CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GENERAL WELFARE

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January 13, 2016 Start: 10:15 a.m. Recess: 1:30 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: STEPHEN T. LEVIN

Chairperson

COUNCIL MEMBERS: Annabel Palma

Fernando Cabrera

Ruben Wills

Vanessa L. Gibson Corey D. Johnson Carlos Menchaca Ritchie J. Torres Barry S. Grodenchik

A P P E A R A N C E S (CONTINUED)

Lisa Fitzpatrick Chief Program Officer and Director of Food Policy Human Resources Administration

La Maunda Naharaj, Director Emergency Food and Nutrition Assistance Programs Human Resources Administration

Barbara Turk, Director Food Policy NYC Office of the Mayor

Rachel Sabella, Director Government Relations Food Bank for New York City

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Patrick Jean-Baptiste Masbia Soup Kitchen Flatbush, Brooklyn

Lisa Levy, Director Policy Advocacy and Organizing New York City Coalition Against Hunger

Anthony Butler, Associate Executive Director Saint John's Bread and Life

Agnes Momar Community Food Advocates and Representing Liz Accles, Executive Director

Anita Fein St. Edward Food Pantry

Stuart Cohen COJO, Staten Island,

Rashida Latef West Side Campaign Against Hunger

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2 [sound check, pause]

3 CHAIRPERSON LEVIN: Good morning 4 everybody. Thank you for your patience. I'm Council 5 Member Stephen Levin Chair of the Council's General 6 Welfare Committee We're joined today by our newest committee member, Barry Grodenchik. Welcome Mr. 8 Grodenchik from Queens. Good everybody. I'm Chair 9 Stephen Levin, Chair of the General Welfare 10 Committee. Thank you very much for coming to today's 11 important oversight hearing in which we will examine 12 the state of hunger in New York City. Many New York 13 City residents often do not have enough food to feed 14 themselves and their families. Although the national 15 and local economy has improved, the fact is that poverty remains very high in our city. According to 16 17 the Center for Economic Opportunities' most recent 18 research, poverty rates in New York City rose from 19 19% in 2008 to 21.5% in 2013. That's an increase 20 from 2008 to '13. Poverty in the city has remained 21 relatively unchanged since 2011. The annual study also reveals that nearly half, 45.1% of New York City 2.2 23 residents are living near poverty, which his an 24 increase from 41.1% in 2008. So what we're seeing is 25 an increase in the percentage of New Yorkers both in

2 poverty and near poverty from 2008. As we are aware, 3 unemployment can be a contributing factor of poverty. 4 Even thought the State's unemployment rate is at its lowest level since 2007 at 4.8%. The poverty rate among workers and their families has increased. 6 7 poverty rate for working age adults, persons 18 8 through 64 years of age who were employed full-time year round rose to 8.5% in 2013, an increase of 2.2% from 2008. And what that shows us is how bad wage 10 11 stagnation is in our city. According to the latest 12 New York City Food Metrics Report, more than 1.3 13 million New Yorkers are food insecure, and 14 approximately 241 million meals were missed in a 15 single year, which is also known as the meal gap. 16 Furthermore, in 2012 to 2014 nearly half of all New 17 York State and New York City residents who were food 18 insecure were also employed according to a recent 19 report from the New York City Coalition Against 20 Huger, again, another indication of wage stagnation 21 in our city. As of November 2015, there are nearly 2.2 1.7 million SNAP participants in New York City. 2.3 Between December 2012 and September 2015 SNAP participation in New York City dropped from 24 approximately 1.9 million to 1.7 million, which is 25

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about an 11% reduction. So while we have seen broadly poverty and near poverty growing up in New York City and intense wage stagnation, we have seen a decrease in the number of SNAP recipients. Since the SNAP took effect, the average SNAP benefit in New York City declined from \$162 per person from--in December 2012 to about \$148 per person per month in September 2015. In addition, food prices rose by more than 5%, higher than the overall rate of inflation. When you combine that with the cost of housing and the cost of living in New York City, and it paints a very distressing picture. According to a recent Food Bank survey in September 2015, 90% of food pantries and soup kitchens reported an increase in the number visitors. Nearly half reported that they have either run out of food or particular types of food, or had to reduce the number of meals in pantry bags. More than one-third reported that they had turned people away. More than onethird of pantries and soup kitchens reported that they had turned people away. Because SNAP generally only provides enough benefits to last a family for three weeks out of a month, and give significant reductions of SNAP benefits, these entities provide

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an essential service to help New Yorkers ensure that they can feed their families. The Human Resources Administration, HRA, is the entity charged with administering SNAP benefits. At the 2014 General Welfare hearing on hunger in New York City, HRA testified that it has taken several steps to improve New York City's residents' ability to access SNAP benefits. We look forward to hearing from HRA today on their progress. In May 2014, HRA accepted the Federal SNAP Waiver for Able-Bodied Adults Without Dependents, ABAWD. As of January 16, New York is among 19 states that no longer qualify for the ABAWD waiver in totality. It's--it's--it's--there's a new metric and we look forward to hearing from HRA on how they plan to address that. The Center on Budget and Policy Priorities estimates that more than 500,000 and as many as one million individuals nationwide will lose SNAP eligibility over the course of 2015 including 60,000 veterans as a result of this action. At today's hearing, the Committee is interested in learning what improvements, if any, HRA has made to connect New Yorkers to food assistance, how the SNAP cuts have impacted HRA clients, and the agency's ability to serve them, and what the city can do to

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Member's questions?

help fill the gaps and ensure that no individual in New York City goes hungry. The committee is also interested in hearing from the food pantry and soup kitchen providers, and I would like to thank all of the providers and all of the advocates who are here today to testify and share with us their ideas on how to improve the city's emergency food system. Before we begin, I would like to thank my colleagues, Council Member Barry Grodenchik of Queens, Council Member Annabel Palma of the Bronx. I also want to thank the General Welfare Committee staff Andrea Vasquez, Counsel the committee; Tanya Cyrus, Policy Analyst; and Dohini Sompura, Finance Analyst for their work in preparing for this hearing today. now welcome Commissioner--I now welcome testimony from--excuse me--HRA Chief Program Officer, Lisa Fitzpatrick; Director of Food Policy from the Office of the Mayor Barbara Turk; and HRA Director of Emergency Food and Nutrition Assistance Programs, La Maunda Maharaj. [pause] And before you begin, I'll ask you to raise your right hands. Do you swear to tell the truth, the whole truth and nothing but the truth today and to respond honestly to Council

	COMMITTEE ON GENERAL WELFARE
2	PANEL MEMBER: [off mic] I do
3	CHAIRPERSON LEVIN: Thank you. You may
4	begin. Sorry, you have to turn on the microphone.
5	LISA FITZPATRICK: Okay. Good morning.
6	I thank Chairperson Levin and the members of the City
7	Council's General Welfare Committee for giving us
8	this opportunity to testify today. My name is Lisa
9	Fitzpatrick, and I am the Chief Program Officer for
10	the New York City Human Resources Administration. I
11	am pleased to be here today to discuss many of the
12	initiatives and programs that the de Blasio
13	Administration is undertaking to address food
14	insecurity. Additionally, I will focus on HRA's role
15	in ensuring that food assistance continues to be a
16	vital, easy accessible support for low-income
17	individuals and families. I am joined today by
18	Barbara Turk, the Director Food Policy in the Office
19	of the Mayor, and La Maunda Maharaj (sp?), the
20	Director of HRA's Emergency Food and Nutrition
21	Assistances program. Hunger is a serious problem in
22	New York City. According to the City's 2015 Food
23	Metrics Report, 1.36 million New Yorkers, 16.5% of
24	New York's population were food insecure at some

point during 2013. Nearly one in five children

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nationally, an estimated 15.8% or 49 million 2 3 Americans were food insecure between 2013 through 4 2015. Food insecurity is a result of unemployment, underemployment, and low wages, and a consequence of 5 growing income inequality. Chronic food insecurities 6 7 has devastating effects for families and children. Children in food insecure homes are more likely to 8 have poor academic performance, declining social skills, and are more likely to be overweight. Adults 10 11 facing food insecurity have higher degrees of cardiovascular disease, higher risk factors for other 12 chronic diseases and higher rates of maternal 13 14 depression. The de Blasio Administration is 15 addressing food insecurity head on, including the 16 ongoing work to fight inequality through efforts such 17 as raising the minimum wage and increasing the supply 18 of affordable housing. At HRA, we are expanding and improving our employment and training opportunities 19 20 so as to ensure that more clients gain economic 21 security by obtaining low--long-term employment with a living wage and thereby moving our HRA's caseload 2.2 2.3 and out of poverty. Additionally, through HRA's reforms to streamline enrollment and vastly increase 24 outreach for the Federal Supplemental Nutrition

2 Assistance Program or SNAP, which was formerly known 3 as Food Stamps, we are connecting more New Yorkers to 4 critical safety net supports. Our goal is to ensure that every New Yorker who is eligible for SNAP can 5 receive this crucial benefit. Currently, more than 6 7 1.7 million New Yorkers receive SNAP including more than 650,000 children. Of these, 1.7 million New 8 Yorkers, more than 350,000 of them also receive cash assistance, a safety net for children and adults. 10 11 Many SNAP recipients are employed, but their incomes 12 are so low that they still qualify for SNAP. 13 why the Mayor's call for an increase in the State minimum wage is essential to moving New Yorkers out 14 15 of poverty and thereby minimizing the risk and collateral consequences of hunger and homelessness. 16 17 In FY 15, SNAP recipients purchased more that \$3 18 billion in food generating about \$5.4 billion of 19 economic activity in New York City largely within 20 small businesses. For these low-income individuals and families' benefits such as SNAP-- For these low-21 income individuals and families, benefits such as 2.2 2.3 SNAP can help with overall household budgeting and minimize the chances that these vulnerable New 24 Yorkers will have to choose between buying food and 25

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keeping a roof over their heads. SNAP benefits are a central component to what's re--what's required to resolve the problem of hunger. However, Congress' decision to decrease the amount of SNAP benefits coupled with increased food and living costs in New York City has placed a strain on many of our clients already stretched grocery budgets. We hear from may clients that they run out of SNAP benefits before the end of the month. This can be especially concerning during cold--during these cold winter days when clients are often forced to choose between things like heat and food. This is why the de Blasio Administration has been working for two years to implement both immediate and long-term measures to lift New Yorkers out of poverty. Among such efforts, HRA has taken concrete steps to ensure that those New Yorkers who qualify for SNAP receive the benefit. continue to reduce bureaucratic barriers to access so that eligible New Yorkers can more easily apply for and obtain as well as recertify for SNAP benefits. We continue to work to optimize our systems, allowing clients to apply for benefits and programs online using ACCESS NYC, and late last year we rolled out a new application to enable SNAP clients to upload

- 2 | eligibility documents from a mobile device. And
- 3 finally, we have engaged in an outreach campaign with
- 4 expanded efforts targeted towards seniors and
- 5 | immigrant communities. To summarize, HRA has
- 6 undertaken a major effort to reduce barriers to
- 7 access. These initiatives include:
- 8 1. Additional staffing. By restoring
- 9 the headcount reduction that the prior admin--the
- 10 prior administration instituted, we are able to
- 11 | improve service in HRA SNAP centers. The restoration
- 12 | includes 515 additional positions in 2015, and 361
- 13 positions by 2017.
- 2. New Improved Technology. In 2015, we
- 15 expanded our ability to allow low-income city
- 16 residents to obtain and retain SNAP. Improvements
- 17 | include launching and enhanced ACCESS NYC. ACCESS
- 18 NYC is a website, which screens eligibility for over
- 19 | 30 city, state and federal benefit programs. We
- 20 upgraded the system to make it possible not only to
- 21 apply for SNAP online, but to submit a
- 22 recertification for SNAP benefits. This new and
- 23 | improved website is accessible in English and in six
- 24 Local Law languages: Arabic, Chinese, Haitian-
- 25 Creole, Korean, Russian and Spanish.

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- additional SNAP centers. This means that there are now 13 SNAP centers and ten community based organizations where clients can quickly and easily submit required documentation—documents electronically. Clients can use the self—service areas to submit documentation in support of case changes such the addition or removal of a family member changing rent or address.
- 4. Providing PC terminals located in all but one of HRA's SNAP centers. Allowing clients to use the ACCESS NYC portal to complete and submit SNAP applications. The last center is scheduled to have this technology later this year.
- 5. Releasing the doc...mobile document upload application that allows clients to upload images of SNAP eligibility documents using a mobile device. HRA was awarded a \$1.5 million USDA Grant for this initiative, and since the application has launched, clients have uploaded more than 25,000 images. We believe—we firmly believe that mobile uploads and new internal systems will ensure documents are not lost upon submission clients. And finally, introducing just this month the on-demand

telephone interview option for SNAP recertification
benefits. This new technology allows clients to
complete their telephone recertification interviews

5 at their own convenience.

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Continuing Outreach Efforts. HRA's Office of Supplemental Assistance Nutrition Assistance Program Outreach Services, also known as SNAP OS, seeks educate --- seeks to educate the general public about SNAP Benefits Eligibility Guidelines, pre-screens clients to determine potential eligibility and assists applicants with the application process. In Fiscal Year 2015, this unit provided outreach services at more than 1,500 individual community events. Understanding from day one that immigrants with legal status are one of the largest groups who qualify for, but are not enrolled in SNAP benefits under this administration, we have exponentially expanded our outreach services to immigrants and New Yorkers with limited English--English proficiency by partnering--partnering with 54 community-based human services and government organizations that have a proven track record of providing services to these groups. In addition, the Unit Manager's out station staff at three community

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based paperless office system sites that provide online access to benefits and technical assistance to 101 community based organizations that provide SNAP facilitated enrollment and recertification services. Over the past year, the Office of SNAP Outreach Services pre-screened more than 10,200 potentially eligible applicants. In April, 2015, HRA launched and advertising campaign to encourage New Yorkers struggling to afford food to seek help, especially targeting low-income seniors and immigrants At foodhelp.nyc. potential clients can find out in they qualify for more than 30 different HRA benefits. addition to the website, the campaign consists of print advertisements in low--in English and six Local Law languages throughout the city in locations such as on buses -- on subways, buses, and check cashing facilities, bodegas, et cetera. The campaign also includes digital advertisements and video testimonies of past or current clients, and the various marketing materials have been distributed to community partners by the Mayor's Office of Immigrant Affairs, the Department of Aging, and the Mayor's Office to Combat Domestic Violence. Multi-lingual marketing material was also distributed by HRA's own Community Affairs

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and Emergency Intervention Services SNAP outreach
teams. The Community Affairs Unit and the Mayor's
Office at Senior Citizen's Rent Increase Exemption
sign-up events, and at Deferred Action Citizenship
events sponsored by the Mayor's Office of Immigrant
Affairs. Within two months of the launch, the
campaign website tracked an average of 128,062 unique
visitors per day, and since its launch in April 2015,
the website has received 177,642 page views.

The SNAP Ed Program is a federal program that provides nutrition education for SNAP participants and eligible individuals. While the SNAP program addresses food insecurity for low-income individuals, the goal of the SNAP Ed Program is to improve the likelihood that persons eligible for SNAP will make healthy food choices with a limited budget and choose more physically active lifestyles. Starting in 2000—in fiscal—fiscal year 2015, New York State's Office of Temporary and Disability Assistance, OTDA, administered Snap Ed funding for numerous SNAP Ed programs and activities of the Cornell Cooperative Extension. SNAP Ed served 2,114,947 participants during FY14 including 251,737

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direct education, and 1,863,210 indirectly through social media--media contacts and outreach events.

Through a partnership started in September 2014, HRA, the Robin Hood Foundation, the Benefits Data Trust and the New York City Department of Aging have committed to reaching and enrolling eligible seniors. Only 50% of seniors who are eligible for SNAP actually participate in the The lower participation rate among seniors program. is due to several barriers including limited mobility, lack of knowledge and supposed stigma associated with accepting government assistance. Employing BDT's proven model of targeted outreach and application assistances, using enrollment data for the five boroughs, and working with HRA to complement our outreach, the New York Benefits Center implemented a telephone and direct mail campaign for seniors who are not receiving SNAP. When seniors respond to this targeted outreach, highly trained staff from the New York Benefits Center guides through the process from start to finish, offering application assistance, document support and followup services. Since the start of the program in September 2014, this program has successfully mailed

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141,500 outreach letters, conducted robo calls with a recorded message from Commissioner Banks to 98,669 households—-669 households in conjunction with the mailing. Screened via telephone 27,855 households for SNAP; began SNAP applications for 12,596 households and submitted 11,076 applications on ACCESS NYC.

The Mayor's Action Plan for Neighborhood Safety is a collaborative effort among NYCHA, 11 city agencies, community groups, and non-profits aimed at making New York City's neighborhoods and housing developments safer and stronger. As part of the Mayor's Action Plan for Neighborhood Safety, HRA has an out--has launched an outreach initiative to assist NYCHA residents with information about benefits eligibility and how to access benefits for which they may be eliqible. HRA now has outreach staff in all 15 NYCHA developments that were targeted as part of Whether providing general information this program. or HRA programs and services, assisting community residents with completing online applications for SNAP and public health insurance facilitating referrals to program officers or troubleshooting case concerns, our goal is the same, to provide support for New Yorkers in need.

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In an effort to help clients close the gap in their food budgets, the New York City

Department of Health and Mental Hygiene has developed and distributed—distributed health bucks, which can be used to purchase fresh fruits and—fruits and vegetables at all farmer's markets. For every \$5.00 customers spend with their EBT card, they can receive a \$2.00 health buck, representing a 40% increase in their purchasing power. This initiative allows SNAP recipients to buy nutritious and affordable produce while—while supporting regional and local farms.

The City supports a wide range of services provided by food pantries and soup kitchens through HR--throughout HRA--I mean through HRA. In Fiscal Year 16, HRA's Emergency Food Assistance Programs total funding for food and administrative expense is \$14.1 million with a baseline of \$11.5 million. In addition to this \$11.5 million, there was a one-time addition of \$1.8 million in FY16, which was from the Administration to increase EFAP Funds. An additional \$800,000 was added from the New York City Council budget. While food distribution to those in need remains paramount, EFAP has also focused on setting a higher nutritional standard for

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all foods that are provided to and distributed by the Emergency Food Network. Since 2008, EFAP requires all food purchased with City funding to be nutritious and meet sodium, sugar and trans fat standards. We aim to ensure that every New Yorker has a hot and healthy meal while also working to reduce the prevalence of obesity, diabetes and cardiovascular disease. In addition, HRA requires that all emergency food programs funded by EFAP provide SNAP outreach services. These services include SNAP eligibility pre-screening, assistance with SNAP application process and guidance on making healthy food choices.

Charitable Trust, Redstone Strategy Group, the
Director of Food Policy in the Mayor's Office and key
New York City emergency food distributors to form the
New York City Food Assistance Collaborative. The
Collaborative aims to build capacity and increase
food supply to some of the city's neighborhoods with
the highest need for and the less access to emergency
food. This group also seeks to improve data sharing
and food distribution throughout the entire emergency
food network. Finally, HRA continues to work with

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volunteers.

New York City Services reducing service--Reducing

Hunger Service Initiative to assess and meet the

skills based volunteer needs of the Emergency Food

Network, soup kitchens and food pantries. This

initiative includes engaging the network and expand

its SNAP outreach services with the assistance of

SNAP and the Emergency Food Assistance Program, as well as -- as well as other initiatives detailed in this testimony have and will continue to provide necessary assistance to low-income New Yorkers. But more remains to be done to ensure that every New Yorker has access to nutritious and healthy food. In May 2014, we accepted a waiver which allows single adults--Single Able-Bodied Adults, also know as Able-Bodied Adults Without Dependents or, or ABAWDs, who are--who are under--unemployed or underemployed to receive SNAP when they could not find more than 80 hours of work per month. Wavers are allowed for areas with high unemployment. New York State has been covered by a waiver, but the --but the improved economy means that all areas still qualify. We are working with the Federal Department of Agriculture and the New York State Office of

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Temporary and Disability Assistances to extend the
waiver in New York City even though New York State no
longer has a statewide waiver because the
unemployment rate has decreased.

This--this Administration continues to work to expand access to these essential benefits, and while the long-term solutions are clear, we must also continue to implement near-term solutions to ensure that few low-income New Yorkers and their families are impacted by food insecurity. When New Yorkers can earn a living wage and find affordable housing, they will have the ability to obtain the food they need to prevent hunger. We must not lose sight of the bigger goals needed to fundamentally address hunger and income inequality, which is why this Administration is implementing a plan to create or preserve 200,000 units of affordable housing and setting the example for state and other localities by raising the minimum wage for 50,000 city workers. Thank you, and I look forward to your questions.

CHAIRPERSON LEVIN: Thank you very much,

Ms. Fitzpatrick. I want to welcome Council Member

Brad Lander to the hearing as well. Ms. Maharaj or

Ms. Turk, do you have testimony or--?

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BARBARA TURK: [off mic] I don't.

I want to start off. I'll ask about the--the situation with the ABAWD Waiver. Um, what is the current status then of individuals have that have--the started receive SNAP benefits as a receive SNAP benefits as a receive SNAP currently able to receive benefits as of today.

is that individuals can continue to receive benefits until they exhaust three months within a 36-month period without meeting the AABAWD requirements. The first month begins this month in January 2016. New York State OTDA sent out letters to affected ABAWDs notifying them of the requirements, and we are prepared to assist them with finding employment by engaging service with an employment vendor. But we're still waiting to hear back from the State about several requests that have been set up--sent up to the federal government to waive the requirement.

CHAIRPERSON LEVIN: So the request from

HRA regarding city residents has to go to-- um, the

Federal Department of Agriculture has to then go

through OTDA?

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2 LISA FITZPATRICK: It has to go through 3 OTDA, yes correct.

and—and I'm just asking about the process. So, um, the—the Department of Agriculture, the Federal Department of Agriculture can extend the waiver for New York City itself out. And what was the threshold in terms of unemployment? We're down to 4.8%. Is—is—is it a—is it a trend or is it something—what is the—where's the criteria?

LISA FITZPATRICK: So, um, the--the current requirement, um, in our conversations with the State would mean that only a certain portion of the city would be subject to the ABAWD requirements. Unemployment is not as high in the Borough of Manhattan as it is other parts of the city. So if we are not able to negotiate changes through the state, then there are residents in the Borough of Manhattan only who would be affected by the ABAWD requirements.

CHAIRPERSON LEVIN: Okay, so then outside of the Borough of Manhattan the waiver would still apply?

LISA FITZPATRICK: That is correct.

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CHAIRPERSON LEVIN: Okay. Um, now obviously there--this would be going, um, zip code by zip code or how would they--how would they identify areas in the Borough of Manhattan where somebody could or could not qualify?

submitted a request to the feds to examine unemployment by zip code, and that was recently turned down. We just learned that this morning from OTDA. So we're still negotiating what the rules would exactly. But it looks like that people below 95th Street and I think it's below West 110th Street in Manhattan may be affected by the ABAWD requirements. So it would not even be the entire borough of Manhattan, but it could be certain areas within the Borough of Manhattan. So all of this makes it extremely difficult for us to think about how we will operationalize and communicate this information to our clients.

CHAIRPERSON LEVIN: That's very

problematic obviously and shows I think a lack of

understanding of--of the economic realities of New

York City, um, for the federal government for one

thing to not understand that there are obviously

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pockets of poverty in every zip code in New York City including below 96th Street in Manhattan. And that, um, just painting people with a single brush seems just entirely inappropriate on top of the fact that the cost of living in New York City for a multitude of reasons is—is—is much higher than—than the other localities. And, in fact, makes it—You know, then—then people that are living in poverty or near poverty in Manhattan living—living below 96th Street get hit doubly because they a higher cost of living, living in Manhattan, and then getting punished for—for—for living where they live. So, any assistance that this committee and this Council can give, we are—we are more than happy to helping to organize around that.

much. There are certain exclusions that we can utilize to prevent clients from being subject to the ABAWD requirements, but the exclusions are limited to only 1,500 clients per month. So households—clients that live in New York City Housing Authority, clients that have any type of earned income or unearned income we're looking to use those exemptions for.

But it would be more problematic if we had to use the

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2 exempt--the exclusions instead of waiving the
3 requirements for all city residents.

CHAIRPERSON LEVIN: Right, and do you have a--a sense of how many, um, for example veterans, um, would be affected if this were to go into effect?

LISA FITZPATRICK: So we don't have the date of today by veterans, but I think we can get that to you.

CHAIRPERSON LEVIN: Okay. I mean that would be obviously a--a real shame and a travesty if there were to impact veterans' ability to receive SNAP benefits.

LISA FITZPATRICK: Right.,

CHAIRPERSON LEVIN: Um, I--I want to ask just about the larger picture. As I--as I said, in--in my opening statement and you spoke to in your testimony, um, the economic picture for New Yorkers is somewhat, um, complicated in that we have seen the decrease in the unemployment rate. Um, but we have seen an increase or a, um, a plateauing of the number of--the amount--the percentage of New Yorkers living in poverty or living near poverty. Um, and--and at the same time we've seen a decrease--a significant

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decrease. I think it's 11% in the enrollment in the-in the enrollment of SNAP recipients. Can--can you-what do you think is the reason for a de--the--the-the decrease that we've seen, such a significant,
um, percentage decrease, um, in SNAP recipients in
light of the fact that we see either a leveling off
or an increase in the--in the percentage of New
Yorkers living at or near--or near poverty?

examining this issue to try to determine why there has been a decrease, and it seems that the reduction in benefits by the federal government is probably one of the largest reason for why there has been a decrease in SNAP participation. Minimum wage has recently increased and for many of our families, once you get an increase in—in income, you may no longer qualify for SNAP, but that does not mean you still have the ability to pay your rent and other expenses. So the fact that the benefit is reduced from prior years really does affect people's decision to come in and apply for assistance.

CHAIRPERSON LEVIN: Uh-huh.

LISA FITZPATRICK: We have expanded outreach and expanded online access to make it less

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of a hassle for people to access benefits, but people still do make that decision when they look at what the economic gain is from receiving SNAP grant. If it's not significant and we would think an extra \$20 or \$30 a month would still be significant—

CHAIRPERSON LEVIN: [interposing] Uh-huh.

determine that, you know, it's not enough for them to go through the hassle of applying, then they just choose not to. So we've done a lot to try to expand outreach through online applications, telephone interviews. And as I said in my testimony, we just recently introduced on-demand telephone interviews for re-certifications, and that's been done in Staten Island this month. But we are planning to expand that to application activity into other boroughs at some point.

CHAIRPERSON LEVIN: Um, can you give an assessment of--of how the--those efforts have been working, how effective they are in terms of, um, um, getting new enrollment of, um, reaching individuals and families that could qualify for SNAP benefits that aren't currently enrolled? If you were to--I guess one--one way to look at it is if you could

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compare, um, your--the new enrollment numbers from say the last six months of 2013 versus the last six months of 2015. So that would be, you know, under the prior administration and then, you know, under this administration where a lot of the--the new programs were already, um, in--instituted.

LISA FITZPATRICK: Yes, that's something that we can get for you. We don't have that data here today, but we'd be happy to provide that to you.

CHAIRPERSON LEVIN: Um, more generally, which programs have been very effective and which ones do you believe, um, are--are less effective or could--could be improved?

LISA FITZPATRICK: Um, which initiatives?

CHAIRPERSON LEVIN: Yeah, which initiatives.

LISA FITZPATRICK: So we've, um, also instituted robo calls to our clients to remind them of appointments and, um, we have a rescheduling unit. So if they are—if they are not able to keep their appointment, they can call and reschedule those appointments. And we're finding that having individuals in those telephone interviews are more effective and helpful than having to take time off

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hoping--

- from work to come in to apply or to recertify for assistance. The telephone window--the telephone interviews are particularly problematic for our clients because they have to wait about four interview for the interview process, and we're
- 8 CHAIRPERSON LEVIN: [interposing] The in-9 person interviews?
 - LISA FITZPATRICK: This is the telephone interviews.
 - CHAIRPERSON LEVIN: The telephone interviews.

interviews. So with the exception of the pilot that we're running in Staten Island at this point, the rest of the city if you have an interview you have to wait for an HRA employee to call you for that interview. And so what we're finding is because it takes about four hours for our clients to wait to get a telephone interview, then often times the interviews just wind up being rescheduled. And once we switch to this on-demand environment, we're confident that more people will actually be able to

- keep those interviews and certain and apply--and
 certify for assistance.
- 4 CHAIRPERSON LEVIN: Um, and what--the plan is to expand that citywide?

LISA FITZPATRICK: Right so we just started, um, this month in Staten Island and that's only for cases with an active, um, um, SNAP case. So that's for recertification.

10 CHAIRPERSON LEVIN: Recertification?

LISA FITZPATRICK: Right. So we want to expand, um, to other boroughs after we evaluate what's happening in--

CHAIRPERSON LEVIN: [interposing]
Starting with recertification and--

LISA FITZPATRICK: Starting with recertification, because those are individuals who we know the recertification population. SO it's a little bit easier for us to analyze the call patterns for the research. But once we open it up to the application interviews, then, you know, it'll--it might be a much higher volume, and we want to make sure that we have sufficient staff poised and ready to handle the cases for the applicants.

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CHAIRPERSON LEVIN: And--and the--the
on-demand telephone interview option currently
entirely supplants the need for an in-person, um,
recertification interview?

LISA FITZPATRICK: That is correct. T

on-demand telephone interview supplants the need for an in-person interview and you no longer have to wait sitting by a phone for an HRA employee to call you for an interview. So this part--

CHAIRPERSON LEVIN: [interposing] So how does it work? Somebody picks up the phone and there's a--there's somebody there?

LISA FITZPATRICK: You call us at your convenience. When you're ready to have your interview, you pick up the phone. Between 8:30 a.m. and 5:00 p.m. you call us and you can have your interview.

CHAIRPERSON LEVIN: Um, how many--what's the staffing, though, for this service right now?

LISA FITZPATRICK: Um, so for this initial rollout I think we have 10 people who are manning the phones and, you know, it just started this month in January and it's been--it's been very successful, and clients who do participate in the on-

the recertification process.

initial certification?

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- demand telephone interview, they are actually really
 happy really happy about it because it gives them
 more control over their benefits and the applicant--
- 6 CHAIRPERSON LEVIN: Is the goal to expand
 7 this--this--this citywide for recertification and
 8 then expand it beyond recertification to initial--

LISA FITZPATRICK: That's correct. So we start off in Staten Island. We research the next borough we want to try a location in the Bronx with recertification just to get a feel for the call volume and how many people we would have to put on the telephones. And then, at some point in the future we would expand it to the applications.

ask a quick question about staffing. So you said in your testimony earlier that the current administration has restored, um, 515, um, positions thus far with 361, um, in 2017. Um, where are those positions located within the agency?

LISA FITZPATRICK: So those positions are within the SNAP program. Those are the SNAP eligibility staff and the supervisors.

administration's reasoning.

2	CHAIRPERSON LEVIN: So they wouldthey
3	would be handling certification, recertification?
4	LISA FITZPATRICK: Right and when we say
5	restore it, um, there was a planned cut of those
6	positions
7	CHAIRPERSON LEVIN: [interposing] Okay.
8	LISA FITZPATRICK:but we didn't
9	actually lose those positions, but there was a
10	planned cut that was going to be put in place, and
11	Commissioner Banks was able to restore the positions
12	so we didn't have to worry about losing those staff
13	to atritto attrition.
14	CHAIRPERSON LEVIN: That was aaa peg,
15	an out year peg by the
16	LISA FITZPATRICK: [interposing] That is
17	correct.
18	CHAIRPERSON LEVIN:previous
19	administration?
20	LISA FITZPATRICK: Yes, yes.
21	CHAIRPERSON LEVIN: And that was because
22	they thought that technology was going to make those
23	positions unnecessary? Is thator what wouldI
24	don'tif you would care to characterize the previous

2	LISA FITZPATRICK: It was linked to the
3	technological improvements, but unfortunately, some
4	of the changes that were anticipated didn't happen in
5	the time frame in which, um, the peg was introduced.
6	So I think once we get more of these initiatives off
7	the ground we're actually doing rather well with the
8	technological improvements, but there's still a lot
9	of work that needs to be done. And we absolutely do
10	need to maintain the staff on hand currently.
11	CHAIRPERSON LEVIN: Um, since you were
12	speaking ofof borough by borough, do you have a
13	breakdown of SNAP recipients by borough?
14	LISA FITZPATRICK: Yes, we do. We can
15	provide that to you.
16	CHAIRPERSON LEVIN: Do you have it on
17	hand right now?
18	LISA FITZPATRICK: I do not. I don't
19	think so.
20	CHAIRPERSON LEVIN: Um, and, um sorry,
21	but even a bigger picture than that, how many SNAP
22	recipients in New York City currently?
23	LISA FITZPATRICK: There's over 1.7

million SNAP recipients in New York City, and that

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2 includes those individuals who in receipt of cash 3 assistances as well as the SNAP only cases.

CHAIRPERSON LEVIN: And are we seeing a month-over-month increase or decrease or leveling ofof applications for new SNAP recipients?

volume has not picked up for SNAP applicants. The percentage of SNAP applicants not--not previously know to HRA tends to be between 15 and 17%, and that hasn't changed over the last few months. I know you asked about that going back to 2013, but--

CHAIRPERSON LEVIN: [interposing] Yeah.

LISA FITZPATRICK: --I don't have that at this point. So, we're--we're no t finding droves of new people not known to the system coming in. What we are finding is that there is a growth in the number of people who are getting both SNAP and cash assistance.

CHAIRPERSON LEVIN: Um, what--what, um, metrics or what--how are evaluating performance of--so there's a lot of--obviously a lot of new programs and I think maybe cumulatively, um, they're having an--an impact that's--that is able to be measured, but how are you able to determine or measure, um,

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2 any--any particular initiative, um, any particular
3 initiative's impact?

LISA FITZPATRICK: Um, we're working on evaluating these initiatives to see just exactly what impact they are having on, um, the participation When we looked at the data concerning the rates. robo calls, we really could not see where it really prevented clients from having cases closed, or encouraging them to keep appointments. And it doesn't--it seems counterintuitive that I know that if I get a call from my dentist, I go to my appointment. So, we felt that the robo calls would really help to drive clients to keep their appointments, and that's not really what we've been seeing in the evaluation. But I think it's still too soon to tell, and we're going to move to text messaging as well because with the robo calls, um, we find that many times people don't recognize the telephone number, and they just won't answer the phone. So, we're going to give clients the ability to opt into a text message--

CHAIRPERSON LEVIN: [interposing] Uh-huh.

LISA FITZPATRICK: --from HRA, and then

25 perhaps that would help to, you know, drive behavior.

2	CHAIRPERSON LEVIN: As appealing as it is
3	to get a call from Commissioner Banks [laughter] um,
4	um, do youactually this isI don't mean to be
5	facetious here, but doisisII know that there
6	are six languages, the six Local Law languages, um,
7	doesisis there a call that goeshow is that
8	matched in terms of primary language?
9	LISA FITZPATRICK: So, the call is based
10	on, um, the language spoken and it's matched. It
11	goes out in English and in the language spoke. Um,
12	itbecause it's both languages, the call can be a
13	little bit longer
14	CHAIRPERSON LEVIN: [interposing] Uh-huh.
15	LISA FITZPATRICK:than necessary, but
16	we didn't want to default only to the language spoken
17	as indicated in our systems, just in case
18	CHAIRPERSON LEVIN: [interposing] Yes.
19	LISA FITZPATRICK:somehow or another
20	we got it wrong. So we just wanted to make sure that
21	we did have the English plus thethe language spoken
22	as is indicated.
23	CHAIRPERSON LEVIN: And Commissioner

Banks isn't speaking the other language?

25 COUNCIL MEMBER GRODENCHIK: Okay, um--

Yeah, yeah about--over 1,200 employees.

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2 LISA FITZPATRICK: [interposing] And we
3 can get you the--the exact number if you need it.
4 COUNCIL MEMBER GRODENCHIK: Okay. Thank
5 you for that. I would appreciate that information.

LISA FITZPATRICK: Uh-huh.

COUNCIL MEMBER GRODENCHIK: You mentioned in your testimony that, um, you had partnered with 15 NYCHA developments. Is there a reason it's only 15? That's less than 5% of the total number of NYCHA developments. There are 328 in the city. It seems like—are we working with—I grew up in Pomonok Houses, which is a NYCHA development. When you had a problem, you went to the local neighborhood center where there were people not necessarily city employees, but they would help you fill out your forms. I'm wondering do we work with every NYCHA? Are we only working with 15? Is there a—a disconnect here or—?

BARBARA TURK: Yeah, this is part of the MAP Initiative that the Mayor announced, um, back in 2014 after the summer when the two young children were hurt and one was killed in an--in an elevator.

Um, and the Mayor asked the Office of Criminal

Justice Coordinator to think about what we could do--

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and all of his agencies to think about what we could do to improve safety in NYCHA. And that because a--a set of 15 neighborhoods based initiatives. NYCHA is one of the partners. It doesn't mean that HRA is ignoring--by far that is not true I would say--that HRA is ignoring other--other developments, but it's part of a set of focused efforts on the 15 developments that were identified as having the

COUNCIL MEMBER GRODENCHIK: So it really grew out of a public safety issue as opposed to a hunger issue?

highest rates of felonies in those developments.

BARBARA TURK: In that—in that particular case, yes.

COUNCIL MEMBER GRODENCHIK: Okay. Um, my last question, Mr. Chairman, um, I noticed under the Emergency Food Assistance Program, the--the \$14.1 million is that the total sum that we are providing for emergency food assistance in the--in the city?

LA MAUNDA MAHARAJ The budget of the Emergency Food Assistance Program is actually used for food and administrative grants, which actually gives the programs support for non-food related expenses.

support. Thank you, Mr. Chairman.

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- my math--my wife is the math professor in the family, but, um, when you take the number of restorations at 876 at a--at the \$15 minimum wage, with fringe that the mayor and all of us appreciate, that's about \$40 million a year we're spending there and we're spending less than 30%, about 30% of that with direct
 - CHAIRPERSON LEVIN: Thank you very much,

 Council Member Grodenchik. I--I would also just, um,

 mention that under the previous administration, you

 know, we had this peg concept that we had to deal

 with every November and January, um, where, um, you

 know, these--these programs as appallingly low as it

 is now was--was always, you know, kind of under

 attack, um, seemingly and, um, and so, I'm with you

 on that, and---
 - COUNCIL MEMBER GRODENCHIK: [off mic] I appreciate that and I appreciate, but we need to--we need to raise the numbers of we can. (sic)
 - CHAIRPERSON LEVIN: Absolutely. Agreed.

 [applause] Thank you very much, Council Member

 Grodenchik. Council Member Lander.
 - COUNCIL MEMBER LANDER: Thank you, Mr. Chair for convening this important, um, hearing, and

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as we do this around Thanksgiving that I'm glad we stayed focused on it, and even though Thanksgiving came and went you are still gathering us together and--and hearing this, and thanks to you for being here. Um, so I want to talk a little bit more about the SNAP eligibility, and--and getting that--those numbers up. And so, I'm going to start by understanding how we estimate sort of the universe of eligibility and the percent of people who are enrolled. Part of the challenge here is, you know, the number of enrollees is down substantially from where it was in 2012. And, of course, some of that's a good thing. Those are folks who--some of those are folks who are working. The economy is better, and so they're less likely to need SNAP. But it--it feels a little like we don't really know. We don't--we're not able to track our -- Well, I guess let it ask you If we knew how many people were eligible and how many people were enrolled, and we could track how we were doing as a percentage of how many eligible New Yorkers eligible for SNAP are getting it. even as that went up and down because some people became ineligible because they got better jobs, we would know whether we were moving forward or

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backward. Do we have any way of do--but it seems a little like we're kind, you know, shooting in the dark a little. We know there was that reduction from 1.79 to 1.7 million. We think much of that is due to the improvements in the economy, but on the other hand we don't really know how our outreach efforts are going. Are we reaching a higher percentage of eligible New Yorkers or not? Is that right that we don't-- It--it seems like we don't really have good information on how many New Yorkers are eligible, and

LISA FITZPATRICK: [background comments] [laughs]

of those what percentage are getting?

BARBARA TURK: Okay. [pause] I mean,
you're--you're--you're correct in saying that it is
hard especially with numbers this large to figure out
in every case. We don't--you know, as you heard it's
hard enough for us to get people in for
recertification. We're probably not doing the level
of information collecting about--about people going
on and off as we--we--we might if we were directing
resources in that--in that fashion. I think, you
know, it's--I--I want to underline what, um, Deputy
Commissioner Fitzpatrick said earlier, though, which

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or not.

is that, um, we do have a pretty good idea more than anecdotally that people are coming off not only because they get jobs, but because if you are getting--your benefit was cut, and you were going through what has been a very challenging process.

And your benefit is now say \$18 and you're a senior, we know that we're probably losing you. Are we counting that in every, you know, in a systematic way

COUNCIL MEMBER LANDER: We have done a survey--we--we--that's--that is--we--we're currently--we have done a survey? Was there a survey of people who didn't renew?

BARBARA TURK: The help that we're getting has been the help that we've asked for, which is help in doing targeted outreach to populations that we know are being underserved by this--by the Food Stamp Program, because it goes with the--

COUNCIL MEMBER LANDER: [interposing] So

I guess let me ask a little bit about this with the
seniors obviously you--you were able to target. How
did you identify the universe of seniors that you
believed were eligible, but no receiving this, you
know, benefits?

BARBARA TURK: This was the--that's the process that you guys were--I think it was the--the BDT fund.

COUNCIL MEMBER LANDER: Yeah.

LA MAUNDA MAHARAJ So, with the BDT

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COUNCIL MEMBER LANDER: [interposing]
BDT, I'm sorry.

LA MAUNDA MAHARAJ --what we've done is we've actually, um, done a match for those New York City residents that were receive Medicaid 60 and over that were not enrolled in SNAP, and that's how we identified that particular pool.

COUNCIL MEMBER LANDER: Okay. So that

100 and I'm trying to find the numbers in your-
Heavens, I'm using your testimony as my notes. Um,

so you--the 141,500 outreach letters that came from a

universe of people receiving Medicaid who weren't on

SNAP, and then you followed up with them in the ways

outlined here?

LA MAUNDA MAHARAJ: Yes.

COUNCIL MEMBER LANDER: And are there other places where you're able to do that? You know, things like, you know, are there matches of that type

where you can build a universe? How good can we make our universe of eligible, but non-SNAP recipient New

Yorkers?

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LISA FITZPATRICK: And so I think that one of the issues is that we that we've done matches before. We've done matches against the Medicaid file to see if these individuals were receiving SNAP benefits. And, you know, we've done outreach mailers to them, but the disconnect is actually getting people to follow up on the mail that goes to them. So with the Benefits Data Trust Initiative, you have a targeted group who's reaching, um, senior only. of the entire crowd of Medicaid eligible individuals, you have subset of that, which are the seniors. BDT is focusing particularly on the seniors because we know that they tend to have a fixed income, and that they are more likely to meet the immigration standards for food stamps as well as have a lower source of income. The entire Medicaid file, there could people who don't have the appropriate citizenship status or might have a income, and income that disqualifies them for SNAP, but then still would make the Medicaid eligible. But what we're looking at particularly now that we have this new age of

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technology where people are applying for benefits online, is we're looking at a process where people could actually apply for health insurance and also initiate an application for SNAP. We've asked the State if they would this and, of course, with the Health Exchange they have a lot of priorities on their plate. But they said they were more than willing to allow HRA to move forward with that. it's really about getting the technology to catch up with all these ideas because it seems to be like the right thing to do. If you're there applying for health insurance, then you should be able to apply for medical insurance. And in our preliminary conversations about this, we know it would take a significant, a significant amount of resources in order to make this technological change within ACCESS NYC. It is something that that we are thinking it's a good idea to do. But more importantly we have workers who go out, homecare workers and I think this actually came up in 2014 when the Commissioner testified. We have workers that go out to see Medicaid recipients, and they have been able to and should be able to make sure that they're filing a SNAP application. So, actually looking at which HRA

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workers are connecting with our clients, and then making sure with that personal touch they were able to try to encourage them. We can't force anyone to file an application. But what we wanted to do is make it as easy as possible. If we have that information in on the Medicaid side where we know what your household composition is, what certain expenses are. Then we want the client to initiate just tell us that we can use that information to generate a SNAP application for you—for you. So, we want it to be as seamless possible.

COUNCIL MEMBER LANDER: So, just following up-- Go ahead.

BARBARA TURK: No, I was just going to say--so the strategy has been was about can we get an actual concrete number? It's been more about let's take all of the different ways that we could--we are as a city, um, are in--in conversation, you know, in this much more personal way, um, to try to offer the opportunity of, you know, getting on SNAP if that would help people. And so, HHC has an initiative that's doing--that--that is starting now we're in pediatric--some of the pediatric clinics we're starting to ask people what their, you know, other

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social determinants of health are, and one is could you-could you use some help with food? And people will tells us, and sometimes they'll say yes, we'd actually like to apply for--for SNAP. We'd like you to help with that. Sometimes they'll say no, but we would like to know where our nearest food pantry or soup kitchen is. The food pantries and soup kitchens I cannot say enough about how--what a great job they do with SNAP enrollment, which is again these are friendly folks who people know and trust. And sometimes that makes a huge difference in whether people will apply or not?

COUNCIL MEMBER LANDER: Yes.

BARBARA TURK: So there's much more going on here than just--

COUNCIL MEMBER LANDER: [interposing]

No, so let me be clear. It's clear to me from your testimony, what you've said and the things that I know you're doing that you're doing a--a great deal, and that was like everything you can think of to keep increasing it. So, the question isn't are you working hard? The question is do we have a good tool for evaluating how that's going, and I understand why it's complicated I'll be honest. It sounds like for

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a range of sensible reasons we really don't when the enrollment is down, but as we've said that's for a range of understandable reasons related to the economy. Looking at the BDT, you know, it was a-it's a--depending on you measure it, it's kind of a low, you know, of the universe of people we started with, a much smaller set of people got enrolled. That makes sense also. None of that is reflective of are we trying everything we can? But, so it might, you know, you could imagine it would be great to do all those things, and also have some way of sort of estimating the percent of enrollees we've got and is it increasing? I--I--so I was just trying to-- So, um, one or two more, um, questions here. Um, one thing like the -- the biggest enrollment effort that this administration has engaged in, in the last two years was for Pre-K. Right, that was an enormous, um, effort to like-- That was like let's everyone resource we have in making sure that everyone who's eligible knows about it and -- and no we can't make anyone do it, but we--we sure didn't stop at like let's just make sure they heard about it once. And I just wonder whether you've, um, you know, had a chance to compare notes with that outreach and

2 enrollment effort. You know, so like if the Mayor 3 said we'd like to be as aggressive at getting every 4 eligible SNAP recipient in SNAP as we were at getting every eligible Pre-K recipient enrolled in Pre-K. 5 What would that look like? What would we do? 6 7 would that tell-- How much--how many resources would 8 that take? Um, it looks like no let me encourage you to compare notes with. I mean it would be useful to We learned like they did a pretty good job, 10 11 and we spent a lot of money and time and energy well 12 worth it. I think it might be worth, you know, 13 seeing if they were doing some things that might be eligible -- you know that might make sense to do here 14 15 as well. And, you know, volunteers go door to door. 16 I--you know, there was a lot of things done, and I 17 think it would be useful to compare notes. My last, 18 um, question, and I'll let you go on. Um, it just 19 comes back to, um, in fact, and I certainly want to 20 associate myself with Council Member Grodenchik's, 21 um, words. But it--it sounds like given the reduction in SNAP benefits that EFAP has had to come 2.2 2.3 to play a bigger role, um, that it looks like a lot of those folks who are actually enrolled in SNAP, and 24 maybe got enrolled from going to a food pantry. Now, 25

their benefits don't go as far as they used to, and
so EFAP which used to maybe be adding just a little
bit, now has to do more, but we haven't increased the
resources to enable it to do more. Havehave weso
that's not just like we'd like to give EFAP a little
more money. That's do we underif EFAP is needed to
do something more and bigger, if that's how we are
trying to backfill for the federal government's
unconscionable cuts to SNAP, are we thinking about
that? Like have we looked at EFAP to try to think
about whether we need to make it a bigger gap filler
in response to the SNAP cuts, and how we wouldhow
we would resource that and what it would look like?

BARBARA TURK: Yes, I think the answer is yes. Um, and we have a--a budget process coming up, and we have been doing an enormous amount of work in the last year to figure this out and figure out.

Rather than just kind of pull a number out of the air, how we could be thoughtful, and targeted and how we might, um, boost the amount of EFAP money that's available out there. Yes.

COUNCIL MEMBER LANDER: Great. It sounds like I shall--we'll, we'll look forward to seeing--

research kind of shows that there's a -- there is a new

especially those after the last two years of bringing

so many millions of dollars or legal services to our

opportunity to engage our immigrant community

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2 immigrant communities' status is now, um, a--an 3 opportunity that many of our New Yorkers have taken. 4 So, um, can you talk a little bit more about how 5 you're measuring that success and outreach to our growing members who are now eligible? How are you 6 measuring the success? And I know--I know, Council Member Lander is kind of pointing to the big-8 -the bigger question, but if there's anything that you're using that's a little bit different?

LA MAUNDA MAHARAJ: So, I'm not--I'm not so sure that I can actually, um, give you the metrics that are used to measure it, but I can tell you about the different initiatives that we--that we are, um employing, and we do feel that they have been successful. We work very closely with the Mayor's Office on Immigrant Affairs to engage in--with their Right to Know forums as well as we've had some recent conversations with some of the consulate offices in order to, um, be able to reach out to specific targeted, um, populations. We also, as was said was in the testimony, we have, um partnered with over 54 community-based organizations throughout New York City that primarily service immigrant populations.

And so, what we have seen is that there is, um, more

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of a, um, confidence with--with the population to come and engage us at these community-based organizations because it's in a setting that they're more familiar with.

COUNCIL MEMBER MENCHACA: And out of the organization conversations in these forums, are these typically kind of passive, um, relationships where you're kind of just giving information. And I--so I've been to many of those forums as well especially in the district. Um, and I think as far as I've kind of seen it's just been hey here are all the other things that you can--you can connect with. Um, as far as--is--is there a kind of a robust outreach effort that--that you're initiating with organizations?

LA MAUNDA MAHARAJ: So it depends on the individual events. At some events we're asked to only come there in order to provide eligibility information, but in more times than not we have subsequent events where we're able to actually sit down and do application assistance.

COUNCIL MEMBER MENCHACA: Great. And so that's what I was hoping that you would say, and—and I think that's what we need to see more of is...is as

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they sit down to get their appointment for IDNYC and they return to another event that they've already say signed up for the ID, they can sit down for a couple other, um, sign-up sessions. And so I'm--I'm encouraging that as part of the outreach team and we can kind of pilot that in say Sunset Park or Red Hook. Um, I want to now talk a little bit about the--the kind of--maybe a fuller picture about the benefits and the increased outreach you're having, um for--for the community, and it's one thing to kind of put, you know, purchasing power in the hands of In--in my district, and actually this people. affecting both Council Member Lander and I. There was a grocery store that just recently closed. Pathmark and Pathmark is having citywide problems.

LA MAUNDA MAHARAJ Okay.

COUNCIL MEMBER MENCHACA: So as--as grocery stores close, is there an effort, a strategy effort with other agencies like EDC, Department of City Planning to really think about how we bring people, um, closer to buying options or options to purchase, um, affordable food? And--and is that part of your strategy?

2 BARBARA TURK: Yes, so as you know, 3 Pathmark was part of a larger collapse of Pathmark, 4 and you probably also know that for some years now there's been an effort, um, through EDC--it's called 5 the Fresh Program -- to provide incentives for 6 7 supermarkets to locate, um, in neighborhoods where 8 they're needed most. Um, that doesn't solve the immediate problem that you and -- and Council Member Lander have obviously. Um, nor doe it solve the 10 11 problem that, um, Council Member Rodriguez had, um, 12 you know, and I could go on. Um, we're at a 13 particular moment right now where this is an acute 14 issue. Um, I will say to you that all the efforts 15 that you're doing to organize on this are noticed and 16 extremely helpful because, you know, the city doesn't 17 run these businesses. We can do whatever we can to 18 make, um, make it better for them, and in some cases 19 sometimes it's--but, you know, in the case of the 20 Council Member in, um, in Washington Heights, it's a-21 -it's an issue of, you know, the landlord is threatening there might be some things we can do to 2.2 2.3 help these small business, through EDC. Um, so often there's got be a targeted strategy. East Harlem 24 25 obviously is another place that we're really

- 2 concerned about. But I can't emphasize this enough.
- 3 We will help in every case, but we really need your
- 4 leadership when these happen, um, because it is the--
- 5 it is the market that will drive the conversation.
- 6 And I would love if that is what happens is that, you
- 7 know, this is a place where community organizing
- 8 really pays off. And if, um--if you're not
- 9 successful we will, you know, then we're dealing with
- 10 | a developer, and we're happy to work with in any case
- 11 where you're dealing with a developer to try to
- 12 encourage this. Because we definitely join with you
- 13 | in your concern about the disappearance of really key
- 14 retail establishments. We're not talking about your
- 15 corner chicken place.
- 16 | COUNCIL MEMBER MENCHACA: [interposing]
- 17 Uh-huh.
- 18 BARBARA TURK: Not that I don't love the
- 19 corner chicken place. But we really are talking about
- 20 major, major, um, anchor retail in the city, and, um,
- 21 | this is something that my office and EDC and--and
- 22 | Small Business Services are, you know, in
- 23 conversation about and very available to you to talk
- 24 about further--

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2 COUNCIL MEMBER MENCHACA: [interposing]
3 Great, and I--and I think--

BARBARA TURK: [interposing] Perhaps something like a conver--a larger conversation with the Council.

and I think--I think we're--we're there and, um, I'm going to applaud Council Member Lander's--um, our joint effort really in pushing this not just at the developer level, but now kind of publicly saying how do we bring a team together to isolate these issues.

Um, and as--as we know there's a lot of hunger for this administration to--to do good development, and I think this could be an interesting model to solve.

Um, so, I'll stop there. Thank you so much.

Lander--Lander asked me to just pick up. I think I'm next in line. So my questions are really, um, for a Director Turk. I'm so glad to see you here today, and I'm so glad that you're working, that you're our food czar. It makes me feel better. So, um, I'm wondering, um, my overarching question is could the MMR be more helpful in making the case for stuff that

also hopefully you would count the other 250 NYCHA

- 2 | locations, um, where, you know, you could capture.
- 3 Are they actively referring people to a CBO where
- 4 they could sign up for SNAP or not? I mean it just
- 5 seems like you have low-hanging fruit of places that,
- 6 um, could be doing more. How do we help the city
- 7 make that happen?

8 BARBARA TURK: Uh-huh, uh-huh. [pause]

9 We have a Food Metrics Report that the Council

10 requires us to publish, and I don't mean that to

11 | sound like oh, my gosh, the Council requires us to

12 publish it. It's really--it's a I think a great

13 public service to everyone. Um, I think some

14 | conversation. We would need test and conversation

15 about what belongs in the MMR and what belongs in the

16 Food Metrics Report? Um, I think there's this larger

17 | question about what are the meaningful metrics that--

18 | that his administration hasn't had with this council.

19 I would be open to that conversation.

20 COUNCIL MEMBER ROSENTHAL: And if the

21 | Food Metrics Report, which I think I saw one, is that

22 | sent to me because I'm Contracts Chair or is that

23 | public information?

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On line.

BARBARA TURK: It's sent to you because

you--you get a--a notice of its publication of line.

It is a public-
COUNCIL MEMBER ROSENTHAL: [interposing]

BARBARA TURK: --document.

COUNCIL MEMBER ROSENTHAL: Okay.

BARBARA TURK: Um, and, um, for those that are not aware, I will even give you the—somewhere here I have the address, the web address, the web address, but it is, it is public. We also printed copies—a limited edition, a limited education public, um, copies of—of it on paper, but it's in here somewhere. You would think I would think my own, um, online address. It is published at www.nyc.gov/foodpolicy.

COUNCIL MEMBER ROSENTHAL: Do you think that the metrics in that report answer, um, include indicators that would help make the case for things that should be funded or things that the city should be doing to get more people signed up for SNAP?

BARBARA TURK: The--it's--it's interesting because there were no food security metrics in the original, um, bill, but that was

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interesting, and they were added in 2000. The first
time we published a Food Security Metric was in 2014
which was last year and theI don't know whether it
was an amendment or an additional bill, but it said
we should include food security. It did not specify
what the food security metrics should be.

COUNCIL MEMBER ROSENTHAL: Is that something--

BARBARA TURK: As I said, I'm open to-COUNCIL MEMBER ROSENTHAL: [interposing]
Great. Thank you.

BARBARA TURK: --conversation about that.

COUNCIL MEMBER ROSENTHAL: Yep. Thank you so much for your service.

BARBARA TURK: Sure.

CHAIRPERSON LEVIN: Thank you very much, um, Council Member Rosenthal. Um, so I just have, um, several more questions and perhaps some of my colleagues want to come back for another round. Um, I want to ask about, um, EFAP, um, funding. So there's, um, in the FY16 Budget there is a--a \$1.8 million allocation in addition, as you said in your testimony to the-- I'm going to go here to your testimony. Um, I apologize. In addition to the \$11

- 2 point--um, sorry. Um, so you said in your testimony
- 3 | that the--the funding EFAP is, sorry, \$11.5 million
- 4 baselined and a \$1.8 million FY16 allocation in
- 5 addition to the Council funding. Can you explain the
- 6 \$1.8 and whether that was intended to be, um,
- 7 baselined or whether that's a--[coughs] excuse me--
- 8 year-to-year.

- 9 LA MAUNDA MAHARAJ: Well, my
- 10 | understanding at this time with the \$1.8 was a
- 11 | collaboration between the Council and the
- 12 | administration and it is indicated that that it's a
- 13 one-time increase for Fiscal Year 2016.
- 14 CHAIRPERSON LEVIN: Um, that would be
- 15 | then in addition to the Council's \$800,000, is that
- 16 right?
- 17 LA MAUNDA MAHARAJ: That's correct.
- 18 CHAIRPERSON LEVIN: And what is the \$1.8
- 19 | being used for? Is it--is it the same use as the
- 20 \$11.5?
- 21 LA MAUNDA MAHARAJ: So what we've done
- 22 | with the \$1.8 is we've done an analysis of trends of
- 23 | food items that are most needed in a network. We've
- 24 worked--um, we're working actively with the
- 25 | Metropolitan Council on Jewish Poverty as well as

NASBY and Jewish Community Council as well as those
organizations that actually service maybe a homeless
population. And so, what we're looking at is those
items that are most needed. So we'rewe're
attempting to procure those items in a larger amount
so that we would be able to actually distribute that
food primarily to those organizations. We're also
looking at increasing some of the administrative
expense grants so that those are grants that are
actually used for non-food related expenses. And
what we've found in actually analyzing food programs
is that while there's a need for additional food,
there's not always the capacity to distribute that
food in a fair and equitable manner. In the case
that some people need more storage, they need
staffing, they need other-there arethere are other
costs to actually distributing an emeremergency
food. So, what we've been able to do is increase
those grants as well so that we will be able to, um,
actually help them with that capacity. We've also
looked at, um, frozen food. Historically, the
Emergency Food Assistance Program has only
distributed non-perishables. And so, we're looking to

Yes, it is.

2 CHAIRPERSON LEVIN: Um, can you speak a 3 little bit to, um, the structure of the EFAP program. 4 You've been through this before in a -- in a kind of ongoing way where, um, the role of--of the food bank 5 6 as it relates to, um, the EFAP program and how, you know, there's a portion of the year in which it's a 7 8 direct HRA, directly run HRA, and then--and then, of course, it's going to be a year (sic) where a food bank administers the EFAP program. Can you speak a 10 11 little bit to that structure, and, um, how the funding is, um, allocated within that structure? 12 13 LA MAUNDA MAHARAJ: Um, okay, so what

LA MAUNDA MAHARAJ: Um, okay, so what you're making reference to is actually a \$1.3 million grant that used to be, um, assigned to EFAP to run what we called a City Council project. In Fiscal Year 15 that particular funding was actually baselined into the EFAP budget. So it's no longer available for that particular project. What that project was, was that we would pick a select group of EFAP participants to actually, um, directly order food through—from the food banks wholesale, um, inventory. We no longer have that project. We still have a relationship, um, EFAP. I mean with the food

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banks in New York City in that they actually store
and distribute all of the EFAP food.

CHAIRPERSON LEVIN: Okay, now, the, um, so then there's no time of the year where any of the-the pantries are--are ordering food directly from food banks wholesale. My understanding before was that there was this--the second half of the year, the second six months of the fiscal year.

LA MAUNDA MAHARAJ: The last time we had that initiative would have been in the spring of 2015.

know the concerns that we heard from pantries,
numerous pantries, um, was that was an easier—it was
a—it was a better system for them, um, to be able to
order from the food bank's inventory because, um, it
was—they were able to—to choose what they were
going to be, um, providing and there was a lot more
flexibility within the system. It was, you know,
more user friendly for, um, the pantries. And, um,
and was able to help them meet their specific needs
more effectively. Um, what has HRA been doing, um,
since that was baselined, um, to—to kind of address
those concerns, and are you—are you—do you have

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2 round table with the pantries and how does the 3 communication with the pantries go in order, um, to

4 kind of address that challenge.

taken two approaches since that time. We are actively, um, engaged in the food bank in exploring all the different options for what could be a proposal that would make the actual, um, pilot project that we used to have, as well as the Emergency Food Assistance Program to coordinate. So they've actually gone out to several of the emergency food programs, um, in order to be able to identify what their actual needs are. We've also most recently met with our, um, IT Department in order to see what would be, um, the viability of having what we could consider to be an EFAP borderline as well. So that people can have this type of flexibility, the providers.

CHAIRPERSON LEVIN: Okay. I mean obviously we're going to be hearing from pantry providers--

LA MAUNDA MAHARAJ: [interposing] Yes, uh-huh.

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CHAIRPERSON LEVIN:um, later on, and
actually I would encourage HRA to have somebody stay,
um, behind to be able to hear their testimony as
well. But, um, but in addition to that, we're going
to have, you know, in advance of the budget, um, um,
we're going to be having a budget roundtable, um,
after thethe Preliminary Budget comes up withfrom
our committee. We're going to be talking to, um,
providers about, you know, where things stand with
them and You know, it's certainly something that
we heard, you know, you know, no offense to HRA, but
we heard unanimously fromfrom pantry providers that
the system under the second half of the year with the
food bank, um, inventory was, um, easier and, um, and
just more effective for them. They were able toto,
um, to meet the specific needs of theirof their
pantry more effectively.

LA MAUNDA MAHARAJ: Uh-huh.

CHAIRPERSON LEVIN: So, hopefully we can continue that—that conversation, um, in the coming months.

LA MAUNDA MAHARAJ: Okay. Thank you.

CHAIRPERSON LEVIN: Um, taking a--a step

back, and I--I apologize. As--as, you know, as HRA

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- knows, I--I kind of jump around a little bit towards
 the end of my questions, but I want to make sure that
 we're getting everything here on the record. Um, do
 we--do we have a sense of what percentage of
 eligible--of individuals with families eligible for
 SNAP are--are currently enrolled in New York City. I
 know that you spoke in your testimony, um, Ms.

 Fitzpatrick about, um, that 50% of seniors that are
 - eligible, um, are actually participating in the program. So you have a sense of the population at large in New York City? This is the 30,000 foot view of--of--of the issue.

BARBARA TURK: Is this the question that-we, um, Council Member Lander we had a fairly
extension conversation about this. I'm sorry, we
were--

CHAIRPERSON LEVIN: [interposing] No, no, no I--I--I--

BARBARA TURK: That's okay. We don't--we-the--the short answer is it's hard to get that
number. The only thing I would add to what I said
earlier is that it's the number that moves around a
lot. Because, you know, this notion that there are
people who are, you know, food insecure year round or

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that there are people who need food stamps all the time. I mean people are on and off, and--but it's, yeah, I mean, it's--it's a hard--it's a hard number to get.

CHAIRPERSON LEVIN: Um, but we do--how were we able to determine--

BARBARA TURK: [interposing] So our focus is on--so our focus is on getting as many different subpopulations, if you will, that we target--

CHAIRPERSON LEVIN: [interposing] Sure.

BARBARA TURK: --particular groups of people that we know are hard to reach with our outreach, and we try to do special--special outreach to them, specific outreach to them, targeted outreach to them has been the strategy. Would it be nice to have some sense about how well that's working? I--you know, and how much of the fact--how much of the food stamp roll is going down is due to that effort. Sure it would be, but we can't necessarily sort out how much is because of people coming on and off the rolls, and how much is due to people being reluctant or hard to reach or any number of reasons.

CHAIRPERSON LEVIN: Okay, but we are able--so how are we able to get them the--the, you

average.

2	CHAIRPERSON LEVIN:individuals that
3	are enrolled, you know, that's athat's going to be
4	a fluid situation, but theif we're looking again
5	big picture, if we all agree that 50% is a number
6	that's too low, which it is too low. Um, and we are
7	engaging in this effort with the Robin Hood
8	Foundation and BDT, DFTA. You know, it's been
9	implemented for about 15 months now. Um, we want to
10	make sure that it'sthat it's working andand that
11	should You know, data should reflectshould be
12	reflecting the efforts. And so, we should be able
13	to, um, to see thesethese, um, um, the impacts in
14	in kind of the trend numbers. You know, for example
15	we saw the increasewe seewe see this, um, the
16	number of, um, of New York City students that have
17	graduated high school has gone up 5070% (sic). So
18	we're to track, you know, use those metrics to be
19	able to track our progress. And so, II think that
20	that would be, um, good to know, whetherhow this
21	program is working is whether or not that number if
22	it's going up to 52% or 53% or 55%. That's something
23	that

[background comments]

CHAIRPERSON LEVIN: And then I would--

Department for the Aging so we have-- Um, a--a lot of

this point I think all of our senior centers are DFTA

our senior centers have moved from NYCHA to DFTA.

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I don't think there are any NYCHA. Um, are-are we ensuring--I mean that's--that's, um, access to thousands and thousands--tens of thousands of seniors every single day. Um, are we in every senior center. Um, and is every senior center director trained, and that would be one way to--to do it is to make sure that every senior director--senior center director or assistant director has the training to enroll all of-- Because I--I go to senor centers like in my district all the time. Three's a set group of seniors that go to their senior center and they're there almost every day, you know, or three times a week they're there. And, um, and there's a relationship that's there between the center director, a real relationship with trust between center director and those seniors. Um, and-and there's obviously access. Um, are we training senior center directors on how to, um, on--on all of the -- the new programs and initiatives that HRA has, um, has, um, is--is--is, um, is--is-is laying out in terms of increasing enrollment?

LA MAUNDA MAHARAJ: So, HRA SNAP Outreach services has a presence at over 40 senior centers, and at these locations where actually we have two

and receive benefits.

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models. One is doing direct services to the actual seniors, and the other one is a train--the trainer model where we're actually, um, training the directors and/or other designees in order to be able to, um, give--give the seniors eligibility information and app--and assist them with application assistance. Um, in the past year we did about 148 actual senior events where we were able to--to actually work with the seniors to help them to apply

would—I would recommend because there are—I mean honestly between Carlos, Barry and I we have probably almost 40 senior centers between our three districts. There are hundreds of them throughout New York City.

Um, I—I have one recommendation that I would make is it would—I think it would be not a particular labor intensive thing, but to—to make sure that just all senior center directors that are—have a DFTA contract, um, you know, say—are trained to at least be some—do some type of frontline enrollment. Um, and—and let—let their seniors know that they may be eligible for this, and, um, just—just in terms of getting seniors in that's a real point of access for—

-for thousands of seniors, and it's aand it's an
ongoing relationship. So that these seniors are
it's not just a single event. They know these
directors very well. They spend an awful lot of
time, um, um, there and there's a level of trust
that'sthat's hard to replicate. Um, okay. Um,
sorry. Going back to the NYCHA and I don't know if
ifif any of my colleagues asked this. So, um, what
is thethe status and you spoke to this in your
testimony a little bit. What is the status of the

[pause]

match with NYCHA?

BARBARA TURK: [off mic] With NYCHA he's saying.

CHAIRPERSON LEVIN: Um, I mean in--in other words, how many, um, how many NYCHA residents have been identified?

BARBARA TURK: Okay that particular initiative is starting in February 2016. At the end of this month, we will be receiving an updated file from NYCHA and then we'll be working with the, um, the partner BDT in order to, um, start that initiative.

1	COMMITTEE ON GENERAL WELFARE 84
2	CHAIRPERSON LEVIN: Okay, soso, um,
3	because that was announced back inin November of
4	2014. So it's taken some time to get the computer
5	systems lined up. Is that
6	BARBARA TURK: Um, yes, there's been some
7	issues with the data sharing agreements, and the
8	documents that needed to be in place before the
9	initiative can be implemented.
10	CHAIRPERSON LEVIN: Okay. So that's
11	going to start this, um, next month?
12	BARBARA TURK: February 2016, uh-huh.
13	CHAIRPERSON LEVIN: And, um, how many,
14	um, how many individuals or families does HRA hope to
15	identify through this initiative?
16	[background comments, pause]
17	BARBARA TURK: I don't actually have that
18	number at this time. I'mI'm thinking that at last
19	count they were looking at identifying approximately
20	3,000 households within those 15 NYCHA, um,
21	locations, but we can get that forwarded to your
22	attention.

CHAIRPERSON LEVIN: So, 3,000 household. So, I--I--I know Council Member Grodenchik asked about this before, but-- So--so we're just looking at

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2 15 NYCHA developments? We're not--in terms of doing 3 the data match?

LA MAUNDA MAHARAJ: As my colleague explained, this is part of the Mayor's, um, initiative for safety. So we have 15 NYCHAs that we're doing with this particular initiatives, but there's out--there's ongoing outreach that happens in the--in all of the NYCHA communities.

CHAIRPERSON LEVIN: Um, if it's just a data match, um, how come--is there a logistical reason why you can only do 15 versus the whole system?

BARBARA TURK: So those 15 are part of the, um, the Mayor's Initiative that he developed back in 2014 with the Office of Criminal Justice Coordinator that was specifically aimed at reducing hazards to public safety. So the focus of that—the 15 is on that.

CHAIRPERSON LEVIN: Uh-huh.

BARBARA TURK: The effort was to get as many agencies involved as possible, and improving the life and circumstances of people in those 15 developments who are identified as having the highest rates of felonies in those buildings? So it was

criminal justice side.

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- never conceived as a--in that--in that particular
 initiative as opposed to the match it was never
 conceived as being part of the--part of an antihunger initiative or a food stamp enrollment issue-initiative. There are a number of different things
 that are going on in those buildings, and it's
 coordinated, um, under a different office on the
 - CHAIRPERSON LEVIN: Um, is it possible to extract that—if—if it's—if it's effective, if it works, is it possible to extract that, um, from—from that initiative in the Office of Criminal Justice and —and be able to scale it to—

BARBARA TURK: [interposing] Yeah, I mean
I think what we're saying is it's not the only
outreach that's being done with--with residents in
public housing.

CHAIRPERSON LEVIN: No, no, of course, and I'm not saying--what I'm saying if it's--if it's particularly--

BARBARA TURK: [interposing] If it's successful.

CHAIRPERSON LEVIN: --successful at identifying.

2	BARBARA TURK: [interposing] Yes.
3	CHAIRPERSON LEVIN: And part of it is
4	BARBARA TURK: [interposing] If it's
5	successful, we would want to replicate it, of course.
6	If we had the resources to do it, we would want to do
7	that.
8	CHAIRPERSON LEVIN: So, resources to do
9	it. So that's what I'm getting at.
10	BARBARA TURK: [interposing] Always, you
11	know, it's always about You know, people were
12	talking earlier about knocking on doors and things
13	like that, you know, um, like we do with thewith
14	the Pre-K Initiative. That's ayou know, these are
15	very
16	CHAIRPERSON LEVIN: [interposing] Labor
17	intensive.
18	BARBARA TURK: Labor intensive forms of
19	outreach, which is why you hear us talking about
20	telephones and different ways of doing things. We're
21	trying to figure out how to do this
22	CHAIRPERSON LEVIN: [interposing] I'm
23	saying with

BARBARA TURK: --smart.

BARBARA TURK: That's correct.

1 COMMITTEE ON GENERAL WELFARE 89 2 CHAIRPERSON LEVIN: So, so, um--3 BARBARA TURK: [interposing] And I raise 4 some other--another point here if I may, and I know I'm interrupting you. CHAIRPERSON LEVIN: [interposing] That's 6 7 okay. BARBARA TURK: But if we had identified 8 9 that the only problem with SNAP enrollments was knocking on doors and face time, then we would have--10 11 You know, in many ways I think we would have a higher 12 enrollment. I don't think that's the only problem, 13 and I think that's why the commissioner and his staff 14 came up with the -- the campaign to do destigmatize 15 SNAP enrollment. 16 CHAIRPERSON LEVIN: [interposing] Yes. BARBARA TURK: Because there's a lot of 17 18 people, and if you watch those adds, particularly the 19 ones that feature seniors about what they though of 20 SNAP, and what they understood, you know, who SNAP is for--21 CHAIRPERSON LEVIN: [interposing] Uh-huh. 2.2 2.3

BARBARA TURK: --um, and I never took a dime from the government in my life, right. You know, we need to think about that, and realize that

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2 we could--you know, I think that's part of the 3 calculation here--

CHAIRPERSON LEVIN: [interposing] Yes.

make sure everybody is aware. Um, as many people get a friendly entre into the program, and—and enrollment as possible. There are people who may not want to reveal things about their family budgets to us. You know, there's a whole host of other issues here, but I think that—So, just to keep that in mind as we talk about this and not—not help—not assume that it's only about if we just had the right outreach—

CHAIRPERSON LEVIN: [interposing] Yeah, sure.

BARBARA TURK: --it would all be solved.

CHAIRPERSON LEVIN: Again, that's why I
was--particularly with a senior population doing that
type of training or outreach with senior center
directors I think would be very effective because
there's a--you're--you're going in with (a) able to
identify, and (b) a level of trust with the senior
center directors that, um, you know, no offense to
HRA out--outreach workers, but it's not going to be

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- there with a worker that, um, you know, people have
 met for the very first time. Um, I'm, you know, I-those of us that spend a lot time at senior centers,
 which, you know, all of us are politicians and we do.
 You know, we--you know, you--you see a lot, you
 develop--you see a lot of pre-existing relationships-
- BARBARA TURK: [interposing] Me, too.

 CHAIRPERSON LEVIN: --and, you know, we

 establish those relationships as well so--

BARBARA TURK: [interposing] Yeah.

CHAIRPERSON LEVIN: Um, Council Member

Grodenchik.

question, Mr. Chairman. Um, Ms. Fitzpatrick, in your testimony, um, you noted that stamp recipients purchased more that \$3 billion in food. What percentage of that is provided by SNAP and what percentage—do—do we have an estimate on it? Is it a third, is it a half? [pause] And I assume that's the total food purchase not just with SNAP benefits because otherwise it would be about \$4,400 per person. [pause] This is what happens when you're married to a math professor. [background comments,

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- pause] You can get the answer to us if--if-- I don't
 want to delay, you know.
 - BARBARA TURK: Um, we'll confirm that information for you.
 - CHAIRPERSON GRODENCHIK: [interposing]
 Okay, thank you very much.
- BARBARA TURK: --just to make sure that

 we give you the right information.
 - CHAIRPERSON GRODENCHIK: Thank you very much.

[pause]

CHAIRPERSON LEVIN: I just want to, um, just ask one more question about, um, online eligibility. Um, so can you speak a little bit about, um, the effectiveness so far, and maybe some of the challenges that are—that HRA is facing with—with online eligibility efforts.

LISA FITZPATRICK: Yeah, sure. Um, the online, um, application process is actually a really good and effective strategy to get people to apply for assistance because they don't have to come in and submit a paper application. They can do it from their home, from a coffee shop, anywhere where they have computer access. What we're finding, however,

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is that, um, we actually did a survey of our clients a number of years ago, and we found that a lot of our clients are defaulting to mobile applications like iPads and, um, Smart Phones. So, the desktop or the laptop technology isn't as effective today as it probably would have been a few years ago. So we're trying to evaluate, and this mobile upload document is just one way that we can show that if we change with the technology then it can help to improve access to benefits and services. So, clients can use the computers to file applications, but we--where we really would like to go in the future is to have a Smart Phone application to apply for SNAP benefits. We have an updated ACCESS NYC. It looks great. got a lot of great feedback regarding it, and it's just making sure that people have access to computers in order to use the, um, the, um, current website. So that's why it was important for us to have these computer banks in our local offices because it gave clients an opportunity to come in and use the computers in order to file the applications if they did not have access to technology, Internet service, and desktop computers at home or they didn't feel comfortable going to local libraries.

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CHAIRPERSON LEVIN: Why--why, um, desktop computers and not Smart Phones? What's the technological problem there?

LISA FITZPATRICK: So, um, as you know, some people including myself are—are seeing impaired and it's a little bit more complicated in order to go through the screens on a Smart Phone.

CHAIRPERSON LEVIN: Okay.

LISA FITZPATRICK: Plus with the desktop technology, you can actually enlarge the font to make easier for people that, um, have issues with their sight.

CHAIRPERSON LEVIN: Uh-huh.

LISA FITZPATRICK: So, the application that we have in place at this point is not necessarily ready and optimized for Smart Phones, but it would be something—a strategy that would be helpful in the future.

CHAIRPERSON LEVIN: And are you--are you working with a technology company or an IT company to--to develop the model.

LISA FITZPATRICK: [interposing] Yeah we have the re-engineering team, and like there's no shortage of great ideas. That's one thing, but it's

2 just making sure that we have the resources in order 3 to do some of the things that are on this list. 4 Because we started off just looking at the food stamp program, but we also want to look at cash assistance, and make it easier for people to apply and recertify 6 7 for cash assistance. So, it's really not just about 8 food stamps, and I manage the Child Support Program as well. So we want to give people the ability to interact with HRA without necessarily having to come 10 11 in in person. So there are lots of ideas about how 12 we can, you know, open the doors electronically so 13 people can get information. They can access services, but it's really about, you know, 14 15 prioritizing the work and making sure that we have 16 the strategies in place. Because when we went to 17 telephone interviews it's a great innovative tool to 18 not have to come in and have an interview, but to have it by telephone. But then, the reverse effect 19 20 is that it takes a while to be called, and I know 21 many people who waited for the cable man, and how, 2.2 you know, people just don't want to wait. And so 2.3 they're finding that some people just don't want to wait for that interview and they want that 24 25 rescheduling and through that rescheduling process

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- they could be losing access to expedited benefits.

 So we--just looking at all of these processes, the technology is wonderful and fantastic. We want to
- 5 make sure that the culture keeps up with the 6 technological advance--advancements.

CHAIRPERSON LEVIN: How about uploading documents from--from your iPhone? Is that something that's--

LISA FITZPATRICK: So that's in the testimony--

CHAIRPERSON LEVIN: [interposing] Yeah.

LISA FITZPATRICK: --and that's been-it's actually a very effective strategy, and it's
working. I think we had over 20,000 images that have
been uploaded to date, and that's actually something
that's more effective than the eFax. Um, when
Commissioner--

CHAIRPERSON LEVIN: [interposing] Right, sure.

LISA FITZPATRICK: --Banks--when

Commissioner Banks came in 2014 to testify, you know,

that was the technology at that time using this

electronic fax number. So instead of it going to an

old fax machine and the paper is falling on the

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floor, you--you would send it to a fax machine that's actually connected to a computer desktop, and those images will pop up on the computer.

CHAIRPERSON LEVIN: Right.

in 2015 to 2016, that technology is greatly outdated. The clients have been using it, but we want to move people away from using eFax, and try to use the Smart Phone technology. The people that have used it, they said it is very effective, and it actually makes it easier for workers on the back end to be able to commit those images to our centralized repository. When they come in by fax, unfortunately, we're finding sometimes clients don't put their case numbers or they send us a lot of documents for a lot of different program areas all in that one fax. So, it's been hard to piece—pull apart the documents that come up—

CHAIRPERSON LEVIN: [interposing] Yeah.

LISA FITZPATRICK: --through the fax machine. With this Smart Phone technology, it knows exactly where the document needs to go based on the information the client is putting in. So, we, you know, eFax--

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2 CHAIRPERSON LEVIN: [interposing] All right, it's like depositing a check.

LISA FITZPATRICK: Yes, eFax was great back in 2014, but now--

CHAIRPERSON LEVIN: [interposing] Uh-huh.

LISA FITZPATRICK: -that it's moved to 2016, and we're using different technology.

CHAIRPERSON LEVIN: A brave new world, right.

LISA FITZPATRICK: Yes.

CHAIRPERSON LEVIN: Um, okay. Um, thank you so much for your testimony for answering, um, council member's questions. Um, if we have any follow-up questions, we--we may, um, submit--submit a letter to you. So, um, but we look forward to working with you, and we may have some follow-up questions at the Preliminary Budget hearing. We expect to based on our roundtable discussions with the EFAP providers. Um, but again, I would--I would ask that somebody from HRA, um, stay--stay behind, um, to listen to their testimony as well so that we can make sure that we're all on the same page. But again, I want to thank you for all of your efforts

COMMITTEE ON GENERAL WELFARE

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2 thus far, and we look forward continuing a very 3 positive relationship. Thank you.

BARBARA TURK: Thank you.

LA MAUNDA MAHARAJ: Yes, thank you.

LISA FITZPATRICK: Yes, thank you very much and we do have someone who's staying behind. So, yes, thank you.

CHAIRPERSON LEVIN: Thank you. Okay.

[pause] [coughs] Okay, we will start public

testimony starting with Rachel Sebella from the Food

Bank for New York City; Rena Resnick, Metropolitan

Council on Jewish Poverty; Loren Miller, United Way;

Althea Cruz Marali (sic), Safety Net Activists.

[pause]

CHAIRPERSON LEVIN: Okay, we're going to ask folks to stick to a three-minute clock because we do have a lot of testimony. Okay, whoever wants to begin. Thank you.

RACHEL SABELLA: Okay. Thank you,

Council Member Levin. My name is Rachel Sabella. I

am the Director of Government Relations at Food Bank

for New York City. I want to thank you for the

opportunity to testify today. I also want to thank

you and the entire City Council for continuing to

prioritize anti-hunger work, whether it's increased 2 3 funding to EFAP, whether it is supporting universal 4 school meals, the Council continues to prioritize 5 this to make it one of their top agenda items and we are grateful to be in this battle with you. So thank 6 7 you. I also want to thank our partners at HRA. 8 Bank of New York City was thrilled to be able to honor Commissioner Banks and the entire team at HRA at our Legislative Breakfast this year. We know they 10 11 are doing all that they can and working hard with us 12 in order to increase access to benefits, and to make 13 things easier for people suffering in New York City. 14 So, we're thankful for that. You have copies of my 15 written testimony so I'm not going to read from that. I've also included in there a detailed list of our 16 17 policy recommendations. Um, it also includes 18 recommendations at the state and federal level. 19 know we're all anxiously awaiting the governor's 20 announcement today. I know the Council makes an 21 annual trip to Albany. So I do hope some of those 2.2 priorities will also make it on your agenda as well. 2.3 One of the big things I want to say to you today is New York City is facing a meal gap of 241,000 meals. 24 That's in all neighborhoods. That's in all Council 25

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districts. I've included a map in your testimony, and I will continue to meet with every single council member and make sure that gets in everybody's hand to see that information. There are emergency food providers in every Council district. I am so pleased that today you will be able to hear from the hard working men and women that are working in emergency food programs throughout the city. They will be able to share the details of their program. They will share the stories and they will be able to give you more information and more data to help you fight for those priorities. I want to say that I agree with everything we heard the Council say today. Council Member Grodenchik, we absolutely agree with you. funding for EFAP we need to increase that. Last year one of our biggest advocacy points was less than .01% of the City budget goes to support emergency food That's something that we want to continue programs. to work with the Council to change. We're excited to have you here, and to work with you on that as well. We want to continue to work with the Council on increased SNAP out--outreach. You know--I heard from several members about that. Food banks are some of our own work. We're happy to talk with you more

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about that, and to continue to work with HRA. I want
to be mindful of the time limit, and also that there
are a lot of people here to talk to you today. So I
am going to wrap up my remarks, but once again, I

7 | continuing to work with you in this battle.

want to say thank you, and we look forward to

RENA RESNICK: [coughs] Thank you Chair Levin and the Committee on General Welfare for inviting us to speak today. My name Rena Resnick and I'm the Public Affairs Manager at Metropolitan Council on Jewish Poverty. For more than four decades Met Council has supported and championed families, seniors and adults living in poverty and near poverty through a myriad of social services including their country's largest kosher food pantry network, and aggressive SNAP outreach. In the fight against poverty, we serve immigrants, seniors living on fixed incomes, the under and unemployed and many others in need. As an organization founded on Jewish values, we serve everyone -- we serve everyone with dignity and empathy regardless of race, ethnicity or religion. As many people in this room know, there are over one million food insecure New Yorkers, of which more than 300,000 people live in poor and near

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poor Jewish households that observe kosher dietary laws. For many of our clients, the high cost of kosher food presents a unique challenge. While statewide most families run out of SNAP benefits by the third week of each month, the average family that keeps kosher runs out by the second week. Allow me to tell the story of one of these food insecure New Yorkers. For many years, David owned a butcher shop in Borough Park. Every Friday, David would put aside some of the meat to provide free of charge to family--families in his neighborhood so that they can celebrate the Sabbath with dignity. As a senior now, Sam no longer works at the store. Without his income that he had earned at the store, he struggled every month to pay his rent and utilities. To save money, David stopped purchasing kosher protein until the day he walked into Borough Park JCC, and a caseworker enrolled him into SNAP. Now, with the assistance of SNAP, David is able to add kosher protein into his diet to ensure that he is able to have a nutritious diet. David is one of the tens of thousands of poor and near poor New Yorkers who we serve through our food programs, which are designed to aid, sustain, and empower hungry New Yorkers. Last year, we

2 provided pantry items for more than 2-1/2 million 3 meals to over 15,000 families each month at 30 sites. 4 We helped enroll 11,000 families into SNAP, and we provided over \$500,000 in emergency food cards. understand the unique challenges of affording kosher 6 food, and the importance of kosher food for, which we 8 love. (sic) That -- that is why our food in the system is kosher. That said, our services are available to anyone who is hungry provided that they keep kosher. 10 11 In order to help more New Yorkers in the fight 12 against hunger, we've expanded our SNAP outreach to focus on Holocaust survivors and seniors. 13 14 seniors worked their entire lives, but do not have a 15 deep enough safety net, and are unaware that they 16 qualified for SNAP. Through the City Council 17 Holocaust Survivor Initiative Fund, the Council 18 created a new initiative called the Fourth Week 19 Initiative for Holocaust Survivors, which will buy 20 and deliver groceries to survivors who are SNAP 21 recipients during the fourth month of each--the fourth week of each month. A new core (sic) media 2.2 2.3 will ensure that clients receive supplemental groceries delivered to their homes, and we'll check 24 in on the clients to evaluate for additional 25

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- services. [bell] There is more about it (sic) but
 thank you so much for allowing us to testify, and we
 would not be here without the support of the City
 Council.
- 6 CHAIRPERSON LEVIN: Thank you so much for 7 your testimony.
 - LOREN MILLER: Good morning--good afternoon. My name is--
 - CHAIRPERSON LEVIN: [interposing] If you can turn on the microphone, please. Push the--push the button. It should be red. There you go.

I Serve as Associate Vice President of Policy at
United Way of New York City. Thank you, Chairperson
Levin and the members the City Council Committee on
General Welfare for holding today's hearing on
hunger. And we appreciate the Council's continued
commitment to this annual hunger oversight hearing,
but we are deeply saddened that issues of hunger and
food insecurity continue in New York City. We
continue to have a high level of urgency for so many
of our neighbors. We absolutely support all of the
work to relieve hunger, all of the investments. We
applaud everything that has been said today, but

2 hunger is a symptom of poverty, and as one of the 3 richest cities in the world, it's incumbent upon us 4 to strengthen the services and support that we 5 provide to reduce the magnitude of New Yorkers who are food insecure throughout the year. But it is 6 absolutely essential that we institute systems 7 8 changes that will stop creating and recreating poverty in the first place. To do this, requires our collective will especially of government, business, 10 11 the non-profit sector and philanthropy. And it 12 requires us to collaborate and align our efforts 13 along a clear roadmap. So I just want to highlight 14 some of the things that United Way is working on in 15 terms of the hunger reduction work? We have Feed NYC 16 Initiative that strengthens 400 food pantries and 17 soup kitchens around the city. And in 2014, we 18 invested \$11 million in more than 500 community-based 19 organizations so that thousands of children, adults 20 and families could access emergency food, shelter, 21 and income supports to meet their basic needs. 2.2 addition to our program funding and capacity building 2.3 supports to food pantries and soup kitchens, emergency rent, mortgage and utility payments and 24 SNAP, we are founding member of the Policy Committee 25

2 on New York City Hunger Resources. And through this collaboration, we partnered with colleagues to 3 4 coordinate resources and move towards a more 5 efficient and targeted distribution of scarce food and capacity support funds. So there's been a lot of 6 7 prop--progress, and--and we applaud all the efforts, 8 and we just want to highlight a couple of things across the Council, the Mayor's Office, HRA, Department of Education. We--we are encouraged by 10 11 Mary de Blasio's recent minimum wage increase. Um, 12 we are encouraged by all of the support for anti-13 hunger initiatives particularly for school children. 14 Um, we endorse support Health Bucks and the \$1.8 15 million to fill substantial gaps in the emergency 16 food programs. And, we applaud all of he efforts to make SNAP more accessible for more families. 17 It's an 18 efficient cost-effective and consistently reliable 19 source of support to reduce food insecurity. 20 recommendations fall under seven big categories. 21 urge the Council, the City, all the City agencies to 2.2 work together. It's critical that we increase wages 2.3 to align with the real cost of living, and annually adjust (sic) them to inflation. [bell] Continue to 24 25 support the emergency -- the emergency food system;

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2 \parallel ensure reliable access to healthy and nutritious

3 food; facilitate comprehensive benefit access; target

4 policies and programs and early pilot rollouts to

5 communities of concentrated poverty; improve

6 affordability of health food through the testing and

7 scaling efforts of healthy food retail environments,

8 and ensure high quality education for all students to

9 increase the rates of students graduating from high

10 school ready for college and career. Thank you.

CHAIRPERSON LEVIN: Thank you very much for your testimony. Thank you.

[pause]

14 ALTHEA CRUZ MARALI: Hi. Good afternoon.

15 My name is Althea Cruz Marali (sic), and I'm a member

16 of the Safety Net Activists and a group supporter of

17 | the Safety Net Project at the Urban Justice Center.

18 | My experience dealing with hunger and problems with

19 | my SNAP benefits has gone on for several years. In

20 | 2014, HRA had reduced my SNAP benefits to \$15 based

21 on a miscalculation. I requested several fair

 $22 \parallel \text{hearings}$ and won all of them, but my case was never

23 | corrected. It was finally--it was finally corrected

24 | last month in December of 2015 after years of

hardship. Going back and forth with my submissions

2 to fair hearing, winning my case and not having my 3 benefits sent to me, actually affected my depression. 4 During this time, I had to try to try and balance my finances between my medical expenses to meet my medical needs, and not having food. 6 A lot of New Yorkers are in the situation of not having enough money to take care of what they need to take care of. 8 They face hunger as a result. In order to address these issues, we recommend the following changes to 10 11 decrease hunger in New York City. More resources for administration of the SNAP program. 12 13 unfortunately many New Yorkers have had similar experiences to mine with the SNAP program in the past 14 15 several years. Over the past five years, the Safety 16 Net Project has seen a 95% increase in New Yorkers 17 having problems with their food stamps. The most 18 common problems are incorrect budgeting, lost 19 documents, their hearing compliance in phone 20 interviews. While we commend Commissioner Banks and 21 HRA's efforts to make improvements, we recommend 2.2 increased resources and oversight for the SNAP 2.3 program. Unfortunately, we believe that much of the 11% decrease in SNAP participation is due to 24 increased barriers to getting SNAP. Expand the 25

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Health Bucks Program. The Health Bucks Program is run by New York City Department of Health and allows SNAP recipients to receive \$2.00 for every \$5.00 spent at a farmer's market. This program is good for everyone. It expands access to healthy food for New Yorkers and supports local farmers. We encourage the Council to work with the Department of Health to expand the Health Bucks Program by matching SNAP purchases dollar for dollar. The program should also be spread to produce for the New York City Green Card in grocery stores. Both of these things are already done in states such as Michigan and with great success. And also work with the State to expand SNAP to more immigrants. Immigrant families are more likely to suffer from inadequate income and food insecurity than other households. Part of the program is that many immigrants [bell] in New York city-- Thank you very much.

CHAIRPERSON LEVIN: You--you can--you can wrap--you can wrap up--you can--

ALTHEA CRUZ MARALI: Oh, thank you. Um, part of the problem is that many immigrants in the New York City are not eligible for SNAP under current rules. The Council should work with the state to

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2 expand food stamps to these immigrants as is
3 currently done in Maine, Connecticut, California,

4 Minnesota and Washington. Thank you very much.

CHAIRPERSON LEVIN: Thank you very much for your testimony, and we are going to take all of these recommendations under advisement. I want to thank this panel. I can take--I encourage you to continue your advocacy. Um, we are at the beginning of our budget process for this year, and it's important for, um, also the City Council, and this committee, um, to hear the main points, um, that we would like to advance in terms of an FY17 Budget. Um, you know, it's--it's, um, we are working with an administration that is, um, um, collaborative, and that is, you know, would like to work with us. it is not afraid to allocate the resources, um, where those resources are needed. Um, so I think that there's a significant difference between this administration and the previous administration in that regard. And that I feel like in the previous administration we were just begging them not to cut more. And this administration is actually considering adding, um, new--new resources where they could be most effective. So I really appreciate

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2 these recommendations. I look forward to reading 3 through the rest of your testimony that you weren't 4 able to speak to, and I look forward to working with you all as we move forward in this budget season. 5 Thank you. We've also been joined by Council Member 6 7 Ritchie Torres of the Bronx. We were joined 8 previously by Council Member Corey Johnson of Manhattan. Next panel. Emily Morano from Single Stop; Rachel Sherrow from Citymeals on Wheels; 10 11 Beatrice Diaz Taveras from Catholic Charities, 12 Archdiocese of New York; and Ashley Rafalow from CUNY 13 School of Public Health and New York City Food Policy 14 Center. [pause] Okay. Whoever would like to begin. 15 EMILY MORANO: Good morning. My name is Em--sorry, my name is Emily Morano, and on behalf of 16 17 Single Stop I wish to thank you for the opportunity 18 to speak here today. My testimony will focus on food 19 insecurity among college students in New York City. 20 Single Stop has over 65 sites across all five 21 boroughs that help low-income families and 2.2 individuals reach financial stability by providing 2.3 access to the full spectrum of available resources. We have served over one million low-income households 24

in New York City since 2007. Through our work at

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eight sites at CUNY, we find that few people associated college students with hunger despite growing evidence of food insecurity on campuses. fact, a groundbreaking study found that almost 40% of CUNY students experienced food insecurity in the previous year. Our sites sees students without enough to eat who are worried, jittery and unable to concentrate. Single Stop college sites enables students to tap into resources that can be used as a supplement form of financial aid preventing students from being forced to choose between a degree and basic necessities like food. One key resource our sites use to fight hunger is campus food pantries. Single Stop believes that food pantries should be the norm across New York college campuses and the singe-that the City Council should support their expansion and long-term sustainability. Food pantries are an important presence on campuses particularly because of federal restrictions of college students receiving SNAP benefits. In partnership with food banks, a few CUNY sites have piloted pantries through their Single Stops and food banks in CUNY are continuing their partnership to bring pantries to campuses. We know other schools are interested in developing them, but

despite low start-up costs, the difficulty in
establishing a consistent funding stream is a
barrier. I hope you will refer to my written
testimony for more, but I'd like to leave you with
Ben's story. He's a single father in Kingsborough
Community College's Nursing Program, who lost his
job, fell behind on rent and was facing eviction when
he was connected with the Single Stop site on campus.
Our site lead, Hattie, was able to immediately
connect him with the food pantry, as she connected
him with a lawyer to stave off eviction, get his
daughter into child care, help him secure SNAP and
WIC and use the school's resource book to help him
find a part-time job. Hattie likes to say that a lot
of her students just need a break. We must do our
best to give it to them by providing more resources
like food pantries to support hardworking students
like Ben stay in school, allow them a fair shot at
education and economic opportunity. Thank you again
for the opportunity to speak here today.

CHAIRPERSON LEVIN: Thank you very much for your testimony.

RACHEL SHERROW: Thank you, Chairman, for staying with us today, and I'm grateful to Council

2 for having this hearing. My name is Rachel Sherrow. 3 I'm the Associate Executive Director at Citymeals on 4 Wheels. I won't go into who we are and what we do. You know and you can read our testimony. What I 5 really want to focus on is an incredibly vulnerable 6 7 population that we serve, homebound elderly who are 8 unable to access food pantries and soup kitchens because they're homebound. So we are able to bring them meals everyday, one meal a day. For some of our 10 11 population that is not enough. As you heard from HRA, 12 the senior population has a high rate of, um, not 13 using--not utilizing the food stamp or SNAP benefits even though they're eligible. One Stop programs and 14 15 the senior center outreach has been fantastic for 16 those who are ambulatory. Again, going back to our 17 vulnerable homebound clients, they are unable to 18 access the benefits without having somebody come to 19 We are together in a partnership with their home. 20 Live On New York. With one social, have begun outreach in about 2014 in Queens and Brooklyn. 21 have reached over 500 homebound elderly meal 2.2 recipients and enrolled currently today over 200 who 2.3 are actually receiving the benefits an aver of \$117 a 24 month, which is tremendous for our population who are 25

2 living on fixed incomes. This is not a population 3 going back into the workforce. We're not going to be 4 able to see their income rise. So this is incredibly important. We need more efforts to reach our client 5 population. We also have an additional food 6 7 supplement--supplementary food program for our most 8 vulnerable. 14% of our recipients need more than the one meal a day. So, we are delivering food pantry items directly to our clients because again, they are 10 11 unable to access pantries and soup kitchens. So out 12 of our warehouse in Brooklyn, we're bringing these 13 supplemental products to them. We need more funding 14 to increase it. We only are able to serve 500 15 clients right now. We need to triple that amount at 16 least. There are 18,000 folks getting Meals on 17 Wheels throughout New York City, but the real number 18 is probably double that, and that's because a lot of 19 them can't access benefits like SNAP because they're 20 not in the system yet. So in conclusion, we need a 21 lot more funding, and support and we need to look at 2.2 different pockets of populations that are unable to 2.3 access these wonderful services that are out there. We need to give them a little more support. Thank 24 25 you.

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2 CHAIRPERSON LEVIN: Thank you, Rachel.

3 My apologies. I misread your name before.

RACHEL SHERROW: It's okay.

BEATRIZ DIAZ TAVARES: Good afternoon, Councilman and Chairman. Thank you for inviting us to testify before you today. I am Beatriz Diaz Tavares, the Executive Director of for Catholic Charities Community Services here in the Archdiocese I'm pleased to speak to you about the in New York. work and experience of Catholic Charities and the delivery of social services, and the current challenges we face with hunger. Catholic Charities Community Service's Feeding our Neighbor Program meets the immediate needs for nutritious food for hungry individuals and families in crisis. And provides support services to help people gain the tools and resources they need to become more selfsufficient. Feeding Our Neighbors relies on multiple partnerships to achieve our goals. We work with government funders as well as corporate and private foundations. We coordinate with parishes and affiliated agencies and hosts of community-based nonprofits. We have over 200 dedicated volunteers working with us. This year on January 24th, we will

2 launch our Feeding our Neighbors campaign. 3 actually an ecumenical effort to replenish the food 4 pantries and soup kitchens in our communities that so 5 many families rely on to survive. Last year we raised over 1.3 million in collaboration with the 6 Veteran--Federation of Protestant Welfare Agencies 8 and UJA and our corporate sponsors. This year, we hope to raise over 1.5 million meals. concentrated time in January where many people forget 10 11 that there are hungry people in New York. 12 remember at Thanksgiving, but not in January. 13 keeping with our Catholic Charities model of 14 providing holistic services, we really believe that 15 it's essential to increase case management support available to the clients of emergency food programs 16 17 throughout the network. I--I do applaud you for 18 asking about senior centers. Why don't we have case 19 management support in all our senior centers? 20 particular, it's very necessary. It is that 21 relationship that is built. It's not going to an 2.2 office as many people have noted. We also want to 2.3 call for the increase of EFAP. Again, I join with all the advocates and yourself calling for the 24 increase of EFAP because it's so necessary for all 25

BEATRIZ DIAZ TAVARES:

Thank you.

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2 ASHLEY RAFALOW: Good morning. Thank you for having me. My name is Ashley Rafalow and with my 3 4 colleague Nick Freudenberg, we're please to present testimony on hunger in New York City on behalf of the 5 New York City Food Policy Center at Hunter Colleges 6 7 funding in part by the City Council and the CUNY 8 School of Public Health. Today we suggest two ways for HRA to strengthen its efforts to reduce hunger and food insecurity in New York City. The first is 10 11 to develop new initiatives to increase access to food 12 assistance for New York City's immigrants and 13 refugees. The second is to take additional action to reduce food insecurity among the CUNY--around the 14 15 City University of New York's 275,000 degree students 16 and their families. Both of these recommendations 17 emerge from our ongoing work at the CUNY School of 18 Public Health and the Food Policy Center. As you 19 know, New York City is home to an estimated 500,000 20 undocumented immigrants, and many are at risk of food 21 insecurity and hunger. Unfortunately, over the last 2.2 several years, the federal government has made these 2.3 immigrants ineligible for many of the food benefits that help other city residents to reduce food 24 25 insecurity and hunger. Any plan to make hunger

history in New York City must address the needs of 2 3 this population. As public health researches we know 4 that the high rates of food insecurity among immigrants contributes to a variety of health 5 problems. Paradoxically, these conditions affect the 6 under-nourished who are forced to spend limited food 8 resources and energy for nutrient poor food. For U.S. citizens through programs like SNAP, WIC and school food provide a safety net against poverty so 10 11 families can devote income to other needs avoiding 12 the consequences of food insecurity. For immigrants, 13 however, legal barriers, organizational practices of food program stigma, fear and cultural values often 14 15 block use of these programs, depriving many of benefits. These obstacles vary by immigration 16 17 status, age, years of residence in the U.S. and 18 national origin. So how can New York City and HRA 19 promote food security for its immigrant residents? 20 Conduct a comprehensive review to identify food benefits that are available to various categories of 21 2.2 immigrants and promote these options in immigrant 2.3 communities for educational and advocacy campaigns that seek to reduce the organizational and 24 attitudinal barriers to participation. For example, 25

2 all immigrants regardless of documentation status are 3 eligible for school meals and summer meals programs. 4 Yet, to our knowledge, no one has assessed participation rates in various immigrant populations 5 nor actively promoted the use of this important and 6 7 valuable form of food assistance in immigrant communities. And second, it's considered adopting an 8 approach tried in other states in the past whereby state or city government takes up the cost of SNAP 10 11 benefits for people currently ineligible due to immigration status. While such a policy would add 12 13 costs to public budgets in the short run, it would 14 also save costs in the longer run by reducing the 15 adverse consequences. It would also be as (sic) New 16 York City's commitment to the inclusion of all 17 residents and the life of the city and then making 18 basic food needs a human right. Second, and I'm 19 running out of time. We want to talk about our own 20 community, CUNY, 275,000 degree students and as was 21 mentioned before, there was a survey in 2010 finding that about 40% of CUNY's students reported some level 2.2 2.3 of food insecurity in the previous year. Since that time, the issue of food insecurity and hunger among 24 college students [bell] has become a national issue 25

- 2 attracting media attention and a report from HUD.
- 3 CUNY has taken steps to address the needs we
- 4 | identified including expansion of Single Stop, which
- 5 | we have already discussed. So I won't cover that.
- 6 This fall, we completed another survey of CUNY
- 7 undergraduates, and the results are a little better,
- 8 | but still a big problem. If our final analysis
- 9 confirms this drop, it's good progress. 23%
- 10 reporting sometimes they're often skipping meals
- 11 | because of lack of money down to 15%. But that sill
- 12 | means that 40,000 of our students report some form of
- 13 | hunger. So, what could HRA, the City and CUNY do to
- 14 | end this problem? Launch a comprehensive and
- 15 sustained campaign to enroll every SNAP eligible
- 16 student and ensure that they and their families get
- 17 | the benefits to which they're entitled further
- 18 expansion will stop. Explore new approaches to
- 19 | making healthy and affordable food more available on
- 20 | CUNY campuses. So we invite other organizations to
- 21 | join us in making history at CUNY and citywide.
- 22 | Thank you.
- 23 CHAIRPERSON LEVIN: Thank you very much
- 24 for your testimony, and I want to thank you this
- 25 panel and the organizations that you represent

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because you're out there doing the important work
every single day of working with clients, and going
to through the process of enrollment and continuing
benefits, and expanding benefits. And, you know, we
on the governmental side, um, do our best to support
the work that you do, but your colleagues at your
organizations are actually on the front lines doing
thethe real work. And so, we commend you and we
thank you, and we look forward continuing our
relationship andand supporting you in the future.

ASHLEY RAFALOW: Thank you.

BEATRIZ DIAZ TAVARES: Thank you.

CHAIRPERSON LEVIN: The next panel
Michael Czackes from GMHC; Paul Carr from GMHC; Chief
Carr from City Harvest and Ariel Sarvansky. I
apologize if I'm mispronouncing your name, Citizens
Committee for Children. [pause] Okay, and whoever
wants to begin.

MICHAEL CZACKES: Good morning. My name is Michael Czackes from the Gay Men's Health Crisis. Earlier this morning I was actually asked what our interest is in hunger in New York City. And at GMHC we serve 81,000 hot, nutritious means in our dining room every year. In addition, we have a food pantry

2 that generates nearly 30,000 meals per year. 3 due to the ever-increasing cost of food combined with 4 cuts to food stamps and other support programs we now have a 300-person waiting list for our food pantry. 5 The space where our--where our clients eat their 6 7 meals is also -- is the dining room. It's also a 8 community room, a family room, a place where our clients come and build friendships and share about the challenges of HIV treatment, discuss connections 10 11 to HIV specific medical care and living with HIV. Ιn 12 addition to actual meals, we have trained staff 13 nutritionists to support clients in developing healthy eating patterns outside of GMHC. Back in 14 15 2013, sequestration on he federal level meant cuts 16 for our budget across the board including a 15% cut 17 in Ryan White funding. That meant cuts to the food that our clients need in order to take the 18 19 medications to take daily to live with HIV. 20 despite setbacks, we are committed to our meals 21 program because we know that HIV attacks the immune 2.2 system. A group of organisms in cells would depend 2.3 on a healthy in order to defend the body against disease, infection and foreign substance abuse. 24 know that staying healthy for people with HIV 25

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requires special attention to quantity and quality of food intake, which is why we continue our meals program every year. People with HIV must retrieve-receive nutrition and in a safe setting such as our-such as GMHC's dining room. Additionally, low-income people are also more likely to acquire food by less safety or sanitary means. Yet, people with HIV are also particularly susceptible to bacteria, and other pathogens that cause food-born illness. So New York food pantries are only part of the solution to effect--prudent to deal with food insecurity in our city. Food pantries provide necessary relief, but they do not create opportunities for long-term independent nourishment. A real solution will--will require better coordinated federally funded nutrition benefits with broader access. State and local governments must also work to provide better lowincome access to fresh produce through programs like Food Bucks. And we also know that government should incentivize the sale of healthy food in low-income communities through tax laws and zonings. federal government must also reform agricultural policies in order to boost domestic farm production, and consumption to minimize -- and minimize fuel costs.

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with.

[bell]

2 In the meantime, food pantries, meals programs are--3 will be essential for New Yorkers living with HIV and 4 AIDS. But we also do encourage any council member that wants to come and visit our dining hall any time 5 to please reach out to us and contact us. We serve 6 7 New Yorkers from all five boroughs including many New 8 Yorkers who feel comfortable coming to our dining hall to get services, than getting them in their community because of the diseases that they're living 10

Thank you.

CHAIRPERSON LEVIN: Thank you, Mike.

PAUL CARR: My name is Paul Carr. I'm a client at GMHC. I also--I live in Congregate Care facility. [coughs] I want to thank GMHC for the--for the hot meals. The city is providing it, but it's not enough money nor is it for the Victory (sic) program. There are people, clients at GMHC who live in other boroughs and want to go to meal programs in other boroughs because that's the only one, or they have to go home. But they have the money to pay for the transportation, and maybe they need to stop at a regular grocery store because there isn't a grocery store in the community, but HRA is placing them in housing. This phone program I was listening to was

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people have like Obama phones. Are they going to use our 500 minutes up waiting for the person, the ten people that are staffed to answer the call? Um, you know, and how they're going to roll that out into the city I do not know. My Congregate Care Program--I want that in quotes -- my Congregate Care Program, um, the city built these kitchens. Um, and they have kitchen there. It's not--they don't cook the food there any more, but they pay for a chef to sit there for eight hours a day to wait for the food that's being outsources, and this all okayed by HRA. you know, we really need to start taking a looky--a look as to what--what are--what are the programs? mean HRA is condoning this, and we get this thing, and it's called like the -- we had dinner the other night. It was called, con chili--corn turkey chili. There was no corn. I couldn't identify the turkey, and I have nutritional needs. I've had AIDS for almost--over 20 years. I have--I look okay, but I have these two (sic). I don't have the energy. had Doritos last night. That was my dinner. know, so yeah, there are people and I get -- I actually have better benefits with other people. So when I turn around and I'm like hungry, it's go to this

street. I would like to invite you to come to my
congregate care, to come eat and see what the food is
like. I want to thankand you know, Corey Johnson.
Corey Johnson showed up, and he is appalled at what
is going on at the Congregate Cares. But, I'm going
to actually defer my time, because I think you
understand that I speak for other people at other
agencies. They're not able to get here because they
didn't have the money to get the transportation and
the choice because they had to get to the Meal
Program because I'm missing my meal right now today,
and I really would encourage Thank you for your
work, but I also would encourage the city and I know
the city could do a lot better. My great grandfather
was a city councilman here. He sat in first district
chairman's office, and I'm kind of embarrassed to sit
up here and say this. But I'd beI would kind of be
ashamed of myself if I didn't sit up here and speak
up for the people that are not here to speak up, but
we're hungry. Thank you.

CHAIRPERSON LEVIN: And what--and what [applause] Thank you for your testimony and we will take you up on your offer. I would love to--I would love to--

2 KEITH CARR: Good afternoon Chairman 3 Levin and members of the committee. My name is Keith 4 Carr. I'm the Healthy Neighborhoods Manager for City Harvest for Bed-Stuy and the Republic of Brooklyn. Thank you today for this hearing and your attention 6 7 to addressing hunger and food insecurity. I know you're familiar with City Harvest, and the work that 8 we do with food rescue and supporting soup kitchens and food pantries, but I'm here today to really talk 10 11 about my work in the Bed-Stuy community, particularly my experiences within the food retail environment. 12 13 Um, over the past several months, City Harvest has launched two community partner mobile markets. 14 15 a new approach that we have to distributing more food 16 directly to the people that really need it. City 17 Harvest sources and delivers the food for these 18 markets. We give away three produce items at each, 19 um, community partner market and help manage to route 20 free distributions of produce. In October, we 21 launched the Fort Greene-Farragut Fresh Pantry with Myrtle Avenue Revitalization Project as well as the 2.2 2.3 Ebbets Field Market with the Crown Heights Youth Collective, and these are also in partnerships with 24 25 your colleague Laurie Cumbo. There markets are an

2 offshoot of City Harvest Mobile Market free 3 distributions of produce where we give away five 4 different produce items. We've been doing that since 2004 as part of our Healthy Neighborhoods Initiative, and it's our way to clearly alleviate access to food 6 in low--in low-access food--low access areas of food retail that have a scarcity of emergency food 8 providers. We have nine bi-monthly City Harvest upgraded mobile markets across the five boroughs 10 11 through which we distributed more than 11 million 12 pounds of produce to date. Some of my colleagues and 13 community partners and myself are increasingly 14 concerned about the alarming trend--Barbara Turk 15 spoke about this earlier--supermarket closings 16 happening all over the city. Any stand-alone sort of 17 supermarket is like a -- a cherry to be picked by a 18 retail developer. Most recently in my neighborhoods 19 the 325 Lafayette Key Food, it's a family-owned store 20 that had been there for like 30 years, a fantastic 21 produce department, fantastic seafood. I shop there. 2.2 Tish James shops there. Ken Desley (sic). Everybody 2.3 shows there. Um, but that store was slated for a development, and has since closed. But the 24 community sort of rallied under the support of Public 25

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Advocate James and Assemblyman Walter Mosley. hosed three town hall meeting that drew about 2 to 300 people. In attendance were Congressman Jeffries, as well as Comptroller Scott Stringer, State Senator Montgomery and Council Member Laurie Cumbo. testified at one of the town halls, I said that we can't have the local health of the communities to be--having a detrimental--be detrimentally affected by rapid development of -- of real estate and limiting residents to the access to healthy food. So after a successful letter writing campaign, petitioning the developer operated the store. [bell] The operator at first he said he didn't want them to come there at all. Okay. Okay, he didn't want the store come to come back at all. He had someone else in mind to go that had a better match for his luxury high-rise, but, um, through negotiation everything he offered them the lease at four times what they were normally paying. Now, he's agreed to give them the lease of two times. So the community won. The store is going to be able to come back in 2017, and also you've probably heard about the recent closing of the 125th Street Pathmark. Um, we would like for the Council to look at that for other uses of that property.

Community has power.

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- know it's private property and--but, things can
 happen if people--as we've seen from these examples.

 And I think Barbara Turk spoke about the, um,
 associated up in Washington Heights. I just learned
 that that store through efforts of Advocate James as
 well as Councilman Rodriguez that that store-Walgreens has backed off, and they're going to allow
 the Associated to stay there. So, organizing works.
 - CHAIRPERSON LEVIN: It cert--it certainly does. I heard Councilman Rodriguez on the Brian Lehrer (sic) Show yesterday about this very things.

KEITH CARR: Yeah, I got you, and there are other remarks and what--given a chance to talk about WIC regulations and how they'll affect local businesses, but also access, um, for people in disadvantaged communities to healthier foods.

CHAIRPERSON LEVIN: Thank you and look forward to--to working with--working with you and continuing up the--continuing the dialogue.

KEITH CARR: Okay.

CHAIRPERSON LEVIN: Okay.

KEITH CARR: Thank you.

2 ARIEL SARVANSKY: Good morning. Well, 3 afternoon actually. My name is Ariel Sarvansky, Policy Associate for Food and Economic Security at 4 5 the Citizens Committee of Children. I would like to thank Chair Levin and the members of the City Council 6 7 Committee on General Welfare for holding today's 8 hearing about hunger in New York City. We're grateful for all the work that's been done to fight poverty and increasing workers' access to healthy, 10 11 affordable food. Unfortunately, the need to address hunger has not decreased since the last hunger 12 13 oversight hearing in November 2014. We know that 14 poverty rates continue to be extremely high, and 1.4 15 million including 400,000 children live in food 16 insecure households. I'd like just make the 17 following recommendations to ensure that the city 18 continues to fight against poverty and hunger. 19 first has to do with working to increase school meal 20 participation rates. School meals are very critical 21 resources considering that 75% of public school students qualify for free and reduced price meals. 2.2 2.3 Regarding Breakfast After the Bell, CCC would like to suggest that the city use appropriate oversight to 24 ensure successful rollout of this program. We also 25

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urge the city to develop a plan to provide Breakfast After the Bell in middle and high school as well as in elementary school. We are thankful for the Council's support of the Universal Lunch Program but would like to see that program expanded to elementary schools and high school students as well. We also hope to see increased efforts in middle schools to make parents and caregivers aware that the Universal School Lunch exists in their schools as many are not even aware that lunch is free for their students. Ιn terms of summer meals, we are very pleased to see increased outreach by the DOE this past summer in the form of ads in subways and on bus--the sides of buses as well as the mobile app. But participation rates have not increased, and summer lunch participation actually went down. So we suggest publicizing meal site locations earlier, coordinate with DYCD that identify where summer camps will be, and conducting even more outreach. Additionally, we are pleased with the work being done by the DOE to continue to improve the quality of school food. But urge the city leaders to continue to support these important efforts including in the form of school gardens and nutrition programs. As has been mentioned, mentioned

CHAIRPERSON LEVIN: Thank you very much, and I'll certainly be going through the entire testimony from CCC, and I want to thank this--

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2 KEITH CARR: Could I say one just to 3 follow-up on something.

CHAIRPERSON LEVIN: Just--just speak into the microphone please.

KEITH CARR: Okay. I just wanted to follow up on something that Barbara Turk brought up about the fresh produce.

CHAIRPERSON LEVIN: [interposing] Just if you could identify yourself for the record so that--

Harvest, Healthy Neighborhoods, Manager for Bed-Stuy.

Um, we're--we're looking--really looking at the work

that the Fresh Program is doing NYCEDC Fresh. Um,

and thanking that perhaps with the Council's

suggestion that they could enhance there, um, how

they work with--with, um, their funding to not just

support attracting new supermarkets, but preserving

the supermarkets that are already here. Um, and with

the Council's backing I think that could do go a long

way. I mean just in--within the last five years

they've only worked with ten stores, and they could

do a whole lot more to preserve stores that are

closing.

2 CHAIRPERSON LEVIN: It may be time to 3 adjust the strategy--

KEITH CARR: [interposing] Yeah

CHAIRPERSON LEVIN: --to meet the needs

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KEITH CARR: [interposing] Yes.

CHAIRPERSON LEVIN: --um, lay of the

9 land. Yeah, so thank you. Yes, sir.

KEITH CARR: I'm Paul Carr, GHMC. [coughs] Real quick, on the HRA with writing the coding. I already have that--I write it up. (sic) know this Council gives money, um, to--to try and help people with their new trades. It's specifically coding, um, as well as I know about eight people that know how to code, and I'm really going to do it myself. Maybe HRA wants to reach out with some of their own benefits of their programs, because they actually--we may have the skill set needed to actually get the job done a lot sooner, and look into, you know, actually old clients with their survey. Instead of outsourcing this money to an organization that's going to turn around and charge these an astronomical amount of money that we as

CHAIRPERSON LEVIN: Yes, sir.

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2 PATRICK JEAN-BAPTISTE: All right. Um, 3 first off, I want to start by thanking Councilman Mr. Steven-Stephen Levin, the Chair of the General 4 Welfare Community--Committee for being magnanimous 5 enough to give myself and Masbia Soup Kitchen this 6 7 great opportunity to come here today, and talk about 8 some issues that not only us in Masbia, but many soup kitchens face here in New York City. As was already told, my name is Patrick Jean-Baptiste, and I've been 10 11 involved with the Masbia family since 2012. I used 12 to volunteer for a long time, but now I'm currently the site coordinator at our Flatbush location in 13 14 Brooklyn. Masbia is a soup kitchen network comprised 15 of three locations in the Boroughs of Queens and 16 Brooklyn. We serve over 1.5 million meals every year 17 and it's growing. We pride ourselves in serving our 18 guests with dignity by creating a restaurant 19 atmosphere in our kitchens. Anyone, it doesn't 20 matter who they are, is able to receive a hot kosher 21 meal with no questions asked. Since Masbia is a 2.2 volunteer based organization, we depend on over 1,000 2.3 weekly hours of volunteer service in order to operate. We also distribute pantry packages every 24 Thursday to cover the meals for the weekend since 25

we're closed Friday and Saturday because of the 2 3 Sabbath. Our clientele continues to grow every year. 4 So now more and more people are in need of our help. Over 1-1/2 million people in New York City are at risk of going hungry. So we hope that these valid 6 7 points can help improve or at least you better 8 insight on the issues that we encounter on a daily basis. So herein Exhibit A, you're able to see a 350% increase in our meal counts from our pantry and 10 11 dinner services over the last three fiscal years. 12 The amount of meals served has been increasing every 13 year at our location -- at all of our locations. 14 Although we have locations in two boroughs, it does 15 not actually represent like the total population in need. When you look at the grand perspective like 16 17 New York City. So we've got some recommendations. 18 Soup kitchens should receive direct funding to 19 purchase their own food. From our point of view, 20 directly receiving and spending our own funding 21 instead of relying on the city to do all of the 2.2 purchasing is the best way to many of our systematic 2.3 The government creates their list of problems. foods--the federal government creates their list of 24 foods available for emergency food programs based on 25

- 2 what food, and it's based on a price stabilization
- 3 program. It's understand that EFAP, the federal
- 4 program, offers a range of proteins. For example,
- 5 like peanut butter, beans, can stew, tuna, et cetera.
- 6 According to My Plate Guidelines shown here on
- 7 Exhibit D, both peanut butter and tuna fulfill the
- 8 same point requirement for the protein category.
- 9 [bell] For tuna, it is--what does it place it comes
- 10 | it?

- 11 CHAIRPERSON LEVIN: [interposing] That
- 12 | is--
- 13 PATRICK JEAN-BAPTISTE: Tuna is more
- 14 | expensive peanut. If the goal is to have enough food
- 15 | for everybody, then isn't it logical to buy cheaper
- 16 protein since EFAP does not have to do price
- 17 | stabilization on a limited budget. Was does EFAP
- 18 ∥ need all of this variety in their selections? Also,
- 19 | spending--EFAP does not procure products that needs
- 20 to comply with the My Plate portion sizes. By
- 21 comparing My Plate in Exhibit B with the items in
- 22 Exhibit C, it's basically the grape juice and the
- 23 | tuna. That's what it is. You can see that we
- 24 received 2 ounce tuna packets, but the serving serve
- 25 for one point is 5 ounces. So we have a problem with

2 2 ounces. We need 5 ounces. So some weeks we only 3 can give out two. Some weeks luckily we can give out 4 three but we can't give out five. I know four is less than five, six is more than five. So, that's kind of a problem, right. The same problem is with 6 7 the grape juice. The minimum amount of juice that we 8 give for one point is 46. So it's 46 to 48 ounces. Grape juice is only 32. So that means we have to give people a bottle and a half or, you know, at 10 11 least in common sense two bottles. So that's another 12 problem. Also, EFAP knows our clientele size. 13 why do they give us these hard to use amounts that it 14 just baffles me. The discrepancy of the required 15 product sizes a small quantity just gives us more 16 problems than we already have being a soup kitchen. 17 Aside from the problem of the food sizes, the types 18 of food that they give us really contradicts the 19 overarching goals for the health of the city. Yes, 20 they do use produce. Yes, it is promoted. Yes, as 21 someone already mentioned, EBT is at green markets to 2.2 promote fresh produce for low-income families. 2.3 how come when it comes to the city, this program for low-income families, they only use shelf stable items 24 25 for soup kitchens. Not only is fresh produce better

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2 than canned goods, it's also more clean to our 3 I remember as a kid I used to just get 4 canned vegetables, and yes, definitely a difference than having something fresh on the table. 5 buying the food in bulk is not very cost-effective. 6 7 You know, all the transportation that the food bank 8 and City Harvest does, the cost to deliver the food to individual locations it diminishes the money saved in actually buying bulk. In addition, buying in bulk 10 11 for the purpose for the long-time use, the price is more than it is for a short term. 12 The long-term 13 price factors in the fluctuation in the market 14 probably ends up being expensive than buying for actual use when we actually need it. We are also not 15 notified of what of when the delivery will be sent. 16 17 This is a problem since--because we need 1,000 hours 18 of volunteers every week to help us, they don't--I 19 mean I have enough volunteers that day to unload the 20 items. The food bank does call us when we've got a 21 delivery, but we never know if EFAP is going to be 2.2 So someone already mentioned EFAP members 2.3 receive direct cash for utilities. That part you basically could read. It's a couple of sentences. 24

If the system doesn't change the direct funding--

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CHAIRPERSON LEVIN: Mr. Jean, I'm going to ask you to kind of summarize, um, your testimony, if that's possible.

PATRICK JEAN-BAPTISTE: Oh, okay. So basically, what we want the city to do is to help us with certain things like with the garbage. Why can't the city just pick up our garbage? Why do we have to pay private companies to—to pick up our garbage? Also, they don't recycle. So, it's not really environmentally efficient.

CHAIRPERSON LEVIN: Uh-huh.

PATRICK JEAN-BAPTISTE: Also, why do we have to have so many--obviously, the food is helpful, but if you don't have to follow the standard EFAP, why can't you just give us the most of demand for food? So, if it's protein, why does it have to be tuna? Why can't you just give us like more peanut butter or something like, more of something that could feed people. Um, also, the--also the thing is why does the Department of Health always gives us like different types of inspections? We have no problem with inspections, but the bigger problem is people that are going hungry and the biggest, biggest problem that everyone is here for is EFAP the budget

- 2 has to raise. \$10 million is simply not enough.
- 3 It's \$6.00 per person. I know that the city can raise
- 4 it to higher. I don't know how much higher, but
- 5 | let's be practical. It's not enough to feed the
- 6 | homeless. So, I suggest that the City do something
- 7 to raise the money, because we really need the help.
- 8 That's all. Thank you.
- 9 CHAIRPERSON LEVIN: Thank you very much
- 10 for your testimony [applause] and for all the work
- 11 you do.

- 12 LISA LEVY: My name is Lisa Levy and I'm
- 13 | the Director of Policy Advocacy and Organizing with
- 14 | the New York City Coalition Against Hunger. First, I
- 15 want to thank Chair Levin for his work on behalf of
- 16 people in need as well as the committee for inviting
- 17 | us here today. Thank you to Commissioner Banks and
- 19 | SNAP outreach. As many of you know, and as many--as
- 20 you can read in my submitted testimony, there are
- 21 about 1.67 million people who relied on SNAP benefits
- 22 in November 2016, according to HRA. In spit of
- 23 recent economic improvements, one in six New York
- 24 | City residents still struggle to put food on the
- 25 | table. This number includes approximately one in

2 five children, and one in eight seniors right here in 3 one of the richest cities in the world. In addition, 4 more than 1.7 million New Yorkers lived below the federal poverty level in 2014. That's \$19,790 for a 5 family of three. Add to this the reality is that 6 7 nearly half of all working age New York State and New 8 York City residents who can't afford enough food live in households were at least on person is employed. In New York City 48% of all adults between 15 and 65 10 11 who were food insecure, were employed. For many of 12 us, hunger is hard to imagine. I speak to many of 13 those who it affects regularly. Just head up to the 14 Bronx, and you can meet Olga Blanco who doesn't live 15 far from Yankee Stadium with her six-year-old daughter. Ms. Blanco receives SNAP benefits and 16 17 Medicaid. Often, her SNAP benefits run out before 18 the end of the month. So she receives food from a 19 local food pantry like many others. From June to 20 November she purchased fresh food--fresh produce from the--with her SNAP EBT Card from New York City 21 2.2 Coalition Against Hunger's Community Support 2.3 Agriculture Program generously supported by City Council funding, which allows people from a variety 24 of incomes to purchase healthy produce from farmers. 25

2 This produce has proven that when healthy is 3 available to people at affordable prices, people of 4 low they will take advantage of it. Also, in the Bronx in Morris Heights is Margarita Martinez, the 5 mother of two daughters, one in college and one in 6 7 high school. Ms. Martinez and her husband also rely 8 on SNAP and food pantries despite being employed. She works in construction, and has spoken about how difficult it is to put food on the table with older 10 11 children when earning low wages. She also relies on-12 -on our CSA program, but with low wages she continues 13 to struggle. Over on Staten Island we have Barbara Hart, a mother and grandmother who lives in New 14 15 Brighton. She relies on SNAP and Medicaid as well as the assistance of food pantries. Two days before 16 17 Thanksgiving, I spoke with her as she ate lunch at 18 Project Hospitality, a food pantry and kitchen, and 19 she told me that she planned to spend the holiday 20 both volunteering and eating the food that the 21 emergency food providers generously shared with her 2.2 and her family. Lastly, we have Jose Gutierrez, who 2.3 lives with his wife and daughters in the Bronx. food--as a restaurant worker he doesn't earn enough 24 to support his family. So he relies on SNAP benefits 25

as well as food pantries knowing that his kids can
eat [bell] nutritious May I just finish? Knowing
that his kids can eat a nutritious breakfast and
lunch at school is a relief, but he continues to
advocate for them, and for these important programs
at theiras their school's PTA President. He, too,
is a CFA member, and appreciates the affordable
nutritious produce that is delivered throughout the
summer. These are just a few of the stories about
the people that I've been privileged to know because
of my work at NYCCA. These folks aren't statistics.
They are individuals who make choices everyday to put
food on the table, pay their bills and make it in the
city that they call home just like each one of us.
I'm here to present a picture of hunger in New York
City as well as to ask each of you as policymakers to
do all that you can to make sure that no child, no
senior, no New Yorker goes hungry. Hunger is not
inevitable, nor is poverty. Each of us has power to
make change by supporting the programs that work,
SNAP, WIC, school and summer meals and increasing the
minimum wage. Than you again for taking the time to
hold this important hearing, and for listening.

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ANTHONY BUTLER: Good afternoon. allow me to thank--thank you for this opportunity to testify. I'm always kind of edified that in this big complex city we can participate in the -- in the kind of political future of the city. I'm sure by now you've heard or will--or have heard over the last three hours the statistics on hunger in the city, the one in six who use emergency food providers; the one in four children who cannot get enough to eat; the 1.8 million New Yorkers who relay on SNAP and emergency food. You may -- an interesting thing I read that you may be aware that the poor in Costa Rica have a longer life expectancy than the poor in the city--in the richest city in the world. There is significant data on future learning, developmental and social deficits that will develop in those toddlers and children who are unable to receive proper nutrition, and these are deficits that are both costly to our society and can never be corrected. You've heard that because of SNAP cuts, there's a monthly meal loss of over 5.3 million meals, and how much--the stories of how food pantries repeatedly run out of food, and the increased demand that 90% of our food pantries face this year.

Myself, I mean I've introduced myself as Anthony 2 3 Butler, the Executive Director of St. John's Bread 4 and Life, and as that Executive Director, we face 5 these problems daily, distribute over a million meals annually through our digital food pantry, our hot 6 7 meal program, our dining room and our mobile soup kitchen. We have to raise over 90% of our funding 8 because of the dearth of government funding. over \$3 million a year I have to raise to feed 10 11 people. When we were talking earlier, funding \$14 12 million, I privately raised almost a quarter of that 13 compared to what the city is giving out emergency 14 food providers. Creating jobs in the community. We 15 teach nutrition and cooking classes, provide medical 16 services frequently to the undocumented and 17 uninsured; immigration services to several thousand 18 folks to help them get a leg up. Kind of move into 19 the mainstream culture. We help our guests procure 20 useful and government approved identification so they 21 can navigate the city and not be blocked from the 2.2 opportunities that they might encounter. We host a 2.3 few tax program that helped thousands and brought in over \$3 million last year into the local economy in 24 25 Bed-Stuy. What you may not be aware of is, um,

Angelo, one of our clients is working full-time at 2 3 the airport. He's working actually at Kennedy. 4 has two kids ready to go into school, and his wife is 5 working part time. They still come to our food pantry week because they don't make enough money to 6 feed both his wife and his family. I have a woman who I was talking to yesterday Kamisha. She's a 8 single mother with two children. She's going to a community college and working part-time. 10 She lives 11 in a shelter and needs our food pantry to help her children and herself eat. These are the silent 12 13 voices. We hear about the seconds--you know, the two 14 cities, but these are the silent voices in this 15 second city. They're part of this 1.8, 1.7 million who rely on emergency food. They are not the several 16 17 thousand visible homeless who attracted the attention 18 of city government recently simply because they 19 inconvenienced those with means. They're not the 20 untreated mentally ill person who through a failure 21 of a heavily, though, inadequately funded safety net becomes a nuisance in the community. They're not the 2.2 2.3 violent drug dealer in the projects who holds the community hostage . They are the backbone of our 24 community in our city. They're the people who work, 25

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    COMMITTEE ON GENERAL WELFARE
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                CHAIRPERSON LEVIN: --you have to raise
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    privately. [applause]
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                ANTHONY BUTLER: I can get any--
                CHAIRPERSON LEVIN: [interposing] Every
 5
 6
     day.
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                ANTHONY BUTLER: I can get anybody up.
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                CHAIRPERSON LEVIN: 365 days a year.
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                ANTHONY BUTLER: Well, some days--some
     days--
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                CHAIRPERSON LEVIN: [interposing] Some
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     day are better.
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                ANTHONY BUTLER: -- some days are better.
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    You know, it's--it's all like that, you know.
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                CHAIRPERSON LEVIN: [interposing] But
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     still.
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                ANTHONY BUTLER: October, yeah, it's an
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    incredible -- it's an incredible burden, um, to have to
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     do that and worry about it, and none of it's
20
    predictable funding.
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                CHAIRPERSON LEVIN: Right.
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                ANTHONY BUTLER: So, yeah, that money,
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    just a--it's--of that $3 million about half is
    private individuals and the other half are
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     foundations.
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2	CHAIRPERSON LEVIN: Andand youryour
3	colleagues in Bed-stuy, um, that's that Campaign
4	Against Hunger
5	ANTHONY BUTLER: [interposing] Yeah.
6	CHAIRPERSON LEVIN:does similar
7	numbers
8	ANTHONY BUTLER: [interposing] Yeah.
9	CHAIRPERSON LEVIN:and when I visited
10	them last year, I was astounded by thatby that same
11	fact and if it was for, um, um, private philanthropy
12	and individual donors
13	ANTHONY BUTLER: [interposing] Yeah.
14	CHAIRPERSON LEVIN:and foundations,
15	um, then wewe would be in aa serious bind here in
16	New York.
17	ANTHONY BUTLER: You would havewe would
18	benot to be too coarse, but we would be in San
19	Paolo or something. We would have covellos (sic) and
20	we would have a city like that.
21	CHAIRPERSON LEVIN: Yep. Right.
22	ANTHONY BUTLER: Yeah, yeah, we wouldn't
23	have any of that.
24	CHAIRPERSON LEVIN: Right.

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2 ANTHONY BUTLER: No, food bank. Any--all of us would not be here.

CHAIRPERSON LEVIN: Yeah. So let's keep that in mind.

ANTHONY BUTLER: Yeah, so--

CHAIRPERSON LEVIN: Thank you.

ANTHONY BUTLER: Yep.

And I just want to say as the oldest person in this room, I remember when we didn't have food banks and food pantries and soup kitchens. Um, so, it's--it's been really quite incredible. Agnes Momar from Community Food Advocates and I'm representing our Executive Director Liz Accles. had to leave, and I am not going to read testimony. You have it and really what I want to say is that our mission, I've been a food advocate, an anti-hunger advocate for over 30 years, and we've always said that hunger is something easy to resolve. You can't resolve homelessness without a lot of money, but hunger is easy. And, in fact, we have a lot of federal programs that we are not taking advantage of that could do a lot to ease hunger, and I know that we've talked about SNAP a lot, and there are a lot of restrictions on why you can or cannot use SNAP. But

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particularly hunger does not have to be in our school children, and there are no restrictions on any child eating or not eating that food, and it's mostly federally funded. Mainly the last five years or more that's what we've been trying to promote. How do we get every child in our school to take advantage of the federal food program without charge, and the city can afford it. And, they've done a very limited job in the middle schools to provide universal meals. But why aren't we feeding every single child in our New York City schools without asking them to pay or stigmatizing, categorizing, and we can do it. federal government wants us to do it, and unfortunately, I don't know what is holding up powers in this city, why they don't want to do it. And I know--I know you guys, Chairman Levin and your colleagues have been very supportive. How do we pressure the city to do this? It's simple. It will do a lo to help these kids. Three-quarters of our public school kids are poor, which is a sad statement in itself. Um, how do we get the city to do it? that's our plea to you, and read our numbers, and hopefully we can do something together. Thank you.

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CHAIRPERSON LEVIN: Thank you and thank you for the good work that you do. Thank you to this entire panel for the good work that you do. Um, and yes we have our work cut out for us, and, you know, certainly, um, you know, there's strides over the last two years, and we're very happy to be working with the Administration that is a collaborative with us, but we haven't gotten all the way there, and there is still work to be done. And so let's--let's continue to keep doing it. Thank you. The final panel Anita Fein of St. Edward Food Pantry, Stuart Cohen of COJO, Staten Island, and Rashida Latef of West Side Campaign Against Hunger, and I apologize if I got anybody's name wrong. [pause] Whoever wants to start. Oh, turn on the mic and identify yourself for the record, please.

ANITA FEIN: Okay. Thank you very much

Council Member for holding this hearing and allowing

us to testify about hunger in New York and how we see

it. My name is Anita Fein. I am the Executive

Director of the St. Edward Food Pantry located in

Pleasant Plains Staten Island. St. Edward is the

most southern food pantry in New York. You've got a

1928 as --as a ministry, as the Franciscan hand

2 maidens of Mary's sisters. The sisters have been 3 feeding the poor since 19--I'm sorry--have been 4 feeding the poor and those in need in South Shore of Staten Island. As the client's choice food pantry, we serve healthy nutritious meals to families who 6 7 come--are in need from across the island. Clients 8 come across the island willing to take two to three busses just to get food from us to feed their families. Of the 4,900 families we serve, 52% live 10 11 in the communities of Tottenville, Pleasant Plains, 12 Annandale, Eltingville, Great Hills, just to name a 13 few of the South Shore communities where they live. In the past, it was thought that people who lived in 14 15 those communities were affluent, and not in need of 16 our services. Times have changed. Due to the 17 changing economy, rising food costs, housing, 18 increase in utilities and transportation costs 19 creating what is now called the working poor. Edward has 43% of its client who receive SNAP 20 benefits but between the massive cuts to SNAP 21 2.2 benefits endured by our clients in November 2013 and 2.3 rising costs overall, there has been a surge not only in new clients, but the return of many clients who 24 stopped coming to our pantry in need of emergency 25

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With the new clientele, there's been increased requests from people seeking SNAP benefits. However, it is a real sin when people who are working cannot afford to feed their families, and have to turn to emergency food programs such as ours in order to put food on their tables. The number of people coming to our food pantry has been steadily increasing over the years. In 2013, we served just over 20,000. 2014, it was 22,200 and 2015 it was nearly 24,000 adults, children and elderly looking for food. we are looking from the City is additional funding through HRA's EFAP. Ours is not the only food program who has seen an increase in the number of people coming to our pantry. Throughout the city all the soup kitchens and food pantries have been, are seeing increased numbers. Some are even running out of food due to the sheer volume of people coming to the--to coming to their--to them. At present St. Edward Food Pantry like many of the emergency food programs in New York City receive EFAP funding twice a year in accordance with the fiscal year of the city. Currently, EFAP allocates what is sent to each feeding program. However, each feeding program does not have a choice of what--the type nor the frequency

2 of food delivered. We are sent specific items from a 3 predetermined list of foods and food bank distributes 4 to the various food programs citywide per HRA. are two problems with this. For a pantry the size of St. Edward, which operates out of two tractor-trailer 6 7 shipping [bell] containers, we never know what our monthly allocation for food is from this funding 8 source nor when. Given our storage space, it's difficult to control inventory when we do not have 10 11 any choice over EFAP. We've gone to extremes to this from running low on items when food is sent to having 12 13 too many items, or two orders--I'm sorry, two orders 14 back to back. As a client choice program, that says 15 dignity to determine EFAP orders not next--do not need--I'm sorry. Do not allow needed flexibility nor 16 17 allowances for what we have distributed in a month. 18 There is only one solution to this. Allowing 19 emergency food programs to pick and choose from the 20 food bank's inventory using our EFAP monthly 21 allocation. In the past, EFAP recipients were able 2.2 to choose--I'm sorry--to order items of our choosing 2.3 during the second half of the year through a food bank. In this case, our clients were satisfied. 24 25 Another--one final--and you can read the rest of it

2	in my testimony when time runs out. Is for funding
3	to be given to emergency food providers for general
4	operation support. Many of us pay rent for our
5	facilities and utilities, which has been increasing
6	over the years. In addition, in order to run the
7	food pantry propertyproperly, some organizations
8	like St. Edward have part-time staff, which is
9	necessary. Thank you again for letting me speak on
10	behalf of St. Edward Foot Pantry. With the City's
11	help and assistance we can continue to serve
12	families who are coming to us in need. Along with
13	the Food Bank for New York City, we help to
14	strengthen the meal gap that exists now in Staten
15	Island with the entire city of New York.

CHAIRPERSON LEVIN: Thank you very much for your testimony, and thank you very much for the work that you do.

ANITA FEIN: Thank you. [pause]

RASHIDA LATEF: We're good now. Good

afternoon. My name is Rashida Latef. I'm the

Advocacy Coordinator at the West Side Campaign

Against Hunger. So you had my last name right the

first time. [laughs] West Side Campaign Against

Hunger would like to thank Council Member Levin,

Chair of the General Welfare Committee for the 2 opportunity to submit testimony on the Fiscal Year 3 4 2017 Preliminary New York City Budget, and 5 specifically, the need to increase funding for the city's Emergency Food Assistance Program, more 6 7 commonly known as EFAP. Founded in 1979, West Side 8 Campaign Against Hunger or WSCAH, is an innovative supermarket style food pantry that combines access to healthy food with support services, job training and 10 11 policy advocacy to help stabilize clients and put 12 them on a path to self-sufficiency. In the last 13 year, we have provided 1.5 million pounds of healthy 14 food for more than 1.1 million meals for 43,042 15 families. We also helped 787 families enroll in 16 SNAP, 554 enroll in the health insurance, and 153 17 people obtain employment. In all, our counselors 18 helped our clients secure \$7.5 million in public 19 benefits. Since the start of the Great Recession in 20 2008, the number of visitors to the pantry has grown by 60%. EFAP funding has helped WSCAH to meet this 21 2.2 growing need. Without increased funding, WSCAH, 2.3 other emergency food providers and the people we serve will have even fewer resources to fight food 24 25 insecurity. WSCAH serves a diverse population of

2 low-income New York City residents. Most of our 3 clients live in Lower Manhattan and the South Bronx, 4 but WSCAH is open to individuals and families across the city. Our clients include children, youth, adults, and older adults. In Fiscal Year 2015, 27% 6 7 were 17 years old or under; 49% range from 18 to 54 8 years old, and 24% were 55 and older. 73% of our clients are Hispanic and 21% were African-American; 58% of our clients are female and 42% male. While 10 11 WSCAH customers have diverse backgrounds, they have 12 much in common. They all struggle to make ends meet 13 and need an emergency allotment of food. Our customers face significant barriers to self-14 15 sufficiency, which include housing, health insurance, unemployment, behavior health issues, poor credit, 16 criminal histories, lack of educational credentials, 17 18 lack of marketable job skills and limited work experience. West Side Campaign Against Hunger and 19 20 our anti-hunger allies strongly urge you to increase 21 EFAP funding to \$15.3 million annually, and index the 2.2 funding to inflation. EFAP is extremely important to 2.3 WSCAH, emergency food providers throughout the city and our clients. Advocacy for increased funding as 24 25 well as campaigns to expand school lunch, since the

Lunch for Learning program is crucial is crucial
ending food insecurity. Lunch for Learning is a
coalition of anti-hunger organizations and allies
throughout New York City that advocate for the
expantialfor the expansion of Universal Free School
Lunch in all New York City public schools. Food
insecure families fight hunger with the certainty
that their child will receive a nutritious meal in
school. With increased EFAP funding and Universal
Free School Lunch in all New York City public
schools, New York City residents [bell] New York City
residents and emergency food providers will have more
resources to effectively meet the ever-growing need
of those who are food insecure. Once again, West
Side Campaign Against Hunger would like to thank the
City Council's General Welfare Committee for the
opportunity to testify about the importance of
increased funding for the emergency food program.
Thank you.

STUART COHEN: I would like to thank both the General Welfare Committee and Chairman Stephen-Steve Levin for the support for COJO's Kosher Food
Pantry in Staten Island. Over the past 36 years,
COJO Staten Island has been a central organization

2 for all Jewish organization of Staten Island. name is Stuart Cohen. On October 4, 2014, I took 3 over as Director of COJO Kosher Food Pantry and 4 social services. After a little over a year, we increased the amount of people we served over 300%. 6 7 We currently provide over 500 people per week with 8 kosher meals including the customary chicken and gefilte fish for Shabatana. In the month of December alone this past year we fed over 36,000 meals to all 10 11 communities. During this time, COJO received two 12 The first is the most improved food pantry 13 in City Harvest, and the second one from Food Bank 14 for the most referrals. Using your 10 Tracker (sic) 15 that allows COJO to connect with our community 16 through a variety of social services. In addition, 17 COJO has eight interface communities a month at three 18 different churches. We at COJO believe in feeding 19 the whole community of Staten Island. If I had to 20 recall one moment, it would have been this past Thanksgiving. We had two community dinners at two 21 different churches. At the second dinner we came 2.2 2.3 across a woman with four children who had no food, and we were able to give her enough food for two 24 weeks making all of the hard work really possible. 25

1	COMMITTEE ON GENERAL WELFARE 168
2	At COJO with food banks with 10 Tracker, the system
3	will be able to provide more social service referrals
4	than any food pantry on Staten Island. Nevertheless,
5	we ask for the help of all City Council people,
6	elected official and the General Welfare Committee
7	people to help COJO Kosher Food Pantry to feed more
8	people with the help of any additional funding they
9	could support us with. Thank you again.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date January 17, 2016