CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON FINANCE

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January 23, 2012 Start: 9:06 a.m. Recess: 10:17 a.m.

Council Chambers

City Hall

HELD AT:

BEFORE:

DOMENIC M. RECCHIA, JR. Chairperson

COUNCIL MEMBERS:

Gale A. Brewer Leroy G. Comrie, Jr. Lewis A. Fidler Helen D. Foster Robert Jackson G. Oliver Koppell Darlene Mealy Diana Reyna Joel Rivera Albert Vann Fernando Cabrera Julissa Ferreras Karen Koslowitz

COUNCIL MEMBERS:

James G. Van Bramer Vincent M. Ignizio James S. Oddo A P P E A R A N C E S (CONTINUED)

Marla Simpson Director NYC Mayor's Office of Contract Services

1	COMMITTEE ON FINANCE 4
2	CHAIRPERSON RECCHIA: Good morning.
3	Welcome to today's Finance Committee meeting. My
4	name is Domenic M. Recchia, Jr. I'm the chair of
5	this wonderful committee. Before I introduce all
6	my colleagues-I'll do that a little bit later-I
7	want to thank everyone for joining us today early
8	in the morning after a very, very great giant
9	week very happy. We'll get over the snow.
10	I want to thank my wonderful Finance staff, under
11	the leadership of director, Preston Niblack;
12	Jeffrey Rodus [phonetic], first deputy; Tanisha
13	Edwards, the wonderful attorney; my staff,
14	Michaela and Elizabeth. We got everybody?
15	Darlene's staff. What's your name? Vincent
16	James. Alright. Vincent James. Today we only
17	have one item on our agenda. We have a
18	legislation that relates to the contractor
19	transparency, which is sponsored by my colleague
20	and fellow Finance member, Council Member Darlene
21	Mealy. If you remember around this time last
22	year, the city experienced a massive snow storm.
23	As a result of the snow storm, streets were
24	difficult to drive through and bus shelters went
25	unplowed for days. The public initially thought

1	COMMITTEE ON FINANCE 5
2	it was the city that failed to properly plow the
3	bus shelters; however, I found out that the city
4	itself was not responsible, but rather a company
5	named Samusa [phonetic] that the city contracted
б	with the clear snow around the bus shelters.
7	Finding out the contractual responsibilities of
8	Samusa was not easy. My staff and I combed
9	through over 1500 pages of the Samusa contract to
10	discover that not only was Samusa obligated to
11	clear snow around the bus shelters, but also the
12	sanitation department was spending hundreds of
13	thousands of dollars to hire people to do work
14	that Samusa was already required to do so. This
15	is why we are here today. The lack of clear,
16	concise and meaningful information available to
17	the public regarding contracts between city
18	agencies and vendors, not only the public
19	knowledge about the type of services that the city
20	contracts for, but also impairs the Council from
21	fully exercising its duties and responsibility
22	under the New York City Charter with respect to
23	the contract budget. In Speaker Quinn's 2011
24	State of the City address, the emphasis was that
25	fully exercised the Council's role in the contract

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budget process requires great transparency of the 2 procurement process, and she rather emphasized 3 that given the scope of the city procurement and 4 5 the reliance on contracts for goods and services in many areas of the budget, the Council and the 6 public need and deserve easier access to 7 information about city contracts and their terms 8 9 than is currently available. Today's legislation Proposed Intro 729-A would require the posting of 10 11 material terms of contracts entered into by the 12 city on a newly created public online searchable 13 database that will be established by the mayor. 14 The purpose of the legislation is to allow easy 15 public access to contract information and present 16 such information in a way that allows the public 17 at large to understand the services contracted by 18 the city. I applaud Council Member Mealy for 19 introducing this legislation. I'd also like to 20 thank my wonderful staff as I mentioned before for all of their hard work. Marla Simpson [phonetic] 21 22 from the Mayor's Office of Contract Services and 23 her entire staff was here today. We want to thank It's been a pleasure working for you. 24 them. 25 Today's hearing will discuss this

1	COMMITTEE ON FINANCE 7
2	proposed Intro 729-A and determine whether the
3	provisions of the bill reflect the Council's
4	intent. So, Ms. Simpson, I want to thank you.
5	You can testify.
6	MARLA SIMPSON: Good morning.
7	Thank you, Mr. Chairman. I'm Marla Simpson from
8	the Mayor's Office of Contract Services, and on
9	behalf of Mayor Bloomberg, I appreciate the
10	opportunity to testify on this important topic of
11	contract transparency. The Administration
12	supports Intro 729-A. We thank Speaker Quinn, Mr.
13	Chairman yourself, and the Council staff for
14	working with us on this bill as we strive together
15	to make New York City the most accountable,
16	accessible and responsive city government in the
17	country.
18	In fiscal 2011, New York City
19	procured almost \$15 billion worth of supplies,
20	services and construction work through more than
21	55,000 contracts and related agreements.
22	Procurement is an essential tool that helps us
23	serve the public and accomplish critical
24	governmental functions. Agencies procure
25	everything from the trucks that sweep and salt the

1	COMMITTEE ON FINANCE 8
2	streets to designs for new firehouses and from
3	biodiesel fuel to nonprofit service providers who
4	work in communities throughout the city. We are
5	one of the largest contracting jurisdictions in
6	the nation. We've invested in core services,
7	infrastructure, waste management, economic
8	development and programs for New Yorkers in need.
9	Under the mayor's leadership, we've also improved
10	our process to make it more efficient and
11	accountable. Intro 729-A takes us another step in
12	that direction. The financial management system
13	or FMS is our financial and accounting database.
14	All city agencies use FMS to record every
15	financial transaction in city government,
16	including budget, payroll, capital assets,
17	contract registration, invoicing and payment.
18	Given the scale of our financial operation, FMS is
19	a very complex system. Our challenge as we
20	implement 729-A will be to make the information
21	about the city's contracts, most of which is
22	already contained in FMS, more transparent and
23	understandable to the public. This legislation
24	expands upon efforts that have occurred throughout
25	city government, expanding the public's access to

1	COMMITTEE ON FINANCE 9
2	key financial information. The Council has posted
3	its discretionary award database on the web,
4	listing all the nonprofits that it funds, as well
5	as those that seek funding. My office posts
6	detailed data compilations on our website, which
7	range from an annual procurement indicator report,
8	which now has downloadable data appendices to
9	annual plans for human services, programs,
10	construction projects and concessions. We also
11	post the publically searchable doing business
12	database, which was established under Local Law 34
13	to address the so called pay to play issues. The
14	comptroller has also posted two useful public
15	databases, Clearview, which tracks contract
16	registrations and Checkbook, which tracks the
17	city's payments to vendors and other outside
18	entities. With Intro 729-A, we can take this
19	effort to the next level. MOCS has been working
20	with DUIT [phonetic] on a new application that
21	builds on our doing business database. Our new
22	application, which would be web posted and fully
23	searchable already includes much of the
24	information that is described in Intro 729-A. We
25	are committed to ensuring that it provides the

1	COMMITTEE ON FINANCE 10
2	full range of data that's in the bill as soon as
3	possible. As part of that effort, we will
4	undertake a city-wide training program to ensure
5	that the descriptive information that we find in
6	FMS and that we draw into this new application is
7	complete, accurate and understandable. We look
8	forward to completing the application development
9	work soon. An efficient, fair and transparent
10	procurement system is vital to city government,
11	especially in these challenging economic times.
12	We must achieve best value for the taxpayer
13	dollar, meaning that we must obtain high quality
14	goods and serves delivered to the city on a timely
15	basis and at good prices from responsible business
16	partners that we select through a process that
17	ensures fairness to all. The transparency
18	database established under this bill will empower
19	all New Yorkers and will help us attain these
20	important goals. I'm available to answer any
21	questions the Committee may have. Thank you very
22	much.
23	CHAIRPERSON RECCHIA: Thank you
24	very much, Ms. Simpson. We've been joined by
25	Council Member Helen Diane Foster. So you know,

1	COMMITTEE ON FINANCE 11
2	when this whole thing happened with Samusa, we
3	couldn't even find out where we get a copy of the
4	contract. Will that database-that we're going to-
5	will this law address that?
6	MARLA SIMPSON: Copies of the
7	contracts are obviously available from the
8	agencies and are also available from the
9	comptroller, which maintains a public access
10	database at their office. It is challenging
11	because the contracts are often as you note very,
12	very large. One of the initiatives independent
13	from this bill that my office and the law
14	department have been discussing in recent months
15	would be an effort to post the city's standard
16	terms and conditions in a web accessible location
17	so that members of the public could see them
18	partly as an effort not only increase
19	transparency, but save trees. Our terms are often
20	very lengthy and our standard appendices including
21	for example insurance terms and all of the key
22	elements of our contracts don't vary from contract
23	to contract; they're pretty standardized. We
24	believe it should be achievable for us to develop
25	some text for the website that would explain to

1	COMMITTEE ON FINANCE 12
2	the public what they're looking at and then would
3	allow us to post the terms that are common, that
4	are on all or most of our contracts so that
5	prospective vendors as well as members of the
6	public could simply get a copy of them themselves.
7	That's one option. The Samusa contract is a
8	fairly unique animal. It is a franchise. It is
9	not a procurement. There are a very limited
10	number of franchises that the city has; that
11	happens to be a very complicated one.
12	CHAIRPERSON RECCHIA: How many
13	franchises does the city have about?
14	MARLA SIMPSON: A couple dozen I
15	would think. I mean, the large ones are the cable
16	television ones and the street furniture. I guess
17	we have then quite a number in the like cell-phone
18	and some of the DUIT applications, so I'd have to
19	check. It's probably at most a hundred or so.
20	CHAIRPERSON RECCHIA: Okay. And
21	when do you estimate the database to be up and
22	running with all the categories specified in the
23	MARLA SIMPSON: We're going to make
24	an effort to get all or most of the information
25	available as the bill requests on July 1 st . There

1	COMMITTEE ON FINANCE 13
2	are one or two categories that are particularly
3	challenging, and we will be on a fast track to get
4	that development done. And the bill builds in two
5	milestones for us to report progress to you.
6	We're going to make it a priority to try to get it
7	all there as soon as we can.
8	CHAIRPERSON RECCHIA: How often
9	would the database be updated?
10	MARLA SIMPSON: The root data, FMS,
11	is updated every day. We believe that the
12	application since it-when we began developing it
13	we structured it to be updated once a month. We
14	think that that is probably where we'll be at
15	least when we roll it our initially.
16	CHAIRPERSON RECCHIA: So once a
17	month it will be updated?
18	MARLA SIMPSON: That's correct.
19	That's what the doing business database does now,
20	which is under Local Law 34, and much of the
21	synthesis of the data that we're talking about is
22	work that from an application development
23	standpoint we had to do in order to make the pay
24	to play law work, and so all of the different
25	categories of data are assembled and cross checked

1	COMMITTEE ON FINANCE 14
2	already in that application, and that has a
3	statutory updating requirement of once a month, so
4	that's why it's built that way.
5	CHAIRPERSON RECCHIA: Does any of
6	these categories of this bill make it complicating
7	or-
8	MARLA SIMPSON: [Interposing] The
9	most complicating category is the modification
10	data. There are many, manyparticularly on large
11	contracts-there are many, many modifications. Not
12	all of them—in fact, probably not a majority of
13	them actually do the kinds of things that tend to
14	attract attention. For example, the change orders
15	that increase price. We have modifications that
16	are done sometimes to decrease funding to move
17	money around from one budget code to another;
18	modifications that are done just to change-for
19	example, if a vendor changes their insurance
20	company. There are many, many modifications that
21	occur in the life cycle of a contract, and sorting
22	that particular part of FMS into something that's
23	understandable is probably the hardest challenge
24	in this bill.
25	CHAIRPERSON RECCHIA: And you're

1	COMMITTEE ON FINANCE 15
2	going to put all these modifications when they're
3	made on the database?
4	MARLA SIMPSON: Well, they're in
5	FMS, and under the bill they would be covered, and
б	so we would be obligated to figure out some way to
7	make them transparent. If there is any piece of
8	the data that we are not finished with by July, it
9	will probably be the modification data. It is the
10	hardest piece for us to organize.
11	CHAIRPERSON RECCHIA: How often is
12	the average contract modified?
13	MARLA SIMPSON: There is really
14	probably no average because you have the very,
15	very large contracts that cover ten year long
16	construction projects and complicated human
17	services projects and those are-I mean, it's not
18	unusual for those contracts to be modified ten or
19	twelve times a year each, but then there are of
20	course smaller contracts that don't have that
21	result.
22	CHAIRPERSON RECCHIA: Before I go on
23	my question, I just want to recognize as members
24	we've been joined by Helen Diane Foster, Joel
25	Rivera and Karen Koslowitz. Thank you for joining

1	COMMITTEE ON FINANCE 16
2	us. Marla Simpson just finished testifying. Her
3	testimony is attached in front of you. If you
4	notice, she highlighted the blue for the Giants.
5	We're going on asking questions. We're dealing
6	with modifications of the database. Who would be
7	responsible for inputting information for this
8	whole operation?
9	MARLA SIMPSON: That's actually one
10	of the challenges here. And when I refer to my
11	testimony to our needing to do some city wide
12	retraining, there are probably thousands of people
13	in the various procurement shops and elsewhere
14	throughout city government who are responsible for
15	data entry in the FMS system. It is an
16	extraordinarily complex and comprehensive system
17	that touches every aspect of at least the
18	financial side of city government. We need-and
19	basically the people in city government who use
20	that system are not used to thinking of it as a
21	system that the public would need to be able to
22	read. So for example when you get to the contract
23	descriptive fields, and FMS has a robust structure
24	for tracking the nature and description of
25	contracts, but many agencies use that field to

1	COMMITTEE ON FINANCE 17
2	enter what amounts to codes. They have numeric
3	information that categorizes their contracts, and
4	so you'll see something like NTC3746, and that's a
5	description to them that may mean New Town Creek,
6	but you don't know that if you're a member of the
7	public. So again, we're going to have to go
8	through a significant amount of FMS training for
9	the data entry people so that they understand that
10	it is important to use at least the primary
11	descriptive field with a plain English
12	description.
13	CHAIRPERSON RECCHIA: So you're
14	going to describe what the NTSF34 whatever-what
15	those codes mean?
16	MARLA SIMPSON: Well in fact, what
17	we're going to do-
18	CHAIRPERSON RECCHIA: [Interposing]
19	Or just put this is it.
20	MARLA SIMPSON: We're going to put-
21	instead of putting the code in there in that
22	field, we would put the plain English description
23	in that field, and if-there are extra fields in
24	FMS; they can stick the code somewhere else. We
25	just have to get a common understanding across

1	COMMITTEE ON FINANCE 18
2	city agencies about what field is used for what
3	purpose.
4	CHAIRPERSON RECCHIA: And the
5	computer system you're using, it's different than
6	the one the Department of Finance is using? Is
7	that correct?
8	MARLA SIMPSON: Well, the
9	Department of Finance uses FMS. I imagine the
10	Department of Finance has a number of other
11	databases that I'm not as familiar with, but every
12	agency in the city including the City Council use
13	FMS to enter financial transactions.
14	CHAIRPERSON RECCHIA: having a
15	lot of trouble over there with their computers.
16	MARLA SIMPSON: Hasn't bubbled up
17	to my end just yet.
18	CHAIRPERSON RECCHIA: No 'cause
19	this sounds like a very complex undertaking that
20	you're going to be doing with your staff. Do you
21	have enough staff? Are they going to increase-
22	MARLA SIMPSON: [laughter]
23	CHAIRPERSON RECCHIA: No, I'm being
24	honest with you. Listen. You know what? They
25	moved from DFTA [phonetic] to Finance, 30

1	COMMITTEE ON FINANCE 19
2	people in DFTA worked on SCREE [phonetic], and the
3	commissioner thinks he can do it with 10 or 12
4	people, and we have a nightmare, so I just want to
5	make sure because you have proper funding and
б	stuff `cause in order for this to work, you need
7	to be properly staffed, and if not, we're going to
8	need to make a move or something about this.
9	MARLA SIMPSON: We're evaluating
10	all of those issues. The Mayor's Office has
11	always been very careful to ensure that our office
12	has the resources that we need. I will point out
13	that FMS is a database that is supported and
14	administered at the city's Financial Information
15	Services Agency (FISA), and FISA itself has very
16	broad and robust training capabilities and again
17	we-since the discussion on this bill has moved
18	very quickly, we haven't yet sat down with FISA to
19	talk about how we would use the FMS training
20	facilities that they have, but FISA runs a
21	curriculum on FMS training all the time, and so
22	again, we feel that in discussions with FISA and
23	with the lead time that we have between now and
24	July, we will be able to make the improvements
25	that we need.

1	COMMITTEE ON FINANCE 20
2	CHAIRPERSON RECCHIA: So
3	understanding, so basically you're going to work
4	through this through every city agency through the
5	people that do their procurement database input?
б	MARLA SIMPSON: Let me make a
7	couple-let me back up for a second, and then The
8	answer to the question is yes, but we could put
9	FMS data including the descriptive fields up right
10	away, and it would be there and it would say-it
11	would give the public a great deal of information.
12	Some of that information would appear to be
13	gibberish because of these codes and that sort of
14	thing, but there is a lot of information that is
15	perfectly understandable that would be there right
16	now. If you look for example at the Clearview
17	application that is on the comptroller's website,
18	it's coming out of a similar database that they
19	have, which is integrated with FMS. And so you
20	can see quite a lot and understand quite a lot
21	with what's there now. I was simply saying that
22	recognizing the goals of this bill we are also
23	going to work with the people who do that data
24	entry to improve its quality.
25	CHAIRPERSON RECCHIA: Does the

1	COMMITTEE ON FINANCE 21
2	comptroller's database did they give you the
3	complete contract?
4	MARLA SIMPSON: No, what you can
5	download from the website does not include the
6	actual contract; it includes basically an excel
7	file that gives you information on the vendor or
8	on the agency or whatever you're searching-
9	CHAIRPERSON RECCHIA: [Interposing]
10	But it doesn't give you a detail or a description
11	of what the contract is about?
12	MARLA SIMPSON: It gives you a
13	summary description and I believe it gives you
14	some information on contract type. It gives you
15	quite a lot to figure out-again-
16	CHAIRPERSON RECCHIA: [Interposing]
17	The problem that we're having is that we go to the
18	comptroller's website, and we can't figure out
19	what the contract's all about sometimes. It's not
20	clear enough. They only put like five words.
21	MARLA SIMPSON: Wellyes, and that
22	will be the challenge. I mean, speaking as
23	recovering lawyer I have to tell you, it is a
24	little difficult.
25	CHAIRPERSON RECCHIA: Recovering

1	COMMITTEE ON FINANCE 22
2	lawyer? I like that. What are you recovering
3	from? The Giants? The victory?
4	MARLA SIMPSON: I'm officially non-
5	practicing which I refer to as recovering. In any
6	event, speaking as one who formerly operated in
7	that world, it is very difficult to condense in
8	any way that actually captures a 1500 page
9	contract. It's very difficult. Somebody could
10	take a stab at trying to write down what they
11	think the most important parts of the 1500 page
12	contract is, but 7 other people would have 7 other
13	explanations of what they thought the most
14	important aspects should be. That's one of the
15	reasons why again I think there is probably no
16	substitute for actually trying to make more of the
17	text of these contracts available, so that people
18	can see the actual contract. And since so much of
19	that text is boilerplate and by saying it's
20	boilerplate, I'm not saying it's unimportant.
21	This city has spent and the law department spends
22	a huge amount of effort ensuring that we have the
23	contracts that achieve the policy goals that we
24	are looking to achieve. I'll give construction as
25	an example because I know it's an area that we've

1	COMMITTEE ON FINANCE 23
2	talked about a lot on the Contracts Committee in
3	the construction arena that is the primary
4	industry through which our MWBE program operates,
5	and we have made significant changes in the
б	boilerplate of our contracts in order to-for
7	example, lower bonding requirements and create an
8	easier entrée for new companies to come and do
9	business with the city. And so by posting those
10	terms and making the standard boilerplate
11	available, we think that that will actually
12	increase the public's understanding and
13	particularly, potential vendors' understanding of
14	what it means to do business with the city.
15	CHAIRPERSON RECCHIA: You just made
16	Diana Reyna very happy by doing that `cause she is
17	Ms. MWBE. Okay. Let me introduce everyone.
18	We've been joined by Oliver Koppell, Diana Reyna
19	and Darlene Mealy, my co-chair. At this time, I'm
20	going to turn it over to Ms. Darlene Mealy.
21	COUNCIL MEMBER MEALY: Yes, good
22	morning, Ms. Marla Simpson and my colleague chair.
23	I just have a few things that I want to ask. The
24	contract definition the bill narrowly defines the
25	contractor to exclude the subcontractors. Why is

1	COMMITTEE ON FINANCE 24
2	that?
3	MARLA SIMPSON: The subcontract
4	information at this point is not readily
5	accessible in the database that would allow us to
6	do that. That is something that we're working on
7	separately and at some point when we have data
8	that the city has more confidence in, I'm sure we
9	would want to make it available, but the problem
10	with subcontracting is that because it is approved
11	as the job goes along and basically the agencies
12	make one by one decisions over a period of years,
13	most of the data that exists on subcontracting is
14	at the agency level. We go through a gargantuan
15	effort twice a year under Local Law 129 to obtain
16	all of that information and bring it into a
17	central database and we make two semi-annual
18	reports to the Council that document all of the
19	subcontract information and those reports are
20	available I believe on the SBS website. To do
21	that in real time is not something that we have
22	the capability of at this point.
23	COUNCIL MEMBER MEALY: At this
24	time, so when will the time be?
25	MARLA SIMPSON: I don't know.

1	COMMITTEE ON FINANCE 25
2	Again, we are in discussions with the
3	comptroller's office. We're in discussions with
4	agencies. Remember that-let me just give an
5	illustration. The reason FMS data is so
6	comprehensive and secure is that FMS data is
7	really from A to Z because it gives you at the
8	very outset the relationship that's established
9	when a contract is registered, and it goes all the
10	way through the very last payment that is made to
11	that vendor. The city doesn't pay subcontractors.
12	The vendor does, and so since we don't have that
13	piece of information in terms of the payment part
14	of the cycle, it's really hard to get precise
15	information. We have very good information about
16	what the estimated size of a subcontract is at the
17	beginning of that relationship because that's the
18	point at which we have to measure for example,
19	MWBE goals, but we need to follow through. We
20	know we need to follow through. I think I've
21	testified in this regard at the Committee in the
22	past. We need to follow through and get better
23	information throughout the life of the contract
24	about what the subcontractors are actually being
25	paid. Realistically in order to do that, we

1	COMMITTEE ON FINANCE 26
2	probably have to build a portal that will allow
3	the prime contractor himself or herself to enter
4	the data for their own contract and for that data
5	to be uploaded to a city system. That's a very
6	challenging effort for us to do that. Again, we
7	think that working with the comptroller, it's
8	something that we can achieve and we've had some
9	discussions with them to that effect, but it has
10	issues of security. It has issues of data
11	accuracy. It has a lot of resource issues about
12	the staffing that would be needed at the city to
13	do quality control on that data. It's definitely
14	something that's on our agenda, but it is not
15	something that can be achieved in a short amount
16	of time.
17	COUNCIL MEMBER MEALY: Okay. Thank
18	you. So what checks and balances would we put in
19	place to guard against human error? This website.
20	For this new online.
21	MARLA SIMPSON: Again, FMS is
22	structured on the financial side to be highly
23	secure and to have a significant amount of checks
24	and balances built in. FMS is the city's
25	accounting system of records. It's essentially

1	COMMITTEE ON FINANCE 27
2	our books. Every transaction that gets recorded
3	has to align to the budget code that that
4	appropriation comes from and then ultimately, it
5	has to match up-you know, if it's a procurement
6	transaction, it has to match up to a contract. If
7	there's an invoice, that invoice has to match up
8	to both of those things. There's a lot of
9	internal checks and balances as you would expect
10	in any system that's basically designed to be
11	accounting driven. The part of FMS that we are
12	concerned about that we want to do some improved
13	quality control on is the text fields-the
14	descriptions when the agency writes what it's for.
15	There hasn't been as much attention to what's
16	going into those descriptive fields as there has
17	been on what's going on to the money fields. So
18	the dollar numbers and those key elements are more
19	likely to be understandable than the text of the
20	description, but that is something that we believe
21	we can address through education.
22	COUNCIL MEMBER MEALY: Could I ask
23	youI'm sorry I came in late-the FMS-what group-
24	what city agency? It's not an agency; what group
25	is that going to be doing?

1	COMMITTEE ON FINANCE 28
2	MARLA SIMPSON: FMS is a database
3	that every single city agency, including the City
4	Council, uses to record financial transactions.
5	It is a system that is supported and administered
6	through the city's Financial Information Services
7	Agency or FISA.
8	COUNCIL MEMBER MEALY: So upon DUIT
9	certification of completeness, DUIT must also
10	submit to the mayor and the Council analysis on
11	the steps taken to establish each category of
12	information of the database and the steps taken to
13	ensure and test the reasonable completeness and
14	accuracy. Such reports also explain the process
15	by which and how often the Department of
16	Information, Technology and Telecommunications
17	will update the searchable database. What groups-
18	you just said that we don't have employees to
19	input this information
20	MARLA SIMPSON: [Interposing] No, I
21	didn't say that.
22	COUNCIL MEMBER MEALY: So who would
23	input-every city agency would they come up with
24	that they don't have anyone to upgrade this
25	information?

1	COMMITTEE ON FINANCE 29
2	MARLA SIMPSON: No. Let me back
3	up and distinguish between the database that we're
4	drawing it from and the database that we're
5	creating
6	COUNCIL MEMBER MEALY:
7	[Interposing] Just upgrading it, it would be
8	accurate.
9	MARLA SIMPSON: No, it's two
10	things. FMS is the city's underlying accounting
11	database. It has people in every single agency
12	already, who are responsible for entering data in
13	it. We're not trying to add to their burdens. We
14	may ask them to change some of the ways in which
15	they do things in terms of what they write, so
16	that it's plain English in some respects, so that
17	what they're entering is understandable. FMS will
18	happen whether this bill-I mean, FMS exists and
19	that data will exist whether this bill ever gets
20	adopted or not. As a result of this bill, we are
21	creating in effect a holding place, a data mart
22	[phonetic] that is developed through an
23	application, and when I refer to what would be
24	posted as a result of 729-A, it's an application
25	that DUIT has already begun to build. I mean they

COMMITTEE ON FINANCE 30
were building it for other reasons anyway. We
have an application that pulls data out of FMS.
It pulls it out of a number of locations, but it
pulls it out of FMS automatically. What we would
need to do is just make sure that the application
is actually pulling all of the relevant data.
That's what I mean in the bill by talking about
DUIT's being able to certify the accuracy of the
database. It's basically a certification that
they're doing that says the coding, the computer
programming that they're using to pull data out of
FMS is actually pulling what you want it to pull.
It's not a question of trying to say that every
person who is putting data into FMS is not making
any mistake. I mean, obviously as with any data
function, mistakes can occur. We are more
confident in the strength of the data in FMS than
in almost any other place because it is our
accounting system of record, and we have to be
careful with it.
COUNCIL MEMBER MEALY: Being the
sponsor of this bill, I just wanted to make sure-
and I'm glad you just said—so it will be two

annually [phonetic] reports given in regards to

1	COMMITTEE ON FINANCE 31
2	updating us on what's going on? The mayor and the
3	City Council.
4	MARLA SIMPSON: Yes.
5	COUNCIL MEMBER MEALY: So I thank
6	you for this hearing. I'm glad to be a proud
7	sponsor.
8	CHAIRPERSON RECCHIA: Okay. Diana
9	Reyna has some questions.
10	COUNCIL MEMBER REYNA: Thank you,
11	Mr. Chair, Chairs of this Committee. I wanted to
12	just touch base on the issue regarding the checks
13	and balances that have been mentioned. Director
14	Simpson, the safeguard that would be put into
15	place in order to reconcile information-does one
16	exist that you've implemented already? I'm trying
17	to understand you know how are you going to other
18	than education amongst agencies to reduce human
19	error that doesn't allow us to have an accurate
20	accountability of both numbers and description?
21	MARLA SIMPSON: I think accuracy is
22	not a significant problem. Obviously, there can
23	be errors with any human function, but for
24	example, if an agency makes an error in the dollar
25	value that it has put in for a contract, it's

1	COMMITTEE ON FINANCE 32
2	going to notice that pretty soon because something
3	is not going to balance in its budget and it's
4	going to see, oh, we put too much or too little,
5	and there will be a modification, which is why
6	again when I was discussing with the Chairman how
7	important it is for us to make sure that we can
8	deal with the modification data because for
9	example if you goof something up on the dollar
10	value, you're going to have to come in later and
11	fix it. What I'm more concerned about where
12	education comes into play is not so much the
13	prevention of data entry errors, but the
14	transformation of what an agency thinks we are
15	using FMS for, so right now the descriptive fields
16	in FMS are not used for any purpose that is
17	external; they are only used for internal,
18	organizational purposes, and so an agency may find
19	it perfectly understandable to write in effect a
20	contract code into a descriptive field. They need
21	to change that behavior because that code doesn't
22	mean anything to external people like the public
23	or like stakeholders like yourself. So that can
24	be done. I'd say right now 80-90 percent of what
25	people are putting in the descriptive fields of

1	COMMITTEE ON FINANCE 33
2	FMS are understandable. They may not be spelled
3	well, but they're understandable. And so, we will
4	work with them to try and increase all of those
5	accuracy issues, and to make sure that when the
6	write something in the descriptive field, it
7	actually describes in an external way what it is
8	that they're doing. I think that that-I mean, you
9	know the example that I gave the Chairman with
10	the-was actually sort of a DEP coding system where
11	basically they use the initials of their plants
12	[phonetic] as the code, and so if you see NTC,
13	it's New Town Creek. If you see… and so you do
14	know what they mean, but somebody needs to tell
15	them, "No, you have to write it out." This is an
16	upgrade to the New Town Creek Water Pollution
17	Control Plan.
18	COUNCIL MEMBER REYNA: And we're
19	very happy about that. We do live in a world of
20	acronyms in government, and I could understand how
21	very automatic it is to abbreviate everything. I
22	just wanted to understand, you mentioned the
23	education portion of this regarding mayoral
24	[phonetic] agencies, what about the education
25	portion for non-mayoral agencies such as the City

1	COMMITTEE ON FINANCE 34
2	Council obviously because we rely on the FMS just
3	as much as the mayoral agencies as well as the
4	city comptroller. I'm not too sure of the public
5	advocate is also an entity that has direct access
6	to FMS, as well as the borough presidents'
7	offices.
8	MARLA SIMPSON: Everybody has
9	access. Many of the small agencies do almost all
10	their contracting below \$100,000, so you wouldn't
11	expect them to have very much that would come into
12	play for this database, but FISA, which as I say
13	is the owner and administrator of FMS, they serve
14	all agencies, mayoral and non-mayoral. They have
15	a training facility. They have a curriculum.
16	They have courses on FMS, so again, this is all
17	moving very quickly. I don't want to speak for
18	FISA because we actually haven't sat down and
19	talked to them about how to integrate this into
20	their curriculum. Last week we worked with your
21	staff on the text of the bill, and obviously as we
22	go forward, FISA is a key player where we need to
23	talk to them about what kind of training we can
24	work on together to ensure that we have plain
25	English in the right locations.

1	COMMITTEE ON FINANCE 35
2	COUNCIL MEMBER REYNA: And is there
3	going to be a time table that's expected of FISA
4	as a contract to be able to deliver a certain
5	percentage by X amount of time? I'm trying to
6	understand-
7	MARLA SIMPSON: [Interposing] I
8	don't know yet. I mean what we believe we can do
9	is, again, we worked very carefully with your
10	staff on a phased roll out for this so we will
11	have a significant amount of information up in
12	July, and we'll report in September. We'll report
13	again in July, and hopefully, we will get
14	everything out there. We obviously-one of the
15	reasons why we needed to ensure that there was
16	some ability to delay implementation of certain
17	categories is that we don't know how hard it will
18	be to get this information-
19	COUNCIL MEMBER REYNA:
20	[Interposing] Disseminated or?
21	MARLA SIMPSON: Well, exactly.
22	Again, there are thousands of people in the city
23	who do FMS data entry. I can't bring them all to
24	training on the same day.
25	COUNCIL MEMBER REYNA: Right.

1	COMMITTEE ON FINANCE 36
2	MARLA SIMPSON: So there are issues
3	in terms of how that gets implemented.
4	COUNCIL MEMBER REYNA: And are you
5	going to be working with the fiscal year or are
б	you going to be working with the calendar year or
7	it doesn't even matter?
8	MARLA SIMPSON: It doesn't really
9	matter, but we tied implementation to July and
10	July because the fiscal year is the easiest place
11	to make those transitions.
12	COUNCIL MEMBER REYNA: Of course.
13	And then I wanted to just understand the ultimate
14	goal here eventually as far as procurement is
15	concerned is that payment to contracts whether
16	that's prime contractors or subcontractors would
17	be more efficient, efficiently or?
18	MARLA SIMPSON: I don't know that
19	this improves the payment side of the operation
20	in-
21	COUNCIL MEMBER REYNA:
22	[Interposing] And if it doesn't, I'm trying to
23	understand Director Simpson, does this allow you
24	to look into better payment turnaround?
25	MARLA SIMPSON: It can't hurt I
1	COMMITTEE ON FINANCE 37
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2	guess is the answer, but the comptroller has a
3	database that they are working on and that we have
4	actually been invited by the comptroller to
5	participate in both when they first rolled it out
6	and now that they are looking at improvements.
7	The comptroller has a database called Checkbook,
8	and as the city's fiscal agent in effect the
9	comptroller is very closely tied to that payment
10	process.
11	CHAIRPERSON RECCHIA: [Interposing]
12	Could I just interrupt? We've been joined by
13	Council member Jimmy Van Bramer. Thank you. Go
14	ahead.
15	MARLA SIMPSON: And the Checkbook
16	application, which is also on the web now does
17	allow everyone, the vendor or someone from the
18	public to see the date and amount of every
19	payment.
20	COUNCIL MEMBER REYNA: Right. I
21	just want to make sure access to information can
22	allow you to analyze a lot, and so I hope that is
23	an opportunity for an exercise of figuring out
24	with this new information that we'll be able to
25	have access on what prompts out there we can

1	COMMITTEE ON FINANCE 38
2	improve on. We've heard time and time again-I as
3	Chair of Small Business businesses that do not
4	get paid in a very efficient way from the city of
5	New York and separate and aside from the
6	comptroller's office, how do we work with your
7	office in order to hold ourselves accountable to
8	better government contracting from language to
9	payment? Because it's not just the in between
10	portion; it's always making sure that there is an
11	opportunity to increase the rate of percentage for
12	procurement opportunity and the work that you've
13	embarked on is always one step closer to achieving
14	greater goals, and so I appreciate all the work
15	you've put into this, and hoping and expecting
16	that we can always do more.
17	MARLA SIMPSON: We'll be happy to
18	work with you on that.
19	COUNCIL MEMBER REYNA: Thank you.
20	COUNCIL MEMBER RECCHIA: Okay. Ms.
21	Simpson, I have one or two questions. If a
22	contract goes over budget, we would be able to
23	tell from this database and the passage of this
24	law about the contracts over budget and how much
25	and details about that?

1	COMMITTEE ON FINANCE 39
2	MARLA SIMPSON: There's a separate
3	bill that's coming through I forget the Intro
4	number, but it does address that more directly.
5	You will see modification date on this database
6	every time a contract is increased does not really
7	mean that it's gone over budget. There are lots
8	of different reasons why increases can occur; not
9	all of those involve going over budget.
10	CHAIRPERSON RECCHIA: I have just
11	been informed that there is another bill
12	introduced by Ms. Mealy, and that addresses that
13	issue. The other question I have is so someone
14	goes on this database and they say, "Okay, I need
15	a copy of a contract. I want to get a full copy
16	of the contract." How would they get it? Tell
17	them how to get a copy of the contract. Do they
18	go to the agencies? Do they go to your office?
19	Do they have to foil it [phonetic]? How does that
20	become?
21	MARLA SIMPSON: Again, we haven't
22	completely built out how this application will
23	look in terms of the front facing part of it and
24	what people would see. It certainly is the case
25	that we would be able to direct people to the

1	COMMITTEE ON FINANCE 40
2	agencies from which they could get copies of the
3	contract, and it might make sense to put the
4	public information officer, the foil officers'
5	contact right there. We can also look at whether
6	there is a way in which we can enhance access in
7	terms of making sure people connect through 311.
8	All of those are again—this is something that I
9	think is just begun to be thought through as we
10	work on this bill. It is the case that many of
11	the contracts are very, very long, but much of
12	that lengthy text repeats, so I mean again, going
13	back to construction as an example, the city uses
14	a standard construction contract, not only the
15	appendix, but the entire-every single term of our
16	construction contract is uniform with rare
17	exceptions, and so if you are undertaking a
18	construction project, you pretty much know what
19	the terms are if you download the standard
20	construction contract, so we expect to make those
21	kinds of things available on our website within
22	the next couple of months. If you want to know
23	what a construction contract has in it, you should
24	be able to download a blank one, which will pretty
25	much tell you everything you need to know other

1	COMMITTEE ON FINANCE 41
2	than the blueprints.
3	CHAIRPERSON RECCHIA: And because
4	some of these people would want to know exactly -
5	- certain contracts, so I guess they would have to
6	foil it?
7	MARLA SIMPSON: I think varies in
8	agency practice and I think in many cases—again,
9	we're trying to make much more of it available
10	more easily. I'll give another example; for every
11	competitive bid contract that the city does, the
12	bid document itself is the contract, the salient
13	feature to a competitive sealed bid is that when
14	you bid on it, you are in effect-that is the
15	contract right there. In recent months, we've
16	actually transitioned so that now virtually all of
17	the city's competitive sealed bid contracts are on
18	the city record online, so when you go to city
19	record, you can see the actual text of the
20	competitive bid contract as you are considering
21	whether or not to bid on it. So again, all of
22	these things are sort of in motion at once. They
23	have a common theme of increasing public
24	information.
25	CHAIRPERSON RECCHIA: Okay. I want

1	COMMITTEE ON FINANCE 42
2	to recognize we've been joined by Julissa Ferreras
3	from Queens There is no 2 p.m. Finance
4	hearing today. There's no other Finance hearing.
5	There was supposed to be. Okay. Before I go on,
6	you're supposed to say you love it. You love it.
7	We're going to go to Karen Koslowitz. She has a
8	question.
9	COUNCIL MEMBER KOSLOWITZ: On
10	construction contracts, there are changes in
11	construction contracts like you know, extra work
12	orders and you start off with a contract for \$2
13	million and then at the end of the job, the
14	contract could be \$4 million because of extra work
15	orders and different things. I used to be-I
16	didn't work in construction, but I did work for a
17	construction company, so I'm aware of this, so can
18	you explain how this would go into the system?
19	MARLA SIMPSON: Well the
20	modification data would be made transparent as a
21	result of this bill, so you would see that a
22	contract had had a change order, and you would see
23	a description of what that change order was for.
24	COUNCIL MEMBER KOSLOWITZ: Okay.
25	Thank you.

1	COMMITTEE ON FINANCE 43
2	CHAIRPERSON RECCHIA: Oliver
3	Koppell?
4	COUNCIL MEMBER KOPPELL: Thank you,
5	Mr. Chairman. I was a little surprised at your
6	answer when the Chairman-I wasn't going to ask you
7	a question, but then I was surprised at your
8	answer when the Chairman said, "Where can we see a
9	copy of the contract" because our good staff has
10	prepared a memorandum which says that section 334
11	C of the New York City Charter says the mayor
12	shall ensure that copies of city contracts and
13	other standard information and contracts are
14	reasonably available for public inspection in
15	accordance with the provisions of Section 1064 and
16	then the memo goes on to say that Section 1064A
17	provides that the mayor shall maintain in a
18	central place, which is accessible to the public,
19	standard information regarding each city contract
20	and contractor. Such information shall include 1)
21	a copy of the contract. Are you saying that this
22	provision, which is not only law, but part of our
23	charter is not currently enforced?
24	MARLA SIMPSON: the contracts are
25	certainly available and are available for

1	COMMITTEE ON FINANCE 44
2	inspection at city agencies and they are available
3	centrally at the comptroller's office. There is a
4	publically accessible database that has all the
5	contract information, which is at the public
6	access terminals in our office. At present, there
7	had at one point been functionality to try to
8	connect so that the copy of the contract was also
9	available, but at present, it does not work in
10	the central location. It is available at the
11	agency, and it is available centrally at the
12	comptroller's office.
13	COUNCIL MEMBER KOPPELL: So you're
14	saying all contracts are available at the
15	comptroller's office?
16	MARLA SIMPSON: And at the
17	agencies.
18	COUNCIL MEMBER KOPPELL: And at the
19	agencies. Well, the section says it should be in
20	a central place, which I don't think Maybe the
21	comptroller's-it says the mayor shall maintain.
22	Well, maybe the comptroller's office provides that
23	or satisfies that requirement. I don't think so.
24	Now maybe this bill will cure this, but that
25	answer really was a shocking kind of answer that

1	COMMITTEE ON FINANCE 45
2	you gave.
3	MARLA SIMPSON: Well, all I can
4	tell you is that it has been that was since before
5	this administration. I believe it has always been
6	that way. I don't know any point where it was
7	centrally available at the office of contract
8	services. It certainly has not been available
9	through our office in the nine years that I've
10	been there.
11	COUNCIL MEMBER KOPPELL: Well, just
12	to clarify, are you saying that now with this
13	database copies of contracts will be available?
14	MARLA SIMPSON: No.
15	COUNCIL MEMBER KOPPELL: No. No,
16	the database isn't going to make the contract
17	available in a central location.
18	COUNCIL MEMBER KOPPELL: Well, I
19	would suggest-excuse me. I'm sorry. That
20	shouldn't go off. I would suggest that you take a
21	look at that section of the City Charter and
22	perhaps, take care of it.
23	MARLA SIMPSON: I will refer that
24	to corporation counsel and to others. These are
25	very, very long documents and at the present, the

1	COMMITTEE ON FINANCE 46
2	city does not have that functionality on any data
3	system that I'm aware of, other than-again, the
4	comptroller's office does have through its oasis
5	[phonetic] system a scanned in record of every
6	single city contract, and it is central, and they
7	do make it available.
8	COUNCIL MEMBER KOPPELL: Well,
9	maybe the solution is I would refer this to the
10	Committee Chair-
11	CHAIRPERSON RECCHIA: Yeah, we're
12	going to look into this because the law says the
13	mayor has to do this, not the comptroller, and I
14	just directed my staff that we will discuss this.
15	I'm going to Albany tomorrow, but the end of the
16	week, we'll discuss this.
17	MARLA SIMPSON: There is or was an
18	oasis terminal installed in our office at one
19	point, and early, early in the administration when
20	I got there and we looked at it, we tried to get
21	it work and we worked with the comptroller's
22	office a number of times, and they could not get
23	the system to work.
24	CHAIRPERSON RECCHIA: Who runs the
25	oasis terminal?

1	COMMITTEE ON FINANCE 47
2	MARLA SIMPSON: The comptroller.
3	COUNCIL MEMBER KOPPELL: It seems
4	to me-if I may, Mr. Chairman-it seems to me, and
5	this is the last thing I'll say, if the
б	information is available online-well, I won't say
7	online—if it's available in an electronic
8	database, it should not be too difficult to
9	transfer that electronic database to your office
10	from the comptroller's office.
11	MARLA SIMPSON: Yes, I agree that
12	that's a worthy goal.
13	COUNCIL MEMBER KOPPELL: Thank you.
14	CHAIRPERSON RECCHIA: This is a big
15	discovery today. We will examine this. We will
16	discuss this further. I see the staff is over
17	there shaking their heads, but we've been joined
18	by Vincent Ignizio from Staten Island and the
19	Minority Leader, James Oddo. Welcome. I
20	introduced Julissa already. Okay. You know, the
21	big issue, Ms. Simpson, is that issues pop up and
22	people want to say, "Okay, corporation X or
23	somebody has this contract with the city. What
24	does the contract say?" outline? That's how
25	this whole thing really came about, and by what

1	COMMITTEE ON FINANCE 48
2	you're testifying here today, I don't think we're
3	addressing that objective by really being able to
4	see what the contract says or get the details or
5	so forth. Would I be correct in saying that?
6	MARLA SIMPSON: quite frankly, the
7	only way to see what a contract says is to read
8	it. There really isn't an accurate way to-
9	CHAIRPERSON RECCHIA: [Interposing]
10	to get a copy of the contract?
11	MARLA SIMPSON: That would
12	summarize it. The best way to know what it says
13	is to get a copy and read it.
14	CHAIRPERSON RECCHIA: Is there any
15	objection from the administration if we wanted to
16	figure out a mechanism in how we could put the
17	contracts up online?
18	MARLA SIMPSON: We'd be happy to
19	work with you on that goal.
20	CHAIRPERSON RECCHIA: Okay.
21	MARLA SIMPSON: A lot of server
22	capacity, I will say.
23	CHAIRPERSON RECCHIA: I know it's a
24	lot of server, you know.
25	MARLA SIMPSON: A lot of server

1	COMMITTEE ON FINANCE 49
2	capacity.
3	CHAIRPERSON RECCHIA: Mealy?
4	COUNCIL MEMBER MEALY: We're in the
5	21 st Century, technology, New York City. We can do
6	it. We can do it. Thank you.
7	CHAIRPERSON RECCHIA: I understand
8	it's voluminous, but if the comptroller puts a
9	little synapsis on the contract-
10	MARLA SIMPSON: [Interposing] It's
11	coming out of a database, yes-
12	CHAIRPERSON RECCHIA: I understand
13	that. What I feel should happen, okay, is that
14	fine, you can't-the servers would be costly
15	obviously , but if someone wants to access or
16	wants a copy of a contract, there should be a
17	mechanism where they could request a copy of the
18	contract from somewhere in city government without
19	having to foil it, be questioned about it, and so
20	forth. Do you agree with me about that?
21	MARLA SIMPSON: I agree that it's
22	valuable to have access and that we should think
23	through how, but if you were to put up an
24	application that told anyone they could get a copy
25	of any contract at any time and we had to print

1	COMMITTEE ON FINANCE 50
2	and download and mail those, that would be
3	extraordinarily expensive.
4	CHAIRPERSON RECCHIA: That's why we
5	could charge a fee. That's why-
6	MARLA SIMPSON: [Interposing] Well,
7	that's why it's done through foil quite frankly
8	because that's a way of getting application-
9	CHAIRPERSON RECCHIA: [Interposing]
10	No, no, no, no. You can't tell me it's up on foil
11	because of that. It's up on foil `cause they
12	don't want you to have it.
13	MARLA SIMPSON: No, actually. I
14	don't think that's fair because in the contracting
15	world our agencies are well aware of how important
16	it is to provide instant access and they do. I
17	have in all the years I've been in the mayor's
18	office, I've never gotten a complaint from a
19	vendor or anybody else who couldn't get a contract
20	from an agency within very prompt turnaround. The
21	agencies give copies of the contracts all the
22	time. They charge a hefty fee for that when the
23	contract is large.
24	CHAIRPERSON RECCHIA: Okay. We're
25	going to continue this conversation with our

1	COMMITTEE ON FINANCE 51
2	staffs. We're going to go back and work with you.
3	You've been very helpful on this. I want to thank
4	you. Your office has been really good; just we
5	have to go one step further figuring this all out.
6	Alright. Does any other Council Member have any
7	other question they would like to ask Ms. Simpson?
8	Besides Diana Reyna. Okay, Diana?
9	COUNCIL MEMBER REYNA: Thank you
10	very much, Mr. Chair. I just wanted to
11	understand, Director Simpson, the issue of long
12	term contracts, the ones that are beyond a one
13	year term, for instance, commercial furniture in
14	the city of New York, its vendor has been the same
15	vendor for the last 20 years. Moving forward,
16	there was a period for a new contract because that
17	old contract expired. The provisions of that
18	contract were never changed, and therefore, the
19	language reflected what would be a criteria that
20	was obsolete, you said? No, it was language that
21	was never updated; therefore, the provisions were
22	going to favor the existing contract and the other
23	vendors would never meet the criteria for. Does
24	this bill require a review of those types of
25	contracts, where the city of New York has entered

1	COMMITTEE ON FINANCE 52
2	into a culture that there is a lack of review
3	because we've done business with the same vendors
4	for X number of decades and why change it, but
5	we're not securing the best possible service for
6	the best possible dollar, and that concerns me,
7	but I wanted to understand whether or not this
8	particular language within this bill allows for
9	there to be a change in that culture?
10	MARLA SIMPSON: A very long and
11	complicated question, and I have to tell you I'm
12	familiar with an individual who contends that the
13	facts that you put in your question are correct,
14	but I don't believe that is a correct summary of
15	anything that happened on the contract that he is
16	concerned about. In fact, that contract has been
17	rebid several times and the terms have changed.
18	They have not changed in a way that particular
19	wants them to change, and that causes him to be
20	against what the city is doing, but the city
21	constantly modifies its contracts every time we
22	rebid or renew a contract, it's evaluated multiple
23	levels including the city's law department and the
24	terms do change to accommodate changes in policy,
25	for example, during the time period. We've had

1	COMMITTEE ON FINANCE 53
2	several new laws that have come into play that
3	have changed the terms of that particular
4	contract. Indeed, what I would say about this
5	bill is that the more transparency we put out
6	there, the more information we give at least of a
7	summary nature that allows those people to see all
8	of the different contracts that we have for
9	example, for furniture or for some particular
10	commodity, the more that will over the course of
11	time improve the quality of decision making. But
12	I think it's really important and of these
13	areas because again, there is litigation that can
14	arise and it's important to take with some grain
15	of salt the disappointment of any particular
16	bidder. It does not always mean that their
17	version of the facts is correct.
18	COUNCIL MEMBER REYNA: Right, and
19	the issue of the contract itself not being
20	available at a central point, I don't know at what
21	point the charter mandates for that central point
22	to be transparent within the mayoral agency, such
23	as the contracts department, but the issue of it
24	being at the comptroller's office is already when
25	that decision making has concluded.

1	COMMITTEE ON FINANCE 54
2	MARLA SIMPSON: Well, as I just
3	mentioned with a bid contract, which is what that
4	is, all those contracts are now online at the city
5	record at the point when they are being solicited
6	before the contract is entered.
7	COOUNCIL MEMBER REYNA: and so if
8	there is any questions regarding matters of what
9	would be the issues of its language that would be
10	raised at your level?
11	MARLA SIMPSON: The way that the
12	charter is set up, each agency independent
13	procures and so fundamentally, the issue of what
14	terms would be in a commodities contract would be
15	determined at DCAS with consultation with the
16	city's law department. My office sometimes gets
17	involved and we were asked by that particular
18	vendor to look into his situation, but the primary
19	places where the charter puts that responsibility
20	are on the commissioner of the agency and on the
21	city law department.
22	COUNCIL MEMBER REYNA: Okay. Thank
23	you very much.
24	CHAIRPERSON RECCHIA: I just want
25	to say something, Ms. Simpson. The charter that

1	COMMITTEE ON FINANCE 55
2	we have that we read says the mayor shall do it,
3	not the heads of city agencies.
4	MARLA SIMPSON: I know what it
5	says.
6	CHAIRPERSON RECCHIA: So you're
7	saying that by having the heads of the city
8	agencies that conforms with the charter?
9	MARLA SIMPSON: I'm saying that as
10	I've said previously, I will take this back to the
11	city law department and we'll look at it. I'm a
12	recovering lawyer. I don't practice.
13	CHAIRPERSON RECCHIA: Alright.
14	Recovering lawyer. Got to remember that one.
15	Better recover quick. You only have a year and a
16	half left on this job.
17	MARLA SIMPSON: I don't intend to
18	go back to the practice of law regardless.
19	CHAIRPERSON RECCHIA: Okay. We're
20	joined by Lewis Fidler and Fernando Cabrera.
21	Alright, Ms. Mealy?
22	COUNCIL MEMBER MEALY: I just
23	wanted-being the sponsor of Intros 729-A,
24	improving the city contracting practices has been
25	a legislation priority to me this term. In

1	COMMITTEE ON FINANCE 56
2	December, you all joined me in passing the
3	outsourcing accountability act over the mayor's
4	veto. That law will ensure that agencies consider
5	whether proposed contracts will displace city
6	workers and that they make this analysis public to
7	give city employees and other vendors the
8	information they need to compete fairly. The
9	public information provisions of that were very
10	important to me. It's often said that sunlight is
11	the best disenfranchisement. In other words,
12	making information about governmental decisions
13	available to members of the public makes for a
14	healthier and better functioning system. The buzz
15	word for this ideal is transparency, but to have
16	real transparency the public needs user friendly
17	tools to assess the information they care about.
18	This bill Intro 729-A will shine even more light
19	on the city's contracting decisions. It requires
20	the mayor to create a public, searchable, online
21	database that will include basic information on
22	all city contracts. Any interested member of the
23	public can use this database to find out if a
24	particular vendor has entered into contracts with
25	the city and learn what those contracts are for.

1	COMMITTEE ON FINANCE 57
2	They will be able to find out how much those
3	contracts was initially supposed to cost and what
4	changes to those costs were agreed to on overtime.
5	This proposal is not burdensome like you said; it
6	does not require the city to collect any new
7	information from vendors. It simply requires the
8	sharing of information already in the city's
9	hands. I am very pleased with moving this intro
10	forward. I thank you, Director Simpson and our
11	Chairman, Domenic Recchia and looking forward to
12	us having more dialogue on this. Thank you. May
13	I ask any other questions? If not, we adjourn
14	this meeting of Finance. Thank you.
15	[gavel]

CERTIFICATE

I, Kimberley Uhlig certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature Kimberley Uhlig

Date _____2/6/12__