COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH

COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND

INVESTIGATIONS 1

CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS

----- X

June 27, 2022

Start: 1:12 p.m. Recess: 3:54 p.m.

HELD AT: HYBRID HEARING - COMMITTEE ROOM -

CITY HALL

B E F O R E: Amanda Farías, Chairperson

COUNCIL MEMBERS:

Alexa Avilés Kevin C. Riley

Rafael Salamanca, Jr. Nantasha M. Williams

Julie Won Joann Ariola James F. Gennaro

Linda Lee Sandy Nurse Gale A. Brewer Rita C. Joseph Shekar Krishnan Marjorie Velázquez

Kalman Yeger

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS WITH COMMITTEE OVERSIGHT

AND INVESTIGATIONS 2

APPEARANCES

Kate MacKenzie, Executive Director of Mayor's Office of Food Policy Kim Yu, Chief-of Staff at Mayor's Office of Contract Services Annie Meredith, General Counsel Mayor's Office of Contract Services Matthew Sullivan, Deputy Chief of Staff at Mayor's Office of Contract Services Adam Buchanan, Acting Deputy Commissioner for Citywide Procurement at Department of Citywide Administrative Services Ribka Getachew Michelle Villagomez Maire Ullrich Stephanie A. Arthur Ravi Reddi Aracelis Lucero Kara Shannon Craig Willingham Suzanne Adely

Amanda Farias, and I have the privilege of chairing

25

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

this hearing alongside my Colleagues, Council Member Julie Won, Chair of the Contracts Committee, and Council Member Gale Brewer, Chair of the Oversight and Investigations Committee. I'd like to thank both of my co-Chairs and the Members of all 3 Committees for coming together for this hearing. We're joined today by Council Members Linda Lee and Joann Ariola and Sandy Nurse.

The purpose of this hearing today is to discuss a pair of bills relating to food procurement and translation and interpretation services. The first bill, Introduction 517, sponsored by Speaker Adams along with myself and Council Member Won would create a Good Food Purchasing Program and Advisory Board to establish standards and goals for the purchase of food products by city agencies. These standards include 5 so-called value categories which include animal welfare, environmental sustainability, health, local economies, and a valued workforce. The Advisory Board would conduct assessments of each agency's food procurement processes then develop plans to assist those agencies in achieving the standards and goals set forth in the Good Food Purchasing Program. The Advisory Board would consist

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

of 14 members, 7 appointed by the Speaker and 7 appointed by the Mayor with knowledge of each of the value categories. The Board would regularly produce reports to the Mayor and Speaker on agency progress towards achieving the goals of the Good Food Purchasing Program. Developing ways to improve the quality of city food procurement is nothing new for the Council. The last 4 City Councils Speakers have all worked closely with advocates in the food policy community to ensure that, whenever possible, city agencies choose to purchase quality local food from New York. Through the leadership of Council Member Brewer during her first stint as a Council Member, the Council passed Local Law 50 back in 2011, which enabled city agencies to develop guidelines for price preferences for certain New York food products. The mechanism for this price preference equates to a 10 percent preferred equivalent to the standard lowest competitive sealed bid. In practice, this means if a responsible bidder from outside New York state were to offer a price of \$1 for a bushel of apples and the same bidder from within New York state were to offer a \$1.10 for the same type of apples, then the price preference would make them functionally equivalent.

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

While we applaud the public efforts made by the administration in support of procuring local food, the numbers in support of Local Law 50 tell a different story. Chair Brewer will discuss this in further detail, but, suffice to say, the number of vendors who have sent surveys pursuant to Local Law 50 is embarrassingly low, and the number who have responded is small enough to be statistically insignificant. For each of the last 5 fiscal years, only a handful of food vendors even responded with information regarding their local food procurement numbers. In Fiscal Year 2021, for example, only 2 out of 35 vendors even responded. It is difficult for the Council as the oversight body of the city of New York or for local food advocates and the public to make any meaningful conclusions about the success of local food procurement initiatives if the data regarding those initiatives is unavailable.

Today, we hope to hear more about what efforts are being made by the administration to encourage food suppliers to include information about local food procurement. We plan to hear from the Mayor's Office of Food Policy, the Mayor's Office of Contract Services, and the Department of Citywide

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH
COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND
INVESTIGATIONS 7

Administrative Services on what efforts they have
made to improve the quality of food they purchase and
how the spirit of Introduction 517 would fit into the

citywide procurement plans.

2.2

Before we begin, I would also like to thank the Economic Development Committee staff,

Committee Counsel Alex Paulenoff, Senior Policy

Analyst William Hongatch (phonetic), and Finance Unit Head Aliya Ali for their work on this hearing.

Finally, before we hear from the administration, I'd like to turn to my co-Chair,

Julie Won, to say a few words about the second bill before these Committees today, Proposed Introduction 136-A. Council Member Won, the floor is yours.

CHAIRPERSON WON: Thank you so much, Chair Farias, and thank you to Chair Brewer and Speaker Adams for your leadership on food policy. I'm proud to be a co-sponsor on Introduction 517 since it is a welcome addition to the Council's longstanding efforts to promote good quality food in our city's schools, senior centers, correction facilities, and other spaces supported by public funds.

I'm also here as the Chair of Contracts
Committee to discuss a bill I sponsored, Proposed

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Introduction 136-A. This bill would require city agencies to develop and utilize a preferred vendor list for community-integrated translation and interpretation services. The vendor list would need to include providers in at least 100 languages beyond the current requirement of translating city documents into the 10 non-English languages that are most spoken in the city. The contracts for these services, telephonic translations in particular, often go to large translation services companies outside of New York who typically are not proficient in many of the varied non-standard dialects that are spoken by the city's immigrant communities. As a result, many of these communities rely on informal arrangements with family, friends, or community centers to have critical documents translated and usually with no financial support from the city. Other municipalities such as Washington, D.C. have so-called banks of community-integrated legal translation service providers who recruit, train, and dispatch legal interpreters throughout the city. Many of the staff at these providers are based in the communities they serve which makes them even more culturally responsive than the far-away telephonic translators.

This preferred list would empower these small

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

community-based translators and interpreters by providing them with great access to city contracts. This would support providers who currently conduct these services often for free at personal expense. Notably, this preferred vendor list would not extend to contracts for interpretation or translation services and access of the city's small purchase limits, currently up to 500,000, for certified minority and women-owned businesses and 100,000 for all other firms. 27 Council Members have already signed onto Proposed Introduction 136-A, and I encourage my Colleagues who are not sponsored to sign on as well. This bill would improve engagement with government services for many of the city's immigrant communities and could provide a lifeline to many informal translators and interpreters who currently volunteer their time to conduct this critical work.

Before we begin, I would also like to thank the Contracts Committee Counsel, Alex Paulenoff, for all of his hard work on this hearing.

Finally, before we hear from the administration, I'd like to turn to my co-Chair, Gale Brewer.

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON BREWER: Thank you very much,

Chair Won. I am Gale Brewer, and I'm the Chair of the

Committee on Oversight and Investigations, and I

certainly want to thank Council Member Won and Farias

for their work on Intro 517, which I know is

controversial to some but I, too, am a co-sponsor and

support it strongly.

This Committee today, all of us, are going to be addressing one of the most persistent challenges and those in the administration know that I've been working on this for a very long time. We have to figure out how the City of New York, one of the largest purchasers of food in the country, I think second only to the military, we need to buy our food from local New York state sources, maybe even New Jersey and Connecticut, but definitely locally. For city agencies, buying local should be a nobrainer. It has come up positively in all the reports that the agencies have written in the past. New York has, as we know, many great food products. We're a leader, dairy, beef, apples, cabbage, onions, squash, potatoes, lettuce, and purchasing these products from the farmers and producers helps support the state economy, and we all want to save the local farmers.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

If we purchase up-state, then we're able to help those in the Finger Lakes all the way up to counties like Hamilton that are not able to come to the farmer's markets. In addition, I have been emphasizing for many years that food purchased locally takes less time to ship. It arrives fresher, lasts longer, and has a lighter impact on the environment. The lettuce coming from California has to be on that stupid truck for 2 weeks, and, by the time it gets here, it has not got a long shelf life. The problem is that under New York state procurement laws, city agencies are permitted, yes, to favor food products grown and introduced in our state as long as the price falls within 10 percent of the bid price offered by the lowest responsible bidder. All of these are challenges. In addition, when soliciting bids, agencies can mandate that certain products come from our state. They can also consider factors such as the length of time from harvest to delivery when determining which vendor provides the "best value." These commonsense rules do give the city agencies much needed leeway to purchase food from in-state sources, and it is absolutely essential that agencies take full advantage of this leeway when purchasing

2.2

2.3

food for the city, but, when I talk to city agencies, they always say what happens if these strawberries are not in season. Then for god's sake go to California for the strawberries but buy them locally when they're in season.

In 2011, during my first stint at the City Council as you heard earlier, I introduced legislation that builds upon these state rules and they're challenging the state rules and we know we have to change them to further encourage city agencies and vendors to prioritize food grown here in New York state. That legislation, Local Law 50, requires the city's Chief Procurement Officer to provide city agencies with a variety of tools to help them purchase food locally. The law requires also city agencies to collect data from their vendors to track how much of the food purchased by the city actually comes from in-state sources, and I know that's not easy to get that data from the vendors. We can talk about that later.

However, as you heard earlier, agencies have fallen short in their efforts to collect this information. In FY-21, as you heard earlier, only 2 out of 35 vendors responded to Local Law 50 to the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 13 survey, and that response has been below 10 percent in 3 out of the past 5 years so 2021 was not alone. In 2020, as Borough President, I testified before the Committee on Contracts about the need for city agencies to improve their data collection under Local Law 50. We cannot run a successful local food purchasing program unless we know where the food we buy is coming from, and I understand that agencies face challenges in getting vendors to respond to the surveys. I'm willing to call every single one of those vendors personally. We have to do better. A regular response rate, 5 to 10 percent, is not acceptable so today we'll be looking at the Mayor's Office of Contract Services to help us identify ways to improve data collection under Local Law 50. We'll address a number of other important issues related to the city's food procurement practices based on Intro 517. One issue I've been vocal about for many years is getting fresh food to be located at Rikers Island and other Department of Corrections facilities. That's DCAS' problem. DCAS orders for seniors, they order for correction, and they also order all the

HRA, human services, but it seems to me Corrections,

having just been there last week, the food is

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 14 1 horrific, and there's no reason it can't be fresh. I 2 3 look forward to hearing about this issue. If the Mayor wants everybody to eat plant-based, I'm not so 4 good on plant-based, but if we want to eat plantbased, at least it should be fresh then we can eat 6 7 it. 8 I would like to thank the members of the 9 Central staff who helped put this hearing together, Alex Paulenoff, William Hongatch, and C.J. Murray, 10 11 and our Legislative Director Leo Bullaro of my office and Shula Puder, Chief-of-Staff, who has been working 12 13 on this issue for 10 years. 14 Thank you, and I'll turn it back over to 15 Chair Farias. Thank you. 16 CHAIRPERSON FARIAS: Thank you so much, co-Chairs. I'd like to also acknowledge that we've 17 18 been joined by Council Member Williams. I'm going to pass it over to our Counsel 19 20 for next steps. 21 COMMITTEE COUNSEL PAULENOFF: Members of the administration, would you all please raise your 2.2 23 right hands for the oath? Do you swear or affirm to tell the truth, 24 25 the whole truth, and nothing but the truth before

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 15 1 these Committees today and to respond honestly to 2 3 Council Member questions? 4 ADMINISTRATION: (INAUDIBLE) 5 COMMITTEE COUNSEL PAULENOFF: Thank you. You can begin when ready. 6 7 CHAIRPERSON FARIAS: Thank you so much. I'd like to also acknowledge Council Member Riley who 8 is present virtually. In terms of food governance, I'd like to 10 11 ask some questions just to set the tone and the 12 foundation of this hearing. The Mayor's Office of 13 Food Policy was created by executive order over a decade ago and codified into law last session. What 14 15 have been the main achievements of the Mayor's Office 16 of Food Policy since it was codified into law? 17 ADMINISTRATION: Do you want me to respond 18 to the question before doing the testimony? 19 CHAIRPERSON FARIAS: I'm so sorry. Testimony first. We've just been going through these 20 21 virtually that it's so new to be in-person. I would 2.2 absolutely love to hear your testimony first. I feel 2.3 like that might be critical to this hearing. The thing is that I read everything ahead of time. Sorry. 24 25 Yes, please.

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Administrative Services.

Good afternoon, Chair Farias, Chair Won, Chair
Brewer, and Members of the Committees. My name is
Kate MacKenzie, and I'm the Executive Director of the
Mayor's Office of Food Policy. Joining me today are
my Colleagues from the Mayor's Office of Contract
Services and the Department of Citywide

Thank you for inviting me here today to talk about our Good Food Purchasing Program. In 2017, the city began exploring the National Good Food Purchasing Program, a program created by the Center for Good Food Purchasing, or I'll call them the Center. That program set specific standards around 5 value areas that you've mentioned, nutrition, local economies, animal welfare, a valued and fair workforce, and environmental sustainability. As one of the country's largest institutional food purchasers, as Member Brewer pointed out, it makes sense to align our purchases with the administration's priorities and values. The city sought to learn more about where our food comes from and how it is produced so it could make more informed choices. For example, about ways to increase

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

participation of New York state and minority and women-owned business enterprises, M/WBE, vendors. Health and Hospitals was the first city-affiliated entity to engage with the Center followed by the Department of Education. These entities shared their available procurement data with the Center for Good Food Purchasing for analysis. In 2019, when I assumed this position, additional city agencies were included into this work. The Administration for Children Services, the Department of Corrections, the Department of Homeless Services, and the Human Resource Administration. The Department for the Aging also began collecting data, but, as its food procurements are conducted via subcontractors and Human Service contracts, this proved especially challenging. Each agency began the process of asking its vendors for detailed information about the food they provide to the city. While one might think that getting information about the origin and methods of production of food would be easy, it's not, especially because vendors had no requirement to report this information to the city. Since the establishment of nutrition standards by the city in

2008, the city has required vendor adherence to these

2.2

2.3

standards. Vendors have become accustomed to sharing comprehensive nutritional information with the city at the time of contract award and throughout the duration of the contract. Our efforts to obtain this detailed information about where the food was coming from were extensive yet did not yield complete results. The City of New York is not unique in that way for the entire U.S. food system is complex and opaque. It's unfortunately the norm and something that the city is on a path to shifting.

In addition to expanding the number of agencies that participated in data collection, the Mayor's Office of Food Policy began convening monthly meetings with agencies in November 2019. The purpose of these meetings was to build understanding and awareness of good food purchasing values and how agencies could support them with their food purchases. At the same time, we also began regularly meeting with the Law Department to build support for the work. With DCAS, we hosted a vendor expo to highlight opportunities for working with M/WBE businesses. MOFP secured philanthropic dollars that resulted in a formal contract, the first contract with the Center for Good Food Purchasing to do those

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

annually basis.

1

agency assessments and overall vendor analysis. We also contracted with Karen Karp and Partners to support agencies and develop agency action plans. In March 2020, most city programs paused their meal programs as we knew them as a result of the pandemic. In February 2021, the city released its first ever 10-year food policy plan, Food Forward NYC, pursuant to Local Law 40 of 2020, which included knowledge learned from the COVID-19 pandemic and incorporated an integrated approach to the Good Food Purchasing Program. The Food Forward report demonstrated the role of good food purchasing in addressing all 5 of the goals outlined in Food Forward. MOFP also created a specific citywide good food purchasing strategy and resumed our efforts with city agencies with a renewed energy and very real food chain experiences as a result of the pandemic. MOFP committed to unprecedented transparency, and, in September 2021, this information was all shared to our website. To our knowledge, no other city has shared this level of information. We also released raw data on our food purchases including prices to the extent legally possible and intend to continue doing so on an

2.2

2.3

From the extensive engagement the city
has conducted with stakeholders across the food
system, we learned that a major barrier to
participation of small vendors is the lack of
understanding that institutional food contracts look
very different from individual food service so we
shared this information to enable small food vendors
to understand what institutional demand looks like,
the type of foods needed, and the amount of each type
of food.

Further, in October 2021, New York City became the first U.S. city to sign the Cool Food Pledge, in which signatories seek to collectively reduce the climate impact of food served by 25 percent by the year 2030. Sharing this information aims to help food purchasers, consumers, advocates, and the public more broadly understand the impact of food choices and to encourage the purchase of more climate-friendly food options. As part of signing onto this pledge, the city provided with definitive metrics and objective data on our food-related carbon emissions. In February 2022, Mayor Adams formalized the city's commitment to good food purchasing by issuing executive order 8, the Commitment to Health

2.2

and Nutrition Food Standards and Good Food
Purchasing. This executive order directs all agencies
that procure and serve food to participate in Good
Food Purchasing and emphasizes data collection and
transparency as the backbone of the program's
implementation. In April 2022, MOFP launched the
city's first interactive food and climate dashboard,
which includes information regarding the carbon
footprint of the city's food purchases. The dashboard
was developed with input from key stakeholders, and
it utilizes food purchase data from Fiscal 2019 and,
again, will be updated annually.

Throughout this journey, MOFP has learned many things. First, nearly every agency procures food differently. The types of food, the length of the contract, and the type of the contract vary depending on the scope and services needed. Many city agencies adhere to federal and state grant requirements that restrict what they can purchase. The recipients of food range from young kids to older adults and the serving sizes also vary. In some cases, we buy commodities like apples, and in other cases we buy complete and prepared meals. Each agency procures and serves food differently so we need to tailor the

2.2

2.3

approach to meet their needs. This is reflected in the drafting and execution of their contracts and in working with the agency staff who are responsible for developing menus based on the food that is prepared pursuant to those contracts. Simply stated, it's not a one-size-fits-all program. Contracts average about 3 years which affects the cadence with which any policy changes is reflected in the text of active contracts. Food contracts alone do not provide many opportunities to effect timely change. We're also mapping the process of solicitation development and implementation for each agency in order to create more robust interagency support and accountability. This is vital for timely action on contracting and data collection.

Second learning, robust and complete data from vendors is essential. This is why executive order 8 is so important. For each new contract with vendors, we are directing them to require and use and our data template to make sure that we get data annually. We have an informed understanding on the complex and overlapping state and federal legal frameworks that govern the city's purchasing of food. We are committed to pursuing a food purchasing

1 2 program that is bold and impactful, but any program that the city pursues must be aligned with state and 3 4 federal law. We know that agency staff want to advance this initiative, they want to learn and exchange ideas, and we need programmatic 6 7 opportunities in addition to contractual 8 opportunities for them to do so. City agency staff are the frontlines of this work, whether they're nutritionists, program managers, operational staff, 10 11 chefs, or the procurement staff themselves, they're 12 doing the vast majority of work to implement this 13 program. They are also those coordinating annual data 14 collection from food vendors and holding them 15 accountable to our data collection standards. As we 16 develop and set new performance metrics connected to 17 those 5 value areas, they will be in charge of 18 working with support from MOFP and their agency towards those goals. They also have the 19 20 responsibility of promoting interagency 21 communications, sharing best practices, innovative 2.2 ideas, and challenges amongst each other. We're 2.3 ensuring the city's Good Food Purchasing Program has

the greatest possible impact by aligning its

performance measure framework with other citywide

24

25

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

initiatives. We're also designing a program that works for New Yorkers, which means making sure what we do is understandable to the public. This will promote greater transparency in government but is also critical to another goal of this administration, removing barriers to public engagement and government decision-making. The public-facing dashboard is an important initial step in this process. Through this dashboard, everyone has the opportunity to learn what we buy as a city and on an agency-by-agency basis. To achieve faster rates of improvement, we're looking for opportunities for change within existing contracts, like changing some menu items in addition to contractual changes. The Mayor's Office of Food Policy is working with Public Works Partners, a local consulting firm, on identifying opportunities to make it easier for small food vendors, particularly New York state M/WBE vendors, to do business with the city. My colleagues at the Mayor's Office of Contract Services have also made it a priority to streamline the procurement process and make it simpler for vendors to do business with the city. In partnership with the City Council, they're focused on cutting red tape, bringing visibility for all parties, and

updating the regulatory framework to match the new digital system for procurement.

The Mayor's Office of Food Policy is committed to the success of this work. We will continue to work with the Law Department and agency procurement officers to develop policy pathways for good food purchasing implementation. We will continually develop strategies to support implementation such as the use of data templates, product catalogues, obtaining guidance on solicitations, and helping to connect potential vendors and agencies. We'll also work to develop accountability mechanisms by developing performance metrics around process and data completion as well as, of course, specific program goals. As I've stated a number of times, sharing all information we obtain and learn is a priority. Good food purchasing is essential for achieving Mayor Adams' food policy goals for a more nutritious, delicious, and plantpowered options. All New Yorkers deserve to know where their food comes from, and we are committed to using the power of procurement to impact the city's and our planet's health.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

1 2

2.2

We look forward to continuing to work closely with the City Council, the New York City Good Food Purchasing Coalition, advocates, business, and New York City residents on the implementation of this program. Thank you.

CHAIRPERSON FARIAS: Right before we hear testimony from Kim Yu, I'd like to acknowledge my Colleagues, Council Members Joseph and Gennaro who are present.

CHIEF-OF-STAFF YU: Good afternoon, Chair Won, Chair Farias, and Chair Brewer, and Members of the Committees before us today. My name is Kim Yu, and I am Chief-of-Staff at the Mayor's Office of Contract Services, otherwise known as MOCS. I am grateful for this opportunity to testify before you all today. I am joined by MOCS General Counsel Annie Meredith and Deputy Chief-of-Staff Matthew Sullivan. We appreciate you calling this hearing on the important topics in front of us, and I want to let you know that our office is always open to host discussions on how we can lead procurement reform, a key strategic priority of our agency in this new administration.

2.2

MOCS is an oversight focused on ensuring regulatory compliance in city procurement while also leading improvements to the procurement process. Our mission is to fulfill our required oversight role while driving equity, innovation, accountability, excellence, and reform to create the equitable procurement system New Yorkers deserve. As part of this work, MOCS sometimes takes the role of supporting particular policy areas such as food procurement and language services through strategic consulting, process guidance, and data aggregation while deferring to subject matter experts for policy direction.

My testimony today will focus on language access services citywide and Intro 136 while my fellow panelist, Director Kate MacKenzie, testified on the aspects of this hearing related to food policy. However, Annie, Matt, our colleagues from DCAS, and I will be available for questions regarding food procurement, and our agency is similarly available to hold conversations in the coming days relating to how we can improve the city's food purchasing procedures with any of the Council Members and their staff.

2.2

2.3

I want to start by commending Council
Member Won's focus on expanding language access so
the city services and opportunities can reach all New
Yorkers. This is fully in line with our vision at
MOCS and many of the strategic initiatives we have
been working on where equity is a guiding theme. It
is imperative that city services are available and
accessible to all New Yorkers as we have experienced
in a pronounced way through the pandemic and recovery
period.

MOCS has taken steps to improve language accessibility with respect to the services we provide. We now have a dedicated language access page on our website which is in the process of offering translations for many vendor-facing resources we use to explain our procurement process and systems to vendors. Similarly, visitors to our website can request a phone interpreter through our service desk who can help guide them through our materials and systems. These telephonic interpretation services are available in over 200 languages. MOCS is also committed to ensuring that language services are available to our agency partners. We have worked closely with MOIA, the Mayor's Office of Immigrant

2.2

2.3

Affairs, to convene a series of coordination meetings with our agency partners regarding their own contracting for language access services in an effort to expand M/WBE participation and to ensure that services Mayoral agencies procure are tailored to the communities they serve. This has been an exciting project, and I look forward to sharing out results as we move forward.

MOCS welcomes further dialogue on these projects and the bills in front of us. We look forward to learning more about Intro 136 and shared goals of expanding language access and ensuring all New Yorkers are able to utilize services and opportunities available through their government.

Once again, I thank you all for taking the time to convene this hearing and engaging on these important topics. We are fully committed to working with each Member to devise solutions to continue improving the procurement process, and I welcome your feedback on strategic initiatives we've shared so far. With that being said, we are happy to take any questions.

COMMITTEE COUNSEL PAULENOFF: Thank you. We'll now move to questions from the Chairs. As a

2.2

2.3

reminder to any Council Members who wish to testify remotely, please use the Zoom raise hand function and you'll be added to the queue for questions.

Chairs, you may begin when ready.

CHAIRPERSON FARIAS: Clearly, I was ready earlier. Can you just reiterate some of the main achievements of MOFP since it was codified into law?

EXECUTIVE DIRECTOR MACKENZIE: Sure. Thank you for the question. It was just in those weeks before the pandemic began when the office became codified into law, and a few of the things that I've noted in the testimony but also want to call out are the execution of Food Forward NYC, which was an intended, I believe it was Local Law 40, required report, and I'm very proud of that report and will continue to provide progress reports on that, I believe, in February of 2023 will be the first report.

Also, clearly, all of the work that I outlined around good food purchasing, getting through and returning back to as much business as new normal we can with agencies and their meal provisions.

Certainly, supporting those agencies and picking up with the patterns and rhythms of good food purchasing

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 31 1 2 on the heels of this administration. In particular, 3 in February, there were 2 executive orders, 8 and 9, 4 certainly formalizing commitment to good food purchasing and also requiring an update to food standards. Those food standards are groundbreaking in 6 7 many ways by integrating sustainability in a very real and tangible way, and all agencies will get into 8 sync and compliance with those by July 2023. Additionally, I think it was the last hearing in this 10 11 room in person that I participated in, we talked a 12 lot about HRA's Emergency Food Assistance Program. I 13 am very proud that we are in the last days of negotiating and executing a contract that will 14 15 formally make fresh fruits and vegetables part of 16 that program, making some real additions also across 17 the board to cultural and ethnic meals and meal 18 types, really integrating all of the lessons of COVID into the fact that we now have a Food Policy Office 19 that is understood across the city, whether it's 20 Economic Development, Transportation, Human Services. 21 2.2 That's a real legacy and I think positive lining on 2.3 the COVID experience. I'll also note that certainly we are, with the Cool Food Pledge, we are the first 24

city in the country to endorse and become a signatory

25

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

of that work, and that's really putting us more squarely in the space of climate change and acknowledging the role that food policy plays in climate. Certainly, with all agencies but I'm going to particularly lift up the Department of Education here, we meet weekly with that office on, again, the continuation of getting back to as normal as possible with schools and the school meals services. We were in lockstep with them around making sure that Plant-Powered Fridays could be rolled out successfully, and, certainly, as we get into the summer months and then going back to school next year, I'm really eager about what's to come for students including my 2 public school students. Finally, I will just say that we had unprecedented, much in large part due to the Council, investments in food in the Fiscal '23 budget from 30 million dollars in DSS for food distribution to 50 million dollars for cafeteria expansion program at DOE to expansions of NYCHA, Urban Farms, Groceries to Go which is a very innovative pilot that will be operated through the Health Department, and that's just a few. I think certainly this administration feels strongly about the role of food policy to better serve New Yorkers.

2.2

CHAIRPERSON FARIAS: Thank you for that.

We all really appreciate you highlighting the work in the recent budget of committing ourselves to our communities for food policy so thank you for that.

I was excited to hear how often you were using some of the data points and meeting frequently with the agencies that are working with the Mayor's Office of Food Policy. Just around some of these shared goals that you had listed, do these goals and strategic plans happen or are discussed during those meetings, do the agencies share these goals or do they develop them separately from MOFP?

for that question. I will say that since we published what were known as assessments and we engaged with the Center for Good Food Purchasing to complete them, we received a great deal of feedback from stakeholders, both internal and external, wishing to see more streamlined and interactive assessments that are written in relatively plain language and directly link to what city agencies can do to make improvements. The reflection on that is our new Food and Climate Dash, and that will continue to build out across all of those values. Right now, we've got

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

certainly the breakdown just by agency and what they're buying and then, certainly, the climate goals which is attributable also to the environmental sustainability piece, but we'll be building out the local economy's value and certainly looking at New York state as akin to Local Law 50 so that you can just see across the board what are we buying from New York state vendors in a very simple and clear data place. What I will also say is that we are a leader across the country, and other cities are looking to us so as we publish those action plans, they're going to change. They're not set in stone. When those were written, we didn't have executive order 8 so now agencies are also, some of them have new leadership as well, and certainly a new administration so certain goals will become more refined and others that we haven't named will get expressed.

CHAIRPERSON FARIAS: Okay. Great. What do you describe as your role from MOFP in coordinating all of these city agencies to make sure the goals are still met?

EXECUTIVE DIRECTOR MACKENZIE: Our role in addition to the convening factor of talking with city agencies, ensuring that there's leadership support,

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

we clearly have a Mayor who talks a lot about food, and, from his lips to Commissioners down, we know that this is also not just about the program staff but it is about the (INAUDIBLE) and so very recently I was on a call with all of the citywide (INAUDIBLE) to express very clearly we now have executive order 8, here is what we're requesting from all vendors, here is what we need to include, and I need your help in enabling the city to advance this. We never had that type of commitment and direct action that we could take before. I would also say we convene a regional Food Working Group with the Department of City Planning to really use that raw data. That is a treasure trove of information. We are saying this is what we buy. We make connections then with New York state ag markets with regional agriculture and economic development actors from all over the region to find ways that we can support more the flow of regional product coming into this city so people get a sense, this is what we buy, if we want to get into a contract around that here's what we need to produce, and then, as you'll hear others say as well, really working with MOCS and DCAS not just around expos and things like that to attract new vendors to

2.2

the city but getting it clear and pushed out when we have contracts coming down the pike. I will say, for instance, the most recent HRA procurement had an unprecedented number of responses. That's fantastic. We also really worked to make sure that we got that solicitation out there so that's just one example of the kinds of things that we want to do to make sure that people know the scopes, the timeline, the kinds of things that we want coming into the city. Finally, as I've said a number of times and will keep saying, we are committed to transparency and accountability around this so we're annually producing these reports and posting them on the MOFP website, and, in the

CHAIRPERSON FARIAS: Great. Thank you. I'd just like to acknowledge Council Member Aviles who has joined us.

fall, we'll have our next traunch of data release.

Hearing about all of this community
engagement and strategy around it, how does the
office, if at all, work in food justice communities,
for example communities that have inequitable access
to healthy food, often low-income communities, and
communities of color?

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

EXECUTIVE DIRECTOR MACKENZIE: Such an important question, and I'm really happy to respond to it. We're very proud of the community engagement work that we've done, particularly to start through the city's 10-year Food Policy Plan. We engaged with more than 300 stakeholders, community groups, food vendors, food workers, advocates to develop the plan that set a strategic framework in place for good food purchasing. We really look forward to doing that now also in a much more, that was very intentional but sustainable way in a post-pandemic way. Trying to engage in a meaningful way through Zooms was just very challenging, and that is something that, particularly as we share information out, we want to be able to hear from stakeholders back if this is working or not so we're very committed to that.

CHAIRPERSON FARIAS: Great. Would you see Intro 517 as a codification of executive order 8, and, if so, does that mean there's support for it?

EXECUTIVE DIRECTOR MACKENZIE: This administration shares the Speaker's and Council's commitment to the goals, values, and transparency of good food purchasing, and we look forward to discussing potential legislative paths in the future.

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON FARIAS: Great. Thank you. I look forward to it too. Could you give us an overview of how food procurement for the city agencies works right now? Does every individual agency have its own food procurement strategy? Are there coordinated efforts within MOFP to standardize some of those?

EXECUTIVE DIRECTOR MACKENZIE: As I mentioned in the testimony, obviously there's lots of different city agencies and each of them are buying different things. I'll use a recent example which was working with DSS, and their food distribution procurement agency decides what it needs to procure, develops a scope of work, develops a RFP of sorts, and puts that out, and typically there could be anywhere from several weeks to respond to that, things are reviewed, and then we go through contract negotiations. The process truly does take a number of months. My colleagues from MOCS and certainly DCAS can also speak to a little bit about that process, but every agency's procurements are run through their Agency Chief Contracting Office. What EO-8 does is require, again I think just in these few short months, 4 months or so, there have been a number of moments, whether it was the recent awareness of

2.2

2.3

different consolidations in food distributors where now MOFP gets a lot of calls. People know that food contracts are something that we need to make sure MOFP has eyes and also this is a shared partnership with ACCO offices.

CHAIRPERSON FARIAS: Great. I just have a couple more questions before I pass it on to my

Colleagues. In terms of Intro 517, in your view, are there any large challenges that the city is facing in procuring fresh, healthy, ethically sourced foods, and, in conjunction with that, have the city agencies looked at considering some of our local food markets, like the Hunt's Point Produce Terminal? I feel like I've been there quite a few times recently with the Mayor as a consultant or advisor on some of the food purchasing?

been especially to the groundbreaking and now building out of the Grow NYC Wholesale Market too which is a great opportunity for the city. I'm happy to follow up with you and the Law Department to discuss the specific mechanics of some of the contracting work, but I will just underscore again that agencies and, particularly under Mayor Adams, we

2.2

2.3

are looking for the best quality produce and plantforward meals as much as possible. There was a second
part to your question which was about Hunt's Point in
particular.

CHAIRPERSON FARIAS: Yeah.

EXECUTIVE DIRECTOR MACKENZIE: I'll just say whenever we have a need a solicitation, we're trying to get that out far and wide and also with the support of MOCS, making sure it's very clear that we have the specs for the items and everything else included. Publishing that wealth of data of agencies and what they're buying was so well-received by our regional partners, and some of them, I do know now, are looking at ways that they can aggregate to be able to respond to the scale and enormity of city food contracts.

CHAIRPERSON FARIAS: I asked particularly because we do have folks like in the Hunt's Point Terminal Market that are doing this day in and day out, have been doing it for 50+ years, understand how to get costs so low because they're buying bulk or in such large quantities and have the innerworkings of working with all of these different individual buyers or potentially with our agencies and they might be

2.2

2.3

the ones to have best practices on looking at how the city agencies could replicate food purchasing. Thank you for that. I will hold off on the rest of my questions and pass it over to my Colleagues.

CHAIRPERSON WON: Thank you, Chair Farias.

Good afternoon. We have to keep it lively over here.

It's good to see you all. My first question is which agencies have contracts that are subject to Local Law 50? Are you able to provide a breakdown of the food budget for each agency?

CHIEF-OF-STAFF YU: Thank you, Chair Won, for the question. Here at MOCS, one of our strategic initiatives is transparency, transparency into the process as a whole, and so we are working on having more and more adoption of PASSPort by the Mayoral agencies as they do contracts and in terms of awarding them and also going forward. The future state will be we're going to have a lot more functionality in PASSPort. Also, I'd love to plug that MOCS has released PASSPort Public, which also has a lot of information out there. With the specifics of Local Law 50 and the data that's captured around there, I would love to open it up to my co-panelists who have a lot more information.

1	COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 42
2	DEPUTY CHIEF-OF-STAFF SULLIVAN: I don't
3	think we have that specific data available right now,
4	but we could definitely follow up with that.
5	CHAIRPERSON WON: Okay. We'll look out for
6	that. I want to acknowledge Council Member Velazquez
7	and Council Member Yeger for joining us as well.
8	My next question is for Local Law 50,
9	which requires MOCS to establish guidelines to help
10	agencies purchase New York state food products, does
11	MOCS conduct trainings for these guidelines? If so,
12	how often and how many agencies typically participate
13	in the training?
14	EXECUTIVE DIRECTOR MACKENZIE: Working
15	with our city agencies is of extreme importance to us
16	and, in particular, on the Local Law 50 and training
17	and compliance. I'd love to turn it over to my co-
18	panelists for some more specifics.
19	DEPUTY CHIEF-OF-STAFF SULLIVAN: The
20	training is kind of always available on our website,
21	not our website…
22	CHAIRPERSON WON: So it's a static
23	training that's reviewable? Is it a video, a
24	recording?

DEPUTY CHIEF-OF-STAFF SULLIVAN: Yes.

1 2

CHAIRPERSON WON: Oh, it's a PowerPoint.

3

DEPUTY CHIEF-OF-STAFF SULLIVAN: I think

4

we do in-person too. Annie, you can correct me.

5

GENERAL COUNSEL MEREDITH: Yeah.

6

CHAIRPERSON WON: Okay. Got it. Is the 10

7

percent price preference permitted under state law

8

sufficient or should we be asking the state for even

greater flexibility?

those conversations.

EXECUTIVE DIRECTOR MACKENZIE: I think 10

11

what we'll say is that we're open to engaging a wide

sure that city food purchasing is in line with what

our co-panelist, Kate MacKenzie, just testified about

and what she spoke about in the Q&A. We're certainly

open to having those conversations. It would require

some conversations with our city's Law Department on

increasing that 10 percent, but I think there's

certainly opportunity to do more, and we welcome

variety of tools to pull the right levers to make

12

13

14

15

16

17

18

19

20

21

22

23

24

CHAIRPERSON WON: Do all food-related solicitations released by city agencies include a price preference for locally sourced food? If not, why not?

2.2

2.3

ACTING DEPUTY COMMISSIONER BUCHANAN: Hi.

Thank you for the question. My name is Adam Buchanan.

I'm the Acting Deputy Commissioner for Citywide

Procurement at DCAS. I can just speak on behalf of

DCAS who does food purchasing for ACS and Department

of Correction that all of our solicitations are

either requiring New York sourcing or including the

10 percent price preference.

CHAIRPERSON WON: Okay. Next is about, as discussed at the previous hearing, MOCS has faced challenges in collecting survey data from vendors for Local Law 50 report. 25 percent response rate in 2020, though down to 5.7 in the previous year in 2021, can you help me understand what you're doing now to drive up the response numbers to get more surveys out of the vendors since it's only encouraged?

CHIEF-OF-STAFF YU: Thank you, Chair Won, for the question. We have honed in on the survey and the response to the survey, and we've been in discussions with co-Chair Brewer and we are open to any suggestions on increasing compliance with it including taking advantage of maybe having team members from all the Council Members engage with the

2 years were peculiar due to the pandemic. Could you

25

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 46 1 2 talk about the 2 years separately and then the prior 3 years to what kinds of trends you have been seeing in 4 the small subset of data that you are getting 5 response from? CHIEF-OF-STAFF YU: That I think we would 6 7 have to maybe engage with your office offline to have a really robust detailed conversation and a 8 meaningful one. CHAIRPERSON WON: Got it. Okay. We will 10 11 definitely do that. What kind of quality assurance do 12 agencies conduct to ensure the accuracy of food 13 source information as provided by the vendors? CHIEF-OF-STAFF YU: That I may welcome 14 15 some input from some of my co-panelists but also 16 maybe thinking about an offline conversation may be 17 worthwhile on that point also. 18 EXECUTIVE DIRECTOR MACKENZIE: Thank you for that question. Quite honestly, we're looking for 19 just a submission. I think also we're doing a very 20 parallel approach with getting a lot of the same 21 2.2 information from our larger vendors, and we haven't 2.3 been in the place to sort of question the validity or accuracy. We just want some of the boxes filled in, 24

and then we can begin to think about what raises

25

2.2

2.3

questions. In our work with the Center for Good Food Purchasing, that maintains a massive national database on particular type of product that then we're building into that too so if it is, an example might be a frozen potato product. We want to know literally the farm that that potato was grown on, where was it cut into strips, and then where was it bagged. That is the level of transparency that we want from our food companies, and so we're looking to build that and also then test that again with the database that the Center for Good Food Purchasing manages.

CHAIRPERSON WON: Am I understanding correctly right now you just want to get them to check off boxes, and, after you're able to get that response, then you can move towards quality assurance?

EXECUTIVE DIRECTOR MACKENZIE: To be clear, we're not looking to check the boxes. We're looking for vendors to submit data, and, once they submit, we go a more thorough scrub into that. We have no reason to believe that any of the data that is submitted is inaccurate, and we will continue to monitor that.

2.2

CHAIRPERSON WON: In 2022, we have blockchain technology which allows you to track an avocado from a tree of a farm to exactly which cafeteria it is served in so is blockchain technology part of what you're looking at for the auditing of your food sources?

EXECUTIVE DIRECTOR MACKENZIE: It is absolutely something that we would love to consider.

to me that all of my Colleagues have come here because we're hearing from senior centers to correctional facilities to schools to nursing homes about the quality of food that they're being served. How are you collecting feedback from consumers themselves who consume this food, if at all, and what is your plan going forward because we're hearing a lot about getting data from the contractors themselves, the vendors, but what about the people who have to consume this food? What are you doing to collect feedback from them?

EXECUTIVE DIRECTOR MACKENZIE: All feedback, especially feedback where there's areas to improve, we welcome, and I can speak on behalf of all of the agencies that are also serving food to

2.2

2.3

vulnerable New Yorkers as well. What I can also say is that now there is a requirement in the Food Standards of 2022 that all agencies must solicit feedback and they must report on that feedback and show how they're responding to that so that is one notable step of actually requiring that agencies create a feedback loop of data collection and then process improvement. Again, we take all feedback, whether it is positive or areas for opportunities for growth, very seriously.

CHAIRPERSON WON: Where are you collecting the feedback? Are you requiring them to submit it to 311 or are you requiring the vendors to solicit feedback on their own and they're supposed to submit it to you? Where is the feedback supposed to go?

EXECUTIVE DIRECTOR MACKENZIE: These Food
Standards were just passed in April 2022, and
agencies have until July 2023 to develop their plan.
That is one of many standards that they're completing
so agencies are creating those plans to collect data
and many other things, getting their vendors to
adhere to the new standards so that by July 2023
we're able to begin that process, but I can speak, I
don't want to speak for, but I do know that the

2.

2.2

2.3

Department of Education also takes this very seriously and is in the process of community engagement, specifically with parents and students themselves, and I would defer all other questions that are agency specific to those specific agencies.

important that we have a centralized process that all of the feedback for all of the agencies are being brought back to MOCS because it's very clear through our hearings on PASSPort that all these agencies are doing all kinds of things on their own and there is not a centralized process. Therefore, the data is running off the walls so I hope that for 2023 there is a centralized process, whether it be 311 or wherever it is, that we are allowing the feedback to be collected singularly so that we can analyze the data and figure out what the recommendations are to

I believe Council Member Farias had a followup question as well.

make sure that we have high-quality food assurance.

CHAIRPERSON FARIAS: Just along those lines, as someone who has worked in the non-profit sector before, when you're not given individualized standards of what needs to be asked and how it needs

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

to be collected and then how that aggregated information goes back to the central hub, you can end up having all the agencies asking a bunch of different questions where we can't actually evaluate that data and make really good assumptions or next steps from them. In the same breath, I urge you folks to consider coming up with at least a basis of questions that are necessary to be asked, how frequently they're going to be, set a schedule, and where they need to be centralized within the (INAUDIBLE) side of the admin just so we can actually be able to have good data sets that look the same. If other folks want to have additional questions that can help us with certain populations like youth or seniors, etc., that's always helpful for those subsets, but not having a standardized process or a standardized set of questions is not helpful to us. It feels like in a year we'll be asking the same questions.

CHAIRPERSON WON: As we mentioned, all of us as Council Members, we're hearing feedback from students, seniors, immigrant communities, CBOs about the quality of the food that they're being distributed. For the food quality assurance and even

2.2

2.3

the quantity of the food distributed, a second grader should not be receiving the same quantity of food as a fifth grader in a school so for the quantity that is distributed, whether it's in a nursing home or in a different location, through these agencies, what is the protocol on the quantity that each vendor is required to distribute through all these agencies?

for that question. I do know that each agency, as I mentioned whether they're procuring different food types or meals, specifically within the Department of Education, even for the Department for the Aging, there are specific federally or state-mandated requirements around that, and I'd be happy to convene the agencies to be able to speak more to that with regard to what their specific serving sizes are and anything else related to the agencies and what meals they are providing.

CHAIRPERSON WON: I know that we each have many complaints from our constituents about all these different agencies on the quality of food as well as the quantity of food. When a food vendor fails to fulfill its contractual obligations and breaches the contract, what is the accountability? Can you walk us

3

4

through the process when there's a complaint, for example, of rotten food or food that should not have been served? What is the process for accountability?

5

6

7

8

EXECUTIVE DIRECTOR MACKENZIE: I don't manage food contracts. I believe that I would defer that to an agency who's actually in the business of managing that contract.

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

ACTING DEPUTY COMMISSIONER BUCHANAN: Hi. Regarding quality assurance, again I'm just speaking for the specific contracts that DCAS manages mostly for ACS and DOC, we have what's called the Bureau of Quality Assurance. What they do is they ensure that all the food that's being delivered by the vendors is meeting the specifications that are contained in the contract, and, if certain items are failing to meet those standards, there can be deductions, the food can be returned to the vendor, and we can require a replacement, and, if the vendor is kind of a habitual offender, then we would start thinking about corrective action plans or potential breach of contract and moving on to the next vendor on the list so there are various contractual remedies available to us depending on the nature of the infraction that we're talking about.

available?

2.2

2.3

EXECUTIVE DIRECTOR MACKENZIE: I don't know how to respond to that question. Do you want to explain?

5 CHAIRPERSON WON: Okay. I will pass it 6 over to Council Member Gale Brewer.

CHAIRPERSON BREWER: I think what is being asked is even with the DFTA, for instance, you've got all the non-profits, from Project Fine to whomever, purchasing locally, individually so how can the city agencies work with them, in my hope, to buy local.

EXECUTIVE DIRECTOR MACKENZIE: Got it.

This is where I see the 2 streams of Local Law 50 and our Good Food Purchasing work meeting, which is we're supporting again agencies to help, we need more data. We need more and better data, and human service contracts represent upwards of 40 percent of all of the food that the city buys so supporting those human service contracts, those non-profits, with all different kinds of things and especially making sure that they, for instance, I know that the Grow NYC Wholesale Market, 90 percent of their business is with non-profits, which is fantastic, but also how we can either encourage more businesses to utilize

organizations such as that that have good

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 56 1 traceability to where their food is coming from, 2 3 their fresh product, but also, again as my colleagues have said, we are happily willing and able to talk 4 5 and find some of those ways to support human service contractors in a way that gets them even better food. 6 7 CHAIRPERSON WON: Thank you. I want to acknowledge Council Member Krishnan who has also 8 joined us, and I will pass it over to Council Member Brewer to continue the next line of questioning. 10 11 CHAIRPERSON BREWER: Thank you very much. 12 I just want to start by understanding who buys food 13 for which agencies. Because DCAS, Correction, which should be easy, it has Rikers and the Barge, right? 14 15 Is there some place else you buy food for? Rikers and 16 the Barge. 17 ACTING DEPUTY COMMISSIONER BUCHANAN: I 18 don't have a full list of locations for DOC, but we 19 could get that. 20 CHAIRPERSON BREWER: I'd like to know 21 that. 22 ACTING DEPUTY COMMISSIONER BUCHANAN: 23 Sure.

24

1	COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 58
2	store, and distribute food to the pantries across the
3	city.
4	CHAIRPERSON BREWER: Okay, for the
5	pantries? All right. So you're only doing ACS is what
6	you're saying?
7	ACTING DEPUTY COMMISSIONER BUCHANAN:
8	Okay. Each childcare center doesn't do it on their
9	own. They all do it through you?
10	ACTING DEPUTY COMMISSIONER BUCHANAN:
11	They're doing it through the centralized contracts,
12	yes.
13	CHAIRPERSON BREWER: Okay. DFTA, you also
14	ostensibly do even though everybody does it on their
15	own?
16	ACTING DEPUTY COMMISSIONER BUCHANAN: We
17	don't handle DFTA's food procurements.
18	CHAIRPERSON BREWER: You don't do DFTA?
19	ACTING DEPUTY COMMISSIONER BUCHANAN: We
20	do not.
21	CHAIRPERSON BREWER: This is a mess. Each
22	one does it on their own. This is a freaking mess.
23	Okay, so DOE, you don't do DOE. I understand that.
24	You talk to DOE, but you don't do DOE. Who else has

1	COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 59
2	food? The Health and Hospitals, you don't do. Who
3	else has food?
4	EXECUTIVE DIRECTOR MACKENZIE: The
5	agencies that procure food include Health and
6	Hospitals, the Department of Education, the 2
7	agencies through DCAS, DSS, DFTA, the Department of
8	Health, and DYCD.
9	CHAIRPERSON BREWER: DYCD for the youth
10	programs?
11	EXECUTIVE DIRECTOR MACKENZIE: Correct.
12	CHAIRPERSON BREWER: Okay. Does anybody do
13	scratch cooking except for some of the senior
14	centers? The Correction kitchen is closed. I was just
15	there personally. It sucks, excuse my French.
16	EXECUTIVE DIRECTOR MACKENZIE: When it's
17	in operation, DOC kitchen does scratch cooking. We
18	know that there are a number of schools and
19	increasingly
20	CHAIRPERSON BREWER: Some, some, very few.
21	EXECUTIVE DIRECTOR MACKENZIE: We'll get
22	there. Certainly, some of the senior adult centers
23	CHAIRPERSON BREWER: Right, some.
24	EXECUTIVE DIRECTOR MACKENZIE: Some, and
25	that is the majority of meals prepared onsite.

2.2

2.3

CHAIRPERSON BREWER: Okay. Can we get a list, first of all just like an organizational chart as to who's buying from whom or something so we have some sense of this? Then I assume for ACS, for instance, that's not scratch cooking. That's all delivered, right, to the childcare centers. What kind of food does ACS partake in with their centers as DCAS is doing their purchasing?

ACTING DEPUTY COMMISSIONER BUCHANAN: I think we would just have to defer to ACS on what they're doing at each specific center.

CHAIRPERSON BREWER: But you can get us this information so we have an organizational chart...

ACTING DEPUTY COMMISSIONER BUCHANAN: Absolutely.

CHAIRPERSON BREWER: For DSS purchasing for the shelters, I assume that's what they do, that's all delivered. There's no scratch cooking in any shelter whatsoever, and I hate that because you never smell the food and that's actually a mental health issue, not to be able to smell cooking. I can have a whole conversation about that. That would be helpful just to know who's doing what because it does add up to a lot, particularly with DOE.

During the summer, DYCD will be purchasing more for summer camps and so on or you'll get a list of all the purchasing that they do and for what?

CHAIRPERSON BREWER: Okay. The Health

Department, who are they purchasing for? The food

EXECUTIVE DIRECTOR MACKENZIE: For sure.

pantries or not?

EXECUTIVE DIRECTOR MACKENZIE: Actually no. A lot of the mental health providers, there's food provision, a small scale but still food provision...

2.2

2.3

CHAIRPERSON BREWER: But it's something.

Okay. The reason I ask, one of the issues that we're all trying, when you go to Correction, the only thing fresh there is a banana that's unripe. I tried to open it. You couldn't even open the skin. The apples and the oranges and every single, I knew literally almost every detainee there for some reason, and they all need fresh fruits and vegetables. Maybe we could even have Grow NYC at Rikers. Something has to give at Rikers. You don't have to go from place to place. You've got 8 institutions, but it's one island so

please let's figure this out.

2.2

2.3

On the state level, as we know, because I happen to like Commissioner Ball, head of Ag, so he realized that the onion under the RFP was a California onion. As you know, we simply switched the RFP to a New York onion, and, guess what, we're buying New York onions for the jails so we should be able to do the same thing here, for God's sake. You know my onion story, but I could give it over and over again. Even for Rikers, are we buying local onions or are they coming from California?

ACTING DEPUTY COMMISSIONER BUCHANAN: I am happy to report that out of the 534 individual items that DCAS carries, currently we have 152 coming from New York sourcing including onions, carrots, cucumbers, apples, potatoes, celery, ground beef, various breads, various flours, and various kosher and halal meals so about 30 percent of DCAS' entire portfolio is now coming from New York state, and, if you take out shelf stable items, which are hard to source in New York, we're up to 44 percent so really obviously a lot of work to do, but we're happy 50 percent of the fresh produce that DCAS is procuring is coming from New York state, 61 percent of the bread and baking products is coming from New York

state, and thanks to that meeting that we had prepandemic, it would've been nice to meet more
recently, but with your office back when you were
Manhattan Borough President, that was really eyeopening for us, and we've really tried to move the

needle quite a bit since then.

CHAIRPERSON BREWER: Okay. I appreciate that. When you go to Rikers, you do not see any of these products on the lunch platter so there's just lots of work not to be discussed today, but we've got to figure this out. I think one of your issues is that when you talk to the vendors, and the vendors are challenging, the distributors are challenging, but they don't know necessarily what is local unless there's some way of getting that information. We need to have very granular information. I know we talked about it earlier, but have you been able to get, if it's Grow NYC, obviously, they will give you that information, but for these vendors, like the big ones like Sysco and others, I don't think they give you the information that it's local or not or how do we get that so that we know? You talked about it earlier, but could you be more specific?

1

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

2.2

2.3

past 3 years, it has been optional and we now, through EO-8, are requiring, I don't have the specific template, a form at the moment of contract-signing and negotiations to say these are the things that you're going to be able to report on us every year, is that correct, and we're working through our first moment here, but so far so good where you give them the upfront notice of we need to know where this stuff is coming from and we need to know all of the moments where it was processed, etc., so being really clear in requiring it is the tool that we now have and I have every reason to believe we'll be able to get there.

CHAIRPERSON BREWER: Right now as we speak, if Sysco or Baldor or somebody is a distributor, they're going to tell you that the potatoes come from Ulster County or whatever farm, is that how it's supposed to work?

EXECUTIVE DIRECTOR MACKENZIE: Correct.

All of the data that is currently on the MOFP website and you see the raw data, you can see where there's holes but also where a specific distributor says this is where my corn, my apple, my cabbage, whatever it

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

is came from, and that's the supply chain transparency that we're aiming for.

CHAIRPERSON BREWER: Okay. When we tour, as you know I've taken people upstate 3 times, 4 times, anybody wants to go, Cornell's willing to do it again because sometimes people never been upstate and talked to farmers, you have, but other agencies have not so the question is in order to be the New York, make this up, celery, lettuce, whatever, they need a year in advance to plan. You cannot grow lettuce in 2 minutes so what are we doing to work with the upstate farmers, because unless you tell them DCAS is going to buy for Correction, I'm making this up, the celery, the onions, they're not going to be ready so how are we working with the farmers to say, I mean in the past I was always told we can't promise to scale, we can't promise. Well, you have to promise the farmers so how are we going to make sure they have enough onions, etc., to be able to supply the City of New York in the way that we want? How is that going to work?

EXECUTIVE DIRECTOR MACKENZIE: Thank you for that question. There are a few steps that I'd like to point to. I keep going back to the posting of

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

that raw data. You know who looked at it most? Local farmers because they want to see what are the things that we're buying, and then, if I'm a farmer that can satisfy 25 percent of it, how can I find another farmer and then we know that there are aggregation hubs and even more in the pipeline to be built across the state so signaling with what we're buying is one effort, but also, again, this regional Food Working Group where we're also identifying federal and state opportunities to have those aggregation hubs developed. I mentioned sharing not just what agencies are procuring what but the public version of that is also and when are they going to make their solicitations so we know DOE in Fiscal '23 has a big moment out there. We want to start signaling that these are the things that we want to be buying so we're working both with supply chain to be able to signal this is what we want and also showing people what it is that we're buying. There's just a few of the ways. Commissioner Ball spent a whole day up at Gracie (phonetic) last week for our convening that we had. We have a fantastic relationship now with Ag and Markets, and, again whether it's through the ...

CHAIRPERSON BREWER: (INAUDIBLE) farmer.

2.2

EXECUTIVE DIRECTOR MACKENZIE: Yes, and remarkable Commissioner and so just trying to make sure that we are signaling where our demand is so that people can either work with distributors or direct in the ways that are possible.

CHAIRPERSON BREWER: Okay. I could talk about this forever. How are we going to deal with, DOE has their own procurement, Health and Hospitals has their own procurement, how do we work with them? I guess a separate hearing to figure this out because, with all due respect, the kids aren't going to eat Mayor Adams' plant-based, I won't eat it either, unless it has fresh ingredients. So far, they're not too fresh. What are we going to do with DOE and Health and Hospitals and then, go ahead.

EXECUTIVE DIRECTOR MACKENZIE: What I will say is that DOE and H&H, while non-mayoral agencies, are the longest, most historic partners with the city and good food purchasing and so whether that's H&H and through their specific vendors, they're committed and making great strides around good food purchasing.

CHAIRPERSON BREWER: I know, but there's not only Mayor Adams's plant-based whatever, but

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

there's also supposed to be locally based, I think it's Thursday or Mondays, I can never remember...

EXECUTIVE DIRECTOR MACKENZIE: Thursdays.

GENERAL COUNSEL MEREDITH: Meatless Mondays, Thursdays, Sunday, Friday, something. The only thing locally based recently were the Jamaican meat patties. That was nice, but there wasn't a lot else locally based. I love meat patties and I love them from Brooklyn, but I want my farmers upstate also to be part of locally sourced food so, to be honest with you, that was it last Thursday. There was nothing else. I appreciate that there is this effort. One other question I have is how are we going to deal, if at all, to improve scratch-based cooking. It's more expensive. It's this and that, but it is something that we need to do so it's not at Correction, very few schools, more senior centers would like to do it so what are we doing on the issue because when you do scratch-based, you're also more likely to have more locally sourced so what about scratch-based?

EXECUTIVE DIRECTOR MACKENZIE: We share your interest, your commitments around that, and also as an administration are working on the long-term

2.2

2.3

vision and operational plans to be able to get there, not just as you mentioned within DOE but also across other agencies as well. This is about also connecting the food provision to education, and what better way than through cooking.

CHAIRPERSON BREWER: Okay. I hope that when you get us a listing and the org chart, you'll also include all those, probably on the dashboard.

It's the Comptroller's dashboard that you're talking about, right, when you're talking about your dashboard.

independent one through MOFP that looks at all of the data available for Fiscal '19. In the fall, '20 and '21 will be uploaded that looks at the city but then also by agency across anything from dairy to fruits and vegetables, tubers, ruminant meats, grains so you can actually see what each agency is buying and then another layer to that is the carbon equivalence of that food so that's very different and distinct from the Comptroller's, but our visualization of what we're buying.

CHAIRPERSON BREWER: Okay. Other issue of course involving EDC, and this is again 20 years of

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 70 1 2 discussion, but what are some other impediments to 3 buying locally? I understood the freaking lettuce 4 washing machine and the apple cutters and blah, blah, blah. Are there other issues that EDC should be working on to purchase locally that are 6 7 infrastructure-related? 8 EXECUTIVE DIRECTOR MACKENZIE: I would 9 welcome that conversation with EDC. CHAIRPERSON BREWER: Okay, because you 10 11 know there's a lot. There's a long list. Okay, I'm done for now. I could go on. Thank you very much. 12 13 Let's go to the other members. 14 CHAIRPERSON FARIAS: Thank you so much. I 15 just have one question before I move to Member 16 questions. It's regarding the survey, and I'm just 17 asking this to ask this. Do we think mandating the 18 survey in any capacity with some level of enforcement 19 or penalty would encourage participation and/or hurt 20 contracts? 21 EXECUTIVE DIRECTOR MACKENZIE: I would love to have that conversation with DOHMH who is the 2.2 2.3 agency responsible for making the food standards really happen. I know they put a lot of thought into 24

that and would welcome that conversation.

25

CHAIRPERSON FARIAS: Okay, great. Thank you. I'd like to kick it over to Chair Won.

CHAIRPERSON WON: We're going to shift focus just for a little bit for a few minutes for the Intro 136 on language access.

Local Law 30 of 2017 requires the city to publish 10 citywide designated languages based on a specific formula using census and DOE enrollment data. How often does the Mayor's Office assess which languages are the 10 citywide designated languages?

CHIEF-OF-STAFF YU: Chair Won, thank you for that question. I would have to defer to the Mayor's Office of Immigrant Affairs on that, but we're happy to make the connection offline because it is a very, very important topic, and, yes, the 10 identified languages are just a subset of the many, many languages spoken in New York.

CHAIRPERSON WON: Could you describe how the Mayor's Office tests emergency messaging and what role MOCS has in contracting outside vendors for that?

2.3

CHIEF-OF-STAFF YU: I'm sorry, Chair Won.

I missed the first part of the question.

2.2

2.3

CHAIRPERSON WON: Could you describe how the Mayor's Office tests emergency messaging, for example, during Hurricane Ida, when all of our phones got the emergency message saying that there is a hurricane on the way, and the role that MOCS has in contracting outside vendors for that?

DEPUTY CHIEF-OF-STAFF SULLIVAN: I think we'd have to defer that conversation to NYCEM, but we would play our standard role in overseeing the procurement process and facilitating it for those contracts.

CHAIRPERSON WON: Got it. Please describe how the Mayor's Office targets remote outreach through digital platforms using LEP populations and ethnic media. Do all the agencies use these methods?

DEPUTY CHIEF-OF-STAFF SULLIVAN: I think we might need Office of Community and Ethnic Media for that one, but, yeah, happy to continue that conversation.

CHAIRPERSON WON: You're saying that the Mayor's Office of Media does all the outreach planning for emergencies as well as...

DEPUTY CHIEF-OF-STAFF SULLIVAN: I think I missed the first part of the previous question.

2.2

2.3

CHAIRPERSON WON: If you could describe how the Mayor's Office targets remote outreach through digital platforms used by LEP populations and ethnic media.

DEPUTY CHIEF-OF-STAFF SULLIVAN: I think we might need NYCEM for that one as well.

CHAIRPERSON WON: Okay. What guidance has the Mayor's Office disseminated to agencies regarding language assistance provisions for populations with lower rates of literacy in their native language? For example, I'm just trying to make it easier, to humanize it, someone who, for example, my grandmother, she is Korean but she grew up in Japan because of the Japanese occupation. She never learned to read and write Korean, but she can speak it fluently so for folks like that who may understand a language colloquially but cannot read and write, what is the Mayor's Office's plan for that?

CHIEF-OF-STAFF YU: Chair Won, thank you for these questions. They're very important, and we are committed to equity and inclusion in connecting

New Yorkers with the services that they're looking for in their spoken language and in providing written materials in their preferred language, but, here at

2.2

2.3

MOCS, we are focused on making it easiest to do
business with the city so that is sort of the
perspective of our organization. Some of these
questions about connecting New Yorkers to emergency
services and things like that, we're happy to take
this engagement and open it up to our fellow partners
at the Mayor's Office who are more specialized in
some of these topics.

CHAIRPERSON WON: Okay. I'm going to forward most of these questions to you because it's clear a lot of these questions you will have to defer to other parts of the Mayor's Office. I did have questions for the advocates. Should I ask them now or do you want me to? Okay. Thank you. I'll turn it back to Chair Farias.

CHAIRPERSON FARIAS: Thank you so much.

Just a reminder to my Colleagues, we will have a 5minute clock that we will try to stick to. The first

Member up for questions is Council Member Nurse.

COUNCIL MEMBER NURSE: It's always nice when you're at the top of the list. Thank you all and thank you, Chairs. I just have 3 questions.

Executive Director Kate, you mentioned in your testimony the need for programmatic

opportunities for agencies to learn and exchange in order to advance this initiative so to share their experiences. Can you just share a little bit more about that and just mindful I only have 4 minutes left.

EXECUTIVE DIRECTOR MACKENZIE: No problem. The people that we meet with weekly are the program staff. It could be a person from ACS who is actually developing the menu. She's not developing the contracts necessarily, but she maybe heard from Health and Hospitals about a great tactic that they had, this is a real example, about labeling or calling something different on the menu to solicit greater participation. Nobody likes to choose something that's called the vegetarian chili but the 3-bean something was really good so they're exchanging ideas like that that could help elicit participation in a different way or specific collateral that gets sent out, what resonates with families or different people. Those are the kind of programmatic changes. We brought in the Better Health Foundation to be able to talk about placement, like if you're going to put a product at eye level versus

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

2.2

2.3

down lower, things like that that help all of our agency programmatic staff serve their meals better.

COUNCIL MEMBER NURSE: Thank you. My next question is really more based on resiliency and kind of, I love the Cool Food Pledge, but maybe you could share what additional in-city infrastructure can really support achieving the good food purchasing goals. You mentioned farms at NYCHA. I helped build out a couple of those farms, but those are going to achieve scale. Those are educational opportunities for people to see and be like this is amazing, but, when we're talking about scaling up for some of the things that can be produced quite quickly like leafy greens and things, what can we do or advocate for to help achieve some of that?

of the reasons why we committed to producing the Food Forward 10-year Food Policy Plans while we were still in the pandemic because so many of the lessons, particularly from a resiliency perspective, we didn't want to be missed. Something that I know, sort of related to procurement, is always having a second item in a procurement that's acceptable so if we can't get this item we're going to go for that and

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

it's already achieved so from a procurement place, there's some little lessons like that that are really valuable, but I would say also our new program called Groceries to Go, which is still in a pilot phase, but this now allows us to work with small businesses, particularly small grocers, to be able to get people meals any time that they need it. We were not able to do that during the pandemic. We worked with very, very large vendors to do home delivered meals essentially, and now we have a mechanism that NYCEM could activate in an emergency to make sure, weatherrelated or otherwise, that will enable us to restore and support small businesses. Those are just 2, but goal 4 of the 10-year Food Policy Plan is specifically about sustainability and resilience, and I would love to continue that conversation with you.

18

19

20

COUNCIL MEMBER NURSE: I guess I'm curious if you know offhand the percentage of contracts that are for locally produced, in-city produced food?

21

2.2

2.3

24

EXECUTIVE DIRECTOR MACKENZIE: Again, a deep learning from the pandemic is that we do not in this city produce a lot of food. We know we need more opportunities for businesses and manufacturing of

2.2

2.3

food in the city and that, again, means a conversation with our partners at Planning...

COUNCIL MEMBER NURSE: Do you have a percentage maybe, just to understand the baseline we're at or, Chairs, can I request that that be a part of the followup just to get an assessment?

EXECUTIVE DIRECTOR MACKENZIE: I would rather get you a real number rather than something that's not going to be helpful.

COUNCIL MEMBER NURSE: Thank you so much.

CHAIRPERSON FARIAS: Thank you so much,
Council Member Nurse. Next up for questions is
Council Member Lee.

the order anymore because we're not on Zoom. I may go over 5 minutes. I'm sorry, but I'll try to stick to 5 minutes. Thanks so much for being here. As a former non-profit executive and DFTA senior center homebound Meals-on-Wheels runner and afterschool program, all that stuff, so I love talking about food, food access, contracting, and procurements so I just had a bunch of thoughts were going through my head. Just on background too, I know that for DFTA, I can't speak for other agencies but for DFTA, they actually had a

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

nutritionist that worked very closely with us that even went through the different ounces of how much food we're supposed to provide. If we didn't meet those standards, like they even inspected the kitchens and observed all the fruit flies and then, if we didn't have our ducks in a row, there's always a CAP, corrective action plan, that you need to do. If you don't do that, it goes in VENDEX. Granted, the audits have been years later but then you get a negative ding in the VENDEX system which is not what you want because then that sort of lowers your score in the system. I think there are checks and balances there in terms of PASSPort which is leaps and bounds what HSS and all those other things were, but, having said that, I think to echo some of my Colleagues' points is that that's DFTA but then as an agency like ours that I used to run that has multiple city agency contracts, I think that the information is there in PASSPort, it's not that it's not there because we're required to dump all that information there, I think the challenge is that city agencies require different things depending on which contracts you have and so the reporting does not look the same so we're not necessarily comparing apples to apples. I think

2.2

2.3

that's where the challenge becomes and so I'm just
wondering is it ultimately MOCS that has to oversee
that process in conjunction with the city agencies or
how do we help to fix to make that process and system
more consistent? I understand that obviously
different programs require different things, but, at
the same time, how do we make the database more

centralized and easily accessible?

Member Lee. It's very helpful to have your background and the context to understand the question which you're asking. MOCS in partnership with MOFP, I think we are shared on the front that we want to make it easier for our human service providers to do business with the city and really cutting through the bureaucracy and trying to standardize and streamline reporting requirements is something that's very high on our strategic initiatives, but, to echo what my MOFP co-panelists are saying, different agencies have different needs and they serve different populations so there will be some differences, but I think we share the load and we're in partnership.

COUNCIL MEMBER LEE: On our side as Council Members so that we can go into the database

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

and easily check that because I know for one agency it could be this but then how do we make sure that we're holding all the other agencies accountable so is it through that audit/VENDEX/CAP system or how do you guys ensure that there's accountability there across the board?

CHIEF-OF-STAFF YU: I certainly think that's one of the tools.

COUNCIL MEMBER LEE: Okay. The other question I had, and thank you for your comment about the (INAUDIBLE) because I think the challenge half the time is that there's a policy but then the (INAUDIBLE) don't always know what's going on and so they're telling us one thing even though we know that the policy is something else so that can be challenging so it's good that you guys are doing that. I guess my question, sort of flipping it a little bit, is going to DOE, and I don't know if this is something that you guys can speak to but one of the things I've been hearing a lot from the principles and the school teachers and the PTA presidents is that there's such an incredible amount of food waste that's happening and so is there a way to use the contracting process to include something

2.2

with the food vendors so that they have some direction of what to do with that food waste because what ends up happening is they just throw it away so, given how many meals we serve in the school system, I'm wondering what can be done about that.

EXECUTIVE DIRECTOR MACKENZIE: Thank you for raising that concern. I recall at a hearing maybe a week or 2 ago with DOE, (INAUDIBLE) highlighted some new initiatives that they would be rolling out in the coming weeks and months and so I would defer to the DOE plans around that but thank you for raising that.

don't know, again, if this is MOCS or DOE or MOFP, but, for example, the cultural food sensitivity thing is something that I think is super, super important, and even including in my district, we have the second largest Asian population in the city, and so I'm just wondering when it comes to the contracting, and this is something that we've been really wanting to see for years, and I don't know if it's been implemented across different city agencies, but similar to M/WBEs and how you get awarded certain higher points perhaps if you're an M/WBE organization, can we add something

2.2

2.3

like if you serve certain populations and include
that in the contracting RFP process where if you
serve certain populations with that cultural
sensitivity and background, if you're able to achieve
that, you get a certain higher score or it's weighted
differently or something? I don't know if there's a
way to do that in MOCS or across the agencies.

would say is that absolutely, and, again, incredible learning from the COVID pandemic about what food types and cultures and preferences are truly needed across the city, and Mayor Adams feels incredibly strongly about this so, again, going for all new contracts they are being examined to make sure that the appropriate language and commitments then from vendors and capacities are included.

COUNCIL MEMBER LEE: I think that sort of concerned me because I know that at the last hearing when I was asking a question about DOE, they only have 3 vendors across all the schools and the contract ends, I believe, in 2024 so I'm just wanting to see if we can prepare for that now.

EXECUTIVE DIRECTOR MACKENZIE: 100 percent.

that for the New York state sales and Grow NYC, there are certain vegetables and fresh produce that are available, but, again, when you're talking about populations that have specific food needs, a lot of the vegetables and fresh produce are not there and so I think you alluded to it before but I just wanted to confirm you guys are open to using local supermarkets, vendors, and how do they get into the system to be able to participate?

EXECUTIVE DIRECTOR MACKENZIE: The

Groceries to Go program is separate and distinct. I

believe it's again going to be operated through the

Department of Health and Mental Hygiene, and I'll

defer to them on the specific eligibility for that

pilot program, but I will say, again, with a nod to

what I just mentioned around different types of

COUNCIL MEMBER LEE: Okay. I'll stop. I went over my time. I'm sorry.

gets acknowledged in contracts going forward.

foods, cultural, ethnic, specialty items that that

CHAIRPERSON FARIAS: Thank you so much. Next up is Council Member Williams.

2.2

2.2

2.3

Hi. My question is about food desert communities. We know that roughly 1 million of our residents are considered food insecure. I definitely have parts of my district that can be considered food deserts so just wanted to know how your office works with these communities. Of course, the Council has done a lot of work prior to even being in the Council, and I know this Council also continues to do that work so just wanted to know what your office's role is.

for that. I really, again, want to extend deep appreciation to the Council for the additional 30 million dollars to, not calling it EFAP because it's going to have a new name, the former Emergency Food Assistance Program, and we, through MOFP and partnership with DSS and the Office of Economic Opportunity, are looking at where there's gaps in not just food pantries but also where there's need for more emergency food, and it might be in a district that doesn't have a lot of food pantries and so thinking about how we're able to support mobile distributions going into those communities, that's one acknowledgment there about making sure that

2.2

2.3

coming off of the gravity and frankly the extraordinary amounts of food that were available throughout the city during the COVID pandemic to make sure that we're also supporting not just the free food distributions but also acknowledging and paying attention, summer food service starts tomorrow. That is a free meal for any kid under the age of 18.

Making sure that our benefits access programs are reaching these areas and prioritizing those, particularly the racial inclusion and equity neighborhoods that drive absolutely everything that this administration is doing to make sure that we have resources for food, childcare, and many other things.

COUNCIL MEMBER WILLIAMS: So your office specifically is serving a coordinating role? Are you driving the effort? What specifically, do you have any specific initiatives?

executive director Mackenzie: We do not operate programs other than the sort of governance initiatives, which are for the city at large, but we're making sure that, for instance, Summer Food Service Program, in times in the previous administration and we really reduced the allowable

2.2

2.3

distance of how frequently summer meal sites could,
the distance between them. We work with EDC and
others as they're thinking about the Fresh Program
and different programs and really trying to
underscore again that the penetration of these
programs is happening where they're needed most so we
provide advisement and oversight for all city
agencies to make sure that the Mayor's food
priorities are expressed in all of the programs that
are operated.

COUNCIL MEMBER WILLIAMS: I yield my time, Chair.

CHAIRPERSON FARIAS: Thank you. I'd now like to call on Council Member Joseph.

COUNCIL MEMBER JOSEPH: Thank you. Mine, of course, will be around schools because I had my hearing and my students, they said the food was horrible. How do we change that? A lot of them are not for Vegan Friday. Maybe the approach should be different. In your previous conversation, you said you were doing surveys and I think we left the students out. We tend to give them stuff but not make them part of the conversation.

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

EXECUTIVE DIRECTOR MACKENZIE: Thank you. I also have 2 students who, as of today, are in 5th and 3rd grade, and I hear a lot myself. I also know that to operate 1,200 kitchens across the city is an enormous undertaking, and, unfortunately, what's going on in schools is not comparable to others because of all different kinds of things from equipment to size, my kids are in a very large school, it's very challenging for them to get the kind of service that they were used to in a 300person public school so these are all the factors that MOFP is working with DOE leadership on to make sure that school food becomes the model for the country, not just in terms of the meal provision but also in the education that we're providing around food so this is a lofty, long-term vision but I share your experiences and am committed to working with the Department of Education and the Council on that.

COUNCIL MEMBER JOSEPH: I know Chris also talked about Farm to School. Is that something you're working on? Could you share a little bit more about that initiative?

EXECUTIVE DIRECTOR MACKENZIE: Farm to School is very hard to define, but I do know that

there are just shy of 1,000 school gardens across the city, again making those connections and even one school garden is very different than the next school garden and the next school garden but making sure that there is not just a directory of where those are but also trying to make the integration more and more to the local product, the New York state product that is coming into the school, that it's not just the Jamaican beef patty, but I know that we have apples, I know that we have carrots, I know that we have other items, and making sure that that can become connected and that kids have a pride around that. It is New York Pride after all, right, and so those are the kinds of things that Farm to School is everything about learning about the food that you're eating to connecting how food is grown and ultimately building

COUNCIL MEMBER JOSEPH: (INAUDIBLE) a very important topic. I used to run a summer program with the (INAUDIBLE) and lots of food went to waste, and this is a city where we also have a lot of children that go to sleep at night hungry. How do we minimize the waste?

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

those lifelong habits.

2.2

2.3

for that. Food waste is something that the city takes incredibly seriously and we've been working for years with the Department of Agriculture federally. The school meal program is a federally authorized program, and we're looking to find ways in which we can, and I know DOE has a few ideas that they're exploring to be able to minimize that and also ensure that food that is able to be distributed elsewhere can, where they're working to solve for that.

COUNCIL MEMBER JOSEPH: Thank you, Chairs. That was my questions.

Thank you, Chairs, and thank you so much. Along the lines of continuing in the food element, one of the things in the last hearing that we heard and certainly I've experienced as a mom of 2 public school students is the enormous waste that happens in school buildings which is generally a result of state or federal guidelines around what must be provided. I'm assuming that this is also potentially a problem with other city agencies that may have similar

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

regulations that really just don't work, that lend to continued food waste so I was wondering what does the advocacy of the agencies look like to push against federal and state regulations that really isn't sensible on the ground and we see what it leads to?

Also, how does rescuing food look like and weigh into

contracts and operational aspects?

EXECUTIVE DIRECTOR MACKENZIE: Again, thank you for continuing to bring this topic up. I would defer to the agencies themselves and the language in their specific contracts. I do know that over the course of the pandemic, there were specific elements included into those contracts where if something couldn't be delivered, obviously we're not doing a million home-delivered meals a day anymore so the elements will have to change, but I would say also last Tuesday we convened the first in the country's convening in a leadup to the White House Conference on Hunger, Health, and Nutrition at Gracie Mansion with Mayor Adams, and the White House is looking to New York City to make recommendations across all federal programs for change. I've had several conversations specifically with USDA, and I think this is an element, again, not just about

nutrition standards but about those connections to sustainability and to environment, and Washington is also looking at connecting food to climate goals so that provides a great opportunity for us to share our experiences and show how federal leadership can

really benefit all cities and rural areas as well.

2.2

2.3

appreciate that advocacy as this has been such a longstanding issue, and the amount of waste is mindblowing in the midst of ongoing food insecurity across the city where we see so very long lines of folks needing food, and in every public school building we are throwing away untouched, perfectly good food. Thank you for that. I hope we will push them as hard as possible and along the lines of culturally relevant food as well which is another element where we haven't seen nearly enough gains in relation to both the urgency and just the longstanding advocacy because communities of color, immigrant communities didn't just show up. They've been here for hundreds of years so thank you.

CHAIRPERSON BREWER: One more question about the seniors because, maybe this is for DCAS, but right now when you're running a center and you

2.2

2.3

have to put your menu list months and months in advance, again this is 20 years of discussion, it's really hard to substitute blueberries when you had strawberries or whatever. How can we be more flexible on those menus? That's not you, maybe, but who is it? Is it the nutritionist, is it DFTA? It doesn't happen. It's always a challenge and that's how we get our local produce. If you have your menu 6 months in advance, you don't know that the blueberries are going to be in season or whatever. You need to be able to have that kind of flexibility. What do you suggest on that kind of front?

ACTING DEPUTY COMMISSIONER BUCHANAN: Just to reiterate, DCAS doesn't purchase for DFTA, but I think that something like you're saying could be handled in the contract-drafting process so you could have it say seasonal fruit as opposed to be specific to blueberries or strawberries or something like that and so you could kind of lay it out. It's like in the first quarter of the year, here's what will be acceptable for you to serve, in the second quarter of the year here's what would be acceptable for you to serve. It's all about approved equals, and, as long as you're making the vendor aware of what that

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

process is going to be in order to determine whether something is an approved equal, I think that's fair to put that in the contract.

CHAIRPERSON BREWER: It's a problem. The nutritionists are a problem, and so it needs to be addressed. Otherwise, every barrier to locally sourced food has to be addressed. Just so you know, that's another one.

Another question I have quickly about the seniors is, again, it's the issue with the smaller vendors working with the older adult centers, they procure, and they want to know as we go forward with this I think good agendas that you're trying to produce, they want to make sure that they can use the local vendors that they have because they do want to have Korean and Chinese cuisines, and they are nervous that if we have something that isn't flexible enough they're not going to be able to do that kind of flexibility that they need. I don't know if you an respond to that, but we've got to find a system that's flexible at the local level that gets these vendors at the citywide level to give you the granular information that you need and then, of course, we need more funding I think probably for the

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 95 1 2 upstate farmers to figure out how they can be more 3 responsive. Are you going to be flexible enough, you 4 think, in this new system to work with the DFTA contracts? 5 EXECUTIVE DIRECTOR MACKENZIE: That is our 6 7 intention. Underscoring everything that we've 8 mentioned around working everywhere from the (INAUDIBLE) to the program staff to the solicitation to the contract negotiation... 10 11 CHAIRPERSON BREWER: And the reporting 12 too. 13 EXECUTIVE DIRECTOR MACKENZIE: And the 14 reporting. 15 CHAIRPERSON BREWER: Not too onerous but 16 getting to what you need to get. 17 EXECUTIVE DIRECTOR MACKENZIE: Yeah, so 18 it's not just a renew, renew, renew. 19 CHAIRPERSON BREWER: Okay. Then the other issue would be, as you do sustainable purchasing, 20 21 what I call locally purchasing but maybe good jobs, 2.2 will there be any kind of incentive for the companies 23 to do that or is that something that they just have to do? 24

2

3

4

EXECUTIVE DIRECTOR MACKENZIE: I think those are, again, some of the conversations that we would love ideas on how to explore in partnership with the Law Department.

5

CHAIRPERSON BREWER: Okay. All right. Thank you very much.

7

8

9

COUNCIL MEMBER LEE: Can I ask a followup actually to what Gale just asked?

10

CHAIRPERSON FARIAS: Of course.

COUNCIL MEMBER LEE: I think the question

11

I would have as a vendor, because I do think that at

13

12

14 | flexible about allowing contractors to purchase from

least DFTA from what I can tell has been pretty

15

5 the local supermarkets, but I think the bigger

1617

picture question I have is how can we make it more

18

off to these one-off supermarkets it's more costly,

cost effective for the vendors because when you go

19

it's more expensive to do that so I guess my question

20

to you all is how do you, which is sort of what I was

21

2.2

asking before but maybe not as eloquently, which is

2.3

how do we include some of those more ethnic-specific

23

supermarkets into that system so that there's bigger

24

purchasing power there so it's less expensive for the

vendors when they buy that stuff, if that makes sense.

2.2

know exactly what you're asking, and, again, it's creating different types of scopes for work that we don't have right now. If we're talking about pulling in different types of vendors, who's the applicant, and then are they subs, so all of those different arrangements, I think it's important to mentioned, I think it was you Council Member, DOE has, it's not a long lead time, it's like 18 months so thinking now and planning now for what, if any, evolutions or changes we'll need, every agency needs that visioning moment of what's working, what do we need to do, and is our current version of our contract going to get us there.

CHAIRPERSON FARIAS: Thank you. I'd like to also acknowledge we've been joined by Council Member Salamanca and Council Member for the day Aiden (phonetic), and I believe Chair Won has one more followup.

CHAIRPERSON WON: This is from Council

Member Nurse who asked us to ask for the record is it

possible to get a followup on whether MOCS is working

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 98 1 with Black Farmers United and the Northeast Farmers 2 3 of Color? So Black Farmers United and Northeast Farmers of Color, they're 2 advocacy groups that I 4 think she would like to see. CHIEF-OF-STAFF YU: Thank you, Chair Won. 6 7 I actually think that there's a lot of activity in this space that I would maybe defer to Director 8 MacKenzie to speak on. EXECUTIVE DIRECTOR MACKENZIE: I'm 10 11 familiar with the first organization, but the second, Northeast... 12 13 CHAIRPERSON WON: Farmers of Color. 14 EXECUTIVE DIRECTOR MACKENZIE: Farmers of 15 Color. I'm writing it down because in our Food 16 Forward Planning, we did engage with more than 300 17 different organizations and collectives. I don't want 18 to speak definitively on this, and, if we don't have 19 a relationship, I would love to find that. 20 COMMITTEE COUNSEL PAULENOFF: Thank you, Chairs and to members of the administration. We will 21 2.2 now turn to the public testimony portion of the 2.3 hearing. For virtual panelists, we just like to 24

remind everyone that we will be calling individuals

25

SERGEANT PEREZ: Starting time.

3

2

RIBKA GETACHEW: Hello, everyone.

4

Chairperson Farias, Chairperson Won, Chairperson

Brewer, and Members of the Committee, thank you for

6

the opportunity to testify today.

7

Director of the New York Good Food Purchasing Program 8

Campaign at Community Food Advocates. In my position,

My name is Ribka Getachew, and I'm the

10

I've worked very closely with our city and with

11

partners around the country who are actively

12 13

is why I'm here today to testify in support of Intro

implementing the Good Food Purchasing Program, which

517. As was mentioned earlier, of course, this bill 14

15

seeks to further codify the city's commitment to the

16

Good Food Purchasing Program. For context, the Good

Food Purchasing Program is the first procurement tool

17 18

and model of its kind that has been utilized in

19

cities across the United States from L.A. to Chicago

20

to Boston and many others. As we've started to hear

21

today, it provides a comprehensive set of tools,

2.2

technical support, and resources to support public

2.3

institutions in shifting towards a values-based

24

procurement model. Quite simply, this program aims to

25

on one hand hold large vendors accountable to better

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

practices while also ensuring that small and historically marginalized vendors like black, indigenous, and other POC farmers and food producers have more opportunity to contract with our public agencies. Working in close partnership with the Food Chain Workers Alliance, CUNY Urban Food Policy Institute, and the Center for Good Food Purchasing, we at Community Food Advocates have been building a robust coalition of over 30 local and national food system experts that align with the 5 value areas that serve as the pillars of the Good Food Purchasing Program. This was mentioned earlier at the top of the hearing, but I'll just flag them again. Those value areas are local economies, valued workforce, animal welfare, nutrition, and environmental sustainability. Many of the phenomenal experts in this coalition are lending their support to this bill today in the form of both verbal and/or written testimony. Our city serves approximately 230 million meals a year across its public food-serving agencies, a tremendous amount, and they collectively spend about half of a billion dollars annually on food. These agencies serve some of our most vulnerable and food-insecure populations including, but not limited to, of course,

2.2

2.3

senior citizens, students, those who are unhoused, incarcerated individuals, and those under medical care. This is why I think of Good Food Purchasing Program as a tool that in its true essence seeks to amplify the power of these communities who have historically had the least amount of say in determining their food realities.

SERGEANT PEREZ: Time expired.

RIBKA GETACHEW: We have the power to change this. Sorry. What was that?

CHAIRPERSON FARIAS: It was your time expiring. If you can, wrap up in the next couple minutes.

RIBKA GETACHEW: Okay. I'll wrap up quickly. Considering our city's tremendous purchasing power, New York City is especially primed and uniquely positioned to become a clear leader on the Good Food Purchasing Program in this country, taking a firm stance in declaring that good food relies on a values-driven food system, one that's ecologically and economically viable, sustainable, truly racially just and socially responsible, humane, safe, and teeming with nutritious and culturally relevant foods. We know that Mayor Adams has taken a clear

stance on the Good Food Purchasing Program by signing 3 executive order 8 in February 2022. It's important to

1

2

4

lift up the work of the Mayor's Office of Food Policy

and city agencies that have already begun 5

implementing the Good Food Purchasing Program, 6

baseline reporting and action planning. We also 7

recognize that the City Council codifying the Good 8

Food Purchasing Program is essential and instrumental

to the longevity and the durability of the city's 10

11 commitment to GFPP, or the Good Food Purchasing

12 Program, no matter a change in leadership. The New

13 York City Good Food Purchasing Coalition has been

leveraging our expertise to work with the 14

15 administration and City Council to advance this

16 program, the Good Food Purchasing Program. We look

17 forward to working with you all in the City Council

18 to ensure that we codify the strongest and most

19 substantive policy and our ongoing work with the

20 Mayor's Office of Food Policy to support the most

21 effective implementation of the Good Food Purchasing

2.2 Program.

2.3

24

25

We thank Speaker Adams and all of the other bill sponsors and all of you here today for your leadership on this Introduction 517. I hope you

2.2

2.3

all will join us in the good food movement as we seek to push forward Intro 517. I thank you all for your support today. Take care.

CHAIRPERSON FARIAS: Thank you so much for your testimony. I will try one more time for Maire Ullrich, if we can. Is she unmuted? Okay. We're having some audio trouble. I will try again to come back to you, and we'll have someone reach out on the side.

Next up for public testimony is Michelle Villagomez.

SERGEANT PEREZ: Starting time.

MICHELLE VILLAGOMEZ: Good afternoon,
everyone. My name is Michelle Villagomez. I'm the
Senior Director for the ASPCA, the American Society
for the Prevention of Cruelty to Animals. I thank you
for the opportunity to speak in support of Intro 517,
which would create a Good Food Purchasing Program,
which we call GFPP, in New York City. The ASPCA is a
national partner to the GFPP. It provides a metricbased flexible framework to encourage large
institutions to direct their buying power in
allegiance with the 5 core values mentioned. We
played a key role in crafting it's animal welfare

1

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

standards, and we support efforts around the country to incorporate good food purchasing principles and to municipal institutional food sourcing practices. We've prioritized this work given the significant potential values-based food procurement has to improve the lives of nearly 10 billion land animals raised for meat, dairy, and eggs in the United States each year. This program offers a practical alternative to many of the welfare problems plaquing animals in today's conventional factory farming model where animals are forced to endure conditions that are cruel and unnatural such as highly intensive rearing, for example, being packed into housing facilities by the tens of thousands or immobilized in cages and crates. There is little to no animal welfare oversight on most farms. There is no scheme in place for onsite inspections and auditing, which Good Food Purchasing aims to add back into the food system. Public and consumer sentiment has increasingly turned against these practices in favor of higher welfare products. Public institutions including schools are wonderfully positioned to take up this call, serving as crucial partners in building a new and more humane food system. As such, we've

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

given widespread adoption of institutional valuesbased food procurement, GFPP is being implemented by municipal governments and school districts across the country, including major cities like Los Angeles and Chicago, representing nearly 1 billion dollars in food spending. This program offers 2 avenues for improving animal welfare. Institutions may opt to direct a percentage of their food dollars towards animal welfare certified products whose meaningfully higher standards are verified by independent on-farm audits. They can reduce their total volume of meat and eggs purchased by supplementing with plant-based alternatives. The most successful institutions will likely combine these strategies. If Good Food Purchasing is enacted in New York City, either option will promote significant and critically needed improvements for animals in our food system while helping to build a robust regional food system that supports farmers producing more food humanely and sustainably and fairly. The ASPCA and the vast majority of New Yorkers believe all animals deserve respectful and compassionate treatment. The GFPP offers cities the opportunity to build on these

2

3

sentiments by using their purchasing power to commit to standards that impact food production...

4

SERGEANT PEREZ: Time expired.

5

MICHELLE VILLAGOMEZ: All the way down the

6

line. With all of this in mind, the ASPCA

7

respectfully asked the City Council to send an important message that food should not only be

8

healthy, sustainable, and fair, but also ensure

10

compassionate treatment of farm animals. We thank you

11

for your time and consideration of Intro 517 and our

12

Coalition-suggested amendments to strengthen the bill

13

which we have sent to the Committee. Thank you so

14

much, Chairs and Council Members.

15

16

just want to say a reminder to my Colleagues. If you

17

have questions, please let us know or use the raise

18

hand function if you are virtual and for the

19

additional testimony to please stay within your time

20

as close as you possibly can.

21

Third time's a charm. Maire, can we see

CHAIRPERSON FARIAS: Thank you so much. I

2.2

2.3

if you...

MAIRE ULLRICH: I'm here. Sorry about

24

that. I had run down the hall.

2.2

2.3

CHAIRPERSON FARIAS: We're just glad we can get you on. You can start.

SERGEANT PEREZ: Starting time.

MAIRE ULLRICH: I just want talk a little bit about economics for agriculture. I hear a lot of very worthy plans that New York City has for buying local, helping support local farmers, and that one of the other things that hasn't been mentioned is supporting local farmers helps support open space so enjoying those rides upstate with all that open land, a lot of that farmer-owned, not just the pastures but the wood lots and whatnot so just want to throw that in.

I heard a little bit about it but probably not enough that if you want to have these goals of more local, more specific kinds of farms, particularly smaller farms, you want to institute more requirements, you're going to have to pay more. This all comes at a cost, and I would hope it doesn't come at the cost of the farmer. Right now, a lot of regulations are put upon farmers, rightfully so, whether it's food safety or something else, but the food safety regulations that have come down federally in the last few years, all of those costs are borne

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

by the farmer. There's a little bit of reimbursement programs from some areas, but it really isn't enough. Anybody who's a fairly sizeable fruit or vegetable farmer has to have an employee who does nothing but keep up the paperwork for this so that's the kind of thing that I would encourage is the conversation has to start with how much more money, and I think part of the problem with the 10 percent is that 10 percent really isn't enough. New York state is seeing some movement with school food when we're talking more like 30 percent. I know that's a big number, especially when you apply it across all those meals, so just looking at how it's going to be funded, not just what the final goal is because I don't think you'll get to the goal if you don't have the funds to go along with and to really support that farmer in that local food, small farms, specialty farms, it really does all cost them more to do business because they don't have the economy of scale. It is a little more costly to do business in Southeastern New York, even New York state in general, so I would just recommend that the Council and everyone else keep dollars in mind. That's all.

2.2

2.3

CHAIRPERSON BREWER: Maire, my question, it's Gale. How are you?

4 MAIRE ULLRICH: Hi, how are you?

CHAIRPERSON BREWER: Because of all your experience at Cornell and otherwise...

MAIRE ULLRICH: That's true. I should've introduced myself. I'm Maire Ullrich with Cornell Cooperative Extension in Orange County, but I work on several statewide teams and have worked with Gale in the past on things. Sorry. Go ahead, Gale.

CHAIRPERSON BREWER: My question is what kind of lead time, I know we've discussed this, do you need if DOE is really going to buy from the farmers and has that been discussed? Have you heard anything to the effect that New York City really is serious about buying in the kind of quantities that would be of assistance to your farmers? Have you heard any of those kinds of discussions?

MAIRE ULLRICH: We go back and forth. I think you mentioned 2011 so that would be 11 years now when you first came up to Orange County and we went on a little tour so both DOE and DCAS have purchased locally. It gets a little hard for me to know exactly who's buying what, especially now with

1 2 Nourish and that Grow NYC does purchasing from a lot 3 of local farmers and then is the middleman for some. I know there's some. I'm sure there could be more. I 4 5 think the answer to your question in terms of timing, depends on what we're talking about. Somebody 6 7 mentioned blueberries earlier. You'd need to give a farmer probably 3 or 4 years warning if you wanted 8 blueberries in any quantity. Part of the economics I want to bring up too, as I say blueberries because 10 11 they're a hot commodity and they're a pricey crop, 12 there are some things that maybe you never will get 13 because they are just cost-prohibitive to buy locally because there's a lot of hand labor involved in 14 15 picking them, they just really are a high value 16 retail crop here in Southeastern New York or even in 17 most of New York state so you probably want to figure 18 out what, pun intended, the low-hanging fruit are. We've done some of that. Cabbage, potatoes, onions, 19 apples, dairy products are all competitively priced. 20 21 We started, but I don't think we ever really figured 2.2 out how to do the dairy because we kind of got 23 snagged on who's buying what from who and all the labels and trying to figure out exactly how to go 24

backwards in terms of which ones are really New York

Asian American Federation, New York Immigration

1 2 Coalition, (INAUDIBLE), and Empire Justice. On behalf 3 of ACT, I would like to first applaud and thank the 4 Council for their major accomplishment in passing the recent budget that would allocate funding for the 5 implementation of language access services through 6 7 (INAUDIBLE), a community interpreter bank, and 8 community-led worker cooperatives. Specifically, we'd 9 like to thank Council Member Won for your passion, your advocacy, and your leadership in ensuring that 10 11 the most vulnerable in our communities can access 12 resources that would help them navigate their 13 quality-of-life responsibilities confidently and securely. ACT is very pleased to assist the Council 14 15 as they consider an implementation approach to 16 language access services by first creating the 17 Preferred Vendor List, which is through Intro 136. 18 Through this list, we believe that the list needs to be accredited and properly vetted to ensure the 19 20 integrity and quality of services being offered to 21 our immigrant community. As you consider how this list will be created and structured, ACT would like 2.2 2.3 to give you some insight on some of the challenges that we face with our clients with access to 24

translation and interpretation services and hopefully

First, our community members face

1 2

that can provide some recommendations that can possibly guide you on the way forward.

challenges in finding reputable and experienced interpreters, interpreters who possess the range of African languages spoken within the African community other than French. Our office often receives calls from our new immigrant members who are unable to access city services because they are not able to communicate with city agencies in their preferred language and dialect. We are proposing that vendors who may provide services offer a variety of the most spoken African dialects and languages, and we can provide that after this testimony in some data points.

2.2

2.3

Second, at ACT, we are aware that both city agencies and city-funded non-profits depend heavily on telephonic interpretation services, which face significant issues of available, quality, and cost. Telephonic interpretation has been less desirable than in-person interpretation for establishing trust and rapport with our clients as well as with the interpreters.

SERGEANT PEREZ: Time expired.

2.2

2.3

STEPHANIE A. ARTHUR: In high-stakes matters like deportation cases. What we're finding is that telephonic interpreters cost a lot but also the problem is that they do not speak the nuanced languages within the African community so someone from the Francophone community, the assumption is that they only speak French but their preferred language may be one of the most nuanced languages like Mandingo, Bambara, Wolof, and so they can't trust that what they're communicating is accurately being understood and accurately being then communicated to the resource provider so we are asking and proposing that the vendors that are doing the telephonic interpreting also possess the variety of languages spoken within the African community.

Lastly, and I'll close by saying that while these issues are particularly acute in relation to the immigration legal services, what we find is that they do cut across city-funded services elsewhere like obviously the DOE, Housing, and other social service needs. We are in support of the Introduction 136 and finding a preferred vendor list that is vetted, that has the resources and the capacity to manage the variety of languages in the

2.2

2.3

African community, that has a data resource where they can accurately collect data, recruit, train and be able to manage privacy standards and compliance standards within the community protecting the information.

Thank you again for the time. Thank you for allowing me to speak. Have a good day.

CHAIRPERSON FARIAS: Thank you so much.
Ravi Reddi.

SERGEANT PEREZ: Starting time.

RAVI REDDI: Thank you so much. I want to thank Chairs Won, Farias, and Brewer, and the Council Members of the Committees for holding this hearing and giving the Asian American Federation the opportunity to testify on the language access needs of our community. My name is Ravi Reddi, the Associate Director of Advocacy and Policy at AAF where we proudly represent the collective voice of more than 70 member non-profits serving 1.5 million Asian New Yorkers. As we'll discuss today, language access is essential in the vastly diverse city of New York, and, with legislation like Intro 136-A introduced by Chair Won, more can be done towards LEP communities of our city and prioritizes them in our

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

New York City contracting processes, but, first, thank you for advocating on our community's behalf for the inclusion of funding in this year's city budget for a community interpreter bank and workerowned language co-ops for our communities. With (INAUDIBLE) we will see the payoff in multiple ways, from providing employee opportunities in our immigrant communities to relieving strains on existing CBO capacity to providing interpretation to addressing the serious gap in quality language interpretation for the communities that need it the most. When it comes to immigration, Asian community members have consistently been unable to navigate complex (INAUDIBLE) processes that are language limited. More than at any other time, immigration policies are in such a state of flux that our communities will need sustained in-language engagement to stay abreast of changing policies, processes, and documents. As we consistently note, good policies mean nothing if the people they're meant to help don't know about them. With our community in the midst of a mental health crisis, mental health service delivery in the city's most diverse community is notoriously difficult but very

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

urgent. More than 20 Asian ethnic groups are represented within our city, speaking dozens of languages. Aside from the logistics of mental health service delivery in a crisis, cultural stigma around mental health adds an additional layer of service delivery complexity. The shortage of linguistically and culturally competent mental health practitioners, which is particularly serious (INAUDIBLE) specialty, highlights the urgency to address these gaps and ensure that our community has equal access to mental health services and all social services that cater to very unique needs, especially through city entities. One thing is clear when it comes to assisting our small businesses in crisis, even when a service is much needed, it is crucial to provide both outreach and one-on-one support to ensure LEP immigrant businessowners can access it. Small businessowners in our community have consistently been shown to have been hit earlier and harder by the COVID pandemic and the ensuing xenophobia. We are glad the latest version of Intro 136 includes interpretation within its (INAUDIBLE) as our community deals not just with the translation of the materials but more often with verbal interpretation services. As Stephanie

2.2

2.3

mentioned from our partner organization, African

Communities Together, we would like to see efforts

aimed at quality control, including accreditation

efforts and a focus on existing capacity within our

communities. Our community members and organizations

that serve them should be the first called upon and

supported to provide translation and interpretation

assistance. In our work and the work of our member

and partner organizations, we are consistently

reminded that much of the language accessible...

SERGEANT PEREZ: Time expired.

RAVI REDDI: Our community is grappling with relate to issues of capacity. Our communities are often the last to know about the information, and the pandemic has demonstrated that there is still much work to be done in making sure our community, many of whom are our first line workers, benefit from the work of our city agencies. Legislation like Intro 136-A and proposals like the community interpreter banks and worker co-ops are steps in exactly that direction, and we look forward to working with all of you to support our community members and CBOs that so expertly serve them. Thank you.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON FARIAS: Thank you so much.

Next up is Aracelis Lucero followed by Kara Shannon and then Craig Willingham. Just a reminder to those testifying, we do have your written testimony so you do not have to read it word-for-word. Aracelis.

SERGEANT PEREZ: Starting time.

ARACELIS LUCERO: Hi. Nice to see everybody. My name is Aracelis Lucero. I am the Executive Director of Masa, (INAUDIBLE). Thank you to the Committee Chairs Won, Farias, and Brewer, and to all of the City Council Members here present. We would also like to extend our great gratitude to Julie Won and to all the advocates for your leadership during the budget process, trying to get the Language Access Campaign funded, and we look forward to working with everybody to make sure that it's a success. Masa is a community-based organization that works with Mexican and Latin-American immigrant children, youth, and families in the South Bronx. We have a community-led integrated model that integrates the entire family, and we are grounded in a deep commitment to strengthening literacy, leadership, and power for Mexican, Central American, and indigenous people. A significant number

1 of community members, especially among our indigenous 2 3 speaking community, are also limited English and 4 Spanish proficient, and they have limited digital literacy and limited literacy skills, which presents 5 a series of challenges that make it very difficult to 6 navigate many of New York City's public services. 7 8 Translation, and especially in-person interpretation services, in languages that are the least commonly spoken are direly needed. Historically and most 10 notably during the pandemic, we saw how ill-prepared 11 12 the city was to respond to the diverse language needs 13 of immigrant communities. Everything from 311 to public assistance portals to health agencies to the 14 15 Department of Education and the use of language lines 16 was very limiting. Many of Masa's community members 17 have complained about often being matched to an 18 interpreter that doesn't really speak their 19 indigenous language and, most of all, that wasn't 20 culturally sensitive to their needs and realities, 21 often making them feel bad and discouraging them from 2.2 completing processes, and most aren't even made aware 2.3 of their rights to get services in their language. I have many stories and examples of why it is so 24 critical that we do more by supporting community-25

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

based and grassroots organizations who have the unique knowledge, cultural fluency, and language ability to become true partners in this effort to ensure services are being known and utilized by the people who need it the most, but there is one story that I'll share today, hopefully I get to get through it, that really gives a great example of why this is necessary. During the pandemic, we were able to work with a community member named Evaristo (phonetic). He is 38, probably 40 by now, and in early 2020 had recently migrated from Mexico. His primary language is Totonaco, an indigenous language of Mexico. He does not know how to read or write and, at the time, had no family here but a cousin who was equally as terrified to be discovered by ICE. Evaristo was referred to us by a family member who knew about him and who was really concerned that he was sick and in isolation with no real support. We tried to get him services to go to Lincoln Hospital, but he was really afraid because of his immigration status. After speaking to Lincoln Hospital and getting somebody to actually meet with him and try to guide him through the process, we explained to him that...

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

ARACELIS LUCERO: That support and wouldn't be deported. The whole point of this story really is to highlight that this person was in isolation for a very long time. Had he had a community member who spoke his language, who was trusted, he would've ended up going to the hospital and getting support that he needed. Instead, he was 2 months in isolation. We would call him almost daily and deliver food, really not knowing whether he was going to make it, and so this is just a clear example of how the quality of life of immigrants and being able to have a dignified life really will make a difference with part 136 and getting language services that are culturally competent and that people are going to trust. Thank you, and we look forward to the implementation of language access.

CHAIRPERSON FARIAS: Thank you. I'll now go to Chair Won for her questions.

CHAIRPERSON WON: Thank you to African

Communities Together, Asian American Federation, and

Masa for advocating for the language banking co-op. I

want to ask Ravi, Stephanie, and Aracelis, the last 3

panelists, the following questions.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

The first question is how is your organization engaged with city agencies on language access issues?

ARACELIS LUCERO: I can start really quickly. The most clear example that comes to mind most recently is with the Department of Education. Information was really flowing slowly. Most of the time what we saw was that English communication would be put out first, both in print and orally, and then subsequently we would see Spanish posted. It was very problematic because a lot of services, when free testing came out, when what people needed to do for school to getting devices, people were very confused. We didn't have a place to point them to until, during the pandemic, we really worked closely with a set of partners to address language access and to make sure that we were able to tell community members when the languages that they were speaking were available, but what we've been doing for the last 15 years, especially with the Health Department, with the census, with the Department of Education is really trying to figure out the people who are most vulnerable, indigenous-speaking community who are not literate, how do we get them access to information.

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

Most of these languages, they don't know how to read and write them so making sure that there is language access (INAUDIBLE) information that are in video form or in the proper ethnic news outlets as I think

Council Member Julie Won earlier had noted so those are some of the ways.

STEPHANIE A. ARTHUR: I'll just add that with African Communities Together, very similarly working with the Department of Education, the Department of Health as well as ACS, finding someone within the community that could actually interpret (INAUDIBLE) service needs of the client, and then being able to communicate that to the provider. The challenge with that, too, is there's a cultural competency issue that we've noticed as well. ACT has been an advocate in making sure that there is staff representative of these agencies that have a familiarity with the community or that can do their best to communicate some of the nuanced languages but also ACT has worked with African media to be able to get a representative from these agencies in those spaces to be then able to communicate, whether it's through a podcast, whether it's through FM radio, what new policies are coming down the chain of some

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

of these agencies and then obviously, from the other end, uplifting concerns of clients and people of the community.

RAVI REDDI: Ravi Reddi on behalf of Asian American Federation. Similar to what Aracelis and Stephanie said, it really is hard to pull specific examples because we can't talk about any of our issues without talking about language access first. Our Senior Working Group consisting of 12 communitybased organizations, Asian-led, Asian-serving senior service providers are working with the Department for the Aging to make sure that we're getting language accessible, culturally competent services to our seniors, but across all of our (INAUDIBLE) we're seeing that the primary focal point of our work is in making sure that city agencies see our Asian-led, Asian-serving organizations as partners, as experts already doing the culturally competent language accessible work on the ground, whether that's our senior service organizations comprising our Senior Working Group or the mental health providers, many of whom are highlighted in our recently put together mental health database at mhd.aafederation.org or, if it comes to our programmatic work, our small business

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

1

teams are doing incredible work with SBS and a number of different agencies making sure that we're getting culturally competent language accessible resources to small businessowners, and one thing we're learning is that especially in our work with agencies across these issue areas, it's not just making sure it's language accessible but in crisis it's also making sure it's of quality and that it's timely. More often than not, what we've seen in a number of different issue areas is that those have been mutually exclusive asks. We can get it quickly, but we can't get it high quality. We can get it high quality, but it'll take more time. A lot of our work across these issue areas is showing that so much of the work is already being done, we just need support from the city or we need them to be recognized, and I think that's where some of this legislation can go a very long way.

20

21

2.2

23

24

CHAIRPERSON WON: Thank you. My last question for the 3 panelists is describe the issues or limitations of telephonic interpretations currently provided by the city, colloquially referred to as the Language Line.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

ARACELIS LUCERO: Aracelis for Masa again. One, I don't think a lot of our community members even know that they have a right to the Language Line. Most of the time we get a lot of community members discouraged. We have a community member that's waiting for an appointment since November because she's been told that there isn't anybody available that speaks her language to have, and this is just Spanish. Other community members that do speak an indigenous language, a lot of the times have complained that the person on the other end, it's not the same variation of the language that they speak. It spreads. There's a lack of trust even in the Language Line. I think it does have a very bad reputation, and I think for sensitive issues it really is uncomfortable to have somebody on the line that you don't trust, that you don't know hearing about very sensitive things that they would hope to share that are part of the problem but that they don't get an opportunity to fully disclose because they don't trust the person on the line who knows nothing about them and who they don't think is getting the message across, the urgency, and the sensitivity of the issue so those are some of the

2.2

2.3

things that we've seen and have been communicated from community members.

STEPHANIE A. ARTHUR: This is Stephanie from African Communities Together. I echo Aracelis' point. I think it's a real trust issue so when we talk about members of our community that have to deal with deportation issues, they can't trust that the interpreter is accurately understanding what they're trying and then transferring it over to the service provider or the appropriate decision-maker accurately, and so they're apprehensive about sharing information, they're unsure, and it defeats the purpose of the kind of language access that we're trying to provide to the community if they can't trust the agencies to accurately (INAUDIBLE)

RAVI REDDI: To put an exclamation point on what's already been said, we're working in coalition representing communities that are incredibly diverse, even amongst communities that have similar languages but different dialects. These are specificities that are only really well—understood, expertly understood by people within our community so when we have community members being asked to call the Language Line, there isn't an

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

element of trust there that exists with the community-based organizations they would go to anyways for these services if they were being provided by our organizations. There is an element of trust that already exists within our communities, but it's made redundant when our community members who are already isolated are being asked to call into some hotline where someone they don't even know, possibly linking to someone who doesn't speak the right language in a crisis situation so it all exasperates one incident after the other, that there is a lack of trust and then it is almost impossible to ask any company or contractor to provide all the languages that represent the diversity of the city, much less the Asian community or the Latinx community or the African community whereas all that expertise is already in our communities, whether it's our community-based organizations or individual community members. To underline what's already been said, the lack of trust is just a function of experience. There are so many smaller languages that aren't represented that we couldn't possibly expect to be represented in a hotline.

2.2

procurement (INAUDIBLE) a move (INAUDIBLE) enable New York City significant progress (INAUDIBLE) public dollars to purchase the city's food. We support Intro 517 and want to highlight the key factors that we believe the Council should consider as it seeks to improve New York City's approach to food procurement.

The first being the city should prioritize building partnerships with organizations invested in the 5 GFPP value categories in order to help provide oversight and input and to ensure that the policy is making substantive progress in changing the procurement practices for the better.

Second, providing opportunities for input from city agencies on the implementation of this policy to identify specific strategies for better aligning with existing and related policies.

Third, ensure that prospective vendors have all the information needed to respond to GFPP requirements and provide resources to support their transition from current procurement practices towards a values-based procurement approach.

Fourth, make clear that the city's meaningful progress on each of the GFPP 5 value categories should be the goal, not a piecemeal

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

of 34 food worker organizations throughout the food economy. Many of our member organizations are located in the New York City and New York state area, and we have been proponents of the Good Food Purchasing Program, or GFPP for short, for the last decade, working to pass similar policies in cities and counties across the country. We believe that these policies will allow localities to use the power of public procurement to protect workers in the food economy. Food workers, the majority who come from black, indigenous, Latinx, and immigrant communities, are the lowest paid and most food-insecure of any other workforce in the U.S. and are disproportionately impacted by health and safety violations and unfair labor practices in our corporate food system. Our public dollars can and should fund the food procurement system that supports farms and food businesses that pay fair wages, provide safe working conditions and do not retaliate against workers who may exercise their right to organize. That's why we support the New York City Council's adoption of the Good Food Purchasing Program. It has emerged as a way to shift our public supply chain towards better conditions for workers.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

The Food Chain Workers Alliance helped develop the Good Food Purchasing Program in 2012 and, since then, has provided direct support to community leaders working with their local institutions to adopt the program in cities and counties around the country. When we began our work here in New York City with our fellow coalition partners in 2016 to work closely with city leadership in building a strong foundation for values-based procurement. We believe that New York City agencies should be able to reserve the right to reject bid and cut contracts for those suppliers who fail to comply with the standards you intend to put forth and particularly those vendors who violate fundamental labor laws. We also believe that bidders should be encouraged to provide their sourcing data so that agencies as well as the public are aware of where our food is coming from and can support implementation from an informed position. We really appreciate your leadership in taking this critical step for formal adoption. Thank you very much.

CHAIRPERSON FARIAS: Thank you so much for everyone that stood at today's hearing to testify and for the administration to come and give us all of

COMMITTEE ON ECONOMIC DEVELOPMENT JOINTLY WITH COMMITTEE ON CONTRACTS AND COMMITTEE ON OVERSIGHT AND INVESTIGATIONS 136 1 their remarks and answer our questions. I'd like to 2 3 see if my Colleagues would like to have any final 4 statements. 5 CHAIRPERSON BREWER: I want to say thank you to both Council Members Farias and Won and the 6 7 staff and just to say from the Oversight and 8 Investigations perspective and my long history, I definitely support 517, but the portion that I am adamant is the City of New York, in order to save the 10 11 farmers and save our lives in New York, absolutely 12 have to find a way that the food that our agencies, 13 clients, quests, and customers eat is fresh, wholesome, nutritious, and it has to come from 14 15 locally based enterprises, farms and businesses. 16 Thank you very much. 17 CHAIRPERSON FARIAS: Thank you so much. 18 This hearing is adjourned at 3:54. [GAVEL] 19 20 21 22 23 24

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 12, 2022