CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEES ON TRANSPORTATION LOWER MANHATTAN REDEVELOPMENT

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HELD AT:

Council Chambers

City Hall

B E F O R E:

JAMES VACCA

MARGARET S. CHIN

Chairpersons

## COUNCIL MEMBERS:

Council Member Gale A. Brewer

Council Member Daniel R. Garodnick Council Member David G. Greenfield Council Member Vincent M. Ignizio

Council Member Peter A. Koo

Council Member G. Oliver Koppell Council Member Jessica S. Lappin Council Member Darlene Mealy Council Member Rosie Mendez

Council Member Ydanis A. Rodriguez

Council Member Deborah L. Rose Council Member Eric A. Ulrich

Council Member James G. Van Bramer

## A P P E A R A N C E S (CONTINUED)

Franco Esposito Senior Counsel New York City Department of Transportation

Edward Pincar Director of Intergovernmental Affairs New York City Department of Transportation

Jeffrey Frediania Legislative Analyst AAA New York

Luis Sanchez Lower Manhattan Borough Commissioner New York City Department of Transportation

Derek Lee Manhattan Borough Commissioner New York City Department of Buildings

Joseph Simenic First Deputy Executive Director Lower Manhattan Construction Command Center

Robin Forest Director of External Relations Lower Manhattan Construction Command Center

Julie Menin Chairperson Community Board One

Catherine McVay Hughes Vice Chair Community Board One

2	CHAIRPERSON VACCA: Good afternoon,
3	everyone, and welcome. Today is April 23rd, I'm
4	James Vacca, I'm Chair of the Committee on
5	Transportation. And today we will be joined
6	shortly by the Committee on Lower Manhattan
7	Development, but right now we're here to discuss
8	Intro 784, which would allow for the transfer of
9	MUNI meter time. I want to thank the Committee
10	staff and the Administration, and the Department
11	of Transportation, for all their work on this
12	bill. In my view, scuze me, in my view, this bill
13	is a classic example of what a legislative body
14	does, we clear up confusion regarding the
15	interpretation of rules. DOT has stated that it
16	believes MUNI meter time is already transferrable,
17	but drivers are getting ticketed. Some drivers
18	protest their tickets and get them dismissed, but
19	some drivers do not. This is mostly happening
20	outside of Manhattan and as DOT finished replacing
21	the standalone meters with MUNI meters by the end
22	of the year, the problem will only get worse if we
23	do not take action. It is our job as the
24	legislative body to make sure the law is not
25	ambiguous and that it is applied consistently

across the City. Intro 784 will make life a
little bit easier and more fair for drivers who
are right to feel that they should be able to keep
the MUNI meter time that they have already paid
for. People who are running errands should be
able to buy time once and use that time for any
spot with the same meter rate. Every cent of this
money belongs to the driver, it's that simple.
Before I turn things over to the Department of
Transportation, I want to thank DOT and the
Administration for working so closely with us on
my bill. I want to thank Speaker Quinn for her
attention to this issue, and I'd like to introduce
the Committee Members who are here first, before
we call upon our witnesses from the Department of
Transportation. To my right, Council Member Peter
Koo, Council Member Ydanis Rodriguez; to my left,
Council Member Gale Brewer; and of course we're
joined by Committee staff, Lyle Frank our counsel,
to my left. Okay, and we now introduce Franco
Esposito, New York City DOT Senior Counsel; Edward
Pincar, New York City DOT Director of
Intergovernmental Affairs. Who would like to
start?

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2	EDWAR	RD PINCAR:	I	will,	thank	you.
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3 CHAIRPERSON VACCA: Okay. Please

4 introduce yourself for the record.

EDWARD PINCAR: Good afternoon, Chairman Vacca, and Members of the Transportation Committee. My name is Edward Pincar, and I am the Director of Intergovernmental Affairs for the New York City Department of Transportation. Joining me today is Franco Esposito, Senior Counsel at DOT. Thank you for the opportunity to testify in support of Intro 784, which would clarify that parking time purchased for New York City's MUNI meters is transferrable. DOT's parking meter program governs over 85,000 on-street spaces throughout the five boroughs. Our network of meters is one of the most reliable systems in the country, having achieved an operability rate of 92.9 percent in Fiscal Year 2011. We expect this percentage to rise even higher once we complete the conversion of all remaining single space meters to MUNI meters by the end of December. addition to better operability, MUNI meters offer several other advantages over single space meters. These include a convenient paying display system,

the reduction of unnecessary sidewalk	
encumbrances, and additional capacity for parked	ì
vehicles along the same curb space. Further,	
unlike single space meters, parking time purchas	sed
at MUNI meters is not unique to a particular	
space. Meaning that New York motorists can buy	
time at one spot, and then use the remaining tir	ne
at another spot. As DOT progressed with	
installing MUNI meters in more communities	
throughout the City, we became aware that the	
issue of receipt transferability is not entirely	7
clear to New Yorkers. We are therefore pleased	to
have worked closely with Chairman Vacca to	
finalize language on Intro 784, a bill that would	_d
clarify this issue and make on-street parking ev	<i>r</i> en
easier for the City's motorists. The proposed	
legislation would amend the Administrative Code	to
allow parking time purchased at MUNI meters to k	oe
transferrable, provided that a motorist moves to	a
space with a rate that is the same as or less th	ıan
the rate of the space where time was purchased,	
and provided that a motorist does not park in	
excess of the maximum amount of authorized parks	ng
time at a space. In addition, the bill would	

2	specify that the length of time a vehicle may park
3	at a subsequent space is calculated based on the
4	time at which parking was purchased. For example,
5	if a motorist purchases four hours of time at
6	10:00 a.m. and then moves to a spot that allows a
7	maximum of one hour of parking, the motorist would
8	be able to park at that space until 11:00 a.m.
9	This provision would ensure that our MUNI meter
10	system can continue to create the turnover
11	necessary to serve the demand of the City's
12	curbsides. On behalf of Commissioner Sadik-Khan,
13	I would like to thank Chairman Vacca and this
14	Committee for your continued cooperation on
15	important transportation issues. In summary, DOT
16	supports Intro 784 because it provides
17	clarification to New Yorkers about how and when
18	MUNI meter receipts can be used at different
19	parking spots. At this time, we'll be happy to
20	answer any questions you may have about DOT's
21	position on the bill. Thank you very much.
22	CHAIRPERSON VACCA: Thank you. I
23	want to introduce my colleagues who've arrived.
24	Council Member Vincent Ignizio to my left, Council
25	Member Oliver Koppell to my right. I think your

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testimony is self-explanatoryoh, you, too, okay
I think your testimony is self-explanatory,
I want to thank the Department of Transportation
for their help in getting this bill formulated
with my Committee. I want to thank the Mayor's
Office for their support and cooperation. I think
all of us worked very well together on this. And
I thank you for your testimony. I do have a
question, I think that this is a common sense type
thing that we should be doing. But maybe I'll
have questions after my colleagues, 'cause they
have, they have questions. I have to look good, I
have to have questions, too, so therefore I'll
come back. Council Member Gale Brewer first, and
then Council Member Ignizio.

very much. It was a beautiful day on Saturday, so I was all around my district, and I ran into two kinds of questions about MUNI meter. One is, in one situation, I know you mentioned 92 percent operate, but one particular block, and I have to find out which one, I can't remember, but I will let you know, the MUNI meter did not work. And so, I'm wondering in relation to this bill where

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you have a MUNI meter that doesn't work, having
come from another meter where you put your money
inin the old days, of course, if you had a
standalone meter, we wall put paper bags over it
and said, "Didn't work," and that's what we did.
We can't really put a paper bag over our MUNI
meter. So I guess my question is, when a MUNI
meter doesn't work, how do you handle this
particularI have money left on my receipt?

[pause]

EDWARD PINCAR: Council Member, that's an excellent question. I understand that there was a bill passed last year that says that if there is a broken meter, you are able to park at that meter for the amount of time that would otherwise be allowed. But if you have the specific location, if you can get it to my cell -

## COUNCIL MEMBER BREWER:

[interposing] I will, no, I will, I'm just, I'm just--so, I guess my question would be how do you communicate that to the public? But I know I should know what bills we passed. But I'm one of three Council Members who doesn't have a car, so I

2 really don't know too much about cars.

and Franco, correct me if I'm wrong, I believe in the case of someone who is able to buy a MUNI meter receipt at a working machine, and then transferred to a spot where the machine was broken, because they would be displaying the receipt from the original working location, that that would be covered. And then in the instance, if you go to a location where the MUNI meter is broken, then the existing policy—

COUNCIL MEMBER BREWER: Okay. And

I just think that as we pass this type of
legislation in general, DOT needs to do a good job
of including communication about the different
laws that have passed, with the MUNI meter. Maybe
it's written on the meter--you decide. But there
must be a little bit more communication.

EDWARD PINCAR: That's an excellent suggestion, I will take that back.

COUNCIL MEMBER BREWER: The person who asked me about it did not know what to do about the broken meter, what was - - what wasn't.

My second question, and this is more anecdotal,

2	but I ran into two people who thought Council
3	Member Vacca's bill had passed. And so they were
4	delighted, 'cause they could park in front of my
5	district office, at a MUNI meter space, with the
6	money still on their receipt, and they were so
7	delighted that Council Member Vacca had already
8	passed the bill. Thank you very much. [laughter]
9	CHAIRPERSON VACCA: Maybe they can
10	move to my district. I need them to be happy with
11	me there. [laughter] Thank you, Council Member
12	Brewer. Let me clarify one thing, though. My
13	understanding was that when a MUNI meter was
14	broken, that you then had to walk to the next MUNI
15	meter to get a ticket, not that you were given the
16	time that you normally would've gotten anyway. I
17	need that to be clarified.
18	EDWARD PINCAR: That's correct.
19	CHAIRPERSON VACCA: You have to
20	walk to the next MUNI meter.
21	EDWARD PINCAR: You go to the next
22	one; however, if there are no operable parking
23	meters, you can park up, up to the amount of time
24	on the sign at the location.

CHAIRPERSON VACCA: If there are no

operable MUNI meters on that block.

EDWARD PINCAR: Yes.

CHAIRPERSON VACCA: On that block. So if there is a broken one, you are to walk to the one nearest on that block, and then get the ticket and put it in your window; but if there's no operable ones on a block, you take the time that you normally would have gotten.

EDWARD PINCAR: Correct.

CHAIRPERSON VACCA: Okay. Thank you. Council Member--first let me mention we've been joined by Council Member Debbie Rose to my right, and Council Member Ignizio is next.

very much, Mr. Chairman. Excited to be here today, we are live for the first time, I believe we're going live today, so it's an exciting day. And want to welcome my friend Ed Pincar and congratulate him on his performance today. My question is regarding the excessive, or the excess of hours. You said if you have a location where the max is an hour, and you had three hours, you would only, you have to leave at 10:00 o'clock. The hours thereafter would be null and void, or

2	those two you can go if you had a lot of errands,
3	you can go to another meter and put that in as
4	well. How does

EDWARD PINCAR: Theoretically,

Council Member, if you were to purchase four hours

of time from a four hour meter--

COUNCIL MEMBER IGNIZIO: Right.

allow you to, say you parked from 10:00 a.m. to 10:30 in a four hour zone; if you wanted to move to a one hour zone, you would be able to park legally in the one hour zone from 10:30 to 11:00. If you then wanted to go back to a four hours zone, you would have the option to go back until your expiration time.

just think this is a good bill, Mr. Chairman, and I'm only upset that it's yours. And I want to be associated if I can, if you'll let me go on as a co-sponsor as well. And I want to thank the Transportation Commissioner, this is really how good government works, where the Committee and the Chairman work with the DOT and really the beneficiaries here will be the traffic public who

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2 use these meters. So, thank you Mr. Chairman and that's all I have.

CHAIRPERSON VACCA: Thank you,

Council Member Ignizio, and we will be adding your

name to the bill as per your request. Council

Member Peter Koo.

COUNCIL MEMBER KOO: Thank you, Chairman Vacca. Now the - - and Council Member Vacca said that this is one of the better bills that we ever passed, you know. Yeah. [pause, background noise] - - Council Member Ignizio has just said this is one of the better bills that they ever pass from the City Council. And it's especially good for the common folks, - - . And my question to, to you, or the Councilmen [phonetic] on the Transportation side, is suppose that somebody purchases a ticket and for \$12. You - - . And then, it's illegal for the driver to sell the ticket to - - to the stop, to the MUNI, meter, to - - . Say, "Hey, I have \$10 left, can you give me like \$7 for it or \$5 for it?" So, it's illegal. It's transferrable, you say it's transferrable. - -

EDWARD PINCAR: That's an excellent

2	question, Council Member. I'm [background
3	noise] I would, I would have to refer to the
4	Police Department. But in the meantime, we can
5	look into that
6	COUNCIL MEMBER KOO: I mean, this
7	is one of the things you need to look into.
8	CHAIRPERSON VACCA: Well, well let
9	me say this, if I can, if I can interrupt. I
10	don't think there would be any reason for anyone
11	to sell the MUNI meter, becwhy would they want
12	to sell the receipt, let them go buy their own
13	receipt.
14	EDWARD PINCAR: I would agree, but-
15	_
16	CHAIRPERSON VACCA: Right, but that
17	may not occur. I mean, I'm not saying in New York
18	City with a City of eight million people, anything
19	is possible, yes. But
20	COUNCIL MEMBER KOO: On receipts,
21	they pay \$8 for it, they only use it one hour
22	CHAIRPERSON VACCA: Can they, can
23	they sell the remainder of the seven hours because
24	they only used on hour? I would think they
25	probably could, if they want to do that, but I

1	COMMITTEE ON TRANSPORTATION 16
2	don't know how many people would.
3	EDWARD PINCAR: I'm not sure that
4	there's any
5	CHAIRPERSON VACCA: [interposing]
6	Is there a market for this, I don't think so.
7	EDWARD PINCAR: We will look into
8	it for you.
9	[background comment]
10	COUNCIL MEMBER KOO: No, no, I'm -
11	- because, you, I'm sure this will come across
12	later, because especially if you have a twelve
13	hour ticket, and you, you can use it use it for
14	another three hours. And they might come, I
15	illegal, right, they will stand there and, and ask
16	people for. And, and they want to buy it but they
17	want to question whether it's legal.
18	EDWARD PINCAR: Council Member, I
19	would be happy to look into that and follow up
20	with you on that question.
21	CHAIRPERSON VACCA: Thank you,
22	please do.
23	EDWARD PINCAR: Yes, sir.
24	COUNCIL MEMBER KOO: All right,
25	thank you very much.

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2 CHAIRPERSON VACCA: Thank	you,
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Council Member Koo. We've been joined by Council
Member Jimmy Van Bramer. Council Member Debbie
Rose has a question.

COUNCIL MEMBER ROSE: Hi.

EDWARD PINCAR: Hi.

COUNCIL MEMBER ROSE: I want to thank you for, for, or the Commissioner, for coming out and addressing a question that we had in terms of the distance that the MUNI meters are placed. So, I want to say that it was really nice to see that the response of the Commissioner in that you did take into account our concerns. have a question about the timeframe for the MUNI meter. We have two commercial strips that, you know, are pretty much almost identical in different areas. And the amount of time that the MUNI meter is in effect is somewhat longer than one of the other commercial strips. Is there something that can be done in terms of equity, to--Like the hours are for one, 9:00 to 5:00, and the one in my district was 8:00 to like 7:00. You did shorten that time to 9:00 to 6:00. But is there some way to--or is there some guidelines that you

2	use to judge how much time the MUNI meter would be
3	in effect? And is there some sort of equity or
4	parity?
5	EDWARD PINCAR: Well, therethere
6	is certainly, there are certainly guidelines that
7	help our Parking Division determine the necessary
8	hours in commercial strips. Commercial strips are
9	no all created equal, and depending on the types
LO	of businesses that are on the strip, they might
11	need different times. For example, more
12	restaurants in a certain area would allow for, you
13	know, maybe later time. I think you're referring
L4	to Forest Avenue. If you could tell me
15	COUNCIL MEMBER ROSE: [interposing]
L6	Forest Avenue versus New York Lane.
L7	EDWARD PINCAR:I will be happy
18	to
L9	COUNCIL MEMBER ROSE: They're
20	pretty, they're pretty similar in terms of the
21	types of businesses, the number of restaurants,
22	and the Forest Avenue strip has, you know, is
2.3	required to feed the MINI meter for a longer

25 EDWARD PINCAR: I can ask both

period of time.

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Borough Commissioner Tom Cocola and our Assistant
Commissioner for Parking, I believe that they've
had some discussions on this, and that there'll be
some changes coming up. So, I will get back with
them, and then one of us will get in touch with
your office.

COUNCIL MEMBER ROSE: Okay, thank you. And the Chair, I would like to add my name to this legislation. Thank you.

CHAIRPERSON VACCA: Thank you. And please add Council Member Rose to the legislation. There being no further questions from Committee Members--Oh, Gale, one more question.

COUNCIL MEMBER BREWER: Just a comment that I think is funny. One is there should be an app for these MUNI meters, 'cause nobody knows what in the world they really do. And then, and YouTube will make, should be this particular webcasting, I think you might be the first, 'cause this has been the funniest webcasting experience I've had in the last four days, since webcasting started. Thank you very much, and I hope you add my name to the bill.

CHAIRPERSON VACCA: Thank you, I, I

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think. [laughter] Thank you, Council Member
Brewer, and we will add your name to the bill as
you had requested. There are no further
witnesses. I do want to welcome Council Member
Eric Ulrich who has joined us. But there are no
further questions, so the Department of
Transportation, again, I thank you for your
cooperation and I look forward to this bill
becoming a reality, and being ahead as we are
today, I think that will happen soon. So thank
you for your help.

EDWARD PINCAR: Thank you.

CHAIRPERSON VACCA: I would not like to introduce Jeff Frediani, who is with AAA of New York. Our witnesses today will be limited to three minutes. Okay? Thank you. [pause, background noise] Please introduce yourself for the record.

JEFFREY FREDIANI: Sure. My name is Jeffrey Frediani, I'm a Legislative Analyst with AAA New York. and AAA New York serves more than 1.6 million members residing in the City of New York and adjacent counties of New York State, and we support Intro 784-A. In recent years, many

mun	nicipalities have moved away from traditional
coi	n-based parking meters to electronic MUNI
met	ers that dispense timed receipts to be
dis	played on a vehicles dashboard. While MUNI
met	ers offer more convenience than a traditional
met	er, such as accepting debit and credit card, it
can	also create new problems for drivers, such as
hav	ring, such as parking and having to walk,
som	netimes to the end of the block to access a MUNI
met	er, leaving your car unattended in the process,
and	l at risk of getting a ticket, although not
wit	thin the five minute grace period As proposed
in	Intro 784-A, drivers would have the opportunity
to	retain a still valid MUNI receipt and park at
any	other metered spot with the same or lower
par	king rate. Enacting this legislation will
eli	minate any confusion between the Department of
Tra	insportation and ticketing agents on the street,
as	to whether receipts with remaining time
pur	chased are still valid, therefore reducing the
num	ber of tickets for drivers. In addition, it
wil	allow drivers to get the full value of the
par	king time they purchased, instead of
the	eoretically paying for an hour's worth of

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parking only to drive away after 15 minutes and have to pay for another parking spot. Estimates place the amount of revenue New York City receives each year from parking tickets in the neighborhood of \$600 million, with drivers continuing to be a top revenue source for the City, implementing small, common sense measures such as this only seems fair. Thank you for the opportunity to comment.

CHAIRPERSON VACCA: I thank you very much. And I thank you for all the work your organization does, to make driving safe, and to make sure that motorists are part of the conversation, as we talk about important bills like this. You know, when I introduced this bill, I thought it was just common sense, but then one of my neighbors gave me a very good analogy. My neighbor said to me, "Jimmy, it's like when you go to a restaurant and you order a meal, and you don't finish the meal, so you have a right to a doggy-bag because [laughter] you're paying for the meal." And it is your meal, and if you want a doggy-bag, you're going to get a doggy-bag. That's the same thing under this law. This law

says you pay for the meal and you're entitled to
all the time you pay for, whether it's at one
location or another. So I think this is common
sense. But we've had too many reports of one
agency doing, one agency telling us yes, this is
the practice, but then another agency not
recognizing the practice, and people have been
caught in the crosshairs. And as meter, as the
MUNI meters are new, many neighborhoods still
don't have them, I thought we should come out with
legislation because MUNI meters in the past have
not been legislated. We've legislated the
standalone meters; when you have something new
like this it requires thinking out of the box
sometimes, and we've seen that this is important.
Are there any questions for the witnesses? For
our current witness, I'm sorry. There being none,
I thank you very much. There being no further
witnesses on this bill, we now have another,
another committee meeting, where we will take a
five minute recess. I'm awaiting some members and
agencies. I'll introduce Council Member Dan
Garodnick who has just joined us. But we will
take a recess until further notice.

Γ	gavel
L	gavei

[pause, background noise]

CHAIRPERSON VACCA: Okay, our

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hearing will reconvene, please. Everyone take your seats. Take off, shut off your cell phones and your whatever on your Blackberries. [pause, background noise] Okay. Good afternoon, everyone. I'm James Vacca, and I'm Chair of the Committee on Transportation, and I want to thank Chair Margaret Chin, to--for her convening this hearing, jointly with my Committee. Those of us who work in Lower Manhattan certainly understand how much construction is going on all around us.

You don't have to--excuse me [knocks]

FEMALE VOICE: Quiet, please!

CHAIRPERSON VACCA: If you live in, if you live or work in Lower Manhattan, you certainly understand how much construction is going on all around us. You don't have to look far to see it. Bur for residents of this growing neighborhood, the variances that are granted for all hours of the day and night can have a major impact on the quality of life. Nobody is suggesting that construction grind to a halt, even

in the overnight hours. Residents of this
neighborhood understand that some projects are so
important to the City, like One World Trade Center
and the Fulton Transit Hub, that work should
happen around the clock. However, what we also
have is that variances that are often required
mean inconvenience and sometimes necess
unnecessary inconvenience for residents. It's not
clear how DOB and DOT are coordinating to look at
the impact these variances for work have on nearby
residential streets. And I think it's important
they do coordinate their work and their approval
process. It is vital that the Administration
consider quality of life impacts when granting
overnight construction for loud, loud noise, and
coordinate construction efforts as much as
possible. The ongoing redevelopment of Lower
Manhattan is vital to our City's future, as is the
development of Lower Manhattan as a residential
neighborhood. We must find a way to secure the
growth of both, without compromising the quality
of life in the oldest neighborhood in our City.
Without further to do, I'd like to introduce my
Co-Chair, Council Member Margaret Chin, and thank

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her for her assistance in getting this hearingtogether.

CHAIRPERSON CHIN: Thank you, Council Member Vacca. Good afternoon, I am Margaret Chin, Chair of the Committee on Lower Manhattan Redevelopment and the City Council Representative for District 199. I'd like to thank my colleague, Council Member James Vacca, Chair of the Transportation Committee, for cochairing today's hearing. I would also like to thank the staff of both Committees and my own staff for their help in organizing this hearing. Today, we will hear from representatives from the Department of Transportation, Department of Housing and Building, the Lower Manhattan Construction Command Center, Community Board One and members of the Lower Manhattan community. the last ten years, Lower Manhattan has enjoyed a tremendous rebirth as a vital commercial and residential area. The redevelopment of Lower Manhattan has included the ongoing reconstruction on the World Trade Center site, as well as the numerous other public and private projects. Overall, the redevelopment has been a success, new

businesses have opened, major infrastructure has
been modernized, and the populations south of
Canal Street and Lower Manhattan has doubled to
approximately 70,000 in the last ten years. Tens
of thousands of residents now lives in the area of
districts once considered primarily industrial or
commercial, including TriBeCa and the Financial
District. Unfortunately, the redevelopment of
this scale brings with it substantial disruption
to the quality of life, to residents, workers and
small businesses. Some residents have been
overwhelmed by the sheer number of projects around
them. For example, on John Street, in the
Financial District, residents have been living
between and above five major projects: the Fulton
Street Transit Hub, a hotel project on 24 John
Street, a high rise Pace dormitory project at 180
Broadway, both ConEd steam and gas work, as well
as DDC's Fulton Street Project Phase III; and 113
National Street construction of a 22 story
residential building. These are all projects that
have been ongoing for close to a year or more, and
some of them are likely to continue for years to
come. Residents have suffered from nighttime

jackhammering and other noisy working, John street
has been dismantled to such a degree that
residents have expressed concern over whether
ambulance and fire trucks would be able to gain
access in an emergency. John Street residents are
not the only one, however, who suffer from 24/7
construction and the accompanying noise. For more
than 1,600 apartment units of South Bridge
[phonetic] Tower, which overlooked the Brooklyn
Bridge, are subject to extremely noisy nighttime
work from the Brooklyn Bridge reconstruction
project, which is a multiyear project. In Lower
Manhattan, we have been fortunate to have the
Lower Manhattan Construction Command Center which
was created by Executive Orders by the Governor
and the Mayor, to coordinate enormous amount of
construction projects in Lower Manhattan. The
LMCCC is an invaluable resource for Lower
Manhattan residents. The LMCCC helped manage
utility work and power outage, the delivery of
steel to construction site, construction staging,
and access for workers, coordinating the 10,000
construction vehicles that operate in Lower
Manhattan every month. The LMCCC staff hold

weekly meetings with contractors and biweekly
community forums, send daily email blasts and
updates to area residents on the status of
construction. They monitor car traffic and
pedestrian flow around work site and report on air
quality and dust on a daily basis, they visit
construction sites to monitor noise, vibration and
other construction related sound, and they respond
to residents' complaint among other
responsibility. A year ago, Governor Cuomo
granted a three year extension of the LMCCC
through 2013, to cover the height of construction
in Lower Manhattan. However, in January of 2012,
only a year later, Governor Cuomo announced the
downsizing of LMCCC and plans to let go all but
three fulltime staff members. I have expressed my
concern that LMCCC will not be able to function on
such a reduced staff. However, the Governor's
Office has assured me that LMCCC will be able to
maintain its current level of service through peak
construction in 2013. Hopefully, we can learn
more about how LMCCC will be structured moving
forward in today's hearing. The fact is, however,
that construction noise is a common complaint in

New York City. I'm confident that I'm not the
only Council Member here who has received calls
from constituents about jackhammering, torn up
street or after hour work. The Construction
Management Code and DEP Noise Code were written to
ensure that the impact of construction would be
mitigated. However, I am concerned that the
current codes do not do enough to protect
residents from long term disruption. There are
many undefined exceptions written into the law for
things such as public need or emergencies, or even
more exceptions written into law that put
discretion solely in the hands of the agency
completing the work. I hope that today we can
start to delve into what criteria exactly agency
use when issuing after hour permits for hours when
most residents are asleep. Do they consider, for
example, whether resident live right above or next
to or across from the project in question? Or how
often do agencies communicate and coordinate with
each other about how, about other permits and
variance issue for one particular area. I thank
all of you who have come here to testify today,
and I'm looking forward to having a productive

CHAIRPERSON VACCA: Thank you--CHAIRPERSON CHIN: Thank you, Chair CHAIRPERSON VACCA: Thank you, Council Member Chin. The members who are here, at this point, are Council Member Gale Brewer, myself, Council Member Chin, of course, Council Member Dan Garodnick of Manhattan. Let me 10 11 introduce our panel: Donald Weinstein, from the 12 Department of Buildings; Luis Sanchez, New York 13 City DOT, Lower Manhattan Borough Commissioner; 14 Derek Lee, New York City Department of Buildings, 15 Borough Commissioner for Manhattan; Mr. Pincar 16 from New York City DOT, Intergovernmental 17 relations. Okay. Who would like to start. 18 LUIS SANCHEZ: I'll start. 19 CHAIRPERSON VACCA: Okay, introduce 20 yourself for the record, and thank you. 21 LUIS SANCHEZ: Good afternoon, my 22 name is Luis Sanchez, and I am the Lower Manhattan 23 Borough Commissioner for the New York City 24 Department of Transportation. Joining me today is 25 Edward Pincar, DOT's Director of Intergovernmental

Affairs. Thank you for inviting us to update the
Council on the Department's role in coordinating
construction activity in Lower Manhattan. Lower
Manhattan is one of New York's busiest areas
serving the City's financial and government
sectors, as well as drawing large numbers of
tourists and shoppers each day. Over the past
decade, the area has blossomed into a vibrant
residential neighborhood. This transformation,
along with the continuing effort to rebuild the
World Trade Center site, and other key pieces of
infrastructure, has resulted in an increased
amount of construction activity. As you can
imagine, coordinating such activity in the
relatively small, narrow, urban space with large
amounts of people can be particularly challenging.
DOT is one of several agencies charged with
oversight of construction work in Lower Manhattan,
specifically as it concerns work performed within
the streets and sidewalks. Other entities
involved are the Port Authority of New York and
New Jersey, the New York State Department of
Transportation, and the Metropolitan
Transportation Authority, New York City's

Department of Design and Construction. In 2004,
Mayor Bloomberg and then Governor Pataki
established the Lower Manhattan Construction
Command Center, which is responsible for the
coordination and general oversight of major public
and private construction projects south of Canal.
DOT works closely with the Police Department, the
Department of Buildings, DEP, Department of
Sanitation, through the Command Center's
construction permit enforcement taskforce. Before
I explain DOT's role in this coordination, I would
like to provide some background on the
Department's Lower Manhattan Borough
Commissioner's Office. In the aftermath of the
September 11 terrorist attacks, DOT established
this office in order to concentrate on
coordinating the construction work associated with
the rebuilding of the World Trade Center site, as
well as other infrastructure and street
reconstruction projects south of Canal Street.
This coordination is intended to ensure that work
could be accomplished with the least amount of
disruption to the residents, businesses and

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reconstruction of this vital area on track. Lower Manhattan Borough Commissioner's office is the headquarters for permitting all activity within the City street and sidewalks in Lower This means that whenever contractors Manhattan. or utilities need to perform underground work or store equipment or material in the right of way, such entities must apply for a DOT permit. majority of permits that we issue are for street excavations which include capital work for street reconstruction projects, utility repairs such as gas lines or plumbing repairs. The other types of permits are for building operations, meaning construction work that has already been approved by the Department of Buildings. Our office issues approximately 900 to 1,000 permits per month, and about a third of these are for private utilities. Regardless of the purpose of the specific activity, when there is a partial or full street closure, DOT works to ensure that other concurrent projects can take advantage of the closure to maximize efficiency and productivity. To do so, DOT holds weekly coordination meetings with all parties involved for the specific street closures

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as they pertain to crane operations, construction deliveries and street cuts. In addition, we work with ConEdison, Empire City Subway, Building Developers and Contractors, on various construction issues, including sidewalk and lane occupancy, lane and roadway closures, work hours and workdays. We meet with ConEd twice a week, to review their permit requests. The purpose of this intense coordination is to take into account the many stakeholder groups that are impacted by planned construction work. We know that residents want peace and quiet at night; at the same time, businesses need deliveries and customers during the day. Pedestrians and vehicles must be able to circulate safely around construction sites, and contractors must construct their projects in a timely manner. Whenever DOT reviews permit applications, we must account for all of the competing needs of residents, businesses and contractor, and ultimately public safety. balancing act can be very complicated. general, DOT discourages night work in lower Manhattan. Due to the geometric constraints of narrow streets and the lack of a cohesive street

trade, however, daytime closures are extremely
difficult for both vehicular and pedestrian
circulation. Accordingly, we occasionally prevent
night work but only when absolutely necessary, and
under the strictest stipulations. Sometimes
contractors fail to obey these stipulations,
either by exceeding the permitted work hours, or
by failing to restore the roadway properly. In
order to protect the public from such offenses,
DOT's highway inspection and quality assurance
unit inspectors traverse the City every day to
inspect the work in response to community
complaints. Our enforcement efforts are
particularly effective in Lower Manhattan because
the area is condensed and our inspectors are able
to travel quickly between job sites. In calendar
year 2011, DOT issued over 2,000 summons in Lower
Manhattan alone. And we will continue to monitor
closely in order to ensure contractors are
complying with the terms and conditions of our
permits. About a third of these summonses are for
failure to comply with the stipulations, materials
storage and street openings without a permit. As
I hope my testimony shows, DOT plays a unique and

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important role in coordinating construction
activity in Lower Manhattan, work that will help
ensure a bright future for this vital community.
Thank you again for inviting us to testify this
afternoon, we'll be happy to answer any questions
you may have.

CHAIRPERSON VACCA: Thank you.

Does anyone else with to testify? Oh. Don - -

10 I'm sorry, could you please, I'm sorry.

DEREK LEE: Yes, - - . Good

afternoon, Chairwoman Chin and Chairman Vacca, and

Members of the Committee. My name is Derek Lee,

and I am the Manhattan Borough Commissioner at the

Department of Buildings. I'm here today with

Donald Weinstein, Director of Community Affairs,

and other members of the Department. I want to

thank you for the opportunity to hear our comments

on construction work in Lower Manhattan. Our

Department's core missions are clear: to advance

public safety, to enforce the laws that govern

construction, and to facilitate compliant

development. We also seek ways to improve

construction safety, strengthen compliance and

streamline our processes, to allow legal

construction to move forward. DOB enforces
compliance with proactive and complaint
inspections, and issue violations where necessary.
Over the past few years, Lower Manhattan has
become a top retail, recreational, dining and
tourism destination in the City. Therefore, it
should come as no surprise that along with the
reconstruction of the World Trade Center site,
Lower Manhattan has also seen a surge in
construction. There are a number of
nonjurisdictional capital projects occurring, such
as street reconstruction and the rebuilding of
water and steam systems. In addition to DOB
regulated private development. Currently, the two
largest private projects are at 180 Broadway and
24 John Street. The project at 180 Broadway is
the home of a new 24 story, Pace University
dormitory. At 24 John Street, located just west
of Nassau Street, is a new enlargement of a former
six story office building, to a 21 story hotel is
ongoing. Normal construction work hours are 7:00
a.m. to 6:00 p.m. weekdays. Under the City's
administrative code and after hours variance, or
AHV, is required if you seek to perform

construction work before 7:00 a.m. or after 6:00
p.m., or on the weekend. To request an AHV, an
applicant must file a people form with the
borough office for review. These two projects do
routinely apply for after hour variances. Since
2004, the Department has worked with the Lower
Manhattan Construction Command Center. During
most of the time, DOB had inspectors stationed at
the center. LMCCC facilitates daily activities
scheduling and logistics of both public and
private sectors construction projects. LMCCC has
a master schedule project, a weekly advisory
email, and a biweekly coordinating meeting for all
agencies and representatives from Community Board
One, as well as elected official offices. Thank
you for this opportunity to discuss these
construction projects in Lower Manhattan, and I
would be happy to answer any questions you may
have.

CHAIRPERSON VACCA: Thank you. I'd like to mentioned we've been joined by Council Member Rosie Mendez and Council Member Jessica Lappin. I wanted to ask, how many permits have we issued? How many permits has DOT issued? How

2	many permits for variances has DOB issued? Let's
3	say in the past year?
4	LUIS SANCHEZ: Well, for, for DOT,
5	as I mentioned before, anywhere from 900 to 1,000
6	a month. So, project that we're probably talking
7	anywhere from 10,000 to 12,000 permits. That's
8	just south of Canal Street. One
9	CHAIRPERSON VACCA: 10,000 to
LO	12,000 permits
11	LUIS SANCHEZ: Per year.
12	CHAIRPERSON VACCA: Per year.
13	LUIS SANCHEZ: Right. And
L4	basically, a construction site does, it doesn't
15	mean there were 12,000 construction projects, but
L6	a construction site may have five or six
L7	individual permits for a site, so there may be a
18	different permit for staging requirements, a
L9	different permit to close a roadway, so there's
20	some overlap in the permits.
21	CHAIRPERSON VACCA: How many
22	Buildings, how many has Buildings, how many did
23	Buildings give?
24	DEREK LEE: There are five major
25	new buildings in the Lower Manhattan area, and

2	they do apply for variances. On the whole, the
3	Borough of Manhattan do issue after hour variances
4	in the hundred range, depending on the week of
5	construction activity, and most of those permits
6	are uptown in the commercial area, office area.
7	So, to be more specific we have different numbers
8	with

CHAIRPERSON VACCA: In the Lower Manhattan, are we talking hundreds?

DEREK LEE: No, no, no--

CHAIRPERSON VACCA: No.

DEREK LEE: - -

CHAIRPERSON VACCA: So you issue a much smaller number.

DEREK LEE: A very small number.

CHAIRPERSON VACCA: Okay. DOT's permits, do DOT's permits give a, a cutoff time?

Do you give variances to work beyond 7:00 o'clock, beyond 8:00 o'clock? Typically, our permits to 7:00 a.m. to 10:00 p.m., on street work. And as an example let's say a DBC project where there's a street reconstruction project, the City contractor is working in the construction site, let's say he'll typically start from 7:00 a.m. to 3:00 p.m.

Once that shift is over, the, a ConEd crew will
come in, or an MCS crew will come in, to work in
the site. Part of it is because you just, you
know, the size of the site, you can't have two
different contractors working in the same area.
So, the Other contractor will come in in the aft
for the evening shift, if you go up to 10:00
o'clock. Our permits basically stop at 10:00 p.m.
They can, there's some work that happens after
10:00 p.m. that is supposed to be quiet work. For
instance, if they're laying cable, or they're
pulling cable from one manhole or the other, that
is quiet work. Unfortunately, some of the
contractors, they, you know, they'll overstay
their welcome, so to speak, and work past 10:00
o'clock with either unauthorized jackhammering or
other construction activity.

CHAIRPERSON VACCA: When it's unauthorized jackhammering beyond the permit, then the community or the community board should be calling the Police Department.

LUIS SANCHEZ: Well, they should be calling 311. They also can call the Community

Board. What we normally do, we'll get an email

2	from the, from the Community Board within the next
3	day or two, when they get a complaint.
4	Councilwoman Chin's office sometimes gets
5	complaints or some of the other elected officials,
6	they'll forward it to us immediately, and what we
7	do is we notify our inspectors to come out the
8	next day, if we see that they have permits to work
9	let's say for the entire week, we send the
10	inspectors out to follow up afterwards. And
11	that's, and if they're making noisy work, that's
12	when they get summonses.
13	CHAIRPERSON VACCA: The permits
14	that DOT posts have time limits on them?
15	LUIS SANCHEZ: Yes
16	CHAIRPERSON VACCA: [interposing]
17	So they can be seen by people as to what the time
18	limits are.
19	LUIS SANCHEZ: Yes, yes. Now
20	sometimes what also happens is, as it was pointed
21	out before, emergency work can come in and they'll
22	get a permit, a special what they call emergency
23	permit, to do work at night because either there's
24	a gas leak, a steam leak, so you know, that,
25	that's part of the

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CHAIRPERSON VACCA: But separate
from the emergencies, don't you think that 10:00
o'clock is late to have jackhammering and other
things going on? Separate from emergencies, that
of course I understand. But when I look at the
sheer number of permits DOT is issuing, and having
them go to 10:00 o'clock at night in a residential
area, it would seem to me that people after a
period of time, would just say

LUIS SANCHEZ: - - I agree - -

CHAIRPERSON VACCA: [interposing] what--how long does the average permit run for, these various permits? How long do they run for?

LUIS SANCHEZ: One of the things, well, one of the things we're trying to do is trying to restrict as much of the night work as possible, and shift it over to the weekends. But a lot also depends on the availability of ConEd crews or DCS crews. You know, there's only so much work that you can shift over to the weekends, and it has to be before midnight. So, and sometimes the work, you know, one of the other things that the contractor, let's say the City contractor will say, "Well, I can't do my work

2	because ConEd has not finished their work." So,
3	it's kind of like a balancing act the way we're
4	trying to accommodate the parties. We agree that
5	sometimes there is too much work in the evenings,
6	and certainly we'll work to see about limiting it.
7	CHAIRPERSON VACCA: In a small
8	area, and I realize the nature of the problem, of
9	course, we were attacked on 9/11, but in a small
LO	community board area, you're talking about 10,000
11	DOT variances in one year
12	LUIS SANCHEZ: Not variances, just
L3	permits.
L4	CHAIRPERSON VACCA: Permits.
L5	LUIS SANCHEZ: Yes.
L6	CHAIRPERSON VACCA: 10,000 permits
L7	in one year, so almost everybody has experienced
18	work going on till 10:00 o'clock at night, on
19	their blocks. It just seems like it's a lot of
20	people being impacted by this.
21	EDWARD PINCAR: Council Member, if
22	I can, my name is Edward Pincar, and I'm the
23	Director of Intergovernmental Affairs for DOT.
24	Just to put that number in context, the total
25	number of permits on a citywide level for this

type of street excavation or building operation
work is somewhere in the upwards of 250,000 across
the City. Not every permit is an instance where
they're going to be working from 7:00 a.m. to
10:00 p.m. It could be, could pull a permit for a
very specific job, for example, installing
necessary plumbing or gas lines to a building
that, or to a business, that needs to open. They
might be permitted to do work from specific hours,
depending on the type of street. So, for example,
if you want to do work on Broadway, you probably
won't be allowed to do it at, on a Friday at 3:00
o'clock in the afternoon. So that's just a little
context of the different types of permitting
operation.

LUIS SANCHEZ: Thank you, thank you for clarifying that. [laughs] Yes.

CHAIRPERSON VACCA: Let me go on to Council Member Margaret Chin, our Co-Chair.

CHAIRPERSON CHIN: Thank you, Chair Vacca. Commissioner Lee, I think in your, in your testimony, you were talking about, you made reference to John Street. And I, I also made reference that in the, in my opening statement. I

mean, it's like, it's really like a, it's chaos over there, with so many construction project going on. And you did mention about two private project, and you say that these two projects do routinely apply for after hour variance. So, when is enough is enough? I mean, these are two public project, like the hotel and the dorm. And then we already have the public project going on in the same area. I mean, the residents there, and the small business here, have no break. So, I, what criteria would DOB look at to keep giving them the after hour permit?

DEREK LEE: Sure. The DOB after hour variance permits, they come in pretty much weekly, and their approval is only limited to one to two week maximum, they have to reapply. And at every phase of the construction, we look at the specific task that they are doing for that particular variance, and they put that particular scope of work on the variance itself. And they will only be permitted to perform those tasks beyond the regular construction hours. So whether it is a continuous foundation pull of concrete that has to be pulled in one continuous lump of

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concrete, as opposed to having it stop, we look at
the different ways or different type of
construction, or if there is a lift on a crane,
where a counterpart agency, DOT, issue a permit
for the crane to arrive on the weekend, and to
bring material up to a higher floor. So we look
at each specific variance as they come in. And we
try to be, we try to strike a balance between
offering lawful development working hours and, you
know, the surrounding areas of businesses and
residence, in mind. In some instances, we did
have variance, either reduce or go back, in view
of certain operations that may not be necessary
for continuance duration, or uncertain public or
religious weekends, we would limit issuance of
that variance in residential areas.

CHAIRPERSON CHIN: I mean that the residents there have got a little break during the Easter weekend because - - intervened, and was able to kind of like get the noise stopped on some construction job stopped over that weekend. But in a area where there's so many different projects going on, I guess I'm just also asking DOT Commissioner, in terms of the coordination of the

2	different agency, how do you, how do you deal with
3	that area, when you have public project going on,
4	and private project going on, and then you, you
5	have people living there, working there,
6	businesses going on, in terms of the coordination?
7	LUIS SANCHEZ: Well, we, you know,
8	as Commissioner Lee mentioned, he talked about the
9	weekly contractors meeting at the command, at the
10	Construction Command Center. We have people from
11	our office who attend that meeting on Tuesdays.
12	We then have a follow up meeting in our office
13	later that afternoon with the specific contractors
14	associated with that project, and representatives
15	from the command center who also attend. And
16	there what we try to do is have all the
17	contractors go over what their schedules are, what
18	kind of special deliveries or special needs they
19	have, in terms of the project, so that one, all
20	the projects are coordinated, we're not closing
21	the street more than necessary. If John Street's
22	going to be closed, we want to make sure that
23	we're not, one, the contractors are not impacted;
24	or two, they can work around the closure. So
25	there is this, there is coordination, there is

discussion. And what we try to do is make sure
that everyone is on the same page.

CHAIRPERSON CHIN: So, I mean, the issue are what kind of notice, if any, do you give to residents, or the small business there, when you have after hour construction that's going on, so that residents are informed that, "Okay, I know that the jackhammering is going to go on until 10:00. And if it's after 10:00, then I'm going to call the Police Department to complain." I mean, do they get notice?

LUIS SANCHEZ: They basically, unfortunately don't, but now, you know, we've been, we've been more sensitive to the work that's going on on John Street, and working with the Command Center through the e-blast [phonetic] that they say now notifying of major work activity, you know, that is now going. We also require the contractors, if they're going to need to close John Street, to, for them to also do the proper outreach to make sure everyone on that block knows the type of activity and for how long that activity is going to be occurring.

CHAIRPERSON CHIN: What about the,

2 are there any coordination with the Police
3 Department?

LUIS SANCHEZ: When, when John Street's going to be closed, we talk to the Police Department in terms of any special traffic control requirements. We also notify the Fire Department so that they know what side of John Street may be closed for the fire access. We also, in certain situations, depending on the type of work, we work to, with the contractors, to ensure that they have a fire lane available.

CHAIRPERSON CHIN: Okay. But what about, I mean, that, that is really good. What about the part about the enforcement? Letting NYPD know in terms of what after hour permits are issued so that people can call them to file a complaint? Because by the time you call 311, nobody is going to come and stop the noise. And it's after the fact. But if there's a way to kind of do the enforcement at the time that it occurs, a resident can call, you know, the first precinct and say, "You know, there's this jackhammering going on, it's 12:00 o'clock."

LUIS SANCHEZ: We could follow up

2	with that, I mean, the permits are posted and, you
3	know, I'm not sure how much jurisdiction the
4	police would have in terms of enforcing
5	construction permits. I could follow up on that.
6	CHAIRPERSON CHIN: And definitely
7	on that, and I don't know if DOT have any kind of
8	special, or DOB, you know, like inspectors that
9	can
10	LUIS SANCHEZ: We have, we have our
11	own inspectors. So we have a HIQA unit, and when
12	we get a noise complaint and we know that a
13	contractor's going to be there the next couple of
14	days, we do send out an inspector a couple times
15	during the evenings or after work, overnight, to
16	look, to drive by the site and see that they are
17	abiding by the stips. And they are issued
18	summons.
19	CHAIRPERSON CHIN: But you don't
20	have any kind of enforcement mechanism, the time
21	that the, the violation occur.
22	LUIS SANCHEZ: Well, they'll get
23	summons, and we have in the past, if we, if we

know that a contractor is constantly violating the

stipulations, we have in the past revoked the

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permits. You know, revoking the permits is
sometimes more costly than a summons. So we, we
have revoked permits, we make the contractor come
back to the office to, or the next command center
meeting, and basically ask them to develop an
alternate work plan.

all good, but you don't have any mechanism that you can, an inspector can just show up when I call somebody, I call the Police Department, or the inspector can't show up and stop the illegal construction going on.

LUIS SANCHEZ: Not--

CHAIRPERSON CHIN: You don't have

that - -

me just get back to you. I don't, you know, right now, I can't--now most of the calls are going to 311, in terms of their, if there are noise issues, they go to DEP. We may get them, we won't get them instantaneously. We'll get them probably the next day or so, and then that's when we're able to respond.

CHAIRPERSON CHIN: Yeah, but I

think we really need to look at if there's an

3	enforcement mechanism that could be in place where
4	you can stop them right there when they're
5	committing the violation. One more question that
6	I want to ask before I pass it on to other
7	colleagues is that what efforts have you made to
8	mitigate the noise level at construction site that
9	are near residential area? Like the Brooklyn
10	Bridge, you know, where construction that is like,
11	now I heard that they're doing the foghorns, you
12	know, like using a horn in the middle of the
13	night, telling people that
14	LUIS SANCHEZ: Okay, I haven't, I
15	haven't heard that complaint, but
16	CHAIRPERSON CHIN: That complaint
17	was the last, yesterday, at the
18	LUIS SANCHEZ: We, you know, with
19	the Brooklyn Bridge Project, we have, we've been
20	looking at alternative noise mitigation plan, you

the Brooklyn Bridge Project, we have, we've been looking at alternative noise mitigation plan, you know, this, this project, because of the special, the type of work, and the conditions of the work, won't necessarily, the DEP noise code does not apply to it. So what we've been doing is looking at best practices to reduce the amount of noise.

Things like using mufflers on jackhammers,
minimizing the volume of backup alarms. We have
installed sound enclosures around worksites,
retrofitted equipment with noises reducing
measures. Obviously, it hasn't worked but, it has
reduced some of the noise, there's still going to
be noise, we continued to look at alternate
methods to reduce the noise. I don't have a
simple answer right now, but unforyou know, we
are working to try to extend some of the weekend
hours, so that we can reduce the amount of noise
that we do at, work that we do at night, but
that's more of a long term solution, when we can
reduce the number, the, the long term duration of
the project, versus the immediate duration of the
project.

CHAIRPERSON CHIN: Now, you just said that he DEP noise code do not apply. Why wouldn't it apply here?

LUIS SANCHEZ: Because it has to do, it has to do with the type of activity, and the work hours. A lot of the work for the Brooklyn Bridge involves jackhammering. The only time, the only time to do the jackhammering is

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obviously during the night, when we can close
ramps. It's very difficult to close any of the
ramps during the daytime, on the Brooklyn Bridge,
because obviously it leads to traffic gridlock.
And, you know, you know, we've been asked to look
at closing the bridge altogether, but that's just
impossible, 'cause you know, Canal Street and
Delancey Street wouldn't be able to handle any of
the alternate traffic. So, from that respect,
it's the type of activity that lends itself to, to
working at night and jackhammering at night.

CHAIRPERSON CHIN: Because there has been other bridge construction, I mean, reconstruction that happened before. So, there's got to be some best practices or some mitigation that was done that you would get the same amount of complaints that we've been getting from resident that live right around the Brooklyn Bridge.

LUIS SANCHEZ: Yeah, I mean, again, it's really the type of work, 'cause it's, there's different, there's different projects that are going on. There's also the lead abatement work that, that's going on, as far, as part of the

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bridge repainting, so that's done during the day.
There's, you know, if there was cable replacement
in the past, that's quiet work. So, it all
depends on the scope of work. Here, we're

excavating, we're actually jackhammering ramps.

CHAIRPERSON CHIN: But I really urge you to really take a look at the mitigation, because the amount of noise that's being generated, it just like, it's unbearable.

LUIS SANCHEZ: I agree.

CHAIRPERSON CHIN: And there's got to be a way to sort of like mitigate the noise, 'cause we're, residents are telling me that, yes, you could surround the area, but then you don't cover the top. So you still have noise that's coming out and bouncing off from the water. And so, there's got to be a way to find a creative solution. And especially there's so many residents that, in that area.

LUIS SANCHEZ: I could tell you from personal experience, I have been out there, at 2:00 and 3:00 in the morning, I agree it's noisy and we've, you know, we've, I've thrown out some ideas also. We're constantly looking at best

practices and again looking at what hours there

are where we could try to do more work during the

day.

CHAIRPERSON CHIN: Yeah, one of the, one of the things, I guess, with the whole reconstruction of, and rebuilding of Lower

Manhattan, a lot of time government and with the private sector, they forgot that there are people who live down here. So with all the construction that's going on, and we got to be mindful that, yes, we have a lot of visitors, we have workers, we have business—at night we have residents. And so that the mitigation of the noise, I mean, that's something that really have to take a really strong look at how do you mitigate, and then also all these after hour permits, whether it's really necessary and how do you coordinate between all the projects that's going on at the same time.

LUIS SANCHEZ: I agree.

CHAIRPERSON VACCA: Thank you,

Council Member Chin. I do want to mention we were

joined by Council Member Darlene Mealy, who'll be

back in a second. Next we have Council Member

Jessica Lappin.

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2			COUN	CIL	MEMBER	LAPPIN:	Well,	thank
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3	ı vou.	is this	on?	we c	on?			

4 LUIS SANCHEZ: I can hear you.

COUNCIL MEMBER LAPPIN: Skooch, there we go. Thank you. The Chairs have asked the questions that I was going to ask. I just would reiterate, as somebody who represents the Second Avenue Subway Construction Corridor, we and all of the work that's been going on the 59th Street Bridge for years and years and years, we certainly know what it's like to live under the constant din of construction noise. And I think it's one thing it issue a permit for one week or two weeks to someone who's doing a very small, contained project. But just to really think about the impact this has on people when it's every week, sort of day-in and day-out. And I will say, one of you was talking about the noise mitigation. It can really be effective, but unfortunately what we've experienced is they put the noise mufflers on when they think you're coming, or when they know you're there. And ten minutes after you've left the site, they're off. And it's a constant battle. And your help would be very much

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appreciated, in terms of getting people, when they
do agree to noise mitigation, to actually use it.

So, thank you.

CHAIRPERSON CHIN: Thank you, I just want to follow up on the, the Councilman. procedure, like for example, what happened on John Street. As told by my staff, it's because residents there complained, complained. And it's after months and months of complaining that you put in all these protocols. So, is there a general procedure in place when these kind of construction happen in a site, are there like a list of procedures that you do follow? Or maybe learning from this experience, that we could put something in place, so we don't have to wait until people go crazy and keep on complaining, then, the we get the agency to sort of start coordinating.

LUIS SANCHEZ: Well, I think John

Street was more than a usual case, because it

started with ConEdison working on several

emergencies. There was a gas leak, there was a

steam leak, so they came in and they started a lot

of their work at night. And as that was going on,

then we had the buildings going on. So, certainly

2	now that ConEdison is, we think, finished with
3	John Street, I think there's certainly a better,
4	there'll be an easier time to coordinate with the
5	projects. Certainly every, every street
6	reconstruction project, as much as we like to
7	think they're the same, they're always something
8	different, and we always, we're constantly
9	learning from it. I think, you know, we, we
10	certainly strive to do a better job the next time
11	around, so I'm hoping there are no more John
12	Streets.
13	CHAIRPERSON CHIN: [laughs] John
14	Street will always be there. But like we have so
15	many narrow street in Lower Manhattan.
16	LUIS SANCHEZ: That's part of the
17	problem, right?
18	CHAIRPERSON CHIN: Yeah, so next
19	one it could Nassau Street, you know, or Wall
20	Street. I just
21	LUIS SANCHEZ: Well, and that's,
22	that's, I mean, that's what we have to deal with.
23	Unfortunately, it's not like uptown where if you
24	close part of First Avenue, traffic can detour to
25	the FDR Drive or Third Avenue Down here

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there's, you don't have that many detours

available, because either the streets are too

narrow, you have the massive World Trade Center

construction site, on one side of Manhattan. So,

you don't have too many choices. So, as I said

before, you know, we're trying to work around all

the different avenues that we, or lack of avenues

that we have to try to make things flow a little

bit better.

CHAIRPERSON CHIN: No, I mean, I do appreciate all the hard work your agency, and Department of Building. Just that if we can really have more information to the community about after work, you know, after hour permits, as being issue, so people sort of know what is happening their neighborhood. So, if they have to file a complaint or they have to alert you to violation that's been happening, that they have the information. A lot of times people don't know that - - permits, or major projects that are coming up. And we are going through ha construction boom down here, and that's why we need the coordination as much as possible, and you want to make sure that LMCCC has, you know, the

2	staff and resources that it can help with the
3	coordination and also the agencies working
4	together. [background comment] Also, do you work
5	with and consult with the Port Authority on their
6	method of dealing with the community, how they
7	have reached out at the World Trade Center site
8	and other coordination, did you, you guys in
9	LUIS SANCHEZ: Well, they, they
10	the Port Authority does come to DOT, apply for
11	permits, for occupying Church Street, the gates
12	around the site, and when they need to do any kind
13	of a lane closure, whatever, they're also required
14	to do the appropriate outreach
15	CHAIRPERSON CHIN: [interposing] So
16	they do, so they do the outreach themselves or
17	then you work together with them to coordinate
18	that much
19	LUIS SANCHEZ: Well, they, they do
20	the outreach. We're notified about the outreach,
21	they work with the command center, and us on the
22	outreach.
23	CHAIRPERSON CHIN: Okay. Any more
24	questions? Any other questions? Okay. I guess

if there's any other questions, we will forward it

2	to you. But thank you so much for being here
3	today. And we look forward to continuing to work
4	with you, and make sure that Lower Manhattan is
5	continue to grow and build, but people have a
6	restful night's sleep.
7	LUIS SANCHEZ: Agreed.
8	CHAIRPERSON CHIN: Thank you.
9	LUIS SANCHEZ: Bye-bye.
10	CHAIRPERSON CHIN: Our nextcan we
11	invite up LMCCC? Darryl Selik [phonetic] and then
12	also Community Board One, Catherine Nathaniel
13	[phonetic]? Oh, Julie, I didn't see you, Julie
14	Menninger [phonetic], do you have Community board
15	One?
16	JULIE MENNINGER: <u>YES</u> Ye <u>s</u> .
17	[pause, background noise]
18	CHAIRPERSON CHIN: Yeah, we can, we
19	can do it all together. But how many people from
20	LMCCC? Oh, we only gotoh, just one andOkay,
21	we can do it separately, I mean , we can have
22	LMCCC first, and then Community Board One. Thank
23	you. [pause, background noise] Oh. You have a
24	PowerPoint presentation? Okav

[pause, background noise]

2	Chairman Chin, do you have the
3	testimony and the PowerPoint slides in front of
4	you? Okay.
5	CHAIRPERSON CHIN: Okay, you may
6	begin. Thank you.
7	Good afternoon, Chairwoman Chin,
8	Chairman Vacca, and Members of the Council's
9	Transportation and Lower
10	CHAIRPERSON CHIN: You want to
11	move, move closer to the mic?
12	JOSEPH SIMENIC: Sure. Good
13	afternoon, Chairwoman Chin, Chairman Vacca, and
14	Members of the Council's Transportation and Lower
15	Manhattan Redevelopment Committees. My name is
16	Joe Simenic, and I am the First Deputy Executive
17	Director of the Lower Manhattan Construction
18	Command Center. I'm joined by the Command
19	Center's Director of External Relations, Robin
20	Forest, to my right. As part of today's
21	testimony, I intend to provide an overview of the
22	public and private construction projects in Lower
23	Manhattan, and the Command Center's role in
24	facilitating the coordination of construction

among not only City and State agencies, but also

with public utilities. This summary includes a
description of the critical meetings the Command
Center holds, to mitigate the impacts of
construction on the residents and businesses in
Lower Manhattan. I'll finish my testimony with a
summary of the Command Center's evolving mission
and future. The Lower Manhattan Construction
Command Center was created through joint executive
orders by the Mayor and the Governor, to
coordinate and mitigate construction impacts. In
order to address these impacts, the Command Center
holds weekly coordination meetings that are
attended by more than 70 participants, including
private and public project representatives, City
and State agencies, public authorities, and
utility companies. The Command Center focuses on
projects that have an impact on the community and
works in collaboration with City DOT, and DOB, to
share information on daily activities, logistics,
progress, and impacts of construction projects.
Currently, the Command Center is tracking more
than 55 construction projects, which include new
buildings, and road reconstruction projects, and
parks. In the past several years, 25 new high

rise buildings over 20 stories tall have been
completed. These include southern World Trade
Center, 10 Barkley Street, 200 West Street, the
Goldman Sachs Building, Beekman Tower, and 123
Washington Street, the W Hotel. In addition,
there have been more than 16 major road
reconstruction projects in Lower Manhattan. The
map and the presentation shows the various road
projects that have been completed in the past ten
years, highlighted in brown, currently are
reconstruction highlighted in blue, and the
planned new projects that will be undertaken by
City DOT, and DBC, in the future, highlighted in
red. In addition to these larger construction
meetings, the Command Center leads the
Construction Permit Enforcement Taskforce, chaired
by the Command Center's Director of Construction
Coordination, David Fousher [phonetic]. It meets
three times a week. Members of the Taskforce
include representatives from DOB, DOT, NYPD, the
Mayor's Office, and the Alliance for Downtown New
York, who review any construction violations,
including quality of life concerns, and the
responses to residential or business complaints.

These efforts provide immediate triage to	
construction permit violators who adversely impac	t
residents and businesses in the immediate vicinit	Y
of construction projects. Command Center staff	
and consultants attend weekly project specific or	
location specific construction coordination	
meetings sponsored by the City DOT, the Lower	
Manhattan Borough Commissioner's Office, and the	
Department of Design and Construction Project	
Teams, to mitigate current construction issues.	
For instance, the Command, the Command Center has	
worked closely with Commissioner Sanchez's office	,
to address quality of life issues currently	
affecting residents and businesses on John Street	
between Broadway and Nassau. Inter-agency	
cooperation in recent weeks has led to the	
completion of the ConEd work on John Street; the	
topping out of the Pace University dorm at 180	
Broadway, expected tomorrow; and continued	
progress on the Fulton Phase III road	
reconstruction, at the intersection of Nassau and	
John Streets. These efforts have allowed the	
projects to hold closely to their respective	
schedules while simultaneously reducing the noise	,

dust and other negative impacts to the residents.
The Lower Manhattan Borough Commissioner's Office
and the Command Center's force work closely
together to devise and suggest alternative means
and methods to balance the projects imperative to
meet schedule milestones, with the quality of life
essential to businesses and residents. While on
the topic of quality of life, the Command Center
hosts biweekly meetings chaired by the Command
Center's Director of External Relations, that
include representatives from the offices of local
elected officials, community and government
representatives. At these meetings, project
updates are provided in both public and private
projects, and meeting participants are given the
opportunity to question project liaisons from key
public building and infrastructure projects to
raise quality of life concerns. Shifting to the
discussion of construction activity downtown,
since 9/11, as you all know, there has been
extensive construction in Lower Manhattan in
addition to the redevelopment of the World Trade
Center site. Of the more than 90 million square
feet of commercial, residential, hotel and

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space, the World Trade Center site, when complete with all of its towers, will account for 12 million square feet, or approximately 13 percent of new construction or conversion space added downtown since 2001. Since 9/11, approximately 60 million total square feet have been added or converted, and there is another 30 million square feet of projects in design, planning or under construction. While many believe that in the aftermath of 9/11, reconstruction and rebuilding period would be completed by 2010, public schedules show work continuing through 2015. silver lining is that the impact of the construction activities considerably less than it would have been had all the work been done not only at the World Trade Center site, but also several large commercial, residential and hotel projects, progressed at the same time. It's also worth noting that despite delays one can't deny the considerable progress that has been made on the World Trade Center site in the past few years, and we look forward to continued progress at the site under the leadership of Port Authority Executive Director Pat Foy. The slide you're

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reviewing now shows the projected truck activity in Lower Manhattan from 2008 through the end of 2014. Truck activity gives you a good sense of the roadway impacts in terms of both traffic volume and potential staging issues transportation planners and City DOT must overcome to avoid major impacts to traffic and pedestrians. illustrated in the highlighted box, notwithstanding the continued construction at the World Trade Center site, the peak construction in Lower Manhattan began in 2011, and will continue through the third quarter of 2012. The peak of activity starts to drop off somewhat towards the end of 2012, and then into 2013 because of the lingering effects of the recession, which affected the building of World Trade Center towers 2 and 3 and other large projects such as the Four Seasons Hotel at 99 Church Street, and the residential tower at 50 West Street. This projected change to the level of construction of the City provides a logical seque way into the explanation of how the Command Center intends to meet the needs of the Lower Manhattan community going forward. As many of you are aware, the Command Center, in

consultation with the State and City of New York,
began taking steps several months ago to lower the
Command Center's cost structure, and to devise an
operational strategy for how the agency would
continue to provide a high level of service to its
stakeholders in Lower Manhattan. This strategy
preserves the Command Center's three essential
functions: construction coordination,
environmental compliance and community outreach.
In to get of the construction activity
during the peak, the Command Center intends to
play a continual role as the facilitator for
construction coordination in Lower Manhattan;
however, as the landscape of construction activity
has evolved in Lower Manhattan, so will the
Command Center's focus and priorities. Going
forward, the Command Center's role will shift away
from the capital and personnel intensive value
planning, risk management and 4D modeling
[phonetic] for the World Trade Center projects,
there on the slide shaded in red, to focus more on
the overall construction coordination of non-World
Trade Center site projects in Lower Manhattan,
there shaded in blue, turquoise and purple. The

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Command Center recently signed a three year
contract with its construction coordination
consultant The agency will continue to
leverage 's expertise and program coordination
and project management, to mitigate the impacts of
construction on residents and businesses. The
agency also signed a multi-year agreement with its
environmental consultant, TRC, and I expect that
they will continue to provide their services for
the duration of the Command Center's existence.
The agency's community outreach efforts will
continue through the meetings chaired by its
Director of External Relations, and through
information it shares with stakeholders on the
Lower Manhattan Diamond website. The contract
to maintain a host website for an additional two
years was signed a few weeks ago. In the past,
the Command Center's website was managed by one
fulltime employee and a consultant. From here
forward, the consultant who works part time on the
website, will then manage the website fulltime,
the Port Authority's robust IT and Media Affairs
group will provide additional support as needed.
All the programs I've listed and all the contracts

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mentioned will have full time Command Center employee oversight. In the case of the website and the environmental programs, the Port Authority will provide the Command Center with the personnel to preserve and help manage those programs. These resources will allow the agency to operate more efficiently and cost effectively, by modifying the Command Center's current operational structure. The Command Center will save more than \$400,000 from reduced personnel services and fringe benefits, \$365,000 in rent by occupying free commercial space in the Port Authority's leased building at 115 Broadway, and will save an additional half million dollars in consultant costs by altering the scope of the construction coordination of consultant's contract, as I had mentioned earlier. The twin savings to the Command Center's state fund partners, will be approximately \$1.265 million. This sum is only for the current fiscal year, those savings will carry forward on a pro rate basis for the nine month period, beginning April 1st of 2013 through December 31, 2013, which is the current expiration of the extended joint executive orders. Robin and

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I would like to thank the Committee Chairs for
allowing the Command Center to testify this
afternoon. We look forward to answering any
questions that you may have for us. Thank you.

CHAIRPERSON CHIN: Thank you.

Thank you for your testimony and thank you for the great work that you've been doing at - - for all these years. I think our major concern is that we want to make sure you will still have the resource and the capacity to continue to do what you've been doing. So you were saying that your focus is going to change, you don't have to worry so much about the World Trade Center site, that you can now focus more on the coordinations other construction projects that's going on in Lower Manhattan.

JOSEPH SIMENIC: Right. I think,
Chair, I think you've characterized it correctly.

If you look at the, the last slide up there, and
you're looking at the red area which is activity
due to the site on the World Trade Center site,
we're shifting away our focus from those
activities and we're going to orient our resources
that we have now on the blue, turquoise and purple

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fields, the purple's just a little bit above the red there. And that's what's going to do allow us to complete our mission. So it's really more of a focus on the general impacts of all the construction off the World Trade Center site, we'll continue to monitor the World Trade Center site's milestones, but from an active, dedicated resource intensive, you know, perspective, that's no longer our focus. And that was really the direction that was given to us by the, you know, by the State and the City over the past year or so. And that's why we're orienting our efforts in a different direction, and that's why I believe that we'll continue to maintain a high level of service to the Lower Manhattan community, with a lower cost structure.

CHAIRPERSON CHIN: Okay. So, just the example that we talked about earlier, with the amount of coordination that is needed in one area, like John Street, and just that is a unique area, but it's just amazing there's so many projects going on at one site, and one, you know, one block, that just creates so much havoc. And the role that you, your agenc--I mean, your office was

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able to play is critical. I mean, the resident
was very appreciative, at least they got some
peace and quiet during Easter weekend. But that,
it took efforts from you guys to help sort of
negotiate that, that result.

JOSEPH SIMENIC: Sure.

CHAIRPERSON CHIN: Right?

JOSEPH SIMENIC: I think, I think
the, I think you and the residents of Lower
Manhattan, the businesses and, should expect that
that type of activity and that type of response
will continue, because our efforts will be
oriented towards those types of situations. But I
think the John Street example is unique in the
sense that it was sort of a perfect storm of
different construction projects' schedules
overlapping, and overlapping at the wrong time.
So, I mean, that's, that's all I'll say about that
specific incidence, but in general those are the
type of scenarios that we intend to attempt to
mitigate in the future.

CHAIRPERSON CHIN: From all the, I mean, experience that you have, I mean, we were talking about like how do we look at some of these

2	projects, and sort of create a set of some kind of
3	procedures or criterias that people can follow,
4	and also the residents and businesses will be able
5	to know what's going to be happening when the
6	project starts on their block.
7	JOSEPH SIMENIC: Sure.
8	CHAIRPERSON CHIN: I mean, are you
9	able to sum up some of that experience? And sort
10	of translate into some procedure that City agency
11	will follow in terms of informing communities and
12	best practices?
13	JOSEPH SIMENIC: Yeah, I'd like
14	Robin to speak, to answer that one.
15	ROBIN FOREST: I think one of the
16	most important functions that we have
17	accomplished
18	CHAIRPERSON CHIN: Robin, can you
19	identify yourself?
20	ROBIN FOREST: Oh, Robin Forest,
21	Director of External Relations. Hi. [laughs] I
22	think one of the most important accomplishments
23	that we've made at the Command Center in recent
24	years is to increase the communications to the
25	affected community. So, whenever there's going to

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be a road closure, we require the project that's actually going to close the road to do a fairly extensive outreach at the offices of the elected officials are notified as you know, along with the Community Board, the Downtown Alliance, the Fire Department, the Police Department, for them to then in turn be able to pass the information on appropriately. Each of the major road reconstruction projects that is done under the auspices of DDC, has a project liaison, and the command centers work very closely with those liaisons to ensure that they provide timely and frequent updates to their respective stakeholders in and around the project of what's going to be going on in terms of road closures, noise issues, water shutoffs and the like. I think that our website, LowerManhattan.info, for those who use it, also provides a wonderful resource where people can see what's going on in their immediate neighborhoods. Beyond that we have pushed long and hard to get information out to the residential population -- in the case of John Street, because of the vast number of projects and the huge impacts that those projects had. We developed a weekly

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coordination meeting with the various project
owners in the Department of Transportation, and
out of that comes a weekly update that the Command
Center provides every Friday that the Community
Board circulates, then, to people who have
expressed interest in knowing what's going on in
that area. So, it's definitely a priority for the
Command Center, and it's something that we will
continue to do and continue to increase where
feasible

CHAIRPERSON CHIN: Are there any specific things that, that you have done, LMCCC have done, with regard to coordination, it's got to be adopted by DOT or some of the other City agencies.

ROBIN FOREST: Well, I think the, the communication, the public outreach portion, DOT has worked with us now for a period of years. And cooperatively, Department of Transportation now requires project owners, those individuals or companies that are receiving closure permits, to notify the surrounding community and the people and Departments specified of what is going on.

So, a condition of the permit that DO now offer,

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now requires, is that there be notification provided to the surrounding community.

4 CHAIRPERSON CHIN: Okay. So,

that's--

So, and again, with ROBIN FOREST: the road reconstruction projects, like the Chamber Street Project and the Fulton Phase II, the Fulton Phase III, each of those project liaisons provides they'll go door-to-door to the businesses and residential buildings to provide information about closures. They also have list serves to provide information to people who've subscribed for information about projects going on, pardon me, in their immediate area. So, I think we've increased outreach, there's always room for improvement, but I think that that's been a very important part of my mission as the head of external relations for the Command Center, to let people know in advance what to expect and what provisions and life, life things they may need to, to change or alter to be able to, to best adjust to the changes that will be going on around them.

CHAIRPERSON CHIN: Are there anything that you, things that we can learn from

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what happened at John Street, even though it was
maybe not a typical example? Like in a situation
like that, how, how do--I mean, what can we put in
place that, if a project, you know, if something
ever happened again on another street, that we
have procedure put in place.

I think the most ROBIN FOREST: important thing that came out of the John Street experience is that we highlighted the need and the requirement for interagency cooperation and also the interrelationship with the project owners. a case where somebody earlier, thought maybe it was Lu Sanchez, called John Street a perfect storm, and it was. There are two private developments, public projects, as well as a series of ConEd emergencies. We brought together the parties, all of those projects, along with the Department of Buildings, Department of Transportation, to work together to understand what each project's needs were, what each projects timetables were, to try to increase the efficiency of road closures, the efficiency of situations where one project could piggyback on the other. But again, I think should something like that

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nappen, we probably, I would suggest that we work	
earlier to try to coordinate amongst the agencies	
better. We meet weekly, which I think is very	
important. And if something comes up more often,	
then we speak more, more frequently. I think it's	
a wonderful example of how pulling together and,	
as you know, there were a lot of residents who,	
you know, pushed many of us for more attention to	
the area and I think that's what resulted.	

CHAIRPERSON CHIN: But in the Command Center, do you know the project's, are you aware of all the projects that's happening?

ROBIN FOREST: We're aware of all projects that have permits, from the Department of Transportation. Because those are projects that generally require the use of a sidewalk, a road, a curb lane, or, you know, the bringing in and out of materials to a job site. And again, a requirement of those DOT permits is participation the Command Center's meetings, and also if there's a closure, that outreach be done according to the specifications that the Command Center has developed over the last few years.

CHAIRPERSON CHIN: But you, you

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2 don't have information about DOB permits.

ROBIN FOREST: We, we have the relationship with the Department of Buildings, and when there's going to be an interrelationship let's say between DOB and DOT, yes. But there is DOB work that's done within the confines of a jobsite that's not necessarily something we would know about, we might know about it.

JOSEPH SIMENIC: It's much more difficult in cases of private projects, because they come online and offline, you know, not with, they come in sometimes and they'll let us know before they're going to apply for permits, but sometimes we don't know. In some cases you have projects like 24 John Street, which was sort of stopped for a little while and then came back online. Sort of at, you know, the worst possible time. So, what you can do, I think we have learned from this, is there can be, there should be, and there has to be, and there has been, greater coordination on the side of public projects, where you have overlapping schedules where you can work to sort of mitigate the, between the interfaces of the projects. Where it

becomes more difficult is where you have private
projects where come, where they come online and
offline, on at different times. And sometimes are
much more difficult to align with the schedules of
the public projects.

CHAIRPERSON CHIN: And when the private project comes back online, don't they have to go back to DOB? To, to get permits?

JOSEPH SIMENIC: Yeah, they do.

CHAIRPERSON CHIN: Right? So I think that is something that, in terms of the coordination that you're talking about, they have to bring DOT into this picture, because when there, if there's a private project going on, they get material delivered, they do their construction, so there's got to be also some coordination with them. And that's what's happening. I mean, that's going on John Street, we have two private projects going on. And because of the, the lack of coordination in the beginning--

ROBIN FOREST: I'm not sure it was so much a lack of coordination as it was a matter of timing. And then the overlay of the tremendous

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amount of ConEdison emergency work that kind of
pushed that to the limit, I think. We were aware
of and involved with the work being done at 180
Broadway, the Pace dormitory. 24 John Street
attends our meetings regularly and has, even
during the period of time when they did not have
active permits. So, there is involvement. We
don't, we work closely, I work closely with DOB.
But there are small projects that take place
within the confines of a building, that we
wouldn't necessarily be involved with unless there
was activity on the street. In which case, we
would know about it.

CHAIRPERSON CHIN: Would it be helpful if DOB alert the Command Center in terms of request for permits? In the area for private projects? So then he's, you have a heads up for what's coming in, and then you can proactively invite maybe project manager or the developers to, come and meet?

ROBIN FOREST: I think that's something that we can talk about with them to have a more formalized system, perhaps. But again, big, for big projects, when DOB issues a permit,

nine times out of ten, maybe even nine-and-a-half times out of ten, there's a DOT permit involved because a large project is going to need to have a place on the street or sidewalk for storage of materials, a way to access their site, and so forth. So, we would know about it, you know, either through one agency or the other, and perhaps both.

JOSEPH SIMENIC: Yeah, the number, the number of permits issued by DOB is pretty extensive. Everything from like modify your kitchen sink to putting up a skyscraper requires a permit. And we usually get better information from City DOT with respect to a project going up, because of the request that they did make for taking a sidewalk or a lane or staging for their project.

CHAIRPERSON CHIN: But I think DOB does have a responsibility, they could sort out the--the renovation of the kitchen to, you know, renovating office or converting a building from commercial to residential, so I think it might be helpful for them to be participating in this coordination and give you as much information as

2	possible. So we can have effective coordination.
3	JOSEPH SIMENIC: We can sit down
4	with the Department of Buildings and talk about
5	what we can do to sort of facilitate the sharing
6	of information as it relates the issuance of
7	permits for private projects.
8	CHAIRPERSON CHIN: Okay. And we
9	also can make the request that there beyou can
LO	ask them earlier, but we will follow up also with
11	Department of Buildings. Okay. Thank you so much
12	for being here today. And thank you for all the
L3	good work that you do. And I just want to make
L4	sure that you have the resources, and do what, to
15	continue to do what you do good at.
L6	JOSEPH SIMENIC: I'm confident.
L7	CHAIRPERSON CHIN: Because if you
18	don't
L9	JOSEPH SIMENIC: [laughs]
20	CHAIRPERSON CHIN: -you know who's
21	going to hear it. [laughter] Thank you.
22	ROBIN FOREST: Thank you very much.
23	JOSEPH SIMENIC: Thank you.
24	[pause]
25	CHAIRPERSON CHIN: Community Board?

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2 [pause, background noise]

JULIE MENIN: Hello. Good

First of all, thank you, Chairperson afternoon. Chin for convening this important hearing? Julie Menin, Chairperson of Community Board One, and I'm delighted to be joined by Catherine McVay Hughes, who is the Vice Chairperson of the Board and Chair of our World Trade Center Committee. So first of all we want to thank you very much for convening this important public hearing. We are extremely proud of the fact that Lower Manhattan is now among the largest commercial business districts in the country, and is certainly the fastest growing residential neighborhood in the City, with 30,000 new residents in the last ten years. And also, I might add, one of the few areas of the City that's actually experiencing job growth. What we want to ensure is that the great strides that we have been able to make collectively, since 9/11, that these strides are not lost, in terms of the fact that we want to make sure that new businesses and new residents continue to move downtown and continue to thrive downtown. On June 17, 2003, Community Board One

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unanimously adopted a resolution in support of the Coordinating Construction Act for Lower Manhattan, and let me just say that at the time, both Catherine and myself and many other community board members had spent months reviewing the over 2,000 page environmental impact statement for the World Trade Center site, and one of our key recommendations at the time was that there be a centralized construction command center, one agency that both residents and businesses could interact with. And so, we were great supporters of the LMCCC and the idea that there would be one agency that would be coordinating all the myriad construction projects that would be happening simultaneously downtown. Obviously, in November 2004, the LMCCC was established by Executive Order, issued by Governor Pataki, and New York City Mayor Michael Bloomberg, and they were of course charged with the coordination and general oversight of all the construction projects that the Canal Street jointly estimated to be worth more than \$25 mill--actually, that's a type. we'll correct the testimony on that. Since then, Community Board One has repeatedly and unanimously

reiterated its support for the extension of the
LMCCC. And I have to say, that it's quite
disappointing that year-in and year-out, we always
seem to be back at the same space, where we are
urging that the LMCCC's budget is in no way cut,
and in fact, it seems that each and every year, we
go through the same song and dance, where we have
to say, "This is a vital agency that we need for
Lower Manhattan. And once again, we find
ourselves back in that same point. It is not an
overestimation to say that the LMCCC continues to
play a vital role in the rebuilding of Lower
Manhattan, at a time when there are more 50 large,
unfinished, public and private building and
infrastructure construction projects in community
board one, including twelve projects, I might add,
at the World Trade Center site, six street
reconstructions, four transportation projects,
eight parks, 17 residential buildings, nine hotels
and various other types of construction projects.
We are extremely concerned by continuing reports
suggesting that LMCCC's budget will be
significantly reduced once again. We are of
course apprehensive about how these changes will

affect the future of LMCCC, particularly its
environmental compliance and coordination unit. A
recent news article headlined, "LMCCC staff is
slashed by more than half" from the Downtown
Express, described a planned reduction by four of
seven remaining fulltime members of LMCCC. Staff
which is already greatly reduced from the overall
original number when it proved, provided
independent oversight. The LMCCC remains
necessary at a time when our air quality and
Community Board One still remains under threat.
The New York City Department of Health and Mental
Hygiene's New York City Community Air Survey,
results from Year One monitoring 2008 to 2009,
reported high levels of four air pollutants which
we have listed in therefine particles, elemental
carbon, nitric oxide and nitrogen dioxidein
downtown Manhattan, and found that traffic was a
major source of emissions. The LMCCC currently
coordinates over 10,000 construction vehicles, and
I think that that slide that we saw earlier was
actually quite illustrative to really see the
number of construction vehicles that are coming
down on a daily basis. There's no other area in

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New York City that's experiencing this kind of volume of traffic. And so it's obviously quite important. But I do want to say that these over 10,000 construction vehicles are coming into one square mile of Community Board One, and that monitoring environmental impacts and ensuring that traffic flow is acceptable for emergency fire and police vehicles, buses, taxis and black cars is obviously critical. The response time to an emergency response could literally be a matter of life and death. This situation on John Street in the Financial District, once again illustrates the need for meaningful, ongoing oversight of construction in our district. Five major construction projects have been underway on John Street in recent months, including the Fulton Street Transit Center, Pace University dormitory at 180 Broadway, a hotel at 24 John, the Fulton Street Reconstruction Project and ConEdison infrastructure work. Recently, LMCCC coordinated with Community Board One to put together a public meeting on these projects that was attending by nearly 100 people. And when we brought all the projects together in a meeting that really led to

2	improvements for neighbors and better
3	coordination. For example, as a result of the
4	meeting, 180 Broadway began to work at 7:00 a.m.,
5	rather than at 6:00 a.m., and I want to thank
6	Catherine in particular for her work on that. And
7	ConEdison issued a schedule and made a commitment
8	to better secure metal plates so that they make
9	less noise when vehicles travel over them. In
10	addition, coordination was improved for the
11	permitting of the crane at 24 John Street, so that
12	the street is accessible to emergency vehicles.
13	However, the situation still needs continued
14	attention and monitoring. For example, ConEdison
15	closed off John Street again on Saturday night
16	although it was not on our upcoming schedule that
17	it released weekly on Fridays to the impacted
18	community. In addition to John Street, there are
19	numerous other construction areas in our district
20	where major construction projects have generated
21	complaints from neighbors in recent weeks. The
22	Brooklyn Bridge reconstruction project involves
23	late night drilling and other noisy work that have
24	been in progress for many month. This Chamber
25	Street Reconstruction Project has also produced a

high level of concern among neighbors, and in fact
LMCCC has organized its stakeholder meetings for
next week that Community Board One will attend.
Community Board One has urged in our resolutions
that Governor Cuomo and Mayor Bloomberg work with
LMCCC funding partners, including the Port
Authority, the FTA, the MTA, and the New York City
Department of Transportation, to adequately fund
the LMCCC until development and construction
activity in Lower Manhattan is substantially
completed. It's especially important that LMCCC
retain sufficient resources through peak
construction. We welcome your support Council
Member Chin and that of your colleagues in the
City Council, in our efforts to ensure that LMCCC
remains in place with sufficient staffing and
resources to ensure that adverse impacts for
environment and quality of life for the large
volume of construction projects underway in our
community, are reduced to the greatest extent
possible. The LMCCC must remain in place to
continue the positive momentum of the past several
years, and ensure that those in our community who
remain downtown and who rebuilt Lower Manhattan

after a terrorist attack against our country, are protected from further exposure to toxic pollutants during the upcoming years of peak construction and of course to ensure that residents and businesses are able to move forward with their everyday lives. And I just want to add on a personal note in that regard, that when we saw street closures happen throughout Community Board One, we continued to see small businesses really have their business impacted. And so that is why it's absolutely vital to have an agency like LMCCC in place and not to have their funding cut. So, we thank you very much for this opportunity to testify.

just have a couple things to add based on earlier testimony. And we saw the havoc that—My name is Catherine McVay Hughes, Vice Chair of Community Board One—the havoc that ConEdison had created on Main Lane, and we want to make sure that we don't get a repeat on John Street. And I know some of the small businesses have been very vocal and they continue to have problems on John Street. For example, — was completely empty the other night

because ConEdison had another emergency. I don't		
know if there was a representative here today or		
not. So, we have to focus on the small		
businesses, and make sure that LMCCC really does		
their outreach on small business grants. The		
second thing is, I didn't get a, I didn't get a		
clear understanding of this, how many nighttime		
inspectors are there that the City agencies		
actually have to deal with the variances after		
work hours? 'Cause there seems to be so many		
variances at night, and on the weekends, even		
holiday weekends. So, that's a question I would		
like to leave with you. And my third thing is,		
what is the fine for someone who doesn't follow		
their permit? And what happens there? And we		
just, we just need to make sure that the people,		
you know, who've been living through the		
construction for the last ten-and-a-half years, a		
lot of people and businesses are just really		
getting tired from it all. We definitely love		
LMCCC. [laughter] I appreciate everything that		
they have done.		

CHAIRPERSON CHIN: No, we hear you loud and clear, Community Board One, I mean, Julie

and Catherine, thank you so much for all your h	ıard
work and your great work on this, and your	
advocacy for LMCCC. We've been joined by Counc	cil
Member Greenfield, from Brooklyn. And I think	all
of us still have one, you know, do want to	
make sure LMCCC continue, and have the resource	es
so they could do all the coordination that's	
necessary. And I mean, they're the one that's	r
can bring, you know, ConEd into the mix, with a	all
this, the City agency. And we still really have	<i>r</i> e
to what happened on John Street. So that w	ve,
you know, don't have this kind of situation on	
other streets. And we know that every street	
has this major project happening. So, we do no	eed
that coordination. And your question about	
nighttime inspector, I think we will follow up	on
that. I mean, the question I asked DOT	
Commissioner Sanchez earlier, like do they have	3
inspectors that they can call that if I call in	ı a
complaint, that that complaint gets to an	
inspector, and they can come down and check on	the
violation right away and shut them down, if	
they're violating, right, and they're waiting f	or
the next day or the next week.	

2	JULIE MENIN: Yeah, also attached
3	to the testimony is a resolution that we passed
4	unanimously that I drafted in the March 2012
5	reading for quality of life is the need for
6	changes to the 311 system so that residents get

7 timely responses to the noises complaints. So,
8 that's very relevant to the nighttime inspectors.

9 CHAIRPERSON CHIN: Yeah,

definitely, I think that that's one of the areas that we have to explore, whether NYPD can have the jurisdiction. I mean, why couldn't they also help enforce if there's a violation. Somebody needs to be able to stop them right when it's happening, rather than waiting, you know, for the complaint the next day, or go back to them to revoke their permit, but they already committed the violation. You know, somebody lost a good night's sleep, and that shouldn't be it, so we'll definitely follow up on that.

JULIE MENIN: Great. And it also might be great if we could get the 311 complaints also shared with the Community Board office. I think that some constituents down here feel that calling 311 is not as effective as it could be.

2	So instead, they call Community Board One or
3	different members of the Community or call Lower
4	Manhattan Construction Command Center directly and
5	bypass that 311. So the 311 does not really
6	reflect the complaints in the area at all.
7	CHAIRPERSON CHIN: Well, we have, I
8	mean, I know in my office, we encourage residents
9	to call 311. And then call us with the complaint
LO	number. And then we can help follow up. But
11	there's got to be a way of making sure that when
L2	they do call 311, they get some action. So we
13	have to figure out how to connect the inspectors,
L4	the enforcement mechanism, so it's not, okay, we
15	got your complaint and we'll give that them the
L6	next day. But meanwhile, can somebody go and
L7	stop?
L8	JULIE MENIN: I think you have the
L9	topic for your next hearing. [laughter]
20	CHAIRPERSON CHIN: Thank you very
21	much.
22	JULIE MENIN: Thank you very much.
23	CHAIRPERSON CHIN: Council Member
24	Greenfield has a question.
25	COUNCIL MEMBER GREENFIELD: Yeah.

2	Thank you, Madam Chair, and I just would like the
3	record to reflect that I know nobody works harder
4	for this community more than Council Member Chin,
5	and obviously you know, we all like 311, but the
6	reality is that the follow up is weak, and I know
7	that when you get those numbers and call her
8	office, I know she's on top of it. I just have
9	one quick question. And I'm from Brooklyn, and I
10	get it, you guys love LMCCC, and you want it to,
11	you need it to be funded and it's terrific, makes
12	sense to me. I just have question I didn't
13	understand. On the first page of your testimony,
14	Julie, you say, "In November 2004, LMCCC was
15	established," and then at the end you say, "The
16	oversight of all construction projects south of
17	Canal Street was jointly estimated to be worth
18	more than \$25 million."
19	JULIE MENIN: Okay, that's a typo,
20	I mentioned that before.
21	CATHERINE MCVAY-HUGHES: It's over
22	\$60 billion.
23	JULIE MENIN: Yeah, that was a
24	typos.

CATHERINE MCVAY-HUGHES: Basically

1	COMMITTEE ON TRANSPORTATION 102
2	Lower Manhattan Construction Command Center looks
3	at projects \$25 million and larger.
4	JULIE MENIN: Yeah, that's what it
5	was supposed to say.
6	CATHERINE MCVAY-HUGHES: So
7	therefore we don't get involved in the smaller DOB
8	projects.
9	COUNCIL MEMBER GREENFIELD: Okay,
10	so that's
11	CATHERINE MCVAY-HUGHES: So
12	there's, there's, right now, over 50 major
13	infrastructure projects worth over \$25 million.
14	And so Lower Manhattan
15	COUNCIL MEMBER GREENFIELD: Okay.
16	CATHERINE MCVAY-HUGHES:is some
17	roughly \$60 billion. And so there's clearly some
18	growing pains going on. We just can't wait till
19	it's finished.
20	JULIE MENIN: [laughs]
21	COUNCIL MEMBER GREENFIELD: Okay,
22	great. Thankwhen is it going to be finished?
23	Does anybody
24	CHAIRPERSON CHIN: [interposing] We
25	have the Port Authority right there in the second

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Date May 14, 2012