CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES

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December 14, 2015 Start: 11:22 a.m. Recess: 11:55 a.m.

HELD AT: 250 Broadway - Committee Rm

16th Fl

B E F O R E: PETER A. KOO

Chairperson

COUNCIL MEMBERS: Annabel Palma

Maria Del Carmen Arroyo

Rosie Mendez Stephen T. Levin Inez D. Barron

Ben Kallos

A P P E A R A N C E S (CONTINUED)

Kenrick Ou, Senior Director
Real Estate Services
New York City School Construction Authority

Fred Malley, Senior Director External Affairs Department New York City School Construction Authority

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[sound check, pause]

3 CHAIRPERSON KOO: Good morning. I am Council Member Koo, Chair of the Subcommittee on 4 5 Landmarks, Public Siting and Maritime Uses. We are 6 joined by Council Members Anna Palma and Rosie Mendez and Steve Levin. Also, we are attended by Council 8 Member Carlos Menchaca. We will be holding a public 9 hearing and voting on one item today to consider AppOlication no. 210155378 SCK our school site 10 11 selection of a new 676-seat primary/inermediate 12 school. The school will be located at 256 59th 13 Street in Brooklyn in Council Member Menchaca's 14 district. I will now open the public hearing for the 15 new application 20155378 SCK and today we have Frank Morrissey from the School Construction Authority and 16 17 also Kendra from SCA Authority. [background 18 comments, pause] Please identify yourselves and then 19 start the hearing.

KENRICK OU: Good morning Chairman Koo and Subcommittee members. My name is Kenrick Ou and I'm Senior Director for Real Estate Services for the New York City School Construction Authority. To my right is Fred Malley who is Senior Director in our External Affairs Department for the School

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Construction Authority as well, and to Fred's right 2 3 is an illustrative board with some photographs showing the proposed site that is the subject of 4 today's proposal. The New York City School 5 Construction Authority has undertaken the site 6 7 selection process for a new public school facility on a site assemblage consisting of Lots 23, 29, 37 and 8 43 on Block 861 in the Sunset Park section of Brooklyn. The site is located on the west side of 10 11 Third Avenue between 59th Street and 60th Street with 12 Brooklyn Community District No. 7 and Community 13 School District No. 20. The proposed site contains a total of approximately 47,000 square feet of lot area 14 15 and is currently vacant land. Under the proposed 16 plan the SCA would acquire the properties comprising 17 the site assemblage, and would construct a new public 18 school facility containing approximately 676 for--676 seats for Community School District No. 20. 19 NYCSCA filing for the site plan was published in the 20 21 New York Post and the city record on February 2, 2.2 2015. Brooklyn Community Board No. 7 and Community 2.3 Education Council No. 20 were also notified of the site plan on February 2nd, and they were asked to 24

hold public hearings on the proposal. Brooklyn

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Community Board No. 7 held its public hearing on the site plan on February 17, 2015, and subsequently submitted written comments recommending in favor of the proposed site. Community Education Council No. 20 held its public hearing on February 19, 2015, and also submitted written comments in support of the site. The City Planning Commission was notified and it recommended in favor of the proposed site.

I would like to take a moment to acknowledge and thank Brooklyn Community Board No. 7 as well as Community Education Council No. 20 and Council Member Cal--Menchaca who is with us today for their tireless efforts in recommending sites for our consideration. This actually is a site that emerged from local suggestions and feedback and we very much appreciate that -- that assistance. The SCA has considered all comments received on the proposed site plan, and affirms the site plan pursuant to Section 1731 of the Public Authorities Law. In according with Section 1732 of the Public Authorities Law, the SCA has submitted the proposed site plan to the Mayor and City Council on December 4, 2015. We look forward to your Subcommittee's favorable consideration of this proposal, and are prepared to

2 answer any questions that the committee may have.

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Thank you so much.

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CHAIRPERSON KOO: Thank you. Before we

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ask you questions, Council Member Menchaca will ask

6 them.

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COUNCIL MEMBER MENCHACA: Thank you,

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9 committee here today. I am the proud representative

Chair Koo, and thank you to the members of the

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of a community that is going through a lot of change.

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And one of the things I'm most proud about is how the

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community has galvanized in partnership with the School Construction Authority to really identify

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sites in the community that also has its own

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complicated zoning areas. We are looking at spaces

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in the manufacturing district, a place that we have

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continued to advocate for its re-emergence as a drop

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center, and at the same time balance our need for

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schools.

20 seeing more and more is that people in our community

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from all parts of our community are engaging in this

This is not easy to do, and what were

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conversation in a very smart and thoughtful way.

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They're learning about zoning. They're learning

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about their school. They're learning about the

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process, and so what we see--what we see today is

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actually the result of a year-long partnership with 2 3 the School Construction Authority from site selection 4 to--to approval. The environmental review process 5 has ended, and now we're at the City Council, and I really want to applaud everyone at home in Sunset 6 7 Park especially the parents that have come up in full--full support. 676, that's the magic number 8 today. That's--those are seats we'll be creating with this new school, and so I really urge--I urge 10 11 the members of this committee to approve this project and move it forward because we need a lot more. 12 13 thousands more seats to be constructed in this 14 neighborhood, and these next seats are going to be as 15 complicated as this one, but it's going to have the 16 same resolve, to build. And so, I want to thank 17 everybody for their work at home, the community 18 board, the chair, also the Chair of the Educational Committee Cesar Zuniga, and all the parents that have 19 20 come out in both District 15 and 20. And that's the 21 other thing I want to say about this is that this 2.2 school has the opportunity to really effect change on 2.3 the ground for two different districts. We know that it's coming out of CC20, but both CC20 and 15 are 24

overcrowded. And also in our Q&A we'll talk a little

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bit more about how the school is going to really actually address some of the issues that have already been kind of chronic issues about pedestrian safety when we're traversing Third Avenue. That's something we're going to--we're going to do and work on together. Thank you so much.

CHAIRPERSON KOO: Thank you, Council Member Menchaca. I want to--first of all I have four questions for SCA, right. Sine the -- the site was sold here, the Corona Expressway, which is a real busy expressway. I imagine it's really congested over there. So how do you deal with the noise, and-and more importantly the air pollution part, you know, created by this traffic congestion? Because there are studies and other studies that -- of residential buildings or school near highways that they're subject to hazards created by this microclimate (sic) particles created by the exhaust pipe in the automobiles. And--and a lot of residents there they suffer like--they have a higher chance of getting kind of asthma--asthma disease when they get older, maybe twice as much a chance, as much opportunities as opposed to those residents who live far away from the highway or from the Expressway. So

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if you have a tape (sic) in the schools near the highway who—the kids are exposed to these cars (sic) everyday and there might be health consequences for them there. So how do you actually the risk there?

6 KENRICK OU: So I think there are two--if

I'm hearing this correctly, there are two concerns There's the noise and congestion concern and there's also the concern about particulates in--in air quality. So if I could just respond in two set of responses. Regarding noise and -- and congestion, in terms of design, the SCA has great experience in building schools especially in recent years next highways, elevated trains, commuter rail lines. so we're confident from an engineering perspective, and from a design perspective the concerns about noise, whether it's traffic noise or train noise or other ambient noise can be addressed through the design of the windows and walls and the placement. Right across the street from this site for example is an existing school building on the opposite side of Third Avenue where that school was built a few decades ago, but that -- the way that that space was designed facing Third Avenue and -- and the elevated Gowanus are--are the larger public assembly spaces

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that are windowless. So it's--the classrooms are 2 3 placed on the -- on the street and not on the avenue Those are the kinds of considerations in 4 side. 5 addition to the engineering. Regarding the traffic and congestion concerns I think there are a few, and 6 7 Council Member Menchaca alluded to. I think we are 8 absolutely committed to--working with our colleagues at the Department of Transportation and the Police Department on strategies to improve and enhance 10 11 pedestrian safety in the area. Even before we--we 12 started this proposal the Department of 13 Transportation as I--as I understand it has--was 14 working very closely with the school on the opposite 15 side of Third Avenue to address concerns regarding pedestrian safety. And I think that with this other 16 17 proposal, it brings that conversation even more to 18 the fore. Regarding air quality and the 19 particulates, I share your concern and I think that 20 similar to what's happened with the school on the 21 opposite side of Third Avenue, we would--our design, 2.2 which was, you know, it certainly has not been 2.3 finalized yet. But, we've looked to place the playground not on the avenue side, but at the 24

furthest portion of the site away from the highway to

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2 try and create that distance because the particulates
3 do disperse with--with distance.

CHAIRPERSON KOO: Okay, and my--my second question was the ownership of this piece of land.

Who owns this property now, and how did you acquire it? How did SCA acquire this piece of land?

KENRICK OU: So, the--the entire site assemblage of the four lots is privately owned. It's--it's--the entire ownership picture is--is not 100% clear, but we understand that there are partners who are not necessarily in agreement on the sale of this--of this parcel. So, our goal is assuming we get -- we obtain final site approval from the Mayor and the City Council would be to continue the conversation. I think our attorney has connected with the attorney representing ownership to reiterate the importance of negotiating. Because our first preference as well as the laws mandate is that any privately owned property that's to be acquired for school construction should be through a negotiation. With that having been said, if the ownership cannot-if the partners and the owners cannot agree on a negotiated purchase, we would given the desperate and very extensive overcrowding in the area looking to

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move forward with acquisition by imminent domain if necessary. But I want to stress only if absolutely necessary.

CHAIRPERSON KOO: So how much--how much would you be willing to pay for the piece that piece of land. I mean for a piece or for a--?

KENRICK OU: So--so any negotiation that we are going to undertake is going to be based--it's going to be based--it's going to be on the basis of an appraisal. And that's very similar to what would happen under the imminent domain process where a court would review the appraisal information submitted by the--the claimants and also by--by the School Construction Authority to determine what the fair market compensation would be. But yes, we absolutely would do it on the basis of an appraisal.

CHAIRPERSON KOO: Thank you. Council-Council Member Levin has some questions.

COUNCIL MEMBER LEVIN: Thank you very much, Mr. Chairman. Just a quick question about the environmental picture at the site. Have you been able to get an opportunity to--to see any site samples of anything in the soil or is that--that too early to see.

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KENRICK OU: No, we--we were able to obtain access to complete on-site investigations of soil, groundwater and soil vapor because in a historically manufacturing area those are considerations and concerns. I--I do have to say and I'm not an environmental scientist, but the conclusions form our environmental scientists are that the on-site conditions are absolutely manageable, and therefore as part of the proposed design, we would include an active sub-slab of sequestration (sic) system as well as the soil vapor barrier as measures to be protective of--of occupants of the building.

COUNCIL MEMBER LEVIN: Okay, can you get any more specific about the--what's--if--what if anything is--is there on site?

KENRICK OU: The, um, the package that has been shared I think has all of the--the breakdown, but I think there's some--some elevated levels of volatile organic compounds that were found in soil vapors that would--that are not definitively attributed, but could be from either on or off-site sources.

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COUNCIL MEMBER MENCHACA: Thank you,

CHAIRPERSON KOO: Council Member

Chair and committee members for really kind of delineating the different issues that I think all of us in the community have been thinking about from noise to air pollution. Also, the quality of the soil the school would be built on, and I know you've done your work on that piece with the -- with the Environmental Assessment. Did anything come out of the Environmental Assessment that's going to be mitigated that we can kind of tell--tell our public and our community members in case something did come

up that will be mitigated by the City?

KENRICK OU: I think that the -- the specific engineering measures of installing a sub slab, an active sub slab depressurization system and a soil vapor barrier. Basically what that's doing is that is addressing considerations that were identified today and now, but across time. There may be other businesses, other activities in the area. Those particular engineering measures are going to basically serve as a prophylactic measure for the-for the students, staff and visitors to that building

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to prevent vapors from entering into this--entering and collecting in the building. So across time I think the way the building is going to be designed with those measures, with the measures that I spoke about earlier in terms of noise attenuation and of placement of the playground and public assembly spaces are considerations because, of course, we're building for the needs today. But across 50 to 70 years of this neighborhood's needs, and so we're going to do it in a way to be thoughtful about not just concerns today, but concerns that may emerge. You know, because this is notwithstanding--it's not quite clear from--from the photo, but with the site itself we actually are joined by a number of residences as well. So this is not in the sort of classically manufacturing, you know, block in Sunset Park where you may have, you know, warehouse after warehouse. It actually is a much more mixed-use kind of block.

COUNCIL MEMBER MENCHACA: And in speaking to design, is the School Construction Authority willing to work with local parents and community members from the Community Board, my staff in helping

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to kind of create a participatory model for the helping of design?

KENRICK OU: I--I think that we've absolutely had a record or working with communities, and meeting with them to listen to their design considerations. I do want to be very clear, though, that, you know, public schools have very specific code and zoning--not zoning but building code and other programmatic requirements that, you know, that are challenging to work with them absolutely. I mean we've--we've come before this committee I think recently on the site in Council Member Dromm's district where we have--where that was actually located not in but adjoining a historic district where there's a lot of, you know, community based concern about how the design might unfold. And I think that we've agreed to work with them, and work with, you know, with your leadership and your stakeholders in very much the same way.

COUNCIL MEMBER MENCHACA: Great. It's really great to hear that as well, and in other kind of previous processes with community engagement, how has your ability to bring in members of our immigrant community who are English Language Learners, and is

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2 that--is that part of your kind of outreach process

3 and do you--does the School Construction Authority

4 bring in resources to help us kind of bridge the

5 | language gap?

MENRICK OU: So I'm--I'm going to defer my colleague Fred Malley from External Affairs on--on that point, but I--I do believe and Fred can correct me if I'm wrong I--I don't think that the SCA necessarily has a, you know, a checklist or a template when it comes to community engagement. I think it is really being about responsive and respectful to the circumstances that attach to any given project or any given community, but Fred, do you want to speak to that?

Construction Authority, as Kenneth mentioned, has a-a very vibrant outreach to community members and
through your office. As far as mixed-use languages,
that's something that in the past we've spoken at say
school auditoriums, and the Department of Education
will provide or the school itself will provide
translators. In some cases, multiple for various
mixed-use language groups. It takes for a little
slower presentation, but the important thing is that

everybody understands what we're presenting, and we understand their questions, and there's a good back and forth give and take. So, this has happened in the past, and there's no reason it can't happen in

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the future.

COUNCIL MEMBER MENCHACA: Thank you for that, and we're going to be looking forward to--to really creating those rooms where everyone is going to be able to participate. And my final question is on the -- the timeline for this project. We're now almost a year in. So we began talking about this site and went to the community board in CC and then Environmental Review. Can you tell us a little bit about as soon as--as soon as the Council and the Mayor had given their approval, and it was back at the School Construction Authority, can you kind of talk to us a little about the two timelines that we've already discussed? One for sale of the property, and--and the other with an imminent domain possibility. The worst case scenario, but that is a tool that we can use.

KENRICK OU: So, in--in terms of the property acquisition timeline, I think that the critical path here really is obtaining the final

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approval for the site because that then places the SCA in a position of--of authority with--with respect to the ownership to try and move forward. And hopefully that will lead to a--a successful negotiation. If the negotiations can go quickly, our design process, as I think we mentioned in previous hearings is approximately one year, and construction

9 of a new building of this size would be estimated to 10 be around three years of--of time. Of course, we

11 | would look to try and shave time, and from those

12 processes, if--if it's possible to hit a given

13 September for a September school opening, but the--

14 | the--the--I think the critical path here runs through

15 determining whether we can negotiate successfully or

16 if, in fact, it has to go through the legal process,

17 | which can be several months.

COUNCIL MEMBER MENCHACA: Great. Thank you, and—and as far as report back that will happen directly with community members as far as when—when the paths have diverged and—and you'll be choosing either or have successfully acquired the piece of property?

KENRICK OU: Yes, we'll--we'll certainly circle back through to the stakeholders,

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but also through—through your offices since I know that this is— You know, there is a tremendous amount of participation or—or interest in this area, and I think it's important to keep it in management (sic) you know if we can figure out what makes the most sense to have a consistent way of communicating and communicating effectively. You know, because I think that there is—there is always room for improvement in how we engage and how we communicate and how identify people that—that are interested in the process. So I think we'll be of assistance to you and your staff. That—that will help us on that, facilitating the consistent communication.

want to thank you for the hard work this last year in really addressing this crisis that we are experiencing in CC20 and 15 in Sunset Park, but as the school continues through the process, let's continue to engage our community teaching them about the process because we've got more schools to build, and thank you so much for all your support, and for the support of this committee.

CHAIRPERSON KOO: Thank you, Council Member Menchaca. We are joined by Council Member

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2 Kallos and Council Member Greenfield. Council Member 3 Kallos, you had some questions, right?

COUNCIL MEMBER KALLOS: Sure. Thank you for building more schools. We need more schools and as soon as we're done with this, let's build more especially in underserved areas. My one concern so right at 59th Street you have the Belt Parkway, which splits there to several other parkways including the Short Parkway. Will the children's play area be built closer to the water so that the building is a buffer between the school and the highway?

KENRICK OU: The thinking is very much inline with what you've mentioned. We have not designed—there is no final design for the project, but I think in answering a previous question, we absolutely will be looking to place the playground away from the avenue side. So more along the—the street side both for the concerns about air quality and—and traffic safety, and—and other considerations. Absolutely.

COUNCIL MEMBER KALLOS: And this school would be next to PS 506--sorry PS 59, PS 503, which is just one block away. So what's your current capacity there, and what's capacity would this add to

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the area or is it that all three schools would then start feeding the intermediate school?

I don't have the specific numbers on PS 503, but that building right on the opposite side of Third Avenue is occupied by two primary schools, PS 503 and PS 506. That overall building I believe is consistent pretty much with other—Community School District No. 20 schools, which is extremely overcrowded. I don't know, Fred, if you have this.

FRED MALLEY: We need 7,000 additional seats in District 20. It's the second most overcrowded school district in the city, and to give credit where it's due to Kenrick Ou and his staff, this September somehow he miraculously opened up 53 new school sites across the city, 35 UPK sites 18 additions and new schools. It's a record setting achievement. I--I take my hat off and my hair off to him, but I don't know how he does it, and as you said very pointedly, we need to do more. It's not serving the need, but just as a matter of reference, District 20 needs 7,000 seats, and that's seven new schools. So as Councilman Menchaca said, between Sunset Park, District 15 and District 20, we--we have a need for

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11,000 seats, 13 new schools. So we hope to be back here very often and asking your permission. And you approve this school today, I could say you could go home and say, What did I do today? I--I provided a new school where it's definitely needed. So I thank you all in advance.

area available on that block between Second and Third Avenues on 59th? Is it possible to go even further down the block to build an additional location or expand the size and scope of this one?

KENRICK OU: I never want to say never,
but I think that when we get down to Second Avenue
because that additional property fronts onto Second
Avenue, there are very—and I think the Council
Member alluded to this. There's a real challenge in—
in Sunset Park because there is a core of—of active
manufacturing and commercial businesses that use
First and Second and Third Avenues as—as principal
points for—for truck routes—truck routing,
deliveries and staging. I would not want to say
never, but we did not look to expand all the way down
to Second in part because the site that this
particular assemblage was large enough for the 676

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block.

seats, and also I think out of concerns that we would be moving into, and potentially in a--in a more commercial context than we currently are. Because again, the section of the site that we're looking--we're taking up the block where this site is located where it joins the back yards of homes. So it is a residential, you know, core on that half of the

on the street between Third Avenue and Fourth. Is it possible to, as you're building this, to make sure that you get the approvals with DOT to get speed bumps between Second and Third in order to discourage as well as get restrictions in turning that into a non-truck route for 59th Street between Fourth and Second Avenues?

KENRICK OU: I--I--I think there is a lot of stuff that's on the table in terms of conversations with the Department of Transportation and the--I do not want to speak for--for DOT, but I think there are criteria that they have for installation of--of different traffic harmony measures and how that--how they evaluate whether those are appropriate given the--the mix of--of users

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in addition to the school. Because as I--as I understand it long-term, the area west of Third Avenue is still envisioned largely to support industrial and commercial businesses.

COUNCIL MEMBER KALLOS: And how do you antic--will the blockades at 59th Street come down so that the kids can cross or so that traffic can cross there or will they remain?

KENRICK OU: My understanding is that those have been installed in conjunction with the State project to rehabilitate the Gowanus, and at some point will be removed. But until that construction phasing and activity is—is done, those are in place.

COUNCIL MEMBER KALLOS: And will there be sufficient crossing guards in order to protect the kids? And that's my final question.

KENRICK OU: I think that there a currently stationed already a crossing guard because of the existence of PS 503 and 506, but certainly the population and needs will be re-evaluated once the-once the confirmation that this idea is moving forward, and we have a few years before it can

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2 actually be occupied to work with the--the School 3 Safety Division at DOE as well as NYPD.

CHAIRPERSON KOO: Thank you, Council

Member. Mr. Ou, I have a couple more questions.

What is the approximate or your estimate of the—the construction and the acquirement of that piece of land? The cost of the land and the cost of construction, what's the approximate?

We're not really getting into the--the--I mean we don't negotiate publicly in terms of the acquisition costs, I would say that we anticipate it to be in the millions to acquire. And certainly to construct a facility of this size. Our sort of working number is about \$100,000 per seat So if you apply that to let's call it 676--call it 700 seats, we're--we're looking in the neighborhood of \$70 million estimated to construct.

CHAIRPERSON KOO: [off mic] \$100,000 per seat?

KENRICK OU: Yeah, that—that—that is the high—level sort of working number for school facilities, and that may be adjusted based on site—specific conditions. If there's some unusual soil

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condition or some--some indicator. In this

particular case, it may cost more to implement the-
the most attenuating measures, but--but that--but

that is the heart of working number.

6 CHAIRPERSON KOO: And do you pay for it.
7 Do you just sell some bonds?

KENRICK OU: The--the funding for this project will be coming from the Department of Education' Capital Plan, which is funded jointly by the City and the State. So I think that the City's funding largely comes from bond sales. The SCA does not--we do not issue bonds because we have no money, no income to pay them back. So it is a function of the City and the State Funding.

CHAIRPERSON KOO: Thank you. Any questions from the members? Are there any more members of the public who want to testify? Seeing none, I will now close the public hearing on this item.

COUNCIL MEMBER MENCHACA: I'm sorry,
Chairman, Koo, I believe that there was a statement
that Community Education Council 20 had.

FRED MALLEY: Yeah, well the Superintendent of School District 20 issued a--

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 28
2	submitted a statement for the committee. She was not
3	able to attend to testify today, but there is ait
4	was submitted to the Sergeant-at-Arms.
5	CHAIRPERSON KOO: The Sergeant-at-Arms
6	then, right.
7	LEGAL COUNSEL: Put it on the record.
8	CHAIRPERSON KOO: Oh, so we will put it
9	on the record. Yeah. So now, I will close thethe
10	public hearing on this item. Thank you.
11	KENRICK OU: Thank you all and happy
12	holidays.
13	CHAIRPERSON KOO: We will now move onto a
14	vote on this particular item. Item No. 20155378 SCK.
15	[background comments] Yes, we have a move to vote to
16	approve this item 20155373 SCK. Counsel, would you
17	please call the vote?
18	LEGAL COUNSEL: Chair Koo.
19	CHAIRPERSON KOO: I vote aye.
20	LEGAL COUNSEL: Council Member Palma.
21	COUNCIL MEMBER PALMA: I vote aye.
22	LEGAL COUNSEL: Council Member Mendez.
23	COUNCIL MEMBER MENDEZ: I vote aye.
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25 COUNCIL MEMBER LEVIN: Aye.

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LEGAL COUNSEL: Council Member Levin.

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2	LEGAL COUNSEL: Council Member Kallos.
3	COUNCIL MEMBER KALLOS: Aye.
4	LEGAL COUNSEL: By a vote of 5 votes in
5	the affirmative, 0 in the negative and 0 abstentions,
6	Preconsidered Land Use Item 20155378 SCK is approved
7	and referred to the full Land Use Committee.
8	CHAIRPERSON KOO: Thank you. Meeting
9	adjourned. [gavel]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 19, 2015