SUBCOMMITTEE ON LANDMARKS, PUBLIC SITINGS

AND DISPOSITIONS 1

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITINGS AND DISPOSITIONS

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December 5, 2023 Start: 11:12 a.m. Recess: 11:52 a.m.

HELD AT: 250 BROADWAY - COMMITTEE ROOM, 16TH

FLOOR

B E F O R E: Farrah N. Louis, Chairperson

COUNCIL MEMBERS:

Carmen N. De La Rosa

Oswald Feliz

Christopher Marte

Sandy Nurse Sandra Ung Inna Vernikov

APPEARANCES

Arielle Rawlings, Director of Affordable Neighborhood Cooperative Program at Department of Housing Preservation and Development

Stephen Erdman, Executive Director of Homeownership and Shared Equity at Department Housing Preservation and Development

Asher Toporovsky of Novis Living, LLC

Steve Waehler, WG Project Management

Arvind Sindhwani, Director of Land Use, Planning and Development at Department of Housing Preservation and Development

Andrea Bender, Vice President of External Affairs at the New York City School Construction Authority

Kelly Murphy, Senior Director, Real Estate Services at the New York City School Construction Authority

SERGEANT-AT-ARMS: This is a microphone check for the Subcommittee on Landmarks, Public Sitings and Dispositions. Today's date is December 5, 2023. We're located in the 16th Floor Hearing Room.

The recording is done by Rocco Mesiti.

SERGEANT-AT-ARMS: Quiet, please. Thank you.

Good morning and welcome to the New York
City Council hybrid hearing on the Subcommittee on
Landmarks, Public Sitings and Dispositions.

Please silence all electronic devices.

Please, at no time do not approach the dais during the hearing. If you have any questions, raise your hand, and of us, the Sergeant-at-Arms, will kindly assist you.

Thank you for your kind cooperation.

Chair, we are ready to begin.

CHAIRPERSON LOUIS: [GAVEL] Good morning.

I'm Council Member Farrah Louis, Chair of the

Committee on Landmarks, Public Sitings and

Dispositions. This meeting is being held in hybrid

format.

I am joined today by Council Members De La Rosa, Marte, and Nurse.

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Before we begin with today's agenda, I will remind members of the public who wish to testify remotely that we ask you to register online, and you may do so now by visiting www.council.nyc.gov/landuse to sign up. If you have already registered but have not yet signed into Zoom, please do so now and remain signed in until you have testified.

We've also been joined by Council Member Ung. Thank you.

For anyone wishing to submit written testimony on the items being heard today, we ask that you please send it via email to landusetestimony@council.nyc.gov. Please indicate the LU number and project name in the subject line of your email.

We will now begin with our hearings.

I will now open the public hearing on the Preconsidered LU item under application number G 230039 XAM, an HPD proposal for the West 120th-126th Street ANCP Cluster in Council Member Richardson Jordan's District in Manhattan. We are joined today by representatives of HPD including Arielle Rawlings, Director of ANCP, and Stephen Erdman, Executive Director of Homeownership and Shared Equity. They are

Novis, partnering with HPD, and the sponsor, Novis

Living, will manage the building during construction and throughout the conversion process. During the actual construction phase, the non-profit, Restoring Communities HDFC, will own the building during construction to prevent any conflicts of interest with the sponsor and, upon building conversion, the building will be owned and managed by the residents of the buildings including the existing residents and then new purchasers of currently vacant units. The requirements for the project building to convert to cooperative which are legislatively mandated are to have 88 percent of existing residents attend at least eight co-op success trainings that will be provided during the construction period, have at least 80 percent of existing residents remain current on their rent payments, and have at least 88 percent of existing residents choose to purchase their units at co-op conversion, and any buildings that do not convert to cooperatives will become rent-stabilized rental buildings, although that has never happened under this program.

To speak to the affordability of the units, for existing units...

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2 CHAIRPERSON LOUIS: I'm sorry. If you need 3 us to change the slides, please let us know.

DIRECTOR RAWLINGS: Yeah, that would be great. Two slides from where we are now. Perfect. Thank you.

For existing residents of the buildings, again, there are 22 households currently occupying the four buildings, the residents will pay 250 dollars for any households that are earning up to or anywhere below 80 percent of the area median income, households that earn more than 80 percent of the area median income will pay 2,500 dollars, and the existing residents of the buildings do not have to and will not obtain personal mortgages. For new purchasers of the vacant units currently within the building, of which there are 26, the purchase prices will be set affordable to households earning 80 percent of the area median income, and those prices are set so that the purchasers' personal mortgages plus monthly maintenance cost plus any utilities cost will not exceed roughly a third of their income as an affordability metric, and the AMI for a family of three in 2023 is shown below just for reference. Next slide, please.

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The current (INAUDIBLE) rents that residents are paying on their units within these buildings are not producing enough income to maintain the buildings so the monthly cost will change through a rent restructuring process when the buildings convert to cooperative. The expenses that are included in the monthly costs that get paid for by the monthly cost include building insurance, heat and hot water, electric in public areas of the building, maintenance staff salaries, water and sewer bills, accounting and legal, extermination, and minor repairs as well as co-op success support services that have been included in the cost underwriting for this project. The co-op shareholders can decide collectively how much they would like to increase maintenance annually if, let's say, building expenses increase in the future. For the co-op to have enough money to cover expenses at initial conversion, monthly maintenance has been set based on affordability so has been set to be affordable to families earning 40 percent of the area median income so any residents that earn below that amount will receive Section 8 vouchers that ensure that they do not pay more than 30 percent of their total income on

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housing costs, and that voucher than subsidizes the difference between the resident's share of income that they can afford to pay and the total cost of the 40 percent AMI maintenance fee, which is shown here for various family sizes in this year, 2023. Any households that earn above 40 percent AMI, that initial maintenance cost is set so that that amount will be affordable to them accounting for utilities so that their total housing costs will not exceed roughly a third of that household's income. There are some estimates presented below of what monthly maintenance might look like at conversion, but these are just estimates, and the monthly cost will get set closer to the actual conversion date. Next slide.

The typical project costs that are included in the total amount of rehabilitation work are introducing new building systems, which include low carbon electrical and heating systems and new water and gas lines. This project specifically is going through NYSERDA Electrification Pilot so all four buildings will be fully electrified, and the buildings will also receive new roof and windows, repairs to the façade and masonry, and modernized security, doorbell, fire safety, mail, and other

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building systems. The costs also go to legalizing the unit layouts and introducing new accessibility features so any illegal bedrooms that currently exist need to be brought up to Code so that the whole building will be brought up to Code. There will be many accessibility improvements including fully accessible showers and other kind of thoughts around wheelchair accessibility within units, and the residents of these buildings have signed off on their new apartment layouts and have seen then and are also receiving updated copies before construction starts so that they have them on file. Residents are relocated during construction for approximately a period of 24 to 30 months, and the project budget covers the difference between the amount they pay currently in rent, which they'll continue to pay during relocation, and then the relocation unit's rent, and the budget also pays for every cost related to moving, to storage down to tape and boxes and movers to help. The project also provides co-op training and other support services to the residents to help build their knowledge and ability to become successful homeowners. The training curriculum will be in partnership with a non-profit co-op monitor who

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will also be hired on potentially at the choice of the residents after the building converts to a co-op to help them with the long-term success of co-op maintenance. The budget also provides a substantial reserve fund to help the building pay for any emergencies that come up down the road. Next slide, please.

The typical financing for co-op projects which also covers how this project is being financed, the very much is paid for through a City capital loan, HPD no-interest loan, which will be provided in the amount of 500,000 to 700,000 dollars per unit. There will be zero-dollar debt payments and zerodollar interest payments for 40 years tied to the Article XI property tax exemption that we're applying for, and the first loan payment will be due to the City after 40 years only if the co-op chooses to exit affordability. If the co-op chooses to stay under a regulatory agreement, then there will be no loan payment due and zero-dollar debt payments. HPD's loan does not impact the maintenance fee amount because, as discussed on the earlier slide, that maintenance fee amount has been set to cover the building expenses and also to add an affordability metric to

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ensure that it's set at 40 percent of the area median income. This project is also receiving funding through a New York State grant AHC which will not be repaid. That's to promote affordable homeownership in the state of New York. The sales proceeds from both the occupied units but primarily from the vacant units will help to provide funds to help finance the project. The Article XI tax exemption that we're applying for will reduce and eliminate the property tax cost on the building for at least 40 years, if not longer. The subsidized acquisition cost of 1 dollar per building because the buildings are currently City-owned also brings down the total development cost significantly. In some cases, our projects also receive Resolution A funding which is decided on by City Council or by Borough Presidents, but this project is not anticipating to receive any Resolution A funding. Next slide, please.

In terms of development timeline, the sponsor designation process has already occurred.

Novis Living will be the sponsor on this project. The pre-development phase is the phase we're currently in, but we're quickly approaching moving into the development or the construction period. Throughout

pre-development, there has been a lot of ongoing 2 3 engagement with the current residents of the 4 building. The budget, the financing, and the scope of 5 work for this project have been determined. The tenants have all signed off on their unit design 6 7 layouts for after the rehabilitation work occurs. 8 We're now going through the UDAAP disposition process, and then the tenants will be relocated starting in January 2024 to allow us to start 10 11 construction. Construction, we are anticipating will 12 take between 24 and 30 months. During that period, 13 the deed of the buildings will be transferred from 14 the City to Restoring Communities, the temporary 15 owner of the buildings. The construction loan will 16 close, and construction will begin as soon as tenants 17 are relocated. Tenants will attend those co-op 18 homeownership trainings and also have the opportunity 19 to ask questions, to ask also for specific training 20 curriculum that they think would be useful to them, 21 and then the sponsor will engage an attorney to 2.2 create an offering plan which is what allows us to 2.3 convert to co-op at the end of construction. After construction finishes, we anticipate it will take 24 between 9 and 12 months to go through the marketing 25

and conversion process so the tenants will be moved
back into the building as soon as it's ready.

Marketing for the vacant units will begin. The
building will convert to co-op once those units are
being marketed and have signed purchasers, and the
deed will be transferred to the co-op, and then the
construction loan will be paid off at that co-op

That is all in terms of the presentation, and we're happy to answer questions. Thank you.

 $\label{eq:chairperson Louis: Thank you for that presentation.} \\$

conversion point by permanent financing.

Before I turn it over to my Colleagues, I have one quick question. What has the level of support been among existing residents for the ANCP conversion?

DIRECTOR RAWLINGS: The support has been really good. We actually met with residents a week ago on Tuesday night to discuss relocation. Every household actually had at least a representative at the meeting, we hosted two meetings at one of the meetings, except for one household who was not able to attend, and we've spoken with since. Many of them

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actually expressed interest in relocating beforeJanuary out of eagerness to start construction.

CHAIRPERSON LOUIS: Thank you. Do any of my Colleagues have questions?

All right. Thank you very much. The applicant panel is now excused.

Counsel, are there any members of the public who wish to testify?

COMMITTEE COUNSEL HUH: If there is anyone with us in the room today wishing to testify on this item, please come forward, see a Sergeant to complete a speaker card.

We will just check to see if there's anyone online as well.

Chair, it appears we have no members of the public seeking to testify either here with us in person or online.

CHAIRPERSON LOUIS: Thank you. Being there are no members of the public who wish to testify regarding West 120th to 126th Street ANCP Cluster under application number G 230039 XAM, the public hearing on this item is now closed.

I now open the public hearing on the Preconsidered LU item under application number G

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2 DIRECTOR SINDHWANI: Thank you and good 3 morning.

Council approve pursuant to Section 577 of the

Private Housing Finance Law an exemption from real

property taxation for the project known as New Penn

Development, a previously approved affordable housing

project for the development of 10 vacant City-owned

lots in Brooklyn, Council District 42. Specific

addresses and block and lots are written in the

Council filing.

The project obtained two previous Council approvals for disposition authority in 2021. The project was unable to obtain the anticipate tax credits needed to reach the deep affordability so HPD and the sponsor are now pursuing an Article XI exemption to maintain the affordability of the project.

The sponsors of the project were Joy

Management and PM Architecture, both MBE-certified

firms, were selected through a competitive process

and have proposed to develop the City-owned sites

under HPD's Neighborhood Construction Program, also

known as NCP. Under NCP, sponsors purchase City-owned

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or privately owned land or vacant buildings and construct multi-family buildings in order to create mid-sized rental housing projects on infill sites affordable to families earning up to 80 percent of the area median income. The proposed development will consist of 10 new construction residential buildings on 10 sites with approximately 73 affordable units including 8 AIRS units, also known as senior units, and 2 super units. The proposed development will include a mix of studios, one-bedroom, two-bedroom, and three-bedroom apartments. Income tiers include a set-aside for formerly homeless as well as 30 percent, 40 percent, 50 percent, 60 percent, and 80 percent of AMI bands, and rents will range from 952 dollars for a studio at the lowest AMI tier to 2,161 dollars for a three-bedroom unit at the highest AMI tier. The project will set aside approximately 10 percent of the units for homeless families and individuals referred from other social service agencies such as the Department of Homeless Services. The buildings will be built to exceed Enterprise Green Community Standards, and amenities will include a laundry room, bike storage, and landscaped rear yards. Thank you.

in the room with us who would like to testify on this

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2 item, please come forward, see a Sergeant to complete
3 a speaker card.

Chair, we'll just confirm online that there are no other witnesses as well.

Chair, there is no one registered or seeking to testify on this item.

CHAIRPERSON LOUIS: All right, being that there are no members of the public who wish to testify regarding the Preconsidered LU item number under application number G 230040 XAK for the New Penn Article XI tax exemption request, the public hearing on this item is now closed.

I now open the public hearings for two site selection approval requests from the School Construction Authority. We will hear two presentations from SCA team, and we will open it up for public testimony for both projects. We will be hearing a Preconsidered LU item under application number G 230042 SCQ regarding site selection approval for a new 696-seat public school facility located in Flushing Queens in Council Member Ung's District, and we will then hear a Preconsidered LU item under application number G 230041 SCK regarding site selection approval for a new 676-seat high school

SENIOR DIRECTOR MURPHY: Good morning,

Chair Louis and Members of the Subcommittee. We're

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really excited to be here today to present two site

plans for two new schools, one in Brooklyn and one in

Queens. I think I'll just present them separately,

and I'll start with the Oueens site.

The first site is a proposed new approximately 696-seat primary school located at 137-41 45th Avenue in the Flushing neighborhood of Oueens. Pursuant to Section 1731 of the New York State Public Authority Law, the New York City School Construction Authority has undertaken the site selection process for a new approximately 696-seat primary school at 137-41 45th Avenue Block 5145, Lot 90 in the Borough of Queens. The site is approximately 69,757 square feet and located in Queens Community Board 7 and Community Education Council number 25. The purpose of the proposed site plan is for a new school to provide additional permanent school seat capacity identified in the DOE's five-year capital plan for 2020 to 2024. During this past school year, schools in District 25 operated about 111 percent over their targeted design capacity. Go to the next slide, please.

There's a little red bullseye. That's the

proposed site. It's currently vacant, and you can see

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2 it's right in the heart of the neighborhood. Next 3 slide, please.

This is the tax map identifying the exact lot that is the subject of the site selection. If you can go to the next slide.

This is a little bit more blown in. The surrounding neighborhood is a mixture of adjacent to the site itself some two-story buildings and then some mid-rise and high-rise apartment buildings. Next slide, please.

Unfortunately, I have to read from this.

This is the notice of filing of the site plan was published in AM New York and the City Record on February 20, 2023, at which time the CEC number 25, Queens Community Board number 7, and the City Planning Commission were all notified of the proposed site plan. The Community Education Council held a public hearing on March 1, 2023, and Community Board 7 held a public hearing on March 13, 2023. All comments received on the site were considered as part of the site selection process. The SCA affirms that the site plan pursuant to 1731 of the New York Public Authority Law in accordance with Section 1732 of the Public Authority Law, the SCA submitted the proposed

site plan to the Mayor and City Council by letter dated December 4, 2023. If you can go to the next slide.

This slide and the next few just kind of give you more close-up images of the site. Like I said, it's currently vacant. It's the site on the right with the fence, and these are kind of mid-rise buildings. Next slide.

Just different views looking at the site from one direction from the east and the other to the west. Next slide.

This is just looking literally inside the vacant with, like I said, the small two-story buildings directly touching the site and then you can see the high rises in the background.

Should the SCA receive approval to acquire the property, the new primary school will be constructed and anticipated to open in 2027. The school includes 36 classrooms for grades pre-K to grade 5, a kitchen cafeteria, a medical suite, administrative suite, a gymnasium, science room, exercise room, a library, project and arm room, two special education rooms, a music room, guidance, and

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2 it will include approximately 29,800 square feet of 3 at-grade play. Go to the next slide.

That's the completion of the presentation for the proposed site plan in Queens. I don't know if you want me to keep going or break here.

CHAIRPERSON LOUIS: No, if you could keep going to Brooklyn.

SENIOR DIRECTOR MURPHY: Okay, thank you. You can move right to the second slide. Thank you.

The second site is for a proposed new approximately 676-seat high school located at 425 to 439 and 441 to 443 Ovington Avenue in the Bay Ridge section of Brooklyn. We especially want to thank Council Member Brannan for his dedicated and diligent efforts to bring this project to fruition.

Pursuant to Section 1731 of the New York
State Public Authorities Law, the New York City
School Construction Authority has undertaken the site
selection process for a new high school facility at
Ovington Avenue, Block 5873, Lot 73 and 77 in the
Borough of Brooklyn. The site is approximately 35,472
square feet. It's about .81 acres, and the property
contains two one-story parking garage buildings, a
two-story unoccupied residential building, and a

vacant five-story building which was formerly a 2 3 senior care center known as the St. Nicholas Home. 4 The site is located within Brooklyn Community Board 10 and Community Education Council 20. If you look here, again, the red bullseye is the site, and you 6 7 can see this is a really kind of dense residential, 8 fully built out residential neighborhood. The purpose of this site plan like the last is to provide additional permanent school capacity identified in 10 11 the DOE's five-year capital plan for 2020 to 2024. In 12 this case, the surrounding high schools in South 13 Brooklyn here are all at 100 percent or exceeding their target capacity. For example, Fort Hamilton is 14 15 at 153 percent of capacity, New Utrecht High School 16 is at 139 percent of their capacity, and Franklin 17 Roosevelt High School is at 128 percent of capacity. Next slide. 18

Again, this is just the tax map that shows the lots that are subject to this site selection. Next slide.

This is a more zoomed in site view. It's a mid-block location with the buildings I identified previously on there. Can I go to the next slide?

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The notice of following for the site plan was published in AM New York and the City Record on April 19, 2023, at which time the Community Education Council, Council on High Schools, Community Board number 10, and the City Planning Commission were all notified along with all the local officials. Community Education Council, the Council on High Schools held a public hearing on May 10, 2023, and Brooklyn Community Board number 10 held a public hearing on May 4, 2023. The Community Board issued a recommendation against siting the school at this location and recommended a different location that the SCA already purchased. The SCA affirms the site plan pursuant to Section 1731 of the New York Public Authorities Law and in accordance with Section 1732 of the Public Authorities Law, the SCA submitted the proposed site plan to the Mayor and City Council in letter dated December 4, 2023. Next slide.

These are again just more close-up photos. On the left the existing St. Nicholas Home, and on the right you can see the St. Nicholas Home (INAUDIBLE) the photo and the vacant housing unit. Next slide.

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This is the next lot which contains, the one on the right, you can see a little bit more. It's inside the site. These two very old parking garages are actually historic. We came to an agreement with the State Historic Office to preserve a corner of the parking garage on the right as part of the redevelopment of the site. Next slide.

I just wanted to kind of go over some of the amenities that you'll find in this site. It will have 16 classrooms I believe for grades 9 through 12, District 75 classrooms, music and art classrooms, science room, science labs, a gymnatorium, a library, kitchen cafeteria, administrative space, medical suite, and exercise room. This school is also anticipated to be open in 2027.

That's the end of the presentation on both schools, and we look forward to your favorable consideration, and we'd like to answer any questions you have. Thank you.

CHAIRPERSON LOUIS: Thank you so much. One quick question before I turn it over to my

Colleagues. Can you tell us about the utilization rates at comparable facilities in the immediate

2 surrounding areas for the school in Queens in3 Flushing.

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WICE PRESIDENT BENDER: Yes, thank you so much for your question. In Queens, in the area surrounding the proposed redevelopment site, we have PS20 currently at 89 percent utilization, PS22 on Sanford Avenue at 130 percent utilization, PS24 on Union Street at 107 percent utilization, PS120 on 136th Street at 86 percent utilization, and we have an early childhood center at PS244 at 157 percent utilization.

CHAIRPERSON LOUIS: Thank you. Do any of my Colleagues have questions?

Council Member Ung, do you want to share anything?

COUNCIL MEMBER UNG: Yes, I do support the project, and I know the Community Board also does too.

CHAIRPERSON LOUIS: Thank you. The applicant panel is now excused.

Counsel, are there any members of the public who wish to testify on either of these two SCA sitings regarding either the primary school in Flushing or the high school in Bay Ridge?

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COMMITTEE COUNSEL HUH: Chair, we have no one signed up remotely to testify.

Once again, if there is anyone here with us today in person who would like to testify on either one of these SCA sitings, please come forward, complete a speaker card, submit it to the Sergeants.

Okay, it appears we have no one here to testify either in person or online.

CHAIRPERSON LOUIS: Perfect. Being there are no members of the public who wish to testify regarding either of the Preconsidered LU item number under application G 230042 SCQ for the public school facility in Flushing Queens or the Prconsidered LU item under application number G 230041 SCK for the high school facility in Bay Ridge Brooklyn, the public hearing on these items are now closed.

Now, we will vote on a number of HPD requests that were heard by the Subcommittee in October along with Article XI item related to New Penn that was heard today.

I'll take this opportunity to recognize any of my Colleagues who have questions or remarks.

All right, as a reminder, the HPD items include the 506 West 135th Street ANCP project in

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITINGS AND DISPOSITIONS 32
2	Council Member Abreu's District in Manhattan under LU
3	number 281 and two related requests for the Linden
4	Gardens project with sites located in Council Member
5	Nurse's and Council Member Barron's Districts in
6	Brooklyn, LU umbers 282 and 283.
7	I will now call for a vote to approve the
8	Preconsidered HPD requests for Article XI approval
9	related to the previously approved New Penn project
10	along with the LUs 281, 282, 283 for the items which
11	we heard in October.
12	Counsel, please call the roll.
13	COMMITTEE COUNSEL HUH: Chair Louis.
14	CHAIRPERSON LOUIS: I vote aye.
15	COMMITTEE COUNSEL HUH: Council Member
16	Feliz.
17	COUNCIL MEMBER FELIZ: Aye on all.
18	COMMITTEE COUNSEL HUH: Council Member De
19	La Rosa.
20	COUNCIL MEMBER DE LA ROSA: Aye on all.
21	COMMITTEE COUNSEL HUH: Council Member
22	Marte.
23	COUNCIL MEMBER MARTE: Aye on all.
24	COMMITTEE COUNSEL HUH: Council Member
25	Nurse.

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITINGS AND DISPOSITIONS 33
2	COUNCIL MEMBER NURSE: Aye on all.
3	COMMITTEE COUNSEL HUH: Council Member
4	Ung.
5	COUNCIL MEMBER UNG: Aye on all.
6	COMMITTEE COUNSEL HUH: Council Member
7	Vernikov.
8	COUNCIL MEMBER VERNIKOV: Aye on all.
9	COMMITTEE COUNSEL HUH: Chair, by a vote
10	of seven in the affirmative, zero in the negative,
11	and no abstentions, the items are approved and
12	recommended to the full Land Use Committee.
13	CHAIRPERSON LOUIS: Thank you. That
14	concludes today's business.
15	I would like to thank the members of the
16	public, my Colleagues, Subcommittee Counsel, Land Use
17	Staff, and Sergeant-at-Arms for your participation
18	today.
19	The meeting is hereby adjourned. [GAVEL]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 8, 2023