CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON CONTRACTS

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Friday, March 3, 2023 Start: 10:10 a.m. Recess: 12:19 p.m.

HELD AT: COUNCIL CHAMBERS, CITY HALL

B E F O R E: Julie Won, Chairperson

COUNCIL MEMBERS:

Joann Ariola Gale A. Brewer James F. Gennaro

Linda Lee Sandy Nurse

A P P E A R A N C E S (CONTINUED)

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Commissioner
NYC Department of Emergency Management

Theodor Long, MD Senior Vice President Ambulatory Care and Population Health New York City Health + Hospitals

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Acting Commissioner
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Alex Stein New York City Resident

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SERGEANT AT ARMS: Good morning ladies and gentlemen and welcome to today's New York City council hearing on the Committee on Contracts. At this time, we ask that you silence all cell phones and electronic devices to minimize disruptions throughout the hearing. If you have testimony you wish to submit for the record, you may do so via email at testimony@council.nyc.gov. Once again, that is testimony@council.nyc.gov. Chair we are ready to begin.

CHAIRPERSON WON: Good morning and welcome to this hearing of New York City Council's Committee on Contracts. My name is Julie Won and I have the privilege of chairing this committee. While the ongoing migrant crisis is proving to be difficult for our city, we are committed to aiding the newest New Yorkers to the best of our ability. In doing so we need to provide them with shelter, food, health care, schooling, legal services, and a myriad of other goods and services to make sure they can get established here on their way to self sufficiency and a better and brighter future. Contracting is an integral part of getting those goods and services to

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New Yorkers in a timely manner in a quality that
meets our standards and expectations.

Over the past year, we've seen an influx of over 45,000 migrants, many of whom are asylum seekers come to New York, some and transit elsewhere, and some who hope to remain here in search of a better life in New York City. We join all those committed to shelter and support these migrants. And while national politics for some southern states have created a crisis rather than an organized plan for transition, it remains our responsibility to provide the services and infrastructure to support this vulnerable population, while we seek contribution from our state and federal partners.

What is in our control are the contracts we award to the vendors who provide the services and infrastructure to the migrant community. The mayor's decision to develop and staff Humanitarian Emergency Response and Relief Centers, or HERRCs, has been an expensive endeavor, and we want to discuss how much has been spent in the construction and operation of these sites, how vendors are being vetted and selected, what safeguards are in place to ensure high standards, and avoid fraud, waste, and abuse.

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We want more details regarding the long-term plans for various contracts and contractors who the city has hired to help address the migrant crisis.

We also want to look beyond the contractors that develop and operate the HERRCs, and understand the vendor selection process for services like food, health care, education, and legal services that these migrants so desperately need. We hear regular complaints about inadequate conditions in many of the shelters like overcrowding, poor quality of food, limited water, while we're spending many of the million dollars on these contracts.

The quality of services delivered by some of these vendors has been called into question. So we want to make sure that the city dollars are not being wasted in our efforts to support these migrants.

Again, we recognize that the catalyst for this crisis is largely the result of petty national politics, but nonetheless remains our responsibility as the city's oversight body to ensure we are protecting the city from fraud, corruption and abuse.

Today we look forward to hearing from several representatives from the administration, New York City Emergency Management, New York City Health +

Hospitals, the Department of Social Services, the

Mayor's Office of Contracts, Department of Citywide

Administrative Services, and the Mayor's Office of

5 Immigrant Affairs, and we have questions for each of

6 them.

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Before we begin, I would like to take a moment to thank my committee staff, Senior Counsel Alex

Paulenoff, Policy Analyst, Alex Jablon, and Financial Analysts Florentine Cabor, as well as Zachary Meher and Kevin Frick, from Council's Oversight and Investigations Division, and Acting Counsel, Jeremy Whiteman, for all their hard work on this hearing.

With that, I want to thank the members of the committee who are here to witness that will testify, and we will hear from the administration if counsel can please read the oath.

COUNSEL: Thank you Chair. With us today we have Zach Iscol, from Emergency Management, Molly Park, from DSS, Charles Diamond from the Mayor's Office of Contract Services, Roman Gofman from DCAS, and Tom Tortorici from MOIA. If you could each raise your right hand. Do you affirm to tell the truth, the whole truth and nothing but the truth in your

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2 testimony before this committee and to respond
3 honestly to council member questions?

ALL: I do.

COMMISSIONER ISCOL: I also want to point out that Dr. Long is also going to testify.

COUNSEL: I apologize Dr. Long.

COUNCILMEMBER BREWER: Our favorite doctor.

COUNSEL: Sorry about that. You can proceed.

10 COMMISSIONER ISCOL: All right, good morning.

Good morning Chairperson Won and members of the Committees on Finance and Contracts. I am Zach Iscol, Commissioner of Emergency Management.

I first just want to start by thanking the Committee and the City Council. I was very happy to see the council's initiative, Welcome NYC, and I really appreciate the work that you will be doing there.

I'm joined today by some of my colleagues from multiple agencies. And I just want to start by saying how proud I am to sit beside them today, and to be able to represent so many members of this administration, and the work that they have done to meet this unprecedented emergency and challenge.

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The influx of asylum seekers seeking refuge in

New York City continues to be a challenging task, and
a great example of collaboration amongst city
agencies. To date, over 48,000 asylum seekers have
come into our system since this emergency began. Of
those, over 30,000 are currently in the city's care,
and have that number over 8,000 are in HERRCs, with
nearly 22,000 in DSS shelters. Just to put that
number in perspective: In July of last year, the DSS
census was roughly at 48,000.

There have been a total of eight HERRCs that have been opened, with seven currently in operation, as the one on Randalls Island stands closed, and our incredible partners at DSS have opened an astonishing 92 shelters since August. To put that number in perspective, on average, it takes two years to open up a shelter. They've opened 92 since last August.

As we face this humanitarian crisis, we have not wavered in our commitment to help and support. It was quickly clear to us that one agency alone would not be able to tackle this unprecedented emergency.

And that is why this has been, from day one, a whole-of-government approach from the Adams Administration, where many agencies are operating as one team. We're

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all in this together. And that is why you see us together time and again, when we speak about the city's response to this unprecedented emergency

At Council hearings, at public-facing events, on weekly calls with elected officials, we work not as individual agencies, but together as one team, using all of our resources, all of our expertise, all of our institutional knowledge, all of our technical and contracting and costing capabilities to get the job done, and we do it with incredible pride and honor, and we will continue doing it as long as it is necessary.

To date Emergency Management continues to coordinate between incoming buses of asylum seekers and provide logistical support to the operations of the Asylum Seeker Resource Navigation Center. The center serves as a central place for newly arrived asylum seekers to receive free and confidential help, accessing important services and resources that will help them integrate and thrive in New York City.

Emergency Management is also coordinating with city agency partners at the Welcome Center located at the Port Authority, which has a National Guard contingent deployed for additional support.

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Those arriving can receive light medical care, water, and information regarding sleeping accommodations in the event they do not have friends, family, or sponsor to lean on.

New York City continues to welcome arriving asylum seekers with compassion and care, and using our Humanitarian Emergency Response and Relief Centers, known as HERRCs, to provide both sleeping accommodations and a range of services to those seeking assistance. Emergency Management holds one 12-month contract registered at up to \$135 million with SLSCO that provides support and site management at selected HERRCs. This contract includes wraparound services such as staffing, transportation, clothing, vouchers, water, and other logistical support as needed, such as reconnection specialists, bus dispatchers, interpreters, legal assistance, and security.

Additional wraparound services include translation, logistics coordination, and security at some sites. Health + Hospitals and other agencies maintain additional contracts being used to assist asylum seekers.

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New York City is a cultural Mecca enriched by its diverse population, and it's a second home to those who make the difficult decision to leave their home country in search of opportunities. It is not only our responsibility as a city to help them adjust and regain their livelihoods, but it is an important investment in the future of New York.

I always say that being a Marine was one of the brightest and proudest moments and achievements in my life, and I worried when I left the Marines that I might not have the ability to ever see that sense of camaraderie, that sense of purpose again. But working alongside this administration and this remarkable team has matched that. It's been beyond rewarding. And it's one of the times where we can look at one another and say that we are truly making a real difference in the lives of those impacted by this unprecedented emergency.

So thank you for the opportunity to testify today. This panel will now take your questions.

CHAIRPERSON WON: Thank you so much. We have a lot of questions today. Most of them are focused on the contracts. Could you provide— This is a followup from the last hearing that we had, from the

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Council, where many of the council members are
asking: What is the cost breakdown of opening and
operating HERRCs? Please provide a headcount and
staffing costs for HERRCs. What is the source of
funding, and what is the reimbursement process for
caseworkers?

COMMISSIONER ISCOL: So every HERRC is different.

Each HERRC is like solving— when we open them, it's like solving a three dimensional puzzle piece.

There's a lot of things that you have to account for: location, transportation, different types of services, different populations, whether it's family or single adults, different sorts of things with the economic impact, etc. So there's no one-size-fits—all approach to the contracting around the HERRCs.

In terms of the population numbers and the staff members, I defer to Dr. Long. And I'm not sure I really understand your question about reimbursement for caseworkers. What exactly you mean by that?

CHAIRPERSON WON: What is the current reimbursement process for the caseworkers? So how are caseworkers paid? What is the timeline? How are the contracts administered?

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2 COMMISSIONER ISCOL: Okay. [TO DR. LONG] Do you 3 want to...?

DR. LONG: Sure.

So a great question. So a couple of thoughts. I could take the caseworkers first. So the caseworkers provide their services, which include things like speaking with families that are struggling with interpersonal dynamics, to how to get to medical appointments. A variety of things. As you know, there's no direct reimbursement for the services that caseworkers provide; that the caseworkers themselves are paid for through our staffing contracts in a similar manner to how we pay for medical services through our staffing contracts.

In terms of the-- the numbers of staff and things like that across our HERRC sites, I do just want to emphasize what Commissioner Iscol said. The HERRCs have varying staffing numbers because we provide different levels of services. So for example, at our HERRCs for families with children, we have DOE enrollment. We have vaccinations upon intake for children. Those are obviously not relevant for the HERRCs that only are helping adult families and single adult men and women.

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We have hundreds of staff members across our HERRC sites. And I would say overall 1000-plus across the sites, including our vendors.

One important point, if I may, just about the staffing numbers, though, is as we provide services including frontline staff, medical, DOE enrollment through DOE staff and the vendors that we've brought on. We at every HERRC always have a supervisor that's a Health + Hospitals employee on-- on site or available 24/7 that takes full responsibility as a Health + Hospitals employee for all of the-- for everything that goes on at the HERRCs around the clock.

CHAIRPERSON WON: I want to thank and acknowledge Councilmember Brewer, Councilmember Lee, and Councilmember Ariola for joining us today. Could you give me the fiscal year for 23 to 24, the budget for the HERRCs from New York City?

COMMISSIONER ISCOL: So the-- the numbers we have for today, this comes a little bit out of the last hearing as well. I can give you the number for the amount of actual dollars spent from Health + Hospitals for the HERRCs through January. And that's \$141 million, as of the end of January of 2023.

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Overall, the city estimates spending \$1.4 billion in FY 23, and estimates spending \$2.8 billion in FY 24 on the asylum-seeker crisis. Those numbers are not relegated to Health + Hospitals or the HERRCs, but the overall response, and that's-- those are budgeted numbers.

CHAIRPERSON WON: Could DHS give us their budget for fiscal year 23 to 24?

COMMISSIONER PARK: So what we have spent through January 2023 is \$313 million. But the-- the numbers that Dr. Long cited for the overall city response include DHS.

CHAIRPERSON WON: Thank you. We've seen-- I have both-- I have over 20 shelters in my district, administered by DHS, and I also have a HERRC in my district administered by NYCEM and the Department of Health + Hospitals. Can you help me understand the details on how NYCEM directly, or participates in coordination of agencies and service providers at the point of entry at the HERRC? Because I want to see what the difference is between DHS and the HERRC system.

COMMISSIONER ISCOL: I'm sorry, can you clarify what you mean by the "point of entry for HERRC"? Are

you talking about the establishment of HERRCs? Or are you talking about how people end up in the

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For me, it means -- what I want CHAIRPERSON WON: to know is, when I walk into a HERRC I'm greeted by DOE, I'm greeted by caseworkers, I'm also greeted by rooms where I can go in and get vaccinations for immunizations, whereas at DHS I go and they're empty, and there's no staff for a lot of the shelter providers that is empty. And we get complaints all And for DHS, what-- when I do see staff the time. there, they're usually National Guard or some sort of military volunteers where they're staffing the shelter. So I want to see, at a point of entry, when someone enters the HERRC, how is it that you're able to coordinate across agencies when DHS is not able to do the same?

COMMISSIONER ISCOL: I would challenge whether

DHS is— is able to do the same. I mean DHS is a

critical partner in all this. As I've said they've

opened up 92 emergency shelters since August. The

work that they've done is truly heroic. They also

have the National Guard operating at a lot of their

locations.

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In terms of how we coordinate as a city, we have a battle rhythm of weekly calls with City Hall and the other agencies participating, both focused on capacity, focused on siting, and focusing on the daily operations of those facilities.

CHAIRPERSON WON: Could you respond to DHS?

COMMISSIONER PARK: Yes. I would very much appreciate that opportunity. Thank you. First of all, I'd like to really start by acknowledging the incredible work that has been-- been done by DHS providers and by our frontline staff who have been working quite literally around the clock since this started. We have seen a 50% increase in the DHS shelter census since the beginning of this influx of asylum seekers. DHS again, and our providers and frontline staff, have really risen to that challenge. As Commissioner Iscol noted, we have opened 92 Emergency sites since-- since last summer. Of those 92 emergency sites 55 of those are provider run, and 37 are DHS run those will all ultimately have notfor-profits running the on-the-ground operations. But we are moving faster than-- than any of our notfor-profit partners are able to do.

So yes, we are absolutely collaborating with the

National Guard, we are using agency staff working

overtime. At any site, there is staff on the ground

That is going to include operational staff

6 security, and, wherever possible, social service

staff.

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We across our system, and many of the-- you know, we do run a very large system and it is very important that we are serving not only the -- the asylum seekers but also DHS clients who were in the system beforehand, and those coming in in other ways. Referrals are a big piece of our process, referrals to services in the community. Because it is important to us that that people have continuity of care once they leave the DHS shelter system. So the staff on the ground in the in the shelters are doing a lot of work with clients to ensure that they are connected to, say, a medical provider in the community. That means when the family leaves or the household leaves the shelter, they are able to keep that -- that medical care, they can have that continuity, they are not dependent on being an emergency shelter in order to receive social services

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2 that they need. So that is a big part of our service model.

Because our sites are typically smaller than the HERRCs. There— there is— that is another reason why we lean into the referrals instead of necessarily having it on the ground. But every site is staffed 24 hours. Sites have caseworkers. There are there are absolutely people on the ground. And again, I really want to recognize the incredible work that has been done by our providers and our frontline staff.

MR. TORTORICI: I'd also just like to quickly add that the Asylum Seeker Resource Navigation Center in midtown services are available to residents of both the HERRCs and the shelters, and so far that served over 15,000 people with case management, ed enrollment, health care, health insurance enrollment, et cetera.

CHAIRPERSON WON: I've had a man commit suicide in my shelter during the holidays in December because he pleaded, asking for mental health services and he was denied. Within that same shelter, I had six families asking for medical attention because they were all getting chickenpox and they were given no medical attention, until six families had to get

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2 infected and then they were finally given medical 3 attention to be immunized and vaccinated.

COMMISSIONER PARK: We've been working—— I'm not going to comment on specific cases on the record.

That would be a violation of individual and family privacy. We've been working very closely with the Department of Health and with H+H. We have been providing vaccinations on site. Chickenpox is abs—and other childhood diseases are absolutely an issue for this population. Because vaccination policies in other countries are different, we have been bringing vaccinations on site. We have been coordinating referrals to healthcare in order to connect people to vaccinations. We are very appreciative for the support that we've gotten from our sister agencies, so that we can connect people to that medical care.

CHAIRPERSON WON: For the referrals, many of these asylum seekers have no income, and they cannot travel by themselves, and they don't always have transportation, knowledge, and literacy of English to get on a subway to travel to Manhattan to a navigation center from Queens, or the Bronx, or Brooklyn, Staten Island, and it is not accessible.

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The same person who committed suicide, his wife begged for mental health services because he-- she walked into a room with him hanging himself with her kids. And then she was told that she had to sleep in the same room. When she had to-- when she asked for mental health services, it took multiple pleas and multiple people intervening, asking that she get mental health services, she was referred out to somewhere that she had to travel for more than an hour to get mental health services.

COMMISSIONER PARK: With all due respect,

Councilmember, I think some of the facts of that case are actually different than what you described. I would be happy to go into it off the record, but I do not believe it is appropriate to get into the specifics of the family's trauma on the official testimony.

We absolutely provide people with MetroCards and will provide assistance with-- with connecting them to appointments that are off site.

CHAIRPERSON WON: So again, my question is why is there such a difference in HERRCs, where they have these services available on site, whereas DHS is forcing them to travel for dire services like medical

2 attention. We have so many pregnant women on site.

3 We have many children on site who need to go to

4 schools, and they're going to schools before they get

5 vaccinated.

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COMMISSIONER PARK: First of all, children actually are not going to school before— before they're vaccinated. It is a requirement for the Department of Education that vaccinations be in place before students start— start school. So— And we worked very hard, again, coordinating with Department of Health, Department of Education to ensure that that children were vaccinated ahead of school— their enrollment in school.

We are bringing services on site in certain circumstances. The vaccinations, as I mentioned. We are working very closely with the Department of Health, with the Administration for Children's Services. The provider-run sites have caseworkers and other kinds of services on site. DHS takes the health and well-being of our clients extremely seriously. That being said, a typical DHS site is you know, 75, 80, maybe 100 households. The HERRCs are typically—there's a lot of variation, but the HERRCs are typically substantially larger, it

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results— So there are different service models that— that lend themselves to different types of sites. And again, DHS runs us as a system that serves at this point close to 71,000 individuals, it is important— and referrals are a really important part of that entire system model, because we want to make sure that we are ensuring continuity of care, whether somebody is in shelter or whether they've moved to permanent housing.

DR. LONG: Can I add on just two points there to what Molly was saying. The first is that in the HERRCs, we do have a lot of economy of scale. So, for example, at the Row hotel, I currently have 3500 asylum seekers there. That's for families with children. So when— when we're able to bring a given vaccination team on site, they're able to serve a much wider population of people. So we have a lot of economy of scale in terms of the number of people that were able to help, to really maximize that—what that team is able to do.

The second point is, just backing up on the healthcare side for a moment, I think you're getting to the really important question, which is: What do these families need? And I will start by saying they

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2 need mental health. They definitely need vaccines.

It still astounds me as a primary care doctor that we're seeing less than half of the children from many of these countries have received life-saving vaccines to date. There are complicated reasons why, but we

can and must do better in New York City.

But the way that we deliver these services: You'll hear-- you-- Both of you have used the word "continuity." It is important that we get that -- we plug families, especially families of children into primary care as soon as possible so they can meet and have a relationship with the doctor that will deliver for them all of these services, not just an immediate vaccination upon entry, and New York City Health + Hospitals has worked very closely with DHS to build-build well-paved pathways to offer that to everybody staying at our DHS shelters or at our HERRCs as well. And I wanted to make the point to agree with you that I think it is critical that, as we look forward in this response, that we do look forward about how to connect people to comprehensive primary care as one of the mainstays of everything that we do for health care.

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CHAIRPERSON WON: Yeah, that'd be great because the HERRC in my district is the same size as the DHS shelters because it's just one lone hotel. So if we can deploy the model in one HERRC that way, I don't see why it couldn't be deployed in the neighboring shelters. Because even if we were able to coordinate across agencies for DHS shelter residents who live literally across the block from that HERRC, or even around the corner from that HERRC, because I have a cluster of all of my shelters where migrant refugees and asylum seekers are, and the HERRC only in my black and brown neighborhoods next to the NYCHAS, and they're literally in a one block radius of each other. And they're the same ones where, even though they're not supposed to hypothetically go to school without vaccinations, I have principals who call me and let me know that they have had outbreaks because children were not vaccinated to the standards that they were supposed to be. And it wasn't because they didn't want to. They just simply did not have the care, and they're still getting into our school systems.

Moving on, we have had multiple complaints from guidance counselors, nurses, and we have H+H doctors

consuming in the DHS shelters.

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notes talking about children who are coming to school
with malnutrition, rapid weight loss, diarrhea from
issues with the food that they're-- they are

Can you help me understand if there have been any attempts to utilize local vendors for services like food in the DHS shelters?

COMMISSIONER PARK: Sure. We take the health and welfare of our of our clients very seriously, as I've said, and that certainly includes food. So in a smallish subset of our shelters, DHS is providing the food directly through our contractors. We have three food contracts, two with MWBEs that we have added relatively recently and one with our -- one of our longer-term food contractors. In the remaining sites, the providers are the ones with the-- that hold the subcontracts for food. They follow a standard bidding process. They're required to get at least three bids. DHS/DSS oversees that bidding process, ensures that they have complied with all of the procurement rules, and then we are following the city's food guidelines. We have -- The DHS nutritionist approves menus. We-- And so we are closely monitoring how food is delivered.

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Every site provides -- Where families with children don't have a kitchen, every site provides three meals a day, snacks, milk, formula. Every meal includes fresh fruit. We have heard allegations about the food. We have followed up in every single instance where we have had specific instances of-specific allegations about concerns about food. None of those allegations have been substantiated in any kind of systematic way. There have been some instances where, for example, mealtime was shorter than it should have been, and we have worked with providers to correct that. Out of an abundance of caution, we have expanded delivery of both milk and formula deliveries, because we want to make sure that everybody has the resources that they need. But again-- And we are happy to follow up on any specific instances that you want to bring us. again, we have been monitoring this very carefully, doing proactive outreach to our shelters, and have not encountered anything systemic.

CHAIRPERSON WON: Can you help explain when DHS is a direct contractor with the food vendor for shelter, and when a nonprofit subcontracts to a food vendor?

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COMMISSIONER PARK: Certainly. So in the-- Our general DHS service model is that the operations are handled by a not-for-profit organization. That is true for our emergency sites, and it is true for our non emergency sites. And that not-for-profit contractor is responsible for any service that is provided by a subcontractor. So that can include food delivery, security, sometimes maintenance, sometimes not maintenance, but there's a range of subcontractors that the-- and the not-for-profit is the prime contractor. That is our standard operating model.

In this unprecedented emergency, we have had to deviate from that sometimes because we are moving so quickly. As was mentioned in the testimony, we've opened 92 emergency sites since the summer. There were weeks where there were five or six sites opened in a single week. Our not-for-profit partners are doing amazing work. We have 26 not-for-profits operating shelters. We've had not for profits that are brand new to the DHS system stand up and say this is an emergency. I want to help. How can I be involved? We are so incredibly grateful to them.

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But-- And they are taking over the sites, but in some cases we've had to-- in order to meet both our legal and moral responsibility, we've had to move faster than the not-for-profits are able to. So in that case, although the not-for-profit is slated to take over the site, we are doing the operations more directly through-- Staffing is handled through a combination of agency staff working overtime, the National Guard, and then we are using our direct contracts. So the-- To put a bow on that, the sites where we are directly providing food are typically those that opened more recently where the not-for-profit has not yet been able to take over operations. As the not-for-profit steps in, they will also provide their own food contract.

CHAIRPERSON WON: Thank you. Out of 92 shelters, how many of them are direct food contracts from DHS, and how many are through the nonprofit provider?

COMMISSIONER PARK: I may have to get back to you on that number. Of the 92, 55 are provider run, and 37 are DHS run, but that overall operations, and we will get back to you on the specific food piece.

CHAIRPERSON WON: How much of the food that is distributed to-- in these shelters, HERRCs, and the

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2 DHS run shelters with the nonprofit providers are 3 prepackaged, and how much of it is fresh, or hot?

COMMISSIONER PARK: I can start with the DHS answer: So there is variation, because we have at this—I think it's about a dozen different contractors that are through not—for—profits that are providing food, but it is typically a hot dinner.

Lunch is typically a cold meal package. Breakfast is a mix. There is fresh fruit at every meal. There is milk at every meal available for children. So there is some variation but it is a mix.

DR. LONG: And for the HERRCs, all of our meals are prepared fresh the same day. Every dinner is a hot meal. With breakfast we give people take-away sandwiches, if they wish, just so they don't have to worry about coming back to the HERRC that they're staying at for lunch if they're doing something else during the day that's taking them away from the HERRC where they're staying.

CHAIRPERSON WON: I know for DHS, the vendors may be different because of the subcontracting, but we've noticed that for DHS direct contracting with a food vendor is predominantly with Regina Caterers, which are all frozen meals for all three.

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2 COMMISSIONER PARK: DHS does not have a direct 3 contract with Regina.

CHAIRPERSON WON: You don't have a contract with Regina Caterers?

COMMISSIONER PARK: Correct.

CHAIRPERSON WON: Okay. So I guess I've been getting misinformation from my nonprofit providers, who are saying that those contracts are directly with DHS and not through them. So I will follow up on that. But I want to flag that all three meals are from the same provider for— and they're all frozen. And I would like to know if there are requirements in procurement for DHS, even with subcontractors, on when the food has to be prepared before it's distributed. The way that we know that for HERRCs, it's— it's produced the same day.

COMMISSIONER PARK: I'm happy to follow up with you offline on the specifics around Regina. We are following the city's food guidelines very carefully. Those regulate calorie content, salt, sugar, fat, and we are ensuring that there is adequate nutrition across all the meals. The actual format of the food is going to vary depending on what a particular site can accommodate.

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CHAIRPERSON WON: So I want to confirm that what I'm hearing is that the standard for food procurement does not change because it's an emergency procurement. It remains the same.

COMMISSIONER PARK: Just to clarify that I'm understanding correctly. The standards for the calorie content and other nutritional guidelines? Is that...?

CHAIRPERSON WON: Mm-hmm.

COMMISSIONER PARK: Yes, correct. That does not change given the emergency.

CHAIRPERSON WON: Can you help me understand the difference in the per diems for the shelters for DHS across the board amongst the 92 shelters? Why some may get for three meals a per diem of \$14 roughly a day, and then down the street another shelter will have a per diem of \$6.33 per day. Can you help me understand the differences?

COMMISSIONER PARK: Sure. Without getting into the weeds on any particular contract (I'm happy to do that offline if there's specific ones that you want to ask about) the way that we work on the budgeting and that we-- we approach this is that there is a standard model budget that lays out, sort of, the

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2 framework for the costs that we can cover within an a contract.

For specific line items, the providers need to get three bids. As I mentioned, we are going to review those bids. We are going to work with them to ensure that it fits within the overall model. There— And then there may be variation because we are— we're talking about a significant variation in physical footprints. And what— And the way that— what we can accommodate within the physical footprint, just in general across our shelter system. This is not specific to the emergency sites, right?, but some sites cook on site, other sites have meals delivered, sometimes it is a couple of days of food delivered at one time, sometimes it is, you know, meal—by—meal delivery.

There's such a significant range of how food is provided. And that is driven by both the way the provider operates, and the physical constraints of the site, that there does end up being variation in the per diems.

CHAIRPERSON WON: Can you help me understand why for shelters that don't have kitchens, shelters that are only providing frozen meals that I have to be

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microwaved for all three of them, why there's such a discrepancy in the pricing of the per diems per day for three meals per person?

COMMISSIONER PARK: Again, I'm happy to dig in on specific contracts with you offline. I don't-- You know, I'm not looking at exactly the same information that you're looking at. But I think there's also differences with respect to economies of scale and-- and where a site is located. If a site is relatively small, not physically located near other sites that the-- that particular vendor is serving, you're going to end up with a different kind of cost structure than you are if it's a larger site, or if co-located close to other-- other sites also served by the same vendor where they have-- because the price per meal is going to be different. So I'm happy to dig in on specifics offline.

CHAIRPERSON WON: So you're saying that there's no standardization of how food procurement is processed by DHS?

COMMISSIONER PARK: There's absolutely standardization on the overall budget model. We work very closely with individual providers and with the Office of Management and Budget to make sure that we

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are, on the overall costs, that we are living within the framework that has been established through our model budgets. But given that each site has different kinds of physical plants, is serving different populations, the cost structure on a 60-room site is going to be very different than the cost structure on a 200-room site, right?, simply because you're dealing with it with a different—different economies of scale, different ways of providing the service. So you know, yes, there are guidelines, but it is not cookie cutter.

CHAIRPERSON WON: Could you please share the guidelines as the follow up so that we could read through them? Because everything that you just named as a requirement, for example, for location of proximity of a site to another site, all of my shelters are in cluster with each other and the provider is the same nonprofit—nonprofit provider who has a subcontract with Regina caterers, and in all three shelters, I believe that all three of them should provide the same quantity of meal and quality of meal. And because it's the same caterer, they're getting the same three frozen meals, I've taken photos of them in every single shelter to make sure

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2	that I have evidence that they're the same three
3	meals, yet one shelter is paying more than \$10 (so
4	like around 13 to \$14), the next shelter providing
5	the same three meals to Regina caters is \$6-and-
6	something-cents. The next one is \$3-and-something-
7	cents, and it makes no sense where the extra \$10 are
8	going to because clearly the meal only cost \$3-and-
9	something-cents to produce and to distribute.

COMMISSIONER PARK: I'm happy to follow up with you on that those specifics. Yes.

CHAIRPERSON WON: Okay. The next question that I had for food contracts as well. What is the per diem for-- per diem costs for the HERRC system per day per meal? Or like for three meals per day, per person?

DR. LONG: So right now, in the HERRC system, we have two food vendors. And then at Brooklyn Cruise Terminal. We have Garner that prepares the meals on site that day. It's approximately \$17 per person per day, and that's the same for our two vendors.

CHAIRPERSON WON: Can you help me understand why there's such a significant budget difference for the meals between DHS and HERRCs?

COMMISSIONER PARK: I think the largest difference has to do with that DHS is a significant

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system, right?, serving a wide variety of clients
beyond the asylum seekers. The asylum seekers at
this point represent approximately a third of our
population. They-- We have 92 Emergency sites that
are-- that are serving largely but not exclusively
asylum seekers. But we have a much larger footprint
of 400-plus shelters. We have precedent and
infrastructure that we are building off of, and that
is a little bit different than when you were standing
up a system that is solely emergency based.

We are incredibly grateful for the work that—

NYCEM an H+H have done to stand up the HERRCs. This, as we have all said, is an unprecedented emergency.

It put incredible strain on the DHS system, which is why the administration opted to take, really, this whole of government approach.

But when you are doing work in a strictly emergency basis, there are often cost implications because it is— it is expensive to have to stand something up from scratch.

COMMISSIONER ISCOL: And if-- I just-- I understand the comparison that you're trying to make.

And I just want to sort of caution against the comparison between-- between the shelters and the

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of emergency.

- 2 It's comparing apples to oranges, and even 3 amongst the different shelters and the different 4 HERRCs, it's comparing apples and oranges. 5 Emergencies are going to cost more. There's a lot of infrastructure that we have to put in place. 6 7 are distinct populations. And then there's also 8 just, I think, when you look at this unprecedented, you know, emergency and humanitarian crisis, DSS has really risen to the occasion with 92 emergency 10 11 shelters. It's remarkable. We're operating seven 12 HERRCs at scale. Emergencies are also always going 13 to cost more. That's just sort of one of the truths
 - And I think as the administration has made clear, the city is at its-- is at the end of its resources. This is not sustainable. What we're doing at the HERRCs is not sustainable. It's why we have asked the state, it's why we've asked the federal government for support. Because these types of operations are not sustainable during this unprecedented emergency and humanitarian crisis.

CHAIRPERSON WON: I completely agree that this is unprecedented. And it is not acceptable that our federal government has only provided \$10 million.

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That is a drop in the bucket for how much we're expected to spend in the billions. And our state governor needs to-- she can't just be our governor when it's convenient. She has to be the governor of New York City, not just Westchester, Long Island, and upstate New York, because she does not want to deal with the migrant crisis.

So I agree with you that our state partners and our federal partners have to step up.

But the way that you're describing the differences of apples and oranges, is not something that we should accept as a sanctuary city. If New Yorkers, whether you have been here for five months or five weeks, because you're a refugee or migrant asylum seeker, they themselves are speaking amongst themselves in chat group saying, "Oh, no, no, no, don't go to that DHS shelter. Try to get on this line, or try to get into this HERRC. The HERRCs are so much better. You're going to get better food. You're going to get better quality care." Because the people that you're caring for in both locations are the same. We need to have a standard of care for these people. So...

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COMMISSIONER ISCHOL: I believe that the population at the shelters (and I'm out of my lane here), if it was not for the asylum seeker crisis—Correct me if I'm wrong, Molly. It would be at, what?, 41,000? 48,000. It's currently sitting close to an all time high around 70,000. If you want to see those changes, what I would urge is we need additional support from our state and federal partners.

CHAIRPERSON WON: Can you explain for the HERRCs and for NYCEM what the nutritional and caloric requirements are that you look for, for food that you're distributing in the HERRCs?

DR. LONG: Yeah, absolutely. I'll describe that and then I want to make one additional point to emphasize what Commissioner Iscol was saying.

So we use the same standards that Molly articulated: the city's healthy food standards. In addition to that, I think it is also important to recognize that our population of asylum seekers has specific needs. So in light of that, another example is that of our food in our HERRCs is all Halal as well. We started to do that when we started to

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2 receive some West African migrants, predominantly
3 from Senegal.

The additional point I want to just to build on is that at New York City Health + Hospitals, which I know we're going to talk more about in this hearing, we had a lot of resources, and a lot of existing contracts that we've used, but we've had to have new contracts for things that we didn't already have. And food is an example of this. And anytime you're doing a contract in the context of an emergency, setting up that infrastructure, which we're setting it up new for us, is going to cost more money, but there is an opportunity to drive down costs over time, which we've already done significant work in, especially if you look at food, at the questions you were asking, and we plan to continue to drive down costs while maintaining quality in the state's health standards, the same as the DHS over time, and we've made significant strides in that direction.

CHAIRPERSON WON: Thank you so much. It's really good to hear that you're making culturally competent food choices. Can you explain in DHS what you're doing for cultural competence and the food selections on the menu items, because we have folks in my

eating in their home countries.

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district that are getting there, who are crying out
for culturally competent food that they are used to

COMMISSIONER PARK: Absolutely thank you. So we serve, as has been mentioned at this point, over 70,000 individuals. Those individuals come from dozens of countries, many different cultures. because of that the food that we are going to serve is not going to be familiar to everybody. absolutely, we have a process where if somebody has particular dietary needs that -- whether it's -- it's health related or cultural, that we are able to accommodate that. So if somebody needs a halal meal, absolutely, we can accommodate that. If somebody needs a kosher meal, absolutely, we can accommodate that. Same on the health side, if they're diabetic or have other -- or health related needs, we have a That process is well posted. process for that. - and on-site staff can facilitate that for any client. If you have individuals that you know of, for-- where that process has broken down, we are absolutely happy to follow up offline.

CHAIRPERSON WON: Okay, great, I will definitely be following up, because the main requests that we

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get at-- from my shelters are for Latin American
cuisine in their shelters.

absolutely accommodate particular dietary needs around religion and, and health care needs, right?

So we can provide halal meals as— as does H+H we can provide for or meet particular dietary restrictions.

Because we are serving a system that serves a myriad of cultures, a myriad of backgrounds, the food is not going to be familiar to every single entity and— and our ability to— to provide a specific cultural cuisine is going to be is going to be limited, because we have so many different cultures, because we are serving a system of 71,000 people.

CHAIRPERSON WON: So for shelters that have subcontracts, and the shelter residency is 90% Latin American, Venezuelan, and Colombian, because it's not a religious-based dietary preference, they're not able to receive the cultural competent that they're seeking?

COMMISSIONER PARK: So the providers are working with their-- with their subcontractors, they-- and are working-- there is an significant variety of food. I would point out, there's a significant

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variety of foods across Latin America as well. I

don't want to homogenize a particular population. So

the providers are working with their—with their

vendors and providing food. Cultural competency is

absolutely something that we prioritize. But I need

to emphasize again, we are serving a system of, at

this point over 70,000 individuals and meeting

everybody, a range of cultural needs.

CHAIRPERSON WON: Okay, so just to confirm the cultural competent meals are only for medical dietary restrictions, and for religious dietary restrictions.

COMMISSIONER PARK: We have a process specifically where individuals and families can request specific meals that are unique to them within a facility for religion and—religious reasons and healthcare reasons. And that beyond that, the providers are working with their subcontractors to—to deliver meals that are popular within the site.

CHAIRPERSON WON: Yeah, I would-- I would ask that we would be culturally competent based on country of origin and their culture. Thank you.

I'm going to pass it over to a Councilmember Lee to continue questioning.

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COUNCILMEMBER LEE: Hi, everyone. Good morning.

Thanks for being here. I forgot my glasses. So if I look like I'm squinting, it's not because I'm giving you the evil eye. I just can't see. Oh, no. I'm farsighted. I can't see things far away. Sorry.

So-- So I appreciate you all being here. And I definitely can appreciate that this has been a tremendous lift, an uphill battle for all of you to set up these HERRCs. So I just wanted to applaud you on that.

And you actually answered some of my questions.

So I just wanted to clarify a couple things. So when I ran DFDA Senior Centers, for example, I think the food standards that you're talking about are the same, right?, where there's a certain calorie content. And we-- we chose to provide fresh meals, because that's what our community wanted. And so we did it in a very culturally competent way. And I think there is a difference in reimbursement. And correct me if I'm wrong, because I don't know if this is the same for DHS and DOHMH, when it comes to the reimbursement prices, but I believe for folks that are providing fresh food-- prepared fresh foods, it

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is a little higher because of the ingredients that are more costly. But is that correct or no?

DR. LONG: Well, I think the important point I would make there is, on the HERRC side, as we've developed our food contracts, because we did them on an emergency basis. The price that we started off on day one is not the price that we're currently paying today. We've driven it down substantially, and we're going to continue to do so. And I think that's a that's a fun One of the fact that we had-- we had to meet the needs of the emergency, and now we're continuing to evolve.

COUNCILMEMBER LEE: Got it. And then the other thing that was partially answered was, you know, coming from the nonprofit sector, I know that there's a lot of great partners out there who already have contracts with both— with both DHS and DOHMH. And so I just wanted to know if you could delve a little further into how you're utilizing those nonprofits? Because I know that they could also pick up a lot of the work that, you know— and it's almost like an extension of what you guys are already doing. And so, you know, folks like New York Immigration

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Coalition, I know, kind of stepped in, right?, when
the asylum seekers were coming.

So have you been working with the different shelters, as well as the services? And I will say, as the Mental Health Chair, I'm a little biased in this question. But there's a lot of article 31s out there that I know could benefit from seeing more clients, right? And so how do we utilize that in a way where we can provide services at the same time, as, you know, expanding their contracts, so to speak, that they have already?

DR. LONG: I'm happy to start, and then I'll turn to Molly to add on. So to talk a little bit about our overall approach to mental health and then drill down into how we get people connected into longitudinal care, and talk a little bit about our food contracts and we work with community based organizations.

So mental health First, I just want to acknowledge and just to take a moment to say mental health is really at the core of so much of what we do here. Commissioner Iscol and I have spent a lot of time with our asylum seekers, and the stories-- I can't think of a better way to say it than, you know,

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as a primary care doctor, they haunt me. You know,

the-- the trauma that people have been through is

almost indescribable. But here, when they get into-
when they get to New York City, we have the

opportunity to do so much better for them than they've been-- they've received so far.

So, you know, at our HERRCs, it's important from the beginning to have the staff that interact with you be culturally responsive, appropriate. So over 90% of our frontline staff are bilingual, speaking Spanish, many speak actually two, three, or four languages. And then we train all of our staff in mental health or psychological first aid.

To me that—— Sort of the way I think about that is it basically gives every staff eyes on our guests, instead of having a few very specialized staff members that are intended to look, you know, across all of our guests to see who's in crisis, every staff member can know. And every staff member can say, "Hey, what's going on?" Intervene, and then we connect you to services. We do the PHQ-9, the depression screening at intake for everybody 12 and above, and for any medical visit that you have. So if you come and see us, we're going to do that.

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That's one of the main ways that we can create the connection point, as you're saying, to longitudinal care, with the PHQ-9, if your score is on the lower side, it means you do need longitudinal care, but it's not a today thing. If you-- if it's in the medium scale, then that means that you could have something serious going on, and it's important that you speak with a social worker today. why we have social workers on site at our sites. we actually walk you off and do a warm-- warm handoff with our social workers, and then connect you to longitudinal care. If you're high risk, then you-unfortunately we have seen cases like this, then you do need to come to the hospital. The way that we conducted a longitudinal care, the reason the PHQ is important, is that enables us to identify who has more urgent needs. We're building out now pathways to longitudinal care at our, for example, existing Health + Hospital sites. So I have one of my clinics, Roberto Clemente. It's my only clinic and Health + Hospitals where 100% of the staff are bilingual, which is great. So you walk through the door, you don't have to worry about seeing who speaks Spanish, who doesn't. Everybody speak Spanish.

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we reserve slots there so that we can plug our asylum
seekers in, which would be from DHS, or from our
HERRCs on an as-needed basis.

And then beyond that, I would just add, before I turn to Molly on the behavioral health side, if you do know of Article 31 facilities that would like to take on more patients, please let us know as soon as today. Because we would love to call them this afternoon to get our patients the much-needed service.

COUNCILMEMBER LEE: Yeah. I mean, a lot of them are strapped. Don't get me wrong. I'm not saying that. But in terms of the-- in terms of, like, the contracting perspective, I'm thinking of it from that hat. You know, the expansion of services and how they can sort of help with their operational costs, as well as providing services to those that need it in the city. So yeah.

DR. LONG: Yeah. No, it's a good point. [TO COMMISSIONER PARK:] And do you want to answer the mental health side? [TO COUNCIL:] I didn't-- I didn't answer your CBO question, which I'm happy to talk about. [TO COMMISSIONER PARK:] If you want me

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2 to go? [TO COUNCIL:] Okay, so I'll just finish
3 there.

So I would say, you know, from the beginning, you know, and I just have this one particular memory in mind: CBOs have been critical partners for us. you know, actually, it's been one of the heartwarming things for me to see CBOs who represent our communities in New York really be at the front of the line to say, "Hey, we want to help. We want to talk to you. We want to give you feedback." I remember we were at Randall's Island. Commissioner Iscol, Commissioner Castro, and I invited our community based organizations to spend some time with us to give us feedback. It turned into like a three-hour meeting, where they give us a tremendous amount of incredible feedback that we adopted, and we were able to operationalize, I would say, probably most of it.

And that really—— I think the CBOs didn't have to come out to be a part of the day with us there.

They chose to. And it really made a big difference for us. And we've maintained those relationships.

And today, the way that we get a lot of our referrals into our HERRCs is through community-based organizations. They know us, they know where we are.

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And they'll call us, and say, "Do you have 2 3 availability for a family of X? For two individuals in this situation?" And we have this-- a good mode 4 5 of communication with them, which enables, I think, people to-- to get to us more quickly. And so if 6 7 you're coming in on a plane, for example, you may 8 engage with the CBO as soon as at the airport, then they would be able to call us, "Is there availability here? Availability here?" So I think I just -- just 10 11 to emphasize: "Have we worked with CBOs, not for profits?" I'd say-- I'd say they've served a pivotal 12 13 role, and I look forward to continuing to work with 14 them. And honestly, I just want to say thank you. 15 [TO COMMISSIONER PARK:] And I'll turn to you at that 16 point.

Yeah, I absolutely need to echo that CBOs had been a really critical piece of our response. We are incredibly grateful for their willingness to step up here. We have 26 different not-for-profit organizations operating the 92 emergency sites. Some of them are, you know, some of our largest and longest term providers. Some of them are organizations we've never worked with before. I will

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say some of our smaller and more neighborhood-based providers have been the ones to really step up to say-- You know, we need to work at a scale that we've never worked out before, because this is such an emergency. So people have really jumped into this, you know, headfirst with us, and-- and there's no way we could be doing the work that we are doing without them. So really a critical piece.

Our-- From a contract perspective, it is a mix of expanding some of the existing contracts that we have. And then we also issued a what we called our sanctuary RFP, which was specific for sites specifically serving asylum seekers. So we-- Of our-- I have this here. Sorry. The sites are a mix-- about-- Sorry. I have it somewhere. I will get back to you. But-- But the sites are a mix of expansion of existing contracts, and then specifically for this emergency purpose.

But I really have to echo what Dr. Long said:
That there's no way we would be doing this work
without them. [crosstalk] Sorry.

COUNCILMEMBER LEE: No, no, go ahead.

COMMISSIONER PARK: With respect to behavioral health, that is a significant priority for us. We

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really care about the well being of our clients. I cannot provide the same level of technical expertise that Dr. Long can, but we are—All of our clients enter through one of our intake sites, where there is medical screening. So for families with children, they're coming through the path center, Intake Center in the Bronx, the Floating Hospital (another not-for-profit, great not-for-profit partner) is on site there. We are able to do fairly brief, but brief health care screening there for all the families that are entering.

We also on site have representatives to look for instances of domestic violence, we have ACS on site. So we have a-- With that centralized intake, we have a variety of touch points where we can try and identify instances of crisis. Once a family with--with children is within shelter. We are, you know, monitoring on a regular basis, doing wellness checks. We are bringing agency partners on site. I mentioned DOHMH and ACS as being really valuable partners to provide additional services. And then referring out, we would be more than happy to work with other partners for referrals. So happy to connect with you offline on that.

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Single adults when they come in, they come in through— we have a couple of different intake sites for singles. And then they go to an assessment site where they are there for typically three weeks, something like that. And there's a full medical assessment there as well so that we can make sure that we're— we're placing people accordingly and connecting to services.

COUNCILMEMBER LEE: Awesome. If I could just ask one last question, Chair. Sorry. So I think you kind of actually started going into this. question I wanted to ask is because I think for example, one thing we saw through COVID Is that in an emergency, unexpected crisis situation, there's also opportunity, right? And one of the things I know that came out of that from our side on the-- on the social service side is, wow, we can actually do telehealth online. And we can do a lot of things that we didn't think we could do before, or that were barriers previously, and those things were fast tracked, right?, so that clinics could be able to see clients online, right? So are there-- I would have to say-- and this is something similar to what Chair Won was saying is that, you know, it seems like the

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services at the HERRCs versus the shelters, because they are completely different models, right?, and you have contracts that were done more the previous way.

And-- and perhaps in an emergency situation, because things have to come together so quickly, there's a

lot more flexibility and mobility in movement.

And so I'd be curious to know from each of the agencies, and it's not something you necessarily have to answer today, although if—— I'm sure you have thoughts on it. But, you know, are there things that we can take from the situation that's happening now, and then maybe backtracking it into implementing it in a way that is more streamlined and efficient with the current shelter system or other emergency systems?

COMMISSIONER ISCOL: Let me just start by saying how much I love your question. It really is. It's-it's thought provoking. And it's something that that in emergency management we think about all the time.
I think that, you know, when it comes to contracting in particular, we are looking at ways that we can innovate contract crisising across the city.

I think one of the other things that we've learned in this unprecedented crisis is that we

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really have to take a whole-of-government approach.
And I think it's sort of remarkable, when you think
about this team. I mean, none of us had really I
mean, some of us knew each other. Most of us had not
worked together before August, and we've come
together as a team collectively to address this
challenge as a city. And I think there's a lot of
learnings in how we organize as a city, how we
organize that administration, how we work together,

how we support each other, that can also be applied.

And then I think in the— the contracting piece, specifically, you know, it's been amazing to me, as somebody who is— is new to city government (I started just over a year ago, in February of last year), just seeing how we use the full arsenal of contracting capabilities to address this. Whether we're looking at citywide contracts, emergency contracts, certain MWBE, authorities, intergov contracts, the RFP that we put out that we would love your help sharing, competitive bids, competitive sealed proposals, P cards, I mean, we really are using every tool at our disposal to address this unprecedented crisis.

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And I just love also that there's-- there's so much more that I think we will learn out of this and so much more innovation that will improve the delivery of services. So thank you for the question.

Dr. Long?

DR. LONG: Yeah, actually, I'm mostly going to piggyback on what Commissioner Iscol said. I love the question, too. And I think one of the big takeaways for me is the whole-of-government approach here. You know, I think it's in part because, as we think about the specific needs of our asylum seekers, they really need a variety of things that they haven't been getting where they're coming from, or they've experienced trauma such that they really do need specific mental health needs, at least have specific mental health needs right now.

You know, going back to COVID, I was the-- I am the Executive Director of Test And Trace, now Test And Treat. And, you know, there, we think-- we're already thinking a lot about, you know, everything that we've learned. My Chief Operating Officer, Chris Keeley, right behind me, and I started the city's mobile fleets where we did testing and vaccines, and Test And Treat we get tested, then you

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walk with life-saving treatments, and we started our Telehealth system, our 212-COVID-19. Hotline, those are all things that we're thinking about now. How can we make healthcare better? And it's going to be better after COVID, because of everything we've innovated, we've done -- might I say, uniquely -- in New York City.

With the asylum seeker crisis, I think we're going to have that same opportunity. And I think right now, we're at the stage of understanding what all the specific needs are. And the whole-ofgovernment approach is making us very effective. mean, DOE is on site every day at our families with children's HERRCs, and enrolling kids in school. know, we have a variety of city agencies sitting right in front of you here that we talk, literally, we exchange 50 emails a day. I think that's what That that's what it takes to make New it's taken. York City uniquely successful in this crisis. you know, aside from the whole-of-government approach, I think being uniquely successful here, I do look forward to being able to fully answer your question in the future when we have a moment to take a step back and see what was some of the more-- some

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of the more effective things help improve our health care and other systems?

COUNCILMEMBER LEE: Nice. And we loved-- I was actually one of the-- we were one of the Test And Trace providers, so that was an awesome program.

COMMISSIONER ISCOL: Thank you.

COUNCILMEMBER LEE: And I love I love the wholeof-government approach, because I've got to say, as a
social service provider, like we would oftentimes be
on the ground and we have, like, ten different
agencies were working with and my frustration was,
"Oh my gosh, why can't we all just talk to each
other, and get rid of the silos." And so I'm glad
that you guys are seeing that and working with each
other more as well. So thank you.

COMMISSIONER PARK: I can just answer the very narrow question about—about Telehealth. DHS is actively rolling out Telehealth pilots within the families with children system. This isn't specific to asylum seekers. It is—It's something that we're doing across the board and looking at ways that we can expand on that. You know, it requires making sure that not only do we have the providers on the other end, but that we're solving for the technology

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clients.

aspects of it as well. So-- So we are doing that at something that we think is really important. But because we also understand that-- that individuals can't wait for a pilot to be tested, we are working very closely with If DOHMH, with H+H and others to make sure that we are getting adequate referrals to

CHAIRPERSON WON: Thank you so much,

Councilmember Lee. And thank you so much everyone responding to our questions. I want to acknowledge and thank Councilmember Nurse for being here. And next we'll turn it over to Councilmember Ariola for her questions.

want to say that— that we've come so far from our very first meeting. I appreciate that. I really do. And I appreciate you being present at our asylum seeker meetings that are held regularly and having answers for us. The third thing I appreciate today is that there's not a lot of followup, because you really do have the answers. So— And we don't always get that.

So a couple of things. This was an insurmountable task, and no one could have imagined

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how many asylum seekers would come to our city. But you really did do the best with what you had. So--And Dr. Long kudos to you, because again, my--you know, my whole focus was on vaccinating, you know, the children to go into their children-- childhood vaccinations, and such. So, with the outbreaks that were spoken about. Those are-- Are those just the children who have not been fully vaccinated for childhood diseases? And how much at risk are our own students, are New York students who are fully vaccinated? What are the risks to them if they are in school, and two or three kids in their class get chickenpox?

DR. LONG: Thank you for the question. You know, this is-- could not be more near and dear to my heart. Can I start by giving you some statistics to show we were prepared. But this-- this really represents just the volume of work since we last spoke.

So across our HERRCs, and at our navigation center, we've now vaccinated more than 11-- administered more than 11,000 vaccines, more than 7,000 of those are among children, adolescents less than 18 years old. But that just speaks to this

critical importance and unbelievable opportunity to,
you know, intervene with people that have not had the

4 opportunity to get vaccinated in their home

5 countries.

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Your question was: What can drive outbreaks, like chickenpox outbreaks, things like that. And I would say that the outbreaks are driven by children that are not immune to varicella, or chickenpox. Immunity can be acquired in a few different ways. you get it, many of us, myself included, when we got it as a child that gives us immunity similar to a vaccine. More recently, we've developed the varicella vaccine that didn't exist when I was a child, and there actually is significant protection from one dose. So just to clarify, you said "fully immunized." There actually is protection after one dose alone, which is why it's even more important in my mind that as part of our -- as soon as we see children coming into our sites, immunize them. our HERRCs we've actually built-- One of the lessons learned so far is that we used to have it so that we had vaccination teams, and then we had you come to us, when your parents wanted to bring you. like that. Now it's part of intake: "What's your

- 2 name? How are you doing? Here's your vaccine."
- 3 | Then you get your room card. So we've just ingrained
- 4 | it as part of how we do intake now. And that's
- 5 enabled us to be very, very successful in
- 6 vaccinating, you know, a tremendous amount of
- 7 children coming into our system.
- But it is, you know-- I'm proud that we've done
- 9 7,000 vaccines among children. But I will say we
- 10 have a heck of a lot more work to do. And I'm just
- 11 | glad that these children and our asylum seekers are
- 12 coming to New York City, where we're able to do the
- 13 work, which is, we're hearing from them, different
- 14 than their experience elsewhere.
- 15 COUNCILMEMBER ARIOLA: And the students who are
- 16 | fully vaccinated, and their students, New Yorkers
- 17 | that go to school there, they should not be at risk
- 18 | for any of these childhood diseases, because they are
- 19 | already immunized against it. That's correct?
- 20 DR. LONG: They have substantial protection from
- 21 | being immune predominantly in children in the US from
- 22 | the-- already receiving the varicella vaccine, which
- 23 is a requirement of DOE.
- 24 COUNCILMEMBER ARIOLA: Okay. And the other
- 25 | thing, I'm really-- I'm so happy to find out that

to them upon their arrival?

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they're going to have-- have primary care physician
access. And that-- that's private primary care
physician access? So are they-- Do they have
Medicare? I'm sorry, Medicaid? Is that being given

DR. LONG: Yes. So, um, great question. I was smiling, in part, because I'm the public system. So they have, I guess, I haven't thought about quite this, but public doctor access.

But what I jokingly mean by that is that we're offering Health + Hospitals resources to as many of our asylum seekers at DHS, or to HERRCs as possible. They're going see the same pediatricians at Bellevue. And we're trying to plug as many of them in as possible, and I think we've been really successful doing that. It's part of the reason why you're hearing from Bellevue doctors as we heard earlier.

But, um, yea. Our goal is to plug every child into a pediatrician and they'll be their doctor longitudinally moving forward.

In terms of their insurance, what we're seeing among asylum seekers coming in is that a very substantial number of asylum seekers, both children and adults, qualify for health insurance in New York

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State. Now that can mean based on their parole status that they qualify for Medicaid, or it could mean that they qualify for New York State's Essential Plan, typically category four. Either way, we're enrolling them in healthcare, and I believe the latest statistic, my chief operating officer will correct me if I'm wrong here, is that we at our HERRCs and navigation center, have actually been able to enroll through Metro Plus around 8,000 asylum seekers in health insurance. I like to talk a lot about how vaccines and medical care can save your life. But I also want to say insurance can save your life too.

COUNCILMEMBER ARIOLA: Exactly. I just have a couple of more questions Chair, please.

So this is for DHS: When kids-- When I spoke about the family shelters, because that's what I have in my district. So if you have a family and each child is-- is mandated like any other child to go to school, correct?

22 COMMISSIONER PARK: Correct.

COUNCILMEMBER ARIOLA: Okay, great. So-- And if they're not going to school, what is the-- what type of-- of check and balance do you have to make sure

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and say, "Well, family in room seven, two have their children are not attending school?"

COMMISSIONER PARK: Sure. So we do daily wellness checks on families, and part of the instruction is: Are kids going to school? Do we see kids in the-- you know, school-aged kids in the building during school hours? The provider-run sites -- which is the majority of our emergency sites at this point, although not all of them -- the caseworkers would call the family in for a case conference, right?, talk about the importance of school, really try and -- and encourage -- find out what the barrier right is, right?, is the barrier, you know, anxiety about language? Is the barrier transportation? Is it, you know, not understanding why it's important? But work through those, right? We really try and take a social service approach to solving that problem. For the sites that don't have providers on site -- because as I mentioned, we've been standing up very quickly -- this is part of the training that we do with our National Guard, and agency staff volunteers, to flag those situations. And then we would have DHS staff doing that same kind of case conference.

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At the end of the day, it is ultimately parents who are responsible for making sure that their children get to school. You know, DHS is not in a position to condition shelter access, or anything like that, on school attendance. But it is something that we take really seriously and make sure that we are following up with the parents. You know, in the most extreme case, where we felt like there was neglect going on, we would flag that for ACs. But that's a very extreme case. And we would certainly do a lot of engagement with the family before we got to that.

COUNCILMEMBER ARIOLA: But when a child does not go to school does this-- Like, I'm notified if-- if my child doesn't go to school. Who does the school notify? Is it the provider? Or the parents?

COMMISSIONER PARK: No. The parents.

COUNCILMEMBER ARIOLA: So just-- I'm going to give you a situation that we're seeing outside shelters, family shelters. On school days, oftentimes, the mom is on the street, baby kind of wrapped in a blanket around her back and say a school-aged child between seven and eight years old, that is selling any type of product from chocolate to

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whatever it is on-- on the street, and they're
bobbing in and out of traffic. We've-- we've worked
with the provider. We've worked with the NYPD.

We've worked with ACS on that. I want you to be
aware of it. That's the only reason why I'm bringing
it up, because this is something that's happening.

And if it's happening in my district, it must be

So if you find a provider that is not meeting the standard, or a subcontractor that's not meeting the standard, what's the process to then remove that provider and replace them with someone who will do the proper job?

happening in districts across the City of New York.

COMMISSIONER PARK: Sure. First of all, thank
you for flagging the issue. Absolutely something
that we will follow up on. You know, our goal in
general is to have providers succeed. And this is—
this is true in this case. There's been other
circumstances where I've testified in front of the
Council about, you know, various provider questions.

So when we identify a provider where we feel like they need to be focusing more on a particular issue, we will-- we start with working with them. We can put in-- put them on a corrective action plan. We

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profits.

can, you know, embed DHS staff more closely in their 2 3 operations. We will do more intensive monitoring. 4 The way DHS is structured, we have program administrators and then under them program analysts. Each of them have a portfolio of-- of shelters 6 7 clustered by providers so that we have staff who 8 really understand that -- what is happening with a particular provider who can be there, who can be on the ground. So our first step is to-- is to really 10

try and work with the provider to correct whatever

situation it is. We really value are not-for-

You know, when something goes wrong, I think-- Or let me be slightly softer. When something is not going exactly the way we would all like it to, it may be, you know, a lack of understanding, it may be staffing challenges on their part, because we certainly know that we're all suffering with-- in the current labor market. So-- So we work on how we-- what can we do to collectively fix the situation. If we get to a situation where a not-for-profit is ultimately not providing this quality of services that we need. Nobody is too big to fail. I've been a DHS about three and a half years, we have shut down

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several providers because they are not providing-including some fairly large ones, because they are
not living up to our standards, and we will do that.
But-- But that is hopefully the end-- a fairly
extreme end result as opposed to something that we
would go to immediately.

COUNCILMEMBER ARIOLA: Okay, and just-- and that's because-- because your staff goes out to see the provider, make sure things are going well. So my final question is what is the current staffing for your agency to go out and do oversight at-- at 92, you said? 92? 93 different locations? That's a very-- that's a very big job.

COMMISSIONER PARK: Yes. Absolutely. So DHS is about a 1900 person agency. Of that about 500 (these are very approximate numbers) are DHS-PD. So they're not doing the direct social service oversight. The majority of the rest of those people work in— in shelter operations. There are a handful of directly-run sites. So actually, this is outside the emergency space, but like 30th Street, for example, the Bellevue intake site is— that is— there is no on—site provider there. That is wholly run by DHS. So the numbers that I just included, include our

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directly run sites. And then the rest of the agency
is really focused largely on-- on shelter operations.

COUNCILMEMBER ARIOLA: Thank you so much. And thank you for the latitude, Chair.

CHAIRPERSON WON: Thank you. And now I'll turn it over to Councilmember Brewer for questions.

COUNCILMEMBER BREWER: Thank you. And thank you for the tours of the HERRCs. And I think I know many of your shelters. Bellevue should be shut down and torn down and start over, Molly, just FYI, at Bellevue.

But first question, just in terms of food. I know that the Chair asked a lot of questions about this. But literally: Can we not do just rice and chicken? I mean, why is it so complicated not to have things that are just really specific? Is that the kind of menu that you are providing? That is what people want? That's what I want. That's what people want? And literally something that's so basic, but I don't think that's what's being offered? Or maybe-- maybe I'm wrong.

COMMISSIONER PARK: So there are multiple vendors because there's-- there's three vendors that have direct DHS contracts, and then somewhere in the

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2 neighborhood of about a dozen vendors that are 3 contracted through our not-for-profit providers.

COUNCILMEMBER BREWER: Right.

COMMISSIONER PARK: So there's a variety of different meals.

COUNCILMEMBER BREWER: Okay.

COMMISSIONER PARK: You know, we do-- we are meeting the needs of a very wide variety of-- of people because we are operating a system of 71,00.

I've heard the feedback from the Council, and-- and appreciate that, and we will certainly take it back.

COUNCILMEMBER BREWER: Okay. Can you tell us-- I think you said two MBWE, and one long-term. Can you tell us who the vendors are?

COMMISSIONER PARK: Yes. Absolutely. My team gave me a very detailed binder here, so I'm just going to flip to the right tab.

COUNCILMEMBER BREWER: Thank you. Food is your issue. Schools are okay. I don't know-- but food is your problem. I'm just saying. You know, you just-- It's like school food, go to a class. Teachers are great, principal is great, food sucks. That's the same problem here. And can we get a list of the

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- 2 menus? I know that sounds silly, but that will—3 will help you solve the problem.
 - COMMISSIONER PARK: Sure. So the three food

 contractors, these are the direct DHS contractors, so

 this does not include the what the not-for-profits

 contract with: A company provider is Dortege de

 Hall[ph], which covers the Bronx, one of our MWBEs;

 R.C. Stillwell, LLC covers Manhattan; and then
- 11 COUNCILMEMBER BREWER: Okay.
- 12 COMMISSIONER PARK: Those are again those are the 13 DHS contractors.

Whitson's Food Service covers Brooklyn and Queens.

- 14 COUNCILMEMBER LEE: Could you repeat the last one 15 for Brooklyn and Queens?
- 16 COMMISSIONER PARK: Whitson's Food Service.
- DR. LONG: And councilmember, I can answer for the HERRCs if you'd like to.
- 19 COUNCILMEMBER BREWER: Sure, go ahead.
- DR. LONG: So just to-- to emphasize one of the-the way that you phrase the question because I can
 firmly agree with this.
- 23 COUNCILMEMBER BREWER: I'm pretty direct.
- DR. LONG: You said what people want.

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COUNCILMEMBER BREWER: Yes, I'm-- They want scratch kitchen. They want they want to fix-- they want to have the hot plate, which they can't have, and they want to cook themselves. That's the problem.

DR. LONG: I do my job as a primary care doctor, where I'll see my patients this afternoon, is giving people what they want.

COUNCILMEMBER BREWER: I try also.

DR. LONG: I know you do.

COUNCILMEMBER BREWER: Go ahead.

DR. LONG: So what we've done at the HERRCs, which has worked well so far, and we've talked about this a little bit before, but we're about to embark upon a large door-knocking campaign for it, is we've started to do surveys. So in terms of identifying what people want, no better way, as you got the information that you have, than just asking people.

So at HERRCs, we started to ask people to rate each individual meal, some meals got low scores, some meals got high scores. I've given the example before, but I just think it's telling that from West Africa and Senegal, to people coming from Venezuela,

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- 2 Ecuador, very few people liked roast beef. Very 3 unpopular.
- COUNCILMEMBER BREWER: Right. Chicken and rice. 4
- DR. LONG: So we found that there were certain menu items that they actually universally, people 6 7 really enjoyed. We built our menus around that.
- We're continuing to evolve them. 8
 - COME BREWER: Okay.
- DR. LONG: We're planning the door knocking 10 11 campaign to refresh that too, which I'd love to share 12 with you when it's done.
- COUNCILMEMBER BREWER: Okay. And so you'll send-13 14 Somebody will send us some menus when you can, from the-- I guess it comes from your nutritionist.
 - COMMISSIONER PARK: Our nutritionist oversees the menus, so yes, we can follow up with that.
 - COUNCILMEMBER BREWER: Okay. If he or she could send on that.
- 20 DR. LONG: We're happy to as well.
- 21 COUNCILMEMBER BREWER: Okay, second question. don't under-- when I go to the HERRCs, I see a lot of 2.2 2.3 people at those desks, and it is true that, you know, they need to be there. But SLSCO, I think, does 24 Brooklyn, and then you got DocGo. So I want to know 25

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money.

what sites these companies are managing, and how much has been spent, I guess of the \$135 million. This DocGo guy. He just paid for millions of people on his own to fly to Ukraine and be volunteers,

according to the papers today. So he's got a lot of

So I'm just wondering, these two contracts, how
much? And the people the tables are nice, but they
seem like a lot of them, right? I mean, we could-- I
could handle some of their stuff in pretty much five
minutes. So I need to know why so many of them, and

what are they doing, and maybe you don't need so many?

DR. LONG: I think the question may be predominantly for me, they'll give me a chance to answer in a moment. So we use a couple of different vendors for providing frontline staff. They perform functions like intake, where we do things like, not only check you in but assess, do you require a diabetic meal? Or do you need a gluten-free meal? Do you have-- Are you a person living with a disability that we can make a plan for, to make sure that you are safe and comfortable your whole time staying with us?

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So it's a range of things. And DocGo is one of our vendors that's providing those types of services that I was just sharing. DocGo is at several of our HERRCs. And actually our only HERRC in Brooklyn, which is the Brooklyn Cruise Terminal is not SLS, it's DocGo.

And, you know, I will say in terms of the functions that we have at our sites. You know, some things that we started off in the beginning doing, we're doing more of now. We started off making sure that our staff were predominantly bilingual, now we're really maximizing that. So as you know, talk with our frontline staff, they're almost all bilingual.

We're also seeing, as we've had-- as we were getting an influxes of people from buses, there was a need to have more staff to receive all of them at once. So we're right-sizing our model every day now, literally every day, so that we can make sure the functions are being completed by the most reasonable number of people with our vendors. And that's why at our HERRCs, we have H+H staff on site or available 24/7 that's responsible for exactly what you're talking about.

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COUNCILMEMBER BREWER: Okay, well, so the-- but I guess my question is how much has been spent at DocGo? So DocGo is at all of your sites? There is no SLSCO?

DR. LONG: SLSCO at our sites is still at the Row Hotel.

COUNCILMEMBER BREWER: Okay.

DR. LONG: And DocGo is at several of our sites.

I can get back to about with a list of which sites

DocGo is at, if you like.

COUNCILMEMBER BREWER: Okay. And then just how much has been spent? Yeah. Go ahead.

COMMISSIONER ISCOL: Yeah. The SLS is also doing reticketing and some logistics support at the Port Authority bus terminal. The only thing I'd add to what Dr. Long said is, in terms of staffing, there are some things we're doing more of some things that we're doing less of. But we don't have a crystal ball to be able to predict what's going to be happening day-to-day or week-to-week. There's no correlation of intakes based on the number of buses coming. We have to be prepared for what could happen in May once the COVID Emergency ends and ostensibly Title 42 ends. So a lot of those things day-to-day

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2 also adjust the staffing numbers at these different
3 sites.

COUNCILMEMBER BREWER: Okay. So when you send us a numbers, the information, about who's where will it include the numbers as to what you're paying for the contract?

COMMISSIONER ISCOL: Yeah, and I can tell you that the SLS contract was registered at \$135 million, of which we've paid to them, as of the 27th of February, \$8 million.

COUNCILMEMBER BREWER: Okay. And how about DocGo?

DR. LONG: On DocGo, we can get back to you about cost. To answer your gating question, SLS is currently at the Row and Walcot, and DocGo is at our other five HERRCs. And then we can get back to about cost. The number we shared earlier, just to paint the larger picture for the HERRCs, is that the H+H spend on the HERRCs through the end of January is \$141 million.

22 COUNCILMEMBER BREWER: Okay. Go ahead.

COMMISSIONER PARK: Just to chime in, I think that the DHS model looks fairly different because we do have intake sites, right? So a lot of the initial

2 services that Dr. Long referenced, right?, are

3 happening-- those initial touch points are happening

4 at PATH, at--

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COUNCILMEMBER BREWER: And those are your staff?

6 COMMISSIONER PARK: Right. Yes, at PATH and 30th

street are our staff. Women's intake is the only one

8 that is contracted.

COUNCILMEMBER BREWER: And Women is with the-one of these companies, or a different company?

COMMISSIONER PARK: No. Sorry. That's Health
USA. It's a not-for-profit. But-- But also just

13 really want to piggyback off of what Commissioner

14 Iscol said, and this is something that DHS has-- has

15 lived for a long time, right?, that we really, we

16 have to plan for a peak. Because-- because of our

17 | legal and moral obligation to shelter people. So,

18 you know, there are moments where it feels like-- not

19 enough moments, but sometimes there are moments where

20 | it feels like there are some extra resources, but

21 because we are managing towards the peak times,

22 right?, whether it's census capacity-- whether it's,

23 you know, bed capacity for places to put people or

staff, I'd say right now we're a pretty long way from

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planning for peak staff. But it is the sort of the
reality that we all have to live because of the--

COUNCILMEMBER BREWER: I got-- I understand that.

I mean, these contracts are massive, and it's more
like, at the Row or at the Wolcott, people were nice.

Everybody-- but it just seemed like they were sitting at the table, maybe it's a lull time. I got it. But it's a lot of people. I'm just saying. It's a lot of people and a lot of desks, and okay. But focus on the food. You know, less on the desks. I mean it.

You know, that would make your fine people much happier.

Okay. Now I don't understand this federal reimbursement, because you got the \$800 million, which is out there somewhere, and then you got \$8 million. And so I don't understand— it said that last year "FEMA confirmed the 7.89 million has been awarded to the city through FEMA's emergency food program." But then there's— also there's— and I think that's out of the \$8 million, but then there's \$800. So explained to me what's going on with this reimbursement?

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COMMISSIONER ISCOL: Yeah, so the \$800 million for the emergency food and shelter program is federal funding that is national.

COUNCILMEMBER BREWER: Right.

COMMISSIONER ISCOL: Right. So it goes-- It is a reimbursement to-- nationally. Not just to New York, not just in New York City, based on cost recruit of which we've gotten less than \$8 million in funding.

COUNCILMEMBER BREWER: But people say -- I'm just telling people, I'm not saying that they're right -- that it's because you haven't submitted the receipts. Because I assume you have \$800 million of receipts. My feeling in life is you have submit everything having done this for the city of New York under the Dinkin's Administration, and then you try to get the whole \$800.

COMMISSIONER ISCOL: Well, what I will say is that OMB, ourselves, the administration has been submitting the receipts. We have been working very closely with FEMA around this. And we will see what happens.

2	С	COUI	NCIL	MEMBER	BR	EWER:	Sc	, so	far,	you've	gott	en
3	\$8 fc	or	the	receip	ts	that	you	have	subm	itted.	But	you
4	have-											

COMMISSIONER ISCOL: Just to be clear, we are competing with every other jurisdiction in this country, the southern border, Colorado, Illinois, Chicago, for the emergency food and shelter program. So it is— it is not like Congress passed \$800 million that's supposed to be going to New York City or New York State.

COUNCILMEMBER BREWER: But you have submitted receipts for more than \$8 million.

COMMISSIONER ISCOL: That's correct.

COUNCILMEMBER BREWER: Okay. And then what's the-- then so the \$7.89? Is that what you're referring to? That's the same thing? I assume it's the \$8 million, close to it?

COMMISSIONER ISCOL: Yes.

COUNCILMEMBER BREWER: Okay. And then there was another \$8 million that was available earlier? Was that something that you know about? Or am I mis-
COMMISSIONER ISCOL: I think we might be talking about the same pot of money. I'm not sure.

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COUNCILMEMBER BREWER: Okay. And then the other question I have is: The folks who are at the Cruise Terminal. Obviously, they can't stay forever.

What's going to happen to them?

COMMISSIONER ISCOL: So yes. We-- we have to shut down the Cruise Terminal once we get into cruise season. You know, as I've said in this unprecedented emergency. One of the things when, we set up, you know, and deal with setting up HERRCs, which are three dimensional puzzles, we have to solve a variety of things with each and every one of them. the things that we have to solve for is use, right? Randall's Island was not available in September because of seasonal use. Brooklyn Cruise Terminal was not available in the fall because of seasonal use. Brooklyn Cruise Terminal will not be available after April, or starting in April, because of seasonal use of the cruise ships coming in. So we're currently looking at other options. We're siting additional locations, and we will work with the individuals there to determine what the next best-next best step is for them. And Dr. Long anything to add to that?

DR. LONG: No, I think you covered it.

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COUNCILMEMBER BREWER: Okay. In terms of DHS, I have a wonderful, as you'd probably know, Molly Park. the hotel Newton has—— I love the sergeant there.

He's from Binghamton, New York. So how long is the National Guard going to stay? Will the governor keep them indefinitely? They do a great job. I think they're fabulous. They're bilingual. They're from New York State. They love this opportunity, et cetera.

COMMISSIONER PARK: I couldn't agree with you.

COUNCILMEMBER BREWER: Me and the sergeant are good friends now.

COMMISSIONER PARK: The National Guard has been a tremendous asset to the-- to our operations. We really appreciate the state's engagement with us.

And, you know, the individual Guardsmen have been fantastic, engaging in the training that we've provided, and working really closely with us.

We don't have a specific end date on the National Guard. We work really closely with our state colleagues, and—— and for right now we're on status quo.

COUNCILMEMBER BREWER: I was going to say-- So let's say it's an in-kind support, I would call it.

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2 Are you-- They're charging us or they're paying for 3 the whole thing?

COMMISSIONER PARK: It's an-- As of right now, it is an in-kind support.

COUNCILMEMBER BREWER: Okay. For me, I-- You should keep it as long as possible and probably try to increase it. Are you asking for that? I love my nonprofits. But these guards are pretty cool.

COMMISSIONER PARK: We absolutely agree with you, Councilmember. Yes. We're working very closely with the state to make sure that we get as much of that resource as possible. You know, the guards have—
They— We train them on on DHS operations, but they have significant training obligations themselves. So they are cycling in and out. But— But yes, we're—we appreciate them, and we'll continue to do that.

COMMISSIONER ISCOL: I just want to add one thing to that on the National Guard. We have requested sort of continued additional support. The state has made a commitment of somewhere around a billion dollars to this program. They have not made clear yet exactly what that means and what that will look like in terms of the reimbursements and how we access that funding. It's also not clear as to whether the

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- National Guard will or will not be included in that—
 in that commitment.
 - COUNCILMEMBER BREWER: A billion. So about a billion commitment, but we're not clear if the in-kind contribution is part of it.

COMMISSIONER ISCOL: We're still working out all those details. Correct.

about a billion dollars. Okay. And then my final question is: Regarding just the DHS folks and how-I mean, you-- What are you dealing with? If they have no money except for the perhaps insurance. Many of them are working however. I don't care what you say. They are working. And we help them work. You can't help them work, but we can help them work. And so how-- Is it possible that they could get other kinds of housing? How are you handling that? You have to pretend they're not working. That's fine.
But-- But they are working? So what is-- how is that taking place?

COMMISSIONER PARK: So first of all, let me say that the administration has been very vocal, and we will continue to be vocal, and we appreciate the--

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COUNCILMEMBER BREWER: Working papers. I miss
working papers.

advocating for more work authorization because-
COUNCILMEMBER BREWER: Yes, we know that. But it
hasn't happened yet.

COMMISSIONER PARK: --your support in-- in

COMMISSIONER PARK: Agreed. The-- What benefits people are eligible for varies very specifically on the status of their immigration case. I think Dr.

Long mentioned when people are on-- on parole, which is the specific term of art here. They are-- While they are on parole, they can be eligible for certain benefits. If that parole expires, they lose eligibility for those benefits. So we are certainly working with-- with clients to connect them to anything for which they are eligible. But it is a very retail, client-by-client analysis.

COUNCILMEMBER BREWER: All right, just finally:

Is there a difference in the cost for somebody at a

HERRC shelter versus a DHS shelter, and is that

something that you take into account?

COMMISSIONER ISCOL: Can you clarify the question?

1 2 COUNCILMEMBER BREWER: I'm just saying if 3 somebody's staying in a HERRC shelter, it's x cost 4 per night, depending on the Row, depending on the 5 Wolcott. COMMISSIONER ISCOL: I mean, every single shelter 6 7 is a single--8 COUNCILMEMBER BREWER: Versus DHS. 9 COMMISSIONER ISCOL: --every single HERRC has 10 different costs as well. We target a per diem across 11 the whole-of-government approach of around somewhere 12 between \$350 and \$375. I think it's actually about 13 \$363 is the number for the per diem average, but 14 that's for both systems. 15 COUNCILMEMBER BREWER: Alright, and how about 16 DHS? 17 COMMISSIONER ISCOL: That-- that's an average for 18 both systems. 19 COUNCILMEMBER BREWER: For both of them. 20 COMMISSIONER ISCOL: Yeah. 21 COUNCILMEMBER BREWER: All right. So--COMMISSIONER ISCOL: And again, it's-- Every 2.2 2.3 single one of these locations has different costs. So it's even looking at-- You know, I don't want to 24

speak for DHS, but even looking at the variety with

COMMISSIONER ISCOL: We-- we have had extensive

conversations with the State, advocating for a lot of

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help, and we have submitted through different systems
that are used to request state support for
emergencies for that type of help.

Okay. For the shelters for--CHAIRPERSON WON: that are been by DHS, we've gotten multiple phone calls from constituents who are shelter residents were migrants, refugees, asylum seeker status, about night raids from the shelter providers, were in DHS shelters, there seems to be no privacy where you know, you're not allowed to lock your room, the locks are completely removed, and there are no key cards, no nothing. Whereas in the HERRCs, you're able to have a key card and you can close and lock your door. And obviously the shelter-- the administrators can enter any room, but other residents can't just go in and like go into your room. Can you help me understand what's going on with some of these shelters? Why they-- they can't have any privacy? COMMISSIONER PARK: Let me-- Thank you,

Councilmember. Let me try and clarify the situation. So the shelter provider maintains access to individual rooms. Other clients in the shelter do not have access to people's rooms. We do do daily wellness checks, and if you-- if a-- particularly on

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the families of the children side, if you have not signed in and out within a 24-hour period, we will knock and ultimately enter the room, because we think it is really important to lay eyes on every family that— you know, speaking not specifically to the—to the asylum sites but— or the emergency sites, but across our system in general, doing that has averted tragedy more than once, right? It is important that we are engaging with families and that we know where people are, so that if there is a situation going on that we can— we can engage.

But there should not be a situation where other clients have access to one another's rooms. If you want to send me specific addresses, I'm happy to follow up on that.

CHAIRPERSON WON: I'll definitely be following up because at my DHS shelters, they are not allowed to have any privacy. You can't lock the doors. Whereas in the HERRC, there they have a card key-- a key fob, just like any other hotel, so that you have privacy. So in my DHS shelters, they've all been removed. So they're all open. And we continue to get reports on recordings of shelter providers in retaliation every time they come to my office, that they go in at night

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and take things from them, anything from clothes,

toys, jackets. So we'll be sharing that information

with you.

COMMISSIONER PARK: I just want to stand up in defensive of the not-for-profit providers who have really stood up to do heroic work here. You know, while I certainly will investigate any instance of an individual shelter operator, individual staff person taking action that is inappropriate, I think overall, our providers are doing really heroic work. They do enter clients rooms, but it is in the interest of wellness checks. And-- and I will leave it at that.

Many providers who are doing that. But I seem to get reports of not such good ones. So I'm going to be following up so that you have records of them and we can follow up together on those shelter providers, because I have very I have very high concerns because those things are circulating in my district.

COMMISSIONER PARK: Absolutely. Absolutely happy to follow up.

CHAIRPERSON WON: Thank you for the shelters, I think we've gone through most of the questions that we had. Could you help us understand the timeline

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2 for vendor selection in an emergency of how pricing 3 is determined?

Are all offers considered, or certain offers rejected because of unreasonable costs? Can solicitations for emergency procurement include cost flexibility. This is more for MOCS and DCAS.

MR. DIAMOND: Thank you, Councilmember. In terms of how the selection process occurs during an emergency. I would note as the Commissioners and Dr. Leung have spoken to, that a variety of procurement vehicles have been used in order to respond to this emergency. In fact, almost all of the tools available to the city. So in each of those cases, there's going to be distinctions between the way that that— that that process is done.

However, specific to emergency purchases which, of course, have been utilized in this example, each agency is required to-- to use as much competition as practicable under the circumstances. And what we find in practice is that a variety of factors influence us, some of which have been spoken about including vendor availability to level up to the need that has had, the availability of the goods or the or the services in a very literal sense, which can be

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disturbed. And when it comes to price, of course,

the ability to do something immediately, is generally

going to be more expensive.

So all of those factors go into what-- how a vendor will be selected and how those prices and negotiations will occur.

Um, to your question regarding: Are certain offers rejected due to unreasonable costs, or are all offers considered? Generally under emergency procurement, no different than standard procurement, you would—you would not summarily dismiss, you know, one proposal or not. Price is going to be a factor. And depending on the selection method used, it would be different levels of factors we've referenced and considered in a competitive sealed bid, which has been utilized in part for this emergency. Price is going to be the determining factor. Whereas in other RFPs, of course, that's not the case.

And to your question, regarding cost flexibility, could I ask: In terms of-- Is there a specific aspect of cost flexibility that you're referring to or more generally?

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CHAIRPERSON WON: Well, I'm asking mainly because I see such a wide range in food procurement for the same product.

MR. DIAMOND: So I think again in the-- each individual negotiation will have different factors that will-- that will affect the outcomes, and will affect the way that it's gone.

So certainly, solicitations for emergency procurements can include—— can include very different negotiations based off of the need that needs to be filled at the time. And I would also note, as Dr. Leung and Commissioner Iscol have highlighted, these contracts have not stayed the same from the moment they were signed. There was immediate pressure. Those are not the exact same things that are being offered right now. However, that might not be immediately reflected in that kind of contract max.

CHAIRPERSON WON: How long will the declared state of emergency continue and what happens to the emergency awards after emergency was declared over?

MR. DIAMOND: Thank you Chair Won. So a formal state of emergency as in, promulgated by the Mayor or the Governor is not directly tethered to the emergency purchase as we refer to it in the PPB

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rules. So there's a specific emergency declaration that is made, that is not directly tethered to a state of emergency.

So for example, as you know, emergency purchases are used almost every day of the week or every week in order to respond to relatively routine, so to speak, emergencies, such as a wall falling down, and HPD immediately moves to secure the necessary services to stop it impacting another building right next door. Those are classic emergencies that happen all the time, and those are untethered to any formal gubernatorial or mayoral state of emergency.

So in this case, DSS on behalf of all mayoral agencies submitted a declaration of emergency to the comptroller and the law department that was dated July 29, 2022, declaring the state of emergency specific to the procurement. So that will last the entirety of the time for these procurements. So there's no— there's no question of gap.

CHAIRPERSON WON: Okay, and what happens when it's declared over? What happens to the existing procurement?

MR. DIAMOND: So the declaration of emergency specific to the procurement will last the entire

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2 length of the contract in order for it to be procured 3 that way.

CHAIRPERSON WON: Oh. I see.

MR. DIAMOND: Because fundamentally, it is a-it's a source selection method. So if it's a three
year contract, it will last that.

CHAIRPERSON WON: Okay. And can you explain to

DHS's \$237 million contract with the HANYC Foundation

Incorporated to secure hotel site for asylum seekers?

And how much has already been spent under this

contract?

I'm happy to take that one. So HANYC is the Hotel Association for New York City. We started working with them during COVID, and have— have tapped back into them in this particular emergency. They are serving as a coordinating entity for— for sourcing and then paying hotels. So we work with them to identify hotels that can comply with our standards, and operate the way we need to operate, and then they are responsible for managing the day—to—day invoicing and payment of those hotels. So the \$275 million that you note is— That is actually funds that are

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2 largely being passed through directly to the hotels 3 where services are actually being offered.

The reason we do that is twofold. One, you know we've had a 50% increase in shelter census with almost no increase in DHS staff. So we certainly need a way to manage the contracts effectively, and this helps with that. But—But much more importantly, because we are paying the hotels through the HANYC contract, it means that the not-for-profit providers, many of whom are fairly small organizations, don't have to take on that burden and don't have to take on the financial obligation of month—to—month payment of the hotels. With respect to how much has been spent so far, I'll need to get back to you on that one.

CHAIRPERSON WON: Okay. In November 2022,

Governor Hochul announced that a total of \$3 million

will be administered over three years to provide free

immigration, legal services, and assistance with

critical application filings are required

appearances. Has MOCS received a copy of this

procurement, and have to the agencies like NYSA or

MOIA considered duplicating some requirements on the

procurement, and is the \$3 million enough given to--

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for the magnitude of this asylum seeker crisis? And how would you recommend this funding be distributed in our city?

MR. TORTORICI: MOIA has not received a copy of the procurement. However, we are aware of the State's \$3 million expenditure. We don't believe that \$3 million is enough to serve the immigration legal needs of 40,000-plus people, taking Action NYC case rates at \$480 apiece, you would be looking at more than \$19 million. And the services that this population requires are— are greater than that.

So we don't have a copy of the procurement. We have been in communication with the State. And we're actively talking about collaborations.

CHAIRPERSON WON: Okay, I assume nobody else no one else has any more information on this?

COMMISSIONER ISCOL: No, I've got nothing-nothing to add beyond what Tom already said.

CHAIRPERSON WON: Okay. I guess we should all follow up.

In the September Council hearing, the Mayor's

Office of Immigrant Affairs testified that they are
staffing their office with an additional 10 language
access specialists to be better addressed the need

of these 10 staffers at MOIA.

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for translation interpretation. Right now as we're
going over the next upcoming budget, we know that
MOIA will also be affected by the PEGs, and you'll be
losing staff headcount. What mechanisms did the
Administration put in place to facilitate the hiring

MR. TORTORICI: Thank you, Councilmember. The positions are posted. And we are actively recruiting for the open positions. They can be tricky to fill, because they are fairly technical. The language access specialist position, for example, makes recruitment especially challenging. So we've been actively interviewing and selecting candidates for hire. We've reached out to our vast CBO network in which there are many people with multilingual capabilities. And we continue to work closely with OMB and all agency partners to onboard newly hired staff.

CHAIRPERSON WON: Okay, great to hear that that's still moving forward. My last question is: I'm clearly a big fan of how the HERRCs are run, especially since I see such a contrast and what I hear from my constituents and the schools. But I'm wondering, why was the creation of HERRCs prioritized

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over investment in the existing shelter system when

DHS is short-staffed, DHS needs more funding, and

they already have such a large chunk of the shelters?

Would-- would expanding the existing shelter system-
was that considered an option from the Administration

before deciding to open up the HERRCs?

COMMISSIONER ISCOL: I mean, I would argue with the opening of 90-- look, I mean, you know, as we've said, repeatedly, this is an unprecedented crisis.

And I think in this unprecedented crisis, I would argue that the opening of 92 emergency shelters by DHS, especially when you consider on average, it takes them two years to open one, is an expansion of the shelter system.

I would also say that, you know, when we opened, one of the things that the Mayor and the Administration sort of made clear, is that we were going to have to take a whole-of-government approach to this. This could not just fall on the shoulders of any one agency. And so collectively, we are working together to meet this unprecedented challenge and emergency.

CHAIRPERSON WON: Thank you.

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DR. LONG: Can I-- Just to add on a few words there. I think the-- the, what Commissioner Iscol said about this being an unprecedented crisis is exactly right. There were times where we were receiving, you know, hundreds of asylum seekers coming into our city every day. And we needed-- that was-- as we said earlier, one of our main lessons so far of everything we've experienced, is the importance of an all-of-government approach and not just one agency or another, has the full responsibility of having to deal with a crisis of this magnitude which we haven't seen before.

So at H+H, we were proud to step up to be able to offer the HERRCs, which we designed to meet the needs of this crisis, to help the city overall, and I think the all-of-Government approach that we've had working, you know, in lockstep at every step of the process has been, I would say, essential to the success we've had in helping so many asylum seekers so far.

COMMISSIONER PARK: Yeah. And I echo what my colleagues have said, right? The shelter system absolutely has expanded, right? We have 92 additional sites. We have brought in new providers.

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We have adapted our system in ways that a year ago we
couldn't have contemplated. It put a significant tax
on the organization, and we really have obligations
for the 48 to the 48,000 clients that we have who
are not asylum seekers. We want to take our
responsibilities to both populations very seriously.
So we are incredibly grateful to H+H for the work
that they have done, and really applaud the whole-of-
government approach that has been taken.

DR. LONG: Chair Won, I apologize for saying this. I think you might have been made aware. I see patients on Fridays, and I have to leave in a few minutes. So I was wanting to offer if there are any critical questions, I'd really love to answer them now. And I'll leave my staff as well to--

CHAIRPERSON WON: We're wrapping up. I think Councilmember Brewer just had one last question.

COUNCILMEMBER BREWER: Just back to the issue of the staffing and the SLSCO and DocGo. So do you do an audit, just as you're doing with the food, which is appreciated, some kind of an audit to see if you need this kind of staffing for this number of people, just because we're trying not to waste money.

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DR. LONG: Yes, we absolutely do an audit on a pretty much a daily basis. So we not only have our staff that are directly overseeing our main H+H staff on site at all of our SLS and DocGo sites that every day, take a lay of the land, see what's needed, see how everything is going, then we have executive check-ins at every level as well.

So our staff, as you know, from being at our sites are deeply involved in the operations. And we've built out the model so that each aspect of the operations were overseen directly with H+H staff. I think as we go forward, we're going to have more and more opportunity to continue to have our model evolve. And I welcome that. I mean, I think we've made a lot of really amazing changes at our HERRCs, like, for example, being able to offer vaccines at the point of intake for all the children that haven't had the opportunity to receive these life-saving vaccines before, and you can count on us continuing to do that moving forward.

22 COUNCILMEMBER BREWER: Okay, thank you.

DR. LONG: You're welcome.

CHAIRPERSON WON: Thank you so much to everyone being here. Your collective agency, citywide efforts

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for our migrants and refugee asylum seekers are-- are seen with much gratitude and appreciation. And one last thing I want to just note for all of you: If we can all across the DHS and HERRC shelters look out for our DOE registrations to go to public schools, because I am also getting notified of students ending up in our charter schools and then getting confused and coming back into our public school system. So if we could all work together on that I would appreciate it. Thank you so much for your time this meeting is now adjourned.

Thank you okay. Everyone can go but we have one public testimony

COUNSEL: If anybody signed up to testify in person today, please fill out a witness slip in the back and we'll just pause a moment.

Okay, we're going turn to public testimony.

Seeing no one here in person will be calling virtual panelists will be limiting that testimony to two minutes each and please begin once the sergeant has started the timer.

Yeah, again, once your name is called a member of our staff will unmute you and the sergeant arms will

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2 set the timer and give you a go ahead to begin. And 3 we are going to start right now with Alana Tornello.

SERGEANT AT ARMS: Starting time

MS. TORNELLO: Good afternoon. My name is Alana Tornello, with the Human Services Council a membership coalition of over 170 human services organizations in NYC. We urge the city to invest in long-term, community-driven care coordination, legal services, mental health services, housing, and more for people seeking asylum and other refuge. This calls for direct multi-year investments and exhaustive human services infrastructure. City Council's announcement of the Welcome NYC campaign is a helpful start. Thank you for the advocacy which should continue in order to extend funds for compassionate and continuous care for our newest neighbors on the long road ahead.

The City Council noted in the December report stating sanctuary long term may also require legislation.

We released a report in January from engagement with over 80 human services organizations committed to strengthening communities, even while navigating an under-resourced landscape concurrent with COVID-

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19. We found that 96% provided services entirely or partially out of pocket, 40% were asked by government to provide services, and less than 13% were offered complete funding for those partnerships, and nearly 20% reported that issues with scaling up operations were impacted by pre-existing unpaid work from government.

Migrants, people are not in crisis. York City was already in crisis with forced cuts and closures of critical human services, lifelines that impede healthcare scaled up whenever there are rapid significant increases in need. With this in mind, we outline the following and our written testimony:

Ensure all funds designated for this work contain direct extradited contracting for human services to develop with and for community organizations, fully cover, accessibility for non-English speakers and people with disabilities, include just pay and offer flexible deliverables with expedited payment, and disclose all contracting and the city's response to date.

Invest now in long term comprehensive human services, which include expanding navigation into sustained care management, with a shared people-

extensive training.

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centered data management structure, significantly
expanding and having multiyear legal representation,
also to create an expansive community based network
of mental health providers offering trauma informed,
culturally appropriate long-term care, long-term
affordable housing solutions, and the distribution of

SERGEANT AT ARMS: Time expired.

MS. TORNELLO: May I complete?

COUNCILMEMBER BREWER: You can-- Yes, go ahead.

MS. TORNELLO: Thank you. Last is to fund the public education campaign with community partners for New Yorkers to better understand the situation faced by their newest neighbors and mitigates stigma. To conclude, the city that prides itself as a sanctuary also struggles to equitably share resources with community leaders and providers who often make that sanctuary possible. Contracting directly with community organizations to expand services not only helps our newest neighbors, it strengthens support systems that New Yorkers already need.

Thank you. And please refer to our written testimony and January report for detailed recommendations and supporting data.

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2 COUNCILMEMBER BREWER: Thank you very much.

3 COUNSEL: Next, we have Juan Calcutta.

SERGEANT AT ARMS: Starting time.

MR. CALCUTTA: Hello, thank you for coming on. My name is Juan Calcutta. And anyone with a brain knows that like the most important resources to send right now, is sending to Ukraine. And I know that because my Latin ex-sister Alexandria, Ocasio Cortez, keeps voting to send billions of those dollars to Ukraine. But I actually understand because I know it's important. And it's right now that's more important than her constituents in New York City. But that doesn't mean we could just ignore the current housing crisis with homeless people. But I was thinking we have a solution that kind of takes out-- kills two birds in one stone, we can recruit them to fight for Ukraine. But hear me out. That's free health care, because they're joining the military. These homeless people need jobs. So that would provide -- what is a more honorable job than fighting Ukraine. And you want to talk about ending the war? There's not a more intimidating force in the world than New York City's homeless population. There's a reason I have stabbed seven times in the

- 2 last month. These crak hobos do not mess around.
- 3 And then I have this hat. Bin Laden sucks. And when
- 4 I see Vladimir Putin, all I see is a clean shaven Bin
- 5 Laden with slightly less child pornography.
- 6 So I'll end on this. This morning, in the
- 7 | subway, I saw a homeless person moving into a pizza
- 8 box. Let's send that intimidation to Vladimir
- 9 Putin's doorstep. Let's figuratively poop in his
- 10 pizza box and end the war in Ukraine, solve the
- 11 housing crisis in New York City. And I think it's
- 12 | just a win win all around. Thank you.
- 13 COUNCILMEMBER BREWER: Thank you.
- 14 COUNSEL: Next, we'll hear from Alex Stein.
- 15 SERGEANT AT ARMS: Starting time.
- 16 MR. STEIN: Can you hear me?
- 17 | COUNCILMEMBER BREWER: We can hear you.
- 18 MR. STEIN: Okay, hey guys, I'm Primetime 99,
- 19 Alex Stein. And this illegal immigration is -- it's
- 20 | really bad. And so I kind of wrote something for all
- 21 | the illegal immigrants out there. I just want to say
- 22 | I want to help out all the Venezuelans. I'll do
- 23 | everything in my power to give them a free shower.
- 24 I'll do it every hour. This is my number one desire.
- 25 We must provide these illegal immigrants and fire.

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- 2 COUNCILMEMBER BREWER: Mr. Stein, thank you.
- 3 MR. STEIN: What? No, I'm still talking.
- 4 COUNCILMEMBER BREWER: Thank you very much.
 - MR. STEIN: Don't mess with my time. I'll file a lawsuit against you guys. I'm Primetime 99. I'm Alex Stein. You can't shut me down. I got my time I got my two minutes. So listen to old lady, trying to be rude to me. I'm Primetime 99. I don't really like that. You're trying-- I'm trying to help these illegal immigrants writing them a beautiful song, and you're out here trying to shut me down. You need to you better back up and you better check yourself before we wreck ourselves metaphorically, because I'm a pimp on a blimp, and I'm the number one townhall terror y'all ever done seen. And we've got this illegal immigration happening in our nation. I'm going to play y'all like PlayStation. Y'all best realize that I'm the biggest blimp. I'm primetime with Alex Stein. Every night Tuesday, Wednesday, Thursday, on YouTube on Blaze TV. Like I said, I'm going to -- I'm going to solve this immigration in the nation problem myself because why? NYC? Y'all ain't
- 25 [inaudible]. You now that's how we do it. And I'm

doing it. But I'm doing it big time primetime.

COMMITTEE ON CONTRACTS 1 114 gonna help out all the illegal immigrants by letting 2 3 them vote, because I'm in the nightclub with Eric Adams. Me and Eric Adams, we're dancing. We're 4 5 practicing with nice models. We're going shaking. We're doing freaky deaky leg all night long. And you 6 7 know what, I love it because Eric Adams and I, we vibe. Listen, and I'll be honest, I take a lot of 8 MDMA for you know, medical research purposes. So I like the vibe in that club because I'm PrimeTime 99. 10 11 So we're going to help this illegal immigration. 12 We're gonna vaccinate me. Listen, I got 17 vaccine vaccines. 13 14 SERGEANT AT ARMS: Your time has expired. 15 COUNCILMEMBER BREWER: Thank you very much for 16 everybody who participated. This hearing is now 17 concluded. 18 [GAVEL] 19 20 21

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 03/10/2023