

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH

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Chairperson

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A P P E A R A N C E S (CONTINUED)

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Office of the Mayor Senior Health Policy Advisor
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System

Debra Lasane
Director of Programs at the Caribbean Women's
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A P P E A R A N C E S (CONTINUED)

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Northwest Bronx Community and Clergy Coalition

Anthony Feliciano
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Michael Czaczkes
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Carmen Santana
Board Member at Commission on Public Health
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2 CHAIRPERSON JOHNSON: Good morning,
3 everyone. I am Council Member Corey Johnson, Chair of
4 the New York City Council's Committee on Health.
5 Thank you for joining us today as we hear
6 Introductions 973 and 974. New York City's
7 healthcare system is a study in contrasts. In some
8 places it is capable of providing world class care.
9 In other areas, especially those with residents of
10 low income and high need, it is woefully inadequate.
11 Many communities throughout our city are seriously
12 underserved, with inadequate access to primary
13 healthcare and hospital services as well as seriously
14 at risk for environmental and socioeconomic
15 conditions demonstrated to be major causes of illness
16 and injury. Introduction 973 is fundamentally about
17 rejuvenating health planning in New York City. We
18 must ensure that every New Yorker has access to
19 healthcare and health planning as an important tool
20 for getting us there. But it isn't just about
21 identifying needs in gaps and services. It's also
22 about making sure that the City's resources are being
23 used efficiently and without excessive duplication.
24 It's about creating collaboration between agencies
25 addressing the health of New Yorkers, but are

1
2 currently uncoordinated in their efforts to increase
3 effectiveness of the care they provide. This bill
4 would create an office of Comprehensive Community
5 Health Planning with a broad mandate to coordinate
6 and improve the delivery of healthcare services by
7 city agencies and entities that contract with the
8 city. It would also be charged with developing plans
9 to increasing access to low-cost and no-cost care to
10 uninsured and low income New Yorkers. It would
11 create an interagency Coordinating Council on Health
12 to advise the Director of the Office of Comprehensive
13 Community Health Planning. This coordinating council
14 would include representatives from communities and
15 stakeholders across the city from agencies to borough
16 boards to health-related organizations and
17 professions. It would develop recommendations for
18 consideration by the Office of Comprehensive
19 Community Health Planning to improve the efficiency
20 and coordination of our public health system. The
21 Council would protect access to quality medical care
22 by developing a comprehensive plan that determines
23 the city's healthcare delivery needs on a
24 neighborhood level, responding to the unique
25 demographics of different communities working with

1
2 city and state agencies, hospitals, community
3 centers, unions, and community activists--advocates.
4 The Council would look at ways to expand primary
5 care, create partnerships between hospitals and
6 community health center, and drive health investments
7 that can reduce the burdens that damage our vital
8 hospitals both public and private. The Council would
9 prioritize the creation of patient-centered models of
10 care that improve health outcomes and quality care
11 for New Yorkers by reducing cost and redundancies.
12 Also, as the healthcare system shifts from inpatient
13 to outpatient and primary care services, such
14 planning would ensure that the workforce moves with
15 the needed services and is strongly supported with
16 full training and upgrading opportunities. The
17 second bill we are hearing today, Introduction 974,
18 would require the creation of a health facilitates
19 mapping tool on the website of the Department of
20 Health and Mental Hygiene. The map would include
21 facilities that provide primary and preventative care
22 that are open to the general public, including DOHMH-
23 operated clinics, hospitals, diagnostic and treatment
24 centers, and community health centers operated by New
25 York State Health and Hospitals-- New York Health and

1
2 Hospitals and voluntary nonprofit and publicly
3 sponsored diagnostic and treatment centers. It would
4 be a great resource for New Yorkers looking to access
5 care and would include information on how to choose a
6 facility that meets their needs. It would also be a
7 powerful tool for mapping public health because it
8 would include 24 categories of health-related data by
9 zip code tabulation area, which are areas defined by
10 the US Census Bureau. The map would have a detailed
11 population data, income-related data, demographic
12 data, insurance enrollment data, morbidity data, data
13 on chronic conditions such as diabetes and data on
14 shortages of health professionals. The Office of
15 Comprehensive Community Health Planning and the
16 Health Facilities and Resources Map would provide the
17 data and the analysis that program planners and
18 advocates can use to assess healthcare needs of our
19 communities and identify resource gaps as well as
20 excess resources that could be distributed more
21 rationally and equitably, and seek the most effective
22 use of highly trained and dedicated healthcare force.
23 It would also enhance the accountability and
24 effectiveness of the process by engaging residents
25 and communities in the process informing the public

1 of these needs and gaps, and generating the local
2 supported needed to leverage state government to
3 provide the resources of the city's residents and
4 community's need. As we embark upon a city--as we
5 embark as a city upon ambitious initiatives to
6 increase access to primary preventative health
7 services for marginalized communities and expand
8 capacity at our community-based providers, schools
9 and federally qualified health centers. We must
10 simultaneous contend with the closure of Safety Net
11 [sic] institutions and the privatization and closure
12 of services. This package will give the Council
13 patients, healthcare practitioners, advocates, and
14 agencies, the information necessary to developing a
15 strategy for ensuring that all New Yorkers no matter
16 their race, age, economic status, or zip code live in
17 communities that are healthy in all senses of the
18 word and are able to access necessary health
19 services. Thank you for being here today. I look
20 forward to today's testimony. I want to note that we
21 have a new member of the Committee. He's not here
22 yet, but Council Member Jimmy Vacca was appointed to
23 this committee earlier this week, which brings us up
24 to, I believe, 10 members or 11 members. So, I'm

1
2 sure other Council Members--there are simultaneous
3 hearings going on this morning. So I'm sure we will
4 be joined later. I want to thank my Legislative
5 Director Louis Cholden-Brown, the Committee Counsel
6 David Seitzer [sp?], and the Policy Analyst for the
7 Committee Crystal Pond, and I want to ask the--do you
8 have the oath, David? I want to ask the
9 Administration if you could please raise your right
10 hand. Do you affirm to tell the truth, the whole
11 truth and nothing but the truth in your testimony
12 before this committee and to respond honestly to
13 Council Member questions?

14 STEVEN NEWMARK: I do.

15 CHAIRPERSON JOHNSON: Thank you very
16 much. You may begin in whatever order you'd like.
17 If you could just please state your name for the
18 record?

19 STEVEN NEWMARK: Good morning, Chairman
20 Johnson and member of the Health Committee. My name
21 is Steven Newmark and I work in the Office of the
22 Mayor, specifically as a Senior Health Policy Advisor
23 and Counsel under the Deputy Mayor for Health and
24 Human Services. I thank the Committee for the
25 opportunity to testify today on work the city does

1 with respect to health planning. We look forward to
2 working with the Council to improve health outcomes
3 for all New Yorkers, but the Administration has
4 concerns that creating an additional office as
5 mandated in Intro 973 is not the way to archive these
6 goals. Intro 973 would create an Office of
7 Comprehensive Community Health Planning with an
8 expansive mission currently advanced by several
9 existing well-staffed agencies. In addition to being
10 duplicative, we believe that creating an additional
11 layer of bureaucracy would undermine the clear lines
12 of accountability that currently exist between the
13 Mayor's Office and these various agencies, and
14 ultimately distract from our shared mission of
15 serving New Yorkers. Over the last two decades, New
16 York City has made great progress towards improving
17 the health of health of New Yorkers and addressing
18 the key epidemics of our time, chronic diseases such
19 as heart disease, type II diabetes and asthma. It is
20 important to note that 80 percent of health outcomes
21 are attributable to non-healthcare delivery services
22 and addressing the social determinates of health
23 including access to healthy food, safe housing, and
24 economic opportunities will make the greatest
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1 differences. Using Take Care New York 2020 and
2 OneNYC as frame works for action, this Administration
3 is well poised to meet its goal of reducing premature
4 mortality by 25 percent by 2040. To help coordinate
5 this work, our city is blessed to have the premier
6 local health department in the nation which works
7 diligently to advance health equity for city
8 residents. Since its creation--since the creation of
9 its pre-cursor in 1805 by the City Charter, the
10 Department of Health and Mental Hygiene, DOHMH, has
11 received national recognition in the field of public
12 health. With over 6,000 employees and a billion
13 dollar budget, the Charter has entrusted DOHMH with
14 carrying out significant responsibilities. Section
15 555 of the City Charter specifies that the Health
16 Commissioner has the power and duty to prepare and
17 submit to appropriate governmental authorities, short
18 term, intermediate and long-range plans and programs
19 designed to meet the said needs of the city,
20 including the needs for construction and operation of
21 medical and healthcare facilities and establish
22 priorities among them. In addition to DOHMH's
23 significant role, the Mayor's Office is dedicated to
24 the residents obtaining the equal provision of health
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1 services and reducing inequalities in health
2 outcomes. The Mayor's Office serves a key role in
3 driving better integration and coordination between
4 city agencies to create a clear health policy
5 framework. Mayor de Blasio and Mayor's Office staff
6 work to ensure that New York City residents receive
7 the best services available and have an opportunity
8 to voice their opinions in important community health
9 decisions. The Deputy Mayors and their staffs
10 coordinate regularly to ensure that the work being
11 done across the city in all policy areas including
12 health is done in a coordinated and targeted manner.
13 The Mayor is particularly proud of the role he has
14 played in three specific citywide initiatives.
15 First, Thrive NYC, a program born out of efforts by
16 the Mayor and the First Lady to focus more attention
17 and resources on mental health issues has brought
18 together multiple agencies and external stakeholders
19 to develop tangible solutions for increasing access
20 to behavioral healthcare. Second, the Mayor's
21 Taskforce on Immigrant Healthcare and Access
22 similarly brought together city agencies and
23 advocates to focus on a population that has
24 historically been underserved by our health delivery
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1 system. The Taskforce recently issued
2 recommendations which will be carried out in the
3 coming years thanks to a partnership between the
4 Mayor and the City Council. Third, the Mayor's
5 Caring Neighborhoods Initiative is bringing greater
6 primary care access and specifically community health
7 centers to neighborhoods in need. This initiative
8 builds upon a DOHMH commissioned analysis conducted
9 by the Community Health Care Association of New York
10 State, CHCANYS [sic], supplemented by the expertise
11 of DOHMH and ongoing work at New York City Health and
12 Hospitals and the New York City Economic Development
13 Corporation, EDC. Through the efforts of DOHMH,
14 Health and Hospitals and EDC, New York City is poised
15 to have 16 new and significantly expanded community
16 health clinics. In sum, the Administration believes
17 it has set the city on a path for a healthier future,
18 and one in which disparities in health are further
19 reduced. The Administration works regularly with
20 neighborhood residents, policy experts and labor
21 leaders to effectively craft health policy. We look
22 forward to working with the Council to continually
23 improve our efforts in promoting the health of our
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1 residents. Thank you for the opportunity to testify
2 today, and I'm happy to answer any questions.

3
4 OXIRIS BARBOT: Thank you. Good morning
5 Chairman Johnson and members of the Committee. I'm
6 Doctor Oxiris Barbot, the First Deputy Commissioner
7 at the New York City Department of Health and Mental
8 Hygiene. On behalf of Commissioner Bassett, I want to
9 thank you for the opportunity to testify on the topic
10 of community health planning. The mission of the
11 Health Department is to improve the health of all New
12 Yorkers. As in many large cities, the health of New
13 York's residents is addressed through a comprehensive
14 system of partnerships across the health care, public
15 health, and non-health sectors. The Department has a
16 major role as a facilitator in uniting and
17 maintaining information in this system and helping to
18 steer the system toward achieving health equity and
19 improving population health. We have extensive
20 population health care system and health planning
21 expertise. Our agency works tirelessly to analyze
22 the systems that deliver health care services in New
23 York City, recommend best practices and coordinate
24 the complex system of stakeholders to help all New
25 Yorkers receive affordable high quality health

1 services. Many of the health issues facing New
2 Yorkers including obesity, type II diabetes,
3 hypertension, and maternal mortality
4 disproportionately affect communities of color. In
5 2014, to better coordinate health planning involving
6 under-served populations, the Department launched the
7 Center for Health Equity. The Center is focused on
8 advancing the Department's framing of health as a
9 racial justice issue, investing in key neighborhoods,
10 building partnerships that advance racial and social
11 justice and make injustice visible through data and
12 storytelling. These approaches allow the Department
13 to better address the root causes of health
14 inequities. The center does this work in
15 collaboration with all Health Department divisions
16 and to the central coordinate of our policy planning
17 and strategic data use unit. Improving health equity
18 requires government policy makers, health
19 professionals, researchers and community groups to
20 work together and the Department plays a critical
21 role in bringing these stakeholders to the table.
22 Earlier this year, the Department was funded by the
23 Administration to launch the Neighborhood Health Hub
24 Initiative. Community-based organizations, providers
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1 of medical, dental and mental health services and
2 other city agencies will be co-located under one roof
3 in underutilized department buildings in high-need
4 neighborhoods. The goals of the hubs will be to
5 build on neighborhood assets and identify resource
6 gaps to improve population health, address root
7 causes of health inequities including the physical
8 environment, structural racism, housing and
9 employment, and closing service gaps and reduce
10 abundance redundancy by bringing community groups
11 together to facilitate neighborhood health planning.
12 The Center for Health Equity staff will coordinate
13 work of hub partners and assist in navigating
14 community members to the appropriate health and
15 social services. The hubs will be located in
16 Bedford, Brownsville, Bushwick in Brooklyn, Central
17 Harlem and East Harlem, in Manhattan, and Morrisania
18 and Tremont in the Bronx. We are excited to share
19 that new partners will be moving into the Bedford,
20 East Harlem and Morrisania hub sites in the early
21 part of 2016. Additionally, the Department is
22 partnering with the Fund for Public Health in New
23 York for United Hospital Fund and the New York
24 Academy of Medicine to facilitate the New York City
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2 Population Health Improvement Program, otherwise
3 known as PHIP. The PHIP promotes health equity as
4 well as the triple aim of better care, lower health
5 care cost and better health outcomes for New Yorkers.
6 Through the PHIP we engage community members and
7 cross-sector leaders in strategic health planning in
8 order to increase investment in public health
9 interventions that prevent disease and improve health
10 equity. The PHIP partnership also supports the local
11 transition to value [sic] based health care and
12 advanced primary care. A critical part of the PHIP
13 is the steering committee which consists of
14 representatives of multiple sectors, including health
15 care systems, health services payers, education,
16 academia, and economic development. Membership
17 includes the Department, CUNY School of Public
18 Health, the Fund for Public Health in New York,
19 Greater New York Hospital Association, New York City
20 Health and Hospitals, Hispanic Federation, Health
21 First, Jewish Association Serving the Aging, Metro
22 New York Health Care for All Campaign, New York
23 Academy of Medicine, as well as Public Health
24 Solutions, Partnership for a Healthier New York City,
25 and the United Hospital Fund. The steering

1
2 committee meets quarterly and recommends priorities
3 and multi-sector strategies relevant to meeting the
4 health needs of sub-populations that
5 disproportionately experience adverse health
6 outcomes. PHIP activities are planned through 2017,
7 and we believe that this existing infrastructure can
8 be used to continue comprehensive health planning
9 citywide. The Department is also a key stakeholder
10 in the New York State Delivery System Reform
11 Incentive Payment Program, also known as DSRIPP. We
12 offer guidance and support to each of the 11 New York
13 City PPS's in planning projects to create patient-
14 centered medical homes, integrate behavioral health
15 services with primary care, and implement community
16 oriented and evidence-based interventions on asthma,
17 HIV and tobacco. The Department's Division of
18 Prevention and Primary Care was created in 2014 to
19 advance improving access to and the quality of
20 primary care and prevention efforts throughout New
21 York City with the focus on population health. The
22 division is tasked with supporting and promoting
23 primary care and has been assisting over 16,000
24 clinical providers and their organizations with the
25 adoption of information systems including electronic

1 health records quality improvement, practice change
2 to improve the delivery of preventive services, and
3 coordinate care for patients with chronic conditions.
4 Since 2010, even before PHIP and DSRIPP, we have
5 provided technical assistance to hundreds of
6 community-based practices to improve their ability to
7 manage chronic diseases and connect with community-
8 based resources. These activities have been ongoing
9 as part of practice transformation activities across
10 the state and country, including patient-centered
11 medical homes and Medicaid health homes. The
12 Department's work also focuses on devising and
13 implementing policy program and research
14 interventions that maximize coverage and reduce
15 barriers to health care access for underserved
16 populations. We have a team of certified application
17 counselors, CAC's, who work throughout the year to
18 identify uninsured New Yorkers to educate them about
19 their health insurance options and provide assistance
20 signing them up for coverage through the New York
21 State of Health Marketplace. This team also helps
22 link New Yorkers to appropriate and affordable health
23 care services. In addition to our CAC outreach
24 during the Marketplace open enrollment periods we
25

1
2 launched a citywide public awareness campaign, Get
3 Covered, to increase enrollment into health insurance
4 and promote use of in-person enrollment assistance.

5 Recognizing that immigrants can face additional
6 barriers in accessing health insurance coverage and
7 care, we co-chaired the Mayor's Taskforce on
8 Immigrant Healthcare Access. As part of this work we
9 are working closely with the Mayor's Office of
10 Immigrant Affairs and other city agencies to lead the
11 development of a healthcare access program for
12 immigrants who are excluded from federal and state
13 support that will begin in the spring of 2016 as a
14 pilot program. This program will allow New York City
15 to provide more coordinated primary and preventive
16 care to those foreign-born New Yorkers who cannot
17 access insurance even under the Affordable Care Act.

18 The coordination of citywide mental health and
19 substance use services is another important role of
20 the Department. Our Division of Mental Hygiene is
21 the local governmental unit that has statutory
22 authority and responsibility for oversight and
23 management, quality improvement and fiscal oversight
24 of the local behavioral health system. New York
25 State Mental Hygiene Law requires the Department to

1
2 develop an annual local services plan with input from
3 stakeholders including hospitals, community mental
4 health centers, consumer groups, advocates,
5 community-based organizations, local correctional
6 facilities and other local criminal justice agencies.

7 We also organize the New York City Regional Planning
8 Consortium which identifies and addresses issues
9 stemming from the transition to Medicaid-managed
10 behavioral health care for which we have legislative
11 authority for joint oversight with the state. The
12 Regional Planning Consortium monitors service access
13 and capacity, system stability and improvement and
14 service quality efficiency and efficacy.

15 Additionally, as a part of Thrive NYC, we facilitate
16 the Mental Health Council, which provides guidance
17 for implementation of behavioral health initiatives
18 across city government. Regarding Intro 974, the
19 Department routinely analyzes the existing landscape
20 of the city's healthcare resources. This analysis
21 includes the existing universe of federally qualified
22 health centers and other safety net providers,
23 primary care capacity and health professional
24 shortage areas. Through the Community Health Survey
25 we analyze the status of New Yorker's health using a

1 series of indicators and monitor access to care
2 through questions related to unmet medical and mental
3 health needs, insurance and primary coverage. This
4 information is crucial to the development of the
5 Department's health plans such as Thrive NYC and Take
6 Care New York 2020, and is used to make
7 recommendations to key stakeholders where efforts
8 might be directed in order to address disparities in
9 access to care. We support the intent of Intro 974
10 and look forward to discussing details such as
11 availability of data, the inclusion of mental health
12 and substance use services and additional resources
13 required to make this happen and we look forward to
14 doing that with you in the near future. Thank you
15 again for the opportunity to testify. I am happy to
16 answer any questions.

18 CHAIRPERSON JOHNSON: Thank you, Doctor
19 Barbot. Thank you Steven Newmark for being here this
20 morning and for testifying. I wanted to start off by
21 asking Doctor Barbot if you could give us a sense of
22 the current health services provision of care
23 services, direct health services that the Department
24 delivers to New Yorkers.

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2 OXIRIS BARBOT: So, the direct services
3 that we provide range from preventive services such
4 as immunizations, home visiting, all the way through
5 to treatment services for sexually transmitted
6 diseases, tuberculosis and HIV.

7 CHAIRPERSON JOHNSON: And either you,
8 Doctor Barbot or Steve, how many other city agencies
9 are involved in providing some level of health
10 services?

11 STEVEN NEWMARK: There are a number of
12 city agencies that provide some level of health
13 services, HRA, ACS, Homeless Services has some level
14 of health services. Even DFTA has some level of
15 contracting out for direct services. These are all
16 agencies that report directly to HHS, Deputy Mayor
17 for HHS. NYPD, Sanitation both conduct health
18 services on their personnel to ensure that they're
19 fit for services--fit for service. Sanitat--sorry, I
20 mentioned Sanitation.

21 CHAIRPERSON JOHNSON: DOE?

22 STEVEN NEWMARK: DOE, FDNY, of course has
23 EMS, so it's a number of services. It's a number of
24 agencies.

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2 CHAIRPERSON JOHNSON: And right now, the
3 coordination between those agencies doesn't fall to
4 the Health Department. It falls to the Deputy Mayor
5 for Health and Human Services.

6 STEVEN NEWMARK: Correct.

7 CHAIRPERSON JOHNSON: I--and I'm
8 wondering, so--I miss Lilliam Barrios-Paoli. I wish
9 that she was still Deputy Mayor. She's an amazing
10 woman, and I think she did an incredible job as
11 Deputy Mayor, and it was a pleasure to work with her.
12 Could you talk a little bit about the agency
13 coordination on health related services that the
14 Deputy Mayor's Office did during her time there?

15 STEVEN NEWMARK: Sure. Essentially, any
16 agency that touched health in any way, health
17 services, health provisions, promoting health access,
18 health care was always run, excuse me, was always run
19 through our office, was always run through the Deputy
20 Mayor, and we would always cross-check with any
21 necessary staff within the Mayor's Office, within
22 other agencies to make sure it was meeting the
23 Mayor's vision of health provisions as we move
24 forward.

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2 CHAIRPERSON JOHNSON: Can you give me an
3 example?

4 STEVEN NEWMARK: An example I can give--
5 you want me to give you examples of initiatives such
6 as Thrive NYC?

7 CHAIRPERSON JOHNSON: No, not Thrive NYC,
8 an example of where there was coordination that was
9 needed between agencies that were providing health
10 services or things that you thought that the Health
11 Department should know about or be involved in that
12 other city agencies were doing where the Deputy
13 Mayor's Office, your office, got involved to ensure
14 coordination between those agencies.

15 STEVEN NEWMARK: Sure. There were some
16 programs that DFTA is involved with that are of
17 course targets the aging population that were brought
18 to our--that came to the Deputy Mayor's Office. We
19 ran it by a policy analysis as to whether it was,
20 again, meeting with the needs of the city as a whole,
21 consulting with the necessary folks at the Health
22 Department and would either blast [sic] or ask for
23 changes in specific policy and enactments as they
24 went forward.

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2 CHAIRPERSON JOHNSON: And the Health Hub
3 Initiative that was mentioned in, I think it was in
4 both of your testimonies that is currently--there's a
5 significant involvement from EDC in that, right?

6 STEVEN NEWMARK: I--

7 CHAIRPERSON JOHNSON: [interposing] The
8 Caring Neighborhoods.

9 STEVEN NEWMARK: Close. Caring
10 Neighborhoods is a Mayoral initiative including in
11 Caring Neighborhoods. So, Caring Neighborhoods is an
12 initiative to bring, expand primary care access to
13 those in need. It's hoping to bring those underused-
14 -underserved neighborhoods better primary care access
15 through the creation and expansion of existing
16 community health clinics. The goal is to provide 60
17 new--at least 60 new community health clinics. The
18 role, its multiagency program. It was born out of
19 data collected from CHCANYS supplemented by data from
20 the Department of Health and Mental Hygiene as well
21 as the Health and Hospitals Corporation. Health and
22 Hospitals is working to expand existing clinics as
23 part of this program, build new clinics as part of
24 this program. EDC is working to create--is working
25 with existing FQHC's [sic] to provide technical

1 assistance, grant funding to build eight new sites.
2 So, EDC is almost you would say, if I'm over
3 simplifying, working with the private FQHC providers,
4 but there's also the HHC expansion component, and
5 where DOH comes into play is through the Health Hubs
6 which would be collocated in some of the HHC--sorry,
7 Health and Hospitals facilities will be collocated as
8 some of these Health Hub sites as well. There is a
9 possibility that some of these Health Hub sites will
10 be collocated with some of the eventual participants
11 in the Caring Neighborhoods FQHC participants.
12

13 CHAIRPERSON JOHNSON: So, which Deputy
14 Mayor is overseeing this initiative?

15 STEVEN NEWMARK: Which Deputy Mayors are--
16 -this is an initiative that is being spearheaded by
17 the Deputy Mayor, really being co-spearheaded by a
18 Deputy Mayor for Health and Human Services, the
19 Office of the Deputy Mayor for Health and Human
20 Services and the First Deputy Mayor's Office.

21 CHAIRPERSON JOHNSON: My interactions on
22 this have been with the First Deputy Mayor's Office,
23 not with your office when I've had meetings about
24 this. Your office hasn't--
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2 STEVEN NEWMARK: [interposing] I was
3 very aware of some meetings that you were involved
4 with and there were scheduling conflicts that I
5 wasn't able to make it those specific meetings, but--

6 CHAIRPERSON JOHNSON: [interposing] But
7 this was when Lilliam was Deputy Mayor, and I talked
8 to her regularly, and she, you know, said to me this
9 is out of Tony Suarez's [sic] office.

10 STEVEN NEWMARK: Well, as I said, it's--I
11 could assure you it's both offices that are working
12 in conjunction.

13 CHAIRPERSON JOHNSON: So, I guess the
14 point I'm trying to make is that if we have multiple
15 city agencies and the great work that DOHMH does on
16 immunization, on STD, on home visits, and then you
17 have DOC that does services which now is going to be
18 worked in with New York City Health and Hospitals.
19 You have the Office of School Health. You have ACS.
20 You have DHS. The intent behind this bill is
21 regardless of who the Mayor is, regardless of who the
22 Health Commissioner is, regardless of who the Deputy
23 Mayor for Health and Human Services is, that enacted
24 in Local Law and in Administrative Code is an office
25 that will do comprehensive citywide health planning,

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2 and good Deputy Mayors come and go. We just lost
3 one. And good Health Commissioners come and go. We
4 currently have one. And good staff members and First
5 Deputy Commissioners come and go. Times change, new
6 Administrations come, and visions change, and what
7 happens if we get a Mayor or a Deputy Mayor who
8 doesn't care that much about these issues or a Health
9 Commissioner that doesn't care that much about
10 community health planning? But it seems to me the
11 position the Administration is taking, and I have no
12 problem with this Administration and the work that
13 you all are doing on this, on--think you detailed it
14 in both of your testimonies about all of the outreach
15 you're trying to do and the coordination you're
16 trying to, but Administrations come and go. People
17 come and go, and unless you have this enshrined and
18 protected in Local Law depending on the values,
19 priorities and whims of future appointed people, this
20 may not be important, and so that is the general
21 thrust behind the intent of this legislation, which I
22 think you know about. So, I just have a question
23 here. So, who are those other city agencies that we
24 named, DFTA, ACS, DHS, agencies besides DOHMH? When
25 they're engaged in a provision of health services or

1
2 when they're working on initiatives related to a
3 division of health services, who's involved in that?
4 Is DOH brought in?

5 STEVEN NEWMARK: Right. It would depend
6 on the initiative. I can't speak to every initiative,
7 but certainly if it--

8 CHAIRPERSON JOHNSON: [interposing] But
9 anything that's health related. Let's just say that
10 DHS is going to be doing something health related for
11 their clients? Is DOHMH involved in that, advised in
12 that?

13 STEVEN NEWMARK: It is always brought to
14 the attention of the Deputy Mayor, and the Deputy
15 Mayor would run health items by the Commissioner of
16 Health.

17 CHAIRPERSON JOHNSON: So, are there key
18 people in agencies that know to contact your office,
19 or--

20 STEVEN NEWMARK: [interposing] Absolutely.

21 CHAIRPERSON JOHNSON: DOHMH?

22 STEVEN NEWMARK: Absolutely. Absolutely.
23 They would contact our office.

24

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2 CHAIRPERSON JOHNSON: So, are there--is
3 the Administration currently hiring for health-
4 related positions in other city agencies?

5 STEVEN NEWMARK: In other city agencies?

6 CHAIRPERSON JOHNSON: Yeah.

7 STEVEN NEWMARK: I, honestly, I don't know
8 the role of open positions at various city agencies.
9 I don't know.

10 CHAIRPERSON JOHNSON: Because we have,
11 the New York City Department of Aging is looking to
12 hire a health care planning specialist to assist the
13 Department in achieving a strategic goal of
14 integrating health care initiatives and funding into
15 existing and planned program activities. You don't
16 know anything about this?

17 STEVEN NEWMARK: To be honest, very
18 little. I know the idea generally behind it. It was
19 brought to our office. It was something that we
20 spoke about and agreed that it was--there was some--a
21 good policy purpose behind the idea, and they went
22 ahead and posted for the position.

23 CHAIRPERSON JOHNSON: And what's DOHMH's
24 involvement in this?

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2 STEVEN NEWMARK: I don't know
3 specifically.

4 CHAIRPERSON JOHNSON: Doctor Barbot, are
5 you involved in this initiative, this hiring?

6 OXIRIS BARBOT: We have a very good
7 working relationship with all of the city agencies.
8 I'm not specifically aware of this particularly
9 position, but I will say that for example, we are
10 partnering with NYCHA to hire a joint position who
11 will be responsible for health issues, and so I think
12 there are numerous examples of the way in which we
13 partner with most of our city agencies.

14 CHAIRPERSON JOHNSON: I just want to
15 understand, who's coordinating this with DFTA?

16 OXIRIS BARBOT: I'm not specifically aware
17 of that particular situation.

18 CHAIRPERSON JOHNSON: Okay. Home Care
19 Specialist Program, they're looking to hire folks.
20 It's an HRA position. Do you know anything about
21 this?

22 STEVEN NEWMARK: Again, just vaguely, but
23 same answer I'd say.

24 CHAIRPERSON JOHNSON: The Office of Child
25 and Family Health is seeking a Director of Nursing

1
2 and Nurse Practitioner to oversee day to day
3 operations and a provision of medical services to
4 children in pre-placement services in field office
5 medical units with multiple sites and multiple
6 boroughs. Do you know anything about this?

7 STEVEN NEWMARK: Same answer.

8 CHAIRPERSON JOHNSON: The Department of
9 Homeless Services, Agency Medical Director, were you
10 all involved in advising DHS and who this person is?
11 Yeah?

12 OXIRIS BARBOT: Yes, we have been as a
13 part of the work under Thrive NYC working with DHS,
14 and so we've been collaborating with them.

15 CHAIRPERSON JOHNSON: In what way on this?

16 OXIRIS BARBOT: Helping to advise the
17 scope of work that this person would help to oversee
18 and the way in which we would collaborate.

19 CHAIRPERSON JOHNSON: So, I mean, I guess
20 the point that I'm trying to make is that it's not
21 really about you. I'm not blaming you. What I'm
22 trying to make the point here is that you are
23 working, Steve, and whoever the Deputy mayor is, on
24 dozens if not hundreds if not thousands of competing
25 things on a day to day basis, given if there's triage

1 going on on a major issue that blows up, if there's
2 an awful incident that happens with ACS or if there's
3 a shooting outside of a homeless shelter or if, you
4 know, there are issues with the state funding and
5 specific HRA program, that Deputy Mayor is involved,
6 as they should be, working with the Mayor on that.
7 The Health Department does incredible work. We have
8 the best public health system in the United States of
9 America because of this Health Department, and you
10 and Doctor Barbot outlined that great work in your
11 testimony. I don't think you should be coordinating
12 everything. I'm not sure you should know about all
13 of these jobs, but I don't want the Administration to
14 overstate and claim that there is seamless or
15 comprehensive coordination and planning going on
16 because there's not, and I can sit here and give you,
17 and I won't because we did it before outside of the
18 committee hearing, I could sit here and give you
19 example after example after example where there isn't
20 good coordination going on on health planning. What
21 we are trying to do here in the Council, there's no
22 bad intent. We're not trying to strip you of your
23 powers. We're not trying to neuter the Deputy Mayor.
24 We're not attacking the Health Department. What
25

1 we're saying is there are better ways to do this.
2 There are more comprehensive, thoughtful, strategic
3 ways to do this, and that is through a specific
4 office looking at these issues, and this office is
5 going to be appointed by the Mayor. The Council's
6 going to have no role in who takes this office, and I
7 assume this office is going to work with the Deputy
8 Mayor for Health and Human Services, but good Deputy
9 Mayors come and go. Good First Deputy Health
10 Commissioners come and go. Good Health Commissioners
11 come and go, and we need an office that does this
12 type of work. Now, if the Administration is taking a
13 position that they're against creating offices
14 because they're duplicative, why is there an office
15 for Food Policy? DO you support keeping the Office
16 of Food Policy? Or do you think that it should be
17 wrapped up into your office?

18 STEVEN NEWMARK: Well, it is wrapped up
19 into our office. It's--

20 CHAIRPERSON JOHNSON: [interposing]
21 [cross-talk] But should we get rid of it? It should
22 just be you and your office that do that work?
23 Barbara Turk [sic] should not be there doing that
24 work? It should be under you?
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STEVEN NEWMARK: Uh--

CHAIRPERSON JOHNSON: [interposing] Or should we have a separate office that does that type of work, because we prioritize that it's important?

STEVEN NEWMARK: We--I think I'm misunderstanding the question, but let me attempt to answer. I would definitely say the Office of Food Policy or the Food Policy Coordinator plays an important role. It sets the agenda generally speaking for the Administration and the policy goals in terms of Food Pol--you know, what the Administration is going vis a vi food policy, directs agencies on food policy coordination, sets out rules, internal rules for the city and what they can take.

CHAIRPERSON JOHNSON: Sounds like it does good things.

STEVEN NEWMARK: Absolutely.

CHAIRPERSON JOHNSON: It sounds similar to what we're hoping this type of office would do.

STEVEN NEWMARK: Sounds different, to me, but never the less.

CHAIRPERSON JOHNSON: Doctor Barbot, do you know of any other municipalities that have similar health improvement planning Councils that

1
2 coordinate across multiple agencies in different
3 municipalities?

4 OXIRIS BARBOT: I'm not sure I
5 understand.

6 CHAIRPERSON JOHNSON: Do you know of any
7 other municipalities, cities across the country who
8 have not an exact model of what this legislation
9 does, but a similar model depending on the
10 municipality, depending on their set up of local
11 government? Do you know of any other cities that--

12 OXIRIS BARBOT: [interposing] not that I'm
13 aware of.

14 CHAIRPERSON JOHNSON: So, you used to be
15 the Health Commissioner of Baltimore, right?

16 OXIRIS BARBOT: Right.

17 CHAIRPERSON JOHNSON: So, Baltimore has
18 something called--and I'm not an expert on this, you
19 probably have more expertise on this than I do.
20 Baltimore has the Baltimore Health Improvement
21 Planning Council. Were you involved in that when you
22 were Health Commissioner?

23 OXIRIS BARBOT: You know what, I can
24 honestly say, I was there from 2010 to 2014, and I
25 don't know when that office was created. Was that

1
2 during the time I was there or after I left or before
3 I got there?

4 CHAIRPERSON JOHNSON: You know, I honestly
5 can't tell you. I know that it exists now. So maybe
6 it was created. I'm told that it was there when you
7 were there, but I'm not going to--I'm not going to
8 claim that I know that for certain. The point I'm
9 trying to make--

10 OXIRIS BARBOT: [interposing] And I could
11 say no.

12 CHAIRPERSON JOHNSON: in the description
13 for it, it says, "in order to improve coordination
14 and collaboration between Baltimore's large and
15 diverse group of health stakeholders, the BCHD
16 formalized its relationship with them to the Health
17 Improvement Planning Council. HIPC is Senior
18 Advisory body to the BCHD, Baltimore Health
19 Improvement Council, to address the city's most
20 pressing health challenges."

21 OXIRIS BARBOT: So, actually I did create
22 that, and what that is--

23 CHAIRPERSON JOHNSON: [interposing] Yes.

24 OXIRIS BARBOT: exactly what we have in
25 the PHIP. So, that's no different.

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2 CHAIRPERSON JOHNSON: Completely the
3 same, nothing different?

4 OXIRIS BARBOT: Same, same as the PHIP.

5 CHAIRPERSON JOHNSON: Okay. Well, I'm
6 glad you created it.

7 OXIRIS BARBOT: And I brought those ideas
8 here.

9 CHAIRPERSON JOHNSON: Good. So, again, I
10 can go through and name instances, and I won't, on
11 where I think there has been a breakdown in
12 coordination, but I think that's normal in many ways.
13 I think that's government. I think that's multiple
14 policy initiatives and things that come up and
15 important things that the city's trying to achieve.
16 So, I don't do that or I wouldn't do that from a
17 place of blame, but I would say that from a planning
18 perspective, and to ensure that depending on who
19 resides in a particular position in city government,
20 we have this office that can do this important work.
21 I want to mention that we've been joined and we were
22 joined a while ago by Council Member Arroyo. We're
23 joined by Council Member Koo and we're joined by
24 Council Member Barron. Council Member Van Bramer was
25 here as well. Do any of our colleagues have any

1
2 questions on this? No? You have a comment? Okay.
3 You can go ahead Council Member Barron.

4 COUNCIL MEMBER BARRON: Thank you, Mr.
5 Chair, and thank you for coming to present your
6 testimony, and I do want to say that I do appreciate
7 the fact that the Department of Health and Mental
8 Health is going to communities and involving
9 stakeholders. You did come to East New York last
10 week. We had a great turnout at the library and you
11 did engage the residents there with their ideas as to
12 what they thought would be the priorities, and you
13 did indicate that you would be getting back to us
14 with the compilation of how they prioritize and that
15 there would be a small grant that would be given to
16 follow up on a particular priority. Can you give us
17 more information about how that grant will be awarded
18 and how the group will be selected, and what would be
19 their objective?

20 OXIRIS BARBOT: So, the details of how
21 that RFEI will be issued are still being worked out,
22 but essentially creating a guideline so that
23 longstanding community-based organizations that have
24 strong reputations in their communities of bringing
25 together diverse stakeholders will be given the

1
2 opportunity to apply and we will be utilizing funds
3 that have been made available through the PHIP
4 process to help support work over the course of a
5 year or two. We're still working out the details of
6 the exact amount, but that's the sort of general
7 idea.

8 COUNCIL MEMBER BARRON: Thank you. Thank
9 you, Mr. Chair.

10 CHAIRPERSON JOHNSON: Thank you. So, you
11 both mentioned the PHIP. Excited about the PHIP.
12 Happy it exists. It's doing good work. Once the
13 funding for the PHIP is exhausted, does DOHMH
14 anticipate continuing that project?

15 OXIRIS BARBOT: You know, two years is a
16 ways away, but the way in which we have developed the
17 planning and the infrastructure around this, our
18 intent is to keep it going.

19 CHAIRPERSON JOHNSON: And that would be
20 through city tax levy dollars funded by the
21 Department?

22 OXIRIS BARBOT: To be determined.

23 CHAIRPERSON JOHNSON: And Steve, you
24 mentioned DOHMH and Section 555 of the Charter, how
25

1
2 does DOHMH currently utilize its powers under Section
3 555 of the Charter?

4 STEVEN NEWMARK: Well, I think that
5 they've announced a lot of the planning that they
6 do, particularly with Take Care New York I think is a
7 perfect example of the PHIP, would be a perfect
8 example of what they do vis a vis strategic planning,
9 long term planning for the health of New York City.

10 CHAIRPERSON JOHNSON: And with Take Care
11 New York, if you could describe the next phases of
12 Take Care New York, including community-based action
13 planning, what is the Department intend in doing in
14 Take Care New York on that?

15 OXIRIS BARBOT: So, phase two will begin
16 in the early to mid-part of 2016 after we're done
17 with the community consultations that Councilwoman
18 Barron alluded to. Those we anticipate will be done
19 by late February early March, and so phase two is the
20 community action planning, and that's where we'll be
21 issuing small grants for community-based
22 organizations to take the initial prioritization
23 that's done during phase one, engage communities in
24 further narrowing which are the one or two priorities
25 that they want to take on for action, and then work

1
2 with them to develop action plans, excuse me,
3 utilizing evidence-based or evidence-producing
4 interventions that can be implemented locally. The
5 idea is that there's no, you know, one size fits all
6 solution to improving health outcomes.

7 CHAIRPERSON JOHNSON: And how many
8 community consultations will there be when that phase
9 is done, have been done throughout the city?

10 OXIRIS BARBOT: So, the total that are
11 planned are 28 and will cover all 59 community
12 districts.

13 CHAIRPERSON JOHNSON: And where are you
14 in the process? Like, when will that be complete?
15 How many have been done so far?

16 OXIRIS BARBOT: Six.

17 CHAIRPERSON JOHNSON: Six.

18 OXIRIS BARBOT: So we're in the beginning.

19 CHAIRPERSON JOHNSON: And how has
20 attendance been?

21 OXIRIS BARBOT: You know, it has ranged.
22 We have had some consultations where it's been a
23 handful of people to other consultations where we've
24 had over 60 people, and I think, you know, the
25 reality is that this process illustrates a couple of

1 things. One, that outreach is important and that
2 institutions or organizational units that the
3 Department has built over the last 10 years, like our
4 district public health offices, are really important
5 in doing outreach. Additionally, the partnerships
6 that we have developed with community organizations
7 are really important and help to bring folks out.
8 So, it's been an iterative process and with each one
9 we learn new and better ways in which we can improve
10 the turnout. And so, our hope is that it'll just
11 keep getting better.

12
13 CHAIRPERSON JOHNSON: And how do you plan
14 outreach? Who does the outreach?

15 OXIRIS BARBOT: So, it's a colla--

16 CHAIRPERSON JOHNSON: [interposing] Who do
17 you work with?

18 OXIRIS BARBOT: It's a collaborative
19 process between our District Public Health Office,
20 our Policy Planning and Strategic Data Use Units in
21 collaboration with our Office of External Affairs.
22 We and our partnership for Healthier New York, which
23 are CBO's that we have worked with over the last five
24 years all across the city. We reach out to Community
25 Boards. We have had several Community Board managers

1
2 attend these consultations. We've done presentations
3 at the Community Service Boards of the Borough
4 Presidents. I personally did the one in the Bronx
5 and the one in Queens. The Commissioner did the one
6 in Brooklyn and Staten Island, and I think Doctor
7 Maybank [sic] did the one in Manhattan. So, this has
8 been an all-out effort with all aspects of our
9 organization. We've also engaged our office of faith
10 based initiatives to do outreach to faith based
11 community as well. We've worked with partners in
12 public housing. I mean, I could just go on and on.

13 CHAIRPERSON JOHNSON: I'm happy to hear
14 that, because the one--and I'm glad it's not entirely
15 representative of the other community consultations,
16 but the one in Chelsea on 23rd Street close to where
17 I live at the Muhlenberg Branch of the New York
18 Public Library I think had seven people.

19 OXIRIS BARBOT: Yeah.

20 CHAIRPERSON JOHNSON: I felt bad, felt bad
21 for Doctor Varma. You know, he had--he was there. He
22 had seven people there. And so I was wondering sort
23 of what outreach work was done in the lead up to this
24 that only seven people, and I can tell you that every
25 block in Chelsea has a Block Association. I mean,

1
2 and it's the largest population of LGBT people in the
3 entire city, highest concentration. So, I was just
4 wondering what type of work was done because turnout
5 was very, very low.

6 OXIRIS BARBOT: Yeah, and it was
7 disappointing, and honestly I think it was the--so
8 far of the six that we've done, the one with the
9 lowest attendance, and we were pleased that Assembly
10 Member Gottfried was there and was able to spend time
11 with us, but thankfully it hasn't been representative
12 of the other consultations.

13 CHAIRPERSON JOHNSON: Good.

14 OXIRIS BARBOT: And Councilwoman Barron,
15 the one that we had in East New York was a great one.

16 CHAIRPERSON JOHNSON: I want to go to
17 Council Member Arroyo.

18 COUNCIL MEMBER ARROYO: Thank you, Mr.
19 Chair. I said I wasn't going to ask questions, but
20 Doctor Barbot--

21 OXIRIS BARBOT: Barbot.

22 COUNCIL MEMBER ARROYO: No "T" at the
23 end, right? Oh, the "T" is silent.

24 OXIRIS BARBOT: "T" is silent unless you
25 pronounce it in Spanish, entonces es Barbot.

1
2 COUNCIL MEMBER ARROYO: Good morning and
3 thank you for your testimony. I think--I came in a
4 little late, so I didn't get to hear all of the
5 testimony provided by both of you. I didn't hear an
6 outright, the legislation is an absolutely crazy idea
7 from either one of you, right?

8 STEVEN NEWMARK: I never said that.

9 CHAIRPERSON JOHNSON: I don't think they
10 like it.

11 COUNCIL MEMBER ARROYO: Well, and what I
12 read is we look forward to continuing the work with
13 the City Council, yada [sic], yada, yada. And the
14 Department of Health in the testimony refers to the
15 PHIP, the PHIP initiative, as like the thing that
16 should be looked at for achieving the goals and the
17 legislation that we're hearing today is seeking to
18 achieve.

19 OXIRIS BARBOT: It's one of the things.

20 COUNCIL MEMBER ARROYO: One of the things.
21 One of the things that given the composition of this
22 steering committee and one of the ways that this
23 initiative looks to coordinate efforts, when you look
24 at the membership that's listed here, there's a
25 gaping hole in lack of community health leaders or

1 organizations on that steering committee, and that to
2 me, seems a problem, because we're talking about
3 local on the ground coordination to ensure that we
4 can provide as much access as possible in the
5 community to our residents. It doesn't seem to me
6 like the composition of this steering committee gets
7 us there. This is too high. This is a 20,000 foot
8 kind of view as far as I'm concerned, and you know, I
9 can name a couple of entities that are listed here
10 with the exception of the Health and Hospitals
11 Corporation. There are no direct service providers
12 on here. Everything else is 20,000 foot view of what
13 happens on the ground level. So, that's a concern,
14 and one that I think, Mr. Chairman, needs to be
15 looked at. Certainly, there should be other entities
16 involved in this steering committee as far as I'm
17 concerned. If we're going to use this or reference
18 this as a model for one of the initiatives or
19 strategies that the Administration is using to help
20 us coordinate care at the community level.

22 OXIRIS BARBOT: So, as I mentioned, it's
23 one of the bodies that we have to help advise us and
24 there are other advisory bodies where we do have

1
2 direct service providers giving us input on these,
3 but your point is well taken.

4 COUNCIL MEMBER ARROYO: And, you know, we
5 had a hearing in my Community Development Committee
6 last week where we were hearing one of the Chairman's
7 legislative agendas items or one of the pieces of
8 legislation he introduced around community gardening.
9 You know, and I said then and I've said forever, you
10 all work for the same Mayor. This ain't that
11 difficult. It should not be that difficult, and when
12 you have so many agencies--and the other thing that I
13 saw lacking in the steering committee is, where are
14 the other agencies that are providing care, or
15 managing initiatives that are direct care driven?
16 HRA, DHS, you both referenced them in your testimony,
17 DFTA. So if we're going to use this as a model for
18 one of the things that we're doing to coordinate
19 care, this is missing a couple of pieces, very
20 important pieces. So, whether it's DOH or DFTA or
21 HRA or HHC, you all work for the same guy, and it
22 should not be that difficult. Thank you, Mr. Chair.

23 CHAIRPERSON JOHNSON: Thank you, Council
24 Member Arroyo. So, in the conversations related to,
25 you know, working across agencies, working across

1
2 government, working with community-based
3 organizations and other government partners, what
4 role do you think the City Council plays in that?

5 STEVEN NEWMARK: City Council is
6 absolutely a partner. We always look forward to
7 partnering with the City Council. I just want to add
8 to something that you brought up before. You spoke
9 about a breakdown in coordination amongst city
10 agencies, and to be clear, we would always, please
11 advise us when you believe that there's a breakdown.
12 If you see something, we're always looking for ways
13 to improve the coordinating efforts. So, as soon as
14 you bring something like that to our attention, the
15 sooner we can remedy that. But absolutely, the
16 Council is a partner in everything we do.

17 CHAIRPERSON JOHNSON: So, the Immigrant
18 Health Taskforce, was the City Council a member of
19 that taskforce, and--

20 STEVEN NEWMARK: [interposing] The City
21 Council is a part. We have partnered with the City
22 Council.

23 CHAIRPERSON JOHNSON: Were we a member of
24 it? We were asked to participate in it from the
25 beginning?

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STEVEN NEWMARK: Well, as we--

CHAIRPERSON JOHNSON: [interposing] Across government we represent 51 districts who represent a lot of people. Were we asked to be part of it?

STEVEN NEWMARK: As I have personally said to you and I have personally apologized to you, the City Council was brought into that process late, but we are grateful for the work of the City Council in partnering with us to effectuate the recommendations brought forth by the taskforce.

CHAIRPERSON JOHNSON: Take Care New York, has the Council been briefed or advised on Take Care New York?

OXIRIS BARBOT: I think that we have shared information on some events, but I actually am not quite sure the last time that we provided you a detailed briefing. I think we as always are happy to brief you--

CHAIRPERSON JOHNSON: [interposing] I was never provided a detailed briefing. I don't know if other members were. I was invited to the press conference surrounding it, and I was invited to the event in Chelsea, but I was never provided a detailed briefing on it.

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2 OXIRIS BARBOT: I think Doctor Bassett may
3 have had it on one of her agendas with you, but I'm
4 not sure if those meetings ever took place.

5 CHAIRPERSON JOHNSON: I know the meetings
6 didn't take place for a whole host of reasons, but
7 Doctor Bassett knows how to get a hold of me, and
8 also she knows how to not get a hold of me, and I
9 could give examples of that as well. If you want to
10 reference what you just--Doctor Barbot, I know what
11 you were just doing.

12 OXIRIS BARBOT: No, no, no. I'm--

13 CHAIRPERSON JOHNSON: [interposing] I know
14 what you were just alluding to, so if you want to
15 play that game, we can play that game right now. I
16 don't know if you're advised to do that by staff.

17 OXIRIS BARBOT: No, no, I--my intention is
18 to illustrate--

19 CHAIRPERSON JOHNSON: [interposing] No,
20 no, I just know what you were just doing.

21 OXIRIS BARBOT: efforts that we have made
22 to reach out and to brief.

23 CHAIRPERSON JOHNSON: I was asking about
24 a plan that the Council has not been briefed on--

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2 OXIRIS BARBOT: [interposing] We'd be
3 happy--

4 CHAIRPERSON JOHNSON: [interposing] And I
5 was given an answer that was an allusion to what
6 another staff member said to me yesterday on the
7 phone in a very disrespectful manner. So, if we want
8 to go down that rabbit hole, I can start to name
9 plenty of examples, which I have stayed away from in
10 this hearing, and I've been very respectful and I
11 have complimented the Health Department and the work
12 you all do, but if you want to make allusions like
13 that in a disrespectful way, I am happy to talk about
14 many deficiencies I have seen and breakdowns I have
15 seen.

16 OXIRIS BARBOT: Council Member, my
17 apologies.

18 CHAIRPERSON JOHNSON: Thank you.

19 OXIRIS BARBOT: I've always been very
20 gracious. I have always been very respectful of you.
21 That was not my intention.

22 CHAIRPERSON JOHNSON: I know what you were
23 alluding to, so I just know what you were doing.

24 OXIRIS BARBOT: My apologies.
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CHAIRPERSON JOHNSON: Caring

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Neighborhoods, what do you see the Council's

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involvement in that?

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STEVEN NEWMARK: The Caring Neighborhoods

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Program, we did a briefing with the Council. You

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mentioned it before how I was not present at that

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briefing. We're in the process now of identifying--

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we have an RFP out through EDC to identify the

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community health clinics. You looking for an

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additional briefing?

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CHAIRPERSON JOHNSON: No, I'm just asking

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are you working with individual Council Members to

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understand if their district are places where it

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would be a good fit for some of these centers.

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STEVEN NEWMARK: We worked with the local

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communities specifically over 30 of the 40 FQHC's

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based in New York City. We've worked with CHCANYS.

19

We worked with local lenders to FQHC's to help

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determine the neighborhoods. We did a data analysis

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that as I mentioned before that was done by CHCANYS

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that was supplemented by the Department of Health.

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We, and again, we did a briefing with the Council

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Members to illicit feedback from all that. As I

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1
2 said, if you would like another briefing we
3 certainly--

4 CHAIRPERSON JOHNSON: [interposing] No,
5 I'm not looking for--what I'm trying to get at is I
6 think that if you really see us as a partner, and I
7 hope you do--

8 STEVEN NEWMARK: Absolutely.

9 CHAIRPERSON JOHNSON: that I think that
10 when new initiatives are being created, whether it be
11 the Direct Access Plan for Immigrants, which I'm
12 excited about, whether it be Take Care New York,
13 which I think is great, and Doctor Barbot mentioned
14 all the community consultations and the information
15 that's being gathered, whether it be Caring
16 Neighborhoods, which I know EDC has a component of,
17 and I met with folks at EDC that are working on that
18 through your office. I would appreciate having that
19 meeting. Whether it be HHC and the Once City PPS and
20 the FQHC's related to Gotham Health, whether it be
21 the Health Hubs that DOHMH is working on, any of
22 those things, I think that it would be helpful to
23 include the Council at the beginning of that and to
24 hear our input.

25 STEVEN NEWMARK: Point taken.

1
2 CHAIRPERSON JOHNSON: So, I mean, what I
3 don't think is always most helpful is if we get
4 invited to a press conference to announce it, and can
5 you give us a quote 48 hours before for the press
6 conference. That's not giving us the real
7 opportunity to weigh in and have a meaningful role
8 with you all, and so I think real collaboration is us
9 being able to do that together, and the Council can
10 do a better job of it. We could have done a better
11 job for this hearing in working with you all and then
12 working with you all from the very beginning. So, I
13 know that it's a street that runs both ways. I know
14 that we have shared responsibility in that manner,
15 and I take responsibility for when there have been
16 deficiencies on my end in not communicating
17 legislative or budgetary priorities that matter to
18 this Council with the Health Department in a fully
19 informed important way. I think our goals are
20 similar, and I think that we have similar values, and
21 I think that in the past we've worked well together
22 when we've tried to work well together, but I do not
23 want good things that you all are doing on all the
24 things I just listed, which I support, they're all
25 good things, and good things that I'm trying to do

1 through this legislation where the intention is good,
2 for us not to communicate in a way that actually
3 portends itself to us achieving the good things we're
4 trying to achieve, and that's the point I'm trying to
5 make. And that's what I think the point behind this
6 legislation is. It's about communicating clearly,
7 having clear lines of responsibility across city
8 agencies. It's not an indictment on this current
9 Administration. It's not an indictment on the
10 historic district. It's not an indictment on
11 Commissioner Bassett. It's not an indictment on the
12 former Deputy Mayor. It's not an indictment on you.
13 It's saying that--and I think you're going to hear it
14 today where I think this Administration has said in
15 the past, they really care about what local
16 communities say. They care about local feedback.
17 They care about local stakeholders. I think you have
18 dozens of people here today that are going to be
19 testifying in support of this legislation. They're
20 not testifying in support of it because I asked them
21 to. Many of them brought it to me and it was their
22 idea. So, they're the ones that have pointed out
23 these deficiencies to me, and I think if we want to
24 listen to the health care advocacy community, folks
25

1
2 that have been doing this type of work for decades, I
3 hope that you all will stay and listen to their
4 testimony.

5 STEVEN NEWMARK: Of course, we look
6 forward to it.

7 CHAIRPERSON JOHNSON: Okay. Any other
8 quest--oh, we've been--yes. We've been joined by
9 Council Member Espinal. Council Member Eugene was
10 here, and I will turn it over to Council Member Koo.

11 COUNCIL MEMBER KOO: Thank you, Mr. Chair.
12 Doctor Barbot and Steve, welcome to this committee.
13 My question to you is you have mentioned a lot of
14 initiatives under direction [sic], but most of it I
15 never heard of. And so I wonder in the future that
16 our council district know about this, because health
17 care is really important and we spend the most money
18 on health care in the city budget, so we want to make
19 sure that this is spent wisely, and on other times, I
20 find out the city agencies, the left hand doesn't
21 know what the right hand's doing, because there's a
22 lot of duplication, a lot of fault [sic], a lot of
23 misuse of money. So, can you give me some examples
24 that you are doing, some initiative you are doing in
25 our area, in Flushing area?

1
2 STEVEN NEWMARK: I just want to--before we
3 go to specifics initiatives in Flushing, I just want
4 to say in response to both Council Member Koo and
5 Council Member Johnson's last comments, you know, in
6 the spirit of both of your comments I will say from
7 the Administration we will recommit ourselves from
8 this day forward to of course be more open in the
9 lines of communication more so and speak more
10 proactively. We hope you'll do the same, of course,
11 in that spirit, and we look--and in fact, we look
12 forward to that collaboration, and I'll turn it over
13 to Doctor Barbot to speak specifically about
14 Flushing.

15 OXIRIS BARBOT: So, I want to echo those
16 sentiments as well. So currently, with regards to
17 Take Care New York, I did a presentation at the
18 Borough President's Service Council Meeting. We are
19 going through a series of de-briefings with local
20 elected officials before we do the initial Take Care
21 New York consultation. Honestly, I can't remember
22 the date that we'll be in your community, but we will
23 most definitely de-brief you on the full extent of
24 TCNY, and then typically what we do is we bring the
25 community health profiles for the districts that you

1
2 represent so that you have all of the information
3 that we will be presenting at the consultations.

4 COUNCIL MEMBER KOO: I want to know
5 something specifically on the mental health issues.
6 We will find out [sic] now, all these terrorists
7 events and a lot of lately in the news happenings
8 related to the mental health status of these
9 terrorists, so are we as a city doing anything, put
10 real money on the issues, or are we just talking
11 about it?

12 OXIRIS BARBOT: So, what I will say is
13 that under the First Lady's leadership, we have
14 developed Thrive NYC that looks at providing access
15 to comprehensive mental health services that range
16 across the age groups and that target different parts
17 of the city. So, we take and we have always taken
18 mental health issues and access to services very
19 importantly. I will say that one of the things that
20 has been coming out so far in the consultations that
21 we've done, and Doctor Belkin and his outreach to
22 different communities had this same feedback, many
23 New Yorkers prioritize access to mental health
24 services as one of their top concerns, and we take
25 that seriously, and part of the planning that we're

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2 putting in place is to help address those issues in a
3 multicultural way, in a way that's sensitive to
4 cultural needs.

5 COUNCIL MEMBER KOO: Okay, thank you.

6 CHAIRPERSON JOHNSON: I want to thank you
7 for being here. Thank you for your testimony. I
8 would like for us to work together on, and maybe
9 you're already doing this as part of the PHIP, but I
10 think the First Lady has done an unbelievable job on
11 Thrive NYC and looking at it holistically and
12 comprehensively, and she spent I know a significant
13 amount of time working with your agency and with
14 stakeholders in crafting it, and I think it's going
15 to do an enormous amount of good. I think we need a
16 Thrive NYC type of program for primary care. There
17 isn't enough primary care throughout New York City,
18 especially in low income neighborhoods, especially in
19 communities of color, especially where we've
20 identified health deserts and while I know the Hub
21 Program is looking to expand health access, we need
22 some type of initiative in the same way on that.

23 OXIRIS BARBOT: We'd be happy to work with
24 you on that.

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2 CHAIRPERSON JOHNSON: Great. And I want
3 to just finish with this, I want to de-personalize
4 this. This isn't about this Health Department. This
5 isn't about Doctor Bassett. It's not about you,
6 Doctor Barbot. It's not about Steven Newmark. It's
7 not about Lilliam Barrios-Paoli. It's not about Bill
8 de Blasio. This is about sustained comprehensive
9 health planning regardless of whoever the individual
10 is in that position. This is not an indictment on
11 your current work. As I said, there are all these
12 things that I can improve on and you can improve on.
13 There is good intent behind this. This is not about
14 curtailing your powers. This is not about taking
15 away authority. We've specifically crafted it so
16 that you all will pick who's in this office and who
17 it reports to. I'm committed to passing this
18 legislation, which means I think I'll pass it. So,
19 if I'm going to pass it, I want to work with you all.
20 And so I don't want to hear, "We just don't support
21 it. Sorry, don't pass it." I want to hear, "Well,
22 here are some things you could do to improve it."
23 And so, that's me being honest with you. That's me
24 telling you I want to engage with you in a meaningful
25 way throughout the legislative process from this

1 hearing until we get towards adoption. I'm going to
2 talk to my colleagues and I'm going to talk to
3 advocates about this, but I'm grateful for you being
4 here today. I look forward to working together, and
5 thank you for all of your hard work. Oh, sorry,
6 Council Member Barron, I apologize. I know you have
7 a question. I'm sorry.

9 COUNCIL MEMBER BARRON: I thank you, Mr.
10 Chair. In your plan you talk about stage two, the
11 Community Action Plan, you talked about in your
12 testimony, and we know that the disproportionate
13 health outcomes that we see are directly related to
14 the economic levels of the residents in those
15 particular areas. So, I represent a low income area,
16 the median income is about 33,000 dollars, and we
17 have very high rates of asthma, obesity, infant
18 mortality which should not exist in this high
19 industry, high technological industrial nation, and I
20 want to know, after the two years of Community Action
21 and Community Planning, what can we expect to see in
22 hard results as improvements in those indicators,
23 which at this point are so disparate from what other
24 economic areas have?

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2 OXIRIS BARBOT: That's a really important
3 question, and part of what we emphasize in the
4 consultations that we do through TCNY is that
5 improving health outcomes in communities isn't just
6 about what the public Health Department can do. It's
7 not even about what the health care delivery system
8 can do, because the reality is that research shows us
9 that 80 percent of the health outcomes that we get
10 are attributable to where we live, work, learn, and
11 play, and includes individuals' economic status. So,
12 in order to make these sustainable changes, it's
13 going to require not just the Health Department
14 partnering with communities, but us bringing our
15 sister agencies with us, and so we're committed to
16 doing that under OneNYC. I think it illus--it was
17 the first time ever that health was incorporated into
18 a sustainability document. I think that we are
19 committed to ensuring that all neighborhoods in this
20 city have the equal opportunity to have good health
21 outcomes and that we can, you know, reach that goal
22 of being a more just and equitable city, and so I
23 think your point is very important to emphasize the
24 fact that this is going to have to be a multi-
25 sectoral initiative.

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2 COUNCIL MEMBER BARRON: And in your list
3 of items that you had, the interactive part where you
4 asked residents to prioritize, there was one that I
5 thought was missing and of course I added it where it
6 said other, and I made it my number one priority, and
7 that was jobs, because if people don't have an income
8 they're going to get the most convenient, the
9 cheapest, not necessarily the healthiest food items
10 that they can get, and they're in communities that
11 are not well-serviced in terms of the food choices
12 that exist. So, I think that the economics is
13 integrally related to health, integrally related, and
14 I think that that needs to be a part of what this
15 plan looks at. How can we bring jobs to these
16 communities so that the residents will have the
17 opportunity to purchase healthier food which we know
18 costs more than what they get at the fast food
19 places? So, I think that economics plays a critical
20 role to this and we've got to look at how we can
21 relate, increasing the job opportunities and job
22 availability so that we can increase the health.

23 OXIRIS BARBOT: Absolutely.

24 COUNCIL MEMBER BARRON: Thank you, Mr.
25 Chair.

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2 CHAIRPERSON JOHNSON: Thank you, Steve
3 Newmark. Thank you, Doctor Barbot for being here. I
4 appreciate it. I look forward to working together.

5 STEVEN NEWMARK: Thank you.

6 CHAIRPERSON JOHNSON: Thank you. I want
7 to call up the first panel, Judy Wessler, Debra
8 Lasane, Leonard Rodberg, and Robert Padgug. So, I
9 just want to let you all know who are coming up for
10 this panel that we're going to put people on a three
11 minute clock, and the reason why we're going to do
12 that is because there are a lot of people that want
13 to--there's a lot of people that want to testify and
14 there's a lot of people that need to testify early or
15 they have to leave, and we won't hear their
16 testimony. So, if you could try to get through as
17 much of your testimony in three minutes as possible
18 that would be really helpful. So, you may start in
19 whatever order you'd like. Please just identify
20 yourself for the record. Speak close up into the mic
21 and make sure that the red light is on.

22 JUDY WESSLER: Good morning. My name is
23 Judy Wessler. I am the retired Director of the
24 Commission on the Public's Health System, and I am
25 speaking from 40 years' history of public health

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2 advocacy and working with communities, and I sat here
3 and was getting pains, some angst listening to the
4 back and forth. For example, it's wonderful that the
5 Health Department is going out and consulting with
6 communities. The same thing happened right before
7 the Freedan [sp?] Administration, the Health
8 Commissioner. There was a project called Turning
9 Point where the Health Department staff went out with
10 communities and spent a lot of time getting wonderful
11 feedback and setting up priorities. The new
12 Administration was elected. I think that was
13 Bloomberg, and--I get confused about who's what, and
14 Doctor Freedan said I'm not interested and absolutely
15 threw the whole thing out. So, the point about
16 having an office that, you know, that would be able
17 to continue to work on this and coordinate it and not
18 allow that kind of problem, I think it's a really
19 important one. I spent many years in health
20 planning. There were three versions. There was the
21 Mayor's Office of Taskforce on Health Planning.
22 There was the Comprehensive Health Planning Agency,
23 and there was the Health Systems Agency, and I was a
24 member of the Local District Board in your district,
25 Councilman Johnson, and representative to the Central

1 Board and the Executive Committee of that agency, and
2 there were plenty of bad things that happened, but
3 there were also very important good things that
4 happened. And what I heard earlier was a sort of
5 somewhat of a hit or miss where there are people are
6 involved, and doing consultations is very different
7 than having involvement and ongoing involvement. You
8 can come and talk to me one day and then ignore what
9 I said the next day and not have to come back to me
10 and talk to me, and so I think that, you know, doing
11 it that way is a problem. There was an effort by--I
12 know my time's going to run out. There was an effort
13 by the City Council, I believe in the 90's, it was
14 Council Member Enoch Williams was the Chair of the
15 Health Committee and there was Community Health
16 Planning Legislation proposed. It was pretty
17 exciting. A lot of us worked on it. Unfortunately,
18 the Greater New York Hospital Association decided
19 they didn't like the idea. What's happening now is--
20 what's going on is really important, but it's
21 ignoring some very important things, and then I'll
22 promise to summarize. The health care system is
23 consolidating. It's becoming big, and you know, the
24 feeling of like the banks, too big to fail is
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1 starting to happen, and it's very problematic and
2 very scary in communities. There is no good
3 oversight of that. There is no ability to really
4 have a say. There are the DYSRIP [sic], the Federal
5 Medicaid Waiver, and the PPS's, and there are some--
6 there's some community involvement in that, and
7 Deborah can talk more about that than I can. But
8 there's going to be like eight billion dollars going
9 into the health system.

11 CHAIRPERSON JOHNSON: Judy I'm going to
12 come back to you for questions.

13 JUDY WESSLER: Okay.

14 CHAIRPERSON JOHNSON: So you'll have the
15 opportunity.

16 JUDY WESSLER: I have to go, so--

17 CHAIRPERSON JOHNSON: Okay.

18 JUDY WESSLER: Thank you very much.

19 Thank you. Deborah?

20 JUDY WESSLER: Oh, I took her glasses.

21 CHAIRPERSON JOHNSON: Oh, that's
22 collaboration.

23 DEBRA LASANE: Good morning. My name is
24 Debra Lasane. Thank you for this opportunity to
25 speak with you this morning. I'm here in support of

1 this legislation, because I believe that it is so
2 important to have community engagement and community
3 involvement in health planning and the coordination
4 of health services in New York City, so that's why
5 I'm here this morning. I am the Director of Programs
6 at the Caribbean Women's Health Association; however,
7 I am here today because some years ago I worked at
8 the Health Systems Agency of New York City, or HSA as
9 we called it. The Health Systems Agency of New York
10 City was a Health Planning Organization mandated by
11 federal legislation. The New York City HSA was
12 operational between 1976 and 1996. The HSA included
13 an organizational structure that allowed for
14 extensive community participation at every level.
15 Initially there were 33 local district boards, which
16 were actively involved in all HSA planning
17 activities. Later, due to funding cuts, these
18 district boards were consolidated into one board per
19 borough. However, consumers remained highly engaged
20 throughout the five boroughs of New York City
21 throughout this 20 years of community planning. The
22 work of the New York City HSA was guided by the
23 Health Systems Plan, which was a plan that was
24 revised and updated every five years, and the annual
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1 implementation plan which was updated annually. The
2 Health Systems Plan provided a demographic analysis
3 of the health status of New Yorkers by community,
4 including a thorough analysis of what we are now
5 calling the social determinates of health. These
6 data analyses were used to develop goals and
7 objectives designed to improve the health status of
8 New York City residents and strategies to improve the
9 efficiency of the health care delivery system. I
10 won't talk in detail, but these were plans that were
11 developed. They were updated annually and as I
12 mentioned before, there was extensive community
13 engagement, community participation in all that the
14 HSA did. The Health Systems Agency was also
15 responsible for the local review of every certificate
16 of need application that was submitted by New York
17 City provider. I'm talking about all hospitals,
18 nursing homes, diagnostic and treatment centers and
19 mental health providers. This review process
20 included analysis by the HSA staff and review by
21 borough-specific project review committees which
22 always included strong consumer representation. The
23 New York State Hospital Review and Planning Council
24 and the New York State Department of Health relied on
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1
2 and respected the New York City HSA project review
3 recommendations. I must say that during my time at
4 the HSA there was a very collaborative working
5 relationship between the HSA, the New York State
6 Department of Health and the New York City Department
7 of Health. This collaborative relationship allowed
8 for the dissemination of important health system
9 information from the New York State Department of
10 Health and the New York City Department of Health to
11 the neighborhoods of New York City via the HSA
12 community representation. Again, I strongly support
13 this legislation. I strongly support health planning
14 for New York City, and I strongly support the
15 inclusion of community participation and community
16 engagement in every aspect of health planning. Thank
17 you.

18 CHAIRPERSON JOHNSON: Thank you, Debra.
19 We've been joined by Council Member Cornegy. Before
20 we go on, sir, I just want to ask you a question
21 about the HSA. The HSA, as you mentioned in your
22 testimony ceased to exist in New York City in 1996.

23 DEBRA LASANE: Yes.

24 CHAIRPERSON JOHNSON: That wasn't because
25 we didn't think it was effective.

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DEBRA LASANE: No, it was because--

CHAIRPERSON JOHNSON: [interposing] That was because of Governor George Pataki.

DEBRA LASANE: Yes. Well, there were two things. The federal support, federal budget support ceased.

CHAIRPERSON JOHNSON: Yes.

DEBRA LASANE: And it was taken up by the State Department of Health, and then I would say there was pressure put on the state by big hospitals.

CHAIRPERSON JOHNSON: But it was not--I just want to put--this was not because we didn't think it wasn't working.

JUDY WESSLER: absolutely, and it was because the HSA did the right thing in saying that not every hospital could do a very complicated surgery, and they did a process of determining which ones should be able to do that, which is very appropriate in health planning and should be being done now and is not, and because of that some big guys went after the HSA and convinced Pataki to close it down.

CHAIRPERSON JOHNSON: Though in 1994 you had the Gingrich Revolution where the Republicans

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2 took over Congress, and in 1994 you had Governor
3 Cuomo lose and Governor Pataki come in and make some
4 changes, so again, it was not because it wasn't
5 working, okay? I want to move on to the next
6 witness.

7 DEBRA LASANE: Thank you.

8 LEONARD RODBERG: Thank you. I'm Leonard
9 Rodberg. I'm a professor and Chair of Urban Studies
10 at Queens College of the City University of New York.
11 I will shorten my testimony because of the time limit
12 here. I run the info-share, excuse me, community
13 data system, Infoshare.org, which for 25 years has
14 been providing health care professionals and
15 community advocates with comprehensive health and
16 population data on the neighborhoods of New York
17 City. I'm about to retire and I would be happy to
18 have this task taken over by the new office that your
19 legislation will create. For many years I've been
20 using this data to show the strong correlation
21 between the prevalence of poverty in the
22 neighborhoods of our city and a variety of health
23 conditions, including asthma, measles, teen birth,
24 low birth weight babies, and death rates. Clearly
25 the disparities in health status and health care

1 access in this city call for urgent action. I
2 strongly support Intro 973 to create an Office of
3 Comprehensive Community Health Planning. The people
4 of New York today have little or no voice in what
5 health care services are made available to them. The
6 state through its funding and regulatory authority
7 and the private boards of hospitals and provider
8 groups have dominant control over the shape of
9 services offered in our city. Neither is the city
10 government or its residents have significant
11 influence over these state or private actions. What
12 is lacking is a process that will enable the
13 residents of this city to connect the needs of our
14 communities to the services that they need. Without
15 that essential information, we and our city
16 government are powerless to influence the provision
17 of these essential services. In the past, as Judy
18 and Debra described, there were efforts at community
19 planning and advocacy, but today there is no agency
20 capable of providing an overview of the health
21 services available in this city, or helping either
22 city government or its residents to advocate for
23 their healthcare needs. The need for such an agency
24 is especially clear in this period when because of
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2 the Affordable Care Act, changes taking place in the
3 Medicaid program and the restructuring of the health
4 care industry itself, transformations are taking
5 place that demand the involvement of the communities
6 that will be affected by them. Now, I would
7 especially note that if the planning process to be
8 affective, the people of this city must be able to
9 express their needs as part of the planning process.
10 This legislation provides for this in part, both
11 through the involvement of the Borough Presidents or
12 their designees on the interagency council, and
13 through the direct contact of advocates with the
14 planning office provided for in this legislation.
15 Frankly, I believe this needs strengthening in this
16 Intro to make this really work effectively. There
17 also has to be adequate funding for this planning
18 office. The funding needs to be sufficient so that
19 the data and analysis can be comprehensive and
20 solidly researched. I also want to express my support
21 for Intro 974 that will create a detailed map of the
22 health facilities of this city along with
23 comprehensive data on the health status of our city's
24 people. Through my work over many years with
25 community health advocates who have used the info-

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2 share system, I know how important it is to citizen
3 advocacy to have neighborhood-level data available to
4 our citizens in easy to use form. Such a map with
5 its underlying database will be a valuable tool for
6 citizen empowerment. Again, I strongly support Intro
7 973 and 974. Thank you.

8 CHAIRPERSON JOHNSON: Thank you, Mr.
9 Rodberg.

10 ROBERT PADGUG: Good morning. My name is
11 Robert Padgug. I teach public health at Brooklyn
12 College. Today, I'm testifying on behalf of
13 Rekindling Reform, an organization that has worked
14 for nearly 20 years on the issues of health system
15 reform, health insurance and health policy education.
16 Rekindling Reform is a project created to assist the
17 New York region in achieving quality affordable and
18 accessible health care and health insurance for all
19 by stimulating informed public discussion and
20 advocacy and working with others within a strong
21 public health framework. I'll try to cut some of
22 this. Over the years our work has led us to the
23 recognition that an essential element for improving
24 the health system has been missing, that is the
25 comprehensive collection of true population-based

1 data by neighborhood and region including community
2 health status, health service gaps, changes in the
3 health service--in the health provider system,
4 changing rates of health insurance coverage, and the
5 impact of non-health related sectors on the health of
6 the population among other elements that support
7 health needs assessment and community planning.

8 We've equally been concerned that major changes have
9 been occurring in the local health care system in the
10 absence of usable data to support or justify them.

11 This was especially true for hospitals, in particular
12 in poor and underserved areas whose future was being
13 decided mainly on the basis of institutional
14 financial ability rather than community need. in

15 order to understand these issues more adequately, RR
16 convened a public consultation in November of 2014 in
17 which dozens of participants from community-based
18 groups, city health and other Department, the
19 advocacy community and academic departments of public
20 health and related fields took part. The conclusions
21 that most of the participants in the consultation
22 agreed to include the following. One, planning on
23 the basis of true community need requires data and
24 analysis of health status, health needs, health
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2 accessibility and service gaps in order to improve
3 the health system itself, access for that system, and
4 the health of the wider community as well as to
5 support and extend the capacity of safety-net
6 institutions. Two, New York City lacks comprehensive
7 public health planning capabilities, although the
8 Department of Health and Mental Hygiene has done a
9 marvelous job in many of the areas within its
10 purview. New York State which can and should do this
11 has to a large degree abandoned it. Instead, the
12 state has inadvertently or not implemented what is in
13 effect market based planning that assumes, for
14 example, that the city is over-betted and that
15 hospitals in poor financial shape are by definition
16 inefficient, and that there will be no ill effects on
17 communities of hospitals, shrinkage or closing.
18 There may, in fact, be too many hospital beds in our
19 region, but we really don't know where the extra beds
20 are and how they relate to the provision of care and
21 the need for care in any particular community. Three
22 current efforts and individual hospital planning
23 under the federal accountable--under the federal
24 account--

25 CHAIRPERSON JOHNSON: It's so loud.

1
2 ROBERT PADGOG: Yeah. Under the Federal
3 Accountable Care Act through Medicare Accountable
4 Care organizations or through the State Medicaid
5 DSRIP Program cannot provide the missing processes
6 except in an uncoordinated incomplete and confusing
7 manner. Fourth, inadequate system providing
8 appropriate data and analysis for program planners
9 and advocates must assess the health care needs of
10 every city community and have the city as a whole
11 enable the identification of excess resources and
12 resource gaps, distribute resources more equitably
13 and rationally, focus in particularly on the needs of
14 poor and underserved neighborhoods and community, and
15 decide how resources are to be distributed between
16 hospital inpatient and community based care. This
17 can only be done with substantial input from
18 organization individual actually living and working
19 with in the very varied communities of the city. the
20 two bills that are the subject of today's hearing
21 would clearly provide for the gathering of
22 appropriate data in an efficient and usable manner to
23 serve as the basis for adequate health planning and
24 analysis and would bring the full power of New York
25 City and its constituent communities to bear on the

1
2 creation of a more effective and equitable health
3 system along the lines I have just outlined.

4 Rekindling Reform therefore fully supports both bills
5 and encourages the Council to pass them as soon as
6 possible.

7 CHAIRPERSON JOHNSON: Thank you. Thank
8 you very much for being here. I wanted to ask you
9 all, the two HSA's that still exist in New York State
10 for Finger Lakes in Central New York, can you talk a
11 little bit about their effectiveness and the work
12 they've been able to do?

13 JUDY WESSLER: Finger Lake, the other one
14 is not so effective, but Finger Lakes has continued.
15 They've been able to raise money for many different
16 sources, including a huge federal grant. They have
17 involved communities. They've done a lot of local
18 planning and working with--and they have a much more
19 rational health care system. They became the very
20 big part of the PPS in that part of the state because
21 they were already there and able to do that. I just--
22 --if I may just add one--

23 CHAIRPERSON JOHNSON: [interposing] Go
24 ahead, Judy.

1
2 JUDY WESSLER: Councilman? First of all,
3 I think that what the City Health Department is doing
4 is spectacular. The profiles that they've done of
5 communities and the other work is uncomparable [sic],
6 incomparable, whatever the word is, and I want to,
7 you know, put that on the record. Talking about the
8 PHIP, the Public Health whatever, PHIP, I was
9 involved in the very beginning of that effort and had
10 to fight to get any community involvement on that,
11 and from what I see of their steering committee, it's
12 still that way so that, you know, it's counting on
13 them to be a major component in figuring out, you
14 know, what should happen and how to do things in
15 neighborhoods. I think it's a very sorry effort, and
16 you know, should not deflect interest in passing
17 these bills.

18 CHAIRPERSON JOHNSON: Great.

19 ROBERT PADGUG: The Finger Lakes system
20 had some advantages we don't have here in its
21 original basis in Rochester. It had the support of
22 industry of--there were three major employers only
23 involved. It had the support of the hospitals.
24 There were only four major hospitals at that time,
25 and it has the support of the political and other

1 communities. The bills we're discussing today would
2 in fact enable us to produce something like that here
3 in a much more complicated and diverse city, and so
4 the Finger Lakes experience, while not exactly
5 pertinent to New York City directly, does show us the
6 way to go.

8 CHAIRPERSON JOHNSON: Thank you. Thank
9 you all for your testimony, for being here today.
10 Thank you very much. Oh, Council Member Barron, I
11 apologize. I didn't see it on the paper. I
12 apologize, Inez. It's not purposeful.

13 COUNCIL MEMBER BARRON: I'm sure it's not.

14 CHAIRPERSON JOHNSON: Not at all.

15 COUNCIL MEMBER BARRON: Thank you, Mr.
16 Chair.

17 COUNCIL MEMBER BARRON: Not at all.

18 COUNCIL MEMBER BARRON: I want to--I just
19 want to acknowledge that we have some CUNY personnel
20 here on the staff test--on the panel testifying. I
21 want to thank them for coming and acknowledge the
22 work also that's been done on the ground level. And
23 I just have one question. Doctor Rodberg, in your
24 testimony you referenced something that I mentioned
25 to the first panel, and it says, "I've been using

1
2 this data to show the strong correlation between the
3 prevalence of poverty in the neighborhoods of our
4 city and the variety of health conditions including
5 asthma, measles, teen births, low birth weight
6 babies, and death rates." So, I just wanted to know
7 if you briefly want to have any further comments on
8 that correlation.

9 LEONARD RODBERG: Well--

10 COUNCIL MEMBER BARRON: [interposing] Your
11 mic, please. Push the button.

12 LEONARD RODBERG: Sorry.

13 COUNCIL MEMBER BARRON: Thank you.

14 LEONARD RODBERG: I use--one of the
15 things that you can do that's most spectacular really
16 is to show a map of poverty, which is what I do and
17 what I've done in a lot of talks around this city and
18 elsewhere, show a map of poverty by zip code in this
19 city and overlay it then with these other measures
20 and you see it's the same map. I appreciate your
21 comment earlier about needing jobs, but that's going
22 to take a while. In the meantime we can improve the
23 health conditions of the people who live in those
24 neighborhoods and don't have decent jobs or the
25 background to be able to get decent jobs. We can

1
2 improve the conditions in which they live and the
3 health care that they have access to, and that's the
4 moral that--I use this in the health policy courses I
5 teach, because it shows where we need to really work
6 seriously in this city and nationally.

7 COUNCIL MEMBER BARRON: Thank you. Thank
8 you, Mr. Chair.

9 CHAIRPERSON JOHNSON: Thank you. I
10 apologize again.

11 COUNCIL MEMBER BARRON: No problem.

12 CHAIRPERSON JOHNSON: Thank you all very
13 much for being here today. The next panel is Doctor
14 Matthews Hurley, Leon Bell and Anne Goldman. And we
15 have with us Council Member Cornegy and Council
16 Member Mendez are here as well. You may begin in
17 whatever order you'd like, just make sure that the
18 red light is on on the mic and make sure to introduce
19 yourself for the record.

20 LEON BELL: Good morning. Thank you. My
21 name is Leon Bell. I'm with the New York State
22 Nurses Association, and on behalf of the 37,000
23 members, 20,000 in the City of New York members of
24 our union, we're here today to testify and indicate
25 our strong support for the passage of both Intro 973

1
2 and 974. I have the testimony which is being handed
3 out. I'm not going to read from it in the interest
4 of time. I do want to make two or three points and
5 deviate a little bit from the script and make two or
6 three points. I think--the first point for us is that
7 the--I think the testimony of the City earlier today
8 I think was very indicative, and I share your--the
9 opinion that was expressed from the Council that this
10 is not an attack or a criticism of the city's
11 efforts. We also strongly support a lot of the good
12 work that they do, but this is an effort to improve
13 that work and to do it on a comprehensive systematic
14 basis, and I think pretty much everything that they
15 testified to this morning shows the need for this
16 legislation, because all of these good programs, all
17 of this good work, it's essential being carried out
18 in sort of a piecemeal fashion--fashion. There is
19 not a coordination, you know, a lot of coordination
20 between agencies. There's actually really it seems
21 very little coordination with the actual private
22 sector providers that are, you know, that are
23 providing 99, 95, whatever percent of the actual
24 health care in the city, and I think it just shows
25 that there's a glaring need for this legislation.

1
2 The second point I want to sort of focus on a little
3 bit is the decision-making process. When we look at
4 our health care system, and again, this is beyond the
5 city and its agencies, looking at the actual private
6 corporate, nonprofit and for-profit providers that
7 are out there actually providing the bulk of the care
8 at, you know, very high levels of government support,
9 tax payer support, these private entities, their
10 boards convene. They make decisions behind closed
11 doors about closing hospitals entirely, about
12 reducing services, about cutting programs, about
13 relocating services from one neighborhood to another.
14 They make decisions about the quality of services,
15 the procedures and the policies that are going to be
16 used in terms of providing services to the community,
17 and this is all done behind closed doors, and once
18 that decision behind closed doors is made, they then
19 send off a letter to the State of New York, the
20 Department of Health, and they say, "We'd like your
21 approval for this." And in most cases, that approval
22 comes again through a closed process in which there's
23 no community involvement. We don't even know about
24 it until it's announced. In some cases they may have
25 to go through what's known as a certificate of need

1 process, but that itself is something that occurs on
2 very short notice. The hearings are often in upstate
3 areas that impact local facilities. You get a weeks'
4 or so notice of these hearings. I'll wrap up in a
5 minute. And they, you know, they get a letter back
6 and then it's announced to the public that, you know,
7 maternal child health at hospital "x" is closed or
8 it's being relocated from one borough to another
9 without any opportunity or input for comment from
10 people that are affected by these decisions. And
11 then finally, I think the other issue for us is that
12 there's no--the need for planning goes beyond just
13 identifying needs, although that's a key component,
14 but it also goes to engaging on a systematic basis.
15 The bulk of the healthcare that's provided by the
16 private actors out there. The state has primary
17 jurisdiction over this, but the city should be
18 asserting its own independent policies and planning
19 as a counterweight to what these private actors and
20 what the State Department of Health is sort of
21 imposing as its policy. An example of that in the
22 testimony was the PHIP issue, which is essentially a
23 state program that has--that was implemented in
24 support of state policies, and what should be
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1
2 happening in that PHIP is that the city should be
3 confronting the state and saying, "Here's where we
4 agree with you. Here's where our plan is different,
5 and we would like to change, you know, the priorities
6 and the emphasis." So, and then just to wrap up, I
7 think in terms of the problems in our health care
8 system and the issue of the failure to engage the
9 actual providers in a meaningful way with a city
10 policy and plan, there was--I distributed this item
11 from the Queens Health Pulse on November 30th. I
12 have two items from that, that same publication on
13 that day. The first item was, "NYU Langone's [sic]
14 bulging bottom line." And then the second item was,
15 "New York City Health and Hospitals heavy first
16 quarter losses." And we're talking about a scenario
17 where what distinguishes these two hospitals is why
18 does one have bulging coffers and the other's on the
19 verge of, you know, financial catastrophe? Because
20 NYU Langone does almost very little or almost no
21 charity, uninsured or Medicaid patient coverage, and
22 HHC is 75 to 80 percent uninsured and Medicaid
23 patient coverage. And I think this is the classic
24 example of what this bill will help us to address at
25 a comprehensive level at the city, which is to go to

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2 these providers and say, "Look, what does NYU or its
3 ilk going to do to share some of the burden in
4 addressing our needs so that they're not being dumped
5 on the city and the tax payers through HHC."

6 CHAIRPERSON JOHNSON: The tale of two
7 hospitals.

8 LEON BELL: Tale of two hospitals.

9 CHAIRPERSON JOHNSON: Yes, tale of two
10 hospital systems, yeah. Anne?

11 ANNE GOLDMAN: Hi, good morning. Anne
12 Goldman, and I'm from the United Federation of
13 Teachers, but I am here today as the representative
14 and Vice President of the division representing the
15 public health nurses, hospital nurses, charter
16 schools and others. I have served in a variety of
17 capaci--roles as a health care professional in the
18 community and the art of being able to fashion a
19 meaningful outreach to people depends on
20 understanding culture, the demographics. The zip
21 codes you live in, we all know, determines your life
22 expectancy. Shame on us. We're a better city than
23 that. If in fact we think our system is seamless, I
24 have sat for countless hours with several degrees in
25 navigating this system. It isn't a health care

1 system, folks. It's an illness care system. You try
2 and get health when you are well. We must do better
3 than this, and the only way we can succeed is by
4 modeling best practices, and those practices have to
5 include partners in the community who value and
6 understand our critical work. If we translate the
7 most complicated medical message, and it is not in a
8 way that can be received in our respective
9 communities, we fail. Simply, breast cancer exams
10 save lives. Non-compliance, Latino and women of
11 color. What we do makes a difference. How do we
12 message? We give a Mother's Day gift from a child to
13 their aunt or mother that says I love you, and we put
14 the van in there. This kind of social determinate
15 matters. In our town, even when we deal with
16 diabetes and asthma we have children each day in the
17 schools failing to be served. The system is not
18 accessible. We must strengthen the support in the
19 schools, which is the public health arena in which
20 our city is judged. We must help parents and
21 children have a safe place as they transition from
22 childhood to adolescence. As they learn their
23 sexuality, their gender, as they learn who they are
24 we must do that much sooner rather than later when
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1
2 they're in an emergency room. We must help them with
3 the due support, the respect and dignity, and we
4 can't do it once in a while. We don't have a do-over
5 button. The advocacy, the complication as if the
6 system was there easy to navigate? Nonsense. Look
7 how many of us it takes to interpret the rules, the
8 regs and how we get help. My goodness. And we're
9 making believe this is able for lay people. It is
10 not. We applaud the creation of this office. It is
11 an essential to help us fashion a seamless navigation
12 through complicated organizations who save an awful
13 lot of money when we fail, and that is sad. In our
14 community we should succeed by achieving health, by
15 achieving wellness, by not having prenatal problems,
16 by not having children who have no one to speak up
17 for them, just lost in our system, and we can't do
18 that unless we have this kind of talent. And we
19 support this effort. We offer our resources. And I
20 thank you very much for the opportunity to be heard.

21 CHAIRPERSON JOHNSON: Thank you very much,
22 Anne. Thanks for being here. Doctor Hurley?

23 MATTHEWS HURLEY: Good afternoon. Good
24 afternoon.

25

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2 CHAIRPERSON JOHNSON: Make sure the mic's
3 on.

4 MATTHEWS HURLEY: Good afternoon,
5 Chairman Johnson and other members of the Health
6 Committee. I'm Doctor Matthews Hurley. I'm First
7 Vice President of Doctors Council, which represents
8 thousands of doctors in the metropolitan area,
9 including in every NYC Health and Hospitals facility,
10 the New York City Department of Health and Mental
11 Hygiene Correctional Facilities including Rikers
12 Island and other New York agencies. Thank you for
13 the opportunity for testifying. Doctors Council is
14 here today in complete support of Intro 973A and 74.
15 We echo what our colleagues that have already stated
16 at this table. Since Doctors Council was founded we
17 have always emphasized that we are strongest when we
18 stand with and for our patients and are working to
19 meet the broad range of needs and impacts of their
20 health. The delivery of quality care to New Yorkers
21 especially in underserved communities requires input
22 and meaningful engagement of the best experts and
23 resources that we have, the patients and their
24 families as well as the doctors and other health care
25 delivery team members who are on the front lines.

1
2 Communities across New York City are experiencing a
3 rapid shift in medical--a shifting medical landscape.
4 For example, recent hospital closures and
5 consolidations. Moreover, the complexity and rapid
6 pace of DSRIP implementation poses challenges to
7 providers, advocates and governmental officials. The
8 involvement of the community, local stakeholders,
9 medical providers provides transparency and what can
10 sometimes be a daunting system and go a long way to
11 increasing health care access. We believe that
12 comprehensive community health planning that looks at
13 everything from coordination of services to cultural
14 competency to funding and more can help remove
15 barriers to disparities in health care especially in
16 low income, medically underserved, immigrant and
17 communities of color. Front line medical doctors are
18 eager to be a part of the community health planning
19 process. Doctors Council has made great strides in
20 front line medical workers' engagement in the NYC
21 Health and Hospitals System, and we hope to continue
22 that trend. We are pleased to see that Intro 973
23 includes attending physicians and dentists. In
24 including us, we can enable the knowledge and
25 experience of thousands of clinicians and problem-

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2 solving efforts to improve the clinical quality,
3 safety, patient experience in efficiency for the
4 people of color. In fact, we had a white paper
5 produced by Doctors Council in 2014 entitled,
6 "Putting Patients First through Doctor, Patient and
7 Community Engagement," echoes these very sentiments,
8 and the Office of Comprehensive Community Health
9 Planning is a significant undertaking. We hope that
10 the creation of the office will be backed by the
11 financial resources necessary to ensure its success
12 and sustainability.

13 CHAIRPERSON JOHNSON: I thank you, Doctor
14 Hurley. The white paper that you mentioned, "Putting
15 Patients First through Doctor, Patient and Community
16 Engagement" was an incredibly well done white paper
17 that Doctors Council did. It was very thoughtful. I
18 know it took a lot of time, and we on the Health
19 Committee and myself as Chair have used that white
20 paper to help guide us as we look at this complicated
21 system. So I'm really grateful to you and Doctor
22 Protia [sp?] and Kevin for your hard work on that. I
23 want to thank Anne and the UFT and Leon and NYSNA for
24 your advocacy here today, not just for your members,
25 but you're really advocating for people that are even

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2 outside of your union, low income communities and
3 folks that really need a coordination of health
4 planning in a comprehensive way throughout our city,
5 and we look forward upon--we look forward to calling
6 upon you as this moves through the legislative
7 process for more guidance and expertise on the
8 legislation. So, thank you all very, very much.
9 Thank you.

10 LEON BELL: Thank you.

11 CHAIRPERSON JOHNSON: Thank you. I want
12 to call up our next panel, Anthony Feliciano, Latisha
13 Gibbs and Fay Muir. Okay, you may start in whatever
14 order you'd like, just be sure to speak into the mic
15 directly. Make sure the light is on, and announce
16 yourself for the record.

17 LATISHA GIBBS: Good afternoon. My name
18 is Latisha Gibbs. I'm the Coordinator of Special
19 Projects at Health People. I also deal with health
20 advocacy and health education. I would first like to
21 thank--I would first like to compliment Council
22 Members Corey Johnson Office and the City Council for
23 a very thoughtful much needed bill and serious effort
24 to tailor this bill around the community needs.
25 Health care services and resources are unevenly and

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2 unequally distributed with excess and unneeded
3 services available in more affluent communities and
4 inadequate or non-existent services in poorer
5 communities. During the last Administration,
6 community-based organizations, especially in the
7 outer boroughs, experienced drastic funding cuts. In
8 many program services they provided, one of the worst
9 examples is AIDS. The last Administration took so
10 much federal AIDS support money commonly known as the
11 Ryan White Funding out of the Bronx and Brooklyn and
12 reallocated this funding to Manhattan, which ended up
13 with almost 60 percent of this funding, even though
14 the majority of HIV and AIDS cases are now in the
15 Bronx and Brooklyn. Of this funding, even though
16 the--excuse me, I'm sorry. Sixty programs in the
17 Bronx and Brooklyn were forced to close. The Bronx
18 was left without food pantries, without nutritional
19 services and without one of the family support
20 programs that were designed to give the extra support
21 to parents who were usually single mothers, but
22 Manhattan got five family support programs for
23 parents with AIDS. Every effort to speak with the
24 last Administration even process was put forth in
25 order to convince them to put the funding back.

1
2 These efforts failed to change this terrible
3 situation, which is a great example of why we need a
4 comprehensive health planning. Meanwhile, we see
5 populations from the re-entries of those in drug
6 treatment concentrated in the same neighborhoods over
7 and over again, yet, without a fair share of
8 resources to stabilize and help these populations.
9 This can only be possible if it is well coordinated
10 and funded. We request that this bill be--that this
11 bill be modified to include minimum staffing of
12 bodies and also to create a minimum funding mechanism
13 similar to that utilized by the independent budget
14 office, a percentage of the city's budget is
15 automatically allocated to fund the IBO operations.

16 CHAIRPERSON JOHNSON: Thank you very
17 much, Ms. Gibbs, for being here. Thank you for your
18 testimony.

19 FAY MUIR: My name is Fay Muir, and I'm
20 here as a resident of the Bronx. I belong to the
21 community group called Northwest Bronx Community and
22 Clergy Coalition. I'm also on the Community Advisory
23 Board for the North Central Bronx Hospital, and I can
24 speak from personal experience about community
25 involvement, and when I say community involvement, I

1 mean community involvement in the actual planning of
2 what goes into health care. We, you know, are very
3 aware of all the services that has been lost,
4 especially to the poor and low income communities in
5 spite of the fact that they have the least in health
6 services and the least in health, and recently we had
7 the problem where these services that were very much
8 needed in our neighborhood for labor and delivery
9 services at the North Central Bronx Hospital. That
10 unit was being closed, and the community had to, you
11 know, jump through a lot of hoops in order to be
12 included in the planning. The result was that not
13 only were the services replaced, but they were
14 replaced with great improvement, and we were not only
15 complimented on, you know, what has happened in the
16 status of the hospital services, but also in the fact
17 that we were able to much more comprehensively
18 involved the people who get these services, and
19 because of that is why the services were replaced and
20 improved and we got that acknowledgement all across
21 the board from government officials through the
22 different agencies that provide services in the Bronx
23 as well as the hospital staff. I'd just like to say
24 that the way that for-profit hospitals operate and
25

1 non-for-profit operates is in a--I have experienced
2 them both, and I can definitely say that, you know--I
3 have stayed with the nonprofit hospital because not
4 only was a I treated for whatever illnesses I might
5 have, but also I was treated in a more comprehensive
6 manner. I was treated, you know, more respectfully. I
7 can't say enough about the contrast in the hospital
8 services and the medical staff that I had to deal
9 with as compared in the nonprofits to the for-profit
10 hospitals. So, they need a lot more support instead
11 of their budgets being taken away. I think that they
12 should get a lot more support as far as, you know,
13 economics. Thank you.

14 CHAIRPERSON JOHNSON: Thank you, Ms.
15 Muir.

16 ANTHONY FELICIANO: Good morning.
17 Actually, probably almost good afternoon actually.
18 My name is Anthony Feliciano. I'm the Director of
19 the Commission on the Public Health System. I'm not
20 going to go through my lengthy testimony, obviously.
21 I'll go to the last part, but I want to say that when
22 Councilman Corey Johnson speaks about the advocacy
23 groups that came to talk about the deficiencies, we
24 were one of them with the folks that are here at the
25

1 table and many others in this room, and when we talk
2 about it not being an indictment on the City
3 Department of Health, it's very true. It's not an
4 indictment on the City Department of Health, the
5 Mayoral Administration. To me, it's an indictment of
6 the State Department of Health laissez-faire
7 treatment and how they deal with health care in our
8 communities. Part of it has to do with the fact that
9 allowing hospital closing in low income communities
10 of color and the impact that has occurred. In your
11 packet there's a map that we worked on. It's based
12 on info-share, Len's work, and we say where all these
13 hospital closures that occurred and saw that 50
14 percent have turned into luxury housing. The other
15 50 percent has become vacant. If we--comprehensive
16 health planning could help support, think through a
17 better assessment when it comes to it. We can't stop
18 a hospital closing, but we at least can assess what
19 the area should look like in terms of need for folks.
20 We shouldn't be having 50 percent luxury housing if
21 we're really talking about addressing [inaudible
22 2:03:37] of health in low income communities of color
23 where they're going to be left out. So, I do want to
24 say that we're going to ensure that beyond that it's
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2 also direct decision-making powers not shared with
3 communities. The state has allowed that to occur.
4 We have hospitals making decisions, private hospitals
5 particularly making decisions without community
6 input, and so comprehensive health planning would
7 help support this. We're not saying this is an
8 overall solution, but is we need to have this process
9 put in place. We need to have that counter balance
10 to power for community. We wanted to say that the HSA
11 Council on Comprehensive Community Health Planning
12 should operationalize respect for the community so
13 the community becomes invested in the partnership and
14 be part of the responsibility. We want to say that
15 it must recognize a set of imperatives involving the
16 sharing of information, which is personally [sic]
17 meaning [sic] to each participant in each role played
18 by each stakeholder. We want to be sure that it
19 modifies the bill in terms of staffing requirements
20 and resources to make sustainable this process. You
21 know, health is essential to opportunity. To
22 frequently inequalities and problems with our current
23 system causes loss in time, money, ultimately health
24 which threatens our economic security and our
25 community wellbeing. You know, our current Mayor and

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2 many in here agree that everyone deserves an equal
3 chance in life, but there's evidence that indicates
4 that entire groups of people are being left out or
5 left behind. Remediating that situation should be one
6 of the highest priorities and the comprehensive
7 health planning process that involves true meaningful
8 community engagement and stakeholder is the right way
9 to go, and I agree with Judy and others that, you
10 know, there is a big difference between being
11 consultant and then being part of the design and
12 being involved, and many of the health reforms that
13 are happening at the state level that's trickling to
14 the city level negate that. And so we support Intro
15 973 and 974. Thank you.

16 CHAIRPERSON JOHNSON: Thank you, Anthony.
17 Thank you all. I want to just mention, Anthony, I
18 know you didn't have enough time to go through your
19 entire testimony, but I think your testimony is very
20 well done and you have been such an important partner
21 in getting us to today, and one thing that you said
22 in your testimony is you talked about--let me find
23 it--how major parts of the health care industry are
24 also to blame. Large segments of the health care
25 industry are dominated by private for-profit

1 corporations and partnerships, practice groups that
2 are primarily motivated but that desire to generate
3 income and profit. Decisions regarding health care
4 resource allocation and distribution and the way in
5 which CHAIR SRINIVASAN: are delivered in our
6 communities are made by the CEO's and board of
7 powerful networks with little or no transparency--
8 Leon said the same thing--public input or involvement
9 by affected communities. I think part of this is
10 about saying, is what you just mentioned and what
11 Judy had said, it's not about simply consultation
12 every now and then, and I'm glad the Health
13 Department is doing these consultation. It's about
14 real sustained involvement in a meaningful way. I
15 mean, one thing that I've thought about during this
16 hearing is, you know, we created Community Boards for
17 a reason in New York City, because we thought that
18 community involvement was important, and through
19 charter revision we gave Community Boards certain
20 powers, and they were mostly advisory powers. They
21 were non-binding powers, but I can tell you that the
22 City Council and Borough Presidents and hopefully the
23 Mayor will look at Community Board recommendations
24 and say, oh, this is what makes sense in these local
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1
2 communities. I think that's partly what we want to
3 do here as well, give some power back to local
4 communities so they have a say in health care
5 planning throughout our neighborhoods. Thank you.
6 Do you want to say anything, Anthony?

7 ANTHONY FELICIANO: Thank you. If I may
8 add, this only also helps with Community Board
9 district needs statements. Many times Community
10 Boards don't have enough support or enough of the
11 knowledge and the resources to really make district
12 need statements when it comes to health. And I see
13 health and wellbeing broader than just health care
14 services. Its housing and all the other areas that
15 need to be addressed, and that's what comprehensive
16 health planning is about. It's about policy and
17 brining that all coordinated together in one place
18 with that community engagement.

19 CHAIRPERSON JOHNSON: Thank you very much.
20 I look forward to working together. Thank you all.
21 Thank you. We're going to have two more panels.
22 This next panel is going to be Julienne Verdi from
23 Planned Parenthood and Heidi Siegfried. And then we
24 have one panel after that. We have one panel after
25

1
2 this, yes. Only these two for now. Heidi, you may
3 begin.

4 HEIDI SIEGFRIED: Let's see. It should
5 be green. Oh, it should be red. So, I'm Heidi
6 Siegfried, and I'm the Health Policy Director at
7 Center for Independence of the Disabled in New York,
8 and we are a cross-disability organization. So, we
9 serve people with mobility impairments, hearing
10 impairments, vision impairments, cognitive, mental
11 illness, all kinds of disabilities. We have offices
12 in Manhattan and also in Queens, but we serve the
13 whole city. So our office used to be Peter Koo's
14 district so we'll be talking to him about this bill.
15 So, we work on removing barriers to participation in
16 all areas of life including in the health care
17 system. We've been doing that since 1978 and this is
18 the 25th anniversary of the Americans with
19 Disabilities Act, so we're really redoubling our
20 efforts. The population--we haven't heard the word
21 disability today from some of the speakers, but we do
22 see it in the legislation, which we're really happy
23 about. Over 10 percent of New Yorkers do have
24 disabilities, and that's in all the boroughs. The
25 Bronx has actually 14 percent of the people in the

1
2 Bronx have disabilities, and that's really because of
3 the high poverty rate that people with disabilities
4 experience. So, it's 36.5 percent of people with
5 disabilities are living in poverty whereas only six
6 percent of people without disabilities are living in
7 poverty in New York City, so they tend to be
8 concentrated in the Bronx, but they're spread
9 throughout. So, taking a neighborhood base approach
10 doesn't really work for us, although the neighborhood
11 should be considering the issues of people with
12 disabilities. We support this bill because we have been
13 working with all of the changing health care delivery
14 system initiatives that have been going on, both at
15 the state level with DSRIP, Performing Provider
16 Systems. You know, the city testimony about all the
17 different initiatives that they're taking up, and we
18 feel that it really needs to be coordinated in a way
19 that includes public participation and includes the
20 voices of patients, of consumers who are people with
21 disabilities often and they need to have a health
22 care system that is more accessible both physically
23 accessible and with providers that understand the
24 need to accommodate people's disabilities, and we
25 hope that we can--that this will become a vehicle to

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2 get that voice, our voice into the planning. So,
3 that's--

4 CHAIRPERSON JOHNSON: [interposing] Thank
5 you, Heidi.

6 JULIENNE VERDI: Good afternoon. I'm
7 Julienne Verdi, Director of Government Relations at
8 Planned Parenthood of New York City, and I'm pleased
9 to be here today to provide testimony in support of
10 proposed Introduction 973A and proposed Introduction
11 974. We thank Council Member Corey Johnson for his
12 leadership in convening this hearing and welcome the
13 opportunity to discuss ways we can improve health
14 care access for all New Yorkers. As a sexual and
15 reproductive health care provider we see nearly
16 50,000 patients annually in our five health centers
17 located in all five boroughs of New York City, and as
18 a trusted safety net provider, we understand
19 firsthand the structural inequities that affect a
20 person's access to quality health care. Community
21 Health Planning has the potential to provide the data
22 and analysis that can connect the needs of the
23 community to the services that can be provided to
24 them. PPNYC is in support of improving coordination
25 between community providers and city agencies with

1 the shared goal of reducing disparities, maximizing
2 resources and improving health outcomes, and we're in
3 favor of an agency that will be representative of
4 community interests and give a role to health care
5 workers, community based providers, community health
6 care advocacy groups, and local populations in
7 decision-making processes. As a safety net provider,
8 PPNYC understands the many socioeconomic barriers
9 that impact a person's access to health care and work
10 to address them in all aspects of our care. For
11 example, we are proud of the strides that New York
12 State has made in implementing the Affordable Care
13 Act, and since 2000 PPNYC has provided onsite public
14 insurance enrollment. In response to the ECA we have
15 ensured that all of our entitlement staff are now
16 certified application counselors and offer one to one
17 counseling and enrollment in public and private
18 insurance program. Our certified application
19 counselors represent the recognition that to maximize
20 access there must be onsite insurance enrollment
21 services provided together with health care services,
22 and we encourage that these services be promoted by
23 any health care planning agency. We also know that
24 despite the gains from the ACA many New Yorkers
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2 remain ineligible for coverage, especially with those
3 in regard with their immigration status. And we also
4 know that there's large portions of New York City
5 where there are a few health care providers, and
6 PPNYC is committed to ensuring that we are adequately
7 addressing the health care needs of all New Yorkers
8 and are keenly aware that the health care
9 demographics and disparities often shift in our ever-
10 changing city, and that's why we're in favor of
11 proposed Intro 974, but we ask that the Council make
12 a couple of additions to the bill. We ask that the
13 bill include sexual and reproductive health care
14 services as a part of basic preventative care and
15 therefore, you know, be included in the map. Many of
16 our patients, this is their first sort of access to
17 care and might be the only time they see a doctor,
18 and we also ask that the map include HIV prevalence,
19 sexually transmitted disease rates, and also age-
20 adjusted pregnancy outcomes, and we ask that these be
21 provided in a way that's smaller than a borough.
22 Right now we really can only get those stats by
23 borough, but we don't want them to be too small,
24 because we understand there's confidentiality
25 concerns. So we look forward to working with the

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2 Council on this and we really thank you for the
3 opportunity to testify.

4 CHAIRPERSON JOHNSON: Thank you very much
5 both for your testimony. I think those are some good
6 edits, and I look forward to working with you on
7 adjourn [sic] we amend the bill to look into what
8 your recommendations are. Thank you.

9 JULIENNE VERDI: Thank you.

10 CHAIRPERSON JOHNSON: Last panel, and
11 forgive me if I do not pronounce your name correctly,
12 Amr Moursi from the NYU College of Dentistry, yes,
13 Michael Czaczkes. Michael, I always pronounce your
14 last name wrong, I'm sorry. Sorry, Michael. And
15 Carmen Santana. You may begin, Mr. Moursi.

16 AMR MOURSI: Alright. Good afternoon,
17 Chairman Johnson and members of the Committee. My
18 name is Amr Moursi. I'm a children's dentist. I'm
19 Chairman of the Department of Pediatric Dentistry at
20 the New York University College of Dentistry. I
21 really appreciate the opportunity to testify today as
22 you consider this legislation to improve coordination
23 of health care for New Yorkers. The NYU College of
24 Dentistry provides dental care and education to
25 thousands of New Yorkers every year regardless of

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2 their ability to pay. In fact, 80 percent of the
3 children we care for in my Department are either low
4 income or receive their services through Medicaid.
5 The number of qualified dentists who now are enrolled
6 in Medicaid in New York continues to shrink. So, the
7 services we provide with NYU College of Dentistry are
8 really a crucial part of health care for low income
9 families and children as they seek this particular
10 type of health care, and there's two particular
11 programs that I think illustrate this. The first is
12 our Smiling Faces Going Places dental van that
13 provides care and education to over 2,000 children
14 per year at elementary public schools, preschools,
15 health fairs in all five boroughs. I want to thank
16 the Chairman and the City Council for their continued
17 support of that program in partnering with us to
18 ensure that underserved children receive this care.
19 Another example is the care we provide through our
20 dental clinic at the College of Dentistry and
21 particularly in the pediatric dental clinic. Located
22 on First Avenue, we see over 300,000 visits a year
23 and nearly 10,000 children from all five boroughs,
24 and with oral health being such a critical part of
25 general health, it is now the most common chronic

1 disease of childhood, more common than asthma even.
2 So, for that reason it's critical to coordinate that
3 care and make sure we increase both access and
4 utilization. So, the NYU College of Dentistry
5 supports the legislation being discussed today,
6 though we think it would be strengthened by inclusion
7 of dental services. Dental care/oral health care is
8 a critical part of oral health--overall health,
9 sorry. Research shows that for example children's
10 with poor oral health eat poorly. They have poor
11 nutrition. They sleep poorly and they perform poorly
12 in school. Adults with poor oral health have high
13 risk of diabetes, heart disease and complicated
14 pregnancies. So, because oral health is such a big
15 part of overall health, I think coordination of
16 services through the proposed Office of Comprehensive
17 Community Health Planning, I think is particularly
18 critical, and we recommend that a representative from
19 dental services serve as a member of the intra-agency
20 coordinating council and that dental services
21 providers be consulted in the work of the interagency
22 council to ensure that the current availability of
23 services for all New York City residents is actually
24 captured and addressed and planned pursuant to the
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1 needs. I personally had the good fortune of working
2 with offices in the Department of Health, the
3 Department of Education, the Administration for
4 Children Services on oral health programs, and they
5 all provide just wonderful, wonderful program, and
6 anything that can optimize those programs and those
7 services I think would be terribly beneficial. To
8 wrap up, the proposal of a city map of health
9 services to help citizens really identify the
10 services that are out there, in particularly the oral
11 health care services I think would be particularly
12 important for underserved populations. Surveys
13 consistently show that dental care is the number one
14 unmet health need, and that is from parents and from
15 families who have a lot of unmet needs. So, working
16 with families, particularly families with
17 disabilities and special needs and having that sort
18 of mapping and database available I think will be
19 particularly important. So, we hope that any
20 legislation being discussed today include oral health
21 services so that services like those we provide at
22 NYU College of Dentistry and other dental providers
23 in the city can be made more available in a more
24 coordinated fashion to those in New York City.
25

CHAIRPERSON JOHNSON: Thank you very much.

MICHAEL CZACZKES: Good morning. My name is Michael Czaczkes and I'm the Director of Policy and Public Affairs at the Gay Men's Health Crisis. We're in full support of the Comprehensive Community Health Planning Office. We want to just get into a few specifics of the bill about why we really support the bill. This office would have the power to develop and coordinate access to culturally competent health care. Walk through the door of any Ryan White Provider Clinic, and you'll find a cross-section of communities hardest hit by HIV and AIDS, which includes people of color, substance users and transgender women. Entering HIV care often marks the first time an individuals have ever had access with a primary physician. Providers who understand how to work with underserved populations are essential to ensuring positive health outcomes. Second, we see support for initiatives in expanding access to primary care, which was discussed today. Patients whose HIV might be under control might feel that they don't need to see a doctor regularly, but we know that adherence is about more than just taking your antiretroviral treatments regularly. It's about

1 receiving regular primary care to help ensure that
2 patients with HIV infections live long and healthy
3 lives. Next, I know a lot we talked to today about
4 coordination amongst the agencies in the City
5 Council, but we also know that this bill talks about
6 coordination on the state and federal levels and we
7 need to make sure that's there's support integration
8 with the White House's HIV and AIDS strategy as well
9 as the Governor's Ending the AIDS Epidemic Blueprint
10 to ensure that the right amount of funding and
11 resources are allocated in the most efficient manner
12 possible so that we can fully address a full range of
13 prevention, care and social service needs. And
14 finally, better coordination of care amongst those
15 living with HIV and AIDS means that there'll be
16 ensured linkage to care. We know that that's a fact
17 from our work at GMHC. We test about 2,600 people
18 every year. When someone comes to GMHC's testing
19 center on 29th Street and tests positive, one of our
20 staff members walks them down the block or walks them
21 over a few blocks to Mount Sinai's Hospital. They're
22 also linked with a GMHC staff member who ensures that
23 they stay in care at Mount Sinai, and that's how
24 we've achieved a 90 percent viral suppression rate,
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2 which is twice the viral suppression rate of the
3 statewide and 3.5 times the viral suppression rate
4 nationwide. And finally, in closing, GMHC would also
5 like to volunteer their support in any way that we
6 can help move this bill forward in terms of providing
7 information and statistics from our work as well as
8 that with the Governor's Ending the Epidemic
9 Blueprint. Thank you.

10 CHAIRPERSON JOHNSON: Michael, that was a
11 feat. You were great.

12 MICHAEL CZACZKES: With time to spare.

13 CHAIRPERSON JOHNSON: Yes, with time to
14 spare. It was amazing. Thank you for being here.
15 Thank you for being patient. Great testimony. Thank
16 you. Yes, Ms. Santana, thank you for being here.

17 CARMEN SANTANA: Thank you. Good
18 morning. My name is Carmen Santana, and among the
19 many hats that I wear I am a member of the Board at
20 the Commission on the Public Health System for many
21 years. I'm also a board member of Community Board
22 Five in Queens and also on the Health Committee there
23 at Community Board Five. In education I am a co-
24 founder of an organization called ICOPE [sic] and
25 others that I rather not go into. I also have been a

1 special Ed. advocate for more than 35 years. My
2 thing is children, always has been, special needs
3 children as well. This morning I want to say that
4 community planning and policy development are crucial
5 in delivering services much needed in providing
6 important resources in low income, medically
7 underserved, immigrant, and in communities of color.
8 Providing primary and preventive services in small
9 settings in locally accessible facilities sound
10 familiar? Well, since the 1900's that was the
11 mission of the Child's Health Clinics. The Child
12 Health Clinics were strategically located in New
13 York's five boroughs. Some were conveniently located
14 in NYCHA housing developments. Sorely many of these
15 clinics have been closed and from approximately 49
16 child health clinics, the last time I counted there
17 were 19 left. Many were converted to communicare
18 [sic] clinics. That was a project that David Dinkins
19 when he was Mayor had a vision for, changing the
20 delivery of services as they change their names.
21 That meant that instead of the children's services
22 they provided services to the entire families, but we
23 also grandfathered in all the services that came with
24 the child health clinics. Since 1994 to date the
25

1 Health and Hospital Corporation took over management
2 of these clinics. In 2008, CPH has celebrated with
3 HHC, the Child Health Clinics 100th anniversary. In
4 order to provide comprehensive health planning, there
5 is no doubt that identifying and creating, but most
6 importantly sustaining health care services are very
7 important factors in delivering the much needed
8 health services and make them accessible to all
9 communities. A coordinated, invested and dedicated
10 independent body can't support this as it is a safety
11 net. Before I conclude, I just want to say that I'm
12 disappointed that--well, post 9/11 Doctor Nathaniel
13 Hupert [sp?] of Cornell rolled a preparedness
14 planning guide and not being a native of New York he
15 mentions these child health clinics as the strategic
16 locations in case of emergency should we need to
17 immunize people in emergency. Living the times that
18 we're living today, it's sad that they have been
19 almost phased out. Also, I want to mention that when
20 Doctor Friedan [sp?] was Commissioner, when he left
21 the last child dental clinic in the school system was
22 shut down. When we celebrated the 100th anniversary
23 we also did policy stuff. Judy wrote two policies
24 papers. One was called the Leave [sic] Communities
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2 Voices--Community Voices. And I'll just conclude by
3 saying that I hope that the remaining child health
4 clinics, Communicare Clinics, I call them gold mines,
5 are among the very infrastructures considered as well
6 as be protected going forward promoting healthy
7 communities. Thank you.

8 CHAIRPERSON JOHNSON: Thank you, Ms.
9 Santana. Thanks for being here. Council Member
10 Barron?

11 COUNCIL MEMBER BARRON: Thank you, Mr.
12 Chair. I just want to acknowledge the panel that's
13 here and the work that you do, and the NYU Dental
14 van, Smiling Faces, is that what's it called, is a
15 great service if you don't know about, and especially
16 if you're in a low income area. Their services are
17 available mainly through school connections, but they
18 did come to a special event that we had. And for
19 full disclosure, I had a gold crown placed in my
20 mouth as a child at the Dental Center on First
21 Avenue, and it lasted for over 50 years, no problems.
22 So, the great work that you do there, thank you.

23 AMR MOURSI: That's good to hear. Thank
24 you. In fact, my very first dental visit--

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2 CHAIRPERSON JOHNSON: [interposing] If you
3 could speak into the mic.

4 AMR MOURSI: In fact, my very first
5 dental visit was at the NYU College of Dentistry.
6 So, in the clinic in which I now Chair. So, it's a--
7 and the Council has been great partners and we've
8 always have really appreciated that.

9 CHAIRPERSON JOHNSON: And I had a wisdom
10 tooth taken out at that clinic on First Avenue. They
11 do great work. The laughing gas was amazing. I want
12 to thank you all for being here today. Thank you
13 Council Member Barron for staying throughout the
14 entire hearing and for your questions and comments.
15 I look forward to working with the Administration and
16 with advocates on getting a good bill to move forward
17 that consults communities and actually integrates
18 them in a meaningful way and comes up with a
19 comprehensive health planning document for our city
20 and also a coordinating council and map of the health
21 resources. So, thank you all very much, and with
22 that, this hearing is adjourned.

23 [gavel]

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COMMITTEE ON HEALTH

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 31, 2015