

COMMITTEE ON WOMEN AND GENDER EQUITY JOINTLY WITH COMMITTEE ON MENTAL HEALTH, DISABILITIES & ADDICTION

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON WOMEN AND GENDER EQUITY JOINTLY WITH COMMITTEE ON MENTAL HEALTH, DISABILITIES & ADDICTION

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Tuesday, June 25, 2024
Start: 10:23 A.M.
Recess: 1:12 P.M.

HELD AT: Council Chambers - City Hall

B E F O R E: COMMITTEE ON WOMEN AND GENDER EQUITY
Hon. Farah Louis, Chair

COMMITTEE ON MENTAL HEALTH, DISABILITIES AND ADDICTION
Hon. Linda Lee, Chair

COUNCIL MEMBERS:

COMMITTEE ON WOMEN AND GENDER EQUITY:

- Tiffany Cabán
- Jennifer Gutiérrez
- Kevin C. Riley
- Inna Vernikov

COMMITTEE ON MENTAL HEALTH, DISABILITIES AND ADDICTION:

- Shaun Abreu
- Erik D. Bottcher
- Tiffany Cabán
- Shahana K. Hanif
- Farah N. Louis
- Kristy Marmorato
- Darlene Mealy

COMMITTEE ON WOMEN AND GENDER EQUITY JOINTLY WITH
COMMITTEE ON MENTAL HEALTH, DISABILITIES &
ADDICTION

COUNCIL MEMBERS (CONTINUED)

OTHER COUNCIL MEMBERS ATTENDING:
Fariás, Brewer, and Restler.

COMMITTEE ON WOMEN AND GENDER EQUITY JOINTLY WITH
COMMITTEE ON MENTAL HEALTH, DISABILITIES &
ADDICTION

A P P E A R A N C E S

Dr. Leslie Hayes, Deputy Commissioner for the
Division of Family and Child Health
(testimony and Q&A)

Laura Louison, Assistant Commissioner for the
Bureau of Maternal, Infant, and
Reproductive Health (Q&A)

Marnie Davidoff, Assistant Commissioner for
Children, Youth, and Families (Q&A)

Dr. Zahirah McNatt, Assistant Commissioner for
Brooklyn Neighborhood Health (Q&A)

Carlos Ortiz, Assistant Commissioner for
External Affairs at Department of Consumer and
Worker Protection (Q&A)

Antonio Reynoso, Brooklyn Borough President

Paige Bellenbaum,
Founding Director and Chief External Relations
Officer of the Motherhood Center of New York;
Clinical Social Worker

Patricia Loftman,
Representing New York Midwives and New York City
Department of Health Maternal Mortality and
Morbidity Review Committee; Certified Nurse
Midwife and a Fellow of the American College of
Nurse Midwives; former Director of Midwifery
Services at Harlem Hospital

Dr. Sheindel Ifrah Goldfeiz, DO.
Pediatric Neurology; Chief Operating Officer and
Financial Officer Jewish Orthodox Women's Medical
Association

COMMITTEE ON WOMEN AND GENDER EQUITY JOINTLY WITH
COMMITTEE ON MENTAL HEALTH, DISABILITIES &
ADDICTION

A P P E A R A N C E S (CONTINUED)

Sarah March,
Program Director at Samaritan Daytop Village
Young Mothers Program; Credentialed Alcoholism
and Substance Abuse Counselor and Licensed
Mental Health Counselor

Lorena Kourousias,
Executive Director of Mixteca; Psychologist and
Social Worker

Odessa Fynn,
Licensed Midwife, Co-Chair NYC Midwives
*Speaking on behalf of Midwife, Dr. Mimi Niles

Andrew,
Representing self

Trinisha Williams,
Certified Midwife; President-Elect of the
American Association of Birth Centers; Board
Member of Lamaze International; Board Member of
the American Midwifery Certification Council

Allie McGerigle,
Center for Baby and Adult Hygiene Products

Elisa Benusa,
Government Relations Manager at Planned
Parenthood of Greater New York

2 SERGEANT MORENO: This is a microphone check for
3 the Committee on Women and Gender Equity jointly with
4 the Committee on Mental Health, Disabilities and
5 Addiction; located in the Chambers, recorded on
6 Tuesday, June 25, 2024 by James Marino.

7 SERGEANT AT ARMS: Good morning, and welcome to
8 today's New York City Council Hearing for the
9 Committee on Women and Gender Equity, jointly with
10 the Committee on Mental Health, Disabilities and
11 Addiction.

12 At this time we ask that you silence all
13 cellphones and electronic devices to minimize
14 disruptions throughout the hearing.

15 If you have testimony you wish to submit for the
16 record, you may do so via email at
17 testimony@council.nyc.gov, once again, that is
18 testimony@council.nyc.gov.

19 At any time during throughout the hearing, do not
20 approach the dais.

21 We thank you for your kind cooperation.

22 Chairs, we are ready to begin.

23 CHAIRPERSON LOUIS: (GAVELING IN)

24 Good morning, and welcome everyone. My name is
25 Farah Louis, and I am the Chair of the Committee on

1
2 Women and Gender Equity. I would like to thank my
3 colleague, Council Member Linda Lee, Chair of the
4 Committee on Mental Health, Disabilities, and
5 Addiction for co-chairing today's important hearing
6 on *Oversight - Physical and Mental Health Supports*
7 *for New and Expecting Parents*.

8 Today we will also be hearing a very long list of
9 important legislation, so stay tuned, related to the
10 topic of parental supports, including Intros 891,
11 892, and 893 and Resolutions 409 and 410. I have
12 sponsored Intro 890 and Resolutions 402, 403, 404,
13 405, and 406, sponsored by Council Member Lee, as
14 well as Intro 551, sponsored by Council Member Riley;
15 Intro 867, sponsored by Council Member Fariás, and
16 Intros 869 and 912, sponsored by Council Member
17 Gutiérrez; Resolution 133, sponsored by Council
18 Member Menin; Resolutions 229, sponsored by Council
19 Member Brewer, and Resolution 293, sponsored by
20 Council Member Stevens. I know that was a lot.

21 Physical and mental health plays an important
22 role in becoming pregnant and birthing a child -- as
23 well as caring for a child. Parental health not only
24 impacts parents, but also has an impact on the health
25 of children and entities, such as the World Health

1
2 Organization that called for the promotion of
3 parental health throughout the various stages of
4 child rearing. This includes attending to medical
5 conditions that can negatively affect pregnancy and
6 mental health prior to becoming pregnant -- including
7 conditions such as endometriosis and PCOS, which
8 continues to be undiagnosed and disproportionately
9 impacting communities of color and low income
10 communities.

11 Caring for one's physical and mental health
12 continues throughout pregnancy and postpartum. More
13 than half of pregnancy related deaths occur after a
14 child is born, and these deaths have increased in
15 recent years with Black and Native American persons
16 being two to three times more likely to die from
17 pregnancy related complications.

18 Common physical postpartum complications include
19 cardiovascular diseases, infection, hemorrhage, blood
20 clots, stroke, preeclampsia, and amniotic fluid
21 embolism. Although deaths related to these causes can
22 be preventable, death may still occur due to lack of
23 follow-up health appointments.

24 I would like to thank the members of the
25 Administration, the advocates and members of the

1 public, especially with lived experience, who have
2 joined us today. We appreciate the testimony you will
3 provide. I also want to acknowledge that the
4 representative from DCWP has to leave after
5 questioning.

6
7 I would also like to thank members of my own
8 staff, Daniel Heredia and Blake Shaw, as well as our
9 committee staff, committee counsel, Sahar Moazami,
10 and Cristy Dwyer, Senior Legislative Policy Analyst
11 for their important work on this hearing.

12 Now I'll turn it over to Chair Lee for her
13 opening remarks.

14 CHAIRPERSON LEE: Thank you, Chair Louis.

15 Good morning, everyone, my name is Linda Lee,
16 Chair of the Committee on Mental Health,
17 Disabilities, and Addiction. And, as Chair Louis
18 mentioned, we are here to discuss an extremely
19 important topic: *Physical and Mental Health Supports*
20 *for New and Expecting Parents*, as well as a variety
21 of related legislation.

22 I'm particularly excited to hear my bill,
23 Introduction 890, which would create a three-year
24 pilot program that would establish postpartum support
25

1 groups with a special focus on postpartum mental
2 health.

3
4 We'll also be hearing Resolutions 402, 403, 404,
5 405, and 406 all of which relate to improving the
6 current mental health landscape for new and expecting
7 parents in New York -- particularly around mental
8 health screening and screening reimbursement, as well
9 as increasing access to postpartum mental health
10 services.

11 The period after child birth brings about
12 significant emotional, physical, and psychological
13 changes. Becoming a new parent is wonderful, but it
14 is also extremely challenging -- and I can say this
15 firsthand experience with my two kids. There's a lot
16 of stigma still in many of our communities that we
17 don't talk about both, uh, in trying to get pregnant,
18 pregnancy, as well as birth, and after birth, and
19 postpartum. And we don't talk about the emotional and
20 psychological challenges of postpartum life as much
21 as we should, leading many to suffer in silence while
22 trying to navigate life with a newborn.

23 And in addition to that, once you're out of the
24 hospital, after two days, they send you home not
25 knowing what to do ,you know, breast feeding issues,

1 complications, there's a whole host of things that
2 come with that. And, also, I think the lack of
3 culturally linguistically sensitive services are also
4 another challenge that many of our communities face.
5

6 One in five new expecting birthing parents are
7 affected by perinatal mood and anxiety disorders, or
8 PMAD. PMAD includes depression, anxiety, OCD, PTSD
9 bipolar disorder, psychosis, and can occur either
10 during pregnancy or up to one-year postpartum.

11 However, according to the Motherhood Center of
12 New York, over 50 percent of new and expecting
13 birthing parents with PMAD go undiagnosed, mainly due
14 to feelings of guilt, shame, and stigma over how new
15 parents should be feeling.

16 My hope is that by talking about these difficult
17 issues, and by learning from the experts on how we
18 can best support new and expecting birthing parents,
19 we can start moving towards a world where everyone
20 can experience the joy of starting a family without
21 guilt, fear, or shame.

22 By holding this hearing today, and by hearing the
23 numerous pieces of legislation on this issue, we are
24 taking one step closer to achieving this goal. And
25 this will not be the end of this conversation.

1
2 I want to conclude by thanking Chair Louis, as
3 well as my staff, and the committee staff for their
4 hard work for this hearing.

5 I would also like to thank members of the
6 administration, and especially the dedicated
7 advocates and members of the public who are here to
8 testify today, thank you so much for being here.

9 And now I will turn the mic back to Chair Louis.

10 CHAIRPERSON LOUIS: Thank you, Chair Lee.

11 Unfortunately, Council Member Kevin Riley
12 couldn't be with us today, but he did provide remarks
13 that I'll share for the record, and it's as follows:

14 "Thank you, Chair Louis, Chair Lee, and my fellow
15 colleagues for your partnership in addressing matters
16 so close to New York, to New York families, and
17 essential to our community's overall well-being -the
18 physical and mental health support for new and
19 expecting parents. As we discuss several important
20 pieces of legislation today, I champion my bill,
21 Introduction 651, which would mandate the creation of
22 pamphlets identifying mental health resources for
23 individuals experiencing pregnancy loss, not
24 necessarily limited to miscarriage, still birth, or
25 termination.

1
2 Through the Department of Health and Mental
3 Hygiene, these pamphlets would be a lifeline for
4 countless families navigating one of the most
5 challenging periods of their lives. Greatly affected
6 by the overwhelming emotional and psychological toll
7 of a disruption of pregnancy, individuals and their
8 families are often left to navigate their grief
9 without knowing where to turn for support. However,
10 by providing clear accessible information, along with
11 available mental health resources, this bill would
12 offer a beacon of hope and support.

13 These pamphlets would serve as a critical tool,
14 guiding individuals towards counseling services,
15 support groups, and other mental health interventions
16 that can make a sign significant difference in their
17 healing journey.

18 Introduction 651 would aid our city in closing
19 the information gap and providing pathways to
20 wellness by also making this information available
21 online in the designated citywide languages with
22 regular updates. I am immensely grateful to my 19
23 other colleagues who are already supporting this
24 legislation. By passing Intro 651, we acknowledge the
25

1 full spectrum of care that all individuals
2 experiencing pregnancy loss deserve, thank you.”

3
4 Now, I would like to acknowledge my colleagues
5 that have joined us today, Council Member Bottcher,
6 Majority Leader Fariás, Council Member Cabán, Council
7 Member Mealy, and Council Member Gutiérrez.

8 I now invite the representatives from the
9 Administration to offer testimony, and I will
10 administer the oath. Everybody ready? Great. Do you
11 affirm to tell the truth, the whole truth, and
12 nothing but the truth, before this committee, and to
13 respond honestly to council member questions?

14 PANEL AFFIRMS

15 CHAIRPERSON LOUIS: Perfect, you may begin.

16 DR. HAYES: Good morning, Chairs Lee and Louis,
17 and members of the Committees. I am Dr. Leslie Hayes,
18 Deputy Commissioner for Family and Child Health at
19 the New York City Department of Health and Mental
20 Hygiene, known as the Health Department. Thank you
21 for the opportunity to testify today. I am pleased to
22 be here with my colleagues Marnie Davidoff,
23 Assistant Commissioner for Children Youth and
24 Families; Louison Laura, Assistant Commissioner for
25 Maternal, Infant, and Reproductive Health; Dr.

1 Zahirah McNatt, Assistant Commissioner for Brooklyn
2 Neighborhood Health; and Carlos Ortiz, Deputy
3 Commissioner for External Affairs from the Department
4 of Consumer and Worker Protection. And we're going to
5 discuss the Health Department's role in supporting
6 the health, well-being, and mental health of
7 expecting and new parents in New York City.
8

9 As the Council is aware, HealthyNYC is the City's
10 vision for how to improve life expectancy and create
11 a healthier city for all. The Department of Health is
12 working with partners across the city to ensure New
13 Yorkers are able to realize their full health
14 potential, regardless of who they are, where they are
15 from, and where they live. Supporting the health of
16 birthing people is a critical aspect of this work.
17 Extreme racial disparities persist in maternal
18 mortality. Black birthing people are four times more
19 likely than their white counterparts to die from
20 pregnancy associated causes. Our goal is to address
21 this disparity by reducing pregnancy associated
22 maternal death rates among Black birthing people by
23 10 percent by 2030. This guides our strategies for
24 health promotion of birthing people and their
25 families.

1
2 The Health Department is focused on ensuring that
3 every child, birthing person, and family recognize
4 their power and is given the opportunity to reach
5 their full health and development potential. This
6 requires access to comprehensive, respectful care and
7 accurate health information to empower families to
8 make healthy choices.

9 The Department offers a number of programs that
10 support the health of families who are expecting or
11 have young children. The New Family Home Visits
12 Initiative (NFVI) provide city-wide access to high
13 quality home visiting services for new families with
14 a focus on maternal mental health, chronic disease,
15 and early childhood development. The initiative
16 prioritizes first-time families in Taskforce on
17 Racial Equity and Inclusion, (TRIE) neighborhoods,
18 those who live in NYCHA housing in these
19 neighborhoods, and in those who are engaged with the
20 Administration for Children's Services (ACS).

21 NFHV home visiting programs include the Nurse-
22 Family Partnership, which is an evidence-based home
23 visiting program that connects first time expectant
24 parents with trained nurses to promote healthy
25 pregnancy outcomes, child development, economic self-

1 sufficiency, and independence. We also have the
2 Newborn Home Visiting Program, which was
3 significantly expanded over the last few years.
4 Newborn Home Visiting provides educational home
5 visits conducted by community health workers to
6 address health needs, safe homes, safe sleeve
7 support, and connects families to social services
8 that are essential to the well-being of parents,
9 children, and families. Home visitors are part of a
10 multi-disciplinary approach supported by nurses,
11 lactation consultants, and social workers, as well as
12 referrals to ongoing external clinical services.
13

14 The third component of the New Family Home
15 Visiting Initiative is the Citywide Doula Initiative
16 known as CDI, launched in 2022 to increase access to
17 no cost doula care to promote critical birth support
18 at a sustainable wage for doulas. The initiative
19 develops and sustains the doula workforce for New
20 York City with free doula training for community
21 residents and apprenticeship programs for new doulas
22 and a fair wage to doulas for time spent in
23 professional development and program meetings.
24 Trained doulas support families in planning for child
25 birth and welcoming their newborn. They also provide

1 education, screening, and referrals on infant
2 feeding, safe sleep, bonding and child development,
3 mental health, chronic disease, community health and
4 social services to provide a well-rounded array of
5 support for families. Our hope is that the CDI
6 becomes a replicable model for cities and states
7 seeking to reduce inequities in perinatal health
8 outcomes.
9

10 The CDI also supports hospitals in creating
11 doula-friendly environment through a collaboration
12 with the Maternity Hospital Quality Improvement
13 Network (MHQIN). MHQIN is a clinical community
14 initiative that focuses on enhancing clinical
15 awareness and practice change; elevating community
16 voices in power, and supporting anti-racist hospital
17 systems. MHQIN collaborates with community-based
18 doula programs and maternity hospitals to integrate
19 doulas into the maternity care team.

20 Additionally, the New York City Health
21 Department's Action Centers offer an array of
22 services dedicated to reducing health inequities and
23 improving health outcomes for New Yorkers. Family
24 Wellness Suites, located at Action Centers in
25 Tremont, East Harlem, and Brownsville provide

1 welcoming physical spaces for families and babies to
2 receive services, health education, and community
3 resources. The suites offer programs such as birthing
4 classes, breastfeeding support, childbirth education,
5 newborn care classes, parenting classes, infant
6 massages, reproductive health workshops, and
7 referrals to social services.
8

9 Additional services offered at the Action Centers
10 include fitness classes, nutrition and cooking
11 classes, parenting workshop series, evidence-based
12 diabetes workshops, introduction to therapy and
13 referrals to culturally competent congruent mental
14 health providers. These Family Wellness Suites are
15 staffed by community health workers, lactation
16 counselors, social workers, and other public health
17 professionals. Our Family Wellness Suites are
18 integral to disrupting systemic inequities, and are
19 part of the City's plan to prioritize maternal and
20 infant health. These suits help to give parents-to-be
21 the skills they need to thrive on their journey and
22 the strongest start for babies before and after their
23 birth.

24 Another important pillar of our work is promoting
25 access to comprehensive and respectful reproductive

1 health care, which is also critical to family health.

2 The Abortion Access Hub is a cornerstone of the

3 City's effort to ensure abortion access. The Hub is a

4 small, confidential call center at the Health

5 Department accessed either through 311 or by phone

6 at 1-877-NYC-AHUB. The Hub assesses caller needs and

7 provides referrals for abortion care in New York

8 City. This is one of the many ways we provide

9 outreach, education, support, and services regarding

10 contraception, reproductive health care, abortion,

11 and family planning.

12 Supporting the mental health of birthing people

13 is also critical. To effectively promote the mental

14 health and development of children and youth, we also

15 make sure the caring adult in their lives are

16 receiving the mental health and substance use care

17 they need. Mental health conditions (suicide and

18 overdose) are also the leading causes of death for

19 pregnant and postpartum people in New York City.

20 Addressing mental health conditions is central to

21 promoting healthy maternal health outcomes. Access to

22 mental health and substance use care, that is stigma

23 free and supports people during dur pregnancy as

24 parents, is critical.

1 The Health Department is scaling up our
2
3 investments in this area. We recently launched a
4 Perinatal Mental Health Initiative, which supports
5 training and capacity building for Health Department
6 teams who serve pregnant and birthing people-- such
7 as home visitors, doulas, nurses, and social workers
8 -- to improve their ability to recognize and respond
9 to mental health and substance use needs. We have
10 expanded the capacity of the Early Childhood Mental
11 Health Network to provide perinatal mental health
12 support to new and expecting parents. We've also
13 begun to provide social work services through the New
14 Family Home Visits Initiative. These social workers
15 incorporate case management and referral to mental
16 health care into newborn home visits. Additionally,
17 the Nurse Family Partnership social workers provide
18 up to 15 sessions of short-term therapy and connect
19 patients with long-term mental health care.

20 I'll now discuss the foundation of the Health
21 Department's current strategies in promoting the
22 health of birthing people. The Maternal Mortality
23 Review Committee, known as MMRC, monitors maternal
24 health outcomes throughout the city. Structural
25 racism and inequities in care, access, and quality

1 contribute to in extreme inequities. *The Maternal*
2 *Mortality and Severe Morbidity Surveillance Reports*
3 document the crisis of inequities and maternal
4 health, and the Committee uses this information to
5 provide recommendations to address them.
6

7 The Health Department reports on maternal
8 mortality and morbidity data annually every
9 September, in accordance with Local Law 188. This
10 September, we will release a report covering a five-
11 year period from 2016 to 2020. The Health Department
12 will also release the annual updated data and new
13 review committee recommendations based on deaths in
14 2021. We will hold a convening to reveal the five-
15 year period data and recommendations and promote the
16 work needed to achieve the HealthyNYC 2030 goal.

17 I want to share some examples of the kinds of
18 recommendations the MMRC makes. Based on the review
19 of 2020 deaths, the Committee selected 11 priority
20 related recommendations that are related to the top
21 causes of death of Black and Latina women and
22 birthing people. These 11 Committee recommendations
23 are a city-wide call to action for systems,
24 facilities, providers, and communities working to
25 eliminate preventable maternal mortality and racial

1 ethnic disparities in these deaths. These
2 recommendations include training around anti-stigma,
3 racialized and class-based responses to behavioral
4 health disorders for providers who treat substance
5 use or mental health disorders; patient center
6 changes and oversight mechanisms for facilities; and
7 community-based education and outreach around health
8 implications of chronic illness in pregnancy and
9 postpartum periods.
10

11 Before we answer your questions, I'd like to
12 briefly discuss the legislation being heard today.

13 Introduction 651 relates to the creation and
14 distribution of pamphlets identifying mental health
15 resources available to individuals experiencing
16 pregnancy loss. The Health Department agrees with the
17 intent of supporting the mental health of birthing
18 people at any stage in your life and appreciate
19 Council Member Riley's attention to the topic. We are
20 grateful for the dialogue with Council Member Riley
21 and his staff, and we look forward to continuing our
22 conversation to work on the bill draft and provide
23 information on mental health resources in a sensitive
24 and impactful manner.
25

1 Introduction 867 relates to prohibiting the sale
2 of menstrual and intimate care products that contain
3 unsafe ingredients. Our colleagues at the Department
4 of Consumer and Worker Protection would be tasked
5 with enforcing this legislation. We defer to them on
6 the enforcement piece of the bill. The Health
7 Department does not have the expertise to determine
8 what products or chemicals are unsafe. These products
9 are regulated by the federal government. We would
10 like to discuss the legislation further with Council
11 and our partner agencies.
12

13 Introduction 869 relates to the Mayor's Office of
14 Community Mental Health (OCMH) providing a public
15 campaign on parental mental health resources. The
16 Administration is supportive of the goals of this
17 legislation in ensuring new parents know what
18 resources are available to them.

19 Introduction 890 relates to the establishment of
20 a pilot postpartum support group program. The Health
21 Department supports the intent of the legislation. We
22 are also exploring innovative ways to promote the
23 health and well-being of birthing people. Support
24 groups generally can be great resources and sources
25 of validation and support for people experiencing

1 challenging periods of life -- which postpartum can
2 sometimes be. We do want to note the department
3 maintains several programs related to maternal and
4 parental support, including the Council-funded
5 Healthy Women, Healthy Future program, which includes
6 postpartum doula support. We also offer breastfeeding
7 support groups, as well as one-to-one consultations
8 during pregnancy, and the postpartum period.
9 Additionally, we have several programs that support
10 individuals' mental health during the postpartum
11 period, several parenting support groups, and group-
12 based support through Nurse-Family Partnership, and
13 Newborn Home Visiting. We would like to have a
14 further conversation with Council on the scope of
15 this legislation. As written, this bill would require
16 Contracting with a community-based organization to
17 provide clinical aspects in a manner beyond the scope
18 of the multiple existing programs DOHMH maintains to
19 support mothers during pregnancy and the postpartum
20 period.
21

22 Introduction 891 relates to The Maternal
23 Mortality And Morbidity Review Committee. As
24 previously mentioned, the Health Department's annual
25 *Maternal Mortality And Severe Morbidity Surveillance*

1
2 *Report* already captures the activities of the review
3 committee. We are unsure of the intent behind posting
4 the names of such review committee members online,
5 and would want to ensure those individuals provide
6 consent to have their names published. We look
7 forward to working with Council on the specifics of
8 this bill.

9 Introduction 892 relates to employers posting
10 their lactation accommodation policies online. The
11 Administration supports the intent of this
12 legislation to increase employee awareness of their
13 rights, but would suggest a more flexible approach so
14 that employers can effectively reach their employees.

15 Introduction 893 relates to establishing a
16 screening program for endometriosis and polycystic
17 ovarian syndrome known as PCOS. The Health Department
18 supports reproductive health care, health literacy,
19 and preventive services for PCOS and endometriosis.

20 We have concerns with this bill for the following
21 reasons: it is not clinically appropriate or possible
22 to quote unquote "screen" for endometriosis or PCOS
23 as described in this bill. This bill proposes a
24 screening program; however, "screening" is done when
25 there are no presenting symptoms. These conditions

1
2 require diagnostic tests. PCOS diagnosis may require
3 multiple special visits, blood work, and ultrasounds.
4 Diagnosis requires a clinical team approach, because
5 this is not a singular test that can be used to make
6 the diagnosis. Endometriosis diagnosis also requires
7 multiple visits, imaging, tests, and surgery. The
8 Health Department does not provide the clinical
9 diagnostic and treatment services required and is not
10 the appropriate entity to house such a program. A
11 diagnostic program as proposed would need to be
12 conducted by a health care facility or a hospital.
13 The Health Department does promote public education
14 regarding endometriosis, PCOS, and other reproductive
15 health conditions. Our website provides information
16 about these two conditions and their symptoms. The
17 web page includes links to find clinicians to help
18 diagnose and manage these conditions as mandated by
19 Council. We actively provide outreach, education,
20 support, and services on reproductive health,
21 contraception, abortion, family planning, HIV and STI
22 testing, prevention, and treatment. This includes
23 related health education to individuals with low
24 incomes who are undocumented and/or without insurance

1 through our Sexual Health Clinics, Abortion Access
2 Hub, and NYC Teens Connection.
3

4 Introduction 912 relates to requiring the
5 Department of Social Services to develop parenting
6 resource materials and The Health Department to
7 distribute such materials to new parents and
8 guardians. The Health Department already includes
9 health and safety resources for parents in mailings
10 of newborn birth certificates. We would like to have
11 further discussion with Council on the scope of this
12 legislation and the most appropriate way to reach new
13 parents and guardians to provide this information.

14 The Health Department remains committed to
15 promoting the health and well-being of birthing
16 people and their families. Thank you for the
17 opportunity to be here today to address this
18 important topic. We look forward to answering your
19 questions.

20 CHAIRPERSON LOUIS: Thank you for your testimony.

21 We've also been joined by Council Member
22 Marmorato and Council Member Abreu.

23 You've addressed some of the, uh, questions that
24 I have in your testimony, but if you could reiterate
25 some of them.

1
2 I'll start with the overview of current programs
3 and access to quality healthcare services being
4 essential for promoting parental and child health.

5 Can you provide an overview of the types of
6 programs and initiatives that DOHMH has in place to
7 target individuals who are planning on child rearing
8 in the future and how DOHMH is informing those
9 individuals of the importance of physical and mental
10 health in the leadup to pregnancy?

11 DR. HAYES: Sure, thank you for that question,
12 Council Member Louis. As mentioned in in my
13 testimony, the Department of Health has multiple
14 programs that are available to new and expecting
15 parents. And we have these programs that are part of
16 our New Home Family Visiting Initiative, which
17 includes the Newborn Home Visiting Program, as well
18 as our Nurse-Family Partnership Program and our
19 Citywide Doula Initiative. These are home visiting
20 programs, as mentioned in the testimony, that provide
21 support in different ways. Our New Family Home
22 Visiting Program, or I should say the Newborn Home
23 Visiting Program, should say the newborn home
24 visiting program support supports new parents with
25 safe sleep education, breastfeeding education, how to

1 provide a safe home for themselves and their
2 families, our Nurse-Family Partnership Program, which
3 is an evidence-based federal program. It is a program
4 that also provides home visiting services to first-
5 time expecting parents. You are allowed to... you
6 are eligible, I should say, to participate in the
7 program as a first time expecting parent. Usually the
8 mother is enrolled into the program between up until
9 I should say, up until her 28th week of gestation.
10 And she is then linked to a trained nurse who works
11 with this mom and her family on preparing for the
12 expectant child that they are having. And then the
13 Citywide Doula Initiative is a service that provides
14 increased access to doulas for expecting parents and
15 pregnant and birthing people. And I have my
16 colleague, Dr. McNatt, who could speak more to the
17 Citywide Doula Initiative.

19 DR. MCNATT: Hi, good morning,

20 CHAIRPERSON LOUIS: Good morning.

21 DR. MCNATT: Thank you so much for your time
22 today. As mentioned, the Citywide Doula Initiative
23 was launched in 2022. It is an exciting and powerful
24 opportunity for women and birthing people to have
25 free access to doulas for their pregnancy, for their

1 birth experience, and for their postpartum journey.
2
3 the Citywide Doula Initiative has three components.
4 One is the free access to doulas. The second is the
5 training of that workforce and the support for folks
6 within our communities to be able to choose this as a
7 career opportunity, uh, to help with cultural
8 congruency for folks who want to have doulas. We also
9 do a lot of training once you are already a doula,
10 uh, building upon your skill set. So, today I hear a
11 lot of conversation around perinatal mood and anxiety
12 disorders and a number of other domains. So we do a
13 lot of training in that area for doulas. Then, the
14 third component, as Dr. Hayes testified, was around
15 the hospital doula relationship. So, we are working
16 with hospitals around the city to help improve
17 policies and practices in the hospital setting, so
18 that doulas feel comfortable and can play their role
19 well as a partner to the pregnant, uh, birthing
20 person. So, the Citywide Doula Initiative is an
21 amazing opportunity for folks across the city, thanks
22 so much.

23 CHAIRPERSON LOUIS: Thank you.

24 How is DOHMH ensuring the information about
25 programs related to prenatal care reaches the

1
2 populations that need them the most, particularly in
3 underserved communities? You mentioned the in your
4 testimony the Perinatal Mental Health Initiative,
5 Abortion Access Hub, but how are folks finding out
6 about these programs?

7 DR. HAYES: Thank you again for that question,
8 Council Member Louis. One of the ways... The Health
9 Department is very focused on making sure that we get
10 information out into our communities about the
11 various programs. And we do that through multiple
12 different mechanisms. As mentioned, we do have a
13 website where there is available information there.
14 We are in hospitals providing services, and we
15 disseminate information in that manner as well. And
16 through the actual programs that are available, we
17 are getting the information from clients who self-
18 refer and share the information. We also have within
19 our programs a component called Birth Justice
20 Defenders, even though they focus on reproductive
21 work, but they also provide pamphlets in the
22 communities on all of the services that we have
23 available. So, we're doing multiple different
24 mechanisms, uh, website, person to person, through
25 referral sources, many different media channels.

CHAIRPERSON LOUIS: Thank you for that.

And we're glad to see that the Administration is working diligently to address disparities by reducing maternal health deaths by 10 percent by 2030.

I wanted to know if you could share with us the metrics or the evidence base in order to get there?

DR. HAYES: The goal for HealthyNYC is of course to increase life expectancy for all New Yorkers, uh, increasing life expectancy to 83 by 2030 is the vision for HealthyNYC. HealthyNYC has multiple different indicators one of which you mentioned, uh, being the maternal mortality where we are looking to reduce pregnancy associated maternal deaths among Black women by 10 percent by 2030. And we also have other indicators that are also part of the HealthyNYC agenda, including decreasing cancer rates, addressing chronic disease, cancer and diabetes, and COVID-19 as well. And the HealthyNYC agenda is new, and we will be monitoring it as far as the pregnancy associated decrease by 10 percent by 2030. That is addressed, and we are looking and monitoring maternal deaths through our MMRC program, or I should say the MMRC Committee -- the Maternal Mortality Review Committee. As mentioned, this is a committee that actually began

1
2 in 2018; it is a multidisciplinary committee of 46
3 members who review every maternal death that occurs
4 in New York City. And through their review, they come
5 up with recommendations on how to impact and make
6 changes, so that we can prevent these maternal
7 deaths. And they put their data into reports, as I
8 mentioned in the testimony, we will, in September, be
9 producing the five-year report, which will have data
10 from 2016 to 2020. And we will also do our annual
11 report on the data for the year of 2021.

12 CHAIRPERSON LOUIS: Thank you. So, you mentioned
13 indicators. but didn't give what your indicating or
14 the metrics for the questions. So, I'll ask it
15 another way regarding a program.

16 So, for a New Family Home Visits Initiative,
17 what metrics are being used to evaluate the program?

18 DR. HAYES: So, with our home visiting programs.
19 as I mentioned, we have Newborn Home Visiting, we
20 also have the Nurse-Family Partnership Program, and
21 with our Nurse-Family Partnership Program, the
22 metrics that we look at are increasing immunization
23 rates among the children, and we've seen with our
24 Nurse-Family Partnership Program that those who have
25 participated in the Nurse-Family Partnership Program,

1 their children's immunization rates are up to date by
2 89 percent versus children age matched that have not
3 participated in the Nurse-Family Partnership Program.
4 We also looked at screening for developmental delays,
5 and we saw that members who participated in the
6 Nurse-Family Partnership Program had their screening
7 done by 65 percent versus those who were not in the
8 Nurse-Family Partnership Program, who only had
9 screening rates at 38 percent. Something else we
10 looked at is fewer closed pregnancies among the
11 mothers who participated in the Nurse-Family
12 Partnership Program versus those that did not. And
13 what was noted that 87 percent of mothers who
14 participated in the Nurse-Family Partnership Program
15 had fewer closed pregnancies than those that did not.
16 And that number was, as I mentioned, 87 percent
17 versus 64 percent for the United States overall.

18 We also looked at client satisfaction, and we
19 found that, based on data from January to June of
20 2023, 100 percent of patients would recommend Nurse-
21 Family Partnership Programs, 100 percent said that
22 their nurse helped them with the health of their
23 baby, and 100% of them said that they found ways that
24
25

1
2 were helpful in them being able to reach their goals
3 be getting a job or going back to school.

4 CHAIRPERSON LOUIS: Thank you. And my last
5 question before I turn it over to Chair Lee,
6 regarding the Citywide Doula Initiative, and you did
7 highlight some of it earlier, I wanted to know if you
8 could share how successful the program has been
9 the... initiative has been in training community
10 members as doulas? And if you could share those
11 numbers and those metrics -- and what criteria is
12 being used to select and train these individuals?

13 DR. MCNATT: Thank you so much for the question on
14 the Citywide Doula Initiative. We're really excited
15 to share that we have met all of our metrics around
16 the number of folks that we wanted to train. So, in
17 the first year we were able to train the 50 that were
18 our original commitment and have since done more. WE
19 are really proud that the doulas that we're able to
20 recruit meet a couple of different important
21 parameters. So, one is a strong interest in maternal
22 health generally, often they have played some other
23 kind of support role informally within their
24 communities. We are also recruiting from the
25 communities that have the greatest experience of

1
2 maternal health inequity, so we have diversity in
3 language, diversity in immigration status, diversity
4 in many ways in order to mirror the population that
5 we're serving. We're also really excited that doulas
6 have the opportunity to continue growing in the
7 career once they are trained in that first
8 experience, so the Citywide Doula Initiative offers
9 continuous training, once you've become a doula,
10 whether it's in birth equity and birth justice,
11 whether it's understanding structural racism and
12 maternal health, or it's very specific hands-On
13 skills that are supportive to a pregnant person, and
14 then a lot of investment through the perinatal mental
15 health initiative, in expanding knowledge around
16 perinatal mood and anxiety disorders, and being able
17 to make referrals.

18 CHAIRPERSON LOUIS: Thanks so much.

19 I just want to... I have a followup to that, so
20 what are the measurable outcomes that have been
21 achieved through this initiative using these doulas?
22 What are the measurable birth outcomes on
23 breastfeeding rates -- because they're learning all
24 of that through the program -- and parent-infant
25

1 bonding and all that, do you have the numeric
2 outcomes of that?
3

4 DR. MCNATT: For the Citywide Doula Initiative,
5 similarly to some of the other programs, we measure
6 pre-term birth, low birth weight, C-section rates,
7 breastfeeding rates; we also measure PMADs and PMADs
8 referrals, and then compare those rates to the rest
9 of the City and to comparison neighborhoods. And in
10 many of those we're performing better than the City
11 or better than comparison neighborhoods. I could get
12 you the specific statistics for each measure, either
13 quarterly or the annual rates offline if that's
14 appropriate.

15 CHAIRPERSON LOUIS: Yes, quarterly and yearly
16 would be helpful, we appreciate it.

17 I'm going to hand it over to Chair Lee. Thank you
18 much.

19 CHAIRPERSON LEE: Thanks. I'm going to go a little
20 off script, and just go through some questions that I
21 had as you were reading the testimony.

22 So, just in general, with all these initiatives
23 that you have, I was wondering if you could give us a
24 breakdown. Because, I'm just trying to figure out
25 capacity wise what your level of being able to serve

1
2 number of clients looks like in the City. I just
3 wanted to know for each of the home initiatives and
4 the Nurse-Family Partnership Program, Newborn Home
5 Visiting Program, the Citywide Doula Initiative, and
6 ,you know, I'll get into the Action Centers and the
7 Family Wellness Suites later. But, how many of the
8 boroughs are you in, as well as for each of these
9 initiatives, how many staffers do you have? Is it
10 mostly community health workers? Is it also social
11 workers, nurse practitioners? What does the breakdown
12 look like, and if you could just give us more of a
13 breakdown of each program and what that looks like?

14 DR. HAYES: Thank you for that question, Council
15 Member Lee.

16 The home visiting programs, the Newborn Home
17 Visiting Program, focuses on TRIE neighborhoods,
18 NYCHA, residents who live in NYCHA housing, as well
19 as those with association with ACS. Our Nurse-Family
20 Partnership Program focuses on new mothers. And the
21 Nurse-Family Partnership Program, and I and also turn
22 this to my colleague, Laura Louison -- but the Nurse-
23 Family Partnership Program is in all five boroughs.
24 And the Newborn Home Visiting Program, I don't want
25

1
2 to mix up the information, so I will allow my
3 colleague Laura Louison to answer that question.

4 CHAIRPERSON LEE: And if you could also mention
5 how many NYCHAs and how many TRIE neighborhoods and
6 all of that if you have the data?

7 ASSISTANT COMMISSIONER LOUISON: Sure, I'm happy
8 to, and thank you for the question, Chair Lee.

9 We're really excited to talk about the success of
10 the program, because since launching in December of
11 2021, our coordinated intake and referral system has
12 referred over 23,000 families to home visiting
13 programs, and 14,763 families have enrolled in home
14 visiting programs. And that's a very good success
15 rate for enrollment from referral.

16 I'll talk about Nurse-Family Partnership Program
17 and our Newborn Home Visiting Program, and then I'll
18 hand it to my colleague, Dr McNatt, to talk about the
19 Citywide Doula Initiative.

20 CHAIRPERSON LEE: Sure, sorry, when you say
21 referral, where are those referrals coming from?

22 ASSISTANT COMMISSIONER LOUISON: Sure. We work
23 with a number of many partners across the five
24 boroughs to take referrals through our coordinated
25 take and referral network, We also identify new

1 infants through vital statistics, through the birth
2 certificate, to be able to identify families who
3 might be eligible for home visiting services. So,
4 we're trying to cast as wide a net as possible, in
5 ensuring that all New Yorkers have access to support
6 in-home if they choose it.
7

8 I'll talk about Nurse-Family Partnership first.
9 Our Nurse-Family Partnership Program is the largest
10 in the country, I'm really proud to say that in the
11 past fiscal year in the first three quarters of FY24,
12 we served 2,242 families and conducted over 20,000
13 visits. That's just the first three quarters. We have
14 Nurse-Family Partnership programs across the five
15 boroughs, in addition to our targeted Citywide
16 initiative, which is an intensive Nurse-Family
17 Partnership Program model that focuses on families
18 who are living in DHS shelter, are justice-involved,
19 or working with ACS.

20 Nurse-Family Partnership is staffed by nurses,
21 many of our nurses have master's degrees and are
22 nurse practitioners as you referenced. They are
23 supported by a team of licensed clinical social
24 workers who provide additional mental health support,
25 up to 15 in-home sessions of mental health care for

1 clients who need it, and then can link those clients
2 out if they need additional support after the 15
3 sessions.
4

5 Our Newborn Home Visiting Program is a more
6 targeted short-term initiative that serves families
7 after the birth of the child. In those intense and
8 sometimes scary days, after you bring your new baby
9 home, community health workers in our Newborn Home
10 Visiting Program are in all 33 TRIE neighborhoods.
11 across the five boroughs, and they provide up to four
12 visits to families. They are supported by a team of
13 clinical social workers and registered nurses and
14 IBCLS, which are Board Certified Lactation
15 Consultants. So, if families need additional support
16 beyond that which the community health worker can
17 provide, they can call in their colleagues on the
18 multidisciplinary team, whether that's a nurse
19 supporting a family who has a chronic health
20 condition, a social worker to provide additional
21 screening and referrals for someone struggling with
22 paranal mood or anxiety disorders, or an IBCLC if a
23 family is struggling with breastfeeding, which is
24 particularly challenging for almost everyone.
25

1
2 In the first three quarters of the past fiscal
3 year, they've served over 5,000 families through that
4 initiative. And I'm really happy to support that over
5 80 percent of those families were screened for
6 anxiety and depression. And for clients who were
7 indicated or asked for mental health support, 74
8 percent of them were connected to clinical care
9 afterwards.

10 We can get you a further breakdown, if it would
11 be helpful after the hearing, around the numbers for
12 ACS-involved families or families living in shelter.
13 And I am happy to answer further questions.

14 I'm going to hand it to Dr McNatt to talk about
15 the families served through the Citywide Doula
16 Initiative.

17 CHAIRPERSON LEE: And just to be clear, the
18 services that you're talking about specifically are
19 the New Family Home Visit uh the NFVI service, which
20 is just for the TRIE and the NYCHA residents, right?

21 ASSISTANT COMMISSIONER LOUISON: That's a great
22 question. The New Family Home Visits Initiative is
23 our overall umbrella for all of our home visiting
24 programs.

25 CHAIRPERSON LEE: Okay.

1
2 ASSISTANT COMMISSIONER LOUISON: Within that, our
3 Nurse-Family Partnership Program our evidence-based
4 model; Newborn Home Visiting, which is the short-term
5 postpartum intervention, and the Citywide Doula
6 Initiative.

7 CHAIRPERSON LEE: Okay.

8 DR. MCNATT: Thank you so much.

9 As for the Citywide Doula Initiative, launched in
10 2022, this initiative serves more than a 1,000 people
11 a year, and it is across all 33 TRIE neighborhoods,
12 with a real focus on folks who are experiencing a lot
13 of the structural disinvestment that exists in the
14 City. So, we are particularly targeting folks who
15 would benefit from having doulas, as well as other
16 sorts of perinatal supports that are free and easily
17 accessible.

18 CHAIRPERSON LEE: Are you recruiting the doulas
19 through the community, and how do you sort of get
20 that pipeline in?

21 DR. MCNATT: Sorry, can you repeat the question?

22 CHAIRPERSON LEE: So the doulas that you're
23 hiring, because I know that there's trainings,
24 there's folks, but where are you advertising in the
25 communities, the local communities, how you're

1 reaching out, making sure that they're speaking the
2 languages and understand the cultural competency?
3

4 DR. MCNATT: Yes, yes, so the doulas that we work
5 with, about 200 of them, come through a partnership
6 that we have with seven community-based
7 organizations. Our CBOs are almost all Black-led,
8 and women-led, and Latina-led, and are representative
9 of the neighborhoods that we focus on across the 33
10 TRIE neighborhoods. They help us in recruiting folks
11 who would like to become doulas. We also have lots of
12 other relationships with hospitals, federally
13 qualified health centers, faith-based organizations.
14 So, those are the ways that we find out who would
15 like to become a doula. We almost always have a
16 waiting list for all of the trainings, and our doulas
17 mirror the communities that we're serving, uh, both
18 in race and ethnicity, but also in language, also in
19 lived experience, in socioeconomic status, and other
20 domains. And, then, in addition to that, we also part
21 of the way that we get clients as well, are through
22 some of those relationships, and then also through
23 referrals, as the other programs have described, from
24 clinical settings, like hospitals, ferally qualified
25 health centers, and other clinical settings.

1
2 CHAIRPERSON LEE: And speaking of that, and this
3 is just for overall programming when it comes to all
4 the maternal programs, just out of curiosity, if you
5 take two steps back, I was just wondering what the
6 partnerships look like and the outreach, because I
7 think one of my biggest pet peeves, which I've said
8 multiple times in past hearings, is that the
9 different silos that we have. So, how are you working
10 with the FQHCs, as you mentioned, because there's
11 quite a few of those in in the community, as well as
12 any sort of outpatient clinics, the private
13 hospitals, on top of H&H, right? Because, there's a
14 lot of folks.... and I just wonder, on the education
15 and outreach piece, how that messaging is getting
16 across, how folks can know to even access some of
17 these services if they need it, because I don't think
18 a lot of folks in the community are aware. And it
19 sounds like you have some really great things that
20 you're doing, so I just want to make sure that it is
21 sort of getting out there that these programs and
22 services are available.

23 So, I just wanted to see how that if... there
24 are... like, are you working with GNYHA, Greater New
25 York Hospital Association, or any of these other

1 groups that are private, yes, and I know that
2 you're... we're the City, but still I think there
3 are a lot of a lot of private ,you know, public
4 partnerships that could benefit in accessing these
5 health services.

6
7 DR. MCNATT: Sure, I'll answer for the Citywide
8 Doula Initiative and perhaps similarly for some other
9 programs.

10 I think some of the basic responses first on how
11 people find out, uh, one is the website ,you know,
12 two is social media. We have a lot of outreach teams,
13 so we actually hire staff, and a large portion of
14 their role is to be out in the community, at DHS
15 shelters, at federally qualified health centers, at
16 hospitals; meeting, greeting, discussing both with
17 potential clients, but also with the staff in those
18 facilities. And that's H+H, non-H+H, and otherwise.
19 We also leverage local media to the best of our
20 ability. So, we have ,you know, been able to utilize
21 local media support to be able to share and make sure
22 that folks, while they're watching the nightly news,
23 are hearing announcements of different kinds of
24 programming that's happening in their neighborhoods.
25 So, that's sort of, I think, the general kind of easy

1 way into marketing and communication to the
2 community. Then, I would say the second is that we
3 have formal and informal contractual and non-
4 contractual relationships with a number of clinical
5 partners, community based organizations, and others.
6 So, messaging goes out through those channels as
7 well. For an example, for the team that I manage, we
8 probably partner with about 600 different
9 organizations across the city, they frequently
10 receive communication for us in order to share with
11 their clients and the people that they serve. So
12 those are a few examples that come to mind. I would
13 say for the Citywide Doula Initiative, we actually
14 are functioning above our maximum capacity, so we
15 know people know about us, and we actually don't have
16 ,you know, yet, the capacity to continue to serve
17 thousands and thousands more, which will be a future
18 goal.

19
20 CHAIRPERSON LEE: And how many languages are
21 actually spoken out of the staffs ,you know, whether
22 it's the CHWs or the doulas, how many, just out of
23 curiosity, how many different languages are being
24 spoken? And in terms of the, both the folks that are
25

1
2 doing... providing the services as well as in terms
3 of the outreach piece.

4 DR. MCNATT: I'll answer for the Citywide Doula
5 Initiative, particularly in the communities that we
6 serve, we're very focused on the languages spoken in
7 those neighborhoods. So, for example in North and
8 Central Brooklyn, we focus on French, Spanish,
9 Haitian Creole, uh, in other parts of the city, we
10 focus on other languages. We have staff as well as
11 doulas who speak those languages. We also have hired
12 interpreters, and we also do translation of our
13 materials into the top languages spoken in each
14 neighborhood.

15 CHAIRPERSON LEE: So, just to go back to... sorry
16 real quick, uhm, I know that you mentioned the Action
17 Centers, and also the Family Wellness Suites, so how
18 many of those total do you have in the city?

19 DR. MCNATT: Sure, thank you. So, we have three
20 Action Centers in the city, one in Brownsville,
21 Brooklyn, one in Tremont, and one in East Harlem.
22 Then, as a result, we have three Family Wellness
23 Suites, one in each of those locations.

24 CHAIRPERSON LEE: Okay, those neighborhoods are
25 selected, as I'm sure the Council is aware. North

1 and Central Brooklyn, the South Bronx, and then East
2 and Central Harlem are some of the most disinvested
3 neighborhoods in New York; they are part of the TRIE
4 catchment, but they're also even more targeted, uh
5 every health indicator that we look at for those
6 three neighborhoods are in a more severe experience
7 than the rest of the city, which is why the Action
8 Centers are there and then why the Family Wellness
9 Suites are there.
10

11 CHAIRPERSON LEE: Just thinking outside the box,
12 because this has nothing to do with DOHMH, but I know
13 that the Community Schools at DOE for example, are
14 hubs where they offer a whole host of services and
15 programs, and that's naturally where parents and
16 families are coming. I know that it's with children,
17 but also it could be ,you know, future parents and
18 expecting moms that have multiple children. So, I was
19 just wondering, is there a natural partnership there,
20 because I know that a lot of the Community Schools
21 also are in possibly some of the TRIE locations as
22 well. I'm just trying to think through, because I'm
23 always thinking how we gain the most amount of access
24 and outreach as possible. So, how do we use the tools
25 already that we have at the City to do as much

1
2 outreach as possible? So, I just wanted to know if
3 that was just something that...

4 DR. HAYES: There's definitely a connection
5 between the community schools and them getting
6 information about the services that are available. We
7 have a lot of things on the New York City Public
8 Schools website talking about the services that we
9 have available through our early intervention
10 programs. We have a strong relationship with New York
11 City Public Schools, and through that relationship,
12 through the Early Intervention Program that ,you
13 know, services children between the ages of zero and
14 three, we also are able to set up referral systems
15 and share with the parents and the school system what
16 other services are available through the Department
17 of Health as well. So, even though the initial
18 connection may be through early intervention, there's
19 a full referral service that's available to other
20 programs within the agency once the family has been
21 identified and you can see what other services they
22 may need as well.

23 CHAIRPERSON LEE: Perfect, because that was
24 actually one of my questions. So, the Early Childhood
25 Mental Health Network is definitely, as you were

1 saying, one of the pipelines for the Perinatal Mental
2 Health Initiative, right? So, that's one way, and
3 then, uh, just curious what the numbers served in
4 this program looks like as well as what other
5 referral sources you're getting through this
6 initiative?
7

8 DR. HAYES: You're talking about the...

9 CHAIRPERSON LEE: The Perinatal Mental Health
10 Initiative, sorry skipping...

11 DR. HAYES: So, the Perinatal Mental Health
12 Initiative, which was launched in January 2019, is
13 an initiative that supports training and capacity
14 building for DOHMH teams who serve ,you know,
15 pregnant and birthing persons. And this capacity
16 building is a way to reduce barriers to mental health
17 clinical services. We have served, to date, 150
18 pregnant, and postpartum families have received the
19 evidence-based services of the Early Childhood Mental
20 Health Network. We've seen mental health conditions,
21 and we know that they are significant within these
22 families. And being able to support them is very
23 important. I do want my colleague, Marnie Davidoff,
24 to speak a little bit to the Early Childhood Network
25 Program.

1
2 ASSISTANT COMMISSIONER DAVIDOFF: Yes, I'm happy
3 to speak some more about that, thanks so much for the
4 question.

5 As Dr Hayes said, this initiative is really
6 intended to both open up and increase access to
7 perinatal mental health treatment through, as you
8 described earlier, our early Childhood Mental Health
9 Clinics, which we're already providing care to the
10 parent or caregiver as an individual if needed in
11 addition to the (INAUDIBLE) care that they were
12 offering to the young child and parent. So, this was
13 an opportunity for us to expand the perinatal mental
14 health component of what's offered through those
15 clinics, and to do so through this very important
16 partnership you were just referring, to Chair Lee,
17 with the new Family Home Visiting Programs. Because
18 we know that they are in the communities, they are in
19 ,you know, are really building trusting relationships
20 with families and identifying the need for mental
21 health care. So, we've developed this partnership,
22 and this is, I should say, very new. This just really
23 launched recently, and it has these two components.
24 So, one of them is to do training and capacity
25 building for the whole variety of workforce that now

1
2 my colleagues have described in those programs. And
3 training capacity building on mental health,
4 essentially, issue, then it is to create these
5 referral pathways into our Early Childhood Mental
6 Health Network, so that when a doula or a home
7 visitor identifies someone who needs the care in a
8 clinical setting, they have these relationships with
9 our clinics to make those referrals into them.

10 CHAIRPERSON LEE: Just to follow up to that, so
11 when I when I saw up to 15 sessions of short-term
12 therapy, and connect patients with long-term mental
13 healthcare, I was, like, wow, because our insurance
14 doesn't... definitely doesn't cover that many
15 sessions. So, I am just wondering how is that
16 supported? Is it through Medicaid dollars? Is it
17 coming from the state? And is it something where
18 let's just say someone doesn't have health insurance,
19 so I'm assuming that that is something that you help
20 set them up with, or refer them to a clinic that has
21 sliding scale fees, or any that if they need further
22 assistance with?

23 ASSISTANT COMMISSIONER LOUISON: I'm happy to
24 answer that, Chair Lee. We are trying to expand
25 access to mental health care through a variety of

1
2 different systems; and the 15 short-term visits that
3 you're describing, those are provided for our Nurse-
4 Family Partnership Program clients. We have an
5 embedded social work team in our Nurse-Family
6 Partnership Program. They are providing those 15
7 sessions to anyone enrolled in the program,
8 regardless of insurance status. I will hand it to
9 Marnie to talk a little bit about the billing
10 mechanisms through the Early Childhood Mental Health
11 Network... (CROSS-TALK)

12 CHAIRPERSON LEE: Yeah, I'm very curious about
13 that.

14 ASSISTANT COMMISSIONER DAVIDOFF: So, through the
15 Early Childhood Mental Health Network, these are
16 licensed Article 31 clinics, so they are going to
17 accept the range of insurance that most Article 31
18 clinics... So, Medicaid, commercial there's a whole
19 range of insurances accepted. Many of them ,you know,
20 will offer a sliding fee scale for individuals who
21 don't have insurance coverage, but yeah it's sort of
22 consistent with what happens within the Article 31
23 Network.

24 CHAIRPERSON LEE: How many of the Article 31's are
25 partnering with you?

1
2 ASSISTANT COMMISSIONER DAVIDOFF: We have seven
3 of these Early Childhood and Mental Health Clinics in
4 the City. And through this expansion we were able to
5 enhance one of those clinics in each borough with
6 these additional funds to increase specifically the
7 perinatal mental health capacity.

8 CHAIRPERSON LEE: Great. I just have one more
9 followup, and then I will hand it off to my
10 colleagues. This was briefly touched upon in the
11 testimony, but in terms of the screening that takes
12 place in each of the programs, at what point ,you
13 know, what does that screening look like in order to
14 address the mental health piece, such as postpartum,
15 anxiety, during and after pregnancy?

16 DR. HAYES: As we talked about, the programs have
17 worked with the various different staff within these
18 programs, the community health workers, the nurses to
19 train them on using assessment tools to be able to
20 identify PMAD and other perinatal mental health
21 disorders. So, things like the PHQ-9 is used as part
22 of the screening assessment for the families.

23 CHAIRPERSON LEE: Okay, that's what I was actually
24 wondering if you use that, so, okay perfect. Then
25 just as a comment or request I should say, because

1
2 you had mentioned 600 CBOs and partners that you're
3 working with across the City, so, if possible, I'd
4 love to see that list per initiative, because if
5 there's any suggestions or recommendations that we
6 have in order to maybe add a couple more on there, or
7 if there are groups that we know of that maybe would
8 love to be included in that and perhaps or not, if
9 could work on that, then that'd be awesome...
10 together. Thank you

11 CHAIRPERSON LOUIS: Thank you, Chair Lee.

12 Now we'll hear from Majority Leader Farías.

13 COUNCIL MEMBER FARÍAS: Thank, you chairs Louis
14 and Lee, and thank you, Commissioners, for joining
15 us... and teams for joining us here this morning.

16 As the New York City Council's Majority Leader,
17 I'm proud to be in attendance for today's important
18 hearing to discuss physical and mental health
19 supports for new and expecting parents. I have my
20 bill Introduction 867, prohibiting the sale of
21 menstrual and intimate care products that contain
22 unsafe ingredients, to be on the hearing schedule
23 today.

24 It was in 2021 when New York became the first
25 state to enact a menstrual product disclosure law

1 that required companies to list all intentionally
2 added ingredients on packaging. Menstrual products,
3 like pads and tampons, can contain a variety of
4 chemicals, including endocrine disruptors,
5 carcinogens, and other harmful substances. While this
6 legislation was essential to providing rights to the
7 consumer, it does not fully address the issue of such
8 chemicals in menstrual care products. Menstrual
9 products can contain toxic chemicals that can cause
10 serious health problems such as allergic reactions,
11 reproductive issues, and increased risk of breast
12 cancer. Vaginal and vulva tissues are capable of
13 absorbing fluids at a higher rate than skin, which
14 can lead to a rapid chemical exposure with exposure,
15 with exposure levels leading to chemicals being
16 higher than any other parts of the body. And with the
17 lack of clinical studies and funding for research, we
18 have a very limited understanding about the long-term
19 effects of the ingredients and additives that are in
20 menstrual products. The unsafe ingredients my
21 legislation would restrict include parabens,
22 environmental phenols, fragrance, chemicals, volatile
23 organic compounds, dioxins, and dioxin light
24 compounds; phthalates are plasticizers found in
25

1 personal care products, and dioxins are persistent
2 organic pollutants that can cause hormonal disruption
3 and immune disease. With this legislation, I am
4 plainly stating that we cannot continue to disregard
5 women's health and can no longer wait for investments
6 in research to protect our bodies. Chemicals like
7 these are more often found in cheaper period products
8 and, organic tampons and pads that advertise the
9 absence of the chemicals cost a lot more. An organic
10 brand at the drugstore can cost somewhere upwards of
11 40 percent more per tampon compared to a regular
12 store brand. But we should not let the costs be a
13 deterrent of health, wellness, and safety. That is
14 why I'm proud to introduce this legislation today to
15 keep menstruators, women, and girls in New York City
16 safe from the unknown effects of these chemicals.
17 This bill is a key part of our larger Menstrual
18 Equity Bill package that I'm leading on in the City
19 Council, and we continue to be a leader in menstrual
20 equity nationwide. Thank you to again Council Member
21 Farah Louis and Council Member Linda Lee for your
22 commitment to this hearing and this legislation. I
23 look forward to discussing it more today.
24

1
2 So, I just have a couple chemicals (sic), and I
3 will start with DCWP first, because I know you have
4 to go.

5 What steps... actually really quickly, do you
6 folks get complaints around products impacting
7 women's bodies, infections, expiration dates
8 impacting health, anything like that from what we've
9 seen?

10 ASSISTANT COMMISSIONER ORTIZ: Thank you for the
11 question, Council Member. I think with respect to
12 products, uh, complaints about certain ingredients,
13 don't get those complaints. Albeit ... (CROSS-TALK)

14 COUNCIL MEMBER FARÍAS: Mm-hmm.

15 ASSISTANT COMMISSIONER ORTIZ: if this if this
16 legislation were to pass, we would set up the
17 protocols to take those in. I think historically we
18 have received complaints with respect to deceptive
19 trade practices, pricing, for example, that might be
20 differential, uh, between different genders, but not
21 with respect to the ingredients that are contemplated
22 by this bill.

23 COUNCIL MEMBER FARÍAS: So, you folks have not had
24 any complaints regarding purchase... like, sale of an
25

1
2 expired hygiene product or effects of any expired
3 products?

4 ASSISTANT COMMISSIONER ORTIZ: We do enforce laws
5 and rules with respect to over-the-counter
6 medication, and there are violations that we issue
7 for selling those types of products.

8 COUNCIL MEMBER FARIÁS: What steps, if any, are
9 taken by DCWP when restrictions on certain
10 ingredients or chemicals on products are put into
11 place?

12 ASSISTANT COMMISSIONER ORTIZ: Thank you, Council
13 Member. Let me start by saying that from an operation
14 perspective, enforcing prohibited conduct like
15 prohibited products or ingredients is something that
16 I think operationally is something that we do. I
17 think most recently, for example, Local Law 39, with
18 respect to prohibited batteries and power mobility
19 devices, is something we do. Ultimately, the
20 mechanism is by identifying the products themselves,
21 building them into, uh, enforcement checklists. And
22 when we enter a premise, either based on complaint or
23 on patrol, part of the inspector's task will be to
24 review the premise for that product, and if it's
25 observed, issue of summons.

1 COUNCIL MEMBER FARÍAS: Thank you.

2 I think one of the larger concerns that I have,
3 at least from this perspective of the consumer and
4 sailable product, is many times or not, I think the
5 City is looking at what's a sell by date versus an
6 expiration date. (TIMER CHIMES) And what products can
7 actually be utilized or not. We have no research, no
8 studies on the longevity of some of these chemicals.
9 And while I think for the most part, people say you
10 can use a pad, for example after its expiration date,
11 we actually don't know what that does to a woman's
12 body with all the chemicals in place. So, I'm trying
13 to, at least with this legislation, look at things
14 like that or maybe encourage our city, state, federal
15 government to consider some of those. So, I
16 appreciate your answers.

17
18 Chairs, I have a couple questions for DOHMH if I
19 may? Thank you.

20 How many people... do we have the statistics for
21 how many people die every year from cancer either
22 caused by products or types of cancers most reported
23 that are associated to these products?

24 DR. HAYES: So, thank you for that question
25 Council Member Farías. As far as the number of people

1
2 dying of various cancers, that information we do
3 collect. I would have to get those numbers back to
4 you... (CROSS-TALK)

5 COUNCIL MEMBER FARIAS: Would love to see that.

6 DR. HAYES: However, as far as, particularly
7 related to feminine products... (CROSS-TALK)

8 COUNCIL MEMBER FARIAS: Well, it won't be related
9 to feminine... No one's going to say, "I got my
10 cancer specifically from a feminine product." We
11 don't have the research to determine that mostly.
12 But, when we have women suffering from endometriosis
13 or getting any sort of reproductive cancers, there
14 have been, over studies for people with direct links
15 to the types of products, or even something like
16 toxic shock syndrome that happens from keeping a
17 product in there too long. It's not the cotton that
18 is causing that, it's the chemicals that are within
19 those products. But, I'd love to see the breakdown of
20 vaginal or reproductive cancers that we have, if
21 any, statistics that we have, from DOHMH.

22 And do we have any data on the incidences of
23 illness, infection, disease or that have been
24 recorded by the City as having directly related to
25 chemicals or materials and menstrual care products?

1
2 DR. HAYES: I'm sorry the question is whether we
3 have any data on...

4 COUNCIL MEMBER FARÍAS: Any illnesses, infections,
5 or diseases related, like, were recorded by having
6 relation to chemicals and materials in menstrual or
7 personal care products.

8 DR. HAYES: I would have to get back to you on
9 that. I'm not able to answer that question at this
10 time. I'm sorry.

11 COUNCIL MEMBER FARÍAS: That's fine, thank you.

12 Do you have any data on the adverse health
13 effects that these products have on our youth or
14 developing people, such as causing childhood or
15 teenage cancers?

16 DR. HAYES: I would have to give back to you on
17 that as well.

18 COUNCIL MEMBER FARÍAS: Okay, do we have any data
19 on the rates of infertility caused by cancers and
20 other diseases related to chemicals found in products
21 in our City?

22 DR. HAYES: I would need to get back to you on
23 that as well.

24 COUNCIL MEMBER FARÍAS: Okay, and I'm assuming
25 it's the same answer, but for the sake of me putting

1
2 it on record, do we have any known knowledge of any
3 adverse health effects have been recorded for
4 newborns, or at least have been attributed in part to
5 the chemicals found in their mother's menstrual
6 products that she used before becoming pregnant and
7 giving birth?

8 DR. HAYES: Once, again, I'd have to get back to
9 you... (CROSS-TALK)

10 COUNCIL MEMBER FARIÁS: Okay, I will make sure to
11 follow up with all of these, thank you... (CROSS-
12 TALK)

13 DR. HAYES: On whether or not we have that, yes.

14 COUNCIL MEMBER FARIÁS: Okay, thank you so much,
15 folks. And thank you, Chairs, for the additional
16 time.. (CROSS-TALK)

17 ASSISTANT COMMISSIONER ORTIZ: Council Member, one
18 thing I would like to mention, certainly be help for
19 any operational work that we have to do, I know the
20 bill has some ingredients that that are mentioned
21 already in there, and I think that I defer of my
22 colleagues in terms of some of those conversations
23 that need to happen about those. But it would
24 certainly be helpful if there is any information you
25 all have about particular products we should be

1
2 looking at now, I know you mentioned there's limited
3 research, but any kind of guidance that we could
4 have... (CROSS-TALK)

5 COUNCIL MEMBER FARIAS: Sure...

6 ASSISTANT COMMISSIONER ORTIZ: That would be
7 really great in terms of, uh, I think taking a deeper
8 dive into this legislation and any operational
9 enforcement actions

10 COUNCIL MEMBER FARIAS: Yes, I'm happy to share a
11 variety of studies that have been done over time. I
12 think the larger issue that women generally have with
13 our health care, and the impacts on our bodies, is
14 that the research happens or the funding happens for
15 a short burst of time on 200 people -- 500 people -- a
16 thousand people, then after someone writes a note on
17 what those effects were and who was impacted, no
18 other research dollars are put into place to actually
19 dictate how a woman's health or bodily health on a
20 lot of these issues should continue on for the safety
21 and wellness. So, I'm happy to share all of that
22 stuff that we've done and some of the partners that
23 we worked on to focus it on this piece of
24 legislation. I think all in all, and it is one of the
25 focuses of this Committee hearing, is to really start

1 honing in on the long-term impacts that women's
2 bodies are having in our health care system that we
3 have not been mindful to over decades. And we are
4 more than half of the population and a majority of
5 this body. So it's really important to make sure that
6 we're raising these issues, and uplifting them in
7 this way, and trying to find reasonable outcomes for
8 the women of New York. So, I appreciate that. I'll
9 make sure to follow up with all of you with my
10 questions and any of the study and information that
11 we have. Again, thank you, Chairs for the additional
12 time.
13

14 CHAIRPERSON LOUIS: Thank you, Majority Leader.

15 Now we'll hear from Council Member Gutiérrez.

16 COUNCIL MEMBER GUTIÉRREZ: Thank you, Chairs, good
17 to see everybody here. Shoutout to our Brooklyn
18 Borough President, who's not missed a single one of
19 these hearings.

20 I would like to ask the Administration,
21 specifically regarding Intro 912, thank you, for your
22 thoughtful testimony, and I just also want to uplift
23 that the root of this bill really came from my
24 district director, Angelica Colón, who had a very
25

1 traumatic pregnancy, and really felt like we needed
2 to activate to get information to new parents.
3

4 Can you just confirm that the resources that are
5 being provided by Department of Health and Mental
6 Hygiene, can just confirm the kinds of resources? And
7 does it include resources provided outside of the
8 agency, perhaps from local CBOs that also provide
9 postnatal resources? And then my second question
10 about Intro 912, is how often that that series of
11 resources is updated? And then I have a question for
12 Dr McNatt.

13 EXECUTIVE VICE CHANCELLOR HENSEL: In regards to
14 Intro 912, as I mentioned in the testimony, the
15 Department does support the intent of the
16 legislation. As mentioned, we include a one page
17 flyer with the newborn certificates that go out. And
18 these flyers contain resources for new parents.

19 COUNCIL MEMBER GUTIÉRREZ: So it's one page?

20 DR. HAYES: One page flyer... (CROSS-TALK)

21 COUNCIL MEMBER GUTIÉRREZ: Can you or you can get
22 it to me later, but do you have a sense of what are
23 the resources specifically? Are they related to
24 mental health, vaccination, childcare, what
25 specifically is on that one page?

1
2 DR. HAYES: I would have to get back to you with
3 that information.

4 COUNCIL MEMBER GUTIÉRREZ: Okay, sure.

5 And are you aware of how often it's updated, and
6 if it's curated for kind of like the local area that
7 that they're in?

8 DR. HAYES: I would say that one of the things
9 that the Health Department does is focus on trying to
10 make sure our literature is culturally competent and
11 keeping it up to date... (CROSS-TALK)

12 COUNCIL MEMBER GUTIÉRREZ: So maybe... You can
13 back to me.

14 DR. HAYES: I'm going to follow up on those two
15 things.

16 COUNCIL MEMBER GUTIÉRREZ: I appreciate your
17 openness. I think in speaking with a lot of new
18 parents and being a new parent myself, or maybe not
19 as much anymore, I think there are a lot of existing
20 resources. And what I learned in speaking with folks
21 is that they're often not sure, they're not even
22 aware that they exist. They're not sure how to access
23 them, and it can just be really overwhelming to try
24 to navigate different sites, call different numbers.
25 So, the intent of the bill is really to streamline

1 it, one central place, to have something more
2 specific in in alignment with cultural competency,
3 but also just relevant to that community, relevant to
4 that zip code. I would love to continue the
5 conversation there.
6

7 I wanted to focus my next question to Dr. McNatt,
8 good to see you. I know I'm really happy to hear
9 about all the positive things that that are
10 happening. We're anxiously waiting for their report
11 at the end of the month.

12 DR. MCNATT: So the state of the doula report...
13 (CROSS-TALK)

14 COUNCIL MEMBER GUTIÉRREZ: Don't spoil it. I want
15 to read it (LAUGHTER) but let me know... it's coming
16 up this month... (CROSS-TALK)

17 DR. MCNATT: The state of the doula report is, and
18 will be out by the end of the month, and so we're so
19 excited that you all are so interested in consuming
20 the content. It really highlights the work that has
21 been done across all five borough, both the work that
22 The Health Department has done, and also some of
23 these extraordinary community based organizations
24 that Council Member Lee asked about. So, you'll get
25 to see a little bit about the Citywide Doula

1 Initiative, Healthy Women, Healthy Futures, more
2 information about the new Medicaid coverage. So,
3 it's an exciting time to be putting the report
4 forward... (CROSS-TALK)
5

6 COUNCIL MEMBER GUTIÉRREZ: Yes, look forward to
7 it.

8 DR. MCNATT: It is on its way.

9 COUNCIL MEMBER GUTIÉRREZ: That's right,
10 excellent.

11 Dr. McNatt, can you share more about the
12 challenges that doulas are facing in hospitals,
13 specifically, H&H versus private? How is the
14 initiative supporting? And I recently chatted with a
15 number of midwives in the initiative , and I think
16 based on what you shared, they meet the criteria of
17 like really caring about maternal health. So, I
18 really enjoyed being able to chat with them. But,
19 they were very honest about the challenges that they
20 face when it when their presence counts towards the
21 expectant parents' visitor count, uh, not being
22 allowed by hospital administration to serve the
23 parent, because they are working towards full
24 certification, don't necessarily have it at that
25 moment, which as you know, they need to work the

1 hours to be able to get the full certification. And
2 then lastly, for the doulas and their initiative, are
3 they reporting back if there's a difference in
4 engagement with staff at these facilities, uh,
5 hospital to hospital? Meaning that (TIMER CHIMES) one
6 of the... I'm sorry.... meaning that, it's not it's
7 not consistent, right? They are working in different
8 hospitals, with different parents, with different new
9 parents, and in one hospital they're welcomed in, and
10 in one hospital they're being told they can't come
11 in. So, that obviously makes their work challenging,
12 but also just the experience for that expectant
13 parent - So, if you're hearing from doulas on this,
14 I would love to hear more from you and how the
15 initiative is trying to create a uniform standard, in
16 all the facilities, specifically for this initiative?

18 DR. HAYES: So, just before you answer Dr McNatt,
19 you mentioned... You said some... you were talking
20 and then you said midwives?

21 COUNCIL MEMBER GUTIÉRREZ: I'm sorry just doulas,
22 I apologize, my bad... (CROSS-TALK)

23 DR. HAYES: Okay, because I wanted to just make
24 sure that we understand the distinction between the
25 two... (CROSS-TALK)

1
2 COUNCIL MEMBER GUTIÉRREZ: Sure. I'm speaking
3 strictly about the Citywide Doula Initiative. My
4 apologies.

5 DR. MCNATT: Thank you so much for the question,
6 and the clarification, and also for uplifting doula
7 concerns, I think across the City.

8 The first thing I would say is that shortly we're
9 coming out with a Hospital Doula Friendliness Guide
10 Book for hospitals across the City to utilize. It
11 helps with hospitals understanding what protocols
12 have to change within the clinical setting in order
13 to work well and partner well with doulas. So, I
14 share that just to say that many hospitals, whether
15 they're Health + Hospitals or other hospitals in the
16 city, are in diverse places, and how ready they are
17 to engage with a with a cadre of folks that are not
18 employed by them. So... or often not employed by
19 them; there are some models where they are employed.

20 So, first I'd say the guide book, I think, is
21 going to be really helpful, along with the team that
22 does that work. The second thing is... (CROSS-TALK)

23 COUNCIL MEMBER GUTIÉRREZ: The guide book is for
24 the doulas or...

25 DR. MCNATT: For the hospitals...

1 COUNCIL MEMBER GUTIÉRREZ: for the hospitals?

2
3 Excellent...

4 DR. MCNATT: So that they can implement policies
5 and procedures that allow for doulas to be present in
6 the places and spaces that you have heard about in
7 their feedback. I think some of the feedback we've
8 heard from doulas has been something as hard as
9 getting access to the clinical space with the client,
10 or missing parts of the clinical experience where a
11 clinician might say, "Can you leave the room for this
12 part of the experience?" And doulas say, say,
13 "Myself and my client have agreed I'm going to be
14 part of the entire journey." The hospital doula-
15 friendly component of CDI really focuses on working
16 with clinicians across the range -- so nurses,
17 midwives, physicians, also even administrators, to
18 understand what the doula role is, what they mean as
19 a companion, and where they should be within the
20 clinical journey. And our sense is they should be...
21 they should have access to the entire clinical
22 experience, unless the client says, "I would like you
23 to leave the room or not be part of a particular
24 part of the of their birth journey."

25

1
2 and then it's also policies and procedures that help
3 hospitals get better at this engagement. It's also
4 the power of the data, so the data across the country
5 really shows that doulas impact pre-term birth, low
6 birth weight, C-section rates, you know,
7 breastfeeding. And we are encouraging clinicians and
8 administrators in hospitals to know that data, to be
9 convinced by the power of what doulas bring to the
10 space.

11 COUNCIL MEMBER GUTIÉRREZ: Thank you. Thank you,
12 Chairs.

13 DR. MCNATT: Thank you.

14 CHAIRPERSON LOUIS: Thank you, Council Member
15 Gutiérrez.

16 We will now hear from Council Member Brewer.

17 COUNCIL MEMBER BREWER: Thank you very much. This
18 is an incredibly important topic.

19 I'm just here, because we have Resolution 229. I
20 don't think the Governor has signed it. It would ease
21 the systemic barriers in opening birth centers in
22 New York.

23 I'm sure you know all of this, fully
24 incorporating midwives into the United States
25 maternity care systems could reduce healthcare

1
2 disparities and dramatically improve outcomes for
3 childbearing people by potentially averting 41
4 percent of maternal deaths, 39 percent of neonatal
5 deaths, and 25 percent of stillbirths; and out of the
6 345 birth centers in the U.S., New York State has
7 just three, with two being in in Brooklyn --
8 everything's in Brooklyn. I never understand all that
9 -- while the original intent-- was that you, Borough
10 president? With the original intent, of the
11 Governor's signing of 1414, on the state level, and
12 259-A on the assembly level, it was to facilitate the
13 establishment of midwifery birth centers in the
14 state. But, there are still significant barriers to
15 opening these centers, and they're all listed in the
16 Resolution. Rather than streamlining the licensing
17 procedures and regulations to incentivize the
18 creation of more midwife led freestanding birthing
19 centers, several of the legislation's provisions
20 created additional barriers which are onerous,
21 expanding access to birthing centers aligns with our
22 city and our commitment to health equity -- all the
23 great things you've been talking about today -- and
24 reproductive justice.

1
2 So, by lifting restrictions to establishing more
3 centers, we can ensure that every New Yorker has
4 access to the birth experience that best meets their
5 needs and saves lives.

6 So, I just don't know if you know anything about
7 this state legislation, or if you have any opinion on
8 it?

9 DR. HAYES: Thank you for that question, Council
10 Member Brewer. The establishment of birth centers,
11 and I heard you mention that they're all in Brooklyn,
12 usually... (CROSS-TALK)

13 COUNCIL MEMBER BREWER: Well, it's two out of
14 three... (CROSS-TALK)

15 DR. HAYES: Two... (CROSS-TALK)

16 COUNCIL MEMBER BREWER: I did want to mention...
17 I just I'm always teasing the Borough President...
18 (CROSS-TALK)

19 DR. HAYES: That's it's fine. The establishment
20 of birthing centers, uh, require the input and the
21 regulation, in a sense that you have qualified
22 individuals involved in the establishment of these
23 birthing centers. And you mentioned in your
24 statement that it said midwives. I'm sure that we're
25 all familiar with the different categories of

1 midwives? And that you definitely would want midwives
2 who have the capacity and the appropriate training to
3 be in birthing centers. Because that is important to
4 the care of the patients that are that are being seen
5 in these birthing centers. And also ,you know,
6 birthing centers need to have other qualifications
7 that they also meet to be able to function as well.
8 So, my knowledge of the legislation that you are
9 referring to is somewhat limited in that respect, but
10 have had some conversations about what is needed to
11 make sure that there is a success to the birthing
12 center, and that there's also success to the patients
13 who are attending those birthing centers.

14
15 COUNCIL MEMBER BREWER: Thank you.

16 I just hope we could have more discussion, but I
17 appreciate your honesty. And we know how much you
18 care about this issue in general. So, thank you very
19 much.

20 DR. HAYES: You're welcome.

21 CHAIRPERSON LOUIS: Council Member Marmorato?

22 COUNCIL MEMBER MARMORATO: Thank you.

23 So, I kind of wanted to touch on what Council
24 Member Brewer discussed about health care disparities
25 and socioeconomic statuses. As a healthcare worker

1
2 for over 20 years, I've worked in the city and in the
3 suburbs, and I have seen a difference in care, and it
4 is frightening.

5 I just want to know, from your stance and your
6 point of view, how can we make this better? And
7 how... what are ways to address these issues?
8 Because, I mean, I have my laundry list, and I can
9 help give you that information, but I'd like to know
10 where you guys are at with this?

11 DR. HAYES: Thank you, Council Member.

12 It's nice to meet, you I actually was a
13 practicing physician myself for over 30 years in
14 inner-city, underserved communities my entire career.
15 I'm well aware of the disparities that exist, ,you
16 know, a lot of that has to do with under resourcing,
17 disinvestment in the communities, and then with that,
18 you also look at the problems around access and
19 quality of care. And all of that is related to the
20 under resourcing and the disinvestment.

21 So, this is my comment, uh, on that, which
22 maybe I should not be making my own comment, but when
23 you ask what we need do, we need to invest in these
24 communities.

1
2 COUNCIL MEMBER MARMORATO: Yeah, I just feel like,
3 owning a car should not be the only factor on what
4 kind of quality health care you get. And that's...

5 (CROSS-TALK)

6 DR. HAYES: I'm sorry you said...

7 COUNCIL MEMBER MARMORATO: Owning a car and having
8 access to a car shouldn't be the main reason or the
9 whole issue about how the quality of healthcare you
10 get. Because, I feel like a lot of people in my
11 community, they drive outside side of the city for
12 healthcare, because they've seen what these hospitals
13 are providing, the services that they're providing --
14 And the services that they're not providing -- the no
15 outreach within our community, and it's kind of sad.
16 And working out in the suburbs, working in a more of
17 a private hospital, I've seen the difference on how
18 staff is treated. I've seen the difference of the
19 money that's plumped into the hospital. I see the
20 education that they give their employees. It's a big
21 difference. And we need to fight for this here in the
22 City.

23 DR. HAYES: I agree with you. Just having that
24 conversation with some other health care providers,
25 if I go back, once again to say, 31 years of

1 providing service in inner city communities, because
2 that was my goal when I became a physician, was to
3 make sure I gave back in my community. And seeing, an
4 even witnessing, and experiencing the health
5 disparities growing up in Harlem, family members, it
6 was clear that this is a systemic problem, that there
7 is issues, of course, around racial problems as well.
8 But, it still boils down to the resources and the
9 money. It's... (CROSS-TALK)

11 COUNCIL MEMBER MARMORATO: How do we get the
12 money?

13 DR. HAYES: It's the... it's the resources and the
14 money...

15 COUNCIL MEMBER MARMORATO: No, I... (CROSS-TALK)

16 DR. HAYES: It's not put into your communities
17 that that need it. And I think that policies and
18 legislation need to be put in place to support these
19 institutions, so that they could have the services
20 that they need and provide the care. The communities
21 need it, you mentioned that you have individuals who
22 drive to other places, that happens within these
23 communities as well. They may not have the access to
24 drive, they will have to take public transportation.
25 but they too... so, we have to... we have data that

1 shows underutilization of certain institutions. And
2 the community is speaking on the fact that they want
3 better care, and they will go elsewhere for that
4 care. It boils down to not having the resources that
5 that are needed (INAUDIBLE) institutions... (CROSS-
6 TALK)
7

8 COUNCIL MEMBER MARMORATO: I have reached out
9 those local hospitals, and I've said to them, you
10 have to do more community outreach, and they're just
11 not listening. I said, people outside of these walls
12 want to use your facility. It's just, you're not
13 giving the outreach, you're not giving the ads,
14 you're not telling what services you provide. So,
15 it's a huge problem. (TIMER CHIMES)

16 DR. HAYES: Well, we in the Health Department
17 don't regulate hospitals. That is a different entity;
18 however, what we do is focus on trying to make sure
19 that New Yorkers have quality care, and getting them
20 the programs that they need to have healthy and
21 productive lives.

22 CHAIRPERSON LOUIS: Thank you, Council Member.

23 I have three quick questions, and then I'll hand
24 it over to Council Member Gutiérrez. And, Chair Lee,
25 if you have any additional questions?

1 CHAIRPERSON LEE: Yes.

2 CHAIRPERSON LOUIS: So, so this is just
3 piggybacking off of a question that Chair Lee
4 mentioned earlier.
5

6 I heard... it sounds like you guys are checking
7 all the boxes, like everything is going well, it's
8 going good. But, I wanted to talk a little bit about
9 expansion, and I wanted to know, are there... does
10 DOHMH have plans to expand the newborn home visiting
11 programs for additional neighborhoods around the
12 cities? And if there was a criteria or a timeline to
13 get that done? Because I haven't heard anything about
14 expansions yet, it sounds like you guys are meeting
15 the goals, but what about including more services?

16 DR. HAYES: Well what I would say, Council Member
17 Louis, is that the Department of Health is always
18 focused on seeing how much more we can do to service
19 New Yorkers. That is always our goal. With that in
20 mind, we also need to remember our capacity to meet
21 those needs. But, we have put in place, uh, different
22 mechanisms to increase referrals. I think my
23 colleague, Laura Louison, talked about the
24 coordinated intake referral service, which allows us
25 to get increased numbers of referrals into our home

1
2 visiting programs. I know we're not talking about...
3 we're talking more about programs like home visiting;
4 however, even within our Early Intervention Program,
5 we have put in a mechanism where referrals are
6 increased through providers so that more New York
7 City families can get early intervention services.

8 So, we are developing mechanisms to increase
9 referrals and also increase our outreach.

10 CHAIRPERSON LOUIS: All right, it will be good to
11 see what that looks like when we get the report from
12 your team.

13 And, really quickly, I just wanted to discuss The
14 ROSE, the Reach Out, Stay Strong, Essentials for
15 mothers of newborns program. So, I wanted to know
16 what results has the ROSE program achieved in
17 preventing postpartum depression? And what are the
18 best practices you all think that you've learned from
19 it, and been able to identify to manage stress for
20 new parents.

21 DR. HAYES: I'm sorry, repeat the name of the...

22 CHAIRPERSON LOUIS: The ROSE - Reach Out, Stay
23 Strong, Essentials Program.

24
25

1
2 DR. HAYES: Okay, so I guess that is a program
3 within our Center for Health Equity and Wellness. And
4 I will allow Dr. McNatt to answer that question.

5 DR. MCNATT: Thank you so much for the question.
6 So the ROSE program is a national program. So, we
7 implement it here in New York, but it's a nationally
8 accredited program, with a pretty large evidence
9 base, that folks who were enrolled in the ROSE
10 program during their pregnancy are able to prevent
11 postpartum depression. So, we have had really great
12 learning experiences, both in particularly during
13 COVID about how to do it in person, how to do it
14 virtually, how to maintain the same amounts of
15 supports. We've learned a lot about what clients find
16 beneficial. So, in part, they find it beneficial to
17 be facilitated, but they also find it beneficial, I
18 think, perhaps, similar to Council Member Lee's
19 question or line of questioning about being in a
20 support group with other folks going through the same
21 experience. So the ROSE program is evidence based
22 across the nation, also within the work that we do as
23 part of our Healthy Start Brooklyn program, which is
24 funded by HRSA (Health Resources and Services).

1
2 CHAIRPERSON LOUIS: Thank you for that.

3 And I just wanted to quickly as a question about
4 Intro 892. This is the bill that would require
5 employers to post their policy regarding lactation
6 spaces online. And I wanted to know if DOHMH
7 supported Intro 892.

8 DR. HAYES: Thank you, Council Member Louis.
9 Intro 892, the Administration supports the intent of
10 the legislation, and we know that we're deferring to
11 the Commission on Human Rights for further questions
12 in in regards to that particular introduction.

13 CHAIRPERSON LOUIS: All right. I look forward to
14 further conversation about that.

15 And Intro 893, the bill that would require the
16 establishment of a screening program for
17 endometriosis and polycystic ovarian syndrome, and in
18 your testimony you mentioned a component about
19 diagnostic implementation in order to screen. So,
20 while testing would be diagnostic, there's an initial
21 intake before testing would need to be provided to a
22 patient to help. But, I think it's important, and the
23 purpose of this bill is to track before you would
24 even need to get to the diagnostic component,
25 especially if you're a young person, and you don't

1
2 know that these particular symptoms that you have
3 could technically be tracked, or you need to talk to
4 somebody about it, or it could be tracked through an
5 initial intake. So, I wanted to know if we could have
6 a quick discussion about further thoughts on this
7 particular program regarding the screening component,
8 and what considerations or resources you think would
9 be necessary to implement and promote this screening
10 program to communities?

11 DR. HAYES: So, if I could talk just a little bit
12 about endometriosis and PCOS, polycystic ovarian
13 syndrome. These are two diagnoses with a great amount
14 of complexity to them. As you mentioned coming in
15 with symptoms, and not really knowing what those
16 symptoms are. Each of these diagnoses have many
17 different presentations, and that's why it makes it
18 somewhat difficult to make a quick diagnosis. There
19 are symptoms that the patients will present with, and
20 based on those symptoms, you then would do many
21 different types of diagnostic testing. As I mentioned
22 ,you know, blood work, x-ray studies, and even in the
23 case of endometriosis, surgical diagnostic
24 intervention would be part of the process.

25

1 So, we support the intent of the legislation;
2
3 however, one of the things that is required are the
4 blood tests, are a lot of the clinical interactions
5 that, unfortunately, or fortunately, The Health
6 Department does not have a large clinical footprint
7 in the City. And we would ,you know, recommend a
8 clinical entity or a hospital being part of this
9 diagnostic workup.

10 What the Health Department does have on their
11 webpage, a lot of information about PCOS and
12 endometriosis symptoms, we're encouraging women to
13 seek health care providers for evaluation. And that
14 is very important, because in order to even do
15 screening, you need to have a connection with a
16 primary care provider, who would then probably refer
17 you even to a specialist for further diagnosis and
18 treatment.

19 So, as I mentioned, we support the intent of the
20 legislation; however... and we also support through
21 our webpage information and education around these
22 two diagnoses, and also the importance of linking the
23 patient to a clinical provider. However, the actual
24 screening or the diagnostic approach needs to be done
25 in a clinical setting or in a hospital.

1
2 CHAIRPERSON LOUIS: What it sounds like to me, and
3 I thank you for your response... what it sounds like
4 to me is DOHMH needs to partner with H&H, which is a
5 hospital, in order to support the legislation and the
6 next steps that would need to happen after initial
7 intake. Because, a patient could walk in, or maybe
8 just ask a question, because they need to be educated
9 on where they are based off symptoms or feelings.
10 Because, there's a mental health component to this,
11 too. There's times when you have these symptoms, and
12 you don't know what's going on. At the initial
13 intake, whoever is facilitating the intake can give
14 information over or recommend that you go to an H&H
15 hospital for further screening and testing.

16 So, I thank you for your response, and hope that
17 we all could work on it together.

18 DR. HAYES: Absolutely. I mean, the Health
19 Department, we're always eager and supportive of
20 collaborating to provide the best service for New
21 Yorkers.

22 CHAIRPERSON LOUIS: Thank you. Chair Lee? You
23 sure? Okay, Council Member Gutiérrez?

24 COUNCIL MEMBER GUTIÉRREZ: Thank you.
25

1
2 I have two questions, and Dr. McNatt, I just
3 wanted to follow up on the guide book. I think that's
4 a great idea. Is there any thought about how... we
5 can't make hospitals do something, right? But, is
6 there any thoughts right now, and, of course, I
7 haven't seen the guide book, are there any thoughts
8 right now about what we can do at the Council, or
9 even just across the hall at City Hall? We've both
10 collectively have put so much priority on this
11 initiative, on the whole program, as a whole, so
12 wondering if there are any thoughts around ,like,
13 how... What mechanisms to get hospitals to implement
14 the benefits of the guide book, uh, in both public...
15 in both H&H and private hospitals -- and if there's
16 anything that that we can do certainly in speaking
17 with Dr Katz, for example. But just wondering if
18 you've thought about that? And also I have one
19 question about the mental health piece.

20 DR. MCNATT: Thank you so much, Council Member. I
21 didn't hear your last statement, you said that we
22 could do...

23 COUNCIL MEMBER GUTIÉRREZ: Oh, just asking if
24 there's... I'm just... I was thinking we can't make
25 the hospitals do anything, right? So, we have this

1
2 guide book; we would love for them to read it, and
3 absorb it, and implement it, but if you have all
4 thought, as experts, what can we do? What can you all
5 do to ensure that hospitals are following the guide
6 book and allowing doulas the space to do this work in
7 the way that you highlighted?

8 DR. MCNATT: Yes, thank you so much again for the
9 question and for the focus on hospital doulas -- sort
10 of friendliness and engagement.

11 So, one, yes, the guide book is pretty intensive.
12 It covers a lot of components of what it would mean
13 to be a hospital that could be designated in this
14 way. Not only will we release the guide book, but we
15 also have a small and mighty team that actually
16 accompanies hospitals through the journey. So, they
17 do grand rounds with them, so they can learn more
18 about what doulas do and how impactful they are. And
19 sometimes in a hospital that may have very little
20 doula engagement, they're looking for the evidence
21 that doulas' presence has an impact. So often that's
22 the entry way.

23 I would say that the work that we're currently
24 doing is two parts, one is releasing this kind of
25 guide book and the other is accompanying hospitals

1
2 that are part of the Maternity Hospital Quality
3 Improvement Initiative in order to go through that
4 journey -- And in the end, have the kinds of policies
5 and procedures that would make them more conducive
6 to working with doulas and community based doulas
7 specifically. So, that's kind of the first part.

8 I think the second part, your question about what
9 we can do and what the Council do can, I would love
10 to have a follow-up conversation about what leeway
11 exist for us to be able to support and engage in
12 accountability with hospital partners across the
13 city.

14 We do work a decent amount with the state version
15 of ourselves, or with the State Health Department,
16 who does have more authority over hospitals and
17 hospital functioning. And you see them engaging also
18 more in the component around doula work.

19 So, we would look forward to future conversations
20 on what we could do together.

21 COUNCIL MEMBER GUTIÉRREZ: I think that the bill
22 that codified the initiative had over 30 sponsors,
23 and we'd love to be helpful as members in engaging
24 with those hospitals. So please do let us know.

1
2 And I also just want to uplift when I got to
3 visit the Action Center in Brownsville, I was very
4 impressed, and I knew only more good things were
5 coming. So, I truly do mean it. I look forward to
6 the report and, of course, continuing to support this
7 initiative beyond this year. So we can talk.

8 My last question is regarding the mental health
9 services, and I'm sorry if I missed this or if I
10 mispronounce this. But who is providing the mental
11 health services for the 15 or so health visits
12 covered under the programming? Is it social workers,
13 psychiatrists, if you can just be more specific about
14 that?

15 ASSISTANT COMMISSIONER LOUISON: So the embedded
16 mental health services in our home visiting programs
17 are provided by licensed clinical social workers.

18 COUNCIL MEMBER GUTIÉRREZ: Okay.

19 ASSISTANT COMMISSIONER LOUISON: And I'll hand it
20 to my colleague, Marnie, to talk about the clinicians
21 who are based in the early childhood mental health
22 clinics.

23 ASSISTANT COMMISSIONER DAVIDOFF: Yes, and in the
24 early childhood mental health clinics, they're also
25 licensed mental health professionals. Typically those

1
2 are social workers, but it's possible that's it's a
3 licensed mental health counselor. And in addition to
4 the clinical care that's provided, there's also
5 family peer advocates who are situated in these
6 clinics, so that they can provide peer advocacy
7 services to the families as well.

8 COUNCIL MEMBER GUTIÉRREZ: I'm sorry the... when
9 are the mental health professionals... (TIMER
10 CHIMES) I don't know if that's how you refer to them,
11 I guess when are they providing a service?

12 ASSISTANT COMMISSIONER DAVIDOFF: So, these are
13 clinicians who are providing services through these
14 licensed Article 31 Clinics that are based in each of
15 the boroughs essentially. So, if, for example, a
16 social worker ,you know, refers let's say from one of
17 the programs, or it refers to someone for ongoing
18 treatment or clinical care to one of these clinics,
19 they can receive it you know... (CROSS-TALK)

20 COUNCIL MEMBER GUTIÉRREZ: Thank you. Thank you,
21 Chairs.

22 CHAIRPERSON LOUIS: All right being we have no
23 more questions, this panel is dismissed. We want to
24 thank the Administration for coming out today to
25

1 answer our questions. We appreciate you all for being
2 here. I now open up the floor for public testimony.

3
4 DR. HAYES: Thank you for having us.

5 CHAIRPERSON LOUIS: Thank you for coming.

6 CHAIRPERSON LEE: Thank you.

7 CHAIRPERSON LOUIS: Before we begin, I remind
8 members of the public that this is a formal
9 government proceeding and that decorum shall be
10 observed at all times.

11 As such, members of the public show remain silent
12 at all times. The witness table is reserved for
13 people who wish to testify. No video recording or
14 photography is allowed from the witness table.
15 Further, members of the public may not present audio
16 or video recordings as testimony, but may transcripts
17 of such recordings to the Sergeant at Arms for
18 inclusion in the hearing record.

19 If you wish to speak at today's hearing, please
20 fill out an appearance card with the Sergeant at Arms
21 and wait to be recognized. When recognized, you will
22 have two minutes to speak on today's hearing topic:

23 *Oversight - Update on Sexual Harassment Best*
24 *Practices/Policies in New York City. (SIC)*

25 (***TRANSCRIPTION NOTE:** Hearing topic is *OVERSIGHT-*

1
2 *PHYSICAL AND MENTAL HEALTH SUPPORTS FOR NEW AND*
3 *EXPECTING PARENTS)*

4 If you have a if you have a written statement or
5 additional written testimony you wish to submit for
6 the record, please provide a copy of that testimony
7 to the Sergeant at Arms.

8 You may also email written testimony to
9 testimony@council.nyc.gov within 72 hours of the
10 close of this hearing. Audio and video recordings
11 will not be accepted -- that's the third time we're
12 saying that.

13 I now call the first panel in which we will hear
14 from the amazing Brooklyn Borough President, Antonio
15 Reynoso.

16 BOROUGH PRESIDENT REYNOSO: Good morning, Chairs.
17 Thank you so much for having me, and thank you so
18 much for having this very important hearing.

19 My name is Antonio Roso, and I am the Borough
20 President of Brooklyn, and currently Brooklyn has one
21 of the highest rates of maternal mortality and
22 morbidity in New York City.

23 Mental health conditions are typically the
24 leading cause of pregnancy associated deaths in the
25 City. Fortunately, 78% of pregnancy related deaths

1
2 are preventable, and 100% of mental health related
3 with deaths are preventable. Black and brown birthing
4 people face higher rates of maternal mortality due to
5 mental health concerns, and reducing racial
6 disparities must be built into all maternal health
7 bills.

8 Between 50 to 70 percent of maternal mental
9 health disorders remain undiagnosed. Systemic issues
10 with-- and it has to do with the systemic issues with
11 the mental health care system.

12 I believe these following bills will help to
13 address these issues:

14 Intro 912, the newborn Navigator Act, calls for
15 the creation of targeted resources to support
16 maternal health and connect people to available
17 services.

18 Intro 869 to create a public outreach campaign on
19 parental mental health. We've worked with Council
20 Member Gutiérrez on Intro 912, and currently there is
21 no comprehensive guide to the resources available to
22 pregnant and postpartum patients. This is especially
23 true for culturally and linguistically diverse
24 communities, many of which are chronically
25 underserved. The need for this resource is

1
2 considerable; approximately 20 percent of pregnant
3 and postpartum patients experience prenatal mood
4 disorders, and 23 percent of pregnancy related deaths
5 from 2016 to 2020 were attributed to mental health,
6 including suicide and overdose.

7 These bills would allow for an equitable
8 distribution of resources, so that every parent has
9 access to the same information before and after child
10 birth.

11 In addition, it is critical that all materials be
12 designed in collaboration with clinicians who work
13 directly with pregnant patients. Also language access
14 is written into both bills, and I want to underscore
15 that compliance is critical.

16 Then we have the resolutions (TIMER CHIMES) one
17 of them which calls for the state legislation...

18 (CROSS-TALK)

19 CHAIRPERSON LOUIS: You can continue
20 (INAUDIBLE)... (CROSS-TALK)

21 BOROUGH PRESIDENT REYNOSO: Thank you so much, I
22 really appreciate that, Chair... calls for State
23 legislation to require health insurance plans to
24 promote access to affordable and comprehensive
25 maternal health services. This would make life-saving

1 care accessible to all New Yorkers. We should also
2 consider ways in which policies like this will impact
3 our public hospital system. Ensuring that pregnant
4 postpartum patients, especially those who have
5 experienced racism, violence, and exclusion at the
6 hands of the medical establishment, are screened and
7 access quality and affordable care that is a
8 necessary step to reducing maternal mortality and
9 morbidity.
10

11 Resolution 403 calling upon the New York State
12 legislature to pass, and the Governor to sign,
13 legislation mandating all accredited psychiatry
14 residency programs to offer a one-year, post-
15 residency fellowship. Of course, according to the
16 American Hospital Association, 75 percent of birthing
17 people diagnosed with maternal mental health
18 disorders do not receive treatment, at least in part
19 due to the shortage of mental health practitioners
20 who treat patients.

21 Resolutions 404 and 405, regarding increasing
22 maternal mental health screenings. Obviously, I
23 support this, it calls for more holistic integration
24 of mental health screenings into routine OBGYN
25

1
2 visits, and calls for Medicaid to cover these
3 important screenings.

4 I have a concern about Resolution 299, which is
5 related to the birthing centers. It has come to my
6 attention that, as of 2016 when the new legislation
7 was put forth, specifically to add birthing centers,
8 we haven't had any birthing centers put forth from
9 New York City. So, we do think that the process by
10 which they are implemented is too rigorous. But we
11 want to make sure that, when we're modifying and
12 streamlining the process to open more midwife-led
13 maternal care centers, that we address the non-health
14 related issues. So, if it's not health related, we
15 should do everything we can to get those out of the
16 way, so we could open up more maternal health wards -
17 - but not anything related to health related issues.
18 So, I just think that this is a more of a discussion
19 here, but we have one process that is used
20 nationally, and New York City has another process in
21 which we add the DOH part of it. If DOH is going to
22 be a part of it, they should do things that are
23 streamlining it making it easier. They could be a
24 part of the process, but we want to be careful,
25 because if we dilute any of the health related

1
2 concerns in this bill, we could have end up with
3 maternal health centers that are not up to par.

4 I just want to thank the New York City Council
5 for its effort to combat the maternal mortality
6 crisis. I've been... I was a council member for eight
7 years before I became borough president, and the
8 amount of work that this Council has done on maternal
9 health is second to none. And the proposals on the
10 table are an important step forward to ensuring that
11 all pregnant New Yorkers have access to mental health
12 care. And at the same time, I want to ensure that we
13 are investing in equity. I would be very clear:
14 equity and fairness and justice is not free. So, this
15 idea that we have to build around the current
16 structures to get to the outcomes that we want, or
17 that it's the only way to get to the outcomes that we
18 want, is just not possible. If you want to have a
19 state-of-the-art maternal health system here in the
20 city of New York, then we have to pay for that. And
21 we have to invest.

22 So, thank you again. I just want to say that
23 Brooklyn is in dire need of these type of resources.
24 It is the most dangerous place for Black women to
25 have babies. I want to make it the safest place, and

1
2 these initiatives, uh, pieces of legislation that are
3 introduced... and resolutions, will do that. Thank
4 you so much, and I'm available to answer any
5 questions if necessary, and I'm really proud of you
6 guys.

7 CHAIRPERSON LOUIS: Thank you, Borough President.
8 Any questions?

9 ALL SPEAKING: (INAUDIBLE)

10 COUNCIL MEMBER GUTIÉRREZ: (INAUDIBLE) for my
11 favorite borough president.

12 So, you obviously the entire borough, both public
13 and private hospitals, what In your experience... or
14 based on what your constituents want to tell you, is
15 the difference in experience for new parents, both in
16 the prenatal experience and postnatal? Because,
17 ,obviously, you emphasized the need for equity, and
18 obviously, we're big on that. And that's why we want
19 to invest in so much in H+H. But, what are some of
20 those discrepancies you think that you've heard from
21 folks?

22 BOROUGH PRESIDENT REYNOSO: So, I just, uh,
23 foundationally being careful about thinking choice is
24 going to get us equity. If we allow for these private
25 hospitals to siphon on all the care that we're doing

1
2 in the city of New York, we're going to decimate our
3 public health system. That's what's going to happen.
4 Right now, NYU Langone going and Presbyterian in
5 Brooklyn are now taking Medicaid patients. And in
6 Brooklyn about 70 percent of the births are happening
7 in private hospitals -- which means that money is not
8 coming in to our public health system to do that
9 care. And that means we're going to have less
10 midwives, less doctors, less OBGYNs, less doulas --
11 everything coming into our healthcare system. And
12 we're seeing that.

13 I would caution, I want to be very careful about
14 how I speak about this, because it's deeply
15 important, but we are in crisis mode right now on
16 maternal health in our public hospital systems in
17 Brooklyn. When we talk about Woodhull Hospital, we
18 talk about Kings County, and we talk about Coney
19 Island the investments that I was able to make were
20 related to infrastructure and physical needs, not
21 operational needs through like the midwifery
22 services. We're seeing C-sections go up in Brooklyn,
23 which is ridiculous that in this day and age that's
24 something that's happening. We're seeing the maternal
25 mortality and morbidity going up. And we just feel

1
2 that there was a trend going downward in a positive
3 way, and now we're seeing some slight upticks.

4 So, I would just say that I think a lot of that
5 has to do, in Brooklyn specifically, with the
6 availability of Medicaid services in these private
7 hospitals. And we're seeing a big move; the Brooklyn
8 mothers are very smart, they're going to go into a
9 hospital, they're going to know what they see, and
10 they're going to know whether they want to go to
11 private or public hospitals.

12 And then just wait times are a big problem as
13 well. We're talking about poorer populations going
14 into our public health system. That means taking an
15 entire day for a prenatal visit. And in private
16 hospitals, this is not the case. A mother can come in
17 at eight in the morning and will be out by
18 nine... (CROSS-TALK)

19 COUNCIL MEMBER GUTIÉRREZ: You always gave me the
20 day off when I had my appointments

21 BOROUGH PRESIDENT REYNOSO: There you go. You know
22 all the days I took off. Exactly. So I just want to
23 say we shouldn't have to do that.

24 COUNCIL MEMBER GUTIÉRREZ: Mm-hmm!
25

1
2 BOROUGH PRESIDENT REYNOSO: It's not competitive
3 that way. So those are two things that I think are
4 important... (CROSS-TALK)

5 COUNCIL MEMBER GUTIÉRREZ: That's great, yes...
6 (CROSS-TALK)

7 BOROUGH PRESIDENT REYNOSO: that we have to pay
8 attention to and be careful about. This idea that
9 choice builds equity -- choice can ruin our public
10 health system.

11 COUNCIL MEMBER GUTIÉRREZ: Thank you, thank you so
12 much.

13 BOROUGH PRESIDENT REYNOSO: Thank you.

14 CHAIRPERSON LEE: Thank you so much for that. And
15 you hit upon a lot of things that I think personally
16 frustrate me as well. And I think there's also a lot
17 we need to do with partnering with the State in terms
18 of the insurance piece of it, because that really is
19 something that is so big in determining who goes
20 where and what types of services are offered. So
21 whatever we can do to partner with you and the state
22 folks, just let us know. Because that's like a
23 personal issue that I have, u, how the Medicaid
24 dollars are being used. Also, with the closure of a
25 lot of the hospitals throughout the years, that's

1 also caused a huge issue of equity so to speak.
2
3 Right? So, I think whatever we can do... and what's
4 undervalued, in my opinion, is a lot of these
5 community-type approaches, and services, and other
6 alternative ways, that perhaps are not being as
7 valued, and I think that something is... but, again,
8 it ties into the insurance piece and all of these
9 issues. So, I'd love to have further conversations
10 about this problem.

11 BOROUGH PRESIDENT REYNOSO: Awesome, yeah, and
12 anything that we get from here, from chairs or any
13 council members, we have a Maternal Health Taskforce
14 of which like Dr. McNatt is a part of, of which H+H
15 is a part of; midwives are a part of it. We take on
16 all these issues, and we make recommendations on a
17 regular basis. So, we would love to continue to
18 submit that to you guys on a regular basis, so you
19 can see what we're doing. But, we've talked about
20 this crisis for quite some time, not only the
21 maternal health and morbidity crisis, but we're
22 talking about all of it -- the infrastructure, the
23 insurance. And state insurance is the biggest issue
24 that we have now, because we're never going to be
25 able to compete unless there's an influx of money

1
2 coming into our public hospitals. And that's not
3 going to happen, so we're just never going to be able
4 to keep up. Unless we in elected office are deeply
5 subsidizing the infrastructure needs of these
6 hospitals, we're going to lose. And I think we are
7 losing, and we're getting to a point where we might
8 not be able to dig ourselves out of this hole. And
9 that we will become... our public health system will
10 be decimated.

11 CHAIRPERSON LOUIS: One quick question. I wanted
12 to know, because you work with a lot of different
13 nonprofits as well, Ancient Song, and some others --
14 how could we be more helpful to those organizations,
15 to hospitals in... I'll use Brooklyn for example,
16 uh, just being a little biased -- when you have or
17 hospitals like Downstate, Brookdale, Kings County,
18 how could we be more helpful to those organizations
19 to provide services?

20 BOROUGH PRESIDENT REYNOSO: Right now there's a
21 natural inclination to see uh non-for-profit
22 organizations as outside folks coming in dictating
23 outcomes and disrupting the natural order of the
24 bureaucracy in a hospital. And I think having
25 leadership that is that is more open to understanding

1 that those are resources and opportunities would be
2 valuable. But that doesn't happen very often. And
3 I'll give one example: Kings County, who I love, I
4 love all my public hospitals, I want to be very clear
5 that I'm saying all this, but I love my public
6 hospitals, I love Kings County. But Kings County is a
7 OB-based hospital; they don't have midwives, and
8 introducing midwives to Kings County is not H+H
9 saying we're going to add seven midwives to Kings
10 County and we're going to be done with it. The
11 culture there needs to change. The culture needs to
12 be accepting of midwifery services. And if they're
13 not, it's never going to be successful. They're going
14 to make them B level players in the birthing process,
15 and it's not going to lead to the outcomes we want.
16 So, that's happening within the H+H system. So just
17 imagine the external system. I would just suggest
18 talking to the CEOs and the people running these
19 hospitals, and I think from us, as elected officials,
20 they do listen to us. When I talk to Kings County,
21 when I talk to Woodhull and I tell them this is
22 deeply important, they listen. But if the non for-
23 profits are doing it without the support of their
24 elected officials, they're going to be shunned and
25

1
2 they're going to be looked at as like B level players
3 that shouldn't be in the system and that are more
4 interrupting. So, I do think it's a conversation to
5 be had, and now I'm thinking about it, now I want to
6 bring all my hospitals together, introduce them to
7 these valuable resources, and maybe we could do a
8 forum of some sort. But it doesn't happen
9 organically. It could only happen if we make it
10 happen.

11 CHAIRPERSON LOUIS: Agreed, thank you, BP.

12 Now we have Council Member Restler with
13 questions.

14 COUNCIL MEMBER RESTLER: Borough President, how
15 are you?

16 BOROUGH PRESIDENT REYNOSO: I'm doing good,
17 Council Member, how are you?

18 COUNCIL MEMBER RESTLER: I'm sorry that I missed
19 the earlier part of your testimony, Council Member
20 Gutiérrez said that you did a phenomenal job.

21 BOROUGH PRESIDENT REYNOSO: All right, thank you.
22 I appreciate it.

23 COUNCIL MEMBER RESTLER: I want to say that on the
24 record.

25 UNKNOWN: (INAUDIBLE)

1 COUNCIL MEMBER RESTLER: Did Chair Louis say that?

2 Chair Louis gave you compliments, too? That actually
3 means something.

4 BOROUGH PRESIDENT REYNOSO: (INAUDIBLE)

5 (LAUGHTER)

6 COUNCIL MEMBER RESTLER: (LAUGHS) Well, Chair
7 Louis and Chair Lee, thank you for having me.

8 Could you remind me, Borough President, your
9 first year in office you committed to completely
10 renovate and modernize the maternity wards at each of
11 our public hospitals. How much... what was the total
12 investment that you made?

13 BOROUGH PRESIDENT REYNOSO: So, for the physical
14 infrastructure work that we're going to be doing in
15 our public hospitals, it was \$45 million, about \$15
16 million per hospital in Brooklynn.

17 COUNCIL MEMBER RESTLER: In Kings County,
18 Woodhull, Hall and at Coney Island... (CROSS-TALK)

19 BOROUGH PRESIDENT REYNOSO: South
20 Brooklyn... (CROSS-TALK)

21 COUNCIL MEMBER RESTLER: South Brooklyn? Is that
22 the Ruth Bader Ginsburg, is that what they call it
23 now?

24 BOROUGH PRESIDENT REYNOSO: Yes, exactly. Uh...
25

CHAIRPERSON RIVERA: Go ahead...

BOROUGH PRESIDENT REYNOSO: We also... but outside of that, we also spent over \$250,000 in a marketing campaign in Spanish, English, and Haitian Creole, and targeted the areas that had the highest disparities or the grossest inequities to maternal health. So Flatbush, East Flatbush, Crown Heights, Bed-Stuy, East New York, Brownsville were areas that we targeted, alongside a bit of Coney Island. And we wanted to make sure that it was accessible through language accessibility. We also had the baby born in Brooklyn where we provided over 500 boxes of about two months' worth of baby supplies to new mothers in the public hospitals, so that they wouldn't have to stress out about the first two months of birth. The educational campaigns related to the state, uh, now gives up to one year of free mental health service... not free, Medicaid-based mental health services to new mothers, and it was a big promotional work that we did there. And just recently, we're hosting about 10 baby showers in Brooklyn in those same areas. We have a lot of mothers that are alone or don't have extended family, so baby showers are not the norm for them. So, we're making Brooklyn their family, and

1 we've already thrown two showers, one in Brownsville
2 and one in Bed-Stuy. And we're going to do eight more
3 in Brooklyn. So those are just about (TIMER
4 CHIMES)... not withstanding the work that the task
5 force as well is doing, that's about, uh, a lot of
6 the work that we're doing in our... (CROSS-TALK)

8 COUNCIL MEMBER RESTLER: And you have also been
9 focusing a bit on some of our high need safety net
10 hospitals as well?

11 BOROUGH PRESIDENT REYNOSO: Yes.

12 COUNCIL MEMBER RESTLER: Could you...

13 BOROUGH PRESIDENT REYNOSO: We are... this is a
14 tough conversation, because it is the realization of
15 the failure of government to a certain degree. But,
16 when we look at Brookdale, we look at SUNY Downstate,
17 and these hospitals are generally have been hospitals
18 that struggle to have positive outcomes for Black
19 women in our neighborhoods. But, it's also that
20 they're in the center of those areas, so some... when
21 it comes to access, sometimes women don't have a
22 choice, that's where they have to go. So, we're
23 working with them as well. We've given \$2 million to
24 Brookdale to enhance a lot of their services. We're
25 working with Cumberland Hospital as well, which is a

1
2 Gotham Health Center, where we're giving them some
3 resources. So, we're trying our best. We're only a
4 borough president's office, and if I could give all
5 my money to this work I would, and I'm trying to give
6 a lot of it out, but these non-public hospitals, uh,
7 non-city public hospitals, non-state funded
8 hospitals, and private hospitals I'm trying to also
9 have conversations with, but right now Brookdale and
10 SUNY Downstate are my target, after the three public
11 hospitals, to change outcomes. But, it's not easy, I
12 guess is what I'm saying. We got a long way to go.

13 COUNCIL MEMBER RESTLER: Absolutely. You know, I
14 think the ongoing disparities in maternal morbidity,
15 uh, racial disparities in maternal morbidity is...
16 it's just one of the most disgraceful statistics in
17 our city.

18 BOROUGH PRESIDENT REYNOSO: Yes.

19 COUNCIL MEMBER RESTLER: And I know I'm just
20 incredibly appreciative of how you've prioritized
21 this as a singular issue, that you're making a
22 difference to address in Brooklyn. When I talk about
23 what you've been doing at the public hospitals in
24 Brooklyn with my constituents, it is literally the
25 single most popular thing that I hear about from

1
2 people in my district, that they are so pleased that
3 you were taking this on, and putting your resources
4 in and making a difference. Because, when you talk
5 about the investments at the scale that you're making
6 them and dedication of staff resources at the scale
7 that you're making it, it's going to save lives in a
8 dramatic way. And it doesn't happen a in a flash, it
9 happens over time, but it's the right and necessary
10 thing, and you deserve an enormous amount of credit
11 for your leadership on this issue. And I think it was
12 your former chief of staff that really paved the way
13 for you to make it all happen. So ,you know,
14 together, it's teamwork.

15 BOROUGH PRESIDENT REYNOSO: Yes...

16 COUNCIL MEMBER RESTLER: And I appreciate Council
17 Member Gutiérrez's really great leadership on this in
18 the Council and all the good bills that have been
19 sponsored today. So, thank you so much, Chair Louis
20 and Chair Lee.

21 BOROUGH PRESIDENT REYNOSO: I just say that this
22 type of stuff doesn't get a lot of press, it doesn't
23 get a lot of attention, and it's hard for elected
24 officials to take on real issues, especially when it
25 comes to issues that are centered around Black women

1
2 -- never get any credit, never going to get a thank
3 you, but it's the most important work that we could
4 possibly do.

5 So, I want to say this is a hearing that we
6 should have 15 cameras here, we should have 15 folks
7 from the media, it'll never happen. And I appreciate
8 that you guys are not camera chasing or looking for
9 headlines. We just doing the dirty work that's
10 necessary to actually save lives. So, I can't tell
11 you how happy I am to come to City Hall and to come
12 see you guys, because you're doing this work, because
13 it means I'm not doing it alone. So, thank you, guys,
14 for your work and your service, thank you to the
15 chairs for allowing me to be here.

16 CHAIR LOUIS: Thank you, Borough President
17 Reynoso.

18 We also have Council Member Hanif joining us via
19 Zoom.

20 The next panel is Paige Bellenbaum, Sheindel
21 Goldfeiz, Sarah March, and Patricia Loftman.

22 You may begin.

23 PAIGE BELLENBAUM: Apologies in advance, this
24 might be a little bit over two minutes.

1 Chairman Louis, Chairman Lee, and committee
2
3 members, it is with great joy and appreciation that I
4 sit here in front of you today in support of this
5 comprehensive set of bills designed to improve
6 maternal mental health outcomes for perinatal people.

7 My name is Paige Bellenbaum, and I'm a clinical
8 social worker and the Founding Director and Chief
9 External Relations Officer of the Motherhood Center.
10 We're a clinical treatment facility here in New York
11 City that provides support and therapeutic care to
12 pregnant and postpartum people experiencing PMADs.
13 We operate the only Article 31 OMH licensed perinatal
14 partial hospital program in the entire state of New
15 York.

16 As a survivor of severe postpartum depression and
17 anxiety that nearly ended my life 18 years ago, I've
18 been a fierce maternal mental health advocate,
19 striving to ensure that other new and expecting
20 mothers and birthing people do not have to suffer
21 silently as I did. As a result, I've clinically
22 treated and supported thousands of pregnant and
23 postpartum people experiencing PMADs. I drafted the
24 first postpartum depression screening bill that was
25 signed into law by the Governor in 2014, and I've had

1
2 the honor of working with the NYPD on maternal mental
3 health training and education, DOHMH's Bureau of
4 Maternal Infant and Reproductive Health, and the New
5 York City Maternal Mortality and Morbidity Review
6 Committee, the Maternal Health Quality Improvement
7 Network and Nurse Family Partnership. I'm currently
8 Consulting with ACS on maternal mental health best
9 practice and policy, and I sit on the New York State
10 Maternal Mental Health Task Force.

11 We're here today because maternal mental health
12 is the number one complication associated with
13 childbirth and the leading cause of maternal
14 mortality in the City. PMADs impact at least one in
15 five pregnant and postpartum people, with a notably
16 higher incidence among Black and brown people where
17 50 percent experience PMADs. Despite these alarming
18 statistics, 75 percent of perinatal people experiencing
19 mental illness remain undiagnosed (TIMER CHIMES) and
20 untreated, potentially resulting in physical and
21 mental health challenges for both the birthing parent
22 and child. And in severe cases, untreated PMADs can
23 escalate to instances of suicide and infanticide.

24 The conservative cost of untreated PMADs in the
25 US is \$14 billion per year. That not only poses a

1
2 significant burden on the health care system, but
3 also strains social services, the workforce, the
4 school system, law enforcement, and the City as a
5 whole to cope with an increasing number of mentally
6 ill perinatal people and their families...

7 CHAIRPERSON LOUIS: Thank you, thank you. You have
8 like a couple of seconds to wrap it up...

9 PAIGE BELLENBAUM: Just a couple seconds? Okay,
10 just wanted to say there's a number of other things
11 we need to be doing in regards to this amazing bundle
12 of bills. Implementing PMAD prevention... (CROSS-
13 TALK)

14 CHAIRPERSON LOUIS: (INAUDIBLE), you could add
15 that to your public testimony. We would appreciate
16 the recommendations that you have.

17 PAIGE BELLENBAUM: Okay, they're in there.

18 CHAIRPERSON LOUIS: Yes, we got your packet, thank
19 you.

20 PAIGE BELLENBAUM: Okay.

21 CHAIRPERSON LOUIS: Because everyone gets up to
22 two minutes, and we have another hearing in here in
23 about 15 minutes.

24 PAIGE BELLENBAUM: Okay.

25 CHAIRPERSON LOUIS: And we have a second panel.

1
2 PAIGE BELLENBAUM: Okay, thank you.

3 CHAIRPERSON LOUIS: Now we'll hear Patricia
4 Loftman.

5 PATRICIA LOFTMAN: Greetings, Chair Louis and
6 members of the New York City Council Committee on
7 Women and Gender Equity. Thank you for this
8 opportunity to provide testimony on the topic of
9 requiring the Department of Health and Mental Hygiene
10 to create pamphlets identifying mental health
11 resources available to individuals experiencing
12 pregnancy loss.

13 I am a Certified Nurse Midwife and a Fellow of
14 the American College of Nurse Midwives. I practice
15 full scope midwifery for women, caring for women as a
16 midwife, and I'm the former director of Midwifery
17 Service at Harlem Hospital for three decades.

18 During my 30 years at Harlem, I cared for women
19 whose pregnancies were complicated by substance use
20 for 10 years, developing expertise in this area.

21 Today I speak as a representative of New York
22 Midwives the Professional Organization that
23 represents midwives in New York State. I also speak
24 as is a member of the New York City Department of
25

1
2 Health Maternal Mortality and Morbidity Review
3 Committee.

4 The number one cause of maternal mortality in New
5 York City is substance use, overdose, and suicide.
6 Parenthood for many couples is considered the most
7 significant period in their lives. Consequently, a
8 pregnancy that does not result in a live birth as
9 planned can be traumatic and have lasting emotional
10 and psychological reactions. Perinatal loss is not
11 uncommon and can occur and affect women and birthing
12 people at various periods in a pregnancy. Pregnancy
13 loss can occur early; it can occur after 20 weeks, or
14 it can be the result of an anatomical defect
15 incompatible with life. Pregnancy loss can
16 unexpectedly end in a still birth at the end of a
17 term pregnancy.

18 Regardless of when it occurs, it is a profound
19 experience. Couples, women, and men (TIMER CHIMES)
20 can exhibit anxiety, depression, mild to severe to
21 complicated grief, post-traumatic disorder,
22 attachment disorder in subsequent pregnancies, and
23 many other issues.

24 CHAIRPERSON LOUIS: Patria, if you could just wrap
25 it up in a couple of seconds?

1 PATRICIA LOFTMAN: Absolutely.

2 CHAIRPERSON LOUIS: Thank you.

3 PATRICIA LOFTMAN: So while funds are being
4 allocated at the state level, funds are also being
5 allocated for comprehensive psychiatric treatment.
6 Unfortunately; however, among the challenges
7 associated with implementing legislation is the lack
8 of a mental health infrastructure. And without
9 clinicial capacity, *clinicial capacity*, who is going
10 to do the work?
11

12 So, you will see in my testimony that I have
13 indicated some resources and some strategies that I
14 believe will address this issue. But, clinicial
15 capacity is the real issue here. So, while I can
16 certainly agree with the intent in principle, I think
17 impact also has to be a consideration.

18 CHAIRPERSON LOUIS: Thank you for your testimony.
19 We appreciate it.

20 Now we'll have Sheindel Goldfeiz. And if you
21 could turn your microphone on?

22 DR. GOLDFEIZ: Hello?

23 CHAIRPERSON LOUIS: There you go.

24 DR. GOLDFEIZ: Good afternoon, Chairs Louis and
25 Lee, and Council Members. My name is Sheindel Ifrah

1 Goldfeiz, and I am pediatric neurology resident at
2 Rutgers New Jersey. I'm also a Chief Operating
3 Officer and Financial Officer for the Jewish Orthodox
4 Women's Medical Association, also known as JOWMA.
5

6 As a Jewish physician, mother, and community
7 member, I see firsthand how JOWMA is serving a unique
8 need in the Orthodox Community.

9 JOWMA is a 501(c)(3) nonprofit providing public
10 health education, advocacy, and outreach on behalf of
11 the Orthodox Jewish community. We're supported by a
12 network of over 600 Jewish women physicians from
13 nearly every medical specialty. We are also a primary
14 driver of health education in our Jewish community.

15 New York has the largest populations of Jews in
16 the United States. Until JOWMA was founded in 2019,
17 the Jewish community had limited resources for
18 evidence-based, culturally sensitive health
19 education.

20 In the age of social media and rapid
21 misinformation, where do young Jewish mothers turn to
22 find evidence-based information on how to raise her
23 family in the healthiest way? Internet resources that
24 are trusted by both the community and by the medical
25 community are hard to find. Enter JOWMA.

1
2 JOWMA is composed of members from within the same
3 community. Our members attend synagogues, send our
4 kids to Jewish schools, and we intertwined with women
5 who are providing this critical information, too. As
6 a result, our public health work is not seen as an
7 outside influence, and is instead well-received with
8 a strong, unbiased level of trust. Many of our
9 physician members are also mothers themselves, and
10 they're involved in improving maternal health
11 outcomes.

12 Our work is instrumental in helping to close the
13 gap of multiple Jewish communities throughout New
14 York City and beyond, including for maternal health,
15 child health, and mental health.

16 JOWMA has worked closely with the DOHMH and other
17 departments of health to provide both in person and
18 online resources to close the gaps of health
19 education and health literacy aimed towards mothers
20 and children.

21 We recently published a study on the powerful
22 impact of peer education on vaccine confidence.
23 JOWMA sent peer educators into the Haredi and
24 Hasidic communities to talk to vaccine hesitant
25 families (TIMER CHIMES). Uh, compared to families who

1 did not receive the education, families were 21
2 percent more likely to vaccinate, compared to people
3 who were receiving information through traditional
4 methods.

5
6 CHAIRPERSON LOUIS: Thank you.

7 DR. GOLDFEIZ: I'll wrap it up. Just to say that
8 ,you know, community health education resources are
9 really important, especially being able to provide
10 both culturally sensitive information and
11 accessibility to mental health and women's health
12 resources.

13 CHAIRPERSON LOUIS: Thank you, we appreciate your
14 time.

15 Now we'll hear from Sarah March.

16 SARAH MARCH: Thank you for the opportunity to
17 testify, Chairpersons Lee and Louis, as well as other
18 esteemed council members.

19 I'd like to take a moment to thank the Council
20 for today's topic hearing. The crisis of maternal and
21 infant mortality and how it intersects with maternal
22 mental health is urgent and deserves the attention of
23 policy makers. My name is Sara March, and I am a
24 Credentialed Alcoholism and Substance Abuse Counselor
25 as well as a Licensed Mental Health Counselor with

1 over 10 years of experience in residential treatment.

2 As the Program Director of Samaritan Daytop Village's
3 Young Mothers Program, I supervise our treatment
4 facility in the Upper West Side. Our unique program
5 focuses on providing residential care to pregnant and
6 parenting women diagnosed with co-occurring mental
7 health and substance use disorders as well as their
8 families.
9

10 We're proud to utilize a family systems trauma
11 informed and gender responsive lens for this work,
12 and we serve about 75 women in their families
13 annually, most of whom are women of color from
14 communities with high infant mortality rates across
15 the City. We ensure that our participants foster
16 healthy bonds with their children during their
17 recovery journey, while simultaneously learning
18 essential life, vocational, and parenting skills. We
19 provide critical education, employment, and medical
20 services, and our residents are positively impacted
21 by our work as they're taught to become self-
22 sufficient and confident caregivers for their babies
23 and families. Some even end up coming back to work
24 for our agency.
25

1
2 I'd like to highlight a pivotal gap in maternal
3 health services, a gap which the DOHMH Commissioner
4 of Vasan actually referenced during the May Executive
5 Budget Hearings, specifically the Commissioner cited
6 the need for investment in postpartum addiction
7 services, as overdoses are an increasing morbidity
8 for postpartum mothers. Overdose deaths are a leading
9 cause of Black maternal death, and through my work I
10 see the need for these Services every day. I applaud
11 Chairs Lee and Louis and the City Council for your
12 leadership in this area and remembering the critical
13 needs of this population.

14 In addition to the Council's efforts, the
15 Administration is also responding to demonstrated
16 need. In March of this year, New York City Health +
17 Hospitals (TIMER CHIMES) announced plans to open the
18 first family substance use disorder clinic. I'll just
19 get to the point here.

20 With overdose as a leading cause of Black
21 maternal deaths and the tragic ripple effects,
22 stigma- free access to substance use disorder and
23 mental health treatment for expecting families is a
24 must. Our program has addressed that need since 1973,
25

1 but we need additional support to continue to do
2
3 so... (CROSS-TALK)

4 CHAIRPERSON LOUIS: Thank you so much...

5 SARAH MARCH: and to that end, we hope that
6 you'll consider our program for inclusion in the
7 Maternal and Child Health Citywide Council
8 Initiative.

9 CHAIRPERSON LOUIS: Yes, thank you...

10 SARAH MARCH: Thank you.

11 CHAIRPERSON LOUIS: Any members have questions for
12 this panel? All right, being that we have no
13 questions, you all are dismissed, thank you so much
14 for sharing your testimony today.

15 The next panel is Lorena Kourousias, Odessa Fynn,
16 and Andrew. You may begin.

17 LORENA KOUROUSIAS: Good afternoon, my name is
18 Lorena Kourousias, I'm the Executive Director of
19 Mixteca, a community based organization in Brooklyn
20 in Sunset Park. I'm also a psychologist and a social
21 worker.

22 I'm here today to highlight the relationship
23 between immigration and sexual violence and how this
24 is related and treated by Health + Hospitals and the
25

1
2 lack of resources that the CBOs we are getting to
3 address all those issues.

4 Every day at Mixteca, we receive around 100 to
5 150 people, if not more, and every person there,
6 sometimes they require many basic needs. But, many of
7 them, especially the woman, are asking for pregnancy
8 tests. We know the sexual violence through the
9 journey getting into the country is high, but many
10 times it's overlooked, the sexual violence that these
11 women are facing, in the shelter system or when they
12 are looking for jobs.

13 So, one of the things they request is pregnancy
14 tests. Before they ask me for food, or for legal
15 referral that they also want, they are asking me for
16 pregnancy test to find out if they are pregnant.
17 These people don't go to the hospitals. These people
18 speak different languages, but I am not going to
19 touch those topics, because I know you all are really
20 aware of those difficulties on trusting hospitals, on
21 trusting the system -- and difficulties, especially
22 if we are thinking in indigenous communities that are
23 getting into the City, and they have no place to go
24 and to receive this primary care.

1
2 So, we are providing the hospitals into the
3 place, into the CBOs where they can receive those
4 services.

5 Mixteca has been providing mental health services
6 for 24 years, and we we've been unnoticed. (TIMER
7 CHIMES) And I'm here just to say that we are in the
8 process of buying a building, and we really need your
9 support to continue providing those healing spaces
10 for the community with the cultural and language
11 approach, thank you.

12 CHAIRPERSON LOUIS: Thank you.

13 Odessa?

14 ODESSA FYNN: Good afternoon, Chairs and Council
15 Members. My name is Odessa Fynn, I'm a licensed
16 midwife here in the State of New York since 2011. I'm
17 also the New York City Representative to the New York
18 Midwives Board.

19 I will be sharing testimony on behalf of Midwife,
20 Dr. Mimi Niles who couldn't be here today so I'll be
21 reading her testimony on her behalf.

22 While this resolution demonstrates the passion
23 and commitment of City Council members to make
24 midwifery birth centers more integral to the New York
25 City maternal health landscape, it presents some

1 concerns and misinformation that needs to be
2 carefully considered.

3
4 I do not support passage of this resolution. I
5 write this as an experienced licensed midwife of 14
6 years of practice in the New York City municipal
7 health system, New York City Health + Hospitals. I
8 have also been actively involved in advocating and
9 leading efforts to open more midwifery birth centers
10 in New York State.

11 As a midwife, I have trained in both birth
12 centers and home birth, and have a great deal of
13 respect for the value of all three birth settings. I
14 wrote the definition of the midwifery of for the New
15 York City DOHMH, and I was a grantee of the
16 Commonwealth Fund as I conducted the first ever
17 assessment of midwifery services in New York, and
18 continue to support their work of expansion midwifery
19 care in the US.

20 I am a tenured track assistant professor at NYU,
21 and my area of expertise is midwifery research,
22 critical feminist theory, public health, and birth
23 equity. I was also actively involved in the passage
24 of the Midwifery Birth Center Law in New York State.
25 This resolution lacks consideration for the history

1 of the legislation and runs the risk of causing
2 further confusion and delay for those of us who are
3 strategically working to open high quality evidence-
4 based birth centers. Governor Hochul amended the
5 midwifery Birth Center bill at the final hour and
6 removed the CABC accreditation as the singular
7 pathway to obtaining a license. Now this resolution
8 (TIMER CHIMES) is asking for return to square one.
9 And the gist of -- and I'm going to wrap up -- that
10 the call for the (INAUDIBLE), uh, that is looking at
11 character and competency needs to be heavily
12 considered here per Dr. Niles' testimony. We want to
13 make sure that we have, as the Brooklyn Borough
14 President, said not just of state-of-the-art
15 facilities, uh, competent clinicians, we want people
16 who also have character and competency to go along
17 with that this initiative for birth centers.

18
19 CHAIRPERSON LOUIS: Thank you, Odessa, we
20 appreciate it.

21 Now we'll hear from Andrew.

22 ANDREW: Good afternoon, my name is Andrew, and
23 thank you for taking time to listen to our concerns.

24 Now do any council members know how law
25 enforcement can get people not to testify against

1
2 them in court? Does anybody know that? No? Okay, well
3 (INAUDIBLE)... (CROSS-TALK)

4 CHAIRPERSON LOUIS: If you could please stay on
5 topic, and you do have less than a minute and 30
6 seconds, thank you.

7 ANDREW: So, for law enforcement to get people not
8 to testify against them, they will toss them on the
9 sidewalk. So, that's what they do. Now, law
10 enforcement had claimed, Los Angeles police officer
11 Christopher Dorner New York City police Officer
12 Adrian (INAUDIBLE), and the police detective
13 (INAUDIBLE)... (CROSS-TALK)

14 CHAIRPERSON LOUIS: Andrew, I just want to also
15 share with you... (CROSS-TALK)

16 ANDREW: Gomez (INAUDIBLE)... (CROSS-TALK)

17 CHAIRPERSON LOUIS: this hearing is on parental
18 supports... (CROSS-TALK)

19 ANDREW: If you keep interrupting me, I'm not
20 going to have time to say the things I have to say...

21 CHAIRPERSON LOUIS: Continue.

22 ANDREW: Okay, so (INAUDIBLE) Gomez, law
23 enforcement claimed that they were crazy. So by
24 claiming that you're crazy, they're not allowed to
25 testify against law enforcement in court. So, law

1 enforcement had tossed me in the sidewalk; they did
2 the same thing to me (sic). So, I'm asking what
3 happens when a person is not crazy? Now in Los
4 Angeles, police officer Christopher Dorner and he
5 went out murdering police officers, because law
6 enforcement are corrupt. He has exposed their
7 corruption. Anybody who exposed corruption in law
8 enforcement, law enforcement will make them a target.
9 So, when doctors claim that people are crazy, like me
10 and Christopher Dorner, and (INAUDIBLE) Gomez, what
11 steps do we have to clear our names that we not
12 crazy? And the doctor's license pulled for claiming
13 that a person is crazy (TIMER CHIMES) when they're
14 not. Like police officer (INAUDIBLE)... (CROSS-TALK)

16 CHAIRPERSON LOUIS: Thank you, Andrew.

17 Do any members have questions? Council Member
18 Restler, and then Council Member Gutiérrez.

19 COUNCIL MEMBER GUTIÉRREZ: I'll be fast. I know
20 we... Chair Louis is on it.

21 Miss Fynn, I know this is Dr. Niles' testimony
22 that you're reading on their behalf; I guess if you
23 could just spend a minute or a couple seconds on the
24 importance of like the centralized standard system.
25 I kind of brief briefly read through the rest of the

1 testimony, but the importance of kind of like the
2 impact of undoing what was in the original bill, like
3 what the impact of this resolution could have on the
4 future of the of birth centers becoming a reality.

5 ODESSA FYNN: Thank you for your question,
6 Council Member Gutiérrez. I don't want to speak for
7 the Dr. Niles, because she's not here. But I will
8 just speak to your question for myself.

9 There were certain structures put in place to
10 evaluate, again not just the clinical, uh, what
11 someone looks like on paper, uh, what they are... the
12 channels that have been built into place to regulate
13 and approve someone of being in charge of a birthing
14 center, we're very intentional to cover all aspects
15 of what is required to have successful outcomes. And
16 ,you know, minimizing this, uh, this examination of
17 character and incompetency, uh puts at risk...

18 COUNCIL MEMBER GUTIÉRREZ: I see...

19 ODESSA FYNN: certain personnel being in position
20 that perhaps are not as safe for the community that
21 we are seeking to serve. And also ,you know, putting
22 emphasis on the idea that it limits or restricts the
23 ease with which these birthing centers can be open is
24 a fallacy, as... (CROSS-TALK)
25

1 COUNCIL MEMBER GUTIÉRREZ: Mm-hmm

2 ODESSA FYNN: the Brooklyn Borough President
3 pointed out, and has already been mentioned here.
4 There's two that have been approved in Brooklyn, and
5 one in Buffalo. So, this character and competency
6 doesn't make it easier to obtain the birth center.
7

8 COUNCIL MEMBER GUTIÉRREZ: Oh, and the resolution
9 is proposing to kind of remove some of these
10 restrictions...

11 ODESSA FYNN: (TIMER CHIMES) remove...

12 COUNCIL MEMBER GUTIÉRREZ: these standards? I
13 see, and I can see how that's problematic, thank you
14 is okay.

15 CHAIRPERSON LOUIS: Oh, sorry, Council Member
16 Restler?

17 COUNCIL MEMBER RESTLER: Thank you so much, Chair
18 Louis.

19 Okay, I just wanted to thank you for your work as
20 a midwife and for your leadership in midwifery
21 across New York City. You know, I've only heard the
22 best things about your work, and just want to say on
23 the record how appreciative I am of the work that you
24 do, and thank you for testifying before us today.
25

1
2 ODESSA FYNN: Thank you for hearing our testimony
3 and being in support.

4 CHAIRPERSON LOUIS: All right, this panel is now
5 excused, thank you all for sharing your testimony
6 with us today.

7 Seeing no hands in the Chamber, we will now shift
8 to Zoom... If there's anyone in the Chamber who
9 wishes to speak but has not had the opportunity to do
10 so, please raise your hand and fill out an appearance
11 card with the Sergeant at Arms in the back of the
12 room. Seeing no hands in the Chamber, we will now
13 shift to Zoom testimony.

14 If you are testifying remotely, once your name is
15 called, a member of our staff will unmute you, and
16 you may begin once the Sergeant at Arms sets the
17 clock and cues you.

18 The first person of this panel is Trinisha
19 Williams.

20 SERGEANT AT ARMS: You may begin.

21 CHAIRPERSON LOUIS: Trinisha, you could turn on
22 your mic, and you may begin.

23 TRINISHA WILLIAMS: My name is Trinisha Williams,
24 and I'm here to provide testimony on the impact of
25 New York State's Certificate of Need requirement for

1 freestanding birth centers. I am a certified midwife
2 and frontline worker of New York City maternal Health
3 crisis for over 20 years. I am president-elect of the
4 American Association of Birth Centers, I'm a board
5 member of Lamaze International, and a board member of
6 the American Midwifery Certification Council.
7

8 These opinions that I'm expressing in regards to
9 the Certificate of Need are mine alone, and need to
10 be reflected into the record in order to make the
11 changes we need for birthing people in New York City.

12 I'm in the process of building New York City's
13 first BiPOC, nonprofit birth center called Haven
14 Midwifery Collective, where I sit as the founder and
15 president. I am deeply vested in maternal health
16 crisis, and I believe that this will be a crucial way
17 to address the disparities by removing a Certificate
18 of Need.

19 The issue that I'd like to discuss particularly
20 with the Certificate of Need is that it's controlled
21 by the Public Health and Health + Hospitals' Council,
22 which does not prioritize birth centers.

23 First, the application for the Certificate of
24 Need is erroneous, requiring birth centers to have
25 hospital life architectural structures. These include

1 amenities such as ambulance parking spaces, and
2 elevators to fit gurneys, which are not used in birth
3 centers and have not been proven to increase safety.
4 Furthermore, the process of the PHHPC (Public Health
5 and Health Planning Council) is unnecessary and
6 lengthy, and the application process leads to delays
7 for years for opening for most birth centers. This
8 leads to increased costs in undergoing application
9 processes, and it is run by several different
10 individuals that in which... most times this
11 application process can take as much as \$20,000 to as
12 much as \$40,000 to complete. The reasonable
13 alternative to New York City's DOH would be to adopt
14 the Commission for the Accreditation of Birth
15 Centers, which is CABC, and its guidelines for life
16 (BACKGROUND NOISE) (INAUDIBLE) that have been proven
17 time and time again to be safe and effective (TIMER
18 CHIMES) and most of the states...

19
20 SERGEANT AT ARMS: Thank you for your testimony,
21 your time has expired.

22 CHAIRPERSON LOUIS: Thank you, Trinisha.

23 TRINISHA WILLIAMS: Okay.

24 CHAIRPERSON LOUIS: We appreciate it.

25 Now we'll hear from Allie McGerigle, Allie?

1
2 SERGEANT AT ARMS: You may begin.

3 ALLIE MCGERIGLE: Thank you, good afternoon,
4 Members of The Committee on Women and Gender Equity.
5 Thank you for the opportunity to testify today.

6 I am here on behalf of the Center for a Baby and
7 Adult Hygiene Products, which represents
8 manufacturers of absorbent hygiene products in North
9 America such as menstrual products, disposable
10 diapers, and companies that supply the materials for
11 those products.

12 Our members represent over 85 percent of the
13 market for personal hygiene products in North
14 America. Nothing is more important to BHP members
15 than the safety of their products and the people who
16 use them. And as the Committee considers Intro 867,
17 we appreciate the opportunity to offer comments.

18 BHP respectfully request two changes to Intro 867
19 if the committee chooses to advance the bill.

20 We urge the Committee and the bill sponsor to
21 limit the scope of this bill to substances that are
22 intentionally added by the manufacturer. Other
23 jurisdictions that have passed bills restricting the
24 use of substances in consumer products have taken
25 this approach, and it is essential for compliance.

1
2 BHP members follow rigorous processes to assure the
3 safety of the ingredients in their products, and with
4 the exception of fragrance, which I'll discuss in
5 just a second, our members do not intentionally add
6 any of the substances included in Intro 867 to
7 menstrual products.

8 In some cases the substances not added by a
9 manufacturer can be present in very low amounts due
10 to factors outside of the manufacturer's control,
11 such as a naturally occurring presence in the
12 environment. These low trace levels do not present an
13 objective safety risk to consumers, and absorbent
14 hygiene product manufacturers assess the safety of
15 their finished products both intentionally added
16 ingredients and substances that may be present in
17 trace contaminants and raw materials.

18 Laws affecting consumer products and other
19 jurisdictions recognize this, and our members
20 manufacture and ship products nationally, so it's
21 essential that ingredient restrictions be (TIMER
22 CHIMES) assessed in a clear and consistent manner...
23 (CROSS-TALK)

24 SERGEANT AT ARMS: Thank you for your testimony,
25 your time has expired.... (CROSS-TALK)

1
2 CHAIRPERSON LOUIS: Thank you, Allie. Next we will
3 have testimony... (CROSS-TALK)

4 ALLIE MCGERIGLE: Thank you, I will also submit
5 written comments that will discuss fragrances as we
6 would respectfully ask the Committee to exclude
7 fragrances from any restrictions, and I'll expand on
8 that in written comments. Thank you for the time
9 today.

10 CHAIRPERSON LOUIS: Thank you, Allie.

11 Now we'll hear from Elisa Benusa.

12 SERGEANT AT ARMS: You may begin.

13 ELISA BENUSA: Hello, greetings my name is Elisa
14 Benusa, I'm the Government Relations Manager at
15 Planned Parenthood of Greater New York. Thank you to
16 the committee chairs, Council Member Louis and Lee,
17 for holding this important hearing to explore how the
18 City can support the physical and mental health of
19 new and expecting parents. We also thank the bill
20 sponsors for introducing legislation that moves us
21 closer to achieving reproductive justice for the most
22 marginalized in our communities.

23 PPGYN has been a leading provider of sexual and
24 reproductive health services in New York City for
25 more than a 100 years. Conducting over 124,000

1 patient visits per year, PPGNY provides a wide range
2 of health services, and we are a trusted name in
3 healthcare because of our commitment to comprehensive
4 inclusive care.
5

6 It is important to address the challenges new and
7 expecting parents face in terms of physical and
8 mental health. According to the National Alliance on
9 Mental Illness, each year 500,000 pregnant women in
10 the US will experience a mental health condition
11 either before or during pregnancy. We applaud the
12 Council for prioritizing mental health for parents
13 through informational materials, awareness, and
14 support groups. PPGNY supports providing greater
15 access to birth support services such as doula
16 services and alternative options to giving birth,
17 like birthing centers, which are led by skilled
18 professionals that understand the unique needs of
19 birthing people. Giving new and expecting parents all
20 the options for their birthing journey will lead to
21 healthy birth outcomes. Additionally, PPGNY supports
22 legislation that equips new parents with all the
23 resources and support they need to lead healthy and
24 safe lives, including resources for parents
25 experiencing pregnancy loss, postpartum support

1
2 groups for new parents, and support for lactating
3 individuals. PPGNY supports birthing people having
4 access to information and options to make their own
5 decisions about their care. PPGNY applauds
6 legislation that meaningfully addresses the barriers
7 that new and expecting parents face in New York City.
8 Regardless of the outcome of the birth, parents
9 deserve to have all the relevant information to make
10 informed choices (TIMER CHIMES) about their bodies
11 (INAUDIBLE)... (CROSS-TALK)

12 SERGEANT AT ARMS: Thank you for your testimony.
13 Your time has expired.

14 ELISA BENUSA: We just have one more sentence. We
15 (INAUDIBLE)... (CROSS-TALK)

16 CHAIRPERSON LOUIS: Thank you.

17 ELISA BENUSA: Oh, okay...

18 CHAIRPERSON LOUIS: Go ahead, you can finish your
19 sentence.

20 ELISA BENUSA: Okay. We thank the Council for
21 advocating that all pregnant people have access to
22 the information and services they need to have
23 healthy births. We look forward to working with the
24 Council to strengthen our public health system and
25

1
2 growing health care access for all, thank you so much
3 for the opportunity to testify, have a great day.

4 CHAIRPERSON LOUIS: Thank you, Elise.

5 Now we'll hear from Cookie Cosby.

6 SERGEANT AT ARMS: You may begin.

7 COOKIE COSBY: (NO RESPONSE)

8 CHAIRPERSON LOUIS: All right. I would like to
9 thank everyone on Zoom who participated. If there's
10 anyone present in the room or on Zoom that hasn't had
11 the opportunity to testify, please raise your hand.

12 (PAUSE) Seeing no one else has raised their hand,
13 either virtually or in person, I would like to note
14 that written testimony, which will be reviewed in
15 full by committee staff may be submitted to the
16 record up to 72 hours after the close of this hearing
17 by emailing it to testimony@council.nyc.gov.

18 We have now concluded public testimony. I want to
19 thank everyone that has come to share their
20 experiences with us today. Thank you, Chair Lee for
21 your amazing leadership; it was great doing this with
22 you. With that, I will now close this hearing.

23 (GAVELING OUT)

24
25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date July 24, 2024