CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES

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September 15, 2011 Start: 11:58 am Recess: 2:55 pm

HELD AT: Council Chambers

City Hall

B E F O R E:

BRAD S. LANDER Chairperson

#### COUNCIL MEMBERS:

Council Member Margaret S. Chin

Council Member Daniel J. Halloran III

Council Member Letitia James Council Member Rosie Mendez

Council Member James Sanders, Jr.

Council Member Albert Vann

Council Member Jumaane D. Williams

## A P P E A R A N C E S (CONTINUED)

Jenny Fernandez

Director of Intergovernmental and Community Relations Landmarks Preservation Commission

Valerie Bowers Board Member and Treasurer Crown Heights North Association

Simeon Bankoff Executive Director Historic Districts Council

Elizabeth Finklestein Director of Preservation and Research Greenwich Village Society for Historic Preservation

Adam Rothkrug Attorney First American International Bank

Page Ayres Cowley Architect Page Ayres Cowley Architects

Nathaniel Smith Engineer Simpson Gumpertz & Heger

Patrick Yau Executive Director First American International Bank

Marybeth Betts Director of Research Landmarks Preservation Commission

Kurt Cavanaugh
Managing Director
East Village Community Coalition

## A P P E A R A N C E S (CONTINUED)

David Mulkins Chair Bowery Alliance of Neighbors

Nicholas Nicholson Chairman of the Board Merchants House Museum

Joyce Mendelsohn Author "The Lower East Side Remembered and Revisited"

Mitchell Grubler Chair, Landmarks Committee Bowery Alliance of Neighbors

Jean Standish Member Bowery Alliance of Neighbors

Kay Webster Co-Chair Mithunda Colunga Community Garden

Kent Barwick Activist Preservation in a Livable City

Molly Garfinkel Program Coordinator City Lore

Christabel Gough Secretary Society for the Architecture of the City

Gregory Taylor Concerned citizen

Leo Blackman Concerned citizen, architect Past board president of the Historic Districts Council

#### A P P E A R A N C E S (CONTINUED)

Aaron Sosnick Community Activist, concerned citizen

Michelle Campo Concerned citizen

Ralph Louis Concerned citizen

Adam Woodward Concerned citizen Renovated separate federal style building

Frances Everhard Concerned citizen

Gilda Purvin Concerned citizen

Rob Hollander Secretary, Chinatown Working Group Creator, East Side Residents for Responsible Development Cofounder, Lower East History Project

Mark Silverman General Counsel New York City Landmarks Preservation Commission

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2 CHAIRPERSON LANDER: Good morning.

We are enthusiastically now ready to start this meeting of the City Council's Land Use Subcommittee on Landmarks, Public Siting and Maritime Uses. I am Council Member Brad Lander, Chair of the Subcommittee, and I'm pleased to be joined today by my colleagues. Members of the Committee are Council Member James Sanders from Queens, Council Member Jumaane Williams from Brooklyn, Council Member Dan Halloran from Queens, and I think we'll be joined shortly by Council Member Rosie Mendez of Manhattan; we're also joined by two colleagues who are not on the Committee, Council Member Al Vann and Council Member Letitia James, both of Brooklyn, who have items on the calendar for today, and we expect to be joined by Council Member Rosie Mendez who has an item on the calendar, as well. I know there's some folks in the overflow room, as well, so hello to you and we'll try to get you in here as we move through the agenda. Most people, I think, are signed up here to testify on 135 Bowery. We're going to do that item last, so we can get the others which have much less testimony out of the

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to us.

way first. We'll begin with the two historic districts that are before us, Crown Heights North II and then Wallabout, and then we'll move to the three individual designations that are proposed ending with 135 Bowery. And everyone who's signed up to testify will have the opportunity to do so. All right, so we will begin with the Crown Heights North II Historic District, which is Intro No. 479, Land Use No. 479, 20125004 HHK, and I'm pleased to invite Jenny Fernandez from the Landmarks Preservation Commission up to present it

# [pause]

Lander, Members of the Landmarks Subcommittee.

[pause, background noise] My name is Jenny

Fernandez, Director of Intergovernmental and

Community Relations for the Landmarks Preservation

Commission. I'm here to testify on the

Commission's designation of the Crown Heights

North II Historic District in Brooklyn. On

October 27, 2009, the Landmarks Preservation

Commission held a public hearing on the proposed

designation of the Crown Heights North II Historic

| 2  | District. 15 people spoke in favor of              |
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| 3  | designation, including Brooklyn Borough President  |
| 4  | Marty Markowitz, Council Members Letitia James and |
| 5  | Albert Vann, and representatives of Community      |
| 6  | Board Eight, the 1100 Block Bergen Street          |
| 7  | Association and Garden, Bedford Central            |
| 8  | Presbyterian Church, Crown Heights North           |
| 9  | Association Historic Districts Council, Landmark   |
| 10 | West, Lincoln Civic Block Association, Municipal   |
| 11 | Arts Society, New York Landmarks Conservancy, and  |
| 12 | the Society for the Architecture of the City.      |
| 13 | There was no testimony in opposition to the        |
| 14 | proposed designation. On June 20, 2011, the        |
| 15 | Commission voted to designate Crown Heights North  |
| 16 | II a New York City Historic District. The Crown    |
| 17 | Heights North II Historic District comprises more  |
| 18 | than 600 buildings including single and two family |
| 19 | row houses, freestanding residences, flats,        |
| 20 | buildings, institutional buildings, churches and   |
| 21 | apartment houses, built primarily from the 1870s   |
| 22 | to the early 1940s. Nearly all of these buildings  |
| 23 | are excellent and well preserved examples of       |
| 24 | architectural styles that flourished in Brooklyn   |
| 25 | during this period, including the neo-Grec, Queen  |

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Anne, art deco and art moderne, as well as Romanesque, renaissance, colonial gothic, and medieval revival styles. The district is located within Crown Heights North, Northwestern portion, an area roughly bounded by Atlantic Avenue and Eastern Parkway on the north and south, and by Bedford and Albany Avenues on the west and east. On its north, the district joins the Crown Heights North Historic District, which was designated by the Landmarks Preservation Commission in 2007, and contains more than 450 buildings of similar age, style and type. The District's only 19th Century institutional building, the Brooklyn Methodist Episcopal Church Home, an impressive example of Romanesque revival architecture, was completed in 1889 on Park Place, east of New York Avenue. Since the 1940s, Crown Heights North has become home to a substantial African-American and Caribbean-American community. Its residents, since the 1950s, have included the legendary blues singer and actress, Ethel Waters, and the nationally prominent politician, Shirley Chisholm, who was the first black woman to serve in the United States Congress. Today, the Crown Heights

| _  | SUBCOMM LANDMARKS, FUBLIC STITING, MARKITIME USES  |
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| 2  | North II Historic District retains much of its     |
| 3  | early 20th Century aura, and is a worthy           |
| 4  | complement to the earlier designated and adjacent  |
| 5  | Crown Heights North Historic District. The         |
| 6  | Commission urges you to affirm this designation.   |
| 7  | CHAIRPERSON LANDER: Thank you very                 |
| 8  | much. This district is represented both by         |
| 9  | Council Member James and Council Member Vann, so   |
| 10 | would the two of you like to make a statement or   |
| 11 | ask any questions of the Commission, beginning     |
| 12 | with   |
| 13 | COUNCIL MEMBER JAMES: [off mic]                    |
| L4 | I'll defer to Council                              |
| L5 | CHAIRPERSON LANDER: Council Member                 |
| L6 | Vann.  |
| L7 | COUNCIL MEMBER VANN: That is a                     |
| L8 | very intelligent Council Member. [laughter] No,    |
| L9 | thank you for that, thanks, Tish. Let me first     |
| 20 | commend Ms. Fernandez with, and through her to all |
| 21 | the Landmark Commission for the real               |
| 22 | professionalism and the way that they engage       |
| 23 | communities. We do a lot of business together,     |
| 24 | and I've observed them in innumerable situations,  |
| 25 | and I like, they respect the members of the        |

| 2 | community, they respond to their questions,        |
|---|--|
| 3 | whether erudite or common, with the same attention |
| 4 | and response. And I thank you and appreciate       |

5 that. Let me also say how much I am proud of the

6 Crown Heights community. They are very well

7 informed. They know what they want. The Crown

Heights North Association have been dogged in

9 determining and expecting the Commission to

10 respond right away. And, and you've done the best

11 that you can. This is part two of the

12 Landmarking, and I think there's another couple to

come. And we expect that in a couple of years, as

14 well. So, again, I want to thank all concerned

and I strongly affirm this recommendation for

16 | landmarking.

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CHAIRPERSON LANDER: Thank you very much. Council Member James.

COUNCIL MEMBER JAMES: So in Crown
Heights North, members of the Crown Heights North
Association have labored for over 20 years to
protect their streets' dense and beautifully
varied architecture, that in my opinion represents
some of New York's finest architecture. This
designation that we will be voting on today, or

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that the Committee will be voting on today, will protect this community against rapacious developers who unfortunately have destroyed the character and fabric of significant parts of The 600 building district adjourns the Brooklyn. existing 472 building Crown Heights North Association District, which was designated in 2007. And reading from the designation report, the Crown Heights North II Historic District is comprised largely of row houses, freestanding residences, and apartment houses that were constructed between the 1870s and the 1920s, and designed by a number of prominent Brooklyn architects in the neo-Greco, Queen Anne, art deco and art moderne styles, as well as the Romanesque, colonial, gothic and medieval revival styles. want to thank Chair Tierney and I want to thank the entire staff of Landmarks Preservation, and I believe Chair Tierney, excuse me, says it, said it best, "The neighborhood is an exquisite mosaic of remarkably well preserved examples of architectural styles and building types, designed by some of Brooklyn's best known architects. mirrors the architectural integrity, breadth and

depth of the existing historic district." Today

is a great day in Crown Heights North, and I

celebrate all of the individuals who are

5 responsible for preserving this wonderful gem in

6 Crown Heights. Thank you.

CHAIRPERSON LANDER: Thank you very much, Council Member James. Does anyone on the Committee, or either of the Council Members have questions for the LPC? Seeing none, thank you, Ms. Fernandez, for your testimony and for presenting this to us. We do have two people signed up to testify on this item: Simeon Bankoff from the Historic Districts Council, and Valerie Bowers from Crown Heights North. So if I can ask you both to come on up together. We will be doing testimony on the clock today, 'cause we've got so many people signed up to testify on 135 Bowery, so we'll give three minutes for each testimony, and less than that is welcomed, as well.

SIMEON BANKOFF: You can go first,
Val, you live there. [laughs]

VALERIE BOWERS: [laughs] Right. - turn that on. Oh, good afternoon. [laughs] I,
I had my, my prepared speech for good morning, but

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SIMEON BANKOFF: Strategic advice.

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slower than we had wished, but still going and

really embracing all of Crown Heights North. It's

been a terrific process and  $\ensuremath{\textsc{I}}$  applaud everybody

involved, and I thank you all, and I urge you to

support.

CHAIRPERSON LANDER: Thanks very

much to both of you. We certainly love those

9 situations where the community organizers works

with the LPC, with the advocates and with the

Council Members. And I'm very happy to have

gotten to this point. No one else is signed up to

testify on Crown Heights North, so with that,

we'll close the public hearing on Crown Heights

North. Thank you. And we have been joined by

Council Member Rosie Mendez, from Manhattan, I

think. [background voices] Okay. We will now

move to the Wallabout District, which is Intro No.

478, 20125021 HKK. And as ask, Jenny Fernandez

from the Landmarks Preservation Commission to come

back up and present it to us.

[pause]

JENNY FERNANDEZ: Thank you, Chair

Lander. My name is Jenny Fernandez, Director of

Intergovernmental and Community Relations for the

| Landmarks Preservation Commission. I am here       |
|--|
| today to testify on the Commission's designation   |
| of the Wallabout Historic District in Brooklyn.    |
| On October 26, 2010, the Landmarks Preservation    |
| Commission held a public hearing on the proposed   |
| designation of the Wallabout Historic District.    |
| 15 people spoke in favor of designation, including |
| Council Member Letitia James, State Assembly       |
| Member Joseph Lintel, Pratt University President   |
| Thomas Schutte, a representative of Brooklyn       |
| Borough President Marty Markowitz, Myrtle Avenue   |
| Revitalization Project Executive Director Michael  |
| Blaise Backer, several property owners and         |
| residents, and representatives of the Historic     |
| Districts Council, and the New York Landmarks      |
| Conservancy. The owner of 118 through 122          |
| Vanderbilt Avenue, built in 2008, argued against   |
| including his building in the designation. There   |
| was no testimony in opposition to the designation  |
| of the district. On July 12, 2011, the Commission  |
| voted to designate Wallabout a New York City       |
| Historic District. The Wallabout Historic          |
| District, consisting of approximately 55 buildings |
| on Vanderbilt Avenue, between Myrtle and Park      |

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Avenues in Brooklyn, is an architecturally and historically significant collection of mid-19th Century houses. More than 60 percent of these structures were constructed in a short span, excuse me, span of years, between 1849 and 1855. They provide an exceptionally rich and varied portrait of mid-19th Century residential architecture, and include one of the greatest surviving concentrations of mid-19th Century wood houses in the City. Designed in the Greek Revival, gothic revival, Italianate and neo-Grec styles, the majority of the houses within the district retain numerous original details that lent a cohesive quality to the streetscape. Wallabout takes its name from a group of Walloons, who settled on a bay on Brooklyn's East River waterfront in the mid-17th Century. Located a few blocks from the Wallabout Bay and the Brooklyn Navy Yard, the district is also important for its connections with New York City's rich maritime heritage. From its earliest days the district was home to ship captains, pilots, ferry masters, mariners, boat builders and workers involved in the shipping industry. In the 20th Century, the

| blocks between Park Avenue and Flushing Avenue,   |
|---|
| adjacent to the Navy Yard, became industrialized. |
| The majority of residents in the district were    |
| either skilled tradesmen, or blue collared        |
| workers, employed at the Navy Yard or nearby      |
| factories. The Brooklyn Navy Yard was the largest |
| shipyard in the world during World War II and was |
| crucial to the American war effort. This          |
| architecturally significant collection of early   |
| wood and masonry houses, with its many historical |
| associations, particularly its connections to the |
| Navy Yard and New York's maritime industries,     |
| represents an important part of the history of    |
| Brooklyn and the City of New York. The Commission |

urges you to affirm this designation.

much, Ms. Fernandez. I note that you omitted the very important fact that the district was the boyhood home of Lipman Pike [laughter] who lived at 123 Vanderbilt Avenue, the first Jewish professional baseball player. And one of us. And he, he was the National Association homerun champion from 1871 to 1873, and the National League homerun champion in 1877, inspiring young

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2 Jewish boys in Brooklyn everywhere. [laughter]

3 And adding the need for the designation of the

4 District. Council Member James, do you--?

COUNCIL MEMBER JAMES: Thank you

6 for that historical fact. [laughter] So, this is

7 a twofer today, and I really want to, again, thank

8 Chair Tierney and Ms. Fernandez, and all of the

9 staff members, of Landmarks Preservation, who have

10 made this possible. And I just want to thank you,

as I, you know, I'm in my eighth year in office in

12 the City Council, and over 70 percent of my

district has been landmarked. And we're not, we

14 are not finished yet. And so I just want to thank

15 all of you for your hard work. Wallabout is a

16 section of Fort Green and Clinton Hill, north of

17 Myrtle Avenue, just up the hill from the Brooklyn

18 Navy Yard. Members of the Wallabout community

19 under the leadership of Gary Haddom [phonetic] and

20 Blaise Backer, as well as Dr. Schutte, the

21 President of Pratt Institute, have been working

for over 20 years for preservation of parts of our

23 | neighborhood. And as many of you know, this area

24 consists primarily of wood framed structures from

25 before the Civil War, and is believed to be the

City's largest concentration of such buildings. 2 This neighborhood has already suffered from the 3 demolition of its historic buildings, as well as 4 5 out of scale construction. And there are quite a few out of scale buildings which unfortunately we 6 were not successful in, in objecting to as we went before the Board of Standard and Appeals, which obviously needs some reform. But the loss of more 9 of our past, the fabric of our historic 10 11 neighborhoods, will be prevented with this 12 historic district. We are grateful that Landmarks 13 staff saw the historic value in this special neighborhood, representing the values of the 14 15 community, and of these fearless modest homes, 16 built for working and middle class families, and 17 that the integrity of this collection of 18 structures will serve as an example for more historic districts of this nature. I hope to work 19 20 further with Landmarks as we go on to preserve a 21 greater part of the neighborhood that I represent-22 -For Green, Clinton Hill, Prospect Heights, Crown 23 Heights, parts of Vinegar Hill, and Bedford-24 Stuyvesant. And I urge my colleagues to vote in 25 support of both designations today. And I thank

| 2  | the Committee, and I thank the public for          |
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| 3  | attending. Unfortunately, I must leave, but I am   |
| 4  | confident that the Committee will do the right     |
| 5  | thing; if not, I will be back. [laughter]          |
| 6  | CHAIRPERSON LANDER: Thanks very                    |
| 7  | much, Council Member, and I just want to add my    |
| 8  | thanks to you and also in absentia to President    |
| 9  | Schutte and Gary Haddom from Pratt. That's alma    |
| 10 | mater, and I know they've worked hard to, to help  |
| 11 | get this district done as well.                    |
| 12 | COUNCIL MEMBER JAMES: And I forgot                 |
| 13 | to give you thanks on all Jewish boys who play     |
| 14 | baseball. [laughter]                               |
| 15 | CHAIRPERSON LANDER: Do you or does                 |
| 16 | any other member of the Committee have any         |
| 17 | questions for the Commission on this designation?  |
| 18 | All right, thank you, we do have one person signed |
| 19 | up to testify: Simeon Bankoff from the Historic    |
| 20 | Districts Council.                                 |
| 21 | [background voices]                                |
| 22 | SIMEON BANKOFF: Good afternoon,                    |
| 23 | Council Member, Simeon Bankoff, Historic Districts |
| 24 | Council. I would like to begin by thanking         |
| 25 | Council Member James for her very strong and       |

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passionate advocacy for this District. It would, this likely would not have happened, had not she had been a very strong partner of Gary and Blaise, and Dr. Schutte over at Pratt. HDC has always been long been interested in Wallabout, and I would like to just state for the record that we are very much in favor of the designation of this district. That being said, and as someone just reminded me, wise minds around the table thought this district might never happen, because we'd known about it for years. That being said, I would like to state for the record that this is a shamefully small historic district. It is not entirely one block, when the original proposal was at least three. I am thankful that the Landmarks Commission did include a particular house on the corner of Flushing and, on Flushing and Vanderbilt, that was originally not in, which is terrific, it was a very old house. But we hope that the Commission has a chance to, in looking at the other things in Council Member James' district, including Fort Green, which I know that they are looking at right now, and Clinton Hill, which I hope they look at, they look at both the

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2 industrial Wallabout, some of the industrial

3 buildings, as well as additional extensions to

4 this district, and I look forward to being before

5 you, to speak in support of those.

CHAIRPERSON LANDER: Thanks very much, Simeon, and I know that the folks in Wallabout, you know, valued the support and help that you and HDC were able to give them, in this, in this process, so thank you for that, too.

Thanks very much. With no one else signed up to testify, we'll close the public hearing on the Wallabout District, and move to the three individual landmark items on the calendar before us today. We'll start with Land Use No. 480, the Fisk-Harkness House, 20125001 HKM, in Speaker Quinn's district. Ms. Fernandez, please come back up.

#### [pause]

JENNY FERNANDEZ: Thank you, Chair

Lander, Members of the Committee. My name is

Jenny Fernandez, Director of Intergovernmental and

Community Relations for the Landmarks Preservation

Commission. I'm here today to testify the

Commission's designation of the Fisk-Harkness

House in Manhattan. On March 23, 2010, the 2 Landmarks Preservation Commission held a public 3 hearing on the proposed designation of the Fisk-4 5 Harkness House, located at 12 East 53rd Street, in Manhattan. A representative of the Historic 6 Districts Council spoke in favor of designation, and written testimony in favor of designation was 9 submitted by the Metropolitan Chapter of the Victorian Society in America. Commission staff 10 11 met several times with the owner and owner 12 representatives, and worked with them on proposed 13 changes to their building. The owners chose not 14 to attend the public hearing. On June 28, 2011, 15 the Commission voted to designate the building in 16 New York City individual landmark. The Fisk-17 Harkness House is a townhouse originally constructed in 1871, and substantially altered in 18 19 1906 to the designs of architect Rally C. 20 Gildersleeve [phonetic], who transformed the 21 building into a grand, five story American 22 basement plan house, with an asymmetrical neo-23 Tudor gothic style limestone façade. Gildersleeve 24 practiced architecture in New York City and New 25 Jersey between 1892 and 1915, and is best known

designation.

for the Tudor inspired buildings he designed for
the campus of Princeton University. This
townhouse is a rare survivor of the period when
the area around 5th Avenue and Midtown was
residential, and included mansions and expanded
row houses. The house has been the home of the
Laboratory Institute of Merchandising, a college
of fashion merchandising and business, since 1965.
The Commission urges you to affirm this

much. Any questions from Members of the Committee on the Fisk-Harkness House? All right, seeing none, thank you. We don't have anyone signed up to testify on this one, so unless someone speaks up now, we'll close the public hearing on Fisk-Harkness House. And move to Land Use No. 481, 154 West 14th Street, and Manhattan Community Board 2, also in the Speaker's District. 20125003, HKM.

JENNY FERNANDEZ: Thank you, Chair

Lander. My name is Jenny Fernandez, Director of

Intergovernmental and Community Relations for

Landmarks Preservation Commission. I'm here today

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to testify on the Commission's designation of the 154 East 14th Street building in Manhattan. June 22, 2010, the Landmarks Preservation Commission held a public hearing on the proposed designation as a landmark of the 154 West 14th Street building in Manhattan. Three people spoke in favor of designation, including representatives of New York Assembly Member Deborah Glick, the Greenwich Village Society for Historic Preservation, and the Historic Districts Council. Commission staff had conversations with the owner's representatives, the owner chose not to attend the public hearing. On June 28, 2011, the Commission voted to designate the building a New York City individual landmark. The 154 West 14th Street building is a twelve story loft structure constructed in 1912 through 1913. Arranged in a tripartite base shaft capital composition, with large window areas, it is a striking and unusual example of a large loft building, partly clad in terra cotta. It is also an early example of the use of boldly polychromatic lace terra cotta in New York City. The terra cotta was manufactured by the New York Architectural Terra Cotta Company,

the City's only major producer of architectural terra cotta. 154 West 14th Street building incorporated secessionist, art nouveau, arts and crafts and mission revival style motifs in its design. The Commission urges you to affirm this designation.

much. I know that this is part of sort of an effort to look at 14th Street more broadly, as well. There were dialogues with Pratt about their buildings, so I appreciate this is a lovely building, and also part of a broader effort to preserve some of what's there on 14th Street. So, thank you very much. We do have one—any questions for Members of the Committee for Ms. Fernandez on 154 West 14th Street? Elizabeth Finklestein from the Greenwich Village Society for Historic Preservation.

#### [pause]

afternoon, my name is Elizabeth Finklestein from
the Greenwich Village Society for Historic
Preservation. I just wanted to say for the record
that we are thrilled that the Landmarks

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2 Preservation Commission designated this building,

and we encourage you to uphold the designation

4 | today. And just for the record, I've submitted

5 the testimony and the historical background on the

6 building that we read at the Landmarks

7 Preservation Commission's public hearing on the

8 | item. Thank you.

CHAIRPERSON LANDER: Thank you very Thanks for your partnership with, with the much. City and with us, in preserving the Village. have no one else signed up to testify on Land Use 481, so we will close the public hearing on that item. We will move to Land Use No. 482. [pause] Oh, sure, sure, great. Okay. We have to, I see, all right, 'cause we have people here for that. We would need a fourth member, though. went down to Lower Manhattan. All right, and let's let Margaret know--we're going to take a kind of a two or three minute semi-formal recess, in the hopes that when Council Member Mendez comes back, we can vote the items that we've heard so far, so people that are here for them, will see the vote and can go about your business. Hopefully that'll also free up some seats in here,

| 2  | so the folks in the overflow room can come in.     |
|----|--|
| 3  | And then, Council Member Chin will join us and     |
| 4  | we'll proceed to Land Use 482 to 135 Bowery. So,   |
| 5  | should we make it aOkay, so we'll stand in a       |
| 6  | momentary recess, until Council Member Mendez      |
| 7  | joins us. [pause, break in audio] Yeah, yeah.      |
| 8  | All right, great, we are resuming the meeting from |
| 9  | recess. Thank you. And what we're going to do      |
| 10 | now is proceed to vote on the items that we've     |
| 11 | heard thus far. And we'll join them, a couple of   |
| 12 | them together: Land Use Nos. 478, 479, 480 and     |
| 13 | 481. And the Chair recommends a vote of aye on     |
| 14 | all the items.                                     |
| 15 | COUNSEL: Christian Hylton, Counsel                 |
| 16 | to the Committee. Chair Lander.                    |
| 17 | CHAIRPERSON LANDER: Aye.                           |
| 18 | COUNSEL: Council Member Sanders.                   |
| 19 | COUNCIL MEMBER SANDERS: In honor                   |
| 20 | of Pike, aye. [laughter]                           |
| 21 | COUNSEL: Council Member Mendez.                    |
| 22 | COUNCIL MEMBER MENDEZ: Aye on all.                 |
| 23 | COUNSEL: Council Member Williams.                  |
| 24 | COUNCIL MEMBER WILLIAMS: Aye.                      |
| 25 | COUNSEL: By a vote of four in the                  |
|    |  |

2 affirmative, none in the negative, no abstentions,

3 LU 479, 478, 480 and 481 are approved and referred

4 to the full Land Use Committee. [applause]

CHAIRPERSON LANDER: And we will

6 hold the roll open until I guess we have to vote

7 on the other item, so if Council Member Halloran

8 returns, he can cast his vote. All right, so

9 that's great. If you were there for one of those

10 items, and not for 135 Bowery, you could go now,

11 you don't have to. But there are a number of

12 folks from 135 Bowery who are in the overflow room

who I know would like to come in. If you want to

14 testify on 135 Bowery, please make sure you've

15 | filled out an appearance card, with the Clerk, and

16 whichever room you're in we'll get you in to

17 testify. And we will move to that item now.

18 We've been joined by Council Member Margaret Chin

19 from Lower Manhattan, and we will now proceed to

20 hear Land Use No. 482, 135 Bowery, also known as

21 the Hardenbrook Somarindyck House, and we'll

22 invite Jenny Fernandez from Landmarks Preservation

23 Commission back up for the last time to present it

24 to us.

25

[pause]

JENNY FERNANDEZ: Thank you, Chair 2 My name is Jenny Fernandez, Director of 3 Intergovernmental and Community Relations for the 4 5 Landmarks Preservation Commission. I'm here today to testify on the Commission's designation of the 6 Hardenbrook Somarindyck House, 135 Bowery, in Manhattan. On July 13, 2010, the Landmarks 9 Preservation Commission held a public hearing on 10 the proposed designation as a landmark, of the 11 Hardenbrook Somarindyck House. Eight people spoke 12 in favor of designation, including representatives 13 of Council Member Margaret Chin, Historic Districts Council, Bowery Alliance of Neighbors, 14 and Lower East Side History Project. 15 16 representatives of the owner opposed designation. 17 In addition, the Commission received a number of 18 communications in support of designation. 19 Commission met numerous times with the owner and 20 provided information on the impact of designation 21 to the building, and what alterations would be 22 approvable through the LPC application process. 23 The owners remained opposed to designation. 24 June 28, 2011, the Commission voted to designate 25 the building a New York City individual landmark.

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The Hardenbrook Somarindyck House, a federal style row house at number 135 Bowery in Lower Manhattan, was built circa 1817 and for 150 years the property was associated with the prominent Hardenbrook and Somarindyck families, serving as the family residence of John A. Hardenbrook, his wife and later their daughter, Rebecca Hardenbrook Somarindyck. Hardenbrook was a broker, one of the 24 men who signed the Buttonwood Agreement in 1792, that established the New York Stock and Exchange Board, predecessor to the New York Stock Exchange. He became an important merchant and then a soap and candle manufacturer, with his business next door at number 133. At this time, the Lower Bowery was a fashionable address for New York's social elite and wealthy merchant class. This building remained in the Somarindyck family until 1944. For over six decades, from 1841 to 1907, number 135 Bowery was the location of the nationally significant business of the Wilson Family, saddlers, harness and trunk makers, and purveyors of firemen's equipment, and was for many years the family residence as well. Despite some alterations over time, it is notable as a grand

early federal style row house, due to its original form and materials, with its three-and-a-half story height, and 22 foot width, high peaked roof, with two pedimented dormers and end chimney, and fun façade with Flemish bond brickwork, now painted. The Hardenbrook Somarindyck House is among the oldest of the relatively rare extant and substantially intact Manhattan houses of the federal period and style. Many such houses were raised with additional stories in the later 19th Century. And as significant as a rare surviving house from the period of the Lower Bowery's history, as an elite neighborhood in the post-Revolutionary War era, the Commission urges you to affirm this designation.

much for that presentation to us. There are quite a lot of people signed up to testify on this item, so we will listen to them. But I want to know first if any members of the Committee have questions for Ms. Fernandez. Council Member Williams.

COUNCIL MEMBER WILLIAMS: I just want to make sure that was correct, you said the

prior meeting of this body, because the Landmarks Preservation, because Landmarks Preservation has refused to come to my district, and refused to landmark my historic districts, I am voting no on every landmark item that comes before this body, until they decide to get their heads out of their rear ends. So, I regrettably, and with no, by no means an insult to these communities, who I think deserve these landmarks, I vote no.

COUNSEL: Vote now stands four in the affirmative, one in the negative, no abstentions.

will now resume the 135 hearing. What we're going to do, we've got, I don't know, probably 40 people it looks like, about, signed up to testify. We will, we will ask people to, to be on the three minute clock, so we can get through as many as we can. And I'm going to ask a panel of five representatives of the owner to come up first and give their testimony. And then we will proceed to the others, which at least, I think, are all in, in support of the designation. So let me call Adam Rothkrug, Page Cowley, Nathaniel Smith,

Patrick Yu or Yau, excuse me, and Nicholas
Nicholson, who are representatives—[background
voice] Nicholas Nicholson will go, you're in,
okay, you're in the other stack? Okay. All
right, so the four representatives of the owner to
come up.

MALE VOICE: Yeah, bring those up.

[pause, whispering]

CHAIRPERSON LANDER: Thank you.

[pause]

ADAM ROTHKRUG: Chairman Lander and Members of the Committee, good morning. My name is Adam Rothkrug and I'm here this afternoon representing the First American International Bank, owners of the building at 135 Bowery. After reviewing the limited information provided by Landmarks in support of their original filing, and hiring their own Historic Preservation architects and engineers, First American decided to oppose the proposed landmarking for several reasons, each of which should have individually disqualified the building for consideration, and when combined make a compelling case against designation. As will be highlighted in testimony today, these reasons

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include the lack of historical or architectural basis and supporting evidence; the dilapidated, unsafe condition of the building, which makes it virtually impossible to maintain or restore in a viable manner; the procedural history of the application rushed through after the owner had legally completed demolition of the interior of the building and spent hundreds of thousands of dollars on a complete set of plans and filings, and was prepared to commence construction; and the negative impact that proposed landmarking will have on the surrounding properties and community, as it will undoubtedly result in the current shell being left vacant, and scuttle the owner's plans to provide affordable office space, a badly needed commodity in Chinatown. As will be noted by Patrick Yau of First American, he has experience with landmarking, and even previously supported the landmarking of a building that he owned after learning that it had historic and architectural significance and importance. First American's commitment to providing a contextual building that reflects the surrounding area has been stated throughout the course of this process, and is

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reiterated today in writing to this Subcommittee. Page Cowley, a registered architect, active as a preservationist, with extensive experience dealing with landmark and historic buildings, will testify with respect to the information and findings that she made after extensively reviewing all of the available records. Her testimony will include evidence as to the numerous alterations to the existing building that resulted in the current unstable mess of a roughly connected structures built at different times, with evidence of fire damage, walls that have partially collapsed, variety of legal and illegal alterations that have fatally compromised the original construction, as well as the structural integrity of the building, and removed the vast majority of architectural, historical significance that may have existed. The building has replacement windows, an aluminum storefront with a roll down gate, a patched together alleyway enclosure, and even the brickwork appears not to be original to the building, essentially a veneer that is barely attached to the sidewalls. A fire escape was added sometime after the turn of the Century, and

| obscures more than half of the front of the       |
|---|
| building, and also is barely attached to the      |
| brickwork. Thereafter, Nathaniel Smith of the     |
| engineering firm, Simpson Gumpertz & Heger, also  |
| experienced in historic restoration, will provide |
| testimony as to the condition of the existing     |
| structure, including evidence of prior changes,   |
| fire damage, potential problems in upgrading the  |
| existing structure, to a building that meets      |
| current construction and safety standards. In     |
| this regard, it should be noted that the DOB      |
| records and personal inspection of the building   |
| indicate unsafe building orders, numerous         |
| alterations, numerous violations and complaints   |
| related to the use and structure [time bell] of   |
| the building.                                     |

CHAIRPERSON LANDER: That's all right.

ADAM ROTHKRUG: Prior to its demolition, the DOB records indicated that the second floor had been illegally altered to consist of between 16 and 30 separate small booths, which according to various accounts, operate as illegal massage facility and/or a brothel. The building

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has been vacant and open to the elements for the past five years, resulting in additional damage to the structure, and raising serious doubts as to whether or not it can be restored, even if cost was no object. Finally, Patrick Yau of First American International Bank will provide testimony with respect to the history of the Bank's involvement with this building, which was purchased in December 2007, intended to be developed with a modest seven story building designed to contain affordable office space for local businesses and professionals, consistent with First American's charter, as a government certified community development financial institution. The Bank was pursuing, continues to pursue eligibility for new market tax credits as a community development project, with the intention of providing quality, below market office space. This commitment, along with a commitment to ensure that the building is designed to maintain and reflect the historical context of the Bowery, again has been memorialized in a separate letter submitted to your Subcommittee. The Bank paid over \$5 million for this building, and spent

| hundreds of thousands more demolishing the         |
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| interior of the building, and to design a new      |
| building all before there was any hint of          |
| landmarking. And as noted the building was left    |
| exposed to the elements with water running through |
| it after heavy rains, causing further damage to    |
| the structure that was intended to be demolished.  |
| Restoring the current structure to meet code       |
| requirements for proposed commercial use are just  |
| not feasible. Records of the Department of         |
| Buildings indicate that plans were filed with the  |
| Department of Buildings in 2008, and after         |
| extensive delays in the Department, full plans     |
| were approved in October 2009, and after an        |
| amendment again in February 2010. Shortly          |
| thereafter, before construction commenced, First   |
| American was shocked to receive notification of    |
| the potential landmarking. The information         |
| provided at the time of original notification was  |
| sparse and did not include any of the details      |
| later uncovered by First American's professionals. |
| The landmark report still contains little more     |
| detail than the names of the families that owned   |
| the building while it was used as a store, a       |

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history similar to numerous buildings in the area, with no outstanding characteristics. The research by Page Cowley was much more extensive and detailed and reflect that the numerous modifications to the original building, the loss of original details, which has not been addressed by Landmarks. The engineering analysis indicated the prohibitive cost to restore or recreate these elements involving the replacement of almost every single structural element of the building. And cost analysis was provided as well. As an aside, just this morning, and looking through the records that we had, I uncovered a email that was sent by a person that lived in the building from 1967 for several years. And in response to an inquiry about the building, this is from Jane Doyle. said, "The building was in pretty poor shape when we lived there, I can't imagine the DOB issuing building permits. For example, the hallway is actually the space between 135 and 132, very narrow. The sidewalls are one course of brick. If you tried to put a nail in the wall, the brick would tumble down below. We attempted to put a door through the south brick wall into what became

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the bathroom, and the entire section of wall came down, so we had a very tall doorway. The windows did leak, though they may have been replaced by Snow would come through them. The chimney now. collapsed, and Mr. Fish, who owned the building then, paid for cement and asked for Tom and Ray to repair it. So, this is on record going back to the '60s, that this building was not in terrific shape. First American remained confident that a full and fair analysis of the building would result in the building being removed from calendaring and even voluntarily agreed to not take any action while Landmarks reviewed the information provided. Unfortunately, it appears that once it was on the radar, it was too late to back down. Thereafter, the owner offered to work with Landmarks to achieve a design, an incorporated historical design elements, and even portions of the existing façade that could be saved, but received not real encouragement or support from Landmarks. As noted, First American remains committed to erecting a structure that will be in context with the surrounding area, and reflective of the history of the Bowery. There is

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simply no historical or architectural basis to justify the landmark designation. The reality is that while landmarking a building recently after it has been sold, as opposed to the 40 years that this building sat in operation as a commercial building, and after the new owners demolished the interior and approved, and obtained approved plans for a new building, seems generally unfair, I would state in an aside, usually it's developers that are accused of trying to beat the clock. In this instance, there are numerous compelling factors that should've disqualified this building from consideration, and which continue to weigh heavily against affirmation of the Landmarks determination. It's unfortunate the application has progressed this far. Common sense and a realistic assessment of the building and its history should've compelled removal of the building from consideration at a much earlier stage. We request that the Council serve as the impartial arbiter in assessing the history and significance of the building, as well as its current condition, the financial improbability and danger in any attempt to reuse the existing

structure, along with the damage to the community that will be done by legislating the maintenance of a hollowed out shell that's likely to remain a vacant eyesore for years to come. Thank you very much for your time.

CHAIRPERSON LANDER: Thank you, Mr. Rothkrug is the lead representative of the owner, I allowed a lot of discretion in the, on the clock. I'm going to ask the rest of your panel to heed the three minute time limit, 'cause I'm going to ask the same of the longer list of people that are set up to testify.

ADAM ROTHKRUG: I appreciate that, and we were, we were, we had been advised that we would have some, some extra time, being the owner of the building.

CHAIRPERSON LANDER: So, let's proceed with the re--with the other two members of the panel, and then we'll ask questions.

PAGE AYRES COWLEY: I've also brought some illustrations that I will use to expedite my testimony. I'm the principal, Page Ayres Cowley, of a full service architectural and preservation firm. Our interest in this

designation is as the conservation architect
retained by the First American International Bank.
Knowing that the owner had already submitted plans
that were to be approved by, that were approved by
the Buildings Department, for an as-of-right new
building, our role was to assess the extent of
alterations to the building, and determine extant
original historic fabric. The building has been
gutted and probes in the cellar allowed us an
unusual view, because all the bare walls are
exposed. I'm jumping ahead, so apologies. You
have the full text of my testimony. I hope that
those few seconds don't count.

CHAIRPERSON LANDER: [laughs]

PAGE AYRES COWLEY: The physical evidence indicates three separate structures, as you've heard. There were three successive modification between 1856 and 1884. What was interesting to us in terms of evaluating the changes and the numerous different types of brick, is that the, the building was actually built at the full depth of the lot by 1884. This configuration is what you see today. There have also been other substantial and subtle alterations

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to the façade since 1903, 14 interior alterations between 1900 and 1924, five unsafe building notices, and although the building looks old, much of the façade has been modified, and parts of it are contemporary. We studied this building in great detail. Today, what I'd like to show you is the chronology of construction and some anomalies. I've outlined the building configuration, I mean, topics, different aspects of the description of the building. The first one is the building configuration. Originally, it was built as a residence with a shop on the ground floor and a rear yard. The structure now covers the entire lot. The use of "townhouse" is misleading, it's not that type of building anymore. It is commercial and retail and office space. In terms of construction type, it's timber frame. The only timber frame wall that remains is on the north side, where there's a new foundation wall that reaches now the first floor. In terms of the roof profile, the pitch, as was described in the Landmark designation, is correct; however, the shingles were left in place, tarred--a new roof was put over the top, assumed to be tin, and

| 2  | successive and multiple layers of tar paper and    |
|----|--|
| 3  | asphalt. What we have learned is that the dormer   |
| 4  | windows were actually cut after the original roof  |
| 5  | was put in, and this can be evidenced by the       |
| 6  | shingles are actually placed underneath the dormer |
| 7  | and nailed through the tin. So that happened       |
| 8  | certainly after the building was initially built.  |
| 9  | The masonry walls have been a great topic of       |
| 10 | discussion and on this I respectfully disagreed    |
| 11 | with the Landmark Commission about the issue of    |
| 12 | the Flemish bond. The first, second floor is in    |
| 13 | fact three widths of brick; the upper floor is two |
| 14 | widths of brick; the bottom, the second floor has  |
| 15 | two widths of Flemish bond, with a backup wall in  |
| 16 | running or stretcher bond. What's interesting      |
| 17 | here is that the bond underneath the windows is in |
| 18 | fact a running bond, and there are more courses    |
| 19 | [time bell] on the north sideCan I just finish.    |
| 20 | CHAIRPERSON LANDER: Just finish,                   |
| 21 | yes.   |
|    |  |

PAGE AYRES COWLEY: There are more courses of brickwork on the north side than under the other windows. If you look at the photograph, you'll notice that the north window on the second

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floor is actually shifted to one side. When we looked again at the building, trying to understand the Flemish bond discussion that we've amongst my colleagues, it's actually not a standard window, it's got an archway over it. You'll notice that it's slightly wider in the masonry opening, and shorter. We believe that this building was actually lifted, because the brick walls on the north and south side for the first floor are new replacement, independent walls, that support the remaining timber framing. And you can see that by the photograph on the upper right, you can see the new bearing wall that runs the full length of the property. And there you see the original construction with the brick infill, which was a, an early form of fireproofing. So, we've tried very hard to understand the anomalies that would place this building as a true 1817 property. You have more technical information in there about the storefront. The first floor is completely missing, there's a cast iron that was introduced, presumably after the Civil War. Windows I'm not going to go into. The passageway you heard about. So, in conclusion, we believe that appearances can

| be deceiving, very little if any of the original   |
|--|
| façade remains. At present, the upper two-thirds   |
| of the building is a heavily reworked federal      |
| façade, and the bottom third is a post-Civil War   |
| and contemporary. While the street façade is       |
| small and domestic in scale, resembling a federal  |
| style building of the 19th Century, the original   |
| building configuration has been substantially      |
| altered and the interior of the building tells a   |
| different story. The feasibility of returning      |
| this building to a specific point in time, not yet |
| determined, would typically consider the           |
| authenticity of the remaining historic fabric from |
| the federal period. Sadly, there is none, except   |
| on the interior with remaining timber framing on   |
| the second floor north walls and above. Even the   |
| attic, we do concede, is early timber framing.     |
| The structure that supports the front brick façade |
| and the roof is significantly compromised. There   |
| would need to be substantial shoring and           |
| ultimately replacement of this façade. The         |
| following would be required, and I've listed       |
| CHAIRPERSON LANDER: We have that.                  |
| PAGE AYRES COWLEY: Yeah. And the                   |

end product would be a facsimile, with no archival graphic material to use as a guide. The details would necessarily be stylistically generic, while needing to suit the existing conditions. The entire ground floor would be new design elements to complete the missing components, to make the storefronts and entrances. For all these reasons, we do not believe that this structure is a worthy example for individual designation. To force such a reconstruction serves no preservation purpose. Thank you.

CHAIRPERSON LANDER: Thank you.

 $\label{eq:NATHANIEL SMITH: Good afternoon.}$  My name is Nathaniel Smith, I'm an engineer with

the firm Simpson Gumpertz & Heger. We were retained by the building owner, First American International Bank, to provide an assessment of the current structural condition of the building. The building is an existing, approximately three-and-a-half story building. On the first two floors it goes for the full length of the lot, which is approximately 100 feet; and then there are two setbacks. It's typically brick bearing

wall construction, with wood floor framing, and

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roof framing. Due to lack of severe wreathing over the years, due to roof leaks and whatnot, the existing roof framing and floor framing is severely deteriorated due to long term exposure to weather. A lot of the joists have started to rot away, and the bearing of those joists on the brick masonry walls is compromised, and most likely the majority of those roof joists will need to be replaced if the building is left in its current configuration. There is also extensive damage to the existing peaked roof, which is one of the proclaimed historical elements of the building, which supports the two dormers at the roof. to the extensive deterioration, those joists would likely need to be replaced completely. There is also evidence of previous fire damage to that roof framing, which may also compromise those joists, which would then need to be replaced as well. front façade of the building, as Page mentioned, the upper two floors are a two width brick façade, and the second story is a three-plus white façade. The mortar is in variable condition -- in some areas it's good, in some areas it's bad--again due to long term exposure to the elements. There is also

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currently a steel fireplace that is bolted through the façade, so basically this brick façade provides a support to the fireplace, which puts a lot--or excuse me, the fire escape--which puts a lot of additional stress on the brick facade. So that needs to be addressed if that façade was to stay. There are also two fireplaces that are on the south wall of the building. One has been partially removed, the other one has been removed below the second floor, so currently three, twoplus stories of the brick chimney are being supported by the floor framing. That needs to be addressed as well. There are also numerous areas of distress within the brickwork, cracks above window openings, bulging of the brick and especially at the rear wall of the building, at the first two floors, there's significant outward bulging of the brick wall. Some temporary work has been done previously, before the building was purchased by the current owner, to stabilize that wall, but that wall will most likely need to be replaced. So, in general, the building is severely deteriorated due to long term exposure to the weather. To keep the building in its original

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configuration would require substantial work and
money to stabilize the building, and especially to
stabilize the front façade in most likely the
existing roof, with the two dormers would need to
be replaced. And again, if any, if the building

was landmarked, it, the zoning requirements for the building [time bell] restrict the owner's

9 ability to develop the building and expand, and

add to the building. And if any additions or

11 extensions were added to the building, it would

12 require significant code upgrades to the building,

which are likely to require significant structural

alteration to the existing framing. That's all.

15 CHAIRPERSON LANDER: Thank you.

Mr. Yau. When they're done as a panel, we'll do questions.

## [pause]

PATRICK YAU: Good morning. Good morning, Chair Lander, and Council Members of the Subcommittee. My name is Patrick Yau. I represent First American International Bank. I work there, in charge of community development and development banking. First American International Bank is the owner of 135 Bowery, and today I would

like to urge your support not to designate 135 2 Bowery as determined by the Landmarks Preservation 3 4 Commission. First, let me say a little bit about 5 the owner, First American International Bank. It's a small, local community bank, with 6 headquarters in Sunset Park, Brooklyn. And it's dedicated to serving new immigrants and the 9 underserved amongst ethnic Chinese Americans in 10 New York City. It is designated a minority bank 11 by the FDIC and is not a big money bank, as 12 described by many special interest preservation 13 groups. Because of the bank's stated community development mission, and its track record every 14 15 year for the last ten years since its founding, to 16 provide financing to small business and small 17 business owners, in low/moderate income areas, the 18 bank is certified by the U.S. Department of 19 Treasury as a community development financial 20 institution, a CDFI. We very much honor because 21 there are only three such banks in the Tristate 22 area, and only about 90 in the whole country. Personally, I share the interests of Landmarks 23 24 Preservation. In fact, a building on 109-111 East 25 15th Street in Manhattan, was designated a

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landmark back in 1990, when I owned it. Ι supported designation then, because there were real merits. The building was a former sentry association building, and it was the oldest surviving cop house [phonetic] designed by one of America's earliest and most prominent architects, Henry Richardson. And I have a copy of the designation report right here, you know, that I dig up from my file. However, with regard to 135 Bowery, the bank acquired the building in December 2007, and we filed with the DOB in August 2008 for permits to do a new construction. By mid-2009, the building was gutted and ready for demolition with a bowing [phonetic] wall in the rear. After 18 months, by February 2010, the DOB finally approved various architectural plans--structural, mechanical, etc. -- and we were [time bell] ready to demolish and start construction work, only to find out a few months later in June that the LPC calendared the building for designation. building, as you have just heard, is definitely not substantially intact, as, you know, special interest groups insist. The bank, to do its due diligence, hired some of the best preservation

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architects and engineer to extensively research and examine the building. They concluded that any preservation would result in at best an imitation and so - - . Furthermore, the structurally unstable conditions throughout the entire building does not make it economically feasible to restore. The other fact of the matter is that the bank has all along planned to develop the building to provide affordable, suitable quality small office space and communities to our Chinatown, very much needed based on the research funded by the Carnegie Corporation after 9/11. And this is a very detailed research, telling the community that, you know, one of the way to revitalize Chinatown is to have sufficient, affordable, suitable, qualities, commercial space. In July 2009, the bank, through a nonprofit national community investment fund, applied for new market tax credit, which is a U.S. Treasury Department program to help low/moderate income communities. This government program generally results in lower affordable rents, by at least 25 percent. And we are committed, and we are still pursuing application for that. 135 Bowery, if I might, you

know, this is my last couple points, is commercial 2 zone, which is, if you look at all the zoning 3 4 along the Bowery is actually very rare. 5 Landmarking this building will be counterproductive towards intended community 6 7 purposes. The, so far the building has cost \$6 million, but it will create over 100 jobs to help 9 Chinatown's post-9/11 revitalization. And this is 10 something that we researched and presented to the 11 new market tax credit application. And this is 12 especially important during this economic 13 downturn. Lastly, I would just like to make a 14 comment. As a citizen, the marking process, as I 15 have experience and come to realize, is really 16 rather arbitrary. And almost predisposed to 17 conclude with a designation. And I understand 18 that, you know, that the LPC has very little 19 funding, and they need to use the money, you know, 20 to make things happen. Now, I can really 21 understand why the City Council approval process 22 is so critical to bring a balanced review, to make 23 sure that a landmark designation is truly 24 justified, taking the community's interest and the 25 building's condition into account, to provide, and

to provide the necessary check and balance. Thank

you very much today for the opportunity for us to

present our side of information and expert

opinion. Please do stop this wrongful act of

designating 135 Bowery for all the factual reasons

7 presented to you today. Thank you.

CHAIRPERSON LANDER: Thank you very much for your testimony. Stay there a minute, 'cause I think there'll be some questions and comments. I granted some leeway on the clock, and I'll have, I'll do some of the same as we move forward. But my colleagues on the Committee may have questions or comments for you. I want to begin by recognizing Council Member Chin, whose district the building is located in.

COUNCIL MEMBER CHIN: Thank you,

Chair. I also am chairing a meeting on the, a

hearing on the 14th floor which I got to run back,

and I'll come back a little bit later. First of

all, I thank you owner for being here, and also

for the advocates who are here today to support

this building. And I know from the Landmark

Preservation presentation, I was one of the ones

that was down in the beginning, as also supporting

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Landmark Preservation for 135 Bowery. And I have a strong record of working with preservationists and organization, and the advocates, in trying to preserve the historic character of Bowery, and trying to get protection on the east side Bowery as the same as the west side Bowery. But on this building, after that I have the opportunity to meet with the owners, when they came with me to meet with me early this year, they lay out the presentation to me that they lay out to you today. And it really put me in a very, very tough position. And as the City Council Member who's elected to represent this district, I do have to look at the larger picture, and I do have to find That we try to preserve a lot of balance. historic buildings. But at this one that you've heard, that I was able to hear, that it's not just a picture that I've seen, or just a concept. it's a building that also offer an opportunity to a community that's trying to recover after 9/11. Right now I'm having a hearing on the 14th floor on the same topic about helping small businesses to recover 9/11, and Chinatown has not recovered as fast as other community in lower Manhattan.

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And this project will offer opportunity to small business owners, for affordable commercial space, and creating jobs. And that's important. And also in my discussion with the owner, and they understand, and they will try to also preserve some of the characteristic of the building. That is not going to be one of those glass structure that I see all over. And the other thing is that it's also a seven story building. Which is, in a way, is in context with the other side, the west side of Bowery. And for those are the reason that I've come to the conclusion that, at this moment in time, I cannot support the landmark designation of this building. And I just hope that the advocates will, you know, will see my point of view on this, and that we will have opportunity to continue to work to preserve the historic character of Bowery. But on this building, we will have to differ. And I thank you, the Chair and to give me the opportunity to state my view on Thank you. I'll come back later, I just this. got to go back up to the hearing. Thank you. CHAIRPERSON LANDER: Thank you,

Council Member. I think we'll be going a little

- while, so you'll have the opportunity to come
- 3 back. Are there other questions from the
- 4 | Committee for the panel? Council Member Sanders.
- 5 [background voices] Oh, okay. Go ahead.
- 6 COUNCIL MEMBER SANDERS: Thank you,
- 7 Chair. I just wanted to state that I, too, will
- 8 come back. I'm having a hearing on a issue in my
- 9 community, but as soon as I can break away from
- 10 that, I will be back here.
- 11 CHAIRPERSON LANDER: Thank you.
- 12 Council Member Williams.
- 13 | COUNCIL MEMBER WILLIAMS: A similar
- 14 comment, I have to step away, I have a meeting at
- 15 1:00 o'clock, actually. This is, we're actually
- 16 running a little over, so I apologize. I'm very
- interested in this and I plan on coming back and
- 18 reading some of the materials. I did have one
- 19 question that I probably should've asked Ms.
- 20 Fernandez, but I just wanted to, maybe the Chair
- 21 knows, what are the characteristics that make it a
- 22 federal style building?
- 23 CHAIRPERSON LANDER: Let's, all
- 24 right, since you have to leave, let's, let me just
- 25 | hang on one second, are there any questions for

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2 this panel? So hold that for one minute. Go
3 ahead, Council Member Halloran?

very much. You indicate in your testimony that the interior has pretty much been demolished, that there is significant structural and literally load bearing issues at this stage. What is being done right now to, to ensure there's no immediate threat to the building? And also, what would be required to do what Landmarks Preservation is, would require of you, if the designation had gone through, both in terms of capital costs and to those particular deficiencies that you've note, that you've already noted?

ADAM ROTHKRUG: First, with regard to the current structure, as was indicated, there's one wall in the rear that is severely compromised. That was reinforced by a prior owner. Right now, it's just being monitored to make sure there is no, the build's vacant, there's no one in there, so there's little, no one could actually be in there. So there is no perceived danger to life or--life, in the even anything actually happened to the building. I think with

regard to the other questions, and I'll let Page 2 answer, as well, almost the entire structure, 3 almost every element would have to be replaced. 4 5 As was indicated in the drawing showing the history of development of the building, this was 6 not developed at one time, there are three different sections, all with different 9 foundations, all with different supports. 10 they're not tied together very well. As was 11 indicated in that email that I found, when someone 12 tried to nail a brick, nail a, put a nail into a 13 break, the brick fell out, and there was nothing 14 behind it. So, as Page has testified, what you 15 would end--The best that you could achieve here, 16 would be a replication of what may have been 17 there. And that would have to be done at a cost 18 that doesn't even take into account the \$5 million 19 that was paid for the building with the concept of 20 erecting a new building there. So, you'd have to 21 double your investment and come out with a 22 building that's half the size of what you 23 anticipated building. And again, as I said, it's 24 a little unfair, the building was sitting around for 40 years, and after we buy it, you know, then 25

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2 they decide to take action right before we're
3 ready to break ground.

PAGE AYRES COWLEY: I just want to add, typically one assumes that because this process has started, that the owner walks away. I'm able to visit the building regularly. They have a construction crew, after the heavy rains, after the snowstorm, they've had workmen in there just tarring and patching, putting measure to try to keep the water out. But the water isn't coming only from the roof, it's coming through the windows again, and etc. So, I want to say that there were opportunities and our client is an exceptional gentleman, as is his bank. He's not obviously improving it, but his actions, since he owned the building, is not making it worse. wet inside, it is damp. This, no one survived these heavy rainfalls very well. This building has taken on more water. But it's not an accelerating deterioration that's going to cause immediate collapse, but it's going to make it very, very expensive to prop and shore, 'cause you have to work in small pieces rather than a comprehensive way. I hope that reassures you

when we look at federal houses, which are some of our earliest built fabric in this City, we look at the form of the building, the materials, and the

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details. It's very rare to have all three be intact on these buildings, and this is a fairly early building from around 1817. So, in specific, for this building, it's notable as a grand early federal style row house, because of its date, 1817, is fairly early. Most of our federal houses are from the later part, from the 1820s and 1830s. And particularly for its original form and materials, with its three-and-a-half story height, which is very unusual. We do have other federal houses that are that high, but that's a particularly grand height. And its 22 foot width, which is also very wide for a federal house. its high peaked roof with two pedimented dormers and a chimney, and front facade with Flemish bond brickwork. So those are the characteristics of the federal style, it's very unusual to see the peaked roof, because later if these buildings are continually used, that half-story is technically uninhabitable, due to later DOB regulations that say that you can't have somebody living in a halfstory. So, to find that form is also highly unusual.

COUNCIL MEMBER WILLIAMS: So--you

| _  | September 21 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2  |
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| 2  | have a question, no?So, the inside doesn't have   |
| 3  | much bearing                                      |
| 4  | MARY BETH BETTS: We're, we are                    |
| 5  | designating the exterior. That's, we do not take  |
| 6  | jurisdiction over the interior.                   |
| 7  | COUNCIL MEMBER WILLIAMS: That's                   |
| 8  | for every designation?                            |
| 9  | MARY BETH BETTS: Yeah, except for                 |
| LO | the rare interior designations, which are         |
| L1 | buildings that are customarily accessible to the  |
| L2 | public, like bank buildings, theaters, some       |
| L3 | museums and stuff like that, yeah. [laughs]       |
| L4 | COUNCIL MEMBER WILLIAMS: Thank                    |
| 15 | you.  |
| L6 | CHAIRPERSON LANDER: Council Member                |
| L7 | Halloran.   |
| L8 | COUNCIL MEMBER HALLORAN: Okay. If                 |
| L9 | you could just try to, like I know that the Chair |
| 20 | wants to move along, we have a lot of people to   |
| 21 | testify. If you could just answer yes or no to my |
| 22 | questions, that would be very helpful. Is it true |
| 23 | that there is no first floor façade.              |
| 24 | MARY BETH BETTS: That's very                      |
| 25 | typical in most federal houses.                   |

| Т  | SUBCOMM LANDMARKS, PUBLIC SITING, MARTITME USES    |
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| 2  | COUNCIL MEMBER HALLORAN: But is                    |
| 3  | that true?   |
| 4  | MARY BETH BETTS: Yes.                              |
| 5  | COUNCIL MEMBER HALLORAN: Okay.                     |
| 6  | And is it true that the second story brick is not  |
| 7  | Flemish bond but is in fact just running           |
| 8  | stretcher?   |
| 9  | MARY BETH BETTS: No.                               |
| 10 | COUNCIL MEMBER HALLORAN: That's                    |
| 11 | not true.  |
| 12 | MARY BETH BETTS: No.                               |
| 13 | COUNCIL MEMBER HALLORAN: Okay.                     |
| 14 | So, the report by Page Ayres Crowley Architects is |
| 15 | not accurate.                                      |
| 16 | MARY BETH BETTS: We respectfully                   |
| 17 | disagree with several aspects of her report.       |
| 18 | COUNCIL MEMBER HALLORAN: Okay.                     |
| 19 | And looking at the picture, if I were to tell you  |
| 20 | I looked at it and I see stretcher, just from the  |
| 21 | description I've been given, could you tell me     |
| 22 | what the difference between stretcher and Flemish  |
| 23 | bond is?   |
| 24 | MARY BETH BETTS: Flemish bond has                  |
| 25 | alternating headers.                               |
|    |  |

it could remain in place.

| 2  | COUNCIL MEMBER HALLORAN: Okay,                     |
|----|--|
| 3  | just looking at the picture, you do agree that the |
| 4  | first story windows have shifted in relation       |
| 5  | MARY BETH BETTS: I think you mean                  |
| 6  | second story.                                      |
| 7  | COUNCIL MEMBER HALLORAN: Second                    |
| 8  | story, I'm sorry, second story windows have        |
| 9  | shifted in relation to the rest of the structure.  |
| LO | I mean, that clearly indicates to me that the      |
| L1 | façade itself is not intact, as it was created.    |
| 12 | Is that not accurate.                              |
| L3 | MARY BETH BETTS: We, in our                        |
| L4 | report, in the description, we say the alignment   |
| 15 | of the northernmost second story window was        |
| L6 | shifted slightly north, northern                   |
| L7 | COUNCIL MEMBER HALLORAN: Slightly?                 |
| L8 | MARY BETH BETTS: Yeah.                             |
| L9 | COUNCIL MEMBER HALLORAN: Slightly?                 |
| 20 | MARY BETH BETTS: Yeah. Yeah.                       |
| 21 | COUNCIL MEMBER HALLORAN: I guess                   |
| 22 | we have a very different opinion of what           |
| 23 | "slightly" is. In the building litigation that     |
| 24 | I've done, that would be grounds for a massive     |
| 25 | lawsuit, if that was a slight shift in             |

| 2  | construction. The fire escape I'm sure you         |
|----|--|
| 3  | recognize is certainly not something that fits the |
| 4  | bill for your federal building, as well, and       |
| 5  | there's indications that it has impaired the       |
| 6  | structural integrity of the front façade. Is that  |
| 7  | accurate or not accurate?                          |
| 8  | MARY BETH BETTS: Well, the fire                    |
| 9  | escape is obviously a later addition. I'm not      |
| 10 | going to comment on the structural stuff. That's   |
| 11 | not  |
| 12 | COUNCIL MEMBER HALLORAN: Okay, not                 |
| 13 | your department.                                   |
| 14 | MARY BETH BETTS: As I said, we had                 |
| 15 | Tim Lynch look at it, you know                     |
| 16 | COUNCIL MEMBER HALLORAN: Okay.                     |
| 17 | MARY BETH BETTS:because these                      |
| 18 | issues had been raised and I did want to           |
| 19 | COUNCIL MEMBER HALLORAN: Okay.                     |
| 20 | MARY BETH BETTS:you know,                          |
| 21 | address them.                                      |
| 22 | COUNCIL MEMBER HALLORAN: All                       |
| 23 | right, and finally could you explain to me why     |
| 24 | after demolition permits had been issued, and      |
| 25 | actual building plans approved by the Department   |

| 2  | of Buildings, that we got around to this           |
|----|--|
| 3  | particular building for landmarking?               |
| 4  | JENNY FERNANDEZ: Council Member,                   |
| 5  | the Commission received a request for evaluation.  |
| 6  | COUNCIL MEMBER HALLORAN: Uh-huh.                   |
| 7  | JENNY FERNANDEZ: To take a look at                 |
| 8  | this building, at this building                    |
| 9  | COUNCIL MEMBER HALLORAN: And you                   |
| LO | were able to do that in how much time?             |
| 11 | JENNY FERNANDEZ: I don't have the                  |
| L2 | exact  |
| L3 | COUNCIL MEMBER HALLORAN: Well,                     |
| L4 | could you tell me about when a request was made?   |
| L5 | JENNY FERNANDEZ: I'm not                           |
| L6 | COUNCIL MEMBER HALLORAN: 2008,                     |
| L7 | 2009, 2010?  |
| 18 | JENNY FERNANDEZ: I'm not sure                      |
| L9 | exactly, I'm not sure, I don't have the exact      |
| 20 | date, but I'll be happy to get that information to |
| 21 | you.   |
| 22 | COUNCIL MEMBER HALLORAN: I'd                       |
| 23 | venture a guess, if Department of Buildings had    |
| 24 | issued permits, you would've reached out right     |
| 25 | away, if you felt there was an issue with this.    |

| 2 | So, | I | got | to | imagine | that | this | happened | in | 2009 | or |
|---|-----|---|-----|----|---------|------|------|----------|----|------|----|
|---|-----|---|-----|----|---------|------|------|----------|----|------|----|

3 2010, that the Commission started looking at it.

4 It's extraordinary how fast you were able to move

5 here, and how slow you're still moving in my

6 district. Thank you.

CHAIRPERSON LANDER: Since we have these guys back, any other, Council Member Sanders, Council Member Mendez, any questions for the LPC? Okay. Thank you. Well, we appreciate the follow up and the clarification. And again, please stick around because we may have additional questions based on, to follow other testimony. [background comment] Oh, sorry, all right, hang on one second, Council Member Mendez.

COUNCIL MEMBER MENDEZ: Good

afternoon. I'm losing track here. Is it uncommon
while something is making its way through the
landmark process, that DOB permits are obtained?

JENNY FERNANDEZ: Is it uncommon for the permits to be obtained? Usually the way the process works is once a building is on the Commission's calendar, if an owner has already submitted applications for a permit to the Department of Buildings, at the time that the

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Department of Buildings is reviewing them, they will hold issuing those permits for a period of 40 days, to allow the Commission sufficient time to review whatever changes are being proposed at the Department of Buildings, and subsequently allow us the time to take an action, specifically for an individual, that gives opportunity to be able to either move forward on a designation, in order to prevent any changes that would irreparably damage the historic building that is under consideration. So sometimes those building permits will be held, but after a period of 40 days, they can be issued if the Commission does not move forward on the designation.

COUNCIL MEMBER MENDEZ: And what would, what is the criteria that LPC would use to move to stop the issuance or to make your opinion known about issuing these permits?

JENNY FERNANDEZ: Again, it depends on the scope of work. It can vary from window applications to full demolition, that application to Department of Buildings. And so, if a building is on the calendar for the Commission, for the Commission's consideration, there's already been

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a, an initial question of eligibility that's been met; whereas, the full Commission has voted to place this on the calendar for a future public hearing. At that time, once the Commission is notified that a building owner has applied for permits to do work on a building, if it's a simple application for windows, the owner can come to the Commission, and windows just as an example, come to the Commission, the Commission can review that, and if it's something that we can issue at staff level, which is a permit that we would normally issue any designated landmark, the new would issue what is called a Notice of Review, and that allows the owner to go back to DOB and expedite the process and be able to obtain their permits. that's if the work would be fine under normal circumstances. If it's a circumstance where, for example, it's a demolition permit, that an owner's applying for, we will expedite the review of that proposed designation, and make a determination on whether or not the building should be landmarked. And that of course takes place in the public setting, a public hearing is held, the Commissioner weigh that evidence and that

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2 information, and make a decision at that time.

3 And vote on it.

COUNCIL MEMBER MENDEZ: Thank you very much.

CHAIRPERSON LANDER: Thank you very much. We'll now move on with the remainder of the public hearing. I have about 25 people signed up to testify, all in favor of the designation. will stay and listen for everyone who wants to testify, with putting three minutes on the clock, and leaving a little leeway. But so we will do that if you want to testify. At the same time as we go along, and you hear that your points have been made, if you want to submit written testimony, or just know that you're on the record as having showed up in support, you should feel welcome to do that. And I will note that the Landmarks Conservancy submitted testimony in favor of the designation of the building, as well, but are unable to be here this morning. So, I'll now call people in groups of three and just ask you to come up and we'll have the three minutes on the clock. So, the first three, and we're just doing this in the order I think that people signed in.

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2 | Simeon Bankoff from the Historic Districts

3 Council, Kurt Cavanaugh from the East Village

4 Community Coalition, and David Mulkins from Bowery

5 Alliance of Neighbors.

COUNCIL MEMBER SANDERS: Mr. Chair, if I may. I'm still waiting for my Committee to call me, so I'm here to participate until I am called. Thank you. Thank you, sir.

[background voices]

Council Members, Simeon Bankoff, Executive
Director of the Historic Districts Council. ACC
strongly opposes the denial of landmark status for
135 Bowery. The building deserves to be preserved
on its historic, architectural and cultural
merits. It's a rare survivor of early and
underrepresented era of New York City's history,
particularly on the Bowery. Lower Manhattan
residents and community members have long desired
that the Bowery's remarkable history be protected
and have recently, with the help of supporters
such as Council Member Chin, gained some headway
in preserving a few of the Bowery's historic
buildings. Losing an almost 200 year old

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structure would be a crushing blow to neighborhood revitalization and preservation efforts. an attempt to circumvent the landmark process. Ιf the reason why the building cannot be preserved is economic in nature, there is a well-documented hardship process to address and correct that. Which we will note that the owners have not actually applied for, although they have been eligible to apply for the hardship process as of the end of June. A summary de-designation is bad public policy and a waste of meager City resources. Finally, the Landmarks Law was established for the direct betterment of the City. Although the Landmarks Commission works closely with the owners, there is no designation requirement for direct owner, there's no designation requirement for direct owner consent. Denying a landmark designation simply because of owner objection, would undermine the designation process and may have a chilling effect on future designations, particularly in lower Manhattan. the Council acts to overturn this designation, it should be for the demonstrable enhancement of the community, and I have not heard from the testimony

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| before that there is a demonstrable, agreed upon   |
|--|
| enhancement of the community. We urge the          |
| Subcommittee to vote to affirm this landmark       |
| designation, and along with my testimony, I am     |
| submitting 49 letters which I got in about a day,  |
| in favor of supporting this designation from       |
| advocates from Jamaica, Queens, to Park Slope,     |
| Brooklyn. These are people from across the City    |
| who feel that this is an important, and that the   |
| landmarks process is important, that there exists  |
| a defined and clear landmarks process that was     |
| upheld by the United States Constitution, and that |
| this is an attempt to circumnavigate that. Thank   |
| you.   |

CHAIRPERSON LANDER: Thank you.

KURT CAVANAUGH: Good afternoon,

Council. My name is Kurt Cavanaugh, and I am

Managing Director of the East Village Community

Coalition. Our organization was founded on a

grassroots effort to save old PS 64 in the East

Village from being demolished and developed as a

high rise dormitory. Today I fear that 135 Bowery

will also be demolished and transformed into an

out-of-scale, seven story commercial tower, twice

2 as high as it is today, unless City Council does

the right thing by voting to uphold the LPC's very

4 deserving designation. 135 Bowery is a rare

5 survivor. It predates the Erie Canal, it was

6 built 44 years prior to the start of the Civil

7 War. It defines the scale of the Lower East Side.

Please, Council, keep that, it that way. Thank

9 you.

## [pause]

DAVID MULKINS: Hi, my name is

David Mulkins, I'm with the Bowery Alliance of

Neighbors. And I want to thank the Landmarks

Preservation Commission for designating this

building a New York City landmark. I wanted to

say, to begin, in October, the Bowery is going to

be designated a historic district on the National

Register of Historic Places. And this street,

despite the fact that many people, especially

young people, mostly know about it for its period

of ill repute when it was dive bars and

flophouses, it's an extremely important street,

that touches on many facets of American history

and culture. Originally, an American footpath,

the Bowery is the City's oldest thoroughfare, with

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its seminal connection to tap dance, minstrelsy, including the beginnings of the term "Jim Crow," vaudeville, Yiddish theater, the first two great songwriters, Stephen Foster, Irving Berlin, beat literature, abstract expressionism, punk rock. Few streets have given so much to American culture. As the convergence point for five historic neighborhoods--Chinatown, Little Italy, NoHo, East Village, and the Lower East Side -- it is a pivotable component in the areas burgeoning tourist trade. And I'd like to now, with the help of Simeon and Kurt, talk about the context of this street, because I think it's not just the building that needs consideration, we need to also consider the context of where this building is located. 135 Bowery, 135 Bowery is located in the most well preserved and intact stretch of the Bowery. Our building 135 is there, and if you'll look on that side, where these two ladies are, that's across In addition to 135 being a rare the street. survivor from the early 1800s, federal style, the other side of the street is the most iconic stretch in the entire street. The building that you all are familiar with, the Bowery Savings

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Bank, was designed by one of New York City's

greatest architects, Stanford White. And you'll

notice, if you look over there, there are several,

I believe there's a total of five from Grand to

Broome Street, a total of five other federal style

survivors from this extremely [time bell] early

period in New York City's history. Might I be

permitted a -- thank you.

CHAIRPERSON LANDER: Go ahead.

DAVID MULKINS: Some of the representatives of the bank that is wanting to demolish this building referred to the supporters of upholding the Landmarks Preservation Commission designation of 135 Bowery as "special interest preservationists." I want to tell you that in the last five years, the outpouring of support for preservation is phenomenal. And it's not just preservationist, even though those people are Some of the most high profile business here. people on the Bowery, including restaurateur Keith McNally, John Varvatos [phonetic], Green Depot's owner, the Whole Foods Market, the internationally famous chef, Danielle Boulud, who has a place at Houston and Bowery, famous artists like Philip

Class, are supportive of preserving the low rise character and historic sense of place of the Bowery. And many of the people that support this have said that they, these businesses came to the Bowery because of this extraordinary history and cultural significance that carries all the way from, you know, the Dutch period to the period of punk rock. I thank the Committee Members very much for giving careful consideration to this street's importance, as well as in particular, this wonderfully evocative early federal style building. Thank you so much.

CHAIRPERSON LANDER: Thank you for the testimony and for recreating--

DAVID MULKINS: And might I, I'm sorry, might I be permitted ... sorry. If, if you look here, this is what is across the street. I referred to it earlier, but this is a 1905 picture of the Bowery, showing the fact that almost every building on the western side of the street is intact. I don't have a photograph with me, but most of the buildings on the east side are also buildings that date back to the 1800s, with almost no exception. Thank you.

Committee?

your time and your testimony and your interest and for recreating the streetscape of the Bowery for us right her in 250 Broadway. [laughter] I think that's the first time in my tenure, at least, that that's been done, so it's certainly helpful to have the context. Maybe some 3D holographic—Any questions for this panel from Members of the

just want to make one comment. Obviously, you know, I have always raised issues where owners and notices, you know, an issue on these designations. I'd just like to respond to the comment that it's constitutional, and it is, because this body, as an elected body, gets to vote on it before a Mayoral agency can make something happen willynilly. So, while it's perfectly fine for the Commission to make a designation, it is the power of this body, the Council of the City of New York, which controls land use in the City of new York, that makes it constitutional. So, while it's perfectly fine for the Commission to designate, it is our responsibility and our legal obligation to

2 make that designation, and that's why the process

3 is constitutional. Not because LPC can do what it

4 wants to do, but because this body will then, as

5 the elected representatives of the City of New

6 York, make a decision. So, I just wanted to point

7 that out.

CHAIRPERSON LANDER: All right, the next three folks signed up to testify are Elizabeth Finklestein from Greenwich Village Society of Historic Preservation, Nicholas Nicholson from the Merchant's House Museum, and Joyce Mendelsohn.

morning, my name is Elizabeth Finklestein from the Greenwich Village Society for Historic

Preservation, and I'm here today to urge you to uphold the designation of 135 Bowery as an individual landmark. 135 Bowery is an incredibly significant part of the historic fabric, not just of Lower Manhattan, but of our entire nation. It is a beautifully intact and rare example of the federal style, which may be considered the first uniquely American style of architecture. This and other surviving federal era houses recall the

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City's formative years, and they are the oldest vernacular residences in Manhattan, and are emblematic of New York's transition from a quaint village to a modern metropolis. The unique significance of 135 Bowery is vast and undeniable and well established in the designation report, published on June 28th of this year by the Landmarks Preservation Commission, when they voted to designate the building an individual landmark. At the hearing leading up to this vote, numerous members of the public, as well as elected officials, including local Council Member Chin, spoke in favor of the designation. The one dissenting voice at the LPC's hearing was the building's owner, who voiced concern that the cost of maintaining a landmarked building would result in a financial hardship. Whether or not this is true, this is not the first time that the owner of a landmarked building has voiced concern over the perceived cost of maintenance or how it will fit into their development plans. Fortunately, there is a way to deal with this issue that does not involve an overturning of the LPC's vote by the City Council. Built in to the Landmarks Law is a

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hardship provision that allows owners to be relieved of the burden of maintaining a landmarked building if they can prove that to do so would cause financial hardship. It is our understanding that the owner of 135 Bowery has not filed for a proposal under the hardship proceedings of the Landmarks Law, but instead is seeking to skirt this process by lobbying to have the designation overturned today by the City Council. therefore strongly urge you to vote in favor of upholding the designation of this 193 year old survivor and critical link to the significant history of the Bowery in New York, and the nation, and to encourage this and future owners to use the time tested provisions of the Landmarks Law to adjust their financial concerns. I also just wanted to respond to some of the earlier testimony. There really seems to be this idea that you either have an affordable development or you have a landmark. And anybody can go down to the Landmarks Commission on any Tuesday and see the Commission working with owners on altering their buildings, and trying to fit landmarking into their development plans. That is a huge part

of what they do; in fact, the greatest amount of their staff are devoted to working daily with owners on exactly this thing. Landmarking does not freeze a building in time. And think we would be mistaken to assume that we either have a landmark or we have a development that's good for the community. Thank you.

NICHOLAS NICHOLSON: My name is
Nicholas Nicholson, and I'm the Chairman of the
Board of the Merchants House Museum. I'm speaking
on behalf of Executive Director Margaret Halsey
Gardiner and other members of the Board. Because
our house was built in 1832, and is both a City
and national landmark, and shares the same
architectural style as this house, we really
regard it as a sister house to ours. I think that
one of the most important things about this house
[time bell] is—is that me?

CHAIRPERSON LANDER: You're okay.

NICHOLAS NICHOLSON: It's like,

22 whoa, that was a fast three minutes.

23 CHAIRPERSON LANDER: [laughs]

24 NICHOLAS NICHOLSON: One of the

25 most important things about its house is in fact

| 2  | its location. We very much believe in             |
|----|---|
| 3  | development, we've worked very carefully with     |
| 4  | Council Member Rosie Mendez, who is kind of our   |
| 5  | angel, and actually helped us work very closely   |
| 6  | with the developer who did a large condominium on |
| 7  | the corner of our historic block. Council Member  |
| 8  | Mendez was instrumental in helping them to        |
| 9  | preserve a historic façade of an adjacent         |
| 10 | building, and to work with us. In fact, we ended  |
| 11 | up getting storage space with the developer. So,  |
| 12 | the Council works very hard to get developers and |
| 13 | historic buildings to work together, and for that |
| 14 | we are very grateful. The most important thing    |
| 15 | about the house on the Bowery, we feel, is the    |
| 16 | fact that it also is actually a monument to       |
| 17 | development, because in the wake of the           |
| 18 | destruction of New York City in the War of 1812,  |
| 19 | this was amongst the first buildings that show    |
| 20 | that the City was resilient and was bouncing back |
| 21 | from adversity. So this building is a monument to |
| 22 | development, in fact. Also, while I am very       |
| 23 | appreciate of the efforts of the owner's          |
| 24 | construction agency, under their arguments the    |
| 25 | White House could be torn down, because that      |

building has been completely rebuilt about 16

times since its inception. So, thanks, but one of the most interesting things about every historic

5 building in New York is the layers of history, the

6 layers of development and the layer of stories.

7 This building has it all from an early federal

townhouse to a bordello. And I think because of

that, definitely we support the landmarking of

10 this building.

## [pause]

JOYCE MENDELSOHN: Good afternoon,

I'm Joyce Mendelsohn, author of "The Lower East

Side Remembered and Revisited." I gave a copy to

the Chair. I speak in favor of landmark

designation for 135 Bowery. This afternoon,

you're being asked by opponents of landmark

designation, to bail out a bank. The current

property owners who apparently did not exercise

due diligence before spending \$5 million to

purchase 135 Bowery, had an opportunity to go down

to the Landmarks Commission, to access the survey

of historic federal style houses, which the

Commission has on file. And if they had done

that, they would've seen that 135 Bowery was on

| that list, and a potential candidate for landmark  |
|--|
| designation. Instead, they went ahead and bought   |
| the building without knowing, withdisregarding     |
| the fact that this was a very bad business         |
| decision. In, in granting landmark designation to  |
| 135 Bowery, the Landmarks Commission carried out   |
| extensive research, examined letters of support    |
| and opposition, held a public hearing, and engaged |
| in rigorous deliberations among the commissioners, |
| before reaching their decision. Since the          |
| landmark law was enacted in 1965, the City Council |
| has modified or disapproved designations by the    |
| Commission is about 20 instances. It is an action  |
| to be taken with great restraint. Today, you find  |
| yourselves in the position of guardians of the     |
| architectural and historic heritage of our great   |
| City. It is a grave responsibility. I urge you     |
| to make the right decision to approve designation  |
| of 135 Bowery. Thank you.                          |
|  |

CHAIRPERSON LANDER: Thank you very much. Any questions? Council Member Mendez.

COUNCIL MEMBER MENDEZ: Ms.

Mendelsohn, did I bump into you outside and you told me you lived in the northern part of my

| 1  | SUBCOMM LANDMARKS, PUBLIC SITING, MARTITME USES 94 |
|----|--|
| 2  | district?  |
| 3  | JOYCE MENDELSOHN: Yes, yes.                        |
| 4  | COUNCIL MEMBER MENDEZ: And you                     |
| 5  | failed to mention who you were. So, I am honored   |
| 6  | that you're here today. And                        |
| 7  | JOYCE MENDELSOHN: Thank you.                       |
| 8  | COUNCIL MEMBER MENDEZ:my                           |
| 9  | question is, do you have an extra copy that I can  |
| 10 | purchase [laughter] that you can autograph for me, |
| 11 | that I can put in between the "Encyclopedia of New |
| 12 | York" and "The Life and Death of Great American    |
| 13 | Cities" on my bookshelf. [laughter]                |
| 14 | JOYCE MENDELSOHN: Oh! You are,                     |
| 15 | you are so sweet, I thought that I had sent you a  |
| 16 | copy. No problem.                                  |
| 17 | COUNCIL MEMBER MENDEZ: With, with                  |
| 18 | your signature.                                    |
| 19 | JOYCE MENDELSOHN: I will                           |
| 20 | personally deliver it.                             |
| 21 | COUNCIL MEMBER MENDEZ: But I have                  |
| 22 | to, I have to purchase it, too.                    |
| 23 | JOYCE MENDELSOHN: Thank you very                   |
| 24 | much.  |
| 25 | COUNCIL MEMBER MENDEZ: Okay.                       |

| 1  | SUBCOMM LANDMARKS, PUBLIC SITING, MARITIME USES 95 |
|----|--|
| 2  | JOYCE MENDELSOHN: No, no, no.                      |
| 3  | COUNCIL MEMBER MENDEZ: Thank you,                  |
| 4  | don't leave.                                       |
| 5  | JOYCE MENDELSOHN: Oh, you have to                  |
| 6  | purchase it. [laughter]                            |
| 7  | COUNCIL MEMBER MENDEZ: Yes.                        |
| 8  | JOYCE MENDELSOHN: All right.                       |
| 9  | Thank you.   |
| 10 | COUNCIL MEMBER MENDEZ: Thank you.                  |
| 11 | CHAIRPERSON LANDER: This is the                    |
| 12 | public's copy, by the way [laughter] it'll be      |
| 13 | available in the Landmarks Office.                 |
| 14 | JOYCE MENDELSOHN: That's true.                     |
| 15 | CHAIRPERSON LANDER: For anyone who                 |
| 16 | would like to read                                 |
| 17 | COUNCIL MEMBER MENDEZ:                             |
| 18 | [interposing] I know whose office that's ending up |
| 19 | in.  |
| 20 | CHAIRPERSON LANDER: [laughs]                       |
| 21 | COUNCIL MEMBER SANDERS: I'd like                   |
| 22 | to read it, I'm a slow reader. [laughter]          |
| 23 | CHAIRPERSON LANDER: Thank you very                 |
| 24 | much, thanks for your testimony. Next up are Kay   |
| 25 | Webster, Jean Standish from the Bowery Alliance of |

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Neighbors, and Mitchell Grubler from the Bowery
Alliance of Neighbors.

[pause, background voice]

MITCHELL GRUBLER: My name is Mitchell Grubler, I Chair the Landmarks Committee of the Bowery Alliance of Neighbors, and I'm a proud resident of the Bowery. What I just handed out was a petition that 477 people signed. are residents of Council District One, and residents of the City of New York, and they all signed because they want this landmark to be affirmed by you, the Subcommittee on Landmarks. urge the Council to uphold the landmark designation of 135 Bowery for the following reasons. Complying with the Landmarks Law, which was enacted by the City Council, the Landmarks Preservation Commission after extensive research by the professional staff and public testimony from all interested parties, found that 135 Bowery meets the criteria for designation as an individual New York City landmark, and voted to designate it as such. In fact, as an indication of the high standards which this building met, it passed scrutiny after the Landmarks Preservation

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Commission rejected six other federal era houses on the Bowery, in spite of our best efforts to get them designated. The Landmarks Commission even took the extraordinary step of having the building assessed by the Department of Buildings' engineer, who contradicted the claims of the owner, and deemed the building's condition as good enough to be preserved. I just want to make one comment about what was said earlier. The Landmarks Commission does not require an owner to do any work on the building. So all this discussion of this expensive work is not a requirement of the Landmarks Commission. Sufficient financial advantages exist to enable the owner to make a profit on its investment, including as much as 40 percent in rehabilitation tax credits, and approximately 5,220 square feet of air rights available for transfer to as many as seven potential receiving sites. The bank owner has made claims to Council Member Chin of replacing the landmark with affordable office space and jobs for the community. However, when her staff was questioned about any details, or guarantees, regarding such vague claims, they had no further

| information. The landmarks process should not be   |
|--|
| circumvented by politics. The law allows for       |
| hardship proceedings when an owner chooses to      |
| claim and prove financial hardship. If such        |
| hardship is found to be the case, the law would    |
| allow the owner to greatly alter or even demolish  |
| the building. This almost 200 year old house is a  |
| physical reminder of the history, of the history   |
| of New York City government. And as a matter of    |
| fact, your history. [time bell] It was built for   |
| and occupied by John Hardenbrook [phonetic] a      |
| member of the Common Council, precursor of today's |
| City Council. I urge you to listen to the members  |
| of the community and not one bank with deep        |
| pockets, and uphold the landmark designation of    |
| 135 Bowery.  |

CHAIRPERSON LANDER: Council Member Sanders wants to know whether John Hardenbrook was a slave owner. And I want to know how many home runs he hit in 1877. [laughter] But--

[pause, background voices,

laughter]

JEAN STANDISH: My name is Jean Standish, and I'm a member of the Bowery Alliance

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of Neighbors. And I am going to read a letter from Tony Goldman, who is Chairman and CEO of Goldman Properties. He happens to own a number of buildings on the Bowery. "As a local resident who cares deeply about the unique and indispensible history--" Oh, I'm sorry, "Dear Council Member Chin, as a local resident who cares deeply about the unique and indispensable history of the legendary Bowery, I write to congratulate you and express my gratitude for your efforts to get 135 Bowery designated a historic landmark. I was extremely gratified to learn that the Landmarks Preservation Commission recently and overwhelmingly voted in favor of the this rare federal style row house. Your testimony favoring the designation is much appreciated. I understand the next step is for the City Council to approve this designation at the -- and that the full Council vote will follow your lead, as a the property's representing member. I am a voter in this district, and I fully support and encourage your vote to confirm the LPC's landmark designation of 135 Bowery. With the rapid development currently taking hold on the Bowery, the community is

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grateful to you for seeing that our history is preserved. Adding 135 to over a dozen Bowery landmarks, lends, builds on a historic district that will make this boulevard a social and economic destination for locals and tourists alike. The historic Bowery is a positive development plan, based on architectural, education, diversity and cultural significance that will protect the low rise neighborhood and immigrant community threatened by encroaching gentrification. With the recent unfortunate destruction of the federal style house at 35 Cooper Square, I am far from the only voter who is gravely concerned about preserving the remaining Bowery houses. In this case. Having passed the LPC's incredibly stringent process, 135 Bowery has earned the immediate attention of preservation laws to ensure its survival. Thank you for your past support of this irreplaceable house, and I look forward to your vote in favor of the landmark Sincerely, R. Anthony Goldman." designation. CHAIRPERSON LANDER: Thank you. will say in general we don't allow people to read others' letters or testimonies, so granted some

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leeway there, but for everyone else, please give

your own testimony. And if you have a letter

we'll be glad to have it submitted for the record,

and to read it. Thank you.

JEAN STANDISH: Okay.

KAY WEBSTER: Hi, my name is Kay Webster, I'm the Co-Chair of the Mithunda Colunga [phonetic] Community Garden, which is a neighborhood community garden, named in honor of an African burial ground nearby. I was going to talk about sustainability and preservation, but that's been well covered. I think I just want to respond to a couple of things, that the whole idea of assisting Chinatown to recover from 9/11, which I think is a valid and valuable cause, really the way to do that is to open Park Row. I don't think serving one particular landlord in self-interest is really the key here. And the other thing I would like to say, that, and that's speaking as a longtime community organizer and a member of the Chinatown Working Group, which is 52 organizations that have gathered to think about Chinatown. just would like to respond to the comment of special interests that I do grow tired of people

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calling special interests the vast majority of the public. The special interests here are the people who seek to make profit, which isn't against the law, but most people came here are volunteers. I'm not being paid for my time here, and neither is anybody here. So, we are community members who believe in the preservation of our neighborhood. And as somebody who lives on the Bowery and has seen what has happened when big construction projects take place, my neighbors were, had to be vacated from their buildings because of the destruction of their foundation. So, we grow tired just a community members of having banks have their sway in our communities. When the vast majority of the people here don't want that. Thank you.

CHAIRPERSON LANDER: Thank you very much to all three of you for your testimony. Any questions for members of this panel? Thank you very much. We're lucky to be joined by many people here today, and I really appreciate how many came out, but we're in particular lucky to be joined by Kent Barwick, who's one of the great voices for Preservation in a Livable City, so

Kent, Molly Garfinkel from City Lore, and KerriCulhane from Two Bridges Neighborhood Council.

4 KENT BARWICK: Thank you very much, 5 Councilman Lander. And it's a, I'm a resident, Kent Barwick, I'm a resident of Lower Manhattan. 6 And have been involved in varying ways in the Landmark Preservation process, but also the more 9 interesting process of using historic buildings 10 for economic development. So I certainly support 11 the designation made here by the Landmarks 12 Preservation Commission. Local people, and I'm a 13 nearby local person, I live in Little Italy, have 14 been pressing for years to see the Bowery get the 15 treatment. And I'm so glad the Landmarks 16 Commission has finally brought focus to it. And 17 very much appreciate the leadership of our Councilman, Councilwoman Chin, in pushing the City 18 19 to pay attention to this district, which was often 20 overlooked. This is a good designation, it 21 stands, it stands up, it's carefully researched, 22 it, it--it has real value. And I've been 23 listening to the testimony, as you have, and I 24 think that the Landmarks Commission has applied 25 its very, very high standards wisely here. And I

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only wish that it had happened sooner. And that some of us who might've been able to influence these things years ago, had been able to act more promptly ourselves. An important issue is always the question of the owner's rights. I mean, we're a city of small property owners, as well as giant corporations. And I appreciate Council Member Chin's concern for, that the property owners be properly treated. The hardship process of the Landmarks Law has been, has been discussed. want to say two quick things about it. One was when the City Council, not quite at the time of the guy who lived in this house, but back in the '60s, looked at the Landmarks Law as a very different, the idea of a Landmarks Law, it was a very different world, it was imagined that most buildings were going to be torn down, in fact, in the post-War period. And, and so they passed a law not thinking that passing the law would prevent the destruction of buildings, but they wanted to have a process that the public could be involved in, that would try to help rescue buildings. And the City didn't then have many tools, and doesn't now have many tools, but there

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are, there are a few. But ultimately, there's a hardship process. You can't, it's not fair in our society to take somebody's property and say, "You have no right to use this." We have strict constitutional limits to what can happen. And I'm glad in this City that there is a Landmarks Law hardship process that works. It's been used only a few times, I was involved in several of them, and when there was a genuine hardship, the building must either be unsatisfactorily altered or pulled down. The hardship process has, has stood up well in the courts, but more importantly in our City, it's stood up well on the streets, and the court of public opinion. [time bell] So, I think there's a good process. We hope that you will uphold this designation, as it should be. And we hope that you will keep your eye on the Landmarks Commission as they work with the owner and work with the neighborhood to see if this building can be restored, which I believe it can be, to good economic use. Thank you.

MOLLY GARFINKEL: Hi, am I on?

Thank you very much for having me here. My name is Molly Garfinkel, and I'm here representing my

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organization, City Lore. And a big part of City Lore's mission is education, education for elementary, middle and high school students. I was recently given stewardship of a teaching American history grant for teachers in these, in K through 12, the topic, overarching topic of which is the American Dream. And I'm not somebody who's actually trained in education, so I'm learning about education as I go along. And one of my opportunities this summer was to put together a walking tour for teachers who are increasingly concerned about budget cuts for arts and education and education in general. And we put together a walking tour of antebellum five points, which they went crazy over. And particularly over places where there is extant historic fabric. somebody who was an art history major twice over, it's just not the same to learn about history from a slide show as it is to see it in real life, and feel it. And I think that actually Kurt mentioned, you know, 1817 is the era of this house, which is also the very beginnings of the Erie Canal, which represents shifts economically, socially, the market revolution, all kinds of

changes and development of cities and in the nation, not just in New York. And so this really does sort of represent the beginning of a three dimensional timeline, that is accessible to everybody, no matter what kinds of resources you have in New York City. The City is a palimpsest and this is a very important foundational layer of that palimpsest, and I think New York is sort of a three dimensional map of aspiration. And this is a completely incomparable resource and opportunity for people to learn and see that and experience it. So, thank you very much.

CHAIRPERSON LANDER: Thank you.

Thanks very much for your time and for your

testimony. I had called Kerri Culhane, I guess

that he or she had to leave. All right, thank

you. But we'll note that they were, they were

here and signed in, in support. So, let's see, R.

Gregory Taylor, Christabel Gough or Gough, from

the Society for Architecture of the City, and Leo

Blackman. [pause, background voices] Thanks. Go

ahead when you're ready. Push the button, I know

it's on when it's off, it's a little confusing.

CHRISTABEL GOUGH: Oh, I am so

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sorry. Okay. I'm Christabel Gough from the Society for the Architecture of the City. And as has been pointed out and as you know, the Landmarks Law and the zoning resolution and the federal tax code, provide numerous solutions developed over years of experience, to deal with any economic problems created by landmark designation. Attempts to avoid hardship review under the Landmarks Law inevitably raised the question of whether the hardship claim could survive an impartial, fact-based review. The des--this designation has been reviewed by some of the country's best preservation experts on the staff and the Commissioners of our Landmarks Preservation Commission. The building's structural condition has been reviewed and passed on by a renowned forensic engineer, Timothy Lynch, at our Department of Buildings. The City Planning Commission has found that there are no public policy objections to be made to this designation, while noting the available transfer of development rights. The public policy of finding alternatives to the demolition of rare and fine historic buildings benefits all New Yorkers. We are

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counting on the City Council to vote yes to this 2 designation, and so continue the rule of law and 3 enlightened public policy. Thank you.

> CHAIRPERSON LANDER: Thank you.

[pause]

GREGORY TAYLOR: My name is Gregory Taylor, I'm a resident of the East Village in Manhattan. And I wish to speak in favor of upholding landmarking of 135 Bowery. There is little left of the 17th and 18th Century city that was New York, and what remains is largely protected. This means that any building like 135 Bowery from the very beginning of the 19th Century, represents one of the best preservation opportunities available to us at the beginning of the 21st Century. The new owner offers vague assurances of new jobs and affordable office space. However, the new owner is a bank, which I'm asked to believe is about to undertake a new community initiative. This strikes me as very odd. Everything I read in the press indicates that all U.S. banks, without exception, are in the process of shedding jobs and cutting costs. read nothing in the press regarding new community

| 2 | initiatives on the part of banks. One other    |
|---|--|
| 3 | thing: I teach a course called "Critical       |
| 1 | Thinking," at New Jersey City University. One  |
| 5 | thing I teach my students is the importance in |

7 CHAIRPERSON LANDER: Go ahead, - - 8 I think that was for the prior speaker.

arguing effectively [time bell] -- the importance --

GREGORY TAYLOR: The importance of avoiding irrelevant considerations since it suggests an intention to mislead. The owner's panelists provided considerable details regarding modifications to the interior of 135 Bowery. We were treated to images of modifications to the floor plan over 150 years. However, interior designation of this structure is not and has never been an issue here. Thank you.

LEO BLACKMAN: I'm Leo Blackman.

I'm a long time East Village resident, and architect, and past board president of the Historic Districts Council, and Rosie Mendez is my Councilperson. If Members of the Committee have not visited the Bowery recently, they should. The history of this boulevard and this particular building are not in question. In fact, I was

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remembering as other people were talking, that I, when I studied art history in college, that I looked at an awful lot of images from Edward Hopper and the Ashcan School. They were painted on the Bowery, and I actually was more familiar with those, I mean, I was familiar with those images before I actually set foot on the Bowery. However, the structures in this stretch, so important to American culture, are rapidly disappearing. 200 year old houses fall and shiny, ugly new towers rise. And with each loss, wealthy people from outside of the neighborhood move in and the longtime economic and ethnic makeup of this district is transformed. That's the reality, there's been a lot of housing construction and new buildings going up, and what comes in are, are chain stores. I would really like to believe that something else will happen in this case, but I doubt. The Lower East Side becomes less affordable, not more. The City Planning and Landmarks Commissions have hence far refused to examine this area holistically, which is why we keep having buildings torn down and why we keep having this conversation. And I would ask this

| 2 | Committee and the Council to take action both to  |
|---|---|
| 3 | uphold this very deserving designation, and       |
| 4 | further to recognize the value of the Bowery, and |

defend it from unfettered real estate development.

CHAIRPERSON LANDER: Thank you very
much for your time and your testimony. Being I
see no questions from the Committee, we'll move
on. We have - seven folks left. Michelle

Campo, Ralph Louis and Aaron Sosnick.

[pause, background voices]

AARON SOSNICK: My name is Aaron Sosnick, I've been a New York City resident for 21 years, and a downtown Lower East Side resident for 12. I'm a founder of the East Village Community Coalition, the manager of an investment firm, a trustee of the Citizens Budget Commission, but I'm speaking here as an individual. Others will and have spoken more eloquently than I on the merits of 135 Bowery. Suffice it to say it merits protection. Owners should not be able to undermine landmark eligibility by failing to maintain buildings. The owner of 135 Bowery is a bank. Siding with banks and developers over community history and culture is shameful. A vote

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to overturn designation of this building is a

betrayal by any official elected on a progressive

platform. No supposed trickle down economic

benefit justifies destroying our heritage.

[pause]

MICHELLE CAMPO: Good afternoon, I'm Michelle Campo, and I really hate public speaking. [laughter] So, pardon me if I get a little off track here. I'm a native New Yorker, I'm a community activist, I am a 40 plus year resident of the Bowery, I moved there as a child. And a former renter, and now property owner, on the Bowery. And a voter. Voter. Of this district. And I'm very dismayed at what has happened. For the landmark designation of this building, being, going through the LPC, getting that designation, and then having it stripped, and this is a very bad, this is a very bad threshold for the rest of the Bowery. If this can happen with this building, we've fought for other buildings, which for one reason or another were said they weren't even going to consider, when they were well worth consideration. This has gone through an arduous process. It should stay with

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2 that designation. I am a voter, thank you.

3 CHAIRPERSON LANDER: Thank you.

[pause]

RALPH LOUIS: That way? Thank you, Chairman, and Council Members. Before I start, I just want to say that, you know, I don't blame the hired guns from the bank, I know they're just doing their job, but they gave you a whole lot of information about the interior of this building, and that is not what's being landmarked here. It is the exterior of this building, so half of their smoke and mirrors should just be disregarded, because it's not relevant to the, to this landmark. And the last question that was asked of them was whether there was any current deterioration happening in the building, and they answered no to that. So, you know, they can't say the building is falling down, but yet it's not currently deteriorating. They're trying to, you know, make their cases both ways, and I hope you can see that, that it just doesn't hold water. Personally, I, you know, I understand that this is a difficult decision for you guys. It is a 200 year old house. You know, it's not going to be in

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pristine condition, you know, it--but it's 200 years old. I mean, that alone should be enough to save this building. There are so very few architectural structures left in Manhattan that are that old. You guys have a rare opportunity to affirm this and leave a learning lesson for, for future people of who we are and what we came from. People have told you about how legendary and historic the Bowery is, and it would make sense to keep these old buildings as an economic driver into this neighborhood. I mean, tourists and locals are going to come see these buildings more and more, and they're going to spend money at the local businesses in this neighborhood. A historic district in the Bowery is the first chance that the Bowery has had to sort of earn its keep, since the elevated train came down. And that's an important thing. These historic houses make sense in economic terms alone. All of the voters in the district want this house to stay. The only people who don't want it are the employees of a big bank and they don't vote in this district. Big banks have gotten away with far too much. Don't let them ruin our neighborhood, too. The idea is a larger

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context, if you allow this building to be destroyed and a new building to go up here, it is only going to encourage more upscale development in the neighborhood, and the result is going to be that it's going to mean higher prices to the people in the area, and it's going to drive out more local immigrants in the area than they can ever promise you in affordable rents. I feel for Councilman Halloran and your anger with the Landmarks Preservation Commission, it's very apparent to us. [time bell] It is a very hard nut to crack, the Landmarks Preservation Commission, and this building did. And it went through the process, and it earned its landmark status. And all the work that the Landmarks Commission did was at taxpayer expense. If you revoke that now, you're wasting our taxpayer dollars, and I encourage you to let their hard work stand. A last thing, local voters have worked tirelessly to preserve the legendary Bowery, and I know you guys all want the voters to participate more in the process. If you revoke their hard work now, you're only going to send the absolute wrong signal to the local people

MICHELLE CAMPO: Okay, brief. developed means less small businesses. I live in

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| 2  | a younger building on the Bowery, it's only 140    |
|----|--|
| 3  | years old. Okay, we redid the joists on our roof   |
| 4  | when we had to redo the roof. Oh, we need the      |
| 5  | joist done, oh we need the parapet wall done.      |
| 6  | We've done all that. And it didn't cost \$200,000. |
| 7  | Over years, stuff happens to buildings, you know,  |
| 8  | when you get to be over 100 years old [laughter]   |
| 9  | you'll need to do some repairs. So if some things  |
| 10 | are different in this building, otherwise, it      |
| 11 | wouldn't be here still standing.                   |
| 12 | CHAIRPERSON LANDER: Thank you.                     |
| 13 | COUNCIL MEMBER HALLORAN: Just a                    |
| 14 | question, your building isn't a landmarked         |
| 15 | building, though, is it?                           |
| 16 | MICHELLE CAMPO: No, but I'm, I'm                   |
| 17 | fighting to have it be that.                       |
| 18 | COUNCIL MEMBER HALLORAN: The costs                 |
| 19 | on a landmark building to do the same construction |
| 20 | would be infinitely higher. You just need to know  |
| 21 | that.  |
| 22 | RALPH LOUIS: I think "infinite" is                 |
| 23 | an extreme.  |
| 24 | MICHELLE CAMPO: It is an extreme.                  |
| 25 | COUNCIL MEMBER HALLORAN: Okay.                     |

building, replaced the joists, the roof was

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rotted, put an addition on. In all the issues that were brought up as far as the fire escape kind of falling off, the windows falling out of their--they're just standard renovation issues. The chimneys kind of being loose. The pointing, just typical things that happen in renovating an old building. It wasn't really cost prohibitive, and at the end of the day it made a lot of sense for the building. I probably get twice per square foot for my tenants that Avalon Bay or new construction gets. So, also, as far as an economic issue, I think Chinatown and the Bowery's biggest asset is the tours of the historic feeling of the neighborhood. I don't know if anyone's noticed here, but this summer, there literally the streets in the Bowery and Chinatown and Elizabeth Street, are just crowded with tourists from around the world. And they come to see old buildings in historic districts, they don't come to see Avalon Bay or all the kind of new glass towers. absolutely love it. You know, I get comments from tourists all the time, like, "Wow, it's incredible that you live on this historic street. Martin Scorsese lived there, it just feels like 'Gangs of

| New York . That's wify they come. And if you      |
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| replace the historic feeling of all these streets |
| with, you know, Avalon Bay, no one's going to be  |
| here. So I would say the biggest economic driver, |
| you know, for Chinatown's recovery is the fact    |
| that it has that history, and that it has that    |
| feeling. And every little sliver of these streets |
| that you replace with a new kind of brass shiny   |
| tower, it just destroys the integrity of that     |
| street as a historicit's a visual distraction.    |
| And like it's been said here, it's such a well-   |
| preserved block in the Bowery. Hopefully someday  |
| it will be a special historic district and it     |
| will, the streets will be full of people spending |
| money coming to see it. You know, why sort of     |
| undermine your, your future now, for cheap office |
| space? That's all I have to say. Thank you.       |
| CHAIRPERSON LANDER: [off mic]                     |
| Thank you.  |
| FRANCES EVERHARD: Good afternoon,                 |
| my name is Frances Everhard, Franny Everhard.     |
| Incidentally, Council Member Mendez, I'm on the   |

Merchant House board, and I don't have a book to

give you, but I have lots of thanks to give you

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for your generosity to the Merchants House, I really, I'll work on that book. I wanted to speak just a little bit in detail about the hardship process which has come up a number of times, most distinguished, Kent Barwick, who served on the Landmarks Commission as Chair and probably oversaw some hardship cases. It is a critical part of our Landmarks Law, it is one of the great strengths of our law. One of the things that makes it in fact constitutional, because there is this exit clause, there is this safety valve for owners. And up in the Upper East Side we have a case that's coming along right now, so I think that illuminates a little bit what's happening here. The building is very different, it's from a very different era. But it was again an owner who opposed landmark designation, and felt that the designation was an economic burden. In this case, the -- the designation was confirmed by this Committee and by the Council, and then the owner invoked the hardship provisions, which is, which was what the law sort of expects to happen in cases like that. Which are designed to balance the needs of preservation on the one hand, and distressed

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buildings and their owner on the other. Let me say that of the 17 cases, hardship cases, that have been brought to, since 1967, the law was passed in '65, the first one came in 1967, almost all of them have been found in favor of the owners. And I could, I have -- am contributing that list, which was put together by Landmarks Commission here, I could tick it off for you really quickly if you wanted to hear. But almost all, in almost all cases, things have been found, the case has been found in favor of the owner. What's particularly useful about the provisions, however, is that once such a finding is made, the law provides a brief period of time in which a solution for the building, that will work for the owner, other than demolition or whatever else it was that they want to do, can happen. This is, in several cases, that breathing period has worked for the landmark, by finding a new owner to buy the property, or in one case, which wouldn't apply here, providing tax relief. So, it's a sort of a citywide odyssey, the Department of Finance had to get involved, and that, it's a citywide process, where the City really works with the owner and

Oh, now you're off again.

| tries to come to the bottom line here, the bottom  |
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| line, it's an economic argument. And so, the       |
| kinds of flurry that we just had a moment ago,     |
| where somebody's saying it costs an arm and a leg, |
| and somebody else is saying, "No, actually, it     |
| really doesn't," you can actually, you examine     |
| that in the public hearing, without even the most  |
| generously provided three minutes. And so it       |
| gives, it gives the kind of time for an            |
| examination of these issues, and then it gives     |
| time for alternative relief to demolition. I       |
| would really urge you as the, as the Committee in  |
| charge here at the moment, to pass, to affirm this |
| designation, and allow a hardship process to go    |
| through. Thank you very much.                      |
| CHAIRPERSON LANDER: Thank you.                     |
| ADAM WOODWARD: I'd like to say                     |
| there's some great federal tax [off mic]           |
| CHAIRPERSON LANDER: I'm sorry,                     |
| let's let the rest of the panel.                   |
| [background voices, crosstalk]                     |
| GILDA PURVIN: Do I press this?                     |
| CHAIRPERSON LANDER: There you go.                  |
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2 GILDA PURVIN: I'm on. Okay, my

3 name is Gilda Purvin.

4 CHAIRPERSON LANDER: There you go,

5 you're good.

GILDA PURVIN: My name is Gilda Purvin. I'm an artist, a resident, on the Bowery. I live and work and have for 30 years, across the street from 135 Bowery, I'm in 134. To call 135 Bowery just another building, which was spoken of earlier, is just incorrect. It's not just another building. It's a building that represents a unique architecture, two-and-a-half stories, there are very few of them left. When that's gone, it's gone. I guess the only unusual position I can present here, because so much wonderful information was given, and so much meaningful information was given about this whole hardship issue, and I know Rob is following me, and he'll be full of information. [laughter] And I say that, you know, with affection. I'm a specimen, I'm a living specimen, of the fact that the Bowery is not just a legacy. The Bowery is alive today. It's alive with artists, like myself, with small business people, with residents of various

| economic status. Every time a building like 135    |
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| is destroyed, not only is it destroyed, the        |
| building next of it, next to it, buildings next to |
| it, are undermined. Every time buildings are       |
| undermined, big buildings come in. Not only is     |
| there an architectural change, there's a           |
| sociological change. Rents go up, artists leave,   |
| small business owners leave, and the whole nature  |
| of a stretch is changed. The people of this area   |
| want this building to be saved, they want this     |
| designated to be upheld. There's a lot of          |
| cynicism in this country. Here's a situation       |
| where the community has come together, and is      |
| asking the Council to empower us all, and not let  |
| one special interest have its way. And in fact,    |
| we're saying we can protect the people of this     |
| special interest, we will protect them. We have    |
| the means to protect them. Let's protect all of    |
| us. That's, that's what I have to say.             |
| CHAIRPERSON LANDER: Thank you.                     |
| ROB HOLLANDER: My name is Rob                      |
| Hollander, I'm the Secretary of the Chinatown      |
| Working Group, and the creator of the              |

informational network, Lower East Side Residents

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for Responsible Development, Cofounder of the Lower East History Project, and a former professor of the City University of New York, Hunter College. I speak here as a lifelong New Yorker. To put this simply, before the Council denies this designation, the Council must product to itself and to the public first a legally binding document that the bank will in fact develop affordable business space, and for exactly how long. I don't think anybody has that. Second, a legally binding commitment on the part of the bank not to sell the lot once it has been relieved of designation. don't think anyone has that either. Third, verifiable research showing that 135 Bowery's transfer rights as a landmark--'cause as you know, as a landmark, it's developmental rights can move further and more flexibly--to have this information showing that the transfer rights as a landmark could not be better used to develop equal or greater affordable business space on a lot without a historic structure. Did you look at the adjacent Christie Street lots, where the FAR is much, much greater than on the Bowery? It's something like three times as much FAR available

on Christie Street, and that's right adjacent. 2 Those are available sites for transfer rights. 3 4 Without those documents, and that research, 5 denial, I say this with due respect, is simply a matter of public incompetence and administrative 6 malfeasance. The bank has not submitted to the Council or to the Council Member any legal binding 9 contract to develop affordable commercial space, there is no guarantee that the bank will not 10 11 simply sell the property as soon as the value has 12 risen, as it immediately would, if the Council 13 were to deny designation. So, this affordable 14 business space plan has no legal status in this 15 economy, it is 100 percent safe to assert that it 16 will not happen. Let me say that I am not a 17 preservationist. Personally, I would be happy to 18 see a SRO in the Bowery for the use of recent 19 immigrants to Chinatown where they could live safely and legally. I have been advocating just 20 21 that for the Chinatown Working Group. But I would 22 be a great fool if I sacrificed a historic site 23 for an SRO promised to me by a bank, without any 24 documentation [time bell] or a plan, or a legally 25 binding contract, or even any detailed

| 2 | information, and without any research on the      |
|---|---|
| 3 | alternatives. So, to put it simply, I ask Council |
| 4 | Member and the Subcommittee, have you researched  |
| 5 | the alternatives on Christie Street, Grant Street |
| 6 | and on the Bowery? What was your conclusion, your |
| 7 | research conclusion, and where have you published |
| 8 | that research? Have you published it to the       |
| 9 | Subcommittee?                                     |

 $\label{eq:CHAIRPERSON LANDER: Thank you for your testimony. }$ 

ROB HOLLANDER: Thank you.

anyone else signed up to testify, so if you're here and you're hoping to testify, let it be known now; otherwise thank you very much to the last panel for your testimony. [pause] All right, so that's, that's all of our testimony for this hearing, and with that, unless there's anything else, I will close the public hearing. I guess I want to see whether Members have any other questions or comments.

25 CHAIRPERSON LANDER: At this time.

| 2 | COUNCIL MEMBER SANDERS: [off mic]              |
|---|--|
| 3 | I would like to hear from the [on mic] I need  |
| 4 | a better definition of the hardship provision. |
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CHAIRPERSON LANDER: Okay, let's ask the LPC to come back and--

JENNY FERNANDEZ: Thank you,

Council Member. I'm joined by Mark Silverman,

General Counsel to the New York City Landmarks

Preservation Commission, and he will address your

question about the hardship provision.

on. Hi, Chairman, Members of the Council, my name's Mark Silverman, I'm General Counsel to the Landmarks Commission. And generally speaking, I'm happy to answer specific questions as they arise. The Landmarks Law does have a provision for hardship. It's found in Section 25-309 of the Administrative Code. There are two different types of provisions, one for nonprofit owners and another one for owners that are not tax exempt under various provisions of the law. As a general matter, and it's a complicated form—it's a formula that the Commission looks at. The, it's a cash flow kind of operating expense, kind of a

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formula. It looks, the ultimate question is "Can this property make a six percent net return?" And that six percent is based on the assessed value of the property, or if there's been a recent sale, a market rate value. So, looking at various things like rent rolls, excuse me, various development schemes, you would analyze whether after removing the costs of those various endeavors, and other things, the end result would be a six percent return. And again, that six percent is based on the assessed value or the market value of the property.

## [pause]

COUNCIL MEMBER SANDERS: In your view, would this property qualify for a hardship provision, to be looked at in a hardship provision?

MARK SILVERMAN: Well, the hardship provision, it's not a question of qualifying, anyone can apply for it. Basically, you, what happens, the process is you apply to do work. If that, if your application is denied, you can then come back and say, "I need to do this work." And that work can be anything from adding a, you know,

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four stories to the building, or demolishing it and putting up a new building. You would say, "I need to do this work in order to get my statutory return." The, what the Commission does, the owner was, provided the Commission with a lot of information on the condition of the building, did provide us information on various costs of what it would take to fix the building. And I think that, you know, the argument being put forward by the owner has been that the cost of restoring the building would be prohibitive and would make it difficult if not impossible to make a reasonable return on their investment. The Commission doesn't, as a general matter, do a hardship analysis prior to designation. It's a very, it's a time consuming, costly endeavor, not only for applicants but also for the Commission in terms of its time. We don't have experts to do these things, we look to other City agencies to help us. For example, the mention of the current hardship application that's going to, that's taking place, or will take place shortly on the Upper East Side, we had asked the EDC and HPD to help us analyze the submissions by the owner. So these are

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complicated, time consuming things. So, the Commission does not do theses before designation. I think, so, the Commission did look at the question of was there, you know, the condition issue, were the conditions of this building such. But we don't look at it in terms of can it be restored, or what does it cost to restore, that's not what we would really do. We look at whether we believe that the building meets the criteria of the Landmarks Law. We asked Tim Lynch to look at whether the entire building would have to sort of basically be replaced 'cause one of the arguments was it would be a facsimile of what was there. Mr. Lynch said that he, in his judgment, again not looking at cost, in his judgment the building could be, you know, maintained, and could be, it would not be a facsimile. And based on that, the Commission, and the commissioners who were privy to all this information, voted to designate the building. That is not a statement on whether it is or would not ultimately, an appli--a hardship application would or would not ultimately be successful. We didn't do that analysis.

COUNCIL MEMBER SANDERS:

Thank you,

thank you, Mr. Chair, and thank you, and thank you

Mr. Chair, if it is appropriate, I would love to

speak to the owners. Question the owners.

CHAIRPERSON LANDER: They're here, and I think it's valuable for us to get all the information that we can get. So, unless there are other--let me just hang on one second, see if there's any other questions for the LPC, before we allow Council Member Sanders another question for the owners. Okay, thanks very much.

JENNY FERNANDEZ: And just on two prior questions, Council Member Sanders mentioned whether or not Mr. Hardenbrook owned slaves. And I just wanted to clarify for the record, according to the census in 1800 and 1810, John Hardenbrook did not own slaves, though other members of the Hardenbrook family did. So, for the record.

CHAIRPERSON LANDER: - - right, what about the homeruns?

COUNCIL MEMBER HALLORAN: Mr.

Chair? Mr. Chair, also just so the record is clear, the Landmarks Preservation Commission has turned over to me the initial request for evaluation, which is dated September of 2009. So

the owners are--

[pause]

COUNCIL MEMBER SANDERS: Good afternoon. It's been a while.

ADAM ROTHKRUG: - - Councilman.

COUNCIL MEMBER SANDERS: I, just as a point of reference, I am a great believer in community benefits agreements. I am a great believer that projects should enhance communities. And I encourage you to look in on that line of thinking, to see how this fits in the context. Have you guys given thought to the hardship provision? And if you have, what came from that?

ADAM ROTHKRUG: Actually, I can say from the moment that we were notified that this building was being considered for landmarking, and we brought in, the owner brought in, again, Page Ayres, who's a, you know, this may be the first time in her history as an architect that she's on the side of, of this side of a preservation argument, as well as the engineering firm, that once we all did an inspection of the building, and saw what was going on in the interior, and saw that this façade was barely being held on, that we

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were positive that once we made our argument that there was no possibility that this building would be, would be landmarked. Because by any stretch of the imagination, there was just no possible way to alter this building in its current configuration and end up with a safe building. Page can speak to the current foundation, which again, as was indicated in the photos, actually consists of three different building sections, all erected at different times, not joined properly. As I read from, again, a prior resident of the building, they tried to put a nail through the brick, and the whole wall fell down. There is no building there, and our discussion with regard to the interior of the building had nothing to do with whether or not the interior was going to be landmarked. It had to do with whether it's actually, physically feasible at any cost, to try to restore this building. And to consider the possibility of actually building some type of strange addition to this building, because the Landmarks Commission was clear, the staff that, they would want to protect the dormer windows, so that any addition would have to be set way back in

the back of the building, and--and again, we did provide them with financial information on what we thought it would cost to try to do anything to this building. And we again, throughout the process, thought it was clear that this building just was not in a condition that warranted being preserved in any manner whatsoever. And I think Page may address it as well.

## [pause]

page ayres cowley: I'd like to just clarify on a few things that came up, if I may, as well, and it's germane to the façade, which is the Landmarks Commission primary concern. First of all, our practice does work very closely with City agencies, and the Landmarks Commission was very supportive when this thing came up, this project came up, to have discussions. And I think we had three or four. And at the owner's request, invited the Landmark Commission into the building. The only flaw in the process that kind of stumbled our team, made us scratch our head, was the fact that when the Building Department came, and we were really thrilled that they came, we requested information of what his observation were, so we

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could dovetail any concerns that he might have with any restorative conservation matters that we might propose to the owner. And nothing was forthcoming. So, I'm just want, in the sense of truthfulness and disclosure, that's important. The other reason why we mentioned the interior is that the--and this is the only point that I think the Landmarks Commission and I, over all the years I've worked with them, have differed--is the placement of this two story masonry, one floor up above. And I apologize, I think I, in my zeal to skip through my notes, it's the second and third floor Flemish bond. And when I hear that there's a concern, we go and try to find out about it. And what we discovered in many subsequent visits, and analyzation of the photographs, there is a stretch of running bond and replacement masonry walls. We've had the owner take some of the bricks apart so we could actually try to see what the Landmarks saw that we didn't see. Because my role, as I said, was to advise the owner on what to be done. All of this came together in terms of what the approach should be and the hardship. And yes, we did cost estimates. We ran numbers. And

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the issue with this property, it's not a party wall, there are independent walls. And sadly, through no fault of any of the last 100 year old owners, but half the building is attached to a wall, an independent wall, of its neighbor. We do not know who owns that foundation. And that's one reason, when the permits came up and we were called in with a different forensic engineer, in the rear of the property on the south side, is an unstable wall. And we are built, unfortunately, comingled, because I didn't say this before 'cause it wasn't relevant, this property, the Somarindyck Hardenbrooks, owned the property--I'm going to get this wrong--I think it's 133 Bowery. They also occupied 137. And our office and the structural engineer looked at every record we could to see how they were interconnected. There are passages between these buildings. And the thing is, how do you go about separating it? And as somebody testified under, not undermine the neighbor? Thankfully, I've never had a building fall down, but this was a big factor. So, had we had the information from the Building Department, had a chance to sit down with the Landmarks Commission,

| this goes back in November of last year, I         |
|--|
| believe, we would've been able to perhaps come up  |
| with other solutions. So, I think, and from my     |
| experience, this is new to me, I brought every     |
| piece of my academic training, my office and       |
| engineers to try to seek a solution that would     |
| meet the standards of Landmarks. So, I think the   |
| client, in my view, I know I'm incredibly biased   |
| to this illustrious group, assemble, I've never    |
| heard such passionate testimony. But I honestly    |
| think in this particular case, the time has passed |
| for this building, 'cause it would be enormously   |
| expensive to achieve the standards of Landmarks,   |
| and create a code compliant building.              |

CHAIRPERSON LANDER: Thank you.

PAGE AYRES COWLEY: Sorry.

CHAIRPERSON LANDER: Council Member

Sanders.

COUNCIL MEMBER SANDERS: I, this
one is to the banks. [pause] I just want to
encourage that, to the owner, to the owner, that a
community benefits agreement is a very good
vehicle, because it is a legally binding document,
which states your intentions and things that what

you want to do. And I encourage the use of such.Thank you.

PATRICK YAU: May I respond to this? We are a community bank, we're a community development financial institution, certified by, you know, the U.S. Department of Treasury. That's our mission, is stated, is filed with the government. So we're just be very happy to take your advice, to follow through with a community benefit agreement. Thank you.

CHAIRPERSON LANDER: Thank you very much. 15 seconds.

ADAM ROTHKRUG: I'm not sure Councilman Sanders was here for the original testimony, they are one of three banks in the metropolitan area, and one of the 90 in the country.

CHAIRPERSON LANDER: All right, thank you very much for your, for your testimony. This is going to conclude the public hearing, and we're going to proceed to consideration of the item. I'm going to say a word or two, and then we'll move to call the vote. I first really want to thank everyone who came out today. This has

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been a really very thoughtful process, we've heard from a lot of people. I really appreciate the time that everyone took. And the energy that everyone took. And I do want to say, I do regret the words that Mr. Yau used in terms of calling the preservationists in the room "special interests." To me, you're representing a public interest here, and I appreciate the time and energy. And I think I speak for many of my colleagues, I know for Council Member Chin, too, that we share the public interest goals of preservation in general, of preservation of the federal style buildings, of preservation of the Bowery. And I appreciate the work that has been done by people in this room, to move the National Register designation and to fight for preservation of the Bowery. I also agree that it's essential for us to exercise really great restraint when we consider LPC designated buildings when they come There are much too scarce resources for to us. designation, and I want many more buildings designated, and historic districts designated in my district, as does Council Member Halloran and many others. And it's our responsibility to be

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prudent. I'm proud that in my tenure, we have designated dozens, we may be past 100 individual buildings, and only in one case have rejected it, and if you count the historic districts, thousands of buildings. So, it's absolutely true that we have to exercise restraint. I also do want to say, though, that it, we're not skirting process, this is part of the landmarks review process, there is a hardship out, a hardship application process, but the law and the charter provide that the Council, and this situation has the democratic responsibility of weighing competing values. in this instance, there is the competing value of the preservation of this building, which I respect the LPC has historic merit; and there is the value of the development project that is anticipated there, and the small business space. It is hard to weigh, those things. It is not a simple case. There's not, we don't get a, you know, does it meet simple, a criteria? And I think that's why I, and most members, give a lot of deference to the local member, in weighing competing values in their neighborhood. That the competing values of preservation and new commercial space for small

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businesses. Those are both values and that I think local member, that local, that citizens have, and that they elect representatives to reflect on and try to decide between, which is why we grant a lot of deference to our colleagues when they do that. And I have found in particular, Council Member Chin, to have enormous integrity in thinking about the matters representing her constituents. I know that she cares about and values preservation, I know that she cares about and values job creation and small business creation in her community. And I therefore feel comfortable supporting her, where she comes down on those values. The last thing I will say is that, I would welcome, I think it would be better here if there were something like a binding community benefits agreement that helped us understand in real specific terms what the benefit that's being committed to by the developer is. That said, and so I would welcome it, and I welcome Mr. Yau's statement that he will do that, and I hope that he will. That said, there's no guarantees on any side, there's no guarantee we're going to get that, or the bank, that's not going

to sell the building. If we do designate, there is no guarantee that we're going to get a renovation of this building that would meet the standards that we want, and what we've got to do is make our decision to weigh these competing priorities with the best information that we have. Given that, I'm going to recommend that we support the local Council Member, Council Member Chin, and entertain, make a motion to disapprove the landmark designation in this case. And I will ask the Clerk to call the roll and grant members, if they wish, the opportunity to explain their votes. And in deference to the fact that he is now 40 minutes late for a meeting, I'll ask that we call Council Member Williams first.

CLERK: Council Member Williams.

COUNCIL MEMBER WILLIAMS: Thank
you, Mr. Chair. Thank you to everybody that is
here. But I, too, I'm a community organizer, so I
love when I see the community organize. So,
that's great. And I appreciate all the work that
has gone into it. I do, particularly in the
landmarking, sometimes feel that not enough
deference is actually shown to the owner. So,

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when the owners come out, I'm one of the ones who always want to make sure I listen to what the owners are saying. In addition, I know that, I know Council Member Chin's integrity, and I know she also comes from community activism, and it would take a lot for her to be supportive of something. And then say, "I'm not supportive." It would take a lot for that to happen, and a lot of evidence. And I think she saw it, and I think I saw it here. And then also, I'm actually disturbed that this, there was no hardship discussion that can be done until after the designation, because I hope there's a way that we can fix that, because I think we should have that discussion, particularly when the owners are saying that there's going to be a hardship. should have some kind of discussion beforehand. After that, I don't--I'm not sure how much sense it makes, because from my understanding from past hearings, there isn't that much money or assistance or resources even available to that. So for those reasons, I'm going to also vote along with my colleague, and vote yes.

CHAIRPERSON LANDER: Yeah, just to

[laughs]

| 2 | clarify, the motion is a motion to disapprove the |
|---|---|
| 3 | designation, so a yes vote is with that motion to |
| 4 | disapprove, and a no vote on the, on the motion   |
| 5 | I'm sorry, the Clerk should, Counsel should just  |
|   |   |

7 CLERK: A yes vote is a motion, is 8 a vote to approve the motion to disapprove.

CHAIRPERSON LANDER: I vote aye.

[laughter]

clarify. [laughs]

CLERK: Council Member Sanders.

COUNCIL MEMBER SANDERS:

The wording has me laughing and not the issue.

This is a very difficult issue for me. As I would argue one of the, the Council's pioneers on CBAs, community benefits agreements. It's a difficult issue for me. And as a community person who always wants to see the community win, a very difficult issue for me. Two things sway me here: the first one is my colleague, Council Member Chin, and her knowledge of the community and her desire to, to balance these forces, to see them through; and the deciding factor for me was Mr.

Yau, I believe, statement of what is forthcoming.

And I trust that I will not live to regret that.

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But having said that, I vote yes.

3 CLERK: Council Member Mendez.

4 COUNCIL MEMBER MENDEZ: Permission

5 to explain my vote?

CHAIRPERSON LANDER: Granted.

COUNCIL MEMBER MENDEZ: I happen to share part of the Bowery with Council Member Chin. She represents the bulk of it, I got a smaller piece. And Council Member Chin is not just my colleague, she is my friend, and I respect her very much. I represent a district that it's really interesting. The Flatiron is a landmark in my district, St. Mark's Church on the Bowery is a landmark in my district. Tonight is a very important night. Father's Hearts Ministries, a church that was landmarked in my district, is having a fundraiser tonight for their building, at the East 11th Street bathhouse, another landmark across the street. I urge all the residents who are here today, whether you live in Margaret's district or mine, we are one community, please come and support them tonight. And when Jenny spoke, and she mentioned all the federal row houses that have been considered and have been

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landmarked, there was one that the Landmarks Preservation did not consider, which is 35 Cooper Square, previously owned by a descendent of Peter Stuyvesant. That building was demolished. there have been other buildings that my community and I have advocated for that have also been demolished. I have a piece of legislation that's been sitting in this Committee for like five years. I've been in office almost six years, and that legislation has been sitting there a while. I think that legislation will go a long way in delineating what happens with a DOB permit, when a building is being considered for landmarking, or when something is in a historic district. I want to quote Amanda Burden, the City Planning Commissioner, a Chairperson of the City Planning Commission. And back in 2008, she said, "Once you lose a building, you lose character and history." I think our community has lost enough character and history. I vote no. I vote that we should keep the landmark designation, that the Landmarks Preservation had voted on. And I am sorry that I disagree with my distinguished friend and colleague, Margaret Chin.

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| 2 |  | CLERK: | Council | Member | Halloran. |
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3 COUNCIL MEMBER HALLORAN:

4 Permission to explain my vote, Mr. Chair.

5 CHAIRPERSON LANDER: Granted.

COUNCIL MEMBER HALLORAN: Again,

let me first reiterate that I think great deference is always given to the local Council Member, because of their intimate familiarity with their community, the needs of that community, and I think Margaret, to her credit, proved once again that she will listen to both sides, and she'll make up her own mind regardless of how difficult it is, and I think you really deserve a lot of credit for that. I can imagine changing your position was not an easy thing to do. I hope all of you realize that I am--I am interested in seeing the Landmarks Preservation Commission take a much more active role in the outer boroughs. You know that 60 or 70 percent of all landmarks are inside Manhattan. And there are five boroughs in the City of New York, in case anyone didn't realize that. And I sit here waiting and waiting and waiting, and I was told, "Don't worry, as soon as Labor Day was over, I would be getting word on

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my historic district in Flushing, " which as many of you know is the home of religious liberty in this country, where the Flushing Remonstrance was penned by the Dutch Colonials in the 16th, in 1659; where the Bowne House sits, and the Ouaker Meeting House sits, the Flushing Town Hall--some of the oldest buildings in this country, from the town of Lisinger [phonetic], which was the Dutch colony which enabled New Amsterdam to be put on the map, which is why the British wanted it so bad. So, I am no, no enemy to this. And I am a Republican, so it's interesting because property rights are important to me. But they have to be weighed and balanced. But in this case, I will join my colleagues in voting yes to the Chairman's recommendation that this landmark designation be denied, but not without a heavy heart and not without consideration. The federal buildings are important. My family has been here five generations. My great-great-grand uncle was a Democrat serving on the Council of the City of New York, when it was called the Board of Aldermen. So, that was a little after the reference made to the pre-Colonial Council of the City of New York,

| 2 | but that's what's important to our community, and |
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| 3 | maintaining that history is important. I regret   |
| 4 | that I find myself at odds with the LPC, and I    |
| 5 | hope that they find a way to fix this. Thank you. |
| 6 | CLERK: By a vote of four in the                   |
| 7 | affirmative, one in the negative, no abstentions, |
| 8 | LU 482 Motion to Disapprove is approved by a vote |

CHAIRPERSON LANDER: Thanks very much to our Counsel, to the other Council Members, to everyone who came out today. This meeting is adjourned.

of four in the affirmative, one in the negative.

[gavel]

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature [Vendor must insert scanned signature]

Date September 30, 2011