COMMITTEE ON GENERAL WELFARE JOINTLY WITH

COMMITTEE ON HOUSING AND BUILDINGS 1

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS

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March 27, 2023 Start: 10:14 a.m. Recess: 1:53 p.m.

HELD AT: COMMITTEE ROOM - CITY HALL

B E F O R E: Diana Ayala, General Welfare

Committee Chairperson

Pierina Ana Sanchez, Housing and Buildings Committee Chairperson

GENERAL WELFARE COMMITTEE COUNCIL MEMBERS:

Tiffany Caban Crystal Hudson

Linda Lee Chi A. Osse Lincoln Restler Kevin C. Riley Althea V. Stevens

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COMMITTEE ON GENERAL WELFARE JOINTLY WITH

COMMITTEE ON HOUSING AND BUILDINGS 2

HOUSING AND BUILDINGS COMMITTEE COUNCIL MEMBERS (CONTINUED):

Tiffany Caban David M. Carr Eric Dinowitz Oswald Feliz

APPEARANCES

Raniece Medley, Civil Justice Coordinator of the Office of Civil Justice.

Marricka Scott-McFadden, who serves as Deputy Commissioner for Intergovernmental and Legislative Affairs at the Department of Social Services

Bruce Jordan, Chief Homelessness Prevention Officer at the Human Resources Administration

Mark Levine, Manhattan Borough President

Leslie Thrope, Executive Director at Housing Conservation Coordinators

Nakeeb Siddique, The Legal Aid Society

Rosalind Black, Citywide Director of Housing at Legal Services NYC

Jonathan Fox, Director of the Tenants Rights Unit at the New York Legal Assistance Group

Kristie Ortiz-Lam, Director of the Preserving Affordable Housing Program at Brooklyn Legal Services Corp A

Theresa Himelspach, affected tenant

Esteban Giron, Crown Heights Tenants Union and the Tenants Political Action Committee

A P P E A R A N C E S (CONTINUED)

Runa Rajagopal, Managing Director of the Civil Action Practice at the Bronx Defenders

Christopher Helwig, Supervising Attorney at Neighborhood Defender Service of Harlem and our Housing Defense Team

Omarax Rosa, Project Manager for the Housing and Justice Initiatives at the Harlem Community Justice Center, a project of the Center for Justice Innovation

Jeffrey Austin, Program Manager at CAMBA Legal Services

Leslie Thrope, Housing Conservation Coordinators

Jessica Bellinder, Legal Aid Society

Lauren Price, Supervising Attorney at Brooklyn Defender Services

Joanne Grell, leader of CASA in the Bronx

Priam Saywack, Deputy Director of the AHTP Program at Queens Legal Services which is part of Legal Services NYC

Keriann Pauls, Director of Coalitions and Resource Management at TakeRoot Justice

Addrana Montgomery, Tenants' Rights Attorney at TakeRoot Justice

A P P E A R A N C E S (CONTINUED)

Jenny Laurie, Executive Director of Housing Court Answers

Wanda Martinez, Tenant Leader with CMS out of Oueens

Lloyd Smith, member of Flatbush Tenants Coalition

Paulette James, member of the Flatbush Tenants Coalition

Pilar DeJesus

Tom Gogan, Move the Money New York City Coalition

William Bershadsky

Monica Schreiber, Tenant Organizer with Brooklyn Eviction Defense

Bryan Fotino, Tenant Organizer at Catholic Migration Services and the Right to Counsel Coalition

Valentin Lopez

Chaplain Sandra Mitchell member of Community Action for Safe Apartments

Yoselyn Gomez, CASA

Ana Galvez, CASA

Sylvia Sanchez, CASA

A P P E A R A N C E S (CONTINUED)

Nathan Mitchell, CASA

Alejandro Corlat, Tenant Organizer with the Goddard Riverside Law Project

Craig Gurian, Executive Director of the Anti-Discrimination Center

Shannon Lumpkin, Tenant Organizer

Greg Lee

Pamela Ashwood

Karen Adams

Claristine Gardner

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SERGEANT-AT-ARMS: Testing, testing, testing, testing. Good morning. Today's date is March 27, 2023. Today's Committee is on General Welfare joint with Housing and Buildings. Recorded by Walter Lewis in the Committee Room.

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SERGEANT-A

SERGEANT-AT-ARMS: Good morning and

welcome to today's New York City Council hearing for

the Committee on General Welfare jointly with Housing

10 and Buildings.

Arms' desk.

At this time, we ask that you please silence all cell phones and electronic devices to minimize disruptions throughout the hearing.

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If you have testimony you wish to submit for the record, you may do so via email at

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testimony@council.nyc.gov. Once again, that is

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testimony@council.nyc.gov.

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fill out a witness slip located at the Sergeant-at-

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We thank you for your cooperation.

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Chairs, we are ready to begin.

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CHAIRPERSON AYALA: [GAVEL] Good morning,

If you wish to testify in person, please

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everyone. My name is Diana Ayala, and I am the Deputy

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Speaker of the New York City Council and the Chair of the General Welfare Committee.

I'd like to begin by thanking everyone for joining us here this morning for our joint hearing with the Committee on Housing and Buildings on the Universal Access to Legal Services law and tenant protection as well as on several bills.

Local Law 136 for the year 2017 created the groundbreaking Universal Access Legal Services program known as Right to Counsel. This program was historic, the first in the country to guarantee representation to tenants at risk of eviction. The program provides free legal representation to tenants who earn less than 200 percent of the federal poverty level and who are facing eviction in housing court or termination of tenancy from NYCHA. We know the Right to Counsel program works to avert homelessness. Since its passage five years ago and the subsequent passage of Local Law 54 of 2021 which expanded the program citywide, 84 percent of tenants who were represented by a lawyer through Right to Counsel have been able to stay in their homes.

New York City's investment in civil legal services has increased significantly over the last

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decade from 6 million in Fiscal Year 2013 to 166 million in Fiscal Year 2022. The increase in investment is driven in part by the City's initiative to tackle homelessness and lack of affordable housing including through programs like Right to Counsel. Yet, while it is called Universal Access to Legal Services, many tenants who are seeking an attorney through the initiative have not been able to secure one. According to the Right to Counsel New York City Coalition, each month since January of 2022, which is when the eviction moratorium in New York City ended, the number of tenants able to secure an attorney through this program have steadily dropped. In the first week of October 2022, the number of tenants who have an attorney in housing court went down from 66 percent to 35 percent. According to the City, over 17,000 tenants did not have legal counsel in housing court in 2022. Unsurprisingly, the representation rate drop has significantly impacted communities of color. Since the end of the moratorium, 82 percent of new eviction cases were issued in majority non-white ZIP codes, yet tenants from majority white ZIP codes were 45 percent more likely to receive counsel than tenants from majority non-white ZIP codes.

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Today, we want to delve into how we can bridge the inequities that exist in this program and make it more accessible for all New Yorkers as the program was intended when Local Law 136 passed.

I want to thank the Administration, the advocates, legal service providers, and all who have taken the time to join us.

At this time, I'd like to acknowledge my

Colleagues who are here today, Council Member Hudson,

Council Member Lee, Council Member Carr, Council

Member Aviles, and Council Member Caban, Council

Member Williams, and I think I saw Council Member

Restler somewhere so I'm sure he'll be back.

Finally, I would like to thank the

Committee Staff who worked to prepare this hearing,

Aminta Kilawan, our Senior Counsel, David Romero,

Counsel, Julia Haramis, Senior Finance Analyst, Rose

Martinez, Assistant Deputy Director, Nicholas

Montalbano, Senior Data Scientist, Lizette Claudia

Diaz (phonetic), Legal Intern, and my Staff, Elsie

Encarnacion, Deputy Chief-of-Staff, Malek Al
Shammary, Director of Communications.

I would now like to turn it over to my Colleague, Council Member Pierina Sanchez, Chair of

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2 the Committee of Housing and Buildings to deliver her
3 opening statement.

CHAIRPERSON SANCHEZ: Thank you, Madam

Deputy. Good morning, everyone. I am Council Member

Pierina Sanchez, Chair of the Committee on Housing

and Buildings, and I want to thank my co-Chair,

Deputy Speaker, Council Member Ayala for holding this
joint hearing today.

As our City continues to confront a pandemic-exacerbated housing crisis where not enough homes are being built, certainly not enough homes are being built for the most vulnerable in our city.

Housing quality in existing homes is declining, and even still an increasing number of New Yorkers, especially vulnerable New Yorkers, are facing eviction. We must look at all the tools in our City's toolkit to confront the crisis.

Today, our Committees are conducting oversight on the Universal Access to Counsel Program, more commonly known as Right to Counsel. We're also looking at the various programs and initiatives that the Administration has in place to better protect the City's tenants. With two out of every three households renting rather than owning their homes, 94

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percent of residents in my District, often the most vulnerable and under-resourced, it is critical that the City use every tool at our disposal to make sure that tenants are protected. The Housing and Buildings Committee has been holding a series of hearings to examine the tools available to tenants before they're even faced with the possibility of eviction. This includes the Administration's enforcing and strengthening the Housing Maintenance Code Standards, it includes creating more affordable housing through the legalization of basements and cellar units, and protecting the many vulnerable tenants already living in those units. It means thinking bigger and centering our housing on the social housing principles. It's also ensuring that when a family is in a moment of crisis facing the possibility of eviction, they can come to the housing court with the same legal protection as their landlord fully represented by an attorney. In 2013, only 1 percent of tenants were represented in housing court while over 95 percent of landlords as we know were represented. When the City Council passed the landmark Universal Access to Counsel legislation in 2017 led by now-Borough President Mark Levine and

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Borough President Vanessa Gibson, we began shifting the balance toward tenant empowerment, providing tenants with an attorney in housing court. It was a recognition that there is something fundamentally unfair about forcing tenants who are at risk of losing their homes to come to housing court alone to face their landlords and their landlords' attorneys. Representation means more housing stability and eviction prevention for families. According to OCJ's own reports, around 84 percent of households represented by an attorney in housing court are able to stay in their homes. The COVID-19 pandemic upended the five-year rollout of Right to Counsel. Courts paused cases, eviction moratoria were put in place and then ended, and new programs like the Emergency Rental Assistance Program, or ERAP, were rolled out to help tenants pay off rental arrears and provide other protections.

Now, we're at another threshold moment.

The State Office of Temporary Disability is no longer accepting ERAP applications. Not only does this mean that tenants will have to find other ways to seek rent arrears assistance, tenants have also lost other important protections afforded by the Law. Legal

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these claims in housing court.

service providers are reporting that low pay and high case loads have led to attrition, meaning that despite Right to Counsel, there aren't enough housing attorneys leaving tenants, once again, unrepresented despite the protections they should be guaranteed. Most recently, advocates share that 19,000 were unrepresented last year. To me, this is Miss Vivian, a constituent in my District, an African American senior, retired civil servant who is contemplating a move to the south contributing to the continuing exodus of African Americans from our city. Tenant attorneys are critical in protecting tenants' rights. Beyond representing them in eviction proceedings, they can help tenants who may not know that their apartment should be rent-stabilized and was illegally deregulated, they can advise on seeking rent abatement for unaddressed repairs, they can assist in illegal lockout proceedings, and they can help to bring affirmative cases against a landlord who is harassing the tenant or a group of tenants in the building. These claims can also go unaddressed when tenants are not made aware of these protections or not provided the resources to adequately litigate

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Proposed Resolution 345-A sponsored by me is calling on the New York State Legislature to pass and the Governor to sign Assembly Bill 1493 and Senate counterpart 2721 in relation to establishing a New York State Office of Civil Representation to provide access to legal services in eviction proceedings.

Proposed Resolution number 499-A sponsored by Council Member Abreu calls on the New York State Legislature to introduce and pass and the Governor to sign Assembly Bill 4993 and Senate Bill 3254 requiring that any party eligible under Local Law for free legal counsel for an eviction proceeding that has made a good faith effort to secure such counsel can be granted an adjournment by the court for additional time to secure counsel.

Thus, the need for Right to Counsel is clear. Even as we continue to build homes, protect units from deterioration, and protect tenants from harassment, it is critical that we also protect them in housing court.

I would like to thank my Staff, Sam

Cardenas and Kadeem Robinson (phonetic) as well as

Housing and Buildings Committee Staff Audrey Son,

Taylor Zelony, Jose Conde, Charles Kim, Dan Kroop, 3 and Brooke Frye (phonetic).

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I look forward to hearing from the Administration today about their efforts in strengthening this vital tenant protection program and will now turn it over to Committee Counsel to administer the oath.

COMMITTEE COUNSEL ROMERO: Good morning. Will you please raise your right hand?

Do you affirm to tell the truth, the whole truth, and nothing but the truth before this Committee and to respond honestly to Council Member questions?

ADMINISTRATION: (INAUDIBLE)

COMMITTEE COUNSEL ROMERO: Thank you. You may begin when ready.

CIVIL JUSTICE COORDINATOR MEDLEY: Good morning. I want to thank Deputy Speaker Ayala and the General Welfare Committee, Chair Sanchez and the Housing and Buildings Committee for holding today's hearing and for the opportunity to testify about the Universal Access to Legal Services Law. My name is Raniece Medley, and I serve as Civil Justice Coordinator of the Office of Civil

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Justice. Joining me today are Marricka Scott-McFadden, who serves as Deputy Commissioner for Intergovernmental and Legislative Affairs at the Department of Social Services, DSS, and Bruce Jordan, who serves as the Chief Homelessness Prevention Officer at the Human Resources Administration, HRA.

Making the vision of expanded access to legal services a reality for those facing the threat of eviction has required the commitment of so many including the leadership of the Council, including both present and folmer Council Members. Much credit is also due to the team at DSS/HRA's Office of Civil Justice, OCJ, as well as the advocates and legal services providers who put in the hard work representing and supporting those facing eviction. It takes precisely this broad range of stakeholders and expertise to guide the implementation of this ambitious law.

HRA's Office of Civil Justice has
launched and operated a wide range of civil legal
services for New Yorkers in need since the
office's inception in 2015. At the center of this
work is the implementation of New York City's

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groundbreaking Universal Access, Right to Counsel,
Law. Over five years ago, in partnership with the
Council, New York City made history by becoming
the first city in the nation to enact a law
ensuring that all tenants facing eviction in
housing court or in administrative termination of
tenancy proceedings in public housing have access
to free legal services. Since the Universal Access
Law was enacted in 2017, the landscape for access
to housing justice for tenants in New York City
has been transformed.

Upon implementation of the Universal Access law, residential evictions by city marshals fell by over 40 percent between 2013 and 2019 while nationwide evictions climbed. The percentage of tenants facing eviction in court with the help and protection of legal representation stood at 38 percent at the end of 2019, pre-pandemic, and 62 percent at the end of Fiscal Year '22, up from a mere 1 percent in 2013.

Moreover, in the overwhelming majority of cases, when tenants have lawyers in eviction proceedings, they get positive results. In resolved cases in Fiscal Year 2022, 86 percent of

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households represented in Housing Court and public housing proceedings by OCJ tenant lawyers were able to remain in their homes.

In 2020, at the outset of the COVID-19 pandemic, OCJ accelerated the citywide implementation of Right To Counsel, more than two years ahead of the legal mandate to meet the needs of the most vulnerable in housing court. We understood that early implementation may not be the smoothest approach to the planned expansion of services, but we answered the call and providers showed up to support tenants citywide.

We are keenly focused on addressing the needs of those facing eviction in housing court, and OCJ has continued to work closely with our network of legal services provider partners and the Office of Court Administration, OCA, to address issues impacting the cases of New Yorkers who are entitled to free legal counsel as part of the City's Right to Counsel program.

Early on as staffing and coverage challenges presented, OCJ formally wrote to OCA to amplify provider concerns and to seek support and

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adoption of various measures, many recommended by providers themselves.

By July 2022, OCJ, working with OCA, was able to begin re-establishing presence in borough housing courts to screen for legal services eligibility and to facilitate tenant connection with counsel, to alleviate the draw on provider resources. We returned with enhanced visibility. OCJ staff wearing bright turquoise buttons announcing their presence for free legal services along with some provider staff circulating with distinctive tee shirts promoting services.

Accompanying signage with the same bright turquoise is also visible in the halls of housing courts across the city where OCJ staff and providers are on-site for intake and connection with tenants at their initial court appearances.

Continued engagement with OCA and our provider partners grew into OCA standing up a Working Group. The Working Group led to job fairs with local law schools to connect providers to recent grads and has also been a space to consider court processes and tenant connection to

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resources, both of which have consistently been part of the discussion. Also, out of that Working Group came the Administrative Part pilot which has significantly increased HRA's presence in Housing Court to ensure eligible clients get quick access to financial assistance that will allow them to stay in their homes.

HRA launched a pilot in Kings County

Housing Court on February 21, 2023. The pilot colocates HRA homelessness prevention services in the
courthouse to further assist individuals in active
eviction proceedings at their first appearance.

Granted a 45-day adjournment by the court,
individuals visit the HRA team at the courthouse to
initiate applications for one-shot deals, rental
assistance, or other benefits that could address
their housing concerns.

It is important to note that here in New York, a tenant does not have to find themselves in court to receive help when rent arrears become a looming threat. Homebase is a citywide resource tenants can access by visiting one of the 26 Homebase locations, learn more by calling 3-1-1, or by visiting www.nyc.gov/homebase. Through a

thank you Chair Sanchez, Deputy Speaker Ayala as

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well for holding this hearing and allowing me to speak on my Resolution.

Resolution 499 calls on the State

Legislature to pass and the Governor to sign

Assembly bill 4993, 3254 requiring that any party
eligible under Local Law for free legal counsel

from an eviction proceeding that has made a good

faith effort to secure such counsel may be granted
an adjournment by the court for additional time to
secure counsel.

Right to Counsel works but not when the courts are overloaded and cases are being calendared even when tenants who are eligible for representation haven't secured an attorney yet. We may not be able to control how many cases are brought before the court, but we can call on OCA to calendar these cases such that tenants that need a lawyer are getting one. That's why I'm supporting the efforts of Senator Hoylman and Assembly Member Rosenthal in their fight to get this bill passed into law. We have got to protect the integrity of Right to Counsel, and it's also not lost upon us that pay parity is also an issue, and as a Council we're working on this and look forward to hearing

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more testimony and feedback today from both tenants and providers. Thank you, Chairs.

CHAIRPERSON AYALA: Thank you. We've also been joined by Council Member Riley.

I think that we're going to be joined at some point by Borough President Mark Levine, so we may have to take a short break. I believe that he's expected around 11-ish to give remarks.

I'll start with questioning. Current providers have been unable to handle all of the cases needing representation at the pace that these cases have been scheduled, and the RTC legislation specifies that the organization providing legal services must be a non-profit with the capacity to provide services. What plans, if any, do you have to make funding available to private attorneys or those agencies who might be looking to start a new eviction defense practice? Advocates have told us that OCJ is contracting with private parties to address this backlog, and how does OCJ ensure quality assurance of these petitioners?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. One of the efforts that the City, the Office of Civil Justice at DSS, undertook

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was to issue an RFEI or a Request For Expression of Interest to understand how we might expand the capacity of the program to enhance the legal services and resources available to serve tenants. One of the things that came as a result was that we had some interest expressed by a number of individuals. We have now undertaken and followed that with a negotiated acquisition to be published that would allow members of the legal services community to put forth their interest in supporting the Right to Counsel program. As we were facing unprecedented times, the City undertook all efforts to be able to expand the capacity of the program and extend opportunities beyond the non-profit community at that time, and so that's how we came to be in that space, and the Office of Civil Justice, as we do with all providers, engages with all participants in the program to understand their activities and how they are operating under the program. Thank you.

CHAIRPERSON AYALA: What is the current number of non-profit providers that you're contracting with?

CIVIL JUSTICE COORDINATOR MEDLEY: There are approximately 13. One of those is a coalition, so

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that coalition actually comprises a number of organizations, and then there are smaller organizations as well as two organizations that cover every borough, one organization which covers three boroughs, and then local-based organizations that are specific to the boroughs.

OCJ regularly meet with these organizations,
specifically since the moratorium was lifted, I'm
hoping that there was some attempt to kind of get
ahead of the situation, anticipating that the loss of
personnel, I know every city agency has been
devastated by the impact of shortage in workforce,
but is this something that OCJ anticipated and was
proactive in trying to remediate before we got to
this point?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. We are in regular and constant and consistent communication with the provider partners who participate in the program. In thinking about how the end of the eviction moratorium in January would impact the services, certainly we were engaged with our providers to understand what that would look like as well as we knew and understood

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that operating measures and processes in housing court had changed as well and so the thing that OCJ has committed to is to be responsive and to be flexible and adaptive and engaging the providers, the Office of Court Administration, so that we can be responsive to concerns as they arise. Some of the things that we've been able to do is make programmatic or policy changes to how the program operates to try to enhance and to support providers in maximizing the resources available, and so we engage with OCA where we would need their support for some of those measures, and then other times we encourage providers to undertake some of those measures so that they might see some relief within their capacity.

CHAIRPERSON AYALA: Is it specifically a work shortage that's impacting a renter's right to counsel or is it that coupled with the fact that an unprecedented number of cases are being brought upon residents at this point?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member, for that question. I think that we're looking at a confluence of factors. Obviously, as we all have known and it's well-understood that

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the working, staffing, and retention for legal service providers is not unlike other sectors and had been heavily impacted by COVID-19, but court processes have been impacted as well, and so changes in court processes, for instance, we know that one of the strongest tenant protections that emerged in COVID-19 was that eviction processes were stayed for at least two years, and so just the fact that litigation that was pending was paused, that new cases weren't filed during that time, that's a significant change in how courts were operating, and so when we saw the end of the moratorium on January 15, 2022, we were coming back into the housing court in a space of operations that had not existed before and with Universal Access fully implemented citywide which, again, had not yet been understood, so when I say there's a confluence of factors, it was all of those various measures and conditions that presented at a very much unprecedented time.

CHAIRPERSON AYALA: I got it. I wouldn't want to be in your shoes trying to figure this out.

This is a very difficult process and a difficult time, but during this time, because I think that one of the issues that we see at the Council when we're

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talking to non-profit providers and to city agencies

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is our inability to be competitive in terms of wages.

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Has there been any conversation about adjusting

existing contracts so that our non-profit providers

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are able to attract and retain staff?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank

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you, Council Member. The Office of Civil Justice DSS

along with the Office of Management and Budget and

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provider partners actually convened and had a Pay

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Parity Working Group to align salaries for attorneys

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with zero to four years' experience with the salaries

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of similar experienced attorneys at the Law

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Department. That was achieved. With regard to zero to four year attorneys that are staff attorneys within

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our provider partner organizations, there salaries

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have reached parity, and that is something that is

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baked in to the contracts that we have currently.

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original contract? That's not an amendment?

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CIVIL JUSTICE COORDINATOR MEDLEY: That

CHAIRPERSON AYALA: That's part of the

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evolved. That was not something that was in place at

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the time that these contracts began at the initiation

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of Universal Access Law, but it has evolved and so

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that's something that took place over the course as

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this has been phased into citywide implementation, the work towards pay parity was also happening.

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CHAIRPERSON AYALA: I think I'm trying to get at what changed post 2022 when we saw the increased volume in courts and we saw a decrease in staffing at our non-profits. What changed at OCJ?

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CIVIL JUSTICE COORDINATOR MEDLEY: There are many changes that happened at OCJ that we're able to control. Thank you, Council Member, for that. What we changed are, again, some of the programmatic and policy approaches that we had to, again, address the resource draw that we saw from providers. As I mentioned, one of the things that we did first is to restore our presence in courthouses so that we could be present in the courthouses to conduct eligibility screens trying to support the administrative upfront tasks that providers were responsible for at court, again to make lawyer resources more available. Another item that took place, for instance, with regard to how cases move. We found that when there were multiple occupant cases, cases that are filed that have several tenants in one apartment that the court was assigning each tenant in the apartment to a separate legal services provider, even though legally

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it was not required for the nature of the case so one of the changes that we made in concert with OCA and their support was that judges began to assign such matters to only one legal services provider who would then screen and make a legal determination about whether it would be required that the multiple occupants had multiple representation. You could just imagine just how much that saves on the capacity and resources available by making that sort of change, and there are a number of changes of that nature that we made. We also supported providers in securing contract services using recruitment firms to be able to expand their capacity as well as being able to connect with law grads as you heard with working through the law schools and the hiring firms.

CHAIRPERSON AYALA: Just out of curiosity, is HRA also at every courthouse?

CIVIL JUSTICE COORDINATOR MEDLEY: I'm going to turn that over to my Colleague who can just speak more accurately to that.

CHIEF OFFICER JORDAN: Good morning and thank you for the question. Yes, we do have HRA staff at every courthouse and at the Red Hook Community Justice Center, both representing the Family

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Independence Administration as far as applying for

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emergency rental assistance. Some days we also have

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HASA there and we also have Adult Protective

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Services.

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opinion, is the program currently providing enough

CHAIRPERSON AYALA: Great. Okay. In your

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funding to meet the current need of the

representation of tenants in newly filed cases as

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well as the cases already pending in housing court

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without representation? If not, what is the plan to

you, Council Member. At this time, we've been focused

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meet that need?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank

program and just aligning the available legal

presenting so that we can assess what, if any,

conversations that clearly our Commissioner has just

testified in budget hearings, and so those are talks

additional needs there may be, and those are

services resources to those tenants who are

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15 on maximizing the resources that are there within the

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CHAIRPERSON AYALA: Do we know what the

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number of backlogged cases is to date?

that are going as well.

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. You're speaking to the court backlog? I can't speak to OCA's numbers.

CHAIRPERSON AYALA: Okay. Have you included those over 60 who are over 200 percent of the FPL?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. May I ask for clarification when you ask have we included those individuals, in what manner?

CHAIRPERSON AYALA: We recently passed a bill that would allow older adults over the age of 60 to qualify for Right to Counsel, and have they been included already as part of the program?

CIVIL JUSTICE COORDINATOR MEDLEY: My understanding is that the active date for those folks to come within coverage under the law has not come. I believe that's slated for sometime in July for those individuals to come within coverage of the Universal Access Law.

CHAIRPERSON AYALA: Okay. I'll ask one more question because we have a lot of Colleagues, and I want to give everybody time to ask questions.

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What modifications to the RTC program are needed to ensure that all tenants eligible for the Right to Counsel receive full representation in housing court?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. That's something that we are constantly reviewing and considering as we engage with provider partners. The Office of Civil Justice recently has been holding provider focus groups as well as stakeholder engagement groups with community members, electeds, etc., so that we can get their feedback on their perspectives and what their experience has been to help inform us in that as well as well as lessons learned that we may have gathered over the years that the program has run. Thank you.

CHAIRPERSON AYALA: I'm sorry, guys. I kind of lied a little bit. Just one more question.

What is the Fiscal 2023 budget for Universal Access to Counsel? We're looking for the budget of UAC, not housing-related legal services. How much has been spent so far?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you. Actually, I'll actually have to get back to you. We'll follow with you on those numbers. Thank you.

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CHAIRPERSON AYALA: Okay. All right. I'm going to turn it over to Council Member Sanchez.

4 CHAIRPERSON SANCHEZ: Thank you so much,
5 Deputy Speaker, and good morning.

I'm going to start off with just a few followup questions from your previous responses. In talking about what has been done to ensure pay parity, you talked about the work that you all have done to bring pay parity in comparison to the Law Department for attorneys with zero to four years of experience, but it's also really important to retain those more seasoned attorneys that have been in service with these providers for a longer period of time because replacing them when they decide to step down is also very costly and takes a lot of time and adds to the burdens of our service providers so what, if any, work has the Administration been doing to ensure pay parity for those more seasoned attorneys.

CIVIL JUSTICE COORDINATOR MEDLEY:

Considerations about the contracts and values of the contracts are ongoing. I can't speak further to those processes at this time. Thank you.

CHAIRPERSON SANCHEZ: Okay, so I'm going to interpret that as not much because you usually

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have very detailed responses, and I just want to emphasize that it is very important. In recognition of a lot of the work that the Administration has been doing, I think that's an important contour.

Another followup question on multioccupant cases. Could you share a breakdown of how
many multi-occupant cases have been determined to not
need multiple providers, multiple legal counsel?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I don't have those stats available at this time.

much. Delving into the OCJ/OCA relationship, because so much of these questions are not in OCJ's jurisdiction, how are you in communication about a case standard? We know that prior to the pandemic, according to a group of providers, it took approximately 23 hours to resolve or represent one tenant case, and then post-pandemic and coming back in 2022 it's been closer to 29 hours for one case and this at the same time that we're seeing higher levels of attrition, higher levels of the number of cases, longer and more complex cases, especially after changes came into effect from the HSTPA so how is OCA

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and OCJ in communication about these increased challenges to providing legal counsel for indigent New Yorkers?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you. We are a part of the OCA Working Group, which is led by OCA court administrators, the provider partners are a part of that group as well, and it's in that space that the caseload standards that you are speaking to, there's a committee if you will that is an offshoot of that Working Group that is working to establish those. All members and stakeholders that are part of that Working Group are also consulted in the consideration of how that caseload standard is being built.

CHAIRPERSON SANCHEZ: Got it. Thank you so much. Speaking of case standards, we're aware that in the fall of 2022, the OCA did convene a Case Standard Committee. Is OCJ a part of that Committee as well?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you. OCA has stood up that Committee. We, as in DSS (INAUDIBLE) City, we are not part of that Committee. That Committee is stood up and run by the Office of Court Administration.

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CHAIRPERSON SANCHEZ: Okay, understood. Thank you so much for that.

Delving into the process, and thank you for giving us the visuals of turquoise buttons and signs and things like that that one might expect to see in the courts, that's really helpful to understand, but just in understanding the case flow or the flow that a tenant might experience, what is OCJ's process of assigning a case to a provider in housing court?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. OCJ takes the calendar for the month, and we assign providers to different days of the calendar. The courts have granted us courtrooms, or as we refer to them, they're referred to there as parts, but those are intake spaces. The calendars are set for individuals who have not yet retained attorneys, who don't have attorneys in their record, those cases are scheduled into those specific court parts where it is anticipated that they will make connection with those attorney. I should be clear that that's the first time on for those cases that they are scheduled into those parts to make connection with the legal services providers that we

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have scheduled on those particular days. The Office of Civil Justice staff attends those parts, connects with those tenants as they are signing in to note their attendance for the day, and the OCJ staff screens for legal services eligibility to determine whether the person is entitled to full legal representation or brief legal advice which is individualized legal advice in a single consultation. It's at that time that OCJ will connect the person to a legal services provider, indicating the level of assistance that they are eligible for, and the provider undertakes and engages with those individuals based on their capacity at that given time.

CHAIRPERSON SANCHEZ: Got it. Following up to that, do you think that you have enough space to conduct this work in the parts that they're assigning to you.

CIVIL JUSTICE COORDINATOR MEDLEY: Thank
you, Council Member. Space varies across the systems.
We've been able to restore our presence in the
courthouses in Brooklyn, in Manhattan, and in Queens.
Our services and the connection and support that we
offer has not been as needed in Staten Island because

of the case there and the providers able to manage it, and the Bronx has not yet called for us to be back as they are still conducting virtual intake.

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mentioned Miss Smith in my opening remarks, and I could've talked about so many different individuals who have come to my office and not had legal counsel even though they would be eligible for it just on the basis of their income. What does OCJ for tenants, how do you reach folks if they're not able to be assigned an attorney that first day?

you, Council Member. The individuals are connected to attorneys and to the providers who are available at the time that they are screened, and it's the providers who are determining whether or not they have the capacity to engage them and at what level, and it's the providers who are responsible for continuing to engage with those individuals if they're not able to fully engage them at that time.

CIVIL JUSTICE COORDINATOR MEDLEY: Okay, so just to make sure that I understand that, OCJ, you talk to every single person who is eligible or potentially eligible, you turn that over and then

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that lapse in representation happens because the provider is not able to take on the case?

is to connect them with the providers and, as we've all heard and as we've just well discussed, providers have varying staffing and retention concerns that are taking place which changes from day to day how many cases and how many people they may be able to address at a given time, and different providers are managing those individuals that they may not be able to fully engage in different ways.

about the staffing and retention concerns, not that old, but I still do remember a time, we can all remember when these positions were highly, highly coveted. We have various alumni on the City Council like Council Member Abreu who was a legal services provider and a representative. These were coveted positions, like folks were in grad school, they were in law school, and they were coming out and they wanted to be providers for indigent New Yorkers, and that has changed because of the wage disparities, because of so many issues, burnout with the high caseloads, just from a position statement, we're on

the same page, the Administration is in agreeance
that there is work to do here to improve the working
conditions of our staff attorneys?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you for that question, Council Member. I don't think there's any dispute that we support providers and we support public interest law and we support what's needed to have a robust Universal Access to Counsel program.

CIVIL JUSTICE COORDINATOR MEDLEY: Okay, thank you. It's always important to make sure that we're starting from the same place, and I think that we are.

Our Deputy Speaker asked this but just to make sure, the Office of Civil Justice does not keep track of what the caseload and the backlog is in the courts? They don't share that information with the City?

You, Council Member. The caseloads that various providers have, we engage with providers and have an understanding about those people that they have served or able to serve. That's the engagement that

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we're having with regard to what's happening at
court.

CIVIL JUSTICE COORDINATOR MEDLEY: Really provider facing? Understood. Speaking from the provider perspective, do you have a percentage of tenants who may have been eligible tenants who are facing eviction without an attorney at this moment?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank
you, Council Member. The most recent data that I
would point to is from the Universal Access Report
for Fiscal Year '22 that was recently published that
cited that in the fourth quarter of Fiscal Year '22,
which of course is just following the end of the
moratorium, there was approximately 63 percent
representation rate among folks who had cases pending
in housing court.

CIVIL JUSTICE COORDINATOR MEDLEY: This 63 percent representation rate is among eligible cases for representation or just all cases?

CIVIL JUSTICE COORDINATOR MEDLEY: Under Universal Access, all matters are eligible for some legal services.

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CIVIL JUSTICE COORDINATOR MEDLEY: Got it.

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Thank you. Do you have a breakdown of this by

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borough?

CIVIL JUSTICE COORDINATOR MEDLEY: Yes, I

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could get you those details more fully. Thank you.

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CIVIL JUSTICE COORDINATOR MEDLEY: I

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appreciate that. Thank you. From your perspective,

you've heard us and you've heard advocates, and I

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know that you mentioned that you have several Working

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Groups, what do you think are the most serious

factors that are causing there to be a lack of

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representation among the 30-something percent of New

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Yorkers that are eligible.

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you, Council Member. I can't say that there's

CIVIL JUSTICE COORDINATOR MEDLEY: Thank

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necessarily any one that stands out. As I said, I

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think it is really the ongoing work that we have to

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understand. There are a lot of moving pieces, and

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it's a very dynamic process that we're engaging, and

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so we prime ourselves to be responsive so that we can

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that's that best way we find to be able to maximize

respond even day-to-day as things are arising, and

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and ensure that services are reaching as many tenants

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as possible and as many New Yorkers as possible.

CHAIRPERSON SANCHEZ: Thank you. I'm going to yield to our Colleagues who have questions because there's a lot of us here, and then we'll circle back, but thank you for your responses. Thank you.

CHAIRPERSON AYALA: Council Member Osse.

COUNCIL MEMBER OSSE: Good morning. Thank

you, Chairs Ayala and Sanchez.

The first question that I want to ask is in regards to tenants being targeted by negligent landlords. In my District and I'm sure across the City, many of my constituents are neglected by their landlords and often are forced to live in hard living conditions due to failure to repair insufficient repairs. I know that this is not an isolated case and story for many of the tenants that live here in the City. There have been many tenants in my District who have been able to bring up cases up to litigation to force landlords to repair their homes. However, not everyone has access to an attorney or a lawyer nor public services, and I know that public services are already stretched thin. How is HPD and the City supporting our tenants who decide to take legal action against these negligent landlords?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I won't speak for my partner agency, HPD, but I an speak for the Office of Civil Justice as we manage and help in coordinating the civil legal services across the City, one aspect of the tenant legal services that we coordinate includes the Anti-Harassment Tenant Protection Program, which is a program that is particularly aimed at conditions, landlord and tenant issues such as you've just mentioned, and that is a distinct program in terms of another program that we consider to be distinct from the Universal Access program.

COUNCIL MEMBER OSSE: How many attorneys are in that unit?

CIVIL JUSTICE COORDINATOR MEDLEY: I would have to follow with you on that number. There are three providers that participate as part of that program. There are two key providers and then there's a coalition of providers that are made up of at least a dozen that participate in that program across the City.

COUNCIL MEMBER OSSE: You may not have this answer off the top of your head, but do you believe that, just a guess in terms of the amount of

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providers that are providing this type of resources to tenants, do you think the supply is enough for the

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demand that exists in the City? CIVIL JUSTICE COORDINATOR MEDLEY: Thank

you, Council Member. That's almost a trick question 6

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there's always a call and we always hear that there 8

because is it ever? Technically, I would say that

is a need, but we find that we are able to connect

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tenants that are brought to our attention and be able

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to connect them to the providers that operate in the

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program as they present.

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high? Is that something that you're witnessing at

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all?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank

COUNCIL MEMBER OSSE: But the demand is

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you, Council Member. High? I'm hesitant to

characterize it as high as compared to.

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COUNCIL MEMBER OSSE: Okay. The last

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question that I will ask, and this is aside from

that has a sizeable amount of homeowners and

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tenant issues, but I also do represent a community

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especially seniors who are homeowners who are preyed

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on by deed theft. I was wondering if the providers

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 48 1 supply any support to cases where seniors are dealing 2 3 with a potential deed theft case? 4 CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. If providers do have such 5 services, they don't fall under the umbrella of the 6 tenant legal services that we coordinate through the 7 Office of Civil Justice, but surely our provider 8 partners could speak to those services that they have available that extend beyond those that we 10 11 coordinate. 12 COUNCIL MEMBER OSSE: Who are the specific 13 provider partners again? 14 CIVIL JUSTICE COORDINATOR MEDLEY: Sure. 15 The provider partners range from Legal Aid Society, 16 Legal Services New York, New York Legal Assistance 17 Group, and the borough-by-borough, we range 18 everywhere from CAMBA to (INAUDIBLE) to MFJ. 19 (INAUDIBLE) 20 COUNCIL MEMBER OSSE: What is the process 21 in vetting these providers? 2.2 CIVIL JUSTICE COORDINATOR MEDLEY: Sure. 2.3 Providers came into the program based on a solicitation. At the start of the Universal Access 24

program, and thank you for your question, Council

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Member, providers came into the program because the City issued a solicitation to be able to meet the mandate of Universal Access, and providers responded to that solicitation and so there's a typical procurement process that we have with the City to bid and to take those solicitations and to evaluate them to bring them into the program.

COUNCIL MEMBER OSSE: Do you all handle the contracts in terms of the procurement process and these providers receiving the payments for the work that they are doing or is that separate from what you guys do?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank

you, Council Member. That is a function of the Office

of Civil Justice. We do maintain and manage those

contracts.

COUNCIL MEMBER OSSE: Okay. Have you been seeing a delay in the handling of those contracts or has that been an issue that many of your providers to your concern or your knowledge by any chance?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. We've not seen a delay in the management of the contracts. The Universal Access, there are any number of contracts as we manage

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 50 1 contracts across the scope of civil legal services 2 3 that we offer so if you had questions about 4 particular programs or particular contracts, 5 (INAUDIBLE) speak to that but I can't speak 6 generally. 7 COUNCIL MEMBER OSSE: All right. I quess, if I go into specifics, you listed CAMBA as one of 8 the providers. I know that I've been reached by CAMBA about they've been having issues in terms of 10 11 receiving payment for some of the work that they've 12 been doing through their contracting process. Thus, 13 it sometimes gets in the way of some of the work that they are providing to tenants within my community. 14 15 Can you speak to that by any chance? 16 CIVIL JUSTICE COORDINATOR MEDLEY: Thank 17 you, Council Member. I can't speak to it at this 18 moment, but we can follow up with specifics. 19 COUNCIL MEMBER OSSE: Okay. Thank you. 20 CIVIL JUSTICE COORDINATOR MEDLEY: Thank 21 you. 2.2 CHAIRPERSON AYALA: Thank you. I just want 2.3 to (Speaking Foreign Language). I'm now going to call on Council Member 24

Abreu for questions.

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COUNCIL MEMBER ABREU: Thank you, Chair. I personally feel gaslit. I'm going to ask the question again that my Colleague asked. Is there a demand right now for legal services and is there enough supply to address that demand?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. The Universal Access program ensures access to legal services for every tenant, every individual, city resident facing eviction in housing crisis so as much as there are new cases being filed and being cases presenting in housing court, there is a call for services under the Universal Access.

COUNCIL MEMBER ABREU: Yeah, the demand is pretty high, and we shouldn't shy away from that.

19,000 cases of tenants facing eviction do not have access to a lawyer that are entitled to one under the law. We should not shy away from the fact that there is a crisis right now, and there is a demand that is not being served. We should not shy away from that.

Let me relax.

Does the Administration support Resolution 499?

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you, Council Member. The Administration has that under review.

COUNCIL MEMBER ABREU: My question does the Administration support the slowing of cases at the state which under the jurisdiction of OCA, which the City cannot do, does the City have a position on this? Yes or no?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I can't speak further to the City's position at this time...

COUNCIL MEMBER ABREU: It's been two weeks, it's been two weeks that this has been notice for today, and the Administration has no position on this resolution.

Is there a funding need at the City level right now that's necessary for non-profits to right-size their costs, to address personnel costs, to address pay parity, does the Administration find that there's a need for funding to be enhanced?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. As we are at the budget stage, budget discussions and conversations are ongoing.

COUNCIL MEMBER ABREU: Thank you so much.

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CHAIRPERSON AYALA: Thank you. Council Member Hudson followed by Council Member Restler.

morning. The Council recently passed Local Law 20 of 2023, a bill I introduced that the Council unanimously passed a few months ago. That law will expand eligibility for Right to Counsel to any person who is 60 years of age or older who's facing eviction or termination of tenancy proceedings in housing court. What's the estimated cost of this expansion and when will additional funding be added?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I can't speak to those specifics at this time, but we will follow.

COUNCIL MEMBER HUDSON: How many older adults, individuals 60 years of age or older, are projected to need this program?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I'll have to follow with those numbers.

COUNCIL MEMBER HUDSON: What other programs does OCJ or HRA have to specifically address the housing needs of older adults to ensure they can age in place with dignity?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank
you, Council Member. One program specifically that I
would mention is the Assigned Counsel Project. It is
specifically designated to assist and focus on
individuals 60 and older who are living in
communities and who are facing eviction. We have a
number of providers that participate in that program.
Let me doublecheck. I don't want to misstate. We have
a number of providers that are participating in that
program specifically to service that group, but, of
course, because we have Universal Access, those
individuals are served and able to receive services
from any provider under the auspices of Universal
Access as well.

COUNCIL MEMBER HUDSON: You have no sense of how many older adults that might be?

CIVIL JUSTICE COORDINATOR MEDLEY: I'll have to follow with you, Council Member, for more precise numbers.

COUNCIL MEMBER HUDSON: Does OCJ or HRA have any training requirements for staff to ensure that all personnel understand the unique circumstances that may arise when working to assist older adults?

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. OCJ and DSS, HRA training is robust, and there is a unit that is dedicated to that. I'd have to follow on the specifics of the

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components of those trainings. 6

that you have?

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HRA have any regular communication with NYC Aging,

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and, if so, can you please describe the communication

COUNCIL MEMBER HUDSON: Okay. Does OCJ or

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CIVIL JUSTICE COORDINATOR MEDLEY: Thank 11

12 you, Council Member. We do have fairly regular

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communication with Department for the Aging as we

coordinate with them on a particular program that

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connects tenants presenting in housing court who are

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aging who may require additional services to be

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the Aging as well as for services from legal services

connected both with services by the Department for

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representation. That's actually something that we

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coordinate with between the Office of Court

coordination and communication there.

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Administration, the Department for the Aging, their

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TESS unit, and then also the Office of Civil Justice,

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and so as those referrals are presenting, there is

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want to reiterate some of the sentiments of my
Colleague. It's really disappointing, we know the
situation with Right to Counsel currently, we know
that there are thousands and thousands of folks who
can't get access to the attorney that they are
entitled to, and what we're all trying to do here is
to right that ship and make sure that everybody,
every New Yorkers who is eligible to receive counsel
can have access to that counsel, and so it's just
disappointing to know that the Administration is even
willing to acknowledge the fact that the demand is
not being met on record. Thank you.

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you.

CHAIRPERSON AYALA: We've also been joined by Council Member Stevens. Council Member Restler.

COUNCIL MEMBER RESTLER: Thank you so much to Chairs Ayala and Sanchez. You both do a phenomenal job. We're very fortunate to have you each in these roles. It's good to see you each this morning.

I was looking at the data on the number of homeless families that we have in our shelter system today, and it's 13,761. We had seen a

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phenomenal reduction during the eviction moratorium, down nearly 50 percent as you all know this data better than me, but we are back now at the levels of the number of homeless families, the number of homeless children in New York City that we did prior to the eviction moratorium so all of the gains that we have made have been lost in a relatively short period of time. It's precisely because we are not providing Universal Access to Counsel, and this was a banner achievement of not just the Right to Counsel Coalition but of HRA, and I'm afraid to say that this initiative is in tatters in its current state. I am extremely disappointed by the lack of representation that tenants are facing in housing court. We are failing to follow the law.

On the data, for February, do you have the most recent data, what percentage of eligible tenants had legal representation, a lawyer representing the tenants in housing court, in February?

CIVIL JUSTICE COORDINATOR MEDLEY: I do not have data for February 2023. The most recent data we have was published in the FY22 Universal Access Report. We do know that since the inception of the

program through the end of June 2022, we'd served over 625,000 New Yorkers.

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COUNCIL MEMBER RESTLER: I just want to stick to the data that I'm asking for though, so the most recent data was December? Is that right? 30 percent of eligible tenants received a lawyer in housing court?

CIVIL JUSTICE COORDINATOR MEDLEY: The most recent data that I shared was reflective of the Fiscal Year 2022 data that we published in our report.

we've seen more recent than the previous Fiscal Year is September, just 10 percent of tenants had representation in court. In December, it was up to 30 percent, but still the vast majority of tenants who are eligible, just to underscore eligibility, two minimum wage earners in the same household make too much money to qualify for the current law so our law is inadequate in its current form, we need to increase the eligibility and income levels, but even still the vast majority of eligible tenants are not receiving the legal representation that they need and deserve to keep them in their homes. I want to

underscore Council Member Abreu's just extreme frustration with your failure to provide a position on the Resolution today. Do you think that OCA should hear cases if tenants do not have the lawyers that they are guaranteed in Local Law? Should those cases move forward? They're happening right now, today, in housing court. Should they move forward?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank
you for your question, Council Member. The
Administration is not prepared to answer that.
They're reviewing that at this time. Thank you.

COUNCIL MEMBER RESTLER: Silence is complicit. You are complicit in your silence so this Mayor and this Administration is responsible for the people who are being evicted from their homes today who should have a lawyer in housing court. 84 percent of tenants win, stay in their homes, if they have a lawyer. We are failing them by failing to provide legal representation. We are creating a homelessness crisis so to have the Chief Homeless Prevention Officer sitting up here, you as the Legal Services Coordinator, to say nothing to defend tenants who are on the brink of eviction, to me is this

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2 Administration actively contributing to the 3 homelessness crisis.

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I'd like to just briefly touch on the staffing in your office. What percent of the lines in your office are currently filled?

CIVIL JUSTICE COORDINATOR MEDLEY: Thank you, Council Member. I'll have to follow with specific numbers.

COUNCIL MEMBER RESTLER: My understanding is that it's 50 percent. 50 percent of the positions in your office are currently filled, and, with a 50 percent vacancy rate, 29 vacancies out of a 56-person headcount, it's impossible to do your job so the Administration in failing to take a position against OCA's policies to evict people from housing court is one thing, but by failure to fund your office we are failing all of the legal services providers and the tenants they represent because there's no way that you can provide the support that is needed if you don't have staff so to me, again, this Administration is actively contributing to the homelessness crisis in the City of New York by failing to provide you with the resources that you need, and it is wrong, and we as this Council are going to continue to push

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 61 1 and push and push to provide HRA with the resources 2 3 that they need so that not only do you have the staff 4 that you need but the legal services providers do. I don't know where I am on time, there's a clock somewhere, oh, three seconds. I'll ask one 6 7 more question if Diana and Pierina don't kick me. 8 Could you just advise, again, the status of the Universal Access to Counsel contracts with the legal services providers? Have they expired? Where are we 10 11 in the procurement process? CIVIL JUSTICE COORDINATOR MEDLEY: Thank 12 13 you, Council Member. Currently, there is an extension 14 of the contracts from the original solicitation, and the Office of Civil Justice, DSS is preparing 15 16 solicitations for FY25 for the... 17 COUNCIL MEMBER RESTLER: Solicitations 18 will go out in FY25. Do you expect that those 19 solicitations will increase compensation for the 20 lawyers who work on these cases? 21 CIVIL JUSTICE COORDINATOR MEDLEY: Thank 2.2 you, Council Member. I can't speak to the budgeting 2.3 around any of those matters at this time. COUNCIL MEMBER RESTLER: We are facing a 24

crisis in staffing at our legal services

organizations. They are unable to retain and recruit

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the lawyers that they need to be able to represent

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tenants, and, if we do not provide them with

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reasonable, fair compensation, it exacerbates

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homelessness so we're going to push in this budget

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for the resources that our legal services

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organizations need, but we need HRA to be a partner

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and in the upcoming solicitation to provide fair

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compensation to our legal services organizations.

I appreciate you and the work that you

CHAIRPERSON AYALA: I want to acknowledge

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do. I know that you all are trying. We need the

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Office of the Civil Justice Coordinator to take a

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fiercer stand to defend our tenants because this is

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not acceptable where we are today. Thank you.

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that we've also been joined and I forgot to call on

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him, one of my favorites of all time, Council Member

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Feliz. I'm so sorry. He is texting me, but if I $\,$

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acknowledge him then he's going to leave so now he

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has to stay.

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Before I dismiss the panel, I really just

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want to reiterate a lot of what has been said here

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today. I think that we all understand that we are

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living in unprecedented times and that every single

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agency, every single non-profit is faced with work shortage crisis. That's not anyone's fault. This is something that is happening. We have to figure out why it's happening but, while we do that, we cannot on our watch allow families to go hungry, we cannot on our watch allow more and more families to enter the shelter system which is already significantly inundated, and so we expect that the agency is going to consider these shortages that are allowing more and more cases to come before the courts and more and more tenants to go unrepresented with a sense of urgency, and I think that that is something, and I know that you're here representing your respective agencies, and I don't want to shoot the messengers as they say, but I just really want to say that I don't really ever hear the sense of urgency coming from the city agencies when they come to present on issues as important at this one. I've been on the receiving end, I'm sure a lot of us have been on the receiving end at some point where we are unable to make rent or facing eviction because we have a landlord that is unscrupulous and abusive, and it's a very scary process and you couple that with all of the other stressors that families are going through every day,

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it's an issue that requires that people be at the office until we figure this out. I don't know how I would go home not having figured that out, and I think that we know, our providers are saying to us we want these cases, we want to be able to fulfill our mandate, we do not have the resources. Well, why don't we have the resources? Again, is it a retention issue? Are we losing attorneys to the private sector? What exactly is happening in that universe that we need to get to the bottom of because this is not one of those times where we can kind of just sit here and wait and hope that it gets better. This is a human crisis, and we need to address it with every tool in the toolbox as quickly as possible. We just went through this with the SNAP benefits where we had an unprecedented number of applications that had not been filled and people that were still waiting to get food stamps. These are safety net programs. They should be available on demand. I get it. Again, I'm not placing blame for the situation, but rather acknowledging that we're not doing everything that we can to remediate this as quickly as possible with the urgency that it requires.

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With that, if no one else has any questions, Council Member Sanchez is going to close us out, and then we're going to hear from our Borough President, Mark Levine.

CHAIRPERSON SANCHEZ: Thank you. I just want to join all of the sentiments that my Colleagues here are expressing.

I do have a few more questions, but I'll make it quick. Don't worry, Borough President Levine.

I look at our former Madam Deputy Borough President Marricka Scott-McFadden, and I know that you feel this, we're representing the Bronx, and the Bronx is sort of the center of where this crisis hurts the most in addition to neighborhoods within the other boroughs but the Bronx as a whole is really struggling with this reality and facing this crisis. The fact that I probably see a small percentage of the folks that walk into my office each, and that small sample is showing a huge number of folks that are not being represented. It's just very painful so I want to join in the statements and the sentiment of our Deputy Speaker, of Council Member Abreu and others that I hope the Administration will take a position that somebody who is eligible for Right to

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Counsel should absolutely not go before a judge without that representation. Their instability can be preventable at that final stage, and we have been a leader in the nation as the City of New York to make that happen, to make that representation happen so I hope that we'll continue that. I just wanted to quickly address the Mayor's State of the City commitment this January 26th. There was a new proposal included in there that related to tenant protection that this Council wants to learn more about if you have that information. In his speech, the Mayor said that the proposal would help New Yorkers stay in their homes by investing 22 million dollars in tenant protection programs to provide more staff dedicated to investigating and enforcing against bad landlords, creating stronger partnerships with community groups and legal services providers to protect tenants from being pushed out of rentregulated apartments and cracking down on landlords who discriminate against tenants based on their source of income. Can you share a little bit about this initiative, which agencies will be involved, will HRA have a role in this as it relates to rental assistance voucher discrimination? Is so, what will

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now.

2 that role be and what is the Administration's plan
3 for this proposal and timeline to implementation?

DEPUTY COMMISSIONER SCOTT-MCFADDEN: Thank you for that question. Although those plans are certainly being worked through, it is the role of HRA, DHS, and DSS which is primarily an anti-homelessness agency to play a strong role in all of the points that the Mayor had pointed out in his State of the City so we anticipate being involved as well, although we don't have a concrete example right

CHAIRPERSON SANCHEZ: Okay, thank you. We will continue to follow up on that.

I also wanted to ask for the

Administration's position on Resolution 344, which I

am sponsoring, which calls on the State to pass and
the Governor to sign Assembly 1493 and Senate Bill

2721 in relation to a New York State Office of Civil

Representation. Does the Administration have a

position on this legislation?

DEPUTY COMMISSIONER SCOTT-MCFADDEN: I think just to clarify, as I just said, the position of the agency is an anti-homelessness and prevention agency and therefore any attempt to move in that

direction we would be in support of that. Without going through the absolute details of the legislation, which we have not been able to do, we certainly support anything that affirms tenants and their rights.

CHAIRPERSON SANCHEZ: I'm going to take that as you're moving towards supporting both of these Resolutions, which is, of course, where this Council and our City needs to go from this Council's perspective.

Finally, I want to acknowledge that although HPD was not able to join us today at this hearing, they have shared responses to questions that this Council has posed on Partners in Preservation, the Neighborhood Pillars Program, their tenant harassment initiatives, and we will be making that available to the public for followup. Again, we have a stream here. I always have the analogy of the stream and we have to not just address the tenant instability issues at the very last phase, which is in Right to Counsel in court, but everything upstream and so we're going to continue to follow up on those questions.

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With that, I want to thank the panel for your participation. Looking over at my Colleagues to see if anyone wants to ask any questions before we let you go.

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say I cannot understand how City Hall sent you all up

COUNCIL MEMBER RESTLER: I just want to

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here without answers to questions on the

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Administration's policies and without data from this

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Fiscal Year. I am very disappointed by the lack of

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information today, and I feel like City Hall sent you

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up as sacrificial lambs to get beat up by failing to

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take hard positions on critical issues that are

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causing and driving homelessness today, and I really

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hope that we can work together on solutions. This was

in which you said you didn't have that yet, and we're

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very disappointing.

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CHAIRPERSON SANCHEZ: Thank you so much,

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followup letter. There were many different instances

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forthcoming so we will follow up and we will definitely be publicizing if we don't receive that

going to interpret that as the answers are

Council Member Restler. We'll be sending up a

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information. Thank you, Council Member Restler.

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With that, thank you to this panel. I appreciate your time.

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CHAIRPERSON AYALA: Thank you, everyone.
We will now hear from our Manhattan Borough
President, Mark Levine.

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BOROUGH PRESIDENT LEVINE: It's good to be back. I miss all of you.

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Thank you, Madam Deputy Speaker and Madam Chair, for being fierce advocates for the Right to Counsel and for holding this hearing. I am incredibly proud of New York City for sparking a national movement. There are now 15 jurisdictions around the country which have enacted Right to Counsel, cities and states around the country which have followed our lead, so it pains me to say that here in the birthplace of this movement, Right to Counsel is in crisis, and I think it goes without saying but there is no fairness, there is no justice in an eviction proceeding when a tenant is not represented by an attorney. We litigated that, we fought that out, and we won six years ago. Those were the established values of this city. That is the established law of this city, and the law was not written to say that if you're one of the lucky first 500 people you get an

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attorney, the law was not written to say that if your case happens to hit in the first few days of the month and there's still providers available you have an attorney, the law did not say that if you happen to be in a borough which this month has more capacity in its legal service system you get an attorney. The law established this right, and the word that was used from all of us up to and including the Mayor at the time was right, the law established this right, and that right is not being upheld in our housing courts today, and it is having a devastating impact. There are families in the shelter system today because they were evicted without an attorney. That is a fact, and there are thousands more who are vulnerable because of that. There is only one shortterm solution to this crisis. There's only one. We have to slow the calendaring of cases. No eviction case in New York City should move forward if the tenant does not have an attorney. That is the only short-term solution to this crisis. It's the only way we can assure that we're living up to this law and that no more families wind up homeless because they didn't have an attorney. We need the State to act on that. I strongly applaud Council Member Shaun Abreu

for introducing a Resolution so that the City Council can go on record in support of State action.

Technically, the Mayor does not have to sign to approve or veto a resolution, but this is a very challenging political fight in Albany, and we are going to need a united front in New York City leadership to win. We've been fighting already for a year on this, and it's very, very important that the Administration add its voice to this fight. It needs

myself and the amazing Borough President Gibson, we're all in on this. We need the Administration on

to be the City Council and, of course, your allies,

14 the record expressing support for this principle, for

this legislation. We have to win, and the only way

16 we're going to do that is if we're united. It's very

disappointing to see that we do not yet have an

18 affirmative statement from the Administration on

19 this.

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We have a longer term fight as well. You all are working on the budget right now. I know you're fighting on this. We're not putting enough money into tenant legal services. There's not enough money in the system to ensure that every tenant has their right fulfilled, and more money is not a

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solution today but in the months and years ahead we

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have got to rebuild this system, we've got to rebuild

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the capacity, we need lawyers to be paid better, we

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need lower caseloads, and that is a budget fight

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which I know you all are deeply engaged in.

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Finally, there's another law that we

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passed in the last Council. Deputy Speaker Ayala, you were one of the prime sponsors. It established a program that the City must carry out to fund outreach and organizing to tenants so they know they have the right to counsel. It's now know as Local Law 53. It is not being implemented. It is not being funded. We passed that law three or four years ago. It is sitting dormant, and there are tenants in every one of your Districts who do not know they have a right to counsel and so when their landlord begins to harass them or threaten them or abuse them, they may be nervous about standing up and fighting because they don't know they have an attorney ready to represent them if their landlord retaliates with an eviction, and so that's why we passed this law. It is critically important. It is still unfunded. We need groups on the ground, groups like CASA in the Bronx,

groups like Goddard Riverside in Manhattan, groups

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like Flatbush Tenants Unit in Brooklyn out there
going to door to door, going to tenants' meetings. We
passed that law. We won that fight. It's still
unfunded.

We have a multifront effort to restore a measure of fairness and justice in eviction proceedings in New York City. I am so grateful that these Committees, that all of you in this room, I know every one of these Council Members here is dedicated to this, and I'm with you in this fight until we fix this precious, precious program for New York City. Thank you.

CHAIRPERSON SANCHEZ: Thank you so much.

Council Member Osse.

COUNCIL MEMBER OSSE: Thank you so much,
Borough President Levine. I just want to ask you a
question because I'm a bit frustrated that HPD did
not come today to speak about this hearing that this
issue is addressing. As we all know, there is a
housing crisis here in our City as I'm sure you're
aware of, not only in your role as Borough President
but as a Council Member in a District that you
represented. Any advice for us in terms of how we
should respond or react to the fact that a city

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agency like HPD, which is supposed to address this crisis and this issue at hand, how should we address the fact that they're not here to testify at a hearing like this?

BOROUGH PRESIDENT LEVINE: Thank you,

Council Member Osse. I know how dedicated you are to

Right to Counsel and grateful for your leadership.

You can draw a straight line between the failure of this program in housing court and an increase in homelessness. This is already a proven fact because we had several years with this program in place, and we saw that 84 percent of tenants with attorneys remained in their homes so what do you think happens when they don't have their attorneys. This is absolutely a housing policy failure. The most effective, the quickest, the easiest, the cheapest affordable housing program is to keep a vulnerable family in the home they already have. I, too, am disappointed that HPD wasn't here to testify. I'm disappointed the lack of answers to some of the questions for HRA, and, as I mentioned, deeply disappointed that we don't have a commitment from the Administration to fight to slow the calendaring of cases. Thank you, Council Member.

COUNCIL MEMBER OSSE: Thank you.

CHAIRPERSON AYALA: One of the questions that was posed is what is the biggest factor in preventing our non-profit organizations from being able to hire up, and the Administration feels that

these contracts are adequately funded to pay a

competitive wage. Do you agree with that?

it's about the contracts?

BOROUGH PRESIDENT LEVINE: Do I agree that

CHAIRPERSON AYALA: I'm curious to know about the wage issue. We're losing more and more attorneys to the private sector.

BOROUGH PRESIDENT LEVINE: Absolutely.

CHAIRPERSON AYALA: And they feel that the existing contracts are paying a living wage and that we're okay on that end.

better contract for the providers. We need to pay the attorneys well. We're competing against private sector jobs that pay much more, and these are tough jobs. They are great jobs, they're impactful. I talk to young lawyers all the time. You want to do this work, you're going to change lives, but it doesn't pay well, and the caseloads are too high. We have to

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fix that. I want to emphasize that those fixes would take time. Even if today we had more money for attorneys, by the time you recruit people coming out of law school and you hire them and you train them and you build up a supervisory structure, more people will have been evicted because they didn't have attorneys so while we're fighting that mid-term and long-term fight we just have to slow things down. We have to slow the calendaring of cases. We could do that tom. The courts have that power. They've done it in the past. That's why the Resolution that Council Member Abreu authored is the critical short-term fix, but you keyed on the work we have to do in the budget and beyond to get a better contract so that we can recruit and retain enough lawyers.

CHAIRPERSON AYALA: I appreciate that.

Council Member Aviles.

COUNCIL MEMBER AVILES: Thank you so much,
Borough President Levine, and thank you for all the
work. We are here because we are building off of this
incredible work you've done. Can you talk to us a
little bit about what you think would be the
appropriate level funding to fully implement Local
Law 53 and see it to fruition?

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BOROUGH PRESIDENT LEVINE: It is so modest relative to the budget of the City. I believe advocates have identified approximately 5 million as the target. Future speakers can weigh in on that.

COUNCIL MEMBER AVILES: Tell us more about Local Law 53 and what it would do, how it would make a difference here.

BOROUGH PRESIDENT LEVINE: As we were rolling out this new right which we passed in 2017, people on the frontlines working with tenants again and again reported back that tenants are not learning they have a right to a lawyer until literally they are showing up in court for their eviction hearing, and that puts a lot of power in the hands of the landlords who are able to intimidate tenants because the practice for generations has been that they will haul you into housing court for an eviction case even on flimsy grounds and historically you had no attorney so they could push you out, and tenants understandably are fearful of that and so they may think twice about complaining about not having heat because they don't want to be faced with a retaliatory eviction proceeding, but if you explain to them you have backup now, you have an attorney now

paid by the City, stand and fight for your rights, it changes the power dynamic. That was starting to happen pre-pandemic. We just need outreach proactively, organizing proactively so tenants understand this right so that they can demand this right, so that they're a political force to ensure it's adequately funded, and we have a very high-capacity non-profit community ready to do the work. They're not funded for it. We passed a law to do that. It's Local Law 53. It's the law of the City. As far as I know, not one penny has gone into it, and we could do it in this budget and it's a modest amount and I appreciate your leadership on that.

absolutely agree. We can do it, and we have the resources for this. It is a matter of political will and what we see as important. We continue to fund programs with no data, no evidence, no real information that they're effective, and we know something as effective and important as this that centers this crisis that we know that we have as a city that is the number one issue across New York City, we should do better, and we should be able to

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1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 80
2	invest in this fully to protect our residents. Thank
3	you so much.
4	BOROUGH PRESIDENT LEVINE: Absolutely.
5	Thank you.
6	CHAIRPERSON AYALA: When did Local Law 53
7	pass?
8	BOROUGH PRESIDENT LEVINE: I think it was
9	2019, but
10	CHAIRPERSON AYALA: 2018?
11	BOROUGH PRESIDENT LEVINE: Was it 2018?
12	Even worse. Going on five years.
13	CHAIRPERSON AYALA: Council Member
14	Sanchez.
15	CHAIRPERSON SANCHEZ: Thank you, Borough
16	President Levine. Actually I do have one question,
17	but thank you, Borough President Levine, for your
18	leadership the first go around for getting this
19	through the last Council.
20	I wonder at that time and then continuing
21	to now, is it your position that the State has a role
22	here to play in funding Right to Counsel, helping New
23	York City fund it, and then the expansion of Right to
24	Counsel statewide.

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BOROUGH PRESIDENT LEVINE: First of all, the courts are run by the state Office of Court Administration as well you know, OCA, the Chief Justice has the ability to determine the rules in the courthouses of this State and the City. They did it during COVID. In fact, they actually ultimately shut down eviction proceedings which was necessary at the time. They have the ability to do this. They have refused to do it so far. That's why the Chair of the State Affairs Committee has had to put a resolution in.

We also want to take this statewide, and, ultimately, absolutely the State should put money on the table to implement this. Absolutely. The State bears some of the costs for homeless services as well it should so one of the things we've calculated is that you're actually saving money for the City and State through Right to Counsel. You're spending a couple of thousands of dollars on an attorney upfront, or you're going to spend, what is it now, 50,000 a year for a family in a homeless shelter and the average stay is longer than a year so for the City Government and the State Government, investing

ON HOUSING AND BUILDINGS 82 1 2 in Right to Counsel is financially prudent, and the 3 State should help. 4 CHAIRPERSON SANCHEZ: Thank you so much. 5 CHAIRPERSON AYALA: You'll be happy to know that Council Member Sanchez and I are also 6 7 sponsoring a bill to change the eligibility criteria 8 for CityFHEPS programs to make more families eligible for it which, as you indicated, the easiest way to prevent homelessness is by keeping people in their 10 11 place of residence. 12 BOROUGH PRESIDENT LEVINE: That's a 13 wonderful bill. You have my full support on that. 14 CHAIRPERSON AYALA: I know. We're excited. 15 BOROUGH PRESIDENT LEVINE: Thank you, 16 everybody. 17 CHAIRPERSON AYALA: I just want to make an 18 announcement. We're going to start public testimony. We have two minutes per person, and we're going to 19 20 try to stick to that because there are a lot of your 21 colleagues that are sitting in the other room and, at 2.2 1 o'clock, there's another hearing that's scheduled 2.3 to begin so at 12:30, if we haven't move some of those folks into this room, then they're going to 24

have to either go virtual or they're going to have to

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COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 83 1 go across the street, and we want to prevent that 2 3 from happening. I think if we kind of stick to the 4 two minutes that we should be able to get through as many of today's testimonies as possible. If your testimony is longer, you can 6 7 always submit that to us, and we will make sure that it is included as part of the record. 8 All right. COMMITTEE COUNSEL ROMERO: Our first panel 10 11 will consist of Nakeeb Siddique, Leslie Thrope, Rosalind Black, Jonathan Fox, and Lauren Price. 12 13 CHAIRPERSON AYALA: You may begin. Make 14 sure that your mic is on. 15 LESLIE THROPE: Thank you. Good morning. 16 We are legal services providers from the following 17 organizations: Brooklyn Legal Services Corporation A, 18 New York Legal Assistance Group, Legal Services NYC, 19 The Legal Aid Society, and Mobilization for Justice. 20 We offer this testimony this morning to 21 provide feedback and recommendations about the Right 2.2 to Counsel program. Each speaker on this panel will 2.3 talk about a different aspect of the Right to Counsel

program, specifically its effectiveness, challenges,

the need for sufficient funding, additional resources

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to expand our capacity, and a need for partnership with the Office of Civil Justice to address attorney attrition.

In regard to the strength of the program as discussed earlier this morning, it is crucial that low-income tenants have attorneys. Before Right to Counsel, about 1 percent of tenants had attorneys versus 95 percent of landlords were represented by counsel during eviction proceedings. After Right to Counsel, by 2019 representation of tenants great to 64 percent in our targeted ZIP codes. As noted several times this morning as well, 84 percent of tenants who have an attorney avoid eviction so it's clear that the Right to Counsel is effective against evictions.

It's cost-effective as well. In Fiscal Year 2022, for example, the average daily number of households and individuals in the shelter system was about 2,700. This costs the City and State about 1.7 billion dollars. Funding for the Right to Counsel is significantly less than funding spent on shelters, approximately 2 billion spent on shelters. While the Right to Counsel is effective, there are significant challenges, and it's these challenges that leave

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large percentages of our city's population without counsel. We thank the Council for holding this hearing and considering how the Right to Counsel can reach its full potential. Thank you.

NAKEEB SIDDIQUE: Good morning. My name is Nakeeb Siddique. I'm with The Legal Aid Society. My pronouns are he/him/they. I want to thank you all, and I want to speak just very briefly here to how we got to where we are with the Right to Counsel program and this stage of the crisis. Crisis and housing instability predated the pandemic, but I'm really talking about three years ago this spring. The whole city, the whole world kind of fell off a cliff. We lost 20,000 New Yorkers in about two months' time and about a million jobs, and that really laid the seeds of the current crisis that we have in the Right to Counsel program. You heard the providers were called to step up and provide services during that terrible time at the height of the pandemic. We did so. Were we ready? That's a question. I don't think we were ready, but we went from a handful of ZIP codes to every ZIP code in the city. The five-year rollout program was accelerated. It had to be, but were we ready? Did we have what we needed to do that work? If

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I can just speak a little bit about work, right? We're lawyers, for sure, we're lawyers up here. We do lawyer work. That's the easy part of the job. We have the person, the client up in the Bronx, in Co-op City during April 2021, we got her succession rights. We did that by going to an administrative agency, by going to court, that's plain vanilla. I'm thinking about now the client in Queens whose case was easy. She owed rent in this pandemic, but our colleague, one of our paralegal colleagues, a proud 1199SEIU member, Jorge, he went and figured out everything that the client needed, starting by asking her what's your goal. She wanted to stay there, age in place with dignity so he went and applied for ERAP, the Emergency Rental Assistance Program, for her. He got her Section 8. He was her lay social worker. That's the hard part of the job. The pandemic, that was the earthquake, and the metaphor I think was apartment that there would be a tsunami that followed the earthquake. We've seen that. That's the increase in housing petitions and eviction filings, and that's what we're really dealing with now. You're going to hear from my colleague, talk about how for that work that we do, it's 70 cents on the dollar. It's going

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to sound familiar to a lot of our clients, to a lot of our siblings who are mothers and sisters over here, that's what we get paid, so I urge you all, we've gotten through five years of the Right to Counsel, to cast ourselves five years' henceforth, 2027, 10 years and work our way back. Are we going to be proud of what we did to make this program a permanent feature of the City? Thank you.

ROSALIND BLACK: Good morning. I'm Rosalind Black, the Citywide Director of Housing at Legal Services NYC. I'm going to talk about the funding challenges in the Right to Counsel program and how it impacts providers and tenants that we're privileged to serve with the hope that significant improvements can be made in funding by the City in the upcoming Request for Proposal that's going to be funding us for the next three years. Our current funding is substantially and harmfully less than the cost of running a Right to Counsel program. For many providers, the funding covers only 60 to 70 percent of the cost of the work required by our contracts, and, while this funding has always been challenging, it's gotten worse during the pandemic as cases are taking longer to resolve. There's been a 24 percent

88 1 increase in the number of hours it takes an attorney 2 3 to complete a case since 2018 while there is 4 increased administrative and training burdens that mean there's fewer hours than ever available for 5 attorneys to get their work done. At the same time, 6 7 providers like all New Yorkers have seen growing expenses and rent and healthcare and other costs. 8 What this means is we're forced to delay hiring staff when they leave, we're forced to forgo necessary 10 11 support services like social workers, like 12 paralegals, and not make other necessary investments 13 in infrastructure in our programs. We also attempt to mitigate the funding shortfalls by subsidizing the 14 15 programs with other funding so this means other needs 16 of low-income New Yorkers are being sacrificed and 17 not met to fill this funding gap. It's not fair, and 18 it's not sustainable. The City has to ensure there's 19 enough funding also to cover the tenants with the new 20 cases filed and also that backlog that's sitting 21 there that they have no idea about. There has to be 2.2 funding for enough cases. The number of cases funded 2.3 right now with this program is significantly short of the need and woefully inadequate. Continuing to 24

underfund this program, they're undermining Right to

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Counsel and they're leaving people facing eviction without attorneys. There are other funding needs that need to be met. We have to hire and retain enough staff so people aren't burnt out and they have reasonable caseloads that can provide high-quality representation. We have to have enough funding to deal with attrition and leaves as staff are leaving and funding social workers and funding community lawyering and being able to have full programs that provide the best possible services to our clients. Thank you.

JONATHAN FOX: Good morning, everyone, and thank you very much for the opportunity to testify this morning. My name is Jonathon Fox. I'm the Director of the Tenants Rights Unit at the New York Legal Assistance Group. As others have said, we urgently call on OCJ and the City to partner with providers to ask the Office of Court Administration to slow down calendaring of cases to match provider capacity and to adjourn cases to allow tenants to connect with counsel.

The other two points that I want to cover briefly are that legal services providers need dedicated additional resources to enhance the Right

to Counsel attorney pipeline and for new attorney training, and this will expand provider capacity. Council Member Sanchez, to get to the point that you made before, these did used to be desirable jobs, and they still are, but legal services providers in partnership with the Office of Civil Justice need dedicated funding to work on a pipeline that starts with law schools locally and expands to law schools nationally. New York is blessed with the Pro Bono Scholars program which is a great way to get people into this practice and to be ready to go and admitted in June after they graduate law school so there are a lot of structural things that with dedicated funding could lead to an attorney pipeline so that any time there is a position available, there will be multiple people ready, primed to jump right in to start

With that need for an attorney pipeline, we also need dedicated resources for a comprehensive training institute. The providers collectively spend so much time individually training new staff, and it consume tremendous resources. Among us, we have...

defending tenants in eviction proceedings.

CHAIRPERSON AYALA: Go ahead.

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JONATHAN FOX: We have such a deep bench of attorneys with expertise in every area of eviction defense, and if we can get that knowledge into our new attorneys comprehensively and collectively people will be able to jump into the practice of eviction defense with great success, and this will also minimize attrition because people will feel more fulfilled and more capable to address these urgent eviction defense matters.

KRISTIE ORTIZ-LAM: Hi. My name is

Christie Ortiz-Lamb. I am the Director of the

Preserving Affordable Housing Program at BKA,

Brooklyn Legal Services Corp A, and I'm going to be talking about attrition.

For any program providing legal services and eviction proceedings to be successful and sustainable including both New York City's existing program Right to Counsel and the efforts being considered to expand to the State level, there must be an understanding of current growing issues of attorney attrition. Legal services providers are currently scrambling to fill vacancies and to attract dedicated and qualified attorneys to the practice. Attracting qualified candidates requires a housing

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2 practice that pays a living wage, provides training, 3 mentorship, and support for staff to avoid burnout 4 and allow for a meaningful work/life balance for practitioners. The mass exodus of public defenders due to low pay and burnout over the last year was 6 7 chronicled by the New York Times article published in 8 June 2022. According to the article, public defenders, including housing attorneys, are often overworked and undercompensated with their salaries 10 11 well below the salaries of city lawyers and 12 prosecutors. Acknowledging and responding to the 13 unprecedented attrition that all Right to Counsel providers have experienced is necessary to ensure the 14 15 sustainability and success of the City's program and 16 to guarantee the sustainability of any program 17 implemented at the State level. Providers are 18 experiencing unordinary high attrition and are 19 competing against one another to hire from their very 20 small pool of applicants. This increase in attrition 21 is in line with that felt across the legal services field throughout the pandemic period, but it is 2.2 2.3 further exacerbated by the lack of funding and structural support afforded to advocates tasked with 24 implementing the City's new and groundbreaking

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program and will even more significant in the event of an expanded statewide program. Staffing structures must enable providers to hire sufficient staff to provide adequate time for training, supervision, and client engagement outside of court so that staff who join this program are able to sustain their practice. High attrition rates impact remaining staff sustainability as well. For example, when a staff attorney, what happens to that caseload? It has to be transferred to the current attorneys that are there. That is a huge impact to the current staff. It lowers morale and then just increases incrementally the amount of work that that attorney has to do, all the while taking cases on a weekly basis during intake at the courthouse. Thank you.

CHAIRPERSON AYALA: Thank you. I think that the clarity around the expansion and how that influenced where we are too, I hadn't made that connection. I really appreciate that and obviously appreciate all of the work that you all have done.

Have you collectively at any point come up with a number that would make you whole?

ROSALIND BLACK: In regards to a budget?

CHAIRPERSON AYALA: The funding, yeah.

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ROSALIND BLACK: I think it's a complicated question. If we're going to be funding just the number of cases in our contracts now. We talked about it only being 60 to 70 percent of the funding, but we know that leaves many, many New Yorkers still without the Right to Counsel so are we going to fund every case that's sitting in the court without a lawyer and all the new filings, then that's going to change that number, if that makes sense.

CHAIRPERSON AYALA: That makes sense, but it would be nice to kind of round it out to a number that we can prioritize as part of our budget negotiations as well because we understand. We have a huge homelessness crisis in the city, and we don't want to continue to add to that unnecessarily and so as many evictions as we can prevent under our watch we will fight for.

I felt like I had another question, and it just slipped...

KRISTIE ORTIZ-LAM: Can I go?

CHAIRPERSON AYALA: Yes.

KRISTIE ORTIZ-LAM: I think in response to the case cap that we were talking about earlier and then a set amount per case. I think we've been

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arguing with OCJ for years about increasing the number of what dollar amount is attributed to each case so I think if we had that further discussion, perhaps with you guys included, then maybe we perhaps could have a number set in stone.

CHAIRPERSON AYALA: Okay. Do you by any chance use attorneys, I don't know what the pipeline is, I have absolutely no idea, but that there are attorneys that have to do volunteer hours, is that a pipeline? I know like Volunteers of Legal Services, which I love, but is that an option?

JONATHAN FOX: There's a requirement that every person who's going to be admitted do 50 hours of pro bono work, and we have had those people do engagements with us at various points. I don't really think that's a sustainable model to get people, 50 hours for someone who has no idea what our practice involves and who may not be very committed to the work to begin with, which is sometimes the case, is not really going to solve the crisis. On the other hand, the Pro Bono Scholars Program, which gets people who are in their last semester of law school to do a 12-week credit-bearing externship to wrap up their law school credits, that can be a very viable

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mechanism and can be used to fill spots that are vacant post their Pro Bono Scholar period.

CHAIRPERSON AYALA: I think we have to explore everything at this point because we have asked the courts to slow down the number of cases, and they don't seem to be too responsive at this point, and that concerns me because the more we sit here and litigate it the more cases that are being brought to the court.

Thank you so much. Council Member Williams.

thank Brooklyn Corporation A. I know you guys have done a lot of work in my District around foreclosures, and I know that Right to Counsel only applies to tenants so what resources do you get to help homeowners who are facing foreclosure? Where do those resources come from because you're not able to use this funding for those or are you?

ROSALIND BLACK: No, we're not. I can talk a little bit. We do have a Foreclosure Prevention Program. It used to be funded statewide, and they're engaged in a battle right now in Albany to get that money back into the budget.

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COUNCIL MEMBER WILLIAMS: So you only receive State funding for...

ROSALIND BLACK: I hope so. We have in the past, but it wasn't in the budget, and there's a budget fight in Albany.

COUNCIL MEMBER WILLIAMS: So you never received City funding for that?

ROSALIND BLACK: No City funding for foreclosure.

COUNCIL MEMBER WILLIAMS: Okay. Thank you.

NAKEEB SIDDIQUE: Can I just say something about, I heard this morning that there was this thought that maybe we'll bring in some folks who are just private practitioners as part of the Right to Counsel, and I just want to sort of say off this question about foreclosure and what we all do, it might be worth saying can somebody like that, a private practitioner, kind of do what we do here to say nothing of bringing in folks who are not organized workers, but the point is we do have these kinds of holistic services where even if we can't necessarily represent somebody in an employment matter or immigration, we have the resources as non-

profits that do poverty, racial, social justice kind

of work so I just wanted to add that.

CHAIRPERSON SANCHEZ: Thank you. I just actually have a quick followup on that. We talked about the unfunded mandate to cover seniors who maybe don't fall under the federal poverty level and under the restrictions that the previous Right to Counsel requirements would fall, do you think that there's a space for for-profit providers to serve that

population?

ROSALIND BLACK: You all probably well know that the statute itself for Right to Counsel says it's going to be administered by not-for-profit providers, and there's a reason for that, the incentives that come about when you do this work could be quite concerning if you're doing it with private providers. I don't think seniors deserve any less than anybody else.

CHAIRPERSON SANCHEZ: Thank you.

CHAIRPERSON AYALA: Thank you. We'll now

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COMMITTEE COUNSEL ROMERO: Our next panel

will consist of Theresa Himelspach, Esteban Giron,

Charles Messick, and Nicolas Vargas.

call our next panel.

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THERESA HIMELSPACH: Hello, everyone. I'll be short. Thank you for being here today. My name is Theresa Himelspach, and I've been lucky enough to live in New York City for my undergraduate studies. I live in North Manhattan and would like to share my experiences with unlawful landlords.

I live with two roommates in a pre-war building under rent stabilization that is falling into disrepair due to landlord neglect. My neighbors are my community, and we have not received justice. Instead, we received falling-in ceilings, rampant mold growth, and other unsafe and unsanitary conditions. We now require Right to Counsel to defend ourselves against unlawful rent increases of over 1,000 dollars a month that threaten to dislodge tenants within their rights. Without justice, myself and my community will have no peace. We are thankful to Riverside Goddard for organizing my community and providing Right to Counsel, but we require the City to be held accountable for allowing tenants being abused. We must continue fighting for our Right to Counsel to uphold our rights and the well-being of our community. Fund Right to Counsel and fight to uphold tenants' rights.

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ESTEBAN GIRON: Good afternoon. I'm Esteban. I'm with the Crown Heights Tenants Union and also with the Tenants Political Action Committee. I've turned in my testimony so you can take a look at it when you have a chance. I live in Crown Heights North, in the 35th Council District. We've seen more evictions than any other neighborhood in the City since the end of the eviction moratorium. The vast majority of tenants in my neighborhood qualify for Right to Counsel, but they have nonetheless been evicted without representation. We would be in a very different situation right now if we had emerged from the pandemic with a fully funded Right to Counsel program and if judges and administrators with the Office of Court Administration really cared about the rule of law. You will have the opportunity to vote in favor of some resolutions calling on State lawmakers to uphold the law that we worked so hard to pass. This is a great way to show support and solidarity for us. It is frustrating that so much of the administration of the Right to Counsel program depends on things that happen in Albany. However, the New York City Council does have oversight and direct authority over the budget, and fully funding this

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program right away is the bare minimum. If you aren't demanding the full funding of the Right to Counsel program, I don't believe that you care about tenants or homeless folks or that you're a champion for working-class black and brown tenants in your District. Without a roof over one's head, there is no healthcare, there is no education, there is no food security, there is no public safety, and there is no future. What could be more important than keeping people from becoming homeless? For groups like mine and Brooklyn Eviction Defense and others fighting evictions, we're going to keep doing this, keep going to the streets, physically stopping people's evictions, overturning them even. We will continue to do this work for ourselves and for our neighbors, and we are watching to see how serious you all are about providing real tangible support for your vulnerable constituents. We need to see 70 million more in funding. Show us that you we matter to you. Thank you.

UNIDENTIFIED: Hello. How are you all doing today? I went to HRA to get help regarding my rent, and HRA gave me a letter to go to Homebase. I went to Homebase, and then Homebase says that they

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cannot help me, and I'm just trying to figure out okay, why is that, because HRA sent me a letter to go to Homebase. They told me to leave Homebase. I go back to HRA and tell them what was told me. HRA then gives me another letter and says go back to Homebase. During that timeframe, each time you have to go back to Homebase it's a 30-day waiting period just to even go and sit in front of someone at Homebase to even have a conversation. I got sent back to Homebase again for them to say okay, give us another 30 days before we can see you. During this all this process and timing, I have gotten threatening from the landlord regarding, what is it, rent demand letters and things of that nature that you're going to go to court so how does this work? Because if you're doing the right things and if you have entities in place to help and they're telling you to go and do certain things but then you're getting sent, it's like a merry-go-round of just bad information so what happens for a tenant like myself who is trying to make it happen? I don't know. At this point, it's just like come here and just speak to you all because I don't know what else to do at this point because ${\ensuremath{\text{I'}}}\xspace$ been sent from one place back to another then to

go back to that same place for them to kick me back out so I don't know what else to do. I don't know if you all can help me with that.

CHAIRPERSON AYALA: We actually can. Leave your information with the guard. We will follow up with you and the different agencies. I completely understand, I don't know if you were here when I was mentioning many years ago I was part of the Jiggetts program and it was because I was on the verge of eviction, and the same exact thing. I went to HRA and I said here you go, I owe back rent, how can you help me, and they had absolutely no help to give and no words of wisdom or advice. It was because I happened to walk into Bronx Housing Court and, at the time, Borough President Fernando Ferrer's office used to be on the first floor and on the way up from filing the eviction case, responding to it, I said let me go in this office, and I went into the office and they connected me to the Jiggetts program that inevitably kept me housed, but the level of bureaucracy and the lack of coordination between the different programs is really unforgivable, and I don't understand how in 2023 we're still...

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UNIDENTIFIED: Every time I go there, they'll give me a card, they'll say call. You try to call. No one is answering the phone. No one even responds to an email. It's like these gatekeepers when you even go into the establishment, they're like you have to have this, this, and this, and you bring that to them, and they say no, you have to have now this, this, and this so how are people supposed to even navigate a system that seems to be, you open one door to then go to another door, and in my case it's like I have started this process in December to then wait to January, wait to February, wait to March, now to go into April to where we're going to have to go into court because I have been waiting this long, and HRA keeps saying to me you qualify for X, Y, and Z, CityFHEPS, so if I qualify for that, why do they keep kicking me out to then for you to tell me to go back over there. It doesn't make sense to me.

CHAIRPERSON AYALA: Yeah...

UNIDENTIFIED: So now at this point, it was like okay, come here and speak to you all.

CHAIRPERSON AYALA: We appreciate you coming here because not only are you speaking for yourself, but you're also speaking for millions of

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New Yorkers that are probably going through the same who wouldn't necessarily know to come here so I thank you for giving those individuals that are not represented here physically a voice, and no one should have to go through the extreme, but if there are any listeners in the crowd or online that are going through something similar, please visit your City Council Member's office. We do have the ability to act as an intermediary between you and the Office and try to facilitate it so that the process is not as crazy as you're describing, and I believe it because I've been there so I really appreciate that.

I have a question for Esteban. The 70 million, where did you get that number because I've asked the question several times today and nobody seems to have a number. How did you arrive at that number?

ESTEBAN GIRON: It's my understanding that the Right to Counsel Coalition has come up with this number as what we would need to basically get to basic funding. We would really need more than that, but that's just baseline. I think they said there were like maybe 60 or 70 percent funded based on, I guess this is probably coming from the legal services

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 106 1 providers and just the overall picture of what's 2 3 happening. 4 CHAIRPERSON AYALA: Absolutely. 5 CHAIRPERSON SANCHEZ: Did you say 7 million or 70? 6 7 ESTEBAN GIRON: 70. CHAIRPERSON AYALA: All right. Thank you. 8 9 We will now call our next panel. UNIDENTIFIED: So should I wait for you? 10 11 CHAIRPERSON AYALA: No, you're going to give them your information, and then we're going to 12 13 follow up with you, the gentleman next to you. 14 COMMITTEE COUNSEL ROMERO: Our next panel 15 will consist of Jeffrey Austin, Omarax Rosa, Runa Rajagopal, Chris Helwig, and Leslie Thorpe. 16 17 CHAIRPERSON AYALA: It doesn't matter. 18 Whoever wants to go first. Just make sure that it's 19 on. 20 RUNA RAJAGOPAL: Good afternoon. My name 21 is Runa Rajagopal. I'm the Managing Director of the Civil Action Practice at the Bronx Defenders. Folks 2.2 2.3 know the Bronx Defenders, we provide holistic defense, collaborative defense in civil and criminal 24 25 (INAUDIBLE) and we help tenants in three distinct

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ways. We address the housing issues that come up in criminal court, family court, for non-detained or detained non-citizens court. We provide the Right to Counsel in the Bronx, and we provide community services although we're not able to provide those services in the way we used to, and we have a crisis of epic proportions. As you all know, the Bronx is the heart of that crisis. Since you didn't get data before, I wanted to provide you some stats that we have where in the last year there have been at least 100,000 new eviction filings in New York City in 2022, 40,000 of those were in the Bronx compared to the year before which was 14,000 so almost a three times increase. The Bronx has the highest rate of eviction filings, almost 8.5 percent of households have an eviction filing, and that's compared to the next borough of Kings County which is 3.35 percent, 2.7 in New York county, and 2.5 in Queens. Just to let you know about our intake in the Bronx, there is the highest number of cases on the calendar. We have 100 to 110 cases on the calendar every day for intake. Let's say 80 tenants appear and say we want a lawyer, we screen them. Let's say 70 people are eligible. The majority of people, black and brown,

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are eligible for the Right to Counsel. We are only able to represent about 30 to 35 percent of people who come through our intake so we are turning away every month hundreds of tenants, and the people who contact us in our community intake, we are not able to help them anymore. We have a hotline, and we're turning people away. I know I'm out of time but wanted to renew funding levels. You talked about parity and addressed something that OCJ had said which is that we have not reached parity. In 2018, we had reached parity with the Law Department and then they quickly received a 3 percent increased so we were left behind again so in addition to right-sizing our contracts, funding in holistic ways, we need to stop what's happening right now not just by slowing down cases. We need to divert everyone who doesn't need to be in housing court and the capacity issue isn't just us providers, everyone keeps talking about us, the court system doesn't have capacity. They don't have interpreters, court attorneys, clerks, and DSS and HRA don't have enough staffing. We heard they are 50 percent staffing, 20 percent under (INAUDIBLE) The capacity issue is for everyone so we just need to

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divert people, slow things down, and make sure this right is real. Thank you for letting me go over.

 $\label{eq:CHAIRPERSON AYALA: The way that we clap is like this. Thank you. \\$

CHRISTOPHER HELWIG: Hello. I wanted to thank the Committee for having us to testify. My name is Christopher Helwig. I'm a Supervising Attorney at Neighborhood Defender Service of Harlem and our Housing Defense Team. We're a holistic public defense organization. We're operated out of Harlem, and we serve people on a wide variety of civil, criminal, and family legal issues.

What I really wanted to take my limited time today to talk to you about is the fact that the Right to Counsel program really does work when it works, but a really effective Right to Counsel program has to incorporate the fact that the majority, in many cases of the work, happens outside the courtroom. It's not enough to have a lawyer stand up once or twice or three times and tell a judge yes, no, I don't know, this should happen, because a lot of the underlying problems that tenants are facing exist outside the court, and a perfect example of that, my team just closed a case for a Mrs. R. Mrs. R

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had a 20,000-dollar default judgement issued against her. Because of Right to Counsel, we were able to get involved. We got the default opened up, and we prevented her immediate eviction. That would've been maybe a month or two before she was evicted again, but, luckily, our team had the resource and the capacity to spend the time out of court we needed to to get her an ongoing rental subsidy to actually pay her rent going forward, to raise 29,000 dollars in back rent and get that paid off, but the amount of time, the disparity between how much time me as a lawyer was spending in the courtroom for her versus our team was having to spend outside the courtroom was immense, and it's just really important, we want to really echo everything that Runa was just saying and everything that the previous panelists have said, but a real vision for Right to Counsel in New York has to include not just a lawyer in the courtroom but a lawyer and advocacy outside the courtroom. Thank you.

OMARAX ROSA: Good afternoon. My name is

Omarax Rosa, and I am the Project Manager for the

Housing and Justice Initiatives at the Harlem

Community Justice Center, a project of the Center for

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Justice Innovation. Thank you for the opportunity to provide testimony today. I am here today to speak about our experience in Harlem with Universal Access to Counsel and recommendations we have for the City Council to fully realize and (INAUDIBLE) this groundbreaking and important law. Since 2001, the Harlem Community Justice Center has been the housing court for landlord and tenant matters in East and Central Harlem. Currently, Harlem's Housing Court Part U is being heard downtown in Manhattan Civil. However, we continue to help tenants out of our Justice Center and throughout the community. I oversee the help desk where we support tenants through the housing court process and provide eviction prevention services to provide housing stability. The help center has worked with seniors, community members with mobility issues, with mental health, cognitive, and language challenges. Each of these issues compound the already immense stress and barriers clients confront while navigating the housing court process and fighting to keep their homes. Our help center is full of tenants every day facing eviction. Since the eviction moratorium ended, we have found it increasingly rare for our clients to

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get direct representation and for us as advocates to have any impact on the process, even on the most desperate and heartbreaking of situations.

In closing, we strongly believe in the importance of high-quality holistic legal services for tenants facing eviction. We believe full legal representation for tenants is essential and should be fully funded to provide the level of protection it was intended to. We also believe the Office of Civil Justice should make the referral process to Right to Counsel as open, as early, and accessible as possible. Lastly, we recommend expanding communitybased interventions like our help center. Fully funding and implementing Local Law 53 would be a strong step in the right direction. Local Law 53 would support tenant organizers, non-profits like us to do this proactive and affirmative tenant outreach, education, and organizing to each and every neighborhood and every building in the city.

JEFFREY AUSTIN: Hi. My name is Jeff
Austin. I'm a Program Manager at CAMBA Legal
Services. Today, we wish to highlight the immense
challenge of adapting to a world that is rushing to
move past the pandemic while leaving many of our most

vulnerable New Yorkers behind. We applaud recent efforts by OCJ and OCA to address these challenges such as the pilot program in Brooklyn that grants a 45-day adjournment to connect tenants with HRA and the RTC providers upon their first court appearance. Measured policies such as this not only reduced the administrative burden on the courts and the RTC providers, thereby expanding capacity but also helped to simplify a confusing and stressful process for tenants in which they are too often shuffled between over-calendared court parts and overburdened service providers. This is a significant step. However, we must do more to expand access to justice.

Our recommendations include the following. Reduce the administrative burden on providers so that our resources can be dedicated to the work of keeping tenants in their homes and ensure that the upcoming 2025 RFP is broad and flexible to allow all interested and eligible providers to apply. This will ensure that robust diverse service models exist to meet the varied needs of tenants. Full implementation of the Right to Counsel Law in New York City requires the participation of all the non-

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profit housing law providers in the city who are capable and interested in providing these services.

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We look forward to continuing our work together to ensure that all tenants have a meaningful Right to Counsel when their homes are at risk. Thank you.

LESLIE THROPE: Hello and thank you, Chairs Ayala and Sanchez, Committee Members and City Council at large, for the longstanding support of the Legal Services for the Working Poor Coalition. My name is Leslie Thrope, and I work for Housing Conservation Coordinators, one of the five members of the Legal Services for the Working Poor Coalition that includes CAMBA, Mobilization for Justice, (INAUDIBLE), and TakeRoot Justice. The Coalition was created with the support from City Council to address the civil legal services need of working poor and other low-income New Yorkers whose income is slightly higher than the poorest of New Yorkers that's rendering them ineligible for free civil legal services while being one missed paycheck away from facing eviction or other dire consequences. Our Coalition members are in the support of the resolutions and bills presented today as the

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 115 1 expansion of the Right to Counsel for the most 2 3 vulnerable New Yorkers statewide is essential to the 4 health and safety to the tenants at risk. 5 Additionally, Coalition members also provide services under the Right to Counsel program, and we are 6 7 witnessing firsthand this crisis in housing court 8 that has been described here this morning. However, I'm here to provide an insight on why the services that our Coalition provides is so important to 10 11 alleviate further stress on the current crisis in 12 housing court and, more importantly, how our work 13 made possible by the Legal Services for the Working Poor funding helps stabilize housing for thousands of 14 15 New York City households and can even obviate the 16 need for an eviction filing. We continue to see that 17 working poor New Yorkers, many from communities of 18 color, who can barely make ends meet face 19 catastrophic consequences as the result of civil 20 legal problems. They include not being paid for their 21 work, not being paid overtime, identity theft, 2.2 freezing of bank accounts as the result of collection 2.3 lawsuits they don't even know about or being denied public benefits to which they are entitled. The 24

Council's funding for Legal Services for the Working

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Poor is the only funding that specifically targets the civil legal needs of working people to ensure continued self-sufficiency for families struggling to survive in New York City. It is important that we support the statewide Right to Counsel, we provide relief to city tenants who require meaningful representation under the law, and that you continue to support the Legal Services for the Working Poor program which provides this flexible funding. Thank you.

CHAIRPERSON AYALA: Thank you so much.

COMMITTEE COUNSEL ROMERO: Our next panel will be Priam Saywack, Jessica Bellinder, Keriann Pauls, Joanne Grell, and Lauren Price.

CHAIRPERSON AYALA: You may begin.

JESSICA BELLINDER: Good afternoon. Thank you for inviting us to come testify. My name is Jessica Bellinder. I'm with the Legal Aid Society.

I'm going to let the panelists introduce themselves because I didn't actually anticipate everybody being here so please.

LAUREN PRICE: Lauren Price. I'm a

Supervising Attorney at Brooklyn Defender Services,

and we're a member of the LEAP Coalition, which is

part of the AHTP funding, and that's what I want to discuss.

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JOANNE GRELL: I'm Joanne Grell. I'm a leader of CASA in the Bronx.

PRIAM SAYWACK: My name is Priam Saywack.

I am the Deputy Director of the AHTP Program at

Queens Legal Services which is part of Legal Services

NYC.

KERIANN PAULS: Hi. Good afternoon. I'm

Keriann Pauls. I'm the Director of Coalitions and

Resource Management at TakeRoot Justice, and we

coordinate the LEAP Coalition's work under the AHTP

program.

believe to talk about the AHTP program, which is also under consideration for funding, and we believe is a complement to the Right to Counsel program. It was created in 2015 at a time when the City was rezoning parts of each of the five boroughs. It has expanded since then, and the goal is to protect tenants from the gentrification pressures that arise through rezoning. It has become apparent that the entire city is ultimately under severe pressure in terms of gentrification and tenant harassment and so luckily

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we've been able to expand our services citywide. The services are not entirely sufficient to meet the need obviously, but we wanted to talk about why it is important as a complement to RTC because we have a network of tenants rights through the Housing Maintenance Code, through accessibility issues, through protections against harassment, and the City's commitment to allowing tenants to affirmatively litigate these issues enables them to stay in their homes, especially when they don't have options for alternative housing, and the support for this type of work gives meaning to those laws.

PRIAM SAYWACK: I'm just going to talk about a few changes and considerations that we think would be helpful in administering the AHTP program.

The first issue I'm going to talk about is just making sure that provider capacity is reserved for affirmative and group representation.

Today, during this hearing, we've heard a lot about the issues with the Right to Counsel program, underfunding, all of the issues with that, and we believe that the AHTP work and the Right to Counsel work are both equally important and complementary.

Certainly, it's very important that every tenant in

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an eviction proceeding receive representation.

However, the group representation and the more affirmative work contemplated by the AHTP program is complementary and actually makes there be less folks in eviction proceedings. There are lots of tenants living in horrible conditions, and they need representation as well. There are a lot of tenants being harassed into leaving their apartments. The AHTP program actually makes sure that there are less people being displaced, there are less people in eviction proceedings, there are less landlords purposefully refusing to provide proper repairs forcing people to leave, there are less landlords overcharging tenants forcing them to leave.

The next thing we want to talk about which was already addressed in terms of the RTC program, but it's also an issue for us, that the case rates don't necessarily reflect the actual costs of litigating of cases and funding fairness. We need cost-of-living adjustment increases as we know inflation is super high. There are issues with attorney retention as well, and we want to just maintain the high quality of legal services for vulnerable New Yorkers, and we want true pay parity

with city lawyers. As Miss <u>(INAUDIBLE)</u> mentioned a while ago, I think there's really only been...

quickly. We also want discretion to take on New York
City Housing Authority cases, group representation in
those buildings because those are among the most
vulnerable New Yorkers, and we have been doing the
work already, we've helped hundreds of tenants, but
we're not receiving funding for that under the AHTP

I just want to mention one thing really

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program.

this group, but I represent CASA. We do a lot of work in the Bronx around community organizing and tenants' rights, etc., and part of what we do is we go do court watches where we sit in court and watch the atrocities that are committed every day. One case that I'd like to speak to you in particular is a woman who came in with five children and she had already been evicted. She was speaking to the landlord's attorney and signed over a stipulation saying that she would pay the rent, which she did not have the money to pay. Luckily, we were able to speak to her and give her the information that she has a right to an attorney, and she actually did end up

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getting an attorney to see her that day so that's just part of the work that CASA does and part of what Right to Counsel means to some of the most vulnerable New Yorkers.

This is why we need Right to Counsel fully funded, and I'm just going to give you a list of what we would really like to see the City Council help us with, which is to pass Resolution 499 in support of the statewide RTC which would mandate that tenants have time to get an attorney, pass Resolution 345 which is in support of RTC and will demand that the court pause all cases for eligible tenants that don't yet have a lawyer, it would ensure that the Office of Civil Justice manage the waitlist of tenants and make sure that all tenants who have been denied can get a lawyer, to ensure that OCJ meets regularly with tenants and organizers which I don't believe they do to develop solutions that will comply with the law, fully fund RTC, and you heard the 70 million dollar number, that is something that RTC has done research on, and that would maintain the legacy of RTC and would allow to fund Local Law 136, and also, lastly, to call on HRA to fund Local Law 53 immediately. HRA must announce publicly when they

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will release the RFPs for Fiscal Year 2024. Thank you so much.

LAUREN PRICE: Thank you so much. My colleagues covered a lot of the points that we want to make about AHTP, but it's broader than just the affirmative litigation that they were talking about, and that's something that our office at Brooklyn Defender Services specifically is focused on. We work on supporting tenants before they're in court, and that is essential to helping tenants stay in their homes and out of the shelter system. In our current model, AHTP allows offices with existing clients like holistic public defenders like ours, neighborhood offices or others that serve special populations or have particular systemic issues that are their focus to keep being a resource for some of the most vulnerable families in our city without requiring that those tenants wait until their first court appearance to need a lawyer and without requiring every provider seeking funding from the City to do in-court (INAUDIBLE) intake. Because our model allows us to connect with existing BDS clients before there's a housing court case, we're able to address all the issues that precede or outside of litigation

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with our existing clients who already know our office. I don't want to set up a false dichotomy. Regardless of what the work is called, AHTP, UA, RTC, we want to reiterate the importance of funding Universal Access to legal services regardless of whether the tenant is in court or before they're in court or in fact could they avoid court, and we want to emphasize the necessity of ensuring that clients have a choice in how they approach potential landlord/tenant disputes and allow for continuity of representation when it's possible. In our office, clients are referred to us by other Brooklyn Defender Services units that are already working with our office in another court-appointed forum. We then can establish work directly with these clients without doing additional screening or an extensive in-person intake. This minimizes our clients' stress, it saves times and resources, and it allows us to anticipate civil legal problems that might come about from the other cases. We can intervene and often prevent litigation. It also allows us to ensure (INAUDIBLE) outcome, and one forum is less likely to have an adverse effect on another.

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I'll just wrap it up quickly. Our clients are routinely facing eviction based on allegations mirroring those in their criminal court proceedings, and our family defense clients are fighting to keep their families together in part because of issues with their landlord harassment or unsafe living conditions. Programs like ours that ensure that we can provide these crucial legal services not only mean the best outcome in housing court for our clients but in family, criminal, and immigration proceedings. Thank you so much.

KERIANN PAULS: I just want to share and just say thank you so much to all the tenant leaders who are sharing about how important the Right to Counsel is. In addition to that, we partner with a lot of these tenant organizers, community-based organizations as we do the legal work under the Antiharassment Tenant Protection, AHTP, program. Just want to amplify how important this program is with the common goal alongside the Right to Counsel in preventing displacement, preventing people from experiencing homelessness and living in housing that is dignified, that is safe and affordable and where they can raise their families and live in community.

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I'm going to go off script a little bit because a lot of what we have to say are recommendations on how to improve the Anti-harassment program, and we have a concept paper I believe that's been circulated with you all that we've collected drafted across the AHTP providers so you'll have that attached to our written testimony as well, but I just want to get some of the broad things in addition to what my colleagues have said is currently this program prohibits us to subcontract and partner with community-based organizations in that way. That's a huge change that we're looking and seeking so that we can get our references from the experts, from the organizations on the ground in the buildings, organizing tenants and supporting them in building leadership so we really need that contract change. These contracts require a lot of data collection from tenants, from clients who already are experiencing so many people asking for sensitive information about their life and it's a prohibitive thing in getting people to sign up for our services that they need in order to fight against landlord harassment so we're looking for those changes as well. One of the great structures of the AHTP program is that we can work in coalition

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under it. There are administrative costs associated with coordinating coalitions, with ensuring that the programmatic work is done, and so we're looking for funding across the contract that supports that coordination. It's a model that's been really successful. It's allowed very dynamic services to be provided across the communities so we're looking for that. I just want to reiterate that as we put funding into the Anti-harassment Tenant Protection program, that alleviates the pressures and capacity concerns of the Right to Counsel program. The sooner we can get to tenants and build from their power to fight against landlord harassment and displacement that is done outside of the courts, the less of a volume of cases and the less displacement we'll see in our communities. Thank you so much for your oversight and what you do to ensure the agencies like the Office of Civil Justice actually hear us and implement these changes. Appreciate that.

CHAIRPERSON SANCHEZ: Thank you so much. I just have a quick question for our leader from CASA.

Thank you for everything that you all do for the Bronx. In the lead-up to this Council hearing, of course there was a Right to Counsel hearing that HRA

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hosted a few Fridays ago, Friday evening, and as a member of the Right to Counsel Coalition, I'm wondering if you can speak to what that Friday evening timeslot did to attendance? Was the Coalition consulted in the selection of that time?

JOANNE GRELL: Actually, they were not consulted, as my understanding, they were not consulted in the time selection, and I'm not exactly sure what occurred. I don't know how much attendance was there, but I could certainly find out for you and follow up as the Administration said.

CHAIRPERSON SANCHEZ: Thank you so much.

COMMITTEE COUNSEL ROMERO: Thank you. Our next panel is Addrana Montgomery, Jenny Laurie, and Wanda Martinez.

ADDRANA MONTGOMERY: Good morning. My name is Addrana Montgomery. I am privileged to be here today in my capacity as a Tenants' Rights Attorney at TakeRoot Justice, but I am also here in my capacity as a Brooklyn native, raised by a single mother of three girls. I have lived in both public and rentstabilized housing throughout my life. I distinctly remember in the 1980s as a young teen accompanying my mother to housing court when she had fallen behind on

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rent from an unexpected medical or school expense that her secretary salary couldn't weather. Since we never had a lawyer on our own, we were coerced into settlements that were always an unreasonable payment plan on my mother's salary. As an average African American family that had migrated from the south in the 1950s, we had no access to generational wealth and didn't have family and friends from whom we could even borrow a few thousand, let alone a couple hundred, dollars. I watched how these court appearances sucked the dignity out of my mother while the landlord attorney would walk away with the satisfaction that they had gotten another index number to settle. Decades later, I was exhilarated to participate in a tenants movements fight to pass the New York City Right to Counsel law, and I began to see landlord/tenant power dynamics shifting. Data began to show that the eviction rates were plummeting, but I am here now with a palpable sense of anger and despair. The Right to Counsel law is in crisis. Since the COVID eviction moratorium ended in January 2022, TakeRoot Justice along with the Right to Counsel New York City Coalition has been calling on the courts to slow down new eviction cases as

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legal services providers need the time to provide meaningful representation, but the courts have rushed to clear inventory, scheduling 60 to 70 cases per courtroom per day. Even judges know this rush relies on the assumption that most tenants will default or quickly settle without their day in court. My colleagues and I have seen a runaway speedup in our eviction defense caseload. On TakeRoot's most recent intake day, there were over 100 new cases. Our caseloads are not sustainable. The quality of representation each and every client deserves as spelled out in the Right to Counsel law is not compatible with the court's demand for speed. Just give me two more minutes. Nevertheless, housing court refuses to use their power to schedule eviction cases at a reasonable rate consistent with due process. Prioritizing speed over justice is the antithesis of this Right to Counsel law. Now, on our intake days at Queens Housing Court, I have to tell single black mothers, young Latino families, elderly South Asian couples that there are not enough lawyers to represent them. The courts overflow with thousands of minority low-income tenants and the mostly white male landlord bar refuses to recognize the human lives

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program was meant to counter this disparate racist impact, not facilitate it. Instead, the court's insistence on prioritizing speed above all else is taking a toll on court workers, housing lawyers, and, most importantly, the hundreds of thousands of New Yorkers Right to Counsel was enacted to serve.

TakeRoot Justice and the Right to Counsel New York City Coalition urge you to support the much-needed actions by the Office of Court Administration that you've heard this morning. Thank you.

JENNY LAURIE: Good afternoon. My name is

Jenny Laurie. I'm the Executive Director of Housing

Court Answers, a non-profit which helps tenants avoid

eviction. We do our work through the staffing of

information tables in the New York City housing

courts and via a hotline. This work is partially

funded by City Council initiative funding, and we

very much appreciate that support. One of our tasks

is to refer tenants to legal services providers. Our

phone number is on the paper that landlords use when

they start a housing court case that they have to

serve on tenants. Our hotline currently receives

about 350 to 400 calls a day from tenants, most of

whom are in various stages of a court proceeding. In the first half of this Fiscal Year, we took over 20,000 calls on our hotline. Additionally, many more tenants call 3-1-1 and get the Tenant Support Unit. I highlight these numbers only to point out the enormous need that tenants are showing for help in their eviction cases. Prior to the ending of the eviction moratorium, we were able to refer all these tenants to counsel or to other programs, either the Assigned Counsel Program for Seniors, help filing AHTP actions if they had housing repairs, and all of that. That entire system has completely fallen apart. Most of the tenants we talk today are not getting counsel.

I also want to talk a little bit about the something like 50 percent of tenants who default on their nonpayment cases according to a recent report by the Furman Center. The Furman Center found that 40 percent of warrants statewide resulted from a default decision in the case and that tenants knowing that they had a right to counsel reduced the number of defaults so I think that points out how important Local Law 53 is in terms of organizing. We support

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2 obviously the two resolutions before the City Council 3 and thank the City Council for its support.

WANDA MARTINEZ: Good afternoon. My name is Wanda Martinez, and I am a Tenant Leader with CMS out of Queens, and I'm here to also express how important it is to have these tenant organizations that let us know the rights that we have and help us confront situations that otherwise will continue to make our lives a little less pleasant. In my case, it was repairs. We have been fighting for repairs for decades, and it wasn't until CMS came in, helped us organize, helped us file the appropriate paperwork so that our voice was heard with the courts, with the landlord who has since all this started finally making the repairs and giving us the quality of life that we deserve. We are paying our rents; they should render the services. I guess I want to reiterate how important it is to keep these organizations funded so they can continue to educate the tenants of New York City as to their rights and in that case in New York State because Right to Counsel is needed there also. Thank you for listening to us today.

CHAIRPERSON SANCHEZ: Thank you.

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COMMITTEE COUNSEL ROMERO: Our next panel will be Lloyd Smith, Paulette James, Pilar D., and Tom Gogan.

am Lloyd Smith, and I'm a member of Flatbush Tenants
Coalition, and my mission is to convince our elected
officials how important RTC is to us as tenants in
NYC. RTC helps tenants in our city to better
understand this complex housing court system. People
like myself, seniors, black and brown people,
immigrants who do not have a command of the English
language, and persons who are coming to the court for
the first time. I have a couple of questions to ask
the Council.

What can this Council do to help provide tenants with RTC?

Are the tenant actually receiving the Right to Counsel as we speak? I can answer that question myself. No, we are not.

I have a couple of asks. We need at least 70 million additional dollars. I am asking the City Council to support a statewide defense RTC

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legislation, which would mandate that in any city
where tenants have the Right to Counsel, eviction
cases be adjourned until tenants have legal
representatives. Today, more than 17,000 tenants in
NYC are being denied RTC. We won't stop fighting
until we are sure and safe and stable housing is a

8 right for all tenants. We will fight. I must end this

9 by saying I must work the work of him that sent me

10 while it is day for night cometh when no man shall

11 work. As long as I'm in the world, I am the light of

12 the world. Thank you, Council Members. Please help us

PAULETTE JAMES: Good afternoon, everyone.

13 get this bill passed statewide. Again, I thank you.

My name is Paulette James, and I'm a member of the Flatbush Tenants Coalition. The Flatbush Tenants

Coalition is one of the fighters for Right to Counsel since the beginning actually. Since 2017, Right to

Counsel was passed to provide tenants with counsel, and what a shame Right to Counsel was passed to provide tenants with counsel and today it seems worse to get one. Why do we have to fight if housing is a human right? City Council, which side are you on? All tenants need counsel. Landlords take advantage of

tenants, insult tenants, confuse them, and sometimes

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2 lie, and that leads to eviction. Now, new to you, 3 landlords are taking, filling their apartments with 4 paid government tenants. Now, these tenants, you don't know who they are, the old tenants, they come in and I don't know. One instant ran up to another 6 7 tenant, knocking down the door and telling them open the door, and totally leaving a hole in the door. 8 Those things are new, and that is because we don't have enough Right to Counsel lawyers to go around. 10 11 Most of my colleagues and everybody spoke today about 12 the things we are going through, but I see my time is 13 up, and I would like to end here to say City Council, we are counting on you to help us and save us from 14

fears and tears. Thank you so much.

PILAR DEJESUS: Good afternoon. My name is Pilar DeJesus. I wear many hats besides the one I have on today, but today I am going to speak as a constituent, as a voter, as a Latina who's been born and raised in this city for 42 years, and I just want to really first highlight and I want to also support and uplift a lot of my colleagues who spoke about the issues when it comes to us as legal services providers and what's happening in the court and with tenants and the organizers and the tenant leaders

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that are here in the room, and so I just want to uplift that and then, again, just remind the Council and other legislators across the state we have, I call it a housing pandemic, we have a mental health pandemic. Without housing, your mental health really is impossible to be stable, and I know this personally of being illegally evicted at one point in my house and also personally talking to individuals who have lost their jobs and then go on the street and then also start using more heavier drugs and become unstable. I also want to talk to we have a lot of youth that are homeless, and we're always talking about the youth, we want to get the youth, we had a youth situation in Washington Heights not too long ago, and I think we need to start addressing the root of that problem, and a lot of it is coming from the housing instability. Yes, food insecurity as well, but the housing instability is really, to me, one of the main roots of what the mental health instability we have going on, and we're not addressing that. I think we also need to find out accommodations with HRA. HRA one-shot deals are not for all. If you do not have future ability to pay, you're not going to have that money to get it, and a lot of these other

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charities is just not enough so you really do rely on one-shot deals. I also want to highlight that we have the Rent Guidelines Board season coming up, I'll end with two more points and that was it, but Rent Guidelines season is coming up. Council needs to step in there too. We need those rents rolled back. We need a special hearing on that. We really need also the State to cancel the rent and mortgages during the pandemic because, honestly, we have a really huge housing pandemic in my opinion, and so, again, some of the solutions are HRA maybe needs to make accommodations for some folks who do not have future ability to pay. We need to consider maybe doing rent waivers for folks during the period of the pandemic because I don't honestly see a healthy path to this mental health crisis we have. It's a housing crisis, but it's tied to the mental health instability crisis we have currently. I just really would love to the City Council, the State, everyone all hands on to address the mental health crisis we have going that is also rooted in housing. Thank you.

TOM GOGAN: Good afternoon. Thank you,
Council Members Sanchez and Abreu, for both of your
resolutions. I support 100 percent. My name is Tom

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Gogan. I'm with the Move the Money New York City Coalition. When I was younger, I was a tenant organizer for many years actually. One of the groups that I worked with was Northern Manhattan Improvement Corporation which provided a very good model, and I'm happy to see that they're part of the Working Poor Coalition calling for implementing Local Law 53 and for expanding it and for really, I'm going to underline, implementing it. It's great to have words on paper, but what we need is action in terms of actually funding these programs to the extent that they need to be, and that's where Move the Money comes in and it's also where the City Council comes in. Clearly, it's important for the Council to take a stand relative to the current Administration at City Hall saying get this done. Enough with the talk about getting it done. Really get it done.

Number two, we have to talk about where the resources are really going to come from on the long-term. On the short-term, the money's there. On the longer-term, we are in a serious deep, deep expanding crisis, and we've got to look at the federal government in addition to the state government, and that's why we talk Move the Money.

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There is way too much money going to wars and the

Pentagon's military spending, not enough that covers

our veterans when they get home from these awful

wars, and definitely not enough resources coming back

down into our communities so I implore any Council

Member who has not yet signed onto Resolution 423,

which Carlina Rivera inaugurated, that's not the

correct term, in early December so please sign on as

a co-sponsor, and I thank Council Woman Ayala for

having just done that. That's very significant to

have the Deputy Speaker on board. Thank you so much.

WILLIAM BERSHADSKY: Good afternoon. My

name is William Bershadsky. I personally witnessed

the court's violation of the Right to Counsel, and I

would like to ask the Committee if they have any

18 this. Can somebody answer my question, please?

ideas how we can hold the courts responsible for

question, if I may, Chairs. We think it's very important for the State through the Office of Court Administration to slow the pace of cases. That's why we put forward Resolution 499. Also, Pierina's Resolution would expand Right to Counsel statewide which is very, very important.

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At the City level, we're going to do everything that we can to make sure that there's adequate representation for Right to Counsel.

answer, but, from my observation, I don't think nothing has been done to hold the court responsible.

I think with cumulative efforts, this is just an idea
I want to run by everybody here, that maybe we can have a meeting with the head judges and chief judges of all the courts in the boroughs, the Landlord
Tenant Courts, and have them pause every single case until the Right to Counsel law is obeyed 100 percent.
Can one of you tell me when we can have this meeting with the judges?

COUNCIL MEMBER: I told you earlier in the other room the Sergeants can give you our contact information, and we can be in touch with you or refer you to your individual Council Member, but we're always in conversations with the Right to Counsel Coalition led by Susan and the coalitions here today so thank you all for attending.

COMMITTEE COUNSEL ROMERO: Our next panel will be Sandra Mitchell, Valentin Lopez, Bryan Fotino, and Monica Schreiber.

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MONICA SCHREIBER: Hi. I'm Monica Schreiber. I'm a Tenant Organizer with Brooklyn Eviction Defense. We're a borough-wide tenants union building tenant power with other tenants, and we keep each other safe and housed because the State has failed to do so. That's why we're here today, trying to defend Right to Counsel because the State has illegally disrespected our voices and our bodies as we are constantly under threat of eviction. We need City Council to be RTC champions and come out publicly to say that we will fight to defend RTC. Specifically, we ask that you pass City Council Resolution 499 in support of our statewide Defend RTC legislation. This would mandate that tenants have the time they need to get Right to Counsel. I also demand that you pass Resolution 345 in support of statewide Right to Counsel for all New York tenants. I demand that the courts pause all cases for eligible tenants who don't yet have RTC until there is lawyer capacity. I demand that you ensure that OCJ manages the waitlist of tenants to make sure that all tenants who have been denied RTC get a lawyer. I also demand that you ensure that OCJ meets regularly with tenants and organizers to develop solutions that it will

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comply with the law to hold annual hearings and release annual reports. So far, it's been two years, and there's been one hearing, and it was on a Friday night as we all discussed. I demand that you fully fund RTC. As it exists now, the law is not currently fully funded. This is leading to retention challenges at legal services organizations, and this discourages zealous representation. We need the City Council to build on and maintain the legacy of RTC and to add at least 70 million dollars to fund Local Law 136. Finally, I'm demanding that you call on HRA to fund Local Law 53 immediately. HRA must announce publicly when they will release the Request for Proposals for the Fiscal Year of 2024 and the 3.57 million dollars they've allocated for such a goal. Thank you.

BRYAN FOTINO: Hello. My name is Bryan

Fotino. I am a Tenant Organizer at Catholic Migration

Services and the Right to Counsel Coalition

representing tenants throughout Queens. I'm here

today because, as others have pointed out, I've seen

the Right to Counsel degraded time and time again

over the past few months. I have been in court

helping connect tenants with their rights, and,

unfortunately, there is no bona fide Right to Counsel

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at the end of the day because court cases are still moving forward and people are still being evicted without lawyers, and I don't think that's right. I think that's a violation of human rights. We also don't have representation for affirmative cases. I represent tenants at 94-16 34th Road like Wanda Martinez who spoke before, and, thankfully, they've been able to connect with a CMS lawyer who has helped them sue their landlord and hold their landlord accountable for repairs violations, but not all tenants in New York City and throughout the state have that right so we're really advocating for a full statewide Right to Counsel, not this watered down version that has been forth in the Assembly budget. We need the full version with adjournments, with no carve-outs for New York City tenants just because we have some watered down Right to Counsel law here doesn't mean we shouldn't have the full protection of the State law mandating adjournments because at the end of the day the City doesn't control the court system, the State does. We need the full version for affirmative cases, for any case that could result in eviction so that's why I'm calling on all of you and the City Council today to please support Resolution

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 144 1 499 and Resolution 345 as well as the other proposals 2 3 of the Right to Counsel Coalition that would urge the 4 State to pass statewide Right to Counsel. I have been in dozens of these lobby meetings with State 5 Legislators, and so many of them don't seem to 6 7 understand the issue. They don't understand how the 8 housing crisis is affecting New Yorkers, how it's leading to rising homelessness, rising shelter population, and how we need a lawyer for everybody 10 11 who is being evicted so I am calling on you to put on 12 the pressure to the statewide legislative officials 13 and demand that they pass a statewide Right to 14 Counsel as we deserve. 15 VALENTIN LOPEZ: (Speaking Foreign 16 Language) 17 INTERPRETER: Good afternoon. My name is 18 Valentin, and I am here, I'm sorry, but there was a 19 technical problem but I have proof, I have been 20 moving my attorneys at (INAUDIBLE) Housing, but I'm 21 still waiting. The next one is on March 18th. 2.2 Otherwise, the case will be closed. (Speaking Foreign 2.3 Language) VALENTIN LOPEZ: (Speaking Foreign 24

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Language)

Right to Counsel in 2017, making New York City the

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first city in the country to have this right. We need this tool to stop displacement and reduce homelessness in our city. My previous landlord took me to court on false charges of rent arrears. He falsely presented a case, inflating the amount owed by almost seven times. I had legal representation even though I was able to prove that I held back the rent due to his neglect and refusal to make repairs, and, even though I proved and paid the correct amount owed within 24 hours of the case, I still was displaced and had to go into the shelter. Many ER visits and hospitalizations later due to the turmoil and trauma of fighting homelessness, by the grace of God Almighty, I am here before you today continuing to fight for communities everywhere to have the Right to Counsel. If Right to Counsel had been effect, I would have never lost my apartment. We need this tool to stop displacement, protect the tenants against unscrupulous greedy landlords, and to reduce homelessness in our city. This situation plays out across the country, resulting in mass displacement and homelessness in our country. It costs upwards from 3,000 dollars per person to house one person on a twin-sized bed that can only hold a 100-pound

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individual. I was 165 pounds then. I had to sleep with six women in one room. There were many, many fights, but the shelter costs the taxpayers 2 million dollars per year or more. It would be more costeffective and most humane to render free legal assistance with Right to Counsel. We need to save our communities and keep people in their apartments using the tool of Right to Counsel. Just a few seconds more, please. This tool must be made statewide as it is cost-effective to our country. We are asking City Council to be our City's vindicator and champion and invincible advocates to fight for Right to Counsel and to fully fund Local Law 53 immediately. We are demanding a full stop to housing court cases being heard without allowing time for tenants to be assigned legal representation with Right to Counsel. Yesterday, it was me. Today or tomorrow, it could be you. Housing is a human right. City Council, we need you to fight. City Council, we need you to win this battle for your constituents. Fight to fully fund and sustain Right to Counsel. City Council, we, the tenants, the ones who stood in long lines despite COVID to vote for you, we need you to enforce and

1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 148
2	fully fund Local Law 53. Thank you so very much for
3	your listening ear.
4	COMMITTEE COUNSEL ROMERO: Thank you. Our
5	next panel will be Ana Galvez, Yoselyn Gomez,
6	Alejandro Corlat, Nathan Mitchell, and Sylvia
7	Sanchez.
8	YOSELYN GOMEZ: Hello. (Speaking Foreign
9	Language)
10	INTERPRETER: Since 2017, I've been
11	fighting for the right to have a counsel and also so
12	that every person in New York may have a counsel.
13	YOSELYN GOMEZ: (Speaking Foreign
14	Language)
15	INTERPRETER: (INAUDIBLE) today I' in my
16	apartment, I almost have also another case in housing
17	court, and my landlord is one of the most well-
18	renowned that are pushing people to eviction
19	(Speaking Foreign Language)
20	YOSELYN GOMEZ: (Speaking Foreign
21	Language)
22	INTERPRETER: (INAUDIBLE)
23	YOSELYN GOMEZ: (Speaking Foreign
24	Language)

fighting.

1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 150
2	YOSELYN GOMEZ: (Speaking Foreign
3	Language)
4	INTERPRETER: Thank you very much to
5	Legislators and Council Members from the Bronx.
6	YOSELYN GOMEZ: (Speaking Foreign
7	Language)
8	INTERPRETER: Thank you very much, and if
9	you cannot go to the Bronx then please send your reps
LO	because those that aren't here, you have your rent
ll	paid, those who are here, us, we do not have our
L2	rents paid so thank you very much.
L3	ANA GALVEZ: (Speaking Foreign Language)
L4	INTERPRETER: My name is Ana Galvez. Good
L5	afternoon.
16	ANA GALVEZ: (Speaking Foreign Language)
L7	INTERPRETER: I am a leader at CASA.
L8	ANA GALVEZ: (Speaking Foreign Language)
L9	INTERPRETER: I think today we have heard
20	about numbers
21	ANA GALVEZ: (Speaking Foreign Language)
22	INTERPRETER: And loss.
23	ANA GALVEZ: (Speaking Foreign Language)
24	INTERPRETER: And I will tell you today
25	why it is important to have counsel

COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 151 1 ANA GALVEZ: (Speaking Foreign Language) 2 3 INTERPRETER: Me, without knowing that I 4 was already in the court system, I received an 5 eviction notice. ANA GALVEZ: (Speaking Foreign Language) 6 7 INTERPRETER: If it hadn't been for CASA, 8 for this woman on my side, and for the organization, I would be on the streets. ANA GALVEZ: (Speaking Foreign Language) 10 11 INTERPRETER: And that's why it's so 12 important to have this financing because out there, there's a lot of Anas who didn't know that they have 13 14 that right. 15 ANA GALVEZ: (Speaking Foreign Language) 16 INTERPRETER: I cannot say that I sing 17 victory yet because I'm still fighting to keep my 18 home. 19 ANA GALVEZ: (Speaking Foreign Language) INTERPRETER: Please believe me when we 20 21 say that we need the money to Right to Counsel and 22 all the money to know our rights. 23 ANA GALVEZ: (Speaking Foreign Language)

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1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 15
2	INTERPRETER: And that we will continue
3	this fight, and we don't care how many more hearings
4	we have to go, tenants will be present.
5	ANA GALVEZ: (Speaking Foreign Language)
6	INTERPRETER: Thank you very much, and I
7	hope that you consider all the words of all of us wh
8	are here today.
9	SYLVIA SANCHEZ: (Speaking Foreign
10	Language)
11	INTERPRETER: My name is Sylvia Sanchez. I
12	represent CASA, member of this organization.
13	SYLVIA SANCHEZ: (Speaking Foreign
14	Language)
15	INTERPRETER: I am a live example of what
16	tenants are going through.
17	SYLVIA SANCHEZ: (Speaking Foreign
18	Language)
19	INTERPRETER: So many evictions were not
20	held thanks to this woman and thanks to this
21	organization of CASA.
22	SYLVIA SANCHEZ: (Speaking Foreign
23	Language)
24	INTERPRETER: I was desperate (INAUDIBLE)
25	housing court and it continued being denied.

1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 153
2	SYLVIA SANCHEZ: (Speaking Foreign
3	Language)
4	INTERPRETER: With a upset, sick child at
5	home.
6	SYLVIA SANCHEZ: (Speaking Foreign
7	Language)
8	INTERPRETER: And one day after court I
9	went to CASA, they heard my case.
10	SYLVIA SANCHEZ: (Speaking Foreign
11	Language)
12	INTERPRETER: And they helped me find an
13	attorney.
14	SYLVIA SANCHEZ: (Speaking Foreign
15	Language)
16	INTERPRETER: And thanks to God I am still
17	at home.
18	SYLVIA SANCHEZ: (Speaking Foreign
19	Language)
20	INTERPRETER: Thank you very much.
21	NATHAN MITCHELL: Good afternoon. My name
22	is Nathan Mitchell. I'm here to testify on behalf of
23	CASA. I'm a CASA member. I just want to say that I
24	think the Right to Counsel is very important to us
25	because everyone in New York City and State should

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have a right to counsel. We're being very affected by this. We're being displaced. My neighborhood, I see is we're just being displaced by the landlords, and it's funny because they're not doing repairs, they're raising rents, and during this pandemic everything is going up like necessities, our utilities, our food. Our rents are going up, and a lot of us can't afford attorneys and lawyers. We're just going through this blind so the right to counsel and I thank CASA again because they helped me to learn about a lot of stuff that I had no idea, and our communities, we're just losing them to a lot of landlords that's really not doing anything. We're going to court. A lot of us don't know anything about what's going on. I've been in court a lot of times where we didn't have interpreters or the people that did interpret, the people that didn't speak English had no idea that they even had a right to counsel so when you give them the information, they're like, by the time you give them the information, it's a little late. They already maybe signed papers, they had no idea what was going on so there's a large amount of us that are low-income workers, fixed incomes that's going through this. I believe every tenant should be given

Corlat. I'm a Tenant Organizer with the Goddard

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Riverside Law Project in Council Member Abreu's District. We're a non-profit legal services organization that prides itself in being community based, serving tenants in the Upper West Side, Central Harlem, and single-room-occupancy tenants throughout the West Manhattan. I'm here to speak on behalf of my organization in support of all the different demands that have been made, the Resolutions put forward by this Committee and the demand to increase funding for AHTP, to fully fund Right to Counsel, and to finally implement Local Law 53, expanding funding for community organizing and education around tenancy rights and Right to Counsel more specifically. As an organizer, I get to see and am echoing many of the testimonies that were already made, I get to see so many things that do not arrive to the dockets of housing court. Whenever we get to a building, we encounter landlord harassment, legal intimidation, and deliberate neglecting, withholding and warehousing of apartments, rent overcharges, and palpable fear from tenants in fighting these abuses as they do not trust the protection that nowadays only exists on paper, not actually backed or guaranteed by the City or by New York State. Many

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cases do not get to housing court simply because tenants self-evict before being sued because they start paying illegal rent increases or because they take on unsustainable debt to cover rent arrears that if the cases did go through housing court, if they did get legal rep, and if they could access resources that would not be the case. Working in a community-based organization, I see my attorney colleagues struggling with unsustainable caseloads from housing court assignments leaving us with much less capacity to work with tenants in our surrounding neighborhood whom we could provide with much more comprehensive services and support and organizing just beyond legal representation.

Lastly, we're also seeing landlords take
this as an opportunity to attempt to reestablish
their dominance, hiking rents from regulated
apartments, withholding essential services, and
filing scores of cases with the knowledge that even
if a minority of those tenants are not able to get
legal rep, they will be able to obtain evictions that
otherwise the program should not be allowing.

Our demands are quite simple. Enforce the fulfillment of Right to Counsel by fully funding the

Rent Cake: George Pataki, Market Ideology, and the

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Attempt to Destroy Rent Regulation in New York. I hope that someone will ask me at the conclusion of my remarks to comment on the gross non-responsiveness of the Administration's representatives and what can be done about that.

I want at firs to take a moment to thank the many Members of both Committees who are early cosponsors of Intro. 915, the Co-op Disclosure Bill.

It's well-know that discrimination thrives in an environment of secrecy, and secrecy is the universal way that the co-op application process is handled.

Intro. 915 supported by two dozen civil rights and allied organizations explicitly do not shrink in any way the legal reasons that co-ops currently have to turn people down. It just requires that co-op boards when they reject an applicant, let the applicant the specific reasons why. This is transparency at the most basic level. Further information is available at coopdisclosure.nyc. I hope that those who are not yet on Intro. 915 join their Colleagues as co-sponsors.

Turning to today's business, I wanted to urge Members to think about how the assistance that legal services lawyers give by providing eviction protection services can and should be leveraged to

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provide interrelated assistance. Once contact is made between lawyer and client, the lawyer will find out now only about the eviction proceeding but ways in which the landlord has not maintained the apartment or building properly. There needs to be more effective ways for affirmative cases to be brought by others than HPD to challenge failures to abide by the Building Maintenance Code. The client's meeting with the lawyer is an opportunity to learn about the landlord's failure to make...

SERGEANT-AT-ARMS: Time expired.

CRAIG GURION: Reasonable accommodations or modifications to the needs of the tenant or others with disabilities who live in the building. That same meeting is an opportunity to find out about other discriminatory practices the landlord may be engaged in so the provision of eviction protection services can, if the right questions are asked, have great yield even beyond the immediate goal of preventing eviction.

Finally, in my humble opinion, private pro bono counsel are not the enemy here. Clearly, most of the work needs to be done by legal services providers and other not-for-profits who need much

mean it's societal discrimination really, but why is

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there such a double standard and maybe there are ways to kind of get ahead of where we obviously need to go as a society to survive what's coming up and the work that we all have to do together. I really want to thank all of you who are here today working on this. It is so important. When we think about landlords and what it is, it's an investment, it's a business...

SERGEANT-AT-ARMS: Time expired.

We allow a negotiation if you will to come down to violence, and eviction is violence. It's life—threatening and so many people are going through it, and why don't we talk about, I was wondering, adhesion contracts and why they're not enforced in the realm of landlording. They are enforced in every other investment realm. Commercial law as well, it's not enforced if it's a business, it's a product, and clearly not living up to the standards that they say that they are going to and then again bringing harassment and violence into the situation...

CHAIRPERSON SANCHEZ: Miss Lumpkin...

SHANNON LUMPKIN: Talking about that as well. Again, thank you all for listening and, again,

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If we inadvertently missed anyone who would like to testify virtually, please use the raise hand function in Zoom, and I will call on you in the order of hands raised.

testify in person, please visit the Sergeant's table

and complete a witness slip now.

Seeing no one, I would like to note that written testimony which will be reviewed in full by Committee Staff may be submitted to the record up to 72 hours after the close of this hearing by emailing it to testimony@council.nyc.gov.

Deputy Speaker Ayala, we have concluded public testimony for this hearing.

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CHAIRPERSON AYALA: You may begin. Go

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ahead.

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GREG LEE: Good afternoon. My name is Mr.

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groups, and I was one of the children who was born 6

Greg Lee from Brooklyn, New York. I'm with all

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when the country was protesting President Nixon, June

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23, 1973, also before they elected Vice President

Gerald Ford and around the time that former President

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Lyndon Johnson died. I've been helping with Right to

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Counsel court watches, and I saw with my own eyes

12 13 everything that everyone else said was true. I also am disappointed that Right to Counsel that we fought

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so hard for and won in 2017 has been overturned and

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no longer exists and seemingly it'll never exist

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again, and we're trying to get them to pass it on the

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State level. They won't pass it on the State level

seemingly. I also can't get all my needed repairs

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done. Several times, my hot water would disappear. No

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one would say anything. Several times my ceilings had

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leaked, but yet landlords want to raise rents and

evict because they want to raise the rents on the new

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including landlords, they feel they shouldn't have to

tenants, and it seems that today more merchants,

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do the work even if they're getting paid. Is my time up? All right, thanks.

CHAIRPERSON AYALA: Thank you.

PAMELA ASHWOOD: Good afternoon. My name is Pamela Ashwood. I am here today representing my mother. She would be 100 years old this year. She passed away six years ago. She fought for tenants' rights when I was a child up until the day she passed away, and I'm here to represent her and also represent the community which is being displaced. My mother, she fought, and we didn't have all of these things around when she was fighting, so I'm here today on her behalf to continue to fight.

When I was a child, my mother, she paid out of her own pocket to keep heat and hot water in a building that a landlord neglected. The landlord did not provide heat, hot water (INAUDIBLE) provide the care of his building, the maintenance of his building. My mother spent money out of her own pocket to have people come in and fix the boiler and get heat and hot water into the building. She tried to form her own tenant association, but the people of the building didn't help her or assist her with it and so she had to spend her own money in order to get

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the heat and hot water into the building, and that was going to benefit everybody, not just her. She spent the money, got the heat and hot water running, but the tenants didn't want to contribute so the pipes went cold again so we had to go to the hydrant in the street in order to get heat and hot water, and now here it is, I'm six decades old and I'm still fighting for the same things that my mother fought for. In 2005 or 2006, I had to go to court for my mother. She was 80-something years old, and I had the opportunity and the pleasure of taking care of her until she passed away six years ago. I went to court for her because they said that she owed over 2,000 dollars' worth of rent so when I went to court for her, I didn't have an attorney represent me, I didn't have anybody represent me for my mother so she wasn't able to go because her sight was failing so I was the one that was helping her the most so when I did happen to go to court, my mother kept such good records and at the time it wasn't pay by card, pay by this, pay by phone. It was pay by money order, so my mom had her drawer full of rent receipts and for the money orders so I took all of the money orders, and I

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went to court, and when I got to court I had every
money order that my mother paid rent with...

CHAIRPERSON AYALA: Miss Ashwood, we need to wrap up.

PAMELA ASHWOOD: You know what, I want to say that I've been in the streets as well, I was evicted from my home as well. I was in court, and my children were in the house, and I was in court, and they came to my house and they put my kids in the street and I was in housing court in the Bronx, and they came to my house and my children at home and they put my children in the street, and I told them come over to the court where I was so we were in the street. You know what, I would like to say that, you know what, we need Right to Counsel because if we would have Right to Counsel a lot of people would not be in the street, and, you know what, the people that we vote into office, you guys make a lot of money so you are not in jeopardy of being evicted because you make so much money and, you know what, you don't have to have affordable housing, but we do, we need affordable housing. We need Right to Counsel so we won't be evicted, so we won't be ...

PAMELA ASHWOOD: Evicted, we won't be homeless.

CHAIRPERSON AYALA: Thank you.

PAMELA ASHWOOD: And I just want to thank you for your time. You know what, we need Right to Counsel, and, you know what, if we were criminals, criminals have right to counsel, why can't tenants

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have Right to Counsel?

CHAIRPERSON AYALA: I agree. Thank you so much. Thank you.

COMMITTEE COUNSEL ROMERO: Next we have Karen Adams and Claristine Gardner.

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name is Claristine Gardner, and I've been living in my apartment for more than 30 years. Many turned over, but I'm still there. My landlord is fighting to get me out of there into a nursing home which I'm not ready to go. Repairs in my building, living standard, and because of that I have to join with this organization to help me stay in my apartment. Repairs (INAUDIBLE). I'm asking, please, for the Right to

Counsel so that when we go to the court, we have

somebody to represent us. Thank you very much.

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KAREN ADAMS: Hi. My name is Karen. I had an illegal eviction. Landlord did foul things to put me out. Never received an eviction notice. The landlord lied to the courts in Section 8. (INAUDIBLE) living in the streets and buildings, on the floor, on the trains and buses, whatever to survive. What did I write here? After living on the street, I know people. I asked can I please stay with them. I did not tell them my situation because I was embarrassed. I'm sorry (INAUDIBLE) I have to leave them because they were getting abusive so I had to leave. What did I put over here? I have stayed with people that I knew then I had to leave because I was being harassed by gun. Then I've been moving from place to place. I've been trying to find a place but don't have my Section 8 voucher. We need attorneys to represent all tenants in need so they don't get displaced and lose everything just like me.

In 2019, I went to housing court to vacate the decision. They denied me several times. In 2022, I found out the landlord withheld all my mail. I am so sorry (INAUDIBLE) because I was not served...

In 2019, I went to vacate the decision because I was not served. The court denied. I continued (INAUDIBLE)

to get answers to questions that we were not able to

1	COMMITTEE ON GENERAL WELFARE JOINTLY WITH COMMITTEE ON HOUSING AND BUILDINGS 171
2	get today. Again, thank you so much, and I will pass
3	it over to Council Member Pierina Sanchez to close us
4	out. Thank you.
5	CHAIRPERSON SANCHEZ: Thank you, Deputy
6	Speaker, and thank you to everyone who participated
7	today and especially those who have stayed. (Speaking
8	Foreign Language)
9	We will follow up with the Administration
LO	for answers and thank you, everyone, so much
L1	including our team who helped us to prepare for
L2	today. Thank you.
L3	CHAIRPERSON AYALA: With that, this
L 4	hearing is adjourned. [GAVEL]
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 19, 2023