



Gillibrand Statement for the Record
Monday, June 24, 2013

"I want to thank Council Member Ydanis Rodriguez for introducing this resolution.

We face a student debt crisis in New York City and across the nation. Student loan debt has surpassed \$1.2 trillion nationwide, holding back our economic growth.

According to the Federal Reserve Bank of New York, a New York student who borrows to pay for college now graduates with an average of more than \$27,000 in student loan debt. The Department of Education cites nearly 11 percent of New York State graduates defaulted on their student loans between 2009 and 2012.

With rising college tuition costs and a difficult job market, more city graduates and middle class families are burdened by student loans than ever before and are struggling to repay a higher amount of debt than ever before.

At a time when corporations, homeowners and even local governments are refinancing at historically low interest rates and saving millions of dollars, students and families who take out loans to pay for college are getting left behind.

We must keep student loan interest rates low and manageable so that our hardworking New Yorkers can get ahead instead of further behind from a spiral of debt.

I introduced legislation in the U.S. Senate called the Federal Student Loan Refinancing Act, which would bring needed relief for millions of New Yorkers. My bill would enable graduates who have student loan interest rates over 4 percent to refinance at a fixed rate of 4 percent and lower the interest rates for nearly 9 in 10 federal student loans nationwide. The Education Secretary would have a six month window to lower all federally-owned loans' interest rates, allowing an individual to save thousands of dollars.

I am greatly concerned about a looming deadline before us. We must prevent the doubling of interest rates on Stafford loans that will happen on July 1 unless Congress acts. We cannot turn our backs on more than 420,000 young New Yorkers would be forced to pay nearly \$420 million in extra interest payments, or almost \$1000 per individual each year. They deserve a better future.

Passing the Student Loan Affordability Act would freeze interest rates on these need-based subsidized Stafford loans at 3.4 percent for two years while Congress works toward a long-term solution. This is not a Republican or Democratic idea. It is just the right idea.

A higher education remains the clearest path into the middle class. When we price young people out of a college education, we all pay a price. Keeping a high-quality higher education in New York affordable is the right thing to do.

City University of New York

University Associate Dean for Enrollment James Murphy

Testimony before the Higher Education Committee of the New York City Council

Monday June 24, 2013

Good morning Chairman Rodriguez and members of the Higher Education Committee. My name is James Murphy. I am CUNY's University Associate Dean for Enrollment Management which oversees financial aid as well as admissions and registrar activities. Our office works diligently to make sure that students can access a top-notch education without being overburdened by debt—and we're proud that CUNY remains a national model for affordable higher education.

Financing a college education is a growing concern for students and their families. Many students do not explore alternatives such as attending a community college for their first two years. At CUNY we have seen increased community college enrollments, which works to the financial advantage of students who pay lower tuition at the associate degree level and may transfer subsequently within the CUNY system to a senior college. Students often believe the answer to alleviating the burden of increasing college costs is through increased borrowing. It is not uncommon for individuals to borrow \$20,000 or more from multiple lenders to finance one year of college, resulting in a student loan debt of over \$80,000 when they graduate. According to a report released by a Congressional Joint Economic Committee, "The Causes and Consequences of Student Loan Debt," student loan debt has risen nearly twofold in the last five years.

A growing dependency on student loans to fund college education has long been a concern of CUNY. Although Federal Title IV regulations prohibit colleges from denying Federal Direct Loans, which are an entitlement, our colleges counsel students against borrowing and have implemented policies designed to curtail student debt. Currently only about 15% of our undergraduate students use student loans to finance their education. This includes students who have their tuition and fees covered by grants or scholarships and use loan funds for living expenses, such as food and rent.

The interest on student loans is scheduled to double from 3.4% to 6.8% on July 1st 2013 unless Congress acts. The raised interest rate will further increase loan debt resulting in higher monthly payments and potentially increase the number of students in default.

CUNY is supportive of both the Bank on Students Loan Fairness Act, (S.897/H.R.1979), which would reduce the interest rate of federal subsidized Stafford student loans for one year from the current 3.4% to 0.75%, and the Federal Student Loan Refinancing Act (S.1066), which would help reduce student debt by allowing students to consolidate loans at a lower interest rate. We encourage the City Council to move forward with the resolutions supporting both Acts.



Monday, June 24, 2013

To the New York City Council:

College access and affordability have been a growing concern for many, especially low-and middle-income families. Since the economic downturn in 2008, funding for higher education has been dramatically cut and financial aid programs have remained inadequate. In the meantime, tuition and other costs associated with getting a college degree have skyrocketed across the country – further threatening access to an affordable higher education. However, despite increased challenges, college enrollment has increased because Americans realize that education and workforce training help to nurture the recovery and growth of our economy and individual prosperity. Consequently, decreased investment, rising tuition, and increased enrollment have helped to drive student loan debt to an all-time high.

NYPIRG supports the resolution calling upon Congress to pass and the President to sign S.1066, the Federal Student Loan Refinancing Act, which NYPIRG joined Senator Gillibrand in introducing the bill.

NYPIRG also supports the resolution calling upon Congress to pass and the President to sign S.897/H.R.1979, the Bank on Students Loan Fairness Act, which would reduce the interest rate of federal subsidized Stafford student loans for one year from the current 3.4% to 0.75%. However, as noted in NYPIRG's Student Loan Position paper, a more long-term and sustainable solution with low interest rates on *all* student loans is needed to secure the economic future of our society.

Although the New York City Council is not responsible for high student loan interest rates, there is still a major role that this body can play in protecting access and affordability. We look forward to having more conversations about creative ways to lower tuition and increase real financial aid programs that help New Yorkers reach their full potential.

Sincerely,

A handwritten signature in black ink, appearing to read 'Kevin Stump', is written over the printed name.

Kevin Stump,

Higher Education Program Coordinator

New York Public Interest Research Group (NYPIRG)

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#DontDoubleMyRate

LOWER STUDENT LOAN INTEREST RATES

NYPIRG Position Paper – Kevin Stump, Higher Education Program Coordinator---June 2013

Introduction

College access and affordability have been a growing concern for many, especially low-and middle-income families. Since the economic downturn in 2008, funding for higher education has been dramatically cut and financial aid programs have remained inadequate. In the meantime, tuition and other costs associated with getting a college degree have skyrocketed across the country – further threatening access to an affordable higher education. However, despite increased challenges, college enrollment has increased because Americans realize that education and workforce training help to nurture the recovery and growth of our economy and individual prosperity. Consequently, decreased investment, rising tuition, and increased enrollment have helped to drive student loan debt to an all-time high.

Investment in Higher Education is Good for the Economy

The higher the level of educational attainment, the higher the payoff. From 2011 to 2012, the number of employed bachelor degree holders increased by 1,068,000, while the number of employed workers with no more than a high school diploma fell as much as 551,000.ⁱ On average, a worker with a high school diploma can expect to earn \$1.3 million over a lifetime, while a worker with a Bachelor's degree will earn \$2.3 million and a worker with a Master's degree will earn \$2.7 million over a lifetime.ⁱⁱ It plainly pays to have a college degree.

In addition to increased lifetime earnings, college degree holders are less likely to rely on public assistance programs, lessening the burden to taxpayers. For example, the percentage of high school graduates age 25 and older living in households receiving Medicaid was three times higher than the percentage of those with a bachelor's degree or higher.ⁱⁱⁱ Because higher education is such a strong investment, more are calling to increase the amount of college-educated laborers we have in the workforce.

The “Complete to Compete” National Call to Action

As the economy modernizes, college degrees are needed to meet the growing demands of a 21st century knowledge-based economy. Unfortunately, the United States ranks only 14th in the world in the percentage of 23-to-34 year-olds who have some type of higher education (42%). The odds that a young person, defined as someone between the ages of 20-34, in the U.S. will be enrolled in higher education if his or her parents do not have a secondary education are just 29% -- one of the lowest levels among competing countries.^{iv} That's why today there are many high profile calls to increase the number of college graduates. These include:

- President Barack Obama's College Completion Goal, asking the U.S. to graduate an additional 10 million students by 2020;^v
- The College Board's challenge to increase the amount of Americans with a college degree by 55% by 2025;^{vi}
- The National Governors Association's Complete to Compete Agenda, working to see 60%

of all Americans with a college degree by and;^{vii}

- The Lumina Foundation's initiative to reach the goal of 60% higher education attainment by 2025.^{viii}

The call to increase higher education attainment is critical to ensure the nation's social and economic future. However, this call is not equally matched with a call to make college more affordable and reduce the amount of loans students must borrow to complete their degree. More investment in programs like the Federal Pell Grant program is needed to make college more affordable and help America accomplish its ambitious college completion goals.

Federal Pell Grants Under Pressure

More than nine million Americans depend on Pell Grants to attend and complete college. Research has shown that need-based grants, like the Pell Grant, increases college enrollment among low-and moderate-income students and reduces their likelihood of dropping out. College costs have grown so much in recent years that next year's maximum Federal Pell Grant will cover the smallest share of college costs since the start of the program. Limiting Pell Grant eligibility in 2011 and 2012 will amount to approximately a \$50 billion disinvestment over 10 years.^{ix} Rising tuition and a Federal Pell Grant program that falls short coupled with a demand to have more college graduates will continue to contribute to the issue of rising student loan debt.

The National Student Loan Debt Crisis

Today, there are more than 37 million Americans who hold outstanding student loan debt,^x with Americans 60 and older still owing roughly \$36 billion of debt.^{xi}

Total student loan debt has grown \$663 billion since 2003 and has been consistently rising at an alarming rate for decades.^{xii} In fact, student loan debt has risen 511% from 1999 to 2011^{xiii} and has nearly tripled since 2004. This is because of a 70% increase in the number of borrowers and a 70% increase in the average balance due per borrower over the last ten years.^{xiv}

The Consumer Financial Protection Bureau now estimates total student loan debt to be above \$1 trillion in the United States.^{xv} The balances of student loans have surpassed both auto loans and credit cards, making student loan debt the largest form of consumer debt (mortgages are the largest).^{xvi} It is the only form of consumer debt that has consistently grown every quarter since the recession in 2008 – all other forms of consumer debt have either leveled off or retracted.^{xvii} During that same time, student loan debt has increased by \$293 billion, while other forms of consumer debt fell a combined \$1.53 trillion.

Student loan debt further threatens the ability of those in their twenties and thirties to fully contribute to and participate in the economy. Today, forty-percent of households owing debt are headed by someone younger than the age of 35, more than any age group.^{xviii} However, even before the recession, Echo Boomers (young adults aged 15 to 29 in 2010; it includes the nearly 65 million people born between 1981 and 1995) had experienced weak or no real income growth since 2000. About 22% of 18-to-24 year-olds in 2010 lived in poverty and the median income of people 15-to-24 year-olds dropped 9% between 2009 and 2010 alone, making it even more difficult for young people to save for college.^{xix}

The recession has pushed 18-to-34-year-olds to move in with family and friends to save money – this has been referred to as the "Failure to Launch." Of that group, nearly half were living below the poverty line of just over \$11,000.^{xx} A Census report indicated that the number of 18-to-24

year olds living with their parent's increased by 5.22% between 2007 and 2010 while the number of 25-to-34 year olds living with their parents increased by as much as 17.5% during that same time.^{xxi}

With a bleak economy, flat-lined wages, increased dependency on family and an alarming poverty rate, young people are in dire need of equal access to economic opportunity and independent financial stability without launching their adult and professional lives with an over-burdensome student loan debt.

In 2007, Congress passed the College Cost Reduction and Access Act, which was one of the largest investments in higher education similar to the G.I. bill and the Higher Education Act of 1965. Among other things, it increased the maximum Pell Grant award from \$4,050 to \$5,400 and it incrementally lowered interest rates on subsidized Stafford student loans from 6.8% in 2008 down to 3.4% in 2011.^{xxii} Rates on federal subsidized Stafford loans were scheduled to go back up to 6.8% on July 1st of 2012 when the law was set to expire. However, during the 2012 election cycle, President Barack Obama and the Republican Presidential Nominee Mitt Romney agreed that rates should remain low. This forced Congress to extend the 3.4% rate on the subsidized Stafford loan for one year until July 1st of 2013.^{xxiii} Student loan debt is now one of the most politically discussed social and economic issues.

Today, there are a number of proposals on how to address the student loan debt crisis but more specifically on how to address the doubling of the student loan interest rate on federally subsidized Stafford loans on July 1st, 2013.

THE PLANS TO ADDRESS STUDENT LOAN INTEREST RATES

	Current Law	Administration's FY14 budget request	House Republicans	Senate Democrats (Reed, Reid and Harkin)	Sen. Elizabeth Warren	Democratic Sens. Reed and Durbin	Senate Republicans (Coburn, Burr, Alexander)
How is the interest rate determined?	By Congress. Interest is 3.4% on subsidized Stafford; 6.8% on unsubsidized Stafford; 7.9% on PLUS.	10-year Treasury rate plus 0.93 percentage points for subsidized Stafford; plus 2.93 points for unsubsidized Stafford; plus 3.93 points for PLUS.	10-year Treasury rate plus 2.5 percentage points for unsubsidized and subsidized Stafford; plus 4.5 points for PLUS.	By Congress: freezing 3.4 percent interest rate for subsidized Stafford loans for two years.	By the discount rate the Federal Reserve charges to banks, at least for one year.	91-day Treasury rate plus a percentage determined by the Education Secretary to cover administrative costs.	10-year Treasury rate plus 3 percentage points for all loans.
Does the interest rate vary over the life of the loan?	No.	No.	Yes.	No.	No.	Yes.	No.
Is there an interest rate cap?	N/A	No.	Yes, 8.5 percent for Stafford loans; 10.5 percent for PLUS.	N/A	N/A	Yes: 6.8% for subsidized Stafford, 8.25% for unsubsidized Stafford and PLUS.	No.
If a new loan was issued today under this plan, what would the interest rate be?	3.4% for subsidized; 6.8% for unsubsidized; 7.9% for PLUS.	3.1% for subsidized; 5.1% for unsubsidized; 6.1% for PLUS.	4.7% for unsubsidized and subsidized Stafford; 6.7% for PLUS.	3.4% for subsidized; 6.8% for unsubsidized; 7.9% for PLUS.	0.75%	Can't be determined without Education Secretary's cost estimate.	5.2% for all loans.

SOURCE: Inside Higher Ed^{xxiv}

Bad Policy All Around

There are two major themes to the ideas presented in the above chart that try to address the issue of student loan interest rates doubling on July 1st of this year. The first theme deals with the student loan interest rates when Congress reauthorizes the Higher Education Act of 1965 in 2014. These proposals are temporary. The second train of thought seeks to take advantage of historically low interest rates, which are expected to rise, and would return the federal financial aid system back to the time when federal student loans were tied to Treasury rates. These proposals are considered to be long-term solutions.

1) Kicking the can down the road:

Senator Elizabeth Warren's one-year bill would match student loan interest rates to that of interest rates charged to banks from the Federal Reserve Bank, which is currently 0.75%.

The *Senate Majority Leader's* (Sen. Reid) proposal would simply extend the current law to keep the interest rate on federally subsidized Stafford loans at 3.4% for two years.

2) The devils in the details:

President Obama's idea would create a formula where the interest rates on all loans would be fixed throughout the life of the loan. This plan would consist of a fixed interest rate determined by Congress (different for each type of loan) plus whatever the 10-year Treasury rate is when the student takes out the loan, with no protection of a cap, which would make it so the interest rate on a loan would never go above a certain percentage.

The *House Republicans* propose a similar formula-like idea, but include a cap. In addition, the initial rate fixed by Congress is set higher for all types of loans and includes variable interest rates that would change throughout the life of the loan.

The *Senate Republicans* proposal is similar to President Obama's proposal in that it does not include a cap and would also have a fixed interest rate throughout the life of the loan. The major difference is that in addition to the 10-year Treasury rate, this plan calls for a flat 3% rate set by Congress for all loans, regardless of the type of loan (whereas other plans, like President Obama's, have different rates for Stafford and PLUS).

A group of *Senate Democrats* propose the idea of also creating a formula based on market rates, however, they propose that the U.S. Department of Education set interest rates based on calculated administrative costs in addition to using 91-day (quarterly) Treasury rates as opposed to the 10-year Treasury rate called for in the other plans. These rates would vary quarter to quarter throughout the life of the loan and include a cap.

None of the proposals fully meet student needs:

- The interest rate on all but Senator Warren's proposals remains too high.
- The interest rate is inconsistent across the various types of loans you can receive from the federal government. All loans should be subsidized, or at the very least should be offered at a similarly low interest rate.
- Using a formula consisting of a Congress-fixed interest rate plus a market based interest rate without a cap or a cap that is too high can result in unfair and high interest rate loans.

This will further increase the amount of debt and extend the amount of time debt holders are paying off debt. This can potentially push students to borrow from the private sector, which often times has less protection and limited repayment options.

New York State Tuition, Budgets, Enrollment, TAP, and Student Loan Debt

Most would agree that a more educated citizenry is critical to the health and prosperity of New York State. The state Comptroller estimated that in 2009, college and student spending directly and indirectly provided 495,100 jobs and generated \$62.2 billion of economic activity in the state.^{xxv} Since the economic downturn in 2008, undergraduate New York State resident enrollment in degree-credit institutions has gone up from 937,416 students in 2007-2008, when the recession hit, to 1,038,582 students in 2011-2012 (an increase of 101,166 students over four years).^{xxvi} New Yorkers realize the benefits a college degree can yield.

Since 2008, New York State has cut more than \$1.7 billion to higher education.^{xxvii} During that same time, tuition at SUNY went up as much as \$1,220 and at CUNY tuition jumped \$1,400. As part of the NY SUNY 2020 Rational Tuition Bill, which raises tuition at SUNY and CUNY \$300 each year for five consecutive years (a total of \$1,500), tuition at SUNY is expected to reach as much as \$6,470 (42% increase) and at CUNY tuition will have hit \$6,330 (58% increase).^{xxviii}

Meanwhile, the New York State Tuition Assistance Program (TAP) has remained inadequate, not keeping pace with the rising costs associated with getting a college degree. For more than a decade, TAP has provided roughly 350,000 students an average award of about \$2,500 a year and a maximum award of \$5,000.^{xxix} TAP is an entitlement program, which means that if a student meets the eligibility requirements, they are guaranteed access to the award in the amount determined by their need. Across the board cuts to TAP in 2008 were coupled with unfair rule changes that have reduced or eliminated TAP aid for graduate students, independent students without dependents, dependents of retired workers, and students who are struggling with their federal student loans or grades. In addition, TAP is still not available to New York's undocumented students.

State budget cuts to higher education, inadequate state financial aid programs, rising tuition, and increased enrollment have all compounded the student loan debt crisis across the nation and here in New York State.

Last year, New York graduates had an average debt of \$27,310.^{xxx} Out of the 37 million Americans who hold outstanding student loan debt, 2.7 million, or 7.3%, of debt holders across the nation are New Yorkers. If the interest rate doubles on July 1st, 2013 from 3.4% to 6.8% on their federal subsidized Stafford loans, more than 422,000 New York State residents would have to pay an estimated \$993 more per loan.^{xxxi} New Yorkers owe more than \$1.7 billion in Stafford loans, with an average loan of \$4,033.^{xxxii} This does not include private loans or other types of federal and/or state loans. According to the National Student Loan Data System, the average student who receives four years of subsidized Stafford loans would end up paying up to \$3,798 more over the course of a ten year repayment term should the rate double.^{xxxiii} However, if the interest rate does not double, it is estimated that student loan debt holders in New York State will have saved a collective \$383,501,919, which could otherwise be redirected into other investments to spur economic growth across the state.^{xxxiv}

If Congress does not act, the interest rate on federally subsidized Stafford loans will double on July 1st of this year, collectively costing hundreds of thousands of New Yorkers from across the state hundreds of millions of dollars.

NEW YORK STATE REGION	Number of students in New York State currently receiving federally subsidized Stafford loans^{xxxv}
Capital Region	41,330
Western New York	60,395
Rochester-Finger Lakes Region	41,387
Long Island	59,360
Southern Tier	32,610
Central New York	41,335
Hudson Valley	48,705
North Country	19,136
New York City	78,412
ESTIMATED TOTAL =	422,670

With a high school completion rate in New York State of only 77% and a youth unemployment rate as high as 18.1%, many New York families already face significant challenges and cannot afford additional burdensome costs. Furthermore, of the 58.1% of students who are able to graduate college in New York State, 60% of them do so with student loan debt,^{xxxvi} and unfortunately, thousands of borrowers find it difficult to pay the loans they do have. Nearly 11% of New York State graduates, or 24,800 borrowers, defaulted on their student loans between 2009 and 2012, or were more than nine months delinquent on their payments.^{xxxvii} Last year, 9.8% of all borrowers were more than 90 days delinquent on their loans in New York State.^{xxxviii}

Recommendation

Without a sustainable, comprehensive solution on the table to address the doubling of the subsidized Stafford student loan interest rate, Congress should extend the 3.4% for two years until they can work out more long-term solutions that not only address student loan interest rates, repayment options, and debt – but also construct federal reforms that help states address rising tuition, state disinvestment and tuition assistance programs on a state and local level. Congress and the President should go back to the drawing board to create a student loan plan that:

- is a long term policy solution;
- has a low fixed interest rate throughout the life of the loan or a variable interest rate that automatically lowers itself based on market rates (*note that rates should only go down, and never up);
- offers similar interest rates on all types of loans, regardless if they are subsidized or unsubsidized, Stafford or PLUS loans.

Conclusion

More needs to be done to promote college access and affordability. An increasing number of people are turning to higher education and advanced training, only to be met with increasing tuition and less financial aid, consequently driving student loan debt to an all-time high.

As Congress begins to work to reauthorize the Higher Education Act of 1965 in 2014, they must take seriously the need for comprehensive policy reforms that promote college access and affordability by lowering costs to the student and increasing investment into need-based aid programs. The process of creating these solutions should be transparent and inclusive of all stakeholders including college and university administration, faculty and staff, trusted

institutions like the Consumer Financial Protection Bureau, students, and graduates with student loan debt.

In the meantime, Congress must take the necessary steps to prevent the interest rate on subsidized Stafford loans from doubling on July 1st, 2013 and work to create long-term solutions that make college more affordable.

ⁱ New York Times: Exconmix, "College-Educated Workers Gaining Jobs, High School Grads Losing Them," Catherine Rampell, January 2012, <http://economix.blogs.nytimes.com/2012/01/09/college-educated-workers-gaining-jobs-high-school-grads-losing-them/> (20 December 2012).

ⁱⁱ The Georgetown University Center on Education and the Workforce, "The College Payoff: Education, Occupations, Lifetime Earnings," Page 2, August 15th 2011, <http://www9.georgetown.edu/grad/gppi/hpi/cew/pdfs/collegedpayoff-summary.pdf> (22 February 2013).

ⁱⁱⁱ College Board Trends in Higher Education Series, "Education Pays 2010: The Benefits of Higher Education for Individuals and Society," Page 26, 2010, <http://trends.collegeboard.org/sites/default/files/education-pays-2010-full-report.pdf>, (22 February 2013).

^{iv} OECD, Better Policies For Better Lives – Andreas Schleicher, Advisor to the Secretary-General on Education Policy, Deputy Director of Education, "Education at a Glance Indicator 2012, United States," <http://www.oecd.org/education/CN%20-%20United%20States.pdf> (15 May 2013).

^v The White House: President Barack Obama, "EDUCATION: Knowledge and Skills for the Jobs of the Future," <http://www.whitehouse.gov/issues/education/higher-education> (8 April 2013).

^{vi} The College Board: Advocacy & Policy Center, "The College Completion Agenda, 2012 Progress Report," Page 2. http://media.collegeboard.com/digitalServices/pdf/advocacy/cca/12b-6368_CCAProgressReport_WR.pdf (23 May 2013).

^{vii} Complete College America: The Path Forward. "Essential Steps & Model Policies," http://www.completecollege.org/path_forward/essentialsteps/ (23 May 2013).

^{viii} Lumina Foundation: Strategic Plan 2013-2016, "Mobilizing to Reach Goal 2025," http://www.luminafoundation.org/goal_2025.html (23 May 2013).

^{ix} The Institute for College Access and Success, "Pell Grants Help Keep College Affordable for Millions of Americans," March 2013, http://assembly.state.ny.us/leg/?default_fld=&bn=A01178&term=&Summary=Y&Actions=Y&Votes=Y&Memo=Y&Text=Y (2 April 2013).

^x Center for American Progress, "The Student Debt Crisis," Anne Johnson, October 2012, Page 10, <http://www.americanprogress.org/wp-content/uploads/2012/10/WhiteStudentDebt-3.pdf> (January 9, 2013).

^{xi} Federal Reserve Bank of New York, "Grading Student Loans," Meta Brown, March 2012, <http://libertystreeteconomics.newyorkfed.org/2012/03/grading-student-loans.html>, (January 9, 2013).

^{xii} Federal Reserve Bank of New York, "New York Quarterly Report Shows Student Loan Debt Continues to Grow," May 31, 2012, <http://www.newyorkfed.org/newsevents/news/research/2012/an120531.html> (28 May 2012).

^{xiii} The Atlantic: Business, "Chart of the Day: Student Loans Have Grown 511% Since 1999," August 2011, <http://www.theatlantic.com/business/archive/2011/08/chart-of-the-day-student-loans-have-grown-511-since-1999/243821/> (16 August 2012).

^{xiv} New York Federal Reserve, Donghoon Lee, "Household Debt and Credit: Student Debt – Summary I: Growth of Student Debt," February 21, 2013, Page 9, <http://www.newyorkfed.org/newsevents/mediaadvisory/2013/Lee022813.pdf> (20 May 2013).

^{xv} CFPB, "Annual Report of the CFPB Student Loan Ombudsman," October 2012, Page 2, http://files.consumerfinance.gov/f/201210_cfpb_Student-Loan-Ombudsman-Annual-Report.pdf (January 9, 2013).

^{xvi} Federal Reserve Bank of New York, "Student Loan Debt History," <http://www.newyorkfed.org/studentloandebt/> (11 March 2012).

^{xvii} The New York Federal Reserve, "Household Debt and Credit: Student Debt," Donghoon Lee, Page 5, February 28, 2013 <http://www.newyorkfed.org/newsevents/mediaadvisory/2013/Lee022813.pdf> (23 May 2013).

^{xviii} Pew Research Center: Social & Demographic Trends, "A Record One-in-Five Households Now Owe Student Loan Debt: Burden Greatest on Young, Poor," September 2012, <http://www.pewsocialtrends.org/2012/09/26/a-record-one-in-five-households-now-owe-student-loan-debt/> (10 January 2013).

^{xix} New York Times, "Soaring Poverty Casts Spotlight on 'Lost Decade,'" Sabrina Tavernise, Sept. 13, 2011, <http://www.nytimes.com/2011/09/14/us/14census.html> (23 May 2013).

^{xx} Ibid

^{xxi} U.S. Census Bureau – Laryssa Mykyta, The Transition to Adulthood After the Great Recession Conference in Milan, Italy, “Economic Downturns and the Failure to Launch: The Living Arrangements of Young Adults in the U.S. 1995-2011,” Page 19, October 25-26, 2012 <http://www.census.gov/hhes/www/poverty/publications/WP2012-24.pdf> (9 June 2013).

^{xxii} Committee on Education & the Workforce, “College Cost Reduction and Access Act,” <http://democrats.edworkforce.house.gov/college-cost-reduction-and-access-act> (15 May 2013).

^{xxiii} The White House, “Keeping Student Interest Rates Low,” May 7, 2012, www.whitehouse.gov/dont-double-my-rates, (15 May 2013).

^{xxiv} Inside Higher Ed, “Loans Back in the Spotlight,” – Libby Nelson, June 3rd, 2013, <http://www.insidehighered.com/news/2013/06/03/student-loan-interest-rate-again-top-political-issue#ixzz2VAKBOS8D>, (3 June 2013).

^{xxv} Thomas P. DiNapoli, New York State Comptroller, “The Economic Impact of Higher Education in New York State,” Page 1, September 2010, <http://www.osc.state.ny.us/reports/highered/highered7-2011.pdf> (20 February 2013).

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^{xxvii} New York State United Teachers, “Testimony on Financing Public Higher Education,” October 2011, http://www.nysut.org/legislation_17177.htm (16 August 2012).

^{xxviii} New York State United Teachers, “NYS Public Tuition Rates 1971-Current,” Jacob Crawford, (10 January 2013).

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^{xxxiv} Center for American Progress, Campus Progress, “New York: How New York Will Be Affected if Stafford Loan Interest Rates Double,” Page 2, June 2013, <http://www.americanprogress.org/wp-content/uploads/2013/06/New-York.pdf> (4 June 2013).

^{xxxv} Senator Charles E. Schumer – United States Senator for New York, Newsroom “STUDENT LOAN INTEREST RATES FOR TENS OF THOUSANDS OF UPSTATE NY STUDENTS SET TO DOUBLE ON JULY 1ST UNLESS CONGRESS INTERVENES – SENATOR WILL FIGHT TO BLOCK RATE HIKE AND KEEP COLLEGE TUITION AFFORDABLE,” May 15, 2013, <http://www.schumer.senate.gov/Newsroom/record.cfm?id=342764> (20 May 2013). *NOTE, New York City total is an estimate calculated by adding up the sum of all the other regions and subtracting the estimated total from 422,000.

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**New York City Council Committee on Higher Education
June 24, 2013**

University Statement on Student Loan Interest Rates

Thank you for the invitation to testify and for the Council's attention to the issue of interest rates for federally-subsidized student loans. With our peers and colleagues throughout higher education, we remain very concerned about the approaching July 1 deadline at which point current interest rates would double from 3.4% to 6.8%. A number of bills have been introduced recently in Congress to address this pending deadline with a range of approaches for doing so. We support the goals of the various legislation and continue to urge Congress toward a solution that addresses the current situation, preserving low interest rates for student borrowers and their families while ensuring the long-term viability of this and other federal student aid programs. In so doing, efforts to contain current costs for students must not reduce or eliminate other educational benefits for students.

Federal student loan programs were created to enable students to access postsecondary educational opportunities. Any substantive changes to the programs must reflect this purpose, and should aim to ensure that qualified students, regardless of means, can afford to attend college. Moreover, changes to aid programs or current benefits should be made only for purposes of strengthening the system for all student borrowers. Reducing benefits or increasing costs for one set of students in order to increase aid for another simply shifts the burden and complicates efforts toward a long-term, sustainable solution.

We are encouraged by continued bi-partisan discussions to address these concerns, and are grateful for all of the Council's efforts in support of them. We thank you for your work on behalf of our students and look forward to working with you, and with our leaders in Washington, on these issues going forward.



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June 21, 2013

The Honorable Ydanis Rodriguez, Chairperson, New York City Council Committee on Higher Education

Re: Oversight hearing titled “**Student Loan Interest Rates**”

We would like to thank the New York City Council for their support in encouraging Congress to take action on the impending increase in federal student loan interest rates. Financial aid plays a vital role for students, families, and campuses by providing access for students to higher education with a focus on low-income and historically underserved communities. Cornell University strongly encourages Congress to act on legislation that will benefit students in the short term as well as the long term. As Congress considers legislation we support the following key principles that the American Council on Education and 14 other higher education associations sent to Representatives John Kline (R-MN) and Virginia Foxx (R-NC) on May 15, 2013.

The principles include:

- Any changes need to reflect the fact that federal student loan programs were created to enable students to access postsecondary education and should be aimed at ensuring that deserving students, regardless of means, can afford to attend college.

- Federal student loans should be made at the lowest possible cost to students, while ensuring the continued reliable operation of the programs.
- Any short-term fix to the expiration of the 3.4 percent interest rate for subsidized Stafford loans cannot preclude a more comprehensive, long-term approach to program reform.
- Students should not be forced to surrender long-term benefits in exchange for short-term gains.
- Changes to aid programs or existing benefits should only be made for the purposes of strengthening the system for all student loan borrowers. Eliminating benefits or increasing costs for one set of students in order to increase aid for another set of students simply shifts the burden.
- In order to keep the costs of borrowing correlated to the economic conditions that borrowers face, student loan interest rates should be tied to market rates.

It is clear that there are many thoughtful approaches to improving the existing loan programs and we are pleased that many of the proposals offered have remained focused solely on the loan programs, and have not included cuts to other important student aid programs. However, the mandated across-the-board cuts from sequestration will dramatically reduce the Department of Education's budget and jeopardize access to federal student aid. While the Federal Pell Grant Program remains safe,

sequestration requires an increase in federal student loan origination fees. This increases the current 1 percent origination fee for undergraduate Stafford loans to 1.051 percent and the current 4 percent fee for PLUS loans to 4.204 percent.

Federal research grants, which are a source of funding for graduate students, will also be cut by sequestration. These cuts in federal support of postsecondary education may put additional pressure on college and university student aid budgets.

Again, we strongly encourage Congress to maintain the goal of facilitating access to higher education for all students with the understanding that there are many ways to approach this goal. While we thank Congress for their efforts we again want to encourage the passage of thoughtful legislation that benefits all students.

Sincerely,

A handwritten signature in black ink that reads "Stephen Philip Johnson". The signature is written in a cursive style with a large, stylized initial "S".

Stephen Philip Johnson
Vice President

Prepared by:
Thomas C. Keane, Director of Financial Aid for Scholarships and Policy Analysis
Karen LoParco, Federal Relations Associate

Enclosure(s)

cc:
Jeffrey Campagna
Tonya Cyrus

**THE COUNCIL
THE CITY OF NEW YORK**

Appearance Card

I intend to appear and speak on Int. No. _____ Res. No. _____

in favor in opposition

Date: 6/24/13

(PLEASE PRINT)

Name: Arelis Hernandez - (102)

Address: 473 39th St. BKlyn, NY 11232

I represent: Senator Kirsten Gillibrand

Address: 780 Third Ave, NY, NY 10017

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Appearance Card

I intend to appear and speak on Int. No. _____ Res. No. _____

in favor in opposition

Date: 6/24/13

(PLEASE PRINT)

Name: James Murphy

Address: University Assoc. Dean of Enrollment

I represent: CUNY Mgmt.

Address: 205 E. 42nd St.

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Appearance Card

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in favor in opposition

Date: 6/24/13

(PLEASE PRINT)

Name: Kevin Stump

Address: 1962 1st Ave, Apt 366 NY 10029

I represent: NYPIRL

Address: 9 Murray St. 3rd Floor

Please complete this card and return to the Sergeant-at-Arms