CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON HOUSING AND BUILDINGS COMMITTEE ON TRANSPORTATION

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February 28, 2012 Start: 1:15 p.m. Recess: 3:10 p.m.

HELD AT:

Council Chambers

City Hall

B E F O R E:

ERIC MARTIN DILAN

JAMES VACCA Chairpersons

## COUNCIL MEMBERS:

Gale A. Brewer

Daniel R. Garodnick David G. Greenfield G. Oliver Koppell Jessica S. Lappin

Darlene Mealy

Ydanis A. Rodriguez

Deborah L. Rose

James G. Van Bramer Vincent M. Ignizio

Peter A. Koo

Eric A. Ulrich

## APPEARANCES

David Wallach Deputy Commissioner of External Affairs New York City Department of Transportation

Henry Perahia Chief Bridge Officer New York City Department of Transportation

Thomas Fariello First Deputy Commissioner New York City Department of Buildings

Stephen Arthur Concerned Citizen

Kendall Jackman
Member, Housing Campaign Leader
Picture the Homeless

2	CHAIRPERSON VACCA: Good afternoon,
3	ladies and gentlemen. I am Council Member James
4	Vacca, and I'm chairman of the New York City
5	Council Committee on Transportation. I want to
6	thank my co-chair this afternoon, Council Member
7	Erik Martin Dilan, chair of the Committee on
8	Housing and Buildings. I also want to thank all
9	of the staff of both Committees for putting this
10	important hearing together and all of the
11	witnesses for the testimony that is to come. We
12	are here today to address the important issue of
13	safety on, or maybe I should say, safety below our
14	city's overpasses. This hearing is a direct
15	response to the high profile incidences that have
16	happened on overpasses throughout our city. Many
17	of us use overpasses every day without even
18	thinking about it. We cross over the FDR Drive or
19	the West Side Highway, under the East River or
20	Hudson River Esplanade. We go from a shopping
21	garage into a mall. These overpasses amount to
22	extensions of the sidewalk; the difference is they
23	are elevated. Last August, a cyclist was hit in
24	the face with a brick thrown from a pedestrian

overpass into a bike lane in Fort Greene,

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New York.

Brooklyn. In October, teenagers threw a shopping cart from an overpass at an East Harlem Shopping Mall, critically injuring the woman below. still in recovery and in January, two men were injured by a shopping cart thrown from a parking garage at a Bronx shopping mall. These are serious accidents that no New Yorker should ever have to endure. Our city is difficult enough to navigate. We're supposed to look both ways before we cross the street, but nobody should ever have 12 to think that they have to check above for falling 13 objects as they walk the streets of the city of

> In response to these terrible incidents today, we're going to hear testimony on two bills I introduced, designed to make our overpasses safer for those who walk, bike or drive below. Intro 750 would require private developers to construct 8 foot tall fences on publically accessible pedestrian overpasses and commercial parking garages at shopping malls. I want to thank Council Member Annabel Palma for her input and contribution to this bill. When I say publically accessible, I am talking about shopping

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malls just like the one in East Harlem where the woman was hit with the shopping cart as she was walking. I also mean parking garages connected to shopping centers like the one in the Bronx where two men were hit with a shopping cart. I'm not talking about a rooftop terrace on a private apartment building. It's an important distinction. Intro 755 would require the Department of Transportation to construct and maintain 8 foot tall fences on city-owned overpasses that cross a pedestrian area, bike lane or motor vehicle right of way. Both of these pieces of legislation are about safety for pedestrians, for cyclists, for motorists. Unsuspecting street users should never been injured by the callous actions of people throwing things off of overpasses. We will hear discussion today concerning the price tag to do such safety measures; while I refuse to place a price tag on anyone's life, I refuse to accept any type of discussion that says the cost will be too high. think the cost is much higher if we do nothing. The cost is much higher if we allow the current situation to exist. I am determined to have this

Council address this matter and I'm determined to have it in a meaningful way, so that people will not have to look above them as they walk the streets. Pedestrians should be looking to the right and to left, not above fearing a brick or fearing a shopping cart or God knows what else that could hit them as they drive, walk, or use a bike, so I thank this Committee.

When have a quorum, we also have to vote on a pre-considered bill by Council Member

Dan Garodnick concerning parking violations and we'll wait to do that at a later date as more members arrive. I do want to of course thank my co-chair and introduce the chairman of the Housing and Buildings Committee of the Council, my colleague, Council Member Erik Martin Dilan.

CHAIRPERSON DILAN: Thank you,

Council Member Vacca. Unfortunately, we're here

today to hear these bills, and I agree with you.

Individuals shouldn't have to look up as it

relates pedestrian safety, but as you know being a

former member of my Committee, sometimes when it

involves construction safety, people still have to

look up, so we certainly encourage New Yorkers to

be fully aware as they walk through the New York 2 City streets regarding their surroundings. 3 4 being said, today the Committee on Housing and 5 Buildings will conduct this hearing jointly with the Transportation Committee. One bill will amend 6 the building code and be under the purview of the Housing and Buildings Committee, while the other 9 bill will deal with arterial highways and other roadways that will be under the purview of the 10 11 Transportation Committee. Both bills as the 12 Chairman of Transportation said were introduced by Council Member Vacca, and-look, let's be clear, 13 14 all this could be prevented if New Yorkers act 15 responsibly, and I believe that's what's at the 16 root of what happened here, but that being said, 17 both Committees will actively consider everything 18 we can do to make the walkways and highways safe 19 for pedestrians crossing, cyclists and motorists 20 Elevated walking areas with high volumes below. 21 of pedestrian traffic like those near shopping 22 centers that my colleague mentioned pose greater 23 risks. To mitigate these risks, the building code 24 currently requires that elevated walk areas with 25 open sides have barriers or guards at least 42

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inches high--that's current-but recent events have called into question whether 42 inches is high enough for such barriers to be effective. is a statement in here that talked about recent events that my Co-Chair mentioned, so I'll refrain from being redundant, but I think my Co-Chair has successfully highlighted recent events and recent incidences that justify these two Committees meeting on this subject today. Intro 750-A, which is specifically before the Housing and Buildings Committee, would amend the code to require that all new and existing guards that are required in shopping center garages or along pedestrian walkways connecting buildings together have a height of at least 8 feet with a curved top or to fully attend from the floor to the grade above, or in other words floor to ceiling. The Committee certainly looks forward to hearing from the Department of Buildings as well as other interested parties regarding the legislation today and a little bit of housekeeping-if anyone is here today to speak on either agenda item, please see the Sergeant at Arms. Being that the Committee has commenced its consideration of today's items,

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I'd like to ask that all individuals who do have a
cell phone on, to please set it to silent mode or
if they have a need for private conversations, if
they could have those conversations outside of the
chamber. With that, I'm not sure which agency is
going to go first, but we'll consider that.

introduce the members of the Housing and Buildings
Committee, and then turn it over to the
Chairperson of the Transportation Committee for
introduction of his members. I have the
Republican Leader, Jimmy Oddo, walking in; Council
Member Leticia James of Brooklyn; Council Member
Crowley of Queens and Council Member Ignizio of
Staten Island. Council Member Vacca, for your
members?

CHAIRPERSON VACCA: Council Member
Darlene Mealy is here; Council Member Peter Koo;
Council Member Jimmy Van Bramer. I think that's
it for my Committee. Okay. Why don't we start
with the Department of Transportation? Do you
want to lead off Commissioner? Okay.
Commissioner Wallach, please state your name for
the record.

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audibly, but if you could speak directly into the mic for the record. The proceedings are being recorded, so if you could do that for the record, that would be appreciated. And then before you begin, I do have to vote in another Committee that needs a quorum, so I'll go up and vote and will return to these proceedings in short order.

COMMISSIONER WALLACH: I think it's Okay. Good afternoon, Chairman Vacca, on now. members of the Housing and Buildings and Transportations Committees. My name is David Wallach. I'm the Deputy Commissioner of External Affairs at New York City DOT. I'm joined to my left by Henry Perahia, DOT's Chief Bridge Officer. Thank you for inviting us to testify today on the important topic of pedestrian fencing on the city's bridges and Intro 755 specifically. Before I comment on the bill, I'd like to explain DOT's current pedestrian fencing policy. DOT owns, operates or maintains 787 bridge structures throughout New York, including the iconic East River Bridges, 25 moveable bridges and 5 tunnels. Although the agency's bridge portfolio is

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extensive our inventory reflects about a 1/3 of the total number of bridges in the city, many of which fall under the jurisdiction of the New York State Department of Transportation, the MTA or the Port Authority. As you can imagine, DOT's bridges vary a great deal in terms of size and purpose. Each bridge in our portfolio poses individual design and maintenance challenges, but there are some areas where system-wide guidelines can be applied. One such area is pedestrian fencing. The purpose of pedestrian fencing is twofold: to protect pedestrians and cyclists from accidently falling from a structure and to protect people and property below the overcrossing from debris, either accidently or intentionally thrown from a bridge. DOT has a clear policy for pedestrian fencing, which was implemented in writing in 2007 by Chief Bridge Officer Perahia. When the Department constructs, reconstructs or rehabilitates bridges, pedestrian fencing is required on the portions of pedestrian bridges and pedestrian walkways of vehicular bridges that are over person or over property that can be damaged by thrown objects, unless the Department

determines otherwise. The policy, which is 2 consistency with guidelines established by both 3 New York State DOT and the American Association of 4 5 State Highway and Transportation Officials, (AASHTO), specifies standards for three key 6 aspects of fencing design. First the fencing must be at least 8 feet tall; second, the fencing must 9 be of metallic mesh, and the maximum opening size of the mesh must be 1 inch, expect where more 10 11 stringent requirements are necessary; and finally, 12 the fence must feature an 18 inch return, meaning 13 the posts must be curves or feature an inward bend 14 of 45 to 90 degrees. Exceptions to any of these 15 requirements must be approved by DOT's chief 16 bridge officer. Examples of such exceptions 17 include allowing a mesh opening of up to 2 inches 18 on a bridge over a waterway that is not used by 19 commercial vessels or waiving a fence requirement 20 on a bridge with no experiences of people throwing 21 objects that is kept under regular surveillance by 22 law enforcement personnel. As noted above, these exceptions are consistent with New York State DOT 23 24 and AASHTO quidelines. The Department's policy is 25 practical and appropriate. New bridges with

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pedestrian paths will feature pedestrian fences as part of the initial design and as older bridges are reconstructed or rehabilitated, pedestrian fences will be added unless an exception is appropriate in the engineering judgment of the chief bridge officer. It's important to note that the Department's strong advocacy for pedestrian fencing is not always well received. While fencing provides valuable safety benefits, it may also detract from the aesthetic quality appreciated by many members of our community. Also in some cases, fencing may even encourage unsafe behavior. As AASHTO notes, at least one fatality has occurred when a child fell from the top of a screened area onto a roadway below. Pedestrian fencing is therefore certainly not a panacea. In our experience the best practice of bridge design to provide the engineer of record with guidelines based on nationally accepted standards while also allowing engineering judgment to take into account factors unique to a particular location.

Intro 755 would require fencing on pedestrian passage ways elevated over or even

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alongside vehicular or pedestrian right of ways regardless of bridge design or use. Although we share the Council's appreciation for pedestrian fencing, we feel this bill is far too broad in its approach and must oppose it for the following reasons: first, DOT's existing policy establishes a pragmatic standard for New York City's bridges. The policy sets pedestrian fencing installation as the default for new bridge construction, but does allow engineers the necessary flexibility to make design decisions based on factors specific to bridge locations. As the AASHTO guidelines point out, "each location must be analyzed individually." Intro 755 would replace engineering judgment with legislative mandate and we feel that it's both unnecessary and counterproductive. example Intro 755 would mandate the installation of fencing on all portions of the structure above five feet, a requirement that appears entirely arbitrary. While most of our bridges currently feature pedestrian fencing, the fencing itself is typically installed on the portion of the structure directly over another right of way and ramps that cross over a roadway or property, but

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not always when they're running in the same direction as the traffic. Of course we may decide to install pedestrian fencing in a larger portion of a particular structure depending on the location, use and history of the bridge, but that decision must be made based on engineering judgment. Second, the cost to place and expand fences on existing facilities to satisfy Intro 755 would be extraordinarily high, and the work itself would likely take at least a decade-maybe more. Installation is not just a matter of nuts and bolts. Each bridge in DOT's inventory would need to be surveyed to determine whether a new fence or extended fence is feasibly, then a fence would need to be designed for the specific bridge and an engineering survey would need to be conducted to determine that the fence supports are able to handle the additional weight, forces of people leaning or pushing against it and wind load [phonetic]. A reasonable estimate for this process is about \$1,000 per foot. As written, Intro 755 would appear to apply to over half of the 787 bridges in our inventory and of this universe approximately 107 bridges would require

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retrofitting of some kind, either the installation of a new fence or replacement of an existing fence. If enacted we estimate the DOT would be required to install about 50,000 linear feet of fencing on those 100 bridges, which would therefore cost the city about \$50 million. small number of these structures lack pedestrian fencing, most notably the Brooklyn Bridge and the Brooklyn Heights Promenade, but are closely monitored by law enforcement personnel and have no experiences of people throwing objects. majority of the 107 bridges feature fences that may be shorter than 8 feet and may or may not have a return, and there have been no incidents that we are aware of on any of them. This bill would require DOT to replace those fences now, rather than during reconstruction, which is the appropriate time to consider such enhancements. Further, Intro 755 actually would require DOT to install fences on bridges that are scheduled for reconstruction or demolition shortly--an example of this, Surf Avenue pedestrian bridge in Brooklyn, which was built in 1954 and is scheduled for demolition later this year. In summary, Intro

amount of money—perhaps 50 million or more—without providing any greater safety benefits than DOT's existing pedestrian fence policy. For this reason and the others mentioned in my testimony, the Department cannot support the bill. The safety of New York City's transportation infrastructure including 787 bridges remains the Department of Transportation's primarily responsibility and focus. We will be happy to answer your questions at this time.

CHAIRPERSON VACCA: Thank you. Let me introduce the additional members that have arrived: Council Member Koppell, Council Member Jackson, Council Member Debbie Rose, Council Member Joel Rivera. Council Member Ydanis Rodriguez. The one sitting right next to me is the one I miss. Okay, thank you, and... Should I go on to buildings or maybe... Let me say one or two things though. It's a sad day in the city of New York when we have to say it takes ten years to build a fence. When I hear it's going to take the city of New York ten years to put a fence up on a pedestrian overpass, I don't think that that

on an overpass up?

speaks badly of the pedestrians; I think it speaks
badly of the city. How is that possible? I
cannot fathom it taking ten years to put a fence

just a question of taking some fencing and some nuts and bolts and going out there and fastening the fences without doing a survey of the bridges, without measuring each bridge specifically, then we could do that, but we would want the fencing put on safely, we would want to appropriate fencing put in place and we're talking about serious engineering undertaking to put fencing, for instance, on the Brooklyn Bridge, and Deputy Commissioner Perahia can go into that in greater detail.

DEPUTY COMMISSIONER PERAHIA: Yeah, let me use as an example the Brooklyn Bridge. The pedestrian walkway, which is a wooden walkway, does not right now have the capacity to hold up a fence. We'd have to go underneath. We'd have to change the steel structure underneath to be able to—

CHAIRPERSON VACCA: [Interposing]

2 | Commissioner, let me-

[crosstalk]

CHAIRPERSON DILAN: I wanted to do
the same thing. Look, I think we're reasonable
people. I think it's pretty—I'm pretty sure that
if the Brooklyn Bridge is captured in the language
right now that it's pretty safe that the Brooklyn
Bridge would get an exemption. You guys know what
we're talking about, so let's not deal with far
extremes of what you may face and let's deal with
what you know we intended to deal with. Now if
there's unintended consequences, rest assured we
would be happy to address, but I don't think we
need to make our testimony that dramatic where
we're not dealing with everyday situations, so if
you're seeking an exemption for the Brooklyn
Bridge, I'm pretty sure you'll get one.

CHAIRPERSON VACCA: Even to sit

here and say that it's \$50 million and that that's

too much money, I know that fencing can be

provided under the New York City capital budget.

Our capital budget is tens of billions of dollars

every year, and we're talking about life and limb.

I don't want to hear about money at this point.

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I'm willing to work with you on a bill. Don't get me wrong. Perhaps as the Chair said this bill captures things that we did not mean to capture, but I expect the city to work with us. When you tell me that new pedestrian overpasses that you construct are all getting this type of fencing then you're acknowledging that there is an issue. That is why you're giving the new fencing to the new overpasses, so then the previously built overpasses should have the same fencing because the same issues exists -- the same issue that the city acknowledges because you've required it on the new. It's unacceptable to say that we don't have the money. It's unacceptable to say that we will take our time going forth, and that it's going to take ten years. If it takes ten years to survey and do an engineering program, well then something is wrong with the bureaucracy. It's not moving fast enough, and then years is out of the question to put a fence on top of an existing overpass. Out of the question.

COMMISSIONER WALLACH: If we could get every capital project that we want done this year, we would do it, but as you know, there are

hundreds of capital projects throughout the city
in the city's capital plan, and there is funding
to get some of them done this year, some funding
to get projects done next year. The point is that
it's not an effective way to improve safety to go
back to all these facilities prior to other
construction work happening, and if we want to
improve—if you have \$50 million to improve safety,
we could come up with lots of strategies to spend
that money. We're not sure if this is the most
effective way to do that.

CHAIRPERSON VACCA: Explain to me briefly what happened in Fort Greene, Brooklyn?
What happened when there was an accident in Fort Greene? What happened there?

COMMISSIONER WALLACH: Sure.

CHAIRPERSON VACCA: There was an accident. Somebody had a brick thrown from above to below, and a pedestrian fence went up. How long did that pedestrian fence take to be constructed?

COMMISSIONER WALLACH: I think it took us a couple of months to get that one up. In that particular case the amount of fencing that

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2 needed to be added to a location where we had 3 existing fencing was not that extensive.

CHAIRPERSON VACCA: But this is-

COMMISSIONER WALLACH: Let's talk about this project 'cause I think-and I'm glad my Council Member, Council Member James is here. think it's an important one. There's no question that there were a number of incidents there that needed to be responded to. This first happened last year or at least the first report that we had of it was last year and when we got those reports we went out there and we worked and we talked to stakeholders and we talked to the Council Member, and we made improvements to that facility. Now it's worth noting that we had to customize a solution for that particular facility. What we put on Navy Street, which I think has done a good job of balancing the different interests, doesn't meet the specific standards that's outlined in the bill, and it gets at that for each facility you need to customize a solution. If you try to have a cookie cutter approach, it's not always going to work, and Navy Street is a great example of that.

CHAIRPERSON VACCA: We are being

reactive. We reacted to an attack on a
pedestrian. We reacted by installing fencing.
The objective of these bills is that I do want the
city to react after someone is hurt. I want the
city to protect the people so that no incident
will ever occur. There is a difference between
action and reaction. We know you reacted. We
want action now, so that this will happen nowhere
in the city

COMMISSIONER WALLACH: And the action we took was in 2007. We put a policy in place to make sure that we had the right standards to best protect New Yorkers in all five boroughs, and since that time, we've had a very rigorous, firm policy in place.

CHAIRPERSON VACCA: Your policy does not include pedestrian overpasses that have existed for years where there is no fencing. Your policy includes pedestrian overpasses going forth that have been built and your policy includes putting up fencing where there's been an accident because somebody threw something and you reacted.

COMMISSIONER WALLACH: And wherever there's a concern and wherever there are issues,

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we will come out and we will try to address that particular situation, but the fact is that we have not had similar issues or similar complaints on any other of our facilities.

CHAIRPERSON VACCA: This is not a situation where somebody calls you about a tree that has to be pruned and based on their complaining about the tree, you prune the tree. That's what's going on in the city right now. You can't get a tree pruned-first of all you get it pruned at all-but no one responds unless you first make a complaint that the tree has to be pruned. Well, there's a big difference between a tree that has to be pruned and a pedestrian overpass that has to be secured. I don't think we have to wait for people to call 311 because they think maybe a fence would be helpful so that nothing is thrown at them again from up above. It missed me today. "Oh, they threw something from on top today, but it missed me, so let me call 311 and complain." Absolutely not. That's not the city that we want for our people. Unacceptable. We now have a quorum, so I will call the vote. I'll take a second to call the vote on Council Member

1	HOUSING AND BUILDINGS WITH TRANSPORTATION 23
2	Garodnick's whatever it is—change to a bill
3	. Where is it?
4	[background conversation]
5	CHAIRPERSON VACCA: It's somewhere.
6	We are here to vote on pre-considered bill by
7	Council Member Garodnick regarding an affirmative
8	defense at the parking violations bureau for
9	providing a valid muni meter receipt. As noted at
10	the Committee's last hearing, this bill is a
11	result of technical amendments the Bloomberg
12	Administration asked the Council to make following
13	unanimous passage of this bill by the Council on
14	February 1 <sup>st</sup> . Needless to say, the Chair
15	recommends a yes vote. Council Member Rodriguez,
16	how do you vote?
17	COUNCIL MEMBER RODRIGUEZ: Aye.
18	CHAIRPERSON VACCA: Council Member
19	Vacca votes aye. Council Member Darlene Mealy?
20	COUNCIL MEMBER MEALY: Aye.
21	CHAIRPERSON VACCA: Council Member
22	Peter Koo?
23	COUNCIL MEMBER KOO: Aye.
24	CHAIRPERSON VACCA: Council Member
25	Koppell?

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 26
2	COUNCIL MEMBER KOPPELL: Aye.
3	CHAIRPERSON VACCA: Council Member
4	Rose?
5	COUNCIL MEMBER ROSE: Aye,
6	CHAIRPERSON VACCA: Okay, the
7	Committee-oh, Council Member Jessica Lappin? How
8	do you vote? Council Member, I didn't see you.
9	I'm sorry. Oh, oh boy. Alright. Let me
10	introduce Council Member Garodnick, how do you
11	vote?
12	COUNCIL MEMBER GARODNICK: I vote
13	aye.
14	CHAIRPERSON VACCA: Council Member
15	Ulrich?
16	COUNCIL MEMBER ULRICH: Aye.
17	CHAIRPERSON VACCA: Council Member
18	Van Bramer?
19	COUNCIL MEMBER VRAN BRAMER: Yes.
20	CHAIRPERSON VACCA: Council Member
21	Lappin?
22	COUNCIL MEMBER LAPPIN: Yes, and -
23	- you at least have to prune where it's blocking
24	traffic signs.
25	CHAIRPERSON VACCA: That's a

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 27
2	priority, so that's done in three years. Council
3	Member Brewer?
4	COUNCIL MEMBER BREWER: Yes
5	prune in my district.
6	CHAIRPERSON VACCA: Thank you,
7	Council Member. The motion has passed
8	unanimously. [gavel] Okay.
9	[background conversation]
10	CHAIRPERSON VACCA: Now I introduce
11	the Buildings Department.
12	THOMAS FARIELLO: Good afternoon,
13	Chairman Dilan, Chairman Vacca and members of the
14	Housing and Buildings and Transportation
15	Committees. I want to thank you for this
16	opportunity to discuss Intro 750-A, installation
17	of rail guards on pedestrian walkways in shopping
18	center parking garages. My name is Thomas
19	Fariello. I'm the First Deputy Commissioner. I'm
20	here along with other members of my Department
21	staff. We believe the goal of Intro 750-A is to
22	create an enclosed environment to prevent objects
23	from falling or being thrown off of elevated
24	walkways around parking garages. As currently
25	drafted, the bill has some technical issues and

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flaws which need to be addressed. As you are well aware, creating a new term in the building code, in this case "shopping center parking garage" often will encompass many more buildings and situations than intended. Such is the worry with this bill. We believe that the broad definitions found in the bill may lead the hundreds, if not thousands more buildings being affected by this bill than intended. For example, we believe that a single building with a parking lot or garage on lower floors and commercial tenants above, such buildings are scattered throughout all five boroughs, will be mandated to install he rail guards and fencing. In addition, the drafted language would include installing fencing in all of the openings in walls of open parking garages -perhaps another intended consequence or an issue that would need to be specifically addressed in the language. As for the engineering aspects of the bill, there needs to be attention paid to the erection and fastening of the fences to existing structures and which structures can handle the additional load. We also worry about signs or banners attached to the fence that would create a

strain both to the fence and to the permanent structure. There is one other issue that would need to be more specifically addressed by the bill language; that is the issue of retroactivity. As the regulator tasked with the enforcement, it would be extremely difficult to determine the universe of existing buildings to inspect to ensure compliance. Further, the bill could affect thousands of existing buildings who are otherwise compliant with the law today. I would like to thank you for the opportunity to testify and I'll be happy to answer any questions you may have.

CHAIRPERSON DILAN: I'll start off
very simply. I'll just react to one thing that
you said. I don't think banners or any type of
signage is a concern. I think this is a protocol
that is already in place and used in the city I
believe by the Department of Transportation on an
as needed basis and I'm not sure that the
buildings allow signage of any type on any type of
structures, so and you can clarify that for me,
but I don't think that that is a concern. Again,
I want to try to stay away from the dramatics and
stick to the issues that are going to be effecting

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New Yorkers and he we can operationally come to
some sort of positive disposition on these items
for the people we represent, so just as a matter
of just general background, I'll just have some
simple questions, and the first one would be on
755, which is under the purview of the Department
of Transportation, so you may be the appropriate
agency to answer how many overpasses in the city
or other similar structures that fit the
definition of Intro 755 are under the city's
jurisdiction, and would be subject to this law,
and if so, do you have a breakdown of where they
are by borough?

COMMISSIONER WALLACH: We have as I said 787 bridges in our whole portfolio, so I think about half of them would be applicable here.

CHAIRPERSON DILAN: So about half of... okay. Got it. And how many of them have fencing already described by the bill whether or not it meets—how many of them have the current 42 inch height requirement?

COMMISSIONER WALLACH: Based on our initial assessment, we think about 75 percent already meet the criteria of the-

2	CHAIRPERSON DILAN: [Interposing]
3	So what we're really dealing with is 25% of the
4	number that you just—
5	COMMISSIONER WALLACH: About 100
6	facilities.
7	CHAIRPERSON DILAN: Okay, and then
8	as it'd related to 750, for the Department of
9	Buildings It's my understanding that parking
10	garages may be covered by this legislation; do you
11	have that same understanding?
12	THOMAS FARIELLO: Yes, parking
13	garages would be-open parking garages also.
14	CHAIRPERSON DILAN: Okay, how many
15	would be covered by this bill, and—well, we'll
16	start with how many are covered by the bill?
17	THOMAS FARIELLO: Well, the way
18	it's written now, we really—if I have a tenant
19	that's on the first floor and it's a residential
20	building have a parking garage in that part of
21	the building, this would be covered under that. I
22	mean we have thousandsI don't know how many we
23	have
24	CHAIRPERSON DILAN: So in short you
25	can't—at this time, you can't come to a number as

2 to how many are covered by the legislation?

THOMAS FARIELLO: The way it's

4 written - - .

CHAIRPERSON DILAN: Okay, and then how about walkways? How many building to building pedestrian walkways or bridges are there in the city and are there any special type of permits needed to construct these ways and is there a number that could be I guess indirectly assessed? We'll start there.

THOMAS FARIELLO: Okay, so permits required for walkways; if the walkway is on private property, it would be just the regular construction permit as would be for the building. Permits for bridges that go or walkways that go over a public street, those are special permits, which require other agency involvement, which would be DOT would be one of them, so I don't have a number for you of how many we have of those type, but the ones with public walkways, that would be very difficult for us to get that number because it is inherent in the regular building permit, so...

CHAIRPERSON DILAN: So in your

2   regular building permit, you can't differentia	g permit, you can't differentia	ou can't diffei	permit,	building	regular	<u>ا</u> ا
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There's no special permit for the walkways? It's included in the regular?

THOMAS FARIELLO: Right, fi I was building a shopping mall and a parking garage and I had a walkway between the two, it would be under the permit for the building.

CHAIRPERSON DILAN: For the building, okay. So a building—there's no way for your to differentiate a building with a walkway or without a walkway if I understand you correctly.

THOMAS FARIELLO: Right, not from the data that we have. Yes.

CHAIRPERSON DILAN: Okay. Alright, so then what I'm going to do is—and I agree with my Co-Chair—while we all have to be cost conscious, the cost on life and injury to life is something that we all take seriously and don't like to put a dollar figure on that, but I do have to ask the Department of Transportation as it stands right now for the 25% of the bridges you believe that this bill would be covered—about 100 or so bridges—the bill as written today, do you have an estimate as to how much it would cost the

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 34
2	Department to come into compliance with this law
3	if it were passed?
4	COMMISSIONER WALLACH: A
5	preliminary estimate is about \$50 million, but let
6	me just clarify. Of those 100 facilities, the
7	large majority of them already have pedestrian
8	fencing. It would be a question of going back to
9	those facilities and changing the fencing to
10	comply—
11	[crosstalk]
12	CHAIRPERSON DILAN: I get that.
13	They have the straightforward fence and not the
14	curved fence. I mean if you lived in New York
15	City long enough you've seen both types. It's
16	good that you clarified, but I think I understand
17	that assumption, but clarity is always better. So
18	\$50 million is the initial assessment. Does that
19	include all of the engineering work that you
20	prescribed in your answers to Council Member Vacca
21	as well as installation of new fencing?
22	COMMISSIONER WALLACH: Correct.
23	CHAIRPERSON DILAN: Okay, it does.
24	Okay. Thank you, Mr. Chair. I believe you are

done with your questioning. I had Council Member

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James on my list if you're done. Council Member
James?

COUNCIL MEMBER JAMES: Thank you. So many-I think both Chairs, and Chair Vacca mentioned Fort Greene, and let me limit my comments to the incident that happened in fort Greene. I see that the victim, Mr. Stephen Arthur [phonetic] is here in the audience, and I'm not sure whether he is scheduled to testify, but let me just describe to my colleagues, and to all of you who are in attendance what happened. August 12<sup>th</sup>, 2011, Mr. Arthur was in hit in face by a rock that was thrown from the overpass on Navy Street in Fort Greene. He fell to the floor. I believe he lost some consciousness. He had severe injuries to his face and about his body. Accordingly to media reports, there were at least six similar attacks in 2011. As a result of the advocacy of Mr. Arthur, who contacted the Department of Transportation, as well as efforts from my office and Council Member Lander, who actually represents Mr. Arthur who was traveling on a bike on the bike lane down Navy Street onto the Brooklyn Bridge, the DOT installed a 8 foot

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fence at the Navy Street overpass. It's important to note that this incident was a flash point in Fort Greene because it concerned a number of residents, particularly residents who were living in public housing. Let me just state that the vast majority, the overwhelming majority of the residents of public housing are good, solid citizens who obey the law and sympathize with the plight of Mr. Arthur, but this became a flash point in the district because DOT-the residents of public housing were of the opinion that their incidents and their complaints have fallen on deaf ears, and as a result of the media attention to this incident that all of a sudden, government decided to correct a situation that had existed for a long period of time, and that there are a number of conditions in public housing that unfortunately have fallen on deaf ears and have not been addressed. That notwithstanding, the issue was really balancing the safety of the cyclists and the auto and drivers-automobile drivers against the interests of the residents at that particular time. I fell on the side of safety and supported DOT's installation of the 8

response to the incident at Navy Street, but also,

you indicated that the cost-your primary objection
to this legislation is related to the cost
factors. \$50 million you have quoted. My
question to you, and it's two part; one is \$50
million to renovate the existing overpasses, does
that include again the exemption of the bridges
that was mentioned by Chairman Dilan? And second,
the concern with regards to aesthetics. A number
of residents have contacted my office basically
saying that they would want to be consulted prior
to the installation of any overpass; particularly,
I believe community board should play a role, and
civic associations should play a role.
Particularly, since a significant number of
residents, particularly those in Brooklyn Heights,
are very much concerned about the aesthetics of
bridges and would oppose any bridges particularly
in Brooklyn Heights. Have you taken that into
consideration, and does the \$50 million cost
exempt all of the Brooklyn Bridge and other
bridges of similar size and is the \$50 million
just complete renovation of existing overpasses?
COMMISSIONER WALLACH: The \$50

Member, you get at a very important issue. I mean

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you've raised the question of should community
boards be consulted? Should stakeholders be
consulted? That would conflict directly with what
this bill would do. What this bill does is it
prescribes a remedy, and in all fairness, we think
the frame of it goes in the right direction, and I
think—

## [crosstalk]

COMMISSIONER WALLACH: --common understanding of what the general approach should be, but when you have a very rigid framework that does not allow-that you can't deviate from at all, you can't take any input. You can't talk to any stakeholders, and most important, you can't use your technical judgment, and when you reference that our main concern is cost, I'd say that our second concern. Our most important concern about this bill is the need for our experts, for our engineers to be able to use their technical judgment when they need to. But make no mistake about it, the intent of the legislation is predicated on a framework that we are very much in agreement about, and that we have taken great steps over the past few years to put in place.

COUNCIL MEMBER JAMES: So let me
just conclude by saying the following; that in
response to incidents obviously we need to move
expeditiously as you did on Navy Street. Two, I
do believe that when I fact you are fencing
overpasses and/or major bridges and byways and
highways in the city of New York assuming that we
don't exempt them all, that the community have
some input. Again, that was the criticism in Fort
Greene. And three, I obviously would respect the
judgment of your engineers, but I believe cost
should be our last concern, particularly when it
comes to safety, but I do believe and I support
the intent of this legislation in hoping that the
gentlemen seated at the table and the Chairs of
these two Committees could put your heads together
and come up with a solution that would resolve all
of the issues described. Hopefully there's a
female included in that group some way, but I
thank you for listening to my comments.
CHAIRPERSON DILAN: We certainly
welcome your input. I just want to follow up to

the previous question that I asked. You did

accurately reflect the number of bridges, but I

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 42
2	also ask for a borough wide breakdown. Would you
3	have that at this time?
4	COMMISSIONER WALLACH: I don't have
5	that today, but we could get that to you.
6	CHAIRPERSON DILAN: If you could
7	follow up with both Committees on the borough wide
8	breakdown because I do consider that important. I
9	believe next we had Council Member Gale Brewer?
10	Council Member Darlene Mealy.
11	COUNCIL MEMBER MEALY: Yes. I want
12	to thank our Chairs for having this hearing, but
13	one thing firstly, I want to say we can never put
14	a price tag on someone's life, and with that being
15	said, you hit on something I didn't get the right
16	clarification. Are you saying parking garages
17	will be included in this legislation?
18	THOMAS FARIELLO: The way it's
19	written today, yes.
20	COUNCIL MEMBER MEALY: Excuse me?
21	THOMAS FARIELLO: The way the
22	legislation is written today, yes.
23	COUNCIL MEMBER MEALY: Privately
24	also will be included? Private parking garages?
25	THOMAS FARIELLO: Yeah, this would

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 43
2	be all parking garages.
3	COUNCIL MEMBER MEALY: Okay, that's
4	good to know. How often does DOT inspect overpass
5	fencing currently for vandalism or wear and tear?
6	DEPUTY COMMISSIONER PERAHIA: The
7	bridges-
8	COUNCIL MEMBER MEALY:
9	[Interposing] How often?
10	DEPUTY COMMISSIONER PERAHIA: The
11	bridges are inspected every two years on a
12	thorough inspection. If we are notified of
13	vandalism or if we in passing over a bridge to do
14	other repairs notice something—holes in fences are
15	given high priority, and they're fixed
16	immediately, but the regular formal inspection of
17	a bridge is minimum of once every two years.
18	COUNCIL MEMBER MEALY: Minimum? So
19	how often do you think people 311 in regards to
20	vandalism?
21	DEPUTY COMMISSIONER PERAHIA: We
22	get relatively few phone calls. We get relatively
23	few phone calls on damaged fences. Off the top of
24	my head, I'd have to check with my maintenance
25	people, but I'm thinking in terms of maybe a dozen

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 44
2	a year and those are fixed literally that day.
3	COUNCIL MEMBER MEALY: Okay. How
4	does the standards for fencing in these bills
5	compare to the standards for fencing along
6	pedestrian walkways that cross subway tracks?
7	DEPUTY COMMISSIONER PERAHIA: I'm
8	sorry? This bill versus…?
9	COUNCIL MEMBER MEALY: And your
10	fence input.
11	DEPUTY COMMISSIONER PERAHIA: I
12	don't believe that this bill has as strict
13	guidelines as we do in terms of the fencing. For
14	example, we will require—
15	COUNCIL MEMBER MEALY: I'm asking
16	for comparing.
17	DEPUTY COMMISSIONER PERAHIA: I
18	can't tell you about transit because I don't know
19	their standards, but our standards of one inch I
20	believe are among the most stringent. We have had
21	some pushback on that, but I think they're the
22	most stringent I know. The only exception would
23	be over Amtraks and electric lines, it had to
24	be solid, and we put solid in, but I think the one
25	inch mesh that we put and the 18 inch return are

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 4
2	the most stringent I'm aware of.
3	COUNCIL MEMBER MEALY: Okay.
4	COMMISSIONER WALLACH:
5	[Interposing] The upshot is that we would need to
6	check with the MTA, New York City Transit about
7	their facilities.
8	COUNCIL MEMBER MEALY: Because this
9	would cover
10	COMMISSIONER WALLACH: This bill,
11	755, I don't believe would cover the MTA or New
12	York City Transit's facilities.
13	COUNCIL MEMBER MEALY: So do you
13 14	COUNCIL MEMBER MEALY: So do you think, Chair, that should be included 'cause it's
14	think, Chair, that should be included 'cause it's
14 15	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are
14 15 16	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto
14 15 16 17	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto the train tracks. So my last question; there has
14 15 16 17	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto the train tracks. So my last question; there has been "if you see something, say something"
14 15 16 17 18	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto the train tracks. So my last question; there has been "if you see something, say something" encourage that the public report concerns to the
14 15 16 17 18 19 20	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto the train tracks. So my last question; there has been "if you see something, say something" encourage that the public report concerns to the city has been quite successful, but I have heard
14 15 16 17 18 19 20 21	think, Chair, that should be included 'cause it's a lot of overpass from the train tracks that are open also without fencing that go straight onto the train tracks. So my last question; there has been "if you see something, say something" encourage that the public report concerns to the city has been quite successful, but I have heard that it's difficult for public to report concerns

COMMISSIONER WALLACH: I would have

Τ	HOUSING AND BUILDINGS WTIH TRANSPORTATION 46
2	to get back to you on that. I don't have what the
3	311 script is.
4	COUNCIL MEMBER MEALY: So, you all
5	don't have anything posted saying, "if you see
6	something, call this number"?
7	COMMISSIONER WALLACH: Posted on
8	our bridges?
9	COUNCIL MEMBER MEALY: Yes.
10	COMMISSIONER WALLACH: I don't
11	believe so.
12	COUNCIL MEMBER MEALY: I think you
13	should. Thank you, Chairs.
14	CHAIRPERSON VACCA: Council Member
15	Viverito?
16	COUNCIL MEMBER MARK-VIVERITO: Thank
17	you, Mr. Chair and in particular I wanted to speak
18	to Intro 750-A, and first of all, I wanted to
19	thank you, Mr. Chair for introducing this
20	legislation, which I have co-sponsored 'cause this
21	was in response to a very unfortunate incident
22	that happened in my district with regards to East
23	River Plaza and shopping carts being thrown over
24	the walkway that was there, understanding this is
25	a private development. Thankfully, the woman did

survive. She is obviously in serious rehab, but
it brings to light concerns that we have. I think
I just want to reiterate what has been expressed
about trying to be proactive as opposed to
reactive, so in light of that incident—I guess for
the Department of Buildings since you're the
pertinent agency here-based on that incident that
happened what internal conversations, if any,
happened with DOB to kind of take into account
what happened and maybe proactively figure out a
solution? If any?

THOMAS FARIELLO: Well, the initial reaction we had was what was built; did it comply with our current codes today?

COUNCIL MEMBER MARK-VIVERITO: Have there been any changes internally in light of that incident? In terms of your policies, procedures, expectations?

THOMAS FARIELLO: Any change of that would require a whole co-division change, so that wouldn't happen—it couldn't happen internally, one, the way our code committees are set up, and so it couldn't happen this quickly either, so...

2	COUNCIL MEMBER MARK-VIVERITO:	It
3	couldn't happen? What would need to happen?	
4	THOMAS FARIELLO: We would need	d t.c

we have a code committee set up, so we would bring it to that committee, and they would review it based on - - adopted IBC code, so based on those-

COUNCIL MEMBER MARK-VIVERITO:

[Interposing] And have any of those steps been taken?

THOMAS FARIELLO: Not at this time.

COUNCIL MEMBER MARK-VIVERITO:

Alright. So, this is exactly what I'm getting at. This is the reason why we as a body are important to be here, you know, because we have oversight and we want to be proactive in really taking into account the safety of the citizens of this city, so you're saying that there would be normally procedures. There could be changes that could be done. It would have to go to committee code review or whatever it is, but nothing of that has been done in light of this incident. So, here we have a piece of legislation that is in fact trying to be proactive in really addressing and hoping that an unfortunate incident like the one that

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happened doesn't happen. So I think that that's the intent obviously and clearly, this is being presented. We want to get the input, feedback and to the extent that we are as indicated we are reasonable people. We can make amendments to still stay within the original intent. That's what we want to do. We want to have that conversation and be able to get to that point. a question I wanted to also ask was what role if any does City Planning play in this process? understanding talking to some of the people that have to-that deal with East River Plaza, the owners in particular, they indicated that City Planning has a role in deciding the way things may look aesthetically. They don't like the fencing. They'd rather have it one way versus another, so I'm just trying to figure out what role does City Planning play in these types of decisions or conversations that you may have to have? Are they going to be brought into this conversation? they have to be here?

THOMAS FARIELLO: One issue that we have that we're looking at right now would be if you put up these guard rails would it turn what

wouldn't be considered floor area into floor area
by definition and the zoning resolution today? So
we're looking at that now to see if this would
have any impact on that? So that would make the
overall building smaller I guess because this
would not have been considered as the rules are
today without the guard rails to be floor area,
and if now we put them up, would it be considered
floor area? So we're looking at that now. So
that would be one issue that City Planning would
be

## COUNCIL MEMBER MARK-VIVERITO:

[Interposing] In light of this legislation—taking into account this legislation, so you don't have an answer to that right now?

THOMAS FARIELLO: No.

You gotten any initial feedback from them on this?

THOMAS FARIELLO: No. We are the interpreter of the zoning resolution—the

Department of Buildings, and City Planning is the creator of the zoning resolution, so we're the ones internally that we would come up with that interpretation. We can seek City Planning's—you

2 know, some advice from them, but we are the sole 3 interpreters of the zoning resolution.

that would be interesting to follow up, so again,

I want to thank my colleague, Chair Vacca, for
this legislation which I am co-sponsoring and look
forward to the ongoing dialogue to arrive at a
point at which we can all feel comfortable,
maintain the original intent, which is to protect
pedestrians and protect citizens and be able to
implement this as expediently as possible, so
thank you very much.

CHAIRPERSON DILAN: Thank you,

Council Member Viverito. I do have one follow up
on your line of questioning if I may. All of the
questions that she asked obviously involve code
committee review, Buildings Department review and
then ultimately the Housing and Buildings

Committee review for passage and go into the full
Council for passage, which in and of itself is
something that takes some time, but just to go a
step further, you mentioned in your line of
questioning that you've found that the building
and walkway in her district was non-compliant with

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2 current code?

THOMAS FARIELLO: No, I said compliant with current code.

CHAIRPERSON DILAN: It is compliant with current code. Okay. Okay. That ends my line of questioning. If it were non-compliant, I was going to say enforcement steps - - . I heard incorrectly. Sorry about that. Council Member Brewer?

COUNCIL MEMBER BREWER: Thank you very much. The woman who was hit in East Harlem is actually my neighbor, so I am quite familiar with how she is doing, and - - pretty rough, but she is very forgiving as we all know. My question is just a little bit to follow up on Council Member Melissa Mark-Viverito, which is in that-I know that DOT and DOB are not happy with the present configuration, and I know there are some buildings and institutions-I can't speak for bridges-but buildings and institutions run by either non-profits or for profits who are not happy with it, but we have a problem, so can you just either or both agencies, sort of succinctly state what you would do about this problem? In

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None of us do.

2	other words, it could happen again, so how do we
3	prevent it? What would you suggest? Obviously
4	trying to look at some of the challenges that you
5	have laid out-unfortunately, people do stupid
6	things, and we don't want this to happen again.

COMMISSIONER WALLACH: I think from our vantage point, the most important thing that we can do we did do. We had a very similar discussion to the discussion we're having here today five years ago, and Chief Bridge Officer Perahia put a policy in place to make sure that every time we built a new facility that the default approach to a pedestrian bridge was something very similar to what's outlined in this legislation. If we have any complaints, if any issue is brought to our attention on any existing facility, we will go out and take a look at it.

[background conversation]

DEPUTY COMMISSIONER PERAHIA: think based on the current wording our biggest problem as noted here today was it encompasses all bridges and it does not give an opportunity to look at each bridge individually and to say,

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"Well, this bridge wasn't our intent," and I think if we can do that and we can the accumulated knowledge of AASHTO, which has about 100 years of experience in 50 states, that basically is what we do right now.

is configured right now, I think the intent is there - - to capture these type of—to react as Chairman Vacca mentioned, to react to the issue that happened at shopping malls, but I think the intro as it is today just goes a little bit beyond where it's intended. That's the point we're trying to make today.

COUNCIL MEMBER BREWER: Would you suggest that there is something that is in between that would address the concern that we all have that - - gets hit or something in between? Is there something in between? DOT feels there is.

THOMAS FARIELLO: I mean the regulations that are in place today, alright—I mean, we haven't heard of this issue happening country-wide, across the country, until now all of a sudden we had two. And so, I think the rules the way they are in place right now outside of

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2 these two incidents cover everything, you know.

3 So I think yes, there is something that is in

4 between, but it's do we want to stop shopping

5 carts from going aside or do you want to stop

6 other things from to the side? If you want to

stop everything, then that's kind of like where

8 this is going. That's all.

CHAIRPERSON DILAN: We've been joined by Council Member Mendez of the Housing and Buildings Committee. Happy Birthday to you. I was unaware. Unless Council Member Mendez has a line of questioning that she wants to pursue, that will conclude the questioning from the members. would say, look, just listen, closing. I think we all know we come from a rational place, and I think the agencies that have dealt with me, particularly the Department of Buildings, know that I deal in what's real and what's possible. Obviously, there's no way ever we could imagine of fencing the Brooklyn Bridge. I think that would be something that is definitely outside of the intent of what we are trying to accomplish here, but that being said... Alright, so before I finish my summation with the agencies. Council Member

perspective to see if there's any efforts that we

can do as a city to make it safer for New Yorkers.

Now obviously we can't stop everything from going

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over. If kids want to throw bricks or rocks off of a walkway or a parking garage, I think it's pretty impossible to stop, but that being said, throwing entire shopping carts off of parking garages is indeed preventable and I think we need to take a look at what can we reasonably do as a city to prevent things. Can we prevent things from stopping in its entirety? I don't believe so, but I want you guys to take a rational look at how we can make this safer and I don't know if my co-chair wants to add anything to the agency's - -

With you. I want to work all of you to make this bill better. I'm sure no bill that's introduced is perfect when it's first introduced and I will work with you to make the bill better, but I am determined to get something done. I think the public demands it. I'm alarmed by what I see, and what we see often does not even get to all that's happening. I know a lot people who drive their cars and things are thrown from above. They miss the car or it's not a brick. It's something smaller that even if it landed, it wouldn't hurt

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 58
2	someone, but I have to you that these things
3	happen every day in our city. People are throwing
4	things from pedestrian overpasses be they in a
5	shopping center or on a city highway. Most times
6	we don't hear about it because a person who has
7	something thrown at them from above is not going
8	to pull over and call 311. They'll probably
9	forget exactly where it was thrown from. They're
10	alarmed. They're in a state of surprise, so I'm
11	willing to work with you, but I would like to see
12	something done. I thank you.
13	CHAIRPERSON DILAN: Thank you all
14	for your time and testimony. I believe that we'll
15	get to the public portion and call up the first
16	panel.
17	CHAIRPERSON VACCA: Council Member
18	Greenfield is here. Can you please vote on the
19	bill? Council Member, the modification to Council
20	Member Garodnick's legislation?
21	COUNCIL MEMBER GREENFIELD: I vote
22	aye.

CHAIRPERSON VACCA: Thank you, 23 24 Council Member Greenfield.

25 COUNCIL MEMBER GREENFIELD: Thank

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 59			
2	you, Mr. Chairman.			
3	CHAIRPERSON VACCA: Okay, our first			
4	panel: Stephen Arthur, Ms. Kendall Jackman			
5	[phonetic], Maria Wallez [phonetic]Wallez, I'm			
6	sorry-Elise Lowe [phonetic]. Why don't we do Mr.			
7	Arthur? Mr. Arthur, would you please go first?			
8	[background conversation]			
9	CHAIRPERSON VACCA: Mr. Arthur,			
10	please take the microphone, introduce yourself for			
11	the record.			
12	STEPHEN ARTHUR: Stephen Arthur, I			
13	was the person who was attacked on Navy Street on			
14	August 12 <sup>th</sup> of last year.			
15	CHAIRPERSON VACCA: Excuse me, can			
16	you… Can you state your name again and exactly			
17	where the incident-you spoke about Main Street,			
18	can you be a little clearer?			
19	STEPHEN ARTHUR: Yes, my name is			
20	Stephen Arthur, and I was attacked on Navy Street,			
21	which is Fort Greene, Brooklyn, and this is the			
22	show and tell. This is the brick that hit me,			
23	pretty much like right dead on here, but the truth			
24	is I had a bicycle helmet on and my glasses, which			
25	took a lot of the impact, but created a hole right			

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2 in my face and all other kinds of injuries, so

3 from there, I'll just read my testimony.

4 Obviously, it has changed slightly since other

people have spoken, but I'll just read what I

6 wrote.

Recently an extension to an existing fence over the Navy Street overpass was installed in Fort Greene-in the Fort Greene neighborhood of Brooklyn. The reason for my knowledge of this is because on August 12th of 2011, I was blindsided by having a brick thrown into my face by some local kids who were hiding on an unfenced portion while I was riding my bicycle home from work in broad daylight that evening. Recently after having undergone surgery and nearly two months of physical therapy, I am able to resume most activities, though I do not feel the same and it could take a while before I know the full effects of this attack on myself. If I were not wearing a bicycle helmet at that time, who knows what kind of shape I would be in now. the fence were in its current state then, I would not need to be speaking to you today. As a result of this awful experience, I'm attending this

meeting to voice my support to the city Council's 2 amendments for further protective fencing on 3 4 overpasses and between buildings where deemed 5 necessary. No one deserves to be the helpless victim of such senseless unprovoked violence. I'm 6 happy that the City Council is taking the issue seriously as on the night of January 24th by chance 9 I ran into some more kids at the same site 10 throwing whole oranges as passing cars, and I've 11 since heard of two other people saying they were 12 struck by snowballs while riding bicycles there as 13 well. This is on top of all the other people I've 14 met personally since the attack who told me their 15 stores on Navy Street and news reports that make 16 me believe these attacks have been occurring there 17 for decades unaddressed. Since the police did not 18 think my unsolved case was a high enough priority 19 to investigate until well over three months after 20 I had been attacked, this neglect offers further 21 support for bringing the fencing up to code as an 22 immediate primary solution or making Navy Street 23 safer. Further, while I support the fence 24 extension over Navy Street overpass that Jeanette 25 Sadakan's [phonetic] Department implemented under

its current configuration that street is very 2 poorly designed, leaving a large no man's land 3 open where unsupervised individuals can carry out 4 5 their attacks on Navy Street uses with impunity. The city should consider a complete street 6 redesign, which could include tearing down the Navy Street overpass entirely, either closing the 9 street completely and turning it into a Park for the residents of putting Navy Street on a severe 10 11 road diet in which the speed limits are lowered, 12 the roadway narrowed, the bicycle lane moved into 13 the middle of the road like on Sand Street [phonetic] and have full sidewalks and benches 14 15 installed as well as crosswalks so there could be 16 some healthier interaction between the road users 17 and residents. Also, it would be smart to see the 18 city start or enhance after school programs for 19 youth in that neighborhood, which might include 20 bicycles, which is a better option for kids than 21 the current bombing of vulnerable cyclists and 22 I hope that the City Council and DOT motorists. would make sure residents like those in the 23 24 Ingersoll Houses would have ample access to the 25 coming city bike share program as they could this

	HOUSING AND BUILDINGS WITH TRANSPORTATION 04			
2	KENDALL JACKMAN: That's the			
3	problem. You won't call the hearing.			
4	CHAIRPERSON DILAN: Say it again?			
5	KENDALL JACKMAN: That's the			
6	problem. You won't call the hearing for the bill.			
7	CHAIRPERSON DILAN: There might be			
8	a good reason why that's not happening, but the			
9	rules states when we have a hearing we're on the			
LO	subject only, so if you're off subject, I'm going			
11	to have to kindly ask you not to testify.			
L2	KENDALL JACKSON: Okay.			
L3	FEMALE VOICE: No, I feel that we			
L4	should testify because I feel that [off mic].			
L5	CHAIRPERSON DILAN: I will not-we			
L6	are not accepting testimony			
L7	FEMALE VOICE: [Interposing] Ignore			
L8	Intro 48 [off mic].			
L9	[crosstalk]			
20	CHAIRPERSON VACCA: Councilwoman			
21	Tish James has a statement.			
22	COUNCIL MEMBER JAMES: Thank you,			
23	Mr. Chair. So, first again it's nice to see you,			
24	Mr. Arthur. Obviously, this was a senseless,			
25	unprovoked attack and you're absolutely correct.			

As you know as I indicated before, I've been 2 working with DOT to reconfigure, redesign the Navy 3 Street overpass for some time, and hopefully, we 4 5 can get to that, but I would oppose as do the overwhelming majority of the residents in 6 Ingersoll, Whitman and Farragut to tearing down the overpass. I do believe that it should be 9 redesigned and I do believe that we should look at 10 perhaps, the roadway to address it, but I cannot 11 move forward unless all of the stakeholders who 12 represent the communities specifically residents 13 of Ingersoll, Whitman, and residents of Community 14 Board 2 have some say with respect to how we move forward with regards to Navy Street. I look 15 16 forward to working with you. We have a major town 17 hall meeting coming in about two weeks where 18 Chairman Reya [phonetic] is coming to Ingersoll. 19 I invite you so that you can talk about bicycle 20 safety. I have been a very big supporter of the 21 shared bike program—bike share program and in 22 fact, one of the docking stations will be in and 23 around Ingersoll Houses and in Fort Greene in 24 general, and share your comments that programs for 25 after school programs for young people in that

neighborhood be increased and I hope all of my colleagues join me increasing after school program, which was cut in this budget by the mayor of the city of New York, specifically the Beacon programs were cut, the Cornerstone programs, which serve children in public housing, which was an initiative that I created. After school programs for children in public housing in changing neighborhoods has been significantly cut by this administration and I hope Mr. Arthur, you would join me in urging the administration to restore the funding and expanding it. Thank you.

CHAIRPERSON VACCA: Thank you. The honorable David Greenfield.

COUNCIL MEMBER GREENFIELD: Thank

you. I'm not used to being called honorable, but

I appreciate it, Mr. Chairman. You know, Mr.

Arthur, I just want to thank you. I know it's not

easy, and I'm sure you have a busy schedule, but

you took out time and you came here and you sort

of put a face, a human face, on the kinds of

unacceptable violence that we see all too often in

this city. I don't have any questions. I just

wanted to say I appreciate it, and we're very

must have been a trying experience and I want the record to reflect that I think it's unacceptable that the NYPD has not made this a top priority and I'm going to speak to some of my colleagues afterwards and see what we can do to try to put some pressure on them because this kind of assault is really as you pointed out—but for the fact that you were wearing a helmet, it could have been a very different situation. So we're grateful for your leadership. We're grateful for your time.

We wish you all the best and a complete recovery. Thank you very much.

STEPHEN ARTHUR: Thank you.

CHAIRPERSON VACCA: Chair Dilan?

CHAIRPERSON DILAN: Okay. Mr.

Arthur, I'm taking a look at the testimony that you provided to the Committee, and it comes along with some photographs, and I believe the—in one of the photographs, I believe is the walkway or the overpass in question where you were struck. I'm taking a look at the fence and the fence does appear to be curved in some way, shape or form, but you can't tell quite clearly from the picture.

1	HOUSING AND BUILDINGS WTIH TRANSPORTATION 6			
2	I was wondering if you could—			
3	STEPHEN ARTHUR: [Interposing]			
4	That's a before picture, so they—I was attacked			
5	from the landing area. That's where I was			
6	attacked.			
7	CHAIPERSON DILAN: Yeah, there is			
8	definitely a vulnerability from the landing.			
9	STEPHEN ARTHUR: and what happened			
LO	is when they fixed it—thank you, Leticia; I			
11	appreciate you coming in on the side of safety			
12	they extended the top part three segments or so.			
L3	CHAIRPERSON DILAN: To cover the			
L4	vulnerable walkway, which is shown.			
L5	STEPHEN ARTHUR: The vulnerable			
L6	walkway and the landing itself.			
L7	CHAIRPERSON DILAN: Okay. So in			
18	your estimation, had this been in place prior to			
L9	your incident it could have prevented-			
20	STEPHEN ARTHUR: Oh, definitely.			
21	Definitely. No question about it. I mentioned in			
22	my statement there is this no man's land aspect to			
23	the way that street is designed, where people			
24	could do similar things, but they will not have			
25	that advantage. At least you could see them, and			

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that's why I made some suggestions I hope not
forcefully, but to address the geometry or the
configuration of that roadway as it currently
exists.

CHAIRPERSON DILAN: I think in light of what has happened to you physically, you've been more than a gentleman in creating your suggestions and we proudly take them under concern. I just wanted to take the time without having the familiarity of the area like the current Council Member does—just the familiarity of looking at the pictures to clarify what the condition was.

STEPHEN ARTHUR: Just a point of background on myself, I've been riding there for at least eight years or whatever. You never even really see people there. It's a weird feeling on that street, and then what happened to me is crazy. I was going to say it's an outlier, but it's not because lots of people have been getting things thrown at them.

CHAIRPERSON DILAN: I would say—

STEPHEN ARTHUR: [Interposing]

It's an outlier in terms of my experience, but - -

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CHAIRPERSON DILAN: clearly wnat			
happened to you shouldn't have ever happened, and			
the city has taken steps reactively as the			
Chairman laid out in his opening that the			
Department of Transportation was indeed being			
reactive, and I believe he is 100% right. They			
are reactive. But clearly what happened to you			
was just a sense of maybe. Maybe they were kids.			
I don't know who did it. I'm not sure if you know			
who did it.			

STEPHEN ARTHUR: I have pictures.

[crosstalk]

CHAIRPERSON DILAN: So you do know?

STEPHEN ARTHUR: they're not clear

or anything. I had my camera with me, so I handed

18 it to people, but they're not very...

CHAIRPERSON DILAN: But I don't think there is any measure that we can do that can stop children from—or kids throwing a brick off of an overpass. I think we can do some preventative measures, but it's clearly curved, but if somebody wants to throw a brick over in this instance even with the curvature, they can still manage to get a

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brick over. How do you-I guess what suggestions
do you have for us in light of that? What do you
think we can do to...?

STEPHEN ARTHUR: As Leticia's pointed out to me quite clearly there's another side to this, you know. There's the people who live there and they feel differently about it. I don't know how they would feel if they went into someone else's neighborhood where there was a similar overpass and they got hit there, but I think these are really safety measures. They're not directly at stigmatizing anyone or sending some kind of message to a particular group. I've been on bike rides across Brooklyn, and I've seen plenty of pedestrian overpasses where they're just completely enclosed. They're almost like extensions of the building, so I don't think that this is unusual in any way, but again, I think from the outset, I've never been like angry with I was upset when I saw them that these kids. second time and they made words at me and stuff. It's very upsetting-like you said, you put this effort into this, and it's still going to happen. Right? But I think with this fence the way it's

2	now put in place really takes away their best			
3	opportunity, they're best shot to really hurt			
4	someone, and again, I was lucky I was wearing a			
5	bike helmet. There are a lot of new cyclists,			
6	there are old cyclists, people—it's not a law to			
7	wear a helmet, so I don't think that anyone is			
8	suggesting that pedestrians wear helmets, so where			
9	is it that cyclists should—so I think the fencing			
10	comes into play. I think it's helpful.			

CHAIRPERSON DILAN: I don't disagree, but I just wanted to ask you the question sitting here, knowing that the legislation before us doesn't call for the fences to be full enclosed. It only asks for the fences to—

STEPHEN ARTHUR: [Interposing] What can you do? I'm going to bang my fist or something?

CHAIRPERSON DILAN: No, I don't mean to antagonize. I certainly don't.

STEPHEN ARTHUR: I'm just play acting here. There is a cost to this, and there is what's the probability that someone is going to get hit, but when it happens, I can tell you, it's

2	not a pleasant experience, and like James Vacca
3	saidyou know, he's very strong and I appreciate
4	that-is this is completely intolerable. We can't-
5	one of the things I had early on in this was how
6	is—is the government going to even care about
7	this?

CHAIRPERSON DILAN: And I don't disagree, but I want to be truthful with you as to what the bill calls for, and maybe if we need to-

think in Navy Street, it's like you can't fence everything. It's just a fact of life, and we don't want to live under that kind of environment; however, in a place like Navy Street—and I'm sure there are many, many, many other places and it's not to diminish anything and its importance because I've said in my statement, I support these bills. Fencing is important. You can't—trying to be realistic about this.

CHAIRPERSON DILAN: I believe you are. I believe you are, but I was maybe going to make the recommendation to the sponsor that maybe in areas—and again, it would be reactive, but it's just food for thought for the sponsor—is that in

areas where there have been incidents that we consider fully enclosing, so that's where I was going.

STEPHEN ARTHUR: Yeah, okay, yeah.

I mean I'm in favor of that and I think it's a
large project and you want to make the sweeping
statement of support and setting up some kind of
standards, but then at some point you're going to
have to look site by site and say, "Wait, maybe
this requires more" or like Brooklyn Bridge—it's
very hard to... Like I said, in my case, I'm sure
that this has been going on for decades. Okay, so
I got an apple thrown at me, and it hit me and
bruised me in the face or somewhere else. Am I
going to report this to the police? But it's all...
there are these other incidents in terms of
shopping carts.

CHAIRPERSON DILAN: I didn't mean to cause any distress or duress for you, but I just wanted to flesh out that conversation to see what's the best way to proceed forward. It's going to be a challenge that we have as a body to try to solve this, which can be solved, but I think it will require some effort and thought, so

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I certainly am on a personal level sorry for what
happened to you, and glad you are here to share
your ideas on how to keep other people safe going
forward as well as yourself safe in the future so
that it doesn't reoccur. So I thank you for
coming in today.

COUNCIL MEMBER JAMES: Council

Member Dilan, can I just say one thing?

CHAIRPERSON DILAN: Council Member

James?

of the things that we're moving forward with and hopefully Mr. Arthur can join me—the bridge that you see I've retained groundswell [phonetic].

We're going to do a mural on the bridge, so that the children and the young people from Ingersoll, Whitman take ownership of that bridge and protect it and patrol it on a volunteer basis. They've agreed to do that, and hopefully working with Mr. Arthur, Mr. Arthur can meet them and teach them all about the benefits of cycling. Again, that's the purpose of the town hall meeting. I extend an invitation to you. For me, it's an issue of ownership and bridging divides. That's my goal.

That's always been my goal as a public servant. I
thank you again for your assistance and again, I
will hope you did know that what happened to you
does not reflect on the thousands of residents who
live in Ingersoll/Whitman. The overwhelming
majority are good, upstanding citizens and who do
abhor violence. Thank you, Mr. Arthur.

CHAIRPERSON VACCA: I thank you,
Mr. Arthur. Thank you for your help during the
hearing preparation process to the Committee. I
want to thank of course our Committee for their
assistance in putting this together. I want to
thank my staff for their help. There are no
further speakers. I will leave the roll open
until 3:10 p.m. because we do have some members
who still need to vote on the modification
relative to Mr. Garodnick, his legislation.

CHAIRPERSON DILAN: Mr. Chairman, we do have some testimony for the record that needs to be acknowledged.

CHAIRPERSON VACCA: Council Member
Dilan is bringing to my attention—and I'm sorry I
did not acknowledge we have testimony from the
Real Estate Board of New York and this testimony

I, Kimberley Uhlig certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

	Kimberley	Uhlig
Signature	0	0
Date	3/10/12	