CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON STATE AND FEDERAL LEGISLATION

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June 10, 2015

Start: 11:08 a.m. Recess: 12:11 p.m.

HELD AT: 250 Broadway- Committee Rm, 14th Fl.

B E F O R E:

KAREN KOSLOWITZ Chairperson

COUNCIL MEMBERS:

ALAN N. MAISEL ANTONIO REYNOSO

BEN KALLOS

BRAD S. LANDER INEZ E. DICKENS

RAFAEL L. ESPINAL, JR.

A P P E A R A N C E S (CONTINUED)

Dean Fuleihan Director Office of Management and Budget

Dominick Williams Chief of Staff First Deputy Mayor

Frank Tramontane

Roy Richter President Captains Endowment Association

Robert Altman

Sean Crowley Uniformed Firefighters Association

[gavel]

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CHAIRPERSON KOSLOWITZ: Meeting of State and, State and Federal Legislation is called to order. Good morning and welcome. My name is Karen Koslowitz and I am the Chairperson of the State and Federal Legislation Committee. Today we will be considering several home rules. First I would like to introduce the members of the committee that are present at this time. We have... and Council Members Antonio Reynoso, Council Members Brad Lander, Rafael Espinal, Council Member Rosie Mendez, Council Member Elizabeth Crowley, and Council Member Inez Dickens. The committee will be considering the following mayor's messages. The first is senate bill S5705B and assembly bill A7854B which is an act to amend the retirement and social security law in relation to disability benefits for certain members of the New York City police pension sign. The New York City Fire Department pension fund and the New York City Employees Retirement System. The second is senate bill S3691A and assembly bill A5246-A, an act to authorize the city of New York to discontinue use of and convey a parcel of certain land consisting

COMMITTEE ON STATE AND FEDERAL LEGISLATION of St. Michaels part in the borough of Queens. The third is senate bill S5467A and assembly bill A7872 an act to amend the New York City Charter related to authorizing the city of New York to sell to a budding property owner's real property owned by such city consisting of tax slots that cannot be independently developed due to the size, shape, configuration, and topography of such lots and applicable zoning regulations. We will also be considering the following state legislative resolution. Senate bill S5610 and assembly bill A7648 an act to amen these administrative code of the city of New York in relation to promotions of captains in the New York City Police Department. Senate bill S3472A and assembly bill A7487, an act to amend the general city law in relation to certificates of occupancy for unmapped streets in the city of New York. Finally we will be considering pre-considered resolution calling on President Obama to grant Clemency to Oscar Lopez Rivera so that he is meet, immediately released from prison as his continued incarceration is unjust and serves no legitimate purpose. This moment I would like to open the hearing to any of

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COMMITTEE ON STATE AND FEDERAL LEGISLATION 5 our committee members who want to make a statement. You're not on the committee.

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UNIDENTIFIED FEMALE: Neither of us are but... have statements.

CHAIRPERSON KOSLOWITZ: Alright. Okay.

We will now open the hearing to witnesses who wish to testify on behalf of the mayor's messages, state legislative resolution, or preconsidered resolution. Please see the Sergeant of Arms and fill out a witness card if you haven't already done so. And at this time I'd like to call Dominick Williams.

DIRECTOR FULEIHAN: [off mic] We, we have testimony for... One moment we'll get you the written testimony. [on mic] We're just waiting to get you the written testimony. My apologies. Yeah. So you do have it. Okay I apologize. I wanted to make sure you had it. Thank you Chair and members of the Committee on State and Federal Legislation for allowing us to speak to you regarding the disability pension reform item before you today. I am Dean Fuleihan Director of the Office of Management and Budget joining me are Dominick Williams Chief of Staff to the First Deputy Mayor,

responsible to the taxpayers. Under the mayor's

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plan. Under the mayor's plan post retirement cost

of the living adjustment, the cola, will be the

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COMMITTEE ON STATE AND FEDERAL LEGISLATION same as the prior system which is the same as enjoyed by most of the rest of the workforce. The mayor's plan is the only fiscally responsible proposal that has been offered. The administration's updated plan will cost tax payers 105 million through the fiscal plan in comparison to the alternative costing 400 million dollars. In the long run the mayor's plan will cost tax payers between 1.5 and two billion dollars compared to the alternative which is estimated at six billion over a 30 year period. I want to thank you for the opportunity again to appear before you on the mayor's proposal and we welcome any questions at this time.

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CHAIRPERSON KOSLOWITZ: Council Member Lander.

COUNCIL MEMBER LANDER: Thank you Madam Chair. I thank you budget director. So I just want to kind of go over... I had asked a couple of questions at that hearing two weeks ago and, and it's my understanding based on reviewing the documents and the legislation that it, that it, this gets out and addresses those but I just want

to drill down a little bit and make sure... 25

DIRECTOR FULEIHAN: The intention was actually to address specifically the questions you've raised.

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there is that this version now for people who are severely disabled and rendered unable to work and would qualify for social security disability you now even in their later years past that year seven point or whenever would now receive 75 percent of, you know of the of their salary as averaged whereas in the previous plan, your previous plan they would still have been at the 50 percent that currently they are at under... [cross-talk]

DIRECTOR FULEIHAN: That's correct. That's correct.

COUNCIL MEMBER LANDER: So for those officers or firefighters who you know are rush into a fire, don't hesitate to rush into a, you know a, an action... crimes taking place they're injured, they're not able to work. They're injured, they're not able to work. They're going to be restored back to the benefit that they would have had under the all tier two system, roughly 75 percent. [crosstalk]

2 DIRECTOR FULEIHAN: That's correct...

[cross-talk] three quarters, 75 percent.

COUNCIL MEMBER LANDER: And that's a big change from the prior version where they would still have stayed at, at 50 percent.

DIRECTOR FULEIHAN: That's correct.

COUNCIL MEMBER LANDER: Alright good.

You know I think that's something that we all thought you know I certainly thought was very important and that the idea that, you know that was a big, that is a big hole in today's system and the fixing it is, is an important step. The other thing was smaller but, but unusual. It, there was this issue in your prior proposal where even though it would have been better for people in their, for seven years that we're going to have to make a choice about sort of which version to take and there was a way in which they could make a choice right at getting hired that actually would have worked out a little less well for them in the long run. And you've changed that now so that they get the, the better of the two options whenever they might be... [cross-talk]

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DIRECTOR FULEIHAN: Yes there was a

concern conveyed at the prior hearing that the

choice trying to have to make that decision up

front who's not a fair approach and therefore now

they're saved harmless under Eeler [phonetic]

system they get the benefit of wherever the benefit

8 is greater that's what they, the...

COUNCIL MEMBER LANDER: And then my final question Madam Chair is just to understand the, the difference between the, the, the fiscal implications that you quoted at the end are primarily in the fact that under your proposal who don't qualify for social security disability are considered SSDI unable to work. They'll still get a disability pension you know if they're...

DIRECTOR FULEIHAN: Absolutely.

COUNCIL MEMBER LANDER: ...under this

proposal but they would be at the 50 percent

benefit that you know under the current tier 3 tier

6 system whereas the alternative proposal would

take that set of people who don't qualify for SSDI

and put them also back...

DIRECTOR FULEIHAN: That's correct

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an ongoing conversation and we are now on bill

number three from the mayor. So I just wanted to know just the differences between S5705 the first bill, S5705A which was introduced yesterday and S5705B which was introduced today. I'm assuming B has been introduced today. I did not get a chance to check the senate record.

DOMINICK WILLIAMS: So just to address the, the A and the B that was just a technical correction that the A draft was, was not supposed to read that way. The difference between the two bills is the inclusion of the holt harmless provision that Director Fuleihan just explained where people get the better of the current law or the new benefit and the inclusion of the 75 percent for those who qualify for SSDI so that's the difference between the, the old bill and the new one leaving the A version out. And the third piece, the holt harmless under Eeler system, whichever is beneficial.

DIRECTOR FULEIHAN: So the, the, the first change was completely a technical change.

COUNCIL MEMBER KALLOS: Thank you very much.

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COUNCIL MEMBER REYNOSO: Hello. Thank you for coming back.

DIRECTOR FULEIHAN: Thank you.

COUNCIL MEMBER REYNOSO: At the last hearing I, I kind of spoke to needing to address certain issues in that I saw the effort that was made initially but I thought we fell short and was hoping we could move quickly or in a short amount of time to get this done the right way and I'm just grateful that you guys actually came back and addressed the, the issues that were of biggest concern for us then which was the, the long term, the 75 percent or three quarters rate for those that have worked let's say 15 years and are qualified on the SSDI. What I want to, you mentioned fiscally responsible, the most fiscally responsible or the most fiscally responsible plan can you talk through what those numbers look like between the current plan at tier two and what this would do when it comes to savings or just speaking to the numbers.

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DIRECTOR FULEIHAN: Right this plan 2 3 during the financial plan period through fiscal year '19 will cost the tax payers as I stated 4 around 100 million dollars, the alternative which 5 6 is really going back to the tier two system would be 400 million for the plan or over the 30 years 7 8 six billion dollars where this is 1.5 to two 9 billion dollars over that 30 year period. But once 10 again the key here and that's what happened after 11 the conversations we've been having and the 12 dialogue with the council and the results of the 13 first hearing and the questions you asked that we made sure that we were addressing those issues that 14 were front and center in the concerns about, about 15 16 the current disability benefits. What happens to a very, very new member of the, of our uniform 17 services. And what happens to a severely disabled 18 member of our uniformed services and make sure that 19 we're not putting them in an unusual or difficult 20 position when they have to make choices. So those 2.1 three pieces have been addressed. The, the new 22 23 uniform member gets a better benefit than they 24 would under any system. The, the, the member who is severely disabled gets the benefit they 25

bill. You did not come before this committee with any bill at any bill at any time before today, is that correct?

DIRECTOR FULEIHAN: There was a draft... [cross-talk]

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prepared... [cross-talk]

| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 18 |
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| 2 | COUNCIL MEMBER CROWLEY: No you did not. |
| 3 | [cross-talk] |
| 4 | DIRECTOR FULEIHAN:with a proposal |
| 5 | [cross-talk] |
| 6 | COUNCIL MEMBER CROWLEY: Can [cross- |
| 7 | talk] |
| 8 | DIRECTOR FULEIHAN:and that proposal |
| 9 | [cross-talk] |
| 10 | COUNCIL MEMBER CROWLEY: Chair can we |
| 11 | [cross-talk] |
| 12 | DIRECTOR FULEIHAN:that proposal. |
| 13 | [cross-talk] |
| 14 | COUNCIL MEMBER CROWLEY:can we have a |
| 15 | matter of fact. Can we figure out whether there was |
| 16 | a proposal by the administration given to us at the |
| 17 | last hearing. It's a yes or no question. And the |
| 18 | yes or no answer. |
| 19 | CHAIRPERSON KOSLOWITZ: No. |
| 20 | COUNCIL MEMBER CROWLEY: No, you did |
| 21 | not. You were not prepared. You were putting |
| 22 | [cross-talk] |
| 23 | CHAIRPERSON KOSLOWITZ: That's not [off |
| 24 | mic] what I said. You're turning my words around. |

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COUNCIL MEMBER CROWLEY: I was present throughout the entirety of that hearing. At no point did the administration give us a proposal to consider. And now if we need to go back and review that then we should before we consider voting for this bill. And furthermore do you have any support to make sure that this bill that you say would give a better benefit would pass in Albany. Do you have any assurance?

DIRECTOR FULEIHAN: As, as you know two answers here. The first answer of the question is once again we had an extensive dialogue two weeks ago about what that bill was and we have made changes... [cross-talk]

COUNCIL MEMBER CROWLY: No no no no you did not... [cross-talk]

DIRECTOR FULEIHAN: ...to address it.

COUNCIL MEMBER CROWLEY: Did anyone swear you in today? Please be sworn in. Do we have a sergeant of arms or counsel to swear the witnesses in? You are sworn to tell the truth. You should be. We are, you are testifying today did you submit a proposal for the council to consider on the record at the last meeting?

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION 20 2 [background comments] COUNCIL MEMBER CROWLEY: We are a body 3 to have oversight over the administration. That's 4 what we're sworn in to do. 5 6 CHAIRPERSON KOSLOWITZ: And that's what 7 we do do. 8 COUNCIL MEMBER CROWLEY: We have not had 9 a bill from the mayor that we've had time to 10 consider. We had a hearing on the proposal... [cross-11 talk] 12 CHAIRPERSON KOSLOWITZ: Okay we're 13 going... [cross-talk] we're going to swear them in 14 right now. 15 UNIDENTIFIED MALE: Do you agree to 16 affirm agree to be sworn to tell the truth as far 17 as this testimony's concerned? DIRECTOR FULEIHAN: Yes. So with 18 19 regarding, let me move on to your question about 20 Albany. COUNCIL MEMBER CROWLEY: No, no answer 21 the first question please. 22 DIRECTOR FULEIHAN: I, I have answered 23

the first question. We had... [cross-talk]

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| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 21 |
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| 2 | COUNCIL MEMBER CROWLEY: Okay you are |
| 3 | swearing [cross-talk] |
| 4 | DIRECTOR FULEIHAN:articulated a |
| 5 | proposal to you at the time. |
| 6 | COUNCIL MEMBER CROWLEY: You did not |
| 7 | give… [cross-talk] |
| 8 | DIRECTOR FULEIHAN: That's was the |
| 9 | [cross-talk] |
| 10 | COUNCIL MEMBER CROWLEY:a proposal |
| 11 | [cross-talk] |
| 12 | DIRECTOR FULEIHAN:the conversation. |
| 13 | [cross-talk] |
| 14 | COUNCIL MEMBER CROWLEY:to the |
| 15 | committee. For the record, for the record. |
| 16 | DIRECTOR FULEIHAN: I, I believe that |
| 17 | [cross-talk] |
| 18 | COUNCIL MEMBER CROWLEY: Answer the |
| 19 | question. It's a yes or no answer. |
| 20 | DIRECTOR FULEIHAN: I [cross-talk] |
| 21 | COUNCIL MEMBER CROWLEY: For the record |
| 22 | did you give a proposal, a written proposal for us |
| 23 | to consider? |
| 24 | |

DIRECTOR FULEIHAN: We had, and the, and Commissioner Lynn [sp?] who testified and who presented the… [cross-talk]

COUNCIL MEMBER CROWLEY: Yes or no answer. [cross-talk]

DIRECTOR FULEIHAN: He provided a detailed description of our proposal and that's what that hearing was about.

CHAIRPERSON KOSLOWITZ: We're going...

[cross-talk] We're going to have to move on...

[cross-talk]

COUNCIL MEMBER CROWLEY: There's a clear difference between a proposal and an introduction. Today we are considering a pre-considered resolution and we have not had any advanced notice from the administration on what your proposal is other than what's before us at this immediate time. [cross-talk] There's been no time prior to this moment for us to consider this proposal. You did not give anything written for the record... [cross-talk]

CHAIRPERSON KOSLOWITZ: Okay.

COUNCIL MEMBER CROWLEY: ...at our last

25 hearing.

| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 23 |
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| 2 | CHAIRPERSON KOSLOWITZ: Okay. |
| 3 | COUNCIL MEMBER CROWLEY: And for us to |
| 4 | move forward and consider this [cross-talk] |
| 5 | CHAIRPERSON KOSLOWITZ: I have to move |
| 6 | on… [cross-talk] |
| 7 | COUNCIL MEMBER CROWLEY:is completely |
| 8 | [cross-talk] |
| 9 | CHAIRPERSON KOSLOWITZ: I have to move |
| 10 | [cross-talk] |
| 11 | COUNCIL MEMBER CROWLEY:undemocratic. |
| 12 | CHAIRPERSON KOSLOWITZ: I have to move |
| 13 | COUNCIL MEMBER CROWLEY: Without a |
| 14 | doubt. |
| 15 | CHAIRPERSON KOSLOWITZ:on. |
| 16 | COUNCIL MEMBER CROWLEY: It's doing the |
| 17 | Mayor's work without… [cross-talk] |
| 18 | CHAIRPERSON KOSLOWITZ: Council Member |
| 19 | Lander… [cross-talk] |
| 20 | COUNCIL MEMBER CROWLEY:the council |
| 21 | proper oversight. |
| 22 | COUNCIL MEMBER LANDER: Thank you Madam |
| 23 | Chair. I'll just point out for members of the |
| 24 | committee the thing that I found most useful at our |
| 25 | prior hearing was the council's committee report |

| COMMITTEE ON STATE AND FEDERAL LEGISLATION 2 |
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| which is available on the website from the meeting |
| that was held on now I can't find the date of it |
| but on May 29 th and which did an analysis of both |
| Council Member Crowley's resolution as well as the |
| administration's proposal. And just to confirm |
| Director Fuleihan that reference, the fiscal note |
| that the actuary had prepared it's my understanding |
| that the numbers that the council's committee |
| report used were based on the fiscal note the |
| actuary had prepared on your proposal which at that |
| time had not yet been introduced as legislation in |
| Albany but none the less we have both the proposal |
| to analyze for the committee report and we also |
| have the fiscal note from the actuary on at that |
| time on the 29 th . |

DIRECTOR FULEIHAN: Right. The clarification, the bill had been introduced.

COUNCIL MEMBER LANDER: Ah, okay. I think maybe when the committee report was prepared it hadn't but when it was presented to us by the hearing time it had been introduced in Albany.

DIRECTOR FULEIHAN: Yes.

 $\label{thm:council_member_lamber} \mbox{COUNCIL MEMBER LANDER: So the bill had} \\ \mbox{been introduced in...}$

disabled in her, her or his second year would be

better off that she, she or he would have been even

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in the old system?

DOMINICK WILLIAMS: That's correct yep.

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Because just to add a little bit to it the 75 percent that we've added for a person who's seriously disabled still applies in this bill that we have. But in addition we're still doing the increase to the salary for a younger officer. So if that younger officer is working and they're making let's say 50 thousand dollars and the basic maximum is 82 or 84 we would do their pension calculation on the basis of that 84 in addition to doing the 75 percent which is stronger than actually exists in just a straight tier two rollback. So on this plan I think this is the only plan that provides that enhanced benefit for younger officers, younger firefighters, younger sanitation workers and the like. No other plan that is proposed has that benefit of helping younger workers.

CHAIRPERSON KOSLOWITZ: Council Member Kallos.

COUNCIL MEMBER KALLOS: Again I want to thank you for coming back with a, a bill that includes a lot of the comments that we've given. I do want to just share with Council Member Crowley's frustration. The bill S5705 was introduced on May

| COMMITTEE ON STATE AND FEDERAL LEGISLATION 28 |
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| 29 th at the time of the hearing while I did have |
| all the information that Council Member Landers |
| pointed to as a legislator we look at legislation |
| and I was not able to see the legislation |
| eventually the A version was introduced yesterday |
| and then we have a B version this morning. So I |
| understand that the, we, we are get, coming to the |
| end of the legislative process in Albany and |
| understand that sometimes we can't get everything |
| in a timely fashion but to the extent that we could |
| have had this sooner than the morning of. I would |
| be appreciated and I just think it is worth |
| mentioning and noting that for the record. |
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CHAIRPERSON KOSLOWITZ: Council Member Crowley.

COUNCIL MEMBER CROWLEY: In November 2014 over six months ago I introduced resolution 474 which calls for parody, pension, disability benefits for all New York City firefighters and police officers. This resolution was brought to a hearing two weeks ago...

CHAIRPERSON KOSLOWITZ: Council Member you said two sentences.

| 2 | COUNCIL MEMBER CROWLEY: All due respect |
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| 3 | I do believe that my bill which has 39 other co- |
| 4 | sponsors which is supported by the rank and file |
| 5 | the police officers, the firefighters, and is |
| 6 | supported by almost every other legislator in the |
| 7 | state of New York should be up for a vote. Because |
| 8 | that has been a part of the city record for well |
| 9 | over six months and it has vast support amongst our |
| 10 | colleagues and I do not understand why we're not |
| 11 | considering that also for a vote today because of |
| 12 | the unanimous support and because what it does is |
| 13 | it gives equal benefits [cross-talk] |
| 14 | CHAIRPERSON KOSLOWITZ: Two sentences. |
| 15 | COUNCIL MEMBER CROWLEY:a fair |
| 16 | [cross-talk] |
| 17 | CHAIRPERSON KOSLOWITZ: Two. Two |
| 18 | sentences |
| 19 | COUNCIL MEMBER CROWLEY:in, in |
| 20 | closing, in |
| 21 | CHAIRPERSON KOSLOWITZ: We have other |
| 22 | legislation that we have to get going. |
| 23 | COUNCIL MEMBER CROWLEY: You know I |

chair the committee that has oversight over the

Fire Department and we are finally diversifying the

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| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 30 |
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| 2 | fire department and we're hiring more women and |
| 3 | more people of color. Now is it really fair that we |
| 4 | should reduce their benefits. This |
| 5 | disproportionately affects the new groups of hires. |
| 6 | The people who are hired prior to 2009 have better |
| 7 | benefits. |
| 8 | CHAIRPERSON KOSLOWITZ: Council Member |
| 9 | you're totally out of order. You had asked me for |
| 10 | two sentences and you went on. |
| 11 | COUNCIL MEMBER CROWLEY: Thank you |
| 12 | Chair. I would hope that my resolution be |
| 13 | considered for a vote also. Thank you. |
| 14 | CHAIRPERSON KOSLOWITZ: Your resolution |
| 15 | cannot be considered because offer, the offering |
| 16 | besides the fact that it has not been properly |
| 17 | noticed. We will not consider it now. |
| 18 | COUNCIL MEMBER CROWLEY: Can you explain |
| 19 | that further? What does that mean properly noticed? |
| 20 | CHAIRPERSON KOSLOWITZ: No, I'm sorry. |
| 21 | COUNCIL MEMBER CROWLEY: Okay. |
| 22 | CHAIRPERSON KOSLOWITZ: [off mic] I |
| 23 | would like to… [on mic] thank you very very much. |
| 24 | DIRECTOR FULEIHAN: Thank you. |

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CHAIRPERSON KOSLOWITZ: Frank Tramontane [sp?]. Can you introduce yourself? Can you put the mic on?

FRANK TRAMONTANE: If I could figure out how. Alright. So I have some remarks that I wrote down. I have some marks I want to speak from what I jotted down afterwards and it may be a little disjointed but I... bear with me and you know this was a last minute thing and just want to make out some points that I think this council should hear from our perspective. So the bill that we put out back a year ago, more than a year ago which we ask the administration to support 15 months ago was never really dealt with in any fashion. And that's this main to say the least in terms of what you expect the legislative body in, in the, in the process to be. But that bill was to try and put back the standards, the disability standards that existed prior to 2009, July 2009. And the change happened in July 2009 when Patterson made a veto of the tier two extension. Now the tier, the tier two extension included lots of things. And that whole extension has been estimated to, because we went to, defaulted, defaulted into a tier three, not

COMMITTEE ON STATE AND FEDERAL LEGISLATION 32 another legislative pension system was voted upon by anyone. It just defaulted into a tier three. That has been estimated by the city actuary to save 31 billion dollars over the next 20 years. When the administration comes in and says it costs six billion dollars for this well our perspective is you save 25 because you save 31 on a veto that wasn't anything legislatively. This is just buying back a piece that we think is vital, important, it goes to the members' moral. You have a situation out there with police officers and firefighters know these two different benefits, it affects them in how they do their job. I don't know how it would

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we believe. So the current three members currently no three, tier three members have applied for this ability. And the NYD has not moved any member out rather than choosing to keep them on full pay under unlimited sick policy with the guise that they will get better. We think that that may continue as this

consider anything less is sending the wrong message

not, it would affect me. That's something to

issue goes unresolved. I don't expect this issue,

this home rule that you provide today in this last

minute bill will be approved in Albany. I will tell

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you that the state senate passed the statewide version of our bill last week at a 60 to zero vote. So it's hard to imagine that turning around. And as you, most of you know the newly hired New York City EMS workers gets 75 percent on the job. So from our guise, perspective how do they look at what's being done here. We're not as good as EMS. And I don't see any administration legislation that changes them to be equal to us or in this same fashion. So the administration's bill will only provide three quarters to those to qualify for social security. And as you know it's a much higher threshold and the city actuary put that at between zero and 25 percent. Those who know they won't qualify may have options because they may feel that they're, it won't be enough to provide for them and their family on the way out. And I give you the, the, the numbers as they appear in the charts at the, that the administration has put out the disability benefit if I remember correctly for under their plan for years two was 40 thousand. If, and if person got hurt in year two it was 40 thousand. If a person got hurt in year 14 it was 42 thousand. Now to me that doesn't seem appropriate. You're

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was 14 years on the job. Now if you're 14 years on 3

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the job and you started at the age of 26 you're now

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for another job which you may or may not be able to

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continue to contribute to the low morale that exist

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40 years old. You're, you can no longer work as a police officer. You're out there now having to look get. It's, it's something that's going to register in peoples' minds and I can't see how it doesn't in the police department today. You are not doing any favors to help that. And I know through qualify for social security or don't qualify for social security may take what they call and this was discussed at the last hearing the reasonable accommodation that's provided by federal law. So they may turn around and say I am, I want to stay here and in my capacity to collect my full pay because I afraid to go out there I'm not sure I'm going to get a job to, to make ends meet. I want a reasonable accommodation for another job. To the extent that that's successful the city will lose money because now you're paying a uniform salary for a job that may very well be a civilian job and

then having to hire another uniform person. Again

2 | this is not a well throughout plan in my opinion.

That's it? Five minute I, I can't go on. So we have

4 | a last minute bill here and I have points that I

5 can make and this is the time that, this is the

6 limited time I'm going to get.

CHAIRPERSON KOSLOWITZ: How much more

8 | time do you need?

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FRANK TRAMONTANE: I don't know. I'd like to talk about issues of money because I think they're important and they're... conversation here. I think if you want to you know allow yourselves to understand every aspect of what you're doing you should have a right for the, us to present this.

CHAIRPERSON KOSLOWITZ: Alright. How about I have other people that are going to testify and we have other bills that are going to need a chance… [cross-talk]

FRANK TRAMONTANE: ...try to go as fast as I can. I'll try to summer... Thank you. So we believe the numbers attached to the bill are overstated to a certain extent because they include the first two years o, of, of disabilities being fiscal year '14 and '15 and those years there obviously were no injuries that were, that were identified or put

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forward. So we believe, and the money that, that you have here if we're talking about the 400 million dollar number that's a five year number. Just so you understand it's a five year number for both police and fire. And if you want to compared to what this council has done in the past. You approve modifications every quarter over 600 million dollars in new needs without a problem without a blink. So money should not be a problem in our perspective. In fact the, last year the mayor proposed and you approved 82 million dollars coming out of the NYP, NYPD budget to, for NYCHA repairs. And NYCHA repairs is probably a very good thing to do. But what's the message you're sending to police officers and firefighters that hurt. We have money for NYCHA's repairs but we don't have money to restore the benefits that existed before for you. Again a issue of morale that's going to affect our members. And just to give you some numbers that you probably aware of the city council's, the city's fiscal year 2015 budget has

over three million dollar surplus. The city's put a

me, a billion dollars a year for the next four

years into a general reserve. Most, most of which

| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 37 | | | | | | |
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| 2 | which will be, will be reflected at the end of the | | | | | | |
| 3 | year as a surplus. This is more than three times | | | | | | |
| 4 | what was put in in the previous years on the | | | | | | |
| 5 | Bloomberg and for the general reserve. The city | | | | | | |
| 6 | added a new reserve this year for capital | | | | | | |
| 7 | commitments and debt 500 million dollars. Every | | | | | | |
| 8 | fiscal monitor has said that the city is | | | | | | |
| 9 | underestimating revenues with the IEO and the city | | | | | | |
| 10 | controller putting that number between three | | | | | | |
| 11 | billion and six billion. | | | | | | |
| 12 | CHAIRPERSON KOSLOWITZ: Frank | | | | | | |
| 13 | FRANK TRAMONTANE:and six billion. | | | | | | |
| 14 | CHAIRPERSON KOSLOWITZ:we have other | | | | | | |
| 15 | testimony. We have other bills that we have to | | | | | | |
| 16 | consider. And we have three more people to testify | | | | | | |
| 17 | on this bill. | | | | | | |
| 18 | FRANK TRAMONTANE: Can I have two more | | | | | | |
| 19 | minutes? | | | | | | |
| 20 | CHAIRPERSON KOSLOWITZ: And you can | | | | | | |
| 21 | submit the, you can submit the testimony. | | | | | | |
| 22 | FRANK TRAMONTANE: This was the last | | | | | | |
| 23 | minute. I didn't have time to write it up. | | | | | | |

CHAIRPERSON KOSLOWITZ: Well...

2 FRANK TRAMONTANE: Can I have two

3 | minutes please?

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CHAIRPERSON KOSLOWITZ: Then I have to give everybody else the same time.

[background comments]

CHAIRPERSON KOSLOWITZ: I don't like to be threatened. Rosie Mendez. This on the, another bill that we have to hear and she has to meet with the speaker and it's on the oolio [phonetic], Oscar... Oscar Lopez Rivera.

COUNCIL MEMBER MENDEZ: Thank you Madam
Chair. Today I proudly introduced this resolution
and it's being co-sponsored by our speaker Melissa
Mark-Viverito and my colleague from upper
Manhattan, Council Member Ydanis Rodriguez. In 1998
this body approved a resolution that was introduced
by then council member Jose Rivera. That resolution
asked then President Clinton to grant clemency to
our Puerto Rican prisoners. In fact President
Clinton did grant clemency to those prisoners
pursuant to the resolution that we passed here in
this body except they did not offer clemency and
Oscar Lopez Rivera who was offered clemency
rejected it because he felt everyone should receive

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| the same offer. Oscar was a Vietnam Veteran and | | | | | | |
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| then at that time he also refused to leave some of | | | | | | |
| his fellow comrades behind when they were injured | | | | | | |
| with in mind and he secured a field and saved his | | | | | | |
| brothers and brought them to a clear landing field | | | | | | |
| where he secured for helicopter. And back in 1998 | | | | | | |
| he also refused to leave his brothers behind. | | | | | | |
| Ironically he is the only Puerto Rican prisoner in | | | | | | |
| jail to date. Everyone else has been released since | | | | | | |
| then including the ones who were not offered | | | | | | |
| clemency back in '99. And he has spent 34 years in | | | | | | |
| jail. And at the time when President Clinton | | | | | | |
| granted the clemency he said of Oscar Lopez Rivera | | | | | | |
| that he had not, that the punishment did not fit | | | | | | |
| the crime and that he had not harmed or injured | | | | | | |
| anyone or end up resulting in anyone's death. And | | | | | | |
| so with that he had granted the clemency. So we are | | | | | | |
| now asking that President Obama consider as of 34 | | | | | | |
| years giving the sole prisoner, Puerto Rican | | | | | | |
| prisoner who's still in jail clemency and I want to | | | | | | |
| thank you Madam Chair for holding this hearing. | | | | | | |
| Thank you. Would you, we're going to vote on this | | | | | | |
| resolution now so we can, you can leave here. I'm | | | | | | |

| 1 | COMMITTEE ON STATE AND FEDERAL LEGISLATION 40 | | | | | | |
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| 2 | going to call on the council members Antonio | | | | | | |
| 3 | Reynoso. | | | | | | |
| 4 | COUNCIL MEMBER REYNOSO: I, I absolutely | | | | | | |
| 5 | vote aye. | | | | | | |
| 6 | COMMITTEE CLERK MARTIN: William Martin, | | | | | | |
| 7 | Committee Clerk, Roll call vote Committee on state | | | | | | |
| 8 | and federal legislation resolution. Chair | | | | | | |
| 9 | Koslowitz. | | | | | | |
| 10 | CHAIRPERSON KOSLOWITZ: [off mic] Aye. | | | | | | |
| 11 | COMMITTEE CLERK MARTIN: Dickens. | | | | | | |
| 12 | COUNCIL MEMBER DICKENS: [off mic] Aye. | | | | | | |
| 13 | COMMITTEE CLERK MARTIN: Lander. | | | | | | |
| 14 | COUNCIL MEMBER LANER: Aye. | | | | | | |
| 15 | COMMITTEE CLERK MARTIN: Espinal. | | | | | | |
| 16 | COUNCIL MEMBER ESPINAL: Aye. | | | | | | |
| 17 | COMMITTEE CLERK MARTIN: Kallos. | | | | | | |
| 18 | COUNCIL MEMBER KALLOS: Aye. | | | | | | |
| 19 | COMMITTEE CLERK MARTIN: Reynoso. | | | | | | |
| 20 | COUNCIL MEMBER REYNOSO: Aye. | | | | | | |
| 21 | COMMITTEE CLERK MARTIN: By a vote of | | | | | | |
| 22 | six in the affirmative, zero in the negative, and | | | | | | |
| 23 | no abstentions, resolution has been adopted. | | | | | | |
| 24 | CHAIRPERSON KOSLOWITZ: Now I'd like to | | | | | | |
| 25 | call, going back Roy Richter. | | | | | | |

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UNIDENTIFIED MALE: Madam Chair can we

3 just, can I clarify which is, he's testifying on

4 A764A and S5610...

[background comments]

ROY RICHTER: So good morning. Thank you

for this opportunity to testify...

CHAIRPERSON KOSLOWITZ: Can you

introduce yourself please?

ROY RICHTER: Oh sure. My name is...

11 [cross-talk]

12 UNIDENTIFIED MALE: And also can you,

13 can you swear and affirm to tell the truth

14 regarding your testimony?

15 ROY RICHTER: I swear and I affirm. Good

16 morning. Is it still good morning? Close, for eight

17 | minutes. My name is Roy Richter. I'm the President

18 of the NYPD's Captains Endowment Association. I

19 represent members in the rank of captain, deputy

20 | inspector, inspector, deputy chief, and police... in

21 | the New York City Police Department. Thank you for

22 | this opportunity to testify in favor of legislation

23 A7648 and S5610. After many years of failing to

take control of violence and serious crime in New

25 York City the New York City Police Department in,

police department by allowing them to retire at a

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deputy chief pension and prevents the loss of valuable experience and knowledge of proven and effective police tactics to retirement. The bill expands on the existing benefit that grants captains with five years of service in rank of captain or above a deputy inspector pension and captains with ten years of service in the rank of captain or above and inspector pension. And further the bill offers an incentive for our most qualified police lieutenants to seek promotion to the rank of captain. Over the last ten years fewer and fewer lieutenants have sought promotion to the rank of captain. For example in 1997 898 of a pool of 1369 lieutenants filed for promotion to captain. That's 65 and a half percent. In contrast in 2012 only 18 and a half percent of those eligible. The number of 325 of a pool of 1753 lieutenants filed for the promotion, the promotional exam to captain. This reduced interest in advancement within the NYPD further highlights the need to incentivize our most experienced NYPD commanders to stay in the service of New York City. And I just wanted to point out you know as, I, and I think the, the council's

finance division for their fiscal impact statement.

COMMITTEE ON STATE AND FEDERAL LEGISLATION 44
And the number uses a multiple of 23 thousand. That
number of 23 thousand is closer to 4,000. So the
cost related to this is substantially less and, and
what's, what stand. But again I thank you for, for
the council for...

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CHAIRPERSON KOSLOWITZ: Thank you. I'd like to all on Antonio Reynoso.

COUNCIL MEMBER REYNOSO: I'm glad you came to testify today. Extremely excited about this specific piece, the specific resolution, qualified lieutenants that do not see the benefit of advancing to the rank of captain because of a police pension fund this resolution will now allow them to receive the same benefits as a deputy chief and encourage that promotion to captain. Hopefully what my goal here is with this, with this resolution is hoping that we can, we can now address the, the disparities in the lack of what I consider Latino leadership specifically within the NYPD if all the leadership within the Latino demographic of the NYPD stays at lieutenant it makes it very hard for us to start being at the table at the higher ranks when it comes to leadership within the NYPD. And this would

2 absolutely encourage that or at least a pool of

3 captains that we would be able to pick from would

4 be much more diverse so I'm extremely excited and I

5 really want to encourage everyone to support this

6 resolution because it's, it's a very good piece.

7 And I want to just say to the mayor and to

8 | Commissioner Bratton I brought this up last year.

9 And they said that they were going to see if they

10 can address it and they absolutely are following

11 through. So I'm excited about that. So thank you,

12 thank you.

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CHAIRPERSON KOSLOWITZ: Thank you very...
Oh I'm sorry. Brad Lander.

COUNCIL MEMBER LANDER: Thank you Madam Chair. Thank you Mr. Rictor for being here. And I also like Council Member Reynoso just appreciate the diligence that you've been putting in your... issue with me some time ago and as Council Members we did a lot, lot obviously with the commanding officers of our precincts who are captains or in some cases Deputy inspectors and you know we know the difference it makes when those are qualified and excellent people and so the numbers that you cited have just how many fewer people have been

applying to take the captains test has been a real concern. We need those folk, you know we need the best possible folks there. So I just want to make

5 sure because you mentioned that you, so you're

6 saying you think that the, the amount this will

7 cost is even less than the 232 thousand for FY '16

8 or 464 thousand, 465 thousand in the following

9 fiscal years.

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ROY RICHTER: Yes because the, the, the estimate in the, when, in compiling these numbers drew the difference between a captain and a deputy chief whereas in contrast it should be between an inspector and a deputy chief. So that percentage is, makes the cost much lower.

COUNCIL MEMBER LANDER: And even at that lower cost you continue to believe that it'll be a meaningful, a helpful incentive to encourage more people to take the captain's test and stick around and serve.

ROY RICHTER: Absolutely. And not only that you know within the last two weeks I've had ten inspectors, deputy inspectors, inspectors, and deputy chief, two precinct commanders the 7-6 precinct and the $6^{\rm th}$ precinct file for retirement,

1 COMMITTEE ON STATE AND FEDERAL LEGISLATION 47 2 Latino commanders... But this gives them an incentive to stay with the New York, New York City police 3 department and for the city of New York to realize 4 5 the benefit of their experience and their, their history that they've made with the community. 6 COUNCIL MEMBER LANDEER: Thank you very 7 8 much. Thank you Madam Chair. 9 CHAIRPERSON KOSLOWITZ: Thank you. Next 10 one Robert Altman. 11 UNIDENTIFIED MALE: Just please identify 12 yourself and just please... [cross-talk] 13 ROBERT ALTMAN: Rob... UNIDENTIFIED MALE: ...swear or affirm to 14 15 tell the truth. ROBERT ALTMAN: Robert Altman, I do. 16 Good morning my name is Robert Altman. I'm here to 17 testify in support of a resolution supporting an 18 19 amendment to general city Law 36. General City Law 36 subdivision two is provision which requires 20 construction of buildings on streets that are not 2.1 final mat to be subject to approval by the Boards 22

of Standards and Appeals before receiving a

certificate of occupancy. This was done because the

state wanted a terminate, a determination from BSA.

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COMMITTEE ON STATE AND FEDERAL LEGISLATION 48 The street upon which the structure was being built was safe. Most streets that fall within this, fall within this bill of Staten, or on Staten Island... There are waterfront areas of the rockaways and industrial waterfront areas of the South Bronx that fall into this category but they're much more limited whereas on Staten Island is probably clue to about 40 percent of all streets. The proposed amendment to GCL 36 would do two things. First if a street already has one or two family dwellings that have successfully appealed to BSA that there would no need, no further need for appeals to be a safe for new one and two family dwellings on such street as since its safety has already been determined. This eliminates unnecessary bureaucratic process. Over the years our members cannot recall an instance where BSA approval was not granted on such appeals. Second the amendment restores an interpretation that had existed for 22 years but was reversed in December 2014 that corporation council opinion streets were not subject to DCL. A CCL street is a street that the corporation council has determined constitute a street because it is a

public way that has been open and in use by the

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1 COMMITTEE ON STATE AND FEDERAL LEGISLATION 2 public for a minimum of ten years and accept, accepted by the city as such even if it has not 3 4 been mapped by the city as a street. The reversal 5 of this interpretation only promises for the, call up the BSA calendar. In order to ensure that there 6 is no concern regarding fire safety which was the 8 main impetus behind GCL36-2. The amendment requires 9 that sprinklers be provided in each dwelling. The 10 provision of sprinklers ensures that fire safety 11 concerns are more than met even if such sprinklers 12 were not have been required when going through the 13 standard BSA process thus the proposed amendment streamlines a bureaucratic process frees up 14 resources of the BSA to work on more pressing 15 16 matters and increases the safety of the home's

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CHAIRPERSON KOSLOWITZ: Thank you very much.

bill. We strongly urge your support for this

ROBERT ALTMAN: Thank you.

CHAIRPERSON KOSLOWITZ: Sean Crowley. Sorry we're going back... forwards but I'm calling how I got the sign in sheets.

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legislation.

2 SEAN CROWLEY: Thank you Madam Chair.

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Here to read a statement on behalf of Steve Cassidy.

UNIDENTIFIED MALE: You affirm...

[laughter] Do you affirm to tell the truth as far as your testimony?

SEAN CROWLEY: Yes I do. Sean Crowley representing the Uniformed Firefighters Association. Unfortunately Steve Cassidy and his full executive team couldn't make it here today. They had a prior engagement at a rally up in Albany. I'm authorized by Mr. Cassidy to read the following statement which I'm providing to the committee. It's asking that the council stand with the bravest in voting no on the mayor's proposal. It outlines five points that have come to their attention as of last night and they're responding to each point as follows. The mayor's plan one helps younger workers by raising early salary calculations UFAs response statistics show most career ending injuries occur later on in a firefighters career so the mayor's plan only takes care of a very small percentage of the younger firefighters. Point two, mayor's plan is fiscally

COMMITTEE ON STATE AND FEDERAL LEGISLATION 51 responsible and avoids debilitating costs of a full rollback. Based on the actuary's fiscal notes OMBs estimates the cost of this plan to be between 1.5 and two billion dollars over 30 years compared to other proposals which cost six billion or more over the same time frame. UFA's response... fiscal estimates are overstated due to the flawed assumed disability rates. This is because the mayor's estimates include injuries resulting from the world war, world trade center injuries and illnesses. The funds that add the city has three billion, has a three billion dollar surplus. Point three, mayor's plan eliminates offsets for social security eligible disabled workers, UFAs response, criteria to qualify for the 75 percent disability one must first qualify for social security disability. This is unjust and will be applied to arbitrarily. In addition it would bar a severely disabled firefighter, firefighter from ever working again. The medical standards to be a firefighter are different than most other jobs. Just because they don't work as a firefighter doesn't mean they cannot work in another occupation. Point four, mayor's plan, adds an additional 75 percent tax

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2 | free disability benefit for those who were

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3 seriously disabled in the line of duty. UFA's

4 response, the UFA plan provides 75 percent

5 disability benefit based upon current medical and

6 legal standards rather than the mayor's arbitrarily

7 disable, disability standard. Point five, the

8 mayor's plan, to make sure that no officer loses

9 under the plan there is a provision that holds

10 | every officer harmless no officer does worse than

11 | the status quo under the city's plan. UFA's

12 | response, the mayor's plan opposes a second class

13 status on new hires, the majority of which are

14 | minority members, 50 percent of the last class was

15 minority members and that's it. Thank you.

16 CHAIRPERSON KOSLOWITZ: [off mic] Thank...

17 [on mic] Thank you. Okay Liz Crowley.

COUNCIL MEMBER CROWLEY: Thank you Chair
Koslowitz. First I want to allow you, I want to

20 | thank you for allowing me the opportunity to speak

21 on more than one occasion to express myself on the

22 opposition to the mayor's plan. And I'd like to

23 personally apologize if at any time I appeared to

be disrespectful. I'm very passionate about this

issue and I do want you to know that I have a

CHAIRPERSON KOSLOWITZ: Okay thank you.

Are there any other witnesses? Did everybody sign in that we called? Okay now we are going to have a roll call on all the legislation and resolutions that are before us today.

COMMITTEE CLERK MARTIN: William Martin

Committee Clerk. Roll call vote on remaining items.

Chair Koslowitz.

 $\label{eq:chair_endown} \mbox{CHAIRPERSON KOSLOWITZ: May I be excused}$ to explain...

[laughter]

CHAIRPERSON KOSLOWITZ: This is a very difficult issue. We must provide for our heroic uniformed workers and do so responsibly. We have debated this for over a year. Now is the time, now time is running out in Albany. We must act now. This bill strikes a balance I can support. I vote aye.

COMMITTEE CLERK MARTIN: Dickens.

COUNCIL MEMBER DICKENS: I vote aye on all except for A7854, A/S5705A and its B version that was submitted this morning. If those are the incorrect numbers then I will substitute the correct numbers.

COMMITTEE CLERK MARTIN: Lander.

COUNCIL MEMBER LANDER: Request

permission to explain my vote.

CHAIRPERSON KOSLOWITZ: Sure.

COUNCIL MEMBER LANDER: Thank you Madam

Chair I, I vote age on all and, and I do think though this has obviously been a difficult issue, that it has been thoughtfully considered in the committee. And I just want to point out that what was originally brought by the administration was something that we had a lot of issues with in particular for those workers who were severely disabled and unable to work and that it was as a result of the, the hearings that were held in this committee and by this council that it pushed this plan to a much stronger place, and one that I also agree is a sensible balance and I vote age on all.

COMMITTEE CLERK MARTIN: Espinal.

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COUNCIL MEMBER ESPINAL: No. [laughter]

No on the resolution that's pre-consider on S5705

and A7854 and aye on all the rest.

COMMITTEE CLERK MARTIN: Kallos.

explain my vote. Along the same lines as my colleague Council Member Brad Lander I was very uncomfortable as Council Member Crowley has already brought up on voting on something without actually having the final bill before us. The administration has heard many of our concerns and I believe that this legislation will not only be financial responsible but will actually care for our members and restore those that are disabled and unable to return to work to the 75 percent disability pension that they deserve. We do need to treat our heroes like heroes so I believe that this bill gets us where we need to be and I am, vote aye on all.

COMMITTEE CLERK MARTIN: Reynoso.

COUNCIL MEMBER REYNOSO: Permission to explain my vote? Just want to say that, that the first vote that was, that was brought up to us and not necessarily... proposal was something that we were all concerned about and I definitely thought

COMMITTEE ON STATE AND FEDERAL LEGISLATION things needed to be addressed in that version. But seeing what I see today I do fear that we're, we're addressing the issues that we specifically talked about in regards to older recruits and newer recruits who are also being fiscally responsible and I also want to vote aye on all. COMMITTEE CLERK MARTIN: By a vote of six in the affirmative, zero in the negative, and no abstentions all items have been adopted with the exceptions of preconsidered item in relation to S5705B and A7854B has been adopted by a vote of four in the affirmative, two in the negative, and no abstentions. CHAIRPERSON KOSLOWITZ: This meeting is adjourned. [gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



| Date | June | 12 | 2015 | |
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