CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL RIGHTS
COMMITTEE ON YOUTH SERVICES

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May 9, 2011 Start: 10:10 am Recess: 12:18 pm

HELD AT:

Committee Room

250 Broadway - 14<sup>th</sup> Fl.

B E F O R E:

DEBORAH L. ROSE LEWIS A. FIDLER Chairpersons

## COUNCIL MEMBERS:

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Julissa Ferreras
Margaret S. Chin
James G. Van Bramer
Sara M. Gonzalez

Melissa Mark-Viverito

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## A P P E A R A N C E S (CONTINUED)

Clifford Mulqueen Deputy Commissioner/General Counsel NYC Commission on Human Rights

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Dr. Robert McGarry
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Diane Jerzak Concerned Citizen

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2 CHAIRPERSON ROSE: Good morning.

My name is Debbie Rose and I'm the chair of the Committee on Civil Rights. I am pleased to be joined by my co-chair, Council Member Lew Fidler, who is the chair of the Committee on Youth Services. Today we will be hearing Introductory Bill No. 363, a local law to amend the New York City Charter and the Administrative Code of the City of New York in relation to requiring the Commission on Human Rights to educate the public on various types of bias-based harassment. like to begin by thanking everyone for attending today's hearing and by recognizing my fellow Council Members present with us - - . We have Council Member Cabrera. We have Council Member Koo and Council Member Gonzalez. Thank you for being here.

As we all know and have undoubtedly experienced at some point in our childhood, bullying is unfortunately a common part of the adolescent experience; however, as youth gain more and more access to technology, bullying has morphed into a whole new monster known as cyberbullying. Cyberbullying is bullying by

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technological means and can involve harassment via 2 e-mail, chat room, instant messaging, websites 3 4 such as blogs and text messaging and include the 5 posting and sharing pictures and videos. 6 the anonymous nature of the Internet however, the victim may not know who the perpetrator is, how many perpetrators there are, or how many people 9 are witnessing the harassment causing great 10 distress. Cyberbullying can result in low self-11 esteem, poor grades, conflicts at home, violence 12 at school, delinquency, and as we have all seen, 13 all too often recently, suicide. We can never do 14 enough to protect our children. As a City, we 15 must take proactive, not reactive measures to ensure that youth in New York City know that all 16 17 forms of bullying are unacceptable and that they 18 need not resign themselves to being victims.

It is my belief that Intro 363, which Chairperson Fidler, the author of the bill, will describe shortly, will go a long way to meeting that goal. I look forward to listening to the Commission on Human Rights and learning what efforts they are taking to prevent bullying in New York City and I look forward to hearing from

Thank you,

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advocacy groups to hear what more we could do, could be done as well. With that, I'll conclude my remarks here and relinquish the microphone to my esteemed colleague, Chairperson Fidler.

CHAIRPERSON FIDLER:

Chairwoman Rose and thank you very much for scheduling this hearing on Intro 363 and I want to welcome everybody here. I don't think it should take a great deal of persuasion for everyone in this room to understand how a child feels when they're being bullied. It's not nice. It's not pleasant. It can in fact lead to a lifetime of problems that are generated from that. As we've moved into the Internet age, bullying has taken on geometric growth. The anonymity of the Internet frequently has made it a breeding ground for bullying of all kinds. Now as an elected official, I guess I'm kind of used to that, but a child should never have to be used to that. Bullying in and on the Internet has the ability to reach tens of thousands of people. It is bad enough when a child is forced to suffer personal hell of being the victim of a bully or bullies in a small discreet environment, but when that

environment is now multiplied by the Internet, the 2 problem has grown proportionately and I thought of 3 Intro 363 actually about 6 months before the 4 5 tragic incident at Rutgers with Tyler Clementi. 6 Certainly there would be a no more graphic example of how the Internet can be used to bully and torment somebody and no more graphic example of 9 the negative results that can come from it. would have loved for Intro 363 to have mandated 10 11 that the Department of Education be required to 12 make a syllabus on cyberbullying part of their 13 curricula. Unfortunately, state education law 14 prevents that. Perhaps, our colleagues at Albany 15 will do something about that, but we do have the 16 power to work with the Human Rights Commission, another apt place for this type of measure. 17 18 the Human Rights Commission can take on the charge 19 of making sure that people, in particular young 20 people, understand the tremendous dangers of 21 bullying on the Internet, what the consequences 22 can be, how harmful it can be, how hurtful it can 23 be, in the hopes that will open some eyes and keep 24 people more aware and that we can hopefully reduce 25 the amount of cyberbullying that is unfortunately

2	going	on	on	our	Internet	every	day.	With	that,

3 I'd like to call our first panel of witnesses from

4 the Human Rights Commission. We have Clifford

5 Mulqueen and Lee Hudson and we turn it over to you

for your testimony. Thank you. Anyone who is

 $\gamma$  planning on testifying, please see the sergeant at

8 arms to fill out a slip.

LEE HUDSON: Madam Chair, Council
Members, good morning. Thank you for giving the
Commission an opportunity to testify regarding
Intro 363, prosing changes to the New York City
Human Rights Law and the New York City Charter.
Specifically Intro 363 seeks to enumerate some
types of bias harassment and repeated hostile
behavior, such as taunting, abuse and
cyberbullying that should be covered in the
educational activities of the Commissioner.

As you know, the Commission dedicates more than half of its resources, both in dollars and personnel to education programs, community outreach and other activities that foster positive intergroup relations as mandated by the New York City Human Rights Law. As a key element of the Human Rights Law, not surprisingly,

bias and bias-related harassment in its many for	ms
is a staple of our presentation. During the pas	зt
year from April 2010 to April 2011, the	
Commission's community education field staff of	25
individuals conducted 1428 conferences, workshop	າຣ
or trainings regarding the Human Rights Law,	
immigration issues and conflict resolution. Over	r
70,000 individuals participated in these	
educational programs. With concern that bias-	
related attitudes in the discriminatory behavior	îs
that can follow are shaped at an early age, we	
take particular pride in our efforts to educate	
young people, who are the future of our city.	
Over 400 of the conferences, workshops, classes	
and peer mediation trainings conducted by the	
Commission during this period were targeted toward	ırd
youth with over 9,000 young people participating	J -
Taunting, abuse and cyberbullying and other form	າຣ
of harassment were discussed in every one of the	se
400 educational presentations, as well as in mar	ıy
programs attended by school administrators,	
parents and grandparents of school-aged children	1.
Obviously, cyberbullying, the latest form of	
bullying, is an area of importance. Always	

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cyberbullying become even more of concern to the Commission when those acts enter the bias, discrimination and hate crime arenas. The Commission has been addressing cyberbullying for

example for some time and will continue to as long

as it's relevant.

offensive and unacceptable, bullying and

Let's take a brief look at the range of those hundreds of presentations from the last year that have included anti-bias related harassment or repeated hostile behavior messages. In addition to requests we receive or those we initiate, the Commission reaches large numbers of school administrators in all boroughs, including principals, assistant principals, deans, school quidance counselors and parent coordinators through the Department of Education's Integrated Services Center, the Children First networks and the Youth Development managers and staff that coordinate them. These contacts result in a stream of presentations conducted by Commission staff to parent meetings, school government groups, such as the one at Port Richmond High School in Staten Island, student leadership

groups, such as the one sponsored by the Unity
Network of Student Leaders for over 600 students
at the College of Staten Island or college
preparatory programs, such as the Jobs for Youth
Apprenticeship Program and the Poised for Success
Program at Medgar Evers College, after school
programs, like Young Women's Leadership at August
Martin High School in Jamaica or P.S. M.S. 43
Beacon Youth, or Cambria Heights in Queens or
Astor Collegiate Academy in the Bronx. Naturally,
the networks the Commission has built over the
years often begin in the classroom. Some of the
321 classes we conducted in the last 12 months
were ranged in a preventative mode, such as the 28
classes we recently completed for the Eagle
Academy for Young Men in the Bronx. Others are
scheduled in response to particular circumstances,
such as a recent call from the school
administration at Middle Village Academy High
School in Manhattan, asking for our assistance as
they addressed some tensions involving students'
use of Facebook. The Commission formed teams and
conducted small group presentations for the entire
student body of 450 young people. The Commission

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2 also continues to conduct peer mediation trainings

at Middelin High Schools [phonetic].

As a part of their participation, principals forward a statement of interest, describing what they hope the program will contribute to the school. Principals often cite inappropriate or malicious use of social media as one reason for the need for the program and in some schools, the peer mediators are referred to in the school as conflict managers. Conflict resolution and sexual harassment are the two most requested trainings we deliver. In addition to many sessions with school administrators and teachers and parent coordinator groups, we have provided trainings for instructors such as the social justice boot camp sponsored by Project Reach Youth on Staten Island and other trainees that the Council for Unity Project in Brooklyn.

The Commission contributes to
ongoing taskforces and councils that address these
bias harassment issues, such as the Eye Opener of
Staten Island Community Service Center, Youth
Against Violence, the annual Youth Summit Bias
Awareness Youth Discussion sponsored by Project

Hospitality in the Port Richmond Anti-Violence
Taskforce with the NYPD on Staten Island, Staten
Island Immigrant Council, Council Member Rose's
anti-bias education initiative-I Am Staten Island,
the Domestic Violence Taskforce and immigration
taskforces in Manhattan Borough President
Stringer's Office, the Lower East Side Anti-Youth
Violence Committee and the East Harlem Consortium
of Social Service Agencies, Queens Borough
President's Domestic Violence in Immigrant
Councils, Clergy Taskforce in the Bronx, Youth
Bridge in Brooklyn and We Are Brooklyn. The
Commission contributes to other efforts that
address these issues with young people and adults
sponsored by community boards, such as the
bullying and conflict resolution presentation we
delivered at the Community Board 14 youth
conference in Brooklyn or the Lower East Side
Anti-Violence Conference sponsored by Community
Board No. 3 and Assemblywoman Deborah Glick.
Community organizations seek the
Commission out for presentations regarding these
issues. A few recent examples would include the

Center Against Domestic Violence's Bullying in the

21 <sup>st</sup> Century Conference, the Relationship Abuse
Prevention Program in Manhattan, Saint Christopher
Ottilie in Jamaica, the Door, Henry Street
Settlement and the Boy's Club in Manhattan, or New
Settlement Apartments in the Bronx. The
Commission's presentations also include
collaborative efforts with New York State and
federal agencies, such as the New York State
Taskforce on School Community Collaboration,
Engaging New York City Youth Bullying Prevention
Conference or the Hate Crime Forum sponsored by
the Community Relations Borough of the United
States Department of Justice. The Commission is a
referral agency and provides workshops as part of
the City's Department of Education's Respect for
All Week activities.

Currently the Commission is
expanding its bias education efforts to provide
youth diversion trainings for the young
participants in the Youth Courts at the Red Hook
Community Justice Center in Brooklyn, the Staten
Island Youth Justice Center and the city's other
youth court venues and preparing to link PSAs on
its website, addressing anti-LGBT violence that we

Queens.

legislation.

provided assistance with that were produced by

Generation Q, the Queens Community House in

The Commission demonstrates each day our dedication to addressing the insidious problem of bias-related harassment and repeated hostile behaviors. Cyberbullying is a glaring recent development in these forms of harassment. The Commission is aware of it and began immediately to address it in all its youth and young adult and adult presentations and although we would certainly agree that these topics should be covered whenever addressing young people and their parents, we have issues with this proposed

The Commission is concerned that this legislation by mandating the particular topics that the Commission must cover in our educational programs would have the unintended consequence of limiting the operational flexibility and timeliness of the Commission's responsibility to monitor and address these issues as they present themselves. Simply put, issues that are relevant today may not be relevant

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tomorrow and other issues that arise surely should
not await further legislation to authorize their
inclusion. To be effective in reaching the
targets of our educational programs, the
Commission must be able to adapt quickly. That
flexibility would be hampered by this proposed
legislation. We welcome your suggestions on how
to improve our programs, but strongly suggest that
this legislation is not the appropriate means for
doing so. Thank you for your time and the
opportunity to share our views.

CHAIRPERSON FIDLER: Are you going to testify as well, Mr. Mulqueen?

CLIFFORD MULQUEEN: No, sir.

CHAIRPERSON FIDLER: Well, let me just say that while I'm kind of astonished at your conclusion, I can see that you clearly recognize that cyberbullying is a significant issue that needs to be addressed. Without being overly snarky, I don't think you're expecting the Internet to go away and I don't think you're expecting to see any—well, maybe I should ask. Are you anticipating any changes in federal law that are going to restrict the manner in which

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people use the Internet that would affect their
ability to cyberbully?

LEE HUDSON: Council Member, I'm really not aware. I'm not in a position to comment.

CHAIRPERSON FIDLER: So, I'm not really sure why this piece of legislation that would mandate that you continue to enlighten people about the dangers of cyberbullying and caution against it restricts your flexibility in any way. It's certainly not something that I think is going to go away in our foreseeable future. The Internet, if anything, is growing. Three years ago, the idea of Twitter probably would have been silly and yet Twitter is another method by which people can be bullied almost instantly. So if anything, cyberbullying is something that unfortunately is not only here to stay, but is more likely to amplify and the existing Human Rights Law did not in any shape, way, manner or form effect your flexibility in doing the things that you have been doing on this issue up to now, so I'm really a little surprised that you would take the position that this is

2 anything other than strength in your hand that in

3 fact tell other City agencies when you step in,

4 that the law requires that they cooperate with you

5 in this effort because it is the law. So I'm a

6 little surprised at that. So I'm just going to-

7 unless you want to respond to that, I'll just-

LEE HUDSON: [Interposing] We,

9 Council Member, just raised an administrative

10 point about it, not a content point around

11 cyberbullying and its dangers.

12 CHAIRPERSON FIDLER: Well, okay.

So I'll leave that be and I have to say that I

14 | find the objection to the legislation and the

15 basis for the objection to the legislation to be a

16 little silly. Obviously you've been out and

17 working on this. One particular area that I know

our research has shown is particularly sensitive

in terms of cyberbullying are the LGBTQ kids. Do

20 your programs have any particular emphasis to deal

21 with LGBT youth?

LEE HUDSON: Yes, we respond to

23 | that issue quite strongly in our presentations.

24 It is one of the--sexual orientation and gender

25 identity are probably two of the most difficult

1	COMMITTEES ON CIVIL RIGHTS AND YOUTH SERVICES 18
2	areas that we address in our presentations.
3	CHAIRPERSON FIDLER: How do you
4	address them?
5	LEE HUDSON: We discuss the law.
6	We discuss the values behind the law and we
7	discuss the inappropriateness of their violation.
8	CHAIRPERSON FIDLER: From your
9	testimony, I gleaned that you do do an amount of
10	work with the Department of Education. You do
11	training—
12	LEE HUDSON: We intersect with
13	them. Yes.
14	CHAIRPERSON FIDLER: Do you have
15	any way of knowing whether or not the training
16	that you're giving is reaching students—is
17	actually getting to the kids? Do you have any way
18	of verifying that the Department of Education
19	takes the training that you're providing and
20	actually is disseminating it and using it in any
21	significant way?
22	LEE HUDSON: We go into schools and
23	do peer mediation trainings. Often we hear from
24	those administrators afterwards. We do follow up
25	with those schools. We are one factor, Council

Yes, and I

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Member, in a large host of organizations and individuals that are addressing these issues and as an agency, we would love to say we had a tremendous impact. I would like to think we have a collective impact.

CHAIRPERSON FIDLER:

don't want to be unfair. I recognize that you're not the largest agency in the city of New York, that your budget and means are limited, and as I said in my opening statement, my preference would be to mandate that the Department of Education make this part of the everyday curriculum for every classroom in the city. I think in your testimony you mentioned being in 321 classrooms. I'm sure that there are thousands, maybe tens of thousands of classrooms in the city of New York, and if we are truly going to get at this, we need to get into every one of those classrooms. would love to give you whatever legal tools there are that would enable you to compel the Department of Education to take the training, take the programs, take the agenda that you're bringing to them and make sure that it gets into every classroom. So that is where we're trying to go

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with this legislation. That is what we're trying 2 to do. We're trying to give you that tool to be able to say to the chancellor, this is the law in this city and maybe you need to step up to the plate. That is the imperative behind Intro 363 and I hope you'll communicate that to Commissioner Gatling and that we find a way to work to make

that goal happen. Thank you.

CHAIRPERSON ROSE: Thank you, Chairman Fidler. First I'd like to say to the Human Rights Commission, I want to thank you for all of the work that you've done on Staten Island in reference to the issues that we've had the past year with the bias attacks and I really appreciate that, so we hope that you would relay that message to Commissioner Gatling and I appreciate the help with the I Am Staten Island initiative. With that said, I've never seen since I've been here a year and a half on Council, Staten Island referenced so many times in any document, at any hearing and especially receiving any number of services, so I don't know if that's a good thing or a bad thing because of the nature of the services that we've actually had to have provided on Staten Island,

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of that?

but again, it shows that you have worked with our
needs. I thank you for that. I'd like to know
what is the process for the Human Rights
Commission actually getting involved in an
instance where there is a bias-based bullying.
What's the process? How do you come to be a part

often receive calls from schools or administrators or we are at meetings, and they approach us.

Often times, we're in the school to do a presentation and the students will raise these issues. It is inconceivable to imagine going into any classroom or many presentations at all and not have the subject come up. It is definitely on individuals' minds. Students report a great deal of experience with this subject - - somewhat sophisticated about it. We can walk into a room and that will very likely be one of the issues that will be raised--this new level that our digital age has taken in terms of harassment.

[phone ringing]

CHAIRPERSON ROSE: So, the process pretty much is reactive, not proactive? Is there

ever a time when you decide or determine that it...

I'm going to wait 'cause that's just—it's not even

a song that I liked. If it was a song I liked, I

5 might have been able to go on.

MALE VOICE: [off mic] tell everyone to please turn off their cellphone?

[background conversation]

CHAIRPERSON ROSE: Okay. That's important. So most of your interactions however, are reactive not proactive. Is there ever a time that the Human Rights Commission, based on the fact that you know that there's 99% or 93% of young people are using the Internet—that this is a problem that has large numbers attached to it—is there ever an incident or a condition that would have the Human Rights Commission act proactively that you would initiate a response or a training?

LEE HUDSON: Well, we do. First of all, we are out talking to teachers and calling schools and we are out promoting the programs as a general rule, so that is very proactive. But we do receive reports of incidents in schools and hear about them often through the channels that we've developed over the years and so then, we

contact the schools and we set up programs, but

we're always going out. We meet with groups of

school counselors. We raise the availability of

these programs, and they speak one to the other

and stretch that message quite a bit.

CHAIRPERSON ROSE: I'm really trying to find out how you identify those places— the schools or whatever that you're going to go to that you haven't received a phone call or there wasn't a media story about an active act of cyberbullying or a bias attack.

LEE HUDSON: We can be in the school to talk about Human Rights Law. These issues are also intertwined. The minute you begin discussing the law and the protected classes, you're talking about bias-related harassment, you're talking about prejudice.

CHAIRPERSON ROSE: There is no program that you have that you go out--and eventually I guess your goal would be to speak to all of the schools about-

LEE HUDSON: [Interposing] That would be extraordinary. We certainly with the people that we have in the agency are unable to do

that, so we go to meetings and we respond to needs
as we perceive them in changing demographic
neighborhoods, schools that are splitting or
combining often lead to some tensions between the
students and often principals, knowing that those
schools are going to be combined, broken up,
moved, et cetera, will call us and say, "Would you
come in? We know this is going to happen and the
students are going to be possibly dealing with
some extra stress.

CHAIRPERSON ROSE: [Interposing] Do you think that the students and the schools know where to go for help if there's an incidence of bullying?

LEE HUDSON: Well, we certainly recommend to them that they use the authority structure within the schools and their parents and if it certainly becomes of a threatening nature or repeated serious teasing, they should be reaching out to an escalating form of authority.

CHAIRPERSON ROSE: Do you think that what we're doing at this level is effective enough?

LEE HUDSON: I'm not sure what—by

effective enough, if you mean that individuals are no longer engaging in cyberbullying, we would like

to think there is an impact-

CHAIRPERSON ROSE: [Interposing] Do you have any figures that would show sort of like a before and after?

LEE HUDSON: As I mentioned before, we are one of many efforts that are being made with these students and it would be really somewhat I think presumptuous of us to assume that we were the factor. We would take peer mediation programs, for example into the impact schools that were identified by the NYPD, and they would do reports on their impact schools and they would list a large number of factors that led to reductions of violence in those schools. Peer mediation would be one of them and we would be pleased to be a part of the picture.

CHAIRPERSON ROSE: Okay. Are there any questions?

CHAIRPERSON FIDLER: First of all, we've been joined by Council Members Chin and Seabrook and we have a number of our colleagues have questions, starting with Councilwoman

Gonzalez, followed by Council Member Cabrera.

COUNCIL MEMBER GONZALEZ: 3 4 you, Chairs. Ms. Hudson, on your testimony here, 5 you spoke about different areas of the city and the Bronx, Brooklyn, so on and so forth, I know 6 you also spoke about the Red Hook Community Justice Center, which is in my district in Red 9 Hook. I just want to ask you, all these trainings 10 and all these different programs that you have 11 throughout the city, do you have data-like in 12 other words, it's not just something that happens once and then are there any outcomes? Are there 13 14 anything that you learn from in doing these 15 trainings? And the other thing that I thought of 16 immediately when Council Member Rose was speaking 17 and asking you questions is there could be a 18 consideration of some kind of pilot program just 19 to utilize your department to maybe train people 20 throughout the city because this way, you don't 21 have to send manpower out there for example in 22 schools or whatever. That's a thought, but I was 23 just wondering about that. Is there any data? Is 24 there anything that you get from these trainings 25 that you do that go back-that you look at and sort

We do. We do follow

of analyze or—you say you do follow up? You did
say that.

LEE HUDSON:

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In our peer mediation program, we're in the up. school for eight to ten weeks, so it's possible to-and you have a consistent group of students. You have 20 students that have been selfidentified and somewhat with the counselors who would be influential in the school and help to create a climate in the school, a culture in the school of tolerance and non-discriminatory behavior, so in those instances, obviously it's easier to assess did this program—are there students coming forward with—are they mediating disputes? Can we look at the settlement agreements, which we do, that the students draft? We speak to the coordinators that the principal assigns. In that program, it gives us a different kind of dataset. When we go to a school and we are there for 40 minutes or 30 minutes to do a presentation with the students, it certainly is a

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## COUNCIL MEMBER GONZALEZ:

[Interposing] And there are certain questions that

difficult thing to measure a holistic-

1	COMMITTEES ON CIVIL RIGHTS AND YOUTH SERVICES 28
2	are being asked that are maybe documented so that
3	you're learning from it?
4	LEE HUDSON: Absolutely.
5	Absolutely. Every presentation that we-
6	COUNCIL MEMBER GONZALEZ:
7	[Interposing] So that goes back to some sort of
8	think tank somewhere?
9	LEE HUDSON: Absolutely, it goes
10	back to a database in which the issues that were
11	raised in the workshop—what were they? What were
12	the actions that were taken and what is the follow
13	up that is anticipated?
14	COUNCIL MEMBER GONZALEZ: I really
15	think that's very important and with this
16	legislation, I think due to the situation in the
17	city, specifically my district—I'll try to stick
18	to that-there's a real influx of immigrants and
19	there is people that need to understand other
20	people's cultures and whether it's young folks or
21	whatever it is, we need to have some kind of
22	system in place, so that these young people within
23	the school system may be working with community
24	boards, may be working with local police
25	departments-because I'm sure that the local police

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precincts would be able to understand exactly what's going on within that community and sort of identify it. Because it seems to me from your testimony that you guys are really in a lot of different places in the city and that's great, but this legislation would take it further. I don't understand why it would not be important to the administration because there's a lot that's going to happen here if we do this. And also we may learn from the data, but we also may be able to do some kind of further situation with the Council, Councilman Fidler, with the pilot program or something that will enable the Department to teach others-train the trainer. Everybody's not a doctor, but they go to school. Everybody's not a clinician, but they go to school. So you can't expect a group of people to do everything, so I would suggest that you guys revamp and think about it a little bit because it is significant. People's lives are being lost because of this and it's not the fault of your department, but I'm just saying if you're already doing something, why not expand it and try to work with something that's in place, so that we can do that, including

17 you. And according to your testimony, it seems 18 like you guys are really working hard, but let's hopefully have some data. I'd love to see where 19 20 21 District 38, Brooklyn. I'd like to know. I know 22 it's Red Hook Justice, but we have a lot of 23 incredible schools and like I said, there are a 24 lot of issues pertaining to cultural barriers and 25 different things that are going in within that

2	district	that	can	lead	to	something	like	this.
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3 And there's also a rise in gang activity to some

4 sort, so I would appreciate it if I could get some

5 data. I'm Council Member Gonzalez, District 38,

6 Brooklyn. Thank you. Thank you, Chair.

CHAIRPERSON ROSE: Ms. Hudson, I would like to know when did you develop the cyberbullying curriculum?

LEE HUDSON: Oh, that's a good question. I would say at least four years agothree to four years ago.

CHAIRPERSON ROSE: And how do you feel about the results of the curriculum? Do you think that the curriculum is appropriate, adequate, it's engaging and that you will actually be able to reap some benefit from it?

LEE HUDSON: I believe so, yes. As
I say, it's interactive. The students participate
in the exercises that we bring there and they
raise their own illustrations. They develop
scenarios. They've added some scenarios of that
nature to their peer settings to—when they are
practicing peer mediation and they bring in
scenarios that have occurred to them when we ask

presentations.

them what are some of the instances of discrimination that you have experienced—this cyberbullying will invariably appear.

CHAIRPERSON ROSE: In our quest to get some sort of quantitative data, do you do like pre-tests and a post-test after students have taken part in these workshops?

evaluations at the end of workshops. We will ask them when we go in if they're familiar with the Human Rights Law, if they're familiar with some of these issues and the presenters will note the students' awareness in before and after when they are writing up their reports of each of their sessions, but we don't give them a test on the material before we do a workshop. We will ask them to fill out evaluations afterwards.

CHAIRPERSON ROSE: Are these
evaluations a part of any record that you keep?

LEE HUDSON: They become part of
the record of the presenters that fill out
activity logs following each of their

CHAIRPERSON ROSE: Okay. So, but

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we're not able to quantify if we're making any 2 appreciable change or difference with the 3 workshops?

> LEE HUDSON: Probably not to the statistical level of significance that someone might like to come in and say we have-I think in an instance where we have had a more comprehensive—we've done the entire 6th grade, for example, we have been asked to come in and do the 6<sup>th</sup> grade somewhere, we could probably definitely do some sort of an assessment of that, but a class here and a class there—it's a-really trying to season the area, try to generate an awareness that these students will talk to other students and spread it throughout the school, but often it's the initiative of the individual teachers or particular school administrators to have us there in the first place.

> CHAIRPERSON ROSE: Do you have an idea of what it would take in terms of staffing or resources to allow the Human Rights Commission to be more pro-active to visit more schools, to-I would like to see this used as a preventive tool instead of an intervention. So what type of

_	COMMITTEES ON CIVIL RIGHTS AND TOUTH SERVICES 31
2	additional resources would it take for this to
3	become a proactive, a preventive type of program?
4	LEE HUDSON: I think it would be a
5	sizeable increase in the number of individuals in
6	the agency and I'm not sure there are-that that's
7	realistic.
8	CHAIRPERSON ROSE: [Interposing] In
9	terms of maybe the educators, the I think the
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11	[crosstalk]
12	LEE HUDSON: The field staff.
L3	CHAIRPERSON ROSE: Is there a
L4	number?
L5	LEE HUDSON: I just said I really
L6	think that that's a rather overwhelming—and I
L7	think it's unrealistic in our current budget
L8	situation.
L9	CHAIRPERSON ROSE: So would you say
20	that maybe the best way to do that was to have the
21	State mandate that your curriculum be a part of
22	the DOE?
23	LEE HUDSON: I think that's an
24	interesting suggestion, Councilwoman. I think to
25	reach expansively and to every class, you're

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2	talking about something that's fairly
3	institutionalized in the material that would be
4	guaranteed to be presented and tested in every
5	class.
6	CHAIRPERSON ROSE: I believe
7	Respect for All is something that's been
8	curriculum of New York City schools. How would
9	you compare the curriculums?
10	LEE HUDSON: I am really not in a
11	position to evaluate the Respect for All
12	curriculum. I haven't seen a particular
13	curriculum. I know that there are a range of
14	activities that the different schools take toward
15	that development-
16	CHAIRPERSON ROSE: [Interposing]
17	Could yours be interspersed into that since it's
18	already part of it?
19	LEE HUDSON: We do. They will call
20	us and say would you participate in our Respect
21	for All week activities or—and when we go into the
22	schools and do presentations, we refer to the
23	Respect for All policies in the schools. We will
24	hold up a copy of the brochures that many of the
25	teachers will provide at catera. So we see the

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values and the principles that we're presenting in these schools as identical, very similar to those which the Department of Education is working on.

CHAIRPERSON FIDLER:

CHAIRPERSON ROSE: Okay, thank you.

We've been

joined by Council Member Williams, and I just -before I go to Council Member Cabrera, I just have to say, there's an old expression I think it may have its origins in Shakespeare, that the law is And particularly, listening to Chairwoman an ass. Rose in this colloquy, it just occurs to me just how ridiculous it is that we cannot mandate that the Department of Education bring this curriculum into every classroom-that we have to have a discussion about what resources the Human Rights Commission would need to be able to do that when we have a staff of tens of thousands of teachers and administrators already in place in those classrooms. It strikes me that almost every Council Member-I know I do-provides computers because we've recognized that computers are an essential part of education these days. If you're not literate, if you're not computer and technologically literate--but yet we can't mandate

that part of the training that the kids receive on those computers is to the dangers of cyberbullying. It's like handing them a weapon and allowing them to feel free to point it as they see fit, without having been instructed as to the dangers of it. And that is all because of the state education law and because we are prohibited from doing those things, and I hope we will find a welcome ear in Albany someplace where maybe they can do something that doesn't cost us a plug nickel [phonetic]—doesn't cost them a plug nickel that would make some sense. Sorry about that.

Just had to say that. Council Member Cabrera, followed by Council Members Chin and Koo.

so much to both Chairs. This is of special interest to me since I chair the Technology

Committee. I'm just curious to know if I understood right. You have been conducting these trainings in school and in different places just for the last four years. Is that what I heard?

LEE HUDSON: Well, the Human Rights

Commission has been conducting trainings on anti-

bias and bias hostile behavior for many years.

come back six months later, and to see whether the

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body of knowledge was applied. I'm just surprised to hear that that has not been done - - fact that anybody could just do the dissertation. This sounds like a great subject. I wish I would have that when I was doing my doctorate in counseling. This would have been an easy task to do. It's very straightforward, but I'm surprised because this is what I fear—I don't know if what's being put forth really works. So before I say, let's have it in all the schools, how do I know if it even works? How do we know if it's effective? I'm looking for the efficacy of these trainings that are taking place, and how do we know that they do really work?

LEE HUDSON: Often when we do
presentations, we do them in sequences of twos or
threes, and when we go back to the second one, we
review and see whether the students have grasped
the fundamental concepts in the beginning of the
law, the areas of the law, the jurisdictional
areas of the law that are there, and then we
proceed into some of the other areas. I think
some of what we deeply would want to measure would
be more difficult to measure and that would be

attitude change, behavior change and things of that nature. We can go back and we can ask students whether or not there was comprehension related to the points that we were making about the Human Rights Law, but whether those students are internalizing it and are in fact going to carry that message forward in their behavior and in their attitudes, that is another matter, and we're not often with the students long enough to be able to determine that, but we are in touch with these schools and some of these teachers and principals. We have schools we have relationships with, so we do know that—

## COUNCIL MEMBER CABRERA:

[Interposing] I just hear a lot of anecdotal data and I don't hear a lot of quantitative date. I'm a college professor and research is something that I truly, truly value. And in a day and age, - - we're so strapped for funding, I just want to make sure that what we're teaching has been demonstrated to be effective and anecdotal data is not enough and there are resources—maybe you're not able, but there are colleges, there are organizations that I'm sure—and institutions and

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centers that would be more than glad to make sure
to actually—just to show the data, qualitative

4 data, whether the program is working or not. I'm

5 curious about your conflict mediation. I think

6 it's a great, awesome idea. In terms of the

7 | conflict mediation, do you bring your own teams,

or are you working with the teams that are already

9 in the schools?

LEE HUDSON: We're working-we bring a team of two and the principal assigns two coordinators from the school that will carry the program forward and then, there are the students and we meet with them for between 90 and-well, about two hours for eight to ten sessions. We interview the students in the beginning to find out what their interests in mediation, why they feel they would be good at this-would carry through the program, and then we have commencement ceremonies, swearing in ceremonies at the end and parents come and council people come and other people come. The students set up a program and some schools really run with it. It's up to a lot of the leadership in the school to reinforce all of these efforts.

2	COUNCIL MEMBER CABRERA: Let me
3	tell you, I think that's a fantastic idea. Having
4	been part of the first team in 1991 that when
5	conflict mediation first went officially into the
6	schools, I could tell you firsthand and there's
7	research and data to show that indeed conflict
8	mediation do work, especially peer conflict
9	mediation, when it's run by the students. And I
10	just-one school in my district was asking me for
11	funding for \$10,000, and I said, "For what?"
12	"Because we need training in conflict mediation."
13	And I was surprised that they were asking that
14	much first of all to come in and to do that kind
15	of training, so I'm very, very excited and happy
16	that you're providing that service. My last
17	question just at a point of curiosity—can you
18	share with us what are the highest cases of bias,
19	bullying taking place? What category?
20	LEE HUDSON: I do not have that
21	kind of data—you mean which group of individuals
22	is the most… When I talk with the trainers, most

kind of data—you mean which group of individuals
is the most... When I talk with the trainers, most
of the situations that leads to bullying are
relationships and they're misunderstandings. It's
the escalation that gets us into the really

2	difficult areas, but it can startand that's
3	where we can to stop it, it can start with
4	boyfriend/girlfriend cutting in line in the
5	cafeteria—it can start so small, and then it can
6	escalate and misunderstandings and anger take
7	over. And we have serious situations.
8	COUNCIL MEMBER CABRERA: Thank you
9	so much.
10	LEE HUDSON: Uh-huh.
11	CHAIRPERSON FIDLER: I think you
12	did testify that gender orientation/sexual
13	preferences is one of the most significant
14	categories though. Am I correct?
15	LEE HUDSON: Yes, students really
16	want to talk about that.
17	CHAIRPERSON FIDLER: And before I
18	go to Council Member Chin, just apropos of some of
19	the questions that Council Member Cabrera asked,
20	are you familiar or are you aware of any of our
21	many colleges/universities that are looking to do
22	research into this cyberbullying and whether or
23	not they could do an analysis for your of whether
24	the program that you're currently running has any
25	efficacy and if not, if we were able to find

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2	someone, would the Human Rights Commission be
3	willing to participate in such a study?
4	LEE HUDSON: We'd be very
5	interested. We have had conversations with some
6	evaluation people-in program evaluation at
7	Columbia and getting some of the graduate students
8	there to develop programs and so forth, but
9	certainly, Council Member. Anyone you would
10	forward, we would be very interested.
11	CHAIRPERSON FIDLER: That would be
12	great, and whatever we can do to encourage that,
13	you can count on us for.
14	CHAIRPERSON ROSE: In reference to
15	Council Member Cabrera's question about the
16	numbers, are these figures captured in the
17	mandated reporting that we're now requesting of
18	the Human Rights Commission?
19	LEE HUDSON: I'm sorry, which
20	numbers?
21	CHAIRPERSON ROSE: The numbers for
22	the cyberbullying. Are they captured in our
23	mandated reporting?
24	LEE HUDSON: Asking-I'm not sure-
25	CHAIRPERSON ROSE: [Interposing]

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2	Are the numbers of incidents or groups that you've
3	worked with, are they part of the mandated report
4	that we're doing now?
5	[crosstalk]
6	LEE HUDSON: Yes. Yes.
7	CHAIRPERSON ROSE: They are.
8	LEE HUDSON: Yes, I thought-
9	CHAIRPERSON ROSE: [Interposing]
10	The numbers could be gotten for Council Member
11	Cabrera?
12	LEE HUDSON: Certainly.
13	CHAIRPERSON ROSE: Okay. Would you
14	make that available to-
15	LEE HUDSON: [Interposing] Sure.
16	CHAIRPERSON ROSE: Thank you.
17	CHAIRPERSON FIDLER: Council Member
18	Chin followed by Council Members Koo and Williams.
19	COUNCIL MEMBER CHIN: Thank you,
20	Chair. Ms. Hudson, it's great to see you again.
21	The Commission doesn't have enough resources-
22	something we've said many times, so we have high
23	hopes and aspirations for you guys to do all this
24	training and all the good work that you do. You
25	don't have the resource. Unless we get the
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resource from the Administration, there's no way
to really expand on it and that's something that
we have to continue to struggle for. When you
were talking about that—all the workshops and
conferences and the number of people you reach—
it's not enough, right? It sounds big, but in a
city of over 8 million people, 70,000, right? The
school system—we're only reaching 9,000 young
people—

LEE HUDSON: [Interposing] Mm-hmm.

COUNCIL MEMBER CHIN: --with over a million students in the system. So we just got to figure a way of doing more, and I agree with my colleague that we have to get the Department of Education to really take this up as a regular curriculum in the school, so that the kids hear it every day, and it's so important to have the prevention. It's great that you're there to intervene when something happens, but I think by doing the training and the curriculum, hopefully we can prevent more of these types of incidents happening in our school. One of the questions that I wanted to ask you about cyberbullying is that has the Commission thought about working with

some of the Internet providers for them to help
publicize the civil rights law, in terms of it's
against the law to discriminate, to harass-I mean
just like some of the-and the housing area with
the fair housing law that we have learned how to
do that. I mean even with housing you see the
fair housing logo that you know that they cannot
discriminate against you. So have you thought
about working with some of the Internet providers?
LEE HUDSON: We have not worked

with the Internet providers. I think that's a very promising idea.

COUNCIL MEMBER CHIN: Yeah, with Facebook—for them to at least have something on the website itself, when people click in and log on.

LEE HUDSON: Yes, I think that's very interesting.

COUNCIL MEMBER CHIN: Is that something that we could work with you on to get them to help publicize? The other thing is that I guess working together with the schools I mean, the Respect for All week, the part of the curriculum—at least that's gaining some traction

in the school and when you go in there, do you-when you do the training, do you get commitment
from the administration, from the principal to
have regular teachers or student body assigned to
sort of like continue the work, the training that
you have done in the school?

LEE HUDSON: Well, we certainly, as I said, reference the Respect for All policy that the school embraces and we reiterate and underscore that, but we don't say to the teachers—we assume that the commitment of the school and the principles to that policy is present. We underscore it.

COUNCIL MEMBER CHIN: Uh-huh, but you don't get a direct commitment from the principal that they've set up like a liaison to the Human Rights Commission in terms of helping with reporting or incidents to sort of like—

LEE HUDSON: [Interposing] That structure does not exist.

COUNCIL MEMBER CHIN: But can you think about setting that up 'cause once you are called in or you go in to do trainings and presentations, that you get some commitment—you

COUNCIL MEMBER KOO: Thank you, Mr. Chair and Chairwoman and Ms. Lee from the

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Williams.

Commission. My question to you is after you do
the seminars in the schools, how do you measure
the results are better? Because we all know New
York City is an immigrant city and students from
overseas because of their language, culture and
custom barriers, they always suffer from bullying
in the schools. And supposedly the students
report the incident to the principal. Do you go
into the school to give a seminar or?

an incident to the principal, if the principal contacts us, we would definitely—we would be right there, but we're not—I mean they may or may not contact us for that purpose. They may have some alternative structures themselves that they would—it's a great deal of independence among them.

COUNCIL MEMBER KOO: So there's no
- - in your Commission. You can give seminars,
but you can't provide the disciplinary actions to
the students?

LEE HUDSON: No, we do not provide disciplinary actions to the students in the schools. There are structures within the schools and there's a very extensive disciplinary code and

2	a series of steps that each school uses for
3	disciplinary purposes, and we are not a part of
4	that.
5	COUNCIL MEMBER KOO: Okay, so how
6	do we prevent further happening in schools?
7	Suppose in my area, Flushing High School, that a
8	few months some immigrants suffered some bullying
9	from the students, even physically, and then how
10	do we prevent this from happening again? Through
11	the police? Who is the one in charge of giving
12	disciplinary actions?
13	LEE HUDSON: If it occurs in the
14	school, the school takes the primary lead.
15	COUNCIL MEMBER KOO: So the
16	principal.
17	LEE HUDSON: The principal, the
18	guidance counselors, sessions with the parents-
19	there's a step process that they log it, they
20	enter information-
21	COUNCIL MEMBER KOO: [Interposing]
22	So the Commission has no-
23	LEE HUDSON: We are not a part of
24	that disciplinary process. No.
25	COUNCIL MEMBER KOO: Well, then we

Thank you,

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should build in some disciplinary actions within
the Commission to because otherwise, So I
was suggesting when we make this Introduction 363
we have some built in mechanism for some
disciplinary actions, if the students or the
school do not do remedying actions after students
report the incidents. Thank you.

Council Member Koo. Council Member Williams?

COUNCIL MEMBER WILLIAMS: Thank

you, Mr. Chair and thank you, Ms. Hudson and Mr.

Mulqueen. I'm sorry I came late, so I missed

testimony and actually some of my questions have

been asked, but I guess my first question was—you

may have said it in testimony; I tried to read

through it—but do you get cases just through

students or parents call your office, so

everything comes through the school?

CHAIRPERSON FIDLER:

LEE HUDSON: It's an assortment of processes. We hear about—we get invitations to come into the schools from principals, from school administrators, other types of—parent coordinators, who will often say, "Would you do a presentation at our next parent meeting?" I mean

1	COMMITTEES ON CIVIL RIGHTS AND YOUTH SERVICES 5
2	it is a wide range of—
3	COUNCIL MEMBER WILLIAMS:
4	[Interposing] If I had a child, would I call you?
5	If my child was being bullied, would I call the
6	Commission to say my child is being bullied; I
7	need some help?
8	LEE HUDSON: You certainly could,
9	but I mean it would depend on the nature of the
LO	bullying as to exactly what might be the best
11	direction for you to take.
L2	COUNCIL MEMBER WILLIAMS: So they
L3	shouldn't call you. They should call the school.
L4	Is that what it is?
L5	LEE HUDSON: I guess I'm saying it
L6	depends on what the bullying is. If it's an
L7	interpersonal situation and the young person goes
18	to their parent, the parent may contact the other
19	parents or the parents may contact the school and
20	the Commission would really be unlikely to play a
21	role in that situation, but—
22	COUNCIL MEMBER WILLIAMS:
23	[Interposing] I guess I was trying to see is that

any way a function of the Commission 'cause I

don't think people think of calling the Commission

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2	when this stuff is happening. So should they be
3	thinking of it or no, they should not be thinking
4	of it?
5	CLIFFORD MULQUEEN: Council Member,
6	I guess if a parent was to contact us-
7	CHAIRPERSON FIDLER: [Interposing]
8	You have to identify yourself for the tape
9	recorder.
10	CLIFFORD MULQUEEN: Cliff Mulqueen,
11	Deputy Commissioner of the Human Rights
12	Commission. If a parent was to contact us in that
13	situation-for instance if I got an e-mail, I would
14	give that e-mail to Deputy Commissioner Hudson and
15	inquiries would be made of the school, whether
16	they were-we would contact them, and see if they
17	were interested in us coming. If it rose to the
18	level of a violation of the Human Rights Law, then
19	the law enforcement bureau could take some action
20	in that instance, but most of the time, it doesn't
21	rise to that level.
22	COUNCIL MEMBER WILLIAMS: So
23	initial contact should be primarily through
24	another agency, not the Commission, school at.
25	LEE HUDSON: I would tend to think

2	it would transpire in the school.
3	COUNCIL MEMBER WILLIAMS: So the
4	Commission's role primarily here is in educating
5	and providing information?
6	LEE HUDSON: That's correct.
7	COUNCIL MEMBER WILLIAMS: So what
8	two things do you think the Commission could be
9	doing more of, absent of not having funding or
10	anything?
11	LEE HUDSON: What we're moving
12	toward now is putting more educational resources
13	online ourselves. And I think whether that's in
14	the form of curriculums, in the form of video
15	presentations, which we're working on right now.
16	I think that has probably the most promise for
17	stretching some of our staff and some of our
18	reach. That's probably our primary area of
19	expansion right now
20	COUNCIL MEMBER WILLIAMS:
21	[Interposing] I'm saying funding aside, let's
22	pretend you had all the money you need, what two
23	things-
24	LEE HUDSON: I think that would be
25	a very profitable direction to go, Council Member

Williams. If we were to—and is the direction we
are going. We are completely revamping our
website so that we are able to provide a lot more
of these educational messages and link through
community organizations and other organizations to
our site in order to deliver them because staff
will increasingly be unable to be where they need
to be when they need to be there.

COUNCIL MEMBER WILLIAMS: So if you had all the money you needed, that would be the one place that you think we would be able to put the resources to best use?

LEE HUDSON: I think that would have the best reach.

COUNCIL MEMBER WILLIAMS: Okay.

Also, I think from what I heard, we weren't doing much in the way of assessing the program to see if they were successful.

LEE HUDSON: We were talking about some of the complexity of doing that when our interaction with some of the students is as limited as it is, and assessing what the impact of that is beyond perhaps a simple memory of some of the things that were said.

back in touch with this particular school or this

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Τ	COMMITTEES ON CIVIL RIGHTS AND YOUTH SERVICES 58
2	particular class depending on why we were there in
3	the first place.
4	COUNCIL MEMBER WILLIAMS: Are there
5	evaluation forms after the training?
6	LEE HUDSON: Yes. There are logs,
7	which the staff keep.
8	COUNCIL MEMBER WILLIAMS: Are any
9	of those questions gauging attitude shifts before
10	and after?
11	LEE HUDSON: We do not go in and
12	give the students an attitude assessment at the
13	beginning and at the end of the sessions. We do
14	not.
15	COUNCIL MEMBER WILLIAMS: Is that
16	through lack of resources or just something
17	LEE HUDSON: I'm not sure that
18	particular measurement based on a half an hour
19	presentation would necessarily be statistically
20	sound to begin with.
21	COUNCIL MEMBER WILLIAMS: So I'm
22	going to try to end up and I'm glad that you're
23	doing all of these things. I would suggest-I'm a
24	little saddened by the answer to my question, if
25	you had all the money in the world, what would you

2	do. Maybe you could think about it a little
3	further, what exactly you could do had you had
4	resources. So maybe that's something that we can
5	help fight for, but without a concrete lists of
6	things, it's probably kind of difficult. And I
7	hope one of those things would be gauged around
8	actually assessing what other work was getting
9	done. Thank you.
LO	CHAIRPERSON ROSE: Thank you. I'd
11	like to acknowledge that we've been joined by
L2	Council Member Mark-Viverito, Van Bramer, Palma
L3	and Ferreras.
L 4	I'd just like to ask you, do you
15	provide these workshops and seminars to private
L6	and parochial schools, colleges and not only
L7	public colleges, but private colleges?
18	LEE HUDSON: I don't believe I can
L9	think of a private college that we've been to, but
20	all of the others that you mentioned, I would say
21	yes.
22	CHAIRPERSON ROSE: You do. Okay.
23	Thank you.
24	CHAIRPERSON FIDLER: I want to
	$\Pi$

thank you for your testimony this morning,

2	disappointing as the conclusion may have been. I
3	have a long-standing relationship with
4	Commissioner Gatling. Please send her my best,
5	but please as well, send her the message that we
6	would hope that the Human Rights Commission can
7	get on board with Intro 363. 27 Council Members,
8	that's a majority of Council Members, have co-
9	sponsored this legislation. I think that's an
10	indication that the Council believes that this is
11	a problem that needs to be addressed. I think the
12	point that's being made by Intro 363 is that it
13	needs to be mandated. I wish we could go much
14	further. As I pointed out before, I think the
15	real appropriate place for this legislation would
16	be the Department of Education, given their
17	resources and given the fact that they're actually
18	on the front line in classes with students, but
19	lacking that tool, I think the most significant
20	message we can send that cyberbullying is a
21	growing problem, an epidemic problem, something
22	that is not going to go away and get better,
23	unless we address it. The Human Rights Commission
24	is that venue, so please communicate that to
25	Commissioner Gatling. I look forward to your

supporting this legislation. I believe we're going to pass it.

I hope the Mayor is going to sign it and that we might be able to make some progress. Just bear in mind that we may never hear from individual children who have been saved from this type of bullying, but you can rest assure that there will be many thousands of them out there. I think that alone justifies Intro 363, so thank you for your testimony.

LEE HUDSON: Thank you.

CHAIRPERSON FIDLER: We have three panels—one of them has a student on it, and we promise to try and get that student back out of here and into their classroom as early as possible, so I'm going to call that panel first.

That would be Alexandra Harbor and Alyssa and Parry Aftab from the Wired Society—Wired Safety, I'm sorry. Wired Society. I guess we are a wired society. Thank you and please join us.

PARRY AFTAB: Steven, would you pass out some of the testimony? Unfortunately, my photocopier ate my testimony, so we have some for you and we will e-mail the rest. I have one copy

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of this [off mic]. My name is Parry Aftab. New York lawyer, as well as one in New Jersey and I run the world's oldest and largest Internet safety charity. It's called WiredSafety. You may recognize us. We're the experts for Dr. Phil on the Today Show and Good Morning, America and CNN and MSNBC and Fox, but we also run stopcyberbullying.org, which is the oldest and the most popular cyberbullying website and program in the world. We have been doing this since 1995, since a year and a half after the Internet started, and our work began-and we are all unpaid volunteers in our charity and that includes me. Our work began in protecting adults from cyberstalking and harassment, but as kids started getting online, we realized that they were far more creative and had far more time to burn than their adult counterparts. We have been working on cyberbullying for 16 years, longer than anyone else. We are one of five members of Facebook's International Safety Advisory Board. I'm happy to make any introductions to the New York City Council, your commissions or the Human Rights Commission to them. I'm also a member of the

Advisory Board of MTV's A Thin Line campaign,
which is their multi-year campaign to deal with
digital drama and cyberbullying. I'm happy to
make the introductions there. We advise Google.
We advise Webkinz [phonetic]. We advise Disney.
We advise Microsoft. We advise everyone in the
industry who has a role, but more importantly, we
talk to 10,000 kids a month, and have been doing
so for many years. I'm going to introduce you to
two of my Teen Angels. Teen Angels are 13 to 18
year old teen Internet safety experts. It takes
them two years to earn their training, and their
wings. We have girls and boys. I was only able
to wrench one of my college students; she started
nine years ago and one of my high school students
out of school today. They come in all shapes,
sizes, colors and accents, and they've testified
before the United Nations on cyberhate a few
minutes after the head of the United Nations
spoke. So I'm going-Alyssa, I'm going to let you
get started first, and

ALYSSA AFTAB: Great. Good morning. Thank you so much for this opportunity. It's such an honor to be speaking to you guys this

to kids themselves. What's so interesting about

Teen Angels is that while we are experts in the

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field, we are also still teens. I'm no longer a teen now, but throughout my work-my nine years-it was really interesting speaking from the perspective of a teen and speaking to the teens themselves because we could identify on such a personal level sort of experiencing so similar experiences. What is so great about what we're doing here today about laws that do help to protect kids and teens online is that the more laws we have the better we can protect kids, preteens and teens. And the fact that we are here today, we can take action. And when we are approached with instances of cyberbullying or harassment, we need to be able to take action. Parry and I had been speaking about bias-based attacks and what really struck me and throughout my experience working with Teen Angels was how amazing the community online is-that it is so different from a playground-where online behind your computer screen, you can assume whatever identity you please, and in some ways, that's a very awesome opportunity. That's great, but the dangers behind it are far greater. And for teens especially when they are still trying to figure

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out what their identity is, it is abused. What we can do as Teen Angels is really get in there-get into schools, get into the kids' minds and really address the issues that they're dealing with and inform them how powerful their words really are and their attacks are online. What's interesting about biased attacks is that addresses the identity issue itself-that our entire society, we're used to assuming stereotypes. That's how we identify people. That's how we identify ourselves and make decisions based on those differences, for good or for worse. But what is so problematic about biased attacks is that they're abused simply because we dehumanize the people we're attacking. They no longer have an identity. The only identity they have is the stereotype we've assumed that they possess. So for cyberbullying, it makes you feel uncomfortable, but it also gets under your skin. When it attacks your identity, the things that you identify yourself as online-your religious beliefs, your sexual identity, your gender, your race—those things are how you identify yourself, so it is a personal attack. I had an experience myself.

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to a Christian college and on my Facebook, I identify myself as a Christian, but what you're automatically putting yourself out there by exposing something so personal to you, and for me, my religious beliefs are my identity, and I think a lot of us, if we are religious people, then that is something that is really important to us. So whether a Muslim girl on a playground under-a shawl on her head, that's a very personal experience if a bully comes up to her and bullies her, she can see her face. She understands that she is a human. Although she is shawled by her religious cloak, she is still a human and in that way, you can identify with her and still have some sense of remorse. But what really struck me about the concept of biased attacks online specifically is that that identity, her religious affiliation online, she doesn't have a face because all the bully sees is a computer screen and therefore, that bully can hide behind their computer screen and not identify personally with the person they're attacking. So in that way, I think what we're doing today is so important and so vital for each of us as we identify ourselves so personally

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with these biases that we have assumed in our society, but for whatever reason, this is why

we're here today and I thank you guys.

PARRY AFTAB: We'll take questions at one time if that's okay, and I'll answer a lot of questions that you had asked before that other people didn't know the answers to that we do.

Alex, would you introduce yourself please?

ALEXANDRA HARBOR: Okay so, my name is Alexandra Harbor and I'm a junior in high school. And as a high school student in such close proximity to Rutgers, the Tyler Clementi tragedy really resonated with me in a big way. I've been with Teen Angels for over six years now and I'm also a member of the Youth Leadership Council in my school. I have an active role in raising awareness for these issues. I visit the elementary schools, the middle schools. I talk to kids about bullying online and on the playground even. As a Teen Angel, I've been on Good Morning, America and BET's Stop Cyberbullying Week, as well as WiredSafety's yearly summit at the Senate. really think that this is just a really big issue for everyone and as a high school student and an

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older sister, especially with my younger sister, it's just really scary to see her going into this new environment and not being equipped with the right things and I try to help her as I can as an older sister. As a Teen Angel, I really want to stress how prevalent this issue is in my life and support the passing on the belief that the best way to fight cyberbullying is through awareness and also stress that I think the most important thing is that the message is coming from the student's peers because you really are effected by the people around you. If your friends are against it, if everyone you know is against it, then you're going to be a lot less likely to do it. That's it.

CHAIRPERSON FIDLER: Before you continue I just—first, I want to thank both of our Teen Angels here for their testimony. I just want to say that to the last point, I think that's very appropriate. I wish I could legislate the kind of volunteerism that the two of you are showing, but obviously, we can't do that. It is in fact that very peer dynamic that makes cyberbullying so dangerous and fighting fire with fire is probably

the best possibly approach, if we could find a way to make sure that it reached everywhere and every how. The other thing I just wanted to comment on is—no one that is sitting up here needs to understand—have it explained to them what happens with the anonymity of the Internet. I'll speak for myself. I'm sure my colleagues all understand it as well. The things that are said about people in our profession on blogs, on the Internet are incredibly vicious—

PARRY AFTAB: [Interposing] Which is why we protect adults as well, especially when they're involved in government.

CHAIRPERSON FIDLER: The point is that it comes unfortunately along with the job.

I'm an adult. I can defend myself and even if the person that is spreading untruth about me or one of my colleagues hides behind the cowardice of anonymity, we have a way of doing something about it. The real problem I think is when it's a ten year old, a 12 year old, a fifteen year old, someone who is still struggling with who they are in the world and the insecurities that come along with the tenderness of age. That is why I think

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2 this is such a critical issue for us to address.

3 It's not going to go away. I appreciate the fact

4 | that you've been on this since the '90s. I'm sure

5 that - - tell us that the problem has gotten worse

6 and not better, as the Internet and technology is

7 expanded, and as communication becomes even more

8 instantaneous and even broader-based. It's only

9 going to continue to be that way, so I just wanted

10 to say thank you for the efforts that all three of

11 you are making upfront.

parry aftab: I have to tell you that that type of insight is unusual at any level and certainly, particularly unusual when you're dealing with politicians who often don't get the nitty gritty on really what's happening and your insight is spot-on. We appreciate it, which is why we are involved and spilling water everywhere. So, let me tell you a few things. A) Teen Angels is free. It's online—any school, any faith based organization, any law enforcement official, anybody that's—City Council Members, anybody who wants to, where I have two adults that are willing to sign up and volunteer for the charity, also free, but we do background checks to find out who

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they are, can deliver our programs that are available for free online. We took our programs and we scaled them back and we created the program for the Girl Scouts of the USA, called Let Me Know, lmk.girlscouts.org, which is Teen Angels Light. We have a million-dollar toolkit that gets released in two weeks, totally free, for schools. Now we found that it's very difficult working with political and sometimes regulatory authorities in the school systems, Department of Educations can sometimes be a little insular and talk to educators but not to lawyers and non-profits, so we created a toolkit that is free for schools, making the schools the distributer/facilitator for everything. It's K through 12. It comes out in two weeks. I tried to type over the weekend as fast as I could to fix typos, so I will release to you one filled with typos this week-the secret until we put it out on the Today Show next week. It has a \$350,000 computer game that teaches children, middle schools and older elementary school students, everything they need to know about cyberbullying as they qualify for a member of Alex Wonder's Kids Cyber Detective Agency.

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It's part Scooby Doo and part Encyclopedia Brown, where he works from the janitor's closet, solving cyberbullying cases. We had enough funding for the game. We didn't have enough funding to add all of the cases to it, so we will sending those out by e-mail. The toolkit-we got enough funding to build the toolkit, didn't have enough money to put them on DVDs. If the City Council wants to put them onto DVDs, we will give them to you; otherwise, we will make an e-mail link available to any school in the city obviously. 85% of the kids we have polled around the country, 45,000 of them in middle school, have told us they were cyberbullied at least once. We vehemently support your bill--WiredSafety, Parry Aftab and all of the various capacities in which I speak, the Teen Angels individually and as a group. I will tell you what I would suggest we change.

Cyberbullying ranges from, "You're fat and ugly" sent repeatedly in one day to "I'm going to kill you. I'm going to kill your mother. I'm going to rape you if you don't do whatever."

We need to define it. I think we need to define it better in the bill. You're going to have some

problems defining cyberbullying. Among the 2 experts in the world, none of us can agree. 3 My simple definition is the use of digital technology 4 5 by one young person as a weapon against another. So I would instead of just using cyberbullying, 6 you may want to indicate any of the foregoing, the intimidation, the harassment, the extortion, all 9 of the other things, including the use of digital technology to do any of those things, might get 10 11 you a little further. I suggest that we should at 12 least think about the definition or provide 13 guidance on how that word should be used. I will 14 give you everything we've got. You want to as the 15 New York City Council, any of you individually for 16 your own jurisdictions, if you want to give me a 17 video, I'll give you a customized version of the 18 toolkit. You can put it in your own e-mail and 19 put it out to all of your schools. What we need 20 to do is get kids involved more. The good thing 21 about WiredSafety is we have 16,000 volunteers and 22 none of us is paid a dime-the bad thing is none of 23 us is paid a dime, but we have been very good and 24 better than most in getting people who care out there to make a difference. I will donate our 25

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time and my expertise and that of Teen Angels from the New York metropolitan area, so whoever is in school that day will be able to get another one to create a program that will train the trainers here in New York. I will teach teachers. I will teach kids. I will teach college students. We can reach out. I'm a graduate of Hunter. We could reach out to Hunter. We could reach out to NYU. I went there too. Pace University partners with us. They have doctoral programs where they train. They're right down the street. I suggest that we train a lot of people who care and I'm willing to come out to each of the schools-not every school in each of your districts. I'll come to every single one of your areas and I will talk to at least one school. When you talk to them, you get the kids involved. And once they're involved and the parents are involved, they will change things. None of us need to be told how to look both ways before we cross the street. That we get. Somehow though-although parents understand we can get hit by cars, we don't understand how kids are using digital technology to torment each other.

There are 75 different ways kids

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have identified to me that you can use a cellphone to cyberbully someone. They're even now swapping off SIM cards when the phone is unattended, so that they can make a phone call from their own phone pretending to be their victim. 70% of cyberbullying occurs anonymously, either through stolen identities, fake identities or full anonymity. Kids do anything they want to do when no one knows who they are and they are often unaccountable because people don't know how to investigate them. Only 5% of the kids in middle school and high school ever report cyberbullying to anyone other than perhaps a friend and because of the anonymity factor, they don't know if that is their friend or their worst enemy hiding behind that ID. They share their passwords-70% of high school students do. 85% of elementary school students do. They're friends today. They're enemies tomorrow. Knowing their secrets and their passwords, kids can destroy their lives.

Facebook has just recently launched something that hasn't gotten a level of press it should. I was in Italy at the time we launched it. It is a full program to address

cyberbullying. It allows the targets of
cyberbullying to forward the cyberbullying message
to people in authority, to their parents, to their
schools. It allows things to be captured. It
gives them training and now that you can identify
your devices to your profile, so that even if
somebody has your logon and password, if they're
not logging in through your device that you've
registered, they can't get in. They collect IP
addresses anytime you touch the site in any
meaningful way. They will turn that over to law
enforcement when they need to under exigent
circumstances or pursuant to a subpoena or court
order.

We need to recognize that this can't be solved without all of the stakeholders at the table. The industry has to be here. We need to make sure that educators are here. We need to make sure that governmental representatives, policymakers, lawyers, judiciary are here. We need to make sure that law enforcement and investigators are at the table. We have to have parents here and mental health professionals and wellness professionals and technology experts and

we need to make sure it works, and you can't do that without the kids.

Cyberbullying starts in second grade. I was doing a presentation to a number of parents one night. Somebody brought a second grader. They didn't have a babysitter. I said, "What is cyberbullying?" Parents raised their hands and this little girl did, so I figured, what the heck and I said, "What's cyberbullying?" And she said, "Cyberbullying is when if you like a boy, but he is already going out with somebody, you go online, pretend to be his girlfriend, break up with him, and then he can ask you to the dance." Now, I wasn't sure what she was going to do when she got to third grade...

## [laughter]

So on Webkinz, kids steal each other's passwords. My third grade niece called me in tears. My sister is a kid doc for AOL, so she is an online pediatrician. Apparently, my mother was out the day they taught professional daughters how to earn a living with their degrees. She called me and she said, "I know I'm not supposed to give out my password, but my best friend said

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that if I didn't, I wasn't her best friend and I said no and she said yes and I said no and she said yes, so I said okay, and I gave her my password, but it's okay 'cause I got her password too. And the next day when I logged into my Webkinz account, all of my stuff was gone. All of my gold and all of my points and all of my really cool things, they were all gone, so I asked my brother and he said she probably stole them. So I used her password and went into her account, and I stole them back. I didn't take anything except the stuff she took from me," she said. "So what do you think?" I said, "Change your password. Don't tell your mother." And I called Webkinz and the other girl's account was cancelled. a perk sometimes. So we have to make free resources-we need to work together.

My husband, who is running the camera, is from Canada and he runs a child safety research and innovation center. Allan is the only one who knows how to measure changes in attitude. He uses serious games to do that. His first game will be out in another couple weeks. It cost \$3.5 million, so I had to marry him for rights to the

2	game. We can do something like that
3	cyberbullying. I can measure what they know at
4	the end of sessions and we do all the time. And
5	we do our research through our teens because we
6	find teens and pre-teens don't lie to each other.
7	They'll lie to us. If we ask them if they've been
8	bullied, if their parents are around, they're not
9	going to tell us. But if kids ask them, we get
10	real answers. I'm happy to share those. On June
11	$8^{ m th}$ , for the twelfth year, the first one was
12	actually given here in New York at the Police
13	Plaza, but since then we give them in Washington.
14	We're holding the WiredKids Summit, given entirely
15	by teens and pre-teens, where they share their
16	research and talk about these issues to elected
17	representatives, everybody from the industry, the
18	professionals who sit in the audience and listen
19	to kids. We passed out comics—did we pass out
20	some of the things we had? Yes. So we have comics
21	Marvel donated a license to us to do these comics.
22	We only got them funded once to have them printed,
23	so what you have is a collector's item. We do
24	programs for kids. We do competitions that the
25	kids can doposters. We have drop the mouse and

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walk away from the computer and no one gets hurt" skits Law and Order style. We have the kids get up and do the dramas. We have kids go out and counsel. We are creating a teen help line, where teens will be able through texting, online and phone eventually to help other kids who have been cyberbullied. We do this together. None of us have any money, and I'm happy to lend what we have, but we have more resources than anyone on Earth. For every stakeholder, we've been doing this for a long time. We're really good at it. We get the kids involved. Anything I have is yours. Anything I can do to help--and I have one thing to ask. Someone before asked if anyone had unlimited funding. I don't need unlimited funding. When I pay people, they don't do what they're supposed to do. When they volunteer their time, I get amazing people.

I want a teen summit here in New

York. We do them all the time. I think it's time

to do one right here. We get students from each

of the schools from all of the five boroughs. We

pull them together. I'll help facilitate it. My

Teen Angels will as well. I'm sure we can get

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Pace to donate their space downtown if we want to. We pull together student leaders and students who care about these issues. They will tell you what you need to do. They will give you the answers and we will empower them at the same time. At the end of that day, I will teach them what to do to take it home--what they need to do when kids ask them what to do, what they need to do to make themselves safer. We'll teach digital hygiene. We'll teach that cyberbullying is not about conflict resolution. It's about contempt. Wе will teach them what to do when they are cyberbullied, what to do when they see it. teach them where to report it, what to say and how to change the world. You give me a location. give me some of the kids. I'll donate everything else. We'll make this happen-and here in New York. I'm a New Yorker. Thank you.

CHAIRPERSON FIDLER: Well, let me just say to you that you may get your wish more quickly than you think. I believe that Speaker Quinn is currently working on an event for June around cyberbullying.

PARRY AFTAB: She is and I've been

2 asked—and I MC-ed her last event.

CHAIRPERSON FIDLER: Well, there you go, so I certainly will make sure that you're hooked up for that. What I can ask you in return is that I believe we had been hoping that one of the major Internet technology companies would be helping us with that and I believe that we had a sponsor and they backed out, so—

PARRY AFTAB: [Interposing] I will be meeting with that particular sponsor in their corporate headquarters in about a week and I will make your pitch for you.

CHAIRPERSON FIDLER: Okay, so I'm going to make sure that the appropriate members of the Speaker's staff follows up with you directly.

PARRY AFTAB: Thank you. They're already in good touch and they're amazing people.

CHAIRPERSON FIDLER: Okay. Great.

I'm very glad to hear that. The other thing I

would say is as soon as you have the link up to

your debugged program—I know I have 40 schools in

my district. I've provided computers to every

single one of them. I'm going to send a letter to

them with your link, and saying if you're using

_	
2	the computers that I provided for you, I want you
3	to use them for this as well. I'll make sure that
4	the word gets out to the schools in my district
5	and do my part.
6	PARRY AFTAB: The
7	stopcyberbullying.org, which is our main
8	cyberbullying site, has a link today to the game.
9	The game is finished and debugged. You can
10	download it. It's stand alone. It's free. And
11	the kids at the end of all of this with lots of
12	different multimedia, learning styles, all of the
13	things that educators tell me we need to do, the
14	kids will earn a certificate the become a member.
15	So today if you send them the
16	stopcyberbullying.org, they can download the game.
17	The toolkit I will get you a draft. Find any
18	spelling errors you can. Let me know if you want
19	to customize it and we'll launch that within the
20	next two weeks.
21	CHAIRPERSON FIDLER: Great.
22	Anybody else?
23	CHAIRPERSON ROSE: I want to thank
24	you. This is the kind of innovative, interactive

initiative that I've been looking for and I will

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be in touch. I just wanted to know, have you ever
worked with the Human Rights Commission in any
instance in terms of an event or workshops—

PARRY AFTAB: [Interposing] No.

When I was in law school, I think I interned for a brief period of time with the New York City Division of Human Rights. We have not worked with them, and it's interesting because Secretary of Education Duncan, the Federal Secretary of Education, brought 100 of us to Washington in August and actually paid our way, which tells you how serious they were, to bring us all together and look at this issue. And it was the first time I started thinking about cyberbullying and the civil rights matter and they issued a letter indicating under existing laws, the schools have authority under civil rights authority to deal with cyberbullying, even if it sometimes occurs outside of school. They may be able to bring that I would love to do something and if we do a youth event, I think they need to be a part of There's so much they need to do. We tend this. to operate in siloes and that has to stop. Nobody has any money. Each of us has our own unique

2	perspective. This has got to be the potluck
3	dinner that the person who makes the best biscuits
4	in the world brings those and somebody else brings
5	the cake and somebody else makes the salad and
6	ambrosia. If we do that, we'll have a program and
7	we'll have it tomorrow. These things are out
8	there, but nobody knows about it.

CHAIRPERSON ROSE: You're absolutely right. I'm sure you have some data and statistics about cyberbullying and—

PARRY AFTAB: [Interposing] I do.

CHAIRPERSON ROSE: Do you have things that are germane to New York City?

PARRY AFTAB: Yes, and there was a young woman who was going to be joining us today. Unfortunately, something came up this morning. She couldn't. So I will very quickly summarize what she was going to tell us. She is a resident of Newark, New Jersey. And Newark has a lot in common with New York. It's a large urban town. She's black. There's a lot of poverty - - pockets. Nefisa [phonetic] was a student—she's an honors student. She already has a scholarship to go to college. She hasn't figured out where she

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is going yet. Her mom's a teacher. When she was 13, there was another girl in her school-same color, same skin tone, roughly the same body shape and size-that becomes relevant because the other girl went online, taking naked pictures of herself from the neck down and posting them, saying they were Nefisa. And she sent them to creep groups and senior boys in high school, saying I'm really interested in having sex with you. When they approached her, she couldn't understand why this was happening. They thought they were being led There was a great deal of anger. When that wasn't enough, this girl went online and she started harassing the thugs and bullies and gangs. "I'm going to get you. You guys are losers. going to beat you up." And then when people would jump her on the street, she didn't know where it was coming from 'cause this girl had now worked on an identity that existed for two years, so nobody would believe that this wasn't Nefisa. She had a fake Facebook page for that long. And all of Nefisa's friends had friended her, thinking it was typo or something.

What we're now seeing and something

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I truly want to do more research on--and no one has better gang experts than New York City and perhaps, this is something that we can do together-is look at cyberbullying as violence because what's now happening-there's cyberbullying that starts online and ends online. And often those are the girls and the geeks-the kids who were beaten up in real life can pretend to be the big thugs online, and they often had better text skills and more time. They're very creative at this, so they could be as big and strong and tough as they want to be, if nobody knows who they are. Offline you've got the thugs and the mean girls, reputation, exclusion, physical attacks, threats, extortion and extortion is what's used by fourth graders. That's their favorite method of cyberbullying. If you don't do this, I'm going to tell everyone you wet the bed or whatever.

So as you look at these issues, the offline bullies are now using online tools, but you have this group that's unique online. And now we have something brand new and I saw it this spring. Senator Lautenberg had asked me to speak to a number of schools, more intercity/urban

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schools, and I went out and I was starting to see shocking behavior. Fourth, fifth graders who were doing the "drop a mouse and nobody will get hurt" skits, all had a physical violence component to it. Very new. When you talk to 10,000 kids a month in person, you notice quickly that something is going wrong. I talked to kids in Paterson and Roselle and I talked to kids in Newark and every single one of the inner-city environments, there was a physical element to it. I spoke in Philly and I had the same thing in Philly. So I went back to my researchers. I went back to the kids. When Nefisa's story hit, I realized that cyberbullying has now become life-threatening and more than jest-kids taking their own lives. We've seen pockets of violence. We've seen attacks with knives, attacks with deadly weapons and the rest of it, but this is now organized where the kids who want to hurt someone badly will use gangs and other violent radical groups to do it for them. And these groups have no idea that they're being manipulated by a 12 year old. So what we intend to do is create a new program for the gang educators to reach out and let them know that when

they see something that doesn't make sense 'cause this person is not on their bandwidth. The person hasn't been attacked. The person is not a member of another gang or radical group and when you see a threat that comes from that person, it's probably from some kid who's just trying to mess with their heads. If we can get that to them, maybe we'll save lives. Otherwise, we're going to start seeing gang attacks that are provoked by kids who are bored.

CHAIRPERSON ROSE: Thank you so much. I just want to thank you for your suggestion about extending out the definition of cyberbullying. It does include a lot of other things—

parry aftab: [Interposing] We'll send you our latest list, but if you make it broad enough so that it's—or any use of digital technology in any of the foregoing, you'll probably be okay. I'm happy to help. There's also a federal cyberstalking law that no one knows about. It should have been used in the Megan Meier case. It was signed into law by Bush in January of 2006 and it says that if you use

digital technology to contact somebody with an

intent to annoy, it's a felony—two years in prison

and serious fines. No one is using it, but there

is a federal law. There are lots of other things

6 they're trying, but nothing really going there.

CHAIRPERSON ROSE: So I want to thank you and I just want to acknowledge that Council Member Mealy has joined us.

PARRY AFTAB: Wonderful.

CHAIRPERSON FIDLER: As well as

Council Member Rodriguez. So thank you for your
testimony. Just apropos of the comment about
physical violence, certainly that's an escalation
that we need to be mindful of, but there's an old
kid's line "sticks and stones may break my bones,
but words will never harm me" and quite frankly,
that is completely untrue. As we get into the
Internet age, it becomes even more so. The damage
that's done by cyberbullying can be lifelong and
devastating, so I really appreciate the work the
three of you are doing. You can be sure that
we're going to be reaching out to you.

PARRY AFTAB: Thank you. NIH did studies comparing cyberbullying and offline

bullying per rates of depression and found that cyberbullying had a much higher rate of depression. You go back and revisit the scene of the crime every time you re-read the text or see the picture or see the nasty things. You tend to believe what you see in writing. It follows you to grandma's house in Florida and to camp and to the mall and back again, and you have no safe place to hide. I applaud the New York City Council for doing this. Two years ago when the first conference was held on cyberrisks, it's the first time a city anywhere in the world to my knowledge has held a conference on those issues, and I'm excited to help and I will reach out to those particular sponsor and maybe some others and see if we can get you some help.

> CHAIRPERSON FIDLER: Thank you.

CHAIRPERSON ROSE: Thank you very

much.

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CHAIRPERSON FIDLER: Our next panel is Nicole Avallone from the Lesbian, Gay, Bisexual, Transgender Community Center and Dr. Robert McGarry from GLSEN, Gay Lesbian and Straight Educational Network. Just jump in there.

morning. Good afternoon. My name is Nicole
Avallone and I'm going to just read a statement
for you, regarding the Center's position on the
issue. As I said, my name is Nicole Avallone.

For over a decade, I've provided support services
to LGBT youth and adults in the New York City area
as well as on the West Coast. I'm currently the
director of youth services at the Lesbian, Gay,
Bisexual and Transgender Community Center's

Community Services Department.

support of the City Council's proposal to require the Commission on Human Rights to educate the public on bias-related harassment and in working to the same end with city, state and federal agencies to educate public employee's strong support. Working with LGBT youth, there is not a day that goes by that I do not hear a story of the damaging effect of bias in the lives of our young people. Just last week, a young man came to our program to share that he was afraid to walk down the halls of his school because rumor had gone around that he might be gay. He tried to laugh

off the hateful comments thrown his way, but he no longer felt motivated to go to school and didn't know where to turn. When he finally had the courage to speak with the school counselor, he was told that maybe he should change the way he dressed, so that he didn't draw so much attention. But no change of clothes could have stopped him from being slammed into a locker, repeatedly harassed and humiliated until he eventually stopped going to school altogether. That was the condition he was in when he finally came to our program. This young person when he found his way to our program felt completely alone because his community had failed to provide what every young person deserves—a safe supportive space to learn.

At the center, we support young people to be agents of change in their families, social circles and communities. We offer supportive individual and group interventions to help LGBT youth deal with the traumas of bullying, including cyberbullying through counseling and support groups. We facilitate the Safe Schools Network, a project that gives young people the skills and support they need to develop and

maintain gay, straight alliances and other youth groups in their schools and communities. young man who came to our program found a community that accepted and supported his right to be himself, but we cannot do this work alone. need your help. The need for bias-free spaces for LGBT youth is paramount. Nationally, we know that LGBT youth are far more likely than their non-LGBT peers to skip schools, have far greater dropout rates, are more likely to run away from home, struggle with substance use, low self-esteem and depression and are four times as likely as their non-LGBT peers to attempt suicide.

This is unsurprising when key findings of a 2009 survey, which I believe my peer here will be speaking to, have found that in New York City, three in four young people experience verbal harassment because of sexual orientation, three in five because of gender expression, one in four experience physical harassment because of their gender, one in ten because of their sexual orientation. Nearly half reported experiencing electronic harassment or cyberbullying and about 40% had property damaged or stolen--40% of those

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surveyed in New York City schools. Furthermore,

the majority of New York City students who were

harassed or assaulted in school never reported it

to their school or to family members. Among those

6 who did, nearly half didn't feel that they got the

7 help that they needed.

We need to do better and we can. Significant research and the experience of providers such as myself show that school and community-based interventions work. No young person should fear for their safety because of their sexual orientation, gender expression or any other aspect of their identity. The Center is thankful that this conversation is taking place today. We are hopefully that the City Council's imitative is something that could contribute to us bringing more attention and more focus to this issue. We look forward to collaborating with you on developing new programming and hope to work together to reduce the damaging impact of biasrelated harassment in our communities. Thank you.

ROBERT MCGARRY: Good morning. My name is Robert McGarry. I'm the director of the education department at GLSEN, the Gay, Lesbian

and Straight Education Network. For those unfamiliar with GLSEN, GLSEN is the leading national education organization focused on ensuring safe schools for all students. GLSEN envisions a world in which every child learns to respect and accept all people, regardless of sexual orientation or gender identity and expression. GLSEN seeks to develop school climates where difference is values for the positive contribution it makes to creating a more vibrant and diverse community.

I'm here today to speak in support of the proposed law to amend the New York City Charter and the Administrative Code of the City of New York in such a way as to require the Commission on Human Rights to educate the public on various types of bias-related harassment. At GLSEN, we know that education matters and we believe that it is education that helps us realize change. We have evidence of that right here in our city. In 2007, GLSEN partnered with the New York City Department of Education in a collaborative effort to help create safer schools for all students, including lesbian, gay,

bisexual, transgender and questioning youth. 2 Wе continue to be part of the New York City 3 4 Department of Education's Respect for All 5 initiative. The Respect for All training program was implemented by the Department of Education to 6 ensure that every secondary school had school personnel who would serve as a support to LGBTQ 9 students and combat bias-based bullying and harassment. Particularly, bias based on sexual 10 11 orientation, gender identity or gender expression. 12 Training for staff in each school is a large part of the initiative. Specifically the New York City 13 14 DOE developed and implemented a two-day training 15 program for secondary school educators on how to 16 address bias-related bullying and harassment with 17 a specific focus on bullying and harassment on the 18 basis of sexual orientation, gender identity and 19 gender expression. Findings from ongoing 20 evaluation of this program demonstrate that the 21 education it provides is an effective means for 22 developing the competency of secondary school 23 staff to address name calling, bullying and 24 harassment on the basis of sexual orientation, 25 gender identity and gender expression and to

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create safer school environments for LGBTQ Those who have taken the training students. report that is was very useful and helped them become more supportive of LGBTO students. stated that it made them more aware of anti-LGBTO bias in their schools and in themselves more sensitive to the needs of LGBTO students and more confident in their abilities to address these issues. Furthermore, they claim that as a result of the training, they intervened in anti-LGBTQ remarks more often, made efforts to be inclusive in their own practices and talked with students and staff about these issues. Participants indicated that the training encouraged them to take action in their school. And here we get to some real statistics that I think that the Committee was looking for earlier... Findings from an overtime analyses indicated that the training had an effect on awareness of educations on practices, beliefs and the importance of intervention and intervention in LGBTQ language. In fact, after the first year of training, over 90% of participants, 92.2%, indicated that the training had led them to do things differently in

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their classrooms and in their schools. The most common change reported by participants was that after the training, they were more likely to intervene when hearing anti-LGBTO language in schools. Clearly, change is possible and our experience in New York and around the country has shown that education can be the vehicle for it. While in schools, there have been some positive advances and we still have a long way to go. Our concern remains that students only spend so much of their day, week and year within the city schools. The city is their larger classroom. Through the education of staff, our city school students are learning important lessons about bias and how bias-based behavior is unacceptable, but without change and without education of the rest of the city's residents, it is less likely that students will apply their learning in other settings. The proposed change to the Charter and Administrative Code will assist in our schoolbased educational efforts and help to create a more respectful and safe city for all. Thank you. CHAIRPERSON FIDLER: I want to

thank you both for your testimony. Certainly the

Council is aware from the studies that have been 2 done of runaway and homeless youth that LGBTQ 3 youth are less likely to have the support in their 4 5 own home environment as tragic as that is. And so cyberbullying is particularly sinister as it 6 7 relates to LGBTQ youth. I just want to say as well that to me, the truest tragedy of the Tyler 9 Clementi incident was the fact that the world was 10 told that he was gay was such a torment to him 11 that he felt he needed to take his life. That's 12 sad. It's a sad reality that he could not be 13 proud of who he was and the only thing that's 14 sadder than that is that in a college environment 15 that two people felt that they could torture him 16 by exposing that. That's the only thing that's 17 sadder than that Tyler Clementi couldn't be who he 18 was and be proud of whom he was. So I want to 19 thank you both for your testimony. I do take hope 20 from the statistical analysis, Doctor, that you've 21 provided that change is possible through 22 education. I think that's what this bill is 23 about. I think that's what we believe. Again, I 24 wish we could mandate that the DOE include this in 25 their curriculum—just stepping short of that, the

basketball, so-

2	CHAIRPERSON FIDLER: [Interposing]
3	And you'll notice that the NBA gods have taken
4	that out on Kobe Bryant.

## [crosstalk]

at the same time in Phoenix, we were shooting this public service announcement with other members of the NBA. The media is a really powerful tool that our organization has engaged with, but I think that organizations like yourselves and really sort of sharing your work and your hopes and dreams for a safer and more inclusive city is really an important message too.

CHAIRPERSON ROSE: I think that's a good idea to maybe suggest to the Human Rights

Commission that they work on a media campaign.

Thank you.

NICOLE AVALLONE: I would add also that I appreciate the extension of including other community spaces, such as libraries, museums and other settings outside of schools, where young people frequent. I think often other settings providers are not receiving the same education and the same messages that we're working actively to

2	bring into schools. I think it would be wonderful
3	to see that extension in an intentional perhaps
4	proactive rather than reactive manner.

ROBERT MCGARRY: I think organizations like us, we get access to work with one million of the city's residents. That's one million of eight million, right? So it sort of falls to you all to sort of take up that charge and work with us in that regard.

CHAIRPERSON FIDLER: We appreciate that, so thank you both for your testimony today and we look forward to working with you going forward. We have one final witness. I always apologize to the last witness. Someone's got to be the last. Diane Jerzak [phonetic].

DIANE JERZAK: I have to be honest. When I first came, I didn't know that you were voting on a bill, but I think personally—

CHAIRPERSON FIDLER: [Interposing]

First you have to say your name for the record.

DIANE JERZAK: Diana Jerzek. I'm here basically, I had a problem with the City
Human Rights Commission at one time, and I had asked for help and I've never received any.

CHAIRPERSON FIDLER: Your testimony
today has got to be on the bill and only the bill-
DIANE JERZAK: [Interposing] It
will be on the school. It's about disability.
It's about being picked on and violation of
people's rights. What good is the ADA act and all
these acts, Human Rights Commission, if they don't
enforce the laws that are already there?

You're here trying to get this bill done. What good is it if they don't enforce it? I once had filed a claim with the Human Rights Commission 2004. It was still going until almost the beginning of 2008. I found out through the Freedom of Information that they purposely [phonetic] delayed their investigation for almost four years with me. They made a back door deal with Staten Island Hospital to delay their investigation because oh, maybe we'll settle out of court. They actually put a hold on my investigation that I filed for almost four years, leaving me without my job, without health insurance, going on and on-the list goes on. went to one of the Council people here because of civil rights.

2	When I discovered that the City
3	Human Rights Commission purposely delayed an
4	investigation, and gave my employer 3 ½ years'
5	worth of extensions, meanwhile telling me they're
6	just busy. Meanwhile, they officially gave them
7	all these extensions. I'm thinking what the heck.
8	So I wrote to Mayor Bloomberg at least four times.
9	CHAIRPERSON FIDLER: I know you've
10	sat here for a while [off mic].
11	DIANE JERZAK: I'll finish my-
12	CHAIRPERSON FIDLER: [Interposing]
13	It has to be on the bill.
14	DIANE JERZAK: Okay. It will be on
15	the bill.
16	CHAIRPERSON FIDLER: [off mic]
17	DIANE JERZAK: No, no. It would be
18	a bill maybe you can add it on that after I won my
19	case, my employer threatened me with blackmail,
20	coercion, bullying, which this is all about also,
21	threatened my nursing license, if I didn't drop
22	the City Human Rights complaint against them.
23	That night-I have epilepsy-I had two seizures. My
24	blood pressure went to 200 over 120. I signed the
25	bill under duress. I signed under duress. Okay.

I then brought it to their attention. They did nothing. When I later on found out about the Commission purposely delaying their investigation, I brought it to the attention of the Mayor, went to a rally. When I gave a list of questions I wanted to ask pertaining to the American Disabilities Act, I was then approached by the Mayor's security and told if I didn't leave, they'd call the police. They wouldn't let me wait for Access A Ride and when I left the building 'cause they threatened me at least twice to call the police, they then put me in the Mayor's car and sent me home. Okay. I brought it to the attention of one of these Council people and asked for a meeting about civil rights.

I didn't want to do this, and personally, I think as far as that "get them in the schools, teach them when you're young" kindergarten is the best time to start it. Get the school involved and as they get older, you got to teach the parents too because if you don't teach the parents about bullying and—what good are all these bills if they don't enforce it? You have the Human Rights Commission, as I said, if they

don't enforce whatever laws you're going to make-
I'm going to ask you to add on to this bill maybe
a \$250,000 fine for any attempt of coercion or
blackmail for someone who has a disability and is
being threatened. I've been asking for other
types of bills. It doesn't have to be on with
this one, but I'm asking for someone to help me,
so they can right whatever was done wrong with me,
so it doesn't happen to someone else. I've been
trying to get an Assembly person to sponsor a bill
that if someone is in litigation to get their job
back, all health benefits are maintained until the
end of arbitration. If they do it until the end
of arbitration, these delay tactics that employers
use would not go for five years. It would be
ended within a year at the most. Okay. I asked
for a meeting with your office. I'm asking Ms.
Rose, will someone give me a meeting in your
office.
CHAIRPERSON FIDLER: [off mic]
DIANE JERZAK: Okay. I'm sorry.
CHAIRPERSON FIDLER: It doesn't

make it any less legitimate, just it's not-

DIANE JERZAK: [Interposing] Okay.

CHAIRPERSON FIDLER: I'm sure that

I did write and I even asked your officer if they 2 received the letter. I got nothing. 3

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Council Member - - . I want to thank everybody for coming here today to participate in this important hearing. We do have a statement - record as well. I do want to again thank everyone for coming. I do believe that this is a piece of legislation that we're going to move-I hope we're going to move. Certainly as we move towards our summit on cyberbullying in June that would be an

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> because of the inhibitions of state law. Thanks.

appropriate time. It's unfortunate that we can't

more directly affect the Department of Education

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And that's something that is very, very 17 frustrating to us as a Council and certainly, we

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whether or not they can help with some of that,

but what we can do here at the City Council and

will be talking to our colleagues in Albany to see

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that would be to mandate the Human Rights

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Commission to step in to address a problem that is

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only going to grow as technology increases and the ability for us to communicate not only truths but

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falsehoods on an instantaneous and massive basis

2	increases. We are here in the hopes of protecting
3	children, protecting them from the damage that
4	these words can bring and I look forward to
5	working with Chairwoman Rose. I want to thank our
6	staffs, both the Civil Rights and the Youth
7	Services Committee for their work on this and I
8	know that this is going to bear fruit and we're
9	going to help protect the lives of children as we
10	go forward. With that, we are adjourned.

[gavel]

I, Kimberley Uhlig certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature

Kimberley Uhlig

Date May 31, 2011