

THE COUNCIL OF THE CITY OF NEW YORK Hon. Christine C. Quinn Speaker of the Council Hon. Domenic M. Recchia, Jr. Chair, Committee on Finance

HON. JAMES VACCA CHAIR, COMMITTEE ON TRANSPORTATION

Hearing on the Fiscal Year $2014\ \text{Executive}\ \text{Budget}\ \text{for}\ \text{the}$

METROPOLITAN TRANSPORTATION AUTHORITY

May 9, 2013

EXECUTIVE BUDGET HIGHLIGHTS

- The Calendar Year (CY) 2013 operating budget for the MTA is approximately \$13.2 billion and it includes \$740 million in City expense funds. The City funds include \$45 million for the reduced student fare; \$14 million for the reduced fare for the elderly and the disabled; \$129 million for paratransit reimbursement; \$161 million to match State Operating Assistance; \$269 million for private bus subsidy; \$30 million for SIRTOA and \$92 million for the maintenance and operation of 36 Long Island Railroad and Metro North Railroad stations in the City.
- The Executive Budget includes \$100 million in Fiscal 2014 and in Fiscal 2015 for the MTA's capital program.
- The MTA 2013 Adopted Budget includes recurring cost reductions with no budget driven service reductions and includes a net cash surplus of \$40 million in Calendar Year 2013.
- The MTA Budget includes a 7.5 percent fare and toll increase that was implemented March 1, 2013 with another 7.5 percent fare and toll increase planned for March 2015.
- For CY 2013, tax revenues dedicated for the MTA's use are projected to be \$4.7 billion including \$1.9 billion in new State tax and fees, which includes \$1.2 billion from the Payroll Mobility Tax (PMT) and \$311 million from the State to replace funds from eliminating the PMT from school districts and small businesses.
- The computation and estimation of Superstorm Sandy related costs is ongoing. However, early estimates put the costs of damages at \$5 billion, which include \$4.6 billion for costs relating to damaged infrastructure and \$268 million in operating losses. The Authority has stated publicly that it would not pass Sandy related costs to its customers. It expects that the losses will be covered by a combination of insurance, federal funds and in-house resources.
- The MTA 2010-2014 Capital Plan remains fully funded and totals \$24.3 billion. Of that amount, \$11.6 billion or 47.7 percent is for the New York City Transit. However, securing full funding for the 2015-2019 Capital Plan is a looming problem.

- The MTA's Capital Plan includes \$250 million that is expected to come from the sale of properties that are jointly owned with the City, including 370 Jay Street in Brooklyn.
- The MTA's budget includes \$29.5 million in annual service investments to restore, extend, and add service on bus, subway and the commuter rail lines.
- The Adopted Budget includes cash reserves of \$130 million in 2013, \$135 million in 2014, \$140 in 2015 and \$150 million in 2016 in addition to cash contribution of \$250 million annually by the MTA beginning in 2015, as a down payment in support of the 2015-2019 Capital Program.

FINANCE DIVISION

Preston Niblack, Director Jeffrey Rodus, First Deputy Director

Nathan Toth, Deputy Director Chima Obichere, Unit Head

METROPOLITAN TRANSPORTATION AUTHORITY OVERVIEW

MTA Financial Plan 2013-2016

MTA Consolidated Statement of Operations – Including MTA Bus Company

(\$ in millions)

Non-Reimbursable	2011 Actual	2012 Final Forecast	2013 Final Proposed	2014 Projected	2015 Projected	2016 Projected
Operating Revenue						
Farebox	\$4,999	\$5,110	\$5,173	\$5,260	\$5,333	\$5,396
Toll Revenue	1,502	1,505	1,499	1,503	1,508	1,519
Other Revenue	510	536	561	594	633	680
Capital & Other Reimburse.	0	0	0	0	0	0
Total Operating Revenue	\$7,011	\$7,151	\$7,234	\$7,357	\$7,473	\$7,595
Operating Expenses						
Labor Expenses	\$7,235	\$7,586	\$7,869	\$8,043	\$8,375	\$8,699
Non-Labor Expenses	2,704	2,707	2,907	3,032	3,178	3,374
Other Expenses Adjustment	(2)	58	45	46	46	49
General Reserve	0	0	130	135	140	150
Total Operating Expenses Before Non- Cash Liability Adj.	\$9,937	\$10,351	\$10,952	\$11,256	\$11,740	\$12,273
Depreciation	\$2,019	\$2,182	\$2,252	\$2,329	\$2,425	\$2,525
Other Post-Employment Benefit	1,707	1,721	1,774	1,845	1,919	1,996
Environmental Remediation	59	5	6	6	6	6
Total Operating Expenses After Non-Cash Liability	\$13,722	\$14,259	\$14,983	\$15,436	\$16,090	\$16,799
Net Operating Deficit	(\$6,711)	(\$7,108)	(\$7,749)	(\$8,078)	(\$8,617)	(\$9,204)
Subsidies	\$5,151	\$5,500	\$5,775	\$6,006	\$6,279	\$6,509
Debt Service	(1,934)	(2,072)	(2,246)	(2,401)	(2,547)	(2,785)
Deficit after Subsidies & Debt	(\$3,494)	(\$3,680)	(\$4,220)	(\$4,473)	(\$4,885)	(\$5,480)
Conversion to Cash						
Non-Cash Liability Adjs.	\$3,785	\$3,908	\$4,032	\$4,180	\$4,350	\$4,527
GASB Account	(38)	(77)	(83)	(88)	(90)	(94)
All Other	(117)	(192)	(178)	(292)	(106)	(71)
Cash Bal. Before Prior-Yr. Carryover	\$137	(\$42)	(\$451)	(\$673)	(\$732)	(\$1,120)
Policy & GAP Closing Actions/Adjs.	\$0	(\$228)	\$464	\$549	\$712	\$891
Prior Year Carryover	160	297	26	40	0	0
Net Cash Surplus/(Deficit)	\$297	\$26	\$40	(\$85)	(\$19)	(\$229)

Source: Metropolitan Transportation Authority

Numbers may not total due to rounding

BUDGET BALANCING ACTIONS

- The Calendar Year 2013 (CY) Adopted Budget includes gap closing actions that are expected to produce an annualized recurring savings of \$800 million that would grow to \$1.2 billion by Calendar Year 2016.
- The gap actions include cuts in administrative positions, the freezing of management wages, a reduction in overtime spending, and the renegotiation of certain contracts with major suppliers. Also included in the Plan is the continued assumption of a labor agreement with three years of "net zero" wage growth and the implementation of biennial fare and toll increases.
- On March 1, 2013, the MTA implemented a new 7.5 percent fare and toll increase that is expected to yield \$382 million in 2013 and \$476 million by 2016. Another 7.5 percent fare and toll increase is planned for March 2015 and is expected to yield \$425 million in 2015 and \$515 million in 2016. The MTA has also implemented a MetroCard green fee initiative which it expects to generate \$20 million annually.
- As a result of the above PEG actions, the Calendar Year 2013 budget is balanced with a net cash surplus of \$40 million. However, the outyears show includes end-of-year cash deficits of \$85 million in 2014, \$19 million in 2015 and \$225 million in 2016. As in the past years, the deficits are primarily attributed to increasing pension and healthcare costs and the depletion of non-recurring resources.

CAPITAL BUDGET SUMMARY

2010-2014 MTA Proposed Capital Program Amendment

Program	MTA Board Approved 2010-2014	Proposed Plan	Change
Core Capital Program			
New York City Transit	\$12,481	\$11,649	(\$1,192)
Long Island Rail Road	2,554	2,316	(238)
Metro-North Railroad	1,703	1,544	(159)
MTA Bus	325	297	(28)
MTA Wide Security Program	335	335	-
MTA Interagency	315	315	-
Core Subtotal	\$18,073	\$16,456	(\$1,617)
Network Expansion Projects	5,739	5,739	-
Total 2010-2014 CPRB Program	\$23,812	\$22,195	(\$1,617)
Bridges and Tunnels	2,453	2,079	(374)
Total 2010-2014 Capital Program	\$26,265	\$24,274	(\$1,991)

(\$ in millions)

Source: Metropolitan Transportation Authority

Numbers may not total due to rounding

BACKGROUND

On September 29, 2009, the MTA Board approved and submitted a proposed \$28.8 billion 2010-2014 Capital Program to the Capital Program Review Board (CPRB). On December 31, 2009, the CPRB vetoed it allowing the MTA additional time to resolve funding issues relating to the program, particularly federal funding assumptions made by the Authority. Subsequently, the MTA Board approved a revised plan on April 28, 2010 that was later approved by the CPRB on June 1, 2010. However, the approved program was fully funded only in the first two years (2010 and 2011) of the plan, with a commitment to come back to CPRB with a funding proposal for the last three years.

NEW REVISED CAPITAL PROGRAM

In December 2011, the MTA Board approved an amended 2010-2014 Capital Plan valued at \$24.3 billion that fully funds all projects in its last three years. Of that amount, \$22.2 billion must be approved by the CPRB. To balance the Plan, the MTA used a combination of innovative financing arrangements, efficiency improvements, real estate initiatives, and additional funding from participating partners. On March 27, 2012, the Amended Program, in accordance with State law, was deemed approved as submitted to the CPRB.

For the New York City Transit (NYCT), the amended 2010-2014 Capital Plan commits \$11.6 billion, a decrease of \$1.2 billion compared to the original Plan of \$12.8 billion, to core programs to maintain a state of good repair. Of the NYCT allocation, approximately \$3.9 billion or 33 percent is for subway cars, buses, and track replacement. The Plan also includes \$2.1 billion for the rehabilitation of passenger stations including \$272.2 million for disabled accessibility projects.

MTA 2010-2014 Capital Program Funding Sources	
(¢ in willians)	

Program Funding Plan		Approved 2010-2011	Proposed 2012-2014	Total	Change
Federal Formula, Flexible and Misc.	\$6,415	\$2,188	\$3 <i>,</i> 595	\$5,783	(\$632)
Federal High Speed Rail	-	-	295	295	295
Federal Security	225	90	135	225	-
Federal RRIF Loan	-	-	2,200	2,200	2,200
MTA Bus Federal Formula/Match	160	64	103	167	7
City Capital Funds	500	200	562	762	262
State Assistance	-	-	770	770	770
MTA Bonds	6,000	6,000	4,503	10,503	4,503
Other	600	600	890	1,490	890
Future State and Local Funding	9,912	-	-	-	(9,912)
Total CPRB Program	\$23,812	\$9,142	\$13,053	\$22,195	(\$1,617)
Bridge & Tunnels Dedicated Funds	\$2,453	\$954	\$1,125	\$2,079	(\$374)

(\$ in millions)

REVISED 2010-2014 CAPITAL PROGRAM FUNDING SOURCES

Listed below are the funding sources that support the MTA's revised CPRB \$22.2 billion Capital Program.

- ✓ Federal Formula, Flexible and Miscellaneous Funding. The MTA is assuming 2010-2014 federal formula funding of \$5.8 billion, a reduction of \$632 million from the previous assumption. The new assumption is consistent with the MTA's current security grant funding receipts.
- ✓ Federal High Speed Rail Funding. The amended 2010-2014 Capital Plan includes a \$295 million High Speed Rail grant from the Federal Rail Administration. The funding will be used to advance the Authority's Northeast Corridor Congestion Relief Project, a part of the East Side Access initiative.
- ✓ Federal Security Funding. The MTA's assumption for this category remains unchanged in the amended Capital Plan.
- ✓ Federal RRIF Loan. The MTA plans to use a \$2.2 billion loan from the Railroad Rehabilitation and Improvement Financing (RRIF) to fund the East Side Access project. By using RRIF loan, the MTA will be able to borrow at the U.S. Treasury rate and pay it back on a longer maturity and flexible terms.
- ✓ New York City Funds. The amended 2010-2014 program includes City's reimbursements valued at \$12 million for Select Bus Service MetroCard vending machines and a local match for the MTA Bus purchase of 74 CNG buses. It also includes \$250 million that would come from the disposition of properties that are jointly owned with the City, while continuing to assume an annual contribution of \$100 million from the City's capital budget.
- ✓ State Assistance. The amended 2010-2014 program includes additional State funding of \$770 million to support the final three years of the program. Similarly, the State's Fiscal 2013-2014 Executive Budget includes capital funding in the same amount consistent with the MTA's assumption.

- ✓ MTA Bus Funding Federal and City Match. With the MTA takeover of the City private bus franchise in 2004, federal funds previously allocated to the City for these properties are now transferred annually to the MTA, with the City providing the match required for the grant funding. The amended Plan anticipates \$167 million from this category, an increase of \$7 million.
- ✓ MTA Bonds & Payroll Mobility Tax. During its 2009 session, the New York State legislature approved new revenue sources adequate to support debt service on \$6 billion of new bonds for the first two years of the program. No such funding exists going forward. As such, in the amended Plan, the MTA will use revenue bonds valued at \$4.5 billion and supported with pay-as-you-go (PAYGO) funds from existing dedicated taxes to support the last three years of the program
- ✓ Future State and Local Funding. In the original Plan, the MTA planned to work with its funding partners to identify additional funding needed to close a \$9.9 billion gap identified in the 2010-2014 Capital Plan. In the amended Plan, the MTA was able to devised new ways to fully fund the program.
- ✓ Other Funds. The MTA anticipates \$890 million, including \$640 million in 2012-2014 from a combination of asset sales, pay-as-you-go capital or other non-bond sources.

CAPITAL PROGRAM

The May 2013 Capital Commitment Plan includes \$616.1 million in Fiscal 2013-2017 for the New York City Transit (NYCT) (including City and Non-City funds). This represents approximately 1.4 percent of the City's total \$44.5 billion May Plan for Fiscal 2013-2017. The agency's May Commitment Plan for Fiscal 2013 - 2017 is approximately one percent more than the \$611.1 million scheduled in the January Commitment Plan, an increase of \$5 million.

The majority of capital projects span multiple fiscal years, and it is, therefore, common practice for an agency to roll unspent capital funds into future fiscal years. In Fiscal Year 2012, the Authority committed \$34.9 million or 13.7 percent of its \$253.8 million annual capital plan. Therefore, it is assumed that a significant portion of the agency's Fiscal 2013 Capital Plan will be rolled into Fiscal 2014. Since adoption last June, the City's total Capital Commitment Plan for Fiscal 2013 has decreased from \$17.9 billion in the September Capital Commitment Plan to \$16.6 billion in the May Capital Commitment Plan, a decrease of \$1.3 billion or 7.3 percent.

2013-2017 Commitment Plan: Adopted and Preliminary Budget Dollars in Thousands								
	FY13	FY14	FY15	FY16	FY17	Total		
Preliminary								
Total Capital Plan	\$331,054	\$100,000	\$100,000	\$40,000	\$40,000	\$611,054		
Executive								
Total Capital Plan	\$336,054	\$100,000	\$100,000	\$40,000	\$40,000	\$616,054		
Change								
Level	\$5,000	\$0	\$0	\$0	\$0	\$5,000		
Percentage	1.51%	0.00%	0.00%	0.00%	0.00%	0.82%		

MAJOR CAPITAL PROJECTS & EXECUTIVE BUDGET HIGHLIGHTS

- ☑ Capital expenditures for the NYCTA are coordinated by the MTA.
- ☑ The Executive Budget includes \$138.2 million in Fiscal 2014-2017 for various NYCTA infrastructure improvements, system enhancements, and bus and subway upgrades. In addition, \$351.8 million is included for track work, of which \$1.8 million is for the Staten Island Rapid Transit Authority (SIRTOA).
- ☑ The MTA Five-Year 2010-2014 Capital Program of \$24.3 billion includes \$1.8 billion for network expansion and security upgrades for NYCTA.
- ☑ The 2010-2014 Capital Program includes City funding of approximately \$500 million.

NYCT Financial Plan 2013-2016

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Non-Reimbursable and Reimbursable	2011 Actual	2012 Final Forecast	2013 Final Proposed	2014 Projected	2015 Projected	2016 Projected
Operating Revenue						
Farebox	\$3,629	\$3,740	\$3,770	\$3,824	\$3,876	\$3,922
Other Revenue	307	329	356	388	423	464
Capital & Other Reimbursement.	940	884	860	844	841	852
Total Operating Revenue	\$4,876	\$4,953	\$4,986	\$5,055	\$5,140	\$5,238
Operating Expenses						
Labor Expenses	\$5,648	\$5,956	\$6,072	\$6,185	\$6,407	\$6,62
Non-Labor Expenses	1,714	1,700	1,809	1,851	1,945	2,090
Gap Closing Expenses/Adjust	3	0	0	0	0	(
Operating Expenses Before Depreciation, OPEB & ER 1	\$7,365	\$7,656	\$7,881	\$8,037	\$8,352	\$8,712
Depreciation	\$1,312	\$1,445	\$1,520	\$1,595	\$1,670	\$1,748
Other Post Employment Benefit.	1,323	1,355	1,405	1,463	1,521	1,580
Environmental Remediation	49	0	0	0	0	(
Total Operating Expenses	\$10,049	\$10,456	\$10,806	\$11,095	\$11,543	\$12,040
Net Operating Deficit/(Deficit)	(\$5,173)	(\$5,502)	(\$5,820)	(\$6,040)	(\$6,403)	(\$6,801
Projected Gross Subsidies	\$3,322	\$3,587	\$3,537	\$3,741	\$3,811	\$3,95
Deficit after Projected Subsidies	(\$1,851)	(\$1,915)	(\$2,283)	(\$2,299)	(\$2,592)	(\$2,846
Conversion to Cash						
Depreciation, OPEB & ER	\$2,684	\$2,800	\$2,925	\$3,058	\$3,191	\$3,32
Net Cash Surplus/(Deficit) 2	\$833	\$885	\$642	\$759	\$599	\$48

February Financial Plan (\$ in millions)

Source: Metropolitan Transportation Authority

Note: 1- Excludes Debt Service, 2 - Excludes Prior Year Balance & Interagency Transfers.

-Numbers may not total due to rounding

- **Budget.** As approved by the MTA Board of Directors, the NYCT Operating Budget (reimbursable and non-reimbursable costs) before depreciation and other post-employment benefits is approximately \$7.9 billion for Calendar Year (CY) 2013. Of that amount, \$6.1 billion is for labor costs and \$1.8 billion is for non-labor expenses. In addition, the Adopted Budget contains non-cash depreciation expenses of \$1.5 billion and other post-employment benefit expenses, in accordance with GASB number 45, of \$1.4 billion. The budget funds 46,063 positions, of which 4,332 are reimbursable and 41,731 are non-reimbursable. Reimbursable positions are those generally paid with Capital funds.
- **Operating Revenue/Expense Projections.** The NYCT projects approximately \$5.0 billion in operating revenues for CY 2013, which is primarily derived from farebox revenues of \$3.8 billion, Capital and other reimbursements of \$860 million and other revenues of \$356 million. These funds will support the NYCT's proposed reimbursable and non-reimbursable expenditures of \$7.9 billion, excluding depreciation and other post-employment benefits, in 2013.

- **Transit Tax Revenue.** The NYCT is funded, in part, with tax revenues from the Metropolitan Mass Transportation Operating Assistance Account (Metro Account), Petroleum Business Tax (PBT), Mortgage Recording Tax, and the Urban Mass Transportation Operating Account (Urban Account). The revenue from these accounts is projected to be \$1.9 billion in CY 2013, which is \$127 million more than the CY 2012 amount of \$1.8 billion (it was \$2.1 billion in CY 2008). The Urban Account consists of two separate taxes, the Mortgage Recording Tax (MRT) and the Real Property Transfer Tax (RPTT) imposed on New York City commercial real property transactions of more than \$500,000.
- **Payroll Mobility Tax and MTA Aid.** The Payroll Mobility Tax and the MTA Aid are a set of new taxes, fees and surcharges enacted by the State in 2009 (Chapter 25 of the Laws of 2009) for the benefit of the MTA. The State law was recently amended to exclude employers with payroll expenses of less than \$312,500 per quarter per calendar year and certain eligible education institutions. For the NYCT, subsidies from the mobility tax and MTA Aid are projected to be \$1.3 billion in Calendar Year 2013.
- **The City's Contribution.** For CY 2013, the City's contribution, excluding Capital commitments, to the NYCT's budget is expected to be approximately \$740 million. The subsidy is comprised of the following: \$45 million for the reduced student fare; \$14 million for the reduced fare for the elderly and the disabled; \$129 million for paratransit reimbursement; \$161 million to match State Operating Assistance; \$269 million for private bus subsidy; \$30 million for SIRTOA and \$92 million for the maintenance and operation of 36 Long Island Railroad and Metro North Railroad stations in the City.
- **Paratransit.** Pursuant to an agreement between the City and the MTA, the NYCT assumed operating responsibility for all paratransit services required under the Americans with Disability Act of 1990. The City reimburses the NYCT for thirty-three percent of net paratransit operating expenses less fare revenues and urban tax proceeds. Total paratransit revenue is expected to be \$174 million in CY 2013, which includes \$129 million from City reimbursements.
- **State Subsidies.** For CY 2013, the State's subsidy to the NYCT's budget is expected to be \$183 million. Of this amount, \$25 million is for school fare reimbursement and \$158 million is to match City operating assistance. This funding does not include State dedicated tax revenues of \$3.2 billion expected in 2013.

MTA Bus Financial Plan 2013-2016

Non-Reimbursable and Reimbursable	2011 Actual	2012 Final Forecast	2013 Final Proposed	2014 Projected	2015 Projected	2016 Projected
Operating Revenue						
Farebox	\$179	\$182	\$183	\$184	\$185	\$186
Other Revenue	21	19	19	20	20	21
Capital & Other Reimbursements	6	9	8	8	9	9
Total Operating Revenue	\$206	\$210	\$211	\$212	\$214	\$216
Operating Expenses						
Labor Expenses	\$393	\$410	\$424	\$431	\$447	\$468
Non-Labor Expenses	156	149	147	154	167	172
Operating Expenses Before Depreciation & GASB Adjs. 1	\$549	\$559	\$572	\$585	\$614	\$640
Depreciation	\$40	\$42	\$42	\$42	\$42	\$42
Other Post Employment Benefit	96	55	56	57	58	58
Environmental Remediation	2	0	0	0	0	0
Total Operating Expenses	\$688	\$656	\$670	\$684	\$714	\$740
Net Operating Surplus/(Deficit)	(\$482)	(\$446.0)	(\$459)	(\$472)	(\$500)	(\$524)
Post-2010 Prog to Eliminate the Gap	\$0	\$0	\$0	\$0	\$0	\$0
Deficit after GAP Actions	(\$482)	(\$446.0)	(\$459)	(\$472)	(\$500)	(\$524)
Conversion to Cash						
Depreciation, OPEB & ER	\$138	\$97	\$98	\$99	\$100	\$100
Net Cash Surplus/(Deficit) 2	(\$344)	(\$349)	(\$361)	(\$373)	(\$400)	(\$424)

(\$ in millions)

Source: Metropolitan Transportation Authority

Note: 1- Excludes Debt Service, 2 - Excludes Prior Year Balance & Interagency Transfers & Subsidies - Numbers may not total due to rounding

• **Operating Revenue/Expense Projections.** The MTABC's operating revenue for CY 2013 is projected to be \$211 million, which includes farebox revenue of \$183 million, Capital and other reimbursement of \$8 million, and other operating revenue of \$19 million. The budget projects the combined reimbursable and non-reimbursable expenses before depreciation to be \$572 million for CY 2013. These expenses include \$424 million in labor costs and \$147 million in non-labor costs. The depreciation expense and the other post-employment benefit expenses are projected to be \$42 million and \$56 million respectively.