CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE

----- X

June 2, 2022

Start: 10:19 a.m. Recess: 11:14 a.m.

HELD AT: Hybrid Hearing, Council Chambers,

City Hall

B E F O R E: Justin L. Brannan, Chair

COUNCIL MEMBERS:

Diana Ayala Charles Barron Gale A. Brewer

Selvena N. Brooks-Powers

David M. Carr Amanda Farias Kamillah Hanks Crystal Hudson

Ari Kagan

Farah N. Louis Francisco P. Moya

Chi A. Ossé Keith Powers

Pierina Ana Sanchez Marjorie Velázquez

## A P P E A R A N C E S (CONTINUED)

Emre Edev
Director, New York City Council
Department of Finance

Mary Christine Jackman Treasurer, City of New York

Roxanne Earley
Director, BID Program
NYC Department of Small Business Services

2.2

SERGEANT AT ARMS: Good morning and welcome to today's hybrid city council meeting with the committee on finance. At this time we as a council members or staff turn on the video for verification purposes to minimize disruptions, please cell phones and electronic devices to vibrate or silent. If you have testimony you wish to submit for the record and we do so testimony@council.nyc.gov. We thank you for your cooperation. Chair, we're ready to begin.

CHAIRPERSON BRANNAN: Thank you, Sergeant. Let me find something to bang on. [Gavel.]

Good morning and welcome to today's Finance

Committee. My name is Justin Brannan. I'm the chair
of the City Council Finance Committee. Today we have
five items on the agenda: a business improvement
district bill and four resolutions related to
property taxes. So Introduction 103 would authorize
an increase in the amount to be expended annually in
the Sutphin Boulevard Business Improvement District,
an extension of the boundaries of such district, a
change in the method of assessment upon which the
district charge in such a district is based, and an
increase in the maximum total amount to be expended
for improvements in such district. This bill would

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

also provide for the dissolution of the 156th Street

Mall special assessment district and the dissolution

of the Jamaica Center Mall special assessment

District, which would all then merge into the Sutphin
Boulevard bid.

Pursuant to both the charter and the administrative code every year the New York City Banking Commission approves... Uh...

Pursuant to both the charter and the administrative code every year, the New York City Banking Commission approves resolutions recommending to the city council propose interest rates for the discount rate for early property tax payment and the rates for non-payment of property taxes. For FY 23. The Banking Commission recommends the following rates: For early payment of real estate taxes a 0.5% discount, for non-payment of property taxes properties with an assessed value of no more than \$250,000, 6% properties with an assessed value of more than \$250,000 but less than \$450,000, 12% and properties with an assessed value of more than \$450,000, 18%. The committee is voting on lower interest rates for the non-payment of property taxes than the banking Commission's recommendations, but

2.2

2.3

the same as the recommended discount rate by the Banking Commission. So those rates are as follows:

For the early payment of property taxes, homeowners would get a 0.5% discount. For the non-payment of property taxes properties with an assessed value of no more than \$250,000, 4%, properties with an assessed value of more than \$250,000 but less than \$450,000, 7%, and properties within assessed value of more than \$450,000, 14%.

So to be clear, these are less than what the Banking Commission recommended, with the exception of the discount for the early payment, which would be 0.5%. The Banking Commission proposed much higher fines or fees for non-payment of property taxes than what we are suggesting and recommending and proposing today.

Let's also be clear that these rates are solely for property owners who do not pay their property taxes. Many property owners have their property taxes automatically escrowed each month as part of their mortgage, and they would not be impacted. If we want to help homeowners who are struggling, we need to come up with a targeted plan to help get them relief. Investors who own properties can absorb

hand up.

paying their property taxes late. And if we don't
set any type of penalty for nonpayment, they will
ultimately be the ones who benefit most, not
homeowners. If we want to stay fiscally responsible
we should target relief to the homeowners who need
it, and not to the big real estate investors. A
great example of a targeted relief for struggling
homeowners is a rebate that we're pushing for, which
would be \$150 extra dollars directly in the hands of
all middle income primary resident homeowners. And
unlike the Bloomberg-era rebates, this one would go
to homeowners who had fallen behind on their taxes.
People who are serious about helping struggling
homeowners, they should be crafting and introducing
legislation that actually helps these homeowners
rather than introducing something that ultimately
becomes a giveaway for investors. With that, thank
you. I will see are there any questions from member:
of the committee on today's item.
COUNSEL BUTEHORN: Councilmember Hudson has her

23 CHAIRPERSON BRANNAN: Crystal?

2.2

2.3

COUNCILMEMBER HUDSON: Thank you, Chair and Malcom. I have a few questions, and I guess, maybe there's a based on your statements just now. Are you saying that the increase... the increase in interest rates are specifically targeting investment... or investment properties or investors and those types of owners, and that, you know, quote unquote struggling homeowners won't be impacted by this?

COUNSEL BUTEHORN: And chair, we also have Emre here from the Finance Department, and the Department of Finance on the line, so if you want us to answer some of these questions, we can take... take those for you.

CHAIRPERSON BRANNAN: Sure, I would... I would let Emre chime in but... but Councilmember Hudson, it's not only going to target those folks, but the folks that sort of quote-unquote "get away" with paying their property taxes late, and really have no regard for these for these fines are the investors it's not really the homeowners. Most... most homeowners have them paid automatically in escrow. And even that... even so, the council is proposing lower rates than what the Banking Commission... significantly lower rates than what the Banking

2.2

2.3

Commission proposed, but I can let Emre chime in there for more clarity.

ASSISTANT DIRECTOR EDEV: That's correct,

Chairman. So the rates would apply equally across
the board for all properties, with assessments below
\$250,000 regardless of the owner, so it would apply
equally to primary resident homeowners, to investment
owned properties in that class, and as the Chair
mentioned, most mortgages require property taxes paid
through escrow, and so those homeowners wouldn't
necessarily have the ability to delay payments on
their property taxes.

COUNCILMEMBER HUDSON: Okay. Ss there a statutory minimum for interest rates for late property taxes? Like are we required to have them at a certain level? I guess the question is like, do we have to increase them over... what, you know, the FY 22 amounts?

SERGEANT AT ARMS: Time expired.

ASSISTANT DIRECTOR EDEV: No, there's no statutory requirement. I'll also defer to the Treasurer, who's here, if she has anything to add to that.

2.2

2.3

TREASURER JACKMAN: Good morning. The only thing that I would add to that is that these rates were... were proposed in view of the fact that our responsibility is to the city, and the view of the penalty rates -- we're not talking about tax rates, we're talking about the penalty rates -- on payments that are not made are to incentivize early or on-time payment of all taxes. Thank you.

COUNCILMEMBER HUDSON: Chair, I know my time has expired. But if I if With your permission, I have one or two more questions.

CHAIRPERSON BRANNAN: Sure.

COUNCILMEMBER HUDSON: Thank you. Do we... I guess I'm just trying to understand who exactly... I understand the argument that, you know, most people are... you know, well, yeah, most people with a mortgage, pay their property taxes on time through escrow, but I guess my concern is that there might be some older folks on a fixed income who might get caught up in this and we're increasing, you know, the interest rates on those penalties. And I also, you know, totally get the idea of creating systems that help protect and support those homeowners. But I guess I'm just trying to get a better understanding

2.2

2.3

of who might actually be impacted. And so I'm wondering if we have an idea of generally who late property taxpayers are, like, historically speaking, you know, who are the folks that are paying their...

6 their property taxes late or not at all?

CHAIRPERSON BRANNAN: Emre, is that something you have?

ASSISTANT DIRECTOR EDEV: I don't have the information of who the property owners are exactly. I will defer to the treasurer, if she has any information on that. But that information is generally difficult to understand in terms of exact ownership and characteristics of those owners.

TREASURER JACKMAN: I concur that the information is really very, very deep and... and it doesn't really point to exactly who was late. I can tell you that the number of late payments doubled last year.

COUNCILMEMBER HUDSON: Okay, I mean, I... you know, I can't help but make the assumption that the number of late payments doubling during a pandemic is probably related to hardship of some sort. But okay, I know I'm well over my time and other folks have their hands up. So thank you Chair for the additional time and thank you all for the answers.

5

6

7

8

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

correct?

- 2 COUNSEL BUTEHORN: Thank you, Councilmember Hudson.
- 3 Next we'll turn to Councilmember Carr.
- 4 SERGEANT AT ARMS: Time stars now.
  - COUNCILMEMBER CARR: Thank you. Just one question for the folks from finance. The deadline for adopting the interest rates for non-payment of real property taxes is at the end of June, is that
- TREASURER JACKMAN: The council has time to make a decision. That is correct.
  - COUNCILMEMBER CARR: So there's nothing that requires us to make this adoption today, if we wanted to have a more finely-tuned program along the lines that were suggested.
  - TREASURER JACKMAN: It would be most helpful to have the discount rate approved absolutely today, because people will begin paying their taxes in the next 30 days.
  - COUNCILMEMBER CARR: That's fair, but I'm not talking about the discount rate. I'm talking about the non-payment rate.
  - TREASURER JACKMAN: The non-payment rate sooner is always better than later because the taxpayers

- 2 need to know what's going to happen if they miss
- 3 their deadline.
- 4 COUNCILMEMBER CARR: But the deadline is the end of this month, correct?
- 6 TREASURER JACKMAN: Well (crosstalk)
- 7 COUNCILMEMBER CARR: Because that's what we did 8 last year.
- 9 TREASURER JACKMAN: Right. Tax bills will be
  10 going out in the next couple of weeks, and they're
  11 (crosstalk) (inaudible) actually did this week.
- 12 COUNCILMEMBER CARR: Okay. But last year, we
  13 adopted these rates on June 30th. So that's legally
  14 permissible?
- 15 TREASURER JACKMAN: Correct.
- 16 COUNCILMEMBER CARR: Okay. Thank you.
- 17 COUNSEL BUTEHORN: Thank you, Councilmember Carr.
- 18 Councilmember Velázquez?
  - COUNCILMEMBER VELÁZQUEZ: Echoing the sentiments of both Councilmember Hudson and Carr, I have some real concerns over the information that we have on hand. First of all, we don't know who is the owner, right?, and who is directly impacted. Can we get a breakout at least by borough or by property type? So

20

21

2.2

2.3

2.2

2.3

2 that is a start for us to understand what is at hand 3 and what we're looking at? Emre... or?

ASSISTANT DIRECTOR EMRE: I would defer to

Department Of Finance, if they can pull that

information for us. I think they're going to have

the ability to pull out by property type, but

ownership is a little difficult to kind of recognize,

and maybe we'll do some work there. But I'll defer

to them on their database if they have.

TREASURER JACKMAN: Well, we did supply some information as far as council districts. It will take more time to assemble further and more in-depth information.

COUNCILMEMBER VELÁZQUEZ: How much longer?

TREASURER JACKMAN: Um, we would need a couple of weeks.

COUNCILMEMBER VELÁZQUEZ: Okay, given this crunch that we do have, and given the timeline, I really believe that we should work harder to get this information as soon as possible, because this is going to impact a lot of our communities, and we want to be responsible that we're including everyone. And back to Councilmember Hudson's point: When we're looking at this, there are people that are on fixed

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

incomes, and it's to hear that it was doubled last 2 3 year, it correlates with the fact that a lot of our 4 families are still struggling to make whole from what COVID did. So we don't want to just blanket this, 5 and effect so many other families that we're not 6 7 considering. I do understand that we do want to get folks that use this as a method for just paying 8 another bill. But for a lot of our families, this is very real, and we don't want to impact them, and we 10 11 don't want to add into the housing crisis that exists. So can we get this closer? And how soon, if 12

TREASURER JACKMAN: I'll have to check back with my folks and see how fast we can put it together.

But... but this is this is a heavy lift.

COUNCILMEMBER VELÁZQUEZ: I understand but it's also a heavy lift on... on a lot of our families that literally can be displaced. So this is of utmost importance for all of us.

TREASURER JACKMAN: Understood.

we expedite it, can get it?

COUNSEL BUTEHORN: Thank you, Councilmember. And before we turn to the vote chair, for Intro 103, Roxanne Earley from the Department of Small Business Services is here to certify for the four questions.

2.2

2.3

So Roxanne, do you refer him to tell the truth, the

whole truth, and nothing but the truth before this

committee and to answer customer questions, honestly?

DIRECTOR EARLEY: I do.

COUNSEL BUTEHORN: Thank you. If so if you just wanted to certify for Intro 103?

DIRECTOR EARLEY: Thanks. Good morning Chair
Brandon and members of the Finance Committee. I'm
Roxanne Earley, Director of the New York City
Business Improvement District Program and the
Neighborhood Development Division of the Department
of Small Business Services. Today I'd like to report
on the results of any objections filed with the city
clerk against the extension of the Sutphin Boulevard
Business Improvement District, also known as the
Downtown Jamaica BID.

As required by law, a summary of the City Council resolution was mailed to the following parties: to each owner of real property within the proposed district at the address shown on the latest city assessment roll, to such other persons as are registered with the city to receive tax bills concerning real property within the district, and to tenants of each building within the proposed

2.2

2.3

district. Furthermore, SBS arranged for the publication of a copy of the summary of the resolution at least once in the city record

At the conclusion of the objection period at 5pm on May 6 2022, and taking into consideration any objections postmarked by that date, no objections were filed with the city clerk for properties within the district. This level of objection is within our acceptable threshold needed to advance the bill for a favorable consideration by the full city council. The Department of Small Business Services supports the extension of the Sutphin Boulevard BID in order to realize the unified downtown Jamaica BID, a community goal identified in the Jamaica-Now Action Plan.

In our judgment, the proposed merger of the three separate but adjacent BIDs into a singular unified BID will provide the quality and efficiency of business and... or will improve the quality and efficiency of businesses and public realm services in the downtown Jamaica district, and represents the conclusion of years of dedicated work by numerous stakeholders in service to this vibrant community.

2 At this time, I'm happy to take any questions.
3 Thank you.
4 COUNSEL BUTEHORN: Thank you Roxanne. I'm not.

COUNSEL BUTEHORN: Thank you Roxanne. I'm not seeing any member hands up. We will turn it over to the Committee Clerk Billy Martin.

CLERK MARTIN: Good morning. Billy Martin,

committee clerk, roll call vote for the Committee on

Finance. All items are coupled. Chair Brannan?

CHAIRPERSON BRANNAN: Yeah, just give me a second okay.

CLERK MARTIN: Sure.

CHAIRPERSON BRANNAN: Billy, I'm trying to get some information. Can we put us in recess for a minute?

COUNSEL BUTEHORN: Yes, we can. Sergeants... (crosstalk)

COUNCILMEMBER BREWER: Chair, alright... I won't be able to vote... Chair, I'm on the podium at the hotel.

CHAIRPERSON BRANNAN: Okay, Billy, we can take... let's take Gale's vote and then let's... let's recess so I can get this information.

- 1 COMMITTEE ON FINANCE 18 COUNCILMEMBER BREWER: Okay. Thank you. 2 3 appreciate it very much, literally. Two seconds to 4 go. 5 CLERK MARTIN: Councilmember Brewer on today's finance items? 6 7 COUNCILMEMBER BREWER: I vote aye. Thank you 8 very much. 9 CLERK MARTIN: Thank you. COUNSEL BUTEHORN: Thank you, Councilmember and 10 sergeants will stand... We'll stand at ease for a 11 12 few minutes please. 13 CHAIRPERSON BRANNAN: Thank you. [26.5 minutes of silence] 14 15 CHAIRPERSON BRANNAN: Uh, Council, sorry about 16 that. 17 COUNSEL BUTEHORN: One moment, Mr. Chair. 18 CHAIRPERSON BRANNAN: Yep, sorry. 19 COUNSEL BUTEHORN: And also Chair, Councilmember 20 Brooks-Powers had had her hand up right before we adjourned, so if it's okay, we'll turn to her... 21 (crosstalk). 2.2

COUNCILMEMBER BROOKS-POWERS: No need.

2.3

2.2

2.3

2 UNKNOWN: Malcom, before you start: Billy, if 3 you're hearing me, can you call Jeff Baker?

CLERK MARTIN: Call Jeff, you said?

UNKNOWN: Yes. Thank you.

CHAIRPERSON BRANNAN: Okay, Billy?

[3 minutes of silence]

everybody knows, we're only going to be voting on Introduction 103, which is the Sutphin Boulevard Business Improvement District. And pre-consider Resolution -- which now has a number -- 191, establish that the discount... a resolution that will establish the discount percentage for early payment of real estate taxes to be set at one half of 1% per annum for fiscal year 2023. The other three, pre-consider resolutions that are setting interest rates for non-payment of taxes will be laid over and will not be voted on today.

So reminding everyone, we're voting on

Introduction 103, the Business Improvement District

and pre-considered resolution which has now been

assigned number 191, which is establishing the

discount percentage for early payment of real estate

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 taxes to be set at one half of 1% per annum for 3 fiscal year 2023.

And chair, did you want to say anything before ability starts the... the vote?

CHAIRPERSON BRANNAN: Yeah. Thank you, counsel. I apologize for the delay. You know, none of these votes are pro forma votes, right. These are important votes. And we expect the Department of Finance to have answers to our questions to what our members need to know, in order to make informed decisions and take these votes. We don't just blindly vote on stuff. And if some of these questions could have been answered today, maybe we would be prepared to vote. But because there's information outstanding, and there's no time to get it now, we are not going to vote on these items today, and we will... we'll look into them further, and we'll vote on these two items, the BID and the discount, and we'll... we'll revisit the other items later on. So with that, I'm ready to go.

CLERK MARTIN: Thank you. Good morning. William Martin, Committee Clerk. Roll call vote of Committee on Finance, on the BID and the discount. Both items are coupled. Chair Brannan.

## COMMITTEE ON FINANCE

- 2 CHAIRPERSON BRANNAN: I vote aye.
- 3 CLERK MARTIN: Ayala?
- 4 COUNCILMEMBER AYALA: I vote aye.
- 5 CLERK MARTIN: Thank you. Moya?
- 6 COUNCILMEMBER MOYA: I vote aye.
- 7 CLERK MARTIN: Thank you. Powers?
- 8 COUNCILMEMBER POWERS: Aye.
- 9 CLERK MARTIN: Thank you. Louis?
- 10 COME LOUIS: I vote aye.
- 11 CLERK MARTIN: Thank you. Brooks-Powers?
- 12 COUNCILMEMBER BROOKS-POWERS: I vote aye.
- 13 CLERK MARTIN: Thank you. Barron.
- 14 COUNCILMEMBER BARRON: May I be excused to
- 15 | explain my vote? Mr. Chair?
- 16 CHAIRPERSON BRANNAN: Yes, of course.
- 17 COUNCILMEMBER BARRON: Thank you very much.
- 18 | First of all, I want to highly commend Councilmember
- 19 | Hudson's for her very, very intelligent, well
- 20 researched, and asked the appropriate questions. I
- 21 | would hope that our chairs will do the same thing.
- 22 | So that before these bills come to us, that our
- 23 chairs will ask the questions that the councilmember
- 24 asked so that when it gets to us, you know, we will
- 25 | have all the information. But I want to highly

vote aye on all.

1

- 2 commend the Councilmember Hudson for the way she 3 presented it and the manner and the inquisitiveness 4 and the thoroughness of our questions. And if you 5 know to have these unanswered questions was there, because even in the (inaudible) program, many senior 6 7 citizens already paid their mortgage, they already 8 paid their mortgage, so they are independently paying taxes. This would have definitely affected them. I'm just so glad for the Councilmember Hudson. And I 10
- 12 CLERK MARTIN: Thank you. Farias?
- 13 COUNCILMEMBER FARIAS: I vote aye on all.
- 14 CLERK MARTIN: Thank you. Hanks?
- 15 COUNCILMEMBER HANKS: I vote aye.
- 16 CLERK MARTIN: Thank you. Hudson?
- 17 | COUNCILMEMBER HUDSON: I vote aye.
- 18 CLERK MARTIN: Thank you. Kagan?
- 19 COUNCILMEMBER KAGAN: Aye.
- 20 CLERK MARTIN: Thank you. Ossé?
- 21 COUNCILMEMBER OSSÉ: I vote aye.
- 22 CLERK MARTIN: Thank you. Sanchez?
- 23 COUNCILMEMBER SANCHEZ: I vote aye.
- 24 CLERK MARTIN: Thank you. Velázquez?
- 25 COUNCILMEMBER VELÁZQUEZ: I vote aye.

COMMITTEE ON FINANCE CLERK MARTIN: Thank you. Carr? COUNCILMEMBER CARR: I vote aye. CLERK MARTIN: Okay, just in case: I don't see Councilmember Won. Okay, by a vote of 16 in the affirmative and zero on the negative and no abstentions, both items have been adopted by the committee. Mr. Chair, that is it. You can close at your convenience. CHAIRPERSON BRANNAN: Okay. Yeah. With that, this meeting is adjourned. Thank you 

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date 07/15/2022