CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON HOUSING AND BUILDINGS ----- Х October 1, 2014 Start: 10:28 a.m. Recess: 12:24 a.m. HELD AT: 250 Broadway - Committee Room 16th Floor B E F O R E: JUMAANE D. WILLIAMS Chairperson COUNCIL MEMBERS: Rosie Mendez Ydanis A. Rodriguez Karen Koslowitz Robert E. Cornegy, Jr. Rafael L. Espinal, Jr. Mark Levine Antonio Reynoso Helen K. Rosenthal Ritchie J. Torres Eric A. Ulrich

A P P E A R A N C E S (CONTINUED)

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	COMMITTEE	ON	HOUSING	AND	BUILDINGS
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2 CHAIRPERSON WILLIAMS: [gavel] Good 3 morning and apologies for the late start. There are 4 seven meetings going on today. I was at one of them. 5 I apologize. We will probably see some more of my 6 colleagues and committee members in an out. There 7 are several committee meetings going on at the same 8 My name is Jumaane Williams, Chair of the time. 9 Council's Committee on Housing and Buildings. I'm 10 joined today by Council Members Reynoso and Torres. 11 Today, we'll be discussing two bills that are part of 12 the Quality Housing Act. Proposed Intro No. 345-A 13 sponsored by Council Members Reynoso and Garodnick, 14 and proposed Intro No. 348-A sponsored by Council 15 Members Torres and Reynoso. I'm going to give a 16 brief overview of the bills, and then we'll hear from 17 the Administration and members of the public. 18 Proposed Intro No. 345-A concerns the

19 Alternative Enforcement Program also known as AEP, 20 which requires the Department of Housing Preservation 21 and Development to identify at least 200 distressed 22 multiple dwellings, and to work with the owners of 23 such buildings to correct housing maintenance to 24 correct Housing and Maintenance Code violations. 25 This legislation would alter the AEP by providing HPD

1	COMMITTEE ON HOUSING AND BUILDINGS 5
2	with discretion to determine the criteria for
3	buildings to be included in the AEP, and by requiring
4	HPD to identify at least 280 buildings that meet such
5	criteria. It would also require owners of buildings
6	in the AEP to post a notice informing tenants of
7	their building's participation in AEP.
8	Proposed Intro No. 348-A concerns
9	inspection fees. Currently in New York City, if an
10	owner of a multiple dwelling is issued a third and
11	immediately hazardous violation for failing to
12	provide heat and hot water as required by the law,
13	HPD may charge a \$200 fee for each subsequent
14	inspection that results in a violation.
15	Proposed Intro No. 348-A would expand on
16	this by allow HPD to charge an inspection of \$200 per
17	each inspection that results in the violation where
18	HPD has previously performed three inspections in the
19	same dwelling within a 12-month period. Issued a
20	hazardous and immediately hazardous violation at each
21	inspect, and did not receive a certificates of
22	correction for such violations.
23	I would like to thank my staff for the
24	work they did in putting this hearing together
25	including Nick Smith, my Legislative Director; Jim
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1 COMMITTEE ON HOUSING AND BUILDINGS 6 2 Wilcox; and Shidre Cadre [sp?], Counsels to the Committee; Guillermo Patino and Jose Conde, Policy 3 Analyst to the Committee and Sarah Gastelum the 4 Finance Analyst to the Committee. 5 I understand that Council Members Torres 6 7 and Reynoso each would like to make a brief statement concerning the respective bills. So at this time, 8 I'm going to invite them to do so. 9 I actually was 10 COUNCIL MEMBER TORRES: not intending to make a statement, but I'm make one. 11 12 I quess one of the first ones that 340-- The Housing 13 Quality of 348. I refer to it as the three strikes 14 rule. So if HPD inspects an apartment, and finds 15 either a hazardous or immediately hazardous 16 conditions. And the landlord fails to correct the 17 condition or certify with the legal timeframe, the 18 that's one strike. And if you have three strikes, then every subsequent and similar inspection results 19 20 in a Class B or C violation, of which will go the inspection fee. And so, we feel that this would 21 2.2 improve the ability of tenants to get repairs in 23 their apartments. It would create an incentive for 24 landlords to make repairs in the apartment. And, it would recognize the fact that every time HPD has to 25

1	COMMITTEE ON HOUSING AND BUILDINGS 7
2	end an inspector to an apartment repeatedly that is
3	an expenditure of resources and time. And landlords
4	who repeatedly disregard the Housing Code should bear
5	that cost. And I think this bill is targeted. The
6	bill is not directed at every landlord. It's
7	directed at repeat offenders, those that repeatedly
8	fail to not only correct conditions, but certify
9	those corrections within a statutory timeframe. So
10	it's tough bill, but I think it's fair. And that's
11	the extent of my comment on the bill.
12	COUNCIL MEMBER REYNOSO: I guess I'll go
13	now. I just want to thank Chairman Williams and also
14	Nick from his office, and everybody that helped put
15	this together this quickly. And it's an extremely
16	important bill. I believe giving heat to HPD, and
17	other housing organizations that worked along side
18	us. And HPD was actually a partner in trying to
19	figure out what we can do best at several meetings.
20	So I just wanted to thank everybody for that, and
21	read a statement. As housing prices continue to rise
22	in New York City, our existing stock of affordable
23	housing is more threatened than ever. Mayor de
24	Blasio has committed to the preservation of 120,000
25	units of affordable housing in his new Housing Plan.

1COMMITTEE ON HOUSING AND BUILDINGS82However, in rapidly gentrifying areas such as3Bushwick in my district, landlords are turning to4tactics of disinvestment that border on the criminal5in an effort to drive rent stabilized tenants from6their homes. And replace them with tenants who can7afford much higher rents.

8 When we attended our press conference this morning, we saw examples of this negative 9 behavior, and heard from the tenants whose housing 10 has been preserved to the Alternative Enforcement 11 12 Program or AEP. You will be hearing from these 13 tenants again in today's hearing. Established as part of the Safe Housing Act of 2007, AEP currently 14 15 requires HPD to identify 200 of the city's most 16 poorly maintained buildings based on Building Code 17 violations, and target them for repair. If the 18 landlord of an AEP building does not address violations within four months, HPD will undertake the 19 necessary repairs on its own, and bill the landlord 20 for the cost. All indicators show that the program 21 2.2 is working as intended. As of 2012, out 800 23 buildings are identified for the AEP Programs, 52% were repaired to a level meriting discharge from the 24 program. Of these, 25% have violations corrected by 25

1 COMMITTEE ON HOUSING AND BUILDINGS 9 2 landlords within four months with no resources from 3 HPD.

4 In a 2013 study by Make the Road New York, it was found that a majority of tenants in AEP 5 buildings reported that their building's physical and 6 7 safety improved due to the participation of AEP. The repairs allow tenants to stay in homes that may have 8 otherwise become so hazardous as to require a vacate 9 This year the City Council provided \$750,000 10 order. in additional funding for the AEP program. With this 11 12 allocation, it is possible for the program to expand its reach to tenants in need. Intro 345 would allow 13 14 HPD to alter its AEP criteria in order to expand the 15 program from 200 to a minimum of 280 buildings with 16 the option of more to be added dependent upon 17 available funding.

18 We had originally proposed the doubling of this number of 400 buildings. But in 19 20 conversations with HPD we realized that although the new allocation could increase the staff and dedicated 21 2.2 to the AEP Administration and enforcement, the 23 funding available for actual building improvements are currently limited to how much the program can 24 Additionally, Intro 345 would require the 25 expand.

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	owner of any building in AEP to post a notice to
3	tenants in multiple languages indicating that the
4	building has been identified for participation. And
5	AEP providing contact information for the building's
6	owner and/or mortgage holder. And informing tenants
7	that they may call 311 to lodge any complaints.
8	Thank you to Make the Road for their
9	assistance with this bill, and to the staff of the
10	Housing Committee for making necessary changes in a
11	short timeframe. The expansion of AEP would have
12	dramatic impact for unstabilized tenants throughout
13	New York City, and help achieve Mary de Blasio's goal
14	of presenting existing affordable housing citywide.
15	I hope we can work with the Committee and HPD to move
16	both of these bills forward quickly. And I also just
17	really want to speak to feeling great that Council
18	Member Torres and I were able to pass, or are able to
19	move forward two pieces of legislation within the
20	Housing Quality Act. But we expect to have a lot
21	more bills and a lot more pieces of legislation that
22	we are going to be able to pass. So thank you.
23	CHAIRPERSON WILLIAMS: Thank you and I
24	know that Council Member Garodnick is with us, and
25	wants to make some statements as well. I want to say

1 COMMITTEE ON HOUSING AND BUILDINGS 11 2 thank you to everybody who came out, and give a shout out to the people who are in the overflow room. 3 We know you're there, and your presence here is just as 4 important anyone else. So thank you for coming out. 5 And I don't know if Council Member Garodnick is 6 7 ready. COUNCIL MEMBER GARODNICK: 8 Thank you, Mr.

I will be very brief because I know that 9 Chairman. the bill sponsors and you have introduced this issue 10 completely. But I did want to just thank you as the 11 12 Chairman of this committee for hearing these bills, 13 and also to my two new colleagues Council Member 14 Torres and Reynoso for advancing I think very 15 thoughtful bills on two very important subjects. The 16 issue of AEP is one, which we had spotlighted back a 17 report called the Ghost of the Housing Bubble and 18 talking about the need to expand this program, which is working very well. 19

And so, I wanted to thank Council Member Reynoso for his leadership on this subject. And, of course, the bill to add fines for recurring violations of the Housing Maintenance Code I think Council Member Torres has it right on the mark. It's a common sense improvement. If HPD is consistently

1	COMMITTEE ON HOUSING AND BUILDINGS 12
2	going back to check up on buildings that have
3	violations, they should be the ones paying the bill,
4	not the City of New York. So, it is a great pleasure
5	to work with these guys on these issues. And Mr.
6	Chairman, thank you for your support and your
7	leadership here.
8	CHAIRPERSON WILLIAMS: Thank you. With
9	that said, we have our first panel who will give
10	testimony. I want to remind everyone who would like
11	to testify today to please fill out a card with the
12	sergeant-at-arms who was giving you some nice
13	instructions earlier. So if you would like to
14	testify, please make sure you fill out a form. We
15	will have our affirmation where we will ask you to
16	attest to before you start your testimony. So please
17	raise your right hand.
18	Do you affirm to tell the truth, the
19	whole truth, and nothing but the truth in your
20	testimony before this committee, and to respond
21	honestly to Council Member questions?
22	VITO MUSTACIUOLO: I do.
23	CHAIRPERSON WILLIAMS: Thank you. You
24	can proceed.
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2 VITO MUSTACIUOLO: So before I proceed is 3 there any particular order you would like? If I may, I'd like to start with Intro 345-A. Good morning, 4 Chairman Williams and Members of the Housing and 5 Building Committee. My name is Vito Mustaciuolo and 6 7 I'm HPD's Deputy Commissioner for Enforcement and Neighborhood Services. I am joined by our Associate 8 Commissioner for Enforcement and Neighborhood 9 Services, Ann Marie Santiago. We appreciate the 10 opportunity to testify regarding Council Bill 345-A 11 12 relating to changes to the Alternative Enforcement 13 Program. HPD appreciates the Council's support of 14 the Alternative Enforcement Program since its 15 inception in 2007. HPD works very closely with the 16 City Council and tenants advocates on crafting this 17 program while making improvements to the program since that time. 18

AEP is one of the many instances where HPD has successfully collaborated with the council and their tenants and representatives to make sure that the preservation of the city's housing stock. The President has addressed conditions in hundreds of distressed buildings, and continues to work to improve the housing quality for thousands of New York 1 COMMITTEE ON HOUSING AND BUILDINGS 14 2 City households. I'm sorry. As of Round 7, which are currently in, HPD has touched 1,187 buildings and 3 over 15,000 units by conducting inspections and 4 imposing fees when property owners failed to comply 5 in performing repair work to adjust emergency 6 7 conditions and underlying conditions.

The bill before us today proposes three 8 majors to the AEP Program. The bill increases the 9 number of buildings for selection. The bill allows 10 HPD more flexibility to select and discharge 11 12 properties. And the bill requires property owners to 13 post a notice to tenants regarding the program, and 14 providing contact information. HPD is supportive of 15 these changes, and will make some recommendations for 16 changes to the language of the bill today. And hope 17 to discuss the details of these recommendations with 18 the Council and staff after the hearing.

19 The Administration and the City Council 20 continue to show their support for the program by 21 increasing AEP's funding. Mayor de Blasio increased 22 the baseline budget for AEP staff by \$1 million in 23 this year's Executive Budget. The City Council has 24 provided \$750,000 for an expansion of the program. 25 While we are grateful for the increased support, we 1 COMMITTEE ON HOUSING AND BUILDINGS 15 2 do not believe that this support is sufficient to address the additional 80 buildings per year. 3 After reviewing our budget needs, HPD supports and increase 4 of 50 buildings per year at this time. 5

One of our concerns is that the \$750,000 6 7 provided by the Council is not a recurring support item. Approximately 58% of the buildings remain in 8 AEP for multiple years requiring emergency repair 9 work monitored by AEP staff for the entire time that 10 the buildings are in the program. Generally, 11 12 buildings that remain in the program because the 13 building has been effectively abandoned by their 14 owners, or the buildings require work that often 15 times the owners need financing to contract for the work and to obtain permits. HPD is working with 16 17 strategies to reduce the time that a building remains 18 in the program. However, we accept at this time it is a factor that needs to be considered for our 19 20 budgeting.

Based on our budget projections, the 21 2.2 funding provided by the City Council will only 23 support 50 buildings in one round for up to three years. The law would require additional buildings 24 each year for which we may or may not have funding 25

1	COMMITTEE ON HOUSING AND BUILDINGS 16
2	depending on future City Council support, and on
3	Community Development Block Grant cuts. CDBG funds
4	are federal funds that HPD relies on not just for AEP
5	but for code enforcement, housing litigation,
6	neighborhood preservation, and the numerous repairs
7	as well. Cuts to these funds, which are greatly
8	beyond the control of HPD may result in reduced
9	services from these other areas if AEP was mandated
10	to be done in an additional 80 buildings per year.
11	Additionally, HPD believes that through a
12	presence like AEP and the Proactive Preservation
13	Initiative, general improvements and our enforcement
14	efforts, and current economic conditions there are
15	fewer buildings, which require the type of enhanced
16	and focused enforcement that AEP requires. For
17	example, the number of Class B and C violations
18	issued to buildings chosen for AEP fell from an
19	average of 114 violations per building in the two
20	years prior to the designation to buildings in Round
21	1 to 80 violations in the three years prior to the
22	designation for buildings in Round 6. Also, the
23	number of buildings selected for the program is 187
24	in Round 7. That round included the second highest
25	number of affected units with 2,700 units in 187
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buildings. By contrast, Round 1 only affected 1,300
units in 200 buildings.

Flexibility in the criteria for selection 4 and discharge reasons is a significant benefit to the 5 program. As you may know, HPD has changed the 6 selection criteria three times since the inception of 7 the program. This is an important component of the 8 program as it allows HPD to effectively identify 9 those properties, which require the type of 10 intervention that AEP is effective at providing. 11 We 12 are especially pleased to see that the Council has 13 included a specific exclusion and discharge capability for properties, which are participating in 14 15 loan programs through HPD or HDC. In properties, 16 which qualify for or are selected for AEP are 17 rehabilitated through our programs, and subject to 18 regulatory agreements, preserving affordability. Those properties should not be immediately subject to 19 20 the requirements of AEP.

The timeframes for compliance with AEP often are shorter than the development or rehab process. The requirement for property owners to post a notice regarding AEP will assist with addressing concerns when tenants are not aware of who the

1	COMMITTEE ON HOUSING AND BUILDINGS 18
2	property owner is. AEP already posts each building
3	with a notice to the tenants once the building is
4	selected for the program. And an additional notice
5	that must be posted and maintained while the building
6	is active in the program only serves to ensure that
7	all tenants are aware of the building's status in the
8	program.
9	Again, we look forward to discussing the
10	implementation of the changes with the Council.
11	Thank you for the invitation to testify today, and I
12	would be happy to answer any questions. I'm not sure
13	if you want to give a second testimony.
14	CHAIRPERSON WILLIAMS: Very good.
15	VITO MUSTACIUOLO: All right, and we'll
16	skip over the good morning. We appreciate the
17	opportunity to testify regarding Council Bill 348-A
18	related to the creation of inspection fees for
19	situations where apartment conditions are not being
20	addressed by property owners after multiple
21	inspections. Which results in hazardous or
22	immediately hazardous violations. HPD appreciates
23	the Council's support of the code enforcement efforts
24	by the Department of Housing Preservation and
25	Development. We have worked together to find

1 COMMITTEE ON HOUSING AND BUILDINGS 19 2 requirements for inspection fees for other types of 3 inspections in situations where poor conditions go 4 unaddressed for some time. Including the Alternative 5 Enforcement Program, and repeat instances of no heat 6 or hot water.

HPD supports this joint effort to ensure 7 that property owners take seriously their 8 responsibilities to maintain their properties. 9 While recognizing that especially in mostly older housing 10 stock owners who respond timely to correct and 11 12 certify poor conditions should not be charged a fee. 13 HPD also supports this legislation as a means of ensuring that the City is compensated for spending 14 15 taxpayer resources above and beyond what should 16 reasonably be expected for responding to complaints, 17 which go unaddressed by the responsible entity, the 18 property owner.

My understanding of the intent of the Intro 348-A is to impose an inspection fee after a third instance where violations are issued for a given apartment without compliance and certification of those violations. HPD supports this intent. Further, the intent is to continue to impose these fees and inspections for all instances beginning at

1	COMMITTEE ON HOUSING AND BUILDINGS 20
2	the third inspection within the calendar year.
3	Buildings active in the Alternative Enforcement
4	Program, and buildings actively being supported
5	through HPD's 708 [sic] action will not be subject to
6	these fees. Additionally, heat and hot water
7	violations would be excluded because those violations
8	already have their own similar inspection fee rules.
9	HPD could designate certain violations such as double
10	cylinder locks and window gates as discretion by rule
11	to not be considered when calculating whether they
12	should be imposed. Finally, all fees would become
13	liens if not paid timely.
14	HPD supports all these sections of the
15	bill given that we believe that the wording of the
16	bill in its current form may require some
17	modification to reflect the intent. I look forward
18	to working with you on addressing these technical
19	issues. We believe that laws such as Intro 348-A
20	support enforcement affecting the behavior or
21	property owners who fail to comply with the law.
22	Again, we look forward to discussing the
23	implementation of these changes with the Council
24	within the next few weeks. Thank you for your
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invitation again to testify, and now I will be happy
to answer any questions.

4 CHAIRPERSON WILLIAMS: Thank you very We've been joined by Council Members. Council 5 much. Member Levine. Thank you for your testimony, and 6 7 it's always nice when there are bills that there is so much agreement on, and so much work has happened 8 before. So that is always pleasant. It makes for a 9 pleasant hearing. Just a couple of question 10 regarding 345-A. Could you just explain why you 11 12 weren't able to reach the required amount for the 13 first time this year? I'm sorry. 345-A dealing with AEP. I know you went into 187 buildings. I know 14 that there were more units there in the first round, 15 16 but can you just explain why you weren't able to hit 17 the 200 mark?

18 VITO MUSTACIUOLO: Sure. The way that 19 the law is currently worded it requires that we 20 identify like 200 buildings that meet the criteria. 21 And the criteria that we used for that round did not 22 generate a listing of 200 buildings. So it only 23 generated 187 buildings that met the criteria at that 24 time.

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CHAIRPERSON WILLIAMS: So if you had more flexibility, which the bill will give you now, you, you would have never hit the mark?

5 VITO MUSTACIUOLO: We would have been 6 able to achieve the 200.

7 CHAIRPERSON WILLIAMS: Now, with the funding, one of the reasons that you wanted-- you 8 don't want to do 280 is because the funding may not 9 be in perpetuity. So let's pretend that it was a 10 11 million dollars that was increased in the baseline 12 and \$750,000 from the City Council. Would that be 13 enough to get to 280, or is that only enough to do 14 250?

VITO MUSTACIUOLO: Well, again, we believed based on our projections that the additional money would only allow us to perform the repairs in 50 buildings for a three-year period. This again, the Building Statement Program for multiple years, and the Council allocation was not a baseline. It was one-time allocation.

22 CHAIRPERSON WILLIAMS: But if that money 23 was baseline, would it be enough to get the 280? 24 VITO MUSTACIUOLO: The other concern that 25 we have, with all due respect, is the CDBG, which is

1	COMMITTEE ON HOUSING AND BUILDINGS 23
2	not under the control of the City or the Council.
3	And had seen reductions in our CDBG allocation in
4	prior years. So if the law required that we put 280
5	buildings into the program each year, and CDBG budget
6	was reduced, we run a risk then of affecting other
7	programs such as Code Enforcement, and repairs in
8	other areas.
9	CHAIRPERSON WILLIAMS: So right now CDBG
10	stays the same and the \$750,000 with the baseline
11	increase, then you would be able to get through it?
12	VITO MUSTACIUOLO: In a perfect world,
13	yes.
14	CHAIRPERSON WILLIAMS: Okay. So what
15	happens to the years that you have those? Is it like
16	extra money if you can hit 280, but you're running at
17	250. So what is the flip side of that?
18	VITO MUSTACIUOLO: Well, I think the
19	proposal sets a floor but not a ceiling.
20	CHAIRPERSON WILLIAMS: Okay. So you
21	might be able to do more than that in the years that
22	you have more money.
23	VITO MUSTACIUOLO: Right.
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1 COMMITTEE ON HOUSING AND BUILDINGS 24 CHAIRPERSON WILLIAMS: Okay. And then 2 3 now to Intro 348-A. Does the \$200 inspection fee 4 cover the cost of inspection? 5 VITO MUSTACIUOLO: We believe it does, 6 yes. 7 CHAIRPERSON WILLIAMS: And how many owners do you think it will affect? 8 VITO MUSTACIUOLO: I can't say how many 9 10 owners. What I can say, though, is that we believe that it will affect a minority of the building 11 12 owners. The vast majority of building owners comply. 13 So this is really to address the most recalcitrant of 14 owners. We did a rough projection after 15 conversations with members of the Council. We 16 believe that it will probably generate about \$500,000 17 to \$700,000 in fines or \$750,000 in inspection fees. 18 It's a very rough calculation based on historical information. Again, I think what is more important 19 20 is that we hope that this intro will change the behavior of landlords. 21 2.2 CHAIRPERSON WILLIAMS: And what happens 23 if the violations are caused by a tenant? VITO MUSTACIUOLO: Well, again, I 24 addressed that in my testimony. So through rules we 25

1	COMMITTEE ON HOUSING AND BUILDINGS 25
2	will identify certain violation, and we will
3	certainly categorize them as tenant caused. But
4	conditions that may be different with a notice to
5	correct. Such as the installation of a double
6	cylinder lock, or the gate on a fire escape window.
7	So we will take into consideration conditions that
8	are difficult for a landlord to correct, and focus on
9	the more important issues.
10	CHAIRPERSON WILLIAMS: Okay. Thank you.
11	I'm going to move onto my colleagues, and we have
12	signed up for questions Council Member Reynoso,
13	Council Member Torres, Council Member Levine. And
14	so, we'll start with Council Member Reynoso.
15	COUNCIL MEMBER REYNOSO: Thank you, and
16	you can help us. Kind of explain to us if the
17	charges or the bill to a landlord goes on lien, and
18	it's being sold privately that money comes back to
19	the City of New York. And the City of New York can't
20	use that money to move onto another building or why?
21	VITO MUSTACIUOLO: Okay. I'm not a
22	budget expert, and perhaps that's a question that $O\&D$
23	should respond to more appropriately. My
24	understanding of the process, Council Member, is yes
25	we do bill owners for the repairs that we make. If

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2	the owner if the bills are unpaid, then we place a
3	tax lien. And the tax liens can be sold, and they
4	can be sold as a standalone through the tax lien sale
5	meaning that even if the property owners is current
6	on his real estate taxes, if there are an outstanding
7	number of repair charges, we can still sell the tax
8	liens. That money, however, does not come back to
9	the agency. It goes back to the City's general fund.
10	So we do receive an allocation each year, and we have
11	to live within that budget allocation.
12	COUNCIL MEMBER REYNOSO: So that it's not
13	free money. You don't keep getting it back, is that
14	correct?
15	VITO MUSTACIUOLO: The money that gets
16	paid to the City does not come back directly to the
17	agency.
18	COUNCIL MEMBER REYNOSO: Okay. So just
19	to be clear, I just want to repeat it. It's that the
20	money you recoup from the AEP program does not go
21	back to HPD directly. It goes to the general fund,
22	which is then used for other things. For example,
23	paying back the CDBG money grant, that money to the
24	federal government?
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1 COMMITTEE ON HOUSING AND BUILDINGS 27 2 VITO MUSTACIUOLO: Again, that's my 3 understanding, but perhaps we should have this up for 4 conversation. 5 COUNCIL MEMBER REYNOSO: Okay, and with O&D. 6 7 VITO MUSTACIUOLO: Yes. COUNCIL MEMBER REYNOSO: And hopefully 8 being able to secure it. So just to Chair Williams, 9 it would be great if the money they get from the tax 10 11 liens that they recover goes back to HPD, and we can 12 talk about more sustainability in the program, and 13 buildings into the program as well. So I just 14 thought that that would be important. Your report shows that larger buildings have a higher success 15 16 rate in the program. Partially because landlords of 17 larger buildings tend to have more resources to make repairs. If the criteria is altered to focus the 18 program on larger buildings, could the number of 19 20 included buildings be increased without a significant 21 increase in resources? 2.2 VITO MUSTACIUOLO: I'm going to actually 23 turn it over to Ann Marie. 24 COUNCIL MEMBER REYNOSO: Okay. 25

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2 ANN MARIE SANTIAGO: Hi, Council Member. 3 So, yes, larger buildings are more likely to comply, and we have been attempting to move towards looking 4 5 at larger buildings because AEP is more effective with those buildings. We haven't totally moved that 6 7 way yet. So that would be a hard question to answer at this point. Once we are able to implement some 8 further rules to see more of the large buildings in 9 the program and really focus on those, we could 10 perhaps come back and revisit that. 11 12 COUNCIL MEMBER REYNOSO: So what is your 13 suggestion? Whether or not we should keep the 14 buildings or apartments for example? Should we be 15 focusing on 280 buildings or should we be focusing on 16 82,000 units or apartment units? 17 VITO MUSTACIUOLO: I think it's much 18 easier for us to solve criteria than identify buildings. 19 20 COUNCIL MEMBER REYNOSO: Okay. 21 VITO MUSTACIUOLO: And again, the 2.2 flexibility to adjust criteria based on conditions 23 allows us to identify a broader range of buildings. So I think we've been successful. In fact, we have 24 25 proposed criteria now. There is a hearing. I

1	COMMITTEE ON HOUSING AND BUILDINGS 29
2	believe it's scheduled in two weeks for the proposed-
3	- The new criteria proposed for Round 8, and we
4	believe that that model will generate a much better
5	mix of buildings both over 20 units and below.
6	COUNCIL MEMBER REYNOSO: Okay. What
7	happened to the 376 buildings that were no discharged
8	from the program between 2007 and 2012, as noted in
9	the Five-Year Report, and do you have an update on
10	the number since 2012, the 2012 Report?
11	VITO MUSTACIUOLO: So there are still
12	buildings that are active in the program, and I'm not
13	sure if we have with us a current number. Do you?
14	ANN MARIE SANTIAGO: Yes, I have the
15	total number.
16	VITO MUSTACIUOLO: I'm sorry. Currently,
17	we have 485 buildings that are still active in the
18	program.
19	ANN MARIE SANTIAGO: But that number
20	includes Round 7 buildings, which are not in the
21	You know, can't compare to what the number is that
22	you gave us. So we can go back and get you the
23	number of buildings from Rounds 1 through 6. That is
24	still active.
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1 COMMITTEE ON HOUSING AND BUILDINGS 30 2 COUNCIL MEMBER REYNOSO: What happens to 3 these buildings that stay in the program for a long 4 Do they just stay in the program for a long time? time? 5 6 VITO MUSTACIUOLO: We have a number of 7 ideas, and we would love to meet with the Council to talk about some ideas about how we can move buildings 8 that have lingered in the program into other 9 10 programs, and out of there you pay. [sic] COUNCIL MEMBER REYNOSO: Okay , and then 11 12 the last one is with the-- With Council Member 13 Torres' bill, you said that there is a potential, and it's very rough, \$500,000 to \$750,000. Does that 14 15 money also go to the general fund or does it come 16 back to HPD? And if it comes back to HPD, can it be 17 put into the AEP program? Can that be used for the 18 AEP program to baseline, almost internal baseline so that we can continue to expand the amount of 19 20 buildings we added to the program? VITO MUSTACIUOLO: So currently on all 21 2.2 tax liens and those fees if not paid, and the tax 23 lien and even fees that are paid go back to the City's general funds. So that money would not come 24 25 back to HPD directly.

1 COMMITTEE ON HOUSING AND BUILDINGS

recoup in the AEP Program?

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2 COUNCIL MEMBER REYNOSO: Thank you very 3 much Vito and just Chair Williams, a meeting with O&D regarding all this good work that HPD is doing, and 4 not being able to recoup those funds I think would be 5 6 extremely helpful. Thank you. 7 CHAIRPERSON WILLIAMS: Council Member Torres, Council Member Levine, and Council Member 8 Garodnick. I did want to ask how much money do you 9

VITO MUSTACIUOLO: SO I do have a number 11 12 So we have re-coupled approximately \$37 to date. million, but that also includes emergency repair 13 14 charges that were placed against the property prior 15 to going into the program. In order for a building 16 to be discharged from AEP, the building owner has to 17 pay all outstanding charges and liens, or enter into 18 an installment agreement with the Department of Finance. So we've actually recouped more money than 19 20 we have spent over the life of the program. CHAIRPERSON WILLIAMS: So all that money 21 2.2 goes back to the general fund? 23 VITO MUSTACIUOLO: It does. CHAIRPERSON WILLIAMS: Council Member 24

Torres, then Levine and Garodnick.

1 COMMITTEE ON HOUSING AND BUILDINGS

2 COUNCIL MEMBER TORRES: Commissioner, 3 thank you for your testimony. I think it's worth 4 qualifying that a fee is different than a fine and a 5 penalty. My understanding is that a fine can only be 6 collected in court, and it's designed to punish. 7 Whereas, a fee is meant to affect the cost of the 8 inspection.

VITO MUSTACIUOLO: That's correct.

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COUNCIL MEMBER TORRES: And so it would 10 seem to me that the cost of the inspection could 11 12 arguably vary. So one could argue that during 13 heating season HPD's capacity is much more strained. 14 And the cost of diverting resources and time is much 15 higher in the heating season than it is in non-16 heating season. So is there an argument to be made 17 that we should have like a bifurcated inspection fee, 18 one for heating season and one for non-heating season, to affect the true cost of the inspection? 19 VITO MUSTACIUOLO: We will certainly take 20 a look at that. I do think that we need to adjust 21 2.2 according given the salary increases, cost of living 23 increases. All of that gets factored into the ultimate cost to the City. We will certainly take a 24

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1	COMMITTEE ON HOUSING AND BUILDINGS 33
2	look to see if there is justification, and where we
3	can increase the fees during a certain time of year.
4	COUNCIL MEMBER TORRES: Obviously, it's
5	an inexact science, but it would seem to me that HPD
6	is bombarded with heating and hot water complaints.
7	And if you have a landlord who is repeatedly failing
8	to correct other conditions in the Housing Code
9	that's diverting resources away from adjusting those
10	complaints. So there's a real cost there. And one
11	could argue the fees should reflect that.
12	VITO MUSTACIUOLO: Okay. It may be a
13	difficult cost to allocate.
14	COUNCIL MEMBER TORRES: Fair enough.
15	VITO MUSTACIUOLO: Yes.
16	COUNCIL MEMBER TORRES: Regarding AEP
17	what are the criteria for selection?
18	VITO MUSTACIUOLO: Currently or in the
19	proposed rules?
20	COUNCIL MEMBER TORRES: Both.
21	VITO MUSTACIUOLO: Well, I have the
22	Proposed Rules in front of me, and they have Do
23	you want to
24	[Pause]
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 34
2	VITO MUSTACIUOLO: Okay, so the proposed
3	rules so for buildings over 20 units, it's a ratio of
4	three or more open B and C class violations per
5	dwelling unit issued in the past five years. And
6	paid or unpaid emergency repair charges, and \$2,500
7	or more incurred over the five years. For building
8	three units to 120 it's ratio of five or more being
9	Class C violations per DU issued in the past five
10	years. And paid or unpaid ERP charges exceeding
11	\$5,000 incurred in the last five years. So that's
12	what the proposal is for Round 8.
13	ANN MARIE SANTIAGO: I think the only
14	difference from that for what the criteria was for
15	Round 7 is the look back period. So, if you had just
16	said five years look back on violations and ERP is
17	the proposed, and it's currently three years for the
18	last round.
19	COUNCIL MEMBER TORRES: Thank you.
20	ANN MARIE SANTIAGO: So basically, we're
21	looking back further on the status of conditions.
22	COUNCIL MEMBER TORRES: Okay.
23	VITO MUSTACIUOLO: And we can send you
24	this in writing so you have a comparison.
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1	COMMITTEE ON HOUSING AND BUILDINGS 35
2	COUNCIL MEMBER TORRES: And I might be
3	repeating a question, but it's an interesting
4	question regarding AEP is largely centered around
5	buildings. But should we figure out some way of
6	giving some way to a number of units? Because
7	ultimately our goal is to touch as many households as
8	we can. And that means counting units more than
9	buildings. So is there a way to make that program
10	more balanced? Because it has been historically
11	skewed towards more buildings, right.
12	VITO MUSTACIUOLO: Right.
13	ANN MARIE SANTIAGO: Right, and I think
14	that's why originally there was no difference in the
15	criteria between small and large buildings. There
16	was one criteria for all buildings, and that is why
17	I don't remember 2011, we changed it to be
18	separate so that smaller buildings have a different
19	threshold than large buildings. And I think that
20	that's something that we're studying to see whether
21	there needs to be some further work there in order to
22	focus more on the larger buildings. Because what
23	we've found is that the smaller buildings have a
24	different need. They have different resources
25	available to them to comply with AEP. They have

1	COMMITTEE ON HOUSING AND BUILDINGS 36
2	different issues that lead them to be in poor
3	condition than larger buildings. So that's why we're
4	trying to figure if we can select larger buildings we
5	will, of course, get more units. I think it's still,
6	as Vito mentioned before, to look at units as the
7	baseline is going to be a difficult proposition.
8	COUNCIL MEMBER TORRES: Thank you. What
9	is your assessment of the AEP program? What do you
10	feel it does well? What does it do poorly? What is
11	your overall assessment of the efficacy of the
12	program?
13	VITO MUSTACIUOLO: It's somewhat of an
14	unfair testing. I think the program has been
15	extremely successful, and continues to be. And
16	again, similar to what I mentioned in my testimony
17	about the inspection fee legislation is it changes
18	behavior. So if owners are more aware of the fact
19	that each year we are identifying like 200 of the
20	most severely distressed buildings in the city, and a
21	proposal to increase it, I think this reinforces
22	that. And we have had many positive conversations
23	with advocates in how we can improve on the program.
24	And as a result, in 2011, the Council made some
25	amendments to the existing law that was passed in
1	COMMITTEE ON HOUSING AND BUILDINGS 37
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2	2007. And certainly this Intro in front of us just
3	reinforces the good work that program has done by
4	criticisms.
5	COUNCIL MEMBER TORRES: Well, I have to
6	disagree with you. I don't think it's unfair to ask
7	what is the assessment of a program's effectiveness.
8	VITO MUSTACIUOLO: Yes, I think it has
9	been extremely effective.
10	COUNCIL MEMBER TORRES: Yeah, that's it.
11	It can pose a mutual question.
12	VITO MUSTACIUOLO: Yes.
13	COUNCIL MEMBER TORRES: And what's the
14	average amount of time a building remains in a
15	program?
16	VITO MUSTACIUOLO: We will have to get
17	back to you on that. Again, we know how many
18	buildings are actively known by round. So we'll have
19	to get back to you on the average.
20	COUNCIL MEMBER TORRES: Regarding those
21	buildings that seem to languish in the program for a
22	long time that have been there since even 2007,
23	what's the strategy for preservation in those cases?
24	VITO MUSTACIUOLO: So one
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1 COMMITTEE ON HOUSING AND BUILDINGS

2 COUNCIL MEMBER TORRES: [interposing] 3 Because it seems to me that AEP is effective in most 4 cases, right. But there are buildings that are 5 stubbornly hard to stabilize. And so, what's the 6 strategy for those buildings.

7 VITO MUSTACIUOLO: Sure. So the plan that we are looking to lay out and a road back for 8 these buildings-- (coughs) Excuse me. 9 Is for buildings to move from the Alternative Enforcement 10 Program to other programs such the 7A Program or even 11 12 Third Party Transfer. So we would like to see 13 buildings move from AEP into perhaps one of those two programs, and we're certainly open to any ideas about 14 15 a program that doesn't exist that can benefit from the Alternate Enforcement Program. 16

ANN MARIE SANTIAGO: Just to reinforce, those buildings that remain in the program the longest are the small buildings, predominantly small buildings. Large buildings generally discharge very quickly.

22 COUNCIL MEMBER TORRES: [off mic] 23 ANN MARIE SANTIAGO: Just to reinforce, 24 that point, Council Member, 910 buildings have been 25 discharged from the program, and that includes 11,719

1 COMMITTEE ON HOUSING AND BUILDINGS 39 2 units, the vast majority of units, right. Of the 477 buildings still active, that accounts for only 3,800 3 units. So it's your three, your four, your five, six 4 unit buildings that predominantly remain active for a 5 6 long period of time. 7 COUNCIL MEMBER TORRES: Hence the need for a coordinated strategy--8 ANN MARIE SANTIAGO: [interposing] Yes. 9 COUNCIL MEMBER TORRES: -- for stabilizing 10 the smallest buildings. 11 12 VITO MUSTACIUOLO: Yes. 13 COUNCIL MEMBER TORRES: So what you're 14 recommending is integrating AEP with Article 7A and 15 Third-Party Transfer. But for that to work, I 16 imagine the Article 7A would need more funding from 17 the City Council. 18 VITO MUSTACIUOLO: It may. COUNCIL MEMBER TORRES: Okay. 19 What's the current funding stream for Article 7A at the moment? 20 VITO MUSTACIUOLO: I believe the current 21 2.2 funding is \$3 million a year. 23 COUNCIL MEMBER TORRES: Which would seem 24 insufficient given the demand out there. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 40 2 VITO MUSTACIUOLO: Well, again we really 3 have to look more closely at using 7A now as a vehicle for discharge for AEP. So we're still doing 4 5 an analysis of that. COUNCIL MEMBER TORRES: But you're not 6 7 ready to say whether that \$3 million is sufficient? 8 VITO MUSTACIUOLO: At this point no, no. COUNCIL MEMBER TORRES: Okay. Well, I'm 9 a huge propone of adding more funding into the 10 11 Article 7A program. 12 VITO MUSTACIUOLO: And I appreciate that. 13 COUNCIL MEMBER TORRES: For the record. 14 VITO MUSTACIUOLO: Especially now that 15 the 7A Program has been moved over today. 16 COUNCIL MEMBER TORRES: Yes. That's the 17 extent of my questions. Thank you. CHAIRPERSON WILLIAMS: Council Member 18 Levine. 19 20 COUNCIL MEMBER LEVINE: Thank you, Chair Williams, Deputy Commission, Associate Commissioner. 21 2.2 It's great to see you both. Thanks for being here. 23 I have to commend my colleagues, Council Members Reynoso and Torres for this great legislation we're 24 25 looking at today. I want to ask related to 348-A, a

1	COMMITTEE ON HOUSING AND BUILDINGS 41
2	series of questions related to it. I think it's
3	probably the most important statement you've made on
4	the bill so far, Deputy Commissioner. Which you said
5	the intent is not to collect money. The intent is to
6	change behavior. And there are a whole series of
7	business sectors in New York City where businesses
8	just decide that the tickets they receive or the
9	fines and the penalties are just the cost of doing
10	business. Think of the Fe Ex truck with five tickets
11	in their windshields parking in Midtown, right.
12	And we know when we think about owners of
13	some of these buildings that certainly the most
14	unscrupulous among them are going to be impervious to
15	shame, and moral suasion. And so, this is not about
16	doing the right thing. For many of us, we wouldn't
17	need to crack down on them in the first place. But
18	in many cases they're going to make a very cold
19	business calculation about the cost of the repair
20	versus the cost of not repairing through fines and
21	other charges. So, my first question isn't Since
22	we're levying such fines related to heat and hot
23	water, how has that economic calculus played out?
24	Are you finding cases where the fine for not
25	producing, for not fixing the boiler is less than it
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1 COMMITTEE ON HOUSING AND BUILDINGS 42 2 would cost to repair it. And, therefore, you can't get action. Has that occurred? 3 4 [Pause] VITO MUSTACIUOLO: Thank you Council 5 (Coughs) I think it's important to note 6 Member. 7 that even though these inspection fees would be assessed if the landlord vows to correct and certify, 8 that doesn't mean that our process ends. 9 So for instances of no heat or hot water, we will still step 10 in with our Emergency Repair Program. And we will 11 12 still make the repairs, place additional liens 13 against the property if they're unpaid. For heat and 14 hot water violations that are issued that the 15 landlord does not certify as corrected, we actually 16 can commence litigation in Housing Court for each of 17 those cases. So I think what this really does is it 18 adds to our toolbox, and it does give us another tool in the enforcement of the Housing Maintenance Code. 19 COUNCIL MEMBER LEVINE: 20 I totally agree, but the fact that you do often have to take these 21

22 more aggressive actions in court and otherwise shows 23 that the fine alone wasn't enough.

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1 COMMITTEE ON HOUSING AND BUILDINGS 43 2 VITO MUSTACIUOLO: In some cases it is 3 not. We do not that in most cases it will be 4 sufficient to change behavior. COUNCIL MEMBER LEVINE: So in the 5 expanded scope of issuing these fines, I guess fees 6 7 would be the proper word. Fees. Could you talk about what types of repairs you think are going be 8 most common, sort of the range, and what the cost of 9 making the repair would be so we could compare it to 10 11 the cost of the fee? 12 VITO MUSTACIUOLO: Sure. So I think it's 13 also important to note that this legislation would 14 allow us to place a fee for uncorrected violations 15 within a unit. So there could be multiple units 16 within a building that the fees are being assessed. 17 So that's an important factor. 18 COUNCIL MEMBER LEVINE: That adds up quickly. 19 20 VITO MUSTACIUOLO: It will and it can up very quickly if the building is in a generate state 21 2.2 of disrepair. 23 COUNCIL MEMBER LEVINE: Right. 24 VITO MUSTACIUOLO: The average cost of a repair to the City is under \$200. And so most 25

1 COMMITTEE ON HOUSING AND BUILDINGS 44 2 emergency repairs can be corrected for less than what the fee is that we're imposing. 3 4 COUNCIL MEMBER LEVINE: What types of 5 repairs, emergency repairs might cost on the high 6 end? 7 VITO MUSTACIUOLO: On the high end failure to comply with a lead paint hazard violation 8 is probably one of the higher costs that we see with 9 the exception, of course, of replacing a heating fan. 10 11 [sic] But again, those are conditions that if 12 uncorrected that only will replace the fee. But we 13 also will step in and do the repairs. 14 COUNCIL MEMBER LEVINE: In the case of 15 the lead paint because it's a health hazard. 16 VITO MUSTACIUOLO: Right, and we are also 17 mandated by law to correct lead paint hazards. 18 COUNCIL MEMBER LEVINE: Right. What might such a repair generally cost? 19 20 VITO MUSTACIUOLO: I believe today it costs about \$1,400 on average. In fact, it's a 21 2.2 little higher. 23 COUNCIL MEMBER LEVINE: So there's a case 24 where the fine, the fee alone would not necessarily 25

1 COMMITTEE ON HOUSING AND BUILDINGS 45 2 change behavior. Although obviously have more 3 aggressive actions to take --. VITO MUSTACIUOLO: [interposing] Right. 4 COUNCIL MEMBER LEVINE: -- to take beyond 5 that. Is it worth us thinking about higher fees in 6 7 cases where the repair itself is also more expensive? VITO MUSTACIUOLO: We can only impose a 8 fee that covers the cost to the City for the 9 inspection. But we are not allowed to calculate in 10 11 with the group how our cost would be. So it really is for inspectors' time, for the administrative 12 13 aspect of sending inspectors out. And that's all we 14 are allowed to collect. 15 COUNCIL MEMBER LEVINE: Okay. Thank you 16 very much. 17 [Pause] CHAIRPERSON WILLIAMS: Council Member 18 Garodnick and then Mendez. 19 20 COUNCIL MEMBER GARODNICK: Thank you, Mr. Chairman. I'll just jump in on that point for a 21 2.2 second because I think we all have an appreciation 23 that the fee can only cover the cost of the 24 inspection. But in some of those seasons where perhaps the demand for your inspection is 25

1	COMMITTEE ON HOUSING AND BUILDINGS 46
2	particularly high, if say an inspector is operating
3	on overtime or other, is that not able to be factored
4	into the bill here?
5	VITO MUSTACIUOLO: So again, until this
6	morning's hearing we had not really considered that.
7	But we will certainly look at that, and we will
8	certainly consult with the oversight agencies that
9	would have to look at that.
10	COUNCIL MEMBER GARODNICK: So it's
11	possible that that is
12	VITO MUSTACIUOLO: [interposing] If it's
13	possible, we will bill it. Yes.
14	COUNCIL MEMBER GARODNICK: Okay. Also on
15	the bill of the inspection fee, I noted that HPD has
16	the ability to designate certain violations that
17	would not be considered when calculating where a fee
18	should be imposed. We have at least one request for
19	other provisions not to be included in that situation
20	whether it's tenant caused violation or whatever.
21	The question here for you is why the Council should
22	not be putting those exceptions into the
23	Administrative Code ourselves as opposed to waiting
24	for HPD to put it in by rule? Do you have any
25	feeling on why there is a benefit for that to be done

1COMMITTEE ON HOUSING AND BUILDINGS472through rulemaking as opposed to through legislative3action?

[Pause]

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5 VITO MUSTACIUOLO: We believe through the 6 rulemaking process we have great responsibility. So 7 if there are conditions that we may have overlooked 8 that should be included, it's a relatively simple 9 process for us to go through the rule change to 10 either add or remove the condition.

11 COUNCIL MEMBER GARODNICK: Okay. I might 12 only suggest here that if there are conditions that 13 we-- that are generally accepted by the bill sponsor 14 and by you that should be exceptions, then maybe we 15 continue to allow you to amend by rule. But that at 16 least there's a baseline as a possibility. On the 17 AEP, so I was interested in the number of buildings 18 that are still active, and the number of units that are impacted by those numbers. It seems like the 19 20 really taking up the lion's share of resources by the agency. That's a fair assessment? 21 2.2 VITO MUSTACIUOLO: That's very accurate. 23 COUNCIL MEMBER GARODNICK: And forgive me that I may have missed it earlier, but why is that? 24 25 Is it because they need to stay in the program for a

1 COMMITTEE ON HOUSING AND BUILDINGS 2 longer period of time, or is it something else that I'm missing. 3

ANN MARIE SANTIAGO: I think that in the 4 5 early years of AEP foreclosure was a big-- Had a big 6 effect on the program. So we didn't anticipate that 7 so many three, four, five-unit buildings would be in foreclosure, and fall under the criteria for 8 selection for AEP. Unfortunately, both the 9 10 foreclosure process and the resale process after that are very, very long processes. And whether or not 11 12 someone comes to claim the building, AEP winds up 13 being the de facto maintainer of the property.

14 VITO MUSTACIUOLO: Oh, I see. So if the 15 small building meets the criteria, and become part of 16 the program, and they are in foreclosure and nobody is paying for the upkeep of the building, then it 17 18 becomes a continued expenditure and outlay by HPD to keep the building up during that period of time? 19 Is 20 that correct?

ANN MARIE SANTIAGO: Yeah, I don't think 21 2.2 that foreclosure is a criteria, but it wound up in 23 real terms affecting what buildings were selected, and it makes it very hard. Those buildings are in 24 extremely poor condition. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 49 2 COUNCIL MEMBER GARODNICK: When you say 3 it affected what buildings were selected, you're saying that they ended up being selected because they 4 were in bad reapir--5 6 ANN MARIE SANTIAGO: [interposing] 7 Correct. COUNCIL MEMBER GARODNICK: -- and because 8 they were in foreclosure. Is that what you're 9 10 saying? 11 ANN MARIE SANTIAGO: Many of the 12 buildings, yes. 13 COUNCIL MEMBER GARODNICK: Okay. Well, 14 we should think about that broader question about the 15 fact that it is -- You know, the smaller buildings 16 are in some ways draining the overall effectiveness 17 of the program. And may be inhibiting your ability 18 to get up to that 280 number, which we want you to get up to. So, let me go to just the budget question 19 20 for a second, and I know that this is not your specific area of expertise. But one thing that 21 2.2 confuses me is about how we are able to get up to the 23 extra 50. The overall budget for the AEP Program was \$7.6 million most of which was provided through CDBG 24 grants and other sources. Not City. We went from 25

1	COMMITTEE ON HOUSING AND BUILDINGS 50
2	what I recall I think it was around a \$50,000 City
3	allocation to a \$750,000 allocation. How does that
4	jump from $-1/2$ to $-1/4$ million allow us to jump
5	the number as significantly as we can, as you're
6	saying we can here? Help us understand how that will
7	be possible.
8	[Pause]
9	VITO MUSTACIUOLO: Are you okay?
10	ANN MARIE SANTIAGO: Yeah.
11	COUNCIL MEMBER GARODNICK: Oh, so again,
12	Council Member, the \$750,000 was a one-time
13	allocation. So we did a calculation based on putting
14	50 additional buildings into the program, and based
15	on past expenses for buildings for it to be Emergency
16	Repair Program. Now, that \$750,000 would cover
17	expenses for a three-year period just for those 50
18	additional buildings in one year. So, we do believe,
19	though, that if we only increased the number to
20	\$250,000, and
21	COUNCIL MEMBER GARODNICK: [interposing]
22	250 buildings.
23	COUNCIL MEMBER GARODNICK: 250 buildings.
24	I'm sorry. Thank you. And looked at the criteria to
25	select a different group of buildings, and there was
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1	COMMITTEE ON HOUSING AND BUILDINGS 51
2	a conversation about having buildings move from the
3	Alternative Enforcement Program with the other
4	programs, that the existing budget would be
5	sufficient to cover the additional 50 buildings.
6	COUNCIL MEMBER GARODNICK: I appreciate
7	what you're saying. I guess what I don't understand
8	is how that all works because if we're at 200
9	buildings at \$7.6 million, you wouldn't think we
10	would able to get up to 250 at $8-1/4$. And so, that's
11	where I'm a little confused.
12	ANN MARIE SANTIAGO: But it's not really
13	200 buildings at that amount. It's 400 and
14	COUNCIL MEMBER GARODNICK: Seventy-seven?
15	ANN MARIE SANTIAGO: Right.
16	VITO MUSTACIUOLO: That are active.
17	ANN MARIE SANTIAGO: It's how many
18	buildings are active right now. So that 7.6 does
19	just support the 200 187 buildings that came in
20	around seven. It supports all the buildings that are
21	active at a current time.
22	COUNCIL MEMBER GARODNICK: Okay, that
23	makes more sense. Thank you. Thank you, Mr. Chair.
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1 COMMITTEE ON HOUSING AND BUILDINGS

CHAIRPERSON WILLIAMS: Council Member
Mendez. We've been joined by Council Member Ulrich
and Council Member Cornegy.

5 COUNCIL MEMBER MENDEZ: Thank you, Mr. Chair. I want to do a follow-up to my colleague, 6 7 Council Member Levine about the inspectors and charging different amounts. If we're charging what 8 the fee would be for an inspector's time, I'm 9 assuming for certain types of violations and for 10 bigger buildings, it would require more time of the 11 12 inspector, correct? To go and inspect multiple 13 apartments and possibly the basement or a room for--14 VITO MUSTACIUOLO: Yeah, but this would 15 really be a complaint based inspection, not a 16 proactive inspection. So it would be based on a 17 tenant calling in a condition and us performing an

18 inspection in that apartment. Not a building wide 19 inspection, but rather a very specific inspection in 20 a unit.

21 COUNCIL MEMBER MENDEZ: So let me 22 rephrase my question. The inspection might require 23 for that apartment for you to look at the apartment 24 below and above to see the extent of the problem, 25 right?

1	COMMITTEE ON HOUSING AND BUILDINGS 53
2	VITO MUSTACIUOLO: It may and again we
3	did calculate on average what it costs us to perform
4	an average complaint inspection, and that's how we
5	came up with the \$200. So it's a supported number.
6	COUNCIL MEMBER MENDEZ: Okay.
7	VITO MUSTACIUOLO: Yeah.
8	COUNCIL MEMBER MENDEZ: Thank you. In
9	your testimony on the first bill, 345-A on page 2,
10	you stated approximately 58% of the buildings remain
11	in AEP for multiple years because they require
12	emergency repair or other monitoring. Are there
13	certain types of repairs that fall within the 58%,
14	and can you tell me what those would be?
15	ANN MARIE SANTIAGO: Sometimes it depends
16	on the extent of the repairs. If a building owner is
17	making repairs, but the AEP has ordered multiple
18	systems to be replaced, for example, the time period
19	could be extensive. Again, if they have to do the
20	roof, the electrical, the plumbing, AEP can issue any
21	number of system replacements. Emergency repairs,
22	buildings that need very little work, it's a
23	different story obviously. The emergency repairs are
24	expected to be completed rather quickly. A lot of
25	that 58% of buildings are buildings that we talked

1	COMMITTEE ON HOUSING AND BUILDINGS 54
2	about where it's the smaller building that even
3	though the system is done, the owner can't meet the
4	requirements for compliance with the program. Hasn't
5	registered, hasn't paid the emergency repair charges.
6	And those things keep the building in the program
7	even though we may have done the system work already.
8	VITO MUSTACIUOLO: Thank you and Council
9	Member, I would like to add to that as well that for
10	a good number of these buildings they still are in
11	the program, especially the smaller buildings, we
12	also have them on automatic fuel delivery during the
13	winter to ensure that heat and hot water is
14	maintained. We have the electrical accounts in HPD's
15	name. So the electric is not turned off to the
16	building. So there are maintenance, ongoing
17	maintenance costs.
18	COUNCIL MEMBER MENDEZ: Thank you very
19	much.
20	[Pause]
21	CHAIRPERSON WILLIAMS: Thank you. I
22	don't have any other colleagues that signed up. So
23	I'm going to do a round two, and Council Member
24	Reynoso will ask some additional questions.
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 55
2	COUNCIL MEMBER REYNOSO: So, I just
3	wanted to ask a quick question. So in your
4	rulemaking or your criteria setting, you can de-
5	prioritize these smaller builders, and prioritize the
6	larger ones if you wanted to in your criteria. Is
7	that a true statement?
8	VITO MUSTACIUOLO: Well, we don't really
9	prioritize, but we can look at our criteria that
10	would identify bigger buildings versus smaller
11	buildings.
12	COUNCIL MEMBER REYNOSO: And in doing
13	that, you can With that system you can save money
14	and time I'm guessing by eliminating or through
15	criteria reprioritizing these smaller buildings. So
16	getting to 280 can happen responsibly if you
17	reprioritize units that are not regulated or that are
18	five units and below. So I just wanted to know if
19	that's a possibility. Let's eliminate these smaller
20	buildings or not completely. But let's target
21	buildings that are six units and above to get to 280,
22	and reprioritize or decriterize [sp?], if that's a
23	word, the smaller buildings.
24	VITO MUSTACIUOLO: I mean, Council
25	Member, that certainly is a possibility. What we try

1	COMMITTEE ON HOUSING AND BUILDINGS 56
2	to do with the criteria is identify a good mix of
3	buildings in every size range. So the smaller
4	buildings that really do need a program like the
5	Alternative Enforcement Program are able to get into
6	the program. So we do try to weight it that, so
7	there is a fairness for all size buildings. And
8	especially buildings that are not covered under rent
9	control or rent stabilization. Because often times
10	those buildings, and there tend to be buildings that
11	don't have other means.
12	COUNCIL MEMBER REYNOSO: I feel like we
13	might jeopardize a program long term, and kind of
14	falling into almost like a building debt and having
15	to having to maintain. So that we can't continue to
16	produce more numbers in the future, and get new
17	buildings because of how much we've fallen into
18	maintaining the smaller buildings. I guess for a
19	good cause upfront we end up losing long term, and I
20	don't want that to happen. And I also want to get to
21	200 needy.
22	VITO MUSTACIUOLO: Yeah, I understand and
23	I think that's why it's important for us going
24	forward coming up with ideas on how to get buildings
25	moved from AEP to other programs.

1 COMMITTEE ON HOUSING AND BUILDINGS 57 2 COUNCIL MEMBER REYNOSO: So Third-Party 3 Transfer does that cost? So I know 7A 4 Administrator's cost. We have a budget. I guess is 5 \$2 million. It costs money. Third-Party Transfer 6 not so much, right? 7 VITO MUSTACIUOLO: There are costs involved with that as well. 8 COUNCIL MEMBER REYNOSO: As extensive as 9 10 7A? 11 VITO MUSTACIUOLO: They can be. 12 COUNCIL MEMBER REYNOSO: They can be? 13 VITO MUSTACIUOLO: Yes. 14 COUNCIL MEMBER REYNOSO: Okay, we're 15 trying here. We would like to see you again so we 16 could discuss that, but I think that the TPT thing 17 and the 7A is very smart. It makes a lot of sense, 18 especially buildings that you are looking to separate yourself from because they're a burden. And we could 19 20 have a not-for-profit, for example, take that on and do that work. 21 2.2 VITO MUSTACIUOLO: Thank you. 23 COUNCIL MEMBER REYNOSO: So I think it's 24 a great idea, and I want to work with HPD to see if we could figure that out. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 58 2 VITO MUSTACIUOLO: Thank you. 3 COUNCIL MEMBER REYNOSO: Thank you. CHAIRPERSON WILLIAMS: I don't know if 4 the Council Members have any issues or any questions? 5 6 All right. Sure. 7 COUNCIL MEMBER TORRES: About the --No one expects HPD to make like an individualized cost 8 analysis after every inspection, right. But I feel 9 just to echo the argument could be made that just as 10 a general rule you could have a separate fee for 11 12 inspections done in heating season. I think that's something that would be much more feasible. So I'm 13 14 hopeful that you're going to look into it. 15 VITO MUSTACIUOLO: We will start working 16 on it today. 17 COUNCIL MEMBER TORRES: And then as to 18 Council Member Garodnick's point, I do feel like we should write into the law a baseline set of 19 20 conditions so that everyone agrees are immediately 21 hazardous and hazardous and should retrigger a re-2.2 inspection fee after three strikes. 23 VITO MUSTACIUOLO: And again, Council 24 Member, I think we need to have a follow-up meeting to talk about some of the technical language. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 59 2 COUNCIL MEMBER TORRES: Okay. 3 VITO MUSTACIUOLO: That's certainly issue that we're interested in. 4 5 COUNCIL MEMBER TORRES: I appreciate it. Thank you, Commissioner. 6 7 VITO MUSTACIUOLO: Thank you. CHAIRPERSON WILLIAMS: Thank you for your 8 testimony, Vito and Ann Marie, and we appreciate the 9 work you're doing. Vito always does fantastic work, 10 and I know both of you guys, and Vito in particular, 11 12 are always responsive to my office on tenant 13 complaints. And I'm sure my colleagues share the 14 same sentiment of the responsiveness to tenant 15 complaints, and problems going on in the buildings. 16 VITO MUSTACIUOLO: Thank you, Chair. 17 CHAIRPERSON WILLIAMS: Thank you very 18 much. CHAIRPERSON WILLIAMS: The next panel 19 20 that we will have will be Zaretta Conde [sp?] from Make the Road New York. Yrania Sanchez [sp?] from 21 2.2 Make the Road New York, and Carmen Panero from 23 Brooklyn FAC and NHN, all testifying in favor. The next panel after that will be Ezra Kautz, Harvey 24 Epstein, and Christine Appel. So they should be on 25

1 COMMITTEE ON HOUSING AND BUILDINGS 60 2 deck. But right now we're looking for Zaretta Conde, Yrania Sanchez, and Carmen Panero. Sorry, Yrania. 3 4 [background conversation] 5 [Pause] 6 CHAIRPERSON WILLIAMS: Zaretta, Yrania 7 and Carmen? 8 [Pause] CHAIRPERSON WILLIAMS: So this is Zaretta 9 10 Conde, Carmen Panero, and Yrania Sanchez? Is that who is up here? And somebody to translate, I would 11 12 assume? There are four people so--13 TRANSLATOR: [off mic] 14 CHAIRPERSON WILLIAMS: Thank you. You 15 will translate? Okay. Will everybody please raise 16 your right hand? Do you affirm to tell the truth, 17 the whole truth, and nothing but the truth in your 18 testimony today before this committee, and to respond honestly to Council Member questions? Okay, you can 19 20 start in whichever order you prefer. 21 YRANIA SANCHEZ: [Speaking Spanish] 2.2 TRANSLATOR: Good morning, morning my 23 name is Yrania Sanchez. I'm a resident of 76 George Street, a rent stabilized building in Bushwick, and 24 I'm a member of Make the Road New York. 25

1	COMMITTEE ON HOUSING AND BUILDINGS 61
2	YRANIA SANCHEZ: [Speaking Spanish]
3	TRANSLATOR: For the past nine years I've
4	lived in this building with my mother who is
5	incapacitated with my two children, my two daughters
6	who are both suffering from asthma.
7	YRANIA SANCHEZ: [Speaking Spanish]
8	TRANSLATOR: In October of 2012, things
9	took a change for the worst. My building was sold,
10	and the new owner intimidated and pressured me and
11	the residents of the building, the tenants. We are
12	the only family that remains, and we don't have a
13	place to go to.
14	YRANIA SANCHEZ: [Speaking Spanish]
15	TRANSLATOR: Without caring about the
16	fact that we were still living in the building, the
17	new owner began demolition of the other five units.
18	YRANIA SANCHEZ: [Speaking Spanish]
19	TRANSLATOR: Not caring that we still
20	lived in the building, the new owner started I'm
21	sorry. The boiler was removed, walls were torn down,
22	water leaked through our roof, and our windows were
23	covered with plywood.
24	YRANIA SANCHEZ: [Speaking Spanish]
25	

1 COMMITTEE ON HOUSING AND BUILDINGS 62 2 TRANSLATOR: Here are some photos--Some 3 pictures of my apartment before repairs. 4 YRANIA SANCHEZ: [Speaking Spanish] 5 TRANSLATOR: Before the reparations. 6 [sic] 7 YRANIA SANCHEZ: [Speaking Spanish] TRANSLATOR: No one should live like 8 this. With the support of Make the Road, I filed a 9 case in Housing Court to improve my living 10 11 conditions, but go nowhere. 12 YRANIA SANCHEZ: [Speaking Spanish] 13 TRANSLATOR: The court process moves 14 slowly, and the landlord continued his terrible ways. 15 YRANIA SANCHEZ: [Speaking Spanish] 16 TRANSLATOR: Finally, in January 2014, my 17 building was added to HPD's Alternative Enforcement 18 Program. AEP inspectors came to my building on a regular basis and issued fines each time they came 19 20 out. 21 YRANIA SANCHEZ: [Speaking Spanish] 2.2 TRANSLATOR: All of a sudden, the 23 landlord was very responsive. He wanted to fix 24 things right away to avoid more fines. 25 YRANIA SANCHEZ: [Speaking Spanish]

1	COMMITTEE ON HOUSING AND BUILDINGS 63
2	TRANSLATOR: It took almost two years to
3	see repairs after first going to court, but it could
4	have taken much longer had it not been for the
5	pressure of the Alternative Enforcement Program.
6	YRANIA SANCHEZ: [Speaking Spanish]
7	TRANSLATOR: Here are pictures of my
8	apartment after repairs were made through AEP.
9	YRANIA SANCHEZ: [Speaking Spanish]
10	TRANSLATOR: While my family is now in a
11	good place, there are still too many families across
12	the city battling neglectful landlords who often care
13	more about money than the people living there.
14	[background conversation]
15	CHAIRPERSON WILLIAMS: You can finish.
16	YRANIA SANCHEZ: [Speaking Spanish]
17	TRANSLATOR: If there is a program that
18	works to support these vulnerable families and is
19	aligned with our city's goals of providing affordable
20	housing, we should invest every penny that we have
21	into its growth.
22	YRANIA SANCHEZ: [Speaking Spanish]
23	TRANSLATOR: Our recommendation is
24	simple. Grow the Alternative Enforcement Program, a
25	good program with a proven track record by 50%. The

1 COMMITTEE ON HOUSING AND BUILDINGS 64 2 impact that this program will have on hundreds of additional families that it would cover is priceless. 3 Thank you. 4 5 CHAIRPERSON WILLIAMS: Thank you. Ι forgot to minute that you have three minutes to give 6

7 your testimony. So if you could try you best to fit it in that time, we would really appreciate it. 8 Thank you. Whoever is next, please.

9

25

ZARETTA CONDE: Good morning. My name is 10 Zaretta Conde and I am a tenant from 383 Stonebridge 11 12 [sic] Street in Brooklyn, and a member of Make the 13 Road New York. For the last seven years, I live in the same building under various owners. Time and 14 15 time again, the owner who came in were negligent, and refused to make repairs in my apartment. 16 In fact, 17 the only repairs that have been seen were the 18 emergency repairs made by the City itself. The landlords never paid the City. Nobody forced them to 19 pay. While the repairs they don't-- My apartment I 20 have a leak in my bathroom, living room, and bedroom. 21 2.2 Bathroom they are so bad the mold has 23 started to fall. In addition, my back door needs 24 repairs. My front door needs to be changed out, and

my roof needs to be repaired. My apartment is no

1	COMMITTEE ON HOUSING AND BUILDINGS 65
2	place for someone to live. I'm a working mother by
3	myself, and I cannot afford to pay more rent. I stay
4	in my apartment right now even with the conditions
5	there is because I cannot afford the rent. The lack
6	of repairs in my building has caused some of the six
7	families to pick up and leave. And cited by the
8	landlord's work. [sic] Of the 86 violations in my
9	building, 65 are Class B violations, and 23 of the
10	violations exit in my apartment alone. Many of them
11	for over two years. Over and over again I call to
12	make complaints, and the HPD show up and tell me what
13	I already know, that my apartment is in bad shape.
14	Today, I'm here because I believe that we
15	need to give HPD more tools to get after bad actor
16	landlords. Since rent of this can only be collected
17	after Brooklyn Court process, landlords can do and
18	get away with not paying for any reason. Allow HPD
19	to charge \$200 inspection fee, and after the third
20	complaint based on regulations in one year without
21	court intervention could help force landlords to
22	comply. As a tenant who lives with horrific
23	conditions, I can't continue to wait for the landlord
24	to fix on his clock. Thank you very much.
25	CHAIRPERSON WILLIAMS: Thank you.
I	

1 COMMITTEE ON HOUSING AND BUILDINGS 66 2 [Pause] 3 CARMEN PANERO: [Speaking Spanish] 4 TRANSLATOR: My name is Carmen Panero. Ι 5 live-- Where in Brooklyn? CARMEN PANERO: [Speaking Spanish] 6 7 TRANSLATOR: 230 Street in Brooklyn. CARMEN PANERO: [Speaking Spanish] 8 9 TRANSLATOR: Park Place in Brooklyn. 10 CARMEN PANERO: [Speaking Spanish] 11 TRANSLATOR: I've been living in this 12 apartment for the past 54 years. 13 CARMEN PANERO: [Speaking Spanish] 14 TRANSLATOR: But the building is kind of 15 and the owner is--16 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: On June 26th, there was 17 water damage on the floor just above. 18 19 CARMEN PANERO: [Speaking Spanish] 20 TRANSLATOR: And so, they took the time to fix the building, and they put us in a hotel for 21 2.2 two days. 23 CARMEN PANERO: [Speaking Spanish] 24 TRANSLATOR: Because they had to put 25 some--

1 COMMITTEE ON HOUSING AND BUILDINGS 67 2 CARMEN PANERO: [Speaking Spanish] 3 TRANSLATOR: Like a dryer to dry the wall. 4 5 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: When I came back to my 6 7 building, the super told me that I couldn't live in this building any more. 8 9 CARMEN PANERO: [Speaking Spanish] 10 TRANSLATOR: They were going to send me to a different apartment. 11 12 CARMEN PANERO: [Speaking Spanish] 13 TRANSLATOR: But I denied it. 14 CARMEN PANERO: [Speaking Spanish] 15 TRANSLATOR: These are my photos. When I 16 returned to my home--17 CARMEN PANERO: [Speaking Spanish] 18 TRANSLATOR: The upper part--[Speaking Spanish] 19 CARMEN PANERO: TRANSLATOR: This is what I found in my 20 apartment. It was destroyed. 21 2.2 CARMEN PANERO: [Speaking Spanish] 23 It had impacted everything. TRANSLATOR: 24 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: They had moved everybody. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 68 2 CARMEN PANERO: [Speaking Spanish] 3 TRANSLATOR: I refused. 4 CARMEN PANERO: [Speaking Spanish] 5 TRANSLATOR: The two pictures above. 6 CARMEN PANERO: [Speaking Spanish] 7 TRANSLATOR: Since I refused to change apartments, they offered me a ticket-- a plane ticket 8 9 to Puerto Rico. 10 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: When I--11 12 CARMEN PANERO: [Speaking Spanish] To go 13 to Puerto Rico. To stay in Puerto Rico. To put 14 everything in storage. I'm sorry. When my family is 15 ready, they are going to call me. Yeah, okay. Ι 16 come to the hearing. I come to the hearing and I 17 stay in my apartment. They send me and [Speaking 18 Spanish] 19 TRANSLATOR: We went to court. 20 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: And we won the case. [bell] 21 2.2 CARMEN PANERO: And the landlord say he 23 going to send somebody. [Speaking Spanish] 24 TRANSLATOR: So they were going to send someone to fix it. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 69 2 CARMEN PANERO: [Speaking Spanish] 3 TRANSLATOR: They went on the 14th of 4 August. 5 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: The pictures that you see 6 7 here--8 CARMEN PANERO: [Speaking Spanish] 9 TRANSLATOR: -- they completely destroyed the apartment. I don't have walls in my apartment. 10 11 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: I can't cook. I don't have 12 13 a kitchen. 14 CARMEN PANERO: Nothing 15 TRANSLATOR: Nothing. 16 CARMEN PANERO: They destroyed 17 completely, ceilings, everything, everything. 18 [Speaking Spanish] They said the only repairs 19 TRANSLATOR: 20 they can make-- I have to leave the apartment. 21 CARMEN PANERO: [Speaking Spanish] 2.2 TRANSLATOR: They said I have to leave 23 the apartment for them to repair it. 24 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: I don't want to leave. 25

1 COMMITTEE ON HOUSING AND BUILDINGS 70 2 CARMEN PANERO: [Speaking Spanish] 3 TRANSLATOR: I know that if I leave, I 4 won't be able to come back. CARMEN PANERO: [Speaking Spanish] 5 TRANSLATOR: So I've been living a 6 7 nightmare for the past months. [sic] 8 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: I can't cook. 9 CARMEN PANERO: [Speaking Spanish] 10 TRANSLATOR: I can't take a shower 11 12 because the walls are destroyed. 13 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: They've destroyed the window 14 15 frames, the curtains. 16 CARMEN PANERO: [Speaking Spanish] 17 TRANSLATOR: I can't do anything. I have 18 to wait until 3 o'clock in the morning to take a shower when other people are sleeping. 19 20 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: Yesterday, I got a phone 21 2.2 call from a lawyer. 23 CARMEN PANERO: [Speaking Spanish] 24 TRANSLATOR: They want to bring back the 25 contractor.[sic]

1 COMMITTEE ON HOUSING AND BUILDINGS 71 2 CARMEN PANERO: [Speaking Spanish] 3 TRANSLATOR: But I can't be there. I 4 can't see what they're doing. 5 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: And I can't accept that 6 7 because I know they're going to continue destroying what they haven't already destroyed. 8 9 CARMEN PANERO: [Speaking Spanish] 10 TRANSLATOR: I know the inspectors go almost every day to my home. 11 12 CHAIRPERSON WILLIAMS: And I understand 13 that it's a very stressful situation. I'm sorry 14 you're going through it. If you can wrap up. I 15 think I have a question and may colleagues have a 16 question. So if you can just wrap up with your 17 testimony. 18 TRANSLATOR: [Speaking Spanish] [Speaking Spanish] 19 CARMEN PANERO: 20 TRANSLATOR: I am not paying rent right 21 now. 2.2 CARMEN PANERO: [Speaking Spanish] 23 TRANSLATOR: I don't have any security. 24 [sic] 25 CARMEN PANERO: [Speaking Spanish]

1 COMMITTEE ON HOUSING AND BUILDINGS 72 2 TRANSLATOR: The inspectors it's not the 3 first time they found two--4 CARMEN PANERO: [Speaking Spanish] 5 TRANSLATOR: -- two emergencies. 6 CARMEN PANERO: [Speaking Spanish] 7 TRANSLATOR: According to the contractor 8 right now there are 12. 9 CARMEN PANERO: [Speaking Spanish] 10 TRANSLATOR: Because they damaged everything and my things. They removed all the rugs 11 12 off the floor. They have destroyed everything and my 13 things as well. 14 CHAIRPERSON WILLIAMS: Sorry you're going 15 through it. You're going to have to stop here. Ι 16 apologize, but I have a question and I know my 17 colleagues do. Thank you all for your testimony in 18 making sure that people understand what you all are going through, and putting some faces to the tenants 19 20 that are usually put together as just numbers. I had a question with your case. You said that the 21 2.2 landlord offered to put you in another apartment 23 while the repairs were being made. 24 TRANSLATOR: [Speaking Spanish] 25 CARMEN PANERO: [Speaking Spanish]
1 COMMITTEE ON HOUSING AND BUILDINGS 73 2 TRANSLATOR: They took me as a trick. 3 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: And I asked--4 5 CARMEN PANERO: [Speaking Spanish] TRANSLATOR: They said I have to be 6 7 outside of the apartment. 8 CHAIRPERSON WILLIAMS: They offered you 9 to go to another apartment? 10 CARMEN PANERO: Yes. CHAIRPERSON WILLIAMS: And why didn't you 11 12 want to go to the other apartment? 13 CARMEN PANERO: Why? 14 CHAIRPERSON WILLIAMS: Si. 15 TRANSLATOR: She was saying that because it was a trick. She knows that once she leaves--16 17 CARMEN PANERO: Because I know that 18 because of the way they destroyed the apartment I know they want-- Because they say the apartment. 19 20 CHAIRPERSON WILLIAMS: I see. Okay. Thank you. Council Member Mendez. 21 2.2 COUNCIL MEMBER MENDEZ: I'm going to ask 23 my questions in Spanish. [Speaking Spanish] CARMEN PANERO: [Speaking Spanish] 24 25

1	COMMITTEE ON HOUSING AND BUILDINGS 74
2	CHAIRPERSON WILLIAMS: Council Member,
3	can you translate that?
4	COUNCIL MEMBER MENDEZ: I asked if she
5	had an attorney who is working on her case, and she
6	said yes. So do you want to know if someone is here
7	from HPD?
8	TRANSLATOR: [Speaking Spanish]
9	COUNCIL MEMBER MENDEZ: And Mr. Chair,
10	you need to ask that HPD always keeps a person here
11	because they should go back. This is a construction
12	eviction and HPD can bring a case if they are not
13	doing the repairs. If the landlord is not taking
14	steps to do the repairs.
15	CARMEN PANERO: [Speaking Spanish]
16	COUNCIL MEMBER MENDEZ: [Speaking
17	Spanish] So I'm just saying that she has a lawyer.
18	Unless an inspector can say whether the repairs can
19	be done with tenants in place and the judge can order
20	it. If they don't do it, then they get hit with
21	fines. And there have been very a lot of
22	intensive repairs that have been done with tenants in
23	place. So that the judge and the inspector should be
24	determining whether this is possible. [Speaking
25	Spanish]

1	COMMITTEE ON HOUSING AND BUILDINGS 75
2	CARMEN PANERO: [Speaking Spanish]
3	COUNCIL MEMBER MENDEZ: [Speaking
4	Spanish] So I would ask, Mr. Char, that someone does
5	contact HPD because she's saying the inspectors have
6	come, and they don't understand the reason why the
7	work cannot be done with the tenant in place. She
8	has water, but she has no privacy. She has no walls.
9	So it's not a very You know, she's being denied
10	services, and HPD should start a case against this
11	owner if it seems like it merits it.
12	CHAIRPERSON WILLIAMS: Thank you, just
13	so
14	COUNCIL MEMBER MENDEZ: [interposing]
15	Muchas gracias.
16	CHAIRPERSON WILLIAMS: For disclosure, I
17	spoke to Ms. Panero yesterday with some of the
18	advocates. So we have engaged, and we are reaching
19	out to her council member to also see what has been
20	done before. So we are definitely active, and this
21	is a case that concerns me. Thank you. Council
22	Member Cornegy.
23	COUNCIL MEMBER CORNEGY: Actually, you
24	just answered my question. I wanted to know what the
25	
I	

1 COMMITTEE ON HOUSING AND BUILDINGS 76 2 cross-streets were for her apartment. So clearly I'm not her council member. Okay. 3 4 [Speaking Spanish] TRANSLATOR: 5 CARMEN PANERO: Okay, it is on Flatbush 6 and Vanderlande. [sic]. 7 CHAIRPERSON WILLIAMS: Yeah, we're aware of who your council member is, and we're reaching out 8 to them, and they are going to reach out to HPD. 9 10 Gracias. Thank you. [background conversation] 11 12 [Pause] 13 CHAIRPERSON WILLIAMS: Now, we've been 14 joined also by Council Member Rodriguez. Please come 15 to testify as Ezra Kautz from Make the Road New York. 16 Harvey Epstein from the Urban Justice Center. And 17 Christine Appel from the Legal Aid Society. They are 18 in favor. Next up will be -- How do you say that? Next up will the last panel after this panel. 19 So the 20 names I'm calling now will come up after this panel. Hilary Klein, Dalsenia Glover, Cathy Dang, and 21 2.2 Aquarius Goodrich. So please remain on deck. For 23 now, let's have Ezra Kautz, Harvey Epstein, and Christina Appel. Please come. Okay. 24 25 [Pause]

1	COMMITTEE ON HOUSING AND BUILDINGS 77
2	CHAIRPERSON WILLIAMS: If he's not here,
3	he can go on the next panel. So let's call up Hilary
4	Klein. Ms. Hilary Klein.
5	[Pause]
6	CHAIRPERSON WILLIAMS: All right. Can
7	you all please raise your right hand. Do you affirm
8	to tell the truth, the whole truth, and nothing but
9	the truth in your testimony before the committee, and
10	to respond honestly to Council Member questions?
11	PANEL: Yes.
12	CHAIRPERSON WILLIAMS: Thank you. You
13	can start in whatever order you prefer.
14	[Pause]
15	CHRISTINE APPEL: Good morning, Chairman
16	Williams and the Council Members of the Housing and
17	Building Committee. My name is Christine Appel and
18	I'm staff attorney at the Legal Aid Society of New
19	York, Queens Neighborhoods Office. I'm here to
20	impart our support for the dual proposals for 345-A
21	and 348-A to amend the Housing Maintenance Code, and
22	the Administrative Code to bolster efficiency in
23	securing the repairs and hence landlord
24	accountability and expand HPD's Alternative
25	Enforcement Program. We believe that by adopting

1 COMMITTEE ON HOUSING AND BUILDINGS 78 2 these measures, they would be very beneficial to the lives of millions of families in New York. 3 And 4 advance security and environmental health. 5 From our unique vantage point as the nation's oldest and largest legal services provider, 6 7 we have advocated for these types of measure. And see on a daily basis how effective they could be. 8 I'll give three key reasons why we should support 9 these measures and conclude with some suggestions. 10 The first is that the current remedies 11 12 are not very practical for our tenants. For instance, repair and deduct. Many of our tenants 13 can't afford to pay for repairs upfront, and if they 14 15 don't follow the proper protocol, they actually will 16 not be reimbursed. Withholding rent only gets you sued for non-payment in Housing Court, which could 17 18 affect your credit history and your tenant screening report, which would make life even more difficult for 19 20 you. That's a very key issue in 21 Abatements. 2.2 Housing Court because for our tenants, they need all 23 the money upfront normally. If you go in for 24 abatement, you have reduced time to pay. So tenants have to decide whether or not they can get the 25

1 COMMITTEE ON HOUSING AND BUILDINGS 79 2 arrears to pay or they can get time to pay. Or, get 3 an abatement, which would reduce their time to 4 deliver the arrears.

5 The second key reason is that non-6 compliance results only in increased litigation, and 7 missed days of work, aggravated symptoms, and also 8 aggravated conditions, which makes it more costly for 9 the City.

10 The third key is that environment health studies have shown that the impact of a failure to 11 12 repair only has a very serious impact on people's health. I have outlined some scientific research to 13 14 support this in my testimony. Ultimately, securing 15 repairs can be very difficult without strong legal 16 and administrative support. The regulations simply aren't working as they should We encourage you to 17 18 adopt 345-A and 348-A to expand AEP to promote better communication and enhance accountability. 19 They 20 incentivize compliance, and we believe that by taking stronger steps we can protect the health and housing 21 2.2 security of New Yorkers.

HILARY KLEIN: The Legal Aid Societythanks you for taking the time to address this

COMMITTEE ON HOUSING AND BUILDINGS
 serious matter, and we appreciate your concern.
 Thank you.

80

4 HILARY KLEIN: Good morning, Chair Williams and members of the Committee. Thank you for 5 6 having us here today. My name is Hilary Klein. I am 7 Chief of Staff at Make the Road New York, which is a membership based community organization with over 8 15,000 members in Brooklyn, Queens, Staten Island, 9 and Long Island. We have member organizing campaigns 10 as well as services. You will hear from Ezra, who is 11 12 a member of our legal team, in a moment.

13 But I wanted to speak in support of the 14 legislation that's being proposed today, but 15 specifically about the AEP report that Make the Road 16 produced last year in 2013. I was one of the co-17 authors of this report, and it's been cited already 18 earlier to day. But the reason we-- You know, Make the Road is very much a part of, as I'm sure everyone 19 20 here knows the Sub Housing Act in 2007, which created the Alternative Enforcement Program. Make the Road 21 2.2 was one of the key groups that fought alongside many 23 other tenant organizations to make that happen together with the support of the City Council. 24

1 COMMITTEE ON HOUSING AND BUILDINGS

2 It's something that we have always been 3 very proud of. So five years into the program we wanted to do a little bit of analysis of where is the 4 5 program today. And so, we heard from HPD earlier about some of the numbers. Make the Road did a 6 7 report based on surveys that we went to. We did a methodology, sort of a random sampling. 8 So we covered small buildings, medium sized buildings, 9 large buildings, and door knocked and spoke to 85 10 tenants in AEP buildings to get their response to the 11 12 AEP program. So one of our key findings, one of the 13 things that we heard most from people was that the 14 overall safety of the program, I mean of the 15 buildings it proved thanks to the AEP program.

16 So, for example-- Let's pull up the 17 statistics a little bit. So for example the tenants 18 were asked to rate the physical safety of their building before and after AEP. And most tenants 19 20 reported that their building's physical safety was significantly better after AEP than before. I'll 21 2.2 skip over the specifics of the numbers because I am 23 on the clock. But one of our members also said, and this is a quote from her. "Before my building was in 24 the AEP program the electricity was horrible. 25 The

1	COMMITTEE ON HOUSING AND BUILDINGS 82
2	pipe heating would go on and off. We had rodents,
3	and the light fixtures filled up with water causing
4	leaks. Once, breaking glass injured me. Now, after
5	the AEP, there are new windows, new lighting, and an
6	exit sign in the hallway. Within my apartment there
7	are new light bulbs, a refrigerator and new walls. I
8	would like to point out that the City did the work,
9	not the landlord."
10	So, one of the key recommendations that
11	came out of this report was increasing, expanding the
12	AEP program by 40% so that a number more buildings
13	could be reached. And I think you've already heard
14	from some of the tenants impacted about why this is
15	so critical. Another thing that I wanted to mention
16	was actually the change in our recommendations. That
17	while we heard from HPD that they wanted to reduce
18	the number [bell] of Can I take like ten more
19	seconds? Originally with some of the small
20	buildings, we have advocated really specifically to
21	include the small buildings in the AEP program.
22	Partly because there are certain areas like Bushwick
23	that are made up of so many small buildings, that if
24	the small buildings were not included, that they
25	would not be included in the program at all. But we
I	

1 COMMITTEE ON HOUSING AND BUILDINGS 2 do, we have heard from HPD their perspective on the way that the program is more effective at bigger 3 4 buildings.

And to be honest, in the years since we 5 6 originally made that recommendations, areas such as 7 Bushwick faced such intense justification and displacement that buildings without tenant 8 protections actually when those repairs are made, the 9 10 tenants are not protect to be able to stay in their homes. So we feel like there is really good reason. 11 12 We now support the recommendation of limiting the 13 number of small buildings that are in the program, so 14 that it's specifically rent stabilized. There is 15 more of a focus on rent stabilized buildings to 16 receive these types of repairs. Sorry. I apologize 17 for going over time, and I'll leave with that. Thank 18 you.

Thank you. My name is Ezra 19 EZRA KAUTZ: 20 Kautz. I'm a housing attorney at Make the Road New I work primarily with tenants and tenant 21 York. 2.2 associations in Bushwick, a neighborhood where 23 chronic problems with code enforcement has been compounded in recent years by a rapid increase in 24 property values and displacement. Which means that 25

1	COMMITTEE ON HOUSING AND BUILDINGS 84
2	low income tenants, our members and clients, caught
3	in the middle. Current economic conditions encourage
4	owners to ignore violations of the Maintenance Code
5	in affordable apartments in the hope that Excuse
6	me. In the hope that tenants will be forced to move
7	out. The owner can then renovate the apartment, and
8	double or triple the rent.
9	Meeting the City's goals for affordable
10	housing must include preserving units that are
11	currently affordable. Otherwise, we will lose far
12	more than we are able to build. There is a direct
13	connection between code enforcement and gentrifying
14	neighborhoods like Bushwick, and helping low income
15	families stay in their homes that they can afford.
16	Because of market forces and because of vacancy
17	decontrol laws, once these families leave, it is a
18	safe bet that they apartment will no longer be
19	affordable for future low or middle income families.
20	Therefore, Make the Road welcomes these proposals to
21	expand HPD's tools for code enforcement.
22	My colleagues and I have seen in our
23	cases that placement ability in AEP improves the
24	living conditions of the building, and helps stem the
25	tide of displacement. In particular, just to echo
I	l

1 COMMITTEE ON HOUSING AND BUILDINGS 85 2 what Hilary said, we encourage the program to prioritize buildings with six or more units. From 3 4 the legal persepective not only would this be more cost effective, but these units are more likely to be 5 covered by rent stabilization. And more likely to 6 7 stay affordable for the longer term for those tenants if they are able to stay in their apartments in 8 habitable conditions. 9 10 In addition, we support granting HPD the

authority to charge inspector fees for repeat 11 12 violators outside of AEP. Many landlords have learned that they can ignore multiple violations 13 14 for months or even years before taken to court, and 15 even then they can delay the process. And end up 16 paying pennies on the door in exchange for another 17 empty promise to make repairs. For example, in one 18 of my client's buildings, a private equity company bought 121 Irving Avenue last fall. The new owners 19 20 refused to speak to the tenants about repairs. The owners were only interested in discussing buyouts. 21 2.2 The tenants organized. They called 311. Over the 23 next several months HPD issued over 100 violations. 24 The landlord still ignored them.

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2 The tenants started an HP action in 3 Housing Court, and the landlords agreed to a schedule 4 for repairs, a consent order, which was still ignored. It was only when the tenants' contempt 5 motion was approaching trial that the landlord saw--6 7 These are investors. They saw the potential for significant financial penalties, and then they began 8 to make repairs. There are few tenants that are as 9 organized as the tenants at 121 Irving. Only a small 10 proportion of tenants go to Housing Court. I'll just 11 12 wrap up. [bell] And of those, only a few really push 13 these cases to the end. By giving HPD the authority 14 to assess inspector fees without having to go to 15 court, this law will give owners an immediate non-16 negotiable financial incentive to act. Thus, helping 17 to create a culture of compliance outside of the 18 court. Thank you very much. CHAIRPERSON WILLIAMS: 19 Thank you very 20 much. Do my colleagues don't have any questions. So thank you for giving your testimony. We really 21 2.2 appreciate it. The last panel will Harvey Epstein,

Urban Justice Center; Delsenia Glover, Tenants and
Neighbors; Kathy Dang, CAAAV, Organizing Asian
Communities; Aquarius Goodrich, 702 Rockaway. A

1 COMMITTEE ON HOUSING AND BUILDINGS 87 2 shout out to everybody. I've got to give a special one to Tenants and Neighbors because I was a former 3 Executive Director there. 4 5 [Pause] CHAIRPERSON WILLIAMS: Can you all please 6 7 raise your right hand. Do you affirm to tell the truth, the whole truth, and nothing but the truth in 8 your testimony before this committee, and to respond 9 honestly to Council Members? 10 11 PANEL: [off mic] Yes. Thank you. 12 CHAIRPERSON WILLIAMS: You 13 can start at your leisure, and whichever order you 14 prefer. 15 [Pause] 16 DELSENIA GLOVER: Good morning. Thank 17 you to Chair Williams and to the members of the 18 Housing and Buildings Committee for the opportunity to testify today. My name is Delsenia Glover, and 19 20 I'm the Rent Regulation Lead Organizer for New York State Tenants and Neighbors Information Service and 21 2.2 New York State Tenants and Neighbors Coalition. They 23 are two affiliate organizations that share a common mission to build a powerful and unified statewide 24 25 organization that empowers and educates tenants,

1 COMMITTEE ON HOUSING AND BUILDINGS 88 2 preserves affordable housing within neighborhoods and diverse communities and strengthens tenant 3 protections. The Information Service organizes 4 tenants and at-risk regulated and subsidized housing 5 including Mitchell-Lama and project based Section 8 6 7 helping to preserve their homes as affordable housing. We also organize administrative reform 8 campaigns. 9 10 The coalition is a 501(c)(4) membership

organization that does legislative organizing to 11 12 address the underlying causes of loss of 13 affordability. Our membership organization has over 14 3,000 dues paying members. In building where we 15 organize, the story is the same. Low and moderate 16 income tenants in New York City are regularly 17 experiencing the pressure of displacement. New York 18 City has lost an immense amount of affordable units. Rents continue to go up, and conditions are 19 20 worsening. Tenants struggle to both stay in their homes as their rents become unaffordable and their 21 2.2 building falls into disrepair.

Tenants and Neighbors is support of the Quality Housing Act 345 and 348. Poor conditions and lack of services are forms of harassment that lead to

1 COMMITTEE ON HOUSING AND BUILDINGS 89 2 the displacement of rent regulated tenants, and the growing non-affordability of the rent regulated 3 housing stock. The predatory equity model that has 4 targeted affordable housing at over-leveraged prices 5 has led to buildings suffering in terms of 6 7 maintenance and services. In the predatory equity model, loopholes in the rent laws provide increased 8 incentive to get tenants out, and can lead to 9 maintenance and services being deferred so owners can 10 get tenants out of the buildings. 11 12 The Alternative Enforcement Program has a proven strong track record, and has helped to repair 13 some of New York City's most substandard building. 14 15 Expanding this program would have a significant 16 impact on many communities. And posting increased 17 information for tenants is an important strategy for 18 tenant education to ensure that tenants are able to access resources. We agree strongly with the 19 20 importance of having significant inspector fees to deter bad actors from continuing with lack of 21 2.2 maintenance and services. Financial penalties are 23 important, too, to correct bad behavior, as well. We are in support of both pieces of legislation, and 24 encourage their swift passage through the City 25

1COMMITTEE ON HOUSING AND BUILDINGS902Council Tenants need as many tools as possible to3use to ensure that they are living safe, secure,4habitable, and affordable housing. Thank you for the5opportunity to testify today.

[Pause]

6

7 AQUARIUS GOODRICH: Good day, Council, ladies and gentlemen. My name is Aquarius Goodrich. 8 I am here to represent the neighbors who reside at 9 702 Rockaway Avenue. For some time now we have been 10 living in despicable conditions with rodents taking 11 12 The garbage situation is unbearable. We have over. the situation of no gas for months. Electricity is a 13 14 problem, but fortunately HPD has stepped in and 15 provided us with lights for now. Now the heat and 16 the water is a problem as the owner refused to pay 17 the bill. And so, we have been threatened of water 18 cut-off and heat. It's getting cold now, and we have small children also with health conditions living 19 20 there.

The building is being graffitied because the front is always open because the lock does not work. We need the building painted, and the rent deregulated. We are being charged \$800 per room because about seven or six people live in one unit.

1	COMMITTEE ON HOUSING AND BUILDINGS 91
2	And there is no super in the building. We feel
3	unsafe, and the light fixtures is a problem. We have
4	leaks. The roof is falling down, and this is no way
5	for human beings to live. This is no way for us to
6	live. We are treated as sub-human. We living in
7	hell at 702 Rockaway. Hence, the reason we seek the
8	help of New York Community for Change who has stepped
9	in, and trying to assist us as much as they can.
10	We feel isolated, and we feel that we are
11	living in an abandoned building. And we have to do
12	it on our own as regards to taking care of ourself
13	where we feel like we own the building. There is an
14	owner of this building. And ware are just left there
15	to rot. This is how we feel. We feel depressed at
16	night, and we wake up with uncertainty in the morning
17	what will happen to us. So, therefore, we live in
18	limbo at 702 Rockaway Avenue. This is my testimony.
19	I would like to thank everybody for giving me this
20	opportunity to speak about what is going on at 702
21	Rockaway. Thank you very much.
22	CATHY DANG: Good afternoon. Thank you
23	for allowing me to share this testimony on behalf of
24	our tenants who are constantly fighting to remain in
25	their home, and to demand greater accountability from
I	

1	COMMITTEE ON HOUSING AND BUILDINGS 92
2	landlords to improve living conditions. My name is
3	Cathy Dang and Executive Director of CAAAV,
4	Organizing Asian Communities. We're a citywide
5	organization with the mission to organize an build
6	the power of low income Asian immigrants and refugees
7	for racial gender and economic justice. We organized
8	on two issues: Housing and Police Accountability.
9	[SIC]
10	Our Chinatown Tenant's unique project
11	organizes rent stabilized tenants in Chinatown for
12	the right to remain in their homes, to improve
1 2	building conditions to regard Chinatown to protect it

1 building conditions to rezone Chinatown to protect it 13 14 from further community displacement. We have lost 15 20% of the Asian residents in Chinatown according to 16 the U.S. Census in the last ten years, and nearly 17 15,000 affordable units in Chinatown Lower East Side 18 since 2006. Landlords and developers use an array of 19 tactics to drive tenants out of their homes sending 20 tenant relocation specialists to force buyouts for the court proceedings, verbal threats, and refusing 21 essential services and repairs. 2.2

Landlords have left many buildings in
distress as a means of tenant harassment to drive
them out so they can flip units into market rate

1	COMMITTEE ON HOUSING AND BUILDINGS 93
2	units. These are buildings with unfaced staircases,
3	illegally formed units by the landlord, hanging
4	electrical wires, rodent infestation, and holes in
5	ceilings and floors. These are apartments with
6	children. In Chinatown, we don't have enough
7	organizers to keep up with the pace of DOB or HPD
8	vacate orders that seem to happen almost every single
9	month because of unsafe living conditions. These
10	landlords are negligent and put families' lives in
11	jeopardy, and should be held responsible.
12	We thank the council members that pushed
13	for the Housing Quality Act, and we support this.
14	With my time remaining, I also want to point out that
15	there was a conversation earlier about the number of
16	units versus the number of buildings. I just want to
17	point out that in Chinatown Lower East Side many
18	buildings are smaller buildings with fewer units, but
19	they should not be reprioritized. A lot of them are
20	rent regulated units, and there are very few rent
21	regulated units left in the Manhattan. And a lot of
22	them are in Harlem and Chinatown on the Lower East
23	Side. So I just want to point out that we also
24	should consider a balance between small, medium, and
25	

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 large size buildings when AEP looks into the
 buildings that they take on.

4 HARVEY EPSTEIN: Thank you for the 5 opportunity to testify as well. My name is Harvey Epstein. I'm from the Urban Justice Center. I just 6 7 want to focus on a few point because I think what Cathy said is really important. When AEP was started 8 in 2007, there was a big push to make push to make 9 sure the units that were below six units were 10 11 included because there was a concern that we were 12 just going to lose a whole portion of the population. 13 The reality is that we've seen how the government 14 monies that are spent.

15 Over \$10 million over the last ten years 16 has being spent on buildings that are below six 17 units, but they have no rent protections. So the 18 idea of focusing our resources on rent stabilized units is really what we're asking HPD to do. And we 19 20 encourage the Council through HPD's administrative process or through legislative process to focus on 21 2.2 buildings that have six units or more.

The second thing about the inspectors to use is I think it's critical to all our buildings that we work with CAAAV or a building that I'm

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	COMMITTEE ON HOUSING AND BUILDINGS 95
2	thinking about on Villa Avenue in the Bronx. It was
3	only at 16-unit building but there were 600
4	violations on the building. An outrageous number for
5	the size of the unit. Owners had no obligations.
6	There was no predatory equity landlord. They had no
7	obligation to do anything. The City was figuring out
8	to do. They had no teeth. This allows more teeth.
9	The same thing with expanding AEP. The
10	idea of going from 200 buildings to 280 buildings is
11	a great first step. We also know that through our
12	experiences with AEP, which is an extremely
13	successful program, that the larger buildings, in
14	those buildings owners take a lot of opportunity to
15	fix up the buildings. So we saved over a million
16	dollars. We understand that HPD had limited CDBG
17	money, and we don't want to spend it all. But if we
18	have buildings that are available that we put to the
19	program, and the owner fixes it themselves, it allows
20	us to get more buildings into the program.
21	So that we're not trying to exclude small
22	buildings. I think that we're trying to include
23	every building that is unstabilized. But some of
24	those buildings may look for other programs outside
25	of AEP to look at enforcement. AEP is one tool in

1	COMMITTEE ON HOUSING AND BUILDINGS 96
2	this toolbox that HPD has. We want to expand those
3	tools, but we also want to be mindful that once a
4	building is fixed up, we want to maintain it as an
5	affordable unit. And that in some ways focusing in
6	on the regulated units. Thank you for your time.
7	CHAIRPERSON WILLIAMS: Thank you. Ms.
8	Goodrich, you said that HPD is in your building?
9	[Pause]
10	AQUARIUS GOODRICH: Sorry, sir. HPD came
11	to visit our visit I think more than once. Yes,
12	twice, and yeah, they came and they are assisting us
13	with the lights right now. They put up a few guards
14	downstairs, but that's about it.
15	CHAIRPERSON WILLIAMS: Are you working
16	with I see your NYCC sticker. So are you working
17	with them.
18	AQUARIUS GOODRICH: No, I'm a member.
19	CHAIRPERSON WILLIAMS: Are they working
20	with you to
21	AQUARIUS GOODRICH: [interposing] Yes,
22	they are. They are trying to do the best they can
23	with us.
24	CHAIRPERSON WILLIAMS: Okay, so if
25	they're good observation, but obviously there is

1 COMMITTEE ON HOUSING AND BUILDINGS 97 2 nothing-- If something is stalling, and my office can help with something, I'd be happy to do that. 3 AQUARIUS GOODRICH: Okay, thank you, sir. 4 5 CHAIRPERSON WILLIAMS: Council Member 6 Mendez. 7 COUNCIL MEMBER MENDEZ: Thank you, Mr. I first want to give a shout out to my intern 8 Chair. from John Jay College Jacqueline Blake, who is here 9 with us today. Second, I want to echo what is being 10 said by CAAAV. I think small buildings are 11 12 important, and maybe we need to look at a different 13 criteria, but I don't think we should be excluding 14 the altogether. Because then that just leaves a 15 certain type of housing stock that our residents and 16 our community residents don't have access to 17 whatsoever. And it is important that if they don't 18 have those protections, this is the only way they're going to get repairs, and then they get shielded 19 20 through this program. 21 My question is for Harvey Epstein from

22 Urban Just center. Vito Mustaciuolo I think gave 23 testimony and he said that HPD could not sustain 80 24 new buildings in this program, but said that they 25 felt comfortable doing 50. Would that be-- How do

1 COMMITTEE ON HOUSING AND BUILDINGS 98 2 you feel about that? And anybody else who wants to answer the question. 3 4 CATHY DANG: I just want to quickly thank you, Council Member Mendez, for making this a part of 5 CAAAV. Our entire neighborhood is almost entirely 6 7 small tenement buildings. CHAIRPERSON WILLIAMS: I'm sorry, when 8 9 you say 'small buildings' how big? 10 CATHY DANG: It ranges anywhere between--There are some that are like five units, and there 11 12 are some 20. But even the 20 are so small that it's 13 a small building. 14 CHAIRPERSON WILLIAMS: So if we start 15 with--16 COUNCIL MEMBER MENDEZ: [interposing] And 17 there is some overlap with their attachment area. 18 But we have like four-unit buildings and up. And some people were losing them. Maybe rent controlled 19 20 in those buildings. 21 HARVEY EPSTEIN: Yes, I just want to say 2.2 that I think the focus on rent stabilized is just 23 something that we've been talking about. I know over the last seven years with the idea of ensuring that 24 people are in the buildings to stay. And I would in 25

1	COMMITTEE ON HOUSING AND BUILDINGS 99
2	no way encourage us to exclude small buildings
3	because I think that is a huge part of our affordable
4	housing stock. But I think we have to find the
5	balance between that and some of the large buildings.
6	We've been over the last seven years really steered
7	towards smaller buildings. We need to find that
8	balance, and the issue of the two to five I think is
9	a tougher conversation about ensure that people who
10	get repairs will be able to stay. And that's the
11	goal of maintaining affordable units. I think that's
12	everyone's goal here. On the issue of 250 versus
13	280, I think the concern that the Deputy Commissioner
14	talked about is being able to have resources to put
15	money into doing the repairs. And I think that's a
16	legitimate concern. But I think we should be mindful
17	that it's not just the money in the repairs. It's
18	the staffing that they have resources for that can
19	then reach out to buildings that we think are
20	problematic buildings. And some of those owners then
21	can go ahead and do the work themselves. And we can
22	have a longer pipeline. I think I would be happy
23	with 250 versus 200, and if we get to 280 it's even
24	better. But I think we should try to push them a
25	little to try to get the number up. Because

1	COMMITTEE ON HOUSING AND BUILDINGS 100
2	recognizing that 250 and 280 it may seem historically
3	that the buildings At least where we think that
4	half of those buildings the owners come in and do the
5	work. But we're having an array of buildings that
6	are having less of the two to five, and more of the
7	six to 20-unit building. And some of the larger
8	buildings. And I think we'll be able to use our
9	resources more wisely, and get more buildings
10	covered. Which is everyone's goal to make sure that
11	there's more work done by landlords, and then what's
12	left over the city had to do themselves.
13	[Pause]
14	CHAIRPERSON WILLIAMS: All right. Thank
15	you very much.
16	COUNCIL MEMBER MENDEZ: Can I just say
17	something, Mr. Chair.
18	CHAIRPERSON WILLIAMS: Go ahead.
19	COUNCIL MEMBER MENDEZ: Okay. SO I just
20	want to say that if a lot of these small buildings
21	are fitting the criteria, that means those buildings
22	are in really bad shape. And it's because the
23	tenants have no rent protections, and are not going
24	to court because they're afraid to lose their
25	apartment. So I think it really means that this
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1	COMMITTEE ON HOUSING AND BUILDINGS 101
2	program is important in all of these buildings
3	irrespective of how many units it is. And agreement
4	yeah 250 is better than 280, is better than 200. So
5	if we can't get to 280, let's see how close we can
6	get to there. Did HPD say that they could do the
7	250, that they could raise it to 250.
8	HARVEY EPSTEIN: Yes.
9	COUNCIL MEMBER MENDEZ: And I also wanted
10	to clarify that their concern was also not just doing
11	extra buildings. It was doing extra buildings multi-
12	year because it takes several years for the buildings
13	to come out of the program.
14	CHAIRPERSON WILLIAMS: That's if that
15	they can do 250
16	COUNCIL MEMBER MENDEZ: [interposing]
17	Comfortably without an issue.
18	CHAIRPERSON WILLIAMS: Comfortably
19	without an issue, and I just spoke to staff so we can
20	bring back the smaller units. The small building
21	units back to the sponsors of the bill to see exactly
22	where we are. And while also understanding the need
23	to make sure tenants can remain, and have the
24	protections while repairs are being made. So I
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 102
2	understand both, and I'm going to take it up with the
3	sponsors of the bill.
4	COUNCIL MEMBER MENDEZ: Thank you, Mr.
5	Chair, and I want to thank the members of this panel.
6	CHAIRPERSON WILLIAMS: Thank you so much
7	for your testimony. Thank you all for being here.
8	For the record, we had testimony from the Community
9	Housing Improvement Program, Associated Builders and
10	Owners of Greater New York. With that, the hearing
11	is now closed. [gavel]
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 4, 2014