CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON SMALL BUSINESS

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City Hall

B E F O R E:

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COUNCIL MEMBERS:

Margaret Chin Robert Jackson Letitia James

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2 CHAIRPERSON REYNA: Good morning,

my name is Diana Reyna, I'm the Chair of Small Business Committee. Today the Committee will consider Intro #256, which aims to further improve the reporting requirements for development projects administered by the Economic Development Corporation. As is obvious to everyone here, whenever the city seeks to engage in an economic development project, corporate subsidies are typically used to persuade businesses to come to the city and implement the development project, usually with the hope that such a project will expand the city's economic base and/or create more Some of these subsidies or incentives jobs. include sales tax exemptions, tax credits, taxexempt bonds, to name but a few. Whether such subsidies are successful in insuring that the city as a whole, and not just developers and individual businesses, benefits from the development is often a cause for debate and concern. That's why the city enacted Local Law 69 of 1993, then to follow Local Law 48 of 2005. These laws were created to require that EDC submit annual reports detailing whether jobs were in fact retained or created as a

result of the subsidies. Local Law 48 was an 2 3 improvement on Local Law 69, and addressed 4 numerous concerns many people had had about the earlier law by expanding the reporting 5 requirements. Some of the improvements of Local 6 7 Law 48 included mandating that annual reports be 8 distributed to the controller, borough president and public advocate, requiring that the reports be 9 10 made available on EDC's website, extending the 11 length of time that the report must be for new 12 projects, expanding the description of the types of jobs that must be counted and accounted for in 13 the reporting of job retention, among numerous 14 15 other improvements. The bill that I have introduced, Intro #256, will build on those 16 17 efforts to create increased transparency for 18 Economic Development projects, and improve public 19 accessibility by making a few simple changes. 20 First, it would expand the duration of the 21 reporting period for all projects, regardless of 22 the project's starting date, from the current 23 seven years to the however long the project is in existence, and still receiving subsidies from the 24 25 city. Secondly, it would expand the reporting

| 2  | period from seven years to fifteen years, where    |
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| 3  | the benefit received was a sale of city-owned      |
| 4  | property. Lastly, it would mandate that the        |
| 5  | reports be placed in a non-proprietary database    |
| 6  | format on EDC's website. These changes would       |
| 7  | allow more information regarding the success or    |
| 8  | failure of Economic Development projects, to be in |
| 9  | the public sphere and allow the public to analyze  |
| 10 | the report with greater ease and effectiveness.    |
| 11 | I'm very eager to examine this bill in further     |
| 12 | depth today, and look forward to hearing from both |
| 13 | the administration and advocates who have joined   |
| 14 | us here today to testify. I would like to          |
| 15 | introduce my colleagues who have joined us,        |
| 16 | Council Member Letitia James, Council Member       |
| 17 | Margaret Chin and Council Member Robert Jackson.   |
| 18 | I'd like to thank counsel to the Committee, Kris   |
| 19 | Sartori, and Matthew Hickey who's new to the       |
| 20 | Committee, thank you so much for joining us. I'd   |
| 21 | like to call up Bettina Damians who is here        |
| 22 | Damiani, I'm sorry, Bettina Damiani from Good Jobs |
| 23 | New York and whenever you're ready, please begin.  |
| 24 | MS. DAMIANI: Good afternoon, thank                 |
| 25 | you very much for inviting me to speak today. I'm  |

Bettina Damiani and I direct Good Jobs New York. 2 3 We keep track of how the city allocates economic development subsidies and we're particularly excited to talk to you today about the efforts by 5 this Committee and the EDC to bring more 6 7 transparency and accountability to this process. 8 As you mentioned, local law 48 in 2005 really opened up the door to how New Yorkers keep track 9 of these economic development subsidies. 11 consider it to be probably the best subsidy-12 transparency law in the country, so we're setting 13 standards, and I think that's where we need to be, we need to continue being in the forefront of this 14 15 To be, just quickly, more specific, what process. 16 the new law in '05 did was, it gave us a much 17 better sense of the number of jobs that were created and retained at the time, and how many 18 19 jobs overall were supposed to be created, what 20 type of jobs are they. Are they part-time, 21 temporary jobs? Are they part-time full-time 22 jobs? Are they consultants? And also gave us a 23 range of what type of wages are being created. 24 What's also very important is it gave us a sense 25 of whether money was being recaptured from

companies that didn't keep the promises to create 2 3 the jobs they said they would, and let us know how many New York City employees they're hiring, a percentage of that, which is all really key, we 5 want to make sure that our tax dollars are 6 7 invested wisely and efficiently, and that we 8 create good jobs for New Yorkers. So, the report has brought a wealth of information to a variety 9 of folks, advocates, journalists, elected officials like yourselves, and people on the 11 12 ground that want to participate in this process. 13 But there are two areas that it fails terribly. 14 One is the deals just disappear after seven years, 15 and this is particularly upsetting, because some 16 of the largest corporate subsidy deals in the 17 country have happened in New York and were under the Giuliani administration and then now almost ... 18 19 they're going to be disappearing. We're talking 20 about Bear Stearns, Chase Manhattan Bank, 21 Prudential, AIG, NBC twice, and a variety of 22 This is just a sample. So if you look at others. 23 the length of the deal, you'll see all of them are definitely well beyond seven years. We should ... 24 25 and for 35, the National Broadcasting Company,

NBC, getting a deal for ... two deals, and one of 2 3 them being for 35 years. The taxpayer and the 4 public really shouldn't be in the dark the majority of these projects' lives, which is very 5 upsetting. But when we do know information, we ... 6 7 and this is in my testimony that I'll be passing 8 out, so you'll get a much clearer copy of it. This is a snapshot of what the new local law 48 9 10 looks like, and this is the Bear Stearns second 11 subsidy, the other subsidy deal they got, they 12 have two. And this one is the one that is still 13 in the report. And we learned a lot of things 14 from this. It told us that, as we know, Bear 15 Stearns doesn't exist any more, and what it does, 16 it says, project has multiple locations, and that 17 JP Morgan Chase has acquired the Bear Stearns 18 Corporation in 2008, and that JP Morgan will 19 assume the obligations to Bear Stearns. It will 20 also ... it tells us how many jobs they had, that 21 some of the money was possibly recaptured. 22 gives us a really unique insight, and helps us 23 hold companies accountable, which is really 24 essential. We can't expect EDC to do it all, we 25 need to insure that people on the ground have a

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better understanding of the companies that are being ... receiving resources too. One of the other things that the proposed legislation would do is obviously keep these deals in for the life of their deal, which is very important. I wanted to sidetrack for a second for land sales, because it's a little bit separate. I understand it doesn't make sense for the EDC or the city to maintain a database that looks like this for a land sale, when none of the other information is applicable. But I do think it's a worthwhile piece of information for us to know when a project, when a piece of land has been sold to the city. So maybe one of the discussions to have with the city is, could there be a separate database running that just lists land sales. it doesn't have to be really extravagant, I mean, if there was no job promises made for that land sale, the address, the block and lot, the date of the sale, the amount of the sale. And that could just be a running tally, that doesn't have to come on ... I feel like it would be more maintenance for the city to every seven years or every fifteen years go in there and start taking things on or

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off. And I think it's important, we ... you know, you look at things that happened ten, fifteen years ago, still have an impact on our neighborhoods, particularly when we're selling land. So going back to what's here, I think one of the challenges is that we have been told by IDA that they do not have a database of subsidy deals. And this is the other concern that we have, is that the data is being kept in sort of the dark There's not one database that includes all ages. this information. And I understand, there's different mayoral administrations, there are different processes that have happened, there's been, you know, different agreements, and the format of how those agreements are created have changed. So I know in the perfect world we would have an apples-to-apples comparison of deals that were done in the early Giuliani administration to ones that were just done recently. But it's also really disconcerting to think that the city doesn't have a database that is doing this already. It doesn't lift the confidence of us to make sure that the compliance for companies are stringent, even if they weren't approved under the

Bloomberg administration. Does that make sense? 2 3 I wonder if I lost folks. Even, the city is still responsible for holding companies accountable, whether the Bloomberg administration allocated 5 them subsidies or not. So we need to make sure 6 7 that this process is brought up to date and to 8 speed, because soon we won't have a Mayor Bloomberg administration, we're going to have 9 10 somebody else, and we need to make sure that there's a common format here, and do the best to 11 bring in the old data from local law 69, which I 12 don't know if anybody will say it was decent data. 13 I understand there's a heavy lift here, but we 14 15 need to do this now, and we need to do it soon, because we need to make sure we can hold these 16 17 companies accountable. A real-life example of why it's important to have information up-to-date is 18 19 for example, this summer the city proposed 20 amending the Reuters deal from 1998, and the 21 Newspaper Guild was concerned about this, because 22 they have members there. So they asked us, so how 23 are they doing on their job promises? And I only could revert back to 2005, so instead of having a 24 25 real dialogue and discussion about how should we

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use subsidies and how well was this company using the subsidy they received, it became sort of like this, well, where are the numbers, can we find them somewhere else, and in the end the IDA did the right thing. They went back, they regrouped, they presented the proposal again with updated job and subsidy figures, and we could have a real discussion dialogue. But in between there was a lot of wasted time and frustration, not just on the public's part, but I'm going to venture to quess the staff at the IDA as well, for having to sort of reinvent this wheel. So it wasn't really fair. So not having it in a database makes it difficult not just to be able to analyze the data thoroughly and be able to get a sense of trends, but also to do new exciting things that help us understand what's happening in your community. the IDA told us they didn't have the database, so we have spent the past couple of years painstakingly entering the data into Excel, and I'm sorry my graduate student interns aren't here for me to give them kudos, because they are the ones that have worked diligently and very hard to put this data in a format where we can work with

| 2  | it. So I'm glad we have it, I think, you know,     |
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| 3  | it's a benefit to the city to have it, but we      |
| 4  | should not be the caretakers of this data. We      |
| 5  | can't be responsible for the errors in it, we      |
| 6  | can't be, you know, responsible for maybe the      |
| 7  | human error we had transcribing the data. So I     |
| 8  | think it's very important to recognize that we     |
| 9  | have it, we're happy to share it, but we should    |
| 10 | not be the point people. And this is not a new     |
| 11 | case to show this information off. The Department  |
| 12 | of Finance has a great database on the recipients  |
| 13 | of the Industrial-Commercial Incentive Program,    |
| 14 | you can look that up, you can get a sense of what  |
| 15 | kind of subsidy they're getting and the location.  |
| 16 | We are in the … you know, this administration the  |
| 17 | mayor made his billions of dollars based on        |
| 18 | taking, you know, arcane financial data and making |
| 19 | it accessible to the rest of us, and this is       |
| 20 | really a unique opportunity to do that. So         |
| 21 | CHAIRPERSON REYNA: (Interposing)                   |
| 22 | If you could go back to the other slide and just   |
| 23 | explain quickly the not that slide, the slide      |
| 24 | with the information for our district, and just go |
| 25 | through the categories, the fields.                |

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sorry, it doesn't look so great on the screen. And when you get my ... the testimony, you'll see in the back, it breaks it down. So again, local law from 2005, local law 48 is really quite thorough. So we get a sense of the name of the company, which is on the far left, the block and lot for those of us that want to map stuff or get a better sense of what's happening that is really important, the address, the status of the application, the Council district, the community board, and the type of subsidy that it got, was it a small industrial project, was it a land sale. We see manufacturing, non-profit, and the start and end dates, which are important. We should know how long we need to keep an eye on a particular company in our neighborhoods, what kind of assistance they did get. Was it, you know, an MRT, the mortgage recording tax exemption,

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business incentives, and then the amount of the project, which is not the amount of the subsidy, but the amount of the total project, and then jobs at the start, it produced, and then it goes on and And then we do all the other amount of subsidy for the direct land sales, the building, the pilot savings, the tax ... the sales tax exemptions, the energy tax exemptions, we put all of that into an Excel database for all the companies that currently are in local law 48. that allowed us to do things like this, which is create maps. And one of the reasons ... we started doing this a couple of years ago, and we were really slow in the uptake, because every time we wanted to update them we had to re-enter all the data. So it was really quite exhausting. We're glad we've done it, but we want to be able to be more efficient, so we can share with community boards and elected officials stuff that's really accurate. I remember the first time we showed this off to some folks in the Manhattan community boards and they said, "Why is the data two years old?" and I told them it took us a long time to get it in, you know, manually entering it and then

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creating the maps. So there's certainly lots of wonky stuff you can do once you have it in an Excel database, and there's also some very practical stuff you can do. And this is just another example. So I'll be passing out more information, but here's another one for the upper West Side. And some ... and this isn't to be critical of the type of subsidies that are allocated to particular companies. I mean, this is really about opening the door to transparency for all companies. And if Good Jobs New York wants to pick on Bear Stearns, then that's our ability, but it's also for you guys to understand what's happening in your neighborhood. Is that a company that hires locally, then you really like them? Do they keep their, the front of their business really clean and efficient? Have you had troubles with them by, you know, a variety of noise issues? These are the kinds of leverage points that we need to be aware of, and we're trying our best to relay that information to you efficiently. But not having a database of all of this in one place makes that incredibly difficult, and it raises concerns on our part about the type

| 2  | of due diligence the city can do to make sure      |
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| 3  | these companies keep the promises that they said   |
| 4  | they would. So that's the gist of it. I often      |
| 5  | spend my time commenting on what everybody else    |
| 6  | says, so if you have any questions, please         |
| 7  | CHAIRPERSON REYNA: (Interposing)                   |
| 8  | I'm going to ask our Committee members to refrain  |
| 9  | from asking questions right now, so that we can    |
| 10 | listen to the administration, and then we're going |
| 11 | to have a dialogue of questions and answers        |
| 12 | between the two, the administration as well as     |
| 13 | Good Jobs New York, and then moving on to the next |
| 14 | panel as well. So Bettina, thank you for your      |
| 15 | presentation, I'm going to have New York City      |
| 16 | Economic Development Corporation, Jason Wright,    |
| 17 | accompanied by anyone else? I don't have every     |
| 18 | MR. WRIGHT: No, I well maybe                       |
| 19 | save the other members for Q&A.                    |
| 20 | CHAIRPERSON REYNA: You got it.                     |
| 21 | Thank you.   |
| 22 | MR. WRIGHT: Thank you. I don't                     |
| 23 | have a fancy PowerPoint, but I don't think we need |
| 24 | one for it today, at least from the                |
| 25 | administration's side. But, good afternoon,        |

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| 2  | Chairman Reyna and other members of the Committee. |
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| 3  | Again, my name is Jason Wright, I'm the Chief      |
| 4  | Financial Officer of the New York City Economic    |
| 5  | Development Corporation, and of course I'll be     |
| 6  | speaking to you this afternoon about the proposed  |
| 7  | bill, #256. As Good Jobs New York and of course    |
| 8  | the City Council, transparency and accountability  |
| 9  | is among one of the cornerstones of responsible    |
| 10 | and effective government, and EDC has worked with  |
| 11 | Mayor Bloomberg                                    |
| 12 | CHAIRPERSON REYNA: (Interposing)                   |
| 13 | I'm sorry, Jason, I just need to ask you, do you   |
| 14 | have copies of your testimony for us?              |
| 15 | MR. WRIGHT: Yes we do.                             |
| 16 | CHAIRPERSON REYNA: Thank you.                      |
| 17 | Sorry for the interruption, Jason.                 |

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That's okay. MR. WRIGHT: So as I was saying, EDC has worked with Mayor Bloomberg and the City Council over the past eight years to improve the quantity and the quality of the data that we've reported to elected officials, stakeholders and the general public about our projects, and of course their performance. share the belief that projects receiving city

subsidies or support should be required to 2 3 demonstrate a clear public benefit, and to that end EDC has set out to make our operations and our projects as transparent and accessible as 5 possible. Most recently we have revamped our 6 website to make it easier for the general public 7 8 to access detailed information on the projects and their finances. And we've also made both the 9 10 state and city reports available online. And in 11 this difficult economic time, we have also 12 significantly increased the budgets for our 13 internal compliance department, the size of the staff has more than doubled. So they have 14 15 additional capacity to try to manage all this 16 And we have complied with, and in fact have 17 exceeded local law 48 reporting requirements. 18 publish the detailed annual local law 48 report on 19 EDC, the New York City Industrial Development 20 Agency, and the New York City Capital Resource 21 Corporation, these projects. We distribute this 22 to elected officials and also make it available to 23 the general public. It has been mentioned, but I 24 think it's important to note, the reports do go 25 back to 2005, and these are available on our

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EDC does voluntarily report on the full website. lifetime of IDA projects initiated in fiscal year 1999, even though the current local law 48 only requires that we provide seven years of data for projects in existence prior to July 1, 2005. Ι also do want to note that these IDA projects will not drop off, they will be reported for the lifetime, and we have them reporting to date, even though we're not required to do so, but we obviously see the importance of that, and they will be reported for the lifetime of the benefit. We also make numerous presentations to City Council members, other stakeholders, about our finances and project statuses, and make every effort to keep elected officials, community groups, and community boards regularly up to date on our projects and initiatives. Additionally, IDA and CRC, which is operated by New York City EDC recently adopted a new set of transparency and accountability measures. This would require both IDA and CRC to post more detailed information about projects on our websites, to disseminate information in a more timely fashion, to also begin webcasting meetings and expand and enhance

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our meeting notification efforts. But we do realize that despite, you know, the many efforts that we are trying to make to keep this information accessible to the public, we know that others do find this challenging at times to work with the data, and manipulate the data. And I want to at least go through the points of what this new proposed bill will touch upon, and the practicalities we see from our side of instituting So Intro 256 would make information required by local law 48 available in a nonproprietary database format, and in order for EDC to comply to this, we would need to determine if an acceptable database exists now, what we would need to do to modify such a database to meet the requirements, and also try to understand the cost implications as well. Additionally, under the Intro 256, we would be required to keep both hard copy and electronic copies of the reports, thereby creating an additional administrative burden and The new bill as currently drafted would become effective immediately upon passage, and this requirement would therefore affect the current reporting cycle. It would be very

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difficult for EDC to comply immediately, since it would not have the newly-required database in place now. However, we do recognize the potential usefulness of providing this information that would be contained in the reports in a different manner, and of course would be more than happy to work with City Council to find a practical vehicle for accomplishing that goal. Intro 256 would also expand local law 48 reporting by extending the reporting requirements to fifteen years after land sales close, and for the entire lifetime of ground leases. Currently EDC does comply with local law 48 by reporting for the seven year period for projects consisting of leases or land sales by EDC of city-owned land, and in addition, EDC reports on the tax incentive and financing deals, such as those that are approved by the IDA and CRC, going as far back as fiscal year 1999. And in the current local law 48, the reporting requirements do provide for elected officials and stakeholders to receive this information, and we obviously do acknowledge it is voluminous in nature, but it certainly does provide it in one set of documents. The bill would also require private entities that

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have already purchased city-owned property from EDC with the expectation of reporting for seven years to now provide information for fifteen Private companies that have entered into ground leases with EDC would now be required to report for the entire life of the lease, that could run as long as 99 years in some cases. some of these leases were entered into years ago, before any of the reporting requirements were put in place. Other sale agreements and leases require seven years of reporting, consistent with local law requirements in effect at the time that the sales were made or the leases executed. would be difficult to obtain this additional information for these existing purchasers and lessees, because it's not part of their agreements. Another note on the proposed is that there's no grandfathering language. EDC would be required to somehow access this information from the private companies that are not otherwise contractually or legally required to provide that information to EDC. These challenges do make it difficult if not impossible for EDC to comply with these reporting requirements. You know, while the

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new requirements could dissuade some private sector companies from choosing to do business with the city in the future, it could be contemplated that the revised version of the legislation affecting only transactions commenced after the effective date would greatly simplify the compliance exercise. Expanding reporting requirements on the bill would also require that certain EDC-managed real estate projects report detailed financial information for an extremely lengthy period of time, as I mentioned, you know, some of these transactions far exceed the benefit The city often sells city-owned property period. in order to encourage economic development, and also to create new jobs in the community. You know, in the case of land sales, these properties are often encumbered by deed restrictions that prevent the purchaser from developing it in a manner inconsistent with the city's public policy goals for that defined period. These projects might also receive some other forms of financial assistance from the city, and while it's clearly reasonable to expect these projects to comply with local law 48 reporting requirements, they are

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either under a D-restriction or receiving a direct subsidy or an incentive from the city. It would appear to be overly burdensome to expect these companies to also continue to be reporting on projects that have been completed, the restrictions have lapsed, and there would be no direct subsidies or incentives to continue to be available. That being said, EDC is fully committed to making its operations, projects and finances as transparent and accessible as possible. If requested, we would be happy to assist the City Council, the Mayor's office and other advocates and stakeholders to develop a robust reporting tool that would help make this data more transparent, and certainly administratively feasible. Thank you. CHAIRPERSON REYNA: Thank you, Mr.

CHAIRPERSON REYNA: Thank you, Mr. Wright. As a sponsor of Intro 256, I do want to thank you for your willingness as an agency to be able to want the goals of reaching transparency and accountability, so a lot of the benefits that are issued, and just making sure that our city is healthy as it develops through these different types of projects and making sure that as a city

we're growing and the benefits we're issuing are far exceeding our administration's, whether it's the City Council or the Mayor's side. You know, going back to what Good Jobs New York had mentioned concerning the Giuliani administration, the different examples of NBC, Chase Manhattan, Bear Stearns, AIG, does EDC agree or disagree that it would be great to monitor, to have had a tool that could have allowed you to continue, you know, compliance efforts? And right now, how does your compliance unit, having doubled in size, monitor these pre-dated projects that far exceed this current administration?

MR. WRIGHT: Well, I certainly do agree that having one standard database for all this information would be ideal. We would all love that. And it is very complicated to try to keep all programs in one area. And I'm not a programmer by any means, and you know, we've also been working very hard to ... we've been implementing a new database that will help compliance track all of the active deals, which provides ticklers when, you know, insurance has lapsed or if someone has a job requirement. They

| 2  | know then to check that when they receive the      |
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| 3  | annual reporting. Then that would certainly        |
| 4  | trigger a site visit. So I don't in any way        |
| 5  | disagree that it would be wonderful to have        |
| 6  | everything in one place, and I know that EDC       |
| 7  | doesn't struggle with this alone. I mean, I'm      |
| 8  | sure there is other agencies that also would love  |
| 9  | and prefer to have a database to capture all their |
| 10 | information, but I think we're doing the best we   |
| 11 | can to try to make sure that we can at least be    |
| 12 | able to extract as much data as possible, even if  |
| 13 | it's not sitting in one exact database.            |
| 14 | CHAIRPERSON REYNA: So at this                      |
| 15 | moment, you do agree manipulating the data is      |
| 16 | important. How far back you have … you're          |
| 17 | hesitant in saying that it would be a task that    |
| 18 | can be accomplished, to enter data that is         |
| 19 | voluminous, as you had mentioned in your           |
| 20 | testimony. But not impossible.                     |
| 21 | MR. WRIGHT: Right. Nothing is                      |

MR. WRIGHT: Right. Nothing is impossible.

CHAIRPERSON REYNA: Right. And- MR. WRIGHT: (Interposing) To the
extent that we're able to, that we have data and

| 2  | that we're able to enter it, and obviously to be   |
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| 3  | able to validate it, we can do the best we can,    |
| 4  | and also just to remember that the local law did   |
| 5  | not require that we report on information prior to |
| 6  | the bills  |
| 7  | CHAIRPERSON REYNA: (Interposing)                   |
| 8  | Grandfathered data.                                |
| 9  | MR. WRIGHT: You know, from                         |
| 10 | existence of 2005. So where we have information,   |
| 11 | where we have active deals, we monitor that.       |
| 12 | CHAIRPERSON REYNA: And                             |
| 13 | MR. WRIGHT: (Interposing) In terms                 |
| 14 | of looking for an exact date of how far back we    |
| 15 | have data, I don't know if my colleagues have that |
| 16 | information off the top of your head, but we can   |
| 17 | certainly try to find out. I'll have to look into  |
| 18 | that.  |
| 19 | CHAIRPERSON REYNA: Okay. Jason,                    |
| 20 | would you be able to give me an example of a deal  |
| 21 | that is, you know, that you cannot monitor because |
| 22 | the subsidies no longer exist?                     |
| 23 | MR. WRIGHT: You probably have one.                 |
| 24 | Howard, do you want to come up? This is Howard     |

Spieler, he's head of our Compliance Department,

received subsidies to audit, if ever an opportunity arose?

MR. SPIELER: I'm not an attorney, but I would assume if they're not required to, we

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wouldn't have the right to.

| 2  | wouldn't nave the right to:                        |
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| 3  | CHAIRPERSON REYNA: Okay. I'm                       |
| 4  | trying to understand, as far as the department,    |
| 5  | you know, the Economic Development Corporation and |
| 6  | IDA, in collaboration with SBS, to determine       |
| 7  | certain subsidies and incentives on how to provide |
| 8  | employment opportunities, do those collaborations  |
| 9  | exist? You know, so that all three are at the      |
| 10 | table discussing employment opportunities and      |
| 11 | directing those dollars and subsidies in targeting |
| 12 | employment opportunities? Are those discussions    |
| 13 | that occur?  |
| 14 | MR. WRIGHT: I what I can say is,                   |
| 15 | I do know of instances where there is potential    |
| 16 | development deals, where there may be a job        |
| 17 | training component, or a need to bring in SBS, we  |
| 18 | collaborate with SBS. I'm not directly part of     |
| 19 | the development deals.                             |
| 20 | CHAIRPERSON REYNA: Right.                          |
| 21 | MR. WRIGHT: As the Chief Financial                 |
| 22 | Officer.   |
| 23 | CHAIRPERSON REYNA: Right.                          |
| 24 | MR. WRIGHT: But we do make best                    |
|    |  |

efforts to try to collaborate with SBS and other

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| 2 | agencies that would have benefits to offer, a | as |
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| 3 | part of a development deal.                   |    |

asked ... you know, obviously we have the compliance unit here, we have the chief financial officer here, if I were to ask, since 2005, when we had reporting that was very specific due to local law 48, how many jobs to date should have been created and/or retained, and what amount of money in subsidies was given for that job creation and retention? Is that possible? Is that a figure you are known to? (sic)

MR. SPIELER: Yes, we do collect, so there's a ... you said, so there's a projected employment and then there's current employment, and we require our projects to report that. So yes, we ... this past year, I believe, we had 98% or 99% compliance, so we should have that information, yes.

CHAIRPERSON REYNA: And it's separated by full-time, part-time jobs?

MR. SPIELER: That is the questionnaire we send, yes.

25 CHAIRPERSON REYNA: And the PDF

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| file doesn't allow us to be able to manipulate the |
|--|
| data, so this is just a standard of what you're    |
| reporting and publish. Under Intro 256, we would   |
| be able to manipulate the figures that you are     |
| auditing as a compliance unit, to making sure      |
| that, you know, what is projected is current, and  |
| the dollar value of the subsidy is a benefit to    |
| the City of New York.                              |

MR. SPIELER: If I understand the question correctly, so how we track the projects and the employment is a completely different engine than what creates the report. So it's really two different pieces, currently.

 $\label{eq:chairperson reyna:} Chairperson \ \text{Reyna:} \quad \text{So the}$  reporting is separate from  $\dots$ 

MR. SPIELER: I would say the data-

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MR. WRIGHT: (Interposing) Go ahead. I mean, the results of the reports obviously are online, and the PDF, and obviously it's not very helpful to others that need to try to manipulate that. You know, the cost benefit analysis is done in a separate database, which of course then is pulled with the compliance

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| reporting and brought together to create the       |
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| report. So that's why I mentioned that we really   |
| need to think through how exactly would we present |
| that data, that it would be in a fashion to        |
| manipulate it. You know, we'd have to obviously    |
| make sure that, if you're trying to understand our |
| calculations, how do we provide that on the        |
| website. I mean, it's not as easy as just posting  |
| a PDF.   |

CHAIRPERSON REYNA: Do you have one comprehensive list in the compliance unit, tracking all these projects? Whether they're, you know, the compliance unit exists, it's part of EDC.

MR. WRIGHT: Yes, uh huh.

CHAIRPERSON REYNA: And you know,
Howard, I just met you, whether you're here or
not, previous to you, your predecessor, there
should be this database that exists, because
that's the role of the compliance unit. And so
extrapolating all of that information within the
unit, because it exists in the unit is a matter of
creating one particular use of a tool that would
make it, you know, beneficial to both the City of

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| New York and, you know, everyone else who is not a |
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| part of your department. So I'm just trying to     |
| understand, what are some of the what are the      |
| obstacles that prohibit, other than cost and       |
| voluminous to monitor these projects?              |

MR. SPIELER: Well, to monitor, we can create a list of our active projects, of But the output, the cost-benefit analysis, the PDF, that is not something that I track, that's not something I monitor, we have an engine that converts that. So we can create a list, of course, of every project that has an obligation, which is separate and different from the cost-benefit analysis and the output of the PDF of the screen that Bettina showed, it's two different engines. So we do have a list and we use that list to monitor 100%. The analysis that's required under local law 48 is done essentially with that data in a different database.

CHAIRPERSON REYNA: Why in a different database?

 $$\operatorname{MR.}$$  WRIGHT: Well I ... we have two departments, the research and analysis group, as

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well as the compliance group, that work together
to develop and produce that report every year.

And just so you can understand some of the
difficulties, we're working right now, you know,
trying to implement a new project tracking system
with a consultant. This year was the first phase
of having companies provide that information on
the website.

CHAIRPERSON REYNA: Only those who have an existing subsidy benefit.

MR. WRIGHT: That's right. And which of course saves us a lot of time of receiving the paper form, inputting it into the You can imagine there's also human error, system. and so much more validation that needs to be done. So that was phase one this summer, and now we're working very closely with the consultant to hopefully by next year's reporting make sure that, you know, research is able to work also probably somewhat off of this database and validate, getting the information right from the database, to report and to produce the report much quicker. And of course this one now, we have to think and also we're going to need to have to talk to our

I see, so the CHAIRPERSON REYNA: scope, you're still developing the scope.

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| nothing does, but what does is money. It's very    |
|--|
| expensive to try to put these types of things      |
| together. And also, you know, we've struggled      |
| with other databases, you have to make a decision. |
| You know, EDC also just went to a new accounting   |
| system about 18 months ago, we had to make a       |
| decision, could we actually migrate all data from  |
| inception into the new accounting system, or       |
| should we only be taking the amount of data that   |
| we're required to, to keep for a seven-year        |
| period, and there is a significant cost, obviously |
| the more data you want to migrate, the higher the  |
| cost. So we also had to think about how useful is  |
| it to have every single piece of data in a new     |
| database, you know, storage, migration fee. And    |
| that's really kind of the test of trying to        |
| analyze, you know, how much depth you have when    |
| you introduce new systems.                         |
| CHAIRPERSON REYNA: Right. Let me                   |
| just give an opportunity to my colleagues, Letitia |
| James has a question. Margaret Chin.               |
| COUNCIL MEMBER JAMES: Thank you.                   |
| Thank you, Madam Chair.                            |

CHAIRPERSON REYNA: Thank you.

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neighborhood.

| 2  | COUNCIL MEMBER JAMES: I want to                    |
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| 3  | talk a little bit about the testimony that was     |
| 4  | provided today by Mr. Wright. First of all, Mr.    |
| 5  | Wright, do you know whether or not, similar to     |
| 6  | what was put forward by Good Jobs, does the city   |
| 7  | have the capability to map where all these         |
| 8  | development projects are located and the amount of |
| 9  | the subsidies? Is that something that you were     |
| 10 | anticipating, or any vision for that?              |
| 11 | MR. WRIGHT: I certainly think we                   |
| 12 | could map them all and I'm not sure how long it    |
| 13 | would take, but I think we could try to also map   |
| 14 | and show subsidies.                                |
| 15 | COUNCIL MEMBER JAMES: Okay, you                    |
| 16 | indicated that your compliance department has      |
| 17 | increased, how many staff members have joined the  |
| 18 | compliance department, and when did that happen?   |
| 19 | MR. SPIELER: I don't have the                      |
| 20 | exact numbers, I could tell you what we're staffed |
| 21 | out now is approximately maybe a little more,      |
| 22 | twelve full-time staff, and some administrative    |
| 23 | help. When I was hired in 2003, the compliance     |

department was maybe three or four people, in that

identified a developer, a contractor or whatever,

numbers because we have a low response rate.

something the Chair indicates can be fixed. your concern is primarily as a result of being

them as well.

COUNCIL MEMBER JAMES:

I'm sure she

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knows it better than me.

want to talk a little bit about these real estate projects. "The city often sells city-owned property in order to encourage economic development and create new jobs in a community.

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| 2  | And the land sales are often encumbered by deed    |
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| 3  | restrictions." Are the deed restrictions related   |
| 4  | to all that we are required to monitor and for the |
| 5  | purposes of compliance? Is it related is the       |
| 6  | deed restriction related to compliance?            |
| 7  | MR. SPIELER: Yes.                                  |
| 8  | MR. WRIGHT: Yes.                                   |
| 9  | COUNCIL MEMBER JAMES: Yes. So the                  |
| 10 | deed restrictions basically say you're restricted  |
| 11 | to doing X, you're restricted to creating X amount |
| 12 | of jobs, you're restricted all of that?            |
| 13 | MR. SPIELER: It's generally around                 |
| 14 | the use of the property and the ownership of the   |
| 15 | property, on a typical deed.                       |
| 16 | COUNCIL MEMBER JAMES: So it's                      |
| 17 | related to use, it's not related to all these      |
| 18 | benefits that we're speaking of?                   |
| 19 | MR. SPIELER: A typical land sale                   |
| 20 | would not receive benefits.                        |
| 21 | COUNCIL MEMBER JAMES: Okay.                        |
| 22 | MR. SPIELER: It's just the sale of                 |
| 23 | the land.  |
| 24 | COUNCIL MEMBER JAMES: So                           |
| 25 | MR. SPIELER: (Interposing) And the                 |

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COUNCIL MEMBER JAMES: But because it is, this development project is all related to an economic development job and the use, a certain use of a development project, why is it ... why are they mutually exclusive? Why is it not combined, or included therein?

MR. WRIGHT: Well, there ... and I can't speak to all of them, but we try to

| 2  | obviously collaborate, and I don't think the IDA   |
|----|--|
| 3  | or the CRC has the ability to convey land. The     |
| 4  | EDC does that.                                     |
| 5  | COUNCIL MEMBER JAMES: Oh, I see.                   |
| 6  | MR. WRIGHT: So I think for legal                   |
| 7  | purposes they're talking with EDC about the        |
| 8  | conveyance of land, and they're talking to the IDA |
| 9  | about a benefit if they're seeking a benefit. But  |
| 10 | they're usually happening simultaneously, so when  |
| 11 | a project will close, and it's at the post-closing |
| 12 | phase and now compliance is starting to monitor,   |
| 13 | they are looking at the use on the property if     |
| 14 | there's a use restriction, they're also looking at |
| 15 | the IDA piece.                                     |
| 16 | COUNCIL MEMBER JAMES: I see.                       |
| 17 | MR. WRIGHT: That's common to it.                   |
| 18 | COUNCIL MEMBER JAMES: And where is                 |
| 19 | it reported, if at all, the number of deals that   |
| 20 | have gone to businesses of color and/or women? Is  |
| 21 | that reported in there?                            |
| 22 | MR. WRIGHT: I do know that the law                 |
| 23 | does not the local law 48.                         |
| 24 | COUNCIL MEMBER JAMES: Right.                       |
| 25 | MR. WRIGHT: Does not require us to                 |

question, we do try to use them ... I'm not saying try, we do. We have a program with the Graffiti-Free NYC program, and where we're, you know, we're working with an organization that, you know, helps

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4 (Interposing) Right.

5 MR. WRIGHT: ... New York City.

6 COUNCIL MEMBER JAMES: Right.

Thank you, I'd love to see the map, I would suspect that most of the deals, again, in the great borough of Brooklyn are in downtown Brooklyn in my district, which has its challenges, and has its benefits and its disadvantages. All of the focus on downtown Brooklyn is good, but it is ignoring the rest of the borough, and which is bad. So I would love to see a map, and I bet you my suspicions would prove to be correct. Thank you.

CHAIRPERSON REYNA: Thank you,

Council Member James. I do want to just emphasize
the discussion, my first question when we were
opening up the Committee questions, we addressed
the issue of any collaboration between EDC, IDA
and SBS, and you know, the reference of asking
that question was specifically to tie in a lot of
the comments of Council Member James concerning
the chronically unemployed, you know, residents on

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public assistance, what efforts are there to match all of this up, because it's not happening in that manner. It's almost like we're misaligned, and we're not really creating benefits for those who most could benefit. And so if we can take a look at that, and obviously having a database that can be manipulated, with all this information, could make it easier for us to try to have a better dialogue, so that we could align everything as we're discussing them here today. You know, as voluminous as it may be, perhaps it's a one-time cost and a one-time effort. If Good Jobs New York obviously took two years to do it with interns, perhaps we could shift those interns to, now that they've become experts, to help the EDC department who would be responsible for the research and analysis and databasing of all of this information, to take on the task. I think it's a worthy cause, that can help and transform the city and how we do business. Having said that, Margaret Chin has a question. COUNCIL MEMBER CHIN: Thank you,

COUNCIL MEMBER CHIN: Thank you,

Madam Chair. On doing your compliance, even
though local law 48 only requires seven years, but

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| 2  | I assume you still continue to get annual reports  |
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| 3  | from this company if their deal is 20 years or 30  |
| 4  | years?   |
| 5  | MR. SPIELER: For as long as an IDA                 |
| 6  | project is active I assume you're talking about    |
| 7  | an IDA project. So as long as an IDA project is    |
| 8  | active, and active means they have an obligation   |
| 9  | to the city, and/or an active agreement, whether   |
| LO | or not they receive a subsidy or a benefit, we do  |
| 11 | track it, we do monitor it. And we do monitor      |
| L2 | their employment.                                  |
| L3 | COUNCIL MEMBER CHIN: But what                      |
| L4 | about the one that was presented in the testimony  |
| 15 | earlier, from Good Jobs New York? Some of these    |
| L6 | big companies that promise to create and retain a  |
| L7 | certain amount of jobs, and the deal is like the   |
| L8 | one from NBC, it's like 35 years?                  |
| L9 | MR. SPIELER: My understanding it                   |
| 20 | wasn't on the report because it wasn't required to |
| 21 | be as per local law 48.                            |
| 22 | COUNCIL MEMBER CHIN: But they                      |
| 23 | still would have to give you annual reporting?     |
|    |  |

MR. SPIELER: Yes.

COUNCIL MEMBER CHIN: Right?

| ) | MR. | SPIELER: | Yes |
|---|-----|----------|-----|

council Member Chin: So you would still have the information and data from them, right? Because they're obligated to continue reporting to you, because the program that they signed up for- -

8 MR. SPIELER: (Interposing) Yes.
9 COUNCIL MEMBER CHIN: ... was like

10 for 35 years.

MR. SPIELER: However ... yes we would, however their contract may require they report information to us that's not in the same format as required in local law 48. So to monitor agreement, we ... it's prescribed specifically the type of employment or other information that they report, and that we do collect, and we do monitor their employment annually. In that case, yes.

with this kind of reporting, so the information is there, so it's a matter of just trying to compile them or put them together, and if we want to do some analysis of these companies as still complying. I mean, that they're still doing what they're supposed to be doing.

| 2  | MR. SPIELER: Correct. It is my                     |
|----|--|
| 3  | job to monitor that project as long as they have   |
| 4  | an active agreement, and we do. In that example    |
| 5  | that was on the screen, it wasn't required to be   |
| 6  | reported in local law 48, so it wasn't. That       |
| 7  | doesn't mean that I'm not monitoring it.           |
| 8  | COUNCIL MEMBER CHIN: Okay.                         |
| 9  | MR. SPIELER: But the information                   |
| 10 | that's collected and reviewed may be different,    |
| 11 | because to monitor their agreement, there's a      |
| 12 | specific form, and I monitor that.                 |
| 13 | COUNCIL MEMBER CHIN: Okay, so like                 |
| 14 | some of these, do you have an idea in terms of     |
| 15 | like what are some of the major companies that you |
| 16 | are continuing to monitor that are still in the    |
| 17 | city, that are still supposedly providing jobs or  |
| 18 | creating jobs, that, you know, got huge tax        |
| 19 | abatement or tax subsidies?                        |
| 20 | MR. SPIELER: I hate to speculate,                  |
| 21 | and I wouldn't want to misspeak. I could follow    |
| 22 | up with whatever information that you need. I      |
| 23 | don't have   |
| 24 | COUNCIL MEMBER CHIN: (Interposing)                 |
|    |  |

Yes, could you ... like Pfizer or somebody else. I

| 2  | guess could you get the Committee a list of some   |
|----|--|
| 3  | of the major corporations that are still doing     |
| 4  | reporting because they have gotten tax subsidies   |
| 5  | and they're still required to report to you?       |
| 6  | MR. WRIGHT: Yes, yes of course.                    |
| 7  | MR. SPIELER: I yeah.                               |
| 8  | COUNCIL MEMBER CHIN: One other                     |
| 9  | question is, when you go, when EDC enters into a   |
| 10 | contract with a corporation, does it list out      |
| 11 | clearly what they are required to do in terms of   |
| 12 | numbers of jobs created, number of new jobs,       |
| 13 | number of jobs retention? Are those information    |
| 14 | all written out clearly on the contract that they  |
| 15 | sign with you?                                     |
| 16 | MR. SPIELER: It's a pretty thick                   |
| 17 | contract, but it's clear what their responsibility |
| 18 | is. If all   |
| 19 | COUNCIL MEMBER CHIN: (Interposing)                 |
| 20 | That would be what they're reporting with you,     |
| 21 | right? Based on                                    |
| 22 | MR. SPIELER: (Interposing) Yeah, I                 |
| 23 | mean, it's, every IDA project was at one time      |
| 24 | approved by our board of directors and generally   |
| 25 | the executive summary is just that, a summary, one |

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or two pages. So there should be this ... at some point, this concise summary that outlined it was available.

COUNCIL MEMBER CHIN: I guess it goes back to what Council Member James was talking about, something simple that has all the category information, data that we want to collect, and they should have that as part of the contract, where it makes it easier for regular folks to look at the information and—

MR. WRIGHT: (Interposing) I will say historically all that information is in the contract. Has it been put in one clear portion of the contract? No. Sometimes it's in different sections, but I can say in the new contracts, we have pushed very hard to make sure that, you know, in one section of the contract we have all the compliance information. We've also pushed very hard to create a closing information statement, where compliance is working, pre-closing with the new project, so there's a relationship early. Howard knows exactly who his contact is, they understand what their requirements are to abide by the contract. So over the years it has evolved

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| Τ  | COMMITTEE ON SMALL BUSINESS 6                      |
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| 2  | and certainly gotten easier. But all of these      |
| 3  | contracts do state their requirements, it's just   |
| 4  | the very old ones, they were not in one neat       |
| 5  | place.   |
| 6  | COUNCIL MEMBER CHIN: So there is a                 |
| 7  | commitment to sort of like simplify and get        |
| 8  | MR. WRIGHT: (Interposing)                          |
| 9  | Absolutely. It makes Howard's job 100% easier.     |
| 10 | COUNCIL MEMBER CHIN: Okay, thank                   |
| 11 | you.   |
| 12 | CHAIRPERSON REYNA: Thank you very                  |
| 13 | much, Council Member Chin and James. When EDC      |
| 14 | and/or IDA enters into a contract with a           |
| 15 | corporation, are job retention and creation goals  |
| 16 | and other specific goals related to jobs           |
| 17 | specifically provided for in the contract? And if  |
| 18 | not, in what manner are jobs-creation goals stated |
| 19 | or made clear at the outset of a project? So, you  |
| 20 | know, when a project enters an agreement to create |
| 21 | jobs, what specific goals are met, or are expected |
| 22 | to be met? Or is it just a blanket, how many jobs  |
| 23 | are you going to create?                           |

MR. SPIELER: If I ... I might have lost you somewhere in between, I apologize.

| 1  | COMMITTEE ON SMALL BUSINESS 61                     |
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| 2  | there is a specific job requirement, it's clearly  |
| 3  | listed and defined in the agreement. I'm not sure  |
| 4  | if that's  |
| 5  | CHAIRPERSON REYNA: (Interposing)                   |
| 6  | So it's not a standard uniform job creation,       |
| 7  | retention request, where they would agree to       |
| 8  | create X number of full-time jobs, with health     |
| 9  | benefits, X number of part-time jobs, with health  |
| 10 | benefits, in                                       |
| 11 | MR. SPIELER: (Interposing) I would                 |
| 12 | say typically the requirement isn't to grow, it's  |
| 13 | more to not fall below. If they fall below, there  |
| 14 | are penalties. There may be an increase in         |
| 15 | benefits if they grow, but a typical contract      |
| 16 | would not say, "You must create X amount of jobs", |
| 17 | in your example it would be, "You must not fall    |
| 18 | below X amount of jobs". For those deals that      |
| 19 | have that requirement.                             |
| 20 | CHAIRPERSON REYNA: And if they                     |
| 21 | didn't mention that they were going to grow and    |
| 22 | they do, then they're doing beyond what their      |
| 23 | scope in the contract would be.                    |
| 24 | MR. SPIELER: If                                    |

MR. WRIGHT: (Interposing) At

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| 2  | application we are given a projection of job       |
|----|--|
| 3  | growth, and as Howard has mentioned, there's a     |
| 4  | subset of deals where there has been a job         |
| 5  | retention and certain there are certain cases,     |
| 6  | there's an increase in benefit if there's growth.  |
| 7  | But that has not been standard across the board,   |
| 8  | because there are certain companies that it's      |
| 9  | important that they're making an investment, you   |
| 10 | know, such as non-profits or manufacturers, where  |
| 11 | they could not make that commitment to job growth. |
| 12 | It was important enough just to get the benefit to |
| 13 | exist, and to thrive.                              |
|    |  |

MR. SPIELER: And there are other requirements detailed in a typical IDA project, such as not moving their headquarters, not subleasing the property without permission, not selling the property. And there are restrictions if there are not a specific job retention number.

CHAIRPERSON REYNA: So in the sense of, in the example of Pfizer, do you know off the top of your head what is the benefit they received and for how long?

MR. SPIELER: I hate to speculate.

I'd prefer to follow up with an exact number, if

2 that's okay. I can take a guess, but I prefer ...

CHAIRPERSON REYNA: And I mentioned Pfizer because their particular plant is in the Williamsburg, Bedford-Stuyvesant area, and so you know, having seen and known that they've received benefits in the past, and I believe it's almost like a 99-year benefit, and they downsized. What type of punitive, how were they penalized for downsizing? Since you just mentioned that when

there is a downsize that there's a penalization.

MR. WRIGHT: So, as Howard had mentioned without specifics, you know, there's several remedies, and I think in the case of Pfizer there is a recapture provision, you know, should they not maintain a certain level of employment. And that of course is enforceable. What I can also tell you, if you look at the 2009 report, we had, you know, companies at application, we've had an increase in almost every category of benefit. You know, for example, on the manufacturing facilities bond projects, full-time employment was 4,300, which was about a 2.8% higher increase than the jobs that were reported at application. Some certainly had a higher

number. Non-profits are at combined about almost 3 33,000 jobs, and that represents a 28% higher 4 increase in jobs than the application.

CHAIRPERSON REYNA: And how many were ... you mentioned non-profits, but what were the--

MR. WRIGHT: (Interposing) Well, I think they're kind of mixed in here, I have them by category of incentive. Well, for commercial growth combined, full-time employment as of the '09 report was at just above 46,000, which is about a 28% increase over the jobs reported at the project application stage. And there's others, and we're happy to share all of this, and it's also in the report. So even though not every single one of these programs had an express requirement on jobs, there is still growth.

CHAIRPERSON REYNA: The land sales, there's ... the only example I can share is one in my district, I believe it was in 2003, city-owned land through EDC acquired through, I believe, what would be the land sale unit in your corporation to be able to expand their business. But the fear of that this land would later on be rezoned, because

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| 2  | across the street the conformity at that time     |
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| 3  | would be majority manufacturing/industrial, but   |
| 4  | knowing that around the corner in a few years it  |
| 5  | would be rezoned to residential, and that the     |
| 6  | conformity would increase and incentivize this    |
| 7  | property owner to do the same as well. You said   |
| 8  | there's restrictions, but the restriction is only |
| 9  | for a certain amount of years. Once that expires, |
| 10 | that property owner has city-owned land that was  |
| 11 | acquired and it's his right to rezone if he so    |
| 12 | chooses. Correct?                                 |
| 13 | MR. WRIGHT: That's correct.                       |

MR. WRIGHT: That's correct.

CHAIRPERSON REYNA: And the average amount of time for the use to exist, or to be restricted, is how long?

MR. WRIGHT: I could be wrong but I feel like it can range from ten to 20 years. I'd have to look and Francesco from our real estate group is kind of shaking his head, so I may be wrong about that. Do you have a better speculation on that? Okay.

CHAIRPERSON REYNA: Okay, I know that in our particular example, I increased it because it was a restriction of like five years.

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And we wanted to see a ten-year restriction, and we were able to agree to a ten year, luckily, but beyond the tenth year, I can't guarantee that there's going to be a business there that's going to employ and that there's going to be manufacturing use or industry use.

MR. WRIGHT: Do you ... and obviously I'm not really certain which project you're talking about, do you know that that property was sold below market value? Because there's a lot of instances where we're only making deducts because there is environmental remediation that needs to be done, and we don't want to take on that cost. So we do the appraisal and a lot of times it is sold at full market, and it is difficult sometimes with adjacent landowners, or we can make a case for a sole source to a non-profit group that's going to, you know, continue with a public benefit to sell it below market. But that really has, would drive how long the restriction is.

CHAIRPERSON REYNA: And, you know, going through this particular deal, how do I monitor it? There's no way to monitor, there isn't a database under the City of New York.

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| 2  | MR. WRIGHT: As long as there's a                   |
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| 3  | restriction on the property, we are monitoring it, |
| 4  | and of course you could talk to us about it, but   |
| 5  | of course this is also what you're looking to      |
| 6  | change.  |
| 7  | CHAIRPERSON REYNA: Correct.                        |
| 8  | MR. WRIGHT: About how you could.                   |
| 9  | CHAIRPERSON REYNA: You said it.                    |
| 10 | MR. WRIGHT: But I'm not sure why                   |
| 11 | you couldn't continue to look, as long as there's  |
| 12 | an active benefit, aren't we reporting this?       |
| 13 | MR. SPIELER: Yes, I mean, we if                    |
| 14 | the land sale still has a restriction, we do       |
| 15 | monitor it.  |
| 16 | CHAIRPERSON REYNA: And aside from                  |
| 17 | restricting and monitoring, it's a matter of       |
| 18 | having information available and accessible? And   |
| 19 | being able to hold accountable to what those       |
| 20 | restrictions were, and having the opportunity to   |
| 21 | see what could we do to incentivize for that       |
| 22 | particular sale of land, to continue to be         |

manufacturing and industry and not convert it into

residential, which would perhaps make three, four

times the amount of money than the city would have

| 2  | made. I want to just ask if there's any further    |
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| 3  | from our Committee members? I want to thank the    |
| 4  | Economic Development Corporation, Jason Wright and |
| 5  | Howard, your last name again?                      |
| 6  | MR. SPIELER: Spieler.                              |
| 7  | CHAIRPERSON REYNA: Spieler. Thank                  |
| 8  | you so much for joining us. I know that we're      |
| 9  | going to continue to have further discussions      |
| 10 | regarding what is the best approach. You said you  |
| 11 | are in design phase for                            |
| 12 | MR. WRIGHT: (Interposing) Our                      |
| 13 | existing database of just obviously consolidation  |
| 14 | of data and also making it much more easy          |
| 15 | CHAIRPERSON REYNA: (Interposing)                   |
| 16 | Uniform?   |
| 17 | MR. WRIGHT: Well, uniform, easier                  |
| 18 | to produce the local reports, the state and        |
| 19 | Council reports.                                   |
| 20 | CHAIRPERSON REYNA: And perhaps,                    |
| 21 | aside from offline conversations we could revisit  |
| 22 | this in a hearing where we can have further        |
| 23 | dialogue concerning where we're going to continue  |
| 24 | to achieve and a timeline when we could see this   |

actually come to fruition.

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like to thank you for the opportunity to speak at today's hearing on Intro 256, a local law which would address a few major, we see as two major deficiencies in the New York City Economic Development Corporation's annual reports on projects that provide discretionary benefits to employers in exchange for agreements to preserve, expand or relocate jobs to the city. Now, as you know, IBO's mission is to provide information and increase public participation with respect to budgetary decisions facing the city. And while IBO typically does not make specific policy recommendations, and if you remember from last week, I sort of ducked a question on that basis. We typically don't make policy recommendations, but we do make an exception on proposals which affect the budget process or access to information. And with this, keeping this in mind, we support Intro 256, it would greatly increase the usefulness and quantity of information available to elected officials, their staff, researchers, and the public, regarding an important use of city resources, and that is the provision of discretionary benefits as part of

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business incentive packages. The city commits a significant amount of money to these discretionary benefits. The total projected cost for the city, to the city, in present-value terms of the benefits provided to the 644 projects covered in the EDC local law 48 report for fiscal year 2009, that's the most recent report, the total value projected cost is \$852 million, and that figure excludes the cost of benefits provided to a number of ongoing projects that EDC is not currently required to include in the report, or not currently including in the report. And Intro would end the exclusion of these projects just mentioned, as well as make the annual reports easier to use. And the reports would, as others have testified today, and as I think you know from your own experience, the staff's experience, reports would become a lot easier to work with, if Intro 256 were passed, because the amendment to the city charter would explicitly require EDC to issue its reports in an accessible database format, such as Excel or some other spreadsheet or database program. This would greatly enhance the ability of researchers and others to work with and

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analyze the data, or as Bettina elegantly put it, "do the wonky stuff". Currently the reports are available only in PDF format, and to analyze the data researchers must convert it to some sort of database format, either by typing it in, or going through a lengthy process of transferring it electronically, and this is not a simple cut and paste operation. And not to compete with Bettina and her staff, but we know from personal experience just how many hours one can spend typing in data. Over the years IBO's staff and various interns have spent countless hours typing in data from all the EDC annual reports, starting with the first one in 1994, and yeah, we've cut corners, we haven't inputted all the data. had to select which data ahead of time we were going to enter in. there are times when I, gee, I wish we had entered this information all along. And one thing I want to, you know, just add to the remarks, it's not just the cost-benefit information that is in the little boxes to the right of the pages of the EDC report, I mean, it's not just manipulating those numbers, even the nonnumerical information like borough, block and lot

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number, whether or not a project has been terminated due to non-compliance, that sort of information is stuff you can work with empirically, you can sort out, you know, separate certain projects out of the set of projects you want to analyze. So it's, so the database format needs to cover not just the numbers, but the nonnumerical information as well. Just to summarize, if the annual reports were made available in database format, other, IBO and other researchers would be able to make more extensive use of the data and spend less time merely inputting it. other important change to Intro 256 would require EDC to report on all projects from the time when they begin to receive tax benefits, tax or other benefits, to when those benefits end. Under current law, only projects begun as of July 1, 2005, the start of fiscal year 2006, must be included in the annual reports, although EDC has testified they included some others. But only all those projects begun in 2006 and on are required to be included in the reports for the life of the projects, life being defined as all the years in which they're receiving some sort of benefits.

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For projects begun prior to fiscal year 2006, and those involving land sales, current rules require that they be included in the annual reports for only seven years. And under Intro 256, projects involving land sales would have to be included for a minimum of fifteen years. I'd also, I quess, stray from the remarks a little bit to echo Bettina's comments that sort of the land ... the projects that solely involve a land sale and no specific employment requirements or specific recapture provisions, I think those are maybe a separate case, and some sort of arrangement can be made for simpler but more complete tracking of all those projects. So I ... that's something worth exploring, in my opinion. In any case, by requiring the data to be provided for the duration of the projects, for the duration of when benefits are provided, Intro 256 would increase the number of projects included in future EDC annual reports, and thus provide a more complete picture of the fiscal cost and benefits of all the ongoing projects involving discretionary benefits. And this change is warranted, because there are many projects begun prior to 2006 that are scheduled to

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receive benefits for well more than seven years, some for 30, 40, and even 50 years. From the EDC annual reports themselves, it's not possible ... one thing I wanted to do before coming here was like count how many projects are still receiving benefits but they've dropped out of the picture from the reports because of the ... they've gone beyond seven years and they no longer need to be reported. And it sort of, that ... I sort of stopped trying to do that when I realized that up until 2005, the end date for all projects wasn't even reported in the local law 48 reports. And I had forgotten about that. So, but what I did do is go through the 2005 volume and do a cursory scan of all the 465 projects in that volume, and I found that as many as 310 projects, or 2/3, may not, are not required to be included in the upcoming 2010 report, the one that EDC is working on for January release, even though they may still ... these are projects that still may be receiving Some other projects in this 310 maybe benefits. have dropped out because of non-compliance. But the point is that there is a large number of projects that are still receiving benefits, even

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projects included in the 2005 volume that EDC is not obligated to report on. And in brief, any analysis of ongoing projects should include all projects still receiving benefits, regardless of when they were begun. I guess that's it for my remarks. Again, thank you for the opportunity to speak on behalf, or in favor of, Intro 256, and I'll take any questions you may have after the next speaker, I guess. Thanks.

MR. KELLERMAN: Good afternoon, thank you for allowing me to speak today, my name is Josh Kellerman, I'm with New York Jobs With Justice and Urban Agenda, and those two organizations are merging right now. New York Jobs With Justice has worked for about the last five years on statewide accountable economic development, and we have followed New York City's IDA very closely through that time, although we leave most of that work up to the good work of Good Jobs New York, and we focus more at the state I'm just going to summarize what I've written here and then try to respond to some of the questions that have been raised already during this meeting. We've released a report recently,

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New York Jobs With Justice and Urban Agenda, called "No Return on our Investment: the Failure of New York's Industrial Development Agencies", and I highly recommend that you take a look at that. It crunches a lot of the numbers that are provided by the state comptroller on industrial development agencies, which actually are quite comprehensive. And that's something that I would like to speak on that could be used as a model for the New York City EDC's data provision, because the state comptroller provides an Excel spreadsheet with very comprehensive raw data provided by the businesses that receive IDA subsidies, and it then makes it very accessible, very easy to crunch, it's provided publicly on their website, although it's exceedingly difficult And it could potentially reduce some of to find. the costs that the city would incur in compiling that data, because they would be able to essentially work with the state comptroller to use the data that's already being compiled by them, and then just add extra columns that essentially cover the increased areas of transparency in local law 48. That's one area and I don't, I'm not an

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expert on that, so I'm sure that there's a lot of details to be worked out, but there already is an example of this data being documented and reported on, and so that would be probably the first place that should be looked at. So Jobs With Justice and Urban Agenda come at economic development typically from a three-pronged approach. One is we hope for high business standards, wage standards, local hiring, that members of communities who have traditionally been disenfranchised from the economy have access to these jobs. We look at it through the lens, the second prong is accountability, that there are strong clawback measures, anti-pirating measures, so that cities aren't drawing businesses away from each other in competition, by offering greater subsidies and undermining our tax base, and then transparency, which is largely what we're here to talk about today. We are in support of the law, the amendment to local law 48, as proposed. Let's see, so the first part that I'd like to speak about is the report provided in PDF format, again I'll refer to the state comptroller. The state comptroller does provide a PDF report that is sort

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of the ... they've done all the number crunching, they've made their analyses, they've developed their cost benefits and they include the narrative and some of the compiled data in this PDF report, but they also alongside it provide the raw data. So the community groups and others who are interested in looking at that data can do their own numbers and come up with potentially some different conclusions, look at some different areas that maybe the comptroller may not have looked at. So this data is really important, and it's exceptionally important because of the impact that economic development has on our communities. It has the potential to do a great deal of good to our neighborhoods, from smart growth development, bringing in strong manufacturing, really helping to rebuild the middle class in our communities, and it also has the potential to undermine our communities through creating poverty-wage jobs, so the government has to pay twice, once to subsidize the business, and another time to subsidize the employees that can't make enough to get by. so, because of this impact that economic development has on our communities, communities

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need to be involved in this process, and the only way that they can begin to be involved is through adequate information. And so local law 48 really gets at that. Providing the raw data is very important through something like an Excel spreadsheet, and then the, let's see, the other component of providing data throughout the life of the subsidy is extremely important. At the state level, the only data that we can actually access at the state level that's useful goes back to 2003, and that's because the reporting requirements were so lax up until that point, that any data provided before then is unreliable. And so we really only can go back that far to do comparisons of data and see the trends of economic development in the state. And so I assume there will be a similar problem at the city level when you start looking back to 1999 and before that, there may be data. I mean, sure there's data, but it's just the reporting is so disparate, the requirements were very limited and so it might, even though we could get data, it might be just not very worthwhile. That's not to say that we shouldn't look into it and see what can be useful

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and to really push that, but it's also very important to focus on, you know, where, when did they really start reporting data that is verifiable and useful and go back to that date and compile that and put it into one database that's useful. Again, the state comptroller has done it, it's available, we use it every year, and it should be a ... and so therefore the city should be able to do it as well. We have a suggestion at the state level for mapping subsidies, similar to how they did the stimulus tracker, where you can essentially go onto that government web page and you click on locations and it brings up all the different stimulus projects that have been done in the area, and I think that that's a very, it's an exceptional website, and I think a website could be modeled after that, if we are talking about actually doing a map. I think that the PARIS system is a reporting system that has recently been implemented, it's called ... it's the Public Authority's Reporting Information System, something along those lines. Yes, the PARIS system, and all businesses who receive IDA subsidies are required to report through that

| 2  | system, and so the data is being streamlined into  |
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| 3  | this one uniform system that therefore is much     |
| 4  | easier for IDA's and the EDC to access, and it's   |
| 5  | also compiled in one place. So that would, I       |
| 6  | think that limits some of the it reduces, I        |
| 7  | think, the strength of the argument that this is   |
| 8  | going to be really costly and expensive to compile |
| 9  | this information. It's really already being done.  |
| 10 | And yeah, I guess that I will leave it at that. I  |
| 11 | think that it's very important that we begin       |
| 12 | tracking information on access to economic         |
| 13 | development for minority and women business        |
| 14 | owners. That's a really important recommendation   |
| 15 | that we're making at the state level as well. And  |
| 16 | also getting more specific into the local hiring   |
| 17 | in communities and who's being hired and who       |
| 18 | actually has access to these jobs, is all data     |
| 19 | that's very relevant. So thank you for your time.  |
| 20 | CHAIRPERSON REYNA: Thank you very                  |
| 21 | much. I just want to ask, concerning the MWBE      |
| 22 | portion, I'm not too sure the reason that was      |
| 23 | explained as to MWBE's not being part of the       |
| 24 | reporting through EDC, but is that a failure of    |

legislation or just an oversight?

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| 2  | MR. JACOBS: It's certainly not                     |
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| 3  | required by, under current law, so if so if it     |
| 4  | was thought about in the past, and for whatever    |
| 5  | reason it was decided not to include that in local |
| 6  | law 48, which had revised local law 69, then you   |
| 7  | know, that would be the reason. Whether or not     |
| 8  | it's something that can be done easily or what the |
| 9  | cost would be, and I'm not sure.                   |
| 10 | CHAIRPERSON REYNA: Michael, as far                 |
| 11 | as the MWBE and the reporting aspect in relation   |
| 12 | to the projects that EDC is required to monitor,   |
| 13 | the MWBE, is it your recommendation it should be   |
| 14 | added to Intro 256, to fill that hole? Or it's     |
| 15 | not even necessary?                                |
| 16 | MR. JACOBS: I don't think, I don't                 |
| 17 | think we even considered it, so we don't really    |
| 18 | have a recommendation on that. I think that's      |
| 19 | something obviously                                |
| 20 | CHAIRPERSON REYNA: (Interposing)                   |
| 21 | Ongoing dialogue.                                  |
| 22 | MR. JACOBS: Yes, when you have                     |
| 23 | your discussions with EDC and it's something to    |

consider, and you consider what's possible and

what, from when and yeah, I think it's obviously

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2 something to consider.

CHAIRPERSON REYNA: Josh, I don't know if you wanted to say something.

MR. KELLERMAN: Yeah, do you mind?

CHAIRPERSON REYNA: No, not at all.

MR. KELLERMAN: I think that it's exceptionally important that we have the ability to determine whether our economic development dollars are being spent in a way that actually builds our communities in a way that we want. IDA's are public authorities, which means that they are not a state agency, so they're like a step or two removed from public accountability as a result. And so we need to have certain limitations on that, certain sort of accountability measures that allow community groups outside of the traditional sort of state agency method of governance to actually impact the decisions that are being made. And if we can't actually see that the money is being spent, we can't ... if there's no data to tell whether the money is being spent in one way or another, then it's hard to make an argument on that, it's hard to be involved in that decision making, as to

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| whether we should be actually spending mo | re money |
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| on MWBE's or not. So the information is   |          |
| necessary, and I think almost every commu | ınity    |
| group would say the same.                 |          |

CHAIRPERSON REYNA: I agree, I don't think we disagree with the information, what I find very difficult is to understand that, you know, we have an MWBE law that was passed, but it's not applicable to, or it's forgotten, or it's not complied with, and so you know, do I include it in Intro 256, as part of the reporting accountability aspect, or is this going to be done, because they're following the law from the MWBE that we had passed?

MR. KELLERMAN: Yeah, I would see it as simple as in the reporting that each business has to do through the PARIS system. You have another little toggle box that says, "I am an MWBE or not", and then that would give us the data that we would need to see how many of the actual businesses that are being funded are part of that.

CHAIRPERSON REYNA: And that checkoff box should be part of which document?

MR. KELLERMAN: It should be part ...

it should be legislated, and it should be a part of the actual reporting requirements through the PARIS system. Or, I don't know if New York City has like a sort of stiffer or a stronger PARIS system, because there are some ... New York City requires more reporting than at the state level, but I'm sure it could be legislated to simply be included in there.

CHAIRPERSON REYNA: I know that we're joined by Howard from EDC, the compliance unit, I don't know if that's something that is asked right now, and if you're going to answer that, can you go to the microphone? Thank you. You could stay there, Josh.

MR. SPIELER: Okay, just repeat the question, so I'm sure--

CHAIRPERSON REYNA: (Interposing) I just wanted to understand, the MWBE component because, you know, it's almost like a failure of understanding that the law is applied no matter what, so we have an MWBE law, but we're not asking the question in the paperwork, and therefore we can't comply with the law if we're not asking, and so is MWBE part of your reporting compliance

| 1  | COMMITTEE ON SMALL BUSINESS 8                     |
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| 2  | efforts?  |
| 3  | MR. SPIELER: I'm, just to clarify,                |
| 4  | I'm not an expert. So I can tell you it's not     |
| 5  | required as per local law 48, and it's not        |
| 6  | required in the PARIS system, so I don't          |
| 7  | personally track it. To what I understand, there  |
| 8  | is a department or person at EDC, someone who     |
| 9  | does  |
| 10 | CHAIRPERSON REYNA: (Interposing)                  |
| 11 | The procurement officer.                          |
| 12 | MR. SPIELER: Yes, who does monitor                |
| 13 | it.   |
| 14 | CHAIRPERSON REYNA: Uh huh.                        |
| 15 | MR. SPIELER: And you know, the                    |
| 16 | questions would be best answered by them, I just  |
| 17 | don't want to speculate. Speaking for myself, I   |
| 18 | do not track it, it is not a requirement to local |
| 19 | law 48, it's not a requirement to the state, it's |
| 20 | not a requirement in the IDA agreements that I    |
| 21 | monitor. So I don't personally monitor it, but    |
| 22 | that's not to say someone else for a different    |
| 23 | purpose at EDC doesn't monitor it, I believe they |

do, but I do not. It is not part of our staterequired reports, it's not required of our report

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| Τ  | COMMITTEE ON SMALL BUSINESS 83                    |
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| 2  | to the City Council in the form of local law 48.  |
| 3  | CHAIRPERSON REYNA: Okay. and as                   |
| 4  | far as the examples of what you had referred to,  |
| 5  | Michael, in your testimony, regarding the ongoing |
| 6  | projects that EDC is not currently required to    |
| 7  | include in the report, if you could just give us  |
| 8  | an example of that.                               |
| 9  | MR. JACOBS: I believe, actually I                 |
| LO | was going to pull out some examples, but the few  |
| 11 | that I went to at first were projects that had    |
| L2 | been discontinued for non-compliance. So I think  |
| L3 | Bear Stearns would be one, the most obvious. I    |
| L4 | can get, you know, give you other examples in     |
| L5 | writing. I mean, what I did was go through the    |
| L6 | 2005 volume, or annual report, and which          |
| 17 | technically, correct me if I'm wrong, Howard, was |
| L8 | not produced under local law 48. Local law 48     |
| L9 | started, applied to 2006?                         |
| 20 | MR. SPIELER: I think it was passed                |
| 21 | in 2005, and it started in 2006.                  |
| 22 | MR. JACOBS: Right.                                |
| 23 | MR. SPIELER: But my understanding                 |

is that we report back to 1999, and we haven't

dropped off since. So I believe what was seven

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| Τ  | COMMITTEE ON SMALL BUSINESS 89                     |
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| 2  | years old at the time the law was passed, was, and |
| 3  | still is, included. I believe, I don't have my     |
| 4  | notes in front of me.                              |
| 5  | MR. JACOBS: Okay.                                  |
| 6  | MR. SPIELER: I do not believe that                 |
| 7  | our reporting starts with 2005. I believe,         |
| 8  | because I think Bettina showed me an example of    |
| 9  | the Bear Stearns in 1999, so we don't so I         |
| 10 | believe the oldest deals in local law 48 are       |
| 11 | currently 1999. Nothing older?                     |
| 12 | CHAIRPERSON REYNA: Bettina, can                    |
| 13 | you come to the microphone? And everybody can      |
| 14 | stay there, it's just that we're adding people.    |
| 15 | MR. SPIELER: I'm thinking I should                 |
| 16 | have left when my boss left.                       |
| 17 | CHAIRPERSON REYNA: Pull up a                       |
| 18 | chair.   |
| 19 | MS. DAMIANI: Sorry. This has                       |
| 20 | actually been a good problem that we've had at     |
| 21 | Good Jobs, because they do put in deals longer     |
| 22 | than local law 48 requires. We're just not quite   |

than local law 48 requires. We're just not quite sure if it was ... we're under some impression that it might be fiscal year 1998, but then everybody here is saying '99, I know this is kind of

because there are deals that far exceed the seven

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MR. SPIELER: Understood, yes.

CHAIRPERSON REYNA: And the, in the same testimony, Michael, you had referred to 310 projects that may not be included in the upcoming

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| 2 | 2010 report, though they may still be receiving  |
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| 3 | benefits. And what I'm trying to understand is,  |
| 4 | why wouldn't they be included if they're still   |
| 5 | receiving benefits? Because it only goes back to |
| 6 | 1999?  |

MR. JACOBS: I need to look, well certainly in the recent volumes of the local law 48 reports, I've noticed that projects going back as far as, I don't know when exactly, but 1999 sounds correct, from my general memory. certainly noticed that there are projects that are still on the books. I've also noticed projects that are no longer reported on, that started around that time.

CHAIRPERSON REYNA: That time as in?

The late '90's, early MR. JACOBS: 2000's. So what I went through the 2005 volume and looked for projects that had begun, had begun earlier ... what was the cutoff date? I looked for projects that were going beyond 2010, whose benefits were, you know, to lapse beyond 2010, but had been, you know, already reported on for ... but whose seven years would have been up before 2010.

| 2  | CHAIRPERSON REYNA: Right. And I                    |
|----|--|
| 3  | just wanted to ask Howard, is, you know, Jason had |
| 4  | mentioned there's no grandfathering. Would the     |
| 5  | language 'grandfathering' capture the 310 projects |
| 6  | that Michael is mentioning?                        |
| 7  | MR. SPIELER: First of all, I don't                 |
| 8  | know if the number is 310, actually it's a         |
| 9  | question, could I ask Michael a question?          |
| 10 | CHAIRPERSON REYNA: Yes.                            |
| 11 | MR. SPIELER: Is the 310 supposed                   |
| 12 | to signify the number of projects that are still   |
| 13 | active, meaning they still have an agreement with  |
| 14 | the city, yet fall outside of the scope of the     |
| 15 | current local law 48, even with our what we call   |
| 16 | the extra reporting, you're saying they're still   |
| 17 | there are another 310? I don't                     |
| 18 | MR. JACOBS: (Interposing) I                        |
| 19 | MR. SPIELER: (Interposing) I just                  |
| 20 | want to understand what this scope of 310 is.      |
| 21 | MR. JACOBS: The 310 does not                       |
| 22 | include those that may be what you call the extra  |
| 23 | reporting. I was trying to get at the potential    |
| 24 | number of projects that EDC would not be required  |
| 25 | to report on, and I know, with the full awareness  |

| that you do report on some that technically are    |
|--|
| not, or legally are not, required to report on.    |
| It includes those projects that would not, they    |
| would not be required to report on, either because |
| the seven years are up, the seven years of         |
| because they started before the they started       |
| before July 1, 2005, and thus are not, under the   |
| current law, they don't have to be reported on for |
| more than seven years, or because they may not     |
| they may have dropped out, because of non-         |
| compliance. And that is a significant number.      |
| MR. SPIELER: I don't know if the                   |
| number is 310, but I think clearly your point is,  |
| how many projects have an obligation or are        |
| receiving benefits that aren't on the report. And  |
| I believe Councilwoman James asked us for that     |
| list, and if she didn't, would you like me to      |
| provide you that list?                             |
| CHAIRPERSON REYNA: That is exactly                 |
| what I'm asking you to provide us. And I would     |
| really appreciate you answering that question.     |
| MR. SPIELER: We will get you that                  |
| list.  |
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CHAIRPERSON REYNA: Fantastic. And

| 1  | COMMITTEE ON SMALL BUSINESS 94                     |
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| 2  | in local law, proposed local law 256, we would be  |
| 3  | capturing  |
| 4  | MR. SPIELER: (Interposing) Right,                  |
| 5  | I guess one of the                                 |
| 6  | CHAIRPERSON REYNA: (Interposing)                   |
| 7  | whatever number that is.                           |
| 8  | MR. SPIELER: Yes. That's my                        |
| 9  | understanding.                                     |
| 10 | CHAIRPERSON REYNA: Okay. And for                   |
| 11 | Josh, I just wanted to understand the how far in   |
| 12 | time, you had mentioned I think you answered the   |
| 13 | question already, does the state comptroller       |
| 14 | compile data? I think you said 2003, but is that   |
| 15 | correct?   |
| 16 | MR. KELLERMAN: There's data there                  |
| 17 | that goes farther back than that.                  |
| 18 | CHAIRPERSON REYNA: Okay.                           |
| 19 | MR. KELLERMAN: But in doing the                    |
| 20 | review of that data, we found that it's            |
| 21 | unreliable.  |
| 22 | CHAIRPERSON REYNA: So they went                    |
| 23 | back as far as?                                    |
| 24 | MR. KELLERMAN: I think that you                    |
| 25 | can actually find raw data back to 2000 or so, but |

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| they've been releasing reports since probably the |
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| '80's, or definitely the '90's, on IDA's. It's    |
| just the reports are the PDF's that only provide  |
| you their snapshots of what the numbers mean.     |

CHAIRPERSON REYNA: Correct.

MR. KELLERMAN: Rather than

actually- -

CHAIRPERSON REYNA: (Interposing)

Manipulative data.

MR. KELLERMAN: Yes. Yes, and verification is one of our key issues as well. Ι think New York City didn't release data on something like 17,000 jobs in the city in 2008, because they couldn't actually verify that those businesses had reported properly on their data. And so there could have been 17,000 more jobs created in the city, but we just ... but it couldn't actually be proved, and so the New York City IDA actually made the step to say, instead of reporting these 17,000 jobs to the comptroller, we're just going to take the hit, say we didn't actually create them, because we couldn't verify them. So there's some verification issues that are very relevant to the business reports in the

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| PARIS system and then IDA has to, or the EDC ha | ıs |
|---|----|
| to have the capacity to go back to that busines | SS |
| and actually, potentially do an audit, you know | √, |
| it is I mean, this data is quite complicated.   |    |

MR. SPIELER: Can I make a comment?

CHAIRPERSON REYNA: Yes, Howard.

MR. SPIELER: I really should have left when my boss left. I know that--

CHAIRPERSON REYNA: (Interposing) I love the fact that you stayed. That's what I like.

MR. SPIELER: So what he's

referring to was a paragraph on page one or two of a report put out either by the office of the state comptroller or the authority budget office, and the example was one project that was on the 2007 report, and not from the 2008 report, but what ... but what that report left out is, this particular company was no longer contractually obligated to report employment to us, they didn't have an active bond or agreement. That is why we didn't collect it. So the way it is worded in the report, it said, "Company X was on the 2007 report, and not 2008". What was not mentioned

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was, they were not obligated, they didn't have an agreement, and we wouldn't ... we've established earlier, we don't collect employment information if there's no agreement. And that's why in this particular case it wasn't listed. And that was not part of the report that was put out by I forget which state entity it was. But it was a large of projects, it was specifically cited in this report, but I can tell you that company was not reported the next year, because they didn't have a contractual obligation to report it to us. Their bond was no longer ... their bond was paid off, and the obligation wasn't there. So of course we don't report on any company that we don't collect from, and we don't collect if there's no obligation. So it shouldn't have been on the report the next year. There was no obligation to report it to us. MR. KELLERMAN: That's good

MR. KELLERMAN: That's good information. And so it still doesn't deny the fact that there is verification issues with businesses sort of ... businesses that are the foxes protecting the henhouse, when this, in the reporting process. And a lot of the numbers,

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| particularly as you go farther back, but even      |
|--|
| today there are verification issues with the data, |
| 50   |

CHAIRPERSON REYNA: Right. I'm going to have Margaret Chin ask a question.

COUNCIL MEMBER CHIN: Yeah, I just have a brief question. Since you were mentioning that Joshua mentioned that the state comptroller's office has some of this information online, whether the city controller, would they also capture some of this information, since the city controller signs contracts and do they have this information?

MR. SPIELER: I can actually answer it, probably. So the authority budget office and the office of the state comptroller collaborated on the database called PARIS, Public Authority Reporting Information System, and the New York City IDA is required to enter the information into that. It is completely separate from the city's controller's office, there is no connection that I'm aware of at all. This is state-legislated, and I believe state-funded.

COUNCIL MEMBER CHIN: Okay, so

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| 2 | whatever reporting | is only  | to | EDC, | because | you | are |
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| 3 | responsible for co | mpliance | ?  |      |         |     |     |

MR. SPIELER: Speaking generally, there are two reporting requirements. There's a reporting requirement to the state, and then there's local law 48, which is the reporting requirement to the city. And they are different. There's some overlap, but there's a lot that's different.

COUNCIL MEMBER CHIN: What about the part that was mentioned earlier, in terms of collecting the different data? In terms of the types of jobs being created, whether it's communities, whether it's living-wage jobs, or whatever, are those information required right now?

MR. SPIELER: That is not a requirement for the state.

MR. KELLERMAN: There's a column in the state data on salary, so the PARIS did implement in the last reporting year that we have access to, which is 2008, where there is a salary requirement, however the data was totally incomprehensible, people were reporting on average

salaries or max salaries, or total salaries for
the entire business, so it was uncomparable and so
it will, supposedly the reporting will improve
next year and as we go on for salaries. However,
there is no living wage requirement, there are no
wage mandates within the legislation creating
IDA's. so therefore, they do not have to actually
meet a certain wage in their reporting, or in the
job creation. It's simply job creation or job
retention, not quality of job.

COUNCIL MEMBER CHIN: So if we want those specific data, then we would have to mandate it or require it from the different contracts that are being signed?

MS. DAMIANI: I do want to emphasize that the current local law 48, the EDC and the IDA have been complying with this, they do list wage ... ranges of wages on projects, if they have ... and this is if we had all we really wanted was we would also include the smaller firms too, but the legislation, local law 48, mostly focuses on the large corporations, so ... and I think the Bear Stearns slide that I had up there does mention that basic information of, it's under

\$25,000 and then it ranges all the way up to
\$50,000. So we get a sense of the wages, maybe
whether they're not living wage, I mean, there's
lots of other information that would make it hard
for us to say whether the company is creating
living wage jobs or not. But that's just not, I
mean actually that's not a priority for the EDC.
Their priority is to keep companies here so that
we can collect taxes based on their employees and
other standards, I mean, this is a philosophical
difference we've had with them for a long time.
It's not a priority for them, so they're not going
to keep track of those.

MR. JACOBS: Also, in the local law 48 reports now there's information on the percentage of the work force, the jobs that are being created or retained, the percentage that are full-time versus part-time percentage that are receiving benefits, and not ... and I don't know exactly how the benefits are defined, but and also the percentage that are city residents or not. And the percentage that are city residents has a great ... has a ... is very important for doing any sort of analysis of the fiscal cost, because if

| 2                          | you're paying wages to city residents, that  |
|----------------------------|--|
| 3                          | provides income tax revenue for the city, and, you   |
| 4                          | know, and not only that, presumably well, not  |
| 5                          | presumably, residents will spend a greater portion   |
| 6                          | of their money locally, thus stimulating the   |
| 7                          | economy, so that, you know, while there isn't  |
| 8                          | information on average wages or living wages,  |
| 9                          | however you want to define it, there is  |
| 10                         | information about, you know, the work force and  |
| 11                         | some of their characteristics. And I think that's  |
| 12                         | important stuff, at least for fiscal analysis,   |
| 13                         | which we do.   |
| 14                         | COUNCIL MEMBER CHIN: Are there any   |
| 15                         | - last question - are there any additional   |
| 16                         | information that we might be able to collect that  |
|                            |  |
| 17                         | will be helpful? More specifically?  |
| 17<br>18                   |  |
|                            | will be helpful? More specifically?  |
| 18                         | will be helpful? More specifically?  MR. SPIELER: Are you asking me?   |
| 18<br>19                   | will be helpful? More specifically?  MR. SPIELER: Are you asking me?  COUNCIL MEMBER CHIN: Any one of  |
| 18<br>19<br>20             | will be helpful? More specifically?  MR. SPIELER: Are you asking me?  COUNCIL MEMBER CHIN: Any one of you?   |
| 18<br>19<br>20<br>21       | will be helpful? More specifically?  MR. SPIELER: Are you asking me?  COUNCIL MEMBER CHIN: Any one of  you?  MR. JACOBS: Did you ask, is there                   |
| 18<br>19<br>20<br>21<br>22 | will be helpful? More specifically?  MR. SPIELER: Are you asking me?  COUNCIL MEMBER CHIN: Any one of  you?  MR. JACOBS: Did you ask, is there  any information? |

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range.

local community, right? When we talk about jobs, right now we have full-time jobs, part-time jobs, jobs with benefits, not talking about salary

MR. SPIELER: This is my personal opinion, but if it's not required in their agreement, and we start asking very detailed information, I don't know how successful we'd be in getting it. If the legislation was passed, we'd do our best to comply. But if we asked every project company for the zip code of every one of their employees, we're talking about 135,000 zip codes, and I don't know ... certainly if it's the law we would try to comply, but if it's not required in their agreement, I'm not sure how successful I would be in collecting it. It's my job to collect data, so I, typically when it's a requirement, it's much easier for me. So maybe this is something that would be ... again, my opinion, if it's specifically written into law and into our agreements, sure, we would have more success in collecting it, in my opinion. But it's nothing we collect now or are we required to collect it.

| 2  | MS. DAMIANI: I agree, it would be                  |
|----|--|
| 3  | difficult for them to start asking that. And       |
| 4  | Michael, tell me if I'm wrong, the state already   |
| 5  | knows this, right? I mean, the state has the       |
| 6  | sense of what kind of employees, you know, the     |
| 7  | wages of certain employees and zip codes and       |
| 8  | things along those lines. So if there is a way to  |
| 9  | try and figure this out more broadly, it might not |
| 10 | be as company-specific as some of us would like,   |
| 11 | but I think to try and figure out the broad        |
| 12 | implications of the employees at a particular      |
| 13 | company would just, would take, I admit, probably  |
| 14 | some heavy lifting with state officials. But that  |
| 15 | information is out there, I'm not saying we need   |
| 16 | to know it name-by-name, because I understand      |
| 17 | there's, you know, privacy issues. But if you      |
| 18 | want to get a better sense of the                  |
| 19 | MR. JACOBS: (Interposing) Bettina,                 |
| 20 | are you referring to tax return information, or    |
| 21 | what? When you said the state has this             |
| 22 | information.                                       |
| 23 | MS. DAMIANI: Sure.                                 |
| 24 | MR. JACOBS: The unemployment                       |
| 25 | insurance  |

MS. DAMIANI: (Interposing) The people that pay ... exactly, the unemployment insurance, yes.

COUNCIL MEMBER CHIN: But I think, you know, this is something to really consider, in terms of giving away, you know, tax subsidies to companies that in their reporting we should be able to collect the useful data for us to really do the analysis of are we creating jobs in our local community, are we creating good jobs with benefits. So we'll have to work on that. Thank you, Madam Chair.

MR. JACOBS: Just unfortunately, I don't think the unemployment insurance information would give you that form. Employers are required to report on a quarterly basis the total number of employees they had and the total salary, total wages paid. So you can get a good idea of the average wage per ... or average earnings per worker, that doesn't tell you whether they're full or part time, and it doesn't give you the idea of the distribution. You could have a few people at the top making a lot of money, and everyone else not making much money, or it could be evenly

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| 2  | distributed. We can't get that information I       |
|----|--|
| 3  | think that you'd be interested in from the         |
| 4  | unemployment insurance forms, let alone zip codes. |
| 5  | MR. KELLERMAN: And we've been                      |
| 6  | working on a list to improve the reporting         |
| 7  | requirements at the state level, and I'd be happy  |
| 8  | to provide you with that over the next few days.   |
| 9  | CHAIRPERSON REYNA: Josh, I missed                  |
| 10 | that part. You're going to provide                 |
| 11 | MR. KELLERMAN: (Interposing) Yeah,                 |
| 12 | I will provide you all with a list of actually     |
| 13 | those reporting requirements that we think should  |
| 14 | be additional to what's already being provided.    |
| 15 | CHAIRPERSON REYNA: Thank you. I                    |
| 16 | just wanted to share, you know, the Vornado        |
| 17 | project, 15 Penn Plaza, really opened eyes on the  |
| 18 | Land Use Committee concerning dialogue with        |
| 19 | developers who are claiming economic development   |
| 20 | in their land use developments and opportunities.  |
| 21 | And, you know, engaging with them in understanding |
| 22 | what are some of job hirings, as far as, you know, |
| 23 | MWBE procurement opportunities and local           |
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workforce, what zip codes do people come from.

And they were more than happy to give us that

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information, and to their surprise, I don't think they ever had the opportunity to analyze their company to that gritty detail, but it was helpful to see and appreciate the workforce, the local workforce in the City of New York, and the amount of procurement that they do have with MWBE's and how opportunity is there to expand that venue. changing the culture is necessary, but if it's not part of what you're asking, it will never, the culture will never change and become what it is you're trying to achieve, which is a healthy economy, a diverse economy. And so I hope that, you know, the exchange of this information will allow us to transition Intro 256, considering a lot of these aspects. You know, the zip codes are to me one of the basic tools that we can use to monitor and map out our workforce to see where people are being hired, where there's unemployment rates, and how these opportunities are affecting these unemployment rates. You also have structurally unemployed, chronically unemployed, who are not reporting to the unemployment division as far as benefits are concerned, so we lose that population. but reconnecting them back into the

| workforce is just as important, and if we don't    |
|--|
| know where to reconnect with, then we're going to  |
| operate in a vacuum, and you know, the goal of 256 |
| is to provide another opportunity for us to use a  |
| tool that will allow us to behave in such a        |
| fashion that can provide a culture that's          |
| beneficial, not just to companies, but also to a   |
| workforce that exists, and one that can            |
| potentially become. Having said that, I want to    |
| thank everyone, I look forward to Howard getting   |
| back to us on multiple agreed information that     |
| you're going to get back to us on, but we will     |
| help you by making sure that our legal counsel     |
| puts everything in a format that you can track and |
| are able to answer and not fail to answer any one  |
| of those particular asks.                          |
| MR. SPIELER: It will be my                         |

MR. SPIELER: It will be my pleasure.

CHAIRPERSON REYNA: Thank you,
Howard. Thank you to the rest of the panel for
your attendance and testimony. To my colleagues
who generously stayed, Council Member Chin, thank
you. And to counsel, Matthew Hickey and Kris
Sartori, I appreciate all the work you put into

I, Richard A. Ziats, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

P.O. O. Don's

| Signature | (Curties )        |  |  |  |
|-----------|-------------------|--|--|--|
| Date      | November 29, 2010 |  |  |  |