CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC SAFETY

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March 9, 2011 Start: 1:10 pm Recess: 3:43 pm

HELD AT: 250 Broadway Committee Room, 14th Floor

BEFORE:

LETITIA JAMES JAMES VACCA PETER F. VALLONE, JR. Chairpersons

COUNCIL MEMBERS:

Michael C. Nelson Eric Ulrich Peter Koo Sara M. Gonzalez G. Oliver Koppell Vincent Ignizio Daniel R. Garodnick David Greenfield Jessica S. Lappin Jumaane D. Williams Stephen Levin Erik Martin Dilan Elizabeth Crowley 1

A P P E A R A N C E S

COUNCIL MEMBERS:

Ydanis Rodriguez James G. Van Bramer Gale A. Brewer Daniel J. Halloran Deborah Rose

A P P E A R A N C E S (CONTINUED)

Liz Weinstein Director Mayor's Office of Operations

Skip Funk Director Mayor's Office of Citywide Emergency Communications

Rachel Dickinson Office of Emergency Management

Andrea Ciccone Department of Sanitation

David Wallock Department of Transportation

Susan Petito NYPD

Caroline Kietz NYFD

Anthony Crowell Counsel to the Mayor

Malagros Franko

Robert Rappo

Matt Shockins

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 4 SAFETY
2	[Off mic]
3	CHAIRPERSON JAMES: Good afternoon
4	and welcome to this joint hearing of the
5	Committees on Sanitation, Public Safety, and
6	Transportation. We anticipate the arrival of
7	Council Member Vacca, who I know I just saw in the
8	Housing and Buildings Committee hearing upstairs.
9	My name is Letitia James, I'm chair of the
10	Sanitation Committee.
11	Today we will be hearing a package
12	of 17 bills aimed at improving the city's
13	preparation and response to snow and other
14	weather-related emergencies. As most of us
15	already know, this process started in response to
16	the blizzard that hit the city on December 26th
17	and 27th. We have all come a long way from the
18	difficult days that followed the blizzard of 2010,
19	I know all of us are anticipating spring.
20	We can recall the ambulances stuck
21	in snowbanks unable to reach patients, people
22	around the city trapped in their homes and
23	neighborhoods unable to get to work or to see if
24	loved ones were safe from all the nightmare
25	scenarios that arose suddenly when the city failed

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 5 SAFETY to manage what was a significant weather event, 2 leaving us in a state of emergency and paralysis. 3 We have come a long way from those unfortunate 4 5 days, but the memories certainly persist. Over the last 10 weeks, the Council 6 7 has listened to the administration and to New 8 Yorkers from all around the city share input 9 regarding the storm. In particular, we held eight different hearings, six of which were devoted 10 11 specifically to allowing the public to share their 12 stories from the days following the storm and to 13 allow their solutions to what went wrong. 14 Over roughly 30 hours of testimony 15 from more than 100 different witnesses, including 16 representatives of community boards, civic groups, 17 unions, elected officials, and regular citizens. We put together a detailed picture of what 18 19 happened to our city during and after the 20 Christmas blizzard. The stories we heard told of 21 hardship, frustration, and even tragedy that 22 befell New Yorkers during and after the storm and 23 gave us insight into what should be done 24 differently in the future to ensure that these 25 things don't happen again.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 6 SAFETY
2	Today we are here to put forward
3	several legislative ideas that grew out of that
4	process. Taken as a whole, the aim of these bills
5	is to establish a process for creating plans to
6	protect public safety that are transparent and
7	reviewable. They will provide the public with the
8	information it needs to understand what emergency
9	plans are in place, as well as what happens when
10	emergencies arise. They will require this in
11	subsequent administration to review and update
12	their plans on a regular basis in the light of
13	public scrutiny in order to respond to changing
14	circumstances and to problems that arise. These
15	bills make sure that those responsible for
16	planning for weather events and for weather-
17	related emergencies are accountable for their
18	actions and they keep the public firmly in the
19	public policy arena.
20	I emphasize that this hearing is a
21	first step in the process of improving our
22	planning in response to weather-related
23	emergencies in the future. We understand that
24	with input of the public and the administration,
25	we will need to refine and improve upon these

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 7 SAFETY proposals to arrive at the best set of bills for 2 New Yorkers. 3 But let me be clear, we believe 4 5 that legislation is necessary to ensure that, 6 whatever the results are of this process, the 7 improvements we agree to are permanent and the 8 planning processes we create are more open and 9 transparent. We are hopeful that we can count on 10 the administration to be a partner in that 11 process. 12 With that in mind, I hope that the 13 representatives from the administration are here 14 to work with us and to keep this process moving 15 forward and to ensure that the changes we put 16 together are meaningful, permanent, and responsive 17 to the input we receive from our extensive hearing 18 process. 19 Before we hear from my co-chair 20 Council Member Vallone, let me introduce to my far 21 right, Council Member Nelson, Council Member Chin-22 -no? No, I'm sorry, Council Member Vallone, 23 obviously, to my far left, Council Member Ulrich, 24 Council Member Koo, and Council Member Gonzalez. 25 And now we will hear from my co-

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 8 1 SAFETY chair--and Council Member Koppell has just joined 2 us and Council Member Ignizio as well--now we will 3 hear from Council Member Vallone. 4 5 CHAIRPERSON VALLONE: Thank you, Chair James, I'll be brief. 6 7 Welcome everyone to today's hearing 8 of three committees: The Public Safety, 9 Sanitation, and Transportation. Between these three committees, we've held many, many hearings 10 11 that arose out of the December blizzard. We've 12 learned a lot from those hearings and those things 13 spurred many council members to put forth bills to 14 address problems and hopefully ensure they never 15 happen again. 16 Two examples, I put in a bill 17 which--well we learned that during the blizzard, many individuals could not reach 911 or that 911 18 19 help was slow to arrive. So my bill would mandate 20 that a complete review be done of the 911 system, 21 both technical and operational, and report those 22 findings to the City Council so we can work 23 together with the administration to ensure that 24 never happens again. 25

Also, during our Emigrant Savings

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 9 SAFETY
2	Bank hearing, the commissioner of Office of
3	Emergency Management testified, as we all know,
4	and he testified that the Emergency Operation
5	Center, the EOC, was not open until after the snow
6	started to fall. That was the first and perhaps
7	biggest mistake upon which every other mistake
8	built as mistakes accumulated like the snowfall
9	did. We learned that when too much discretion is
10	involved, that discretion can be used unwisely.
11	So my bill would mandate that objective standards
12	be put forth as to when the Emergency Operations
13	Center will be open and that that information be
14	reported to us as to when it was opened and who
15	was present at that center.
16	So those are just some examples of
17	the many bills we'll be discussing today, and many
18	of them are put forth by different council
19	members, many who are here, and have worked very
20	hard on this, so we appreciate that. And I want
21	to thank everyone else for coming here today and
22	turn it back over to Chair James.
23	[Off mic]
24	CHAIRPERSON JAMES: And I apologize
25	to my colleague and good friend from Staten

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 10 SAFETY Island, Vincent Ignizio, I called him Council 2 Member Ulrich, who is also a very nice and good 3 4 looking man--5 MALE VOICE: And a lot younger. б CHAIRPERSON JAMES: --and a lot 7 younger as well. 8 So now we're going to hear from Ms. 9 Liz Weinstein, the Director of the Mayor's Office 10 of Operations, who is joined by Anthony Crowell. 11 LIZ WEINSTEIN: He's on his way. 12 CHAIRPERSON JAMES: Okay. 13 [Off mic] 14 LIZ WEINSTEIN: Good afternoon, I'm 15 Liz Weinstein, Director of the Mayor's Office of 16 Operations. I will be joined by Anthony Crowell, 17 counsel to the Mayor, and two steps away, Skip 18 Funk, Director of the Mayor's Office of Citywide 19 Emergency Communications, and representatives of 20 the Office of Emergency Management, and the 21 sanitation, transportation, fire, and police 22 departments. 23 I would like to begin by thanking 24 the members of the Committee on Sanitation and 25 Solid Waste Management and Public Safety and

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 11 SAFETY
2	Transportation. In particular, I'd like to thank
3	Chair James and Vallone and Chair Vacca for their
4	time today and for the opportunity to comment on
5	the proposed legislation.
6	As you know, on the day after
7	Christmas the city was struck by one of the worst
8	blizzards in its history, dropping 20 to 30 inches
9	of snow across the city, with sustained snowfall
10	rates of two inches per hour, severely disrupting
11	transit and life throughout the five boroughs. As
12	the Mayor said, the city's cleanup and recovery
13	efforts did not meet the high standard that New
14	Yorkers have come to expect.
15	Mayor Bloomberg asked me to review
16	the city's operations during the storm and find
17	ways to improve interagency coordination and the
18	response to future severe storms. On January
19	10th, Deputy Mayor Goldsmith, along with
20	Commissioners Dougherty, Bruno, and Cassano,
21	testified before this body to offer the findings
22	of our review and the set of improvement steps the
23	city plans to take.
24	I'll use my time to address some of
25	the 15 points brought up by thesome of the

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 12 SAFETY
2	points brought up by the council's proposed
3	legislation and briefly review the 15-point plan
4	presented at the January 10th hearing. I will
5	also update the committees on the city's progress
6	in implementing that plan.
7	Starting with the 15-point plan.
8	Our first recommendation was to amend the process
9	by which a snow declaration is declared. In order
10	to ensure deliberate decision making by critical
11	administration officials charged with responding
12	to winter weather emergencies. On January 11th,
13	the Mayor issued Executive Order 144, which
14	establishes a citywide protocol for responding to
15	winter weather emergencies.
16	EO 144 requires OEM to convene the
17	commissioners of Transportation, Sanitation, Fire,
18	and Police upon the forecast of extreme winter
19	weather. These commissioners are required to
20	evaluate policy options, including actions that
21	may be taken by individual commissioners or the
22	Mayor and to take action or advise accordingly.
23	Our second recommendation was to
24	develop a broader range of options that could be
25	part of an emergency declaration and make them

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 13 SAFETY clear and understandable to New Yorkers. Given 2 that weather emergencies are dynamic events that 3 4 require flexible responses, pursuant to EO 144, 5 OEM has developed a protocol by which the commissioners of OEM, Transportation, Sanitation, 6 7 Fire, and Police will consider and evaluate all winter weather actions to be taken. These range 8 9 from agency level decisions, such as suspension of 10 alternate side and parking meter regulations, to 11 mayoral decisions, such as whether to issue a 12 mayoral order to declare some form of emergency, the contours of which should be determined based 13 on the attributes of the particular storm. 14 15 Our third recommendation was to 16 equip every Department of Sanitation truck with a 17 GPS device enabled with two-way communication. 18 Immediately after the storm, the city began 19 fitting DSNY trucks with this technology, which 20 was successfully piloted on 50 sanitation trucks, 21 starting with the January 7th snowstorm. Verizon 22 Communications is responsible for the eventual installation of 2,500 units on all collection 23 24 trucks and salt spreaders. As of today, about one-third of the 59 sanitation districts have GPS-25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 14 SAFETY
2	enabled equipment, including over 800 vehicles and
3	workers have been trained on their use. Full
4	deployment is expected to be complete within 10 to
5	12 weeks.
6	Additionally, laptop computers will
7	be deployed with supervisors in the field to
8	monitor conditions and enable real-time strategic
9	coordination of resources. DSNY is also working
10	with Verizon to implement programs that could
11	digitally monitor plow routes and give sanitation
12	workers the ability to alert their supervisors
13	about street conditions, including obstructed
14	roadways, stuck equipment, accidents, and
15	injuries. DSNY continues to investigate advances
16	in locator technology.
17	Recommendation four was to improve
18	accountability protocols in the development of
19	plowing definitions by Sanitation. DSNY is
20	currently experimenting with a new system for
21	reporting plowing progress by measuring the real-
22	time percentage of completed streets during the
23	snowfall and not just after the snowfall has
24	ceased, as has been done in the past. This new
25	reporting tool is designed to be used when there

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 15 SAFETY
2	is continuous snowfall occurring over two
3	consecutive work shifts, as during the January
4	27th snow event, when nearly 20 inches of snowfall
5	fell.
6	This tool provides uniformed field
7	managers entering a new work shift with the
8	plowing progress achieved by sanitation plow
9	operators on the previous work shift by
10	identifying routes that have been plowed at least
11	once but which are not yet cleared due to snow
12	that continues to fall. This system, along with
13	the alerts being created in tandem with Verizon,
14	will provide the department with a greater ability
15	to react to unforeseen circumstances in real-time.
16	Recommendation five was to
17	implement live monitors through the Street
18	Conditions Observation Unit, or SCOUT, Team to
19	stream video of trouble spots back to City Hall
20	and the city's EOC at OEM. The Street Condition
21	Observation Unit, or SCOUT, is deployed daily to
22	report quality-of-life conditions on city streets
23	and sidewalks to 311. Beginning with the January
24	7th snowstorm, SCOUT was successfully deployed to
25	monitor potential trouble spots as outlined in

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 16 SAFETY
2	this recommendation.
3	For future storms, the SCOUT teams
4	will be managed by OEM. We deploy these dedicated
5	teams throughout the city during winter weather
6	emergencies with handheld cameras. These cameras
7	stream live video feed which can be reviewed, not
8	only by OEM's OEC, but also by other city agencies
9	and will provide an additional mechanism for
10	situational awareness to help guide resource
11	deployment. SCOUT has been successfully
12	implemented four times since the December 26th
13	blizzard. During these events, SCOUT used city-
14	owned cameras and TLC SUVs equipped to handle
15	potentially difficult conditions.
16	Recommendation six was to enhance
17	the immediate availability of equipment critical
18	to recovery operations. The first step in
19	ensuring the availability of city equipment for
20	recovery operations is to provide critical
21	emergency decision makers with the knowledge of
22	the equipment that all city agencies have at their
23	disposal.
24	OEM's Citywide Asset and Logistics
25	Management System, or CALMS, is a web-based tool

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 17 SAFETY
2	designed to capture information about available
3	assets to aid emergency response efforts. OEM is
4	currently expanding the functionality of CALMS
5	through a competitive solicitation to increase the
6	volume of equipment tracked by the system and add
7	features to better track the location and
8	availability of assets at any point in time.
9	Recommendation seven was to enhance
10	our ability to deploy personnel from other city
11	departments to assist in response operations. OEM
12	is currently working with DCAS, the Office of
13	Labor Relations, and other city agencies to
14	implement this enhanced staffing labor capability
15	for assistance in response operations, including
16	providing laborers to DSNY when needed.
17	Recommendation eight was to enhance
18	the EOC as the center of resource coordination.
19	Upon activation, the EOC serves as the emergency
20	command center in is the epicenter of operational
21	information flow and resource deployment. OEM is
22	currently working with agencies to clarify the
23	skill, experience level, and decision making
24	authority that a delegate to the EOC should
25	possess. This includes identifying a cadre of

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 18 SAFETY staff who have up-to-date agency data about in-2 progress operations, are familiar with key agency 3 assets and operations, and have the authority to 4 5 deploy them if needed. б During a winter weather emergency, 7 depending on severity of conditions, the EOC may 8 dedicate representatives from dozens of city 9 government agencies including the Council. This collaboration ensures that the City has a 10 11 comprehensive view of the emergency and enables a 12 rapid and informed deployment of resources. 13 Recommendation nine was to outline 14 steps to improve tow truck deployment. The tow 15 truck task force was created to centralize the 16 deployment of tow truck resources in instances 17 where significant numbers of emergency mass transit and civilian vehicles became stuck in the 18 snow. The activation of the tow truck task force 19 20 comprised of representatives from Sanitation, 21 NYPD, and DOT, and other operating agencies as 22 needed, like DEP, Parks, MTA, FDNY, EMS, is among 23 the options to be considered by the interagency 24 meeting of commissioners pursuant to EO 144. 25 The task force, which is managed

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 19 SAFETY
2	through the EOC, is charged with pooling agency
3	resources to effectively allocate and deploy tow
4	trucks based on real-time information streaming
5	into the EOC. The task force avoids duplication
6	of efforts by coordinating tow truck response
7	across agencies and pushing the assignments to the
8	designated agency for asset deployment.
9	Recommendation 10 is to improve the
10	city's ability to utilize private contractors for
11	assistance. DSNY is currently conducting outreach
12	to expand its list of private contractors to
13	assist in snow removal during extreme winter
14	storms and is exploring the cost of paying vendors
15	to be on standby for the city. This method has
16	been successfully implemented by the Port
17	Authority of New York/New Jersey.
18	Recommendation 11 is to improve the
19	process for hiring additional laborers not
20	currently employed by the city. During the
21	snowstorm, numerous logistical impediments
22	severely discouraged the participation of private
23	laborers. Since then, Operations has begun
24	working with DSNY to examine the process by which
25	temporary laborers are recruited, registered,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 20 SAFETY
2	deployed, and paid. Among the options being
3	weighed as a means of simplifying the process is
4	to outsource some or all of these administrative
5	functions to an outside resource that specializes
6	in this arena. We are also looking into the cost
7	and utility of using a third-party pay agent to
8	pay the laborers and bypass the difficult and
9	untimely process of payment directly from the
10	city.
11	Recommendation 12 is to improve
12	communications through a real-time public portal.
13	Within weeks of the December storm, the
14	administration launched NYC Snow Update, a website
15	dedicated to providing a one-stop portal for all
16	snow related information from the city and other
17	credible sources. At www.nyc.gov/snowupdate,
18	residents can find information on transportation
19	status, sanitation and collection information,
20	share their own snow related pictures and videos,
21	and subscribe for real-time news and
22	announcements. Additionally, NYC Snow Update
23	enables users to post locations of unplowed
24	streets and stuck vehiclesinformation that is
25	routed to the EOC and is used for situational

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 21 SAFETY
2	awareness when deploying city resources. The
3	website is activated when the EOC is activated and
4	deactivated 12 hours after the EOC is deactivated.
5	Recommendation 13 was to provide
6	better methods for New Yorkers to request help.
7	The 311 call center experienced high call volume
8	during and after the storm, including a high
9	number of non-critical information requests.
10	Three-one-one now has enhanced web reporting
11	options that can handle most types of service
12	requests.
13	Additionally, we are encouraging
14	New Yorkers to sign up for Notify NYC, an
15	emergency messaging system that allows users to
16	register to receive information about citywide
17	emergencies and other vital information by mail,
18	phone call, or SMS text. We are working to
19	enhance 311's social networking options as a means
20	to disseminate information to New Yorkers. Three-
21	one-one already maintains two Twitter feeds, one
22	for 311 at 311 NYC, and one jointly with DOT for
23	alternate side parking, NYC ASP.
24	Moreover, in partnership with the
25	Mayor's Office of Media and Entertainment and the

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 22 SAFETY
2	chief digital officer, 311 will continue to
3	explore opportunities to develop additional
4	channels to disseminate information.
5	We're also currently piloting 311
6	texting capabilities that will make information
7	available to the public through a text interface
8	where customers will be able to text a question to
9	a designated six digit code and receive a response
10	with information from the 311 database.
11	Recommendation 14 was to reform
12	dispatch protocols in extreme and high volume
13	events. After the blizzard, at the direction of
14	the mayor, the Mayor's Office of Citywide
15	Emergency Communications created the 911 call
16	processing review team to review the 911 system,
17	including the protocols and how to handle high
18	volume events. This team, comprised of subject
19	matter experts from outside the city and resources
20	from OCC, NYPD, and FDNY EMS, is analyzing how the
21	process works today, determining how the process
22	should work for best effectiveness in the future,
23	and mapping a plan to bridge the gap. This
24	comprehensive analysis will continue through the
25	end of May and final recommendations will be

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 23 SAFETY
2	provided to the mayor by July.
3	And last, recommendation 15 was to
4	accelerate PSAC integration and implementation.
5	As you know, NYC operates the largest 911
6	emergency communication systems in the nation,
7	handling more than 11 million calls per year. The
8	city Emergency Communications Transformation
9	Program, or ECTP, was initiated in 2004 to address
10	the needs of the city's emergency public call
11	taking and dispatch operations. Mayor Bloomberg
12	recently created the OCC to accelerate the ECTP
13	project and ensure its success. At the direction
14	of OCEC, the integration of the city's dispatch
15	and telephony systems will be improved through
16	ECTP. This program will continue to transform a
17	30 to 40 year old system by implementing state-of-
18	the-art technologies.
19	Council legislation response. We
20	worked hard to learn from our mistakes during the
21	December 26 storm and to earn back our good
22	reputation in snow removal. We have created new
23	protocols to improve our storm response, made
24	alterations to agency standard operating
25	procedures, incorporated more technology into the

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 24 SAFETY
2	snow removal operation, and enhanced our ability
3	to communicate with the public. As a result of
4	these steps, we firmly believe that storm response
5	has been and will continue to be enhanced.
6	Indeed, we successfully handled
7	storms of 9 to 13 inches on January 12th and 13th,
8	and 10 to 19 inches on January 26 and 27th. It is
9	with this in mind that the administration,
10	including all the relevant agencies involved in
11	such efforts, has considered the various
12	legislative proposals before us today. These
13	proposals contain worthwhile ideas that address
14	many of the administration's failures during the
15	storm. However, we are concerned by some of the
16	unintended consequences that some of these bills
17	are likely to have.
18	First, many of the proposals,
19	although based on sound reasoning, propose actions
20	that DSNY, OEM, FDNY, and DOT already perform in a
21	typical snow response. Various committee's
22	reports and decision structures are built into the
23	response mechanisms already in place. Although we
24	have identified areas where we could have
25	performed significantly better, we have made

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 25 SAFETY considerable progress in quickly implementing 2 material changes to these protocols. Proposals 3 4 that impose new reporting requirements, borough-5 focused removal strategies instead of the more effective sanitation district focus and the 6 7 displacement of agency functions from their 8 operational homes would duplicate our efforts. 9 What is worse is that they could make snow 10 recovery more inefficient by establishing rigid 11 rules and predetermined actions when a more 12 flexible response is necessary and advisable. 13 In addition, some of the proposals 14 attempt to legislate issues where agency discretion is paramount. For example, OEM 15 16 intentionally incorporates flexibility into its planning so it can address the unique and 17 18 unforeseen circumstances presented by new winter 19 emergencies. By imposing legislation that would 20 more narrowly define the instances in which OEM 21 mobilizes resources, we would be severely limiting 22 the courses of action that city agencies can take 23 and risk undoing the progress of some of our new 24 protocols.

With that in mind, I'll now provide

25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 26 SAFETY
2	comments on each of the bills.
3	First, annual snow response and
4	preparedness report, LS 1927. The first bill,
5	sponsored by Chair James, would require the
6	Mayor's Office of Operations to create an annual
7	snow preparedness and response report.
8	Currently, the New York City Winter
9	Weather Emergency Plan, developed and maintained
10	by OEM, guides the city's response to the hazards
11	that winter brings, including severe cold and
12	major snowstorms. The Winter Weather Emergency
13	Plan, like the city's heat plan, is a strategic
14	document that describes agency responsibilities,
15	key decisions, and interagency coordination. When
16	a National Weather Service forecast exceeds one of
17	the plan's thresholds, such as six inches of snow
18	or temperatures below 15 degrees for more than two
19	days, the OEM convenes a group of city, state,
20	federal, and nonprofit and volunteer agencies
21	called the Winter Weather Emergency Steering
22	Committee. Through this committee, the National
23	Weather Service provides the forecast and its
24	predicted impacts and OEM ensures that agency
25	preparations are in place. The OEM commissioner

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 27 SAFETY already has the power and duty to coordinate the 2 city's response to emergencies, prepare plans for 3 responding to emergency conditions, and potential 4 5 incidents, and operate the Emergency Operations б Center. 7 This legislation delves too deeply 8 into the tactical fine points of OEM's operations. 9 It is inappropriate to legislate the details of 10 OEM standard operating procedures, for future 11 modification or revision of the plans will be 12 arduous and could negatively impact upon the 13 city's preparedness and, as a result, the public 14 safety. 15 Second bill, OEM responses to 16 weather-related emergencies, LS 1928. The next 17 bill, sponsored by Chair James and Council Member 18 Vacca--or Chair Vacca, would require OEM to create 19 rules and regulations regarding weather 20 emergencies. 21 During emergencies of any nature, 22 OEM's job is to coordinate the city's response and 23 recovery and to collect and disseminate critical 24 information to key stakeholders in the government, 25 the private sector, and the public. Although

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 28 SAFETY every emergency creates new and unforeseen 2 conditions, OEM has flexible plans in place that 3 define the city's coordinated response. 4 5 Emergencies in New York City are managed under the Citywide Incident Management 6 7 System, or CIMs. CIMs establishes command 8 structures for a range of incidents, it assigns 9 the lead or command element, designates which 10 agency or agencies are in charge, and sets forth 11 roles and responsibilities for agencies involved 12 in emergency response. For example, under CIMs, 13 weather events such as snowstorms are managed by 14 unified command with the Department of Sanitation, 15 Department of Transportation, police department, 16 the fire department, and OEM. 17 The legislation addressed here is 18 already covered as a procedural responsibility of 19 OEM under CIMs, enforced by executive order and 20 detailed in the city's Winter Weather Emergency 21 Plans and other plans. OEM continuously monitors 22 the weather through its watch command. When the 23 potential exists for a significant weather event, 24 OEM takes actions, which range from the standard 25 monitoring of the situation through watch command

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 29 SAFETY which operates 24/7 365, enhanced watch command, 2 activation of the winter weather plan, situation 3 room activation, modified Emergency Operations 4 5 Center activation or full EOC activation. The EOC 6 through watch command is always activated and at a 7 state of readiness at one of these levels of 8 monitoring and response. 9 The standard operating procedures 10 of the OEC, its composition, and many of the tasks 11 related to a potential activation focus on 12 interagency communication. 13 It is inappropriate for the 14 commissioner to create rules and regulations 15 because the very nature of emergency response is not an exact science and the plans OEM creates are 16 17 intentionally flexible to address 18 unpredictability. 19 Third, comprehensive snow removal 20 plan by borough, LS 1923. The third bill, 21 sponsored by Council Member Palma, would require 22 the Department of Sanitation to develop borough-23 based snow removal plans to be updated annually 24 and submitted to local community boards and council members for comment. 25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 30 SAFETY
2	Every year, Sanitation consistently
3	applies the same protocol and procedures for salt
4	spreading and snowplowing operations throughout
5	the entire city. DSNY modifies its snow plan on
6	an as needed basis. Plowing operations in every
7	borough must first begin along the primary roads
8	and arterial highways, followed by secondary
9	streets that feed into the primary roads, and
10	last, the tertiary streets that feed into the
11	secondary streets in every borough.
12	Requiring a separate plan for each
13	borough is unnecessary and duplicative because
14	DSNY district superintendents already meet with
15	each community board district manager every month
16	at the district service cabinet meetings mandated
17	by the New York City Charter, during which time,
18	the plan for snow operations for each community
19	district is reviewed and discussed directly
20	between them.
21	The charter also requires the
22	Office of Management and Budget to publish and
23	furnish annually to each community district the
24	department's District Resource Statement which
25	identifies equipment allocated to each community

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 31 SAFETY district. Therefore, it is the opinion of the 2 administration that this legislation is 3 4 unnecessary. 5 Number four, establish OEM borough supervisors, managers, LS 1982. The fourth bill, б 7 sponsored by Council Member Comrie, would require 8 OEM to appoint borough commissioners or 9 supervisors. 10 OEM does not handle emergencies in 11 a decentralized way, it operates on a citywide 12 basis and surges as needed. OEM has the ability 13 to cover all boroughs through deployment of 14 citywide incident coordinators as an incident 15 requires. These responders can be deployed 16 anywhere in the city for additional situational 17 awareness, watch command monitors information by 18 borough for all emergencies. 19 While utilizing a borough approach 20 for monitoring works to enhance situational 21 awareness, it does not work for coordinating or 22 deploying resources. OEM has both citywide and 23 borough responsibly and addresses incidents that 24 cross borough lines or are contained in a single 25 borough. OEM is a coordinating agency and

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 32 SAFETY utilizes the borough structure of operating 2 agencies to enhance its own efforts. 3 Further, in addition to adding 4 5 unnecessary costs during a period of deficits, 6 having a borough structure does not augment OEM's 7 coordination responsibilities and could even have 8 a negative impact, as it is charged with 9 coordinating the requests for resources and 10 determining and ensuring that resources go where 11 they are truly needed most. 12 Fifth, Emergency Operations Center, 13 LS 1981. The fifth bill, sponsored by Chair 14 Vallone, would require OEM to create rules and 15 regulations regarding the EOC. 16 The purpose of the EOC is to bring 17 all the agencies involved in an incident together 18 to provide the city with a common operating 19 procedure and to identify and solve problems. In 20 addition, when an agency needs assistance to do 21 its job, it can request resources through the EOC 22 and OEM will get them from other city agencies, 23 neighboring counties, states, and the federal 24 government, or the private sector. 25 The decision to activate is an

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 33 SAFETY executive decision based upon expertise, 2 experience, and circumstance and should not be 3 legislated or bound by narrowly focused rules 4 5 regarding an inexact weather prediction. These decisions are inherent in the duties of the OEM 6 7 Commissioner under the City Charter. For any emergency, including winter 8 9 weather, the EOC is opened after the OEM Commissioner, with the advice of his or her 10 11 executive staff, has reason to believe weather 12 conditions will be such that EOC activation will 13 support the city's agencies' operational efforts and that criteria and/or thresholds outlined in 14 15 the Winter Weather Emergency Plan will likely be 16 met. After action reports following activation further address questions the City Council may 17 18 have related to planning and coordination. 19 Furthermore, by requiring the 20 disclosure or reasons certain actions were not 21 taken, the bill as drafted implicates the 22 deliberative privilege that is well recognized 23 under state and federal law. This privilege 24 protects the ability of agencies in the executive 25 branch to perform their Charter-mandated functions

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 34 SAFETY
2	by not requiring disclosure of official's
3	deliberations that result in policy or operational
4	decisions.
5	Number six, OEM calls for aid, LS
6	1980. The sixth bill, sponsored by Council Member
7	Crowley, would require OEM to create rules and
8	regulations regarding requests for aid from the
9	state Office of Emergency Management and mutual
10	aid from the state and other jurisdictions.
11	Logistics is a core mission of OEM
12	and a primary role of the EOC. Through this
13	function, the city has the ability to reach out to
14	a wide range of resources, including city
15	agencies, private businesses, and surrounding
16	counties, state, and the federal government. The
17	introduction of rules to regulate mutual aid
18	offers no logistical improvements to OEM's
19	process. OEM has detailed procedures in place
20	which outline the process for obtaining resources
21	from city agencies, vendors, or state and federal
22	partners. All emergency resource requests from
23	the city agencies to the state are channeled
24	through OEM to reduce competition for resources,
25	duplication of requests, and to serve as a central

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 35 SAFETY
2	resource coordination center.
3	In addition, 2010 New York State
4	legislation entitled the Intrastate Mutual Aid
5	Program, IMAP, allows NYC to contact other New
6	York state counties to seek mutual aid. The
7	protocols are now being defined by a committee, of
8	which OEM is a member, and will be sufficiently
9	specific to provide answers for the City Council
10	related to mutual aid. An additional request
11	mechanism for mutual aid is available for a state
12	to state requests under the Emergency Management
13	Assistance Compact, or EMAC.
14	EMAC membership consists of all
15	U.S. states and territories and is similar in
16	scope to the IMAP, but on an interstate level.
17	Under EMAC, protocols and processes are in place
18	for request, reimbursement, liability, etc. None
19	of the above options for resource requests for
20	mutual aidPSMA, IMAP, EMAC, etcpreclude New
21	York City from entering into any other specific
22	MOUs with partners, however, attempting to
23	legislate any such process will duplicate and
24	complicate current mechanisms already in place at
25	the city, state, and federal levels.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 36 SAFETY
2	As I noted in discussing the
3	previous bill, as drafted this will require
4	disclosure of certain information that implicates
5	the deliberative privilege long recognized under
6	both state and federal law rendering it an
7	inappropriate subject for legislation.
8	Number seven, notice of service
9	changes, LS 1912. The seventh bill, sponsored by
10	Council Member Gentile, would require Operations
11	to notify the public of the status of any
12	government services that are disrupted due to
13	severe weather or other emergencies.
14	As it stands, the public is already
15	informed by coordinated media releases from OEM,
16	DSNY, DOHMH, City Hall, and MTA. Those same
17	messages are posted on social media sites,
18	NYC.gov, and agency websites. In addition, the
19	information is sent through Notify NYC, provided
20	to 311, and distributed to OEM's e-mail subscriber
21	list.
22	The new snow website also allows
23	the public to provide direct feedback and submit
24	photos of conditions to the EOC.
25	Number eight, street snowplow
1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 37 SAFETY
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2	priority designations, LS 1916. The eighth bill,
3	sponsored by Council Members Vacca and Gentile,
4	would require DSNY to post on its website no later
5	than October 1, 2011, a report identifying all the
6	snow routes and snow removal priority designations
7	of all city streets by community district.
8	The administration has already
9	committed to make data and information accessible
10	to the public on a dedicated city website by
11	collecting and compiling maps and more than 1,000
12	snowplow routes across the city. However, the
13	deadline of October 1st, 2011, is unrealistic
14	given the amount of data that must be processed.
15	Number nine, review of 911, LS
16	1979. The ninth bill, sponsored by Chair Vallone,
17	would require the NYPD to conduct a comprehensive
18	operational and technical review of the city's
19	emergency 911 communications system and report its
20	findings to the council.
21	The administration objects to
22	legislation requiring operational and technical
23	reviews of 911 with report to the council. Such a
24	requirement is duplicative of the administration's
25	efforts already underway, as described both by

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 38 SAFETY
2	Deputy Mayor Goldsmith at the hearing on January
3	10, 2011, and also in the Mayor's Action Plan
4	regarding emergency communications.
5	Number 10, borough specific snow
6	event coordinators, LS 1978. The tenth bill,
7	sponsored by Council Member Williams, would
8	require the sanitation commissioner to designate a
9	borough snow event coordinator during snow season
10	to communicate directly with other agencies,
11	elected officials, and community boards, and
12	coordinate DSNY snow response with other agencies.
13	Every district garage and borough
14	office is sufficiently staffed with both
15	managerial officers and workers and within this
16	hierarchy every employee executes their assigned
17	snow duties and responsibilities during snow
18	season. In addition, the department's Office of
19	Customer Services and Government Relations
20	communicates regularly with elected officials and
21	community boards during snow events and manages
22	the intake of hundreds of service related issues
23	by constituents which it routes directly to the
24	field and tracks for completion.
25	Moreover, OEM, through its EOC,

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 39 SAFETY already has in place a system to coordinate among 2 agencies the city's response during snow events. 3 Creating a separate snow event coordinator is 4 5 unnecessary because it overlaps with these 6 existing and well-established responsibilities and 7 protocols. Eleven, snow removal volunteer 8 9 registry, LS 1977. The eleventh bill, sponsored 10 by Council Member Koo, would require DSNY to 11 establish a registry of volunteers who will remove 12 snow on behalf of others who are unable to do so and to accept requests for snow removal. 13 As drafted, the bill raises 14 15 significant operational and legal issues. 16 Operationally, the bill would require DSNY to 17 oversee and manage this effort. We believe that 18 it would be more appropriate to assign this role 19 to NYC Service, whose experience with volunteer 20 recruitment and management makes it better 21 position to evaluate volunteers, thus helping to 22 ensure that they are qualified and do not pose a 23 threat to the individuals this bill aims to help. 24 We should also be mindful that 25 there are nonprofit organizations that are already

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 40 SAFETY doing great work in this area and we should be 2 careful not to interfere with the success of these 3 4 groups. 5 The bill could impose liability on б the same property owners whom we are looking to assist should a volunteer fail to clear the 7 8 sidewalk in a manner required by the 9 administrative code. The bill could also impose 10 liability on the city. State law provides that 11 volunteers who are expressly authorized to 12 participate in a city-sponsored volunteer program 13 shall be considered an employee of the city. If a volunteer hurts him or herself while removing 14 15 snow, then liability would rest with the city and 16 is likely to have costly ramifications. 17 An alternate approach is to allow 18 NYC Service to develop a plan that would achieve 19 the bill's objectives in a manner that is 20 efficient, effective, and consistent with existing 21 law. A model to replicate is in an initiative 22 called NYC Cool Roofs whereby NYC Service worked 23 with nonprofits, city agencies, and building 24 owners to craft a pilot program that recruited 25 volunteers to apply white reflective surfaces to

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 41 1 SAFETY rooftops, reduce building cooling costs, and save 2 3 energy. Number 12, annual inventory of 4 5 emergency equipment resources, LS 1976. The twelfth bill, sponsored by Council Member Mealy, б 7 would require operations to conduct an annual 8 inventory of snow and weather emergency management 9 equipment. As I noted earlier, OEM has a 10 11 similar capability through the Citywide Asset and 12 Logistics Management System, or CALMS, a web-based 13 tool designed to capture information about assets 14 that can be used to aid emergency response and 15 recovery efforts. Since its launch CALMS has 16 served as the city's only combined database for 17 emergency resources. Given the broad purview of the bill 18 19 as drafted, the administration has particular 20 concerns regarding the required disclosure of 21 potentially sensitive or confidential information 22 about agency operations and equipment. Additionally, while we agree that we need to 23 24 improve our ability to utilize private contractors 25 during emergencies and are working to do so, the

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 42 SAFETY scope of the required inventory of privately owned 2 equipment presents an undue burden. 3 Thirteen, the suspension of parking 4 5 meters, Intro 169. The thirteenth bill, Intro 169, is sponsored by Council Member Recchia and 6 7 would require the Department of Transportation to 8 suspend parking meters when alternate side parking 9 rules and street sweeping are suspended by DSNY due to snow fall. The parking meters would not be 10 11 permitted to be reactivated for at least 24 hours 12 and until street sweeping is resumed. 13 We understand that the intention of 14 this bill is to avoid people having to move their 15 cars when it could interfere with snow removal 16 operations. However, we are concerned that the 17 suspension of parking meters would have unintended 18 consequences for business owners who rely on 19 customers being able to park in front of their 20 stores. If parking meters were suspended, people 21 would leave their cars in place. After 22 snowplowing on the street where the car is 23 located, the car would be difficult to move--24 forcing the car to stay in place for even longer. 25 Without turnover of these parking spots,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 43 SAFETY
2	businesses would suffer.
3	Furthermore, in the winter of 2009,
4	2010, street sweeping was suspended due to weather
5	on 11 days. Parking meters were not suspended on
б	any of those days and DOT received very few
7	complaints. In fact, this winter was the first
8	time that meters have been suspended over the past
9	few years and it was only because of the severity
10	and accumulation of snow.
11	We believe the impact on business
12	owners is too great to suspend parking meters
13	every time street sweeping is suspended due to
14	snow fall and, therefore, oppose this bill.
15	Number 14, clearing crosswalk curb
16	cuts on primary streets, LS 1910. The fourteenth
17	bill, sponsored by Council Member Koslowitz, would
18	require DSNY to develop a plan for removing snow
19	and ice from curb cuts and pedestrian medians on
20	primary roadways. For the purpose of addressing
21	curb cuts, DSNY assumes that the sponsor intends
22	that this bill cover only crosswalks at
23	intersections and not cuts into the curbs for
24	driveways.
25	There are over 344,000 crosswalks

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 44 SAFETY
2	in the city, of which nearly half are along
3	primary roadways. DSNY workers do not manually
4	shovel out crosswalks. Once they complete plowing
5	and salt spreading operations, and provided there
6	are no other predicted snowstorms, Sanitation
7	workers must resume garbage and recycling pickups.
8	DSNY relies on a pool of available
9	temporary laborers to undertake the task of
10	clearing crosswalks, but there's no guarantee year
11	after year that there will be a sufficient number
12	of laborers who will sign up for temporary work
13	during major snow events. DSNY is reluctant to
14	assign temporary laborers to shovel out pedestrian
15	medians because those medians are usually located
16	along primary roadways, where median wheresorry,
17	where multiple lanes of fast-moving traffic on
18	each side of the median potentially place them in
19	harms way.
20	DSNY proposes that as part of any
21	policy for shoveling snow from publicly used

21 policy for shoveling snow from publicly used 22 areas, legislative or otherwise, it should be 23 mandated that every corner property owner or his 24 or her lessee located on a primary, secondary, or 25 tertiary street be responsible for shoveling out

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 45 SAFETY the curb cut, as well as the first couple of feet 2 on the portion of the crosstalk directly abutting 3 his or her property. Other large cities already 4 5 impose some form of responsibility on such property owners, including Boston, Ann Arbor, and 6 7 the Milwaukee. Fifteen, 311 high call volume 8 9 protocol, LS 2037. The fifteenth bill, sponsored by Council Member Williams, would require the 10 11 Department of Information Technology and 12 Telecommunications to develop a high call volume 13 protocol for 311. 14 Despite the challenges presented by 15 the December blizzard, given the record number of 16 calls received in the storm's immediate aftermath, 311 functioned exceedingly well. The system 17 18 proved to be a robust and effective means of 19 informing New Yorkers on the status of storm-20 related conditions, updates, and instructions, 21 having received more than one million calls from 22 December 26, 2010, through January 2nd, 2011. 23 The standard practice for 311 to 24 increase personnel during high volume call 25 periods. The protocol for adding personnel to 311

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 46 SAFETY
2	to answer calls during emergenciesexcuse mehas
3	been executed as needed, since system launch in
4	2003. The call center facility, as well as its
5	underlying technology, is built to allow quick
6	scale up for exigent circumstance, including
7	storms, emergencies, or citywide events.
8	Additionally, 311 has implemented
9	other innovations to relieve the strain of high
10	call volume. The 311 automated messaging system
11	heard by callers before they reach call takers is
12	an effective means of delivering status,
13	instructions, and updates to New Yorkers. It has
14	also introduced thousands of customers to 311
15	onlinea quick alternative to making a phone
16	callthrough recordings encouraging callers to
17	use this option. Three-one-one online proved
18	especially valuable during and after the storm,
19	receiving 108,842 site visits from December 26th
20	to December 31st, 2010.
21	As per usual, staff at 311 worked
22	with OEM to ensure that notifications created by
23	OEM and distributed through a Notify NYC were
24	consistent with alerts and updates on 311's
25	automated messaging system, the call center, and

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 47 SAFETY
2	online channels.
3	In partnership with the Mayor's
4	Office of Media and Entertainment and the chief
5	digital officer, 311 continues to explore
6	opportunities to develop additional alternate
7	channels to disseminate information on a regular
8	basis, as well as during high demand periods.
9	Sixteen, snow removal from bus
10	shelters, LS 1994. The final proposed bill,
11	sponsored by Council Member Gonzales, would
12	require DOT to remove snow and ice from all bus
13	shelters in the timeframe established in Section
14	16-123 of the Administrative Code.
15	We understand that the purpose of
16	this bill is to ensure the public can wait safely
17	for buses and we agree that is important.
18	However, we have a few concerns with this bill.
19	Cemusa is the company that has a
20	franchise with DOT for the installation and
21	maintenance of 3,300 bus stop shelters. Cemusa
22	owns these structures during the term of the
23	contract. As the property owners and as part of
24	its franchise agreement, Cemusa is already
25	obligated to remove all snow and ice from DOT's

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 48 SAFETY
2	bus shelter locations within the timeframe
3	mandated by the administrative code, which
4	requires all property owners to remove snow and
5	ice from sidewalks in front of their properties.
6	Accordingly, the terms of the Cemusa franchise
7	agreement include provisions for the payment of
8	liquidated damages for failure to maintain
9	shelters. This winter, Cemusa paid the city
10	nearly \$100,000 in liquidated damages.
11	It is important to note that since
12	clearing their property is an owner's
13	responsibility, DOT does not maintain personnel on
14	staff to clear sidewalks of snow and ice.
15	Finally, the bill defines bus
16	shelter as any covered location where the public
17	waits to board a NYC transit authority vehicle.
18	This definition would apply to many more
19	structures than the 3,300 Cemusa bus shelters that
20	fall under the jurisdiction of the NYC Department
21	of Transportation.
22	Bus shelters outside the Cemusa
23	program are not under DOT's control, often they're
24	controlled privately or by other government
25	jurisdictions. DOT cannot be held responsible for

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 49 SAFETY
2	removing precipitation from all of these
3	locations.
4	Finally, in conclusion, we've
5	worked hard since the December blizzard to earn
6	back the public's trust. We believe that the 15-
7	point plan presented at the January 10th hearing
8	and reiterated today actively addresses the areas
9	of concern voiced by the Council and the people of
10	New York City.
11	We believe that to preserve
12	flexibility in the face of unforeseen
13	circumstances and to build on the progress made
14	with our new plans, the Council should not move
15	forward with these legislative proposals. Rather,
16	the Council should use its oversight role to
17	continue to monitor the city's future response to
18	snow events and to work with various city agencies
19	to ensure that the 15-point plan is implemented
20	and that we deliver the snow cleanup response that
21	New Yorkers expect and deserve.
22	Thank you for your attention.
23	We'll now be happy to answer your questions.
24	CHAIRPERSON JAMES: Thank you.
25	We've been joined by Council Member Garodnick,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 50 SAFETY
2	Council Member Vacca, who will return shortly,
3	Council Member Greenfield, Council Member Lappin,
4	Council Member Williams, and Council Member Levin,
5	who is joining us now.
6	I thank you for your testimony.
7	Would it be fair to conclude that the
8	administration opposes every bill that the City
9	Council has put forward? You don't like any of
10	them?
11	[Off mic]
12	LIZ WEINSTEIN: I think we're ready
13	to start talking [off mic].
14	CHAIRPERSON JAMES: Okay. Very
15	good, let's start talking. So you mentioned in
16	your testimony the New York City Winter Weather
17	Emergency Plan, which was updated on December
18	21st, 2006, and the New York City Winter Weather
19	Emergency Plan is a detailed citywide plan that
20	New York City agencies will use to respond to
21	severe winter weather ranging from low temperature
22	to freezing rain to snow storms. This event
23	scenario describes how agencies will use the
24	operational protocols and strategies in the plan
25	to respond to back-to-back record snowfalls. Is

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 51 1 SAFETY that a correct description of this plan? 2 Could you introduce the rest of 3 4 your panel--5 LIZ WEINSTEIN: Sure, yeah-б CHAIRPERSON JAMES: --since you've 7 been joined by --8 LIZ WEINSTEIN: --absolutely. So 9 Anthony Crowell, who's counselor to the Mayor is 10 here, Skip Funk, who I mentioned before, who is in 11 charge of emergency communications review--I'm 12 going to sort of screw up all the agency folks, but we have OEM, Sanitation --13 14 CHAIRPERSON JAMES: [Interposing] 15 Can they introduce themselves --16 LIZ WEINSTEIN: Sure--17 CHAIRPERSON JAMES: --perhaps? 18 LIZ WEINSTEIN: --absolutely. Go 19 ahead. 20 RACHEL DICKINSON: Good morning, 21 I'm Rachel Dickinson from the Office of Emergency 22 Management--23 SERGEANT-AT-ARMS: [Interposing] 24 Hold on a second [off mic] microphone. 25 [Off mic]

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 52 SAFETY
2	FEMALE VOICE: She doesn't have a
3	microphone.
4	[Off mic]
5	SERGEANT-AT-ARMS: So let's try and
6	do this
7	[Off mic]
8	SERGEANT-AT-ARMS: Go ahead.
9	ANDREA CICCONE: [Off mic] I'm
10	Andrea Ciccone from the Department of Sanitation.
11	RACHEL DICKINSON: I'm Rachel
12	Dickinson from the Office of Emergency Management.
13	DAVID WALLOCK: David Wallock from
14	the Department of Transportation.
15	[Off mic]
16	SUSAN PETITO: Susan Petito from
17	the police department.
18	CAROLINE KRETZ: I'm Caroline Kretz
19	from the fire department.
20	CHAIRPERSON JAMES: Question
21	relates to your current New York City Winter
22	Weather Emergency Plan which was last updated in
23	2006 which establishes operational protocols. Is
24	that plan still in effect?
25	LIZ WEINSTEIN: Yes.

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 53 1 SAFETY CHAIRPERSON JAMES: Was that plan 2 in effect during the holiday blizzard? 3 LIZ WEINSTEIN: Yes. 4 5 CHAIRPERSON JAMES: Was that plan 6 adhered to during the holiday blizzard? 7 LIZ WEINSTEIN: Yes. CHAIRPERSON JAMES: Did you say 8 9 yes? 10 LIZ WEINSTEIN: I think so, yeah. 11 CHAIRPERSON JAMES: [Off mic] just 12 go through the rules that you--13 LIZ WEINSTEIN: Sure. CHAIRPERSON JAMES: [Off mic]. I 14 15 noticed that in at least six of the 16 recommendations that you put forward--I counted 17 one, two, three, four, five, six, seven 18 recommendations you anticipate to some degree some 19 use of technology. 20 [Off mic] 21 CHAIRPERSON JAMES: How much would 22 that cost taxpayers in the city of New York? 23 LIZ WEINSTEIN: I don't have a 24 total number, if there's one that you're 25 particularly interested in, we can certainly try

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 54 SAFETY
2	to get you that number, I don't have a total for
3	all of thefor the costs.
4	CHAIRPERSON JAMES: The
5	recommendations that have been put forth by the
6	City Council do not basically require that we
7	legislate some of the protocols that are put forth
8	already in your plan which is currently in
9	existence, and there is not a fiscal note attached
10	to our bill, but I would argue that it is less
11	costly than what the administration has put forth
12	and does not depend to a certain degree upon this
13	use of technology.
14	Let us begin with the GPS systems
15	in recommendation number three. Equipped every
16	Department of Sanitation truck with a GPS device,
17	which is a good idea. My question to you, what is
18	the cost of equipping every sanitation truck with
19	a GPS device?
20	[Off mic]
21	CHAIRPERSON JAMES: And is that
22	currently within the budget?
23	LIZ WEINSTEIN: At the time of the
24	January 10th hearing, which is the latest numbers
25	we have, the pilot program was going to cost

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 55 SAFETY approximately \$30 per month per truck. 2 3 CHAIRPERSON JAMES: So what's the total cost? 4 5 LIZ WEINSTEIN: I don't have it in front of me, someone could probably do the 6 7 arithmetic, but as I mentioned in the testimony, 8 we are looking to see as we implement that to make 9 sure that it works and it's what we want to do and 10 it works for what the agency needs. We are 11 working with DoITT to figure out if there are 12 other opportunities that either are less expensive 13 or make more sense. So we're considering this the 14 first phase and a pilot and are certainly 15 continuing to explore our options. 16 CHAIRPERSON JAMES: Recommendation 17 five, implement live monitors through the Street 18 Conditions Operation Unit. My first question is 19 how many SCOUTs are available throughout the city 20 as of today? 21 LIZ WEINSTEIN: So the Mayor's 22 Office of Operations has 15 SCOUTs currently. CHAIRPERSON JAMES: Fifteen for the 23 24 entire city? 25 Exactly, and those LIZ WEINSTEIN:

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 56 1 SAFETY are agency employed, so they come to my office but 2 they are actually agency employees, there were no 3 4 new hires made for that program. 5 CHAIRPERSON JAMES: Can you just б tell me, can you break it down in terms of each 7 borough? LIZ WEINSTEIN: They're deployed 8 9 centrally and it's not by borough so--10 CHAIRPERSON JAMES: [Interposing] 11 So it depends upon the conditions that day? 12 LIZ WEINSTEIN: It depends on what they see in each time. We don't deploy all of 13 14 them during snow, we deploy about five of them 15 during the snowstorm. 16 CHAIRPERSON JAMES: And do we have 17 a cost of how much to stream video of 18 troubleshoots back to City Hall? 19 LIZ WEINSTEIN: That's all part of 20 the NYCWiN system, there's no additional cost for 21 a snow SCOUT, they're using city vehicles, they're using city titles, there's no additional funding 22 23 for them. 24 CHAIRPERSON JAMES: Let's go to 25 recommendation six, the CALM system, Citywide

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 57 1 SAFETY Asset and Logistics Management System, a web-based 2 tool designed to capture information about 3 available assets to aid emergency response 4 5 efforts. The cost of that? 6 LIZ WEINSTEIN: Rachel, do we know? 7 RACHEL DICKINSON: No, I can get 8 you that number, though, for the total cost, it's 9 been in existence for several years. So--10 [Crosstalk] 11 CHAIRPERSON JAMES: [Interposing] Okay. Are we seeking to expand that? 12 13 RACHEL DICKINSON: We are seeking 14 to expand it. 15 CHAIRPERSON JAMES: And the cost of 16 the expansion then? RACHEL DICKINSON: Well we have an 17 18 RFP out right now to look at different types of 19 enhancements to that system, and so I will get you 20 that number as well. 21 CHAIRPERSON JAMES: And how much is 22 that contract? 23 RACHEL DICKINSON: I can get you 24 that number. 25 CHAIRPERSON JAMES: Okay. Are the

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 58 1 SAFETY funds in this year's budget, capital budget? 2 RACHEL DICKINSON: For the 3 4 expansion--5 [Crosstalk] б CHAIRPERSON JAMES: Yes, no? 7 RACHEL DICKINSON: But again, this 8 an ongoing grant funded, federally funded program. 9 CHAIRPERSON JAMES: Could you speak into the mic--10 11 [Crosstalk] 12 RACHEL DICKINSON: [Interposing] 13 It's an ongoing federally funded grant program. 14 CHAIRPERSON JAMES: Is there any 15 city funds in associated--included in the 16 expansion? 17 RACHEL DICKINSON: No, not at this 18 time. 19 CHAIRPERSON JAMES: So the federal 20 government will pick up all of the costs related 21 to the expansion? 22 RACHEL DICKINSON: Well we'll see, 23 we'll continue to apply for it and we'll look to 24 grow the program, but at this point it is funded 25 for another three years.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 59 SAFETY
2	CHAIRPERSON JAMES: Another three
3	years? If you can get that cost back to me, that
4	would be appreciated.
5	RACHEL DICKINSON: Sure.
6	CHAIRPERSON JAMES: Recommendation
7	number 12, a real-time public portal. Again, the
8	administration launched New York City Snow Update,
9	a one-stop portal for all snow-related information
10	from the city and other credible sources. Is
11	there costs associated with that technology?
12	LIZ WEINSTEIN: That was done with
13	current existing DoITT resources, no outside
14	resources were used for that.
15	CHAIRPERSON JAMES: That was within
16	DoITT's budget?
17	LIZ WEINSTEIN: Yes, ma'am.
18	CHAIRPERSON JAMES: And do you know
19	the cost associated
20	[Crosstalk]
21	LIZ WEINSTEIN: [Interposing] I
22	don't, but we could get you the associated staff
23	time.
24	CHAIRPERSON JAMES: And is there
25	recurring cost in this year's budget for its

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 60 SAFETY
2	operation and its maintenance?
3	LIZ WEINSTEIN: No, it's just
4	within whatever the NYC.gov budget currently is,
5	no new needs for that.
6	CHAIRPERSON JAMES: Recommendation
7	number 13, which talks about Tweeter feeds, and I
8	guess some sort of modernization somewhat of the
9	311 call center. Is there costs associated with
10	that
11	[Crosstalk]
12	LIZ WEINSTEIN: [Interposing] No,
13	those are all ongoing programs that we were able
14	to leverage for snow when that became a concern.
15	CHAIRPERSON JAMES: And what is the
16	cost of that since no one anticipated that we
17	would experience all of these rapid number of
18	snowstorms?
19	LIZ WEINSTEIN: We could get youI
20	don't know if Twitterto use Twitter costs money,
21	I don't think it does. So those are free
22	resources, social media resources that anyone can
23	leverage for free and the city does so as well.
24	CHAIRPERSON JAMES: And operation
25	and recommendation number 15, accelerate PSAC

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 61 SAFETY
2	integration and implementation, the city Emergency
3	Communications Transformation Program, how much
4	does that cost?
5	SKIP FUNK: There are no additional
6	costs associated with that recommendation. The
7	costs that are in the program now are the costs.
8	This is a programmatic and operational
9	acceleration, not an additional cost initiative.
10	I might add that we're actually
11	taking some costlooking to take costs out of
12	that program yet to be identified specifically,
13	but no additional cost to the taxpayers for that
14	recommendation.
15	CHAIRPERSON JAMES: Okay. So
16	again, if you could provide me a fiscal impact
17	statement with respect to all of the technology
18	associated with this in terms of expansion and in
19	terms of operation, I would greatly appreciate it.
20	There are some costs associated with the
21	implementation of these recommendations and during
22	these austere times, I'm sure taxpayers would want
23	to know the bottom line.
24	Why does the administration have
25	problems just basically codifying the New York

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 62 SAFETY
2	City Winter Weather Emergency Plan for subsequent
3	administrations?
4	LIZ WEINSTEIN: I would say that
5	it's less about wanting to codify it for
6	subsequent administrations and more about wanting
7	to protect a degree of discretion and flexibility
8	at the department. So right now, the plan, as you
9	mentioned, and you have it, you held it up, allows
10	the department to sort of mandate exactly what
11	happens with interagency coordination and some
12	specific things. I think our concern is that once
13	that was codified or legislated, we would lose
14	some of the flexibility that the OEM commissioner
15	has when he or she is confronted with a situation
16	to take that plan and to modify it and use it in
17	the best possible way, depending on the situation.
18	CHAIRPERSON JAMES: At this time
19	I'm going to return to questions in a minute, but
20	we want to hear from Council Member Vacca, who has
21	joined us, the Chair of Transportation. Council
22	Member Vacca?
23	CHAIRPERSON VACCA: I thank you,
24	Chair James, and I apologize for being at another
25	hearing right downstairs.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 63 SAFETY
2	I thank you for your input and your
3	testimony, which I read as you were reading it
4	along with you, but I couldn't help but notice
5	that you opposed all 16 measures. I hope you
6	understand that we have a responsibility here at
7	the Council to do what we think is right and I
8	think that we had oversight hearings because we
9	fulfilled our oversight role. We had an important
10	snow hearing, and now we're introducing important
11	legislation, because that's the role of this body.
12	We know something went wrong on
13	December 26 and the days afterward, we had a
14	blizzard and we had a blizzard blunder. There's
15	no other terminology for it, I think everyone
16	realizes that. So now the council wants to go
17	forthI'm Chairman of Transportation, Councilman
18	Vallone, Tish James, all of our respective
19	committees.
20	Now I want to speak briefly about
21	legislation before my committee and legislation
22	I've introduced. And I know you opposed it also,
23	I hope you will reconsider. The first bill is LS
24	1912 and that deals with how we designate streets,
25	what streets are primary, secondary, and tertiary.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 64 SAFETY
2	And I have to tell you that when Commissioner
3	Dougherty testified at the snow hearing, he
4	publicly stated that for 20 years the list of what
5	streets are primary, secondary, and tertiary has
6	not been updatedfor 20 years. We have people in
7	our city who do not know if they live on a
8	primary, secondary, or tertiary street. They
9	don't knowthere's no transparency, there's no
10	way to find out.
11	Yet when the blizzard hit,
12	residents in the boroughs outside of Manhattan got
13	a rude awakening as they quickly realized that the
14	vast majority of streets in Manhattan are primary
15	streets and the vast majority of streets in the
16	other four boroughs are secondary and tertiary.
17	We learned that the hard way. We waited days for
18	our snow to be cleared.
19	Tertiary streets, I call them
20	taxpayer streetsthat's where people live.
21	People who pay taxes live on tertiary streets,
22	they're predominately residential streets. People
23	need to get them plowed to get to work. Yet after
24	the blizzard of December 26, a lot of our
25	residents felt they were getting a snow job,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 65 SAFETY
2	literally and figuratively. They waited for days
3	and they had every right to be upset. While many
4	streets in Manhattan were pristine, our streets
5	were not done, you couldn't get a Humvee down many
6	of our streets.
7	Now knowledge is power, but
8	knowledge as to where these streets are is
9	important to the people of the city of New York.
10	So I hope that you'll reconsider that.
11	Now Council Member Gonzalez has a
12	bill that she's introduced, and I know you oppose
13	that for the record as well, that would require
14	DOT to remove or cause to be removed snow from bus
15	shelters within four hours of the conclusion of
16	snow. Now I can't underscore the importance of
17	this because of what I know I saw in my own
18	community and what I heard throughout the city of
19	New York. How is it that we have a bus stop
20	shelter franchise and that that franchisee is
21	responsible for removing snow, but we saw, I saw
22	people employed by the city at other agency levels
23	shoveling the snow from the bus stop shelters?
24	They should have been shoveling crosswalks and
25	they should have been clearing other

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 66 SAFETY intersections. That company or DOT, worse comes 2 to worse, is responsible for making sure that we 3 4 have access to bus stops and that people are not 5 standing in the streets. б So I'm hoping that you'll 7 reconsider. I think much of this legislation is 8 very good. I think we have to codify where the council wants to go. I realize the administration 9 realizes--I realize that this administration knows 10 11 that mistakes were made at the December 26 storm, 12 but when we codify things through legislation for 13 future generations, there will be policy and there 14 will be procedure that this body has established 15 with your assistance as we go forth. 16 We can't have what happened 17 December 26th happen again, we just can't. And if 18 this council does not act on the hearings we held 19 and if we don't act on what we heard from the 20 public, then this council will be negligent in its 21 responsibility to the people who elected us. So I 22 hope you'll reconsider. 23 CHAIRPERSON JAMES: Thank you, 24 Council Member Vacca. We've been joined by 25 Council Member Ulrich, who I mentioned earlier by

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 67 SAFETY
2	mistake, Council Member Dilan, Council Member
3	Crowley, and Council Member Rodriguez.
4	Under what circumstances would you
5	use legislation to create snow and emergency
6	plans? Under any circumstance or do you see a
7	role for the City Council in legislating some snow
8	and/or emergency plans or not?
9	LIZ WEINSTEIN: I think we believe
10	that within the 16 that [off mic] you're
11	speaking more broadly about that specific piece of
12	legislation, but certainly within the 16 we do
13	think that this, as you mentioned, is the
14	beginning of a conversation, I think
15	CHAIRPERSON JAMES: Yes.
16	LIZ WEINSTEIN:we just want to
17	get to a place where the administration feels that
18	we have the flexibility to address what we need to
19	address given the circumstances and work with you
20	to find what the right language is and the right
21	opportunities are. I think here clearly, as we've
22	stated and as you've recognized, we're not at that
23	comfort point right now.
24	CHAIRPERSON JAMES: Okay. I mean,
25	obviously, you see the benefits of a written

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 68 SAFETY
2	emergency plan, which is very detailedand this
3	was my homework last nightit is very detailed,
4	very organized, and it provides the
5	responsibilities of each agency in the city of New
6	York and establishes protocol with a fine tooth
7	right down to the role of the Mayor of the City of
8	New York and it's an excellent document, and I
9	wish it had been followed during the blizzard. I
10	disagree with you, I don't think it had been
11	followed.
12	But the problem that I have with
13	this document is that on every page it says, Not
14	for Circulation For Official Use Only. And so my
15	question is, what about transparency and why
16	shouldn't the public have access to this document?
17	LIZ WEINSTEIN: I think that's a
18	good question and a good point, and I think
19	there's probably something in between that
20	document itself being public and your point about
21	no transparency into our plans, which I don't
22	think is currently the case, but certainly there's
23	more we can do. I think our concern with that
24	document besides the flexibility pieces, which
25	I've mentioned, is that there are things there,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 69 SAFETY
2	which it's wonderful to have elected official
3	input in other things, but it is a document that
4	gives a high level of specificity about agency
5	operations.
6	And so we would be happy to work
7	with you and think about how we can fine tune
8	something that gives the public and your
9	constituents and our constituents better insight
10	into what our plans are, but perhaps isn't the
11	operational playbook that we depend on. So
12	there's probably a middle ground that we would
13	work with you on.
14	CHAIRPERSON JAMES: And the
15	legislation that is before you today for
16	consideration was the result of recommendations
17	from the public, and I guess my question is to
18	what extent was the public involved in the
19	drafting of this document?
20	LIZ WEINSTEIN: Rachel, can you
21	speak to the OEM sort of outreach process?
22	RACHEL DICKINSON: I think in terms
23	of that specific document, I would have to go back
24	and check with our planning division. But what I
25	will say about that plan, earlier you had said

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 70 SAFETY
2	that it was updated in 2006, there have been
3	updates to that plan since December, and we've
4	done a lot of work on some pieces of that plan as
5	well. And we've done a lot of work with the
6	Mayor's Office of Operations, obviously, and on
7	the 15 points in incorporating and improving that
8	plan. But the reason that I say that is because
9	every one of our plans is always being updated and
10	revised and we do look at events afterwards and we
11	do make revisions to our plans on a constant
12	basis.
13	The other piece about the plan
14	specifically that's relevant to what you were
15	asking for is that, in terms of dissemination of
16	the plan or the plan being the guide document, the
17	plan is the guiding document, but the plan is one
18	of many, many plans that we use or it's a tool
19	that we use in a winter weather event, but there
20	are other tools that we add, we pull in. In this
21	particularin recent times we've added different
22	task forces or different pieces or
23	It's part of an all hazards
24	planning approach and we're always adding in and
25	we're always trying to bring new thinking and

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 71 SAFETY we're always part of the national dialogue on 2 planning and trying to learn from what's going on 3 in other parts of the country, learn from our own 4 5 experiences, learn from what's happening in other parts of the country as well. There's a national 6 7 response framework for planning. We're plugged 8 into a lot of different information about planning 9 that we're trying to bring to bear to create the 10 best plan as possible. 11 CHAIRPERSON JAMES: My last 12 question before I turn it over to my co-chair, 13 Council Member Vallone, and we have a number of my 14 colleagues here who have guestions as well, is but 15 what is the process for revising it? When was the 16 last time you revised it and to what extent did 17 you engage in outreach to the public and to 18 members of this body? 19 We've been joined--excuse me--by 20 Council Member Van Bramer and Council Member 21 Brewer. 22 RACHEL DICKINSON: So as I said, I 23 mean, I can get you an answer in terms of the last 24 time that the public was engaged specifically on 25 that plan, but I would certainly say that the

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 72 SAFETY series of hearings that we did after the initial 2 hearing and the conversation that we've been 3 having is a part of this revision process for us. 4 And, as Liz was saying earlier, it's not in 5 opposition to concepts, it's that a lot of these б 7 things, a lot of these great ideas are being put 8 into the work that we're doing now. 9 And we were out there at those 10 community meetings in this most recent time, so I 11 would say the most recent time is that, hearing 12 some of that would be probably the most recent 13 time and that work is ongoing. It's still--14 [Crosstalk] 15 CHAIRPERSON JAMES: I only remember 16 one or two individuals from the administration at 17 most of these hearings, his name was Izzy, I'm 18 forgetting his last name --19 [Crosstalk] 20 CHAIRPERSON JAMES: --Iggy, I'm 21 forgetting his last name. 22 MALE VOICE: Terranova. 23 CHAIRPERSON JAMES: Terranova, he 24 was at every hearing, I believe he was the only 25 member of the administration that was present.
1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 73 SAFETY
2	That notwithstanding, the fact is
3	that the public for the most part shaped a number
4	of these legislative items before you for
5	consideration and I believe that their voice
б	should be represented in any document that's put
7	forth by this administration. Council Member
8	Vallone?
9	CHAIRPERSON VALLONE: Thank you,
10	Chair James. I'm going to try to be brief and
11	just discuss my two bills and let the other
12	council members discuss theirs, 'cause they'll be
13	waiting a while. Thank you, Liz, I don't envy the
14	fact that you have to answer questions about every
15	one of these bills.
16	Let's start with my bill that would
17	mandate a review of the 911 system and what went
18	wrong and how we can ensure that doesn't happen
19	again. You said you're opposing that because it's
20	duplicative is what you said, but you testified
21	that your bill says that you will provide a copy
22	to the mayor by July and mine says you'll provide
23	a copy to the Council, so it's not completely
24	duplicative. Will you be providing a copy of your
25	report in July to the City Council? By the way,

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 74 1 SAFETY is this Skip Funk? 2 [Off mic] 3 CHAIRPERSON VALLONE: This is Skip 4 5 Funk--[Crosstalk] 6 7 CHAIRPERSON VALLONE: --finally, 8 I've heard this name 1,000 times, but I've never 9 seen Skip Funk. Nice to meet you. [Off mic] 10 11 CHAIRPERSON JAMES: --your role 12 and--13 [background noise] 14 CHAIRPERSON JAMES: --job and 15 title, Mr. Funk? 16 SKIP FUNK: I am the Director of 17 the Office of Citywide Emergency Communications, I 18 work for Deputy Mayor for Operations Goldsmith, 19 and I am primarily oversight for the ECTP program, 20 and the new technologies will be installed in both 21 PSAC I facility and PSAC II facility. 22 CHAIRPERSON JAMES: [Off you're 23 your office [off mic]? 24 SKIP FUNK: I have an office at 59 Maiden Lane and I work out of City Hall and we're 25

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 75 SAFETY moving to Brooklyn where the PSAC I is located. 2 Т have many offices, I try to stay in between them 3 4 as much as possible. 5 CHAIRPERSON JAMES: Okay. Thank б you--7 [Off mic] 8 [Pause] 9 CHAIRPERSON VALLONE: I assume you 10 were going to answer my question? 11 SKIP FUNK: The question again was 12 relative to why we oppose --13 [Crosstalk] 14 CHAIRPERSON VALLONE: [Interposing] 15 Well basically I'm just asking if you want to 16 provide a copy of your report to the City Council 17 in July? 18 [Crosstalk] 19 SKIP FUNK: The plan and the plan 20 that has been in place since the tasking that I 21 received from the mayor on the 7th of January, 22 within days of the storm the mayor immediately 23 recognized that we had to do this, we had to do 24 exactly what you outlined in your bill and more, 25 and I was tasked to do that on the 7th of January,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 76 SAFETY
2	and we put together a subject matter expert team
3	to do that, commissioned them, gave them the
4	charter to go forward on the 10th of January, the
5	same day that the snow hearings were going on.
6	That plan has always been to take 15 weeks to
7	provide a very comprehensive analysis, out of
8	which will come detailed findings and
9	recommendations that would be forwarded to first
10	the agencies because they're the individuals
11	involved in 911 and response, and then on to City
12	Hall and the Mayor's office. So we're just
13	responding to the fact that that has been the
14	plan.
15	The plan all along had not been to
16	give that to City Council, it doesn't mean it
17	can't be given, it just means that that has not
18	been in the plan to date.
19	CHAIRPERSON VALLONE: Okay. Well
20	that's why my bill is necessary until we decide
21	whether you're going to give it to the City
22	Council, and it's not exactly duplicate it. But
23	I'm glad you're doing that and I look forward to
24	seeing your results at some point.
25	I'm going to move on to my next

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 77 SAFETY
2	bill regarding setting up objective standards is
3	when the Emergency Operations Center is called
4	into existence. You oppose that. First of all,
5	you said you put in Executive Order 144 in
6	January. Was that Executive Order made public in
7	any way, was there a press release, was it given
8	to the Council? 'Cause I'm completely unaware of
9	it.
10	MALE VOICE: Yeah, the Executive
11	Order which was signed by the Mayor on January
12	11th was filed with the city clerk, it was also
13	given to the press, and I believe we did share it
14	with the Council.
15	CHAIRPERSON VALLONE: I have not
16	heard about that, I'll have to check on that.
17	That Executive Order apparentlyand I'm just
18	going by your testimony because I haven't seen it-
19	-says that OEM shall convene the three
20	commissioners that it mentions when extreme winter
21	weather occurs. Again, I know you want
22	flexibility, but there was flexibility in place
23	during the blizzard and it wasn't used properly.
24	Convened can mean anything, extreme winter
25	weather, I'm not sure what that means. Our bill

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 78 SAFETY would actually force you to put some standards out 2 there which determine whether it's going to be in 3 effect when there's a winter storm outlook, a 4 5 blizzard watch, a winter storm watch, a blizzard 6 warning, a winter storm warning, and so on and so 7 forth without leaving the flexibility to do what 8 happened during the Christmas blizzard and just 9 not even put it into existence until after the 10 snow was falling. 11 You also objected because you said 12 it's improper to legislate these details 'cause 13 you're the experts, absolutely correct, you're the 14 experts, we are not and that's why we're not legislating any details. We are just asking you 15 16 to come up with the details and make them public, 17 as opposed to putting them in documents that no 18 one knows where they exist or they're official 19 documents, and an Executive Order which could be 20 changed tomorrow with another Executive Order that 21 we may or may not know about. Some rules that are 22 out there, promulgated, and the public knows 23 exactly what your playbook is when winter weather 24 is approaching.

So, again, you've said it's

25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 79 SAFETY
2	improper to legislate details, we're not
3	legislating the details, we want to work with you
4	to come up with objective standards, would that
5	ameliorate your objections any?
6	LIZ WEINSTEIN: Certainly we should
7	continue the dialogue. I think our fear would be
8	that those very standards are often the ones that
9	the service guide posts but can often limit the
10	flexibility. So in other words, because of the
11	nature of weather, because of the nature of how we
12	get forecasting it can be very tricky to know when
13	those standards reallyhow those standards should
14	play out in any given situation. So it sounds
15	rational, I think we would just need to consider
16	it sort of on a case-by-case
17	[Crosstalk]
18	CHAIRPERSON VALLONE: [Interposing]
19	I appreciate that
20	LIZ WEINSTEIN:how it works.
21	CHAIRPERSON VALLONE:I mean, you
22	said you wanted to meet in a middle ground and
23	hopefully we can do that without legislation,
24	because I think we can agree that if a blizzard
25	warning is in effect, the command center should be

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 80 SAFETY in effect. There is some simple low-level things 2 here that we can work together on. And obviously 3 it gets complicated and you do need flexibility 4 5 when it comes to other things, but we can't let 6 what happened last time happen again, which was no 7 command center until well after the blizzard 8 began, which I said was the first mistake upon 9 which every other mistake built. 10 My bill would also mandate that you 11 explain to us who is at the command center, we 12 can't mandate who's there, we understand that, but 13 we would like to know who you have decided to be 14 there. You mentioned in recommendation eight that 15 you're looking into and working with the different 16 agencies to figure out who should be there. It's 17 been a while, I mean it is the first day of Lent 18 and Easter's coming, at what point are we going to 19 figure out who should be in the emergency command 20 center? 21 RACHEL DICKINSON: Okay. So I'm 22 going to start with your last point in terms of 23 who should be in the command center. I think we 24 have had many, many activations of the city's

Emergency Operations Center to great success on

25

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 81 SAFETY numerous different kinds of emergencies and the 2 liaisons that have been sent from agencies have 3 4 done great work. We've worked very hard to train 5 them to give everybody a common language, to train 6 them in our command and control software, to have 7 them understand the protocols--we've done a lot in 8 that area. 9 I think specifically what we were 10 referring to in the testimony is that taking a 11 hard look at it as we have after this particular 12 event, it's always in our interest to have the 13 highest level decision makers there, it's always 14 in our interest to have the best trained people 15 there. And it's not that the best trained people and the highest level decision makers across the 16 17 board were not there in the past, many, many 18 excellent agency representatives have worked with 19 us including representatives now from the City 20 Council since December 26. But what we're trying 21 to do now is to ensure a little bit of a higher 22 level of decision making. So that's one thing. 23 As to sort of this fine line of 24 opening the Emergency Operations Center and having 25 that be sort of a moment in time, I think without

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 82 SAFETY going back to the blizzard, but just addressing 2 the legislation and how we work with that, many 3 things happen before the Emergency Operations 4 5 Center opens. There is watch command is 6 constantly monitoring an event. If an event rises 7 to the level of needing eyes on the ground, a 8 response, a citywide incident coordinator is sent 9 from OEM. If there's a job or an event or an 10 incident in a community that's going on that 11 requires additional eyes, our response units are 12 going out there. Whether that's coming or may be 13 coming, as we know, it's a very inexact science, we're convening calls, we're having conference 14 15 calls, we're taking actions.

16 There are a lot of actions that 17 happen before the EOC opens, they might happen in 18 a situation room, they may happen as course of 19 business because we've done so much training with 20 agencies. For example, there are vulnerable 21 populations in New York that we are looking out 22 for through our advance warning system, so we're 23 having a call with all the human services 24 providers two to three days before. We're doing 25 that whether the EOC is open, whether there's a

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 83 SAFETY situation room; no matter what's happening, we're 2 doing that, and those human services agencies are 3 reaching out to people in their communities and so 4 5 forth. That's one example. If we know heavy rains are coming, 6 7 we're going to activate our flash flood plan, it 8 doesn't require anybody to be in the EOC; it 9 requires us to liaise with our folks, our experts in the agencies at DOP--at DEP, I mean, to clean 10 11 the catch basins, do this, do that. There are 12 concrete actions that are associated with many, 13 many things that happen before the opening of the EOC. 14 15 So I think that's part of the 16 dialect that we're talking about. There are a lot 17 of actions that don't require 30 agencies to be 18 there, and oftentimes the weather service is 19 wrong. So we're working really hard with them to 20 try to fine tune what does this mean, what does 21 that mean, what are the implications at each 22 different level of effect. So I think that's an 23 area where we're really trying to focus--24 [Crosstalk] 25 [Interposing] CHAIRPERSON VALLONE:

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 84 SAFETY
2	I appreciate all that and let's say all that work
3	you do goes to waste because the next
4	administration comes in and changes everything and
5	that's why we want some rules out there that we
6	all can see, and if they change them, they'd have
7	to actually go through a process of changing the
8	rules as opposed to just doing it however you do
9	it that we don't know about.
10	So I agree you need some
11	flexibility, I also agree that there are probably
12	some easy benchmarks, like perhaps if the
13	Philadelphia Eagles cancel their football game, we
14	open up the operations center, something simple
15	like that.
16	But I do want to say that we all
17	realize mistakes were made, as do you, and all of
18	your agencies have done a great job coming up with
19	these 15 points, preparing for and getting through
20	the subsequent storms that we've had without one
21	problem. And I think everybody in this room just
22	wants to continue to work with you to make sure
23	that we not only fix these things now, but for the
24	future so we don't have to go through this again.
25	Some of us will be here, I won't, after this

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 85 SAFETY administration's over and you guys won't, but some 2 people up here will and no one wants to have this 3 4 conversation over so the more we can put down 5 through law and writing, the better so we don't have to redo history. So thank you all for the 6 7 work that you've been doing. CHAIRPERSON JAMES: We've been 8 9 joined by Council Member Halloran and Council Member Gentile. Now we will hear from Council 10 11 Member Gonzalez. 12 COUNCIL MEMBER GONZALEZ: Thank 13 you, Chairs. I just want to make a brief 14 statement on my bill, if you bear with me. As you 15 may all recall, in the Speaker's State of the City 16 address, the Speaker spoke about a contract that 17 the city had with Cemusa to clear snow around bus 18 shelters. The Department of Sanitation spent 19 hundreds of thousands of dollars hiring people to 20 remove snow around bus shelters even though Cemusa 21 is required to remove the snow. 22 Unfortunately, this 23 miscommunication between the city and Cemusa 24 resulted in many city residents, including senior 25 citizens and people with disabilities, being

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 86 1 SAFETY Specifically, I can speak about Deborah stranded. 2 Grief [phonetic] who testified at the 2010 3 blizzard hearing about her difficulties accessing 4 5 the bus on Ocean Parkway and Neck Road Avenue. Recovering from a broken ankle, Mrs. Grief 6 7 testified about her experience having to stand in the middle of the street at two bus stop 8 9 locations. Many of my constituents experienced similar difficulties and I am submitting testimony 10 11 from leading disability advocates who are in 12 support of this legislation which include Jean 13 Ryan, Vice President for Public Affairs, Disabled 14 in Action of Metropolitan New York, Edith 15 Prentiss, President of 504 Democratic Club, and Marvin Wasserman, Executive Director, Brooklyn 16 17 Center for Independence of the Disabled. My bill would require the 18 19 Commissioner of New York City Department of 20 Transportation to ensure the clearing of facilitation of snow from bus shelters. While I 21 22 recognize that the city will have an opportunity 23 to possibly recoup funds and re-examine their 24 contract with Cemusa, this bill would ensure New Yorkers' safety first and foremost. 25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 87 SAFETY
2	I look forward to working with you,
3	and also especially the Speaker and my colleagues
4	to implement this bill.
5	And I just have, I guess, more a
6	comment or maybe a question on your testimony,
7	which is Lisa Weinstein. You spoke here about in
8	reference to my bill, finally, the bill defines
9	bus shelter, and you spoke here about covered
10	location, public waits to brand the New York City
11	Transit Authority. My question is, you spoke also
12	about this definition would apply to many more
13	structures from, besides the 3,300 Cemusa bus
14	shelters. Okay, I understand their contracted for
15	3,300, so the rest of them, who accounts for them
16	and could you give me examples when you spoke
17	about that they fall under the jurisdiction of New
18	York City Department of Transportation, but some
19	of them have other private or other governmental
20	jurisdictions? I didn't quite understand that.
21	[Pause] Hi.
22	DAVID WALLOCK: Hi, Council Member.
23	COUNCIL MEMBER GONZALEZ: How are
24	you?
25	DAVID WALLOCK: Good. There are

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 88 SAFETY
2	about give or take 15,000 bus stops in the city,
3	there are some shelters that Cemusa is responsible
4	for, at about 3,000. There are other locations
5	that have shelters and there are bus stops that
6	serve buses provided by New York City transit or
7	MTA bus that aren't part of the Cemusa program. I
8	think they're, off the top of my head, there are
9	some at Staten Island College, there's one in the
10	mall near Co-Op city in the Bronx, just to give
11	you a couple, I don't have a full account of what
12	all those locations are. But those are bus stops
13	to which the bill would apply that are not covered
14	under the Cemusa agreement and they should be the
15	responsibility of the adjacent property owner.
16	COUNCIL MEMBER GONZALEZ: Okay.
17	But this is coming from a perspective of who
18	should be responsible though, this is what I'm not
19	getting. If it is the city of New York and people
20	are waiting there for buses that are our citizens,
21	our residents, who should be responsible, how is
22	it that we don't know who should be cleaning? It
23	sounds like we have 3,300 Cemusa and then who
24	else? I mean, and if they don't do it, then
25	sanitation steps in, we use city dollars to pay

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 89 SAFETY
2	for it. Is it not our responsibility?
3	DAVID WALLOCK: The large majority
4	of the shelters in the city, almost all of them,
5	are the responsibility of Cemusa and there's a
6	franchise agreement that you reference that
7	prescribes Cemusa's responsibilities.
8	I think the point in the testimony
9	is there are a few exceptions that are not their
10	responsibility and should not be included. So
11	that was one issue that was referenced in the
12	testimony.
13	I think the larger issue is that we
14	have a mechanism through the franchise agreement,
15	it's clear that there have been points during the
16	snow season where Cemusa did not do what they were
17	supposed to do and that's why a significant
18	liquidated damage charge was incurred against
19	them, and they paid that. And it's clear that
20	there is more work for Cemusa to do to live up to
21	their responsibilities and we're going to make
22	sure they do that.
23	COUNCIL MEMBER GONZALEZ: Thank
24	you. And perhaps this is not the right time for
25	this question, but I'm going to throw it out there

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 90 1 SAFETY anyway. This money that's recouped, is there any 2 way that that can go back to residents and seniors 3 in respect to what's happening? Where does that 4 5 qo in the budget? Maybe at some point we could talk about that. 6 7 DAVID WALLOCK: I hate every time I 8 have to say this, but it goes into the general 9 fund, that's the way. 10 COUNCIL MEMBER GONZALEZ: Okay. Ιt 11 goes into the general. 12 DAVID WALLOCK: Yeah. 13 COUNCIL MEMBER GONZALEZ: Thank 14 you. 15 CHAIRPERSON JAMES: You're welcome. 16 Thank you, Council Member--17 [Off mic] CHAIRPERSON JAMES: --Gonzalez. 18 19 Before I turn to Council Member Greenfield, let me 20 again refer back to the New York City Winter 21 Weather Emergency Plan. Since was indicated that 22 all of the protocols were followed during the 23 winter blizzard, let me ask you this question: 24 Did NYPD monitor the city for individuals in need 25 of shelter and transport them to the nearest

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 91 SAFETY
2	Department of Homeless Shelter or 911 receiving
3	hospital? According to the plan, that was
4	operational strategy number one, was that done?
5	Does anyone know? Yes or no?
6	[Off mic]
7	CHAIRPERSON JAMES: I didn't see
8	any evidence of it.
9	SUSAN PETITO: Well, Council
10	Member, I would have to confer with our
11	communications division, but my short answer is,
12	yes, that the 911 system and the communications
13	folks in the communications division were [off
14	mic] priorities, changing priorities as jobs came
15	in, but for a detailed explanation of that, I
16	would have to get back to you.
17	CHAIRPERSON JAMES: Operational
18	strategy number two, according to this document,
19	the Winter Weather Emergency Strategy, it says
20	Sanitation received weather reports every six
21	hours from three weather service providers. When
22	all three providers agree on a forecast,
23	Department of Sanitation will issue an internal
24	snow alert 36 to 48 hours prior to the expected
25	snowfall. Was that done during the blizzard?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 92 SAFETY
2	ANDREA CICCONE: Yes, Council
3	Member James, that is absolutely correct. We
4	began to mobilize as early as three days before
5	that storm by calling in staff, I believe that a
6	little bit of that was touched upon during the
7	January 10th hearing, but, yes, we did begin to
8	mobilize within 36 hours at a minimum prior to the
9	actual first snowflake. We had called in staff,
10	we had begun to attach plows to the equipment, we
11	had notified all of the different agencies, as is
12	part of our protocol, all agencies including state
13	agencies such as the MTA and others.
14	CHAIRPERSON JAMES: Okay. Just two
15	other questions
16	[Crosstalk]
17	CHAIRPERSON JAMES:related to
18	DSNY. It also says, again, on page 31 of this 147
19	document entitled New York City Winter Weather
20	Emergency Plan that the Department of Sanitation,
21	upon notification they operated a full plow
22	spreader operation that was underway and 311
23	suspended taking complaints of unplowed or city
24	streets until such time as notified by DSNY that
25	the operation had been completed. Was that

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 93 1 SAFETY conducted during the winter blizzard? 2 ANDREA CICCONE: I would have to 3 4 get back to you on that. 5 LIZ WEINSTEIN: Yeah, I can chime 6 in. That is one part of the plan that's been 7 amended over the years. So we do now take, as 8 many of you know, we do take 311 reports during a 9 storm and after, so that has been revised since 10 that plan came out. 11 CHAIRPERSON JAMES: And last 12 question before I go to Council Member Greenfield, 13 it says again on page 31 of 147 when conditions warrant the mayor, after consulting with the 14 15 commissioners of DOT and DSNY, will issue a 16 citywide snow emergency declaration to restrict 17 traffic movement on snow emergency streets. Ι 18 guess I know the answer to that, that was not 19 done. 20 Council Member Greenfield. 21 COUNCIL MEMBER GREENFIELD: Thank 22 you, Madam Chair. I want to thank all of you for 23 coming out here and taking the time to testify 24 today. I don't know all of you, but I know many 25 of you; those of you that I know, I actually like,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 94 SAFETY
2	so I just hope you don't take my concerns
3	personally.
4	I happen to think, I've just been
5	reading through this New York City Winter Weather
6	Emergency Plan, which I've never seen before, I
7	guess 'cause it's classified, and I happen to
8	think it's a great plan, it really is, and I've
9	been reading through it. The problem is that it
10	wasn't followed, right, and so if we stuck to the
11	plan, we wouldn't have a problem. For example,
12	I'm looking at page 16 regarding snow emergency
13	declaration, citywide declaration issued by the
14	mayor after consulting with the commissioners of
15	DSNY and DOT. You folks told us at the hearings
16	that we had that the mayor wasn't even informed
17	about the lack of a snow emergency decision. And
18	so the issue that I have is not that you're not
19	good people, you're good people and I think you're
20	trying to do the right thing, but the reality is
21	that significant mistakes were made by the agency
22	heads and coming up with a new planand by the
23	way, your new plan is very good too, I give you a
24	lot of credit, the 15-point plan is very good, but
25	just because there's a 15-point plan doesn't mean

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 95 SAFETY
2	it's going to be followed. And I think that's
3	really where the Council comes in and why we feel
4	the need to pass legislation to ensure that plans
5	that are actually made are actually followed.
6	And I'm Jewish, and as is the mayor
7	and I know that today is the start of Lent, but
8	I'm pretty sure that the mayor can't give up the
9	Council for Lent, I don't think that'sI mean, I
10	don't know is there a Catholic expert over here.
11	[Off mic]
12	COUNCIL MEMBER GREENFIELD: I don't
13	think that's doable, I think you can give up a lot
14	of things for Lent but you can't give up the New
15	York City Council.
16	[Crosstalk]
17	MALE VOICE: It's not a
18	[Crosstalk]
19	COUNCIL MEMBER GREENFIELD: You
20	can't do that, am I right, Vinny? Okay. Vinny is
21	our expert as acknowledged by the ashes on his
22	forehead. And so I know it's annoying and nobody
23	likes to be told what to do or that you made
24	mistakes, but the reality is you guys made a
25	mistake, you didn't follow this plan, you're going

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 96 SAFETY to have a new plan, we have no assurances that 2 you're actually going to follow the new plan, and 3 4 that's why we pass legislation 'cause that's the 5 job of the New York City Council and that's sort б of the concept of separation of powers and checks 7 and balances and that's what we do. And so I'm just going to pick one 8 9 bill because I don't want to take a lot of time, 10 but just as an example, all right? Clearing the 11 crosswalk--and literally I just picked this bill 12 and I actually don't have any personal stake here 13 'cause I haven't introduced any bill, although I 14 like a lot of them--clearing the crosswalk curb 15 cuts on primary streets. So this is a bill 16 sponsored by Council Member Koslowitz, the reality 17 is that a lot of crosswalks were not cleared. And 18 it's funny, I wasn't sure about this bill and so 19 during the hearing I tweeted about it and someone 20 replied to me during the hearing and said if you 21 leave it to business owners, crosswalks won't get 22 cleared, it has to be the city's responsibility. 23 But the city's position, right, and 24 which I'm reading, is that other large cities 25 already impose some form of responsibility on such

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 97 SAFETY
2	property owners such as the very large city, I
3	believe, known as Tree Town, Ann Arbor, Michigan,
4	population of 116,000 people, of which one-third
5	of the population are college students. Come on
6	folks, I mean, you know, I don't know why we've
7	suddenly downgraded the city of New York that
8	we're comparing ourselves to Ann Arbor, Michigan.
9	This is New York City, this is 8 1/2 million
10	people, we have a lot of elderly people and, A,
11	it's not fair to expect that the 90-year-old woman
12	who lives on the corner is somehow going to be
13	able to not just clear her sidewalk, but also the
14	crosswalks. Not to mention the fact that our
15	population in general strugglesmany seniors who
16	live struggle during a storm to get around.
17	So this is a perfect example of a
18	bill where I just don't think you're being fair in
19	the comparison. I mean do you really think it's
20	fair to compare New York City, Liz, to Ann Arbor,
21	Michigan, population of 116,000?
22	LIZ WEINSTEIN: Well
23	FEMALE VOICE: Boston
24	[Crosstalk]
25	LIZ WEINSTEIN:look, I think the

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 98 1 SAFETY 2 comparison is supporting a document about another way to go in terms of tackling this issue, it's 3 not about comparing the cities, as you know. But 4 5 I think the issue is getting the resources and б figuring out the right legal framework for doing 7 this. 8 Right now, as you know, property 9 owners are responsible for their sidewalk, so one of the options is taking that and making them 10 11 responsible further so that we don't have this 12 line that stops in the middle of the property where folks are experiencing problems. 13 The tradeoff to that is having 14 15 Sanitation do more, and so our answer is we think 16 at this time it's not appropriate for sanitation 17 to be doing that work and that it is the property 18 owner's responsibility, similar to how it is in 19 almost every other piece of sidewalk and property 20 in the city. 21 MALE VOICE: Council Member, point 22 of information, obviously they do because 23 Copenhagen is our model for bike lanes, so it's 24 the same principle. 25 [Off mic]

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 99 SAFETY
2	COUNCIL MEMBER GREENFIELD: And so
3	I mean, the point, Liz, is that I don't want you
4	to view this that we're trying to micromanage the
5	administration, we're really not. In the end of
6	the day, you guys made mistakes, and you try to
7	rectify those mistakes and we appreciate that, and
8	we know that you folks are the best and the
9	brightest and that's why you have your jobs and we
10	appreciate that as well. But this, for example
11	I'm just using this one as an exampleis a
12	reasonable piece of legislation that seeks to
13	ensure that there is clarity, which right now
14	there isn't, and the way we would do that isand
15	the response, which is there may not be enough
16	temporary laborers, yeah, we can pay a few more
17	dollars, we could get some more laborers. These
18	are not the kinds of issues that a college town
19	and a bunch of kids all in a frat house, it's
20	pretty easy after they knock back a couple of
21	beers to go and clear the sidewalk, my 90-year-old
22	neighbor is not going to have the same ease.
23	And so that's why from our
24	perspectiveI hope you understand that I'm
25	optimistic and in fact, I challenge my colleagues

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 00 SAFETY
2	that we should pass lots of these pieces of
3	legislation, and I'm hopeful that the mayor will
4	sign them. And if he doesn't, I hope that we do
5	our part and we take the rare step of overriding
6	an anticipated veto because these are some common
7	sense pieces of legislation that we're really not
8	trying to micromanage, we're just trying to make
9	the city a little bit friendlier for folks and
10	trying to get some more clarity in terms of what
11	happens during snowstorms.
12	CHAIRPERSON JAMES: Thank you,
13	Council Member Greenfield. Again, the legislative
14	package that is before you is in response to the
15	failure of the administration to call some type of
16	public emergency; the lack of protocols for
17	opening and operating the emergency operations
18	system center; the failure of the commissioners to
19	communicate the severity of the storm to the
20	deputy mayor and the mayor; the lack of knowledge
21	within the Department of Sanitation of the slow
22	rate of snow removal throughout the five boroughs;
23	the city's failure or inability to secure
24	assistance from the state or the federal
25	government; the city's failure to properly

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 01 1 SAFETY disseminate information to and receive information 2 from community boards and elected officials. 3 4 And speaking to that issue, again, 5 referring to the document, the New York City Winter Weather Emergency Plan page 49 says during б a winter weather emergency, the External Affairs 7 Coordinator will notify local, state, and federal 8 9 elected officials in the affected areas, notify district managers of the community boards, 10 11 activate and deploy CERT teams, work with public 12 information officers, organize conference calls, 13 respond to calls from elected official, etc., 14 etc.. Was any of this done during the blizzard? 15 Because I did not receive one call. 16 LIZ WEINSTEIN: Yes, a lot of that 17 was done, but we can have OEM speak to 18 specifically how those things roll out. 19 [Crosstalk] 20 CHAIRPERSON JAMES: --my number? 21 I'm listed. 22 RACHEL DICKINSON: You're referring 23 to the task list, the--24 [Crosstalk] 25 CHAIRPERSON JAMES: [Interposing]

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 02 SAFETY
2	No, I'm referring to
3	RACHEL DICKINSON:task list
4	[Crosstalk]
5	CHAIRPERSON JAMES:page 49 of
6	the New York City Winter Weather Emergency Plan,
7	point one, it says the External Affairs Emergency
8	Support Function Coordinator will notify local,
9	state, and federal elected officials in the
10	affected areas.
11	RACHEL DICKINSON: Okay. So what
12	that means, and, again, we're always doing
13	revisions here, but what that means is it means
14	that we notify your liaison
15	CHAIRPERSON JAMES: [Interposing]
16	My liaison?
17	RACHEL DICKINSON: Yes, you have a
18	City Council liaison.
19	CHAIRPERSON JAMES: Who is that?
20	RACHEL DICKINSON: It is Edgar Moya
21	of Christine Quinn's staff who
22	[Crosstalk]
23	CHAIRPERSON JAMES: [Interposing]
24	Was he just designated that?
25	RACHEL DICKINSON: No, he's been

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 03 1 SAFETY that for about three years. 2 CHAIRPERSON JAMES: Okay. 3 4 RACHEL DICKINSON: And we do notify 5 that individual each time that we activate the б Emergency Operations Centers so--7 CHAIRPERSON JAMES: [Interposing] 8 What about the district managers? 9 RACHEL DICKINSON: District 10 managers. 11 CHAIRPERSON JAMES: That's point 12 two. 13 [Off mic] 14 RACHEL DICKINSON: I don't know, I 15 would have to talk to CAU about that. But the way 16 that this plan is written, these are scalable 17 plans and not every single thing on each of these 18 lists is going to be done every single time 19 depending on what the event is, so I'd have to 20 look at the specific event and then I could 21 answer--22 [Crosstalk] 23 CHAIRPERSON JAMES: [Interposing] 24 So are you saying that this plan is aspirational? 25 RACHEL DICKINSON: No, I'm not

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 04 SAFETY
2	saying it's aspirational.
3	CHAIRPERSON JAMES: Okay. Council
4	Member Koppell.
5	COUNCIL MEMBER KOPPELL: Thank you.
6	It does strike me that the testimony today is we
7	messed up, but trust us in the future, we'll do it
8	right. That's what all your comments suggests to
9	me. The idea of this legislation is, not only for
10	this administration, but for future
11	administrations, that we don't trust them to
12	necessarily exercise their discretion
13	appropriately without some fixed rules. And also
14	I think everybody agrees that if you don't pay
15	attention to the past, you're doomed to repeat its
16	mistakes. And in fact the process that we're
17	going through here is the process that we are
18	trying to enforce with respect to the future, with
19	respect to snow emergencies.
20	You know, I've been in public
21	office long enough to realize that two snow
22	emergencies, in one case ruined the career of a
23	mayor and in this case certainly wounded it.
24	There was a snow emergency back in the Lindsay
25	administration that I remember that probably ended

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 05 SAFETY John Lindsay's political career because no one 2 forgot that he messed up so badly, especially in 3 4 Queens. 5 But this first bill which requires that there annually be a report on the way in 6 7 which snow emergencies have been handled and then 8 a recommendation of what might be done to improve 9 that response if it's lacking is exactly what 10 we're going through here. And all this says is we 11 should do that every year what we're doing here. 12 That whatever administration is in place should do 13 what we're doing here, what we did this year which 14 we did because we had a particularly egregious 15 problem, but every year we should evaluate. 16 Now all this bill says is that 17 there should be a mandatory evaluation of how snow 18 emergencies have been handled in the past 12 19 months and then recommendations as to how maybe 20 that conduct should be improved, there's 21 absolutely nothing wrong with that. In fact, to 22 some extent--well you did it right this year, you 23 did it with respect at least to the Christmas 24 storm, and you should probably do it with others. 25 There's nothing wrong with this legislation. It's

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 06 1 SAFETY a good idea, we did it this year, we should do it 2 every year. To some extent, the Mayor's 3 Management Report does that with everything, so in 4 5 a way you do it already. So there's nothing wrong with this bill. 6 7 Then I want to talk about another 8 bill that you--I don't want to go to each one, but 9 that first one I think your objections to it, it 10 gives you complete discretion to say what you want 11 to say and then you say it has too much detail, 12 doesn't have any detail. It's completely open-13 ended with respect to what it ask you, this mayor 14 and future mayors to do. 15 But then let's look at the Vallone 16 bill which says that the commissioner should 17 promulgate rules detailing under what weather 18 conditions and pursuant to what timetable the 19 Office of Emergency Management will open the 20 Emergency Operations Center. Well I guess you've 21 admitted, certainly it looks clear to me, that it 22 should have been opened earlier at the Christmas 23 time. All this says is that there should be some 24 rules and standards and you object--I mean, I 25 can't understand why you would object to there

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 07 SAFETY being some rules. Clearly, because there weren't 2 rules, a mistake was made. 3 And then you actually object to 4 5 this 'cause you say that it interferes with the deliberative privilege. The deliberative 6 privilege doesn't have anything to do with asking 7 8 an administration to explain why they didn't do 9 something, we certainly have the right to ask you 10 why you didn't do something. Deliberative 11 privilege may prevent us from demanding the text 12 of the statement of Commissioner X or Commissioner 13 Y, but it doesn't prevent us from asking you to 14 explain why you didn't do it. So if, let's say, 15 in the future you didn't open the Emergency 16 Management Center because--and notwithstanding the 17 commissioner saying it should be open during a 18 snow--after there's a warning, a snow, a warning, 19 and the commissioner says-or the rule is it 20 should be opened and then after the event it turns 21 out it wasn't opened. Do you think it's 22 inappropriate for us to find out why it wasn't 23 opened? Maybe it wasn't an opened for legitimate 24 reasons because the warning was canceled, because 25 there was another warning, or maybe it was a

 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLICIO8 SAFETY
mistake and then the mistake should be admitted.
There's absolutely nothing wrong with asking
whatever administration, not only the Bloomberg
Administration, to explain why something that was
in the rules wasn't followed. We did it this year
with this emergency.

So I just pick out those two bills, 8 9 there's nothing wrong with them, there may be a 10 word here or there that we should change, but the 11 concepts there's just nothing wrong with. And I 12 would ask you to review all of them, keeping in 13 mind that what we're trying to do is not have a 14 situation where any future mayor, not only Mayor 15 Bloomberg, any future Mayor has too much 16 discretion and, because there's too much discretion or not enough rules in place, problems 17 18 occur. That's what happened.

Listen, it didn't only happen with the city. I'm on the Transportation Committee and we sat with the MTA. In some ways, some of the things they did or didn't do is even more horrendous than what the city did or didn't do. They left people sitting on a train for seven hours without the ability to get off the train or
1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 09 SAFETY
2	to perform normal bodily functions, I mean that's
3	pretty horrible and that could have been easily
4	alleviated.
5	So anyway, there should be rules,
6	all these bills do is require that those rules be
7	put in effect and they're carefully drafted to
8	give a great deal of discretion to the
9	administration in creating those rules. Just
10	saying, those rules should be there. Thank you.
11	CHAIRPERSON JAMES: You're welcome.
12	Before I call on Council Member Williams, Ms.
13	Weinstein, are you okay? Do you need to take a
14	break at this point? Okay. Thank you. Council
15	Member Williams.
16	COUNCIL MEMBER WILLIAMS: Thank
17	you, Madam Chair. Thank you for the testimony
18	from everyone. Ms. Weinstein, I don't want you to
19	get [off mic], but I have to say, the arrogance of
20	this administration can't even fit in this room,
21	it's an amazing thing. You come in here and not
22	even 1 of 17 bills that have been proposed, 17,
23	not even one can be supported. And not just, not
24	even one did you have a suggestion to make better
25	so that you could support. That's absolutely

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 10 1 SAFETY amazing to me. 2 And then the testimony ended off 3 with this: The Council should not move forward 4 5 with the legislative proposals, rather, the Council should use its oversight role to continue 6 7 to monitor the city's future response to snow 8 events and to work with the various city agencies 9 to ensure that the 15-point plan that you created is implemented and that we deliver the snow 10 11 clearing response that New Yorkers expect and 12 deserve. That's amazing. To sit here and tell us 13 what we should, shouldn't do and we should only 14 take the time to push your plan. 15 So I have a equally arrogant 16 question. Is the Mayor's Office of Operations 17 perfect? That's my unofficial question. LIZ WEINSTEIN: 18 No. 19 COUNCIL MEMBER WILLIAMS: Is the 20 Mayor's Office of Operations the only agency that 21 can find solutions to the problems? 22 LIZ WEINSTEIN: No, certainly not, 23 and I think that sort of just guessing where 24 you're going here, the plans come from a lot of 25 feedback and a lot of folks not just from us

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 11 SAFETY looking inside, but from us listening the same way 2 that you all try to do to what's going on and it's 3 not the end-all be-all of what we should be doing, 4 5 there's a lot more we could do. б COUNCIL MEMBER WILLIAMS: Well one 7 of it is to listen to the Council or at least try 8 to work with the Council. This testimony is not 9 working with the Council telling us to dash away 10 the 17 bills that we put forward and only push 11 your 15-point plan. Is that an idea of working 12 together with the Council? 13 LIZ WEINSTEIN: This is a 14 beginning, it's a beginning of a conversation and 15 I think--16 COUNCIL MEMBER WILLIAMS: 17 [Interposing] It's a terrible beginning to a conversation, you just have to --18 19 LIZ WEINSTEIN: That's--20 COUNCIL MEMBER WILLIAMS: -- know 21 that a terrible way to begin a conversation. 22 Someone mentioned about the hearings they said 23 that you did, and I have to say that you didn't do 24 any hearings as far as I remember, we did 25 hearings. There was a Iggy, who's very nice, but

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 12 SAFETY a lower level person who attended the hearings 2 said the same statement, answered no questions. 3 4 So to try to throw that in to as part of the 5 process that you use, again, it's also just 6 amazing to me. 7 Now why not anticipate future 8 problems based on the horrible things that 9 happened in this snowstorm, why not codify it? So 10 even if 20 years later we can save a life, 'cause 11 people died here, wouldn't you think that then 12 that's worth it? That's also a question. 13 LIZ WEINSTEIN: Yes. 14 COUNCIL MEMBER WILLIAMS: So why 15 not support some of these bills so we can codify 16 and possibly save someone's life 10 or 20 years 17 from now? 18 LIZ WEINSTEIN: I think there 19 certainly may be things that we want to codify 20 together, I think the way the bills are now, we 21 don't feel that these are the appropriate set of 22 things. 23 COUNCIL MEMBER WILLIAMS: Well do 24 you have any suggestions on what those set of 25 things are?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 13 SAFETY
2	LIZ WEINSTEIN: I think
3	[Off mic]
4	LIZ WEINSTEIN:yeah, I think we
5	believe that a lot of things that we've outlined
6	are there and then we are ready to start a
7	discussion.
8	COUNCIL MEMBER WILLIAMS: All
9	right, I'm not finished but I just want to suggest
10	if you come to a conversation and you're going to
11	tell the people that you're talking to that all
12	they did is wrong and they should follow yours,
13	then you should have some suggestions on perhaps
14	what they can do so that you can work together.
15	That would probably be a better way to begin the
16	conversation.
17	Also, my two bills in particular,
18	the 311 is also to be used, not just for snow, but
19	hopefully for all emergencies. God forbid, I
20	think it was Peter Vallone that mentioned what if
21	this was a terrorist attack or something of that
22	magnitude. We should learn the lessons from here
23	so that if these things happen they won'tif
24	these emergencies happen, the failsafes that
25	failed and everything that didn't happen won't

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 14 SAFETY happen again. So it's just difficult for me to 2 understand the refusal to codify these things, 3 like the 311 to make it better. 4 5 Like I learned through these 6 hearings and speaking with my community that not 7 all of the borough has been plowed the same, for 8 years, they just never complained about it. So 9 having a direct person in charge of the boroughs, I think very much helps. 10 11 And all these things ought to help. 12 And the Mayor, to my knowledge, has not held 13 anyone accountable for what has happened, so as 14 far as I'm concerned, he's done nothing to say, 15 yes, I was wrong and this is what I'm going to do 16 to hold people accountable. And yet when we're 17 trying to do stuff to codify, all we get is push 18 back. We're trying to save lives literally 'cause 19 people died. 20 I think these 17 points were very, 21 very well thought out, I think all of them are very good. At the minimum, there has to be one 22 23 that was good. 24 And I did want to ask, Mr. Funk, 25 were you in town during the blizzard?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 15 SAFETY
2	SKIP FUNK: Was I in town
3	personally in the city
4	COUNCIL MEMBER WILLIAMS: Yeah.
5	SKIP FUNK:I was not.
6	COUNCIL MEMBER WILLIAMS: Okay. I
7	had a feeling because most people weren't. I'm at
8	a loss for words. I still feel the administration
9	is still disrespecting the city of New York by not
10	holding anyone responsible, and in further coming
11	here to say that all of the work that the Council
12	has done is in error and is not usable, and to
13	tell us only to use the 15-point plan that was
14	created in his office, which is the one that made
15	the mistakes in the first place.
16	And you keep saying that the
17	emergency plan you had was in effect, everything
18	was in effect, please stop saying that because
19	there was huge errors. So either these things
20	were in effect and people ignored them, which
21	means people should be fired, or they were not in
22	effect, but they could not have beenand if they
23	were in effect, then that means they're not good
24	enough, which means we should be codifying some
25	more things. So your things, they don't add up,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 16 SAFETY
2	they were in effect, if what you're saying is
3	true, they didn't work, then we have to change it,
4	which is what we're trying to do.
5	So I'm trying to say all these
6	things with a smile. But I would really like also
7	to work with the mayor's office and the mayor's
8	administration, but you have to start off the
9	conversation in a way that makes it more able to
10	do so. At least come with some positive
11	contributions about the things that all of us here
12	have worked very hardlike you just slapped it
13	around. It was many, many hours that were put
14	into these bills based on the feedback we heard,
15	based on the hours that many of us here were at
16	the hearings when you only sent one lower level
17	person who didn't even answer questions. And then
18	to dismiss that completely, I think further goes
19	along the line of I think what this administration
20	has been about and I hope at some point it will
21	change a little bit. Thank you.
22	CHAIRPERSON JAMES: Thank you.
23	We've been joined by Council Member Rose. Ms.
24	Weinstein, you still okay?
25	LIZ WEINSTEIN: Yeah.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 17 SAFETY
2	CHAIRPERSON JAMES: No break?
3	Okay, you'll let me know?
4	LIZ WEINSTEIN: Sure.
5	CHAIRPERSON JAMES: You indicated
6	that some bills you think are workable. Can you
7	identify those bills?
8	LIZ WEINSTEIN: Well I think just
9	building off of what everyone is saying, I think
10	there's probably things related to a few of the
11	different bills that would be interesting or worth
12	discussing sooner rather than later. With a few
13	of the bills, there are specific things that I
14	think if they were changed we could work with. I
15	don't have a thorough analysis, I'm looking
16	through my notes here, but
17	CHAIRPERSON JAMES: [Interposing]
18	Are there any bills that you basicallywhich are
19	just totally unacceptable at this juncture? And
20	that are not subject to any possible amendment or
21	compromise, so we can take those off the table?
22	[Off mic]
23	LIZ WEINSTEIN: Right, I wouldn't
24	say that there's anylook, your intention is
25	clear, it's obviously from the right place, I

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 18 SAFETY
2	don't think they're very different than a lot of
3	things that we're doing already, and that's part
4	of what the issue is. So
5	[Crosstalk]
6	LIZ WEINSTEIN:in agreement.
7	But I think there are pieces in many of the bills
8	that we would want to work through with you before
9	they could be passed.
10	[Off mic]
11	LIZ WEINSTEIN: Right, or added to
12	a plan or figure out a way to make sure they get
13	done in a way that you feel satisfying.
14	CHAIRPERSON JAMES: As I stated at
15	the outset of the hearing, I don't understand,
16	since you already have a plan in place and since
17	you think that writing a plan down is a good
18	thing, why we cannot codify some of this
19	legislation that is before you as part of this
20	package.
21	Specifically, let me just speak
22	about each of the bills and some of your
23	objections. The first and secondwell before I
24	get to that, what is the legal import of an
25	executive order? You often referred to an

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC119 SAFETY
2	executive order that the mayor was issued, what is
3	the legal import of that and is it not true that a
4	subsequent mayor can override, overrule more…?
5	MALE VOICE 2: As a general matter,
6	an executive order is a policy that has an effect
7	of law that's issued by the mayor that generally
8	regulates the internal workings of the mayoral
9	administration. So it's a mayor either governing
10	how his office, the mayor's office would work or
11	how it relates to other agencies are given
12	specific orders to how commissioners must either
13	develop and implement programs or react under
14	certain circumstances, that's what an executive
15	order does.
16	CHAIRPERSON JAMES: Is it not true
17	that a subsequent mayor could rescind that order
18	the first day of his or her administration?
19	MALE VOICE 2: As a general matter,
20	most mayors come into office and Executive Order
21	number one of that mayoral administration is a
22	reenactment of all prior executive orders, but
23	it's conceivable that one could be pulled out and
24	not reenacted.
25	CHAIRPERSON JAMES: Okay. With

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 20 SAFETY
2	regards to one and two, do you understandI'm
3	sure you understand that this is nothing more than
4	a framework and does not restrict the ability of
5	the administration, the annual snow response and
6	preparedness report, which is basically a
7	codifying of the emergency plan, which is already
8	in place, but not in effect in law?
9	LIZ WEINSTEIN: I think that's the
10	kind of understanding we would want to come to
11	with you.
12	[Crosstalk]
13	LIZ WEINSTEIN: I think we don't
14	have an understanding now, we would be open to
15	understanding more about that.
16	CHAIRPERSON JAMES: And my
17	intention in drafting this legislation again is
18	for subsequent administrations and also not to tie
19	your hands, but so that there is some sort of set
20	of rules and some sort of record keeping, is that
21	okay? Is that something we can work on?
22	LIZ WEINSTEIN: Sure.
23	CHAIRPERSON JAMES: Thank you. As
24	well as number two, which is also a bill that I
25	drafted as well. Again, you speak to executive

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 21 1 SAFETY order, but I just want to codify it so that for 2 subsequent administrations they can continue to 3 4 adhere to that. Is that something that you think 5 that we could work with? LIZ WEINSTEIN: I think the rules б 7 and regulations piece is --8 CHAIRPERSON JAMES: Yes. 9 LIZ WEINSTEIN: --the language that 10 we would want to work with you on--11 CHAIRPERSON JAMES: It's 12 acceptable, okay. 13 LIZ WEINSTEIN: --but yeah, I think 14 all of it is open for discussion. 15 CHAIRPERSON JAMES: Number four 16 which talks about, you basically opposed that because you say we are in a period of deficits and 17 18 having a borough structure does not augment OEM's 19 coordination responsibilities and could even have 20 a negative impact. And my argument to that is in 21 your proposals you put forth a lot of technology 22 and it suggests to me that there's not that much 23 concern with respect to technology for the bottom-24 line so why should you have concern with regards to this bill? 25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 22 SAFETY
2	LIZ WEINSTEIN: Yeah, I mean I
3	guess a couple things on that, and this one, I
4	think probably would require a bit of conversation
5	and dialogue. But one is that theas we went
6	through and we'll get you the specific numbers,
7	the technology is reasonably inexpensive, but
8	we'll get you the numbers on that.
9	The second is that the resource
10	spend is just a piece of what we're concerned
11	about here, the other is that OEM really is set up
12	to be citywide and to have a holistic perspective
13	and, while it can and often does have a very local
14	focus, we really think the strength in it is its
15	central command and the fact that it can rely on
16	other agencies who do have more borough
17	breakdowns. But a borough breakdown we don't
18	think necessarily would have helped in the
19	situation that you were concerned about and going
20	forward.
21	So we would want to talk more about
22	trying to address your concern without going to
23	that level of administration.
24	CHAIRPERSON JAMES: Jumping to
25	number 11, snow removal volunteer registry, you

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 23 SAFETY
2	speak about liability issues. Could we not pass a
3	piece of legislation in Albany that would immune
4	volunteers from tort liability, could we not do
5	that?
б	LIZ WEINSTEIN: I don't know that
7	answer, but I do think here is an example of where
8	we are trying to offer something that we think
9	might work and there is something workable here,
10	which is often when we do go through these
11	umbrella organizations it helps relieve us a lot
12	of the concerns that we have.
13	So I think we like the volunteer
14	idea, we think there is a place for them in these
15	things, we didn't leverage it as much as we could
16	have in the past, it's just the mechanics of
17	getting to those volunteers we may need to sort of
18	work with you on how that works.
19	CHAIRPERSON JAMES: Moving to
20	number 13, Intro 169, could we not just limit the
21	suspension of parking meters to severe storms?
22	Specifically, I mean, particularly given in light
23	of the fact that you did suspend parking meters
24	during the last winter blizzard because of the
25	severity of the storm? Is that something that we

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 24 1 SAFETY 2 could talk--LIZ WEINSTEIN: [Interposing] Yeah, 3 I mean, David can jump in if--this one to me seems 4 5 trickier, but I don't want to speak-б [Crosstalk] 7 CHAIRPERSON JAMES: [Interposing] 8 Is this something that we can work out, David? 9 [Off mic] 10 CHAIRPERSON JAMES: He's my 11 constituent so I have to be nice. You look very 12 nice. 13 DAVID WALLOCK: I have to be 14 careful. It's a topic I think we're happy to 15 continue to talk about. I don't think we see a 16 legislative solution necessarily, but happy to 17 keep talking to you about it. 18 CHAIRPERSON JAMES: Okay. With 19 regards to number 14, clearing crosswalk curb 20 cuts, your primary objection is that this is 21 potentially dangerous, but we have a significant 22 number of--we put forth a number of volunteers already on the streets clearing crosswalks and 23 24 curb cuts and so I don't really understand some of 25 your objections here.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 25 SAFETY
2	LIZ WEINSTEIN: Yeah, this is both
3	the danger issue of the volunteers, but also a
4	resource issue, and so we would have to talk about
5	what the implications are, if we really want
б	sanitation workers to take this on. They don't do
7	it now and so from what sort of pool of folks and
8	from what job responsibilities do we take the time
9	to do this so
10	CHAIRPERSON JAMES: And my last
11	question before I move on to Council Member
12	Halloran is with respect to local lawthe
13	proposed law 2037, you speak to Cemusa's franchise
14	agreement which required them to clear the
15	shelters and some damages were levied against
16	Cemusa in the amount of \$100,000, but to me that
17	is a rather paltry sum. And so why was it only
18	\$100,000? They should have been hit with a higher
19	fine, they should have covered the cost of all of
20	the volunteers that we employed.
21	DAVID WALLOCK: Yeah, I don't think
22	\$100,000 is necessarily that small a sum, but I
23	get the point. There was a lot at stake here.
24	CHAIRPERSON JAMES: I mean, it's
25	not small to me and you, but to Cemusa, it's

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 26 1 SAFETY pennies. 2 DAVID WALLOCK: Well not quite 3 4 pennies, but--5 CHAIRPERSON JAMES: [Interposing] I think they should have been hit harder in their 6 7 pocket given their failure to act and the fact that we had to hire volunteers and others--not 8 9 volunteers, we had to hire day laborers to do their work. 10 11 DAVID WALLOCK: Sure. Understood, 12 and I think clearly the message has been sent to 13 them. They're going to be putting more resources 14 into this than they have in the past and if they 15 don't get their act together they're going to be 16 paying--they're going to have more liquidated 17 damages. CHAIRPERSON JAMES: Is it a 18 19 graduated liquid damage clause? 20 DAVID WALLOCK: I'm not sure what 21 it is precisely, I can get --22 [Crosstalk] 23 CHAIRPERSON JAMES: [Interposing] 24 And does \$100,000 cover the cost of the day 25 laborers that we employed?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 27 SAFETY
2	DAVID WALLOCK: I will have to get
3	back to you on that.
4	CHAIRPERSON JAMES: Council Member
5	Halloran.
6	COUNCIL MEMBER HALLORAN: Thank
7	you, Madam Chair. First I'd like to go to
8	recommendation number three, equipped every
9	Department of Sanitation truck with a GPS-enabled
10	device. I believe the chair had a hearing back in
11	October in which that issue was discussed and was
12	pooh-poohed by the administration because it was
13	unnecessary, it wasyeah, well it's a quasi legal
14	term, pooh-pooh because it was unnecessary and I
15	and another Council Member from Staten Island had
16	pointed out the various inequities and how street
17	sweeping went on and whether we could follow these
18	street sweepers. And I'm glad to see that all of
19	a sudden now that it seems like a good idea to
20	this administration to have the GPS devices
21	enabled. But realistically speaking, if you have
22	the supervisors in the field following routes and
23	those routes are on route sheets, will the GPS
24	devices tell you anything that you shouldn't have
25	already known, given the deployment method, the

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 28 SAFETY
2	deployment schedules that the mayor used on the
3	Monday after the storm to stand in Staten Island
4	at 2:45 and declare the secondary streets of the
5	city of New York have been plowed?
6	LIZ WEINSTEIN: So there's a couple
7	things, and I appreciate the feedback. We have
8	had a pilot, as you probably know, going on for a
9	couple years. So I wasn't at the hearing and I'm
10	not familiar with the hearing that you mentioned,
11	but it is something that the city is interested
12	in, other city fleets have piloted it as well.
13	With the GPS, there is a couple of
14	things that we get and it's implementation of both
15	the GPS and also a communication device with the
16	folks who are out there, and so we get a couple
17	things that we think are useful and that we think
18	would have helped in the storm on December 26th.
19	One is we get real-time information about where
20	our folks are, so if they're stuck, so even if you
21	have the best plow sheet, that doesn't tell your
22	supervisor if you're stuck immediately. So this
23	allows the driver to communicate directly and
24	gives supervisor or the district commandor the
25	borough command, rather, information about where

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 29 SAFETY
2	that truck is exactly and what they're seeing and
3	whether they're stuck or not.
4	COUNCIL MEMBER HALLORAN: Can I ask
5	you a question just
6	LIZ WEINSTEIN: Sure.
7	COUNCIL MEMBER HALLORAN:with
8	regards to that, and obviously I know there's
9	pending litigation so you may not be able to
10	answer this question, but was the Department of
11	Sanitation, various garages receiving phone calls
12	from their sanitation workers telling them I'm
13	stuck, the street isn't plowed? I mean, we live
14	in an age of cell phones so I don't think anybody
15	can realistically sit here and tell me that if my
16	plow is stuck on 14th Avenue and 150th Street I'm
17	going to wait for a supervisor to get to me since
18	I don't have a radio in my truck.
19	LIZ WEINSTEIN: Absolutely, folks
20	[off mic] all the time and they do find ways to
21	use their personal devices to do that, the
22	administration believes there's quicker and better
23	ways to do that
24	COUNCIL MEMBER HALLORAN: Sure.
25	LIZ WEINSTEIN:and also

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 30 SAFETY supervisors, as we mention in the testimony, who 2 have laptops, and it sounds like you're an 3 advocate of this yourself, but can get a 4 5 perspective on a map of where folks are. So yes, б there were ways of doing it before. Do we think 7 there are better ways? We do. COUNCIL MEMBER HALLORAN: 8 And those 9 supervisors, they would probably need something 10 other than a Prius to get around in a snowstorm, 11 don't you think? 12 LIZ WEINSTEIN: Sure, yes. 13 COUNCIL MEMBER HALLORAN: Okay. So 14 during the snow emergency, does the sanitation 15 department have sufficient numbers of four-wheel 16 drive vehicles for its supervisors to prevent the 17 kind of disasters we saw of hybrid cars that have 18 20 horsepower trying to get around the city of New 19 York? 20 LIZ WEINSTEIN: We can certainly 21 get back to you if you want specific numbers on 22 that, but the point's taken, yeah. 23 COUNCIL MEMBER HALLORAN: All 24 right. Another question, moving on to 25 recommendation number four, improve the

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 31 SAFETY accountability protocols by changing the plowing 2 definitions. I was actually shocked and amazed to 3 4 hear that a street could be declared plowed that 5 is completely impassable, but apparently that is in fact the case. In the new definitions that 6 7 you're going to promulgate, will those definitions 8 be available to us, will they actually have 9 significance and meaning, and will there be other 10 variables which you will be using to control the 11 data? Because it seems to be that the city could, 12 in all good faith, say it had plowed every street 13 in the city of New York, but none of them would've 14 been impassable and somehow or another that would 15 have been acceptable as a press release, but it 16 certainly wasn't acceptable to the citizens of 17 this city. 18 LIZ WEINSTEIN: Absolutely, this 19 was one of our major points of concern and 20 recommendations and I think we're looking at 21 technology and also, to your point, some policy 22 calls that would make those definitions very 23 clear, help them to be communicated within the 24 department and externally. 25 COUNCIL MEMBER HALLORAN: Would you

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 32 SAFETY say it was disingenuous to tell the citizens of 2 the city of New York that all the streets had been 3 4 plowed when your definition of plowed did not mean 5 impassable? Do you think maybe that that was not 6 really the right thing to say during the 7 snowstorm? LIZ WEINSTEIN: I wouldn't use the 8 9 word disingenuous, I think that mistakes were 10 made, as we've said, and communication was a piece 11 of that and so certainly we want to be as clear 12 and accurate as possible going forward, and now 13 that we have new tools and we'll have new tools to 14 do that, that's always our goal. COUNCIL MEMBER HALLORAN: 15 Okay. 16 You also stated that we have a liaison and, of 17 course, Edgar Moya does a hell of a job for this 18 Council, but he's responsible to 51 Council 19 members. Is it really the administration's 20 position that you only need to talk to one person 21 at Council and hope it gets disseminated to 51 of 22 us? 23 LIZ WEINSTEIN: Yeah, I think that 24 Edgar as a representative and talking about the 25 plan is one way that we ensure we're doing that.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 33 SAFETY
2	But as you know and we know, there's
3	communications that are going on back and forth
4	all the time. If you have other suggestions for
5	sort of formalizing different approaches, we're
б	open to
7	[Crosstalk]
8	COUNCIL MEMBER HALLORAN:
9	[Interposing] Well I'm just thinking that not just
10	this snowstorm, which in my district was
11	particularly bad, but right before that we had a
12	little thing called a tornado, and you might've
13	heard of it, although I know apparently the rest
14	of the city didn't, some of our districts did.
15	And for them to go through Edgar Moya at City
16	Hall, who had nothing to do with my Council
17	district directly, when my district, Liz Crowley's
18	district, Karen Koslowitz's district were the path
19	of the storm, it just seems to me rather
20	ridiculous to have to go through a layer of
21	bureaucracy to get to the actual people who are
22	involved. So I would hope as you're parsing out
23	this plan that you take into effect that there are
24	51 Council members whose districts span
25	geographically a huge distance from the tip of

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 34 SAFETY
2	Staten Island to Nassau County, and it's sometimes
3	not so easy to call City Hall and expect us to get
4	the information.
5	Recommendation number five, you
6	indicate that you're going to implement more live
7	monitors through the SCOUT program and I think
8	that's fantastic, except the SCOUTs all drive
9	hybrid electric, two-wheel, five horsepower
10	LIZ WEINSTEIN: Yeah
11	COUNCIL MEMBER HALLORAN:boxes
12	LIZ WEINSTEIN:we noticed, yeah.
13	COUNCIL MEMBER HALLORAN:it's
14	called scooter carts that
15	LIZ WEINSTEIN: Yes.
16	COUNCIL MEMBER HALLORAN:we
17	hated at the police department, because
18	LIZ WEINSTEIN: Yes.
19	COUNCIL MEMBER HALLORAN:it was
20	like taking your life into your own hands. Do we
21	have some plan for something other than that to be
22	utilized during a snowstorm when this would be
23	absolutely useless?
24	LIZ WEINSTEIN: Of course, so
25	actually when they were deployed in January we

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 35 SAFETY
2	were able to borrow from TLC, one of our sister
3	agencies, they're four-wheel drive vehicles that,
4	because of snow, they didn't need to use those
5	days. So yes, I would not send that team out in
6	those scooters.
7	COUNCIL MEMBER HALLORAN: Well I'm
8	glad
9	[Crosstalk]
10	COUNCIL MEMBER HALLORAN:to hear
11	you say that, I'm not going to take anything for
12	granted, and I think the 17 pieces of legislation
13	we have are because we don't want to take things
14	for granted anymore.
15	Recommendation number sixI'm not
16	going to go through each oneenhance the
17	availability of the critical equipment in the
18	recovery operations. My understanding of the
19	process and the staging process once the winter
20	weather advisory is declared is that you do that
21	already. That in fact, I recall not this storm
22	cycle but a prior storm cycle where the mayor
23	stood in front of some salt piles and told us
24	about how everybody was getting ready and trucks
25	were lined up and it was a great media shot. I

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 36 SAFETY
2	assume that didn't happen right before the
3	blizzard in 2010 because, had there been a great
4	media shot with all those plows ready to go, I
5	guess we wouldn't have found ourselves where we
6	were. But what is different about your enhancing
7	the immediate availability of equipment critical
8	to recovery operations from December the 26th,
9	2010, to now?
10	LIZ WEINSTEIN: So one of the key
11	pieces here that we talked about at the January
12	10th hearing is tow trucks and that clearly
13	becoming an issue, and during the December 26
14	storm, not that day, but very quickly thereafter,
15	I think it was the 27th possibly or the 28th, a
16	tow truck task force was formed, which now has a
17	permanent fixture of all of our storm response,
18	which basically says where are our tow trucks,
19	what agencies deploy them, are they available for
20	snow help. So that's one specific piece I can
21	give you that's different today than it was then
22	and I think would have made a difference.
23	COUNCIL MEMBER HALLORAN: All
24	right. The chairman indicates to me I can only
25	get one more question in 'cause I could be here

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 37 1 SAFETY probably for the rest of the week. I want to talk 2 just about recommendation 14, the 311 and 911 3 routing process. We all know, and Chairman 4 5 Vallone and I have been involved in the public safety hearings on the failures of 311 and 911 6 7 system--those happened, by the way, in case you 8 didn't remember, also during the tornado and we 9 pointed out that the system was not able to handle them, in fact our Council district offices had to 10 11 field calls because 311 was down and 911 wasn't 12 able to handle the overloads. We know that there 13 are software issues with regards to the 911 14 system, we know that there was implementation 15 issues. Are there specific protocols for once the 16 911 and 311 calls come in, for you to route them 17 now to the local agencies? 'Cause we were told 18 that if 311 makes a phone call--if there's a phone 19 call into 311, for example, saying that my street 20 hasn't been plowed, that might get to the garage 21 or to the community board, but then the garages 22 were not able to do anything 'cause obviously 23 there was no two-way communication to trucks. So 24 effectively only at the end of a shift would somebody be aware that street A or B hadn't been 25

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 38 SAFETY
2	plowed. Will your implementation of this new GPS
3	two-way communication system be coupled with
4	specific directives and will you give us those
5	directives so we know what the routing plan of
6	information is? Nine-one-one call comes in, gets
7	sent to here, here, here, here, here, so that we
8	can explain to constituents and we can understand
9	from a funding perspective how this money should
10	be spent to allocate in the communication system?
11	LIZ WEINSTEIN: So I can speak to
12	the 311 piece of it. Just to be clear, a call to
13	311 about an unplowed street does get to the
14	sanitation department. In terms of timing for
15	reaction, we could map that out for you, but the
16	challenge would be that the sanitation would be
17	balancing that out against what it's supposed to
18	be doing in terms of its plow sheets and also
19	other calls that are coming in.
20	But part of our plan is absolutely
21	to do what you said, which is to get information
22	from you, from the constituents, from New Yorkers
23	about what's going on in quicker time and get that
24	out to the folks who can help. So 311 is one
25	example of that, our snow website where you can

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 39 SAFETY actually post on the map where you're seeing 2 issues is one example of that that goes directly 3 to the EOC. I should say that the EOC also gets 4 5 copied on the 311 calls that are going to 6 Sanitation, so they access to that data. 7 But the snow scat is an example of 8 that. And then all of our existing operations 9 that did exist previous to December 26 are also supposed to do that, so we've added enhancements 10 11 to it. 12 So there should certainly be an 13 expectation that if you're contacting the city, we 14 are doing something about it. Whether it's 15 exactly what you would want done in the order you would like it done or--you being the Joe on the 16 17 street--obviously depends. COUNCIL MEMBER HALLORAN: 18 Т 19 appreciate that and again, for example, in my 20 district we had power outages and Con Edison 21 wasn't able to get the locations and we weren't 22 able to really get that information out there. I 23 appreciate very much the change in the protocol. 24 I'm sure that our chairs will do an excellent job 25 of following up on data and information.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 40 SAFETY
2	Just on that front, as you just
3	said, you will be sharing information more, making
4	sure that it's routed properly. Will there also
5	be oversight to know that the supervisors in
6	sanitation who have the responsibility of
7	deploying the units that are sent to them from
8	other agenciesDOT and whatnotwill there be a
9	control mechanism for that as well? Because my
10	understanding is that there was a breakdown in
11	coordination with the Department of Transportation
12	in terms of getting its plows and such out to the
13	secondary streets during the storm. So will those
14	vehicles also be included in that?
15	LIZ WEINSTEIN: I'm actually not
16	familiar with that breakdown, that didn't come up
17	in our analysis, so I'm not sure about that.
18	However, when Transportation or Parks or DEP sends
19	equipment to Sanitation, it is managed by
20	Sanitation supervisors and so the question about
21	technology, I would have to get back to you. To
22	the extent they're using Sanitation equipment, it
23	would have it; but if they're using their own
24	equipment, I would have to get back to you on
25	that.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 41 SAFETY
2	CHAIRPERSON VALLONE: Thank you,
3	Council Member. This panel has been here since
4	one, so we only have one Council Member left, who
5	I'm sure will be briefer than Dan at least, I'm
б	sure about that, that's pretty safe. So I just
7	want to add very quickly that you have reached out
8	in addition to Edgar Moya, the administration has
9	reached out to pretty much all of the Council
10	members during all the subsequent storms, I
11	received calls one or two every time, so you're
12	doing a much better job. Council Member Rose.
13	COUNCIL MEMBER ROSE: Thank you,
14	and I will be brief. In your comprehensive snow
15	removal plan by boroughwell, our suggestion, LS
16	1923you state that every year DSNY consistently
17	applies the same protocol and procedures for salt
18	spreading and snowplowing operations throughout
19	New York City. And one of the things that you say
20	is that all of the primary roads are done first.
21	So could you please define for me, what is a
22	primary road?
23	LIZ WEINSTEIN: [Off mic] do you
24	want to talk about that, Andrea?
25	ANDREA CICCONE: Council Member

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 42 SAFETY
2	Rose, I don't have the exact definition in front
3	of me from the snow manual, but typically a
4	primary roadand I understand your question
5	insofar as primary, secondary, tertiaries, and why
6	it's set up that way, and why we don't change that
7	frequentlybut primary roads are basically
8	roadways, main roads where bus routes are located,
9	schools could be located, hospitals, emergency
10	facilities such as police stations, firehouses.
11	That's not to say every single street that has a
12	firehouse or a police station is definitely a
13	primary road, but it's one that's heavily
14	traveled, they tend to be two lane type of
15	roadways, they could be one lane roadways, but
16	often it's where a bus route is located and there
17	is commercial strips orI'm looking at the
18	definition right here. It's a main traffic
19	arterythank you very muchor main thoroughfare.
20	It's a lifeline street, it would also include
21	highways, expressways, but those are typically
22	arterial highways. But again, as I said, the bus
23	routes, private and
24	[Crosstalk]
25	COUNCIL MEMBER ROSE: [Interposing]

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 43 SAFETY But basically it's a citywide definition of what a 2 3 primary street--4 ANDREA CICCONE: [Interposing] Yes, 5 yes--6 COUNCIL MEMBER ROSE: --would be. 7 ANDREA CICCONE: --that's correct, 8 and the primary roadways need to be plowed first 9 in order to open up the secondary roads that feed 10 into those primary roadways. And then 11 subsequently the tertiary streets, which tend to 12 be more dead-end streets, those streets that feed 13 into the secondary roads. 14 COUNCIL MEMBER ROSE: Because on 15 Staten Island, and why I believe that it's so 16 important that we have a borough plan, snow 17 removal plan, is our topography is very different 18 from some of the other boroughs --19 ANDREA CICCONE: Yes. 20 COUNCIL MEMBER ROSE: -- and primary 21 roads on Staten Island are, as you define them, 22 would have bus routes and during the snowstorm we 23 were actually left with no buses running at all 24 because our primary roads were not done. We have 25 a very specific type of topography, which is

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 44 SAFETY
2	somewhat different and we also have a very
3	different transportation system. We are relegated
4	to surface transit, we don't have a subway, and as
5	a result of not having a specific borough plan, I
6	believe, we were not able to get to our main
7	transportation hub, which was the ferry terminal.
8	People were not able to get there by public
9	transportation, nor by private transportation.
10	And so how is it that you feel that a specific
11	borough plan is not advantageous to us having a
12	snow removal plan that would be beneficial to our
13	specific district?
14	ANDREA CICCONE: Well as the
15	proposed bill is written it would require a
16	borough plan to be developed at each borough, but
17	the point that Director Weinstein had raised
18	insofar as the actual bill itself is that the
19	Department of Sanitation, we actually do one
20	better than that, we have plans on every single
21	district. There are 59 sanitation districts and
22	those districts are coterminous with each
23	community district. Now in Staten Island there
24	are three community districts, there is a plan for
25	each one of those districts which is more detailed
1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 45 SAFETY
----	--
2	than a borough wide plan. It's actually more
3	comprehensive, more detailed, and that is done
4	through the monthly district service
5	COUNCIL MEMBER ROSE: [Interposing]
6	Borough board
7	[Crosstalk]
8	COUNCIL MEMBER ROSE:meetings?
9	ANDREA CICCONE:the borough
10	board meetings, right, whereby the district
11	superintendent assigned to each of your districts,
12	Staten Island one, two, and three will meet with
13	your community board manager in those respective
14	districts. They meet on a monthly basis, as you
15	know, could be a set date every month and plans
16	are discussed at each meeting.
17	In particular though with respect
18	to snow, those are discussed specifically during
19	the autumn months. Each year that could change
20	[Crosstalk]
21	ANDREA CICCONE:to
22	COUNCIL MEMBER ROSE: [Interposing]
23	And is there an opportunity to modify these plans?
24	ANDREA CICCONE: Absolutely,
25	because the community board manager, as well as

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 46 SAFETY the district super, they really are hands-on with 2 all of the details of that community district. 3 They know block by block, for instance, where 4 5 construction is going on, where the steel metal plates have been placed for excavation and that 6 7 corresponds back to our district operations, the 8 plow operators are specifically told you have to 9 raise the plow and look for the sign because there 10 always has to be a sign, raise the plow. 11 COUNCIL MEMBER ROSE: How then did 12 we have this breakdown? How was it that my entire 13 district could not access the ferry terminal? How 14 is it that none of my primary roads were passable 15 for three days--16 ANDREA CICCONE: That--17 COUNCIL MEMBER ROSE: --if there is 18 in fact a borough--a district by district plan? 19 ANDREA CICCONE: That's correct, a 20 district by district plan is what is in place. At 21 that particular event during the snowstorm in 22 December, we have looked at all of the different issues, we're still continuing to look at the 23 24 issues that affected everyone's borough, not just 25 Staten Island. We're aware too of the issues

1 COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 47 SAFETY involving the transit, the buses, buses that had 2 3 also gotten--[Crosstalk] 4 5 COUNCIL MEMBER ROSE: [Interposing] б And does this plan take into consideration also 7 what equipment should be used --8 ANDREA CICCONE: The plan--9 [Crosstalk] 10 COUNCIL MEMBER ROSE: --for--yes. 11 ANDREA CICCONE: --district wide--12 yes, yes, the allocation of equipment resources, 13 personnel, that's all shared with the community 14 board manager, and the community board manager and 15 the district super, they discuss whatever 16 additional needs might be required, depending on 17 unique circumstances. COUNCIL MEMBER ROSE: And so 18 19 because you have this district wide plan where you 20 are not considering a borough wide plan which 21 would make it larger, we will not see this type of breakdown again, where who gives the district 22 23 plan, who implements it? 24 ANDREA CICCONE: The district plan 25 itself is implemented by the Department of

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 48 1 SAFETY 2 Sanitation--[Crosstalk] 3 COUNCIL MEMBER ROSE: [Interposing] 4 5 No, I know the Department of Sanitation, what individual at what level? б 7 ANDREA CICCONE: At the district 8 superintendent level and above. As you know, 9 there's a hierarchy within each district 10 operations at each garage beginning with, of 11 course, the borough chief who's in the Staten 12 Island borough--13 [Crosstalk] 14 ANDREA CICCONE: --there's one 15 borough office on Staten Island, beginning with 16 the borough chief--17 COUNCIL MEMBER ROSE: [Interposing] 18 So there's three--19 ANDREA CICCONE: --and that is 20 filtered--21 [Crosstalk] COUNCIL MEMBER ROSE: --there's 22 23 three people --24 ANDREA CICCONE: There's three--25 COUNCIL MEMBER ROSE: -- on Staten

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 49 SAFETY
2	Island who are responsible to make the call to
3	implement the plan.
4	[Crosstalk]
5	ANDREA CICCONE:partly true,
6	there are three district superintendents manning
7	each garage and then above the district super is
8	an assistant chief, we also have a deputy chief
9	sorry, the district superintendent, the deputy
10	chief, the assistant chief, and the borough super.
11	So those are borough wide operations as well as
12	individual, the three district operations in your
13	district.
14	COUNCIL MEMBER ROSE: And just one
15	other question, who made the call to send out the
16	supervisors in Priuses that were so ineffective
17	that supervisors could not get around the district
18	to make the necessary judgment calls that needed
19	to be made while people with the four-wheel drive
20	were sitting in City Hall at some control center?
21	Would this individual district plan have addressed
22	the use of the appropriate equipment so that
23	people could in fact make the right calls and make
24	sure that the district was getting cleared in a
25	manner that was expeditious?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 50 SAFETY
2	ANDREA CICCONE: Well to answer
3	your first question, I would have to ask my
4	principals in my agency who would have made that
5	specific call. But insofar as Staten Island,
6	Staten Island actually was the hardest hit borough
7	next to the Brooklyn South zone, so Staten Island
8	received upwards of 30 inches that was measured
9	after the complete snowfall had ceased.
10	I think that even in those district
11	plans that are discussed monthly between the
12	district super and the community board manager,
13	it's not as if a 30 inch storm is impossible, but
14	it's such a rarity, so now that given that the
15	current
16	[Crosstalk]
17	COUNCIL MEMBER ROSE: [Interposing]
18	I just want you to know, I was out there in a
19	four-wheel drive and I actually rescued the
20	sanitation supervisor
21	[Crosstalk]
22	ANDREA CICCONE: Yes.
23	COUNCIL MEMBER ROSE:who was
24	stuck in a Prius who could not get out
25	ANDREA CICCONE: We've

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 51 SAFETY
2	[Crosstalk]
3	COUNCIL MEMBER ROSE:to make the
4	necessary judgment calls or provide the
5	supervision that was required for that storm. And
6	really if you're going to provide them with
7	equipment, then you need to provide them with the
8	equipment that is
9	ANDREA CICCONE: [Interposing] We
10	know that, we know that, yes.
11	COUNCIL MEMBER ROSE: All right.
12	CHAIRPERSON JAMES: Thank you. So
13	that concludes all of the questions. I hope that,
14	again, we could work with the administration and
15	that we can be a partner in this process and move
16	and begin to start negotiating some of these bills
17	forward. I think that's a reasonable request. I
18	believe that the plan that you have in place
19	should be codified and that we should work
20	together in creating a transparent process so that
21	all can see and that there's checks and balances
22	in place. I thank you for this opportunity and,
23	Ms. Weinstein, I hope you are okay.
24	LIZ WEINSTEIN: I'm fine.
25	CHAIRPERSON JAMES: Okay. Thank

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 52 1 SAFETY you. Yeah, they should not have put you out here, 2 but anyway, thank you. And Anthony Crowley should 3 have answered more questions. Thank you, thank 4 5 you. Next panel, it's our last panel, б 7 Robert Rappo [phonetic], Matt Shakia, and I 8 apologize if I'm--Shockins [phonetic], I apologize 9 if I mispronounce your name--and the last witness 10 is Malagros Crane. 11 FEMALE VOICE: You can take the one 12 I was reading from. 13 [Off mic] 14 CHAIRPERSON JAMES: In downtown 15 Brooklyn? 16 [Off mic] 17 ROBERT RAPPO: --my comments, I got 18 no problem--19 [Crosstalk] 20 ROBERT RAPPO: --don't want to be 21 on camera. 22 [Crosstalk] 23 CHAIRPERSON JAMES: It's my 24 understanding you do not want to be on camera, so 25 all the cameras will be focused on me, is that

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 53 1 SAFETY 2 okay? ROBERT RAPPO: That's fine, Chair 3 4 James. 5 CHAIRPERSON JAMES: Thank you. So б they're going to be positioned this way, so if you 7 want to sit at the table, that's fine. [Off mic] 8 9 CHAIRPERSON JAMES: So Ms. Crane? 10 MALAGROS FRANKO: It's Franko, 11 sorry for the chicken scratch. 12 CHAIRPERSON JAMES: Oh, oh, it's 13 Franko, I--MALAGROS FRANKO: Yeah. 14 15 CHAIRPERSON JAMES: --apologize. 16 MALAGROS FRANKO: It's okay. 17 CHAIRPERSON JAMES: So you want to-18 19 [Crosstalk] 20 MALAGROS FRANKO: It's my chicken scratch. 21 CHAIRPERSON JAMES: That's okay, 22 23 would you like to begin, ma'am? 24 MALAGROS FRANKO: Yeah, thank you 25 for the opportunity to present this testimony.

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 54 SAFETY
2	I'm here to share my personal experience as a
3	result of the first snowstorm. I know I wasn't
4	the only one held hostage by the storm, but even
5	when they so-called plowed the streets, I still
6	couldn't get to work. I had to take a week of
7	vacation time because I couldn't get to work.
8	I don't know who said on the last
9	panel that it's not important to shovel the curb
10	cuts, but that is why I couldn't get to work
11	'cause even after they so-called plowed it, the
12	curb cuts are never addressed. I don't know who's
13	held responsible for dealing with the curb cuts in
14	New York City, but how am I supposed to get off my
15	block if the sanitation department continuously
16	puts snow on the curb cuts? And Access-A-Ride
17	cannot access any of the sidewalks if they push
18	everything against the sidewalk.
19	Again, if I didn't haveif I
20	wasn't such a hoarder in my vacation time, I
21	would've lost pay for a whole week, not just for
22	three days, a whole week. And again if I didn't
23	have someone who came in to get me groceries, I
24	would have had no food.
25	I'm just going to give you a copy

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 5 SAFETY
2	of my testimony, but those are the basic things
3	that I wanted to bring up. Those curb cut issues
4	and Access-A-Ride issues, they're not just for
5	people with disabilities, they're for the elderly,
6	they're for people who have to deliver to the
7	stores and stuff like that. This is crazy not to
8	think that the curb cuts are not important.
9	And when they do so-called shovel
10	the bus shelters
11	CHAIRPERSON JAMES: Yes.
12	MALAGROS FRANKO:it's a straight
13	single line, not enough space for a wheelchair
14	person or for the bus to deploy its ramps.
15	CHAIRPERSON JAMES: Do you support
16	the legislation that we put forward?
17	MALAGROS FRANKO: Damn skippy.
18	CHAIRPERSON JAMES: Okay. I guess
19	that means yes.
20	MALAGROS FRANKO: Yes.
21	CHAIRPERSON JAMES: Thank you.
22	Next, next. Do you want the cameras off?
23	ROBERT RAPPO: I appreciate that.
24	CHAIRPERSON JAMES: Okay.
25	ROBERT RAPPO: Only Madam Chair,

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 56 1 SAFETY Madam James, is because the issues--2 [background noise] 3 CHAIRPERSON JAMES: Yes, sir. 4 5 [background noise] 6 SERGEANT-AT-ARMS: --but you have 7 to speak into the mic--8 [Crosstalk] 9 ROBERT RAPPO: Okay. 10 CHAIRPERSON JAMES: Have a seat, 11 relax yourself. 12 ROBERT RAPPO: Okay. Thank you. 13 CHAIRPERSON JAMES: Okay. Take 14 your time. 15 ROBERT RAPPO: Thank you. I'd stay 16 here 12 hours if I had to, but--17 [Crosstalk] ROBERT RAPPO: you don't want to 18 19 know. 20 SERGEANT-AT-ARMS: Say your name. 21 CHAIRPERSON JAMES: It's okay. 22 ROBERT RAPPO: My name is Robert 23 Rappo, I'm a social member of [off mic] Paramus 24 [phonetic] Veterans Administration they used to 25 formerly, they're now United Spano [phonetic]

COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 57 1 SAFETY Association. I am just an associate member, not 2 being a veteran or anything like that. But I just 3 support all disability groups, Brooklyn Center for 4 5 Independent and Disabled and whatnot. б I feel for that young lady, 7 although I am not permanently in a wheelchair. I 8 find it also appalling, and I found it appalling 9 that these people--that all these representatives 10 from the city who the taxpayers of New York pay 11 who put the politicians into office 12 And I thank you all very, very much 13 for holding these hearings, all the many, many hours that you gave, Chair James, to hear the 14 15 public speak. 16 I have pictures here that are 17 appalling, they're discriminating to people with 18 disabilities, that they cannot get off their 19 sidewalk. 20 [Off mic] 21 CHAIRPERSON JAMES: --Sergeant-at-22 Arms, can we see copies of the pictures that the 23 gentleman has? 24 [Crosstalk] 25 ROBERT RAPPO: I also--

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 58 SAFETY
2	CHAIRPERSON JAMES:for our
3	benefit?
4	SERGEANT-AT-ARMS: Do you want to
5	see these?
6	CHAIRPERSON JAMES: Yes.
7	ROBERT RAPPO: Thank you. I just
8	appreciate it, I just wanted to just say one other
9	thing. I support what Council Member Vallone as
10	the Public Safety chair is doing. And the other
11	chair members, I thank you all very, very much.
12	You never want me to be yourthis
13	is off the record, you never want me to be your
14	personal photographer, Madam Chair. But, [off
15	mic] just thank you for the opportunity, I
16	appreciate it very much.
17	And as that girl, damn skippy, it's
18	damn skippy yippy doo, pass it all. Thank you.
19	CHAIRPERSON JAMES: Thank you, sir.
20	Next?
21	MATT SHOCKINS: Good afternoon.
22	I've been before this Council many, many times and
23	appreciate the fact that you're holding this
24	follow-up hearing today. Please act on my last
25	testimony and provide me with a copy of T 2105,

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 59 SAFETY
2	which is about snowplow removal put out by
3	Councilwoman Gonzalez and Councilman Vacca is also
4	a cosponsor of this snowplow removal bill.
5	CHAIRPERSON JAMES: Do you support
6	those bills?
7	MATT SHOCKINS: Yes, I do with
8	yes, I support even this clearing bus stops
9	removal snow bus shelter bill put out by Council
10	Member Gonzalez aforementioned testimony put out
11	there by Marvin Wasserman of BCID. And I also
12	want to say that I think that the clearing bus
13	stops and the busthe snow removal of the bus
14	stop is necessary so that a person like myself can
15	walk up to the bus stop without encountering snow
16	and climb onto the bus.
17	And the last thing that I'll say
18	during this very brief testimony is that I am a
19	person with a disability and don't drive a car,
20	but I am in support of a parking meter suspension
21	bill that would enable a person who does drive to
22	make it illegal for a person to park his car on a
23	snowy day. Thanks for your time today.
24	CHAIRPERSON JAMES: Thank you, sir.
25	Council Member Vallone, you want to close?

1	COMMITTEES ON SANITATION, TRANSPORTATION, AND PUBLIC 60 SAFETY
2	CHAIRPERSON VALLONE: No [off mic].
3	CHAIRPERSON JAMES: Okay. Well
4	this concludes this hearing, we thank everyone for
5	their testimony, we will take everything into
б	consideration, and hopefully we can move forward
7	in negotiations with the administration. I thank
8	the Council, I thank everyone here today, and I
9	think my co-chairs. Thank you.
10	[Off mic]
11	CHAIRPERSON JAMES: Oh, adjourned.
12	Thank you, Jarret, thank you, Dan.
13	[Off mic]
14	CHAIRPERSON JAMES: Thank you.

CERTIFICATE

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Tanny Wittman

Signature

Date _<u>March 22, 2011</u>_