CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION

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October 13, 2015 Start: 1:13 p.m. Recess: 3:05 p.m.

HELD AT: Committee Room - City Hall

B E F O R E:

COREY D. JOHNSON

Chairperson MARK LEVINE Co-Chairperson

COUNCIL MEMBERS:

Maria Del Carmen Arroyo

Rosie Mendez Mathieu Eugene Peter A. Koo

James G. Van Bramer

Inez D. Barron

Robert E. Cornegy, Jr. Rafael L. Espinal, Jr.

Darlene Mealy Fernando Cabrera

Andrew Cohen
Alan N. Maisel
Mark Treyger

COUNCIL MEMBERS:

Steven Matteo

## A P P E A R A N C E S (CONTINUED)

John Luisi
Assistant Commissioner
Compliance
NYC Parks and Recreation Department

Matt Drury
Director
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NYC Parks and Recreation Department

Dr. Glenn Asaeda Chief Medical Director FDNY

Tina Charles
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Mark Mazzone
Assistant Principal & Softball Coach
Institute for Collaborative Education

Christopher McCloud

Math Teacher & Softball Coach
School of the Future

Elijah Newman Student & Softball Player Institute for Collaborative Education

Slava Dudin Parent

## A P P E A R A N C E S (CONTINUED)

Robin Vitale
American Heart Association

[gavel]

CHAIRPERSON JOHNSON: Sergeant, are we ready?

[background comment] [gavel]

CHAIRPERSON JOHNSON: Good afternoon
everyone. I am Council Member Corey Johnson, Chair
of the Council's Committee on Health. I wanna thank
Council Member Levine, Chair of the Committee on
Parks and Recreation, for joining us today as we hear
Int. 902, a bill that would require the presence of
defibrillators at certain baseball fields where youth
play in New York City. I also wanna thank Council
Member and Minority Leader Matteo for being a real
leader in addressing this important issue and
sponsoring this legislation and I'm happy to join him
in co-sponsoring this bill.

The leading cause of death in young athletes is a genetic condition called hypertrophic cardiomyopathy, commonly known as an enlarged heart, which can lead to cardiac arrest. Commotio cordis is the second highest cause of death in young athletes and typically involves young, predominantly male athletes who experience a sudden blunt trauma to the anterior chest, resulting in cardiac arrest and

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION Baseball is the most common sport in sudden death. which this condition occurs. An AED, or an automated external defibrillator, is the only effective treatment for restoring irregular heart rhythm during sudden cardiac arrest and is an easy to operate tool for someone with no medical background. More than 95% of patients who receive defibrillation shock in the first minute of cardiac arrest survive. AEDs are simple, easy to use and simply save lives. benefit of having these lifesaving devices widely accessible is indisputable and Int. 902 is a significant first step in ensuring they are readily available when a disaster strikes.

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The Committee on Health with also be voting today on proposed Int. No. 712-A. This bill, which I sponsored, will codify community air quality survey performed by the Department of Health and Mental Hygiene. Studies suggest that poor air quality in New York City contributes to 6% of all deaths here. Short of death, poor air quality has been linked to reduced birth weight and of course asthma. The city's air has been improving in recent years, but we must do more and mandating this air quality measuring program will ensure that it

1	COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 7
2	continues to be a data source for public health
3	officials, advocates and others to identify and
4	address major concerns of pollution. So before I
5	turn it over to Chair Levine for an opening
6	statement, I wanna ask the committee clerk to call
7	the roll in voting on proposed Int. 712-A, which is
8	the Community Air Quality Survey bill which I co-
9	sponsored.
10	COMMITTEE CLERK: Committee Clerk Matthew
11	Distefano, Committee on Health, roll call on
12	Int. 712-A. Council Member Johnson.
13	CHAIRPERSON JOHNSON: Aye.
14	COMMITTEE CLERK: Council Member Arroyo.
15	COUNCIL MEMBER ARROYO: Aye.
16	COMMITTEE CLERK: Council Member Mendez.
17	COUNCIL MEMBER MENDEZ: Aye.
18	COMMITTEE CLERK: Council Member Koo.
19	COUNCIL MEMBER KOO: Aye.
20	COMMITTEE CLERK: Council Member Espinal.
21	COUNCIL MEMBER ESPINAL: Aye.
22	COMMITTEE CLERK: By a vote of 5 in the
23	affirmative, 0 in the negative and no abstentions,
24	Int. No. 712-A has passed.

CHAIRPERSON JOHNSON: Oh and Council Member Eugene is here as well.

COMMITTEE CLERK: Council Member Eugene.

COUNCIL MEMBER EUGENE: I vote aye and I

want to commend... [crosstalk]

COMMITTEE CLERK: The vote now... The vote now stands at 6... [interpose]

COUNCIL MEMBER EUGENE: uh and I just want to commend my colleagues also, because those are two very important legislation that will make a difference, because that will save life, especially in the air quality we know that asthma is a very, very dangerous disease because you know, oxygen is life; if we can improve the quality of the air we will save many lives and also the defibrillators, you know they are very important at the same time of [sic] sport; sports, you know are very valued [sic) activities; I think this is a good step in trying to save the lives of our young men and women who are practicing sports and I commend you all on that and Mr. Chair, thank you for your leadership on those very important issues and I vote aye.

CHAIRPERSON JOHNSON: Thank you.

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COMMITTEE CLERK: The vote now stands 6 in the affirmative, 0 in the negative; no abstentions.

CHAIRPERSON JOHNSON: And when more members arrive who are on the Health Committee, there are an additional three members; we are going to allow them to vote as well. With that I wanna turn it over to Chair Levine.

CO-CHAIRPERSON LEVINE: 'Kay. Thank vou Chair Johnson; it's great to be partnered up with you in this hearing today; great that our committees have come together. Thank you so much, Minority Leader Matteo for your leadership in bringing this issue to the fore on this legislation to our committees. indeed the Chair of the Parks and Recreation Committee and as the chairman mentioned, today we're gonna be hearing Int. 902, sponsored by Minority Leader Matteo and Council Member Johnson, a bill that would require automatic external defibrillators, a.k.a. AEDs, to be present at baseball fields that are used at least 30 days per year by non-public school sponsored youth baseball leagues.

The Council has taken a longstanding view that AEDs play a crucial role in saving lives and

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 10 that we as a city must ensure they are readily available at public places where it's reasonable to do so, and the legislation we're introducing today is hardly a radical move; it really represents an extension of a sensible policy which has been in place for a decade; in fact, in 2005 the Council passed Local Law 20, which was the city's first comprehensive law on mandating the availability of The law required that AEDs be located in public buildings maintained by the city and at least six parks in each borough under the Parks Department's jurisdiction, in ferry terminals that had a passenger capacity of 1,000 or more persons, nursing homes, senior centers, golf courses, sports arenas and health clubs with memberships of at least 250 people. Int. 902 would expand the places covered under Local Law 20 to include baseball fields within New York City. The vast majority of these fields are under the jurisdiction of the Parks Department, which operates over 800 athletic fields for both permitted and non-permitted uses. At these important places where intense physical activity can occur, the city must ensure that lifesaving equipment is readily available when someone overexerts themselves.

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In our discussion with the Parks

Department I look forward to exploring a number of key questions about the implementation of Local Law 20, including which Parks properties currently have AEDs and how many instances these devices have been used, what's been the success rate in saving lives and how the Parks Department has made efforts to expand AED use to other properties under its jurisdiction, such as beaches, pools and special event venues.

I'm proud to be a co-sponsor of Int. 902 and look forward to working with Minority Leader Matteo, Chair Johnson and the administration to broadening the availability of AEDs across the city.

I'd like to welcome the administration and all the advocates who have come here today to testify and I'm gonna turn it back to you, Chairman Johnson.

CHAIRPERSON JOHNSON: Thank you. Thank you Chair Levine; I wanna turn it over to Minority Leader Matteo, who is the prime sponsor of this bill.

COUNCIL MEMBER MATTEO: Thank you Chair Johnson. I wanna thank Parks Chair Mark Levine and Chair of the Health Committee, my good friend Corey

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Johnson for not only having the hearing on such an important issue, but for your leadership and I'm grateful to have your support, as well as Chair Levine.

On April 18th of this year, during the opening day ceremonies of the South Shore Little League on Staten Island, Claudio Buono, a longtime little league official, collapsed in the dugout; Paul Barbara, an emergency physician from Staten Island University Hospital, who's also a T-ball coach, was standing behind second base at the time and rushed to Buono to perform CPR. When he realized Buono was in cardiac arrest, he looked for and AED; there was none to be found. Luckily Steven Moskovic, an alert police officer from the 123rd Precinct responded to the 911 call and brought a defibrillator with him. Though Buono died more than a month later of complications, the AED saved his life and gave his family a precious few weeks more with him.

There are many more stories like this in New York City, close calls or needless tragedies that could've been avoided. You will hear a few of those stories today at this hearing and the lesson I hope they will drive home is this; the availability of an

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION AED can mean the difference life and death. It was because of Buono and other incidents like that that my predecessor, former Minority Leader Ignizio and I pursued this legislation to fill in the gap in our current law requiring AEDs in most public places. As everyone may know, my colleagues and I included the new Beating Hearts Initiative in the FY2016 budget, which provides \$350,000 to purchase four AEDs for sites in each council district, sites like the little league baseball field where Buono suffered a heart attack and senior centers, many of which are not covered by existing law. Currently there are AEDs available in places such as schools, municipal buildings, transportation hubs, airports, shopping malls and museums in large part because another person who once held this office, Staten Island Borough President James Otto, doggedly pursued legislation 10 years ago to require them in many public spaces in the five boroughs. That was no small feat; that legislation, Local Law 20 of 2005, has made hundreds of AEDs available, however, as part of a compromise with the previous administration, the New York City Department of Parks was required to choose six parks in each borough to place AEDs.

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Needless to say, many ball fields were left outside that mandate, including those owned by Parks and the New York City Department of Citywide Administrative Services and other not-for-profits.

AEDs are portable devices that help reestablish normal hearth contractions after a cardiac arrest or dangerous cardiac arrhythmia by sending an electric shock through the chest to the heart; they are relatively inexpensive and easy to use. But treatment with an AED must be immediate for a heart attack victim to survive. Several studies notably by the Mayo Clinic and the American Heart Association have determined that a person's best chance of surviving cardiac arrest is to be defibrillated within six minutes; each minute a normal heartbeat is not restored a person's chances of surviving drops up to 10%. To add some perspective, the average response time in New York City to a medical emergency via the 911 system is more than 12 minutes. While seniors are most vulnerable to cardiac arrest or cardiac arrhythmia, data shows that 1 in every 200,000 high school students will go into sudden cardiac arrest each year; in fact, the second cause of deaths among

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 15 athletes under 14 is commotio cordis, which is a sudden blunt trauma to the interior chest resulting in cardiac arrest. Data shows that 26% of those who experience commotio cordis are younger than 10 years and 75% are younger than 18 years. Baseball is the most common sport in which this condition occurs and nearly all commotio events are caused by direct baseball strikes to the left chest wall.

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This legislation would expand the mandate for AED placement to any baseball field used by non-public school whose participants are under the age of 18; fields that are no more than 50 feet apart could be covered by a single device.

I look forward to hearing testimony on this legislation, which I am sure will include more ways we should expand and improve access to AEDs in the city, along with statistics to support it. But we must remember the real people behind those statistics, people whose lives were cut way too short; the grieving families they left behind, in so many of these cases they could've been saved by a device that costs about as much as dispatching the ambulance that my not have made it in time. There is no reason we can't do better; it is my hope that we

2 | expand on current law that AEDs will eventually

3 become as ubiquitous as fire extinguishers in New

4 York City, easily assessable everywhere people

5 congregate. I look forward to testimony today and I

6 send it back to Chair Johnson.

CHAIRPERSON JOHNSON: Thank you Minority

Leader Matteo. Before we turn it over to the Parks

Department for testimony, Majority Leader Van Bramer
is here and I want to allow him to vote on Int. 712-A

from the clerk.

COMMITTEE CLERK: Continuation of the roll call on 712-A, Council Member Van Bramer.

CHAIRPERSON JOHNSON: Thank you. I wanna turn it over to the Parks Department to provide testimony here today. If you wanna introduce yourself and start your testimony; just make sure your mic is on. Oh I have to swear you in. So if you could please raise your right hand, whoever's testifying or potentially answering questions. Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION committee and to respond honestly to council member 2 3 questions? 4 JOHN LUISI: I do. 5 MATT DRURY: I do. 6 CHAIRPERSON JOHNSON: Thank you very 7 much; you may testify. Thank you. Good afternoon 8 JOHN LUISI: 9 Chair Levine, Chair Johnson, Minority Leader Matteo and Majority Leader Van Bramer and the other members 10 of the Parks and Recreation Committee and the Health 11 12 Committee. I'm John Luisi, Assistant Commissioner 13 for Compliance at the New York City Department of 14 15 Parks and Recreation. Joining me on this panel is 16 Matt Drury, Director of Government Relations for 17 Parks and Dr. Glenn Asaeda from the New York City 18 Fire Department. 19 Thank you for inviting me to testify 20 today regarding Int. 902, which would require 21 defibrillators at baseball fields where youth leagues 2.2 play. 2.3 At New York City Parks, the safety of our park patrons is always first and foremost on our 24

minds and we agree with the Council that ensuring

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION that trained individuals have the necessary equipment to intervene in emergency situations can help save lives. In accordance with New York City Local Law 20, New York City Parks currently has a total of 82 AEDs, automatic external defibrillators, located in 69 facilities across our Parks system, as well as an additional 25 seasonal AEDs at lifequard stations during the beach season. Thirty-six of our golf course and athletic facility concessions keep AEDs on-site as well. Generally speaking, the units are stored in mounted cabinets located in buildings that are supervised by staff. We have at least one staff person trained in the use of AEDs present at each of these facilities at all times during operating hours. Parks has over 850 employees that are currently trained as AED responders, including members of our Parks Enforcement Patrol Officer Corps, recreation center staff and administrative staff.

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To maintain their training credentials they are required to attend training every two years at the Parks Academy, the training arm of our Budget and Human Resources Division. The training curriculum consists of American Red Cross adult and pediatric first aid, CPR and AED classes. We also

2 accept proof of Red Cross or American Heart

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Association training for an employee who has received recent training outside the agency as equivalent

5 programs which meet state and local requirements.

A defibrillator can only save lives if it's accessible and ready to be used and Parks takes this responsibility very seriously. To ensure that the AED units at Parks managed facilities are in good working order, trained staff performs daily and monthly inspections of each unit and our staff conducts additional unannounced inspections of AEDs at our recreation centers and administrative buildings. Twice a year New York City Parks also conducts an agency-wide internal assessment of all AEDs at Parks managed facilities to ensure that we adhere to state and local law, the manufacturer's recommended guidelines and other standard operating procedures.

AED placement and conditions are also part of the criteria for our Recreation Evaluation and Center Assessment Program (RECAP), conducted by our Operations and Management Planning Division, which inspects each recreation center on an unannounced basis at least twice a year. In

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 20 conducting the inspections the units are confirmed to be in working order, accompanied by a list of the AED qualified personnel at that site and properly stocked with appropriate accessories -- pads, charged spare battery, gloves, razor, white cloth, pocket mask, scissors, and a three-step instruction card.

Expiration dates for the equipment are also checked and recorded. Lastly, our Revenue Division conducts on-site inspections of our golf course and athletic facility concessions twice a year, which includes an inspection of the AED and required supporting accessories.

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As currently drafted, Int. 902 would compel that an AED is present at any individual baseball field or cluster of fields that are utilized by a non-public school sponsored youth baseball league, presumably including both public and privately owned ball fields. To provide some context about sporting activities at fields under Parks' jurisdiction, we oversee more than 1,000 athletic fields and over 4,000 courts; we issue thousands of sports permits every year to leagues and individuals, representing over 700,000 hours of playing time over a given year. As we all know, baseball is a very

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popular sport in New York City -- you gotta love that

Mets win last night -- and uh... [crosstalk]

 $\label{eq:CHAIRPERSON JOHNSON: And not Chase} % \begin{center} \$ 

JOHN LUISI: and uh the sports played at fields throughout New York City Parks system under the parameters of the current legislation, 458 dedicated fields or cluster of fields under Parks jurisdiction are home to nearly 200 youth baseball leagues. The fields are located throughout the five boroughs and currently serve youth baseball leagues that receive permits for our fields. In 2014, 727 youth baseball permits were issued, which represented over 220,000 hours of playing time.

New York City Parks commends the Council for its focus on ensuring the health and safety of city youth involved in all sports including baseball. Promoting a safe, active and healthy lifestyle for children is a primary goal or our agency, addressing the serious concern of potential youth injuries in baseball is vitally important and we believe public conversation about this topic and more awareness of the benefits of AEDs can help secure the safety or New York City's children. However, New York City

Parks must express some concern regarding portions of the legislation as it's currently drafted.

We do not believe that installing AEDs in outdoor cabinets at over 450 Parks ball fields would be the most effective way of accomplishing our shared goal of ensuring that such devices are easily accessible and in the hands of trained individuals at the time of an emergency. Fixed post staff is not necessarily present at a New York City Parks ball field during instances of league play, so we wouldn't be able to guarantee the presence of AED-certified Parks personnel during games.

Since the devices need to be readily available in an unlocked case, securing the devices would also be a significant concern and they would be exposed to potential theft or misuse. Further, providing daily inspections as mandated by State Law for an additional 450 AEDs dispersed throughout the city, would be a tremendously difficult burden.

Lastly, AED manufacturers recommend that the device be store between  $32^{\circ}$  and  $110^{\circ}F$ , so we would be concerned about exposure to extreme heat or cold in an outdoor cabinet.

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Despite these operational concerns, New York City Parks appreciates and fully supports the objective behind this legislation and we welcome the opportunity to explore alternative options to make sure that youth league sport participants have access to lifesaving training and equipment in case of an emergency.

One option may be the approach taken by
the New York City Public School Athletic League,
which mandates first aid, CPR and AED training for
all league coaches and per State Law, ensures that an
AED device is present at all games and practices.

Such a requirement could potentially be made part of the permitting process for youth leagues utilizing New York City Parks ball fields. In an emergency situation where every second counts, this approach could serve as the best way to guarantee that a child undergoing a cardiac arrest can get help as quickly as possible from a trained responder who is present at every league event.

We thank you for your leadership on this issue and look forward to working with you all as we help to build a healthier and safer future of New York City's youth. Thank you for allowing me to

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testify before you today and I'll be happy to answer any questions that you may have.

CHAIRPERSON JOHNSON: Thank you

Commissioner; I wanna turn it over to Minority Leader

Matteo, the prime sponsor of this bill for some

questions.

COUNCIL MEMBER MATTEO: Thank you Chair Johnson.

Thank you, Commissioner Luisi, it's good to see you, as always. I just wanna start off to the point where, in my opinion, you know I understand operational concerns, but for me, any type of operational concerns cannot outweigh a potentially lifesaving piece of legislation that this is and what we should be doing as a council in making sure that this legislation passes. You know, we discuss a lot of operational issues and cost issues and a lot of pieces of legislation; I'm not so sure that any could be as important as saving one's life as it is here. But with that I'm just gonna go over some of the things that you mentioned in your testimony and go over some questions.

You know, in your testimony you mentioned 458 dedicated fields; is that what you believe that

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS
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    this legislation will cover and the 200 baseball
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     fields?
                JOHN LUISI: It's... 458 is either
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     individual isolated fields or clusters of fields...
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     [crosstalk]
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                COUNCIL MEMBER MATTEO: But that's what
    you think this bill covers...? (CROSS-TALK)
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                JOHN LUISI: Correct.
                COUNCIL MEMBER MATTEO: The max would be
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    max 458 and the minimum... [crosstalk]
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                JOHN LUISI: That's... That's our
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    understanding, yes. [sic]
                COUNCIL MEMBER MATTEO: and the minimum
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     200?
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                JOHN LUISI: Yes. Yeah.
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                COUNCIL MEMBER MATTEO: And those are all
     fields that are within 50 feet of each other too or
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     does that take into consideration... [crosstalk]
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                JOHN LUISI: No, an...
                COUNCIL MEMBER MATTEO: we cut that in-
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    half or not?
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                JOHN LUISI: Any group that might be
    within 50 feet of each other is included as a single...
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     [crosstalk]
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2 COUNCIL MEMBER MATTEO: Right, but I'm 3 saying; is that included in this number?

JOHN LUISI: Yes.

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COUNCIL MEMBER MATTEO: Okay.

JOHN LUISI: Yes, sir.

COUNCIL MEMBER MATTEO: So I believe, and I think Chair Johnson agrees with me, in that the best way we can help someone who is undergoing cardiac arrest is to have the AEDs on-site; to me there's no question, and you know through our research and you talk about that you don't believe or the Parks Department I should say doesn't believe about the cases. I tend to disagree and I think there are ways of going about providing these type of cases or boxes or whatever you might wanna call them, to protect the AEDs. I mean there are outdoor cases; there are those with sirens, alarms that could be operational during Parks hours and then we could look to lock them at night and there are Parks personnel we think could be able to do that. You know they are temperature controlled and I understand Parks' point, but I just... you know, I think it's very important to understand that I think that we are in disagreement that we don't think that these boxes can't be placed

or that they can be placed in a backstop, a fence, somewhere where they're playing. Not only are we protecting the leagues, but we're protecting those who've just come to play a pickup game; they have to be protected as well and you know, we quite frankly think this bill doesn't go far enough and we wanna pursue other fields and other parks and football and soccer and basketball courts, so we don't even think this bill goes far enough; we are looking at this point in a phased-in approach and understanding the operational concerns, you know, we just have a difference of opinion and if you could just explain to me why you don't ... what you ... your testimony here is saying you don't think that Parks can handle having them on-site or what are your specific concerns, and I know you talked about it a little bit, but I'd like to have a discussion on that.

JOHN LUISI: Thank you. The primary concern really is about the staff, although there are certainly equipment issues, you know as I delineated in the testimony; a large part of the concern is having staff that's trained be able to utilize this, as well as making sure that... again, that the

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equipment is there, that it's current and it's been inspected and all the pieces are present.

COUNCIL MEMBER MATTEO: I appreciate that; I think... you know, I think you're underselling staff, that they can't handle it; I think they could handle it; in the parks in my district, Park staff is there daily maintaining, cleaning; we should have someone who's trained and be able to check on the boxes and in my opinion, my opinion only, I don't know how the rest feel, but I'd rather have an AED on-site even if there isn't someone trained; they're much easier to use nowadays; I'd be a lot more comfortable with having the AED there than operational concerns prohibiting them from being there. I think that these are concerns that we can easily work out together with the Parks Department and I'm sure that the Chair and this committee and the rest of the Council will work with you on that, but to me, these are concerns that we could easily, easily overcome.

I want to talk quickly about the current legislation. In your testimony you mention 69 facilities, 36 golf courses and that's great and you know that's much appreciated, but the 2005 bill says

1	COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 29
2	that you had to have six in each borough; right, so
3	my question is; is this an expansion of that; did
4	Parks just do this on their own, because I believe
5	the language of that bill said six parks, but here
6	you're talking about 69 facilities as well as golf
7	courses and others?
8	MATT DRURY: The bill also includes
9	health clubs
10	COUNCIL MEMBER MATTEO: Yeah.
11	MATT DRURY: so many of our recreation
12	[interpose]
13	COUNCIL MEMBER MATTEO: So
14	MATT DRURY: COUNCIL MEMBER MATTEO:
15	that's what you're including, but the six with the
16	parks, is it just six in each borough that you have?
17	MATT DRURY: Hold on one second.
18	COUNCIL MEMBER MATTEO: 'Cause I have on
19	the website it shows six in the Bronx, six in Queens,
20	six in Staten Island, seven in Brooklyn and six in
21	Manhattan; are they… [crosstalk]
22	MATT DRURY: That's correct, but many of
23	our
24	COUNCIL MEMBER MATTEO: the only ones?

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS
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    AND RECREATION
                MATT DRURY: many of the other locations
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     are either in or adjoining a park as well, so...
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     [interpose]
                                         'Kay.
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                COUNCIL MEMBER MATTEO:
                MATT DRURY: for example, St. Mary's
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     Recreation Center in the Bronx is directly adjacent
     to St. Mary's Park as well, so that's, you know...
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                COUNCIL MEMBER MATTEO: So what was the
     criteria used in picking these specific parks?
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                MATT DRURY: In terms of the six...
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                COUNCIL MEMBER MATTEO:
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                MATT DRURY: actually, I can't speak to
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     that; I can get you some of the background in terms
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     of how the six... you know... [crosstalk]
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                COUNCIL MEMBER MATTEO: Okay.
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                MATT DRURY: in the immediate follow-up
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     to the 2005 law, how those six were determined and...
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     [interpose]
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                COUNCIL MEMBER MATTEO: So I'm just gonna
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     concentrate on two Staten Island sites and quite
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     frankly, ask about the six there. Let's talk about
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     Clove Lakes; it's in Stonehenge; where is it; is it
     in the building? Now are there signs that point and...
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[interpose]

1	COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 31
2	MATT DRURY: That's correct, there's
3	signage; it's in the… [interpose]
4	COUNCIL MEMBER MATTEO: Where are the
5	signs; are they
6	MATT DRURY: It's in the administrative
7	office and it's in [crosstalk]
8	COUNCIL MEMBER MATTEO: But uh
9	MATT DRURY: on the entrance and on I
10	believe each floor of the administrative office.
11	COUNCIL MEMBER MATTEO: Now the
12	administration office I would assume is locked during
13	off hours or?
14	MATT DRURY: During outside of operating
15	hours?
16	COUNCIL MEMBER MATTEO: Yeah.
17	MATT DRURY: That's correct.
18	COUNCIL MEMBER MATTEO: Is it always open
19	when there's a game?
20	MATT DRURY: When there's a game at the
21	ball fields?
22	COUNCIL MEMBER MATTEO: Yeah.
23	MATT DRURY: Not necessarily; I suppose
24	it would depend on… [crosstalk]

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION 2 COUNCIL MEMBER MATTEO: Well that ... obviously that to me is a huge problem; we have an 3 4 AED there that's not always accessible. You know 5 that's just unacceptable; we can't have that; that's the point of having the AEDs at the fields, at the 6 7 backstops, a standalone stand, you know we... I appreciate that it's there, but in this issue we 8 can't take a chance; can't be locked. I'm in Clove Lakes all the time; I don't see AED signs pointing to 10 11 where it is, quite frankly; if you're on the baseball 12 field and you're lookin' for the AED, I don't know 13 many Staten Islanders who are gonna know to go to the 14 Stonehenge, quite frankly. One is Cromwell Center; 15 obviously Cromwell Center's not there anymore; has 16 the AED been replaced to another park? 17 [pause] 18 COUNCIL MEMBER MATTEO: Has the Cromwell 19 Center one been switched to another location; 20 Cromwell Center's not there anymore? 21 MATT DRURY: Yes, I believe the other ... now I believe the Conference House location has... 2.2 2.3 [interpose] COUNCIL MEMBER MATTEO: So they have two 24

of 'em?

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS
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    AND RECREATION
                [background comments]
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                MATT DRURY: Oh and I'm sorry, Lyons Pool
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     Rec Center. Immediately adjacent?
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                JOHN LUISI: Yeah, that's where...
                COUNCIL MEMBER MATTEO: Do you know... I'm
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 7
     sorry; I didn't...
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                MATT DRURY: There's actually two at
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    Lyons.
                JOHN LUISI: Right, there are two at
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    Lyons because a lot of the, to the extent possible,
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     the activities from Cromwell have been relocated to
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     Lyons, so Lyons has the pool and the slightly
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     extended rec center (sic)... [crosstalk]
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                COUNCIL MEMBER MATTEO: That's fine; I
     just wanted to know where it was. So it's at Lyons
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     Pool?
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                JOHN LUISI: Yes.
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                COUNCIL MEMBER MATTEO:
                                         Okay.
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     listen, we want all these locations to have AEDs and
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     no question, but you know, that's why we're putting
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     this bill... you know, looking for parks and other
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     locations where our kids are playing and we just
     can't take a chance of not having them or having them
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locked and that was my point before where, you know

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if we have Parks staff in all these parks we should put up an alarm box that could be connected to the local precinct and the FDNY and EMS and if someone opens it alarm is blaring and our parks are crowded people would be there. When the park closes at dusk we could lock it and so you know we have to do our part; they're certainly gonna add to Parks maintenance, but to me it's certainly well worth it.

Can you just go over the regimen for the maintenance of the defibrillators again, I think you mentioned it, but if you could just... you said it's daily and...

## [background comment]

JOHN LUISI: Yeah, there's a checklist that has a number of compliance factors; I can go through them; there are 15... [background comments] the first daily step one; go to the AED, open the cabinet, remove the unit from the storage cabinet, open the zippered AED case and check to see if the indicator is... that the light is on to indicate that it's in working order. The indicator light is displayed on the front of the machine and depending on the model, it will either be a green light or a black hourglass. The next step is to ensure that the

spare battery and two sets of adult pads and child pads are present. Some models use a child cater reduced voltage instead of a separate pad. If the pads are being held within a pouch you have to make sure that the pouch is sealed. Third step is to return the AED to the cabinet, close the door and if necessary, turn the alarm back on. [background comments] Right, and then the final step is that we have an entry in that reporting system where every single AED is accounted for on a daily basis, where the person affirms that they have indeed performed all of these required steps and that can be viewed, you know on our internet so we know who is and who is not doing that... [crosstalk]

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

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COUNCIL MEMBER MATTEO: So... and that's great and if we're doing this on a daily basis, what would be the issue of having it attached to a backstop, a fence and having them lock and check it every night when Parks closes at dusk and then having it accessible during the day? You're doing all this already; all we're saying is to put the AED outside at the field, you know you could attach it, like I said, to the backstop, to a fence; we can get the standalones... I mean I have a whole list of available

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION cases with the alarms and... you know, we don't want it locked during the day, of course not, 'cause we can't provide the key to everybody, but we can lock it at night because there aren't supposed to be pickup games at night when it's closed; if the park is "closed for the night," you could lock the case and once it reopens Parks and just as, you know on their daily routine, just come up and unlock it and then it'll be in use and our fields will be covered. me it's an easy fix and... yeah, it's an easy fix and like I said, you're doing it already, so we appreciate that you're doing it already and to me, just adding them, an attachment to the fence... and listen, you're gonna have many people out there, families, who don't think we're going far enough; I don't either; the Chair of the Health Committee doesn't believe so either and we intend to provide AED access in other parks, facilities and football fields and soccer fields, but what this bill does do in terms of expansion, especially in my district, there are plenty of baseball fields that are right next to the football fields, that are right next to the soccer fields, so you're getting an AED access not just for the baseball field, but you're getting

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION it for those who are playing football, lacrosse, 2 3 soccer and we're protecting our kids, and don't 4 forget, we have to protect the pickup games or just the family that's using Clove Lakes or Willowbrook 5 Park in my district just to go play; they're just as 6 7 susceptible to this as well and they should be able 8 to have access even thought it's not a league game. So you know providing training to the leagues is important; do you provide... ask for training when 10 11 someone is looking for a permit now, a little league? 12 No... yes or no? 13 JOHN LUISI: It's not required; they are supposed to be getting training from another source, 14 15 but we don't necessarily require the ... we don't train 16 them, for starters. [background comments] 17 Department of Education leagues are indeed required 18 and the other leagues it's strongly recommended. 19 COUNCIL MEMBER MATTEO: Okay, 'cause I 20 mean that's something we might wanna look into; I 21 mean [crosstalk] 2.2 JOHN LUISI: Absolutely. 2.3 COUNCIL MEMBER MATTEO: you know there is talk about you know having the leagues bring the AEDs 24

to the fields and that's fine and having an extra

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION one, besides the AED that we want to be on-site is 2 3 great, and having them trained, a trained person 4 there, even better, but we can't lose sight of the 5 fact that many New York City residents are using our Parks facilities not in league games and this also 6 helps them. They're easier to use; we should provide 7 that easy access; I think this is a no-brainer; these 8 9 are operational concerns that we can overcome; we will overcome. At this point I'm gonna send it back 10 to Chair Johnson. 11 12 CHAIRPERSON JOHNSON: Thank you Minority 13 Leader Matteo. Before I ask some questions I wanna

Leader Matteo. Before I ask some questions I wanna call upon Council Member Barron and Council Member Cornegy, who are both members of the Health

Committee, to vote on proposed Int. No. 712-A, if the committee clerk could call.

COMMITTEE CLERK: Council Member Barron.

COUNCIL MEMBER BARRON: I vote aye.

COMMITTEE CLERK: Council Member Cornegy.

COUNCIL MEMBER CORNEGY: I vote aye.

COMMITTEE CLERK: The vote now stands at

9 in the affirmative, 0 in the negative; no

24 abstentions.

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CHAIRPERSON JOHNSON: Thank you. And I wanna say that we've been joined by Council Member Treyger, who is a member of the Parks and Recreation Committee.

So Commissioner, thank you for I think your thoughtful testimony and for all of the work that Parks has done over the last 10 years to make AEDs more accessible; I just wanna... I agree with my colleague here on the firm belief that we have in wanting to ensure there is wider access to AEDs when there are potential young people who could be victims of the heart condition we described in our opening testimony and wanting to ensure that they have easy access. We're gonna hear from some folks after you testify who this happened to and AEDs actually saved their lives because they were present on the fields. Sometimes it's easy to think of it as sort of an abstract thing, but then when you hear the real life stories I think it's a lot more resonant.

I just wanna follow up on the Minority

Leader's point; he talked about some locations in

Staten Island which he's very familiar with; I would
say that Central Park, I know that it's listed that
there's an AED in Central Park, it's located in the

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Arsenal -- Central Park's massive -- the Arsenal on weekdays I think closes -- sometime between 5 and 6:00 is when most employees I think probably start to leave and go home and security at the front desk is no longer there, but there are youth baseball leagues during the year that start their games at 6:00, 6:30; whatever time, and so if there is a baseball field on the western side, the Central Park west side of Central Park and an incident like this occurs where someone gets struck in the chest with a baseball, that AED in the Arsenal is not gonna do much good, because we have to ensure that it gets to the field or the person who is struck by the baseball in a timely manner, and so for all intents, it doesn't really matter if it's in the Arsenal if you have games in the park; right?

JOHN LUISI: Excellent point, Mr. Chair and there is an additional one in the North Meadow, but again, your point remains and it's a valid point for sure.

CHAIRPERSON JOHNSON: So if we were able to come up with a way to ensure security and to ensure operational control by Parks employees, whether they be the specific Parks administrator,

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 41 depending on what the park is and the borough, would you all still have concerns if we were able to come up with a way to similarly have it dropped off in the morning, picked up at night and secured in a proper way; would the concerns in your testimony still exist?

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JOHN LUISI: We absolutely would be willing to explore that topic to cover all of... you know the issues that need to be addressed, certainly.

CHAIRPERSON JOHNSON: So it's our understanding that on average the cost per AED is somewhere in the range of around \$1000 per AED; now I assume... between \$1000 and \$1200 is the range that we've been told; I assume that if the City was going to mandate wider access across the city that we could actually get the price cheaper if we were gonna buy them in bulk, you could probably get it significantly cheaper if you were gonna do competitive bidding through our procurement process that the City has. So the cost actually I think to get out to the number of baseball fields that exist would not be enormous; it would probably be less than half a million dollars, I think, looking at the way our bill is structured. So for us that's not a significant cost

concern; in your testimony you didn't talk about any financial concerns related to the bill; do you have any related to this piece of legislation?

JOHN LUISI: I think our position is that you simply cannot put a price on a child's life and you know, as we continue our dialogue with the Council, that's certainly an issue that will be covered.

CHAIRPERSON JOHNSON: Yes, Council Member Matteo.

when we passed our Beating Hearts Initiative, which as I mentioned in my opening statements, the cost did significantly reduce once we ordered or will order a lot, so just... you know we have been talking to notfor-profits; we have a few that will certainly work with all of us, and as I said, all 51 council members now have availability to hand out four in their own districts and Chair Johnson and I will look to expand the initiative next year.

JOHN LUISI: And certainly one of the added benefits of this would be the additional training that would result because you simply cannot

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have too many people trained in first aid and the use of AEDs.

COUNCIL MEMBER MATTEO: And fair enough, and the initiative includes training, just...

CHAIRPERSON JOHNSON: And do you agree that the cost of the AEDs at youth baseball games permitted by the City should be borne... that cost should be borne by the City rather than the leagues themselves?

JOHN LUISI: I don't... frankly, I don't think that that's for me to determine one way or the other, I think it's uh...

Wanna put an undue burden on these leagues, which you know potentially don't have a lot of money, depending on where in the city they're located and we believe, as Minority Leader Matteo said in his opening, that just like the City pays for fire extinguishers to be in certain places for public safety purposes, the City should bear the cost of paying for AEDs as well and so it's our aim and goal to not burden these leagues, but to have the City pick up the cost.

JOHN LUISI: And that certainly would be consistent with our general philosophy of wanting to

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 44

increase physical activity, especially among the young people of New York City. We wouldn't wanna have a financial constraint be one of the reasons why people can't play baseball or soccer or any other

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sport.

Minority Leader Matteo said; I mean, we think this is just sort of the first steps, so we look forward to an ongoing conversation with you that starts in this hearing, but I think will likely take place over the next year and maybe coming years on even greater access; do you believe that AEDs should be required at other sports fields under DPR control, like football fields, soccer fields; basketball gymnasiums?

JOHN LUISI: Well it certainly doesn't make sense to limit them to baseball fields because a number of tragedies occur regardless of the sport.

CHAIRPERSON JOHNSON: Okay. Yes, so I'm gonna turn it back over to Minority Leader Matteo.

COUNCIL MEMBER MATTEO: So with that said, do you know how many in that number would cover football, soccer fields that are basically right near the baseball fields or no?

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION 2 JOHN LUISI: We... we'd have to ... 3 [crosstalk] 4 COUNCIL MEMBER MATTEO: Could you 5 possible look into that... [crosstalk] JOHN LUISI: We can get that for you, 6 7 absolutely... [crosstalk] 8 COUNCIL MEMBER MATTEO: before we have 9 these discussions, because... [crosstalk] JOHN LUISI: we'd be happy to supply you 10 11 with... 12 COUNCIL MEMBER MATTEO: my guess is there 13 are a lot that would probably come within, you know, that they're adjacent right to the baseball fields. 14 15 The last point I wanna make, and Chair 16 Johnson, you know, also talked about Central Park and 17 the Arsenal; I think an official request for us could be to make sure that all the locations that were 18 19 covered under Local Law 20 of 2005, if we can ensure 20 that there's proper signage; not just if they're in a 21 building, from the fields and look at ways we can get 'em out of locked buildings to coincide with this 2.2 2.3 piece of legislation as we move through this process, if you guys could take a look at that, I'd appreciate 24

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that.

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 $\mbox{\sc JOHN LUISI:}\mbox{\sc We'd}$  be delighted to take a look at that also.

COUNCIL MEMBER MATTEO: Thank you. Chair Johnson... [crosstalk]

CHAIRPERSON JOHNSON: Yeah, I just wanna... I really appreciate you being here; I'll sort of end with this. I mean I'm happy and I learned something today that I believe the Minority Leader and I didn't know before your testimony, which is the fact that 82 AEDs, 69 facilities in the Parks system, 36 golf courses and athletic facility concessions; I'm glad that they exist in some of those places; I would just say that we should probably be strategic; I mean if the Parks Department on their own, which is great, decided to spend some budgetary dollars and expanding access, that's great, but it's probably, since these incidents take place a higher level at baseball fields or places where youth sports are playing, it's probably better to place them where youth sports leagues are than golf courses; I mean I'm glad they're at golf courses because you know anyone could suffer a cardiac incident at any time, but I just think that if we have a limited amount of dollars and a limited amount of AEDs we should probably; maybe

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 47

you've done this, carefully think through strategically where is the best place they should be placed.

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MATT DRURY: Just to be clear, the current locations, including the golf courses, are per Local Law 20, so that's actually in compliance with that law, so in terms of expanding, going further in terms of strategizing and thinking that through, of course we'd be happy to work with you on that.

CHAIRPERSON JOHNSON: Great. So I wanna thank you for being here today; we are... oh, sorry; I didn't see Council Member Treyger. Council Member Treyger.

COUNCIL MEMBER TREYGER: Thank you.

Thank you, Chair Johnson and Chair Levine and

Minority Leader Matteo. Just a quick question about

-- in these existing places where you have this

equipment, I'm just curious to know, are there

instructions that are on display or available with

them and are those instructions available in

different languages in the event... we have a very

diverse, you know, city that many people speak

different... like in my part of town we have people

that speak Russian, Chinese, Spanish; I'm just curious to know if those instructions are also

4 available in different languages?

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MATT DRURY: Right, excellent question. In compliance with Local Law 20, the current devices that are on Parks-run facilities are generally intended for use by employees and the training they receive, so the three-step instruction card that Assistant Commissioner Luisi made reference to is I believe only available in English, because the training and those other... the other mechanisms towards that and within the Parks Department are... you know, those instructions are given in English. terms of access to you know, the general public in instances where that might be the case, that's generally now how the devices that are set up on Parks facilities are, but others that are used elsewhere, I'm not sure what instructions are made available for those.

COUNCIL MEMBER TREYGER: So these machines could only be in use if a Parks employee is present?

MATT DRURY: That's the intention; of course, in the case of an emergency, if someone

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION trained were to you know utilize them and you know, 2 3 so much the better, so but it's... [crosstalk] 4 COUNCIL MEMBER TREYGER: And are Parks 5 employees present at every game? MATT DRURY: Well these are not 6 7 necessarily at ... currently the AEDs we have on our 8 facilities are generally at our rec centers and less so in terms of outdoor; they're all generally in indoor facilities and generally supervised by a staff 10 11 in the immediate vicinity. 12 COUNCIL MEMBER TREYGER: The only thing I 13 14

would just add, Chairs and Minority Leader, in making sure that... I think this a critical... I mean certainly this is absolutely important and I appreciate the committees' time and focus on this issue, just that make sure we have the capacity to reach all diverse communities because in some cases we have people that might speak different languages that use our fields and making sure that they have access to critical information to save someone's life. Thank you.

Thank you... [crosstalk]

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CHAIRPERSON JOHNSON: It's a great point.

Thank you. Council Member Barron made a point, which was that it would be great if you could give us a

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION 2 list; I know it's on your website, of all the parks. 3 Council Member Barron. COUNCIL MEMBER BARRON: Yes, thank you 4 Mr. Chair... 5 CHAIRPERSON JOHNSON: Yeah. 6 7 COUNCIL MEMBER BARRON: thank you to the 8 Co-Chairs. What are the locations in Brooklyn that have these devices and how were they selected? MATT DRURY: There are 16 facilities 10 11 within Brooklyn and they were selected in accordance with Local Law 20, so they include, generally 12 13 speaking, recreation centers which are described in the current legislation as, you know, health clubs, 14 15 if you will and then I believe we also have in 16 Brooklyn a few other nature centers and other 17 administrative buildings as well. 18 COUNCIL MEMBER BARRON: Okay. And can you tell me what those facilities are; you said there 19 20 are six... [crosstalk] 21 MATT DRURY: Sure. 2.2 COUNCIL MEMBER BARRON: in each borough; 2.3 what are the six in Brooklyn? MATT DRURY: Well sorry; there's more 24

than... so there's six general parks...

1	COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 51
2	COUNCIL MEMBER BARRON: Right.
3	MATT DRURY: in accordance, but then
4	further than that they are also, you know, required
5	to be in recreation centers and other similar
6	facilities [crosstalk]
7	COUNCIL MEMBER BARRON: Right. So the
8	ball fields, the six ball fields in Brooklyn
9	MATT DRURY: So… Sorry, so for example,
10	at Prospect Park the Audubon Center is where there is
11	an AED kept
12	COUNCIL MEMBER BARRON: Yes.
13	MATT DRURY: at Marine Park there is the
14	Carmine Carro building, another one at Prospect I
15	believe is also at Litchfield Villa at our
16	administrative offices there
17	COUNCIL MEMBER BARRON: So there are two
18	at Prospect Park…? [crosstalk]
19	MATT DRURY: Green [sic] Park. That's
20	correct.
21	COUNCIL MEMBER BARRON: Uhm-hm.
22	MATT DRURY: Uh sorry McCarren Park at
23	the recreation center, Fort Green Visitor Center
24	COUNCIL MEMBER BARRON: Uhm-hm.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION MATT DRURY: We can get you the list, if 2 3 that's helpful... [crosstalk] 4 COUNCIL MEMBER BARRON: Okay. And do you know if there's one at the BRC, the Brownsville 5 Recreation Center, uh they have a pool… [crosstalk] 6 7 MATT DRURY: Yes, there is one at the Brownsville Recreation Center; that's correct. 8 9 COUNCIL MEMBER BARRON: Okay, great. Thank you. 10 11 CHAIRPERSON JOHNSON: Thank you. 12 appreciate your testimony; we have a witness that has 13 to leave, but I just wanna say this is the start of a conversation; we look forward to wider access; we 14 15 don't want operational and security issues to get in 16 the way of us getting these lifesaving devices out 17 there, so we look forward to continuing that 18 conversation with you. Thank you. Thank you very much; we look 19 JOHN LUISI: 20 forward to it also. 21 CHAIRPERSON JOHNSON: Thank you. I wanna just call up Tina Charles from Hopey's Heart 2.2 2.3 Foundation, who is... she has a flight to China in a couple of hours to play in basketball... yeah, just sit 24

on down... WNBA player, Olympic gold medalist and

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 53 someone who's done a lot on this issue. Tina, I know you can't stay long, but I wanna give you the

opportunity to testify here today, so thank you for

5 being here. Turn your mic on, just hit the button.

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TINA CHARLES: I just wanna say thank you everyone for just having me. My name's Tina Charles; I started Hopey's Heart Foundation in April 2013 to raise awareness to sudden cardiac arrest and placement of automated external defibrillators.

Prior to starting Hopey's Heart

Foundation I read an article on Wes Leonard, who was a high school basketball player that passed away from sudden cardiac arrest; it really touched me because I'm an athlete, I didn't know what sudden cardiac arrest was at that point; this was in 2012. So since starting my foundation we've been able to put out 200 AEDs throughout the world, and 18 of them are located international. As he said, then I'm heading to China; usually I play two years in Russia, two years in Turkey and one year in Poland and while I was overseas during the time when I started by foundation, I was in Poland and the fact that there wasn't an AED in an American school, I knew there wasn't any AEDs in any European gymnasiums, so I

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 54 wanted to do something about that and I wanted to change policy with FIBA yearly, like how we have the NBA and the WNBA in the states, you have FIBA in Europe. So to this point, for every participating 2015 team and for FIBA yearly women and men, they have to have an AED, they have to travel with the AED and my foundation was able to provide them with the AED and they're gonna be able to save lives when sudden cardiac arrest does happen. And you know, just growing up in Queens, New York, I played basketball all my life; I've played in every street tournament there is, even right here at Tilly [sic] Park I played in a tournament there and I was raised to always take care of home, so my next mission was to see how I could change policy to get AEDs in city parks because it's really important, it's the leading cause of death in the United States; it's indiscriminate towards race, age or gender and you don't have to be active to be struck by sudden cardiac arrest. So to me, I think even further along it's more so to cut out the logistics of having teams or leagues to have to have an AED, they should always have an AED with them, they should be registered to have an AED. They should be on the fences, they

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 55 should be everywhere that you could have one. Ι think sitting here I've just been listening to excuses as to why... you know you should just never make an excuse to save a life is just what I feel. When you have an opportunity save a life, you should never make an excuse for it and that's what I've been hearing, it's 2015, we have much further technology and resources to make something happen, it shouldn't be cut down to weather conditions, it shouldn't be cut down to theft, it should be how can we make this You know if I am... I'm only 26 and I started a foundation, I'm able to put out 200 AEDs; if I was able to make a way to do that, I don't know why people who have more resources, who have a higher authority than me can't find a way to put these AEDs in City Parks and Recreation. So I just wanna say thank you for your time.

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COUNCIL MEMBER MATTEO: Tina, no thank you, we... on behalf of the Council, we wanna thank you for everything that you have been doing and you just hit the nail on the head when you said we can't have excuses for lifesaving devices and that's why we're here today and that's why we're gonna move this legislation to make sure that that doesn't happen.

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If you could speak a little bit on your not-forprofit a little bit and what you have done, and I think you said 200 or so… [crosstalk]

TINA CHARLES: Yes, so...

COUNCIL MEMBER MATTEO: across you know the country. If you could just expand on that a little bit, we'd appreciate it... [crosstalk]

TINA CHARLES: Yeah. So Hopey's Heart Foundation, it serves as an AED grant program; if you go to our website, hopeysheart.org, you could just click on AED grants and you fill out the application and any nonprofit organization can go there and just explain in 300 words why they feel an AED is important. My mother is here today and her and I single-handedly go through all these applications and read these essays and all of them deserve an AED and because it comes down to funding and budgeting and of state laws, they're not able to have one. So what do I do? I take matters in my own hand and I donate half of WNBA salary to my foundation because I just believe saving lives is more important than anything. All these applications are saying that you know, we have an AED in the elementary and middle school, but we need one in the high school; we need an AED to

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION travel to a game; we need one on the field hockey; 2 3 police patrol cars, because they're the first one on 4 the site, they need an AED, these fire departments need an AED, homeless shelters, food banks; we 5 receive applications for just anything and we're just 6 7 happy that we're a foundation that's able to provide 8 and just give a second chance at life. 9 COUNCIL MEMBER MATTEO: Tina, thank you and you know we commend you again for the great work. 10 11 One other question that I have; do you provide... as 12 you heard from the testimony from the Parks 13 Department, the casing and outdoor seems to be, you know an operational issue; does your not-for-profit 14 15 provide the casing that I mentioned in terms of 16 alarms... [crosstalk] 17 TINA CHARLES: Yes. 18 COUNCIL MEMBER MATTEO: and standalones 19 or... [crosstalk] 20 TINA CHARLES: Yes. 21 COUNCIL MEMBER MATTEO: attach it to the fence? 2.2 2.3 TINA CHARLES: Yes, our AED distributor, we provide anything that our recipient needs or wants 24

and you know it goes further to pediatric pads, you

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS
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    AND RECREATION
     know the actual pediatric pads, because some of our
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     recipients are schools that are only from pre-K to
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     5th grade, you know uhm we have wall cabinets if they
     need it with an alarm, with a lock; whatever it is we
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    provide for our recipients.
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                CHAIRPERSON JOHNSON: What year did you
     found your foundation?
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                TINA CHARLES: I found my foundation
    April 2013.
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                CHAIRPERSON JOHNSON: So it's been a
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     little over two years.
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                TINA CHARLES: It's been two years and
     our goal every year is to put out 100 AEDs and we've
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    been able to put out more than that, change policy
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     and do things... [crosstalk]
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                CHAIRPERSON JOHNSON: Born and raised in
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     Queens.
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                TINA CHARLES: Yes, born and raised in
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     Queens, New York.
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                CHAIRPERSON JOHNSON: So you know New
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     York won, like any good New Yorker knows, there's a
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    New Yorker of the week and you should be a New Yorker
     of not just the week; someone like you at 24 years
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old, as a professional athlete who was touched by

AND RECREATION 59

tragedy related to this issue, who... you're far too

modest and what you didn't say and what I will share;

hopefully it's not gonna make you uncomfortable, is

all of these AEDs that you've distributed, over 200,

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

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TINA CHARLES: Yeah, I pay for single-handedly...

you pay for yourself... [crosstalk]

CHAIRPERSON JOHNSON: out of your own salary... out of your own salary, you don't do any fundraising, it's you and your mom, you go through all the applications yourself, you don't have an office, you don't have a development department; it is a two-woman show based on your salary on the amazing work that you and your mom have done and you know, the great thing about being in the City Council is that we get to interact with amazing New Yorkers day in and day out that see something that's wrong in New York City and decide to step forward and to make a difference and you I'm sure have saved countless lives because of the 200 AEDs that you've distributed in New York, in the United States and internationally and we look forward to partnering with you and your foundation to get even wider AED access in New York City. I know you have to go, you have a flight.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 60
other thing she didn't mention is; she was supposed
to leave the country days ago, but she delayed her
flight to China and almost got in trouble with her
team to stay because she wanted to testify here today
on this issue. I know Council Member Barron has a
comment to make [interpose]
COUNCIL MEMBER BARRON: Just briefly.
Thank you Mr. Chair. I wanna commend you,
acknowledge your accomplishments in your life and in
your profession and wanna commend you for the civic
responsibility that you have taken on and given us an
exampled of what it is that we should do and to your
mom as well and have a safe flight [crosstalk]
CHAIRPERSON JOHNSON: And to your mom,
yes… [crosstalk]
COUNCIL MEMBER MATTEO: Yes and thank
your mom.
CHAIRPERSON JOHNSON: Thank you.
COUNCIL MEMBER MATTEO: Thank you.
CHAIRPERSON JOHNSON: Thank you Miss
Charles.
COUNCIL MEMBER MATTEO: Good job, thank
you.

TINA CHARLES: Thank you.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS 1 AND RECREATION 61 2 CHAIRPERSON JOHNSON: Okay, thank you 3 very much for being here. 4 [applause] 5 COUNCIL MEMBER MATTEO: Looking forward to working with you. 6 7 CHAIRPERSON JOHNSON: Thank you. Thank you. 8 TINA CHARLES: 9 CHAIRPERSON JOHNSON: Thank you, Tina. Okay, we are gonna call up a few more 10 11 folks, Mark Mazzone, Christopher McCloud and Elijah 12 Newman, and I apologize if I don't pronounce your 13 name correctly, Slava Dudin [sp?]. Oh and... and we've 14 been joined by Council Member Alan Maisel, who's a 15 member of the Parks and Recreation Committee. 16 So thank you for the how and tell. You 17 may begin in whatever order you'd like, just make 18 sure the red light on the mic is on and just 19 introduce yourself for the record; whoever wants to 20 start can start. 21 MARK MAZZONE: First off, thank you guys 2.2 for letting us to testify here today. You know 2.3 almost as soon as this... right after this incident happened, Chris and I made it pretty clear that we 24

wanted to do whatever we could to make sure that more

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kids in New York City were safe and that AEDs are
more readily available and CPR training available as
well, so thank you guys for proposing this bill.

My name is Mark Mazzone; I'm the

Assistance Principal of the Institute for

Collaborative Education; it's a small public school

on the Lower East Side, a 6-12 school; I've been

coaching baseball there for eight years and we were

admitted into the PSAL, the Public School Athletic

League, two years ago.

CHRISTOPHER MCCLOUD: Again, I echo
Mark's sentiment; I really thank all of the people
who are behind this bill and in support of it.

My name is Chris McCloud and I'm a middle school math teacher at School of the Future, a small 6-12 school in Manhattan; I also coach two varsity sports for our high school, boys baseball and girls soccer. I actually have a soccer game to coach later today, so I will be leaving shortly.

I became a coach because I felt I owed a debt to sports and many of the character traits and beliefs I hold today have origins that can be traced back to lessons learned as a young person playing sports.

[background comment]

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To become a coach in the Public School

Athletic League you do have to fulfill, as has
already been stated, a number of requirements.

Before I can lead my team onto the field as a coach I

need to have an updated certificate in first aid

training, I need to have an updated certificate in

CPR and AED use, I need to have an updated

certificate in concussion training and most
importantly, I cannot have a practice or a game

unless this device is at the field.

MARK MAZZONE: So the event that changed the lives of many people and was part of the inspiration for this bill occurred at a baseball game between my school and Chris' school on April 22nd, 2015; it was the top of the 5th inning in a tied ballgame, pitchers' duel, 0-0, when Elijah squared around a bunt; the pitcher threw a fast ball inside and hit Elijah in the chest before he could turn away. After a few steps toward first base, Elijah collapsed; I ran over to him from coaching third base and he was struggling to breathe; I thought he had the wind knocked out of him, so I told him to try to take a couple deep breaths; it became harder and

2 harder for him to breathe and after 20 seconds his

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3 eyes fluttered and he stopped breathing altogether.

and found none, so I began to perform CPR.

I rolled him on his back and I checked for a pulse

CHRISTOPHER MCCLOUD: Mark and I had started towards Elijah immediately after he went down; about halfway I stopped and ran back to grab my defibrillator; I had thought in my head, he just got hit in the chest. I arrived to the scene to witness Elijah's breathing stop and his eyes rolled back into his head. As Mark started to perform CPR, I hurried to set up the defibrillator, power on, find the pads, plug them in, rip and cut the person's shirt off, apply the pads as seen, step back and wait, analyzing heartbeat, analyzing heartbeat, shock advised. After delivering the shock to Elijah he did not immediately

MARK MAZZONE: So after one more round of CPR, Elijah began breathing more steadily and about 30 seconds after the shock his eyes were open and he was awake; once his vision returned to him, the first thing he said was, "So I was safe at first, right?" [laughter] And the answer was yes, the answer was yes; when we resumed the game he actually was...

come to consciousness; Mark recommenced CPR.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS
AND RECREATION 65

[background comment] [laugh] anything to help the

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So the ambulance arrived right around then, about five minutes after the initial 911 call was made and I rode with Elijah to the hospital -- I just have to... I can't say enough about how brave Elijah was during this whole thing, I mean just the fact that he's up here able to talk about it and during it, I mean he was giving... he was just giving people involved the courage to keep it together, so just a truly an amazing young man. So I rode with him to the hospital and my Assistance Coach Mike Hills met us at the hospital where we stayed with Elijah and the doctors ran test after test to make sure there'd be no lingering effects of the trauma. While we were waiting, the doctors at the hospital told Mike and me that unless an AED is present when this injury occurs, it's almost always fatal; they said CPR is usually not enough to revive him. I left the hospital with so many thoughts, but one of the most prevailing thoughts was that I was so thankful that the PSAL mandated that Chris and I were trained in CPR and they mandated to bring an AED to every game, and actually, I was so thankful that I called the baseball commissioner on the way back to my house

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 66 just to thank him so much just for that reason, just for the fact that the league mandated that we had an AED at the game.

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CHRISTOPHER MCCLOUD: Noticeably missing from our brief description of events is a description of the emotions that Mark and I were experiencing during the incident. It's difficult to explain the rush of adrenalin I felt when I first realized that Elijah was in fact dying before our eyes, it's also difficult to explain the overwhelming sense of responsibility I felt when I realized that the persons responsible for bringing him back were both Mark and myself and no one else. That is one intense amalgam of feelings and I just have to interject from what I wrote here, just based on hearing what I've heard, is that any of the AEDs that have been described in rooms, over there or places; some other part of the park, that's not gonna work; like in the middle of the moment when it's all pourin' down upon you, it's whatever's around you and whatever your head can come up with, 'cause it can get very confusing; that is one intense amalgam of feelings, so once during the encounter I had to look up and take a deep breath to collect my thoughts; my

training allowed me to sharpen my focus as my
emotions were clouding and confusing my thinking. My
point is that I'm not so sure I would've acted
appropriated had I not been trained or to add on, if
this weren't so simple. I described what you do on
purpose so that people could get a sense of how easy
it is to use; it talks to you; it may not be in every
language, but it talks to you, it tells you what to
do and right away that helps calm you down and takes
that clouded doom feeling away from you; for that I
am forever grateful to the PSAL for mandating this.
Further, as Mark said, the doctors had told Mark that

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

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Both coaches, Mark and myself, were the certified coaches who were there to respond; however, the PSAL mandates or laws such as the one you're discussing today are the reason he survived, it's because of the law.

he would not have lived without the device.

mandating that we use this.

again, I'm just forever grateful to the PSAL for

Although these events are unlikely, their occurrence does have a statistical probability; this is not an isolated incident and if you read the newspapers over the course of the years, this happens

AND RECREATION 68
more than a handful of times just in our area. It
seems silly that we would not mitigate this risk if

we have the means to do so and I echo the WNBA player

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

5 who just stated that so clearly. The consequences of

6 not acting seem difficult to even fathom, especially

considering the young man who you're about to hear

from to my right.

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MARK MAZZONE: So why are we in favor of this bill? Besides the obvious reason is that the AED was present which saved an outstanding young man who is someone's child, who's someone's brother, besides that, just so many other people were affected as well. My baseball team and Chris' baseball team saw a friend clinically dead on the baseball field and saw him get revived by CPR and a shock from AED. There were some emotional conversations with me and my players in the following days, but once they saw Elijah suit up for the next game, everyone was healed; imagine how long if ever those 13, 14, 15 and 16-year-olds would've taken to heal if we weren't able to revive him.

I happened to see a college essay, two college essays of my students and both wrote about this event on their college essay and they wrote

about the courage, the importance of friendship, teamwork, the necessity of being ready when your number's called; they wrote they came out better people from watching Elijah emerge so composed and as the strong one who comforted others. And when reading it I had the thought; what would these two

students have learned if we weren't able to revive

Elijah if the AED wasn't there.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

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I'm not gonna talk about what this effect had on Elijah's parents and no one can possibly imagine what it would be like to almost lose your child at a sporting event unless it's happened; I will say that this had a pretty personal feel to it for me. My wife at the time was seven months pregnant; she just gave birth 12 weeks ago to a beautiful baby daughter named Brianna, and Brianna will get to do whatever she wants; she's only 3 months old and already knows that she calls the shots, so most likely she'll wanna take part in athletics; there will always be a worry in the back of my mind as she goes off to gymnastics, softball; whatever she chooses, if there's not an AED readily available; that's something parents shouldn't have to worry about. When parents are sending their kids off

to go play sports with their friends, they shouldn't have to worry about if their child's gonna come home or not and having an AED readily available really alleviates all the stress I possibly could have about that when Brianna's goin' on her way.

I wanna end with one misconception that many people have about this event, you know and in the coming weeks... in the coming weeks after it happened, when I'd be relaying the story or someone would come talk to me about it, they'd end up saying something like, wow, Elijah's so lucky that you were trained or Elijah's so lucky that an AED was there; I just wanna be clear, nothing about this was luck; Chris and I were prepared to save Elijah's life because the league mandated that we were; we have the ability to take luck out of the equation when saving the life of a child by mandating that an AED is always accessible when kids are playing sports. this bill and all the other parents in New York City and myself don't have to ever rely on luck. you so much.

CHAIRPERSON JOHNSON: Thank you very much. I wanna turn it over to Elijah Newman.

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ELIJAH NEWMAN: Hi. Good afternoon. My name is Elijah Newman and I'm here today to urge you to pass Int. 902. I may look like a typical 15-year-old, but last spring I came very close to losing my life. If not for the bravery, heroism and quick thinking of the two men sitting here right with me, Mark Mazzone, my baseball coach, and Chris McCloud, baseball coach of the School of the Future team, I would not be here today, they saved my life and they did it with an AED.

Don April 22nd I got up to the plate to bat, having already lined out to first, I really wanted to get on base. I received the bunt sign from Mark and as the pitcher released the ball I was in bunt position with my chest open to the mound. The ball came out of his hand early, so it was going to travel higher than usual. I instantly knew it would be a ball and not a strike, so I tried to get out bunting position as quick as I could to take the pitch; it came in hard and hit me in the chest. I looked at the umpire and he motioned for me to take my base. I took three steps towards first and everything went black. All of a sudden darkness slithered away and light replaced it; my eyes were

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION wide open and all the baseball players surrounded me; it felt as if I were swimming deep below the sea and had just swam up to the surface gasping for air. tried to get up, but somebody kept me down; why am I on the ground, I asked; I gulped in air, I felt lightheaded and a buzzing sensation all over my body, especially in my hands; "You're gonna be okay, buddy," said Mark. I felt relieved; I gulped in breath after breath, each one a fight to stay conscious; the paramedics came, I still had no idea what had happened, but breathing became easier; before I knew it, they put me in an ambulance and I was headed to the hospital; Mark, Chris and many of my teammates came along. To make a long story short, I spent a few days in the hospital and took a bunch of tests; Chris visited me, along with the pitcher and first baseman of the other team; everything was One thing that still lingers around in my mind and pops up from time to time is the fact that the coaches were well-trained and there was an AED present at the game. My doctors from the hospital told me that if there were no AED at the field I would very likely have died. They told me I experienced commotio cordis; I was hit with a ball in

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION the chest while my heart was recharging to make another beat. The ball hit me in just the right place at just the right time and at just the right speed to disrupt its normal rhythm. They know this because the AED does something really helpful in addition to delivering a shock; it actually records the heart's activity during the time it's hooked up to you and I have copies of the AED recording of my heart during the episode for the Committee to review. It is clear from the recording that my heart was in ventricular fibrillation, which is when the ventricles in the heart quiver instead of beat, so my heart wasn't pumping any blood and there wasn't any oxygen going to my brain; I was in cardiac arrest when my coaches shocked me. Some may say that what happened to me was a freak accident; while it's rare, commotio cordis occurs more often than one might There are been over 224 cases of commotio think. cordis reported to the Commotio Cordis Registry since 1995, so that's about 20 years; the Registry estimates that there were many more cases that were never reported. Furthermore, according to the Registry, the survival rate is just 24%; also,

baseball has the highest incidents of commotio

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and recreation 74 cordis, 50% of commotio cordis incidents happen during competitive sports and most episodes occur in kids between the ages of 10-18 years old. I'm a very lucky guy. My coaches knew exactly what to do when I went down and they had the right tools. I don't know how or if I can ever thank them for saving my life, but I can honor it by helping to make sure kids like me are safe on the baseball field. I believe that if this bill is passed more lives will be saved just like mine; I therefore urge you to pass this bill.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

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Thank you.

CHAIRPERSON JOHNSON: Thank you Elijah.

And you're an amazing young man; that was great

testimony; I don't want to embarrass you by saying

this, but folks should know that your dad is Rob

Newman, who was the Legislative Director here at the

Council for many years and is now Special Counsel to

the Speaker and I believe he likely worked on the

first AED bill that Minority Leader Matteo talked

about in 2005 which mandated it in certain places and

so it's amazing how things come full circle and we

look forward to working with you all as well as your

dad, who was a legislative wizard here at the City

Council in getting a really good bill adopted moving

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 75 forward. So I wanna turn it over to Minority Leader

Matteo; I don't know if he has anything he wanted to

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COUNCIL MEMBER MATTEO: Elijah, you know it takes a lot of heart and guts to not only survive, which you did with the help of your coaches, but to come here and explain it, very emotional testimony and it really hits home. I also want to recognize your dad; I had the pleasure of working him for 11-12 years now, 10 as a staffer and now as an elected official and as Chair Johnson said, he was instrumental in the first law that we talked about in 2005 that Borough President Otto passed when he was Minority Leader, so it comes full circle; your dad's a great guy and I can't imagine the feelings he had, you know during as a father and a parent; I can only imagine the emotions and the... I'm sure your father's heart stopped a bit too during that time. coaches, just a wonderful, wonderful heroic job and thank you and you talked about easy access, you talked about everything that we were talking about early in this hearing, and you said it best; when you're in an emergency situation, signs and

everything and 150' away in a closed building doesn't

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION work, it's immediate and that's what this bill does, it provides that immediate access and I know your training was instrumental, but if you could just... and I think you made it a point, and I made a point before, saying I'd rather have an AED even in a pickup game if no one's trained, because it's easier I'm not saying it's easy... everybody should be trained, there's no question, but if we had kids playing at a field and god forbid this happened, they could be able to at least try and access and use it. I mean can you just go through the experience of what you think how... you know it is... [crosstalk] CHRISTOPHER MCCLOUD: I'll describe like one pivotal moment in the encounter than happened at our field, is that, you know Mark was engaged in CPR, as we're trained and as a second person there, I was able to set up the AED, but I have to be totally honest; when I was doing it my thoughts kind of just ... I like blacked out and so for a second I had to like look up and what's nice about the AED is I collected myself; you know, couple seconds, but once I collected myself, you open the AED, you turn it on; it's like a comforting voice because it takes the

pressure of knowing what to do away from you and like

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION that was so helpful because I wasn't thinking clearly and like Mark was probably thinking a little bit more clearly than I; like he was doing his roll, and so once you get this thing on it says now put the pads here, now do this, plug in... and it like tells you step by step in case you forgot and like I was able to collect myself after a few seconds, but every second matters, so I was able to also follow the instructions of the AED, which I think any... well unless it's... if it's in their language, if they're English speaking, then anybody would be able to listen to what it says and kinda pull it off, even if you had like a card that went with it that kinda walks you though, the more... you know, if you have more people there, the better, but it is easy once you get it on. COUNCIL MEMBER MATTEO: Thanks. Elijah, just uhm... Okay... [crosstalk] MARK MAZZONE: Well la... let me respond to So if there is not an AED there, the doctors at the hospital told us that there is a 100%

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25 not trained, it's still worth it. You know we hope

an AED is there, even if it's just 25% if someone's

chance that the person's not gonna survive it.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 78

that there's training, we hope that there's gonna be training in every league, but just having it there, even if it's only 25% chance, that's better than a 0% chance of survival. And literally, you turn it on, it says cut the clothing, fit the pads, analyzing heartbeat, administer shock; that's the only thing it says. So could a kid do it potentially? Yes, a kid could; it won't let you administer a shock unless the person needs it... [interpose]

CHRISTOPHER MCCLOUD: Needs the shock.

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MARK MAZZONE: so you can't... you know, there's a saying when you get trained, you can't kill a dead person, right, so it won't even let you administer a shock if the person has a heart rhythm.

CHAIRPERSON JOHNSON: Council Member Barron; did you wanna say something?

COUNCIL MEMBER BARRON: Thank you Mr.

Chair, thank you Mr. Chair. I just wanted to commend the two of you for your quick response for realizing this could be a tragic situation and I need to respond. And to Elijah, just want to commend you for saying that you don't know how you could repay them, but you're going to honor them by doing positive things and I wanna commend you for making that

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comment and encourage you in whatever it is that you decide you want to do going forward.

CHAIRPERSON JOHNSON: Thank you. I want to allow Mr. Dudin to testify. You all can stay or if you have to leave to go to a game, go ahead.

 $\label{eq:christopher mccloud: Yes, me and I'm} $$ bringing my AED.$ 

CHAIRPERSON JOHNSON: Okay.

SLAVA DUDIN: Thank you. Well I'd like to thank Mark and Chris first of all for this story and for saving a young life; it's pretty amazing.

Ladies and gentlemen and members of the Council, I'm here today to express my great support for this bill, to install AED in public places and places where people play ball and not just the baseball, but all kinds of games and as you know, like basketball and soccer are also very popular sports in New York City and people play these sports in small fields; not necessarily large fields.

I'm here today to express my gratitude for this bill and thank you for having me; thank you to Mr. Matteo for actually inviting me here today.

I'm here because my son Arthur, he was only 24 years old when he died on July 16th of 2014; he was playing

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION soccer in New York City at the cross of Grand Street and Chrystie Street and he was just part of so-called Urban League of Soccer in New York City, a very popular league and he was part of it and he played soccer multiple times, it was his favorite sport activity; although he was a super athlete who actually danced for 11 years, he was on the swim team; he graduated from Stuyvesant High School, he lived all his life in New York, his short life, unfortunately. He was a great human being, he was a beautiful man and a man with a radiant smile who always had friends around him and had his whole life ahead of him. Unfortunately at that time when he was playing there, it's just a place where there's no AED in place and CPR was performed, but as you're aware, CPR is not necessarily the way that guarantees the survival. Those who grieve actually, they know, they always have this scenario; what if and could have you know playing in the head multiple times, if not every day and we actually know that it doesn't help and Arthur was actually himself at trained lifeguard and certified lifeguard and I'm sure if there was a device, AED device around that day and he was the one

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 81 who was saving life, he would probably do that successfully.

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Like Arthur, there are many young men and ladies, they play ballgames throughout the city and they are exposed to this particular deadly, deadly event and the sudden cardiac arrest does not give much time to response, it's very dangerous and if there is no help within the first minute or first few seconds it's basically, unfortunately, will make things drastically worse. CPR may help, but AED devices increase the chances drastically, so... And I'm not here to talk about statistics, as I'm sure you have got this information and you're probably aware of the statistics. Behind these numbers are tragedies that cannot be measured and kids who would have many years ahead and young men, young women who had many years ahead of them and families who live in grief for the rest of their lives, parents, people with broken hearts and in the end I just wanna make sure that if there's anything that depends on meeting this particular bill, I would greatly go forward and do whatever it takes to support it and to help this bill to go through. Thank you very much for your attention and thank you for having me again.

CHAIRPERSON JOHNSON: Mr. Dudin, I wanna say I'm so sorry for your loss and I know those are hollow words in many way, because I know you suffer from a broken heart now...

SLAVA DUDIN: Yeah.

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CHAIRPERSON JOHNSON: losing your son,
but it's incredibly important for people that have
been touched by this type of tragedy like you as a
father to come and speak out about how important this
issue is and I know it's not easy to talk about and I
know it's very difficult to probably be here and talk
about it and relive it and so I just wanna thank you
for being here and I am deeply sorry; no words can
really in any ways recognize the loss and pain that I
know you and your family have felt because of this,
but I really appreciate the fact that you're here
today.

SLAVA DUDIN: Thank you very much. Thank you.

COUNCIL MEMBER MATTEO: Mr. Dudin, I... you know, I echo the sentiments of Chair Johnson and my heart goes out to you and your family. When you first reached out to me when you saw one of the articles and you first told me the story and as you

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION tell it today, it breaks my heart as a parent and I can't imagine what you are going through and what you have gone through, so my condolences and my prayers and my thoughts and all of our prayers and our thoughts will always be with you and thank you for your strength to be here, it's not easy, but you are honoring him, I know, by being here and the same... Elijah, you're doing the same thing, you know, honoring your coaches and to make a difference in New York City and that's what we're trying to do here. And Mr. Dudin, your point that you know your son played soccer and I have to admit, I wanna thank the Parks Department for staying, I really do, for staying and listening to the testimony, it really shows that you wanna work with us, so I commend you for staying and hearing the testimony of Elijah and Mr. Dudin and the coaches, it means a lot and we've noticed that, so thank you, it's appreciated and it just goes to show you that this bill doesn't go far enough and we want it to and we have to get to the soccer fields and the football fields and the lacrosse fields, the baseball fields; whatever kind of field; if our kids or anyone, I mean your son was 24 years old, it doesn't matter, we have to get AEDs

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION in our parks and our fields, there's just no question about it; they save lives, it saved Elijah's life; it could've saved Mr. Dudin's son's life, so you know, you have our word that we are going to work as hard as we can to not only pass this bill, but to try and expand it and to all fields, they have to be on-site and we have to work through any operational issues that there are to make this happen. So thank you for your heartfelt, emotional testimony and your strength. Elijah, thank you for your strength. on a little bit of a lighter note, your testimony filled with going to first base and you knew that the pitch was gonna be high, shows you're a baseball player and it's... good luck in your career. And to the coaches, thank you again for your heroism and for being here and explaining such an heroic event. So it's been a range of emotions on this panel; it's hard to keep it together up here, but thank you all and we will do everything we can to honor you all and Mr. Dudin, your son and for everyone else in the city who unfortunately has lost someone because we didn't have an AED where they should be, but we'll get them there.

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being here.

Barron.

Thank you to the COUNCIL MEMBER BARRON: chairs. I also want to add my sentiments and say that we're sorry for your loss of your son Arthur and it always amazes me how people who... families who suffer such tragic losses are able to either move beyond your grief or take their grief with them or function in whatever capacity for the issue that resulted in their tragic loss; we know full well that that situation has occurred and that your fight going forward doesn't change what it was that happened, but that you understand that other families should not be subjected to that. And so whenever I see families that step up and know that there's no benefit personally to them that would change the results of the situation that brought them there, they nonetheless step forward and say this is an issue that's important and I'm gonna lend my voice and my experience and what I've gone through to help correct the situation, so I commend you and your family for that. Thank you.

CHAIRPERSON JOHNSON:

Thank you. [background comments]

Thank you all for

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have one more witness; I wanna call up Robin Vitale from the American Heart Association; it's always good to have you here, Robin at the Health Committee to testify on issues that are important to the AHA and I appreciate you coming today. [background comments] Thank you very much. Thank you. Go ahead, Robin.

ROBIN VITALE: Good afternoon Chair.

Thank you so much for this opportunity to provide support behind the intention of this legislation and I wanna share my gratitude also with Council Member Matteo, who has been prolific in this advocacy of trying to get AEDs in as many locations as possible.

The American Heart Association shares your thought process; in fact, as referenced in my testimony, we would like to see AEDs as prolifically located as fire extinguishers; they should be as commonplace and as accessible and should be readily available in the case of a cardiac emergency.

I want to take a moment and just clarify a few pieces of testimony that has been previously shared, more on the technical details. The American Heart Association is blessed to have been working on issues around the chain of survival for several decades now and there is particularly some elements

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION that we wanna make sure are very clear, especially as the Council has indicated intention of working on the improvement of access to AEDs over the next several years. Primarily we wanna make sure that while we are prioritizing in this moment the issues surrounding youth incidents of cardiac arrest; commotio cordis being one of those that have been more prolifically discussed. Those account for a very significant but ultimately a modest percentage of cardiac arrests across the board in our nation. Every year in the U.S. EMS treats almost 383,000 out of hospital sudden cardiac arrests and that's more than a 1,000 per day. Other causes of cardiac arrest include many other conditions related to cardiac health, as well as genetic abnormalities and as well as drowning, electrical shock, recreational drug use and other risk factors. So the AHA encourages the New York City Council to consider opportunities that really work to improve the overall response plan for all New Yorkers that allows bystanders to access the available AEDs when needed. By mandating that AEDs be placed in baseball fields, as well as the long list of other venues currently under city, state or federal law, New York City is really providing a

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COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 88 network of opportunity whereby we can potentially save more lives if the law is implemented appropriately.

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I want to take a moment to just clarify what that can mean. The state has improved the Good Samaritan Law that was initially implemented back in 1998; approximately in 2010 the AHA worked to clarify liability concerns which allows any individual, regardless of CPR certification, allows any individual to access the AED and to use it without concern of liability. We wanna make sure that as we're moving forward with the intention behind this proposal and others that any individual is able to access the AED and put it into effect.

However, in accordance with the state's updated Good Samaritan Law we wanna make sure that the devices are maintained as required. One of the things that we do wanna make sure is also addressed is that noncompliance with the maintenance requirements could evoke concerns about liability in the event of a device malfunction. Several years ago, in 2011, the New York City Comptroller conducted an audit of AEDs in city parks and unfortunately at that time there was some concern about batteries that

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 89 were not functioning, pads that had expired and so on. I was very pleased to hear from the Parks

Department earlier today that their oversight seems to have been improved dramatically and I applaud them for taking those measures. But however, we wanna makes sure that as we move forward and the opportunity to place the AEDs, especially on the private sector that we are educating and informing those venues what the compliance standards would mean for good Samaritan protection.

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In addition to my testimony I spend some time talking about the disparities involved regarding CPR initiation and overall cardiac arrest survival. African Americans are almost twice as likely as Caucasians to experience cardiac arrest at home, work or in other public locations, yet their survival rates are twice as poor for their white counterparts. This is a special concern for the American Heart Association and we have devoted significant resources to overcome that disparity and awareness and CPR initiation. Just last year we trained over 16 million Americans in CPR with a goal to equip as many people as possible with the skills they need to perform CPR in a cardiac emergency.

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Additionally, as of just a few weeks ago on October 7th, every high school student in New York is now officially required to be trained in handsonly CPR and the use of an AED prior to graduation. While certification is still mandated by expected rescuers, which I wanna clarify the distinction between training and certification as well. Many of the additional testifiers mentioned the opportunity to be trained as part of existing laws; they're really referring to the certification requirements. What the CPR in schools policy will do is exponentially increase training, basic awareness, learning the simple process of the chain of survival -- calling 911, initiating chest compressions, knowing when an AED's available, how to use it and doing so until EMS arrives.

So we want everyone to be trained and the CPR in schools policy, which is now law in the State of New York, will help to exponentially increase the number of individuals all across New York that will know to look for an AED and help to save a life.

I commend the Council on the effort to make sure that AEDs are widely available 'cause it goes hand in hand with our policy efforts to make

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sure that more New Yorkers are aware of AEDs and are ready and equipped with the awareness to use them.

So again, the increase in knowledge for bi-center [sic] training, coupled with the broadening availability of AEDs for layperson use promises to dramatically improve response to victims in cardiac arrest and the AHA is grateful for the leadership of our New York City Council and appreciates the opportunity to work with our champions in order to improve access to AEDs for all victims of cardiac arrest in our city. Thank you.

CHAIRPERSON JOHNSON: Thank you, Robin. Minority Leader Matteo.

Excellent testimony, thank you. I want to ask you some specific questions about the testimony. You talk about noncompliance with the requirements could evoke concerns about liability in the even of a device malfunction, so the device doesn't work; [background comment] are you talking liability for the... not for the person who's using it, because obviously they're protected under the Good Samaritan Law, so can you just explain and clarify a little bit more on the... [interpose]

ROBIN VITALE: Sure.

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COUNCIL MEMBER MATTEO: on your concerns about liability?

ROBIN VITALE: So the Good Samaritan Law, which we updated in 2010, helps to really protect both the individual who uses the AED as well as the entity, the venue that is hosing the AED, the public access defibrillation site, PAD sites. So the individual that uses the device, as long as they're using it with the intention of saving a life, they are protected. The venue itself, in this case, the Parks Department or any other private leagues that might be required to maintain the AED as part of the measure, would have to make sure that the device is maintained; the batteries have a shelf life, the pads have a shelf life and they need to make sure that those basic elements are addressed in order to remain safe from any liability concerns.

COUNCIL MEMBER MATTEO: Okay. And as they testified, the Parks Department, they, meaning the Parks Department, that they check them daily and so it would just be that routine; that that's what you were talking about a liability, in terms of the Parks Department would just have to keep doin'

basically what they are doing and we would just expand that to the other locations... [crosstalk]

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ROBIN VITALE: Absolutely, making sure the device remains functional is key and it sounds like the Parks Department is meeting that mark.

with you on layperson training, you know, getting parents to get trained and you know we're the ones who are with our kids on that Saturday playing ball or whatnot, so you know, I think we have to work together to do a better job of getting, I guess the layperson trained and figuring out a way to not just get groups or you know, teams; I mean, you know parents and guardians and whomever is there, so if you have thoughts on how we can get that layperson training, you know, I think you make a valid point.

ROBIN VITALE: Thank you. I think you know, really looking at the numbers and I think certainly zeroing in on the youth-based incidents and making sure that those adults that surround our athletic leagues is certainly important, but we wanna make sure that all pockets of our society are aware and ready and remembering that about 383,000 cardiac arrests occur annually and youth unfortunately -- uh

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 94

well fortunately or unfortunately -- make a small percentage of that number and so we wanna make sure that we're looking at a very comprehensive overview making sure that the emergency response plan is going to be able to reach all New Yorkers across all

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barriers.

COUNCIL MEMBER MATTEO: Do you know how long one training lasts; is it a year; it should be done manually; is that how it works?

ROBIN VITALE: So if you're talking about certification, the certification is currently based on a two-year process and the science is constantly evolving, so much to the point that actually the 2015 CPR and AED guidelines will be released just next week, so every five years or so we have new measures and new metrics that help us to evolve the science around CPR. That's what really helped us to get the training into our school system, because just a few years ago understanding what chest-compression-only CPR, what that entailed and the benefit of it, didn't exist and so we're able to make sure that the training is appropriate and is on mark; the certification helps certainly to make sure everyone is up to speed on that level. The bi-center training

2 we were talking about, around hands-only CPR

3 | training, really is so elemental and so basic; it can

4 be done in a high school or any timeline of your life

5 | and really that knowledge can carry you through. We

6 encourage as many people as possible to be trained

7 and become generally aware of what the process

8 entails.

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or disagree with the assessment that's been said in prior testimony that the AEDs now have become much more simpler to use and you know, maybe someone who isn't trained -- obviously we want everyone trained, but if someone wasn't trained, would they still be able to, you know, get through and use the AED to help save a life? Uhm... [crosstalk]

ROBIN VITALE: Yeah, if...

COUNCIL MEMBER MATTEO: to me it's better than... than not having an AED or... or the people trained... [crosstalk]

more. I think... you know, I wish we still had the device here that we could help demonstrate what exactly it is. And also another key element to this plan as well is to make sure that we know where the

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION devices are stored so that they are as accessible as possible. We want everyone to be able to get their hands on a device and because it is so simple; I've seen children as young as 6, 7 years old open up the device, listen to the automated commands and implement the protocols appropriately. The moment you open the device a voice comes on and tells you in a very calm fashion what to do; there's actually graphics inside the device itself so you can follow along and know exactly where to place the pads and then you just listen for its prompts and it'll tell you what to do, when to do it and how to do it. So it is that simple; they are very affordable, everyone should know where they are stored; in case you're wondering, there's one at the front security podium here in City Hall and on City Council offices it's every other floor. We know this because we've been doing some training for your staff over the last several years and we ask, so it's good that everyone should know that, but we wanna make sure that the general public is also aware of where the AEDs are located, so making sure the signs are available so that we know where they are and making sure that

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everyone knows what an AED does and how pivotal it is in the role of saving a life.

with you more. One final question; in the training, so when you're using the AED, does it tell you about chest compressions at this point or is it just... is that separate and you wouldn't know chest compressions unless you did the training or does the AED just say get the pads on and it basically does the rest for you? So is... [crosstalk]

ROBIN VITALE: Uhm...

COUNCIL MEMBER MATTEO: what's the difference and I guess my question is; the training, you wouldn't know how to do the training without... you wouldn't know how to do the compressions without the training, but we could still use the AED with...

[crosstalk]

ROBIN VITALE: Yeah, great... great questions. Yeah and this is really the intention behind our CPR in schools policy because it is so basic and once you have the training it makes sense, but without going through a little bit of that, that knowledge-building, it can be a little intimidating at first. Essentially you wanna call 911 as soon as

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 98 you realize you have a victim so you get EMS traveling your direction as quickly as possible; from there you want to start chest compressions almost instantaneously and one of our previous testifiers mentioned that for every minute that passes a victim's chance of surviving decreases by 10%, so you wanna make sure that chest compressions begin immediately. While you're doing chest compressions hopefully you have someone with you who can go grab the AED and bring that to the victim's side. reason being chest compressions would be started first is that you wanna make sure the oxygenated blood in the victim is being moved around so that the organs stay viable until EMS arrives. If you're not doing the chest compressions, the organs unfortunately, the tissue will start to die off instantaneously and you wanna make sure that oxygen is being moved around the body.

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The AED, as mentioned before, is the device that will restart the heart. Essentially what you're doing is... with chest compressions is moving that blood around, but it's not gonna necessarily restart the heart, so you wanna make sure that the AED is on hand; it's really the only chance that the

person has in order to regain consciousness and have them start behaving normally again. So as soon as the AED arrives, you open it up and it will start telling you what to do; you can seize chest compressions, put the pads onto the victim's chest; the AED device will actually assess the victim and tell you whether or not a shock is advised, at which point some of the models might direct you to push a button; others will do the shock automatically; it will warn you before it does the shock so you can stand clear, and then it'll reassess the victim after

the shock is delivered. At that point the device

a few minutes the device will kick in again to

will tell you to resume chest compressions and after

reassess the victim and determine if another shock is

advised again and it will go back into that rhythm of

things until the EMS arrives and they can take over.

COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS

So that's the process; it really is that simple; I think I gave you a verbal education of what we're doing for all high school students now in what, two minutes and I think that kind of basic understanding is key to our overall emergency response plan here in New York City.

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COUNCIL MEMBER MATTEO: Excellent; couldn't agree with you more. Thank you for your testimony.

ROBIN VITALE: Thanks.

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CHAIRPERSON JOHNSON: Thank you Robin for being here. I wanna again thank the Parks Department for coming and testifying and staying, thank you Commissioner; thank you Matt for being here today. wanna thank my good, good friend, Minority Leader Matteo for his leadership on this issue and I'm glad the Parks Department stayed because you've heard us state many times that we are deeply committed to this issue; I know you are as well, and this is just the first step in us trying to gain wider access and availability throughout the entire city for people who may suffer from a cardiac incident. I also would be remiss in not recognizing the staff that got us here to this hearing today; I wanna thank my Legislative Director, Louis Cholden-Brown, David Seitzer, the Committee Counsel to the Health Committee, Crystal Pond, the Policy Analyst; I wanna thank Chris Satori [sp?] from the Parks Committee and the other staff that's here as well and I wanna thank Peter Spencer from the Minority Leader's Office for

1	COMMITTEE ON HEALTH, JOINTLY WITH COMMITTEE ON PARKS AND RECREATION 101
2	his help in getting us here today. And we are gonna
3	keep having this conversation; we're gonna work with
4	AHA; this is the first bill of many that we look
5	forward to pushing through the Council. And that,
6	this hearing is adjourned.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 20, 2015