CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON ZONING AND FRANCHISES

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May 8, 2012

Start: 9:55 a.m. Recess: 10:32 a.m.

HELD AT: 250 Broadway

Committee Room, 16th Floor

B E F O R E:

MARK WEPRIN Chairperson

COUNCIL MEMBERS:

Joel Rivera Diana Reyna

Daniel R. Garodnick Leroy G. Comrie, Jr.

Albert Vann
Robert Jackson
Lewis A. Fidler
Vincent M. Ignizio
Jessica S. Lappin
Larry B. Seabrook

A P P E A R A N C E S (CONTINUED)

Philip Robertson Serafina Meatpacking, LLC

Carolee Fink Senior Policy Advisor to Deputy Mayor Robert Steel Mayor's Office

Sammy Bical Owner Kristal Auto Mall

Richard Bearak Land Use Director Brooklyn Borough President Marty Markowitz

Steve Sinacori Attorney Akerman Senterfitt ADC Builders and Developer

Τ	COMMITTEE ON ZONINGS AND FRANCHISES 3
2	CHAIRPERSON WEPRIN: We're in a
3	holding pattern, ladies and gentlemen. Please
4	make sure your seats are in an upright position
5	SERGEANT-AT-ARMS: Yeah, I got it,
6	all right.
7	CHAIRPERSON WEPRIN:as we
8	prepare for takeoff.
9	MALE VOICE: Watch the movie.
LO	[Off mic]
L1	CHAIRPERSON WEPRIN: Surely, you
L2	must be joking. All right. Thank you. Good
L3	morning, everyone. My name is Mark Weprin, I am
L4	the Chair of the Zoning and Franchises
L5	Subcommittee of the Land Use Committee. I want to
L6	remind everyone that we are on the brand new
L7	Internet service where there are two cameras in
18	the room, one on the speaker and one somewhere
L9	else, so at any given time, you are on candid
20	camera. So please, everyone, pay attention and we
21	ask the audience for some cooperation in keeping
22	the excitement to a minimum.
23	So joining us today are the
24	following members of the Committee: Joel Rivera,

Diana Reyna, Dan Garodnick, Leroy Comrie, Al Vann,

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everyone, my name is Philip Robertson, I'm

representing Serafina Meatpacking, LLC. And I

have a letter, I'm sure you have it in front of

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you, and it reads: Dear Council Member Quinn,
this letter should serve as an agreement the
Chair, Council Member Mark Weprin, and the
encompassing members of the Subcommittee on Zoning
and Franchises that we will commit to the
following: The size of the sidewalk cafe will be
reduced from 16 tables to 42 chairs to 14 tables
and 36 chairs so as to provide the required 3 foot
clearance in all directions to the fire escape
ladder in accordance with New York City Fire
Department regulations. Specifically, the 2-three
top tables on the North Avenue side of the café
will be removed. These changes will be reflected
in the revised plans submitted to the New York
City Department of Consumers Affair.

Install a fly away passage on the southern end of the existing retractable awning on Ninth Avenue to allow for the proper deployment of the fire escape ladder in accordance with New York City Department of Buildings and Fire Department regulations.

If there are any questions, please call my office. Thank you.

CHAIRPERSON WEPRIN: Thank you very

do this in--

24 CHAIRPERSON WEPRIN: Just two?

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CAROLEE FINK: --slightly different

CHAIRPERSON WEPRIN: Oh. CAROLEE FINK: EDC folks are here to answer questions, I'm CHAIRPERSON WEPRIN: Okay. CAROLEE FINK:Carolee Fink, I'm from Deputy Mayor Steel's office and I'll be joined by the representatives from theKristal and Toys 'R' Us for testimony. CHAIRPERSON WEPRIN: Fine, is EDC going to be speaking afterwards, Ms. Fink? [Crosstalk] SERGEANT-AT-ARMS:testimony? CAROLEE FINK: Yes, oh, it's been handed out. It was handed out earlier. CHAIRPERSON WEPRIN: Okay. CAROLEE FINK: They have it.	
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17 CHAIRPERSON WEPRIN: Okay. 18 CAROLEE FINK: They have it.	
CAROLEE FINK: They have it.	
19 CHAIRPERSON WEPRIN: Ms. Fink, is	
20 EDC going to be speaking separately in another	
presentation or they're just here in case you need	
them?	
CAROLEE FINK: They're here to	
answer questions, I'll be testifying	
25 CHAIRPERSON WEPRIN: Okay.	

1	COMMITTEE ON ZONINGS AND FRANCHISES 8
2	CAROLEE FINK:on behalf of the
3	city.
4	CHAIRPERSON WEPRIN: Okay. So
5	without further ado, then why don't you get us
6	started? I know you already introduced yourself
7	CAROLEE FINK: Sure.
8	CHAIRPERSON WEPRIN:but just do
9	it again just so they don't confuse you and me.
10	CAROLEE FINK: Happy to do so.
11	Good morning Chairman Weprin and members of the
12	Subcommittee. My name is Carolee Fink and I am a
13	Senior Policy advisor to Deputy Mayor Robert Steel
14	in the Mayor's Office. I am joined by my
15	colleagues Josh Gelfman and Ernie Padron from the
16	New York City Economic Development Corporation, as
17	well as the representatives of the intended users
18	of the propertyKristal Auto Mall and Toys 'R'
19	Us. I'm pleased to be here in support of the
20	application before you regarding a project in the
21	Mill Basin neighborhood of Brooklyn. I will
22	briefly describe the project and the land use
23	actions, as well as answer any questions that you
24	may have.

The site is located at 2875

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Flatbush Avenue in Mill Basin and is comprised of
approximately 240,000 square feet of City-owned
property. The project involves the sale of
approximately 110,000 square feet of vacant land
to Kristal Auto Mall, where Kristal intends to
build a two-story 114,000 square foot building for
new car sales and a repair center and a one-story
4,000 square foot building for used auto sales.
Adjacent to the Kristal site is a 130,000 square
foot parcel improved with a building which will be
sold to Toys 'R' Us. Toys 'R' Us has occupied the
building for over 40 years under leases from the
City and currently occupies the building under an
Occupancy Permit from DCAS. The adjacent 26,000
square foot parcel will be disposed to Toys 'R' Us
for the use of surface parking.

No new building program is proposed for Toys 'R' Us. A diagram of the site with the respective uses is attached to my testimony as Exhibit A.

The land use application also involves an amendment to the Zoning Map changing the site from a C3 District to a C8-1 District.

In addition, the application involves the de-

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mapping of a portion of Flatbush Avenue between Avenue U and Pelican Street. I would like to point out that this de-mapping action will not affect the current condition of this portion of Flatbush Avenue.

Finally, the application includes a certification by the Chairperson of the City
Planning Commission for the subdivision of a waterfront zoning lot and an authorization by the City Planning Commission to modify certain waterfront zoning requirements. A diagram of the zoning lot subdivision and waterfront and zoning requirement is attached to my testimony as Exhibit B. Please note that it is on two pages as the existing zoning lot is over 1,200 feet long.

Collectively, these actions will facilitate the sale of a largely underutilized site to Kristal Auto Mall, which will generate approximately 80 construction jobs and 110 permanent jobs and allow Toys to retain from 60 to 170 jobs, depending on the season.

I hope you share our excitement about moving this important economic development initiative forward and approve the application.

with us, so I'd like him to--I know he has some

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Community Board and the Borough Board and I do 2 believe that EDC has agreed to meet all of those 3 4 that are practical to be met. And I know that Mr. 5 Bical has been a very community minded business 6 and we're very, very happy that he's going to be able to stay in the neighborhood, keep people employed, the City is going to net a significant sum of money from this transaction and stabilize 9 the area. The only thing that remains, as our 10 11 friends at EDC know, is confirmations on the 12 restrictive covenant, and for that reason, we're 13 going to ask that it be laid over to Thursday, 14 although I would hope that we can resolve that 15 issue today.

After 11 years of twisting through this, the one thing that I want to be sure of is that five years from now or ten years from now, whoever is at EDC, whoever is at the Council, whoever is running Toys 'R' Us understands what the deal is and the deal is that it's going to be a Toys 'R' Us store and not some big box store or some other kind or some other use. And so I know the applicant is in agreement, I know the representative is here as well, I think we've come

Bearak, I am Land Use Director for Brooklyn

Borough President Marty Markowitz, and I'll be

reading his remarks.

I want to thank Chairperson Weprin and members of the City Council Land Use Subcommittee for Zoning and Franchises for allowing me to testify today on the Mill Basin retail land use actions. I support the core objectives of this proposal as it will permit investment in the toy store and will allow the Kristal Auto Mall to relocate to a modern facility. There also would be opportunity for realizing access and improvement along the waterfront—serving as a benefit to the greater Mill Basin Marine Park communities.

There are aspects of this proposal that fall short of being the best for the community, therefore, the City Council should reject the de-mapping of the section of Flatbush Avenue which fronts the property to remain in City ownership. In addition, the Council should insist on receiving a memorandum of understanding from the City that outlines conditions that must be contained in eventual land disposition agreement

area.

as a means of addressing my recommendations.

By retaining the excess right-of-way of Flatbush Avenue, the City would be in a better position to adapt to future development. If more retail was in the community's best interests and there was a need, the right-of-way could accommodate a bus pull over lane for the Q-35 perhaps or a bus turnaround lane if we were extending another route. If the park were to be expanded, the right-of-way could be utilized for school bus pull over parking to assist school children in gaining access to the adjacent natural

Let me make this very clear that this location is not an appropriate site for big box type development. Instead, a medium sized, full-service specialty food market, such as a Fairway or Trader Joe's, could be a great amenity as bringing the type of fresh food and low prices that are available elsewhere in Brooklyn to complement supermarkets. There really are few sites in southern Brooklyn to locate these stores, and again, we're talking about the property to remain in City ownership.

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As the Four Sparrow Marsh Holdings designated as forever wild, lets get a commitment to map it as a park.

Another concern is the lack of clarity over what might be the future use of Toy 'R' Us intended to be physically upgraded, we know that, repositioned with expanded merchandising of clothing products sold at Babies 'R' Us, Kids 'R' Though the New York Times did report recently about management defections and underwhelming sales, so community does deserve confidence that the site will be occupied by a toy store or other appropriate use, not merely imposing an unsatisfactory restriction that simply precludes reuse as a automotive facility. To have some flexibility, supporting subdividing the building to incorporate one or more small-scale youth clothing or clothing accessory stores, this, for example, would allow, Babies 'R' Us to be established separate from the toy store. And also as a waterfront location, dining also makes sense as Brooklyn is truly lacking when it comes to waterfront restaurants and dining enhances public shorefront access experiences, in this case,

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entice even more people to enjoy this section of Mill Basin.

Unfortunately, the shoreline will remain in public ownership, the City is merely setting aside the land for potential improvement as a waterfront public access area. Community deserves better with an improvement envisioned to essentially link Nick's Lobster House to the Sea Travelers Marina and forever wild section of the Four Sparrow Marsh parkland. So we could quality of life matters addressed now by either the City from the proceeds of this sale constructing the waterfront access now or through the purchasers through a reduction of the sales price.

And let's not caught up in the technicalities that existing automotive use will not trigger requirements for waterfront public access now. It is unacceptable to defer waterfront access improvements to a day conditioned on the auto mill being converted to retail. The Council should not settle for anything less than waterfront access now.

In being respectful of the views from those living across the basin, the agreement

should also provide for both buildings to disappear from view through landscape screening through some combination of tree plantings that result in an inner line of evergreens and a line of leaf trees closer to the shoreline, combined with wall covering plants that extend down from the top of the parapet or though other techniques that can establish a wall of greenery that takes into account that trees will need time to grow

into sufficient buffer height.

Another component of the disappearing act pertains to the need to be lighted. Otherwise, light pollution could potentially disturb the adjacent Mill Basin and Four Sparrow Marsh wildlife habitat, as well as be a quality of life impact for those who reside across Mill Basin. Light shields must be incorporated into the light fixtures for the parking lot and driveways and the rooftop auto storage, low-level lighting should be incorporated inside of the perimeter parapet wall and programmed to turn off when the auto mall is closed to the public.

Let's maximize sustainable

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development, take advantage of innovative storm
water green design solutions, see to it that
curbside frontage be transformed through bio-
swales collecting storm water from Flatbush
Avenue, while adding landscaping aesthetics to
this section of the gateway into southern
Brooklyn. Have the parking area being rented
improved in accordance to the zoning requirements
regarding landscaping and storm water run-off
requirements. And, finally, have Toys 'R' Us
install one or more green building features to its
roof with preference to introducing storm water
retention/detention systems or solar energy
generation.

Thank you.

CHAIRPERSON WEPRIN: Thank you, Mr.

Bearak. I'd like to call on Council Member

Fidler.

COUNCIL MEMBER FIDLER: Yes, Mr.

Bearak, my understanding is many of the issues

that you just referred to are, in fact,

encompassed in the plan, not necessarily in the

land use action, but in the EDC terms and

conditions. And, you know, my office has and I

We are now going to move on to the

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Lappin.

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much.

next item on our agenda, which is Land Use number 599 and that's in Queens, 119-03 Springfield Boulevard. I'd like to call up Steve Sinacori to please make his way to the table. Thank you. Sergeant-at-Arms will distribute their testimony. And Mr. Sinacori, you know the drill, when you get yourself comfortable there, push the button, and state your name for the record. Thank you very

[Pause]

STEVE SINACORI: Good morning. My name is Steve Sinacori, I'm a partner in the law firm of Akerman Senterfitt, I'm here today on behalf of ADC Builders and Developer regarding a project at 119-03 Springfield Boulevard in Queens. I'll read a brief statement and answer any questions that you might have.

This is an application for an amendment to zoning map 19A to establish a C1-3 commercial overlay within an R2-A residential district which would facilitate the construction of a two-story medical office building. The rezoning and development areas in approximately 26,694 square foot irregularly shaped parcel which

frontage of 140 feet along Springfield Boulevard, 97 feet along 119th Avenue, 123 feet along Francis

is bounded by four streets, the site has a

Lewis Boulevard, and 89 feet along 217th Street.

The site is currently vacant. It was previously improved with a two-story structure and garages constructed in the 1920s and previously used for agricultural use.

The existing R2-A district permits only detached single-family homes with a maximum floor area ratio of five, a maximum building height of 35 feet, and a maximum lot coverage of 30%. The proposed C1-3 overlay district would permit a maximum floor area of one.

Due to the inventory of residential homes in the market, carrying costs, and the inability to obtain financing for residential development, a residential development is not feasible. The proposed medical office building has been designed to be contextual with the surrounding area, the proposed two-story building would rise to a maximum height of 30 feet with a total zoning floor area of 25,000 square feet, or .096 FAR. The lot coverage would be approximately

47%. Although 64 off-street parking spaces are required, we are providing 67, which would be located in the cellar level and at grade, 52 spaces in the cellar level and the remaining spaces at grade.

retail would be directed down and away from adjoining residential properties. Additionally, the proposed development has been designed to fully comply with the recently adopted landscape and design standards for commercial parking areas, this includes a 10-foot landscape buffer along 119th Avenue, a 7-foot landscape buffer along the perimeter of the parking area, and improvements such as street trees, bicycle parking, and a new bench to be placed adjacent to the existing bus stop.

As the Baby Boom generation becomes older, there is an increase in the need for medical services. Over the past 25 years, many medical procedures and treatments have changed, and many treatments are now conducted in a non-hospital setting like the one proposed. So there has been a movement by many health care providers

2	to create such modern facility that meet the
3	ongoing increased needs. The proposed zoning
4	would facilitate the construction of much needed
5	medical office space for the greater Queens

county.

And I should add at the end that we've been in discussions with North Shore Long Island Jewish, who has an interest in taking the entire building. They've already said that they've done a review of the area, they believe that this area meets their needs, they're just determining exactly what practices and specialties will go into the building.

That's my statement, I'm happy to answer any questions.

CHAIRPERSON WEPRIN: Thank you, Mr. Sinacori. I'm going to call on the chair of the Land Use Committee, Leroy Comrie, whose district this project is in.

COUNCIL MEMBER COMRIE: Thank you,
Chair Weprin. This property has been a vacant
underutilized property for over 20 years in my
district, it's located in one of the most
historical areas of my district in the Camber

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of life.

2	Heights community where we've had people that have
3	been living there for over 50 years, since World
4	War II. It's one of the most beautiful areas in
5	my district with well-manicured lawns and
6	homeowners that are very fastidious aboutGod
7	bless you, Council Member Lappinabout
8	maintaining their homes and keeping a high quality

The Camber Heights Civic Association, Community Board 13, Assembly Member Barbara Clark have all been working for many years to try to find the right fit for this property, working with the now owner, I think this is the fourth alteration or fourth attempt by the owner to find the right type of building and project to put in the location.

I want to thank him for continuing to work with the community. He did come back many times and over many years, this project has been trying to get done actually, in fact, before I got elected, only through many conversations with the developer and the owner, bringing him face-to-face with the civic association, Camber Heights Civic Association's a long-term civic association.

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fact, the chancellor used to be the president at one time, and president chancellor used to be president of the civic association, is very active, they normally have over 100 members at their monthly meeting. By the fact that there are no members here, they are clearly in favor of this project. So we've had many discussions and many opportunities to make the necessary changes.

I want to thank, again, all of those that were involved in it, and to bring it to this point where we are today, they, in fact, reached out to Long Island Jewish Hospital because we are a medically underserved community. As you know, we've lost many hospitals, we've lost two hospitals in southeast Queens and also the loss of Peninsula Hospital, there's a need for full service or a major medical facility. Just the opportunity with Long Island Jewish is a great opportunity for that area.

So I want to just thank all of those that have been involved in the project, except for Steve Sinacori 'cause he created all the problems.

[Laughter]

1	COMMITTEE ON ZONINGS AND FRANCHISES 31
2	COUNCIL MEMBER COMRIE: With that,
3	I'd like ask you to vote aye on the project.
4	CHAIRPERSON WEPRIN: Thank you very
5	much, Council Member Comrie. And, Mr. Sinacori,
6	you want to say anything in your defense?
7	STEVE SINACORI: I actually hope
8	that I actually added something and fixed the
9	problem since I was the second lawyer on the
10	project, not the first. But in any case
11	COUNCIL MEMBER COMRIE: Third,
12	third.
13	STEVE SINACORI: Third?
14	COUNCIL MEMBER COMRIE: Third.
15	STEVE SINACORI: Okay.
16	CHAIRPERSON WEPRIN: All right, any
17	other
18	[Crosstalk]
19	STEVE SINACORI:case I really
20	wanted to thank this committee and the work that
21	it does and I want to thank Council Member Comrie
22	for all his assistance along the way, his prodding
23	and all the meetings that we went to. And I think
24	we even went to a meeting at the local church down
25	the block and we opened every meeting and closed

Committee.

it with a prayer, so I think that, knock on wood,
I think that helped. So thank you, Council Member
Comrie, thank you all the fine members of this

CHAIRPERSON WEPRIN: Thank you, Mr. Sinacori. Prayer never hurts. And anyone else on the panel have any other comments? Well thank you very much, we're going to move to close this hearing. If Council Member Comrie says it's good and the civic says it's good, it's good enough for me.

So the other café is not going to be considered today, that was Land Use number 603 Mamajuana Café, and we are going to put that off 'til the next meeting.

So what I'd like to do now is couple the following items for voting: The café, Land Use number 602, Serafina, that we heard. The Mill Basin project, we are not considering today, we're putting that over 'til Thursday before the Land Use meeting, so members of this Subcommittee, please be here promptly on Thursday, we will meet before the Land Use meeting. And we are going to couple with Serafina the item we just heard, which

1	COMMITTEE ON ZONINGS AND FRANCHISES 33
2	is Land Use number 599, that is 119-03 Springfield
3	Boulevard. So those two itemsthe café and 119-
4	03 Springfield are coupled. And I'd like to call
5	on Christian Hylton, the counsel, to please call
6	the roll.
7	CHRISTIAN HYLTON: Chair Weprin.
8	CHAIRPERSON WEPRIN: Aye.
9	CHRISTIAN HYLTON: Council Member
10	Rivera.
11	COUNCIL MEMBER RIVERA: I vote aye.
12	CHRISTIAN HYLTON: Council Member
13	Reyna.
14	COUNCIL MEMBER REYNA: Aye.
15	CHRISTIAN HYLTON: Council Member
16	Comrie.
17	COUNCIL MEMBER COMRIE: Aye.
18	CHRISTIAN HYLTON: Council Member
19	Jackson.
20	COUNCIL MEMBER JACKSON: Aye.
21	CHRISTIAN HYLTON: Council Member
22	Vann.
23	COUNCIL MEMBER VANN: Aye.
24	CHRISTIAN HYLTON: Council Member
25	Garodnick.

1	COMMITTEE ON ZONINGS AND FRANCHISES 34
2	COUNCIL MEMBER GARODNICK: Aye.
3	CHRISTIAN HYLTON: Council Member
4	Lappin.
5	COUNCIL MEMBER LAPPIN: Aye.
6	CHRISTIAN HYLTON: Council Member
7	Ignizio.
8	COUNCIL MEMBER IGNIZIO: [No
9	response].
10	[Off mic]
11	[Pause]
12	CHRISTIAN HYLTON: By a vote of
13	eight in the affirmative, none in the negative, no
14	abstentions, LU 602 and LU 599 are approved and
15	referred to the full Land Use Committee.
16	CHAIRPERSON WEPRIN: Thank you, Mr.
17	Hylton. We are going to hold the rolls open until
18	we find Mr. Ignizio, who is just down the hall.
19	And then we will recess the meeting, again, 'til
20	Thursday morning at 10 a.m. Please be on time
21	because we will not be able to hold the rolls open
22	long 'cause the Land Use meeting will follow
23	promptly, so if you're not here early, you will
24	not be counted on the vote on the other item.
25	So thank you very much to all, the

1	COMMITTEE ON ZONINGS AND FRANCHISES 35
2	meeting is now recessed 'til Thursday. Thank you
3	very much.
4	[Long pause]
5	MALE VOICE: Told you not to work
6	with her.
7	COUNCIL MEMBER REYNA: Well you're
8	not
9	CHRISTIAN HYLTON: [Interposing]
10	Council Member Ignizio.
11	COUNCIL MEMBER IGNIZIO: I vote
12	aye.
13	CHRISTIAN HYLTON: Vote now stands
14	nine in the affirmative, none in the negative, no
15	abstentions.

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature Tammy Littman

Date _May 25, 2012_