CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES

----- X

December 15, 2014 Start: 11:25 a.m. Recess: 1:18 p.m.

HELD AT: 250 Broadway - Committee Room

16th Floor

B E F O R E: PETER A. KOO

Chairperson

COUNCIL MEMBERS:

Annabel Palma

Maria Del Carmen Arroyo

Rosie Mendez Stephen T. Levin Inez D. Barron

Ben Kallos

A P P E A R A N C E S (CONTINUED)

Zachary Smith, Chief Operating Officer New York City Economic Development Corporation (EDC)

Joshua Nelson, Senior Vice President Asset Management Group (EDC)

Andrew Genn, Senior Vice President Ports and Transportation (EDC)

Patrick Simeone, Director of Facilities Phoenix Beverage

Michael Stamatis, President Red Hook Container Terminal, Terminal Operator and Stevedore

Roland Lewis, President Metropolitan Waterfront Alliance

Louis Pernice, President Local 1814 - International Longshoremen's Association (ILA)

[sound check, pause]

CHAIRPERSON KOO: Hi, good morning. This is Council Member Peter Koo. I'm the Chair of the Landmarks, Public Siting, and Maritime Uses

Subcommittee, and we are here joined by our Chairman of the Landmarks Committee Council Member Greenfield, and also Council Member Menchaca, and we have our own committee Council Member Kallos, Council Member Mendez, and Council Member Palma.

Today we have item--Land Use Item 158,

Application No. 201552-- Let me repeat that again.

20155247 PNK, South Brooklyn Maritime Marine

Terminal. And before we start, Council Member

Menchaca wants to make a statement.

council Member Menchaca: Buenos Dias, everyone. Thank you all for being here today. So, I want to help set the tone for this conversation. South Brooklyn Marine Terminal in my district presents a tremendous opportunity to support maritime industries in New York City. This is 70 plus, a 72-acre public site with the necessary intermodal connections to be a highly attractive location for the maritime sector. But even if we all share the goal of attracting these industries to Sunset Park in

Brooklyn, both in the short and the long-term, we

2.1

have to acknowledge that this site also has the potential to impose community burdens like any large industrial site. We must approach this site carefully, strategically with a lot of thought, and with a real commitment to community engagement.

This is a community that has fought for waterfront access, fought for environment justice, and fought for equity in the economic development agenda. I am a deep supporter of our effort to preserve, and to expand on maritime and industrial jobs here, an industrial job base. It is a critical goal not only locally, but regionally. But we must get there in a way that integrates the City Council and the local community in the process to promote high quality of jobs for local residents, and high quality of life for the neighborhood. So I look forward to hearing today from EDC and how we can do that. Thank you.

[pause]

CHAIRPERSON KOO: Thank you, Council
Member Menchaca. We have the following gentleman
from EDC to testify before us, Andrew Genn, Senior
Vice President, and Amelia Dowling [sic], Vice

1	PUBLIC SITING AND MARITIME USES 5
2	President. Let me see. James Cass, Director of
3	Policy and Planning, and who else is here?
4	ZACHARY SMITH: [interposing] You're
5	reading the names of those of us from EDC who are
6	represented here today. I can begin with my
7	testimony. I'd be happy to
8	CHAIRPERSON KOO: [interposing] No, I
9	can
L0	ZACHARY SMITH:introduce my
L1	colleagues. There sitting here with me.
L2	CHAIRPERSON KOO: Okay, sir. Yes, so why
L3	don't you guys begin to testify now.
L4	ZACHARY SMITH: Good morning, Chairman
L5	Koo and members of the Subcommittee on Landmarks,
L6	Public Siting, and Maritime Uses. My name is Zachary
L7	Smith, and I'm the Chief Operating Officer at the New
L8	York City Economic Development Corporation. We call
L9	ourselves, EDC. I'm joined by my colleagues Joshua
20	Nelson to my left, the Senior Vice President in our
21	Asset Management Group and Andrew Genn to my right,
22	our Senior Vice President for Ports and
23	Transportation. We're delighted to be here this

24

morning.

2.1

At EDC, it is our mission to strengthen the City's economy and generate high quality jobs for New Yorkers across the five boroughs. One important way we do that is by activating under-utilize city assets to become hubs for quality jobs and industrial businesses. I am here today to request the Council's support for a master lease agreement between the City and EDC for approximately 72 acres of the South Brooklyn Marine Terminal, or SBMT, a city-owned maritime industrial facility in Sunset Park, Brooklyn.

SBMT is a property that has been significant under--significantly under-utilized for several years. The City now has a fresh opportunity to bring it back to life after EDC took legal action on the City's behalf to wrest control of SBMT from a private operator that had gone bankrupt. A master lease to EDC will allow us to actively manage SBMT, just like the Navy yard or the Brooklyn Army Terminal are managed. It represents the best and most effective way for the City of New York to bring the site to life, and to bring new jobs and activity to the Sunset Park Waterfront.

First, a few comments on what SBMT is.
The South Brooklyn Marine Terminal is an important
maritime asset that is vital to employment in the
neighborhood and the economy of the entire city.
SBMT was built in the 1960s to handle marine cargo.
It was closed in the 1980s, and put to use as a tow
pound by the Police Department, among other non-
maritime uses. In recent years, NYPD vacated the
site, and EDC and the City have sought to reactive it
to create jobs, and other public benefits. The site
is located in an M3 industrial area in Sunset Park.
A small portion of SBMT is already leased to one of
the City's primary municipal recycling facilities
operated by a company called Sims. Adjacent and
surrounding uses include the following: Industrial
and warehousing space; a federal corrections
facility, and Con Ed and New York Power Authority
facilities. SBMT is the only maritime industrial
site in Brooklyn, Queens and Long Island with direct
rail access. This is important because it allows for
goods to be distributed by trains rather than trucks
that can disrupt communities by creating pollution
and traffic.

SBMT is one of only two marine terminals in Brooklyn and Queens. The other is Red Hook

Container Terminal, which is a Port Authority facility that does not have rail access.

EDC currently administered SBMT on the City's behalf via our maritime contract with the City, which was amended and restated on July 1, 2014. In the last five years, EDC has spent over \$115 million to improve SBMT and ready it for occupancy by job-intensive maritime and intermodal businesses. Effective June 30th of this year, the City's prior tenant at SBMT, the Axis Group, terminated its lease after two years in court, after its parent company declared bankruptcy. Now, that the City has regained control of the facility, we are seeking a master lease, which will allow us to quickly activate the site with good jobs in the maritime industry.

Our vision for SBMT is one that activates the full potential of this site to support economic vitality of the Sunset Park community, and provides hundreds of good paying modern industrial jobs that are accessible to New Yorkers or all educational backgrounds. In the short term, we will place operators, short-term operators at SBMT to generate

2.1

interest from the maritime community, and build a market for SBMT by re-establishing it as a viable and high functioning port. In the long term, once SBMT has established its place as a competitive shipping port, we will RFP, put out a request for proposals, for the site for one or more longer-term tenants who can operate the site for a substantial period of time. We believe re-activating the site as a maritime facility to be consistent with the desires that have been expressed previously by leaders in the local community.

In December 2009, the Community Board and City Council established the Sunset Park 197-A Plan, committing the City to preserve Sunset Park's legacy as a manufacturing community with high quality jobs. The local Community Boards 197-A Plan notes that industrial infrastructure is one of the community's major assets. The report states that quote, "The Sunset Park Waterfront is well suited for continued maritime and/or industrial use. It has an extensive industrial infrastructure developed over more than 100 years—for more than 100 years that can potentially accommodate a broad range of industrial uses. And a local rail freight transportation

3

4

10

11

12

15

16

17

18

19

20

21

22

23

24

1

network that includes rail lines, rail yards, and rail float bridges." End quote.

The Plan highlights South Brooklyn Marine

Terminal's vital role as a break bulk cargo facility. 5 The Development Plan attached to the Master Lease 6 reflects our commitment to honoring the community's 7 8 wishes for the future of SBMT. Securing the master 9 lease is imperative for three reasons: A flexile well-managed SBMT port facility will provide good

high paying jobs. It will reduce the City's

environmental impact overall, and it will facilitate

our affordable housing goals as well as other 13

construction priorities of the City. 14

> First, good jobs. From New York City's founding days through the present the maritime industry has been critical to our economic stability and growth. Some of New York's maritime companies have been pillars of our city for centuries, and a few of them have joined us today. Despite its age, the maritime industry is well situated to combat the incoming inequality that challenges modern New York City, a priority of both the City Council and the Mayor.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

Waterfront employment is specialized-waterfront employment is specialized requiring all levels of skills from apprentice to master. Because of its unionized nature, it is also a wonderful of high paying blue-collar jobs. Typical waterfront starting pay is \$40,000 for a warehouse worker with benefits. This typically grows as a worker gains skills. Unionized longshoremen's salaries start at \$50,000 per year, and the average wage is typically \$80,000 with benefits. Supply chain jobs are plentiful, and local colleges, most notably SUNY Maritime College in the Bronx have nearly 100% placement rates for graduates. We at EDC are working with McKee Center and Technical Education High School on Staten Island, and the Urban Assembly High School of Global Commerce in Harlem to create pathways to job opportunities for more New Yorkers.

A vibrant SBMT will support these efforts by creating new job opportunities for graduates, and we will continue to work with Allied Teamsters and other trade unions by putting good jobs online as we do on other waterfront projects. A stable long term user, for which a flexible lease contract is pivotal, could generate upwards of 300 direct jobs to say

25

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

nothing of broader development in the community as well as indirect jobs.

Second, environmental impact. Recently, the Mayor, with support from many of you, committed the City to an 80% reduction in carbon emissions by the year 2050. Shipping by water is the most efficient method of freight transportation. One barge can eliminate 60 trucks from local roads. Shipping by water produces seven times less carbon emissions per ton than trucking and 20 times less nitrogen oxide and sulfur dioxide. By water, a ton of cargo can travel nearly 500 miles on a gallon of fuel. An active SBMT also strengthens the city's environmental resiliency. In the aftermath of Sandy, we learned that port terminals would help provide crucial sea-based routes for emergency supplies and rebuilding materials to reach effective communities in Brooklyn and Queens.

Third, helping with the City's affordable housing goals. And as I said earlier, other construction goals as well. To realize the City's ambitious affordable housing goals, it will be helpful and more environmentally friendly to source import materials at water based port facilities.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

2 Lumber, plywood, wallboard, cement, the vital
3 ingredients of construction today all arrive today by
4 water and rail far more efficiently than if they were

5 carried by truck.

Now, I want to--I would like to turn to an important question: Why a master lease between the EDC and the City? Why should we be the ones to lease the whole facility on behalf of the City instead of a private party? We believe there are three main reasons. First as part of the--as an arm of the government of the City of New York, we have an obligation to manage the site in a way that reflects the public interest. And to be accountable to the Mayor and to you. A private party cannot make that claim. In the year 2007, the Council approved a private entity, the Axis Group to manage SBMT. as we all saw, the public's best interest became secondary to the larger bankruptcy issues of that private company who was granted control of the site. And as a result, it lay largely vacant for several years.

Second, the maritime industry is uniquely--is a uniquely fast moving one. Maritime companies need to be able to set up operations

quickly, sometimes in a number of days or weeks. By granting EDC authority to tenant lease quickly like we do with the Brooklyn Army Terminal and other facilities, we can show that those companies set up and create jobs here, and do not flee to piers in New Jersey or ones owned by the Port Authority or other entities.

Third, a long-term future for SBMT requires the ability to manage the whole site. Our long-term aim is to find a contract with a single stable quote, unquote, "ideal subtenant." But we at EDC recognize that doing so many require constant adjustment in the meantime, working with multiple subtenants until we identify and help shape the perfect one.

Therefore, EDC needs the flexibility to lease to multiple subtenants as needed. This flexibility is absolutely essential. If we go through a 40-day process each time we need to execute a lease, we know that in the maritime industry that means we will lose tenants. That flexibility would also allow us to respond effectively in the event of a tenant's default, termination, or bankruptcy. In this, the Axis example is instructive. Axis was a

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

strong partner when EDC originally executed a lease with it--for SBMT in 2007. Then the recession happened. Axis was subsequently forced into bankruptcy by its holding company. When Axis finally terminated its lease this summer, EDC was unable to capitalize immediately on the many unsolicited offers

from the maritime industry it received, we received.

Let me give you a concrete example of that, that hits close to home for the City. Right now a special project company is seeking a three to five-acre site to which it can move, store a stage, and distribute large pieces of the New York Wheel being constructed on Staten Island. The company publicly advertised for this work last month, and its deadline is this Wednesday. SBMT would be a great site for this project, but because EDC doesn't currently have the flexibility and speed it is seeking through this master lease, that project will go elsewhere, very likely to New Jersey. The master lease will put EDC and the city in a much stronger negotiating position because EDC will be able to license vacant space out quickly while it prepares its procurement of a longer term subtenant.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

Finally, we need this master lease because the City faces stiff competition for the rest of the region. An inability to quickly respond to market demands will make it impossible to compete against New Jersey. With a census estimated population of 7.7, Brooklyn, Queens and the rest of Long Island is home to nearly 40% of New York State's population, making it the most populated island in the United States. 90% of imported goods travel by ship, and the amount of port commerce has more than doubled since the early 1990s. This trade is vital to the City's economy. Yet, this is a huge market that over the last decades has shifted to New Jersey. Today the Port Authority of New York and New Jersey's facilities at Port Newark, Elizabeth, and Jersey City consisting of 2,000 acres of container dry bulk and liquid bulk facilities hands more than three-fourths of the region's port activity.

Further, port authorities in other cities including Philadelphia and Baltimore, are working hard to draw business away from the Port of New York and New Jersey with increasing success in certain niche markets, as we can see, and the advertising for the Port of Philadelphia. Which I believe is

2 included in the materials and is up on the screen.

3 Ports compete on the basis of cost, time, and

4 reliability. To compete with bulk, the New Jersey

5 | side of this harbor and with ports located in other

6 cities hungry for the business, the City needs to be

7 | able to act quickly and creatively to execute deals.

8 We must be able to sign leases quickly so shippers

9 know that SBMT is a reliable option. The ports that

10 react smartly to market needs always get the

11 business.

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

The Port Authority, which is the other major operator of maritime facilities of this scale in the region, doesn't need to go through public approval process, a public approval process to handle cargo in a move of this sort, which makes their facilities more competitive. The City loses out on that business, and often pays the price with traffic congestion from trucks, air pollution, and lost jobs.

Just a few weeks ago, the Deputy Mayor for Housing and Economic Development, Alicia Glen, articulated the City's vision for a robust and inclusive economic development. It is a plan that aims to unlock our full human resource potential, invest in critical infrastructure that supports

2.1

resiliency and access, leverages City-owned assets for public benefit, and provide innovative growth in legacy and emerging industries alike. The South Brooklyn Marine Terminal has the potential to support all of these goals. But these goals can only be attained successfully with the City and EDC Master Lease, which enables flexibility in our management processes, and increases our regional competitiveness. And most importantly, creates hundreds of good jobs, and steady career paths in the long term.

We ask the Council to approve the master lease Agreement for the South Brooklyn Marine Terminal in Sunset Park. We want to get to work immediately, bring this site back to life, the next step of realizing the future and true potential of the Sunset Park community. And we would be happy to answer any questions you may have. Thank you for listening.

CHAIRPERSON KOO: Thank you, Mr. Smith, and thank you for your testimony. We are being joined by Council Member Levin. You mentioned that this signing of this master lease will also help public affordable housing. How can you do that?

2.1

is with the expected activity from all of the housing construction, which has already begun, of course, there is more and more demand for sites as laydown area storage, distribution and cargo. And this site is uniquely positioned to accept a use like that.

CHAIRPERSON KOO: Any members have any questions? Council Member Menchaca.

much, Chair Koo, and I have a series of questions, and I don't know if my colleagues have questions, too. But I can begin a round and come back, and do a second round. One of the first things and the concerns that were raised in these maritime leases are the approving of a specific company for a lease. And, can you give us an example of what you're trying to do here right now as your precedent where that hasn't been the case?

ZACHARY SMITH: Well, one precedent for EDC is to hold a master lease. It's not a maritime lease, but it's a master lease. It is for the Brooklyn Army Terminal, which is also in your district, Council Member.

PUBLIC SITING AND MARITIME USES 20 1 COUNCIL MEMBER MENCHACA: I'm looking for 2 3 a maritime master lease. ZACHARY SMITH: A maritime master lease? 4 JOSHUA NELSON: This is Joshua Nelson 5 6 with EDC. Council Member, there is not currently a maritime master lease within EDC's portfolio. But as 7 8 Mr. Smith has mentioned and testified, both the 9 Brooklyn Army Terminal and the Bush Terminal are 10 operated by EDC under master leases that would be 11 very similar to what we're proposing here. 12 COUNCIL MEMBER MENCHACA: Are we talking about apples and oranges or are they--how different 13 are these two different types of leases. 14 15 JOSHUA NELSON: That's a great question, Council Member, but for the use, the maritime use, 16 17 the restrictions placed on a master lease, they're identical. 18 COUNCIL MEMBER MENCHACA: 19 Identical but for the maritime use? 20 JOSHUA NELSON: Yes, that's correct. 2.1 COUNCIL MEMBER MENCHACA: Can you talk a 22 23 little bit about those constraints would be? JOSHUA NELSON: Certainly. So the 1301 24

process that we are proposing the lease go through is

a maritime lease. So this is much more restrictive in terms of use, and what can take place on the site. It must be for the furtherance of waterfront commerce and/or navigation and, therefore, is much more restricted in terms of use than either the Bush or the Brooklyn Army Terminal master leases.

COUNCIL MEMBER MENCHACA: Can you describe specifically what kinds of tenants you'd be interested in having in this site with these restrictions and maritime use property?

advocating and looking for a user on the site or multiple users who would activate the intermodal connections at the site both via the water, as well as the rail. The primary potential users would include break bulk users; auto processors very similar to the Axis Group, which was previously mentioned; bulk volume handlers. So anyone who would make use of the 700 feet of bulkhead that we have on the waterfront, and the approximately 68 acres of laydown space.

COUNCIL MEMBER MENCHACA: How did Axis come to the city use of that property? Was that a negotiated term with EDC?

PUBLIC SITING AND MAR

ANDREW GENN: [off mic] I can speak to

3 | that. [sic]

2.1

ZACHARY SMITH: Yeah, Andrew can speak to that process, but EDC put out an RFP, and then with the selected winner of that RFP we took them to the Council for--to seek a master lease. The same type of master lease that we, EDC, is seeking today.

COUNCIL MEMBER MENCHACA: Right, and so we landed in a situation with Axis. What happened there, and how did we get into that place? And how can you guarantee us that we won't be there in the same place with the same central action this time without Council scrutiny?

JOSHUA NELSON: Yeah, I think I understand your question, but maybe I'll try and rephrase that.

COUNCIL MEMBER MENCHACA: [interposing]
Yeah, you can rephrase it.

JOSHUA NELSON: Sure. So how did we end up where we where we did with Axis? So Axis Group was a subsidiary of Allied Holdings. They had approximately 13 subsidiaries. In June of 2012, Allied entered-- It was called involuntary bankruptcy. The requisite lenders associated with

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

Allied then forced all of the subsidiaries into involuntary bankruptcy. And so essentially since June 10th of 2010, EDC and the City have been working with the Axis Group through the bankruptcy proceedings. In Bankruptcy Court, a debtor has the opportunity and the option to exercise either to retain the lease or to reject the lease. We worked with Axis for a couple of years to try and negotiate what it would look like if the Axis Group were to retain the lease. During that time, the Axis Group was the -- the requisite lender of the Axis Group, which was a consortium of Spectrum and Black Diamond, which were capital management groups, opted to take control of the company. We entered into negotiations with them about the future of SBMT, always very, very closely holding our policy goals of maritime and industrial use on site.

COUNCIL MEMBER MENCHACA: Well, actually, let's talk about that, too. So this is a company—You're leading us down the bankruptcy conversation.

Are there any things that—Were they also in violation other pieces of the contract or some of the maritime goals?

2.1

JOSHUA NELSON: The Axis Group at the time was in a period in which they were required to make what we call tenant improvements. So they were in compliance with the lease. EDC had completed and the City had completed the landlord improvements, which were part of the negotiation at \$115 million that Mr. Smith testified to. So that work had been complete. In December of 2011, the facility was handed over to the tenant for them to commence their tenant improvements. And by June of the following year, they had entered into involuntary bankruptcy.

COUNCIL MEMBER MENCHACA: And so, you're saying that the only violations they had were beyond the bankruptcy. They were also violations of tenant improvements, but they were meeting all the maritime goals?

JOSHUA NELSON: And so, because they had not yet completed the tenant improvements, they were unable to bring in vessels. We had worked with them to promote and solicit bids as a part of the automotive industry. One of which we mentioned previously, Volkswagen was seeking to potentially move their receiving facility in Davisville, Rhode Island. And so, the City had partnered with Axis on

several periods, one of which was, as I mentioned, the landlord improvements. The second was the tenant improvements, and subsequent to that, there was a requirement for Axis to begin bringing in vessels.

We hadn't reached that--

that. It was essentially a lease that described

COUNCIL MEMBER MENCHACA: [interposing]

And that never happened, essentially? [sic]

JOSHUA NELSON: But my point is we had

not reached that point in the lease.

COUNCIL MEMBER MENCHACA: Right. Got it.

Okay. It's just important. I want to unpack a kind of unpack a lot of this for our audience, but also the City on complicated this is, and then I'll jump now to fast forward. You mentioned in your testimony about the Big Wheel that we're bringing to Staten Island, and how you inferred anyway, and I kind of want you to be a little bit more specific about how we lost an opportunity with a contract. Describe what that contract would be if we were going to engage in that market opportunity?

ZACHARY SMITH: Okay, before we describe what that contract might look like, can I just say

2

3

4

5

6 7

8

9

10

11

12

14

13

15

16 17

18

19

20

2.1

22

23

24

25

the second part of your, or the other part of your earlier question--

COUNCIL MEMBER MENCHACA: [interposing] That's fine.

ZACHARY SMITH: --which is how would we protect against a situation like that happened with Axis where Axis held the master lease and EDC did not. So, as is described in the Development Plan that we have sent along with the Master Lease for the Council to review, as part of this action, we really have a three-step plan for SBMT and I think therein lies the answer to your question. We would not be seeking right off the bat for one operator to take the entire campus like Axis did. We would be essentially proving the market and activating the site immediately with short-term uses, licenses, if you will, for a much shorter term. And there would probably be a number of them to demonstrate that this is a viable site for this type of maritime activity. To prove business uses in the business model, so to speak, but also get a feel for who is out there, and who comes to us as a result of seeing the site being activated for such uses. Groups like the Axis Group might emerge, but there may be--certainly there would

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

be many others as well. And that really moves into the longer-term vision that will come into play where we start to look for bigger operators. Maybe one single operator, but possibly there will be a number of smaller operators as well to diversity on the site.

COUNCIL MEMBER MENCHACA: Okay

JOSHUA NELSON: And I can add, you know, one difference in terms of the master lease to be held by EDC, you know, the situation that played out with the Axis lease, the bankruptcy, et cetera, where EDC is in charge of the master lease and have the more direct role. You know, a couple of examples. During the bankruptcy and the coordination that we had to do to move with the City, we weren't able to move as quickly as we had wanted to in Bankruptcy Court and the bankruptcy proceedings. One example is hiring local counsel, and the bankruptcy was held in the State of Delaware. And, we had been told for many months from a strategic standpoint that it made sense for the City/EDC to hire local representation, who was familiar with the bankruptcy judge. seen him rule several times on previous bankruptcy cases.

2.1

and EDC to ultimately execute that contract and decide to do that. For several months would have been eliminated had EDC been in the driver's seat.

Also, post-bankruptcy here we are today. We're post-bankruptcy, and June 27th is when we received notice from Axis that they were not— They were going to be rejecting the lease. July 1st., the City took full control over the facility, and here we are several months later unable to execute any agreements as far as long-term maritime uses. So again, if we had a master lease, EDC would be quickly able to deal with that tenant, and then move forward and start executing a new lease with others.

about the New York Wheel, Council Member. So the New York Wheel is another EDC. It happens to be another EDC project on the south shore— On the north shore of Staten Island, and it will be a significant construction project. Much like affordable housing, it will need some kind of staging and area, preferably on the harbor for easy access. And they were looking for somewhere to lay down their materials and bring them in. That's where they are

1	PUBLIC SITING AND MARITIME USES 29
2	in their construction process. Certainly, they
3	wouldn't take the whole site, but with a master lease
4	we would have the ability to issue a short-term
5	license for a term, for a certain area under certain
6	business terms. And we would be able to make that
7	available for them. There aren't a lot of sites for
8	them to use certainly that are city-owned, but really
9	at all, in the New York Harbor within the five
10	boroughs.
11	COUNCIL MEMBER MENCHACA: [interposing] I
12	just want to underscore
13	ZACHARY SMITH: So that's just an example
14	of the last opportunity that has come up that would
15	be addressed through EDC's Master Lease.
16	COUNCIL MEMBER MENCHACA: I just want to
17	underscore the short-term sense of this. You say it
18	mightit may or may not have taken the whole 70 some
19	acres, but this isyou're still referring to the
20	lost opportunity of a short-term lease
21	ZACHARY SMITH: [interposing] Yeah,
22	exactly.
23	COUNCIL MEMBER MENCHACA:for the

project. And what does short-term mean to you?

PUBLIC SITING AND MARITIME USES 30 1 ZACHARY SMITH: In the case of the Wheel, 2 I'm not sure, but a year or so, and those could be 3 4 renewable, but a year at a time. 5 COUNCIL MEMBER MENCHACA: Okay, so we're not talking about the 49-year lease. 6 ZACHARY SMITH: No, of course not. 7 8 Actually, we are talking about demonstrating that 9 this site is open for maritime business--10 COUNCIL MEMBER MENCHACA: [interposing] 11 Right. 12 ZACHARY SMITH: --to keep--to keep--COUNCIL MEMBER MENCHACA: Go ahead. 13 JOSHUA NELSON: And if I might add, the 14 15 reason we highlight that example, Council Member, is 16 that highlights how quickly an answer was needed as a 17 part of that contract. So the private entity that put that out on the street literally gave everyone no 18 19 more than two weeks to apply. So that example is just meant to illustrate how quickly the industry 20 moves, and how quickly EDC needs to be able respond. 2.1 This is just one of many potential examples that we 22

COUNCIL MEMBER MENCHACA: So the important to kind of highlight here is creating an

23

24

25

have.

1	FUBLIC STIING AND MARTITME USES ST
2	ecosystem of opportunity for quick turnaround on
3	short-term leases would be beneficial, and that are
4	oneone-term renewable, one year renewable. And the
5	other piece to this on Axis, just kind of bringing
6	back Axis, what role did the City Council play in
7	that saga, and do we play any kind of negative role,
8	or a? Well, I'll just keep it. I'll just term it
9	as a negative role in that, but what was our role in
LO	all of that?
L1	ZACHARY SMITH: In the bankruptcy?
L2	COUNCIL MEMBER MENCHACA: In the whole
L3	Axis
L4	ZACHARY SMITH: [interposing] And the
L5	Mater Lease?
L6	COUNCIL MEMBER MENCHACA:from
L7	beginning to end?
L8	ZACHARY SMITH: Well, in the beginning,
L9	the master lease was a leas approved by the Council.
20	So we brought Axis to the Council essentially as part
21	of our selection process, and EDC was the lease
22	administrator. But really, Axis had the master lease
23	as granted by the City Council. During the

bankruptcy and essentially the default process, the

24

2

3

4

5

6

7 8

9

10

11 12

13

14 15

16

17

18 19

20

21

22 23

24

City Council doesn't typically play a role when we administer real estate lease.

COUNCIL MEMBER MENCHACA:

I'm just going to highlight that, in fact, that the Council did play a productive role in getting you to Axis despite what you've kind of described as fall out of the market. And you were still able to kind of engage. You have highlighted some points where you would have wanted a different relationship. So I get that. Thank you for kind of creating that.

ZACHARY SMITH: Yeah, just to be clear, there is no fault in the City Council approving the master lease. What we have issue with is going forward bringing a private entity to the Council to be approved for a master lease. That is what didn't work with Axis. We believe there's a better way, and that's for EDC as essentially a part of the City government to hold the master lease. So that's just to be clear. I wasn't laying blame. It's just not a model that has proven to be successful most recently.

JOSHUA NELSON: Yeah, and just to clarify, I mean had ED had that master lease with Axis, we would have been more empowered to, you know,

2.1

essentially negotiate, leverage, and push forward for an ultimate structure.

COUNCIL MEMBER MENCHACA: And I had some questions on the relationship to the City Council in this new process, but I don't know if anyone has any questions about this kind of historical piece. I'll yield to my colleagues.

CHAIRPERSON KOO: Thank you. We have questions from Council Member Levin then followed by Council Member Greenfield.

much, Mr. Chairman. Just a quick question just going back to 2007. So, why did the City or EDC think at the time that it was better framework to bring in a private master lease holder? Why did the City not—Why didn't the City do what you're doing now back in 2007?

ZACHARY SMITH: Do you want to take that one, Andrew.

ANDREW GENN: I'm Andrew Genn with New
York City EDC. The reason at the time was were
following a sort of typical model of the
landlord/tenant relationship where we negotiated a
lease that was the result of a competitive

2.1

procurement process. And we felt that Axis as have one, you know, the RFP, so to speak, was--would in itself be a suitable master/tenant at SBMT. So, I think what we're saying here today is that in hindsight after what occurred, that we believe a stronger model is to be able to retain more city control in that asset because it's special, and so specialized. and follow a different model than we had in the past.

approach back in 2006, 2007 has been, or was one very much akin to how the Port Authority deals with its tenants. Essentially a direct lessor/lessee relationship. What we've realized in that process, however, is that we're not on the same footing with the Port Authority. EDC by having to go through the Master and Maritime Lease Approvals Process is hamstrung in terms of its ability to execute those deals. When the Port Authority is interested in leasing property to a potential tenant, they lease the property. They don't go through a completely new approvals process. Therefore, EDC and the Port Authority are not on an equal playing field, and our competition, as Zach mentioned in his testimony is

1	PUBLIC SITING AND MARITIME USES 35
2	not only regional. It's not only Philadelphia and
3	Baltimore, but it's New Jersey. It's across the
4	water. So for us to be put on equal footing from a
5	competitive standpoint as a region and as a community
6	that's why we're seeing a different type of approach
7	than in 2006.
8	COUNCIL MEMBER LEVIN: And this model
9	would be analogous to what is being employed at the
10	Brooklynat the Brooklyn Navy Yard, is that right?
11	ZACHARY SMITH: In terms of our master
12	lease with the city, yes, we're looking to employ
13	that model, and the
14	COUNCIL MEMBER LEVIN: [interposing]
15	Would it be important
16	ZACHARY SMITH:Navy Yard has the
17	ability to sign subleases
18	COUNCIL MEMBER LEVIN: [interposing]
19	Right.
20	ZACHARY SMITH:which is what we're
21	talking about here.
22	COUNCIL MEMBER LEVIN: And the Navy Yard
23	has its own governing structure, the board of
24	directors and the president and the CEO.

ZACHARY SMITH: As does EDC.

25

COUNCIL MEMBER LEVIN: Okay, so this would be--this wouldn't have its own board of directors or own CEO. This would be EDC. EDC would be the analogous--

ZACHARY SMITH: EDC is the non-profit entity that would be in charge just like the Navy Yard is a non-profit entity.

COUNCIL MEMBER LEVIN: Okay, thank you. Thank you, Mr. Chair.

CHAIRPERSON KOO: Thank you. All right, we are joined by Council Member Arroyo. Council Member Greenfield.

Mr. Chairman. I appreciate it. A couple of quick questions. Thank you for your testimony. I think we can all agree that we are interested in revitalizing this important part of the Brooklyn Waterfront. The question is really about some details, and community input. And I think that's really some of the challenges that we are discussing here today. Just trying to get a little bit of—some more clarity. How many sites do you currently run that have maritime uses that are similar to this?

I'm sorry.

1

6

7

8

9

18

19

20

2.1

22

23

24

25

JOSHUA NELSON: In the portfolio other

sites that are similar to that include maritime

leases, Pier 15. Here in Manhattan we have a lease

5 with Horn Blower.

I'm referring to ones that you run yourself as opposed to the ones that you're leasing out. Because you're proposing initially at least to be running

COUNCIL MEMBER GREENFIELD:

10 this project yourself right before you're going to

11 enter into the master lease. So how many comparable

12 sites do you have, or are you doing that right now?

JOSHUA NELSON: Comp with SBMT right now.

14 | I mean that's essentially what we're doing directly

15 | running SBMT, the Brooklyn Cruise Terminal, the

16 Manhattan Cruise Terminal as well. We have a direct

17 | involvement with those facilities.

COUNCIL MEMBER GREENFIELD: Okay, but so this-- Effectively for this kind of non-container work. I see you have an answer. Would this be the first one? I'm just trying to understand.

ZACHARY SMITH: Yeah, I think we have received that question from Council Member Menchaca. It may have been before you walked in, whether there are other master maritime leases that we hold in our

PUBLIC SITING AND MARITIME USES 38 1 2 portfolio. The answer is yes there are other master 3 leases, but not maritime master leases. COUNCIL MEMBER GREENFIELD: Right. Does 4 that make sense? 5 6 ZACHARY SMITH: Did that answer your 7 question? 8 COUNCIL MEMBER GREENFIELD: I was here 9 the whole time, and I heard--10 ZACHARY SMITH: [interposing] I'm sorry, 11 I didn't realize that. 12 COUNCIL MEMBER GREENFIELD: -- the council 13 member's questions. That's okay. But just to be clear, this kind of master lease that you are 14 15 proposing would be unique to EDC. I mean you 16 currently are not doing this in any other piece of your portfolio where you're managing it yourself and 17 the maritime world, is that correct. 18 ZACHARY SMITH: That is correct. That is 19 20 correct. COUNCIL MEMBER GREENFIELD: That is 21 correct. Okay, very good. So this is really just 22 23 piggybacking off of the question that Council Member

Levin asked, which is that it is somewhat -- in the

maritime lease, it's a somewhat unusual arrangement,

24

25

contract was concerned?

2.1

and we don't have that up until this point. But my question specifically is what was your projection in terms of the profits to the City from the Axis Group? What were you-- What do you project in terms of earnings? What did that look like as far as that

JOSHUA NELSON: At the time, the Axis deal was a 15-year lease with a five-year renewal option. I can't tell you off the top of my head in the aggregate how much that was anticipated to provide. I do know that upon termination of the lease, Axis was paying approximately \$3 million in rent to the City.

COUNCIL MEMBER GREENFIELD: Got it, which actually leads to my next question. Many of the leases the ones at least that I'm looking at 15 or 20 years. They're proposing 49 years. Why such a long lease? Why can't we do a shorter lease? One of the ideas that has been proposed is essentially a five-year lease where you have a chance to get it up and running. You come back to us and say we found a master tenant, and then we have the opportunity to actually do some due diligence on that master tenant.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

Now we can actually improve that. What's wrong with that model that we've done in the past?

JOSHUA NELSON: I mean that's a great question. I'm glad you asked that. You know, often times when private firms are able to or considering doing business with the City and leasing property, especially at maritime facilities. They're going to have to make a significant investment in specializing that facility for their use. So, many council members may know once a private entity makes an investment on City property, that immediately vests to the City of New York. What that means is at the end of the term, the private entity can't take those with them. So imagine a firm that is going to make this significant investment in a potential facility. They're likely to seek a return on that investment. Five years is insufficient to make a large investment on a facility especially a maritime facility. And essentially at the end of five years have that private firm walk away from that investment. So 49 years is an adequate amount of term for us to negotiate a flexible group of leases with flexible term to incentivize private firms to come in and invest in our facilities.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

COUNCIL MEMBER GREENFIELD: Sure, but as you explained, there are two pieces to this, right? Piece one is where EDC is now going to remain in the business. The new business of running a maritime facility. You go out there with where and the people and congratulations. We have some space leased from us with is short-term. The purpose of that is that you can get some revenue right away, which is certainly a good thing. But also, because you want to prove to future vendors that, in fact, this location is, in fact, a good place for business. Then you bring in those longer term vendors. And so, for a step one it seems like a five-year lease, for example, would accomplish that. Then, when you have a longer term vendor who wants to come in, you bring them to us and you say, Hey, we have a new vendor. The vendor would like to have a longer term lease. To be fair, you still haven't answer the 49-year question because you've had a 15-year lease with Axis and other leases I see are 20 years for example. why wouldn't that model work where you come in and you say, Okay, we're going to run it five years. You have the authority. You have the ability to do short-term leases. Now someone says we love it.

2.1

2 This is great. We want to make a major investment.

3 No problem. You come back to the City Council. The

4 process doesn't take all that long, right. You give

5 us this new vendor. We do some due diligence. You

6 say yeah it sounds good to us. We sign off. Why is

7 | that a problem?

couple of reasons. You make it sound as if the short-term uses that upon termination of your proposed term for a maritime lease that we would simply wish those people a fond farewell, and essentially not have any more business to do with them. It's important to note that the period that we described as the short-term uses is really meant as an opportunity to cultivate business at he site, and cultivate those potential users who may turn into long-term uses. So a break in the process again is a break in the overall certainty that that firm might have in order to continue on at the City. And continue on as a part of the maritime lease.

ANDREW GENN: I'd like to highlight on that. I think that's one of the challenges, Council Member, that the Red Hook Container Terminal faces where they only have the five-year lease agreement,

PUBLIC SITING AND MARITIME USES and it's very difficult in the maritime industry to

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

attract and hold steady business with such a shortterm. You really need a longer term in order to be successful. And it's hard to--and once you start, you know, you can't just wave goodbye to the business.

COUNCIL MEMBER GREENFIELD: Okay. Thank you.

[Pause]

CHAIRPERSON KOO: We are joined by Council Member Barron. Council Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you. I'll start round two of the questions, and I really encourage my colleagues to jump in as well just to kind of help continue to unpack this proposal. And so I just want to underscore a couple things that have been said in just good faith on where we--where we can see eye to eye. And one is I agree. We need to activate this site quickly on short-term leases. And the kind of terms that we kind spoke about are good, and they're helpful and that's important. so, that's where I think there is some common ground. I want to unpack a little bit more of the hamstrung comment as part of your testimony. You

1	PUBLIC SITING AND MARITIME USES 44
2	kind of talked a little bit about time. So you're
3	trying tocan speak to the 49-year lease, but beyond
4	time And we've already kind of talked about the
5	Axis lease, and the days in which the Council was
6	involved was not a length of time. What was that
7	length of time that the City Council was reviewing a
8	contract for you?
9	ZACHARY SMITH: Are you speakingare you
10	speaking to the time in which
11	COUNCIL MEMBER MENCHACA: [interposing]
12	The time in which Axis
13	ZACHARY SMITH:it took for the Council
14	to review and approve the Axis Master Lease?
15	COUNCIL MEMBER MENCHACA: Was that a
16	nine-month process? What was that?
17	ZACHARY SMITH: It was the same process
18	that we're engaged in today, a 45-day process.
19	COUNCIL MEMBER MENCHACA: 45 days. Okay.
20	So it's not a six to nine-month process, a ULURP
21	[sic] that took You know, things that the public
22	might be more familiar with. This is a 45-day
23	process that the City Council Engages in that we're

in the middle of right now. Is that right?

24

ZACHARY SMITH: In that case it was one user fro the entire campus--

4 COUNCIL MEMBER MENCHACA: [interposing]
5 One user. Okay.

ZACHARY SMITH: --which we've explained wasn't necessarily the way that we're--we think is the best way to operate a site of this magnitude.

COUNCIL MEMBER MENCHACA: So I've heard a couple ideals here. You said there is an ideal for us, a single user, but now you're saying that's not—that's not an ideal.

ZACHARY SMITH: Well, I think there's an ideal to hopefully ultimately get there perhaps, and as I said earlier, though, having these, we're--we're looking to have a much more thoughtful process than has been done in the past. And so, we're not looking for one master user right off the bat. We talked about the short-term stuff, but, you know, I don't want to dwell too much on the short-term. It's important, as I said, to demonstrate the market, to get the site activated. But really, we're focused on the steps beyond that, which is to look for longer term, more job intensive uses that will require private capital. And it may not again be one single

user. Otherwise, we'd be coming to you with a master lease for one--for one user, and we're clearly not.

JOSHUA NELSON: Right, and just to add to

that, I mean I think it's important for the subcommittee to consider the fact that, you know, the example that you have used, Council Member, and that others may use is the single user. A 45-day time clock does not sound like much for a single user. But when it's multiple users on the same facility, we need the ability to operate it much akin to a campus. If we're bringing you 10, 15 potential deals on 45-day time clocks, suddenly our ability to manage the facility is hamstrung. We look at the Brooklyn Army Terminal and EDC's track record there is excellent in terms of bringing in tenants under a master lease, and our ability to do that is really based on what the master lease authorizes EDC to do, right?

COUNCIL MEMBER MENCHACA: What are--what are the typical lengths of time for contracts like that?

JOSHUA NELSON: I don't manage that facility as part of my proposal. I don't know what that is.

SUBCOMMITTEE ON LANDMARKS, 47 PUBLIC SITING AND MARITIME USES 1 COUNCIL MEMBER MENCHACA: Are there 49-2 3 year leases as well? ZACHARY SMITH: They're typically not 4 5 that long, but some of their--6 COUNCIL MEMBER MENCHACA: Well, what's a 7 typical length? 8 ZACHARY SMITH: We can get back to you 9 with a range, but they're more than five years 10 typical. 11 COUNCIL MEMBER MENCHACA: Can you ask 12 somebody? 13 ZACHARY SMITH: Well, no not--I think it's certainly longer than five years are also 14 tenants that are looking for more permanent homes, 15 and they're looking to invest. We have factories 16 17 there. People are--these are capital intensive uses 18 often. And, you know, they're multi-year. These are 19 certain--COUNCIL MEMBER MENCHACA: [interposing] 20 They don't necessarily fall within the maritime, but-21 22

ZACHARY SMITH: No, no.

JOSHUA NELSON: No, they don't fall

25 within the maritime category, but what's important to

2.1

note is that the master lease the EDC has with

Brooklyn Army Terminal it's 99-year lease. We don't

have any 99-year tenants there, but you see the

flexibility in term that allows EDC to do that

business. So that 99 years essentially offers EDC as

much flexibility as necessary to go out and solicit

those types of firms.

COUNCIL MEMBER MENCHACA: I know Andrew wanted to comment.

ANDREW GENN: Yeah, I just wanted to jump in because I think what we're talking about with maritime business is distinct where I think what we are seeing is a lot of interest in SBMT for what we would call one-off users. So somebody has a project cargo like the Wheel, or somebody wants to bring in road salt for the next winter. Right now we don't have the tools to quickly engage with that company, and be able to bring them into SBMT, which is perfectly suited for those types of maritime use. So we might lose those kinds of opportunities in the short term. But as opposed to having that ability to nimbly kind of engage with those companies. Bring in cargo, get it really busy, and then show the wider

2

13

14

15

16

17

18

19

20

2.1

22

23

24

talking about?

port community that SBMT is a normal place to do 3 business.

COUNCIL MEMBER MENCHACA: Now, given what 4 you just said, what is this timeframe? Are you 5 talking about -- are we talking about months, and being 6 able to get from you'd set zero now, which is where 7 8 you're going to have a compelling story to tell the 9 world about how great Brooklyn is. Which I think 10 that story is kind of being told now, but you're 11 saying that you still need narrative to speak to. 12 And so is that a couple of months, or is that a

ZACHARY SMITH: Are you speaking about the time? First of all, I don't think we need help, and if we do, we'll call upon the world to convince the world that Brooklyn is great--

couple of years or a couple of decades? What are we

COUNCIL MEMBER MENCHACA: I can do help. I can help you. [laughter]

ZACHARY SMITH: --but are you asking about the time horizon for it.

COUNCIL MEMBER MENCHACA: What Andrew just kind of laid out, which is--

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

large tenant.

COUNCIL MEMBER MENCHACA: Short-term activation. Now we have a narrative. Now we have enough to go to the world to kind of bring in that

ANDREW GENN: I think the ability to bring in a tenant more quickly, more nimbly is within I'd say months, Josh? Would you say that's fair because--

JOSHUA NELSON: [interposing] Oh, certainly. We have a list. You know, we're--it's not hyperbole to say that the second the maritime community learned that Axis had returned the property to the City, the phone started ringing off the hook to firms that were interested in doing business at the site. So as far as short-term uses are concerned, you know, as soon as possible. We would-we had that list. We have been putting--had everybody on hold letting them know we're going through an internal process. Simultaneous to that, we've been working on developing the RFP, and our goal is to launch the RFP in the first quarter of 2015. Now, what's harder is for me to pinpoint the exact date in which we would have a user or potential users for the site. As you well know, these types of

PUBLIC SITING AND MARITIME USES 51 1 2 negotiations with private businesses can take two months. 3 They can take several months, and it just depends on the back and forth that ensues as a result 4 5 of that RFP process. But we're imminently prepared to issue that RFP, as I mentioned, in the first 6 quarter of '15. 7 8 ANDREW GENN: So what I'm saying, Council 9 Member, is what we're looking for doesn't fit a 10 lease, like a ground lease model. It's more of a 11 short-term permit or a license agreement. A 12 different format, you know, that we're talking about 13 in order to capture this maritime business in the short term. 14 15 COUNCIL MEMBER MENCHACA: Okay, again, I 16 just want to be clear because this is a very 17 important thing for us all to kind of consider. You're saying that in a few months you'll be able to 18 19 quickly activate the site. And be able to have the narrative necessary to starting looking at the big 20 fish? 2.1 22 ZACHARY SMITH: That's correct except 23 that--

COUNCIL MEMBER MENCHACA: [interposing] In a few months.

24

25

2.1

Would start planning for and thinking about a Request for Proposal for longer-term uses only after those few months. And the truth is we've already given a lot of thought to those things. We've spoken with you and earlier in our testimony about them. They're in our development plan as far as the types of uses. So these are things we've given a lot of thought to. We think there's a market out there today. There will be an even stronger market for this site after we demonstrate some short-term uses.

JOSHUA NELSON: And what we're trying to do here, and it's just very critical that we reiterate this point is put South Brooklyn Marine Terminal on equal footing with other similar facilities in New Jersey, in Philadelphia, in Baltimore and Boston. It's about regional competition, and it's important that we have the same opportunity to solicit the business quickly. And not lose out to those users elsewhere. And that's what we're proposing to do here today. That's what this master lease enables EDC to do is responsibly compete on the regional playing field for a maritime industrial jobs.

2.1

COUNCIL MEMBER MENCHACA: And my last set of questions I'm going to bring it back to my--turn it over to my council members and then come back.

But this is the first time we're hearing about an RFP process that you've kind of already been engaged in.

ZACHARY SMITH: I didn't say engaged in.

I said obviously thought about and this is what we were thinking of doing.

COUNCIL MEMBER MENCHACA: And this is what we're doing. Great.

ZACHARY SMITH: We think about uses for a site that we may have the opportunity to--

COUNCIL MEMBER MENCHACA: [interposing]

So, I stand corrected. So you're thinking about an RFP right now, and in the light of the RFP, and say post-movement on this proposal, what do you see the City Council's role in all this. And I'm thinking about your leasing, subleasing small short-term, long-term. What is the Council review and role in all of this, and do you have a sense about how the community can get involved in any of this? What do you see.

ZACHARY SMITH: I think EDC has a strong track record in terms of the type of outreach that

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

you're describing when it comes to real estate RFPs, and selection.

4 COUNCIL MEMBER MENCHACA: [interposing]
5 And what is-- what is that?

ZACHARY SMITH: What we would do in this case is we would certainly meet with you and your community, Council Member, as our RFP is taking shape and talk about what we would be soliciting in that RFP. Obviously, you know, there's a--we have to be careful around what we make public since it would be a public solicitation process. Certainly the principles and the goals of the RFP we could share with you and the community, and we want input on that. That's very important to us, and as responses are received and we go through a selection process, we have in the past gone to the community. sometimes you have to make the developers and business entities blind from the public, because this is a public procurement process. But we will--we can describe what the proposals are. We can solicit input and answer questions about that. And so, we see this absolutely as a community process in terms of an RFP, and the selection. Ultimately, EDC as the master leaseholder needs to retain the ability to

1 make decisions, and move forward with procurements, 2 and execution, but we-- You know, those two things 3 4 are not mutually exclusive in terms of the--5 COUNCIL MEMBER MENCHACA: [interposing] 6 Can you--7 ZACHARY SMITH: --community engagement. 8 COUNCIL MEMBER MENCHACA: --can you speak 9 to the labor component and maybe how it differs from 10 say-- I'm going to go back to Axis, but how Axis 11 connected to labor, and how you would connect to 12 labor in all this? 13 ANDREW GENN: You know I--ZACHARY SMITH: [interposing] I think---14 15 Yeah, go ahead, yeah. ANDREW GENN: Yeah, I mean one of the 16 things that we're most proud of is I think has been 17 our ability to bridge the communication between 18 organized labor that's very strong in the community 19 with the community itself. And one of the things 20 that we had done with Axis is we brought them both to 21 labor unions, most notably the ILA who is based in 22 23 Sunset Park. But also the Community Board, and

through that discussion, you know, would have had a

situation where new local employment would have come,

24

25

	TOBLIC STIING TAND TANCETTIAL OBLIG
2	you know, directly from the community, have that
3	model. I think the same model would apply in this
4	case well. That's something that's very You know,
5	it's not only about the ships, it's about the men and
6	the women who work the ships. And the men and the
7	women who work the ships historically came from the
8	community. They used to walk to work. Some still do
9	actually. But we want to build on that kind of
10	history.
11	JOSHUA NELSON: And as with all of our
12	RFPs, you know, we anticipate including language
13	promoting local hiring through EDC's Hire NYC
14	Program.
15	COUNCIL MEMBER MENCHACA: Okay, I'm going
16	to pause. I'll be back.
17	CHAIRPERSON KOO: Okay, now I have a
18	couple questions myself. Can you tell us who is
19	going to be in charge of this project, a he or she
20	and what kind of experience does she or she have in
21	managing this kind of special project?
22	ZACHARY SMITH: This asset resides in

our-- We have an entire division at EDC dedicated to

Asset Management and for our waterfront properties

and other properties as well. Joshua Nelson here is

23

24

25

2.1

a Senior Vice President. He oversees a certain portfolio in terms of those city assets. So, he would be essentially on the land line on the management side, the person who would be most directly responsible. And we also have other groups at EDC engaged as well. Andrew here who has a lot of history on this site is an expert in ports of transportation. That's why he runs that group. He will also be instrumental in terms of tapping into what the market needs are, what the industry needs are. You know, the labor component he's already spoken to. And so, this is really a collaborative effort among several groups at EDC, two of which are represented here with me today.

JOSHUA NELSON: And also I mean just to add, in addition to that team like approach SBMT is not the only asset that falls into that category. So we manage the lease between the Port Authority and the City at Howland Hook Marine Terminal, which is then subsequently leased to New York Container terminal. There's the 25th Street Pier, also in the Council Member's district, which is leased to LaFarge. That is a maritime industrial facility. Also on the maritime side my group we manage both the

1 2 Manhattan Cruise Terminal and the Brooklyn Cruise Terminals, maritime facilities that bring-- Last 3 year it brought 620,000 passengers to New York City. 4 5 So very large facilities. Very good team that's surrounding them with a lot of experience, and a lot 6 of good connections to the maritime industrial 7 8 community. 9 CHAIRPERSON KOO: So, like can you tell 10 us like how long have you worked for EDC and each of 11 you? 12 ZACHARY SMITH: I've worked at EDC for 13 about 3-1/2 years. 14 ANDREW GENN: I'm the older timer. 15 started in 1997 about 18 years. Proud. 16 JOSHUA NELSON: It will be seven years 17 for me in July. CHAIRPERSON KOO: The reason I asked is 18 19 because sometimes in government we have no continuity [sic] in management. Some people are 20 there for a couple years. They left and then the 21 other guys come in and they don't know what to do. 22 23 [laughter]

ANDREW GENN: What we're trying to do, I

hired Josh so we're trying to keep the continuity,

24

25

2.1

and you know I think--I think it is important to do
that. And we work with institutions that will be--

4 | that will succeed us, you know,

CHAIRPERSON KOO: You want to make sure that you have the management skills, you know, and experience with maritime users. You don't want somebody that is doing on-the-job training, you know. They manage with such a good skill.

ZACHARY SMITH: Yes, we absolute agree, and we believe besides the individual experience that EDC has the institutional experience it's uniquely positioned within the city government to hold this master lease.

CHAIRPERSON KOO: We want to make sure we put the City's interest and the community's interest above other things, you know. We have questions by Council Member Greenfield.

COUNCIL MEMBER GREENFIELD: Thank you,
Mr. Chairman. So, you know, in listening to all
this, I certainly don't question the expertise that
EDC has. I think overall you guys do generally good
work and we're supportive of it, and obviously you
come to us consistently. And it's very rare I think
in percentage scale, quite frankly, that we turn you

2.1

down. So we certainly have confidence in EDC. I think the concern over here is sort of the cost benefit of a long-term lease versus the--I guess I would say both the transparency and the community input that a shorter term lease would provide. and just, I don't know if I'm completely convinced at this point that the 45-day period just to put it in perspective if we were to approve it this week it would actually be 25 days.

So we're not talking about huge sums of time, right, 25 days, 35 days, 45 days. It's just that— And even with the answers it seems like there is not a very clear plan as to what's going to happen here. And that's okay. I have no problem with that because like I said I have no confidence that you guys are going to work your magic and you're going to make this good. And certainly I think you've got an impressive team of folks. But that's why, you know, when we started off, it was sort of closer to the idea that there were going to be one or two folks who were going to be long-term leases. Then you mentioned in response to Council Member Menchaca it might be as many as ten. All good.

But I'm not really convinced that the ten are going to happen at the same time, and that doesn't really give you the 20 or 30 or 45 days to come back to us. Do you see what I'm saying? So my concern I think, some of the concern that the committee has is that understandably, there's not a ton of clarity. I think maritime use is different than the other projects that we have because maritime has a much more significant footprint, quite frankly, than the usage of storage space or office space or things like that. And so I don't really like to compare the two even though I know you guys want to. I just don't think it's an apples to apples comparison, to borrow a phrase from my colleague Council Menchaca.

So that's really I think the concern that we have. It's not once again, you know, a five-year lease. God bless. I don't think there's a lot of issues over here. I think that, you know, 49 years is a pretty long time. Not really clear what the plan is. Once again, I don't want to be clear--I want to be clear that it's not that I don't believe that you guys can do it. But in all fairness, but a lot of the points that you're making about, you know,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

only if we had the master lease we'd have more flexibility. It's kind of like of your own making. You picked Axis. It was your due diligence. It was your perspective. It's not really fair to come back, and sort of try to blame on the Council and say, Oh, if only we had a 49-year master lease life would be good. And that's I think really the concern.

And I want to be clear about that for yourself, and for folks that are watching this, that we're not questioning the expertise of EDC. We're not questioning that you have the best interest in the city. We're not questioning that you have the capability. We're a little bit worried about the two issues, which are transparency because that plan doesn't exist yet, which I think you would admit to. And the issue of community input, and we're not really sold that 25, 35 maximum-- Just to be clear, 45 is maximum time. If you don't act in 45 days the law says you get what you want. So there is no further possibility that you can't really work within that timeframe to establish a long-term lease. And I think that's-- You know, I just want to try to focus where we are at this point in the conversation.

2.1

JOSHUA NELSON: Sure. One thing just to clarify, with all due respect, EDC is not here placing blame at the City Council's feet with respect to the Axis lease at all, and that process. We were certainly well involved in that process, and advocates of that process. So to be crystal clear that we are not laying any blame as far as that's concerted.

COUNCIL MEMBER GREENFIELD: I appreciate that. To be fair, honestly, that was the implication, at least sort of what it sounded like early on. And certainly the testimony seemed to appear that, you know, it was council based. So I just wanted to clarify that point, but I appreciate that. Thank you.

Member highlighted the issue with respect to the timeframe, and yourself said if we were to have ten potential users on the site, they would not likely not come to the Council at the same time. And that's probably true. So then we would have ten separate processes in which we would have to go and take those users through the Council Process. So similar to how we operate Brooklyn Army Terminal

2

3

4

5

6

7

8

10

11

1213

14

15

16 17

18

19

20

21

22

23

24

25

we have the ability to move forward, and quickly execute leases, agreements with companies without any sort of 45-day time period, et cetera. So, again, I just--

COUNCIL MEMBER GREENFIELD: [interposing] I certainly understand the preference, and I don't blame you. If I was EDC, I'd want the same thing. I'm just trying to sort of clarify what the competing interests are over here, and I'm not saying at this point I'm got make a judgment but just to explain that in my perspective, 45 days is not that cumbersome, quite frankly. Ten contracts is not that many contracts. We do this regularly. In fact, we're the only committee in the City Council that actually meets on a regular basis exactly for this purpose. So that when EDC or HPD or anything other government agency has an issue, they can come to us. We act very rapidly on these issues, as you've seen in this case. You guys even came to us this on Thanksgiving Even and you're already here and we're happy to work with you.

So my point is not the preference, not that it would make your lives a little bit easier.

I'm just not convinced that your business model that

to discuss internally I would say.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

you proposed so far requires waiving that 45 days, which is helpful for us as a Council in terms of oversight and community involvement. And that's what I'm saying. I'm not making a judgment. I'm just simply laying out I think the pros and cons of the argument, which is something that we're going to have

ZACHARY SMITH: And if I could add, and again, this could be the last time [laughs] we say it I promise. But it was my testimony. I just want to be clear for the record, we were not blaming the Council on Axis. Now Axis is still instructive in terms of this point that I think that you're making, and the flexibility that we are looking for. Axis was a victim, and we were a victim as much by the Recession as anything else. And that Axis lease certainly because there is just one. That was part of it, but also because there was a master lease with a separate entity it really tied our hands in terms of what we can do with the site as a result. market has changed. Anything can happen in the economy over the next 5, 10, 49 years. And we need to be able to mix and match, amend--

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 1 COUNCIL MEMBER GREENFIELD: [interposing] 2 3 And to plan. JOSHUA NELSON: --amend fences for 4 5 instance, not just --6 COUNCIL MEMBER GREENFIELD: [interposing] To be clear, what is your point. We don't disagree 7 8 with the master lease. It's just a question of how 9 much time the master lease should be. 10 CHAIRPERSON KOO: We have some questions 11 from Council Member Barron. 12 COUNCIL MEMBER BARRON: Thank you, Mr. 13 Chair. I didn't hear all of your testimony so I apologize if my question is repetitive. In your 14 presentation you talk about good paying jobs, and my 15 16 colleague Council Member Menchaca talked about the labor that will be generated from here. And I want 17 to know what is the plan to ensure that the community 18 19 is available to apply for these good paying jobs? What is your goal in terms of hiring community 20

23 [pause, background comments]

2.1

22

25

24 ANDREW GENN: What I can speak to,

Council Member, it's a great question. We in the

people? How do you expect your tenants to comply

with that? And what is your goal for the MWBEs?

1 past when we worked with the lease with Axis and also 2 with the more recent lease that we did in Red Hook 3 4 with a company called Phoenix Beverages, we wrote 5 into the lease and Josh mentioned Hire NYC. one mechanism, but I think more importantly what we 6 did was we forged relationships with both the 7 8 Teamsters and the ILA. Because those are the two 9 unions, the two trade unions that typically work the 10 piers. So a great example I think is what has 11 happened in Red Hook where an entity, a beverage 12 distributor, Phoenix, came in under a lease both with EDC and he Port Authority. They working with their 13 Teamsters operate in that -- the warehouse facilities 14 15 in Red Hook, and they quickly joined the Board of the 16 Southwest Brooklyn Development Corporation. they were very much when they moved from Queens into 17 18 Brooklyn, they became very savvy with sort of what 19 types of job programs were in the local community. In the case of Axis, what we did was we connected 20 that company with the United Puerto Rican 2.1 Organization of Sunset Park with the Fifth Avenue 22

local development corporations. And as well as with

Committee with SPDC [sic] with a number of other

23

24

25 the ILA and the Teamsters. And made sure that they

would have a hiring plan that reflected the community.

COUNCIL MEMBER BARRON: Thank you. Can you give me a percentage as to how many of the jobs that were created were, in fact, jobs that were given to community people? What's the percentage, and what's the income range? What's the salary range of those jobs that were generated?

2.1

ANDREW GENN: Well, one of the things I think when Phoenix moved into Red Hook it was exciting because they immediately had to hire new people. And they working again with SPDC were able to identify new positions either within sort of the Catchment area of the Red Hook Terminal. Or, the next step would always be sort of the borough. So they worked also with the Workforcel Center, and with the Brooklyn Chamber of Commerce so that they were constantly getting applicants when positions opened up. But I came as close to the facility as possible, which is a good thing because when it snows those are the people who show up to work I think. So it's good for the company. It's good for the community.

COUNCIL MEMBER BARRON: Can you give me a percentage of how many jobs went to the community people, and what's the salary range for those jobs?

ANDREW GENN: The percentage I'll probably defer to another panel because you'll have the opportunity to talk to the folks from that company in subsequent testimony. In terms of the salary range, as we said, the starting salary is typically in that sort of \$40,000 range with benefits. And then for warehouse work it goes up, you know, as you build skills. The longshoremen are a little bit of a higher wage in the entry level, probably in the 50. But typically longshoremen wages can climb to \$80,000 easily and higher for that type of union. And the health benefits are excellent.

COUNCIL MEMBER BARRON: Thank you.

CHAIRPERSON KOO: [off mic] Council

Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you,

Chair, and I'll follow up on the job speech before I

go to my final question. But the skills necessary

for maritime jobs are higher than a retail job. And

so, in light of Council Member Barron's questions

would EDC be open to building a capacity project, a

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

program maybe with SUNY or a middle educational institution to help build that base in anticipation of this big project that you're kind of sharing with us today?

I appreciate that question ANDREW GENN: because one of the things that I think that we've been building at EDC are those relationships with SUNY Maritime College. But more importantly what we've started are these relationships with the Harbors School on Governors Island, with McKee Career and Tech School on State Island because that's important because a lot of our tug and barge companies and ship yards are around Staten Island. And then, exciting for me is on I'm on the Board of the Urban Assembly School of Global Commerce, which is teaching kids the supply chain field. In fact, this very morning, we were meeting with the school, and a bunch of folks on the Advisory Committee including CSX Railroad, and others to talk about what do we have to teach in that school so that the kids who graduate can work in the industry? So that's by far the most exciting thing that we're doing.

COUNCIL MEMBER MENCHACA: Thank you for sharing that, and we'd love to continue that

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

conversation in how we can be supportive separate and apart from this conversation, but I think related.

And finally, I really want to kind of get a sense of the environmental review process. And if you can kind of share with us the scenario or a scenario that would trigger different environmental analysis than what is currently set for SBMT.

JOSHUA NELSON: Certainly. Thank you question. So as far as the Axis lease is concerned in 2006, Axis submitted an environmental assessment for review associated with a particular program that was proposed at South Brooklyn Marine Terminal. Programs of this type are generally a function of volume, truck traffic, and/or annual ship calls to create potential impacts. The environmental assessment was subsequently reviewed. And in April of 2006, a negative declaration was issued as a part of that environmental review. It determined that the project would not have adverse, significant adverse environmental impact. And I'll just read from the negative that more specifically that the project as proposed would not have any significant adverse impacts on land use or the character of the surrounding community. That the project as proposed

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

would not result in significant adverse traffic, parking noise or air quality impacts.

That the project as proposed would not result in significant adverse impacts on historic resources. The project as proposed would not result in significant adverse impacts on open space. furthermore no other significant affects upon the environment that would require an environmental impact statement are foreseeable. Because the master lease that we are proposing here proposes no material change in permit conditions or the scope of permitted activities, it is therefore considered a Type 2 action pursuant to New York Codes, Rules and Regulations. Therefore, additional environmental review is not necessary. What that means in terms of our ability to execute leases and agreements without any additional further environmental review is that they'll come in under the thresholds that were identified as a part of that environmental assessment. If for any reason we were to propose the use of a facility that exceeded those, it's my understanding that EDC would have to enter into a separate environmental review process associated with that lease.

COUNCIL MEMBER MENCHACA: Can you give us an example of what triggered that, and what the Council's role would be?

JOSHUA NELSON: What would trigger that that we know are a series of thresholds that are identified in the Axis EA. An example is 40 vessel calls a year. That's less than one ship a week, for example. Another example was 280 tug boat trips a year. The idea being two tug boats assisting a large vessel into the facility. So if for any reason we were to introduce a new program that was much more intense than that potential use, our understanding is that we would have to trigger a new Environmental Assessment process. As far as the Council's official role, I'm a little less versed on what that would be. Generally an EA goes through the Mayor's Office of Urban Environmental—

COUNCIL MEMBER MENCHACA: [off mic] This would be an EA?

JOSHUA NELSON: It would be an EA.

22 COUNCIL MEMBER MENCHACA: [off mic] This

23 would be an EIS.

JOSHUA NELSON: Well, if it triggers the secret thresholds it would be an EIS, but I'm just

you.

saying the thresholds identified in the EA. So it may be that just another EA is required with an additional program added to that.

COUNCIL MEMBER MENCHACA: Okay. Thank

CHAIRPERSON KOO: Council Member Barron, do you have another question?

COUNCIL MEMBER BARRON: Thank you, Mr.

Chair. So, you don't anticipate that there would be more than one vessel per week coming in as you're talking about expanding and having all these other projects and tenants come in? It still would not generate more than one per week?

vessel. Just to give the Council or the
Subcommittee, excuse me, an example. At our cruise
terminals a ship that's making a call a week
generally with dry dock time and other things that
take it out of service, you usually see uses of about
44 annual calls a year. So it's a pretty intense use
of a vessel or service that would bring there. These
are big--these are big ships and the 40 vessels a
year are quite large and involve a lot of activity in
loading and unloading.

COUNCIL MEMBER BARRON: [interposing]

3 Right.

JOSHUA NELSON: So it's feasible that they're there. That whole process takes about a week.

COUNCIL MEMBER BARRON: And how many trucks are associated with each vessel?

JOSHUA NELSON: It really depends on what the vessel is carrying and how much product is coming off of that vessel.

COUNCIL MEMBER BARRON: What's the range?

JOSHUA NELSON: I could give you an

example of -- Do you have a --?

ANDREW GENN: I think when we were looking at the Axis lease and that was the basis for this--for the environmental assessment, we were-Typically, we're looking at sort of the same range of activity that you had typically seen in that SBMT today. When most of the uses involved automobile transportation in and out of the site. So, it was far less than 50 truck trips in an hour. So more probably in the range of 15 to 20 was the typical range. So we were specifically looking for types of

5

7

8

2 uses that would not overwhelm the local
3 transportation network.

4 JOSHUA NELSON: Right.

COUNCIL MEMBER BARRON: You said 50 per

6 hour.

JOSHUA NELSON: No, not 50 per hour.

ANDREW GENN: No, we weren't seeing that.

9 We were seeing far less than 50.

10 COUNCIL MEMBER BARRON: Okay, what would

11 be the range?

12 JOSHUA NELSON: So I can again mention

13 | because it's specific to automobiles what was

14 | identified in the Axis EA was approximately 60 truck

15 | trips per vessel call. So you imagine that a vessel

16 was there for a period of 24 to 48 hours. Over that

17 | 48 hours approximately 60 truck trips.

an attempt for Walmart to come into my community and part of the concern was the truck traffic that would be generated, and the noise, the pollution. It's an area that had a high level of asthma, as well as the wear and tear on the streets. I think that looking at the volume of truck traffic would be essential to

18

19

20

2.1

22

23

2.1

understanding what the real environmental impactwould be on this community. Thank you.

[Pause]

JOSHUA NELSON: Right, and just to follow up on that. You know the carbon--

COUNCIL MEMBER BARRON: [interposing]

And that was a part of the reason why we were able to defeat it, just a small part, another part.

JOSHUA NELSON: This process and this project is intended to eliminate truck trips.

Because the cargo is going to come to Brooklyn,

Queens, and Greater Long Island no matter what. It has to get here. It has to get to our stores. It has to get to our construction sites, et cetera. We would prefer it not arrive to those boroughs and to Greater Long Island on truck, but rather that it arrive on a ship. And, you know, that's from a regional perspective. A ship is much more efficient in terms of carrying capacity, and in terms of environmental impacts when you look at it in the aggregate compared to those associated truck trips.

COUNCIL MEMBER BARRON: Yes, but then once it gets there you need a truck to move it from the ship.

2

3

JOSHUA NELSON: Certainly, certainly by truck and rail. Rail is another big part of SBMT.

4

5 stress what Josh is saying that we see SBMT as really

ANDREW GENN: I think it's important to

6

community. And what we're also trying to say is that 7

a port serving the needs of New York City of our

8

there are other ports like Philadelphia that would

love to be our port, and some trucks across the

9

truck. But, you know, ideally it would be a

10 11

think is a better model is to have the ships bringing

region to Brooklyn, Queens and Long Island. What we

12

the cargo that's coming for our market anyway.

13

then, you know, have the last mile be distributed by

different kind of truck. And that's something that

we've sort of worked on with our partners at Phoenix

Beverages where we've done conversions of trucks to

natural gas. And to recognize that. But, you know,

it's a better paradigm for moving goods through an

14

15

16

17

18

19

20

open area.

out?

2.1

22 23

24

25

plan incorporate the use of rail to get the products

COUNCIL MEMBER BARRON: And how does your

JOSHUA NELSON: So, it just depends on the particular users. We've invested upwards of \$25

2.1

million in new railroad infrastructure to connect

South Brooklyn Marine Terminal to the National Rail

Network. Depending on the type of commodity anywhere

from 10 to 15% of what's aboard a vessel would be

what we call rail eligible. Meaning it's headed to

markets that are outside of the city that—or even

onto Long Island that can compete from a cost

perspective with truck trips.

COUNCIL MEMBER BARRON: And have you designated those rail lines so that we can look to see because I want to know if any of them are going to come through my community.

JOSHUA NELSON: The rail network in New York City is pretty limited, and so it's much more focused on particular areas. It would depend on the routing of the commodity, and where a particular shipper was interested in sending that to determine that rail line or that rail car would go.

COUNCIL MEMBER BARRON: Would it include the rail line that exists, although it's not readily used, although sometimes it is used. That parallels the L-line in Brooklyn, which goes through Brownsvile and Canarsie?

	SUBCOMMITTEE ON LANDMARKS,				
1	PUBLIC SITING AND MARITIME USES 80				
2	JOSHUA NELSON: You're referring to the				
3	Bayridge branch				
4	COUNCIL MEMBER BARRON: [interposing]				
5	That's correct, that's correct.				
6	JOSHUA NELSON:on the New York				
7	Atlantic railway?				
8	COUNCIL MEMBER BARRON: Right.				
9	JOSHUA NELSON: It is very possible that				
10	yes it would utilize that corridor.				
11	COUNCIL MEMBER BARRON: Okay. So I'm				
12	really perked up and interested now because that's a				
13	part of my community.				
14	JOSHUA NELSON: But again, you must				
15	realize the alternative is truck trips. So one box				

17 COUNCIL MEMBER BARRON: Right.

JOSHUA NELSON: So you're looking at either a train that's pulling several rail cars-- Say a train pulling ten rail cars that equals 40 truck trips. And that's what we're trying to make sure that we limit those environmental impacts. If it doesn't go by train, it will go by truck.

car of freight is equivalent to four truck trips.

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 81 1 2 COUNCIL MEMBER BARRON: Right. And so 3 how many train trips do you anticipate for each ocean liner vessel? 4 JOSHUA NELSON: Again, it depends on the 5 commodity. Ideally one. A locomotive can pull 6 several rail cars, and so 15 to 20% or 10 to 15% of 7 8 the commodities are coming off and are rail eligible. 9 They're all headed to the same location. One 10 locomotive or one train can take all of that 11 capacity. 12 COUNCIL MEMBER BARRON: Thank you. 13 CHAIRPERSON KOO: Any more questions. So we thank you, Mr. Smith, Mr. Nelson, and Mr. Genn. 14 15 CHAIRPERSON KOO: And we have one more panel. 16 17 ANDREW GENN: You're sitting here 18 waiting. 19 CHAIRPERSON KOO: So there are no more 20 questions. JOSHUA NELSON: Thank you very much. 2.1 Thanks for your time. 22

24 CHAIRPERSON KOO: Now we have Michael
25 Stamatis from Red Hook Community Terminal; Pat

ANDREW GENN: Thank you.

1 2 Simeone from Phoenix Beverage; and Roland Lewis from Metropolitan Waterfront Alliance; and Louis Pernice 3 4 from Local 1814 ILA. Would you please take your 5 seats, and identify yourselves, and start [background comments] 6 CHAIRPERSON KOO: I told you about the 7 8 delay of the meeting, and each of you will speak for 9 two minutes. 10 [Pause] 11 PATRICK SIMEONE: Good afternoon, my name 12 is Pat Simeone. 13 FEMALE SPEAKER: You're not on the mic. [Pause] 14 PATRICK SIMEONE: Good afternoon, my name 15 16 Patrick Simeone. I am the Director of Facilities for Phoenix Beverage, which is a distribution company 17 that has operated in Brooklyn Marine Terminal Pier 7 18 19 for almost five years. Our company relies on direct maritime service, and we have always worked very 20 closely with the various stevedores and have operated 21 the container terminal. Through our joint efforts, 22

we have been able to stabilize the Red Hook shipping

business, and are poised to inaugurate an innovative

joint container barge service with Port Newark

25

23

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

Container Terminal that will eliminate truck traffic from bridge crossings. I am here in strong support of the master lease agree at SBMT. By securing a lease, the city will be able to compete for shipping services that might otherwise go to ports outside of New York resulting in freight being trucked into the city.

Before operating out of Red Hook, Container Terminal Phoenix operated from two locations, one in Long Island City and one in the larger location in Port Newark. The infrastructure and continuity of service in Red Hook allowed us to move our business back into New York City, employ more than 600 people. And thanks to the maritime infrastructure in New York City, all of the people are working in New York City, and in the Hudson This would not be possible without the commitment from the Port Authority and the New York City Economic Development Corporation for sustaining and growing the maritime industry in New York City. Stability is crucial in the shipping industry having one agency improve dock licenses in an efficient manner. And know that a defined license permitting system is in place demonstrates to the supply chain

managers that New York whether it be Red Hook or 2 SBMT, is ready, willing and able to handle cargo. 3 approving this lease, the Council will send a strong 4 5 message to the shipping world that New York City believes in a working waterfront and is ready to

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

compete.

6

[Pause]

MICHAEL STAMATIS: Good afternoon, Chairman Koo and members of the Subcommittee on Landmarks, Public Sitings and Maritime Uses. My name is Michael Stamatis [bell]. I am President of Red Hook Container Terminal, a Terminal Operator and Stevedore. We have been operating the Container Terminal in Red Hook and the terminal in Port New York and New Jersey for almost three years. Our company was originally formed to be a temporary operator for the Red Hook Container Terminal. However, over the subsequent years, we have signed an Operating Agreement with the Port Authority to operate the terminals both in Red Hook and Newark on a multi-year term.

We are here in strong support of the Maritime Lease Agreement at SBMT. By securing the lease, the city will be able to compete for shipping

2.1

services that might otherwise go to ports outside of
New York resulting in freight being trucked back into
the city. The reason that a lease with the EDC is
important is that it provides stability with an
organization that is geared to maritime commerce.

Our experience in stabilizing the terminal in Red
Hook and going into joint business between the Red
Hook and Newark Terminals was a multi-year lease with
the Port Authority. This provided clarity to
shipping lines, break bulk shippers, project cargo
shippers, and container customers that there would be
stability and continuity and operations in Red Hook.

The importance of this cannot be understated. Shipping services whether container, railway, break bulk need clarity and continuity at terminals. The assets that they are operating ships are expensive to purchase, and even more expensive to operate. They cannot or will not accept missed calls or to have the possibility of a terminal shutting down. And must find a new terminal mid-contract. Because of the long-term nature of many of these contracts, it takes a long time to develop a viable terminal business and attract enough services to get the economies of scale needed to run a terminal. For

instance, a cross-harbor container barge, which has been talked about in Red Hook for more than a decade, has just become a reality in the last six months.

The alignment of terminal operators, shipping lines, and various government agencies has taken a long time to come to fruition. However, thanks to the Port Authority, the EDC, Customs and Congressman Nadler, this will determine a [bell] reality in 2015. It is an example of how stability, continuity, and a public commitment have to come together to make projects viable. This is especially true in Brooklyn where the maritime industry has lost scale, and needs to build it back up to become viable again. As far as scale is concerned, Red Hook is a small port facility, but it has the advantage of being equipped with ship to shore cranes that handle container ships and barges.

SBMT provides swing space so that as Red Hook gets busier, ships with non-containerized cargo like vehicles, salt, and certain oversized project cargos will have a place to go. SBMT also has the advantage of rail float service with connections to the National Freight System. By approving this lease, that intermodal link between water and rail

inherently more efficient.

2.1

transport can be activated sooner. The importance of having these shipping options cannot overstated. For New York City businesses that distribute within the city, having the connection to international and domestic water and rail services is key to a successful business model. It makes from an environmental perspective because the modes are

It also makes sense because it keeps good quality blue-collar jobs in the city. We have a workforce that is almost entirely made up of New York City residents. Most are represented by the longshoremen and they have excellent wages and benefits. Additionally, we have always worked closely with Congressman Joe Nadler, who through his tireless efforts has helped secure federal resources to modernize SBMT, and its unique freight transportation infrastructure. By approving this lease, the Council will send a strong message to the shipping world that New York City believes in a working waterfront. It is ready to compete. Thank you for your time today and I am happy to answer any questions.

CHAIRPERSON KOO: [off mic] Mr. Lewis.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

businesses that we all need.

ROLAND LEWIS: I'm Roland Lewis, President of Metropolitan Waterfront Alliance, and I will echo everything Mike just said. We are, too, in favor of the lease. And I want to actually start by addressing the issue that Council Member Menchaca started with about engaging communities with a working waterfront. It's an issue that the Metropolitan Waterfront Alliance cares deeply about and is working on with a new project called Waterfront Edge Design Guidelines, which I hope when we release it on January 22nd, will be a tool for communities to intelligently engage with the working waterfront. And the working waterfront to tell the good work that they do to create jobs, to improve the environment to getting trucks off the road. And the other wonderful things that this great community provides the city, a common dialogue. And also a way for the permitting for these important facilities to go forward. So look for that as a way to answer that earlier question you had. And I think an important one because it's a matter of communication and better communication between our communities and these

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

As far as the issue before the committee, Chairman Koo, we do--we are in favor. This facility has lay dormant too long. We all understand the reason why it did. And I think the new master lease is a common sense way to remedy the situation for short-term and long-term lease that will enliven this facility, create jobs, and again get trucks off the road, which I think is very important. It can't be emphasized enough. We have worked with the City, actually in your district, Carlos, with the Dock NYC project, which I know is still in discussion on a lot of facilities. But the bottom line is it has worked wonderfully to activate a number of facilities around the city from Harlem to Staten Island, Brooklyn, and other parts of Manhattan. I think that's an example of how using more innovative techniques the EDC is now working to enliven the waterfront and use it for more jobs and access. I'll stop right there, and I encourage the committee to approve this.

CHAIRPERSON KOO: [off mic] So we have one more person. [bell] So you may start.

LOUIS PERNICE: Good afternoon, Chairman and members of the committee. My name is Louis Pernice. I'm President of Local 1814 in the ILA.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

The local headquarters is on 20th Street in your area. We represent longshoremen in the Brooklyn facilities and in Staten Island all the maintenance work that's done by our people out of Local 1814. I am here in strong support of the master lease. There are many issues that have not yet been answered, and I understand that. This is something new for all of us. And the agreement with South Brooklyn Terminal by securing this lease would give the city better ability to compete for shipping services, which I am interested in. Shipping services.

I'm not interested in warehouses. T'm not interested in storage. I'm interested in shipping services. All right, and the issues that were raised about a short-term lease or a long-term lease I mean it was an issue that was raised. quess it is important, but the criteria for that is going to be how much of an investment will the late tenant for his business. That's going to be the factor that you have to look because as far as the shipping industry is concerned, there are a lot of variables he has no control over. The shift of cargo, a revolution somewhere. That has a dire affect on the shipping industry for which we have no

2.1

absolutely no control, no control. So there are going to be a lot of leeway here and a lot of learning that we're going to have to do [bell] over this master agreement hoping it works.

And I say this only because the Local over the past years in working for the Community
Board when Axis was involved I had Community Board meetings. With the local heads from the Community
Board came down to my office and we sat and we discussed the possibility of jobs for the local community. And I made it very clear then, very clear that the jobs that we were talking about would first be restricted to those individuals living in the zip code area. It's the best we could do. The next is up to you. We cannot, we cannot and I say it again, we cannot go out and hire a longshoreman to work with us. It has to through the Waterfront Coalition. And I depend on you individuals because everyone that's working on the waterfront gets a waterfront pass.

And in order to secure that waterfront he has to go through a background check. That's very vital. Drug testing, which we will not allow, not allow whatsoever. These are the areas that fell short. You guys you want it to work, you have to

1	PUBLIC SITING AND MARITIME USES 92			
2	cosponsor, if it comes to that, that we need			
3	longshoremen. You have to make it with us and			
4	convince the Waterfront Commission why they should			
5	select people within the Sunset area code for jobs			
6	that are available at Sunset Park. I mean what's			
7	this big deal all about. We don't have jobs. Until			
8	we get the jobs, and until you can participate, we're			
9	offering you an opportunity. And another thing that			
10	really, really annoys me because I came up here today			
11	withannoyed. you have			
12	CHAIRPERSON KOO: [interposing] Okay.			
13	LOUIS PERNICE:you have a			
14	CHAIRPERSON KOO: [interposing] Please			
15	don't shout.			
16	LOUIS PERNICE: All right, shall I			
17	continue			
18	CHAIRPERSON KOO: [interposing] Yeah,			
19	you're time is up.			
20	LOUIS PERNICE:or did you hear enough?			
21	CHAIRPERSON KOO: Your time is up, yeah,			
22	yeah.			
23	LOUIS PERNICE: What was that?			
24	COUNCIL MEMBER MENCHACA: Your time is			

SUBCOMMITTEE ON LANDMARKS, 93 PUBLIC SITING AND MARITIME USES 1 2 LOUIS PERNICE: My time is up? 3 CHAIRPERSON KOO: It is time, yeah. We are limited to four minutes now from five yeah. 4 5 we have another panel is there? 6 COUNCIL MEMBER BARRON: [off mic] No, we don't. 7 8 CHAIRPERSON KOO: Do we have anyone for 9 questions? 10 COUNCIL MEMBER BARRON: [off mic] Yes. 11 CHAIRPERSON KOO: Council Member Barron. 12 COUNCIL MEMBER BARRON: Yes. 13 CHAIRPERSON KOO: You ask your question and then Council Member Menchaca. 14 15 COUNCIL MEMBER BARRON: Thank you. Thank you for coming to provide testimony on this topic. 16 17 My question is regarding the jobs. What does it take? I heard you say that you have to be hired 18 through the Waterfront Commission. So how does an 19 individual apply for a position as a longshoreman? 20 What does it take? How long is the process? How do 21 you get union whatever, and how do you maintain that? 22 23 Who can explain that to me, that process.

LOUIS PERNICE: I could.

24

25

COUNCIL MEMBER BARRON: Thank you.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

LOUIS PERNICE: I cold explain. It's a long process.

COUNCIL MEMBER BARRON: Yes.

LOUIS PERNICE: And we have -- and this goes back quite a few years when we had a --- more longshoremen that doesn't work. So now we have what we call restrict bid [sic], registers. And that means that an individual who is interested in acquiring a job as a longshore person on the waterfront, there's a process he has to go through. He makes an application essentially with our Local. There's a question there. We submit it to the Waterfront Commission. They in turn process it. have no input, absolutely no input from that point forward. The Waterfront Commission, as they deemed fit, they make the selection as who goes forward in the process. And that's usually based on the need within the port. Now, since most of the workers moved over to Jersey, we have lost quite a few registered qualified longshoremen to Jersey. They have the right to do so, to look for work. So right now, the availability for additional people and the Brooklyn and Staten Island area is not much because

95 PUBLIC SITING AND MARITIME USES 1 2 the activity that we had in the past is no longer 3 there. COUNCIL MEMBER BARRON: Are all--4 5 LOUIS PERNICE: [interposing] The ship calls have been diminished. 6 COUNCIL MEMBER BARRON: Right. Are all 7 8 applications forwarded or is there a limited number--9 LOUIS PERNICE: [interposing] No we don't 10 COUNCIL MEMBER BARRON: --that you're 11 seeing? 12 LOUIS PERNICE: No, we don't limit 13 anything. No. COUNCIL MEMBER BARRON: Okay, and then 14 15 once the application is submitted, if it should be 16 accepted and approved, what is the next step? 17 LOUIS PERNICE: They have a hearing. They go up before the Commission. 18 They get an 19 interview. So long as they've passed the physical and the drug test that's required and a background 20 check. Then they get called. They'll be 21 22 fingerprinted. They're fingerprinted before, and 23 then they become what they call a registered longshoreman. And then he's placed into a seniority 24

system by section, and I might also add talking about

1	FUBLIC SITING AND MARTITME USES 90			
2	our current contract, about the wages. Yeah, listen,			
3	we have without a doubt there is no better health			
4	benefit plan than ours. A longshoreman pays nothin			
5	You hear me? Nothing for his benefits. He has 16			
6	paid holidays. Today is the distribution of our			
7	container royalty check, which was 22? \$22,000 for			
8	each eligible longshoreman. So this is just to give			
9	you an idea of what we could offer. So I would say			
LO	this much to you is that, of course, we're interested			
L1	in doing something in the neighborhood because if			
L2	it's going to help us, and the carrier that comes in			
L3	there, it's going to be beneficial to not only us but			
L4	the neighborhood.			
L5	COUNCIL MEMBER BARRON: So how many			
L6	applications were received let's say in the last year			
L7	and how many were actually processed and became			
L8	longshoremen?			
L9	LOUIS PERNICE: I've got the Frankie?			
20	How many applications did you get?			
21	FRANKIE: [off mic] Last year?			
22	LOUIS PERNICE: Yes.			
23	COUNCIL MEMBER BARRON: Well, I think you			

may have to come.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

LOUIS PERNICE: [interposing] We have what we call qualifying hours. Everything that a longshoreman earns today is for benefits next year. They are based on qualifying hours, anywhere from 700 to 1,000 up to--

FRANKIE: [off mic] [interposing] 1,300.

LOUIS PERNICE: 1,300 hours. Now, and I give you that only because the level of hours you make for purposes of eligibility is determined on what kind of benefits you receive. Like in the health benefit plan, we have three different tiers. So a guy that first comes in who doesn't earn much in the way of hours, he's eligible under the 700-hour program, would be eligible for a lower tier of benefits. And, of course, it goes up as he earns more. And that's within the contractual year. hours--hours are very important. Also, it also determines what his pension plan is. And currently, today's pension plan we have probably one of the few still existing, and it's still very healthy. We have a defined benefit plan, which means now today's rate.

COUNCIL MEMBER BARRON: Right, and when that time comes--

1	PUBLIC SITING AND MARITIME USES 99				
2	LOUIS PERNICE: [interposing] Retirees,				
3	retirees are				
4	COUNCIL MEMBER BARRON: One last				
5	question. What percentage				
6	LOUIS PERNICE: [interposing] I'm not				
7	done.				
8	COUNCIL MEMBER BARRON: But you're				
9	cutting me off. [laughter]				
10	CHAIRPERSON KOO: Well, we're running out				
11	of time.				
12	COUNCIL MEMBER BARRON: We're running out				
13	of time.				
14	LOUIS PERNICE: Okay.				
15	CHAIRPERSON KOO: We're running out of				
16	time.				
17	COUNCIL MEMBER BARRON: One last				
18	question. What is the percentage of Black and				
19	Latinos who are part of your union?				
20	LOUIS PERNICE: Well, I couldn't give you				
21	the exact figure, but I would say we have a very good				
22	share. Some action was taken against us, but it was				
23	a missdismissed.				

COUNCIL MEMBER BARRON: Thank you.

2.1

CHAIRPERSON KOO: [off mic] Council Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you.

Thank you, Chair, and really as a comment so I won't go into questions, as a comment on the line of questioning with Council Member Barron we want those jobs, too. We want to activate this site. We are on the same page on all that.

LOUIS PERNICE: You have to participate.

COUNCIL MEMBER MENCHACA: And we are participating, and we are actively participating, believe me, in making sure that that site becomes what it needs to become. And so that's a general statement. So I don't think that's in contention here. So why are we here? And I think what brings us to this table is a set of parameters that—that we're discussing here openly. And what I'd like to hear from all of you, or one of you. Maybe the Red Hook Container Port is— How in relationship with the City and the Council, how you've been kind of guaranteed that you could kind of move forward with the local jobs? And was City Council at all important in that advocacy for— And I think this is more of a labor component, but how the Council is a

2.1

positive partner in this. And I'll stop with that question.

MICHAEL STAMATIS: I'm not sure I can speak to specifically your question regarding how the Council's help in facilitating the jobs. But what I can speak to is for the past three years I've had the opportunity to work with Andrew Genn, Josh Nelson, and the group out of EDC regarding helping Red Hook Container Terminal create business, and bring jobs, and in the--

COUNCIL MEMBER MENCHACA: [interposing]

And how many of those are local jobs? I'm just

curious.

MICHAEL STAMATIS: Well, they're all local jobs and at Red Hook Container Terminal here in Brooklyn we generate a payroll annually of approximately \$10 million, which equates to over 300,000 man-hours. And those are all very good paying union jobs that are in New York City. You know, quite frankly over the past 20 years, the Port of New York has become the Port of New Jersey. Anyone who works in our industry knows that if you're on the Brooklyn side of the port business, capturing and attracting business has become a very, very

difficult task indeed. So we are actively working on a daily basis to maintain the business that we have

4 and always looking for new opportunities.

The EDC has been a tremendous partner in this, and I can tell you just for example most recently we finally got permission after a year almost from U.S. Customs to start a container barge service between Red Hook and another terminal in the Port Newark of New Jersey, one of the larger facilities. That's a competitor of ours, and it took a lot of doing to get that competitor to agree and join us in starting this service. So the EDC immediately is working with the Federal Maritime Commission and MARAD to start what is called a marine highway between Red Hook and Port Newark Container Terminal. And they are fully supporting it. They are actually filling out the paperwork, talking to the federal managers—

COUNCIL MEMBER MENCHACA: [interposing]

And just in the matter of time and just because I have a lot of other questions. We're going to continue this conversation.

MICHAEL STAMATIS: Sure.

2.1

COUNCIL MEMBER MENCHACA: We're going to continue with this in a big way. I just want to define local jobs that is New York City jobs, but local Red Hook, local zip code jobs.

MICHAEL STAMATIS: Well, I can't give you those specific numbers, but we have people everyday who live in the community, walk to work, within blocks of the terminal and they have been there for many, many years.

Say that that's a very important component of this conversation here. So let's continue to have that, and just get a better sense about what that means for us in Red Hook. We have a huge public housing constituency in Red Hook, and I would like to kind of see how many of those are connected to these jobs.

And that can help define for us what local means, and it doesn't mean just New York City--

MICHAEL STAMATIS: [interposing] Correct.

COUNCIL MEMBER MENCHACA: --employees.

So that will help us understand what you're talking

MICHAEL STAMATIS: I can't tell you specifically how many people live in Red Hook that

about.

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 104			
2	work at our terminal. They're all part of the Local			
3	ILA 1814.			
4	COUNCIL MEMBER MENCHACA: Right.			
5	MICHAEL STAMATIS: So that's where they			
6	started their career. Many of them may have moved o			
7	to other places, but at one point or another they			
8	were living in the Red Hook community.			
9	COUNCIL MEMBER MENCHACA: Well, we'll			
10	follow up on those just to help us understand.			
11	MICHAEL STAMATIS: Sure.			
12	COUNCIL MEMBER MENCHACA: Thank you so			
13	much. All of you.			
14	CHAIRPERSON KOO: Thank you. So anyone			
15	else want to testify? Thank you, gentlemen. So			
16	seeing none, I will close the public hearing on this			
17	item. We are not voting on this item today, and this			
18	committee will be adjourned. It's adjourned.			
19	[gavel]			
20				
21				
22				
23				
24				

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES	105
2		
3		
4		
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____December 23, 2014_____