Kristin Richardson Jordan

Kevin C. Riley

APPEARANCES

Jacqueline Ebanks, Executive Director of New York City's Commission of Gender Equity Simone Hawkins, Chief Executive of Early Childhood Education Operations at the Department of Education

Corinne Schiff, Deputy Commissioner for Environmental Health at the Department of Health and Mental Hygiene

Elizabeth Wolkomir, Deputy Commissioner at the Division of Child and Family Well-Being at the Administration for Children Services

Eliana Godoy

Lisa Zucker

Chris Bennett

Steven Morales

Elvan Sahin

Julian Kline

Katrice Thomas

Latisha McNeill

Gregory Brender

Sage Schaftel

SERGEANT BIONDO: Microphone test. Today's date June 29, 2022. Committee on Women and Gender Equity being recorded by John Biondo. Committee Room - City Hall.

At this time, will our Zoom host please start the webinar? Once again, Zoom host, please start our webinar.

ZOOM HOST: Webinar started.

SERGEANT BIONDO: Thank you. Good afternoon and welcome to today's hybrid New York City Council hearing for the Committee on Women and Gender Equity. We ask all panelists and folks in the public if you have any electronic devices, please set it to silent or vibrate.

If you'd like to submit testimony, please send via email to testimony@council.nyc.gov. Again,
that is testimony@council.nyc.gov.

Thank you for your cooperation. Chair Caban, we are ready to begin.

CHAIRPERSON CABAN: Thank you. [GAVEL]

Good morning, everyone. My name is Tiffany Caban, my

pronounces are she/her, and I am the Chair of the

Committee on Women and Gender Equity.

2	Childcare is not only one of the pressing
3	issues this Committee will be deliberating this year
4	but, indeed, one of the most pressing issues facing
5	the city. Today, my Colleagues and I are taking a
6	bold step to address this crisis by hearing a package
7	of legislation related to childcare in New York City.
8	It includes Intro 242 sponsored by Council Member
9	Gutierrez and related to the establishment of a
10	Marshall plan for a moms task force, Intro 477
11	sponsored by Council Member Hudson establishing a
12	childcare task for, Intro 485 sponsored by Council
13	Member Menin related to an electronic childcare
14	directory, Intro 486 sponsored by, again, Council
15	Member Menin related to establishing a childcare
16	advisory board, and the next few pieces also
17	sponsored by Council Member Menin, 487 related to
18	establishing a childcare subsidy information portal,
19	488 related to establishing a childcare program fund,
20	489 related to childcare certification program, and
21	Intro 526 of which I am the sponsor related to
22	childcare services at public meetings, and finally
23	Resolution 69 sponsored by Council Member Menin
24	related to supporting the provision of financial
25	assistance to families and childcare providers in

Colleague, Council Member Menin, I would also like to thank my staff including Stephanie Silkowski, my

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- 2 Chief-of-Staff, and Madhuri Shukla, my Legislative
- 3 Director. Additionally, thank you to the Committee
- 4 staff for their work in preparing this hearing and
- 5 working on the legislation including Brenda McKinney,
- 6 Committee Counsel, Anastassia Zimina, Legislative
- 7 Policy Analyst, Jessica Foong, Senior Legislative
- 8 | Counsel, and Eisha Wright, Finance Unit Head.
- 9 Finally, I also want to acknowledge one
- 10 of our Committee Members who is present, Council
- 11 Member Richardson Jordan. Thank you.
- 12 I will turn it over to my Colleague, and
- 13 then you'll administer the oath?
- 14 COUNCIL MEMBER MENIN: Thank you so much,
- 15 Chair Caban, for holding this incredibly important
- 16 | hearing today on childcare. Childcare is a national
- 17 crisis in this country. Parents and guardians have
- 18 | fewer and fewer choices for childcare with ever-
- 19 | increasing costs. The average childcare cost in New
- 20 York City for infants below 18 months is over 21,000
- 21 | dollars per year according to the Office of the New
- 22 | York City Comptroller. For toddlers between 18 and 24
- 23 months, it's at least 16,000 dollars per year.
- 24 Childcare should not be determined by your income; it
- 25 | should be determined simply by need, and the needs of

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parents and guardians, of childcare workers, of childcare providers are being unmet. My 5 bills before the Committee would advance New York City toward universal childcare for all.

Intro 486, a childcare advisory board, which has a supermajority of cosponsors I want to say at 36 Members, would have the power and duty to make recommendations on legislation, regulation, policies, procedures, and initiatives to make childcare more affordable and advance New York City on a 5-year plan to implement universal childcare. The 7 members of the childcare advisory board including designees from the Mayor, the Speaker, Comptroller, public advocate, Department of Education, Department of Health, and ACS. The board would be required to submit an annual report to the Mayor and City Council on how to improve and address problems childcare providers face and make it more affordable, including reviewing and assessing universal childcare and subsidies to families.

Intro 484, which also has a supermajority of cosponsors, would create an electronic childcare directory.

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Intro 487, which also has a supermajority of cosponsors, would require the creation of a website with information related to city, state, and federal subsidies.

Intro 488 would award grants of up to 20,000 dollars per childcare facility if they are at risk of closure or displacement.

Finally, Intro 489 would have the Mayor designate an agency for a childcare certification program. Specifically, this would be for building owners hosting childcare facilities. Developing a childcare certified building program will maintain and increase the number of eligible childcare facilities in the City of New York.

Let me just say as a mother of 4 and a working mom, I know the importance of childcare. From 2015 to 2020, at least 1,100 childcare centers have closed. Childcare providers have cited numerous problems, ranging from financial costs to the time needed for background checks. Parents and guardians shouldn't be punished for these issues, and it is our job to resolve this ongoing crisis. This is one of the wealthiest cities in the world, and we need to prioritize working families, small businesses,

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childcare workers and centers in our recovery. I'm so

thankful that a majority of my Colleagues, a

supermajority, have signed onto these bills to stand

with us today and demand universal childcare.

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I really want to thank the administration because I know they have made a really strong effort on promoting universal childcare, and I look forward to the testimony today. Thank you so much to the Chair.

CHAIRPERSON CABAN: Thank you. I also want to acknowledge Council Member and Colleague, Council Member Gutierrez, and invite you to make a statement as well.

COUNCIL MEMBER GUTIERREZ: Thank you,

Chair. By default, New York City public school

teachers do not get paid leave when they have a baby

despite, or perhaps in spite of, the fact that over

75 percent of teachers are women and any paid leave

is negotiated through collective bargaining and even

still it is extremely limited.

Nurses by default do not get paid leave when they have a baby regardless of whether they are a private or public employee. Their healthcare employee may not choose to offer paid family leave in

New York, 95 percent of nurses are women. I provide these examples of women we called essential workers not very long ago because, as we were cheering for them and saying thank you, we were never really providing the support they needed and asked for. It has always been difficult to be a working mom, but, particularly in light of the issues that have become more acute during the pandemic, it's critical to create a new framework of support as we enter a new normal, both in the workplace and in our daily lives. I'm proud that today my bill, the Marshall Plan for Moms, will be heard by this Committee and we can begin the work of better understanding and developing recommendations on how to truly support working mothers and caregivers.

I also want to give a shoutout to all the people who made the Marshall Plan for Working Moms possible. I am not the first, I am not the pioneer, I'm also not the first working mom so I want to pay my respects to all the working moms and working parents before me, and this is going to be, I think, a really exciting hearing and an opportunity as a majority women Council to create spaces for ourselves

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2 and demand the respect and dignified working

3 conditions that we all deserve. Thank you.

COMMITTEE COUNSEL LYNN: At this point, we will administer the oath to the administration. If you can please raise your right hand.

Do you affirm to tell the truth, the whole truth, and nothing but the truth before this Committee and to respond honestly to Council Member questions today?

ADMINISTRATION: I do.

COMMITTEE COUNSEL LYNN: Great. Thank you. At this point, we can move to testimony. Thank you.

much. Good afternoon, Chair Caban and Members of the Committee on Women and Gender Equity. I am Jacqueline Ebanks, my pronouns are she and her, and I am Executive Director of New York City's Commission on Gender Equity. In this role, I also serve as an advisor to the Mayor on policies and issues affecting gender equity in New York City for all girls, women, transgender, and gender nonbinary New Yorkers regardless of their physical and mental abilities, age, ethnicity, or race, their faith, gender

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2 expression, immigrant status, sexual orientation, and
3 socioeconomic status.

After my testimony today, I will be joined by Simone Hawkins, Chief Executive of Early Childhood Education Operations at the Department of Education, Corinne Schiff, Deputy Commissioner for Environmental Health at the Department of Health and Mental Hygiene, and Elizabeth Wolkomir, Deputy Commissioner at the Division of Child and Family Well-Being at the Administration for Children Services. We all will respond to the questions you have after testimony.

As New York City recovers from the debilitating impacts of COVID-19, the Adams' administration is committed to building an inclusive and equitable city for all New Yorkers. It is within this context that CGE works to remove equity barriers across the city and carries out its activities in 3 areas of focus within a human rights framework and using an intersectional lens.

Our areas of focus are:

1 - Economic mobility and opportunity where we pursue a goal to create a city where all people of all gender identities and gender

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expressions live economically secure lives and have access to opportunities to thrive.

2 - Our second area of focus is health and reproductive justice. We pursue the goal to foster a city free from gender- and race-based health disparities.

3 - Finally, our third area of focus is safety where we seek to foster a city free from gender- and race-based violence.

The Adams' administration is committed to supporting cis women, transgender, and gender nonbinary and nonconforming caregivers as they raise the next generation of New Yorkers. Research indicates that in low-income communities the average annual cost of center or home-based childcare in New York City can constitute as much as 36 to 65 percent of median household income. The high-cost burden of childcare coupled with the lack of flexible and supportive work policies can hinder parents and caregivers from participating in the economy, especially women. Even when they do participate, they can face pay disparities based on caregiver status and gender, which further entrenches inequities. Last year, a report from the Economic Development

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2 Corporation estimated the financial impact of New

3 York City parents leaving the workforce due to a lack

4 of childcare to be 2.2 billion in tax revenues. This

5 further highlights the link between childcare and the

6 city's post-pandemic recovery. This administration

7 recognizes that achieving an equitable economic

8 recovery requires a stronger childcare infrastructure

9 and better compensation and recognition of caregivers

10 \parallel while addressing the discrimination they face.

The landscape of childcare services
across New York City includes center-based, homebased, pre-K, 3 through K, and private care services
that are not subsidized. Four agencies play a role in
supporting and regulating these kinds of care. The
Administration for Children Services, ACS,
administers the Childcare Block Grant Funding from
the state, which consists largely of federal funds.
This includes funding childcare assistance for
families receiving cash assistance through the Human
Resources Administration as mandated as well as
providing vouchers to low-income families, unhoused
New Yorkers, and child welfare-involved families. ACS
also transfers 125 million of the Child Care Block
Grant Funding each year to the Department of

2 Education to help fund contracted childcare including

3 Extended Day and EarlyLearn. In addition to

4 contracting for Extended Day and EarlyLearn

5 subsidized care, the DOE contracts and provides pre-K

6 to 4 year olds and 3-K to 3 year olds during the

7 school day and administers the Head Start grant. HRA

8 helps families who receive cash assistance and who

9 | are working or going to school to access childcare

10 either through contracts or vouches. Finally, the

11 | Department of Health and Mental Hygiene regulates

12 childcare including monitoring with health and safety

13 requirements.

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Yesterday, the administration released a
Blueprint for Childcare and Early Childhood Education
which lays out our plans to expand equitable access
to affordable, high-quality childcare. The Blueprint
includes common sense initiatives for a quality
system that supports family and childcare providers.
This Blueprint is just the beginning of our work to
make childcare high quality, affordable, and
accessible. It sets goals to:

1 - Increase access to childcare
assistance for thousands of children across New York
City including children in high-need neighborhoods,

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- 2 children living in temporary housing, and children
- 3 whose immigration status precludes them from
- 4 receiving state and federally funded care.
- 5 2 We seek to make care more affordable
- 6 by reducing the amount families receiving subsidized
- 7 | care contribute towards their childcare.
- 8 3 We wish to increase capacity by
- 9 creating more childcare and early education seats by
- 10 | leveraging tax abatements and credits to facilitate
- 11 | additional capacity.
- 12 4 We want to improve the process for
- 13 | families by creating a single online childcare
- 14 | application portal to make applying for childcare
- 15 easier.
- 5 Our goal is also to enhance supports
- 17 | for the childcare workforce, to reduce administrative
- 18 | burden, create more financial stability, and achieve
- 19 | higher quality care.
- 20 6 We want to grow a highly qualified
- 21 childcare workforce by widening access to provided
- 22 career advancement and expanding opportunities for
- 23 | early childhood professionals to earn higher
- 24 | education credentials in partnership with CUNY's New

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York Early Childhood Professional Development
Institute.

7 - We want to leverage leadership from City Hall and the community by establishing a new centralized Childcare and Early Childhood Education Office and convening an advisory group to ensure we are working hand-in-hand with the community and childcare providers who serve our families every day.

In addition to developing the Blueprint, Mayor Adams also successfully advocated this year for a number of measures at the state level to improve childcare and support families in New York City. For example, the Mayor championed an enhancement to the Earned Income Tax Credit in the New York State budget and committed to increasing the city's annual investment to EITC to help put more money back in the pockets of families. The administration also advocated for the state to increase the income eligibility for families to receive subsidized childcare from 200 percent to 300 percent of the federal poverty line. Therefore, starting in August 2022, a family of 4 earning up to 83,250 dollars can access subsidized childcare as opposed to just families earning less than 55,500. We will continue

to advocate for the State to eliminate the need for families to be earning at least minimum wage in order to be eligible for childcare as well as fight for the State to enable counties to use state dollars to provide childcare for undocumented children. The administration is grateful for the partnership of this Council including the Chair of the Committee to include 10 million dollars in the FY 2023 City Budget for ACS to develop a new program to provide childcare to undocumented children.

In closing, I'd like to offer a few comments on some of the bills being considered today. We appreciate the intent of the legislative package and look forward to discussing these bills further with Council.

Intro 242. This bill would create a

Marshall Plan for Moms task force chaired by the

Commission on Gender Equity. Its purpose would be to

study, develop, and issue proposals and

recommendations on how to support working mothers and

caregivers given the vulnerabilities exposed by the

pandemic. We appreciate the intent of this bill and

look forward to working with Council on this further.

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Intro 474 and Intro 486. Both of these
bills would establish task forces or advisory bodies
to examine challenges and issue recommendations
around childcare access and provision. The
administration appreciates the intent behind both
bills and agrees that bringing government, providers,
parents, and advocates together to work on these
issues is critical. As outlined in Mayor Adams'
Blueprint released yesterday, the administration
intends to establish a solutions-oriented advisory
board, which we believe can fulfil the goals of these
2 bills. We look forward to discussing this further
with Council and to identifying alignment across our
shared goals.

Intro 485. This bill would require the

Department of Health and Mental Hygiene and the

Office of Technology and Innovation to collaborate on
a website that provides a list and search function
for childcare providers operating in New York City.

DOHMH already offers such a website. It's called

Childcare Connect, and the administration supports

codification of this important resource. We are also
happy to share more information about Childcare

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Connect with Council including how families can access this resource.

Intro 487. This bill would require the Administration for Children Services, the Department of Health and Mental Hygiene, and the Office of Technology and Innovation to create an online portal informing the public of childcare subsidies. The administration wholeheartedly agrees that parents and caregivers should not have to navigate complex bureaucracy to get their children care. That is why the first major application of the MyCity web portal will be a single, unified application process for all subsidized childcare options offered by the city. The administration is committed to developing and implementing solutions that will ensure families can seamlessly navigate care options. We look forward to keeping the Council informed on our progress as we move ahead with this project.

Intro 488. The bill would require ACS to establish a Childcare Program Fund to award grants of up to 20,000 dollars to childcare programs at significant risk of closure or displacement in the city. We agree that it is essential that we support childcare providers. The city has taken several

1 COMMITTEE ON WOMEN AND GENDER EQUITY important steps to ensure the financial stability of 2 3 our providers, which are outlined in the city's Childcare and Early Childhood Blueprint that we 4 released yesterday. First, we successfully advocated

7 reimburse childcare providers and made it easier for

to Albany to increase the maximum amount we can

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8 providers to apply for those higher reimbursement

rates. In addition, throughout the pandemic we have

continued to pay providers for days that children are 10

11 absent including due to illness, and we are committed

to continuing to listen to providers and families. 12

13 They will be key partners in the Childcare Advisory

14 Council we are standing up.

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Intro 489. This bill would require the Mayor to designate an administering agency to create a childcare certification program so buildings can apply to be recognized as a childcare certified building. We share the same goals as Council when it comes to expanding access to childcare, and we look forward to discussing this with you further.

Intro 526. This bill would require the provision of childcare services upon request for certain meetings open to the public. The administration recognizes the importance of

caregivers, many of whom are women, and extending
childcare services throughout the city with this in

increasing civic engagement opportunities for

5 mind. The administration has concerns on the

6 complexity of delivering the proposed childcare

7 services due to location licensing and the varied

frequency of need and requests of service providers.

We would like to discuss this bill further with

10 Council.

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In conclusion, the Adams' administration understands the critical importance of strengthening the childcare sector for families, workers, and New York City's post-pandemic recovery. The Blueprint released yesterday charts a course towards achieving greater access to affordable, high-quality childcare and building a system that is innovative and supportive of both families and providers. Thank you for the opportunity to testify here today. We are happy to answer any questions you may have and look forward to continuing this dialogue. Thank you.

CHAIRPERSON CABAN: Thank you. I'd like to take a moment to acknowledge that we have been joined by Council Member Riley.

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I'd like to start with just some general questions. I think it makes sense to start with some of the overall challenges. What are the greatest challenges facing the provision of childcare in New York City and what about for the youngest children or related to afterschool programs as example?

EXECUTIVE DIRECTOR EBANKS: I'm sorry, Chair. I didn't hear.

CHAIRPERSON CABAN: That's okay. Sorry. I want to start with overall challenges so kind of start broad and narrow a bit. What are the greatest challenges facing the provision of childcare in New York City, particularly what about for the youngest children, what are the biggest challenges related to afterschool programs, etc.?

mentioned, we have this network of 4 agencies that provide the varied types of services, and so what is key to us in this work as we move forward is collaboration and really working together to ensure seamless service delivery. As you point out, there are challenges, and so, with that, I'm going to turn over to my colleagues at ACS, DOHMH, and DOE to talk about those issues.

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2 DEPUTY COMMISSIONER WOLKOMIR: Good 3 morning. Elizabeth Wolkomir. My pronouns are she/her. I'm the Deputy Commissioner for Child and Family 4 Well-Being at the Administration for Children Services. The challenges and those that we're seeking 6 7 to address in the Blueprint that we released 8 yesterday are ensuring that caregivers across the city have adequate access to subsidized care, meaning affordable care, given the cost of childcare 10 11 throughout the city, and, as my colleague addressed, 12 we have addressed that in the Blueprint that was 13 released yesterday across our continuum of care. We 14 also agree that it is really critical to make sure 15 that our providers are well-supported and have 16 adequate funding. We have done a few things in that 17 regard. One is to advocate to Albany successfully to 18 ensure that we can provide the maximum reimbursable 19 rate allowable to our providers and to make it easier 20 to apply for that rate. We also think it's really critical to ensure that it is easier for families to 21 2.2 apply, which is why we are creating a single front 2.3 door application and portal where families can understand their options and can apply for care. We 24

know that we need to continue to be focused on

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quality, which is why we are investing in the
workforce and career development opportunities for

4 the workforce.

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DEPUTY COMMISSIONER SCHIFF: Good

afternoon. Corinne Schiff, she/her. I'm the Deputy

Commissioner for Environmental Health. I think that

my colleague from ACS has really addressed a broad

range of challenges as have the Chair and the Council

Members. I don't have anything to add but look

forward to the ongoing conversation about the

details. Thank you.

CHIEF EXECUTIVE HAWKINS: It's always so difficult to talk with a mask on. Good afternoon. Simone Hawkins, Chief Executive of EC Operations at New York City DOE. Also nothing to add, but we are definitely champions in line with all of you and our colleagues here to move this work forward.

EXECUTIVE DIRECTOR EBANKS: If I could also add, the robust investment in collaboration across the city from all stakeholders and so you see the advisory group being created in an office. I think we want to make sure that all stakeholders have a voice and contribute to the improvement of our systems and to increasing access and deepening the

2 resources we give to our youngest New Yorkers, 0 to

3 5, and I think that is fully reflected and the

4 Mayor's Blueprint is really a comprehensive launch

5 and it's only a beginning. We intend to learn from

6 these opportunities of engagement and then to build

7 on that to give New Yorkers what they deserve in this

8 area of childcare.

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CHAIRPERSON CABAN: Thank you. My next question, I think, is one that most folks in the room intimately understand the importance of but I think it's important for the administration to articulate this for the record and for the public, but why is childcare important for working families and women in particular?

CHAIRPERSON CABAN: I'm sorry. I know you're in the mask.

CHAIRPERSON CABAN: I'm sorry. It's okay.

I apologize. I'm going to be keeping my mask on the entire hearing so I will try to speak a little bit more clearly. I apologize. I was just saying that I know the answer to this question I know is one that is intimately clear to most of the people in the room, but I do believe it's important for the administration to articulate it, and that is why is

childcare important for working families and women in
particular?

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EXECUTIVE DIRECTOR EBANKS: At the Commission on Gender Equity, we talk about these 3 areas of focus, economic mobility and opportunity, health and reproductive justice, and safety as being interconnected. In the complexity of human lives, what people strive for and what a city strive to do is to ensure that every New Yorker has the opportunity to be economically secure, to be healthy, to have full autonomy over their reproductive lives, and to be safe. Childcare is the beginning of that investment, and one could argue from prenatal care. it's how we care about the future of our city. We want to make sure as a city and as the Adams' administration we are there for those most vulnerable. We're there for all our citizens, but there's a particular vulnerability and also particular opportunity to strengthen the future if we invest deeply and consistently in childcare, and I think that's what you're seeing here for our administration, that no child, no individual in our city will go unattended to and abandoned if you will because this city and this administration will be

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2 here laying down long-term solutions for their care
3 and their well-being.

CHAIRPERSON CABAN: Do you believe that the city is providing adequate coverage for those who need childcare, and why or why not?

EXECUTIVE DIRECTOR EBANKS: I think that's what the plan indicates. We know there's a gap, a gap that we've inherited, and, as a part of this journey, we now have to take up that issue and close the gap to the best of our ability and as much as possible so the Blueprint is that effort. It's a start to closing the gap, to remediating the past and the failures therein, and to moving forward, to building as well on the successes of the past and extending those successes. What you see in that Blueprint is really this effort to move forward to be there for the youngest New Yorkers in a holistic way. I can emphasize that enough. I think we've all pointed to the data, we've pointed to the vulnerability of mothers, we've pointed to the vulnerability of caregivers from an economic perspective, the pandemic underscored those vulnerabilities, and I think we all recognize our responsibility to create positive

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3 for future events such as this.

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DEPUTY COMMISSIONER WOLKOMIR: I'll just add that the Mayor was very clear in the announcement yesterday that the goal and value of this administration is to move towards universal childcare and that these efforts are a first step in that direction and a huge one that will touch more than 41,000 children but that there is an understanding that we need to continue the drumbeat towards universal care.

CHAIRPERSON CABAN: I'd like to dig into those details. When we talk about there's a gap, we want to fill it, there's a desire to do that, we want to take these steps, what are the steps, what steps can the city take to expand the number of childcare providers and the number of seats in childcare programs?

DEPUTY COMMISSIONER WOLKOMIR: Sure. I'll speak at a high level about the Blueprint and the pieces that are in there and will defer to my colleagues as well. The Blueprint both seeks to expand subsidy to families, particularly low-income families in high-need areas or in particularly

expansion for childcare assistance through vouchers

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in the 17 highest need community districts in the 2 3 city, and these are community districts that have the highest rates of poverty, including child poverty, 4 5 the highest rates of unemployment, and that inadequate access to childcare today. We are also 6 7 focused on continuing our work to offer childcare assistance to children and families that are 8 unhoused, and, as Executive Director Ebanks mentioned, we, for the first time thanks to you all 10 11 and to the city's investment, are going to be able to

offer childcare assistance to undocumented children.

I'll hand it over to my colleague at DOE to talk

about the work that they are doing under the

Blueprint.

CHIEF EXECUTIVE HAWKINS: Thank you. I think the primary goal of the Blueprint is to create very necessary coordination amongst the agencies that impact child-facing services, and I think it achieves that in its planning stages and it will achieve that as we build out the strategies.

Additionally, as it relates to the

Department of Education, we are first looking at

sustaining existing capacity with providers currently

offering childcare across the city. That will look

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like creating a very dynamic enrollment strategy to support an increase in enrollment and obviously the drawdown of revenue sources to support their businesses, the conversion of seats so that we can provide slots to families as based on their needs, their preferences in the areas that they prefer to send their children, and as we collaborate across agencies looking at adding capacity, whether it be through a tax abatement, and working to develop an RFP really steeped in the community needs as based on the community assessment that we are working to develop.

DEPUTY COMMISSIONER WOLKOMIR: I'll just add briefly that on the supply side, as Miss Hawkins alluded to, there is a provision for a tax abatement to retrofit spaces for childcare facilities and a tax credit for employers that offer free or subsidized care so all together that will create, we think, access for an additional 17,000 children.

CHAIRPERSON CABAN: Thank you. It was mentioned in the administration's testimony that the city has been working with the state to improve the provision of childcare because the city doesn't have authority over the centers. I'm just interested in

the details, what that looks like, what are the ways
that the city works with the state to improve these
things? Can you describe the communications between
the city and state about the status of childcare

centers and safety for children at the start of the

7 pandemic?

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DEPUTY COMMISSIONER WOLKOMIR: Sure. Let me take those things one at a time. There are a number of things we've advocated to the state for both legislative strategy and then executive actions to improve childcare. We have worked with the Office of Children and Family Services to reduce family fees as much as legally possible which means that the subsidy that we are providing to families has increased. We have also worked with OCFS to advocate for the higher reimbursement rate for providers. All of those things are decisions that the city can't make on their own and are bound by our oversight and the state. We have also had a very successful legislative session as you heard. In the budget, we were able to pursue and see an increase in eligibility from 200 percent of the federal poverty level to 300 percent of the federal poverty level, which is a significant advancement in being able to

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CHAIRPERSON CABAN: Great. What's the current ability of 3-K programs in the city to

conversations with them.

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provide every 3-year-old with a seat in a 3-K
program?

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CHIEF EXECUTIVE HAWKINS: I'm so sorry to make you say that one more time. I missed the beginning of that.

CHAIRPERSON CABAN: What is the current ability of 3-K programs in the city to provide every 3-year-old with a seat in a 3-K program?

CHIEF EXECUTIVE HAWKINS: The DOE is incredibly committed to providing birth through 5 services for all families that require and expect a seat. That includes our 3-year-olds. We're committed to increasing the number of seats as per the prior plan this year, in FY-23. I believe the original goal was to increase it through FY-24 as well. We are looking again at existing providers to see if we can increase capacity there, looking to build capacity in new spaces with new providers, just to keep forward with that commitment to build new seats, again to support a birth through 5 continuum but also those in need of a 3-year-old seat.

CHAIRPERSON CABAN: I apologize. I was actually whispering to Committee Counsel that the acoustics are tough in this room so I have a hard

2 | time hearing your answers as well. I'm straining a

3 little bit. I hear what you're saying about having a

4 plan year over year for increases, but I just want to

5 push a little bit more to get some concrete

6 information. I don't know if I missed it at the top

7 of your answer, like where the current ability sits,

8 just to get a really accurate assessment of what the

9 perceived gap is.

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CHIEF EXECUTIVE HAWKINS: We need to really reassess what that gap is by conducting a community assessment because we have to also recognize that the needs change year over year based on communities. However, currently we are primed to support 38,000 3-year-olds in the current fiscal year, and we're planning to increase to 51,000 slots for the next fiscal year.

CHAIRPERSON CABAN: Okay. Thank you. I'd love to follow up on the progress of sort of tracking who we're missing and where those gaps are. I do want to touch a little bit about affordability in a post-Roe New York City given the U.S. Supreme Court's decision in Dobbs v Jackson which came down last Friday. It is now imperative to ensure that folks have all of the necessary supports to maintain their

2 gains in education and economy with childcare being

3 one of the most critical needs so affordability

4 remains a major barriers, and the U.S. Department of

5 | Health and Human Services recommends 7 percent of a

6 family's income as a benchmark for what is affordable

7 childcare. Do you collect data on what proportion of

8 families in New York City falls at or below that

9 benchmark, and, if so, how and at what intervals? If

10 | not, why?

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speak to whether or not the city collects data for the entire childcare system which is to say the childcare system that includes private pay. What I can speak to is the share that families are required to pay when they apply for subsidy. As I mentioned, we've reduced the fee significantly and that 7 percent standard is often spoke about in the context of childcare assistance and childcare vouchers. What we've done is actually go much further. For families whose income is 100 percent of the federal poverty level or below, those families are paying the minimum fee which is 1 dollar. For families that are between 100 percent and 200 percent of the federal poverty level, and as of August it will be between 100

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2 percent and 300 percent of the federal poverty level,

3 we have reduced their family share to only 1 percent

4 of their income above 100 percent of federal poverty

5 level.

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6 CHAIRPERSON CABAN: Thank you. I have
7 additional questions, but I want to make some space
8 for my Colleagues to ask as well so I'm going to hand

9 | it over to Council Member Gutierrez.

COUNCIL MEMBER GUTIERREZ: Thank you,

Chair Caban. I do appreciate that you pronounced my

last name correctly. Thank you so much.

I have a couple of questions. The first one being related to, considering the amount of folks that will be working remotely, the need for childcare is still very much relevant whether or not they're working from home or away, what is the administration's plan, obviously working jointly with all of the agencies here, to really work on those communities, whether it's building brick and mortar or just opportunities for providers, what is the administration's response to that uptick in remote work and how that changes the access that families are going to need for childcare?

DEPUTY COMMISSIONER WOLKOMIR: I'll just say that the requirements, which I think as we've said are grounded in federal and state law and regulations, are that to receive childcare assistance the caregivers must be either working or in a qualified activity. There is not a distinction between remote work and otherwise so as long as a family is able to document their work, they are eligible for a subsidy.

CHIEF EXECUTIVE HAWKINS: I just wanted to add as it relates to DOE seats, whether it be 3-K, pre-K, or even Head Start, there are no barriers or restrictions to enrolling a child for a family that's working remotely.

COUNCIL MEMBER GUTIERREZ: My question was, and maybe these are more nuanced scenarios where there are folks who enroll their child in a daycare facility near where they work and are no longer doing that and so sometimes there are situations in communities where they're just not as accessible or the option for childcare providers versus daycare centers, so is there some scenario with the administration where we're looking into that, where

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2 you are looking into that and what is the solution in 3 that instance?

DEPUTY COMMISSIONER WOLKOMIR: The continuum is really grounded in parent choice, and we know that we have more work to do to make sure there's adequate supply out there. A caregiver can choose to transfer that enrollment of their child including they can use their childcare voucher with a family member, a close family friend in formal care, if you will, like that so they have options anywhere from those types of intimate relationships where they would want the caregiver to be someone they know to family-based care to a childcare center, either using a voucher or through the DOE system.

COUNCIL MEMBER GUTIERREZ: Okay.

Fantastic. Are there certain communities where you feel that there is, for lack of a better term, a desert where, in certain parts of my district, for example, I know that there are portions of the southside where we have a decent amount of daycare centers but I think other parts, Ridgewood for example, do not have it so can you all share a sense of what those neighborhoods look like and is there an

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2 interest in kind of building these out more, like 3 actual centers and centers owned by the city?

CHIEF EXECUTIVE HAWKINS: Yes. First, I would say OCFS, that my colleague referred to, has really been a trailblazer in identifying childcare deserts across the state, including the city, working to release RFIs to support the buildout of new seats in existing programs, seats in new buildings for that very reason. I think one thing we want to acknowledge is in addition to childcare deserts, again we have to right-size and optimize placement based on family need. There may be a lot of seats in one community, but that is not the particular age group that the family requires. We need to focus on infant/toddler care in addition to building out 3-K and pre-K, a kid is 2 before they are 3, and we need to create capacity for those families in need as well so absolutely looking at, again, converting seats where possible, building capacity in places that already have a permit or license maybe through DOHMH or OCFS, and a variety of settings. Preference is not just about location but also environment. Families may want a center-based slot, others may want a homebased slot so we have to acknowledge and recognize

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I would love to know.

2 the needs of the families and really build out from 3 there.

COUNCIL MEMBER GUTIERREZ: Thank you. My last question, with 30 seconds, Chair. Given that there are so many more New Yorkers, I would say working in nontraditional jobs, so they're not filling the 9 to 5 anymore, they're doing the evening, the weekend hours, oftentimes more than one job at the same time, what accommodations or what considerations are being made for those dynamics when it comes to providing childcare for these folks, and this is an opportunity to educate me as well because

peputy commissioner wolkomir: I'll say from the voucher side, families are able to enroll in care for the hours that are aligned with the activity of either work or school or training that they are enrolled in so assistance is available. I think we have more to do to look at whether or not there is adequate childcare options available during irregular hours, if you will, or nontraditional hours. Again, we do know that that ability to choose between types of environments is really important to families that are working or in an activity during nontraditional

COUNCIL MEMBER GUTIERREZ: Thank you.
Thank you, Chair.

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CHAIRPERSON CABAN: Thank you. I'd like to acknowledge that we have been joined by Council Member Gennaro. Good to see you. I'll pass it over to Council Member Menin.

COUNCIL MEMBER MENIN: Thank you so much,

Chair. First of all, I want to thank the

administration for their testimony today. I am

thrilled to hear that the administration is in

support of my package of universal childcare bill and shares a goal of finally getting New York City to

universal childcare. Just a few questions.

On Intro 485, your testimony indicated that you believe that this would then codify
Childcare Connect. I just want to say I have real concerns with Childcare Connect. We spent a ton of time on this website. We've heard from advocates, from constituents who are trying to find childcare in their neighborhood, and, when they utilize the search function, it doesn't oftentimes work so I would

absolutely have to improve that.

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respectfully ask that the administration go back and review the functionality of that because we

DEPUTY COMMISSIONER SCHIFF: We'd be happy to take a look and also to work with your office to identify the specific issues. The point of Childcare Connect is to make it usable for families and that's our goal.

COUNCIL MEMBER MENIN: Okay. Terrific. I mentioned in my opening statement that over 1,100 childcare facilities have closed in recent years so the intent of Intro 488 and 489 is to address that so I'm delighted to see that you all are in support of that.

Another issue that has been raised repeatedly by advocates to my office is about background checks. I know in the Mayor's Blueprint for Childcare it was mentioned that you're going to be addressing the issue of background checks. My question is what is the average wait time currently for a background check?

DEPUTY COMMISSIONER SCHIFF: Let me say first that we know how critically important it is for families when they drop their child off at childcare

to know and be confident that the people caring for their children have been fully cleared, and we also know how important it is for childcare providers to get good service and to get a timely response from the Health Department. The turnaround times are too long, longer than we want them to be. I don't have the exact number with me today, but I will say, as you saw in the Blueprint, we are thrilled that we have been authorized to hire 40 staff and to build some technology, and that's going to help us speed up that process.

one is saying to abbreviate the process and create any, I'm a parent, no one wants to create any kind of danger of course, but we want to make sure that the process is expedited. I have 2 childcare providers in my neighborhood that are closing, they say, because of this background check wait. They literally have been waiting for so long that now they are forced to close. Again, I just want to reiterate the importance of creating some kind of effective but expeditious process.

DEPUTY COMMISSIONER SCHIFF: We agree.

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COUNCIL MEMBER MENIN: Okay. Great. Next question. Can the administration share some of the reasons of why so many childcare centers, we talked about background checks, but there are other reasons as to why they're closing. What additional steps can be done to prevent that, and do you all have any estimates about how many new centers might close in the coming year?

DEPUTY COMMISSIONER WOLKOMIR: I can't say that I have, unless my colleagues do, any concrete data about other reasons for closure, but I can tell you what know and hear anecdotally which is that the pandemic, as it was on many businesses, was very difficult, that increasing costs and inadequate reimbursement which is why we've focused on that puts a strain on providers and their ability to have and keep staff, and I think all of the struggles across the workforce are certainly a part of that. Again, I think we've been laser-focused on trying to figure out ways to support providers including through the pandemic. I don't have any approximation of providers that are on the verge of closing, but what we have done is work with and at the state level and at the city level to do everything we can to stabilize

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2 providers. Throughout the pandemic, we offered a 3 number of waivers including waivers to be able to pay 4 providers for when they had to close because there was a COVID outbreak and have continuity of financial support there and to be able to pay providers when 6 7 children were absent and we continue to do that. We 8 know that we've all changed the way we operate, and it's great to be here in person today, but we're not fully out of the woods on the pandemic. We also, as I 10

said, have advocated for and implemented this higher

reimbursement rate which we think is really critical

to being able to have providers have stability and

stay open and keep up with cost of care.

COUNCIL MEMBER MENIN: Okay. Half of all community districts are a childcare desert. I happen to represent one, Roosevelt Island. What can be done to address this? What is the administration's plan to reduce this so that every single community and neighborhood across the city of New York has accessible, affordable childcare?

EXECUTIVE DIRECTOR EBANKS: I think this is exactly what the Blueprint is about, right. The work that we describe in the Blueprint is foundational towards universal access. I think key in

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Childcare Office that will report directly to Deputy
Mayor for Strategic Initiatives and the centralizing
of the operations as well.

COUNCIL MEMBER MENIN: Okay. Thank you.

CHAIRPERSON CABAN: Before I pass it along, I just want to follow up and echo a concern that I share with Council Member Menin because the federal law currently requires that background checks for childcare providers be processed within 45 days, and I understand that DOHMH, which oversees the checks, is not in compliance with that and that it's in fact taking many months to process these checks. Obviously, as we all are well-aware, we can't expand care if there are no educators cleared to be in the classrooms and so I really, really want to impress the importance of knowing exactly what the administration's plan is for significantly reducing that length of time it's taking to process background checks and then also being up to date on the progress that's being made in executing that plan.

DEPUTY COMMISSIONER SCHIFF: Our goal is to meet that federal requirement, and, as we outlined in the Blueprint, we've been authorized to hire 40 staff. We are looking for great people to join our

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team at the Health Department. We'd love to have you circulate our job postings and send great people our way. We're also building technology so that we will be able to automate some of the process, make sure that applications that are submitted are complete and without error. We'll continue to provide technical assistance to providers to help them manage the complex paperwork. Our goal is the same as yours, and I'm very happy that we've now been authorized to bring on that staff and to build an IT system and I think that in the coming months we will start to see those timelines reduced.

CHAIRPERSON CABAN: What is the timeline for bringing on those 40 staff members?

the hiring process. We are all functioning in a difficult labor market so I don't know, but we are going to be working as quickly as we can. These are high-priority hires and so I hope within the coming months to have people on board fully. Obviously, we're not going to wait to have all 40. We're going to bring people on as we get good applicants. We're hopeful that it will not be a drawn-out process. It is a difficult labor market, so I would love

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2 everyone's help sending talented people to the Health
3 Department website to take a look at our postings.

CHAIRPERSON CABAN: Thank you. I will pass it over to Council Member Riley.

COUNCIL MEMBER RILEY: Thank you, Council Member Caban. Thank you to the administration. We really appreciate your presentation today. Hearing a lot of great things from this Blueprint. As a parent, childcare is very important to me as well. One thing I realized recently is that there is a desert within a lot of communities, and I'm just going to echo the sentiments of Council Member Gutierrez and Council Member Menin, but I did hear a lot about collaboration, community input. Can you just walk us through how do you plan on executing the community assessment, how do you plan on getting community input? A lot of the time it's not anyone's fault per se, but usually when we hear about community assessments they happen after and then when we're going to our communities they never get any input in these assessments so can you just walk us through how you're doing the assessment?

CHIEF EXECUTIVE HAWKINS: Absolutely. Some of the logistics are still being developed, and the

huge. We need to talk to each other. We need to

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streamline services and supports, create efficiencies so we can work and support and centered around family needs. Additionally, in the Blueprint, it does outline metrics and indicators. We plan on tracking our progress throughout. This is not saying we set a goal and hopefully one day we'll attain it. We are comprehensively and collaboratively going to work together on our shared goals, on our individual goals that are assigned to each agency to ensure that we are creating milestones to achieve them, if we falter in any way that we adjust accordingly, and we're doing that, again, centered around families, children, and provider voices and ensuring that we adjust as necessary.

COUNCIL MEMBER RILEY: Thank you. If I could just make a suggestion, please utilize our offices because we're getting the complaints that we didn't know about this assessment, these are our families, and we want to make sure that we're engaging our parents as much as possible in this process so if you could just please engage the Council Member's office so we could actually get it to the right community groups within our community that could actually execute this assessment.

2 CHIEF EXECUTIVE HAWKINS: Invitation 3 received.

COUNCIL MEMBER RILEY: Thank you. Another thing, the purpose of this Blueprint is to reach the possibility of universal childcare. Does the administration have a projected year, date that we could see that we will achieve this or we're just trying to figure it out right now.

EXECUTIVE DIRECTOR EBANKS: I would say not at this time, but certainly we'll figure out the pace. I think there's so much to learn in the first 2 years, which is why we want a cautious and intentional but still aggressive and ambitious start, and lessons learned will be able to give us a better sense of when, but the partnership is not just us, let me say it this way, we need the partnership of state and federal government to get there and so we know it's not us alone. What we're trying to do here is leverage the Mayor's influence certainly and work with our system so that we are ready and we have prepared our base to then showcase what we can do, and I just want to underscore that we don't intend to do this without partnership with the City Council

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2 Members. You're really critical partners at the table too.

COUNCIL MEMBER RILEY: Thank you. My last question, facilities for families with children with disabilities is a real challenge. Even public spaces for children with disabilities, just having access to resources, do you have a number or an estimate of how many facilities within each Council District support children with disabilities?

that number, but I certainly would say we are bound by the federal ADA laws, but let's get to that number. At the Commission on Gender Equity, we think a lot about intersectionality, and disability or physical and mental challenges are one of those critical issues as well so we're going to get to the number and get that back to you. In principle, we need to be there, and we agree with you. Thanks for raising that question.

COUNCIL MEMBER RILEY: Thank you. Thank you, Chair.

 $\label{eq:CHAIRPERSON CABAN: Thank you. I'll pass \\ \\ \text{it to Council Member Richardson Jordan.}$

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Thank you, Chair. Thank you for the testimony. I wanted to ask a question, and it was touched on by our Chair. I know you spoke already about the incoming 40 staffers, but I wanted to ask specifically about technical assistance for those who are looking to become providers or those that need help with filling out the applications for support so what does that technical assistance look like currently? Is it workshops or is there any one-on-one support?

technical assistance for people who want to become childcare providers or for the background clearance? We provide a huge amount of technical assistance. We have a lot of written guidance materials, we provide one-on-one consultations, we offer webinars, and I want to just break down your question a little bit because we do that specifically for the background clearance paperwork. We've done a lot of that, and we'll continue to do it. We also do that for providers generally or providers-to-be to learn about the things they need to do to become providers and

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2 the paperwork that they need to complete. It's an 3 important question and thank you for raising that.

COUNCIL MEMBER RICHARDSON JORDAN: Okay.

Awesome. It sounds like some really great stuff
happening there. Will that be the same for receiving
support when we're talking about this childcare fund
or we're talking about subsidy?

DEPUTY COMMISSIONER WOLKOMIR: There are a couple of different ways that we need to support providers. You've heard about how providers are supported in the license and regulated space, but to receive vouchers, that's another whole set of sign-up and paperwork. Our office at ACS works closely with providers that are interested in becoming providers that accept subsidy childcare vouchers. We know that as we expand, we really need to ramp up that work. We are developing a strategy in partnership with CUNY'S Professional Development Institute that does a lot of professional development and support with providers to also assist us in educating, training, and providing technical assistance to providers so that they are ready to go when a family comes to them with a voucher.

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Awesome. I also had a question just from something that was touched on earlier in the conversation around the tax credit for employers who are providing childcare services on their sites. Do we have a sense of how much that will be in terms of the tax revenue and how many kids it would cover? Do we have numbers on that?

DEPUTY COMMISSIONER WOLKOMIR: We'll have to check with our partners at City Hall and Deputy Mayor Wright's office to see if we have that information.

COUNCIL MEMBER RICHARDSON JORDAN: Okay. Great. Thank you.

ask a few more questions about the Blueprint. I'm glad the administration is prioritizing lower cost for families. A 1 percent copayment as laid out in the Blueprint released yesterday is going to put hundreds of dollars back in working families' pockets. I am concerned, however, about the state benefit cliff this creates for families with incomes just over the 300 percent of poverty who are not eligible for assistance. For instance, say I'm a mom

and a family of 3 and our income goes from 68,000 a year to say 70,000 a year, according to the Blueprint I would go from paying 680 dollars a year for care to being entirely on the hook for tuition, facing cost upwards of 10 to 20,000 a year, and we know from years of research on the utilization of public benefits the perverse impact this can have with families turning down promotions so as not to lose their benefits and so now parents are going to make the best choices for themselves and their families

that today we are bound, because the vast majority of our money is through federal and state dollars, we are bound and constrained by the laws and regulations and so we do need to think about and deal with those families that just tip over because today we are not able to offer a voucher or an Early Learn seat to a family that is above that threshold based on our statutory complaints.

but what's the city's plan for addressing that cliff?

CHAIRPERSON CABAN: What does some of that planning look like? Have y'all be talking about what potential solutions could be to address that?

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DEPUTY COMMISSIONER WOLKOMIR: We're in constant conversation with our partners, with OMB and thinking about what advocacy can look at, but we don't have a strategy today. As I mentioned, we have sort of erased the cliff at the 200 percent federal poverty level in implementing the 300 percent, but, of course, each time you push upstream you then have another difficult threshold, especially again given cost in New York City.

CHAIRPERSON CABAN: Is the administration seriously considering filling that gap or addressing that problem with city funding? Is the administration seriously considering saying hey, we recognize that this is a real problem and we can put city dollars towards this? Can we get some statement of this is a commitment in terms of it being a budgetary priority to address or anything like that?

DEPUTY COMMISSIONER WOLKOMIR: It's something that we need to discuss with our partners and with OMB.

CHAIRPERSON CABAN: Okay. Again, my
personal position is that certainly it would be
worthy of us putting our city dollars there and maybe
taking them from some other places to make sure that

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our families are provided with access to the childcare that they need.

What's the administration's position on work requirements for subsidized childcare, and would the city be willing to supplement state and federal funding to serve families who don't meet the current strict work requirements?

EXECUTIVE DIRECTOR EBANKS: I just want to share that one of the bills that's awaiting the Governor's signature is de-linking childcare from the hours a parent works and participates in qualifying activities like training and school so we really are interested in creating greater flexibility, and, in so doing, we also recognize that there will be other needs and other gaps that result and so this is a process. We do not come to this with all the answers. We probably have identified more problems and challenges, but I want to talk about the spirit and the intent behind the Blueprint as being solutionoriented and being innovative and fostering collaboration not just amongst agencies but across sectors. We're leveraging philanthropic partners, bringing to the table, Robinhood has already invested a significant sum, 50 million I think, and combined

2 with the city, we're at 100 million, and so more of that is likely to happen. The beauty of this work is 3 4 we will be intentional. Because we have a continuum, because we have a multiplicity of voices at the 5 table, always looking for gaps and stakeholders and 6 7 issues, I think we have a better chance of steering towards a seamless and integrated provision of

childcare services and arriving at universal

childcare. 10

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CHAIRPERSON CABAN: Thank you. I just want to say, again, I'm really proud of the fact that the city stepped up and filled a very real gap when the state did not provide, when the federal provisions do not allow for certain funds to be used, for example, for undocumented childcare and the state said we're going to kick in 10 million dollars to make sure this happens and so, again, I just want to put forth that using our city dollars in that way just obviously pays dividends when we talk about just the overall health and safety of every single individual in our city and so would love to see more of this is how we're going to use our budget dollars because this is where our priority is and really making sure that the Blueprint is a funded mandate and that we're willing

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2 to do whatever it takes to get those dollars there to 3 meet those benchmarks.

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I want to ask a little bit about supporting providers. I know that my Colleague started asking a bit about this, but the Mayor's Childcare and Early Childhood Education Blueprint which obviously we've been talking a lot about it, one of the things it mentions is the importance of increasing business support to build the provider capacity and ensure sustainability. Again, I know we talked about some of the technical assistance and workshops and things, but specifically New York City is leaning more heavily on home-based childcare providers than ever before. Home-based providers offer the benefits of flexible hours, accessibility, cultural compatibility with some of our youngest children and their families. That's true. I definitely applaud those efforts as we're trying to address this crisis, but can you please describe what the city is doing now to support daycare workers and families who cannot afford care? It just seems like many of the Mayor's proposals address the pipeline of issue, but what's the administration doing to support

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2 and serve childcare providers including those in 3 privately run centers now?

CHIEF EXECUTIVE HAWKINS: I can't speak to private run programs. I can only speak to those that are affiliated with the DOE, particularly those in contracted care as we do have district-run settings that are in public schools and pre-K centers, but one of the major areas that is included in the Blueprint is workforce development for further professionalizing the field, compensation equity. We have to acknowledge that if we want to run childcare and have particularly early childhood education we have to build up and support early childhood educators, and, in order to do that and considering the diverse amount of settings that childcare is provided in, creating more healthy competition that, again, provides parent choice but doesn't create an unhealthy competition that puts folks out of business, and that's identifying, again, areas where we can increase salaries, provide support so families, those working as childcare educators, can sustain their living as they support others to go to work, attend school, and build up this economy. I do think one of the things that you are identifying

here, Chair, is that this is just the beginning of
the conversation. This work is not happening at
anyone, it's happening with us, and I think these
types of conversations, this type of thought

6 partnership is necessary to further build out how we

 \parallel plan to implement this plan.

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CHAIRPERSON CABAN: Thank you. I'd like to ask a question about space assessment and reporting. I know that the plan also mentions conducting the citywide space assessment for childcare needs, but the last time that the city did a similar assessment and issued a report on childcare pursuant to Local Law 183 of 2018 or as part of former Public Advocate Letitia James' legislation to provide childcare for city workers, the city essentially concluded that it was already meeting mandates and need by providing information and options related to the Early Learn program and universal 3-K and pre-K, and so my question is how will this assessment be different?

CHIEF EXECUTIVE HAWKINS: I'm going to ask you to repeat that one more time. I'm so sorry.

CHAIRPERSON CABAN: Sure. Specifically about the space assessment and reporting that's included in the Blueprint plan. The last time the

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city did a similar assessment of need and issued a report on childcare and that was pursuant to Local Law 183 of 2018 and also as part of former Public Advocate Letitia James' legislation to provide childcare for city workers, at the end of those, the city essentially concluded that it was already meeting mandates and need by providing information and options related to Early Learn program and universal 3-K and pre-K and so my question is how will this assessment that's outlined in the Blueprint be different?

EXECUTIVE DIRECTOR EBANKS: The assessment done in 2018 was about the city's workforce and being able to provide and typically I think the suggestion was to look for city-owned buildings to be able to retrofit in order to provide childcare services. The cross-city group that got together recognized that our workers can also access existing services because of the expense associated with retrofitting space that we couldn't necessarily guarantee would be optimized in terms of utilization so that, for us, became a huge concern so we would be creating space and then the episodic use of it would create financial burdens. That was the concern as worked

through this. The other factor was we recognized that many of our workers were eligible for the services, and the idea of some of them may want these services closer to home than to work so there was a lot of balance and nuance that went into that report. I would say there's likely to be great difference. I think the population we're talking about is beyond the city's workforce. This is city's workforce plus all New Yorkers with children who need services. I also think we've just gone through a pandemic and are still going through a pandemic as Elizabeth underscores, that there are so many different effects and layers that it's a very different time than 2018. This is also a very different effort. The nature of this effort is broader in scope than what was done in 2018. Clearly more ambitious. Clearly grounded in the need of New Yorkers and our youngest New Yorkers. I do think we expect different results, and that report we did was really the voice of city workers. This will be the voice of New Yorkers in communities, high-need communities identified, so there's a real discipline and intentionality put to this one that's much broader in scope than the first one. However, we

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certainly can learn from that first report and will
leverage it as appropriate.

CHAIRPERSON CABAN: Thank you. I know Council Member Gutierrez has some followups.

COUNCIL MEMBER GUTIERREZ: Thank you, Chair. The following question might be something that's very specific to my district. What I've found is that a good amount of our daycare centers are in my NYCHA developments and that what we have found, specifically in Brooklyn, we are home of some of the oldest NYCHA developments, they are on the pathway to getting NORC designation so I'm specifically talking about Cooper Park which is in the Williamsburg portion of my district, Sheltering Arms was the provider there, and the daycare center has remained closed so in these instances where these daycare centers, whether or not they're NYCHA or not, but whether or not they're a NORC site for example, and maybe there just isn't enough children. What happens to this facility space? What is the administration looking at with respect to the Blueprint but just with respect to the fact that we are in dire need overall as a city for universal childcare, what happens to this facility space in this instance?

CHIEF EXECUTIVE HAWKINS: That's at the
core of the space assessment is looking at space that
is already being utilized, primed and ready,
retrofitted, outfitted to support childcare based on
the variety of childcare regulations that really
guide space requirements, some at the local level and
some at the state level, so looking at that to see if
the existing provider can expand within that space
for which ages, upward or down, because, again, and I
won't go into the details, there are restrictions
based on age and floors, but also looking at other
available community spaces, maybe NYCHA or other. I
think what you heard today is we're not restricting
those spaces to city-owned or city-leased spaces but
really encouraging private developers to consider
housing childcare in those facilities. Again, I would
say looking at NYCHA or any other community center
space run by the city or state is opportunity for us
to consider opening up childcare.

COUNCIL MEMBER GUTIERREZ: I understand that. My question is where there's an aging population, how can we preserve these spaces for the need of childcare? You know what I mean? Maybe I'm not...

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EXECUTIVE DIRECTOR EBANKS: No, you're clear, Council Member, and I think this is exactly the nature of the issue because, if we're lucky we age, if we're lucky we get older, and so what happens is the young people move out and you tend to have a naturally occurring retirement district, so older people, and I think we have to look at that issue because, again, because it's a NORC now means that it's going to be a NORC in 5, 10 years so this is the nimbleness and I think it's the opportunity we'll have which we may have missed in earlier times in the city to really understand how do we assure that spaces don't go unused and respond to the needs of the community as it currently exists but is also prepared to address future needs, and we don't have an answer now but that is a problem as you have articulated and thank you for raising it because this is something we're going to look at.

COUNCIL MEMBER GUTIERREZ: Yeah. It's real so I appreciate that. My last 2 questions, one is if you can just specify for me because I don't actually know if you can talk to me a little bit about what are the work requirements that childcare givers or parents have to provide first, and then my second

question is through this Council budget there's a sizable amount of money allocated for undocumented families to receive access to childcare. Can you all share what is the documentation that's being asked of these families in order to enroll their children and will a childcare provider taking in an undocumented family feel a difference in the way that they have to

enroll that child? Thank you. Thank you, Chair.

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DEPUTY COMMISSIONER WOLKOMIR: The requirements for state and federally funded care, distinct from the city-funded program that we're building for children that are undocumented, requires that a caregiver or in a 2-caregiver household both caregivers are working 10 hours per week or are in qualified school or training, are unhoused, families that are experiencing homelessness don't need to prove those requirements, or are looking for work. We are so grateful for the opportunity to be able to serve children that are undocumented or have other immigration status that does not qualify them for state and federally funded subsidy. That said, we are building this from scratch so we have not yet fully defined what documentation will be required. Our goal is that they can access the childcare marketplace

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seamlessly as any other parent and caregiver would, meaning that the voucher that they receive would not be distinct but we are thinking very critically about what it looks like for those families to come and apply. We understand the vulnerability. We understand how critical it is to make sure that immigration status and information remains confidential, and we're working closely with our city counterparts and are having conversations with the Mayor's Office of Immigrant Affairs to make sure that we build this in a way that is safe for families and gives them the seamless access that they need to childcare.

CHAIRPERSON CABAN: I actually want to follow up on those questions. I can't say this enough, but I'm grateful to the administration and really proud to have worked with my Colleagues and especially Council Member Hanif and our Comptroller to advance the campaign to extend that childcare to undocumented children and certainly so glad to see its inclusion, but, in addition to the questions that were just asking about it, I also would like to know a little bit about how you're planning to conduct outreach to immigrant communities to ensure they're aware of this new option and then, in addition to my

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2 question and also to the questions that were just

3 posed, what are you hoping that the Council can do to

help with all of those efforts?

DEPUTY COMMISSIONER WOLKOMIR: The

outreach strategy is what we are building now. Again,
we are building this from the ground up so I can't

8 say that we are there today with knowing exactly what

9 this is going to look like, but we are moving as

10 quickly as we can to build that so that we can start

11 | issuing vouchers and getting them in the hands of

12 families. I think it's really critically important

13 that we stay connected. You know the communities you

14 | work in well, and we need to make sure that we are

15 | having conversations and working in lockstep and,

16 again, doing this in a way where families understand

17 | that this resource is available to them, feel safe

18 | applying for this resource, and that we can as

19 | quickly as possible make sure that we're connecting

20 them to care so I think the ask is just to keep the

21 conversation open.

22 CHAIRPERSON CABAN: Again, just knowing

23 | throughout that process how we as the Council can

24 help execute that plan. Thank you.

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2	I want to ask about interagency
3	collaboration and resources. I know that in 2018 CGE
4	launched the Gender Equity Interagency Partnership
5	that consists of senior level leaders throughout New
6	York City agencies. Has childcare been a topic of
7	consideration by the partnership or are there plans
8	for it to become one? I'm going to ask a couple more
9	questions related to this. I know that earlier this
10	year the city announced the creation of a new Mayoral
11	Office devoted broadly to equity, the Mayor's Office
12	for Gender Equity, MOE, what role will this new
13	office play in convening or working with the
14	partnership? Finally, to tie it all together,
15	according to press releases, the MOE utilizes an
16	intersectional approach to equity and includes the
17	CGE, the Racial Justice Commission, the Pay Equity
18	Cabinet, the Unity Project, the Young Men's
19	Initiative, and the Task Force on Racial Inclusion
20	and Equity, and together this body of offices and
21	commissions will engage New York's diverse
22	communities and constituencies to create
23	transformative change. Can you describe the
24	relationship between CGE and the head of MOE also?

2 EXECUTIVE DIRECTOR EBANKS: Let me start 3 with your last question first. The Mayor's Office of 4 Equity is the umbrella entity to which CGE now 5 reports and has other offices within it. CGE is the Commission on Gender Equity. You just itemized the 6 7 others, Young Men's Initiative, the Racial Justice 8 Commission, it's an attempt for us to get the continuum of equity and working collaboratively to ensure that we address the multiple facets of equity 10 11 using an intersectional lens. Within that, we each, if you will, we each have our primary 12 13 responsibilities based on Charter. Local Law 45 2020 14 give CGE its core responsibilities. We developed the 15 Gender Equity Interagency Partnership to foster collaboration across agencies. There are 2 things we 16 17 look at when we do that. We want to be able to look 18 inward. How, as a city, are we developing gender 19 equitable policies and practices that affect our 20 workforce and advance the well-being of our 21 workforce. That's one part of the work. The other part of the work is how do we serve New Yorkers in a 2.2 2.3 gender equitable way. Regrettably, we took a hard hit in 2019 and during the pandemic with the work of this 24 partnership. The partnership, in fact, had developed 25

1 COMMITTEE ON WOMEN AND GENDER EQUITY 76 2 an action plan, and, when COVID happened, CGE lost 3 about 60 percent of its staff so we are now 4 thankfully at a stage where we're being restored and 5 expanded. We have a Deputy Executive Director for Strategic Learning and Capacity Building whose 6 7 primary role is to manage that partnership across 8 city agencies. We're getting that unit staffed up and so we'll be looking at what does the workforce need in order to be equitable from an intersectional, 10 11 gender lens and how do we serve New Yorkers in a gender equitable fashion so that's the vision. The 12 13 Mayor's Office of Equity sits above these 5 or 6 14 areas and creates synergy, and we want to be able to 15 tell that equity story in a seamless manner. There 16 will be broader initiatives that the Mayor's Office 17 of Equity will lead. CHAIRPERSON CABAN: Has childcare been a 18 19 topic of consideration by the partnership to date or 20 are there plans for it to become one? 21 EXECUTIVE DIRECTOR EBANKS: I'm sorry. CHAIRPERSON CABAN: Has childcare been a 2.2

topic of consideration by this partnership? I know

that some of the work was interrupted by the

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continuing pandemic so, if it hasn't, are there some
concrete plans for it to become one?

EXECUTIVE DIRECTOR EBANKS: I would say when CGE was a member of the group that worked on the Childcare Task Force under former Public Advocate Letitia James' legislation so we will continue to be able to look at that issue. It will surface in many ways. It is not an issue at this point in time, but I should also say the Mayor's Office of Equity reports to the Deputy Mayor of Strategic Initiatives which is also housing the childcare work so you can see the natural synergy is occurring here structurally, and we're all partnering together and we're certainly going to carry this. I want to also point out that the Commission on Gender Equity in its economic mobility and opportunity portfolio identified caregiving as a major disruptor to economic mobility for cis women and trans individuals so we see that as a disruptor to wealth building and to asset building and that has great implications for folks as they age. That's one of priorities, that we really want to look at how we ensure that caregiving does not disrupt the earning potential and the wealth-building opportunity given our capitalist society which can

wearing more hats or whether there's going to be

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actual separate resources put into this office to

execute a particular...

EXECUTIVE DIRECTOR EBANKS: I just want to underscore the Mayor's commitment to get stuff done so it's going to be about getting stuff done and not more hats. We want to make sure we get the hats that are necessary to get stuff done.

CHAIRPERSON CABAN: I would appreciate some concrete budget numbers and a mapping of what the structure looks like when y'all have it.

EXECUTIVE DIRECTOR EBANKS: Absolutely.

CHAIRPERSON CABAN: Does DOE have estimates for how much it would cost to provide a seat in a childcare program for every 3-year-old in the city and then also every child aged 5 and under?

CHIEF EXECUTIVE HAWKINS: We're actually reviewing those per-child costs now. I can get back to you with the child-per-cost by age.

CHAIRPERSON CABAN: Great. Thank you.

What's the status of the one-year pilot program to provide or subsidize a childcare center or centers for children of city employees who are 4 years old or younger and are not eligible for universal pre-K or

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mental health needs. In what ways is the city supporting the mental health needs of children who have had to endure the pandemic? Do you provide services through daycare programs and in what ways is the city supporting the mental health needs of New York City families whose children who choose to use privately run or center-run daycare centers and schools?

Member, let me preface this by saying we as a city understand the importance of being responsive to the mental health challenges that certainly have arisen through the pandemic and some which clearly predate the pandemic. At this time, to respond to your specific question, we don't have that information, but we will be happy to get back to you with a response.

CHAIRPERSON CABAN: Thank you. Have you considered replicating existing childcare provision systems with a track record of quality and positive outcomes, particularly the U.S. Department of Defense's military childcare programs? It's the largest employer-sponsored childcare program in the

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Yorkers, children, not likely to be present in the Department of Defense and their work with childcare so I think we learn from where we think there's good work and then we also recognize our uniqueness and build a model based on those 2 pieces of information at a minimum coming together, but I can get back to you specifically on what successful models we looked at in order to build out the work in the Blueprint.

CHAIRPERSON CABAN: I would be deeply interested in knowing what models were explored and discussed and what the assessments were in terms their applicability and relatability to our city and our family's needs are.

I want to move into young folks with developmental delays and disabilities. The Blueprint mentions the importance of identifying children with developmental delays or disabilities early in life, but it doesn't include any plans to better serve children with developmental delays or disabilities in childcare and early childcare programs. The city has a legal obligation to provide 0 to 5-year-old children with disabilities with the special education programs and services that they need, and the parents of children with disabilities need to work just like

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other parents. In a recent poll of New York City parents of young children, 1 in 3 parents indicated that their child had been turned away from a center or home-based childcare program because the provider could not offer enough support for a child with a disability. Earlier this year, the DOE was projecting a shortage for this spring of more than 900 seats in legally mandated preschool special education programs, programs that have smaller classes taught by a special education teacher for preschoolers with more significant disabilities with a disproportionate shortage in the Bronx. As a result, hundreds of children with autism and other complex disabilities have been sitting at home without the instruction or services they need or are entitled to. My questions relating to that is do you know as of the last day of school how many children were still waiting for a seat in a legally mandated preschool special education class and then also in recent years the city has chosen to open tens of thousands of seats in 3-K and pre-K general education programs, and the new Blueprint states that over the next 2 years the city will increase access to childcare for more than, you mentioned this, the more than 41,000 children.

However, it doesn't say anything about addressing the shortage of preschool special education classes. Why is the city able to open tens of thousands of general education seats but unable to end the shortage of legally mandated preschool special education classes for children with more significant needs and will the city commit to ending the shortage of preschool special education classes and ensuring that there's a seat for every child whose IEP mandates a special education class for the upcoming school year?

much for that question, Council Member. I think you're identifying an issue that we have touched upon but have not provided sufficient detail. I do want to say that we were prepared to speak to you about the pieces of legislation right now and so what we'd like to do is come back to you regarding this specific question. It is a critically important issue. We want to make sure that all our children are served in New York City and so, if you'd just give us the opportunity, we will return with a response regarding students with developmental delays and other disabilities.

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2 CHAIRPERSON CABAN: Thank you. I think we
3 will follow up in writing on a couple more questions
4 related to that.

Particularly in relation to Intro 477, does the administration foresee any issue with the appointment process in forming the task force or meeting of any of the deadlines required by the bill as drafted? That's the Establishing the Childcare Task Force.

to offer there is to enter into discussion with you regarding the relationship of the 2 task forces that 477 and 486 recommend and so we really want to assess whether the advisory board that will be created through the Blueprint is in some way related to the purpose and goals of the 2 proposed task forces. We certainly see the value add, the importance of streamlining these actions so that we are not becoming over-ladened with task forces and can really be focused on accomplishing the work. We're simply saying we'd love to talk with you more about this.

CHAIRPERSON CABAN: Council Member Menin.

COUNCIL MEMBER MENIN: Great. Thank you so much. Just to clarify, my bill is for an advisory

Inc. Apologies for any mispronunciation. We'll just

take 2 minutes. If that witness can approach the
table, we'll take several minutes and then we'll move

4 | to public testimony. Thank you.

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Thank you so much for joining us today.

We are using a 2-minute clock. For those in the room, there's a clock on the wall, and you may begin your testimony when the Sergeant calls the clock. We'll just begin in one moment. We'll do an in-person panel and then we'll go to a remote panel on the television.

You may begin your testimony when the Sergeant calls the clock. Thank you.

Member Caban, for Chairing this hearing. I thank the Members of the Committee and the Members who have put forth legislation. We at Literacy INC commend the Council for tackling the challenges of childcare from many different directions. This is a multifaceted problem. Please consider one more dimension, early literacy training for licensed family daycare providers. My name is Eliana Godoy, Deputy Director of Literacy Inc, LINC, an acronym that also describes what we do. We link families with young children to literacy resources in their own community. We also

2 facilitate the Council's only early literacy 3 initiative, City's First Readers. New York City is 4 missing a golden opportunity by not including early literacy training as part of the licensing process 5 for family daycare providers. We leave a vacuum where 6 7 we could in fact have deep impact. Licensed family 8 daycare providers are required to take training that, quite rightly, emphasizes the safety and well-being of children in their care, but, unlike their 10 11 counterparts at Head Start or ACS Daycare Centers, 12 they're not trained in early literacy. Childcare 13 offered in a provider's own home is the most common 14 childcare arrangement for young children from low-15 income families. 90 percent of the brain development 16 takes place during their first 5 years of life, but 17 children in family daycare settings may not receive 18 the same stimulation as children whose caregivers are 19 trained in early literacy and education. We must 20 seize this moment with its focus on early childhood 21 to provide quality programs to all children. It is 2.2 not an expensive proposition to help license family 2.3 daycare providers turn their small business settings into a word-rich environment, provide the training 24 (INAUDIBLE) of low-tech materials to label household 25

2 | items in multiple languages. I ran out of time.

3 Essentially, the most important part is that 90

4 percent of the brain development happens from 0 to 5.

5 This is a critical opportunity, and, if we're talking

6 about equity in education, it starts in the first 5

7 years. We have a really good opportunity to not just

8 present access and affordability but to look at

9 quality as part of the important factors that make

10 sure that our kids are starting successfully so we

11 | have a golden opportunity, and, at Literacy INC, we

12 | would love to provide any assistance that we can in

13 providing training or access to literacy resources to

14 home daycare providers who are licensed in New York

15 City. Thank you.

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16 CHAIRPERSON CABAN: Thank you very much.

17 COMMITTEE COUNSEL LYNN: Thank you. We

18 \parallel will now read the members of the next panel. This

19 panel is remote. We'll read all the names, and,

20 | Council Member, if they have questions, will ask at

21 \parallel the end of the panel. The members of panel 2 will be

22 | Lisa Zucker from the New York Civil Liberties Union,

23 Chris Bennett from Wonderschool, and Steven Morales

24 | from All Our Kin. Just wait one moment, please, Miss

25 | Zucker, and we will begin.

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2 SERGEANT BIONDO: Starting time.

COMMITTEE COUNSEL LYNN: Apologies. You may begin when the Sergeant calls the clock.

LISA ZUCKER: Okay. Thank you.

SERGEANT BIONDO: Starting time.

LISA ZUCKER: Thank you. Good afternoon.

My name is Lisa Zucker, and my pronouns are she/her.

I'm a Senior Attorney for Legislative Affairs at the

New York Civil Liberties Union. Thank you for

allowing us to testify today.

bills address the need for a coordinated and highquality childcare system, NYCLU is in support. As the
City Council acts on this package, however, it must
ensure that any new system is truly accessible for
all New Yorkers and does not unintentionally harm the
very families it aims to serve. To the latter point,
notwithstanding all the good people who work at the
Administration for Children Services, NYCLU is
strongly opposed to an administrative structure with
ACS at the head, and our testimony today will be
limited to that sole issue.

NYCLU has long viewed state intervention in the family as a civil liberties issue and has been

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involved in matter relating to the Child Welfare System for nearly 50 years. In the '70s, we brought litigation against the city that led to a settlement spurring significant changes to the foster system. We also appeared as amicus in the landmark case Nicholson v Scoppetta defending the parental rights of mothers who are domestic violence survivors. ACS' primary role as the administrator of Child Protective Services make it ill-suited to serve as the agency charged with the implementation and oversight of childcare. More than 70,000 New York City children are investigated by ACS in a typical year. For many families, those investigations are as traumatic as a visit from the police. ACS has the power to conduct intrusive searches, conduct extensive questioning where everything a parent says can be used against them in court and, in the most dire cases, can separate youth from their parents without judicial approval. A disparate racial impact of the system are such that 90 percent of the children named in investigations, placed in foster care, and with open cases are black or Latinx. Poverty also drives a family's involvement with ACS. The vast majority of family separations...

2 SERGEANT BIONDO: Time expired.

3 LISA ZUCKER: Oops. Sorry. I will finish

4 up.

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CHAIRPERSON CABAN: Please finish. That's okay.

LISA ZUCKER: Poverty is one of the main reasons for contact with the family regulation system, not from abuse but from alleged neglect which ironically can include things like lack of childcare. Families living below the poverty line are 22 times more likely to be involved in family regulation. Because of these devastating consequences, it is not surprising that families will view ACS as a threat rather than an agency to turn to for support. Even the ACS Commissioner, Jess Dannhauser, acknowledged this in 2021 when he said families experience the support as surveillance and no matter our intention the experience is what matters. Instead of administering childcare through ACS, NYCLU urges the City Council to create as we have heard an Office of Early Care and Education that is separate and independent from ACS. Childcare is a public

responsibility that must be accessible to all, does

not result in trauma that has been documented by the

2 | family involvement with ACS. Now is the time for New

3 York City to act, and New York City is perfectly

4 situated to take that action in a big and bold way.

5 Thank you very much.

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CHAIRPERSON CABAN: Thank you.

COMMITTEE COUNSEL LYNN: Thank you so much. The next witness will be Chris Bennett from Wonderschool. You may begin when the Sergeant calls the clock.

SERGEANT BIONDO: Starting time.

CHRIS BENNETT: Hello, Committee Chair

Caban, Council Member Mein, and the Members of City

Council. My name is Chris Bennett, and I am the

founder and CEO of Wonderschool, a childcare

technology and services company that helps stabilize

the childcare industry by providing business

management and enrollment demand tools to childcare

providers, specifically home-based childcare

providers, and by creating recruiting, licensing, and

supporting brand new childcare programs. As a

technology company, we have seen the tremendous

impact technology and data tools can have on

supporting providers, connecting families and

programs, and helping state and local agencies make

2 informed decisions about where to allocate support

3 and resources. We support the childcare bill package

4 the City Council has put forth. Based on our work and

5 experience, there are 2 specific bills we would like

6 to highlight as critical methods for improving

7 childcare options for families and providers in New

8 York City.

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First, Intro 485 proposed the creation of an electronic childcare directory. Providing information to families about open programs is a critical way for childcare providers to fill their programs. Today's parents are technology natives who have grown up searching for information on their own, but most data-based tools are challenging to navigate. A single electronic directory would make it easier for families to find childcare that meets their needs. Childcare providers often struggle to market their programs, which means they cannot always fill their programs. Full program enrollment is one of the key drivers of childcare income and profitability, and making childcare information easily available to families helps keep programs full and ensures the childcare landscape is sustainable for years to come.

Finally, Intro 487 proposes that the city create an online portal for subsidy program information. For many families, subsidized childcare is the only way to afford care and find employment, but it can be confusing for families to navigate this process and understand the programs they may qualify for. Digitizing the process...

SERGEANT BIONDO: Time expired.

CHRIS BENNETT: Saves time for a family...

11 I'm sorry?

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CHAIRPERSON CABAN: You can wrap up your statement.

CHRIS BENNETT: Digitizing this process saves time for families and the agencies who review their applications, makes the information more accessible, and provides more options for support like translation services to support families. An electronic subsidy portal will help more families benefit from these programs while providing backend data to the city in hopes of reaching as many families and providers as possible.

In closing, I would like to reiterate our support for this childcare legislation and look forward to seeing the impact the Council will have on

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childcare in New York City in the coming year. Thank

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you.

COMMITTEE COUNSEL LYNN: Thank you for your testimony. We will now move to the next witness on this panel. Mr. Steven Morales from All Our Kin, you may begin when the Sergeant calls the clock.

SERGEANT BIONDO: Starting time.

STEVEN MORALES: Good afternoon. My name is Steven Morales. I'm the New York Policy Director at All Our Kin. All Our Kin is a nonprofit organization that supports hundreds of family childcare educators across New York City with relationship-based licensing, business, and educational quality coaching. Thank you, Chair Caban and Members of this Committee, for recognizing and taking on the childcare crisis facing families and educators in our city. I want to share some brief suggestions grounded in 3 key principles. A comprehensive approach to care for children from birth to 5, reducing fragmentation in our childcare system, and placing equity and the voices of families and educators at the center of city policy making. This is particularly important for the city's 6,000

Finally, we're excited by the Council's proposed childcare program fund, and we recommend further clarifying the fund's goal. To support the workforce, the Council should provide a wage supplement for employees and family childcare providers. To prevent program closures, the Council

include parents and providers in the design process.

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would love to stay in conversation about that. Thank
you to Mr. Bennett for your testimony, and, Mr.

20 Morales, thank you for all of your suggestions as

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well. I appreciate y'all coming out to testify.

COMMITTEE COUNSEL LYNN: This concludes panel 2. We'll now move to panel 3. I'll be reading the names of the 3 members on the panel starting with the first. Elvin Sahin, again apologies for any

COMMITTEE ON WOMEN AND GENDER EQUITY mispronunciations, Ericka Brewington (phonetic), and Julian Kline. Please also note that written testimony can be submitted up to 72 hours after the hearing, and we will be checking for anyone that we inadvertently missed or who has logged off and logs back in after our 4th and final panel. This is panel 3. The first panelist is Elvan Sahin, and you may begin your testimony when the Sergeant calls the clock.

SERGEANT BIONDO: Starting time.

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ELVAN SAHIN: Good afternoon. Thank you,
Chair Caban and Members of the New York City Council
Committee on Women and Gender Equity, for the
opportunity to testify today.

My name is Elvan Sahin, my pronouns are she/her, and I'm a Policy Analyst on Early Childhood Education at United Neighborhood Houses. UNH is a policy and social change organization that has 45 settlement houses in its network, 40 of them in New York City. (INAUDIBLE) settlement houses in New York City are (INAUDIBLE) DOE contracted childcare programs. Our testimony today calls on the City Council to pass the package of childcare bills that are presented in this hearing and continue to build

2 on stabilizing and expanding New York City's

3 (INAUDIBLE) early education system. I will also be

4 submitting a more detailed written testimony later

5 for the record.

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We thank Council Members Menin, Hudson, Gutierrez, and Caban for sponsoring these bills and also the cosponsors for the bills. The proposed bills that are under consideration today will bring more accountability, transparency, and clarity to the field of early childhood education, on path to achieving universality. We also urge the Committee to consider (INAUDIBLE) feedback that we believe (INAUDIBLE) supermajority of the bills. We suggest coordination with all city agencies that have a stake in the childcare system like ACS, DOHMH, DOE as well as the city and seek feedback from appropriate staff in order to avoid duplicative actions that have the same purposes. Similarly, we also suggest taking into account the state and what the state has for these purposes in terms of tools and resources that might serve similar purposes.

We'd also like to emphasize avoiding putting undue burden on existing providers in order to implement these bills.

2 SERGEANT BIONDO: Time expired.

ELVAN SAHIN: Our written testimony also will include more specific feedback in each bill. We also would like to continue stabilizing the system by prioritizing salary parity for early childhood education staff. Thank you very much.

CHAIRPERSON CABAN: Thank you.

committee counsel Lynn: All right. We'll now move to the final panelist on this panel. There's a small change due to individuals logged in so we'll move to Julian Kline. You may begin your testimony when the Sergeant calls the clock. Thank you.

SERGEANT BIONDO: Starting time.

JULIAN KLINE: Hi. Good afternoon, Chair
Caban and Members of the New York City Council. I'm
Julian Kline, Head of Policy for Tech NYC. Tech NYC
is a nonprofit member-based organization representing
over 800 technology companies in New York. We are
testifying in support of the Council's package of
bills supporting expansion and increased access to
childcare and offer the following recommendations to
ensure the successful implementation of these
critical proposals.

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New York City's tech ecosystem has over 25,000 companies and startups. As it continues to grow affordable and accessible, childcare becomes more integral to the success of the industry. For many of the 372,000 tech employees, childcare is a cornerstone of their company benefit packages. They are integral to attracting and retaining talent as well as fostering sustainable and flexible work environment for working families. Tech NYC supports Intro 477 which would establish a childcare task force. We encourage the Council and any task force created to take a close look at the costs behind childcare centers. Earlier this year, care.com found that 51 percent of families spend at least 20 percent of their income on childcare. Therefore, reducing childcare costs would relieve many New Yorkers of a tremendous burden. Child caregivers and employees should be properly compensated so this is one cost which cannot be reduced. However, we encourage the City Council and any established task force to look creatively into the expenses and costs of childcare and identify areas where savings can be made without reducing the quality or safety of the care. One potential cost-saving measure would be eliminating

the requirement for childcare centers to be located on the first floor of buildings. Second floor commercial spaces are often lower priced than ground floor spaces. Additionally, they are usually in less demand than higher floor commercial spaces. With the proper safety precautions, the safety and egress for infants and toddlers can still be protected while providing additional real estate options for providers. Tech NYC recommends that the City Council assess the viability and safety of locating childcare

SERGEANT BIONDO: Time expired.

centers on the second floor of buildings, which...

JULIAN KLINE: Could lead to more affordable childcare.

Second, there are numerous existing childcare providers and employer tax credits that go unused. This includes the federal tax credit for employer-based childcare of up to 35 percent of expenditures with a 200 percent match from the state. There's also New York Excelsior Job Creation Tax Credit for new childcare centers and a personal income tax credit for working parents and those with disabilities. The City Council should explore more

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2 educational and public awareness efforts that will
3 increase usage of these credits.

Tech NYC also supports the goals of Intro
485 and 487 and Mayor Adams by creating online
portals and platforms to make it easier for parents
to enroll their children in childcare programs. The
New York State Office of Children and Family Services
and the New York City Department of Health's
Childcare Connect websites have several childcare
listings. However, they are not always easy to use or
access on personal mobile devices. New York City's
tech community would be happy to assist with
identifying digital solutions that will make the city
and state's childcare platforms easier to use. Tech
NYC recommends creating public and private
partnerships with our local tech community to revamp
some of the government's public-facing resources.

Lastly, we support Intro 488, protecting childcare providers in danger of being priced out of their locations. We recommend that this bill specifically delineates who is eligible for these grants so the intended childcare facilities in economic straits receive the financial support they need. Additionally, we recommend that the Council

make use of public data available including from the
most recent census so that neighborhoods that have
seen increases in family and child populations
receive the proper consideration during the funding

6 allocation process.

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Thank you for addressing these important issues, and we are excited to be working with the New York City Council to help make childcare more affordable and accessible for years to come.

 $\label{eq:Chairperson Caban: Thank you both for your testimony. \\$

COMMITTEE COUNSEL LYNN: This concludes this panel. We will now move to panel 4, which is the final panel. We have 2 witnesses and then we read the names of those who registered and are not present on Zoom. If we have inadvertently missed anyone, we'll also check for additional testimony.

The 2 witnesses on panel 4 will be
Katrice Thomas and Latisha McNeill. Katrice Thomas,
you may begin your testimony when the Sergeant calls
the clock.

SERGEANT BIONDO: Starting time.

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2 KATRICE THOMAS: Good afternoon

3 (INAUDIBLE) Thank you for allowing me to testify today.

Women, in particular black women and brown women, are most impacted by economic crises. As you know, women account for up to 54 percent (INAUDIBLE) forces...

COMMITTEE COUNSEL LYNN: Miss Thomas, I'm sorry. I'm so sorry to interrupt. We're having technical issues. We can't hear you very well. If it's possible to start again.

KATRICE THOMAS: Sure. One moment. Is this is any better?

COMMITTEE COUNSEL LYNN: Yes, we can hear you clearly now. Thank you.

KATRICE THOMAS: Sorry about that. I began by speaking about women, in particular black and brown women, being the most impacted by economic crises. As we all know, women account for up to 54 percent of coronavirus-related job losses and some months of 2020 black and brown women accounted for all net job losses. NEW offers a holistic career-oriented solution. NEW prepares, trains, and places low-income women in careers in the skilled

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SERGEANT BIONDO: Time expired.

CHAIRPERSON CABAN: You can finish. Go ahead.

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ATRICE THOMAS: Thank you. Name childcare and education as the top of their list regarding barriers to employment and entrance into the union.

We envision a future where women are equally provided with skills (INAUDIBLE) opportunities needed to succeed in construction trade careers. NEW believes that equitable economic opportunity for tradeswomen means increasing union construction projects in New York City as well as creating sustainable and sufficient long-term construction by advocating for diversity goals on projects. More than 82 percent of

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2 individuals accessing NEW (INAUDIBLE) services

identify as minority. Additionally, 80 percent of 3

women are underemployed, working minimum wage jobs 4

with 75 percent receiving some form of (INAUDIBLE)

public assistance. Thank you so much. 6

CHAIRPERSON CABAN: Thank you.

COMMITTEE COUNSEL LYNN: Thank you so

9 much. We're also going to be adding 2 individuals to

this panel. Again, this is our final panel. This was 10

11 Katrice Thomas. The next witnesses will be Latisha

12 McNeill, Gregory Brender, and then Sage Schaftel,

13 apologies in advance for any mispronunciations.

14 Again, the next witness will be Latisha McNeill, and

15 you may begin your testimony when the Sergeant calls

the clock. Thank you. 16

SERGEANT BIONDO: Starting time.

LATISHA MCNEILL: Hi. Good afternoon. 18

19 Thank you, everyone, especially thank you to Julie

20 Menin, my Council Member. I am a tenant of the Holmes

21 Towers on the Upper East Side on 92nd Street, which

2.2 is a low-income development within NYCHA. I'm here to

2.3 testify on an experience that I had within the last

week which is why this panel is so important. I've

been searching for universal childcare, affordable

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childcare for my youngest child for the last couple of years. Sunshine Daycare recently opened up. I went for a tour hoping for finding some success, and their rate per month was 3,333 dollars. That's more than my rent. That's more than transportation. That's more than I'm making with my salary as a part-time worker. Organizations like this coming in our community not really servicing us or giving us the opportunity to put our children in safe spaces and ultimately having us resort to unsafe spaces to where we are at work trying to make an income but also still worrying if our children are okay because we can only afford the bare minimum of childcare. Implementing these laws and getting the childcare universal and getting it to where it needs to be so everyone can benefit from having adequate childcare would be amazing and great. Yeah, I'm ready for it to get started for the parents who are coming in behind me because it's really desperately needed, especially in the lower-income areas where we're kind of forgotten about. Thank you.

CHAIRPERSON CABAN: Thank you.

COMMITTEE COUNSEL LYNN: Thank you for your testimony. The next witness will be Gregory Brender.

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Just 2 notes, again, you can submit written testimony up to 72 hours after the hearing to testimony@council.nyc.gov, and Council Members will also have questions at the end of the panel, they're 4 witnesses. We're moving to our third witness, Gregory Brender. Thank you.

SERGEANT BIONDO: Starting time.

GREGORY BRENDER: Thank you so much for

the opportunity to testify. My name is Gregory Brender, and I'm here on behalf of the Daycare Council of New York. We are a membership organization of early childhood education provider organizations throughout New York City. We're really glad that this hearing is happening and particularly that it's being held by the Committee on Women and Gender Equity. We recognize that early childhood education is an equity issue for women and for everyone and also that our workforce, who are primarily women and women of color, are underpaid and underappreciated because of longstanding discrimination against work that is performed primarily by women and so we hope to see real progress on achieving salary parity for the early childhood workforce. We're going to submit written testimony with individual comments on each of

2 the pieces of legislation and resolutions in

3 consideration today. We do support them but 2 common

4 themes. One is in task forces and advisory councils

5 ensuring the inclusion of the diversity of the early

6 childhood field and also that we are providers of

7 research and referral for parents looking for

8 childcare and so working with resource providers on

9 things like having directories and online portals to

10 ensure that the individual needs of families are met

11 is crucially important.

With regards to the general topic of the hearing, we're really excited to see the movement towards universal childcare in New York City. We know that New York needs to expand its childcare system.

To do so, we really need to strengthen and stabilize the network of providers that are currently providing education and are often struggling to keep the doors open. Three key recommendations in this regard.

1 - To ensure salary parity for the early childhood workforce, not just teachers but also directors and support staff and they should ensure that all of them have longevity increases like their counterparts in the public schools.

SERGEANT BIONDO: Time expired.

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GREGORY BRENDER: I'll be very quick. The

other 2 recommendations around enrollment, allowing

community-based enrollment and suspending the pay for

enrollment system that's currently causing

(INAUDIBLE)

Thanks again for the opportunity to testify, and we'll have more details in our written testimony.

CHAIRPERSON CABAN: Thank you.

COMMITTEE COUNSEL LYNN: We'll now move to the final witness on this panel. Sage Schaftel, you may begin your testimony when the Sergeant calls the clock. Thank you.

SERGEANT BIONDO: Starting time.

SAGE SCHAFTEL: Hi. Thank you so much. I serve as Assistant Executive Director for the Early Care and Education Consortium, a national nonprofit comprised of the leading high-quality multi-state, multi-site childcare providers, state childcare associations, and education service providers. Our members operate about 7,000 centers nationwide, serving nearly a million children including 185 centers in New York State and 75 in the city.

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I wanted to start off by sharing our support for the Mayor's new Blueprint for Children and Early Education and the historic investments planned for the next several years to build a robust and equitable early childhood system, but today I really wanted to focus on one particular issues that's been plaguing the childcare before and afterschool and summer programming sectors since long before the pandemic and has only gotten worse. This is the extreme delays in the processing of criminal background checks for educators and staff in the city. ECEC has partnered with organizations across the city, and it's clear that the delays are by no means limited to the 75 centers we operate but they are impacted by just about every program that goes through DOHMH. Meanwhile, our country and New York City, in particular, are facing a massive workforce crisis which is compounded by the childcare crisis. Background checks are extremely important and play a critical role in ensuring children will be safely cared for, and we're 100 percent in support of thorough background checks but the current length of time clearances are taking is undermining providers' ability to provide children with care and is

2 | significantly worsening the existing staffing crisis.

3 I know this was discussed earlier in the hearing, but

4 | the average wait time is around 7 to 9 months for all

5 of our providers and many of them are taking over a

6 | year to go through the system, and this is causing

7 would-be educators to leave the sector and resulting

8 | in classroom closures and a shortening of programs'

9 operational hours, which again impacts working

10 parents' ability to provide care. ECEC providers

11 operate in 48...

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SERGEANT BIONDO: Time expired

13 SAGE SCHAFTEL: States and D.C. As I

14 mentioned before, the state and New York City is

15 | taking significantly longer, and we do have a set of

16 recommendations that I've included in written

17 testimony, and we'll share that with all of you

18 afterwards. Thank you for your time.

19 CHAIRPERSON CABAN: Thank you. I just want

20 | to thank you all again and actually want to work

21 backwards for a second. Miss Schaftel, thank you. I

22 think we share in your concerns, both myself and

23 | Council Member Menin asked the administration about

this problem. It is quite frankly unacceptable that

25 | it is taking this long to get through these

you for sharing that with us.

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background checks so I personally, admittedly, was not really all that satisfied with the response that we got and will certainly be following up to see what concrete steps are being taken. Our understanding is that they're bringing on more employees to help shepherd this along, but it is of deep concern and one that we will continue to follow up on so thank you. Mr. Brender, thank you. I appreciated what you said about the workforce being clearly underpaid and underappreciated. Miss McNeill, thank you for sharing your personal experience. I think your exact experience is exactly why the Council has put forth this package and made it such a priority yours is the story of so many New Yorkers around our city so thank

I actually had a question for Miss

Thomas. I had the privilege of being able to tour NEW and learn more about the work that NEW is doing to get women and gender-expansive folks into nontraditional workplaces like construction. We held in this Committee a hearing on women and gender-expansive folks in the trades particularly. In your testimony, you mentioned nontraditional childcare pilot programs so I'm just hoping you could talk just

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2 a little bit about what are the unique needs of women

3 in the construction fields in terms of finding

4 childcare on any given day? Is Miss Thomas still

5 there?

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6 KATRICE THOMAS: (INAUDIBLE) I'm so sorry.

7 | Can you hear me?

CHAIRPERSON CABAN: That's okay. We can

9 hear you.

challenges are that women I think overall are feeling uncomfortable about the quality of the providers that they have access to as a result of their low-income status and dealing with some of the voucher programs through the various city agencies so what they can afford, they're feeling like they deserve a little bit better in terms of quality and then there is the, once you start working, you're 1 dollar or 5 dollars over the limit so you wind up going from not paying anything or paying a little bit to, just as the other panelists brought up, paying 3,000 dollars a month. We're finding varying levels of women just being sort of in shock and thinking that union wages which are

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deemed as good and high in the industry just to not

be able to pay to put your child in daycare.

CHAIRPERSON CABAN: Thank you. One thing that I heard from some of your fellow workers in your field in terms of challenges included things like your hours are different, you have to get to a job site really, really early in the morning and that limits who's able to take your child in, a provider that accounts for the hours that you work, for example, or we've talked a lot today about childcare deserts and if you are living in a community that is one of those deserts it's tough because, in construction, you go from site to site so while many folks may have an additional option in terms of neighborhood to bring their kids for childcare because it might be the neighborhood that they work in, the neighborhood of folks in the construction industry, that changes month-to-month, year-over-year and so I think that there are some really unique challenges that yourself and your colleagues that do the work that you do face, and I think it's something that we'll continue to talk about to make sure that we're accounting for those things as well so I appreciate all of you bringing your experiences and

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COUNCIL MEMBER MENIN: Thank you so much. I really just wanted to close by thanking all of the panelists. I was really moved by all of the comments that I heard today. Incredibly helpful to hear comments, first of all, as Chair Caban said, about the background checks which we both deeply are concerned about.

Also, really productive comments about the website and the electronic database which we really want to make sure that we get the administration to improve upon so thank you so much for that.

Lastly, I really want to thank my constituent, Miss McNeill, for your incredibly compelling testimony that really puts a face on why this is so important and why we're so deeply committed to doing this work.

Lastly, I just want to thank our Chair for her phenomenal work in Chairing this hearing and her partnership. Thank you so much.

COMMITTEE COUNSEL LYNN: Thank you very much. This concludes our panels so we'll now check

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one last time for those who registered but are not currently logged in for the record.

Just checking for Ericka Brewington,

Alonzo Baker (phonetic), Darlene Jackson, and Eric

Aurahero (phonetic), apologies for the pronunciation.

We'll wait one moment.

Also, if there is anyone logged in that we have inadvertently missed and who would like to testify, if you can please use the raise hand function in Zoom. We'll just wait one moment to see if there's anyone that we missed. Okay, we're not seeing any hands and no new log-ins so that will conclude the public testimony portion of this hearing.

Again, I want to thank Council Member Menin, the staff for all of the work that was put into today's hearing. I think we got a lot of good information to move forward with as we pursue creating a space in the city where we have truly universal affordable childcare for folks. We're going to follow up with the administration on the questions that went unanswered and just continue to take the input.

Please don't forget that you still have the ability

COMMITTEE ON WOMEN AND GENDER EQUITY to submit written testimony and can and should do that. Again, looking forward to continuing the discussion on this really, really important topic. Thank you. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 18, 2022