CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON HOUSING AND BUILDINGS COMMITTEE ON ENVIRONMENTAL PROTECTION COMMITTEE ON PARKS AND RECREATION COMMITTEE ON TRANSPORTATION COMMITTEE ON WATERFRONTS

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June 27, 2013 Start: 10:09am Recess: 2:27pm

HELD AT:

Council Chambers City Hall

BEFORE:

ERIC MARTIN DILAN Chairperson

COUNCIL MEMBERS:

John Doe Council Member Peter Koo Council Member Daniel Garodnick Council Member James Vacca Council Member Letitia James Council Member Ydanis Rodriguez Council Member Gale Brewer Council Member Oliver Koppell Council Member Oliver Koppell Council Member Jessica Lappin Council Member Vincent Gentile Council Member Jimmy Van Bramer Council Member Leroy Comrie

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## A P P E A R A N C E S

COUNCIL MEMBERS:

Council Member Rosie Mendez Council Member Deborah Rose Council Member Brad Lander Council Member Robert Jackson Council Member Michael Nelson Council Member James Gennaro Council Member Elizabeth Crowley Council Member David Greenfield Council Member Darlene Mealy Council Member Melissa Mark-Viverito

## A P P E A R A N C E S (CONTINUED)

Tokumbo Shobowale. Chief Business Operations Officer City of New York

Seth Pinsky, President New York City Economic Development Corporation

John Lee Deputy Director Mayor's office of Long-term Planning and Sustainability

Cecil Scheib Urban Green Council

Dottie Harris. Vice President State and Local Government Relations

Ramon Gilsanz, Structural engineer Gilsanz Murray Steficek

Lance Jay Brown Professor of architecture and urban design Spitzer school of architecture at City College

Margaret O'Donoghue Castillo Past President American Institute of Architects

Dottie Harris Vice President, State & Local Government Relations International Code Council

Paul Gallay President Hudson River Keeper

## A P P E A R A N C E S (CONTINUED)

Johanna Dyer Attorney Natural Resources Defense Council

Juan Camilo Osorio. Director of research New York City Environmental Justice Alliance

Sanjoy Banerjee Director CUNY Energy Institute

Beryl Thurman Executive Director North Shore Waterfront Conservancy of Staten Island

Kenneth Justice Engineer Portland Cement Association

Celia Tutunjian Representative New York Environmental Law and Justice

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 5         |
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| 2  | CHAIRPERSON DILAN: Good morning                    |
| 3  | everyone. My name is Eric Martin Dilan and I'm     |
| 4  | the Chairperson of the City Councils Housing and   |
| 5  | Buildings Committee. Also been joined by my        |
| 6  | colleague and co chair of this hearing Peter Koo,  |
| 7  | as well as my colleague from Manhattan Dan         |
| 8  | Garodnick. As many of you may be aware last night  |
| 9  | the Council passed its annual city budget,         |
| 10 | approximately \$70 billion. Many of us were here   |
| 11 | till three, 3 AM in the morning, and some of us    |
| 12 | out of fear that they would not wake up in the     |
| 13 | morning and have a room full of professionals with |
| 14 | nobody to start the hearing actually stay here.    |
| 15 | So I want to thank my colleagues who are here on   |
| 16 | time, and out of respect to you guys wanted to     |
| 17 | make sure that we got these proceedings started on |
| 18 | time.  |
| 19 | Today this committee will be joined                |
| 20 | by the Committees on Transportation chared by my   |
| 21 | colleague Jimmy Vacca, the Environmental           |
| 22 | Protection Committee chaired by my colleague James |
| 23 | Gennaro, the Parks and Recreation Committee        |
| 24 | chaired by my colleague Melissa Mark-Viverito, the |
| 25 | Committee on Waterfronts chaired by my colleague   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 6         |
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| 2  | Peter Koo.   |
| 3  | Today all of these committees will                 |
| 4  | hold a joint oversight hearing on the rebuilding   |
| 5  | after hurricane Sandy and improving the resiliency |
| 6  | of the city's infrastructure. We will also         |
| 7  | consider 20 items, 20 legislative items for        |
| 8  | initial consideration in this hearing. At the end  |
| 9  | of this hearing these items will be laid aside, as |
| 10 | well as three resolutions that are similar,        |
| 11 | similar in topic of which most are based on        |
| 12 | proposals made by the Building Resiliency Task     |
| 13 | Force and online with many of the suggestions set  |
| 14 | forth in this special initiative for rebuilding    |
| 15 | and resiliency.                                    |
| 16 | I sincerely would like to thank Mr.                |
| 17 | Lee, Mr. Pinsky [phonetic], Mr. Unger and Urban    |
| 18 | Green and all the professionals who helped with    |
| 19 | this effort as I did two days ago on the city's    |
| 20 | building code. Your service to the city is         |
| 21 | certainly invaluable, and as we learned after      |
| 22 | hurricane Sandy we're going to have to view our    |
| 23 | city differently and I am certainly honored that   |
| 24 | you have decided to take your time so that the     |
| 25 | cities at the forefront on these efforts.          |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 7         |
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| 2  | Shortly after hurricane Sandy Mayor                |
| 3  | Bloomberg and Speaker Quinn announced the creation |
| 4  | of the buildings resiliency task force. The task   |
| 5  | force organized by urban Green Council was made up |
| 6  | of over 200 volunteer experts from a variety of    |
| 7  | fields, and was called upon to provide the city    |
| 8  | with concrete proposals for how to better prepare  |
| 9  | our buildings for severe weather events and        |
| 10 | extended power failures for the future, which was  |
| 11 | a problem during hurricane Sandy.                  |
| 12 | Earlier this month the task force                  |
| 13 | issued its report containing 33 proposals to       |
| 14 | improve building resiliency in the city of New     |
| 15 | York, and in 2012, in December 2012 Mayor          |
| 16 | Bloomberg announced the formation of the special   |
| 17 | initiative for rebuilding and resiliency.          |
| 18 | This special initiatives mission is                |
| 19 | to present suggestions for how to create a more    |
| 20 | resilient New York City in the wake of hurricane   |
| 21 | Sandy with a long-term focus of preparing and      |
| 22 | protecting against impacts, the impact of climate  |
| 23 | change. The final SIR report a stronger more       |
| 24 | resilient New York was also released in June 2013, |
| 25 | we are still in June. The report covers a broad    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 8         |
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| 2  | range of topics including coastal protection,      |
| 3  | insurance policies, environmental protection and   |
| 4  | remediation.                                       |
| 5  | In addition, the report highlights                 |
| 6  | communities that suffered especially severe damage |
| 7  | during the storm and describes the precautions     |
| 8  | that need to be taken to prepare them for future   |
| 9  | climate change and risks.                          |
| 10 | Before I proceed I would like to                   |
| 11 | again thank everyone who participated in the BRTF  |
| 12 | and the SIR reports, and many of you who           |
| 13 | volunteered your expertise in a variety of fields  |
| 14 | over countless number of hours that have put these |
| 15 | group of proposals together that will undoubtedly  |
| 16 | improve the city and resiliency for many years to  |
| 17 | come.  |
| 18 | With that said, at this time some                  |
| 19 | of my co-chairs will be joining, in the efforts of |
| 20 | expediency, will forgo their opening statements    |
| 21 | when they get here, but at this time I do want to  |
| 22 | acknowledge my colleague and co-chair who is here  |
| 23 | for an opening statement, Council Member Peter Koo |
| 24 | to make an opening statement. Peter, I wanted to   |
| 25 | conduct this hearing with you.                     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 9        |
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| 2  | COUNCIL MEMBER KOO: Thank you                     |
| 3  | Chair Dilan. Good morning and welcome to this     |
| 4  | joint oversight hearing concerning rebuilding     |
| 5  | after super storm Sandy and improving the         |
| б  | resilience of New York City's infrastructure.     |
| 7  | Last October super storm Sandy hit New York City  |
| 8  | with an intensity that was unparalleled by any    |
| 9  | visiting storm. The 14 foot storm surge furthered |
| 10 | much of lower Manhattan as well as parts of New   |
| 11 | York City's subway system. The surge also caused  |
| 12 | severe damage throughout Staten Island, Coney     |
| 13 | Island and the As a result 43 New Yorkers         |
| 14 | lost their lives and tens of thousands were       |
| 15 | injured or displaced.                             |
| 16 | In December 2012 Mayor Bloomberg                  |
| 17 | created a special initiative for building         |
| 18 | resiliency, SIR, to address how to create a more  |
| 19 | resilient New York City in the wake of hurricane  |
| 20 | Sandy. More of a long-term focus on preparing and |
| 21 | protecting against the impacts of climate change. |
| 22 | The final SIR report was released                 |
| 23 | on June 11 and offers many recommendations to     |
| 24 | protect the city's waterfronts and infrastructure |
| 25 | against further weather events. Also in December  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.10         |
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| 2  | 2012 Mayor Bloomberg and Speaker Quinn convened    |
| 3  | the building resilience task force to make         |
| 4  | recommendations that would make New York City      |
| 5  | buildings, particularly those along the city       |
| 6  | waterfront, more resilient to the effects of       |
| 7  | coastal storms, heat waves and blackouts.          |
| 8  | The task force reasoning [phonetic]                |
| 9  | issued a report of 33 proposals that address       |
| 10 | building resilience in a variety of ways. The      |
| 11 | committees look forward to hearing testimony about |
| 12 | the city's efforts in this regard, and how they    |
| 13 | will make the city's infrastructure and            |
| 14 | waterfronts more resilient in the years to come.   |
| 15 | Thank you.   |
| 16 | CHAIRPERSON DILAN: Thank you                       |
| 17 | Council Member Koo. What I want to say to my       |
| 18 | colleague Dan Garodnick, that was a very funny     |
| 19 | tweet, and I'll pay you back for that very         |
| 20 | shortly.   |
| 21 | Before we begin I just want to                     |
| 22 | state for the record all of the legislative items  |
| 23 | that are before the committee for consideration    |
| 24 | today, the first of which is intro, excuse me this |
| 25 | will be a little bit robotic, but it must be done. |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 11 Intro 983, which is in relation to flood resistant 2 construction requirements for health facilities, 3 proposed intro 990 in relation to the adoption of 4 5 the best available flood maps, intro 1085 in relation to emergency plans for residential and 6 7 commercial buildings and the posting of emergency information in certain residential buildings, 8 9 intro 1086 in relation to requiring that toilets and faucets be capable of operating without an 10 11 external supply of electrical power, intro 1087 in 12 relation to using cool roof surfaces to reduce 13 summer heat, intro 1088 in relation to water 14 retentive sidewalks and a study on absorptive of 15 street and sidewalk materials and alternative 16 street angulation, intro 1089 in relation to allowing elevation of certain building systems in 17 flood prone areas, intro 1090 in relation to the 18 19 studying of effects of wind on certain buildings, 20 intro 1092 in relation to the installation of 21 external electrical hookups, intro 1093 in 22 relation to removing barriers of usage of 23 temporary flood control and response devices, 24 intro 1094 in relation to requiring residential 25 buildings to provide drinking water to a common

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 12 area supplied directly through a pressure in the 2 public water main, intro 1095 in relation to 3 creating a manual on flood construction and 4 5 protection standards, intro 1096 in relation to relocating and protecting building systems and б flood prone areas, intro 1097 in relation to 7 8 requiring backup power sources for fire, life and 9 safety communications systems, intro 1098 in relation to the preventing of back flow of sewage, 10 11 intro 1099 in relation to preventing wind damage 12 to existing buildings. Just a few more I promise. 13 Intro 1100 in relation to keeping residential 14 stairwells and hallways lit during blackouts, 15 intro 1101 in relation to voluntarily installed 16 emergency power systems and natural gas usage, intro 1102 in relation to improving hazardous 17 18 materials storage pursuant to the New York City 19 community right to know law, a pre-considered intro, not yet numbered, in relation to planning 20 21 for resiliency to climate change as responsibility 22 of the office of long-term planning and 23 sustainability, resolution number 1708, a 24 resolution calling upon the United States Congress 25 to enact and for the President to sign, the flood

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.13         |
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| 2  | victim premium relief act of 2013, resolution 1771 |
| 3  | a resolution calling upon the New York State       |
| 4  | legislature to pass, and for the Governor to sign, |
| 5  | S 3942 and A 4380 the engineers architect,         |
| 6  | landscape architects and land purveyors good       |
| 7  | samaritan act, which would protect from liability  |
| 8  | professional engineers, architects, landscape      |
| 9  | architects and the land surveyors who lend the     |
| 10 | voluntary services at the scene of a natural       |
| 11 | disaster or a catastrophe, resolution 1808 a       |
| 12 | resolution calling upon the United States Congress |
| 13 | to amend the bigger orders Flood Insurance Reform  |
| 14 | Act of 2012, and the - are those all the items?    |
| 15 | All those items are up for - okay, just to correct |
| 16 | the pre-considered item, was numbered last night,  |
| 17 | the pre-considered intro is now intro 1105 for the |
| 18 | record. It's no longer pre-considered is that      |
| 19 | correct?   |
| 20 | FEMALE VIOCE 1: That's right.                      |
| 21 | CHAIRPERSON DILAN: At this time                    |
| 22 | we've been joined by the Chair of the              |
| 23 | Transportation Committee James Vacca, and I will   |
| 24 | call on him to make a brief opening statement.     |
| 25 | COUNCIL MEMBER VACCA: Thank you                    |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.14         |
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| 2  | Chair Dilan and thank you everyone. We have a      |
| 3  | couple of bills today that we are considering, and |
| 4  | that's an understatement. I am Chair of the        |
| 5  | Transportation Committee as you know and I want to |
| 6  | thank Chair Dilan, Chair Gennaro, Chair Mark-      |
| 7  | Viverito and Chair Koo for holding this hearing.   |
| 8  | Last week Chair Vallone held a hearing regarding   |
| 9  | our preparedness. You see, when you forget         |
| 10 | somebody's name in this Council you just call them |
| 11 | Chair, and then everything falls into place.       |
| 12 | Today we are here to discuss the                   |
| 13 | other side of the coin because we have legislation |
| 14 | before us that's going to improve our city's       |
| 15 | infrastructure resiliency in the ever volatile     |
| 16 | climate we live in.                                |
| 17 | Now there are many bills to discuss                |
| 18 | today, but I want to first focus on a piece of     |
| 19 | legislation I introduced, intro 1101 of 2013.      |
| 20 | This bill is designed to amend the administrative  |
| 21 | code and the building code to expand the options   |
| 22 | available for emergency power systems fueling.     |
| 23 | The reason the buildings have                      |
| 24 | emergency power supplies is to ensure that in the  |
| 25 | case of power failure there will be at least a     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.15         |
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| 2  | minimal amount of power for crucial systems such   |
| 3  | as fire alarms, sprinklers, emergency lighting,    |
| 4  | and when relevant, elevators. My bill will allow   |
| 5  | for backup power systems to be fueled by natural   |
| 6  | gas, which is a cleaner -                          |
| 7  | CHAIRPERSON DILAN: [Interposing]                   |
| 8  | Excuse me a second. I'd like to ask, just as a     |
| 9  | reminder, if all cell phones could be set to       |
| 10 | silent or turned off so that we could maintain     |
| 11 | proper decorum in the chamber so we could allow    |
| 12 | for the proceedings to go on uninterrupted.        |
| 13 | Council Member and Chair Vacca.                    |
| 14 | COUNCIL MEMBER VACCA: Thank you.                   |
| 15 | My bill would allow the backup power systems to be |
| 16 | fueled by natural gas, which is a cleaner, less    |
| 17 | expensive, longer lasting and more reliable fuel   |
| 18 | then oil to provide emergency relief. In the case  |
| 19 | that one chooses to utilize natural gas, the       |
| 20 | minimum amount of time for such a system to become |
| 21 | available after a failure power will now be 60     |
| 22 | seconds instead of 10. However, systems using      |
| 23 | this type of fuel are still required to provide    |
| 24 | power for emergency lighting within 10 seconds, in |
| 25 | which case a natural gas system would be supported |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.16        |
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| 2  | by storage batteries.                             |
| 3  | In emergency situations it is not                 |
| 4  | only important that backup systems operate        |
| 5  | immediately, but that they continue to work for   |
| 6  | the longest amount of time possible following a   |
| 7  | power outage, especially for our most vulnerable  |
| 8  | populations.                                      |
| 9  | Also, one of my concerns as Chair                 |
| 10 | of the Transportation Committee was that after    |
| 11 | Sandy so many of our cities network, our road     |
| 12 | system, was inundated and flooded out, and they   |
| 13 | took on so much water I thought it was incumbent  |
| 14 | upon us to start thinking of ways to reinforce    |
| 15 | this critical infrastructure. So, intro 1088,     |
| 16 | sponsored by Council Member Gennaro, is a bill    |
| 17 | that will require DOT and the Department of       |
| 18 | Buildings to conduct a study on absorptive street |
| 19 | and sidewalk materials in addition to alternative |
| 20 | street angulation.                                |
| 21 | So, I'd like to now turn this over                |
| 22 | to my co-chairs. Thank you all for coming, and we |
| 23 | look forward to your testimony.                   |
| 24 | CHAIRPERSON DILAN: We've also been                |
| 25 | joined by the Chairman of the Environmental       |
|    |   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 17        |
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| 2  | Protection Committee, my colleague from Queen's    |
| 3  | Counsel Member Jim Gennaro. This time we'll call   |
| 4  | on him to make an opening statement.               |
| 5  | COUNCIL MEMBER GENNARO: Thank you                  |
| б  | Mr. Chairman. It seems like we were just here.     |
| 7  | CHAIRPERSON DILAN: Yeah.                           |
| 8  | COUNCIL MEMBER GENNARO: Echoes of                  |
| 9  | the budget vote last night are still bouncing      |
| 10 | around the chamber. Good morning. As the           |
| 11 | Chairman said my name is Council Member Jim        |
| 12 | Gennaro, Chair of the Committee on Environmental   |
| 13 | Protection. Today's joint hearing will focus on    |
| 14 | 23 local laws designed to address some of the      |
| 15 | worst impacts from Sandy.                          |
| 16 | When Sandy hit on Monday, $29^{th}$ of             |
| 17 | October it caused bad flooding, falling trees,     |
| 18 | aided in the spread of a massive fire that laid    |
| 19 | waste to dozens of homes, caused widespread power  |
| 20 | outages and caused folks to lose phone service for |
| 21 | weeks and many other adverse effects.              |
| 22 | Nothing more clearly focused the                   |
| 23 | city's attention on climate change than the        |
| 24 | impacts of the storm. As a result, one of the      |
| 25 | bills I've sponsored mandates that the duties of   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 18       |
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| 2  | the office of long-term planning and              |
| 3  | sustainability also include meeting the needs of  |
| 4  | the city as they pertain to the resiliency of     |
| 5  | critical infrastructure, the built environment,   |
| 6  | coastal protection and local communities.         |
| 7  | This local also calls for a                       |
| 8  | creation of a resiliency plan to be updated every |
| 9  | four years and to include a list of policies,     |
| 10 | programs and actions that the city will seek to   |
| 11 | implement or undertake to achieve each goal       |
| 12 | relating to the resiliency plan.                  |
| 13 | This local also creates a director                |
| 14 | of resiliency position within the office of long- |
| 15 | term planning and sustainability, who reports to  |
| 16 | the Director of the office of long-term planning  |
| 17 | and sustainability.                               |
| 18 | The other bill, which I am the                    |
| 19 | sponsor, calls for a study of alternative street  |
| 20 | and sidewalk materials including the possible use |
| 21 | of absorptive materials on streets under the      |
| 22 | departments jurisdiction, as well as their use on |
| 23 | private streets. The study's to be completed and  |
| 24 | posted on the department's website within one     |
| 25 | year, and a pilot program is to be undertaken in  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.19         |
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| 2  | three boroughs using absorptive materials on       |
| 3  | Street and sidewalk surfaces not later than 120    |
| 4  | days following the release of the study.           |
| 5  | Finally the Department of                          |
| 6  | Transportation along with the Department of Parks  |
| 7  | and Recreation, in consultation with other         |
| 8  | agencies including, but not limited to DDC and the |
| 9  | fire department, is required by rule to set a      |
| 10 | uniform standard for sidewalks within the city of  |
| 11 | New York to improve water retention. These         |
| 12 | measures should help prepare the city to better    |
| 13 | withstand the adverse impacts of climate change in |
| 14 | the future.  |
| 15 | I think my Co-chairs for being a                   |
| 16 | part of this good hearing, and to my fellow Chairs |
| 17 | I apologize that I was somewhat detained in        |
| 18 | getting here. It's a pleasure to be here and to    |
| 19 | thank you.   |
| 20 | CHAIRPERSON DILAN: We certainly                    |
| 21 | understand. We definitely understand. So at this   |
| 22 | point we'll turn to the administration. We've      |
| 23 | been joined by Mr. John Lee from the Mayor's       |
| 24 | office, as well as Tokumbo Shobowale and Mark      |
| 25 | Ricks [phonetic] is here, he is somewhere. At      |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.20         |
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| 2  | some point during the proceedings will be joined   |
| 3  | by Seth Pinsky. At this point we'll turn it over   |
| 4  | to Mr. Lee on the stand. Are you going to lead     |
| 5  | off or am I incorrect in that?                     |
| 6  | MR. SHOBOWALE: I'm going to start                  |
| 7  | off, Tokumbo Shobowale and then John is going to   |
| 8  | speak specifically to all of the bills, which are  |
| 9  | developed in jourination [phonetic] with the       |
| 10 | council in the building resiliency task force. So  |
| 11 | I'm going to keep with the general overview of the |
| 12 | special initiative and either Mark or Seth will    |
| 13 | also be part of that -                             |
| 14 | CHAIRPERSON DILAN: [Interposing]                   |
| 15 | So we're going to start off with the slideshow, is |
| 16 | that correct?                                      |
| 17 | MR. SHOBOWALE: Yes.                                |
| 18 | CHAIRPERSON DILAN: All right. The                  |
| 19 | floor is yours.                                    |
| 20 | MR. SHOBOWALE: Sure. So again my                   |
| 21 | name is Tokumbo Shobowale. I'm the Chief Business  |
| 22 | Operations Officer for the city, but importantly   |
| 23 | for this conversation I was the director of built  |
| 24 | environment and infrastructure, citywide           |
| 25 | infrastructure with the built environment for the  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.21         |
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| 2  | special initiative, and Mark Ricks is the Chief    |
| 3  | Operating Officer for the special initiative, and  |
| 4  | Seth Pinsky, who is also President of the EDC, was |
| 5  | the Director of the special initiative.            |
| 6  | So I wanted to start off discussing                |
| 7  | the initiative to frame, essentially, the bills    |
| 8  | because the bills are our portion of the work that |
| 9  | special initiative covered.                        |
| 10 | But first of all I want to thank                   |
| 11 | you Chair Dromm, Chair Koo, Chair Vocca and Chair  |
| 12 | Gennaro for taking the time. I know you guys had   |
| 13 | a late night last night and I appreciate that you  |
| 14 | made time for this important discussion because    |
| 15 | this is something which merits a fulsome           |
| 16 | conversation. It's obviously very important for    |
| 17 | the future of this city and the so we appreciate   |
| 18 | that you're making the time to have a real         |
| 19 | informed a conversation about it.                  |
| 20 | So as you mentioned Chair Dromm,                   |
| 21 | the Mayor announced the special initiative in      |
| 22 | December, which was following the storm in late    |
| 23 | October, so the special initiative did not deal    |
| 24 | with the after action, the immediate emergency     |
| 25 | response provision of shelter, care and feeding of |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 22       |
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| 2  | folks. All that was covered in the after action - |
| 3  | - , which Deputy Mayors Gibbs and Holloway issued |
| 4  | a while back.                                     |
| 5  | The special initiative was                        |
| 6  | especially designed to answer three questions.    |
| 7  | Those three questions first being what happened   |
| 8  | during super storm Sandy and why, with a real     |
| 9  | emphasis on the why because as we'll discuss the  |
| 10 | storm was idiosyncratic in a number of ways. We   |
| 11 | want to not use it as a point example, but as a   |
| 12 | indicative of the kinds of threats the city will  |
| 13 | face going forward.                               |
| 14 | Second, and Chair Gennaro spoke                   |
| 15 | about climate change, really what do we expect    |
| 16 | have happened going forward in the future, and    |
| 17 | that's really given the wide array of climate     |
| 18 | change impacts. Not just storms, but heat, wind,  |
| 19 | rain, etc.  |
| 20 | And then third, I think the                       |
| 21 | question which is most pressing to us is what do  |
| 22 | we do about it. What are the actions that the     |
| 23 | city should take to prepare ourselves for these   |
| 24 | kinds of events, for not just this year, next     |
| 25 | year, but for decades in the future and for our   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 23 future generations? So we'll touch each of these 2 questions in turn. 3 Just to talk a moment about what 4 5 the special initiative was, basically we had three dozen full-time professionals of a variety of 6 professional backgrounds from engineers, to 7 lawyers, to environmental folks, business people, 8 9 but more importantly the initiative of three dozen people who were dedicated full-time, and Mike - -10 11 sometimes actually slept in the office given the 12 amount of work we had to do. 13 There was a whole team of the 14 scores of other professionals who were supporting the team, a number of city agencies, city 15 16 planning, Department of Transportation, the entire office of long-term compliance and sustainability. 17 Some members were full-time dedicated, but the 18 19 entire office was very important to the effort. 20 There is a lot of other city employees were 21 involved in this effort. 22 In addition to a federal task force 23 we coordinated very closely with both FEMA, which 24 is responsible for the flood insurance maps, but also a federal task force under the leadership of 25

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 24 1 Secretary Donovan, which has been especially 2 tasked with addressing the after affects of super 3 storm Sandy. So there is a lot of coordination 4 5 beyond the professionals fully dedicated to the effort. б The other thing I want to point out 7 8 is that this was not purely a effort driven 9 informed by professionals of a team, there was extensive amount of outreach. Given that there 10 11 was a short period of time, only five months, we 12 took real pains to reach out to a number of people 13 throughout the communities most heavily affected 14 and across the entire city. 15 So as you'll see on the chart here 16 a number of elected officials, many council 17 members, state assembly members, community boards, almost all of the community boards were briefed, 18 19 but also extensive outreach with public outreach 20 workshops. I had 11 of those including more than 21 1000 citizens of the city, so it was quite an 22 extensive effort to make sure that we learned from 23 the real experiences of people throughout the 24 city. 25 So, what happened during Sandy and

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 25        |
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| 2  | why? As I mentioned the storm was really record-   |
| 3  | breaking in many, many ways. You'll see here,      |
| 4  | this is the list of the top 10 high water marks at |
| 5  | the Battery. And so this is all the high water     |
| 6  | events between 1900 and the present. A thing       |
| 7  | you'll note here is that although it's over 100    |
| 8  | years of storm here, although top 10 events were   |
| 9  | actually in the last 50 years. You'll note that    |
| 10 | actually three of these events are each of the     |
| 11 | last three years. So you'll see a trend here       |
| 12 | that's quite remarkable.                           |
| 13 | The other thing that's interesting                 |
| 14 | to note is that not only did Sandy break the       |
| 15 | record, it smashed the record. So the high water   |
| 16 | mark was almost 40 percent higher than anything    |
| 17 | else that happened before hand, so this storm was  |
| 18 | truly of historic proportions.                     |
| 19 | The other thing you'll note there                  |
| 20 | is that there is three different colors of bar     |
| 21 | there. The one in the middle is the part of the    |
| 22 | storm surge attributable to sea level rise.        |
| 23 | You'll already see that there is impacts of        |
| 24 | climate change included within the search. There   |
| 25 | is a full foot of sea level rises already occurred |

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 26 1 during the past century. 2 So why did we get this high water 3 during this historic storm? There are a number of 4 5 idiosyncratic factors. First, the storm was 6 enormous. This shows side-by-side the same scale 7 of Katrina and Sandy, and as devastating as 8 Katrina was you'll see that Sandy was three times 9 as large. So the huge size of the storm led to a large sustained series of wins which pushed water 10 11 into the harbor leading to the build up of high water on the Battery. 12 Second, as we all know, the storm 13 14 took an unusual left hook. So generally what 15 happens is due to the jet stream hurricanes come up the Atlantic coast and are pushed out slowly to 16

17 the sea. In this case, because of high pressure 18 in the ocean, the storm took a left turn and hit 19 directly New Jersey coast, and although it 20 actually had been downgraded just before it hit 21 the coast, if Sandy hadn't even been a hurricane 22 it would only be the third time in recent history, actually in 100 years, that a hurricane would 23 24 directly hit the coast of New Jersey.

25

The impact of this was that it put

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 27        |
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| 2  | New York in the worst quadrant, the North East     |
| 3  | quadrant of the storm where the effects of the     |
| 4  | wind are the most extreme. So in some cases it's   |
| 5  | counterintuitive to have a direct hit, sometimes   |
| 6  | it's calm her in the center of the storm, but      |
| 7  | because we were in the northeast quadrant we       |
| 8  | suffered the worst brunt of the storm's winds.     |
| 9  | Third, it was coincide with high                   |
| 10 | tide. So see in this chart that there are three    |
| 11 | bars. The blue is the normalest title cycle in     |
| 12 | the harbor, up and down, up and down, up and down. |
| 13 | The red is the surge, and then the top bar is the  |
| 14 | culmination of the tide and the surge. You'll see  |
| 15 | that the peak of the surge coincided directly with |
| 16 | the peak of high tide in the southern part of the  |
| 17 | harbor. So basically you've got the exact worst    |
| 18 | timing for the storm to hit the harbor, which led  |
| 19 | to this historic surge of 14 feet.                 |
| 20 | The thing that is counterintuitive,                |
| 21 | however, is that the tide in the city is not the   |
| 22 | same, so when it's high tide in the southern part  |
| 23 | of the city, it's low tide in the northern part of |
| 24 | the city. So although we got the worst of the      |
| 25 | storm in Manhattan and the southern Brooklyn and   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 28 the south east shores of Staten Island, it was 2 actually relatively subdued in the South Bronx and 3 4 the northern part of Queens. 5 So this next chart shows the actual inundation in those parts of the city. You can 6 see La Guardia sort of there in the middle. 7 There was flooding, but it was relatively mild. What 8 9 we've done actually is that if the storm had arrived nine hours earlier during high tide, the 10 11 impacts of the storm would have been much, much 12 worse. So this is actually the modeling of the 13 storm if it had hit nine hours earlier during a 14 high tide in the southern part of the city. 15 You'll see that the flooding is much broader and 16 extent and much deeper, so La Guardia for example 17 would have received 14 feet a flooding. So La 18 Guardia Airport in that part of the city would

20 So this is just to illustrate that 21 although we want to repair from the damage of 22 Sandy and the impacts that it had in the southern 23 part of the city, we shouldn't take away from the 24 fact that there was little damage in the northern 25 part of the city that we don't have to worry about

have been under 14 feet of water.

19

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 29 1 it. In fact the very same storm, just timeslot it 2 differently, would have had devastating impact on 3 4 the South Bronx and the northern Queens. So we 5 have two make sure we prepare for, not just Sandy, but other types of storms. 6 7 So again, the lessons here is to 8 focus not just on the next Sandy, although it was, 9 we could have no Sandy, it's highly unlikely we 10 would have exactly the same storm, but this is 11 indicative of the kinds of events we will face in 12 the future, so it's a harbinger of change. 13 So, then moving forward to what do 14 we expect to have happen in the future? As we all 15 know FEMA, the Federal Emergency Management 16 Agency, is responsible for creating the flood maps 17 that defined the risk of flooding in New York 18 City. 19 So they created the first flood map 20 for New York City in 1983. That was the first 21 time they made an official flood insurance rate map, or FIRM. You can see from this map, the 22 23 areas in blue show the parts of the city that are at risk of flooding. In a 100 year floodplain 24 25 basically indicates a 1 percent annual chance of a

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.30                     |
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| 2  | flood in any given year; you'll see that there is              |
| 3  | a large section of the city, even in 1983, that                |
| 4  | was subject to flooding.                                       |
| 5  | It's at that point more than                                   |
| 6  | 200,000 residents, 36,000 buildings and almost                 |
| 7  | 400,000,000 ft. <sup>2</sup> of developed area in the city, so |
| 8  | there is a significant risk even 30 years ago.                 |
| 9  | As we know though, Sandy went far                              |
| 10 | beyond what we see in this flood map. The areas                |
| 11 | in red here are the parts of the city that flooded             |
| 12 | during Sandy that were not within the hundred year             |
| 13 | floodplain, so fully half of the buildings that                |
| 14 | were seriously damaged, particularly the red and               |
| 15 | yellow tagged buildings, which where the buildings             |
| 16 | that suffered the most significant damage, nearly              |
| 17 | half of those buildings and half of the residents              |
| 18 | and half of the residence units impacted were in               |
| 19 | areas outside of the official FEMA floodplain.                 |
| 20 | FEMA had in fact recognized that                               |
| 21 | there flood maps were out of date prior to the                 |
| 22 | storm. They're in the process of updating them,                |
| 23 | and due to the impacts of the storm they've                    |
| 24 | accelerated that process, and earlier this month               |
| 25 | they released preliminary work maps showing the                |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.31         |
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| 2  | expected revised floodplain maps.                  |
| 3  | So you'll see these maps actually                  |
| 4  | correspond much more closely to what we saw in     |
| 5  | Sandy. A much larger swath of the city are within  |
| 6  | the 100 year floodplain. In fact the number of     |
| 7  | residents now has increased from approximately     |
| 8  | 200,000 to nearly 400,000 New York City residents  |
| 9  | who are within the floodplain. Significantly, we   |
| 10 | now have almost 70,000 buildings. There's been a   |
| 11 | tremendous increase in both the number of          |
| 12 | residents and of the number of buildings which are |
| 13 | within the 100 year floodplain.                    |
| 14 | The issue with these maps however,                 |
| 15 | is they are historical, essentially are a look in  |
| 16 | the rearview mirror. So FEMA developed these maps  |
| 17 | based upon historical storm sets. They look back   |
| 18 | at all the storms that have happened in the past   |
| 19 | and to say, based upon that, history of storms and |
| 20 | of the flooding what do we expect to have          |
| 21 | happening going forward.                           |
| 22 | Second, the flood maps are just                    |
| 23 | that, they're only maps of flooding and storms,    |
| 24 | they don't account for a number of other risks.    |
| 25 | So, most significantly this picture on the upper   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 32 left here is of, not a hurricane, but just a heavy 2 This is a period of, I think it was 2009, 3 rain. 4 we had a heavy downpour in the city, which 5 subjected to flooding to the city. You have б flooding in the subway systems shut down for a 7 number of hours, again, not due to a hurricane, 8 but just due to heavy rain. 9 Second, although hurricane Sandy was devastating from its impact and 44 New Yorkers 10 11 lost of their lives, the impact of heat can be 12 much worse. So in the last, the most recent heat wave in Chicago several hundred people lost their 13 14 lives, and we forget sometimes although it's not 15 as dramatic as a storm, heat can be, if anything, 16 a worse killer and more dramatic in terms of the 17 impact on life and of the quality of life in the 18 city. 19 Third, although we are now dealing 20 with rain it seems a bit odd to think about 21 dryness. Climate change also comes with 22 irregularities in terms of climate, and you can 23 have drought as well as rain and we forget that we 24 depend upon our reservoirs upstate to supply all 25 of our needs for drinking, bathing, sanitation,

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 33 fire protection, etc., so drought is a real risk 2 3 to the city. And finally, in addition to storms 4 5 this picture here there are parts of the city, particularly in South Eastern Queens, broad 6 7 Channel, Howard Beach, which this picture is not from Sandy, this is just from regular title 8 9 flooding. So not during storms, but just during 10 the high tides every month parts of the city are 11 subject to flooding, and that's going to become 12 worse with - - . So this is something, at the risk 13 14 of climate change, that the mayor and the 15 administration has recognized for some time, and 16 so because of this in 2007 the Mayor announced 17 plan YC, which we all know well, and the city, the 18 Council worked to enact a number of different 19 important legislative changes to memorialize that, 20 but one very significant component of the plan YC 21 was the creation of the New York City panel on 22 climate change. And one of the issues with climate change is when you generally hear 23 24 statistics about climate change you hear a global 25 average, so global temperatures will increase on

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.34         |
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| 2  | average 4° over a certain period of time.          |
| 3  | The problem is that that's not very                |
| 4  | useful for planning our city, so the Mayor         |
| 5  | appointed this panel on climate change to apply    |
| б  | the broader global climate change to the New York  |
| 7  | City Metro region, and to develop a set of         |
| 8  | projections for how climate change would impact    |
| 9  | New York City specifically. It was staffed, it     |
| 10 | includes a number of very respected international  |
| 11 | climatologist, scientists, etc., Who have          |
| 12 | developed these recommendations.                   |
| 13 | So as part of this process over the                |
| 14 | last six months we asked the panel of climate      |
| 15 | change to renew their recommendation. They had a   |
| 16 | recommendations previously, excuse me, projections |
| 17 | in 2009 based upon most available data, they       |
| 18 | updated those projections for 2013 and they        |
| 19 | developed this chart. It's a bit chart, so I       |
| 20 | don't expect you to read all of it, but I'm going  |
| 21 | to point out just a couple of highlights.          |
| 22 | First, sea level rise. So in the                   |
| 23 | middle part of the range the panel developed       |
| 24 | ejections for the 2020s, the 2050s and even longer |
| 25 | out beyond that, but for the 2050s, so just        |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 35 roughly 35 years from now, the middle impact of 2 the range, so essentially they have a high, medium 3 and low projections, the middle projections 4 5 include one to two feet of sea level rise in New York City. So, all the time the sea will be one 6 7 to two feet higher, and at the high end of the 8 range two and a half feet higher than it is today. 9 Second, heat. The number of 90° 10 days that we have every year is projected to 11 double in the middle of the range, or triple at 12 the high level and of the range. So just to put 13 that in perspective, as we double, as they project 14 is kind of the expected change by 2050s, New York 15 City would have climate equivalent to Birmingham 16 Alabama. So the number of heat we've had the last 17 couple of days, those number of 90° days will 18 double. So that will have tremendous impacts not 19 only on human health, but on our power grid, or 20 cooling load, the way we have to keep our 21 buildings cool, etc. 22 And the final thing to note is 23 because of the sea level rise, that rise on a 24 sustained basis, of one to two feet, will have 25 much more extreme impacts in terms of storm surge.

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.36         |
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| 2  | So based upon these projections from the New York  |
| 3  | City climate change, the city working with         |
| 4  | CUNY and other experts developed forward looking   |
| 5  | flood maps. As I mentioned the FEMA maps are       |
| 6  | rearward looking. They're based upon historical    |
| 7  | projections. So we took those projections layered  |
| 8  | on top of them climate change so that you will     |
| 9  | have forward looking climate maps.                 |
| 10 | So this here are the 2020s and                     |
| 11 | 2050s floodplains. The blue is the current         |
| 12 | floodplain, the orange is the 2020s floodplain and |
| 13 | the red is the 2050s floodplain. And what you see  |
| 14 | is that by 2050 the number of New York City        |
| 15 | residents in the floodplain doubles. We'll have    |
| 16 | 800,000 residents in the floodplain by 2050. In a  |
| 17 | very short period of time we essentially have will |
| 18 | be a larger city in the United States would be in  |
| 19 | the floodplain, just a portion of New York City.   |
| 20 | So, this all basically is the                      |
| 21 | argument for why this is an important priority     |
| 22 | that we need to address. This is kind of the       |
| 23 | depressing part of the presentation.               |
| 24 | I think now we want to move to -                   |
| 25 | there's a little more that I want to point out. I  |
1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 37 just mentioned with regard to tidal cycles. 2 Ι showed that picture earlier of Howard Beach, which 3 had regular flooding at just at high tide. 4 The 5 portions of the city that will be subject to that kind of flooding on a regular basis will expand 6 7 dramatically due to sea level rise. So right now we have certain 8 9 portions of the city that will increase to a full eight miles, 43 miles of the city, which is eight 10 11 percent of the city. So again, on just a regular 12 basis, not during coastal storms, but just on a 13 monthly or even weekly basis eight percent in of 14 the city's coastline will be subject to regular 15 flooding, and in some ways this is a more 16 insidious challenge because it's not just 17 something that happens every five or 10 years, it 18 happens monthly or weekly. 19 Finally, we worked with Swiss Re, 20 which is a reinsurance company. Their entire 21 business is predicated upon understanding and 22 projecting risk, because that's what they 23 basically they provide insurance to insurance 24 companies, and as they modeled the impacts, the 25 economic impacts of storms on the city.

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.38         |
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| 2  | So as we know it, super storm Sandy                |
| 3  | basically had a cumulative impact of \$19 billion  |
| 4  | of damage on lost economic activity in New York    |
| 5  | City. And basically that, we expect that super     |
| 6  | storm Sandy was roughly a one in 70 chance of      |
| 7  | happening on an annual basis here in New York City |
| 8  | with today's climate. So, the three lines here,    |
| 9  | the yellow line at the bottom is today's climate,  |
| 10 | the middle line is the 2020s climate and the blue  |
| 11 | line at the top is the climate in 2050.            |
| 12 | We expect that going forward what                  |
| 13 | was today a one in 70 percent chance will be a one |
| 14 | and 60 chance every year in 2020s, and a one in 50 |
| 15 | chance by the 2050s. So a storm like Sandy will    |
| 16 | become much more frequent, much more likely event, |
| 17 | and basically that saying a 40 percent increase in |
| 18 | likelihood by the 2050s. So again, although we     |
| 19 | don't expect exactly a storm like Sandy to happen  |
| 20 | again, storms like Sandy will be more and more     |
| 21 | frequent. And of the other thing to note is that   |
| 22 | if you go up on the graph these storms will be     |
| 23 | more and more damaging. So a storm like Sandy      |
| 24 | which today caused approximately \$20 billion in   |
| 25 | the future could cause 50 or even \$100 billion of |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 39        |
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| 2  | damage because of the severity of those storms.    |
| 3  | So, the take away of all this, and                 |
| 4  | again this is the depressing part of the           |
| 5  | presentation, is that we've known for a long time  |
| 6  | that New York City was subject to risk, we have    |
| 7  | 520 miles of coastline, and that flooding risk has |
| 8  | been a significant one over time. But Sandy's      |
| 9  | pointed out that that risk of flooding is even     |
| 10 | more severe than it has been in the past.          |
| 11 | Finally, the risk of flooding is                   |
| 12 | only one in many risks that the city faces. Heat,  |
| 13 | severe winds, drought and coastal flooding are     |
| 14 | some of the more severe weather risks that we face |
| 15 | going forward.                                     |
| 16 | And if so, the other thing finally                 |
| 17 | is that not only are there a variety of risks, but |
| 18 | the impact, the damage, the cost of these impacts  |
| 19 | on the city will be becoming increasingly great    |
| 20 | over time.   |
| 21 | With that I'll hand off to Seth to                 |
| 22 | talk about the more, the less depressing part of   |
| 23 | our recommendations.                               |
| 24 | MR. PINSKY: Thank you Tokumbo and                  |
| 25 | thank you to the members of the Council for        |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 40        |
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| 2  | allowing me to testify today. I wanted to talk     |
| 3  | briefly about the plan that the mayors pull        |
| 4  | together for -                                     |
| 5  | CHAIRMAN DILAN: [interposing] I                    |
| 6  | just have two stop you. Just for record keep in -  |
| 7  | - would you identify yourself.                     |
| 8  | MR. PINSKY: Seth Pinsky, President                 |
| 9  | of the New York City Economic Development          |
| 10 | Corporation, and the director of the Mayor's       |
| 11 | special initiative for rebuilding and resiliency.  |
| 12 | I wanted to talk a little bit about                |
| 13 | that plan the Mayors pulled together for dealing   |
| 14 | with the challenges that Tokumbo just outlined for |
| 15 | you, which are obviously very significant          |
| 16 | challenges. And of the place that we started in    |
| 17 | developing this plan was coming, settling on four  |
| 18 | core principles that guided us.                    |
| 19 | The first of these principles at                   |
| 20 | the Mayor's direction was that we seek to be as    |
| 21 | ambitious as possible, but that we also aim for    |
| 22 | achievability. The phrase that I like to use is    |
| 23 | that we want to make sure we're not aiming for the |
| 24 | stars and then failing to get off the launching    |
| 25 | pad.   |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 41        |
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| 2  | The second critical principle                      |
| 3  | guiding us in the development of this plan is the  |
| 4  | understanding that we live in an era of limited    |
| 5  | resources, but that we have to seek to stretch     |
| 6  | these resources as far as possible, and what that  |
| 7  | means is that we have to weigh all costs against   |
| 8  | their potential benefits. But I think it's         |
| 9  | important here to note that when we look at the    |
| 10 | benefits of the money that we're spending we are   |
| 11 | not just looking at dollar and cent benefits,      |
| 12 | we're also looking at protecting vulnerable        |
| 13 | populations, we're looking at protecting critical  |
| 14 | infrastructure and other factors.                  |
| 15 | The third of our guiding principles                |
| 16 | is that we believe that there's not any single     |
| 17 | silver bullet that's going to address this         |
| 18 | problem. Instead what we think is the right        |
| 19 | approach is a multilayered defense. That means     |
| 20 | that we will certainly start with looking at our   |
| 21 | coastline, but that we also need to protect what's |
| 22 | behind the coastline, buildings, the               |
| 23 | infrastructure that support the homes and          |
| 24 | businesses that make New York run.                 |
| 25 | And finally, with respect to the                   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 42        |
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| 2  | impacted areas of the city, the bottom line is     |
| 3  | that we believe that it's neither practical nor    |
| 4  | desirable for us to retreat from the shoreline.    |
| 5  | Instead we and the administration are committed to |
| 6  | fighting for coastal neighborhoods. Rebuilding     |
| 7  | and, wherever possible, improving them.            |
| 8  | So, what all of this allowed us to                 |
| 9  | do is to develop a comprehensive plan that is      |
| 10 | divided into two parts. The first part focuses on  |
| 11 | critical citywide systems and infrastructure which |
| 12 | you see on the screen. These include buildings,    |
| 13 | utilities, telecommunications, transportation and  |
| 14 | more.  |
| 15 | End of the second part focuses on                  |
| 16 | the areas of the city that had the greatest        |
| 17 | lingering physical impact from hurricane Sandy.    |
| 18 | These areas included the Brooklyn/Queens           |
| 19 | waterfront, the eastern south shores of Staten     |
| 20 | Island, South Queens, southern Brooklyn and        |
| 21 | southern Manhattan. And all of this came together  |
| 22 | in a 450 page document with over 250 initiatives   |
| 23 | and I'm going to go through each of them now. No,  |
| 24 | I'm just kidding. What I want to do is just go     |
| 25 | through a couple of quick highlights just to give  |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 43 you an idea of how we're approaching this starting 2 first with coastal protection. 3 Here we have a \$3.7 billion first 4 5 phase plan, which you can see on this map, that's designed to protect some of the most vulnerable 6 areas of the city through a combination of natural 7 and man-made defenses. I will note that this plan 8 9 was actually cited a President Obama in his speech 10 just a couple of days ago when he talked about the 11 importance of dealing with climate change. 12 Building on this we also have a plan to protect 13 the entirety of this city and the idea is that we would be able to move forward beyond the first 14 15 phase as we secure additional resources. 16 Meanwhile, with respect to the built environment, I won't go into a lot of detail 17 18 here because I think this is something that John 19 is going to address, but it's really a two-part 20 plan. One is with respect to new buildings. We 21 want to make sure we're strengthening the city's 22 building codes to increased wind and a flood 23 resiliency. But also with respect to, what is in 24 some ways the bigger challenge that we face, the 25 68,000 buildings that are currently in our 100

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.44         |
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| 2  | year floodplain, we are proposing a \$1.2 billion  |
| 3  | retrofit incentive program that will encourage     |
| 4  | people to protect the critical systems that are    |
| 5  | necessary for buildings to continue to operate     |
| 6  | through extreme weather, and in the case of the    |
| 7  | most vulnerable building stocks, smaller, lighter  |
| 8  | buildings, we are also working to encourage        |
| 9  | structural integrity for those buildings.          |
| 10 | Another challenge that a lot of                    |
| 11 | people have become aware of is the challenge of    |
| 12 | the National Flood Insurance Program where there   |
| 13 | are two plans that we are working on with FEMA     |
| 14 | right now. One is to help deal with the serious    |
| 15 | issue of affordability, which is something that    |
| 16 | actually comes from legislation that was passed by |
| 17 | Congress on related to hurricane Sandy, but to     |
| 18 | help to deal with this we are calling on Sandy to  |
| 19 | put in place subsidy programs for the lowest       |
| 20 | income Americans, which we think is very           |
| 21 | important.   |
| 22 | And we are also asking Congress to                 |
| 23 | recognize and provide premium credits for          |
| 24 | mitigation measures other than elevation, which is |
| 25 | the preferred measure of mitigation traditionally  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 45        |
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| 2  | for the federal government. It's simply            |
| 3  | impractical and in many cases undesirable in an    |
| 4  | urban environment like New York.                   |
| 5  | Meanwhile, to help increase the                    |
| 6  | uptake of flood insurance we're also working with  |
| 7  | FEMA in the creation of high deductible, low       |
| 8  | premium policies, the idea being that we want to   |
| 9  | make sure that people are protected from           |
| 10 | catastrophic losses in some of these vulnerable    |
| 11 | neighborhoods.                                     |
| 12 | With respect to our healthcare                     |
| 13 | system we are working to strengthen again the      |
| 14 | building codes and John will talk about this for   |
| 15 | new hospitals, nursing homes and adult care        |
| 16 | facilities in vulnerable areas. We also want to    |
| 17 | mandate retrofitting to protect key systems for    |
| 18 | these vulnerable facilities, and here again we are |
| 19 | proposing a \$50 million incentive program to try  |
| 20 | to get nursing homes and adult care facilities to  |
| 21 | move forward with their retrofits on a quicker     |
| 22 | timeline.  |
| 23 | And finally, when it comes to our                  |
| 24 | utilities we are not only working with our         |
| 25 | utilities and the regulators to encourage the      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 46        |
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| 2  | hardening of existing assets, which is obviously   |
| 3  | very important, but we are also working to ensure  |
| 4  | that our regulations properly account for changes  |
| 5  | in climate. We are also working to reduce energy   |
| 6  | demand and increase energy options, and this is    |
| 7  | just a start. As you can see from this slide       |
| 8  | there are a number of other chapters and we're     |
| 9  | happy to answer questions on those.                |
| 10 | I also wanted to mention that                      |
| 11 | another area on which we're focused, and this is   |
| 12 | something that I mentioned a minute or two ago, is |
| 13 | on these communities that suffered the greatest    |
| 14 | lingering physical damage. And here we are not     |
| 15 | only applying the citywide strategies, but we are  |
| 16 | also developing initiatives that are specially     |
| 17 | tailored to the very specific needs of these       |
| 18 | particular communities, focusing on things like    |
| 19 | coastal protection, infrastructure and economic    |
| 20 | development.                                       |
| 21 | Again, I'm not going to go into a                  |
| 22 | lot of detail, but you can see the range of        |
| 23 | initiatives that we have for an area like the      |
| 24 | Brooklyn and Queens waterfront. One example is     |
| 25 | the Newtown Creek surge barrier which we're        |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 47 proposing that would be open for navigation in 2 normal circumstances, would close in the event of 3 a storm and would prevent a lot of the inland 4 5 flooding that happened in Brooklyn and Queens 6 during hurricane Sandy. Meanwhile, on the east and south 7 shores of Staten Island, again, a long list of 8 9 initiatives. I won't go into them, but one 10 example is a very important project, which is 11 actually contained in the capital budget that I 12 believe will be coming before the council shortly, 13 that is an east shore armored dune that would run from Fort Wadsworth down to Great Kills and would 14 15 protect many of the most vulnerable neighborhoods 16 in the city from the kind of damage they 17 experienced during Sandy. In South Queens, which includes not 18 19 just the Rockaways but also Broad Channel and 20 Howard Beach, in addition to coastal protection 21 we're also focused on economic revitalization 22 concentrating on the boardwalk, sections of Far 23 Rockaway, and as you can see on the screen, Beach 116<sup>th</sup> Street in Rockaway Park. 24 25 In southern Brooklyn, in a less

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 48 1 sort of initiative, is a proposal that we have to 2 create new wetlands and a tide gate along Coney 3 4 Island Creek. Coney Island Creek was the source 5 of much of the inland flooding that took place, not just on the Coney Island peninsula, but also 6 in neighborhoods like Graves End. This plan would 7 8 not only significantly lower the risk of flooding, 9 but could also create new opportunities for open 10 space and potentially new opportunities for 11 development. 12 And finally here in southern 13 Manhattan, again in addition to a large number of 14 other proposals, one that has received a fair 15 amount of attention is a proposal for a study of a 16 multipurpose levee along the east side of lower 17 Manhattan that we call Seaport City. The levee 18 would not only serve the same role that Battery 19 Park City did on the West side, which is to block 20 floodwaters, but also to provide development pads 21 for new commercial and residential buildings 22 including potentially affordable housing, it could 23 create new open space and it might even generate 24 surplus revenue, as Battery Park City does today, 25 allowing us to find the funds not only to pay for

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 49 1 this, but also potentially to pay for other 2 resiliency measures. 3 So, where I'd like to conclude is a 4 5 question, that if I were in your shoes I'd be asking, which is sounds like an ambitious plan. б 7 How do you implement it and how do you pay for it? It's a good question, I'm glad you asked. 8 The 9 answer to that is first of all that this plan is 10 actually largely funded. This is a 19 and a half 11 billion dollar plan. \$10 billion of that is 12 already in hand through a combination of federal 13 sources and city capital that is in the budget 14 currently. 15 We believe another \$5 billion or so 16 is reasonably likely to be secured, primarily from federal sources. That leaves a gap of 4 and a 17 18 half billion dollars. The Mayor has committed to 19 allocating up to another billion dollars from city 20 capital, and again the budget that is coming 21 before you includes \$250 million that would help 22 towards this goal. And we also think, and I think this 23 24 is very important, that another potential source, 25 and we have a whole list of sources, but another

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 50 1 potential source that all of us should be working 2 on is going back to Congress. I will remind you 3 that after hurricane Katrina, after a significant 4 5 allocation of funding, Congress came back later and allocated \$9 billion to the Gulf Coast region 6 7 to help pay for coastal protection, and there's no 8 reason why New York City shouldn't be treated 9 similarly. 10 Also, implementation has already 11 begun. We have 60 concrete steps that we are 12 proposing to take by year end 2013 as I'm sure you remember from pages 412 and 413 of our report. 13 14 They range from launching studies, designing some 15 of our capital construction projects, beginning 16 construction in some cases, securing additional 17 funding and amending key regulations and laws, 18 which is what we're here to talk to you about 19 today. 20 And finally we would like to see 21 implementation in - - , which is another thing

22 that we would need to work on with you very 23 closely and that we hope to talk to you about 24 shortly. The Mayor has appointed the city's first 25 Director of Resiliency, someone named Dan

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.51         |
|----|--|
| 2  | Zarrilli, who has significant experience managing  |
| 3  | waterfront property, helped to mastermind our      |
| 4  | coastal protection plan, but we would like to see  |
| 5  | enshrinement to law, just as happened after plan   |
| 6  | YC, the requirement for regular plan updates and   |
| 7  | regular reports to the public on progress that     |
| 8  | we're making on this plan.                         |
| 9  | So, I know that that's a very long                 |
| 10 | presentation, but I hope that it gives you a sense |
| 11 | as to how we're thinking about this problem. What  |
| 12 | I would just say, in summation, is that we believe |
| 13 | that this is perhaps the threat that our           |
| 14 | generation is going to need to address with        |
| 15 | respect to the city of New York. And we are        |
| 16 | confident that working with the city Council,      |
| 17 | working with other layers of government, working   |
| 18 | with the private sector, that this is a threat     |
| 19 | that can be addressed, but it requires significant |
| 20 | action and it requires significant action today.   |
| 21 | Thank you.   |
| 22 | CHAIRMAN DILAN: Mr. Lee you have                   |
| 23 | testimony as well? Okay, you're up.                |
| 24 | MR. LEE: Good morning Chair's                      |
| 25 | Dilan, Gennaro, Vacca, Koo and members of the      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.52         |
|----|--|
| 2  | committees. I am John Lee, Deputy Director of the  |
| 3  | Mayor's office of Long-term Planning and           |
| 4  | Sustainability and a registered architect in the   |
| 5  | state of New York. You've heard an opportunity to  |
| 6  | testify today on 20 introductory bills related to  |
| 7  | design, construction and operational practices     |
| 8  | that will make New York City's buildings stronger  |
| 9  | and safer in the face of extreme weather events.   |
| 10 | First I would like to acknowledge                  |
| 11 | the leadership that each of these committees has   |
| 12 | demonstrated on issues of sustainability since the |
| 13 | release of plan YC in 2007, and the urgent         |
| 14 | emphasis you have placed on climate resiliency by  |
| 15 | scheduling today's hearings immediately following  |
| 16 | the releases of the city's report.                 |
| 17 | Plan YC in 2007 created an                         |
| 18 | ambitious agenda for New York City to accommodate  |
| 19 | a growing population, enhance a quality of life    |
| 20 | for all New Yorkers towards a more sustainable     |
| 21 | future and to address climate change.              |
| 22 | Six years ago climate change was                   |
| 23 | not on the agenda of most municipal governments.   |
| 24 | While our best scientists reached consensus that   |
| 25 | the impacts of climate change were potentially     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.53         |
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| 2  | severe and that sea level rise and more frequent   |
| 3  | coastal storms could threaten New York City with   |
| 4  | its 520 miles of coastline, we had the imprecise   |
| 5  | understanding of what our local risks truly were.  |
| 6  | We also knew that as a leading global city, New    |
| 7  | York had a responsibility to reduce its impact on  |
| 8  | climate change.                                    |
| 9  | In the intervening years, thanks in                |
| 10 | part to leadership of the city Council, the        |
| 11 | experts and scientists that make up our New York   |
| 12 | City panel on climate change have helped us to     |
| 13 | develop a much better understanding of our local   |
| 14 | climate risks. The city's climate adaptation task  |
| 15 | force analyzed coastal storm surge and addressed   |
| 16 | the risk in ways that made us better prepared for  |
| 17 | super storm Sandy. The city created a \$1.2        |
| 18 | billion green infrastructure strategy and expanded |
| 19 | its networks of blue belts [phonetic] to reduce    |
| 20 | the impacts of heavy downpours.                    |
| 21 | The core roofs volunteer program                   |
| 22 | has painted 4,000,000 square feet of roof tops in  |
| 23 | order to stem heat gain, and through our           |
| 24 | waterfront development policies major projects     |
| 25 | that receive public support must take climate risk |
|    |  |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 54 into account in their design and construction. 2 Super storm Sandy has made it clear 3 4 that while we're on the right track much more 5 needs to be done to protect the city against the risks of climate change and extreme weather. For 6 this reason, even while the city was in the midst 7 8 of unprecedented storm relief efforts, Mayor 9 Bloomberg convened a special - - for rebuilding a resiliency as you've heard from Seth Pinsky and 10 11 Tokumbo Shobowale. 12 SIRR's mission was to analyze the 13 impacts of the storm on buildings infrastructure 14 and communities and to assess our future risks, 15 and to outline an ambitious, comprehensive and 16 achievable strategy for increasing resiliency The result of this effort, as you've 17 citywide. 18 heard, was plan YC, a stronger, more resilient to 19 New York. 20 Sandy inundated an area that 21 affected over 88,000 buildings, far exceeding the 22 risks that were reflected by the FEMA's - - dating 23 back to 1983. Several weeks ago FEMA released its 24 preliminary work maps for New York City that are 25 based on substantially improved analysis of

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.55         |
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| 2  | coastal flood risks. These maps indicate that an   |
| 3  | additional 30,000 buildings will be newly defined  |
| 4  | as a at risk for coastal flooding from a 100 year  |
| 5  | storm, taking the total amount to 68,000           |
| б  | buildings. We know this number will grow           |
| 7  | significantly as sea levels rise by up to three    |
| 8  | feet by mid-century.                               |
| 9  | Coastal flooding is not the only                   |
| 10 | threat brought on by effects of climate change.    |
| 11 | Our buildings will be exposed to more heavy        |
| 12 | downpours, more frequent storms with wind effects, |
| 13 | and building inhabitants will have to contend with |
| 14 | greater frequency of heat waves.                   |
| 15 | To address all of these impacts,                   |
| 16 | plan YC, a stronger more resilient New York, set   |
| 17 | forth initiatives to strengthen new and            |
| 18 | substantially rebuilt structures to meet the       |
| 19 | highest resiliency standards moving forward and to |
| 20 | retrofit as many buildings as possible so that     |
| 21 | they will be significantly more resilient than     |
| 22 | they are today.                                    |
| 23 | To thoroughly address the needs of                 |
| 24 | buildings, Mayor Bloomberg and the Speaker Quinn   |
| 25 | launched a partnership with the Urban Green        |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.56        |
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| 2  | Council to convene the building resiliency task   |
| 3  | force. The task force was charged with developing |
| 4  | proposals on how to change New York City's codes  |
| 5  | and rules to increase the resilience of buildings |
| 6  | in both operational and structural terms.         |
| 7  | The building resilience task force                |
| 8  | brought together over 200 professional leaders in |
| 9  | the architecture, engineering, construction and   |
| 10 | real estate sectors working together with city    |
| 11 | agencies to develop these proposals. The task     |
| 12 | force was subdivided by expertise in building     |
| 13 | types, commercial, residential, critical          |
| 14 | facilities and homes.                             |
| 15 | Today I will provide some                         |
| 16 | observations and recommendations about each of    |
| 17 | these bills organized in the main categories of   |
| 18 | the task force which are stronger buildings,      |
| 19 | backup power, essential safety and better         |
| 20 | operational planning.                             |
| 21 | These introductions could help                    |
| 22 | achieve plan YC's resiliency goals and measurable |
| 23 | ways. On behalf of the office of long-term        |
| 24 | planning and sustainability I'm pleased to        |
| 25 | testify, in general, support of today's           |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 57        |
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| 2  | introductory bills, although our support is        |
| 3  | tempered by certain comments or suggestions for    |
| 4  | refinements that would help make the bills more    |
| 5  | workable, or that would address inconsistencies    |
| 6  | with local, federal and state requirements.        |
| 7  | We are looking forward to hearing                  |
| 8  | the testimony of today's other witnesses to ensure |
| 9  | that we fully understand the issues raised by each |
| 10 | of them. In the category of stronger buildings     |
| 11 | the following introductions will help our          |
| 12 | buildings manage flood, resist high winds and      |
| 13 | prevent emergencies.                               |
| 14 | Intro 983, in relation to flood                    |
| 15 | resistant construction requirements for health     |
| 16 | facilities, this proposal must be revised in its   |
| 17 | entirety to address our better understanding of    |
| 18 | the impending risk that hospitals face, even       |
| 19 | outside the boundaries of the 100 year floodplain. |
| 20 | The current bill will treat hospitals similarly to |
| 21 | residences for flood resistant construction        |
| 22 | standards. In the months since this bill was       |
| 23 | first introduced we have more closely studied the  |
| 24 | risks faced by our health facilities. We will      |
| 25 | work with the Council to revise the standards that |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 58 will serve the needs of our health facilities 2 along our waterfronts. 3 Intro 990A, in relation to the 4 5 doctrine of us to available flood maps, the office of long-term planning and sustainability urges you б to adopt this proposal with the amendments. 7 The 8 effects of super storm Sandy clearly demonstrated 9 inadequacies of the current affect of floodplain 10 maps, and if we are to build stronger going 11 forward we must rely upon the best available data 12 developed in partnership with the federal 13 government. Intro 1087, in relation to using 14 15 cool roof surfaces to reduce summer heat, this 16 proposal will expand the roof reflectivity 17 requirements to sloped roofs and to reduce the 18 internal heat gains during hot summer days, which 19 in turn will also reduce the energy demands on the 20 buildings and help reduce costs over time. 21 Intro 1088, in relation to water 22 retentive sidewalks and the study on absorptive 23 street and sidewalk materials and alternative 24 street angulation, this proposal would require 25 city agencies to engage in a study to determine

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 59        |
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| 2  | the potential for permeable surfaces as a water    |
| 3  | attention strategy. We respectfully request the    |
| 4  | Council work with the agencies so that they are    |
| 5  | properly identified with the Departments of        |
| б  | Transportation, Environmental Protection and       |
| 7  | Buildings, each to their areas of expertise.       |
| 8  | Intro 1089, in relation to allowing                |
| 9  | elevation of certain building systems in flood     |
| 10 | prone areas, this proposal is intended to allow    |
| 11 | for flexibility in design solutions, to protect    |
| 12 | telecommunication systems and fuel oil supplies.   |
| 13 | We urge the Council to ensure that this bill not   |
| 14 | limit the options available to design for flood    |
| 15 | protection.  |
| 16 | Intro 1090, in relation to studying                |
| 17 | the effects of wind on certain buildings, this     |
| 18 | proposal is extremely important in order for us to |
| 19 | better assess the risk that our buildings will     |
| 20 | likely face with increased future storm activity.  |
| 21 | Intro 1093, in relation to removing                |
| 22 | barriers for usage of temporary flood control and  |
| 23 | response devices, this proposal, while necessary   |
| 24 | to address an important means of flood retention,  |
| 25 | must not compromise the use of the public right of |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.60         |
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| 2  | way and must not impede the safe from the          |
| 3  | building. We urge the Council to work with the     |
| 4  | affected departments of transportation and         |
| 5  | buildings to refine the language that preserves    |
| 6  | the safety of the building and its occupants.      |
| 7  | Intro 1095, in relation to creating                |
| 8  | a manual on the flight construction of protection  |
| 9  | standards, this proposal will make information     |
| 10 | more readily available to effective property       |
| 11 | owners and we offer our support.                   |
| 12 | Intro 1096, in relation to                         |
| 13 | relocating and protecting building systems in      |
| 14 | flood prone areas, this proposal will ensure that  |
| 15 | the most essential life safety systems are         |
| 16 | rendered flood resistant. While this proposal      |
| 17 | clarifies aspects that are generally addressed by  |
| 18 | the current code, we offer to work with to         |
| 19 | resolve technical issues with this language.       |
| 20 | Intro 1097, in relation to                         |
| 21 | requiring backup power sources for life and a      |
| 22 | safety communication systems, this proposal adds   |
| 23 | an element of resiliency to an essential life city |
| 24 | function. However, some of the technical language  |
| 25 | needs refinement and proper location with the code |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.61         |
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| 2  | should be reconsidered.                            |
| 3  | Intro 1098, in relation to                         |
| 4  | preventing the back flow of sewage we recommend    |
| 5  | that further specifications be considered to       |
| 6  | ensure that the valve types do not inadvertently   |
| 7  | cause blockages which can undermine the buildings  |
| 8  | internal sewage system, and that the valve type    |
| 9  | specifications allow for affordable options.       |
| 10 | Intro 1099, in relation to                         |
| 11 | preventing wind damage to existing buildings, this |
| 12 | proposal addresses very important protection       |
| 13 | measures for buildings and will work with Council  |
| 14 | to resolve some minor technical language issues.   |
| 15 | Intro 1102, in relation to                         |
| 16 | improving hazardous material storage pursuant to   |
| 17 | the New York City community right to know law this |
| 18 | proposal's necessary for us to protect our         |
| 19 | neighborhoods and waterways. However, we ask that  |
| 20 | Council take special consideration for our         |
| 21 | wastewater treatment plants and work with us to    |
| 22 | properly address toxic materials at those sites.   |
| 23 | In the category of backup power the                |
| 24 | following introductions will also allow our        |
| 25 | buildings to have immediate access to temporary    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC. 62        |
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| 2  | power sources, that hallways and stairs are safely |
| 3  | illuminated during prolonged power outages and to  |
| 4  | diversify the fuel sources for emergency power.    |
| 5  | Intro 1092, in relation to                         |
| 6  | installation of external electrical hookups, this  |
| 7  | proposal would provide for a quick connection for  |
| 8  | rollup temporary generators. And while we are in   |
| 9  | support of the intent there are technical issues   |
| 10 | yet to be resolved with the introduction,          |
| 11 | especially with regard to the degree to which it   |
| 12 | affects hospitals.                                 |
| 13 | Intro 1100, in relation to keeping                 |
| 14 | residential stairwells and hallways lit during     |
| 15 | blackouts. In this proposal careful consideration  |
| 16 | must be taken for how to define the lighting       |
| 17 | levels in their applications so that the safety    |
| 18 | and security of building residents are preserved.  |
| 19 | We can work with Council to reach proper standards |
| 20 | that address all of these concerns.                |
| 21 | Intro 1101, in relation to                         |
| 22 | volunteer installed emergency power systems and    |
| 23 | natural gas usage. This proposal will have         |
| 24 | significant positive effects on the types of power |
| 25 | systems that buildings will use for backup and     |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.63         |
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| 2  | emergency power that can result in cleaner         |
| 3  | emissions and more flexible uses of voluntary      |
| 4  | systems. This proposal has much merit, but it's    |
| 5  | highly technical and we can assist counsel with    |
| 6  | the proper engineering expertise to refine the     |
| 7  | language.  |
| 8  | In the category of essential safety                |
| 9  | the following introductions are intended to ensure |
| 10 | access to sanitation facilities and potable water  |
| 11 | in the event of prolonged power loss.              |
| 12 | Intro 1086, in relation to                         |
| 13 | requiring that toilets and faucets be capable of   |
| 14 | operating without an external supply of electrical |
| 15 | power. This proposal is intended to ensure that    |
| 16 | for those toilets and faucets that rely on         |
| 17 | electrical power to operate, such as a motion      |
| 18 | sensor to activate, then that within the given     |
| 19 | facility at least one faucet and one toilet are    |
| 20 | able to operate without the electrical sensor.     |
| 21 | The language of the bill implies                   |
| 22 | that the requirement would include fixtures in     |
| 23 | buildings where an electrically powered pump is    |
| 24 | necessary to fill a tank or deliver pressure, and  |
| 25 | that is not the intent of this bill. We can work   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.64        |
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| 2  | with Council to refine the language that          |
| 3  | specifically addresses the electrically operated  |
| 4  | valves that may fail in a prolonged power loss.   |
| 5  | Intro 1094, in relation to                        |
| 6  | requiring residential buildings to provide        |
| 7  | drinking water is to common areas supplied        |
| 8  | directly through pressure in the public water     |
| 9  | main. For many large multifamily buildings this   |
| 10 | proposal would be very easy to solve. However, we |
| 11 | urgently request that smaller buildings are       |
| 12 | provided with additional considerations as a cost |
| 13 | or more on risk absorbed by fewer residents.      |
| 14 | In the category of better operation               |
| 15 | paneling, the following introduction will help    |
| 16 | reduce the impacts of an emergency and allow for  |
| 17 | rapid recovery.                                   |
| 18 | Intro 1085, in relation to                        |
| 19 | emergency plans for residential and commercial    |
| 20 | buildings in the posting of emergency information |
| 21 | in certain residential buildings, this proposal   |
| 22 | names city agencies that help develop the         |
| 23 | guidelines for emergency planning and it should   |
| 24 | clearly convey the responsibility of proper       |
| 25 | planning and information distribution to the      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.65         |
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| 2  | building occupants ultimately resides with the     |
| 3  | property owner.                                    |
| 4  | In addition to these 19 proposals                  |
| 5  | the report from the special initiative for         |
| 6  | rebuilding resiliency has been brought forth for   |
| 7  | your consideration and introduction to             |
| 8  | institutionalize resiliency policy into the core   |
| 9  | function of the office of long-term planning and   |
| 10 | sustainability. This introduction T20136556        |
| 11 | intends to establish resiliency as a core function |
| 12 | of the office of long-term planning and            |
| 13 | sustainability and establishes a director of       |
| 14 | resiliency within the office.                      |
| 15 | While our office has slayed the                    |
| 16 | risk brought on by climate change for quite some   |
| 17 | time it is now time to take the necessary steps to |
| 18 | rebuild resiliency to confront the effects of      |
| 19 | climate change. Resiliency is a fundamental        |
| 20 | component of sustainability. We will ensure that   |
| 21 | our city continues to grow in a sustainable method |
| 22 | while also protecting our assets towards a         |
| 23 | stronger and more resilient future.                |
| 24 | By incorporating resiliency into                   |
| 25 | responsibilities of office of long-term planning   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 66 and sustainability the city will build upon the 2 foundation established in plan YC to ensure that 3 resiliency planning is informed by clear metrics 4 5 and transparent reporting, rigorous policy analysis, the best available science and extensive б 7 stakeholder involvement. We will ensure that this vital work 8 9 to the city is sustained and held accountable 10 beyond the one marrow [phonetic] administration. 11 The office of long-term planning and 12 sustainability generally supports all of these 13 proposals with suggestions for mild technical 14 revisions to some. And other more substantive 15 suggestions that are intended to protect against 16 inadvertent consequences. 17 We look forward to working with 18 Council in the coming weeks to formulate 19 legislation that will best serve the needs of New 20 Yorkers. Thank you for giving me the opportunity 21 to testify on this important legislation and I am happy to answer any questions that you may have at 22 23 this time. 24 CHAIRMAN DILAN: And I want to 25 thank all of you gentlemen for your testimony.

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.67         |
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| 2  | Much of it was very informative, and thank you for |
| 3  | all the research and the study that you've done    |
| 4  | along with your partners to prepare the city for   |
| 5  | the future. The hope is that none of the           |
| 6  | projections for climate change come true because   |
| 7  | we actually take proactive steps to prevent it,    |
| 8  | but in light of the information that we have it's  |
| 9  | prudent to be prepared and I want to thank you for |
| 10 | that.  |
| 11 | Just a little bit of housekeeping.                 |
| 12 | We've had some members come in and out and it's,   |
| 13 | clearly as I said at the outset, then a pretty     |
| 14 | crazy time for us in terms of the hours, but       |
| 15 | during the proceedings we've been, at one point or |
| 16 | another, joined by Council Members James, Ydanis   |
| 17 | Rodriguez who was here, Council Member Gale Brewer |
| 18 | was still with us, Council Member Oliver Koppell   |
| 19 | who just left, Council Member Margaret Chin,       |
| 20 | Council Member Jessica Lappin who joined us,       |
| 21 | Council Member Vincent Gentile, Council Member     |
| 22 | Jimmy Van Bramer, Council Member Leroy Comrie was  |
| 23 | still with us, Council Member Mendez, Rosie Mendez |
| 24 | as well as Council Member Deborah Rose.            |
| 25 | MALE VOICE 1: Say that again.                      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.68         |
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| 2  | CHAIRMAN DILAN: As well as - I                     |
| 3  | thought I said it, but just in case, Council       |
| 4  | member Brad Lander. If I missed it I'm sorry       |
| 5  | about that. As well as Council member Levin who    |
| 6  | has just joined us.                                |
| 7  | So what I would like to just, and                  |
| 8  | for my colleagues, and I know we're all pretty     |
| 9  | tired, I'm sure there's going to be a lot of       |
| 10 | questions to the extent possible if we could just  |
| 11 | get right to the question and have a shorter lead  |
| 12 | in to the actual question, it would be best for    |
| 13 | all the chairs who have to stay here until the     |
| 14 | hearings over.                                     |
| 15 | So I want to start out and I will                  |
| 16 | be followed by Chair Vacca for some transportation |
| 17 | questions, I'll start out with some general        |
| 18 | questions for Mr. Pinsky. They're related to       |
| 19 | flood insurance with the enactment of the          |
| 20 | bridgewater's, bigger waters federal legislation   |
| 21 | in 2012. Flood insurance premiums are expected to  |
| 22 | rise and in some cases very dramatically. We       |
| 23 | understand that for some homeowners premiums will  |
| 24 | start to go up now when for others premiums will   |
| 25 | not go up until the new firms go into effect.      |

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| 2  | We also understand that some                       |
| 3  | homeowners receive their increases phased in over  |
| 4  | a few years while others will get an immediate     |
| 5  | increase. How can New Yorkers find out what the    |
| 6  | new premiums will be, and how can they find out    |
| 7  | when these new premiums will start?                |
| 8  | MR. PINSKY: Well, as you know, the                 |
| 9  | national flood insurance program provides the      |
| 10 | primary source of flood insurance for homeowners   |
| 11 | and for small businesses, and that's true in New   |
| 12 | York and the rest of the country. Because of the   |
| 13 | combination of factors that you describe, the      |
| 14 | bigger waters act which had nothing to do with     |
| 15 | Sandy, but through a bad coincidence of timing is  |
| 16 | coming into effect as we're recovering from Sandy, |
| 17 | as well as the new FEMA maps. In fact, the         |
| 18 | expectation is these rates will rise.              |
| 19 | The ultimate source of information                 |
| 20 | about flood insurance is FEMA and the national     |
| 21 | flood insurance program itself. And certainly we   |
| 22 | in the city are able to help homeowners to         |
| 23 | understand, as a general matter, what the          |
| 24 | implications of these changes will be, but with    |
| 25 | respect to any given home you really have to go to |
|    |  |
|    |  |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 70 FEMA or to the insurance company that writes the 2 3 policy. 4 What I would say though is that 5 what we are primarily focused on here is in trying to address the issue of affordability that's been 6 7 raised by these changes to the flood insurance program. And I think it's very important to 8 9 understand the thinking behind the change in order to understand why we made the proposals for 10 11 addressing those changes that we have. 12 The thinking behind them is that in 13 many places including federally, after significant extreme weather events, the instinct is to 14 15 subsidize insurance rates. And, though, on the 16 one hand that's a good thing because it helps 17 people to afford insurance, which is important. 18 It also has a detrimental impact which is that it 19 encourages people, or at least it doesn't 20 discourage people, from undertaking a behavior 21 that could be dangerous. We've seen this happen 22 in jurisdictions like Florida and Texas and other 23 places around the country. 24 We think that, as a general matter, 25 the idea of trying not to subsidize people's

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 71 behaviors that could expose them to harm is the 2 right approach, but the problem with the way that 3 4 the national flood insurance program works is that 5 it actually discourages, or again at least doesn't 6 encourage, New Yorkers to make the kinds of 7 mitigation investments that we think could really 8 be helpful to them. 9 So, by way of example, under the 10 national flood insurance program, generally 11 speaking the only way you can reduce your flood 12 insurance rates, or the prime way that you can 13 reduce your flood insurance rates is by elevating 14 your home, and in some parts of New York that make 15 sense, but our estimate is that for 40 percent of 16 the 68,000 buildings in New York City that are 17 today within the hundred year floodplain, that elevation is simply infeasible, and in many other 18 cases it's undesirable. I mean do you want 19 20 neighborhoods where there is no ground floor 21 retail for example. 22 So, what we're trying to work with 23 FEMA to do is to give credits to homeowners for 24 other mitigation measures that are more practical 25 in an urban environment like New York, and to

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| 2  | recognize those and are thereby to bring down      |
| 3  | insurance rates, not by subsidizing those          |
| 4  | insurance rates, but by actually making people     |
| 5  | safer.   |
| б  | CHAIRMAN DILAN: Thank you. You                     |
| 7  | actually answered two of my questions at the same  |
| 8  | time so I won't have two ask the other question.   |
| 9  | The next is when the new firms come out many       |
| 10 | property owners that were in the flood zones       |
| 11 | before are going to find themselves mapped in to   |
| 12 | the flood zones. Our understanding is that FEMA    |
| 13 | does not yet know how the flood insurance premiums |
| 14 | will be implemented for these newly mapped         |
| 15 | properties. What is the city doing, if anything,   |
| 16 | to get an answer from FEMA on this question?       |
| 17 | MR. PINSKY: So again, we've been                   |
| 18 | working very closely with FEMA both to understand  |
| 19 | the changes that are coming down the pike, and     |
| 20 | obviously since they run the program we won't have |
| 21 | answers until they're able to supply us with       |
| 22 | answers, but we have a pretty good sense. And I    |
| 23 | think the bottom line is exactly what you said in  |
| 24 | your question which is that insurance rates will   |
| 25 | be going up for many New Yorkers and for a large   |
1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 73 number of New Yorkers who weren't required to get 2 flood insurance, going forward they are going to 3 4 be required. 5 And the so that's why again, what we're really focused on is one, trying to do 6 7 reduce the risk and thereby lower insurance rates 8 for people who are required to get insurance. 9 Another problem that we face here in New York City 10 is the fact that many people who were exposed to 11 risk even under the old flood maps, but because 12 they didn't have federally insured mortgages 13 weren't required to get insurance, didn't have insurance and are therefore, when the storm hit, 14 15 they had no way of paying for repairs. And so we 16 want to make sure that that subset of people also 17 is encouraged to buy insurance. 18 So another strategy that we put 19 forward is the notion of creating what we call 20 high deductible low premium policies, and what 21 that means is that if you're flooded, and let's 22 say your washing machine is destroyed in the 23 flood, you may not get any coverage. But if 24 you're flooded and your entire home is destroyed, 25 in that case you will get a significant amount of

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.74         |
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| 2  | coverage. The idea being that we want to save      |
| 3  | people from catastrophic losses.                   |
| 4  | MR. LEE: One other thing I would                   |
| 5  | note is that, as you noted, because of bigger      |
| 6  | waters, which was passed a year ago and signed     |
| 7  | into law by the President last July, the rates     |
| 8  | would be gradually phased in, so the subsidies     |
| 9  | will be phased out, but we strongly encourage      |
| 10 | people who don't have insurance to buy it now      |
| 11 | before the new flood rates map kick in because     |
| 12 | after the new rates kick in and of the new maps go |
| 13 | into place the new firms, probably in 2015, those  |
| 14 | will be at the unsubsidized rate.                  |
| 15 | So folks who purchase insurance                    |
| 16 | prior to that process will actually be able to be  |
| 17 | grandfathered in under the old rates. The rates    |
| 18 | will increase over time, but they won't come in at |
| 19 | essentially at immediately at the higher rate. So  |
| 20 | we definitely encourage folks to learn, assess     |
| 21 | that they have two speak directly with FEMA, but   |
| 22 | it's important for people to understand that there |
| 23 | are still subsidized rates today so it's better to |
| 24 | purchase insurance now than to wait.               |
| 25 | CHAIRMAN DILAN: Okay, so actually,                 |

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| 2  | for Mister Pinsky, the high deductible low premium |
| 3  | program that you spoke about I believe it requires |
| 4  | federal action. Where are you in discussions with  |
| 5  | the federal government on such a program?          |
| 6  | MR. PINSKY: And just beware,                       |
| 7  | everything that I described will require federal   |
| 8  | action, because again it's a federal program. So,  |
| 9  | we've been engaged in very detailed discussions    |
| 10 | with FEMA, and I certainly can't represent to you  |
| 11 | today that FEMA is ready to take our proposals     |
| 12 | lock stock and barrel, but the indications that    |
| 13 | we've gotten so far have been positive. We've      |
| 14 | discussed these with the federal task force that's |
| 15 | led by Secretary Donovan and they've reacted       |
| 16 | positively to this as well.                        |
| 17 | What we are now working on with                    |
| 18 | them is an analysis of how exactly a program like  |
| 19 | this would work. And then there is also an         |
| 20 | analysis that will need to be done to see whether  |
| 21 | this could be done through regulatory measures, or |
| 22 | whether it would also require legislation through  |
| 23 | Congress, which of course makes it more            |
| 24 | complicated.                                       |
| 25 | But I guess the advantage that we                  |

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| 2  | have is that the challenges that we face here in   |
| 3  | New York are the same challenges that people are   |
| 4  | facing all across the country. So our hope is      |
| 5  | that there will be a common purpose with           |
| 6  | representatives from all over the country on this  |
| 7  | issue.   |
| 8  | CHAIRMAN DILAN: Okay. Thank you.                   |
| 9  | I have some questions for Mr. Lee specifically on  |
| 10 | the legislative items before us. I'm not going to  |
| 11 | get into them now; I'll do it at some later point  |
| 12 | in the hearing because there are many. I want to   |
| 13 | give my colleagues who are here an opportunity to  |
| 14 | ask questions at this time and then come back. So  |
| 15 | next I will go to Council Member and Chairperson   |
| 16 | of the Transportation Committee Jimmy Vacca,       |
| 17 | followed by the Chair of the Environmental         |
| 18 | Protection Committee Jim Gennaro. And again        |
| 19 | gentlemen I ask if you, we could as much as        |
| 20 | possible get right to a question.                  |
| 21 | COUNCIL MEMBER VACCA: Thank you.                   |
| 22 | Thank you everyone. Thank you Chair Dilan. I was   |
| 23 | looking at the report, and on page 24 you did talk |
| 24 | about the most heavily impacted communities        |
| 25 | concerning climate change and I'm sure that that   |
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| 2  | alludes to the storm, but I did want to say,       |
| 3  | representing the East Bronx, that we were spared   |
| 4  | largely. We had blackouts and trees down, but we   |
| 5  | were spared the devastation because of the way the |
| 6  | storm turned. And I just don't want anyone to      |
| 7  | think that we should not be included in these type |
| 8  | of heavily impacted communities because if that    |
| 9  | storm had turned Throgs Neck, City Island,         |
| 10 | Edgewater Park, Northern Queens, we would have     |
| 11 | been in the bull's-eye. We would have been         |
| 12 | devastated, so I just wanted your response to      |
| 13 | that.  |
| 14 | MR. PINSKY: So that is an                          |
| 15 | extremely important point and one that, if we      |
| 16 | didn't emphasize we should make sure that we do    |
| 17 | emphasize, which is that this plan is not about    |
| 18 | planning for the next hurricane Sandy. It is       |
| 19 | about planning for a type of risk that is much     |
| 20 | broader than hurricane Sandy, and we certainly     |
| 21 | recognize the fact that while some neighborhoods   |
| 22 | got very unlucky during Sandy, other neighborhoods |
| 23 | got very lucky and that the next storm or the next |
| 24 | extreme weather event could have exactly the       |
| 25 | opposite characteristics.                          |

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| 2  | And so the plan that we are putting                |
| 3  | forward is a plan that is meant to address         |
| 4  | challenges citywide. That's true of our coastal    |
| 5  | protection measures, that's true of the building   |
| 6  | resiliency measures that we're putting forward,    |
| 7  | our transportation measures, our utility measures, |
| 8  | all of those are looking citywide.                 |
| 9  | When we say that we are focusing on                |
| 10 | the five areas of the city that suffered the       |
| 11 | greatest lingering physical damage, that's really  |
| 12 | making sure that as we rebuild these communities   |
| 13 | that happened to be hit in the storm, that that    |
| 14 | rebuilding is taking place in a way that is better |
| 15 | and stronger and safer than those neighborhoods    |
| 16 | were before, but it's certainly not to the         |
| 17 | exclusion of any other neighborhood in the city.   |
| 18 | COUNCIL MEMBER VACCA: Let me give                  |
| 19 | you an example: what happens if a person wants to  |
| 20 | build a senior citizen development, or a nursing   |
| 21 | home in a zone A, what is the difference for that  |
| 22 | person today as opposed to a year ago?             |
| 23 | MR. PINSKY: So, we are proposing a                 |
| 24 | number of changes to the building code that would  |
| 25 | require that the critical systems within those     |

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| 2  | facilities, and it's for regulated facilities, so  |
| 3  | nursing homes, adult care facilities and           |
| 4  | hospitals, that those systems be better protected  |
| 5  | so that either the residence can shelter in place  |
| 6  | in certain types of weather events, or if they     |
| 7  | have to be evacuated that they can be brought back |
| 8  | to the facility more quickly, and at that the      |
| 9  | facility will continue to operate.                 |
| 10 | So looking at things like                          |
| 11 | electrical systems and boilers and air             |
| 12 | conditioners, to make sure that those facilities   |
| 13 | are better able to handle the challenges that we   |
| 14 | know are coming in the future.                     |
| 15 | COUNCIL MEMBER VACCA: I do want to                 |
| 16 | talk about one transportation item and that is the |
| 17 | sidewalk issue. We have legislation, 1088, and I   |
| 18 | wanted to talk to you about the cost that a        |
| 19 | homeowner would incur if this law were to pass.    |
| 20 | When you make rules do you consider cost, and      |
| 21 | could you talk about changing standards and        |
| 22 | whether that would impact all existing homeowners  |
| 23 | that live in the zone A areas, or would this       |
| 24 | impact just new construction or people that have   |
| 25 | had damage. What would be the impact and cost of   |

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| 2  | that legislation?                                  |
| 3  | MR. LEE: First let me clarify that                 |
| 4  | 1088 is proposing that we, the departments of      |
| 5  | transportation and building study the issue of     |
| 6  | absorptive sidewalks, so at this time it is not an |
| 7  | imperative.  |
| 8  | You're absolutely right to raise                   |
| 9  | the question of cost. There are still some         |
| 10 | uncertainties not only in the cost of the          |
| 11 | absorptive materials, but also in the regions      |
| 12 | where you can actually practically implement that  |
| 13 | kind of material. So, this is definitely           |
| 14 | something that we recognize as a consideration and |
| 15 | will be incorporating it into the study.           |
| 16 | COUNCIL MEMBER VACCA: Do you have                  |
| 17 | a timetable for those studies are making, your     |
| 18 | undertakings, is there a timetable?                |
| 19 | MR. LEE: As soon as we can.                        |
| 20 | COUNCIL MEMBER VACCA: That's good,                 |
| 21 | I think. Okay, talk about access a ride. I had a   |
| 22 | concern about access a ride. Do you think that     |
| 23 | the access a ride vehicles were appropriately used |
| 24 | during the storm? Can we have access a ride        |
| 25 | vehicles better utilized should there be another   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 81 crisis to get people who are physically disabled 2 service and help? 3 4 MR. SHOBOWALE: I will just say 5 that the focus of this report really was, that I mentioned in the beginning, not the after action 6 7 report. So there's the report that Deputy Mayors 8 Holloway and Gibbs had which basically look at the 9 actual actions of emergency response vehicles 10 immediately during and after the response. 11 This report really is more about 12 the long term impacts of climate change and make 13 the city more resilient. So as part of the scope 14 of this study we did not examine the issue that 15 you raise, which I think is important, but it's 16 not something which is in the scope of this 17 report. 18 MR. PINSKY: What I would just add 19 to that is I believe the access a ride program is 20 actually administered by the MTA also and if so we 21 would have to speak to them about what their 22 assessment of the performance was. 23 But one of the things that we talk 24 about in our transportation section and also in 25 our liquid fuel section is the accordance of make

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| 2  | sure that emergency vehicles and priority vehicles |
| 3  | are fueled during a future event like Sandy. And   |
| 4  | the so certainly that kind of vehicle would be the |
| 5  | kind of vehicle we would want to make sure,        |
| б  | because I know, not just access a ride, but lots   |
| 7  | of different modes of transportation that were     |
| 8  | critical for construction work, that were critical |
| 9  | for utilities repairs, that were critical for life |
| 10 | and safety had problems accessing fuel during the  |
| 11 | storm and we would want to make sure that that     |
| 12 | fuel supply is maintained for those very critical  |
| 13 | vehicles.  |
| 14 | COUNCIL MEMBER VACCA: I would like                 |
| 15 | to thank you and I would like to thank the         |
| 16 | administration. I think you have been very much    |
| 17 | pro active in this very important field, and for   |
| 18 | your hard work after the storm and also for the    |
| 19 | work that you are now undertaking, so thank you.   |
| 20 | MR. PINSKY: Thank you.                             |
| 21 | CHAIRMAN DILAN: Thank you Chair                    |
| 22 | Vacca. Go to Chair Gennaro.                        |
| 23 | COUNCIL MEMBER GENNARO: Thank you                  |
| 24 | Mr. Chair. It's wonderful to be with you here      |
| 25 | today. Thank you for your comprehensive            |

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| 2  | testimonial of your great work and thank you for   |
| 3  | focusing on the notion of how we get things        |
| 4  | institutionalized so as we go forward into the     |
| 5  | next administration we don't lose any ground.      |
| б  | I just want to kind of go over some                |
| 7  | of the entities that have been created, and just   |
| 8  | to create kind of like a scorecard of who's doing  |
| 9  | what and what we need to do to make sure we have   |
| 10 | the team on the field come January next year.      |
| 11 | So when the Mayor accredited the                   |
| 12 | office of long-term planning and sustainability,   |
| 13 | which of course led to plan YC, the Council        |
| 14 | thought it was a good idea to make sure that the   |
| 15 | office of long-term planning and sustainability    |
| 16 | was part of the city law so that would live on     |
| 17 | forever. We did that. That was good. So we got     |
| 18 | that, so that good.                                |
| 19 | Then when the Mayor accredited the                 |
| 20 | New York City plan on climate change in the city,  |
| 21 | climate adaptation task force, the Council thought |
| 22 | those were excellent ideas. And last year through  |
| 23 | local 042 [phonetic] we made them a permanent part |
| 24 | of city government also, broadened the scope of    |
| 25 | the panel and of the task force, so we got that    |

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 84 1 2 done. And it seems like the next step is 3 to take the director of resiliency recently 4 5 appointed in the wake of Sandy and the Mayor mentioned his - I met him at the speech at the 6 7 Navy Yard. MR. PINSKY: His name is Dan 8 9 Zarilli. COUNCIL MEMBER GENNARO: 10 Okay. And 11 so he was appointed and we want to make sure that 12 that person or that office and that function is 13 part of a ORLTPS [phonetic] going forward. 14 And is there - because I'm always 15 thinking in terms of making sure we have the 16 proper place on the field in going forward into 17 the next administration. Is there any thing else 18 we need to do in terms of creating in law any 19 other institutions that could help this good work 20 qo forward? That's sort of part of my first 21 question, then I'll let you speak to that then 22 I'll finish my question. 23 MR. PINSKY: I think making sure 24 that the proper staffing at the office of long-25 term planning and sustainability, including not

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC.85         |
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| 2  | just the director of resiliency, but staff that    |
| 3  | supports the director is of critical importance.   |
| 4  | That individual will then work with the various    |
| 5  | city agencies that have jurisdiction over the      |
| 6  | various chapters of this report. In some cases it  |
| 7  | will be multiple agencies to act as essentially    |
| 8  | the quarterback to keep the report moving.         |
| 9  | I think what's also important is to                |
| 10 | make sure that, like with plan YC, that the plan   |
| 11 | is regularly updated as conditions change and      |
| 12 | information changes.                               |
| 13 | COUNCIL MEMBER GENNARO: Which is                   |
| 14 | part of what we did when we made the office of     |
| 15 | long-term planning a part of city government, and  |
| 16 | when we made permanent the panel on climate change |
| 17 | and the city climate and the adaptation task       |
| 18 | force, they're mandated know on an ongoing basis   |
| 19 | to continue their good work.                       |
| 20 | MR. PINSKY: yes, and that I think                  |
| 21 | has been - that's a very good policy to have       |
| 22 | adopted and I think was very helpful in allowing   |
| 23 | us to do the work that we did, the fact that       |
| 24 | people have not just held the report and had it    |
| 25 | frozen in time, but that it's an evolving          |
|    |  |

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document.

COUNCIL MEMBER GENNARO: 3 Great and 4 that kind of leads me to my next question. Are 5 the various entities that have been created in the 6 wake of Sandy and how they're all working 7 together? So you've got the office of long-term 8 planning, you've got the panel and of the task 9 force to use shorthand here and call them the 10 climate change, climate change task force, and of 11 that we have the SIRR, the special initiative for 12 rebuilding and resiliency, and the partnership 13 between the Mayor's speaker and Urban Green to do 14 the building resiliency task force.

15 So you've got like the SIRR folks, 16 the building resiliency task force, the climate 17 change panel, the climate change adaptation task 18 force. How do they all kind of work in synergy? Are they - I just want to get sort of like a 19 20 scorecard of - you've got SIRR here, you've got 21 the building resiliency task force here, you've 22 got the panel and task force, and, you know, what is the, what does the organizational chart kind of 23 24 look like?

25

MR. PINSKY: Yeah, it's an

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| 2  | excellent question and I believe the same is true |
| 3  | for the buildings resiliency task force, and John |
| 4  | can comment if this is not the case. But with     |
| 5  | respect to the special initiative that the Mayor  |
| 6  | put together, it is one of the few examples of a  |
| 7  | bureaucracy that actually was said to be limited  |
| 8  | in time and is in fact limited in time.           |
| 9  | So our responsibilities of the                    |
| 10 | special initiative were to pull together, this    |
| 11 | plan to work with the various city agencies and   |
| 12 | partners and government to pull it together, and  |
| 13 | once that plan was issued, which it has been now, |
| 14 | that special initiative is now disbanding. People |
| 15 | are in the process now of going back to what they |
| 16 | had been doing previously and we're transferring  |
| 17 | responsibility now for the plan to the Mayor's    |
| 18 | office of long-term planning and sustainability.  |
| 19 | MR. LEE: Note that in terms of how                |
| 20 | they fit, on page 410 of the chart there is       |
| 21 | actually an orb chart which shows -               |
| 22 | COUNCIL MEMBER GENNARO:                           |
| 23 | [Interposing] Page 410 of the - oh, the big book, |
| 24 | okay.   |
| 25 | MR. LEE: Yeah. You asked for an                   |

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| 2  | organizational chart on how all of the things      |
| 3  | relate, so this is kind of an overall, a high      |
| 4  | level description.                                 |
| 5  | COUNCIL MEMBER GENNARO: What page                  |
| 6  | is that on?  |
| 7  | MR. LEE: 410.                                      |
| 8  | COUNCIL MEMBER GENNARO: Well I                     |
| 9  | didn't get to page 410 yet, you know, I mean I     |
| 10 | just got the book. I'm not I'm working my          |
| 11 | way through it.                                    |
| 12 | MR. PINSKY: If I may add to that                   |
| 13 | too, the building resilience task force is also is |
| 14 | closed in terms of issuing a report. However, we   |
| 15 | do have a -  |
| 16 | COUNCIL MEMBER GENNARO:                            |
| 17 | [Interposing] What page is that again?             |
| 18 | MR. LEE: 410.                                      |
| 19 | MR. PINSKY: Despite the special                    |
| 20 | initiative group and the building resilience task  |
| 21 | force, having been sort of expired in a sense, you |
| 22 | know, the work must continue. And Chair, you do    |
| 23 | speak to a very important point that there is      |
| 24 | massive coronation not only with city and          |
| 25 | agencies, but also other offices that have been    |

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| 2  | created as a result of Sandy, such as the Mayor's  |
| 3  | office for housing recovery operations.            |
| 4  | Therefore, going back to your first                |
| 5  | question, in addition to the director of           |
| 6  | resilience there is a great need for staffing in   |
| 7  | order to support that director and all the         |
| 8  | activities, between coordinating activities, and   |
| 9  | also implementing the 200 plus recommendations     |
| 10 | that came out of the special initiative report.    |
| 11 | COUNCIL MEMBER GENNARO: Thank you.                 |
| 12 | When the Council did local 042, like two months    |
| 13 | before Sandy, we thought that that would be a      |
| 14 | great way to plan for climate change, plan for sea |
| 15 | level rise, to get all the brain waves of the top  |
| 16 | scientists and filter those down to an operational |
| 17 | task force, and do the long-range planning and     |
| 18 | financing necessary to come up with the best ideas |
| 19 | and make them all happen.                          |
| 20 | Then, of course Sandy happened, and                |
| 21 | we had a, really jump in with both feet very       |
| 22 | quickly and I'm curious on what your perspective   |
| 23 | is on the long-range mission of the climate change |
| 24 | panel and a task force, because like the idea, the |
| 25 | concept that they would do the science and help    |

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| 2  | the operational task force through the long-range  |
| 3  | planning, but then we had SIRR come along. So is   |
| 4  | that going to devolve back to the climate, to the  |
| 5  | panel and the task force under the OLTPS. I'm      |
| 6  | just trying to figure out how that's going to      |
| 7  | work.  |
| 8  | We had the whole thing figured out                 |
| 9  | and then Sandy happened and we had to scramble and |
| 10 | do good work real fast. And so, you know, post     |
| 11 | Sandy, you know, how does that work? We get back   |
| 12 | to sort of regular course of doing business, and   |
| 13 | how we plan over the long-term to do these things. |
| 14 | Did that make sense?                               |
| 15 | MR. PINSKY: Yes, it makes a lot of                 |
| 16 | sense, and again, I think that we should all be    |
| 17 | very proud of the work that we, as administration, |
| 18 | working with the City Council did before hurricane |
| 19 | Sandy since plan YC to put all of these            |
| 20 | institutions and structures in place because we    |
| 21 | were definitely better prepared for the storm than |
| 22 | we would have been had we not had the information, |
| 23 | had we not begun to make changes to our building   |
| 24 | codes, etc., etc., etc.                            |
| 25 | When Sandy hit, what we learned as                 |

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| 2  | Tokumbo showed in the presentation that he did,    |
| 3  | was that in fact the vulnerability was even        |
| 4  | greater than we had expected, and so we were       |
| 5  | forced to go back and reevaluate all of our        |
| б  | assumptions and redouble our efforts. And that's   |
| 7  | what this report does, and what this report        |
| 8  | intends to do then is to transfer responsibility   |
| 9  | back to the existing structures, including the     |
| 10 | panel on climate change, including the Mayor's     |
| 11 | office of long-term planning and sustainability,   |
| 12 | but just to make sure that there are additional    |
| 13 | elements to their responsibility that cover this   |
| 14 | greater vulnerability going forward.               |
| 15 | But the panel on climate change was                |
| 16 | absolutely essential to the work that we did and   |
| 17 | will continue to be absolutely essential. There    |
| 18 | are very few places in the world, especially on    |
| 19 | the scale of municipality instead of a country,    |
| 20 | where people are thinking about what these impacts |
| 21 | will be with so much specificity and looking so    |
| 22 | far into the future, and we have to keep doing     |
| 23 | that.  |
| 24 | And by the way, the science keeps                  |
| 25 | evolving, so it's not like we can get a report and |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC. 92 say okay, we know what's going to happen let's go. 2 We've got to keep getting that updated. 3 4 COUNCIL MEMBER GENNARO: Great. 5 And when people ask me why the city was able to б respond, I indicated the Bloomberg administration 7 had gotten into the climate change adaptation 8 business through the creation of the panel and of 9 the task force years ago. So we've been doing 10 this for a long time and we are able to jump when 11 we had to jump. 12 MR SHOBOWALE: I just would add one 13 thing. COUNCIL MEMBER GENNARO: 14 Sure. 15 MR SHOBOWALE: I think specifically 16 one of the things that John's work very closely on 17 is that part of the recommendations with regard to 18 19 CHAIRMAN DILAN: If you could speak 20 right into the microphone. 21 MR SHOBOWALE: One of the changes 22 recommended with regard to the building code is 23 that we have to update our projections regarding 24 sea level rise because that impacts the level of which our buildings should be built. 25

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| 2  | And so part of the work of the New                 |
| 3  | York City panel on climate change will be          |
| 4  | coordinated with our normal refreshing of our      |
| 5  | building code, the normal cycles for that, so that |
| 6  | if there are indeed tracking a higher levels       |
| 7  | projections for sea level rise, if those will be   |
| 8  | incorporated proactively into the building code.   |
| 9  | So it's suggested these structures                 |
| 10 | that are in place were very, very valuable and now |
| 11 | the process is basically melding those with the    |
| 12 | new information we have, making sure that going    |
| 13 | forward, those processes work as efficiently as    |
| 14 | possible to inform our future policymaking.        |
| 15 | COUNCIL MEMBER GENNARO: Thank you.                 |
| 16 | I was talking to Serigei [phonetic] recently I'm   |
| 17 | going to be going to that office to pay a visit to |
| 18 | get - really wrap my head around everything that's |
| 19 | going on in that office and I'll talk to him and   |
| 20 | get more in-depth knowledge of everything that's   |
| 21 | going on there because I'm - I just feel I should  |
| 22 | do that.   |
| 23 | And one of the things is that I'll                 |
| 24 | be carrying the bill to make the director of       |
| 25 | resiliency, you know, the Mayors bill, I'll be     |

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| 2  | carrying that and I look forward to doing that.    |
| 3  | Just two quick questions Mr.                       |
| 4  | Chairman, if I could, before I turn it over to     |
| 5  | others who have questions with regard - I'm going  |
| 6  | to Mr. Lee's statement on intro 1088 on the bottom |
| 7  | of page five, with regard to water retentive       |
| 8  | sidewalks.   |
| 9  | Your statement talks about the                     |
| 10 | proposal and I'm reading it now that you request   |
| 11 | that the Council work with you so that agencies    |
| 12 | are properly identified between departments, you   |
| 13 | know, various departments each in the area of      |
| 14 | expertise. I'm wondering if, because that's my     |
| 15 | bill as well, I'm wondering if you could just      |
| 16 | expand on that critique of intro 1088. It's kind   |
| 17 | of oblique what you say here.                      |
| 18 | MR. LEE: It's simply a matter of                   |
| 19 | semantics and the way that the bill has dropped    |
| 20 | that - there are certain territorial boundaries    |
| 21 | between our respective agencies, particularly when |
| 22 | it comes to the right-of-way. And so we just need  |
| 23 | to make clear that those responsibilities, that    |
| 24 | are assigned with specific agencies, are called    |
| 25 | out, are and in fact within their jurisdictional   |
|    |  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 95 1 boundaries. 2 COUNCIL MEMBER GENNARO: 3 Okay. 4 Well that certainly makes sense. And with that 5 said and in this spirit, Mr. Chairman, of keeping things brief, we just left here a couple hours 6 7 ago, and I think that's where I'll leave it for 8 now. Thank you for your terrific work and this is 9 a great service to the people of the city, and I commend you on a job that is well done. There is 10 11 still much to do and it's really a pleasure 12 working with you. 13 MR. PINSKY: Thank you Counselor. 14 CHAIRMAN DILAN: Thank you Chair 15 Gennaro. We'll go next to Chair Koo followed by 16 Council Member Gale Brewer. Chair Koo. 17 COUNCIL MEMBER KOO: Thank you. 18 Let me begin by thanking the three other gentlemen 19 who are working very hard for our government in 20 our city. 21 My question is every time we have a 22 storm some houses that suffer damages, and then 23 other houses they, it's better for them to 24 demolish than rebuild. So has the state or the 25 city has offered them money to purchase their

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| 2  | houses, so I want to know how many owners took up  |
| 3  | that offer.  |
| 4  | MR. PINSKY: So, there are two                      |
| 5  | programs that involve potential acquisitions of    |
| 6  | homes that were damaged during Sandy and this, the |
| 7  | cities program is really administered by the       |
| 8  | Mayors housing recovery office, so I would suggest |
| 9  | that you talk to them to get more detail about     |
| 10 | this. But the first program is a program that was  |
| 11 | proposed by the governor, which involves acquiring |
| 12 | properties that were damaged, demolishing the      |
| 13 | structures and then leaving the land empty as a    |
| 14 | buffer for the future.                             |
| 15 | We think that in a limited number                  |
| 16 | of instances that may make sense as long as a      |
| 17 | number of criteria, which I won't go into detail   |
| 18 | on, are met, and we've been working with the       |
| 19 | governor on that. To date, there is really only    |
| 20 | one area in the city where that program has been   |
| 21 | active and that's in Oakwood Beach Staten Island.  |
| 22 | Our expectation is that it's not going to be       |
| 23 | widely applicable across the city.                 |
| 24 | The second program is a program of                 |
| 25 | acquisition for redevelopment, and that involves   |
|    |  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 97 1 people whose homes were substantially damaged, 2 where the city is part of its efforts to help 3 4 those homeowners, would acquire their properties 5 and then sell the properties back to developers or people in the private sector who could then 6 7 rebuild in a more resilient way if the particular 8 homeowner doesn't want to stay in the location for 9 whatever reason. 10 Again, this will have somewhat 11 limited applicability, but in order for homeowners 12 to find out whether that program applies to them 13 they can contact the Mayors housing recovery office if they called 311, or go to the cities 14 15 website. There is a portal that takes you into 16 the various programs that they have available. 17 COUNCIL MEMBER KOO: Thank you. My 18 next question is, what is the timeframe for 19 rebuilding boardwalks, the damage during Sandy, 20 and will the cost be allocated by the federal 21 government? 22 MR. PINSKY: The timeframe for 23 rebuilding? 24 COUNCIL MEMBER KOO: The boardwalks. 25

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 98 1 MR. PINSKY: Oh, the boardwalks. 2 The Department of Parks, again, is responsible for 3 that and the so to get a detailed schedule I would 4 5 recommend speaking with them and we can certainly 6 get you that information. But they, for this summer their 7 8 priority was to make sure, first of all that all 9 of the city's beaches reopen, which they've done. They also are working very actively with the Army 10 11 Corps of Engineers, and in some places on their 12 own, to ensure that the beaches are, the technical 13 term is re-nourished, that means that they're 14 widened again because they perform a very 15 important safety feature. They are a very important safety feature for many coastal 16 17 communities. And they also have been working to 18 put temporary structures in place such as bathroom 19 facilities, and - - facilities, which again 20 they've done. 21 They are now in the process of 22 engaging with local communities on the long-term rebuilding of these boardwalks. It's certainly a 23 24 priority for the parks department, they just want to make sure that one, the designs that are put in 25

COMMITTEE ON HOUSING AND BUILDINGS, ETC. 99 1 place our designs that won't make those boardwalks 2 susceptible to the same kind of damage that they 3 4 were during the storm. Two, potentially, if 5 possible to allow those boardwalks to serve as another bulwark against coastal storms in the 6 7 future. And three to make sure that the designs 8 are designs that are acceptable to local 9 communities. 10 So that's a process that they are 11 now actively engaged in. And as far as the 12 funding is concerned, certainly if what's involved 13 is replacing damaged facilities as they existed before the storm, that should be largely 14 15 compensable, though not entirely, but largely 16 compensable by FEMA and federal funding. 17 If what the parks department is 18 looking to do is to make them more resilient, 19 there are federal programs that are available and 20 we are certainly trying to secure as much federal 21 funding as possible for that work. COUNCIL MEMBER KOO: So, we also 22 23 lost a lot of trees during the hurricane, is there 24 a goal regarding how many lost trees will be 25 replaced?

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC100 MR. PINSKY: Again, that's really a 2 question for the parks department. It was 3 thousands of trees that were downed. The parks 4 5 department is actively managing the natural environment for which it has responsibility, which б 7 includes street trees. I know their goal certainly is to 8 9 continue to make our natural environment more robust, and over time I think that they believe 10 11 that replace those natural features is not only an 12 aesthetic consideration, which it is, but it's 13 also a safety consideration. The more green that we have the more that we are able to absorb heat 14 15 during heat waves. The more green that we have 16 the more that we are able to allow the land to act 17 as that defensive feature against things like 18 coastal storms. 19 So I can't tell you exactly what 20 the schedule is or the numbers, but I know that that is a priority for the parks department. 21 22 COUNCIL MEMBER KOO: I have no more 23 questions for you. 24 CHAIRMAN DILAN: Thank you Chairman 25 Koo. Council Member Brewer followed by Council

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| 2  | Member Lander.                                     |
| 3  | COUNCIL MEMBER BREWER: Thank you.                  |
| 4  | It is very impressive. We all walk around with     |
| 5  | this heavy book and it's incredibly impressive,    |
| 6  | and congratulations.                               |
| 7  | A couple of questions. The low                     |
| 8  | hanging fruit, is there like a - I mean I think of |
| 9  | the rainwater as one, are you thinking along those |
| 10 | terms? In other words what are the 10 things that  |
| 11 | as a city out of any kind of a zone could be       |
| 12 | focused on so that New Yorkers can engage and be   |
| 13 | part of the solution?                              |
| 14 | MR. PINSKY: Well, I don't know if                  |
| 15 | I would describe anything as low hanging fruit,    |
| 16 | but there certainly are things that we think we    |
| 17 | should move forward with as quickly as possible.   |
| 18 | The legislation that's before you I think is of    |
| 19 | critical importance. A lot of people when they     |
| 20 | think about resiliency think of things that are    |
| 21 | tangible like walls and the levees, and of those   |
| 22 | are important to you, but certainly our            |
| 23 | regulations played a critical role.                |
| 24 | One thing that we found is that if                 |
| 25 | you look at the difference between buildings in    |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC102 the city that were built before the modern 2 building codes were put in place, and buildings 3 that were built after the modern building codes 4 5 were put in place, there is a dramatic difference in the performance of those buildings. So those 6 codes are essential, and that's one thing that I 7 would list as a very high priority. 8 9 I also think, on the tangible side, 10 that there are a number of things that we can do 11 along the coastline that are very important. Ι 12 mentioned a minute ago the re-nourishment of our beaches. That is important, it's not just - it's 13 14 an economic matter. It's important for many of 15 these beach communities to have their beaches back 16 to draw people to the area and create economic 17 activity, but as I said they also serve a defensive role. 18 19 And then one project that I would 20 highlight in particular, not to the exclusion of 21 any others, but because I think it's so important 22 is another one that I mentioned during my 23 testimony, which is this armored dune along the 24 east shore of Staten Island. These are 25 neighborhoods that have experienced significant

COMMITTEE ON HOUSING AND BUILDINGS, ETC103 1 flooding four years, even during relatively small 2 coastal storms. 3 Sandy was of a different order of 4 5 magnitude and caused significant loss of life in б these areas. This is a plan that the Army Corps of Engineers has been studying since the 1990s. 7 COUNCIL MEMBER BREWER: I was 8 9 around in the 1990s. 10 MR. PINSKY: And there is now money 11 in the Army Corps's budget to complete that plan. 12 There is money in the Army Corps's budget to build 13 that wall, and if the budget is passed shortly by the city Council, as we expect it will be, there 14 15 will be money - or it's been passed, sorry. 16 Congratulations on that. With that passage the city now has the money that it needs for the 17 matching fund, and the only piece that will be 18 19 left will be a state matching piece, which we 20 certainly hope that the state government will move 21 on. 22 COUNCIL MEMBER BREWER: Т 23 appreciate all that. What I was asking is 24 something even larger, which is in the testimony 25 and in this legislation that talks about the white

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| 2  | roofs and of the catching the rainwater and all -  |
| 3  | I guess that's what I call somewhat low hanging    |
| 4  | fruit. It doesn't cost a lot, but it does take     |
| 5  | input and buy-in from residents.                   |
| 6  | So I'm just wondering A does that                  |
| 7  | help in terms of the overall plan, I think it      |
| 8  | does, and B how do you go about, what do you think |
| 9  | about going about - how do you think about going - |
| 10 | getting people to do it? I mean one suggestion I   |
| 11 | would have would be to take a program like the     |
| 12 | urban advantage, which is a middle school science, |
| 13 | you know it well with all the institutions, and    |
| 14 | make every middle school student participate in    |
| 15 | some kind of resiliency project.                   |
| 16 | In other words, how do you get                     |
| 17 | everybody to say as a city we are really invested  |
| 18 | in this? Because, to be honest with you if you're  |
| 19 | not in one of the floodplains unfortunately you    |
| 20 | don't think it's ever going to happen to you and   |
| 21 | you don't say this is important. I'm just          |
| 22 | wondering if that's part of the discussion kind of |
| 23 | how you do the outreach in terms of all the great  |
| 24 | work you've done. How do you make it happen?       |
| 25 | MR. PINSKY: And I think that it's                  |

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| 2  | a couple things. First of all answering your       |
| 3  | first question, and thank you for the              |
| 4  | clarification, I do think that everything is       |
| 5  | important. And if you look at what the city has    |
| 6  | done, again, and very close partnership with the   |
| 7  | city Council over the last several years in terms  |
| 8  | of reducing our carbon footprint, it really is     |
| 9  | extraordinary. And if the rest of the world were   |
| 10 | following New York's example we would have a       |
| 11 | future that would look very different from the one |
| 12 | that instead we believe that we are facing.        |
| 13 | In terms of getting people to                      |
| 14 | undertake these measures, I think part of it is    |
| 15 | putting the right incentives in place, and         |
| 16 | certainly that an important part of our plan.      |
| 17 | Part of it is changing the laws, so that over time |
| 18 | people are simply required to do what's right.     |
| 19 | And part of it is through education, and I think   |
| 20 | that another important responsibility of this      |
| 21 | director of resiliency is going to be doing what   |
| 22 | the Mayor's office of long-term planning and       |
| 23 | sustainability has done on the resilience side,    |
| 24 | resiliency side, but particularly effectively on   |
| 25 | the sustainability side with respect to            |

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| 2  | resiliency, and making sure that that is a         |
| 3  | priority that people understand the challenges     |
| 4  | that we face, and they understand, in your words,  |
| 5  | that there is in fact low hanging fruit that all   |
| 6  | of us can pick, and that can make a real           |
| 7  | difference.  |
| 8  | COUNCIL MEMBER BREWER: Okay. I                     |
| 9  | don't want to belabor the point. I'm good at low   |
| 10 | hanging fruit, that's what I'm good at. So I'm     |
| 11 | just saying is that I think it could benefit from  |
| 12 | more discussion about how to get it done.          |
| 13 | And then just finally this whole                   |
| 14 | issue of, I don't know, I call it - I'm so up to   |
| 15 | hear with gentrification in a different kind of    |
| 16 | way and the housing situation, but is that         |
| 17 | something that you have to kind of at least put in |
| 18 | the report along the waterfront, because to me,    |
| 19 | and I might be wrong, but our waterfronts are      |
| 20 | particularly fabulous because they have a whole    |
| 21 | group of working middle on come, some wealthy, but |
| 22 | it's a mixture on our waterfronts and I'm worried  |
| 23 | we're going to lose it if it costs a fortune to    |
| 24 | put it on stilts and hang things from it and, you  |
| 25 | know, what are all you have to do to make it       |

COMMITTEE ON HOUSING AND BUILDINGS, ETC107 1 compliant. Is that something that's at least 2 discussed? 3 4 MR. PINSKY: Yes. 5 COUNCIL MEMBER BREWER: I worry б about it. I worry about it all of the time. 7 MR. PINSKY: We worry about exactly 8 the same thing. And here again, what I think to many people seems like a really esoteric subject, 9 10 the flood insurance program. The effect of the 11 changes that are coming in flood insurance could 12 be to force exactly the people that you're 13 describing who have lived along the waterfront, 14 who are not wealthy. 15 COUNCIL MEMBER BREWER: The 16 firefighters, the police officers and the - - . 17 MR. PINSKY: Absolutely, for 18 generations could force many of those people out 19 of their homes, and that is not a good outcome for 20 the city. 21 In reality the bigger challenge 22 that we've faced historically in our waterfront is 23 not that there is too much wealth along the 24 waterfront, but in fact that there is too much 25 concentration of poverty on our waterfront, and

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| 2  | unfortunately over the decades the city has put    |
| 3  | many vulnerable people in vulnerable places, and   |
| 4  | we certainly want to address that and in our plan  |
| 5  | to address that, but we also want to make sure     |
| 6  | that the reverse doesn't happen now. And so yes,   |
| 7  | that's a critical part of the plan that we have.   |
| 8  | COUNCIL MEMBER BREWER: Again, just                 |
| 9  | thinking about how to approach it would be like a  |
| 10 | different group of people perhaps to sit down and  |
| 11 | try to strategize on that, because it's not so     |
| 12 | much a structural issue as it is an economic issue |
| 13 | and it's really does take a different approach in  |
| 14 | my opinion. You might want to even involve some    |
| 15 | of the pensions and of the unions, and the guess   |
| 16 | who lives - I mean I worked in Far Rockaway for    |
| 17 | two years with James Sanders and the 1990s.        |
| 18 | Remember those years? So I am very familiar with   |
| 19 | etc., etc. Whatever the hell you call it now.      |
| 20 | So I'm just saying is it really                    |
| 21 | needs to be thought of and it never comes up       |
| 22 | except in those of us who have experienced it and  |
| 23 | the land side of things.                           |
| 24 | MR. PINSKY: Well, and Tokumbo in                   |
| 25 | his presentation talked about the outreach that we |
COMMITTEE ON HOUSING AND BUILDINGS, ETC109 1 2 did. COUNCIL MEMBER BREWER: 3 Yes. 4 MR. PINSKY: And that outreach, 5 very purposely, was designed not just to be our talking to people and saying here are our ideas б 7 what do you think about them, but we spent a lot 8 of time listening to people. And we very 9 deliberately went to many different communities, we didn't just go to one location and say everyone 10 11 come and meet us here. And in fact we learned 12 from those discussions exactly the types of 13 concerns that you're outlining here and that's why 14 our plan contains concrete steps to try to address 15 that. COUNCIL MEMBER BREWER: I'm just 16 17 saying it's a very challenging topic having 18 experienced it myself and knowing exactly how it 19 develops, and it's not like it's going to creep up 20 on you. You won't even know it's there. 21 MR. PINSKY: Yup, I agree. 22 COUNCIL MEMBER BREWER: Thank you 23 very much. 24 CHAIRMAN DILAN: Okay, thank you. 25 We're going to go to, Council Member Lander had to

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 110 step out for a second, we're going to go to 2 Council Member Chin. 3 COUNCIL MEMBER CHIN: 4 Thank you. 5 One question I was looking at is - I mean during Sandy, but also during blackout, all the traffic б 7 light goes out and the street light goes out. And 8 people are out in the street and it's really 9 dangerous trying to navigate, and I think in the 10 SIRR report you just talk about in story 500 NYPD 11 vehicle that our inverters, whatever, but I guess 12 did we think about other alternative technology 13 like solar technology that can actually, you know, 14 we have so much to really capture all the power of 15 the sun that any time, not just during the storm, 16 but any time we have a blackout that we will 17 quarantee that we have traffic lights and 18 streetlights in the city. 19 MR. PINSKY: We've been working 20 with the department of transportation and have 21 been seeking recommendations from them for the 22 best way to ensure that our traffic signals 23 continue to function. One of the things that 24 we're doing, that's actually a low hanging fruit 25 literally, is to try to elevate some of the

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| 2  | systems that are in the traffic signal so that     |
| 3  | there just out of the floodplain, so if water      |
| 4  | comes through the signals don't get knocked out by |
| 5  | the storm. The proposals for the inverters and     |
| 6  | the NYPD vehicles are another way.                 |
| 7  | But we were always looking at new                  |
| 8  | technologies and new approaches and one of the     |
| 9  | things that we've been talking about as part of    |
| 10 | this plan, that the Department of transportation   |
| 11 | and others have responded positively to, is the    |
| 12 | notion of trying to make sure that we're regularly |
| 13 | going through drills. Where we look at different   |
| 14 | types of extreme events and we say, well, what     |
| 15 | will the impacts be and how are we going to react  |
| 16 | to those, and making sure that we have plans in    |
| 17 | place for addressing those. And I don't know,      |
| 18 | Tokumbo if you have anything to add to that.       |
| 19 | MR. SHOBOWALE: I'm just going to                   |
| 20 | add one thing. One of the advantages of the        |
| 21 | inverters is that obviously there are thousands    |
| 22 | and thousands of streetlights and in the city,     |
| 23 | so retrofitting all of them is very costly. One    |
| 24 | of the advantages of the inverters is that the     |
| 25 | cars themselves will be mobile. So, to assess the  |

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| 2  | point, there are different kinds of things that    |
| 3  | could affect the city with a relatively small      |
| 4  | number of inverters which are mobile, you could    |
| 5  | then move them around to affect different parts of |
| 6  | the city. If different parts of the city were      |
| 7  | impacted by any particular event, you have         |
| 8  | flexibility. So, with a relatively small           |
| 9  | investments, which goes to one of the principles   |
| 10 | access described is making our measures cost       |
| 11 | effective as possible and the stretching every     |
| 12 | dollar. Here you will have invest with a mobile    |
| 13 | solution so it could be deployed in different      |
| 14 | ways.  |
| 15 | Sort of like considering and of                    |
| 16 | the kinds of solutions, but one of the things that |
| 17 | we had in mind in proposing this solution is the   |
| 18 | flexibility to adapt to different kinds of events  |
| 19 | and the different kinds of outages.                |
| 20 | COUNCIL MEMBER CHIN: Okay, but I                   |
| 21 | think it's still really important to really        |
| 22 | explore the whole concept of solar energy and      |
| 23 | having that on the traffic lights and              |
| 24 | streetlights.                                      |
| 25 | MR. PINSKY: Yeah, but just - I                     |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 113 agree, and none of this is to dispute that, but I 2 think underlining a point that Tokumbo made is 3 that when we think about how to make the city 4 5 safer in an era where we have limited resources, 6 one approach would be to try to pay to put solar 7 panels on all of the traffic lights and thereby 8 ensure that no matter which traffic light goes out 9 that we have a backup. 10 But as Tokumbo said that's a very 11 expensive because we have so many different 12 traffic signals. Whereas if you can put together 13 a relatively small mobile fleet, no matter where 14 the problem is you can bring a solution to the 15 problem. So that's the philosophy behind the 16 approach. Again, it's not to disagree with 17 anything that you're saying and it's certainly 18 something that will continue to explore, but just 19 so you understand the philosophy. 20 COUNCIL MEMBER CHIN: Oh yeah, 21 I mean as technology advances there's yeah. 22 probably many ways to do that. I have just one 23 question about the bill that I'm introducing, the 24 one that, that talking about really having 25 buildings, you know, residential buildings and

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 114        |
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| 2  | commercial building, posting information about     |
| 3  | emergency preparedness, and I know that in the     |
| 4  | testimony of Mr. Lee talked about ultimately it    |
| 5  | relies on the property owner, but the city should  |
| 6  | really help develop those kinds of plans.          |
| 7  | The thing that comes to my mind is                 |
| 8  | that in a residential building we all have to post |
| 9  | a flyer on our door that says in case of a fire    |
| 10 | this is what you need to do. So, I mean during     |
| 11 | super storm Sandy a lot of residents in my         |
| 12 | district, and lower Manhattan, didn't know where   |
| 13 | to go or they couldn't, once they left the         |
| 14 | building they had no way of contacting or getting  |
| 15 | information when they could move back.             |
| 16 | So it just seems like there needs                  |
| 17 | to be a plan developed and posted to let people    |
| 18 | know exactly what they need to do if they don't    |
| 19 | vacate the building. So it's somehow is, yes,      |
| 20 | ultimately is the property owner, they have two    |
| 21 | posted or give it out to the resident, but         |
| 22 | ultimately the city, they have some responsibility |
| 23 | to work with them to develop the plan, but at the  |
| 24 | same time make sure they do get the information    |
| 25 | out to the resident and to the businesses that     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 115        |
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| 2  | rent the commercial buildings.                     |
| 3  | MR. LEE: You are absolutely right,                 |
| 4  | and the city does bear a large part of the         |
| 5  | responsibility to help to develop the guidelines   |
| 6  | for each buildings specific plan.                  |
| 7  | A word of caution that I present                   |
| 8  | the testimony is that the city cannot be held      |
| 9  | before each and every individual buildings         |
| 10 | specific survey of those conditions within the     |
| 11 | buildings. We as a city can provide the general    |
| 12 | guidelines, and much like you said, in terms of    |
| 13 | the buyer evacuation plans the city does certainly |
| 14 | provide the guidelines.                            |
| 15 | But ultimately the private property                |
| 16 | owner is the one that hires the architects and     |
| 17 | engineers to do the survey of their specific       |
| 18 | buildings to develop, again, the buildings         |
| 19 | specific plans, and then the owner, again, with    |
| 20 | the assistance of the city's guidelines then is    |
| 21 | the one that boasts those plans, again, conforming |
| 22 | to the city guidelines, but it is specific to      |
| 23 | their buildings. The city itself cannot be held    |
| 24 | responsible for going into every single building   |
| 25 | to develop those specific plans.                   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 116        |
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| 2  | COUNCIL MEMBER CHIN: Yeah, they                    |
| 3  | develop the plan, but the city does have a         |
| 4  | responsibility to make sure that they do get the   |
| 5  | information out.                                   |
| 6  | MR. LEE: Oh yes, absolutely. So                    |
| 7  | the enforcement is on the city side and also to    |
| 8  | provide the general guidelines, but ultimately     |
| 9  | then the responsibility is held against of the     |
| 10 | owner.   |
| 11 | COUNCIL MEMBER CHIN: Okay, thank                   |
| 12 | you. Thank you Chair.                              |
| 13 | CHAIRMEN DILAN: Council Member                     |
| 14 | Lander.  |
| 15 | COUNCIL MEMBER LANDER: Thank you                   |
| 16 | very much Mr. Chairman for being here bright and   |
| 17 | early this morning after our late night. I don't   |
| 18 | know if the folks from the Parks Department are    |
| 19 | still here, but on the day the pools open, I just  |
| 20 | wanted to announce how glad I am that the Red Hook |
| 21 | pool is open this morning. When I went by after    |
| 22 | the hurricane I thought it would be closed for     |
| 23 | years. So, credit to the folks who got it open     |
| 24 | for the summer season.                             |
| 25 | And a big credit to you guys on                    |
|    |  |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 117 this document which is essential, ambitious, 2 realistic, long-range and would have been easy not 3 to do at this level of seriousness. And while 4 5 last night in this chamber we had some strong 6 disagreements with the Bloomberg administration, 7 this is a great credit to it and I want to say 8 thank you. 9 And as one of the members who, 10 knock on wood, will be here coming back in the 11 next term, I also want to pledge that we are going 12 to be committed, I am going to be committed, I 13 think the rest of us will be committed to making 14 sure that this body can also act as a steward of 15 this plan. Whoever is on the other side of City 16 Hall, because it is important and so we are grateful for the ways you've worked with us and 17 18 want to commit to make sure we can organize 19 ourselves to do that as well. 20 In that spirit a few thoughts, and 21 maybe let me just put them in one thing in the 22 interest of time because it's a longer-range 23 process. Mostly I think it is a extraordinarily 24 good document, and especially that the cost-25 benefit analysis and the kind of thinking about a

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 18         |
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| 2  | set of risk factors and how we evaluate            |
| 3  | investments makes a lot of sense.                  |
| 4  | But a few thoughts on how we can                   |
| 5  | sort of dig even deeper. Some of them build on     |
| 6  | what Council Member Brewer was saying. I was very  |
| 7  | pleased that there is some things in here on what  |
| 8  | I call social resiliency, pages 157 to 161, and    |
| 9  | it's a credit that this document in some ways is   |
| 10 | better on that than the after action report, which |
| 11 | speaks to some of those things, but that this      |
| 12 | document really understands.                       |
| 13 | And you mentioned the Chicago heat                 |
| 14 | wave, I know you read Eric Kleininberg's           |
| 15 | [phonetic] work on how essential, to prevent       |
| 16 | people from dying, social capital was. And I'm     |
| 17 | glad to see it in here, but I think we need an     |
| 18 | even more robust dialogue about it, both because   |
| 19 | it's essential to Council Member Brewer's point    |
| 20 | about getting people to do what's necessary and    |
| 21 | recognize the change because it saves people's     |
| 22 | lives in the case of climate change in a way the   |
| 23 | government can't always reach.                     |
| 24 | And it builds on that moment, that                 |
| 25 | spirit after the hurricane that I think is         |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 119        |
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| 2  | necessary, both to get us organized for the next a |
| 3  | disaster and before the action needed to make the  |
| 4  | city more resilient. So I'm glad to see it, but    |
| 5  | would like to do more of it.                       |
| 6  | That's related to these issues of                  |
| 7  | community planning and how, it's in here, relates  |
| 8  | to how we plan for communities. I have the         |
| 9  | especially in mind where we are going to make a    |
| 10 | whole new land-use plan with this in mind, but I   |
| 11 | think, I'm not sure we have the framework in place |
| 12 | to integrate what the Resiliency Directors going   |
| 13 | to be doing and thinking on the infrastructure     |
| 14 | investments with our city planning infrastructure. |
| 15 | So I think that's going to be an                   |
| 16 | important, and I know not every place is up for a  |
| 17 | big rezoning as well, but that also is important   |
| 18 | for us to figure out how to get right. That        |
| 19 | relates to the issues Council Member Brewer talked |
| 20 | about, equity and opportunity and how we           |
| 21 | enfranchise people, in the neighborhoods, in       |
| 22 | decision-making and coming up with the protections |
| 23 | and getting jobs and climate resilience and        |
| 24 | change.  |
| 25 | And then finally I want to think a                 |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 120        |
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| 2  | little more, I mentioned this to you President     |
| 3  | Pinsky when we sat down about it, about the        |
| 4  | relationship between this and our capital planning |
| 5  | and the capital budgeting process, which is not a  |
| 6  | very strong one for a comprehensive and            |
| 7  | coordinated planning and priority setting. And     |
| 8  | that's charter set so it precedes the, this is of  |
| 9  | course not the Bloomberg administration, but       |
| 10 | historically every agency does their own capital   |
| 11 | planning and the budget director makes sure it all |
| 12 | gets in a book together.                           |
| 13 | But, and so you guys here recognize                |
| 14 | the need to prioritize and use data and            |
| 15 | information, but it's not happening anywhere else  |
| 16 | in the capital budget, and we've got a lot of      |
| 17 | other infrastructure issues to address. And so I   |
| 18 | also think we need to think about what process is  |
| 19 | going to connect this with our capital budget and  |
| 20 | planning processes so we can make those decisions  |
| 21 | both sides of City Hall looking forward.           |
| 22 | So, I mean I'm happy to hear                       |
| 23 | whatever you have to say on any of those things.   |
| 24 | That's a lot and there really long-term work       |
| 25 | together and I think they all are set up well from |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 121 1 this document, but I wanted to take this 2 opportunity to -3 [Interposing] Thank 4 MR. PINSKY: 5 you. And I'll just respond very briefly. On the capital budgeting, I think that's a longer б 7 discussion and we're certainly more than happy to 8 talk to you about how we can improve the process, 9 there's always room for improvement for sure. Although, I think that one of the things that was 10 11 particularly noteworthy about this effort was our 12 ability, working with the office of management and 13 budget and the various agencies as well as the 14 leadership coming from the Mayor and the Deputy 15 Mayors, how we were able to think about the city's 16 investment priorities across a wide range of agencies and to make sure that we were thinking 17 18 about this comprehensively. And I'd like to think 19 that we do that generally with the capital budget, 20 but again if there are suggestions we are always 21 happy to discuss them. 22 In terms of resiliency and of the 23 city planning process I would just make two 24 remarks. One is that city planning actually was 25 very heavily integrated with the creation of this

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 122 plan, and has been doing some groundbreaking work 2 on the question of resiliency, which I think they 3 have been in fact integrating into the rezoning's 4 5 that they've been doing. And I know going forward with the additional information that we've 6 7 developed in this plan, there planning on doing 8 even more in the future. 9 They also, as part of this plan, are in a number of different places undertaking 10 11 studies of very specific communities that were 12 either impacted by Sandy or are vulnerable to 13 future extreme weather events. 14 In looking at how the zoning codes 15 either discourages or doesn't appropriately 16 encourage people to take climate change and the 17 effects of climate change may have, into account. 18 In the coming out of that the goal is to create 19 actual changes to the cities zoning regime either 20 in specific neighborhoods or citywide to address 21 those challenges. 22 So this is something that they 23 definitely are thinking about and the director of 24 resiliency will certainly be working with them on 25 that.

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 123       |
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| 2  | And then finally with respect to                  |
| 3  | your first point, which I'll refer to with a      |
| 4  | shorthand, of social planning and community       |
| 5  | planning. I appreciate your noting that it was a  |
| б  | part of the report, and it's actually something   |
| 7  | that we heard from a lot of people as we went out |
| 8  | and spoke to them, was critical for the recovery  |
| 9  | of their communities.                             |
| 10 | And the thing we were struggling                  |
| 11 | with, and that I continue to struggle with in my  |
| 12 | own head, is given that a lot of these structures |
| 13 | for them to function best they need to be created |
| 14 | from the grassroots up. What role should          |
| 15 | government to properly play in helping to create  |
| 16 | these networks?                                   |
| 17 | It's not to say that there is not                 |
| 18 | our role, it's just tricky because the more       |
| 19 | involved government is the less grassroots they   |
| 20 | are.  |
| 21 | COUNCIL MEMBER LANDER: Just two                   |
| 22 | final thoughts on that. First, what you're        |
| 23 | describing to me in many ways is the challenge    |
| 24 | that the city met in an extraordinary way at the  |
| 25 | birth of community development for New York City. |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC124         |
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| 2  | There were grassroots organizations in abandoned   |
| 3  | neighborhoods that grew up from the grassroots,    |
| 4  | but they were met in public policy and they did    |
| 5  | extraordinary work to rebuild the city.            |
| 6  | You're right, it's a complicated                   |
| 7  | balance and you can get too far in one direction   |
| 8  | or the other, but to me it's something on this     |
| 9  | scale of what happened at the birth of the         |
| 10 | community development movement, and community      |
| 11 | development actors should be included and that it  |
| 12 | will take, as that did, an array of forms, but     |
| 13 | that we should be ambitious about it.              |
| 14 | And I like the pilot programs that                 |
| 15 | are in here, but think we have to think about what |
| 16 | that will look like at some scale and how we pay   |
| 17 | for that and integrated with our existing          |
| 18 | community development infrastructure.              |
| 19 | And then just finally, I just want                 |
| 20 | to say the words comprehensive planning. This is   |
| 21 | a comprehensive plan for resiliency. City          |
| 22 | planning has not - has done a lot of good things   |
| 23 | of the kind you're talking about, integrating      |
| 24 | regulatory and programmatic focus, but I think     |
| 25 | what we'll need is an integration of the           |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC125         |
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| 2  | comprehensive planning impulse in here into our    |
| 3  | land use planning and infrastructure investment    |
| 4  | framework if we want to make those decisions in a  |
| 5  | way that bring - you can do this every so often.   |
| 6  | Like, you know, you had a burning platform to be   |
| 7  | able to put together, a coordinated and integrated |
| 8  | set of investments, it's hard to sustain over      |
| 9  | time.  |
| 10 | So I don't want to - that's - it's                 |
| 11 | work to do to make sure we can keep that moving    |
| 12 | forward as we make both other infrastructure and   |
| 13 | land use planning decisions.                       |
| 14 | MR. PINSKY: And again, we                          |
| 15 | recognize that there is always room for            |
| 16 | improvement in every process and is certainly      |
| 17 | acknowledged that.                                 |
| 18 | I do think though that with respect                |
| 19 | to specifically to city planning, I wasn't aware   |
| 20 | before this of how much work they had been doing   |
| 21 | and how integrated it was into their land use      |
| 22 | actions it was. And I think that through this      |
| 23 | process some of that work that's been happening    |
| 24 | internally and behind the scenes has now gotten    |
| 25 | greater exposure.                                  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 126        |
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| 2  | And I also think that there were                   |
| 3  | several studies that they were undertaking that    |
| 4  | were actually nearing completion, just by          |
| 5  | coincidence, that will be released in the coming   |
| 6  | months that I think will give the public a better  |
| 7  | understanding of everything that they have done.   |
| 8  | COUNCIL MEMBER LANDER: Just to be                  |
| 9  | clear. My last comment, I don't think of this as   |
| 10 | criticism or even asking for something to be       |
| 11 | better than it was, the magnitude of the challenge |
| 12 | that we face is immense. This is a great piece of  |
| 13 | work to help us get there and there is more we're  |
| 14 | going to need to be doing.                         |
| 15 | MR. PINSKY: Appreciate it.                         |
| 16 | COUNCIL MEMBER LANDER: Thank you.                  |
| 17 | Thank you Mister Chairman.                         |
| 18 | CHAIRMAN DILAN: Thank you. We've                   |
| 19 | been joined by Council Member Jackson of           |
| 20 | Manhattan, and then we'll go to Council Member     |
| 21 | Debbie Rose from Staten Island.                    |
| 22 | COUNCIL MEMBER ROSE: Thank you.                    |
| 23 | Good morning. I was approached by a constituent    |
| 24 | who felt that the story in terms of fuel           |
| 25 | distribution hadn't been adequately told, so she   |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 127 1 asked that I make sure that her testimony was 2 entered for the record. And it was about a family 3 who found that their father was negatively 4 5 impacted by the storm, he lived in South Beach. He wound up having to go to the hospital. 6 They 7 did not have fuel. They got into a gas line and they waited for a number of hours. When the line 8 9 got close enough to the front the Police Department allowed a number, a significant number 10 11 of vehicles to go in front. 12 They identified that there was a 13 personal emergency. They needed to be able to get to the hospital. They had received a report their 14 15 father was now on a respirator and wasn't doing 16 well and the police continued to allow other folks 17 to get in front. Consequently their father died 18 19 while they were in the gas line. And while this 20 story is a personal story, and is on a micro 21 level, it has macro implications. It's about the 22 fuel, the distribution, how it was distributed, 23 the need for supplies, fuel supplies and 24 deliveries. 25 So I want to know how the city plan

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 128        |
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| 2  | prioritizes the distribution of fuel reserves, or  |
| 3  | will do so in the future? And according to your    |
| 4  | report you have said that you will call on the     |
| 5  | federal government to convene a regional working   |
| 6  | group to develop a fuel infrastructure hardening   |
| 7  | strategy. Has this, have conversations actually    |
| 8  | happened? Have you spoken with other               |
| 9  | stakeholders, and what is the likelihood that this |
| 10 | working group will ever get off the ground?        |
| 11 | MR. PINSKY: So those are excellent                 |
| 12 | questions and I appreciate your asking them. It's  |
| 13 | hard for me to comment on the specific case that   |
| 14 | you provided.                                      |
| 15 | COUNCIL MEMBER ROSE: I didn't want                 |
| 16 | you to do that.                                    |
| 17 | MR. PINSKY: And I understand that                  |
| 18 | and obviously my condolences to the family of that |
| 19 | gentleman. You know, what happened with the fuel   |
| 20 | supply I think is illustrative of why it's         |
| 21 | necessary for us to do the kind of analysis that   |
| 22 | we undertook at the direction of the Mayor before  |
| 23 | putting together a plan. Because I think people's  |
| 24 | reaction shortly after the storm was that the      |
| 25 | reason why our fuel supply was interrupted was     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC129         |
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| 2  | because of power outages. And is so the first      |
| 3  | reaction of a lot of people was, well let's just   |
| 4  | make sure that every gas station has generators.   |
| 5  | And that actually is not a bad                     |
| 6  | thing for gas stations to have, and I know that    |
| 7  | there is state legislation on that and the city    |
| 8  | has generally been supportive of that, but as it   |
| 9  | turns out less than 10 percent of all gas stations |
| 10 | in the city actually lost power at any point       |
| 11 | during the storm, and that the real issue was the  |
| 12 | supply chain.                                      |
| 13 | COUNCIL MEMBER ROSE: Absolutely.                   |
| 14 | MR. PINSKY: And what happened was                  |
| 15 | that the port was closed, roads were closed and    |
| 16 | also a number of the refineries and pipelines that |
| 17 | supply fuel to the city or damaged by the storm,   |
| 18 | most of those outside of the five boroughs.        |
| 19 | So we think that there are really                  |
| 20 | three strategies that we have two put in place to  |
| 21 | address the threat of a future disruption of the   |
| 22 | supply chain here in the city.                     |
| 23 | One is, as I alluded to earlier, we                |
| 24 | have to make sure that priority vehicles, recovery |
| 25 | vehicles I'll call them, have adequate fuel supply |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 130        |
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| 2  | so that the city can actually get back on its      |
| 3  | feet. Those include certainly vehicles like        |
| 4  | ambulances, police cars, fire engines, but they    |
| 5  | also include things like the utility services,     |
| 6  | which you need fuel in order to get their workers  |
| 7  | to the right place to repair the utility system.   |
| 8  | They include, for example, food delivery trucks    |
| 9  | which have to get through to make sure that        |
| 10 | supermarkets are stocked.                          |
| 11 | And there is a plan that Dee Cass                  |
| 12 | [phonetic] has put forward to create an emergency  |
| 13 | fuel supply that can be accessed by the city that  |
| 14 | would then be made available to those kinds of     |
| 15 | recovery vehicles.                                 |
| 16 | The second thing -                                 |
| 17 | COUNCIL MEMBER ROSE: [Interposing]                 |
| 18 | Where would you stockpile that large number of,    |
| 19 | that large amount of fuel in the inner-city?       |
| 20 | MR. PINSKY: that's something that                  |
| 21 | Dee Cass is going to look at and they want to make |
| 22 | sure that there doing it as cost-effectively as    |
| 23 | possible, but it doesn't have to necessarily be a  |
| 24 | strategic reserve that the city itself maintains,  |
| 25 | it could be on-call contracts that we have with    |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 131 suppliers from around the region who will 2 guarantee us, by contract, that in the event that 3 the fuel supplies interrupted, from their supplies 4 5 they'll make sure that they prioritize us. That could be an example. 6 A second part of the strategy is 7 taking sure that we have, kind of sitting on the 8 9 shelf, the kind of regulatory changes that 10 ultimately were put in place that had a very 11 significant impact I'm getting supply and demand 12 in balance, like for example the odd/even 13 rationing that was eventually put in place, or some of the waivers of federal, state and city 14 15 rules that were keeping fuel companies from 16 delivering emergency supplies to the areas. So we 17 want to make sure that we have those ready to go in the event of a future event. 18 19 And then the third is what you were 20 referring to, which is that even if we did all of 21 those things much of the supply chain is outside 22 of the control of city government. And so we have 23 to make sure that we are coordinating with the 24 rest of the state of New York, with the state of 25 New Jersey and in some cases the state of

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 132        |
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| 2  | Pennsylvania, local jurisdictions.                 |
| 3  | And we've actually engaged with                    |
| 4  | Secretary Donovan on this. I think he is very      |
| 5  | interested in working with us. We've spoken to     |
| 6  | some of the other jurisdictions in the region; I   |
| 7  | think they are interested in working with us on    |
| 8  | this as well. So I'm pretty optimistic that we're  |
| 9  | going to be able to get that moving fairly soon.   |
| 10 | COUNCIL MEMBER ROSE: And are we                    |
| 11 | looking at the use of solar power or panels as an  |
| 12 | alternate source to provide our four like          |
| 13 | streetlights, for the gas pumps, for traffic       |
| 14 | control devices, for elevators.                    |
| 15 | MR. PINSKY: Yeah. In the utility                   |
| 16 | section of the report, in addition to the various  |
| 17 | strategies that we have to harden assets, change   |
| 18 | the regulations, we are also looking at trying to  |
| 19 | increase the diversity of energy sources that we   |
| 20 | are tapping including solar, distributed           |
| 21 | generation and other potential sources, because    |
| 22 | the best way to ensure robustness of our utility   |
| 23 | and energy system is to ensure that there are as   |
| 24 | many different options as possible, and that we're |
| 25 | keeping our energy consumption as low as possible  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC133        |
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| 2  | so that we can deal with peaks in demand as occur |
| 3  | when you have, for example, higher weather.       |
| 4  | COUNCIL MEMBER ROSE: And Seth, as                 |
| 5  | you very well know, Staten Island has our         |
| 6  | waterfront on the North Shore and the East shore, |
| 7  | has a proliferation of industrial and maritime    |
| 8  | businesses. So I am really concerned about what   |
| 9  | remediation efforts are being put in place to     |
| 10 | address the displacement of toxic and industrial  |
| 11 | chemicals and waste in our flood zones.           |
| 12 | MR. PINSKY: So, the industrial                    |
| 13 | sector along our waterfronts is a priority for us |
| 14 | as well. It's a priority in two ways, one is we   |
| 15 | want to make sure that we are preserving the      |
| 16 | economic activity, the jobs and all of the other  |
| 17 | benefits that come from that activity, and the so |
| 18 | we have a number of different programs that are   |
| 19 | designed to help those kinds of businesses which  |
| 20 | have very special needs to make the investments   |
| 21 | that they need to make, to make themselves more   |
| 22 | resilient.  |
| 23 | On the flipside we have another                   |
| 24 | concern, which is the one you mentioned, which is |
| 25 | the fact that in many of these places there are   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC134        |
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| 2  | hazardous substances that are either stored or    |
| 3  | used as part of the industrial process. We have   |
| 4  | in here as some of our initiatives the completion |
| 5  | of the open industrial uses study that's been     |
| 6  | going on out of which will come recommendations   |
| 7  | for better monitoring of those kinds of           |
| 8  | substances, and also making sure that they're     |
| 9  | stored in a more resilient and safer way.         |
| 10 | We are also talking in here about                 |
| 11 | beginning a study for closed industrial uses as   |
| 12 | well. So that is definitely - those are our       |
| 13 | issues that we are very well aware of, that we    |
| 14 | understand that with a greater number of weather  |
| 15 | events like Sandy likely to occur in the future,  |
| 16 | we need to think about, even more than we have in |
| 17 | the past, and that is part of our plan.           |
| 18 | COUNCIL MEMBER ROSE: And so what                  |
| 19 | did we do about the fact that those substances    |
| 20 | have already been washed ashore into our          |
| 21 | communities and there was nothing done. There was |
| 22 | no cleanup effort, there was no effort to alert   |
| 23 | the community as to the possible and potential    |
| 24 | hazards, and along Richmond Terrace we had        |
| 25 | homeowners where because of the storm surge those |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC135         |
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| 2  | substances were washed into their homes.           |
| 3  | MR. PINSKY: So again, I can't                      |
| 4  | speak to specific instances, but what I can say    |
| 5  | citywide is that DEP, which is the city agency     |
| 6  | that's responsible for monitoring toxic            |
| 7  | substances, and the EPA the federal agency that's  |
| 8  | responsible for monitoring toxic substances, did a |
| 9  | substantial amount of testing around the city at   |
| 10 | locations where there were known to be either      |
| 11 | toxic substances stored, or in the case of the     |
| 12 | EPA, superfund sites like the Qantas [phonetic]    |
| 13 | Canal and in Newtown Creek, and the results of     |
| 14 | those analyses were that as a general matter, and  |
| 15 | again I can't speak specifically to the instance   |
| 16 | that you cited, but as a general matter there was  |
| 17 | not a significant contamination that occurred.     |
| 18 | Not because the substances weren't spilled or      |
| 19 | weren't washed away by the flood waters, in many   |
| 20 | cases they were, but what happened, I guess, which |
| 21 | is a small silver lining in an otherwise great     |
| 22 | cloud of the storm, was that the volumes of water  |
| 23 | that came through many of these locations were so  |
| 24 | great that the toxic substances were largely       |
| 25 | diluted, and therefore didn't have significant     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 136        |
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| 2  | impacts.   |
| 3  | But that is something that DEP I                   |
| 4  | know is very much concerned about and did an       |
| 5  | extensive amount of testing, and I'm sure that     |
| 6  | they could come back and speak to you in more      |
| 7  | detail about the specific location that you are    |
| 8  | referring.   |
| 9  | COUNCIL MEMBER ROSE: I would                       |
| 10 | really like that because we still have, on the     |
| 11 | streets, the soil that was washed, that was washed |
| 12 | in land, and there hasn't even been an effort, as  |
| 13 | much as sanitation to come, and clean it up. And   |
| 14 | so I really would like someone to address the      |
| 15 | north shore waterfront, especially that particular |
| 16 | core door because there is some residual soil and  |
| 17 | it no one made an effort to come and deal with     |
| 18 | that. Thank you. Thank you, Mr. Chair.             |
| 19 | CHAIRMAN DILAN: Thank you. We                      |
| 20 | were also briefly joined by Council Member Michael |
| 21 | Nelson of Brooklyn. I just have a few, and I'll    |
| 22 | be brief, wrap up questions and the legislative    |
| 23 | items before us for Mr. Lee. A lot of them         |
| 24 | surround around the resiliency of buildings. We    |
| 25 | understand that there is more than one way to      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC137         |
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| 2  | protect buildings and their systems from flooding  |
| 3  | and we had a lot of damage in our buildings as a   |
| 4  | result of the flooding from the storm.             |
| 5  | For example, buildings can be                      |
| 6  | elevated above flood levels, or they can be flood  |
| 7  | proofed. What is the most effective way to         |
| 8  | protect against flooding or the drawbacks to using |
| 9  | flood proofing instead of elevation of systems?    |
| 10 | And does it cost much more to elevate systems for  |
| 11 | new buildings than it does to flood proof them?    |
| 12 | MR. LEE: Let me begin with your                    |
| 13 | last question about the cost issue.                |
| 14 | CHAIRMAN DILAN: And if you could                   |
| 15 | just give a brief and concise answer as possible   |
| 16 | just to help move this.                            |
| 17 | MR. LEE: I'll do my best. The                      |
| 18 | costs are much more easily absorbed in new design. |
| 19 | You can take the considerations into account when  |
| 20 | you're designing it, so before you even begin the  |
| 21 | construction process the flood protection has      |
| 22 | already been essentially built in.                 |
| 23 | The higher costs come with                         |
| 24 | retrofitting existing buildings, especially if you |
| 25 | are going to consider the re-locating equipment    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 138        |
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| 2  | that, you know, for example a boiler, it's not     |
| 3  | just a itself, it also has the fuel lines and      |
| 4  | the exhaust lines that also have to be considered  |
| 5  | in where you locate those, and of the potential    |
| 6  | for using what would be otherwise usable, rentable |
| 7  | square footage elsewhere in the building.          |
| 8  | The jury is out as to whether or                   |
| 9  | not there is a better protection that comes from   |
| 10 | elevation versus actual flood waterproofing of     |
| 11 | equipment or the spaces that house the equipment.  |
| 12 | On the one hand elevation would appear to be       |
| 13 | better in that you get it out of the flood, what's |
| 14 | called a base flood elevation, but as Sandy        |
| 15 | demonstrated our current regulations as to what    |
| 16 | that elevation is proved an adequate.              |
| 17 | So even, there weren't as many                     |
| 18 | cases, but there were proven instances where even  |
| 19 | though it was built and elevated to what was the   |
| 20 | current regulated standard, it still suffered      |
| 21 | inundation because the flood insurance rate notes  |
| 22 | were inadequate in describing that elevation.      |
| 23 | When it comes to flood protection                  |
| 24 | we have an element of hubris where we believe we   |
| 25 | can engineer our way out of anything. We can put   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 139        |
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| 2  | men on the moon and so we can design anything to   |
| 3  | with stand the greatest effects of storm surge.    |
| 4  | But the truth of the matter is if water can find a |
| 5  | way in it will find a way in, and despite our      |
| б  | greatest efforts to flood protect equipment there  |
| 7  | are certain consequences that come with work that  |
| 8  | may come afterwards.                               |
| 9  | A classic example that often                       |
| 10 | raised, that you have a flood protected mechanical |
| 11 | equipment room, but then your cable company comes  |
| 12 | in and drills a hole through the wall in order to  |
| 13 | pass a conduit through and fails to waterproof     |
| 14 | that new penetration into the wall, and that's     |
| 15 | where the water finds its way in.                  |
| 16 | So no method is ever considered                    |
| 17 | foolproof, and to illustrate that the title of the |
| 18 | flood design standards in the building code is     |
| 19 | flood resistant construction standards and not     |
| 20 | necessarily flood proof construction standards.    |
| 21 | The standards that are developed                   |
| 22 | are based on our best science and engineers, and   |
| 23 | we believe that they work when implemented well,   |
| 24 | but nothing is ever foolproof.                     |
| 25 | CHAIRMAN DILAN: Okay, thank you.                   |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 140 I want to ask a question specifically towards 2 intro 1089 before us today that will allow for 3 4 more fuel storage on the floor immediately above 5 expected flood levels. The purpose of this would be to make sure that there's enough fuel for 6 7 emergency power generators and that the fuel is protected from flooding. Is it safe to increase 8 9 this fuel storage limit? 10 MR. LEE: Is it safe are you 11 asking? 12 CHAIRMAN DILAN: Yes. 13 MR. LEE: Yes, we believe that it 14 is safe. The current code as the preference for 15 placing the fuel storage on the, what's called, the lowest level. And this works especially well 16 17 for real estate interest where we, where builders do not have to use what would be otherwise 18 19 rentable floor area, but as Sandy proved that 20 there are clear advantages to having the fuel 21 sources above that flood elevation. 22 As I said before, you can have it 23 below the flood elevation and you can protect it 24 to the extent that's possible, but this affords 25 much more flexibility in the design of buildings.

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 141        |
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| 2  | There are means of doing it safely, we do have, we |
| 3  | do allow fuel storage above the flood elevation    |
| 4  | and on upper floors, and as high as the roof of    |
| 5  | the building provided they're fire protected. And  |
| 6  | this affords larger quantities, again with the     |
| 7  | emphasis on the fire protection not on fuel -      |
| 8  | CHAIRMAN DILAN: How commonly is -                  |
| 9  | I can't imagine that that's common in current New  |
| 10 | York City.   |
| 11 | MR. LEE: Yeah, it is not common                    |
| 12 | and as I said is due to the fact that that would   |
| 13 | be otherwise rentable floor area. Now there are    |
| 14 | other interests in mind now in terms of            |
| 15 | operational capacity that I think maybe building   |
| 16 | owners, especially in the flood zone, will be      |
| 17 | encouraged to raise their fuel supplies.           |
| 18 | CHAIRMAN DILAN: All right, so 1099                 |
| 19 | also requires that the fuel storage tanks to be in |
| 20 | special vaults. Does this offset any safety        |
| 21 | risks?   |
| 22 | MR. LEE: Yes. If I may say, it                     |
| 23 | enhances the safety against those risks. The       |
| 24 | reason for the vaulting was that if you have the   |
| 25 | fuel oil in a tank below that there's the          |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC142         |
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| 2  | potential, especially if the tank is only half-    |
| 3  | full, that the tank he comes buoyant when the room |
| 4  | becomes flooded, and this provision adds for the   |
| 5  | structural reinforcement of those tanks.           |
| 6  | CHAIRMAN DILAN: Very good. Intro                   |
| 7  | 1101 would allow for emergency power systems to    |
| 8  | use natural gas as a power source. What are the    |
| 9  | advantages and drawbacks of using natural gas? Is  |
| 10 | it cost or any other factors?                      |
| 11 | MR. LEE: First and foremost                        |
| 12 | natural gas is a much cleaner burning fuel, as     |
| 13 | compared to diesel which is very common for        |
| 14 | emergency generators. Also many buildings are      |
| 15 | putting in what's called cogeneration systems,     |
| 16 | which allow the use of natural gas to not only     |
| 17 | generate electricity, but also to generate heat    |
| 18 | for the building.                                  |
| 19 | And in the aftermath of Sandy, many                |
| 20 | of these cogeneration systems still had            |
| 21 | operational capacity despite the utility grid      |
| 22 | going down, and they proved to be a very reliable  |
| 23 | source of power and heat. However, because of the  |
| 24 | given regulations now those systems cannot be used |
| 25 | for emergency power and the so building owners,    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 143        |
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| 2  | despite having a cogeneration system, still have   |
| 3  | to have a freestanding, independent diesel powered |
| 4  | emergency generator.                               |
| 5  | The intent of this bill is to allow                |
| 6  | for the flexibility so that those cogeneration     |
| 7  | systems and other natural gas powered generators   |
| 8  | can be used for emergency power.                   |
| 9  | CHAIRMAN DILAN: Okay, so under the                 |
| 10 | current building code natural gas is allowed for   |
| 11 | emergency power generators and only certain        |
| 12 | residential buildings, occupancy use group, R2     |
| 13 | [phonetic], which are generally, which are         |
| 14 | generally our apartment buildings. Why is this     |
| 15 | limitation in place, and would it be problematic   |
| 16 | to allow all buildings to use natural gas for the  |
| 17 | emergency power systems as this introduction would |
| 18 | do?  |
| 19 | MR. LEE: The building code                         |
| 20 | currently doesn't necessarily prohibit natural gas |
| 21 | specifically, and it has the detail is in the      |
| 22 | amount of time that's required after loss of power |
| 23 | to switch over to whatever it is the emergency     |
| 24 | power generator, which is currently at 10 seconds. |
| 25 | The bill that is before us today                   |
|    |  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 144 1 would amend that to allow for a 60 second lag time 2 between the loss of power before the emergency 3 generator kicks in. And that sort of 4 5 configuration is more ideally suited for these 6 natural gas type systems. 7 The longer the lag time, while in 8 some may be perceived as having a greater risk, 9 there is also mitigated within this bill by affording that some battery backup is picking up 10 11 that lag time of that 50 seconds in the interim -12 - at 60. 13 CHAIRMAN DILAN: Okay, and proposed 14 intro 990 would have the city use FEMA's newer 15 preliminary work maps as its floodplain map rather than the old firms. Obviously the preliminary 16 17 work maps is based on newer science and newer 18 data. Is there any reason why using the older map 19 would be preferable, and is there any reason why 20 it might be better to wait for the new firms to be 21 finalized rather than using the preliminary maps 22 in the interim? 23 MR. LEE: The reasons for why we 24 use the older maps is truly procedural. It has to 25 do with amendments and the ability for an
1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 145 individual property owner to contest whether or 2 not they are within the flood zone. Those issues 3 though, we are working with the federal government 4 5 to iron out such that the same sort of flexibility, or the ability to determine whether 6 7 or not you are in the floodplain as is afforded to owners under the current maps, or current 8 regulation, is still afforded for those users that 9 10 would be referencing the preliminary work maps. 11 MR. PINSKY: And one other thing I 12 would just quickly add is that the 1983 maps, 13 which are the firms that are still in effect, are clearly out of date, and clearly do not properly 14 state the risk that people face. And I think it's 15 very important that we provide them with the best 16 17 available information, which is what these 18 preliminary work maps contain. 19 CHAIRMAN DILAN: Thank you. Thank 20 you gentlemen. Thank you for your time and 21 testimony. I wasn't aware, go ahead. Council 22 Member Gennaro. 23 COUNCIL MEMBER GENNARO: Just one 24 quick question. Sometimes I see a lot of familiar 25 faces in the audience at these hearings and I went

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 146        |
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| 2  | up and had a chat with a young woman from the      |
| 3  | North Shore Conservancy, she will be testing later |
| 4  | on, her name is Beryl Thurman [phonetic].          |
| 5  | And the Council did a wetlands                     |
| б  | transfer bill several years ago to look at         |
| 7  | wetlands properties that were owned by city        |
| 8  | government agencies, or city government            |
| 9  | corporations like EDC that were - basically all    |
| 10 | the wetlands that were not owned by the Parks      |
| 11 | Department therefore under the permanent           |
| 12 | protection of the Parks Department, and the bill   |
| 13 | saw it to make an inventory of all those wetlands  |
| 14 | that really should be transferred to the Parks     |
| 15 | Department for permanent protection.               |
| 16 | And there was kind of a big                        |
| 17 | with regard to Arlington Marsh Cove on Staten      |
| 18 | Island. And because it was thought well, do we     |
| 19 | need it for the possible growth of the port or do  |
| 20 | we keep it preserved. The Department of            |
| 21 | Sanitation was involved because they had a         |
| 22 | particular interest in it.                         |
| 23 | And after going back and forth for                 |
| 24 | a long time then deputy Mayor Dr. Roth [phonetic], |
| 25 | he and I went out there like on a fire boat, took  |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 147        |
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| 2  | a look at the place, walked around it and it was,  |
| 3  | it was a fun day. But he ultimately relented and   |
| 4  | that was meant to be transferred to the Parks      |
| 5  | Department. I just got some information that some  |
| б  | of it was transferred I think, but there was 16    |
| 7  | acres that have not yet been transferred, and it's |
| 8  | I think fair to say that those, that amount of     |
| 9  | acreage, had that been developed, that would have  |
| 10 | led to catastrophic consequences to people who     |
| 11 | live behind of the marsh, and you know the marsh   |
| 12 | well served the people that lived behind there,    |
| 13 | but by giving protection from the storm surge.     |
| 14 | And so what I'd like to give to you                |
| 15 | guys to take back is whether or not we should make |
| 16 | a move to get that 16 acres under permanent        |
| 17 | protection so that we could have that - yeah, I'm  |
| 18 | just - so that's what I'd ask you to look at. You  |
| 19 | can have a conversation with Ms. Thurman who's     |
| 20 | sitting over there on the way out.                 |
| 21 | It was a whole big thing. I was                    |
| 22 | under the impression that the full thing had been  |
| 23 | transferred. And my thinking at the time was this  |
| 24 | would provide great protection for some kind of    |
| 25 | storm surge, and it did.                           |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 148       |
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| 2  | And so I just want you to take a                  |
| 3  | look at that. It seems very consistent with what  |
| 4  | we're doing. And if so we should have a post      |
| 5  | Sandy look at that remaining 16 acres, so if you  |
| 6  | could talk to Ms. Thurman about that and the let  |
| 7  | me know what happens with that that would be      |
| 8  | great.  |
| 9  | MR. PINSKY: Sure, thank you.                      |
| 10 | CHAIRMAN DILAN: Thank you Mr.                     |
| 11 | Chairman. Again I'd like to thank you all for     |
| 12 | your time and the testimony and your work on      |
| 13 | behalf of the city that you've undertaken for the |
| 14 | past several months. Thank you all for coming     |
| 15 | today.  |
| 16 | MR. PINSKY: Thank you Chairman.                   |
| 17 | CHAIRMAN DILAN: She's right over                  |
| 18 | there. So we'll call up Jim you call it up?       |
| 19 | COUNCIL MEMBER GENNARO: Sure. The                 |
| 20 | next panel that we'll hear, we have Cecil Scheib  |
| 21 | from the Buildings Resiliency Task Force, also is |
| 22 | part of the Urban Green Council. We have Lance    |
| 23 | Jay-Brown and Margaret Castillo, I hope I'm       |
| 24 | pronouncing that right, from the architects.      |
| 25 | Ramon Gilsanz [phonetic], I hope I'm saying that  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 149        |
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| 2  | right. And looks like Dottie Harris of the         |
| 3  | International Code Council. That's the panel that  |
| 4  | we're currently bringing up.                       |
| 5  | And of the panel that is on deck                   |
| 6  | that will testify after this panel Paul Galloway   |
| 7  | from River Keeper, Joanna Dyer from NRDC, Irma     |
| 8  | Gousenfeld [phonetic] from Metropolitan Waterfront |
| 9  | Alliance and Sanjoy, I can't read the last name,   |
| 10 | from the City University Energy Institute. So      |
| 11 | those are the two panels, the one that - so that's |
| 12 | the one that's on deck.                            |
| 13 | Okay, so this should be - oh okay,                 |
| 14 | so there is - yeah, this panel should have a total |
| 15 | of one, two, three, four, five, there you go.      |
| 16 | Okay, where all, we're good here. And maybe we'll  |
| 17 | just take the testimony in the order that I        |
| 18 | brought the Council, brought the panel forward.    |
| 19 | Having no sleep I'm losing my faculty for speech.  |
| 20 | Sorry about that.                                  |
| 21 | Mr. Scheib from the Building                       |
| 22 | Resiliency Task Force. Do we have a copy of Mr.    |
| 23 | Scheib's testimony or is it just the book?         |
| 24 | MR. SCHEIB: I can pass up a copy                   |
| 25 | when I'm finished or do you want it now?           |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 150        |
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| 2  | COUNCIL MEMBER GENNARO: If you                     |
| 3  | give that to the, if you like the to have          |
| 4  | copies of your written statement, perhaps - the    |
| 5  | sergeants giving that out now. And anyone else     |
| 6  | that has written statements can provide them to    |
| 7  | the Sergeant and then we could -                   |
| 8  | MR. SCHEIB: Well good afternoon                    |
| 9  | Chair and thank you very much for having me.       |
| 10 | COUNCIL MEMBER GENNARO: Okay, I                    |
| 11 | just want to make, I also want you to speak into   |
| 12 | the microphone. I just also would like to get      |
| 13 | your statement. You have a written statement in    |
| 14 | addition to that?                                  |
| 15 | MR. SCHEIB: That is in the hands                   |
| 16 | of the Sergeant at arms.                           |
| 17 | COUNCIL MEMBER GENNARO: Okay,                      |
| 18 | there you go. Now I know what I'm doing here.      |
| 19 | Mr. Scheib if you could just state your name for   |
| 20 | the record and proceed with your good testimony.   |
| 21 | Nice to see you again.                             |
| 22 | MR. SCHEIB: Thank you very much.                   |
| 23 | My name is Cecil Scheib. I'm from the Urban Green  |
| 24 | Council and I was the Managing Director of the     |
| 25 | Building Resiliency Task Force, I'm from the Urban |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC151         |
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| 2  | Green Council.                                     |
| 3  | I'm actually only going to state a                 |
| 4  | shortened version of our testimony because most of |
| 5  | it has already been spoken.                        |
| 6  | COUNCIL MEMBER GENNARO: God bless                  |
| 7  | you.   |
| 8  | MR. SCHEIB: And as you all are                     |
| 9  | looking forward to a well-deserved nap. So as you  |
| 10 | know the task force was brought together shortly   |
| 11 | after Sandy by a joint effort of the Mayor and the |
| 12 | Speaker. We convened over 200 of the city's top    |
| 13 | experts from all aspects of the building and real  |
| 14 | estate industry including architects, engineers,   |
| 15 | hospitals, NICHA [phonetic], the building trade    |
| 16 | owners, city officials, so basically the full      |
| 17 | breadth of the industry.                           |
| 18 | We met for five months; we had 45                  |
| 19 | meetings, about 5000 hours of donated volunteer    |
| 20 | time by our members, which we estimate is worth    |
| 21 | about \$1.1 million. So this is a major effort in  |
| 22 | behalf of the city.                                |
| 23 | As you've heard the SIRR effort was                |
| 24 | a very broad look at the citywide infrastructure.  |
| 25 | Our effort on the task force was a deep dive into  |
|    |  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC152 1 buildings. So we looked at the details, mostly of 2 the building code, a few other places and made 3 4 various proposals to strengthen our city against 5 future challenges. As was earlier stated we look б 7 forward to working with the Council over the 8 summer to straighten out any minor issues, or its 9 everything's been happening very fast, but this is probably not the time to go into great detail 10 11 about those items. 12 As you'll see in the report, which 13 the Sergeant has handed out, we looked at 14 basically four different aspects of building 15 resiliency, stronger buildings, making our 16 buildings more ready for future events and also 17 trying to stop those events from being so extreme 18 if possible. Backup power, so looking at the 19 chance of having extended blackouts and power 20 outages. Essential safety, seems very crucial 21 that our buildings residents are safe if we lose 22 power, and even the backup power goes out we still 23 need to be safe and our buildings. Have indoor 24 temperatures be habitable, have lights in the 25 stairways and of course have water in our

COMMITTEE ON HOUSING AND BUILDINGS, ETC153 1 buildings. 2 And finally better planning, need 3 to think about the human elements. All the 4 5 equipment in the world won't help if people aren't б trained to use it properly and know what to do an 7 advance of an event. The task force did look very 8 9 carefully at costs. We had members representing all of building sectors, both market rate and also 10 11 housing as affordable. We looked at commercial 12 buildings, we looked at residential buildings, we 13 looked at the homes, we looked at hospitals, and tried to balance very carefully the needs of the 14 15 different building sectors against the costs of 16 the things that were being proposed. 17 Obviously in some cases the need 18 for our buildings to be protected is very strong, 19 but we have to keep in mind the actual ability of 20 owners to bear the costs of making them better. 21 We found that our current building 22 code was in general very good, and so overtime, as 23 buildings fall under the building code as they 24 undergo substantial renovations, we do expect the 25 city's building code - the city's building stock

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC154        |
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| 2  | to get better. We did still try to make some      |
| 3  | small amendments to the code to make it even      |
| 4  | better for new buildings, and there were a few    |
| 5  | cases in which we recommended mandatory,          |
| 6  | retroactive upgrades to the existing buildings    |
| 7  | where we think it was crucial for people's health |
| 8  | and safety after events. These include basic      |
| 9  | supply in buildings and lighting in buildings     |
| 10 | after blackouts.                                  |
| 11 | So to keep this short, I would like               |
| 12 | to thank the Council for your leadership on this  |
| 13 | and giving us the chance to help, and we're       |
| 14 | willing to help throughout the summer to bring    |
| 15 | these proposals to a final bill. Thank you very   |
| 16 | much.   |
| 17 | COUNCIL MEMBER GENNARO: Thank you                 |
| 18 | Mr. Scheib. I'll have questions and comments once |
| 19 | I hear from the whole panel. I'm just going to    |
| 20 | take these in the order that I have them in the   |
| 21 | stack. Dottie Harris of the International Code    |
| 22 | Council. And again, I'm calling names and kind of |
| 23 | like the luck of the draw.                        |
| 24 | MS. HARRIS: Sure. We can all fit,                 |
| 25 | no problem.                                       |

COMMITTEE ON HOUSING AND BUILDINGS, ETC155 1 2 COUNCIL MEMBER GENNARO: And I 3 also want Ms. Harris to - do you have a statement 4 here? 5 MS. HARRIS: Yes. I think you should have it. б 7 COUNCIL MEMBER GENNARO: The ICC 8 right? 9 MS. HARRIS: That's it. Yes, 10 that's correct. 11 COUNCIL MEMBER GENNARO: Oh, and 12 really really nice small font. Great for an older 13 guy. 14 MS. HARRIS: Sorry. 15 COUNCIL MEMBER GENNARO: It's a 16 challenge. Good for you. MS. HARRIS: Well, good afternoon. 17 COUNCIL MEMBER GENNARO: Please 18 19 continue. 20 MS. HARRIS: Chair Members of the 21 Committee on Housing and Buildings, Environmental 22 Protection, Parks and Recreation, Transportation 23 and Waterfronts. My name is Dottie Harris. I'm 24 the Vice President of State and Local Government 25 Relations, and you're really, liaison to the

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC156         |
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| 2  | International Code Council.                        |
| 3  | The International Code Council, or                 |
| 4  | ICC, is a member -                                 |
| 5  | COUNCIL MEMBER GENNARO:                            |
| б  | [Interposing] Oh I remember you now.               |
| 7  | MS. HARRIS: Yes you do.                            |
| 8  | COUNCIL MEMBER GENNARO: Okay, I                    |
| 9  | remember you know. Okay fine, sorry.               |
| 10 | MS. HARRIS: Very important issues.                 |
| 11 | COUNCIL MEMBER GENNARO: Yes.                       |
| 12 | MS. HARRIS: We are a member of                     |
| 13 | Focus Association dedicated to helping the         |
| 14 | building safety community and in the construction  |
| 15 | industry. Provide safe and the sustainable         |
| 16 | construction through the development of codes and  |
| 17 | standards used in the design and the compliance    |
| 18 | process. Most US communities and many global       |
| 19 | markets choose the international codes, and since  |
| 20 | 2008 adoption of the new building and fire codes,  |
| 21 | New York City also uses the international codes as |
| 22 | a basis for the city construction codes.           |
| 23 | The mission of the ICC is to                       |
| 24 | provide the highest quality code standards,        |
| 25 | products and services for all concerned with       |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC157         |
|----|--|
| 2  | safety and performance of the built environment.   |
| 3  | I am honored to be here today to                   |
| 4  | discuss rebuilding after Sandy and the             |
| 5  | opportunities for improving the resiliency of the  |
| 6  | city's infrastructure. Earlier this week I         |
| 7  | appeared before the Housing and Buildings          |
| 8  | Committee in support of intro 1056, which will     |
| 9  | amend the administrative code of the city of New   |
| 10 | York, the cities building, mechanical, plumbing    |
| 11 | and field gas codes, by updating these New York    |
| 12 | City codes with the 2009 editions of the model     |
| 13 | international building, mechanical, field gas and  |
| 14 | the plumbing codes, along with New York City's     |
| 15 | specific modifications.                            |
| 16 | The passage of intro 1056 is                       |
| 17 | critical to any rebuilding following Sandy because |
| 18 | it will ensure up-to-date building construction    |
| 19 | standards including the latest FEMA requirements   |
| 20 | are in place to ensure safety and resiliency for   |
| 21 | all new construction.                              |
| 22 | The international codes are                        |
| 23 | currently adopted in the state or local level in   |
| 24 | all 50 states, DC, Guam, Puerto Rico, the US       |
| 25 | Virgin Islands and the Northern Mariana Islands.   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC158         |
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| 2  | The international codes are revised and updated    |
| 3  | every three years by national consensus process    |
| 4  | that strikes a balance between the latest          |
| 5  | technology and new building products, economics    |
| 6  | and the cost while providing for the most recent   |
| 7  | advances in public and first responder safety and  |
| 8  | installation techniques.                           |
| 9  | The updated model I codes thereby                  |
| 10 | ensure safety, energy efficiency, sustainability   |
| 11 | and long term resiliency to the built environment. |
| 12 | The I codes are correlated to work together        |
| 13 | without conflict so that as to eliminate confusion |
| 14 | in the building designer and consistent code       |
| 15 | enforcement among different jurisdictions.         |
| 16 | The code development process is an                 |
| 17 | open and closed process that encourages input from |
| 18 | all individuals and groups and allows those        |
| 19 | governmental members, including many               |
| 20 | representatives from New York City, including      |
| 21 | other state and local governments to determine the |
| 22 | final code provisions.                             |
| 23 | New York City is one of many                       |
| 24 | jurisdictions that values public and first         |
| 25 | responder safety and the protection of our built   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 159        |
|----|--|
| 2  | environment by updating building, fire, plumbing   |
| 3  | and energy codes every three years. By regularly   |
| 4  | updating your building construction and safety     |
| 5  | codes every three years the city provides the      |
| 6  | safest, most technically advanced and economically |
| 7  | balanced climate for its citizens.                 |
| 8  | Since these updated codes allow for                |
| 9  | the new construction standards, methods or         |
| 10 | materials while ensuring safety, sustainability    |
| 11 | and resilience to natural disasters like Sandy.    |
| 12 | Keeping current with the most up-                  |
| 13 | to-date model codes and standards is essential to  |
| 14 | the mitigation of the many risks posed by natural  |
| 15 | or man-made disasters. In fact, benefits of        |
| 16 | building to regularly updated codes can improve    |
| 17 | safety, reduce construction and maintenance costs, |
| 18 | energy savings and lower insurance premiums.       |
| 19 | For instance, every dollar invested                |
| 20 | in constructing safer and stronger buildings on    |
| 21 | average reduces losses from high wind damage,      |
| 22 | floods, earthquakes and other disasters by four    |
| 23 | dollars according to the report issued by the      |
| 24 | Multi-hazard Mitigation Council of the National    |
| 25 | Institute of Building Science.                     |

COMMITTEE ON HOUSING AND BUILDINGS, ETC160 1 As evidence by various 2 organizations that participate in the ICC code 3 4 development process, many of the code change 5 proposals, each code updated cycle deal with hazard mitigation and lessons learned from various 6 natural disasters. For example FEMA and the 7 8 American Society of Civil Engineers collaborate at 9 the code development hearings to propose and again adoption of numerous disaster resistance 10 11 provisions for earthquake, wind and flood hazards. 12 Representatives participate in various code and 13 standards committees to lend insight to code related studies. 14 15 As a result several improvements 16 have been made over the last few code cycles such 17 as updated flood maps, requirements for flood 18 enclosures or events and improved roof drainage 19 requirements, updated wind maps, updated wind load 20 requirements, design standards for storm shelters 21 just to name a few.

22 Other requirements help mitigate 23 wind damage by prohibited loose roofing materials 24 and provisions for securing building exterior 25 insulation and finish systems to prevent wind

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 161        |
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| 2  | damage that would expose the building to whether   |
| 3  | elements or create flying debris that could damage |
| 4  | other structures. Seismic requirements have also   |
| 5  | been updated over the last two cycles of the model |
| 6  | IBC.   |
| 7  | I was privileged to participate in                 |
| 8  | the activities of the building resiliency task     |
| 9  | force. The members of the various committees took  |
| 10 | their roles very seriously, and I would like to    |
| 11 | commend the Mayor, the Speaker, the City Council   |
| 12 | and the Urban Green Council who led the BRT        |
| 13 | [phonetic] efforts outstanding work to ensure      |
| 14 | safety, health and well-being of its citizens.     |
| 15 | You have several bills before you                  |
| 16 | today with specific recommendations. While I am    |
| 17 | in support of all these bills I would only caution |
| 18 | the committees to be sure to coordinate these      |
| 19 | bills with intro 1056 as outlined above, so that   |
| 20 | proper administration and enforcement of the new   |
| 21 | New York City construction codes can occur without |
| 22 | any unintended consequences.                       |
| 23 | Additionally, one of the                           |
| 24 | recommendations outlined in the building           |
| 25 | resiliency task force report, which is before you  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC162         |
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| 2  | today, but it will be coming down the road, is for |
| 3  | the city to adopt an existing building code based  |
| 4  | on the international existing building code that   |
| 5  | addresses alterations, additions and changes of    |
| 6  | use and already existing buildings or structures.  |
| 7  | Therefore, the ICC and all of our                  |
| 8  | technical resources stand ready to assist the city |
| 9  | as it moves forward with the review adoption and   |
| 10 | implementation of these additional construction    |
| 11 | codes in the future. Thank you for the             |
| 12 | opportunity to testify today.                      |
| 13 | COUNCIL MEMBER GENNARO: Thank you.                 |
| 14 | Thank you very much. We'll have questions for you  |
| 15 | once the panel is complete. What did I do with     |
| 16 | the other one? Next will be Ramon Gilsanz. Yeah,   |
| 17 | I can't make out the affiliation, but you can      |
| 18 | identify yourself. Thank you.                      |
| 19 | MR. GILSANZ: I'm Ramon.                            |
| 20 | COUNCIL MEMBER GENNARO: Okay,                      |
| 21 | yeah, please. If you could state your name and     |
| 22 | affiliation for the record.                        |
| 23 | MR. GILSANZ: Good morning                          |
| 24 | community members.                                 |
| 25 | COUNCIL MEMBER GENNARO: And I just                 |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC163         |
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| 2  | want to make sure I have your, and I have your     |
| 3  | statement right here. Okay, please proceed.        |
| 4  | MR. GILSANZ: Good morning                          |
| 5  | community members. Thank you for giving me the     |
| 6  | opportunity -                                      |
| 7  | COUNCIL MEMBER GENNARO: Oh, pardon                 |
| 8  | me. I'm sorry, I've lost my mind. I want to        |
| 9  | recognize some Council Members, we're joined by    |
| 10 | Council Member Crowley, we were joined by Council  |
| 11 | Member Greenfield, we're joined by Council Member  |
| 12 | Mealy, and I'm very pleased to have these Council  |
| 13 | Members with us. I'm sorry for that interruption,  |
| 14 | please proceed.                                    |
| 15 | MR. GILSANZ: Good morning                          |
| 16 | community members. Thank you for giving me the     |
| 17 | opportunity to testify on the various revisions to |
| 18 | the New York City construction codes proposed by   |
| 19 | the building resiliency task force, BRTF. My name  |
| 20 | is Ramon Gilsanz, and I am a structural engineer   |
| 21 | and partner of Gilsanz Murray Steficek, GMS.       |
| 22 | GMS is a structural engineering and                |
| 23 | building envelope consulting firm that has been    |
| 24 | involved in numerous resiliency and assessment     |
| 25 | recovery efforts including participating in the    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC164         |
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| 2  | New York City resiliency tax force providing the   |
| 3  | New York City Department of buildings on call      |
| 4  | emergency assistance after hurricane Sandy.        |
| 5  | Participating in the the                           |
| 6  | investigation team of the American Society of      |
| 7  | civil engineers 24, a task force for flood         |
| 8  | resistant designs and construction. Assisting the  |
| 9  | year technical extreme events reconnaissance, GEER |
| 10 | [phonetic] Association in there investigation.     |
| 11 | I'm serving on post-earthquake                     |
| 12 | reconnaissance teams dispatched by the Applied     |
| 13 | Technology Council and of the American Society of  |
| 14 | Civil Engineers to Chile in February 2010 and by   |
| 15 | Earthquake – – Research Institute to Virginia in   |
| 16 | August 2011.                                       |
| 17 | GMS also played a role in the World                |
| 18 | Trade Center cleanout effort and contributed to    |
| 19 | FEMA and the National Institute of Studies of      |
| 20 | the World Trade Center. I am the lead author of    |
| 21 | the recently released Americans issue of steel     |
| 22 | construction, steel design guide for blast         |
| 23 | resistant structures which has recommendations for |
| 24 | making buildings more resilient against collapse.  |
| 25 | I recently testified before the CD                 |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC165         |
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| 2  | on Tuesday on the subject of intro 1056, and I've  |
| 3  | seen some of the community members are already     |
| 4  | familiar with my personal background, hence I will |
| 5  | not repeat that information.                       |
| 6  | As Chair of the structural                         |
| 7  | technical committee for the Department of          |
| 8  | Building, revision of the New York City building   |
| 9  | code and participant of the buildings resiliency   |
| 10 | task force, my testimony today is in support of    |
| 11 | the work product of the building resiliency task   |
| 12 | force, which aims to improve the city buildings    |
| 13 | standards to address emergency situations.         |
| 14 | I'm in support of intro 1056, a                    |
| 15 | comprehensive revision of the New York City        |
| 16 | construction codes which was presented to the city |
| 17 | Council earlier this week.                         |
| 18 | Together this recommendation has                   |
| 19 | helped improve the city's resiliency by filling in |
| 20 | the gaps of the city's existing building codes.    |
| 21 | They're not mutually exclusive and when combined   |
| 22 | will put New York City at the forefront of         |
| 23 | innovation, resiliency and safety in construction. |
| 24 | I would like to highlight some                     |
| 25 | critical recommendations of the building           |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC166         |
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| 2  | resiliency task force that are important to me.    |
| 3  | Some of these items are bills presently in front   |
| 4  | of you, and some recommended actions by the Green  |
| 5  | Building Council that I would like you to support. |
| 6  | construction requirements in                       |
| 7  | flood zones to make it easier for design           |
| 8  | professionals and contractors to determine the     |
| 9  | code requirements for structures located in        |
| 10 | coastal high hazard areas. Preventing wind damage  |
| 11 | to existing buildings by requiring equipment and   |
| 12 | structures added to existing buildings to meet the |
| 13 | same wind standards in effect for new buildings    |
| 14 | analyzing wind risks on existing buildings and of  |
| 15 | those with particularly wind vulnerability.        |
| 16 | While the standards to protect                     |
| 17 | buildings against high winds have been in place    |
| 18 | since 1968, older buildings and buildings under    |
| 19 | construction are not as well protected. Once the   |
| 20 | analysis is complete new standards and practices   |
| 21 | to protect against wind risk can be put in place.  |
| 22 | Adopt an existing building code.                   |
| 23 | Currently existing building renovations are by     |
| 24 | a complicated mix of new and old codes which       |
| 25 | discourages upgrades to improved resiliency.       |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 167 1 Putting an existing building code in place will 2 help provide clarity to owners, designers and 3 contractors about the requirements from an 4 5 existing building renovation and encourage owners to improve resiliency. б Adding a specific provision to the 7 8 proposed existing building code which could 9 address the needs of post disaster reconstruction with the aim to remove barriers to improving 10 11 buildings during this time sensitive recovery periods. 12 13 Promoting emergency planning to 14 apartment residents and homeowners, support 15 emergency responder legislation which could 16 encourage architects and engineers to get involved 17 during emergency recovered efforts by reducing 18 liability concerns. These legislation would go 19 beyond good Samaritan legislation by providing 20 liability protection not only to short-term 21 volunteers, but also to architects and engineers 22 that in her into long-term contracts with the 23 city. 24 The legal challenges of architects and engineers involved in the World Trade Center 25

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 168        |
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| 2  | cleanup effort after 9/11 illustrate the risks     |
| 3  | that the architectural engineering community       |
| 4  | currently faces. Following the cleanup GMS along   |
| 5  | with 20 other engineering firms face lawsuits for  |
| б  | over 19,000 plaintiffs regarding health problems   |
| 7  | arising from their quality at the site. The        |
| 8  | lawsuits sprang from an area outside of our        |
| 9  | control and expertise, and it took 10 years to     |
| 10 | resolve.   |
| 11 | Emergency responder legislation                    |
| 12 | would protect against similar and foreseen         |
| 13 | conditions that could occur in future disasters.   |
| 14 | Because the recommendations above are important    |
| 15 | steps in improving New York City's safety and      |
| 16 | resiliency during emergency situations, we urge    |
| 17 | the Committee and Council to support and quickly   |
| 18 | pass the proposals presented before you today.     |
| 19 | I've been honored to participate                   |
| 20 | for the past five months in these building         |
| 21 | resiliency efforts, and as a structural engineer I |
| 22 | look forward to seeing the benefits of these       |
| 23 | recommendations will yield. I urge your support    |
| 24 | and quick approval of today's proposals.           |
| 25 | COUNCIL MEMBER GENNARO: Thank you                  |
|    |  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 169 1 very much for your statement, and the like I told 2 the other panelists I'll have comments for the 3 panel when the testimony is concluded. And then 4 5 next from the AIA Lance Brown and Margaret Castillo, I hope I'm saying that right, and this 6 is your testimony right? And if so Lance and 7 Margaret, whoever wishes to testify or both, you 8 9 know the floor is yours. 10 MR. BROWN: My name is Lance Jay 11 Brown. I'm the 2014 President-elect of the AIA 12 New York Chapter and the co-chair of the design 13 for risk and resilience committee with, along with 14 the Department of City Planning put together to 15 post Sandy initiatives that I believe you have 16 before you. I also am a professor of architecture 17 and urban design at the Spitzer school of 18 architecture at City College. 19 I'll read this testimony into the 20 record. On behalf of the New York chapter of the American Institute of Architects and it's nearly 21 22 5000 architect and affiliate members based in 23 Manhattan it's our pleasure to appear here today 24 to offer feedback and comment on the oversight 25 topic on the efforts around rebuilding more

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 170        |
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| 2  | resilient post Sandy, and the legislation which    |
| 3  | been put forth by the administration and the city  |
| 4  | Council towards the greater resilience of a built  |
| 5  | environment.                                       |
| 6  | First we commend the city of New                   |
| 7  | York and the city Council and of the Mayor's       |
| 8  | office for their preparation before the storm and  |
| 9  | their ongoing efforts on behalf of those affected  |
| 10 | by the storm afterwards and I'm going. After       |
| 11 | reviewing the reports delivered by the special     |
| 12 | initiative for rebuilding and resiliency Sir, and  |
| 13 | of the Urban Green Council led building resilience |
| 14 | task force, the BRTF, we offer support for and     |
| 15 | express admiration for the efforts taken toward    |
| 16 | the assembly of these two benchmark documents.     |
| 17 | We applaud the intense and                         |
| 18 | unquestionable dedication of the administration    |
| 19 | and the teams of professionals and organizing      |
| 20 | quickly and focusing their expertise to create     |
| 21 | these documents. And in so supporting the effort   |
| 22 | and intent of the documents we want to offer       |
| 23 | comments and suggestions to further these efforts. |
| 24 | We recognize that many of the                      |
| 25 | recommendations on the table today involved        |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC171         |
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| 2  | individual buildings and resiliency of services,   |
| 3  | with these buildings interface with the current    |
| 4  | city infrastructure. By adopting these             |
| 5  | initiatives you will empower building owners and   |
| б  | place them on the path more resilient buildings    |
| 7  | citywide.  |
| 8  | These reports confirm our own                      |
| 9  | recommendations included in our post Sandy         |
| 10 | initiative report released earliest on May first   |
| 11 | discussing how to build back better and smarter    |
| 12 | through the recognizing and adapting to climate    |
| 13 | change and of the risk it presents to the city of  |
| 14 | New York and the surrounding region.               |
| 15 | First, we recommend identifying a                  |
| 16 | framework for recovery, rebuilding and resiliency  |
| 17 | is a necessity. We applaud and agree with the      |
| 18 | assessment that changing sea level and global      |
| 19 | warming weather patterns will require adjusting    |
| 20 | our response and building practices in the future. |
| 21 | Two, we recommend that scalable                    |
| 22 | solutions be incorporated into phasing and         |
| 23 | implementation as outlined in the SIR our report,  |
| 24 | or working from the individual homes to protect    |
| 25 | and hold districts.                                |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC172         |
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| 2  | Three, we recommend a regional                     |
| 3  | recovery conference and a comprehensive regional   |
| 4  | plan with respect to the hydro-cycle as it will be |
| 5  | increasingly critical.                             |
| 6  | Four, we support and recommended                   |
| 7  | the many proposals that broaden access to          |
| 8  | insurance for those less able to afford it. We     |
| 9  | recognize that many of the areas that suffered     |
| 10 | disastrous effects of inundation now face the      |
| 11 | further disastrous economic effects of higher      |
| 12 | insurance and cost of meeting new regulations.     |
| 13 | These areas are low to moderate income             |
| 14 | neighborhoods with old building stock that are far |
| 15 | from current building code practices and safety    |
| 16 | measures.  |
| 17 | Fifth, we strongly support and                     |
| 18 | advocate for the passage of the Good Samaritan Act |
| 19 | and of the state legislature and ask for your      |
| 20 | support for passage of resolution 1771 sponsored   |
| 21 | by minority leader James Otto and included in      |
| 22 | today's agenda. Passage of such legislation would  |
| 23 | offer protection from liability to professional    |
| 24 | engineers, architects, landscape architects and    |
| 25 | land surveyors who render critical voluntary       |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 173 services at the scene of a natural disaster. 2 Sixth, we believe in education of 3 4 the public. Starting in primary school, to take 5 resilient measures and embed awareness of public safety measures into the context of daily life in 6 New York. 7 Seventh, we recommend that all 8 9 steps be taken to ensure workable and broad communications during catastrophic events. 10 11 Eighth, we believe that continuing 12 the push to make our buildings, our architecture 13 more efficient is one of the most important first 14 steps to effect great change in our city and 15 benefit future generations. 16 Ninth, we agree with, support and 17 recommend all points in reference to water 18 availability, purity and discharge the carefully 19 and completely thought through. 20 Last, we are pleased to provide you 21 with copies of our collaborative post Sandy initiative report assembled by 300 plus volunteers 22 23 and design professionals. 24 In closing we again applaud the city Council for putting forth these pieces of 25

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC174         |
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| 2  | legislation and the administration and the members |
| 3  | of the SIR our committees and the members of the   |
| 4  | building resilience task force who have assembled  |
| 5  | these reports and we urge passage of the relevant  |
| 6  | legislation that supports our collective goals.    |
| 7  | Thank you for the time.                            |
| 8  | COUNCIL MEMBER GENNARO: Thank you                  |
| 9  | very much. We're joined by Council Member Mark-    |
| 10 | Viverito with us and now it's my turn. I           |
| 11 | guess I'll work in reverse order. Mr. Brown thank  |
| 12 | you for your - I want to thank everyone for their  |
| 13 | efforts and I see why the administration was able  |
| 14 | to make such a great presentation today because    |
| 15 | they're basically putting forward your work. And   |
| 16 | so, but they're smart because they knew the right  |
| 17 | people to go to, and so I thank you all for that.  |
| 18 | One of the benefits of having very                 |
| 19 | comprehensive testimony that's been put forward by |
| 20 | all of you, kind of asked the questions that I     |
| 21 | would have asked. But I do, I guess this is a      |
| 22 | question for the general panel would be, so we did |
| 23 | this work and we have the bills that are on the    |
| 24 | docket for today and also the resolutions, one of  |
| 25 | which would be the one that you made reference to  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC175         |
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| 2  | Mr. Brown by And if you have anything that         |
| 3  | you believe we should add to this legislative      |
| 4  | agenda or something that would be like a good next |
| 5  | step.  |
| 6  | So, we have the work, we have the                  |
| 7  | whole host of bills that we have today that we're  |
| 8  | hearing. Your overall impression of the bills      |
| 9  | that are before us today and any recommendations   |
| 10 | for the next legislative steps beyond what we have |
| 11 | before us today.                                   |
| 12 | Some of you made reference to that                 |
| 13 | in your statements, but anything that you'd like   |
| 14 | to put on the record now regarding what we have    |
| 15 | before us today and what our next step should be   |
| 16 | would be - that's my question, I don't know if it  |
| 17 | was coherent.                                      |
| 18 | And to me it's like 1 o'clock, but                 |
| 19 | it's really more sort of like 4 AM to me now.      |
| 20 | MR. BROWN: Perhaps the only thing                  |
| 21 | I would underscore, if it's not putting it on the  |
| 22 | table it's underscoring in the need for a regional |
| 23 | approach, one that crossed political boundaries.   |
| 24 | COUNCIL MEMBER GENNARO: You                        |
| 25 | mentioned something about a conference in your     |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 176                        |
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| 2  | statement. Sounds like the kind of thing that RPA                  |
| 3  | would do or something, but yes, that is - actually                 |
| 4  | circled it on your statement.                                      |
| 5  | MR. BROWN: Actually if I might,                                    |
| 6  | there are two things happening in support of this                  |
| 7  | is an initiative. As you probably know, Sean                       |
| 8  | Donovan is initiated last week a competition,                      |
| 9  | which is a regional competition which makes it                     |
| 10 | somewhat unique, in crossing boundaries looking                    |
| 11 | for solutions. So that's a very very good first                    |
| 12 | step.  |
| 13 | There is a fourth state resiliency                                 |
| 14 | workshop that's going to take place on July $9^{^{\mathrm{TH}}}$ , |
| 15 | Connecticut, Rhode Island, New York and New Jersey                 |
| 16 | meeting together to discuss their mutual concerns                  |
| 17 | and response to resiliency issues. So there is a                   |
| 18 | slight little groundswell of activity, but as we                   |
| 19 | understand it, crossing borders politically is                     |
| 20 | very very difficult and it's something that I                      |
| 21 | think we can work hard at to affect.                               |
| 22 | COUNCIL MEMBER GENNARO: It really                                  |
| 23 | makes sense to have sort of like a more regional                   |
| 24 | outlook, and what better way to foster that the                    |
| 25 | new these kinds of collaborative conference kind                   |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC177         |
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| 2  | of things. Please, please.                         |
| 3  | MR. BROWN: By the way this is my                   |
| 4  | colleague Margaret O'Donoghue Castillo, and she's  |
| 5  | a past president of the AIA and a high standing    |
| 6  | professional in the field of architecture and the  |
| 7  | design.  |
| 8  | COUNCIL MEMBER GENNARO: Yes                        |
| 9  | please.  |
| 10 | MS. CASTILLO: When I was president                 |
| 11 | of the AIA working with the Urban Green, as you    |
| 12 | know there's the whole green code initiative and   |
| 13 | we are woefully behind and adopting many of the    |
| 14 | recommendations, and that also goes to sustainable |
| 15 | buildings and cities. So I would urge the city     |
| 16 | Council under this administration to get those     |
| 17 | bills into law.                                    |
| 18 | COUNCIL MEMBER GENNARO: Yes. We                    |
| 19 | are counting down how many months we have to do    |
| 20 | that. Council just wants a word with me.           |
| 21 | MS. CASTILLO: Thank you.                           |
| 22 | COUNCIL MEMBER GENNARO: I thought                  |
| 23 | you was saying something about our next steps to   |
| 24 | do that, but yes, that is duly noted and so many   |
| 25 | things we have to get done in six months and one   |
| 25 |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC178         |
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| 2  | week, so we're - time is precious. Hang on, don't  |
| 3  | tell me.   |
| 4  | MS. HARRIS: It's Dotty. I could                    |
| 5  | just add to that as well and I did mention it      |
| 6  | briefly in the testimony. I think the key is for   |
| 7  | the city to continue on the path of staying        |
| 8  | current with building codes. As you know the       |
| 9  | first update in 2008 was an update from the 1968   |
| 10 | building code, so clearly keeping on a three-year  |
| 11 | schedule would be my greatest recommendation.      |
| 12 | And actually, in conjunction with                  |
| 13 | what my other panelist was talking about with      |
| 14 | regional conference, I just wanted to highlight    |
| 15 | that the final action hearings of the ICC code     |
| 16 | development, which will be actually on the         |
| 17 | residential, the energy codes, the existing        |
| 18 | building codes that are taking place.              |
| 19 | Ironically we did book this several                |
| 20 | years in advance, but it's going to be in Atlantic |
| 21 | City New Jersey in the fall starting in September. |
| 22 | Several members from New York City participating   |
| 23 | in our hearing process from the Department of      |
| 24 | Buildings, the fire department, so as well as      |
| 25 | several design professionals are very active in    |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 179                   |
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| 2  | our committee. Our founding partner actually is               |
| 3  | AIA, so it's ironic, but it is just in a couple               |
| 4  | months. So you'll see a lot of things happening.              |
| 5  | There is going to be a lot of tours and a training            |
| 6  | and educational programs along with the hearing               |
| 7  | updates, so I just thought I'd mention that.                  |
| 8  | COUNCIL MEMBER GENNARO: Thank you.                            |
| 9  | That's good to know and I appreciate that.                    |
| 10 | MR. SCHEIB: And if I may just add,                            |
| 11 | for the task force there were 33 total.                       |
| 12 | COUNCIL MEMBER GENNARO: If you                                |
| 13 | could just eat your name again for the record.                |
| 14 | MR. SCHEIB: Sure, Cecil Scheib,                               |
| 15 | Urban Green Council. There were 33 total                      |
| 16 | recommendations. Some of those were only about                |
| 17 | best practice recommendations, not really suitable            |
| 18 | for legislation. There are probably about 25 that             |
| 19 | had some part of them that could actually come                |
| 20 | before the Council. There's 18 that are being                 |
| 21 | introduced today, plus a 19 <sup>th</sup> which is actually a |
| 22 | resolution. So 19 out of 25 will probably add                 |
| 23 | about, what's that three quarters, and so the                 |
| 24 | other five, six, the other quarters are still                 |
| 25 | ready to be advanced at the convenience of the                |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 180        |
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| 2  | Council.   |
| 3  | COUNCIL MEMBER GENNARO: Yes, and                   |
| 4  | so we'll try to get through these and get to those |
| 5  | as well. And if so, yes, Mr. Brown will have the   |
| 6  | last word.   |
| 7  | MR. BROWN: One of the items on the                 |
| 8  | list that I read had to do with educating the      |
| 9  | public. I think we feel very strongly about the    |
| 10 | issue of awareness in all things especially with   |
| 11 | respect to what my colleague Margaret mentioned    |
| 12 | about green building and sustainable practice, and |
| 13 | we really feel strongly that this has to happen    |
| 14 | very early in the school system so that the youth  |
| 15 | of the city grow up understanding and practicing   |
| 16 | ways in which to make a more resilient future.     |
| 17 | And that then of course translates into all of the |
| 18 | literature and all of the other communications     |
| 19 | aspects that inform people along the way about how |
| 20 | to react, how to prepare for and what to do in     |
| 21 | case of emergency.                                 |
| 22 | COUNCIL MEMBER GENNARO: I think                    |
| 23 | that makes great sense and I'm going to be seeing  |
| 24 | the schools Chancellor, not today but soon, and he |
| 25 | and I like to talk about all things green. Dennis  |
| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 181        |
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| 2  | and I are friends and let's see if we can sow      |
| 3  | those seeds, but we have to move to the next       |
| 4  | panel. I thank you so much for all your great      |
| 5  | efforts that led to being good today and your      |
| 6  | present here today. You've really been very        |
| 7  | enlightening. Thank you very much.                 |
| 8  | MR. BROWN: Thank you for                           |
| 9  | listening.   |
| 10 | COUNCIL MEMBER GENNARO: Okay, the                  |
| 11 | next panel my good friend Paul Gallay from River   |
| 12 | Keeper, Johanna Dyer of NRDC, looks like one       |
| 13 | Camilo Osono, oh, that's an R, Osorio from NYC     |
| 14 | Environmental Justice Alliance, and Sanjoy, I      |
| 15 | can't make out the last name. B-A-N, and then I    |
| 16 | get lost after that, from CUNY Energy Institute.   |
| 17 | I just have to do a little housekeeping with staff |
| 18 | here.  |
| 19 | I'm supposed to be someplace else                  |
| 20 | right now, I want to see if I can hold them off a  |
| 21 | little bit, and so just one moment.                |
| 22 | Okay, and the so we have this panel                |
| 23 | seated. I will just alert this is the next and     |
| 24 | last panel, so it's the next and last panel. Oh,   |
| 25 | Beryl Thurman who I'm sorry I didn't mention with  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 182        |
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| 2  | regard to her work on Staten Island. Kenneth       |
| 3  | Justice and Celia, Celia, okay. I can't make out   |
| 4  | the last name. New York Environmental Law and      |
| 5  | Justice Project. And so that will be the last and  |
| 6  | final panel, but for now I'm just getting the      |
| 7  | statements in front of me for this panel. And I    |
| 8  | have River Keeper, and I have NRDC, and okay. I    |
| 9  | think I have everyone on this panel.               |
| 10 | With that said I'd like to welcome                 |
| 11 | everyone for being here. I really appreciate your  |
| 12 | willingness to be here and to help us dig out from |
| 13 | Sandy and to give us the benefit of your views and |
| 14 | your good testimony. I asked my friend Paul to     |
| 15 | start, so Paul welcome. Please state your name     |
| 16 | for the record and proceed with your good          |
| 17 | testimony.   |
| 18 | MR. GALLAY: Thank you very much                    |
| 19 | Chairman Gennaro, Council Members. Paul Gallay,    |
| 20 | President of Hudson River Keeper. Good afternoon   |
| 21 | to all.  |
| 22 | I've handed up written testimony                   |
| 23 | and I'm going to concentrate the time I have on    |
| 24 | some general observations in the following four    |
| 25 | areas.   |
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| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 183        |
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| 2  | COUNCIL MEMBER GENNARO: Sure, and                  |
| 3  | if I could ask my staff Mark Swanson and Bill      |
| 4  | Murray to set up with me on the dais and, this is  |
| 5  | going to be a great panel. I don't want anyone     |
| 6  | to, I don't want my staff to miss anything that's  |
| 7  | going to get said here. And so, sorry for the      |
| 8  | interruption Paul.                                 |
| 9  | MR. GALLAY: That's all right,                      |
| 10 | thank you. The value of natural systems in terms   |
| 11 | of fighting the impacts of climate disruption, the |
| 12 | issue of storm barriers, infrastructure resiliency |
| 13 | and waterfront development.                        |
| 14 | Generally there is much to like in                 |
| 15 | the SIRR and in these bills and or these specific  |
| 16 | observations on the bills and our testimony, but   |
| 17 | there is also a need to sound some cautionary      |
| 18 | notes, but first a request. At the top of our      |
| 19 | hierarchy as a community should be the use and     |
| 20 | enhancement of natural systems to slow, shape and  |
| 21 | the store the problem of storm water surge.        |
| 22 | Dunes, wetlands, strategically placed islands and  |
| 23 | reefs, other natural barriers, these are the       |
| 24 | systems that should be prioritized to help us      |
| 25 | protect. Let nature help. Nature poses the         |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 184       |
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| 2  | problem; nature can also be part of the solution. |
| 3  | As to storm barriers, now big                     |
| 4  | barrier projects at the mouth of the harbor, in   |
| 5  | the Arthur Kill, in the upper East River would do |
| 6  | more harm than good and we're glad the Mayor has  |
| 7  | seen fit to reject them. They would increase the  |
| 8  | risk to communities outside the barriers. They    |
| 9  | would be astronomically expensive. They would     |
| 10 | massively reduce the flow of fresh water into the |
| 11 | Hudson and East River estuary damaging the        |
| 12 | environment, souring recreational areas and       |
| 13 | trapping pollutants within the areas directly     |
| 14 | adjacent to the city.                             |
| 15 | As to smaller barriers that are                   |
| 16 | under consideration around Newtown Creek, the     |
| 17 | Gowanus Canal, the Rockaways, there are some of   |
| 18 | the same risks on projects of that nature, and    |
| 19 | they need to be very carefully scrutinized to     |
| 20 | avoid doing more harm than good. The law of       |
| 21 | unintended consequences is ever present in this   |
| 22 | whole discussion.                                 |
| 23 | When it comes to existing                         |
| 24 | infrastructure we have a huge challenge on our    |
| 25 | hands to maintain and protect and enhance energy  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC185         |
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| 2  | infrastructure, transportation, communications.    |
| 3  | We are working at River Keeper with a program      |
| 4  | that's been originated by Harvard University and a |
| 5  | private family, the Zofenus [phonetic] family,     |
| 6  | that has endowed this program to create a lead     |
| 7  | type system for rating and ranking infrastructure  |
| 8  | improvement projects so that we can be assured     |
| 9  | that they follow true sustainability principles,   |
| 10 | and of the environmental engineering industry is   |
| 11 | part of this initiative too.                       |
| 12 | So we're going to be bringing this                 |
| 13 | to the fore with the Council, with the city        |
| 14 | government, with the Port Authority, with the      |
| 15 | other entities that are actually doing             |
| 16 | infrastructure projects because we feel that there |
| 17 | need to be criteria that to govern what            |
| 18 | sustainability means when it comes to maintaining  |
| 19 | our infrastructure.                                |
| 20 | Final point is shoreline                           |
| 21 | development. Now I have to be blunt here. The      |
| 22 | Mayor's office talked about there being 70,000     |
| 23 | buildings in our current floodplain constellation, |
| 24 | and that by 2050 800,000 residents of the city     |
| 25 | will be living in floodplains. And they have       |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 186 properly pointed out that that is the problem, 2 that is a big problem. More and more people will 3 be in harms way because of climate disruption and 4 5 the sea level rise. Why would we want to create an even bigger problem by continuing to double 6 down on massive development projects such as 7 Seaport City? Let's not make an already bad 8 9 problem even worse. We heard the conversation about 10 11 there is a little bit of hubris in the engineering 12 of storm protection, and of that water will always 13 find a way to get in. Not only will water find a 14 way to get in these new projects, but water will 15 be reflected to other projects that are already on 16 the ground adjacent to this new Seaport City 17 proposal. And you can put up seawalls adjacent 18 and of the water will go around a little further. 19 You cannot wall the entire city in. Do not make 20 the problem worse. 21 Instead, invest in our existing 22 neighborhoods. There are neighborhoods throughout 23 the five boroughs that can be revitalized, that 24 can be refocused on and can be made the same sort

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of new drivers of the attractiveness, the growing

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 187 2 attractiveness of the city that we see at work in 3 our boroughs today. So just reinvest in our 4 existing communities please. 5 Bring community engagement into the

The best ideas always come from within dialoque. 6 the communities. We have excellent officials in 7 this administration, I'm sure we'll have excellent 8 9 officials in the next administration. We'll have 10 great councilmen in the future, not as great as 11 the councilmember today, but we're going to have 12 good public servants, but listen to the 13 constituency, listened to the community.

14 So in closing we call on the city 15 to be realistic. Make the most of nature's power to protect us, maintain and strengthen communities 16 17 where you can, don't under estimate the risks to 18 the most vulnerable communities where retreating 19 may be the only answer. We've always tended to 20 underestimate the seriousness of climate 21 disruption, and I'm not just talking about the 22 climate deniers, the people President Obama calls 23 the flat earth society, I'm talking about the 24 people who are truly interested and truly concerned about climate. Scientists have for 25

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 188       |
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| 2  | years been making conservative predictions about  |
| 3  | the impacts of climate change and then we find    |
| 4  | that the reality on the ground is worse.          |
| 5  | We've tended to underestimate the                 |
| 6  | problem with climate, future generations will     |
| 7  | never forgive us if we continue to do so. Thank   |
| 8  | you.  |
| 9  | COUNCIL MEMBER GENNARO: Thank you                 |
| 10 | Paul and thank you for this cautionary statement, |
| 11 | and I'll get back to you when I hear the rest of  |
| 12 | the testimonies that we're going to hear. Now,    |
| 13 | next we'll hear from Ms. Dyer of the Natural      |
| 14 | Resources Defense Council. And let me just get    |
| 15 | your statement.                                   |
| 16 | MS. DYER: I just want to quickly                  |
| 17 | point out that the statement before you is a      |
| 18 | little bit different from the statement I'll be   |
| 19 | making.   |
| 20 | COUNCIL MEMBER GENNARO: Sorry?                    |
| 21 | MS. DYER: I just want to point out                |
| 22 | that the statement before you is a bit different  |
| 23 | from the one I'll actually be making, so I'd like |
| 24 | to submit it.                                     |
| 25 | COUNCIL MEMBER GENNARO: Yeah, Paul                |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 189        |
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| 2  | did that too. He tried to fake me out with the,    |
| 3  | you know, he's reading from that so.               |
| 4  | MS. DYER: I'll be giving you an                    |
| 5  | updated part of it.                                |
| 6  | COUNCIL MEMBER GENNARO: I'm used                   |
| 7  | to it. He warmed me up to that.                    |
| 8  | MS. DYER: Great. Good afternoon                    |
| 9  | Council Members and the City Council staff. My     |
| 10 | name is Johanna Dyer and I'm an attorney with the  |
| 11 | Natural Resources Defense Council also known as    |
| 12 | NRDC, which as you know has been actively involved |
| 13 | with the New York City environmental issues for    |
| 14 | more than 40 years.                                |
| 15 | My colleagues Eric Goldstein and                   |
| 16 | Donna Deconstanso [phonetic] and I have reviewed   |
| 17 | the proposed legislation. We appreciate the        |
| 18 | opportunity to comment on today's proposed package |
| 19 | of bills which are intended to help the city to    |
| 20 | prepare for and respond to future storms.          |
| 21 | Hurricane Sandy has demonstrated                   |
| 22 | New York City's vulnerability to destructive       |
| 23 | storms and other extreme weather events, which     |
| 24 | will only become increasingly frequent and severe  |
| 25 | due to our changing climate.                       |
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| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC190         |
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| 2  | As city formulates its response to                 |
| 3  | this event it is critical that we identify ways to |
| 4  | strengthen and protect our buildings and other     |
| 5  | infrastructure, maximize the use of natural        |
| 6  | barriers and a green infrastructure to enhance our |
| 7  | resiliency and take aggressive action to cut       |
| 8  | greenhouse gas emissions. New York City has been   |
| 9  | leading the way on addressing climate change       |
| 10 | implementing a number of groundbreaking policies   |
| 11 | and initiatives, particularly in the area of       |
| 12 | increasing energy efficiency in existing           |
| 13 | buildings.   |
| 14 | Of course we strongly support the                  |
| 15 | city's continued efforts in this area, as well as  |
| 16 | the city's work to strengthen and reduce           |
| 17 | unnecessary damage to our building stock and       |
| 18 | improve the resiliency of our infrastructure. And  |
| 19 | it's critical that we do everything necessary to   |
| 20 | maximize the use of natural infrastructure to      |
| 21 | absorb storm water, and that critical building     |
| 22 | systems are strategically located to avoid         |
| 23 | problems resulting from potential flooding, goals  |
| 24 | that are addressed by a number of the proposals    |
| 25 | before you today.                                  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 191        |
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| 2  | With such considerations in mind we                |
| 3  | strongly support the legislation related to water  |
| 4  | retentive streets and sidewalks, which would       |
| 5  | require the Department of Environmental Protection |
| 6  | and of the Department of Buildings to conduct a    |
| 7  | study of, followed by a pilot program for these    |
| 8  | absorptive materials on streets. Importantly the   |
| 9  | bill would also set a uniform standard for water   |
| 10 | retention in New York City sidewalks.              |
| 11 | We do recommend that the bill be                   |
| 12 | revised to require coordination with the           |
| 13 | Department of Environmental Protection to ensure   |
| 14 | that the effort is carried out in a way that       |
| 15 | directly supports the New York City green          |
| 16 | infrastructure plan. The use of natural            |
| 17 | infrastructure and permeable surfaces to serve as  |
| 18 | natural sponges and absorb excess storm water is   |
| 19 | critical to relieving the city's overburdened      |
| 20 | sewer system and depending on the materials used   |
| 21 | may have other environmental and climate change    |
| 22 | benefits as well.                                  |
| 23 | We'd also like to highlight five                   |
| 24 | other bills briefly that NRDC believes warrant     |
| 25 | special attention. We support legislation to       |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 192 1 reduce the urban heat island effect by expanding 2 the city's cool roof requirements. 3 The installation of cool roofs reduces energy use, air 4 5 pollution and carbon emissions while increasing comfort for residents and helping to prevent other 6 7 heat related impacts. We also support the safe storage of 8 9 hazardous materials in special flood hazard areas as outlined in the measure before you today, which 10 11 would help to prevent water contamination and 12 other public, health and environmental threats in 13 the event of flooding. 14 And we support the legislation 15 requiring prevention of sewage backflow into homes 16 and special flood hazard areas. For obvious reasons preventing such backflow is an important 17 18 measure to protect public health and quality of life in vulnerable communities. In addition we 19 20 endorse the legislation designed to ensure 21 emergency residential drinking water as a way to 22 safeguard New York City's drinking water access 23 and supply. 24 And finally we are pleased to support the addition of additional resiliency 25

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 193 staff and advisers to the office of long-term 2 planning and sustainability and the sustainability 3 4 advisory Board. 5 In sum, we appreciate the 6 continuing efforts of the Bloomberg administration 7 and of the city Council to prepare for and respond to future storms, particularly where these 8 9 measures encourage natural and environmentally beneficial measures to minimize potential harms. 10 11 And we stand ready to work together with you on 12 these and other post Sandy matters in the months 13 to come. Thank you. 14 COUNCIL MEMBER GENNARO: Thank you 15 Ms. Dyer. I appreciate your statement and you're 16 making mention of Donna Deconstanso who served 17 with great distinction to this committee, or to my 18 committee, and I'll have comments for you as well. 19 Thank you. Make sure I have the right statement 20 here. Juan Camilo Osorio of the New York City 21 Environmental Justice Alliance. 22 MR. OSORIO: Yes Sir. 23 COUNCIL MEMBER GENNARO: Thank you 24 very much and thank you for your statement. Ιf 25 you could state your name for the record and

COMMITTEE ON HOUSING AND BUILDINGS, ETC 194 1 proceed. 2 3 MR. OSORIO: Absolutely. My name is Juan Camilo Osorio. I'm testifying as Director 4 5 of research of the New York City Environmental Justice Alliance. Thank you very much for the 6 7 opportunity to testify today. COUNCIL MEMBER GENNARO: Oh, and if 8 9 you can summarize your statement. Just touch on 10 some of the main points. This is very 11 comprehensive. 12 MR. OSORIO: Absolutely, 13 absolutely. The New York City Environmental 14 Justice Alliance, a nonprofit citywide membership 15 network linking grassroots organizations from low 16 income neighborhoods and communities of color in 17 their struggle for environmental justice. 18 When the city of New York initiated 19 its overhaul of the comprehensive waterfront plan 20 in 2010 NEJA began an advocacy campaign to 21 convince the Bloomberg administration to reform 22 waterfront zones designated as the significant 23 maritime and industrial areas. 24 NEJA discovered that the six SMIA's 25 are all in storms surge zones and that the city of

COMMITTEE ON HOUSING AND BUILDINGS, ETC 195 1 New York cannot analyze the cumulative exposure 2 risks associated with clusters of hazardous 3 4 substances and launch a response, a campaign 5 called the waterfront justice project, to assess б these potential hazardous exposures in industrial 7 waterfront neighborhoods. Following Sandy NEJA co-convened 8 9 the Sandy regional assembly, an association of environmental justice organizations, community 10 11 based groups and our allies from Sandy impacted in 12 vulnerable areas in New York and New Jersey, to 13 restructure, sorry. To structure a recovery agenda, which was released on April 1<sup>st</sup>, emailed to 14 15 the city Council and handed to representatives of 16 the Mayor's special initiative for rebuilding and 17 resiliency that month. Building on all this work, we would 18 19 like to recommend that as part of your efforts to 20 address building safety and potential hazardous exposures. We urge you to require, number one, a 21 22 detailed investigation on the health impacts of 23 super storm Sandy including a full report on DEP's 24 post Sandy inspection of facilities in compliance

with the New York City right to know law that

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COMMITTEE ON HOUSING AND BUILDINGS, ETC 196 1 reports spills of hazardous substances following 2 3 Sandy. Two, require that emergency 4 5 response plans and operations, mandated by the local right to know law, be publicly, should be б public and accessible to neighboring communities 7 living or working in and around industrial 8 9 waterfront neighborhoods, and be developed in consultation with them. 10 11 Three, address potential public 12 health impacts on vulnerable industrial waterfront 13 neighborhoods by funding an investigation of public health risks associated with potential 14 15 hazardous substances, or toxic chemicals handled, 16 manufactured and transferred, not just toward, in 17 industrial facilities vulnerable to various 18 climate change impacts, not just flooding. 19 And finally that you identify 20 opportunities to mitigate them through a 21 collaborative effort between community, industry 22 and government, securing technical and financial 23 resources required for implementation. 24 As a matter of summarizing the rest 25 of the testimony I just want to urge you to

COMMITTEE ON HOUSING AND BUILDINGS, ETC 197 1 consider additional recommendations in our written 2 testimony related with energy security, where we 3 urge you to require the identification of 4 5 strategies to decentralize energy infrastructure, to create distributed networks of sustainable 6 energy sources and guarantee community oversight 7 and inclusive decision-making as part of the 8 9 recovery process. If I may take a second to explain a 10 11 little bit on that I do want to first of all 12 commend the administration for being as 13 comprehensive and the long-term as it has been in the SIRR report. However, we do feel that their 14 15 level of community engagement and public input was 16 not enough, especially when it comes to some of 17 the recommendations in the report that are 18 neighborhood specific. Where communities did not 19 have an opportunity to respond after the report 20 was published, and may possibly won't, have a 21 chance until some of these proposals enter the 22 pipeline where perhaps it will be too late. Just finally, we commend the 23 24 committee's for holding this hearing as we think 25 that the city Council plays a critical role in

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 198        |
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| 2  | ensuring that New York City recovers from super    |
| 3  | storm Sandy, and builds the resiliency required to |
| 4  | face the challenges posed by future climate change |
| 5  | impacts. Thank you very much.                      |
| 6  | COUNCIL MEMBER GENNARO: Thank you.                 |
| 7  | I just want to make an inquiry as to whether or    |
| 8  | not does anyone in the room from the Bloomberg     |
| 9  | administration, anyone with the office of city     |
| 10 | legislative affairs, have anybody here? Going      |
| 11 | once, going twice, okay. I just, yeah, I would     |
| 12 | have liked somebody from the administration to     |
| 13 | hear this testimony, but we got it, we got you, we |
| 14 | got you.   |
| 15 | MR. OSORIO: Thank you very much.                   |
| 16 | COUNCIL MEMBER GENNARO: And I'll                   |
| 17 | come back to you as well, and thanks very much for |
| 18 | being here. Say hi to Eddie for me. Eddie and I    |
| 19 | are old buddies. That is Eddie Bautista            |
| 20 | [phonetic] for everyone that doesn't know who -    |
| 21 | Eddie should just go by one name, everyone just    |
| 22 | knows that he's like Cher, you know, just Eddie.   |
| 23 | And our last member of the panel Mr. Banerjee,     |
| 24 | right? Banerjee, okay. Okay, thank you very much   |
| 25 | for being here and you represent the CUNY Energy   |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 199 1 Institute, and it's a pleasure to have you here. 2 If you could state your name for - please state 3 4 your name for the record and proceed. 5 MR. BANERJEE: Thank you Mr. 6 Chairman and thank you distinguished members of 7 the committees who are here, to giving us the opportunity to speak. Actually Chair Gennaro, 8 9 I've presented in your panel once before. I think it was with regard to the role of energy storage 10 11 in furthering deployment of solar systems. 12 COUNCIL MEMBER GENNARO: Yes, yes. 13 Some time ago. 14 MR. BANERJEE: Pre-Sandy. 15 COUNCIL MEMBER GENNARO: Right, 16 right. A lot has happened since then. 17 MR. BANERJEE: Since then. In any 18 case I'm going to talk a little bit about the 19 resiliency of energy systems in the city and how 20 you store it. 21 COUNCIL MEMBER GENNARO: And also 22 if I could just interrupt. We have been joined by a representative of the Bloomberg administration 23 24 who, and so, yeah, so we drove someone in the room 25 from the Bloomberg administration, and the so

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 200                  |
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| 2  | pleasure to have you.  |
| 3  | MR. BANERJEE: Thank you. That's                              |
| 4  | wonderful. As you know energy vulnerability                  |
| 5  | becomes very evident in situations like Sandy. In            |
| 6  | fact I remember that during Sandy I happened to              |
| 7  | live in a part of Manhattan that still had power,            |
| 8  | which meant that I had to sort of feed and clothe            |
| 9  | and have the cell phones and computers charged for           |
| 10 | many people who were south of 42 <sup>nd</sup> Street and it |
| 11 | just came up and used my house sort of as a                  |
| 12 | refugee camp.  |
| 13 | In any case, the importance of                               |
| 14 | power is enormous, and Sandy is just one example.            |
| 15 | There are many such incidents which can knock out            |
| 16 | power, and one of the sort of areas where I think            |
| 17 | people, like us and the energy of Institute, can             |
| 18 | contribute is really to improving the situation              |
| 19 | with regard to the availability of power, not just           |
| 20 | through natural gas or diesel generators or so on,           |
| 21 | but we're talking about energy storage systems.              |
| 22 | These storage systems now have                               |
| 23 | developed to a point where actually we can build,            |
| 24 | in a six foot cube, enough energy storage so that            |
| 25 | you can power a large building like this, or maybe           |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 201 even the engineering building where I live, for a 2 couple of days with regard to emergency services. 3 4 COUNCIL MEMBER GENNARO: This would 5 be like a battery system? б MR. BANERJEE: It's a battery 7 system, but a -COUNCIL MEMBER GENNARO: 8 9 [Interposing] I know, I know I said I wasn't going 10 to ask questions until the panel was over, but you 11 got my attention with that one. So it's 12 batteries. 13 MR. BANERJEE: Think of them as 14 rechargeable, gigantic versions of rechargeable 15 Duracell's. They're made of the same materials. 16 So they have no fire hazard, they don't have to be 17 on float, they can be plugged and played, they can be actually plugged into, if you have existing 18 19 solar resources, plugged into that and then 20 charged up and they can go on for some length of 21 time. But even if you don't plug them in they can 22 last for a couple of days running the emergency 23 services of a lot building. You know, this six 24 foot cube. They're pretty economical; they come 25 around \$100 a kilowatt hour. If you want actually

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 202        |
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| 2  | to have them plug and play you'd have to pay about |
| 3  | \$150 a kilowatt hour.                             |
| 4  | These systems actually exist today.                |
| 5  | I'll invite the Council, I think the last time I   |
| 6  | did two, to come and visit us at City College and  |
| 7  | see. We just turned one of these on, which is      |
| 8  | reconnected.                                       |
| 9  | So it's not some fantasy, it's                     |
| 10 | there already. I would urge the Mayor's office,    |
| 11 | I'm sure we'll invite them, to come and see. This  |
| 12 | technology has been developed with a loud of       |
| 13 | federal government help. There is the agency,      |
| 14 | and actually with New York State.                  |
| 15 | There are about twice the energy                   |
| 16 | density of fuel. Cell phone battery, you know,     |
| 17 | which is a lithium-ion battery. The problem with   |
| 18 | that is it's flammable and it can have other       |
| 19 | problems, but these are much more benign both      |
| 20 | environmentally and from the flammability point of |
| 21 | view. I think this is sort of new technology,      |
| 22 | which is coming in, that potentially could affect  |
| 23 | the resiliency of at least the energy aspects of   |
| 24 | the resiliency.                                    |
| 25 | So I thought I'd bring in front of                 |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 203        |
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| 2  | the city Council this aspect which could be very   |
| 3  | important also because I noticed that you're       |
| 4  | speaking about natural gas for energy resiliency,  |
| 5  | battery backup for that, this could be part of     |
| б  | that system, but it could also be support for      |
| 7  | solar or stand-alone systems which are deployable, |
| 8  | truck deployable.                                  |
| 9  | So there are many ways to use this                 |
| 10 | and I think we should just start a conversation on |
| 11 | this with regard to energy resiliency. So with     |
| 12 | that I'll stop. I know that you're very tired      |
| 13 | from last night staying late.                      |
| 14 | COUNCIL MEMBER GENNARO: Thank you                  |
| 15 | very much. I'm going to work backwards through     |
| 16 | the statements. Mr. Banerjee this is the second    |
| 17 | time that you come before the committee and I'm    |
| 18 | going to direct staff of the committee and you can |
| 19 | give staff your business card. I would like the    |
| 20 | office of long-term planning and sustainability to |
| 21 | have the benefit of Mr. Banerjee's views, his      |
| 22 | technology, is that of the City University Energy  |
| 23 | Institute. We had this good work going on here in  |
| 24 | New York City and the office of long-term planning |
| 25 | and sustainability should certainly have the       |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 204               |
|----|---|
| 2  | ability to look at this technology and see how it         |
| 3  | weaves into their plan for better building                |
| 4  | resiliency, and hopefully this will lead to people        |
| 5  | not coming to your house every time it rains.             |
| 6  | And is so if I can direct staff of                        |
| 7  | the committee to make that connection between Mr.         |
| 8  | Banerjee and the office of long-term planning and         |
| 9  | sustainability that would be great.                       |
| 10 | Thank you Juan for your very                              |
| 11 | comprehensive statement and we also will make sure        |
| 12 | that the office of long-term planning and                 |
| 13 | sustainability has the benefit of your                    |
| 14 | comprehensive statement here. And I, you know,            |
| 15 | you know that Eddie and the EJA work very closely         |
| 16 | with the administration so to the extent that             |
| 17 | there are, to the extent that we can do better in         |
| 18 | all of this planning with regard to places in the         |
| 19 | city that have suffered from environmental                |
| 20 | injustice. I'm sure the Bloomberg administration          |
| 21 | would give you a very, you know, there'll be a            |
| 22 | welcome audience to your statement and we will            |
| 23 | benefit from it as well, and I want to thank your         |
| 24 | organization for your very strong stand. On               |
| 25 | behalf of the 91 <sup>st</sup> Street that's really , and |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 205 1 you've been great champions of that and many other 2 issues with regard to environmental injustice and 3 4 I thank you for being here. 5 MR. OSORIO: Thank you very much. б COUNCIL MEMBER GENNARO: With 7 regard to NRDC you flatter me by talking about the 8 bills that were, you know, that - you talked 9 mostly about the bills that are mine that are in 10 this package and I always appreciate when NRDC 11 fusses over me, you know what I mean? I like 12 that. 13 And of the fact that you outlined a 14 couple of bills here that you really do support. We certainly appreciate that, and the critique 15 16 that you gave of the porous pavement bill and make 17 sure that works well with the DEP, that's wise 18 counsel and we appreciate it and we appreciate the 19 long-standing relationship we have with NRDC. So 20 thank you for coming here today and giving us 21 this. 22 And Paul, with regards to your 23 cautionary tale here about, you know, kind of like 24 some things we're doing maybe like one step 25 forward two steps back. I think this is something

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 206        |
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| 2  | we should talk about more in sort of like more     |
| 3  | detail so that we could, you know, because a lot   |
| 4  | of testimonies have been very supportive, this is  |
| 5  | all great, this is good, and you come forward with |
| 6  | something that's very thoughtful and I think has   |
| 7  | to be explored on a deeper level. And so we        |
| 8  | should arrange, that is for at least the staff in  |
| 9  | my committee, to meet with Paul. We can go over    |
| 10 | this a little more in detail and this will inform  |
| 11 | conversations that I'm going to be having with the |
| 12 | office of long-term planning and sustainability.   |
| 13 | As I mentioned before I'm going to go see those    |
| 14 | guys and I would like to be better versed on some  |
| 15 | of your cautionary statements here.                |
| 16 | But with regard to what you say                    |
| 17 | about the harbor you will be happy to know that    |
| 18 | the Harbor School received a big discretionary     |
| 19 | budget allocation from me last night. I was        |
| 20 | sitting right there when we passed the budget and  |
| 21 | it was, yeah, it was like a, it was like for a     |
| 22 | Marine biology like science lab or something. It   |
| 23 | was a pile of money and I was one to support the   |
| 24 | good work of that institution.                     |
| 25 | And I think this also goes to the                  |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 207 1 previous panel talking about the need to educate 2 young people, and the so the Council put its money 3 where its mouth was last night and funded in this 4 5 whole laboratory for the Harbor school, and the so 6 that was a good thing. 7 But let's, as you say, sort of get 8 with Paul and get better versed on his cautions 9 here as we go forward in a post Sandy era and 10 event will inform my conversation with the office 11 of long-term planning and sustainability. 12 MR. GALLAY: Thank you Mr. 13 Chairman. 14 COUNCIL MEMBER GENNARO: You bet, 15 you bet. This is a great panel right guys? 16 MR. GALLAY: Thank you. 17 COUNCIL MEMBER GENNARO: I do too. 18 Okay, thanks very much I appreciate it. Say hi to 19 Donna for me okay. 20 MR. GALLAY: Okav. 21 COUNCIL MEMBER GENNARO: And the 22 last panel, Beryl Thurman, North Shore Waterfront Conservancy of Staten Island. Kenneth Justice of 23 24 the Portland Cement Association. Celia, I can't, yeah. From the New York environmental Law and 25

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 208        |
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| 2  | Justice project. If there are statements for this  |
| 3  | panel I'll - and before we start I just want to    |
| 4  | get copies of the statement so I'm ready to go.    |
| 5  | I always like to have the paperwork                |
| 6  | in hand before I - because otherwise it will       |
| 7  | distract me from people statements. Okay, three    |
| 8  | witnesses, three statements, we're good to go.     |
| 9  | We'll start with Ms. Thurman. It was good to talk  |
| 10 | to you before, you know, Arlington Marsh Cove.     |
| 11 | Did they talk to you from the administration that  |
| 12 | came and saw you? Okay, then I mentioned it, you   |
| 13 | saw that.  |
| 14 | MS. THURMAN: He told me to email                   |
| 15 | him.   |
| 16 | COUNCIL MEMBER GENNARO: Okay.                      |
| 17 | MS. THURMAN: So we're going to                     |
| 18 | start from there.                                  |
| 19 | COUNCIL MEMBER GENNARO: Great.                     |
| 20 | And before Beryl even begins, this is a note to    |
| 21 | staff on Arlington Marsh Cove, particularly Samara |
| 22 | [phonetic], let's make sure we do follow up on     |
| 23 | that 16 acres that would appear has not been       |
| 24 | transferred, and let's make sure we do some follow |
| 25 | up on that. And I'm having a meeting recently      |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 209 1 with parks commissioner to the extent that we can 2 get that to happen that would be great, and if not 3 then in my mind it's going to be kind of a big why 4 5 not. And so thank you for being here today and making me aware of that, but that's not why you 6 7 came, you came for this. So please state your name for the record and proceed with your good 8 9 testimony. 10 MS. THURMAN: Beryl Thurman, North 11 Shore Waterfront Conservancy of Staten Island Inc. 12 I'm the Executive Director and President. I'd 13 like to thank you Chair Gennaro for allowing me to 14 come before you today and the other city Council 15 members, thank you very much. On behalf of the North Shore 16 17 Waterfront Conservancy of Staten Island Inc. and the environmental justice and waterfront 18 19 communities that we advocate on behalf of, we 20 would like to thank you for allowing us to testify 21 at this hearing today. 22 Currently there are approximately 23 nine development projects taking place in Staten 24 Island's North Shore, EJ and waterfront 25 communities. All of these projects will have to

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 210        |
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| 2  | undergo a government permitting process and        |
| 3  | receive the approval of our officials and the city |
| 4  | Council and the city planning commission.          |
| 5  | Yet in eight of the nine of these                  |
| 6  | projects, environmental assessments, and/or        |
| 7  | environmental impact statements, the writers have  |
| 8  | declared no negative impacts, no significant       |
| 9  | impacts and therefore no mitigation is required.   |
| 10 | Having mitigation as a requirement                 |
| 11 | would have been the most obvious way of correcting |
| 12 | the environmental injustices that have long        |
| 13 | plagued these communities and are destroyed to     |
| 14 | their quality of life. Yet mitigations were not    |
| 15 | required not even to shore up the communities      |
| 16 | holistic - shore up the communities holistically   |
| 17 | from climate change. Why would any governing body  |
| 18 | whose purpose is to protect and better the lives   |
| 19 | of its people pass on this opportunity.            |
| 20 | Staten Islands EJ communities need                 |
| 21 | open spaces that are waterfront in our communities |
| 22 | that are large enough in size to accommodate our   |
| 23 | people population. Currently 48 percent of our     |
| 24 | residential communities are a quarter-mile to the  |
| 25 | nearest park. Whereas in New York City as a whole  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 211        |
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| 2  | 91 percent of the residents live within a quarter- |
| 3  | mile of a park.                                    |
| 4  | Having public active recreational                  |
| 5  | spaces at the waterfront that serve dual purpose   |
| 6  | of not only being there for exercise, but also to  |
| 7  | protect our waterfront communities from the        |
| 8  | effects of climate change is critical.             |
| 9  | Then perhaps, at long last we can                  |
| 10 | have oyster and muscle gardens along our           |
| 11 | waterfront to act as filters and buffers and       |
| 12 | remedying the pollution of the , lower Nord        |
| 13 | phonetic] Bay and of the Arthur Kill rivers that   |
| 14 | are in violation of the Clean Water Act.           |
| 15 | has been fighting diligently to                    |
| 16 | educate our people of the importance of the tidal  |
| 17 | and freshwater wetlands in the EJ communities, and |
| 18 | the necessity of it maintaining our harbor         |
| 19 | estuaries like Arlington Marsh Cove so that it     |
| 20 | won't be so easy for people to come in and tell us |
| 21 | untruths such as these wetlands are insignificant  |
| 22 | and attempt to take away this vital resource.      |
| 23 | We are sure about - what we are                    |
| 24 | sure about is the contradiction and how climate    |
| 25 | change resiliency and adaptation agenda is being   |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 212 1 administered and governed, must be reconciled 2 especially in the EJ communities. The events of 3 4 Katrina and Sandy have proven that we cannot fight 5 nature, but we can be a better ally. We can also do a much better job at protecting all of our 6 people in this time of uncertainty in terms of 7 8 policies, procedures, laws, regulations and 9 guidelines, especially in how they are administered and enforced. 10 11 Climate change necessitates that 12 New York City Parks role must change, and as Parks 13 responsibilities increase so must its budget. New 14 York City Parks must be given a budget that will 15 allow it to be properly staffed and of the 16 resources to maintain its properties. In turn, 17 Parks budget cannot be used as a default bank account for when some other area of the city 18 19 cannot make its debt. 20 New York City's going to have to 21 become EJ resident friendly, and not look for 22 opportunities of dodging its duties to its people 23 while being the first to hold its residents 24 accountable to pay for the misuse of revenue with 25 higher taxes, fees, surcharges and cost of living

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 213        |
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| 2  | expenses while providing very little intangible    |
| 3  | results that reflect and benefits to our EJ        |
| 4  | communities. It brings us little comfort that you  |
| 5  | have known about our vulnerability to climate      |
| 6  | change for 35 years and have failed to do anything |
| 7  | about it.  |
| 8  | Our city government is going to                    |
| 9  | have to take responsibility and stop looking for   |
| 10 | other states and/or the federal government to bail |
| 11 | us out because of its poor decisions that are      |
| 12 | repeatedly made. At this point the people who are  |
| 13 | being most affected daily are looking for real     |
| 14 | practical solutions that are sustainable to deal   |
| 15 | with our very real environmental problems.         |
| 16 | In Staten Island's case we only                    |
| 17 | have four bridges and a ferry that runs every 30   |
| 18 | minutes if we are lucky, five emergency shelters   |
| 19 | and approximately 400,000 plus people and there    |
| 20 | just comes a time when you have to say, just       |
| 21 | because we can do certain things doesn't always    |
| 22 | mean that we should, especially if you don't have  |
| 23 | the infrastructure to support it. Thank you for    |
| 24 | your time and for your consideration.              |
| 25 | COUNCIL MEMBER GENNARO: Thank you,                 |

COMMITTEE ON HOUSING AND BUILDINGS, ETC 214 1 thank you. It's a pleasure to meet you Beryl and 2 I made some notes on your statement and I'm going 3 4 to come back to you. Next we have Mr. Kenneth 5 Justice from the Portland Cement Association. Nice to see you again. 6 MR. JUSTICE: Nice to see you 7 8 again. For the record my name is Ken Justice. 9 I'm a registered professional engineer in New York and I'm here representing the Portland Cement 10 11 Association. Thank you for your time and allowing 12 us to testify today. Just some background, the Portland 13 14 Cement Association's members manufacture and 15 supply Portland cement, masonry and blended 16 cements which are the key ingredients for Ready 17 Mix concrete, precast and prestressed concrete, 18 concrete masonry units, masonry mortar, cast stone 19 and all other cement-based materials used by the 20 New York City construction industry. 21 I would like to thank you for the 22 opportunity to provide testimony on two proposed 23 bills. Intro 1087, using cool roof surfaces to 24 reduce summer heat, intro 1088 in relation to 25 water retentive sidewalk and a study on absorptive

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 215        |
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| 2  | Street and sidewalk materials and alternate Street |
| 3  | angulation. We commend the city Council for        |
| 4  | taking the next step towards translating a number  |
| 5  | of task force recommendations into local laws.     |
| 6  | With respect to New York City                      |
| 7  | Council intro 1087 using cool roof surfaces to     |
| 8  | reduce summer heat. Remediating the negative       |
| 9  | impacts of urban heat island effect by amending    |
| 10 | the New York City building code to require the use |
| 11 | of cool roof surfaces is a very prudent approach   |
| 12 | which we strongly support.                         |
| 13 | We believe the city can do much                    |
| 14 | more though to remediate urban heat island. A      |
| 15 | broadly implemented cool pavement initiative for   |
| 16 | the city streets and parking lots can further      |
| 17 | reduce air temperatures, energy demand and related |
| 18 | emissions and the smog formation to help offset    |
| 19 | CO2.   |
| 20 | According to researchers at the                    |
| 21 | Lawrence Berkeley National Laboratory, pavements   |
| 22 | account for about 30 to 50 percent of urban        |
| 23 | surface area, and about half of that is comprised  |
| 24 | of city streets with another 40 percent parking    |
| 25 | lots. This is a significant amount of surface      |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 216        |
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| 2  | area that is not being addressed by the city. A    |
| 3  | more comprehensive and balanced approach is        |
| 4  | needed.  |
| 5  | Specifically, we would propose                     |
| 6  | either amending intro 1087 or creating a new       |
| 7  | stand-alone bill utilizing the structure of intro  |
| 8  | 1088 on pervious pavements to require a study of   |
| 9  | cool pavements and develop a pilot program under   |
| 10 | use in New York City.                              |
| 11 | Further we urge the Council to                     |
| 12 | consider that such a proposed study also addresses |
| 13 | how the private sector might be incentivized, I    |
| 14 | love that word by the way, to incorporate the      |
| 15 | beneficial use of cool pavements for parking lots  |
| 16 | on private property. We are available to work      |
| 17 | with the city to make sure that the streets and    |
| 18 | parking lots of New York City become a part of the |
| 19 | solution to remediate any urban heat island effect |
| 20 | instead of being part of the problem.              |
| 21 | With respect to intro 1088 to amend                |
| 22 | the administrative code of the city of New York in |
| 23 | relation to water retentive sidewalks, and a study |
| 24 | on absorptive Street and sidewalk materials and    |
| 25 | alternative Street angulation.                     |
|    |  |
| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 217        |
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| 2  | Using absorptive Street and                        |
| 3  | sidewalk materials to help remediate the serious   |
| 4  | storm water problem facing New York City is a good |
| 5  | approach which we also strongly support. Again     |
| 6  | there is something the city can do to realize a    |
| 7  | much more significant reduction in storm water     |
| 8  | runoff. We encourage the Council to expand the     |
| 9  | proposed intro 1088 to include a study of the      |
| 10 | pervious pavements for parking lots as well as the |
| 11 | streets and sidewalks.                             |
| 12 | Parking lots, both public and                      |
| 13 | private, are typically impermeable surfaces that   |
| 14 | make a major contribution to the runoff problem.   |
| 15 | In addition we encourage the Council to consider   |
| 16 | that the proposed study also address how to - how  |
| 17 | the private sector might be incentivized to        |
| 18 | incorporate the widespread and more beneficial use |
| 19 | of pervious pavements for parking lots on their    |
| 20 | properties.  |
| 21 | For example, in New Jersey we have                 |
| 22 | worked with developers to reduce and eliminate     |
| 23 | costly storm water retention systems that waste    |
| 24 | valuable land space and replace those with         |
| 25 | pervious pavements. I've worked with some          |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 218 jurisdictions which offer grants to developers 2 and/or streamline the project permitting process 3 4 for developers who employ approved storm water 5 approaches. I'm also working with other cities that actually impose fines and/or reduce taxes for 6 7 those that do not contribute to the combined sewer 8 and runoff that goes into it. 9 We are available to work with the 10 city Council on appropriate language to expand 11 intro 1088 to make the parking lots of New York 12 City part of the solution to remediating storm 13 water runoff. We are also available to provide 14 technical and engineering assistance to the 15 Council and any city department to support the 16 proposed study and pilot projects, and by the way 17 we'll do that for free. 18 Thank you again for giving the 19 Portland cement Association the opportunity to 20 provide input on these two important proposed 21 bills which can improve the air and water quality 22 in New York City. 23 COUNCIL MEMBER GENNARO: Thank you 24 Mr. Justice. I'm certainly going to have a lot to 25 say about your testimony, I like it a lot. Thank

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 219        |
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| 2  | you very much for being here. We'll have our last  |
| 3  | statement and then I'm going to close, and I've    |
| 4  | got a hearing across the street that I'm supposed  |
| 5  | to be at and it's going to end very soon. So       |
| 6  | we'll hear from our last witness and then we'll    |
| 7  | talk to the panel. Celia, Celia, and if you could  |
| 8  | state your full name for the record and your       |
| 9  | affiliation. I don't want to miss pronounce your   |
| 10 | last name so I'm going to let you do it.           |
| 11 | MS. TUTUNJIAN: It's Celia                          |
| 12 | Tutunjian. It's Armenian, it's hard to pronounce.  |
| 13 | I'm here on behalf of the New York Environmental   |
| 14 | Law and Justice project where I'm an intern. I'm   |
| 15 | here to make thorough recommendations regarding    |
| 16 | local law number 1088.                             |
| 17 | Besides addressing the anticipated                 |
| 18 | cost of absorptive materials and the projected     |
| 19 | durability of such materials, the proposed studies |
| 20 | should include a cost-benefit analysis, which      |
| 21 | highlights the potential estimated cost savings    |
| 22 | from avoided runoff. These include avoided         |
| 23 | infrastructure and building damage, avoided        |
| 24 | thermal and chemical pollution, avoided            |
| 25 | sedimentation and avoided biotic decline.          |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 220        |
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| 2  | In fact, reducing the flow of                      |
| 3  | runoff can decrease the thermal shock to aquatic   |
| 4  | life in the waterways into which runoff drains.    |
| 5  | The study should assess the potential of           |
| 6  | absorptive materials to provide this benefit. The  |
| 7  | study should also validate methods of              |
| 8  | rehabilitation to restore the porosity of water    |
| 9  | retentive materials and provide an estimate of     |
| 10 | those costs.                                       |
| 11 | The proposed law number 1088 does                  |
| 12 | not address the need of a thorough site evaluation |
| 13 | before the implementation of the pilot program in  |
| 14 | three different locations in three different       |
| 15 | boroughs. To reduce the chances of failure of      |
| 16 | adopting absorptive materials the study should     |
| 17 | incorporate site evaluation criteria set by the    |
| 18 | EPA, as well as a survey of a subsoil's,           |
| 19 | groundwater conditions and drainage                |
| 20 | characteristics.                                   |
| 21 | The three proposed sites for the                   |
| 22 | installation should look into factors such as      |
| 23 | infiltration, geotechnical and hotspot conditions, |
| 24 | as well as topographic evaluations. The areas      |
| 25 | selected for the installation of absorptive        |
|    |  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 221        |
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| 2  | payments and streets should not have, should not   |
| 3  | be areas of moderate to high traffic and           |
| 4  | significant traffic, truck traffic.                |
| 5  | The study should address the                       |
| 6  | problem of potential fuel leaking from vehicles,   |
| 7  | as well as the leaking of toxic chemicals from     |
| 8  | asphalt and binder surfaces. Because of voids of   |
| 9  | water retentive paving risk to be clogged, the     |
| 10 | site selection of permeable paving should endure   |
| 11 | to manufacture specifications and maintenance.     |
| 12 | The law could also look into the                   |
| 13 | possibility of adopting cool pavements in order to |
| 14 | counteract the urban heat island effect. Roads     |
| 15 | and pavements with higher reflective materials     |
| 16 | can store less solar heat and emit less heat which |
| 17 | can reduce daytime and overnight temperatures.     |
| 18 | Adopting cool pavements could decrease summertime  |
| 19 | peak energy demand and air-conditioning costs.     |
| 20 | This would reduce the emission of air pollutants   |
| 21 | and greenhouse gas emissions from power plants and |
| 22 | the formation of ground-level ozone. Cool          |
| 23 | pavements can control the temperature of the storm |
| 24 | water released into streams and rivers and reduce  |
| 25 | the likelihood of rapid temperature changes which  |

| 1  | COMMITTEE ON HOUSING AND BUILDINGS, ETC 222        |
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| 2  | can cause stress to aquatic ecosystems.            |
| 3  | Depending on the technology adopted                |
| 4  | cool pavements can also provide other benefits     |
| 5  | such as improved water quality, increased pavement |
| 6  | life, reduced noise and enhanced nighttime         |
| 7  | illumination. The law could also incorporate bio   |
| 8  | retention systems to reduce runoff and improve     |
| 9  | water quality. Trees and other types of            |
| 10 | vegetation can reduce the volumes and velocity of  |
| 11 | storm water through intercepting rainfall and      |
| 12 | evapotranspiration. Trees can filter and treat     |
| 13 | rainwater and can store elements such as nitrogen, |
| 14 | phosphorus and defined articulate matter. The      |
| 15 | shade of trees can also slow the deterioration of  |
| 16 | street pavement thereby reducing pavement          |
| 17 | maintenance needs and associated costs.            |
| 18 | And finally the selection of trees                 |
| 19 | and plants should promote diverse city and the     |
| 20 | native noninvasive species. Thank you for          |
| 21 | allowing me this opportunity to testify.           |
| 22 | COUNCIL MEMBER GENNARO: Thank you.                 |
| 23 | Thank you very much Celia. Everybody's talking     |
| 24 | about my bill 1088. We have the policy analyst     |
| 25 | that's still in the room from the transportation   |

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| 2  | committee, and I - Pafar [phonetic] right? Pafar,  |
| 3  | is that his name? Yes, okay, you're here. I just   |
| 4  | want you to pay close attention to the statement   |
| 5  | that was given by Celia and also by Mr. Justice.   |
| 6  | Because even though I'm the prime sponsor of the   |
| 7  | bill, it's in the Transportation Committee. I'm    |
| 8  | not the Chairman of that committee, I don't even   |
| 9  | serve in that committee, but I certainly like what |
| 10 | you both have to say on how 1088 can be improved   |
| 11 | and made better.                                   |
| 12 | It would also be good I think Pafar                |
| 13 | if after they stepped down from the witness table  |
| 14 | if you could make an introduction of yourself to   |
| 15 | them and get their statements and tell Chairman    |
| 16 | Vacca and of the Council to the transportation     |
| 17 | committee that I have a real interest in what      |
| 18 | these two witnesses have to say and how we can     |
| 19 | make 1088, which is already a good bill a great    |
| 20 | bill. And so thank you for being here. This is     |
| 21 | why we have hearings so that we can make good      |
| 22 | bills even better, so thank you to the both of you |
| 23 | and to Ms. Thurman. So, working on Arlington       |
| 24 | Marsh Cove, we're going to get it, okay.           |
| 25 | There are a lot of good people in                  |
|    |  |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 224 the room who are from various environmental 2 justice organizations. We have Celia just two 3 4 seats over from you, and we have the gentleman 5 from Eddie's organization, I shouldn't call it Eddie's organization, but it's Eddie's б 7 organization, and I think there is a lot of common 8 ground here. 9 With regard to the broader EJ 10 community having an impact on all the resiliency 11 efforts, it just seems to me that if everyone who 12 is an active part of the EJ movement kind of comes 13 together and speaks with one voice to the administration and of the Council, that kind of 14 15 makes the voice stronger. Yes, you're going to 16 say something. Move the microphone so it's 17 comfortable to you. MS. THURMAN: The North Shore 18 19 Waterfront Conservancy is in the Sandy regional assembly, which is, we're part of that coalition, 20 21 but in terms of what I was saying about the 22 mitigation, the fact that the mitigations are 23 being dismissed. These are large-scale projects. 24 All nine of these projects are in floodplains and 25 of they're all large-scale. And it to have only

COMMITTEE ON HOUSING AND BUILDINGS, ETC 225 1 one of the projects actually have a mitigation 2 portion to it is just incredible considering the 3 cumulative impacts of each one of these projects. 4 5 They're taking place in approximately a six mile radius, if that much. б COUNCIL MEMBER GENNARO: 7 These are in the land use committee, is that where they are? 8 9 MS. THURMAN: I believe so. So 10 it's kind of like a missed opportunity for the 11 mitigations to have been dismissed because the EI, 12 the environmental assessments and the 13 environmental impact statements were all saying 14 that there was no cumulative impacts, there is no 15 negative impacts. 16 It's just, we can't even fathom why 17 anyone looking at these environmental assessments 18 and environmental impact statements would not have 19 questioned that, knowing that in through a 20 mitigation it could -21 COUNCIL MEMBER GENNARO: Are these 22 projects that are going through Euler or just a 23 regular planning process? 24 MS. THURMAN: Some are, like some 25 of them are going to go through Euler, but others

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| 2  | probably won't go through Euler. They're related   |
| 3  | to the port expansion projects like the harbor     |
| 4  | deepening and also the raising of the Bayonne      |
| 5  | Bridge, and the twinning of the Gothels [phonetic] |
| 6  | Bridge. I don't believe those are going to go      |
| 7  | through a Euler process at all, but they're all in |
| 8  | EJ communities.                                    |
| 9  | So it's just amazing. I mean I                     |
| 10 | think it's a real missed opportunity to actually   |
| 11 | be able to fortify our waterfront. It is true      |
| 12 | that there are some things that we have in common  |
| 13 | with the other EJ communities, but there are other |
| 14 | things that each EJ community is different and     |
| 15 | what's happening with us. These nine projects are  |
| 16 | going to be either happening at the same time or   |
| 17 | one right after the other.                         |
| 18 | COUNCIL MEMBER GENNARO: Let me                     |
| 19 | just ask whose Council District these are in. Are  |
| 20 | these in Debbie's district?                        |
| 21 | MS. THURMAN: Yes, yes. They fall                   |
| 22 | under Council Member Debbie Rose, and with the     |
| 23 | case with the twinning of the Gothels Bridge that  |
| 24 | may fall under Councilman Otto's district.         |
| 25 | COUNCIL MEMBER GENNARO: Okay, you                  |
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| 2  | know what? When the hearing is over - I mean it's  |
| 3  | my presumption that you have a relationship with   |
| 4  | Debbie right? As Council member for the area       |
| 5  | right?   |
| 6  | MS. THURMAN: Right.                                |
| 7  | COUNCIL MEMBER GENNARO: How's that                 |
| 8  | going?   |
| 9  | MS. THURMAN: Well, it goes okay,                   |
| 10 | but I mean it's only so much that I think she can  |
| 11 | do by herself in terms of these issues.            |
| 12 | COUNCIL MEMBER GENNARO: She's                      |
| 13 | pretty formidable.                                 |
| 14 | MS. THURMAN: Yeah, but this is                     |
| 15 | something that you have three governors in terms   |
| 16 | of with three of these projects, that are in favor |
| 17 | of these projects and they're not looking at how   |
| 18 | the impacts, what the impacts are going to be to   |
| 19 | the EJ community. You have Governor Christie,      |
| 20 | Governor Cuomo and of the Connecticut Governor who |
| 21 | all saying yeah, let's get it done, but nobody's   |
| 22 | looking at how these cumulative impacts are going  |
| 23 | to affect these 40,000 people that are living      |
| 24 | along this area.                                   |
| 25 | COUNCIL MEMBER GENNARO: Yeah, but                  |
|    |  |

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| 2  | with regard to that I think your first step is     |
| 3  | with the Debbie, and you say you've taken that     |
| 4  | step. So she's fully aware of all the nine         |
| 5  | projects and the mitigation and okay.              |
| 6  | MS. THURMAN: Yes.                                  |
| 7  | COUNCIL MEMBER GENNARO: So this is                 |
| 8  | her district. I have respect for her and her       |
| 9  | ability to kind of dealing with issues that        |
| 10 | pertain to her district directly, and I'm going to |
| 11 | kind of start with her, okay? And so, she and I    |
| 12 | are friends, and you think one of them might be    |
| 13 | Jimmy Otto?  |
| 14 | MS. THURMAN: Yeah, the - once you,                 |
| 15 | on the north shore of Staten Island as you hit the |
| 16 | bend, then that falls under Councilman Otto's      |
| 17 | district.  |
| 18 | COUNCIL MEMBER GENNARO: Right, so                  |
| 19 | here's what I'm going to do. I'm going to give     |
| 20 | your statement to the Council, to my committee.    |
| 21 | Her name is Samara Swanson [phonetic] and you're   |
| 22 | going to make an introduction of your self to her. |
| 23 | This is Samara right here. And then get all the    |
| 24 | particulars on this and then I'll talk to Debbie   |
| 25 | about it and see, you know, I'll kind of work for  |

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| 2  | her on this because, again, her district I have    |
| 3  | respect for on their, and we'll hear from her and  |
| 4  | then we'll see what other buttons we can push, but |
| 5  | we don't want to duplicate her efforts.            |
| 6  | MS. THURMAN: No, that's fine.                      |
| 7  | COUNCIL MEMBER GENNARO: And, you                   |
| 8  | know, Jimmy and I are pals as well. So we'll have  |
| 9  | some air on talk to you and then we'll see what we |
| 10 | can do want that. Yes.                             |
| 11 | MS. THURMAN: Along with the                        |
| 12 | waterfront and of the nine projects we also have   |
| 13 | 21 sites with contamination issues along the       |
| 14 | waterfront, including a Manhattan project site     |
| 15 | that's right next to the Bayonne Bridge.           |
| 16 | COUNCIL MEMBER GENNARO: Manhattan                  |
| 17 | Project? Where they built like the first atomic    |
| 18 | weapon?  |
| 19 | MS. THURMAN: Well, it's where they                 |
| 20 | stored the raw uranium, yeah.                      |
| 21 | COUNCIL MEMBER GENNARO: I was just                 |
| 22 | kidding. I didn't really - like for real like the  |
| 23 | Manhattan Project.                                 |
| 24 | MS. THURMAN: 1939 to 1942 they                     |
| 25 | stored 2007 drums of raw uranium.                  |

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| 2  | COUNCIL MEMBER GENNARO: You make a                 |
| 3  | joke and then it ends up not being funny. Like     |
| 4  | the Manhattan Project?                             |
| 5  | MS. THURMAN: Yes. The raw uranium                  |
| 6  | ore is what they used to make little boy. So some  |
| 7  | of that spilled on this property, which is right   |
| 8  | next to the Bayonne Bridge where there planning on |
| 9  | doing the raising, and where directly across the   |
| 10 | street will be -                                   |
| 11 | COUNCIL MEMBER GENNARO: Okay, we                   |
| 12 | got lots to talk to Debbie about, that's what we   |
| 13 | have. We've got lots to talk to Debbie about. I    |
| 14 | want to thank these other two witnesses for their  |
| 15 | great input on intro 1088, and you're going to     |
| 16 | talk to Pefar and that's going to go to to the     |
| 17 | Council committee and to Jimmy, and I'll talk to   |
| 18 | Jimmy. He sits right next to me in the Council.    |
| 19 | We got a lot of business done today.               |
| 20 | Not bad for a guy whose half                       |
| 21 | asleep. The reference being that we were here      |
| 22 | till two something in the morning passing the      |
| 23 | budget, and then on my way home at 2:30 in the     |
| 24 | morning, and certainly this there is putting on    |
| 25 | the record for no good reason, but they do road    |

1 COMMITTEE ON HOUSING AND BUILDINGS, ETC 231 construction at night and sometimes they close the 2 roads. And is so I was on the Grand Central 3 Parkway at like 2:30 in the morning and the road 4 5 was closed because some crane was doing something and he said, oh but it's only going to take us б 7 half-an-hour to get it done. So, at 2:30 in the 8 morning I was doing emails in my car as I was 9 sitting with hundreds of other people waiting for 10 the road to open. This is what people talk about 11 on the record when they haven't slept about what 12 happened to them last night. 13 But this was a great hearing today 14 and I'm very grateful to all the staff that 15 brought this together and of the people who gave 16 up their good time to give us the benefit of their 17 views to make this initiative that were doing even 18 better. 19 And the so with that said I'm going 20 to - oh, can you hand me the gavel so I can - oh 21 no, no okay we have to for the record we're going 22 to say that we have, we received testimony from 23 the following entities that will be entered into 24 the record versus the Council of New York 25 cooperatives and condominiums, that will be

COMMITTEE ON HOUSING AND BUILDINGS, ETC 232 1 entered into the record. We have testimony from 2 Glenda Bellinger [phonetic] who I believe is 3 representing herself as no other affiliation. 4 We 5 have testimony from the plumbing foundation of the city of New York that will be entered into the б 7 record. And testimony from the MWA, which is the Metropolitan Waterfront Alliance. Roland Lewis, a 8 9 good friend of mine. And the so we know the witnesses are wishing to be heard. The statements 10 11 will be entered into the record. This hearing is 12 adjourned. Everyone knows what they're doing 13 right? You're going to talk to Samara and you're going to talk to Pefar right? Okay, with that 14 15 said this hearings adjourned.

## CERTIFICATE

I, Daniel Louk, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Date \_\_\_\_7/12/2013\_

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