CITY COUNCIL CITY OF NEW YORK ----- X TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON CONSUMER AND WORKER PROTECTION -----Х Wednesday, March 29, 2023 Start: 10:17 a.m. Recess: 4:26 p.m. Council Chambers, City Hall HELD AT: B E F O R E: Marjorie Velázquez, Chairperson COUNCIL MEMBERS: Shaun Abreu Erik D. Bottcher Gale A. Brewer Amanda Farias Shekar Krishnan Julie Menin Chi A. Ossé Robert F. Holden Rafael Salamanca, Jr. World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502

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Bart Hubbuch Restaurant owner Memphis Soul and others Pedro Goico Restaurant owner Mamajuana Cafe

Alban Infante Restaurant owner

Kathleen Riley New York State Restaurant Association

Dawn Kelly Restaurant owner The Nourish Spot

Soylo Ramirez Restaurant owner

Megan Rickerson Restaurant owner Someday Bar

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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 10
2	SERGEANT AT ARMS: Good morning and welcome to
3	today's New York City Council hearing for the
4	Committee on Consumer and Worker Protection. At this
5	time please silence all electronic devices. If you
6	wish to submit testimony you may at
7	testimony@council.nyc.gov. Chair we are ready to
8	begin.
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10	CHAIRPERSON VELÁZQUEZ: Good morning. My name is
11	Marjorie Velázquez, and I am the Chair of the
12	Committee on Consumer and Worker Protection, and I'd
13	like to welcome you to our hearing on Intros 813,
14	891, and 818. I'd like to recognize my fellow
15	Councilmembers Salamanca, Menin, and Ossé.
16	Also, I'd like to start off with Intro 813,
17	sponsored by Councilmember Holden, which would
18	establish exemptions for third party food delivery
19	services from the limits on fees charged to
20	restaurants. In 2021, this Council passed a local
21	law to permanently cap the fees third party food
22	delivery services can charge restaurants. This cap
23	protects restaurants from fees imposed by delivery
24	services, which was critical during the pandemic and
25	continues to be vital to the state. Intro 813 would

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 11 2 amend this law by allowing third party delivery 3 services to increase their fees for restaurants that 4 choose to pay for more additional services such as 5 marketing in the apps.

Intro 891 sponsored by councilmember Salamanca 6 7 would amend an outdated law to allow sports venues to participate in games of chance for charitable 8 9 purposes. This bill would permit our favorite stadiums, Yankee Stadium, and arenas like Citi Field, 10 11 Yankee Stadium, and MSG to participate in 50-50 raffles and other games of chance to raise money for 12 our local organizations in our communities. It would 13 14 create more opportunities for nonprofits to receive 15 the funds they so desperately need to be able to 16 continue their work on the causes that we care about. 17 Lastly, Intro 818, sponsored by Councilmember Brewer, would establish an outreach and education 18 19 campaign to provide information to workers who may 20 not know that Temporary Schedule Change Act. The 21 Temporary Schedule Change Act, which was enacted by local law in 2018 protects workers who seek temporary 2.2

24 Under this local law, workers can request changes 25 without fear of retaliation. The strength of the

changes to their work schedules for personal events.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 12 Temporary Schedule Change Act depends on workers' 2 3 awareness that such protections exist. An outreach 4 and education program related to this local law would provide workers with critical information related to 5 their rights in the workplace. I look forward to 6 7 hearing from you all on each of these bills and I'm going to turn it over now to Councilmember Salamanca 8 9 to make an opening statement.

COUNCILMEMBER SALAMANCA: Good morning. 10 Thank 11 you Madam Chair. If you visit virtually any college 12 or professional sporting events across the country, 13 you are bound to see the same thing play out in 14 concessions, concourse, and other fan areas: Fans 15 lining up for the opportunity to purchase a 50-50 16 game raffles. For those of you that don't know, 50-17 50 raffles are a simple concept. Teams sell number 18 raffle tickets at varying price points before and 19 during the game, before announcing the winning ticket 20 and the latter half of the game. While 50% of the 21 proceeds go to a winning fan. The other 50 goes to a 2.2 far more meaningful purpose: a local charity of the 23 team's choice.

Across the country, teams are raising incredible amounts of money for local charities. In 2022,

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 13
2	besides winning the Super Bowl, the Los Angeles Rams
3	of the National Football League set an NFL single-
4	season 50-50 raffle record by raising \$1.7 million in
5	raffle sales across eight games. Across eight home
6	games, at that. Here in New York State the Buffalo
7	Bills' 50-50 raffle raising money raising money for
8	pediatric cancer research has become so popular,
9	they've expanded their in-game raffle sales to
10	include online sales. Just 30 minutes from City Hall
11	and Elmont, New York, the New York Islanders will
12	soon be selling 50-50 raffles for their own charity.
13	But right here in New York City, the practice is not
14	allowed under the city charter. Intro 891 would
15	change that by allowing sports venues in the city to
16	host 50-50 raffles raising thousands of dollars for
17	local charities in the process.
18	Thank you Chair Velasquez for allowing me to
19	speak on this bill and for being a co-sponsor as
20	well.
21	CHAIRPERSON VELÁZQUEZ: Okay, I'd like to
22	recognize councilmember Abreu, who has joined us.
23	Unfortunately, because we still don't have quorum, we
24	cannot hear from councilmember Holden. So we will
25	begin with testimony from the Administration.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 14
2	COUNSEL: Thank you Chair Velázquez. Good
3	morning and welcome. My name is Sarah Swain counsel
4	to the Committee on Consumer and Worker Protection
5	and I will be moderating today's hearing. Before we
6	begin, I'd like to remind everyone that is joining us
7	via Zoom that you will be on mute until you are
8	called on to testify, at which point you will be
9	asked to accept to be unmuted by the host. I'll be
10	calling on public witnesses to testify after the
11	conclusion of the administration's testimony and
12	councilmember questions, so please listen carefully
13	for your name to be called.
14	We will first be inviting testimony from the
15	Department of Consumer and Worker Protection and
16	Small Business Services. At this time, I will
17	administer the affirmation. Administration panelists
18	please raise your right hand.
19	Do you affirm to tell the truth, the whole truth
20	and nothing but the truth before this committee and
21	to respond honestly to Councilmember questions.
22	ALL: I do.
23	COUNSEL: You may begin.
24	ASSISTANT COMMISSIONER ORTIZ: Good morning Chair
25	Velázquez and members of the Committee. My name is

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 15 Carlos Ortiz, and I'm the Assistant Commissioner for 2 3 External Affairs at the Department of Consumer and Worker Protection. I'm joined by Elizabeth Wagner, 4 our Deputy Commissioner for the Office of Labor 5 Policy and Standards; Andrew Frank, our Associate 6 7 General Counsel; and Steven Picker, Executive Director of Food and Beverage Industry Partnership at 8 9 the Department of Small Business Services.

Thank you for the opportunity to testify today on 10 Introductions 813, 818, and 891 relating to delivery 11 12 fee caps, the temporary schedule change law, and 13 games of chance respectively. These three bills each 14 highlight different aspects of the varied work we do 15 to protect New Yorkers during their daily lives and 16 uplift the small businesses that bring vibrancy and 17 necessary services to our communities.

18 As part of our licensing of online third party 19 food delivery services, also known as delivery apps, 20 DCWP enforces caps on what delivery apps can charge restaurants for each delivery they facilitate. 21 2.2 Currently, delivery apps can only charge a restaurant 23 a total of 23% of an order in fees, broken down as follows: Up to 15% for delivery fees, up to 3% for 24 transaction fees, and up to 5% for other fees. 25 The

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 16 caps on fees at delivery apps can charge restaurants 2 3 were first created by the City Council during the COVID-19 pandemic, and were later made permanent 4 under Local Law 103 of 2021. Local Law 103 also 5 required DCWP to submit a report every two years to 6 7 the Council that provides feedback on the impact of 8 the fee caps in New York City.

9 Introduction 813 seeks to amend the fee caps. Our understanding of the bill as drafted is that it 10 11 will allow delivery apps to charge additional fees to restaurants in exchange for being listed and marketed 12 13 on their platforms. My colleague at the Department 14 of Small Business Services can speak more directly to 15 the fee caps and their impact on New York City's restaurants small businesses. As the restaurant 16 17 industry continues to recover, SBS is ready to 18 provide continued support and help small businesses 19 navigate a rapidly market landscape.

As an enforcement agency, DCWP will enforce the fee caps at the limits mandated by local law. We are also on track to submit the required report on the impact of the fee caps this September. If the fee caps are amended before that time, we believe that the report will need to be pushed back to account for 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 17 2 the change of circumstances in the industry. I would 3 also note that the current fee caps are subject to 4 ongoing litigation.

Under the temporary schedule change law, 5 employees are entitled to temporary adjustments to 6 7 their normal work hours or location for certain 8 personal events. The temporary change could include 9 shifting working hours, taking unpaid time off, or swapping working hours with a co-worker. Emplovees 10 11 are protected from retaliation for making requests under this law. An employee is guaranteed up to two 12 13 schedule changes per year for a maximum of two 14 business days. The law covers only certain types of 15 personal events, which include caregiving for an 16 employee's family member with a disability, or for a child under 18, attending a public benefits hearing, 17 18 or anything that we that would be permissible under 19 the New York City Paid Safe and Sick Leave Law.

Introduction 818 will require DCWP to conduct an annual outreach campaign to inform New Yorkers about the Temporary Schedule Change Law. The agency will be required to develop and distribute materials relating to law to employers, who would then be required to distribute them to their employees.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 18 Additionally, DCWP would have to implement a media 2 campaign online and on television, radio and print. 3 4 The DCWP supports the intent of this bill. We are committed to educating New Yorkers about their rights 5 in the workplace. DCWP currently does extensive 6 7 outreach on all its worker rights. In 2022 alone, our Community Affairs Team conducted more than 250 8 9 worker-focused events in partnership with community organizations, sister agencies, and elected officials 10 11 reaching more than 20,000 New Yorkers.

We would recommend that the bill also include 12 13 outreach on the Paid Safe and Sick Leave Law, which 14 also provides vital opportunities for workers to 15 address personal needs. A combined outreach campaign 16 will provide workers with a complete understanding of 17 their rights time off under city law. Additionally, 18 we would like to explore ways to refine the 19 protections under the Temporary Schedule Change Law 20 to align them with those under the Paid Safe and Sick 21 Leave Law, and reduce administrative burdens on our 2.2 small businesses and workers. We look forward to 23 working with the Council as this bill continues through the legislative process. 24

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 19
2	Currently, both New York City and the New York
3	State Gaming Commission regulate charitable gaming.
4	In New York City DCWP issues licenses to nonprofits
5	operating games of chance, such as a raffle.
6	Currently, operators a games of chance cannot offer
7	prizes worth more than \$100, allow wagers more than
8	\$10, admission fees more than \$2, or conduct more
9	than 12 games a year. There are also restrictions on
10	the amount of advertising an organization may do, and
11	how much the organization may compensate the staff
12	that operates the game. Finally, New York City law
13	prohibits the sale of alcohol other than beer during
14	games of chance. Instruction 891 would provide
15	exemptions to these restrictions for games of chance
16	that take place at professional sporting venues.
17	DCWP supports this legislation and efforts like this
18	to modernize games of chance and align it with New
19	York State charitable gaming regulations. Currently,
20	other New York State based sports venues hold
21	charitable games of chance on site, including the
22	Buffalo Bills and the New York Islanders. New York
23	City sports teams should also have that right. DCWP
24	looks forward to working with the Council as this
25	bill moves forward.
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COMMITTEE ON CONSUMER AND WORKER PROTECTION 20
Thank you for the opportunity to testify on these
three bills. We look forward to answering any
questions you might have.
CHAIRPERSON VELÁZQUEZ: Okay. I'd like to begin
with Intro 891. How many games of chance licenses
did the Department issue last year?
ASSISTANT COMMISSIONER ORTIZ: I'm sorry. I
don't have that number in this in this document right
now, but I'll find it for you before this hearing
ends.
CHAIRPERSON VELÁZQUEZ: Thank you. And how many
games are chances licenses were forfeited last year?
ASSISTANT COMMISSIONER ORTIZ: Sorry. Could you
repeat the question?
CHAIRPERSON VELÁZQUEZ: How many were forfeited
last year? You don't have that either?
last year? You don't have that either? ASSISTANT COMMISSIONER ORTIZ: No, we do not.
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ASSISTANT COMMISSIONER ORTIZ: No, we do not.
ASSISTANT COMMISSIONER ORTIZ: No, we do not. CHAIRPERSON VELÁZQUEZ: Okay. Does 891 raise any
ASSISTANT COMMISSIONER ORTIZ: No, we do not. CHAIRPERSON VELÁZQUEZ: Okay. Does 891 raise any concerns about processing new license applications?
ASSISTANT COMMISSIONER ORTIZ: No, we do not. CHAIRPERSON VELÁZQUEZ: Okay. Does 891 raise any concerns about processing new license applications? ASSISTANT COMMISSIONER ORTIZ: No, it does not
ASSISTANT COMMISSIONER ORTIZ: No, we do not. CHAIRPERSON VELÁZQUEZ: Okay. Does 891 raise any concerns about processing new license applications? ASSISTANT COMMISSIONER ORTIZ: No, it does not raise those concerns for us. Ultimately, we feel

COMMITTEE ON CONSUMER AND WORKER PROTECTION 21
 type of modernization, we think it's important for- for games of chance licensees.

4 CHAIRPERSON VELÁZQUEZ: That's the department
5 anticipate Intro 891 to cause any changes to the
6 current application process?

7 ASSISTANT COMMISSIONER ORTIZ: No, we do not 8 anticipate changes to our application process at this 9 time.

CHAIRPERSON VELÁZQUEZ: Okay. Moving along to 10 11 818. Local Law 69 of 2018 allows employees to take 12 two Temporary Schedule Changes per calendar year, and it became effective August 28, 2020. Since then, how 13 14 many complaints have been filed with the Department 15 related to the Temporary Schedule Change Act? 16 ASSISTANT COMMISSIONER ORTIZ: Since then, we 17 received a total of 16 complaints.

18 CHAIRPERSON VELÁZQUEZ: How many violations of 19 Section 20-1262 have been issued by the Department? 20 ASSISTANT COMMISSIONER ORTIZ: We-- Since 2018, 21 we've opened six investigations that are related to 22 the Temporary Schedule Change Law.

23 CHAIRPERSON VELÁZQUEZ: Any violations or 24 penalties?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 22
2	DEPUTY COMMISSIONER WAGNER: Yes, Councilmember.
3	We've assessed a total of \$11,500 in restitution in
4	cases involving violations two cases involving
5	violations of that temporary schedule change law.
6	CHAIRPERSON VELÁZQUEZ: What kinds of Route
7	breach has the department conducted related to Local
8	Law 69 of 2018?
9	ASSISTANT COMMISSIONER ORTIZ: I think, um, in
10	terms of the Temporary Schedule Change Law, we we
11	have information that's available on our website. We
12	have discussed it at our worker-focused events. I
13	think ultimately this bill is important to us because
14	it offers an opportunity to elevate Temporary
15	Schedule Change Law as it relates also to paid safe
16	and sick leave, and make needed changes the law that
17	perhaps will will promote its use more often and
18	it's understanding when workers, particularly as it
19	relates to reducing administrative burdens.
20	Currently Well, let me let me pass it to my
21	colleague as well, who can describe kind of what the
22	process is now for a worker in a business, when
23	they're requesting these types of changes.
24	DEPUTY COMMISSIONER WAGNER: So the Temporary
25	Schedule Change Law, you know, as you noted, allows
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1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 23 2 for two schedule changes per year. That can be a 3 situation where a worker asked for a change in hours, 4 or for an accommodation like remote work. Or it 5 could just be two-- up to two days of unpaid time off 6 per year.

7 The reasons a worker can use time could be-- are a little bit more expensive than the Paid Safe and 8 9 Sick Leave Law, including childcare reasons and public benefits hearings, or of course for any use 10 11 that's allowed under the Paid Safe and Sick Leave So there is sort of an alignment between the 12 Law. 13 two laws and they relate to each other. You know, that's why we think, you know, with an outreach 14 15 campaign, it would be really valuable to workers to 16 understand how these rights intersect, and to be able 17 to message it that way while also making sure people 18 are aware of their rights under the Paid Safe and 19 Sick Leave Law.

20 CHAIRPERSON VELÁZQUEZ: Can you describe to me 21 what kind of support is currently available to 22 employees and employers seeking more information 23 related to the Temporary Schedule Change Act? 24 DEPUTY COMMISSIONER WAGNER: We have a detailed 25 FAQ on our website that explains exactly how the law

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 24 works, how to access it, and then for employers, how 2 3 to offer the benefit. 4 ASSISTANT COMMISSIONER ORTIZ: Councilmember, to follow up on your earlier question -- I'm sorry to 5 interject -- but there are currently 19 licensees of 6 7 games of chance in New York City. CHAIRPERSON VELÁZQUEZ: 8 19? 9 ASSISTANT COMMISSIONER ORTIZ: Yes. CHAIRPERSON VELÁZQUEZ: Any forfeited last year 10 11 or no? ASSISTANT COMMISSIONER ORTIZ: We don't have that 12 13 data, how many were forfeited. 14 CHAIRPERSON VELÁZQUEZ: Okay. And where can an 15 employee go with questions related to the Temporary Schedule Change Act? 16 17 DEPUTY COMMISSIONER WAGNER: We take questions 18 from on our intake hotline, so anyone can call 311 to 19 get to our intake and get more information, or they 20 can go to our website to get more information. CHAIRPERSON VELÁZQUEZ: Perfect. Thank you. 21 Moving along to 813, which I think this is why we 2.2 23 have a lot of folks here today. So local law 103 of 2021 established a permanent cap on fees for third-24 party delivery services charged to food service 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 25
2	establishments. It was enacted on September 26,
3	2021, and effective January 24, 2022. It is codified
4	in 20-563.3 of the Administrative Code. It requires
5	DCWP to submit a report recommending the maintenance
6	or adjustment of the caps on third party delivery
7	fees. Does the Administration anticipate any issues
8	meeting the September 30 reporting deadlines?
9	ASSISTANT COMMISSIONER ORTIZ: Thank you,
10	Councilmember. We do not anticipate any delays, and
11	we're on track for the September report at this time.
12	CHAIRPERSON VELÁZQUEZ: How do you think 813
13	would impact the Admin's ability to complete the
14	report on time?
15	ASSISTANT COMMISSIONER ORTIZ: Well, I do think
16	that if if there are changes or amendments to the
17	fee caps, that it would be important to also adjust
18	when the report is due, in case there are any impacts
19	of the industry that should be taken into account.
20	The report is meant to be a review of of the impact
21	of the feet caps.
22	CHAIRPERSON VELÁZQUEZ: How do you anticipate the
23	passage of Intro 813 impact these recommendations
24	included in the report?
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 26
2	ASSISTANT COMMISSIONER ORTIZ: Well, I think we'd
3	have to I mean, if if the Introduction was to
4	pass, I think we have to consider how the changes
5	amendments in the fee caps are impacting our small
6	businesses, or the industry overall. Ultimately
7	Ultimately, for us, it's important that that a
8	report is comprehensive of of the of the lay of the
9	land as it is in the for our businesses.
10	CHAIRPERSON VELÁZQUEZ: How many complaints have
11	you received related to the delivery fee caps?
12	MR. FRANK: Thank you, Councilmember. We haven't
13	received any complaints specifically about the
14	delivery fee caps. We have received a handful of
15	complaints against third party food delivery apps in
16	recent years, but mostly having to do with general
17	consumer protection issues such as overcharging or
18	refund policy issues.
19	CHAIRPERSON VELÁZQUEZ: How many violations of
20	delivery fee caps have been issued?
21	MR. FRANK: We haven't issued any violations.
22	CHAIRPERSON VELÁZQUEZ: How many How much
23	restitution has the department recovered on behalf of
24	food service establishments for violations of
25	delivery fee caps?

1COMMITTEE ON CONSUMER AND WORKER PROTECTION272MR. FRANK: No restitution in that space.3CHAIRPERSON VELÁZQUEZ: Sorry. I know it's4repetitive, but you know we've got to get this on the5record.

How has Local Law 103 of 2021 affected wages or 6 7 working conditions for people who deliver food or beverages for third party food delivery services? 8 9 ASSISTANT COMMISSIONER ORTIZ: Thank you, Councilmember. That is that is something that's 10 11 going to be captured in our report in September. There-- I think there are-- there are multiple moving 12 pieces I think that would impact that report. You 13 14 know, it could be this Introduction. It could be the 15 ongoing litigation. It could be our efforts around-around supporting workers and other sectors of this 16 17 industry. I think it'd be premature at this moment 18 to discuss that -- that factor with the report. 19 CHAIRPERSON VELÁZQUEZ: So are you aware of any 20 changes to wages or working conditions since the implementation of this law? 21

ASSISTANT COMMISSIONER ORTIZ: I would-- Sorry. I would say at this point in time that we are still collecting information about the impact of the fee caps. Ultimately, I do want to provide some larger

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 28
2	context. You know, the Council has been discussing
3	fee caps as it relates to delivery apps and
4	restaurants since 2019. We had the emergency
5	legislation in 2020. And then we had the more
6	permanent legislation in 2021. Ultimately, the DCWP
7	is committed to enforcing the fee caps and if the
8	council decides on further changes to it, we will
9	enforce whatever limits those are as well.
10	CHAIRPERSON VELÁZQUEZ: Does the Admin support
11	capping the fees third party delivery services can
12	impose upon food service establishments?
13	ASSISTANT COMMISSIONER ORTIZ: Thank you,
14	Councilmember. I think in terms of that question,
15	given the ongoing litigation, on the advice that we
16	have from the law department is not to provide a
17	position on that.
18	CHAIRPERSON VELÁZQUEZ: Okay. Has the department
19	had any problems enforcing Local Law 103 of 2021, the
20	delivery fee cap?
21	ASSISTANT COMMISSIONER ORTIZ: Well, I think, um,
22	you know, as, as I was mentioning earlier, in terms
23	of the context, you know, the Office of Special
24	Enforcement was initially the agency tasked with
25	enforcing the fee caps, and they did a lot of work
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 29
2	of a lot of compliance work with delivery apps.
3	When we were standing up our licensing protections or
4	licensing requirements for delivery apps, we also did
5	a lot of compliance work. As my colleague, Andrew
6	Frank, mentioned, we haven't received any complaints
7	about this or any complaints, or had to issue any
8	violations at this time.
9	CHAIRPERSON VELÁZQUEZ: Does the Department have
10	concerns about enforcing Intro 813?
11	ASSISTANT COMMISSIONER ORTIZ: Well, this this
12	Introduction, as we as we understand it, as it's
13	drafted, it would create another tier an 8%
14	increase on fees, another tier for which if a
15	restaurant wanted to access one cyber service versus
16	another. So it would I think it would fall in line
17	with our current enforcement work.
18	MR. FRANK: Councilmember, I would just add, we
19	do have some confusion about the language as drafted.
20	And so we look forward to hashing that out with your
21	offices after that.
22	CHAIRPERSON VELÁZQUEZ: Okay, what's the
23	confusion?
24	MR. FRANK: Whether it's an additional 8% added
25	or some other additional cap on marketing services,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 3 2 and we're, we're interested in clearing up that 3 vagueness.

CHAIRPERSON VELÁZQUEZ: Okay. Looking forward to
it. I'm going to turn it over to my colleague, Chi
Ossé.

COUNCILMEMBER OSSÉ: Chair, I don't have any
questions for this specific bill, but questions for
the delivery caps bill, but thank you.

10 CHAIRPERSON VELÁZQUEZ: Councilwoman Menin? 11 COUNCILMEMBER MENIN: Oh, great. Well, thank you 12 so much chair for holding this important hearing. I 13 just have a couple of questions about staffing. For 14 all of these bills that are being discussed today, 15 how would the proposed PEGs affect the implementation 16 of these various bills?

17 ASSISTANT COMMISSIONER ORTIZ: Thank you, 18 Councilmember. I think-- I think just going one-by-19 one, perhaps: On the games a chance bill, I think 20 this is just creating certain exemptions as it 21 relates to sports venues. So nothing would change necessarily in our processes, or require additional 2.2 23 staff. On-- Similarly, on instruction 813, this would just -- it would change particularly what limit 24 of the cap we're enforcing right now. Which again, 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 31
2	as an enforcement agency, we will enforce whatever
3	legislatively mandated limit there is. On temporary
4	schedule change law, this is an outreach campaign,
5	which does which I think we could contemplate there
6	being resource needs there. But I think that's a
7	conversation we'll we'll address with OMB and our
8	colleagues there, who've always supported our needs
9	with respect to these this type of legislation.
10	COUNCILMEMBER MENIN: Okay, thank you. And since
11	you have not had complaints over local law 103, would
12	you anticipate that if 813 is implemented, you would
13	still utilize the Office of Special Enforcement at
14	all, or no?
15	ASSISTANT COMMISSIONER ORTIZ: Well, I'm sorry,
16	if I was if I was unclear earlier. Currently just
17	DCWP is conducting the enforcement on the fee caps.
18	The Office of Special Enforcement was the lead
19	enforce agency in 2020. But in 2021, when the
20	licensing scheme was set up for delivery apps, and
21	the fee caps were put under that licensing scheme,
22	that's when we stepped in.
23	COUNCILMEMBER MENIN: Okay. And how many staff
24	members would you anticipate then would be involved
25	in terms of implementing 813?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 32
2	ASSISTANT COMMISSIONER ORTIZ: I think it would
3	be the same folks that we have right now. Again, I
4	think that we're just changing the particular limits.
5	I'm trying to think about the size of the division
6	right now. It's but it certainly involves, in
7	terms of the type of work, you know, there could be
8	intake personnel, attorneys, things like that, that
9	we are currently we have the resources for.
10	COUNCILMEMBER MENIN: Okay. Thank you.
11	CHAIRPERSON VELÁZQUEZ: Councilmember Salamanca?
12	COUNCILMEMBER SALAMANCA: Yes, thank you, Madam
13	Chair. I want to thank you for coming to today's
14	hearing and testifying. I just have a few questions
15	on Intro 891, on the 50-50 raffle bill. Why was
16	Why was it exempt in New York City opposed to other
17	parts of the state of New York?
18	Well, I think within New York City we had it
19	wasn't necessarily exempt. We had additional
20	regulations on games a chance. Perhaps Andy could
21	provide some examples of that.
22	MR. FRANK: Yeah. The background law here is in
23	New York state law. And as Carlos mentioned, we have
24	additional restrictions in New York City Law, that,
25	to my understanding, are fairly old. And so what

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 33
2	this bill would do is kind of modernize some of those
3	and allow sports venues to take advantage of of
4	raffles.
5	COUNCILMEMBER SALAMANCA: Currently, you
6	mentioned that there are 19 licenses. Can you give
7	us an idea of who is who has these licenses? Is it
8	churches?
9	ASSISTANT COMMISSIONER ORTIZ: I think that's
10	correct, Councilmember. You know, historically I
11	mean, it's for charitable organizations.
12	Historically, churches is one of those those
13	things. Um, I think, for myself, I was I
14	definitely heard in terms of your opening remarks,
15	how important would be for other venues to be able to
16	access this type of license and activity to the
17	benefit of local committee members.
18	MR. FRANK: Councilmember, I would just add that
19	the license is restricted to authorized
20	organizations, which which means nonprofits and
21	religious charities. And so every licensee is a
22	nonprofit or religious charity.
23	COUNCILMEMBER SALAMANCA: Should this bill pass
24	in the council, how soon can we implement this bill
25	for the sports venues in the city of New York?

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 ASSISTANT COMMISSIONER ORTIZ: Well, the-- the
 bill itself says it's effective immediately. I think
 we would-- sorry--

5 COUNCILMEMBER SALAMANCA: Can your agency be able 6 to put out the regulations immediately once this bill 7 is passed?

ASSISTANT COMMISSIONER ORTIZ: I think-- I think 8 9 generally we're happy to work with the Council on an effective date that is expeditious. That said, I 10 11 mean, for any piece of legislation, there is an 12 implementation that is required. Um, so we would 13 appreciate a partnership on that. But ultimately, 14 it's important to us to modernize these games of 15 chance, so we would be happy to work with you all. COUNCILMEMBER SALAMANCA: All right. 16 You-- You did mention currently, right now, the way the law is 17 18 written, there are some restrictions in terms of 19 their liquor license, what they can serve. My 20 understanding, in your statement, you mentioned only 21 beer is allowed. Should this bill pass, would this 2.2 affect these sporting venues? Would this affect 23 their liquor license?

24 MR. FRANK: No, it would-- it would allow the 25 raffles to take place when other alcohol sales were COMMITTEE ON CONSUMER AND WORKER PROTECTION 35
 also occurring. And I believe that's part of the
 modernization effort in this bill.

4 COUNCILMEMBER SALAMANCA: What would your 5 applications fee be?

ASSISTANT COMMISSIONER ORTIZ: Our application 6 7 fee wouldn't be changing under this. We can get you the exact number, what the fee is. It is--8 9 Generally application fees are -- are tied to the -the work it takes and for the agency to process them. 10 11 COUNCILMEMBER SALAMANCA: All right. Can you get back to us on what the application fee would be? 12 ASSISTANT COMMISSIONER ORTIZ: Yes, we can. 13 14 COUNCILMEMBER SALAMANCA: All right. And then 15 oversight: How will you ensure that the sporting 16 venues are actually -- How will you ensure that the 17 sporting venues are actually doing their part and 18 giving 50% of their of the winnings to not-for-profit 19 organizations?

20 MR. FRANK: Thank you, Councilmember. We-- we 21 could look into those issues if we had concerns or 22 complaints, and would also partner with the New York 23 State Gaming Commission on enforcement, which is 24 involved in this space.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 36
2	COUNCILMEMBER SALAMANCA: All right. There has
3	to be an administrative fee I understand that
4	for these sporting venues. Currently these 19
5	licenses that that there are in the city of New
6	York. Do they report back in terms of the earnings,
7	the winnings, and any administrative fees they may
8	incur?
9	MR. FRANK: I think there are reporting
10	requirements in the law. I don't have that in front
11	of me, but we'd be happy to get you that information.
12	COUNCILMEMBER SALAMANCA: Okay. All right.
13	That's good for me. Thank you, Madam Chair.
14	CHAIRPERSON VELÁZQUEZ: Councilmember Abreu?
15	COUNCILMEMBER ABREU: Thank you, Chair. I just
16	wanted, if you could reiterate on the record So
17	there should be no issue with implementing 891, is
18	that correct? And the administration is in favor?
19	ASSISTANT COMMISSIONER ORTIZ: We are We
20	support that bill. Yes.
21	COUNCILMEMBER ABREU: Great. Thank you.
22	CHAIRPERSON VELÁZQUEZ: Okay, I've got a couple
23	more for you on our favorite 813. So quickly, how
24	many apps will be affected by 813?
25	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 37
2	MR. FRANK: Currently, we have 35 licensed third
3	party food delivery apps. And there are a few
4	pending applications, and there could always be more
5	in the future. So I think that would be the the
6	group that we'd be looking at.
7	CHAIRPERSON VELÁZQUEZ: And so how many you said
8	are registered?
9	MR. FRANK: 35 currently.
10	CHAIRPERSON VELÁZQUEZ: 35. And how many are
11	pending?
12	MR. FRANK: I don't Don't quote me on this. I
13	believe there's two right now, but that number could
14	change anytime, of course.
15	CHAIRPERSON VELÁZQUEZ: Okay. Just I guess
16	what we're dealing with is the unintended
17	consequences, right? So did DCWP study the issue, or
18	issue a report before agreeing to enforce the law?
19	ASSISTANT COMMISSIONER ORTIZ: So I believe, um,
20	you know, in terms of the the overall context, I
21	think this was legislation that was developed by the
22	Council over the course of many years. We were
23	tasked with as a licensed licensing agency, we were
24	tasked with enforcing the law. And the law itself
25	had a reporting mechanism that's built out for every

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 38 2 two years. So that first report is going to be in 3 September. That said, if we-- if the Council does 4 decide to proceed with these amendments, we would 5 like to push back that report to acknowledge the 6 changes in the fee caps.

7 CHAIRPERSON VELÁZQUEZ: And to talking more about 8 unintended consequences: Have you considered or are 9 you monitoring any unintended consequences on our 10 small businesses with not only the initial delivery 11 service cap, but also what the marketing cap would 12 be?

13 MR. PICKER: Thank you for the question Chair. We are seeing impact on both sides. We're clearly 14 15 seeing impact, positive impact for the businesses 16 that take advantage of this new playing field and 17 marketing services that these companies offer. We're 18 also seeing the unintended consequences of a lot of 19 businesses believing that this service is going to 20 help them, and ending up sort of moving down the road 21 long term, and seeing negative financial results for their businesses. So we are anxious to hear from all 2.2 23 the stakeholders here today, of which there are many, and we look forward to understanding-- It's a 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 complex issue, and we look forward to understanding 2 3 both sides of the argument.

CHAIRPERSON VELÁZQUEZ: Have you been able to 4 investigate wage theft claims against the apps versus 5 the historic wage theft committed by the industry? 6 7 ASSISTANT COMMISSIONER ORTIZ: With respect to-to wage stuff as it relates to employees, that's--8

9 that's something that's under the purview of New York State. So that's not something that we would 10 11 investigate.

12 CHAIRPERSON VELÁZQUEZ: How about any complaints 13 with regards to wage theft on the apps versus on the 14 restaurants itself? Have you investigated any 15 complaints or...?

I don't have numbers 16 DEPUTY COMMISSIONER WAGNER: 17 here today. We have opened some investigations 18 relating to that issue of non-pay.

19 CHAIRPERSON VELÁZQUEZ: How do you think the 20 delivery apps will adapt to pay workers more under 21 the upcoming earner standards if they can't charge 2.2 restaurants more?

23 ASSISTANT COMMISSIONER ORTIZ: I think that's something that we would have to-- You know, I think 24 today's is a good opportunity to hear from the app 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 40
2	industry, from restaurants, from delivery workers, in
3	terms of what the impacts might be here, if there's
4	amendments. You know, the report does contemplate
5	reviewing this this part of the industry, working
6	conditions. So But I think for us right now, it's
7	a bit too early to comment on it.
8	CHAIRPERSON VELÁZQUEZ: Are all 35 registered
9	apps subject to the caps?
10	MR. FRANK: Yes, they are, Councilmember.
11	CHAIRPERSON VELÁZQUEZ: Thank you. Any other
12	questions? All right. We're good. Thank you so
13	much.
14	ASSISTANT COMMISSIONER ORTIZ: Thank you chair,
15	and we'll be sure to have folks listening in on the
16	on the hearing as well. We are very interested to
17	hear from the stakeholders involved.
18	CHAIRPERSON VELÁZQUEZ: Thank you. I appreciate
19	it.
20	COUNSEL: Thank you chair. We're going to give
21	the administration an opportunity to collect their
22	things, and then we will turn to public testimony.
23	You will have two minutes to testify. So please
24	begin once your time starts. Councilmembers who have
25	questions for a particular particular panelist

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 41 should let me know, and I will call on you after the 2 3 panelist has completed their testimony. 4 For panelists on Zoom once your name is called, a member of our staff will unmute you and the Sergeant 5 At Arms will give you the go ahead to begin. Please 6 7 wait for that announcement before you begin 8 delivering your testimony. 9 For those testifying in person, you can come up to the chairs right here and make sure that when 10 11 you've started you push the button and the red light turns on. Our first--12 13 Our first panel will be an in person panel that will be Stanley Schlein, Brian Smith, Misha Porter, 14 15 and Jane Sun. 16 CHAIRPERSON VELÁZQUEZ: Welcome, so we have a 17 couple of questions. And go Yankees. We understand 18 tomorrow's opening day. And we are Yankee fans here. 19 So there is a bias. We'd love for you to start, 20 Brian. 21 MR. SMITH: Good morning. My name is Brian I'm the Senior Vice President of Corporate 2.2 Smith. 23 and Community Relations for the New York Yankees. And on behalf of the New York Yankees organization, I 24 would like to thank you for the opportunity to gather 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 for today's hearing focused on amending the 3 administrative code of the City of New York in 4 relation to conducting charitable gaming in 5 professional sporting venues. 42

The potential associated with today's hearing is 6 7 directly in line with the New York Yankees' 8 commitment to consistently engage our neighbors and 9 community/corporate partners to develop and nurture networks to best position outreach efforts to 10 11 generate access required to address concerns and 12 challenges experienced throughout our surrounding 13 communities.

14 Through the steadfast focus of the Yankees 15 organization and our partner networks, on an annual 16 basis, several millions of dollars and resources are 17 dedicated to drive points of access that promote 18 education, health and wellness, diversity, equity and 19 inclusion, economic development, and combat quality 20 of life concerns. Related initiatives have proven to 21 be instrumental in chipping away at disparities and 2.2 fueling change, but it's imperative to evolve and 23 adapt when needed to sustain the impact of ongoing efforts and enhance the existing pipeline of 24

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 resources required to meet city wide spikes and
 insecurities.

The charitable gaming model, in the form of the 4 50-50 raffle in professional sporting venues has 5 proven to be a resourceful tool to move the needle in 6 7 markets in New York state and throughout the nation. 8 Such a platform represents the potential for the 9 Yankees, and professional sports organizations citywide, to drastically increase their investment 10 11 dedicated to meeting the needs of their neighbors. This opportunity generates a great deal of excitement 12 13 and represents an influx of resources primed to fuel 14 sustainable change throughout New York City. 15 Once again, thank you for the opportunity. And 16 we're excited to see where we go with this and 17 explore next steps. Thank you. 18 CHAIRPERSON VELÁZQUEZ: Thank you. Quickly, how 19 do you intend to operate games of chance at your 20 facility? 21 MR. SMITH: Well, we would -- I would also like to 2.2 turn that over to Stanley Slein, who has been working 23 hand-in-hand with us on this effort.

24 CHAIRPERSON VELÁZQUEZ: Let's turn it over to25 Stanley then.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 44
2	MR. SMITH: Certainly.
3	MR. SCHLEIN: All right. Maybe by way of
4	background, I will get to the answer to your
5	question, Madam Chair, momentarily. These amendments
6	that are being considered, are being considered to
7	what was originally adopted as Local Law 56 of 1976.
8	47 years ago, the speaker then Speaker of the City
9	Council, Thomas Cuite, who introduced the original
10	piece of legislation drafted in a currently-inartful
11	way by a fool. I am that fool.
12	So we are now I'm glad to be back here at 47
13	years later and seeking appropriate amendments, and
14	hopefully, the Committee will favorably consider
15	them.
16	With that said, the there are a number of
17	questions that were asked earlier on the bill. And I
18	can answer them sequentially.
19	Number one, the state of New York under its
20	Gaming Commission requires annual reports of the
21	monies raised and the money is distributed. It is
22	very rigorously evaluated and monitored. And the
23	City of New York has historically deferred to the
24	Gaming Commission for that purpose. And I believe
25	they do the same thing then. We, as the New York

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 45 Yankee Foundation, led by Brian Smith, are eagerly 2 awaiting the adoption of the bill to make application 3 4 for licensure, both at the state level and on the city level. And we will be conducting those games of 5 chance in-house and online at each and every Yankee 6 home game. And so hopefully, that answers some of 7 the questions that were put forward. 8

9 I would like to-- I would be remiss if I didn't also thank very, very much from the bottom of the 10 11 Yankee heart, all the collaboration that has gone 12 into the adoption -- the consideration, I should say, 13 I don't want to get ahead of myself, of this piece of legislation. Certainly we thank the Chair very much 14 15 for considering, co-sponsoring, and calling for this 16 hearing. Sponsor Salamanca, and his staff member 17 Brian Hattie, who is sitting over there. We thank 18 him, and certainly the Council's Counsel, Austin 19 Malone, who helped craft this bill, and then Carlos 20 Ortiz from Assistant Commissioner of the Department of Consumer Affairs worker protection, who is very 21 2.2 active in in supporting the drafting and adoption of 23 this legislation. Thank you very much.

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 46 CHAIRPERSON VELÁZQUEZ: Thank you. I have a 2 3 couple of more questions. Which games of chance do 4 you plan to operate? 5 MR. SMITH: It will be 50 50-50 raffles in the stadium and online. 6 7 CHAIRPERSON VELÁZQUEZ: That's it? MR. SMITH: 50-50 raffles, yes. 8 9 CHAIRPERSON VELÁZQUEZ: And how much money do you anticipate raising through this operation? 10 11 We are-- In projections, we're projecting several 12 million dollars, in addition to the resources we currently dedicate to outreach, to be in a position 13 14 to dedicate those back to the community outreach and 15 to address -- and to address concerns in our 16 neighboring communities. 17 COUNCILMEMBER SALAMANCA: Thank you, Madam Chair. 18 My question was-- was the option of online 19 participation on the table? And you said, yes. How 20 would this go? Would there be a special app that you would have to create? How do you envision this? 21 MR. SMITH: We could talk through a number of 2.2 23 concepts. It could be directing you to our site. Ιt could be apps. It could be a number of things, and 24 we can hash that out within the guidelines. But we--25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 47 will-- we think it's imperative to have that option, 2 3 to be able to do it in stadium and online. 4 COUNCILMEMBER SALAMANCA: Yeah. T know 5 currently, the New York Yankees has a not-for-profit 6 arm--7 MR. SMITH: That's correct. 8 COUNCILMEMBER SALAMANCA: --where you give back 9 to not-for-profits, who would have to apply, and you have a board. How will the distribution of these--10 11 these funds? How would that operate? Will that notfor-profit be in charge? Or will you create a new--12 13 an extension? 14 MR. SMITH: The registered not-for-profit will be 15 the New York Yankees Foundation. The resources will 16 be allocated directly through the New York Yankees 17 Foundation directly to our neighboring communities. 18 COUNCILMEMBER SALAMANCA: And currently, through 19 your foundation, how much does the New York Yankees 20 actually donate? 21 MR. SMITH: When you look at the Yankees, it's-it's an umbrella of a number of areas that dedicate 2.2 23 resources to outreach. And we are-- and we are flexible, and we are creative when we do that, 24 25 because we want to make the greatest impact possible.

1	
1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 48
2	There is a New York Yankees Organization, there's a
3	New York Yankees Foundation, there's our community
4	benefit agreement with our new stadium, there's our
5	business partners, our sponsors, where in all those
6	deals, there's usually a carve out for some kind of
7	outreach focus related to it. So we tap into all
8	those buckets. And we engage our neighbors and
9	community partners to identify these concerns, and we
10	address them, and we allocate those resources
11	appropriately.
12	COUNCILMEMBER SALAMANCA: How many nonprofits do-
13	- does the foundation fund?
14	MR. SMITH: Whoa. I would Offhand I mean, it
15	would be hundreds, I would say. And offhand, it
16	would be tough to just say the exact number but I
17	would say hundreds. I'm comfortable with saying
18	that, and I've been worth the Yankee organization
19	this would be my 31st season with the organization.
20	COUNCILMEMBER SALAMANCA: And then finally, just
21	interested, the administrative fees. What What do
22	you anticipate the administrators fees being?
23	MR. SMITH: We I don't know the exact amount of
24	administrative fees, but I view that would be an
25	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 49
2	investment to move the needles in our communities.
3	So I think it will be well worth it.
4	COUNCILMEMBER SALAMANCA: Yeah. I just want to
5	say that, you know, when this bill was presented to
6	me, I was extremely, you know, immediately in favor
7	of it. We speak about the needs in the Borough of
8	the Bronx. And this is just another revenue stream
9	for not-for-profits as well, to service Bronx sites.
10	So I just want to say I'm excited to get this to the
11	council and hopefully we can get this passed. Thank
12	you, Madam Chair.
13	MR. SCHLEIN: Thank you very much to the members
14	of the Committee and the Chair.
15	CHAIRPERSON VELÁZQUEZ: No more questions?
16	Misha, would you like to?
17	DR. PORTER: Good morning. Thank you all for
18	having me today. It's always a privilege to be
19	before the Council and my members in particular,
20	especially on this special day. My name is Dr.
21	Meisha Porter. I'm the President and CEO of the
22	Bronx Community Foundation. And I'm grateful for the
23	opportunity to testify with the New York City Council
24	regarding the need to allow charitable organizations
25	to conduct your games of chance at sporting venues.
	I

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 50
2	Thank you Chairperson Velázquez and all members
3	of the committee for Calling this hearing today.
4	Founded in 2017, the Bronx Community Foundation
5	is the first and only community foundation in the
6	Bronx solely dedicated to delivering resources across
7	the borough. The foundation works to eradicate
8	inequity and build lasting sustainable futures for
9	all Bronxites. Central to this mission is our
10	commitment to advancing racial equity, and ensuring
11	all Bronxites regardless of their background have
12	access to the same opportunities. In order to
13	achieve this mission, we need all hands on deck, and
14	that's why I'm here today.
15	The foundation would not be able to complete its
16	work without critical partnerships with countless
17	other organizations in the borough. Not only do
18	these partnerships increase our giving pool, but they
19	also expand our reach and help amplify our mission to
20	several different audiences. This is crucial to the
21	success of our organization and to hundreds of
22	nonprofits around the city and in our great borough.
23	Thus, I'm strongly in favor of the passage of
24	891-2023, a bill that would have widespread impact on

for the philanthropic giving throughout our state,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 51 2 and bolster nonprofit community partnerships. This 3 bill has the potential to transform how nonprofits 4 based in New York City can raise funds, giving a 5 significant boost to our revenues and to our base of 6 potential donors.

7 Traditional 50-50 raffles are increasingly 8 gaining popularity across the country, and are ideal 9 fundraising methods for nonprofits of all sizes, but especially smaller organizations. Organizations are 10 11 able to raise money quickly and connect with new donors without having to put in a lot of additional 12 13 leqwork to organize fundraising events, which is 14 often necessary when nonprofits are too often short-15 staffed and stretched thin, and being a part of a 50-50 raffle paves the way for opportunities down the 16 17 line, when organizations can look towards sports 18 teams when they need additional support outside of a 19 raffle.

Establishing strong relationships with local sports teams through 50-50 raffles, especially organizations like the Yankees, which have a strong presence in the community, and an exemplary track record of giving back, is a no-brainer for nonprofits. The New York Yankees Foundation has been 1COMMITTEE ON CONSUMER AND WORKER PROTECTION52a strong supporter of the Bronx Community3Foundation's work to build generational wealth and4create a more equitable economy in the Bronx.

Now, you all know I've spent over 20 years in
education, the majority of that time in the Bronx.
As a result, I have had a personal longstanding
relationship with the New York Yankees.

9 When I was a principal, the Yankees contributed 10 greatly to my school supporting our students through 11 internships, job opportunities. In fact, every time 12 I'm at the stadium, I run into a student who's still 13 working there, and also providing scholarships to 14 students.

Additionally, when I was executive superintendent each year, we partnered with the Yankees to host Bronx Education All-Star Day, where we bring over 10,000 students to the stadium to celebrate their achievements in school throughout the year. On this day, students take over the stadium, with the gates opening just for them and to celebrate them.

And finally, in partnership with the Yankees in my current role, we hosted National Nonprofit Day last year, with the Yankees within 48 hours honoring nonprofits by providing tickets to a game for them

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 53 2 and their clients. I've seen the benefits of strong 3 partnerships with the Yankee organization. And I 4 look forward to the passing of this bill, increasing 5 the philanthropic ways the Yankees and other sports 6 teams across New York City can support the work of 7 nonprofits.

8 Allowing the Yankees and other sports teams 9 across the city to host raffles would only boost the good work that those teams are already doing, and 10 11 that our nonprofits do every day. To be clear, the 12 team would not benefit from the raffle, all proceeds would go to the teams' charitable foundations or to 13 14 the nonprofits they support. Not to mention, these 15 raffles are a source of entertainment for all who 16 participate.

For too long New York has been missing out on these fundraising opportunities due to this outdated restriction. I urge the Council to pass this bill and allow nonprofits to tap into a promising new funding stream to support our growth and healing in our deeply beloved communities.

23 Thank you for allowing me to testify this
24 morning. And I look forward to working with the City

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 54 Councilmembers, the New York Yankee organization to 2 3 continue to tackle this important issue. CHAIRPERSON VELÁZQUEZ: Thank you so much. And 4 now, Jane, if you don't mind. And sorry for all the 5 love to the Yanks. We love the Mets. It's just 6 7 that, you know--MS. SUN: I understand. I understand. 8 9 CHAIRPERSON VELÁZQUEZ: You know what I'm saying? MS. SUN: Thank you so much. Good morning, 10 honorable members of the Committee and staff. Thank 11 12 you Madam Chair for the opportunity to share a few 13 words in support of this bill. My name is Jane Sun. 14 I'm the Co-Head of the Foundation and Community 15 Engagement Team with the New York Mets and I manage 16 the day-to-day activities of the Amazin' Mets 17 Foundation. The Amazin' Mets foundation serves the 18 largest New York City borough by area, the second 19 largest borough by population, and is in what is 20 known as The World's Borough, because it is home to 21 people from more than 100 different countries. We 2.2 have seen firsthand how nonprofit organizations in 23 Queens is a lifeline to the community, particularly the diverse communities represented in Queens. 24

55 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION Since its inception in 2021, the Amazin' Mets 2 3 foundation has raised just over \$8 million through a 4 few key fundraising initiatives and campaigns. With this, the Foundation has funded over \$5 million in 5 grants to over 100 organizations. 6 These 7 organizations work tirelessly to provide programs 8 geared towards hunger relief, youth development, and 9 community services. We've all seen the impact of the COVID-19 pandemic on food insecurity, access to 10 11 education, learning, mental health and well being, 12 and generally on people's livelihoods. There's a 13 sense of urgency and consistent feedback that we are 14 receiving from our fans and members of the community that more is needed, and we're doing what we can to 15 16 support this increased need. 17 This past spring training season, we actually 18 piloted our first 50-50 raffle program in Florida. 19 There were 16 games at Clover Park in Port St. 20 Lucie, and with a general admission capacity of 7100, the foundation will benefit from gross proceeds of 21

over \$100,000 from this raffle program, which will be distributed into programs in the Port St. Lucie County community. Citi fields capacities over five times the capacity of Clover Park, and with 81 home 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION games to be hosted by the New York Mets during the 2 3 regular season, a 50-50 raffle program in New York 4 could be a tremendous fundraising resource to the foundation and have an equally tremendous impact on 5 the surrounding community. 6

7 The approval of the proposed changes to amend the administrative code of the City of New York in 8 9 relation to allowing charitable organizations to conduct games of chance at professional sporting 10 11 venues will give our foundation not just a key 12 fundraising opportunity to enhance our ability to 13 further support the organizations who continue to 14 work relentlessly to address the increased demands on 15 access to numerous resources so vital to children, 16 family, and underserved groups in our community, but 17 also these changes will provide a mechanism for those 18 fans who want to give back to their community a way 19 to do so and create a sense of belonging and 20 connection to the city of New York. Thank you for 21 your time and consideration. CHAIRPERSON VELÁZQUEZ: Councilmember Abreu? 2.2

23 COUNCILMEMBER ABREU: For the record, I also bleed blue. I have to ask: How do you intend to 24 operate games of chance at your facility? 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 57 2 MS. SUN: It will be through the 50-50 raffle as 3 well. 4 COUNCILMEMBER ABREU: And which games of chance 5 do you plan to operate? 50-50? MS. SUN: Yeah. 50-50 raffle, yeah. 6 7 COUNCILMEMBER ABREU: And how much do you anticipate raising to this operation? 8 9 MS. SUN: I mean, as I mentioned, we-- you've seen-- We just saw the numbers. We just finished the 10 11 16 home games in Clover Park and it was over 12 \$100,000. Where Citi Field is five times that and we have 80-- 82 home-- 82 home games, so we're hoping 13 14 it'll be exponential. 15 COUNCILMEMBER SALAMANCA: And is-- is the goal is 16 for these resources to be dedicated to the 17 surrounding community? 18 MS. SUN: Yes, exactly. 19 COUNCILMEMBER SALAMANCA: Thank you. 20 MS. SUN: Thank you. CHAIRPERSON VELÁZQUEZ: Well, thank you all for 21 2.2 your time. Thank you. 23 COUNSEL: Thank you. The next panel will be an in-person panel. It will be Jessica Orozco Guttlein, 24 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION
 followed by Daniel Quintero, followed by Shalima
 McCants, followed by Bervin Harris.

You may begin.

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5 MS. MCCANTS: Good morning Chair Marjorie 6 Velázquez and members of the Consumer and Workers 7 Protection Committee. I am Shalima McCants, Chief 8 Program Officer at the New York Urban League. I am 9 presenting testimony on behalf of Babara Rice, 10 President and CEO of The New York Urban League, who 11 was not able to present this morning.

12 The New York Urban League strongly supports the 13 implementation of Local Law Intro 891, a local law to 14 amend the administrative code of the City of New York 15 to allow charitable organizations is to conduct games 16 of chance at professional sporting venues.

17 We are in support -- We are in support of the 18 passage of this bill for three primary reasons: The 19 revenue of these gaming activities will directly 20 benefit New York's nonprofit community, which daily meets New Yorkers needs. Second, gaming activities 21 2.2 at large-scale sporting venues have the ability to 23 raise the visibility of the mission and impact of these organizations with potential supporters and 24 volunteers. Lastly, the New York Urban League has a 25

59 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 longstanding relationship with New York City sports 3 franchises, most specifically the New York Yankees. 4 These New York Institute's have had a positive impact on our communities in ways seen and unseen. And the 5 passage of this bill will allowed them to increase 6 7 their giving at a time when New York City needs it 8 most.

9 The New York Urban League's work is guided by our vision that every American child is ready for 10 11 college, work, and life; every American has access to 12 a living wage and good benefits; and every American 13 has an equal right and responsibility to fully participate in our democracy and civic processes, and 14 15 all people have a right to justice and fairness. Α 16 program that the New York Urban League implements in 17 collaboration with Coalition for Asian American Children and Families, Hispanic Federation, and Asian 18 19 American Federation provides grants and technical 20 assistance to nonprofits through the support of City Council. The Initiative Communities of Color 21 2.2 Nonprofit Stabilization Fund offers grantees an array 23 of services to New Yorkers, and are being funded to address a variety of infrastructural needs, including 24 leadership development, financial management, and 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 60 2 outcome systems development among others. These 3 organizations serving local communities and led by 4 people of color are prime examples of organizations 5 that would benefit from passage of law 891.

The stresses that COVID put on our neighborhoods, 6 7 and on the families that reside in them place new 8 demands upon the nonprofit community. When COVID 9 revealed a weakened social net, nonprofits had to step in to fill in the gap. It became crucial for 10 11 nonprofits to create vaccine education campaigns, food distribution, emergency grants to families, and 12 small support small business support efforts. 13

14 The impacts of COVID are still being felt in 15 families and communities, and passage of this bill 16 will provide a new revenue source that will not be 17 time limited, like federal funding streams. They 18 will also allow-- I'm sorry, they will also be more 19 easily accessible to smaller nonprofit organizations. 20 This bill could bring into nonprofit organizations millions of dollars in unrestricted 21 revenue that will allow them to increase services, 2.2 23 improve systems, and further invest in New Yorkers. The New York Urban League has a positive 24

25 relationship with the New York Yankees that spans

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 61 over decades. George Steinbrenner and Grambling 2 3 State University legendary coach Eddie Robinson worked together to bring the football classic to 4 5 Yankee Stadium in the early 1970s. When others did not believe blacks could gather peacefully. The 6 7 Yankees agreed to host the game at Yankee Stadium, and black New Yorkers were able to see athletics from 8 9 historical black colleges and universities play. The New York Urban League served as hosts for 10

10 What became the Whitney M. Young Jr. Classic. The 12 schools' bands would stay over and march and what 13 became the African American Day parade that still 14 occurs every September.

15 The Yankees have invested in our scholarship and 16 educational programs, hosted special events and 17 fundraisers for the New York Urban League, and have 18 accelerated their diversity, equity and inclusion 19 efforts including joining the New York Urban League's 20 Diversity, Equity, and Inclusion Lab.

The story of partnership and giving without fanfare or acknowledgement can be repeated by hundreds of schools and community-based organizations that the Yankees have supported. The passage of Local 891 is a winner not only for New York City

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 62 nonprofits, but most importantly, for the children, 2 3 families and communities that we collectively serve. 4 We hope you will be supportive. Thank you. 5 COUNSEL: Thank you, Daniel. MR. QUINTERO: Thank you. Good morning. 6 I'd 7 like to commend Councilman Rafael Salamanca, and cosponsor of this bill, Councilwoman Velázquez. 8 Μv 9 name is Daniel Quintero. I am the Executive Director of the Kips Bay Boys and Girls Club. Thank you for 10 11 the opportunity to share this morning. I'm here 12 emphatically in favor of the legislation to allow 13 games of chance to take place at our sporting arenas. 14 I recently attended a World Baseball Classic Game in 15 Miami. Without promotion or fanfare, the game of 16 chance raised \$24,000 that evening, of which \$12,000 17 went to charity. I'd venture to say that the New 18 York Yankees and other sports teams here in the city 19 over an 81-game schedule would raise millions of 20 dollars for our communities and much-needed programs 21 for our youth. Why is this important? As the executive director of the Youth Development 2.2 23 Organization in the Bronx, I have observed our children suffer from learning loss over the last 24 This is knowledge and education that 25 three years.

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 will be very difficult to reacquire for our children.
 We have encountered many emotional issues among our
 children, and the need for emotional wellness
 programs to support our youngsters in post pandemic.
 They deal with socialization issues, issues of self esteem, self worth, and isolation.

8 In addition, the Kips Bay Boys and Girls Club 9 during the pandemic and post pandemic have observed and identified different communities that are 10 11 suffering from food insecurities. This is taking 12 place all over the Bronx and in our city. The New 13 York Yankees have been very supportive in addressing 14 these issues. Our sports teams, and the New York 15 Yankees would benefit greatly from allowing this 16 legislation going forward. But more importantly, the 17 children we serve and the -- the nonprofits of the 18 city who work very hard to impact the lives of 19 children.

As a result, I would implore the City Council seriously-- to seriously consider approving this legislation so that we can make a bigger impact on the lives of our children. Thank you so much. COUNSEL: Thank you. Next, Jessica?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 64
2	MS. OROZCO GUTTLEIN: Thank you, Chairwoman, and
3	other distinguished members of the Committee. My
4	name is Jessica Orozco Guttlein. I am the Senior
5	Vice President for Policy and Communications for the
6	Hispanic Federation, a nonprofit organization seeking
7	to empower to advance the Latino community through
8	programs and legislative advocacy. I'm also
9	representing the best interests of Hispanic
10	Federation's over 400 member and partner nonprofit
11	organizations across the city.
12	We'd like to acknowledge and publicly thank
13	Councilmember Salamanca, for your sponsorship and
14	Councilmember Velázquez for your co sponsorship of
15	this bill, of which we are in favor, as it presents a
16	great opportunity for nonprofit organizations to
17	receive funds to conduct their impactful work of
18	supporting and elevating vulnerable communities. And
19	in the interest of time, I'm going to just present a
20	abbreviated version of my testimony that I have
21	provided copies to you all. But I'm just going to
22	dive in really quick and talk about our nonprofits
23	for a minute.
24	And as my colleagues have shared, we have felt

25 the brunt of it. For the past three years, our

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION nonprofits are overcapacity overworked, we've seen 2 3 organizations that were meant as food pantries 4 opening up computer labs for unemployment insurance during the COVID pandemic. Immigration Service 5 Providers became food pantries as well during the 6 7 COVID pandemic, et cetera, et cetera. We have not 8 recovered from the impact of COVID and on our 9 communities that it has had.

We've obviously had a surge of asylum seekers and 10 11 our community-based organizations as the frontline service providers have been the first to step up and 12 13 provide resources that they do not have. Our food 14 pantries have seen unprecedented lines outside of 15 their nonprofit organizations. And so funding, especially unrestricted funding, is critical for our 16 community based organizations to provide the -- the 17 18 work that they are providing every single day.

19 You know, despite -- despite the work that our 20 Latino led organizations are conducting in comparison to white LED organizations and organizations that do 21 not serve communities of color, we are under -- we are 2.2 23 underfunded. We are underfunded by corporations, by businesses, by foundations by government. And so 24 this unrestricted funding is -- is critical to the 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 66
2	work that we serve. For example, and I just in the
3	interest of time, I'll give a really quick example.
4	If we receive a hunger relief grant, no matter how
5	big or small and we are grateful for it, that money
6	has to be for hunger relief services, we have
7	outcomes and deliverables that we must meet. But
8	when we get access to unrestricted funding, we're
9	able to turn the corner and pivot and meet critical
10	needs that are emergent in our communities. We're
11	also able to hire staff, provide professional
12	development and capacity building for our
13	organizations as well.
14	So for these reasons, and the reasons that my
15	colleagues have, have stated, We are in support of
16	this bill. Thank you very much. Thank you.
17	COUNSEL: Thank you.
18	MR. HARRIS: Good morning, Chairwoman. City
19	Council. Big shout out to Salamanca, my man, and all
20	the stakeholders in the house. My name is Bervin
21	Harris, President and CEO of Renaissance Youth
22	Center. I believe my purpose here today is to give
23	testimony to the community service and giving of the
24	Bronx New York Yankees.
25	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 67
2	A lot of my colleagues have discussed, and well
3	so, the need. I think we all understand the need.
4	But I want to give testimony to the community service
5	and giving the Bronx the way the Yankees have been
6	giving. Giving at least to to us as Renaissance
7	Youth Center. So yes, I am in favor of 891.
8	The Yankees are important to the Bronx, to New
9	York City, to baseball. The Yankees organization has
10	also been very important and vital to nonprofit
11	programming, funding, and activities, and new
12	experiences.
13	I met Brian Smith, Senior Vice President of New
14	York Yankees, about maybe 17 years ago. I don't know
15	if you remember we met in the Dunkin Donut parking
16	lot. You had on his really flashy Yankee ring. And
17	I And I was like really in awe of it. And I said,
18	"Hey, man, I got the program right there on the
19	corner, Renaissance Youth Center. I would love for
20	you to stop by one day and see what we're doing."
21	And you said, "Hey, I got some time now. Why don't I
22	just pop in now?" And you did just that, and you
23	complimented me on the program and immediately
24	emailed me a grant application. Weeks later, a check
25	was in my hand.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION

What a setup though, because you know, it is not that easy for us to raise funds. With the Yankees, it is easy. You go to Brian. You meet with him, and you tell him what you're trying to do. And he tries his very best to support you.

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So from that point on, the Yankees organization,
supported and partner with us and became good friends
of mine.

10 My very first Gala was held at the old Yankee 11 Stadium at no charge for the space or the food. My 12 young performers that many of you have heard, the 13 MWAM band, has sung the national anthem at Yankee 14 Stadium close to a dozen times. We have done live 15 band performances, performed for the-- on the big 16 stage with Roger Waters of Pink Floyd.

17 Each year Yankee Stadium decorates the atrium and 18 does a winter wonderland to rival holiday 19 celebrations I have -- I have never seen anywhere 20 else. All programs and children count on the Yankees 21 each year to have that event, where they also give 2.2 away 20,000 toys. Any toys leftover? All 23 nonprofits, y'all know the deal. We backup the cars. We fill our cars with the toys, and we distribute 24 25 them at our center.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 I must also admit prior to meeting Brian, I had 3 never attended a Yankee game. Most of my young 4 people had never attended a game. Let's be clear that all the arenas are overpriced for families under 5 6 the poverty line.

7 I rarely receive a Knick ticket. Nets, Jets, Giants (love you Mets) tickets-- I don't receive 8 9 those as well. You know we don't receive any hockey tickets. But I have received-- an I'm sure over 1000 10 11 Yankee tickets over the years. And for that I am 12 grateful. Pinstripe Bowl tickets. Thank you. 13 Soccer tickets. Thank you. Concert tickets. Thank you. Baseball games. Thank you. Thank you for the 14 15 experiences. Thank you for the memories. Thank you 16 for the jackets, the hats, the gifts, and of course 17 thank you for the checks.

18 So when he was asked a question earlier about how many organizations do you serve? And he said 19 20 hundreds, I'm pretty sure you were under estimating 21 yourself. That's probably about 1000 organizations. 2.2 Everywhere I run to, everyone is supported by the New 23 York Yankees.

In closing RIC is-- has now been around for 17 24 years. We service about 4000 young people a week in 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 70 about 33 different schools. Not where we want to be, 2 3 because there's so much work to be done. But thank 4 God we're not where we used to be. And I know I owe a lot of that to Yankees organization. So yes, we 5 are very much in favor and in need of 891. 6 Thank you 7 for your time.

8 COUNSEL: Thank you. Thank you all for your9 testimony.

Our next panel will be an in person panel. It
will be Kurt Kelly, followed by Stacy Lentz, followed
by Diana Rodriguez, followed by Syd Mandelbaum.

CHAIRPERSON VELÁZQUEZ: So while we're setting up 13 14 I want to acknowledge the Councilmembers in 15 attendance. Just to reiterate, Chi Ossé, Bob Holden online, Councilman Menin was here earlier, as was 16 17 Councilmember Bottcher, Sean Abreu, Gale Brewer, Councilwoman Farías, and Councilmember Krishnan. 18 19 I'm speaking on behalf of Kirk Kelly MS. LENTZ: 20 today, my business partner. My name is Stacy Lentz, and we are the co-owners of the Stonewall Inn and the 21 co-founders of the official nonprofit of the 2.2 23 Stonewall In, The Stonewall Gives Back Initiative. And we're here to testify before you today to not 24 only talk about the Yankees organization and what 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 71 2 they've done for the LGBTQ community, but also talk 3 about what this bill, and the resources could do for 4 marginalized communities throughout New York City.

We first started our partnership with the New 5 York Yankees during 2019 and Stonewall 50. We met 6 7 with Brian Smith at the historic Stonewall Inn and 8 discuss ways to get the New York Yankees involved in 9 supporting the LGBTQ community. There was not one question in any of our minds at that meeting that we 10 11 held, that we wanted to give access to education. 12 That was important to the Yankees, and it's important to our community. Without even hesitation, the 13 Yankees signed up to give us \$50,000, \$10,000 to an 14 15 LGBTQ student from a public school from each one of 16 the five boroughs.

17 The Yankees have been super supportive of us ever 18 since. This was not a one off to get attention, 19 which it could have been, a media stunt during 20 Stonewall 50. This has been an ongoing partnership 21 that will continue not only if they've supported us 2.2 as a community, but they've also supported the 23 scholarships by making-- these scholars by making sure they have access and resources to education. 24 Ιt is without a doubt that by having the 50-50 raffles 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 72 2 and lotteries at other sports venues, other sports 3 teams would also be able to help the LGBTQ community 4 through funding and giving unrestricted grants which 5 all LGBTQ nonprofits in the city of New York 6 desperately need.

7 So we're here to state and testify that we 8 recommend that the City Council pass this bill to 9 help give and support LGBTQ nonprofits across New 10 York City. Thank you.

11 MS. RODRIGUEZ: Good morning. My name is Diana Rodriguez, and I'm the founder of Pride Live and the 12 Stonewall National Monument Visitor Center scheduled 13 14 to open on June 28 of 2024. I'm very happy to be 15 here this morning to testify in hopes there will be 16 an amendment to the administrative code of the City 17 of New York in relation to allowing games of chance 18 at professional sporting venues.

As someone who has had the honor of working in the for profit world for over 30 years, I can share that I have lived by extremely tight budgets, relying on the kind and committed hearts of volunteers and having all my events produced by the lowest bidder. One of the toughest challenges is always identifying new and innovative ways to raise money. I had heard 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION about the 50-50 raffles conducted at sports arenas, 2 3 and thought right off it was a brilliant idea, 4 especially post COVID. First the opportunity for a fan to attend the game for their favorite team and 5 possibly go home with their portion of the raffle, 6 7 all while supporting and possibly learning about an 8 organization or cause they might not have been familiar with. 9

Secondly, for organizations to be the beneficiary 10 11 of the other half of that raffle would be game 12 changing for the programs and services they provide. Our NFL neighbors to the north in Buffalo have 13 14 already made this an anticipated activation at their 15 home games, where they recently raised over \$197,000 16 against the Jets, over \$254,000 against the Patriots, 17 and the stunning \$338,000 against the Tennessee 18 Titans, benefiting organizations that support our 19 military veterans, and area not-for-profits that 20 address food insecurities in Western New York. 21 I first had the opportunity to work with the

2.2 Yankees over 20 years. ago while I was working at 23 the Jackie Robinson Foundation. As a lifelong fan, this has been one of the privileges of a lifetime. 24 That partnership has expanded over the last few years 25

74 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION as Pride Lives work and impact grew. 2 They were 3 famously, with respect to Brian, the last team in Major League Baseball to host the pride night. 4 Articles were written about this. Social media 5 trolled them, and I believe a song or two was written 6 7 as well. Stacy spoke about the scholarship program and the impact that that has had over the last five 8 9 years.

As someone who attended Georgetown on 10 11 scholarship, I can say the scholarship changed 12 everything about my life, and I'm not sure I would be 13 standing here had I not had the college experience. 14 I share that because scholarships as with all 15 things in the not-for-profit world take funding. То 16 be able to have a new and fun and exciting way to 17 raise money, especially in the sports world with 18 alter the trajectory of many organizations and 19 individuals for generations to come. My hope is that 20 you will pass this amendment, knowing that New York City will become an innovative leader in this area, 21 while advancing and impacting the important work 2.2 23 being done by so many worthy organizations. Thank 24 you.

25 COUNSEL: Thank you. Next.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 75
2	Good morning. My name is Syd Mandelbaum. I am
3	the CEO and Founder of Rock and Wrap It Up!. We are
4	an anti-poverty think tank in our 34th year and we
5	have fed over 1 billion people worldwide. The New
6	York Yankees were the first team in the United States
7	to have their concession food through Rock and Wrap
8	It Up! feed the hungry of New York. And it's going
9	to be 19 seasons ago that we started meeting with the
10	wonderful Brian Smith and his staff.
11	The real reason why I believe this is so
12	important is that so many charities and I'll speak
13	for those who can't be here today really need
14	funding that is unrestricted. We are a think tank.
15	We develop tactics and strategies that allow for
16	sustainability to be reported, to work with women
17	that are at risk having feminine product issues. And
18	all this is done through funding that we get from
19	teams like the New York Yankees.
20	These are difficult times right now. We know
21	that the banking industry is at risk. We know that
22	founders that have been philanthropists are cutting
23	back on their funding to charities. So by having
24	this opportunity, it's going to help all of us and
25	especially here in New York, which for the last
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1 COMMITTEE ON CONSUMER AND WORKER PROTECTION three, four years have a huge at-risk population. 2 Who supports these people? Charities. 3

So the more funds that could come through a 50-504 5 raffle with the Yankees and all the other sport teams are going to help the indigent of New York City more 6 7 than anything else.

8 My wife and I -- I wanted to introduce my 9 beautiful wife, Diane, who was here with me, she's our COO -- We were honored at the Super Bowl this 10 11 year. The NFL flew us out there to be recognized for 12 what we do, feeding the hungry. They had a 50-50, 13 and Chairwoman, they raised \$1.6 million at the 14 Superbowl. One game. So \$800,000 was a windfall for 15 charity in the Phoenix area. And I can't begin to 16 tell you the pride that I felt for that charity, that 17 they were going to do and able to do so much more for 18 people. So thank you again, please pass this. God 19 bless you.

20 Thank you. And I think we have a COUNSEL: 21 question from Councilmember Bottcher.

2.2 COUNCILMEMBER BOTTHCER: As the Councilmember who 23 is honored and privileged to represent the Stonewall Inn, the birthplace of the modern LGBTQ civil rights 24 movement, I want to thank you for your stewardship of 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 77 2 The Stonewall. The Stonewall could have been lost to 3 history. That easily could have happened. But Stacy 4 and Kurt, you have been incredible stewards of it in 5 preserving the physical space but also the-- the 6 spirit and everything that it represents.

7 And Diana, I'm so excited and thankful about your efforts. The visitors center next to the Stonewall 8 9 is-- has been a dream of the community for a long time. It was a nail salon, I believe for a long 10 11 time, and we were all waiting for that lease to come up. And that also could have been a TD Bank or 12 13 something like that. But it's going to be a visitor's center that will host thousands and 14 15 thousands of people every year to really further our mission of teaching folks about what happened at 16 17 Stonewall and what that means.

So thank you all for your efforts that'll help preserve our history for future generations.

20 And thanks for your testimony on this bill. Very 21 meaningful to me.

CHAIRPERSON VELÁZQUEZ: And thank you for your
work. Thank you. We really appreciate it. Thanks.
COUNSEL: Thank you. Our next panel will be an
in person panel. It will be Reverend Shawn Wills,

COMMITTEE ON CONSUMER AND WORKER PROTECTION
 followed by Paul Jeffries, followed by Mikisha
 Alcindor.

You may begin

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MR. JEFFRIES: Good morning Chair Velázquez and 5 members of the Committee on Consumer and Worker 6 7 Protection. My name is Paul Jeffries, and I'm here 8 to testify in favor of proposed Bill 891 that will 9 allow charitable organizations to conduct games of chance at professional sporting venues. 10 For 11 background I work for New York City Football Club, NYCFC, the Professional Major League Soccer team that 12 plays its home games at Yankee Stadium, and Citi 13 14 Specifically, I am the Executive Director of Field. 15 City in the Community, the Club's 501C3 nonprofit 16 foundation, and had been leading Community Soccer programs in New York City for over 20 years. 17

18 Our club's work in New York City started before 19 NYCFC played their opening match. In 2010, we helped 20 build an enclosed rooftop soccer pitch at PS 72, East 21 Harlem's Lexington Academy, to create a safe space 2.2 for local youth to play soccer. Since then, and with 23 the launch of New York City Football Club in 2013, our work across the five boroughs has expanded 24 exponentially, with the mission of empowering and 25

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 positively impacting people's lives through soccer by
 creating healthier, safer, and more connected
 communities.

5 Since 2014, we have served over 30,000 of New 6 York City Youth, established free soccer program 7 engaging 78% communities across the five boroughs, 8 created 60 free safe spaces to play, and have helped 9 donate over 250,000 meals since the COVID 19 pandemic 10 through our ongoing partnership with New York Common 11 Pantry.

We offer a number of free programs serving New 12 13 Yorkers including Saturday Night Lights, which is a 14 safe space program partnership with the District 15 Attorney's offices, NYPD and the Department of Youth 16 and Community Development designed to provide young 17 people aged 11 through 18 with high-quality sports 18 training, academic enrichment during times when 19 crimes are at their highest. Following the success 20 of this program at East Harlem, we helped lead the 21 development of a \$5 million plan to expand the 2.2 programs to over 100 gyms, bringing together New York 23 City agencies local community partners. We also engage directly with NYPD officers to serve and 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 progress to help build stronger relationships with 2 3 local community and law enforcement.

4 Our work has a measured impact on thousands of young people's lives. And an independent study 5 showed a \$4.50 social return on investment for every 6 7 dollar invested in our programs.

8 Fundraising plays an important role in our 9 ability to continue and expand effective programming to even more children and young adults. If proposed 10 Bill 891 were to become law, it would dramatically 11 increase our ability to raise funds and expand free 12 program small high-need communities. 13

14 For those who may not know New York City Football 15 Club was founded on a deep commitment to give back to our community. Our fans time and time again voiced 16 17 their pride and support of the work that we do 18 throughout York City. By amending the administrative 19 code to allow charitable organizations to conduct 20 these events of professional sporting venues, such as having a 50-50 raffle, this will enable tens of 21 thousands of our fans to more actively engage with 2.2 our work on match days to help provide free resources 23 throughout the city. These methods are proven to be 24 an important source of fundraising for charitable 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 81 organizations, and this will be the same for NYCFC. 2 3 Will help generate thousands of dollars a game for 4 free soccer, and with 17 home matches a season, will 5 make a significant difference in our programming capacity, enabling us to reach more of New York 6 7 City's youth than ever before. Thank you for listening, your consideration of 8

9 this bill, and for allowing me to testify this 10 morning on behalf of New York City Football Club.

11 REVEREND WILLS: Good morning, honorable Chairwoman Velázquez and honorable City Council 12 members. My name is Reverend Shawn Wills. 13 I am the 14 assistant pastor at Church Alive Community Church, 15 and I am making this presentation on behalf of Bishop 16 Dr. Timothy Birkett, Senior Pastor of Church Alive 17 Community Church, President of Church Alive 18 Development Corporation, and President of the Church 19 Alive Clergy Partnership of the Bronx.

The following statement by Bishop Birkett is in support of this bill, Intro 891 and the New York Yankees.

"The 30 years that the New York Yankees
organization has made it possible for my
organization to distribute over 200,000 bags of

COMMITTEE ON CONSUMER AND WORKER PROTECTION 82 food to needy families as well as 3,000 \$25 food vouchers to families every year. And in my experience, serving on the community board, many young people have been given scholarships by the Yankees organization.

Except for the benevolence of the New York Yankees. We would not have been able to meet the desperate needs of the families in the Bronx, the most undernourished county of the 62 counties of New York State.

12 The donations of the New York Yankees 13 organization are only the tip of the iceberg as 14 to the amount of revenues that nonprofit 15 organizations can receive if Intro 891 is 16 passed, allowing charitable organizations to 17 conduct games of chance far beyond bingo.

By using the sports organizations as a means of fundraising, many nonprofit organizations with benefits such as ministries that strive to meet the holistic needs of the people they serve through the provision of food pantries, soup kitchens, halfway houses and daycare. Funds could also be provided for mental illness,

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1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 83 2 hospital medical research, programs for the 3 handicapped, rehab programs and more. 4 In closing, I pray that you will realize the importance of making the right decision and I'm 5 sure God will bless you. 6 7 Respectfully yours. Shawn wills assistant 8 pastor, Church Life Community Church and Bishop 9 Reverend Dr. Timothy Birkett, President of Church Alive Development Corporation, and Bronx Clergy 10 11 Partnership. Thank you. MS. ALCINDOR: Good morning committee Council. 12 My name is Nikisha Alcindor. I am the President and 13 Founder of the STEM Educational Institute. I'm here 14 15 today to show my support for INT-891, a local law to 16 amend the administrative code of the City of New York in relation to allowing charitable organizations to 17 18 conduct games of chance at professional sporting 19 venues. 20 Born and raised in New York City, I created the STEM Educational Institute also known as SEI, in 21 2.2 response to gaps in STEM education, financial 23 literacy, and mental health support for us throughout the city. The STEM Educational Institute provides 24 25 three programs that are free: a summer program and

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 84 2 two after school programs, that are given throughout 3 the year. We serve underserved high school students 4 grades nine through 12 and teach them technological 5 skills needed to enter today's workforce and the 6 financial literacy needed to create generational 7 wealth.

8 In partnership with the New York Yankees and 9 other firms. The program aims to serve as a diverse 10 talent pipeline for organizations. We work with 11 local Boys and Girls Clubs and other community 12 partners to find our students. We currently have 13 programs in Brooklyn, Harlem, and the Bronx and are 14 looking to expand to Queens and Staten Island.

In 2021, the median salary for STEM careers was 2.4 times that of non STEM careers. Studies have shown us that STEM fields continue to grow with over 10.2 million people working in STEM, representing 6.6% of jobs. This number is expected to reach 11.3 million in 2030. These numbers demonstrate the wealth gap amongst those not in STEM careers.

22 When you look at the racial demographics of those 23 in STEM careers, historically underserved populations 24 continue to fall behind. By bridging the gap in STEM 25 education. SEI also helps increase wealth and 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 underserved communities. We do this by providing 3 scholars with a stipend and college savings plan, 4 while at the same time giving them mental health 5 resources.

SEI programming continues to generate demand for 6 7 programming across New York City with over 1000 applications for 35 scholarships in 2022. 8 We 9 recently had a scholar gain admission to Columbia University for the fall of 2023, where he will be 10 11 studying civil engineering. In addition, our scholars are attending Vanderbilt, John Jay College, 12 13 and Case Western University to name a few, all 14 studying STEM.

15 During the scholar summer program, each student 16 learns how to code in Python, the basics of budgeting 17 and investing, and also are given a stipend, a 18 college scholarship, and mental health resources. 19 After completion of the summer program, students 20 continue to learn and to earn income through monthly 21 meetings. These meetings put students on a path to 2.2 earn a certification as a data analyst or data 23 scientist. The New York Yankees support our programs by providing scholarships and stipends for our 24 students. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 86
2	In addition, we work with their data analytics
3	team to build our curriculum. For example, we
4	created a case study analyzing how weather impacts a
5	hit ball for the students to learn Python. Students
6	analyzed the data and they gave a presentation to the
7	Yankee executive members. Throughout the program,
8	the Yankees' team served as speakers and mentors who
9	are students. We also work with their human
10	resources to provide diverse students with career
11	opportunities. This partnership is changing the
12	landscape of diversity in STEM, and developing a true
13	pipeline of analytical leaders.
14	As we continue to expand we have also seen
15	literacy and food insecurities. Many of our students
16	found it challenging to read aloud, and in response
17	we have incorporated a book club in our continuing
18	education series.
19	Food security and insecurity became more apparent
20	with our scholars as we had consistent requests for
21	packed meals for the students to bring home. Working
22	with the New York Yankees, we provided grocery cards
23	for our students. This trend goes along with our
24	increased rate of homeless scholars. In 2021, one in
25	10 students in New York City public schools were
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 87
2	homeless, totaling over 100,000 students. Throughout
3	the five boroughs in New York, the Bronx had had the
4	highest rate of homelessness. With the increased
5	demand and need for knowledge in the sciences, only
6	44% of high school students are ready for college
7	level math, and only 36% are ready for college level
8	science. Despite these challenges, SEI hit many
9	milestones. We went from one cohort to three, and
10	this is directly because of our partnership with the
11	New York Yankees and their sincere care and concern
12	for our community.
13	In conclusion, INT-891 will help the New York
14	Yankees continue to change lives and be a pillar in
15	the community in which they serve. Thank you.
16	COUNSEL: Thank you for your testimony.
17	The next panel will be a Zoom panel. We'll be
18	starting with Christina Hanson, followed by Trey
19	Jenkins, followed by Beth Shapiro.
20	MS. HANSON: May I begin?
21	CHAIRPERSON VELÁZQUEZ: You may begin.
22	MS. HANSON: Hello to the Honorable Members of
23	the Committee on Consumer and Worker Protection. As
24	the Executive Director of Part Of The Solution, or
25	POTS, I am here in support of Initiative 891, which
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1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 88 would allow charitable organizations to conduct JV 2 3 games of chance at professional sporting venues. 4 This initiative if passed would support the existing partnership we at POTS have with the New York 5 Yankees, and sustain much-needed services for Bronx 6 7 residents. POTS is a leader in providing emergency 8 food, legal and social services in the Bronx, the 9 poorest borough in New York City. POTS's interrelated programs work together to address the 10 11 complex issue of poverty, in which clients receive 12 comprehensive and personalized services to empower 13 them to help them move from crisis to stability and 14 ultimately self-sufficiency.

15 In 2022, POTS provided services to more than 16 37,000 individuals including providing more than 3 million meals to 11,373 households through its food 17 18 pantry, and an additional 136,000 meals through its 19 community dining room. We helped 2,400 households 20 obtain SNAP benefits valued at \$7.9 million. We 21 prevented 253 evictions. We provided 3449 showers, 1,134 haircuts, and 771 secure mailboxes and access 2.2 23 to medical and dental care for clients, many of whom are homeless and live in shelter or on the street. 24

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 And we provided job training to 166 individuals
 placing 63 in employment.

POTS's services have been a lifeline to Bronx for 4 5 presidents since the start of the pandemic when unemployment rate hit approximately 25%. 6 The Bronx 7 continues to lag behind other boroughs in recovering from the pandemic, and our residents have acutely 8 9 felt the inflationary effects of the past year, particularly the 10% increase in food costs. The New 10 11 York Yankees, through its New York Yankees Foundation, has stepped up to the plate to help serve 12 Bronx rapids residents. Since 2010 POTS has received 13 14 over \$200,000 in grants from the New York Yankees 15 Foundation, the New York Yankees staff, volunteer, and--16 17 SERGEANT AT ARMS: Your time has expired. 18 MS. HANSON: Excuse me? 19 COUNSEL: Your time has expired. Please submit 20 your testimony to testimony@council.nyc.gov. Thank 21 you. Trey Jenkins, your time starts now. MR. JENKINS: Morning, dear honorable members of 2.2 23 the Consumer and Worker Protection Committee. My name is Trey Jenkins. I'm the Executive Director at 24 161st Street Business Improvement District. Our BID 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 90 2 is proud to testify in support of Local Law 891 to 3 amend the administrative code of the City of New York 4 in relation to allowing charitable organizations to 5 conduct games of chance at professional sporting 6 venues.

7 Our BID has been part of the South Bronx since 2009, and today we have a close relationship with the 8 9 New York Yankees who reside just outside of our BID boundaries. We recently have worked together and 10 11 beautification efforts for our business district, and 12 for holiday lane activations benefiting the 13 community. Our BID and other charitable 14 organizations rely on a close relationship with the 15 private sector and sports organizations to fulfill 16 our strategic plans for the year to better help our community and small businesses. Allowing 17 18 organizations such as ours to partner with not just 19 in New York Yankees, but other professional sports 20 teams and venues in the area will be beneficial for 21 us to take the next step and be successful in our respective communities and causes. 2.2

Games of chance being used either at high school functions or professional sporting events are common outside of New York City. We are lucky to be in a

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 91
2	city that has some of the most iconic sports
3	franchises and venues in the world. With the
4	explosion of online sports gambling in our city and
5	state. The time is now to move forward with this
6	amendment that will benefit charitable organizations
7	and BIDs across our great city. Thank you to
8	Councilmembers Salamanca and Velázquezfor bringing
9	the amendment to the Committee. I'm excited to see
10	the benefits of this amendment in the future for
11	charitable organizations in New York City, and
12	strengthening our relationship with the sporting
13	venues and franchises in our city. Thank you.
14	COUNSEL: Thank you. Beth Shapiro, you may
15	begin.
16	MS. SHAPIRO: Thank you. I'm Beth Shapiro, the
17	CEO of City Meals on Wheels. I would like to thank
18	the Council Committee on Consumer and Worker
19	Protection for holding this important hearing. City
20	Meals works in partnership with the city and the
21	network of home-delivered meal providers to fill the
22	gap in the city's program by funding the preparation
23	and delivery of meals on weekends, holidays, and
24	emergencies to homebound older adults.
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COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 92 In addition to funding 30 providers, preparing 2 3 meals, City Meals' warehouse in the South Bronx packs 4 and delivers 500,000 ready-to-eat meals annually in 5 advance of harsh winter weather or storms, and localized emergencies like gas and power outages. 6 By 7 funding the same providers as New York City Aging, City Meals brings additional resources to the city 8 9 while providing continuity of services for meal recipients. 10

11 City Meals reaches older adults in all five boroughs providing for about 2 million meals 12 13 annually. In the Bronx, we partner with RAIN and 14 East Side House Settlement to serve 3,671 homebound 15 older adults, a total of over 253,000 meals. Last year this included 8,800 meals in our seasonal 16 17 emergency food packages and 5,124 meals in response 18 to seven emergencies. Over the past decade the New 19 York Yankees and the Yankees Foundation have 20 regularly and significantly supported City Meals, 21 helping fund meal deliveries to older New York, 2.2 specifically those living in the Bronx. They have 23 funded over 80,000 meals and have personally delivered meals to homebound older Bronx residents. 24

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 93
2	Amending the local law code to allow charitable
3	gaming at sports venues would have dramatic impact on
4	city meals and other CBOs. The increasing need for
5	meals due to a rapidly growing aging population, the
6	impact of COVID-19, and staggering inflation is
7	endangering our ability to respond.
8	SERGEANT AT ARMS: Thank you. Your time has
9	expired.
10	MS SHAPIRO: Thank you.
11	CHAIRPERSON VELÁZQUEZ: Thank you. I'm going to
12	take a five minute break and we will resume in-person
13	testimony.
14	[10 MINUTES BREAK]
15	SERGEANT AT ARMS: Excuse me. Excuse me. Can
16	everybody find their seats please? We're getting
17	ready to begin. Can everybody find their seats
18	please? Can everybody settle down? Settle down
19	everybody. Find your seats please.
20	[4 MINUTES SILENCE]
21	Can everybody find their seats please? We're
22	getting ready to begin. Everybody find their seats.
23	Everybody settle down and find their seats please.
24	Can I have your attention? Can I have your
25	

1COMMITTEE ON CONSUMER AND WORKER PROTECTION942attention? Everybody find their seats. Everyone3settle down. Settle down.

4 COUNSEL: Thank you. The next panel will be an
5 in-person panel. It will be Janis Robinson, followed
6 by Justin Nelson, followed by Rob Walsh, followed by
7 Lisa Sorin. You may take your seats.

You may begin.

8

9 MS. ROBINSON: Good afternoon. Today is an important day in the history of the organization I 10 11 represent. That's Food Bank for New York City. It 12 is our 40th birthday, and in honor of our birthday, 13 we were invited by the Empire State Building to 14 participate in a special ceremony today, which ends 15 with a special lighting of the Empire State Building 16 in our organization's colors, orange and blue, 17 tonight. By all accounts, it is a very special 18 honor. However, when I learned that I had an 19 opportunity to testify in public in support of the 20 New York Yankees' organization, there was no other 21 place I'd rather be.

You see, for the past three years Food Bank for
New York City and I have had the honor of serving the
Bronx Community once per month. Yes, every month,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 95 2 the Yankees make it possible to provide fresh produce 3 and shelf-stable food to 500 families.

As you can imagine, this support began in the height of COVID, and people were laid off, they were unemployed, they were frightened, they were confused, they were concerned and hungry.

8 The Yankees leadership contacted us Food Bank of 9 New York City and asked if we could partner in an 10 effort to serve the community. The answer? 11 "Absolutely." The community response? "Thank you." 12 "I can see the Yankees care about me." "I feel rich, 13 thanks to the Yankees."

14 It is nice to see the Yankees provide support to 15 the community. They are fully present and support 16 it. Since 2009, the Yankees have been a true partner with Food Bank for New York City in the community. 17 18 Their total investment in Food Bank for New York City 19 equates to 5 million meals for New Yorkers in need. 20 The Yankees don't do this for photo op. They do it 21 for the good of the community. The partnership makes 2.2 the entire food bank for New York City team proud. 23 Even those that are Mets fans, please approve this legislation so we can continue our partnership with 24 the New York Yankees Respectfully submitted Janice 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION Robinson, Vice President of Institutions and 2 3 Partnerships at Food Bank in New York City. Thank 4 you.

5 MR. NELSON: Good morning and thank you for holding this hearing today, Madam Chair. 6 I'm Justin 7 Nelson, the Co-Founder and President the National LGBT Chamber of Commerce, better known as NGLCC, and 8 9 I use he/him pronouns and I'm pleased to be NGLCCNY. here this morning along with our new Executive 10 11 Director for NGLCCNY, Kelly Parkin. We represent the business interests of the nearly 1.4 million LGBT-12 owned businesses in the United States, over 1500 of 13 14 which are LGBTQ owned restaurants right here in the 15 great city of New York City.

16 First, I want to say thank you to you and the 17 Committee for your continued support of small 18 businesses, especially throughout the pandemic, and 19 for the opportunity to share our point of view this 20 morning. It's well known that New York City's LGBTQ restaurants and small businesses suffered 21 tremendously during the pandemic due to the shutdown 2.2 23 and social distancing regulations. Our businesses relied heavily on takeout and delivery in partnership 24 with apps like GrubHub, DoorDash, UberEATS, and 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 others, and we appreciate the Council's efforts in 2 3 2020 would have moved to protect the industry from 4 unfair charges.

But today I'm here in support of an amendment 5 that would modify the caps on third party delivery 6 7 services that was put in place during the pandemic 8 and give restaurant owners, not the government, the 9 opportunity to decide how to grow their businesses.

Many of NGLCCS restaurants rely on third-party 10 11 apps to access services like marketing, loyalty, and 12 rewards programs and so much more. Restaurants like 13 4West Lounge in Harlem, Pierogi Boys in Brooklyn, The 14 Crabby Shack, and so many others could choose to buy 15 these services from the apps in order to reach new 16 customers, while spending less than they might on traditional advertising models, by opting into 17 18 packages through these providers. They can get 19 tailored services and pay-as-you go rates, and they 20 can be adjusted at any time giving these businesses 21 the flexibility to decide and not the government on 2.2 what makes sense for these businesses at any time. 23 If the City Council wants to level the playing field for smaller-and-mid-sized businesses, an 24

amendment to the current cap is needed, and I implore 25

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 the Council to do that, as you have in so many cases,
 and that's decide on what is best for businesses in
 New York City, their customers and their employees.
 Thank you very much and we'd love to see this
 amendment pass.

7 Thank you. I'm speaking on both. Is that okay? 8 Good morning. My name is Rob Walsh. I'm the Interim 9 President of the Bronx Overall Economic Development 10 Corporation and I spent 12 years as the Commissioner 11 of Small Business Services during the Bloomberg 12 years.

I'm here today in support of Intro 891 and 813.
On the first one, allowing charitable organizations
to conduct games of chance at professional sporting
venues, I see this legislation as being a big boost
for community organizations in need of extra
resources to fulfill their mission or take on new
initiatives.

At the same time, our sports venues will be able to create creative ways to engage their fans during games. I recently saw a 50-50 raffle take place at a ballpark. It was out in Arizona. It's time to bring it to the Bronx and to Queens. I see this local law as a win-win for everyone. 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 99 2 I've been up in the Bronx in this role just for a 3 couple of months now. And I could tell you that the 4 Yankees are fully engaged in the community, doing 5 great work, and I only can imagine with this new 6 tool, what it can be and what it will mean for 7 communities.

With regard to 831, I've had the opportunity to 8 9 meet firsthand with many small businesses throughout the borough, throughout the city, especially 10 11 restaurants. They are the community fabric of our 12 neighborhoods throughout the five boroughs. As many agree, the original intention and local law, of the 13 14 recent law was to put in place during the pandemic a 15 backstop, when the only options restaurants had were 16 takeout and delivery to protect against price 17 gouging.

But now it's three years later, and many of these restaurants need the flexibility for more marketing options that will allow them to choose what's right for them. That's what makes sense about this amendment. It preserves the cap of delivery fees and broadens the way restaurants can voluntarily choose to market themselves and grow their customers.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 100
2	In a moment, you'll hear from Dawn Kelly, who's
3	here with us today and owns a terrific smoothie bar
4	and a health food restaurant in Queens. She wrote in
5	The Daily News last week: "By limiting what delivery
6	apps can charge for marketing, it restricts what
7	small restaurants can choose to get in front of new
8	customers and into their bellies. Lord knows, it
9	isn't as simple as placing an ad and community papers
10	anymore."
11	In closing, this is an opinion shared by many
12	other restaurants across the city, and one I'm proud
13	to support as well. I thank the Committee for this
14	opportunity to share my perspective and encourage you
15	to support this amendment that will strengthen New
16	York City's Small Business Community.
17	Thank you very much.
18	MS. SORIN: Good afternoon now. Good afternoon
19	Chair and our illustrious City Council. I'm going to
20	start with Intro 891, on amending the administrative
21	code to allow charitable organizations to conduct
22	games of chance at professional sporting venues, also
23	known as a 50-50 legislation.
24	We are strongly in support of this legislation,
25	but understand that the devil is in the details. And

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 101 agency assignment and rulemaking are key to the 2 3 implementing this legislation correctly. Excuse me 4 while I switch over. During a post-COVID world, our 5 nonprofits that are usually supported by businesses that fund these organizations, that has become very 6 7 limited after COVID where businesses are restricted of their funding or have lost funding in its 8 9 entirety.

Our borough and this city need an avenue of 10 11 financial support that is consistent. The Yankees 12 have never let up their support of our nonprofits and 13 businesses in the borough. We are one of the proud, 14 one of the many proud members or partners to the 15 Yankee institution. They focus on youth programs, 16 food insecurity, business support, holidays, and I 17 can continue on. But also in-kind services that 18 provide organizations like ours, the Bronx Chamber of 19 Commerce services that in turn, were used to support 20 our businesses and nonprofits.

The bill will be life-altering to organizations that have minimal opportunities to access financial support. I look forward to seeing this bill make an impactful difference for our beloved Bronx institutions. And I want to do a special thank you 1COMMITTEE ON CONSUMER AND WORKER PROTECTION1022to the Yankees for all they have done and continue to3do for our borough.

Thank you for the opportunity to deliver this important testimony. I am Lisa Sorin, President of the Bronx Chamber of Commerce. Our organization, founded in 1894, serves as the voice of over 30,000 businesses ranging from micro businesses to large scale employers.

Restaurants and hospitality sectors compose 10 11 approximately 24% of our membership. Our organization is helping drive the systematic change 12 13 needed to support equitable economic opportunities 14 and workforce development in the Bronx. We organize 15 and build coalitions provide strategic business 16 services, provide research and data analysis and 17 support targeted advocacy efforts at strengthening 18 community voices, build community power, and help to 19 WIN economic development policies that invest in 20 people as much as investment in places.

21 On behalf of the Bronx Chamber and the businesses 22 that we represent, I am encouraging the council to 23 move forward with 813. Amending the administrative 24 code of the City of New York to modify the marketing 25 fee on the cap for third party delivery companies.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 103 At the heart of our organization's response is that 2 government should not tell businesses how they can or 3 4 cannot manage the marketing needs of their businesses. This has been a consistent message from 5 our organization since the founding, and is a key 6 7 principle when we apply evaluating legislation, the Bronx Chamber of Commerce as a leader on fee cap 8 9 legislation during the height of COVID and worked in tandem when many advocates in this room. 10 However, 11 the landscape has changed, and we recognize that businesses need more flexibility when it comes to 12 13 marketing as we move forward into our city's 14 recovery.

15 Additionally, we understand that there are many 16 informal studies that have been circulated to sway 17 this legislation. These studies are one-sided and 18 skewed and do not represent authentic data. The 19 influence of multi unit restaurant owners or full 20 scope and diversity of our New York City's 21 hospitality sector. To compound matters, we as an organization do not adhere to the value of bullying 2.2 23 tactics from either side of the dialog, and we feel that this does a disservice to New Yorkers and our 24 business community. 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 104 2 COUNSEL: Thank you. 3 MS. SORIN: I'm sorry. I'm ending with: I must 4 underscore that our genuine desire is for all parties 5 to come to the table in good faith and utilize authentic and accurate data to present a better 6 7 policy than what we created at the height of COVID 8 crisis. Thank you. 9 Thank you for your testimony. COUNSEL: Thank you. Our next panel will be an in-person panel. It 10 11 will be Kevin Wong, followed by Joshua Bostian, followed by Julian Klein followed by Mark Drapeau. 12 13 ZZZ 14 You may begin 15 MR. KLEIN: Good afternoon Chair Velázquez and 16 Council members. I'm Julian Klein, Head of Policy at 17 Tech NYC, a nonprofit member-based organization 18 representing over 800 technology companies in New 19 York. We are committed to supporting New York's 20 tech-based economy ensuring that all New Yorkers can benefit from innovation. 21 Since they were established delivery platforms 2.2 23 have helped to spur you economic development across the city, offering customers the ability to discover 24

local businesses, offering restaurants new ways to

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 grow their businesses, and delivery workers new ways
 to access earning opportunities.

4 It is estimated that today there are over 65,000 delivery workers, 23,000 restaurants, and 317,000 5 Restaurant based jobs in New York City. On-demand 6 7 delivery services have also expanded rapidly since the beginning of COVID-19, and platforms are 8 9 providing consumers with more options than ever. Delivery platforms help to provide key insights on 10 11 consumers to restaurants, including which dishes sell 12 best or which neighborhoods have the highest amounts 13 of customers.

14 Today, delivery apps and services are very 15 popular among New Yorkers. According to the New York City Department of Consumer and Worker Protection, 16 17 there were 17% More app based deliveries made in the 18 first six months of 2022 compared to the same period 19 in 2021. Additionally, between March 2021 and May 20 2022, app-based deliveries made up 15% of all New 21 York City restaurant sales.

In August 2021, the city permanently limited the fees that delivery platforms can collect from restaurants to 15% of an order for delivery and pickup and 5% for marketing and other services. 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 106 2 These fees were originally established during the 3 hardest days of COVID-19 when dining rooms were 4 closed, and social distancing was in place, and 5 vaccines were months away.

6 Today as restrictions have been lifted and our 7 great city has recovered Remarkably, the dynamics of 8 restaurant delivery have changed. If left as is the 9 permanent fee cap will prevent restaurants from 10 accessing tools to help them expand their customer 11 base, and will discourage delivery platforms from 12 creating innovative products.

13 Restaurants increasingly value the marketing 14 tools that delivery platforms offer, including data 15 analysis of local markets and demand, as well as 16 advertising, feature listings, and even custom 17 websites. These tools help restaurants to boost 18 their revenue, while expanding options for consumers.

19 Keeping the current fee cap in place puts the 20 continued availability of these services at risk, and 21 could diminish their benefits for restaurants and 22 consumers in the long run. Tech NYC supports Intro 23 813 which would ensure the restaurants continue to 24 have access to low costs delivery and marketing

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 107 options, and recommends that the City Council passes 2 3 and the Mayor signs this bill into law. Thank you. 4 MR. BOCIAN: Councilmember, I'd ask your indulgence for a little more time than the two 5 minutes considering we are one of the apps that this 6 7 would affect directly so I appreciate that. Good-- I 8 was going to say good morning, but good afternoon. 9 My name is Joshua Bocian. And I am the Senior Manager of Government Affairs for GrubHub. I'd like 10 11 to thank Chair Velázquez and Councilmember Holden and the members of the committee on Consumer and Worker 12 13 Protection for this opportunity to discuss the merits of Intro 813. 14 15 GrubHub and Seamless have been part of the fabric of New York for over two decades, and Seamless was 16 17 first founded here in 1999. Today we have more than 18 300 employees based at our New York City 19 headquarters, located at Five Bryant Park, and a team 20 of over 15,000 delivery partners. 21 I'd like to start by clarifying the relationship between restaurants and marketing companies like 2.2 23 GrubHub as many misleading statements have been made,

25 untrue arguments that have nothing to do with the

24

some disingenuous, and you will likely hear more

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 108 2 issue before us today. First GrubHub's rates are 3 clear and transparent. I actually have a chart over here which has all of our services. Everything that 4 GrubHub offers is on our website for anyone to view. 5 These are the exact tiers of services that are 6 7 offered to restaurants in all markets, and that will be offered to our restaurants in New York when the 8 9 amendment passes. Any suggestion that the rates are unclear or will be skyrocketing or untrue. 10

GrubHub's contracts are also clear, transparent, and can be ended by the restaurant at any time. That means any restaurant can change their rate today or tomorrow or the next day, whenever they wish.

GrubHub is at its core a marketing company. We pride ourselves on providing digital marketing and advertising tools that many small restaurants cannot otherwise afford. These includes support like search engine marketing and optimization, loyalty and rewards programs, point of sale integration, and other services.

22 Restaurants choose services from GrubHub because 23 they are more cost effective for reaching new 24 customers.

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 109 2 So why are we here today? GrubHub supports three 3 core groups that are critical to the food delivery 4 ecosystem: Small and independent restaurants, 5 delivery couriers, and the communities we serve. We are here today to focus on small and 6 7 independent restaurants and how the proposed amendment will help them grow, compete with bigger 8 9 brands, and support the character of neighborhoods throughout the five boroughs. 10 11 One of the inaccurate claims being made is that the amendment will result in higher rates for all 12

12 the amendment will result in higher rates for all 13 restaurants. This is completely false. The language 14 of the legislation is very clear on this point. And 15 it is one We fully agree with: All restaurants on 16 our part our our platform will have the option to 17 continue at their current rates.

18 It's worth taking a step back and remembering the 19 reasons for the original bill. The original 20 regulation passed during the early days of the pandemic in 2020, when the restaurant industry was 21 thrown into chaos. Its goal to protect the 2.2 23 restaurant industry is one that we share and remains laudable today. But after three years, this 24 emergency policy has outlived its purpose. New York 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 110 City's permanent limit on restaurant choice is the 2 3 only -- I want to emphasize that -- it is the only 4 permanent fee cap of its kind in the United States. No other city has a similar cap on its books. That's 5 why we support this amendment that maintains core 6 protections on delivery and marketing fees for the 7 8 restaurant industry.

9 Small and independent restaurants want more choices, so they can choose which services are best 10 11 for them. Tools like search engine marketing, 12 promotions to target new customers, analytics using 13 customer data, or free websites that allow for 14 direct-to-restaurant orders with no commissions, like 15 GrubHub direct. Let me repeat that we will build for 16 every single restaurant in the city of New York, for 17 free, a website so that they can have direct access 18 to their customers. And we will take no commission 19 for doing that.

All other major cities that implemented fee caps have since revised or removed them. At the height of the pandemic New York was one of several major markets was one of several major markets--[BACKGROUND VOICES]

1COMMITTEE ON CONSUMER AND WORKER PROTECTION1112--that regulated delivery fees. But today New3York is alone. Emergency measures were called that4for a reason. They were never meant to be permanent.5Nearly every city that enacted fee caps has seen them6expire altogether or made adjustments like those in7this amendment.

8 San Francisco, the bill that New York City 9 basically cut and pasted their legislation from, the 10 first city in the US to adopt fee caps, struck a 11 compromise last year providing restaurants with more 12 options for marketing fees.

Other major cities that have codified delivery fees, while allowing restaurants to utilize additional marketing services like the ones we were talking about today are Philadelphia, Minneapolis, Seattle, Portland, Oregon, and many more.

So many of those who support the status quo represent larger higher-end restaurants in midtown Manhattan, who don't want to lose the competitive advantage they currently have under the existing fee cap.

23 Under the current structure, some restaurants are 24 essentially getting the equivalent of a primetime 25 television ad, while paying for the rate of the COMMITTEE ON CONSUMER AND WORKER PROTECTION 112
 community access station at 3 a.m. on a random
 Tuesday. Everyone likes getting something for free.
 This is New York.

5 But in reality, this model is not sustainable. 6 They claim that hundreds of restaurants and bars have 7 signed a petition opposing this amendment. But right 8 here I have more than 500 restaurants that have 9 signed individual letters, many of them smaller 10 establishments who rely on delivery as a significant 11 portion of their sales, signed letters supporting it.

12 The reality is that small and independent restaurants strongly support having more choices. 13 14 GrubHub has an ongoing dialogue with restaurants. We 15 speak with them every day. We have heard from small, 16 family, and immigrant owned restaurants many 17 operating in neighborhoods beyond the central 18 business districts of Manhattan. They want the 19 chance to compete with big chains and Restaurant 20 Brands and they want more options for doing so.

Data also bears this out as reported by Crains, a majority of restaurants that participated in a blind survey about the law supported changing the marketing cap while leaving the delivery maximum in place. Among owners and managers of independent restaurants, COMMITTEE ON CONSUMER AND WORKER PROTECTION 113
 according to Crains, 86% are in favor of the
 amendment. This makes sense. Small independent
 restaurants lack the big budgets and large marketing
 teams that power major restaurant brands.

We are encouraged that a number of independent 6 7 restaurants are here today. Of course many operators 8 of small businesses can't be here because they are 9 the ones running their businesses. Some have submitted written testimony, and others are 10 11 represented by various organizations such as ones you've already heard from, chambers of commerce, et 12 13 cetera. And we hope all of their words will be given 14 the same attention as those present. I'd like to 15 thank you for the opportunity to share our thoughts 16 on proposed amendment. Thank you for the extra time 17 I appreciate it. And we look forward to Chair. 18 continuing to work with the Council to make all the 19 communities we serve stronger.

20 CHAIRPERSON VELÁZQUEZ: I just would like to 21 mention when I give extra time, I stated it because 22 I'm the chair. Random outbursts from the crowd will 23 not be tolerated, and you will be removed. 24 MR. WONG: Good afternoon. Madam Chair, 25 Councilmembers. My name is Kevin Wong. I'm the COMMITTEE ON CONSUMER AND WORKER PROTECTION 114
 Executive Director from the Coalition of Asian
 Americans Business Organizations. As an immigrant I
 have lived in the States for over 40 years, 20 years
 in New York City. I have own a few restaurants,
 four, and part of a fifth.

As you know, the past several years, we have-- it certainly has been difficult for small business in New York City, especially for Asian American owned restaurants, from Chinatown upper East, upper West, every corner of the streets, a loss of significant foot traffic, and part of the fast food supply in major New York City eating habit.

14 I have witnessed that firsthand many Asian-owned 15 restaurants going out of business. Facing that 16 discrimination and scrambling to stay open, a restaurant in New York City, and a small Asian-owned 17 18 restaurants are still in recovery. CAABO is advocating for small business, all their best 19 20 interests. The industry has changed. The 21 restaurants increasingly rely on the delivery 2.2 platform to generate new profit and customers, 23 especially in Greater New York.

24 That's why I'm testified today to support this 25 amendment. Every small business is different. But

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 115
2	they all compete against big restaurants and big
3	marketing budget firms, and big national chain
4	restaurants with dedicated marketing teams to help
5	them. Small businesses need easy and inexpensive
6	marketing options. And for many of the best options
7	is the service such as GrubHub, UberEATS, and
8	DoorDash. They're easy, simple, and have a pay-as-
9	they-go. The rates are good. That's can be
10	justified for anytime. And amendments would give a
11	restaurant the power to make their own choices and
12	deliver fees and caps and stay the same. But
13	marketing power and choice are returned to the
14	restaurants that can decide how to best to complete
15	with the big chance. Thank you so much.
16	MR. DRAPEAU: Good afternoon Council, Chair. I'm
17	Dr. Mark Drapeau of the Data Catalyst Institute.
18	Aware that restaurant delivery fee caps were enacted
19	in many states and cities during COVID. A while back
20	we convened an expert working group of experts from
21	with ties to New York City to explore the fee caps
22	efficacy. We reviewed the economic literature and
23	discussed all sorts of unintended effects, and as a
24	result, I've no doubt that delivery service fee caps
25	

COMMITTEE ON CONSUMER AND WORKER PROTECTION 116
 hurt small independent restaurants and benefit large
 expensive and chain restaurants here in New York.

And because the New York fee cap goes beyond deliveries, and prohibits restaurants from spending their own money to market and promote as they see fit, it hurts small restaurants even more.

8 Low cost, pay-per-order restaurant marketing 9 services are uniquely offered by delivery apps, and 10 they predominantly benefit small restaurants. Big 11 and chain restaurants have many additional ways to 12 market themselves that are not impacted by the fee 13 cap.

This explains why economic research documents that fee caps reduce orders to small restaurants, meaning more orders for large and chain restaurants. We're also confident from our work in the working group that fee caps reduce delivery workers' income in two ways.

First, when an app company's revenue per-delivery goes down, cost per delivery will also go down by paying delivery workers less. Second if fees are shifted to consumers, this inevitably negatively impact delivery workers tips.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 117
2	During COVID, the council is concerned about
3	delivery apps pricing power was reasonable. But as
4	the pandemic ended, every large city in the country
5	either eliminated fee caps, or modified them just
6	like this amendment would do. Keeping the delivery
7	cap, eliminating the marketing services cap.
8	Amendment 813 will help New York smallest
9	restaurants by letting them decide how to spend their
10	marketing money. I urge your support. Thank you.
11	CHAIRPERSON VELÁZQUEZ: So I have a couple of
12	questions here. Under the current law pursuant to
13	20-563, and this is for you Josh, the third party
14	delivery apps can charge a maximum of 23% of the
15	purchase price of each online order to food service
16	establishments. How often does your company charge
17	less than 23% to food service establishments?
18	MR. BOCIAN: So thank you, Councilmember. I had
19	a feeling most of the questions were going to be for
20	me at this point, which I expected.
21	So we offer pricing packages that start at 5%, so
22	that restaurants can choose the level of marketing
23	services that is right for their business. While the
24	fee cap has been a fact, 100% of our New York City
25	restaurants have been charged 23% or less. It's

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 118 worth noting that 60% of our orders in New York's 2 Today are delivered by the restaurants themselves, 3 4 not by GrubHub partners, which means they are currently only paying 8%. So that's 5% to be on the 5 platform, and then 3% for, you know, transaction 6 7 fees, things like that credit cards, etc. 8 So when you look at our pre pandemic contracts 9 with restaurants, roughly 40% of New York City restaurants have chosen rates and services that are 10 less than 23%. So 40% of our folks are 23% or less. 11 12 CHAIRPERSON VELÁZQUEZ: And so how many clients, 13 customers do you have, restaurants under you? MR. BOCIAN: So we have 20-- over 25,000 14 15 restaurants are on our platform in New York City. 16 I'd also like to note that 17,000 of that 25,000 are 17 considered small business, mom and pop, so not 18 national chains, not franchises, things like that. 19 So 17 of 25. CHAIRPERSON VELÁZQUEZ: Do you ever break out on 20 21 how many are women owned? And how many are black and brown owned? 2.2 23 MR. BOCIAN: Yeah. So I can get that information for you. I'd be happy to provide that to you after 24 25 the hearing. But yes, we can get that to you.

COMMITTEE ON CONSUMER AND WORKER PROTECTION 119
 CHAIRPERSON VELÁZQUEZ: Thank you. And how much
 of your revenue comes from commissions charged to
 restaurants?

MR. BOCIAN: Well, I'd like to be in a position 5 to say that any of our revenue is coming from 6 7 commission being charged to restaurants. But the 8 truth be told, Councilmember is that -- hold on, I 9 want to get this number correct for you. That for the last three years, GrubHub has reported losses. 10 11 And in total, we have lost over \$700 million since 12 2022, when the pandemic began, and that number is through the end of December 31, 2022. So we have 13 14 regardless of that invested significant resources in 15 our restaurants and our marketplace, including 16 hundreds of million dollars in direct support to 17 restaurants. But I'd like to say that we're 18 profitable, but at the moment, we're losing money. 19 CHAIRPERSON VELÁZQUEZ: And so Local Law 103 of 20 2021 requires DCWP to submit a report recommending the maintenance or adjustment of the caps on third-21 2.2 party delivery fees no later than September 30 of 23 this year. Why should the council amend the caps now? 24

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 120
2	MR. BOCIAN: So, you know, we speak to
3	restaurants all day, every day in and out. It's what
4	we do. Many, you know, as you've indicated, are, you
5	know, small, independent restaurants. Many are
6	minority and immigrant owned. And they were hit
7	disproportionately hard during the pandemic, as I'm
8	sure you know, you know, from your district and from
9	others around the city. Many have closed
10	permanently, and of those that survived, many did so
11	by relying on delivery.
12	It remains how they can grow their business. And
13	they need more options now and can't afford to wait
14	until September, especially with the peak summer
15	season around the corner. We'd like to help them
16	leverage that. And that's why we think, you know,
17	having this conversation and lifting the cap on
18	marketing is important now and not waiting until
19	September when the study is released.
20	CHAIRPERSON VELÁZQUEZ: Now if the amendment
21	passes, what will restaurants currently on the
22	platform receive in terms of communications regarding
23	their rate structure and any changes to it?
24	MR. BOCIAN: So a provision in Intro 813 actually
25	calls for 121 days before it becomes effective. This

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 121 2 will allow ample time for a comprehensive outreach 3 and education effort to ensure that all restaurants 4 on our platform have all the facts and can make 5 informed decisions about what's best for them.

So in some of our other markets, San Francisco 6 7 and Portland, for example, which have adopted a 8 similar model proposed in the amendment, have also 9 required delivery platforms to proactively communicate the tiers of services available well 10 11 before implementation, ensuring that restaurant owners have ample amount of time to consider services 12 that work best for their business. 13

14 San Francisco required communication with 15 restaurants 60 days before the effective date of the 16 amendment. And at GrubHub, we worked with the city 17 on the language of that implementation and that 18 communication to ensure that all parties were 19 comfortable, and took the extra step of actually 20 sending a second communication which we weren't 21 required to do, but we thought it was the right thing 2.2 to do to all restaurants leading up to the effective 23 date of the amendment.

The communication to restaurants will be in the form of an e-mail, and will include the pricing tiers 1COMMITTEE ON CONSUMER AND WORKER PROTECTION1222and levels of marketing and advertising services3related to each tier.

4 I do want to note Councilmember that in all the markets, all the large markets -- Philly, Chicago, 5 San Francisco, the list goes on -- where we've had 6 7 this exact same conversation, 95% of our restaurants stayed with the pre-COVID package that they had. 8 For 9 the 5% that wanted to change, they called us and we were able to make that change for them within three--10 11 three business days. So 95% stayed.

12 CHAIRPERSON VELÁZQUEZ: And how did negotiations13 with those 95% happen?

14 MR. BOCIAN: So what we automatically do based on 15 these communications that we will be sending out, 16 based on the 120 days that are necessary, we 17 basically say, "On such and such a date, you know, 18 you're going to be reverted to your pre-COVID 19 If you would like to remain there, then you package. 20 know, you don't have to do anything. However, if you 21 would like to change ... " and we provide the 2.2 information that you can see on the chart for them, 23 so they know exactly what the different packages are, give a call to your account advisor. And we're happy 24 25 to make that change for them.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 123
2	So we It's pretty transparent.
3	CHAIRPERSON VELÁZQUEZ: Going back to the
4	jurisdictions you mentioned earlier, like San
5	Francisco and Portland. They had enacted fee caps
6	similar to those advanced by 813. How many
7	establishments opted for the minimum fare level?
8	I would have to go back and get that information
9	for you.
10	CHAIRPERSON VELÁZQUEZ: Can you please? Yeah,
11	MR. BOCIAN: I'm sorry?
12	CHAIRPERSON VELÁZQUEZ: Yes, please.
13	MR. BOCIAN: Yeah. No, absolutely. Like Like
14	I said, you know, 40%, I believe is the number of our
15	restaurants that are currently at that 5% level. So
16	I would suspect that when we look at those markets as
17	well, it's similar. But let me get you the
18	information because I don't want to misspeak. And if
19	I did misspeak, I want to be right.
20	CHAIRPERSON VELÁZQUEZ: Thank you. And recent
21	media coverage in DC suggests some apps raised rates
22	for restaurants as soon as the legislation went into
23	effect and without adequate communication. How do we
24	you know it's not going to happen here with you guys?
25	

1COMMITTEE ON CONSUMER AND WORKER PROTECTION1242MR. BOCIAN: So great question. And to be honest3with you, we had not yet sent out our communication4in Washington, DC, simply because we're not required5to do so until I believe, April 15. So we are still6in the process of doing that.

But you know, what happened in DC is actually a
really good example of why the City Council must pass
Intro 813. And that is to ensure that what happened
in DC does not happen here in New York City.

You know, the New York City Amendment guarantees that all restaurants will have the option to keep the rates that they have today as a result of the current law, or opt into the additional services with higher fees, or drop down if they want to, which we already discussed. So restaurants can decide for themselves what's best for their business.

No restaurant will have to pay more than 5% for the ability to receive orders from the GrubHub marketplace. However, no such law in DC safeguards access to lower rates. And that's kind of what you saw in DC, because their bill was a little different and did not guarantee those lower rates.

Also, to be clear, when this amendment passes,GrubHub does not intend to raise rates. And once

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 125 again, here's our rate card, it's on our website, 2 3 it's open for the entire world to see, which is 4 clearly like I said, posted on our website. And restaurants, as I've said, that no longer 5 wish to pay their previously contracted rate, can 6 7 call us at any time and opt into another package 8 immediately. Like I said, we can get that done 9 usually within three business days. CHAIRPERSON VELÁZQUEZ: What was the increase or 10

11 decrease for those who chose not to pay, in those 12 other markets?

MR. BOCIAN: I don't have that information for you. But I again will get it to you. I've got lots of people here taking notes. So I assure you, we'll get it to you.

17 CHAIRPERSON VELÁZQUEZ: And can you quarantee 18 that their orders, even if they choose not to opt in? 19 Will there be any retaliation if you will? Can 20 restaurants expect that if you choose not to opt in? 21 MR. BOCIAN: No. And again, hold on let me just 2.2 make sure I got my notes here, because I just want to 23 make sure that I get you the right information. I went the wrong way in my notes. I feel like 24 I'm a little bit before Congress here. You know, 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 126
2	Councilmember there are other people on this panel
3	whom I'm sure would like to answer
4	CHAIRPERSON VELÁZQUEZ: Julian's just looking and
5	not saying anything.
6	MR. BOCIAN: I know. I know. I know.
7	CHAIRPERSON VELÁZQUEZ: Don't worry. DoorDash is
8	here too.
9	MR. BOCIAN: I know. And Uber Eats is
10	CHAIRPERSON VELÁZQUEZ: And Uber Eats as well.
11	MR. BOCIAN: is going to, you know, fly in.
12	Could you repeat the question, please?
13	CHAIRPERSON VELÁZQUEZ: Basically, what
14	assurances are you giving restaurants that do not opt
15	in that they will not be held or they will not
16	receive any form of retaliation if they don't opt in?
17	MR. BOCIAN: Right. So I think what you're
18	getting to, Councilmember, is basically the way in
19	which our algorithm works and how people are listed
20	on the restaurant on the algorithm.
21	And the marketing fees that individual
22	restaurants pay is simply one of the many factors
23	that goes into how a restaurant gets listed in our
24	app. It is not the defining factor. It is one of
25	many. So you may You know, you're not going to

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 127 2 If you live in Coney Island, we're not going to show 3 you restaurants on the Upper West Side, regardless of 4 how much they're paying in marketing.

5 If we, you know-- If you order pizza every 6 Tuesday on Staten Island and 90% of your orders are 7 pizza, well, then we're going to show you pizza 8 orders, and we're not necessarily going to show you 9 Chinese food because we have a history of knowing 10 what your orders are.

11 So it's a complicated algorithm, I will freely 12 admit that I-- you know, the tech guys know a lot more about it than I do. You never want to ask the 13 GR guy about the tech. But it's complicated, and 14 15 it's just one of many factors. So people will not suffer because they choose a lower plan. Like I 16 said, 40% of our folks are at the lower plan and 17 they're on-- you know, they're showing up, they're 18 19 getting business.

20 CHAIRPERSON VELÁZQUEZ: I'll turn it to 21 questions. Councilmember Krishnan, then Menin, and 22 then Brewer.

COUNCILMEMBER KRISHNAN: Thank you so much Chair
Velázquez for today's hearing. Thank you for your
testimony. I have a few questions for-- for GrubHub.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 128
2	You know, I represent I'm the Councilmember for
3	Jackson Heights and Elmhurst, Queens, two of the most
4	diverse immigrant communities, immigrant-owned small
5	businesses. We were also the epicenter of the
6	epicenter of the pandemic in the entire country. So
7	I've seen firsthand the number of businesses whose
8	doors have shuttered because the pandemic, who
9	couldn't qualify for pandemic protections or
10	resources, even if they were eligible, as immigrant
11	owned small businesses, because so many of the
12	resources and services weren't available to them.
13	We may be out of the throes and the height of the
14	pandemic. But I think it's not disputable that the
15	impacts of the pandemic still continue for so many
16	small businesses across the city and across the
17	country.
18	So before asking my question, I just wanted to
19	put in perspective, or frame the larger context. You
20	know, we saw during the pandemic, I think opposite
21	impacts on food delivery platforms and small
22	businesses.
23	As I see it, food delivery platforms doubled the
24	revenue and profit during the pandemic with \$50.6
25	billion dollars billion dollars in sales in 2020,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 129 2 more than double the \$22.7 billion in sales generated 3 in 2019, and profits of \$5.5 billion from April to 4 September 2020, compared to \$2.5 billion during that 5 same month period in 2019.

I don't think you'd dispute those numbers. But 6 7 clearly, billion dollar profits, significant growth 8 during that time, whereas so many small businesses, 9 even if they participated in the delivery services, it meant the majority of them in different surveys 10 11 have said that they're-- even if they had increased 12 off-premises sales or deliveries, it in no way made 13 up, or in fact made up less than 30% of their lost revenue from on premises sales during the pandemic. 14 15 So given that framing, with-- were this cap to be

16 amended or lifted, how do you expect a business, an 17 immigrant-owned small business in my community, for 18 example, to be able to afford the higher fees and not 19 see their profits even further affected?

20 MR. BOCIAN: So Councilmember, thank you for the 21 question. My dad grew up in Jackson Heights. I'm 22 familiar with your neighborhood. I love going there. 23 You've got some of the best food--

24 COUNCILMEMBER KRISHNAN: I agree. That we do 25 agree on.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 130
2	MR. BOCIAN: And some of he most diverse food.
3	We definitely do agree on that. And I'd like to come
4	out there some time with you, and we'll we'll hang
5	out and we'll have some really good Indian food.
6	Councilmember, you know, the answer to the
7	question really is that any restaurant on our
8	platform can continue to remain at the 5% marketing
9	fee cap. There is no requirement that they bounce up
10	to a 10% or 15% on marketing. They will continue to
11	be on the platform. They will continue to show up in
12	the algorithm. We are not proposing, and this bill
13	does not propose raising the fee cap on delivery. In
14	fact, we're codifying the fee cap on delivery, we're
15	codifying the 3% on services such as you know,
16	processing of credit card fees and things like that.
17	All this piece of legislation does is it amends
18	the marketing piece to allow restaurants that want
19	more services, the ability to do so. And for your
20	small mom-and-pop businesses who want to remain at
21	the 5%, that will still be available and the services
22	are right here. And it's on our website, there will
23	be no change, and we think that that's a good value
24	to get access to our 25,000 plus customers in the
25	city of New York.
I	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 131
2	COUNCILMEMBER KRISHNAN: And I do want to get
3	back to that point, in talking about those who remain
4	on that plan. But one more question I had too is,
5	given the context that I just laid out You know,
6	and I have to say, in your earlier testimony, the
7	metaphor of, I think some sort of you know, high-end
8	plan, I forget the words, prime-time plan versus
9	public community access network, whatever it may be.
10	I deeply, deeply disagree with that framing and I
11	would suggest that as you engage small businesses, as
12	you engage in this work that you entirely reframe
13	that narrative. Because for so many my community in
14	so many small businesses in my immigrant
15	neighborhood, I find that and they would find that
16	very offensive given how much we've been through.
17	But what I would say is, if that's the
18	perspective. If you're looking at billion dollars or
19	double in revenue, during the height of the pandemic,
20	where small businesses were shuttering their doors
21	and still trying to recover, how do you expect there
22	to be what kind of leverage will the small
23	businesses have in any negotiation with the food
24	delivery platforms in coming to the reasonable rates?
25	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 132 2 You know, how, how would it not be a take-it-or-3 leave-it policy for small businesses, given those 4 dynamics, those unequal bargaining dynamics that I've 5 just laid out?

MR. BOCIAN: So Councilmember, let me let me 6 7 clarify the -- the analogy that I made about, you 8 know, prime time versus, you know, cable access, 9 right? What I was referring to was the fact that we at GrubHub have held our rates for our customers at 10 11 what they were prior to the COVID emergency. So for 12 example, if you had a deal with us at 15%, for 13 marketing, we have still been providing you with 15% of marketing services, but we've only been charging 14 15 you 5%. So essentially, you get to lease a Toyota, 16 but you're driving around in a BMW. That's just not 17 a sustainable plan.

To your point about, you know, continuously getting high, you know, income or that we're a highearning company, as I indicated in my testimony, as I indicated to the answer, asked by Council-- the question asked by Councilmember Velázquez: Since 2020, and through the end of 2022, GrubHub, has lost \$700 million. So I'm not sure where these billions

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 133 2 of dollars are coming from, because they're certainly 3 not coming to us.

4 The last answer to your question in terms of being quaranteed as a place: Again, you know, we are 5 we are codifying our rates, here they are, and any 6 7 restaurant that wants to customize a plan and pay a 8 specific percentage that is not one of these 5/10/15, 9 we're happy to work on them with a plan that works, They can come in and say I want to pay 7%, 10 right? 11 and I want one from column A, one from column B, one from column C. Or I want to pay 13%. We will 12 customize a package for all of our customers, because 13 that's the freedom of choice that we want to offer. 14 15 COUNCILMEMBER KRISHNAN: Thank you. And if--Chair if I may, one last question. You know, again, 16 17 I would say doubling down on that framing, I reject 18 it entirely, and I reject it because if you're only 19 going to be negotiating with small businesses --20 [APPLAUSE] --businesses that have suffered. 21 2.2 CHAIRPERSON VELÁZQUEZ: All right, y'all. Ι 23 think you missed out when I said no outbursts, right? If you want to clap, yeah, do this. [RAISES ARMS AND 24 WAVES HANDS] Can we practice it guys? Yeah. 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 134 Because we're really, really tight on time. 2 So the 3 longer it takes to settling down, the longer it takes 4 to have this hearing, and we really, really need to leave the chambers at a specific time. So I ask you 5 all to really, really just work with me today. 6 Okav? 7 I appreciate it.

8 COUNCILMEMBER KRISHNAN: Thank you, Chair. My-9 Before getting to my last question--

[BACKGROUND VOICES]

10

11 Before getting to my last question, I want to 12 make the point again, this this analogy -- what's so 13 disturbing about it is that these aren't-- I'm going to take mine, for example, best example. As the 14 15 epicenter of the pandemic, I know, I have walked the 16 streets, I've spoken to so many small businesses that 17 are still suffering to the present day, and are very 18 concerned about this legislation.

The analogy about what they're paying for what they're getting is divorced from the reality, which is the context of so many of them having to close their doors overnight and suffering tremendously because of a public health global pandemic. And so my concern is, if that's the perspective, and you engage with small businesses in negotiations, now, I 1COMMITTEE ON CONSUMER AND WORKER PROTECTION1352don't see what leverage they would have to be able to3negotiate a fair deal to protect themselves.

If the perspective is, "You're getting something that you shouldn't be getting. You're getting things that are far out of the price that you're paying," and in a very condescending way, addressing businesses that have suffered tremendously, and the reason why they're opposed to this right now is because of how much they've suffered.

Now, my final question on that point, is just seeing what's happened in Washington, DC, which you were testifying to before as well. As I understand it, businesses that didn't opt in to this plan were switched over to the basic plan, where they saw their sales and their revenue decrease, their customer base shrink, too.

So my question to you is, if a restaurant doesn't opt to pay more in fees, can you guarantee, guarantee that their average deliveries will not come down, and that their average deliveries will remain the same, that they will not see an adverse impact on their businesses by staying with the plan? If they if they don't opt into the higher plan?

COMMITTEE ON CONSUMER AND WORKER PROTECTION 136
 MR. BOCIAN: I don't understand the question,
 Councilmember.

4 COUNCILMEMBER KRISHNAN: Can you guarantee--5 because my concern is that small businesses, if they 6 don't opt in to the plan by paying a lot higher in 7 fees. Can you guarantee that their income, that 8 their deliveries, that their revenue will remain the 9 same?

MR. BOCIAN: I mean, Councilmember, I cannot--10 11 COUNCILMEMBER KRISHNAN: No you can't, right? 12 MR. BOCIAN: I can't make any guarantee of 13 anything, because you're asking me to opine on more 14 factors that affect how a restaurant earns its income 15 and makes its sales than simply a third party delivery app. There are a million factors that go 16 17 into it: How well someone runs at their restaurant, 18 where they're located, what their customer base is, 19 there's a whole bunch of factors. So you're asking 20 me to opine whether or not, you know, our app is the 21 defining factor. And I can't do that. There's way 2.2 too many factors that go into a successful restaurant 23 business, as all of these restaurants are going to tell you. We're not the defining factor. 24

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 137
2	COUNCILMEMBER KRISHNAN: Well, I think what
3	Without those protections and guarantees a big
4	concern is businesses that have suffered and will
5	continue to suffer, if they're in a lower plan, as
6	happened in Washington, DC, and it affects their
7	revenue, and affects their bottom line, and what
8	their ability to pay their own workers, that's a
9	huge, huge concern.
10	So I do want to thank you for your testimony.
11	But there are a lot of concerns that I'm hearing from
12	my own businesses in my own neighborhood too.
13	MR. BOCIAN: Well, Councilmember, we look forward
14	to continuing the dialogue with you.
15	COUNCILMEMBER KRISHNAN: Absolutely.
16	MR. BOCIAN: We'd be happy to come in and meet
17	with you, take a tour of the Jackson Heights where I
18	like to be and let's get some food and see if we can,
19	you know, work on this together.
20	COUNCILMEMBER KRISHNAN: I'm happy to talk
21	further.
22	MR. BOCIAN: Excellent. Thank you Councilmember.
23	COUNCILMEMBER KRISHNAN: Thank you Chair.
24	
25	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 138 2 CHAIRPERSON VELÁZQUEZ: For the folks that don't know, Councilmember Krishnan is also a part of the 3 4 Foodie Caucus. So yeah. MR. BOCIAN: Well, it helps--5 COUNCILMEMBER KRISHNAN: I'm their number one 6 7 champion. Come on, Jackson Heights and Elmhurst. 8 MR. BOCIAN: So Councilmember on every on every 9 job description of GrubHub one of the things it says is, "It helps to be a foodie." So if you'd like to 10 11 come to our offices at Five Bryant Park and meet all 12 the foodies, we're happy to have you. 13 CHAIRPERSON VELÁZQUEZ: There you go. All right, a win for all restaurants. There we go. Here we go. 14 15 Councilmember Menin? 16 COUNCILMEMBER MENIN: Okay, thank you so much 17 chair. So I have a question about how the platform 18 actually works. So I know, you know, if you could be 19 specific about that, that would be very helpful. So 20 on the platform, would the customer see the 21 restaurants who paid for the advertisement first, 2.2 even if they're further away, or the restaurants that 23 are closer to them? So if you could be specific in answering that, that would be very helpful. 24

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 139
2	MR. BOCIAN: Sure. Thank you, Councilmember.
3	Good to see you. So our algorithm takes into effect
4	a variety of factors, as I've already said. And some
5	of those include, you know, location, the restaurant
6	categories, such as what you know what type of food
7	it is, the customers past ordering behavior. And
8	that all goes into the algorithm in determining how
9	options appear on the app. So someone who orders
10	from the same restaurant once a week, is going to see
11	that one prominently than one that they've never
12	ordered from. So again, just a lot of factors go
13	into them. And that's kind of the specifics on how
14	the algorithm works.
15	COUNCILMEMBER MENIN: And one thing that came up
16	in the past couple months from a lot of restaurants
17	that I heard from is some who support the bill, some
18	who do not, how do GrubHub solicit restaurant support
19	for this?
20	MR. BOCIAN: Sure. So
21	COUNCILMEMBER MENIN: Who did you speak with and
22	sort of what was said to describe the bill? That
23	would be very helpful.
24	MR. BOCIAN: Absolutely. Thank you,
25	Councilmember. So we We took a different approach,

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 140
2	I think, than others. We thought it's it's
3	certainly easy, having worked for the Council to kind
4	of send, you know, mass email blasts to people and
5	telling them to send an email to their Councilmember
6	as a as a form letter. We took a different approach.
7	And our approach was that we actually went door to
8	door. We spoke to 500 restaurants. We spoke to
9	restaurants who call us on a daily basis. We speak
10	to their account advisors. We had people who went
11	and specifically explained what the bill did. And we
12	have right here over 500 letters from individual
13	restaurants across the five boroughs. We went and
14	tried to do it in their native language. So you
15	know, in Spanish-speaking neighborhoods, or Mandarin-
16	speaking neighborhoods, we definitely made an effort
17	to have people who spoke those languages to explain
18	what the what the bill was about. And we're very
19	proud of that work because it was labor intensive,
20	but we thought it was important for our restaurant
21	partners to completely understand what the bill was
22	about.
23	COUNCILMEMBER MENIN: Thank you.
24	MR. BOCIAN: Thank you, Councilmember.
25	CHAIRPERSON VELÁZQUEZ: Councilmember Brewer?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 141
2	COUNCILMEMBER BREWER: Thank you. My question
3	is: The restaurants that pick the lower 5%. They
4	can do that, but then they won't get the same
5	services. So would they not be impacted adversely by
6	their future with that lower percentage
7	MR. BOCIAN: So, so the basic plan, the basic
8	package starts at 5%.
9	COUNCILMEMBER BREWER: Right. That's what you
10	said.
11	MR. BOCIAN: Right. And it solidifies a
12	restaurant's place on the GrubHub marketplace, to
13	drive and manage orders using our GrubHub For
14	Restaurants technology. So restaurants in this
15	package also receive free custom branded direct
16	ordering website, a dedicated account advisor, a
17	welcome kit to start their listing, and a free
18	professional menu photoshoot. So those services
19	remain exactly the same. I can go through the 10%
20	and 15% plans if you want me to?
21	COUNCILMEMBER BREWER: No. But what I guess what
22	I'm trying to say is, how is that different than what
23	they would get today for the same amount? Or is it
24	exactly the same? Is that what you're saying?
25	
l	

1COMMITTEE ON CONSUMER AND WORKER PROTECTION1422MR. BOCIAN: It is exactly the same. If you have3a basic plan now at 5%, and you retain the basic plan4at 5%, if-- when 813 passes, you will get the exact5same service.

COUNCILMEMBER BREWER: Okay. Now, if this law 6 7 should pass -- my name is not on the bill is you 8 know, but if it should pass, there are other 9 companies working in this field. How would we not know that they'll be-- if you, you know, you have a 10 11 certain perspective, but they may not. So they could 12 go and charge people completely differently than what 13 you're suggesting. Because it doesn't just apply to GrubHub. So why would not the restaurants be 14 15 impacted adversely? Maybe because they're from 16 another company.

MR. BOCIAN: So Councilmember both DoorDash, and Uber Eats are going to testify today as well. So I think that you should ask them that question. What I can say from the GrubHub perspective is that the 5% plan will be the 5% plan. Yet, you know, restaurants get to choose which platforms they work with. COUNCILMEMBER BREWER: I know, but they don't

24 often, because I mean, I'm one of these people-- I

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 143 2 have never called any of y'all. I just call the 3 restaurant directly. MR. BOCIAN: I know. I remember well. 4 5 [BACKGROUND NOISE] COUNCILMEMBER BREWER: I'm just saying that's me. 6 7 I'm old fashioned. I'm old fashioned. CHAIRPERSON VELÁZQUEZ: All right guys. Wait. 8 9 Sorry. Councilmember. Give me two more seconds. All right, guys. This is we had the Yankees here and 10 11 the Mets today, right? So we're all about baseball. 12 Okay. There's strike -- anybody, outbursts, you're 13 out. All right. That's my last warning. Great. 14 We're going to keep decorum in here. Thank you. 15 COUNCILMEMBER BREWER: So my, my final question 16 is: Why would we think that the restaurants will do better -- because that is our goal, obviously 17 companies want to do well, but we care about the 18 19 restaurants -- why would we think they would do 20 better with your plans, whether it's your company or 21 any other? Why would we think that this would be a better plan for the restaurants? 2.2 23 MR. BOCIAN: So more marketing services leads to more customers, which leads to more business, and 24 restaurants therefore make more money. 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 144 2 COUNCILMEMBER BREWER: Okay. I mean, we could--3 that might be a disagreement. I'll leave it at that, 4 Madam Chair. Thank you very much. MR. BOCIAN: Thank you, Councilmember. 5 CHAIRPERSON VELÁZQUEZ: Shekar? No? All right. 6 7 Thank you so much. 8 MR. BOCIAN: And no bullet holes, so I'm good. 9 Thank you, Councilmember. COUNSEL: Thank you for your testimony. Our next 10 11 panel will be an in-person panel. It will be Robert Bookman, followed by Andrew Ritchie, followed by 12 Jeffrey Garcia, followed by Alfredo Angueira. 13 14 CHAIRPERSON VELÁZQUEZ: Once again, everyone, 15 we're all peaceful here, right? We're not going to 16 have any more out first, right? I'm just-- I'm going 17 to remind everyone before each panel. Thank you. 18 Jeff, you may begin. 19 MR. GARCIA: Good afternoon, Chairwoman, Council. 20 Thank you for the opportunity to testify here today. 21 My name is Jeffrey Garcia. I serve as President of the New York State Latino Restaurant Bar and Lounge 2.2 23 Association, which represents the interests of hundreds of minority and immigrant-owned restaurants 24 and nightlife establishments throughout New York 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 145
 City. I would like to focus my testimony on interim
 813 Which would exempt a third party food delivery
 service cap on fees and charges to food service
 establishments.

We are concerned with the intent and the 6 7 potential economic impact of this bill on minority and immigrant-owned businesses throughout New York 8 9 City. This bill will create additional economic burdens on owners and employees of these food and 10 11 drink establishments by allowing third party delivery companies to charge higher unattainable fees on these 12 13 businesses with no limit. Smaller immigrant-owned 14 businesses would be disproportionately harmed by such 15 expenses as they fight to stay afloat.

16 Moreover, it is worrisome to us that the third-17 party delivery industry would gain unfair leverage 18 from this bill. We understand the supporters of this 19 bill claim that removing the cap will somehow help 20 restaurants and bars thrive in the city. However, I 21 have yet to see how charging restaurants more fees will be better for their livelihood, as numerous 2.2 23 Councilfolks have said, and lighten their financial burdens in any way. 24

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 146 2 Furthermore, in speaking with my members, it is 3 clear that to fully understand this issue and in 4 support of removing or are in support of removing 5 this cap.

To that effect, we are also very concerned about 6 7 some of the tactics used by those pushing the bill from using restaurants names without their 8 9 authorization, misleading outreach, particularly in communities for whom English is not their first 10 11 language. And you will hear from numerous folks from our association that their names were put on a 12 letterhead sent to councilmembers, without their 13 14 authorization, or with fake names on them.

15 The restaurant and nightlife industry in New York City has just begun to enter recovery phase after 16 17 devastating economic impacts due to COVID. And the 18 rising cost of inflation. Restaurants employ 35,000 19 fewer than pre pandemic. We continue to see New York 20 City's labor lag behind the rest of the country with employment in face-to-face industries like ours 21 2.2 roughly at 9%, lower than November of 2022 than in 23 February of 2020.

It is essential that we continue to support the industry and we must not put any more economic COMMITTEE ON CONSUMER AND WORKER PROTECTION 147
 strains on the already overburdened owners of these
 establishments.

We thank the city council for this opportunity to testify and we look forward to partnering with you and developing comprehensive independent restaurant industry reforms that can protect restaurants like the ones you and I represent.

9 In final, the New York State Latino Restaurant Bar Association does not support this bill. You're 10 11 going to hear from many of our restaurant owners, Grito Cafe, Cafe Colonial, Mama Juana, Mama Sushi, In 12 13 Sole, Marico Centro, Calidar, Sweet Brooklyn, Salut 14 These are all the real minority business owners Bar. 15 that are here. Not the rent-a-crowd folks that are 16 sitting in our audience. Thank you.

17 COUNSEL: Andrew?

MR. RIGIE: Thank you. My name is Andrew Rigie. I am the Executive Director of the New York City Hospitality Alliance, a not-for-profit association representing thousands of restaurants throughout the five boroughs. Today, I'm here to deliver the truth behind the lobbying campaign seeking to gut the third party delivery fee cap with troubling legislation,

COMMITTEE ON CONSUMER AND WORKER PROTECTION 148
 Intro 813, what we've dubbed the bigger fees for big
 delivery bill.

Even though the big delivery companies are suing 4 the city of New York to overturn this law, which sets 5 the maximum rate these corporate giants can charge 6 7 restaurants to be listed on their apps and deliver food, they're simultaneously engaged in an aggressive 8 9 and expensive lobbying campaign to gut the fee cap under the guise of supporting small businesses, and 10 11 what they are doing is turning restaurants and deliveristas against each other. It's guite 12 13 unfortunate.

14 They imply their campaign is all about helping 15 immigrant, and minority, and women small-owned 16 businesses throughout the five boroughs by letting 17 them pay higher marketing fees to compete against 18 large chain restaurants. But seriously, who's going 19 to better absorb all these bigger fees and better 20 afford to pay all this higher marketing and 21 advertising rates? It's not the taqueria that Jeff 2.2 is talking about. It is the International taco chain 23 restaurant.

Now if these delivery companies didn't have so much dominance over the marketplace, the fee cap

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 149 would not have been necessary in the first place. 2 3 But when customers here are suing GrubHub for 4 antitrust violations because they're price-fixing menus at restaurants. And when we when we know the 5 history of big delivery in the Big Apple, you'll 6 7 understand why this sector must be regulated. Think 8 about it. They are suing and lobbying to eliminate 9 price controls on themselves, while they're being sued for price controlling at restaurants. 10 Do as I 11 say not as I do, I quess.

Before the pandemic shut down our city's 12 restaurants the onslaught of investigative reports in 13 14 the media exposed unethical if not illegal business 15 practices of certain third party delivery companies, which led to US Senator Chuck Schumer calling on a 16 17 federal investigation to investigate, and this City 18 Council held oversight hearings to highlight the 19 exploitation of restaurants by big delivery.

The public and elected leaders finally learned that restaurants were exploited for years by GrubHub, charging them bogus fees for orders they didn't receive. Delivery companies listed restaurants on their apps without permission, causing confusion and chaos for small businesses, workers, and customers. 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 150 2 They created secondary websites and phone numbers for 3 restaurants so they could take more fees and steal 4 their customers.

A quick Google search will return articles from 5 around the country, describing these exploits 6 including all the government attorney generals, 7 restaurants, workers, customers, and their own 8 9 investors, who are taking the legal action against third party delivery companies over their business 10 11 practices, many of which I've attached to my testimony that I've submitted. 12

We can't trust these delivery companies when they 13 say the bigger fees for big delivery bill is simply 14 15 about small restaurants marketing themselves to get 16 more deliveries, which everyone supports of course. 17 If it was about marketing, the big delivery companies 18 wouldn't charge small restaurant the same high fees 19 on repeat customer orders, which aren't the result of 20 any enhanced marketing they paid for.

Now big companies purchase advertisements on Google above restaurants own websites and within their own organic search listings, so they can steal their direct customers and take bigger fees.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 151 2 Seriously, why should restaurants pay higher fees 3 to third party delivery companies that then use that 4 money to steal the restaurants own customers and charge them even more fees? The delivery companies 5 say they make it easier for small restaurants to 6 7 access services like menu photography and website 8 design, by paying a higher per-order fee to them 9 instead of a upfront lump sum payment they can't 10 afford.

Well, that sounds great until you realize that the delivery companies want to continue taking that higher per order fee from the restaurants even after they've paid off the cost of that service.

15 You know, history has shown us that restaurants that don't pay the ever increasing third party 16 17 delivery fees are buried in the search results, 18 making it difficult for customers to find them. 19 Suppose a restaurant doesn't continue to pay 20 increasing fees? In that case, their delivery sales 21 decrease as their visibility diminishes, and the small businesses can't afford to stay on the 2.2 23 platform. Still, they can't afford to leave the platform because they'll lose access to their 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 152
 customers who are controlled and manipulated by the
 big delivery companies.

4 That's why the same delivery companies are also 5 suing to overturn a law passed by the City Council 6 requiring them to share restaurants own customer 7 information with them.

We must tear down this digital divide. Don't let 8 9 these big corporations continue to steal customers 10 from local restaurants. Let restaurants nurture 11 their relationships with their own customers, so they can order them direct deals and offers. The fee cap 12 13 law passed with overwhelming support from the City 14 Council carrying with it a requirement requested by 15 the delivery companies themselves that the city publish a report on its impact to allow lawmakers to 16 17 determine if it should remain in effect, should be modified or eliminated. We must wait until the 18 19 report is released in September of 2023, before 20 considering changes to the law. Employing the 21 details and data from the report, lawmakers restaurants and delivery companies should use it to 2.2 23 inform and cook up a new recipe for a fair marketplace and fair fee structure. 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 153 The City Council has a critical choice before it 2 3 for a beloved New York industry. If it passes the 4 bigger fees for big delivery bill now it will be the 5 small restaurants who will be left holding the bag, all while big delivery gets their hands back in the 6 7 pockets of small businesses. Even considering all of this, the NYC hospitality 8 9 lines does remain committed to working constructively with the Council and delivery companies to develop a 10 11 fair marketplace that works for restaurants, deliveristas, and delivery companies, and our 12 13 customers. But the bigger fees for big delivery Bill 14 Intro 813 is not the answer. We urge the city 15 council to reject this misguided legislation. And we 16 thank you for your consideration. 17 COUNSEL: Mr. Bookman, you're up. 18 MR. BOOKMAN: Thank you so much. My name is Rob 19 I'm Counsel to the New York City Bookman. 20 Hospitality Alliance. I'm also partner in the law 21 firm Pesetsky & Bookman, who has been representing small business and restaurants for 35-plus years. 2.2 23 I have to say, in my 35 years of testifying before the City Council, which goes back to when I 24 was Counsel to the Department of Consumer Affairs, 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 154 2 this is the first time I can recall discussing a 3 proposal to roll back a consumer and small business 4 protection adopted by the Council. And despite what 5 they tried to sell you today, the true beneficiaries 6 of this rollback is a few huge third party delivery 7 corporations.

8 So let's take a moment to see who these huge 9 companies really are. I've attached a series of 10 articles to my testimony:

11 Chicago: \$10 million settlement for a variety of consumer abuse by GrubHub DoorDash and Uber Eats 12 13 after filing two sweeping lawsuits by the government 14 for deceiving customers and unfair business 15 practices. Massachusetts: The state attorney general who successfully sued GrubHub got his 16 17 decision a mere two weeks ago for violating the fee 18 cap in existence statewide. Washington DC: A \$3.5 19 million fine for GrubHub after a lawsuit by the 20 District Attorney General for deceptive practices. Pennsylvania sued GrubHub over lack of price 21 transparency \$125,000 fine. A national lawsuit 2.2 23 against GrubHub sued for adding 150,000 restaurants to their platform without permission. Talk about 24 25 chutzpah. Anti-trust the lawsuit brought by diners

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 155 against GrubHub, UberEATS, and Postmates driving up 2 3 prices, and a shareholder lawsuit with a \$42 million 4 settlement for deceiving their own shareholders. And this is only in the last two or three years. The 5 only one I know hiring more lawyers and PR companies 6 7 to defend themselves than these companies is Donald 8 Trump.

9 Do these sound like companies that are proposing 10 which are opposing this legislation because they want 11 to do more for neighborhood restaurants? They 12 actually had to hire salespeople to go door-to-door 13 to convince a few restaurants that paying them more 14 fees is good for their business. And even then some 15 of those restaurants later said they never agreed.

We sent you a letter in strong opposition with over 500 restaurants signing on from a single e-mail blasts that we secured in about 10 days.

19 There's a reason why every single restaurant 20 association in the city is opposed to this 21 legislation.

We don't do what our membership doesn't want us to do. We're here to do what our membership wants us to do. And the New York State Restaurant Association who's going to testify, our organization, his 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 156 organization, every single one of us are uniformly 2 3 opposed, because our members are opposed. The truth 4 of the matter is that the playing field is level now as a result of the fee cap. That's why the Council 5 established the fee cap. This is not the emergency 6 7 one. We came back and discussed and had a wonderful hearing, in which the permanent one-- and that was to 8 9 level the playing field.

That field is level now. Everybody gets the same 10 11 services for the same amount of money. They want to 12 go back to the bad old days were only those that can afford more fees will make out well. And whatever 13 they said today, it can be translated into two words: 14 15 revenue and profit, not for small neighborhood 16 restaurants, but for them. Keep hearing that as they 17 further testify: revenue and profits. Will this 18 bring more revenue and profits for restaurants? No, 19 we'll just bring more revenue and profits to them? 20 Yes. I'm not against revenue and profits. They're 21 big international corporations. They're publicly 2.2 traded. They need to answer to their shareholders 23 who keep suing them. I get it. But this is a sheep-- This is a wolf-- a sheep in wolf's clothing? No. 24 This is a wolf in sheep's clothing, where there's a 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 157
 fine veneer on a bill to help their bottom line by
 claiming this will help small restaurants.

4 Finally to two last points. They're suing you concerning this very matter. And that lawsuit is 5 pending. And-- and our City Cooperation Council is 6 7 defending it. Yet we are giving them this gift of this hearing, thereby undermining the city's own 8 9 lawyers arguments in the pending litigation defending the law you passed. I've never seen anything like 10 11 that in my in my decades before the City Council.

Finally wait for the report that they asked for. 12 There is nothing that can't be discussed in 13 14 September, a few months from now, when Consumer 15 Affairs issues the report that they said they are on 16 target to, you know, to produce. Then we could all 17 sit down and see what's working, what's not working, 18 whether there needs to be a rise in a fee cap without 19 a blank check, like they are asking for, whether 20 there needs to be other consumer protections added to 21 the law. And I think that would be the fair way to 2.2 qo.

We're happy to keep talking with them. I love my friend Josh. He's easy to talk to. He's fun. But this bill is not the answer at this point in time.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 158
2	COUNSEL: Thank you. Alfredo?
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3	MR. ANGUEIRA: First and foremost. Thank you
4	Madam Chairwoman Velázquez and to all the
5	Councilmembers on the committee. My name is Alfredo
6	Angueira. I am the Principal Partner of the
7	Hospitality Group, which operates five restaurants in
8	the Bronx. I am also a member of the Board of
9	Directors of the Bronx Chamber of Commerce, who you
10	heard testimony from earlier today, and the New York
11	City Hospitality Alliance together representing
12	hundreds of restaurants across the city of New York.
13	I also am the former General Counsel of the Bronx
14	Overall Economic Development Corporation, as well as
15	the former Executive Director of its Empowerment
16	Zone, responsible for issuing loans to small
17	businesses, who you also heard testimony earlier
18	today from.
19	Unfortunately, we are on opposite sides of this
20	bill, but that's okay. Like minds can differ and in
21	the middle, we can find resolution.
22	During the pandemic, this illustrious legislative
23	body founded in the best interests of the good people
24	of the city of New York to cap delivery fees. Now,
25	several years later, several multinational

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 159 2 corporations are spearheading an effort across the 3 country, not just in New York, to remove that cap 4 while a roomful of New York City small business 5 owners stand in opposition.

The question becomes: What has changed since the 6 7 pandemic to warrant the removal of the cap? Have the 300,000 residents who moved out of New York City 8 9 returned? Have the small businesses who shuttered their doors reopened? Has the culture of the city 10 11 itself returned to a work-from-the-office model? 12 These questions are rhetorical, because we need to 13 step no further than these hallowed doors to see that 14 these streets are empty, that the storefronts are 15 still shuttered. This is in lower Manhattan. This is in Queens. This is in Bronx. This is in Staten 16 17 Island. We are still in an economic and in a cultural distress. 18

Despite the cultural health and economic stresses caused by the pandemic, still very tangible and a very real problem, we still find ourselves here advocating for our livelihood. I could be at my business, but I am here testifying. Since eight o'clock this morning, I was standing outside, not because I want to put increased revenue in my pocket, 1COMMITTEE ON CONSUMER AND WORKER PROTECTION1602but because I want to ensure that the people I employ3have a place to work.

4 This bill has been touted as an equitable, fairmarket opportunity for small businesses to market 5 their business via delivery apps. 6 That sounds 7 fantastic. But it is illusory at best. It would 8 essentially be allowing corporations to fleece the 9 middle market. The gentleman from GrubHub testified to their losses, despite the Councilman from Queens 10 11 highlighting their increases in profit from the 12 pandemic. How do they balance the discrepancy then? 13 How do they make record profits but are still in a loss the past year? Where is that money coming from? 14 15 They need new revenue streams. And where is that new 16 revenue stream going to come from? From providing 17 middle-market businesses, things that they don't 18 necessarily need or necessarily want, and now we're 19 trapped into.

Economically speaking, restaurants operate on approximately 10% to 15% profit margins. Often our checks from third party vendors at my establishments will be about \$600 for the month. Now this is for dozens of meals. Now when we break down that number, I have to pay (and I found it ironic, Josh said "our

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 161 customers" when he spoke of GrubHub, but I-- they're 2 3 my customers. I have to pay for the overhead. Ι 4 have to pay for the goods. I have to pay for the 5 rent. I have to pay for the bags, the stickers, the I have to have my-- my workforce, stop what 6 labels. 7 they're doing for people on the dining floor to bag 8 these, and then bring it up front to make sure. Then 9 I have to give you 15%, and now you want me to market -- to get potentially -- nothing guaranteed, 10 11 potentially an additional, maybe, out of the dollar 12 that we're making.

So to put this in very simple terms, and ones 13 that we can all understand for simple math out of 14 15 every dollar, 10 to 15 is what the owner takes home. 16 This is why many small businesses and immigrant 17 community restaurants, they work in their 18 restaurants, because they cannot afford to open up 19 multiple places. This is their livelihood. It is 20 the only way that they can continue to put food on their table at home. 21

Now we want to continue to add to that overhead costs. New York City is very expensive. So we were looking at two separate points. One: The issues that the pandemic has presented have not passed, and COMMITTEE ON CONSUMER AND WORKER PROTECTION 162
 two, to economically speaking, this is not something
 that the middle market can afford.

[BELL RINGS] One-- if the if the Chairwoman will 4 allow. At a minimum this bill should be tabled until 5 the analytical report is provided, to which the 6 7 council can highlight the efforts to small 8 businesses. And I wanted to address Miss Brewer, the 9 Councilwoman, but she -- she left. She brought up an interesting issue. And that was she no longer -- She 10 11 still calls restaurants to -- directly to do that. 12 That is a dying breed. That no longer exists. We 13 are being force-fed something that we-- we have no 14 choice over. The market has moved. The market has 15 moved to the point where no one picks up their phone. 16 People don't even have a house phone. People don't 17 pick up their phone to call the restaurant. We don't 18 pay delivery people anymore. Because that's not how 19 They come in through these third party they come in. 20 apps. So this isn't a monopoly. It's a 21 conglomerate. It's four or five companies that 2.2 understand that they have you buy the boot heel, and 23 who understand that they can squeeze another dollar out of you if they choose because there is no place 24 25 else for you to go.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 163
2	New York City has been the bastion for labor. It
3	has been the city that has protected the worker and
4	the business. And we ask that you continue to do
5	that and not take heed to what has been done in San
6	Francisco, and in what has been done in other cities.
7	And at a minimum continue to protect the business and
8	the workers. Thank you.
9	CHAIRPERSON VELÁZQUEZ: Thank you. All right.
10	Several series of questions and I guess no other
11	councilmembers, so I'm going to take the lead I guess
12	huh?
13	MR. BOOKMAN: You can go first, second, and
14	third.
15	CHAIRPERSON VELÁZQUEZ: I mean, I guess right?
16	It is it's one of it is my bill. So here we go.
17	Local Law 103 of 2021 capped the fees third party
18	delivery services can charge restaurants. This has
19	been in effect since January 24 of 2022. How has
20	this local law impacted your business. Alfredo?
21	MR. ANGUEIRA: Thank you. So we were able to
22	through third party, initially, during the pandemic,
23	we that was the only way that businesses were able
24	to survive. We were able to modify our business
25	model, and essentially, we were able to not look

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 164 2 towards the third party because the funds that were 3 coming in there weren't substantial enough to fund a 4 business. But not having to pay the additional fees 5 allowed us to move that money into other operational 6 pieces of our business. I hope that answered your 7 question.

8 MR. BOOKMAN: I can also tell you in speaking to 9 our members and to clients, they said before the fee 10 cap, it was a constant issue for management to be 11 dealing with their third-party delivery bills.

All the issues that this committee uncovered in prior hearings, going over the bills for charges that weren't made for, you know, orders that weren't done. You know, all the issues and the problems. It was-it took a huge amount of time. Since the fee cap, where it's 5% plus the reasonable 50% for delivery, it's a non-issue.

So it's-- it's gone from a major problem for small restaurant owners, where they had to devote a lot of time and energy to "it works," which is why Consumer Affairs said they've had no complaints since the new law went into effect. Because it works for small businesses.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 165 You go-- You get rid-- you make the fee cap a fee 2 3 floor, and allow-- allow these companies to charge 4 whatever they want, we're going to go back to being a problem with a lot of complaints. 5 CHAIRPERSON VELÁZQUEZ: Alfredo, DCWP mentioned 6 7 that there are 35 app licenses. How many does your 8 businesses currently use? 9 MR. ANGUEIRA: That is a great question. Because out of those 35, I can probably name a handful. 10 So 11 and I'm not-- I don't say these names to point 12 fingers at anyone, so please don't take it 13 personally. But there's the GrubHub, there's the 14 Uber Eats, there's the DoorDash, there's the 15 seamless. 16 MR. BOOKMAN: [TO MR. ANGUEIRA] Seamless is 17 GrubHub. 18 MR. ANGUEIRA: Yeah, it's-- so we have Uber Eats 19 and we have GrubHub, we have -- which are the two 20 largest players in the game. Out of those 35, I 21 would be hard pressed -- and I own five restaurants, 2.2 and I sit on the board of two other organizations 23 that represent thousands of restaurants, and I'd be hard pressed to name more than a handful. 24 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 166
2	CHAIRPERSON VELÁZQUEZ: Do you have concerns
3	about your visibility on the third party apps?
4	MR. ANGUEIRA: So in relation to if that's
5	can you refine the question a little bit, because I
6	don't want to speak out of turn? Do you?
7	CHAIRPERSON VELÁZQUEZ: This on the delivery
8	services cap that has been since January 24 of last
9	year.
10	MR. ANGUEIRA: I am not a I'm not a software
11	engineer. I do not know how GrubHub, Uber Eats,
12	Seamless, DoorDash, any of them do the algorithm by
13	which we pop up on a screen.
14	But I do know business. And I would venture to
15	guess if I'm paying marketing dollars, and I'm paying
16	a 30% fee, that just my algorithm is going to tell me
17	that you're you're paying, you're going to get to
18	the top of the list. And that's just the simple math
19	of it. That's the way it's going to work. The data
20	scientists, the engineers who actually designed the
21	algorithm in terms of my geolocation, my geotagging,
22	geofencing, and determine: What it is that I order?
23	What do I order on a constant basis? And so what is
24	that feeding me? I can't speak to that. But what I
25	can speak to is the concerns that we have just as a

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 167 business, as to how the algorithm as a business model 2 3 will be dictated by the corporation, not just how 4 that algorithm as a business model is going to be dictated to by the corporation, because again, 5 they're in business to make money, not -- not only how 6 7 that is going to work, but how it currently works. CHAIRPERSON VELÁZQUEZ: Jeff, do you want to 8 9 chime in on your restaurant?

MR. GARCIA: And just to add on that. I have a major concern with that. I mean, right now, I could sit in my restaurant, and look at my restaurant, and I don't come up. So I guess I would have to pay the money so I can see my own restaurant in my own place sitting in it.

16 So yes, a lot of our members have concerns with 17 that, with the fact that if they stay with that 18 bottom tier, that then the 500 audits that they do have now they lose. And that's where I believe, to 19 20 the core, that this is unfair: That why should they 21 have to pay more to keep what they even have now? CHAIRPERSON VELÁZQUEZ: Got it. So I just wanted 2.2 23 to ask you the same questions I asked Alfredo, just out of consistency because you both saw the 24 restaurants impacted, directly impacted first with 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 168
 the delivery cap fees from last year, and now
 certainly what this proposed bill will, in effect,
 affect your business.

5 So starting back up with, you know: How has this 6 local law, the delivery services cap impacted your 7 business?

8 MR. GARCIA: Well, to be guite honest, I only 9 began third party-- using third party delivery during the pandemic. I didn't believe in it personally at 10 11 all prior to the pandemic. I did not have it. I 12 didn't want to pay them, because I saw what my 13 members are going through, some paying upwards of almost 40% for orders. And I just didn't believe I 14 15 wanted to give anybody 40% of my money. So I didn't 16 use them.

17 Obviously, I had to start using them. And it was 18 only actually because of my wife, because I didn't want to use it during the pandemic, I actually wanted 19 20 to close. And she was like, no, let's open and, you 21 know, let's use them. And she's been using them now. 2.2 And I guess, you know, it works. It brings a little 23 extra revenue in. But not if I have to pay more, not-- If I have to pay more to keep the same orders I 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 169
 have now, then-- then you're not helping me.
 Nobody's helping me.

CHAIRPERSON VELÁZQUEZ: And so to the question I
asked earlier: Out of the 35 apps that are licensed
in New York City, how many do you use? Or how many
does your business use currently?

8 MR. GARCIA: Uh, GrubHub, Uber, I believe, and9 DoorDash.

10 CHAIRPERSON VELÁZQUEZ: Okay. And do you have 11 concerns about your visibility on the third party 12 apps?

MR. GARCIA: Absolutely. Like I said, I mean, I look up my name now sitting in my place, and I don't come up. I wonder why? I don't know.

16 CHAIRPERSON VELÁZQUEZ: And so following up for 17 both of you, have you received customer complaints 18 related to the increased customer delivery fees? 19 Because of the cap that just came out last year? 10 MR. GARCIA: Because of the cap? The delivery 21 fees? No, I haven't gotten complaints about the 22 delivery fee.

CHAIRPERSON VELÁZQUEZ: Alfredo?
MR. ANGUEIRA: That would be a better question
for Jasmine, my GM. She handles the complaints. I

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 170
2	don't deal with complaints. Well, they drive me
3	crazy. But we we used to get a high number of
4	complaints from our third party vendor apps, just
5	because a lot of times they weren't aware of
6	additional fees that would show up on the listing.
7	It would We have customers who would order from us
8	and it would show up. They know what the cost of
9	whatever we charge them for. If it was our chicken
10	and waffles (our chicken and waffles are amazing), or
11	if it was our burger, they know the price. And then
12	they get a bill at home and it's this doesn't
13	equate. So we were dealing with that initially.
14	Yes.
15	MR. GARCIA: And just real quick, just to go back
16	to Councilwoman Brewer and Councilman from Queens
17	about the question: Whether if you stay at that
18	level, you know, can you guarantee it? Well, I
19	wouldn't ask him to guarantee anything. And you
20	know, I agree with that. However, if a restaurant
21	has an average 500 orders a month, and all of a
22	sudden, now you take away this fee cap and the orders
23	go to 300. I think one can assume it's because
24	you're not paying more money for the same orders that
25	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 171 2 you had. And we understand that that's exactly what 3 will happen. 4 MR. ANGUEIRA: If I'm if I may-- I'm sorry, I spoke out of turn, but my apologies. 5 CHAIRPERSON VELÁZQUEZ: No it's fine. You guys 6 7 are restaurant owners, so this is what we're here for. 8 9 MR. ANGUEIRA: There is no alternative. As the Councilwoman, former borough president stated, she--10 11 she still calls restaurants. That doesn't happen. 12 That no longer happens in this day and age. CHAIRPERSON VELÁZQUEZ: But is that a 13 responsibility of the consumer? Or the restaurant? 14 15 Or the third party app? 16 MR. ANGUEIRA: That is a very-- That is very good 17 point. But what we should not be forced to do. We 18 already market. Whether it's a small business or a 19 large business, they all do their internal marketing, 20 whether it's their flyers, whether it's a banner, 21 whether it's quarter flyers, whether it's doing their 2.2 Instagram, or paying somebody. We pay somebody in 23 house to do our social media. We already pay for our marketing, okay? And so the customers that we're 24 reaching through there, they say, "Oh, you know what? 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 172
2	I want to order." They may reach out through Grubhub
3	or through Uber Eats, or through DoorDash because
4	that's just the way that the market currently exists.
5	CHAIRPERSON VELÁZQUEZ: And if you do marketing
6	in house, do you feel like restaurants who don't have
7	the ability to do that should not be able to pay
8	extra for someone who has the capability and the
9	ability to do that?
10	MR. ANGUEIRA: What with what margins?
11	CHAIRPERSON VELÁZQUEZ: Well, with whatever
12	margins it's your own business
13	MR. ANGUEIRA: That's what it boils down to.
14	CHAIRPERSON VELÁZQUEZ: I mean like, what
15	MR. ANGUEIRA: That's what it boils down to:
16	With with what margins? A small
17	CHAIRPERSON VELÁZQUEZ: Should we remove that
18	option, though, and that choice from folks? Is the
19	question.
20	MR. RIGIE: It's a false choice.
21	MR. ANGUEIRA: It's a false choice.
22	MR. RIGIE? May I?
23	CHAIRPERSON VELÁZQUEZ: Yeah. Go for it. This
24	is an open conversation.
25	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 173 2 MR. RIGIE: So, you know, it's funny, we're-- So 3 year after year we're in these chambers, and we're 4 always advocating to reduce regulatory burdens on businesses, streamline the permitting and licensing 5 process, but it's interesting to be on the opposite 6 7 side right now.

Because what we have realized-- You mentioned 20 8 9 something companies. The reality is, is there are three companies. It is GrubHub/Seamless, it is 10 11 DoorDash, and it is Uber Eats, and these are multi-12 billion dollar corporations that are able to use 13 their power to essentially dominate and manipulate 14 the marketplace. So it is not fair, and it is not 15 accurate to make it sound like people have, in 16 essence, free will to make all these decisions. 17 Because they use these sophisticated techniques where 18 you can't afford to be on the platform, but you 19 really can't afford not to be on the platform. 20 And there's nothing inherently bad. I mean, 21 these companies are also great. They offer really 2.2 good services. But the problem is, when they're in 23 an unregulated marketplace, and they have so much

power, it comes at the expense of the restaurants.

25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 174
 You know, you had asked a question about passing a
 fee on to the customer.

You know, there is a great expense to delivery, and we need people to recognize that. But because they are so large, the only ones that actually saw the expense and the true costs of delivery, where the local restaurants and the deliveristas, because the big companies were able to dominate the market in a way that all the money comes out of their pockets.

11 So what we're doing is just putting sensible 12 guidelines in place to ensure a more fair and 13 equitable regulatory environment and a better 14 marketplace.

15 The algorithms: Josh was right. These things 16 are very complicated, but no one knows how these algorithms really work. But what we can tell just 17 18 from experience -- and we should always use history 19 to guide us moving forward -- is when we had these 20 hearings, at the past City Council, when restaurants 21 did not pay more money, they started to lose their 2.2 delivery sales. Then they would get a call from a 23 representative from the delivery company saying, "Oh, if you just increase your rates, you're going to get 24 more business." So they'd be forced to. And if the 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 175 2 restaurants margin are 5% 6% 7%, whatever it is, but 3 they're forced to pay 30-plus-percent, they can't 4 make any money at all. But it just is that normal 5 routine.

The last thing that I would just say on that is 6 7 that we should wait for the report. Everyone wants 8 restaurants to be able to market. We want people to 9 be able to get more customers. But the reality of what we're talking about, as I said in my testimony 10 11 is so much of this fees is going for business that is 12 not giving you incremental sales, as a third party 13 deliveries like to say. It's not delivering new customers. It's basically siphoning off the existing 14 15 customers that order directly from restaurant and extracting a bigger fee, and then withholding that 16 17 customer information from the restaurant, so if they 18 leave the platform, they can't reach those 19 restaurants or their customers directly. And then 20 third party delivery companies will then market the 21 competing restaurants.

And you know, you really need like a whole PowerPoint to show how it all works. But this is how complex manipulation of marketplaces work. And we just need to acknowledge that, put guard rails on it, 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 176 because there is a place for these third party 2 3 delivery companies absolutely to operate in the New 4 York City marketplace. But if we leave them 5 unregulated, it comes at the expense of restaurants, and workers, and consumers. And that is what history 6 7 has showed us. So I don't know why we should believe that it will be any different if we remove this 8 9 regulation on them.

MR. BOOKMAN: Just one quick thing from a legal perspective on that--

12 CHAIRPERSON VELÁZQUEZ: Can I chime in? Let me 13 chime in. There is a regulation. Let's not dismiss 14 that. There is a regulation. There is a cap right 15 now existing. So let's just really like start off--16 MR. RIGIE: Well, there is.

17 CHAIRPERSON VELÁZQUEZ: --with a truth. That's 18 one. Two, there is nothing preventing a consumer 19 from calling the restaurant directly. And I think 20 that -- I understand it may be a dying market. But at 21 the end of the day, that is a consumer right, and I am the Chair of Consumer and Worker Protection. 2.2 And 23 I want to protect the fact that you can dial in. Ι still dial in-- I-- along with Brewer. Maybe it's 24 because I'm a baby of the 80s, and I love just 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 177 dialing in and making sure that my businesses know 2 3 who I am and that I'm supporting them. You know, and 4 that's kind of on us. But in the ability, and in the amount of time that small businesses don't have all 5 the know-how, experience, or ability to market 6 7 themselves, can we effectively provide restaurants this choice? Because that's what the basis of this 8 9 It's not forceable. Everybody has an bill is. ability to choose to be in or out. And so that is 10 11 what is at the heart of this matter. So in giving 12 that context, you know, when we're thinking about 13 forward-looking, the impacts of the charges that someone else is paying, how does it impact your 14 business, Jeff, or your business, Alfredo, if someone 15 16 else is paying a little bit more extra for something 17 that they can't do in-house, but you could do inhouse? 18 19 Okay, can I please say something on MR. RIGIE: 20 just -- right, I'll be really quick. CHAIRPERSON VELÁZQUEZ: Sure. 21 MR. RIGIE: Because we're a baby of that same 2.2 23 year even, I think, but I'm happy you said calling the restaurant direct. People have the free ability 24 to just call the restaurant direct. But what I 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 178 mentioned before about this sophisticated techniques 2 3 that these companies have used, and not forgetting 4 history: Yes, a customer could pick up the phone and call direct to a restaurant. But history showed us 5 that GrubHub used to create secondary phone numbers 6 7 for restaurants, and then spend money to advertise those phone numbers. So when a customer would think 8 9 they were calling the restaurant direct, they weren't, they were actually calling a secondary phone 10 11 number set up by GrubHub, which then resulted what I 12 mentioned in my testimony of them charging 13 restaurants tens of thousands of dollars in bogus fees for orders that never went through, based on 14 15 these phone numbers.

So even the perception of "there's a free market, there's free will", that is not totally accurate, because history has showed us that they use these market manipulation practices to basically outsmart people who are trying to outsmart the system.

21 MR. BOOKMAN: Also-- I want to just jump in. I 22 wish you had been at this Committee's hearings when 23 Chairman Gjonaj addressed that very question. When 24 he looked up Velázquez Restaurant-- We did it live at 25 the hearing, and he said, "Okay, I eat at Velázquez 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 179 restaurant all the time. You know what? 2 I'd like to 3 do delivery. I'd like to do delivery tonight. So 4 let me Google Velázquez Restaurant." And instead of your -- your listing coming up, it was GrubHubs 5 listening for Velázquez Restaurant, it was Door 6 7 Dashes listing. You had to go down about two pages 8 before you actually got to the restaurants real 9 listing.

So, you know, lawyers for the city right now are 10 11 arguing in court, stating that restaurants are an essential business, that these companies have become 12 13 part of that restaurant world, if you will. And 14 therefore it is appropriate for government to 15 regulate these rates, just as we do with, you know, 16 with commercial carting, just as we do with-- with 17 taxi cabs. The 5% cap, by the way, is a maximum, 18 they could offer lower, and have people choose up to 19 No one's stopping that. They could do a basic 58. 20 They do another one is 4%. Or they could at 3%. 21 have come back to you and say, "5% is a little low, let's raise the maximum to 8%, and we'll do different 2.2 23 options within that." But that's not what they've said. They've come back and said, "Let's get rid of 24 maximum fees altogether. Sky's the limit. 25 Whatever

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 180
2	we feel like charging." Given that this is an
3	essential service, it needs to be regulated.
4	Commercial carters could charge you less than the
5	maximum that the city sets, if they choose to. But
6	you Our responsibility is to keep a maximum.
7	That's our responsibility for an essential service,
8	if you want to keep neighborhood businesses open.
9	CHAIRPERSON VELÁZQUEZ: Respectfully, I would not
10	like to be compared to former Small Business Chair.
11	Thank you.
12	MR. BOOKMAN: No, but it was a good hearing,
13	though. It as a very good hearing, with many members
14	of the Council all who voted unanimously for this
15	legislation. Unanimously from from the Business
16	Committee.
17	CHAIRPERSON VELÁZQUEZ: Um, so with that being
18	said, I still especially for both Jeff and Alfredo:
19	Are there services that you would like to receive
20	from third party delivery apps that are not currently
21	available to you? I don't know, please.
22	MR. GARCIA: To be quite honest, I would have to
23	ask my wife what she would want to use on that. I'm
24	spending my time really trying to advocate and help
25	many of the restaurants that are here today. But I'm

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 181 not sure what else they can do for me right now. 2 Τ 3 mean, you know, I think that we are the economic 4 generators of our businesses, right? The hard work she does every day with our employees, preparing the 5 menus, preparing the good service that we provide at 6 7 our place.

8 So I think that we are the ones that help folks 9 use Uber and all those platforms. They don't help 10 us. We help them. Because at the end of the day, 11 we're the ones providing the meals, we're the ones 12 providing the service. And I believe that you know 13 that-- that's what our job is.

14 MR. ANGUEIRA: There was a comment that was made 15 earlier by-- and I don't know-- I don't know that gentleman, so I don't want to speak out of turn (and 16 17 if you're still here, don't think I'm talking about 18 you), but there was a comment that he said that, you 19 know, GrubHub customers are "our customers" and 20 they're-- with all due respect, they're ours. They 21 called looking for my restaurant. They're not yours. You're the intermediary. You didn't cook the food. 2.2 23 You didn't prepare the food. You didn't wrap it. You didn't have the hostess staple it. You didn't 24 have her bring it to the front. You're-- The driver 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 182
 that's coming in to pick it up, he doesn't work for
 you directly, last time I checked, right? You're
 probably 1099'ing him.

So they're our customers, with all due respect. 5 And if that's the case, we want the ability-- If 6 7 this is about marketing, right?, and free market, and 8 we want to give these individuals the opportunity, 9 then give us all the data so that this way we can market directly. We don't-- We don't need you, then. 10 11 Let me market myself. If they're going to call and 12 they're going to they're going to reach out to, and 13 then that's how they're going to come to us, all right fine. But then they're coming to us. They're 14 15 knocking on our door. And if that's the case, then 16 give us the ability, not through you, but give us the 17 ability to do it. Is that not the true epitome of a 18 free market then?

MR. BOOKMAN: Which is the law that you passed, which they're suing to stop.

21 CHAIRPERSON VELÁZQUEZ: So here's another 22 question: As restaurant owners, instead of using 23 third party apps, why not employ your own delivery 24 staff? What is stopping you from doing that?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 183
2	MR. GARCIA: Well, me personally, I just don't
3	have the resources to do that. And from my
4	understanding, is you know, and again, this doesn't
5	impact delivery workers. This impacts the
6	restaurant. So right now, again, I didn't use this
7	service before COVID. I was doing just fine. People
8	coming in, enjoying our place, enjoying the service.
9	Again, those are my Like Alfredo said: Those are
10	my customers. The ones that order are the customers
11	that also come in to our restaurants. So, you know,
12	I didn't use them beforehand. So I don't know, you
13	know I didn't have a need to have my own delivery
14	workers.
15	CHAIRPERSON VELÁZQUEZ: Okay.
16	MR. ANGUEIRA: There are Let me let me speak
17	very plainly. There are a lot of restaurants that
18	still do this on their own. I am advocating Can we
19	afford to do that on our own? Yes. I am advocating
20	for those that cannot. For those that don't have the
21	ability or the God blessing to be within these
22	hallowed halls and testify before you. So I'm
23	advocating for those who don't have the voice to
24	advocate for themselves or don't have the ability to.
25	And there are several reasons why. Despite those

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 184 individuals who do do it themselves, with all due 2 3 respect, Councilwoman, that's like saying, you know, 4 well, why don't you use a payphone? That's because New York City took them all the way that's gone the 5 way of the dodo bird. You know, everyone uses their 6 7 cell phone. This is a change. We're at a cusp, 8 where things have changed in relation to restaurants 9 and delivery service.

So if I was-- We'll have a conversation. 10 If I 11 was to employ someone, thanks to New York City's 12 labor laws, and thanks to the state's labor laws, now 13 this is going to increase the amount of individuals 14 This is going to change my math, my back employ. 15 office math. Now, how many employees do I have? How many hours is he working, or she? How long am I 16 17 going to have to have them on payroll? Does it 18 change the employee status? Does it change-- So all 19 of these issues that I now have to handle internally, 20 which we could do if necessary, that is why. That 21 whole dynamic has changed. The -- The average individual, if we were to go outside these halls, and 2.2 23 we would grab the first 10 people and ask them did they order, and where did they order from, 9 out of 24 10 are going to order from their phone and from an 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 185
 app. We're talking about the one that is ordering
 via the phone.

4 So you asked the question earlier as well: What is stopping -- why we're trying to stop an individual 5 from having that choice, that door? And as Andrew 6 7 stated, it's illusory. It's a-- it's three doors. 8 And when you open it, it's the same person standing 9 behind that three-- those three doors. It's like that -- that let's make a deal. I don't know if you 10 11 remember that. Door number one, door number two, 12 door number three. Guess what? It's the same thing. 13 MR. RIGIE: Just to say, a lot of restaurants utilize the third party delivery workers, or they use 14 15 their own delivery workers, or sometimes it's a 16 hybrid of both. But this proposal, 813, does not 17 modify the cap on the physical delivery. We went 18 back, and initially we were heard told by the 19 delivery companies that 10% would have been an okay 20 cap for the actual physical delivery. But we 21 actually said, "You know what, go up to 15%, just to ensure that the deliveristas can be compensated 2.2 23 properly for doing the really, really hard work." So this bill is not modifying that. Of course, you 24 should be able to supplement getting the physical 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 186
 delivery by one of their 1099 workers. And this bill
 does nothing to change that at all.

CHAIRPERSON VELÁZQUEZ: Correct. It just adds
the ability to add additional marketing if requested,
which is the whole point.

7 MR. RIGIE: Marketing that should result in an 8 incremental sale, not marking that's going to be 9 taken to steal restaurants own direct customers, and 10 continue to charge them the same high fees for repeat 11 direct customer orders, which Alfredo was saying.

CHAIRPERSON VELÁZQUEZ: Got it.

13 MR. GARCIA: Look Councilwoman, why would we 14 need-- Like if I already have 500 orders -- and I 15 like using that round number of 500 orders -- and I 16 don't pay for additional marketing. What guarantees 17 do I have that I'm going to have my 500 orders? And 18 if it goes down to 300 orders? Should I have to pay 19 more in marketing to have what I already have? То 20 pay for why I already had. I just find that unfair, 21 and a burden to put on restaurants to have to pay 2.2 more to get what they already have now. Then where 23 was the true marketing there? It wasn't marketing. You just gave my orders to somebody else. 24

25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 187
2	CHAIRPERSON VELÁZQUEZ: So what is the current
3	Well, because you had mentioned your wife basically
4	knows most of this. Sorry. So like, I stopped
5	myself from asking this, but if you do know, what is
6	the current contract with one of these operators?
7	Can you guide me through what it how it impacts
8	you? I have \$100 order. Tell me then how does my
9	\$100 order roll up to you through an app? So they
10	charge you X, Y, Z for the 5%? So you Can you
11	guide me through that process?
12	MR. GARCIA: Well I'll be I do not know. And
13	not because No, I know what the process is. I
14	know what What I'm saying is
15	CHAIRPERSON VELÁZQUEZ: But numbers. Like what
16	do you end up with?
17	MR. GARCIA: But I haven't seen our particular
18	order.
19	CHAIRPERSON VELÁZQUEZ: Okay. Alfredo, do you
20	have that information?
21	MR. ANGUEIRA: Yeah, I know there's there's a
22	cap on it. But I do. That's in our office. I
23	should have brought it here. I would have been more
24	prepared. But could you repeat your question?
25	

COMMITTEE ON CONSUMER AND WORKER PROTECTION 188
 CHAIRPERSON VELÁZQUEZ: So guide me through it.
 I have a-- I just placed \$100 order through GrubHub.
 Now how does--

5 MR. ANGUEIRA: They're getting they're getting6 their-- their cut off the top? Yeah.

7 CHAIRPERSON VELÁZQUEZ: No. But how does that 8 work through you, right? So I just paid GrubHub 100 9 bucks. How much of that currently makes it into your 10 pocket, when I place an order?

11 MR. ANGUEIRA: So after-- after their fees and 12 everything else-- and again, and the delivery fees, and their service fee? I would have to look at ours, 13 but I would do the rough math, taking away the 5%, 14 15 and then delivery-- 5% of 15. Yeah, so take away 15 16 on top 23. So, so now if you-- I like round math. 17 So if we're talking about 100 bucks, and they're 18 taking 23% off the top, we'll leave that we'll leave 19 that 20% of 100. We'll take off three, we'll call it 20 \$20 even. Everybody happy with that? Let's call it 21 \$20, for easy math, instead of \$23. \$20. Well, 2.2 we'll call it \$20 just for--23 CHAIRPERSON VELÁZQUEZ: For quick math. Yes.

MR. ANGUEIRA: But-- But let's just--

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COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 189 2 CHAIRPERSON VELÁZQUEZ: So that's \$100 order, 3 20%--MR. ANGUEIRA: They're taking \$20--4 CHAIRPERSON VELÁZQUEZ: They take \$20 off the 5 back. 6 7 MR. ANGUEIRA: \$20. They'll take \$20 off the--CHAIRPERSON VELÁZQUEZ: And this covers-- and 8 9 you're paying them specifically for just delivery on-- on this piece, right? Because your contract with 10 11 them is just delivery, or what -- what is your contract with them like? 12 13 MR. ANGUEIRA: Yeah. No, no, no. 14 MR. BOOKMAN: So there's no such thing as "Your 15 contract is just delivery with GrubHub." 16 MR. ANGUEIRA: Yeah. You can--17 MR. BOOKMAN: As a matter of fact, it's the other 18 way around. For a long time, GrubHub didn't do 19 delivery in New York City. They were not a delivery 20 company. There were a third-- they were fourth-party 21 delivery companies, and we did it ourselves. Thev 2.2 were just in the marketing-transmitting-order 23 business. CHAIRPERSON VELÁZQUEZ: Like the yellow book, 24 25 right?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 190
2	MR. BOOKMAN: Correct. A modern version of it.
3	CHAIRPERSON VELÁZQUEZ: So, like, I remember when
4	I was like a kid. I would pay, you know, I'd be a
5	small business, I'd pay for the front cover of the
6	yellow book, right? Pay a little bit more. And then
7	if I wanted to be in the middle, I pay a little less,
8	right as a small business, right? Should we not give
9	our small restaurants that same opportunity?
10	MR. BOOKMAN: When I mentioned the yellow pages
11	in a meeting with GrubHub the other you know, a few
12	months ago they laughed at me like I was a dinosaur.
13	CHAIRPERSON VELÁZQUEZ: If you are one, I am too.
14	MR. BOOKMAN: No. Before the cap Just to be
15	clear, before the cap they you might be paying 30%,
16	35% just not even for delivery and then you had to
17	deliver on top of it, depending on which company was
18	transmitting that order. One of the things that
19	Andrew Let me try to put it more in plain English.
20	One of the things that Andrew and the others were
21	trying to say which is problematical about the whole
22	system here, which is why it needs heavy regulation,
23	is surely that first customer they bring you from
24	that marketing, whether it Whatever tier it is,
25	bronze, gold, platinum, you know, whatever they want
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COMMITTEE ON CONSUMER AND WORKER PROTECTION 191
 to charge, is worth a lot, because it's a new
 customer, no question about it.

But what-- And they're taking a percentage-- The way they're getting paid is they're taking a percentage of that \$100. Whether it's 5% now, or whether you get rid of the cap, and it's 20% later on.

9 But what we're complaining about is, once that customer becomes a customer of ours, they're our 10 11 customer, there's no more marketing for that 12 customer. They've already become our customer. They 13 love his food. They just want to order again. You 14 would think that -- Talk about choice, you would think 15 that would then be a choice for saying, "Okay, for 16 each new customer, maybe you're entitled to a large 17 fee. But for each time that you order on the 10th, 18 20th time, you're not entitled to that same 20% of 19 that order anymore. For what? There's no marketing 20 anymore. The only service you're providing at that 21 point is a computer transmission, you know, of the order, which has probably cost about a buck. 2.2

You know, yet that's not their model. So we're forced to come to you to talk about-- and we did come to talk about regulation based on their model. Their

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 192
2	model, really, in the legal term sucks. You know,
3	it's brilliant from their perspective, because
4	they're getting a percentage of every order that they
5	transmit, whether it's a hamburger or a steak, it's
6	the same percent, you know, they're getting a
7	percentage, you know, even though it's the same bag,
8	it's the same transmission, and it doesn't matter if
9	it's the 100th time you ordered, or if the first
10	time. That's a horrible system for small businesses,
11	which is why we needed this cap in the first place.
12	MR. RIGIE: Yeah. I think everyone You know,
13	the market Everyone wants restaurants to have the
14	freedom to be able to market themselves if they so
15	choose in a free market environment. And I think the
16	most important thing to leave you with, and leave
17	everyone with is that it is a very sophisticated way
18	in which a handful of these companies are able to
19	manipulate the marketplace. So when restaurants are
20	paying more, they're not necessarily getting more
21	marketing. I would just look at it in two ways. You
22	have marketing, you have the physical delivery of the
23	food, and then you have the utility of transmitting
24	the order. And what I would say is a lot of these
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1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 193 2 orders, particularly with repeat customers, comes down--3 4 [SILENT DISTURBANCE] 5 [TO MR. BOOKMAN: No. She's asking me to stop.] CHAIRPERSON VELÁZQUEZ: Okay, sorry. Sorry, 6 7 everyone, give us a few. Sorry, you've got to get 8 out. 9 [BACKGROUND VOICES] CHAIRPERSON VELÁZQUEZ: Great, thank you. 10 Thank 11 you. Thank you. Thank you. 12 SERGEANT AT ARMS: Please leave the room. 13 MR. RIGIE: Sorry, Councilmember. Sorry. CHAIRPERSON VELÁZQUEZ: No. 14 I know. I was 15 trying not to be disrespectful, and it was just happening right behind you guys. 16 17 MR. RIGIE: I'll just say less excite--18 CHAIRPERSON VELÁZQUEZ: Can you repeat 19 everything, just so that everyone is together --20 MR. RIGIE: I'll-- Let me-- I'll just just say 21 one last thing, because I know I'm also getting There's a lot of restauranteurs here as well 2.2 texts. 23 that are saying -- they want to say. But I just want to say something. And I really truly mean this, and 24 I've expressed it before: We can sit and fight with 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 194 2 GrubHub, with DoorDash, with Uber. We are not saying 3 they don't have an important place in the city's 4 marketplace. What we are simply saying is that they have so much control of the marketplace, that it 5 creates conditions that are not fair. And we are 6 7 happy to make other modifications to help ensure that 8 when restaurants -- and some of them you may hear today -- say I want to pay more marketing, so I can 9 get more business, then that's fine. But when they 10 11 are paying more money for more marketing, they're 12 actually receiving the marketing that they're paying 13 for.

14 And if you just pass the bill as it's currently 15 drafted, it's not going to create the guardrails to 16 ensure that it basically will just create a free-forall. And I'm telling you, we're going to be back 17 18 here having conversations all over again that we 19 would love to avoid. So I think there is common 20 ground. I think there's a place where we can all 21 work together. But this bill is not it. And there's 2.2 no reason that we would spend this much time dealing 23 with all of this if we didn't regularly hear from restaurants about their concerns, and we didn't go 24 through years and years experiencing what the market 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 195 2 was like when it wasn't regulated. So we're open to 3 conversations. We're just saying: As drafted, it's 4 going to hurt businesses that it's intending to help. 5 Thank you.

CHAIRPERSON VELÁZQUEZ: What modifications you 6 7 had mentioned -- What are those modifications? 8 MR. RIGIE: So I-- There are there are a bunch of 9 And I'm not-- I'm not going to answer them them. right now, because I think we need to have this 10 11 report to have -- to be data driven. And we should 12 not necessarily be negotiating in this public realm. 13 But what I will say as I said before, there are certain things that are very important, like ensuring 14 15 that repeat customer orders don't charge the same 16 high percent, as you know, a new order. That there's 17 more guardrails on the types of advertising, so 18 companies aren't siphoning off restaurants' own 19 customers. There's a handful of others. 20 But I think we should just wait until the report 21 comes out. So we can do it in a thoughtful, 2.2 constructive, and data-driven way. 23 MR. BOOKMAN: And like dropping lawsuits while they're attempting to negotiate with you at the same 24 time. 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 196
 CHAIRPERSON VELÁZQUEZ: Thank you. Mr Bookman,
 Do you have any recommendations or modifications to
 this bill at this point?

MR. BOOKMAN: No. But there are-- there are 5 quite a few additional consumer protections. You 6 7 know my background is consumer protection. And I 8 think there are more transparencies that are 9 necessary. Especially if we're going to modify the I think consumers, who are the consumer-- the 10 cap. 11 real consumers of these-- of these services need to 12 understand that there is no free lunch, that somebody 13 has to pay for this. And I think there-- there needs to be requirements that contracts with these 14 15 companies cannot prohibit restaurants from being transparent with consumers and passing along, you 16 17 know, fees that are being charged us, you know, so 18 that everybody's on the same page. And then maybe 19 people will-- will deal with the restaurant more 20 directly when they know that it's cheaper dealing 21 with the restaurant more directly than it is with one 2.2 of these third parties, which is another reason why 23 people aren't bothering with restaurants: they think it's free. 24

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 197 CHAIRPERSON VELÁZQUEZ: Thank you. Jeff? 2 3 Alfredo? Any modifications to this bill that you 4 see. 5 MR. GARCIA: I just would like to see something that says that if restaurants have an average amount 6 7 of transactions, that any type of increase in any 8 advertising or promotion, if they don't choose to do 9 that, that they would lose transactions because of 10 it. 11 MR. ANGUEIRA: I want my data. I want to be 12 able-- if Customer A came to me and heard about my 13 restaurant and looked me up and now has made an order, I want to be able to market to them directly. 14 15 If we're talking about free market, give me my data so that this way I can contact them directly as 16 17 opposed to going through an intermediary and having 18 to pay an additional fee. 19 And on a side note, while it was not me who made 20 an outburst I would like to apologize for the 21 outburst that was made to the kind gentlewoman who 2.2 has been so kind to host this hearing, and has been 23 here for a number of hours. So my apologies. MR. RIGIE: Indeed. 24 25 MR. GARCIA: Agree.

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 198 2 MR. BOOKMAN: Thank you Chairwoman. 3 CHAIRPERSON VELÁZQUEZ: Thank you and with that, 4 we're going to take a five minute break, and we're just going to, you know, walk it off, all. 5 Thank 6 you. 7 [10 MINUTES SILENCE] 8 SERGEANT AT ARMS: Everyone settle down. Find 9 your seat please. Please find seats. We're going to reconvene. Thank you. 10 11 COUNSEL: The next panel will be an in-person 12 panel, will be Sascha Owen, Ivan Garcia, Chiling 13 Tong, and Lily Rocha. 14 CHAIRPERSON VELÁZQUEZ: Hi, and thank you all. 15 You know the only one time I'm going to give a round 16 of applause for everyone to be still patient and 17 thank you for the support earlier. So thank you, 18 everybody. I appreciate it. And then let's rock and 19 roll. Okay. Thank you. 20 MS. OWEN: Okay, thank you, Chair. Good 21 afternoon. My name is Sascha Owen and I am the Senior Manager of Government Relations for DoorDash 2.2 23 in New York, and with me is: MR. GARCIA: Ivan Garcia, Senior Manager of 24 Public Engagement with DoorDash. 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 199 2 MS. OWEN: DoorDash is a technology company whose 3 mission is to grow and empower local economies, including in New York City. We do that by partnering 4 with thousands of local businesses for online 5 ordering, pickup, delivery, and marketing services. 6 7 We also empower New Yorkers from all walks of life to earn money when, where, and how they choose by 8 9 delivering meals and other essentials to their communities. 10

11 Thank you Chair Velázquez, Councilmember Holden, 12 and all members of the committee for the opportunity 13 to testify on Intro 813, a critical bill that would 14 give restaurants the ability to choose the services 15 that best suit their needs, and ensure delivery 16 workers can continue to earn on the platform.

I want to start by addressing what the proposed 17 18 amendments would and would not do if adopted. The 19 amendments would not eliminate fee protections or 20 require restaurants to pay exorbitant fees to access 21 delivery pickup, and other services. Rather, the amendments would ensure that all restaurants continue 2.2 23 to have access to valuable options for those services at or below the limits currently in place, while 24 being able to take full advantage of all the tools 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 200 2 that DoorDash offers restaurants to attract customers 3 and grow their revenue.

In April 2021 DoorDash introduced our new partnership plans across the country, offering all small and medium-sized restaurants the option to obtain delivery and pay only a 15% commission without being required to pay for any other services if they don't want to.

The proposed amendments would require DoorDash to 10 11 continue to offer restaurants low-cost options 12 permanently. At the same time, restaurants will not 13 be faced with expensive one size fits all solutions, 14 they'll instead have a variety of options that they 15 can choose from to meet their specific needs. 16 Opponents of this have claimed that the status quo is 17 better for restaurants. But this is not a choice of 18 adopting the proposed amendments or simply 19 maintaining the status quo. The current status quo 20 is unsustainable. And like all price controls, the current limit on fees could create unintended 21 consequences that will ultimately hurt customers, 2.2 23 delivery workers, and restaurants. If the law stays in place unchanged, DoorDash may need to reduce 24 service levels, raise customer fees or take other 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 201 actions that will inevitably lead to fewer orders 2 3 being placed to the platform. Based on our 4 experience in other markets, we estimate that volume 5 could drop by as much as 12% or 3.5 million orders annually. Fewer orders to the platform means fewer 6 7 earning opportunities for Dashers. Based on data from FY 2022 we estimate that Dashers could lose 8 9 nearly \$30 million annually. This loss of volume will also hurt New York City restaurants who stand to 10 lose more than \$96 million in annual revenue. 11 12 These impacts will be felt throughout the city, including in the city's communities of color where 13 14 69% of independent merchants on the platform are 15 based and 68% of orders are delivered. 16 It's also important to remember that the city's 17 current price control does not exist in a vacuum. A 18 citywide earning standard for delivery workers will 19 take effect later this year, and with this fee cap in 20 place, unintended consequences like reduced service, increased consumer costs and decreased order volume 21 will be further exacerbated. 2.2 23 Empowering and helping restaurants grow is core to what we do at DoorDash. Today we are achieving 24

those goals in New York City. There are nearly

COMMITTEE ON CONSUMER AND WORKER PROTECTION 202
 17,000 stores on the DoorDash platform. In 2022.
 More than 41 million orders were placed with
 merchants in the city accounting for more than \$936
 million in merchant sales.

The city first imposed fee limits during the very 6 7 worst part of the pandemic when restaurants were shut 8 down and vaccines were months away. Thankfully, the 9 city has come a long way since that time, and DoorDash has similarly evolved to better serve all of 10 11 our stakeholders including our restaurant partners. 12 Dining rooms have been fully reopened for nearly two 13 years and social distancing and mass requirements 14 have been lifted.

15 We know that every restaurant is different and 16 each deserves the ability to select the products and 17 services that best support them, especially those 18 competing with bigger brands and known businesses. 19 This proposal would empower restaurants to choose 20 from a range of partnership plans to fit their unique needs and access services to connect with new 21 customers, grow their business, and reach their 2.2 23 The proposed amendments reflect the new doals. reality we find ourselves in without risking 24 unintended consequences for customers, Dashers, and 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 203 2 restaurants along the way. We ask for your support 3 in adopting them. Thank you so much. 4 COUNSEL: You're next. MS. ROCHA: Good afternoon, Chairwoman Velázquez 5 and New York City Council. My name is Lilly Rocha. 6 7 I'm the CEO of the National Latino Restaurant Association. We're a 501C-3 and a C-6. We know that 8 9 many Latino restaurant owners, including hundreds of our members here in New York are often one unexpected 10 11 cost away from losing their business. That's why we are voicing our strong support for the legislative 12 amendment known as Intro 0813, that would provide 13 more flexibility to how restaurants are listed on 14 15 delivery platforms and can choose more marketing. 16 I'm honestly a little appalled at what I've seen 17 here today. The fact that some of the opposition 18 cannot give you a proper To answer on a simple question such as, you know, the math, and then giving 19 20 you sort of answers on easy math. And that narrative 21 that's being shared today, it's, you know, it's 2.2 simply not true. Using pre-COVID information to

24 party apps have evolved. Using outdated information, 25 no facts, and pure emotion to mislead the City

paint a narrative is completely incorrect as third

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 204 Council is quite embarrassing. And that is what's 2 3 happening here today. Using words like stealing, 4 corporate greed, et cetera, et cetera. Nothing to do 5 with what we're here to do today with regard to the marketing, the way the fee caps are working. 6 7 So it's a little-- like I said, it's very misleading. I don't like the fact that, you know, 8 9 real data is not being used. The only real data that you are getting is from the third party apps that 10 have the information. Also, that's how the Latino 11 Restaurant Association, you know, makes our 12 13 decisions. Because we do see that. 14 For example, we're talking about wages, fee-- fee 15 caps, you know, we need-- we need--Actually, I'm going to go back to readings. 16 Ι 17 don't want get off my--CHAIRPERSON VELÁZQUEZ: Take your time. 18 Don't 19 worry. Go ahead. 20 MS. ROCHA: So we all know that the impact of the COVID-19 pandemic took a far more severe toll on some 21 of our communities, like the Latino community. One 2.2 23 of the communities is the restaurant industry, obviously. 24 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 205
2	While it may seem counterintuitive, that that
3	we, the association is supporting this modification,
4	known as a fee cap for restaurants, logic and
5	experience informs our perspective. Again, what I
6	just said: In New York and other cities, these caps
7	came during the very early days of the pandemic as an
8	emergency measure, with the goal of preventing price
9	gouging and things that happen in the past that are
10	no longer happening at all. But we're not looking at
11	the unintended consequences, such as consumer costs
12	rising to keep delivery services viable. This in
13	turn results in fewer customers and lost business for
14	restaurants, when when you're when we're not
15	looking at the unintended consequences.
16	Delivery Services in Latino communities have been
17	a tremendous tool in keeping our restaurants open and
18	our workers and neighborhoods safe. Our surveys
19	suggest that restaurants on delivery platforms were
20	as high as eight times more likely to stay in
21	business than those that were not. Restaurants
22	voluntarily signed up for delivery service, because
23	they grant flexibility in selecting services and fees
24	best suited for their business needs.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 206
2	Again, this is all voluntary, nobody is As it's
3	as it's being communicated here, nobody's putting any
4	you know, like, nobody's twisting your arm to use
5	these services. You can also take your restaurant
6	data of your customers' names and services and use
7	your own platform to keep that data. No one is
8	keeping that data from you.
9	So when folks say, you know, "I want my data,"
10	you have your data, you have every freedom to use
11	your data. So no one is keeping that data away from
12	you.
13	I'm here today on a national platform, because
14	New York stands alone and maintaining this pandemic
15	era restriction. Today nearly 60 price control
16	measures put in place across the country have been
17	removed. Another seven cities have adopted smart
18	compromise policies that preserve caps for delivery
19	services, but allow restaurants the flexibility to
20	opt into additional marketing services from delivery
21	platforms. If they choose to. Again: If they
22	choose to. We are in a free market. So this there
23	is choice. The cities include San Francisco,
24	Minneapolis, Spokane, Portland, Philadelphia,
25	Washington, DC. Local restaurants looking to grow
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 207
2	their businesses ship should be able to choose
3	whether or not they want to pay for the marketing
4	services that third party delivery services are
5	offering. Fortunately, this amendment will allow New
6	York City's law to be modified to both preserve the
7	delivery fee cap and give restaurants those choices.
8	That would restore some equity and benefit for all of
9	us. Because remember, this ecosystem includes
10	delivery workers. How are we supposed to pay
11	delivery workers? You know, there's so many
12	questions that aren't being answered with regard to
13	the anecdotal information and data. That is not I
14	mean, I don't think it's data because it's not
15	Those aren't real numbers. And lastly, we are
16	voicing our strong support for this legislative
17	amendment now before you thank you very much.
18	COUNSEL: Thank you. Next.
19	Good afternoon, Madam Chairperson. My name is
20	Chiling Tong, the President and CEO of the National
21	Asian Pacific Islander American Chamber of Commerce
22	and Entrepreneurships. We represent the interests of
23	2.65 million AAPI small business owners and
24	entrepreneurs, including restaurants.
25	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 208
2	National ACE has collaborated with over 120
3	affiliate AAPI chambers and partner organizations
4	across the country to assist AAPI small businesses
5	and restaurants. Many of them have submitted their
6	written test testimony to support this amendment,
7	Intro 0813. For the past year, National ACE has
8	worked with New York AAPI chamber and partners to
9	provide more than 100 webinars and workshops to small
10	business owner and restaurants, including technical
11	assistance training, access to capital, participating
12	in E-commerce, and incorporating into the digital
13	economy. It is so critical to them.
14	In New York City, we all agree that New York
15	City's AAPI restaurants and small businesses suffered
16	tremendously during the pandemic, due to shutdowns
17	and people choosing to stay home. So this amendment
18	is so critical to them. Our businesses or rely on
19	takeout and delivery in partnership with online and
20	mobile food ordering and third party delivery
21	platform such as GrubHub, DoorDash, and Uber Eats.
22	And we appreciate the Council's efforts in 2020 when
23	it moved to protect the industry from unfair charges.
24	Today, again, I'm here in support of amendment
25	Intro 0813 that would modify the cap on third party

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 209 2 delivery service put in place during the pandemic, an 3 amendment that gives a restaurant owners, especially 4 minority Asian-owned businesses, the opportunity to 5 decide how to manage and grow their business.

Under the law, as it stands today, restaurants 6 7 lose their ability to opt into tailored marketing 8 services from third party apps that may be priced at 9 higher, but also may create a match of value for independent businesses. AAPI restaurants like a 10 11 Jumbo Garden, and like a Kings Kitch, and like any 12 others choose to buy this service from the apps in 13 order to reach new customers who are spending less 14 than they might on traditional advertising models.

15 By opting into packages through GrubHub, Uber Eats, and DoorDash they can get a tailored service at 16 17 pay-as-you-go rates, that can be adjusted at any 18 time. That means they get the tools they need to compete with the bigger brands and chains who might 19 20 have a bigger budgets for marketing and advertising, and even in-house staff. If the City Council wants 21 to level the playing field for smaller and midsize 2.2 23 businesses, an amendment to the current cap is urgently needed. It is so critical for our small 24 business owners and restaurants. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 210
2	Therefore we support the amendment we are
3	discussing today, because the restaurant will not
4	have to pay any more than they currently do. They
5	will only be charged more if they choose to pay for
6	additional services that they think are worth the
7	cost, the fundamental principle of the free market.
8	On behalf of all AAPI small businesses and
9	restaurants we represent, thank you again for
10	considering this amendment to the fee cap law, which
11	would empower restaurants across the city to make a
12	marketing and spending decision that works best for
13	them. Thank you so much.
14	CHAIRPERSON VELÁZQUEZ: Thank you. So I have
15	questions for you, DoorDash. Hope you're ready.
16	MC. OWEN: Yes. It's expected. Ready as we can
17	be.
18	CHAIRPERSON VELÁZQUEZ: It's going to be similar
19	in vein to what was asked of GrubHub. GrubHub
20	actually had a presentation of their different fees.
21	What do your fee structures look like currently, and
22	how would they change if this law would be enacted?
23	MR. OWEN: Thank you for that question. The So
24	as I noted in my testimony, in April of 2021,
25	DoorDash introduced new partnership plans, and

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 211
2	there's three options, three pricing options for
3	restaurants on our platform. One is the 15% option,
4	one is the 25% option, and one is a 30% option. We
5	offer those around the country in every state and all
6	the cities we're in, not just in places where there
7	been caps. That's something that again, we've had in
8	place now for two years around the country, because
9	we had worked with restaurants around the country
10	speaking to restaurants. We have a restaurant
11	advisory group, and we came to understand that this
12	was really the best thing for restaurants, and for
13	DoorDash, and for delivery workers, and for customers
14	was to create these these pricing tiers.
15	So if this cap if this bill passes, what would
16	happen to our pricing tiers is they would stay the
17	same. So it would All be bill does again is ensure
18	that that 15% option, and that 5%, 3%, that the
19	current options in the permanent cap are maintained.
20	And then it gives us the opportunity to provide those
21	additional 25% and 30% options if a restaurant wants

to reach more customers, has different marketing
needs, et cetera. So, if you are-- and just to be
clear if you are getting to this as well, Chair
Velázquez, if you were in a particular tier prior to

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 212
2	the cap being in place, you would receive multiple
3	communications from DoorDash. In other cities, we've
4	done e-mails, but also phone calls directly to
5	restaurants and merchants. You would receive
6	multiple communications explaining explaining that
7	you are going to be put in the tier that you were in
8	prior to the cat being in place, and then explaining
9	the different options if you do want to make a change
10	to one of the other tiers. Hopefully that
11	CHAIRPERSON VELÁZQUEZ: And then we have another
12	concern or question. Sorry, I'm losing my train of
13	thought, just because it's on gazillion
14	MS. OWEN: It has been a long day. Yes.
15	CHAIRPERSON VELÁZQUEZ: Here we are, sorry. The
16	DC lawsuit. Can you elaborate on that? That was
17	where we're at.
18	MS. OWEN: Not a lawsuit, but the issue from a
19	couple of weeks ago. Yeah.
20	CHAIRPERSON VELÁZQUEZ: Yes.
21	MS. OWEN: And I appreciate the question. So,
22	um, thank you for asking. So in DC, just like we do
23	everywhere, for local delivery, the options for a
24	restaurant to be on our platform were the 15%, 25%,
25	and 30% option. The What happened in DC was just
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 213
2	an error. It was a mistake. This particular
3	restaurant also was working with DoorDash for
4	nationwide shipping. And for nationwide shipping
5	services there was a 55% commission. And what we
6	sent to the restaurant in DC was just a mistake.
7	There There was no 55% commission cap for excuse
8	me, commission for local delivery.
9	CHAIRPERSON VELÁZQUEZ: Okay. Thank you.
10	MS. OWEN: I'm glad I got to clarify that. Thank
11	you.
12	CHAIRPERSON VELÁZQUEZ: So now under current law
13	pursuant to 20-563.3 of the administrative Code,
14	third party delivery apps can charge a maximum of
15	23%, the purchase price of each online order to food
16	service establishments, how often does your company
17	charge less than 23%?
18	MS. OWEN: Very often. Actually, many
19	restaurants in the city have agreements with
20	commissions under 23% with us. And actually up to
21	this point, we haven't charged anyone in New York
22	City above 20% commission.
23	CHAIRPERSON VELÁZQUEZ: How many clients or
24	restaurants
25	

COMMITTEE ON CONSUMER AND WORKER PROTECTION 214
 MS. OWEN: We have 17,000 merchants on the
 platform.

4 CHAIRPERSON VELÁZQUEZ: And so none of them--5 none of them have reached 23?

6 MS. OWEN: Restaurants have not reached 23. No. 7 20% has been the top that we've been charging 8 restaurants since the cap has been in place in New 9 York City. We haven't been taking the transaction 10 fee. We've just been putting that into that 20% 11 commission.

12 CHAIRPERSON VELÁZQUEZ: How much of your revenue 13 comes from commissions charged to restaurants? 14 MS. OWEN: Yeah. I have to get back to you on 15 that. Yeah. If I could get back to you, that would 16 be great.

17 CHAIRPERSON VELÁZQUEZ: Totally. Thank you. And 18 then Local Law 103 of 2021 requires DCWP to submit a 19 report recommending the maintenance or adjustment of 20 the caps on third party delivery fees no later than 21 September 30 of this year. Why should the Council 22 amend the caps now?

23 MS. OWEN: I mean, nothing in this bill Intro 813 24 would prevent the study from still being issued in 25 September. But I can say that we have been working 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 215 2 on this issue for years now. And as others have 3 noted, many cities have now taken the path of what 4 the bill is proposing to do. So we think that all 5 the information that would be needed to make this decision exists now. And of course also the minimum 6 7 wage for delivery workers is going to be in effect soon. And we think that restaurants need these 8 9 options as soon as possible.

CHAIRPERSON VELÁZQUEZ: In jurisdictions like San 10 11 Francisco and Portland that have enacted fee caps 12 similar to those advanced by Intro 813, how many 13 establishments opt in for the minimum fee level? 14 MS. OWEN: I don't have that number, but I can 15 get that to you. I mean, I can just tell you that 16 our-- our basic option at 15% is designed to provide 17 great value to restaurants and -- and many restaurants 18 around the country use that 15% option. I can come 19 back to you with specific numbers. CHAIRPERSON VELÁZQUEZ: Perfect. And Grubhub had 20 21 testified that they set up the websites for--We do that as well. 2.2 MS. OWEN:

23 CHAIRPERSON VELÁZQUEZ: You do that as well?
24 What-- what are the services you provide? Can you
25 clarify?

1COMMITTEE ON CONSUMER AND WORKER PROTECTION2162MS. OWEN: Yeah. We have something called3storefront, where for a 0% commission you can-- we4can help you create your own website where customers5can go directly to do delivery. So we have an6option. I don't know if it's exactly the same, but7similar.

CHAIRPERSON VELÁZQUEZ: And now if this amendment 8 9 passed, what will restaurants currently on the platform receive even terms of communications 10 11 regarding the rate structure and any changes to it? 12 MS. OWEN: Yeah. They will receive multiple, 13 multiple communications. And again, as I said, in 14 other cities, we've also done direct phone calls to 15 restaurants to make sure they understand the change and what's happening. They will be informed of the 16 17 current commission tier that they are-- were in prior 18 to the cap being set. And then they will be 19 explained the other options, so that they can choose 20 which one they want to be in. But they will receive 21 multiple communications, and we've done phone calls before as well. 2.2 23 CHAIRPERSON VELÁZQUEZ: How will--

MS. OWEN: We're also just-- just, I mean, we're happy also to work with the restaurant associations COMMITTEE ON CONSUMER AND WORKER PROTECTION 217
 that are here, the chamber's, community groups,
 whatever we can do to partner to make sure that
 everyone is communicated with, we're-- with the
 Council, we're happy to do that as well.

6 CHAIRPERSON VELÁZQUEZ: And so how do we-- you
7 know, there are concerns after the DC situation? How
8 do we assure folks here that it doesn't happen here
9 in New York City?

MS. OWEN: I mean, again, the DC situation, it 10 11 was really, truly a mistake. The 55% that you're 12 referring to was for nationwide shipping. It was not 13 for delivery. That merchant does have the 15% 25% and 30% option for local delivery. And in terms of 14 15 just generally, you know, I think the point of your 16 question-- I mean, I can say, you know, we have been 17 offering these pricing options for two years, almost, 18 now, because we know, it's what's best for 19 restaurants. We have not changed those for the last 20 two years. There are lots of restaurants who choose 21 each of these options, depending on what their needs 2.2 are. And again, it's a model that we think has been 23 really successful for the pillars of our business, the restaurants, the delivery workers, and customers. 24

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 218 CHAIRPERSON VELÁZQUEZ: And in light of that, the 2 3 lessons learned, what safeguards are in place right 4 now, so that it won't happen again? MS. OWEN: Yeah. Well, and--5 CHAIRPERSON VELÁZQUEZ: And certainly here in New 6 7 York City. 8 MS. OWEN: I mean, the-- the bill, you know, 9 ensures that that low-cost option is always available. So it ensures that that 15% option is 10 11 provided by a company like DoorDash. Then, only then 12 can we provide alternative pricing options. So we 13 think that it provides great protection, because that low cost 15% will always have to be offered by 14 15 DoorDash for us to, again, provide other options as 16 well. 17 CHAIRPERSON VELÁZQUEZ: GrubHub had mentioned in 18 their testimony, where if these new changes happen, 19 they would retain their folks at the current 20 standard, if they want to. Is that something that 21 DoorDash also is looking to...? Or better said if 2.2 813 were to pass, how many restaurants would 23 automatically be placed into a tier above what they're currently paying? Meaning more than that 23 24 25 percent?

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 219
2	MS OWEN: No one would get paid would get
3	placed into something above what they contracted with
4	DoorDash prior to that permanent cap being set. They
5	will be provided with information about the different
6	tiers, and they can make that decision. But no one
7	And in that communication, they'll be reminded and
8	told of that contract that they had prior to the cap
9	being set. So they'll be provided all that
10	information. And then they can make that choice.
11	They will not There's no there's not an automatic
12	for them to go into a tier, other than the one that
13	they were contracted with into with us prior to the
14	permanent cap being put in place.
15	CHAIRPERSON VELÁZQUEZ: And what percent is that
16	above the 23% currently on the other states that do
17	have it?
18	MS. OWEN: That I don't know. That I have to get
19	back to you. You're saying I'm sorry, how many
20	have gone to 25% and 30% versus the 15% option, who
21	was in nationally? I have to get that information
22	to you. Yeah.
23	CHAIRPERSON VELÁZQUEZ: Perfect. Thank you. And
24	then, the same thing I asked GrubHub. What
25	assurances do we give our restaurants that there

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 220 2 won't be any retaliation or they won't be paying--3 they won't be hurt because they choose not to get the 4 other options.

MS. OWEN: I mean, there just absolutely will not 5 be-- I mean, again, we've-- we've had this commission 6 7 structure in place for multiple years now all over 8 the country. It was designed, because we talked to 9 restaurants about what -- how to best serve them, and serve, you know, the needs of our business 10 altogether. And we want -- when small businesses and 11 12 restaurants succeed and reach our customers and grow, 13 that's good for us. It's good for delivery workers. it's good for the community that's good for the local 14 15 economy. That's what we do at DoorDash. And that's 16 what we are always striving to do. So there would be 17 absolutely zero retaliation. It's not -- It's not 18 what's been happening around the country with this with the pricing system we have. 19

20 CHAIRPERSON VELÁZQUEZ: And so-- And when we're 21 talking about the algorithm, and whatnot, how would 22 you define your algorithm? What pieces go into it? 23 MS. OWEN: There's so many-- there's a bunch of 24 factors. So I-- I would have to get back to you or, 25 as I maybe somebody else on the panel said earlier,

COMMITTEE ON CONSUMER AND WORKER PROTECTION 221
there's tech folks who can be answering that more
specifically than me. I can get back to you on those
factors, but there's a lot of them. I can tell you
though, that you know, something's an example,
Chairwoman is, if you're on the 15% option, you will
be part of the carousel, let's say that's like,
fastest restaurant to deliver to you, or most popular
restaurant. You're still getting valuable placement
based off of that algorithm, even at the 15% option,
and those are some examples of how.
CHAIRPERSON VELÁZQUEZ: So are marketing fees
part of that, even if you are at the 15% level of the
algorithm right now that you explained?
MS. OWEN: Yes, our Well, we could go Yes.
Or they can go up under the cap up to 23, but we
haven't gone up above 20. But the way that Door
you know, companies might do it differently. At
DoorDash, our delivery, our marketing, all of that is
is all part of that fee.
CHAIRPERSON VELÁZQUEZ: And can marketing fees be
used to boost the restaurant in search results?
MS. OWEN: Yeah. I mean, there's a Yes. I
mean, you might pay for marketing. Yeah, as part of

COMMITTEE ON CONSUMER AND WORKER PROTECTION 222
 your package, you might pay for a way to be displayed
 in a certain way on the app. Yes.

4 CHAIRPERSON VELÁZQUEZ: And then when it relates 5 to data, what kind of data does the restaurant get to 6 keep?

7 MS. OWEN: On the data question, you know, we 8 have-- I just want to pull something up on that. We 9 really do have an ever-expanding suite of analytical tools to help restaurants better understand and 10 11 expand their businesses. We also, of course, have to 12 protect the privacy of customers that use the 13 platform. But, you know, some examples of 14 information we do give are menu performance, customer 15 analysis, a heat map showing where orders are coming from, customer reviews and feedback, which 16 17 restaurants have the ability to respond to.

18 CHAIRPERSON VELÁZQUEZ: Thank you. Following up 19 with you, Lilly. Thank you for coming. You're 20 coming all the way from California, so we know this 21 is very important to you. So now you are a part of 22 the National Latino Restaurant Group. Now, can you 23 explain to me how many members you have nationally, 24 and then how many of those are in New York?

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 223 2 MS. ROCHA: Nationally, we have about 1800. We 3 have three offices, one here in New York, one in 4 Houston, and one in-- and our headquarters is in Los Angeles. About 250 are the numbers in the State of 5 New York. 6 7 CHAIRPERSON VELÁZQUEZ: Do you know, out of head,

8 just out of those 250, how many are in New York City? 9 MS. ROCHA: I would say the majority? No, 10 because I saw different cities that I didn't know 11 where they were. But I don't know exactly how many 12 are in New York City.

13 CHAIRPERSON VELÁZQUEZ: Okay. Thank you. And 14 hold on. We have more. And then have you received 15 any funding from any of these 3rd party apps? 16 MS. ROCHA: We have received funding from the 17 third party apps in the past. I have no-- I have--18 [BACKGROUND VOICES]

19 CHAIRPERSON VELÁZQUEZ: Wait. Can we-- Guys, I 20 don't need to stay here longer. And I also don't 21 want to remove anybody else today. So can we just 22 like keep it together? We're going to do this guys. 23 We're going to get through this. But let's give 24 everybody the respect that they deserve.

25 MS. ROCHA: Yeah, let me--

COMMITTEE ON CONSUMER AND WORKER PROTECTION 224
 CHAIRPERSON VELÁZQUEZ: Decorum. Go ahead,
 Lilly.

4 MS. ROCHA: Yeah, let me be clear. We-- We have worked with the third party apps in a variety of 5 ways. And so when-- For example, we have had 6 7 numerous webinars in Spanish with DoorDash, for 8 example. And these are the things that -- Have I 9 received compensation from GrubHub to be here? Absolutely not. I have -- To this moment, I have not 10 11 received any money from GrubHub to be here. Okay, to 12 be clear. So and I think about two years ago, we did 13 receive a \$10,000 grant from GrubHub about two years 14 ago when the pandemic started. That's what I can 15 show you from my financial records. Okay? So just 16 to be very clear to the audience members that are 17 incredulous, or think that I am-- I'm sorry.

18 So we-- we as an association, like many 19 restaurant associations, maybe as you as well, we 20 partner with many different corporations, Walmart 21 Foundation, Bank of America, Wells Fargo, on a 2.2 variety of programs. This includes DoorDash, and 23 this includes companies like GrubHub. Actually, my relationship with GrubHub-- I mean with DoorDash is--24 it's pretty solid. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 225
2	We've done many programs, because we do ask them.
3	We say Latinos need information in Spanish, so I'm
4	here working with not Ivan in particular, but folks
5	like Ivan around the country, to give this
6	information to our Latino I don't know if you
7	know, but Latinos, we actually over-index on using
8	our mobile phones, but we're not necessarily using
9	them for business or things like that. So what we do
10	is we again, going back to the data, I use data in my
11	presentations. And I use real numbers in what I say.
12	And so Latinos, we over-index in using our mobile
13	phones, even higher than the average American, non-
14	Latino.
15	So what we're trying to do is we're trying to
16	make sure that our Latinos who are on the phones all
17	the time, are using apps to to be more efficient in
18	their business.
19	So yeah, we do partner with a variety of
20	corporations, including these corporations. But that
21	includes many, to make Latino restaurant owners more
22	successful. And we have programs, a variety of
23	programs that that are funded from our corporate
24	sponsors to help Latino restaurant owners.
25	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 226 2 CHAIRPERSON VELÁZQUEZ: And the folks that have 3 benefited from a law like 813, what does that look 4 like for these small restaurants? And how has it 5 improved their margins, if it has?

Well-- And that's, you know, going 6 MS. ROCHA: 7 back to what, you know, some of the folks here said, 8 we're actually looking at -- is, you know, they're 9 giving you a narrative of like, "Oh, my gosh, these people..." You know, we have a lot -- we have Latino 10 11 owners who own, you know, chains of restaurants. So 12 when I represent Latinos, I'm representing, you know, 13 Mom and Pop restaurants and folks who own bigger chain restaurants. So, you know, that question, it 14 15 just depends on who they are, depends on who they 16 are. But we are, you know, we represent Latinos, you 17 know, from different states. So we're looking at 18 folks-- depends, that depends on you know, if they own one restaurant, or if they own a chain of 19 20 restaurants.

But, you know, Latinos, we want the choice, we want the choice of being able to-- just like every other restaurant, non-Latino restaurant, we want that choice to be able to, "Hey, if I want to purchase a different marketing plan, I should be able to do 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 227 2 that." And, and again, we're-- we're sticking with 3 the facts here, things are not changing, you're going 4 to have that option as well. And so that's one of 5 the things that I've been trying to make sure, you 6 know, people are educated about it. You're still 7 going to have that option.

8 So, you know, we're looking at a variety of 9 factors that play into a success of restaurants. Ιf you're saying things like, "Hey, my restaurant is 10 11 going to, you know, fold because of this cap," then 12 I'm sorry, you're not a good business person. You 13 know, your-- your, your restaurant shouldn't fold because of the end of, you know, because the cap is 14 15 going to stay, or it's not going to stay. That is 16 just one thing that should be considered when you're 17 running your restaurant and being successful at it. But... 18

19 CHAIRPERSON VELÁZQUEZ: Do you find that Latino 20 businesses that you represent benefit from additional 21 marketing? And what does that look like? 22 MS. ROCHA: Yeah. You know, we-- we have a very-23 - we have a very specific need in the Latino 24 community. And that's one of the reasons that I do--25 I have started in the last couple of years going

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 228 around the country educating folks. Because we do. 2 3 We have a different way of doing things. We have a different -- we have different needs. But I feel 4 that-- Like for-- This is a perfect example here in 5 New York. Scaring people, scare tactics, and without 6 7 actually giving people data is not a good idea. And yes, you know, I do feel that Latino businesses are 8 9 going to benefit in different ways from having different choices. Absolutely. 10

11 CHAIRPERSON VELÁZQUEZ: Thank you. So now for 12 you similar veins or questions as we asked Lilly: 13 How many members do you represent and how many of 14 them are in New York City?

MS. TONG: We have 120 affiliate AAPI chambers and partners throughout the country. And in New York, we have a probably 10 major organizations. One of them is here, the Coalition of Asian Business Organization, another one like the New York Young Entrepreneur Roundtable. They all submitted testimony.

22 CHAIRPERSON VELÁZQUEZ: And just going to ask the 23 same questions. Have you received any funding from 24 any of these third party apps? DoorDash, Uber Eats, 25 or GrubHub?

229 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 MS. TONG: Okay, let me just add an answer for 3 question one. For those members, they are the 4 organization. So they have their own members. Some of them they have 5000, some of them there have, you 5 know, more than 7000 members. 6

7 But talking of funding, I think this is an absolutely great question. Many, many corporations, 8 9 they don't care about our organization. We have been working with some major organiz -- corporations, about 10 11 50. They are willing. They care about our 12 community. So we received-- last year we receive \$6 13 million grant, primarily just go to Asian business organiza -- community, and also go to small business, 14 15 go to restaurants, AAPI restaurants. So among all 16 the 50 companies we have been working with, some of 17 them are from the companies you mentioned.

CHAIRPERSON VELÁZQUEZ: Thank you. And then what 18 19 have you seen nationally with the states that -- or 20 your members that have been affected by a legislation like 813? What has it allowed them to do? 21 MS. TONG: I think this is life and death for 2.2 23 Because especially after COVID, they really them. want to grow. And this marketing, you know, we're 24 able to help them, and they are able to afford it. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 230
2	Before I came hear I talked with one franchisee
3	of McDonald's. His marketing fee is the highest
4	budget among his company. It is, you know, bigger
5	than his net. He just It's a huge cost for a
6	company to grow. For our small restaurants, they
7	really need this opportunity to grow. And this is
8	their chance. Please to give them chance to grow
9	their business.
10	CHAIRPERSON VELÁZQUEZ: How many have expressed
11	interest in this change?
12	MS. TONG: How many? We have talked to them.
13	And they You know, Asian Americans, they are very
14	shy. They would like to testimony. They like this
15	kind of thing. But they dare not to do that. So I'm
16	to represent them to show their support to this
17	amendment.
18	CHAIRPERSON VELÁZQUEZ: And where would you see
19	What other benefits would you see that they would
20	have with lifting this cap?
21	MR. TONG: Well, they can't afford it. That's
22	most importantly. If people cannot afford it, they
23	don't have to pay it. This is the free market. This
24	is a fundamental of the free market. If they don't
25	want, they cannot afford it, they don't have to pay

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 231
2	for it. If they want to grow their business, give
3	them a chance to grow their business. And they love
4	the opportunity, especially after COVID. They are
5	they are expressing their their desire to grow
6	their business. And a lot of them, they have the
7	language problem. But we're helping them you know,
8	to communicate with cooperation to make sure the
9	platform is a fit for the minority business
10	community, and also for the Asian business community,
11	especially for the restaurants. You know, during the
12	COVID, there's so many restaurants have closed, give
13	them the opportunity after the COVID, they can grow
14	their business.
15	CHAIRPERSON VELÁZQUEZ: And I think something for

15 both of you: Do you find that your members have 16 enough support in the languages that they speak? 17 And are they able to provide support to their customers? 18 19 MS. TONG: That's what we have been talking to 20 the federal agencies, to the congressional leaders. 21 This is so important. And cooperations, they 22 understand now. They understand language 23 accessibility is so important. So I'm just so appreciate, they are willing to listen to us willing 24

COMMITTEE ON CONSUMER AND WORKER PROTECTION 232
 to provide resources and progress to help our
 business community to grow.

MS. ROCHA: Right. For example, you know, as the 4 Latino population grows, we are seeing you know, that 5 we don't have adequate programming in our language. 6 7 So, you know, that's one of the -- y hablo español 8 también perfectamente. That's what we're trying to 9 We're trying to make sure that, you know, we do. have programming and education available in our 10 11 language. And that's, you know-- We can go to a 12 Grub Hub, we can go to Uber, and I can talk to the 13 Latinos that work there and say, "Hey, you know, we're really -- we really have this, you know, lack of 14 15 education in our own language." And we have worked 16 together. I have worked together to put programs in 17 our own language, which, to us, it's Spanish, and, 18 and to have presentations, because yes, it is a free 19 enterprise. And-- And, you know, Latinos were 20 interested in making money as well.

And so, you know, we're seeing, especially in, you know, areas of the country that have high Latino numbers, like Houston and Los Angeles, we see the, you know, companies are finally waking up, you know, finally, in the last 30 to 40 years that, you know,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 233 the Latino buying power is immense. And so we are 2 3 having corporations, in every industry that are 4 giving a lot of importance to that to that market, to our market, and giving us what we need in our 5 6 language. 7 So yeah. But do we have adequate? No. Not yet. Not yet. But we're-- you know, that's one of the 8 9 reasons that we're out there fighting the good fight. CHAIRPERSON VELÁZQUEZ: Thank you. Thank you, 10 11 panel. Thank you. 12 MS. OWEN: Thank you so much. 13 COUNSEL: Thank you for your testimony. Next 14 panel will be an in-person panel. It will be James 15 Mallios, followed by George Constantinou, followed by Bart Hubbuch, followed by Cleo Pang. 16 17 MR. MALLIOS: My name is James Mallios. Thank 18 you, City Councilwoman, Chairwoman, for hearing me 19 out. And the rest of the people speaking today. I 20 am sorry about clapping earlier. I want to 21 apologize. You know, I didn't fly here. I took the six 2.2 23 train, okay? And I'll tell you briefly about my background, our background, the people I work with, 24

my colleagues, and then make three points only. I

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 234 2 sit on the New York City Hospitality Council, also 3 the East Midtown Partnership Board. I'm one of the 4 few people that's on the Alliance and _____, which 5 makes me alternately popular or unpopular, depending 6 on what the issue is.

7 But you asked about equity before. And our company in 2016 was named Best For NYC Corp, which is 8 9 like a B Corp certification. And we received commendations for our commitments to equity in the 10 11 workforce from the Robert Kennedy Center Human Rights Center, Ford Foundation, and a Presidential 12 13 Commendation from Barack Obama, and two from the city of New York. I don't say that to be-- to brag, I say 14 15 that to put in the context of what I'm going to speak 16 to you now about.

17 The first thing I wanted to say is about the 18 marketing discussion, I guess. And I've got to--I've got to be honest, I'm a little-- Like, I've got 19 a lousy internet connection, because there's a 20 21 security thing I don't understand on my laptop, but I 2.2 could pull up my numbers on my computer. So when I 23 hear like a billion dollar company can't pull up numbers. Like, I find that just a little incredulous 24 that they can't. 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 235 2 So I'll tell you my numbers. And something else 3 I found a little bit upsetting, actually, in the last 4 week. Two restaurants in New York City I directly 5 manage -- I grew up in New York, I grew up in Queens, and there are four affiliate restaurants my partner's 6 7 run that I work for-- that I work for as well. I've 8 been here for 30 years. One of those restaurants, 9 Bar Marseille, in Arverne, has a really-- a really hard time, because we opened during COVID. 10 That's 11 what we had to do in our lease. And I can tell you 12 that we do about -- out of \$800,000 a year, about 13 \$65,000 in delivery, is what we do as a percentage. We lose money. We have been losing money there since 14 15 we've opened.

16 Let me tell you how I know and have experienced 17 the marketing dollar comment from delivery apps. 18 Throughout my career, when I've been approached by salespeople the pitch has been: "You give a bigger 19 20 percentage, you go up on the search." That is the 21 pitch. Now maybe now they'll mask it and like, you 2.2 get a better res image on a picture that I already 23 paid someone -- an FIT kid to like -- who's really talented to take. And they mask it in some other 24 25 marketing thing.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 236
2	But let me run through the numbers of how that
3	actually works. So it's \$1,000 a week, right?, in
4	delivery. And then they take now they'll say, well
5	now it's another 10%, or 15%, or another 20%, which
6	basically has me competing with all the other little
7	restaurants in the Rockaways. So all we're doing is
8	paying more money and more commission to be higher on
9	the search and not get lost. So then what happens is
10	the other small business pays more money to get
11	higher than we are to not get lost. And that's
12	wrapped up in some sort of "Like, I'll be getting a
13	1080 res picture. I'll say, [SARCASTIC] "Wow, that's
14	awesome. Thank you so much for that." That's how
15	it's been pitched to me and always sold to me as as
16	the business owner.
17	The second thing I wanted to address guickly,

The second thing I wanted to address quickly, 17 because there's a lot of the state of the industry, 18 19 and this is maybe a personal thing. You know, I have 20 \$2 million in personal debt that I signed on the IDL, like to stay alive and not fire anyone after June 21 2020. So I don't-- I'm no offense, I don't want to 2.2 23 hear it, about when people talk about coming back, because that's-- that's like my house. 24 That's everything that I have. I mean, more than 25

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 237 2 everything. I don't even have a house. The last 3 thing I want to say is-- I want you to be cog-- I 4 want the City Council to be cognizant of the message 5 this sends to small business. And I'm going to give 6 you an example.

7 We have -- this guy's been coming into the restaurants. We-- the one in Midtown. And he's--8 9 he's a man who needs help. But he's come in, and he's, you know, basically, you know, assaulted 10 11 customers, and, you know, the four of us on the street, like have talked about getting like a 12 13 security person. The NYPD has been great, to their 14 credit, right?, but they can't be there all the time. 15 And, you know, look, I try to expand our business. I tried to, you know, grow where we can. 16 17 But the truth of the matter is, the last two-- I grew 18 up in New York, I like to see my kids. The last two 19 times we opened was outside New York, and I get fourto-one offers to be out of New York rather than in 20 21 New York. So when this bill came up, and the concept that this protection would -- would go away for 2.2 23 something that is basically I think, a wolf in sheeps-- I really got to say that 5000 thing really 24 upset me, because that's like all the difference that 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 238
2	say to me. I've been hovering at \$20,000 in
3	that account. So please don't tell and then
4	respectfully, like, I also run perhaps one of the
5	best owned restaurants in the end. So please don't
6	say that, like 5 if it's \$5,000, and you can't make
7	it, or you know, that that's like an extremely I
8	was really bothered by that that comment. It means
9	all That means everything to the eight people of
10	color who work at that restaurant, who are only
11	people of color who work at that restaurant. So
12	let's not let's not to \$800,000 per year
13	restaurant, that \$5,000 is can be everything in
14	some months.
15	So what I would ask you to just consider is when
16	you're sending those messages to us, the small
17	business people about New York City, that taking out
18	this type of protection. It's a real gut punch.
19	When we're looking at where we're expanding and where
20	we're choosing to do business. I'm just talking
21	about Long Island, man. I'm not even talking about
22	Florida or whatever.
23	So I know I spoke for a little while, but I
24	appreciate you're hearing me out. And if you have
25	numbers questions, I'd be thrilled to answer them,

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 assuming my internet connection keeps going through.
 [TO OTHERS ON PANEL: So sorry about that, if I took
 too much time.] Oh sorry.

MR. CONSTANTINOU: I'll start I'll start. 5 Good afternoon Madam Chair Velázquez and Councilmembers. 6 7 Thank you for the opportunity for me to testify. My 8 name is George Constantinou, and LGBTQ and Latino 9 restaurant owner. I'm here to offer my support to urge you to vote no on Intro 813. I own five 10 11 restaurants, three-soon-to-be-four in Park Slope 12 Brooklyn, and one in South Orange, New Jersey. My 13 first restaurant, Bogota Latin Bistro, serving 14 Colombian food, opened up 18 years ago. Miti Miti 15 serves Mexican food. We opened up eight years ago. Medusa the Greek opened three years ago, right before 16 17 the pandemic. And right now I'm working on Dirty 18 Birdie to open up in a few months.

Together, I currently-- Together with the restaurants that you know, I currently employ more than 150 employees, most from the local Brooklyn community. COVID was rough. And thanks to the delivery caps that were passed here from 2020 and 2021, I was able to survive, and I'm still able to survive, you know, in addition to being thrown COMMITTEE ON CONSUMER AND WORKER PROTECTION 240
 increases in with inflation on food and rent and
 other expenses.

Currently, the delivery apps are able to charge 4 up to 23% in fees under the cap, including-- it's 5 20%. But then the 3% credit card fee. Now if this 6 7 cap is removed, fees will go up as restaurants will 8 compete against one another, since they want to 9 appear higher on the search pages, as opposed to pay the same current rate and show up at the very bottom 10 11 of the pages.

Let's face it, they are for-profit businesses. Why would they not throw more business towards the restaurants that pay more marketing fees than those that are paying the fees at the cap? Running restaurants is a tough business with a very small profit margin. I know someone earlier said 10% to 15%. I think it's more like 3% to 8%.

At the end of the day, we need our profit margin to pay for salary increases, and for improvements in the restaurants. In business, it always boils down to the numbers. At the end of the day, the only winners are going to be these third party apps. 23% is already a high fee to pay, where I as the owner of the business already and paying 100% for my cooks, 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 241 2 the food packers, the actual food, the packaging, the 3 marketing to make the packaging look good. And the 4 front of the house staff to hand off packages to the 5 third party deliveries that come in.

The third party delivery apps have made it a 6 7 necessary evil to do business with them. Because if you don't offer delivery via these apps, you can't be 8 9 competitive. Let's face it, if I offer delivery through my website alone, I can't compete against 10 11 these apps. The delivery apps also like to market to 12 the world and suggest that I'm a business partner 13 with them. Well, when is enough enough? Higher fees, making more and more money for these delivery 14 15 apps at the cost of my profit margins is not good, 16 good business sentence.

17 In 2022, my business paid collectively almost \$1 18 million to these delivery apps. And that is GrubHub, 19 Uber Eats, and DoorDash. And these delivery apps 20 have never stepped foot once in my business to check 21 up on me or my business to see how we're doing. Thev just collect their money from afar and don't care 2.2 23 about their restaurant partners. They made their-more money than my businesses did. They make more 24 money off of me and my restaurant as I make less and 25

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 less money that I can use to invest in my employees,
 local community, and business improvements.

This is not a fair, equal, and good business partnership. Does this seem right to you? I am done making more money for them. I want to do business with them if they're my business partner, but I want to only do business with people that treat me and my fellow restaurant owners in a fair way that is a winwin for all parties involved.

11 I urge you all to vote no, on Intro 813, because 12 if these fees go any higher, more and more 13 restaurants may stop offering delivery as an option, 14 or worse, may close up shop. Because many restaurant 15 owners are so focused on running their businesses, 16 they don't have a CFO, they're not looking at the numbers daily, and they may not realize how much 17 18 money is actually leaving their bank accounts on-- on 19 a daily basis. And if these restaurants stop 20 offering delivery and close up shop, this is not good for the residents of New York City. Thank you. 21 2.2 MR. HUBBUCH: Hello, my name is Bart Hubbuch, and 23 I own Memphis Soul, a restaurant in Crown Heights, Brooklyn, with another location opening soon in the 24 East Village. As you can probably tell by my accent 25

243 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 I'm not from here. I moved to New York in 2007, 3 opened my restaurant in 2018, and I can honestly tell 4 you that the only time in my 16 years in New York 5 that I truly felt the city had the back of its-- the little quy and its small businesses when the city 6 7 council passed the permanent fee cap on third party delivery services in 2021. 8

So for me to be sitting here barely two years
later with this council seriously considering
amending those restrictions is disheartening,
dismaying and an insult to both myself and to all the
other hard-working restaurant owners in this
industry, where even a 10% profit margin is something
most of us can only dream about.

Make no mistake these third party services with their 30% and 40% commissions and sneaky fees are a menace and not a friend to restaurants. We at Memphis Soul would not use them if we had a choice. But unfortunately, they are so ingrained with today's consumer that they have become a necessary evil to everyone in the industry, but fine dining.

But these services aren't just leeches. They are the vampire squid of this industry. They might claim otherwise, but they do not care one iota about 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 244 2 restaurants. They are essentially payday lenders by 3 another name, giving restaurant owners, many of them 4 immigrants and people of color not savvy to financial engineering and slight accounting tricks, the cruel 5 illusion of cash flow and profits. And they have 6 7 shown repeatedly with their actions, including in 8 this very city, that they are willing to flaunt 9 regulations, laws and ethics to get their way.

In closing, I would like to ask the sponsors of 10 11 this bill and its supporters on the Council one 12 simple question: Whose side are you on? Greedy, 13 amoral middlemen from Chicago and Silicon Valley? Or 14 the hard-working restaurant owners who are just 15 following their dream, who keep hundreds of thousands of people employed, and who make the city's 16 17 restaurants scene the envy of the world. So I would ask that you not lift this restrictions -- or not lift 18 19 the cap or amend the bill.

20 CHAIRPERSON VELÁZQUEZ: Thank you. So a series 21 of questions similar to what I had asked both prior 22 restauranteurs. So which-- Out of the 35 apps that 23 are licensed in New York City, how many are-- do you 24 have a contract with? And if you can guide me, so 25 this is all three of you, guide me through \$100 1COMMITTEE ON CONSUMER AND WORKER PROTECTION2452transaction. My order cost me \$100? How does it3roll into you? And how did the-- the fees impact4you? And then lastly, how do you anticipate this5change affecting your margins and your growth?

And I'll repeat those questions, because I knowthere was a lot.

8 MR. MALLIOS: Sure I'm going to use the Bar 9 Marseille one, just because I think the math is really easy, and it folds into your question. So we 10 11 contract with GrubHub, Seamless, and with Uber Eats. We do not do DoorDash, because we had problems with 12 13 DoorDash at restaurants before, with the way they 14 were positioning the pricing in the past in the 15 years, so we don't do business with them there at 16 that restaurant. So taking the \$1,000 a week in Bar 17 Marseille that it does in delivery, which represents about 7% of overall sales of that restaurant. 18

So if you take that \$1,000 week of delivery, and then you take 20% out, right? 20% out, you're left with \$800, right? Then if you add on, let's say 10% to 15% in increased fees that would be undoubtedly there to happen. I want to put that in the marketing terms of your-- that was why I raised my hand, the freedom of marketing. I know that I can take that

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 246
2	\$150 and buy depending on whether it's Instagram or
3	Facebook, between 5 cents, and let's say 98 cents, or
4	\$1.12. And run take that \$150 and actually use it
5	to acquire actual new customers, right? But what
6	this is doing is essentially saying, now, from that
7	\$800, right?, I dropped down to \$650. And all I'm
8	getting I'm getting, all the restaurants requiring
9	for that \$650 is that fight with fellow restaurants,
10	and then fighting to stay there, rather than taking
11	that \$150 and generating 200 ads on Facebook and
12	Instagram to get new customers. So it actually
13	erodes our ability to market. Because what it's
14	doing is basically costing us then we're up to 35%
15	on that delivery cost, which is essentially at a
16	loss, for sure. You know, I think the 23%, I would
17	say we probably break even on, and then you hope that
18	people come in more, right? Or you may make it up on
19	a good volume order. But actually that increase,
20	that marketing dollar increase they talk about
21	actually I'll be blunt, like it actually screws you
22	on, like real marketing, that someone can actually
23	say, "Here's an ad. Here's what you got."
24	And I listened to all the testimony before, and I
25	didn't hear anyone say anything about that. They
1	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 247 never said like, "This is what we're going to do. 2 3 And then you're going to get this," right? I qot 4 that with Facebook, right? Facebook? Instagram? 5 This. Boom, I get it. Yelp, I see it. I've never seen that. All I've ever heard was pay more money, 6 get better placement. 7

8 MR. HUBBUCH: And I've been kind of confused, 9 listening to a lot of testimony today, because they're talking about expanding, you know, marketing 10 11 opportunities. You can already do that, on all these They-- You can take out ads on DoorDash and 12 apps. 13 Uber Eats. I know for sure, you know that -- that's a 14 significant cost, but that's a marketing cost. And 15 then also they're constantly asking you to do these, 16 you know, buy-one-get-one-free, or \$6 off an order of 17 \$30. So I mean, it's not like they are constrained 18 by this fee cap right now. So I've been confused by 19 this whole, even the need for this-- this amendment, 20 because it just seems like it's they're trying to 21 find profits a different way, by masking it as 2.2 marketing, when you could already have the freedom to 23 buy ads on their apps, or offer these ridiculous discounts. You know, they want to give like \$11 off 24 25 an order of \$40. I mean, there's it goes all your

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 profit right there. And so I just been like,
 confused by a lot of that. It seems very
 disingenuous.

MR. CONSTANTINOU: Yeah. We-- We use GrubHub and 5 DoorDash delivery. And I'd say we're probably doing 6 7 collectively \$80K a week just in delivery business. 8 I'd say two of my restaurants, maybe rethink, and I 9 don't need these delivery companies. But the other two, I would say 40% of our business is delivery. 10 11 And you know, when these delivery apps first-- I'm 12 one of the original Seamless customers. I had the 13 fax machine. I used to pay 2.5%, and an automated person-- it actually used to be a person would call 14 15 the restaurant, and you'd have to go to the fax 16 machine and put a code in. Then it got automated. 17 And then it became an app. You know, so I've been 18 on--19 CHAIRPERSON VELÁZQUEZ: You had to use that F 20 word: Fax machine. Whoa. Throwback. 21 MR. CONSTANTINOU: I know. And they would supply you with a fax machine. And I remember the 2.2

23 agreement. It was like I think 2.5% marketing fee 24 back then. And you know, I know there was a comment 25 made earlier of, "If you're a business owner, and you

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 249
2	can't afford these fees, and you go out of business,
3	you're not a good business owner." So what can be
4	said about GrubHub that doubled their sales, tripled
5	their sales, X-Y-Z. You know, we're all in this
6	together. And I feel like there needs to be a bigger
7	sit down. How can we make this work? I love the
8	technology. I just don't love the fees. And for me
9	to continue and survive and be profitable, something
10	has to be done, because right now I don't want to pay
11	more. But if my sales drop, I may have to increase
12	my percent marketing percentages.
13	MR. MALLIOS: Yeah. I was going to
14	MR. CONSTANTINOU: So the \$100, so we're like 20-
15	- we're 23%. So 5% is marketing. So the \$5 of \$100
16	is marketing, \$15 of that \$100 is the delivery guys.
17	And 3% would be the credit card transaction. So it's
18	23% so I'm getting I guess \$77 on that. You know,
19	and then on top of that, you know, you throw in, you
20	know, food costs are about \$35. Labor costs are
21	about \$35. So what are you left with? You know,
22	you're ready, negative, you know,
23	MR. MALLIOS: The reason Yeah, I was going to
24	jump in. Because you reminded me Because I was
25	actually doing You know, I sit here with different

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 250
2	hats, right? O'Malley's in Midtown, those Midtown
3	restaurants people were talking about. And when we
4	first did Caviar, which is now under, you know,
5	DoorDash, you know, I remember the pitch. The pitch
6	was, it will only be these sort of mid-towny, high-
7	end restaurants, and we're never going to go above
8	it was 12% at that time. You're never going to see
9	above 12%, because I remember my my partner was an
10	old-school immigrant Greek guy who was like, how
11	how can we give him this money? I'm like, "No, don't
12	worry it. It's never going to be more than 12.5%."
13	And then like, then it was 15, then it was 18, then
14	it was 20-something, then it was 28. And like, so I
15	don't I have a hard time when they say like, oh,
16	"it's, we're not really sure where these are going to
17	go?"
18	MR. CONSTANTINOUS: Yeah.
19	MR. MALLIOS: It's not been my life experience in
20	dealing with them.
21	MR. CONSTANTINOUS: Also, you know, one thing I'd
22	like to see is transparency. How much are they
23	paying the delivery drivers? I can't tell you how
24	many delivery drivers complain to us, as the
25	restaurant owners say they're not getting paid, or
I	

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 they think they're not getting the tips. I think
 because we're facilitating these orders, we should
 know what they're paying, you know?

MR. HUBBUCH: And they don't give us any data. 5 You know what I had to do? We use a service called 6 7 OrderMark that prints out a ticket for -- for these 8 delivery apps orders. And so because we do a lot of 9 our own delivery, they actually will give us the person's first name, last initial, and like a phone 10 11 number. But for a long time Uber Eats gave like a 12 number out of Chicago for every single order. So you 13 couldn't even tell who these people were. But we got 14 their actual address.

I sent these tickets to India, and had them entered into data to send me a spreadsheet back so I could find out who these customers were and market towards them. I mean, they don't-- they don't want to give you anything. Anything about that. So for them to describe them as our customers. That's not even close to it.

22 MR. CONSTANTINOUS: Yeah. Also, I wanted to 23 address, it was brought up earlier, you know, that 24 people can call the restaurant, but I think because 25 everything's been automated nowadays, we don't have

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 252
2	that position where someone's at a phone on a busy
3	restaurant willing to take an order, you know? And
4	it's been so automated, that it's convenient. So
5	again, it goes back to they've created this this
6	addiction that you need, you know and but at what
7	cost?
8	CHAIRPERSON VELÁZQUEZ: All right. Thank you.
9	MR. CONSTANTINOUS: All right, thank you.
10	COUNSEL: Thank you for your testimony. Our next
11	panel will be an in-person panel. It will be Carol
12	Hodge, followed by Alban Infante, followed by June
13	Ramirez, followed by Dawn Kelly.
14	Are we missing somebody? No, no. We called four
15	names. Okay, let me go over them one more time.
16	Carol Hodge? Alban Infante? Pedro Goico? And Dawn
17	Kelly?
18	MS. KELLY: I'm Dawn Kelly.
19	MR. GOICO: Carol had to leave .
20	COUNSEL: Carol left as well? Okay. So next
21	person, Kathleen Riley? Kathleen Riley. Okay,
22	gotcha.
23	You may begin.
24	MR. GOICO: Good afternoon. Thank you,
25	Councilwoman, for allowing us to speak today. My
	I

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 253
2	name is Pedro Goico. I'm a partner of Mamajuana Cafe
3	Queens in Woodside, New York for the past nine years.
4	I just would like to just give you a little
5	introduction on, just saying that in 2020, Uber
6	approached GrubHub with an acquisition offer after
7	failing to acquire DoorDash. At the same time, Just
8	E-takeaway launched a \$7.1 billion bid which GrubHub,
9	accepted in June 2020. GrubHub didn't generate
10	GrubHub and their partner generated \$2.1 billion
11	revenue in 2021, which is a 16% increase year to
12	year. A gross transaction volume reached \$9.7
13	billion in that time.
14	GrubHub had about 33.8 million active users who
15	used their app once a month in over 300,000
16	restaurants in 4000 cities. That's the real data.
17	So what I would like to say is that right now I
18	know that I've been a little confused also about the
19	numbers. Pretty much a restaurant is at a 30% gross
20	margin. So if you sell \$100, you get \$30. And with
21	that \$30, you pay your rent, you employ your
22	employees, you pay your light, you pay your bill. So
23	17% about, out of the 30%, goes to payroll, right?
24	About 8%, goes to your rent, 3% goes to credit card
25	fees. That's about 28%. So we really, really left
l	

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 254 2 over with about 4% to 5% net profit, at the end of 3 the day. If you borrow money to open a restaurant 4 create those jobs, pretty much with the interest rate is going high right now, you're at a negative and you 5 find yourself borrowing money from friends and family 6 7 to see if next year will be a better year. And then 8 sometimes when they close down is when-- a lot of the 9 restaurants are closing down, not only are they going in debt with banks, but they're also going in debt 10 11 with family members, which creates a whole different 12 dynamic.

I would like to say that increasing the fee is not the right thing to do, because at 23% we are already up there.

16 That 5% should-- we will use it. I know you 17 asked that question many times. We will use that 5% 18 to create better food, to hire more people, to create 19 better services. When you-- The way the cap is 20 right now, we are all competing, right? But we are 21 competing for better service. They are-- I do better 2.2 food. I do the best hamburger. I do-- all those 23 things that we do on social media, to have our customers come to us. But they shouldn't be putting 24 us in a position -- a position to compete online, and 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 255
2	bringing me all the way down. When I'm I just
3	shouldn't be competing with our restaurant partners
4	in the best food that we can provide. If I'm the
5	best taco guy, then you're going to order from me.
6	If I'm the best hamburger guy, you're going to order
7	from me. But I feel that having us compete in with
8	a 5% up and down is not fair.
9	Also, that's the reason why all these lawsuits
10	they have. You know, they will say there was a
11	transparency. Why all these settlements of millions
12	of dollars that they have with all these other
13	states? I commend the State of New York, and I
14	congratulate this chamber for being the only state to
15	have put their foot down and put these caps in place.
16	And I know other states will follow as a lot of more
17	restaurants continue to close in the daily basis.
18	And we will see that more, and more, and more. I
19	hope you vote no for this amendment. And last And
20	I'm sorry that I passed my time, just one minute.
21	I'm very concerned with the Department of
22	Consumers and Worker Protection. I think there
23	should be oversight on them when it comes to the
24	delivery apps. This company has got lawsuits in
25	every single state you can think of. And in New
<u>.</u>	

256 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION York-- the New York City Department of Worker 2 3 protection, they didn't find one time any violation 4 that was being done by this company that is being sued all over the place. So I'm very concerned on 5 this -- not within the agency, but with the staffing. 6 7 They should be following this, the 35 apps, they are 8 really controlled by three or four companies. So I 9 will like if at some point, we can have some conversations of how they-- what are they doing to 10 11 really make sure the law is being followed by these companies. Because I find it very, very weird that 12 13 the Department of Consumer and Worker Protection have 14 not been able to find anybody of any of these apps on 15 violations of this cap. Thank you. 16 CHAIRPERSON VELÁZQUEZ: Thank you. I remind 17 everyone, we are really, really short on time. It is 18 almost four o'clock. Sorry, guys. So let's try to 19 stick to the time limit as best as possible. Thank 20 you. 21 MR. INFANTE[ph]: Okay, thank you. My name is 2.2 Alban Infante. I own two restaurants in the Bronx.

And I do use Uber Eats, DoorDash, and Grubhub as, you know, delivery options to my customers. I won't take up much time. So to answer a couple of the questions

257 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 2 I heard today: You mentioned earlier, why don't you 3 just hire your delivery people? Why don't you, you 4 know, have customers calling your restaurant? 5 And the reality is that, you know, to cover that expense, when let's say we have 10 or 5 delivery 6 7 orders, to us it will be a huge burden on the 8 business, right? But for another company that could 9 provide multi-servers where you know, that same person, that same employee could now work for 5, 10, 10 11 20 different restaurants, and you know, that breaks 12 down that that service fee, that you know necessarily 13 would be a burden of only one restaurant, right? 14 So 20%, I think it's-- it's even currently, even 15 where we barely as the owners are making any profit, right? To have that increase, it would be 16 17 devastating to us. And not to mention that you know, 18 to add additional what they call marketing, right? 19 Market what? What -- What are we going to do? 20 Compete against us, right?, to be on top? I know 21 you've heard this over and over today, but you know, 2.2 you are going to charge me an additional 10% or 8% to 23 market me to the customers who are ordering me now. Jeff mentioned earlier: What guarantees do I have 24

that if I don't jump into the marketing pool, that my

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 transactions now are not going to decline 30% or 20%,
 because I'm not paying you more. So I fairly oppose.
 You know, I'm a fan of the service they provide,
 because it does helps to drive our business and keep
 people employed. But we cannot afford to pay more
 right now. It is impossible.

8 CHAIRPERSON VELÁZQUEZ: Thank you. [BELL RINGS]9 And under. I saw that cool.

MS. RILEY: Good afternoon, everyone. My name is 10 11 Kathleen Riley. I'm with the New York State Restaurant Association. And I'm here today to 12 express our serious concerns with Intro 813. We've 13 14 already heard today that third parties have not been 15 responsible actors in New York City in the past, and 16 that clouds this entire conversation, but I'm not 17 going to reiterate for time reasons. If Intro 813 is passed and implemented, it will not be possible for 18 19 restaurants to continue receiving the same quality of 20 service at the same price point. They'll either be 21 bullied and strong-armed into paying more for each order, or they will be buried on the platforms and 2.2 23 downgraded to substandard basic services at the current price point. You can promise the price 24 point, but you can't promise the quality of service. 25

259 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION We've already seen this play happen in DC. 2 Our 3 counterpart Restaurant Association there, and 4 reporting by DCS found exactly the circumstances that we're predicting, which is restaurants suddenly 5 shocked that they'll have to pay significantly more 6 7 to get the same service on their orders, and returning to pre-cap rates of 30% and more for every 8 9 order.

Third parties claim they just want a chance to 10 11 offer their marketing services. That's their earnest 12 and only goal. If that were true, there's nothing in 13 the current fee cap landscape preventing them from 14 offering traditional marketing campaigns, i.e. "for X 15 weeks and Y dollars we provide Z service," like optimizing your website or running targeted ads. 16 And 17 it sounds like that's something people are sometimes 18 already taking advantage of.

But perplexingly they're not satisfied with this option. They insist they've been kept from marketing by the law, which is not true. And they insist on creating an unlimited per-order marketing fee, because what they're really trying to do is create a competitive bidding war like dynamic where every

1COMMITTEE ON CONSUMER AND WORKER PROTECTION2602restaurant is muscled into returning to the bad old3days of fee extortion.

What that can look like is: First, the third parties approach all local restaurants to let them know that their delivery radius and delivery response time will be significantly limited if they opt to continue with the basic plan, but they can keep their current service for another 10% marketing fee.

Then one or two restaurants in the neighborhood 10 11 get talked into paying an additional 10% for more 12 marketing. And they get prioritized on the algorithm Then the 13 and they begin to receive more orders. platform approaches other restaurants in the 14 15 neighborhood to say, "Hmm, we've noticed you're not 16 getting the orders you were earlier this year. Some of the other places in your neighborhood have opted 17 18 into an additional 10% marketing fee, and their sales 19 have gone up. Would you like to do the same?" So 20 they're frustrated, they're hesitant, but they agree. 21 Now everyone is similarly promoted as they were 2.2 in the first place. But everyone is paying more 23 money. The only person making more money is the platforms. Of course that's the model that they 24 25 prefer.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 261
2	We know you're looking to be fair. We know
3	you're looking to protect restaurants. We know that
4	some restaurants are interested in purchasing
5	marketing services. And luckily for everyone, third
6	parties are already allowed to provide marketing
7	services structured literally any other way than per-
8	order fees. We strongly urge you to oppose Intro 813
9	Thank you.
10	COUNSEL: Thank you, Kathleen. Dawn?
11	MS. KELLY: Good afternoon, Chairman Velázquez,
12	Councilmember Holden, and other esteemed colleagues.
13	My name is Dawn Kelly, and I own The Nourish Spot in
14	Jamaica, Queens. I'm also a member of the New York
15	City Hospitality Alliance. And I have to say this
16	before we get started, I'm not a prognosticator, I
17	can only talk about what's going on now.
18	Thank you for supporting New York restaurants and
19	the opportunity for me to share my voice, especially
20	those of us like me that are small, independent, and
21	may only have one location.
22	The pandemic was very hard for us and so was
23	inflation. We need to hustle for every dollar we
24	earn. I am testifying today to ask you to support
25	this legislation to amend the current cap that will

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 262
2	allow for more choices for restaurants like mine, but
3	also preserve important protections. The restaurant
4	delivery fee cap was was a very good idea to help
5	us during the pandemic. But the fee cap in the law
6	is not only on delivery, the cap also stops me from
7	exploring and choosing options that may work better
8	for me when it comes to getting in front of more
9	customers. Let me be blunt. I don't have millions,
10	if not tens of hundreds of dollars for my marketing
11	budget, unlike some of my competitors, and I don't
12	have a marketing department or an advertising firm.
13	My marketing team is me.
14	What is helpful about them delivery platforms is
15	that they allow me, one, to target customers with
16	precision; two, spend marketing dollars over time,
17	rather than committing a big investment upfront;
18	three, explore what works best for my business and
19	make changes to that at any time. This might mean
20	offering a promotion to users who haven't tried us
21	before, are giving discounts to frequent customers,
22	or targeting those that love to order salads and live
23	in our delivery area.

24 The point is flexibility, and allowing
25 restaurants to make decisions for themselves rather

COMMITTEE ON CONSUMER AND WORKER PROTECTION 263
 than being constrained, while big chains have many
 other unlimited options.

4 As I like to say in this we need more flexibility. Okay. As I like to say in this digital 5 era, it's not as simple as taking out an ad in the 6 community paper anymore. But the good part about 7 this is with technology, we can figure out what works 8 9 We just need the ability and flexibility to for us. The proposed amendment keeps a delivery fee 10 do so. 11 cap just the way it is, but it will also change the 12 marketing fee cap so I can pay more promotion money if I choose to. That's a good balance and that's 13 what I support. I should be able to spend my money 14 15 to grow my business. 16 CHAIRPERSON VELÁZQUEZ: Thank you. 17 COUNSEL: Thank you for your testimony. Our next 18 panel will be an in-person panel it will be William 19 Pettea, followed by Soylo[ph] Ramirez, followed by Julio Pang, followed by Robert Lee. 20 [INAUDIBLE CONVERSATIONS IN CHAMBER FOR ONE 21 2.2 MINUTE] 23 You may begin. MR. RAMIREZ: My name is Soylo[ph] Ramirez. 24 Ι

25 have been in this industry for about 40 years. Back

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 264
2	in the 80s, my passion was to open up a restaurant,
3	and open up jobs for people. That has been my my
4	passion. I employ thousands of people in, you know,
5	the community. They are very happy to see me open up
6	a restaurant every time, and back then, that's, you
7	know, that's what I enjoyed to do. Now lately it has
8	been very difficult, because to be able to open up a
9	restaurant and keep it open with the rent, the
10	payroll, and all the all the costs involved in
11	running a restaurant is very difficult. And then now
12	to put this high fees on top of everything, is just
13	going to be a disaster at the end.
14	You know, I think that the economy, the way it is
15	now, is really going to be very difficult for anybody
16	to keep a restaurant open. So the reason why I say
17	it could be a disaster is because at the end, we're
18	not going to have enough restaurants open to, you
19	know, for for these big company to charge these
20	fees.
21	So I think this has to be fixed somehow. You
22	know, it's not going to be easy, but there has to be
23	a point where everybody wins. You know, definitely
24	we cannot afford any more any more fees. There's
25	companies that I think that they are more interested
l	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 265
2	in selling marketing, and you know, we still have to
3	provide a service to the customer. At the end,
4	you're going to be paying so much money for a dish
5	that, you know, you just going to go to Costco and
6	buy yourself and heat it up at home. So it's really
7	going to be a disaster for us, the restaurant people,
8	people that, that love to employ people and work with
9	the community. That's all I need to say.
10	Also, I forgot to mention, I was one of the
11	restaurants that was put on the list as "I approve
12	this", and I was never contacted for this.
13	CHAIRPERSON VELÁZQUEZ: Thank you, Megan.
14	Hi, my name is Megan Rickerson, I own Someday
15	Bar. I'm on the Hospitality Alliance Board. I'm
16	also on the mayor's Small Business Council. And I
17	co-founded save NYC Bars during COVID, which was an
18	advocacy group focused on supporting bars and
19	restaurants that were trying to survive.
20	I think it's important to note that someone
21	brought up the word "emotion" and how it should be
22	taken out of this. But when we're speaking about
23	someone's livelihood, it's full of emotion, and
24	emotion doesn't necessarily mean that it's an
25	irrational thing or it's untrue.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 266
2	You know, and the word "scare tactics" when we're
3	talking about actual fact-based things that are
4	currently happening, active court cases. Those
5	aren't scare tactics, those are truths.
6	So, you know, I have a lot of emotion about my
7	business, I opened six months before COVID. I
8	crawled my way through it. I got into advocacy. And
9	I didn't do that just to hand off things to predatory
10	companies. And I those are my experiences.
11	I was cycling through my cell phone. We were
12	talking about numbers. And I have my Grub Hub. I
13	have everything. The initial key cap was signed into
14	law June 2, and I have emails with postmates of them
15	continuing to charge me over the 20% cap that they
16	were allowed back and forth, and then promising that
17	I would be refunded and saying that they would refund
18	me once the bill was signed. The bill was signed
19	June 2, and I have emails on June 6.
20	So if these companies have consistently
21	demonstrated that we can't trust them, why are we
22	going to start trusting now we need transparency, we
23	need to know how the marketing is going to change,
24	people that are existing in these basic plans. And
25	also saying that the algorithm is too complicated to
	I

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 267 explain is just a really ambiguous way of saying that 2 3 we're going to do what we want regardless, and we're 4 going to pretend that we don't understand that you 5 don't understand and you're too stupid to get it. That's not an answer. That's not clarity. 6 That's 7 not partnership. So thank you.

8 Hello, my name is Robert Lee. In 2019. Ι 9 started Tada Noodles right before the pandemic, and also kind of struggled. And mostly I started it 10 11 because outside of the Korean market, there weren't 12 really any places of selling jajangmyeon. And it's 13 located in Long Island City. We have only 10 members, very small. And that's why delivery apps 14 15 are really important for us, because they help us market, and they help us reach new customers. 16

17 Our food and flavor profile is very unique, and 18 we need the marketing help because it's, you know, a 19 very small team. And people have never tried 20 jajangmyeon, or jjampong, or kompongyi[ph], or 21 anything like that, but once they do they love it. 2.2 I'm in support of this amendment so that we can 23 have the flexibility to, you know, increase our marketing spend with the delivery apps. And you 24

know, it's our choice, right? We can decrease it,

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 268 2 increase it whenever we need to, and I see it as an 3 investment, I see it as, you know, sales. You know, 4 you don't have you know, sales commissions, caps and 5 things like that in terms of, you know, your best salespeople, you know, and things like that. So, in 6 7 my opinion, it doesn't make sense that, you know, that we would -- we would have this. 8

9 I remember actually in the middle of the 10 pandemic, trying to call them for-- calling customer 11 service and asking them if I can actually pay more so 12 that can get more customers, so I could get more 13 visibility, so I could keep my business alive. And 14 it's my-- it's really my choice, at the end of the 15 day, I really feel.

But anyways, going back to reading here, you know, really it is pay-as-you-go and, you know, if you don't have any orders, you don't you don't pay the fees, right? So, you know, in my opinion, I really feel like it's-- it's a really great deal. And like I'd really get to spend marketing budget, regardless.

You know, in terms of the, you know, the delivery
apps, because I would already spend that marketing
budget anyway, like in other places, like people

COMMITTEE ON CONSUMER AND WORKER PROTECTION 269
 said, in Facebook and Instagram, things like that,
 but this is way more direct.

4 And I'm very happy. I want to just mention that the amendment actually keeps the delivery fees 5 intact, and it's just, you know, obviously the 6 7 marketing service fee. So I feel-- I feel like 8 there's like some, you know, misunderstandings in 9 that kind of sense. But I just wanted to say that, you know, I am supportive of this of this amendment. 10 11 CHAIRPERSON VELÁZQUEZ: Thank you so much. 12 COUNSEL: Thank you for your testimony. Our next 13 panel will be an in-person panel. It'll be Yvette 14 Tsays, Elaine's Tsong-Kong, Ricardo Velez, and Celine 15 Rizato. 16 CHAIRPERSON VELÁZQUEZ: We're going to call up 17 the names one more time. Go ahead Sara. 18 COUNSEL: Evette Zayas, Alain Xiong-Calmes, 19 Ricardo Velez, and Celine Rizato. 20 CHAIRPERSON VELÁZQUEZ: Ricardo? Celine? Going 21 once. Going twice. Okay, let's pick two additional 2.2 people. 23 COUNSEL: Michael Fuque and Ronan Daly CHAIRPERSON VELÁZQUEZ: Okay. Roland is not 24 25 here. Next.

COMMITTEE ON CONSUMER AND WORKER PROTECTION 270 1 COUNSEL: Franz Mitellus. 2 3 CHAIRPERSON VELÁZQUEZ: Okay, no Franz. 4 COUNSEL: Harris Mayer. CHAIRPERSON VELÁZQUEZ: Harris? Going once. 5 Going twice. 6 Next. 7 COUNSEL: Amy Babier. CHAIRPERSON VELÁZQUEZ: Amy? Do we have an Amy 8 9 in the house? All right. Let's just call Jeff. He's like literally ready. Jeff, get in. Get in. 10 11 Come on Jeff. 12 COUNSEL: Evette, you may begin. 13 MS. ZAYAS: Hello. Hi. My name is Evette Zayas, 14 owner of CakeBurgers in East Harlem. We're a 1950s 15 Retro Bakery Cafe specializing in gourmet burgers and 16 cake sculptures. We opened four months before the 17 pandemic. I'm the poster child of programs within 18 SBS and Union Settlements Business Development 19 Center. I feel we have to look at these companies as 20 a whole. Their credit card processing companies should be included too. We work hard. And they say 21 we're . Partners we're not. Don't look at the fees 2.2 23 for the restaurants only. My customers also pay a fee. Uber drivers get \$5.50 a delivery. 24 They complain that they-- the customers don't pay tips. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 271
2	Sometimes customers put high tips, and then lower it
3	to no tip or a low tip, because of the fees they're
4	paying. Uber should lock in the tip so that
5	restaurants don't suffer, because drivers won't pick
6	up an order if there is no tips. The food stands for
7	30 minutes or more until a driver accepts what Uber
8	gives when a customer doesn't tip \$2.50.
9	When I opened, I started using the third party
10	apps. From the beginning it was a nightmare, and
11	still is. I use them because I have to. I have no
12	choice. During the pandemic, it took legislation to
13	stop them from money gouging. They were taking more
14	than 30% of each ticket, and this was for them to
15	promote me on their page. There were many times my
16	friends who live in East Harlem, who are GrubHub and
17	Uber users call me to say they could not order from
18	me because I did not show up on the third party apps.
19	The third party apps' response was "because of their
20	algorithms." Their algorithms were sending my food
21	to Washington Heights and in the Bronx. They say
22	that there were no hamburger joints in that area. My
23	response: What about Burger King? Wendy's? Shake
24	Shack? I had no say to where my food was being
25	delivered to. At this time, I have been studying the

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 272 dynamics of the situation, and how it affects me, 2 3 including my customers and drivers. How much are 4 they going to add to the meal? You have to 5 understand whether the fees go up and down. What is going to suffer is the restaurants visibility on 6 7 their app. Ask yourself: What would the final 8 outcome be and who will really suffer? That's why 9 now I'm promoting, my marketing my business, through Atmosphere TV, and this company truly helps me cross 10 11 promote, and they're free. I don't have to worry 12 about GrubHub or anybody else. We can cross promote 13 with any other person that joins Atmosphere TV I 14 already do this with YouTube, and I don't get nothing 15 from them when I go and I put them on my TV in the-in my store. I'm proactive, not reactive. 16 17 COUNSEL: Thank you. 18 MS. ZAYAS: Whatever the outcome of this hearing, 19 I know that I'm going to have to work harder because 20 there's going to be a lot of people that's not going 21 to be happy. CHAIRPERSON VELÁZQUEZ: 2.2 Thank you. Thank you any additional information can be submitted. 23 Written testimony is it being accepted after-- 72 hours after 24 25 this? Thank you. Next.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 273
2	MR. XIONG-CALMES: Thank you very much,
3	Chairwoman. My name is Alain, and I'm Director of
4	State and Local Public Policy for Chamber of
5	Progress, which is a progressive tech industry
6	coalition promoting technology's progressive future,
7	and we urge your committee to support the proposed
8	amendment regarding delivery service fee caps.
9	Our corporate partners do include companies like
10	DoorDash, GrubHub, and Uber, but our partners do not
11	get a vote or veto over our positions. We believe
12	that the proposed amendment will ultimately have
13	beneficial effects for smaller independent
14	restaurants.
15	In spring 2020, when COVID-19 force rapid changes
16	to restaurant and delivery app business models in a
17	number of cities implement temporary commission fee
18	caps, and attempt to ease some of the pressure on
19	restaurants losing out on revenue. While it may have
20	once been a common practice, we believe that imposing
21	a permanent fee cap misses the mark. Cities like San
22	Francisco, Chicago and Philadelphia that have
23	previously implemented permanent fee caps have
24	recently pivoted to adopt a compromise approach
25	similar to the amendment proposed today.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 274
2	We believe adopting this amendment would allow
3	smaller Mom and Pop independent restaurants to
4	compete against larger chain restaurants. After
5	analyzing 14 US cities that have implemented
6	temporary or permanent fee caps, a Boston College
7	economics professor and University of Delaware
8	economics professor found that national chains fare
9	better when these caps are in place, while
10	independent restaurants ultimately fare worse. The
11	demand for chain favorites in regulated cities was
12	3.6% higher than in non-regulated cities, while
13	independent restaurants were 6.8% Lower.
14	By enacting this amendment delivery service
15	companies will be able to offer smaller independent
16	restaurants tools to market and promote themselves in
17	app and directly compete with larger corporate
18	entities like McDonald's, the Chick Fil A's, and the
19	Paneras of the world. Thank you very much. And we
20	encourage you to support this amendment.
21	CHAIRPERSON VELÁZQUEZ: Next.
22	MR. FUQUAY: I'm Michael Fuquay. I'm co-owner of
23	The Queensboro in Jackson Heights, and Advisory Board
24	member for Queens Together, which is a restaurant
25	
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COMMITTEE ON CONSUMER AND WORKER PROTECTION 275
 mutual aid group in Queens. And we are also a Raise
 High Road Kitchens Member.

4 I'm a little unique amongst the owners here and that I don't work with any delivery apps. 5 I fired them all. We worked with them before the pandemic 6 7 and I'm not going to rehash the all the things that they've done that are corrupt, or unethical, or maybe 8 9 legal, maybe illegal. I got tired of that. And I decided that I couldn't work with somebody who had 10 11 displayed a persistent insistence on trying to cheat 12 me and my business. And so we-- we let them go. We 13 now run our own deliveries. We take orders through 14 our website. We market directly to our customers, 15 and we do really well with it.

16 I want to speak to an issue that I think is at 17 the heart of a lot of the conflict over this bill. 18 And that's-- it's an issue of trust, all right? I 19 had a really terrible experience with Grub Hub, they 20 are probably the most dishonest company I've ever done business with. And there's a lot of mystery 21 around how the algorithm works, right? This is "the 2.2 23 wizard is behind the curtain". And so if I don't trust you already, and I can assure you tens of 24 thousands restaurant owners in this in this city 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 276
 don't trust the delivery apps for-- for reasons that
 you've heard today.

4 And so when you hide behind the mystery of this algorithm, and you say, "Oh, well, it's not going to 5 affect you, if you keep the same level." Nobody 6 7 believes you, right? Because there's-- there's no 8 trust there. And so if you want to make this 9 legislation work, you've got to work on how you fix that transparency, so that restaurants don't feel 10 11 like they're going to get screwed over again, because 12 we have taken a beating, right? We have all carried 13 a heavy burden. And some of us didn't get through, 14 right? And you know, every one that stood up here at 15 the restaurant, and everyone that has talked about it, but we all took out huge personal loans to keep 16 17 our restaurants afloat, right? So the pandemic may 18 be over for some of you, but it's certainly not over 19 for me and the half a million dollar loan that I had 20 to secure, okay?

And so you got to address the issue of trust, and they'd been bad actors in the past. And so I assume they'll be bad actors in the future. But that's your job as a legislator to make sure that that's not a problem. Thanks.

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 277 2 COUNSEL: Thank you. Thank you. Jeff? 3 MR. BANK: Hi, I'm Jeffrey Bank. I'm the 4 president of the New York City Hospitality Alliance. Founding president. I also own Carmine's restaurant 5 here in the city and around the country. 6 7 I look at this as an antitrust issue. First, 8 Seamless was bought by GrubHub. Then the New York 9 State Attorney General released a consent decree that said this might be an antitrust issue. So a couple 10 11 years later, and then a new AG, all of a sudden 12 GrubHub buys Yelp Eats. Then some foreigners buy 13 GrubHub. Then Amazon invests in Seamless, or is it GrubHub at this time? I'm not sure. Then DoorDash 14 15 and Uber Eats basically by everybody else. Why do they need more marketing fees? They are marketing 16 17 pretty well right now. You've heard this example. 18 If you want to order chicken parm from Carmine's, 19 google Carmine's delivery. Google will show you 17 20 ads and websites from these apps trying to steal my 21 customers. They really are evil geniuses, literally 2.2 making me pay for my own customers through these 23 marketing fees.

I gotta jump into some prior testimony todaybecause I did sit here all day. GrubHub earlier said

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 278 2 I can control my own advertising. So why won't they 3 stop advertising Carmine's on Google? I've literally 4 told this to the CEO of DoorDash and Grubhub. Yet 5 nothing's changed.

The DoorDash panel said being on their platform 6 7 is voluntary. That's obviously a joke. All 8 monopolies say that. Happy to answer your \$100 9 question after this testimony. No problem. In the DoorDash DC fee-gate issue, that was a mistake. 10 It's 11 exhausting to track the mistakes. We made fake 12 websites with your name. We made fake numbers with 13 your name. Lots of lawsuits over these mistakes. 14 Earlier in the testimony, we were told by 15 everyone that we don't know how this algorithm works. 16 That's really odd considering these new fees will be 17 based on that. How will we know these fees will even 18 go to promote this new algorithm? You should talk to 19 some ex-salespeople of these apps under oath. Ι 20 really wonder why sales go up or down after we talk 21 to them.

Thankfully, for me, DoorDash did say today, there'll be no retaliation against restaurants. So it will be interesting to see how the algorithm handles myself after this testimony.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 279
2	We heard about the last time they want to help
3	us Excuse me. We heard last time they want to
4	help us, Uber tried to help the taxi industry. Early
5	on, they offered help by putting taxis hailing on
6	their app. Now, today, GrubHub DoorDash, and Uber
7	want to help us and build free websites for us. This
8	obviously would allow them to steal our customers and
9	our data. Has anyone seen the price of a taxi
10	medallion these days? Don't help me Uber.
11	Now back to my testimony. Here's the answer.
12	Since the fee cap started, the app started putting
13	service fees onto the customers bills, this create a
14	transparency. You don't need to raise the fee cap
15	under the guise of marketing. If the apps need more
16	money to become profitable. It's a simple solution.
17	Right now today, all they need to do is raise the
18	service fee they currently charge their customers.
19	Why should restaurants subsidize their flawed
20	business model?
21	Normally, with time technology fees go down.
22	Look at credit card processing fees, they've just
23	gone down. I'm in these larger markets of DC in
24	Vegas, and I see firsthand how smaller restaurants
25	are not happy. Larger restaurants are simply paying

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 280
2	the higher fees. And now actually smaller
3	restaurants are worse off. DC Council knows they
4	made a mistake and they're already making
5	conversations to amend it. Anyone who thinks
6	restaurants want to pay more fees under the guise of
7	a marketing fee do not really understand what they
8	signed on to. Independent restaurants are getting
9	crushed by these apps. That's it.
10	CHAIRPERSON VELÁZQUEZ: Oh. Heh.
11	MR. BANK: I mean, I have enough for 40 minutes,
12	but you'll kill me.
13	CHAIRPERSON VELÁZQUEZ: Yeah, thanks. All right.
14	Thank you. Thank you so much.
15	COUNSEL: Thank you for your testimony. And you
16	can submit full written testimony to
17	testimony@council.nyc.gov up to 72 hours after this
18	hearing has finished.
19	This will be our last in-person panel before we
20	turn to virtual panels. So I'm going to call the
21	names but if I missed anyone, please let a sergeant
22	know that you're here to testify in person. That's
23	Carl Cuttino, Andreas Cutsedekas, and Christopher
24	Leon Johnson. If I did not call your name and you're
25	here to testify in person please let a sergeant know.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 281
2	MR. JOHNSON: Hey. Good afternoon. Governor.
3	Hey. Thank you for having this panel, Chair
4	Velázquez. My name is Christopher Leon Johnson. I'm
5	here to speak in favor of Intro 891 that is to allow
6	charitable organizations to do 50-50 raffles,
7	basically like gamble. I'm a donor. I'm not a big
8	donor, but I donate to a lot of nonprofits.
9	Basically, I don't do a lot of like political
10	campaigns with \$10,000. So I know how it feels to
11	give. I'm a I'm a giving person, and much I might
12	give little, but I give a lot. So I was surprised
13	that you can't even you can't like nonprofits can be
14	like, technically gamble inside these facilities.
15	I'm a NYCFC fan. And I have my hat ready to prove
16	it. You NYCFC shout out NYCFC. Their games are
17	great. They always keep winning. So I'm surprised
18	that they never had they can't even gamble inside
19	these facilities with nonprofits.
20	Nonprofits are real essential in New York City.
21	They are real essential. Remember, the city the
22	government can't do all the work. So you need to
23	outsource these services to nonprofits. And it's a
24	travesty that they can't even make money through
25	donations, like even through like fun, even through
	I

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 282
2	like fun things like paying \$5 to spin a wheel. It's
3	only surprising that only like the teams can do it.
4	So you know, basically, you have to let these
5	organizations make make some money some way
6	somehow. I don't think it's illegal at all. I don't
7	see it is illegal. So might as well do it. You
8	know.

So, you know me. I hope that the City Council, I 9 don't know how many people will be sponsoring the 10 bill. I got to do my research about that. But I 11 12 hope that it passes supermajority, I hope the Mayor passed-- the Mayor signs it, have a nice little press 13 conference with you Marjorie, and Raphael Salamanca 14 15 inside the Blue Room, and it gets signed, and you 16 know, get made into law because these nonprofits need 17 to make some money somewhere somehow, and you just 18 can't depend on government money all the time to do 19 it. So I have 8 seconds left. Thank you. And I 20 thank you. Take care. I appreciate it. 21 CHAIRPERSON VELÁZQUEZ: Thanks, Chris. And we'll

22 all wear our-- I'll wear my Yankee fitted, you wear 23 your NYCFC hat on the day of the bill signing. How 24 about that?

25 MR. JOHNSON: Yeah.

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 283
2	CHAIRPERSON VELÁZQUEZ: Thank you.
3	MR. GORDON: Good afternoon. My name is Loycent
4	Gordon, I own historic Neir's Tavern. It's one of
5	
	New York City's one of America's oldest taverns
6	that I jumped in to help save because it's in dire
7	need, and I wanted to help and do it service. So I
8	have a soft heart, unfortunately.
9	But one thing I realized is that business owners
10	work really hard, is they have something called sweat
11	equity. And I've been burned once. And so I stopped
12	accepting third party apps. And I went back to what
13	I know, which is sweat equity. Working very hard to
14	keep connection with my customers.
15	No one is going to replace the relationship that
16	I have my customers. At this point in time, third
17	party apps do get in the way with creating that
18	relationships because the data is not shared. I look
19	at my numbers. And it doesn't make sense for me.
20	Maybe some other businesses probably do. But it
21	doesn't for me, so I don't use them.
22	I didn't prepare testimony. I just wanted to say
23	that I think we need more time to evaluate this. I
24	think this is very serious. This is people's
25	livelihood. This is not about buying a second house,

COMMITTEE ON CONSUMER AND WORKER PROTECTION 284
 or a dream house, or the dream car. This is about
 putting food on the small business owner's table for
 their kids. And I hope you really take that
 seriously on this national mom and pop business day.
 And I hope we realize that.

7 CHAIRPERSON VELÁZQUEZ: Thank you so much. COUNSEL: Thank you for your testimony. We will 8 9 now turn to our virtual panel. The first panel will be Kevin Ryan, followed by Jenny Alcantara, followed 10 11 by Maureen Tkacik, followed by Melat Seyoum. MR. RYAN: Hello. This is Kevin Ryan, Head of 12 13 Public Policy for Flex. Thank you for the 14 opportunity to testify today flexes an association 15 that represents America's rideshare and delivery 16 platforms. Our members include DoorDash, GrubHub, 17 Hop Skip Drive, Instacart, Lyft, Shyft, and Uber. 18 The app-based industry offers so much to

19 consumers to communities and to workers. Consumers 20 value the convenience and variety of goods and 21 services available in these platforms. Communities 22 have seen these platforms connect people with new 23 food and transit opportunity. And importantly, for 24 today's hearing, expand opportunities for local 25 businesses like restaurants. And app-based workers

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 285 have unprecedented levels of control over when, 2 3 where, how, and how much they choose to work. Britt 4 Hammer, one app-based driver provides a great example of the entrepreneurial spirit that animates this 5 industry. Britt said, "I chose this job in no small 6 7 part because I wanted to have my own business in which I was able to make my own decisions." And if 8 9 you run a local restaurant, you likely share a similar entrepreneurial drive toward being an 10 11 entrepreneur involves being able to market your 12 business, particularly in a deeply competitive 13 environment like the restaurant business in New York 14 City.

15 And that is where 813 comes into play. Ву allowing eateries to choose the level of marketing 16 17 and technology services from third party partners 18 that those local businesses want, this committee can 19 help independent restaurants grow. What kind of 20 restaurants? Family owned, immigrant owned, small 21 and medium sized restaurants that may not have large 2.2 marketing resources or teams. And at the same time, 23 you'd also be helping create earnings and opportunities for delivery workers. Because if small 24 and mid-sized restaurants can choose how best to 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 1 286 effectively promote and market their restaurant, that 2 3 means more orders, and more orders equals more 4 deliveries, which equals more income opportunities for the 60,000 app-based delivery workers in the 5 6 city. 7 For all those reasons, Flex encourages this committee to adopt this amendment. Thank you again 8 9 for the chance to provide this testimony. COUNSEL: Thank you. Jenny Alcantara, you may 10 11 begin. 12 MS. ALCANTARA: Hi, my name is Jenny Alcantara. Thank you for supporting our small mom-and-pop shops 13 14 and capping interest. But I am in support of the 15 Bill 813 an amendment for the delivery fee cap law. 16 As it was said before by a colleague, she should 17 be able to decide how to market her money in the 18 community. For example, I'm going to-- I had a whole 19 reach speech written here, but most of the things is 20 going to be redundant. So I'm going to take it to my 21 personal experience.

My small business it is a mom and pop shop. It's not as the other colleagues that are restaurant owners that are there like Mamajuana, Caridad, Havana Heights, Havana cafe, Stone Out of Cuba. These are

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 287
2	all big restaurants. I am the one who is currently
3	in contact with Grub Hub, with DoorDash, with Uber.
4	And in regards to all three platforms, by far, I love
5	doing business with GrubHub. Why is that one my app?
6	I love doing business with GrubHub due to the fact
7	that I can see my customers' information. I can call
8	my customer directly and say, Hey, do you want extra
9	cheese? Would you want extra cheese? How do you
10	want your order, you know, prepared when they have
11	these notes. They're also able to call the
12	restaurant directly as it was mentioned before.
13	Although Uber and DoorDash, I cannot see my
14	customers' information, I'm able to contact them
15	through a code. But for my business and I can only
16	speak to mine, I would love for this fee cap to be
17	eliminated, because then I can put my money where I
18	want.
19	SERGEANT AT ARMS: Time has expired.
20	MS. ALCANTARA: Thank you.
21	CHAIRPERSON VELÁZQUEZ: As a reminder, you could
22	submit your written testimony to council. Thank you
23	so much, Jenny.
24	COUNSEL: Maureen Tkacik, you may begin.
25	

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 288
2	MS. TKACIK: Hello, hello. Good afternoon. My
3	name is Mo Tkacik, and I'm a Senior Fellow at the
4	American Economic Liberties Project a think tank that
5	studies concentrated corporate power. We're here to
6	testify in opposition to 813, a local law to amend
7	the administrative code of the City of New York.
8	During the pandemic I founded Protect Our
9	Restaurants, a campaign that organized restaurants to
10	expose and fight delivery app predation. Where
11	recently I've done research on everything from baby
12	formula to banks, health maintenance organizations
13	and Ticketmaster. This work has led me to ponder
14	questions like: Why doesn't the restaurant industry
15	operate more like the airline industry? What's going
16	on that you never seem to wait five hours for dinner
17	only to be sent home with a voucher because they
18	couldn't find a chef to cook? How can waiting in
19	line for a ruben at Katz's at two in the morning is
20	nothing like waiting to see a doctor at the ER two in
21	the morning? Why isn't the hunt for a decent slice
22	of pizza in Manhattan more like the hunt for decent
23	apartment in Manhattan? And how is it that snagging
24	a table at a Michelin starred restaurant bears so
25	

COMMITTEE ON CONSUMER AND WORKER PROTECTION 289
 little resemblance to the adventure of trying to
 score Taylor Swift tickets?

Silicon Valley has been dreaming for years of making independent restaurants operate more like everything else in this country. And if you give them what they want, and as we have all been reminded this month, they are certainly freaking good at getting everything they want, I can assure you that vision will become a reality.

11 Before the pandemic I supplemented my research earnings waiting tables, and was working at a busy 12 13 Steven's Star restaurant that I came to suspect. The 14 independent restaurants were the most functional 15 institutions in America. During the pandemic and its 16 aftermath, those suspicions were confirmed. 17 Restaurant owners and chefs overhauled their business 18 models overnight. They became grocers and food banks 19 and mass manufacturers and mobile soup kitchens and 20 CSAs preparing millions of meals for the needy. When 21 vaccines started -- started showing up restaurants found themselves in the unprecedented situation of 2.2 23 needing to hire back three and a half million workers, and they did it the old fashioned way by 24 giving them a raise. 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 290
2	Restaurant wages have risen more since February
3	2020 than any other sector of the American workforce,
4	notably while they were rejiggering their businesses
5	to accommodate permanently higher labor costs,
6	restaurants did not do two things that nearly every
7	other industry did in 2021 and 2022: They did not
8	gouge customers nor did they take money from
9	customers, they knew they had no capacity to serve.
10	In 2022 statisticians mulling the cause of our
11	70's-style inflation started to scratch their heads
12	over something that looked like a statistical
13	anomaly. While the price of food and grocery stores
14	was off the charts, the price of food away from home
15	was only mildly elevated. In fact, inflation in
16	restaurants during 2022 consistently lagged a whole
17	five percentage points behind the cost of food you
18	buy in grocery stores.
19	SERGEANT AT ARMS: Time has expired.
20	MS. TKACIK: There is one reason for this. It is
21	competition. Competition is great for consumers,
22	great for workers, great for cities, great for
23	society, not so great for owners, and I will tell you
24	what is not competitive.
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1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 291
2	CHAIRPERSON VELÁZQUEZ: Thank you Maureen.
3	Maureen? Thank you. Thank you. Please submit the
4	rest of your testimony to the Council. I appreciate
5	it.
6	COUNSEL: Melat Seyoum, you may begin.
7	MS. SEYOUM: Good afternoon honorable Chairperson
8	and distinguished members of the New York City
9	Committee on Consumer and Worker Protection. My name
10	is Melat Seyoum. And I'm the Worker Coop Policy
11	Advocate for the New York City Network of Worker
12	Cooperatives also known as NYC NOWC, the local trade
13	association representing worker cooperative
14	businesses and democratic workplaces in New York City
15	metropolitan area.
16	I'm here alongside my colleagues from the
17	Democracy at Work Institute and our advocacy council
18	members, representing 12 other organizations that
19	make up the Worker Cooperative Business Development
20	Initiative, WCBDI, asking New York City Council to
21	continue supporting the expansion of worker ownership
22	in next year's budget and firmly into the future.
23	Since the inception of the initiative, we have
24	created over 175 new cooperative businesses and over
25	1000 new jobs that are not only providing higher

1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 292 2 hourly wages, but also building wealth and assets for 3 individuals who are overwhelmingly BIPOC women and 4 immigrants.

We have seen firsthand how the initiative has 5 served to bolster our sector, strengthening existing 6 7 cooperative businesses and creating new ones which 8 are overwhelmingly immigrant and women owned. The 9 initiative partners have collectively worked to create a comprehensive ecosystem of support for 10 11 cooperative businesses that not only ensures the creation of new cooperatives in low income areas, but 12 also the technical assistance needed to sustain 13 14 businesses and create jobs as well as the education 15 and outreach needed for communities, interested 16 entrepreneurs, and allied organizations.

We ask the City Council to enhance our funding to \$4.9 million in order for our initiative to double down on the essential long-term economic recovery for cooperative businesses that will be needed to claw ourselves out of this crisis.

22 We thank the city council for the opportunity to 23 testify and we hope that you will consider our budget 24 priorities and recommendations during this year's 25 budget negotiating process. Thank you. COMMITTEE ON CONSUMER AND WORKER PROTECTION 293
 COUNSEL: Thank you for your testimony. Our next
 panel will also be a zoom panel. We'll start with
 Meghan Racklin, then Alice Mazzeo, then on to Me Gan,
 and then last Tally Smith.

MS. RACKLIN: Thank you to the committee for the 6 7 opportunity to testify today about Intro number 818. 8 My name is Meghan Racklin, and I'm a Senior Staff 9 Attorney at A Better Balance, a legal nonprofit headquartered in New York City. We were one of the 10 11 leaders of the movement to enact the Earned Safe and Sick Time Act, or ESSTA in 2013, and of the coalition 12 that enacted the Fair Work Week legislation, 13 14 including the right to request and receive temporary 15 schedule changes without retaliation.

16 Passing laws is only the first step and we 17 applaud the sponsors of inter number 818 for 18 recognizing the urgent need for outreach and 19 education on New York City's workplace rights laws. 20 The success of our New York City labor laws is an 21 example for the rest of the country depend on vigorous enforcement outreach and education. A 2.2 23 recent report that A Better Balance published with the Community Service Society titled Women In The 24 Workforce found that 55% of low-income women in New 25

COMMITTEE ON CONSUMER AND WORKER PROTECTION 294 1 York City's paid workforce had not heard about the 2 3 right paid sick time. Moreover, our experience 4 interacting with New York city workers on our free legal helpline suggests that awareness of the 5 temporary schedule change law in particular is 6 7 extremely low. This is alarming given the importance of ESSTA and the temporary schedule change law for 8 9 working families.

We strongly recommend that Intro number 818 be 10 11 amended so that the required outreach campaign 12 specifically encompasses both the earned safe and sick time law as well as the temporary schedule 13 14 change law, and then it can be passed with that 15 change. Any campaign focused on increasing awareness of the temporary schedule of change law must also 16 17 work to ensure that New Yorkers are aware of their 18 rights under ESSTA. In many ways the two laws work 19 together since temporary schedule changes can be for 20 ESSTA-covered reasons. And the schedule changes are 21 in addition to ESSTA-protected time.

In our view, it's not possible to meaningfully educate workers about their rights under the temporary schedule change law without also educating them about their rights under ESSTA. In light of our 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 295 2 findings about the lack of knowledge of paid sick 3 time rights among so many low wage workers, outreach 4 and education on ESSTA is especially critical.

At present, there's no specific statutory 5 directive on outreach and education on ESSTA, and so 6 7 we urge the council to amend Intro number 818. To reflect the fact that any outreach and education 8 9 campaign initiated in response to this bill is helpful passage include information about both the 10 11 Temporary Schedule Change Law and the Earned Safe and Sick Time Law. The City Council has worked 12 13 tirelessly over the years to strengthen New York 14 City's workplace rights laws. New Yorkers deserve 15 these rights, not just a name, but time has expired, 16 which means robust outreach and education. Thank 17 you.

18 COUNSEL: Thank you for your testimony. Alice19 Maggio, you may begin.

Hello, and thank you to the committee for having me. Thanks for the opportunity to testify. My name is Alice Maggio, and I'm a Project Officer at The Working World. We are a community development financial institution offering financing and technical assistance to worker-owned cooperative

296 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION businesses, with a focus on BIPOC owned businesses. 2 3 Since 2015, The Working World has been one of many 4 organizations that receive funding through the worker cooperative business development initiative, and I'm 5 here to encourage the City Council to enhance funding 6 7 for the initiative to \$4.9 million. To help inform 8 your decision I wanted to share two examples of what 9 your support allows us to do. Over the past three years, I've had the opportunity to work with Bright 10 11 Learning Stars, a worker cooperative childcare 12 business in Brooklyn. The Working World's financing 13 and technical support during the pandemic allowed Bright Learning Stars to navigate changing health 14 15 guidelines, modify customer needs, and the rising 16 cost of supplies. Coming out of COVID, and with our support, they've actually been able to double the 17 18 size of their business. In doing so they've raised 19 their own their own wages, and they've even paid 20 themselves end-of-year bonuses.

Another cooperative I've worked with is Donna, a bar and restaurant that is being reborn as a worker cooperative in the West Village, after COVID and the sale of their business forced them to close in 2020. With our support, five of the former staff members 1 COMMITTEE ON CONSUMER AND WORKER PROTECTION 297 2 have been able to buy the business from the founding 3 owner. We've worked with them to finance the 4 equipment and renovations that they need to reopen, 5 while also helping them build the skills of 6 ownership.

7 In conclusion, I want to urge you to support the enhancement of the WCBDI budget to \$4.9 million. 8 9 With your support we can continue to build our local cooperative economy and change the lives of thousands 10 11 of New York City workers like those at Donna, and Bright Learning Stars, giving them a new voice in 12 13 their workplace and a share of their company's 14 profits. Thank you for your time.

15 COUNSEL: Thank you for your testimony. Anh-Thu16 Nguyen, you may begin.

Good afternoon, Chairwoman Velázquez, thank you so much for having us. It's an honor to address you well as I submit testimony in support of the hard working worker owners in our communities. My name is Anh-Thu Nguyen, and I'm Director of Strategic Partnerships at Democracy at Work Institute, also known as DAWI.

On behalf of DAWI and the 14 organizations that
make up the Worker Cooperative Business Development

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 298
2	Initiative, we thank you for the opportunity to speak
3	about economic development in our communities and
4	worker cooperatives is a unique ability to establish
5	grow and retain community wealth. Since fiscal year
6	2015, your support has helped WCBDI transform this
7	potential into real change for working families in
8	our communities. The initiative has created more
9	than 1000 jobs and pathways to business ownership
10	with a median business size of five worker owners.
11	We reached more than 9000 entrepreneurs with
12	education and technical assistance services. We've
13	created more than 175 new worker cooperative
14	businesses, and we're creating high road work for
15	improved protections and industry standards
16	especially in traditionally low-wage, traditionally
17	exploitative industries like homecare cleaning,
18	janitorial services, and child care providing, with
19	higher hourly wages, better working conditions and
20	building wealth and equity for workers who are
21	primarily immigrant women of color.
22	In addition, DAWI and other WCBDI members like
23	Center for Family Life, the NYC Network of Worker
24	Cooperatives and Workers Justice Project are
25	developing worker owner leadership and civic
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 Engagement as advocates partnering with the DCWP Paid
 Care Advocate, National Domestic Workers Alliance,
 1199 SEIU, and policymakers at the local and state
 levels to improve worker conditions in the care
 industry.

7 We urge City Council to continue investing in worker cooperatives and the workforce development 8 9 ecosystem in New York City through enhancing WCBDI funding to \$4.9 million in fiscal year 24. This will 10 11 provide for the startup of 29 new worker cooperative small businesses with positions for 103 new jobs and 12 13 cooperatives, assist existing cooperatives through 14 2830 service requests, and outreach to 1769 15 cooperative entrepreneurs.

16 SERGEANT AT ARMS: Time expired.

17 CHAIRPERSON VELÁZQUEZ: Thank you. Thank you. 18 CONSEL: Thank you. You may submit your 19 testimony online. Kelly Smith, your time starts now. 20 MS. SMITH: Good afternoon members of the Council 21 and all New Yorkers present this morning. I'm here to offer testimony on behalf of Mothers On The Move, 2.2 23 Madres En Movimiento, a grassroots organization in the South Bronx building power with people of color 24

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 for housing, education, environmental, and economic
 justice since 1992.

4 I was happy to see Councilmember Salamanca's opening testimony this morning as we consider him an 5 honorary member of MOM, coordinating with us to 6 7 organize and educate hundreds of low-income tenants 8 to defend our rights and prevent illegal harassment 9 and evictions. Our work to improve the South Bronx goes beyond tenant rights and into economic justice. 10 11 Our families need housing, environmental and economic stability. MOM is committed to creating cooperative 12 businesses that pay living wages, build generational 13 14 wealth, and contribute solutions to environmental and 15 economic injustice that characterize the South Bronx. 16 As is well-proven across the world, worker 17 cooperatives contribute to individual and collective 18 economic stability and survival, in direct contrast 19 to the growing disparities and exploitation that has 20 come to define our economy otherwise.

21 We are also here this morning to advocate for 22 increased funding to the Worker Business Cooperative 23 Development Initiative. We congratulate the City 24 Council on its visionary support for grassroots 25 organizations, introducing this concept to our 1COMMITTEE ON CONSUMER AND WORKER PROTECTION3012neighbors, and providing technical assistance to the3creation of these shared businesses. We are4committed to learning from our collective experience5and continuing to create opportunities for economic6stability and empowerment for low-income people of7color in the city.

8 MOM was recruited as a subcontractor to this 9 initiative four years ago, because of our visionary 10 economic justice work. We support NYCHA tenants and 11 others interested in greening their buildings, 12 recycling, and saving energy. We listen to our young 13 adults and advocate for social equity and curations 14 from the drug war.

15 COUNSEL: Thank you. Thank you for your 16 testimony. You can submit your testimony online. Catherine Mercic, you time starts now. 17 18 CHAIRPERSON VELÁZQUEZ: Catherine, before you 19 begin, I'd like to reiterate this portion is if 20 you're on topic, we are reviewing three bills today 21 it is 818, 891, and 813. So if it is anything but this can you please provide the written testimony? 2.2 If it is on this, you have two minutes. 23 MS. MERCIC[ph]: Hi, my name is Catherine Mercic, 24 and my testimony is in line with my colleagues who 25

1	COMMITTEE ON CONSUMER AND WORKER PROTECTION 302
2	will just find out about the WCBDI initiative and
3	worker cooperatives. I will just say that
4	CHAIRPERSON VELÁZQUEZ: Okay. If you Thank you
5	so much. If you can just provide that as a written
6	testimony then, we appreciate it.
7	MS. MERCIC[ph]: All right. Okay.
8	CHAIRPERSON VELÁZQUEZ: Thank you so much.
9	COUNSEL: Thank you. If we have inadvertently
10	missed anyone who registered to testify today on
11	Zoom, please use the raise hand function and notify
12	us that you are online. I'm going to read some
13	registrants. Louis Zachman, Shelly Miller, Amanda
14	Scala, Justin Nelson, Sandra Jacquez, Juan Calcutta,
15	Alex Stein, Sarah Burleson, Arun Sundararajan, John
16	Katsanis, Randy Piers, Kavita Paria Sanchez, Josh
17	Gold, Juan Caudill, Elena Calderon, Ruth Lopez
18	Martinez. If any of you have joined the Zoom, please
19	use the raise hand function and let us know that
20	you're here to testify.
21	Not seeing anyone. That concludes our hearing
22	for today. Thank you.
23	[GAVEL]
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 04/12/2023