CITY COUNCIL CITY OF NEW YORK

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL SERVICE AND LABOR

-----X

May 10, 2012 Start: 10:12 a.m. Recess: 12:10 p.m.

HELD AT:

Committee Room, 16th Floor

BEFORE:

JAMES SANDERS JR. Chairperson

250 Broadway

COUNCIL MEMBERS:

Jumaane D. Williams Charles Barron Larry B. Seabrook Gale A. Brewer Michael C. Nelson Robert Jackson Domenic M. Recchia Jr.

## A P P E A R A N C E S (CONTINUED)

Keith Wright Assembly Member New York State Assembly

James Parrott Deputy Director and Chief Economist Fiscal Policy Institute

Rosemary Ginty Executive Director Catholic Community Relations Council

Jack Temple Policy Analyst National Employment Law Project

Michael Saltsman Research fellow Employment Policies Institute

Josh Kellermann ALIGN: the Alliance for a Greater New York

Ai Elo Member Restaurant Opportunities Center of New York

Stephanie Luce Associate Professor Murphy Institute CUNY

Nadya Stevens Arthur Cheliotes CWA Local 1180

1	COMMITTEE ON CIVIL SERVICE AND LABOR 3
2	CHAIRPERSON SANDERS: Good morning,
3	this Committee will now come to order. Good
4	morning and thank you for coming. My name is
5	Council Member James Sanders Jr. and I am the
6	Chair of the Committee on Civil Service and Labor.
7	First, I need to announce that the
8	Council recently started webcasting hearings live
9	on our website, so no one could say live from New
10	York or anything of that nature, it will go out
11	there. Nothing else has changed, but I wanted to
12	make sure everyone is mindful that people may be
13	watching this as I speak and an archive of this
14	hearing will be available on the website forever,
15	forever, so don't let that make you nervous by any
16	means.
17	This morning, we will be hearing
18	testimony on Proposed Resolution 1319-A, which
19	calls upon the legislature to pass and Governor
20	Cuomo to sign into law A9148 and S6.413, which
21	would raise the state's minimum wage from \$7.25 to
22	\$8.50 an hour, and, unlike the current law, the
23	rate would be increased automatically due to
24	inflation.
25	New York's minimum wage was late

1	COMMITTEE ON CIVIL SERVICE AND LABOR 4
2	increased in 2009 from \$5.15 to \$7.25 an hour.
3	Today, \$7.56 would be required to buy what \$7.25
4	worth of goods would have gone for in 2009. I
5	think that an increase to \$8.50 is hopelessly
6	modest and reasonable and, frankly, it should be a
7	no-brainer. Seven dollars and twenty-five cents
8	an hour is currently the federal minimum wage, but
9	that law allows states to set a higher rate. The
10	idea that the same wage applies to every state,
11	which really it is far more expensive to live in
12	some places like New York, is already problematic,
13	so the fact that it is also controversial to
14	require employers to pay \$8.50 an hour in New York
15	in 2012 is way beyond me. But here we are,
16	calling upon the State to do the right thing for
17	our city's most vulnerable workers, many of whom
18	work in some of the city's most difficult and
19	dangerous jobs.
20	We have two more members, including
21	our Speaker, who may testify, and we will have a

lot of witnesses to hear from, so I will leave

that point there. However, I would like to thank

all of the staff that worked on this issue behind

the scenes, including Faith Corbett, our policy

22

23

24

25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 5
2	analyst to the Committee, and Alexander Gevorkian,
3	our senior economist.
4	Again, thank you for coming. I'm
5	very happy as the Chair to do this hearing, I
6	would have been happier to do it a couple of years
7	ago, but any day for justice, I would argue, is a
8	good day. And one of our prime witnesses will be
9	a incredible voice of justice that we will hear.
10	But I believe that we also have the sponsorare
11	you the sponsor of this one?
12	COUNCIL MEMBER WILLIAMS: Yes, sir.
13	CHAIRPERSON SANDERS: Oh, wow, you
14	come up on all of this good stuff. Yeah, you must
15	be on the side of the angels on this one. The
16	sponsor of this resolution is a Council Member
17	known for his position on being with the position
18	of working people and the middle class. And I
19	speak of, of course, Brooklyn's finest Council
20	Member, Jumaane Williams.
21	[Off mic]
22	COUNCIL MEMBER WILLIAMS: Thank
23	you, Mr. Chair, it's my pleasure to be here. I do
24	want to apologize that you may see me have to head
25	out soon, I'm actually waiting to hear word of

1	COMMITTEE ON CIVIL SERVICE AND LABOR 6
2	another committee that I'm on to start, but I am
3	proud to be the lead sponsor of Proposed
4	Resolution 1319-A, which calls upon the state
5	legislature to pass and Governor Cuomo to sign
6	into law Assembly bill 9148 and the Senate's bill
7	6413, which would raise the state's minimum wage
8	from 7.25 to 8.50 an hour and, unlike the current
9	law, the rate would be increased automatically due
10	to inflation.
11	I'd like to acknowledge Speaker
12	Quinn for her leadership on this issue, and Chair
13	Sanders for his stewardship of this resolution. I
14	would also like to recognize the 23 additional
15	sponsors this resolution has amassed representing
16	all five boroughs and both sides of the political
17	aisle, I think is important to point out. It is
18	testimony to the necessity of this common sense
19	measure.
20	Finally, I would also like to thank
21	Assembly Speaker Sheldon Silver, Assemblyman Keith
22	Wright, who's here with us, and State Senator Jeff
23	Klein for championing these bills in the state
24	legislature.
25	As most of you know, I have been

1	COMMITTEE ON CIVIL SERVICE AND LABOR 7
2	and continue to be a supporter of the Occupy Wall
3	Street movement. I believe in its message of
4	combating economic equality because I believe it
5	tackles the biggest problem facing our city, our
6	stationour state, and our nation today. The gap
7	between the richest and the poorest among us have
8	never been wider in America and in this state, the
9	problem is magnified. According to data from the
10	2010 American Community Survey, New York ranks 50
11	out of all 50 states in the [off mic] coefficient-
12	-a widely used indicator of income equality.
13	That's 50th as in dead last of all the states in
14	the union. That is a disgrace, particularly
15	considering the impact that our cost of living is
16	having on historically disenfranchised
17	communities.
18	By passing Assembly bill 9148 and
19	the Senate bill 6413 into law, New York State can
20	join 17 states and the District of Columbia which
21	have minimum wage rates higher than that mandated
22	by the federal government. We can also join the
23	states that have index future increases to the
24	cost of living, which is a crucial component [off
25	mic] that New Yorkers can't afford to live in the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 8
2	great city they have built.
3	Economists have shown that raising
4	the minimum wage is a job creator, not a job
5	killer. According to the economic Policy
6	Institute, the increase in spending that will
7	result from the minimum wage increases passed in
8	eight states in 2012 will lead to an additional
9	\$366 million in economic output and create 3,000
10	jobs.
11	I also join with my chair in saying
12	that we should be here arguing for a larger
13	minimum wage increase but due to the political
14	natures, I understand this is a reasonable one to
15	ask for and, hopefully, we'll pass through.
16	For these and many other reasons, I
17	am pleased to be a part of today' hearings and to
18	help push our state forward towards greater
19	economic equality.
20	Thank you.
21	CHAIRPERSON SANDERS: Well put,
22	sire, and I'm very happy that you at the city
23	level have been taking the positions that you have
24	done. I, too, am a supporter of the 99%.
25	Having said that, why don't we call

1	COMMITTEE ON CIVIL SERVICE AND LABOR 9
2	our first witness? Well I'll let you have the
3	honor.
4	FEMALE VOICE: Assemblyman Keith
5	Wright.
6	CHAIRPERSON SANDERS: All right.
7	ASSEMBLYMAN KEITH WRIGHT: Where do
8	I sit, right here?
9	CHAIRPERSON SANDERS: Right there,
10	sir, that's the hot seat over there.
11	ASSEMBLYMAN KEITH WRIGHT: That's
12	fine. Have a
13	[Pause]
14	CHAIRPERSON SANDERS: Good to see
15	you, thank you for joining us this morning, sir.
16	[Pause]
17	ASSEMBLYMAN KEITH WRIGHT: Good
18	morning.
19	CHAIRPERSON SANDERS: Good morning.
20	ASSEMBLYMAN KEITH WRIGHT: I want
21	to thank Chairman Sanders for allowing me to speak
22	today before your committee on this probably the
23	most important issue that I have worked on in my
24	20 years in New York State Assembly. I want to
25	thank Council Member Williams for his leadership

1	COMMITTEE ON CIVIL SERVICE AND LABOR 10
2	on putting forth the resolution here in the city
3	level of government, and I certainly want to thank
4	Speaker Quinn for her leadership on this issue as
5	well.
6	As Chairman of the New York State
7	Assembly's Standing Committee on Labor, I have
8	made it a top priority to raise New York's minimum
9	wage during this, the 2012 legislative session. I
10	have hosted public hearings around the state of
11	New York, starting in Harlem, last week going to
12	Syracuse, and tomorrow going up to Buffalo. Our
13	citizens have spoken and what they say loudly and
14	plainly is that we must raise the minimum wage.
15	The current minimum wage is \$7.25
16	an hour, which equates to approximately \$15,080
17	annually for a full-time, year round worker. In
18	the legislation I have proposed, the minimum wage
19	would be indexed beginning in 2014, with increases
20	made each year to adjust for inflation according
21	to the Consumer Price Index. The measure will
22	also set wages for food service workers who
23	receive tips at \$5.86 an hour, which also would be
24	indexed annually to the CPI. If inflation was
25	taken into account in the 1960's, today's minimum

1	COMMITTEE ON CIVIL SERVICE AND LABOR 11
2	would be \$10.80 an hour. New York's minimum wage
3	has increased only ten cents in the last six
4	years. In 2009, it was raised to \$7.25 an hour
5	with the federal minimum wage, and prior to that
6	was set to \$7.15 in 2007.
7	Massachusetts, Connecticut,
8	Vermont, and 16 other states have higher minimum
9	wages than we do in the state of New York, and ten
10	other states have passed legislation indexing the
11	minimum wage to ensure that the minimum wage will
12	not erode each year as the cost of living rises.
13	New York must rise again as the progressive leader
14	of our nation.
15	During a time of economic crisis,
16	raising the minimum wage is good for business and
17	it's good for our state. Contrary to the
18	arguments of critics, this raise would not, would
19	not slow job growth and would not put a state at a
20	disadvantage to neighboring states. Research
21	supports that over the past 15 years, including
22	studies across state lines, higher minimum wages
23	do not result in job losses, even for minimum wage
24	increases during weak economic periods. It is
25	smart policy, and will ultimately benefit both

1	COMMITTEE ON CIVIL SERVICE AND LABOR 12
2	workers and our state's economy, as this money
3	will be put right back into our local economies
4	and communities, letting families afford to pay
5	for clothes, groceries, or to put gas in the car.
6	This legislation will ensure that
7	never again is the buying power of the minimum
8	wage negatively affected by inflation. This raise
9	is long overdue and absolutely crucial for working
10	men and women in their efforts to climb the
11	economic ladder. Corporate profits of low wage
12	employers are soaring in this economy. At the
13	same time, the wages of working families are
14	eroding. We must break this cycle of
15	hopelessness. Raising the minimum wage and
16	indexing it to inflation is a matter of economic
17	fairness, and our plan progressively rewards
18	hardworking men and women who are trying to make
19	ends meet.
20	According to the United States
21	Census, nearly half of all Americans have fallen
22	into poverty or joined the ranks of the working
23	poor. This is by no means the American Dream.
24	New Yorkers who work full time should not be poor,
25	it's as simple as that.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 13
2	Thank you, Mr. Chairman, for
3	allowing me to testify.
4	CHAIRPERSON SANDERS: Thank you.
5	We have been joined by the Chair of Finance for
б	the City Council of New York, Domenic Recchia.
7	Good to see you.
8	So I'll take the first question and
9	I guess it's just my heart responding. Whynot
10	to take away from you, of course, but why has New
11	York responded so slowly in raising the minimum
12	wage?
13	ASSEMBLYMAN KEITH WRIGHT: I wish I
14	could answer that, I wish I could answer that.
15	Certainly, this is why I'm the prime sponsor of
16	the bill
17	CHAIRPERSON SANDERS: Yes, yes.
18	ASSEMBLYMAN KEITH WRIGHT:as
19	Chair of the Labor Committee. I became Chair of
20	Labor Committee about a year ago and, once I got
21	my feet wet, I wanted to make sure that this was
22	one of the first things that I was able to do and
23	push forward. In fact, we will be voting in the
24	New York State Assembly on this bill on Tuesday,
25	so hopefully justice delayed will not be justice

COMMITTEE ON CIVIL SERVICE AND LABOR 14 1 2 denied. 3 CHAIRPERSON SANDERS: Well you 4 certainly came out the gate running hard and 5 strong on this one and-б ASSEMBLYMAN KEITH WRIGHT: Thank 7 you. 8 CHAIRPERSON SANDERS: --God willing 9 that your colleagues up there, our colleagues up there, will not be that hard to win over to the 10 11 justice on this. New York, the nation as a whole, 12 but New York is suffering and the people on the 13 bottom are crying out and we, as leaders, 14 certainly have an obligation to step up to the 15 plate. 16 Are there any questions from my 17 colleagues? COUNCIL MEMBER RECCHIA: Yep. 18 19 CHAIRPERSON SANDERS: Sir, I'll go 20 with him first. 21 COUNCIL MEMBER RECCHIA: Thank you, 22 Mr. Chairman, and thank you for having this 23 hearing today. And Assemblyman, thanks for coming 24 down today. 25 ASSEMBLYMAN KEITH WRIGHT: My

1	COMMITTEE ON CIVIL SERVICE AND LABOR 15
2	pleasure.
3	COUNCIL MEMBER RECCHIA: My
4	question is, as the Finance Chairman, and looking
5	into this, you know, which I personally do support
6	this, what do you say to those critics that say
7	that this is going to hurt business, this is going
8	to hurt jobs, companies might move out of New York
9	City, that this is going to hurtwhat we hear
10	this is going to hurt franchises, you know,
11	McDonald's, Kentucky Fried Chicken, you know,
12	those types of
13	ASSEMBLYMAN KEITH WRIGHT:
14	[Interposing] Places where I like to eat.
15	COUNCIL MEMBER RECCHIA: Have you
16	done research on this, your committee, what have
17	ASSEMBLYMAN KEITH WRIGHT:
18	[Interposing] Yes, we have done research, there
19	have been studies done and, listen, I think it's
20	basic economics in so many ways, those folks that
21	are on the lowest rungs of the economic ladders
22	who don't have the money, when they do get the
23	money, are the first ones to spend the money.
24	Anytime, and we are in a economic downturn and in
25	thatand all, I guess, experts, supposed experts

1	COMMITTEE ON CIVIL SERVICE AND LABOR 16
2	agree that in order to get out of an economic
3	downturn, you have to spend money, and those folks
4	that are on the lowest rungs of the ladder, once
5	they get the money, they will spend it and they
6	will spend it right in their communities. You
7	have to spend money in order to reinvigorate an
8	economy.
9	Banks have been bailed out. Banks
10	have been bailed out, they are holding on to the
11	money. They're holding their money, thus, they're
12	not stimulating the economy. You know, as soon as
13	folks that are working poor, as soon as they get
14	the money, they will spend the money, so it just
15	stands to reason that those folks who make the
16	least are the ones that are going to bail out our
17	economy by spending the money, by recycling that
18	money into our various communities.
19	So there have been studies that
20	show that it won't kill jobs and those folks that
21	are threatening to move out, threatening to move
22	out, well they probably need to leave anyway.
23	COUNCIL MEMBER RECCHIA: Because we
24	also hear that they'll go to Jersey and
25	Connecticut because

1	COMMITTEE ON CIVIL SERVICE AND LABOR 17
2	[Crosstalk]
3	ASSEMBLYMAN KEITH WRIGHT:
4	[Interposing] Well they have higher minimum wages
5	than we do.
6	COUNCIL MEMBER RECCHIA: Do they?
7	ASSEMBLYMAN KEITH WRIGHT: I think
8	Connecticut has
9	[Crosstalk]
10	COUNCIL MEMBER RECCHIA:
11	[Interposing] Connecticut does
12	ASSEMBLYMAN KEITH WRIGHT: Yeah, I
13	think Connecticut
14	COUNCIL MEMBER RECCHIA:not
15	Jersey.
16	ASSEMBLYMAN KEITH WRIGHT:has a
17	higher minimum wage than we do.
18	COUNCIL MEMBER RECCHIA: Right. So
19	thank you for coming down and thank you for
20	addressing that issue.
21	ASSEMBLYMAN KEITH WRIGHT: My
22	pleasure.
23	CHAIRPERSON SANDERS: We have been
24	joined byI mean, Councilman Barron, Council
25	Member Seabrook, and Council Member Brewer.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 18
2	Council Member Williams.
3	COUNCIL MEMBER WILLIAMS: Thank
4	you, again, Assemblyman, for coming out and for
5	your leadership. I just want to know what you
6	thought the likelihood that this would pass the
7	senate and
8	ASSEMBLYMAN KEITH WRIGHT:
9	[Interposing] Yeah, and that's a good question,
10	don't know, the majority leader of the New York
11	State Senate, Dean Scelosis, put forth a rather
12	predictable response, I call it a knee-jerk
13	emotional response, saying that it would be a job
14	killer, but if he would listen rationally and look
15	rationally at the data that's been put forth and
16	listen to the constituents from around the state
17	and not make it a political issue, I'm sure that
18	he would have a quick, quick, quick change of
19	heart and it should pass, it should pass the
20	senate. We will be passing this bill on Tuesday,
21	I'm bringing it to the floor on Tuesday, so
22	hopefully it can gain some momentum before the end
23	of this legislative season.
24	COUNCIL MEMBER WILLIAMS: I want to
25	thank you again, I'm being summoned up to another

1	COMMITTEE ON CIVIL SERVICE AND LABOR 19
2	hearing, but I didif you don't have, and maybe
3	you do, if there's any studies about impact of
4	jobs from the last increases, that would be great
5	and I would love to see anything if they
6	[Crosstalk]
7	ASSEMBLYMAN KEITH WRIGHT:
8	[Interposing] More than happy to pass it on to
9	you, Council Member.
10	COUNCIL MEMBER WILLIAMS: Thank you
11	very much.
12	ASSEMBLYMAN KEITH WRIGHT: All
13	right, thank you.
14	CHAIRPERSON SANDERS: Thank you,
15	sir. A Council Member who is no stranger to this
16	fight, Council Member Seabrook.
17	COUNCIL MEMBER SEABROOK: Thank you
18	very much, Mr. Chairman. Just to would like to
19	thank the Assemblyman for putting forth this bill,
20	it's certainly something that should have been
21	done long ago and then when we talk about really
22	increasing the minimum wage, we're talking about
23	really people who are the working poor in this
24	city and that if we want to stimulate this
25	economyand I heard what you said that by

1	COMMITTEE ON CIVIL SERVICE AND LABOR 20
2	providing them with more, then they would actually
3	be able to have more spending power and that money
4	would be able to circulate and it will certainly
5	be beneficial. What are your thoughts about the
6	idea that people are saying that this would be a
7	job killer in this city in this economy, but we've
8	been giving out bonuses to Wall Street people and
9	they received bonuses this year, would you like to
10	comment on that?
11	ASSEMBLYMAN KEITH WRIGHT: Well,
12	no, and I talked a little bit about it before you
13	came in, Council Member, certainly, as I said, the
14	banks have beenthe banks and Wall Street,
15	they've been bailed out and any expert will tell
16	you in order to save an economy, in order to
17	reinvigorate an economy, you have to spend money.
18	You know, I heard somebody said one of the
19	hearings that I've held around the stateand I
20	want to thank you, Council Member Seabrook, for
21	coming to testify at the minimum wage hearing that
22	we had in Harlem a couple of weeks ago, and your
23	voice was heard loudly and clearly. But, you
24	know, one of the things, and as I said, it's
25	expensive to be poor. That has resonated.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 21
2	Somebody said that to me at one of my hearings,
3	that it's expensive to be poor, and if you think
4	about that, if you think about that, the working
5	poor, those folks that are poor, they are not
6	spending their money on, I don't know, yachts or
7	private schools or whatever, like the folks from
8	Wall Street that you referenced. They're spending
9	their money at the local dry cleaners, they're
10	spending their money at the shoemakers, they're
11	spending their money on kids clothes probably
12	right there on Jerome Avenue or 125th Street,
13	where I'm from. So they are, in essence, the
14	heroes, the ones that are going to save this
15	economy, they're the ones that are going to save
16	this economy because they are spending their money
17	quickly on essentials and on necessities.
18	I think various studies have said
19	that if we were to raise the minimum wage, I think
20	it would reinvigorate the economy to the tune of
21	about 5 or \$600 million, something like that. And
22	that's what we need. As I said, the banks have
23	been bailed out but they're holding onto their
24	money, they're not circulating their money,
25	they're holding the money because in order to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 22
2	stimulate this economy you have to spend money and
3	the working poor, once they get this minimum wage,
4	will spend their money and it won't kill jobs, it
5	won'tand businesses will not leave.
6	And let me just tell you, I've only
7	heard from one local business and they said that
8	they did not mind raising the minimum wage, it's a
9	local business that we all have frequented here,
10	well remain nameless right now, but they just
11	didn't like the indexing. Why? 'Cause I think
12	they're just scared of the unknown.
13	And you have to remember, 1939 the
14	minimum wage was raised because this country was
15	in a depression. The minimum wage was created, it
16	was created in order to save the economy. So this
17	is just something to do in order to save the
18	economy of this nation.
19	COUNCIL MEMBER SEABROOK: Well,
20	Assemblyman, I certainly want to thank you for
21	addressing an issue that we've lived with too long
22	and done too little about. And it is our hope
23	that we will be able to see this will pass into
24	law so that we will be able to do something for
25	poor folk in this town.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 23
2	ASSEMBLYMAN KEITH WRIGHT: Thank
3	you.
4	COUNCIL MEMBER SEABROOK: Thank you
5	very much.
6	ASSEMBLYMAN KEITH WRIGHT: Thank
7	you.
8	COUNCIL MEMBER SEABROOK: Thank
9	you, Mr. Chairman.
10	CHAIRPERSON SANDERS: Thank you.
11	Arguably, nobody has done more theoretical work on
12	this issue than Council Member Brewer. Council
13	Member.
14	COUNCIL MEMBER BREWER: Thank you
15	very much. He's kindly talking about paid sick
16	time, which we're certainly working on.
17	My question is, it seems to me
18	that, having just come from the New York Women's
19	Foundation breakfast where the folks who have
20	championed the self-sufficiency index and where
21	you know it costs almost \$50,000 to live in New
22	York City, by the time you're finished with child
23	care and rent and everything else, that the
24	minimum wage is the leastincrease is the least
25	you can do, so I appreciate your work on that.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 24
2	I think that a lot of New Yorkers
3	make the minimum wage and so sometimes this hype
4	that it's going to be a job killer is bogus even
5	at that level. So my question is, do you know how
б	many people would be impacted with an increase or
7	how many people already have more than the minimum
8	wage?
9	ASSEMBLYMAN KEITH WRIGHT: I don't
10	know the exact numbers, Council Member, but we'll
11	try andI'll talk to my committee and we'll try
12	and get those numbers to you as soon as possible.
13	COUNCIL MEMBER BREWER: Okay.
14	Thank you very much, 'cause we know that for
15	ASSEMBLYMAN KEITH WRIGHT: Yeah.
16	COUNCIL MEMBER BREWER:the paid
17	sick time, it's a million
18	[Crosstalk]
19	ASSEMBLYMAN KEITH WRIGHT: Yeah,
20	okay.
21	COUNCIL MEMBER BREWER: Thank you.
22	ASSEMBLYMAN KEITH WRIGHT: Mm-hmm.
23	CHAIRPERSON SANDERS: A fighter for
24	justice in and out of season, long before most
25	people get to the fight is Council Member Barron.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 25
2	Council Member.
3	COUNCIL MEMBER BARRON: Well thank
4	you very much, I just wanted to commend you, I
5	really don't have a question for you, 'cause, you
6	know, my position is that the living wage should
7	be the minimum wage.
8	ASSEMBLYMAN KEITH WRIGHT: Mm-hmm,
9	mm-hmm.
10	COUNCIL MEMBER BARRON: You know, I
11	think even the living wage is too low and
12	ASSEMBLYMAN KEITH WRIGHT:
13	[Interposing] And I agree with you, I just have to
14	be somewhat political about this.
15	COUNCIL MEMBER BARRON: I know, I
16	understand that, I'm learning
17	ASSEMBLYMAN KEITH WRIGHT: You're
18	learning.
19	COUNCIL MEMBER BARRON:
20	Assemblyman, I'm learning as I go along here, I
21	just haven't learned how to be political yet,
22	that's why I stay in trouble. But and I think
23	this is a very serious issue as we fight for
24	living wage and we fightthis shouldn't be a term
25	called the working poor. If you working, you

1	COMMITTEE ON CIVIL SERVICE AND LABOR 26
2	shouldn't be poor. You know, Assemblywoman Inez
3	Barron, who I know very well, you know, said to me
4	that we need to fight for wages so that there are
5	no working poor, that people should not be working
6	and should not be poor. The challenge, I guess,
7	is going to be to get it through the senate and
8	the assembly, and then, once it is enacted, you
9	know, then enforcement becomes another issue as
10	well.
11	So how do you see it making it
12	through the state legislature?
13	ASSEMBLYMAN KEITH WRIGHT: Well I'm
14	very optimistic, I know the governor of this state
15	has come out on board in favor of the minimum
16	wage, so that helps a lot. And, as I said, I
17	think once Dean Skelos probably needs to look at
18	his own constituency, as well as the constituency
19	of his body, and, you know, there are people that
20	are actually suffering out here and hopefullyand
21	with various studies we will show him and
22	hopefully some good political talk, that hopefully
23	it'll pass his body as well 'cause I guarantee
24	you, if it gets to the floor [off mic] I'm sure,
25	I'm sure it will pass. 'Cause, you know

1	COMMITTEE ON CIVIL SERVICE AND LABOR 27
2	COUNCIL MEMBER BARRON: Well
3	ASSEMBLYMAN KEITH WRIGHT:they
4	have some poor white folks too.
5	COUNCIL MEMBER BARRON: Absolutely,
6	and I know
7	ASSEMBLYMAN KEITH WRIGHT: Yeah.
8	COUNCIL MEMBER BARRON:anything
9	that gets to the floor is usually a done deal
10	'cause I've experienced that here in the City
11	Council, you know, it's just something about this
12	system, the way it works
13	ASSEMBLYMAN KEITH WRIGHT:
14	[Interposing] Get it to the floor, right?
15	COUNCIL MEMBER BARRON:you know-
16	_
17	ASSEMBLYMAN KEITH WRIGHT: Got to
18	get it to the floor.
19	COUNCIL MEMBER BARRON:once it
20	gets to the floor, it's a done deal. But
21	congratulations, good work.
22	ASSEMBLYMAN KEITH WRIGHT: Thank
23	you, thank you so much, Council Member.
24	CHAIRPERSON SANDERS: Assembly
25	Member, there are times in history that we all

1	COMMITTEE ON CIVIL SERVICE AND LABOR 28
2	elected officials can say that we actually did
3	good work, then I believe that this is one of
4	those times that, God willing, you and your
5	efforts will make it to the finish line, the
6	floor, or whatever we want to call the finish
7	line, and at the end of the day, you can look back
8	and say, you know what, I actually did some good
9	for everyday people, people who will never know
10	your name, people who will never know any of us,
11	but were able to take care of their families, were
12	able to hold out in this great recession. And on
13	behalf of all New Yorkers, I wanted to thank you
14	for your efforts to make sure that we get a more
15	just New York. Thank you very much, sir.
16	ASSEMBLYMAN KEITH WRIGHT: Thank
17	you, and I was taught by Councilman Larry Seabrook
18	when he was in the assembly when you used to carry
19	my books home from the legislature.
20	[Laughter]
21	ASSEMBLYMAN KEITH WRIGHT: Thank
22	you very much.
23	CHAIRPERSON SANDERS: Thank you. I
24	know better to address that issue, so having said
25	that, I will have the next witnesses called.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 29
2	FEMALE VOICE: James Parrott,
3	Fiscal Policy Institute; Rosemary Ginty, Catholic
4	Community Relations; and Jack Temple, National
5	Employment Law Project.
6	CHAIRPERSON SANDERS: Council
7	Member Seabrook, don't take his books now. All
8	right.
9	[Pause]
10	CHAIRPERSON SANDERS: Before this
11	panel begins, we have received a statement from
12	the Speaker, which we will now read into the
13	minutes.
14	MALE VOICE: Okay.
15	CHAIRPERSON SANDERS: Would you be
16	kind enough?
17	FEMALE VOICE: Sure. From Speaker
18	Quinn. We are here today to discuss Proposed Reso
19	1319-A, which calls upon the state legislature to
20	pass and Governor Cuomo to sign into law A-9148
21	and S 69413, which would raise the state's minimum
22	wage from \$7.25 to \$8.50 an hour, and, unlike the
23	current law, the rate will be increased
24	automatically due to inflation.
25	The failure of the minimum wage to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 30
2	keep with inflation over the past 30 years has
3	played a significant role in the continuing growth
4	of inequality in the United States. In New York
5	City, too many hardworking families today feel the
6	effects of a painful financial squeeze. The
7	combination of a higher cost of living, shortage
8	of good jobs, and poor performing schools make it
9	hard for working class families and their children
10	to get ahead or even hold their own.
11	If you are living solely on a
12	minimum wage job, you are living below the city's
13	poverty line. Even with the many assistances that
14	the City can provide, it is still a very hard way
15	to live.
16	In the Council and throughout New
17	York government, we have worked tirelessly to
18	create more jobs for New Yorkers, but sometimes
19	that isn't enough. To this end, in the Council we
20	have already taken several measures, including
21	passing the nation's most impactful living wage
22	legislation and a prevailing wage bill. We need
23	to ensure that the jobs we create pay enough for
24	these hardworking New Yorkers to thrive in our
25	city and positively contribute to our growing

1	COMMITTEE ON CIVIL SERVICE AND LABOR 31
2	economy.
3	Before the state can pass this
4	legislation, it is important to dispel the false
5	rumors surrounding it. Most importantly, studies
6	have shown that raising the minimum wage will not
7	stifle job growth or harm small businesses.
8	Because low income people actually spend a large
9	share of any new increase in income than those at
10	higher income levels, this minimum wage increase
11	has the potential to produce greater demand in the
12	economy, thereby creating and sustaining jobs.
13	Additionally, employers that pay these lower wages
14	tend to be national retailers, not locally owned
15	small businesses.
16	We must do what we can to protect
17	our city's and state's most vulnerable residents
18	and help them thrive, and that starts with raising
19	the minimum wage. The benefits couldn't be
20	clearer. It has been too long since New York has
21	done what many other states already have, that is
22	why I urge the state legislature and Governor
23	Cuomo to swiftly act and approve this legislation.
24	I want to commend Assembly Speaker
25	Sheldon Silver and Assemblyman Keith Wright for

1	COMMITTEE ON CIVIL SERVICE AND LABOR 32
2	spearheading the efforts to raise the state's
3	minimum wage.
4	And that is the statement from
5	Speaker Quinn.
6	CHAIRPERSON SANDERS: Thank you for
7	reading that. I see that we have a gathering of
8	the usual suspects. When we speak of people who
9	are on the side of the angels, people who are
10	forever there in the front lines, this panel is no
11	stranger to this body and we, again are delighted
12	that you're here testifying.
13	In the order that you were called,
14	please testify.
15	JAMES PARROTT: Good morning.
16	CHAIRPERSON SANDERS: Good morning.
17	JAMES PARROTT: My name is James
18	Parrott, I'm the Deputy Director and Chief
19	Economist of the Fiscal Policy Institute. I have
20	extensive testimony, I won't go through all of
21	that this morning, but I would like to highlight
22	the ten reasonsthere are at least ten good
23	reasons for increasing the minimum wage in New
24	York state.
25	First of all, let me review some

1	COMMITTEE ON CIVIL SERVICE AND LABOR 33
2	estimates that we've made on how many workers in
3	New York state, in New York City would be affected
4	by this. We estimate that if you increase the
5	state minimum wage to 8.50 an hour in January of
6	2013, that 880,000 workers around the state would
7	directly be affected by this. This is much
8	greater than the number of workers who are right
9	at the minimum wage because those workers who are
10	between \$7.25, the current minimum, and 8.50 would
11	benefit from an increase taking them to 8.50.
12	There would also be an estimated
13	200,000 or so workers who are a little bit above
14	8.50 an hour who would benefit because many
15	employers will try to maintain some semblance of
16	relative wage levels within their businesses, so
17	that if a worker below 8.50 gets an increase, the
18	worker a little bit above 8.50 or \$9 an hour will
19	get a little bit of an increase, not as much
20	proportionately probably as the worker below 8.50,
21	but some increase.
22	We know that women, blacks, and
23	Latinos would be among the main beneficiaries of a
24	higher minimum wage in New York state because
25	they're disproportionately represented in low-wage

1	COMMITTEE ON CIVIL SERVICE AND LABOR 34
2	jobs. Statewide, women account for over 55% of
3	those affected; blacks and Latinos together
4	represent about 40%.
5	In New York City, an estimated
6	352,000 resident workers would directly benefit
7	from an increase to 8.50 an hour. Within the
8	city, two-thirds are black and Latino, another 11%
9	are Asian and other. Immigrants account for
10	nearly three out of every five city resident
11	workers who would benefit. Contrary to the oft-
12	cited claim that a minimum wage increase mainly
13	benefits teenage workers, the overwhelming
14	majority of workers directly affected are 20 years
15	of age and over. And in New York City, that's
16	more than nine out of every ten workers directly
17	affected over the age of 20. The 352,000 workers
18	affected in New York break out by borough as
19	follows: 105,000 in Brooklyn would benefit,
20	100,000 in Queens, 67,000 in the Bronx, 63,000 in
21	Manhattan, and nearly 17,000 from Staten Island.
22	So let me summarize my ten reasons.
23	Number one, an increase is needed to restore the
24	minimum wage's lost purchasing power. Let me
25	elaborate on this one just a little. The New York

COMMITTEE ON CIVIL SERVICE AND LABOR 35 1 State minimum wage reached its all time high in 2 purchasing power on July 1st, 1970, when the state 3 minimum was increased to \$1.85 an hour. 4 The 5 equivalent today, in today's dollars, would be \$10.70 an hour, that's almost 50% higher than the 6 7 current 7.25 minimum. Throughout most of the 1960s and 8 9 70s, a minimum wage job made it possible for a 10 worker to get his or her feet on the ground, to 11 support a family, and to lay the foundation for a 12 better future. For nearly two decades, from 1962 13 to 1979, the earnings of someone working full-14 time, year-round at the minimum wage were enough 15 to lift a family of three above the poverty line. 16 And in fact, it was almost 10% above the poverty 17 line. Today's minimum wage of 75 leaves a person 18 at 82% of the three person poverty line--well 19 below where it was for nearly two decades in New 20 York state. The second reason, an increase is 21 22 needed to raise New York's wage floor. We 23 certainly know from various data sources that the 24 inflation adjusted purchasing power of the wages 25 received by low wage workers has fallen 10 or 15%

1	COMMITTEE ON CIVIL SERVICE AND LABOR 36
2	over the last two decades, even though the average
3	low-wage worker is better educated than what they
4	were two decades ago.
5	The third reason, a minimum wage
6	increase is well-targeted to help low-income
7	families. More than a quarter of all low-wage
8	workers are raising children and an estimated
9	375,000 New York children have a parent making low
10	wages. In these families, the low-wage earning
11	parent is responsible for 51% of family income,
12	underscoring the importance of raising wages for
13	these families.
14	The fourth reason, minimum wage
15	increases don't reduce employment, and my
16	testimony cites several studies on that point.
17	Let me note, some of the evidence
18	in New York state from the last time New York
19	State's legislature voted to increase the minimum
20	wage in 2004, there were three increases occurring
21	in January of 2005, 6, and 7, taking it from 5.15
22	to 7.15 an hour. In the three years following the
23	first stage of that increase, low-wage industries
24	in New York did not suffer employment losses, in
25	fact, employment of low-wage industries like

1	COMMITTEE ON CIVIL SERVICE AND LABOR 37
2	retail and restaurants in New York state grew just
3	as fast relative to total job growth as at the
4	national level.
5	The fifth reason a minimum wage
6	increase will not adversely affect teenagers.
7	Another piece of evidence regarding the last
8	minimum wage increase in New York, young workers
9	in New York City in retail and food service
10	employment did not suffer. Half of New York
11	City's 18 to 20 year olds work in food services
12	and retailthe two industries employing the
13	greatest number of low-wage workers. Employment
14	has grown in both industries in recent years and
15	18 to 20 year olds accounted for the same 13% of
16	New York City employment in retail and food
17	services in 2005 as in 2009a period that
18	included the full phase-in of the state minimum
19	wage increase.
20	Reason number six, a minimum wage
21	increase will boost consumer demand, helping
22	neighborhood businesses and creating a positive
23	job impact. Following the methodology developed
24	by the Economic Policy Institute, we estimate that

25 statewide, 7,500 jobs would be created around the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 38
2	state as a result of the increase to 8.50 an hour.
3	And in New York City, 3,000 to 3,500 of those jobs
4	would be created.
5	Reason number seven, the minimum
6	wage and the earned income tax credit are
7	complementary policies, one is not a substitute
8	for the other as is often claimed.
9	Reason eight, raising the minimum
10	wage is an important means to address growing
11	income inequality. Many of the Council Members
12	have spoken to that issue.
13	Reason nine, raising minimum wage
14	would help restore New York's place among
15	progressive states. That was a reason Assemblyman
16	Wright mentioned also. And as we've heard, 18
17	states across the country and the District of
18	Columbia now have state minimum wage levels above
19	the federal minimum wage where New York State
20	does, and in eight of those states, the minimum
21	wage went up on January 1st as a result of an
22	automatic cost of living increase.
23	Reason number ten, raising the
24	minimum wage is particularly important in a high
25	unemployment economy since high unemployment

1	COMMITTEE ON CIVIL SERVICE AND LABOR 39
2	otherwise will depress wages and living standards.
3	And we know how bad the unemployment numbers are
4	in New York City, the unemployment rate has risen
5	from 8.8 to 9.7% over the past year and the number
6	of city residents officially unemployed has
7	increased by 40,000 to 385,000.
8	In conclusion, let me say thatlet
9	me acknowledge that restoring the purchasing power
10	of the minimum wage to its 1970 level of \$10.70 an
11	hour would require a higher minimum wage than the
12	congress or the state legislature is going to
13	implement overnight. But even if the minimum wage
14	legislation were increased to that level in
15	several reasonable steps, its value would be
16	eroded by inflation by the time that phase-in was
17	completed unless we had a provision for indexing
18	the value going forward at that 1970 purchasing
19	power level. So we would suggest the best
20	approach would be to establish a target minimum
21	wage of \$10.70 an hour, to adjust that target
22	annually for inflation or for changes in the
23	average hourly wage, to increase the actual
24	minimum wage by reasonable, fixed amounts each
25	year which make it very predictable for employers

1	COMMITTEE ON CIVIL SERVICE AND LABOR 40
2	to deal with, until it reaches that moving target,
3	and thereafter, have the actual minimum equal the
4	target through indexation.
5	Indexing the target minimum wage to
6	changes in the average hourly earnings, rather
7	than a measure of inflation such as the Consumer
8	Price Index, would have the advantage of ensuring
9	that low-wage workers share in the overall growth
10	in the economy generated by productivity
11	improvements. A minimum wage increase to \$8.50 an
12	hour is an important step in the right direction,
13	but we need to recognize that achieving broadly
14	shared prosperity will require additional catch-up
15	increases to reach a reasonable level, and an
16	effective means to preserve the purchasing power
17	rather than to see that eroded in the years ahead.
18	Thank you.
19	COUNCIL MEMBER JACKSON: Thank you,
20	Jim, we appreciate your testimony. I was just
21	filling in for our colleagues, James Sanders Jr.,
22	who had to go down to the Land Use Committee for
23	voting on the 14th floor, that's where I just came
24	from.
25	So next, Rosemary, Catholic

1	COMMITTEE ON CIVIL SERVICE AND LABOR 41
2	Community Relations Council of New York.
3	ROSEMARY GINTY: Thank you.
4	COUNCIL MEMBER JACKSON: You're
5	welcome.
6	ROSEMARY GINTY: Good morning,
7	Committee members. My name is Rosemary Ginty,
8	Executive Director of the Catholic Community
9	Relations Council, which was established by the
10	Archdiocese of New York and the Diocese of
11	Brooklyn to handle public policy and legislative
12	issues on the municipal level of government.
13	I'm here to speak in favor of this
14	Resolution supporting an increase in the state's
15	minimum wage.
16	As pastors, the bishops see the
17	tragic human and social consequences on
18	individuals, their families, and society when
19	workers cannot support themselves or their
20	families by their own labor. We know it is
21	increasingly difficult for the working poor of our
22	state to make ends meet. Without decent wages,
23	families are weakened and the dignity of parents
24	and children is threatened.
25	The current minimum wage of \$7.25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 42
2	an hour results in \$15,000 a year for a full-time
3	worker, which is nearly \$4,000 below the federal
4	poverty level for a family of three.
5	COUNCIL MEMBER JACKSON: And that's
б	gross.
7	ROSEMARY GINTY: That's correct.
8	The minimum wage needs to be raised, not just for
9	the goods and services a person can buy, but for
10	the self-esteem and self-worth it affords.
11	Work has a very special place in
12	Catholic social teaching. Work is more than just
13	a job, it's a reflection of human dignity and a
14	way to contribute to the common good. The
15	principle of a just wage is integral to our
16	understanding of work. Wages must be adequate for
17	workers to provide for themselves and their
18	families in dignity.
19	I'd like to finish with a quote
20	from recent testimony by Bishop Hubbard, who is
21	the co-chair of the New York State Labor and
22	Religious Coalition: "When full time workers
23	cannot afford to purchase healthy food, pay rent,
24	and access vital health care, their wages are
25	unjust. When workers must labor day and night in

1	COMMITTEE ON CIVIL SERVICE AND LABOR 43
2	multiple jobs to piece together a livable income,
3	their wages are unjust. When workers suffer the
4	enduring consequences of poverty, such as ill
5	health, impeded educational achievement, and
6	housing instability even as company executives
7	amass enormous wealth, their wages are unjust."
8	That is the end of the quote and I will say it's
9	time to raise New York state's minimum wage. For
10	us, it is a matter of simple justice for a decent
11	society.
12	And I thank you.
13	COUNCIL MEMBER JACKSON: Well thank
14	you, your testimony was short, but I couldn't say
15	more, it was right on point, especially the quote
16	from the Bishop.
17	ROSEMARY GINTY: Thank you.
18	COUNCIL MEMBER JACKSON: We
19	appreciate your testimony. We have been joined by
20	our colleague Mike Nelson of Brooklyn. And now
21	we'll turn to Jack Temple, the National Employment
22	Law Project.
23	JACK TEMPLE: Thank you. Good
24	morning, my name is Jack Temple, I'm a policy
25	analyst at the National Employment Law Project.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 44
2	Thank you for the opportunity to testify today.
3	In my testimony, I'd like to
4	discuss why now is the time for New York State to
5	raise the minimum wage: To help workers who are
6	getting squeezed by flat wages and rising prices.
7	I also like to explain why increasing the minimum
8	wage will raise incomes without causing job loss.
9	As has been said, New York's
10	minimum wage has simply not kept up with the
11	rising cost of living in the state. State's
12	current minimum wage is \$7.25, the same as the
13	federal levelthat's just over \$15,000 a year for
14	a full-time, year-round worker in one of the
15	country's most expensive states. Indeed, no fewer
16	than 18 other states, many with much cheaper cost
17	of living than New York, have successfully raised
18	their state minimum wage above the federal level.
19	Consider the following: If New York's minimum
20	wage had just kept pace with the rising cost of
21	living over the last 40 years, it would be up to
22	\$10.70 today. And, again, while New York has
23	allowed the value of the minimum wage to erode
24	over time, other states have been much more
25	proactive, there are actually ten states that

1	COMMITTEE ON CIVIL SERVICE AND LABOR 45
2	index their minimum wage to inflation precisely so
3	that the real value of the wage floor does not
4	fall every year. These states that index include
5	Washington, where the minimum wage is already
6	\$9.04, and Oregon where the minimum wage is now
7	\$8.80.
8	And just to be clear about the
9	consequences, because New York State does not
10	index its minimum wage, there have been two nine-
11	year spells just since 1980 where the minimum wage
12	remained completely flat as low paid workers in
13	the state waited for the legislature to act.
14	Furthermore, it's important to
15	recognize where the labor market has been going
16	for the last 30 years and where it's project to
17	head in the upcoming decades. Seven of the top
18	ten growth occupations for the next decade are
19	low-wage occupations. While the majority of jobs
20	lost during and after the recession were in mid-
21	wage occupations like construction or
22	manufacturing, new job growth is being
23	disproportionately driven by low-wage occupations
24	like cashiers and food prep. And even as the
25	total share of low paid jobs continues to rise,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 46
2	the wages for low paid workers are actually
3	declining. For example, over the past year, real
4	average hourly earnings fell 0.6% for all private
5	sector workers and declined by an even greater
6	degree, a full percentage point, for non-
7	supervisory and production workers. Clearly, as
8	more New Yorkers spend their careers in low-wage
9	industries, the minimum wage is playing a bigger
10	role in the state's economy.
11	Allow me to briefly address some of
12	the most commonly cited objections to a proposed
13	increase in the minimum wage. Contrary to what
14	some claim, as has already been said today, only
15	15.6% of workers in New York state earning 8.50 or
16	less are teenagers, the overwhelming majority,
17	almost 85%, are adults aged 20 or over. And in
18	some of the top growth occupations like home
19	health care, the median age is actually far
20	higher, closer to 40.
21	Furthermore, while some suggest
22	that minimum wage increases place excessive
23	burdens on small business, the fact of the matter
24	is that the majority of low-wage workers are
25	employed by large chains, not small businesses.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 47
2	Indeed, two-thirds of all employees work at firms
3	of at least 100 workers. What's more, the
4	national chains that employ most low-wage workers
5	are enjoying record high profits today and can
б	afford to pay higher wages. In fact, corporate
7	profits in the U.S. right now are the largest
8	share of GDP since 1950, while wages and salaries
9	are now at their lowest share since 1955.
10	And finally, as has already been
11	discussed today, on the concern that raising the
12	minimum wage causes job loss, the most rigorous
13	academic research examining dozens of minimum wage
14	increases over the past two decades finds that
15	this simply isn't the case. This important body
16	of research was pioneered more than 15 years ago
17	by economists Alan Krueger and David Card at
18	Princeton University. They compared job growth
19	trends in neighboring counties across the New
20	Jersey and Pennsylvania border, when New Jersey
21	increased its minimum wage, but Pennsylvania did
22	not. In social science, this is known as a
23	natural experiment, it's ideal for drawing
24	conclusions based on this kind of analysis, and of
25	course, under these optimal conditions, Card and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 48
2	Krueger found that New Jersey's minimum wage
3	increase did not reduce overall employment.
4	Moreover, a 2010 peer reviewed
5	study builds upon this research examining
6	employment patterns in every single pair of
7	neighboring counties that straddle a state border
8	where the state minimum wage was different at any
9	time between 1990 and 2006. This study also finds
10	no difference in job growth rates in neighboring
11	counties despite differences in the minimum wage
12	and there's no evidence that states with higher
13	minimum wages had pushed businesses across the
14	state line.
15	In closing, the minimum wage is now
16	so out of date today that a diverse and growing
17	number of leaders are weighing in to support
18	raising it. That includes Mitt Romney, who said
19	in January that he supports indexing the minimum
20	wage to inflation, Mayor Michael Bloomberg, who
21	has called for raising the minimum wage in New
22	York and nationally, and Crain's New York
23	business, which endorsed specifically raising New
24	York's minimum wage to 8.50 and indexing it.
25	Thank you so much for the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 49
2	opportunity to testify today. To provide further
3	background, I'm submitting an extended version of
4	my testimony with detailed information providing
5	more facts on the minimum wage. And I'd be happy
6	to answer any questions you have.
7	CHAIRPERSON SANDERS: If Mitt
8	Romney is for it, perhaps I should be against it
9	JACK TEMPLE: [Interposing] I know,
10	it's a trade off.
11	CHAIRPERSON SANDERS:however, we
12	will not be partisan here, we will understand that
13	common sense is not restricted to any one party.
14	And I want to thank Council Member Jackson for
15	filling in, I had to vote on an issue. And we
16	have been joined by Council Member Nelson also,
17	who could have filled in very ably also, so I'm
18	glad to know that.
19	As I get my wind back, I'll see if
20	either of my colleagues have questions. You have
21	any questions for thehow about you
22	[Crosstalk]
23	COUNCIL MEMBER JACKSON: Knowing
24	that the state minimum wage if you times that by
25	40, it comes to \$15,080 a year, that's gross.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 50
2	When you take out Social Security and federal,
3	state, and local taxes, do you have any ideaI
4	know it depends on family size, but let's take the
5	family size average of what, I think four, is that
6	what it is? What would that be net? Would that
7	be about \$12,000 or \$11,000 net? Does anyone have
8	any idea? Because we say 15,000 and people think
9	that that, okay, that's what they're going to
10	earn, in essence, have in their pocket, but, no,
11	after federal, state, local taxes, and Social
12	Security, you know, is it you're talking about
13	\$11,000 a year, any idea?
14	JAMES PARROTT: I don't know that
15	we've done that calculation and too for that to be
16	fair, we should also factor in the amount of
17	earned income tax credit that such a family might
18	receive from the federal level and the state
19	level. There's a small earned income tax credit
20	provision at the city level, which by the way
21	COUNCIL MEMBER JACKSON:
22	[Interposing] No, but you're
23	JAMES PARROTT:we should
24	certainly increase
25	COUNCIL MEMBER JACKSON:but

1	COMMITTEE ON CIVIL SERVICE AND LABOR 51
2	that's an assumption that they file for it, is
3	that correct? Or it's not automatically in their-
4	_
5	JAMES PARROTT: [Interposing]
6	That's true, that's certainly one of the
7	COUNCIL MEMBER JACKSON:
8	paycheck.
9	JAMES PARROTT:limitations of
10	that is that somebody has to proactively file for
11	that, it doesn't automatically
12	[Crosstalk]
13	COUNCIL MEMBER JACKSON:
14	[Interposing] Right, I'm talking about the actual
15	payroll as far as
16	JAMES PARROTT: [Interposing]
17	Right, right. You know, I'm not sure exactly what
18	that net figure would be. Let me point out that
19	in order to gauge the higher cost of living in New
20	York, you know, we have a federally determined
21	poverty level that's the same across the country,
22	it's the
23	COUNCIL MEMBER JACKSON:
24	[Interposing] And what is that figure?
25	JAMES PARROTT:it's the same

1	COMMITTEE ON CIVIL SERVICE AND LABOR 52
2	right now, for a family of four, it's about
3	\$21,000.
4	COUNCIL MEMBER JACKSON: Sure.
5	JAMES PARROTT: In New York City,
6	the Mayor's Center for Economic Opportunity has
7	developed an alternative poverty measurement
8	following recommendations of a national panel a
9	few years ago, and following that methodology,
10	factoring in the higher costs of living in New
11	York for things like child care and health care
12	and housing certainly, where we really stand out,
13	the poverty level in New York would be 28,000 or
14	30,000 instead of 22,000, 21 or 22,000. So by
15	that measure, you know, even an increase to 8.50
16	is going to fall well short of, you know, bringing
17	a person to a four-person federal poverty
18	standard.
19	COUNCIL MEMBER JACKSON: Sure. And
20	in fact, I was thinking about we held a press
21	conference on the steps of City Hall less than a
22	month ago where we talked about, you know, the
23	minimum wage, and even let's say, if you take \$10
24	an hour and you times that by 40 hours a week,
25	that's \$400 a week, and you times that by 52, that

1	COMMITTEE ON CIVIL SERVICE AND LABOR 53
2	is even below the national poverty level
3	JAMES PARROTT: Right.
4	COUNCIL MEMBER JACKSON:of
5	\$21,000, I think it's aboutif you take that 10
6	times 40, 400 a week times 52, I think it's
7	\$20,800
8	JAMES PARROTT: Right.
9	COUNCIL MEMBER JACKSON:which is
10	less than the poverty level. And
11	JAMES PARROTT: [Interposing] And
12	then even further behind sort of a poverty level
13	measurement that factors in the higher cost of
14	living in New York.
15	COUNCIL MEMBER JACKSON: So do you
16	have any idea on, you know, the, I guess, the
17	understanding and logic behind those individuals
18	that say that we should not increase it? Because
19	I've said to people, let's flip this mirror
20	around, okay? If you think that that's enough to
21	pay the minimum wage to individuals, then I want
22	them to live off the minimum wage for a year and
23	then come to this hearing and sit here or argue
24	that that is enough for individuals to earn. I
25	don't think that anyone is willing to do that.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 54
2	And one little example of that, Mr.
3	Chair, and I'll stop, is that theI forgot the
4	name of the group, they advocate for food
5	MALE VOICE: Yes.
6	COUNCIL MEMBER JACKSON:against
7	hunger and they asked Council Members and others
8	in different legislative capacities to live off
9	what you would have to live off
10	JAMES PARROTT: Right.
11	COUNCIL MEMBER JACKSON:for food
12	stamps for one week to try to survive. So you can
13	actually understand how people are struggling on
14	food stamps to live for, you know, trying to eat
15	healthy. It's not easy. And so that's the
16	challenge that I really ask those that think that
17	we should not increase the minimum wage.
18	So I just wanted to say that
19	because it's important to know that this topic is
20	about basic, as you're talking about, human
21	rights, it's about survival, it's about supporting
22	families and their dignity and pride, and it's
23	about also in the long run from a holistic point
24	of view, it's about healthy living and healthy
25	eating and healthy environment, and, in fact,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 55
2	that's what we all need as far as our families and
3	this country to set the type of example that we
4	need that happen all over, not only in this
5	country, but around the world.
6	Mr. Chair, I thank you for giving
7	me the opportunity to sit in for you while you had
8	to go take care of other business and for
9	listening to this panel.
10	CHAIRPERSON SANDERS: I thank you,
11	sir, you made a better Councilman Sanders than I
12	could ever hope to become, so I appreciate that.
13	I instructed your questions over can people live
14	on these things and who would be against it, it
15	just goes back to that age-old question that we
16	have been wrestling with since the seeming
17	beginning of timeare we our brothers and sisters
18	keeper? Do we have awhat is the responsibility
19	of government; what is the responsibility of all
20	of us to each other? Are we, you know, the [off
21	mic] against all where you're just out there and
22	if you make it, this is good, and if you don't,
23	well, we may write about you. Or is it the part
24	of government to help those who are trying to help
25	themselves?

1	COMMITTEE ON CIVIL SERVICE AND LABOR 56
2	COUNCIL MEMBER JACKSON: Mr. Chair,
3	I notice, in looking at the Proposed Reso, and I
4	notice that my name is not on here and I'm saying
5	what, my name is not on this? So obviously,
6	maybe, you know, it's on there and just not on
7	this written form, but clearly, I'm going upstairs
8	and ask my staff to make sure that my name is on
9	this because I clearly support it.
10	CHAIRPERSON SANDERS: Well
11	sometimes life has a sense of humor and some of
12	the most passionate defenders may be left off
13	letters call it as such and I'm sure that you will
14	correct it.
15	For the panel I have a question and
16	remind me, I just want to make sure that I'm
17	remembering this well, the earned income tax
18	credit, can a single person get that?
19	[Pause]
20	CHAIRPERSON SANDERS: The answer is
21	yes, all right.
22	JAMES PARROTT: A single person
23	can, they get a lot less because the amount, it
24	depends on the number of dependents
25	CHAIRPERSON SANDERS: Yes, yes.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 57
2	JAMES PARROTT:they have up to a
3	certain point, right.
4	CHAIRPERSON SANDERS: Okay. I want
5	to thank this panel. I would ask Nelson, but I'd
6	better not, or at least he better not answer. I
7	want to thank this panel very much and we look
8	forward to working with you as we resolve some of
9	these problems in New York City.
10	JAMES PARROTT: All right.
11	CHAIRPERSON SANDERS: Thank you
12	very much. We will call the next panel.
13	FEMALE VOICE: Michael Saltsman,
14	Employment Policies Institute.
15	CHAIRPERSON SANDERS: That's it?
16	FEMALE VOICE: Mm-hmm.
17	CHAIRPERSON SANDERS: I like it.
18	[Long pause]
19	CHAIRPERSON SANDERS: Good
20	afternoon, sir, how are you?
21	MICHAEL SALTSMAN: I'm well, how
22	are you today?
23	CHAIRPERSON SANDERS: I'm doing
24	well. Good morning, but still that's me.
25	MICHAEL SALTSMAN: That's close

COMMITTEE ON CIVIL SERVICE AND LABOR 58 1 enough. 2 3 CHAIRPERSON SANDERS: At your 4 leisure, you--5 MICHAEL SALTSMAN: Sure. 6 CHAIRPERSON SANDERS: -- can begin, 7 sir. 8 MICHAEL SALTSMAN: You know, I had 9 good afternoon in my testimony to--[Laughter] 10 11 MICHAEL SALTSMAN: --you, so I'm 12 just going to stick with that. 13 CHAIRPERSON SANDERS: There you go. 14 MICHAEL SALTSMAN: You know, you 15 had asked earlier what sort of person would oppose 16 this legislation and you're looking at him. I 17 hope I'm friendly enough, my mother would be upset 18 otherwise, but--19 CHAIRPERSON SANDERS: [Interposing] 20 You seem friendly enough, you seem very humane and 21 I will--let me do state that good people can 22 disagree on different things. Well meaning people 23 can absolutely have disagreements on things. I'm 24 going to listen to the logic that you give because 25 I trust that it will follow.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 59
2	MICHAEL SALTSMAN: Well I
3	appreciate it, and I appreciate the opportunity to
4	testify here today.
5	My name is Michael Saltsman, I'm a
6	research fellow at the Employment Policies
7	Institute. We're a nonprofit research
8	organization in D.C. that focuses on policies that
9	impact the entry-level labor market. I'm here
10	today to express concern about a Council
11	resolution that endorses an increase in New York's
12	minimum wage. While I do share the Council's
13	concern for the plight of low-income families, the
14	evidence is crystal clear that raising the minimum
15	wage is both anand it's an ineffective way to
16	reduce poverty and also brings with it unintended
17	consequences for the least-skilled jobseekers.
18	Twenty-eight states, including New
19	York, raised their minimum wage between 2003 and
20	2007, but subsequent research has found no
21	relationship between those wage increases and a
22	reduction in poverty rates. There are a few
23	factors that help explain this. The first one,
24	though it seems counterintuitive, is that a
25	majority of the people who benefit from an

1	COMMITTEE ON CIVIL SERVICE AND LABOR 60
2	increase in the minimum wage are not living in
3	poverty. Here in New York, for instance, Census
4	data show that the average family income of a
5	person that will benefit from the current wage
6	proposal is about \$53,000 a year. Sixty percent
7	of the people are living with family or relatives,
8	or have a spouse that also works; by contrast,
9	just 8.5% are single earners supporting children.
10	These data are consistent with a
11	recent study from economists at Cornell and
12	American University, which found that more than
13	60% of minimum wage earners are in households with
14	incomes over twice the poverty line, and actually
15	over 42% are in households with incomes three
16	times the poverty line.
17	But targeting isn't the only
18	problem with a legislated raise. A rising minimum
19	wage also makes it more expensive to hire and
20	train less-skilled and less-experienced employees,
21	which decreases their hours worked and their
22	employment rate. It may be stating the obvious,
23	but business owners that employ people at the
24	minimum wage are not making money hand-over-fist
25	like New York's investment banks. Grocery stores,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 61
2	restaurants, retailers keep just a few cents in
3	profit from each dollar in sales after expenses
4	are paid, and if their labor costs rise by 17% and
5	they can't offset it with higher prices, they're
6	forced to scale back elsewhere.
7	Now there's a team of three
8	economists that was in a report actually released
9	last month in Cornell's labor economics journal,
10	reported on the cutbacks that occurred after the
11	last state-legislated increase in New York's
12	minimum wage. Employment for less-educated 16 and
13	29 year olds, was people in that age range without
14	a high school degree, fell by over 20%. Right
15	now, the unemployment rate for young adults across
16	the five boroughs is averaging thirty-four
17	percent, which means they can scarcely afford
18	additional barriers between themselves and a job.
19	Some advocates for a higher minimum
20	wageand we've heard from some of them this
21	morninghave claimed that the latest research
22	overturns past conclusions on job loss. I just
23	want to stress that nothing could be further from
24	the truth, in fact, 85% of the most credible
25	studies from the last two decades point to job

1	COMMITTEE ON CIVIL SERVICE AND LABOR 62
2	loss for the least skilled employees following an
3	increase in the minimum wage. Proponents like to
4	cite a handful of outlying studies to make their
5	case, like the Card/Krueger study we heard
6	earlier, but the economic consensus says
7	otherwise.
8	If the Council would like to use
9	this symbolic vote to support the city's low
10	income workers, I'd point you to a proposal in
11	Albany that would actually expand the state's EITC
12	supplement to 35% from its current level of 30%.
13	Unlike the minimum wage, this tax credit has a
14	proven track record of reducing poverty and
15	boosting employment, which is an important
16	combination when you consider that census data
17	show a majority of folks living below the poverty
18	line don't presently have a job, it was actually
19	66% in the last report that came out.
20	Endorsing a minimum wage increase
21	might be good politics, but I think the evidence
22	shows it's bad policy that will do little to help
23	the poor, and might even hurt them.
24	I appreciate your time today and
25	happy to take any questions you have.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 63
2	You know, actually I wrote just a
3	this isn't in my testimony, but just two quick
4	notes on two of the points that came up earlier.
5	You know, there's been this idea of sort of
6	raising the minimum wage as a way to have an
7	impact on income inequality. There's actually
8	been a substantial amount of work done in that
9	there was a study in the Journal of Human
10	Resources a couple years ago that looked at this
11	idea of whether a minimum wage could help reduce
12	income inequality. What the economists found, a
13	couple of economists at the University of
14	Wisconsin and the University of California-Irvine
15	was that a minimum wage is essentially a
16	redistribution of income among low income workers.
17	You have some workers who benefit from the raise,
18	and then you have some that don't benefit when
19	they lose hours or employment. So on net, they
20	actually found that a minimum wage actually for
21	increases the number of people who are in poverty
22	or near it.
23	And then to this other point about
24	getting back to this 1968 or 1970 minimum wage,
25	and if the minimum wage had been indexed for

1	COMMITTEE ON CIVIL SERVICE AND LABOR 64
2	inflation since it was first created in the 1930s,
3	it would be about 3.99 today. And so this idea of
4	sort of picking the best year, you know, to sort
5	of match the wage that we'd like to get, I don't
6	think it makes a lot of sense, I think the
7	important takeaway point is that study after study
8	has shown almost no one is stuck earning the
9	minimum wage. The typical minimum wage earner
10	gets a raise in their 1 to 12 months on the job,
11	the key is to make sure that they have the jobs
12	that they can get the experience to earn that
13	raise, and I think the evidence is clear that
14	raising the minimum wage puts this jobs further
15	out of reach.
16	So with that, I'll turn it over to
17	you. And, again, thank you for having me up here
18	today, I appreciate it.
19	CHAIRPERSON SANDERS: Thank you,
20	sir. I will certainly study the reports that you
21	have given. I actually have a knack for
22	demography and love to know in your studies are
23	some of the first that I've heard to point these
24	points out. In fact, in an open letter, which I
25	have a copy of, more than 650 economists,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 65
2	including five Nobel Prize winners and six past
3	presidents of the American Economic association
4	stated that increasing the federal and state
5	minimum wages with an annual cost of living
6	adjustment for inflation, quote, can't
7	significantly improve the lives of low income
8	workers and their families without the adverse
9	effect that the critics have claimed. Are you
10	aware and are you aware of their position, sir?
11	MICHAEL SALTSMAN: I am, you know,
12	I actually am familiar with that letter.
13	CHAIRPERSON SANDERS: Okay.
14	MICHAEL SALTSMAN: You know,
15	actually about 60% of the people who signed that
16	letter are not labor economists, a number of the
17	people on there don't have Ph.D.s, there's
18	actually a secretary from one of the economics
19	departments that signed that letter.
20	I don't, you know, having Nobel
21	Prize winners who support an increase in the
22	minimum wage for political reasons, that's
23	certainly their prerogative to do so, but I mean,
24	if you look at again the consensus of the economic
25	research and I really think that's where I turn

1	COMMITTEE ON CIVIL SERVICE AND LABOR 66
2	to, as I mentioned, 85% of sort of the most
3	credible studies over the last two decades do
4	point to job loss, and that doesn't mean there
5	aren't outlying studies, you still have that sort
6	of 15% that find otherwise, but I think if we're
7	going to have this debate about the minimum wage,
8	we have acknowledge that there is a consensus that
9	points in one direction and that this idea of
10	unintended consequences isit's a likely thing
11	that we need to consider regardless of whether
12	there are some economists out there that feel
13	differently.
14	CHAIRPERSON SANDERS: Now I am a
15	supporter of the earned income tax credits, but
16	practically speaking, what do you think would be
17	more helpfulmore money during the year to pay
18	bills and purchase goods as needed or of the
19	potential opportunity to receive a lump sum amount
20	of money to help you play catch-up? I don't think
21	that we should this or that, I think that both
22	have to work in conjunction.
23	MICHAEL SALTSMAN: Sure. You know,
24	I take your point, I think that if we want to look
25	atthe thing I like about the EITC is that since

1	COMMITTEE ON CIVIL SERVICE AND LABOR 67
2	it operates through the tax code, it's actually
3	well targeted to those families in poverty and it
4	doesn't come with some of the consequences I
5	talked about and so I think that I prefer just the
6	EITC instead of pairing the both of them, again,
7	because you have this issue of targeting and this
8	issue of, again, with the 34% youth unemployment
9	rate, I don't think we need to be putting
10	additional barriers between them and a job. I do
11	think, you know, there was a program in place for
12	a while called the Advanced EITC that allowed
13	people to claim the EITC sort of on a biweekly
14	basis in their paychecks. It was President Obama
15	actually did away with the Advanced EITC because
16	there were some problems in terms of fraud and not
17	enough people were using it, but I would certainly
18	support a program like that that allowed the EITC
19	to be claimed on a more frequent basis. And,
20	again, supporting it because, as I read the
21	research, in fact, there was a study that came out
22	recently that found basically a one to one
23	relationship between a 1% increase in the state
24	EITC and 1% decrease in state poverty rates, and
25	so I think that relationship is pretty strong.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 68
2	CHAIRPERSON SANDERS: In a 2010
3	studyI'm going to go to the question of the
4	effect on business.
5	MICHAEL SALTSMAN: Sure.
6	CHAIRPERSON SANDERS: In a 2010
7	study called Minimum Wage Effects Across State
8	Borders, which looked at the effects of increases
9	in the minimum wage on jobs growth in the United
10	States employment levels among every pair of
11	neighboring U.S. countries that had a differing
12	counties, rather, that had a differing minimum
13	wage level at any time between 1990 and 2006, when
14	they were compared. Researchers found that a
15	higher minimum wage did not reduce employment.
16	Are you familiar? Do you agree with that study?
17	MICHAEL SALTSMAN: I am familiar
18	with that study. The lead economist on that
19	study, Aaron Dubay at University of Massachusetts
20	at Hamerst, he's a very smart guy and he's been
21	doing some great work. Briefly, I think a couple
22	issues with that study, the first is that it does
23	only look at the county areas. There have been
24	other studies out there that have looked at the
25	

1	COMMITTEE ON CIVIL SERVICE AND LABOR 69
2	or not the minimum wage was binding and found that
3	when you control for that, that you do find
4	employment loss. Dr. Dubay's study did not look
5	at whether the minimum wage was binding.
6	The other issue to consider is that
7	in that study, they actually just look at overall
8	employment levels in the restaurant industry, they
9	don't look specifically at impacted employees and
10	so I think a weakness of that study is we're not
11	necessarily looking at those employees who would
12	be directly impacted necessarily by an increase in
13	the minimum wage.
14	That said, I don't want to
15	disparage the work that he's done, you know, that
16	study has made an important contribution to the
17	minimum wage debate, I know there are other
18	economists right now that are looking at the work
19	that they did and sort of working on a response to
20	it. And so we need to look at that study and sort
21	of consider it and I think it should inform the
22	minimum wage debate, but the reason I brought up
23	the stat about, sort of, the consensus of studies
24	over the last 20 years and even studies that
25	continue to come out, like the one I mentioned

1	COMMITTEE ON CIVIL SERVICE AND LABOR 70
2	that came out last month, there really is a body
3	of literature that's been built on this topic and
4	so, even though there are some outlying studies
5	and we should consider the points they're bringing
6	up, it does not overturn a consensus that stands
7	in the other direction, and so I just wanted to,
8	sort of, make sure that was clear.
9	CHAIRPERSON SANDERS: Let me take
10	you to a far more nebulous area, a question of
11	dignity, a question of the dignity of labor among
12	the foundations of the American republic is the an
13	honest day's work will bring you an honest day's
14	dollar and that you have the dignity of being able
15	to take care of your family. I trust that you
16	will concede that right now the workers are in
17	many places are not able to take care of their
18	families on a minimum wage salary and what would
19	you propose to do about this? Certainly dignity
20	has a role in this debate.
21	MICHAEL SALTSMAN: Sure. You know,
22	as I said at the beginning of my testimony, I do
23	share the Council's concern for the plight of low
24	income families, I mean, I share it on a, sort of,
25	very personal basis. I grew up in the church,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 71
2	I've taken a number of mission trips over the
3	years, actually grew up just north of Detroit,
4	spent a lot of time working with churches in the
5	city there, and I do share that and I appreciate
6	your point about the dignity of labor. I think
7	what we need to do, though, is, sort of, look at
8	these things through a more sober-minded policy
9	lens because if we always look at it through this
10	lens of what feels good or what would feel good to
11	do, we're going to end up not always necessarily
12	having the best result, and so I approach this
13	from, sort of, a standpoint of what's the best way
14	to get the result we want. And I think if society
15	if we can't agree on this idea that we want to
16	supplement the wages of, sort of, low income
17	families, again, I think the earned income tax
18	credit, I mean, right now, if you look at the
19	federal tax credit that's been expanded because of
20	the stimulus legislation and then with New York
21	State's tax credit, it's actuallyif you were,
22	sort of, a single parent supporting a couple of
23	children, it would be, I believe, a little over
24	\$7,000 a year, and so it's a really substantial
25	income floor that really does raise wages and it

1	COMMITTEE ON CIVIL SERVICE AND LABOR 72
2	does so in a way where you're not boosting the
3	income of people in middle or upper middle class
4	families and you're not doing so in a way that's
5	going to reduce employment among, sort of, the
6	least skilled sectors of the workforce.
7	I hope that answered your question,
8	I'm thinking, but I didn't want you to think I'm
9	dismissing that issue 'cause I do take that point.
10	CHAIRPERSON SANDERS: I did hear
11	your answer, I would have loved to hear more of
12	dignity but I certainly heard your answer. I too
13	grew up in a church background and, in fact, until
14	I was 16, I was going to be a minister, but that's
15	a different story for awe can have that
16	theological debate at another moment. But one of
17	the things that stays with me is the golden rule,
18	that rule of doing onto others what we would like
19	someone to do to us. And I encourage you, sir, as
20	a part of your personal quest, if you believe that
21	this is fair, can I encourage you on a personal
22	level to take Council Member Jackson's plea to
23	heart, spend a year on this budget and if you have
24	the same position at the end of that one, it will
25	be absolutely will be unimpeachable, you will be

1	COMMITTEE ON CIVIL SERVICE AND LABOR 73
2	able to say, hey, I have done it and I still
3	believe that this is correct. But that year may
4	be one of the most enlightening years of your
5	life, another quest.
6	Having given you a quest of a
7	lifetime, I will let you make a concluding
8	statement and then I will call the panel to a
9	halt.
10	MICHAEL SALTSMAN: Great. I do
11	believe in the golden rule, I also believe in the
12	laws of supply and demand and I think we need to
13	find a place where the two of them intersect. I
14	actually I did, you know, if we go back ten years
15	ago, I was working at the minimum wage and I think
16	most people have worked at the minimum wage. I
17	think the important point is, again, that people
18	who work at the minimum wage, the overwhelming
19	majority of them are not stuck at that wage and I
20	think it's incumbent upon us to make sure that
21	those entry level jobs where people pick up the
22	skills that help them get that next job and that
23	help them get ahead in life are still available.
24	And I think the higher we raise the wage floor,
25	the fewer of those opportunities there are going

1	COMMITTEE ON CIVIL SERVICE AND LABOR 74
2	to be.
3	But, again, I see we have a
4	difference of opinion here, but I appreciate the
5	dialogue today, and it was nice being here.
6	CHAIRPERSON SANDERS: Yes, well the
7	dialogue is always important. People don't have
8	to agree, but they should insist on being
9	agreeable, they should insist that there is a room
10	for all political positions, and when we fail to
11	do that, we haven't done America any justice,
12	we've done a great disservice to it, I would
13	argue.
14	I will say that, although I amI
15	differ with some of your statistics, but I will
16	read them, I will go and try to see the basis of
17	these and to see for my personal satisfaction, are
18	they valid, are they personally valid to me.
19	Having said that, you have defended
20	your argument well, sir, and I will thank you for
21	coming and appearing before the City Council.
22	Thank you verywe also believe in supply and
23	demand.
24	[Crosstalk]
25	CHAIRPERSON SANDERS: And Keynesian

1	COMMITTEE ON CIVIL SERVICE AND LABOR 75
2	economics. Thank you very much, sir.
3	MICHAEL SALTSMAN: Thank you, sir.
4	CHAIRPERSON SANDERS: She is
5	[Pause]
6	CHAIRPERSON SANDERS: I want to
7	acknowledge that a written statement by Heidi
8	Hartmann, the PAC, the Dr. Heidi Hartmann, the
9	founder and President of the Institute for Women's
10	Policy Research, her institute has also submitted
11	some research that they want to include, a
12	statement for the record.
13	I believe that we have another
14	panel.
15	FEMALE VOICE: Josh Kellermann,
16	Align the Alliance for a Greater New York; and Ai
17	Elo from Rock, New York.
18	If there's anyone else who has not
19	signed in already, if you could please do so with
20	the Sergeant-at-Arms, we'd appreciate it. Thank
21	you.
22	[Long pause]
23	CHAIRPERSON SANDERS: In the order
24	that you were called, you can begin your
25	testimony.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 76
2	JOSH KELLERMANN: Thank you. My
3	name is Josh Kellermann, I'm with ALIGN: the
4	Alliance for a Greater New York, and I'm here to
5	speak in favor of the resolution today. ALIGN,
6	the Alliance for a Greater New York is a nonprofit
7	labor community coalition that works to create
8	good jobs, vibrant communities and an accountable
9	democracy for all New Yorkers.
10	I'll skip through the majority of
11	my testimony because it would be repetitive at
12	this point, and point out a few of the statistics
13	that haven't been highlighted thus far.
14	During the 2010 economic recovery,
15	quote unquote, 93% of the gains nationwide were
16	captured by the top 1%. [Pause] Leaves the
17	question, what type of economic recovery are we
18	having currently. The top 1% of New York City
19	controls 43% of the income, while the bottom 20%
20	controls just 2.4%.
21	Low wage jobs are expected to
22	outgrow nearly all other occupations in New York
23	City over the next decade, particularly in health
24	care, child care, retail, and restaurant work.
25	Median wages for these occupations are only

1	COMMITTEE ON CIVIL SERVICE AND LABOR 77
2	slightly above the federal poverty line and, as
3	we've all noted, the federal poverty line does not
4	account for the true cost of living.
5	These statistics point to the need
6	to raise the minimum wage. It will do the most
7	good for the most number of people. Some studies
8	have shown that approximately 200,000 workers in
9	New York earn at or below the minimum wage. Now
10	this number's below thethere's a 352,000 number
11	that was cited, that's those who work belowearn
12	below \$8.50 an hour, but those who are at minimum
13	wage or below, around 200,000 workers in New York
14	City.
15	A study by the Economic Policy
16	Institute shows that minimum wage workers who earn
17	\$1.25 more per hour would spend an additional
18	\$3,500 per year, therefore, 200,000 workers
19	earning an increased \$1.25 per year would generate
20	nearly \$700 million in economic activity in the
21	city of New York.
22	The economic stimulus resulting
23	from an increase in minimum wage would generate
24	demand in our economy. Businesses would fill this
25	demand by increasing orders and hiring more

1	COMMITTEE ON CIVIL SERVICE AND LABOR 78
2	workers. This stimulus would counteract any
3	negative employment implications that might result
4	from increased wages.
5	Raising minimum wage will help
6	those who need it most and generate increased
7	economic activity and job creation in New York.
8	Thank you for your time.
9	CHAIRPERSON SANDERS: Thank you.
10	AI ELO: Hello, good morning, my
11	name is Ai Elo, I'm a restaurant worker and a
12	member of the Restaurant Opportunities Center of
13	New York. ROC New York organizes restaurant
14	workers citywide for improved working conditions.
15	We are a membership-led organization of restaurant
16	workers, with approximately 5,000 members from all
17	over the world who reflect the diversity of the
18	restaurant industry, which is filled largely by
19	thousands of new immigrants who arrive in the U.S.
20	each year. I would like to begin by thanking the
21	City Council and the Committee on Civil Service
22	and Labor for holding this important hearing. I'm
23	here today to testify in favor of Resolution 1319-
24	A, which calls on the state legislature to pass
25	modest increases in the state's minimum wage.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 79
2	While the legislation is not idealit falls far
3	short of providing the state's workers with a
4	living wageit is, nevertheless, a significant
5	improvement over the current minimum wage in New
б	York.
7	By passing this resolution, the
8	City Council will send a clear message, not just
9	to our legislators in Albany, but also to workers
10	across the state that government has a vested
11	interest in protecting its workers, in recognizing
12	the valuable contributions of workers, and in
13	affording workers the respect and dignity we
14	deserve.
15	With more restaurants per square
16	mile than any other city, New York has been
17	described as the restaurant capital of the world.
18	Restaurants and restaurant workers contribute
19	significantly to New York City and State
20	economies. There are over 40,000 restaurants in
21	New York, and this year New York State's
22	restaurants are projected to make nearly 32
23	billion in sales. Every dollar spent in these
24	restaurants generates an additional 86 cents in
25	sales for the state economy.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 80
2	But despite huge sales and the
3	undeniable contributions to the city and state
4	economies, restaurant workers are too often
5	forgotten. According to surveys of restaurant
6	workers in New York City conducted by ROC New
7	York, 80% earn low wages, 60% earn poverty wages,
8	and 90% lack paid sick days. And, as you can
9	guess, the vast majority of low wage workers in
10	the restaurant industry are women and people of
11	color.
12	The current minimum wage of \$7.25,
13	which, embarrassingly enough, is also the federal
14	minimum wage, is not enough for a worker to live
15	on, especially here in New York. What's worse,
16	the minimum wage for restaurant workers who
17	receive tips is a mere \$5.00 per hour in New York,
18	which amounts to \$10,400 per year.
19	As a young person of color with no
20	familial support, no trust fund, and no savings, I
21	am the sole financial support system for myself
22	and my two younger siblings. Many of the jobs
23	made available to me are those demanding intense
24	physical labor in exchange for a minimum wage
25	salary. While working in the restaurant industry,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 81
2	I immediately found myself desperate to take on
3	extra shifts, begging to cover my coworkers'
4	shifts, working double shifts, and holidays. This
5	eventually took a physical toll on me that largely
б	had to be ignored because I could not afford to
7	take days off to treat knee and back injuries
8	sustained on the job, nor did I have time to spend
9	with my siblings. On many occasions I dragged
10	myself into work limping, exhausted, and sore from
11	the previous workdays, forcing myself to smile.
12	Over time, it became hard to maintain pride in my
13	work and have a genuinely positive demeanor around
14	the customers because I was stressed at the irony
15	of my fruitless labor.
16	At the same time, I was going into
17	debt and fell behind paying my rent. Eventually,
18	this led to homelessness in an unforgiving shelter
19	system with few resources that made reentering the
20	restaurant industry even harder. Even as I
21	diligently tried to save my money, with hopes of
22	saving enough to put myself in college, I could
23	barely afford to pay rent, let alone save enough
24	to liberate myself from having to work full time
25	in order to attend college. I have been stifled

1	COMMITTEE ON CIVIL SERVICE AND LABOR 82
2	in my pursuit to be both economically and
3	intellectually competitive because 4.65 an hour
4	was not enough to cover my expenses, no matter how
5	much I worked and saved. Any job that does not
6	allow me to exercise my skills and knowledge for
7	the benefit of both the company and myself and
8	instead takes away my financial autonomy despite
9	the effort I put forth is what I consider survival
10	work. I deserve to do more than barely survive.
11	But my story is not unique.
12	Restaurant workers, particularly women of color,
13	are struggling to survive. We cook and serve food
14	for a living, but use food stamps at double the
15	rate of the general public. Many ROC members
16	can't make ends meet, and many are homeless. Our
17	work is hard, and we should not be living in
18	poverty. Our work deserves to be respected. We
19	deserve dignity. And while the proposed increase
20	is far short of a living wage, I support any
21	increase in the minimum wage. It is desperately
22	needed in our communities.
23	The government has a duty to
24	protect workers and to ensure that workers' basic
25	human needs are met. I commend the City Council

1	COMMITTEE ON CIVIL SERVICE AND LABOR 83
2	for recognizing this through Resolution 1319-A.,
3	but the power to raise the state minimum wage is
4	in the hands of our elected officials up in
5	Albany, and so I call on them to pass the minimum
6	wage increase legislation.
7	When it passes this resolution, the
8	City Council will be sending a loud and clear
9	message that it supports working people in New
10	York and their families. And we remind the City
11	Council that, in addition to sending its message
12	through symbolic resolutions, it can also do so in
13	real, concrete ways. Passing Paid Sick Days
14	legislation as soon as possible would be a great
15	place to start.
16	Thank you for your time.
17	CHAIRPERSON SANDERS: Thank you for
18	your testimony. The previous speaker from the
19	Employment Policies Institute was saying that most
20	of you and your peers are making well above the
21	minimum wage, I think that the figure was twice
22	that figure or something of that nature.
23	Anecdotally, is this true for yourself and is it
24	true for your peers that are working in the
25	industry?

1	COMMITTEE ON CIVIL SERVICE AND LABOR 84
2	AI ELO: Most of us are in the
3	restaurant and retail industry, it's one of the
4	main growing industries in New York City, but the
5	majority of us are actually in shelters, we're
6	homeless and even working at 7.25 an hour for 88
7	hours a week is not enough to sustain on your own.
8	CHAIRPERSON SANDERS: Just to
9	underline that point, so you are not making more
10	than twice the amount that we've heard and
11	AI ELO: [Interposing] Not even
12	close.
13	CHAIRPERSON SANDERS:and how
14	about your peers? How many people do you know who
15	are working in this industry are earning twice the
16	amount of this, I believe, that he gave a figure
17	the figure 50,000 seems to come to my mind, but
18	I'll use just twice.
19	AI ELO: The college graduates who
20	have family and support systems, but most of us
21	don't.
22	CHAIRPERSON SANDERS: Okay. Okay.
23	AI ELO: I don't know anybody in
24	that category.
25	CHAIRPERSON SANDERS: Let me just

1	COMMITTEE ON CIVIL SERVICE AND LABOR 85
2	to do justice to the Employment Policy Institute,
3	and I'm quoting, here in New York, for instance,
4	census data shows that the average family income
5	of a person that will benefit from the current
6	wage proposal is about \$53,000 a year. So that's
7	not exactly saying that everyone is earning twice
8	to do justice to your point.
9	JOSH KELLERMANN: May I make a
10	quick comment on that?
11	CHAIRPERSON SANDERS: By all means,
12	sir.
13	JOSH KELLERMANN: We recently,
14	ALIGN put together a list based on the Department
15	of Labor's data, of their annual data on wages
16	and I wish I had the graph in front of me, I'd be
17	happy to send it over to you later todaybut
18	median wages among the low-wage industries in New
19	York statehome health care, restaurant workers,
20	cashiersis between, I think it's 17,000 is the
21	low for the median wage and 21,000 is the high for
22	those industriesor for those occupations, and
23	that's the median wage, which means that's the
24	middle of the wage earners, so you have half as
25	many are making more than that, half as many are

1	COMMITTEE ON CIVIL SERVICE AND LABOR 86
2	making less than that. Seventeen thousand as the
3	median wage means half of those workers are making
4	less than 17,000 a year.
5	CHAIRPERSON SANDERS: Well that
6	sounds terrible, but I will try to give the EPI
7	its due, they also stated that most people don't
8	stay there long and that there is a path of growth
9	away from there that is fairly well established.
10	Have you seen, either of you seen many workers
11	leave from this path?
12	AI ELO: Well I'd say just coupled
13	with the discrimination of being of a person of
14	color and also a woman of color and being a youth
15	of color, it makes it even harder to escape that
16	trap of beingwatching other people with
17	privilege get promoted and get higher pay jobs
18	while the pay, it stayed at the same rate for me.
19	And I think it's been that same story for a lot of
20	people that I know as well.
21	JOSH KELLERMANN: And I don't have
22	any data in front of me on the statistics of
23	poverty, but it's a cyclical system and people are
24	caught in poverty and the argument would imply
25	that poverty is not cyclical, that people can

1	COMMITTEE ON CIVIL SERVICE AND LABOR 87
2	actually essentially just work their way out of
3	it, and there are numerous studies that show that
4	that's not the case, that families are caught in
5	poverty for generations, whole communities are
6	caught in poverty despite them having access to
7	these low-wage jobs supposedly offer the
8	opportunity to advance. We should compile those
9	studies and make it clear through data, but also I
10	think the general sense in this country is one of
11	desperation and that doesn't come out of the fact
12	that people are finding work and able to advance,
13	that comes from the fact that people are not
14	actually able to advance out of their situations.
15	CHAIRPERSON SANDERS: Well how
16	often do you receive an increase as a worker? How
17	often is your pay increased?
18	AI ELO: I've never had a pay
19	increase.
20	CHAIRPERSON SANDERS: All right,
21	how about your colleagues around you? Are pay
22	increases on a regular state of being? Are people
23	paid around you and there's a price that the
24	wagesare the wages being increased on a regular
25	basis?

1	COMMITTEE ON CIVIL SERVICE AND LABOR 88
2	AI ELO: No, not particularly in
3	the restaurant industry. If you're making \$5 an
4	hour, that's the tip wage, that's what you're
5	getting. But I've seen promotions happen,
6	especially for male peers to, you know, become
7	managers andbut not if they were a migrant
8	worker. If you were a busboy and you've learned
9	that entire restaurant, you would still be a
10	busboy years later, even though you understand how
11	the restaurant works and you could actually be
12	capable of managing.
13	CHAIRPERSON SANDERS: How about
14	health care? How are your health care benefits?
15	AI ELO: Oh, I don't have any. And
16	like the, I guess the frustrating part about that
17	was I had to work so much that it kept me sick,
18	but I couldn't take off of work because I couldn't
19	make any money if I'm sick and at the hospital,
20	and that costs money as well, especially not
21	having insurance, so…
22	CHAIRPERSON SANDERS: Well how do
23	you access health if there is no health care if
24	you
25	AI ELO: [Interposing] I'm going to

COMMITTEE ON CIVIL SERVICE AND LABOR 89 1 2 a clinic. CHAIRPERSON SANDERS: Well thank 3 4 God for clinics, no, no pun intended. If the 5 minimum wage was increased, what would you do with all of this extra money? 6 7 AI ELO: Oh, all this extra money, 8 I might pay some bills and get out of a little bit 9 of the debt that I'm already in. I would probably 10 save enough so I wouldn't have to stress out and 11 make a compromise between going to school and 12 working full time. 13 CHAIRPERSON SANDERS: I thank you 14 for your testimony, it's been most enlightening, 15 thank you very much. 16 AI ELO: Thank you. 17 CHAIRPERSON SANDERS: If you'll 18 call the next panel. 19 FEMALE VOICE: Stephanie Luce, the 20 Murphy Institute, CUNY, and Nadya Stevens, CWA, 21 1180. 22 [Long pause] 23 CHAIRPERSON SANDERS: In the order 24 that you were called, if you were kind enough to 25 testify. Good to see both of you again, good to

COMMITTEE ON CIVIL SERVICE AND LABOR 90 1 2 see you. STEPHANIE LUCE: Yes, my name is 3 Stephanie Luce from the Murphy Institute at CUNY. 4 5 And, yes, I've been here before to talk about 6 living wage ordinances. 7 I also, like Josh, I won't go 8 through my whole testimony --9 FEMALE VOICE: Is her mic on? 10 CHAIRPERSON SANDERS: [Interposing] 11 I'm not sure if your mic is on. 12 STEPHANIE LUCE: Oh, there, is that 13 better? Sorry, okay. I won't go through the whole testimony, I'll just hit on a few points in 14 15 relation to what came up earlier. 16 One thing that I would note --17 CHAIRPERSON SANDERS: [Interposing] 18 Tell your name again for the--19 STEPHANIE LUCE: [Interposing] Oh, 20 yeah, okay. Sure, my name is Stephanie Luce, I'm 21 an associate professor at the Murphy Institute at 22 CUNY. And so thank you for having me today. 23 I will just hit on a few points in 24 relation to the earlier speaker in response. One thing I would note is in the field of economics, 25

1	COMMITTEE ON CIVIL SERVICE AND LABOR 91
2	there are these dueling debates and dueling
3	studies and people ask how can we come up with
4	such different results. The problem is the
5	underlying challenge is that there are different
6	methodologies and data sets and assumptions and,
7	in a way, these studies use different languages
8	altogether so it's really hard to compare the
9	studies of those who say the minimum wage has
10	caused negative outcomes.
11	One of the main assumptions, and
12	actually one of the reasons I left the field of
13	economics is within labor economics, there are
14	assumptions such as you are paid what you're worth
15	and so people will say if you're earning minimum
16	wage, that's 'cause you're not worth anymore. And
17	so this means that they ignore, for the most part,
18	the role of power dynamics, the role of racism,
19	the role of sexism in terms of being able to get a
20	job, getting a raise, getting a promotion. So if
21	one whole field of study ignores these other
22	societal factors in determining wages, then they
23	won't be able to be come up with the conclusion
24	that minimum wages may actually be a positive
25	impact because they believe if you're only paid

1	COMMITTEE ON CIVIL SERVICE AND LABOR 92
2	what you're worth, then you should never get
3	higher than minimum wage. So that's why I think
4	it's hard to compare the studies and you'll get a
5	whole set of studies based on these assumptions
6	and methodologies that are outdated.
7	So anyways, the other thing that I
8	would say based on what came up earlier is the
9	reality is I think that the growing consensus
10	within economists would say that the main problem
11	with the minimum wage is actually is just has a
12	small impact in general. It can affect workers'
13	lives, but it's not nearly high enough, and it
14	just doesn't have a negative impact on employers
15	because it is so low. So if we're talking about
16	raising minimum wages to \$15 an hour or \$20 an
17	hour, we can begin to look at real impacts on the
18	economy, but we're just so far from that tipping
19	point that we're not going tothat's just not an
20	issue.
21	I recently completed a survey of
22	retail workers in New York City and we found that,
23	yes, many minimum wage workers do receive raises,
24	but what they're receiving is ten cents raise a
25	year or a twenty cents raise a year, so, yes, they

1	COMMITTEE ON CIVIL SERVICE AND LABOR 93
2	move above the literal minimum wage, but they
3	don't move out of poverty. And even after several
4	years, we'll find maybe a worker moved from 7.25
5	an hour up to \$8 an hour after five years in the
6	industrythat's still living in poverty and it's
7	misleading to claim that they've gone above the
8	minimum wage.
9	My final point is we have also been
10	working on a long history of documenting arguments
11	against the minimum wage that go back to at least
12	to the 1930s of employer after employer that says
13	that they will shut down or move away because of
14	the minimum wage and we've yet to find an employer
15	that actually did do that. They still are in
16	business 30 years later, even the ones that say
17	that they'll be shut out of business. So, you
18	know, it's not surprising that we're going to hear
19	more employers say that they can't afford to do
20	this, but I'm look forward to the day when we
21	actually find one employer who steps up and
22	actually says they did go out of business because
23	of the minimum wage, we've yet to find that.
24	Thank you.
25	CHAIRPERSON SANDERS: Thank you.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 94
2	Last and never least.
3	NADYA STEVENS: Hi, Council Member.
4	CHAIRPERSON SANDERS: How do?
5	NADYA STEVENS: My name is Nadya
6	Stevens, I work at TWA Local 1180, I'm
7	representing Arthur Cheliotes, who is the
8	president. I'm just going to read my whole
9	testimony because I think it has important
10	historical points and it's not that long.
11	The proposal to raise the minimum
12	wage is simply common sense and should not be a
13	subject of controversy or political dispute. This
14	will improve the quality of life for our lowest
15	wage earners. This is about rewarding hard work
16	and promoting dignity. It's about upholding the
17	social contract. It's about how our society
18	compensates its workers for their contributions to
19	it. It's about doing what's right.
20	I unequivocally support raising the
21	minimum wage from 7.25 to at least 8.50 and
22	indexing future increases to the rate of
23	inflation. Ten states in America today raise
24	their minimum wage annually to keep up with
25	inflation. And while New York City has the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 95
2	highest cost of living in the country, nineteen
3	states have higher minimum wages than we do. This
4	includes neighboring Connecticut 8.25,
5	Massachusetts at \$8, and Vermont at 8.46. The
6	last time the minimum wage was raised in New York
7	above the federal level was eight years ago. This
8	is unacceptable, disgraceful, and unjust.
9	Increasing the minimum wage is long
10	overdue, especially since wages have not kept up
11	with the productivity of workers since the 1980s.
12	In the 1950s and 60s, when union density was at
13	its peak of 33.5%, wages increased in tandem with
14	productivity. Over this fruitful period, workers
15	saw their wages double and the middle class began
16	to grow. America was benefiting from an implicit
17	social contract. People saw that by working hard
18	and contributing to productivity and economic
19	growth, they and their families could expect an
20	improved quality of living, greater job security,
21	and a dignified retirement. After 1980s, as
22	workers lost their collective bargaining power to
23	union busting, this contract fell apart. Since
24	then, productivity has grown more than 70%, while
25	real compensation of non-managerial workers has

1	COMMITTEE ON CIVIL SERVICE AND LABOR 96
2	remained flat. Wages for the lowest paid workers
3	have collapsed even more than that of average
4	workers. According to the Fiscal Policy
5	Institute, at its peak purchasing power of 1970,
б	the minimum wage was \$10.70 in today's dollars
7	that's 48% higher than it is now. Furthermore,
8	FPI concludes that if the minimum wage had kept
9	pace with inflation since the 1960s, it would be
10	more than \$12 an hour today.
11	When we analyze this brief history,
12	we see that the wages of low income workers have
13	been suppressed for decades. Conversely, while
14	the pay for low income workers was dropping,
15	executive compensation was skyrocketing. In 2007,
16	income inequality in New York was at disgraceful
17	third-world rates, with the top 1% capturing 44%
18	of all income while the bottom 20% earned 1% of
19	all the income. If New York City were a nation,
20	we would rank in between Chile and Honduras in
21	terms of income inequality.
22	When we look at national figures,
23	in 1980we look at national figures, in 1980, CEO
24	pay was 42 times the average worker salary. In
25	2011, that number had ballooned to 380. The

1	COMMITTEE ON CIVIL SERVICE AND LABOR 97
2	average CEO pay is currently over \$11 million.
3	The average worker salary is currently \$34,053.
4	The salary of someone who makes minimum wage is
5	less than half of that. Wages of low income
6	workers were suppressed while the salaries of high
7	income workers were amplified. We need an
8	increase in the minimum wage, if for nothing else,
9	to minimize the vast income inequality that this
10	blatant redistribution of wealth has produced.
11	Critics of the minimum wage allege
12	that it will hurt the economy. This contention
13	has been disproven repeatedly. There is an
14	abundance of evidence showing that an increase in
15	minimum wage will, in fact, act as a stimulus for
16	the economy. A report released by New York State
17	Senator Klein's office notes that raising the
18	minimum will infuse 600 million into our economy.
19	This is due to the multiplier effects of the
20	minimum wagepeople with lower incomes spend a
21	larger share of their paychecks on necessities
22	like food, shelter, and clothing, therefore,
23	injecting money directly into our economy. Also,
24	when the minimum wage grows, productivity
25	increases, meaning more business for New York.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 98
2	Critics also say that raising the
3	minimum wage would kill jobs. This is fear
4	mongering. As FPI explains, industries that pay
5	the minimum wage tend to serve small markets.
6	There is no competition for these services in
7	other states, so it's unlikely that workers or
8	businesses will relocate in response to raising
9	the minimum wage here in New York. As mentioned
10	previously, Senator Klein's study estimates when
11	low income people earn more money, they spend it
12	locally, this increases economic activity in their
13	communities. This added activity will result in
14	the creation of an estimated 5,200 new full time
15	jobs, adding approximately 4,800 new workers to
16	payrolls across New York. Furthermore, when we
17	look at the past decade, we can see that when the
18	minimum was raised back in 2004, there was no
19	appreciable impact on unemployment, so the
20	argument for killing jobs simply has no basis in
21	reality.
22	It's not surprising that those who
23	oppose the minimum wage increase are not trying to

24 25

organizations who oppose raising the minimum make

live off one. The directors of some of these

1	COMMITTEE ON CIVIL SERVICE AND LABOR 99
2	hundreds of thousands of dollars per year. They
3	could not fathom trying to survive on the \$15,080
4	a year that the minimum wage amounts to, yet they
5	are striving and fighting to deprive over 1
6	million New Yorkers a modicum of dignity that
7	increase their incomes by 17% would provide. This
8	is not fair, and it's the responsibility of
9	government to advocate for those without
10	advocates. The response of government on this
11	issue is crucial and long overdue.
12	This is New York City, home to
13	three of the five top areas in the country with
14	the highest cost of livingManhattan is highest,
15	Brooklyn is second, and Queens is fifth. In
16	Manhattan, the cost of living is more than twice
17	the national average. In order for the minimum
18	wage to be a living wage, it must be raised in
19	accordance with the increase of the cost of living
20	in that area. According to Living Wage Project,
21	the salary that it takes for subsistence living in
22	the city is \$11.86 an hour. The increase that
23	this bill demands misses that mark considerably,
24	but it would bring us a lot closeror a little
25	closer to where it needs to be in order for people

1	COMMITTEE ON CIVIL SERVICE AND LABOR 100
2	to be able to survive in the city where they live
3	and work.
4	Dr. Martin Luther King said that
5	all labor that uplifts humanity has dignity and
6	importance. If we want social order, and if we
7	truly value the dignity of work, people need to
8	have jobs that allow them to live with dignity.
9	The only people who would benefit from raising the
10	minimum wage are people with jobs. If this bill
11	passes, it's sending a message that New York
12	encourages employment, that we believe in the
13	dignity of work, and that we reward our workers
14	for their contributions to society.
15	Over 70% of New Yorkers agree with
16	raising the minimum wage, so why are we disputing
17	something with such widespread support? Clearly,
18	this is an idea whose time has come. We have had
19	a trickle down economy for three decades, we have
20	all learned the hard way that it doesn't work. We
21	need a bottom up economy, one that puts earned
22	money in the hands of people who truly need it and
23	who spend it on the necessities of life. This is
24	a step in that direction. We can raise the
25	ceiling by raising the floor. This is what's

1	COMMITTEE ON CIVIL SERVICE AND LABOR 101
2	fair, it's prudent, it's overdue. New York needs
3	a raise.
4	Thank you.
5	CHAIRPERSON SANDERS: I thank you
6	for that. I certainly think of myself as a
7	political liberal, but a fiscal moderate, I really
8	think of myself as a person who says that
9	government has an obligation not to spend unless
10	we're in certain dire circumstances more than it
11	takes in, and I look at all of these things from
12	there. I enjoy hearing both of you, your
13	organizations are always among the most thoughtful
14	that I have seen come before me.
15	Professor, you spoke of methodology
16	and you gave some time and said that it was
17	important, I want you to expand a little bit more.
18	Why is methodology so important in economics? I
19	mean, certainly one and one is still two, isn't
20	it?
21	STEPHANIE LUCE: Well, you know,
22	there's so many differences about how we approach
23	first what data is the appropriate data to use,
24	you know, which data sources, which people to
25	include in our studies, and just the assumptions

COMMITTEE ON CIVIL SERVICE AND LABOR 102 1 that we go into our modeling. And earlier you 2 said you believed in the laws of supply and 3 demand. I actually think there's critiques of 4 5 some of those laws and everyone says they're not necessarily laws, they are theories, and so we 6 7 should develop our methodologies testing theories 8 that we have taken as laws. 9 So for many years, I was actually 10 trained in economics--being trained that this is 11 the law, when the price of a good goes up, then 12 people demand less of it, but when we actually 13 tested it in the real world, it didn't always hold 14 to be true. So it's the difference between saying 15 well do we just have a theoretical model in which 16 we make assumptions about how the world works or 17 do we actually go out and test it and see what 18 happens in the field, in reality. And so that's 19 partly a difference in the way we approach 20 economics. 21 And then if you find your results 22 don't match the theory, are you willing to go back 23 and revise the theory and say maybe the theory was 24 wrong. Some economists will say, well actually 25 maybe the data is wrong, so is it the data or the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 103
2	theory?
3	So these are some of the debates
4	that we've been having within, you know, that's
5	been going on within this field.
6	CHAIRPERSON SANDERS: What does
7	race and gender have to do with all of this?
8	Isn't it [off mic] neutral across the
9	STEPHANIE LUCE: Yeah, the
10	CHAIRPERSON SANDERS:there's an
11	invisible hand here.
12	STEPHANIE LUCE: Right, so that's
13	one of the things that you're taught is that the
14	market will actually weed out racism and sexism
15	because if it's not profitable, then employers
16	will actually stop doing it, but in reality, we
17	know it doesn't actually work that way and that
18	there are other factors that have stand the test
19	of time that, unfortunately, still persist in the
20	labor market.
21	There's a lot of, again, actual
22	empirical studies where people use matched
23	resumes, exactly identical resumes, and the
24	difference is only based on race, and they go in
25	and apply and just who gets a callback for an

1	COMMITTEE ON CIVIL SERVICE AND LABOR 104
2	interview is so heavily dependent on the race of
3	the applicant. Some of that research finds that
4	even white males with a felony record are more
5	likely to get called back for a job interview than
6	black males with a clean record, identical
7	resumes. So we know that race is still a major
8	factor in the labor market as well as gender and
9	these things are about power dynamics, they're not
10	necessarily about the laws of supply and demand.
11	CHAIRPERSON SANDERS: Let's see,
12	Ms. Stevens, I believe, let's see if we can't get
13	you into this one. With regards to worker
14	training, what impact would raising the minimum
15	wage have on worker training and building a
16	skilled labor force?
17	NADYA STEVENS: Well what's
18	actually proven in numerous studies is that when
19	the minimum wage is raised, people are more likely
20	to stay at the job that they have so they have to
21	spend less money on worker training for future
22	workers who would have to replace the workers who
23	left because their wage was so low. So this
24	actually saves money. I hope that answers the
25	question.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 105
2	CHAIRPERSON SANDERS: You both have
3	raised very interesting points thatand I guess I
4	want to return to the more nebulous, to the more
5	harder to pin down, harder to quantifythe
б	question of respect, the question of dignity. Why
7	is this important to workers at all? Why is it
8	important? Isn't this dollars and cents, isn't at
9	the end of the day is
10	NADYA STEVENS: [Interposing] Yeah,
11	people, in order, you know, they work a full day
12	and they, you know, they expect to be able to do
13	something with the money that they earn, to be
14	able to even pay their rent at the end of the
15	month, and many of them can't. And most of theI
16	mean, what I said in the testimony is that most of
17	the people who oppose the minimum wage don't make
18	it. Nobody who opposes raising the minimum wage
19	makes it. There are always people who live in
20	ivory towers and remember what it feels like to
21	earn that much, if they ever did, but they can't
22	relate to it anymore. And so the people who do
23	make that wage know how important it is to receive
24	wages and to receive increases and be treated like
25	a human being who has value and whose work has

1	COMMITTEE ON CIVIL SERVICE AND LABOR 106
2	value. So it's, yeah, it needs to be raised for
3	their dignity and for their self-respect.
4	CHAIRPERSON SANDERS: Let me say
5	this at this hearing, we have heard many different
6	positions and I encourage everyone to think long
7	and deep about all of these positions, to make no
8	immediateto things are usually more complex than
9	just good and bad, to weigh and measure all of
10	these things and let the facts take us where they
11	need to take us, let reason take us where it needs
12	to go. We should not be so ideologically bound
13	this way or that way.
14	The speaker from thelosing all of
15	thesethe Employment Policy Institute, I commend
16	him for coming here and being bold enough, he may
17	not have a million people in this audience who may
18	wanted his position, but it's important and
19	necessary that we hear all of these so that we can
20	make a decision, make a rational decision. Our
21	decisions should be based on thinking, it should
22	be based on looking and reasoning and looking at
23	all of these things, but it also should be based
24	on our hearts too. We also shouldwe should
25	think both ways. We should think with our heads,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 107
2	whether it be Keynesian economic, anyone's
3	economics, you know, Adam Smith is no stranger to
4	here either, as much as some may [off mic]. We
5	should not simply a puppet of an invisible hand.
6	Sometimes we have to in that sense guide our own
7	strings, sometimes we have to see what is actually
8	happening on the ground; what is happening with
9	our neighbors; what is happening with our families
10	and to ourselves. Yes, when a theory does not
11	meet the reality, does not match it, it is madness
12	to cling to the theory. At that point, you have
13	to look at the whole thing anew and be bold enough
14	to do so, and this is one that we need to look at.
15	New York City, as the nation, is
16	undergoing the great recession. This is the
17	greatest challenge economically to our nation that
18	we have seen in this generation, we must respond
19	somehow. Not to respond is a response, it means
20	that we will surrender a lot of our neighbors to
21	their own devices to whatever is out there. And,
22	indeed, I would argue we do join the war of all
23	against all under those conditions.
24	Some of us do feel that government
25	has an obligation, it is supposed to make sure

1	COMMITTEE ON CIVIL SERVICE AND LABOR 108
2	that workers have a chance or that all have
3	chances for that matter, an even playing field.
4	Not so much a handout, but certainly a hand up to
5	people who want to do for themselves.
6	And if this means that we have
7	workers who can't go to the hospital or get
8	medicine when they need to, then we need to take a
9	hand in this matter. If the market is not looking
10	out for its own interests, we should not let the
11	market go down the drain. Isn't that why we
12	bailed out the banks? That the markets weren't
13	looking out for their own interests. Well, and
14	government certainly came in then.
15	What is good for Wall Street must
16	be good for Main Street. If we can find a way to
17	ensure that the well-being of the market is taken
18	care of there and it was correct, then we should
19	also make sure that workers understand that an
20	honest day's labor can bring an honest dollar.
21	And that, I would argue, is what we are saying
22	with this resolution.
23	Now I have been remiss to not to
24	say that we have been joined by the real Matt
25	Carlin, although the other Matt Carlin certainly

1	COMMITTEE ON CIVIL SERVICE AND LABOR 109
2	arguably, sir, but with quantitative data, I would
3	argue, has done better than you, but that's a
4	different story for a different day. And we'll
5	take thatwell we'll certainly take that up on
6	another day.
7	My friends, I urge us all to
8	partake in all of these dialogues, not to be an
9	accidental traveler in your own lives, to really
10	get into this and these are the issues of the
11	nation, these are the issues of the world. We
12	need to deal with this because it's not just a
13	theoretical argument. A the end of the day, some
14	of us may be able to pay our back rent if the
15	argument goes a certain way, some of us may be
16	able to catch up on our bills, and for those of us
17	who may believeand I'm sure no one in this room
18	is in that categorythat they are well beyond
19	that situation, that they need never to be
20	concerned about these things anymore, there but
21	for the grace of God go I. We all have, you know,
22	can slip into whatever situation where the minimum
23	wage is the best bet and in a case like that, you
24	may thank the day when New York City put this
25	resolution forward.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 110
2	Having said those things, I'm going
3	to call this hearing to a close. I thank you all
4	for participating in it.
5	This resolution is laid over.
6	Thank you very much for coming out here today.
7	[Gavel]
8	

## CERTIFICATE

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Date \_May 25, 2012\_