COMMITI	EE ON ENVIRONMENTAL PROTECTION
CITY COUNCIL CITY OF NEW YORK	
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Of the	
COMMITTEE ON ENVI PROTECTION	IRONMENTAL
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HELD AT:	COUNCIL CHAMBERS - CITY HALL
BEFORE:	James F. Gennaro, Chairperson
COUNCIL MEMBERS:	Jennifer Gutierrez Ari Kagan Julie Menin Sandy Nurse Lincoln Restler
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## A P P E A R A N C E S

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Keith Kerman, Deputy Commissioner, Department of Citywide Administrative Services

Angela Licata, Deputy Commissioner, Department of Environmental Protection

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Willis Elkins, Executive Director at the Newtown Creek Alliance

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 3 2 SERGEANT-AT-ARMS: This is a microphone 3 check for the Committee on Environmental Protection 4 located in Chambers, recorded on February 3, 2023, by 5 Nazly Paytuvi. 6 SERGEANT-AT-ARMS: Good morning and 7 welcome to today's New York City Council hearing on 8 the Committee of Environmental Protection. 9 At this time, please silence all electronic devices. 10 11 Chair, we are ready to begin. 12 CHAIRPERSON GENNARO: Thank you. Let me 13 silence my own phone. [GAVEL] Good morning. I am Jim 14 Gennaro, Chair of the Committee on Environmental 15 Protection. Today we will be holding an oversight hearing on the City's water quality obligations under 16 17 the DEC CSO Consent Order and The City's Municipal 18 Separate Storm Sewer System (MS4). We'll also be 19 hearing related legislation. 20 Each year, billions of gallons of sanitary sewage and stormwater runoff into the city's 21 22 waterways due to combined sewer overflows. That said, 23 many years ago, it was like 100 billion or whatever 24 it was and now it's a mere fraction of that so good 25 on us. CSOs which occur when the volume of sewage and

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 4
2	runoff exceed the capacity of the city's wastewater
3	treatment plants. Discharge from these overflows
4	includes fecal coliform bacteria which can prevent
5	safe recreation in the city's waterways and can harm
6	our coastal waters. While the quality of the city's
7	waterways has significantly improved over the last 40
8	years, CSO events continue to impose an environmental
9	and economic cost. The city has more than 6,400 miles
10	of sewer mains I am told with an approximate average
11	91 years. The city is served by 14 wastewater
12	treatment plants that have a total combined treatment
13	capacity of approximately 1.8 billion gallons daily.
14	While 60 percent of New York City is served by a
15	combined sewer system, which routes wastewater and
16	stormwater runoff to treatment plants for processing
17	prior to discharge to local waterways. However, only
18	1/10 of an inch of precipitation per hour, again I am
19	told, is enough to overwhelm wastewater treatment
20	plants and trigger a CSO events. CSO events are
21	expected to become more frequent as climate change
22	increases precipitation in New York City. The New
23	York City Panel on Climate Change, that's the one
24	that I created in law, isn't it, let the record show
25	that I patted myself on the back, the New York City

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 5
2	Panel on Climate Change predicts that the volume of
3	annual rainfall will rise 1 to 8 percent in the
4	2020s, 4 to 11 percent in 2050s, and up to 19 percent
5	by 2100. We get the idea. More importantly, the
6	number of days per year in which the city will
7	experience enough rain to trigger a CSO event is
8	expected to increase substantially so we're like in a
9	race here. The NPCC finds that the number of days in
10	which the city will experience rainfall in excess of
11	2 inches may increase by as much as 2,300 by the
12	2050s and the New York City Department of Emergency
13	Management reports that there is a 90 percent
14	probability that New York City will experience an
15	increase in heavy downpours by mid-century. Again,
16	you get the idea.
17	In 2012, a Consent Order between DEP and
18	DEC started development of 11 long-term control
19	plans, one for each of the city's sewer sheds. These
20	measures are intended to evaluate long-term solutions
21	to reduce CSO events and bring the city's waterways
22	into compliance with state and federal standards. We
23	look forward to the administration's testimony with
24	regard to CSO and MS4 discharges.
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## 1 COMMITTEE ON ENVIRONMENTAL PROTECTION

2 Now, let's get into the legislative part 3 of the hearing. Intro 102 would require DEP to post 4 on its website a map of all green roofs in the city. Per Section blah, blah, blah of the Administrative 5 Code, a green roof is wholly or partially covered by 6 7 a living vegetative system. The map would also include some information about each green roof 8 9 including the type of building, the area of the roof, and the area covered by the green roof system, the 10 11 capacity of the green roof to absorb water, and the function or functions of the green roof. 12

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Intro 239 would require DOB to conduct 13 14 targeted outreach every five years to inform local 15 building owners about the solar and green roof requirements of Local Law 92 and 94 of 2019 which 16 17 mandated that all new buildings or roof replacements 18 include solar voltaic system generating capacity of 19 at least 4 kilowatts, a green roof system, or a 20 combination of the two. DOB would also be required to 21 post notices and educational materials on the Department's website and submit a report describing 2.2 23 the methods of targeted outreach employed by DOB every five years. 24

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2 Intro 531 would require DEP to issue an 3 annual report on the condition of the city's critical 4 drainage infrastructure including a description of the operational condition of treatment facilities, 5 pump stations, and other critical drainage 6 7 infrastructure, and specific details regarding all 8 previous instances in the past that the 9 infrastructure was operating at a reduced capacity or out of service. 10

Intro 532 would require DEP to create a plan for establishing New York City's coastal waters as vessel no-discharge zones and to install at least three pump-out facilities per year until all coastal waters are so designated and report annually on the progress toward the goal of establishing all of the city's coastal waters as vessel no-discharge zones.

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19 report on the presence of contaminants from CSOs in 20 New York City waterways and the Department's progress 21 towards milestones noted in the Sewer Overflow Long-22 term Control Plan. The Department is also required to 23 study the effectiveness of its current regulations 24 and chlorination treatments for raw sewage. The 25 Department would then develop a watershed management

Intro 533 would require DEP to study and

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 8
2	plan as well as a green infrastructure plan with the
3	assistance of an advisory group. Is this the
4	statement that I tweaked or is this the original one?
5	Anyway. I get the statement and I make modifications
6	to it. I'm not sure if this is the one I modified or
7	the one that Samara gave me, but they're both good.
8	The Department would the develop a watershed
9	management plan as well as a green infrastructure
10	plan with the assistance of an advisory group. Both
11	the study and the report are required on a yearly
12	basis, and the watershed management plan is required
13	on a yearly basis beginning 2023. That's pretty soon.
14	The Commissioner would also be required to hold a
15	public hearing to present the reports and allow a
16	public comment period before finalizing any plan or
17	recommendations.
18	Intro 603 would direct DOB, no, this is,
19	yeah, because my statement I got down to a couple of

19 yeah, because my statement I got down to a couple of 20 pages, but anyway, but this is Samara's statement so 21 you're getting a good one. Intro 603 would direct the 22 Department of Buildings with assistance from DEP, the 23 Fire Department, and any other relevant agency to 24 conduct a yearlong study to determine the feasibility 25 of implementing solar-ready measures for commercial COMMITTEE ON ENVIRONMENTAL PROTECTION 9
 buildings. DOB would then be required to submit a
 report to the Speaker and the Mayor with the results
 of the study.

Intro 614 would require DCAS to create a 5 pilot program on the use of low-emission exhaust 6 7 pipes. The pilot program would encompass 20 percent 8 of all motor vehicles owned by the City, 20 percent 9 doesn't sound like a pilot to me, but it sounds like more than a pilot but we'll talk about that, owned by 10 11 the City that are not run exclusively by electric 12 power because they're not run by electricity. The 13 bill would also require DCAS to provide a written 14 report to the Speaker and post such report on its 15 website not later than one year following the start of the pilot program. The report would include the 16 17 cost of the pilot program and the emissions 18 reductions from the program.

I would like to thank the terrific
Committee Staff who have done such great work over
the years, Committee Counsel Samara Swanson to my
left, Policy Analyst Ricky Chawla, he is great,
Andrew Bourne, the new guy who is also very good,
Financial Analyst Andrew Lane-Lawless, great guy, and

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 10
2	finally, last but not least my great LD Nabby Kaur
3	for all of her hard work and everyone's hard work.
4	That was something. I'm like tired now.
5	We are joined by Council Member Julie
6	Menin, a great Member of this Committee, we've got
7	bills of hers, Council Members Hanks, Holden, and
8	Moya on Zoom. We welcome them. We have Ari Kagan, a
9	Member of the Committee to my right.
10	With that, with everyone duly recognized,
11	I turn it over to Samara to do some housekeeping to
12	get everybody sworn and all that.
13	COMMITTEE COUNSEL SWANSON: Would you
14	please raise your right hand?
15	Do you swear or affirm to tell the truth,
16	the whole truth, and nothing but the truth today and
17	answer faithfully to the Council Members?
18	ADMINISTRATION: (INAUDIBLE)
19	CHAIRPERSON GENNARO: Okay. Hang on one
20	second. I have to get a pen. This is the all-leather
21	backpack that my wife got for me. It's very sort of
22	stylish, don't you think?
23	COMMITTEE COUNSEL SWANSON: Yeah.
24	CHAIRPERSON GENNARO: All in favor.
25	UNKNOWN: (INAUDIBLE)

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 11
2	CHAIRPERSON GENNARO: Very good. A leather
3	backpack is like a light backpack and she says like
4	at your age you can't be running around, you can't
5	look like a kid, I'll have to find you like a
6	dignified backpack and so there it is. So that's now
7	on the record. Okay, isn't that wonderful. Anyway,
8	but what is wonderful I'm sure is going to be your
9	testimony.
10	They're all ready to go, right?
11	COMMITTEE COUNSEL SWANSON: Yes.
12	CHAIRPERSON GENNARO: Okay. Pleasure to
13	have you all here. I look forward to your good
14	testimony, and, with that, you may commence.
15	CHIEF OPERATING OFFICER SAPIENZA: Thank
16	you. Good morning, Chair Gennaro and Member of the
17	Environmental Protection Committee. I am Vincent
18	Sapienza, the Chief Operating Officer at the
19	Department of Environmental Protection or DEP. I am
20	here today with my colleague Deputy Commissioner
21	Angela Licata to speak about the City's investments
22	to improve harbor water quality through operating
23	permits and a consent agreement with the New York
24	State Department of Environmental Conservation. My
25	testimony will touch on the DEP-related bills being

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 12 2 heard today, and then I will turn to my colleagues 3 Keith Kerman from the Department of Citywide Administrative Services (DCAS) and Gina Bocra from 4 the Department of Buildings (DOB) to speak on the 5 other legislation. 6 7 Four of the bills being heard today 8 relate directly to DEP. Three of them propose new 9 reporting requirements. Intro 102, which would require a map of green roofs to be posted online ... 10 11 CHAIRPERSON GENNARO: Hang on. I'm reading from the wrong statement. I have a Buildings. I have 12 13 a DCAS. Okay. There we go. Now I'm situated. Please continue. 14 15 CHIEF OPERATING OFFICER SAPIENZA: Thank 16 you. Intro 102, which would require a map of green 17 roofs to be posted online; Intro 533, which would 18 require reporting on progress toward decreasing the 19 presence of sewage and stormwater contaminants in the 20 city waterways; and Intro. 531, which would require 21 reporting on the condition of drainage infrastructure. DEP already reports extensively on 2.2 23 these topics so we would like to work with the Council to ensure that these bills complement current 24 25

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 13 reports. The fourth bill, Intro 532, relates to pump-2 3 out infrastructure for boaters. 4 CHAIRPERSON GENNARO: No, no. I still have the wrong statement. I need DEP's statement. 5 COMMITTEE COUNSEL SWANSON: Isn't that 6 7 DEP's statement? CHAIRPERSON GENNARO: This says Buildings. 8 9 COMMITTEE COUNSEL SWANSON: Where's DEP? CHAIRPERSON GENNARO: I like when all the 10 11 chaos is on tv and everybody's watching it and the Chairman doesn't have the right piece of paper in 12 front of him and he's talking about his backpack. 13 14 COMMITTEE COUNSEL SWANSON: Here you go. 15 CHAIRPERSON GENNARO: Here we go. All right. Now where are you, Vinnie, exactly? You're in 16 17 the middle of the second paragraph, right? 18 CHIEF OPERATING OFFICER SAPIENZA: 19 Exactly. 20 CHAIRPERSON GENNARO: Okay, please, now I 21 got it. 2.2 CHIEF OPERATING OFFICER SAPIENZA: The 23 fourth bill, Intro 532 relates to pump-out infrastructure structure for boaters. Several 24 25 agencies and private entities are involved in this

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 14 2 area so we would like to work with the Council and 3 our partner agencies to determine the best path to 4 achieve the goals of this bill, and I'll talk a 5 little bit about combined sewer overflows in the 6 long-term control plans.

7 New York City residents who pay a water bill have invested 4.3 billion dollars in recent 8 9 years to reduce the quantity of combined sewer overflows or CSOs into local waterways. Those 10 11 investments and improvements to treatment technology 12 have been paying off as we now regularly see dolphins 13 chasing large quantities of smaller fish that are 14 thriving in our rivers. The waters surrounding New 15 York City are cleaner and healthier than they have 16 been since the Civil War. Still, there is a lot of 17 work to do, and we will ask water bill payers for 18 many billions of dollars more in the coming years. 19 As background on CSOs, about 60 percent

20 of the city's sewers are a combined sewer system, 21 meaning that sanitary wastewater and stormwater both 22 flow into the same sewer pipes. This combined 23 wastewater is conveyed to and then treated at a 24 Wastewater Resource Recovery Facility, WRRF. Our 14 25 WRRFs treat about 1.3 billion gallons of wastewater 1 COMMITTEE ON ENVIRONMENTAL PROTECTION 15 2 each dry weather day. Those plants have a combined capacity to treat up to 3.8 billion gallons per day, 3 4 meaning they can accept more than 2 billion gallons per day of stormwater. When the intensity of a storm 5 exceeds that capacity, the excess water is released 6 7 directly into a waterway without treatment. This release is a CSO. 8

CSOs are not illegal. They are authorized 9 by the US Environmental Protection Agency (EPA) and 10 11 permitted by the NYS Department of Environmental Conservation (DEC), but our collective goal under the 12 13 Clean Water Act is to continue to reduce the quantity 14 and frequency of CSOs by incrementally adding more 15 hard, grey infrastructure to handle water and more 16 green infrastructure to reduce the volume of water 17 entering the sewer system.

18 To achieve that goal in a structured way, DEP has worked with DEC, environmental groups, and 19 20 the public to develop and implement Long-Term Control 21 Plans or LTCPs. There are 11 LTCPs, each representing 2.2 a discreet geographic area. The LTCPs incorporate a 23 combination of gray and green infrastructure, and each plan is specifically tailored around the unique 24 characteristics of each watershed and waterbody. The 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 16
2	work is consistent with the Federal CSO Policy and
3	EPA Guidelines and with the water quality goals of
4	the Clean Water Act. The 11 Long-term Control Plans
5	are dedicated to Alley Creek, Westchester Creek,
6	Hutchinson River, Flushing Creek, Bronx River,
7	Gowanus Canal, Coney Island Creek, Flushing Bay,
8	Newtown Creek, Jamaica Bay and its tributaries, and
9	then a Citywide/ Open Waters LTCP.
10	As indicated in the table below, the
11	LTCPs were developed through extensive sampling and
12	monitoring with hundreds of alternatives evaluated.
13	After public comment and review, 10 of the 11 LTCPs
14	were approved by DEC with more than 6 billion dollars
15	in committed work underway.
16	These CSO reduction efforts are reported
17	in quarterly updates, each of which can be found on
18	DEP's website. Additionally, we have been publishing
19	a comprehensive annual CSO BMP Report for more than a
20	decade. Further, the City has, since 1909, been doing
21	an annual Harbor Survey to sample and analyze waters
22	at dozens of locations around the City. Those reports
23	are on our website too. Water quality data from our
24	Harbor Survey Monitoring Program are also available
25	on NYC Open Data in almost a real-time fashion. Also,
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 17
2	DEP publishes an annual Green Infrastructure Report,
3	and, additionally, we publish an annual Stormwater
4	Management Program Report and an annual State of the
5	Sewers Report about drainage. Virtually all of the
6	information and data that are requested in 533 and
7	531 can be found in these resources.
8	A little bit about the Municipal Separate
9	Storm Sewer System. Our water quality efforts are not
10	limited to combined sewer areas. Other areas of the
11	city are served by the Municipal Separate Sewer
12	Systems or MS4. In MS4 areas, stormwater does not
13	combine with sanitary sewage. Rather, stormwater from
14	streets and rooftops flows through separate pipes
15	directly into nearby waterways. Stormwater is cleaner
16	than sanitary sewage, though it can pick up sediment,
17	street trash, and other types of pollution along the
18	way.
19	DEP has worked with DEC to develop and
20	implement Stormwater Management Program Plans or
21	SWMPs that includes numerous initiatives designed to
22	reduce pollution in stormwater runoff. The first plan

was developed pursuant to a 2015 MS4 permit that DEC
issued to the City. DEC issued has modified Citywide
MS4 permits in August 2022.

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2 A key component of the SWMP is the 3 Construction and Post-Construction Program or C/PC 4 Program. This program requires management of 5 stormwater on construction sites so that eroded soil and other construction wastes do not become a source 6 7 of stormwater pollution. Some projects also require construction of stormwater management practices 8 9 (SMPs) on site to prevent stormwater from entering the sewer system and to reduce the pollutants being 10 11 washed from the site. There are long-term management practices, which will continue to operate after the 12 construction is complete. The C/PC program is an 13 14 enhanced regulatory program meaning it includes 15 permits, inspections, and enforcement based upon the 16 existing DEC Construction General Permit programs. 17 DEP initially administered this program 18 only in the MS4 area, but under Local Law 91 of 2020 19 we extended the program to the combined sewer area as 20 well, creating a citywide Unified Stormwater Rule.

boroughs that disturbs 20,000 square feet or more of soil or adds an additional 5,000 square feet of impervious surface must be permitted and may be required to install stormwater management practices.

Now, any construction project anywhere in the five

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 19 2 This requirement will create more pervious and 3 resilient properties across the city. I want to thank 4 the Council for their partnership in implementing 5 this monumental program.

Through the MS4 Industrial and Commercial 6 7 Stormwater Program, the I/C Program, DEP is responsible for the inspection and enforcement 8 9 portions of the State Pollution Discharge Elimination System or SPDES Multi-Sector General Permit for 10 11 Stormwater Discharge from Industrial Activities at privately owned facilities in the MS4 area. DEP also 12 13 inspects an inventory of unpermitted facilities to assess their industrial activities' exposure to 14 15 stormwater and to determine whether the facilities generate significant contributions of pollutants to 16 17 impaired waters and may require SPDES permit coverage. 18

19 Other programs in the SWMP include: the 20 Pollution Prevention Good Housekeeping Program, 21 which requires City agencies to perform regular 22 assessments of their facilities and operations to 23 determine sources of pollutants potentially generated 24 by their facilities and operations and to evaluate 25 the adequacy of the stormwater controls that they COMMITTEE ON ENVIRONMENTAL PROTECTION 20
 implement, the IDDE program, which requires City
 agencies to track down and eliminate any illicit
 discharges into the MS4, and a broad range of
 programs that prevent floatable and settleable trash
 and debris from reaching local waterbodies through
 the MS4.

A little bit about the Green 8 9 Infrastructure Program now. As I have touched on earlier, a key component of our stormwater management 10 11 programs are the use of green infrastructure or GI. 12 New York's GI system is the most extensive in the 13 country. In just the last decade, our GI program has 14 constructed more than 11,000 assets, managed more 15 than 2,000 acres, added more than 660,000 square feet of pervious surfaces to streets and sidewalks, and 16 17 created more than 14,000 acres of Bluebelts across 18 the city.

DEP utilizes a variety of assets, or types of infrastructure, to manage stormwater, including rain gardens, infiltration basins, permeable pavers, and green roofs. All GI is engineered to make land and buildings more efficient at managing stormwater on site, so that the water does not enter the sewer system. More information 1COMMITTEE ON ENVIRONMENTAL PROTECTION212about our GI program is available in the Green3Infrastructure Annual Report and the Stormwater4Management Program Annual Report, both of which are5available DEP's website.

DEP manages a public, city-wide GI map 6 7 that includes all of the green roofs funded by DEP as well as those for which DEP has completed a technical 8 9 review. This map provides the locations and details about GI around the city, in line with what Intro 102 10 11 calls for. I should note, however, that private owners can green their roofs without City approval, 12 13 and so those locations on the map might not be 14 reflected.

15 We strongly encourage the use of green roofs and other GI wherever possible. We, DEP, offer 16 a grant program to make it easier to install these 17 18 assets. Many green roofs have been funded through 19 that grant program, including the two biggest rooftop 20 assets: the green roof at the Brooklyn Navy Yard and 21 the green roof at Liberty View Plaza in Sunset Park. 2.2 We encourage everyone to incorporate

23 stormwater management practices on their properties.
24 Even efforts that seem small, such as installing a
25 rain barrel, can have an impact, and we are always

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 22 2 happy to work with Council Members to encourage these 3 practices among their constituents. 4 Thank you for the opportunity to testify on this topic and on these bills. I will now turn to 5 my colleagues to speak about additional legislation 6 7 being considered today and then will be happy to 8 answer your questions. 9 CHAIRPERSON GENNARO: Thank you, Vinnie. Just hold on for one second. I just want to note that 10 11 we're joined by Council Member Restler. Appreciate having you with us. I have two other statements. 12 Looks like I have a DOB statement and a DCAS 13 14 statement. Is that right? Okay. I'm now ready to 15 proceed with the next witness. CHIEF SUSTAINABILITY OFFICER BOCRA: Good 16 17 morning, Chair Gennaro and Members of the 18 Committee of Environmental Protection. My name is 19 Gina Bocra. I am the Chief Sustainability Officer 20 at the New York City Department of Buildings. I am pleased to be here to discuss Introductions 239 21 2.2 and 603 regarding rooftop solar systems and green 23 roofs. Introductions 239 and 603 come at a 24 critical moment in the city's and, truly, the 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 23
2	world's fight against climate change. New York
3	City is a leader. For years, the passage of
4	federal climate legislation grew increasingly
5	unlikely in Washington. Our city stepped up to the
6	plate, and through the Council, passed the Climate
7	Mobilization Act of 2019, which included Local Law
8	97 of 2019 regarding greenhouse gas emissions
9	limits for the city's largest buildings. The
10	Department and its government partners are working
11	steadfastly to promulgate rules, communicate
12	obligations under the law to impacted building
13	owners, and ensure the law is implemented
14	equitably and fairly.
15	Last year, we saw the passage of the
16	Inflation Reduction Act and the bipartisan
17	Infrastructure Bill, which together amount to a
18	once-in-a-generation investment in our country's
19	clean energy future and fight against climate
20	change, but our Federal Government rejoining this
21	fight does not mean that we can ease up. In fact,
22	now is the time to double down on our commitment to
23	leaving a better New York City for future
24	generations. As such, we applaud the Council's
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2 continued leadership as it legislates an even 3 stronger commitment to clean energy.

Introduction 239 would require the 4 Department conduct education and outreach to 5 building owners on rooftop solar system and green 6 7 roof requirements. While new buildings are now required by Local Laws 92 and 94 of 2019 to 8 9 install either rooftop solar systems or green roofs, the Department is certainly supportive 10 11 of educating existing building owners about the environmental benefits of these rooftop systems. 12 13 We support the goals of this legislation and look 14 forward to working with the Council to ensure that the bill facilitates the most effective and 15 16 targeted outreach possible.

17 Introduction 603 would require that the 18 Department study the feasibility of implementing 19 solar-ready measures for commercial buildings. We support the goals of this legislation. We would 20 like to work with the Council to ensure that 21 this bill complements existing requirements for 2.2 23 new buildings to install solar systems and green roofs as part of Local Laws 92 and 94 of 2019. We 24 are also interested in ensuring that this 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 25
2	legislation complements and is not duplicative of
3	Local Law 24 of 2016, which requires the City to
4	study the feasibility of solar PV installation on
5	rooftops of City-owned buildings larger than
6	10,000 square feet.
7	Thank you again for your time today, and
8	I look forward to answering your questions.
9	CHAIRPERSON GENNARO: Thank you, Miss
10	Bocra. Thank you for your support and your good
11	cooperation on Intro 239 and 603. We look forward
12	to working with you on those as well. Keith is up
13	next, right?
14	DEPUTY COMMISSIONER KERMAN: Good
15	morning. My name is Keith Kerman, and I'm a Deputy
16	Commissioner at DCAS and the City's Chief Fleet
17	Officer. Thank you, Chair Gennaro and other
18	Council Members, for inviting us to discuss Intro
19	614 regarding low emission exhaust pipes and
20	systems, and I'm pleased to be here with
21	Colleagues from DEP, Buildings, and Parks.
22	As you know, DCAS is currently working
23	to electrify the City fleet through Executive
24	Order 90. We recently testified regarding Intro
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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 612 which would codify the fleet electrification 3 into law.

There are currently over 4,100 electric 4 and plug-in units in the City fleet with over 900 5 more on order. DCAS manages the state's largest 6 7 plug-in fleet and also the largest EV charging network at now over 1,400 ports and growing. 8

9 In addition, the City also operates 4,234 hybrid gas or diesel units with over 800 10 more on order. Consistent with Local Law 73 of 11 2013, City trucks use biodiesel blends from 5 to 12 20 percent as do our off-road equipment units. The 13 14 current goal is to electrify the fleet by 2035 for 15 most vehicle models, about 85 percent, and 2040 16 for emergency and specialized trucks. Full 17 electrification provides the promise of zero-18 emissions vehicles at the tailpipe. Electric 19 vehicles and charging are also the focus for our 20 current sustainability funding.

21 DCAS currently procures original equipment manufacturer (OEM) catalytic converters 2.2 23 for cars and trucks. These reduce and convert 90 percent or more of emissions on vehicles including 24 carbon monoxide, hydrocarbons, and nitrogen 25

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 oxides. City fleet trucks utilize catalytic
 converters and diesel particulate filters
 consistent with Federal and City law to greatly
 reduce particulate matter.

6 DCAS is certainly willing to explore 7 the availability, functioning, and potential for 8 what the Intro defines as low emission exhaust 9 pipes. However, DCAS has not currently employed or 10 verified this type of technology, and we are not 11 aware of specific and proven products meeting the 12 definition for cars or trucks.

Research will need to be conducted to 13 14 determine the availability, costs, safety, 15 warranty compliance, durability, maintenance 16 requirements, and effectiveness of any such 17 products. If a product or products were available 18 for testing and piloting, this would need to 19 happen at a modest scale to establish the safety 20 and effectiveness of the equipment.

We are continuing to research this area and available to share that research and to discuss the proposal further with the Council. Thank you.

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 28 2 CHAIRPERSON GENNARO: Thank you, Deputy 3 Commissioner Kerman. Let me just get myself 4 together here. We have Parks that's going to be giving 5 a statement as well? Okay. 6 7 I think we're going to work backwards. 8 Deputy Commissioner Kerman, as we said just before 9 the hearing started, the Staff and myself did kind of a dive into what technology is out there for 10 11 regular passenger cars like non-heavy-duty vehicles, and we really didn't find much either so 12 13 our findings are consistent with yours. I guess 14 the question would be then to what extent would 15 any part of this bill, what bill number are we 16 talking about here? 17 DEPUTY COMMISSIONER KERMAN: 614. CHAIRPERSON GENNARO: 614. There is such 18 19 technology, and I guess which we're currently 20 using for heavy duty and maybe even some medium 21 duty trucks or whatever regarding like the diesel particulate filters once upon a time, there was a 2.2 23 thing called trap oxidizers, I don't know if those are still a thing. I was just wondering from your 24 perspective, is anything in Intro 614 kind of 25

1COMMITTEE ON ENVIRONMENTAL PROTECTION292worth salvaging at this point? I guess this would3be sort of for like the heavy duty trucks and4anything for which there is now technology5available or are we already doing that? I just6want your assessment of that.

7 DEPUTY COMMISSIONER KERMAN: Sure. First, the diesel oxidation catalyst was really 8 9 prior to the diesel particulate filter which is now federal law and then the city went back and 10 11 retrofitted which was really good policy and we did that, but, yeah, the diesel oxidation catalyst 12 13 was kind of an older technology. We understand the 14 idea. Obviously, we want to do as much as we can 15 to reduce emissions at the tailpipe. Electric 16 vehicles are the best solution to get to zero 17 emissions. Until we can get there, we are always 18 looking for what we can do. Right now, there is 19 absolutely work done at the kind of engineering, 20 development level in this kind of area. How do you 21 bridge the gap between the 90 percent that's 2.2 reduced now and that extra 10 percent? It's just 23 not at a product level yet.

CHAIRPERSON GENNARO: When you say the90 percent, meaning right now on these heavy duty

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 30
2	vehicles, you're using technology that gets 90
3	percent, right?
4	DEPUTY COMMISSIONER KERMAN: 90 or more.
5	Depends on the emission
6	CHAIRPERSON GENNARO: And so like the
7	delta which would we seek out would be that last
8	10 or less percent?
9	DEPUTY COMMISSIONER KERMAN: Exactly, so
10	the 0 to 10 depending on which emission you're
11	talking about. There's a lot of work in the
12	engineering side. It just hasn't met the market
13	yet so there's no product yet that we can invest
14	in or pilot. We asked our main auto parts
15	supplier, Genuine Parts Company, to do a search,
16	and they're a global company, and we buy millions
17	of parts from them, and it's just not there yet so
18	I think we're still really at that research level.
19	I don't think we're ready to pilot. As products
20	are developed and come to the marketplace, then I
21	think they'd be a further conversation to have,
22	but right now we're in that research area. We're
23	going to continue researching it. We'll happily
24	share that research, but I just don't think
25	

1 COMMITTEE ON ENVIRONMENTAL PROTECTION

2 there's anything to pilot yet, so I don't think 3 we're ready for legislation.

4 CHAIRPERSON GENNARO: Right so why don't we do this? Because we've got a lot of trucks on 5 the road that have a lot of life left in them, and 6 it's probably possible to make an analysis of what 7 8 there would be gained by capturing as much of that 9 10 or less percent that we could so in other words let's just figure out like how big the pie is in 10 11 terms of what we could possibly get through the 12 deployment of advanced technology and then some assessment of the status of what the current 13 14 technology is that is currently being looked at. I 15 guess we would like the Committee to be supplied 16 with what it is we're not able to capture right 17 now in terms of technology that we're doing and 18 what is out there that looks promising. I don't 19 think we have to turn this into a bill that would 20 require an actual report. I think we'd just like 21 to be made aware of what it is we're not capturing now and what the technology holds. If you can just 2.2 23 send that to the Council, to the Committee, I think that would suit our purposes for now rather 24 than turn this into a whole thing where it became 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 32
2	a formal report or whatever, and so I think we'll
3	just do that with 614. I would be remiss if I
4	didn't laud your efforts over the years through
5	all that you've done to make the fleet cleaner and
6	win EPA awards and everything that DCAS has done
7	for the fleets of all city agencies and all the
8	good work that you've done so we'll kind of leave
9	614 at that for now.
10	Rather than call you Gina, I'll call
11	you the Chief Sustainability Officer Bocra. How's
12	that? Chief Sustainability Officer Bocra, you
13	talked about the Inflation Reduction Act and the
14	infusion of funds. This is a little bit afield
15	from the actual technical part of the bills, is
16	the Buildings Department confident that this money
17	is actually going to flow as we were all lead to
18	believe, does it go directly to the City, is this
19	one of those things where it goes to the State and
20	the State has to figure out whether we're good
21	enough to get it or whatever? Just tell me a
22	little bit about your understanding of that
23	process? One of my little areas of inquiry is
24	whether New York City is actually directly going
25	to get money for certain things. DEP can tell

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 33
2	horror stories of money that's allocated by the
3	State and the City gets like 2 percent of it, and
4	federal dollars that go to the City and then
5	supposed to go to the State but we never actually
6	get them and so what's your sense of these federal
7	dollars from the Inflation Reduction Act? Are we
8	actually going to see those? Do you have a
9	handshake with the people in Washington or how's
10	that working?
11	CHIEF SUSTAINABILITY OFFICER BOCRA:
12	That's a great question. Thank you.
13	CHAIRPERSON GENNARO: I know it's a
14	great question. I asked it.
15	CHIEF SUSTAINABILITY OFFICER BOCRA: I
16	wish I had a firm handshake with somebody in
17	Washington. I think that we anticipate a lot of
18	this morning coming directly to owners in the form
19	of tax incentives for installing equipment in
20	their property. That being said, we are working
21	very closely with folks here at City Hall and at
22	NYSERDA to make sure that New Yorkers get their
23	fair share of these dollars coming from the
24	federal government, and that work is happening now
25	

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 34 2 so there's still a lot of details to be worked 3 out. CHAIRPERSON GENNARO: Okay, that is good 4 to hear. If that gets jammed up, that would be 5 Alfonso's area and Tiffany Raspberry, they can go 6 7 and shake up Washington, make sure that we get what we need. 8 9 With regard to 239 and 603, I glean from your statement that you are generally 10 11 supportive and wish to engage the Council in how we can do both of these bills in a way that 12 realizes their full potential. Is that a fair 13 14 characterization of your testimony? 15 CHIEF SUSTAINABILITY OFFICER BOCRA: Yes, absolutely. 16 17 CHAIRPERSON GENNARO: So let that 18 commence immediately. We look forward to that, and 19 we always like when we get favorable statements 20 from the Administration regarding the legislation that we're putting forward so let's have a good 21 2.2 time working on that so I appreciate that. 23 Vinny, your title is Chief Operating Officer, right? Chief Operating Officer Sapienza, 24 it is with great sorrow that it was brought to my 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 35
2	attention that you're going to be gradually moving
3	on to other greener horizons, and we are sad to
4	hear that but are happy for you. Like I said at
5	the outset of the hearing, I'm actually going to
6	leave this to Deputy Commissioner Licata that if
7	Vinny has a party and I don't get invited, because
8	I do get invited by whole City Council
9	proclamation, it'll be a nice thing suitable for
10	framing or wrapping fish so I would like to come.
11	Also, my new District as it's drawn is right
12	across the street from DEP so when you're talking
13	at LeFrak I will hear it.
14	We've been working on CSOs a long time.
15	Why don't we just briefly take a little stroll
16	back in time as to where we were at the outset of
17	the CSO problem when were like 100+ billion
18	gallons a day of CSO outflow or whatever the
19	number was, where we are today, and what is being
20	contemplated to bring that number even lower, and
21	the whole dance that's gone on between us and DEC
22	regarding entering into Consent Orders on that so
23	let's do the CSO piece first and then we'll go
24	over to the MS4 stuff. Once upon a time in the bad
25	old days, we were some place and now we're in a
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 36
2	much better place and we're going to an even
3	better place, briefly just walk us through that.
4	CHIEF OPERATING OFFICER SAPIENZA:
5	Thanks, Chair Gennaro, and again thank you for
6	your leadership and our long collaboration on
7	this, as you said in some opening statements, we
8	as a city once discharged 100 billion gallons a
9	year of CSOs back when you and I had as much hair
10	as Council Member Restler.
11	CHAIRPERSON GENNARO: Yes, I know. I'm
12	going for the hair transplant late, late this year
13	when it gets cold so I'll be wearing a hat all the
14	time.
15	COUNCIL MEMBER RESTLER: You can borrow
16	some of this.
17	CHAIRPERSON GENNARO: Yeah, but then if
18	I take your hair you'll have staples in the back
19	of your head. I don't want to do that to you. I'll
20	do that to myself because I think I have that
21	coming. I'm going for it though. I'll see if I go
22	through with it, but this is my plan. That's also
23	on the record now which is a beautiful thing so
24	people will be very entertained. You have to have
25	fun.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 37
2	CHIEF OPERATING OFFICER SAPIENZA: Over
3	those decades, we've made a lot of investments as
4	a City and most of that has come from water rate
5	payers through their water bills. Improvements
6	were made in collections and expanding treatment
7	plants and building these large CSO structures.
8	I'll let Deputy Commissioner Licata talk about
9	green infrastructure…
10	CHAIRPERSON GENNARO: Yeah, she's not
11	getting away without speaking today.
12	CHIEF OPERATING OFFICER SAPIENZA: But
13	we've developed since some of the work that was
14	done, these long-term control plans with the New
15	York State Department of Environmental
16	Conservation and with the activists in the
17	community to come up with projects totaling about
18	6 billion dollars, new work that we're going to do
19	to continue to push down the quantities of CSOs.
20	CHAIRPERSON GENNARO: 6 billion dollars
21	in new investments to do that? This will be spent
22	on things like what?
23	CHIEF OPERATING OFFICER SAPIENZA: We
24	have in the works in those plans things like large
25	storage tunnels under Flushing Bay, under Newtown

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 38 Creek that would capture what would otherwise have 2 3 been CSO overflows, capture and store that material until the rainfall ends and then that 4 held wastewater would be pumped to the wastewater 5 treatment plant. 6 7 CHAIRPERSON GENNARO: Which is also a little tricky because if you don't get it into the 8 9 sewage treatment plant in a reasonable amount of time the stuff gets a little septic and then it's 10 11 problematic. That's a thing, right? 12 CHIEF OPERATING OFFICER SAPIENZA: 13 That's exactly right. It's not just as easy as to 14 say we're going to build a tank or a tunnel 15 because the material settles out, it off-gases so there's a lot of engineering behind it. Deputy 16 Commissioner Licata, would you like to talk about 17 18 the green infrastructure? 19 CHAIRPERSON GENNARO: Sure, just for the 20 record and give us your views. DEPUTY COMMISSIONER LICATA: Pleased to 21 be here. Angela Licata, Deputy Commissioner. 2.2 23 CHAIRPERSON GENNARO: Always nice to see you, Angela. 24 25

1	COMMITTEE	ON	ENVIRONMENTAL	PROTECTION

2 DEPUTY COMMISSIONER LICATA: For the 3 Department of Environmental Protection. With 4 respect to green infrastructure, we're very proud of our accomplishments. We have over 11,000 assets 5 now that are in place. We believe that we are 6 7 controlling through those assets over 500 million gallons a year of combined sewer overflows. Having 8 9 said that, we have a long road still to haul. We believe that the green infrastructure program can 10 11 achieve as much as 1.67 billion gallons a year of control through these distributed assets that we 12 consider source control. 13

14 CHAIRPERSON GENNARO: Just like anything 15 else, just like going from 100 billion gallons per year to 17 billion gallons a year, it's kind of 16 17 like losing written testimony, the first few 18 billion gallons are the easiest and then it gets 19 much more difficult, and there is presumably a 20 long-term plan to get us below 17 to whatever we 21 can reasonably get to. Regarding the Consent Order 2.2 that we're engaged in now with DEC which I present 23 we're in compliance with, right?

24 CHIEF OPERATING OFFICER SAPIENZA: Yes,25 we're in compliance for virtually everything.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 40 There's a couple of water bodies where we're 2 3 discussing some changes into the proposed project. It's related around disinfection, but as those 4 discussions go on, we'll be back in full 5 compliance. 6 7 CHAIRPERSON GENNARO: The order as it stands now, does it mandate that DEP further 8 9 reduce its CSOs, and, if so, by how much and by 10 when? CHIEF OPERATING OFFICER SAPIENZA: For 11 the 11 water bodies and watersheds where we've 12 13 submitted long-term control plans to DEC, 10 of 14 them have been approved, there's one still 15 pending, under review, but each of those long-term 16 control plans has dates with milestones when 17 things need to be built, how much CSOs need to be 18 reduced, and we can certainly get the Council the 19 specifics on each of those. 20 CHAIRPERSON GENNARO: Okay, so we're at 21 17, and we're getting better and lesser as this 6 billion dollars' worth of infrastructure gets 2.2 23 deployed, put in place or whatever, and that 6 billion dollars will be over what period of time? 24 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 41
2	CHIEF OPERATING OFFICER SAPIENZA: The
3	long-term control plans take us into the 2030s.
4	Some of these projects are very expensive, are
5	more than a billion dollars. I mentioned the two
6	storage tunnels that we're going to be
7	CHAIRPERSON GENNARO: Into the 2030s?
8	CHIEF OPERATING OFFICER SAPIENZA: Yeah.
9	CHAIRPERSON GENNARO: All right. That's
10	okay. I should live to see that.
11	CHIEF OPERATING OFFICER SAPIENZA: I
12	want to just highlight what you had said, too, Mr.
13	Chair, about it gets tougher and tougher as you
14	try to get closer to zero and much more expensive.
15	CHAIRPERSON GENNARO: Okay. Let's talk a
16	little bit about the MS4. MS4 discharges are, of
17	course, subject to a permit with DEC to do that.
18	Based on the statement, it goes right out to local
19	water bodies. I could go on all day. I've got my
20	Colleague, Lincoln Restler, here. He's a very busy
21	man and he has things to do, and I'm going to be
22	here for the duration of the hearing. I'm sure
23	he's got great questions. Let me recognize him to
24	ask whatever questions he has then I can come
25	back. Busy guy, this guy.
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 42
2	COUNCIL MEMBER RESTLER: As we all are.
3	Chair Gennaro, thank you for holding this hearing.
4	This is a critically important topic. Keith and
5	Gina, good to see you both. I'm not going to
6	bother you guys today. I will bother one of my
7	favorite public officials, Vinny Sapienza. It's
8	always good to see you, Vinny.
9	I do just want to start before jumping
10	into my questions since I'm sitting here with my
11	Colleagues from North Brooklyn, Council Members
12	Gutierrez and Nurse. Jen spearheaded a letter to
13	Commissioner Aggarwala earlier this year
14	underscoring the need for deeper green
15	infrastructure investments in North Brooklyn. When
16	you look at the map of where we've seen green
17	infrastructure prioritized around the City of New
18	York, there has not been nearly enough in North
19	Brooklyn, which is an EJ community an desperately
20	needs to see that prioritization so Jen and Sandy
21	have been leading on this. I just want to start by
22	expressing my absolute strong support across the
23	33rd, 34th, and 37th Council Districts as an area

that we hope this Administration will deepen green

25 infrastructure investments.

1	COMMITTEE	ON	ENVIRONMENTAL	PROTECTION
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2	A couple of general questions and then
3	a few questions about the 33rd, which of course is
4	a waterfront district and deals with these issues
5	all the time. Firstly, is there a timeline for the
6	City to come into compliance with the federal
7	standards on water quality? My understanding is
8	that New York State still uses an old standard.
9	CHAIRPERSON GENNARO: I'll just jump in
10	for a second. I realize that I was remiss in not
11	seeing that we're now joined by Council Members
12	Nurse and Gutierrez, and I just wanted to
13	recognize them before DEP replies to Council
14	Member Restler's good question. Sorry for the
15	interruption. Had to recognize my Colleagues and
16	please proceed.
17	DEPUTY COMMISSIONER LICATA: Thank you

17 DEPUTY COMMISSIONER LICATA: Thank you for that question. It is a little complicated 18 19 because you're exactly right that the federal 20 government has a different standard now than the 21 State of New York. When we have completed our long-term control plans on CSO reduction and when 22 23 we're looking at our MS4 obligations, which is the 24 Municipally Separated Sewer System, that's the four Ss, we are looking at both standards, and we 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 44
2	believe now after the New York State DEC had an
3	advanced notice of public rulemaking that they
4	will be moving towards these federal standards and
5	more of the water bodies so we're very conscious
6	of the changing landscape as we're moving forward
7	with our long-term planning.
8	COUNCIL MEMBER RESTLER: Your hope is
9	that DEC will come into compliance with the
10	federal standard and New York City will therefore
11	have to comply with DEC's modifications?
12	DEPUTY COMMISSIONER LICATA: I'm not
13	going to speak for the State of New York. I'm just
14	going to reemphasize that we are looking to
15	achieve the highest water quality standards
16	possible in all of the water bodies, and sometimes
17	that means even with 100 percent CSO reductions
18	and stormwater sources controlled we are still
19	struggling in some water bodies with impairments,
20	and that's mainly because a lot of these water
21	bodies are manmade and they suffer from
22	anthropogenic types of impairments.
23	COUNCIL MEMBER RESTLER: I appreciate
24	that you're striving for the best that can be
25	accomplished, but we should be meeting the federal
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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 45 2 standard in New York City, and I hope that if the 3 DEC is not going to swiftly going to make that happen that we will go above and beyond ourselves 4 to meet the federal standards that are laid out 5 (INAUDIBLE) because New Yorkers deserve nothing 6 7 less. 8 Just generally on the East River, my 9 understanding is that there's no current plan to reduce CSO outflow along the East River. Is that 10 11 accurate? 12 DEPUTY COMMISSIONER LICATA: The long-13 term control plan for the East River was a 14 struggle, and because, again, and we share your 15 goals, believe me, I completely share your goals, 16 we want to make the water quality as good as they 17 can be, and we want to invest in cost-effective 18 controls and so we really struggle in some of the 19 water bodies that even with the reductions in 20 combined sewer overflows that these water bodies 21 don't respond as well, but we do have some 2.2 investments that are being made on the East River 23 although we do not have a very large tunnel or tank at this point. 24

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 46
2	CHIEF OPERATING OFFICER SAPIENZA: I
3	just want to add too that the Newtown Creek
4	Wastewater Treatment Plant, which was upgraded a
5	few years, we actually expanded the capacity of
6	the plant. It went from about 620 million gallons
7	a day in wet weather and we're now into 780
8	million gallons a day we're capturing at some
9	point so that's helped to improve water quality in
10	the East River and reduce CSOs.
11	COUNCIL MEMBER RESTLER: I'd like to go
12	into specific questions about a few key areas
13	along the waterfront in our District, but my
14	understanding is that we're basically diverting
15	CSOs from Newtown Creek to other outlets along the
16	East River by the Navy Yard, Bushwick Inlet, etc.
17	I'll start with Bushwick Inlet, and I see we have
18	some friends from the Parks Department hiding in
19	the back. This is the most important new capital
20	project that we are advancing in the 33rd Council
21	District, the centerpiece of the <u>(INAUDIBLE)</u>
22	rezoning from nearly two decades ago was a park
23	the size of Fort Greene Park that we are waiting
24	to see built, and the City has already invested a
25	couple hundred million dollars in this effort. We

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 47
2	have a ways to go, and I'm frankly disappointed by
3	the lack of action by the City to get the sites
4	remediated for the park to be built out but
5	eventually we're going to have a beautiful
6	waterfront park or there's going to be hell to
7	pay. The question I have is the first phase with
8	access to the protected Bushwick Inlet off of the
9	East River will open soon complete with a beach
10	area and a kayak launch. Despite all of the demand
11	for people to be in touch and interact with our
12	waterway, the City has no plans to reduce the
13	amount of sewage overflow that flows into the
14	inlet during most rain events. In fact, the City
15	has the opposite plans to increase the amount of
16	CSO here in the coming years as part of the
17	Newtown Creek long-term control plan. Could you
18	all speak to that, and I don't know if the Parks
19	Department has any opinions on the fact that we're
20	building a waterfront park here and yet increasing
21	the amount of CSO overflow that constantly enters
22	into this area.
23	CHAIRPERSON GENNARO: Before that
24	question is replied to, I just want to make it
25	

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 48
2	known, Council Member Restler, that I'm not
3	putting you on a clock so just…
4	COUNCIL MEMBER RESTLER: Oh, well, tell
5	me when you want me to shut up.
6	CHAIRPERSON GENNARO: Knock yourself
7	out.
8	COUNCIL MEMBER RESTLER: I really
9	appreciate it. I have questions.
10	CHAIRPERSON GENNARO: I know.
11	COUNCIL MEMBER RESTLER: You're very
12	kind.
13	CHAIRPERSON GENNARO: Do your thing.
14	Sure.
15	CHIEF OPERATING OFFICER SAPIENZA:
16	Council Member, a lot of it is about
17	prioritization. The East River has made a
18	significant recovery in its quality over the last
19	many years, whereby we have some significantly
20	impacted water bodies, Newtown Creek, the Gowanus
21	Canal, Coney Island Creek, Flushing Bay, and a lot
22	of the investments that we're making in the next
23	decade are on those very impaired water bodies.
24	Angela, if you want to add anything.
25	

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 49
2	DEPUTY COMMISSIONER LICATA: No, just to
3	say that the Newtown Creek Tunnel that is proposed
4	is really maximizing the potential for the pump-
5	back to that sewage treatment plant or what we
6	call today wastewater recovery facility so that's
7	going to result in, if my memory serves correctly,
8	about a 62 percent reduction in the combined sewer
9	overflows to the Newtown Creek itself.
10	COUNCIL MEMBER RESTLER: Am I accurate
11	that as a result of the Newtown Creek long-term
12	control plan we will see additional CSO outflow at
13	Bushwick Inlet Park?
14	CHIEF OPERATING OFFICER SAPIENZA: We'll
15	check that, Council Member. That may be accurate.
16	We'll confirm that.
17	COUNCIL MEMBER RESTLER: Does the Parks
18	Department want to comment on the increased
19	outflow of sewage that's happening at the new
20	waterfront park that we're desperately trying to
21	build in our community?
22	How are you, Matt?
23	DIRECTOR DRURY: I'm well. Thank you,
24	Council Member.
25	
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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 50 2 COUNCIL MEMBER RESTLER: Good to see 3 you. 4 DIRECTOR DRURY: My name's Matt Drury, Director of Government Relations for the Parks 5 Department. I think as you heard DEP plans to 6 7 gather some more information and follow up so I 8 think it would be premature to kind of comment at 9 this time, but we're obviously very excited about the broader project, been working closely with 10 11 your office, and appreciate to continue this 12 dialogue. 13 COUNCIL MEMBER RESTLER: I just want to 14 underscore I think the Parks Department should 15 take responsibility for advocating for reducing 16 CSO outflow at this area within the Administration 17 and for the remediation of the relevant sites as Bushwick Inlet Park moves forward. Until Chair 18 19 Gennaro tells me to shut up, I'm going to keep 20 going.

21 Next up, the Navy Yard, we'll just keep 22 going along the waterfront of the East River. 23 Additionally, the northern end along the Navy Yard 24 is seeing rapid, both residential and commercial 25 or mixed-use development, bringing more people to

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 51
2	the water, specifically around Wallabout Channel
3	and I'm sure you're familiar with the Navy Yard's
4	new plans to open up that area on the northern end
5	of the industrial park. Wallabout is home to one
6	of the city's largest CSOs. Over 500 million
7	gallons of untreated sewage discharge on an
8	average year and, like Bushwick Inlet, my
9	understanding is that the City is only planning to
10	increase the amount of CSO runoff here to divert
11	from Newtown Creek. Is that you all's
12	understanding as well? How does that fit with new
13	dense development happening in this very area?
14	CHIEF OPERATING OFFICER SAPIENZA:
15	Thanks for the question, Council Member, and I'm
16	going to give to Deputy Commissioner Licata, if
17	you can just speak quickly for any new development
18	what the requirements are for holding or retaining
19	stormwater?
20	DEPUTY COMMISSIONER LICATA: Sure.
21	February of last year we adopted a new rule which
22	was quite monumental in my opinion and what this
23	rule required is that any new development of
24	20,000 square feet or greater or any new
25	impervious surfaces of 5,000 square feet or
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 52
2	greater, and that's on both systems, both the
3	separated sewer system and the combined system,
4	would have to maximize their stormwater management
5	on-site so really taking the opportunity when we
6	have that new construction proposed to maximize
7	that on-site retention or detention depending upon
8	the on-site soils and their capacity to infiltrate
9	the stormwater.
10	COUNCIL MEMBER RESTLER: Which is great
11	and I strongly support it, but that only relates
12	to the building that's on that waterfront site
13	that's being constructed. What we are going to
14	experience is significant new outflows of CSOs in
15	these areas where new development is happening,
16	and it just seems like there is no consideration,
17	it's a totally incongruous approach from the City
18	to say we want to build and develop on these areas
19	while we're also increasing sewage outflow and not
20	managing or mitigating it or reducing it in any
21	tangible way. I understand you guys are putting in
22	phenomenal sums of money, these are really
23	complicated long-term plans, and you're bound by
24	court decisions and superfund designations that
25	are requiring you to make certain investments, but

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 53
2	it doesn't make sense in my opinion to be saying
3	let's build dense residential and mixed-use
4	development on sites where there is huge outflows
5	that are only increasing of CSOs, and I don't hear
6	a plan to reduce them in these very same places.
7	CHIEF OPERATING OFFICER SAPIENZA:
8	Council Member, again, it's a prioritization. All
9	of this work that's being done is on the backs of
10	people who pay a water bill. Each year, we try to
11	keep those increases as small as we can, but any
12	additional work we want to do to try to expedite
13	some of these CSO projects, it's just going to
14	impact water bills.
15	COUNCIL MEMBER RESTLER: I hear you, and
16	I'm not saying all of this to provide a NIMBY
17	perspective. I'm not discouraging the development.
18	I'm saying that we need to make the investments to
19	address the CSO outflows if you want to build an
20	develop on these areas, that it has to come hand-
21	in-hand, and I realize as you noted, Deputy
22	Commissioner Licata, we have seen improvements in
23	the East River in recent years that are notable,
24	that help certainly at the mouth of Newtown Creek,
25	but I'm very concerned about the development in

COMMITTEE ON ENVIRONMENTAL PROTECTION 54
 precisely the areas where these major outflows are
 happening.

4 I will try to wrap up in a moment. The City is implementing a long-term control plan for 5 Newtown Creek. It will still leave us, though, as 6 7 you mentioned, you referenced this a moment ago, Deputy Commissioner, close to half a billion 8 9 gallons of CSO discharge annually upon its completion in 2042 so 20 years from now when I 10 will be almost 60. Additionally, the Creek is 11 surrounded by MS4 areas where industrial runoff 12 13 goes untreated to the Creek during every single 14 rain event. The City is expanding the MS4 program, 15 but it does not currently go far enough to address 16 the public streets and sidewalks and many of the 17 facilities that drain to the Creek. What is the 18 plan and timeline for properly addressing all 19 contaminated runoff that enters Newtown Creek? CHIEF OPERATING OFFICER SAPIENZA: 20 21 Thanks, Council Member, for that question, and it's a challenge because, again, as Deputy 2.2 23 Commissioner Licata mentioned, this is a man-made creek with a lot of twists and turns, a lot of 24

25 activity on it. The work that we're doing on the

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 55
2	long-term control plan to build a major storage
3	tunnel, which will be the largest in the city,
4	will probably cost somewhere over 2 billion
5	dollars. We've started the design. The design
6	contract itself is a 90-million-dollar design
7	contract so it's significant sums of money just to
8	achieve what we want to over the next 20 years,
9	but, again, the work that's completed after the
10	long-term control plans will continue on until
11	you're as old as Council Member Gennaro and I, and
12	we'll keep pushing forward, but these are very
13	expensive projects that take a long time.
14	COUNCIL MEMBER RESTLER: Okay. I
15	appreciate the answer. It's not satisfying, and I
16	don't think you're satisfied in giving it and I
17	know how strongly you want to do more.
18	Last question, I promise to shut up.
19	Just to go to the southern portion of my District
20	in Brooklyn Bridge Park. There are kayaking
21	programs, beaches, water-based educational
22	programming that takes place in Brooklyn Bridge
23	Park that serve young people all across our
24	borough, but there are strict no swimming, no
25	wading rules in place because of our CSO problem.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 56
2	While the water quality of Brooklyn Bridge Park is
3	safe enough for primary contact, the majority of
4	the year there's no communication to Park users
5	about current water quality conditions or when
6	CSOs have most recently occurred, leaving visitors
7	uninformed about the risk. What is the City doing
8	to properly inform the public and Park users on
9	local CSO discharges? We really want to have
10	active waterfront spaces like Brooklyn Bridge
11	Park, but the communication is not there. How do
12	we do better?
13	CHAIRPERSON GENNARO: That sounds like a
14	Parks question.
15	COUNCIL MEMBER RESTLER: He's not
16	responsible for Brooklyn Bridge Park, but let's
17	see what Matt has to say.
18	CHAIRPERSON GENNARO: Oh, okay.
19	DIRECTOR DRURY: I failed to swear in
20	earlier so I think just really quickly. Please, go
21	ahead.
22	COMMITTEE COUNSEL SWANSON: Do you
23	affirm to tell the truth, the whole truth, and
24	nothing but the truth today and honestly answer
25	the Council Members' questions?

DIRECTOR DRURY: I do. As the Council 2 3 Member just noted, Brooklyn Bridge Park isn't 4 under the direct jurisdiction or management of the Parks Department. We work obviously very, very 5 closely with them as partners so I can't speak to 6 7 the exact configuration of how access is allowed, 8 the signage, those kind of things, but we're 9 obviously happy to work with them as close partners and get more information ... 10

11 COUNCIL MEMBER RESTLER: But it's a 12 broader question I think that you could speak to 13 of Park policy on these issues and with DEP 14 guidance. Obviously, it's in coordination between 15 the two agencies. I'm concerned about the 33rd as 16 a parochial Council Member, but these same issues 17 apply in waterfront areas across the city.

18 CHAIRPERSON GENNARO: I think I want to 19 piggyback on that question. Council Member Restler 20 was talking about it like on the micro level in 21 his area, but this is a citywide macro issue, and to what extent is there communication between DEP, 2.2 23 Department of Health, Parks Department to make sure that the public is duly informed? I know 24 after it rains for a couple of days I'm not going 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 58
2	in the water, but I know that. Let me make it a
3	larger question. I guess it would be DEP and
4	Health and Parks, right, so how does that all
5	work?
6	DIRECTOR DRURY: The agencies certainly
7	work very closely together in terms of water
8	quality and safety. I'll defer to
9	CHAIRPERSON GENNARO: Yes, everyone
10	knows that, but is there a formal functional
11	paradigm by which information is properly
12	disseminated in some way that visitors are
13	informed about water quality with regard to
14	recreational swimming?
15	CHIEF OPERATING OFFICER SAPIENZA: I'll
16	try to answer it, and we can discuss whether or
17	not that's sufficient. The primary purpose of our
18	programs for CSO and MS4 is to increase
19	recreational opportunities of our waterways. For
20	all of the city's public beaches, Department of
21	Health and Mental Hygiene takes samples along the
22	waterway, and those beaches are run by the Parks
23	Department so there's coordination there. During
24	the bathing season, they do the regular testing
25	every week. DEP does a lot of analysis in other
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 59			
2	water bodies. We take samples. When there are			
3	combined sewer overflow events, those get reported			
4	through Notify NYC so we encourage everyone to			
5	sign up for that. You can get alerts for I think			
6	it's about 40 different water bodies. You can get			
7	an alert there. That's generally how we get that			
8	information out.			
9	CHAIRPERSON GENNARO: I'd just say a			
10	note to the Committee Counsel and the Committee			
11	Staff we should look into this a little bit			
12	because I think Council Member Restler makes a			
13	great point in that the City has an obligation to			
14	duly inform people of conditions that they should			
15	know about.			
16	COUNCIL MEMBER RESTLER: I strongly			
17	agree. I think that Notify NYC communication is			
18	helpful, it's a good thing to do, but there should			
19	be on-site localized communication in the areas			
20	where people are interacting with the waterways to			
21	be able to inform people of the risk, and it			
22	doesn't exist now and I think it would be very			
23	helpful for us to think about how to develop those			
24	localized strategies at key spots to let people			
25	know.			

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 60
2	If you have five minutes after this,
3	I'm going to try to find you on the South
4	Williamsburg issues and the Gateway to Greenpoint.
5	I'll stick around. Thank you to DEP for answering
6	these questions. I appreciate you both. I know you
7	all want to do more, and I hope that we can find
8	creative ways to make that happen.
9	Thank you, Chair Gennaro, for giving
10	much latitude. I really appreciate it.
11	CHAIRPERSON GENNARO: Thank you, Council
12	Member Restler, for making this a better hearing.
13	I wasn't aware of the disconnect between the
14	federal standards and state standards. I'm going
15	to follow up on my own question with that before I
16	recognize Council Member Nurse.
17	This will just be a brief question.
18	DEC, having been a Deputy Commissioner there for
19	six years, is the agent of the federal government
20	with regard to the enforcement of all the federal
21	government's environmental laws, how does it work
22	if I can sound naïve about this that DEC, the
23	agent of the federal government when it comes to
24	environmental enforcement has standards that are
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 61
2	less than the federal standards? What's that about
3	for lack of a better way to ask it?
4	CHIEF OPERATING OFFICER SAPIENZA: I'll
5	start and then Angela can jump in. In 2012, EPA
6	issued standards for what they called recreational
7	water bodies, some people called it the Beach Act,
8	so it was interpreted by some to mean where people
9	go swimming these are the standards that you have
10	to meet and DEC said we have industrial canals,
11	does a recreational water body standard or a beach
12	act apply to those and there's been a lot of
13	discussion over the years. Angela, you can add to
14	that.
15	CHAIRPERSON GENNARO: So it's like a
16	clarification thing or whatever? Angela, please,
17	if you have something to add to that.
18	DEPUTY COMMISSIONER LICATA: The only
19	thing I would add is to continue where Vinny was
20	going with this is the Beach Act does apply to all
21	the coastal-facing waters and then when you have
22	these man-made tributaries and some of the other
23	water bodies like the Bronx River, Harlem River,
24	Gowanus Canal, those have use classifications so
25	the State of New York determines what is the best
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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 62 2 use of that particular water body and swimming is 3 not the best use that has been designated there so 4 at this point most of those are for secondary contact or for kayaking and such, and it gets a 5 little bit complicated after that ... 6 7 CHAIRPERSON GENNARO: Oh, I see, because the State has the authority to make designations 8 9 in such a way so that's their power so that's how that all happened. Okay, but we're not done with 10 11 this issue fully. We'll continue to talk about it, and I thank Council Member Restler for bringing 12 this to our attention and all of his good 13 14 questions and the way he advocates for his 15 community so strongly and forcefully and with such 16 a full head of hair. 17 With that, I'm happy to recognize 18 Council Member Nurse for questions if you're 19 ready. 20 COUNCIL MEMBER NURSE: Thank you, Chair. 21 I don't actually have any questions. I just wanted 2.2 to thank DEP for coming out, for the Commissioner, 23 please let him know we're very thankful for him coming out to Knickerbocker Avenue in Bushwick. 24 Council Member Gutierrez (INAUDIBLE) town hall 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 63
2	came and walked Knickerbocker which we've
3	testified before, raised questions before on just
4	the constant flooding with any rain, just a drop
5	of rain becomes a problem there, but we've seen in
6	the followup our community members sharing that
7	the trucks have been out and there are folks on
8	the sewer line so just really want to thank you
9	for paying attention to that. It's been a very
10	long, like decades-long struggle, 40 years of just
11	constant flooding and the merchants were very,
12	very grateful to see the immediate followup action
13	of that, and we're looking forward to seeing the
14	outcome of the new, I don't know what you're
15	calling it, the supplemental storm drain that's on
16	the sidewalk. It was really great to see that
17	actual physical improvement or solution, something
18	that was being experimented, was really helpful to
19	our community to know that this is being taken
20	seriously so just wanted to thank you all.
21	CHIEF OPERATING OFFICER SAPIENZA:
22	Thanks, Council Member Nurse. Commissioner
23	Aggarwala brought that information back to us, and
24	we've been doing a lot of evaluation of how we can
25	improve some of the local issues.
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1	COMMITTEE	ON	ENVIRONMENTAL	PROTECTION

2 CHAIRPERSON GENNARO: I will add that 3 way back when dinosaurs roamed the earth, I passed the first Comprehensive Stormwater Protection Act 4 5 and worked with DEP to do that. I was in the midst of writing that bill version 2.0, but DEP has a 6 7 lot of things going on right now with regard to 8 everything it's doing with regard to stormwater, 9 and that is going to be forthcoming and I think we'll just crystalize that into law. This is a way 10 11 of saying more to come on stormwater management.

12 We'll get back to the MS4 discharges. 13 Certainly, as I said before, they're done pursuant 14 to a permit, and your testimony indicates that 15 they go into the sewer and this is stormflow, so they pick up some contaminants, whatever it is, 16 17 but it's my recollection that there is some kind 18 of treatment with regard to floatables or whatever 19 that is performed, if we could talk about. It's 20 not treatment like in a sewage treatment plant, 21 but there is something that happens that prevents floatables and certain other kinds of materials 2.2 23 from going out with that flow, and that's probably done pursuant to the permit. If you could talk 24 25 about that a little bit.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION

2 CHIEF OPERATING OFFICER SAPIENZA: Sure. 3 Thanks, Mr. Chair. As we mentioned earlier, the 4 storm sewer outlets don't go to a sewage treatment 5 plant, but there are ways to collect materials 6 that are littered...

7 CHAIRPERSON GENNARO: Didn't you used to 8 have like flocculators or something like that?

9 CHIEF OPERATING OFFICER SAPIENZA: Yeah, we've got a bunch of things. I'll start with the 10 11 corner catch basin. That basin, that box is meant to catch a certain amount of debris. We clean them 12 13 out periodically to make sure that they continue to function. We've looked at and installed a bunch 14 15 of different technology from netting facilities that capture debris. We boom right at the outlet 16 in some waterways to catch debris. We've got these 17 18 centrifugal swirl concentrators that separate the 19 water and the floatables so we've done a bunch of 20 things, and there's certainly more to do.

21 CHAIRPERSON GENNARO: This is all done 22 pursuant to the discharge permit, right? 23 CHIEF OPERATING OFFICER SAPIENZA: 24 That's right. We've been working with DEC over the 25 years to come up with best technology for those.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 66 2 CHAIRPERSON GENNARO: Right, and DEP is 3 fully compliant with the permit it gets from the State, right? 4 CHIEF OPERATING OFFICER SAPIENZA: 5 That's right, it is. 6 7 CHAIRPERSON GENNARO: So we're not under any kind of consent decree, we have a permit, we 8 9 follow the permit, and that's how that works. CHIEF OPERATING OFFICER SAPIENZA: 10 11 That's right. 12 CHAIRPERSON GENNARO: Okay, I just 13 wanted to get that on record and find out a little bit about that. 14 15 Okay, that will conclude this part of 16 the hearing from the Administration. We always have a good time and we learn a lot and we work 17 18 together and that's all good. We'll have to figure 19 out who won this session of the hearing or 20 whatever, whether we won or you won or whatever, I 21 think Alfonso is keeping score for your side and 2.2 Samara is keeping score our side. We'll compare 23 notes, and we'll indicate who won so I'm going to call it a draw, I'm going to say that we had great 24 25 collaboration and we look forward particularly on

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 67
2	those bills that we have common cause on so I
3	thank the Administration for being here. Vinny, I
4	hope it's not the last time you come before the
5	Committee but always good to see you and Angela.
6	With that, I thank the Administration
7	for being here, and we'll be in touch and follow
8	up on stuff that we agree on. Thank you all very
9	much. Have a great weekend.
10	We have two witnesses who have signed
11	up. They're on Zoom. Oh, look at myself on the TV,
12	all that gray, oh my god.
13	The first witness on Zoom is Alia
14	Soomro. Feel free to commence your testimony.
15	Thank you very much for being with us today.
16	ALIA SOOMRO: Great. Thank you. Good
17	afternoon. My name is Alia Soomro, and I'm the
18	Deputy Director for New York City Policy at the
19	New York League of Conservation Voters.
20	CHAIRPERSON GENNARO: You know what? If
21	you'll just hang on for one second? I want to make
22	sure that the Administration leaves a
23	representative. What happened to Alfonso? Who's
24	going to stay on the part of the Administration to
25	hear these two witnesses? We need to do that.
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1	COMMITTEE ON ENVIRONMENTAL PROTECTION 68		
2	You're going to be here? Okay. I just want to be		
2			
	able to assure our witness that not only the		
4	Council but the Administration is going to get the		
5	benefits of your good testimony so please		
6	continue. Sorry for the interruption.		
7	ALIA SOOMRO: Can you hear me?		
8	CHAIRPERSON GENNARO: Yes, I can.		
9	ALIA SOOMRO: Okay, great. Thanks. Good		
10	afternoon. My name is Alia Soomro, and I'm the		
11	Deputy Director for New York City Policy at the		
12	New York League of Conservation Voters. Thank you,		
13	Chair Gennaro and Members of the Committee on		
14	Environmental Protection, for the opportunity to		
15	testify today. I have submitted longer written		
16	comments.		
17	NYLCV supports the passage of Intros		
18	102, 531, 533, and 603 because they will		
19	prioritize updating our city's water drainage		
20	infrastructure and encourage more green		
21	infrastructure investments and sustainability		
22	measures as we continue to improve water quality		
23	in the city's waterways, work to reduce CSOs. and		
24	mitigate the worst impacts of climate change. We		
25	are also encouraged that Intros 102 and 533 are		

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 69
2	being heard today as they were included on our
3	2022 City Council Environmental Scorecard. NYLCV
4	supports Intro 102 because green roofs mitigate
5	the urban heat island effect, provide insulation
6	that cuts indoor heating and cooling costs,
7	absorbs stormwater, and improves air quality. In
8	addition to providing basic information about the
9	state of green roofs in the city, this bill will
10	also help advocates track the distribution of
11	green roofs throughout the city, especially in
12	identifying areas that are lacking. As of November
13	2022, the vast majority of green roofs are located
14	in wealthier areas of Manhattan. While this bill
15	is an important step in creating more awareness
16	and transparency about green roofs, to ensure
17	there is an equitable allocation throughout the
18	city, DEP should consider producing an annual
19	report that identifies incentives in areas where
20	more green roofs should be installed, prioritizing
21	environmental justice communities and public
22	buildings. NYLCV supports Intro 531 and recommends
23	that the bill include language that it requires
24	the report to consider not only current
25	operational conditions but also future conditions

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 70
2	due to climate change impacts. We also support
3	Intro 533 because our city's sewer system is not
4	up to modern best standards for managing storm
5	water and sewage overflows. These bills are vital
6	to making our city more resilient, healthy, and
7	SERGEANT-AT-ARMS: Time expired.
8	CHAIRPERSON GENNARO: Please continue.
9	Please continue. I took up some of your time so
10	please continue.
11	ALIA SOOMRO: Okay. I was just going to
12	say we look forward to working with the City
13	Council and the Administration working today, and
14	I've submitted longer written testimony. Thank
15	you.
16	CHAIRPERSON GENNARO: Thank you very
17	much for being with us here today. We love working
18	with LCV. Please give our best to Julie, and we
19	appreciate you having one of these bills on your
20	Environmental Scorecard, and we really value your
21	presence here today, and we'll duly consider the
22	full text of your good testimony. Thank you very
23	much. Appreciate it.
24	ALIA SOOMRO: Great. Thank you. Thanks.
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1	COMMITTEE	ON	ENVIRONMENTAL	PROTECTION

2 CHAIRPERSON GENNARO: You bet. The next 3 and final witness is Willis Elkins. It seems like 4 you've got a fan section here. Not all witnesses 5 have that, but we certainly appreciate your 6 presence here today and we look forward to your 7 good testimony. Please commence.

8 WILLIS ELKINS: Great. Thank you for 9 allowing me to testify. My name is Willis Elkins. I'm the Executive Director at the Newtown Creek 10 11 Alliance overseeing the cleanup of one of the city's most polluted waterways. Major thanks to 12 13 the Committee, especially to the Council Members 14 that represent our watershed, Council Members 15 Restler, Gutierrez, Holden, and Nurse who are here 16 today. I also want to acknowledge DEP. We work 17 very closely with them and their commitment to clean water. 18

However, I do want to talk about a lot of the stuff that's been discussed today. We've talked about CSO and improvements to water quality that have occurred in New York Harbor, things like cleaner since the Civil War, that we're releasing a fraction as compared to what used to be the case, but we're talking about like the 1980s there

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 72
2	were sections of the city, huge sections that were
3	not connected to a wastewater treatment plant at
4	all, and so we've made improvements over this long
5	scale but what's happening now is not sufficient
6	and so I want to talk about like basically the
7	long-term control plans and what we can expect in
8	the coming decades. The LTCPs are this legal
9	framework for reducing CSO in the foreseeable
10	future. They are woefully inadequate. They don't
11	actually, as Council Member Restler, said provide
12	significant reduction throughout most of the
13	Harbor. Most of the Harbor, and again we're
14	talking about 20 billion gallons of untreated
15	sewage going to our waterways around Manhattan,
16	Brooklyn, Bronx, Queens, Staten Island is not
17	going to be reduced for the foreseeable future.
18	Think about that. Fifty years after the Clean
19	Water Act, we're still going to have multi-billion
20	gallons of discharge every single year. On Newtown
21	Creek, we talked about a 60 percent reduction.
22	We're not going to get that until 2042. The big
23	issue, though, is that with Newtown Creek, that 60
24	percent reduction is based on outdated data so the
25	City is looking at rainfall projections for 2008.
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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 73 We know already that 2008 rainfall is not what 2 3 we're getting right now and it's not what we're 4 going to be getting in 2042 when this project is done so a 60 percent reduction is only a 60 5 percent from a past figure. 6 7 SERGEANT-AT-ARMS: Time expired. CHAIRPERSON GENNARO: Please continue. 8 9 Your time is expired, but I'm not putting you on the clock so please continue. 10 11 WILLIS ELKINS: I appreciate that. I 12 just want to make the point that these plans that 13 have been put in place are not addressing current 14 issues and they're not addressing future trends 15 that are related to climate change., and the City is very well-aware of this. Agencies and Mayor's 16 17 Climate Office, etc., DEP that are looking at 18 this, but it is not addressed in the long-term 19 control plan so that's a major issue. 20 The other issue I'll pass forward which 21 is about federal standards. This is a very big issue. Again, these plans are not going to go into 2.2 23 place for 20 years from now, and they're meeting standards that are already outdated so (INAUDIBLE) 24 these are very complicated issues. There's a lot 25

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 74
2	to understand about water quality designations,
3	but it really needs more communication and it
4	needs more coordination and it especially needs
5	more funding. We know that agencies like DEP want
6	to fix these problems but they are limited because
7	the revenue that they can put into this, the money
8	that they can invest in things like gray
9	infrastructure to prevent sewage overflow are all
10	connected to rate payers, and we can't put that on
11	the residents of the city to pay for these
12	investments. We need new funding mechanisms so
13	that's a whole other conversation, but the Council
14	needs to be more involved in this.
15	I thank you for your time and really
16	look forward to a day when people all around the
17	city can go and touch their waterway any day of
18	the year without fear of coming in contact with
19	harmful pathogens. Thank you.
20	CHAIRPERSON GENNARO: Thank you, Mr.
21	Elkins, and thank you for all the work that you do
22	on behalf of your organization. There's not very
23	much witnesses that have a fan section in the
24	Committee, and we really appreciate your good work
25	and feel free to communicate with the Council or

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 75
2	the Committee regarding on an ongoing basis on
3	anything you believe we need to know about and act
4	on, but I know you've got a good relationship
5	already with Members of the Committee so we feel
6	like we have, pardon the pun, like a pipeline
7	between us and you already, and we really
8	appreciate your good testimony and how you labor
9	in the vineyard for clean water all the time. Your
10	comments are duly noted and are not lost on this
11	Chair or the other Members of the Committee. We
12	appreciate it.
13	WILLIS ELKINS: Thank you.
14	CHAIRPERSON GENNARO: Thank you very
15	much, Mr. Elkins.
16	COMMITTEE COUNSEL SWANSON: Thank you,
17	Willis.
18	CHAIRPERSON GENNARO: With that said,
19	this hearing is adjourned.
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_ February 10, 2023