CITY COUNCIL CITY OF NEW YORK ----- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON FINANCE ---- Х May 14, 2014 Start:. 10:12 a.m. Recess: 12:03 p.m. Council Chambers HELD AT: 250 Broadway - Hearing Room, 16th Fl BEFORE: JULISSA FERRERAS Chairperson COUNCIL MEMBERS: Corey D. Johnson Helen K. Rosenthal I. Daneek Miller James G. Van Bramer Laurie A. Cumbo Mark Levine Robert E. Cornegy, Jr. Vanessa L. Gibson Vincent Ignizio Ydanis A. Rodriguez World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 1

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A P P E A R A N C E S (CONTINUED)

Assembly Member David Weprin 24th Assembly District, Queens

George Sweeting Deputy Director New York City Independent Budget Office

Daniel Gilloon [sp?] Representing James Claffey, Jr., President Local 1 - International Alliance of Theatrical and Stage Employees (IATSE)

Jessica Walker Partnership for New York City

Steven Nallish for Gary LaBarbera, President Council District 9 International Union of Painters and Allied Painters Trades

James Parrott Fiscal Policy Institute

Brigid Flaherty ALIGN

Austin Shafran Working Families Party

Elizabeth Bird Good Jobs for New York

Bob Master Political Director Communications Workers

Andrew Hollweck New York Building Congress

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	CHAIRPERSON FERRERAS: Good morning.
3	Welcome to today's Finance hearing. My name is
4	Julissa Ferreras, and I chair the Finance Committee.
5	We've been joined by Council Member Rodriguez,
6	Council Member Miller, Council Member Levine, Council
7	Member Cornegy, Council Member Ignizio, and Council
8	Member Corey. I know Council Member Rosenthal was
9	here
10	COUNCIL MEMBER: [Whispers] Council
11	Member Johnson.
12	CHAIRPERSON FERRERAS: I'm sorry, Council
13	Member Johnson. It's the familiarity. I'm so sorry.
14	Today we only have two items. We have a Land Use
15	item and a Preconsidered Resolution relating to the
16	Madison Square Garden Property Tax Exemption. Let's
17	start with the Land Use item. Property located at
18	810 River Avenue in the Speaker's district will
19	receive an Article 11 Property Tax Exemption from HPD
20	for the construction of affordable housing. This
21	project will provide 133 units of rental housing to
22	tenants with incomes between 30% and 90% area median
23	income, which is approximately \$34,360 to \$77,310 for
24	a family of four. The property tax exemption will be
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given for 40 years, and will be regulated by HPD.
 The Speaker supports this project.

The next item on the agenda is 4 Preconsidered Resolution, which supports legislation 5 that would repeal the Madison Square Garden Property б Tax exemption. Before I speak about the Res 0, I 7 8 want to -- I just want to take a quick minute to thank the Finance Council Tanisha Edwards and the 9 10 Property Tax Specialist Emory Edoff [sp?] for their 11 work in preparing for this hearing. Thank you very 12 much. You both did a great job.

13 Now, for the benefit of the public and my 14 colleagues, I will start by giving a brief summary of the Madison Square Garden Tax Exemption. 15 Madison Square Garden, LP owns the New York Knicks, the New 16 17 York Rangers, and other properties. In 1968, when the Garden opened until 1982, MSG paid real property 18 taxes to the City. During the early 1980s, 19 20 escalating energy, labor, taxation, and energy costs 21 made New York City a very expensive place to play professional sports. In light of these increasing 22 costs, Mayor Edward Koch was concerned the city would 23 24 lose both teams along with revenue generated by

1COMMITTEE ON FINANCE62having these teams play their home games in New York3City.

In efforts to encourage the Knicks and 4 5 the Rangers to continue to play their home games in 6 the city, a property tax exemption was given to MSG in 1982. Chapter 459 of the Laws of 1982 was enacted 7 by the State Legislature, and signed into law in July 8 1982 by the Governor of New York State, Hugh Carey. 9 The law added Section 429 to the Real Property Tax 10 Law granting in effect a full property tax exemption 11 12 to MSG, as long as both teams played all their home 13 games in that facility.

14 Fast forward 32 years later. The Garden is still receiving the full property tax exemption, 15 yet it no longer is on the verge of losing money 16 because of the inability of -- because of the 17 inability to pay operating costs, nor is the City 18 faced with the threat of the team's departure. 19 20 Undeniably, the operation of the Garden is certain 21 profitable. With revenue from ticket sales, concessions, concerts, theatrical productions, ice 22 shows, the circus, and much, much more. 23 24 While it is true that the City offers

25 property tax exemptions to encourage economic

1 COMMITTEE ON FINANCE 7 development and job retention, these exemptions, 2 3 however, are granted for finite periods of time. And are perpetual in duration like the Garden's tax 4 exemption. According to the Council of Finance, the 5 cumulative value of the exemption since it was б enacted in 1982, is currently over \$300 million, with 7 8 \$17.3 million in foregone taxes in Fiscal Year 2015 I believe representatives of the Garden have 9 alone. 10 submitted written testimony, and I will ask my Counsel to read the Garden's testimony. 11 12 [Pause] 13 COUNSEL TANISHA EDWARDS: Tanisha 14 Edwards, Finance Committee Counsel. The Madison Square Garden thanks Chairwoman Ferreras and all the 15 members of the Finance Committee for the opportunity 16 17 to submit testimony. Madison Square Garden is one of New York City's most important cultural institutions, 18 and has served as a vital economic engine for 133 19 years. MSG spends almost \$900 million a year on all 20 21 of its activities, operations, and administration. MSG is perennially one of the country's busiest 22 arenas hosting approximately 400 annual events that 23 24 attract four million people to the heart of New York City each year. 25

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Patrons who travel to MSG from outside 2 3 the city contribute an incremental \$200 million to the city's economy through spending on local 4 businesses such as food, shopping, lodging, and 5 parking. The arena employs nearly 6,000 full-time, б part-time, seasonal, and per diem employees and works 7 with 14 different unions. When you add in MSG's 8 other New York City properties, which include Radio 9 10 City Music Hall and the Beacon Theater, the company 11 spends more than one billion dollars on its 12 activities, operations, and administration, employs 13 nearly 8,600 workers and works with 27 unions while 14 driving more than \$270 million in off-site visitor 15 parking.

In addition, MSG recently completed its 16 entirely self-funded more than one billion dollar 17 arena transformation that created as many as 3,700 18 union construction jobs at a time when job creation 19 20 in New York City was more important than ever. This 21 was an unprecedented investment. And it would allow MSG to attract even more high-caliber events, such as 22 the NCAA Regional East Finals and the NWA All-Star 23 24 Game driving further revenues into the city.

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Other businesses and organizations 2 3 throughout New York City receive significant tax breaks and subsidies. It remains patently unfair to 4 single out one company when other entities receive 5 6 significant public subsidies. Specifically, the Yankees, Mets and Nets have all received significant 7 tax breaks and subsidies. It is estimated that those 8 teams will receive more than \$2.3 billion in benefits 9 10 over the next 40 years. These benefits far exceed the value of MSG's tax abatement over the same period 11 12 of time. The Madison Square Garden Arena is 13 synonymous with New York City, and one of these most 14 important contributors to its economic and civil -civic vitality. 15

We are proud to be one of the City's 16 largest union employers, and the site of more than a 17 century of greatness in enjoying moments in sports, 18 entertainment, politics, and culture. In addition, 19 20 MSG is also a philanthropic leader in the New York 21 City businesses. Our Garden of Dreams Foundation works with all areas of MSG to bring the magic of MSG 22 to children from its 22 partner organizations, which 23 24 include: The Children's Aid Society, the NYPD, the FDNY Widows and Children's Fund, the Wounded Warrior 25

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2 Project, the Harlem Dowling, the NYU Medical Center,
3 and Morgan Stanley Children's Hospital at New York
4 Presbyterian, and the Department of Homeless
5 Services.

Madison Square Garden is also unique in б the duck and block of the two crises that have faced 7 8 our region and country. MSG has joined its partners in underwriting, producing, and hosting massive leap 9 10 efforts, including the Concert from New York City following 911, the Concert for the Gulf Coast 11 12 following Hurricane Katrina, and 12-12-12 a Concert 13 for Sandy Relief following Super Storm Sandy.

14 Utilizing MSG's venue, its resources and staff as its unparalleled position in the world of 15 music and entertainment, these concerts collectively 16 raised more than \$94 million to address short and 17 long-term issues resulting from these tragedies. 18 Whether the MSG's economic impact, commitment to job 19 20 creation, dedicated charitable work, or it's more 21 than one billion dollar investment to transform the arena, MSG demonstrates its ongoing commitment to 22 fortify and invest in a city it calls home. 23 Singling 24 out MSG when others receive similar or greater tax benefits, and other public subsidies is unfair and 25

inconsistent. That's the testimony as submitted into
the record by Madison Square Garden.
CHAIRPERSON FERRERAS: Thank you,
Tanisha. And we've been joined by Council Member
Vanessa Gibson, Council Member Cumbo, and Majority
Leader Jimmy Van Bramer. I'd also would like to
acknowledge that we've been joined he will be
testifying shortly by our colleague and Assembly
Member Weprin. Before we hear from before we open
up for testimony, I'd like to take questions from the
members on the Land Use item, if there are any more
questions on the Land Use item. Very good. And now
we will hear from the prime sponsor of the MSG
Resolution, Council Member Corey Johnson.
COUNCIL MEMBER JOHNSON: Thank you Chair
Ferreras. Thank you for holding this hearing today.
Much of this has already been said, but I think it's
important to repeat. Madison Square Garden has paid
no property taxes since the state exempted from
paying real property taxes in 1982. The MSG tax
giveaway has cost New York City over \$300 million
since its inception. According to the Independent
Budget Office, the City will lose \$17.3 million in
revenue in 2014 alone.

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The additional revenue from the unpaid 2 3 taxes would provide all New Yorkers with much needed aid for public services like education, job creation, 4 healthcare, affordable housing, and tax relief for 5 New Yorkers, for New York's working families, people б that really need it. The MSG tax giveaway is the 7 8 only tax -- is the only state tax break that was written into state law to benefit one individual 9 10 company. The MSG tax giveaway is the only state tax 11 break among roughly \$8 billion worth of state 12 programs that never expires.

13 The MSG tax giveaway appears to be the 14 only property tax break in New York City's Tax Subsidy Programs that never expires. As was said 15 earlier, late Mayor Ed Koch thought he was only 16 17 authorizing a ten-year tax abatement. It is true that many other entities that like MSG are very 18 profitable and offer outrageously high compensation 19 20 to their executives who receive unjustified tax 21 breaks at the city, state, and federal level. The existence of other unjustified tax breaks does not 22 mean that MSG -- that the MSG tax giveaway should 23 24 continue.

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MSG is correct to claim that it has a 2 3 large positive economic impact on our city, but there is not good evidence that suggests that repealing the 4 5 tax break would affect its impact in anyway. In fact, the City could use the \$17.3 million in 2014 б for many positive economic and social welfare 7 purposes. For too long MSG has profited at the 8 expense of New Yorkers. I am here today in support 9 10 of State Legislation to sunset the Garden's tax 11 break, and ensure MSG pay its taxes like other New 12 York City businesses. And contributes directly to 13 the maintenance and wellbeing of the City. I wanted 14 to thank Chair Ferreras for co-sponsoring this Resolution, as well as Council Member Vinny Gentile, 15 16 and holding this hearing today.

Rather than reiterate the Chair's opening 17 statement, I would just like to highlight a couple 18 more points. \$4.4 billion that is the estimated 19 20 value of the corporation that owns Madison Square 21 Garden, the Knicks, the Rangers, Radio City Music Hall, and the Beacon Theater. \$300 million is the 22 nominal value of the exemption from Fiscal Year 1983 23 24 through the current property tax year with the lost

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2 revenue to the City. With the Fiscal Year 2015 alone3 again project \$17.3 million.

Rather than treating this highly 4 profitable corporation like a non-profit institution 5 6 in perpetuity, a status afforded that no other tax break in the state. In which Mayor Koch again has 7 indicated was never his intention to be in 8 perpetuity. We should be recapturing this revenue to 9 10 fund vulnerable services in our city. For too long MSG has profited at the expense of New Yorkers. 11 The 12 State Legislation endorsed by today's Resolution 13 would sunset the Garden's tax break and ensure MSG 14 pays taxes like New York City's other businesses, and contributes directly to its maintenance and 15 wellbeing. 16

I want to conclude by thanking the 17 Finance Committee Counsel Tanisha Edwards for her 18 work on this, and Emory Edoff [sp?] for his work on 19 this, as well as my Legislative Director, Louis 20 21 Cholden Brown for their essence of appearing today. And I just want to say the numbers don't lie. If you 22 look at the numbers across the board, if we appealed 23 this tax break it would not affect MSG's ability to 24 stay in this city to continue to contribute to our 25

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city. Then we should recapture this for the public good. Thank you, Madam Chair.

CHAIRPERSON FERRERAS: Thank you Council
Member Johnson, and we will have our first speaker,
Assembly Member David Weprin former Finance and the
Assembly sponsor for the State Bill that our
resolution supports.

ASSEMBLY MEMBER WEPRIN: Chair and 9 10 Members of the City Council, it's nice to see so many friendly and familiar faces, colleagues of mine who 11 12 I've worked with on so many issues, and it's great to 13 see my former Assembly colleague Vanessa Gibson here 14 in this capacity. I'm David Weprin, a member of the New York State Assembly representing the 24th 15 Assembly District in Queens. As the Chair mentioned, 16 17 prior to my election to the Assembly, I served on the New York City Council from 2002 through 2009, and 18 chaired the Finance Committee during all of those 19 eight years. It's kind of funny to be on this side 20 21 of the microphone having spent so many years and hours through many, many budgets where you are, Madam 22 Thank you for allowing me to testify publicly 23 Chair. 24 regarding Council Member Corey Johnson's Resolution

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to support legislation that I am sponsoring to repeal 2 3 Madison Square Garden's property tax exemption.

This exemption has been in place for far 4 too long at the expense of the people of New York 5 6 City and New York State. In 1982, as was previously mentioned by the Chair and the sponsor, New York 7 8 granted the Garden this exemption to ensure that the New York Rangers and the New York Knicks would 9 10 continue to play at home at the Garden. At the time, 11 this so-called temporary tax break made sense as 12 Madison Square Garden not only created many new jobs 13 for New Yorkers, but also gave fans an iconic and 14 lasting home for the Rangers and Knicks.

Over time, it has become abundantly clear 15 16 that this exemption would be permanent. In fact, as 17 Council Member Johnson mentioned, former Mayor Ed Koch, who was Mayor at the time, expressed in an 18 interview several years ago that he believed the 19 20 exemption would only last ten years until 1992, as 21 other similar property tax exemptions all expired with ten years. However, Section 429 of New York 22 State Law has been worded as to grant this privilege 23 24 solely to Madison Square Garden, as was pointed out,

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2 and it was amended to extend this exemption 3 indefinitely. As a result, New York City has lost over 4 5 \$300 million in revenue over the past three decades. And as was pointed out, according to the Independent б Budget Office, this tax exemption is now worth 7 approximately \$17.3 million. A very interesting 8 figure because the CEO of Madison Square Garden, Jim 9 10 Dolan's salary last year was approximately \$17 11 million. So actually, his property tax exemption is 12 paying Jim Dolan's salary. During my tenure on the 13 City Council, as Chair of this very committee, the 14 national economic downturn occurred in New York with unemployment rates and budgeting pressures rising, my 15 colleagues and I worked toward the City's recovery. 16 In dire financial times, we absolutely 17 could not afford Madison Square Garden's multi-18 19 million dollar tax break. In January of 2008, we 20 passed a similar resolution in the City Council to 21 revoke the Garden's tax exemption. Unfortunately, Albany failed to approve the measure, and to this 22 23 day, Madison Square Garden has not paid a dime in property taxes. 24

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Last year, as a member of the New York 2 3 State Assembly, I introduced a Bill 6597 that would repeal Section 429 of the Real Property Tax Law so 4 5 that New York can finally compel the owners of 6 Madison Square Garden to pay their fair share of taxes. My bill in the Assembly has over 40 co-7 8 sponsors, and I expect -- and the State Senate 9 version has many, many sponsors as well. Therefore, 10 I urge you, as members of the New York City Council to pass Council Member Johnson's Resolution because a 11 12 \$4 billion profitable company should not be tax-13 exempt while hundreds of thousands of our fellow New 14 Yorkers pay their taxes, and are struggling to get by. Thank you. I'll be happy to answer any 15 questions. 16

17 CHAIRPERSON FERRERAS: Thank you Assembly
18 Member Weprin. We have -- our first question is from
19 Council Member Levine followed by Council Member
20 Rosenthal.

21 COUNCIL MEMBER LEVINE: Thank you Madam 22 Chair, and thanks to the sponsors of this great 23 resolution including Council Member Johnson, and 24 thanks for testifying with us here, Assemblyman. This 25 is more of a statement wrapped in a question. But

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I'd like you to weigh in on the implied threat that 2 3 MSG might actually move the Rangers or some other component of this operation. I'd just say that every 4 time we grant a tax break for a corporation, it's a 5 dollar less that we have for schools, parks, and 6 police. We should probably do it in far fewer cases 7 than we traditionally do for that reason. 8 But certainly, in a case in which there is no realistic 9 10 threat that a company might move, it's simply 11 unjustifiable. For a sports franchise to leave the 12 biggest media market in America, to leave what I 13 think is the best sports fan base in America, to 14 leave a location this is on top of the biggest transit hub in America simply would be an 15 inconceivable business decision. It's hard for me to 16 17 see why we would even entertain that as a reason to continue this tax break. So I'll turn it over to you 18 for your thoughts and comments on this. 19 Thank you. 20 ASSEMBLY MEMBER WEPRIN: Absolutely. In 21 1982, I think it was a real threat that the Rangers 22 and Knicks might abandon New York. At the time, New York was -- had a higher crime rate. Crime has 23

significantly gone down since then.

turned around. They were not as profitable in 1982,

The economy has

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2 both the Knicks and the Rangers as they are today. 3 They're probably either the number one or two most valuable franchises in the country, both the Knicks 4 5 and the Rangers, and as you all know, the Rangers just came back from a three-to-one behind to win to 6 go onto next stage of the playoffs. So they 7 8 certainly are doing very well right here in New York, 9 being very profitable. As was pointed out, making 10 over \$4 billion, Madison Square Garden between the 11 Rangers, Knicks and other events. And certainly \$17 12 million would not be -- would be a drop in the bucket 13 for them.

COUNCIL MEMBER LEVINE: Thank you.

CHAIRPERSON FERRERAS: Thank you and I 15 know Council Member Rosenthal will her questions in 16 17 the next round. I actually have a question for you. As we pass this Resolution, I know that our body is a 18 little different from the body that you currently sit 19 20 on. So, how will this Resolution assist you in 21 helping usher that or shepherd that through the State level? 22

ASSEMBLY MEMBER WEPRIN: A very good question. I had a conversation just yesterday with the Chair of the Real Property Tax Exemption

1	COMMITTEE ON FINANCE 21
2	Committee, Sandy Galef from Westchester County, and
3	she did not want to put this on the Real Property Tax
4	Exemption Property Tax Committee until she heard
5	from the City of New York. And I indicated to her
6	that the City Council was considering a resolution
7	today. And she indicated that if the City Council
8	overwhelmingly passed this resolution that she would
9	not only put it on the Property Tax Committee Agenda
10	in two weeks, which would be the next meeting, but
11	she would support it as well.
12	CHAIRPERSON FERRERAS: Thank you very
13	much Council Member or Assembly Member Weprin, and
14	now we will hear from Council Members Cumbo followed
15	by Council Member Cornegy.
16	COUNCIL MEMBER CUMBO: Good morning.
17	ASSEMBLY MEMBER WEPRIN: Good morning.
18	COUNCIL MEMBER CUMBO: So happy to see
19	you here. I have a question in terms of basically
20	understanding is this a precedent that you want to
21	see carried out because this decision in many ways in
22	terms of other conversations that others have had
23	also talks about the tax exemption that other major
24	arenas or similar entities also benefit from. This
25	will obviously create a precedent in some ways, and

1 COMMITTEE ON FINANCE 22 how do you feel about that? And do you feel that 2 that's the direction that we should go in? 3 ASSEMBLY MEMBER WEPRIN: Well, I think 4 there is a very unusual precedent already, as Council 5 6 Member Johnson pointed out in his opening statement. There is no other for-profit entity in the State of 7 8 New York that has an indefinite property tax 9 exemption anywhere in the state. Every other 10 property tax exemption generally lasts for ten years 11 or a similar amount of period. There is none -- no 12 similar situation in the entire state, and that's 13 what makes this -- revoking this exemption so 14 important. Because in setting a bad precedent that this is the only company of its kind in the entire 15 state, and I'm sure there are plenty of other for-16 17 profit companies in New York State that would love to have an exemption from property taxes. 18 19 COUNCIL MEMBER CUMBO: Just another 20 question as well. When you talk about the \$4 billion 21 in profits, are you talking about what they net or what they gross? 22 23 ASSEMBLY MEMBER WEPRIN: It's in the 24 billions. The net? I couldn't tell you whether it's gross, but it's certainly net in the billions. 25

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COUNCIL MEMBER CUMBO: And the 2 3 profitability that you speak of is that profitability something that has been consistent from 1982 where 4 5 they talked about some of the challenges that were faced during that time? But since that time, they've 6 become a consistently profit-generating entity that 7 8 is financially sound and secure, even after their renovations and beyond. 9

ASSEMBLY MEMBER WEPRIN: It's gone up significantly in profitability since 1982 as the CEO's salary has as well.

COUNCIL MEMBER CUMBO: Okay, and then my final question is if this tax exemption -- and I know it's a misstatement by I just have to ask again -- if this tax exemption were removed, how much would be -what would be the amount on average that they would be then required to pay each year?

ASSEMBLY MEMBER WEPRIN: Well, it would be \$17.3 million by today's standards, but that number has gone up. When I was in the City Council, I think we were using the figure of about \$11 million a year. So obviously, the value of that real estate based on the assessed value has gone up significantly. Just from a few years ago, when I was

1	COMMITTEE ON FINANCE 24
2	in the Council it went up from \$11 million to \$17
3	million. I would think it's only going to go up.
4	COUNCIL MEMBER CUMBO: Thank you.
5	CHAIRPERSON FERRERAS: Thank you, Council
6	Member Cumbo, and also to kind of piggyback, as we
7	have in other issues here when exemptions come, they
8	come to this committee. We discuss them and they
9	have a sunset, and they rightfully are handled by our
10	committee here in the city. This is the one that is
11	in the State with no end date. So it's also I think
12	a purview of the Council to be able to be able to
13	have the influence on our exemptions, and especially
14	to be able to change them when the environment
15	changes. So thank you, Council Member Cumbo, for
16	your questions, and we will now hear from Council
17	Member Cornegy followed by Council Member Rosenthal
18	who is back on the cue, and then Council Member
19	Rodriguez.
20	ASSEMBLY MEMBER WEPRIN: And I know
21	Council Member Cornegy knows something about
22	basketball as well.
23	COUNCIL MEMBER CORNEGY: I wasn't even
24	going to bring that up, Assembly member. But
25	actually, I did want to thank the Chairs for this
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1	COMMITTEE ON FINANCE 25
2	Resolution in support of this law. But I did want to
3	say in jest that some of us who are long-term sports
4	fans have wondered how there was no incentive to win
5	games at the Garden and now we see. So we're hoping
6	that his will incentivize to field some winning
7	teams. Because with that tax break really there was
8	no incentive to actually win any games. So we
9	couldn't understand, you know, those of us who are
10	long-term sports We had no idea why they could
11	continue to field teams. So thank you.
12	ASSEMBLY MEMBER WEPRIN: Thank you,
13	Council Member.
14	CHAIRPERSON FERRERAS: I don't think I've
15	ever heard it but that way, but thank you. And we
16	will have Council Member Rosenthal followed by
17	Council Member Rodriguez.
18	COUNCIL MEMBER ROSENTHAL: As usual,
19	Cornegy, tough act to follow. You know, I actually
20	just want to thank you for introducing this
21	legislation in this state and for tackling this for
22	such a long time. And I also want to thank the
23	Chairs for bringing it up today. I wish I had
24	thought of it, and wish my name were as a lead
25	sponsor here. But I'm certainly going to sign onto

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2 it and vote for it. You know, eliminating this tax
3 break was actually part of my platform when I ran for
4 the City Council.

There are so many loopholes in the City 5 Tax Code for what we call in shorthand monied б interest. And I think that this is one that's been 7 8 glaring as one of the most egregious. I'm looking 9 over at James Parrott right now. Next, we go after 10 the LLCs, fingers crossed. So, I'll just say in all seriousness this is incredibly important that we're 11 12 doing this. I'm glad to hear that the Chair of the 13 Real Estate Committee would be interested now in 14 putting her on -- putting this issue on her agenda. This is just incredibly important for New York City. 15 It's an incredibly important message to send to other 16 businesses, and individuals who their taxes 17 dutifully. So thank you very much. 18

ASSEMBLY MEMBER WEPRIN: Council Member
 Rodriguez.

21 COUNCIL MEMBER RODRIGUEZ: First of all, 22 I would like to see the same standard that we are 23 using on Madison Square Garden to be applied to the 24 other institutions that we have in the city. I 25 believe that the contribution that Yankee Stadium,

1 COMMITTEE ON FINANCE 27 the Met, and also the basketball ones are making to 2 3 the city is not big enough. Their contribution is only 2% of their money to build that stadium. 4 After the stadium has been built, they only do a slight 5 property tax contribution that return back for them б to pay for their Garden for the investment that we 7 did in the construction. 8 So I would just like to see the same 9 10 standard. I hope that our resolution that we will be passing today, and I will be voting on that 11 12 resolution today. Clearly, the message that everyone 13 should be treated equal. There are not property 14 taxes coming from this investment that we have made in this stadium going to a school, going to 15 education. They only do a small contribution, and 16 that goes back for their bond to pay for the 17 construction. So I just want us to go back use the 18 same standard that we have in the Madison Square 19 20 Garden. And I hope that they will come to the table, 21 and we make sure for them to increase their level of contribution. But I want us to go back and go after 22 those institutions and say you need to increase the 23 24 property taxes. This is unfair that we treat one on

one level, and other one are paying property taxes.

1 COMMITTEE ON FINANCE 28 ASSEMBLY MEMBER WEPRIN: Yeah, well one 2 3 distinction between Madison Square Garden is that it's privately owned land. The Yankee Stadium and 4 5 City Field are actually on city owned land, but there 6 are -- part of the agreement was that they make PILOT payments in lieu of taxes because they're technically 7 city land so they could be tax-exempt, but as part of 8 all the agreements, they do pay PILOT payments 9 instead of taxes, but it's possible they're 10 11 underpaying. 12 COUNCIL MEMBER RODRIGUEZ: All of them 13 got a good deal. All of them got to sit on a good 14 deal, and I hope that they -- As a resident of the Yankee Stadium, as a resident I own the Met Stadium, 15 they're small business and ask if they're happy. 16 17 They believe that they have complied with the agreement, and you'll a lot of these agreements. 18 So 19 again, I'm for working all events already. I just want to be sure, and I said I will be voting on this 20 21 resolution, but I want to see the same standard that we applied to the Madison with all institutions, too. 22 ASSEMBLY MEMBER WEPRIN: 23 Okay. 24 CHAIRPERSON FERRERAS: Thank you. Thank 25 you Assembly Member Weprin. We will be calling up

the next testimony. Thank you so much for coming 2 3 this morning.

ASSEMBLY MEMBER WEPRIN: Thank you for 4 5 allowing me to come back into a room where I spent probably eight of the best years of my life, and I 6 have very, very fond memories of being in your 7 position. And I know you already have, and will 8 continue to do an outstanding job as wall as all of 9 10 my -- this great City Council.

CHAIRPERSON FERRERAS: Well, thank you 11 12 and welcome home. We will now hear from George 13 Sweeting from the Independent Budget Office. And 14 following this, just to kind of give you guys a sense of where the hearing is going, we have three other 15 panels following this panel. 16

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[Pause]

GEORGE SWEETING: Good morning. Before I 18 19 begin, I'd like to just note that there's a certain inconvenience in the schedule of this meeting. 20 Ι 21 would be right now trying to buy tickets to the 22 Rangers' next playoff round. [laughter] But hey went on sale at 10 o'clock this morning, and I'm 23 24 probably missing out, but anyway I don't hold it against you. Good morning, Chair Ferreras, and 25

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2 members of the committee. I am George Sweeting,
3 Deputy Director of the New York City Independent
4 Budget Office. I want to thank you for inviting IBO
5 to testify at today's hearing on Madison Square
6 Garden Property Tax Exemption.

As you know, since 1982 the Garden has 7 8 been fully exempt from real property tax under a provision of New York State Law that effectively only 9 10 applies to that property. In the current fiscal year, this results in a savings of the owners of the 11 12 Garden of \$17 million. On the Department of 13 Finance's Tenet of Assessment Roll for Fiscal Year 14 2015, the estimated market value of the Garden has been increased by nearly \$800 million, and is now 15 shown as \$1.2 billion, presumably as a result of the 16 17 major renovation over the past three years. With a higher market value, the value of the exemption will 18 also grow. Although the values have not -- will not 19 be final for a few more weeks, at the moment it 20 21 appears that the amount of the tax expenditure in 22 2015 will be roughly \$54 million. I note that the resolution under 23

24 consideration today draws heavily upon one of the 25 revenue options included in IBO's annual volume of

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budget options. Just to make it clear, the options 2 3 in that volume are not recommendations or proposals. IBO does not take a position on whether Madison 4 Square Garden's exemption should be repealed or 5 continued. What I will do is discuss the exemption б from the perspective of broadly accepted standards of 7 8 tax policy and equity. My purpose is to help inform legislators and other policymakers who will determine 9 10 the fate of the exemption.

There is broad consensus within the 11 12 economics field that government subsidies for sports 13 facilities are not an effective use of scarce public 14 resources. There is little evidence that substantial subsidies to sports facilities generates sufficient 15 economic activity that would not have occurred in the 16 17 absence of the subsidy to return a net fiscal benefit to the locality. Of course, this observation applies 18 to all forms of public subsidy for sports facilities, 19 20 not just the Madison Square Garden exemption.

Now, let me turn to more specific
observations about the Garden's exemption. One basic
premise of good tax policy is that to the extent that
Economic Development Incentives are granted, it is
preferable that they generally be available to all

1 COMMITTEE ON FINANCE 32 qualifying firms. The Garden's exemption is the only 2 3 significant property tax exemption in state law that benefits a single private for-profit firm in the 4 city. Because it is enshrined in state law, it is 5 outside the City's control of economic development б policy and is therefore, increasingly inconsistent 7 with the City's other benefits programs. 8 Most glaring is the open-ended nature of the benefit. 9 10 Under the City's Industrial and 11 Commercial Abatement Program, or ICPA, for example, 12 tax abatements are granted for a limited time with 13 the duration depending on the location and type of 14 investment. With an open-ended benefit, the City continues to face an annual cost even if the 15 16 conditions that prompted the initial deal have 17 changed. In 1982, the owners of the Garden argued that their costs, including taxes and energy were 18 threatening their ability to keep the basketball and 19 20 hockey teams playing their games in the arena. 21 Today, it is unlikely that those conditions remain. With the advent of its own cable television network 22 more intensive use of the facility to generate 23 24 advertising revenue, and construction of new luxury boxes and club seating areas with higher ticket 25

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2 prices, the Garden is now by all accounts a highly3 profitable enterprise.

An Economic Development Incentive 4 provided through a permanent tax exemption offers 5 little chance to withdraw the tax benefit when the 6 city is not getting the full economic benefit 7 8 envisioned. Consider what happened 18 months ago when the National Hockey League owners locked out the 9 10 players forcing the cancellation of 34 of the 82 games originally scheduled for the 2012-2013 season. 11 12 The City lost the fiscal benefit from the spending by 13 teams and fans for 17 regular season home games. 14 This marked the third prolonged shutdown of either the National Basketball Association or the National 15 Hockey League since the exemption was granted. 16 Under current law the exemption remained in effect. 17 It would only lapse if one or both of the teams were to 18 19 play their home games in another venue.

Another premise of good tax policy is to avoid favoring one entity over its competitors. The Garden's exemption helps lower its overall cost of operations. But these operations include many events besides basketball and hockey games such as the circus, ice shows, concerts, and trade shows. In

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2 many cases, there are competing venues in the City 3 for such events, particularly the small trade shows 4 and the concerts held in the theater under the 5 Garden's Main Hall. Venues competing with the Garden 6 for such events are placed at a competitive 7 disadvantage if they are subject to the property tax 8 and the garden is not.

Of course, the Garden also competes 9 10 against other major sports venues for fans and 11 revenue. In recent years the City has subsidized new 12 facilities for the Mets, the Nets and the Yankees. 13 IBO's most recent estimates of the present value of 14 these city subsidies, and this is just the City subsidy, not the total subsidy. \$138 million for 15 City Field; \$350 million for the Barclay's Arena; and 16 \$362 million for Yankee Stadium. 17

These deals also include additional state 18 subsidies and federal tax-exempt financing. Measured 19 on a comparable basis, which involves estimating the 20 21 future revenues that would have been generated if the projects had received the standard incentive benefits 22 available to all developers, the Garden's exemption 23 represents a City subsidy -- the present value of the 24 future City subsidy -- of about \$541 million. 25 The

1	COMMITTEE ON FINANCE 35
2	Garden subsidy is larger because of the As-of-Right
3	benefits that IBO assumes would have been used are
4	less generous than those that would have been
5	available to the other venues when they were
6	constructed. Because City tax policy has changed
7	since the 2000s. Again, thank you for the invitation
8	to testify, and I'd be happy to answer any questions.
9	CHAIRPERSON FERRERAS: Thank you very
10	much. One of the arguments for keeping the exemption
11	for MSG is that the City and State have provided
12	subsidies and exemption for the larger stadiums. And
13	you just very specifically spoke of the amount, and
14	it was kind of shocking when you hear the real value
15	to date. Can you just for our for testimony
16	purpose if you can just speak Would MSG be at a
17	serious disadvantage if this exemption is waived?
18	[Pause]
19	GEORGE SWEETING: First of all, there's a
20	good argument for not having granted any of these
21	exemptions
22	CHAIRPERSON FERRERAS: Right.
23	GEORGE SWEETING: or benefits. And in
24	the case of some of the other facilities it's less
25	about the property tax exemption, and more about the

1 COMMITTEE ON FINANCE 36 access to tax-exempt financing. In the case of the 2 3 Garden, measured against the standard of whether there should be any benefits, the City grants under 4 the Property Tax and ICAP Benefit for Industrial and 5 6 Commercial Abatement Program. Our estimate of the future -- what's the foregone revenue of \$541 7 8 million, we're assuming that the Garden would have 9 gone ahead with their development as they've done, 10 and take advantage of ICAP. So that's -- we're 11 giving them credit for that - - the savings that 12 would have come there. And it's still a -- there's 13 still a net cost to the City from doing this 14 additional exemption on top of what would have been available. 15

CHAIRPERSON FERRERAS: And in an MSG 16 17 statement -- we actually did our own research on this -- but the Garden was in a billion dollar, very 18 public renovation, and I would think that that would 19 20 prove that the Garden is doing financially well, and 21 very strong, and very profitable. And if that's the case, it would seem that the City should no longer 22 support, or that this exemption is no longer 23 24 necessary. So just for very specifics, why should

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2 the City continue to provide this very large subsidy 3 if MSG is doing so well?

GEORGE SWEETING: Well, first of all, the 4 argument doesn't have to turn on whether they're 5 doing well or not. The argument really is about б whether it's an appropriate use of scarce public 7 8 resources to be subsidizing sports facilities. When 9 there's pretty strong literature that indicates that 10 the return that a locality gets on those kind -- on often those subsidies is not -- It's not a good 11 12 investment of City resources into trying to induce 13 the development. Sports are generally very 14 profitable businesses, and the assumption is that just like anybody else putting up an office building 15 or putting up a retail complex, the City offers a 16 17 standard set of packages -- a standard package of incentives. I think there's an appropriate question 18 about why you need to go beyond those standard set of 19 20 exemptions for the Garden for any of these facilities. 21

22 CHAIRPERSON FERRERAS: Thank you, and I 23 appreciate your clarity on the difference between 24 industry and the other sports arenas. I would like 25

to have Council Member Van Bramer followed by Council 2 3 Rodriguez for questions.

COUNCIL MEMBER VAN BRAMER: Thank you 4 very much, Madam Chair and Council Member Johnson for 5 introducing this resolution. I wanted to mention б that since the Rangers' Playoff tickets went on sales 7 8 in this hour, it just goes to show that MSG is actually raking in significant dollars as this 9 10 hearing is going on. They have an maximum of three homes in the next division. Council Member Cornegy, 11 12 the Rangers are the only winning team now at Madison 13 Square Garden, but I'm Islanders fan. That's not why 14 I'm supporting the Resolution.

I did want to point out a few things, 15 which I thought were really important in your 16 17 testimony, and why it makes no sense to have an ongoing, never-ending subsidy here. The truth is 18 that ownership changes and the lucrative nature of 19 the business has since 1982. You point to the MSG 20 21 Network, and the incredible value of those sports networks, which have arrived. And it is unfathomable 22 that the Rangers or the Knicks would leave New York. 23 24 In fact, they are as profitable as they are because

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2 they are in New York City. And the Rangers are 90
3 years old really are not going away.

They are here. They are a New York team, 4 but the Dolan Family and the MSG company is worth so 5 much more today than it ever has been. And that's 6 great for them, but it just goes to show that with 7 8 all of these circumstances changing, profitability increasing, having a never-ending tax break makes no 9 10 sense. Clearly, we should support this resolution. 11 So I just wanted to say that, and thank you for 12 spelling it out so clearly. Also, with respect to 13 the lockout, as a hockey fan, those shortages and 14 outages of service really to the fans, which do deprive the city of tax revenue, happen fairly 15 regularly, as you know? 16

And yet, the tax exemption continues as 17 if nothing has changed in the business model or with 18 the organization. That's patently unfair. 19 Ιf 20 they're locking out the players, the games aren't 21 happening, people aren't working, and money isn't being spent. Yet, they're continuing to get the tax 22 That's incredibly unfair, and there were 23 break. 24 several stoppages in both the NBA and the NHL since they've been receiving this tax break. So I just 25

1 COMMITTEE ON FINANCE 40 wanted to say thank you for pointing that out. 2 Ι 3 think those are really important points. Thank you. CHAIRPERSON FERRERAS: Thank you, and now 4 we will hear from Council Member Rodriguez followed 5 by Council Member Miller. б COUNCIL MEMBER RODRIGUEZ: Thank you. 7 In 8 December 2013, with the option you noted that there 9 were probably other stadiums were simply and other 10 cities pay property taxes such as the Fleet Center in 11 Boston and a United Center in Chicago. Can you elaborate on this payment, and all other governmental 12 13 subsidies? This is what they received, and how they 14 compare to the Madison Square Garden.[sic] GEORGE SWEETING: I don't actually have 15 the exact figures with me here. I'd be happy to send 16 17 them to you. While it should be noted that although they are paying property tax, we located arenas that 18 were paying property tax. They also were receiving 19 20 other subsidies from their locality, the city or the 21 state. So it's not that they're doing it entirely on their own. They were able to take advantage of other 22 23 subsidies, but they were paying property tax. But I 24 can get you the exact details on that. COUNCIL MEMBER RODRIGUEZ: [off mic] 25

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[Pause]

3 GEORGE SWEETING: I mean I think the -if you measure it just by what is the property tax, 4 5 New York City property taxes on commercial property 6 are high, and particularly in Manhattan where land is incredibly valuable. And the cost of construction 7 8 and everything else make property taxes high in New York particularly on commercial property. 9 So, 10 therefore, when you give an exemption, the dollar 11 amount of that exemption looks very, very high 12 relative to other parts of the country. So even if 13 you do the dollar comparison on the property tax, it 14 may not really reveal the full story. But I'd be happy to -- I don't have the exact figures with me, 15 but I'd be happy to get that to you. 16 17 COUNCIL MEMBER RODRIGUEZ: [off mic] GEORGE SWEETING: Well, I would argue 18 that in the case of Yankee Stadium and City Field and 19 20 also in Barclays Arena that the City is also not 21 getting property tax there. We're technically getting -- there's technically a PILOT payment made 22 by the stadium owners to the -- I guess in most cases 23 24 it's the Economic Development Corporation. And that PILOT payment does not flow to the City as general 25

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tax revenue. It flows -- it's used to pay the debt service on the bonds that were issued for those facilities.

COUNCIL MEMBER RODRIGUEZ: [off mic] --5 pay back for their investment in building those б access that they already have. So this doesn't count 7 for the City. It's not a benefit that it translates 8 into a school, a firehouse, or education. 9 That's 10 basically they are paying -- that money go back to 11 help them pay the debt that they got into, right?

12 GEORGE SWEETING: That is correct. The 13 PILOT payments coming off of those other stadiums are 14 not flowing to the City as revenue -- as general 15 revenue for the City.

COUNCIL MEMBER RODRIGUEZ: So how can 16 this -- and I hope at the end contribution that we 17 expect from Madison Square Garden will be sitting at 18 the table, and getting to everyone, and making it to 19 20 the City. We also set a standard, though, in 21 increasing the other investment that we have made providing land, providing other major incentive to 22 both new institutions, sports institutions that we 23 have built in the last couple of years. [sic] 24

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GEORGE SWEETING: I think that if -- it's 2 3 important to remember that these are structured very differently. Those three deals are structured very 4 5 different from the benefit that is available to 6 Madison Square Garden here. And at this point it may because there are bonds that have been sold, and 7 8 those come with covenants and agreements about how revenues will be generated, and how revenues will be 9 10 used. It may be since it's too late to really make 11 significant changes there.

12 I mean one could always I suppose and try 13 to negotiate with the owners of the teams for them to 14 make payments, genuine contributions to the City revenue as a separate deal. But I think given the 15 16 way those financing arrangements were done, my 17 assumption is that it would be pretty difficult to unwind those at this point. And they're very --18 they're much more complicated than a Madison Square 19 Garden where you simply have, you know, you have this 20 21 one exemption that can be dealt with.

COUNCIL MEMBER RODRIGUEZ: But I see the City, the working class, the middle-class in New York City they are not too concerned until I did the deal it was different. What the people in New York City

1	COMMITTEE ON FINANCE 44
2	like to know is what is the contribution that they
3	have made, was it a good deal. And whatever new
4	legislation that that Madison Square Garden in the
5	city would translate into the newer standard. Now it
6	should also go onto the table, and used for the
7	education to also increase the level of contribution.
8	[sic]
9	GEORGE SWEETING: I think certainly going
10	forward setting a standard that the City would be
11	would make choices that are more informed by what's
12	known about the return, the potential return on
13	investing city sports facilities. That would be a
14	good thing for the City to do.
15	CHAIRPERSON FERRERAS: Thank you Council
16	Member Rodriguez, Council Member Miller.
17	COUNCIL MEMBER MILLER: Good morning,
18	Madam Chair, and thank you for conducting for this
19	hearing, and thank you to Council Member Johnson for
20	his leadership and for introducing this resolution.
21	My question piggybacks on Council Member Rodriguez's.
22	During your testimony, you indicated that you didn't
23	believe that the subsidies were necessarily a good
24	investment return for the City of New York. Could
25	you elaborate on that?
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2 GEORGE SWEETING: The assumption is that 3 much of the activity that occurs at a sports facility certainly could. Consider Yankee Stadium for 4 example. You had an existing Yankee Stadium. 5 You incurred significant new costs to the public sector б to incentivize, or to facilitate the construction of 7 8 the new stadium. But you weren't actually generating any new or very little new additional economic 9 10 activity for the City. Because many of us who go to 11 Yankee Stadium, we're going to see Yankee games.

12 We're going before the stadium, and we're 13 going after the stadium. The ticket prices might 14 have gotten a little bit higher, but there isn't that much new economic activity generated as a result of 15 constructing particularly a facility that's just a 16 17 replacement for an existing one. Barclays is a little different because there you've got a new 18 facility bringing in a team that's new to the City 19 and, therefore, there is some new -- It's easier to 20 21 see someone new economic activity. But even there, studies have shown that in many cases that's just a -22 - it's a tradeoff. 23

24 So some of the business that's going to 25 Barclays, might have been going to Madison Square

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Garden. And so, you're shifting it within the City, but not actually increasing the overall level of economic activity in the City. Barclays probably increased it some because you've brought in some previous Nets fans, and people from Ohio are more inclined, are more likely to come into the city.

8 COUNCIL MEMBER MILLER: Okay, and to kind 9 of speak to what Council Member Van Bramer spoke 10 about with some of these work stoppages that have 11 occurred in the sports franchises. But in general 12 not just the net, as we talk about city subsidies. 13 Should there be some type of -- should there or are 14 there some type of oversight because the provisions in these subsidies that allow for the city to step in 15 and take actions where they are not consistent with 16 17 the original agreement. I know sometimes buildings are required to pay prevailing wage and do certain 18 things like that. Then the Council and City agencies 19 20 have oversight. Is there any oversight in the 21 subsidies that are given to sports franchises? GEORGE SWEETING: At least in some cases 22 there have been. In the case of Madison Square 23 24 Garden, there aren't. I mean that's in the sense

that the point of this resolution is that you've got

1 COMMITTEE ON FINANCE 47 one particular entity receiving an exemption in 2 3 perpetuity with no -- other than their obligation to play their home games in New York. There is no 4 accountability written into the current law -- the 5 current state tax law on this. 6 COUNCIL MEMBER MILLER: Does that apply 7 8 only to Madison Square Garden? And I want you to be general as we do a lot of the building throughout the 9 10 City of New York. And I know that there are from 11 time to time there are provisions, specifically the 12 sports franchises, Yankee and Barclays Center as 13 well. 14 GEORGE SWEETING: Certainly there have been requirements, have been put into some of the 15 standard language about deals being done by the 16 17 Industrial Development Agency, and Economic Development Corporation. It's really up to the City 18 19 leadership at the time that the deals are -- These are usually done as one-off deals taking advantage of 20 21 broad rights that are granted to the City, but they're negotiated. And so --22 [interposing] I 23 COUNCIL MEMBER MILLER: 24 get that --25

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2 GEORGE SWEETING: -- the mobility comes 3 from what you put into those agreements

4 COUNCIL MEMBER MILLER: Right, I get that 5 MOU part, but specifically as in, for example, the 6 work stoppages that occur, should we continue to --7 should they continue to benefit during the time that 8 there is no benefit to the City? When there's no 9 income and revenue being generated, should they 10 continue to receive those exemptions?

I mean, if the 11 GEORGE SWEETING: 12 justification for the exemption is that the City 13 benefit from having home games played in the city and 14 that generates tax revenue, and at least in theory that might offset the loss to the property tax 15 exemption. That's the rationale behind this. But 16 17 there was nothing put into the legislation -- put into the law when they passed it that requires, you 18 know, that deals with potential stoppages. 19 I believe 20 that certainly in one of the earlier stoppages, there 21 was at least research done within the City government to look and see if there was any possibility of 22 cutting off the exemption temporarily. And they 23 decided there was no -- there's no room in the 24 language for that. 25

1 COMMITTEE ON FINANCE 49 2 CHAIRPERSON FERRERAS: Thank you Council 3 Member Miller. Now it will be followed by Council Member Cumbo. If I could just ask my colleagues. 4 We have a lot of members coming in and out because 5 there's a lot of other committees happening. And б we'd like to wrap this hearing before the Stated 7 8 starts. COUNCIL MEMBER CUMBO: Very brief. 9 10 CHAIRPERSON FERRERAS: Okay, very good. COUNCIL MEMBER CUMBO: Thank you, Madam 11 12 Chair. The first question I just want to make sure 13 of is understanding the dynamics of why the tax 14 exemption was created in the fist place. Just very briefly, was it more so job creation? Was it -- what 15 was the impetus behind getting it started? 16 17 GEORGE SWEETING: I'm not that familiar with it. I don't believe the argument would be --18 would have been much around job creation since you 19 20 already had the arena here. The team, it was 21 operating. You had the teams. It was more about retaining, keeping them, reducing their costs so that 22 you would increase the chance that they would stay in 23 24 the city and not relocate teams outside. So I 25

1 COMMITTEE ON FINANCE 50 presume it was more about retention that about 2 3 creation. COUNCIL MEMBER CUMBO: Okay. And then 4 5 finally. I'm sure my colleagues have a much firmer understanding of this, but I need to have this 6 understanding. When you talk about the present value 7 of these subsidies or \$138 million for City field, 8 \$350 for Barclays, which is in my district; and \$362 9 million for Yankee Stadium. I want to understand 10 11 when you're talking about the present value these 12 were the initial subsidies that were offered to these 13 specific entities in order to realize their projects. 14 GEORGE SWEETING: It's -- . COUNCIL MEMBER CUMBO: Yes? 15 GEORGE SWEETING: It's a way of 16 17 calculating the long-term value because most of these subsidies involve recurring transactions over a 30 or 18 even 40-year period. 19 20 COUNCIL MEMBER CUMBO: Okay. 21 GEORGE SWEETING: And so using present value it's a way of looking at the flows that are 22 expected to occur over the next 30 or 40 years. 23 And converting those future flows, and taking into 24 account the effect of time on the value of dollars. 25

1 COMMITTEE ON FINANCE 51 COUNCIL MEMBER CUMBO: So it's 2 3 understanding what the investment has materialized into --4 GEORGE SWEETING: [interposing] Well, 5 it's what the -б 7 COUNCIL MEMBER CUMBO: -- is what this is 8 reflecting? GEORGE SWEETING: No, this is just 9 10 looking at the subsidies. It's not net. This is what the City is putting out. 11 12 COUNCIL MEMBER CUMBO: Okay. 13 GEORGE SWEETING: And it's attempting by 14 using a present value, it creates -- it's a way of looking not just at what are you spending today, but 15 are you going to be spending over time? 16 But converting it back analytically to a -- so you can 17 compare all of the dollars at the same time. 18 19 COUNCIL MEMBER CUMBO: I see what you're 20 saying. Thank you. 21 CHAIRPERSON FERRERAS: Thank you very much. Sorry, if you hear a lot talking back here. 22 We're all trying to see who's going to go vote and 23 24 back and forth, and where everyone is. So I do want 25

1 COMMITTEE ON FINANCE 52 to have this vote, but we're going to have the 2 3 Minority Leader. MINORITY MEMBER VAN BRAMER: [off mic] 4 CHAIRPERSON FERRERAS: Why don't you go, 5 and then we're going to open the floor. б MINORITY LEADER VAN BRMAER: Thank you 7 8 Madam Chair. You know, very briefly, I pride myself 9 on being an object man both in this body and in my life. And the one thing I think was not said, and 10 11 should be said is we appreciate the impact that 12 Madison Square Garden in terms of its employees has 13 given to the city. And, we also appreciate the

billion dollars they just spent in their renovation. But continuing on, and I think that should be said, and that should adopted by this Council that it's a good thing that we have Madison Square Garden and the sports teams here.

I think it doesn't have a huge impact on the economy until they leave. Then it will have a -then its impact is not -- if it's not replaced in kind, is what I'm saying, is there is the impact of having them go. My concern, though, is having a tax benefit in perpetuity. It sounds to me that a more -- a better timeline is really, should be debated with COMMITTEE ON FINANCE this Council. You get 30 years, you get 20 years,

3 and you get 25 years.

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I don't think anybody in this body or 4 5 throughout envisioned a taxpayer-funded stadium, for 6 lack of a better word, in perpetuity. I think that's the rub that I have when I'm trying to come to terms 7 8 with how I'm going to vote with regards to this. This bill in fairness here is dead on arrival. [sic] 9 10 It's not happening in Albany. I was a former State 11 Legislator. It's not passing the Senate. The 12 Governor is opposed, and my understanding is that the 13 Speaker is opposed.

14 I mean talk about the three-man meeting. I absolutely oppose it. It's not going anywhere. 15 But I think this gives birth to a broader discussion 16 17 that this Council wants to have, which where are we investing our taxpayer's dollars into spawn economic 18 development, but should only be subject to a 19 timeline. I think that's the problem. 20 I think 21 that's what my colleagues want to see. But the one point I want to make clear to those who are 22 23 representing or are part of Madison Square Garden, 24 members of the City are grateful that you're here,

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2 grateful for the investment, and grateful for the 3 jobs created by the organization.

That being said, we're not convinced that it needs to be a tax benefit in perpetuity, and any that broader discussion should take place. So I just wanted to put that on the record for my colleagues to hear what I have to say, and I'm going to be voting here, and I'm going to voting next door as well. So thank you very much.

11 CHAIRPERSON FERRERAS: Thank you, I also wanted to just highlight 12 Minority Leader. 13 that this kind of brings in and raps on after a 14 comment in our budget response why it was included and legislation submitted on the -- Sorry, to the 15 Commission to review tax expenditures on a citywide 16 and start that conversation. And also make 17 recommendations. So I thank you for pointing that 18 out, and helping me --and reminding me that is very 19 20 important to this body. Thank you very much for your 21 testimony this morning. I don't know if I should urge you to go buy Ranger tickets now, but definitely 22 we'll be calling up the next panel. Daniel Gallian 23 24 [sp?] of Local 1; Stephanie Nillish -- Nalish, sorry,

1 COMMITTEE ON FINANCE 55 District Council 9; and Jessica Walker of One Battery 2 3 -- of the Partnership for the City of New York. COUNCIL MEMBER: [off mic] 4 CHAIRPERSON FERRERAS: We can hear him 5 6 anywhere. 7 [Pause] 8 CHAIRPERSON FERRERAS: Again, please excuse the members. This is a very important topic 9 10 to them. They're just trying to get their votes in 11 before Stated. So they'll be coming in and out, and 12 you may begin your testimony whenever you're ready. 13 [Pause] DANIEL GILLOON: [off mic] Good morning, 14 Chairwoman Ferreras and members --15 [Pause] 16 I know how that works. 17 DANIEL GILLOON: Good morning, Chairwoman Ferreras and Members of the 18 19 Finance Committee. My name is Daniel Gilloon [sp?], 20 and I'm here representing James Claffey, Jr., President of Local 1 of the International Alliance of 21 Theatrical Stage Employees. Local 1 of the IATSE is 22 the world's premier stage craft union representing 23 more than 3,200 stage, television studio workers in 24 25 Manhattan, the Bronx, Staten Island, Westchester, and

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2 Putnam Counties. I am here today to support the 3 thousands of working men and women employed by 4 Madison Square Garden, and to urge you to vote no on 5 the resolution before you.

6 In today's unstable economy, steady, good paying jobs are hard to come by. I'm pleased to say 7 8 that all the employees who work at the Garden's events are union members, and Local 1 represents 9 10 hundreds of them. Like our union, MSG has a long and storied history in New York City. Both organizations 11 12 share a mutual dedication to the city that is our 13 home. Madison Square Garden employs thousands, 14 entertains millions, and generates half a billion dollars for the city's economies. There are few 15 stages bigger than Madison Square Garden, and just as 16 musicians, athletes, and artists dream about 17 performing at the world renown venue, we take pride 18 in working at the world's most famous arena. 19 Their shows, concerns, and events, over 20

400 a year, with some say having multiple events, attract the world to Madison Square Garden. These shows mean steady work for union members, and revenue for New York City. Throughout each of our negotiations with Madison Square Garden, the

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company's management has been fair and reasonable. 2 3 We have always come to an agreement on issues concerning fair wages and good benefits, and we 4 expect to continue to do so for many years to come. 5 6 Just as we have found Madison Square Garden to be respectful and appreciative of its workforce at labor 7 8 negotiations, we hope that the Council will be fair, and acknowledge the important role Madison Square 9 10 Garden plays in New York City.

11 Madison Square Garden employs 12 approximately 6,000 people, injects have a billion 13 dollars into the local economy, and drives more than 14 \$200 million in off-site spending from people visiting New York to attend events at the Garden. 15 And now, with the competition -- with the completion 16 of the transformation, Madison Square Garden has 17 ensured that it will remain the City's premier venue 18 for generations to come, providing much needed job 19 security and peace of mind for the Local 1 members 20 21 and their families.

22 Singling out Madison Square Garden is 23 unfair and unwarranted. In a competitive environment 24 where businesses are often forced to cut wages, and 25 limit benefits, Madison Square Garden has been

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steadfast in its commitment to the working men and 2 women of New York City. [bell] Thank you for the 3 opportunity to testify today. 4 CHAIRPERSON FERRERAS: Thank you very 5 much, and you may begin your testimony. б JESSICA WALKER: Good morning. 7 My name 8 is Jessica Walker with the Partnership for New York City. The Partnership for New York City represents 9 10 the city's business leadership, and it's largest 11 private sector employers. We believe MSG's 12 substantial contributions to the city and state 13 revenues both directly through their facilities and 14 indirectly through the economic activity generated by their events far outweigh the cost of the tax 15 expenditure that is the focus of this hearing. 16 17 Last week, the Mayor unveiled a financial plan for the City that made aggressive commitments to 18 housing, education, and labor contracts. That plan 19 20 is only achievable if the City continues to realize 21 at least 3% of annual growth and economic output. Anything less, will mean a gap in revenues that will 22 render the City unable to support the services and 23 24 public investments that New Yorkers want and need.

25 The Budget Office and the Partnership are in full

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2	agreement that 3% is the targeted growth number that
3	is required to support the proposed plan.
4	New York City has had a 3% annual rate of
5	growth over the past five years, outpacing the
6	country. But maintaining this growth depends heavily
7	on three key sectors: Technology, tourism, and the
8	creative industries, which include media, fashion,
9	and the arts. MSG is an anchor institution in both
10	the tourism and creative sectors contributing more
11	than \$500 million a year to the city's economy each
12	year, and employing 6,000 people in mostly middle-
13	income jobs.
14	The success of MSG as a global spots and
15	entertainment destination has contributed to NYC
16	status as the nation's number one tourist
17	destination. MSG events attract more than four
18	million people a year, including many visitors from
19	outside the five boroughs and the United States. As
20	a result of the billion dollar investment to renovate
21	the Garden, MSG's economic contribution has
22	accelerated in the past year. And is expected to

gross further in NYC if allowed to proceed with its 23 business plan. 24

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Sustained economic growth also depends on 2 3 the confidence that employers and investors have in state and local government. Employers make decisions 4 about job creation and capital investments for the 5 long term. And these decisions depend on consistent б and reliable public policy and regulation. Clearly, 7 8 MSG relied on longstanding public policy with respect to their tax obligations in their decision to 9 10 modernize their facility. And MSG employees rely upon the same for their future job security. For the 11 12 City Council to arbitrarily reverse a longstanding 13 contract with a solid employer that is playing an 14 important role in the City's economic growth would send a terrible message to the broader business 15 community, and would undermine business confidence in 16 17 city government. We urge the Council to hold this resolution. Thank you. [bell] 18

STEVEN NALLISH: Good morning, Chairmen. 19 20 Good morning Chairwoman Ferreras and members of the 21 Finance Committee. My name Steven Nallish [sp?]. I am a business representative for District Council 9 22 of the International Union of Painters and Allied 23 24 Trades, an affiliate of the Building and Construction Trades Council of Greater New York. I am here 25

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2 testifying on behalf of Council President Gary
3 LaBarbera, and urging you to vote no on the
4 resolution before you.

Madison Square Garden has been, and 5 continues to be, an economic anchor and creator of б good union jobs in New York City. The Arena alone 7 employs approximately 6,000 people, and generates 8 over half a billion dollars for New York City's 9 10 economy. When MSG embarked on a three-year transformation of the Arena in 2010, New York was in 11 12 the midst of an economic recession. Construction and 13 large-scale renovation projects were virtually non-14 existent. The hard working men and women in the construction trades industry were in crisis. 15

MSG's decision to invest over \$1 billion 16 17 to renovate the Arena was an investment in resiliency, both of its iconic Arena and in the local 18 economy. The transformation created 3,700 good 19 20 paying Union construction jobs that were desperately 21 needed. Simply put, in tough times, MSG remained committed to the working men and women of New York 22 City. In addition to the thousands of construction 23 24 jobs that have been created by the renovation, thousands of others are supported each year through 25

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2 the operation of this premier sports and 3 entertainment facility.

In fact, the majority of the employees at 4 Madison Square Garden are union employees from 5 painters, electricians, to carpenters and engineers. 6 MSG has over 27 collective bargaining agreements, and 7 positive working relationships with 14 different 8 In closing, as a long-time contributor to 9 unions. 10 the city's economic growth and civic life, MSG should 11 be commended, not targeted by a resolution that seeks 12 to single it out in a way that other similarly 13 situated entities are not. Thank you again for the 14 opportunity to speak on behalf of my Union and District Council 9 and its 10,000 members, and the 15 Building Construction Trades Council of Greater New 16 17 York.

18 CHAIRPERSON FERRERAS: Okay. So we have 19 several members that would like to speak, and I will 20 speak after they all speak. So we have Council 21 Member Johnson followed by Majority Leader Van Bramer 22 followed by -- Oh, I'm sorry, followed by Council 23 Member Cumbo.

24 COUNCIL MEMBER JOHNSON: Thank you all 25 for coming to testify today. I want to particularly

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2 say to you unions that are here I stand with you on 3 many of the issues. I'm supportive of Local 1's 4 Collective Bargaining at Carnegie Hall as well what's 5 going on at the Met right in making sure this is a 6 fair resolution. And I stand with the trades in 7 making sure that our buildings in New York City are 8 done with Union labor.

I just want to point out, and I 9 10 understand, of course, that MSG has had a benefit to your individual unions. But I just wanted to say 11 12 that I don't believe this is singling anyone out or 13 unwarranted in anyway. I mean I don't think the 14 numbers lie, and MSG is going to continue to have the jobs, and continue to operate, and continue to make 15 their investments as they've done. As you pointed 16 out, a billion dollars in investment. 17 \$17 million a year is not going to affect their bottom line. 18 And for me it just seems patently unfair that only one 19 20 for-profit entity in the entire State of New York has a section of tax code written to benefit them in 21 perpetuity. Why shouldn't other entities get the 22 same exact treatment moving forward? 23

24 So I just wanted to say, I mean I stand 25 with you in many, many battles and I look forward to

1	COMMITTEE ON FINANCE 64
2	working together in the many fights ahead on behalf
3	of your members, and behalf of working men and women
4	in New York City. But on this, I don't look at this
5	as us targeting them unfairly. I look at this as us
6	asking them to be a good corporate citizen, and to do
7	what other corporations are required to do in New
8	York City. Thank you.
9	CHAIRPERSON FERRERAS: Thank you.
10	Council Member Cumbo.
11	COUNCIL MEMBER CUMBO: Thank you. Very
12	briefly I just wanted to ask you because if this is a
13	multi-billion dollar I guess conglomerate you could
14	say in many ways, have you gotten indications that
15	potentially of that, as Assemblyman Weprin spoke
16	about the \$4 billion in profits that MSG generates
17	each year. Have you gotten indications that they had
18	to pay that that specifically labor jobs versus
19	let's say executive salaries would be that which
20	would be targeted?
21	Are you giving indications that your
22	division specifically and the labor jobs that are
23	part of MSG's portfolio would be those that are
24	targeted? Because if that is the case, then that
25	speaks to a larger issue versus them being required
l	l

1COMMITTEE ON FINANCE652to pay property taxes. It is that when we make those3types of decisions who gets targeted especially is4part of the challenge. And I want to know have you5gotten indications that should this measure go6through that specifically labor jobs would be7targeted?

STEVEN NALLISH: I would say this: 8 My crystal ball broke yesterday. I really haven't heard 9 10 of anything of what you're speaking of. But if I was 11 the Dolan Family and I had an agreement that we 12 signed by Mayor Koch so it's my understanding, and 13 there is no sunset agreement. And all of a sudden, 14 New York City Housing Authority -- I'm sorry. The New York City's Mayor -- the New York City's Council 15 wants to go ahead and go after them with other people 16 getting similar type subsidies, I would go ahead and 17 think about doing something of what you mentioned. 18 Т mean obviously there was a written agreement. 19 The agreement was broken, and now they're going after one 20 21 of their largest union employers in New York City. CHAIRPERSON FERRERAS: Just for clarity 22 and we can continue questioning. I just want to 23 24 clarify that they're being singled out because they

25 are not like all the other groups. And they're --

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it's very unique in the fact that there isn't a 2 sunset. And usually these exemptions as they come to 3 our -- to this body, have an end date or sunset. 4 But also give us an opportunity to have a discussion if 5 6 we want to continue the exemption at which we would continue that? We have no opportunity from the -- as 7 8 the Council Members that represent New York City 9 residents to even engage in that conversation. So 10 that is why. I just want to have clarity that it's 11 more on not why it was needed then, and why it made 12 sense then, but more so on the sunset question.

13 STEVEN NALLISH: Yes, you are correct. 14 They are not like the others, because the others don't have a written agreement with an open-ended 15 16 where they do not have to pay property taxes. The 17 last I knew Mayor Koch and his staff, who was a competent mayor. And if they wanted to go ahead and 18 have a sunset in the tax -- in the property taxes, he 19 20 would have put it in that document. But it's not in 21 that document, and other things that have been said here today is, Oh, well Madison Square Garden won't 22 leave New York City. Well, you know what we're 23 24 already we already have two football teams playing in another state. How many times are we going to push 25

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2 employers that do the right thing, employ union
3 members, and push them out of New York City?

4 CHAIRPERSON FERRERAS: Thank you very5 much for your testimony. Council Member Rodriguez.

COUNCIL MEMBER RODRIGUEZ: I just want to 6 say also that, you know, it would be much better if 7 Madison Square Garden instead of sending their 8 testimony they would be sitting there would be 9 10 sitting there also. I think that in that way we 11 would be able to ask and get answers for all those 12 questions. So I'd say that the union leaders that 13 you are, we are going to be working together in many 14 areas, too. And as I said before, we -- I believe that Madison Square Garden is very important as an 15 institution, but it is also a lack of respect that 16 we're having a hearing, and so here we have been 17 supporting Madison Square Garden. We want for them 18 to get a good deal, but they send their testimony, 19 and they didn't come and sit there to all those 20 21 questions by themselves.

22 STEVEN NALLISH: I am not here to defend 23 Madison Square Garden. I am here representing labor, 24 and I know that if it wasn't for companies like 25 Madison Square Garden that created middle-income jobs

1	COMMITTEE ON FINANCE 68
2	that would go ahead and give the New Yorkers of this
3	city the money to go and spend money out on our city
4	streets and in our small businesses, we wouldn't
5	improve the economy. MSG is improving the economy
6	because they have good union paying jobs, and we need
7	to support and promote the bosses that promote good
8	union paying jobs.
9	CHAIRPERSON FERRERAS: Thank you very
10	much for your testimony. I think it's important that
11	we hear from you and all that you do for our great
12	city. Thank you for coming today, and we are
13	actually going to call the vote, and then we will
14	bring up the next panel just because of the time.
15	Billy, you can the Roll Call.
16	CLERK RAY MARTIN: Ray Martin, Committee
17	Clerk. Rollcall vote Committee on Finance.
18	Preconsidered Resolution, Preconsidered Land Use
19	Items. Items are coupled.
20	CLERK: Council Member Ferreras.
21	COUNCIL MEMBER FERRERAS: I vote aye, and
22	I urge my colleagues to vote aye.
23	CLERK: Rodriguez.
24	COUNCIL MEMBER RODRIGUEZ: Aye.
25	CLERK: Van Bramer.
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1	COMMITTEE ON FINANCE 69
2	COUNCIL MEMBER VAN BRAMER: Aye.
3	CLERK: Gibson
4	COUNCIL MEMBER GIBSON: I vote aye.
5	CLERK: Cornegy.
6	COUNCIL MEMBER CORNEGY: [off mic]
7	CLERK: Cumbo.
8	COUNCIL MEMBER CUMBO: I proudly vote
9	aye.
10	CLERK: Johnson.
11	COUNCIL MEMBER JOHNSON: Aye.
12	CLERK: Levine.
13	COUNCIL MEMBER LEVINE: Aye.
14	CLERK: Miller.
15	COUNCIL MEMBER MILLER: Aye.
16	CLERK: Ignizio.
17	COUNCIL MEMBER IGNIZIO: Aye.
18	CLERK: By a vote of nine in the
19	affirmative, zero in the negative, and no
20	abstentions, the item has been adopted. Members
21	please sign the Committee Report. Thank you.
22	CHAIRPERSON FERRERAS: If we can keep the
23	vote open for the next 20 minutes I would appreciate
24	it. We have other colleagues and we'll have
25	CLERK: Council Member Rosenthal.

1 COMMITTEE ON FINANCE 70 2 COUNCIL MEMBER ROSENTHAL: Aye. 3 The vote now stands at ten. CLERK: CHAIRPERSON FERRERAS: And now we will 4 call up our final panel, Bob Master, CWA District 1; 5 6 Austin Shafran, Working Families Organization; Brigid Flaherty, ALIGN; Elizabeth Bird, Good Jobs for New 7 8 York; and James Parrott, Fiscal Policy Institute. CHAIRPERSON FERRERAS: And, of course, no 9 10 respect to this -- disrespect to this panel I have to 11 go vote, and I will be back, okay. Council Member 12 Johnson will be here to call the cue. 13 [background discussion] 14 COUNCIL MEMBER JOHNSON: Okay, you may --CLERK: Quiet, please. 15 COUNCIL MEMBER JOHNSON: -- start 16 17 whenever you'd like. BRIGID FLAHERTY: Good morning, thank you 18 very much for the opportunity to provide testimony 19 20 today. My name is Brigid Flaherty, and I'm the 21 Organizing Director at ALIGN, the Alliance for a 22 Greater New York. We're permanent [sic] coalition of community and labor organizations united for a just 23 24 and sustainable New York. For the last seven years 25 ALIGN has coordinated the Getting Our Money's Worth

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2 Coalition, a broad coalition of over 50 labor, faith, 3 community, environmental, and good government groups 4 fighting to make New York's economic development 5 system work for all New Yorkers.

During this time we released numerous 6 reports on the issue. Our report: The \$7 Billion 7 Waiter was the first of its kind to document in 8 detail all forms of local and state subsidies in New 9 10 York, and whether they delivered benefits to New York 11 communities. The report analyzed over a dozen of the largest corporate subsidy programs, and showed that 12 13 among several poorly designed and wasteful programs, 14 one stands head and shoulders above the rest, known as major league sports facilities, Madison Square 15 16 Garden Property Tax Exemption.

17 This perpetual property tax exemption is perhaps the most outrageous tax break program in New 18 19 York. There is no other business in New York with a 20 perpetual tax break that applies only to that business to the exclusion of all others. 21 Тах exemptions typically face phase out over time and 22 require some job creation and other community 23 24 benefits. The MSG exemption is permanent, benefits only a single business, and provides no direct 25

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2 community benefit in return for this investment in3 taxpayer dollars.

MSG has received approximately \$350 4 5 million through this tax exemption since 1982, around 6 \$16 million per year. In addition, MSG's tax exemption is written into the State Tax Code making 7 it exceedingly difficult for New York City taxpayers 8 to have a voice in this deal. Such tax exemptions 9 10 serve to deepen the inequality by shifting the tax 11 burden from those most able to pay, to those least 12 able to pay. This lost tax revenue could instead be 13 used to address inequality in New York by investing 14 in essential infrastructure and creating jobs for the unemployed. With nearly one out of every two New 15 Yorkers struggling to make ends meet, this money 16 could also be used to address the shortage of 17 affordable housing in New York City. I urge the City 18 Council to pass a resolution requesting that the 19 20 State pass and the Governor sign the legislation to 21 repeal the MSG Property Tax Exemption. Thank you for your time. 22 23 COUNCIL MEMBER JOHNSON: Thank you, Ms.

23 COUNCIL MEMBER JOHNSON: Thank you, Ms.24 Flaherty. Mr. Parrott.

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2 JAMES PARROTT: James Parrott, Fiscal 3 Policy Institute. Thank you very much for having this hearing this morning. I applaud the Committee's 4 5 vote in favor of this resolution. Hopefully, it will meet a similar fate when it goes to the floor. 6 There's a lot of new that needs to be said in this 7 regard. We are, after all, talking about an 8 exemption that dates from 1982, a period when the 9 10 City's economy was much different than it is today. There, for too long, has been a culture 11 12 of entitlement among large corporations, and real 13 estate developers when it comes to local tax breaks 14 supposedly granted to spur the local economy. For nearly decades, New York City has boasted one of the 15 most vibrant local economies anywhere in the world. 16 Our highly valued real estate reflects that economic 17 vibrancy. We should keep in mind that the total 18 value of business tax breaks that New York City and 19 State award in the City of New York has tripled in 20 21 value over the past dozen years.

It's well past time when New York City needs to re-examine each and every one of these tax breaks. Many speakers have noted the uniqueness of the Madison Square Garden Property Tax Exemption, and

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the fact that it's embodied in state law. I was a member of Governor Cuomo's Tax Reform Affairs Commission. One of the things that we did was to examine the use and abuse of business tax incentives in New York State. We retained a couple of expert economic development officials to examine those.

And found that there's a critical need 8 both at the State level, and in New York City and 9 10 other local levels around the State to re-examine this wide array of business tax breaks. So Madison 11 12 Square Garden tax breaks should be number one on that 13 list. I came here this morning thinking that we were 14 talking about a \$17 million annual tax break. We were enlightened by George Sweeting of the 15 Independent Budget Office, that given the recent 16 reassessment by the City's Finance Department that 17 the current value of that Property Tax Exemption is 18 more like \$50 million a year. 19

It would be much smarter for New York City to take that \$50 million and allocate that toward investments that truly benefit the City's economic wellbeing. I'm sure the City Council has lots of examples in how it could better utilize such an investment. Let me suggest a few that I think

1COMMITTEE ON FINANCE752would help strengthen the economic opportunities in3the city. Equipping hard to employ workers with the4skills and demand in today's job market. Helping5mid-career workers pursue a college education or a6new vocational skills training so they can qualify7for higher pay.

Connecting local college graduates with 8 some of the City's flourishing tech companies. 9 10 Funding subsidized childcare slots that enable 11 parents to get a foothold in the job market. 12 Encouraging employers to [bell] develop career 13 lateral opportunities, or support more business 14 incubators that help fledgling entrepreneurs get established, and scale up their home grown 15 businesses. Thank you very much for the opportunity 16 17 to testify.

COUNCIL MEMBER JOHNSON: Thank you for your testimony. We have Mr. Shafran and before he testifies, I want to acknowledge the fact that he was Assembly Member Weprin's Communications Director when Senator Weprin was a Council Member and Finance Chair in this committee, and when this resolution passed in 2008. I'm glad we have institutional knowledge of

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the City Council that is able to flag these things. 2 3 Austin, you may proceed. AUSTIN SHAFRAN: Thank you. It is a 4 little different being on this side of the table, but 5 I'll present an unabashedly biased opinion in this б matter. Yes, I'm here representing the Working 7 8 Families' Party, the State's Legislative Director. 9 There's been a tremendous amount of testimony already 10 given. I don't want to be incredibly duplicative, 11 but I will say that we strongly believe that public 12 money should yield the public benefit. And this is a 13 tax giveaway that has ceased to present a significant 14 bubble benefit. So, it should cease to exist. There was a time and a place where it met certain needs. 15 Late Mayor Koch had said that this was a ten-year tax 16 17 exemption, but I don't think that he ever intended it

18 for a tenured tax exemption.

And what we're really seeing is that we have an institutionalized separate and equal treatment of a particular for-profit industry that comes at the expense of the city, at the expense of taxpayers. One of our fundamental beliefs that in the eyes of the law if everybody doesn't count the same then nobody counts at all. And this kind of

1 COMMITTEE ON FINANCE 77 giveaway, this kind of separate and unequal treatment 2 3 is not beneficial to the taxpayers. It's not beneficial to the City. And it's certainly something 4 that we commend the Council for pushing hard for its 5 repeal. And, of course, you mentioned Assemblyman б Weprin, and wish him a lot of luck with the passage 7 8 of the legislation in Albany. Thank you. COUNCIL MEMBER JOHNSON: Thank you, 9 10 Austin. BOB MASTER: Good afternoon yet? Almost. 11 12 Bob Master, Political Director for the Communications 13 Workers. I want to extend my thanks to Council 14 Member Johnson for his sponsorship of the resolution, to all the Council Members for their persistence in 15 lasting through this hearing, to the Chair for 16 convening this committee hearing. I have very little 17 I mean I think all of the arguments have to add. 18 been very rehearsed. I would only say -- offer for 19 consideration two things. I mean I think it's worth 20 21 thinking back to what New York City was like in 1982. There were 1,668 murders in 1982, but the 22 physical infrastructure of the city was crumbling. 23 We were reeling from the after effects of the mid-24 70's Fiscal Crisis. Setting aside the testimony that 25

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IBO about the general inadvisability of tax breaks 2 3 for sports teams, you could understand in that context a fear that the Knicks and the Rangers might 4 5 relocate. But now we see a completely different 6 situation. The Knicks are the most valuable franchise in the NBA. They're worth \$1.4 billion. 7 The Rangers the second most valuable after the Maple 8 Leafs in the NHO worth \$850 million. 9

10 Whatever justification existed for 11 initiating this tax exemption 32 years ago, has long 12 since evaporated. The second thing I would say is I 13 listened with great interest to the written testimony 14 that the Council read from MSG, and I got really confused. I thought that we were listening to 15 testimony from some kind of charitable non-profit, 16 17 job creating entity, something like a cross between the Metropolitan Museum of Art, the Salvation Army, 18 and the Works Progress Administration. 19

And there was no mention of the fact that this was actually a profit-making entity, which is doing really, really well. They made \$140 million in profits. Their top five executives made \$17 million last year. The CEO James Dolan \$4 million, another \$16 million from his other entities in the city. At

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2 some point the justification for the city sacrificing 3 vitally needed tax revenue in order to subsidize a 4 company, which it's been subsidizing for 32 years is 5 no longer justifiable.

6 So I welcome the vote that you've taken 7 this morning. Obviously, we hope for a similar result in the full Council, and notwithstanding 8 Council Member Ignizio's negative prognosis on our 9 10 prospects in Albany. Especially with the new news that James reiterated that we've now learned that 11 this is a \$50 million a year tax exemption. 12 I think 13 that the necessity of Albany acting and giving back 14 to the City its authority to deal with these kinds of things becomes more and more pressing. So we 15 16 appreciate your support today.

17 COUNCIL MEMBER JOHNSON: Thank you very much, Bob. Council Member Rosenthal has a comment. 18 19 COUNCIL MEMBER ROSENTHAL: Yes, I just 20 want to follow up to what you just said. It was 21 definitely on my mind as I was lobbied heavily by MSG yesterday. [bell] Wouldn't it be nice to be able to 22 add up all of the charitable good things that they've 23 24 done, right? And how much money would that come to? So maybe a couple million, right. Maybe. But not 25

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2 only that, it's almost disrespectful to bring up
3 those things to the City to say, Well, we're doing so
4 much with our -- with a good philanthropic
5 organization.

6 That's pretty disrespectful given the 7 fact that other people who pay their, and 8 institutions who pay their property taxes like the Lincoln Center, for example, who I'm pretty sure pay 9 10 property taxes, also does philanthropic work. The 11 point of property taxes is not for philanthropy. The point of property taxes is to provide much needed 12 13 city services: police, fire, sanitation, all of 14 which I'm sure Madison Square Garden uses. And then beyond that, if you want to get to addressing the 15 safety net, really it's in the hands of City 16 17 government to determine where the greatest need is.

So I find that argument not only 18 disrespectful that they're a great philanthropic 19 20 institution, but specious, as well. So, anyway, just 21 to say I really appreciate your bringing up that point, and may the force be with you in arguing this 22 in Albany. If there's anything that -- Obviously, 23 24 Council Member Johnson has already. He did your request, but if there is anything that I can do, that 25

1 COMMITTEE ON FINANCE 81 we can do as a body to help you argue this point, I'm 2 3 with you 100%. Thank you. BOB MASTER: I have some thoughts about 4 that, and I'll share them with you at another time. 5 6 COUNCIL MEMBER JOHNSON: Council Member Cumbo has a comment before we hear our last piece of 7 8 testimony. COUNCIL MEMBER CUMBO: 9 Thank you. I just 10 want to say that I think that the testimonies that we 11 heard here have provided new clarity on the issue in 12 terms of there needing to be a reassessment of the 13 value of the property, and those sorts of issues. 14 Understanding what the key top executives are making, what the entire financial portfolio on MSG looks 15 like. Because it empowers us as a Council, and I 16 think that those resources, or understanding of the 17 clarity of the new numbers would be very helpful on 18 the state level as well when our colleagues are there 19 20 presenting this. 21 Because early on in earlier testimonies, we heard the numbers that are presented here. And so 22 if they're going to take that same information to 23 24 Albany, it won't be as accurate of an account of what's actually happening, and what we're doing. 25 Ι

1 COMMITTEE ON FINANCE 82 think it is also very important that as far as labor, 2 3 I think it's very important -- I think it speaks to a much bigger issue when the labor organizations feel 4 5 that they are going to be targeted as a result of 6 this. And I think that's where the danger comes in, 7 in terms of that being fed in that way. COUNCIL MEMBER JOHNSON: Thank you 8 Council Member Cumbo. Do we want to hear testimony 9 10 before, or Council Member Cornegy would you like to vote now? 11 12 COUNCIL MEMBER CORNEGY: Yes. 13 COUNCIL MEMBER JOHNSON: Okay, we're 14 going to go to Council Member Cornegy. CLERK: Council Member Cornegy. 15 COUNCIL MEMBER CORNEGY: Aye on all. 16 The final vote in the Committee 17 CLERK: of Finance is 11 in the affirmative, zero in the 18 negative, and no abstentions. 19 20 [Pause] 21 COUNCIL MEMBER JOHNSON: Elizabeth Bird. ELIZABETH BIRD: Thank you. 22 Good morning, members of the committee. Thank you for the 23 opportunity to testify today. My name is Elizabeth 24 Bird. I'm with Good Jobs New York. As it's been 25

1 COMMITTEE ON FINANCE 83 said, I don't have much to add. I have submitted my 2 3 testimony. Many of the points have already been covered, but I do just want to point out that Good 4 Jobs New York promotes accountability to taxpayers in 5 6 the use of economic development subsidies. We have been carefully watching subsidies 7 8 to corporations in the name of job development that have been taking place in the city since 2000. 9 And 10 we've been making these available on our public database, on our website. And I do really want to 11 12 make the point that there have been tremendous 13 improvements in the transparency of citywide 14 subsidies in part due to the efforts of this Council and the passage of Local Law 62, which opened up and 15 expanded information that is available, that the IDA 16 17 is required to make available to the public. Obviously, the MSG tax -- property tax 18 abatement is separate, and that has been the subject 19 20 of this hearing. But we very much believe that this 21 -- that MSG should be proud to pay their taxes because this is a city that has made the successful. 22 And we are now a city that is struggling to rebuild 23

after Sandy, and we have numerous needs to invest in

education, and support infrastructure. These are the

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kind of investments that benefit all, the one percent 2 3 and the 99. And we really applaud the Council's vote today. 4 COUNCIL MEMBER JOHNSON: Thank you. 5 Ι like the way that you put it: They should be proud 6 to pay their property taxes. And we have one final 7 8 individual who signed up to testify today, Andrew Hollweck from the Building Congress. So thank you 9 10 and we are fine with this testimony. 11 [Pause] 12 ANDREW HOLLWECK: First of all, I want to 13 apologize. I know you were expecting to be done with 14 that group. I forgot to put in my slip. My name is Andrew Hollweck. I'm with the New York Building 15 16 Congress. I'm here -- I was going to encourage you 17 to not support this resolution primarily for the reasons that some of the other organizations like the 18 Partnership enumerated, in particular their massive 19 one billion dollar investment in their -- in Madison 20 21 Square Garden at a time when we had lost 30,000 construction jobs. They were one of the single most 22 23 important construction employers in the City at time 24 when we were literally hemorrhaging jobs.

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And I think that's the -- we really need 2 3 to take that into consideration in the future, and how important our construction industry is to 4 economic development. I'd also point out that last 5 year the New York City Council voted to create a tenб year special permit for Madison Square Garden. 7 And it sounded like the stated intention was to move the 8 Garden entirely off its current location to return it 9 10 to a station edifice, which would not generate any tax revenue. The cost for moving Madison Square 11 12 Garden would probably accrue in part to the City.

13 I would also observe that a new station 14 would not create any additional capacity for rail, and it would also come at great expense. So as you 15 pursue that effort, I would take those thoughts into 16 consideration. But since this is already done, I 17 would also point out that the Finance Committee has 18 undertaken in its recommendations to review the 19 20 City's entire property tax structure. It is 21 obviously an essential source of revenue full of 22 efficiencies and inefficiencies. And I hope instead of singling out individual property owners that we 23 24 come up with a coherent and progressive policy that

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2 encourages investment in the City and increases3 investment in infrastructure. Thank you.

COUNCIL MEMBER JOHNSON: Thank you. 4 Ι know we are finishing, but may I ask, how does the 5 Building Congress justify legitimately between \$17 б million and \$50 million being given away to one 7 8 individual corporation annually? I just want to understand what the justification is for that. 9 The 10 Garden has been rebuilt. The construction jobs are 11 over. We're happy they were union. I really want to 12 understand a good well respected organization like 13 the Building Congress, who is smart, and I know you 14 are smart, Andrew, how does that get justified?

ANDREW HOLLWECK: I think that's a great 15 16 question, which requires obviously a lengthy analysis 17 of the City's tax policy. I haven't looked at the pro forma for Madison Square Garden's reconstruction, 18 how they structure their business. Nor have I looked 19 20 at the pro formas of any other sports institutions 21 for the City's Economic Development Corporation, how they consider incenting businesses, large and small, 22 not-for-profit, you know, industrial. These are all 23 24 -- these are complex business decisions and --

COMMITTEE ON FINANCE

COUNCIL MEMBER JOHNSON: [interposing] 2 3 And you don't believe that MSG is getting preferential treatment given that they have a single 4 spot in the State Tax Code that is specifically 5 6 written for them in perpetuity? I would think that it doesn't benefit some of the other people that you 7 work with that they don't get the same treatment. 8 ANDREW HOLLWECK: Council Member, I 9 10 certainly encourage the Council to look at the City's property tax structure. I think it's full of 11 12 inefficiencies. I do think it's unfair to single out 13 a single institution that does so much for this city. 14 I'm not saying -- I'm not passing judgment on the fairness or unfairness of this particular tax 15 abatement. I just -- I don't think we've done a firm 16 17 enough analysis generally to make that assertion.

18 COUNCIL MEMBER JOHNSON: I appreciate 19 your testimony. And the IBO was here earlier. They 20 did some in-depth analysis on this. Again, I think 21 they're a well respected organization that looks at 22 these issues, and --23 ANDREW HOLLWECK: [interposing] No, I

24 agree.

1 COMMITTEE ON FINANCE 88 COUNCIL MEMBER JOHNSON: -- are now 2 3 considered sort of a left of center organization that is making recommendations. So I think that a lot of 4 analysis needs done by the Finance Committee staff, 5 by the Finance Committee itself, and it will happen. 6 And I appreciate your testimony. I just -- it's 7 8 interesting to me when you have very well respected organizations that do good work in the City that --9 10 ANDREW HOLLWECK: [interposing] That do 11 care about the city. 12 COUNCIL MEMBER JOHNSON: No, who are. 13 No, exactly. When I say "do good work" that means 14 you care about the city. But to come and ask for preferential treatment for one corporation is just --15 it's hard for me to understand. 16 17 ANDREW HOLLWECK: Again, you know, another example is Met Stadium. I mean the City is 18 near completing a business deal that will align 126th 19 20 across from City Field hopefully leveraging the 21 untapped economic potential of the people who drive in and drive out of City Field every year. At long 22 last there will be restaurants that will be available 23 24 to them, other amenities that will create tax benefits, spending and jobs in the city. You can 25

COMMITTEE ON FINANCE evaluate whether that's worth it to the city or not, but I think we need to understand that these things bring opportunity, vibrancy, and possibly things that are not calculable that make this city the wonderful place it is to live in. б COUNCIL MEMBER JOHNSON: MSG made over \$140 million in profit last year. If they had paid their property taxes, it would have been \$17 million. I think the numbers don't lie. I appreciate you coming and testifying. I look forward to working together in the future, and I once again want to thank the Finance Committee staff, my Legislative Director, Louis Cholden Brown, and this committee is adjourned. [gavel]

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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____May 17, 2014_