CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HIGHER EDUCATION

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HELD AT: 250 Broadway - Committee Rm,

14th Fl.

B E F O R E:

INEZ D. BARRON Chairperson

COUNCIL MEMBERS:

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Fernando Cabrera Jumaane D. Williams

Laurie A. Cumbo

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## A P P E A R A N C E S (CONTINUED)

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## A P P E A R A N C E S (CONTINUED)

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On January 8th of this year, President

The

Barack Obama unveiled a plan to make community

college free for anyone who maintains a 2.5 GPA.

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education; the cost of living.

plan calls for the federal government to spend \$60

billion over 10 years and to pay 75 percent of the

tuition cost for eligible students provided the State

pays the remaining 25 percent. The proposal has

received mixed reviews, with some critics complaining

that it overlooks the "real" cost of higher

There are practical considerations about capacity -- will free tuition increase demand at the community colleges and if so, how will the State help us meet that demand; and/or considerations about how CUNY will reduce the average time to graduate from six years to two; will the State increase funding for ASAP to make it so every community college student has the resources and guidance to finish in a timely fashion. This hearing will examine these and other questions that arise as we consider the value of the President's plan.

As we consider these issues, we do so considering whether the Council should adopt a resolution urging the passage of the State and Federal legislation necessary to implement the President's plan. I will read that resolution now.

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A resolution calling upon Congress to pass and the President to sign legislation to implement President Barack Obama's "America's College Promise Plan" to make two years of community college free to anyone who maintains a 2.5 GPA and calling upon the New York State Legislature to pass and the Governor to sign legislation funding the State's obligation under the plan, by Council Members Barron, The Speaker, Council Member Melissa Mark-Viverito, Council Member Kallos, Council Member Williams and Council Member Crowley.

Whereas according to the Center on
Education and the Workforce at Georgetown University,
by 2020 an estimated 35 percent of jobs will require
at least a bachelor's degree and 30 percent will
require some college or an associate's degree and
whereas community colleges have multiple missions
directed at addressing the needs and interests of a
wide variety of constituencies which include general
education towards an associate's degree, transfer to
a baccalaureate program, occupational certificate
programs and workforce development and whereas, in
fall of 2013 approximately 40 percent of all
undergraduate students were enrolled in public two-

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year colleges, according to recent data by the United States Education Department, National Center for Educational Statistics. Whereas, according to the Pew Research Center, in 2013, 46 percent of all Latino college students were enrolled in a public two-year college as compared to 34 percent of black undergraduate population, 32 percent of the Asian undergraduate population and 30 percent of the white undergraduate population enrolled in a public twoyear college. And whereas, in New York City the representation of students enrolled in a community college is approximately 39 percent Latino, 28 percent black, 16 percent Asian and 17 percent white. And whereas, President Barack Obama announced the proposal called "America's College Promise" to make community colleges tuition-free for the first two years and whereas, under the plan full-time and parttime students would be required to maintain a 2.5 Grade Point Average (GPA) and make consistent progress towards completion of a college degree. whereas, the plan would be open to community colleges that offer credit towards a four-degree at a public institution or occupational training that offers certificates or degrees in high demand fields and

whereas the plan calls for an estimated \$60 billion
over 10 years to help cover tuition and fees, whereas
the federal government would cover three-quarters of
the cost and states that choose to participate in the
program would cover the remaining costs and whereas
if all states participate, the program could save
each full-time student an average of \$3,800 a year.
And whereas, as of fall 2014, New York State
residents who enrolled full-time at community
colleges in the City University of New York (CUNY)
pay \$4,500 per year in tuition; therefore, the
President's plan would be highly beneficial to these
students. And whereas under the plan participating
states are also required to "continue existing
investments in higher education, coordinate high
school, community colleges and four-year institutions
to reduce the need for remediation and repeated
courses and allocate a significant portion of funding
based on performance; not enrollment alone. And
whereas opponents of the plan argue that making
community colleges tuition-free is unnecessary
because the average tuition for community college is
an estimated \$3,330 a year and that community
colleges are even more affordable to poor and working

class students through Federal Pell Grants, according
to New York Times and whereas according to the latest
data by the National Center for Education Statistics,
41.9 percent of dependent students enrolled in a two-
year college come from households with incomes less
than \$20,000. And whereas the plan would especially
benefit students of color, including black, Latino
and Asian, many of whom come from low-income
households earning less than \$20,000, as indicated in
the National Center for Education Statistics. And
whereas almost half, 46.8 percent, of students
enrolled at CUNY community colleges come from
households with incomes less than \$20,000 which
exceeds the national level. And whereas, although
financial aid is available, low-income community
college students are still confronted with additional
costs, such as housing, food, books, transportation
and other expenses that make it very difficult for
them to meet their financial obligations, which can
often deter them from completing a college degree and
whereas such costs are exacerbated by those students
living in New York City, which is one of the most
expensive cities in the nation. And whereas
according to the Center for American Progress,

community colleges have been disproportionately

impacted by state budget cuts in recent years,

resulting in rising tuition costs, thus limiting

educational and career opportunities for students.

6 And whereas, it is important that all states,

7 including New York State, participate in President

8 Obama's America's College Promise Plan to make

9 college more affordable and to educate a competitive

10 workforce that is vital to stimulating local

11 economies in New York City, across the nation and

12 globally.

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Now therefore, be it resolved that the Council of the City of New York calls upon Congress to pass and the President to sign legislation to implement President Obama's America's Choice Promise Plan to make two years of community college free to anyone who maintains a 2.5 GPA and calling upon the New York State Legislature to pass and the Governor to sign legislation funding the State's obligation under the plan.

Before I begin, I want to recognize

members of the Committee of Higher Education -
Council Member Williams, Council Member Kallos and

thank my Legislative Director and CUNY Liaison, Ndigo

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Washington, the Committee Finance Analyst, Jessica

3 Ackerman, our Policy Analyst, Tonya Cyrus, our

4 | Counsel, Jeff Campagna and I want to especially

5 recognize my co-sponsors of the resolution, Council

6 Member Jumaane Williams and Council Member Ben

7 Kallos.

And since we all know that this is the conclusion of Black History Month, I wanna share a little bio with you of a significant African American person in history.

Many of you I'm sure know of Carter G.

Woodson. Do you know of Carter G. Woodson? Oh

great. Carter G. Woodson, you may or may not know,

was self-taught and when he finally had an

opportunity to go to high school he was able to

complete four years of high school in two years. So

he completed that two-year program and then he went

to a local college and he had an opportunity to serve

as an ambassador for education in the country of -
I'll have to go back and find out where that is -
oh, he worked as an educational superintendent in the

Philippines. He returned to the United States; he

went to the University of Chicago and he received his

bachelor's degree and a master's degree and he was

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only the second African American to receive a Ph.D. from Harvard University. He went on to become the founder of the Association for the Study of Negro Life and to produce The Journal of Negro History and he may be most well-known for his book, The Mis-Education of the Negro. He was a principal of a training school in D.C. and he went on to become the dean of Howard University.

And I just wanna share two of his quotes with you. "Those who have no record of what their forebears have accomplished lose the inspiration which comes from the teaching of biography and history." And he was very much concerned about the impact of education on particular African American children and another well-known quote that he has is: "When you control a man's thinking you do not have to worry about his actions, you do not have to tell him not to stand here or go yonder, he will find his own place and will stay in it." So we certainly know that as a Committee of Higher Education, we have an obligation to help stimulate people's thinking and analytical ability and encourage them to carve their place out in this society so that the entire society

1	COMMITTEE ON HIGHER EDUCATION 13
2	benefits and we're not relegated to positions based
3	on people's prejudices or lack of information.
4	At this time I'm going to call the first
5	panel.
6	COUNCIL MEMBER VACCA: Excuse me, Madame
7	Chair.
8	CHAIRPERSON BARRON: Oh, I'm sorry.
9	COUNCIL MEMBER VACCA: I'm sorry. No, no
10	Madame Chair [interpose]
11	CHAIRPERSON BARRON: We've been joined by
12	Council Member also, Council Member Van Bra…
13	[interpose]
14	COUNCIL MEMBER VACCA: Council Chair,
15	Inez Barron; I just wanna be added to bill, please
16	CHAIRPERSON BARRON: Okay.
17	COUNCIL MEMBER VACCA: if you can add my
18	name.
19	CHAIRPERSON BARRON: Thank you so much.
20	COUNCIL MEMBER VACCA: Thank you.
21	CHAIRPERSON BARRON: Okay. We'll first
22	call on Council Member [background comment]
23	Williams, senior person; you may go. [background
24	comments] Thank you.

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four-year college or university, we all know how

COUNCIL MEMBER WILLIAMS: Thank you, Madame Chair; I know Kallos' name is first, so I appreciate that. This is a very, very important piece of legislation and what President Obama is trying to do is immensely important in order to get ourselves further along and although we're saying we're out of the recession, many people have not felt it; as a matter of fact, particularly in the lowincome communities; particularly in the black and brown communities; black communities in general are usually twice as high on unemployment scale of everyone else and we can't fix this problem without providing access to quality education, so the resolution -- I wanna thank Council Member Barron and my colleagues and the committee staff, including Jeff Campagna and Tonya Cyrus for drafting the resolution in the cause [sic] to call on Congress to pass and the President to sign legislation to implement President Obama's America's College Promise Plan to make two years of college free for anyone the maintains a 2.5 GPA; that may not have included me, depending on the year we're looking at, but although everyone might not choose to attend a two-year or

2	critically important access to a college education is
3	and I commend President Obama for this proposal; cost
4	should not be prohibitive when deciding whether to
5	attend an institution of higher education and I
6	applaud CUNY, that has still provided good education
7	at a cost that's lower than private institutions; I
8	applauded them further, however, when they had free
9	education and it was happening actually during the
10	Great Depression, because we understood that in order
11	to get out of the Great Depression we had to provide
12	free education for people who needed it the most and
13	I believe that this plan is on the same kind of
14	wavelength that they were thinking back then.
15	Community colleges are essential pathways to the
16	middle class because they're local and they're
17	flexible. According to The College Board, 2010-2011
18	average tuition for full-time students in a public
19	two-year was \$2,713 compared to a public four-year,
20	\$7,605. Since the Great Recession, community
21	colleges have had 20 percent increase in enrollment,
22	while four-year public institutions have had an
23	increase of 10.6 percent; clearly the path to getting
24	educated is in community colleges. About 7.7 million

Americans attend community colleges for credit, of

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whom 3.1 million attend full-time, according to the American Association of Community Colleges.

Overall, the federal government provides about \$9.1 billion to community colleges or 16 percent of the total revenue the colleges receive. Tuition for students provides \$16.7 billion a year or narrowly 30 percent of revenue. According to the American Association of Community Colleges, 46 percent of all U.S. graduates attend community colleges; of these students, 36 percent are first generation, 17 percent single parents, 7 percent non U.S. citizen, 12 percent with disabilities; further, 61 percent Native American, 57 percent Hispanic, 52 percent black and 43 percent Asian Pacific Islanders, according to 2013 data. In 2010-2011 academic year, approximately 45 percent of all students who completed a degree at a four-year institution had previously enrolled in a two-year institution; 60 percent of Americans say they favor President Obama's proposal to give two years of community college tuition to students with C+ or better or making progress toward a degree; hopefully the next step will be the Council being on record in support of this plan and soon, hopefully soon, the step will be

2 that a four-year at City University will follow suit.
3 Thank you so much.

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CHAIRPERSON BARRON: Thank you. Council Member Kallos.

COUNCIL MEMBER KALLOS: Thank you to

Council Member Inez Barron for her leadership on the

Committee on Higher Education, as well as for

introducing this resolution in support of the

President's America's College Promise Free Community

College Plan, which I am proud to co-sponsor along

with Council Member Williams.

I am Council Member Ben Kallos; I would be remiss if I did not say you could tweet me @BenKallos. I am a graduate of public high school and public university for both undergraduate and graduate school, much like my colleague to my right, who also went to a public high school and a public university; he was at CUNY; I was at SUNY, but that being said, even though a public education helped me get where I am today, I couldn't get here without significant debt, which I am still paying off and will continue paying off for the foreseeable future until luckily, now that I am in government service, according to a 2007 act, I will be able to be

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forgiven for a small portion of my debt after I'd already finished paying it off significantly. I have been committed to making sure that we have free higher education. One thing we were able to do under our Chairperson's leadership and under The Speaker's leadership was launch the City Council Scholarship Program for CUNY students and so that stands today and we will continue to provide funding. However, the President's proposal is a bold proposal; it would make community college free for so many people and it would provide an entre into a career and to vocational training and provide them with a pathway to college. So I'm committed to working as hard as we can and for what it's worth, according to the United States Census, the greatest investment we can make as a government is an education, because we earn so much of our revenue from income taxes and it turns out that a high school graduate earns more than a high school dropout, an associate's degree holder earns so much more than a high school graduate, and a college degree holder earns more than somebody with an associate's degree. And so for every single dollar we invest in education for somebody who graduates, we actually receive a windfall over their

careers and the math actually pays for itself when it comes to the city and state. So I join the Committee and ask that you please vote in favor of this resolution and I hope that our Congress passes a budget with this program, that the Governor opts into it and that the City also does its fair share so that we can offer it in the City of New York so that this can truly be closer to the land of opportunity that has always been promised, where everyone can get a higher education. Thank you so very much.

CHAIRPERSON BARRON: Thank you. Council Member Vacca.

COUNCIL MEMBER VACCA: Thank you. Thank you, Chair Barron. And I want to also state that I'm a graduate, a proud graduate of City University,

Queens College, where I received my master's degree and I saw this resolution and I wanted to sign on and I thank the Chair for signing me on today. I do wanna say that usually I'm a little hesitant to sign onto resolutions; I do it once in a while, but you know, resolutions are a sense of the body, resolutions are not in fact law; we adopt resolutions to advise other levels of government where we as a City Council stand on an issue where we may not have

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jurisdiction, but I consider this very important. I do want you to know that when I first heard the President's announcement I really was enthused, but I have to tell you, I thought that we in the New York City Council provided a model for the President; we have funded what is known as the Vallone Scholarship for many years and now this year we restored funding for that program. I really think that everyone who wants to go to college, who works hard and does well, should not be held back by an economic circumstance; I never believed that, and many times in the community colleges we have students there who need remediation. Now should the high schools do the remediation? Absolutely. But we and the colleges face the reality of what we have to do and many times the financial aid that students are entitled to in the community colleges evaporates because they do need the remedial courses and then they cannot get enough tap after the remedial courses to get the help they need to get the two-year degree. So when I heard the President's recommendation I was very enthused; I think this recommendation is correct, we need the funding, we need the support and I think that we in the Council should speak up, so I support

1	COMMITTEE ON HIGHER EDUCATION 21
2	this effort before us today and I thank you, Madame
3	Chair.
4	CHAIRPERSON BARRON: Thank you. I wanna
5	acknowledge we've been joined by Council Member
6	Laurie Cumbo and Council Member Vanessa Gibson. And
7	at this time we're going to call the first panel.
8	We're going to have Eduardo Marti, the Interim
9	President of Bronx Community College; Matthew
10	Sapienza, the Vice Chancellor for Budget and Finance
11	of CUNY, and James Murphy, the University Dean for
12	Enrollment Management at CUNY.
13	And if you would raise your right hand,
14	I'd ask that you listen to this affirmation. Do you
15	affirm to tell the truth, the whole truth and nothing
16	but the truth in your testimony before this committee
17	and to respond honestly to Council Member questions?
18	[background comment] Thank you; you may begin.
19	[background comments]
20	MATTHEW SAPIENZA: Thank you. Thank you.

MATTHEW SAPIENZA: Thank you. Thank you. Good afternoon. Good afternoon Chairperson Barron and members of the New York City Council Higher Education Committee. I am Matthew Sapienza, Vice Chancellor for Budget and Finance at the City University of New York. Thank you for the

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opportunity to speak with you today about President
Obama's free community college proposal.

I am joined this afternoon by Eduardo Marti, the Interim President of Bronx Community College and James Murphy, our University Dean for Enrollment.

This past January, President Obama unveiled a new proposal called America's College Promise; this initiative would make two years of community college free and is based on programs that were instituted this past year in both Tennessee and Chicago. The President's proposal called for a partnership between the federal government and local states to cover the cost of community college tuition. If all states participate, the White House estimates that 9 million students could benefit and that a full-time community college student could save an average of \$3,800 in tuition per hear. The White House has estimated that this proposal will cost approximately \$60 billion over 10 years; Congress must approve this proposal before it is enacted into law.

Here at the City University of New York we are very pleased that President Obama has drawn

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focus to the critical role that community colleges
play in our society. The President's plan for free
tuition at community colleges sends a powerful signal
of the important of access to a quality education and
of these vital frontline higher education
institutions to America's future. Let me show you
some details that were contained in the President's
proposal.

Students who attend at least half-time, maintain a 2.5 GPA while in college and make steady progress towards completing their programs will have their tuition eliminated. Federal funding will cover three-quarters of the average cost of community college; states that choose to participate will be expected to contribute the remaining funds necessary to eliminate community college tuition for eligible students. States must also commit to continuing existing investments in higher education, coordinate high schools, community colleges and four-year institutions to reduce the need for remediation and repeated courses and allocate a significant portion of funding based on performance, not enrollment alone. Community colleges will be expected to offer programs that are either academic programs that fully

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transfer to local public four-year colleges and universities or occupational training programs with high graduate rates and that lead to degrees and certificates that are in demand among employers.

Other types of programs will not be eligible for free tuition.

colleges must also adopt promising and evidence-based institutional reforms to improve student outcomes. When President described this requirement in his press release, he specifically cited CUNY's groundbreaking, accelerated study and associate programs initiative. The President called on other community colleges to adopt programs such as —— and I'm quoting the President —— "such as the effective accelerated study and associate programs at the City University of New York which waive tuition, help students pay for books and transit costs and provide academic advising and supportive scheduling programs to better meet the needs of participating students, resulting in greater gains in college persistence and degree completion."

ASAP was an innovation that took some time to develop but has proved its worth beyond our most optimistic expectations; it began in fall 2007

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with a cohort of 1,132 students. The goal was to significantly improve, even double graduation rates. Students were required to attend full-time and to participate in bi-monthly advising sessions, weekly non-credit group seminars, dedicated tutoring and career and employment counseling; they received tuition, books and a monthly MetroCard; results were quite spectacular. To date ASAP has served 8,670 students and just admitted its eighth cohort. has consistently surpassed its target with 52 percent of students graduating within three years versus 22 percent of a comparison group of similar CUNY students. The most recent graduate [sic] ASAP cohort has done even better, realizing a 57 percent threeyear graduation rate. The national average at urban institutions is 16 percent. The takeaway is that students in ASAP graduate at three times the national average for urban community colleges. As noted by the President, the program has been held out as a model to be emulated and the state of Ohio has already made plans to replicate at several of their community colleges.

And I wanna take just a minute to recognize the Executive Director of the ASAP program

who's here today, Donna Linderman; she's done heroic work in getting these results for the ASAP program.

Based on the program's truly impressive results, we are planning a major expansion, extending the program to more of our community college students. In fall 2014 we enrolled 4,000 students and working towards an enrollment goal of at east 13,000 students by fall 2017. The program actually saves money by shortening the time it takes for students to receive a degree.

We are extremely proud of President
Obama's recognition of ASAP as a national model of
effectiveness and successful student outcomes. We
join with the President in offering ASAP as a
national model to be expanded both here in New York
and throughout the nation. Although we would all
agree that more needs to be done to ease the barriers
to a higher education degree, we are proud of the
University's accomplishments in keeping the costs of
attendance as low as possible.

Here at CUNY more than 7 out of 10 full-time community college students attend tuition-free due to federal and state financial aid. This focus on making CUNY's historic mission of access and

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excellence continues to result in student seeking CUNY as their institution of choice. In fact, the enrollment for the fall 2014 semester was the highest in the University's history, over 274,000 students; this represents an increase of over 40 percent since the year 2000. In addition, freshmen enrollment is also at an all-time high, totaling 38,000 for the fall semester.

This record enrollment, particularly at our community colleges, leads to one of the concerns we have with the President's proposal; that is, the physical capacity of our community college campuses to absorb additional students. If Congress approves the President's plan and more students are drawn into the community colleges, our facilities' resources, which are already stretched to the limit, will be severely compromised. Stated simply, CUNY's community colleges are over-subscribed in terms of space. Accommodating additional students could be addressed by providing additional weekend programs and increasing summer course offerings, but this will require additional operating budget resources. Additional capital funding for newer renovated facilities would also be required.

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We have additional areas of concern with the President's proposal. For instance, we have a significant associate degree student population at Medgar Evans College, New York City College of Technology and the College of Staten Island; it is unclear if the America's College Promise initiative would extend to these associate degree students at our senior colleges. University Dean Murphy will be outlining these, as well as further questions and concerns about the President's plan in his testimony.

Chairperson Barron and Committee Members, we are grateful for your constant leadership in assuring that a high-quality and accessible CUNY continues to be a mandate for a successful and progressive city. We look forward to working with you to uphold that commitment. I would now like to ask Interim President Eduardo Marti to provide his testimony.

EDUARDO MARTI: Thank you very much. Is ton? [background comment] Okay, great.

Good afternoon, Chair Barron and members of the Higher Education Committee. My name is Eduardo Marti and I serve as the Interim President of Bronx Community College. Prior to this assignment I

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life.

served as Vice Chancellor for Community Colleges for CUNY and as President of Queensboro Community College. All toll, I have over 30 years of experience leading community colleges, both in CUNY and in SUNY and almost 50 years of service as a faculty member and an administrator, mostly in CUNY, as I said, but also in SUNY and in Connecticut. So I am pleased to share with you what I have learned from my experiences and to enter into a discussion as to how to determine how we can work together to ensure that all New Yorkers have a clear path for a better

In all my years of service, and I sound like an old man when I say that -- and I am old -- in all my years of service I have seen community colleges grow from storefront operations to respected institutions of higher education. Now that over 45 percent of all undergraduates in this country attend a community college; now that community colleges are seen not only as launching pads to the baccalaureate, the as economic development engines for their localities; now that community colleges are seen as the vehicle for bolstering the middle class, it is time to seize the moment and to do something bold,

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something that will significantly catapult our colleges to enable us to fulfill individual dreams and to work for the public good, but we have a duty to do this carefully and to ensure that access leads to graduation and not to failure. Let me start by giving you my impression of the importance of access and the impact that personal finances have on any student attending our community colleges.

As it was said before, while approximately 70 percent of our students receive full financial aid and therefore attend college for free, there are approximately 30,000 students who are in need of some sort of assistance. I can tell you that at Bronx Community College last fall we had 1,584 students that couldn't go and register for the spring semester because of some sort of financial hold on their record and now some of them didn't pay, but a lot of them couldn't pay. Thus, increasing financial access for the working poor of the city is important initiative. I am grateful to you, members of the City Council, for trying to get as much information as possible before you take action so that we do this in the right way and we can help as many people as we possibly can.

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COMMITTEE ON MIGHER EDUCATION

From my vantage point, I believe that retention of students is of paramount importance. Parenthetically, let me indicate to you that when we make a promise to a student of an associate degree when they come to a community college and that student doesn't graduate, we have shattered dreams; we have a significant impact on the emotional and economic well-being of that particular student; some students never ever come back because they really believe that they completely failed by failing at a community college. So I say at our college that failure to graduate a student is our failure, it's not the student's failure.

But access without completion leads to grave damage to the self-esteem for the under prepared student; it also ends up costing so much more. While the CUNY graduation rate for community colleges surpasses that of most community colleges, at 23 percent, as it was indicated -- nationally it's about 16 percent -- we're still not graduating enough students. When you look at this from the negative side, that means that we have a significant number of students that just go away, never graduate.

graduation.

Programs such as the ASAP have proven that with sufficient academic and student support, our students are capable of far surpassing the national graduation average. As it was mentioned before, again, to date the ASAP has realized an average of three-year graduate rates of 52 percent across the five cohorts that have graduated to date. So I ask you to consider reducing the financial barriers to access but also consider enhancing the services that lead to increased retention and

There's one benefit that students in the ASAP program consider to be very important -- a free MetroCard; it is one of the best retention tools associated with this program. The program distributes the MetroCard according to the student's attendance and participation in the program and it is clear that attendance and participation in student services are important factors in retaining the student. So if you want to help students attend community colleges immediately, give them a free MetroCard; the cost for students without taxable income right now would be about \$9.4 million annually for full-time students; if we make it so that the

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full-time student can get the MetroCard, this is a powerful incentive for them to register as a full-time student and all studies indicate that a full-time student graduates more effectively than a part-time student.

So as you consider additional funding to improve access and retention, I would urge you to keep working with the University in providing enhanced support for initiatives that reduce the need for remediation at community colleges; programs such as CUNY Start, College Now; Graduate NYC help ease the transition from high school to college. While ASAP program attends to students who have a better academic preparation, these other programs attend to those students who need additional help.

I hope that we can find ways to better streamline the relationship between secondary sectors and the community colleges. At Bronx Community College I am trying to establish better lines of communication between the five largest feeder high schools and the college. My idea is to utilize the PSAT scores at the 10th grade level and to norm [sic] them to the campus exam, which is our placement exam. Using this data we can determine those students that

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are in line to require remediation at Bronx Community College. Once we identify these students, I want to work with the faculties of both the high school and the college to better align the curricula. It is my understanding that CUNY Start does some this; however, I would want to start quickly to provide some assistance to the students this spring while they are beginning to go into the 11th and 12th grade. Think about what we could do if we save some of the \$30 million that we currently spend in remediation and how we could use that money to put it into student services that can help our students.

Another initiative that we're exploring at Bronx Community College is paying attention to our graduating class. We are converting our career and transfer office from a place where students are advised as to how to get a job to a job placement office, where we actually get students a job or secure a transfer place at a baccalaureate unit of the university. My goal is to have -- and mark this; hold me accountable, 'cause you can't really fire me -- [laughter] my goal is to have 90 percent of the graduates of 2015 secure employment or transfer as they complete their studies at BCC this year.

2 I applaud the Committee's interest in 3 trying to expand access to this great university; there's no question that the financial barriers are 4 insurmountable for some, especially the working poor, but we should find ways to reduce these barriers and 6 7 we should consider providing assistance to those students with existing and proven programs that can 8 significantly impact retention and graduation at our 9 10 community colleges. ASAP is a great program and while it is expensive, it produces results, results 11 12 that translate into better jobs, more taxes paid and 13 therefore a better return on investments. You have 14 always been supportive of CUNY and its community 15 colleges; thanks to you we have an effective system 16 that provides the pathway for students from a high 17 school equivalency to the Ph.D.; now you have an 18 opportunity to significantly increase the access and retention of students at CUNY's community colleges. 19 20 As always, through hearings such as this and by requesting further information of what works best, I 21 2.2 am certain that you will arrive at a sound decision 23 so as to help the residents of our city break the 24 cycle of poverty through an effective higher

educational system. Thank you for your attention.

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JAMES MURPHY: Good afternoon Chairperson
Barron and members of the Higher Education Committee.
My name is James Murphy; I'm CUNY's University Dean
for Enrollment Management and I'm going to pardon
myself; I have a little bit of a cold coming on, so I
might cough in the middle of this.

Our offices are responsible for admissions, financial aid and registration for all 274,000 undergraduate and graduate students at CUNY, including the 99,000 students registered at our community colleges. We all work diligently to ensure the students can access a top-notch education without being overburdened by debt and we're proud that CUNY remains one of the nation's best value institutions. As Vice Chancellor Sapienza mentioned, approximately 7 out of 10 of our full-time community college students attend for free, thanks to financial aid and benefits from federal, state, city and institutional sources. Those who do not attend for free include international students, out of state students; those are academically ineligible, and sadly, the undocumented students.

President Obama's Community College Plan, called America's College Promise, provides free

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tuition for community college students who attend at least half-time, have a family income of less than \$200,000, maintain a grade point average of 2.5 and make steady progress towards a degree. The community college would be expected to offer high-quality programs with credits transferable to four-year colleges; the federal government would provide 75 percent of the costs while participating states would be asked to fund the other 25 percent.

The American College Promise Plan, if enacted, would lift the perception and value of a community college education. I was originally hired by a CUNY community college to assist students in completing the application to New York State Tuition Assistance Program (TAP) immediately following the implication of tuition at CUNY. I spent my first 17 years at CUNY as a financial aid administrator, so naturally -- [cough] excuse me -- I am in favor of any program which provides funds to students in any form; however, there are several aspects of this program which need clarification.

This plan provides for free tuition at a community college but it does not specify an amount or the source of determining the amount, nor does it

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clearly define a community college. Will students in any high-quality associate degree program at any public college be included or just those attending a traditional community college? A plan which only includes the traditional community colleges would be unfair to those who would then have the misfortune of enrolling in an associate degree program in a college that offers bachelor's degrees and would affect enrollment and ultimately funding at CUNY's three comprehensive colleges, the College of Staten Island, Medgar Evans and City Tech. The cost of operating a community college varies by a number of factors, including location and type of program offered; if the plan includes the use of an average tuition, which many believe it does, states like New York will need to provide additional funds above the 25 percent or the colleges would be required to reduce costs or operate at a deficit. We are not sure how the need for increased revenue in future years will be handled and who funds the out of state students, including those on student visas. Also, how will the students' eligibility for other financial aid programs, such as TAP and Pell be affected both in the short-term and the long-term?

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We were originally under the assumption that all community college students who met the qualifications would receive the benefit; it is now unclear if this includes both current and new students; we are also not sure if transfer students would be eligible; if they are, how are remaining eligibilities determined and tracked, as well as the eligibility of students with prior degrees?

Community colleges will be expected to provide high-quality programs with credits transferrable to four-year college. I believe all colleges would argue they provide high-quality programs and the credits should transfer to four-year colleges. Who will determine if the programs are high-quality? Will terminal associate degree majors be included or just STEM majors? The transferability of credits is determined by the receiving college, not the sending college, so this is problematic.

These are points which need clarification; should not be taken as objections to the proposal. CUNY would like to be part of the discussion to ensure that eligibility extends to as many of our students as possible. Thank you.

CHAIRPERSON BARRON: I wanna thank the panel for their presentation and I do have some questions and then I'll invite my colleagues to share their questions as well.

You talked about CUNY not having the capacity if all of the graduates decided they wanted to go; would you be able to identify satellites that could function; would you be able to identify public schools or other institutions that could function to house the students that might want to go to a community college program?

MATTHEW SAPIENZA: Well that's part of what we would have to do if we had a sudden surge in community college enrollment. Over the last 20 years or so we've had a tremendous surge in community college enrollment; the last several years it's kind of flattened out a little bit. But part of the challenge that we have is identifying space, especially at where some of our community colleges are located. You look at Borough of Manhattan Community College, which is a few blocks away from here, it's very critical for us to try to find space for that campus. The national standard for assignable square feet at community colleges is about

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75 net assignable square feet per student; at BMCC the average is 37, so BMCC is nowhere near to where it should be in terms of the amount of space it should have. Looking at just that center, they should have twice the amount of space that they have, so space is definitely a concern. Other community colleges, like Bronx Community College or Queensboro Community College that have a physical campus, if we had capital funding to build new buildings, that would be terrific, but that's been a challenge as Queensboro Community College, the last new building that was constructed on that campus is now 37 years old. So space is definitely an issue and something that we would have to consider if we did have a sudden surge in enrollment. And any of the ideas that you brought up, Chair Barron, about working with the New York City public schools to identify space or other institutions, we would be happy to look into.

CHAIRPERSON BARRON: And Dean Murphy, you talked about the plan provides for free tuition at a community college, but it does not specify an amount or the source of determining the amount, nor does it clearly identify community college. What would be

CHAIRPERSON BARRON: Uhm-hm.

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CHAIRPERSON BARRON: and I'll have to look into that, but how are we going to do that?

[laughter] Right.

EDUARDO MARTI:

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CHAIRPERSON BARRON: I like to hear that

kind of thinking, because if we think we can, we can;

EDUARDO MARTI: Oh you... you... you... you can. Yes, you can, as of June 30th this year you can. [laughter] No; right now what we have is career and transfer services...

EDUARDO MARTI: so what happens is, it's

CHAIRPERSON BARRON: Right.

up to the student to come to this office to learn how to do a resume, how to go through an interview process and you know, it's advice; [background comment] what I'm doing is I'm turning that office around from being a career and transfer services to being a job placement office; I wanna use the Advisory Boards from each one of the programs to make certain that I can identify jobs that are available through companies that are associated with the college; I also wanna use Department of Labor's data that I can use, you know, things like the jobs at CUNY that are available, and I want the office to take on the responsibility of making appointments for our students, making certain that they get an interview with an employer and I think I can do it. I think I can do it, just hold me accountable.

24 CHAIRPERSON BARRON: Okay.

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[interpose]

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EDUARDO MARTI: first of all, utilizing the research capability of the university, use the Compass exam and try to norm that to whatever scores are in the PSAT...

EDUARDO MARTI: and that is relatively

CHAIRPERSON BARRON: Okay.

easy to do. The second and the more difficult part, and perhaps the part that I may need a little help from my friends, is to ensure that the people in the secondary sector are willing to listen to us in the community colleges; I want to get some professional development assistance so I can get faculty from the high school in the same room as faculty from the college, so they can talk to one another; I believe very strongly that if they start talking to one another they can align their curricula so that in the 11th and 12th grade the high school faculty -- I don't think the community college faculty should become involved in taking a piece of work from the high school faculty, but the high school faculty would have better information as to how they can help their students. And then we have other programs, like Graduate NYC, we have CUNY Start, we have College Now, so some of those students could then

EDUARDO MARTI: By focusing where they

teach. Right now high school faculty teaches

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students to go to Harvard; they wanna teach at the higher level of mathematics, let's say and in doing that they are overwhelmed, they have so many students that they have to concentrate on those students they can help the most, so as a result, the students that begin to fall by the wayside in 9th grade and 8th grade, by the time they get to the 10th and 11th grade they are really way behind, so to try to help them at least do some sort of academic triage as to what are the things that we will be looking for when they enter our colleges as the minimal standard of writing, mathematics, you know, computational abilities, not even mathematics, right, and reading so that by the time they come to us we'll reduce the burden of remediation.

CHAIRPERSON BARRON: And do you see that

-- with all of the emphasis that DOE has on testing

-- do you see this academic triage taking place

during the school day or do you envision it as

happening in another type of after-school setting...?

[crosstalk]

EDUARDO MARTI: That is a discussion

we're gonna have to have -- we have to help the

faculty in the secondary sector navigate that because

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obviously they have their requirements and they're gonna have to abide by those requirements, so if it could be done through tutoring, maybe pier tutoring from our students going to the high schools [background comment] where it could be after school programs and we can provide -- I mean, those are the discussions that we have to have, but I know it can be done.

CHAIRPERSON BARRON: Okay. I have other questions, but I will yield. Council Member Cumbo.

much, Chair; this is really an important conversation and just wanted to add from myself that I started a not-for-profit organization right out of graduate school, but it was very expensive for me to actually undertake that and so I'm hoping that a program like this will create more social entrepreneurs who wanna work in our not-for-profits and who wanna give back on that level. My question really was more in terms of; will this make the process of entering into our community colleges more competitive in that way and so that because you may not have the building infrastructure, you may not have all of the staffing; would it then start to create a competitive situation

where those individuals that were previously going may not be admitted because it's become so competitive and that you would start to create a cream of the crop kind of admissions policy?

DAMES MURPHY: Unfortunately, that could be a downside on this and we'd have to try to figure out a way around that. But certainly the students who realize they could go to school for the first two years of college for free are usually the ones who apply early and would naturally fill the seats before the others, so that could be the downside of this; we have to figure out how to proceed, how to avoid that.

EDUARDO MARTI: May I follow up on that?

COUNCIL MEMBER CUMBO: Yes, please.

you do have the power; absolutely insist, absolutely insist that the open admissions concept remains; you cannot use the space requirements or -- you shouldn't be able to use anything to prevent someone from coming to a public institution of the City University of New York. The reality is that that happens, because people get discouraged and you know, they have to stand in long lines and you know, [background comment] so we have to work all of that threw, but

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there should never be a barrier to anyone who wants to have an education at the City University of New York.

COUNCIL MEMBER CUMBO: So what typically happens when you stated that tuition -- excuse me, when enrollment was at a record high for 2014; what happens when you reach your peak in that way; is there some sort of waiting list or in the CUNY system you're always able to fine a space for a student or do some... [interpose] [background comment]

JAMES MURPHY: Well to be clear, since

2009 we think we've reached the peak every year and

we haven't, we just have to keep make -- you know,

making more space and a lot of... there's a lot of

areas that are being converted to classroom space

that were not classroom space before; unfortunately,

that takes away student space; you know York College,

for instance, is in dire need of student space as

opposed to classroom space for clubs and other

activity, so that's one of the problems. The other

problem of course is, where do we get the faculty

from and as we've increased enrollment, the one thing

we've tried to do is not to increase class size; you

can't... [interpose]

COUNCIL MEMBER CUMBO: Right.

JAMES MURPHY: teach a math class with 40 students, I just can't happen, but sometimes, you know, we get pretty close to that. So there are some issues and we just have to be flexible and keep bending. At some point though we are gonna run out of space.

COUNCIL MEMBER CUMBO: How does this impact the Dream Act in terms of how could they work in partnership or would they be in opposition to each other or would some of the same challenges that students are facing with it not being implemented; how would this proposal potentially either override or would it still maintain what's happening?

those who are not sure what it is, New York State would actually provide access to the Tuition

Assistance Program to students who are undocumented, graduated from [background comment] high school in New York State and this would go hand in hand with the law. Right now we cannot give any type of financial assistance to students who are undocumented students, even from institutional sources and that really has to change; this is something I've been

frightened for many, many years. This would go a long way, providing that we are allowed to give this benefit to undocumented students and it's not clear that we would be unless the Dream Act passes.

to... it's hard to determine which would be the one that would happen first, hopefully; I mean it's difficult to determine that, but if we were able to not pass the Dream Act and this proposal and plan were actually able to go through, would it be that students that are undocumented, although the entire institution is offering two years free tuition, that these students would still be expected to pay full tuition [background comment] to attend?

JAMES MURPHY: That's an interesting question and it's one of the questions I had about; who is actually going to be eligible for the free tuition; are international students eligible for the free tuition; [background comment] are out of state students eligible for the free tuition? You know, those are questions, so this is — the thing you're bringing up, the argument you're bringing up right now [background comment] is part of my concern; we need some clarification now.

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As the President is talking about free tuition for community colleges, can't we say not restricted to community colleges but just say, two years free tuition and if you go to a senior college the first two years are free; what's your opinion about restricting it to students at community college as opposed to saying two years of tuition will be

never happen... [crosstalk]

CHAIRPERSON BARRON: Exactly. Exactly. Okay. We're gonna now have questions from Council Member Gibson.

much; thank you, Madame Chair. Good afternoon to each and every one of you, it's a pleasure to be here and I wanna thank you, Dean and Vice Chancellor and it's good to see one of my presidents here from my borough, the Borough of the Bronx. I appreciate your testimony and certainly looking at this resolution obviously I wholeheartedly support it, I'm a graduate of CUNY and SUNY; I'm a twofer and Baruch College gave me a huge foundation of my career, so I would not be here if not for many programs like TAP and other opportunity programs.

I just had one question; I think Dean Murphy, you may have talked about it in your testimony, but I'm trying to visualize what this model would look like, America's, you know College Promise. Two years of free tuition for community colleges, you referenced that there are existing programs in Chicago, I believe, and Tennessee, [background comment] so not knowing about those existing programs, can you give us a little bit of

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background on when they were instituted; some of the challenges that you may be aware of, because I too share Council Member Cumbo's sentiments and our community colleges right now are severely overcrowded, many of them are bursting at the seams and you know Bronx Community College is very unique because it's a start-up NY site, which was the Governor's plan of several years ago, so all of these existing programs, the infrastructure needs, all of the challenges that we know will arise with high enrollment if tuition is free; can you tell me a little bit about those two model programs so that we can [background comment] get a sense of what it would look like?

MATTHEW SAPIENZA: Yeah, that's an excellent point; it's part of the reason why we outlined the facilities needs as part of our concerns. The Tennessee program started -- both the Tennessee and Chicago programs started within the last year and as a matter of fact, the President, when he announced this new proposal on the federal side, he announced it in Tennessee. But the Tennessee program, the number of students who applied for community colleges in Tennessee in year one of

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2 the program represented about 90 percent of the 3 graduating high school seniors in Tennessee, so they had a tremendous infusion into the community colleges 4 5 in Tennessee in year one, and so that's part of our concern is that if we have a similar situation here 6 7 in New York City, having the capacity to serve those students, both from the facilities perspective and as 8 Dean Murphy pointed out, hiring the faculty and being 9 able to keep up with that. So both programs are new, 10 they both started within the last year, but that's 11

lessons from what's happened elsewhere; Tennessee did
have a huge surge in applications to the community

the concern we have in terms of trying to learn

15 | colleges in year one.

many of the preliminary conversations you're having now is, you know, with a lot of the proposals that come from the feds and the state, you know there's really not a lot of operating dollars and I know CUNY struggles, I served as an assembly member with our Chair, so I know that you know CUNY was always in Albany for operating money, for the base aid to be raised, because that's really how you get the colleges you know operational. So is there a

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conversation on what -- with this implementation, what some of the infrastructure, the capital needs, the operational needs would be, and I think about when we launched IDNYC, the New York City Municipal I.D. program and we didn't anticipate that would be thousands of New Yorkers that would sign up for it, so it was much larger than we anticipated, so I think this would be the same thing, much larger than we anticipate an opportunity for high school grads to go to community college for free. So have you had those conversations about what your requirements would be in terms of operating dollars?

MATTHEW SAPIENZA: Yeah, I think it's an excellent point; I think that's one of our other concerns is, and both of you, Council Member Gibson and Chair Barron having sat in the Assembly, know it really well, that the community college base aid for this current year is \$2,497 per student FTE; the Governor's Executive Budget proposal for next year keeps that flat. Looking back to 2009, before the recession hit, that amount of \$2,675 per FTE. we're below where we were in 2009 in terms of community college aid from the State of New York and one of our concerns is that if the State participates

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in this program and has to put up 25 percent of the cost, that the State will say well that's our contribution to community colleges and so we're not gonna increase the base aid or we may even reduce the base aid, and that would be a terrible thing because, you know we've talked about facilities, we've talked about faculty; we need more advisors, we need you know so many other things for our community college students and so that is certainly a concern that you raise about the State's participation and the State's funding of the community colleges and how that would be impacted by this proposal.

COUNCIL MEMBER GIBSON: Thank you very much. Thank you, Madame Chair.

CHAIRPERSON BARRON: Thank you. In the testimony earlier from the panel, you talked about the significant graduation rate and you wanted to even increase that; how can we determine those students who came to community college and didn't really intend to graduate but who came for specific courses or specific training and how does that impact the validity of the graduation rates?

EDUARDO MARTI: It does impact the validity. The adult learner, the retooling person

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that wants to take one or two courses, even the very high end student that wants to stay close to home; this is more upstate than down in the city, because the community colleges are much more accessible here, but you know, there are some populations of students who [background comment] access the community college without intending to graduate; they are -- I don't remember precisely the figures, but I can get them for you -- the Community College Research Center at Columbia has done a study of that and I believe that if you put it altogether, the graduation or the completion rate in six years of community college students, it's around between 35 and 40 percent, in that range. But I can get you the actual figures.

CHAIRPERSON BARRON: Thank you. And in terms of Obama's plan to have students complete college in two years, how are we going to factor in those kinds of... [interpose]

EDUARDO MARTI: You really can't do it unless you eliminate all remediation and you make every student take 15 credits per semester.

MATTHEW SAPIENZA: Right and I think some of the things that we've learned from the ASAP program are the things that would have to be

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implemented; as President Marti said, students in
ASAP go full-time... [crosstalk]

CHAIRPERSON BARRON: Yeah.

MATTHEW SAPIENZA: The advisement levels in ASAP, when you look at community college students throughout the country, usually it's about one advisor for about 500 students and in ASAP it's about 1 to 60, so there's stronger advisement that's available; we have financial incentives, like the free MetroCard that we mentioned earlier and President Marti proposed as well. So I think those are some of the things that would have to be put in place in order to reach that goal.

While on the term [sic] at ASAP, I just wanna take a moment 'cause I recognized our Executive Director, Donna Linderman and her great work, but of course, those graduation rates wouldn't be... we wouldn't have reached anywhere near the success that we have without our terrific faculty at the community colleges, so I want to recognize their great work as well.

JAMES MURPHY: [cough] Excuse me. You know, one of the concerns... another concern I have about this plan, if you're gonna require students to

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graduate in two years, if that's part of it, that's gonna add [background comment] an additional burden on the colleges, because right now the majority of students at the community colleges take 12 credits a semester... [crosstalk]

CHAIRPERSON BARRON: Right.

JAMES MURPHY: if they begin taking 15 a semester, that's more space, more faculty that will be needed.

EDUARDO MARTI: But beyond that, it's the... the working student, the student who has children at home; I mean, if you're gonna force those students to go on a full-time basis and not provide a living wage if you will for them to be able to maintain the families, it's an impossibility. So since I have the floor, one of the concerns that I have, and since we're talking about concerns about the program, is that people in this country, and I'm now looking at the entire... people tend to look at education as for the private gain; why should we give money to this particular student because you know, I had to pay for... I for my school, I had to get the loans, I had to go to work and had to do those things and why should this be something that's given for

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free? People forget that education is for the public good and I think you mentioned this at the very beginning of your remarks and if we look at the good that education can provide for a community, then it becomes part of the, almost a national imperative rather than, you know, something that's for the public good. So we need to be careful that we don't set insurmountable barriers, that we don't go out with a political statement and say oh everybody's gonna graduate in two years, everybody's gonna go for free and then the people who really need it can't do it.

CHAIRPERSON BARRON: Okay, thank you very much; I wanna thank you for your participation, for your information and perhaps we can work together on preparing a document which we can send to the present to help him to shape what that final plan looks like.

[background comments]

CHAIRPERSON BARRON: Thank you.

[background comments] Okay, we're gonna call the second panel, we'll have Jeff Lowell of the Brooklyn Borough President Eric Adams's office, Andrew Stettner from Single Stop, and Barbara Bowen from PSC. [background comments] Thank you very much for

coming and if I could ask if you could condense your presentations to about five minutes and be available for questions, and perhaps during the question period expand on any other topics that might not have been covered; I would appreciate that. So the timekeeper will please give each panelist five minutes. Thank you. If you would raise your right hand.

[background comments] Do you affirm to tell the truth, the whole truth and nothing but the truth in

your testimony before this committee and to respond to Council Member questions honestly? Thank you; you may begin.

JEFF LOWELL: Hi, good afternoon, my name is Jeff Lowell, I am testifying on behalf of Eric L.

Adams, the Brooklyn Borough President and representing 2.6 million residents who call Brooklyn home, uhm... [interpose]

CHAIRPERSON BARRON: Yea.

JEFF LOWELL: [laughter] Thank you for that. I'd like to thank Madame Chair Barron and the Committee for Higher Education for taking positive and necessary action on President Obama's bold and forward-thinking call for free community college for everyone who maintains a 2.5 GPA and makes steady

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progress toward a degree. While the President's goals are certainly laudable and I fully support the resolution before you today, the likelihood of this proposal passing through the current Congress is slim in the present political climate; fortunately, New York City does not have to wait for the federal government to act, we can revive the free tuition program at CUNY, provide tuition relief for current students and unburden tens of thousands of current and future students from the heavy weight of student debt; 2016 will mark 40 years since CUNY ended its Free Tuition for All program; in those 40 years, education costs have skyrocketed. In 1976, the average annual tuition and fees for higher education, including public in-state tuition, was just over \$1,000; by 2012 it was over \$13,000 and even adjusting for inflation the rise is significant, as evidenced by an even more shocking statistic. 1976 the percentage of median household income needed to pay that tuition was 9 percent, in 2012 it's 26.7 These numbers do not include the total cost of attendance, just tuition and mandatory fees. These higher tuition costs, combined with an increased reliance on student loans instead of grants

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have led to an overwhelming amount of student debt, which is now approaching \$1.2 trillion nationwide and second only to mortgage debt in the United States.

Education is a key component of creating economic mobility, but it is less effective if those same students are simultaneously overburdened with debt.

The benefits of higher education are indisputable -- 21st century skills, better-paying jobs and economic growth all rely on access to higher education; access means affordability and affordability means being able to pay the bill and also a better economic situation upon graduation.

According to CUNY's Office of
Institutional Research reports, there are over 71,000
full-time equivalent students enrolled at CUNY's
seven community colleges, included over 13,000 fulltime equivalent students at Brooklyn's own
Kingsborough Community College. Tuition for fulltime enrollment at CUNY schools is \$4,550 a year.
According to CUNY's master plan for 2012-2016, 63
percent of two-year community college students
received Pell Grants, indicating that they come from
financially challenged backgrounds, but grants alone
do not cover all the costs of attending community

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college; living expenses are also a burden on students. Further, in the absence of passing the Dream Act, immigration status continues to hinder the ability of first-generation students to receive student aid. We can help these drivers [sic] to make the voyage from dreamed reality a little easier; we can make community college free again.

Last month, in response to President Obama's call to action I requested that the Independent Budget Office look into the costs and benefits of providing free community college at CUNY institutions throughout New York City; we anticipate the results to be released in the coming weeks and we look forward to sharing them with this committee, the City Council and the Administration. Preliminary data appears to show that with all other things held constant, free tuition would reduce the overall cost of attendance by 18-24 percent of the students living independently and by 38-74 percent for those living at home, depending on whether or not they are receiving any other aid. These are significant savings that can not only make a difference in a student's ability to attend community college, but in their financial stability upon graduation.

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I urge this committee not only to support the resolution that endorses President Obama's plan, but also to introduce legislation that would make community college at CUNY free once more for those who are seeking a better life through higher education. My office looks forward to working with you in partnering to make that a reality as soon as

Thank you very much.

ANDREW STETTNER: Hi, good afternoon; I'm testifying on behalf of Single Stop USA, which is a national non-profit organization; serves over 150,000 New Yorkers in poverty in all five boroughs of the City. We commend this City Council's Higher Education Committee for drawing its attention to President Obama's America's Promise proposal to provide free community college tuition. In this increasingly technical and information-rich era, a college education at the minimum; most of us need to find a decent middle class job. About half of all college students today attend community college and the vast majority of minorities in higher education choose community college and 83 percent of all CUNY students are people of color; it's a stepping stone to stability and achievement. That's why President

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Obama's proposal to make the first two years of community college free for full-time students should be seen as an historic moment, both from the viewpoint of educational progress and of civil rights; it's a critical step towards a more just country; it's a necessary baseline to maintain a vibrant democracy; free community college today is what universal public education meant to our nation a century ago.

But we can't stop at free tuition; lowincome students will still need additional social and
financial supports to succeed in school and graduate
from community college. To maximize the potential of
America's College Promise, New York must be ready to
meet the other needs of their students -- books,
housing, food, transportation, childcare and more.
The other real costs of a college education quickly
add up, particularly for low-income New Yorkers and
those with children. A student who doesn't have a
place to live can't learn, a student who's hungry
can't focus and without childcare a student parent
cannot attend class, and that reality can be seen in
community college graduation rates. On average, less
than 20 percent of students who enroll at a CUNY

expansion of Single Step services at CUNY. Thank you

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very much.

2 BARBARA BOWEN: Thank you so much for 3 your initiative in sponsoring this resolution, for gathering others to support it, the support of the 4 Speaker and also I wanna say I'm honored to be here 5 with colleagues speaking so forcefully for the needs 6 7 I represent the 27,000 faculty and staff of CUNY. members of the City University of New York; we are 8 the people who are proud to teach the students we're 9 speaking about and who would love to teach under the 10 11 basis of the President's bold and really innovative 12 and breakthrough proposal for free community college. 13 We also note, as others have, that although he gave 14 the speech in Tennessee and recognized that system, 15 the only model that he cited during his presentation 16 was the model at CUNY, the ASAP program, which 17 essentially -- and this is the point I really would 18 like to make, and I did condense a little bit in response to your request, Madame Chair -- the 19 20 important thing to note about the ASAP program is that it includes more resources per student; that's 2.1 2.2 the key to helping students to graduate, and as 23 you've probably seen in studies that have come out of cost-effectiveness, because so many more students 24

graduate from ASAP than the national average, it

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actually costs less per student who graduates than other programs. So while it's more per student as an initial investment, it's less per graduate because the rate of graduation is so much higher. So I think one of the key things to recognize is that when the President made his proposal he stood on the grounds of a proposal or of a successful program that is based on more investment. So we strongly support the Council's resolution and we strongly support the proposal, but we ask the Council to keep its eye on a central fact, which is that the Council has always looked, and is increasingly doing this, looking at the question of resources into CUNY for operating costs, as well as relieving the cost for students. The President's plan is about relieving the cost for students and if it were to go through, one of the things we would ask the Council to do is to use its political fight to make sure that existing resources are not withdrawn; we've seen that pattern too much; we particularly are looking at TAP; we are concerned that the amount of the total revenue in TAP, should this plan go through, would be diverted or absorbed and one of our concerns as the union is that the success of such program not be used to diminish

then uses that four-year benchmark to measure their

It also would give an ability for all

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progress.

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students to benefit from the program as long as they maintain the GPA; we too would like to see the GPA requirement relieved, but it does open the door to all students.

I just ask you in closing though to keep your eye on the fact that it does continue current levels of funding which depend on having a huge underpaid adjunct workforce; this is one of the criticisms of the plan that we've seen in some of the discourse nationally; the current levels of funding for community colleges rely on having more than half the courses taught by people who are systematically underpaid and really to address the community college issue in this country we need funding that lifts the level of investment so that students can have access to the counselors, the kind of one stop, the fulltime faculty they need. So we call on you and the PSC, yes, support them; can't wait to see the study on the cost-effectiveness of free tuition; we have always stood for free tuition as a union; we are not a union [bell] that says, you know a student should pay more so our salaries are higher; we have always stood for free tuition and we call on the Council to advance that initiative but all the time to be

BARBARA BOWEN: should this initiative go We'd have to look at the whole budget to

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make sure -- I don't wanna pronounce on the exact dollars here, [background comment] but we've seen in the past and I know you've seen this, that when a new funding initiative comes through, [background comment] the State and sometimes the City, but to a lesser degree the City, uses that as an opportunity to [background comment] stop funding something they currently fund.

CHAIRPERSON BARRON: Give with one hand and take with the other... [crosstalk]

BARBARA BOWEN: Right. So we are very concerned about [background comment] TAP, [background comment] which you know, currently does supply substantial tuition assistance to our students; we believe that the whole TAP amount, should the President's plan go through, the whole TAP amount should be rolled over and used for enhanced resources rather than just disappear into the State budget; there are other amounts we could cite in that way, but we do have a concern that out of this we not see an impoverished educational experience for students; we have to see an enhanced educational experience for students and the State is already making contribution [background comment]; that contribution must stay and

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then the additional contribution from the federal government can simply boost that.

ANDREW STETTNER: Well one way to do
that, the unmet need for most students, when you look
at books, transportation, you know nationally the
average is about \$8,000 for a community college
student that they don't have need, so even after you
do free tuition, you should allow other programs -TAP, Pell -- to come into play to help cover those
additional needs.

CHAIRPERSON BARRON: And in terms of the program, if it were approved and moves on and became a reality, what do you see as the funding for -- well the faculty ratio; how can we anticipate getting a better ratio in terms of faculty and student?

BARBARA BOWEN: Glad you asked about that. That's one of the reasons that we are concerned that existing funding streams not disappear if this program goes through and same thing I would say about free tuition, which as you know we've advocated for a long time, but we want CUNY to be more than revenue neutral, we want to make sure that there is additional revenue for CUNY, because our faculty to student ratio, as the Chancellor himself

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has said, is completely unacceptable and in fact with students who come in with so many needs, and we've just heard about some of these needs, some are educational, but some are just economic, right; they should have more access to full-time faculty even than the national norm; instead they have far less I mean we're lucky at CUNY that we have heroic part-timers who are willing to make a full career out of teaching [background comment] a course there, teaching a course there; they live on \$30,000 a year those people and some of them have Ph.D.'s they all have masters and that's an insane way to deliver an education. So we would be pushing with the -- should this occur -- for this to be an opportunity to change that ratio and make sure that there are more full-time faculty. And Matt Sapienza from CUNY mentioned one of the -- I think he was asked about, you know where would there be faculty -believe me, there are people wanting full-time faculty jobs; if there were jobs opening at CUNY, people would be beating down the doors to have those jobs, so there would be no problem.

CHAIRPERSON BARRON: Do you anticipate or do you think that those persons who are presently

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functioning in part-time positions would move to full-time or is that a select group of people who prefer to do part-time for whatever reason and you'd be pulling from another pool to create the full-time persons that you would need?

BARBARA BOWEN: That's an interesting

question that we've been looking at; I would say out of our 11,000 part-time faculty at CUNY, I think it's 11,600 right now, may be 2-3,000 would prefer to be in a full-time job teaching at CUNY. There are many others who are retirees or they're high school teachers or principals or they're City Council Members and they teach one course, but I would think there are about -- our estimates are between 2,000 and 3,000 who would prefer to be in a full-time job. In the past, the union has worked on initiatives to create with CUNY -- we've done a joint initiative to create new full-time positions reserved for current part-timers; we've done that through the State Legislature, created 200 positions that way; we'd like to create many more and that would be an important pipeline. And I'd also just say one other thing, that we are about to release our study that we've been working on about race and gender among the

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faculty members [background comment] and we found that being a part-time teaching employee at CUNY is an important pipeline to a full-time job for all faculty, but especially for faculty of color and that was a new finding, it's very important, so it's something we're looking at especially carefully as we think about creating full-time jobs.

CHAIRPERSON BARRON: How is it that you determined that you needed 200 positions or how did that number come about and how were those people selected to move from the part-time to the full-time positions?

BARBARA BOWEN: I wish we could've had 2,000, but it was collective bargaining, so we... [background comment] it was collective bargaining; we got it through collective bargaining and... [interpose]

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CHAIRPERSON BARRON: And was it a number that was determined based on departments or?

BARBARA BOWEN: What we bargained was that -- I mean we would like to have seen many more, but we were glad to enter into partnership with the university; it was a true partnership because it was a side agreement to our bargaining and that has other

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BARBARA BOWEN: It's uh...

implications. So what we bargained was that we would create those lines, they would be restricted to current adjuncts who met certain qualifications of time in the job... [crosstalk]

CHAIRPERSON BARRON: Okay.

BARBARA BOWEN: the number of courses taught, etc. and then the lines for the new positions were allocated to colleges, by the university and college presidents allocated them within the colleges. So the union does not have an influence in determining where positions go, [background comment] but we did have influence in picking out the -- well creating the number of lines and the criteria and once the criteria were established, [background comment] then departments -- let's say my own department, English at Queens, we now have I think four people who came through that position and it's been transformative.

CHAIRPERSON BARRON: Was there any consideration as to the ethnicity of the staff, because you know that's always a question and a concern that I have with CUNY... [crosstalk]

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CHAIRPERSON BARRON: it's abysmal, it's not moving, it's minimal and it's a problem.

BARBARA BOWEN: I agree with you that it's not moving; I think, even though we're very critical of the lack of progress, I think given that it's about 34 percent faculty, in the full-time faculty, people of color and the national average is 17 percent; CUNY is ahead of that, but then if you look at the percentage of our students who are [background comment] people of color versus the faculty, there's a 40 percent gap in those two numbers and that gap is far beyond the gap nationally, [background comment] so that's a way of measuring it. It is a concern with so many parttimers that affirmative action searches are not carried on, there are no searches for those positions generally because there's such a need and sometimes they're on such a short-term basis [background comment] that they are short-term employment, so we do have that concern; that's one of the reasons we want to see a shift to more full-time positions, [background comment] because those searches are extensive; they're governed by affirmative action;

2	[background	comment]	there's	much	more	possibility
3	there.					

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CHAIRPERSON BARRON: Okay, good. Okay.

If you have any other comments that you'd like to share; if you wanna take another minute or two, I'd be glad to entertain what it is you wanna share with us. No?

ANDREW STETTNER: [background comment] thank the Committee and encourage you to continue to look at this and you know, we talked with your office about Single Stop in the past, but we're looking at ASAP and all the programs at CUNY that are giving all the resources that are needed to help students to be able to complete.

BARBARA BOWEN: Thank you so much.

CHAIRPERSON BARRON: Okay, thank you so much. We'll do panels of what, [backgrounds]. I wanna call the next panel; we have Lucas Almonte of USS, Naiay [sp?] Israel, of Hostos Community College, Cynthia Jimenez from Hostos Community College and Lizaida [sp?] Rodriguez, also from Hostos Community College. [background comment] On this panel? [background comments] Oh, okay, Donovan. Thank you. And Donovan Borington of USS. [background comments]

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Anita also has to go. [background comments] We appreciate your coming and staying, yes. [background comments] Of the ones that I called, is there someone who can defer to the second panel so that we can still have panels of our? [background comments] Okay, so Cynthia and Lizaida will defer to the next panel and they'll be replaced by Donovan and by... what was the last name? [background comment] Anita [sp?] [background comment] Oh... Bhattacharjee? [background comment. Okay, thank you. If you'd raise your right hand... thank you. Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this committee and to answer Committee questions honestly? [background comment] Thank you. And I'd ask if you could consolidate your testimony to three to four minutes, 'cause we still have two other panels; I'd appreciate it. Thank you. You may begin.

LUCAS ALMONTE: Good afternoon Chairwoman

Inez Barron and members of the Committee. My name is

Lucas Almonte and I'm the Vice Chair of Legislative

Affairs, University Student Senate and the Student

Government President at New York City College of

Technology; I'm also a proud resident of City Council

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District 10. Thank you Council Member YdanisRodriguez for your service.

I would like to begin by thanking the Committee for holding this hearing and advancing conversation on educational quality; educational equity is also an issue that we believe in.

For us at the University Student Senate, protecting the access to quality higher education is a core tenant of our mission statement. We deeply share President Obama's vision to provide two years of free community college. The President's plan addresses the problem of affordability for many students throughout the country and despite the fact that over 60 percent of CUNY students attend school without that, in part because other financial aid packages, 40 percent still have to pay some sort of tuition and most students have to overcome the rising cost of rent, subway fairs, textbooks and challenges of a struggling economy. These ancillary expenses are not covered by the current TAP program.

The focus of this hearing today is to discuss the Committee's resolution calling on Congress and the State to support and pass the legislation to initiate the President's proposal.

support the resolution and its goal; I however will
pause at several questions that I'm hoping will help
us better understand the substance and inclusiveness
of the President's proposal. Aside from the question
of total cost of this program, because we believe
that money's not the issue here, [background comment]
we would like to know, as the U.S. says [sic], is who
is eligible to benefit from this program. If a
student, for example, is a resident of New Jersey and
wants to attend a CUNY community college, would that
student be considered for in-state tuition or would
they have to cover the eventual [sic] cost between
in-state and out-of-state tuition? Will undocumented
students be eligible for free community college
education? Will students who already graduated [sic]
on a social program be able to return to a community
college and obtain another degree free of tuition
charges? And lastly, will students who would have
been eligible for a Pell Grant still be able to
receive these grants on top of the free tuition?
This is an important question to be answered because
many current students heavily depend on Pell to cover
living expenses.

2	I raise these concerns because perhaps
3	the better option will be for our great state or city
4	to take ownership of the President's vision, like
5	Tennessee and Chicago have already done by offering
6	free community colleges. I personally think that a
7	state or city should not wait for the national
8	government to act; we should act here today and this
9	year. Today you will hear from several students, all
10	with different backgrounds and experiences as
11	community college students. I will ask you to listen
12	to the testimonies carefully and see why it's
13	important that we answer these questions that I've
14	raised. Their experiences will show you that we need
15	a free community college program that will provide
16	access to everyone. We remain optimistic and support
17	the City Council's resolution calling on Congress to
18	pass and fund the proposal we're discussing here
19	today. We would also like to motivate the City
20	Council to look internally for immediate and
21	effective solutions to ensure that at least New York
22	City offers free community colleges and support
23	services to residents of our local communities.
24	Thank you.

CHAIRPERSON BARRON: Thank you. Next.

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DONOVAN BORINGTON: Good afternoon

Chairwoman Inez Barron and members of the City

Council Higher Education Committee. Borington, and

I'm a resident of City Council District 31; I'm a

student at Barnard M. Baruch College, majoring in

corporate communication and in a few months I'll be

the first in my family to graduate with a

baccalaureate degree. I'm also the Vice Chair for

Fiscal Affairs for University Student Senate and I'm

a proud alumni of LaGuardia Community College and I'm

here today to express my support for President

Obama's proposal for American College Promise.

I was born and raised in Williamsburg project housing; I'm a product of the public high school system and when I graduated, college was farfetched; most of my peers didn't graduate with a high school degree, so immediately after graduation I decided to work and after three years of working I decided that I wanted to go to college and earn an associate's degree, and I attended LaGuardia Community College in spring of 2008, and after the first semester I decided to drop out because I just couldn't afford it; even though I had financial aid, I needed to cover living expenses. After working for

2 a few years and saving up, I decided to return in spring of 2010 and since then it was pretty hard 3 because this time around I didn't have the financial 4 support in terms of financial aid, so I had to 5 balance my workload with my classes so that I can 6 7 still provide for living and go to school. And I wanted to point that out because it's important; when 8 I was in class, most of my classmates, you know some 9 of them participated in the ASAP program and I 10 thought I was the only one struggling financially, 11 12 but it was even worse for some of my classmates, they 13 didn't have jobs, they didn't have other supports 14 other than you know, LaGuardia Foundation 15 scholarships or participating in SEEK programs and 16 things of that nature. One of my classmates 17 mentioned that the ASAP program was valuable to her, 18 not because it covered her tuition, but the MetroCard, something as simple as a MetroCard was 19 20 important to her and she told me that were it not for that MetroCard that ASAP provided, she would not 21 2.2 continue, you know, enrolled in LaGuardia and upon 23 her graduation in spring 2011 she got accepted to several schools and she decided not to attend because 24 college was just too expensive, aside from the 25

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financial aid package, but again, transportation was something that she needed to stay enrolled, so currently she has an associate's degree and decided not to get her baccalaureate because she can't get transportation to and from school.

One of the things that I wanted to point out about the President's plan is that it's not about making community college free; to me it seems that the President wants to make community college more accessible, which is the mission at the University Student Senate; it allows everyone to be eliqible to participate in the workforce that's coming up ahead. You know, we know that most of the graduates are gonna have to have associate's or baccalaureate's degree and if we're not prepared now, then we can't participate in said workforce. So I think what the President is saying is; hey, you know let's get 'em out there, get 'em in college so that we can be a part of that and contribute to society. I often hear you know different analyses of the plan saying that, you know, students, we don't have our skin in the game and I differ from that, you know I've been working for 10 years, so if I get financial aid I feel I've vested my tax dollars in it as well; most

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of our students at community colleges do work, if not part-time; full-time, so if we got this so-called free ride, it would be our tax dollars that are contributing to it.

Another point that I wanted to make out was that; would this plan be eligible to students who do not graduate from high school but obtain a GED; would they not be qualified; you know, is it important for them to say hey, you know I wanna earn my college degree, but I didn't graduate from high school; I decided to go back late? These are some things that we would really like to plan to look at, because in our city it's a little bit different than it would be in Tennessee or Chicago; a lot of our students aren't going straight to college after high school, a lot of our students aren't graduating from high school; they may earn a GED, so a program like this should be available, accessible to them. you know, I really wanna thank, you know, Chairwoman Barron for your leadership on this and the other Council Members; you know this is one of the reasons why New York City continues to shine out because we take the lead on some of the most controversial issues and I hope that we can now challenge the State

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Legislature and Congress to act immediately and if not, like my colleague said, I think it's good for us to take the first steps and implement a plan right here in New York City. Thank you.

CHAIRPERSON BARRON: Thank you. Next.

NAIAY ISRAEL: Good afternoon, members of

the Committee on Higher Education; thank you for giving me the opportunity to provide this testimony. My name is Naiay Israel and I'm a recent graduate of Hostos Community College. As a student in Hostos I was fortunate enough to be a part of the CUNY Accelerated Study and Associate Program, also known as the ASAP program; I was very lucky to be a part of it because I did not have to pay for books, tuition and transportation. However, I had many friends that did have to pay for tuition and other expenses. friends that had to worry about covering these expenses were not as successful as I was; if all they had to do was focus on their coursework and not work full-time or part-time, then I think they would have benefited dramatically. It took me only a year-anda-half to graduate from Hostos; I graduated at the age of 18. The reality is that many students cannot get into the ASAP program and they juggle jobs and

family responsibilities; if you have to choose
between eating one meal for the day before going to
class or just buying a MetroCard to get to class or
paying for your tuition, which one would you choose?
We know that school is very important, but nobody
should have to make such a decision. If community
colleges were free for those who do not receive
financial aid or an entire scholarship package, just
think about how many students would enroll and
graduate on time or at least father than the national
average. These students will have extra money to
take care of other responsibilities and still be
successful in their classes. I'm glad to say that
being in the ASAP program did save me; I graduated
before my time, again and excelled in every class
that I took; I did not have to worry about being
part-time or full-time because I had no money to
finish school on time. I am now continuing my
studies at Hunter College and I major in English, to
become a teacher. Everyone, however, cannot get into
the program, so I hope that you can listen to what
I'm saying and take heed to making this plan happen.
Thank you.

ANITA BHATTACHARJEE DACHSHUND:

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afternoon. I would like to share my story with you.

I'm a mother with three children, a daughter and two sons. In 2004 my daughter gradu... [background comment] Anita Bhattacharjee [sp?] Dachshund [sp?]

In year 2004, my daughter graduated from her high

school, Evander Childs High School, one of the most

9 violent schools in New York City. She was smart and

10 hard-working and finished her school with honors at

11 | 16 years old. I had hopes for her, like any mother

12 would wish for her daughter. She said she would like

13 to be a lawyer and advocate for the underserved

14 communities and she was ready to go to college and

15 university. However, that dream never came true; it

16 | is because she was not able to receive any financial

17 aid and I could not pay for her college. Eventually

18 she drifted about selling clothes in the stores;

19 today she's a waitress in a restaurant. Today she

20 does not want to be involved in any college dream.

21 Today I feel the pain as a mother. When I know that

22 given at that time, if she had access to college she

23 | would've gone for it. Today I have two broken

dreams. Please, as a mother, I hope that this two-

25 year free college would come true and would be

1 2 approved so our mother's dream can become a reality. 3 Thank you.

CHAIRPERSON BARRON: I thank all the panelists for coming and for sharing their testimony; I've been working very closely with USS in terms of trying to have a program that addresses the needs; they've been very responsive and they've shown great leadership in the issues related to the college and the students, so I'm very pleased to continue to work with you; think that you've shown great leadership in terms of fighting against the trustees' initial move to try to remove protection of remaining silent and I look forward to working with you; I appreciate the work that you do; I want to encourage each of you, especially the student -- how do you pronounce your name, Niya?

> NIYAY ISRAEL: Niyay.

CHAIRPERSON BARRON: Niyay, you're going to my alma mater; I went to Hunter, it's a great school; I want to encourage you to do that, and I went on to become a teacher, so. And to Bhattachega [sic]...

ANITA BHATTACHARJEE DACHSHUND:

Bhattacharjee. 25

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just hope that your daughter's dream, even though it seems perhaps at this time to have -- you know there's a poem, What happens to a dream deferred?; does it dry up like a raisin or does it explode? Hopefully, if this plan goes through, she might be encouraged to go back to school and to continue that dream; hopefully it's not gone forever, perhaps just delayed. But I do wanna thank all of you for coming and sharing your testimony with us.

DONOVAN BORINGTON: Thank you, Madame
Chair [crosstalk, background comments]

CHAIRPERSON BARRON: Thank you. We'll now call the next panel. I wanna thank you all for staying; I know the time has been extended, but this is important. Katherine Gutierrez Rios from LaGuardia Community College USS, CarrieAnn [sp?] McHale [sp?], Hostos City College, Lehman College, Cynthia Jimenez from Hostos Community College and Lizaida Rodriguez from Hostos Community College. If those would come forward at this time, thank you.

If you would raise your right hand.

Thank you. Do you affirm to tell the truth, the whole truth and nothing but the truth in your

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testimony before this committee and to answer all members' questions honestly? [background comments]

Thank you; you may begin; give us your name, please.

KATHERINE GUTIERREZ: Good afternoon,

Chairwoman Inez Barron and members of the New York

City Council. My name is Katherine Gutierrez and I'm

a student at LaGuardia Community College, majoring in

business administration.

I am here today to testify in support of Barack Obama's proposal to provide two years of free community college. My ability to testify here today has been made possible because of the financial help that I have received as a recipient of a LaGuardia Foundation Scholarship and if it wasn't for that, perhaps I would have not received a college education in my life.

In fall of 2014 I was struggling to raise money to pay for my semester tuition bill and other expenses. I have to work different part-time minimum wage jobs during the day and I work more than 48 hours a week to help pay my bills. Yes, the scholarship I received helped me, but what if I didn't have this financial support; I wouldn't have studied. I believe that free community college can

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2 help people like me who have decided to get an 3 education but still need help to afford it; LaGuardia is the first step for me and I'm proud having chosen 5 that community college as my first step, because the opportunity I have today I wouldn't have never 6 7 received at another college. People today need an education more than ever and like I heard last week 8 at the New York State Black, Puerto Rican, Hispanic 9 and Asian Caucus, if you are opening a door for 10 education you're closing a door to jail. After 11 12 LaGuardia I plan to stay in CUNY because of the 13 tremendous opportunity that I'm receiving. 14 want future students to achieve their potential goals 15 and feel that having free community college is a

> CHAIRPERSON BARRON: Thank you. Next.

CARRIEANN MCHALE: Good afternoon. name is CarrieAnn McHale; I am a student at City College, currently pursuing international public policy; that's my major there. My testimony begins -- I graduated high school in America in 2003, after migrating from Jamaica, and at the time I was undocumented and I didn't go to college right away because I couldn't afford it. We actually thought it

great way to start. Thank you.

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was really impossible and that was around the time when legislation came out that students who went to high school for two years here could actually go to college and pay in-state tuition, so around that time that came out, by then my family, we were just so poor and so afraid of everything that I didn't even attempt to go to college until years later. And when I began college, I remember the first semester I didn't know how I was gonna pay for anything; I didn't even have the down payment for anything like that, but the dream that -- you know, during that period when I wasn't going to college, I was babysitting, I was cleaning toilets; I did anything I could to survive, basically what you can do if you do not have money and I got spat on by a kid I was babysitting and I couldn't leave my job because I needed the money, so eventually I'm like you know what; I have to do something, so I went to college and I could hardly afford to pay for tuition every semester; I remember there were semesters where I waited until the very last day and scrimped aside as much money as I could and paid a down payment and just begged and I got help from the school because sometimes they saw that I was a good student and that

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I was very involved in community service; I was very involved in what I wanted to do, so they helped me a little bit, but the greater issue here is that no person who has a dream and has a will to pursue their dream and has a talent should go to waste just because of tuition and many people are saying right now that, you know, if you're undocumented you may not qualify for this; I'm going to ask the Chair and those in the committee, please push for people who are undocumented; you know, it's really, really horrible if we can lose so much and we're losing natural talent, natural assets if we cannot pay for students or undocumented to go to college. So the time I have here, let me just say please push for students who are undocumented to go to college and to get free tuition and I hope this goes through. you.

CYNTHIA JIMENEZ: Good afternoon. My name is Cynthia Jimenez and I'm 26 years old; I consider myself to be a New Yorker even though I was born in Ecuador. The first time I arrived to the United States I was 5 years old; after I finished high school it was impossible for me to attend college due to my immigration status. In 2012 the

Obama Administration came out with a legislation of
what is known as Deferred Action for Childhood
Arrivals. This law has given me the opportunity to
attend college and to start a promising career in
dental hygiene. As of now I'm attending Hostos
Community College; I expect to get the most out of my
education and use my skills to help the community I
grew up in. In order to reach my full potential, I
need a miracle and I strongly believe that Obama's
plan can be part of a miracle I and many others need
in order to pursue our dreams. Coming from a low-
income immigration family and not being able to
qualify for financial aid or any type of help from
the government, I have no other way but to pay for a
tuition out of my pocket in order to get an
education. It makes it hard for students like me to
worry every day about money for college when it comes
to students enrolling in classes, full-time student
tuition and fees for community college, \$4,500 per
year; this makes it difficult for students who need
to have jobs who attend college or parents who have
kids and to attend classes to be able to focus on the
studies. To this day I have maintained a perfect

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attendance which proves that I'm determined to push myself to my goal to a four-year college.

President Obama once said that what makes someone American isn't just blood or birth, but an alliance to our founding principles about faith and the idea that anyone from anywhere can write the next chapter of our story. Being undocumented is a constant fear, a constant of being taken from your family and being taken from your home. While enrolling for college, the fear was also a constant; when I had to do applications, there were questions about your immigration status, which reawakened the fear in my family and me; it came to a point when they said, don't go to college because they will know you are undocumented and they will take you away from That fear played a big role in me, but I didn't allow it to stop me. I had to have courage and motivation and just because I am undocumented doesn't mean I should quit. My job; my dreams don't end here; just because I don't have the right documents to succeed, I want to have more for my future and to become a successful person. This motivates me to earn a degree; filling out college applications was the first step to achieving. My courage of wanting

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to have more in my life is not only for myself; I'm setting an example of my younger siblings and my future children. When it's time to apply for college, they shouldn't have fear I had; even if they did, I would like them to be able to stand up for themselves and pursue their dreams without worrying about these fears or expenses of tuition, 'cause the only way to achieve success is to make a difference in their lives. This is why against all problems is even more motivation and determine to achieve all my goals. I support Obama's plan for free community college, but I also would like to see undocumented students benefits from this great proposal. Thank you very much.

CHAIRPERSON BARRON: Next.

LIZAIDA RODRIGUEZ: Good afternoon,

Madame Chair Inez Barron and to all the members of

the Committee. My name is Lizaida Rodriguez and I am

a student at Hostos Community College. First I would

like to cite the troubling fact that currently

millions of American hold student debt -- thank you

-- student debt is increasing while wages are flat or

decreasing, not to mention that having student debt

can also make you ineligible for many government

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jobs. Over the years student debts keep rising while the numbers of jobs keep going down; does anyone else see a perpetual problem here?

Let's look at the dilemma many students face. We typically have two actions; the first action is to not go to college, thus not acquire a degree, therefore, we have to settle for a job that pays little to nothing and still struggle to make ends meet, but this option makes us get stuck in a low-paying job. Action number two, on the other hand, is to go to college and get a degree that would enable us to advance socially and professionally, but by the time we graduate we are sinking in debt from student loans and then stress trying to find a job as soon as possible to be able to start paying those crushing student loans. The President's plan for community service college will help many students who do not receive financial aid support receive a college education.

We also need to focus a discussion on how we can provide student support services to help students graduate on time. Apart from taking care of their families, whether that's consisting of being a mother, father; primary caregiver, many students also

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are responsible for working full-time while attending school to be able to sustain themselves; this could be a contributing factor to the low graduation rates that are common in community college.

I myself am a mother of two wonderful boys, so in my first year of college I was a fulltime student and worker; that was extremely hard for me to handle and my responsibilities at home while making sure my GPA was above 3.5. Despite my struggles, I managed to do it all and was successful in all my classes; I learned a few things and I also share that knowledge with my children. I did spend many hours at work studying, many hours at home not sleeping and many hours at school trying to figure everything out. However, it was overwhelming and I came to the conclusion that I had to make some changes. I struggled with the idea of taking out loans or work enough never to have to do that, but I do think that that won't be possible when I get to my senior college for my bachelorette in nursing and it may even become an issue while I pursue my nursing degree at Hostos. It was overwhelming and I came to the conclusion that I had to make changes and give some things up. I hope that if President Obama's

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2 plan becomes a reality that students attending 3 community college will not have to give up their Pell 4

Grant or other sources of financial help. Many lowincome and middle class families like myself who qualify for financial aid depend on using this money to help support ourselves and not have to work while attending college, hopefully. Focusing on just the studies, being able to focus on our studies and not

tuition; expenses will hopefully improve our student

performance and graduation rates as well. 11

> Hostos is not the end for me, it's only the starting point. After graduating I plan to earn my bachelor's in nursing and my master's in nursing I stand here today to request you to take this plan at heart to help improve the lives of us who are working so very hard to make a better life for ourselves and our families. Thank you for your time and consideration and the idea of free community college.

CHAIRPERSON BARRON: I wanna thank the panel for sharing your stories; it's always the personal touches and stories that bring to life what it is that students have to go through and I want to encourage each of you to continue on your journey;

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2	you may get some stumbling blocks, but I would
3	encourage you to keep pressing your way forward so
4	that you can achieve what it is that you've set for
5	yourselves. Thank you. [background comment] And
6	for our last panel, last but certainly not least, we
7	want to call you forward at this time; I wanna thank
8	you for staying to share your important testimony
9	with us Jamell Henderson from BMCC alumni and USS
10	I believe it's Eber Blanco from USS, Lillian George
11	from Students and Communities Working and Oscar
12	Martinez from USS. Is there a fourth person her?
13	[background comments] No? So I'm removing which
14	name am I removing? Well you'll give us your names
15	as you do your testimony. Would you please raise
16	your right hand? Do you affirm to tell the truth,
17	the whole truth and nothing but the truth in you
18	testimony before this committee and to answer all
19	questions honestly? [background comments] Thank
20	you. You may begin; give us your name, please.

JAMELL HENDERSON: So I'll start.

22 CHAIRPERSON BARRON: Yes.

JAMELL HENDERSON: Good afternoon distinguished members of the New York City Council; my name is Jamell Henderson; I am a student at

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on the community at large.

Brooklyn College and a proud graduate from the
Borough of Manhattan Community College. [background
comment] It's truly a great honor and privilege to
be here among you. One again, my name is Jamell
Henderson and I am a senior at Brooklyn College.

I'll be graduating on May 28th with a bachelor's
degree in political science, but before I could have
even arrived at this point in my higher education
journey, it began with me being a proud 2011 graduate
from the Borough of Manhattan Community College, with
my associate's degree in business administration. It
is my honor to testify here before you and share the
importance of supporting the President's proposal for
free community colleges and the impact it would have

During my time as a student at BMCC, I truly embodied this great motto and creed -- "Start here. Go anywhere." Being a student at BMCC gave me a second chance to getting back on the higher education highway towards my success. I have enjoyed my academic experience and it's because of the phenomenal world class of professors who understood that as a student coming from the New York City public education system, I unfortunately did not

2 learn the fundamentals of the subjects that I'm required to learn authentically. I have utilized all 3 4 the resources during my tenure as a student at BMCC who is eager to get back on track but the one factor 5 6 that I must say that really helped push me to go and 7 reach the maximum was when I sought to use my gift of leadership to serve the students; that opportunity 8 was presented to me through the Student Government 9 Association. One of my great mentors and a legend in 10 BMCC, Curtis Brown, saw something in me and he has 11 12 always encouraged me to go for the maximum; because 13 he saw this in me, he invested in me in ensuring that 14 the future of the SGA was in true capable hands in 15 serving the people. I served as a student 16 representative, to vice president, to becoming 17 president and then finishing my tenure as a senator. 18 All these positions I served in SGA were for the sole purpose for the students, for they saw something 19 20 great within me and it was my obligation to show them that I am of service to advocate and represent them. 2.1 2.2 Even through all of this I was constantly reminded to 23 never forget the goal of being at BMCC, which was to graduate and move onward and upward. One of the most 24 glorious events that I will always remember was to 25

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walk down that aisle of the Jacob Javits Convention Center, where my late mother was in attendance to witness me become the first to graduate from college within my family; the impact that this event had on my family was immeasurable. As a simple young man who was born and raised in East Flatbush, Brooklyn, who had to endure many life-changing events that I wouldn't wish on anyone to endure or encounter, I have persevered to make it to this point in my life and if it weren't for the investment of the great people of the Borough of Manhattan Community College, when I graduate from Brooklyn College and achieve my bachelor's degree, I will pursue my master's degree and doctorate degree and begin my political journey to one day become the President of the United States of America, and when that day happens I will be beyond proud and honored to say that I started my journey, my second chance at the Borough of Manhattan Community College, a college that is a gateway to the follow brothers and sisters of my community and the community at large.

So why should community colleges be free?

Because of the key work in community college -
community, where individuals who may never have the

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opportunity to even think about going to college to

honor their family, friends and their community at

4 large can be able to be a shining light and a stoward

[sic] pillar in their community to make a difference.

6 For my fellow brothers and sisters from East New

7 York, Brownsville, Bedford-Stuyvesant, Crown Heights,

8 Bushwick and Coney Island can become a positive

9 statistic against the social obstacles that have been

10 | placed before us as individuals who won't make it

11 | anywhere and become the transcending individuals who

12 | will be come the future innovators and leaders who

13 | will make a different in this great city of New York,

14 where families will be able to have someone to be

15 able to provide a larger income to help them be out

16 of poverty and make history within their families to

17 be the first to graduate from college.

In conclusion, I would like to thank the USS Chair and CUNY Trustee, Joseph Awadjie in his absence, Vice Chancellor Sanchez and the Borough of Manhattan Community College for this wonderful opportunity to show the great importance that community colleges have on students like myself. This is just a small piece of my great testimony on

how CUNY has truly impacted my life. I must thank my

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BMCC family, for this is where my journey towards my destiny has begun. BMCC had seen something in me to invest their time, energy and resources because they believe in my destiny. I shall not let them nor this wonderful leadership that stands before me down, for I carry all with me as I continue to climb to the top as a proud alumni. The opportunities that have given me a greater appreciation of my abilities and have strengthened my commitment to help others. you.

CHAIRPERSON BARRON: Next panelist.

OSCAR MARTINEZ: Good afternoon,

Chairwoman Inez Barron; members of the New York City Council and New York City students. I'm Oscar Martinez, Vice Chair of Senior Colleges Affairs at the CUNY University Student Senate. I'm currently a senior at Lehman College, majoring in computer information systems. One of the reasons why I'm in favor of the new proposal by President Obama making community college free is that I graduated from one, a SUNY community college, an alumnus of SUNY Westchester Community College. Westchester Community College provided me with the information needed in

order to succeed in a four-year institution. Aside

2	from that, right now I see community colleges as a
3	building block of higher education. Nowadays more
4	students are deciding to start college at a two-year
5	institution instead of going to the big-name
6	institutions. The reasons why they choose community
7	colleges is because the schools offer a variety of
8	programs, certificates and the necessary tools to
9	enter the workforce, as well as affordability. In
10	coming years, to have an associate's degree will be
11	beneficial because you're allowed to work and also
12	able to transfer to a four-year institution to
13	complete your bachelor's degree. I still remember my
14	last year of high school, where some of my friends
15	applied to big-name institutions such as Penn State,
16	Dartmouth, Syracuse, Binghamton and I was not the
17	only one who decided to start at community college.
18	I got accepted to many great schools, especially my
19	top choice, Yukon, but my parents couldn't afford
20	sending me there. My friends weren't very pleased;
21	they told me, why are you going to a community
22	college; it's not the best option for you? Well I
23	just told them, wait, I wanna see how it goes; it
24	really can't be that bad, and don't regret it. I
25	learned so much in the community college that I could

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ever imagine; I met friends, I was involved on campus; I was part of the orientation team and in the end I learned important values and what to expect at four-year institution. At a two-year institution, students go through the process of finding what they want to do and explore many options that the school can offer. In the end, once they apply to a four-year school most likely they know what to do compared to a freshman entering for the first time.

If President Obama's proposal is approved in Congress, it will help east the burden of students worrying about debt and other college expenses; it will give them more opportunities to see what their school has to offer and not to worry about working two jobs and being involved at the same time. Some students pay out of pocket, like myself, and others get financial aid, but there is always the part where students worry about the financial issues on how to pay for school; by providing a free community education, more students will be encouraged to apply to a two-year institution, help and make [sic] increase of jobs in the coming years and be part of the growing workforce. Everyone deserves the opportunity to have a higher education degree and

this proposal will make that possible. One quote that I hear the most is; "Education is the key to success." Well I do agree, but when you don't have the necessary resources and the help, how can you succeed? Thank you and I'll end it with a quote -- "Education is the most powerful weapon which you can use to change the world." Nelson Mandela.

EBER BLANCO: Hello, my name is Eber

Blanco. [background comment] Good afternoon

Chairwoman Barron, members of the Committee, fellow

students and citizens of New York City. My name is

Eber Blanco and I'm a student at Queensborough

Community College and I am honored to be testifying

as a Vice Chair of Community College's of the

University Student Senate.

Representing 100,000 students in the CUNY
Community Colleges, I am not only speaking for myself
when I say that it is crucial that we support
President Barack Obama's proposal regarding free
community college. A proposal to make community
colleges free is a progressive step not just for all
parts of our country; as one of the world's most
influential cities, it is important that New York
City maintains an educated workforce that will

continue to carry the legacy of our great city. It
is not longer enough, nor should we allow ourselves
to be satisfied with only providing a high school
education to future generations. How can we push our
students to pursue higher education when the cost of
living in this great city alone is a financial
hardship? Free community college is about offering
opportunities to those who have the capacity and will
to better their lives but don't have the resources to
do so. Ask around at any community college and you
will find that many of these students are bright
individuals who are grateful to have an opportunity
to better themselves; many work long hours or
multiple jobs to pay for their education on top of
balancing their schoolwork and other
responsibilities. What if these students didn't have
to worry about paying for community college; what if
instead of having to take an extra shift or pick up a
second job they were able to attend an internship, go
to a career workshop or maybe even pick up an extra
class to learn a new skill? Having the opportunity
to have the time to participate in research and
internships will make an associate degree student as
marketable and competent in the work field as any

bachelor degree student. Community colleges cater to
many different individuals, including people fresh
out of high school, veterans, single parents such as
myself, and hundreds of ethnicities. A free
community college program would allow the nation's
diverse population to get a better education, hence,
providing our citizens the stepping stone to attain
better jobs, wages and benefits. This nation was
built on the fruits of labor or hardworking
individuals and by providing the opportunity we're
also investing in the future of this country. As the
Committee mentioned in the resolution, according to
the Center on Education and the Workforce at
Georgetown University, by 2020 an estimated 35
percent of jobs will requires at least a bachelor's
degree and 35 percent will require some college or an
associate's degree. Let's make that process more
attainable by providing students with free community
college. It's about time that our government begins
taking proactive steps towards this country's
educational future. It should be a necessary
decision to prioritize increased funding towards
education, whether it be on the city level, state
level or on the federal level. By proposing the

first two years of community colleges to be free, we are taking a step in the right direction to becoming a more educated and successful nation. It is important for the citizens of our great country to get an education so that we can keep a competitive edge in this globalized world. President Kennedy once said -- "As not what your country can do for you but what you can do for your country." We're not asking for our country to give us anything; we're asking you, the citizens of this very own country, to think about the future of your own nation and what you can do to ensure that the United States gets the education it deserves. Thank you.

Thank you to the panel for coming, for staying, for your patience and for your substantive testimony.

Certainly as we hear about the reality of what it is, it brings it to life that it's not just numbers and data on a page, but people's lives who have been impacted or who have the opportunity to improve and we look forward to being able to participate and benefit, not just for themselves, but in the generations to come to benefit and improve what it is that our society has. I wanna thank you for your

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## COMMITTEE ON HIGHER EDUCATION

testimony	and I	wanna	thank	every	<i>y</i> one	e for	coming	g and
thank all	of you	for	staying	and	at	this	point	this
hearing is	s adjou	rned.	Thank	you.				

[gavel]

[background comments]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date March 3, 2015