

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ENVIRONMENTAL  
PROTECTION

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December 4, 2014  
Start: 11:20 a.m.  
Recess: 3:00 p.m.

HELD AT: 250 Broadway - Committee Room  
16th Floor

B E F O R E: DONOVAN J. RICHARDS  
Chairperson

COUNCIL MEMBERS:  
Stephen T. Levin  
Costa G. Constantinides  
Rory I. Lancman  
Eric A. Ulrich

## A P P E A R A N C E S (CONTINUED)

William Scarborough  
Member of the New York State Assembly  
29th District in Queens, New York

James Roberts, Deputy Commissioner  
Bureau of Water and Sewer Operations  
NYC Department of Environmental Protection

Eric Landau, Associate Commissioner  
Public Affairs  
NYC Department of Environmental Protection

Archie Spigner  
Dean of Southeast Queens

Adrian Adams, Chairperson  
Community Board 12

Yvonne Reddick, District Manager  
Community Board 12

Andrea Scarborough, President  
Addisleigh Park Civic Organization  
Chairperson of Southern Queens Resident  
Environmental Council

Steven Terracciano  
United States Geological Survey

Calvin Hewitt  
Community Board 12

Ann Valdez from  
South Coney Island  
Community Voices Heard

Joel Kupferman  
New York Environmental Law Justice Project

2 CHAIRPERSON RICHARDS: [gavel] All  
3 right, this hearing is now beginning. Good morning.  
4 I am Donovan Richards, Chair of the Environmental  
5 Protection Committee, and today the Environmental  
6 Protection Committee will hold an oversight hearing  
7 on citywide localized flooding and Intro No. 240, a  
8 Local Law to amend the Administrative Code of the  
9 City of New York in relation to filing semi-annual  
10 reports on catch basin cleanup and maintenance. New  
11 York City from four different types of flood-- Oh,  
12 sorry, I don't know what I read here. New York City  
13 suffers from four different types of flooding,  
14 coastal, river rain, tidal, and inland. New York  
15 City also experiences significant inadequate drainage  
16 as a result of inland flooding. However, a review of  
17 the evidence shows that flooding impacts communities  
18 throughout the city differently. For most New  
19 Yorkers it seems that rain is just an annoyance, but  
20 for a number of people including in Southeast Queens,  
21 a gray sky means that their basements may well be  
22 flooded by the time they reach home.

23 Until 1997, residents of Southeast Queens  
24 received their water from Jamaica Water Supply wells,  
25 but partly because of groundwater pollution, the

2 wells were put out of use. The lack of pumping in  
3 the areas has caused the groundwater table to rise  
4 significantly, and as a result, flooding has  
5 increased in severity over the past decade. More  
6 than 900 homes have reported flooding as a result of  
7 rising groundwater tables and inadequate drainage.  
8 Stormwater is a major cause of flooding. Stormwater  
9 is generated by rain or snow. Just one inch of rain  
10 citywide generates 5.26 billion gallons of stormwater  
11 enough water to fill the Empire State Building 19  
12 times. As stormwater flows across the land's  
13 surface, it is either absorbed into the through a  
14 previous media such as soil or continues to flow,  
15 collect and accumulate along the land surface.  
16 Eventually draining through the city's sewer system.  
17 In a city that is developed as New York is, there are  
18 limited previous surfaces through which stormwater  
19 can naturally be absorbed into the ground. Weather  
20 events that inundate the city's sewer system with a  
21 high volume of stormwater can contribute to flooding  
22 in a variety of ways. Sewers can become overtaxed by  
23 stormwater and wastewater during periods of intense  
24 rainfall filling them to capacity, and causing excess

2 stormwater to remain above ground flooding streets,  
3 sidewalks surfaces and even homes.

4 Another common cause of flooding is the  
5 blocking of catch basin grates in streets. A catch  
6 basin is a type of storm drain that is normally  
7 located adjacent to a curb where it collects  
8 rainwater from the streets and deposits it into the  
9 sewer. Catch basins are usually covered by a metal  
10 grate, and in addition to transporting from  
11 impermeable surfaces into the sewer system, they  
12 serve to prevent large objects and floatables from  
13 entering the sewer.

14 According to the Mayor's Management  
15 Report, of the 148,000 catch basins citywide, the  
16 City received 53,350 catch basin complaints from  
17 fiscal year 2010 through fiscal year 2014. DEP's own  
18 reports indicate that their responses to catch basin  
19 complaints are slower in Queens and Manhattan than  
20 they are in other boroughs. In addition, damages  
21 from flooding result in significant payments by the  
22 city to homeowners as a result of sewer backups and  
23 overflows. According to Comptroller Scott Stringer,  
24 between 2012 and 13 more than 1,000 complaints for  
25 damage due to sewer overflow were filed against DEP

2 with an average payout of \$4,000. An analysis of  
3 data released by Comptroller Scott Stringer for  
4 fiscal years 2012 and '13 on claims that were filed  
5 against the city for damages caused by sewer  
6 overflows showed that of the total claims filed,  
7 42.2% were in Staten Island; 41.9% were in Brooklyn;  
8 15.1% were in Queens; and 0.6% were in the Bronx; and  
9 less than 1% were in Manhattan.

10 Intro No. 240 would amend the  
11 Administrative Code by requiring the Commissioner of  
12 the Department of Environmental Protection to submit  
13 a semi-annual report of citywide catch basin  
14 inspections, cleanup, maintenance, repairs, and  
15 desegregated by Community Board to the Mayor and the  
16 City Council. This Local Law specifically requires  
17 this report to include the number of catch basins  
18 inspected; the number of clogged catch basins  
19 identified; the number of catch basins unclogged or  
20 repaired; whether inspection was responsive to any  
21 complaints and the community board; and the response  
22 of time for the resolution of any complaints.

23 Finally, perhaps most noteworthy, this  
24 Local Law would require the Commissioner to ensure  
25 that catch basins are inspected at a minimum of once

2 every year, and are repaired or unclogged at least  
3 three days after receipt of a complaint about a  
4 clogged or malfunctioning catch basin.

5 Now, we will hear from my colleague,  
6 Council Member Williams, who is the sponsor, the lead  
7 sponsor of this particular bill. Then we will hear  
8 from the Dean of Southeast Queens, Mr. Archie  
9 Spigner, who is in the house. He has to be somewhere  
10 else so we're going to let him go.

11 WILLIAM SCARBOROUGH: No, William  
12 Scarborough.

13 CHAIRPERSON RICHARDS: I'm sorry.  
14 William Scarborough first. Okay, and then we will  
15 hear from the Administration. So with that being  
16 said, Council Member Williams.

17 COUNCIL MEMBER WILLIAMS: Thank you, Mr.  
18 Chair. To be honest, I'd be remiss if I didn't say  
19 that everything I want to talk about and think about  
20 now is a blurb [sic] that came out yesterday. And I  
21 wish I were out in the streets expressing my anger.  
22 But since my district hired me to deal with a  
23 multitude of issues, my plan is to try to do my job  
24 here today. So I want to thank you for having the  
25 hearing on the bill, Intro 240. And the bill would



2 require the Commissioner of the Department of  
3 Environmental Protection to submit a semi-annual  
4 report of citywide catch basin inspections, cleanup,  
5 maintenance, and repairs. This aggregated by the  
6 community boards to the Mayor and the City Council,  
7 much of which you further. It will further require  
8 this report to include the number of catch basins  
9 inspected, the number of clogged catch basins  
10 identified; the number of catch basins unclogged or  
11 repaired. Whether the inspection is responsive to  
12 any complaints. The community board and the response  
13 time, and the resolution of any complaint.

14 But most noteworthy, Intro 240 will  
15 require the Commissioner to ensure that catch basins  
16 are inspected a minimum of once a year like you  
17 mentioned, and are repaired or unclogged at least  
18 three days of the receipt of complaint about a  
19 clogged or malfunctioning catch basin. For  
20 background, a catch basin is a type of storm drain  
21 that is normally located adjacent to a curb, which  
22 collects rainwater from the street, and directs it  
23 into the sewer. With roughly 148,000 catch basins in  
24 the city, some of them inevitably become clogged with  
25 debris. In order to maintain the city's catch basin,

2 the Department of Environmental Protection sends  
3 field crews to inspect catch basins at least once  
4 every three years.

5           It's important to note that the US EPA  
6 recommends a catch basin be inspected at least  
7 annually to determine whether they need cleaning. In  
8 recent years, flooding has occurred with increased  
9 frequency, more widely in the past. According to  
10 DEP, some of the biggest causes of localized flooding  
11 includes extreme weather events, urban development,  
12 and the capacity of the city's aging sewer  
13 infrastructure. DEP also deploys crews to inspect  
14 catch basins in the flood plain areas in response to  
15 311 system complaints of clogged basins. From this  
16 system, the 311 operator enters the complaint call  
17 into DEP's Computerized Maintenance Management  
18 System. Then assigns an individual order to the DEP  
19 personal station at the field locations.

20           Once a DEP field crew inspects or cleans  
21 a catch basin, they determine whether it requires  
22 further structural repairs. And if so, a computerize  
23 maintenance management system prioritizes work. Raw  
24 data on the number of 311 complaints regarding catch  
25 basin clogged flooding that have been filed is

2 available to the public on the New York City Open  
3 Data Portal. And data regarding the number of catch  
4 basins complaints received and addressed is  
5 summarized in the Mayor's Management Report, and DEP  
6 District Resource Statement. The Department of  
7 Environmental Protection District Report provides  
8 data that is useful.

9 In the Bronx - Community Boards 1 to 12:  
10 852 catch basin complaints were filed. Over 4,000  
11 were cleaned, 972 in response to complaints, and over  
12 3,000 were scheduled work. The average time it took  
13 to clean a catch basin after it had been complained  
14 of was 3.3 days-- 3.39 days.

15 In Brooklyn - Community Boards 1 to 18:  
16 1,986 catch basin complaints were filed. Over 5,000  
17 catch basins were cleaned, 2,000 responses to  
18 complaints, and over 3,000 were scheduled work. The  
19 average time there was 3.46 days.

20 In Manhattan - Community Boards 1 to 12:  
21 862 catch basin complaints were filed and 3,600 catch  
22 basins were cleaned. 625 were in response to  
23 complaints, and just under 3,000 were scheduled work.  
24 The average time there was 7.62 days.

2 In Queens - Community Board 1 to 14:

3 Almost 3,500 were filled and over 12,000 catch basins  
4 were cleaned. Just over 4,000 response to complaints  
5 and about 8,500 were scheduled work. Average time  
6 there was 4.18 days.

7 And last but not least in Staten Island -  
8 Community Boards 1 to 3: About 1,400 catch basin  
9 complaints. 3,400 catch basins were cleaned. 600 in  
10 response to complaints. 2,800 were scheduled work.

11 And I thank you for having the hearing  
12 again. We all know how important it is particularly  
13 with extreme weather cases like Sandy. But just in  
14 many areas like mine, and I'm sure like yours, Mr.  
15 Chair, and many of ours, a heavy rain provides a lot  
16 of distress for many of the homeowners in our  
17 districts. And I think it's up to us to try to make  
18 sure that they know we are hearing their complaints,  
19 and dealing with them. So I want to thank the  
20 Administration and the Chair again, and all who have  
21 come to testify on this legislation.

22 CHAIRPERSON RICHARDS: Thank you, sir.

23 All right, I just want to acknowledge my other  
24 colleagues who have joined us, Council Member Daneek  
25 Miller, and also Council Member Rory Lancman, and I'm

2 sure we'll see others come in. There's a lot going  
3 on today. All right, we'll hear from Assemblyman  
4 Scarborough first.

5 [Pause]

6 CHAIRPERSON RICHARDS: And you can just  
7 give-- Anybody who has testimony, you'll just give  
8 it to the Sergeant-At-Arms and she will distribute  
9 it.

10 ASSEMBLYMAN SCARBOROUGH: Should I put it  
11 over here?

12 CHAIRPERSON RICHARDS: Yes, sir. All  
13 right. Samara will swear you in, and then we'll  
14 start.

15 SAMARA SWANSTON: Would you please raise  
16 your right hand. Do swear or affirm to tell the  
17 truth, the whole truth, and nothing but the truth  
18 today?

19 WILLIAM SCARBOROUGH: I do. Good morning  
20 Chairman Richards, Council Members, ladies and  
21 gentleman. My name is William Scarborough, Member of  
22 the New York State Assembly for the 29th District in  
23 Queens, New York. I am pleased to have the  
24 opportunity to speak to you today about the topic of  
25 localized flooding in and Intro 240 relating to catch

2 basin cleanup and maintenance. As the Chairman and  
3 Council Members from Southeast Queens are well aware,  
4 flooding is a huge problem in our community. We have  
5 had countless incidents of residents, businesses, and  
6 institutions having their basements, low-level  
7 offices or living spaces damaged or ruined by  
8 flooding. Often, our residents and businesses are  
9 forced to purchase electric pumps and run them 24  
10 hours a day, seven days a week because of constant  
11 water in their homes or business. We have seen a  
12 worsening problem for over 20 years, and for the last  
13 four or five years, elected officials and residents  
14 have engaged in a sustained effort to find relief  
15 from this continuing problem.

16 In my opinion, there are three major  
17 components to the flooding in Southeast Queens:

18 1. One is a lack of a fully built-out  
19 sewer infrastructure in certain areas causing some  
20 areas to rely on outdated seepage basin systems or  
21 combined storm and sanitary sewers.

22 2. Is a high and rising water table  
23 where the standing water level is higher than many  
24 basement or lower level offices. And water seeps  
25 into these on occasions even when there is no rain.

2 This problem has grown constantly worse since New  
3 York City took over the Jamaica Water Supply Company  
4 in 1996, and stopped pumping water from their ground  
5 wells, which was serving to keep the groundwater  
6 table at a manageable level, and

7 3. An inadequate or inconsistent  
8 cleaning and maintenance of the existing catch basin,  
9 seepage basin infrastructure system.

10 I would like to commend Chairman Richards  
11 and the Council Members from Southeast Queens, and  
12 indeed the whole Council for very positive action on  
13 the issue of the sewer infrastructure. Through your  
14 efforts and those of DEP, we have seen a robust sewer  
15 construction allocation for Southeast Queens in the  
16 current budget cycle and in coming cycles. This is  
17 necessary and welcomed.

18 The hearing today deals with the third  
19 issue that I spoke of. We do not have, in my  
20 opinion, a sewer maintenance schedule that allows for  
21 optimum function of the system that is already in  
22 place. We get numerous complaints about clogged or  
23 malfunctioning basements, which in turn are not able  
24 to take the stormwater runoff because they are  
25 blocked. This causes water to back up on our

2 streets. This in turn is exacerbated by the other  
3 issue I mentioned, which is the high water table.  
4 Because the standing water level is so close to the  
5 surface the ground cannot absorb any water. This  
6 leads to worse flooding and damage to homes and  
7 property. Therefore, I would urge the Council to  
8 enact Intro 240, which would benefit our community  
9 and New York City as a whole.

10 I would also urge the Council to redouble  
11 efforts to deal with the ground water crisis in  
12 Southeast Queens. Even with the full infrastructure  
13 build-out, we will still have serious problems  
14 without a resolution to this issue. The Reverse  
15 Seepage Basin Project-- (Coughs) Excuse me--  
16 initiated by DEP seems to be a positive piece to a  
17 resolution that should be expanded and completed as  
18 quickly as possible. Other possible solutions have  
19 been put forward that are similar to the daylighting  
20 projects now being undertaken by DEP. I urge your  
21 support for these efforts, and for the legislation  
22 before you today. Thank you very much.

23 CHAIRPERSON RICHARDS: Thank you, sir,  
24 and we appreciate all the work you've done around  
25 this particular issue, and you've certainly paved the



2 way for us here today. So thank you so much for all  
3 you work.

4 WILLIAM SCARBOROUGH: Thank you.

5 CHAIRPERSON RICHARDS: We will now hear  
6 from the Administration.

7 [Pause]

8 CHAIRPERSON RICHARDS: Oh, you have to  
9 leave? Okay. Thank you. Let them go, and then  
10 we'll have you come up. Okay, go ahead. You have to  
11 leave?

12 ARCHIE SPIGNER: I said I was going to.

13 CHAIRPERSON RICHARDS: Somebody had to go  
14 so that's why I was asking.

15 SAMARA JOHNSON: He was the one who had  
16 to go.

17 CHAIRPERSON RICHARDS: He had to go so  
18 you've got to hang around a little bit longer. We  
19 like you in this building, you know.

20 ARCHIE SPIGNER: I know, yeah.

21 CHAIRPERSON RICHARDS: All right. We'll  
22 hear from the Administration now.

23 ARCHIE SPIGNER: I was brought here.

24 [sic]

25

2 CHAIRPERSON RICHARDS: I want to spend  
3 more time with you.

4 ARCHIE SPIGNER: Thank you.

5 [Pause]

6 SAMARA SWANSTON: Please raise your right  
7 hand. Do you swear or affirm to tell the truth, the  
8 whole truth, and nothing but the truth today?

9 PANEL MEMBERS: Yes.

10 CHAIRPERSON RICHARDS: Now, we're  
11 expecting you to tell the truth.

12 JAMES ROBERTS: Never anything but. So  
13 good morning, Chairman Richards and members of the  
14 committee, and thank you for having us here. And  
15 giving us the opportunity to speak to you with regard  
16 to this bill. I am James Roberts. I'm the Deputy  
17 Commissioner of the Bureau of Water and Sewer  
18 Operations at New York City's Department of  
19 Environmental Protection. I'm joined today by  
20 Associate Commissioner Eric Landau of the Bureau of  
21 Public Affairs and members of our staff. As well as  
22 members of the Department of Sanitation. As you  
23 know, DEP has an overall responsibility

24 As you know, DEP has an overall  
25 responsibility for New York City's water supply and

2 sewer systems, which we operate and manage in  
3 accordance with a specific set of agreed upon  
4 regulatory metrics. Our work includes hydrant  
5 maintenance and repair, and water and sewer repair  
6 work that includes leaks and blockages. And all the  
7 critical things that are the life of the city. In  
8 this context, we prioritize our activities in an  
9 effort to maintain acceptable levels of service while  
10 remaining ever conscious of the water rate paying  
11 consumer. Redirecting resources necessarily shifts  
12 our priorities. We are regrettably concerned that  
13 the legislation in its current form will have a  
14 negative impact. And further, in so doing, we do not  
15 believe that it will have a tangible benefit on what  
16 we believe is the real goal mainly reducing flooding.

17 But before I address the specifics of the  
18 legislation, I believe it would be helpful to briefly  
19 describe our sewer system and how it functions, and  
20 draw distinctions between events commonly and  
21 universally denoted as flooding. And describe how  
22 DEP maintains its system in order to ensure it  
23 functions as well as possible. So DEP provides more  
24 than one billion gallons of drinking water each day  
25 to more than nine million residents of the state

2 including eight million in New York City. The water  
3 id delivered from watersheds that extend more than  
4 125 miles from the city comprising 19 reservoirs and  
5 three controlled lakes. Approximately 6,800 miles of  
6 water mains, tunnels, and aqueducts bring water to  
7 homes and businesses throughout the five boroughs.

8           And roughly, 7,500 miles of sewer lines,  
9 96 pump stations and 14 wastewater treatment plants  
10 process approximately 1.2 billion gallons of  
11 wastewater a day. Largely through our efforts, New  
12 York City's water bodies are the cleanest in nearly a  
13 hundreds of our monitoring. DEP has nearly 6,000  
14 employees including almost a thousand in the Upstate  
15 watershed. In addition, DEP has a robust capital  
16 program with a planned \$13 billion in investments  
17 over the next ten years that will create  
18 approximately 3,000 construction related jobs per  
19 year. This capital program is responsible for  
20 critical projects such as sewer construction and  
21 reconstruction, City Water Tunnel No. 3.

22           And Staten Island Bluebelt Program, which  
23 is an ecologically sound and cost-effective  
24 stormwater management system that employ in various  
25 places in the city, primarily in Staten Island. The

2 city's Watershed Protection Program, which protects  
3 sensitive lands upstate near the city's reservoirs,  
4 and a program for insulation of 820,000 automated  
5 meter reading devices. Which allow customers to  
6 track their daily water usage; more easily manage  
7 their account, and be alerted to potential leaks on  
8 their properties.

9           The complex sewer collection system of  
10 which catch basins are a part employs primarily three  
11 types of infrastructure to manage stormwater:  
12 Combined sewers, sanitary sewers, and separate storm  
13 sewers. Most recently green infrastructure has been  
14 introduced as another approach to address stormwater  
15 control in certain areas of the city. Approximately  
16 60% of the city's land area is served by a sewer  
17 system that is combined. Meaning that it handles  
18 both sanitary waste from the homes and businesses, as  
19 well as stormwater from the streets and rooftops in a  
20 single pipe. This system includes more than 3,300  
21 miles of sewer throughout the five boroughs. It's  
22 important to note that the combined sewer design  
23 accounts for approximately 92% storm flow, and  
24 typically 7% to 8% sanitary flow.

2           The other 40% of the city is served by  
3 separate sewers or direct drainage. In these areas,  
4 sanitary sewers designed for exclusively for sanitary  
5 flow as a function of their zoning. They carry  
6 wastewater straight to the treatment plant while  
7 storm sewers designed exclusively for stormwater  
8 runoff based on property uses and how much water is  
9 generated by the acreage associated with the  
10 property. Carry that runoff in separate pipes  
11 directly to local waterways. The separate sewer  
12 system in New York City includes roughly 2,220 miles  
13 of sanitary sewers and 1,820 miles of storm sewers.

14           In addition, the city also has 138 miles  
15 of large deep interceptor sewers, which are  
16 essentially sewer highways, which carry both storm  
17 and sanitary flow to our 14 wastewater treatment  
18 plants. These plants handle approximately double the  
19 average dry weather flow on a typical wet weather  
20 day. And this amount could be as much as 27.5  
21 billion gallons of flow that are captured and treated  
22 before being returned safely to the waterways.

23           Sewers are designed to handle most of the  
24 storms that pass through New York City. Much of the  
25 sewer system was designed to handle up to an inch and

2 a half of rain per hour. In the 1960s, DEP increased  
3 its design standard to the current standard of 1.75  
4 inches per hour, which is the standard we use when  
5 developing revised drainage plants today. We have  
6 recently reviewed these current standards in the  
7 context of our understanding of climate impacts, and  
8 have concluded that the design criteria do not  
9 warrant adjustments at this time. However, we are  
10 alert to these issues. We continue to monitor them,  
11 and we will make necessary to our thinking as  
12 warranted.

13           Green infrastructure about which I will  
14 go into further detail in a moment is a prime example  
15 of how we are rethinking our approach to making our  
16 system more resilient, adaptive and sustainable.  
17 Catch basins are part of the city's vast stormwater  
18 collection system. Catch basins are part of the  
19 storm drain system. They are typically a large  
20 concrete chamber covered by a heavy metal grate to  
21 prevent debris and floatables from falling in. And  
22 Chairman, I would draw your attention to this because  
23 we thought it would be useful to illustrate for the  
24 Council what we can't see below the ground. And so,  
25 what you're looking at obviously at the top is the

2 street grating, which allows the water from the  
3 streets to run into the basin.

4           The basins are designed to have a sump  
5 area. So the bottom of the basin is designed to  
6 allow debris over time to accumulate up to a certain  
7 level. And you can see that the hood that we put on  
8 the basin is designed to keep floatables from making  
9 their way into the system, and ultimately either to  
10 the plants or to the waterways. The point of  
11 emphasis here is really that the debris that gets  
12 accumulated is really the cycle that generates what's  
13 appropriate for cleaning. And in the absence of  
14 debris on top of the basin, that is keeping the water  
15 from getting in, that basin as it's illustrated will  
16 function exactly as it's designed. The water will  
17 pass through the system. And we can come back and  
18 talk about that in detail if you have questions later  
19 on.

20           DEP works diligently to ensure that all  
21 catch basins owned by DEP are performing properly,  
22 especially during storm events. Please note that  
23 other city and state agencies and authorities are  
24 responsible for some basins and drainage structures  
25 that are part of their infrastructure. Of the



2 148,000 catch basins that DEP is responsible for, our  
3 crews inspect each on a recurring three-year rotation  
4 and clean them as needed. In addition, DEP responds  
5 to all three 311 complaints regarding a clog or a  
6 broken catch basin regardless of whether it is in the  
7 inspection cycle. Broken catch basins typically  
8 involved issues with gratings or associated  
9 brickwork, and rarely impact the operation of the  
10 basin the context of its ability to manage water is  
11 the ad.

12 So some parts of the city still do not  
13 have fully built-out sewer systems with catch basins.  
14 Addressing this, as you know, is a major part of our  
15 capital construction program. Generally, these  
16 neighborhoods were developed before the storm sewer  
17 system could be extended to reach them. Large areas  
18 of the city such as Southeast Queens and the Southern  
19 Shore of Staten Island lack a fully built-out storm  
20 system. In the areas where storm systems were  
21 unavailable, seepage basins have at times been used  
22 to facilitate stormwater infiltration into the  
23 ground. Seepage basins are essentially large dry  
24 wells installed underground in the city right-of-way  
25 that have perforated-- They're a large perforated

2 concrete box that's partially filled with stone and  
3 gravel and covered with filter clog.

4           Their effectiveness is greatly dependent  
5 on the soil conditions in the immediate adjacent--  
6 The immediate area adjacent to the basin, and the  
7 rate of seepage can vary significantly from hours to,  
8 in some instances, a day or more. Some areas such as  
9 Hillside Avenue, seepage basins continue to function  
10 as designed so that the water percolates from the  
11 basins into the ground effectively. In other areas,  
12 they drain more slowly or poorly, and as a result are  
13 not effective at reducing or quickly reducing ponding  
14 conditions on streets. In any case, these basins do  
15 not act as catch basins, and they do not take water  
16 immediately off the roadway as their physical  
17 appearance being so similar to catch basins may lead  
18 the public to believe.

19           There is often little that can be done to  
20 service a seepage basin once installation-- once  
21 installed, and experience has taught us that their  
22 life cycle is typically less than five years of  
23 effectiveness. As such, their implementation is one  
24 of last resort and utilized on a very selective  
25 basis, if at all.

2           A relatively new approach to the  
3 management of stormwater is the green infrastructure  
4 program. DEP and its agency partners design,  
5 construct, and maintain a variety of methods and  
6 technologies that collect and manage stormwater  
7 runoff on streets, sidewalks, parking lots, and  
8 rooftops. And direct it to engineered systems that  
9 typically use soils, stones, and vegetation to  
10 detain, retain, and use water rather than convey it  
11 to the harbor. Green infrastructure includes  
12 permeable paving, and laying gardens at city schools,  
13 parks, and public housing. And most notably,  
14 bioswales and stormwater green streets within the  
15 city streets and sidewalks.

16           Bioswales look like enlarged tree pits,  
17 but are designed with a specific plant species known  
18 to soak up a significant amount of water, and are  
19 engineered below grade. Bioswales intercept  
20 stormwater coming down the street, preventing it  
21 going into the sewer system. In addition, they  
22 provide other usually important environmental  
23 benefits including improved air quality, and greening  
24 of the streets. DEP is installing 2,000 bioswales  
25 this year, and a total of 6,000 over the next several

2 years. Over the last ten years, DEP has also built  
3 Bluebelts for approximately one-third of Staten  
4 Island's land area. In the South Richmond and Mid-  
5 Island areas the city has jurisdiction over  
6 approximately 400 acres of wetland properties for  
7 Bluebelts that provide drainage for 19 watersheds  
8 covering about 14,000 acres.

9           The Bluebelts also provide an important  
10 open space and serve as a habitat for diverse  
11 wildlife. This past April, DEP announced the \$40  
12 million project in the Wood Hill area that will add  
13 catch basins and storm sewers to reduce street  
14 flooding, build new wetlands, and allow nearly 600  
15 homes to connect the city sewer system. As you know,  
16 DEP has over the past several years started to  
17 implement forms of the Bluebelt strategy in other  
18 areas of the city including Springfield Lake and  
19 Queens.

20           So, now, if we look at flooding and why  
21 it occurs. Flooding is a broad term and many use it  
22 to describe events ranging from water pooling or  
23 ponding on streets to complete inundation resulting  
24 from severe events like Hurricane Irene or Super  
25 Storm Sandy. Flooding can be caused by simple events

2 or in some instances by a complex interplay of many  
3 events that vary by event type, geography and local  
4 topography. Generally, flooding falls into at least  
5 two large categories: Tidal flooding where coastal  
6 waters surge onto land, extreme high tide events, et  
7 cetera is one major type. It is important to note  
8 that tidal flooding does not typically involve DEP or  
9 its infrastructure. Although in instances elements  
10 of our infrastructure that do not perform as designed  
11 can abet this type of flooding by allowing storm  
12 surge to back up through storm outfalls into the  
13 storm system and potentially onto streets.

14           The second type of flooding occurs when  
15 the level of rain intensity exceeds the design  
16 capacity of the sewers to take the generated  
17 stormwater runoff from the street readily. In these  
18 instances, when the system is surcharged, as we call  
19 it, above its capacity flooding of roadways and in  
20 some cases basements could occur. In almost all  
21 instances, these events are typically short-lived for  
22 the operation of the system, although particularly  
23 with regard to water that overflows into driveways or  
24 basements, those impacts can be severe. Some  
25 communities throughout the city have been

2 historically prone to flooding. For example, areas  
3 of Southeast Queens and that southeast shores of  
4 Staten Island lack a fully built-out storm system.  
5 Geography including the city's 520 miles of  
6 coastline, large very flat expanses of land, and  
7 local topography would localize low-lying areas being  
8 hardest hit. Dense urban development patterns, the  
9 older design capacity of our sewer system, and  
10 increasingly extreme weather are some of the major  
11 causes.

12           In addition to the large intense storms,  
13 we've witnessed some unique types of storms such as  
14 microburst during which intense rain falls over small  
15 areas resulting in overtaxing the system and,  
16 consequently, flooding very locally. New York City  
17 like many municipalities is working to confront the  
18 challenge of more frequent extreme weather events and  
19 flooding. Average annual rainfall in the city at  
20 Central Park has increased almost 20% in the last  
21 century with a high concentration of heavy rainfall  
22 events in the last 30 years. Furthermore, climate  
23 projections indicate the potential for even more  
24 rainfall particularly in the form of increasingly  
25 frequent intense storms. Advancing the build-out of

2 our storm sewer systems supported by the other  
3 efforts is the best overall solution to cope with  
4 these environmental changes.

5           As the Chair is aware, Mayor de Blasio  
6 has charged us with addressing flooding in Southeast  
7 Queens and we are very focused on identifying and  
8 executing both long and short-term solutions. A very  
9 common cause of flooding is catch basin grates that  
10 becomes matted over when rainwater, especially during  
11 these very intense storms, scour the street and  
12 sidewalks pushing debris like leaves, gum wrappers,  
13 and restaurant menus onto catch basins. Such debris  
14 can block the grate so completely that water cannot  
15 enter into the storm sewers much like hail and the  
16 rain in the shower can clog it at home. And,  
17 instead, the water will pool around the base and  
18 cause flooding even before the sewer is full. Catch  
19 basins can also be a source of flooding if the base  
20 and storage area gets full almost to the top or to  
21 the point where the connection is blocked.

22           In those cases, DEP must clean out the  
23 base and storage area, and make sure that it's not  
24 impacting the connection. It's important to note  
25 that level of debris on streets in a given area may

2 not be readily apparent until it is carried to the  
3 catch basin grate by runoff. We believe improved  
4 attention to the rule that property owners are  
5 responsible for sweeping the sidewalk and the street  
6 18 inches from the curb may help in preventing the  
7 matting on basins. As I stated earlier, we inspect  
8 all 148,000 catch basins on a three-year rotation.  
9 Approximately, 49,000 per year and clean as needed,  
10 which is the first step in ensuring the proper  
11 functionality of the basins. The result of  
12 negotiations between DEP and our state and federal  
13 regulators both DEC and EPA, the rotation has been in  
14 place since 2002, and represents a responsible  
15 approach to both our operational and financial  
16 responsibilities.

17 In fiscal 2014, less than half of those  
18 catch basins inspected required cleaning. And I  
19 would just clarify that to say that that's the  
20 programmatic work that we're talking about. So as a  
21 part of that rotation, we also inspect the hoods in  
22 the catch basins, which cover the entry into the  
23 sewer. These hoods are designed to minimize trash  
24 and litter entry into the sewers and waterways, and  
25 we replace defective or missing hood within 90 days.



2 As you know, the Office of Emergency Management  
3 coordinates a storm preparedness program known as the  
4 Flash Flood Emergency Action Plan, which targets areas  
5 that are prone to flooding, and which involves the  
6 Department of Sanitation and Transportation, the New  
7 York City Police Department, and DEP. OEM activates  
8 this plan in advance of a forecasted rain event when  
9 the intensity of rainfall is equal to or exceeds one  
10 inch for at least an hour. DEP, Sanitation, and DOT  
11 pre-inspect historically problematic areas for these  
12 conditions in advance of major predicted rain events.  
13 The areas selected are a collaborative view of areas  
14 known to be potentially problematic through 311, and  
15 institutional knowledge. Based on that knowledge, we  
16 provide a list of just under 100 catch basins in  
17 problem areas to DSNY, whose field supervisors  
18 inspect the grading areas within the 24 to 48-hour  
19 periods before the onset of the rainfall anticipated  
20 to reach the threshold intensity. If the debris is  
21 observed on top of the catch basin grate, Sanitation  
22 or other responsible agencies will remove the debris.  
23 If the debris is observed as being potentially  
24 problematic to the function of the basin, Sanitation

2 notifies us, and our crews are dispatched and  
3 evaluate and clean the basin as appropriate.

4           A partnership with Sanitation is a  
5 necessary piece to ensuring the catch basins are  
6 functioning as designed. In addition to the flash  
7 flood action plan, Sanitation is responsible for  
8 clearing litter and debris from the accessible  
9 curbside and parking lanes of streets during inside  
10 parking restrictions under its cleaning program.  
11 While the mechanical broom is in operation, the  
12 operators will sweep over the tops of the catch  
13 basins and pull the debris that collects and  
14 accumulates. We ask that all New Yorkers help  
15 prevent localized flooding by not littering, as well  
16 as by sweeping debris adjacent to the properties  
17 including leaves and trash, and placing them into  
18 their refuse receptacles.

19           Understandably, street conditions also  
20 have an important impact on stormwater flow and  
21 drainage. When constructed to legal grades and  
22 properly sloped, street channel stormwater from the  
23 crown or center of the roadway to the curb line.  
24 From there, it can flow into catch basins in our  
25 storm sewers. Similarly, homes built to legal grades

2 are far less likely to be impacted by street  
3 flooding. In the areas where street conditions  
4 result in compromised grading, or there is a missing  
5 or low curb reveal, stormwater can collect in low  
6 spots causing localized ponding conditions. If these  
7 lows spots are close to low-lying properties with  
8 unprotected basements, driveways, or other spaces  
9 that are below street level, there is an added risk  
10 for stormwater to enter homes. These property  
11 configurations can more easily direct stormwater  
12 flows into them and thereby increase the risk of  
13 flooding.

14           As I stated earlier, DEP responds to all  
15 311 complaints of street flooding or clogged or  
16 broken catch basins. The crew responds to  
17 investigate in order to ascertain whether the  
18 condition has been caused by a problem with the  
19 stormwater infrastructures or some other issue that  
20 does not allow the runoff to reach the basin at the  
21 corner by gravity. When the source of the flooding  
22 is the catch basin or the sewers, DEP will resolve  
23 that condition either by cleaning the basin, its  
24 connection to the sewer or the sewer itself. In  
25 stances where the street topography is the main

2 driver of the flooding or ponding observed, DEP and  
3 DOT will visit the site together to assess possible  
4 remedies to the ponding.

5           Sewer backups, which can cause flooded  
6 basements result from a blockage in the sewer. Most  
7 commonly coming from improper disposal of cooking  
8 grease. In fiscal 2014, fat oils and grease buildups  
9 caused approximately 72% of the confirmed sewer  
10 backups in New York City. To reduce the effects of  
11 fats, oils, and grease, we call that FOG, DEP has  
12 launched a number of operational and outreach  
13 initiatives. Over the past year, DEP has improved  
14 coordination among units that handle grease, public  
15 outreach, grease trap inspections, and sewer  
16 maintenance. Because grease enters into the sewers  
17 and prevents-- Because grease entry into the sewers  
18 is preventable and relies on choices by individuals,  
19 we have focused on public education as a way to  
20 reduce it.

21           We have targeted public education  
22 programs in schools and at professional  
23 organizations. We have also given out educational  
24 materials on a door-to-door basis in neighborhoods we  
25 know have prevalent grease problems. Where field

1 crews observe persistent or systematic grease buildup  
2 in a commercial area, especially where restaurants  
3 are concentrated, they refer the location to DEP's  
4 Enforcement Unit for targeted grease interceptor  
5 inspections. In addition, our Economic Development  
6 Unit holds workshops to help restaurants and  
7 businesses comply with grease interceptor  
8 regulations. Also, inspectors from the Department of  
9 Health and Mental Hygiene check for proper grease  
10 trap sizing during regular restaurant inspections.  
11

12           Further, DEP began a yearlong  
13 collaboration in 2013 with New York City's Housing  
14 Authority at the Baruch in Lower Manhattan, for  
15 example. The program piloting intensive educational  
16 outreach about proper disposal of used cooking oil,  
17 and the impact of grease on city sewers residents of  
18 one building in the complex act as a control group,  
19 and DEP-- And received DEP's standard education  
20 materials. While residents of another building will  
21 participate in additional meetings, workshops, and  
22 events focused on grease. The sewer lines from both  
23 buildings were inspected and cleaned prior to the  
24 programs. And crews will re-inspect the lines as the  
25

2 pilot conclusion to measure the relative improvement  
3 as a result of the intensive curriculum.

4 Our operational programs for grease are  
5 also robust. DEP has implemented a very proactive  
6 data driven maintenance program to remove the grease  
7 buildup in the sewer from areas with persistent  
8 issues. As part of this program, DEP analyzes  
9 complaint data in combination with the results in  
10 field inspections to identify strategic locations to be  
11 degreased on a scheduled cycle. We inspect these  
12 locations on a monthly, quarterly, or annual basis  
13 depending on the severity of the grease issue  
14 identified, and degrease the sewers and chemical  
15 degrease around this cycle once depositions reform.

16 Finally, sanitary and baby wipes also  
17 present a significant problem for our sewers and a  
18 potential for flooding. Flush wipes not only damage  
19 wastewater treatment plants, and put homes and  
20 business at risk for sewer backups, they cost a  
21 significant amount of money. More than \$3-1/2 per  
22 year in removing them from the system. We are  
23 currently working with our partners in government to  
24 develop a plan to educate and inform the public about  
25 the significant cost and dangers that wipes present.

2           Realizing that flooding is something that  
3 can be both very frustrating and hard to understand,  
4 DEP issued the Homeowner's Guide to Flood  
5 Preparedness in 2013, and Chairman we do have some  
6 copies for the members if they want them at the end.  
7 This educational brochure offers a range of  
8 precautions homeowners can take to protect their  
9 homes against rain events. In addition to providing  
10 information about how one's property configuration  
11 can put a home at risk for flooding and sewer backups  
12 from heavy rain, we off the following about catch  
13 basins specifically: When debris covers and match  
14 the street level grading, stormwater cannot enter  
15 into the catch basin and can pool around the area  
16 causing street flooding even before the sewer is  
17 full. You and your neighbors can help reduce this  
18 type of flooding by disposing of litter properly, and  
19 by carefully removing leaves or trash from catch  
20 basins before or during a rain event. As stated,  
21 I've brought copies and you can hand them out.

22           Chairman, I would just like to-- On that  
23 point, I would just like to add that the issue of the  
24 debris on the streets is not meant to be indicative  
25 of necessarily the cleanliness of any individual

2 neighborhood here or there. And we're very sensitive  
3 to that. What our experience is, is that the intense  
4 rainfall and the scouring brings what would otherwise  
5 be unobservable types of debris to a mass that  
6 collects in one spot. So we don't want that to be  
7 misconstrued as an indictment on that.

8           As you know, all of this does not cover  
9 the breadth and scope of all that DEP does to  
10 maintain the infrastructure we have in the city. We  
11 maintain the 68,000 miles of water mains, the 7,500  
12 miles of sewers, the 110,000 fire hydrants and many  
13 more assets that I have listed for your reference in  
14 the appendix attached to this testimony. We ensure  
15 adequate water pressure for water distribution and  
16 fire fighting, and we respond to leaks and  
17 emergencies such as water main breaks and/or sewer  
18 collapses. Day to day we balance the challenge of  
19 water supply in the sewer system, and use our  
20 professional judgment analytical programs to best  
21 target our resources where they are most needed.  
22 Over the last many years by focusing on our role as  
23 stewards in the system, we have made huge  
24 improvements in the way the system performs. This is



2 demonstrated by the sustained improvement of almost  
3 all of our operational metrics across the board.

4           The Fiscal 15 through 18 Capital Plans  
5 project \$1.7 billion of spending on sewers including  
6 \$425 million for replacement of sewers, both storm,  
7 sanitary, and/or combined. \$885 million for new  
8 sewers of all types, of which storm sewers either new  
9 or reconstructed account for \$658 million of  
10 projected spending of which \$164 million is for high  
11 level storm sewers including 3rd Avenue in Brooklyn.  
12 \$278 million of the total is for both the  
13 conventional sewers and lands necessary to created  
14 Bluebelt systems, which continue to extend beyond  
15 Staten Island to multiple locations in Queens  
16 including again Springfield Lake and to Van Cortlandt  
17 Park in Bronx.

18           With regard to Introduction 240, if we  
19 look at the specifics of the legislation, it requires  
20 semi-annual reporting on various catch basin indices.  
21 DEP currently reports on catch basins semi-annually  
22 in the Mayor's Management Reports specifically. And  
23 the MMRs put forth many of the metrics discussed  
24 today with more detail such as the number of  
25 complaints received, response time, and resolution

1 time. We also report annually to the New York State  
2 Department of Environmental Conservation on our catch  
3 basin programmatic cycle. This report includes the  
4 schedule for the cycle as well as the number of  
5 basins inspected, cleaned, and hoods repaired.

6 We do not disaggregate the data by  
7 community board, except for the schedule of our  
8 programmatic cycle included in our annual report to  
9 the Department of Conservation, as it would be  
10 required in the legislation. Community Boards vary  
11 greatly in size and the number of catch basins making  
12 it difficult to compare them with detailed metrics  
13 within them on a one-to-one basis. Intro 240 also  
14 requires that all 148,000 catch basins be inspected  
15 annually, and any catch basin requiring repair in  
16 response to a complaint be completed in three days.

17 In Fiscal 2014, we received 8,576 clogged  
18 catch basin complaints and street flooding, clogged  
19 catch basin street flood complaints. The average  
20 time it took to resolve these complaints was 3.9  
21 days, which is well under the target completion date  
22 set in the MMR of nine days. During this period, DEP  
23 surveyed 31% of the catch basins citywide of which  
24 less than half required cleaning. A total of 21,405,  
25

2 which represents 14% of the total system. During  
3 Fiscal 14, and additional 8,325 basins representing  
4 less than 6% of the system were cleaned in response  
5 to the 311 complaints. Cleaned as opposed to  
6 responded to. We respond to all of them we clean,  
7 all the require the cleaning. In addition, in the  
8 past five years we have seen catch basin complaints  
9 decline 24% from the levels in 2010 compared to those  
10 in 2014. Our catch basin repair backlog has also  
11 declined significantly during that time specifically  
12 down 45% from 2010. Over the last six years, total  
13 sewer backup complaints have decreased almost 17,000  
14 in Fiscal 09 to approximately 15,000 in Fiscal 2014,  
15 a decrease of 31%. Confirmed sewer backups decreased  
16 from nearly 6,831 in Fiscal 09 to 4,200 in 2014, a  
17 decrease of 53%. Over the last six years, the number  
18 of street segments with recurring backups decreased  
19 54%. The number of street segments with recurring  
20 dry weather backups also decreased 57% from Fiscal  
21 Year 2009.

22 In FY 2014, 380 street segments had  
23 recurring backups in dry weather conditions just .4%  
24 of approximately 157,700 citywide segments. As  
25 mentioned earlier, 72% of the confirmed citywide

2 sewer backups in 2014 were caused by commercial and  
3 residential grease buildup in the sewer. The  
4 remaining 28% were caused by other conditions mostly  
5 debris and other blockages within the sewer. But  
6 also due to situations where they were temporarily  
7 overtaxed due to rain, a pipe, which was broken or  
8 other causes. And the reason that's significant is  
9 because it speaks to the utilization of our  
10 resources, and our ability to inform those metrics  
11 has been by our ability to focus the resources where  
12 we think they're appropriate.

13 We firmly believe our three-year  
14 inspection cycle is effective, appropriate, and  
15 responsible. Most importantly, as written we do not  
16 believe that Intro 240 will have any tangible effect  
17 on reducing flooding, which we believe is the major  
18 issue of concern in this context. If Intro 240 were  
19 enacted, DEP would need to significantly increase our  
20 resource allocation to this specific operation. One  
21 option would be to reallocate resources from other  
22 areas of operation such as hydrant repairs, leaks,  
23 water main breaks, responses to sewer collapse or  
24 other repairs. Thereby, increasing the time it takes  
25 to respond and to resolve those issues. Of course,

2 other alternatives could be to increase the agency's  
3 overall funding. As you well know, all DEP's water  
4 activities are entirely funded by the water and sewer  
5 rates paid by New York City home and business owners.  
6 This significant change in our operations would  
7 require a significant increase on the water and sewer  
8 rate, which we do not believe is necessary,  
9 appropriate, or responsible.

10 DEP has had considerable success  
11 implementing new and innovative programs to runoff  
12 sewer better and more effectively than ever. We  
13 recognize that there is improvement needed, and we  
14 constantly strive for it. We have and are  
15 implementing additional measures such as accelerating  
16 storm sewer installations and locations like 119th  
17 Avenue in Queens, extending storm sewers to areas  
18 like Springfield Gardens in Queens; building out  
19 Bluebelt projects in both Staten Island and other  
20 areas of the city. And using green infrastructure in  
21 areas where it can help manage stormwater. These and  
22 other measures have been successful, and are real  
23 answers to the concern at hand. Maintaining our  
24 operational flexibility is paramount, especially when  
25 we're juggling the myriad of issues including

2 operational maintenance and emergencies all while  
3 balancing those needs with a fair and reasonable  
4 water and sewer rate charge.

5           We will also continue to work with our  
6 partners in government, and other utilities across  
7 the country to ensure that regulatory decisions are  
8 made that help us run our system more efficiently.  
9 Finally, we would be glad to work with this committee  
10 to craft legislation that would provide the Council  
11 with meaningful transparency and reporting on our  
12 operations and expenditures. Again, I thank you for  
13 the opportunity to testify today, and I would be  
14 happy to address any of your questions.

15           CHAIRPERSON RICHARDS: All right. Thank  
16 you. A lot of testimony there. I just want to  
17 acknowledge some other colleagues who have joined us,  
18 Council Member Eric Ulrich, Council Member Ruben  
19 Wills, and our Co-Council Member Steve Levin. I'll  
20 begin, sir, and first I want to commend DEP first off  
21 on ensuring that Southeast Queens in particular our  
22 cries were heard at least in this first budget cycle  
23 where we'll see close to half a billion dollars being  
24 spent on infrastructure. So I want to commend you  
25 there, and certainly thank the Mayor and the

2 Commission for, of course, certainly keeping their  
3 word in our first step, of course, in moving forward.  
4 I have a few questions and then we will certainly  
5 hear from some of my colleagues.

6           Now, first I want to say that we  
7 obviously would not be here, obviously with this  
8 piece of legislation if things were going according  
9 to the way you're saying they're going. So I want to  
10 start there. And I do want to add that we have 35  
11 co-sponsors on this bill. A veto-proof majority of  
12 the Council supports it. So, obviously, it speaks to  
13 the testament of-- It speaks to the testament of how  
14 important this issue is for all council members from  
15 all across New York City. So you mentioned it would  
16 be difficult to enact this legislation, and I just  
17 want you to go into a little bit more of that because  
18 you spoke of the lack of resources. I know that the  
19 Mayor is in the process of now amending and creating  
20 obviously a ten-year capital plan. And I wanted to  
21 know what is your solution to this then. If you're  
22 saying that this is not feasible, then what is-- what  
23 should we do to ensure that people don't have to live  
24 in these conditions of flooding?

2           JAMES ROBERTS: So Chairman, I'll try and  
3 answer that question this way. First, I think our  
4 statement is not necessarily that we don't have the  
5 resources per se. I think our statement is more  
6 about the allocation and the direction of those  
7 resources. And specifically, and as you are well  
8 aware and I think many of the members that are on the  
9 committee are aware. We're aware of the flooding  
10 problems, and we certainly take them seriously, and  
11 we are working on it from every angle that we can.  
12 What I am clear about is that the initiative to  
13 increase the cycle of inspection on the catch basins  
14 will not have a tangible result relative to the issue  
15 of flooding. And in the context, and as it is in the  
16 testimony, when we look at less than 50% of the  
17 basins that we inspect on a three-year cycle require  
18 cleaning. If you move that to a one-year cycle, that  
19 percentage is going to drop precipitously. And in so  
20 doing that, we wind up taking those resources away  
21 from our efforts to, for example, address degreasing  
22 sewers or some other aspect of what we do.

23                       So it's not necessarily that we don't  
24 have the resources to do what we're charged with.  
25 We're just trying to convey that we think we manage



2 it in the most responsible way utilizing those  
3 resources. And on the capital said, again, there's  
4 always the balance between the amount of money we can  
5 spend, and water rates. And certainly we're doing  
6 what we can to inject as much capital improvement  
7 into these areas as possible.

8 CHAIRPERSON RICHARDS: So you're saying  
9 you do have the resources. You just have to redirect  
10 them from somewhere else?

11 JAMES ROBERTS: Absolutely.

12 CHAIRPERSON RICHARDS: And what areas?  
13 And you said degreasing. So one of the things that  
14 you did mention in your testimony is obviously we're  
15 leaving it up to the homeowner to degrease?

16 JAMES ROBERTS: No, no, we--

17 CHAIRPERSON RICHARDS: [interposing] So,  
18 are you guys-- How much degreasing are you doing on  
19 averaging if degreasing is the biggest issue when it  
20 comes to catch basins?

21 JAMES ROBERTS: So, we're-- it's the  
22 most difficult part of the issue with grease, and our  
23 transparency into the issue of grease really came  
24 about in the last four or five years. So as we  
25 started to develop and track very detailed metrics on

2 not only the fact that you had a problem, but hey  
3 what was the problem? The most difficult part of  
4 that problem is private homes. Policing what you do  
5 in your kitchen after Thanksgiving dinner is a really  
6 difficult thing directly. Public education, making  
7 people aware of the adverse impact is really the best  
8 that we see that we can do with regard to that. So  
9 we're not asking necessarily private property owners  
10 to do anything about grease other than don't put it  
11 in the system. On the question of how much? All of  
12 our sewer maintenance programs now attack the areas  
13 where we have specific data that points us to  
14 problems-- Thank you very much. Problems with  
15 grease that are impacting the functionality of the  
16 system. And the metrics that we can provide--and  
17 part of them are in the testimony--indicate that.  
18 The number of street segments that are impacted is a  
19 miniscule percentage of the entire system. Albeit,  
20 if you live in that area, that's a big issue to you  
21 and we recognize that. For us to take the resources,  
22 that we are directing very focused on that point.  
23 And just spread them out around the city for the sake  
24 of inspecting basins that may not need them, we don't  
25 think is the most effective utilization of resources.

2 ERIC LANDAU: And Mr. Chairman, if I can  
3 add to that also?

4 CHAIRPERSON RICHARDS: Well, first,  
5 please identify yourself for the record.

6 JAMES ROBERTS: Oh, sure. I'm sorry. My  
7 name is Eric Landau. I'm Associate Commissioner of  
8 Public Affairs for the Department of Environmental  
9 Protection. Just adding to that, what I believe  
10 we're saying is that the operations are either to  
11 reallocate the resources that we have for everything  
12 we do as an agency whether it's related to flooding,  
13 or sewer backups, responding to emergencies like  
14 water main breaks or collapsed sewers. To everything  
15 else that we do in terms of providing drinking water  
16 and managing wastewater. The option is to either re-  
17 direct those funds to this or it would be to  
18 increase the agency's funding. And by doing so, that  
19 would require an increase to the sewer and water rate  
20 charges.

21 CHAIRPERSON RICHARDS: Ta-da, that's what  
22 we should do then.

23 ERIC LANDAU: You want us to increase the  
24 water rates?

2 CHAIRPERSON RICHARDS: No. I'm saying  
3 you have money, and I'm sure, you know, DEP has one  
4 of the biggest budgets in the city. It being  
5 probably the second largest budget. I find it hard  
6 to believe that you don't have the resources to  
7 direct money to sewer maintenance. I find it very  
8 hard, and it's going to be a big push in particular  
9 in this upcoming fiscal year. This is going to be a  
10 sticking point for this committee, and I want to be  
11 very clear on it. You do have the resources to do  
12 it. So I want to be clear that you may not be  
13 spreading the resources there. They may be in other  
14 places right now, but this is an area that is  
15 important. So why aren't you looking at-- So, are  
16 there technologies out there-- If you're saying  
17 grease is the biggest problem for particular areas,  
18 what technologies that you guys exploring? I know  
19 this cannot be the only place in the world where  
20 grease is an issue. If grease is the issue, first  
21 off. But if grease is the issue, the what  
22 technologies is DEP looking at to fund that would  
23 help degrease our sewer system?

24 JAMES ROBERTS: So a couple of things  
25 Chairman. First, on the issue of the resources and

2 that, I don't necessarily think that a long  
3 discussion on that point here is productive. But I  
4 think it's clear that anything that we do is paid for  
5 no matter who it is or what they're doing--

6 CHAIRPERSON RICHARDS: [interposing]  
7 That's right. I agree with you.

8 JAMES ROBERTS: --is paid for by the  
9 water rates. To the more general issue, our  
10 operations citywide are broken down geographically.  
11 Okay. Queens in particular has significantly-- a  
12 significantly greater percentage of resources in  
13 terms of personnel and equipment than, for example,  
14 Manhattan. And why is that? Because Queens has a  
15 larger geography, and significantly greater-- If you  
16 look at the index of assets, the number of miles or  
17 sewers of water mains. You know, count the apples.  
18 It has the greater population. Queens and Brooklyn  
19 are the two places that have proportionately more of  
20 our resources. And we think that's appropriate, and  
21 we target, and if we think we need more in some area,  
22 we'll take them from this pot, and we'll move them.  
23 We did that a number of years ago, and we think we've  
24 seen significant improvement as a function of that.  
25 So in the context of resources, what we're really

2 trying to say we think the resources we have are  
3 responsive to what we need the system to do. If we  
4 need to change the way we're doing what we're doing,  
5 it means reallocating those resources and/or  
6 increasing the water rate in order to augment them.  
7 But that's just the basic position because you can't  
8 have both of them. It's either reallocate from what  
9 you have or--

10           On the second question, which is the  
11 technology piece, there is very little that's glitzy  
12 about degreasing per se. We have chemical degreasing  
13 agents that are frankly expensive, but we utilize  
14 them liberally in order to make sure that whatever  
15 areas we're working on is functioning. The schedule  
16 on which we attend to a specific area. So if we know  
17 that an area has a recurring problem with grease, we  
18 will start off with a monthly cycle. And they'll go  
19 out there and they'll say okay, we're out here the  
20 last three months and it really doesn't need to be  
21 degreased. And then they'll lengthen that to three  
22 months, and if they can--

23           CHAIRPERSON RICHARDS: [interposing]

24 Where are they doing this.

25

2 JAMES ROBERTS: We have locations all  
3 over the city.

4 CHAIRPERSON RICHARDS: Can you name those  
5 locations?

6 JAMES ROBERTS: I can give you a list,  
7 but I can't name them all off the top of my head.

8 CHAIRPERSON RICHARDS: All right, you can  
9 get that to the committee.

10 JAMES ROBERTS: Yeah, absolutely,  
11 absolutely. And so that cycle would be adjusted,  
12 make it shorter or longer depending on what's  
13 appropriate. The technology that we have employed,  
14 and we've tested one technology--we're looking at  
15 some others--is a device we install the sewer that  
16 gives us a little bit of a warning, or an early  
17 warning that there is something going on. That the  
18 flow in the sewer is rising beyond what we expected.  
19 If the flow in the sewer is rising because it's  
20 pouring rain out, we kind of expect that. If it's  
21 rising on an average Tuesday afternoon, it's a signal  
22 to us, and we have implemented some of that  
23 technology specifically in Queens, but in other--

24 CHAIRPERSON RICHARDS: [interposing]  
25 Where in Queens?

2 JAMES ROBERTS: Or in Southeast Queens  
3 because I mean I think we've also used them in for  
4 example Flushing where we've got some areas where,  
5 you know, there are grease locations associated with  
6 commercial restaurants and so on and so forth. We're  
7 in the process of looking for different technology  
8 all the time. We did pilot that, and use it.  
9 Outside of that, we haven't found the magic bullet,  
10 and I meet twice a year with my counterparts  
11 nationally. And frankly, I think we're sort of ahead  
12 of the curve in terms of being aggressive towards--  
13 trying to attend to it.

14 CHAIRPERSON RICHARDS: You said there was  
15 a 31% decrease and I'm going to-- I'll come back in  
16 the second round because I know my colleagues have  
17 questions. You said there was a 31% decrease in  
18 catch basin complaints. My question is would you  
19 attribute that to 311 call for these? [sic]

20 JAMES ROBERTS: So we can only-- We can  
21 only work with the data we have. What we believe is  
22 that we're doing a better job at being proactive, and  
23 that was something I charged my staff with several  
24 years ago. We're changing the perspective on being  
25 reactive. We don't wait until there's a problem to



2 try and get ahead of the problem before it occurs.  
3 So from my chair I would like to associate that with  
4 the fact that we've really worked hard at being more  
5 proactive about what we do. There's always room for  
6 improvement, and we recognize that the areas that are  
7 experiencing some of these problems, we don't take it  
8 light. We take it very seriously. I think you're  
9 aware of that, but we look at those measurements as  
10 being something that's tangible.

11 CHAIRPERSON RICHARDS: Now, you said you  
12 were placing-- In your testimony, you replaced the  
13 fact that the missing hoods on catch basins within 90  
14 days. Why are we waiting 90 days if we know that  
15 these areas have issues to replace?

16 JAMES ROBERTS: So the purpose-- Again,  
17 that becomes and it's really--

18 CHAIRPERSON RICHARDS: [interposing] And  
19 is that a resource issue, is my question.

20 JAMES ROBERTS: Everything is a resource  
21 issue, right. I mean there's no getting around that.  
22 Why do we wait 90 days? We typically do that in  
23 order to be able to assemble enough work for the  
24 specific crew to sort of tackle that task  
25 effectively, right. So, if you were to go out and

2 replace one hood every day, it's a different type of  
3 task. You know, you're wasting a lot of resources.  
4 The biggest cost in any of our work is usually  
5 getting the personnel in the trucks, out to the site,  
6 and sort of working. So if we can collect the common  
7 things that need to be done in a certain geography  
8 and do them more effectively, that's what we'll do.  
9 It's essential that you know that the hood while it  
10 will help keep floatables out of the sewer, and odors  
11 frankly. It's a bigger issue with odors is not going  
12 to change the functionality of the catch basins. So  
13 if the hood isn't there, the basins work in the  
14 sewers/

15 CHAIRPERSON RICHARDS: [interposing] But  
16 if the hood is off, then we're allowing for 90 days  
17 for that replacement. We're allowing those  
18 floatables to end up in the system--

19 JAMES ROBERTS: [interposing] It varies.

20 CHAIRPERSON RICHARDS: --in the catch  
21 basin, as you say--

22 JAMES ROBERTS: [interposing] Yes.

23 CHAIRPERSON RICHARDS: --which is causing  
24 a bigger issue. So why are we waiting for 90 days to  
25 replace a hood if we're trying to keep floatables.

2 And then, you know, if Sanitation, and I've never  
3 seen Sanitation personally go out and catch, check  
4 catch basin in my particular district. You know to  
5 sweep them off before every particular rainstorm.  
6 And quite frankly, to be honest, they have a hard  
7 time keeping the boulevards clean. So I have no  
8 faith that, and not being against Sanitation, but I  
9 have not faith that they're going to really go out  
10 and sweep every catch basin when we can't even get  
11 the basic service. Perhaps because of a shortage of  
12 resources on their end. But they don't have-- You  
13 don't have that issue of a shortage like they do.

14           And I find that hard to believe based on  
15 water rates increasing every year. And I think that  
16 it is a real question of priorities, and I don't  
17 think this has been a high priority. So I'm not  
18 being sold on why we should not technically pass this  
19 bill through this particular committee right now. I  
20 do want to know why are we only flushing it, or going  
21 out to do maintenance on the catch basins every three  
22 years. What is magic about three years. In  
23 particular in areas where you know there's an issue,  
24 why are we waiting every three years, when we should  
25 be checking them quarterly or monthly? And I refuse

2 to believe that happens because my office gets the  
3 calls. Yes, I get every email on my phone.

4           So I know exactly what's coming into my  
5 office and my staff yells at me for that reasons.  
6 But I know what's coming into our office. I know  
7 that it's not taken 3.9 days, 3.9 or whatever days to  
8 clean a catch basin out unless my office calls for  
9 the average constituent. So can you speak to why is  
10 it that you believe that every three years is  
11 sufficient enough to clean out, and to go out and  
12 maintain catch basins. And just this Monday, Daneek  
13 and I were out in Saint Albans and the area in his  
14 district, which is flooded every time it rains. And  
15 the homeowners, maybe twenty of them came out, and it  
16 was a rainy day, a rainy night. And they're not  
17 going to come out for no apparent reason. So that's  
18 my question there.

19           And then my last question before I go to  
20 my colleagues is what coordination, what real  
21 coordination are you guys doing with the Department  
22 of Transportation? Because in particular in the area  
23 we saw it and we find this a lot in our particular  
24 districts, which are Environmental Justice  
25 communities from Staten Island to Southeast Queens

2 and parts of Brooklyn that it seems to be that we're  
3 getting the short stick on proper grading of our  
4 streets. And it is causing a problem because as long  
5 as there are no sidewalks in these areas how does the  
6 water reach the catch basin. So what coordination--?  
7 You said you were working with DOT. We've been  
8 dealing with this issue before I was born. So what  
9 are we doing differently with DOT this year, and with  
10 this new administration?

11 JAMES ROBERTS: So Chairman, you gave me  
12 a lot to chew on there, but I'm going to see if I  
13 can--

14 CHAIRPERSON RICHARDS: [interposing] DOT  
15 because I said a lot.

16 JAMES ROBERTS: DOT.

17 CHAIRPERSON RICHARDS: And also why three  
18 years?

19 JAMES ROBERTS: Right. Let me start with  
20 the easier of the two, which is the three years,  
21 right. So the schedule on which we inspect the  
22 basins was one of a significant amount of debate and  
23 discussion with our regulators, right. So with the  
24 State Department of Environmental Conversation and  
25 with EPA under whose jurisdiction we work. So there

2 are oversight with regard to that. I think we have  
3 demonstrated by experience in coming up with those  
4 numbers that those numbers were effective. If it  
5 were--

6 CHAIRPERSON RICHARDS: [interposing] Is  
7 that your opinion or is that DEC's opinion?

8 JAMES ROBERTS: I think it's clearly all  
9 of our opinions because--

10 CHAIRPERSON RICHARDS: [interposing] All  
11 of who?

12 JAMES ROBERTS: DEP.

13 CHAIRPERSON RICHARDS: DEP.

14 JAMES ROBERTS: DEC and NEPA because we  
15 review it every-- We issue a report to them every  
16 year.

17 CHAIRPERSON RICHARDS: Do you have that  
18 in writing that this is what they say, three years,  
19 every three years is sufficient?

20 JAMES ROBERTS: I have it... Well, I have  
21 it in writing by virtue of the fact that's the  
22 agreement that we work under with them, and they have  
23 not demonstrated any objections to it.

24

25

2 CHAIRPERSON RICHARDS: [interposing] So  
3 they're going glean then on that-- on that particular  
4 magic number of three years?

5 JAMES ROBERTS: In that particular--

6 CHAIRPERSON RICHARDS: [interposing] Or  
7 have they just not been against you reporting it  
8 every three years?

9 JAMES ROBERTS: No, it's in our permit.  
10 It's our SPDES Permit, and it was a derivative of a  
11 consensus.

12 CHAIRPERSON RICHARDS: All right, is it  
13 regulation that DEC has enacted, or I'm not saying  
14 what the permit-- Because anybody could fill out a  
15 permit and put five or three years. So is this a DEC  
16 law? Is this a regulation?

17 JAMES ROBERTS: The things we do are in  
18 relationship to the permit. So in order for them to  
19 issue the permit--

20 CHAIRPERSON RICHARDS: [interposing] All  
21 right, let's do this yes or no.

22 JAMES ROBERTS: Yes.

23 CHAIRPERSON RICHARDS: So is this a DEC  
24 requirement that you catch-- that you flush catch  
25 basins every three years?

2 JAMES ROBERTS: That we inspect and clean  
3 them every three years, yes.

4 CHAIRPERSON RICHARDS: Not based on your  
5 permit. So this is in writing in DEC's Regulations  
6 that New York City has to clean catch basins every  
7 three years?

8 JAMES ROBERTS: I can't answer that yes  
9 or no.

10 CHAIRPERSON RICHARDS: [interposing]  
11 Okay.

12 JAMES ROBERTS: So, it is--

13 CHAIRPERSON RICHARDS: [interposing]  
14 That's more clear.

15 JAMES ROBERTS: It is a requirement.

16 CHAIRPERSON RICHARDS: [interposing] So  
17 you're going to get us-- get that back to us?

18 JAMES ROBERTS: Absolutely.

19 CHAIRPERSON RICHARDS: Okay.

20 JAMES ROBERTS: It is a requirement that  
21 we have a permit--

22 CHAIRPERSON RICHARDS: [interposing] Uh-  
23 huh.

24

25



2 JAMES ROBERTS: --and in order for them  
3 to issue us a permit, those are the conditions under  
4 which we have to perform.

5 CHAIRPERSON RICHARDS: Okay. All right,  
6 I'm going to, and I'll come back for a second round.  
7 I'm going to go to--

8 JAMES ROBERTS: [interposing] You want  
9 me to talk to the DOT question?

10 CHAIRPERSON RICHARDS: Oh, yes, and if  
11 you can talk to the DOT.

12 JAMES ROBERTS: So there are a number of  
13 things that come with DOT and streets. I'm not going  
14 to sit here and speak for my colleagues in  
15 government. What we do regularly, is we coordinate  
16 with them on their Capital Street Program with DDC.  
17 One of the reasons that DDC was instituted was to be  
18 able to coordinate our construction efforts with  
19 their construction efforts. Where there are  
20 operational or maintenance issues, which are more of  
21 the day-to-day things, if our people respond to it--  
22 And we are typically the first responders on any sort  
23 of flooding related thing. And we find out that it's  
24 something that is say a bi-product of a depression a  
25 roadway, a dip in the roadway, we'll refer it back to

2 DOT as a bi-product of closing that request out, that  
3 CSR out. And we'll meet with the on site, and we'll  
4 advise them. And we'll meet with them on site, and  
5 we'll agree. Sometimes the answer is a simple one  
6 when it's brought to their attention. Sometimes it's  
7 not, and they have to do something with their Capital  
8 Program.

9 CHAIRPERSON RICHARDS: All right. I will  
10 come back. Council Member Lancman first, and then  
11 we'll go to Council Member Williams--

12 COUNCIL MEMBER WILLS: [interposing] And  
13 then Wills.

14 CHAIRPERSON RICHARDS: --and then Wills.

15 COUNCIL MEMBER LANCMAN: Thank you. Good  
16 afternoon. I just want to check. Yes, good  
17 afternoon. Well, it's good to see so many folks from  
18 Southeast Queens here, and Southeast Queens getting  
19 as much attention as it is because it has been an  
20 issue that's existed for as long as I've been  
21 involved in community service and politics and it's  
22 good to see the Mayor making some steps towards  
23 improving the situation in that community. My  
24 district extends a bit into Community Board 12, and  
25 we see Community Board 12 well represented here.

2 I want to focus on a particular problem  
3 in the district that I represent. A little to the  
4 north the flooding on Utopia Parkway, and one of the  
5 complaints that we've gotten, and I live in that  
6 Hillcrest community. I'm not affected by that  
7 particular flooding, but I live in that Hillcrest  
8 community. Over the years it has been the lack of  
9 maintenance of the catch basins. If you look at the  
10 map that you provided--I guess it was you who  
11 provided it in your testimony--you see quite a bit of  
12 311 calls regarding maintenance of catch basins in  
13 that community. If you're saying that in the normal  
14 three-year cycle, approximately half, or maybe  
15 slightly less than half of the catch basins need  
16 cleaning. Doesn't that indicate that you should have  
17 more regular cleaning? Perhaps annual cleaning so  
18 you don't get to the point where at three years  
19 almost half the catch basins need servicing?

20 JAMES ROBERTS: So, my short answer to  
21 that is no. I don't agree with that. This is a  
22 matter of statistical. In addition to the  
23 programmatic work, which is the less than 50% that  
24 you're talking about, all of the complaints-- All of  
25 the complaints, the 311 complaints that are

2 investigated if there is a basin. So if you're  
3 looking at a density on a map, and I'm not certain  
4 that we provided that map. It might have been from  
5 another source coming out of 311--

6 COUNCIL MEMBER LANCMAN: It's our  
7 briefing paper.

8 JAMES ROBERTS: Then that's fine.

9 COUNCIL MEMBER LANCMAN: But it's a caller  
10 [sic] so it's got to be true.

11 JAMES ROBERTS: I like it. If there is  
12 data there and any of those 311 complaints we respond  
13 to them, and we will address them at that point. And  
14 I think the major point is that combination of the  
15 programmatic and the complaint work it has to be  
16 viewed in its totality. And many times-- Again, any  
17 times when we go out there, the issue with a basin  
18 not taking water is a function of the water not being  
19 able to get into the basin, i.e., debris on the  
20 basin. Not the functionality of the basin or the  
21 sewer. And that's a distinction that it's difficult.  
22 I talk about it often, and Council Member you know  
23 that we've spoken. I think we're scheduled to speak  
24 with you again shortly. It's something we talk about  
25 frequently. It's sometimes hard to communicate. We

2 were hoping that by showing the visual. So long as  
3 water is getting into that basin, the basin and the  
4 sewer is not clogged, the basin they'll function. If  
5 the water can't get into the basin from the start,  
6 you have a problem. You know, that's just the  
7 reality of it.

8 COUNCIL MEMBER LANCMAN: And who is going  
9 to clean the debris from the top of the basin to make  
10 sure that the water can get into the basin? Isn't  
11 that something that DEP does also?

12 JAMES ROBERTS: If we're out there-- If  
13 we're out there and our people observe it, they will  
14 clearly do it. As a matter of sort of governmental  
15 responsibility, street sweeping doesn't fall under  
16 our purview. I do know that again our experience is  
17 that sort of the day-to-day visual optics of walking  
18 down a block, you may not recognize that there's--  
19 You know, whether it's paper or whatever happens, the  
20 leaves. Certainly in the fall, you know, the  
21 problems tend to be a bit--

22 COUNCIL MEMBER LANCMAN: [interposing]  
23 Yeah, but if the street sweeper--

24 JAMES ROBERTS: [interposing] Yep.

2 COUNCIL MEMBER LANCMAN: If it is even a  
3 street that is getting swept, pushes debris into the  
4 grate or the opening, and it's lodged in their, and  
5 it's blocking the water. That's something that DEP  
6 is going to come and clear out, isn't it?

7 JAMES ROBERTS: No. So, two things.  
8 One--

9 COUNCIL MEMBER LANCMAN: [interposing]  
10 The problem may have been caused by DOT and their  
11 street sweepers, but it becomes your problem once it  
12 gets clogged in there.

13 JAMES ROBERTS: If the-- So two things,  
14 one, and I won't speak for Sanitation certainly.  
15 They're capable of--

16 COUNCIL MEMBER LANCMAN: Right, I'm  
17 sorry.

18 JAMES ROBERTS: That's okay, but I  
19 believe their mechanical sweepers take the debris off  
20 the street. They don't just necessarily push it  
21 along. If the debris gets into, physically into the  
22 basin, it's not going to affect the performance until  
23 such time as the debris rises above the level of the  
24 out. And again, our experience in terms of our  
25 programmatic inspections is that doing it on a three-

2 year cycle, you're only-- It means that 50% need  
3 them and 50% don't. So you could infer from that  
4 that you're wasting 50% of your effort.

5 COUNCIL MEMBER LANCMAN: Well, to turn a  
6 phrase the catch basin is either half empty or half  
7 full. So it's half full, and 50% of the catch basins  
8 are in operative and in need of service, that is an  
9 extraordinary high number of catch basins that are  
10 out of service and off the system.

11 JAMES ROBERTS: Council Member, I'm  
12 really happy you asked the question that way because  
13 it provides me the opportunity to make one other  
14 clarification that I apparently haven't made yet.  
15 The fact that the basins needs to be cleaned does not  
16 mean that it has reached critical mass. It doesn't  
17 mean that the debris has gotten to the street level.  
18 Our crews will clean that basin once the level of  
19 debris gets to within 18 inches of the bottom of the  
20 outlet. So the basin is still functioning at the  
21 time they get it. It doesn't mean that there aren't  
22 basins that have gone beyond the level. But the  
23 overarching number of those that are even clean have  
24 not reached the outlet to where they're blocking the

2 outlet. And so , in that regard, we're really ahead  
3 of that as well.

4 COUNCIL MEMBER LANCMAN: One last  
5 question.

6 JAMES ROBERTS: Sure.

7 COUNCIL MEMBER LANCMAN: And this comes  
8 from something that you did hand out, and it's in  
9 color, and very good 3D. Very nicely done.

10 JAMES ROBERTS: Thank you.

11 COUNCIL MEMBER LANCMAN: It has to do  
12 with you recommending that homeowners install a check  
13 valve, which is something that's very important in my  
14 neighborhood. Because of the flooding we had sewage  
15 backup to a number of homes, including my own. I  
16 went out and purchased a check value and had it  
17 installed at significant expense. Is there any  
18 consideration to DEP offering some kind of incentive  
19 for homeowners to install check valves, either some  
20 kind of rebate or credit on their water bill. Or  
21 supporting the concept with the city giving some kind  
22 of rebate or credit on people's property tax bill.  
23 Installing a check valve is very expensive, and truth  
24 be told, for people who do it they are aiding the



2 city's overall sewage system. Is that something that  
3 DEP would consider?

4 JAMES ROBERTS: Well, so the answer in  
5 the short term is, as you are aware, the service line  
6 to the property is private. And so, the installation  
7 is borne by the property owner if it's main. Again,  
8 typically-- I understand.

9 COUNCIL MEMBER LANCMAN: [interposing]  
10 But the problem come from--

11 JAMES ROBERTS: [interposing] I  
12 understand.

13 COUNCIL MEMBER LANCMAN: --from lack of  
14 capacity in the city's own part of the system.

15 JAMES ROBERTS: Well, again, that can be  
16 the subject of some back and forth, but I think the  
17 issue that the check valve solves is really more one  
18 of a low lying sort of exposure. And again, without  
19 taking the conversation very far afield, we all  
20 recognize to some extent or another that the nature  
21 of the utilization of basements and so on and so  
22 forth have changed from when perhaps the homes were  
23 originally built. And so, when you put toilets and  
24 sinks and showers and stuff-- Anything that is going  
25 to allow the system to-- When you lower your

2 exposure, you create that. So, that's a topic for  
3 another day. But to your original point, I'm certain  
4 that when we meet next week I don't think the agency  
5 has really sort of accepted the fact that we would do  
6 it, or clearly you wouldn't have asked the question.  
7 I think it's worth discussing. I'm not certain that  
8 it's something that we can do, but I think it's worth  
9 discussing.

10 COUNCIL MEMBER LANCMAN: All right.

11 Well, I look forward to our conversation I guess in  
12 the next couple of weeks with the Commissioner, and  
13 thanks for your testimony.

14 JAMES ROBERTS: Thank you.

15 CHAIRPERSON RICHARDS: Council Member  
16 Williams.

17 COUNCIL MEMBER WILLIAMS: [off mic]

18 CHAIRPERSON RICHARDS: All right. So  
19 Council Member Wills we're hear.

20 COUNCIL MEMBER WILLS: Thank you, Mr.  
21 Chair and thank you Council Member Williams for  
22 letting me take your spot and time. I only have a  
23 few question, and my questions are maybe residual  
24 questions. I think the Chair and others have gone

2 into the actual infrastructure issues. The Insurance  
3 Program for Pipe Repairs--

4 JAMES ROBERTS: [interposing] Uh-huh.

5 COUNCIL MEMBER WILLIS: --how is that  
6 going, and how are you getting feedback with that?

7 JAMES ROBERTS: So we think it's going--  
8 We think it's going well. We would like frankly for  
9 it to be going better in the context of we wish that  
10 more folks would avail themselves of the opportunity.  
11 We think it's a good program. You know, the  
12 proverbial win-win, if you will. I'm going to give  
13 you a rough number, but I think the number of  
14 accounts of people is somewhere on the order of  
15 100,00 plus or minus that are on board. Some are  
16 out thrown out [sic] and some add on every month.

17 COUNCIL MEMBER WILLIS: How much does it  
18 cost the insurance?

19 JAMES ROBERTS: I believe with both, if  
20 you had water and sewer it's roughly \$12.50. It's on  
21 that order. You know, it's a reasonably affordable  
22 insurance for something that you don't want to-- I  
23 don't want to wake up in the morning and have \$5,000  
24 bill to fix my water service. So we think it's a  
25 good program. We think it's helped us. Again, to

2 the Chair, in terms of trying to maximize the  
3 utilization of our resources, that was one of the  
4 drivers for implementing the program frankly.  
5 Because our people, our folks would be tasked with  
6 constantly going back and chasing after the poor  
7 person that's struggling to find that several  
8 thousand dollars to fix their water. We would have  
9 to keep going out. We've seen an improvement because  
10 we don't have to go back out there. Now, if they  
11 have the insurance, they're able to get it addressed  
12 expeditiously, and it means that our recurring visits  
13 aren't necessary. So we get value out of it. We  
14 think the property owners and the customers get value  
15 out of it. So we would appreciate your support.

16 COUNCIL MEMBER WILLS: Okay. The next  
17 thing is a two-part question. The Parks Department  
18 has a program that council members can opt into.  
19 Actually, Council Member Ulrich was the one that  
20 introduced me to it a few years ago. Where we can  
21 put capital in. And the trees, the tress that the  
22 city trees planted the roots come up, and we can fix  
23 the curbs free with no cost to the homeowner. I've  
24 mentioned this in several hearings. I'm wondering  
25 where you guys are at with implementing or accepting

2 a policy such as that where we can provide capital so  
3 that the tree roots that go and disturb or obstruct  
4 the pipes going in-- As you just said a lot of  
5 homeowners can't afford that. So that money would--  
6 You can put a program into place with that money to  
7 fix those.

8 JAMES ROBERTS: Just so I'm clear,  
9 Council Member, to fix the--

10 COUNCIL MEMBER WILLS: [interposing] The  
11 pipes, when the tree roots go through the pipes.

12 JAMES ROBERTS: So the Council has the  
13 ability to--

14 COUNCIL MEMBER WILLS: We can allocate  
15 capital, but it would have to be a program that you  
16 actually put into place. And Parks has a trees and  
17 sidewalks program. So we allocate the capital to  
18 Parks. And when they do a measuring of the trees on  
19 the sidewalks that are coming up, if it is true that  
20 the roots have uprooted the sidewalk. Then Parks  
21 goes out and fixes it with the capital money. They  
22 have contractors that do it. I'm wondering why can't  
23 we do the same thing with that type of application.

24 JAMES ROBERTS: So Council Member,  
25 specifically in regard to that program, I'm not

2 familiar with it. So I'm glad you brought it to my  
3 attention, and I would-- I think the Commissioner  
4 and certainly Eric can chime in. We would love to  
5 discuss and explore any options that would be  
6 available that we could work collaboratively to help  
7 individual property owners. We're open to those  
8 discussions for sure, and we would like to do that.

9 ERIC LANDAU: Yeah, we look forward to  
10 sitting down with you on it.

11 COUNCIL MEMBER WILLIS: I just didn't  
12 understand it because when you took over Jamaica  
13 Water, we knew that the pipe shelf life was low, and  
14 we knew that the wall depth or thickness was thin.  
15 So that would be something that we could help because  
16 a lot of-- And I'm sure the members here in CB-12  
17 here and people who will testify, and a lot of our  
18 seniors have that problem. The next thing the  
19 Chairman brought up was the coordination from DEP and  
20 DOT. And that goes into it, and I don't want that to  
21 get lost. The street name that the Chairman brought  
22 up is very important areas in my district like Alta  
23 [sic] are without curbs. And we did a major tour  
24 with that two years ago, and because DOT and DEP  
25 can't get it together, there are no curbs. We have

2 areas on 111st [sic] and 133rd where there is a  
3 church building that gets flooded every single time  
4 it rains because the grading is wrong. But DOT will  
5 come out and blame it on you, and you'll come out and  
6 blame it on DOT. So it's similar to what we just had  
7 with the U Pre-K programs where there a central  
8 liaison that worked with DOB, FDNY, and all the other  
9 organizations to get these Universal Pre-K programs  
10 up and running in the buildings. Do we have  
11 something that can facilitate something between DOT  
12 and DEP that can make this happen without us having  
13 to keep going back and forth across agencies?

14 JAMES ROBERTS: And I think that's a  
15 great question. And so, I can tell you what-- I can  
16 tell you the way we manage it, and I can tell you  
17 that when I started in 2006, one of the first things  
18 that frankly I said has got to stop is the fact that  
19 I would get letters from a Council Member like  
20 yourself that said it was a problem. And, you know,  
21 we'd get redirected please contact so and so from  
22 DOT. And then two weeks later I get a letter that  
23 said that DOT had referred it back to us. And the  
24 ping pong game I thought was both bureaucratic and

2 ineffective. That does not happen in my shop any  
3 more, and it does not happen in the DOT shop.

4           The way it's structured right now is  
5 depending on what the condition is. If it's a street  
6 condition, DOT is there first. If it's comes in as a  
7 flooding or a ponding complaint, if it's water  
8 they're going to call us first. Our field level  
9 staff, I mean the guys with boots on the ground  
10 understand the difference. They know if it's  
11 something that's part of our system or DOT's. The  
12 first referral is automatic. If there's a  
13 disagreement among field level staff, we have our  
14 borough managers match up with the DOT borough  
15 commissioners, and they resolve that issue one way or  
16 the other. Somebody takes ownership of it, and that  
17 will go right up to either my desk or my counterpart  
18 at DOT.

19           Again, I never sit here, I've been around  
20 a little bit too long to tell you that it's perfect,  
21 but it's significantly better. If there are specific  
22 instances or issues, we would be more than happy. I  
23 think that's been working more effectively. There  
24 are challenges. If there is a street grading issue  
25 that's causing a problem, and DEP, I can't-- So if



2 there is a lack of curbs for example, I can't fix  
3 that problem. We can address it, and I'll leave it  
4 to, you know, to DOT to speak to their Street  
5 Maintenance Program, and Capital Improvement Program.  
6 We do everything we can to address as much of that  
7 stuff as we can on the spot, and to get it down. You  
8 know, there is always room for improvement, but I can  
9 feel very confident personally that I think it's  
10 improved. Although it's never good for the person  
11 who is on the street. I get that.

12 COUNCIL MEMBER WILLS: My last question  
13 is resurfacing. A lot of times we have the DOT  
14 contractors they come in for emergency contracts.

15 JAMES ROBERTS: [interposing] Yep.

16 COUNCIL MEMBER WILLS: And we have areas  
17 in Southeast Queens where the streets are left  
18 hollow. And we complain. We have 110th Avenue  
19 outside of Calvary. We have Flushing Boulevard, and  
20 we have made multiple complaints in Council Member  
21 Miller's district. And the contractors come, and  
22 they do this, and patch that-- I don't know if  
23 they're using sub-grade material. I don't know what  
24 they're doing, but evidently it's legal whatever  
25 they're doing. I don't know if we need to raise the

2 standard or you need to push more for your  
3 contractors to replace-- You can't repair it to  
4 perfect side-to-sidewalk, right, curb-to-curb grade.  
5 But I think that something needs to be done more  
6 aggressively to make sure that these contractors give  
7 our streets their proper condition before they got  
8 into them.

9           JAMES ROBERTS: So a couple of things.  
10 One, as it relates to the contractors that are  
11 working for the agency directly, the work that we do  
12 in terms of the restoration is-- I'm going to use  
13 the expression it's standard materials. The asphalt  
14 is standard across the board. As it relates to  
15 roadway restoration, the really is more in DOT's  
16 purview. And it would probably be more appropriate  
17 to speak any issues of quality. But you do stir one  
18 other point on the coordination plain that I think is  
19 useful to bring up here. Again, another thing that  
20 we've found and Chairperson to your point about  
21 inspections and trying-- We found that being more  
22 attentive or making the-- Whoever the contractor is  
23 working for that's doing roadwork making them more  
24 attentive to the fact that they can't sweep their  
25 debris into the basins while they're doing the work.

2           So, you know, how do we recognize that?  
3 We go out on the problem with the basin and there is  
4 asphalt in it. It doesn't belong here. We have long  
5 ago been coordinating with our borough managers are  
6 apprised of any sort of resurfacing that's going on  
7 in advance of them going out there. So our people if  
8 we know that you're coming in next week to do ten  
9 blocks of restoration, we'll go out. We'll inspect  
10 those basins ahead of time before you get there. And  
11 then, when you're done, we'll go back out and re-  
12 inspect them after they're done. And if there are  
13 any problems, we make them clean them. And DOT has  
14 very willingly cooperated on that. We brought  
15 something to their attention. You know, they just  
16 didn't see it, but we've improved that somewhat  
17 again. Not perfect, but we've improved that.

18           COUNCIL MEMBER WILLIS: I know that the  
19 Chair wanted to do a tour with DEP and DOT throughout  
20 all the community boards--

21           JAMES ROBERTS: [interposing] I think  
22 that's a good idea.

23           COUNCIL MEMBER WILLIS: --to go over  
24 specific issues in the communities. I know it will  
25 be a two-part tour. One, where we do the complaint,

2 and two for follow up. Would you be willing to  
3 participate in that?

4 JAMES ROBERTS: More than willing to do  
5 that. Happy to do it.

6 COUNCIL MEMBER WILLS: Thank you Council  
7 Member Williams. Thank you Mr. Chair.

8 COUNCIL MEMBER WILLIAMS: Thank you,  
9 Council Member.

10 CHAIRPERSON RICHARDS: Council Member  
11 Williams.

12 COUNCIL MEMBER WILLIAMS: Thank you Mr.  
13 Chair and thank you Deputy Commissioner and Associate  
14 Commissioner. Just one thing I wanted to piggyback  
15 on the insurance. Do you have data on how many  
16 claims have been filed, as opposed to how many have  
17 been paid out?

18 JAMES ROBERTS: And so, I apologize,  
19 Council Member that I don't have that data. I wasn't  
20 anticipating that specifically--

21 COUNCIL MEMBER WILLIAMS: [interposing]  
22 Sure.

23 JAMES ROBERTS: --but we can get you that  
24 number. We have a pretty transparent number into it,

25

2 and I think it's a good-- It's a good metric. It's  
3 a good program. We will gladly get you that.

4 ERIC LANDAU: We'll follow up.

5 COUNCIL MEMBER WILLIAMS: Thank you, and  
6 I'm sorry because I know I missed some of the  
7 questions. So I apologize if any of my questions  
8 were answered, please let me know and I'll get that  
9 information from the committee. Except for this one.  
10 I know it was asked, but I didn't want to ask it  
11 again. But I wasn't clear. You do it once a year.  
12 I know the recommendation is three years. Do you--

13 JAMES ROBERTS: [interposing] Yeah, I'm  
14 sorry, we do it every three years.

15 COUNCIL MEMBER WILLIAMS: The  
16 recommendation is one year. So you just, you just--  
17 The recommendation is for too much. They're asking  
18 for too much?

19 JAMES ROBERTS: The proposed legislation.  
20 Yeah, we think that doing it on an annual cycle would  
21 be-- We would be using resources that are better  
22 served somewhere else.

23 COUNCIL MEMBER WILLIAMS: So EPA  
24 recommends annually. And so, you believe?

2 JAMES ROBERTS: And I did hear that in  
3 the opening statement, and I'm unfamiliar with that  
4 recommendation generally, but I can tell you that the  
5 permit that we work under is stated that we do it on  
6 a three-year basis. And, you know, that's something  
7 that we have to get their concurrence with. We were  
8 under a consent order when we originally-- when we  
9 originally went that way. [sic]

10 COUNCIL MEMBER WILLIAMS: But if it is  
11 accurate that the EPA recommends at least annually,  
12 are you saying that they're over-prescribing?

13 JAMES ROBERTS: Well, here's what I would  
14 say. The federal EPA covers the entire country.  
15 And, you know, there are a lot of things that  
16 generically are applicable in different areas. I  
17 think the conversation we have with them off and on  
18 matters is not one thing fits all systems and so on  
19 and so forth. So I can't really speak directly to  
20 it. I can answer the question this way I think.  
21 Based on the way we do it now, where we're inspecting  
22 it every three years-- And Council Member Lancman,  
23 I'm glad that he asked that question because it does  
24 provide clarity that perhaps I hadn't provided up

2 until that point. Fifty percent of the basins we're  
3 not cleaning. So that means that we've gone there.

4 We've spent the time and the energy and  
5 the people are resourced out there, and they  
6 basically haven't cleaned the basin. The other 50%  
7 that we clean, aren't filled. We're getting them  
8 before they're filled. There's probably some  
9 percentage that really are above the level. But I  
10 think the overarching number is somewhere before they  
11 become critical, and that's really-- That was the  
12 driver. So to simplify it, there are crews that go  
13 out there. It's not rocket science. They'll go out  
14 there, and they will physically measure with a stick  
15 the height of the debris. And if the height of the  
16 debris is more than 18-- If it's closer than 18  
17 inches between the height of the debris and that  
18 outlet, they'll say they'll clean it. If it's 16  
19 inches, the basin is still operating, and so on and  
20 so forth. So I hope that answers you.

21 COUNCIL MEMBER WILLIAMS: But it sounds  
22 like you're saying if we are accurate and the EPA  
23 recommends at least annually, that they have over-  
24 prescribed for our particular system?

2 JAMES ROBERTS: Again, I thin that would  
3 be a fair characterization. I can give you one other  
4 analogy. So there are views that are held, and the  
5 EPA has guidance that is out there that says for  
6 example you should clean your entire sewer system  
7 every, you know, 10%, 15%, some percentage per year.  
8 And we've had long discussions with them about we can  
9 do that, right. We can spend the money to do all  
10 that, but you're not going to clean something that  
11 doesn't need to be cleaned just for the sake of  
12 saying that you did it. And that's really what we're  
13 trying to avoid. We're trying to use the resources  
14 appropriately.

15 COUNCIL MEMBER WILLIAMS: So that I can  
16 understand logically, because 50% aren't cleaned and  
17 don't need cleaning, and the other 50% you get to  
18 before it's critical are you, therefore, saying that  
19 most of the flooding is not happening because of  
20 clogged catch basins?

21 JAMES ROBERTS: I think that most of the  
22 flooding is not occurring-- The overarching number,  
23 and I want to be clear and fair and not-- I don't  
24 want to be taken as misrepresenting. I don't know  
25 what the percentage is. I don't know if we have that



2 number. There is some population of the 50% that we  
3 do clean that really needed to be cleaned, and they  
4 may not have been operating effectively. But on the  
5 aggregate, the big picture I think that your  
6 statement is true. I think that the bigger issue is  
7 the water not getting into the system.

8 COUNCIL MEMBER WILLIAMS: So you believe  
9 those catch basins were cleaned more frequently, it  
10 would not help with the flooding issue?

11 JAMES ROBERTS: No. I agree with what  
12 you just said. We don't believe that at all.

13 COUNCIL MEMBER WILLIAMS: So it's strange  
14 to me because I've seen catch basins full that are  
15 not allowing water to go down. So it's hard just  
16 from empirically, and I'm not question you--

17 JAMES ROBERTS: [interposing] I  
18 understand.

19 COUNCIL MEMBER WILLIAMS: --but  
20 empirically looking and seeing something filled up  
21 that if it wasn't for that, I assume the water would  
22 go down quicker.

23 JAMES ROBERTS: I'm glad I just clarified  
24 myself because I can't argue with that. I mean we  
25 see them, too. I think, you know, again you have to

2 take scale into account. We have almost 150,000  
3 basins, right, and so they are by design there are  
4 going to be some that are out there. So I wouldn't  
5 argue with your observation. I would like you to  
6 tell us, and we'll get to that one or two or three  
7 basins that are out there.

8 COUNCIL MEMBER WILLIAMS: But if we pass  
9 this bill, wouldn't that make you get to those?

10 JAMES ROBERTS: No, no, it-- No, no,  
11 Council Member, to be clear, absolutely, it will.  
12 And if you pass this bill, and we're told to do it,  
13 we'll clearly do it. What we're trying to highlight  
14 is if we do it, we don't think that it's going to  
15 solve the problem we think you are intending to  
16 solve, number one. And number two, we think it is  
17 going to adversely impact some of the other important  
18 work that we have made great strides on in  
19 improvements.

20 COUNCIL MEMBER WILLIAMS: So help me to  
21 understand what resources they would take away, and  
22 where would they take them from?

23 JAMES ROBERTS: So the way that we're  
24 structured, we have a population of construction  
25 laborers that are dispersed. We have 17 or 19 yards?

2 Seventeen yards citywide. Queens and Brooklyn happen  
3 to have proportionally more. So the difference in  
4 Queens and Brooklyn there are two maintenance yards  
5 that one in the north and one in the south typically.  
6 In all the rest of the boroughs there is typically  
7 one. All of those resources do all of the things  
8 that we do. They clean catch basins. They clean  
9 sewers. They fix water mains. They fix hydrants.  
10 They put caps back on hydrants. They replace missing  
11 castings from things that get bounced around. They  
12 respond to water main breaks. It's a population that  
13 we've broken up to do all of the work. So in order  
14 to accomplish this, we would have to refocus those  
15 resources. We would have to put more energy and  
16 effort directly into this, which means we're taking  
17 energy and effort away from something else.

18 COUNCIL MEMBER WILLIAMS: Help me with  
19 that chart. What does an inspection mean?

20 JAMES ROBERTS: So what they'll do, and  
21 so in this case they'll come out, our staff. They'll  
22 take a stick-- I mean, the first thing if they walk  
23 out and it's the basin that you've just described  
24 where the debris is up to the top of the casting,  
25 it's a no-brainer, right? That one is on the list

2 and it's going to be cleaned. Otherwise, they're  
3 going to take a stick and they're going to measure  
4 the height of the debris--

5 COUNCIL MEMBER WILLIAMS: From the  
6 beginning, right?

7 JAMES ROBERTS: So this would represent  
8 the debris.

9 COUNCIL MEMBER WILLIAMS: [interposing]  
10 The stick goes into the basin?

11 JAMES ROBERTS: They would put a stick  
12 down, and they would measure the distance between  
13 where the debris is noticed and this outlet here.  
14 And if that distance is less than 18 inches, a foot  
15 and a half, then they'll put it in and they'll have  
16 it cleaned.

17 COUNCIL MEMBER WILLIAMS: How long does  
18 that take?

19 JAMES ROBERTS: How long does it take to  
20 get it cleaned from that point?

21 COUNCIL MEMBER WILLIAMS: No, to inspect  
22 it?

23 JAMES ROBERTS: That particular thing  
24 probably five or ten minutes at each location. I  
25 think the resource allocation is really getting the

2 personnel into the trucks, and they'll go around.  
3 How many they do in a specific day, or son on and so  
4 forth, is a-- You know, it's a finite number, right.  
5 But whatever it is, if they're doing that, they're  
6 not doing something else.

7 COUNCIL MEMBER WILLIAMS: Well, I assume  
8 they wouldn't be doing something else for five  
9 minutes.

10 JAMES ROBERTS: It's a whole day.  
11 [laughter]

12 COUNCIL MEMBER WILLIAMS: So it seems to  
13 me, and I understand that. I understand that. I  
14 understand that something has to change, but to be  
15 honest, from what you described and when I asked  
16 about what resources would be taken away, it wasn't  
17 really clear. It would seem that there is a metric  
18 of work that needs to be done, and there is formula  
19 of how you get it down with the resources that you  
20 have. So everything I've heard, it seems to me that  
21 are probably start-up changes that need to happen in  
22 resources. But once that metric is put into play,  
23 and this become routine, it wouldn't change much at  
24 all actually.

2 JAMES ROBERTS: And again, I  
3 respectfully, restate that if we are doing this, no  
4 matter what. And it's five minutes times 148,000.

5 COUNCIL MEMBER WILLIAMS: Except if it's  
6 during the course of something else that you're  
7 doing, and you have to step outside for ten minutes  
8 to do a stick.

9 JAMES ROBERTS: Yeah and so that's a fair  
10 statement, too. And what I will tell you is that  
11 while our people are out doing all the other things  
12 that they do, if they observe an issue, they're going  
13 to capture it at that point in time. But if this is  
14 their primary-- If they're driving around just  
15 focusing on this, then they're not working on  
16 cleaning sewers or so on and so forth.

17 COUNCIL MEMBER WILLIAMS: And I  
18 appreciate that, and I definitely, I really do, and  
19 that's why I asked you what it takes and how you  
20 would do it. It's just the explanation didn't really  
21 I think back up what you're trying to convey. So I  
22 hope you can realize why I wouldn't-- That doesn't  
23 sound like something that would change much once put  
24 into effect.

2 JAMES ROBERTS: And again, all I can do  
3 is be as honest--

4 COUNCIL MEMBER WILLIAMS: [interposing]  
5 Sure.

6 JAMES ROBERTS: --and as straightforward  
7 as I can. I can tell you that if those crews are  
8 focused on specifically that issue, they're not--

9 COUNCIL MEMBER WILLIAMS: [interposing]  
10 I got it. I just when you say focus, I don't know--  
11 The question is how much focus would actually come  
12 off of what they're doing. I think that's what the  
13 critical question is. Can you tell me about the  
14 seepage basins? How can you tell the difference  
15 between a seepage basin and a regular catch basin?

16 JAMES ROBERTS: So, I can tell the  
17 difference--

18 COUNCIL MEMBER WILLIAMS: [interposing]  
19 Yeah, sure.

20 JAMES ROBERTS: --because I know where  
21 they are. As a general matter, you may not be able  
22 to tell the difference. I think they look very  
23 similar. The difference in very simple terms a  
24 seepage basin is not connected to a sewer, right.  
25 And, you know, the catch basins are connected to the

2 sewer so we know where the seepage basins are located  
3 frankly when we do-- You know, part of what we've  
4 been trying to push along when we do work in areas  
5 like Southeast Queens where they've been implemented  
6 before. And Donovan, you were certainly out at  
7 Springfield Boulevard. You know, we find seepage  
8 basins to connect. We want to connect them to real  
9 hard infrastructure if we have them. But the  
10 difference is I don't think it's transparent to the  
11 average person walking on the street.

12 COUNCIL MEMBER WILLIAMS: But they do  
13 provide I guess some relief from flooding?

14 JAMES ROBERTS: In areas where the soil  
15 is good, and when I say that, I mean, you know,  
16 mostly sandy soil areas, they will allow the water to  
17 get into the ground over time. Sometimes more  
18 effectively than others. The problem with them is  
19 they become, and I don't want to use a bad analogy,  
20 but on a microscopic level the sediment that's in the  
21 water coming off the street, will get caught in the  
22 pores that allows the water to get into the ground.  
23 And they'll get backed up on the lint on your dryer.  
24 And once that happens, there is really no way to  
25 clean it. You can't take it out and clean it, you



2 know, because it's a structure. You would have to  
3 re-excavate it and reinstall it.

4 COUNCIL MEMBER WILLIAMS: So once it's  
5 bad, that's it?

6 JAMES ROBERTS: Pretty much, yeah. And  
7 their life cycle--

8 COUNCIL MEMBER WILLIAMS: [interposing]  
9 Is five years.

10 JAMES ROBERTS: On average it's about  
11 five years. It's not a very good--

12 COUNCIL MEMBER WILLIAMS: [interposing]  
13 Can you replace them after, or you just let it--?

14 JAMES ROBERTS: We would rather get the  
15 storm sewers built out.

16 COUNCIL MEMBER WILLIAMS: All right, one  
17 more. Can you explain the difference in the time it  
18 takes you to respond to catch basin from borough to  
19 borough?

20 JAMES ROBERTS: So again, there are some  
21 obvious-- There are some obvious issues. And again,  
22 in the Chair's statement, I think he reference  
23 Manhattan and Queens. Two things. One, Manhattan.  
24 Just getting around Manhattan as a general matter is  
25 more difficult. More parked cars, cars on basins.

2 One of the reasons-- And this is something we get  
3 asked frequently, and I'll take the opportunity to  
4 sort of highlight why it becomes a concern for us.  
5 We avoid almost at all cost putting basins in the  
6 middle of the street, in the middle of a block as  
7 opposed to an intersection. Because we want to avoid  
8 having a car block it. So, Queens, for example, or  
9 Brooklyn you have a couple of things working against  
10 you. You have a much larger geography, a higher  
11 number of assets, and typically in many places you  
12 don't have open on the side park street, open on the  
13 side of the street people. Or people that have to  
14 try and coordinate with the person who has got the  
15 car that's in the way or something like that. There  
16 are a couple of things. And I don't think that  
17 disparity is, you know, enormous between the two, if  
18 there is a measurable disparity.

19 COUNCIL MEMBER WILLIAMS: And my last  
20 kind of two questions, but similar. Does the  
21 Department have enough resources to address the  
22 complaints that are given? And none of my Staten  
23 Island colleagues is here, so I want to make sure  
24 this is asked. In Staten Island borough they  
25 complain about a lack of sufficient catch basins.

2 And so, I also wanted to know what the plan is just  
3 for building out a little bit.

4 JAMES ROBERTS: So two things. Let me  
5 answer the first question. We believe that the  
6 resources we have are appropriate, and again we view  
7 all of our duties holistically, right. So if you  
8 look at all of the metrics that we're responsible for  
9 across the whole range of things that we own, we  
10 think those metrics and the improvements are evidence  
11 that we both have the resources, and that we're using  
12 them effectively. And that we're managing to them  
13 more effectively. So the short answer to that is I  
14 think we're resourced well. As it relates to Staten  
15 Island, Staten Island has as Queens, Southeast Queens  
16 has some unique challenges. Some of the areas in  
17 Brooklyn along the shore Canarsie and Garritan Beach  
18 and so on. They have some unique problems.

19 Staten Island has its own unique issues  
20 that are in some cases a bi-product of very low-lying  
21 areas. In some cases, frankly, the system hasn't  
22 been built out so there would be nothing to connect  
23 the catch basins to. They unlike Southeast Queens  
24 where even where we've installed seepage basins in  
25 Southeast Queens they did work for a period of time.

2 We frankly have a series of basins on Hillside Avenue  
3 that were put in I'm going to guess on the order of  
4 20 years ago that still function fairly well. And I  
5 think that's just a function of the soil type.  
6 Staten Island you run into a lot of areas that have  
7 clay layers. And so, the underground, the soil  
8 formations in places are different. And many of the  
9 elected officials your counterparts have, you know,  
10 really pressed us to now allow anybody to put seepage  
11 basins or dry wells in. So it's a challenge.

12 COUNCIL MEMBER WILLIAMS: All right. I'm  
13 sorry, and I have just one more question.

14 CHAIRPERSON RICHARDS: [off mic] You've  
15 said that twice, you know. [sic]

16 COUNCIL MEMBER WILLIAMS: No, I've said  
17 that once. [laughter] I said it once. Thank you.  
18 But I know we focused a lot of time on the annual  
19 report. Were there other parts of the bill that you  
20 had issues with?

21 JAMES ROBERTS: I think the report-- I  
22 think we can certainly find a way of reporting what  
23 we do, and how we do it, and we're happy to do that,  
24 right. We have no issue with transparency as to how  
25 we're operating, and, you know, we're more than happy

2 to do that. I think our primary concern here is the  
3 annual-- We really think that it does two things.  
4 One, it takes away-- It shifts resources from where  
5 we think they're better utilized. And two, we don't  
6 think it's going to accomplish anything. And so.  
7 when you couple those two things, you know, it's a--  
8 And on the community board part of it, I don't think  
9 all the community boards, it's not apples to apples.  
10 And I think attempting to make those comparisons  
11 would frankly create more problems for everybody in  
12 this room if you tried to do it. Because we would  
13 all be trying to answer questions that are hard to  
14 answer. The information gets broken out in a bunch  
15 of different ways. I just don't see the correlated  
16 benefit to trying to drill down to that level of  
17 detail.

18 ERIC LANDAU: But we would be happy to  
19 work with the committee to find a way to do reporting  
20 that was not only transparent address what needs to  
21 be addressed.

22 COUNCIL MEMBER WILLIAMS: Thank you,  
23 Commissioner for your testimony.

24 JAMES ROBERTS: Thank you.

2 COUNCIL MEMBER WILLIAMS: And thank you,  
3 Mr. Chair, for the latitude.

4 CHAIRPERSON RICHARDS: All right. No  
5 problem thank you, Council Member Williams. I'm  
6 going to go to Daneek, but I do want to say that you  
7 keep saying that you have adequate resources. But  
8 what it sounds like to me is that you have one person  
9 doing the job of five people all around the board.  
10 So if a person-- Why isn't there a-- Just a  
11 particular amount of people or a department perhaps  
12 that just deals with this issue? Why are we-- why do  
13 we have to take away--

14 JAMES ROBERTS: We--

15 CHAIRPERSON RICHARDS: [interposing]  
16 Hold on. Why do we have to take away from water  
17 maintenance? Why do we have to take away from paper  
18 pushing? Why do we have to take away from those  
19 particular things? There should be-- If this is an  
20 issue, if you're getting nearly 20,000 complaints a  
21 year on this particular issue, why aren't there a set  
22 of people who just in particular deal with this  
23 issue? Then, too, there are seven days in a week,  
24 and I'm not sure how many days, you know, in  
25 particular these individuals are working. But why

2 aren't they told to be out in the field, if you know  
3 in particular there are areas where every time it  
4 rains there's an issue? I applaud administration  
5 because every time it rains, we get a text from them.  
6 Where are the areas we need to go to? We don't  
7 necessarily that from DEP. We get it-- But you are  
8 the administration, but I'm saying intergovernmental  
9 of the Mayor's Office, we get a text every time it  
10 rains. We don't necessarily get that from you guys.  
11 But why aren't there set days, or maybe you're making  
12 them to it. I don't know. But why aren't there a  
13 set of days in particular that are carved out, if  
14 this is the case, where this is all people are doing?  
15 Has that been a thought?

16 [Pause]

17 CHAIRPERSON RICHARDS: Because if you're  
18 saying every day seven days a week we're going to  
19 take away from the water maintenance guy, we're going  
20 to take away from, you know, the hydrant guy then why  
21 aren't there just-- Why aren't there set hours and  
22 days where we know Joe is going out--

23 JAMES ROBERTS: [interposing] Yep.

24 CHAIRPERSON RICHARDS: --to do this?

25

2 JAMES ROBERTS: All right, so let me take  
3 a crack at that. On the notification piece. Any of  
4 the that notification is being pushed out through us,  
5 through OEM. You know, it's certainly coming from  
6 the folks that--

7 CHAIRPERSON RICHARDS: Why do we have to  
8 tell you. You already know all the areas that are  
9 flooded?

10 JAMES ROBERTS: I thought the question  
11 was why aren't we the ones who were telling you where  
12 the problematic areas are.

13 CHAIRPERSON RICHARDS: No, I'm saying  
14 every time it rains--

15 JAMES ROBERTS: [interposing] Right.

16 CHAIRPERSON RICHARDS: --we get a text  
17 from particular individuals in the administration and  
18 we thank them for that.

19 JAMES ROBERTS: Right.

20 ERIC LANDAU: We also every time there is  
21 a significant heavy rain storm, the Bureau of Public  
22 Affairs for DEP sends out email notifications to  
23 every council member, every city assembly, state  
24 assembly member.



2 CHAIRPERSON RICHARDS: [interposing]

3 Okay, I won't argue with you on that because we  
4 definitely get the emails, but why do we have to keep  
5 sending the same locations every time it rains. I  
6 mean it doesn't change?

7 JAMES ROBERTS: Well, so to--

8 CHAIRPERSON RICHARDS: [interposing] But  
9 this-- Forge that point.

10 JAMES ROBERTS: [interposing] Okay.

11 CHAIRPERSON RICHARDS: The main point I'm  
12 making is why aren't there people who are dedicated  
13 just for this particular issue?

14 JAMES ROBERTS: Okay, in essence they  
15 are. There is and they are. The way that we are--  
16 The way we're broken down is by functions. So we  
17 have yards that are primarily, and I use the word  
18 "primarily" intentionally. Primarily responsible for  
19 water maintenance, okay. We have crews in yards that  
20 are primarily responsible for sewer maintenance. And  
21 as I stated earlier, you'll have-- In Brooklyn and  
22 Queens you've got two sewer maintenance yards.  
23 Those--

24 CHAIRPERSON RICHARDS: [interposing]

25 Where are they located?

2 JAMES ROBERTS: One is located down in  
3 Southeast Queens, and the other one is located in  
4 Flushing.

5 CHAIRPERSON RICHARDS: Where in Southeast  
6 Queens?

7 JAMES ROBERTS: The old Station 24, 180th  
8 Street and-- So, they are, and then we have a repair  
9 yard. So we've got maintenance yards and repair  
10 yards Sewer Maintenance functions the things that  
11 they investigate and the things that they do tend to  
12 be more labor intensive in terms of time usage,  
13 right. So the answer to your question is we do have  
14 the resources allocated by function. Okay, if we to  
15 change the way we're currently doing things, we would  
16 then have to do one of two things. We would have to  
17 take people from the water maintenance function or  
18 the repair function and shift them to the sewer  
19 maintenance function. Or, we'd have to increase the  
20 water rate to support additional personnel. Those  
21 are the only two ways that happens. As it relates to  
22 the question of our operations in terms of when we  
23 work, we're 24/7 365 days a year. And all of those  
24 resources are out there, and we've got crews that  
25 attend to everything. We're certainly not scaled at

2 the level of say the Fire Department or the Police  
3 Department. But we have personnel that are on--  
4 that appropriately manage whatever is happening to  
5 them.

6 CHAIRPERSON RICHARDS: How much more  
7 money would you need to-- Since you're saying that  
8 you would have to increase the water rates, which we  
9 do it seems like every year anyway. How much more  
10 would you have to increase it to make sure that we  
11 had sufficient coverage? Or how much more personnel  
12 would you need to make sure that the system is being  
13 run correctly?

14 JAMES ROBERTS: So I would have to-- I  
15 would have to take that back.

16 CHAIRPERSON RICHARDS: I didn't say that  
17 we have to increase the water rate until we know  
18 definitely how much--

19 JAMES ROBERTS: [interposing] Oh, no,  
20 no, I know definitely that if I add-- If I add  
21 personnel it adds costs, and you're asking me a  
22 different question. You're asking me to quantify it,  
23 and I'm happy to do that. We'll take it back, and  
24 we'll work on getting you a response to that. I just  
25 don't have that at my fingertips.

2 CHAIRPERSON RICHARDS: All right. I'm  
3 going to go to Council Member Miller, but we want to  
4 see the breakdown of if you hired 100 more people how  
5 much would that cost?

6 JAMES ROBERTS: Sure.

7 COUNCIL MEMBER MILLER: Thank you, Chair  
8 Richards, and I want to thank the folks that have  
9 taken their time to come out from Southeast Queens  
10 and throughout the city to take part in this very,  
11 very important issue that has been impacting the  
12 lives of so many for so long. I would also like to  
13 thank for the work that they have done that has  
14 really gotten us here today. And this plethora of  
15 information that we have here before us because of  
16 these great advocates here. Community board persons  
17 and civics and community leaders. I thank you again  
18 for your time. And particularly, I want everyone to  
19 know the great job that my colleague, Council Member  
20 Richards, had done around this issue here, and we're  
21 looking forward to doing that. And we have done some  
22 really productive things in a very short period of  
23 time. And I would like to thank the administration  
24 and DEP for that.

2           With that being said, now that we're on  
3 human capital and allocation of human capital, we  
4 should delve into that a little further. Because I  
5 don't believe that we can do more with less. I think  
6 that the resources that's necessary for this very,  
7 very important issue of not just convenience but  
8 health and safety protecting properties should be  
9 adequately funded. And so, I would suggest if you  
10 don't know what numbers are required that we really  
11 review the operational costs of that And so while  
12 we're on that, the outside contractors, what kind of  
13 work do they perform for DEP?

14           JAMES ROBERTS: Okay, so two things.  
15 First, Council Member, thank you for the recognition,  
16 and we appreciate the support that you've given us in  
17 working on some of the things that we have been  
18 working on. And I want to acknowledge that. As it  
19 relates to the human capital question, we'll answer  
20 the Chair's question about what would it cost to put  
21 100 additional people on or whatever that number is.  
22 Without belaboring it because I think it's probably  
23 one of those areas that will warrant more discussion,  
24 and we will agree to disagree at this point. But  
25 without belaboring it, I think the more significant

2 part of that is what you're buying. And so, if we  
3 spend 100 people times \$100,000 a year, I honestly  
4 feel-- And again, I think that several members of  
5 the committee have dealt with me enough to know that  
6 I'm a pretty straight talker when it comes to that.  
7 I honestly feel that that money would accomplish  
8 little--

9 COUNCIL MEMBER MILLER: [interposing] I'm  
10 sorry--

11 JAMES ROBERTS: Yep.

12 COUNCIL MEMBER MILLER: --James. I asked  
13 you about your private contractors. What kind of  
14 duties do they perform?

15 JAMES ROBERTS: Okay, so we're off the  
16 human capital piece. So we have contracted--

17 COUNCIL MEMBER MILLER: [off mic]  
18 [interposing] It's not human capital, but it kind of  
19 is. [sic]

20 JAMES ROBERTS: Okay, so we have-- we  
21 have private contractors that do construction for us,  
22 sewer, water, construction at various levels. We  
23 have private contractors that do sewer cleaning that  
24 have specialized equipment that clean sewers. We  
25 have private contractors that in some cases collect

2 our debris. That's the bulk of the work. It's  
3 repair and--

4 COUNCIL MEMBER MILLER: [interposing]

5 And that's a lot of your maintenance division, right?

6 What percentage would you say the maintenance and  
7 daily operation is or the maintenance portion of your  
8 daily operation is done by outside contracts?

9 JAMES ROBERTS: On the maintenance side  
10 of our operation, I would say that the percentage of  
11 what they're doing is only in the sewer cleaning, and  
12 that's where they are specialized. And I think it's  
13 a very small percentage overall of all our  
14 maintenance activities. I can't quantify it for you,  
15 but we can attempt to.

16 COUNCIL MEMBER MILLER: And I'm certain  
17 that you didn't bring the numbers that you're  
18 spending because I would dare to say that DEP has one  
19 of the highest outside contract consultant budgets of  
20 any agency in the city. And I would like to see  
21 that-- I would like to ensure on behalf of this  
22 committee and more important in the community and the  
23 city, the residents of the city that those monies  
24 that we're getting a good return for our dollar. And  
25 that it's meeting the standards of the charter. That

2 says that we prove that it's being done more  
3 effectively, efficiently, and cost-effectively than  
4 would be done in house.

5           And I think what I'm getting to is that  
6 if we had as Chairman Richards said an adequate  
7 workforce, homegrown workforce. That not only that I  
8 would be remiss as Chair of Civil Service and Labor,  
9 and I didn't talk those and those potential jobs that  
10 should be in house. We want to make sure that those  
11 folks can do the job, and that it is cost-effective  
12 for them to do the job. I think that the notion that  
13 we have to do more with less around such an important  
14 issue-- And I'm going to digress for a moment  
15 because we had the opportunity a month ago to tour  
16 Pena Canal in Puerto Rico with the Mayor and the  
17 Speaker.

18           And this was an area that was devastated.  
19 It had become a health epidemic because of the lack  
20 of infrastructure, and sewage there. And I would  
21 submit to you had it rained as much as it does in  
22 Puerto Rico, Southeast Queens would have the same  
23 problem. So this is not a problem to be taken  
24 lightly. So we should invest. It should have the  
25 investment that it deserves. With that being said,



2 we should strategically look and make sure that our  
3 dollars are being spent properly before we move any  
4 further, So I would really like to know that we're  
5 getting what we paid for, and that our public  
6 employees could not do it as effective and as  
7 efficient as the charter mandates. So I'm sure  
8 that's probably your question.

9 JAMES ROBERTS: Yeah, I can respond to a  
10 good part of it, and so as a general matter, my  
11 preference is, and always has been, and I grew up in  
12 this agency. I started in 1986 to have the work  
13 done, and the in-house expertise to do those things  
14 in-house. That's our preferences. There are places,  
15 and the vast of the monies that we spend, I mean the  
16 percentages are like 80, 20, 90, 10 on that order.  
17 When you're talking about our contract stuff or for  
18 construction related type things that you could not  
19 do in house as effectively and cost-effectively and  
20 particularly. On the maintenance side of the shop,  
21 our people, our resources, our in-house do many of  
22 the same tasks that we do with contract resources.

23 Sometimes they have equipment that's more  
24 specialized that is not cost-effective for us to  
25 have. And so we're able to bring them in to solve a

2 problem. It's not a lot. So, for example, vector  
3 trucks. We have vector trucks and use vector trucks  
4 on a regular basis. Vector trucks are capitally  
5 intensive in terms of purchase, and they are very  
6 labor intensive in terms of keeping them on the road.  
7 So their repair rate and their effectiveness, the  
8 private side does better with that metric in terms of  
9 keeping the equipment on the road. And so--

10 COUNCIL MEMBER MILLER: [interposing]

11 James, I'm so sorry--

12 JAMES ROBERTS: [interposing] Yep.

13 COUNCIL MEMBER MILLER: --because I have  
14 a number of questions, but I would like to talk to  
15 those maintaining the equipment, and let them hear--  
16 Them tell me that-- I'm sure they would be up to the  
17 challenge of maintaining the equipment as well as, or  
18 better when they're on the private side. But let me  
19 say this and being that you mentioned those  
20 particular trucks, I have never, ever seen one  
21 operating in New York City that was not from outside  
22 of New York State. Right. And so those contracts  
23 are going to Jersey, Connecticut, and even out  
24 further. And I find that to be problematic. Again,  
25 I don't want to belabor that. That's something that

2 I mentioned I would hope that you would bring back to  
3 the committee about the most efficient use of our tax  
4 dollars.

5 JAMES ROBERTS: Sure.

6 COUNCIL MEMBER MILLER: So in the areas  
7 that have not been built out or have antiquated  
8 basins such as Queens Village, and we just have a--  
9 What are the plans?

10 JAMES ROBERTS: So Queens Village and I'm  
11 not being glib--

12 COUNCIL MEMBER MILLER: [interposing] I'm  
13 just saying in general those that don't have  
14 infrastructure.

15 JAMES ROBERTS: Right. So the current  
16 plan is to continue to invest in the capital program  
17 to build that infrastructure out. What has changed  
18 as bi-product of certainly the Mayor's directive to  
19 us, and Commissioner Lloyd's challenging us in the  
20 way we think about the construction is how fast we  
21 can accelerate it over time. And we are. We're  
22 working on a plan to-- So for example, 119th Avenue  
23 was a modality we would not have-- Fifteen years ago  
24 they would not have constructed it that way. So  
25 we're trying to be adaptive in terms of both short-

2 term. I'm going to use the expression "quick fixes"  
3 where you're spending, you know, maybe a half a  
4 million to a million dollars to resolve a problem.  
5 And sort of scale up all the way to the projects that  
6 \$40 million and four or five years long.

7 COUNCIL MEMBER MILLER: So where exactly  
8 do we-- Do we have anything? Right now, we're  
9 looking at the short term if we are able to identify  
10 the catch basins and being able to connect them  
11 somewhere such as what we were able to do on 119th.

12 JAMES ROBERTS: Right.

13 COUNCIL MEMBER MILLER: But are there any  
14 specific plans there because those basins have gone  
15 in probably 25, 30 years ago.

16 JAMES ROBERTS: So we have-- We have a  
17 couple additional locations on that. I'm going to  
18 say that quick fix list that we're working on, and  
19 we'll be glad to share them with you. I don't have  
20 them location by location. We're happy to give you  
21 that. As we're teeing those up, we've done actually  
22 two things. One, we continue-- DEP by ourselves, we  
23 continue to look for those opportunities. We've also  
24 worked with the Department of Design and Construction  
25 to explicitly carve out a series of contracts that

2 are directly focused on those types of activities.

3 So we have them sort of changing the way they look at  
4 design and construction on some of these things in  
5 order to accelerate it as well. I think that  
6 answers. I'm not sure.

7 COUNCIL MEMBER MILLER: Yes, and I'm  
8 going to close with this. So, we have so many  
9 issues, and it will be testified later on some  
10 complaints and some-- I want to talk about one or  
11 two of the many tours that have been taken recently,  
12 but many I'm sure that have been taken in Southeast  
13 Queens, and talked specifically about many of the big  
14 ticket items, and our priorities. And some of our  
15 larger and more active institutions such as York  
16 College, such as our senior centers, and a few of our  
17 churches. The last tour I think that it was a few of  
18 us in the room here that-- Is there any activity  
19 based on the information that you guys obtained or  
20 that specifically, or any of those six or seven  
21 locations that we identified. Is there anything in  
22 progress or any plans in the very near future or the  
23 near future to address those persistent problems.

24 JAMES ROBERTS: So Council Member, you're  
25 referring more towards groundwater conditions that

2 you are to stormwater. And as we discussed, on a  
3 number of different occasion, the agency's purview is  
4 twofold. One is stormwater and wastewater management  
5 and potable water delivery. What we have done--  
6 Well, two things. One, as most in the room that are  
7 affected by the issue are aware we are working. We  
8 have capital plans in place to rehabilitate a number  
9 of our drinking water, well stations for the purpose  
10 of implementing those in the future to support some  
11 construction activity that we're doing.. We would  
12 expect that there is a corollary benefit to the issue  
13 of the groundwater table at the point in time.

14 As it relates specifically to places like  
15 York College or the like, what we have been doing is  
16 we've been talking to our state partners out of the  
17 Mayor's Office. And also with the Mayor's Office. I  
18 said the Mayor's Office. I meant the Governor's  
19 Office, but also with the Mayor's Office of  
20 Resiliency to look for opportunities where the right  
21 governmental agency might be able to help address  
22 those specific concerns. But outside of that, there  
23 is nothing directly that the agency is prepared to do  
24 on that day.

2 COUNCIL MEMBER MILLER: [off mic] So the  
3 resources don't exist or the human capital does not  
4 exist? Which one is it?

5 JAMES ROBERTS: The responsibility  
6 doesn't exist. It's not in our charter to manage that  
7 groundwater issue.

8 COUNCIL MEMBER MILLER: Okay. That's it  
9 for me. Thank you for your time. Thank you, Mr.  
10 Chairman.

11 CHAIRPERSON RICHARDS: We're going to  
12 come back to that. We're going to go to Chaim  
13 Deutsch. Council Member Deutsch.

14 COUNCIL MEMBER DEUTSCH: Thank you.  
15 People call me Chaim. People call me worst things.  
16 They call me Councilman. Just don't call me a  
17 politician. [laughter] Thank you, Deputy  
18 Commissioner. Good afternoon. I represent areas in  
19 Flood Zone 8 areas like the beach. Manhattan Beach,  
20 parts of Coney Island and that area. So the question  
21 is first of all, do you know how old the  
22 infrastructure, the sewer pipes, the sewer mains are  
23 in these areas?

24 JAMES ROBERTS: Specifically, I would  
25 have to-- At least in general I can tell you that

2 they are probably from-- Range in time from the  
3 early 1920s through the '40s and '50s. It varies  
4 depending. Look, even within a geography as you  
5 described it varies. Depending on when the housing  
6 stock was built essentially with the exception of  
7 places where we're reconstructing things. So, for  
8 example, right now Coney Island it's part of some of  
9 the housing initiatives that the Mayor is looking to  
10 move forward. You know, we'll be rebuilding a big  
11 swath of water and sewer down there. In specific  
12 areas, it does vary. But the general rule of thumb  
13 is it goes, you know, sort of along the line of the  
14 housing stock. So if the houses were put in, in the  
15 '40s, the sewers were probably put in the '40s to  
16 support them.

17 COUNCIL MEMBER DEUTSCH: So how do you  
18 figure out when you do infrastructure work based on  
19 the areas?

20 JAMES ROBERTS: So there are two answers  
21 to that. One, if we're building-- A lot of our  
22 focus, our primary focus with regard to capital  
23 construction now is for the areas where the  
24 infrastructure has not been built out at all, right.  
25 So we're still-- There are large areas in Southeast



2 Queens and Staten Island where we have not had any  
3 storm facilities built out yet. But the housing boom  
4 in post-World War II and Korea that generated a lot  
5 of the population in Southeast Queens for example.  
6 The storm sewers never caught up. And we've been  
7 building that program.

8           We've spent, you know, half a billion  
9 dollars in a decade plus or minus, you know, on that  
10 order. So outside of that, if there is a-- If there  
11 is something that's changing, if there's a rezoning,  
12 and we have to-- we have to go in and rebuild or  
13 upsize the size of the sanitary infrastructure, we'll  
14 do that. Or, if there is an issue with repair, we'll  
15 do something more locally. But on the big picture,  
16 the macro picture, our primary focus with regard to  
17 sewer reconstruction is to attend to the areas that  
18 have yet to get service in that context.

19           COUNCIL MEMBER DEUTSCH: So I have in  
20 like Brighton Beach area, Sheepshead Bay I have large  
21 developments that are upcoming. So how do you--  
22 What's your role when a developer puts in plans with  
23 the department with DOB?

24           JAMES ROBERTS: That's a good question.  
25 So in order for that developer to get a permit to

2 connect-- In order for DOB to give them a permit,  
3 they need to get our approval to connect to the  
4 system. And that evaluation is generally done as a  
5 matter of the zoning that exists in the area. The  
6 overarching number of cases is that what's being  
7 built there is consistent with the zoning that has  
8 been there. The rezoning has kind of changed that  
9 paradigm a little bit.

10 COUNCIL MEMBER DEUTSCH: There are two  
11 specific projects--

12 JAMES ROBERTS: [interposing] Yep.

13 COUNCIL MEMBER DEUTSCH: --which I'm told  
14 now is as-of-rights.

15 JAMES ROBERTS: Yeah.

16 COUNCIL MEMBER DEUTSCH: So it's not  
17 going to go to any zoning--

18 JAMES ROBERTS: Right, right. So if  
19 they're as-of-right, that means that the sewers that  
20 are in that barrier were designed with the  
21 expectation of supporting that development. And to  
22 clarify that so when we build a sanitary sewer out in  
23 a given area, it's built to the standard and capacity  
24 as if every parcel that exists is fully occupied.  
25 Fully developed, fully occupied whether, in fact, it

2 is or isn't. And so, if you will, you know if 10% of  
3 the blocks and lots are not occupied, you know,  
4 you've got 10% in addition to the fact of safety that  
5 they're built with, you've 10% of the system that's  
6 not being utilized. So when they have an as-of-right  
7 to connect to it, that's sort of factored into the  
8 sewer construction to being with. Having said that,  
9 our staff reviews all of those permit applications  
10 and all of those submissions to double check the  
11 adequacy of the-- What they are connecting to and  
12 what they're doing. And if there is an issue with  
13 that then we'll work with a developer how they're  
14 going to address that before we'll give them the  
15 approval.

16 COUNCIL MEMBER DEUTSCH: So how do you do  
17 that when you know the infrastructure is let's 100  
18 years old? So how do you know that although the area  
19 is as-of-right, so how do you know since the  
20 infrastructure is 100 years old that the area will  
21 support? The sewer systems will support a 40-story  
22 building or multiple 20 or 30-story buildings?

23 JAMES ROBERTS: So every sewer that  
24 exists is designed on basically hydraulic capacity.  
25 How much flow it can transport is a function of how

2 much flow we expect it to be able to see. And so if  
3 it's as-of-right, the expectation-- That sewer was  
4 built with the expectation that that flow is in there  
5 already even if the building isn't there. Having  
6 said that, we will still assess what's being proposed  
7 to make sure that there isn't something that is above  
8 what we would allow. And if that's the case we won't  
9 allow it, then we won't be able to go forward with it  
10 until they have addressed the concern that there is a  
11 capacity issue. And there might be one off  
12 situation, but as a general matter that's how it  
13 works.

14 COUNCIL MEMBER DEUTSCH: Okay. So I hope  
15 if I could ask you if we have one of the developers  
16 when we start building if you come down to the forum  
17 just to explain to the people--

18 JAMES ROBERTS: [interposing] More than  
19 happy to.

20 COUNCIL MEMBER DEUTSCH: --about the  
21 infrastructure that would be great. Thank you.  
22 Also, regarding-- We spoke before about private  
23 homes that have flooding. So there is certain  
24 equipment you could put inside the backflow  
25 preventers. So I have a lot of issues in my district

2 that people-- Every time it rains heavy, it comes  
3 right up from the sewer system.

4 JAMES ROBERTS: The check valves.

5 COUNCIL MEMBER DEUTSCH: The check  
6 valves, uh-huh. Yeah. So maybe we could do it at  
7 the same time to let people know because it's been  
8 ongoing, and this is a major problem for the  
9 district.

10 ERIC LANDAU: Councilman, if I could just  
11 respond very quickly to that point.

12 JAMES ROBERTS: Yes.

13 ERIC LANDAU: And we've done this with  
14 other members, and we're happy to do it with you and  
15 your district and local community board. We can  
16 actually come and do a specific presentation on the  
17 Homeowners Guide to Flood Prevention that we've put  
18 out. And actually walk people through the various  
19 steps that we've put in here, and explain to them how  
20 it works and what the options are.

21 COUNCIL MEMBER DEUTSCH I would  
22 appreciate. Yes, thank you very much. I have the  
23 pamphlet. I think it's very helpful. Also, on  
24 another note, during the last few snow storms,  
25 afterwards I think there was like almost a foot of

2 snow. And when the snow stops melting all the corner  
3 catch basins are covered. And there was a lot of  
4 flooding throughout the neighborhood. So I sent out  
5 a public memo to my district that people should  
6 shovel like at least a couple of inches from the  
7 curb. And also if you can to clean out the corner  
8 catch basin because there was major flooding. So  
9 what type of education do you do? I know Sanitation  
10 did come out, and they started clearing out the  
11 corner catch basins, but that was pretty late in the  
12 game. So what is DEP? What kind of prevention are  
13 you doing or education are you doing to help people  
14 out. [sic]

15 JAMES ROBERTS: First Council Member, we  
16 appreciate the fact that you sent out that  
17 notification as well. As you point out, that street  
18 cleaning, snow cleaning is typically a Sanitation  
19 responsibility. Again, I won't pretend to speak for  
20 our sister agency, but I do know that they allocate  
21 resources in a couple of storms last winter that were  
22 pretty sizable and sudden. You know, generally,  
23 they'll go to the point where they bring in day labor  
24 to augment their capacity and get out those things.  
25 But, they are far more suited to speak to how they--

2 That doesn't-- Again, that doesn't within what we  
3 focus our resources on. Not to say if our people go  
4 out there, if we're there, you know, our guys want  
5 to-- they want to fix problems. They're not looking  
6 to avoid it. So if they're out there, they'll clean  
7 it while they're there, but it's not what we want  
8 them to focus on. That is suited to Sanitation as  
9 well.

10 COUNCIL MEMBER DEUTSCH: All right.

11 Also, in addition, I have a specific park that has  
12 dry wells throughout the park. I put in over a  
13 million dollars into that park, and then I had a town  
14 hall meeting to see what the needs were, and what  
15 people want to be upgraded in these parks. So one of  
16 the issues that came up is that there was a lot of  
17 ponding throughout this specific park, and that's  
18 Asser Levy Park. So before I made my decision, I  
19 went out and there and I did an inspection with the  
20 Brooklyn Parks Commissioner, and we found that all  
21 the dry wells were stuffed with leaves. So at that  
22 point, we had to contact DEP, and I believe that was  
23 done. They were cleaned out. So we are waiting for  
24 the next heavy rain.

2           But how often do you clean out these dry  
3 wells especially in parks where there are children  
4 playing and West Nile and during the summer  
5 mosquitoes, and there is a tremendous amount of  
6 ponding. And this is also right near the waterfront  
7 so you can't-- I was told that you can't even  
8 connect that to the regular sewer system because of  
9 the way of the pitch of the streets towards the  
10 water, towards the ocean. So how often do you clean  
11 that. Because I think that this specific park it  
12 wasn't cleaned out since I think the 1920s.

13           JAMES ROBERTS: So two things. First, if  
14 you read my testimony, there's a reference to the  
15 fact that there are basins and infrastructure that  
16 exist that we don't own. This would be a population  
17 of that infrastructure. The Parks Department is  
18 responsible for that infrastructure, and if you're  
19 telling me that my staff assisted that sister agency?

20 COUNCIL MEMBER DEUTSCH: [interposing] Yes, the Parks  
21 Commissioner called up I think DEP.

22           JAMES ROBERTS: Yeah, but we'll talk to  
23 them about that, but the Parks Department has, and we  
24 do from time to time help, you know, all of our  
25 sister agencies with various problems. But that's a



2 Parks Department responsibility. They have equipment  
3 that is the same as ours. They have vector trucks,  
4 for example, and so on and so forth. So we don't  
5 have a schedule for those dry wells or that  
6 maintenance because they're not ours to maintain.

7 COUNCIL MEMBER DEUTSCH: Really? Okay,  
8 good to know. Finally, I have one more question. I  
9 have a constituent that was told by DEP that he has a  
10 sewer main leak. Actually, it's a water main leak.

11 JAMES ROBERTS: Okay.

12 COUNCIL MEMBER DEUTSCH: And so he called  
13 a contractor. He got a three-day notice. He called  
14 a contractor. The contractor came down I think it  
15 was just a few weeks ago, and they dug up the  
16 streets. He paid them. He gave them the down  
17 payment. I think the price was about \$5,000. He  
18 gave them half, and after they dug up the street,  
19 they said, I'm sorry it's not your problem. And then  
20 DEP came down, and they inspected. They said the  
21 contractor is right, that's it's not this homeowner's  
22 problem. Now, I'm dealing with the homeowner to try  
23 to get a reimbursement from the Controller's Office.

24 In the interim, the contractor refuses to  
25 give a bill because he still wants to get back. He

2 did spend some time out there. So he refused to give  
3 a bill. So that's why I contacted Consumer Affairs  
4 to try to get a receipt. So why should someone have  
5 to go through so much trouble when DEP comes down and  
6 tells them they have a main, a water main leak, and  
7 it's not their problem. And now he's stuck. He's  
8 down \$2,000 and he's trying to get back their money.  
9 You know, why should a person have to go through all  
10 that hassle?

11 JAMES ROBERTS: And the answer is they  
12 shouldn't, and if while we work, you know, very hard  
13 to not make mistakes, I will tell you that there a  
14 small percentage of times when what you described  
15 happens. That does not happen very frequently, and I  
16 would apologize to the homeowner that it happened to  
17 begin with. It certainly wasn't our intent. As it  
18 relates to-- Having said that, once the mistake is  
19 made, if you will, the agency doesn't have any  
20 mechanism for us to resolve the claim part of it.  
21 Outside of, and I'm glad that you told me that it's  
22 already been sort of registered. It's on the  
23 Comptroller's list.

24

25

2 COUNCIL MEMBER DEUTSCH: It's not  
3 registered yet because the Controller's Office needs  
4 a bill.

5 JAMES ROBERTS: Right.

6 COUNCIL MEMBER DEUTSCH: So now we're  
7 trying to get a bill from the contractor that he  
8 actually paid the \$2,000 because he never got the  
9 receipt.

10 JAMES ROBERTS: Yeah, well, I mean the  
11 only thing that I can sort of tell you that we would  
12 be supportive of accepting everything that you've  
13 said on face value. If our information bore out the  
14 situation, we would certainly make that clear to the  
15 Comptroller's Office. And we have certainly done  
16 that in the past. And say, listen, you know, it was  
17 our mistake. Because the Comptroller needs that from  
18 us in order to do it. And that's just the process at  
19 that point.

20 COUNCIL MEMBER DEUTSCH: So, first of  
21 all, he put the \$2,000 I believe on his credit card.  
22 If that apology comes with a check, I would give you  
23 his number right now.

24 JAMES ROBERTS: Yeah, because it could--

2 COUNCIL MEMBER DEUTSCH: [interposing]

3 But I think that although you don't have the  
4 resources, and we'll human. We make mistakes, but  
5 maybe DEP should contact the homeowner and work with  
6 the Comptroller's Office and ensure that he's going  
7 to get the check back. So, you know, you're putting  
8 the person through a lot of aggravation. You know,  
9 people are trying to make ends meet, and to be down  
10 \$2,000 especially if you have American Express, and  
11 you've got to pay them at the end of the month, you  
12 know, you have to come up with the money. So DEP  
13 should be responsible to be in contact with that  
14 homeowner, and whether he has a receipt or not, maybe  
15 he should get the credit card bill and work it out  
16 that he should get the reimbursement right away  
17 without any hassle.

18 ERIC LANDAU: Councilman, we're certainly  
19 happy if you want to give us the gentleman's contact  
20 information. We'll be happy to reach out, and get  
21 their information. We can work with the Controller's  
22 Office. Maybe they can get an advanced statement of  
23 their credit card that the Controller may or may not  
24 accept. But we're certainly happy to reach out to

25

2 the Controller and help in any way that we can under  
3 the current processes.

4 COUNCIL MEMBER DEUTSCH: Thank you very  
5 much. Can I get your cell number.

6 ERIC LANDAU: My cell number?  
7 Absolutely, Council Member, as soon as we're done.

8 COUNCIL MEMBER DEUTSCH: Okay, I will get  
9 your number. Thank you, Commissioner and thank you,  
10 Commissioner. Thank you very much.

11 ERIC LANDAU: Thank you very much.

12 CHAIRPERSON RICHARDS: Okay, I want to  
13 thank the administration for coming to testify. This  
14 is the beginning of many other hearings we will hold,  
15 and I look forward to obviously holding another  
16 hearing on groundwater where DEC will come, and we  
17 will have fun on that issue. I will now call the  
18 first panel up, and I would suggest you guys, if I  
19 can, request you to stay to at least hear the first  
20 panel. Since they've been patient, it's the least  
21 you can do.

22 JAMES ROBERTS: I can't stay. Mr.  
23 Chairman, we will go back definitely having staff  
24 that are staying. Yes.

2 CHAIRPERSON RICHARDS: Okay, I got you.

3 I mean I wanted you to stay, but that's okay. I'll  
4 figure you.

5 JAMES ROBERTS: I've got another meeting  
6 that I have to run to. I hope you forgive me, but  
7 William Brenner [sic], our Assistant Commissioner is  
8 staying.

9 CHAIRPERSON RICHARDS: Okay, Mr. Brenner.  
10 All right, we will hear from the first panel now.  
11 The Dean of Southeast Queens Mr. Archie Spigner;  
12 Community Board 12, District Manager Yvonne Reddick,  
13 Addisleigh Park Civic Organization, and Southern  
14 Queens Resident Environmental Council, Ms. Andrea  
15 Scarborough. You're going to, you're testifying? And  
16 miss-- Yeah, I didn't see-- Did you fill out a  
17 slip? Maybe it's in there. And my good friend Ms.  
18 Adrian Adams. Yeah, she's separated and look at her,  
19 the Chairperson of Community Board 12, and who has  
20 done a lot of work around this issue. You are called  
21 to come up front. There are going to be several  
22 panels. So the people I called should come up first.  
23 So Ms. Adrian Adams, Ms. Andrea Scarborough, Ms.  
24 Yvonne Reddick, and Archie Spigner.

25 [background discussion]

2 [Pause]

3 CHAIRPERSON RICHARDS: And we'll also  
4 hear from the Steven Terracciano. Terracciano. I  
5 hope I said it right. From the U.S. Geological  
6 Survey.

7 [Pause]

8 CHAIRPERSON RICHARDS: All right. So now  
9 we'll swear you in, and then we will begin. We will  
10 let you begin.

11 [Pause]

12 SAMARA SWANSTON: Please raise your right  
13 hands. Do you swear or affirm to tell the truth, the  
14 whole truth, and nothing but the truth today?

15 PANEL MEMBER: I do.

16 [Pause]

17 ARCHIE SPIGNER: Samara, okay. Chairman  
18 Donovan and my own Councilman Daneek, thank you all  
19 for convening this very important hearing. It has  
20 given me an opportunity to hear everything I needed  
21 to know and wanted to know about catch basins,  
22 sewers, and city basins. I think we should all get a  
23 certificate or something [laughter] at least.

24 COUNCIL MEMBER MILLER: [laughs] I do it  
25 everyday.

2 ARCHIE SPIGNER: [laughs] All right. I  
3 was happy to hear you announce that you're going to  
4 have a hearing on groundwater because that's a lot of  
5 where our problems lie. Sewers are important, catch  
6 basins are important. I think DEP has been  
7 responding, but groundwater is a great challenging.  
8 I moved-- I'm going to be brief. I moved to Queens  
9 in the mid-50s, and I learned about something called  
10 Jamaica water. Until I moved to Queens, I thought  
11 water was water, you know, and that wasn't so. And  
12 soon I learned that every time I went to see me a  
13 community hearing, there was something with stained  
14 clothing or a gallon or something shored up to  
15 something. It was always Jamaica water. So when I  
16 was elected in 1974, one of my major concerns was,  
17 guess what? Jamaica water.

18 And then, when we were able to have a lot  
19 of hearings and struggle, and wars and  
20 demonstrations, one day the City said we're going to  
21 discontinue Jamaica water, and incorporate Southeast  
22 Queens into the municipal system. That must have  
23 been 1996. I think '96. There was a big oops,  
24 though, you know. What were they going to do with 50  
25 million gallons of water that was extracted on a



2 daily basis from the aquifer? It's my contention  
3 that the City of New York should have know that when  
4 stop extracting that water, there was going to be a  
5 problem. There was going to be a problem. And so,  
6 my first suggestion is after watching the terrible  
7 suffering by some of our neighbors and friends in  
8 Southeast Queens, the short answer is we will have to  
9 relieve the problem for Mrs. Jordan and others who  
10 live to our acrimony of buying their property. And  
11 saying that for the foreseeable future we don't have  
12 any solution.

13           Their presence has been established.  
14 Sandy property has been bought. The DEP does buy  
15 property Upstate where there has been problems. So  
16 that is a solution that I would suggest. And then  
17 the quality of the water that we are getting as a  
18 result of that buyout or that switch over to the city  
19 system is great. We enjoy it, but still there are  
20 those other concerns, the buyout, the level of the  
21 groundwater, and flooding problems that exist. I  
22 support your Intro 240 or whatever measures you  
23 introduced to generate these conversations. And I  
24 thank all of my community boards and civic leaders

2 for all their involvement, and what you've done to  
3 keep the pressure on. Thank you so much.

4 ADRIAN ADAMS: Good afternoon, Chairman  
5 Richards and committee. Thank you so much for having  
6 this very important hearing today. My name is Adrian  
7 Adams, and I am the Chairperson of Community Board 12  
8 Queens. I apologize for not having the testimony  
9 written. I didn't realize that I was going to  
10 testify today, but it's a pleasure to be before you  
11 today.

12 CHAIRPERSON RICHARDS: [off mic] Thank  
13 you for coming today. [sic]

14 ADRIAN ADAMS: Thank you so much. We  
15 have been sitting here this morning and hearing a lot  
16 of information regarding the tug of war I guess it's  
17 now become between stormwater and groundwater. And  
18 for those of you who are familiar with the Southeast  
19 Queens issue, which I hope a lot of you are, our  
20 battle for the most part is with the groundwater  
21 issue. It has been for a very long time. So if you  
22 will bear with me, for those that may not know, I  
23 would like to give a little bit of history as the  
24 Dean alluded to a while ago. A little bit of the  
25 history that Southeast Queens has had with a

2 persistent groundwater issue. We have been dealing  
3 with uprising groundwater seepage flowing into  
4 residential areas and homes across the area for far  
5 too long.

6           Now, the purchase of the Jamaica Water  
7 Supply Company by the City of New York, New York City  
8 Department of Environmental Protection or DEP, the  
9 members that were sitting here at this table before  
10 us awhile ago, in 1996 resulted in worsening flooding  
11 conditions and health hazards due to the cessation of  
12 necessary pumping and the capping of 69 wells. These  
13 actions have caused groundwater table levels to  
14 consistently rise at a dangerous pace. Prior to the  
15 cessation, the Jamaica Water Supply Company pumped 60  
16 million gallons of water per day out of the ground  
17 for distribution throughout Southeast Queens. And  
18 this kept the groundwater level low, and also  
19 supplied drinking water to our community.

20           In 2007, the DEP acknowledged the fact  
21 that the water had indeed risen 35 feet since the  
22 wells had been capped, and they also admitted that  
23 flooding would be a major problem in our area. Some  
24 relief was gained in August of 2012 when pumping at  
25 Station 24 in Jamaica began, and many affected

2 residents felt relief from the growth of mold and  
3 water damage to their property. Once the DEP got the  
4 old Jamaica water supply well up and running, the  
5 organization turned the daily operations over to the  
6 State Department of Environmental Conservation or the  
7 DEC. In a bizarre twist, with no explanation or  
8 warning, in December of 2012, the DEC pulled the plug  
9 on pumping at the water station or in the Water  
10 Station 24.

11 This, an explicable move, sent residents  
12 into now a backward spiral of once again drying out  
13 their homes and businesses at much expense and  
14 dismay. The results of excessive flooding to  
15 homeowners, businesses, and institutions of learning  
16 within the boundaries of Community Board 12 have been  
17 detrimental at worst and catastrophic. Due to the  
18 wanton disregard of the citizenry by New York City's  
19 governing bodies with respect to this issue, even the  
20 most insignificant rainfall can cause immense damage  
21 to basements, living rooms, offices, and various  
22 other spaces within an edifice. In spite of that,  
23 the DEC and DEP seem content to allow residents to  
24 continue to suffer the repercussions of their  
25 collective negligence until the Year 2020 now. It

2 was 2018. Now it's 2020, and if we listened to the  
3 Commissioner a little while ago, there was no regard  
4 for that. It's off the table at this point.

5           We are outraged. It is imperative that  
6 the DEC use their oversight authority to ensure that  
7 pumping or a comparable mechanism resolve the problem  
8 of groundwater flooding completely in Southeast  
9 Queens. That said, whatever bill, agreement,  
10 solution, or recommendation made by our City Council  
11 should be made with zero cost in mind to the  
12 residents of Southeast Queens. The maintenance and  
13 clean up of catch basins within Community Board 12 is  
14 indeed essential for the health and wellbeing of our  
15 precious infrastructure, homes, institutions of  
16 higher learning, churches, and businesses. We thank  
17 the Chairman so much. Thank you, Chairman Richards,  
18 and we fully support Bill 240. We thank Council  
19 Member Williams for his forethought. We thank your  
20 entire committee and colleagues, and we support the  
21 passage of Bill No. 240. Thank you for the  
22 opportunity.

23           CHAIRPERSON RICHARDS: Thank you so much.  
24 And I just want to add even though Jim Roberts  
25 testified today that there are discussions with the

2 Commissioner on pumping ongoing, and he is not the  
3 final say in this conversation.

4 ANDREA ADAMS: Thank you so much.

5 CHAIRPERSON RICHARDS: All right, Yvonne  
6 Reddick.

7 YVONNE REDDICK: Thank you and good  
8 afternoon Chairman Richards, Councilman Daneek, and  
9 to the community. I'm Yvonne Reddick, District  
10 Manager for Community Board 12, and I'm not going to  
11 repeat what my chairperson just testified. But there  
12 is one thing that I would like to say to  
13 Commissioner, to the Deputy Commissioner who is no  
14 longer here. Flooding is a major issue in Community  
15 Board 12, and the groundwater, but I would also like  
16 to say that in the district, our infrastructure, the  
17 flooding conditions have been neglected for many,  
18 many years. There are projects that have been on the  
19 books that have been on hold for many, many years.  
20 The flooding instead of getting better it continues  
21 to get worse.

22 On August 12th, we went on a tour of a  
23 number of locations. But one that really struck me  
24 the most, and even though we have homeowners with  
25 pumps in their basement, to know that your college

2 pumping not six but 60,000 gallons of water per day.  
3 That is unbelievable, and to know that homeowner's  
4 basements have been destroyed because of the  
5 flooding. And as far as I know, none of them have  
6 been reimbursed for the damage of their homes. And I  
7 know the Commissioner who was here before, not at  
8 this location, but during the press release. We  
9 heard her conversation and she said, Well, they're  
10 just not going to write checks. Because I was  
11 talking about the homeowners, their basements being  
12 flooded out, and their basement, the construction,  
13 the foundation of their homes are being destroyed.

14 But they're not getting reimbursed, and  
15 that's because of the flooding. The groundwater in  
16 Community Board 12 they proposed to do Station 6, and  
17 I understand millions of dollars were poured into  
18 that. Station 6 was deleted. We were never told and  
19 we asked what happened to the money. We would like  
20 to know why can't Station 6 be put back into the  
21 budget because that is to alleviate some of the  
22 groundwater. There was a pilot program in the  
23 beginning, and that's why we knew, we found out that  
24 with Station 6 it would help to alleviate the  
25 groundwater. And the Deputy Commissioner was talking

2 about the catch basins, and as a District Manager I  
3 certainly support Intro 24, 2-4-0.

4           The basins are not cleaned on a regular  
5 basis. Not two years. Some of them not even three  
6 years. The basins are not being cleaned. He talked  
7 about grease. That's an insult. You're going to  
8 tell me that all of the homeowners and tenants in  
9 Southeast Queens are pouring the grease down their  
10 sink? They also have a degreasing program, and that  
11 was done with one of the past deputy commissioners.  
12 I know that as a District Manager they came in and  
13 they did ten blocks of degreasing in Community Board  
14 12, and that must have been ten years or more on  
15 Gabriel [sic] Boulevard. And there has been no  
16 degreasing in the district since then, and that was  
17 helpful.

18           We do not have that many restaurants in  
19 Southeast Queens. They have been to the Community  
20 Board. They have given out pamphlets, and talked  
21 about grease, but they have not done a degreasing  
22 job. And I know at the Borough President's Office,  
23 and I'm not sure you were there, Councilman, at that  
24 meeting when he was talking about the flooding  
25 conditions. And I asked him if the flooding



2 conditions in Community Board 12 was caused because  
3 of grease. He said yes. (coughs) Excuse me. And  
4 frankly speaking, I take that as an insult. But  
5 hopefully the projects that are scheduled in  
6 Community Board 12 will move forward, and thank you  
7 for listening.

8 CHAIRPERSON RICHARDS: Thank you. All  
9 right, we'll go to Ms. Scarborough because you have a  
10 presentation I see. We'll go to Ms. Scarborough  
11 first and then we'll let you go last. No, you can--  
12 You guys can stay there until we're-- Until yeah.

13 ADRIAN ADAMS: Yeah, let's switch.

14 ARCHIE SPIGNER: Should I switch?

15 CHAIRPERSON RICHARDS: Oh, yeah, you can  
16 switch.

17 [Pause]

18 ANDREA SCARBOROUGH: Thank you. My  
19 testimony reads good morning, but it's afternoon.  
20 [laughter]

21 CHAIRPERSON RICHARDS: I know. It seems  
22 to be all of my hearings go like five hours. So I'm  
23 used to it. I'm so used to it now--

24 ANDREA SCARBOROUGH: [interposing] It's  
25 okay, it's okay.

2 CHAIRPERSON RICHARDS: But it's for the  
3 cause. So we don't mind.

4 ANDREA SCARBOROUGH: Yes, it is. Yes, it  
5 is. Good afternoon, Chairman Richards, my Concilman  
6 Daneek Miller, Council, Committee Council and the  
7 committee members. I am Andrea Scarborough,  
8 President of Addisleigh Park Civic Organization, and  
9 Chairperson of Southern Queens Residential  
10 Environmental Justice Council, also known as SQREJC.  
11 SQREJC is a community based monitoring and compliance  
12 organization whose focus is to ensure that the  
13 environmental rights of its residents are fully  
14 protected and enforced. Our organization consists of  
15 a coalition of civic associations as well as  
16 community leaders, civil rights leaders, and clergy.  
17 Thank you for giving me the opportunity to testify on  
18 citywide localized flooding. My testimony is limited  
19 to the Southeast Queens areas where I reside. I  
20 support the New York City Council's legislation Intro  
21 No. 240 to amend the Administrative Code of the City  
22 of New York as it relates to catch basin cleanup and  
23 maintenance.

24 Enforcing a timely reporting of the  
25 number of catch basins inspected, the number of

2 catch basins unclogged or repaired, as well as  
3 documenting the response time to resolution of  
4 complaints certainly brings a level of transparency  
5 to the process. And can lead to improved maintenance  
6 and reduced surface flooding. In Southeast Queens a  
7 need for additional sewers and a high water table is  
8 the core reason for localized flooding. Therefore,  
9 inadequate maintenance of catch basins only serve to  
10 exacerbate the issue of groundwater and surface water  
11 flooding in my community. Clogged catch basins can  
12 lead to chronic flooding of basements and streets as  
13 well as mold infestation and respiratory conditions.  
14 Clogged catch basins can also contribute to a rising  
15 water table as the water has no place to go, and  
16 seeps into the ground.

17 In conclusion, while I applaud the City  
18 Council for taking this step, I believe what is  
19 ultimately needed and called for in the Southeast  
20 Queens are is a comprehensive proposal to address not  
21 only surface water flooding, but more importantly  
22 groundwater flooding. Without addressing groundwater  
23 flooding, our community will never have a high  
24 functioning sewer system and will remain a risk of a  
25 chronic flooding condition. Commissioner Emily Lloyd

2 in her testimony hearing before the City Council in  
3 2007 stated in quotes, "As the groundwater table  
4 rises, it infiltrates our sewers reducing capacity  
5 and flooding some basements of buildings in the  
6 area."

7 Council Member I urge you as a committee  
8 to continue forward beyond this legislation that is  
9 being discussed here today. Take the necessary steps  
10 to reduce and diminish localized flooding in the  
11 Southeast Queens area. And as a Council, call for a  
12 comprehensive plan with proposed solutions to reduce  
13 the high water table in Southeast Queens. I will  
14 also say Deputy Commissioner Roberts stated that it's  
15 not part of their purview. It's not part of their  
16 responsibility groundwater flooding. But I will go  
17 back to that 2007 testimony where she said,  
18 "Completing the drainage infrastructure in  
19 Southeastern Queens is an important part of solving  
20 the problem of sewer backups and surface flooding.  
21 Drawing down the water table is also part of the  
22 solution.

23 So I would say to DEP when did that  
24 mandate change? When did it change from groundwater  
25 being part of the solution to groundwater no longer

2 being their responsibly. I leave that in you guys'  
3 capable hands. Thank you once again for allowing me  
4 to testify.

5 CHAIRPERSON RICHARDS: [off mic] Thank  
6 you for your hard work.

7 ANDREA SCARBOROUGH: Okay.

8 CHAIRPERSON RICHARDS: [off mic] And to  
9 have an EJ group in Southern Queens. There are not  
10 many.

11 ARCHIE SPIGNER: [off mic] You're right.  
12 We've got it. We've got it all.

13 CHAIRPERSON RICHARDS: You know, it was  
14 good to have that. And we're going to hear-- I  
15 don't know if you guys are leaving, but he has an  
16 excellent presentation on groundwater. So, if you  
17 can stay, that would be good. This is all part of--  
18 Yeah, you're going to go next, but he's up now. And  
19 I just want to add, although you guys have left, that  
20 in no way have we-- is this conversation over. And  
21 we are really working quite closely with the  
22 Commissioner to ensure that groundwater is a part of  
23 the conversation. And we're not going to, as you  
24 know, fall. And I do want to commend DEP because  
25 they have given us a first-- A substantial amount of

2 mean, I mean this year. So credit to them on that.

3 But another angle I think we will explore in  
4 particular in my role here is there is PlaNYC.

5           And groundwater is raising everywhere. I  
6 mean the water table is rising very rapidly all over  
7 the world in one sense. But one, global warming it's  
8 a reality. You know, there are entities who don't  
9 believe in it. But one other angle I'm looking at  
10 exploring in particular is certainly looking at  
11 working with the Mayor's Office of Resiliency--  
12 Resiliency and Sustainability to ensure that this  
13 part of the conversation. And, you know, we have  
14 done some tours in particular in Rosedale and the  
15 Rockaways. But I think now honestly sitting here and  
16 listening, this is a resiliency and sustainable, it  
17 is an issue. And we need to make sure that this is  
18 part-- That this area even though it was not hit by  
19 Hurricane Sandy certainly looked at and grouped into  
20 that conversation. So I just want to give you heads  
21 up that that's an angle that I think we have to  
22 pursue next to get them out there to look at what  
23 measures--

24           ANDREA SCARBOROUGH: [off mic] Chairman  
25 Richards, and we going to hear him? [sic]

2 CHAIRPERSON RICHARDS: Sure. You can.

3 Yeah, we're going to do that. I will allow you to go  
4 sir. Thank you for being here. Thank you for your  
5 hard work.

6 STEVEN TERRACCIANO: Thank you Councilman  
7 Richards and I appreciate the opportunity--

8 SAMARA SWANSTON: [interposing] Could you  
9 please raise your right hand and state your name? Do  
10 you swear or affirm to tell the truth, the whole  
11 truth, and nothing but the truth today?

12 STEVEN TERRACCIANO: Absolutely.

13 SAMARA SWANSTON: Okay, and your name is?

14 STEVEN TERRACCIANO: Steven Terracciano.

15 SAMARA SWANSTON: And you're from?

16 STEVEN TERRACCIANO: The United States  
17 Geological Survey.

18 SAMARA SWANSTON: Okay, thank you.

19 CHAIRPERSON RICHARDS: We'll make copies  
20 of the report right now as well so everybody has one.  
21 All right.

22 STEVEN TERRACCIANO: Thank you for having  
23 me here today. Over the years I have met with Archie  
24 and with Assemblyman Scarborough, and with  
25 representatives from Mr. Meek's office, and with

2 Councilman Miller. We have historically provided the  
3 science that is used by the local regulatory and  
4 municipal agencies to understand water resources.  
5 This is not only done here in New York but across the  
6 nation. I'm not Ron Buscialano. I'm Steven, as I  
7 mentioned. Ron unfortunately couldn't be here so I'm  
8 filling his shoes. I'm charge of the office on Long  
9 Island that is responsible for collecting water  
10 resource information in New York City and across the  
11 island. So let's dive into this.

12 [Pause]

13 STEVEN TERRACCIANO: So the presentation  
14 that was prepared is going to talk about three  
15 things: What's groundwater flooding, and areas of  
16 historic groundwater flooding and pumping. And  
17 perhaps we'll have some time for questions. As we  
18 have been discussing all day, and as many of the  
19 people are aware, excessive surface water, rapid  
20 rainfall, rapid snow melt and storm surge are all  
21 causes of flooding on the surface. Compounded by  
22 decreased infiltration capacity, which is generated  
23 by impervious surfaces, frozen ground, solid  
24 pavement, et cetera. Also, over saturate soil. So  
25 if there is a lot of-- If the soil is loaded with



2 water, obviously water can't infiltrate quickly. The  
3 nature of the composition of the soil has something  
4 to do with its capacity to infiltrate water, and  
5 transport water away from the affected area. In  
6 general, groundwater moves very slowly.

7           So, I think today our focus is going to  
8 be on groundwater flooding, which is really  
9 groundwater discharge from my perspective. We've  
10 been talking today a lot about design and maintenance  
11 of stormwater systems that can vary surface water and  
12 groundwater away from the flooded area. And, you  
13 know, the questions that we're asked many times  
14 across the island and throughout the country is are  
15 we planning for a full range of climatic conditions.  
16 And have we planned for both manmade and natural  
17 water table rises? I'm certain that as Mr. Roberts  
18 has testified that the city is-- Plan New York City  
19 is in place. The city is well aware, and trying very  
20 hard to plan for those anticipated events. I keep  
21 hitting the wrong button.

22           So, let's start off simplistically  
23 speaking. Basically, I wanted to point out a few  
24 things. I use this mouse instead of turning around.  
25 Here's a channel with water flowing in it. Maybe

2 Fresh Creek or Spring Creek or Flushing Creek or  
3 Flushing River, anything like that. Then you have  
4 the land surface here, and then you have this  
5 unsaturated zone here. Then you have the water  
6 table. That's point at which underground-- The  
7 water table exists where the ground beneath it is  
8 completely saturated. I lost my mouse. There it is.  
9 Okay, so in this diagram, you'll see that  
10 infiltrations are occurring.

11 That means that the water in the surface  
12 water body is higher than the level of the water  
13 table. So groundwater is flowing into the ground.  
14 When the water table is higher, groundwater is  
15 discharging or flooding. The water table here is  
16 higher than the level of the surface water, the  
17 channel flow. And so water now instead of flowing  
18 into the ground is flowing out of the ground into the  
19 surface. What you have and what I want to point out  
20 is that historically through time we've monitored  
21 this water table elevation, the depth to water here.  
22 So basically, we do that by putting pipes vertically  
23 into the group that are open at the bottom. Water  
24 enters those pipes, and it tells us what the water

2 level in the ground is through time if we continue to  
3 measure it.

4 [Pause]

5 STEVEN TERRACCIANO: Before and after as  
6 the water table rises, everybody recognizes that  
7 subterranean structures such as basements, subway  
8 tunnels, transit tunnels, underground infrastructure  
9 become inundated as the water tries to find the  
10 easiest path to leave the system. It's a lot easier  
11 to flow into a basement if there are cracks in the  
12 foundation than it is to make its way through all of  
13 the fine grain materials that comprise the aquifer.  
14 The water table is going to fluctuate with varying  
15 amounts of natural and manmade conditions. So  
16 monitoring the water table and understanding what its  
17 responding to is important to planning and  
18 development presently and to come.

19 So cause of water table rise include  
20 increased amounts of precipitation and storm  
21 severity. Storms coming repeatedly one after another  
22 tends to fill the unsaturated zone and the water  
23 table will rise. The sea level when that rises  
24 along the coast, that has a corresponding effect. It  
25 also raises the groundwater levels. As we increase

2 groundwater recharge during urbanization, you might  
3 imagine that trees and agriculture is a consumptive  
4 use of groundwater. The plants take up the water and  
5 it doesn't infiltrate the ground. So when we pave it  
6 over, many times we see decreases in the water table  
7 as a result of urbanization.

8           Across the island, they have addressed  
9 some of that with recharged basins to channel water  
10 that was formerly entering the system or through--  
11 They channeled it into recharged basins. In the city  
12 we have plants for some of these I guess the seepage  
13 basins and our green infrastructure. So there are  
14 lots of manmade things that we do on the surface that  
15 can affect those, that water table relation.  
16 Additionally, we've seen historically as the  
17 residents well know in the city and elsewhere on the  
18 island that water levels in Brooklyn and Queens are  
19 very sensitive to pumpers. The aquifer here in  
20 Brooklyn and Queens is thinner than it is to the  
21 east. It tends to thicken as you move eastward and  
22 southward. The public supply pumpage has decreased  
23 water levels, and the cessation of pumpage we've seen  
24 increases in water levels, and those have been  
25 documented.

1                   There are dewatering projects. MTA  
2  
3                   routinely is pumping I believe still water to remove  
4                   groundwater from the system to keep the tunnels dry.  
5                   Drought has another effect on the water table as you  
6                   might imagine. The decreasing amount of  
7                   precipitation and recharged consequently then lowers  
8                   the water table. There are lots of things that can  
9                   affect the water table, and where the depressions in  
10                  the water table surface occur varies with time and  
11                  development.

12                  In 2010, we put together a map. In fact,  
13                  we annually collect water levels across the island  
14                  through those wells that I was talking about. These  
15                  are observation wells, and those are indicated by the  
16                  black dots. So the wells are all sloped and very  
17                  close to the water table, and consequently they  
18                  monitor what the-- Yeah, they monitor what the water  
19                  table elevation is, and the red areas are the  
20                  shallowest depth to water. Those are the areas where  
21                  it's 11 feet or less. We work cooperatively with  
22                  agencies cross the island and throughout the state  
23                  and the country really to make water level elevations  
24                  and monitor the resource.

2           Areas in which the water table is shallow  
3 is less than 11 feet below the surface. They are  
4 shown in red, as I mentioned. And these are where  
5 we've seen everywhere on the island, whether is  
6 Ronkonkoma or the Nassau County Medical Center or  
7 it's out in Riverhead or it's in Southold on the Fork  
8 or it's in Long Beach. These places are the most  
9 susceptible to groundwater flooding, and the problems  
10 associated with all the things we do on the surface  
11 to try and manage water and avoid flooding. And  
12 supply water for the population. Out east, as  
13 everyone knows, the eastern half of the island is  
14 supplied by public island.

15           And I would be remiss in saying that if I  
16 didn't tell you that they are concerned about-- The  
17 folks that are out here are concerned about the  
18 pumpage that is going on or planned or might occur or  
19 has occurred in the city. Pumpage can induce  
20 saltwater intrusion that affects the quality of  
21 water. Pumpage obviously affects the direction of  
22 water flow, and for these and many other reasons, you  
23 are going to have stakeholders across the island are  
24 all interested in what happens in the city as we move  
25 forward. But they are faced with some of these

2 climatic challenges, and the problems associated with  
3 the severity of the storms. The increased intensity  
4 of the storms that have been predicted by all of the  
5 climate science that the city has really been in the  
6 forefront of collecting.

7           It's estimated that over 500,000 or half  
8 a million dwellings are located with these-- within  
9 the red areas, and many of them have septic systems.  
10 And so that's a large problem. In fact, it's public  
11 enemy number one out in Suffolk County. For the  
12 County Executive he's concerned about home septic  
13 systems failing, rising water tables, and  
14 eutrophication or degrading the quality of their  
15 coastal water bodies.

16           Let's focus a little bit where  
17 everybody's attention is today in Southeastern Queens  
18 and Southwestern Nassau Counties. And as you can  
19 see, I'm looking at this area here. Here is kind of  
20 the airport, here is Bergen Basin, and there's a  
21 large amount of red here. Red meaning less than 11  
22 feet of water. You will also notice what we call a  
23 dendritic pattern, the way these linear feet just  
24 kind of like work their way up into the northern  
25 areas of the counties. And those actually correspond

2 to drainage historic-- I should say paleo-drainage  
3 channels. Drainage channels are created by glaciers  
4 tens of thousands of years ago. So these depressions  
5 in the land surface and with all of the construction  
6 that's occurred in these areas lend themselves to why  
7 some people see some groundwater flooding and others  
8 don't. The USGS has been around for a long time. In  
9 Southeast Queens we were monitoring water levels  
10 through one of these observation wells, or many of  
11 the wells.

12 In this one in particular the well number  
13 is Q1249. It began recording water table elevations  
14 in 1940. This blue line is a trace of the water  
15 table elevation through time from 1940 to about 2012  
16 or 2013 when we stopped measuring it. The bar chart  
17 that you see here. The water level is on the left  
18 side. This is the elevation of the water above sea  
19 level in the ground is what this is talking about in  
20 feet. Over here the right side is talking about what  
21 the bar graph is mentioning. The bar graph is  
22 describing precipitation at the Battery Park since  
23 1940. And so we need this kind of long-term data  
24 collection to kind of just figure out what the system



2 is sensitive to, and what the water level is  
3 responding to, to better guide resources.

4           The average precipitation over this  
5 period has been about 46 inches a year. That's this  
6 green line, but the bar charts are the total  
7 precipitation annually. And so you can see back here  
8 in the '40s and '50s precipitation was more or less  
9 constant, and below the average. The water table  
10 back then or the water level in the ground was about  
11 30 something feet about sea level. And then when we  
12 go into the '60s, drought occurred. Less  
13 precipitation occurred, and the onset of pumpage also  
14 began in Brooklyn and Queens. And the water level  
15 has come down. We also saw a drought in the '60s,  
16 and there was in '65 we had the lowest recorded  
17 precipitation for that year that we've measured on  
18 record in the city. And we saw the water levels  
19 continue to decline as pumpage continued through the  
20 ages.

21           And '85 was the maximum withdrawals that  
22 were recorded at Jamaica Water Supply. And so,  
23 overall we saw a decline of about 35 feet, and  
24 despite, as you might see here, the larger amounts of  
25 precipitation that occurred in these years in the

2 late '70s and even in '84 we had quite a lot of  
3 precipitation. Then as they began to decrease  
4 pumpage, we see that water levels began to rise. And  
5 right here in this area here we have the longest  
6 period of above normal precipitation that we've  
7 measured on record since-- I believe the Battery  
8 record goes back to 1900. So we have the largest  
9 amount above normal precipitation. We can see how  
10 the precipitation here is a lot more variable than it  
11 was here in the past. Okay, so what we've seen in  
12 Southeastern Queens up until the point when we were  
13 measuring it was that the water level has risen above  
14 historic elevations when we first began.

15 [Pause]

16 STEVEN TERRACCIANO: So if I don't follow  
17 these notes, Ron will be mad, and I haven't been. So  
18 I need to make sure that I haven't missed any  
19 important points. Oh, yes, one of the issues at  
20 hand, and this, as I said really is evident in  
21 Southeastern Queens and also out in Easter Ronkonkoma  
22 in particular, that many of our homes and businesses  
23 were built in this period here when the water levels  
24 were depressed. I guess they didn't think they were  
25 going to come back up, or they didn't think they were

2 going to stop pumping. I'm not sure. I wasn't  
3 around then. I only entered the world back here in  
4 late 1950, but there are reports. We do have maps of  
5 that the water table looked like in 1900, 1940, and  
6 1963. And so, if we continue this groundwater  
7 discussion, I would be happy to provide you with more  
8 information.

9           So therein lies the problem. A lot of  
10 development occurred, and now we have-- When water  
11 levels were depressed, and now we have even higher  
12 water levels than we had historically. The forecast  
13 for changes in precipitation need to be evaluated.  
14 And so, as I mentioned to Samara, we do-- We are  
15 submitting a proposal to try and evaluate what future  
16 water levels are going to look like. And I will be  
17 happy to elaborate more on that after. We continue  
18 with this presentation--

19           CHAIRPERSON RICHARDS: [interposing] I  
20 just ask you to start-- If you can speed it up a  
21 little bit.

22           STEVEN TERRACCIANO: Yeah, absolutely.  
23 I'm at my summary.

24           CHAIRPERSON RICHARDS: All right, good.  
25 [laughs]

2 STEVEN TERRACCIANO: Perfect. Yes.

3 CHAIRPERSON RICHARDS: A very good  
4 presentation. A very, very good presentation.

5 STEVEN TERRACCIANO: Thank you. So  
6 groundwater flooding is a hidden hazard not  
7 frequently discussed or studied. Long periods of  
8 above normal precipitation can have large affects on  
9 the water table elevation causing a groundwater  
10 flooding problem especially in the shallow depth to  
11 water areas. In western areas of Long Island,  
12 precipitation is not the overriding factor in  
13 determining groundwater level fluctuations that we've  
14 seen historically. We know that the aquifer is thin,  
15 and that we've seen a very large affect on water  
16 levels caused by sewerage and pumping. And so,  
17 managing some of those things can have a large affect  
18 on the water table elevation.

19 Lastly, building and permitting practices  
20 have not taken into account historical water levels.  
21 Sea level rise and climate change will increase  
22 flooding, and greater health and safety risks all  
23 occurring simultaneously. Many of those have been  
24 spoken to by previous speakers. Long-term data are  
25 essential to understanding the effects of past and

2 planned water resource management decisions to  
3 evaluate what's planned and what is in place, and how  
4 to best spend our money. Thank you very much.

5 CHAIRPERSON RICHARDS: Thank you. I  
6 would just ask one question. So would you say  
7 pumping would help resolve a lot of this issue?

8 STEVEN TERRACCIANO: So one of the things  
9 we're not allowed to do is make recommendations.

10 CHAIRPERSON RICHARDS: Okay, thank you.

11 STEVEN TERRACCIANO: As we're unbiased--

12 CHAIRPERSON RICHARDS: You can speak to  
13 me on the low then. [sic]

14 STEVEN TERRACCIANO: [laughs] Okay. As  
15 an unbiased agent of the federal government, we have  
16 to work to provide information needed to make those  
17 decisions. We have seen that pumping can affect the  
18 water levels greatly.

19 CHAIRPERSON RICHARDS: Thank you.

20 STEVEN TERRACCIANO: Thank you very much.

21 CHAIRPERSON RICHARDS: You gave me all I  
22 needed to know. All right. Well, I want to thank  
23 you for this well thought out presentation, and I  
24 look forward to obviously having more conversation  
25 with you. And I like your point on building and

2 permitting practices that have not historically  
3 obviously taken into account of sea level rise, and  
4 obviously groundwater. And I think even as we move  
5 forward with the Mayor and his vision of doing  
6 Downtown Jamaica, I think this has to be a part of  
7 the conversation. Any supposed bill should obviously  
8 include a conversation of pumping. And, you know,  
9 obviously, we don't want to start a panic.

10           As the Dean said, it's not my district.  
11 So I won't necessarily weigh in even though it is  
12 important, but I think that these are conversations  
13 that obviously we need to ensure that we have as we  
14 speak of moving forward in Queens and Downtown  
15 Jamaica and other places. So thank you for your  
16 presentation. We now will call the last panel, and  
17 then we are-- We will be finished. All right, I'm  
18 going to call Joel Kupferman from the New York  
19 Environmental Law Justice Project. Good to see you.  
20 Brian White, Mr. Brian White. Ann Valdez from the  
21 South Coney Island and I believe Community Voices  
22 Heard. All right. Yes, I've seen you before.  
23 Loretta Humphrey from UNVCR.

24           CALVIN HEWETT: She left.

25

2 CHAIRPERSON RICHARDS: She left. Okay,  
3 and Calvin Hewitt.

4 CALVIN HEWITT: Here.

5 CHAIRPERSON RICHARDS: Hewitt.

6 SAMARA SWANSTON: Would somebody--

7 [background discussion]

8 [Pause]

9 CHAIRPERSON RICHARDS: Thank you for  
10 coming always good to see the Dean of Southeast  
11 Queens in the house. Thank you again.

12 SAMARA SWANSTON: Would you please raise  
13 your right hands. You all--

14 [Pause]

15 SAMARA SWANSTON: Do you swear or affirm  
16 to tell the truth, the whole truth, and nothing but  
17 the truth today?

18 PANEL MEMBER: Yes.

19 CHAIRPERSON RICHARDS: Thank you and you  
20 may begin.

21 [background discussion]

22 CHAIRPERSON RICHARDS: We'll start with  
23 you.

24

25

2 CALVIN HEWITT: Okay, my name is Calvin  
3 Hewitt. I'm a member of Planning Board 12, and I  
4 would certainly like to piggyback on what--

5 CHAIRPERSON RICHARDS: [off mic] Is your  
6 mic on? You can just hit the--

7 CALVIN HEWITT: Excuse me. I would like  
8 to piggyback on what Adrian Adams said to  
9 congratulate you on the efforts that you're doing,  
10 and we certainly appreciate it. I just want to-- My  
11 issue is groundwater flooding, and the impact, the  
12 adverse impact it's had on homeowners specifically.  
13 Not just the library and the IS8. But the point is  
14 this, the sale of Jamaica Water was an administrative  
15 sale. Therefore, it precluded the City Environmental  
16 Quality Review, which put a bridge. Which left the  
17 homeowners with no protection, and one of the  
18 protections of the Quality Environmental Review that  
19 if it's a negative-- If it's a positive report,  
20 then you know that it's going to have an  
21 environmental impact.

22 It is incumbent upon the person who is  
23 going to do whatever they're going to do to say  
24 here's the solution, and we can move forward. That  
25 was done-- That whole process was avoided by doing



2 an administrative sale. Because that was done, I  
3 think I certainly agree with Mr. Spigner that  
4 purchasing the property of the homeowners is an  
5 effective to address it. I think overall from my  
6 research groundwater flooding if you don't address it  
7 is a ton of money. It's a ton. But also, and  
8 notwithstanding that pumping is effective, then I  
9 read in Arizona that they have gone away from wells  
10 because wells eventually run dry, and they went to  
11 the aquifers. So notwithstanding that we have a  
12 possible solution to pumping. It's not open-ended.  
13 So my concern is that whatever is done it should be  
14 at no cost to the homeowner period. Because the  
15 process precluded having protection. That's it.

16 CHAIRPERSON RICHARDS: Well said.

17 ANN VALDEZ: Good afternoon. Good  
18 afternoon, Councilman Richards and everyone who is  
19 attending, and I do also appreciate the other City  
20 Council that was present. Okay, my name is Ann  
21 Valdez. I am a resident of Glazen [sp?] in Coney  
22 Island, a leader of Community Voices, a leader at the  
23 Surfside Multicultural Community Garden as well as--  
24 Which is also in Coney Island, as well as a member of  
25 the New York Safe Energy Coalition and many other

2 grassroots organizations. I am here today to speak  
3 on the many environmental hazards in Coney Island and  
4 our city in general. We were hit by Hurricane Sandy  
5 and our streets, gardens, and homes were heavily  
6 polluted not just from the ocean and the bay waters  
7 but the contaminated water that carry diseases such  
8 as E. coli like the outbreak in Africa.

9           This toxic filth that came from the  
10 backup sewers as well as the water system all though  
11 Coney Island. These sewers or catch basins were not  
12 cleaned or maintained for years. This brings an  
13 enormous area with standing water, which brings many  
14 mosquitoes, which also brings the West Nile Virus,  
15 which is another thing we need to watch out for.  
16 This is horrible considering we have a large  
17 amusement area visited by millions every year. This  
18 is an even worse problem for our community gardens,  
19 which feed many families. They were never tested for  
20 the toxicity before, during, or after the storm. But  
21 were allowed by the city and Green Thumb to continue  
22 planting food even after we asked many times for this  
23 to be done.

24           The testing prior to the opening season.  
25 Which also brings another issue. Our Boardwalk

2 Garden, Boardwalk Community Garden was possibly the  
3 oldest and largest garden in Coney Island feeding  
4 families, and that was destroyed by the City  
5 Administration, Asta Development Corporation, which  
6 is very large. These gardens not only fed, but also  
7 helped clean the soil for vegetation and life. Last  
8 year, our community was told of an amphitheater  
9 costing over \$50 million would be built. The  
10 environmental study done was faulty, and knowing  
11 this, it was still being pushed for development. If  
12 we can't handle the sewer now, then how can we  
13 consider building? If we cannot handle the sewer  
14 safely now, then how can we consider building more  
15 buildings of recreation that will need safer sewer  
16 refuge without first completing a system that can  
17 manage the sewage we already have to deal with. I am  
18 sorry that I'm going back and forth, and I have some  
19 other things that prove that this was not-- the study  
20 was not done correctly. But, of course, Joe can back  
21 me up on that. As I was saying-- I lost my place.  
22 I'm sorry.

23 [Pause]

24 ANN VALDEZ: I ask that you deal with the  
25 environmental issues in our gardens, help bring back

2 the Boardwalk garden, and test all New York City  
3 community gardens before this becomes a health crisis  
4 that can and will take years to remedy. Please  
5 remember to put people first before profits always.  
6 This is our home. Thank you.

7 CHAIRPERSON RICHARDS: Thank you so much,  
8 and we certainly will be looking in particular into  
9 the community gardens. Yes, sir. Always good to see  
10 you.

11 JOEL KUPFERMAN: Same here. Joel  
12 Kupferman, New York Environmental Law and Justice--

13 CHAIRPERSON RICHARDS: [interposing] Get  
14 your mic-- There you go.

15 JOEL KUPFERMAN: Joel Kupferman, New York  
16 Environmental Law and Justice Project, and for the  
17 record, I have to say that I am the attorney  
18 representing the garden. And why that case is really  
19 important I think the Council is that case was  
20 approved by City Council, the location. And in the  
21 back and forth, we basically challenged the  
22 Environmental Impact Statement on the grounds that  
23 there is an improper surge there. Not only that, the  
24 garden was acting as a sponge for the water that came  
25 over the Boardwalk several times. Now, the city is

2 replacing it with a \$50 million amphitheater, and  
3 it's concrete. And there is definitely not enough  
4 sewage, but also the storage tanks that the city said  
5 is okay, is definitely not enough to contain that  
6 water.

7           So we're concerned that just going  
8 forward that with all this talk about stopping  
9 development on the waterfront and stopping or  
10 whatever that the loopholes and the waves are too  
11 big. So in some ways we urge that City Council  
12 revisit their approval of any projects that are  
13 there. And really do a full environmental impact  
14 statement on their own especially when it comes to  
15 flooding and other issues. So it's bad enough that  
16 they're allowing this to go through, but also it's  
17 city money that's being spent. And in the city's  
18 response to our papers, they gave two lines to  
19 Hurricane Sandy saying that this was basically a  
20 minor occurrence, and didn't demand a full study of  
21 that.

22           The second thing that was brought up  
23 today I think is very important is that there's a  
24 threat of raising the sewage and water fees. I think  
25 that's a good or bad threat. But the trouble is that

2 the people paying now are unfairly paying because in  
3 2014 the Independent Budget Office stated that there  
4 is over 530,000 ECB violations that were issued. Not  
5 all water or sewage related, but the city is owed  
6 \$1.5 billion. What really irks a lot of people is  
7 that the people that are paying these fees are paying  
8 knowing full well that there are people who owe the  
9 city money and are not paying. And I think it's  
10 really timely to say that people-- The city will  
11 spend money and will send police or whatever to go  
12 after people that aren't paying their back revenues  
13 or whatever. So I think the city might want to  
14 direct some of those resources to going after  
15 individuals, to going after some of those people that  
16 city is still doing business with that are in \$1.5  
17 billion arrears.

18           The third thing also is that we talked  
19 about flooding not having a long-term impact  
20 especially that the water comes and goes. We object  
21 strenuously to that claim. After Hurricane Sandy and  
22 during Hurricane Sandy over half the sewage plants  
23 were not working. We know that that was a half a  
24 billion gallons of sewage that only came onto land,  
25 that remained in the elevator shafts in hospitals, of

2 NYCHA buildings and everywhere else. And yet the  
3 City and the Health Department and DEP did not issue  
4 any warnings that people should really be aware of  
5 this that the health flags didn't go up. I  
6 personally take umbrage at this because I'm one of  
7 the attorneys representing people in Haiti suing the  
8 United Nations for the Cholera outbreak.

9           That outbreak came from 12 Nepalese  
10 soldiers stationed in Haiti, and it was just their  
11 sewage alone that caused over 8,000 people to die.  
12 So you have to ask how could that happen in Haiti,  
13 and yet all that raw sewage came, you know, came  
14 here? So I think it's important to look not just at  
15 DEP, but work with the Department of Health and  
16 really start doing more health studies of where the  
17 sewage is. Also, cleaning up the basins that are  
18 there. The city still spends millions of dollars  
19 fighting the West Nile Virus. We've hunt forced the  
20 city to do water sighting on those basins because  
21 that's standing water alone. So when the city starts  
22 doing a cross benefit analysis of cleaning up those  
23 sewage drains, they should look at the effects of the  
24 mosquito gathering and also searching for federal and  
25 State funds to use that to clean up the basins.

2 CHAIRPERSON RICHARDS: Great suggestion.

3 I want to thank all of you for coming out today.

4 This is not the end of this conversation, but I think  
5 it's historic in one sense that we are even having  
6 this conversation, right, on this particular issue.  
7 You can be assured that we are going to be fighting  
8 steadfastly to ensure that New York City, we are  
9 surrounded by water, that that, you know. But the  
10 city should be doing more in particular around this  
11 area.

12 There is more than can be done, and we  
13 refuse to believe that more can't be done. And we  
14 are not going to allow anyone to say that we're just  
15 going to allow people to suffer in this city because  
16 there is no solution. That's not the right answer.  
17 I don't think that's why we were put here to be in  
18 government. You know, we're being kind today, but  
19 we're going to really pick it up over the next few  
20 months, and especially in terms of water rates, which  
21 is another, a whole other conversation. But we're  
22 going to fight any increase to our water rate  
23 especially this year if we can't get guarantees that  
24 we're going to start dealing with the issues that  
25 many of these taxpayers have to pay in the first



2 place every year. So with that being said, we're  
3 going to finish this hearing and conclude it. But I  
4 want to thank our Counsel Samara Swanston for this  
5 historic moment for helping get us here, and also Mr.  
6 Bill Murray our Policy Analyst for a great job in  
7 putting together everything today. And we look  
8 forward to continuing the fight on this particular  
9 issue. Thank you all for coming out. This hearing  
10 is over. [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 7, 2014