CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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HELD AT: 250 Broadway - Committee Room,

16th Floor

B E F O R E:

MARK S. WEPRIN Chairperson

COUNCIL MEMBERS:

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DANIEL R. GARODNICK

VINCENT IGNIZIO

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# A P P E A R A N C E S (CONTINUED)

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Gloria Ann Kerstein President Duke Ellington Boulevard Neighborhood Association

[Gavel]

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CHAIRPERSON WEPRIN: Good morning. ready to go? Okay. Good morning, I am Council Member Mark Weprin. I'm chair of the Zoning and Franchises Subcommittee. I'd like to welcome everybody here today. I'm joined by the by the following members of the subcommittee, Council Member Gentile, Council Member Gardonick, Council Member Torres and Council Member Reynoso. are members of the Subcommittee. We are also joined by Council Member Mark Levine and Council Member Laurie Cumbo who have items on the agenda in their districts. We're going to be jumping around on the agenda a little bit, I apologize. Be we are going to start in Brooklyn. Land Use #86, the Empire Boulevard Rezoning. I'd like to call up Jerald Johnson, I believe it is. Mr. Johnson, look at that, right on queue. Please state your name for the record and describe your application. Whenever you're ready. I am going to have slip out myself, personally for a few minutes and I'm going to leave the chair in Council Member Garodnick's hand when that happens in about 10 or 15 minutes. So whenever you're ready, Mr. Johnson.

Good morning Chairman Weprin and Council Members. My name is Jerry Johnson and I'm with the firm Fox Rothschild and we represent the applicant in this action, 529 Empire Realty Corporation. The action before you today is a rezoning of a portion of four city blocks along Empire Boulevard in the Crown Heights and Wingate neighborhood of Brooklyn. The action is to modify the R5 District on these block fronts to an R7A. In addition, at the request of City Planning, we are changing the commercial overlay on the site from a C1-3 to a C2-4. And also at the request of the Department of City Planning, we're reducing the coverage of the overlay by approximately 50 feet on the western side and the southern edge. And that's to bring it up and it will make the residential

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SUBCOMMITTEE ON ZONING AND FRANCHISES 6 zoning consistent with the residential uses on the site.

The applicant is the owner of four tax lots on the northern side of Empire Boulevard. And this project will allow him to redevelop the site. It's currently developed with a parking lot and some two and three story buildings with a ground floor supermarket and a health facility. And this is a site plan of the proposed development. This is the project.

It will allow a new building with approximately 114,000 square feet of floor area. The ground floor will be retail space, supermarket and potentially ancillary retail space, 24,000 approximate square feet. The second floor will be 21,000 of medical facility and/or community facility space. And there will be 68,000 square feet of residential use on floors three through seven. There will also be an accessory parking garage below grade for approximately 66 vehicles. And the building complies fully with the R7-A Zoning District designation.

Now if you have any questions.

CHAIRPERSON WEPRIN: Thank you very

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much. I'd like to call on Laurie. Do you want to

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start? Or do you have a question?

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[Background talk]

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CHAIRPERSON WEPRIN: I'll tell you

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what, okay, let's do that. Richard do you want to

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testify now, everyone in favor. Is that okay Mr.

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Johnson? Please stay here for questions. This way

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if the borough president brings up issues and has

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questions, we can ask you both.

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Mr. Bearak, just please state your name

RICHARD BEARAK: My name is Richard

I want to thank Chairperson Weprin and

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again for the record and who you are. And then

14 give your statement.

and Reynoso.

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I'm land use director for Brooklyn Borough Bearak.

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President Eric Adams. I will be reading the

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borough president's remarks.

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members of the City Council Land Use Subcommittee

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for Zoning and Franchises for the opportunity to

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testify today on the Empire Boulevard rezoning and

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also acknowledging Brooklyn members, Cumbo, Gentile

In my Land Use recommendation to the

City Planning Commission and the City Council, I

supported this proposed rezoning that is compatible

with the land uses and was represented to benefit

the neighborhood by providing a supermarket,

community services a substantial number of new jobs

and the inclusion of affordable housing units.

While the proposed rezoning would allow what the

applicant has expressed interest in developing.

Merely adopting the rezoning is not a sufficient

guarantee of what would be developed.

Before the city council takes action, it is important to receive a commitment that my recommendations will actually be realized in the future in the development of this site. I am concerned that there is limited access to fresh food stores in many neighborhoods. It is a priority of mine to create and maintain access to healthy food options throughout all of Brooklyn. Fresh and affordable food currently exist at this site. And the city council should receive assurances that a supermarket remains at the site as is part of the new proposed development.

Not enough Brooklyn neighborhoods have adequate access to healthcare services also, and therefor as a result we should utilize development opportunities of community facility space preferably for affordable state of the art medical services. According to the rezoning there is no obligation on the development to actually provide community facility space as suggested by the applicant. I am seeking certainty that the represented community facility space is actually part of the final building plans.

I am committed to providing opportunities for Brooklyn's working families to have access to affordable housing. If the building were developed pursuant to the zoning resolutions fresh floor area provisions, it is very reasonable to expect the building to have at least 20% of its residential floor area earmarked as affordable housing. Including at least a 50% preference for residents of community District 9.

To be certain that is promised becomes reality, the council should seek a guarantee that development proceeds according to the filing of a legal instrument that assures a specific minimum

amount of floor area will be set aside for supermarket use that is consistent with the zoning resolutions fresh requirements for the type and food products made available, community facility space and affordable housing.

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Finally the expected development from this proposed rezoning provides an opportunity to retain Brooklyn based contractors and subcontractors especially at least 20% participation for those who are designate MWB establishments. As well as local hiring and hiring for returning military veterans for the retail and community facility tenants. I expect that the developer would take steps to coordinate with the appropriate monitoring agency so that we are able to measure our success. Thank you.

CHAIRPERSON WEPRIN: Thank you Mr.

Bearak. I would like to call Laurie Cumbo, who represents this area, who has questions.

COUNCIL MEMBER CUMBO: Thank you. Good morning. I am going to forego my statement because I have a number of questions. Some of which were answered in the letter. But there are several other elements of this project that weren't brought

retailer, but I believe he has had involvement in

others, but I will follow through and find out the

exact relationship he has had with other housing

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developments.

COUNCIL MEMBER CUMBO: Because that would be very important in terms of..., I respect this letter, but at the same time it's also simply a letter. And so without any prior track record in terms of has he done a housing project before, and has his obligations that appear in the letter been realized previously. Because without that we're just hoping that what's stated in this letter will actually be realized.

JERALD JOHNSON: Understood. I mean he is a long standing member of the community and he wants to redevelop this site in a manner consistent with the plans that are in front of you. And he has agreed to the affordable housing commitment. He understands how important that is. And also, you know, being a member of this community and developing it in an appropriate manner. He is also committed to the fresh program, for the supermarket use as well as bringing a community facility and medical facility back to the site.

COUNCIL MEMBER CUMBO: As a long standing member, it would be good to know how long.

 $\label{eq:condition} \mbox{JERALD JOHNSON: Understood. I will}$  find out and I will get that answer to you.

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new building. Or another similar facility bring it
back.

COUNCIL MEMBER CUMBO: Are we...

JERALD JOHNSON: I don't know the exact nature of his ongoing relationship with Brooklyn Hospital. I know they are the current tenant and he has a good relationship with them now.

COUNCIL MEMBER CUMBO: But is Brooklyn
Hospital at this time aware that this change could
potentially happen? And that there would
potentially be this opportunity for them available.

 $\label{eq:JERALD JOHNSON: I would have to get} $$ back to my client on that.$ 

COUNCIL MEMBER CUMBO: Okay. When we talk about community facility and community uses. Is the community use what you're referring to as Brooklyn Hospital?

JERALD JOHNSON: It would either be like a medical facility, a community facility use group 3 or 4. But yes, partly it would be the medical facility, whether it's Brooklyn Hospital or another facility. Or it could be other community facility uses permitted by the zoning.

COUNCIL MEMBER CUMBO: Have those
potential other community ideas been discussed in
terms of, if for whatever reason this program with
Brooklyn Hospital doesn't happen. Have there been
other ideas in terms of how that community space
could be utilized?

JERALD JOHNSON: Yes. It could be utilized for umm..., I mean we've had discussions, it could be utilized for like a museum, a children's museum or another type of museum. Another medical facility, Kingsbrook Jewish potentially. The Brooklyn Hospital could remain.

COUNCIL MEMBER CUMBO: And how would you go about the process of selecting what that community facility would be. Would the community have any real tangible input in terms of understanding what the facility and how the facility could be utilized in the community?

JERALD JOHNSON: I mean, we could work with the community board with the council member to try to determine what the space would be like when it moves forward.

COUNCIL MEMBER CUMBO: That's a good idea.

JERALD JOHNSON: And keep you involved in the process. You know, generally, as it moves forward there will be plans, there will square footages, it depends on the institutions square footage needs and whether or not it fits into their overall development plan and whether this would work with them. But we would work with you and other members of the community to try and find out and to try to get a space that's appropriate.

COUNCIL MEMBER CUMBO: As far as the supermarket goes, will it be the same supermarket that will be reopening there?

JERALD JOHNSON: It may.

COUNCIL MEMBER CUMBO: It may. Or it could be another type of supermarket. Or it could just be..., you could use the full 24,000 plus square feet to have a mixed-use of commercial spaces.

JERALD JOHNSON: Well, there is no restriction currently to have a supermarket use there. But the applicant is committed to bringing that supermarket and/or another supermarket into the space. As it was mentioned, the site is in the district that permits fresh certification, fresh program. And they will be seeking that and our

COUNCIL MEMBER CUMBO:

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retailing business.

JERALD JOHNSON: And the fresh program
is a program adopted by the Bloomberg
administration, the prior administration, to bring
supermarkets with a certain size and breadth of
product, like fresh produce, fresh meats, to
neighborhoods that are underserved by those types
of uses. So that those food products will be
available to communities where they are not.

COUNCIL MEMBER CUMBO: How would your client be able to impose that onto a tenant that may not be interested in that?

part of the lease negotiations. He gets a huge benefit out of it, because he can then get the floor area exemption for the space that's part of the food market, which he can then add to the building. So he can impose it as part of the lease negotiations with the tenant. You can't..., you know, to apply for the certification, you need to have the floor plans and you need to have the store designed, and you need to have the lease in place. So it hasn't been done yet. And that's why it wasn't done as part of the process.

And then the tenant also gets a benefit as the borough president said, there's tax exemptions, and they get some funding from the city to go in that type of facility. So it's a benefit to everybody involved to pursue that program.

COUNCIL MEMBER CUMBO: Do you know at this time, why your client, because I know that it was said that it would be pursued, but in the letter which says that there will be a commitment for whatever reason, why the 421A program potentially would not be advantageous or are there any reasons why you would not pursue it after a full investigation. Because we're basically looking into you doing the research to determine if this is going to be a project that is going to be feasible utilizing that particular program.

JERALD JOHNSON: I believe that he would utilize the 421A program as long as it's..., I mean it's up for renewal in a year. So when this moves forward..., this project started a long time ago. So, in order to do the full investigations, you need to have a viable product that you can go take to the programs and to get on the list and to design your building pursuant to all the

2 requirements of the programs. But, if that program

3 | is in place, he will pursue it. If there is

4 another one he will also pursue that. On the 421A

5 we are in an exclusion zone, so that any benefit of

6 the 421A must be utilized on site for affordable

7 | housing. So the affordable housing would have to

8 be built on-site in order to accommodate that

9 program. And then if, indeed, in the future, there

10 has even some talk and the city rezones a portion

11 of Empire Boulevard and creates an inclusionary

12 | housing designated area. We're not adverse to

13 | that, and we would welcome it, and we would build

14 | accordingly, if we hadn't gone forward first.

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COUNCIL MEMBER CUMBO: The Crown

16 | Heights community is really at the epicenter of a

17 | lot of the changes that are happening in Brooklyn,

18 New York. And, as you known, housing is probably

19 | the number one issue that all residents discuss.

20 | And I've always come from the school of doing above

21  $\parallel$  and beyond the call of duty. And I think it would

22 | be great to have that level of commitment in this

23 particular district in Crown Heights. Would your

client consider changing and going above and beyond

25 ∥ the call of duty to doing a 70-30 mix versus an 80-

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20 mix.	Going a	bove tl	ne call	of duty	y and	being
exception	nal and	extrao	rdinary	versus	just	doing

4 | what's required.

JERALD JOHNSON: We could look into that. He could look in to that. Right now the programs that do exist are, you know, 80-20s, but we could look into that and the economics of it and see if it works.

COUNCIL MEMBER CUMBO: Have you and your client discussed that previously? Because that's very important to me. I understand right now that under this program, it's a small building, relatively. So there are about 68 units you said?

COUNCIL MEMBER CUMBO: Give or take?

JERALD JOHNSON: Give or take.

JERALD JOHNSON: Currently.

COUNCIL MEMBER CUMBO: With 50% being 2 bedroom apartments and the rest being a mix of 1 bedroom and studios.

JERALD JOHNSON: Yes. That's what the affordable programs require. That's correct.

COUNCIL MEMBER CUMBO: Okay. And so with that, with the 20%, there would be about 13 to 14 affordable units?

JERALD JOHNSON:

Yes.

2	COUNCIL MEMBER CUMBO: That is
3	something that in this letter appears to be a part
4	of your commitment as well. Can you talk to me
5	about, I would imagine that you may not know that
6	much about it but, I want to make sure that that is
7	a critical part of this project. Where would you
8	do your recruitment in terms of making sure that

MWBEs are a part of this project?

JERALD JOHNSON: My understanding is there is a program through the Borough President's office. And we would work with them to do that.

My client also knows a number of people in the community that have MWBEs and he would reach out to them to be part of the project.

COUNCIL MEMBER CUMBO: Can you speak to that as well? Thank you.

ROBERT BEARAK: I just want to correct.

We don't have a program. What we're trying to do
is take the current system that's set up through
council legislation actually, with the city
agencies. Take that and try to organize it in a
way where it's easier for the developers to have
access to the range of MWBE businesses. We're just
trying to make it more user friendly. So we're in

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24 the infant stages of that. So if we could develop something that helps connect developers to these MWBEs, just to make it more attractive to utilize MWBEs, especially in non-governmental projects where it's not a requirement. So that's why we're trying to raise the bar in getting this to happen.

COUNCIL MEMBER CUMBO: We're not about the requirements. Certainly not. We want to exceed the requirements at all times. But I just want to state, as stated in your letter, the MWBE piece is critical to that, as well.

Just want to discuss, the other part of this project which I have great concerns about, which I didn't see addressed in the letter, were the properties that are individually owned. the challenge that I have with this is that those parcels of land that have houses on them right now, once this zoning change happens, those properties will become exponentially more valuable. And the challenge that we face will be that those individuals may want to sell those properties to collectively to one person, who may want to build luxury condominiums or others that wouldn't have to go through this process that you're undertaking

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right now. One of the things that I had asked and didn't see in the letter was, if these individual properties were owned by one person. Were they owned by several persons? Or.

JERALD JOHNSON: I looked in the tax records and what I could see is that they seemed to be all individually owned. They're not collectively owned or different entities owned them. So right now, they're not considered development sites, individually. But again, you're correct, in the future, somebody could purchase all of them and create two small development site. One on Brooklyn Avenue. And the one opposite our site, on..., at the corner of Lamont Court and Empire Boulevard.

But again, right now, they're not considered development sites. But I believe they are all individually owned and not collectively owned.

COUNCIL MEMBER CUMBO: Can you also talk to me about umm, I'm skipping around here but, what about the parking issue in terms of this entire project. How will that be addressed?

How would those particular properties be impacted

happen in this location and what has been discussed

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is a similar type of density which would be an R7 or an R7A, down Empire Boulevard. And that it would also become an inclusionary housing designated area. And if that's the case, the zoning on those sites currently, if this gets approval, will be R7A. But they will become..., they will come under the inclusionary housing designated area. And then that would become mandatory inclusionary housing on the site. So they would then be treated the same as the rest of the rezoning. If indeed that is what happens on the

COUNCIL MEMBER CUMBO: Okay. Thank you. Those are all the questions that I have at this moment. Thank you.

site, based on the study.

JERALD JOHNSON: Thank you.

COUNCIL MEMBER GARDONICK: Thank you

Council Member Cumbo. I want to note that we've

been joined by Council Member Ignizio, the Chair of

the Land Use Committee, David Greenfield and

Council Member Richards.

I want to jump in with two very quick questions. Then we're going to go to Council Member Reynoso.

One is, you noted in your presentation that there was a request that you reduce the commercial overlay. It was a request made by City Planning. Can you explain that a little bit, as to what exactly that has to do with?

JERALD JOHNSON: So if you go to the drawing on your left. You see the dark line which is the difference between the R5 and the R71 in the initial map. The commercial overlay extends a little bit beyond that line in the R71 both on the west and on the south. Those two blocks between Brooklyn Avenue and Lamont Court. In City Planning those sites are currently residentially developed with no commercial use on them. And so City Planning just wanted us to reduce the commercial overlay to be coincident with the existing line and where there are commercial uses.

COUNCIL MEMBER GARODNICK: So it reflects what is actually present on the site.

JERALD JOHNSON: That's correct.

COUNCIL MEMBER GARDONICK: My other question that I had was about the parking spaces. I noted 66 accessory parking spaces. In this current area that is not something that requires

relief.

COUNCIL MEMBER REYNOSO: In the, for
the Land Use Committee hearing, I would appreciate
it if you guys could try to get that. Because I
just want to know how much money you're saving and
you're getting on a yearly basis from this tax
relief. To make sure that we clearly see what your
benefits are and what our benefits are going to be.
Also, I would like to note that the mayor's
affordable housing plan is going to be a lot more
aggressive than this old 80-20 model that I can't
stand, personally. I think we're giving away
everything when we do an 80-20 model. I do think
that the mayor, when he does his rezoning, might be
asking for more. I would love to hear from him
what his thoughts on this item are. And if we can
get more, like a 70-30, which was what Council
Member Cumbo was asking for. I would say hold to
guarantee that we get at least 30%. Just a note.
20% is minimum and mandatory. 30% isn't
exceptional, Council Member Cumbo, I just want to
say that. 30% is not exceptional. They're getting
this benefit and they're going to be making a lot
of money. What was this property before you got

COUNCIL MEMBER REYNOSO: Okay.

JERALD JOHNSON: If it goes forward.

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If it's an affordable program, it's easier to do as

a rental program as opposed to for sale. 4

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probably be rentals. So it will be yours for a

COUNCIL MEMBER REYNOSO: So it would

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long time. Alright. Because the amount of money

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that you're going to be making per square foot is

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going to be a lot. Outside of the tax relief that

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you're going to be receiving, the conversion itself

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is going to net you a lot of money. I just to make

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This is a letter. Letters in the

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history. We rezoned all of the waterfront in

sure that that's clear.

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Williamsburg. And for the first portion of it, we

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got letters. And it's pretty much destroyed our

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the impact that it's had on our community.

community when it comes to the infrastructure and

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started going into something that's more concrete

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than a letter. And from what I'm hearing today,

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from your testimony, and a lot of the questions

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that Council Member Cumbo was asking, there was

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I'll get back to yous or I don't knows. And that's

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concerning. It's a concern. I want to make sure

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that anything that's being asked for by the council

member can be put on something that's more contractually obligated as opposed to faith effort. Our history with developers in the City of New York hasn't necessarily worked on faith or been positive on faith. So I think we need to start talking about this supermarket being there and mandating it that it's there. The 70-30 being something that we can mandate through our power or whatever we can do. There's also issues of the hospital which I wasn't aware of. Those are all items that we can talk about making mandatory through this rezoning.

So, no soft commitments is what I'm saying. I also want to be clear. On the 50% two-bedrooms. So the 421A program allows for two different types of bedroom settings or bedroom makeup. One, it mirrors what you put in. So if you put in 50% one bedrooms and 50% two bedrooms and your market rate..., I mean 50% studios and 50% one bedrooms in the market rate, that's exactly what they get in the affordable housing program. I want to be clear that 50% is option B. That developers very rarely, if ever use, when we come to the 50% two bedrooms.

You have an option, after we sign this off, to build all your apartments, studios and one-bedrooms and that all you're required to do is match that. You don't need to give 50% two-bedrooms? Am I correct? Or am I wrong?

JERALD JOHNSON: You're correct that the program says that you have a unit mix in the building and that the affordable program mirrors that unit mix or the other option is 50% two-bedrooms and the rest a mix of two-plus and the rest is a mix of studios and one-bedrooms.

COUNCIL MEMBER REYNOSO: And financially more beneficial are advantageous portion of those options are definitely the mirroring ones, especially if you're not building two-bedrooms or three-bedrooms. So, I just want to be clear that you have that option. And even though you can tell us you want to build two-bedrooms, when the option is given to you, I think you're going to go for the one that makes you more money. Not necessarily the one that's better for the community.

JERALD JOHNSON: But it's also based on a mix of the demand in the neighborhood and in this

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neighborhood, I believe there's a demand for larger units. So the two-bedrooms and plus would be a

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4 definite mix that's proposed for this building.

COUNCIL MEMBER REYNOSO: Right. So in the City of New York, the demand is for larger bedrooms. And we know that developers don't care about what the demand for the needy in the City of New York are. What they care about is making money. So it's about getting people in there that are going to pay the most amount of money. So need is completely irrelevant when it comes to development. I just want to be very clear to you. That's why we're here. Fighting for 80-20. If we didn't have that option, we wouldn't even be discussing 20% affordable housing. So I just wanted you to be very mindful. I understand need, but 90% of residents that apply for NYCHA for example, 90% of them are looking for two and threebedroom apartments. The majority of them need family housing. 90%. And the City of New York and the especially the developers, haven't been building larger apartments. What they've been building are studios and one-bedrooms for a much

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more a	affluent	communi	ty. (	Or fo	lks t	that	have	more	
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So I understand statistics, but they don't play in the real estate world. Statistics don't mean much when it comes to housing.

[Background talk]

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Okay, thank you very much. appreciate your time.

JERALD JOHNSON: Thank you Council Member.

COUNCIL MEMBER GARODNICK: Thank you Council Member Reynoso. Council Member Cumbo, the floor is yours.

COUNCIL MEMBER CUMBO: Council Member Reynoso. I just want to thank you for your point of clarity on exceptionalism.

COUNCIL MEMBER GARODNICK: Thank you. And seeing no other questions and no other members of the public who wish to testify. We are going to close the hearing on Land Use 86. We will also be laying over this item until Thursday, 10:30 for a Zoning Committee vote. We appreciate your testimony today. We're going to now begin the hearing on ...

[Mic off]

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Land Use 88 and we're going to call up the representatives. Before we do that Council Member Ignizio has asked for a moment to comment.

COUNCIL MEMBER IGNIZIO: Thank you very And gentlemen I just want to thank you for much. coming in and working with our colleagues. And I just don't want you to walk away, or anybody to walk away that this board, that this committee is based in an adversarial relationship. The best way, we the council, can achieve the goals of affordable housing in addition to working with the communities, is to work with the development community to say these are the needs of the community. Some things, which my colleague had mentioned which are important to his community, cannot be required by law, but can be through negotiations. So, in that vein, I want to extend an olive branch to the development community and not make it seem like we're here to be adversaries. My colleagues are fighting very strongly for their communities for what they believe their communities need. But I think it's important to recognize the best way to achieve that is through partnership and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 39					
2	not in an adversarial relationship. I'm not					
3	speaking for Antonio or Cumbo or anybody else. I					
4	must mean overall. My relationship on this zoning					
5	committee for many years, that's always been the					
6	best way to achieve the goals, which is through					
7	negotiation. Thank you very much.					
8	JERALD JOHNSON: Thank you.					
9	COUNCIL MEMBER GARDONICK: Thank you.					
10	And we'll let that be for the moment, the final					
11	word on this application. We'll close the hearing					
12	on Land Use 86 and open the hearing on Land Use 88					
13	and call up the representatives for Artimus at 316					
14	West 118 <sup>th</sup> Street, Robert Ezrapour, Evan Kashanian					
15	and Melanie Meyers. Welcome.					
16	[Background talk]					
17	COUNCIL MEMBER GARODNICK: Welcome.					
18	And whenever you're settled.					
19	UNIDENTIFIED FEMALE: Yes. Just a					
20	couple of minutes to get settled.					
21	COUNCIL MEMBER GARODNICK: Okay that's					
22	fine.					
23	UNIDENTIFIED FEMALE: Always the moment					
24	of whether technology works.					

COUNCIL MEMBER GARODNICK: If you'd just introduce yourselves and go right ahead.

EVAN KASHANIAN: My name is Evan

Kashanian. I'm representing Artimus. We are a

Harlem based community developer. We work where we
believe in building communities. As they grow we
work with local partners, with schools, with
churches and with all the community groups to make
sure that as projects happen, the community grows
around us. What you're looking at is developments
that we've done in the central Harlem area. This
is five-buildings. A before and after of the way
projects looked. We've also moved our office
recently to West 118<sup>th</sup> Street, between Frederick
Douglass Boulevard and Manhattan Avenue. And our
operation runs out of there now. So I'd like to
introduce Melanie Meyers to talk about the project.

il de la companya de
MELANIE MEYERS: Good morning. Good
morning. I was going to say Council Member Weprin,
but I'll say Council Member Garodnick and the other
members of the committee. Thank you for having us.
My name is Melanie Meyers. I am a land use
attorney with Fried, Frank, Harris, Shriver &
Jacobson. And the application before you is a
rezoning that would extend an existing R8A District
over the block bounded by West 117 <sup>th</sup> Street, West
118 <sup>th</sup> Street, Frederick Douglass Boulevard and St.
Nicholas Avenue. You can say on that site.

eastern portion of the block and the project that this rezoning would facilitate has three components. It's the creation of a cultural center for the community. It's the reuse of an existing building for residential and it's the creation of a new residential building on the south side. The two buildings that are on the site are really quite extraordinary. Now we can go to the next site.

What you're looking at is a structure which was the former St. Thomas Church that is located on 118<sup>th</sup> Street. And what you see in this picture is an image of the facility the church at

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the time that the property was acquired by the Artimus Company. It's a gorgeous structure. I'm not sure you can tell from this building. It was de-sanctified about 10 years ago and the church was prepared to demolish the facility. The community organized. The elected officials organized and they were at least able to save the structure. When Artimus acquired the property, the first thing that they did was to work on stabilizing and restoring the building. And what you see is the façade of the building after the scaffolding was taken down, about a month ago.

So, what would happen to this? The other building on the site, I think is the next building, is a school building that had been operated by the St. Thomas Church. When it was in operation it was for a school at that site. It was also empty for a period of time, but is currently being occupied by the Harlem Hebrew School.

The proposal for the church is to take that structure and turn it into a cultural center and performance space. And what you're looking at now is a rendering of what the interior of the building would look like. If we could move sort of

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2 quickly, because a lot of work has been done. This

3 | is the interior of the site and it would continue

4 to be looking as wonderful as this. Go ahead. And

5 what the proposal would be is to create on the

6 upper floor a performance space that could be used

7 by a variety of Harlem based cultural facilities.

8 And below grade, there's actually additional space

9 for individual users that could have additional

10 studio space and along those lines.

There's been a substantial outreach with the community and a number of the users that we see as being potential occupants and users of the space are on here. And Artimus has reached out through the community board, through the elected officials, will be reaching out through cultural affairs to help program the space. They've had meetings, once the building was safe enough to actually allow people in. There have been meetings to talk to the different cultural organizations. And we think when this is in place and works, it will be a great amenity for the community.

So that's the part of the project on West 118<sup>th</sup> Street. In addition to that, there would be two residential projects being built on

SUBCOMMITTEE ON ZONING AND FRANCHISES 44 the project site. Along St. Nicholas Avenue, there would be about a 73-unit building that would be a renovation and restoration of the school building as well as an enlargement of the site.

On the southern side at 117<sup>th</sup> Street, there would be a new building that would be about 74-units which would be a mixed income building.

This is just taking a look at the property from the corner of 117<sup>th</sup> Street and St.

Nicholas Avenue. So you can see the two buildings that would be constructed as part of this project.

The residential buildings. And what this would require in order to allow it to happen, is a rezoning. Frederick Douglass Boulevard is currently zoned RA8 and we would proposed to extend that district over the block to cover the project site.

While we're doing that, we would also be making some of the existing buildings in the mid-block complying with current zoning controls, as well as allowing for the restoration of the cultural center and the creation of the new housing.

And we think there's lots of opportunities for this project. We've been fortunate to receive the recommendation of approval from the community board, the borough president, and city planning. And we hope for your support as well. Thank you.

COUNCL MEMBER GARODNICK: Thank you very much. I want to note we've been joined by Council Member Williams and this site for the benefit of our colleagues is located in the District of Council Member Inez Dickens who has asked that I read the following into the record at this morning's hearing.

Actually more specifically, she asked Council Member Weprin to read it. But as I am here, I will do it instead.

Good morning. I would like to thank

Council Mark Weprin, Chair of the Zoning &

Franchises Subcommittee and the other distinguished

members of the subcommittee for allowing me to

provide testimony on the West 117<sup>th</sup> Street rezoning

project which is located in my district and seeks a

rezoning. From R7A to R8A for the eastern portion

of the district. Sorry, eastern portion of the

SUBCOMMITTEE ON ZONING AND FRANCHISES 46
block, bounded by West 117<sup>th</sup> and West 118<sup>th</sup> Street,
between Frederick Douglass Boulevard and St.

4 Nicholas Avenue.

This rezoning will facilitate a mixeduse development containing approximately 151dwelling units and over 12,000 square feet of space
for local community users in the restored and
repurposed St. Thomas the Apostle Church located at
West 118<sup>th</sup> Street. The 151-dwelling units will be
provided principally in two buildings and newly
constructed residential building on West 117<sup>th</sup> and
through the conversion and expansion of an existing
school building fronting on St. Nicholas Avenue.

After several meeting with the project's developer, Artimus Construction, to address the concerns that are important to me and my community. And having considered all the issues and the commitments that have been made to me by the developer, I am supportive of the project.

First, Artimus is committed to the preservation of the former St. Thomas the Apostle Church building which is over 100 years old, was completed in 1907 and is known for its unique historic architectural design. It is not however

designated by the city as a landmark and therefore at risk of destruction. They will completely

4 restore the church façade and restore the building.

My community was completely against the alternative, which was to have the church demolished. Artimus will be able to preserve and restore this historic cultural institution and local community groups will be able to occupy it at a significantly reduced cost. The developer has assured me that the restored church building will be used as community facility space, dedicated to serving local community art and cultural groups as well as allowing affordable rental rates for non-profit groups.

With regard to affordable housing that this project will provide and which is very much needed in my district. Artimus has agreed to increase the amount of affordable housing from 20% to 30% of the dwelling units that will be constructed in the West 117<sup>th</sup> Street building. This new commitment which we were able to secure will provide that 20% of these units will be affordable to low income households making no more than 60% AMI and an additional 10% of these units

will be affordable to middle income households
making no more than 165% of AMI.

In addition, Artimus has agreed to explore potential further increases to the affordable housing opportunities within the development by committing to make every effort to explore affordable housing programs that may be available for conversion of existing buildings including options for affordable home ownership, prior to the conversion and expansion of the existing school building to residential use.

Artimus has also agreed to work with my office to insure that the Harlem Hebrew Charter School which now occupies the existing school building, will remain in my beloved village of Harlem. Artimus will work with Harlem Hebrew Charter Center and my office to identify and evaluation relocation options to another property within the Harlem community or potentially returning to its current location.

Artimus has provided me with a letter which outlines the above commitments which were secured through our thoughtful discussions. And I ask that it be made part of the record. I would

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9<sup>th</sup> Council District.

like to thank Artimus for working with me to address my concerns. And am pleased that they share my strong commitment to keeping my community affordable. I am confident that we can continue to work together to create affordable housing. Not only for Harlemites, but for all New Yorkers. I respectfully ask that my colleagues on the subcommittee vote to approve this application.

Sincerely, Inez E. Dickens, Council Member from the

With that, Council Member Williams has a question.

much. I'm sorry I came late. I was just looking over some of what you wrote..., and what you have and what Council Member Dickens has. And so it says to raise affordable housing from 20% to 30%. But..., so we use the word affordable a lot and we kind of stretch it out. I looks like 20% is 60% of AMI, which I think will be considered affordable as most people think. But the question is affordable to who? Because then it says that 10% of the units will be affordable no more 165% of AMI. I don't think that's generally, 165% is not usually what

2 people are thinking is affordable. It is

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3 affordable to somebody. But my question is..., but

4 my issue is usually on the lower income of the

5 spectrum. So, as far as I'm concerned, this is

6 still more of an 80-20 than anything else. And

7 that model seems a little outdated to me. And we

8 | really want to see how we can dig in a little more

9 to more affordable units. And I wish the

10 Councilwoman was here so I'd be able to speak. Is

11 | this the final numbers that you are presenting, or

12 | are you looking to maybe push a little further down

into affordability for the units?

MELANIE MEYERS: I think that these are the numbers that we're looking at. And the idea is that this could..., that there are different definitions of affordability. There are different households and types of households that live in all communities, including Harlem. And the goal here, and the discussions were to look at a range of affordability. So, I think it was correct to call the 165% AMI to be a moderate or middle income.

Which is what we did. And so we were looking at a

low income component, a moderate income component

25 and market rate.

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2	COUNCIL MEMBER WILLIAMS: I just want
3	to just say on the record, you know, obviously, I
4	am a fan of umm, mixed-income. I want to make sure
5	that there's a broad spectrum. I don't think that
6	80-20s work. And I think to me, this is exactly
7	what that is. And it helped, I think, what's
8	gentrified a lot of the communities that we're now
9	trying to make sure it doesn't get further
10	gentrified. And we want to make sure that there's
11	deep affordability in some of these communities.
12	And so I'm concerned about the numbers that are
13	presented today.
14	COUNCIL MEMBER GARODNICK: Thank you.
15	Any other questions for the panel.
16	[Background talk]
17	COUNCIL MEMBER GARDONICK: Council
18	Member Cumbo has a question. Mr. Richards could
19	you just pass that down?
20	[Background noise]
21	COUNCIL MEMBER GARODNICK: Well, it
22	wasn't exactly what I had in mind.
23	[Laughter]
24	COUNCIL MEMBER GARODNICK: Let's see if

25 Council Member Cumbo can take the hint.

2 [Laughter]

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COUNCIL MEMBER GARODNICK: Here Laurie.

Laurie, Laurie.

COUNCIL MEMBER CUMBO: I was very impressed with the mix of cultural institutions that you proposed for the project. I wanted to know if you've had discussions with these organizations. Are these simply proposed or are these organizations that are not only interested, but economically prepared to move forward? what would be some of the ways that the project would assist these organizations, because I'm familiar with many of the organizations and the ability to expand to another location. To have a second location. Or to even expand on a larger way, would be very cost prohibitive at this time. Would this project allow any financial incentives for these organizations to be a part of this project?

EVAN KASHANIAN: Thank you for your question. In answer to the first part of your question. We've been talking with all of them. We had a meet and greet with almost all of them who came to the space. It was pretty amazing, because

we got a mix of comments from all of them which was great. The second part of your question is, right now we're looking for an operator for the space that's going to try and tie all of these organizations together. For example, if one art group wanted to use it for presentation one day, they would set it up for that, and if a dance group wanted to use it for a show the next night, they would set it up that way. And everybody would come to it.

We've committed to work with local groups to make sure that it's affordable for them. And we've made that commitment to the community board when they brought up the same question that you had. So we're committed to make this a local Harlem based community arts facility. And that's probably the main aspect of this project. Because there's nothing like it in Harlem. And when you go inside this building, it's absolutely beautiful. And we want to make sure it stays that way.

COUNCIL MEMBER CUMBO: I just want to further clarify with that. So this would be not a space where people would be looking to have a cultural home necessarily. This wouldn't be where

units could be affordable to households making up

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 55
2	to 165%, but the rents would be tied closer to the
3	165 AMI level.
4	COUNCIL MEMBER TORRES: For those 10%
5	of.
6	MELANIE MEYERS: Correct.
7	COUNCIL MEMBER TORRES: Okay. So it's
8	not actually 61% to 165%. It's closer to, do you
9	have some sense of what the range would be?
10	MELANIE MEYER: Maybe we could do it in
11	terms of what the household incomes would be for
12	165. Would that be helpful?
13	EVAN KASHANIAN: No. I think maybe,
14	it's 10% of the units at 165% not between 60 and
15	165.
16	COUNCIL MEMBER TORRES: I'm sorry.
17	It's going to be at. Okay. No more than 165.
18	EVAN KASHANIAN: Right. And then 20%
19	below 60%. Between 40 and 60%.
20	COUNCIL MEMBER TORRES: Between 40 and
21	60.
22	EVAN KASHANIAN: Correct.
23	COUNCIL MEMBER TORRES: Okay. Thank
24	you.
25	EVAN KASHANIAN: You're welcome.

I've got more..., I've got four here. Okay.

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2 | Alright. I have Amar Sen, Joe Restuccia, Marcie

3 Kesner, Chris Valestra (phonetic), Thehbia Walters

4 and Charles Bendit. I don't know who's missing?

5 Chris, you're here to help if we need you.

6 Alright. So as you speak, please listen. For the

7 record we need to know who is speaking. So when

8 | you speak, if you could please state your name and

9 when we come back to you, if you could state your

name again. It's a little annoying, but that way

11 when the record is transcribed we actually know

12 whose talking. So whenever you're ready. I don't

know who wants to start. So whenever you're ready,

14 please state your name.

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15 THEHBIA WALTERS: Good morning, Chair

16 | Weprin and members of the subcommittee. I'm

17 | Thehbia Walters, Director of Manhattan Planning at

18 | the Department of Housing Preservation and

19 Development. I'm very excited to testify in

20 | support of Land Use Items, 62, 63, 64 and 65.

21 | Which will collectively facilitate the Site 7

22 | Project. We call this project Site 7 because the

23 | vacant city-owned land portion of the project was

24 | within site 7 of the now expired Clinton Urban

25 Renewal area. Located on West  $52^{nd}$  and West  $53^{rd}$ 

2 Streets, between 10<sup>th</sup> and 11<sup>th</sup> Avenues. And

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3 although the plan expired in 2009, the community

4 has used the goals of this plan to guide the

5 redevelopment of the area over the last 40 years.

6 Which are to provide for a range of income bands

7 and housing that exhibits good design in terms of

8 privacy, light, air and open space. While

9 providing community facilities, parks and retail

10 uses. It's our belief that this project

11 accomplishes these goals and more.

This project is an outstanding example of the strong role of community and implementing the goals of a neighborhood. And the partnership between local non-profit organizations, elected officials and city government.

We have a presentation for you this morning to go through the details of this complex project. There are three building being developed as a result of this project. A 103-unit permanently affordable project being developed by Clinton Housing Development Corporation. A 405-unit building that is 20% affordable, totaling 81-dwelling units being developed by a joint venture between Taconic Investment Partners and Ritterman

Capital and the city owned historically significant
former manufacturing building that is being

4 converted into 22 units of affordable housing by

5 | Clinton Housing.

And there are also three beautifully planned and assessable gardens that are being created or expanding an existing garden. The top line for the city is that there will be approximately 208 units of affordable housing created across three buildings through the use of city financing, the inclusionary housing program, partnership with an adjacent property owner and through the use of city assets that include land and development rights.

The project also provides commercial space for two vested urban renewal tenants. I thank you for your time and I'll turn it over to Charles Bendit.

CHARLES BENDIT: Thank you Chairman and honorable members of the committee. My name is Charles Bendit, I am co-founder of Taconic Investment Partners. We are a developer, here in New York City. While we've done things around the country, we have focused our efforts most recently

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in New York City. Some of the projects that we have done include 111 8th Avenue, a conversion of an old industrial building into what is no Google's headquarters. We are the designated..., one of the designated developers for the Spora Project, what is now called Essex Crossing which will be a 1000 units, half of which will be affordable. We are a co-developer of The Caledonia on 10th Avenue, one of the first residential projects in West Chelsea. We are the developer of The BankNote Building in the Bronx. We own 1,400 units of middle income housing in the Bronx. And we were the developer of the largest condominium project in Brooklyn, in East New York, which has provided 1,152 units of affordable condominiums, in the range of \$275 a square foot, for people in that community. Among other things that we have done in the city.

We are proud to be a part of this

public-private partnership with Clinton Housing and
with HPD and we look forward to providing nearly

39% of the units as affordable units in this
project.

I'd like now to turn it over to Mr.

25 Restuccia.

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JOE RESTUCCIA: My name is Joe Restuccia. I am Executive Director of Clinton Housing Development Company. We're a 41 year old community development organization on the west side. And we are extremely pleased to present to you a project that is 39% affordable. That has 208 affordable units. But most important for us and our community, it has a range of affordability. The units range between 60% of AMI, 80% of AMI, 100% of AMI, 125% of AMI, and 165% of AMI. biggest issue in our community is that we have many people who are at the low end or at the high end, but not in the middle. In this project, we are able to serve people without them having to fall through those donor holes of not being able to get eligible for \$1,000, or \$200 or \$300.

This project not only provides affordable housing, but we also provide a long term home for two very long community tenants who are commercial. One is Le Noble Lumber who has been in business since 1965 in this location. And the other one is Cybert Tire who has been in business since 1916 at this location. They will both have permanent homes at this location. However, Le

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Noble Lumber realizing that the neighborhood has changed dramatically around them is not coming back with their current business of a lumber business.

They are bringing us an affordable supermarket.

And we have a Letter of Intent signed with the supermarket today. So we know it's going to come in, definitely.

The last thing is we are bringing open space to this project. And there are three community gardens that are being built. One expanded. That really make a difference besides the open space that surrounds the project. So we thank you very much for this and working in concert with our private partner and with HPD we have been able to put together a bunch of very diverse trends that bring together this urban renewal area was condemned in 1969. This is the second to last site to be finished. And we're very happy to be able to do this. Thank you.

CHAIRPERSON WEPRIN: Thank you.

AMAR SEN: Hi. My name is Amar Sen.

I'm Senior Associate at Handel Architects. I'm

just going to quickly show you a little bit about
the building so you understand what we are doing.

Can you hear me okay? So this is
sorry. DeWitt Clinton Park, 11 <sup>th</sup> Avenue, 10 <sup>th</sup>
Avenue, $53^{\text{rd}}$ Street and $52^{\text{nd}}$ Street. The two
projects, the Taconic-Ritterman Project is this
building here and this building here, with a 70
foot courtyard in between. It's all rental
residential. Their 20% affordable in that building
is distributed equitably throughout. The CHDC
building is here. Its 103 units. It's all
permanently affordable. And the courtyard
continues through the center of the block. The FAR
is 8 here and we've masked the bulk of the
buildings up towards the mid-block to stay
consistent with the Archstone Clinton Building
which is 350 feet. The Mercedes House is also
about 350 feet. AT&T 450 feet. And we're at 260
feet here and 171 feet, I think here. And the CHDC
building is 123 and 124, something like that.

This is the 53<sup>rd</sup> Street elevation and one of the things that was comments from City

Planning early on was to break up the street well.

This is the 120 foot base height that's required,
the maximum base height and we've carved into that
in the CHDC building and then again on the Taconic-

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2 Ritterman building to break up the street well.

3 There are a couple of waivers here that will go

4 with few on the next presenter. Height, setback

5 and rear setback.

[Pause]

[Mike stops]

AMAR SEN: ...perspective at the street.

It's continuous retail along the street. Both

10 buildings, the only interruptions are the Taconic-

11 Ritterman lobby, parking entrance for Taconic-

12 Ritterman and then the Le Noble and Cybert Tire

13 entrances over here. The CHDC lobby is around the

14 corner, accessed off a garden. And everything else

15 | is retail. The bulk of which will be the new

16 | supermarket.

17 And then, last but not least, a section

18 | through the building showing how the retail spaces.

19 Some of the retail spaces are at grade and connect

20 down. The Le Noble, MLU space is here and Cybert

21 | Tire is here. This is the CHDC building and this

22 | is the Taconic-Ritterman building going up to 22-

23 stories and 260 feet. And that's it. And I'll

turn it over to Marcie Kesner of Kramer Levin

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MARCIE KESNER: Good morning. My name is Marcie Kesner. I'm a planner with the law firm of Kramer Levin Naftalis and Frankel, land use counsel to the co-applicants in this application with HPD.

a series of zoning actions to allow the construction of the buildings that Amar Sen has just shown you on block 1081, the northern block of this project area. Which will contain up to 508 dwelling units. A provision of community open space, low, moderate and middle income housing and also protecting the rights of existing arts related uses within 545 West 52<sup>nd</sup> Street, one of the existing buildings on the site. The zoning actions will also facilitate the rehabilitation and expansion of the city owned building on the block to the south which will provide 22 affordable dwelling units.

Let me go through the zoning actions which are before you. There are four basic zoning actions before you. The first one is an amendment to the zoning map for the project area. The project area is entirely mapped within the Special

Clinton District. On the northern block we would be proposing the rezoning of an existing M1-5 district to an R9 district with a commercial C2-5 overlay and a portion of a small R8-A district would also be changed to the same R9 district with a C2-5 overlay.

On the southern block an existing portion of an R8 district would be mapped to a R8-A district. A text amendment would also extend the western area of C2 of the Special Clinton District to these same portions of the blocks. These will permit the development of the resident uses that are before you. Increase the permitted density of the site. And will provide for the special height and special and setback regulations that apply within the Special Clinton District within this western area of C2.

The second major action also consists of additional text amendments. One is to extend the inclusionary housing program to these sites.

And the other is to expand the range of inclusionary housing bonusable income bands for developments on the project site which will allow for an option of not just low income households but

2 also low, moderate and middle income households.

3 As Joe Restuccia has explained, this is very

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4 | important to the community to provide for a wide

5 range of income types in the neighborhood.

The third action would..., the third text amendment would preserve the rights of the existing tenants within the arts related facility located at 545 West 52<sup>nd</sup> Street would allow for..., so it explicitly permits those uses within this special district. The uses are related to the arts but are not necessarily considered arts or community facility uses which would have been permitted as of right. They include theaters, rehearsal space, officers, scenery, construction, film production studios. These are all uses, art gallery. These are all uses that the community wants to see preserved in this neighborhood. The other uses that would be preserved which would be permitted by this text amendment are the Cybert Tire and the Le Noble Lumber uses. So that again, the existing character of the mixed-use neighborhood would be preserved.

The third action is the designation of the Urban Development Action Area and the approval

3 | Ge

of a UDAA project pursuant to Article 16 of the General Municipal Law by HPD. The disposition area on the northern block includes both land and unused development rights from the site at 545 West 52<sup>nd</sup> Street as expanded pursuant to a ULURP that was approved in 1994. On the southern block the disposition site is the former manufacturing building that will be converted into a 22-unit affordable development. All the disposition areas are proposed for disposition by HPD.

The fourth action. The final action.

Is a large scale general development special permit. The designation of the northern block which is outlined on the map before you in red, which would include three existing buildings and two new buildings. The Taconic-Ritterman building and the CHDC building, being the two new buildings and affordable..., existing affordable housing buildings included in the site as well as the arts related building at 545 West 52<sup>nd</sup> Street. The special permit will allow for the transfer of unused development rights from the western portion of the proposed large scale, the R8-A portion to be used on the CHDC and Taconic-Ritterman's portion of

2 the site. And additionally will allow for height

3 and setback waivers that would allow the building

4 that has been carefully designed with the input of

5 | the community and CHDC to be built as shown. So

6 those include base waivers, front setback waivers

7 to allow for the shape of the street scape, the

8 street façade. As we've shown, it's a sort of loft

9 look. The waivers for height which would allow for

10 | a taller building in the middle of the block

11 | pulling the density away from DeWitt Clinton Park

12 and from 11<sup>th</sup> Avenue. And the rear setback waivers

13 | which would allow for more workable and better

14 | floor plans for the buildings in the upper levels

15 of the buildings. And would allow for better use

16 of space. We can go into more detail, if you would

17 | like, about the height and setback waivers. I

18 doubt that's something that you want to see, but we

19 have maps and plans and they're in the brochures.

20 UNIDENTIFIED MALE: Mr. Chairman other

21 | than that it's pretty straight forward.

22 CHAIRPERSON WEPRIN: Thank you. I am

23 going to call on Council Member Johnson who

24 | represents this area. Who has a statement he wants

2 to make, and then there's a couple of members at

3 the moment that have questions.

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COUNCIL MEMBER JOHNSON: Thank you

Chair Weprin for the opportunity to share my

support today for the Clinton Urban Renewal Area,

Site 7.

Land Use Items 62 to 65 represent a series of actions as you've heard by HPD, the Clinton Housing Development Corporation and Taconic-Ritterman needed to effectuate the development of three buildings located at 525 West 52<sup>nd</sup> Street, 540 West 53<sup>rd</sup> Street and 556 to 560 West 52<sup>nd</sup> Street. This application as you've heard would facilitate two new buildings with approximately 508 dwelling units, 184 of which will be affordable. Building C which will be developed by Clinton Housing Development Corporation will contain 103 permanently affordable apartments ranging from studios to three bedrooms. individuals and families earning up to 80, 100, 130 and 165% of AMI. Building D will be developed by Taconic-Ritterman and will contain 405 apartments with 81 permanently affordable to individuals and families earning 40 and 50% of AMI.

I am pleased that Taconic-Ritterman has agreed to the same fixtures and finishes in all the units as well as distributed the affordable units through 81.8% of this building. I am proud that the precedent that this agreement sets for the necessary distribution above the minimum threshold acceptable to this community. The application will also facilitate the rehabilitation of the existing Captain Post Building with 22 studios and two bedrooms all of which will be affordable to households earning between 80 to 100% of AMI.

Overall this project will achieve 39% affordability. Let me repeat, 39% affordability. That is a big deal. Further, the proposed actions will support the development of three new community gardens which will contain 7,000 square feet of new public open space. These gardens will join a network of gardens in Hell's Kitchen operated by Clinton Housing Development Corporation with keys allowing entry to any individual who lives in the neighborhood for \$2.00. Keys can be bought at the local community board office.

I am grateful to Taconic-Ritterman for their \$200,000 contribution to the Clinton Housing

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Land Trust for improvements to DeWitt Clinton Park across the street from their development. DeWitt Clinton Park is an important public park with active and passive space. This contribution will set the park on a path towards modernization and also help set the bar for private commitments to local parks from developers in our community.

This project contributes to the exemplary diversity of the community and represents a model of public and private partnership to revitalize an underutilized area in an inclusive manner. It does through a diverse of uses that complements trends in the neighborhood. Not only does the provision of the affordable units at various bands represent the priorities of the local community, council and administration. But should serve as a model to other projects on how to insure a diverse and healthy mixed income community above the standard 20% affordable projects without overwhelming community opposition with out of context height and bulk.

I'd like to thank my former colleagues on Manhattan Community Board 4 for their comprehensive and thorough work on this project.

SUBCOMMITTEE ON ZONING AND FRANCHISES

It is a complicated development with many moving parts, as you've heard from the many land use actions today. And I'm proud to represent a community and a community board district that comprehends tricky land use projects.

Thank you to Taconic-Ritterman and to Clinton Housing Development Corporation for your collaboration on this project. Thank you to HPD for your engagement and seeing this through to the end. Thank you to the new administration for taking this project seriously and in making sure we got here today. And lastly I also want to say that there are many parts of the city which are looked at as food deserts in some way, where there is not access to affordable food or groceries. This new affordable supermarket is really going to be a big deal and the facilitation of keeping two very long term small businesses in the neighborhood, Cybert and Le Noble is a big deal as well.

I am incredibly proud of this project and Mr. Chairman I thank you for the opportunity to testify here today. And I ask my colleagues to please support this project.

wonderful.

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speak.

I do have a couple of questions. One, with the..., even with this spread, all of the 60% are in one building. I was trying to figure out why they couldn't have been spread across the buildings.

JOE RESTUCCIA: Two different AHP funding streams. The Taconic-Ritterman building is bonds. AH 20 bonds. Our building is HPD capital money and HPD actually bank money. You know, HPD subsidy. And that really created the split. Our goal though was in the main building. The main affordable housing building to have a broad range of incomes. That was the real push that we did. CHAIRPERSON WEPRIN: Thank you Joe Restuccia. Make sure to state your name before you

[Laughter]

COUNCIL MEMBER WILLIAMS: I understand. I sometimes get nervous when all of the low incomes are condensed into one. Are MWBEs being used on this project? And I'd like to focus a lot on the Ms.

[Laughter]

JOE RESTUCCIA: Yes, we have the normal MWBE commitments for these projects.

COUNCIL MEMBER WILLIAMS: Do we have any numbers?

 $\label{eq:condition} \mbox{JOE RESTUCCIA:} \quad \mbox{No.} \quad \mbox{But we can}$  certainly get them to you.

COUNCIL MEMBER WILLIAMS: That would be great. Thank you. Congratulations again. And congratulations to Council Member Johnson.

CHAIRPERSON WEPRIN: Thank you Council
Member Williams. Council Member Antonio Reynoso.

Let's see if you can do this right this time there

Donovan. There you go, good job.

COUNCIL MEMBER REYNOSO: I want to congratulate Council Member Johnson and the work that the developers did in this case. It's the contrast between what we were looking at in the beginning of this session and what we're seeing now is far and away. I'm really grateful for this but I do want to ask one question. There's only 81 units in the Taconic-Ritterman building. There's something that some folks are familiar with. It's called the poor door policy. It's where all the affordable housing is in one building and all the

2 luxury housing is in another building. So all the

3 poor people going through one side and all the

4 affluent people go in the other. And it's just a

5 concern. And in this case it seems like every

6 single building is all affordable and that the

7 Taconic-Ritterman project is not. It has the

8 majority of the luxury. So, I know that you guys

9 | talked about different funding streams and why that

10 | is the way it is. If you could just clarity that

11 | for me a little.

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Restuccia. Absolutely. We have no poor door policy. Our community board..., I co-chair the housing committee of the local community board.

This is the kind of thing we fight against in every single inclusionary application. And how we deal with this is, number one, the units are distributed to the greatest degree throughout the project.

There at 81% of the floors here, not 65% as required by HPD. In many inclusionary projects, the finishes, meaning the countertops, the floors, the appliances are different. In this project,

they're the same. The amenities, anything, the

health club, the this, the that. They're

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78 accessible to everybody. Our community board does not permit and will not approve of an inclusionary project that does not have everything distributed. There are no poor doors on west side of Manhattan. We won't stand for it. Period.

COUNCIL MEMBER REYNOSO: I appreciate that. So the Taconic-Ritterman building cannot..., couldn't take on, let's say..., there is 103 total affordable units in the 540 West 53rd Street building. We couldn't add ten more buildings to the Taconic-Ritterman and put some luxury buildings in the 540. Do you understand? I guess what I'm saying is that all the poor people, right. Anybody that's getting affordable housing is going to be in one building. All of them.

JOE RESTUCCIA: No.

COUNCIL MEMBER REYNOSO: Let me just finish. Yes, they're going to be in the 540 West  $53^{\text{rd}}$  Street, they're going to be in 560 West  $52^{\text{nd}}$ Street and they're going to be in 464 West 25<sup>th</sup> Street and in the Taconic-Ritterman building there's only 81 units out of the 324. So there are going to be buildings where there's only affordable housing, right. And I understand that..., I see that

1 you guys got the keys. There's access inside the 3 building. There's a lot of things you guys did. And 39% is extraordinary. I'm not taking away from 4 5 any of the great things that are happening. I'm 6 just concerned. I don't like when one group of folks that tend to be Latino and Black, they get the affordable housing portion. Let's say go in 8 one building, and then all the affluent folks go in 9 10 the other building. Like, that's a concern to me. And you're saying you don't feel that that's the 11

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case.

JOE RESTUCCIA: I know it's not the case for the following reason. The only reason the other buildings exist is because the financing is all tied together. The Clinton Housing Buildings are 100% affordable. They are also inclusionary. But the moderate and middle income housing cannot be financed without the luxury portion of that other building being built. You tie it all together and that's what gets you those moderate and middle income units. And that's the exciting part for us. We have tried to do this for over 15 years and have been unable to do this spread of incomes. It's only low and luxury. Low and

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SUBCOMMITTEE ON ZONING AND FRANCHISES

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2 | luxury. We want to get the people in the middle,

3 because in my neighborhood, people who make..., you

4 know, it's the people that live in public housing

5 | who now work in sanitation and someone works at HPD

6 and I can't give them an apartment or house them

7 because they make too much. They make \$2,000 or

8 \$3,000 to much. They make \$60,000 total combined

9 | income. This project gives them a place to be.

10 And that's why you have to do all of these

11 | balancing things to make it work out.

COUNCIL MEMBER REYNOSO: Well after 15 years congratulations and this is one project that I'm going to probably be voting for it. So thank you.

JOE RESTUCCIA: Thank you.

17 | CHAIRPERSON WEPRIN: Any other

questions from members of the committee. Uh, I see none. We're going to excuse this fine group and thank them. Is there anyone else here to testify on this matter, Site 7? I see none. We're going to close this hearing and move onto the last item on our agenda. And we appreciate the patience of

24 | those who are here.

This is also in Manhattan. We are going to do Land Use No. 87. I'd like to call up Gloria Ann Kirstein, Michael Silverman and Jeff Davis.

This is in Council Member Levine's district.

[Pause]

[Mike off]

CHAIRPERSON WEPRIN: Alright. If that panel could please make their way to the front.

Gentleman and lady, whenever you are ready. Again the same rules apply as far as stating your name before you speak so we can have a nice clean record. And whenever you're ready, please.

MICHAEL SILLERMAN: Good morning Mr.

Chair and council members. Michael Sillerman at

Kramer Levin. We are counsel to the applicant for
this rezoning which is an affiliate of the Chetrit

Group which is a prospective purchaser of the
rezoning site. And rather than read my testimony,

I'd like to summarize it by reference to the maps
that were distributed to you.

The background here is that in 2007 there were 51 blocks on the Upper West Side between

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97<sup>th</sup> and 110<sup>th</sup> Street that were rezoned to 2. contextual zoning to shift them from a building form which was seen to be inappropriate for the built context there because it permitted buildings 5 that were not built to the street line and it 6 permitted extremely tall buildings of 20 and 30 stories to be built. And the preference was to 8 rezone the entire area to a contextual envelope which has a fixed height limit to it and requires buildings to be built to the street line. And the 11 12 rezoning site here, which is shown on the maps, is 13 a mid-block site between Columbus and Amsterdam and  $106^{th}$  to  $105^{th}$  Street and that was proposed to be 14 rezoned to R8-A along 106th Street which would have 15 had a maximum height of 120 feet and R8-B on 105<sup>th</sup> 16 Street which would have had a maximum height of 75 17 feet. And in fact, that rezoning which was 18 strongly supported by Community Board 7 and by the 19 Manhattan Valley community was in fact adopted by 20 21 the City Planning Commission but the site is currently occupied by Jewish Home Life Care, a 22 nursing home. And it was brought to the attention 23 of the council and this was at that point the 24 Speaker's district, the current Speaker's district, 25

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that JHL intended to redevelop at that site and the contextual zone would not have allowed them the height of the new facility they wanted to build. So it was as we referred to it, it was carved out of the rezoning. It is the only block in this 51 rezoning area that was taken out. Subsequent to that JHL determined not to redevelop at that site. It has entered into a contract to sell the site to our client. As part of the business deal, we agreed to support a rezoning to restore the carve-The carve-out reversal was very strongly supported by Community Board 7, by a vote of 31 to 2, by the borough president and by the planning commission and you'll hear from the local community. So, we respectfully ask you to reverse and return to what should have been done from a land use point of view here. Our client is not going to acquire this site until Jewish Home moves to another site on the west side or somewhere else that's estimated to be no earlier than 2017 or 2018. So, we do not have a specific development plan for this site, but we are committed to seek and support the rezoning that we have so applied for.

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GLORIA ANN KERSTEIN: I'm Gloria Ann I'm president of the Duke Ellington Kerstein. Neighborhood Association, which is West 106<sup>th</sup> Street runs right through the heart of Manhattan Valley. Seven years ago, we never could have foreseen that seven years hence we'd have the possibility to regain the protection that our community had fought so hard for back between 2004 and 2007. And to have the carve out approved at that time for the Jewish Home was something that we ardently opposed. So to be here today with the possibility of regaining that protection for Manhattan Valley is a big plus and a big bonus and we don definitely support getting this carve out eliminated once and for all. I do want to just say that the application that has been presented by Chetrit Park West Village does not mention anything about affordable housing, but I want to take the opportunity to just say for public record, that Manhattan Valley in the 30 years that I've lived there, has been losing affordable housing hand over

2 | fist and we would greatly be supportive of any

3 development on West 106<sup>th</sup> Street, Duke Ellington

4 Boulevard to include as much affordable housing as

5 possible.

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CHAIRPERSON WEPRIN: Thank you very much. I'm going to call on Council Member Levine who represents this area now under the new lines. Right? So, he has a statement to make and maybe some questions as well. Council Member Levine.

COUNCIL MEMBER LEVINE: Thank you. I mostly just want to make a statement. This is largely uncontroversial. You heard the vote in the community board and I am going to be supporting this measure and encouraging my colleagues to do so as well. I just have two important caveats to point out. One does relate to the issue that Gloria Ann raised of affordable housing. This is a neighborhood where market pressures are pushing tenants out because the rent stabilized stock is renting at levels so far below what market rate rents are. And we want to try to stabilize this affordable housing stock as much as we can. want to add to it where possible. So it would be a tremendous lost opportunity if in this new

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development on 106th Street we gain no new

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affordable units. Currently it would be an

entirely market rate, in practice means, luxury 4

project. So I'm going to encourage HPD and the 5

6 developer in the community to look at some ways to,

in the coming years, to bring affordable housing

8 into the project.

> I also want to mention a second caveat. Which is the current plan does not allow for retail on the ground floor on 106<sup>th</sup> Street. This is a very large façade. I believe its 600 feet and it would be essentially a blank wall. I understand that our community concerns about the disruption that retail could create. But this is a wide street and lacking in a number of amenities, including a good green grocer and things like that. So I'd like to engage in a dialogue with the community, with the developer and with the planning department. While we have some time in the coming years, about whether we could introduce some retail element to the design. I guess I'll just ask both parties here if you could weigh in on that issue, on the question of retail and how you see this effecting the project.

2 GLORIA ANN KERSTEIN: I'd be happy to.

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We did oppose having retail there, because Duke Ellington Boulevard I think is the most beautiful residential, pastoral, if you want, two-way boulevard on the entire Upper West Side. And if fact, I think I'm in Brooklyn, which I probably shouldn't say as a Manhattanite when I'm walking along Duke Ellington Boulevard towards Central Park. And we don't want the disruption, the deliveries, the, you know, we're already going to have parking garages there for this development. So we want to retain the tranquility that has typified Duke Ellington Boulevard as just being such an attractive place to be, now that our organization helped get rid of the crack in the neighborhood that reigned for so long. So, however, for the retail you're talking about Mark, you know, a good grocery store, this Chetrit Park West Village is getting, the Jewish Home Parking Garage on West 107<sup>th</sup> between Columbus and Amsterdam is huge. Its seven stories and its 40 feet across. And next to it is a lot on Columbus, right next to it. So when we met about this application with the Jewish Home and Chetrit, we said to them, why don't

SIIRCOMMITTEE	$\cap$ N	ZONTNG	$\Delta ND$	FRANCHISES

you focus there? See what you can do about this vacant lot. You have this huge garage, seven stories, you know, next to it. And you could build right there on the Avenue which supports commercial activity. You could build a retail there. So I just wanted to put that out to you. As something, yes, we had thought about that. And thought that they had this satellite site where they could develop that in Manhattan Valley.

CHAIRPERSON WEPRIN: Thank you.

Council Member Levine has a follow-up.

MICHAEL SILLERMAN: Let me respond to both.

CHAIRPERSON WEPRIN: Say your name.

MICHAEL SILLERMAN: Michael Sillerman.

With respect to affordable, I think both the borough president and the planning commission recognize that in terms of a specific project there is no specific project. This is very much a future loaded project. And that the extent to which there should be and could be affordable housing is something that should be taken up in the comprehensive inclusionary analysis that the administration is undertaking and there is time

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here, and we're not rushing to do anything before that. With respect to the retail. We thought it was a reasonable thing to consider. There's 625 feet of frontage on 106<sup>th</sup> Street and it is a very wide street. And the contextual envelope is very restrictive. So it's hard to create any variety there. We did have an environmental consultant do an analysis of the need for retail in the area. And the area is under retailed in certain ways because on Columbus and Amsterdam where there is retail permitted. The physical form of the retail spaces tend to be small. And there's a limit to what you could put there. So we were hopeful that with the right kind of retail overlay or the right kind of restrictions, you could get something that would be compatible but we were completely responsive and beholden to the community when they said, we didn't want it, we took it out. So if the community and the elected officials choose to pursue this, it's in your corner at your point. would be supportive, but we want to defer to our neighbors on what's done here.

COUNCIL MEMBER LEVINE: I just want to go on the record with one more really critical

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point to explain my vote here. Which is that it should not be in any way be misconstrued as condoning the development of the JHL tower on 97th Street. This is a project built on open space in a development which was designed to have greenery and light and air when it was created. It was really designed to be an extension of Central Park. been rapidly chipped away with..., chipped away from by a series of projects. This latest development would only further diminish the amount of open space in this development, Park West Village. Ιt also abuts a school, a public school, PS 163. The construction process will wreak havoc on the education environment at PS 163. Noise, dust, trucks coming in and out, the contamination of the soil, the property led contamination. So for a variety of reasons working against this development on 97<sup>th</sup> Street, I just want to reiterate that my support for this zoning change today should not be confused for support of the project on 97th Street. And with that Mr. Chair, I've concluded.

CHAIRPERSON WEPRIN: Thank you Mr.

Levine. I'd like to call on Council Member

Williams who has a question.

COUNCIL MEMBER WILLIAMS: Thank you very much for your testimony. I just want to make sure that I understood. So it was rezoned a few years back and there was a carve out for this area and now you're trying to bring it back. Is it an up zone or a down zone?

MICHAEL SILLERMAN: On an absolute basis, the amount of square footage that's permitted goes down slightly and certainly the height of what's permitted goes way, way down.

COUNCIL MEMBER WILLIAMS: And then we're not taking about what's going to be developed later.

MICHAEL SILLERMAN: We don't know what's going to be developed.

COUNCIL MEMBER WILLIAMS: I'm going to be supportive. My only concern here is now we may have to tick back up to get all of the housing that we're trying to get in the 200,000 unit affordable plan, which many think has to be 400,000. But with that said, I just want to make sure we put that out there. We're probably be slightly in other communities, going slightly up, hopefully not too much up, but I'll be supportive of it.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 92
2	CHAIRPERSON WEPRIN: Thank you Mr.
3	Williams.
4	MICHAEL SILLERMAN: I mean, the
5	absolute square footage goes down, but the amount
6	of residential that can be built does increase.
7	CHAIRPERSON WEPRIN: Thank you. Any
8	other questions? Anyone have comments? We thank
9	you very much. We'd like to excuse this panel.
10	Anyone here want to testify on this matter? I see
11	none. So we're going to close this hearing and we
12	are going to recess this meeting until Thursday
13	morning. And we're going to recess the votes until
14	Thursday morning at 10:30 a.m. in City Hall,
15	Committee Room for a vote on all the items we heard
16	today. And that will be followed right after that
17	by the full Land Use Committee at 11:00 a.m. So
18	members of the subcommittee be there at 10:30 so we
19	can take care of the subcommittee business and then
20	the Land Use meeting will be at 11:00.
21	I thank everybody for their patience.
22	And right now this meeting is now recessed until
23	Thursday morning. Thank you.

[Gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_ June 19, 2014\_\_\_\_\_