CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON TRANSPORTATION

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April 10, 2013 Start: 1:00 p.m. Recess: 2:02 p.m.

HELD AT: Co

Council Chambers

City Hall

B E F O R E:

JAMES VACCA Chairperson

### COUNCIL MEMBERS:

Gale A. Brewer
Daniel R. Garodnick
David G. Greenfield
G. Oliver Koppell
Jessica S. Lappin
Darlene Mealy
Ydanis A. Rodriguez

Deborah L. Rose James G. Van Bramer Vincent M. Ignizio

Peter A. Koo Eric A. Ulrich

# A P P E A R A N C E S (CONTINUED)

Kate Slevin Assistant Commissioner New York City Department of Transportation

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Deputy Commissioner
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Susan Petito
Assistant Commissioner of Intergovernmental Affairs
New York City Police Department

Christian DiPalermo Government Relations Representative Greyhound Lines Inc.

Michael Fleischhauer Regional Vice President - Northeast Region Greyhound Lines Inc.

2	CHAIRPERSON	VACCA:	Good	afternoon
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Today is Wednesday, April 10<sup>th</sup> and I'd like to 3 welcome everyone to the City Council 4 5 Transportation Committee hearing. I am James Vacca, the chairman of the Transportation 6 Committee, and today we will hear four bills and one resolution, which are before this committee 9 related to illegal motorized vehicles and intercity buses. It has consistently been a 10 11 priority of this Committee to stand up and fight 12 for the rights and safety of our most vulnerable 13 road users--pedestrians. The first pair of bills 14 we are going to hear today are designed to do just 15 that. There are a wide variety of vehicles that 16 have long been illegal for street use in New York 17 State and yet remain abundant on the streets of 18 our city. Most problematic are dirt bikes and 19 motor assisted bicycles including so called 20 electric bikes. New Yorkers in many communities, 21 including my own of the Bronx, are all too 22 familiar with the roving gangs of daredevils who 23 brazenly zoom around our streets on noisy dirt 24 bikes and other vehicles that belong where their name implies they belong--in the dirt, in the 25

countryside, not on the streets of New York City.
These riders endanger themselves as well as the
pedestrians around them. Last summer a young man
was tragically killed and another injured in
Hunt's Point while trying to evade police on a
dirt bike, and just last month an elderly man was
hit and injured in my own district by an illegal
dirt bike on Pelham Parkway North and Boston Road.
In addition, stories are constantly told of
someone having to stop cold to avoid being struck
by a bike zipping along the street or worse
yet, the sidewalk. Motor assisted bicycles are a
more silent hazard, which is exactly the problem.
These bikes can go much faster than regular bikes,
yet they look like the human powered kind and are
barely audible. This poses a particular danger to
visually impaired pedestrians, but anyone can be
at risk when these bikes often ridden by
commercial cyclists in a hurry zip through our
crowded streets and sidewalks. Intro 1026
sponsored by Council Member Garodnick makes it
easier to enforce the ban on these illegal
motorized vehicles by expanding and clarifying the
definition of what constitutes such a vehicle and

by granting the Department of Transportation
enforcement authority along with the police and
parks departments. Intro 1030 sponsored by
Council Member Lappin makes it illegal for a
business which employs commercial cyclists to even
possess a vehicle illegal for street use, such as
a motor assisted bicycle on their property. The
second set of bills we will consider today involve
the ever expanding intercity bus industry. These
buses provide a great and needed service offering
cheap and convenient transportation between New
York and other cities on the east coast, but for
too long, this industry was sorely under regulated
and suffered from a dismal safety record including
a horrific crash in 2001 along I-95 in my
district, which killed 15 people. Last summer, we
began to see progress. In July 2012 the federal
moving ahead for progress in the 21st century act
or MAP21 gave the federal Motor Carrier Safety
Administration new authority to order unsafe bus
companies out of service, which resulted in the
shutdown of Fung Wah Bus just last month, and in
August 2012 the state passed legislation
authorizing the city to create the first ever

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permit system for intercity buses allowing local communities to have a say in where intercity buses are located and requiring transparency on the past of bus companies. We are still waiting for DOT to propose the rules necessary to create this new permit system and I hope to receive an update from them today on that process, but we can and we must do more. Intros 591 and 813 sponsored by Council Member Margaret Chin and I are designed to give passengers more information about the safety record of intercity bus companies so that they can make informed decisions when planning their trips. The bills require DOT to post federal safety data on its website and require bus companies to prominently post their own safety rating as well as the federal government's bus safety tips at their place of business and Resolution 1710 sponsored by Council Member Chin would call on the state to require that intercity bus companies post identifying information on their buses. three pieces of legislation all come down to one bottom line--the safety of passengers and transparency on the part of bus companies. that, I want to thank everyone for attending

of the Transportation Committee of the New York
City Council who are in attendance at this point,
to my right, Council Member Peter Koo, Council
Member Gale Brewer was here—I am sure she will be
back. She was sitting next to Council Member Koo
and to my immediate right is Council Member Dan
Garodnick, and I'd like to introduce the Council
Member to say some opening words based on the bill
he has introduced.

COUNCIL MEMBER GARODNICK: Thank you very much, Mr. Chairman, and I know that this is a committee with a very busy agenda today, so I will be brief on Intro 1026, and I think you did a very good job in describing the issue, but most basically the motorized scooters, which we call ebikes are quiet, they are deceptively fast and they are a threat to pedestrian safety, so that is why the Council had passed a ban on all the ebikes within the city. The problem however is that the definition of these bikes in the ban requires that they be able to exceed 15 miles per hour, which is a very, very difficult requirement for the police department and is something that we want to be

able to address here. It is a loophole in the law
that has made the enforcement of this ban very
difficult and impractical and police officers have
resorted to issuing violations based on the fact
that these ebikes are technically unregistered
motor vehicles since the DMV will not register
ebikes because they are not capable of highway
travel. There is a pending state law that would
redefine ebikes as bicycles and not motor
vehicles, which would eliminate the last resort
method that the NYPD has to control ebikes. So
this bill is intended to close the loophole, make
it easier for the police department, also empower
the Department of Transportation to enforce the
ban so that we don't have to resort to a
complicated work around here to uphold what was
meant to be a relatively straightforward and clear
ban, so Chair Vacca, thank you for having this on
the Committee's agenda today we will look forward
to hearing the testimony. Thank you.
CHAIRPERSON VACCA: Thank you,

Council Member Garodnick. We have been joined to my extreme right by Council Member Margaret Chin, who is co-sponsoring with me two of the bills

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2	today and has sponsored a resolution as well.
3	Council Member Chin, would you like to have some

opening remarks?

COUNCIL MEMBER CHIN: I just want to say a couple of words. Thank you, Chair Vacca for co-sponsoring these bills and regulations and reso. We have been just trying to work on this wild, Wild West of intercity buses and intercity commuter vans in our community, and hopefully that with these legislation that we will make them safer because we do want them in our community. It helps with the economy in terms of bringing people in, but we just have got to find some way to regulate them, but also to make sure that consumer passengers who utilize these intercity buses have the information that they need to know whether the bus are safe that they are riding on and also we want to make sure that safety information are posted and given out, so we look forward to hearing from DOT and other city agencies. Thank you.

CHAIRPERSON VACCA: Thank you,

Council Member Chin. We now have a panel. I'd

like to introduce Assistant Commissioner Kate

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Slevin from New York City DOT, Deputy Commissioner
Leon Heyward, New York City DOT, Fran Friedman,
Deputy Commissioner of the Department of Consumer
Affairs and Susan Petito, assistant commissioner
for intergovernmental affairs of the New York City
Police Department. We have been joined to my left
by Council Member Darlene Mealy and to my right by
Council Member Eric Ulrich and who would like to
lead off? Commissioner Slevin?

# ASSISTANT COMMISSIONER SLEVIN:

Hello? Good afternoon, Chairman Vacca and members of the Transportation Committee. My name is Kate Slevin and I am the assistant commissioner of intergovernmental affairs at the New York City Department of Transportation. I am joined by Leon Heyward, deputy commissioner for sidewalks and inspection management at DOT, Susan Petito, assistant commissioner of intergovernmental affairs at the New York City Police Department and deputy commissioner of external affairs from the Department of Consumer Affairs, Fran Friedman. Thank you for inviting us today to discuss bills related to electric bicycles and certain buses.

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the commercial cycling legislation passed in October of last year. DOT has continued to educate businesses that use bicycles for commercial purposes on the law's requirements going door to door to over 4,000 restaurants and businesses who deliver and holding commercial cyclist education and equipment giveaway forums throughout the city. On Monday we posted the required commercial bicyclist safety course and safety poster for businesses online and DOT is pleased to have worked so closely with your committee on these laws to enhance the safety requirements for commercial cyclists and the businesses that employ them. Starting on April 23<sup>rd</sup>, DOT's inspectors will begin to check whether businesses are complying with the laws. We will focus on making sure that businesses are providing cyclists with all of the required equipment such as a helmet, ID card, retro reflective vest and bicycling safety equipment. We feel this effort will enhance safety on our streets, especially for the cyclists themselves and we were happy to take on the responsibility of limited enforcement of the law. The commercial cycling laws going into

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effect this month will authorize DOT to ticket a business for any use of an ebike that does not comply with the requirements that apply to commercial cyclists. Intro 1030 would further modify this law to prohibit businesses that use bicycles for commercial purposes from having an ebike on their property and from allowing an employee to use an ebike during deliveries. After businesses have had time to acclimate to the laws going into effect this month, DOT would be open to issuing violations to businesses for having an ebike on the premises. The administration looks forward to working with the Council to refine the language of this bill. We agree that an update to the definition of motorized scooter as proposed in Intro 1026 is a welcome change to reflect the reality of the ebikes being operated illegally on our streets; however we must oppose the addition of DOT to the list of agencies allowed to enforce the ban on the use of motorized scooters on the street. We feel strongly that enforcement against the illegal use of an ebike on city streets should continue to fall under the exclusive jurisdiction of the NYPD and Parks police. DOT inspectors are

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trained for interactions with businesses that employ commercial cyclists, not for interactions with cyclists on the street. The lack of training paired with the fact that DOT's inspectors are unarmed could potential put our employees at series physical risk if they are tasked with enforcement on the streets. In addition we do not support allowing DOT to impound ebikes. clear the agency simply does have the ability to impound any bikes, and we fear that such an operation could be the safety of our employees in jeopardy by requiring that they confront an ebike operator for the purpose of seizing private property, an act that could elicit aggressive behavior by the operator. If Intro 1026 is passed as written it would require the agency to hire and train additional staff, to purchase, maintain and store new equipment, to confiscate, load and deliver impounded ebikes and to find sufficient space to store these ebikes. The bill would entail a significant financial and operational undertaking by DOT for a role that is much better handled by the PD, an agency that currently has mechanisms and procedures in place for the seizure

of motor vehicles. Before I comment on Intro 591,
which would require DOT to post on its website
certain information concerning passenger carry
safety ratings, I would like to update the
Committee in our efforts to establish an intercity
bus permitting system. As you know, last summer
New York State gave the city authority to assign
locations where inner city buses may pick up and
drop off passengers. The legislation responded to
growing community concern about intercity buses
turning our streets into the Wild West. This
issue is important to many of you and your
colleagues, and I would like to thank you for
supporting our efforts. Currently DOT is working
closely with its sister agencies to finalize draft
rules, creating the permit system. We expect to
post notice of the draft rules this month in the
city record, and also to plan holding public
forums to discuss the issue with the community and
industry. If the process runs smoothly, the
system would be up and running sometime later this
year, which would be a big relief to those
residents and businesses who have long struggled
with the illegal use of the city's curbsides.

Once the system is operation, state law requires
the city to post online certain information
related to approved intercity bus stop
applications. We agree with Council Member Chin
that it also makes sense to post links to
additional information about buses that could be
helpful consumers including the Federal Motor
Carrier Safety Administration's website. While we
have technical concerns about the legislation's
requirements to replicate certain information on
our website, which I have already expressed to
Council Member Chin, I am confident that we will
be able to reach a compromise that will achieve
the goals that are outlined in Intro 591. Between
this step and the new permitting system, New
Yorkers will be more fully aware of how and where
intercity buses should operate. As you know,
DOT's mission is to enhance street safety for all
roadway users and our work with the Council on
commercial cyclists and intercity buses has
furthered this goal. Thank you for the
opportunity to testify this afternoon. We would
be happy to answer any of your questions at this
time.

1	COMMITTEE ON TRANSPORTATION 16
2	CHAIRPERSON VACCA: Is there
3	testimony from Consumer Affairs or Police? Or do
4	you just want to answer questions?
5	DEPUTY COMMISSIONER FRIEDMAN: I
6	have testimony, but it's on a different bill.
7	CHAIRPERSON VACCA: Is it on any of
8	these?
9	DEPUTY COMMISSIONER FRIEDMAN: On
10	813.
11	CHAIRPERSON VACCA: That is on the
12	agenda, so please.
13	DEPUTY COMMISSIONER FRIEDMAN: I
14	didn't know if you wanted to… Good afternoon,
15	Chair Vacca and members of the Transportation
16	Committee. I am Fran Friedman, a lifelong
17	Bronxite, and deputy commissioner for external
18	affairs for the Department of Consumer Affairs.
19	[background conversation]
20	DEPUTY COMMISSIONER FRIEDMAN:
21	Commissioner Mintz has asked me to thank you for
22	the opportunity to testify today regarding Intro
23	813A, a bill to require the posting and
24	distribution of federal safety information for
25	motor coach passengers. We applaud and share

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Council's concerns about the safety of consumers riding on interstate buses. We understand that in a February 2013 report the federal agency charged with motor coach safety, the Department of Transportation's Federal Motor Carrier Safety Administration FMCSA announced that it will seek funding from the federal OMB to conduct a survey on the efficacy of distribution methods of pretrip safety posters and emergency preparedness information. Additionally, we understand that the president signed legislation requiring the Federal Department of Transportation to issue rules regarding increasing the accessibility of this safety information. We suggest that Council wait until after the federal government's comprehensive analysis of distribution methods for these materials and its issuance of such rules before moving forward with any legislation to provide passengers with safety information. Moreover, we advise that when the Council does revisit this issue for complementary local legislation it identify a more appropriate department to address these transportation safety issues. To administer this law Council clearly seeks an agency that is

2	familiar with motor coaches, knows their routes,
3	places of department and where tickets are sold
4	and can dedicate a significant squad of inspectors
5	to monitor such locations to ensure postings and
6	distribution. The Department has no dealings,
7	experience, knowledge or expertise regarding
8	interstate motor coaches, nor do we have the
9	resources to enforce this bill. We do license
10	sightseeing bus companies, but we primarily
11	regulate their tour practices, including whether
12	or not they comply with Council's new regulations
13	regarding audio equipment, but not bus safety.
14	Significantly sightseeing buses are buses that
15	only travel within the city from a fixed point and
16	take passengers to places of interest and
17	entertainment. Such buses are not engaged in
18	interstate transportation. Thank you again for
19	the opportunity to comment. I will be happy to
20	answer your questions.
21	CHAIRPERSON VACCA: Ms. Petito, you
22	have no testimony?
23	ASSISTANT COMMISSIONER PETITO: No.
24	CHAIRPERSON VACCA: Okay. I thank
25	you all. I must observe that DOT does not want

authority that we want to give you and the
Department of Consumer Affairs does not want
responsibility that we want to give you. Maybe I
can give you what DOT doesn't want and I can give
DOT what you don't want. Somebody has to take
responsibility I think because we have two
important issues, but this is something that we
are prepared to talk with both of you further
about as we go through the legislative process. I
did want to ask about the ebike issue,
Commissioner Slevin. When we talk about the ebike
issue do you consider this a serious issue in the
city? Does DOT think that this is something that
is a priority with your agency? Tell me how you
view the issue, how many ebikes do you estimate
are on the streets of the city of New York and
what kind of problems have you ascertained exist
from this.

ASSISTANT COMMISSIONER SLEVIN: As you know, Council Member, we are very dedicated to improving safety for all users of the streets of New York whether they are in a motor vehicle, on the sidewalk walking or riding a bike, but we do not collect specific information about ebikes. We

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are not authorized to enforce against ebikes as I
indicated in my testimony. We are authorized to
give tickets if ebikes are not in compliance with
the commercial cycling law, but beyond that we do
not enforce or collective specific data on ebikes
It is worth noting that the city and the police
department do collect data on pedestrian, bicycle
and bicycle, motor vehicle crashes and between
October $1^{\rm st}$ and December $31^{\rm st}$ of 2011 there were 27
reported crashes between bicycles and pedestrians
and during that same time there were 754 reported
crashes between bicycles and motor vehicles, so
that is the kind of data that we do collect.

CHAIRPERSON VACCA: Let me pose that question to the police department. Ms. Petito, do you have any light to shed on this issue?

ASSISTANT COMMISSIONER PETITO: Mr. Chairman, we actually are very much in favor of eliminating this loophole because that prevented the police department from ever using this law for enforcement purposes because that prevented the police department from every using this law for enforcement purposes, so we applaud that. We only

have again anecdotal evidence. We don't collect
separate data regarding ebikes as opposed to other
types of bicycles and depending on how they look,
it might be very difficult to tell whether a
bicycle is an ebike. It might just look like a
bicycle. Some of them actually look more like
motor scooters, but there is a wide variety and as
just a pedestrian in the city they are ubiquitous,
but we don't have hard data on how many there
might be on the streets.

CHAIRPERSON VACCA: Do you have any idea how fast can an ebike go? How fast can a dirt bike go?

ASSISTANT COMMISSIONER PETITO: I don't personally know. I think there are lots of varieties of these things. I wouldn't be surprised of some of them could go up to 30 miles an hour.

CHAIRPERSON VACCA: And how successful has the existing law been? Do you think the existing law impedes the police department's efforts in this regard or is it just a law that is very hard to enforce because catching them in the act is difficult?

#### ASSISTANT COMMISSIONER PETITO:

Well, the existing law meaning the state law, I think that it is a very difficult law to enforce, but it is clearly—these things are clearly legal and when we can catch someone on an unregistered motor vehicle, we will take enforcement action, but sometimes it is more dangerous to chase them and especially if they can go places that — motor patrol car cannot go, so they are real fast, and they can go lots of places that cars can't go so it is difficult.

CHAIRPERSON VACCA: Okay. I want to mention we have been joined by Council Member

Koppell and Council Member Vincent Ignizio. Okay.

I will now take questions. Council Member Mealy?

COUNCIL MEMBER MEALY: Good

afternoon. I am kind of confused the DOT does not
want to have the responsibility of stopping any
person who is working on and making a living off
of these bikes, right, while they are on the
street, but DOT would prefer to have it with the
NYPD, correct?

ASSISTANT COMMISSIONER SLEVIN:

Correct.

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COUNCIL MEMBER MEALY: Okay. So am
asking isn't it illegal for the NYPD, isn't it
illegal to sell a bike in New York City for the
motor scooters?

ASSISTANT COMMISSIONER PETITO:

It's illegal to sell a motorized scooter under current law, but the problem is that the current definition of motorized scooter has a big loophole in it, and we have to know that the scooter can go above 15 miles an hour. It is only a motorized scooter if it goes above 15 miles an hour under the current law, so the bill is a very welcome to change to that. It makes it finally capable of being used by just banning the sale and the operation of motorized scooters no matter how fast they can go.

COUNCIL MEMBER MEALY: But don't the police department already stop motorcycles-remember at one point there was those little,
little small motorcycles?

ASSISTANT COMMISSIONER PETITO: The pocket rockets. That is actually what the bill was originally—the law was originally intended to address. Ebikes hadn't become as big a

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2	phenomenon. I think this is 2005. It was the
3	pocket rockets that this law was inspired by, but
4	it thankfully it does also apply to ebikes, which
5	have become more popular lately.
6	COUNCIL MEMBER MEALY: So have the
7	police given any summonses on these ebikes as of
8	yet?
9	ASSISTANT COMMISSIONER PETITO:
10	Well, if they gave summonses, it would be the
11	traffic infraction. It wouldn't be under the
12	administrative code section that prohibits them.
13	It is a traffic infraction for operating an
14	unregistered, uninsured motor vehicle, and I don't
15	have a separate count of how many of those types
16	of summonses who have been issued to ebikes
17	because that is not a separate category. They
18	could be considered motorcycles.
19	COUNCIL MEMBER MEALY: Can anyone

ride a motorcycle on the sidewalk?

ASSISTANT COMMISSIONER PETITO: No.

COUNCIL MEMBER MEALY: Well, then I know they have to know that that motorized bike is illegal and there is no statistics whatsoever that the police have given summonses? No one is

checking how many summonses for those motor scooters? 'Cause if someone is riding a bike on the sidewalk, the police give them so many summonses, and I don't understand how you can give a bike a summons and not these motorized bicycles summonses.

# ASSISTANT COMMISSIONER PETITO:

what I am saying is that they get the summons, but it would either be--it would probably be captured in the number of bicycle summonses 'cause these things look like bicycles and so the police office seeing something that looks like a bicycle being ridden on a sidewalk would give them a summons for riding a bike on a sidewalk more likely than not, and sometimes as I said it is difficult to tell--the motor can be very subtle. It can be underneath at the bottom. The police officer might not realize that it was an electric bicycle, especially if the person isn't going that fast.

COUNCIL MEMBER MEALY: I understand that. My last response--how often do you do--any department, anyone can answer this--go out and educate 'cause the majority of people who are using these ebikes are restaurant owners, and they

don't want to really put these bikes out here to
deliver food quickly, so how much are you
educating them to find out are they educating
their employees to not get on the sidewalk, to
make sure you wear your helmet 'cause it is
against the law to not have a helmet, but I see
them riding on the sidewalk, faster than normal
without a helmet with the protective vests in
which the city has given them free, and I don't
see that being utilized, so what kind of education
are you giving to the store owners?

# ASSISTANT COMMISSIONER SLEVIN:

Well, the Department of Transportation has done an incredibly amount. We have visited 4,000 businesses and distributed information about safe cycling. We have had commercial cyclist forums—over 30 of them.

COUNCIL MEMBER MEALY: How often?

ASSISTANT COMMISSIONER SLEVIN: We have hosted over 30 of them since July of last year and we hope to expand that and would love to partner with you to do so, and so we feel like we are getting the word out, and right now we are seeing about a 50 to 60 percent compliance rate

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2	with businesses and we hope to increase that as
3	our education efforts continue.
4	COUNCIL MEMBER MEALY: NYPD?
5	ASSISTANT COMMISSIONER PETITO:
6	Well, our officers do do something in connection
7	with what is called operation safe cycle that was
8	a public education campaign and continues, but I
9	don't have the numbers of how many businesses we
10	visited or individuals that we have contacted
11	about it, so I would have to get back to you on
12	that.
13	COUNCIL MEMBER MEALY: Thank you,
14	Chair.
15	CHAIRPERSON VACCA: Thank you.
16	Council Member Brewer?
17	COUNCIL MEMBER BREWER: Thank you
18	very much. I mean this is one of these topics
19	that thankfully we have a good chair and we are
20	going to sit and figure it out, but one of my
21	question is have you ever had a meeting, like a
22	really sit down discussion perhaps inviting this

committee, inviting restaurant owners, employees,

you need translation obviously, senior citizen

groups, one discussion about this challenge?

Because obviously we have got theI don't know
what you call the motorized bikes then you have
bicycles with the under belly of a motor of some
kind. Now I have senior citizens on motorized
bicycles now complaining to me not to get rid of
them, just so you know, and then we have the
Segways, and then it goes on and on. So who is in
charge of this issue in the mayor's office or in
this administration to think about maybe it is
just fine like it is, but I certainly get a lot of
complaints. I am concerned about the people who
deliver as well as the people who could get hit as
well as the people who are understandably upset.
Who is in charge of this?

ASSISTANT COMMISSIONER SLEVIN: I
think we are all hoping that 1026 will clarify the
law and make it clear that ebikes are not
authorized on the streets of New York. When we do
our education, we are very clear that they are not
authorized on the streets of New York--

#### COUNCIL MEMBER BREWER:

[interposing] I have been at the education forums, and we are very clear that they are not authorized, but we are also very clear that we

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2 don't know what they are.

ASSISTANT COMMISSIONER SLEVIN: We would be happy to partner with you on any sort of discussion moving forward.

COUNCIL MEMBER BREWER: I am just saying is that I remember some years ago we had a discussion about we had just begun to see trucks selling food in residential areas, and I think I was actually the first to have a meeting with DOT and all the agencies 'cause nobody knew what they were. They just appeared. Now they are more common and we still have other issues. I guess I am saying to you is that you need to have even if this bill passes you still need to have more of a discussion about how to deal with all of this. that something or are you just sort of hoping the legislation happens and then you don't have to worry about it? I am just trying to understand because I don't know how I feel about it. I may not, but I do know that there are some safety issues and there is a huge--I mean people are abusing the situation as it is now for sure, and you can buy these bicycles. Everybody is buying them left, right and sideways in terms of the

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restaurants, so are you just hopingI am just
trying to understand what your game plan is. Your
game plan is to pass legislation and then what
happens?

#### ASSISTANT COMMISSIONER SLEVIN:

Well, part of the challenge here is that it is ultimately up to the state to define what these things are. Right now there is no definition in state law, so that is part of the challenge when you are municipality trying to deal with these things, but we are certainly willing to talk with you in more detail after the hearing.

COUNCIL MEMBER BREWER: Alright, but it's not just me. It's a citywide issue.

That is the problem. It is not just me. I am trying to say that. Maybe I am not clear.

CHAIRPERSON VACCA: No, no. I want to clarify, not clarify--

# COUNCIL MEMBER BREWER:

[interposing] Help me to understand, it is not just me, the whole city is dealing with this and we are all--I have to be honest with you, I am glad we are having this hearing because we are sweeping it under the rug and nobody knows quite

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what to do. I have been in almost all 30 of your
forums, and they are excellent. I have been in a
lot of them, but this comes up at every one, and
at every one we are like we don't touch it, and so
we need to have a citywide approach, not just my
neighborhood. Go ahead, Mr. Chair. I am sorry.

CHAIRPERSON VACCA: No, I'm sorry. I have to say that Council Member Brewer and I are of the same mind, and I think we are all of the same mind on this issue. We want these electric bikes and dirt bikes off the streets. I make no mistake about being very clear and transparent. I want them off the streets because they are dangerous, they are lethal, they are illegal and we will close loopholes, we will do whatever we have to do, and as we work on this legislation in the days ahead, we will clarify what agency does what, but the bottom line is I don't want to sit here and enact laws and then think that everything is fine when it is not fine. We will follow through to make sure that what we do here has an impact in this city because otherwise we are wasting our time, and I know many of us give a lot of time to our chores here, to our

responsibilities, but the bottom line is I want the ebikes and I want these dirt bikes off the streets. They don't belong on the streets. We have had too many accidents so far. Too many people have lost their lives and too many people are petrified as pedestrians, so we look to work with you in this effort, and I think from what I heard that the administration is on the same page. How do we do it and what agency does what, well, then we have to work on those bureaucratic issues, but I am not going to let that stand in the way, and I think the Council Member is echoing how most of us feel.

COUNCIL MEMBER BREWER: I just want to add one thing. I would like to see 'cause the restaurants need to make money also, and they have this bicycles. I think at least some discussion with them so that they understand what we are considering. I don't know if there are any representatives here today, but I would like to have some discussion with them so that they understand what the public is thinking and what is their thinking and how can they get their food delivered on a timely manner but not at least

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having a perception if not reality this fear from the pedestrians. I am just saying somebody has to take the lead in having this kind of conversation 'cause I don't know it's hundreds, maybe thousands. I have no idea. So I would just like to see a little bit more conversation in addition to passage and following up on the chair. That is my comment. Thank you.

CHAIRPERSON VACCA: Thank you. thank you. And let me indicate we did invite the restaurant association to come here today. declined, but they do not oppose the bills we are considering. We will do more outreach to merchants. I mean the bottom line is that the merchants have to understand that these bikes are right now these bikes are illegal, so that is where we are starting from. Now we are trying to enforce a law more effectively that has been on the books for some time because if e don' do this then the current situation will continue and that situation is unacceptable to the Council, to my committee at least and I hope to the Council. Okay. Council Member Garodnick?

COUNCIL MEMBER GARODNICK: Thank

you again, Mr. Chairman, and I just I will second the comments that you and Council Member Brewer just made. This is a problem that we see in my district on the east side of Manhattan. I know that it is a problem all around the city. Forgive my ignorance for a moment, I just have to follow up on something that I heard you say before. What is a pocket rocket?

#### ASSISTANT COMMISSIONER PETITO:

About a decade ago they were very small motorcycles that were designed for people to almost squat onto. They are about two feet, three fit long.

was the impetus for the initial law which created the obligation of the 15 mile per hour designation, okay. So we are going to try and fix that and we thank you all for your support of that bill and to DOT we hear your point about your own authority there, and we will be happy to discuss that with you. I just wanted to follow up on one of the questions that Council Member Mealy had posted to you on the subject of the number of summonses that are issued for ebikes in a

2	particular year or last year. I understand Ms.
3	Petito that you don't havethey may fall under
4	other categories, so if an ebike is on a sidewalk,
5	they maythe statistics may fall into the realm
6	of bicycle on a sidewalk. Is that correct?
7	ASSISTANT COMMISSIONER PETITO:
8	Yes.
9	COUNCIL MEMBER GARODNICK: And if
10	you have tickets for an unlicensed motor vehicle,
11	you might include an ebike or a car that is not
12	licensed, is that correct?
13	ASSISTANT COMMISSIONER PETITO:
14	Yes.
15	COUNCIL MEMBER GARODNICK: Do you
16	have the stats of each of those two categories in
17	the aggregate however for either the
18	ASSISTANT COMMISSIONER PETITO:
19	[interposing] Yes, I don't have them with me, but
20	yes, and we capture a lot of it on our website.
21	COUNCIL MEMBER GARODNICK: Is there
22	any legitimate or reasonable way that would could
23	pare that down to try to get a picture of how many
24	summonses were in fact issued for ebikes?
25	ASSISTANT COMMISSIONER PETITO: Not

23 CHAIRPERSON VACCA: Thank you.

24 Next is Council Member Koo?

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COUNCIL MEMBER KOO: Thank you, Mr.

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2 Chair. My question is how do you distinguish 3 beyond a motorized scooter and an ebike?

ebike is a motorized scooter under the definition except for the 15 mile per hour qualifier, which we really wouldn't be able to tell. But if the bill is passed, then an ebike will flow within the definition of a motorized scooter because it is something that has handlebars, is designed to be sat on and can move without human power, and is not capable of being registered by the DMV. Those are the defining characteristics of a motorized scooter, which are also the defining characteristics of an ebike.

COUNCIL MEMBER KOO: I support the ban of using motorized scooters or delivery, but I think the technology here. We have to find some way to legalize it - - either for recreation use or other uses because this is a green technology, and I find it quite surprising that we would ban it altogether because of people said that it helps people to go out on a sightseeing thing, senior citizens and when they want to ride a bike, but they don't have the energy or the strength to ride

2	up hill, but if you have a motor it will help them
3	to go uphill, so on those uses we should legalize
4	it.
5	CHAIRPERSON VACCA: Let me say
6	this. The Councilman is raising a good point. I
7	just want to be specific. The current law speaks
8	of motorized scooters and it say shall not include
9	wheelchairs or other mobility aids designed for
10	the use by disabled persons, so the law excludes
11	that.
12	COUNCIL MEMBER KOO:
13	CHAIRPERSON VACCA: I am sorry?
14	COUNCIL MEMBER KOO: This is not
15	motorized wheelchairs.
16	CHAIRPERSON VACCA: It is not a
17	motorized wheelchair. Shall not include
18	wheelchairs or other mobility aids.
19	ASSISTANT COMMISSIONER PETITO: I
20	think that that might be the scooter chairs. I
21	think that is what was contemplated among other
22	types of mobility aids, but the ebikes as a
23	category I don't think we consider a mobility aid.
24	CHAIRPERSON VACCA: Okay.
25	COUNCIL MEMBER KOO: So my question

is we should have further discussions on this	
between the state and city on how to finalize the	į
legality of ebikes on different uses. I mean	
years ago we don't have electric typewriters. We	,
cannot say we are banning electric typewriters.	
Now we have electric bicycles and there is a lot	
of uses for this in other usesrecreation,	
sightseeing and if you are leaving the country, i	.t
would be nice to have a motorized bicycle. You	
can ride around	

## ASSISTANT COMMISSIONER PETITO:

Council Member, please can get driver's licenses and register motor scooters. There are smaller things other than motorcycles that have that kind of capability, but it does require having a driver's license and a registration.

COUNCIL MEMBER KOO: So maybe they can classify ebikes as motorized scooters and ask the riders to get a driver's license.

### ASSISTANT COMMISSIONER PETITO:

Well, I think part of the problem is that they are inherently different form a motor scooter. They have fewer safety characteristics and they are not capable of being registered. They are not legal

2	to	drive	on	the	streets	as	opposed	to	a	licensed,
3	re	gister	ed r	notor	scoote	<u> </u>				

can discuss later. We cannot solve everything today. I am just giving you insight that this is a trend for the future. We cannot stop the technology. The technology is here helping - - helping some people to use the bicycle - - I said before if I live in a suburban area, it is not going to hurt the traffic that much if you use a motorized bike on the streets as long as they follow the rules.

CHAIRPERSON VACCA: Thank you,
Council Member. Council Member Chin?

COUNCIL MEMBER CHIN: Thank you,

Chair Vacca, I had a question for Deputy

Commissioner Friedman. When you were saying that

in your testimony you don't think that Department

of Consumer Affairs should be the agency doing the

enforcement, what I am proposing in the

legislation to post the safety information a lot

of the bus companies for example in Chinatown,

they have a storefront where they sell their

tickets, so I mean it is just like regular

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2	Department of Consumer Affairs inspector when you
3	go and inspect small businesses you go and see if
4	they have signs posted up and things like that.,
5	Wouldn't that be the same thing that you can just
6	do that?
7	DEPUTY COMMISSIONER FRIEDMAN:
8	Actually, Council Member, we had no knowledge that
9	in fact those were the kinds of locations. If
10	those are the locations, we are happy to, and if
11	that is how narrowly the bill is prescribed that
12	that isI mean certainly we would go into
13	storefronts. That is what we do. That is our
14	experience.
15	COUNCIL MEMBER CHIN:the point
16	of sale.
17	[crosstalk]
18	DEPUTY COMMISSIONER FRIEDMAN: That
19	is fine.
20	COUNCIL MEMBER CHIN: Where they
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	have the ticket booth and things like that and
22	have the ticket booth and things like that and then the other part is posting it whether itit
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	then the other part is posting it whether itit

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that are inspectors leaping on motor coaches, I
would say that that is unlikely.

COUNCIL MEMBER CHIN: I quess this may be like a multi-agency that have to work together because right now DOT works together with NYPD. When you sort of give a ticket to the intercity bus right now for example, some bus companies do not have a designated spot. has just been passed by the state and DOT now is working on the application, so we have bus companies who do not have permission to stop wherever they are to pick up passengers and a lot of the time they get ticketed by NYPD. So it is sort of like a multi-agency thing, so if the law is enacted and the bus has to post their safety rating and the pre-trip safety poster, something like this that was on the Federal Motor Center Safety Administration website that if they post it on the bus, DOT or NYPD can also spot check, and if they don't have it, they can write them a In the - - a lot of the bus companies summons. like for example in our community that have an office, that is a ticket booth in the community that Department of Consumer Affairs should take on

that responsibility of doing their inspection,
making sure that they are posting these signs and
hanging out this information to customers when
they purchase their tickets.

#### DEPUTY COMMISSIONER FRIEDMAN:

Thank you.

### ASSISTANT COMMISSIONER SLEVIN:

Just to be clear, we don't have the authority.

Right now we are moving through the process of setting up a permitting system, but we don't have the authority beyond that to require the intercity buses to post things. That is not within the authority that was given to us by the state.

COUNCIL MEMBER CHIN: But if the law is passed that they have to post information then DOT when you check on the box and you know that they didn't post anything you could do the enforcement.

ASSISTANT COMMISSIONER SLEVIN: We don't do the enforcement. We just set up the permitting--our role is to set up the permits and recommend the site sand work with the bus companies to find the appropriate sites, so we don't actually do any of the enforcement. That is

the PD's job, but essentially what we are saying is the intercity buses once we have a permitting system we can recommend that the safety information that they view it and see it and we can provide a link on our website, but we do not have the authority to actually put it up, require them to put it up in their buses.

guess relating to that is that part of the permitting system is there is community board review and a lot of the time I mean right now in this interim process when a bus company comes before the community board the community board actually asks them to do a few more things so that could be something that we can have community boards once the law is passed. The community board also help us require that they do that,

ASSISTANT COMMISSIONER SLEVIN: We would certainly be willing to work with you to distribute safety information, and that is why we are very much willing to put a link on our website to the Federal Motor Carrier Safety Administration so that more people have access to that information.

COUNCIL MEMBER CHIN: But on that
legislation you have raised to me that because the
information on the federal website is very
complicated, so I think besides the discussion
right now is besides putting a link. If there a
way that DOT can help sort of like simplify some
information that people click on the link they
know what they are looking for or make it easier
for the consumer to be able to get the
information.

ASSISTANT COMMISSIONER SLEVIN:

Yeah, the information on the federal website is updated daily, so that is when I spoke with you I indicated that it wouldn't be feasible to be constantly check the federal website to make sure that our website is up to date, but we certainly would be again willing to distribute the safety and try and get it out to the bus companies. We are very much eager to reduce the congestion and some of the problems that have been created by the bus companies.

COUNCIL MEMBER CHIN: Thank you.

NYPD, did you have a comment?

ASSISTANT COMMISSIONER PETITO: No,

2	I was just going to say that we are not sure that
3	a local law might actually be able to impose a
4	requirement on the intercity bus company, but I
5	think a voluntary program is certainly something
6	and something built into the intercity bus
7	permitting system to share information I think is
8	a great idea.
9	COUNCIL MEMBER VACCA: Thank you,
10	Council Member Chin. Council Member Mealy, do you
11	have another question?
12	COUNCIL MEMBER MEALY: I still
13	can't understand if the police department gives so
14	many tickets to pedestrians who ride the bike on
15	the sidewalk shouldn't by now we have something in
16	place to know how many tickets are being given to
17	these motorized bikes?
18	ASSISTANT COMMISSIONER PETITO: I
19	am sorry. We don't capture that information
20	separately.
21	COUNCIL MEMBER MEALY: Not at all?
22	ASSISTANT COMMISSIONER PETITO: No.
23	COUNCIL MEMBER MEALY: Not at all?
24	ASSISTANT COMMISSIONER PETITO: No.
25	COUNCIL MEMBER MEALY: I feel

something is wrong with that 'cause if you are on the sidewalk, it is an automatic ticket, and I know the police know and I know one a bike is on the sidewalk and it is going much faster than normal. Some bicycles can or pedestrians can ride a bike really fast--40 miles an hour on the sidewalk, but it's already against the law to be on the sidewalk so when you do see these bikes and they are not pedaling anymore, they are getting on the sidewalk, I feel that should be an automatic ticket.

### ASSISTANT COMMISSIONER PETITO:

Well, yeah. I am not saying that they don't get a ticket. I am saying they might get a ticket for riding a bicycle on a sidewalk, they might get a ticket for riding a motor vehicle on a sidewalk, so we cannot tell from our data collection whether or not that ticket was for riding a bicycle on a sidewalk or riding a motor vehicle, which would have been the ebike on the sidewalk.

COUNCIL MEMBER MEALY: So now we have to really start batten down to make sure that we note the difference. I am glad this legislation--'cause I am kind of conflicted 'cause

like Council Member Koo said, we have to keep up
with technology also, and it is a way that
restaurant owners are getting their foods
delivered quickly, but it has to be a way where
maybe we are registering them. Have you ever
thought about that, like a motorcycle?

ASSISTANT COMMISSIONER PETITO: No, these things are illegal, completely illegal period, and we don't have any impetus at least in the police department to seek their legalization because they are dangerous, so we enforce the current vehicle and traffic law against them and they are illegal to operate on the streets and certainly on sidewalks, so that isn't something that we have considered trying to in some way legalize them. We oppose the state legislation that would call them bicycles, so...

COUNCIL MEMBER MEALY: Okay, then. Thank you.

CHAIRPERSON VACCA: Thank you. I want to thank our panel and of course the members of the committee. We only have one witness, Christian DiPalermo [phonetic] representing Greyhound. Okay, Mr. DiPalermo, would you please

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identify yourself?

CHRISTIAN DIPALERMO: Sure. afternoon, Chairman Vacca and members of the Committee on Transportation. My name is Christian DiPalermo, and I am the government relations representative for Greyhound Lines Inc., one of the most iconic and recognized transportation companies and brands in the United States, whose subsidiaries include the popular intercity discount bus lines Bolt Bus [phonetic] and Yo Bus [phonetic]. I am joined also here with Michael Fleischhauer, regional vice president for northeast region for Greyhound. On behalf of Greyhound, I would like to thank Chairman Vacca and the entire Transportation Committee for holding this very important hearing regarding the safety of interstate bus carriers. As the country's leading interstate bus service, Greyhound serves more than 3800 destinations across North America. Annually we transport nearly 15 million passengers to their destinations are proud of our strong safety record and positive community partnerships. Greyhound also has a long and proud history of serving New York City.

1939, Greyhound was chosen as the official bus
carrier of the 1939 World's Fair in New York. In
1963, Greyhound moved from its own terminal near
Pennsylvania Station to the Port Authority bus
terminal where it still continues to operate
safely and reliably every day to the millions of
tourists and travelers to and from our great city,
As the transportation market continues to evolve,
Greyhound with its partners has created discount
bus services under the operating names of Yo Bus
and Bolt Bus making service to cities like
Washington D.C., Philadelphia and Boston more
affordable for students and budget travelers.
Safety is always our number one priority,
especially for our passengers, employers and
communities we serve. We are committed to safety
at every level from our high quality,
environmentally friendly fleet, daily maintenance
and review of all buses and the hiring and
intensive training of certified professional union
drivers. Also, Greyhound strongly believes that
it must be fully transparent to the public
regarding all safety matters. The City Council
and Council Member Margaret Chin, the prime

sponsor of today's legislation should be commended
for doing everything possible to ensure the safety
of our neighborhoods and riders. Greyhound
supports the spirit of this legislative package,
which is to enhance safety, increase transparency
and allow for a more informed customer. Just some
specifics on the introductions and the resolution.
Introduction number 813-A, Greyhound supports
U.S. DOT's Federal Motor Carrier Safety
Administration's pre-trip safety poster and the
most recent FMCSA safety rating of the selling
carrier at the point of sale. Providing each
customer with a copy of the post can be done, but
the possibility that this could result in
increased litter should be considered. One of the
things that we have heard from the community board
is keep the litter to the minimum, so I just bring
that up as we go around. One alternative we might
suggest is to have signage of the poster at the
bus side itself. Intro number 591, we agree the
City Department of Transportation should post on
its website a link to FMCSA safety database, the
FMCSA database updates safety information monthly,
and it is their statutory responsibility to

maintain accurate up to date records. Again, it
is the accuracy, one source, but you have the link
so people can get to it. Resolution number 1710,
Greyhound is already in full compliance with all
of the information being sought by this resolution
by displaying operator contact and registration
information on the exterior and onboard the bus.
Be aware that federal regulations are very strict
regarding what can be placed in windows in order
to not obstruct vision of drivers or passengers,
but again, we think something could be worked out.
Although these safety precautions are important
and increase the awareness of riders and the
public, we strongly recommend the Council work
with federal and state transportation authorities
to increase enforcement on the roads and through
the tunnels. That is the best defense against the
reckless and illegal operators. Again, thank you
for the opportunity to allow Greyhound to testify
at this important hearing, and we welcome any
questions the Committee might have.

CHAIRPERSON VACCA: Thank you.

Thank you very much, and much of your testimony is enlightening. We thank you for coming forth, and

to mention your name now.

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MICHAEL FLEISCHHAUER: Fleischhauer, Greyhound. You mean other carriers? COUNCIL MEMBER MEALY: Yes.

thing?

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2	MICHAEL FLEISCHHAUER: I can't
3	speak for other carriers and what they would want
4	to do. I speak for us and we are known for being
5	very cooperative as far as what is recommended by
6	community boards and city councils, so whatever
7	the decision is here, we will implement it.
8	COUNCIL MEMBER MEALY: Well, do you
9	think GreyhoundI know why Greyhound would love
10	this legislation, but like one of my colleagues
11	said that these other bus companies can drop off
12	people anywhere I heard earlier, and I guess
13	sometimes the police gives them tickets just as
14	well, so is that a real competition to Greyhound.
15	MICHAEL FLEISCHHAUER: Greyhound
16	currently primarily really uses the Port
17	Authority, so they are using the terminal. The
18	Bolt Bus and Yo Bus are using curbside, and so
19	Greyhound does have partnerships that are using
20	curbside, but they are still in compliance with
21	federal law, and they have to put their
22	registration numbers. They do a sign that
23	COUNCIL MEMBER MEALY:
24	[interposing] Do the other companies do the same

2	MICHAEL FLEISCHHAUER: I can't
3	speak to all the other companies.
4	CHAIRPERSON VACCA: I do not think
5	the witnesses can speak to what other companies
6	do. We appreciate what Greyhound is doing. And
7	you anticipate no difficulty in complying with the
8	legislation should we enact it, that was the
9	thrust I think of your testimony.
10	CHRISTIAN DIPALERMO: I would just
11	again, we would probably prefer more signage like
12	at the stop than handing because we would be
13	worried that the litter would build. We do have a
14	person there to take care of the litter, so it's
15	not like it's happen, but you are not doing
16	this just for Greyhound; you are doing this for
17	many other carriers, so we just point that out
18	that that has been a consistent concern of the
19	community board, let's say.
20	CHAIRPERSON VACCA: Okay. Thank
21	you, Council Member Mealy.
22	COUNCIL MEMBER MEALY: Thank you,
23	Chair Vacca.
24	CHAIRPERSON VACCA: I thank you for
25	your support of the legislation and for all you

2	have done so far. There being no other witnesses
3	and there being no further questions from members
4	of the committee, it is now 2:02 p.m. and this
5	hearing of the Transportation Committee of the New
6	York City Council is adjourned.

[gavel]

I, Kimberley Uhlig certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature	Kimberley Uhlig
Date	4/29/13