CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE

jointly with the

COMMITTEE ON HOSPITALS

and the

COMMITTEE ON SMALL BUSINESS

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Tuesday, May 16, 2023 Start: 10:30 a.m. Recess: 1:59 p.m.

HELD AT: COUNCIL CHAMBERS, CITY HALL

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Julie Menin, Chairperson

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Patricia Yang, DrPH Senior VP Correctional Health Services New York City Health + Hospitals

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SERGEANT AT ARMS: Good morning. Mic check. Mic check. On today's Committee on Hospitals in conjunction with Finance and Small Business, recorded by Walter Lewis in the Chambers. Today's date is May 16, 2023.

Good morning, and welcome to today's New York
City Council meeting on the Executive Budget on
Finance, joint with Hospitals and Small Business. At
this time, please minimize electronic devices on
silent or vibrate mode. Throughout the meeting,
please do not approach the dais. If you need to
approach a Councilmember, let one of us know, the
Sergeant at Arms. Thank you for your cooperation.
Chair, you may begin.

CHAIRPERSON BRANNAN: Thank you, Sergeant.
[GAVEL]

Good morning, and welcome to the sixth day of FY 24 Executive Budget hearings. Today, we will begin with New York City's Health + Hospitals Corporation. I am Justin Brannan, Councilmember and Chair of the Committee on Finance. I am pleased to be joined by my colleague and my good friend, Councilmember Mercedes Narcisse, Chair of the Committee on Hospitals. We've also been joined today by

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2 Councilmembers Ossé, Rivera, and Moya. Welcome,

3 President and CO, Dr. Mitch Katz, and your team.

4 Thank you all for joining us today to answer our

5 questions, and congratulations on the opening of Ruth

6 Bader Ginsburg Hospital, which I was excited to

7 attend the ribbon cutting there. That was very cool

8 and much needed.

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Okay. Just to set the table. On April 26, 2023, the Administration released the Executive Financial Plan for FY 23 to 27 with a proposed FY 24 budget of \$106.7 billion. H+H's proposed fiscal 24 subsidy of \$1.8 billion represents 1.7% of the Administration's proposed FY 24 budget in the executive plan. This is an increase of \$902 million, or nearly 100% from the \$913 million originally allocated in the FY 24 preliminary plan. This net increase is mostly due to asylum seeker operations and collective bargaining adjustments.

My questions today will mostly focus on the asylum seekers along with BEHERD, the federal and state impacts on H+H's budget, and the Council's budget response.

Our public hospital system answered several calls in recent years, first from COVID, and now most

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 6 recently to aid asylum seekers as they arrive in the city, all while we continue to tackle the mental health crisis. Now more than ever, we must be sure that public health resources are spent wisely and with maximum benefit, and I look forward to hearing from Dr. Katz and his team, my colleagues, and our questions.

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I am now going to turn to my Co-Chair for this hearing, Councilmember Narcisse, for her opening remarks.

CHAIRPERSON NARCISSE: Thank you and good morning. Dr. Katz, thank you, as my colleague just mentioned, for pushing for quality of healthcare, and I appreciate your work, and New York City appreciates you. And all the panelists, thank you for the work you are doing in our city.

Good morning. My name is Mercedes Narcisse, and
I am the Chair of the Committee on Hospitals. The
executive plan includes \$1.8 billion in subsidy
funding for H+H. H+H anticipates operating losses of
\$183.7 million in fiscal 2024, growing to \$250
million in fiscal 2027 due to higher-than-anticipated
expenses on temporary nurse staffing and delays in
federal and state revenues.

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As we discussed at our preliminary budget hearing, the issue of using temporary nurses is exacerbating the staffing crisis that hospitals are experiencing citywide. Temporary nurses are making roughly 20% more than nurses hired by H+H, and this is not inclusive of nurses placed in other agencies. This executive plan makes changes related to the end of the public health emergency. However, it does not address some of the structural issues such as phasing off of temporary staff. The continuation of programs funded by federal dollars, and the management of the asylum crisis. This Committee has many questions on the fiscal impact of the enacted state budget. H+H's work on the asylum seeker's citywide operations, BEHERD, capital funding, and maternal mental health.

At today's hearing, we will examine several changes to H+H's budget, such as the \$200 million reduction on T2 services, a \$16.6 million reduction to the subsidy, and the \$4.3 reduction in intracity funding for family court services. We want to ensure that H+H is adequately funded and has a plan that supports the staffing transition from temporary nurses to agency nurses as this is a priority of this Council.

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As we continue to welcome the influx of asylum seekers, we want to ensure that our hospitals are equipped to provide short-term and long-term health services. Expanding access to health services is critical in ensuring that our hospital system is compensated for the care they provide.

I want to thank Dr. Katz and the H+H team for being here today to testify, and I look forward to learning more about the Council budget response requests not funded in the Executive Plan, such as restoration of asthma services, the hiring of reproductive health psychologists for every H+H hospital, the expansion of NYC Care, and the opening of therapeutic beds, which will help the severe mental health crisis of Rikers.

In closing, I would like to thank the Committee staff, Principal Analyst, Alicia Miranda, welcome; Assistant Director, Crilhien Francisco, and Policy Analyst, Mahnoor Butt, for their work on the hearing, as well as my staff, Chief of Staff, Saye Joseph, Frank Shea, and all of my staff. I will now turn to the Committee Counsel to administer the oath.

CHAIRPERSON BRANNAN: Thank you Chair. Before we get started, I also to extend my thanks to Alicia,

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 2 Miranda, and Glenn Martelloni, from Council 3 Finance for preparing for both of today's hearing, 4 everyone that works hard behind the scenes--CHAIRPERSON NARCISSE: We've been joined by--CHAIRPERSON BRANNAN: Okay. Everyone that works 6 7 hard behind the scenes to make these hearings 8 possible, especially my Committee Counsel, Mike Twomey, my Senior Advisor, John Yedin, and all the analysts behind the scenes. We have also been joined 10 11 by Councilmember Sanchez. 12 I will now turn it over to Mike Twomey to swear 13 in the witnesses. 14 COUNSEL: Good morning. Could you raise your 15 right hands please? 16 Do you affirm that your testimony will be 17 truthful to the best of your knowledge, information, 18 and belief, and you will honestly and faithfully 19 answer Councilmember questions? Dr. Katz? 20 DR. KATZ: I do. 21 COUNSEL: Vice President DeHart? 2.2 VICE PRESIDENT DEHART: I do. 2.3 COUNSEL: Senior Advisor Hansman? SENIOR ADVISOR HANSMAN: T do. 24

COUNSEL: Senior Vice President Yang?

SENIOR VICE PRESIDENT YANG: I do.

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COUNSEL: Thank you. You may begin.

CHAIRPERSON BRANNAN: Doctor, make sure your mic is on.

DR. KATZ: Thank you. Good morning, Chairpersons
Brannan and Narcisse, and members of the Committee on
Finance and Hospitals. I am Dr. Mitch Katz. I'm the
proud CEO of New York City Health + Hospitals, and a
practicing primary care doctor. I have phenomenal
colleagues. To the left of me is Linda DeHart, who
is our Vice President of Finance. To the right is
Jason Hansman, who is our Senior Advisor of
Behavioral Health, and at the left is Patsy Yang, our
Senior Vice President in charge of Correctional
Health.

With the recent end of the public health emergency, I want to take just a moment to acknowledge what amazing work my staff did over the three years of COVID, and are now very much in the mode of going from an emergency response to integrating care within regular centers. So, for example, when a patient of mine last week came with a runny nose and a cough, I would have at once sent him to the COVID center. Instead, I did the swab myself.

The swab goes to our lab, and that is now part of our everyday care.

Our Executive Plan is consistent with the January plan. We project that we will close fiscal 23 with a closing cash balance of approximately \$709 million, or 30 days of cash on hand, which is a breakeven for us. It is an improvement from our preliminary hearing, largely due to revenues coming in better than we had anticipated.

We are having a negative variance associated with costs due to temporary staffing. Chair Narcisse has already referred to this. This is a huge problem for us that we wish to change as soon as possible.

Our direct patient care revenue through March has been incredibly robust. It was \$47 million higher than the same period in the prior year, and each year of the five that I've been here, we've been able to push revenue so that we don't make cuts, and instead we build a bigger and better Health + Hospitals.

Finally, our strategic financial initiates remain on track with our post-COVID strategies, generating over \$580 million through March with line of sight of approximately \$675 million for the fiscal year.

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With regard to Test and Treat, we are using our 2 3 hospital-based outpatient testing tents and mobile 4 units shifted to now permanent services inside our hospitals. We think this will work well going into 5 the future. We still have our very popular 212-6 7 COVID19 line. Anybody can call it. They will be 8 connected with a virtual express care clinician. They will be prescribed Paxlovid if they wish it, and we will give them further advice on how to deal with 10 their illness. 11

With Medicaid recertification beginning, again with the end of the public health emergency, it is a top priority of ours to engage all our patients to ensure that they do not lose their coverage.

We continue to expand healthcare access, making investments to various parts of our system, often in partnership with our elected officials. In April, we opened a new Pride Center at Metropolitan, which we are very prideful of. We also broke ground for a new apartment building on Health + Hospital's Woodhall Campus. Chair Narcisse and Chair Brannan, you both were at our opening of the new hospital in South Brooklyn honoring Ruth Bader Ginsburg. That was terrific.

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On a national level, we continue to work with 2 3 FEMA to receive reimbursement for eligible costs that 4 we incurred during the pandemic. We also remain concerned about the potential federal DSH cuts that 5 are set to begin on October 1, 2023. The City 6 7 Council has been incredibly supportive of the cut not 8 happening. It would be devastating across the 9 country. There has been bipartisan legislation introduced in Washington, which would eliminate these 10 11 cuts for two years. And we thank Representative 12 Clark and so many of our delegation members for their 13 support of this bill. We are the largest recipient of DSH funds in the state, and we would be the first 14 15 to bear the brunt of any federal cuts, at least \$622 16 million in the first year. That's a number way too

With that I am very grateful to the amazing people that I get to work with every day, and the tremendous support I feel from these Committees and the City Council. Thank you very much.

large for us to be able to accommodate without

massive cuts in services.

CHAIRPERSON BRANNAN: Thank you doc. We've also been joined by Councilmembers Hudson, Brooks-Powers, and Farías.

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I want to talk about, and get right into the asylum seeker operations. The executive plan made a number of changes as it relates to the ongoing humanitarian crisis related to the asylees, adding nearly \$75 million in FY 23, and \$748 million in FY 24 H+H his budget. As of last week, H+H had spent nearly \$315 million in the current year on asylum seekers. Could you give us, up-to-date, how much you've spent so far, and what services will you continue to offer with this funding?

DR. KATZ: Sure. You have correct the amount we've currently spent, the \$315 million. We're budgeted to spend \$500 million in fiscal year 23, \$748 million in fiscal year 24, \$258 million in fiscal year 25. Part of the overall asylum seeker cost projections for the city of \$1.4 billion in 24, \$2.9 billion in fiscal 25, and \$1.0 billion in fiscal 26. And you know that the history of this. Our-Our great partners in the office of Immigrant Affairs, HRA, DHS, were taking care of the asylum seekers, and at a certain point, at really several points just became overwhelmed, just too many asylum seekers for them possibly to be able to house and feed everyone. And that's-- that's how we entered

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 15 1 We had experience from COVID, from the COVID 2 3 hotels, with creating places for people to live. 4 think we all recognize that there are-- the choices of-- of locations are getting harder and harder, as 5 the numbers are growing, harder and harder to find 6 7 the ideal places, but we're-- we're committed to 8 taking care of people in a humane way as best we can. And what sort of services is H+H providing? DR. KATZ: So we extend the full H+H services to 10 11 everybody. So, I mean, what's different is we don't 12 normally house and feed people. And we don't 13 normally to resettlement. Those three are new services. But beyond that, we've been immunizing the 14 15 children, we had a woman step off the bus and need 16 transport to deliver a baby. We're providing mental 17 health services, both on site and at the facilities. 18 So we extend the full umbrella of what Health + 19 Hospitals can do to the asylum seekers. 20 CHAIRPERSON BRANNAN: Is -- Who is the lead agency for the check-ins and the screenings for the asylees 21 2.2 once they arrive? 2.3 DR. KATZ: Check-ins and screenings? CHAIRPERSON BRANNAN: Like when the asylees 24

arrive at Port Authority or whatever--

DR. KATZ: Right. Right.

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CHAIRPERSON BRANNAN: --is H+H leading that? Or is it DOH?

DR. KATZ: We are going to lead it starting next week when the new center opens. We have not—We have not been the lead on the registering in. I think one of the things the city has realized is that it's been difficult to keep track of the numbers, because there have been different ways that people could enter the system.

CHAIRPERSON BRANNAN: Sure.

DR. KATZ: So for example, a caring CBO will send somebody who's an asylum seeker who wasn't-- you know, didn't come necessarily through Port Authority to us. So we are going to create-- it's going to open up this Friday at the Roosevelt Hotel, an intake center where everybody will automatically go so that we can make sure that everybody gets all of the services, and frankly so that the city can keep track of its expense and numbers of people.

CHAIRPERSON BRANNAN: Do you anticipate H+H will receive additional funding at adoption?

DR. KATZ: Yeah. All of our discussions with OMB had been because our mission is around the public

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 17 hospital system, that additional expenses would be paid by OMB. And OMB reviews all our budgets, makes sure that that they believe that they're appropriate. They—They also have line of sight into all of the contracts that other agencies like HRA have, and so they can make sure that nobody is overspending. But yes, they've committed that whatever the costs are, they will cover them so that it doesn't actually come out of the hospital system.

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CHAIRPERSON BRANNAN: And most of the funding that was added throughout the plan was for shelter, and housing operations, and transportation. Do you have an idea of how much of that new funding goes to actually provide health and mental health services for uninsured patients?

DR. KATZ: We haven't asked for any additional.

I view it as my job to care for everybody, however,
many people there are, who are uninsured or low
income underinsured. Generally, the people who've
come to the asylum seekers, many of them walked
across Latin America, they are, you know, generally
younger, healthier, not a lot of chronic disease. So
at least so far, the-- the, you know, there's a lot
of mental health need because of trauma that people

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 18 2 have experienced walking across Central America, but 3 there's not a lot of serious medical illness. CHAIRPERSON BRANNAN: And do you have an 4 5 accounting for how many asylum seeker related contracts H+H currently has? 6 7 DR. KATZ: [background voices] 30 contracts. CHAIRPERSON BRANNAN: Three-zero? 8 9 DR. KATZ: Three zero. CHAIRPERSON BRANNAN: And are they all for 10 11 basically the same thing? Or different services? 12 DR. KATZ: Yeah. They-- They're the range of 13 services that we provide. I mean, with each-- each time we do this, we try to bring more of it in-- in 14 15 So we always start with the contracts. And 16 then we try-- Because we've needed to do this so 17 quickly. And then we try to figure out if-- if it's a service that we ourselves can provide. But for 18 example, we have separate contracts for food. 19 hotel typically has its own contract, because we're 20 contracting separately. We don't we don't have like 21 2.2 an umbrella arrangement for hotels. And then we have 2.3 a service provider. CHAIRPERSON BRANNAN: Okay, let's talk about 24

It's only active 16 hours a day instead of

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24. And as a result, workers are unable to aid people with a mental health emergency in the evening. The current plan adds \$27 million in other agencies to expand BEHERD. No funding was added in the H+H budget for the expansion. However, FDNY did receive additional funding. And this is after the program was reduced in current years by PEGs. So the Council is has two questions: Are there any plans to expand BEHERD into a 24/7 program? And why do we think no funding was added to H+H in spite of the program expansion?

DR. KATZ: Sure. So I think here too the history is worthwhile. We are doing this because we deeply believe in the mission of BEHERD. So we-- The initiative itself is not a Health + Hospitals initiative, but we're very proud to provide and train the social workers who work in this. There is a huge problem right now for all mental health professionals across the city, across the country. COVID has really disrupted the mental health market. We are in favor of 24-hour coverage. But we would need to be able to hire more people in order to do that. The city has committed that if we are able to hire, they would provide the funding. The current funding that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 20 1 we have is sufficient for the number of social 2 3 workers that we are employing. So it's a question of can we recruit enough to go 4 to the nights? We do the -- the shifts we do, the 9am 5 to lam, because that's where the highest number of 6 7 the calls have been. But I think having it be 24 8 hours would be terrific and we stand prepared to do 9 it. CHAIRPERSON BRANNAN: Do you think it would make 10 11 more sense in the overnight rather than the daytime 12 if we had to pick? 13 DR. KATZ: I'm going to go to Jason who was integrally involved in creating this while he was in 14 15 the-- the City Hall Mental Health Office. Thank you. So I think 16 SENIOR ADVISOR HANSMAN: 17 what we know from the hours is about 80% of our 18 mental health crises occur between that 9am and 1am. 19 So--20 CHAIRPERSON BRANNAN: Okay. 21

SENIOR ADVISOR HANSMAN: --we're talking about, you know, that eight hours really in that overnight, and it's also one of the hardest shifts to recruit for. And so as Dr. Katz mentioned, we-- we are in a mental health provider shortage, and it would be

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 21 1 very-- it would be extremely difficult to recruit for 2 3 the overnight. So the priority has been that geographic expansion with the goal of ultimately 4 going to 24 hours as we expand across the city. 5 CHAIRPERSON BRANNAN: Was it concerning to you as 6 7 it was to us that there was no funding added to H+H 8 despite the efforts to expand the program? 9 SENIOR ADVISOR HANSMAN: No. It covers-- as-- as I think Dr. Katz mentioned, it covers what we're 10 11 currently proposing in this coming fiscal year for--12 for expansion. 13 CHAIRPERSON BRANNAN: Some questions just about 14 the State budget: What are some of the major 15 proposals that will impact the system and the city as 16 a whole in both positive and negative way? 17 could summarize that. 18 DR. KATZ: I'm going to turn to Linda, because 19 one of the fascinating things about the State budget is first, we're still not totally sure, which that 20 being said, that in and of itself is kind of 21 2.2 interesting, right?, and that there were so many 2.3 pluses and minuses that were in the budget that it wasn't-- it's not easy to assess exactly where we 24

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come out. Linda?

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VICE PRESIDENT DEHART: Thank you. So as Dr.

Katz said, we are still assessing the overall impact.

There were a number of initiatives, some positive,

some negative. There are many where we require

additional information from the State to really

understand how they will work and what the impact

will be.

Generally, our largest concern with the budget is that it continues these state takeover of the pharmacy benefit, which results in a reduction in 340B revenues for our facilities. That was implemented as of April 1 of this year. And also, as mentioned, there was nothing specific in this budget related to DSH. But we do want to emphasize again, that we remain concerned about the federal DSH cuts, and those would need to be addressed in state statute to prevent significant reductions to H+H should they occur. And we appreciate the continuing support from the Council as well as our state leaders on that front.

With respect to the details of the budget, in addition to the 340B cut that resulted from the pharmacy takeover, the state implemented a number of items which they say are intended to offset that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 23 impact. As mentioned, we are continuing to assess them, and we don't know yet whether they will be sufficient to address that— that reduction.

Included in that was an increase in hospital inpatient rates of 7.5%, a 6.5% increase in hospital outpatient rates, funding for our FQHC clinics, as well as some funding for Ryan White services.

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The State also implemented an increase in the essential plan rates. The essential plan is—— are the health plans that are available on the New York State of Health Exchange, effectively the Obamacare plans. We have quite a few questions about how that will work and what the resulting impact to our system will be.

The other positive aspects of the budget include a \$1 billion capital transformation fund. This will be in part dedicated to provide funding for health care facility projects for providers and in part to support technology and transformation projects.

There is a \$1 billion investment in behavioral health services which includes another significant capital investment for residential unit development, as well as both capital and operating for expansion of inpatient beds.

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We were very happy that the State reauthorized what we referred to as the EPL conversion, which is an important supplemental Medicaid funding program that we are pursuing with the State and the federal government. There were a number of service reimbursements—— revisions that were made that, as I said before, we need to really investigate with the State how they work, but we think there are significant opportunities there that we will continue to explore.

We were pleased that the State restored the quality pool for managed care funds which are important for incentivizing quality care. It's something that we have benefited from as well as Metro plus, and a 4% COLA for human service and behavioral health care workforce.

In addition to the 340B cut on the negative side of the budget, there was a failure to restore a capital cut from prior budget years. So that— While the state has invested in capital grants, they are not fully reimbursing facilities for the capital investments that we make on our own. And they also failed to provide, from our perspective, significant or satisfactory funding for safety net hospitals. We

had participated in advocating for expanded funds for that that group of providers as well as ourselves.

CHAIRPERSON BRANNAN: There was a proposal to boost Medicaid rates for certain safety net hospitals in a sort of targeted way to tie rates to the average commercial insurance rates in certain regions. It unfortunately wasn't included in the enacted budget. What were the discussions like around that this year?

DR. KATZ: You know, it's a great proposal Chair.

I mean, it would solve so many problems if the State

(and other states have done this), they would-- if

you would set a standard rate for all hospitals, then

hospitals could compete on quality, right?

CHAIRPERSON BRANNAN: Yup.

DR. KATZ: And people still would be complete free choice. Everybody gets to choose what hospital they want to go to. And each hospital gets to say, "Come to me because I have the best quality." Right now, when you look at the transparency numbers, it's-that hospitals are forced to do, Health + Hospitals will often get like 40% of the reimbursement rate of other hospitals. And it's not because our services are less than. It's simply because we don't have the

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 26 1 clout in the commercial market. But the strong 2 3 protests against doing those things. 4 CHAIRPERSON BRANNAN: But the biggest obstacle 5 was the price tag or what was it? DR. KATZ: Because it would-- No, it's because 6 7 it would cause -- some hospitals would gain. 8 safety net hospitals would gain, but some of the other hospitals would lose if you made the rates more similar. 10 11 CHAIRPERSON BRANNAN: Yeah. And I agree. think we need to be doing everything we can to 12 13 support our safety net hospitals. 14 DR. KATZ: Agreed. Thank you. 15 CHAIRPERSON BRANNAN: Last question for me, and 16 I'm going to turn it over to Chair Narcisse. Has H+H 17 been in discussion with OMB on state budget and 18 timing for the reopening of the psychiatric beds? 19 Uh, in terms of the psychiatric beds, DR. KATZ: 20 we currently have sufficient funding. It's not a funding issue, not OMB's fault. It's what Jason was 21 2.2 talking about, hiring mental health professionals. 2.3 CHAIRPERSON BRANNAN: So it's a staffing issue? DR. KATZ: Especially psychiatrists. Part of 24

what happened in COVID is psychiatrists learned that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 27 1 they could work virtually, do good care, often 2 3 without taking insurance. They do hourly visits. 4 And can you know, convincing them to work on an inpatient ward at a much lower price, where patients 5 can be disruptive and difficult at times, has been a 6 7 huge challenge. 8 And we're working with the State, and I'm a big 9 proponent. The -- The staffing mix has to change because we simply cannot hire the number of 10 11 psychiatrists that would be necessary to open those 12 beds. But it's not a money issue. 13 CHAIRPERSON BRANNAN: What -- What is your vacancy 14 right now at the agency? 15 DR. KATZ: Overall? 16 CHAIRPERSON BRANNAN: Yeah. 17 DR. KATZ: I don't think we have an overall-- I 18 mean, in certain -- I mean, I happen to know it in 19 certain areas. For example, if we-- In nursing, we 20 have 2000 vacant positions. 21 CHAIRPERSON BRANNAN: Wow. 2.2 DR. KATZ: So it's huge. In terms of our 2.3 inpatient psych beds, we would -- we could open another third if we had enough staffing. So you 24

know, in the case of the vacant nursing, our

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 28

positions are not-- are below market. And we're working very productively with OLR and OMB and NYSOMH them to fix that. But in the case of mental health, it's purely the market. There is just nobody to hire. The other-- The other hospitals have exactly the same problem we do.

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CHAIRPERSON BRANNAN: Thank you, Doc. know, obviously, I want to really acknowledge the great work that H+H did throughout COVID. I mean, for certain neighborhoods that had no interaction or engagement with our public hospital system, I think the work that they saw, done by your folks during COVID certainly opened their eyes to the-- if nothing else, the importance of our public hospital system. So that didn't go unnoticed. Again, certainly in neighborhoods where all their engagement might be only with private hospitals, I think it really opened their eyes and I hope that it continues to head in that direction with people understanding the importance of our public hospital system.

DR. KATZ: Thank you.

CHAIRPERSON BRANNAN: I'm going to hand it over to Chair Narcisse. Just, we also been joined by Councilmembers Velázquez, Joseph, Schulman, Carr, and

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Hanks. Thank you, Commissioner, I'm going to hand it over to Chairman Narcisse.

CHAIRPERSON NARCISSE: Good morning, again. And I'm going to cosign that we need our public hospitals to stay open. As a nurse? Yes, we need hospitals. I know healthcare is important to us.

My question lines is going to go towards traveling nurses. Can you tell us for each year 2019 to 2022, and year to date 2023, how much you have spent on agency, traveling—traveling nurses, and how much traveling nurses making per hour?

DR. KATZ: Okay. Linda is going to give the numbers.

VICE PRESIDENT DEHART: So what we have available is for calendar year 2022. We spent a total of \$552 million on— I'm sorry, \$549 million on agency nurses to support our facilities. There was a lot of variation in that spending level over the course of the year. So from the start of the year to the end, we have reduced temp utilization for nurses by about 3%, and reduced overall cost by 35%. So during the course of the year, the utilization was impacted by initially the Omicron wave in the first quarter. We were then able to begin to ramp down in the second

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 30 1 2 and third quarter, particularly as we began to phase 3 out some of the testing. But in the last quarter of 4 the calendar year, we were affected again by the 5 tridemic that was happening at that point. So there was some up and down. We did overall see the hourly 6 7 rates come down over the course of the year as well. CHAIRPERSON NARCISSE: So how much per hour? 8 9 VICE PRESIDENT DEHART: We have at this point an 10 average--11 CHAIRPERSON NARCISSE: The nurses are making per 12 hour, Mm-hmm. 13 VICE PRESIDENT DEHART: The average is I believe roughly-- [background voices] It's about \$120. 14 Ιt 15 varies again over the course of the year. 16 DR. KATZ: It can be a little different by 17 specialty. And it can be-- It varies by how tight 18 the market is at a particular moment, because typically they're 12-or-16-week periods that you get 19 a group of nurses for. And at certain points, when 20 nurses are very high in demand, the price goes up. 21 2.2 Demand goes down, the price goes down a little bit, 2.3 but it's always too high. CHAIRPERSON NARCISSE: So the average is \$120 per 24

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hour.

VICE PRESIDENT DEHART: Roughly.

CHAIRPERSON NARCISSE: What sources of funding, City, State or Federal, are you using to pay for traveling nurses?

DR. KATZ: It just comes out of our regular revenue budget. I mean, if we weren't so successful in revenue, I don't know how we've gotten through this year.

CHAIRPERSON NARCISSE: So it's not tied up with the city or the state funding? Where you pull that funding is overall regular revenue?

DR. KATZ: It's regular revenue. I mean, a lot of it reflects state Medicaid and Medicare funding, but Health + Hospitals is primarily a revenue-driven department. Chair Brannan had began by— by pointing out we were we have a \$1.8 billion subsidy, but we're a \$10 billion department. So almost everything we do, we do by providing the service. And if you provide the service, generally you get a revenue if you don't provide the service, no revenue. So that's why many times we can do something. If we can hire the people, we can do it. If we can't— In the case of mental health, if we can't hire the people we

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 32 1 can't do it even though we have- we could have the 2 3 money because it would we get a revenue for it. 4 CHAIRPERSON NARCISSE: Can you share with us the names of all the city agencies organization you 5 collaborate with to a hire-- just like the hiring 6 agency for the traveling nurses? 7 8 DR. KATZ: We use a managed service provider. 9 It's a single vendor. And they're like an umbrella group with the different nurse registries, and they--10 11 they're the ones who bring us the services. 12 CHAIRPERSON NARCISSE: The contracting -- was it 13 contracting? 14 DR. KATZ: So we contract with a managed service 15 provider. [TO OTHERS:] Do you have a...? 16 CHAIRPERSON NARCISSE: What's the name? 17 VICE PRESIDENT DEHART: That's not the name of a 18 vendor. It's an organization that essentially pools 19 all vendors, and we deal with -- with the one group. 20 DR. KATZ: Right--21 VICE PRESIDENT DEHART: Right Sourcing. 2.2 DR. KATZ: Right Sourcing. That's right. 2.3 CHAIRPERSON NARCISSE: Okay. So you're

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outsourcing.

DR. KATZ: Right Sourcing. They are the umbrella, but under Right Sourcing or other agencies.

CHAIRPERSON NARCISSE: There's other agencies. What are the agencies?

VICE PRESIDENT DEHART: We don't have that available. But it's effectively accessing the full market of agencies through this single vendor.

DR. KATZ: The idea when we did it was that they would be better able to get you nurses at better prices than if you did single contracts. So they're-they're the umbrella. Then the contracts-- The other-- They pull from the different kinds of nurse registries. But we-- we will find out for you and we'll send it over.

CHAIRPERSON NARCISSE: Yeah. It's just like a middleman, like it sounds. They're making money of other agencies.

DR. KATZ: Yeah. I think that's fair.

CHAIRPERSON NARCISSE: Okay. What is the value of the contracts you have with them, broken down by agencies? But now from my understanding, you would not be able to do that because that's the middlemen umbrella that's doing all the work.

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HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 2 DR. KATZ: Yeah. I think what we should provide you is just the list of, you know, numbers of--3 4 beyond the numbers we've had. I don't know-- [TO OTHERS:] Do we have for today more? [TO COUNCIL:] 5 We don't have anything more detailed today, but we'd 6 7 be happy to provide your office. I mean, the-- the 8 big line, which you -- you have articulated is: 9 isn't good. This isn't what we want. We want to hire our own nurses. We do not want-- We do not 10 11 like the idea that a nurse agency of registered 12 nurses take off probably about a third of the money 13 which goes directly to them, which-- so it's not-the traveling nurse doesn't necessarily get the full 14 15 amount. We want our own nurses. That does require that we have a wage that is competitive. And we 16 17 can't-- I'm really stuck. If I've got 2000 18 vacancies, which is what I got. I have -- where the --19 we lose about 40% of brand new nurses within the 20 first year. They come to us for training, and then 21 they leave because they can earn, you know, \$20,000 2.2 or \$30,000 more nearby. Health + Hospitals will 2.3 never be the highest payer of nurses. Nor do I even aspire to that I aspire to be competitive. I aspire 24

to provide wages similar to what they would get at

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 35 other hospitals. And we're working with OMB and OLR and NYSNA to have a contract that will do that. And as soon as we have such a contract, we will stop using the registry. But on the other hand, if I don't use the registry, I'd have to close my trauma centers. I just can't run 2000 nurses down.

CHAIRPERSON NARCISSE: The biggest problem I have is the middlemen because they take all the money, which I'm in agreement with you, and they do not do the work. But the nurses are doing the work. So we're going to have to meet somehow. So that's why we are asking the question: to understand. And once we have the data, we have the number, we can have a better understanding, because the nurses are here and we want to keep them.

So how have the contract costs changed over the years?

DR. KATZ: It's a little lower now. It was at its highest during COVID, and highest during the crisis, where we had RSV in sort of the November and December months. As I was saying you typically contract for 12 to 16 weeks, and how much they charge you per hour depends on how short nursing is.

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lovely city.

2 Some of these nurses, we believe, have been in 3 New York for years and would stay in New York if we 4 had a competitive wage. Some of them are truly 5 travelers and enjoy 16 weeks in our lovely city, and then they're ready to enjoy 16 weeks in some other 6 7

So-- But the ones that-- Our target really are the ones who we know have been here for two or three years. We think if we had a competitive wage, they would come and work for us, and then we would cut out the middle person.

CHAIRPERSON NARCISSE: So can you look back from the 2019 to present?

DR. KATZ: Mm-hmm. We'll get we'll get you the rates from 2019 going forward.

CHAIRPERSON NARCISSE: Okay. The Executive Plan shifts from \$30 million in funding to DOHMH for traveling nurses in this plan. How much has H+H paid to DOHMH for traveling nurses in total this year?

DR. KATZ: So in this case, we-- we're helping out DOHMH because they we get more attractive rates than they can get, because we're such a large user of the services. So I mean, to us, it's a pass-through financially. They need the nurses. We're providing

2 the nurses. The cost is \$30 million. They pay us.

3 We-- It doesn't affect us plus or minus.

CHAIRPERSON NARCISSE: So the total?

DR. KATZ: \$30 million.

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CHAIRPERSON NARCISSE: \$30 million total. Okay.

Um. Asylum seekers, which we know. Now, we have

some schools, auditorium-- or is a gym? Auditorium?

The gym? So now is H+H involved?

DR. KATZ: To be honest, I don't-- I mean, we're involved in the sense that we're part of this, right? And I would never throw blame or-- to anyone other than-- We're all part of this. I don't think anybody views schools as an optimum choice. I think all of us are struggling with how to humanely care for people who need a roof over their head in a city where there's-- I mean, we're literally running out of hotel spaces. We have not wanted to put families in congregate spots. We have had success with congregate living for single men, but we have not wanted to put women and children in congregate spots. I think that the idea of the schools is temporary, two to three days, just to give us enough time. I mean, sometimes 400 people arrive in one day.

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I mean, the-- You know, I mean, it really makes me so proud of New York that we do this at all, right? I mean, you can imagine 400 new people that you didn't have now need-- need housing and food.

And we're doing it. But increasingly, we're lacking the spots to do it. When the Roosevelt Hotel opens on Friday, that's going to help us. It's 800 rooms. So that will give us a major spot for the next, you know, few weeks at least.

CHAIRPERSON NARCISSE: It is a challenging time.

And one of the concerns is infrastructure, and how we bill for some areas for that. But safety, since we are a nurse and a doctor, we talk about safety, how safe we are in some areas.

The Co-Chair, I think, touched on that. H+H received additional funding in the plan to support asylum seekers' operation, but the spending and projected spending-- I mean, the amounts do not quite line up. How much of the spending for asylum seekers operation have gone towards outside contracts or temporary staff?

VICE PRESIDENT DEHART: We don't have that split available, but we are bringing staff on board because of the speed at which these sites need to be set up.

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 39 1 2 We do often rely on vendors to stand up the work 3 quickly. So we are still sort of in transition 4 between the two. CHAIRPERSON NARCISSE: You will share that with us eventually, right? You will send--6 7 DR. KATZ: We will. Remember all of this is emergency and unpredictable. That's the other thing 8 9 about it, is we never know day to day how many people are going to arrive and need housing. And so it's--10 11 it's very challenging to -- to even project costs for 12 the contracts that we're running. 13 CHAIRPERSON NARCISSE: I know it's difficult, but I know you're going to do your very best. 14 DR. KATZ: We're going to provide-- and we're 15 16 going to-- we're committed to full transparency. 17 We'll provide all the numbers as we spend the 18 dollars. 19 CHAIRPERSON NARCISSE: How much of the \$748 20 million added in fiscal 2024 will go towards 21 supporting H+H personnel and staffing? 2.2 DR. KATZ: [TO VICE PRESIDENT DEHART] 2.3 broken the \$748 down? VICE PRESIDENT DEHART: We have not yet. It will 24 25 be part of the analysis going forward.

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DR. KATZ: Again, our usual theory: we have to treat this as an emergency. We go out and we do a contract to start it, and then we figure out how we can do it ourselves. So like the show vans were begun—those of the vans that go around caring for homeless. We started it as a contract with somebody who knew how to do that. And then we replaced the contractors with us. That's—We found that to be the most successful model for things that have to get done really fast.

CHAIRPERSON NARCISSE: So you make transition out of--

DR. KATZ: You transition-- Once you get some experience, then you have a much better sense of what you need.

CHAIRPERSON NARCISSE: I understand. Okay. How many dedicated staff? Do you have that work specifically in the B-- in the HERRC? That's what's what I want to ask. In the HERRC.

DR. KATZ: In the HERRC. I don't-- I don't have that. I would-- You know, my-- my SVP, Ted Long has been-- you know, I mean, he lives this. And he has several very dedicated staff. You know, whenever I'm talking to them, they're at a hotel. They're--

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 41 They're at a center. I mean, they're-- They've been 2 3 amazing through all of this. CHAIRPERSON NARCISSE: And I will second that, 4 5 because he -- he has a passion, compassion to serve. DR. KATZ: He does. 6 7 CHAIRPERSON NARCISSE: Yeah. How are we meeting 8 the demands of clients coming into the emergency 9 shelter system that do not have outside care? We put the Health + Hospital umbrella 10 DR. KATZ: 11 over them. We provide whatever services they need. We do a lot of immunizations for the children. 12 13 we do a lot of crisis intervention. People who, you know, have trauma from the events, marital discord, 14 15 family discord. I mean, these people have been through a lot in the very recent times. 16 17 CHAIRPERSON NARCISSE: Thank you. I'm going to 18 go to BEHERD. Thank you for sending the data. Now I 19 can see the precincts. Some of my precincts have it. And I hope we can continue providing care for mental 20 21 health. And the needs. Because what I realized in 2.2 the data, that the percentage of responding of the 2.3 transporting the people to hospital has been increased. So from 46 to 59. My question around 24

Is the needs more severe? Why is that?

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that:

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SENIOR ADVISOR HANSMAN: So I'll start just by saying that, you know, BEHERD never sought to eliminate or necessarily see a significant reduction in hospital transports, right? The program really aims to do and decrease unnecessary hospitalizations.

So what we have been seeing is, by having this mental health and health professional on site and making assessments, we're doing a better job of connecting folks to services in the community, and making a smoother transition into— into the hospital when that's necessary. Again, when it's determined that the individual needs to be transported to a hospital for a more comprehensive assessment, we're seeing that better experience for the patient, because there's a mental health professional kind of walking through that that process. So we're— We expect to see some variation, depending— especially as we move from one place to another and expand geographically, we're going to begin to see variations in those hospitalization numbers.

CHAIRPERSON NARCISSE: Thank you. For some of the data that I would like to find out. How many calls that you get from BEHERD? Do you have that data?

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 43 1 2 SENIOR ADVISOR HANSMAN: I don't--3 CHAIRPERSON NARCISSE: I don't remember seeing 4 that one. SENIOR ADVISOR HANSMAN: Uh, it should be in the 5 yearly data briefing. And in the coming weeks the 6 7 Mayor's Office of Community Mental Health is going to 8 be releasing first and second quarter FY 23 data. you should be able to see that in the coming weeks about--10 11 CHAIRPERSON NARCISSE: Okay. On that note, I want to know how many of the folks that call and--12 that call and receive the services. Because I can 13 14 call and not receive the services. 15 SENIOR ADVISOR HANSMAN: Yep. And-- Right. 16 that's in there around how many folks are-- are 17 calling and getting the traditional response and 18 calling and getting the BEHERD response. 19 CHAIRPERSON NARCISSE: Okay. How many hours of training, and what type of training do BEHERD 20 21 response team members receive? 2.2 SENIOR ADVISOR HANSMAN: So the teams 2.3 collectively, both the EMTs and the social workers, undergo an extensive four-week training where social 24 25 workers and EMTs are trained together on various

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 44 topics like de-escalation, motivational interviewing, how to engage with special populations, first aid.

So it's really meant to be a comprehensive training to get both sides, both— again, the EMTs and the social workers, the training that they need to do emergency medicine in the field and emergency mental health care in the field.

CHAIRPERSON NARCISSE: Okay, how many hours of training and what type of training do 911 dispatchers receive regarding mental health and crisis calls?

SENIOR ADVISOR HANSMAN: So we would defer that to our colleagues at the Mayor's Office of Community Mental Health, NYPD, and FDNY regarding how 911 operators are trained as they're more directly involved in the 911 operations.

CHAIRPERSON NARCISSE: I got that. But you're not-- since it's BEHERD, you don't have-- in touch with the data from the different pools of the services?

SENIOR ADVISOR HANSMAN: Not for the 911 system directly.

CHAIRPERSON NARCISSE: Okay.

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SENIOR ADVISOR HANSMAN: We, again, as Dr. Katz mentioned, we-- we really provide the social workers that go out on these teams.

CHAIRPERSON NARCISSE: Okay. Yesterday, DOHMH testified that they paid trainings to be-- I mean, they give training to BEHERD staff. How is H+H training different than DOHMH trainings?

SENIOR ADVISOR HANSMAN: Yeah. So DOHMH provides a number of different trainings, both on substance use, I believe, and also on some of the other services that they provide in the city, which is part of that collective four-week intensive training with the EMTs and— and the social workers.

CHAIRPERSON NARCISSE: Mental health. In our preliminary budget response, the Council called to the inclusion of \$2.2 million to higher reproductive health at all H+H facilities. Can you talk about the benefits of providing mental health support to expecting parents before and after childbirth?

DR. KATZ: Well, Chair, I mean, you're more expert than I am. You know, as a nurse how important it is, how challenging the period of time is before birth, and after birth. Postnatal depression is a huge issue--

CHAIRPERSON NARCISSE: Yup.

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DR. KATZ: --which was long misunderstood. You know, women were blamed for sort of not loving their child enough. It was horrible, before people understood that this is, you know, a physiologic condition and needs to be supported. And so I'm just incredibly grateful for the City Council, you know, for supporting this initiative. I think it will help an awful lot of brand new parents.

CHAIRPERSON BRANNAN: And, you know, we have 31 women in the city council, right?

DR. KATZ: That's why good things happen.

CHAIRPERSON NARCISSE: All right. How many H+H facilities currently have a psychiatrist on staff, I think-- on staff for parents? For the parents?

DR. KATZ: All our facilities have psychiatrists on staff for parents.

CHAIRPERSON NARCISSE: Okay. We're changing to asthma. As we discussed at the preliminary budget hearing, community programs that provide asthma prevention services utilizing, which is CHW, are at risk for losing their funding if not restored by the Administration. Does the Executive Plan reverse

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 47 these cuts? And how much will CBOs stand to lose in FY 24?

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DR. KATZ: The cut is not restored by the executive budget. The program had been previously funded by a grant mechanism that has gone away. So we used to be able to support it through district funding, which ends in June of 2023. To make sure that the clients don't lose the services. We're going to use our Public Health Corps to continue to provide the asthma services that were previously provided through the CBO.

CHAIRPERSON NARCISSE: Okay. And I told you my concern the last time you were here.

DR. KATZ: Understood. Understood.

CHAIRPERSON NARCISSE: Okay. We want the continuity of care when it comes to asthma, because the asthma affected the black and brown communities the most, and I know you're well aware of it.

DR. KATZ: Yes. Absolutely.

CHAIRPERSON NARCISSE: And I'm concerned about their not continuing to coming to the facilities to get care because they're so used to the CBOs.

But we have heard, but not have been able to confirm that the enacted state-included funding to

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 48 1 support community healthcare workers and services in 2 3 the state. Are you aware of this funding? VICE PRESIDENT DEHART: There is a provision in 4 the budget that could provide funding for community 5 health workers. We still need additional detail from 6 7 the State to understand specifically what services 8 will be covered. So we'll continue to explore that. 9 CHAIRPERSON NARCISSE: Okay. So you're hoping to receive the funding? 10 11 VICE PRESIDENT DEHART: We certainly hope so. 12 DR. KATZ: Yeah. 13 CHAIRPERSON NARCISSE: Can we utilize this funding to continue the asthma or COPD program? 14 15 VICE PRESIDENT DEHART: Well, we'll have to discuss with the State and get the details. 16 17 CHAIRPERSON NARCISSE: Okay. But if you do, you 18 will make sure that we continue that, right? 19 VICE PRESIDENT DEHART: If there's any possibility, we will pursue it. 20 21 CHAIRPERSON BRANNAN: Okay. On the state budget, 2.2 The enacted state budget includes costs 2.3 shifted into FMAT funding that we tried to lobby. Will H+H be affected by New York State keeping the 24

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 FMAT money instead of allocating it to counties in 2 NYC? What is the impact on the city? 3 VICE PRESIDENT DEHART: That change does not 4 5 affect Health + Hospitals. It's directly between the State and the City. 6 7 CHAIRPERSON NARCISSE: So thank you, and I'm going to turn it over to my Chair, Co-Chair. Anybody 8 9 else join us? Thank you, Chair. 10 CHAIRPERSON BRANNAN: Okay. 11 We're going to start with questions from Councilmember Brooks-Powers, followed by Joseph. 12 13 COUNCILMEMBER BROOKS-POWERS: Thank you, Chairs. 14 And hello, Dr. Katz and team. It's always great to 15 see you. I just had about two or three followup 16 questions from the prelim hearings. And I know that 17 Chair Narcisse started down the path in terms of NYSNA and the nurses and pay. But I just wanted to 18 19 know, if you could just walk us through where like 20 H+H is with-- with the negotiations right now with NYSNA. And then also, when you were here during the 21 2.2 preliminary season, I asked about Health + Hospitals 2.3 spending on traveling nurses. And the Daily News had reported last week that the city spent at least \$197 24

million dollars to pay for temporary traveling nurses

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 50 1 for the first three months of 2022. So I wanted to 2 3 know how much did Health + Hospitals spend on 4 traveling nurses last year, and does help them hospitals have an estimate of how much it expects to 5 spend on traveling nurses in the coming fiscal year? 6 And then I have another question, but I'll... DR. KATZ: Okay. I'll do the broad on the-- And 8 9 then Linda will do the exact on the dollars. In terms of the negotiation. So it's open. 10 11 is meeting with us and NYSNA every week. There is--In fact I think today is a negotiation day. OLR and 12 13 OMB understand the NYSNA requests, and also understand that I can't staff hospitals unless my 14 15 wages are competitive. There is a market. 16 want to be a police officer, you should want to be in 17 NYPD. And if you want to-- there's no other 18 municipal police officer. And in my case, there are 19 other safety net hospitals where nurses can do good 20 mission. And the fact that we have 2000 vacancies, 21 and the dollars to hire them, and the fact that 2.2 people leave 40% after the first year because they 2.3 can get a markedly higher job says everything you need to know, right? We don't currently have 24

competitive wages, and the City understands this.

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And so I'm very hopeful that in the next few weeks, that we're going to have a resolution of this that will enable us to stop traveling nurses, I-- My-- My happiest moment would be if we didn't use traveling nurses at all. It's not-- Especially now that we're out of an emergency situation.

I mean, certainly during COVID-- the-- one of the most amazing statistics of COVID is that Health + Hospitals credentialled 10,000 health care providers from all over the country during COVID. You know, nurses, doctors, social workers. I mean it was, but we're not in that emergency anymore. Right now our volumes are quite predictable. And I would always rather hire my own nurse. I think there's a different level of commitment to our patients, to our system, but the wages have to be competitive.

So Linda on terms of how much we spent?

VICE PRESIDENT DEHART: So for calendar year

2022, we spent a total of \$549 million on temporary
nurses for our facilities.

COUNCILMEMBER BROOKS-POWERS: Thank you. And one last question, Chair, if that's okay. The Council's understanding is that due to the late enactment of the state budget, state funding remains unchanged for

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 52 fiscal year 23 and fiscal year 2024, when compared to the preliminary plan. So how was the funding provided in the State's budget different or similar than what was reflected in the preliminary plan? And given the state's enacted budget, what changes does Health + Hospitals expect it will make to its budget outlook? And I just wanted to also know lastly: Can you provide an update on any negotiations that are ongoing with the State or Federal partners with further funding?

DR. KATZ: So on the state budget, the issue is that it— we still can't tell completely what the impact is. But several of the initiatives, because there were several positive initiatives, and several negative initiatives, and several of them depend on interpretations of the language and up the rates.

That we're working very hard with the state, we still don't have a number. And that's why I think the decision was made for this budget to just leave it as it is. As soon as we know, and we're happy to share it, you know, I'm hoping that it's not too negative. But it's just impossible to say because several of the things that were passed were not clear until the

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 53 1 regulations get written to implement it, how it will 2 3 affect our financial future. 4 COUNCILMEMBER BROOKS-POWERS: And then in terms of negotiations on any additional funding from the 5 State and the Feds? 6 7 DR. KATZ: The State is closed. On the Feds, we-- our delegation has been very good and has put forth 8 a large number of projects for us that our two senators, Senator and Leader Schumer and Gillibrand 10 11 have been forwarded. So we're-- we're hopeful, but 12 the federal process seems at the moment even harder 13 to predict in the state process, just reading the 14 newspapers. 15 COUNCILMEMBER BROOKS-POWERS: Do we have any new hospitals on that list? 16 17 DR. KATZ: Uh, not yet. 18 COUNCILMEMBER BROOKS-POWERS: Well, I'm still 19 rooting for it. I'm hoping that the Rockway Trauma Hospital that we're working for will be on that list 20 21 as well. Thanks, Doctor Katz. 2.2 DR. KATZ: Thank you. 2.3 CHAIRPERSON BRANNAN: We're joined by Councilmember Gutiérrez. We now have questions from 24 Councilmembers Joseph, followed by Schulman. 25

COUNCILMEMBER JOSEPH: Thank you Chairs. Dr Katz, always good to see you.

DR. KATZ: Same. Thank you.

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COUNCILMEMBER JOSEPH: The last we were here in April, we talked about language access, especially for Kings County Hospital in my district. I just wanted to follow up and see any updates? And is it included in the executive budget?

DR. KATZ: So yes, it's included. And my residents who are often the ones who are most in need of translation, tell me it's-- it's way better. And we did, we did a number of initiatives: Both the hiring of a-- a natural Haitian Creole speaker, and also improvements in the in the phone line itself. Because there will always be times when you have multiple people who need translation at the same time. And I told them to do whatever was necessary to make sure that it happened. And I went back and checked, and people feel that things are markedly better. So I thank you and I think the Chair for promoting it.

COUNCILMEMBER JOSEPH: Thank you so much. I had a quick question around mental health for young children. And I speak to a lot of schools a lot as

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 55 education chair. And sometimes it takes a long time for parents to get appointment with mental health providers. Especially more than ever, our young people are in need of mental health support. So can you tell me a little bit?

DR. KATZ: Yeah. I mean, I would totally agree with that. There remains a major shortage of mental health professionals and even more so for children, in part because, as you know from your work, there's really an epidemic of mental illness among our children. I think certainly part of it is COVID, part of it is social media, part of it must be other things that that that are affecting them. And it's just very difficult right now. We are looking at other models to try to do it. I think a promising model is to do additional training of pediatricians, to be able to care for children who have moderate mental illness with, you know, supervision from a child psychiatrist.

But there's just no-- there's just not enough child psychologists or psychiatrists right now to meet the need.

COUNCILMEMBER JOSEPH: Absolutely.

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        DR. KATZ: It's not a money-- It's not a money
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    issue.
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        COUNCILMEMBER JOSEPH: No. There's just a lack
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    of--
        DR. KATZ: It's a workforce--
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        COUNCILMEMBER JOSEPH: Mm-hmm. Even across the
8
    schools they have to share. You'll have a
    psychologist that goes three days at another school
    in two days. So that's what we're seeing. But the
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    length of time for a parent to make an appointment to
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    see a mental health provider in H+H hospitals are
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    pretty long. So--
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        DR. KATZ: Yes.
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        COUNCILMEMBER JOSEPH: We would like to see that
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    cut down of course with solutions.
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        DR. KATZ: We are-- Us too. We're working at it.
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        COUNCILMEMBER JOSEPH: Okay. Thank you so much.
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        DR. KATZ:
                   Thank you.
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        COUNCILMEMBER JOSEPH: Thank you, Chairs.
        CHAIRPERSON BRANNAN: Councilmember Schulman
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2.2
    followed by Carr.
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        COUNCILMEMBER SCHULMAN:
                                 Thank you.
                                            Thank you
    Chairs. And I want to-- Good morning Dr. Katz. And
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    I want to say that in a previous life, I worked at
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H+H off and on since 1989. As a matter of fact, and you've done an amazing job with updating the facilities and the staffing and everything else. want to commend you for that. And the finances of

the-- of the system, which is which is difficult and

7 did a yeoman's work around COVID. 8

So I'm going to ask: I know we there was a lot of talk about nurses, I'm actually going to ask about the resident physicians. So what is H+H doing to ensure resident physicians get pay parity?

DR. KATZ: Right. So a few things. You know that the CIR strike was-- was put off for the two non-H+H hospitals. So we still have a strike notice for Elmhurst for next week. But negotiations are going on. And I'm hopeful that since they were able to solve and resolve the issues with the other two hospitals in Queens, they'll be able to do it with The City has not yet begun the CIR Elmhurst. negotiations, but that's fairly typical for the smaller unions. I mean, the city has some huge unions that it needs to resolve the issues. certainly feel great support from OLR, that they will get us a resolution, and recognize that, you know,

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 58 1 there too there is a market and our residents have to 2 3 have competitive salaries. COUNCILMEMBER SCHULMAN: So I understand that H+H 4 pays Mount Sinai through an affiliation agreement to 5 manage the residency program. 6 Is that correct? DR. KATZ: That's correct. COUNCILMEMBER SCHULMAN: How much money does H+H 8 9 Pay Mount Sinai, and as a total just to the other-the other hospitals in their-- from-- for the 10 11 affiliation agreements? 12 DR. KATZ: So the way the affiliation agreements 13 work is we pay actual expenses, plus, what is a pretty small admin fee. I don't know. [TO OTHERS:] 14 15 Do we have the--16 COUNCILMEMBER SCHULMAN: DO you have the amount? 17 DR. KATZ: We don't have the exact number, but we 18 are happy to provide it. 19 COUNCILMEMBER SCHULMAN: Can we get that? DR. KATZ: Our -- Our affiliations are Mount Sinai 20 21 for Elmhurst and Queens, NYU for Bellevue, along with 2.2 Gouverneur and some of our skilled nursing facilities 2.3 and SUNY Downstate for Kings County. So those are the three-- and we're happy to provide it. They're 24

open information. No problem.

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COUNCILMEMBER SCHULMAN: No. That— that's great, you know, because the resident doctors, unlike some other staff don't necessarily have choices in terms of if they're not getting paid well, or they're not being treated well to go somewhere else. And, you know, so that's something that's really important that not only in terms of the pay parity, but the treatment, because my understanding is that the folks at Mount Sinai is not treating the residents appropriately, pay parity aside, in some of these places, including Elmhurst. So I just want you to, if you could please, take a look at that.

DR. KATZ: We did institute an anonymous line specific for residents. Because there are some, as I'll say, as an older doctor, there's some generational issues--

COUNCILMEMBER SCHULMAN: Okay.

DR. KATZ: --that not everybody has caught up with. That-- That people have a sense that, "Well, I did this, you know, 40 years ago," but the world has changed and people have-- Acceptable behavior 40 years ago is not acceptable behavior today.

COUNCILMEMBER SCHULMAN: No, I appreciate that very much. I also-- If I can ask one other question,

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    HOSPITALS and the COMMITTEE ON SMALL BUSINESS
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    Chair?
             Switching gears I-- I had heard that there
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     was plans for a Women's Health Facility at Elmhurst.
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     Is that still moving forward?
        DR. KATZ: Yes. Still moving forward.
        COUNCILMEMBER SCHULMAN: And that's capital
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    monies right?
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        DR. KATZ: Yeah. Capital and-- and would bring
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     together the services.
        COUNCILMEMBER SCHULMAN:
                                  If you could please
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    make-- because as the chair of the Health Committee,
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     it's-- that's something that's very important to me,
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     and women's health, and as a breast cancer survivor.
     So we'd like to-- when you have updates on that,
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    please, I'd like to--
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        DR. KATZ: We would be delighted.
17
        COUNCILMEMBER SCHULMAN: --collaborate.
                                                  Thank
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     you very much.
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        CHAIRPERSON BRANNAN: Councilmember Carr followed
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    by Hanks.
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        COUNCILMEMBER CARR: Thank you, Chairs.
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     Katz, good to see you, as always, and your team.
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    want to talk a little bit about the opioid settlement
    monies that have been discussed of late. And if you
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could just elaborate a little bit on the record in

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 61 terms of H+H's share of the distribution of those monies and this initial tranche, and specifically how that relates to Staten Island?

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DR. KATZ: Right. I'm going to let Linda get the exact dollars. And again, I'll try to do the-- the high level. The money was given to Health + Hospitals, to DOHMH, and to the Office of the Medical Examiner. Traditionally in the city, when-- the idea what has been that, for things H+H can do, we would do. For things that H+H can't do, DOHMH would provide funding, as like the city umbrella.

I understand and I mourn that there was not a specific amount, you know, given to Staten Island.

That—— I see that clearly is a problem. My understanding is that the city is working hard on trying to resolve it. That the AG is also involved and recognizes that there needs to be a solution.

And then on the Health + Hospital side, what we've proposed is that we would send a show van to Staten Island. And show vans have been very successful. They provide buprenorphine, which is, you know, the evidence-based treatment for opioid addiction. We can do it from-- directly from the van. And so we're putting together the team so that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 we can show that while we don't have, a brick-and-2 3 mortar, you know, hospital that we're still providing 4 the services. Linda, can you give dollars? VICE PRESIDENT DEHART: So we've received \$14 million in total from the program. 6 7 DR. KATZ: That's the Health + Hospitals opioid settlement dollars. 8 VICE PRESIDENT DEHART: Yes. DR: KATZ: \$14 million. 10 11 COUNCILMEMBER CARR: I appreciate that. So, you know, it's-- and I thank you for acknowledging the 12 13 crux of the matter, as it were. But I think what I'm hoping for, and I understand that there's folks 14 15 working in earnest to -- to rectify the situation. 16 But I think, you know, DOHMH aside, even though we 17 don't have a public hospital on the island, you do 18 have a significant presence on the island, in 19 particular, the Seaview Campus in my district, which 20 we've talked about in the past. 21 DR. KATZ: Right. 2.2 COUNCILMEMBER CARR: And on that site, you have 2.3 one of the best addiction recovery providers there is in Camelot. They're absorbing Amethyst House, which 24

is their female equivalent, which is not on site.

And so I hope that as we figure out ways to rectify this borough equity problem, that we focus in on opportunities like that, especially given that they're a tenant of yours, there may be ways for you to think more creatively about how to apply a fairer Staten Island portion of that \$14 million.

DR. KATZ: Understood. Thank you.

COUNCILMEMBER CARR: Thank you. Thank you Chairs.

CHAIRPERSON BRANNAN: Okay. Now we have questions from Councilmember Hanks, followed by Farías.

COUNCILMEMBER HANKS: Thank you, Chair Brannan, Chair Narcisse. Good afternoon, Dr. Katz, nice to see you. Thank you so much.

DR. KATZ: Nice to see you.

COUNCILMEMBER HANKS: I definitely want to associate my comments with my-- my colleague and delegation person, Councilmember Carr. So my question is-- kind of revolves around public safety and BEHERD. So BEHERD as the new health-centered response to 911, to mental health calls. The point of the program is that the 911 co operators dispatch BEHERD teams as the default, like, first responders.

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My question is, is why do police continue to respond to more than 80% of the mental health calls in BEHERD precincts during BEHERD hours of operation? And why is this percentage increased rather than decreased over the life of the pilot?

SENIOR ADVISOR HANSMAN: Yeah. So, I think-what I'd say is, you know, we are-- we're continuing
to learn a lot about how to run a new emergency
response out of 911, right? So I think, you know,
partially I think there's some questions that should
get referred to OCMH and to FDNY and NYPD around-around 911. But I think it's something that is
continually being worked on to increase those
numbers. Ultimately there-- there are just some
calls that do come to BEHERD, calls that are nonviolent, non-weapon. And then there are calls that-that don't. So calls were it's not clear what the
what the person on the other end of the line-- you
know what the safety rates may or may not be? Or
when there's a weapon or when there's violence.

So I think that it's a confluence of factors about why it's-- why the numbers are the way that they are. I will also say that in the coming weeks,

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 65 there will be some new data coming out from OCMH for the first two quarters of FY 23.

SO MUCH FOR HANKS: Could you be—— Thank you so much for that. Would you be willing to share some of those—— that data? Are their patterns that we're seeing? Because, you know, BEHERD is supposed to be a program that offers a non-police response to mental health crisis. So we want to understand if it's working or not, and what are the things that we can do to ensure the safety and the public safety of—— of our citizens and their interactions with NYPD, their interactions with someone who—— who's having a mental health crisis? Thanks.

SENIOR ADVISOR HANSMAN: Yeah. And I don't have the data that's going to get published in front of me at the moment. What I can say is what happens when BHERD does arrive, and we look at, you know, what is successful and what is not? What we do know is that 30% of folks that are seen by BEHERD are treated in the community, in their own communities, either in place or in community health centers, such as the Support and Connection Center, and that we see a significant reduction in hospitalizations.

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So 57-- Only 54% of folks that are seen by BEHERD are taken to the hospital compared to about 87% with that traditional response. So, you know, we're trying to get up to as many calls as we can. And I think we're, you know, we're very much still a pilot, even though we're expanding citywide and trying to learn about how to get out to more calls.

COUNCILMEMBER HANKS: Thank you. One more question, Chair? Have you experienced-- what would you say have been the challenges, if you could name one?

DR. KATZ: Of BEHERD generally?

COUNCILMEMBER HANKS: Yes.

DR. KATZ: Of course. I think— I think you're right, with the challenge of getting out to as many columns as we can, right? I don't think anyone is particularly satisfied with, you know, not going out to more calls. And I think working within the emergency response system is rewarding. But I think it's also challenging. It's a place where, you know, mental health hasn't really shown up. Because it has been a pretty closed system.

So I think we're doing incredible work getting out to the calls that we're getting out to, and I

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 67 think we're doing incredible work, especially when we're on the ground, seeing, I think, some incredible outcomes.

COUNCILMEMBER HANKS: Thank you so much. I look forward to seeing that report. Thank you, Chairs.

CHAIRPERSON BRANNAN: Okay. We have questions from Councilmember Farías followed by Gutiérrez.

COUNCILMEMBER FARÍAS: Thank you, Chairs. Thank you folks for testifying this morning. Hello. I have two quick questions on some of the PEGs and subsidy reductions. One of the PEGs for Health + Hospitals was the reduction or cuts of the subsidies that H+H receives from the city by \$16.6 million in FY 24. Why was this reduction taken, and what services will be impacted?

VICE PRESIDENT DEHART: So we-- The services, we are looking at some efficiencies and in house revenue initiatives that will absorb that cut. What the PEG actually did was just reduced the amount of the city subsidy to us. So there is no direct service impact, and we are working to mitigate the financial impact to the system.

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COUNCILMEMBER FARÍAS: Can you explain a little bit further about how you're looking at-- how-- how that reduction is going to...?

DR. KATZ: So when I say big picture, which is what we began at the-- our-- our subsidy for Health + Hospitals is \$1.8 billion, but our budget is \$10 billion. So we are primarily a revenue-driven department.

So you know, our first choice, if we can, if the city requires that we reduce its subsidy is to try to figure out if we can grow the revenue or find enough efficiencies so that no service cut has to happen.

COUNCILMEMBER FARÍAS: Right.

DR. KATZ: And right now it looks like we can. I mean, that's-- some of it, you know, will depend, as we were talking earlier, on where the state budget finally ends, when everybody understands the implementing regulations, whether we're, you know, even or close to even versus a large cut.

COUNCILMEMBER FARÍAS: Okay, great. Thank you for that. The executive plan proposes a \$4.3 million reduction in fiscal 2024 to ACS for family court services. Will this reduction have an impact act on the delivery of MH services and what role does H+H

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DR. KATZ: We're going to work with ACS. We

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think that they didn't realize that there were some non-city revenues in this program, and that we think that we can work those revenues to prevent the service cuts. So more on this one soon. But when when we learned about it, we realized that maybe there's a potential solution to this one.

COUNCILMEMBER FARÍAS: Okay. And when you say "more on this soon", what does that mean?

DR. KATZ: Well, it means I have to call ACS and say, "We think you missed that there was some federal and state revenues attached to this program. And I think we can use this to fix it." But we learned relatively recently about the cut itself, because it occurred in their PEG, not in our PEG, and so we-- we learned about it, but we have great relations with ACS, and we'll-- we'll work it out.

COUNCILMEMBER FARÍAS: Okay, great. And lastly to this: how much funding is budgeted for these services, and do you folks think that's sufficient?

VICE PRESIDENT DEHART: There's \$2.3 million remaining, and as Dr. Katz said, we're working with

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 both OMB and ACS to ensure that we have sufficient 2 3 funding to fully meet the needs of the program. COUNCILMEMBER FARÍAS: Great. And Chair, if I 4 5 may ask the question. I am asking you a question on behalf of a colleague who had to step out, 6 7 Councilmember Hudson. She wanted to specifically ask 8 around PPE and free tests and whether the budget 9 includes any funding for it. We've been hearing that the PPE program is -- is ending or has ended already, 10 11 and a lot of our community organizations still need 12 them and required testing before events. So she just 13 wanted any update or further details. DR. KATZ: So all of the PPE expenses, and the 14 15 testing expenses are now considered part of our regular budget. 16 17 COUNCILMEMBER FARÍAS: Okay. 18 DR. KATZ: So you know, revenue. But we don't--19 we don't currently have a program for dispensing PPE 20 to CBOs or others. 21 COUNCILMEMBER FARÍAS: Okay, so that was fully eliminated when we determined--2.2 2.3 DR. KATZ: Yes. COUNCILMEMBER FARÍAS: -- this is endemic and no 24

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longer pandemic.

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 71 1 2 DR. KATZ: Yes. 3 COUNCILMEMBER FARÍAS: Okay. So this will 4 basically-- the City is asking folks to put this in 5 as part of their costs--DR. KATZ: Part of the cost of daily living. 6 7 COUNCILMEMBER FARÍAS: Yeah, okay. Perfect. 8 Thank you, folks. Thank you, Chairs. DR. KATZ: Thank you. CHAIRPERSON BRANNAN: Councilmember Gutiérrez 10 11 followed by Ossé. COUNCILMEMBER GUTIÉRREZ: 12 Thank you, chairs. 13 Thank you. Good morning. I have a couple of questions, and just want to uplift what my colleague 14 15 Councilmember Schulman, raised about pay parity for 16 specifically the interns, the residents at Elmhurst 17 Hospital. In my past life, I was born there. 18 it's a very important hospital, not for me, but just 19 for all of Queens in Brooklyn. I am across the street from Woodhall, which is in 20 21 Councilmember Ossé's district, but oftentimes when 2.2 they can't go to Woodhall they're going to Elmhurst, 2.3 so this is a lifeline. It is not just personal, but it's something for all my constituents. My first 24

question is related to a benefit that I am aware I

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 72 think is available to the Mount Sinai residents, but not at the Elmhurst Hospital residents, which is pertaining to transportation, specifically between the hours of 8pm and 5am. I know you know this. My sister was an intern. They're working around the clock, and oftentimes they're being asked to come back hours later. So what can you speak to, as far as extending that— that level of care to the residents at Elmhurst and making that a package part of the pay parity campaign?

DR. KATZ: Sure. I'd be happy to talk to Mount Sinai about that particular benefit. I wasn't personally aware of that.

COUNCILMEMBER GUTIÉRREZ: Yeah, it sounds like they get access to either Lyft or Uber, or in the event that residents drive but are like too tired to drive home, which we want them to get home safely.

DR. KATZ: Correct.

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COUNCILMEMBER GUTIÉRREZ: My next question is related to compensation for residents. So I understand that including those in H+H contract, the residents receive compensation when they have to cover a call for another resident who was out sick. But it's not clear whether residents at Elmhurst

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    receive that compensation when they're covering a
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     shift for a sick resident. Do you know anything
     about that?
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        DR. KATZ: I don't know. But it's good you're
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    telling me, and I will make it part of the
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     negotiations.
        COUNCILMEMBER GUTIÉRREZ: But that feels wrong,
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     right?
        DR. KATZ: Everybody should be treated the same.
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     Right. I don't see any reason why--
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        COUNCILMEMBER GUTIÉRREZ:
                                  Agreed.
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        DR. KATZ: one hospital would be different than
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     another.
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        COUNCILMEMBER GUTIÉRREZ: Agreed and so my
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     argument about Elmhurst Hospital, it's an H+H
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     hospital serving majority immigrant community. Chair
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     Narcisse worked at Elmhurst Hospital serving
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     immigrants.
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        DR. KATZ: Yes, she did.
        COUNCILMEMBER GUTIÉRREZ: And Elmhurst Hospital
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    has a very unique program in that the majority of the
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    residents are international. So what I'm trying to
     uplift is the blatant connection of serving immigrant
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communities by -- by immigrant physicians and the

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 74 1 level of care that they're receiving to do their job. 2 And we really need to ring the alarm around equity. 3 The last piece is just-- I think that's it 4 5 actually, for all my questions for now. If you could just shed in the next 24 seconds, a little bit more 6 7 light on the pay parity piece for the residents. know the last increase that they got was two years 8 ago. But the concern for us is we never want a level 9 of care to feel different for patients, and certainly 10 11 not for the people doing this work. 12 So how committed are you all to making sure that 13 they achieve pay parity in this negotiation, so that we're not spending time on that at these hearings? 14 15 DR. KATZ: Sure. I'm absolutely committed to all 16 of my employees getting fair wages and being treated well. And you know, I'll always push for that. 17 18 CHAIRPERSON BRANNAN: Councilmember Ossé. 19 COUNCILMEMBER OSSÉ: Hi, Dr. Katz, and thank you, 20 I know that H+H is anticipating an operating Chairs. 21 loss due to costs of temporary staffing, and delays 2.2 in federal funds. So one of the only questions that 2.3 I have is: How is H+H going to deal with this operating loss? And how are you planning to cut 24

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costs to deal with the loss?

DR. KATZ: Understood. Well, I mean, I'm very glad we-- we solved this year, and I'm a big believer, you-- you have to live to-- to deal with tomorrow's problems. So we-- we got through this year's, because when we came in the January, we were about \$124 million to the negative, and we solved that.

So we're through this year. I think next year, you know, we will need to do some combination, ideally, of revenue enhancements. We've been very good at that. At some point, we will probably level off. But at least so far, we've been able to come up with additional initiatives. I never want to-- to cut services. But I come from the opposite end where, you know, we get up every morning to figure out what additional services we can provide to people.

So certainly we will not be cutting services without this Council knowing exactly what it is. But I don't-- You know, I remain hopeful we solve the problem. The number seems large, but again, as a variance on \$10 billion it's not very large. It's like 1%. So I'm hopeful.

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There are clearly long term trends in health care. Healthcare inflation is running higher than regular inflation. And so salaries, goods are all way more expensive. And so then the challenge on me is to either, you know, be able to increase revenue equally fast. So far, I've been able to do that. There may come a time when I can't. When either I have to restrain services, or the City needs to support me more.

COUNCILMEMBER OSSÉ: Can you elaborate on what those revenue enhancements are?

DR. KATZ: Well, typically-- I mean, the biggest thing, you know (and this has been my five-and-a-half years' of work) Health + Hospitals was so committed to the idea of free care, that we never billed for things that we always could have billed for. We were giving people a free ride, insurance a free ride, right? I'm not in favor of billing patients, but I'm very much in favor of billing insurance. But when you say billing insurance, it's not any one thing. You have to look at each service and be sure you're fully billing all the aspects of that service, that you're fully documenting the services, and-- and still five and a half years into it, I find

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    HOSPITALS and the COMMITTEE ON SMALL BUSINESS
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    opportunities. "Oh, look, you know, this is
    something that we could be billing for, that we're
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    not billing for." So you know, that's-- that's what
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    I mostly work on.
        COUNCILMEMBER OSSÉ: Thank you, doctor.
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    thank you, Chairs.
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        CHAIRPERSON BRANNAN: We've been joined by
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    Councilmember Lewis, and I'm going to turn it back to
    Chair Narcisse.
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        CHAIRPERSON NARCISSE: Thank you chair. Before I
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    get to my question, cultural competency is very
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    important to us all. So there is a little video that
    went viral.
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        DR. KATZ: Yes.
        CHAIRPERSON NARCISSE: What do you think of it?
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        DR. KATZ: It was horrible.
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        CHAIRPERSON NARCISSE: It was horrible. So we
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    need to educate our folks better to be sensitive.
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        DR. KATZ: Yes. It's a horrible video.
        CHAIRPERSON BRANNAN: It's a horrible video.
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        DR. KATZ: That person is on leave, so will not
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    be interacting with our patients. Horrible.
        CHAIRPERSON NARCISSE: Yeah, yeah. Because--
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And then she wearing the initials and we could see

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that. And that's when you-- if you work in a hospital or nurse or whatever the role, you cannot be doing that in New York City. You have to be very sensitive for that. And I hope-- I'm sure you're

DR. KATZ: Absolutely.

taking the step toward that.

CHAIRPERSON NARCISSE: For pay parity for our nurses, do you have a plan? What's the plan to make sure that our nurses get paid, and that we have-- we hire full-time nurses in public hospitals?

DR. KATZ: Right. OLR and OMB totally understand the problem. They've heard you. They've heard me. They've heard other members of this City Council.

And they have told us that they are committed to resolving this with NYSNA. You know, negotiations and never quick in the city. And I know they're also trying to do a number of other very large contracts at this time. But I've gotten every assurance from OLR and OMB that they're going to resolve it, and they understand what they need to do.

CHAIRPERSON NARCISSE: I'm very optimistic, and I'm counting on you.

DR. KATZ: I will keep--

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 79 1 2 CHAIRPERSON NARCISSE: Because the nurses got to 3 get paid and we have to hire locally. 4 DR. KATZ: I will keep pushing. CHAIRPERSON NARCISSE: All right. All right. The staffing issue is such a big deal. 6 I receive 7 so many texts. And I know it's important. So we 8 have to do this. What is the status of opening the 9 outpost to therapeutic housing units, or therapeutic beds that serve patients in custody, who have serious 10 11 health conditions? 12 DR. KATZ: We are ready. The issue has been that 13 the Department of Corrections has had requests for changing the way the Bellevue Model was physically 14 15 structured. And so we're currently working through 16 with them and OMB the costs of the capital changes 17 that would be necessary. We're, you know, we're very 18 excited about this model. We're looking forward to 19 doing it. But they have to feel that the facility is 20 sufficiently safe. 21 CHAIRPERSON NARCISSE: The plan includes \$488 2.2 million for the opening of the therapeutic beds. 2.3 H+H requested additional funding to support this vital housing units? 24

25 DR. KATZ: Patsy?

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SENIOR VICE PRESIDENT YANG: Thank you for your question. We have— We have not— The total amount of the project is \$662 million in total. And that is currently sufficient. It does include some acceleration funding that was put in in prior years. And we have enough so far to cover the cost of the projects.

CHAIRPERSON NARCISSE: I'm moving to older adults guardianship as well. How does the budget allocation for hospital address the increasing costs of providing care for older New Yorkers who are experiencing poverty?

DR. KATZ: I'm so glad that you asked this question, because it caused me to talk to my staff about this issue in general. I mean, certainly we provide, you know, compassionate care to our elders. We take care of many elders. I-- I signed up a 91-year-old patient of mine last week for a variety of additional services through our social worker.

But the-- I need to do-- What your question taught me as I need to do some work on exactly what New York City's rules are. There is a program in Department of adult serve-- Aging and Adult Services, but I don't know a great deal about it. We

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 81 don't-- We at Health + Hospitals do not have a specific Guardian program. And what I'm told is that it's-- if somebody were to need a guardian, we would refer them to DHS, which does have a guardian program, but there's also a state program for guardianship, and I want to learn more about what the Department of Aging does. But our focus, of course, is on caring for the elderly.

CHAIRPERSON NARCISSE: How does the budget address the health care needs of older New Yorkers who are experiencing mental illness or disabilities?

DR. KATZ: We-- Several of our mental health programs are specific to that age group. But we don't have a specific breakdown of-- of dollars, because we have both mixed programs and specific programs. But we'll see if there's a way we probably can look at it by demographic-- age breakdown.

CHAIRPERSON NARCISSE: Thank you.

DR. KATZ: Thank you.

CHAIRPERSON NARCISSE: How does the budget
address the needs of limited capacity or
incapacitated New Yorkers who are unable to make
their own health care decisions and need a guardian

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 2 to assist them in assessing the care and treatment 3 they need? DR. KATZ: We would -- We would refer them in that 4 case to HRA if they needed additional services. 5 CHAIRPERSON NARCISSE: Thank you. How does the 6 7 budget address the needs of New Yorkers involuntarily removed to NYC hospitals as a result of the Mayor's 8 Mental Hygiene Law 9.41 directive? DR. KATZ: Because we've always cared for people 10 11 who were brought in voluntarily, there's no change in 12 the budget. We-- We just do it as part of our 13 function. We run the majority of psychiatric 14 emergency rooms. We see that as our mission. 15 CHAIRPERSON NARCISSE: How does the budget 16 address the anticipated rise in quardianship cases 17 that are likely to result from the Mayor's 18 Involuntary Removal Directive? 19 DR. KATZ: We have not yet seen an increase in 20 the guardianship. But again, because it's an HRA 21 function, we-- we would have to work with them--2.2 CHAIRPERSON NARCISSE: HRA? 2.3 DR. KATZ: HRA. CHAIRPERSON NARCISSE: Okay. What role did the 24

community -- Now we're going to BEHERD. Sorry.

What

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 8 role did the community play in establishing BEHERD? What role does the community play in the day-to-day operations of BEHERD?

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SENIOR ADVISOR HANSMAN: So advocates, experts, and community members have been involved from the beginning of the—of the program. The pilot came out of the City's work through the Crisis Prevention and Response Task Force, which included over 80 experts, including advocates, city agency leadership, and community members. And we're continuing to ask for their feedback as we learn from the pilot and we—as we expand the pilot.

CHAIRPERSON NARCISSE: Thank you. Does BEHERD route calls through 988? If no, why not? Because I want to know. [chuckles]

SENIOR ADVISOR HANSMAN: Of course. So New York
City's mental health crisis teams have always been
connected to NYC Well, 988 for-- for some time.
Because Vibrant (which is the contract holder for NYC
Well) offers the same services and handles both 988
contacts and NYC Well contacts the same way, mobile
crisis teams have been available via 988 the moment
the 988 number launched in July of 2020. BEHERD is
accessible through mental-- mental health emergency

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 84 calls made to 911. And if a call is made to 988, or to NYC Well, and it's an emergency, Vibrant is able to transfer that call directly to 911, where 911 would then follow their process to dispatch a BEHERD team. You know, BEHERD is not directly activated by NYC Well or 988, because BEHERD as part of the 911 emergency response system. But someone who calls 988 and needs any service through 911 can get connected into the 911 system.

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CHAIRPERSON NARCISSE: Gotcha. How is it determined that mental health crises that take place during the eight hours a day that BEHERD teams do not operate are not entitled to a BEHERD-style non-police response?

DR. KATZ: So this goes back to the hours that BEHERD is operating from 9am to 1am--

CHAIRPERSON NARCISSE: Mm-hmm.

DR. KATZ: -- really corresponding to that 80% of mental health calls that come in to 911. You know, as we continue to expand across the city, we're looking at that operational feasibility of adding that third overnight shift to increase the coverage from 16 to 24. But overnight shifts are really the hardest to recruit. So our focus has really been on

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 85 1 2 filling those two shifts and expanding geographically, and then focusing on expanding the 3 4 hours. CHAIRPERSON NARCISSE: So my understanding is it's data driven. Like you had the 911, 80% of those 6 calls were happening between those hours. That's right. We looked at the--8 DR. KATZ: 9 When we started the program, we looked at the distribution of 911 calls, literally by hour, and saw 10 11 that 80% were within those 16 hours a day. 12 CHAIRPERSON NARCISSE: Gotcha. Why are 13 individuals experiencing mental health crises, or their family members or loved ones not permitted to 14 15 specific specifically -- specifically request a crisis 16 response by a BEHERD team? 17 DR. KATZ: So we would-- we would defer this 18 question, as it deals with the operations of 911, to 19 our colleagues at OCMH, NYPD, and FDNY. 20 CHAIRPERSON NARCISSE: You know, it's-- when I ask you those questions, because you are operating 21 2.2 that, I thought you would be interested in 911 and 2.3 what they do. You don't have the statistics? DR. KATZ: We're-- We're very interested in-- in 24

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what 911 does--

CHAIRPERSON NARCISSE: All right.

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DR. KATZ: And I think what we can speak to is why they do certain things.

CHAIRPERSON NARCISSE: Okay, I gotcha. If BEHERD is considered to be a program that offers non-police response to mental health crises, why is the NYPD one of the agencies in charge of the BEHERD pilot?

So BEHERD represent a coordinated DR. KATZ: effort between multiple city agencies. So FDNY, EMS, Health + Hospitals obviously, Department of Health and Mental Hygiene, the Mayor's Office of Community Mental Health, and NYPD. And it's really meant to move us towards this more health-centered approach to mental health emergencies. The ones who are doing the work on the ground every day is FDNY, EMS, and obviously Health + Hospitals providing the social workers, with the Mayor's Office of Community Mental Health providing programmatic oversight. But-- But NYPD has a has a role to play and has had a role to play in kind of, you know, running 911. So they're one of the voices at the table.

CHAIRPERSON NARCISSE: Okay. How are the lines of authority among the agencies in charge of the BEHERD pilot delineated?

DR. KATZ: So again, you know, we have FDNY, EMS, and H+H managing the BEHERD teams, providing training and ongoing support. And then we have the Mayor's Office of Community Mental Health providing programmatic oversight for the pilot. And then we get additional guidance from our other two partners DOHMH and NYPD.

CHAIRPERSON NARCISSE: We don't get-- Thank you.

Okay, is any preference given to hiring BEHERD

employees who are peers? Giving the research showing

the effectiveness of the peer response to mental

health crisis?

DR. KATZ: Absolutely. We currently and have always prioritized lived experience in hiring for the social workers within BEHERD. Many of our EMTs and many of our social workers bring their own living—lived experiences to the table. Many of the social workers on the BEHERD teams not only have decades of experience and expertise as mental health professionals, they also have lived experience themselves or lived experience with a family member.

Our job-- in our job posting it is explicitly referenced as a preferred skill.

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CHAIRPERSON NARCISSE: Gotcha. How was it determined that BEHERD team's requires—— require social workers? How was it determined that BEHERD team's required clinical social workers? How was it determined that BEHERD teams require licensed social workers?

DR. KATZ: So social workers on the team are—
they're using their—their experience working with
individuals in crisis and clinical assessment, which,
you know, social workers are—are trained to do, to
determine if the patient needs to be referred to a
hospital or can benefit from community based support.

And it's really this assessment, it's really the work that we're asking the social workers to do, which is why we-- we selected social workers initially for this-- for this pilot. You know, while keeping the team composition small (so we're trying to keep it not overwhelming for the patients that we serve) and maintaining the ability to conduct these clinical field evaluations, this is key to the program. But we're exploring other options to integrate peers and other-- and other licensures into the program as well.

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CHAIRPERSON NARCISSE: Okay, I have one last question before I trans-- I mean, pass it on to my Co-Chair: Why do police continue to respond to more than 80% of mental health crisis calls in BEHERD precincts, during BEHERD's during B hurts hours of operation? And why has this percentage increased rather than decrease over the life of the pilot?

DR. KATZ: This is something that we're all looking at within-- within the program. And we're trying to figure out ways to, you know, increase the number of calls that we are going to. It is, I think one of the key things that we talked about the most within the program: About how we can get out to more calls and ensure that more individuals are getting the benefits that we know that BEHERD offers.

It has to do with several factors that are outside of the control of Health + Hospitals and—and fall within I think the oversight of the Mayor's Office of Community Mental Health, NYPD, and FDNY and they're dispatching. So we would refer maybe specifics to them. But it's something that, you know, within the pilot we are highly focused on is we want to make sure that we're serving as many New Yorkers as we can.

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CHAIRPERSON NARCISSE: Thank you. I pass it on to my Co-Chair, Justin Brannan.

CHAIRPERSON BRANNAN: I just have a couple of
BEHERD questions that I didn't ask initially. Is
there a report that can give the Council an overview
of the efficacy of BEHERD from 2022 until now? Does
that exist? Or can you...?

SENIOR ADVISOR HANSMAN: There's a-- There's a yearly report for FY 22, which has all of our data for FY 22 that we can share with-- with the council. And then we're also publishing our data for Q1 and Q2 for FY 23 in the coming days.

CHAIRPERSON BRANNAN: Okay. We spoke yesterday to the Department of Health, and understanding it's—it's a bit complicated to quantify success on anything related to mental health, right? It's not like filling potholes, where you check it off the—check a box. However, I think it's important for taxpayers to understand, you know, what are—what they're getting for their investment, and if this is—you know, if the program is working. So that's something we're definitely interested in. Can you tell us how many mobile crisis teams you have, and if that's something you're looking to expand?

SENIOR ADVISOR HANSMAN: Um, I'll get you the number of mobile crisis teams we have in-- in just a moment. Let me see if I have it in here.

CHAIRPERSON BRANNAN: Okay. I'll ask something--something unrelated. Well related, but not-- not having to do with BEHERD. I know you mentioned before, there's about 2000 openings for nurses.

DR. KATZ: Correct.

CHAIRPERSON BRANNAN: Is it somehow easier to-to find and pay traveling nurses than it is to hire
actual nurses?

DR. KATZ: Oh yeah.

CHAIRPERSON BRANNAN: Okay. Why-- I mean, even if I'm asking rhetorically, why is that?

DR. KATZ: Well, they're getting paid at least 20% more, the nurse itself. And then the—the agency has a major incentive for recruiting. It's also, you know, they're—they are pulling certain groups of people who probably wouldn't take a regular job, because they are traveling. They're traveling nurses. They're seeing the world as nurses, it's, you know, it's a perfectly cool, fair thing for them to do.

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So they're-- So one-- So it's two parts. It's the greater pay. And in some cases, it's, "I don't want a job working in New York for the next 30 years. I want to spend my time traveling around."

CHAIRPERSON BRANNAN: Without— Without getting you in trouble with OMB, is it something that you would support, pay parity? I mean, I'd like to pay our nurses what the traveling nurses get paid, so we can hire more nurses?

DR. KATZ: Right. Well, I don't think-- To be honest, I don't think we have to pay with the traveling nurses get. They get more than the most, you know, the private, most expensive hospitals are able to pay. We need to pay fair wages that enable nurses to take the job.

CHAIRPERSON BRANNAN: Right.

DR. KATZ: And that that's known to everybody.

It's not-- It's not a mystery what that is. There

may be a small group of people who only want to be

travelers. Ideally, we wouldn't use them at all.

CHAIRPERSON NARCISSE: As a nurse-- But if the pay is right, we will say. I know that.

DR. KATZ: Yeah.

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 93

CHAIRPERSON NARCISSE: So we need that pay parity

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today. Because if we don't get it, we're losing more. And they are more consistent. They are caring for the community. A traveling nurse is just like you said: They come and go.

DR. KATZ: The come and they have no commitment to us.

CHAIRPERSON NARCISSE: That's why I say I'm optimistic, and I'm counting on you, because we need that pay parity.

DR. KATZ: Well, I-- I am working this issue hard. And I appreciate that you do, and it's important for your voices to be heard on this issue.

CHAIRPERSON NARCISSE: And let's-- let me tell

you something: The nurses, they get tired. The traveling nurses after the visit? They go bye-bye. They go to where they come from, but we want our nurses to stay. So you can continue. I had to get on that. Because as a nurse I know, after a while you don't-- you want to sleep in your bed.

DR. KATZ: Of course.

CHAIRPERSON NARCISSE: Yeah.

CHAIRPERSON BRANNAN: Fork it over, Katz.

CHAIRPERSON NARCISSE: Get it done. [laughs]

DR. KATZ: We-- We are working on it.

CHAIRPERSON NARCISSE: No. We appreciate your partnership there. It's important that we're on the same page.

DR. KATZ: Absolutely.

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CHAIRPERSON NARCISSE: Yes, we have to finish our question. This is a budget season and we have to make sure we do our part right there. How is it that BEHERD continues to transport more than 50% of individuals to hospital, and why has this percentage increase rather than—Oh, no, I did you that question already. The BEHERD FAQ states that BEHERD teams respond to 911 mental health emergency calls within a comparable time as traditional EMS ambulance. So how does the pilot account for the fact that BEHERD response times in FY 22 were 15.5 minutes, while traditional emergency response times are 7.8—I mean, 7 to 8 minutes?

SENIOR ADVISOR HANSMAN: So first, I'll go back to chair Brandon's question around mobile crisis teams. So Health + Hospitals has eight mobile crisis teams, and as a-- as maybe a reminder, just a little bit of background, they're deployed out of 988, and I think are incredibly effective tools for folks who

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 95 are in a mental health crisis and needs that—need that in-person support. And really show—You know, when we think about BEHERD as this emergency response, as we're talking about response times, we see the—the emergency response within about 15 minutes, we have mobile crisis teams that can come in about two hours. Really rounding out the continuum of this emergency—slash—crisis mental health care.

On the on the response times. I would-- I would defer to OCMH and EMS on this question, as they're-- EMS especially, I think is best equipped to talk about how this response, the 15 minute compares to their more traditional response. I think the seven to eight minutes is more akin to an NYPD response versus a-- an EMS or FDNY response. So my understanding is that we're-- our 15.5 minutes Response time is akin to what-- what happens when-- when an ambulance goes out to a mental health call.

CHAIRPERSON NARCISSE: Thank you, why were fewer than 25% of individuals experiencing a mental health crisis assisted on site-- on site. And why has this percentage decreased rather than increased over the life of the pilot?

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SENIOR ADVISOR HANSMAN: So when we-- when we think about on site, we can think about it in two ways. We can think about it on site where someone doesn't leave their home or where we see the individual. And also we can think about it as connecting to community-- community-based resources. And it's the flip side of the-- the hospital transport coin, right? So our goal was never to necessarily eliminate hospitalizations, it was meant to make sure that people are getting the care and the support that they need. So again, as we kind of expand into different areas of the city, we're going to see different needs, we're going to see different combinations of services that are available to folks, we're going to see different issues. And we want to make sure that we're treating folks how they're presenting to us and getting them to the services that they need. And so I think we expect both the hospitalization and-- or the-- the transport to the hospital, and the on site and community-based treatment numbers to -- to move around a little as we expand and as we work with different communities.

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CHAIRPERSON NARCISSE: Okay, when you said "connect", does that mean you connect them to CBOs, different, that's serving their communities?

That's right. Connecting them to community-based organizations can be the support and connection centers that are contracted out to DOHMH or-- or outpatient clinics in the community. We can connect them to NYC Well for services. So there's-- there's a myriad of options, and the BEHERD teams do a lot of work in the community to identify what are the best options for folks to be taken to, or to be connected to, during a call.

CHAIRPERSON NARCISSE: Thank you. But I want to add something. When you refer them to CBOs that you have contracted, are those CBOs local CBOs, or just over-- overall just like a list? Because the reason I'm asking that, because being in the line of business and contracting with the City, I realize the list can be very limited to who responded to the calls, but not the needs of the people.

SENIOR ADVISOR HANSMAN: So it wouldn't be actually folks that we contracted with. It would be anyone in the community. And when we mean community

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 2 mean where the person lives or works, or where we 3 found--4 CHAIRPERSON NARCISSE: Yes. Around. 5 SENIOR ADVISOR HANSMAN: Absolutely. And it's not limited -- it's not limited to -- to folks that we 6 7 would contract with. It's limited to the community that would serve that individual and their needs. 8 9 CHAIRPERSON NARCISSE: Okay. What is the breakdown of time or location to which BEHERD teams 10 11 are dispatched? 12 SENIOR ADVISOR HANSMAN: So we would defer that 13 to OCMH and EMS as well, as they have the best data on the locations and the breakdown. 14 15

CHAIRPERSON NARCISSE: Thank you for each call that was not dispatched to BEHERD in BEHERD precincts during the BEHERD operating hours due to violence or imminent harm, what was the nature of the violence and/or imminent harm?

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SENIOR ADVISOR HANSMAN: Yeah. So as you're referencing, not all mental health crisis emergency calls are— are eligible for a BEHERD response. So calls that are directed to BEHERD teens must be triaged first before they're referred to a BEHERD team. Typically be hurt teams are not responding to

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 1 calls involving individuals who require immediate 2 3 transport to the hospital, present risk of imminent 4 harm to themselves or others, or in situations where EMS call takers just don't have enough information to 5 assess risk of imminent harm, presenting as 6 7 imminently suicidal, being-- presently being violent, having a weapon, or requiring a tactical expertise or 8 9 resources, such as being on a bridge, or being in traffic, or being on a subway train track. 10 11 CHAIRPERSON NARCISSE: Thank you. What is the 12 breakdown by response of the community-based health care or social service location to which individuals 13 experiencing mental health crisis were transported? 14 15 SENIOR ADVISOR HANSMAN: So because we've been 16 operating in East-- or in Harlem, Upper Manhattan, 17 and the South Bronx for a very long time, the main 18 community-based healthcare location or the city 19 supporting connection centers, one being in -- in the 20 Bronx, and then one being in East Harlem. 21 CHAIRPERSON NARCISSE: What are the demographics 2.2 of individuals served by BEHERD over the life of the 2.3 pilots?

SENIOR ADVISOR HANSMAN: So generally, the demographics of the BEHERD teams that they've been

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 100 serving have been reflective of the communities that they—that they serve, and as it is expanded, it has continued to reflect the demographics of that community.

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CHAIRPERSON NARCISSE: Kind of a broad answer.

Like-- I'll leave it at that. I'll come back. What type of training is provided by 911 dispatchers regarding mental health calls involving-- no, the arm, you answered in it the last question? How many hours of training and what types of training do 311 for regarding mental health crisis calls? I think you answered that one, too. I don't want you to repeat it. Does BEHERD training involve a trauma-informed framework?

SENIOR ADVISOR HANSMAN: Absolutely. All of the training that we're doing with the BEHERD team involves a trauma-informed framework for both the social workers and for the entities. That joint training, that for weeks, that is critical to that training.

CHAIRPERSON NARCISSE: The council budget response-- I'm going to neighborhood health and ambulatory care centers for the capital. The Council budget response called for an additional \$200 million

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 101 in capital funding to establish for new H+H

Neighborhood Health Ambulatory Care Centers in communities with poor health outcomes lacking in sufficient access to healthcare facilities. Before I go, I'm going to say, in 46, we don't have any

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7 healthcare center and we don't have no hospital. So

I know that. I live it. We do not see that this funding was added. Can you share a bit of your

10 conversation with OMB on expanding health care

11 centers in communities that need it the most?

SENIOR ADVISOR HANSMAN: We've been clear that we support the creation of additional clinics.

CHAIRPERSON NARCISSE: Mm-hmm.

DR. KATZ: I assume that it wasn't included simply because the city's budget has been so imp--impaired by the asylum crisis, that the expenses are so high that it's been difficult for the city to do anything new. And I've certainly heard that-- that the city is not prepared to do anything new right now because of the asylum crisis costs.

CHAIRPERSON NARCISSE: I understand. But asylum seekers have a different kind of pool of budget, isn't it? So why does this plan for taking care of the people at the City of New York has to do with

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 102 1 2 asylum seekers? We have the federal funding. 3 have different paths. 4 DR. KATZ: Sure. No, I understand. We can raise 5 it with OMB again. CHAIRPERSON NARCISSE: Because New Yorkers, we 6 7 need to health -- the quality healthcare delivery. 8 DR. KATZ: Agreed. 9 CHAIRPERSON NARCISSE: And we should not go backward. And the reason that we suffered the most 10 11 during the pandemic, and you know that as a doctor, and take it from the nurse, is because of the 12 13 preventive care not that taken care of in New York 14 City. 15 DR. KATZ: Absolutely. CHAIRPERSON NARCISSE: So how much funding do you 16 17 have for new facilities? VICE PRESIDENT DEHART: I think we'd have to 18 19 follow up specifically. There are no new facilities. 20 We're continuing to work on some of the opportunities 21 that have been identified, but there's no specific funding at this time for new facilities in the-- in 2.2 2.3 the capital fund. CHAIRPERSON NARCISSE: I think I'm going to leave 24

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it here.

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 103 1 2 CHAIRPERSON BRANNAN: Okav? 3 CHAIRPERSON NARCISSE: So yeah, I'm good. CHAIRPERSON BRANNAN: Okay, Dr. Katz and your 4 5 team. Thank you all so much. DR. KATZ: Thank you. Our pleasure. 6 7 CHAIRPERSON BRANNAN: We look forward to future 8 negotiations. 9 CHAIRPERSON NARCISSE: And I do appreciate you. You know that, right? 10 11 DR. KATZ: I appreciate that. 12 CHAIRPERSON BRANNAN: All right. We will take a 13 short break and then we're going to hear from The 14 Department of Small Business Services. 15 [16 MINUTE SILENCE] 16 CHAIRPERSON BRANNAN: Okay, good afternoon. 17 We're now ready to begin the final executive budget 18 hearing of the day, WHICH will be focused on the 19 Department of Small Business Services and I'm pleased 20 to be joined by my friend and colleague Councilmember 21 Julie Menin, Chair of the Committee on Small 2.2 Business. We've also been joined by Councilmembers 2.3 Carr, Ung, and Powers. Welcome Commissioner Kim and your team. Thank you all for joining us today to 24

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answer our questions.

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Just to set the table on April 26 2023, the administration released the executive financial plan for FY 23 to 27 with a proposed FY 24 budget of \$106.7 billion. The proposed FY 24 budget for SPS was \$197.4 million, and that represents less than 1% of the administration's proposed FY 24 budget in the executive plan. This is an increase of \$33.2 million, or 20.2% from the initial \$164.3 million allocated in the preliminary plan. This net increase is mostly due to additional headcount and other new needs.

My questions today will largely focus on items raised in the council's budget response proposal as well as the MWBE program, the Small Business Executive Order, the ending of COVID federal aid, and the rising costs on our small businesses.

Small businesses are the anchor in every neighborhood of our city. It feels good for politicians to say small businesses are the backbone of our city, but people want to see action and want to see results. And as they move out of struggles with the pandemic and they continue to be tested by the same spiking rents and other increased costs that we all are.

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So I look forward to hearing from Commissioner

Kim on how will support this vital part of the city

in the years ahead.

And I want to turn to my Co-Chair for this hearing, Councilmember Menin, for her opening statement.

CHAIRPERSON MENIN: Thank you so much Chair Brannan. I really want to thank the chair for his leadership and partnership. And good afternoon, everyone, and welcome to today's budget hearing on small business.

My name is Julie Menin. I'm the chair of the council's Committee on Small Business Services and today we'll be hearing from the Department of Small Business Services on their fiscal 2024 executive plan.

The fiscal 2024 executive budget for SPS totals \$197.4 million with \$32 million or 16.2% proposed for personal services to support 328 full time employees. There is a \$6.9 million decrease in SBS's fiscal 2023 budget, and a \$33.2 million increase in its fiscal 2024 budget between the preliminary plan and executive plan primarily from modifications in city funding. SBS's executive budget includes no new

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 106 needs in fiscal 2023 and \$21.3 million in new needs in fiscal 2024. SBS's executive plan includes other adjustments that result in \$6 million in reductions in fiscal 2023, and a \$14.8 million increase in fiscal 2024.

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Small businesses are part of what makes New York
City attractive and special to so many people around
the world. Whether they are born here or from
halfway around the globe, the promise of prosperity
and earning a living from building a business from
the ground up is critically important. We are eager
to hear from the agency about how this executive plan
is responding to the needs of our small business
community. We want to know what the agency's longterm plans are for helping small businesses continue
to recover from the pandemic.

The fiscal 2023 budget, as of the executive plan, stands at \$433.5 million with \$117.4 million coming from federal funds. Federal funds dropped to \$43.3 million in the fiscal 2024 of the as of the executive plan. We would like to learn today what programs have been impacted by the reduction in federal funding. Also, how will the city funding make up for the reduction in federal funding?

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The Council's budget response included four proposals related to the city's small businesses.

These proposals called on the Administration to add funding to improve access to training and apprenticeship programs, to increase and baseline funding for industrial business services providers, to increase funding to support for MWBEs and entrepreneurs, and lastly, to increase funding to support the formation of new BIDs.

I was disappointed to see that the executive plan did not include funding for any of the Council's proposals. It is the Council's responsibility to ensure that the city's budget is fair, transparent and accounts for all New Yorkers. This includes equity in funding and assistance. As a Chair of the Committee of Small Business I will continue to push for accountability and accuracy, to ensure that the budget reflects the needs and interests of the city's small businesses. I will also continue to push for any funding to support small BIDs, which has been a top priority of mine, as it is unclear if they were adequately funded in the executive plan.

I look forward to an active engagement with the Administration over the next few weeks to ensure the

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 108 1 2 fiscal 2024 adopted budget meets the goals that the 3 Council has set out. This hearing is a vital part of 4 this process, and I expect that SBS will be 5 responsive to the questions and concerns of Councilmembers. 6 7 I'd like to thank Commissioner Kim for testifying 8 today and his team. And I also want to thank both my staff and the staff of the finance and legislative divisions for the work in preparing this hearing 10 11 today, specifically Glenn Martaloni, Julia Haromus, 12 Nicole Kata, Rebecca Barilla, and from my team 13 Jonathan Schadt, Brandon Jordan, and Anna Carea. Now 14 Commissioner Kim, our Counsel will swear you in. 15 COUNSEL: Good afternoon. Raise your right hands 16 please? Do you affirm that your testimony will be 17 truthful to the best of your knowledge, information, 18 and belief and you will honestly and faithfully 19 answer your Councilmember questions? Kevin Kim? 20 COMMISSIONER KIM: I do. 21 COUNSEL: Jackie Mallon. 2.2 DEPUTY COMMISSIONER MALLON: I do. 2.3 COUNSEL: Dynishal Gross? DEPUTY COMMISSIONER GROSS: 24 T do.

Thank you. You may begin.

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COMMISSIONER KIM: Good afternoon Chair Menin,

Chair Brannan, and members of the respective

committees on small business and finance. My name is

Kevin D. Kim and I'm the Commissioner of the New York

City Department of Small Business Services, or SBS.

Joining me today our SPS is First Deputy

Commissioner Jackie Mallon, and Executive Deputy

Commissioner Dynishal Gross, along with members of my
senior leadership team.

I am pleased to appear before you today to offer my testimony on SBS's fiscal year 2024 executive budget. SBS's fiscal year 24 executive budget is \$197.4 million dollars, with a headcount of 328 employees, 22 higher than at the beginning of Mayor Adams Administration. Our budget includes \$85.3 million in pass-through funding to other city entities, including the NYC Economic Development Corporation at \$44.4 million NYC tourism and conventions at \$21.4 million, and Governors Island at \$19.5 million.

We serve as a conduit to these entities and thus do not spend or manage any of these funds. SBS's budget is comprised of the remaining \$112.1 million, which is allocated to programs and services that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 110 connect New Yorkers to good jobs, create stronger businesses, and build thriving vibrant neighborhoods. We advance this mission daily through the work of our four main divisions: Division of Business Services (or DBS), Division of Economic and Financial Opportunity (or DEFO), Workforce Development Division (or WDD), and the Neighborhood Development Division (or NDD).

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Under Mayor Adams leadership and with support from Chair Menin and members of these committees, SBS is proud of its contribution to our city's economic comeback. According to EDCs latest economic report, tourism spending is at 110% of pre pandemic levels, more than 30,000 new businesses have opened in the last year. And as of April, New York City has recovered 99.7% of private sector jobs, a figure once predicted to take until 2025 or later.

As the mayor says often: New York City isn't coming back. We are back. And SBS's fiscal year 24 executive budget includes many important initiatives that will continue to strengthen our economy for years to come.

Mayor Eric Adams declared May the first ever NYC Small Business Month, a time to celebrate the over

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 111 200,000 New York City small businesses that make our city the greatest in the world. This month, SBS and dozens of city agency and community partners have joined together to produce more than 50 events showcasing our dynamic commercial districts, getting the word out about our free services, and encouraging New Yorkers to shop small and shop local.

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Small Business Month is a time to also highlight the achievements we have made as a city and as an agency. For example, our DBS division last fall launched our NYC Business Express Service Team or NYC BEST to save business owners time and money by providing one-on-one assistance to avoid violations and quickly obtain permits and licenses. Mayor Adams, Chair Menin, and Councilmember Lynn Schulman, and I proudly kicked off Small Business Month by announcing that NYC BEST assisted over 2,200 unique businesses to avoid more than \$22 million in potential fines and violations in this last year alone. A prime example of an NYC BEST success story is that of Lady Cardona, owner and operator of Lady Licious cakes. As a first generation Colombian immigrant, Lady began baking at the age of nine. She worked with NYC BEST since January to quickly obtain

HOSPITALS and the COMMITTEE ON SMALL BUSINESS 112 permits and licensing from various agencies to open her wonderful bakery much quicker. Lady Licious cakes is also one of New York City's more than 10,000 certified minority and women owned business enterprises, or MWBEs, with whom SBS's DEFO Division works to connect to government contracting opportunities. In fiscal year 23 to date, SBS certified and recertified more than 2,300 MWBE firms. DEFO also works directly with MWBEs to increase their business capacity, access affordable financing, and compete for and win government contracts, leading to a record-high city spend with MWBEs of nearly \$1.4 billion in fiscal year 22. Of the MWBE firms that won contracts subject to Local Law 1 in fiscal year 22, approximately three quarters had utilized an SBS service on their path to working with government. In addition, as part of Small Business Month, SBS is hosting an MWBE symposium at our offices today, with over 200 MWBEs registered to attend, to prepare MWBE to capitalize on new opportunities provided by the City's recently expanded non competitive small purchase method. This is just one way we are working with our close partners at the Mayor's Office of

Contract Services and the Mayor's Office of MWBEs to

COMMITTEE ON FINANCE jointly with the COMMITTEE ON

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 113 achieve Mayor Adams aggressive goal to award \$25 billion in contracts to MWBEs by the end of fiscal year 26.

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One of the challenges facing businesses today is in recruiting employees. SBS's WDD division works daily to connect New Yorkers to new employment and job training opportunities through our 18 Workforce One Career Centers. In fiscal year 22, we connected New Yorkers to 25,000 jobs with an average wage of \$18 per hour. Already in fiscal year 23. We have served 75,000 New Yorkers with resume help, honing interview skills, and job searches, putting us on track to reach our annual goal of 25,000 job connections once again.

We are excited to host a major career fair in the Bronx at Yankee Stadium on May 22, and invite the Council to join us and share our workforce one resources with your constituents. Our NDD division oversees and guides our network of 76 business improvement districts or BIDs, which together make up nearly 300 miles of commercial corridors. On May 9, SBS celebrated the first ever NYC BID day to recognize the extraordinary impact of BIDs on our neighborhoods and commercial corridors. For example,

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 114 in fiscal year 22, BIDs collected 4 million trash bags, removed 440,000 instances of graffiti, maintained 176 public spaces, and helped draw over 30 million people into commercial corridors through public events.

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In fiscal year 23 NDD deployed several new grant programs including awards of nearly \$5.3 million dollars to support the formation of new BIDs and strengthen the operations of our small BIDs-- smaller BIDs along with \$2 million to lift up merchants associations. We also awarded \$3.8 million to 24 community-based development organizations working in low-to-moderate-income neighborhoods through our longstanding programs, Avenue NYC and Neighborhood 360. SPS's fiscal year 24 executive budget furthers our worked with BIDs and community-based development organizations with a \$1.5 million expansion of Neighborhood 360 to create new, inventive lighting projects, addressing public safety, quality of life, and drawing visitors to shop and spend in their neighborhoods. At SBS, every month is Small Business Month, and we believe that every day is an opportunity to help more New Yorkers access our free services. Our new agency wide outreach team has been COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 115 pounding the pavement to reach over 6,000 New Yorkers in the last year at more than 200 events, including dozens of business roundtables and mobile outreach events. Just last Thursday, our team partnered with the public engagement unit and the Queen's Chamber of Commerce to promote our business resiliency services to nearly 300 local businesses.

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We believe that every dollar a small business spends on a penalty is a dollar That could have been invested in staff or passing along savings to customers. That's why we are pleased to work with Chair Menin and the Council to advance Intro 845, which implements Mayor Adams's small business forward initiative aims to save small businesses millions per year. We look forward to seeing this effort pass into law.

Today, the work of Small Business Forward

continues through the development of the New York

City Business Portal, a one-stop shop for local

entrepreneurs to navigate multiple city agencies as

we continue to make New York City a city of yes for

small businesses, as well as mayor Adams Small

Business Advisory Commission. For example, SBAC and

SBS recently worked with the Department of Sanitation

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 116 to ensure a 30-day warning period for businesses in the implementation of the new curbside trash pickup rules. This gave businesses time to prepare and comply with the new standards that will keep-- that will help keep trash off our streets.

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Last but certainly not least, earlier this year,
SBS successfully rolled out the New York City Small
Business Opportunity Fund, the fund made possible by
a historic public private partnership between the
city of New York Goldman Sachs and MasterCard Center
for Inclusive Growth, as well as eight Community
Development Financial Institutions, or CDFIs, as the
single largest public-private loan fund directed to
small businesses in the city's history with a market
leading interest rate of 4%.

As a credit to our outreach team, SBS deployed dozens of staff and volunteers going door-to-door to over 500 businesses in less than two weeks, including over 100 businesses in the Bronx on the day of the announcement.

In closing, we at SBS are dedicated to fulfilling Mayor Adams's clear and bold economic agenda, which is based on equity and inclusivity, and with small businesses leading our recovery. I look forward to

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 117 1 2 our continued partnership with this Council and 3 welcome any questions you may have for me or my team. 4 Thank you. Thank you, Commissioner. CHAIRPERSON BRANNAN: We've also been joined by Councilmember Brewer. I 6 7 want to ask quickly about MWBEs, since you mentioned it. Can you tell us what percentage of city 8 contracts went to MWBE's last year? COMMISSIONER KIM: In terms of dollar amounts, or 10 11 in terms of the number of awards? CHAIRPERSON BRANNAN: The number of awards. 12 13 COMMISSIONER KIM: So if you look at the Local Law 1 numbers, it was approximately 1,600 MWBEs that 14 15 received the awards. 16 CHAIRPERSON BRANNAN: Okay. And I know there was 17 a-- this goal may have changed, but I know there was 18 a goal to reach 30% of MWBE's rewarded with contracts by 2025. Are we still on target for that? 19 COMMISSIONER KIM: Uh, so there was a 10-year 20 goal of achieving \$25 billion in MWBE awards by the 21 2.2 year 2026? [background voices] 2025. And we were 2.3 able to achieve that goal three years ahead of time. And we were able to get to that \$25 billion, which is 24

why Mayor Adams set a more aggressive goal of

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 118 achieving \$25 billion more by the year 2026 as well as achieving \$60 billion in awards by the year 2030.

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CHAIRPERSON BRANNAN: With regard to the end of the federal funding related to the COVID emergency:

How is SBS using the remaining funds in a drawdown so it doesn't negatively impact small businesses?

instrumental in helping us prop up the emergency services that were needed to help small businesses at the time. Currently, in our fiscal year 24 budget, we will have no program cuts, no reduction of active lines, and so we feel we are very well positioned to continue the work that we've been doing for years on end, but in particular, since the start of the Adams administration to support small businesses, job seekers and help the commercial corridors thrive.

CHAIRPERSON BRANNAN: What loans and grants is SBS currently provided, or what grants are available for small businesses right now?

COMMISSIONER KIM: So the current-- in fisc-right now, if you're talking about the programs in
fiscal year 23, this Small Business Opportunity Fund
was the signature program that we had, but every day
our capital access team and our Division of Business

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 119

Services, they work with over 40 CDFI partners, to tailor and get access for small businesses to a number of different types of loan products. But in terms of the access of knowledge of knowing what are the federal and state grant programs are available anytime they come out, the capital access team at DBS is— is getting that information out to the small business community.

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CHAIRPERSON BRANNAN: What's the current funding level for the Commercial Lease Assistance Program?

COMMISSIONER KIM: It's \$5 million. And what we did was we took federal— what had been a federal program, and we understood how important that was and how much of a need retail stores had for this kind of pro bono legal service, and so we prioritized it and put it into the CTL budget, the executive budget,

CHAIRPERSON BRANNAN: What other assistance programs are available for small businesses that are struggling with steep rent increases?

COMMISSIONER KIM: We provide a lot of-- I guess, the CLA is-- the Commercial Lease Assistance Program is the primary focus because that allows us to get to the small business owners who don't have the legal sophistication to have to go in and

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 120 negotiate with a landlord who usually is much better equipped with resources to hire attorneys. And so the partnership we have with our nonprofit contracting service with— to provide that pro bono service has been instrumental in really helping small businesses.

Other than that, we've really focused on educating versus punishing small business owners in this administration. So the number of programs—starting with on day four of the administration, as you all probably know, the Executive Order 2, where Mayor Adams said we are going to find ways to either give cure periods, warning periods to small businesses, or to eliminate certain violations that were overly burdensome on small businesses. And that effort along with Chair Menin, you know, we are looking to save millions of dollars every year for small businesses.

CHAIRPERSON BRANNAN: One of the things in the Council's budget response was a call to improve access to training and apprenticeship programs. The Council called upon the Administration to restore \$10 million in funding for various SBS workforce

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 121 development programs. This funding was not included

in the executive plan. Do you know why that is?

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COMMISSIONER KIM: We have the federal funds to be able to replace most of that, and be able to cover the funding that's necessary to continue those programs. In the case of the stipends, for example, we were— Also— I guess that's not part of this thing. But, oh yes, fund stipends, we were able to realign the allocation of the funds over a three year period versus all at once. Because when people are in job training programs, you kind of need it over time versus it being up in front. So what we did was a combination of using federal funds. We took the opportunity to realign programming and the timing of when the money will be distributed. But there'll be no impact on the programs.

CHAIRPERSON BRANNAN: With regard to BIDs, the Council called on the administration to restore the funding for the BIDs to its FY 23 level to providing an additional \$5.3 million allocation. That funding was also not added in the executive plan. Do you know why?

COMMISSIONER KIM: We're continuing conversations with OMB on that. The amount of it investment that

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 122 1 2 we put into BIDs in the past year is something that has had a great impact, a beneficial impact, a 3 4 positive impact. We've been able to really highlight the work that they do, as I mentioned in the 5 testimony, through our NYC BID Day, which activated 6 7 25 BIDs, which also had 50 other BIDs-- 50 BIDs in total, provide different types of programmings, and 8 allow for the general community to plug in as 9 volunteers, as part of that NYC BID day. 10 11 So the work that we're doing, including with the \$1.5 million added to do holiday lighting program--12 13 I'm sorry, not holiday lighting, a lighting initiative-- is something that we think would also 14 15 benefit BIDs for -- for years to come. 16 Just on that lighting initiative: Other cities--17 We took-- We looked at models, for example, on Santa 18 Monica Boulevard in West Hollywood, and they were able to create a destination place for the commercial 19 corridor to really feature all of their businesses. 20 21 And we are looking to replicate some of that here in 2.2 New York City. 2.3 CHAIRPERSON BRANNAN: What other cities do you think are doing innovative -- something innovative 24

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with small businesses?

COMMISSIONER KIM: I think a lot of what we've been doing that's been innovative, is coming down the pipeline too, with the NYC Business Portal. That is something that's on track to be rolled out later this year. We think that, again, saving businesses time means saving businesses money, and the way that they'll be able to navigate all of this various city regulatory agencies to get to where they want to be, which is to just be operating their business.

That'll be something that— the impact of it will be seen later this year and for years to come.

CHAIRPERSON BRANNAN: Last question for me, what is the budget that is earmarked for outreach and letting small businesses know that SBS exists?

COMMISSIONER KIM: So that has been a top
priority of this administration, and a personal top
priority of mine. When I came in, I wanted to ensure
that historically underserved communities first of
all knew about our knew about all of our services.
There was a big push on the language access piece as
well. We made it a point to really hit the
community, pound the pavement. And within the agency
itself, I realigned the structure of the organization

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 124 to have a dedicated outreach team that we had never had.

And through that, and the funding as part of the blueprint economic recovery plan for fiscal year 23, we were able to get all the different ways to get to the community, and the numbers I read out in the testimony is one example of it.

Another example of it as part of the outreach program has really been to emphasize social media. And if you look at our social media numbers, for example, we've had almost a 900% increase in the video views, which I think is critical, because these days, the way to get information out isn't always necessarily through the paper press releases. I think that you need to be able to be adaptive, and the social media angle, and the push we've made to have people hired solely for focusing on social media has also had a great impact, beneficial impact on our outreach efforts.

CHAIRPERSON BRANNAN: I'm going to turn it to Chair Menin. Thank you, Commissioner. Thank you, Commissioner.

COMMISSIONER KIM: Thank you.

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CHAIRPERSON MENIN: Great, thank you so much Chair. I just wanted to follow up on what Chair Brannan was asking about MWBEs.

COMMISSIONER KIM: Sure.

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understand the numbers that you mentioned. But one concern I have is according to the latest comptroller's report, black and Latino own biz small businesses each received under 2% of city contract dollars in fiscal year 22, and only 5% of all new city contracts, and purchase orders registered during that same period went to City certified Minority or Women-owned Business Enterprises. So what can we do to try to boost those numbers? And is the problem really outreach? That we're not reaching enough businesses to let them know about this economic opportunity?

COMMISSIONER KIM: I think there's a multipronged approach that's needed here. I think the
Mayor has taken a big step by naming the first ever
Chief Business Diversity Officer in Michael Gardner
who brings a wealth of experience from his days at
the MTA and SCA, successfully running the MWBE
program. And with him coming on board, it's also

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 126 been an alignment of MOCS, Mayor's Office of Contract Services, and SBS working closely together to improve the numbers. But I think outreach is a big factor of it. And I think all the things that I just talked about, and how we realigned our organization to focus heavily on outreach to those particular communities that we want to see an improvement of not just the numbers, but the real improvement in opportunity. I think that'll also be following everything that we've

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done.

On the MWBE side, we also have the black entrepreneurship BE NYC program at SBS, that we've also been looking to engage more. Traditionally, they've been doing entrepreneurship emphasis, but we also understand that once businesses hear about the opportunity, they need to have the proper support for capacity building, the technical assistance, and that's everything that our DFO Team is working everyday to-- to commit to get done.

CHAIRPERSON MENIN: Okay. I know you and I've had so many conversations about it. So anything that we can do in the council aside? I think working with every councilmember, having fairs in each council district, making sure that we're including it in our

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 127 newsletters giving us the tools we need to be able to communicate that out to our respective districts will be very helpful.

You talked earlier about the Small Business

Portals. As you know in-- earlier last year, the

Council passed my bill to create this one-stop-shop

portal. So I'm very curious to hear about any kind

of update on when it will be operational, because

under the bill, it states that it needs to be

operational by November of 2023. So I just want to

understand if we're on target and if it's been beta

tested?

COMMISSIONER KIM: Sure. We are-- as far as I know, we are on track right now for late summer first phase to be rolled out. And-- and by November 2023 we should be able to meet the targets that were laid out in the bill.

CHAIRPERSON MENIN: And what's the current funding level for this in fiscal 2023, 24, and in the out years?

22 COMMISSIONER KIM: [TO OTHERS:] 3.3?

DEPUTY COMMISSIONER GROSS: The total funding, we'd have to get back you, because it's a-- it's a

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 128 joint project between us and OTI. Our funding is \$2 million in the out years, is next year.

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CHAIRPERSON MENIN: Okay, and how is the-- how is SBS working with other city agencies who need to be providing data for that portal to truly be effective?

DEPUTY COMMISSIONER GROSS: We are working very closely with all of the agencies. They've been very great partners and have-- We have weekly meetings essentially to ensure that we have are all set up to do the data exchanges that will be necessary to aggregate the data in one place.

CHAIRPERSON MENIN: Okay. In terms of headcount and hiring. So the fiscal 2024 executive plan includes a net increase in headcount of 11 positions since fiscal the 2024 prelim plan. What is going to be the role of the additional staff members?

COMMISSIONER KIM: The agency is organized in a way to effectively do outreach, for example, but I don't think the headcount correspond directly to any particular agency division at this point.

I'm sorry, could you just--

CHAIRPERSON MENIN: Yeah, yeah. Budgeted headcount. So we're just trying to get a sense of its' budgeted headcount.

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 129 1 2 DEPUTY COMMISSIONER GROSS: You're asking the additional head--3 4 Yeah, yeah. CHAIRPERSON MENIN: 5 DEPUTY COMMISSIONER GROSS: -- this year, where-where-- so most of it is for the Office of Talent 6 7 and Workforce Development. And then there-- I think there are three positions that are associated with 8 9 Workforce Development Division on our team. 10 CHAIRPERSON MENIN: And how many vacancies do you 11 have right now? COMMISSIONER KIM: Effectively, since the last 12 13 time we met when we had a preliminary budget hearing, we had-- we had 67 vacancies, but we've been on a 14 15 hiring sprint since then, and we have currently 26 16 People in the pipeline to start working in the next 17 few weeks. Since the last string, we've hired and 18 made offers to 37 folks. This week alone, we have 19 five new SBS'ers start. So at this point, we're actively recruiting for the 48 vacancies. 20 21 CHAIRPERSON MENIN: And what's the average period 2.2 of time that these positions have been vacant? 2.3 COMMISSIONER KIM: I don't-- actually-- Yeah, because I think the average time-- Well, I think 24

since the hiring halls have been instituted, Mayor

Adams, DC 37, Henry Greedo, DCAS Commissioner Don Pinnock, I think when they came up with the hiring hall concept, it's been a real help for all the agencies but in particular ours. I know that city wide it's over 1000. I think at SBS, we must have at least half a dozen hires through those programs in the last month. So the average has been getting much shorter since all the innovative ways to get people

CHAIRPERSON MENIN: Okay. If you could just get our respective committees that information--

COMMISSIONER KIM: Sure.

CHAIRPERSON MENIN: --because the concern I have is that, from what I'm hearing, is that these positions have been open for a while. It's not just this agency; it's across all sub agencies. And that OMB is taking a long time to get people processed through the system. So we're very interested in getting these positions filled as soon as possible.

I want to switch to Cannabis NYC. I have a couple of questions about overall Cannabis NYC and the total funding for this program, if you could speak a little bit about that.

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hired.

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COMMISSIONER KIM: Sure. So we had \$4 million in funding for this year. As you know, we launched Cannabis NYC in August of 2022. We aligned it with the State, starting to issue the applications for the card licenses. We were able to outreach and touch over 1000 people interested in applying for that initial set of licenses. We have success stories of people that we've helped to apply and actually get a license as well.

I think in terms of the funding, the fiscal year 24, there's going to be \$3 million for Cannabis NYC.

CHAIRPERSON MENIN: And how specifically is the agency assisting small business owners with economic opportunities in this field?

COMMISSIONER KIM: We have a real expert leading
Cannabis NYC in our executive director, Dasheeda
Dawson who comes from the Portland regulatory world,
And she has made it a point to outreach to all
corners of the city to really focus in on getting the
legacy market understanding the benefits of becoming
part of the regulatory legal market, and the outreach
through-- We've had events through NYCHA
partnerships. We've been in a number of schools. I
think there's 40 events in the past couple of months

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 132 that have been organized. There was also the 50th anniversary of The NYC Cannabis parade that turned out thousands of people. And at those events, we had our mobile unit we had our outreach team, we had a lot of volunteers there to give all the information on the emerging opportunity of the cannabis industry.

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And what is-- In terms of -- I know this is not SBS's chief role in it; there are many agencies involved in it -- But what is SBS's involvement in helping in terms of the unlicensed smoke shops and making sure that they are not (which they are) completely undercutting the licensed businesses?

COMMISSIONER KIM: I think at SBS and throughout the city agencies, we all understand that for the-for the legal market to be successful, we do have to address the businesses that are operating illegally.

California, for example, even after years of being legal in the industry, 75% is reported to be the black market. And so we've learned lessons from other-- other jurisdictions, other attempts at trying to get this right.

And so using all those lessons, I know that we're working very closely with the Office of Cannabis

Management, which is a State agency on understanding

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 133 1 2 how we can try to facilitate the legacy market to 3 come and move into the regulatory market. CHAIRPERSON MENIN: Okay, before I move to 4 another topic, I want to just acknowledge we've been 5 joined by Councilmember Krishnan. Councilmember 6 7 Velázquez was just here, Councilmember Stevens, Councilmember Farías, Majority Whip Brooks Powers. 8 think that is it. Okay, I'm going to move to Center for Workplace 10 11 Accessibility and Inclusion. So \$1.3 million in city 12 funds were budgeted for the disability plan in fiscal 2024. With these funds, SBS will establish the 13 center for workplace accessibility and inclusion. 14 15 Can you provide details on this center and the work 16 specifically that it is going to be doing? 17 DEPUTY COMMISSIONER GROSS: That, actually, 18 initiative is going to be led by the-- the Mayor's 19 Office of Talent and Workforce Development. We will play a supporting role, I'm sure, as we always do, 20 21 and work pretty closely with them, but it's really their -- their initiative to lead. 2.2 2.3 CHAIRPERSON MENIN: So will SBS be doing -- I know you say we'll be working closely, but will-- in what 24

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specific way then--

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DEPUTY COMMISSIONER GROSS: I suspect that they would-- we would be leveraging the Wworkforcel Career Centers and-- and the training programs that we have to-- aiming at that population. But it's really their-- their initiative.

CHAIRPERSON MENIN: Okay. The New York City

Small Business Opportunity loan funds. So you spoke earlier, Commissioner, about the loan fund, and I was at that announcement. I want to understand. It is under-- It's on temporary pause. So can you talk about why it's on pause, have the funds been exhausted? And when will it be up and running again?

COMMISSIONER KIM: It's on pause because the demand was great. We wanted to make sure that we could process the people who had submitted their applications, and to see that the number of applicants could be controlled in a manner, so that we don't end up in a situation where you're continuing to take applications when the money will have been run out.

So we are looking to process these-- or the CDFI partners that we have-- the eight CDFI partners that we have are looking to process all the applications that they have as quickly as possible, and looking to

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 135 1 2 distribute the money sometime later -- by the end of 3 this year. 4 CHAIRPERSON MENIN: So no loans have been 5 disseminated yet, but they are in process? COMMISSIONER KIM: No loans have been 6 7 disseminated, and they continue to be disseminated, 8 but not all the funds have been distributed yet. 9 CHAIRPERSON MENIN: And what is the borough breakdown of these loans? 10 COMMISSIONER KIM: Uh, we can get you the 11 information. I don't have the current-- current 12 13 information right now. 14 CHAIRPERSON MENIN: I'd love to see the borough 15 breakdown in Council district breakdown. COMMISSIONER KIM: So I have more questions, but 16 17 I'm going to pause now to have colleagues ask 18 questions. So. [TO OTHERS:] Do you have a list of 19 who...? Okay, great. 20 CHAIRPERSON BRANNAN: We're going to start with 21 Councilmember Brooks-Powers, followed by Krishnan. 2.2 COUNCILMEMBER BROOKS-POWERS: Thank you, Chairs. 2.3 And hello Commissioner and SBS team. First, I'd like

to, again, thank you for all of the work that you

2 have been doing in my district supporting our small

3 businesses. Just a few brief questions.

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As you know, I have long been an advocate of the MWBEs. And when you were here last year during the preliminary budget hearings, I asked you all how—Excuse me. I asked how you all were prioritizing MWBE is in this year's budget. So does the executive budget provide any further support to MWBEs beyond the allocations made in the preliminary budget? And in our budget response, the Council urged the administration to provide \$1 million to fund Community Development Financial Institutions, also known as CDFIs, to create programs that specifically support underrepresented entrepreneurs. Why wasn't this request for funding accepted by the administration? And then I'll have two more questions, but we can start there.

COMMISSIONER KIM: On the question of CDFIs, we share your value in knowing and appreciating how big of a role they play in the community, their local community, and what specific communities that they often have customer bases that they cater to.

That's why when we did the New York City

Opportunity Loan Fund, the largest public-private

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 137 partnership loan fund directed just to small businesses, we intentionally went out of the way to be as inclusive as possible to see which CDFI partners would be involved.

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And so oftentimes, I think in a situation like this, you can take the three or four biggest ones and kind of go with it and be done for the day. But we intentionally wanted to make sure that we included a total of eight, which meant that we were expanding out, looking for specific partners that could serve-or that primarily serve particular communities that hadn't had this inclusion previously. And so through that process, we know that the CDFIs will greatly build their capacity and have this exercise of being a part of such a robust and large program. through a number of other ways, we work with the CDFIs on a daily basis to try to continue to support the capacity building. And I think through that, as they build capacity, the community benefits the most.

COUNCILMEMBER BROOKS-POWERS: So...

COMMISSIONER KIM: Oh, sorry. Just on the CDFIs, the one other program that we specifically wanted to work with CDFIs is in the MWBE program of Contract Financing Loan Fund, where we loan up to \$1 million

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 138 at 3% to MWBEs who end up getting a contract with one of our city agencies. Oftentimes you find that it's hard enough to get the contract, but once you get the contract, some of the smallest companies are not able to have the capital to even perform on the contract.

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So we created this program called Contract

Financing Loan Fund to up to \$1 million upfront money
so that they can actually perform on the contract,
the contract itself becomes a guarantee of sorts.

The CDFI plays a role, again, capacity building.

They win. The business wins. And I think the City
of New York wins by having the successful program
implemented for MWBEs.

COUNCILMEMBER BROOKS-POWERS: Chair, can I ask my last one? Okay. So, excuse me, I also asked last time about the Small Business Residents Fund, which would establish a grant program for MWBEs to assist them to compete in their industry. At the time the money had yet to be spent, have those funds been dispersed?

DEPUTY COMMISSIONER MALLON: Good afternoon,

Councilmember. And thank you again for your interest
in that program. The funds have not been dispersed.

Establishing a grant program for small businesses as

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 139 opposed to, you know, a program for nonprofits is a legally complex and time-consuming process. It requires us to go through a rulemaking process. We did not have sufficient time or, you know, the full resources to— to do that work this year. Generally, you know, we're investing that— that work when we can establish a grant program, you know, worth several million dollars. So for \$75,000, we're looking to repurpose those funds for other purposes in the MWBE program. And we'd be happy to share more details on that as we move forward.

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COUNCILMEMBER BROOKS-POWERS: So your point, in terms of the resource and the-- what it all will entail. In the fiscal 24 proposed budget, is there any, like, space that the Administration is looking to shift funds to help with this fund at all and help to get it disseminated?

DEPUTY COMMISSIONER MALLON: Uh, I don't believe there's additional funds in FY 24 specifically for MWBE grants. As I said, it's a complicated process at any time, like, to create a grant program for small businesses, especially for small businesses that are potential vendors to the city. But we'd be happy to have a further conversation about the needs

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 140 of MWBEs that could be supported with a grant program, and possible ways to secure other sources of funds for those needs.

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COUNCILMEMBER BROOKS-POWERS: In that same vein, you mentioned— you all mentioned the last time that you are excited and the City— at the City's commitment to MWBEs reflected on the appointment of Michael Gardner. When you look across the executive budget, what do you see as the most important investment in MWBEs that the administration is proposing here? And where could we invest further?

DEPUTY COMMISSIONER MALLON: I would say that from the inception of this program in the 90s, under Mayor Dinkins, capacity building and technical assistance has been essential. We're attempting to overcome a gap for firms that have been historically excluded from government contracting. And we realize that those exclusions have long-term impacts on those businesses and we need to give them a helping hand. That's why we're proud and share the stat that three quarters of the firm's that received contracts in FY 22 had benefited from a SBS Capacity Building Service. So we will continue to provide one-on-one technical assistance on individual bids, you know,

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 141 technical assistance on registering at different levels of government. And it I think those technical assistance services will continue to be critical for MWBEs.

COUNCILMEMBER BROOKS-POWERS: Thank you.

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CHAIRPERSON BRANNAN: Now we have Councilmember Krishnan followed by Brewer.

COUNCILMEMBER KRISHNAN: Well good afternoon.

And thank you, Commissioner and your team for-- for testifying today and for all your good work, and for coming out to my district before too, to visit some of our immigrant-owned small businesses and talk about language accessible resources for them as well.

I've got a few questions on a couple of different topics. My first one is about legal services for small businesses. I know there's the Commercial Lease Assistance Program, but I also mean more-- more generally too. One issue that we've been working on, and I appreciate your an SBS's attention to it, is the Small Business Nepali Bhanchha Ghar in Jackson Heights that you visited. That was in the New York Times just last week because they're extraordinarily behind in rent with their landlord, in desperate need of help.

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And one thing that highlights is the need for more comprehensive legal representation for small businesses in negotiations with landlords. It's just not a level playing field when you don't have it. I obviously come from the civil legal services housing side, where we fought hard for a right to counsel. But it's as critical if not even more urgent now, in the commercial contract where that doesn't really exist. And commercial leases are often very one sided. And then you have situations like with Nepali Bhanchha Ghar, where they fall really behind in rent, and are really subject to displacement, closure, eviction, harassment.

And so do you feel that the executive budget currently provides adequate resources for a more robust, full representation legal services program? Because I think the brief advice one doesn't go far enough, given the magnitude of the crisis here. Do you feel this budget funds those services? And if not, what are the ways in which SBS can work to really expand representation available for small businesses?

COMMISSIONER KIM: Well, thank you,
Councilmember, for that question. We share your

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 143 value that it is a tough situation to be in when you're a tenant, a small mom-and-pop shop that sometimes has language limitations, and not really fully understanding the legal system. If you don't have legal representation, and you're going up against somebody with more resources, who has more experience in-- in the legal-- legal representation angle.

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That's why I think that commercial lease assistance has been such a success, and has been one of the most popular programs. And that's why the city has prioritized using City funding, once the Federal funding had— is running out on that. And the number of businesses we've been able to work with to help them in these situations has been very impactful.

I think that the critical piece to this is that the outreach that we're doing earlier to these businesses, before they get into a situation where there's almost a point of no return, when you end up with arrears at a certain level, then the landlord isn't even open to speaking. That's why I think the outreach piece for me is so important, because we want everyone to know earlier on when, when they're

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 144 starting to get into a situation where they need the professional help, that they can come to us, and we can connect them sooner. So that, you know, hopefully, you can avoid some more of these situations.

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COUNCILMEMBER KRISHNAN: Thank you. I just have two more questions, if the chairs will allow.

So now switching topics to street vendors. You know, it's a big issue in our city now. And no matter where anyone is on the issue, I think what is indisputable is that the number of both licenses available for street vending is far less than what's needed, and if we had license—— licenses available (and not only that, but a much more simple, less bureaucratic process to get the licenses and access to them, which I know has been a big issue) that would really address concerns as well.

So a couple questions I have on this point are:

On the education front and the outreach front does

SBS conduct Small Business Services Outreach and

consultations to street vendors to inform them of

city rules and regulations on street vending? If so,

can you describe the manner it takes place and how

often this educational outreach work is done?

COMMISSIONER KIM: Sure. And thank you for that comment. We agree wholeheartedly. At SBS street vendors are entrepreneurs, and we provide access to all of our services to street vendors. We all want to work together to, as you said, focus on educating and having compliance on the rules. But at the same time, I think, you know, we understand some of the challenges that exist with operating in certain spaces. So our NDD team spends a lot of time working very closely with organizations like the street vendor project. I've personally gone and visited their offices as well and had discussions, and will continue to provide support for street vendors, as entrepreneurs, so that they can find ways to succeed and, you know, feed their families here as well.

COUNCILMEMBER KRISHNAN: And so what support?

Because I do think that education outreach is really important, and so vendors are aware of the resources available to them. What would you say is the estimated cost to SBS currently, providing educational services to street vendors? And what support and resources would you need to be able to expand that more to have the staffing to do so?

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 146 1 2 COMMISSIONER KIM: Yeah. I know at SBS 3 specifically, we've done a mailing to over 22,000 street vendors to share all of SBS services. At our 4 Business Solution Centers (there's seven around the 5 city) we also offer 30-minute pro bono legal clinics 6 7 and counsel to street vendors. Those are a couple of 8 examples of programs that we specifically want to target to street vendors. COUNCILMEMBER KRISHNAN: Do you have a sense of 10 11 the cost or how much more you would need to really reach the vendors across the city? 12 13 COMMISSIONER KIM: I don't. We can try to get 14 that number for you. 15 COUNCILMEMBER KRISHNAN: Sure. I'd appreciate 16 that. Thank you Chair Brannan and Chair Menin. 17 CHAIRPERSON BRANNAN: Ouestions from 18 Councilmember Brewer followed by Farías. 19 here? Okay, we'll go to Councilmember Farías. COUNCILMEMBER FARÍAS: Thanks folks. 20 I wanted to just ask some questions around the PEG target and SBS 21 2.2 PEGs. Did SBS hit its PEG target this cycle? 2.3 COMMISSIONER KIM: Yes, we did. COUNCILMEMBER FARÍAS: Okay, great. And will the 24

PEGs reflected in the executive plan for SBS affect

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 147 the agency's ability to fulfill its mission, and will there be any programmatic input?

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COMMISSIONER KIM: No. We are not going to have any program cuts, and we are not getting rid of any active lines. So we will be able to continue to do the great work that our team does to support businesses, job seekers, and neighborhoods.

COUNCILMEMBER FARÍAS: Great. That's really great to hear. The Business Preparedness and Resiliency Risk Assessment and Grant Program was established in 2015 to help small businesses prepare for emergencies due to severe weather. The executive plan included a PEG of \$500,000 in fiscal 24, and \$225,000-plus in fiscal 25. How are the savings amounts determined? And what impact will the PEG have on B-PREP?

COMMISSIONER KIM: The Business Resiliency

Program is something that we've been focused on ever since the disasters that the city has encountered over the years. I think business resiliency comes in the form of many ways. But on a basic level, it's-if we're able to explain to the business owner of something as simple as "don't keep all your paperwork, important documents right at your place of

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 148 work", because if there's a fire, if there's a hurricane, flooding, and you lose that with your place of business, then it would cause a lot of challenges when they're trying to get an insurance claim, for example.

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So it starts as easy as that. But what we've done is we've created a self-assessment tool, so that people can do this exercise to understand for their particular business what the vulnerabilities are. And then from there, we bring in a person, an actual person to be able to go over their specific needs after they've done the self assessment. And then this program that you're mentioning is allowing for grant money to be available. Then to do the next step, which is to address those vulnerabilities and how can you avoid, or be in the best position you possibly can if a disaster or an emergency—unexpected emergency were to hit your business.

COUNCILMEMBER FARÍAS: Okay. The executive plan also includes a funding swap for sustainability training, which replaces city funds with federal funding. In fiscal 24, nearly \$900,000 and city funds were swapped out, and then the out years \$1.4 million is swapped. What program or initiative does

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON
    HOSPITALS and the COMMITTEE ON SMALL BUSINESS
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     this relate to? And what is the source of the
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     federal funding?
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        DEPUTY COMMISSIONER GROSS: Hi.
                                          Um, the two
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     problems you're-- you're mentioning are our CoolRoofs
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     Program--
        COUNCILMEMBER FARÍAS: Ah, got it.
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        DEPUTY COMMISSIONER GROSS: -- and building
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     operator and supervisor training, and that we will--
     it is being swapped to support them in the future.
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        COUNCILMEMBER FARÍAS: Got it. Chairs, if you
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     don't mind, two last questions?
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        CHAIRPERSON BRANNAN: Councilmember Brewer, do
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     you have questions?
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        COUNCILMEMBER FARÍAS: She's giving me her time.
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     [LAUGHTER]
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        CHAIRPERSON BRANNAN: Sure.
                                      Okay. Yeah, go
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     ahead.
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        COUNCILMEMBER FARÍAS: She says the Bronx
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     deserves more time. Just -- Just two final and then
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     Councilmember Brewer can go. The executive plan
     includes a funding swap for wage adjustment, which
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     replaces city funds with federal funding in FY 24
     %665,000 plus, and city funds are swapped. In fiscal
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25 over \$440,000 were swapped, and in the out years a

bit over \$500,000 were swapped. What exactly does
this adjustment relate to? How is it calculated?

What is the federal funding source, and why does the

5 amount decrease in the out years?

DEPUTY COMMISSIONER GROSS: The swap is, once again for WIOA, and that— those dollars are used to in general to fund in part our Workforcel Career Centers.

COUNCILMEMBER FARÍAS: Got it. Okay. And then I just noticed, uh, there's a difference in FY 24, in the executive plan between 23 and 24 for the contract services for the Economic Development Corporation.

Can you explain those a little bit?

COMMISSIONER KIM: That's a pass-through budget item, so the EDC would be able to best answer that.

COUNCILMEMBER FARÍAS: I will get that from them.

Thank you Chairs, Councilmember Brewer?

COUNCILMEMBER BREWER: Thank you Bronx. So the New York Times had the story the other day about the rent. And it was kind of a strange story. It said rent in other-than-Manhattan had gone up for commercial storefronts and Manhattan had not. I don't know that that's correct, but it is an issue.

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I know that over the last 40 years, SBS has not been able, or couldn't deal with the rents. Is that anything that you're thinking about in terms of any programs that you have? People don't want loans, as you know. They want grants or nothing. But the rent is the number one issue.

COMMISSIONER KIM: I think the \$5 million commitment to our Commercial Lease Assistance Program is the primary way we've been trying to help small businesses, and again, trying to get them this information early on, instead of when the arrears piles up, is— is something that is critical in our outreach program. And the emphasis on outreach that we've done over the past year, hopefully, will help alleviate this issue in some way.

COUNCILMEMBER BREWER: The New York Times didn't mention any of that. You know that, right? They didn't say anything that you're doing. Okay. I mean, I still think it's a big problem, despite what you're trying to do.

Vacancies: So I've been focused on this. We passed a bill a long time ago stating that the vacancy have to be calculated by finance. But you also have a program that I think Blaze did, the \$1.6

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 152 million and then working with XYZ, et cetera. I call it the Blaze Program. So I'm wondering where is that, et cetera? Because at least if you know where the vacancies are -- Now, when I was just on the phone with the head of the Office of Management --Cannabis Management, and I assume that they'll soon be another 1400 or 1500 vacancies within the next few months, because they're on a mission. So then you're going to have more vacancies if they get rid of all the illegals. So just generally, how are we going to deal with vacancies? What can we do to support the owners in that effort? And I would put art-- at least put art in the windows. Do something. COMMISSIONER KIM: Yes. The Live XYZ program is, I think, what you're referring to--COUNCILMEMBER BREWER: I am. COMMISSIONER KIM: --in terms of the program that we are excited to be working with them. And we're waiting for the dashboard to be up and running very shortly, maybe in a month or two. And that's something that the city agencies will all share and be able to identify vacancies in their particular corridors. The BIDs, as well, we'll also have access

to that and they'll be able to continue to partner

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 153 with us, identify where the greatest vacancies are. Having vacancies is not just an economic issue. We recognize it's a public safety issue. And it is a top priority of this Administration to address that. So we look forward to getting that data. And as you said, coming up with solutions to that issue. Once you know where the vacancies are, I think the nonprofits you mentioned— we've worked with Chashama, for example.

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COUNCILMEMBER BREWER: I just put them in a vacant storefront. It's my most proud moment. It's fabulous. It's got art, Chashama, and the vacancy, and people living outside, homeless, graffiti, drugs, all gone.

COMMISSIONER KIM: Wow. I visited one of their locations over at Oculus. They actually have two, and one of them has a collection of I think 12 diverse women owners who have different fashion designs all in one little store, and they kind of all hang out there too. And so when somebody comes in, to look around, they actually get to talk to the owners themselves, but also get to see such a diverse array of fashion clothing right in a smaller store space.

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And so we've been talking with them and others on how to activate vacant storefronts.

COUNCILMEMBER BREWER: Okay. I totally agree with that. The other thing on BIDs. I don't know if this is just in my area, but the issue is, very quickly, I assume that if we convert some of these hotels, et cetera, et cetera, where you have a BID, then you're going to end up with more residential than commercial in terms of the access to funds for the BIDs. I don't know if that's a citywide issue. But I think it's something to be looked at. Because right now, as you know, we don't assess residential, just commercial. And obviously, Lincoln Square with ABC leaving has to think about that. But I'll just assume-- I'd love to hear at some point if that's citywide, and how are we thinking about it? Because I don't want the BIDs to go away. They do need funding and what is the new scenario if it is residential more than commercial?

COMMISSIONER KIM: Yes. And we are already talking with the BIDs on how they can adapt to this program. If we have more of a comprehensive plan, we'll definitely want your input and we'll share that with you.

COUNCILMEMBER BREWER: Thank you.

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COMMISSIONER KIM: Thank you.

CHAIRPERSON MENIN: Okay, I just have a couple additional areas of questions, um actually relating to BIDs. So a perfect seque.

So as you know, last year, I approached the

Administration to, for the first time, provide direct

funding to smaller BIDs. So I wanted to get an

update on where we are with that funding. Was this

included in the executive budget, and how many grants

specifically were given out?

COMMISSIONER KIM: I know that we've identified all the awardees of the grants that were designed specifically for the BIDs. I think in terms of whether the money's actually been distributed. As you know, there's a process where the BIDs would spend the money and then send over the invoicing. So I don't know exactly where we are on that front. But we can get that to you.

But the contracts are all signed with the awardees of the money. And we know that this is going to lay a foundation for all the BIDs, especially the smaller BIDs that really need the-the back office kind of basic business support.

We're going to ensure that they get what they're getting this time around, and really using that as their foundation to be able to launch to a bigger and stronger operation over the years to come.

CHAIRPERSON MENIN: Great. Yeah, if you could get to both of our committees the-- which BIDs received the awards, in what amounts, what is the overall funding and how much remains in the fund that has not yet been spent? And what are the plans for the unspent funds? That would be great.

A different category: There was news recently regarding small businesses fraudulently claiming to be MWBEs. So I wanted to get a sense of what the agency is doing to address this problem.

DEPUTY COMMISSIONER MALLON: Thank you,

Councilmember Menin. We have a robust audit program.

We employ MWBE auditors. They review a certain

number of applicants every year, and any case where

the majority ownership of the MWBE applicant is

narrow, we look at those more closely. The team also

conducts—conducts site visits on at least 5% of

applicants a year. And we investigate any complaint

of fraud, whether that is from law enforcement

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COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 157 authorities, from other firms in the market. We look closely into the business dealings of those firms.

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So through those resources, we're guarding against fraud. In an instance like the one that was reported recently, I believe that was regarding the investigation launched by the Manhattan DA. We will look specifically into those firms and consider, you know, whether or not they should continue to be part of the program.

CHAIRPERSON MENIN: Okay. Neighborhood 360 expansion. So I understand that \$1.5 million in city funding was budgeted and the exact plan for the expansion of neighborhood 360. The purpose of the program is to address needs for lighting improvement in areas. And I know, Commissioner, you spoke about that earlier in your testimony.

Can you speak a little bit about how organizations are able to apply for the grants, what is the process, and how many specifically have been awarded?

COMMISSIONER KIM: I think the application period is still open, right? [DEPUTY COMMISSIONER MALLON: It just closed.] The application period just closed, and it was a manner by— the process which we run

COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 158 through any of our grant programs, people are informed about the opportunity, organizations could come in and apply for it. The BIDs knew about it. And it'll be grants of up to \$100,000 per year. the grantees will be responsible for designing, planning and really marketing the idea of -- of how they would use lighting to be creative to attract businesses or customers and tourists to come to their commercial corridor for the purpose of seeing the lighting, but at the same time while they're taking advantage of all the small businesses that are operating in that corridor. CHAIRPERSON MENIN: And to make sure we have both

CHAIRPERSON MENIN: And to make sure we have both equity and are focusing on under-resourced neighborhoods, can we get a breakdown of where these awards are? By borough and by community?

COMMISSIONER KIM: Yes. We will get that to you.

CHAIRPERSON MENIN: Okay. My last question—
area of questioning is on federal funding. I know
Chair Brannan talked a little bit about this. But I
want to understand how the reduction in federal funds
is going to impact the agency's programs and
performance.

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DEPUTY COMMISSIONER GROSS: The short answer is it's not. The-- You're talking about like around \$65 million dollars between today's budget and next year's. \$10 of that is EDC. \$30 of that is in the opportunity fund, so one time and \$15 or so is in the workforce, which is going to come back to us when--when the real budget gets adjusted, because the federal-- federal budget is a different calendar than ours. And so we really will have little to no impact.

CHAIRPERSON MENIN: And does the agency still feel there's a need for federal funding for COVID related programs?

COMMISSIONER KIM: I mean, I think what has happened was that during COVID, those emergency funds were critical in creating a stopgap for some of the challenges of businesses going out of business at the time. There was a storefront vacancy grant program. There were other programs that were desperately needed at that time. We feel that the economy is getting stronger, it's recovered. I shared some of the numbers before. One and nine businesses that exist today started in the past year. And I think that people are seeing New York City again as a city

1	COMMITTEE ON FINANCE jointly with the COMMITTEE ON HOSPITALS and the COMMITTEE ON SMALL BUSINESS 160
2	of yes, for small businesses, a land of opportunity.
3	And so I think we're very positive on our outlook of
4	what this next fiscal year looks with the current
5	budget we have.
6	CHAIRPERSON MENIN: Okay, that those are my last
7	questions. Any last takers?
8	CHAIRPERSON BRANNAN: Commissioner and your team,
9	thank you so much.
LO	COMMISSIONER KIM: Thank you.
11	CHAIRPERSON BRANNAN: We look forward to working
L2	with you.
L3	COMMISSIONER KIM: Thank you.
L 4	CHAIRPERSON BRANNAN: Okay, with that, day day
L5	six of executive budget hearings is adjourned.
L 6	[GAVEL]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 05/31/2023