1 COMMITTEE ON WOMEN & GENDER EQUITY 1 2 CITY COUNCIL CITY OF NEW YORK 3 ----- Х 4 TRANSCRIPT OF THE MINUTES 5 Of the 6 7 COMMITTEE ON WOMEN & GENDER EQUITY 8 -----Х 9 Tuesday June 14, 2022 Start: 10:23 AM 10 Recess: 12:19 PM 11 HELD AT: HYBRID HEARING - Council Chambers 12 City Hall 13 B E F O R E: Hon. Tiffany L. Cabán, Chair 14 COUNCIL MEMBERS: 15 James F. Gennaro 16 Jennifer Gutiérrez Kristin Richardson Jordan 17 Kevin C. Riley Althea V. Stevens 18 19 20 21 22 23 24 25

1 COMMITTEE ON WOMEN & GENDER EQUITY 2 2 A P P E A R A N C E S 3 Cecile Noel Commissioner at Mayor's Office To End Domestic And 4 Gender-Based Violence 5 Hannah Pennington, Deputy Commissioner at Mayor's Office To End 6 Domestic And Gender-Based Violence 7 Nicole Teyuca, Community Engagement Senior Coordinator at 8 Translatinx Network 9 Eileen Maher, Civil Rights Union Leader at VOCAL-NY 10 Catherine Shugrue dos Santos, 11 Deputy Executive Director at New York City Anti-Violence Project (AVP) 12 Michael Polenberg 13 Vice President of Government Affairs at Safe Horizon 14 Emily Miles, 15 Executive Director at NYCAASA - The New York City Alliance Against Sexual Assault 16 Gabriela Sandoval Requena, 17 Senior Policy Analyst, New Destiny Housing 18 Tatiana Hill, Director of Organizing and Advocacy Women's 19 Community Justice Association 20 Rachel Braunstein, Director of Policy, Her Justice 21 Aaron Stern, 2.2 Manager of Grants and Foundation Relations with Joe Torre Safe at Home Foundation 23 Shaina Weisbrot, 24 Equal Justice Works, Legal Fellow at Day One 25

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2	APPEARANCES (CONTINUED)	
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1	COMMITTEE ON WOMEN & GENDER EQUITY 4
2	SERGEANT AT ARMS: Good morning, ladies and
3	gentlemen, and welcome to the New York City Council's
4	Committee on Women and Gender Equity. Please silence
5	all electronic devises at this time. Anybody that
6	would like to send in testimony, you can email it to
7	us at testimony@council.nyc.gov. Again that is
8	testimony@council.nyc.gov.
9	Chair Cabán, we are ready to begin.
10	CHAIRPERSON CABÁN: Thank you. [GAVELING IN]
11	[GAVEL SOUND]. Thank you for joining us today. My
12	name is Tiffany Cabán, uh, my pronouns are she/her,
13	and I am the chair of the Committee on Women and
14	Gender Equity. It's time that we did right by
15	survivors. This session, The Committee on Women and
16	Gender Equity has been uncovering the barriers to the
17	accessing services that survivors face. We have
18	heard from courageous survivors who testified before
19	us telling us their personal stories and identifying
20	the institutional and policy based factors that
21	contributed to their lack of access to the services
22	we owe them. I am committed to removing these
23	barriers and proactively establishing the programs
24	that survivors say that they need. That is why it is
25	

1COMMITTEE ON WOMEN & GENDER EQUITY52so important that we pass this Support Survivor's3legislative package. It consists of three items:

4 Intro 0153-2022, a program that addresses the 5 economic precarity that again and again, we have heard from survivors is a central barrier to their 6 7 leaving dangerous situations, accessing the services they need, and beginning to heal. It does this by 8 9 providing low-barrier, urgently accessible grants to survivors for housing, medical, counseling, legal, 10 11 and other immediate expenses and services, which 12 could range from moving costs to mobile phone costs, 13 to costs associated with developing a safety plan and 14 more.

15 Intro Number 154 is an online portal and a 16 written resource guide where all of the services 17 offered by every agency and CBO are clearly laid out, 18 uh, community based organization, clearly laid out in 19 all of the major languages, including Braille, all in 20 one place. And this addresses the problem of access 21 that often arises even when the City already offers the service a survivor needs; since different 2.2 23 programs are housed in different departments and organizations, it is often hard to find out about, 24

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 locate, and access the service a given survivor
 needs.

4 Resolution, a resolution in support of a state bill to provide paid leave to survivors. Like the 5 vast majority of my fellow New Yorkers, I support 6 7 universal paid leave; however, even if that takes a while to win that, there are certain sets of people 8 9 we all should able to agree require immediate attention, including survivors of domestic, intimate 10 11 partner, sexual, and gender-based violence. For the sake of survivors, as well as their loved ones and 12 coworkers, we should not be forcing them to work amid 13 the trauma of violence. 14

For too long the City has cynically used violence... Has used violence survivor's trauma and pain merely as a pretext to ramp up policing, prosecution, and incarceration, leaving the actual survivors without access to the services and the protections that they need no longer.

I would also like to thank my Chief of Staff, Stephanie Silkowski; my Legislative Director, Madhuri Shukla; my Communications Director, Jesse Myerson; as well as the committee staff for their work in preparing this hearing , uh, and I would also like to

1	COMMITTEE ON WOMEN & GENDER EQUITY 7
2	recognize the members of the committee who are
3	present: Council Members Stevens, and Richardson
4	Jordon, and with Oh, I also want to acknowledge
5	and thank Brenda McKinney, Counsel, and Anastasia
6	Zimina, Legislative Policy Analyst.
7	And, I am going to turn it to the Committee
8	Counsel to administer the oath.
9	COMMITTEE COUNSEL: Thank you, Chair.
10	Uh, Commissioner, members of the administration,
11	if you can please raise your right hands?
12	Do you affirm to tell the truth, the whole truth,
13	and nothing but the truth, before this committee, and
14	to respond honestly to council member questions
15	today?
16	COMMISSIONER NOEL: Yes.
17	DEPUTY COMMISSIONER PENNINGTON: Yes
18	COMMITTEE COUNSEL: Thank you, and with that we
19	can turn to the administration's testimony,
20	Commissioner?
21	COMMISSIONER NOEL: Good morning, Chair Cabán and
22	Members of the Committee on Women and Gender Equity.
23	I am Cecile Noel, Commissioner of the Mayor's Office
24	to End Domestic and Gender-Based Violence or ENDGBV.
25	I am joined by Deputy Commissioner Hannah Pennington.
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1COMMITTEE ON WOMEN & GENDER EQUITY82Thank you for the opportunity to speak with you about3access to services for survivors of domestic and4gender-based violence (DV/GBV) in New York City.

5 ENDGBV partners with numerous City agencies and 6 over 100 non-profit providers and community 7 stakeholders to implement innovative initiatives -8 like the New York City Family Justice Centers.

9 Our agency directly manages a contract portfolio 10 of prevention and intervention programming, builds 11 capacity for agency staff and community members to 12 identify and respond to domestic and gender-based 13 violence through outreach and training, and develops 14 policies and best practices to strengthen the City's 15 approaches to these issues.

We collaborate with City agencies and community stakeholders to reduce barriers and ensure access to inclusive services for survivors of domestic and gender-based violence, including intimate partner and family violence, sexual violence, stalking, human trafficking, and other forms of GBV.

ENDGBV is committed to ensuring survivors have knowledge and access to the many city and communitybased services New York City has to offer.

1 COMMITTEE ON WOMEN & GENDER EQUITY 9 2 In 2018, ENDGBV launched NYCHope - a web-based 3 portal that provides educational materials and 4 comprehensive information on services available to 5 survivors. In developing NYCHope, ENDGBV partnered with Cornell Tech to ensure the development of an 6 7 accessible platform that also protects survivor 8 privacy and security. During development, ENDGBV 9 consulted with domestic and gender-based violence services providers, New York City agencies, and 10 11 survivors of domestic and gender-based violence. 12 Survivors also participated in user testing to 13 evaluate the platforms' accessibility and utility. 14 NYCHope includes a resource directory that allows 15 users to search for community-based service providers 16 in all five boroughs. The site currently lists 121 17 programs that serve survivors of domestic and gender-18 based violence. Users can filter providers by 19 borough, service type, population served, language -20 including American Sign Language, wheelchair 21 accessibility, or remote or in-person services to 2.2 find a program that best meets their needs. 23 Currently, the site uses Google Translate to convert text to languages other than English. We are in the 24 25

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 process of humanely translating NYCHope into
 designated citywide languages.

4 ENDGBV partners with New York City Department of 5 Information Technology & Telecommunications (DoITT) to maintain and update NYCHope, including quarterly 6 7 communication with service providers to review and 8 update organizational information on NYCHope. In 9 2020, as a component of the City's COVID-19 Response Work Group on Domestic and Gender-Based Violence, 10 11 ENDGBV worked with community based organizations to update the resource directory. Updates included 12 increasing the number of services listed, creating a 13 14 remote service directory, and providing direct links 15 to hotlines and text and chat services maintained by providers. During the development and implementation 16 17 of these changes, survivors participated in user 18 testing to ensure NYCHope continued to meet their 19 needs.

20 Currently, providers can notify ENDGBV of any 21 service or information changes, or request to be 22 added to the site.

In the coming months, we plan to incorporate a link on NYCHope that will allow providers to easily notify ENDGBV of new or expanded services.

1COMMITTEE ON WOMEN & GENDER EQUITY112ENDGBV's Outreach Team, Family Justice Center3staff, and partners work to spread public awareness4about NYCHope.

5 In 2020, during the height of the pandemic,
6 ENDGBV coordinated a widespread publicity campaign to
7 elevate NYCHope. This campaign included NotifyNYC
8 text messages through the Office of Emergency
9 Management, a public service announcement, paid
10 online advertising, and a social media toolkit.

11 ENDGBV continues to partner with agencies and community-based organizations to publicize NYCHope. 12 For example, ENDGBV is ensuring NYCHope is 13 incorporated into new office initiatives such as our 14 15 recently launched HUD grant in which ENDGBV and HRA 16 are integrating the unique needs of domestic and 17 gender-based violence survivors into the City's 18 coordinated entry system. In the City, coordinated 19 entry uses the Coordinated Assessment and Placement 20 System (CAPS) to streamline the way people move from homelessness into housing. Later this month, anyone 21 2.2 seeking housing through CAPS who identifies as a 23 survivor of domestic or gender-based violence, will be referred to NYCHope for domestic and gender-based 24 violence-related support and services. 25

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2 Regarding Intro 154, we believe that NYCHope 3 meets the criteria for an online portal as described 4 in the legislation, and we look forward to discussing 5 this legislation with Council to ensure our goals are 6 aligned with the needs of survivors.

7 ENDGBV is committed to identifying strategies and 8 implementing programming that financially supports 9 survivors and recognizes the great value in lowbarrier and flexible funding initiatives for 10 11 survivors and their families. In June 2020, to 12 address the increase in emergency needs for survivors 13 during COVID, ENDGBV launched the City's first 14 financial relief program for survivors. ENDGBV's 15 program incorporated best practices from other 16 successful flexible funding models across the country 17 and built upon existing City investments for domestic 18 and gender-based violence survivors. The program goal 19 was to serve 312 families with an average disbursal of \$1,500.00 per client. However, shortly after 20 21 launch the program received an overwhelming number of requests --693-- and were able to fund 377 clients 2.2 23 with grants that averaged \$1,243.37, exceeding program goals. The program disbursed a total of 24 \$468,750.00. 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 13
2	In addition to directly funding emergency relief,
3	the City is playing an active role in connecting
4	survivors to federal funding and vouchers. This year,
5	ENDGBV convened regular calls and collaborated with
6	the 35 community-based service providers who received
7	federal Pandemic Emergency Assistance Funds (PEAF)
8	allocations through the New York State Office to
9	Prevent Domestic Violence (OPDV).
10	This collaboration included raising
11	implementation questions to OPDV and expediting
12	responses to service providers, creating a platform
13	for providers to learn from each other to expedite
14	disbursal of funding, and linking programs to
15	maximize the number of survivors served. Service
16	providers disbursed both small and large amounts of
17	financial assistance to survivors for expenses such
18	as furniture, moving costs, rental arrears, and basic
19	living expenses like clothing and food.
20	ENDGBV is also the designated City agency for
21	Emergency Housing Vouchers (EHV) for survivors in
22	community who are fleeing domestic and gender-based
23	violence. ENDGBV was allocated 1,168 of the City's
24	EHV voucher allotment and launched its EHV program in
25	July 2021, creating the first opportunity for

1COMMITTEE ON WOMEN & GENDER EQUITY142survivors to access emergency housing vouchers3without having to provide criminal justice supporting4documentation in more than a decade.

5 Our agency provides intensive and ongoing support 6 to our large community of service providers to 7 onboard them to the Coordinated Assessment and 8 Placement System (CAPS) and help them navigate the 9 EHV application process.

In partnership with New York City Department of Housing Preservation and Development (HPD), ENDGBV is contracting with New Destiny Housing Corporation to fund housing navigators who can support survivors who have received EHV vouchers in their search for affordable housing and the leasing process.

We support the goals of Intro 153 and look forward to discussing a version of the bill that aligns with our existing work in this area.

As to Resolution 111, we recognize that many survivors and their families require extended periods of time to address and heal from domestic violence. The City recognized this by working with the Council to pass the City's Earned Safe and Sick Time Act in 2017, and we support state action to further support survivors.

COMMITTEE ON WOMEN & GENDER EQUITY 1 15 ENDGBV is committed to continuing to explore ways 2 3 that we can support survivors, provide low-barrier financial relief, and spread awareness about 4 available services. We welcome the opportunity to 5 discuss this further with Council and identify shared 6 7 qoals. We look forward to continued collaboration with 8 9 our City agency colleagues, our community partners and other stakeholders to better serve survivors. 10 11 Thank you for the opportunity to appear here today. I welcome any questions that you may have. 12 CHAIRPERSON CABÁN: Thank you 13 14 COMMITTEE COUNSEL: Okay, and we will now move in 15 to council member questions and answers. CHAIRPERSON CABÁN: Thank you, uh, thank you for 16 17 your testimony. At this committee's February Oversight Hearing, 18 19 which was also on domestic and intimate partner 20 violence, ENDGBV testified that the continuity of domestic violence and intimate partner violence 21 services were a priority during the pandemic, and the 2.2 23 City is committed to expanding those prevention efforts. You know, this includes the K-5 ABCs of 24 Healthy Relationships implemented last year, data 25

1 COMMITTEE ON WOMEN & GENDER EQUITY 16 2 analysis, facilitating working groups and convening 3 with borough stakeholders, the training teams that 4 work with partner organizations, uh, reviewing those 5 policies and protocol, launching a Voice of 6 Survivor's committee, and an advisory council for 7 feedback.

8 But, delving in a little bit more, can you 9 describe how the pandemic has impacted the delivery 10 of services for those who are immigrants, for those 11 who are justice involved, and how it continues to 12 inform the future of delivering services.

COMMISSIONER NOEL: So, let's start with those who are justice involved. We continue to support criminalized survivors in every way that we can. We believe that we need to offer services for those who want to engage in criminal justice in terms of having, uh, access to those services and those who do not.

20 We have partnered with both the Women Prison 21 Health Association, as well as STEPS to End Family 22 Violence, to actually put case managers in our Family 23 Justice Centers, to better work with survivors who 24 are criminal justice involved, to ensure that they 25 understand the options that are available to them,

1 COMMITTEE ON WOMEN & GENDER EQUITY 17 2 and can advocate at every level for what they might 3 need in terms of being able to respond. 4 Immigrant survivors, uh, are welcome to our Family Justice Center. We serve everyone regardless 5 of their immigration status. 6 7 We also work within each of our Family Justice Centers to ensure that providers are onsite who 8 9 represent the communities in that borough, and can provide services in ways that are culturally 10 11 appropriate for survivors across the spectrum. But, we work with our community providers to ensure that 12 they can do that onsite in our Family Justice 13 Centers. 14 15 CHAIRPERSON CABÁN: Thank you. And, does the City 16 anticipate increase demand for certain services. Uh, 17 and, you know, if so, what will it take to meet that 18 anticipated need? 19 COMMISSIONER NOEL: Survivors across the spectrum 20 have a variety of needs, and we hope that the City, 21 as a City, that will be able to meet those needs. 2.2 We are currently looking... Our EHV program is a 23 wonderful example of meeting a need around housing. It's the first time that the City has actually 24 allocated vouchers to a City agency, to survivors 25

1 COMMITTEE ON WOMEN & GENDER EQUITY 18 2 that are one, not in shelter, and two, not criminal justice connected. This is a huge win in terms of 3 4 being able to connect survivors to permanent housing, 5 which we all know is a very important step in achieving stability and security for survivors and 6 7 their families. So, we believe this is a huge step, 8 and we would love to see that continue... (CROSS-9 TALK)

CHAIRPERSON CABÁN: But... But, specifically, do 10 11 you anticipate increased demand for certain services? 12 So, for example, during our February hearing, uhm, 13 ENDGBV testified that throughout the pandemic there 14 was an increase in demand, and there also needed to 15 be a pivot in how those demands were met. And, so 16 specifically my question is, we have experienced this 17 increase in demand throughout the pandemic, we're not 18 over that, like, the pandemic is still here, it's 19 still happening now. Uh, there are a ton of 20 different other, you know, difficulties that our 21 community members are facing. Do you ... Could... 2.2 Do you anticipate a continued increase in demand for 23 certain services?

24 COMMISSIONER NOEL: We continue... We believe
25 that safety planning and, uh, counseling is a very

1	COMMITTEE ON WOMEN & GENDER EQUITY 19
2	big need for survivors. They have shown that time
3	and time again. We continue to see that most of our
4	request for services will land around safety
5	planning, so we see that as a need. And it continues
6	to It was a need during COVID, continues to be a
7	need now, and we anticipate that that will continue
8	as well.
9	CHAIRPERSON CABÁN: Yes. And again, I apologize
10	for asking multiple times, but I just want to make
11	sure I am teasing out the information that what I am
12	hoping to get an answer to is, you know, you're
13	describing what the need is, but do you anticipate
14	increases in demand?
15	COMMISSIONER NOEL: We anticipate that as it is
16	safer, as we move forward out of COVID, we will
17	probably see folks coming to us now that did not feel
18	safe coming to us during COVID to access services.
19	So, the answer is, yes, I think as we go forward
20	(CROSS-TALK)
21	CHAIRPERSON CABÁN: Thank you. Yeah, that's
22	great, thank you.
23	And, in anticipating an increase, you know,
24	specifically, what will it take for you all to meet
25	that anticipated increase?

1	COMMITTEE ON WOMEN & GENDER EQUITY 20
2	COMMISSIONER NOEL: Currently, we are meeting the
3	need. We are meeting the need through our Family
4	Justice Center; we are meeting the need through our
5	partnerships and community. We don't do this alone.
6	We do it very much with the help of our community
7	based programs. And, so, as we go forward and we see
8	those needs, we will work with our partners to make
9	sure that we are moving forward. And we are still
10	committed to doing hybrid models where possible
11	where not everyone is coming forward, uh, in person,
12	and we have been able to manage that as well. But, we
13	do that alongside our community partners.
14	CHAIRPERSON CABÁN: And how has the PEG effected
15	ENDGBV staffing, or does ENDGBV have concerns
16	capacity related to understaffing or certain survivor
17	services over the next year, especially, uhm, ,you
18	know, those that were not discussed at this
19	committee's hearing in February?
20	COMMISSIONER NOEL: The PEG did not effect of our
21	programs.
22	CHAIRPERSON CABÁN: Did you have any concerns
23	about capacity? I mean, I So, you know, again,
24	going back to the statement around an increase in
25	demand, uhm, you know, I think we heard testimony at

1 COMMITTEE ON WOMEN & GENDER EOUITY 21 2 the last hearing about , you know, population of 3 survivors that were not being met... needs were not 4 being met, and so, it... Do you have any concerns 5 about capacity related to your current staffing, even if you wouldn't describe it as understaffing, uhm, 6 7 and ,you know, do you have a request or a need to expand your capacity, and what would that look like? 8 9 COMMISSIONER NOEL: Currently, uh, we are funded and staffed to meet the needs of our programs and our 10 11 service delivery. At... If that changes at any 12 point and time, we will engage with OMB at that point and time to discuss that. But, currently, we are 13 14 staffed, and our programs are funded at the levels 15 that we need them funded to be able to meet our needs 16 now and going forward.

17 CHAIRPERSON CABÁN: Mm-hmm. And, I... I 18 understand that your assessment is that the 19 programming that currently exits under ENDGBV, uhm, 20 that you have the, in your opinion, the resources and staffing to execute that programming, uhm, how would 21 2.2 you measure that up against the size and ability of 23 that programming to meet the need in the community? Right? Like, do... Is there a desire, a willingness 24 to be able to expand that capacity to match up to the 25

1 COMMITTEE ON WOMEN & GENDER EQUITY 2 size of the need that we are seeing in our 3 communities? 22

4 COMMISSIONER NOEL: We are always examining our 5 programs. We are always looking at the numbers. We are always looking at the needs. And, when we do see 6 7 that, we will engage in a process that means that we will engage with, uh, our funders, and both private 8 9 funders and City funding to see how we can explore ways to either meet the program need or expand it as 10 11 necessary. But, it's an ongoing process. We are 12 always looking at what we are doing. We are always trying to innovate our programs as well and see how 13 we can work with what we have and do better and serve 14 15 providers and service survivors holistically.

CHAIRPERSON CABÁN: Thank you.

16

17 So, you know, this... Our committee has 18 repeatedly heard, including through previous 19 testimony and meetings that Latinx and immigrant survivors are especially vulnerable to economic 20 destabilization after violence, uh, particularly due 21 to limited English proficiency or lack of employment 2.2 23 authorization, which often means financial dependency on an abusive partner or taking work in degrading 24 conditions or unsafe conditions just to be able to 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 23
2	survive. And, so, I My question to you is, could
3	you please tell describe, uh, you know, which, uh,
4	ENDGBV ,you know, programs and resources, such as the
5	portal plan being discussed today as part of Intro
6	154, uhm, is language accessible? And has the City
7	engaged in a multi-lingual median campaign to
8	reassure vulnerable immigrants survivors that New
9	York City remains a sanctuary city and that they can
10	seek help from the from law enforcement if they
11	choose to do so? Uh, but that they can, you know,
12	reach help, uh, in other spaces and places and access
13	other systems?
14	COMMISSIONER NOEL: We have engaged in both an
15	online media campaign in, uh, in reaching survivors
16	in multiple languages. We have done that
17	periodically over Prior to COVID, during COVID,
18	post COVID. And it is a periodic campaign that goes
19	up in different languages. We work with our partners
20	in this to make sure that partners on the ground are
21	able to convey both our services, their services, our
22	services, other agencies across the City. It is an
23	ongoing continual process of making sure that we are
24	doing everything we can to outreach to communities.
25	We have an outreach team that also goes out in to

1 COMMITTEE ON WOMEN & GENDER EOUITY 24 2 communities that also looks to, uh, ensure that some 3 of the communities with the highest DIR, some of our BIPOC communities are aware of the services that are 4 5 available both through our office, but more importantly available in their community. They may 6 7 not always feel comfortable coming to us, but we want to ensure that they understand the services there in 8 9 their community that can help them.

CHAIRPERSON CABÁN: And, uh, this is not so much a 10 11 question as a comment, but, uhm, you know, you... You testified at the beginning of this hearing that, 12 uh, that currency ENDGBV is using Google Translate to 13 14 do some of the translating. And I would just say a 15 anecdotally, as a near-Rican kid, uh, to taking a 16 heritage speaker Spanish class currently, you know, 17 one of the first things my instructor said -- and 18 that we get told in lots of spaces -- whether in the 19 context of issue based campaigns, other campaigns, uhm, that ,you know, relying on Google Translate... 20 21 (CROSS-TALK)

CHAIRPERSON CABÁN: as the tool in which to expand language access is not up to par, and would expect, you know, professional, uhm, language services and

COMMISSIONER NOEL: Mm-hmm?

2.2

1	COMMITTEE ON WOMEN & GENDER EQUITY 25
2	translation services. And, so I would implore ENDGBV
3	to change that and do better on that front.
4	Uhm, my other question though (CROSS-TALK)
5	COMMISSIONER NOEL: If If I could just respond
6	to that, we are (CROSS-TALK)
7	CHAIRPERSON CABÁN: Sure.
8	COMMISSIONER NOEL: Uhm, on July 15th, right? I
9	think July 15th, we have endeavored to have our site
10	humanely translated. And, so the launch of that will
11	be July 15th.
12	CHAIRPERSON CABÁN: Thank you.
13	Uh, and, I understand you have the portal, uh,
14	but the Is it Is it correct or accurate to
15	say that you don't have the printed guides that go
16	beyond the digital divide, uhm, you know, an in to
17	communities in various languages including Braille?
18	COMMISSIONER NOEL: Our site is available to those
19	who are visually impaired so that they can I
20	It's actually accessible along the spectrum of
21	disability, so they can Are you asking do we have
22	printed materials in Braille? (CROSS-TALK)
23	CHAIRPERSON CABÁN: Yes.
24	COMMISSIONER NOEL: Uh, we have found that the
25	level of ability for us to keep that updatedany

1 COMMITTEE ON WOMEN & GENDER EOUITY 26 2 printed material -- is really challenging. And we 3 find that this is much better if we do this online. 4 Uh, the material goes out of date very quickly. And, 5 uhm, services are added all of the time. Our providers are changing what they do all of the time. 6 And, so... But, in piloting NYCHope, we made sure 7 that, uh, the site was accessible visually for those 8 9 who have disabilities.

CHAIRPERSON CABÁN: So, it expanded access to more 10 11 resources, uh, and capacity, uh, I mean in theory, 12 do... You would be able to handle, again, bridging 13 over that digital divide and providing regular access 14 to printed materials. I mean, I am assuming, I mean, 15 again, I am just going to point out the fact that, uh, you know, if we are going to meet people where 16 17 they're at, we cannot rely solely in the digital 18 front. We see that in this space. We've seen that 19 in our school spaces and families that have struggled 20 to be able to access technology. Uhm, and it's just 21 simply true that we are going to be leaving people 2.2 out unless we are regularly giving an option to be 23 able to have hard copies of... (CROSS-TALK) COMMISSIONER NOEL: And we do provide... (CROSS-24 25 TALK)

1	COMMITTEE ON WOMEN & GENDER EQUITY 27
2	CHAIRPERSON CABÁN: of information (CROSS-
3	TALK)
4	COMMISSIONER NOEL: We do provide palm cards. Uh,
5	when we do community outreach, we do give some
6	limited printed material, but it is not It's
7	printed material that can get them quickly to the
8	hotline, can get them quickly to our services. And
9	we feel that that is really important.
10	CHAIRPERSON CABÁN: Oh, and those Those
11	printed materials, are those ever in Braille?
12	COMMISSIONER NOEL: We They are not currently
13	in Braille, but we can currently We can explore
14	that.
15	CHAIRPERSON CABÁN: And, at February's Oversight
16	Hearing uh, again, which was related to It's
17	domestic and intimate partner violence, the committee
18	heard during public testimony that the courts
19	continue to experience issues related to DV cases.
20	Uhm, is, you know, ENDGBV, uh, ENDGBV aware of these
21	issues? What exactly is being done to assist
22	survivors who might be struggling to navigate these
23	issues in the legal system? Is there anything that
24	The Council can do to assist? And, you know, I think
25	

1 COMMITTEE ON WOMEN & GENDER EQUITY 28 2 that crosses over the realm in to, uh, you know, 3 civil and family court, uhm, assistance as well. 4 COMMISSIONER NOEL: You know, we... We look forward to engaging with The Council and council 5 members around our services to better understand how 6 7 we... how we do our work in community -- what ways we can improve. We value very much the input of The 8 9 Council. You represent communities that are so very important to us. And we want to be able to ensure 10 11 that our work in your community and every community 12 across this... across the City, is truly reflective of the needs of those communities. And we can do 13 14 that better when we engage in dialogue. You look at 15 the many things that we are doing and have input in 16 some of how that can be done more effectively in your 17 communities. CHAIRPERSON CABÁN: and... And, I will say, so, 18 19 I have, you know, I have mostly asked my I...

19 I... I have, you know, I have mostly asked my 20 questions, uhm, related to the bill about the portal. 21 So, I did want to create... I have questions on the 22 other two bills, but I did want to create some space 23 for my colleagues to jump in and ask questions as 24 well.

1COMMITTEE ON WOMEN & GENDER EQUITY292COMMITTEE COUNSEL: I think just for the record3I'd say [INAUDIBLE 00:33:19]

CHAIRPERSON CABÁN: Okay.

4

Okay, so I am going to move to Council Member
Richardson Jordan, and then Council Member Stevens if
you have questions.

8 COUNCIL MEMBER RICHARDSON JORDAN: Okay, yes, 9 thank you. Thank you for the testimony, it was... 10 It was really insightful, and it was great to just learn more about the services and what is already 11 available. And, definitely, I, uhm, I commend Chair 12 13 Cabán for holding this hearing and for spearheading 14 this package. I am a proud co-sponsor on the 15 support, uh, Survivors legislative package that we are talking about. 16

17 I had a couple of questions. There were a few references to low-barrier financial relief. And, I 18 19 was just curious to know more about that. Is that 20 the vouchers that you are speaking about? Or, is there some other things that are also part of that? 21 COMMISSIONER NOEL: During COVID, we received 2.2 23 private funding through the fund for the City of New York. That enabled us to launch the first ever micro 24 grant program, which is a low-barrier flexible 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 30
2	funding stream, was limited That was provided to
3	us to distribute to survivors of domestic and gender-
4	based violence. We partnered with a community based
5	provider to really administer those funds on our
6	behalf. But, what we really saw there was one, the,
7	uh, the ability to help survivors really stay in
8	community and stay safe when they have access to
9	dollars that they can really make choices around.
10	And that was so important. So, many of the
11	Our I talked about the average grant was around
12	\$1,200.00. We served 377 survivors through that
13	program. We were able to help survivors do
14	everything from ,you know, buy a laptop, because they
15	needed it for their child to be able to do the work
16	at home to buying a refrigerator, because they
17	couldn't stay in the apartment without a
18	refrigerator, to, uhm, addressing rent arrears and
19	other things that And, it was low-threshold. All
20	they had to do was apply. All they had to was ask.
21	And the dollars were available to support them. And
22	what we found so profound, is that the Everyone
23	who participated in this program and received a
24	grant, talked about how it helped their stability.
25	It talked how it helped their safety. If they

1 COMMITTEE ON WOMEN & GENDER EQUITY 31 2 needed to buy, you know, something for the apartment 3 that made sense for them and for their family, to remain there and remain safe, they were able to do 4 5 that with those dollars. And, so it promoted not only their safety, but their well-being. 6 And that 7 was critical. But, it was a one-time funding, and it 8 was through private dollars.

9 COUNCIL MEMBER RICHARDSON JORDAN: Okay, got it. 10 And, thank you for that insight, because it sounded 11 really powerful to me on the... I am a survivor of 12 domestic violence myself, and I feel like that is the 13 number one thing, is you feel financially stuck. So, 14 it just sounds like a great program.

I wanted to ask about prevention, because you were saying that some of the services are around that. And, particularly the partners around prevention, and if there are any LGBTQ partners specifically, uh, as that is... It's an epidemic in our community as well.

21 COMMISSIONER NOEL: Okay, so, prevention, uh, I am 22 a firm believer in prevention. And, it's so 23 important, and if we are in fact to really turn the 24 tide and end domestic and gender-based violence, we 25 need to think about our young people. We need to

1 COMMITTEE ON WOMEN & GENDER EQUITY 32 2 think about our youth. We need to begin to have 3 these conversations earlier and earlier to begin to 4 really address it. We have a program now in high 5 school that is called The Relationship Abuse Prevention Program, and that is run by HRA, it's 6 7 called RAPP. We have a program in middle school that 8 is called Early RAPP, where we are reaching those 9 critical early, you know, the years that they are all, uh, exploring and developing and really thinking 10 11 about ways to engage with each other. And what does healthy behavior really like within that? And we 12 13 recently launched, last year, The ABC's of Healthy 14 Relationships, which is an online portal, and an 15 online curriculum available to teachers, educators, 16 parents, uh, caregivers of any kind, to begin to have 17 the discussion with the K through 5 group. It looks a little different than it does in middle school. 18 In 19 K through 5, we are talking about empathy; we are talking about being a good friend; we are talking 20 21 about boundaries; we are talking about the building 2.2 blocks that can help young people begin to develop 23 the skills that they need as they progress to be able to, uh, understand healthy behaviors and understand 24 healthy relationships. We also work with AVP (Anti-25

1	COMMITTEE ON WOMEN & GENDER EQUITY 33
2	Violence Project) as one of our providers. Many,
3	many of our GBV providers work with the LGBTQIA+
4	population across the spectrum. But, we do have AVP,
5	who specialize in that particular population. But,
6	believe me, our providers are very knowledgeable,
7	very caring, and they work with that population also.
8	COUNCIL MEMBER RICHARDSON JORDAN: Alright,
9	alright, thank you. I think I am out of time. But,
10	I did just want to quickly ask, on July 15th, uhm,
11	with the (CROSS-TALK)
12	DEPUTY COMMISSIONER PENNINGTON: Council Member,
13	if I could just (CROSS-TALK)
14	COUNCIL MEMBER RICHARDSON JORDAN: Oh (CROSS-
15	TALK)
16	DEPUTY COMMISSIONER PENNINGTON: The Commissioner
17	asked if I could add this, that, I just thought you'd
18	like to know that we have The City through MOCJ,
19	the APIP Program that runs through the Criminal
20	Justice System, and it's called Dignity and Respect,
21	and it did not previously have a component that was
22	specifically for the LGBTQ community. And, it
23	just We It's totally in development, but it
24	is something that we will be working with MOCJ on,
25	because it has been a need that has been identified
I	I

1 COMMITTEE ON WOMEN & GENDER EQUITY 34 2 through that Criminal Justice based program, that we 3 worked closely with them to create the curricula and 4 to create new trauma informed programing for people who are causing harm in their relationships. 5 COUNCIL MEMBER RICHARDSON JORDAN: You know, that 6 7 sounds... So, that's sound like a good step. Uhm, I 8 wanted to ask, for the translation turning to human 9 translation on July 15th, do you have a list of which languages are going to be available? 10 11 COMMISSIONER NOEL: Sure, it will be available in 12 the designated City languages, which are Spanish, and 13 it's seven language, correct? 14 UNKNOWN: Yes... (CROSS-TALK) 15 COMMISSIONER NOEL: Seven? The designated seven languages for the City, which include... Give me one 16 17 second. 18 DEPUTY COMMISSIONER PENNINGTON: I don't think 19 it's in the Q&A. It is [INAUDIBLE 00:40:23] 20 COMMISSIONER NOEL: It is? Uh, okay, it will be 21 available in Arabic, Bengali, Chinese, French, 2.2 Haitian Creole, Korean, Polish, Russian, Spanish, 23 and Urdu. COUNCIL MEMBER RICHARDSON JORDAN: Okay, thank 24

25 you.

 1
 COMMITTEE ON WOMEN & GENDER EQUITY
 3

 2
 CHAIRPERSON CABÁN: Thank you, Council Member

 3
 Stevens?

4

COUNCIL MEMBER STEVENS: Hello, good morning.

Thank you, Chair Cabán, for having this hearing, 5 especially when, uh, in my district a New York City 6 7 Transit Officer was killed yesterday by her estranged husband. And, so, just understanding the 8 9 urgency of why this is needed and that it is something that needs to be talked about and 10 11 uplifted, because these things are happening -- and 12 especially when you think about an officer, you wouldn't think that they would be subject to 13 domestic violence and killing, but we know that 14 15 that is not the case. And, so, I know Council 16 Member Richardson Jordan already asked about 17 prevention, and you guys talked about a curriculum 18 that you are offering in high schools and middle 19 schools, but what I am finding more and more, curriculums are nice, but I need... I would love 20 to hear you talk more about what the implementation 21 looks like; how many schools are actually being 2.2 23 implemented in, and is there an evaluation process of knowing if it is actually working or things like 24 that. Because, like I said, I hear more and more 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 36
2	every time we ask these type of questions, like,
3	"Oh, we have a curriculum," but if it's not being
4	implemented in schools properly, or actually being
5	done, it kind of goes to the wayside. And
6	sometimes those things don't get implemented, it's
7	just a curriculum that's in schools that don't get
8	used.
9	So, I would love to hear you talk more about
10	what the implementation looks like and how many
11	schools you're in, thank you.
12	COMMISSIONER NOEL: Okay, so, if we start with
13	the high school program, which is the Relationship
14	Abuse Prevention Program, that's in about 98 high
15	schools. It is administered by a community based
16	organization. There are three community based
17	organizations that put a designated staff person in
18	each of those schools to be able to deliver the
19	curriculum that we're talking about. So, there's a
20	staff person there that is hired by the community
21	based agency who works in that school, who does
22	classes within the schools for the students. They
23	also work with other, uh, parts of the school to
24	promote, uhm, an environment, uh, that is about
25	healthy relationships. In many schools they have a

COMMITTEE ON WOMEN & GENDER EQUITY 1 2 newsletter. They have projects that they do in 3 various months to highlight both the issue of, uhm, 4 healthy relationships and what they do. So, that's 5 the high school program.

The middle school program, again, three vendors, 6 7 the same vendors, the same community based organizations are, again, have staff that they hire 8 9 who are working with a group of middle schools and doing the very same thing... delivering the 10 11 curriculum in the school. So, it's not left up to the overworked teacher, there is someone who comes 12 13 in to the classroom who does that, who engages the 14 students in that dialogue in that discussion, 15 talking about what that means. The program has a 16 summer component where we take students from those 17 schools and train them to be peer leaders. So, 18 that it's great to hear it coming from me, but it's 19 so much more powerful when it comes from a student. 20 Right? When a student tells a student, "Hey, that's probably not a good behavior" "Hey, this 21 person might not be treating you appropriately". 2.2 23 So, we really build, or the program tries to build peer leaders, so that their voices can be heard 24 throughout the school; can be the voice in the 25

1COMMITTEE ON WOMEN & GENDER EQUITY382lunchroom; can be the eyes and ears to actually3talk about what is going on in the school, and that4is so important.

5 In middle school, it is a curriculum, but we are working with the teachers and caregivers, and 6 7 thinking about how we can make this, uh, curriculum 8 look very much like the middle and high school. We 9 launched it last year, so it is fairly new. But our goal here is to ensure that the programming for 10 11 the K through 5, looks very similar to the middle 12 and high school that we are doing. COUNCIL MEMBER STEVENS: Thank you for that. 13

14 Uh, I am sure you don't have the list now, but 15 is it possible to get the committee a list of the 16 high schools that you're in...

17 COMMISSIONER NOEL: Yes.

18 COUNCIL MEMBER STEVENS: the middle schools? 19 Uh, and then, because I know you said it's 98 20 schools, what does... What do the plans look like 21 to get to the rest of the high schools? And I know 22 you said it started last year, so is it like in 23 phases? Are you going to scale up? Uh... (CROSS-24 TALK)

25 UNKNOWN: [INAUDIBLE 00:44:54]

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1	COMMITTEE ON WOMEN & GENDER EQUITY 39
2	COUNCIL MEMBER STEVENS: Is there And, also
3	is there about An assessment process to see how
4	it's working and checking in and things like that?
5	By the way, I wanted to say, I love the peer
6	mentor piece. I think those are not used enough.
7	COMMISSIONER NOEL: Mm-hmm?
8	COUNCIL MEMBER STEVENS: Because, young people
9	never want to hear from adults
10	COMMISSIONER NOEL: Mm-hmm.
11	COUNCIL MEMBER STEVENS: anyway. So, also
12	thinking about, is there a prevention piece for
13	adults as well? I know saying in schools, that's
14	really nice, but sometimes we miss it. Right?
15	Especially not being in 98 schools, we're thinking
16	about how to you know some peer to peer stuff
17	for adults might be helpful as well.
18	COMMISSIONER NOEL: So, we can certainly follow
19	up with you on the list of schools that we're in
20	for RAPP and for Early RAPP. We can also, I
21	You asked us several questions. So, I just want to
22	make sure, uh, [INAUDIBLE 00:45:36]
23	DEPUTY COMMISSIONER PENNINGTON: On the, uh, so
24	glad you asked these questions. On the evaluation
25	front for Early RAPP? So, Early RAPP is a program

1 COMMITTEE ON WOMEN & GENDER EQUITY 40 2 that our office directly oversees. Teen RAPP is 3 actually overseen by HRA, but we work very closely together. And, HRA, through the same three 4 5 providers, like we do for Early RAPP, we regularly, through our Research and Evaluation Department, do 6 7 surveys to evaluate the learning of the students both before and after one session, but many of 8 9 these educators... And, in the middle school program that we directly oversee, their educators 10 11 are going to multiple middle schools, and they may go six times in a couple of months, but they may go 12 13 a couple times, they may go the whole semester. 14 And we do surveys and different points, to... And, 15 some of that information is actually on our website 16 that shows a great amount of learning that these young people are showing from before a workshop to 17 18 after, and then before the beginning of series and 19 the end of a series. 20 And, I think the other question... Oh, about 21 adult programming you mentioned? So, our... We

22 launched, this year, uh, an adult abusive partner 23 intervention program. It's called Respect and 24 Responsibility. And that program is actually the 25 first of the kind for the City that is a non-

1 COMMITTEE ON WOMEN & GENDER EQUITY 41 2 mandated program. So, the people who are eligible for it, are people who are not being mandated by a 3 4 criminal court, for example to go to the kind of And there are components to that program 5 program. including an introductory session that is meant to 6 7 be available to folks who are concerned about their behavior as well as folks who may have already 8 9 caused harm in their relationships. And I would say on the peer to peer front, I would probably 10 11 talk through the work that we are doing with 12 survivor leaders, to your point, to be able to 13 learn from each other. And, we have a committee of 14 survivors, who have gone through programming in New 15 York City, called Voices. And really making sure 16 that we're empowering survivors at the appropriate 17 time, based on where they are in their journey to 18 be able to give back and to work with others who 19 are going through, uh, similar issues. I don't 20 know if that answered your questions, but that's 21 what came to my mind. 2.2 COUNCIL MEMBER STEVENS: No, that was very 23 helpful, thank you. CHAIRPERSON CABÁN: Uh, thank you, and I just 24 want to thank both of my colleagues for your

1COMMITTEE ON WOMEN & GENDER EQUITY422questions and also for your, you know, sharing your3personal experiences or connections to the things4that your communities are dealing with.5Uh, I wanted to... So, I know that when, uh,

6 Council Member Richardson Jordan was asking her 7 question, you had mentioned that the 2020 micro 8 grants helped ,you know, quote, "people stay in the 9 community and stay safe", can you tell me what 10 percentage of those grants that were issued were 11 used for housing?

12 COMMISSIONER NOEL: We can follow up with you 13 with that. That information I don't have now, but 14 we can certainly follow up and tell you.

CHAIRPERSON CABÁN: Great.

15

16 COMMISSIONER NOEL: Uh, anecdotally, most of the 17 dollars that were spent, uh, and went to survivors, 18 went to support some aspect of housing. And the 19 evaluation of the micro grant is on our website. CHAIRPERSON CABÁN: What is some aspect of 20 housing mean [INAUDIBLE 00:48:51]... (CROSS-TALK) 21 COMMISSIONER NOEL: Uhm, it could be rent 2.2 23 arrears. It could be, as I mentioned, a refrigerator, because they didn't have the money to 24 buy a new refrigerator, and it would have meant 25

1COMMITTEE ON WOMEN & GENDER EQUITY432leaving an apartment that they had -- if only for a3refrigerator, uh, if only for furniture that was4destroyed by an abuser. So, they needed the5dollars to replace the furniture. There were6things that were housing related including actual7rent.

8 CHAIRPERSON CABÁN: So, uh, what... I mean, what 9 are the City's biggest challenges to providing 10 housing for survivors? Like, what... What 11 outreach is in place surrounding the importance of 12 transitional housing and supporting families to 13 ensure communities understand what's going, uhm, to 14 be [INAUDIBLE 00:49:33]... (CROSS-TALK)

15 COMMISSIONER NOEL: I'm sorry, uhm, I can't hear 16 everything... (CROSS-TALK)

17 CHAIRPERSON CABÁN: Sure, I'm sorry. Uhm, so, 18 uh, and my question is, what are the City's biggest 19 challenges to providing housing for survivors? And 20 then just more specifically, like, ,you know, what is some of the outreach that is in place 21 surrounding the importance of transitional housing 2.2 23 and supporting families to ensure communities understand what's going to be put in place and why? 24 What are other efforts that ENDGBV has or the 25

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 City's found to be most successful in addressing
 these challenges, especially in the last, you know,
 five years or since the pandemic, uh, and during
 the pandemic?

And then just, you know, describing all of the
permanent housing options to survivors of domestic
and gender based violence.

9 COMMISSIONER NOEL: So, for survivors, I think 10 for everyone in the City, the challenge is the 11 same. It's no different for survivors. It's safe, 12 affordable, housing. Safe, clean, affordable 13 housing. Which I think is a challenge for the City 14 period. And, certainly for survivors of domestic 15 and gender based violence.

16 We work with our city partners around ensuring that survivors know, uhm, the housing... the 17 18 housing options available to them. Several of 19 those options are run through the Department of 20 Social Services or HRA. So, there is City [INAUDIBLE 00:50:52] CityFHEPS A and B, if you have 21 2.2 an open PA case, and you meet the criteria under 23 CityFHEPS, you can apply for that. There is NYCHA. If you meet the criteria for NYCHA, you can apply 24 for NYCHA. 25 There is a current Section 8 that I

1 COMMITTEE ON WOMEN & GENDER EQUITY 45 2 described, which is first time emergency housing 3 vouchers that we have been issuing and trying to help survivors access safe affordable housing. I 4 mentioned in the testimony that we have a contract 5 with New Destiny so that they can actually help 6 7 them. Because, once the voucher is issued, that's just half of the battle. The other half of the 8 9 battle is to find the housing at a cost that this voucher can cover. And, so New Destiny is working 10 11 with, uh, they have a cadre of landlords who operate in the affordable housing market or low 12 income housing market, that can work with survivors 13 14 and have them access apartments that are safe and 15 affordable. We are doing that currently with the 16 EHV vouchers, and there is always regular Section 17 8, but that waiting list is very long outside of 18 the EHV process. There is regular Section 8 that 19 folks can apply for. They're housing options that 20 are available not only to domestic violence survivors, but to homeless folks across the City as 21 2.2 well. 23 CHAIRPERSON CABÁN: Thank you. COMMISSIONER NOEL: And, we do a lot of training 24

of providers around all of the housing options that

1 COMMITTEE ON WOMEN & GENDER EQUITY 46 2 are available. Because, each process is a little 3 different. And our partners in this world have to 4 understand that so that they can help the survivors that they are working with determine the best 5 option and apply for that. And a good part... And 6 7 a good chunk of our work over this last year has 8 been in connecting domestic and gender based 9 violence providers to the coordinated, uhm, application process called CAPS, which I mentioned, 10 11 which has been used by the homeless side for a very long time, but has not included domestic violence 12 13 survivors. It does now. And, so, providers of, uhm, domestic violence and gender based violence 14 15 providers across the City are now being trained on 16 the CAPS process so that they can begin to use that 17 portal, which will help determine which of the 18 housing processes, applications, are best suited 19 for this particular family, this particular 20 circumstance.

CHAIRPERSON CABÁN: Thank you, and I... I...
You mentioned NYCHA briefly, uhm, you know, for
survivors without financial resources, DV shelters
or NYCHA safety transfers are their only options.
But to access the DV shelters survivors often must

1COMMITTEE ON WOMEN & GENDER EQUITY472repeatedly call the shelter hotline until housing3becomes available, you know, this is... We have4heard in prior testimony that this is burdensome,5and it can discourage survivors from seeking help.6What if anything has the City done to address7particularly that issue?

8 COMMISSIONER NOEL: We are really looking at the 9 hotline currently. We are evaluating how we can improve the hotline process. The hotline contract 10 11 is held by MOCJ; it's managed by multiple agencies 12 including HRA. But, we have heard that, and we are 13 in the process of really looking at how we can 14 improve, uh, both the hotline and access to shelter 15 through the hotline.

16 ZOOM ATTENDEE: [UNMUTED DIALOGUE]

17 SERGEANT AT ARMS: [INAUDIBLE 00:54:48]

18 CHAIRPERSON CABÁN: Oh, yeah, somebody over 19 there.

20 ZOOM ATTENDEE: [UNMUTED DIALOGUE]

21 COMMITTEE COUNSEL: If someone on the Zoom, if 22 you can please check that you are muted, or if we 23 can mute everyone on the Zoom, please? 24 ZOOM ATTENDEE: [UNMUTED DIALOGUE] 25 CHAIRPERSON CABÁN: Okay, thank you.

1	COMMITTEE ON WOMEN & GENDER EQUITY 48
2	So, in June 2020, the City launched the
3	Emergency Financial Relief Micro Grants Program for
4	survivors of domestic violence and gender based
5	violence. And, while Intro, you know, 15 153
6	was not based on this program, which was the City's
7	first financial relief program for survivors, and
8	provided funding, as you talked about, to 377
9	clients with grants that average around, uh, a
10	little over \$1,200.00. I think there is a lot that
11	I think we can learn from the City's experience
12	from it. And so, you know, I think, my first
13	question is, if you would describe the biggest
14	challenges, the lessons learned and the successes
15	from the micro grant program?
16	COMMISSIONER NOEL: The biggest challenge was
17	demand. You know, clearly, I reported the numbers
18	within, uh, opening the program we had well over
19	600 applications. And, so clearly that speaks to
20	the need. And, uhm, we believe in looking for
21	opportunities where we can, to ensure or replicate
22	programs that look like this that can offer low-
23	barrier, flexible funding to survivors. Our
24	experience has shown that it really can make a
25	difference in the lives of many people if we have

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 that resource... have that kind of resource
 available. So, that's one.

4 As I said before, we learned that, you know, for 5 survivors, this was a huge success. It was... Ιt was empowering to be able to be able to access the 6 7 dollars quickly that they needed to be able to promote their safety, promote their stability, and 8 9 address a critical need. That was very important. Again, I would refer you back to our evaluation on 10 11 our website, because it goes in to much greater 12 detail, one about the launch of the program, what 13 we did, what types of grants were actually issued 14 for what, and really talks about the experience of 15 both the provider as well as the, uh, the survivors 16 who access the program.

17 CHAIRPERSON CABÁN: And, I... Has ENDGBV 18 envisioned how the grant program, which would be 19 required by Intro 153 would differ or be similar to 20 the 2020 micro grant program --both in practice and 21 in theory?

22 COMMISSIONER NOEL: We have looked at the 23 legislation, and we really hope that we can talk 24 about how this aligns with our experience in 25 greater detail, and we'd love to sit down with The

1COMMITTEE ON WOMEN & GENDER EQUITY502Council and really look at that. Both based on our3experience, based on our evaluations, and looking4at the legislation and the intent of that...5(CROSS-TALK)

6 CHAIRPERSON CABÁN: Yes. And, I am looking
7 forward to those conversations and, you know, even
8 naming that that is our commitment.

9 Uh, just to hear today, have you discussed 10 making any improved version of the 2020 micro grant 11 program permanent, uhm, in addition to any 12 consideration of Intro 153 and just even to get the 13 conversation started just a little bit?

14 If so, like, what resources would you all need, 15 and how can The Council support them?

16 COMMISSIONER NOEL: We have certainly, uh, tried 17 to learn from our implementation. We are always 18 looking for dollars to support initiatives that we 19 have on the table and this is one of them.

And, uh, we are constantly thinking about the ways in which, based on what we have learned, if there were another iteration, how we could improve the program. But, we haven't... It's just been a learning process for us. But, I think, first and

COMMITTEE ON WOMEN & GENDER EQUITY 51
 foremost, identifying ways that we can fund that
 would be important.

4 CHAIRPERSON CABÁN: Right. And, that moves 5 perfectly in to my other questions, just have you 6 at this point considered a proposed funding level 7 for this program?

8 COMMISSIONER NOEL: No we have not. Not 9 [INAUDIBLE 00:59:14]

10 CHAIRPERSON CABÁN: Uh, have you, uh, considered 11 or thought about where the funding would come from? 12 Uh, would the approach be similar to the way that 13 2020 micro grant program was funded? Or, do you 14 envision that this could ever become a permanent 15 program?

16 COMMISSIONER NOEL: Uh, up until... Uh, we have 17 been looking for private funding to do what we did 18 before. Which is, uh, often a great way to test 19 models and think about, uh, initiatives that we can 20 launch and, uhm, that's what we have been really 21 looking at.

22 CHAIRPERSON CABÁN: And, has there been, uh, 23 thoughts regarding what the grant levels would be 24 and whether there would be caps on the... the

1	COMMITTEE ON WOMEN & GENDER EQUITY 52
2	amounts and thoughts on the purpose that grants can
3	be used for?
4	COMMISSIONER NOEL: We haven't gone in to that
5	detail yet. We just haven't. But, [INAUDIBLE
6	01:00:05] (CROSS-TALK)
7	CHAIRPERSON CABÁN: Well, we look We invite
8	being in conversation around (CROSS-TALK)
9	COMMISSIONER NOEL: Right, and it And in
10	conversation we can certainly (CROSS-TALK)
11	CHAIRPERSON CABÁN: Yeah.
12	COMMISSIONER NOEL: think about that (CROSS-
13	TALK)
14	CHAIRPERSON CABÁN: Yeah.
15	And, what do you think might be the role these
16	grants had, the micro grants, uhm, you know, for
17	keeping people housed?
18	COMMISSIONER NOEL: I As I said before, uhm,
19	a good number of grants were used towards ensuring
20	that survivors could stay stably housed by
21	addressing a critical need. So, we want to do
22	that. Uhm, and it It's important to ensure
23	that survivors can access the program easily.
24	Right? It's the beauty often of private dollars is
25	that you can do that. You can really set up a
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1 COMMITTEE ON WOMEN & GENDER EOUITY 53 2 rubric that allows for that very quickly. And we 3 will ,you know, we'll just continue to access, as 4 we move forward, what pockets, where the funding 5 can be, uhm, accessed, and that will determine what the scope of a program could look like for us. 6 CHAIRPERSON CABÁN: And... And before I move in 7 8 to shift my line of questioning, I do, you know, 9 want to sort of like make an acknowledgment that you all have actually done a good job in getting 10 11 these micro grants in the hands of folks, and 12 that's why, you know, I am, like, very much 13 encouraged, you know, by the possibility of the work that can be done here. I think that I 14 15 certainly am confident in your ability to 16 distribute the grants, because you did a good job 17 of it during COVID. And, so, there's, like, a good, you know, framework and ground work done 18 19 there. 20 COMMISSIONER NOEL: Mm-hmm CHAIRPERSON CABÁN: And, so, I think that we are 21 2.2 in agreement, you know, that people know what they 23 need, and we just need... We just need the resources to be able to give it, uhm, to give it to 24 So, I think there is a lot of alignment 25 folks.

1 COMMITTEE ON WOMEN & GENDER EOUITY 54 2 there with the administration, uhm, and, you know, 3 I just want to make sure that we continue to focus 4 on its role on keeping people housed. [INAUDIBLE 01:02:24] the really, really big thing. 5

But, I do want to ask, uh, a few more questions 6 7 that are more related to Intro 154. Do you envision that the portal described by the Intro 8 9 will be integrated with the... the portal in services offered through NYCHope or whether the 10 11 City would create a new portal? What are... You 12 know, what are the pros and cons of each approach? COMMISSIONER NOEL: I would hope that we can sit 13 14 down with you and talk about NYCHope. I don't know 15 if, uhm, you or your council members have gone to 16 the site, looked at the site, and actually navigated your way through it. Uhm, we put a lot 17 18 of time and thought, we engaged survivors in that 19 process, and so for me it would be sitting down 20 with you and hearing from you what you think the 21 site needs. Right? Why reinvent something when we 2.2 can improve what we have? And, if there is a way 23 to do that, we are willing to sit down and talk with you, walk through the pieces, see where, uhm, 24 you have identified deficits or things that we can 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 55
2	improve. And we always want to improve. So, I
3	would hope that through that conversation we will
4	just be elevating a site that we have already put a
5	good number of resources in to but can improve.
6	And, I would love to hear from you about how you
7	think we can do that.
8	CHAIRPERSON CABÁN: Right.
9	And, with regard to the current online services,
10	uhm, how many unique visits to the ENDGBV portal
11	did you get in FY21?
12	COMMISSIONER NOEL: In FY21 we had 50,000 visits
13	to our site, over 18,000 of those were new folks
14	visiting our site for the first time. Uh
15	(CROSS-TALK)
16	CHAIRPERSON CABÁN: And Oh, go ahead? Sorry.
17	COMMISSIONER NOEL: (NO RESPONSE)
18	CHAIRPERSON CABÁN: And, what are those numbers
19	looking like so far for Fiscal Year 22?
20	COMMISSIONER NOEL: I don't have that number with
21	us, but we can certainly get back to you on that.
22	CHAIRPERSON CABÁN: Okay. And, how do the
23	numbers from, uh, Fiscal Year 21 compare to the
24	pre-pandemic years?
25	

1	COMMITTEE ON WOMEN & GENDER EQUITY 56
2	COMMISSIONER NOEL: They actually increased
3	substantially during the pandemic. And so when you
4	compare it to our pre-pandemic years, they were
5	certainly lower pre-pandemic. They went up a lot
6	during the pandemic, and I think a great piece of
7	that was our outreach both through OEM and through
8	other sources. Our online presence was greater,
9	driving information and folks to our site who
10	needed information, who wanted resources, who
11	wanted community resources. And so, uhm, we have
12	seen We have seen both a jump during COVID that
13	has continued to exceed pre-COVID. Even though we
14	are not out of it, it still exceeded pre-COVID.
15	CHAIRPERSON CABÁN: Now, how does ENDGBV
16	currently screen the services listed at NYCHope,
17	and what are the protocols to ensure that the
18	services are up-to-date? I know that you hit, uhm,
19	,you know, I know you hit what languages it's
20	available in, and, uh, we talked a little bit about
21	the how the things are translated, and we'd
22	love to hear more about ensuring the translations
23	are accurate. I know mentioned that you're
24	switching over on July 15th
25	COMMISSIONER NOEL: Mm-hmm

1 COMMITTEE ON WOMEN & GENDER EQUITY 57 CHAIRPERSON CABÁN: Uh, if there's more 2 3 information that you would like to offer on that, 4 that would be helpful. Uh, I'll start there, and then we'll continue 5 with a few more... (CROSS-TALK) 6 7 COMMISSIONER NOEL: As I said before it's being translated in to the major languages that are 8 9 required by the City. We agree that Google Translation is very challenging. And, so that the 10 11 new... the new way that the translation will be 12 done will be fully and it's called... Being humanely translated and will be much more 13 accessible to communities and folks who speak that 14 15 language. 16 So, we are very excited that we are now taking 17 this additional step that we had identified before. 18 But, again, it... It takes a little bit to have 19 these things be programmed. And we work with DoITT

21 to move that in their queue as they are able to.
22 So, now we will have that moving as well.
23 We have identified easier ways for providers to
24 update their information as it changes. We
25 understand that things happen in community based

who is the manager of all City websites to be able

1 COMMITTEE ON WOMEN & GENDER EOUITY 58 2 organizations, and we want them to be able to 3 update that quickly. So, we have developed a quick 4 way for them to send us that information that we 5 will be launching then as well. We are constantly looking at ways of improving how folks are really 6 7 accessing the information, which is why I think engaging with The Council in this way will be 8 9 really helpful, so that we can hear your thoughts on it. We engage with survivors. We have tested 10 11 it with survivors and with our providers as well, but I think The Council has other perspectives that 12 13 may be, you know, can be incorporated into what we 14 are doing to ensure that we are doing it well. So, 15 that's, you know, that's what I have to offer on 16 the translation. Something else? Is there 17 something... CHAIRPERSON CABÁN: uh, yeah, and I only have a 18 19 couple more questions, and then I'll wrap up. Uhm, so MOCJ also has a portal for victim services. 20 Is

22 should also be on the ENDGBV portal, and vice
23 versa?

21

there information that lives on their portal that

24 COMMISSIONER NOEL: We... I... I think if you 25 put them side by side, you will see there are many 1 COMMITTEE ON WOMEN & GENDER EQUITY 59 2 agencies that share. You know, there are agencies 3 that will be listed on their site that will also be 4 listed on ours, and we think that's wonderful.

5 So, there should be no wrong door. If you go through that door, and you need information that's 6 7 based in community, you should be getting that 8 information. You should be getting a provider. If 9 you are a survivor of sexual assault and go to MOCJ and you click, you should be getting some of the 10 11 same providers that are in ours. And we work closely with that office to ensure that we are 12 13 coordinating, sharing collaborating, listing 14 resources, supporting each other in this work. We 15 are partners in every way with MOCJ and MOCJ's 16 office in ensuring that survivors have the 17 resources, services that they need. CHAIRPERSON CABÁN: So, and... And, just to be 18 19 clear... 20 COMMISSIONER NOEL: Mm-hmm? 21 CHAIRPERSON CABÁN: So, you're saying not 2.2 identical, but significant overlap, uh, would be 23 fair... (CROSS-TALK) COMMISSIONER NOEL: Absolutely. 24 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 60
2	CHAIRPERSON CABÁN: Would be a fair (CROSS-
3	TALK)
4	COMMISSIONER NOEL: Absolutely.
5	CHAIRPERSON CABÁN: assessment?
6	COMMISSIONER NOEL: Absolutely.
7	CHAIRPERSON CABÁN: Uhm, and you mentioned that
8	there is close partnership and communication, but
9	more specifically, like what quality control goes
10	in to making sure that the information about a
11	service provider is consistent across platforms?
12	COMMISSIONER NOEL: Uh, service providers give us
13	the information. We work with We work with
14	them to ensure that the information is accurate.
15	Many of the pro The providers listed on our
16	site often have contracts with other City agencies
17	across the board not necessarily with us they
18	just have to have something with other City
19	agencies. There is There are also trusted
20	community partners who might not, whose whose
21	services are known and who have a base of serving
22	survivors that we will include in our website as
23	well. So, I think you will find that we have used
24	a number of criteria if you want to call it that,
25	but that's probably a strong word in terms of
I	

1 COMMITTEE ON WOMEN & GENDER EQUITY 61 2 ensuring that we are listing the broadest list of 3 agencies possible. But, remember the agencies come to us and want their information listed there. 4 5 CHAIRPERSON CABÁN: Thank you. And, do you see any vulnerability in having systems like the Hope 6 7 portal and the COVID grants , you know, but knowing that they are not codified, uh, so they can just 8 9 end with a change in leadership or funding for 10 example? COMMISSIONER NOEL: I think that we have... 11 We 12 have an administration that's committed to serving survivors. We are committed to serving survivors 13 as an office within this administration... (CROSS-14 15 TALK) 16 CHAIRPERSON CABÁN: But there are term limits, 17 though... (CROSS-TALK) 18 COMMISSIONER NOEL: We... We... But, we 19 were here before. And, we were here before that one, too. Uh, and I think our... I know that our 20 21 presence our advocacy, uh, has moved this issue in 2.2 many ways. Our office has grown. The commitment 23 to providers has grown -- and to survivors. So, what I am saying is that I know there is a 24

commitment of the Adams' administration to really

1 COMMITTEE ON WOMEN & GENDER EQUITY 62 2 ensure that survivors are getting access to the 3 services that they need, and, uh, and I believe that our office is here to ensure that that 4 commitment continues for this administration and in 5 to any other administration. 6 7 CHAIRPERSON CABÁN: Okay, thank you. I don't have any further questions, uhm, 8 9 [INAUDIBLE 01:11:18] just... COMMITTEE COUNSEL: [INAUDIBLE 01:11:27] 10 11 CHAIRPERSON CABÁN: Oh, I do actually, my 12 apologies. So, uhm, you know, what of the... In terms of undocumented folks who might be in need of 13 14 housing, uhm... No, I think we hit that, yes. 15 Yeah, we hit it earlier, I'm going to... I'm... I'm 16 going to rescind that. But, the... The last thing I will say is ,you know, in my opinion I think 17 18 that, uhm, while there is a clear commitment to do 19 the work that you all are doing, , you know, in my 20 mind, codification could help shore up the 21 programming in the long term. I think that it's worth doing. I think it's worth not leaving 2.2 23 anything to chance, or the idea that things will stay stagnant or stay the same. We have seen so 24 25 much transition and change and uncertainty,

1	COMMITTEE ON WOMEN & GENDER EQUITY 63
2	especially over the past few years. That I don't
3	think anything is outside of the realm of
4	possibility as much as I would like to think
5	otherwise. But, I will I will leave with that
6	point. Again, I want to thank you all for
7	coming (CROSS-TALK)
8	COMMISSIONER NOEL: Thank you.
9	CHAIRPERSON CABÁN: And testifying here today.
10	COMMISSIONER NOEL: Thank you.
11	CHAIRPERSON CABÁN: Thank you.
12	COMMITTEE COUNSEL: At this point, we will be
13	moving to public testimony and that portion of the
14	hearing. We will just wait one moment for a
15	transition. And this will be hybrid, so both
16	remote testimony and in person.
17	Okay, I will calling the names of the witnesses
18	in the first public panel. We will start by just
19	calling all of the names of the witnesses and
20	having them prepare.
21	So, panel one will be Nicole Teyuca from
22	Translatinx Network, and apologies in advance for
23	any mispronunciations; Eileen Maher from VOCAL-NY
24	CRU; Catherine Shugrue dos Santos from AVP, and
25	Michael Polenberg from Safe Horizons. We will
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1COMMITTEE ON WOMEN & GENDER EQUITY642begin in just one moment. And, again, this will be3both a hybrid and an in person panel. We will4start with three... Sorry, three remote witnesses,5and then move to Mr. Polenberg at the table, thank6you. And, please note, we will also be using a7three minute clock.

8 Okay, and with that, we will move to the first 9 public witness, uhm, and apologies just for the 10 record, my name is Brenda McKinney. I am the 11 committee counsel for The Committee on Women and 12 Gender Equity at The New York City Council.

Our first witness will be Nicole Teyuca, from Translatinx Network. You may begin your testimony when ready.

16 SERGEANT AT ARMS: Starting time.

17 COMMITTEE COUNSEL: Apologies, just one moment, 18 it does not appear that our first witness is 19 present. We are just checking.

The next witness is Eileen Maher, uh, you may begin your testimony when the sergeant calls the clock, thank you.

23 SERGEANT AT ARMS: Starting time.

EILEEN MAHER: Oh, shoot... Hi, I apologize,my, uhm, I have to stay off the camera, because my

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 reception is a little crazy right now, so I do
 apologize for that.

My name is Eileen Maher, I am a Civil Rights
Union Leader at VOCAL-NY, and I am a woman who is a
survivor of domestic violence, which I was also
criminalized for.

New York City needs a major infusion of domestic 8 9 violence services, shelters, and protections. During the times that I was experiencing abuse at 10 11 the hands of my former partner, I sought out 12 assistance from the City only to be told over and 13 over again, that there were no open availabilities 14 at some, and others simply did not have room for a 15 new client indefinitely. It is not just an order 16 of protection being issued that will quote, unquote 17 "solve everything". Some people may need to leave 18 their home, obtain a new form of childcare; there 19 are needs for financial assistance, personal 20 protections of themselves, their children and other 21 family members, and the maintenance and protection of current employment and assistance to secure new 2.2 23 employment. We are requesting that The City Council pass these and others like them sooner than 24 25 later.

1 COMMITTEE ON WOMEN & GENDER EQUITY 66 2 During the time that I was being abused, my 3 former partner and I resided together. Yes, police 4 were called several times; however, they were not helpful in the least. I was at a loss, as many are 5 as what to do with my home, lose my apartment that 6 7 I was paying all of the bills for. I had a business and a companion service dog. 8 There was 9 nowhere for one to go, and my city has basically turned its back on me. 10

But, that was then, we have the opportunity to right not all, but many of the wrongs of the past. My comrades and I are urging you to pass the bills that have been put before you in today's meeting, and any and all others that may become before you in the future.

17 Domestic and partner violence does not simply go 18 away, if -- and I say if you get to the point of a 19 judge issuing an order of protection. In fact, 20 without any corresponding and immediate services, 21 it can make matters worse. It is to many just a 2.2 piece of paper. This is what my abuser told me and 23 many others that have come before and after me. New York must become a leader in the fight 24 against the plaque of gender based violence, 25

1COMMITTEE ON WOMEN & GENDER EQUITY672partner violence, domestic violence, and it is all3one parasite that can be eradicated if we take the4right steps -- steps that have been put before you5in these bills today and many others that will come6before you in the future.

7 Again, I thank you for allowing me to testify,
8 and I wish everyone a wonderful day. Thank you.
9 COMMITTEE COUNSEL: Thank you for your testimony.
10 We will take all questions and answers at the end
11 of the panel.

12 So, we will move to the next witness now. The 13 next witness is, uh, Kat (sp?) or Catherine Shugrue 14 dos Santos from AVP. You may begin your testimony 15 when the sergeant calls the clock.

16 SERGEANT AT ARMS: Starting time.

17 CATHERINE SHUGRUE DOS SANTOS: Good afternoon,
18 Chair Cabán and esteemed colleagues. My name is
19 Catherine or Kat (sp?) Catherine Shugrue dos
20 Santos, and I am the Deputy Executive Director for
21 Programs at the New York City Anti-Violence Project
22 or AVP.

I want to thank Eileen and all of the other survivors who have stepped up to testify in these and other hearings.

1	COMMITTEE ON WOMEN & GENDER EQUITY 68
2	As both a survivor and myself, and an advocate,
3	I stand with you. My pronouns are she/her or
4	anything respectful, and I am grateful to be
5	testifying at this hearing at such a crucial time
6	in our City. And I wish to express AVP's
7	endorsement of the Support Survivors Legislative
8	Package.
9	As the COVID-19 pandemic wears on, and identity
10	based hate violence linked to White Supremacy
11	groups escalates against LGBTQ communities, making
12	survivors of intimate partner and sexual violence
13	even more vulnerable, AVP and our collective
14	movements' work is that much more important.
15	For more than 40 years, AVP has served Lesbian,
16	Gay, Bi-sexual, Transgender, Queer, and HIV
17	communities through direct services and advocacy.
18	We are the only organization in New York City that
19	provides free LGBTQ culturally specific counseling,
20	legal services, and advocacy with survivors of
21	intimate partner violence. We are the only LGBTQ
22	specific rape crisis center in the state. We
23	operate a 24/7 English, Spanish, bi-lingual
24	hotline, which recently introduced a texting
25	service to support survivors of all forms of

1COMMITTEE ON WOMEN & GENDER EQUITY692violence, and we oversee the National Coalition of3Anti-Violence Programs and the New York State LGBTQ4Intimate Partner Violence Network.

Resource and AVP's 42 years of experience show 5 that LGBTQ people experience intimate partner and 6 7 sexual violence at the same or higher rates as our 8 cis/hetero counterparts. At AVP, 65% of the 9 survivors we support are queer and Trans people of color. LGBTQ people experience higher barriers to 10 11 safety, support, and services, and The Support Survivors Bill Package takes steps to make urgent 12 13 and long-term support more accessible to survivors. 14 Intro 153 would create a program for low-barrier 15 grants, as has been discussed by ENDGBV, for 16 survivors to meet their economic needs.

17 As the founder for the New York City Task Force 18 on Domestic Violence and Economic Justice or DVEJ, 19 and as someone who built, grew, and oversaw 20 Economic Empowerment programming, both and 21 Sanctuary for Families and at AVP, I cannot stress how important it is to provide direct financial 2.2 23 assistance to survivors that is easily accessible and fast tracked to ensure that survivors have what 24 25 they needs. Direct grants to survivors help them

1 COMMITTEE ON WOMEN & GENDER EQUITY 70 2 navigate the economic consequences of intimate 3 partner violence like housing instability, food insecurity, ongoing medical bills, and other 4 5 expenses for themselves and their children. The impacts of abuse are long lasting, and can harm a 6 7 survivors finances for years to come -- as for survivors who go in to credit card debt or take out 8 9 high interest loans to cover an emergency move, or who suffer identify theft and coerced debt from 10 11 their partners.

12 Because of the economic consequences of IPV go 13 on long after the physical violence has stopped, 14 survivor grants must be accessible not just in the immediate aftermath of an abusive incident but 15 16 long-term. This grant program would dovetail with the additional housing opens for survivors 17 18 including the EHP program that ENDGBV spoke about. 19 Intro 154, which creates the online portal that 20 we've discussed, we are committed to continuing our partnership with ENDGBV to ensure that NYCHope is 21 accessible to all as a portal, including LGBTQ 2.2 23 people, immigrants, and survivors living with disabilities enhancing and empowering this existing 24

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 resource will strengthen its effectiveness and
 reach.

And, lastly, we strongly support Resolution 111, 4 5 which calls on the state to pass legislation that would provide survivors and their families with job 6 7 protected paid leave -- similar to what we have in 8 New York City -- so that they can use that for 9 activities relating to their actual or perceived status as a domestic violence survivor or as a 10 11 family member of the survivor. Ensuring survivors state wide access to what we have in our Safe and 12 Sick Leave, uh, that Commissioner Noel referenced 13 14 will really make a difference, so I would to see 15 that extended to the state.

16 So, thank you for listening to the experts of 17 AVP through the oversight hearing and bill drafting 18 process. We look forward to continuing to work 19 with you, Chair Cabán, and other members of The 20 Committee on Women and Gender Equity to improve access and increase resources for all survivors of 21 violence across the spectrum of gender identity and 2.2 23 sexual orientation. Thank you so much. COMMITTEE COUNSEL: Thank you for your 24 25 testimony.

1	CONNITERED ON MONENT C CENTER FOILTEN 70
	COMMITTEE ON WOMEN & GENDER EQUITY 72
2	Now we will move to the final person on this
3	panel, Michael Polenberg, who is present in
4	chambers. You may begin when the sergeant calls
5	the clock. Thank you.
6	SERGEANT AT ARMS: Starting time.
7	MICHAEL POLENBERG: Thank you so much, uh, Chair
8	Cabán and members of The Committee. I am Michael
9	Polenberg, I am Vice President of Government
10	Affairs at Safe Horizon. We are there nation's
11	largest nonprofit victim services organization, and
12	we offer a client centered trauma informed response
13	to about 250,000 New Yorkers each year who
14	experience violence of abuse.
15	I am going to talk briefly about Intros 153 and
16	154, and then I want to respond to some of the
17	questions that have come up about the hotline.
18	Safe Horizon is a huge proponent of offering
19	low-barrier Regarding Intro 153, we are a
20	proponent of offering low-barrier grants to
21	survivors to cover expenses that might otherwise
22	create barriers to safety, and in fact we included
23	this in our recommendation that we gave to the
24	mayoral candidates last year. And I am happy to
25	supply the committee with a copy of that.

1	COMMITTEE ON WOMEN & GENDER EQUITY 73
2	So, while we support the overall goal of Intro
3	153, we just have a few questions about how to
4	manage the endeavor, including what if any impact
5	the grants would have on public benefits that
6	survivors may be receiving; would there be any cap
7	as to how much a person or family could receive or
8	on the number of grants. And, I think Kat Shugrue
9	talked about dos Santos talked about having the
10	grants accessible over an extended period of time.
11	Will the designated community based organizations
12	worked together to develop the program to ensure of
13	program consistency? And can the grants also be
14	extended to victims of sexual assault?
15	Regarding Intro 154, I think The Commissioner
16	responded to the Chair's question about whether or
17	not we need a new portal, whether it should be
18	incorporated in to existing portals. We have one
19	from MOCJ; we have one from ENDGBV, perhaps there
20	could be some consolidation to make sure that we
21	have one portal that really meets the needs of
22	survivors. And The Committee may also chose to
23	work with the administration to create a far
24	ranging public awareness campaign in multiple
25	languages that can help ensure that survivors
l	

1COMMITTEE ON WOMEN & GENDER EQUITY742across the five boroughs know how to access the3portal and learn what services and programs can be4accessed.

Regarding shelter, because... and hotlines, 5 because this came up in a few different times over 6 7 the hearing, it is much more difficult for a single adult to get into a domestic violence shelter than 8 9 it is for a family. The system was configured for families many, many years ago. A survivor applying 10 to shelter with two children has about twice as 11 much likelihood of obtaining a shelter bed as a 12 13 single adult does. So, while The City under the 14 previous administration added capacity for single 15 adults in the DV system, I think much more is 16 really needed to really make sure that we are 17 meeting the needs of survivors no matter what size 18 of the configuration of the family.

So, thank you, I am happy to answer anyquestions.

CHAIRPERSON CABÁN: Thank you, first I just want to thank the entire panel of folks who testified, you know, Miss Eileen, thank you for your personal testimony and for sharing your story.

1 COMMITTEE ON WOMEN & GENDER EQUITY 75 2 Kat, I extend the same gratitude to you. And 3 also thank you for the work that you do at AVP, deeply, deeply grateful. 4 5 And, you know, Michael, I just also want to add, in addition to that gratitude, that I really 6 7 appreciate raising the important points and questions that you posed. And, so certainly I look 8 9 forward to being in... in conversation about those things as well. 10 11 I don't know if my colleagues have any 12 questions... And I also just would like to 13 acknowledge that a committee member and our 14 colleague, Council Member Gutiérrez has joined us. 15 Thank you so much. 16 COMMITTEE COUNSEL: So, this... (CROSS-TALK) 17 CHAIRPERSON CABÁN: Thank you so much. 18 COMMITTEE COUNSEL: This concludes panel one, 19 thank you so much. CHAIRPERSON CABÁN: [BACKGROUND NOISE] [INAUDIBLE 20 01:27:15] 21 COMMITTEE COUNSEL: We will be moving... 2.2 we 23 will be reading the names of the next panel in just one moment. So, we will move to the next panel, 24 25 thank you, just one moment.

1 COMMITTEE ON WOMEN & GENDER EQUITY 76 2 COMMITTEE COUNSEL: Okay, I will be reading the 3 names of the next panel. First I will read the names of all of the panelists. They are all 4 remote. And, then I will call you one by one for 5 your testimony. 6 7 Panel two will be Emily... (CROSS-TALK) UNKNOWN: Excuse me, I think the Zoom is muted. 8 9 COMMITTEE COUNSEL: Hi, I'm sorry, I think it's 10 not muted. 11 Panel two will be Emily Miles from The New York 12 City Alliance Against Sexual Assault; Gabriela Sandoval Requena from New Destiny Housing testimony 13 14 -- and again, apologies in advance for any 15 mispronunciations -- Tatiana Hill from WCJA 16 testifying on Incarcerated Women; and Rachel 17 Braunstein from Her Justice. 18 Uh, so we will begin with the next witness, the 19 first panelist on panel two, Emily Miles. 20 You may begin when the sergeant calls the clock. 21 SERGEANT AT ARMS: Starting time. EMILY MILES: Hi, thank you so much for having me 2.2 23 here today. I would like to thank Council Member Cabán for her leadership by introducing this 24 25

1COMMITTEE ON WOMEN & GENDER EQUITY772package of bills that brings the needs of survivors3to the forefront.

Uh, my name is Emily Miles, and I am the 4 5 Executive Director of New York City Alliance Against Sexual Assault. The mission of the 6 7 alliance is to prevent sexual violence and reduce 8 the harm it causes through public education, 9 prevention programming, advocacy for survivors, and the pursuit of legal and policy changes. 10 In doing 11 so, The Alliance works to disrupt systems and 12 institutions that unfortunately can re-traumatize survivors when they need our support the most. 13 I am here to today to advocate for the interests 14 15 of survivors of sexual violence for whom the services and supports offered through this 16 17 legislative package could be critically important. 18 Though the intent seems to include all survivors in 19 the legislation, as currently written it is limited in scope to survivors of domestic violence, and 20 21 this could mean that many survivors of sexual violence are left behind. This is important for 2.2 23 two reasons, many instances of sexual violence to do not occur in the context of domestic 24 relationships. Sexual violence is an umbrella term 25

1 COMMITTEE ON WOMEN & GENDER EQUITY encompassing a broad range of behaviors including 2 3 sexual assault, rape, sexual exploitation, and 4 stalking.

5 While sexual violence is often a weapon of power and control deployed in the context of a domestic 6 7 relationship, sexual violence advocates regularly supports survivors who have not suffered domestic 8 9 violence. Most survivors of sexual violence do not know their perpetrators, and that association can 10 be causal not familial and; therefore, not 11 12 qualifying as an intimate partnership.

Sexual violence survivors are also routinely in 13 14 need of the very same emergency and support 15 services as domestic violence survivors. Survivors 16 have a particular need for emergency housing that 17 could be met with support for these low-barrier 18 grants.

19 Sexual assault advocates support survivors as 20 they move forward from a myriad of scenarios of sexual violence that, while not domestic violence 21 in nature, have made the survivor feel unsafe in 2.2 23 their homes. These include people who have been assaulted a neighbor, a building superintendent or 24 staff member, couch surfers who are temporarily 25

1 COMMITTEE ON WOMEN & GENDER EQUITY 79 2 staying with a friend and while in that apartment 3 are assaulted by a permanent resident of the home, or victims of stalking, or any other type of sexual 4 5 violence where the perpetrator knows and could reasonably return to where their survivor lives. 6 7 We hope that expanded language will allow survivors to also access these much needed supports. 8 9 Because sexual violence is an umbrella term, we understand the difficulty there could be in 10 11 drafting language that would be inclusive of their 12 needs. But, we know that we can, in partnership, work with this committee to ensure that they are 13 14 appropriately represented in these pieces of 15 legislation.

16 As a final note, we would not recommend only 17 using the term gender based violence as a catchall 18 term, and ask that sexual violence by explicitly 19 Sexual violence is a weapon of oppression named. 20 wielded by someone against another with relatively less power. This power difference can be based on 21 2.2 race, economic class, disability status, immigrant 23 status, and often gender. But, this violence is not always perpetrated based on a gender power 24 dynamic, and naming all sexual violence as gender-25

1 COMMITTEE ON WOMEN & GENDER EQUITY 2 based violence can erase the experiences of those 3 survivors.

Thank you so much for your time today, and we 4 5 look forward to working with you and the whole City Council to ensure the inclusion of sexual violence 6 7 survivors in these important pieces of legislation. COMMITTEE COUNSEL: Thank you so much for your 8 9 testimony. And, just as a reminder, apologies for not stating this earlier, but we will be accepting 10 11 written testimony for up to 72 hours after the start of the hearing. Written testimony has no 12 limit, so please also feel free to submit written 13 14 testimony in addition. 15 The next witness on this panel is Gabriela 16 Sandoval Requena from New Destiny Housing. You may 17 begin your testimony when the sergeant calls the clock. 18 19 SERGEANT AT ARMS: Starting time. 20 GABRIELA SANDOVAL REQUENA: Good morning, Chair Cabán and members of the Committee on Women and 21 Gender Equity. Thank you for your leadership and 2.2 23 for the opportunity to testify on behalf New Destiny Housing at today's hearing. I'd also like 24 25 to thank the domestic survivors of domestic

COMMITTEE ON WOMEN & GENDER EQUITY 1 81 violence for testifying today and for sharing their 2 3 experience and their valuable perspectives.

My name is Gabriela Sandoval Requena; my 4 5 pronouns are she/her/ella, and I am the Senior Policy Analyst at New Destiny Housing. 6

7 Our mission is to end the double trauma of abuse and homelessness for domestic violence survivors. 8 9 We do this by developing supportive housing for homeless survivors, assisting those who are fleeing 10 11 abuse to obtain subsidies and find apartments, and by advocating for more housing resources. 12 New 13 Destiny is a co-convener of the Family Homelessness Coalition (FHC). 14

15 For far too long in New York City, domestic 16 violence has been the number one driver of family 17 homelessness. In 2021, more than 10,000 New Yorkers entered the domestic violence shelter system, and 18 19 more than half of them left for another shelter 20 instead of finding an apartment of their own. Shelter will always be an important resource, but 21 it cannot be the only resource. More must be done 2.2 23 to effectively support survivors' housing stability. We commend Chair Cabán and The Council 24 25 for bringing attention to the plight of survivors

COMMITTEE ON WOMEN & GENDER EQUITY
 of domestic violence and the dire need for more
 resources by holding this hearing.

Regarding Intro 154, we are thrilled about The 4 Council's commitment to make information about 5 resources for survivors more accessible. This is a 6 7 big opportunity to improve NYCHope and the MOCJ portal by creating processes to keep the 8 9 information up to date while ensuring that the 10 information is available in multiple languages and 11 update it like that.

12 Regarding Intro 153, we applaud the initiative to create a housing stability program for 13 14 There is a high demand for low-barrier survivors. 15 grants. The programs that are currently in place 16 are scarce and underfunded, and also limit the ways 17 in which the grants can be used. Survivors know 18 what they need. To allow them to utilize the 19 grants as they believe necessary is of utmost importance for them to achieve and maintain housing 20 21 stability.

22 We would like to respectfully suggest the 23 following to enhance the proposed legislation: 24 Implement the grants as flexible funding; second, 25 build on the lessons learned from the 2020 micro

1	COMMITTEE ON WOMEN & GENDER EQUITY 83
2	grant pilot; and third to ensure the funding is
3	baselined for the program so that it is permanent.
4	On behalf of New Destiny, I would like to thank,
5	again, the council for the opportunity to testify.
6	We are submitting written testimony, and look
7	forward to continuing to work together. I am happy
8	to answer any questions you may have.
9	COMMITTEE COUNSEL: Thank you so much for your
10	testimony.
11	So, we'll wait to have questions at the end of
12	the panel.
13	The next witness will be Tatiana Hill from WCJA.
14	SERGEANT AT ARMS: Starting time.
15	TATIANA HILL: Hello, everyone, my name is
16	Tatiana Hill and I am testifying on behalf of the
17	Women's Community Justice Association (WCJA).
18	We are dedicated to improving the lives of women
19	and gender-expansive New Yorkers affected by mass
20	incarceration. Founded in 2018, WCJA is led by
21	justice-impacted women and focuses on change
22	through policy advocacy, community organizing and
23	service.
24	WCJA leads the #BEYONDrosies campaign, which
25	advocates on behalf of women and gender-expansive

1	COMMITTEE ON WOMEN & GENDER EQUITY 84
2	people at the Rose M. Singer aka (Rosie's) jail on
3	Rikers Island. The goals are: to decarcerate down
4	to 100; Close Rosie's before the City's planned
5	date of 2027; and transform the Lincoln site in
6	Harlem into a standalone Women's Center for Justice
7	for the few who remain; in contrast to the city's
8	plan to relocate those at Rosie's to Kew Gardens
9	where they would share spaces and staff with men.
10	COMMITTEE COUNSEL: We may be having technical
11	difficulties. The volume is skipping. Please hold
12	one moment.
13	I'm sorry, Miss Tatiana, I think you're frozen.
14	We If everyone could please hold one moment.
15	We're having a technical difficulty and we are
16	addressing it internally.
17	TATIANA HILL: Sorry about that, I think my
18	connection disconnected and came back.
19	COMMITTEE COUNSEL: Okay, well, if you want to
20	continue your testimony, please go ahead.
21	TATIANA HILL: Okay, thank you.
22	The measures proposed today would help many
23	people at Rosie's who are domestic violence
24	survivors to avoid being criminalized in the legal
25	system and ending up at Rosie's.

1	COMMITTEE ON WOMEN & GENDER EQUITY 85
2	We also urge the city and state to do more
3	regarding criminalized survivors. WJCA recently
4	wrote a report with the Rikers Commission that
5	found 45 to 97% of people diverted from Rosie's
6	suffered from physical, sexual and/or emotional
7	violence. Nationally, an estimated 77% of women in
8	jail are domestic violence survivors. Studies have
9	found this abuse can play a significant role in the
10	criminal allegations people face and that women's
11	justice involvement is more likely than men's to
12	flow from their relationships with family or
13	intimate partners.
14	The City's current plan to close Rikers would
15	relocate women and gender-expansive people to a new
16	facility in Kew Gardens opening in 2027. They
17	would share spaces and staff with men. And, with
18	such high rates of sexual abuse and domestic
19	violence, any exposure to men or to catcalling
20	inside a jail can be re-traumatizing.
21	Additionally, women and gender-expansive people
22	who live in Queens will be especially vulnerable to
23	exposure to their abusers as most men facing trial
24	in Queens will be housed in the Kew Gardens
25	facility.

COMMITTEE ON WOMEN & GENDER EQUITY 86
 National and international standards recommend
 completely separate facilities for men and women in
 custody.

#BEYONDrosies is advocating for those at Rosie's 5 to instead be relocated to their own separate site 6 7 at the former Lincoln Correctional Facility at West 110th Street in Harlem. This should be transformed 8 9 into a Women's Center for Justice that provides trauma-informed, holistic care to put women and 10 11 gender-expansive people on a path to successful 12 reentry.

HBEYONDroseis is pushing for improved decarcaration, particularly for domestic violence survivors.

16 I am going to tell you a story about a woman named Stephanie who is one of our members. She was 17 diverted from Rosie's in 2018, and she really shows 18 19 why gender-responsive is really an alternatives to 20 Rikers and to incarceration and really could save a lot of these women that we are referring to. 21 2.2 Stephanie was pregnant when she went to Rikers 23 on charges related to her relationship with an

25 York City after serving a prison sentence for

24

abusive partner. She had recently returned to New

1 COMMITTEE ON WOMEN & GENDER EQUITY 87 2 giving her boyfriend drugs while he was in prison. 3 When she got home, she was raped by that same 4 partner and became pregnant. Stephanie feared for her life, and she went to a domestic violence 5 shelter. Her parole officer at the time claimed 6 7 that she failed a drug test -- and Stephanie is 8 telling us that this is not true, that she has no 9 report of that -- and she failed to report her new address, which is at a shelter, and they were aware 10 11 of that. Because of that parole violation, she was then sent to Rosie's. While she was in Rosie's, 12 13 she was pregnant and she had sleep apnea, so that 14 means that she was snoring very loudly, and the 15 people who she slept next to were disturbed by 16 that, and they were abusive to her. Things were 17 thrown at her, officers were yelling and cursing at 18 her regularly, as well as people who were 19 incarcerated with her. Stephanie was in fear for 20 her life at different moments. And, she also was 21 at risk for dying in her sleep, because she was not 2.2 allowed to have the machine that normally keeps 23 people with sleep apnea alive while they are sleeping. 24

1	COMMITTEE ON WOMEN & GENDER EQUITY 88
2	So, three months after she arrived at Rosie's',
3	the court agreed to place Stephanie in an
4	alternative to incarceration called SHERO. SHERO
5	offers transitional housing and services for women
6	and their children. Therefore, Stephanie had a
7	safe place to stay and raise her daughter. She
8	enrolled in culinary school, and she found
9	permanent, affordable housing.
10	WCJA thanks you for considering these important
11	measures and would like to work with this committee
12	on ways to help domestic violence survivors that
13	have been criminalized to get them help and support
14	rather than punishment. Thank you.
15	COMMITTEE COUNSEL: Thank you so much for your
16	testimony.
17	We will now move to the last person on this
18	panel before our final panel.
19	Rachel Braunstein from Her Justice, you may
20	begin your testimony when ready or when the
21	sergeant calls the clock, thank you.
22	SERGEANT AT ARMS: Starting time.
23	RACHEL BRAUNSTEIN: Thank you, Chair Cabán and
24	the Committee on Women and Gender Equity, for the
25	opportunity to submit testimony, in particular, on

COMMITTEE ON WOMEN & GENDER EQUITY
 the critical matter of paid leave for domestic
 violence survivors and Resolution Number 111.

4 My name is Rachel Braunstein, I am the Director 5 of Policy at Her Justice, a nonprofit organization that for 29 years has stood with women living in 6 7 poverty in New York City using a "pro bono first" approach to recruit and mentor volunteer lawyers to 8 9 provide free legal help to address individual and 10 systematic barriers in the areas of family and matrimonial law. 11

12 The COVID-19 pandemic highlighted how Her Justice clients and women like them are the 13 14 backbone of our communities, serving on the 15 frontlines as essential workers and carrying the brunt of the pandemic's economic burden. At the 16 17 same time, they faced heightened rates of intimate 18 partner violence and unemployment, and increased 19 caregiving responsibilities.

20 We are grateful for City Council and the 21 Committee's long-standing focus on these issues, 22 and for support from the Council that allows Her 23 Justice to provide direct representation to and 24 skilled advocacy on behalf of women living in 25 poverty.

1 COMMITTEE ON WOMEN & GENDER EQUITY 90 Approximately 80% of Her Justice clients are 2 3 survivors of intimate partner violence or gender based violence. Based on our experience working 4 5 with these women, we support Resolution 111, because a strong and comprehension legal framework 6 7 supporting the rights of survivors is critical to the individual stability and to ameliorating 8 9 systemic issues related to domestic violence. As we did in 2017 when the City was considering 10 11 enacting paid safe leave, we want to bring 12 attention to the need for a comprehensive State law that would allow survivors to seek a range of 13 14 needed help, in particular, legal services without 15 detriment to their employment. 16 Civil legal services are critical for survivors 17 of domestic violence. The effects of domestic violence in a survivor's life are pervasive. For 18

19 many, fleeing domestic violence may lead to their 20 first engagement with the legal system, by 21 participating in the criminal justice system as a 22 witness or seeking a civil court order of 23 protection.

It is less well-known that domestic violence survivors need to access civil courts for other 1COMMITTEE ON WOMEN & GENDER EQUITY912kinds of relief -- child and spousal support3orders, custody, and divorce to secure marital4assets.

5 Legal services are essential, but not 6 sufficient. Our clients cannot maintain safety or 7 meaningfully participate in their cases if they do 8 not have a job or sufficient income.

9 Consider stories like Maria's who was fired from 10 her job as a secretary after she missed three days 11 of work to attend court hearings in her custody 12 case against her abusive ex-partner, who repeatedly 13 called her workplace during the litigation. 14 Without a job, Maria resorted to government 15 assistance to make ends meet.

With stronger legal protections, New Yorkers like these clients would able to participate in seeking needed legal relief to help them forward as survivors of domestic violence and maintain employment that is critical to their family's stability.

Thank you to The Council and The Committee for dedicating this hearing, and thank you for your time.

1 COMMITTEE ON WOMEN & GENDER EOUITY 92 2 COMMITTEE COUNSEL: Thank you so much. This 3 concludes this panel. Please hold one moment. CHAIRPERSON CABÁN: Thank you, I mean, I just, 4 again, wanted to take a moment to extend gratitude 5 to all of those who testified. 6 7 You know, Emily, I really appreciate the points that you've raised about reaching as many people 8 9 experiencing violence as possible. So, we will absolutely look, you know, look in to shifting 10 11 language on that front, 12 Gabriela, thank you for leaning in to the importance of housing stability, and certainly for 13 14 the thoughtful suggestions you made on flexible 15 spending and building on the lessons learned from 16 the micro grants. 17 And, again, gratitude to Tatiana and Rachel as 18 well for your thoughtful testimonies. 19 And, I will turn it over to my colleagues if 20 they have any questions or comments. Uh, Council Member Richardson Jordan? 21 COUNCIL MEMBER RICHARDSON JORDAN: Yes, I will 2.2 23 echo, uh, Chair Cabán in just saying thank you for the testimony particularly getting to hear that 24 story about criminalized survivors, and hearing 25

1COMMITTEE ON WOMEN & GENDER EQUITY932about, you know, a particular survivor. It just3speaks to the need for us to have resources and4funding and options outside of the criminal justice5system, because we see also that sometimes our6survivors are criminalized.

7 I did have a question, it could go to a number 8 of folks, but I think the representative from New 9 Destiny might be the best person. I just wanted to ask, because during this hearing, we've heard from 10 11 administration that the legislative package that we're talking about today isn't particularly 12 necessary, that somehow, you know, they're already 13 14 working on these things. And there seems to be a 15 little bit of resistance to codifying these 16 services and making it legally required. And so I 17 just wanted to hear from you as an advocate, you 18 know, what do you think about that, and do you 19 think it is necessary to really have it codified? 20 GABRIELA SANDOVAL REQUENA: Thank you for the 21 question, Council Member. I believe... I think 2.2 that, uh, the answer... The short answer to that 23 is that it is always helpful to have programs that assist survivors to be part of the City Charter 24 just to ensure that the program has sustainability 25

1	COMMITTEE ON WOMEN & GENDER EQUITY 94
2	and continues to exist throughout time and the
3	passing of administration. So, would love to sit
4	down perhaps with you, along with The Commissioner,
5	and ENDGBV to see what the opportunities are to
6	perhaps revise or amend the languages so that these
7	could be moved forward. But, the short answer is,
8	yes, it always easier to have and best to have
9	things codified in to the City Charter.
10	COUNCIL MEMBER RICHARDSON JORDAN: Alright, thank
11	you.
12	COMMITTEE COUNSEL: Were there any other council
13	member questions?
14	Okay, this concludes this panel. Thank you so
15	much to all of the witnesses who testified today.
16	We will now be moving to our final panel. I
17	will call the names of all the panelists, and there
18	are two. And then that will conclude the hearing;
19	however, we will check for anyone we inadvertently
20	missed, uhm, before for concluding.
21	So, the next panel will be Aaron Stern from the
22	Joe Torre Safe At Home Foundation, followed by
23	Shaina Weisbrot, again, please forgive any
24	mispronunciations, but Miss Weisbrot from Day One.
25	
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1 COMMITTEE ON WOMEN & GENDER EQUITY 2 So moving to panel three, Aaron Stern, you may 3 begin your testimony when the sergeant calls the clock. 4

SERGEANT AT ARMS: Starting time.

5

AARON STERN: Hello, everyone, thank you Chair 6 7 Cabán and members of The Committee on Women and Gender Equity. I am Aaron Stern, Manager of Grants 8 9 and Foundation Relations with Joe Torre Safe At 10 Home Foundation.

When our co-founder, Joe Torre, was a child he 11 witnessed the unrelenting verbal abuse and saw the 12 13 results of the physical harm inflicted on his 14 mother. The perpetrator was not some stranger, but 15 his own father. The emotional and physical pain his 16 mother suffered scarred her life, and Joe's, too. As Joe grew older and came to terms with his 17 18 experience, he wanted to ensure that no child grew 19 up as he did - feeling alone and afraid. That's why 20 he started Safe At Home over twenty years ago in 21 New York City.

Safe at Home currently operates 17 school-based 2.2 23 prevention and intervention programs across the country called Margaret's Place - named after Joe's 24 25 mother - four of which operate in New York City.

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 Margaret's Place is a youth - friendly space
 within the school, staffed by a full-time,
 master's-level counselor who provides counseling to
 youth, anti-violence workshops, peer leadership
 engaging youth to break the cycle of violence, and
 support for school staff and parents.

8 Safe At Home believes all survivors should 9 receive access to resources necessary to begin the 10 path towards healing. Ensuring survivors can easily 11 access this resources is crucial to their success.

12 Developing a portal with easy access to resource quides, particularly developing the materials in a 13 number of languages and inclusive of services for 14 15 teens as well as adults will allow all survivors to 16 access the support they need. Further, survivors 17 often need a myriad of services on their path toward safety; therefore, the resource guide should 18 19 not only include a list of providers, but a 20 comprehensive list of all of the types of services a survivor could possibly access. 21

In their path to safety, survivors are often faced with immediate financial needs including housing, medical, counseling, legal, and other expenses. It is a high barrier for individuals

1	COMMITTEE ON WOMEN & GENDER EQUITY 97
2	making the decision to leave an abusive
3	relationship and domestic violence is one of the
4	leading causes of homelessness for women and
5	children. Providing access to low-barrier grants is
6	critical to support survivors' path toward safety.
7	I want to thank The Committee for allowing me to
8	provide testimony today.
9	COMMITTEE COUNSEL: Okay, you can finish your
10	sentence.
11	AARON STERN: That was the end of my sentence
12	(CROSS-TALK)
13	COMMITTEE COUNSEL: Apologies, apologies. Thank
14	you so much.
15	Uh, okay, we will now move to our final witness.
16	Again, we will check for anyone that we
17	inadvertently missed at the end of the hearing.
18	Our final witness will be Shaina Weisbrot from
19	Day One, thank you.
20	SERGEANT AT ARMS: Starting time.
21	SHAINA WEISBROT: Good afternoon, my name is
22	Shaina Weisbrot, and I am an Equal Justice Works
23	Legal Fellow at Day One, which means that I am an
24	attorney on their legal team, and I am testifying
25	on their behalf.
I	

1 COMMITTEE ON WOMEN & GENDER EQUITY Day One is the only nonprofit in New York that 2 3 commits its full resources to addressing intimate partner abuse among youth ages 24 and under. 4 5 Through a combination of educational, social, and legal services we educate and assist more than 6 7 25,000 young people annually.

We are very grateful for the opportunity to 8 9 speak to The Committee on Women and Gender Equity today about the about the "Support Survivors" 10 11 Legislative Package -- including Intro 153, Intro 12 154, and Resolution 111 as we are fully and strongly in support of each of these opportunities 13 14 for young people who experience violence in the 15 relationships.

16 At Day One, we will always center young people 17 in the development of intimate partner violence 18 legislation and policy making -- particularly when 19 you consider that nationally, women aged 16-24 20 experience the highest per capita rate of intimate partner violence, which is triple the national 21 average. And often legislation is not designed 2.2 23 with young people in mind, so we encourage this committee to ensure that this legislation and its 24 25 implementation is responsive to the needs of young

1 COMMITTEE ON WOMEN & GENDER EOUITY 99 2 people of color, pregnant and parenting teens, 3 undocumented youth, young people in care, students, 4 and young survivors working multiple low wage jobs. And recognizing a young person's needs in this 5 legislation can be done in a myriad of ways. For 6 Intro 154's Housing Stability Program we would like 7 8 to ensure that young people are considered covered 9 individuals -- they can access the low-barrier grants as proposed. In addition, for this same 10 11 piece of legislation, we would like to ensure that individuals qualify based on their individual 12 13 income as opposed to the household income, as many 14 young people still live their families, and that 15 household income would could exceed the eligibility 16 requirements. Yet they are still unsafe in that 17 home, and may not be able to leave for financial 18 reasons. 19 In additional, we want to ensure that youth have

the ability to access these funds. So, we hope that youth serving organization will be included as a community based organization designee to distribute this grant, as we know that young people may not be connected to many other community based services or city agencies.

1 COMMITTEE ON WOMEN & GENDER EOUITY 100 2 And, finally, many of your young people might 3 have the support of families and thus have stable housing, but could be in real need of financial 4 5 support for their safety, for child care, employment, or to foster financial independence 6 7 from their abuser. So, we would ask that The City Council consider other opportunities for emergency 8 9 funding for young people that is not necessarily tied to housing. 10

I would ask that this committee continue to 11 12 consider the ways to center young people in the development of Intro 153 and Resolution Number 111. 13 14 For example, by considering the ways of the methods 15 for outreach for each piece of this legislation 16 will reach young people, whom often the story told 17 or the picture painted of a survivor of domestic 18 violence centers the story of a cis gender, 19 heterosexual, middleclass, married white woman. We 20 have learned through our nearly 20 years of work 21 with young people that stories, pictures, and experiences of survivors are diverse and dynamic. 2.2 23 We want responses that are similarly diverse, dynamic, and for youth, in particular, inclusive. 24

1 COMMITTEE ON WOMEN & GENDER EQUITY 101 We have submitted written testimony that 2 3 provides more detailed perspective and insight one each part of this legislative package to provide 4 further information. 5

Again, we thank you, Council Members, for the 6 7 opportunity to speak about these important issues affecting young people who are victims of domestic 8 9 violence.

COMMITTEE COUNSEL: Thank you so much for your 10 11 testimony. This concludes this panel.

12 CHAIRPERSON CABÁN: Uh, thank you very much. I 13 want to echo those, uh, sentiments of thanks, you 14 know, especially the highlighting of the effects on 15 young folks in particular. So, thank you, and we will pass over to my colleagues if there are any 16 17 questions or comments.

18 COUNCIL MEMBER RICHARDSON JORDAN: I'm good. 19 CHAIRPERSON CABÁN: Okay, thank you.

20 COMMITTEE COUNSEL: Okay, and at this point, this concludes our public testimony. So, we will just 21 do one check, because this is a hybrid hearing, to 2.2 23 ensure that we have not missed anyone inadvertently. Are there any witnesses? You can 24 use the Zoom Raise Hand Function. Is there anyone 25

1COMMITTEE ON WOMEN & GENDER EQUITY1022logged in that we have missed for the purposes of3public testimony?

4 We are not seeing anyone new. We are not seeing any hands. Okay, at this point, we have concluded 5 public testimony and that portion of the hearing. 6 7 So we will move to The Chair for final remarks. CHAIRPERSON CABÁN: Yes, thank you. Uh, I want 8 9 to say thank you to my colleagues, uh, here in the committee, the committee staff, but especially want 10 11 to thank everyone who testified. And, you know, 12 first and foremost, those who testified and shared 13 difficult personal experiences. And I think that, 14 you know, what we have heard and seen is that while 15 there are, uh, you know, some good resources and 16 programs out there, we absolutely need to ensure 17 that they stay available to all New Yorkers, that 18 we're expanding capacity, reaching folks where 19 they're at, and that we are ensuring that this is 20 something that will go on -- that this is the kind 21 of support that will exist in perpetuity. I also want to reiterate and invite folks to 2.2

23 submit written testimony. You can do that for up 24 to 72 hours after the close of today's hearing.

1	COMMITTEE ON WOMEN & GENDER EQUITY 103
2	And, so thanks to everyone again, and we look
3	forward to moving this legislation forward.
4	[GAVELING OUT] [GAVEL SOUND]
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date ____July 22, 2022_____