CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

September 19, 2014 Start: 10:18 a.m. Recess: 11:45 a.m

HELD AT: Brooklyn Borough Hall

209 Joralemon Street, 2nd Floor

B E F O R E: ANTONIO REYNOSO

Chairperson

COUNCIL MEMBERS: Andy L. King

Vanessa L. Gibson

Costa G. Constantinides

Steven Matteo

A P P E A R A N C E S (CONTINUED)

Kathryn Garcia, Commissioner NYC Department of Sanitation

Michael Lambert, Executive Director Business Improvement District Gateway

Artineh Havan, Technical Director Business Improvement District East Williamsburg Brooklyn

Joseph Szende, Executive Director Business Improvement District Atlantic Avenue

Mark Caserta, Executive Director Business Improvement District

Rene Giordano, Executive Director Business Improvement District Sunset Park

Rachel Rooney, Executive Director Sunnsyside Shines Business Improvement District, Sunnyside, Queens

Anthony Sterban, Recycling Manager Use Again

Joel Katz, Territory Manager Use Again

Rick Henningsen, Operations Manager Planet Aids

Robert Perris, District Manager Brooklyn Community Board 2

Elliott Groman, Chief Operating Officer Spin Green, LLC

Esther Lamb, Director of Development Russian American Jewish Experience

Phillip Kellogg, Executive Director FAB Alliance
Business Improvement District

Daniel Scorse, Director
Public Space Initiatives
Myrtle Avenue Brooklyn Partnership

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 4

[background discussion]

CHAIRPERSON REYNOSO: Good morning and welcome to this hearing concerning the Regulation of Publicly Accessible Clothing Collection Bins. I would like to start the hearing by allow our Speaker Melissa Mark-Viverito to read her testimony.

SPEAKER MARK-VIVERITO: Well, good
morning, everybody and I don't know if this is on?
CHAIRPERSON REYNOSO: Is it?

MALE SPEAKER: Yep.

CHAIRPERSON REYNOSO: Yes, they can hear you.

is on, it is on. Okay. So good morning everybody for coming out here to Brooklyn Borough Hall. We want to definitely thank our borough president for being generous with this space, and allow us to have this hearing here. I know this is an issue that he also was very much interested in. When we had our conversation, he wanted to have it her. So we definitely think that field hearings are always very important to get out into the community. So again, good morning to everyone. I'm Speaker Mark-Viverito, and I'm honored to be part of the City Council

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 5 hearing to discuss Intro 409, a bill that would regulate the placement of publicly accessible clothing collection bins.

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I want to thank the Chair of Sanitation and Solid Waste Management Committee, Antonio Reynoso, and we also joined here by Council Member Vanessa Gibson, for holding this very important hearing the regulation of these clothing collection bins. And for holding this hearing in Brooklyn, a borough that has been especially affected by these bins.

First, I want to say that there is a public— There is a place in the city for clothing collection bins. I mean there should be. I know that the Department of Sanitation does have a Textile Recycling Program. So there is, and that is legislation we passed in the City of New York a couple of years ago. So it is something we understand exists. They do serve important functions. They gather thousands of tons of used clothing from our waste stream that would otherwise end up in the landfills. They reduce the demand for virgin cotton, and wool by promoting clothing reuse, which reduces the city's impact on the global

committee on Sanitation and Solid Waste Management 6 environment. And they do create local jobs.

However, that does not give the owners of these bins the right to place them on public property where they often obstruct pedestrian traffic, are poorly maintained, and often become targets for graffiti and filled with trash.

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In 2007, we passed a law that regulated the placement of clothing collection bins. That law, Local 30, prohibited the placement of these bins on public property, and required the Department of Sanitation to tag illegally placed bins, and remove them after 30 days. Initially, as a result of that law, the city saw dramatic reduction of the number of bins illegally placed on public property. However, in the last few years the number of such bins has risen dramatically. Over 1200% in the last two years. So clearly, something needs to be done.

Introduction 409 strikes the correct balance between protecting our neighborhoods, and public rights-of-way, and the needs of the clothing collection industry. This bill will do several things. First and foremost, it will allow the Department of Sanitation to immediately remove a clothing collection bin placed on City property or on

any public sidewalk or roadway instead of tagging and waiting for 30 days. In addition, violators will be fined \$250 for the first offense, and \$500 for each subsequent offense. And finally, it allows the Department to dispose of the bin if it remains uncleaned for 30 days after its removal.

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The bill does, however, allow for the placement of clothing collection bins on private property with the permission of the property owner providing that the bin and the area around it is properly maintained. We want to continue to encourage New Yorkers to donate their used clothing and other materials. And we also want to make sure that these companies and organizations that collect such items responsibly can continue to do so. We believe that this bill accomplishes both of these goals.

So I want to thank everyone here to provide testimony. I know it's been very well received in my district. I actually would have my staff track every single bin we would see. Sometimes we would see them block by block by block. And I would ask Sanitation to tag them and move those. So this has been I know something of concern to many,

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 8 many colleagues who have expressed it. So I think again we struck the right balance with this, and I look forward to hearing your testimony. Hi, Deanna. How are you?

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Mark-Viverito. This is a legislation that we introduced, and I'm extremely grateful. Now, maybe the Tweets and the Facebook messages can just slow down in my inbox. Because this is definitely of concern to many residents especially Brooklyn as well. So I'm glad that we're here. So again, I want to just thank everyone for being here.

Intro 409 is a necessary because the problem of clothing collection bins on our sidewalks and public spaces has gotten out of control. When the Local Law 31 was passed in 2008, there was an initial major decrease in the number of illegal bins tagged by DSNY. For example, in FY 2009, the first four year active law was enacted on 56 bins were tagged. This number rose slightly from 2010 to 2012. However, in FY 2013 the Department tagged 593 bins, and in FY 2014, which ended on June 30, 2014, the Department tagged 2,093 bins. Since that time, the Department has tagged an additional 976 bins. The

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 9 number of illegally placed bins on the city property during FY 2014 has increased and our numbers have it at 2000% in comparison to FY 2012.

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This problem is particularly apparent in Brooklyn where each street has at least on such bin. In addition, the 30-day time period between when DSNY tags and removes an illegal bin simply allows the owners of these bins to wait until the 29th day to move their bins somewhere else or to paint over the Department's notice. It is clear that the current law is not work. Intro 409 will solve this problem by allowing DSNY to immediately remove an illegally placed collection bin as well as imposing fines on violators of the law. It does not penalize bins that are on private property as long as those bins has the permission of the property and are properly maintained. Again, I want to thank the Speaker for introducing this bill and being here today, and I look forward to hearing from DSNY and other interested groups and individuals about this important bill, and thank you.

I just want to again acknowledge Council
Member Vanessa Gibson of the Bronx. She really has
broken it. It's her second time this month. We have

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 10
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    a lot of availability here in downtown just in case
    you want to move in.
                           I want to now ask our
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    Commissioner Captain Garcia to read us his statement.
    Well, actually before--
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                COMMISSIONER KATHRYN GRACIA:
                                                 Good
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    morning Chair Reynoso--
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                CHAIRPERSON REYNOSO: Yeah, I've got to--
    I apologize for--
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                COMMISSIONER KATHRYN GRACIA:
                                                Am I on?
                CHAIRPERSON REYNOSO: You should be on,
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    but I just want to swear you in very quickly. Do you
    affirm to tell the truth, the whole truth, and
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    nothing but the truth in your testimony before this
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    committee and to respond honestly to Council Member
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    questions?
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                COMMISSIONER KATHRYN GRACIA:
                                                 I do.
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                CHAIRPERSON REYNOSO:
                                      Thank you.
                COMMISSIONER KATHRYN GRACIA:
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                                                 Good
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    morning, Chair Reynoso, Speaker Mark-Viverito, and
    members of the Committee of Sanitation. I am Kathryn
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    Garcia, Commissioner for the New York City Department
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    of Sanitation. Before I start on this bill, I would
    just like to flag for all the committee that we are
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actually the filing for the sanitation worker exams.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 11

It starts October 1st, and we want to make sure we're getting the message to all of the communities across the city. We have not given the exam in almost seven years.

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SPEAKER MARK-VIVERITO: Oh, wow.

COMMISSIONER KATHRYN GRACIA: So, we hope that many, many people will apply. Thank you for holding this hearing on Intro No. 409. The goal of this bill is to stop the proliferation of unlawfully placed clothing bins throughout the City, which are negatively impacting the quality of life in communities in all five boroughs. I want to thank the Speaker, Chair Reynoso, all of the sponsors of Intro 409 for working collaboratively with the Administration to remedy the increasing problem of companies utilizing public spaces without permission to place their clothing bins into the Department and the mission to maintain public street and sidewalk cleanliness throughout New York City.

Illegally placed clothing bins are a challenge across the region. I mean, broadly across many states, and I am proud to see New York City take a leadership role on addressing this unsightly condition. I appreciate the opportunity this morning

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 12 to testify on Intro No. 409, which is a top legislative priority for the Department and one I am proud to support.

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By way of background, in 2007, as was stated earlier, the Council enacted Local Law 31 authorizing the Department to regulate publicly accessible clothing bins. Before the enactment of Local Law 31, and similar to the growing problem today, bin owners were using public and private spaces without permission to place oversized bins to collect clothes and related items often with the intent of selling these goods. Unlawfully placed clothing bins are very problematic. They are magnets for graffiti and trash and they are obstructions that impede the flow of pedestrian traffic on the public sidewalk.

Currently, Local Law 31 prohibits the placement of bins on city property including sidewalks and roadways. It authorizes the Department to include any unlawfully placed bin 30 days after department field officers have affixed a notice to the bin, and mailed the notice to the bin owner if we can determine who that is. Local Law 31 also allows collection bins to be placed on private property, if

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 13 the private property owner has given written permission to the clothing bin owner. The law does not contain any penalty provisions because at the time it was believed that providing notice of the illegal placement of a bin and in cases remove those bins would be sufficient to return to its unlawful activity. This is not true today.

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Local Law 31 is not acting as a deterrent to the unlawful placement of bins on public property, as bin owners have successfully exploited loopholes in the current law. Most bin owners do remove their bin with in 30 days after the Department has tagged the bin, and has placed the owner on notice of its illegal placement. However, many bin owners now simply move the bin to a new location, sometimes right down the block on the 29th day after the Department has tagged the bin. Bin owners are even resorting to painting over the Department notices that are affixed to the bin to make it appear that the bin is newly placed to restart the 30-day clock.

In short, bin owners have found ways to make the current law completely ineffective and a waste of the Department's resources. This egregious revolving door practice by unscrupulous bin owners

must cease, and recent Department data I will share this morning underscores the growing immediate problem. After the current law was enacted in 2007, the Department initially saw substantial decrease in the number of illegal bins placed on public property throughout the city. Only to witness the number of illegal bins rise dramatically in the last two fiscal years. To repeat some of the data that we've already touched on, in the year following the enactment of Local Law 31, the Department only identified 56 bins for removal from public spaces, far fewer that the 1,194 tagged during Fiscal Year '08.

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Beginning in Fiscal Year 13, the number of illegally placed clothing bins throughout the city began to increase dramatically. In Fiscal 12 the Department tagged 97 bins. By contrast, in Fiscal 13, the Department tagged 593 bins, and during Fiscal 14, the number of bins tagged by the Department increased by a whopping 2,093, an increase of 2100%. And to date, only the last 2-1/2 months, we have already tagged over a thousand bins. The dramatic increase in numbers highlights the fact that the current law is no longer effective in deterring bin owns from illegally depositing their bins on City

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 15 property. Exacerbating this illegal activity bin owners are often resorting to bolting bins directly on the public sidewalk, and attaching bins to buildings or public sidewalks using wiring or metal fencing.

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The photographs we have set up for your viewing this morning illustrate the new and innovative ways these companies use to prevent or delay the Department from removing these illegally placed bins. Since the recent increase in the unlawful placement of publicly accessible clothing bins throughout the city, the Department has received numerous complaints from elected officials, community boards, business improvement districts, businesses, and residents. We've also received several media inquiries based on complaints submitted by the public, and often the press person see themselves.

Simply put, the current law no longer deters bin owners from violating the law. In the amendment set forth under Intro No. 409 will remedy this growing quality of life problem in neighborhoods across the city. The Department fully supports Intro No. 409, as it will allow the Department to immediately remove a publicly accessible collection

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 16 bin that is placed anywhere on city owned property. If the owner's name and address legibly appear on the bin, as required under the law, the Department will provide notice to the owner by certified mail with return receipt that the Department has removed the bin. And that the owner may claim the bins through procedures that will be established by rule pursuant to the City's Administrative Procedures Act.

Intro No. 409 also establishes a civil penalty of \$250 for the first offense, and \$500 for each sequent offense within an 18-month period. Additionally, we recommend that the bill be amended by doubling the initial fine to \$500 whenever a bin is bolted to public property or in case of an offense. Each such bin placed on public property is deemed a separate violation for purposes of enforcement. And all summonses will be returnable to New York City Environmental Control Board. An owner who seeks to claim a bin removed by the Department will be required to pay any penalties incurred, along with the Department's costs for removing and storing the bin. Unless after adjudication by ECB, the owner is found not liable. If an owner does not claim his

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 17 or her bin within 30 days, the Department will be authorized to recycle the bin and its contents.

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This bill also holds the owner of a publicly accessible clothing bin that is on private property, and the owner of private property in which the bin is located responsible for maintaining the bin in a clean and neat condition. Additionally, all owners of publicly accessible clothing bins placed on private property will be required to register with the Department, and will be responsible for submitting an annual report to the Department that identifies by weight, each the of materials collected during the reporting period. Failure to do so will result in the issuance of a violation returnable to the ECB that may result in the imposition of a civil fine of \$50 for the first offense, and \$100 for each sequent offense within the 18-month period.

many organizations collecting textiles and used clothing donations through the use of publicly accessible clothing bins placed on private property with permission from the owners in accordance with existing law. This bill is not aimed at them. Used clothing and textiles comprise 5.5% of the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 18 residential waste stream. Diverting textiles that can be resold or used or recycled is an important part of our goal to extract valuable resources from the waste stream. However, this goal must be accomplished through efficient and legitimate infrastructure. Since 2010, the Department has partnered with Housing Works, a local charitable organization to offer the re-FashionNYC program to buildings over 10 units. This program provides convenient donation bins inside of apartment buildings for residents to donate used clothing, shoes, and other textiles. To date, that program is in nearly 500 buildings, and has collected three million tons of textiles. And we continue to expand the program to more and more buildings. And through our support of Reuse New York, a member association of 30 not-for-profits, the Department encourages organizations to establish legitimate programs to collect and reuse unwanted clothing, household goods, furniture, and other products.

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We believe that the measures outlined in Intro No. 409 under consideration by the Sanitation Committee today will help stop the unlawful practice of placing bins on the city's curbs, sidewalks, and

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 19 1 2 roadways. And the bill sends a clear unequivocal message that this assault on neighborhoods must stop. 3 My staff and I look forward to working closely with 4 this committee to finalize this important 5 6 legislation, and we're happy to answer any questions 7 you may have. 8 CHAIRPERSON REYNOSO: Thank you very much, Commissioner. I just want to acknowledge Steve 9 Matteo for Staten Island and the Council versus Mayor 10 11 Challenge. [sic] 12 SPEAKER MARK-VIVERITO: 17 to 13. 13 CHAIRPERSON REYNOSO: 17 to 13, is that 14 the score? 15 SPEAKER MARK-VIVERITO: Sorry, 16 Commissioner. Sorry. 17 CHAIRPERSON REYNOSO: Sorry, 18 Commissioner. Maybe next year, Commissioner. COMMISSIONER KATHRYN GRACIA: 19 No, I 20 didn't play. 21 CHAIRPERSON REYNOSO: And maybe that was 2.2 the -- I think that was the problem. 23 COMMISSIONER KATHRYN GARCIA: That was Major Win Bigger I think. [sic] 24

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 20

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just really want to thank the City Hall staff, and the Sergeant-at-Arms for all the work they did in being able to provide out-of-sight hearings. It look looks good. The setup is amazing, and they are really on top of their game. I really do appreciate the work you guys have done. I will now allow the Speaker to ask some questions.

SPEAKER MARK-VIVERITO: Yes,

Commissioner, thank you for your testimony. I think it was very informative, and I have a couple of questions. You did talk about the amount of resources that this takes having to deal with these bins as it is right now, the proliferation. What would you say the impact on the resources of sanitation and overall impact on your budget?

not had to use additional resources from a budgetary point of view. I think the frustration is that their resources, funeral cleaning resources, which are always in short supply across the City of New York.

And if we have teams tasked with removing bins, then we are not actually able to get out and do other work. I think the frustration from our point of view

is that it's not effective. I think that we all want to make sure that the resources that we're using actually deal with the problem effectively. But going out and dong the tagging that we've been doing, and watching them move all over the neighborhoods, I think it's frustrated my staff as well as I think the communities in which we're operating.

SPEAKER MARK-VIVERITO: So what you're saying again is that it's taking resources away from the cleaning from the--

COMMISSIONER KATHRYN GARCIA: It's the cleaning, it's the cleaning folks who are doing this, who are focused on picking up these bins.

SPEAKER MARK-VIVERITO: Is there anyway of quantifying it percentage wise or anything?

COMMISSIONER KATHRYN GARCIA: Well, I can go back and see, and find out how many teams we've been talking with, and driving around and doing this. I think one of the things that we hope to see with this new legislation is that it will sort of end the problem. Because there will be no incentive to put a clothing bin down if you know the next day we're going to take it away.

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SPEAKER MARK-VIVERITO: In your testimony you talk about that by law it is required that every one of these bins has the name of the owner and contact information.

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COMMISSIONER KATHRYN GARCIA: Yes.

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SPEAKER MARK-VIVERITO: What percentage

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would you say actually have that information?

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Because has that become an issue in and of itself $% \left(1\right) =\left(1\right) \left(1\right)$

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about being able to communicate?

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COMMISSIONER KATHRYN GARCIA: Well, right

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now we do communicate with the owners if it's there.

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It is usually not there. Most of the bins are ending

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up going and being recycled at this point in time

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that make it beyond the 30-day. So it is a

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relatively small percentage of bins that are properly

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labeled.

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SPEAKER MARK-VIVERITO: Yes, I mean I

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wanted to get a sense. So you're saying the

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majority, more than 50% will have the contact

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information?

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COMMISSIONER KATHRYN GARCIA: More than

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50% would have it, or the numbers that are on them

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when you call them are not answered by someone who

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views themselves as the owner of the bin.

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any idea, I mean not that that's-- I'm a curious person so I'm just going to ask questions. Do you have any idea then what was the intent of these, when they're set up who is taking care of-- I mean who is getting the information, who is behind them? You know or we don't have the information?

COMMISSIONER KATHRYN GARCIA: We don't actually have a lot of information on some of the bins that are out there, particularly ones—

Particularly the pink ones seem to not have an owner behind them that is willing to come forward. There is clearly a market for textiles. It often can be used for rags or for carpeting, carpet padding. So there is an incentive to put things out, and to collect the textiles even when it's mixed with garbage. I think what you're seeing is a market driving this particular activity.

SPEAKER MARK-VIVERITO: So then those that do have the contact information, have a little bit more legitimate operations?

COMMISSIONER KATHRYN GARCIA: They are usually more legitimate operations.

being--

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 25 1 2 SPEAKER MARK-VIVERITO: Yeah. I wonder what Bronx is going to look like. It's a little bit 3 4 more along-COMMISSIONER KATHRYN GARCIA: The Bronx 5 area is my only dark shaded area. I guess they 6 7 haven't been as busy up there as they have been in some of the other neighborhoods in the last 2-1/28 9 months. 10 SPEAKER MARK-VIVERITO: Interesting. Okay. And then I appreciate the amendment that 11 12 you're recommending for the bill. I will definitely take it into advisement, and I will talk to the staff 13 14 about it. I think it seems to make sense. You know, 15 you definitely want to de-incentivize people from 16 putting bolts down, especially on public property. 17 COMMISSIONER KATHRYN GARCIA: Yes. 18 SPEAKER MARK-VIVERITO: So we definitely will take that amendment seriously. 19 20 COMMISSIONER KATHRYN GARCIA: I appreciate that. 21 2.2 SPEAKER MARK-VIVERITO: Thank you, 23 Commissioner.

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2 CHAIRPERSON REYNOSO: Thank you, Speaker.

I want to give an opportunity for Council Member
Vanessa Gibson to ask some questions.

COUNCIL MEMBER GIBSON: Thank you. Good morning everyone. Thank you, Mr. Chair, and thank you Madam Speaker, and good morning Commissioners.

Good to see you today. So, I just had some very quick questions, and I'm kind of happy. For once the Bronx isn't leading in something.

COMMISSIONER KATHRYN GARCIA: Yes.

the case. I mean, not that I'm against them leading this. So I'm going through your testimony, and I guess the tough question is do you anticipate the implementation of this Intro with the need to hire any additional staff? Because you've already talked about your cleaning staff, and how that kind of depletes some of the resources. Do you anticipate hiring any additional staff?

COMMISSIONER KATHRYN GARCIA: No, I don't anticipate because I really do think that this will act as a deterrent.

COUNCIL MEMBER GIBSON: Okay, and the other question I have is about public messaging. So

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 27 for many boroughs that want to give to charitable organizations that are truly charitable, how are we going to identify who is and who is not? When I'm out in the Bronx looking at these collection bins, many times I have seen homeless men and women going through them. I have seen the act as just a hindrance in the community. They are sometimes an eyesore, and when our people use them for all sorts of things that are not for the intended purpose. as we embark on this campaign in educating New Yorkers about who is charitable, and who is not, do you know what the public message will be? So there is one where they really want to give. I know I give lots of clothing away, but how do I identify which collection bin is legitimate and which one is not? COMMISSIONER KATHRYN GARCIA: hopefully, it will be a collection bin on private property properly registered. But I encourage you to go to our website because we have partnerships not only with Housing Works but with Goodwill, and many of those other organizations who clearly have a charitable mission not only in terms of the reuse of

reusable clothing, but also in terms of employment,

and other social goods.

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2 COUNCIL MEMBER GIBSON: Thank you.

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CHAIRPERSON REYNOSO: Thank you, Council Member Gibson, and a couple of questions from Council Member Matteo from Staten Island.

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COUNCIL MEMBER MATTEO: All right.

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CHAIRPERSON REYNOSO: All right.

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COUNCIL MEMBER MATTEO: Commissioner,

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thank you for joining me last week and for our

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Recycling Press Conference this week. The weeks get

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long. I think it was Monday.

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COMMISSIONER KATHRYN GARCIA: I think it

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was Monday.

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COUNCIL MEMBER MATTEO: Yeah, it seems

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great event and thank you to your staff. And to your

like such a long time ago, but thank you. It was a

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staff for dealing with my office on a daily basis.

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You have a top notch staff. Just one quick point on

sidewalk. So they're not actually on the sidewalk,

but the issue becomes the overflowing of clothes and

In my district, the bin owners get cute and

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bins.

20 they try and find private property right next to the

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whatnot gets on the sidewalk. So, we can issue

try to get around putting it on city property, and

violations for the overflow even though the owners

putting it on private property. And they also like to— In my district, they also like to hide them in the wetland, the wetlands that's— I have wetlands that are actually right near a residential street. They try to put them there, too, where we have to contact DEC as well. So my point is when you put them on private property or wetland property, it spews over into the city sidewalk. Will Sanitation act on that?

able to address that under this provision, and make sure that they are not leaving them. We can't make them move if they're on actual property, but keeping them neat and clean. And one of the things that we don't want to see happen, and one of the reasons why I have been very supportive of this legislation is they seem to attract bags. The bags do not end up in the bin, and I think that that just creates an unsightly situation.

COUNCIL MEMBER MATTEO: In parts of my district, what happens is, you know, someone goes with a good intention of dropping off clothes, but then they end up dropping off everything else.

COMMISSIONER KATHRYN GARCIA: Yes

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COUNCIL MEMBER MATTEO: And that's out there for days, and it becomes an eyesore, and it's defeating the purpose of the bin. So I support the legislation. I appreciate your the leadership of Chair Reynoso, and the speaker. And I thank you for being here, Commissioner.

COMMISSIONER KATHRYN GARCIA: Thank you.

CHAIRPERSON REYNOSO: Thank you. So I have a couple of questions. I just want to know after the tag, after it's tagged and removed, what does DSNY do with the collection pins and the materials inside?

COMMISSIONER KATHRYN GARCIA: So, the bin itself is recycled at Sims, which is our partner, Metal, Glass, and Plastic. And if there is clothing in it, and a lot of times there is often trash, if there is clothing, we give it to Housing Works so that they can—

CHAIRPERSON REYNOSO: Regarding the programming that you have, I wasn't familiar with that personally. Is there anyway to work on expanding that program into more homes so that we can— Or more buildings that have six or more units

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 31 so that we can work on our diversion rates increasingly?

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COMMISSIONER KATHRYN GARCIA: Absolutely. No, we're doing a big push on it. There are two programs that I'm going to push right now. One is the re-Fashion Program, which is more or less a bin within, for inside a big building. It's incredibly convenient. As soon as your bin fills up, the super of the building can call Sanitation, and we'll come and get it. It makes it easy. I mean, we're all about making recycling and diversion as easy as possible for the public. The second is we have a very similar program for electronic wastes called our E-Cycle Program where we'll put a bin within a building over nine units. As soon as it's full, we'll come and collect it. Particularly, because come January, we are really not supposed to collect it under State law any more. So there is the Electronics Law that has been in place with the State for quite a while now. So, we are coming to the end of being able to collect at the curb.

CHAIRPERSON REYNOSO: Okay, and we'll definitely look into that, and just think about. And also, there is a law we'll support regarding the

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 3
2	passage of an amendment for increase in the fines
3	especially if they're bolted to the fence. It's a
4	great idea. We are definitely going to look into
5	possibly doing that. So a great way of doing that.
6	COMMISSIONER KATHRYN GARCIA: They're
7	very innovative.
8	CHAIRPERSON REYNOSO: What?
9	COMMISSIONER KATHRYN GARCIA: They're
10	very innovated.
11	CHAIRPERSON REYNOSO: Oh, we know it.
12	They are very creative.
13	COMMISSIONER KATHRYN GARCIA: Yes, they
14	are.
15	CHAIRPERSON REYNOSO: And so
16	COUNCIL MEMBER MATTEO: Commissioner
17	Garcia, can we have clarification on what you just
18	said about the electronics?
19	COMMISSIONER KATHRYN GARCIA: Sure.
20	COUNCIL MEMBER MATTEO: I'm sorry. I
21	don't mean to interrupt, but Commissioner can you
22	just give clarification what you're talked about
23	gather the electronics?
24	COMMISSIONER KATHRYN GARCIA: In New Yor

State there is state law that we're not supposed to

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 33 1 2 be collecting electronics come January 1st. 3 we'll do a big push this fall on outreach to all communities about how we're going to manage this. 4 There are now 95 take-back sites across the city. But we will be expanding our safe disposal site. And 6 7 we will be-- continue to push to expand our E-Cycle Program to make it so that New Yorkers can properly 8 dispose of electronic waste. And this is really 9 focused on making sure that the toxics that are in 10 electronic waste do not end up in landfills or in 11 12 waste energy facilities. 13 COUNCIL MEMBER MATTEO: Okay, and I think 14 that we need to make sure we get the word out. 15 COMMISSIONER KATHRYN GARCIA: Absolutely. 16 CHAIRPERSON REYNOSO: Why is it expiring? 17 Why is that we can't continue to do that? 18 COMMISSIONER KATHRYN GARCIA: It's a New York State law that's coming into effect. 19 COUNCIL MEMBER MATTEO: Oh, okay, we need 20 to look into that. 2.1 2.2 CHAIRPERSON REYNOSO: Yeah, you just get 23 it up for another hearing here. 24 COUNCIL MEMBER MATTEO: We need to have

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another hearing, yeah.

2.2

CHAIRPERSON REYNOSO: I agree, but we'll definitely-- I know that in that especially in my BID, the grassroots BIDs, for example, electronic waste through recycling is big, and they do it often. And, we want to encourage that. We want it to continue, but we will look into it, and see if we could be helpful in--

COMMISSIONER KATHRYN GARCIA: Absolutely.

CHAIRPERSON REYNOSO: --replacing that

mission All right, thank you very much,

Commissioner.

COMMISSIONER KATHRYN GARCIA: Sure.

CHAIRPERSON REYNOSO: I want to call up another person that I have never heard of Council-COUNCIL MEMBER MATTEO: He's talking about our Borough President Diana Reyna. Always a Council Person, always.

CHAIRPERSON REYNOSO: And I can't get over it. [laughter] We want to thank the Borough President Eric Adams and the Deputy Borough President Diana Reyna for allowing us to come to their home.

Actually, I think it's mine because I'm from Brooklyn as well.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 35

DEPUTY BOROUGH PRESIDENT REYNA: We want it to be yours.

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CHAIRPERSON REYNOSO: Yes, yes, sure.

DEPUTY BOROUGH PRESIDENT REYNA: to take this opportunity to just thank the City Council and Speaker Melissa Mark-Viverito for agreeing when we had requested for this hearing, which is very important to Brooklyn, to come here to the Borough Hall, home of Brooklyn. And she was without a doubt supportive of that, and we wanted to be able to really highlight this issue. This was brought to us by our great BIDs, where we convene on a quarterly basis what would be a BIDs roundtable. And this was priority number one. And I wanted to make sure that I gave them the credit. Because this was quite an expeditious process as far as seeing that there was already such an interest from various council members to be able to have what would be legislation to modify legislation in the Administrative Code.

And it could not have been possible without the support of Speaker. So thank you. And to Council Member and Chair Reynoso and Council Member Gibson and Council Member Matteo who sounds

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 36 like a baseball player. I want to thank Commissioner Kathryn Garcia for her support and Committee Counsel Collin Howell, who has been wonderful in just keeping us abreast of all the details as we continue this process.

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I am Deputy Borough President Diana Reyna, on behalf of Brooklyn Borough President Eric Adams, I would like to express our office's strong support to amend the Administrative Code of the City of New York in relation to regulating publicly accessible collection bins. As representatives of 2.6 million people across Brooklyn, our office has received many complaints from constituents and community boards to Business Improvement District as well as small businesses. They represent that -- that are represented by all entities. Collection bins do not belong on public sidewalks. They are unsightly, block access, and attract trans graffiti. Currently, it is illegal to place bins on sidewalks. Local Law 31 of 2007 regulated the removal of illegally placed public accessible collection bins. And authorized the Department of Sanitation to remove any bin placed on City property 30 days after the Department has affixed a notice to the bin.

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While most bin owners remove their bins within 30 days of receiving notice, DSNY has observed that bins are often moved on the 29th day and are put in another location on City property. And we also heard from constituents that the same is true as they have witnessed the shifting of a bin from one location to the next. To avoid what would be the intent of removing the actual property itself and/or avoiding what would be the fine.

Intro 409 would allow DSNY to immediately remove a collection bin placed on City property or property maintained by the City, or any public sidewalk or roadway, and closing the 30-day grace period loophole that currently exists. The law establishes a civil penalty of \$250 for the first offense, and \$500 for each subsequent offense. An owner who seeks to reclaim a bin that has been removed by DSNY will be required to pay any penalties imposed, and the cost removal and storage. If the owner does not claim his or her bin within 30 days, the Department will be authorized to dispose of it, which is what we would like to strongly suggest more so than anything else. From Greenpoint to Eastern New York, from Bay Ridge to Brownsville, these

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 38 illegal bins have proliferated private and public properties to the dismay of residents.

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The Brooklyn Borough President Eric Adams and I call on the New York City Council to strength Local Law 31 by passing Intro 409, a bin illegally placed on the sidewalk should be removed immediately. And this legislation will ensure that. I also want to note that in our last convened roundtable for our BIDs, the issue of bicycles that have been abandoned is also a rising issue, and the legislation, or rather the Administrative Code does not acknowledge the property of abandoned bicycles. So, therefore, the Department of Sanitation cannot, or is not authorized to remove the abandonment of bicycles. And so, we'd like to continue to press what would be the modification of these laws. So that there is more enforcement, and corrective action as the agency tries to address a lot of these concerns and complaints. Thank you so much.

CHAIRPERSON REYNOSO: Thank you, and just to give you a heads up, we are working on the derelict bike situation, as we are calling it. So hopefully, in some time, we will be able to testify, but right now no.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 3
2	DEPUTY BOROUGH PRESIDENT REYNA:
3	Fantastic. We are able to co-introduce that bill.
4	We would be happy to do so. Thank you.
5	CHAIRPERSON REYNOSO: Thank you, Deputy
6	Borough President. So, you have about two minutes o
7	the clock, and we are going to ask folks to speak
8	This is the biggest one On our fabulous Business
9	Improvement Districts. I just want to say that this
10	is the second removal of items placed in public
11	streets. The ATMs were removed awhile back, and the
12	streets are much better because of it, and Council
13	Member Then Council Member Reyna, now Deputy
14	Borough President, was the lead on that bill. So I
15	want to call Joseph Szende, Michael Lambert, and
16	Artineh Havan. So please come up. You've got two
17	minutes each to speak. Okay.
18	[background discussion]
19	CHAIRPERSON REYNOSO: First of all from
20	Michael Lambert. Please again
21	[background discussion]
22	CHAIRPERSON REYNOSO: So, you've got your
23	place. You can begin.
24	MICHAEL LAMBERT: Thank you. Good
	1

morning, my name is Michael Lambert. I serve as the

Executive Director of the Bedford-Stuyvesant Gateway
Business Improvement District, which is the home of
almost 400 businesses along Fulton Street between
Troy and Classon Avenues, and along Nostrand Avenue
between Halsey Street and Atlantic Avenue. I also
serve as the Co-Chair to the New York City BID
Management [sic] Association, an member organization
of the BID Directors, created to collectively address
issues faced by the City's Business Improvement
Districts.

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I want to thank Mayor de Blasio,
Sanitation Commissioner Garcia, Speaker MarkViverito, Sanitation Committee Chair Reynoso, the
Council's Sanitation Committee in general, and the
members of the New York City Council for the
opportunity to testify before you all this morning at
Brooklyn Borough Hall. And I also want to thank
Brooklyn President Eric Adams and staff for allowing
us to be here as well.

The sacred promise of the Business

Improvement District's-- Business Improvement

District motto is Clean and Safe. And the mission of

Commissioner Doris Springer and her team at the New

York City Department of Small Business Services it

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 41 provide security programs, marketing programs, technical assistance, event production. And many other forms of programming to promote the economic viability of our commercial corridors. BIDs often puts significant levels of their resources into keeping our corridors clean and attractive to the provision of supplemental sanitation and graffiti removal services. They make the districts more attractive to area residents, shoppers, and visitors.

2.2

The proliferation of illegal placed clothing bins is a common problem that I've heard about from many of my colleagues across the city from Bedford-Stuyvesant Gateway and BID members and from Bedford-Stuyvesant residents And I myself have directly observed within the Bedford-Stuyvesant Gateway Business Improvement District. The unsightly bins have sprung up on the sidewalks overnight like mushrooms. Often obstructing portions of the sidewalks and serving as magnets for larger adverse sanitation conditions such as excessive littering, and illegal dumping.

After being identified, these bins offer a 30-day period currently for their removal, and quite often, as we have already heard, these bins are

technically moved to other parts within the neighborhood. Before they are removed, allowing people to actually place bags of trash on top of them and around them. I ask that the present legislation be amended to increase the level of enforcement and penalties for those who illegally place these bins our city streets. I thank the Council for its leadership, and look forward to actually working with the Council and the Department of Sanitation, and the rest of the Mayor's administration on addressing this issue.

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CHAIRPERSON REYNOSO: Thank you. Very good. [bell] The grade stands. We'll be handing it out at the end of the hearing. All right. So you've got to beat that.

ARTINEH HAVAN: Well, mine is very short.

Hello, my name is Artineh Havan. I am the Technical

Director of the Grand Street Business Improvement

District in East Willaimsburg, Brooklyn. And on

behalf of the Grand Street Business Improvement

District, I would like to thank Council Speaker

Melissa Mark-Viverito, and all City Council Members,

and Antonio Reynoso who also Chair of the Sanitation

Committee. And also the City Council Members for

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 43 supporting this law. This law as relates to publicly accessible collection bins, and also the time limit to remove them. So over the last couple of years as you have heard, there has been a point where the clothing collection bins were all for charity. As we all have heard also, the bin obstruct the sidewalk, collection graffiti, and as well as the costs to handle trash, and health and other threats.

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We had one in our Business Improvement
District a year ago, which was done successfully.
However, those are unknown the North Brooklyn region
and we see them all in our corridor. And it's very
difficult to contact the owners, and all of them with
the current legislation. And the goal of our
organization, as mentioned is to improve the, the
commercial corridor and the quality of life for the
community. We support this greater legislation and
greatly appreciate your efforts in drafting it.
Thank you. [sic]

CHAIRPERSON REYNOSO: Thank you very much. Maybe I think she beat it. That's two gold stars. And now, Michael Lambert from the Bed-Stuy Gateway District.

MICHAEL LAMBERT: No.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 44
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                                      I'm sorry.
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                CHAIRPERSON REYNOSO:
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                MICHAEL LAMBERT: I like you to recognize
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    me.
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                ANTINEH HAVAN: Are you taking over here?
 6
     [sic]
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                JOSEPH SZENDE: Yes. My name is Joseph
    Szende. I'm the Executive Director-
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                CHAIRPERSON REYNOSO: [off mic]
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                JOSEPH SZENDE: Oh. My name is Joseph
    Szende.
             I'm the Executive Director of the Atlantic
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12
    Avenue BID right here in Brooklyn. My BID is about
    three blocks away, and so I really appreciate the
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    Borough President and the Deputy Borough President
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    allowing for this hearing to be here today. But it's
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    not just a problem obviously around here. You can
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     see on the map how big a problem it is across the
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    city. So in addition to being the Executive Director
    at the Atlantic Avenue BID, with the BID Association
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     I've taken on the role of being the Chair of the
    Clothing Bin Working Group where we decided that this
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    is a big enough the BIDs in the City that we are
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    going to take this on. This couldn't continue to
24
    proliferate in all of these really small
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neighborhoods that have got a lot of bigger problems.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 45 1 2 And it's not something that we can handle very 3 easily. We work with our Community Board, and we 4 really started with calling our local Sanitation 5 representative saying, "What can you do about this?" And he said, "You have to change the law." And so, 6 here we are. I think a lot of what has been said 7 already I would repeat. But the same thing that has 8 been amazing for me working on this is just the 9 10 extent of it. We actually went out, Michael and I, to Bayside Queens. You know, pretty far up in 11 12 They were having this issue. Somebody put a Oueens. clothing bin right in front of a historic cemetery 13 14 there that really offended him or her. It's just 15 really all over the city such a big issue. And we 16 don't think that we should have to deal with that any more. So we really think that everybody, the 17 18 Administration, the City Council, and we're looking forward to it getting done. So thank you very much. 19 20 CHAIRPERSON REYNOSO: And we want to thank the Brooklyn BIDs for [bell] coming together, 21 2.2 and again being creative and helping us out. 23 looks like you have someone in a garage that might

JOSEPH SZENDE: [laughs] More or less.

have to be moved to Policy Division.

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CHAIRPERSON REYNOSO: They would probably confer with you on that. But thank you guys. Any questions for the group? Thank you guys very much for your time.

JOSEPH SZENDE: Thank you.

ARTINEH HAVAN: Thank you.

CHAIRPERSON REYNOSO: Let me see if I get this right. Rene Giordano, Mark Cassater, or Castera. Sorry. And Rachel Bing, and forgive me if I don't get the names correctly.

[background discussion]

CHAIRPERSON REYNOSO: All right, let's go from left to right. On my left, or your right to left.

MARK CASERTA: Well, it was called up for me. It's just cheating a little bit here. My name is Mark Caserta of the Park Slope Fifth Avenue BID, and we went from the Dean Street next to the Barclay Center all the way to 18th Street. We have over 500 businesses, small businesses within that area. I want to thank you for again taking this issue seriously and working with this. And, you know, I just the same things as everybody else. So, I'm just going to provide that we do have one of those bins

that was bolted to the ground. They take rebar and just stick it through the ground, and it was bolted in place. And the last time it was removed, they left the rebar sticking out of the ground three inches right next to a private property. And the property owners, you know, they see it often as an expense. So, we are very anxious to get rid of this bill, and look forward to with you on it. And I did that in one minute and 28 seconds.

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CHAIRPERSON REYNOSO: I'm giving out timing stars now.

RENE GIORDANO: My name is Rene Giordano.

I'm the Executive Director of the Sunset Park

Business Improvement District. I wanted to thank the

City Council, the Speaker, and the Mayor's Office.

It's nice to see that Sanitation, the Mayor and the

City Council all work together to create something

that was a real blight in my neighborhood. It was

started over two years ago, and I found that in

certain locations in our neighborhood, the same spot

seems to be really great for collecting the clothing

because bins keep showing up again every few months.

I found also that through our website and through our Facebook page, not only were the bins

being reported to me by my own members, business and property owners, but people around our community were sending me pictures. Unfortunately, Sanitation in our neighborhood is great. I just emailed a whole list of them every couple of days. Last year alone, we reported just from us 38 different bins, and this year until now we've already reported 25. And they've been tagged and removed.

The two things that we want to see added to the bill is that there be a size restriction.

There is no reason why the bin should be large though for somebody to climb into, and that's what we found is happening. The other thing is also I believe that only real charities should be allowed to put them on private property. I want to thank everybody, and we're looking forward to working with you in the future on other issues. Thank you.

CHAIRPERSON REYNOSO: Thank you.

SPEAKER MARK-VIVERITO: We appreciate the recommendation. Did you say two things? I only heard you about the size of the bin. Did you have another recommendation?

RENE GIRODANO: Only charities.

SPEAKER MARK-VIVERITO: Got you.

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RENE GIORDANO: We investigated some of the names and the phone numbers, and it was a company. One of them was a company in the Middle East that has an outreach in Jersey. And so, it took a lot of layers like a whole night. My staff couldn't sleep that night until they found out who the company was. So, they are really taking advantage of people who just want to give something, and I don't think it's right.

SPEAKER MARK-VIVERITO: Okay, so thank you for your recommendations. We'll take that under consideration. Thank you.

CHAIRPERSON REYNOSO: Thank you.

RACHEL ROONEY: Good morning. My name is Rachel Rooney. I'm the Executive Director of the Sunnyside Shines Business Improvement District in Sunnyside, Queens. I think I'm representing Queens today. So thank you for having me here. Thank you to Chair Reynoso, Speaker Mark-Viverito and my colleagues at the Bay Association. This is a citywide issue that we are taking seriously. I can speak about the experience in my district. Our Business Improvement District is in Sunnsyside in Western Queens. We have an 18-block area on Queens

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 50
Boulevard and Greenpoint Avenue consisting of just
over 300 businesses. Starting this summer, we
experienced three of these bins that popped up
seemingly overnight in our district.

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The next day they had graffiti tags all over them, and then within the week, as my colleagues have stated, bags of garbage started to appear overflowing out of them next to them. They really were the blights in our neighborhood. And as you know, most of our missions with Business Improvement Districts is to clean our districts, to present a clean and safe district. Really, what we have seen is we want to give Sanitation the tools to help us achieve our mission. Our Sanitation, our local Sanitation captain was fantastic. He was out two hours after I called the bin to have it tagged, but it was frustrating that he couldn't do anything else beyond wait 30 days. And this could have just been just so much more beneficial if they were able to remove that bin immediately.

And I'm presenting testimony today on behalf of Lori Tonelli, at the Central Astoria Local Development Coalition. And as well as one of the property owners in my district, Pipkin Realty who

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 51 owns property throughout Queens, and has had to deal with six of these bins. So I'm going to share their experience as well. This is very much a citywide issue. We're feeling it in Queens and we appreciate your action on this. So thank you very much.

CHAIRPERSON REYNOSO: Thank you, guys.

Again, thank you. Rick Henningsen, Joel Katz, and

Anthony Sterban.

[Pause]

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CHAIRPERSON REYNOSO: All right, so we're going to go from your right to left.

[background conversation]

ANTHONY STERBAN: My name is Anthony

Sterban. I am the Recycling Manager for Use Again.

Use Again is a for-profit organization that collects textiles throughout the country by converting millions of pounds of clothing from America's landfills. Founded in 1999, Use Again operates over 10,000 collection bins in 17 states. Last year, we collected 60 million pounds of unwanted textiles companywide. Since 2003, Use Again has operated in New York's five boroughs, and currently has over 400 locations. Last year, we collected 3 million pounds of textiles in the five boroughs alone.

As a company, we support the new rules
that have been put into place to regulate our
industry. And we strive to be transparent in our
daily operations. Our bins are clearly marked as a
for-profit organization. Our phone number and
website are also clearly displayed. We at Use Again
get permission from each of our customers with signed
agreements before installing our collection bins. We
also assess each location with our customers so that
our bins are properly placed. [bell] We are looking
forward to working with the Committee, and with the
Department of Sanitation to increase the collection
of unwanted textiles throughout New York's five
boroughs. Thank you for your time, Committee.
CHAIRPERSON REYNOSO: Thank you, Mr.

Sterban.

Bronx?

SPEAKER MARK-VIVERITO: So you're supportive of this?

ANTHONY STERBAN: Absolutely.

COUNCIL MEMBER GIBSON: Are you in the

ANTHONY STERBAN: We're in the Bronx. We

are in all of the boroughs, and throughout 17 states.

SPEAKER MARK-VIVERITO: If we were to ask you to give us a listing of all of your bins in each of our districts, would you be able to give us that?

ANTHONY STERBAN: We would able to do that, but there would have to be-- We would have to talk about that because it's private information from the company.

SPEAKER MARK-VIVERITO: Okay. Just curious.

CHAIRPERSON REYNOSO: I see on the back of your pamphlet, you have the size of your bin.

ANTHONY STERBAN: Yes.

CHAIRPERSON REYNOSO: Are they this size for a reason?

ANTHONY STERBAN: Well, we try to make it that size because we do have a lot of commercial locations. So we don't want to take up a big footprint on their private property. And as far as what one of the other people said that the size also we don't want people to jump into our bins as well. And they are built so that it's almost like a post officer box. As it opens, it only allows the textiles to lay on top, and as you close them, it

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 54 falls in. It makes it pretty difficult to get inside of them.

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SPEAKER MARK-VIVERITO: Does that size and the shape does it allow for less trash to be throw in the bin.

ANTHONY STERBAN: Trash, unfortunately I think trash is logistically a problem. We handle trash by our Transportation Department. Frequency of pickups is what takes care of trash. We go to our locations multiple times per week. We have a 24-hour, 7 day a week Site Maintenance Program. As before someone said you made a phone call, and you don't have anybody to speak to. During business hours, we have an Admin Department and Transportation Department that picks up the phone. After business hours, we have a service that will take a detailed message so that our Transportation Department can handle it the next day.

SPEAKER MARK-VIVERITO: Well, doing the maintenance of the bins if they get graffiti or dirt?

ANTHONY STERBAN: We actually have a graffiti team that goes out. Territory Managers they're called. They actually go out as our drivers are trained to mention that there is placards on it,

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 55
2	or there is graffiti on it. And then we send out a
3	group to wipe off the best we can. If we cannot wipe
4	it off, we've actually replaced bins because, when we
5	speak to our customers, their image is one of the
6	biggest reasons, one of the biggest important aspects
7	of our business. If our image is not correct with
8	their business, and it hurts their image, then there
9	is no point in them trying to help diverting textiles
1,0	from landfills. So we do our best to minimize the
11	garbage. However, it's not perfect. We just do our
12	best. We actually have things in place.
13	SPEAKER MARK-VIVERITO: So this is the
14	last question. If you can't I mean how many would
15	you say bins you have in New York City?
16	ANTHONY STERBAN: Over 400 in the
17	boroughs.
18	SPEAKER MARK-VIVERITO: Throughout the
19	boroughs?
20	ANTHONY STERBAN: Throughout the five
21	boroughs, yeah.
22	SPEAKER MARK-VIVERITO: Okay. Thank you.
23	CHAIRPERSON REYNOSO: And do you guys
24	work along Sanitation

ANTHONY STERBAN: Absolutely.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 57
2	ANTHONY STERBAN: Yes.
3	CHAIRPERSON REYNOSO:but the business
4	models are with the competition.
5	ANTHONY STERBAN: Well, your this
6	legislation is perfect for us because we would place
7	a bin on private property let's say in a supermarket
8	And then, you'll have 15 other bins on sidewalks that
9	take away from what we're going to be able to
10	recycle. And they're making us look back because
11	they're not maintaining the bins and we are. And
12	then we get lumped into this situation, which I'm
13	happy that not one of my bins are behind us. But it
14	could be behind us
15	CHAIRPERSON REYNOSO: Yes.
16	ANTHONY STERBAN:because it does
17	happen.
18	CHAIRPERSON REYNOSO: Yes.
19	ANTHONY STERBAN: So, yes, this is good
20	for us we think.
21	CHAIRPERSON REYNOSO: Thank you guys.
22	ANTHONY STERBAN: Thank you.
23	CHAIRPERSON REYNOSO: The next one.
24	JOEL KATZ: As Anthony stated, I'm Joel
25	Katz. I'm one of the Territory Manager for Use

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 58 1 2 Again. My function is actually to go out into the 3 field, and resolve issues at our sites with the bins. As he mentioned, there could be graffiti issues. 4 There may be issues with extra clothes by the bins. 5 I have actually met with some of the community boards 6 7 in the Bronx, Queens, and Brooklyn because of all the negativity that's been associated with the bins for 8 our competitors. We also work with NYSAR. 9 I don't know if any of you guys know. November 15th is going 10 to be National Textile Day. I'm actually one of the 11 12 committees with NYSAR currently, and I've also worked a little bit with Sanitation because I myself-- I'm 13 in the field a lot, and my territory is basically 14 15 Upper Manhattan, the Bronx, and Queens. There is not 16 a bin that I don't know about in Bronx County. 17 fact, I actually have a request to meet with you. 18 They told me it takes four--SPEAKER MARK-VIVERITO: 19 JOEL KATZ: --so six weeks. 20 So I understand that. I actually heard you speak--21 2.2 SPEAKER MARK-VIVERITO: No, I understand 23 that. I'm here. JOEL KATZ: I had the pleasure of hearing 24

you speak yesterday at the Bronx Chamber of Commerce.

So I go to the networking events also. And I,
myself, in the field was quite perturbed by what I
saw this winter. And that was the proliferation of
all the illegal bins that were just dumped in front
of abandoned businesses, and empty parking lots. And
I communicated that to somebody [bell] who is sitting
here today from Sanitation. We met at one of the
NYSAR meetings. So I know exactly what's going on

here, and we get the whole big pictures of the

downside to [bell] the problems with the bin.

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We strive to handle our sites, and conduct this business as professional as possible.

And want to do everything that we can to help the City of New York. You know, we also have bins in Jersey and on the Island and Westchester, and are very, very much in tune with anything that goes wrong with the bins. And how we as a company can help all of you to not have the issues in the neighborhoods that you do have.

CHAIRPERSON REYNOSO: I'm going to have to cut you short, but we do thank you for being the good payers I guess, and we are grateful that you're here testifying as well. I wasn't expecting that.

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So I'm extremely grateful. So our next speaker. So
thank you.

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RICK HENNINGSEN: Rick Henningsen and I'm Operations Manager for Planet Aid. And just to give you a quick synopsis, we operate at about 120 locations throughout the Bronx and Brooklyn right now. And I would like to give you some of my testimony. Planet Aid is 501(c)(3) charitable organization with an environmental and humanitarian mission. Our organization collects and recycles and reuses many different textiles in an effort to reduce waste and limit pollution. The proceeds from our recycling and reuse program fund our humanitarian development projects throughout the world. Moreover, we frequently partner with local non-profits, churches and schools in furtherance of our mission. All of our work is made possible through the use of publicly accessible collection bins. Our protocol throughout the county is to first receive permission from our site host. Usually the property owner or the renter of the property. Planet Aid then receives a signed license agreement and places a collection bin at the site. From there sites are monitored based on their yields and pounds, and pickup

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 61 schedules are modified accordingly. Planet Aid also regularly modifies the volume of pickups, if there are overflows or issues with dumping.

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New York City has experienced each of these issues. Planet Aid seeks to address in its Protocol dumping, overflows, and lack of permission. Outside of getting permission for our collection bins, there is very little control we can assert over those looking for cheap waste removal alternatives, or over-zealous donors. However, we always understood that the onus is on our organization to keep collection bins clean, and in good repair. this in mind, Proposed Ordinance No. 409-2014 seeks to address many of the collection bin issues plaguing New York City residents. And it is a much needed step in the right direction. Planet Aid agrees that the following are great ideas: Registering with the Department of Sanitation; providing [bell] statistics to said department; setting cleanliness standards; and allowing the Department of Sanitation the ability to remove questionable collection bins immediately.

In order to comply with the current collection bin ordinance as well as Ordinance No. 409-2014, Planet Aid has already undertaken a number

of steps. First, we have begun to remove any collection bins that may be on public property. We have staff members actively reviewing our sites, and today have removed 20 or so collection bins.

Moreover, we have actively been engaging in conversations with the Department of Sanitation officials and other New York officials to determine how some sites can come into compliance.

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Second, in many jurisdictions, Planet Aid already provides collection data to local governments. We are able to do this because we instructed our drivers to estimate, a process in which we have trained our drivers, And to estimate the collections from any given bin. At the end of the collection process, all items are weighed, and then proportionately based on their driver estimates. The results of the bookkeeping process have proven remarkable and accurate. In Brooklyn an average weight per week has been 7,900 pounds and in the Bronx 6,900 pounds.

Finally, our staff is fully prepared with regards to registering each and every one of our collection bins. Planet Aid has worked with a number of cities and towns in order to develop effective

registration process: Boston, Massachusetts,
Michigan, Maryland, Ohio, Los Angeles, California to
name a few. Likewise, we have been able to provide
whatever has been asked of us including mapping our
bins and providing site consent forms. Based on our
experiences, the measures proposed by the Council
will ensure that most questionable operators cease
their activities.

CHAIRPERSON REYNOSO: Sir, I apologize again. We're going to have to cut you off. You're over the time limit. You did mention regarding permit stickers?

JOEL KATZ: Yeah, we've-- In order to help towns regulate how many bins are placed in their town and city, we've helped them with the permit process where we actually help them give an application to operators. We've also provided stickers. So this way if a bin is placed on a property, it would be very easy for someone. Case in point, Sanitation to look at it and say, Okay, that is an approved bin. It's approved to be there.

CHAIRPERSON REYNOSO: Right. And also legitimizing bins. And if they have a sticker,

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they're good to go, and we can I guess have public
confidence in being able to drop this stuff off.

JOEL KATZ: Right.

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CHAIRPERSON REYNOSO: Thank you. We really appreciate that. Thank you to the panel again. Thank you, guys.

 $\,$ JOEL KATZ: Thank you. Can I add one more point.

CHAIRPERSON REYNOSO: Sure. I guess so.

JOEL KATZ: There is a-- In order for this ordinance to go through, there is also something that's-- It's Revocable Consent Procedure that's out there right now. In that, and I guess it's an ordinance, there is nothing stating for consent for a donation bin. So with this, we're looking to possibly have a donation bin be placed into that location.

[background conversation]

CHAIRPERSON REYNOSO: And you just sort of repeat that question one more time or in your statement one more time. When you apply for a Revocable Consent, there is nothing in there stating that you can apply to put a donation bin. And that is something that would be used for a cafe, a

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 65 1 2 newspaper unit that's on the sidewalk. And that is 3 something that is sponsored through, and approved 4 through the Department of Sanitation. So that is 5 something that we would look at, or want to do, I 6 think that's good. 7 [background conversation] 8 CHAIRPERSON REYNOSO: All right, thank 9 you. 10 SPEAKER MARK-VIVERITO: Thank you. CHAIRPERSON REYNOSO: All right, Esther 11 12 Lamb, Elliott Groman, and Robert Perris. Thank you. 13 Thank you. I would also like to acknowledge that 14 we've been joined by another Broolynite, Carlos 15 Menchaca from Sunset Park. Your borough actually 16 spoke a little earlier. So you missed it big, but 17 they did an amazing job. 18 [Pause] [background discussion] 19 20 CHAIRPERSON REYNOSO: All right. can start again from your -- My left to your right, 21 sir. 2.2 So you may start. 23 ROBERT PERRIS: Good morning Chair Reynoso, Council Members Gibson, Matteo and Menchaca. 24

My name is Robert Perris, and I'm the District

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Manager for Brooklyn Community Board 2. And I am

sorry that Commissioner Garcia had to leave because I

would like to state for the record that the only way

I'm willingly losing District Superintendent Thomas

Walsh is if the Department puts a gold star on his

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Gabardine.

My Community Board and I thank the

Committee for its work on Intro 409, which

strengthens the regulations governing publicly

accessible collection bins. The cat and mouse game

that many owners of collection bins have been able to

play is a cynical manipulation of the current law.

And I think at this point in the hearing I don't need

to describe the problem. We all seem to be well

aware of it directly and by report.

You know, I have a big metal box myself, it says "Ford" on the front and in the back, and if I parked it on the sidewalk, it would be gone within days if not hours. There is no reason why collection bins should not— They should receive greater leniency. Community Board 2 reviewed the legislation at its September general meeting, and the Community Board voted unanimously to recommend that the City Council pass Intro 409 into law. Thank you for the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 67 opportunity to comment. And I was hoping for three or four gold stars. I'm sorry.

CHAIRPERSON REYNOSO: [laughs] We have a lot of them, though. We have a lot of gold stars.

Don't you worry.

ROBERT PERRIS: Okay.

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CHAIRPERSON REYNOSO: So thank you. Thank you again.

ELLIOTT GROMAN: Good morning Chairman Reynoso and Speaker Mark-Viverito and the members of the Committee. My name is Elliott Groman [sic]. I am the Chief Operating Officer for Spin Green, LLC. Until the user team came, I felt like a cat, you know, a person out of place. It seemed like this was going to be an overall bin bashing day. But I wanted to tell you a little bit about my company, and myself and what we do, and how we help the communities. And I want to talk about Intro 409, and how we love Intro 409, but to be honest with you, how we can make it a lot better. I've heard a lot of different testimony. We've been in the recycling business. We've been part of the Business Integrity Commission, which is part of the Trade Waste Commission, since 2005. none of the things that are currently here address

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 68 anyway we can make it stronger. We don't have to hire anybody because there are already governing bodies in place.

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As I said, my name is Elliott Groman. Μv wife is the founder and Chairman, and she oversees this company. Fortunately, she's sitting over there, but she's got strep throat, and she wasn't able to make her demonstration. Myself personally I went to Desert Shield and Desert Storm. I went to Fort Leonard Wood Missouri, and I'm an engineer by trade. Spin Green is a social enterprise. Just to give you what a social enterprise is, it's a company that does good by doing good. In other words, we are not a charity, but we might as well be. We have in our 18 to 19 months donated over \$100,000 to various charities, global, national, regional and would help thousands of students. What we basically do is--Like I said, we've been around for two years. collected. We have about 600 bins, and we have collected about four to five million pounds over the last two years. Even though we don't need to, we have partnered up with not-for-profits that are near and ear to our hearts. Gay Men's Health Crisis; the American Diabetes Foundation, [bell] Boys and Girls'

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Club and the American Red Cross. What we do is that
we collect unwanted clothing, clothing that would go
into the garbage. So far, the numbers for this year

from Sanitation -- and I wish the Commissioner also
was here because I also wanted a platinum star -and their numbers is 400,000 tons of clothing have
been thrown out this year in New York City. We are
the City of disposable clothing. If you can go to KMart and buy something for \$2.99, obviously it's
going to get thrown out.

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So in other words, listen, I think there is a lot of room to make this industry better, and this has put a black mark on our industry. But also, you have to understand, it does a lot of good. We are not even close to Los Angeles and Chicago, who have a textile recycling up to 35%. San Francisco has a zero textile waste policy. We have an abysmal 15%. A company such as ours, such as us again, such as various other companies, and luckily their pictures are not here, do a good job. Okay, and we want to raise our hand and say, we do above and beyond the call of duty of doing a better job. Not only do we help ourselves, hot only do we help the community, but we also help people who are not less

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 70 fortunate, who are fortunate. Because part of that Sanitation budget actually comes out of our pockets. If we have just really—— If we rise our percentage where Los Angeles is, where Chicago is, we could actually save \$93 million. That \$93 million could hare more teachers. It could do actually whatever you guys wanted to do. If you guys want to go do a party you could, you know.

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CHAIRPERSON REYNOSO: Okay. So, you guys, I want to thank you for speaking, and that's exactly what we want to do is make sure that the good guys continue to work here, and continue to find a home in New York City. And that we do want to make sure that the recycling happens, and that you are providing a service. I do want to say, though, that it's never fair to compare any cities to New York. One, because we are the largest and the greatest. But outside of that, there is also same thing in our recycling I quess characterization. So there are certain things that they consider recycling. Like when they demolish a building, that building is considered a recycled item. In New York City, that doesn't necessarily happen. So it's different things. And also, we're not paying to throw our

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 71 trash out. It's something that's done through taxes. In those larger cities, they do have a repair and restore [sic] system or model. So, they are allowed to have a lot more resources to get the job done than we do.

Chairman Reynoso, but we do pay. We ourselves.

Since I've been in the recycling business over ten years, we actually pay, the City pays. I contribute, you contribute, she contributes \$104 to dispose of textiles. So if by the Chairman's own admission that we represent, that textiles represent 5.9%, and in good companies such as our, and a company that testified before us, were able-- given a little bit more freeway, we would actually save that money. I am referring to textiles, just textiles. Just textiles. It has nothing to do with money.

CHAIRPERSON REYNOSO: I understand.

decided to take this step forward. But instead of going off the subject, what I wanted to do is-- Like I said I support this great bill, and I just have a bunch of little notes that are suggestions that are

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 72 1 2 currently being used in the Trade Waste Commission that I think would really help us a lot. 3 CHAIRPERSON REYNOSO: So how about if we 4 look at this piece of legislation as a first step. 5 ELLIOTT GROMAN: Yes. 6 7 CHAIRPERSON REYNOSO: And that we move forward, and try to continue to get better. 8 9 ELLIOTT GROMAN: Yes. CHAIRPERSON REYNOSO: And that we include 10 11 in that conversation. 12 ELLIOTT GROMAN: Yeah. Well, yes, 13 absolutely. So are you saying I shouldn't mention them at all? 14 15 CHAIRPERSON REYNOSO: Yeah, I think 16 because of just the time right now. 17 ELLIOTT GROMAN: Okay. 18 CHAIRPERSON REYNOSO: And it seems like your points are also in the testimony. So they will 19 20 read into the record as well. So you will be on 21 record. 2.2 ELLIOTT GROMAN: Absolutely. 23 CHAIRPERSON REYNOSO: Thank you, sir. 24 All right, so all right. So go ahead.

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ESTHER LAMB: Okay. Good morning, Chairman Reynoso, Speaker Mark-Viverito and members of the Committee. My name is Esther Lamb. I am the Director of Development at the Russian American Jewish Experience. We just partnered with Spin Green on reducing our landfill waste by recycling old clothing. Spin Green has been a tremendous partner. As Elliott mentioned, not just with many not-forprofits in our community, and has made recycling very simple. They put unwanted clothing into the bin provided by Spin Green, and when the bin is full, they come by and pick it up. The partnership has been a win-win for both. And they donate a portion of the recycles to put towards our charity efforts. And the city increases its recycling rates, saving money and reducing landfill burdens.

We clearly support the strengthening of the collection bin industry and appreciate the Council's efforts to protect legitimate vendors in the industry. We respectfully request that the Council goes even further by implementing the nine regulations—— recommendations proposed by Spin Green. These further more stringent regulations to make sure that the industry is not overrun by

fraudulent and fake operators, and will protect industry players while legitimate. Thank you for the opportunity to submit this testimony. We look forward to working with the Council to strengthening the rules and regulations in this industry and welcome any questions you may have.

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CHAIRPERSON REYNOSO: Again, thank you to the panel. I really appreciate it, and hopefully it will continue to get better as we move along. Thank you, guys

ELLIOTT GROMAN: Thank you. I wish someone had some questions for me. [laughter]

CHAIRPERSON REYNOSO: I would like to call up the next panel. Daniel Murphy, Phillip
Kellogg and Daniel Scorse, and we're going to-Also, as I said, we've been joined by Council Member
Carlos Menchaca of Sunset Park I would hope, here in the great Borough of Brooklyn and we want to give him an opportunity to make a statement.

COUNCIL MEMBER MENCHACA: Thank you chair. Thank you so much for giving me the opportunity to say hello. I'm not a member of this amazing committee, but the committee been working real hard. And we are all thinking about how we will

address this issue. And many Council Members came to the front, and as well there has been a lot of direction from our local organizations like the Sunset Park BID that you just heard Rene speak earlier today, and Community Board 7. CB 7 last night, our members approved the resolutions to support this piece of legislation. And that's the kind of effort, and you heard from CB2 today it's coming front he grassroots.

And so, it's really exciting to be working with all of the boroughs here today in making this a reality. And really making sure that the final version of the bill and any future iterations of this bill continue to address this issue. Thank you so much for your advocacy. The last thing I'm going to say is that this bill kind of sheds light about the work and the kind of support that Business Improvement Districts have given to us in the City. The burden that these collection bins have been a burden on our community organizations is wrong. And so, I just want to make sure to kind of highlight that. And we're hearing that, but as Council Member I would note it as one of the hot spots. And in

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 76 working with the BID, it's been incredible. So thank you so much for all the work.

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CHAIRPERSON REYNOSO: Thank you Council
Member Menchaca. There are a lot of things that have
a bearing on our community organizations that is
wrong. So this is the last panel. Thank you to
everyone who has already testified, and please
proceed.

PHILLIP KELLOGG: Well, thank you very much. My name is Phillip Kellogg, and I'm Executive Director of FAB Alliance BID, which is on Fulton Street in Brooklyn's neighborhood. Fort Green and Clinton Hill are just down the street. And I want to thank you for this opportunity to testify, echoing so much of what has been said. There are illegal bins, and I think they are popping up on a regular basis. They're creating a mess in our district, as well as on the streets in the surrounding neighborhoods that aren't represented by BIDs. And the neighbors have to take-- Have to put up with that. And it's contrary to our goals to create a clean and safe environment. Another angle on this is our small businesses occasionally get hit with fines from Sanitation if they leave some trash on the sidewalk.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 77

They don't get a 30-day pass. They get fined right

away. They can't move a bag of trash around the

corner on the 29th day.

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CHAIRPERSON REYNOSO: Yeah.

PHILLIP KELLOGG: They get fined right away. They aren't allowed to use the public sidewalk. We've got cafes dinged because they put a bench out there for people to enjoy a cup of coffee. They have to get permission. There are permits, there are processes for the use of our public sidewalks. And even BIDs we can't even do a blood drive without getting multiple permits from multiple City agencies. But yet these companies are dropping essentially a refrigerator on the sidewalk illegally. And we would like it to stop. So we support this resolution, and thank you for the opportunity.

CHAIRPERSON REYNOSO: Absolutely. Thank you. Thank you, sir.

DANIEL SCORSE Good morning, my name is

Daniel Scorse, Director of Public Space Initiatives

for the Myrtle Avenue Brooklyn Partnership. You have

our testimony. What is in it has been said before.

So I am not going to repeat it. I will tell a story.

Last year one of these bins popped up in front of--

On the sidewalk in front of a vacant lot in my district. They love putting them in front of vacant lots. So I called the number on the bin. Believe it or not they answered. And I said, I know it's against the law to have this hear bin on the public sidewalk. And they said, Well, we have permission from the property owner. I said, It doesn't matter if you have permission from the property owner. It's illegal to have them on the sidewalk.

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Two days went by, and they ended up cutting a hole, a bin size hole in the fence of the lot, and pushed the bin into the lot. So that it was on private property but still accessible from the sidewalk. So I went to the property owner, and said, Did you allow this? He said, No. I have no idea what you're talking about. So I called back the operator, and explained that he was lying to me. And I just wanted to share that story to show you the kind of operators that we're dealing with here.

CHAIRPERSON REYNOSO: Absolutely, and after today we know that we have some good players out here, but your story tells me the experience that most folks have regarding these bins. So we hear you loud and clear. Again, you guys are the last panel,

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 79 and I want to thank everybody for being here today. And I guess at this moment this meeting is now adjourned. [gavel] Applause.

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 22, 2014