

COMMITTEE ON MENTAL HEALTH, DISABILITIES & ADDICTION  
JOINTLY WITH THE COMMITTEE ON STATE & FEDERAL LEGISLATION

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CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON MENTAL HEALTH, DISABILITIES &  
ADDICTION JOINTLY WITH THE COMMITTEE ON  
STATE & FEDERAL LEGISLATION

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April 21, 2022  
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HELD AT: REMOTE HEARING (VIRTUAL ROOM 1)

B E F O R E: HON. LINDA LEE, CHAIR  
HON. SHAUN ABREU, CHAIR

COUNCIL MEMBERS:

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COMMITTEE ON MENTAL HEALTH, DISABILITIES & ADDICTION  
JOINTLY WITH THE COMMITTEE ON STATE & FEDERAL LEGISLATION

A P P E A R A N C E S (CONTINUED)

OTHER COUNCIL MEMBERS ATTENDING:

Joseph Borelli  
Chi Ossé  
Majority Leader Keith Powers

Dr. Charles Barron,  
Deputy Chief Medical Officer of The Office of  
Behavioral Health and Medical and Professional  
Affairs at New York City Health + Hospitals.

Michael T. McRae, PhD  
Acting Executive Deputy Commissioner of Mental  
Hygiene at The Department of Health and Mental  
Hygiene

Rebecca Linn-Walton PhD LCSW,  
Senior Assistant Vice President the office of  
Behavioral Health at NYC Health + Hospitals

Alison Burke, Vice President for  
Regulatory and Professional Affairs at the Greater  
New York Hospital Association; Point person of  
Behavioral Health Issues

Eileen Maher,  
Community Activist and Civil Rights Leader from  
VOCAL-NY.

Dr. Ruth Gerson, MD  
Senior Vice President for Mental Health Services at  
The New York Foundling

Karen Remy,  
Clinical and Community Services at Director at  
Greenwich House

COMMITTEE ON MENTAL HEALTH, DISABILITIES & ADDICTION  
JOINTLY WITH THE COMMITTEE ON STATE & FEDERAL LEGISLATION

A P P E A R A N C E S (CONTINUED)

Brett Waters, Esq.,  
Co-Founder & Executive Director at Reason for Hope

Lilya Berns,  
Assistant Executive Director for Behavioral Health  
Services at Hamilton-Madison House

Lisha Luo Cai,  
Advocacy Coordinator at the Asian American  
Federation [AAF]

3 SERGEANT SADOWSKY: Pc recording has started.

4 SERGEANT BIONDO: Cloud is underway.

5 SERGEANT BRADLEY: Uh, good morning, and welcome  
6 to today's New York City Council Hearing on Mental  
7 Health, Disabilities, and Addiction Jointly with the  
8 Committee On State And Federal Legislation.

9 At this time will all panelist please turn on  
10 your videos for verification purposes?

11 SERGEANT BIONDO: Sergeant Bradley, uh, can I stop  
12 you for one moment? We are in gallery mode on Zoom,  
13 uh, if we can have that switched, please?

14 SERGEANT BRADLEY: No problem.

15 To minimize disruptions, please place all  
16 electronic devices to vibrate or silent mode.

17 If you wish to submit testimony, you may do so at  
18 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov), again that is  
19 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov).

20 Thank you for your cooperation, Chairs, you may  
21 begin.

22 CHAIRPERSON LEE: Okay, so I guess this is the  
23 part where I gavel, huh?

24 [GAVELING IN] [GAVEL SOUND]  
25

3 Uh, I just want to welcome all of you, good  
4 morning, for this very exciting topic that I know  
5 that all of us are very invested in.

6 I am actually excited to be joined also by my  
7 fellow colleague, Shaun Abreu, Council Member Abreu,  
8 who is the Chair of the Committee on State and  
9 Federal Legislation, uh, which is going to be an  
10 important piece of today's hearing, which is the  
11 Coordination of the State and City in the Provision  
12 of Mental Health Services.

13 And, also, I would like to, uh, welcome our  
14 fellow Council Member Chi Ossé; we will also be  
15 hearing Introduction Number 0056-2022, relating to  
16 establishing a nightlife opioid antagonist program.

17 I would also like to acknowledge the members of  
18 the committee that are present here with us today. I  
19 see we have Council Member Paladino as well as  
20 Council Member Shahana Hanif, and also our Majority  
21 Leader Powers is here with us, uh, Council Member  
22 Marte, thank you all for joining and for being with  
23 us this morning. Oh, and I see Council Member Cabán  
24 is here as well as Council Member Bottcher. Thank  
25 you so much to everyone for joining us today.

3 As we know, and I'll try to make my opening  
4 statement very brief... But as we know, there is a  
5 huge mental health crisis that we are facing in this  
6 city today. And, there is a desperate need for  
7 Behavioral Health Services, but we are facing and  
8 endless barrier to accessing this, uh, care. And  
9 this is particularly true for lower income  
10 communities and communities of color.

11 The provision of mental health services occurs  
12 through a complicated web of public and private  
13 providers and insurers, intersecting with federal,  
14 state, and local funding, and regulations.

15 While New York I believe we are resource-rich  
16 compared to many other states and cities, this  
17 intersection of governmental entities and regulations  
18 can create bureaucratic and logistical barriers in  
19 the provision of mental health services.

20 And, for myself as a former mental healthcare  
21 provider, I can attest to the fact that is often not  
22 the lack of resources that prevents communities from  
23 receiving care -- but instead it is this intricate  
24 balance and dance that we have between bureaucracy  
25 and lack of governmental coordination. And also  
there are a lot of strict regulations, which we all

3 know are there for good reason, but often times can  
4 be what prevents individuals and communities from  
5 accessing care they need so desperately.

6 So, just to provide a couple of examples, the  
7 minimum standard of inpatient care is often marked as  
8 50 psychiatric beds per 100,000 people. But, as of  
9 2018, New York has failed to meet this standard and  
10 it was at 16.3 beds per 100,000 people capacity. So,  
11 again, it should be at 50, and in 2018 it was at  
12 16.3, which is less than 1/3 of the minimum standard.  
13 And the answer to this is complicated in terms of how  
14 we ended up here, but one of the reasons I think is  
15 that, uhm, since the 1960's the federal government  
16 actually has placed a prohibition on fully paying for  
17 state inpatient psychiatric services. So, to  
18 overcome that and receive full funding, the states  
19 must apply for a waiver. I believe New York State  
20 has not done that, but instead, uhm, as we know, The  
21 Mayor and The Governor have vowed to restore several  
22 psychiatric beds -- which is great especially since  
23 we lost of during the pandemic -- and to commit more  
24 funding to psychiatric services. But this  
25 complicated relationship between the fed, state, and  
city actors... The funding regulations is part of

3 the reason why it's so difficult for us to access  
4 these services.

5 Another frustrating example, which I personally  
6 know all too well, is that the New York State  
7 reimbursement and parity rates for mental health  
8 services is extremely at an embarrassing low. In a  
9 national survey of state efforts to ensure parity  
10 when it comes to behavioral health insurance  
11 benefits, New York received a failing grade.

12 On a city-specific level, the city employee  
13 insurance provider, which is Emblem GHI, was found -  
14 through four Attorney General Investigations between  
15 2009 and 2018 - to have not updated its reimbursement  
16 rates since they were set in 1983.

17 And, what you see here, and what I saw in the  
18 [INAUDIBLE 00:05:37] clinic that I ran in my previous  
19 nonprofit, is that the reimbursement rates are low,  
20 so what ends up happening is realistically, a lot of  
21 these outpatient clinic, they need to pay bills, they  
22 need to pay their staff, they need to pay rent, they  
23 need to keep their lights on, and so what's happening  
24 is, is that we are not providing access to patients  
25 that need the most care. But, it's based on our  
ability to pay. And, so, uhm, it's not outcomes

3 driven or who needs care, but it's really simply...

4 So, a lot of times what happens is that because  
5 Medicaid, for example, reimburses more, a lot of  
6 clinics tend to get more about... I would say the  
7 ratio is safely 60% Medicaid in order to cover your  
8 expenses and costs.

9 So, as a city, I think this is where we as city  
10 council members can push the city insurance payers to  
11 actually pay higher rates for mental health services  
12 and actually include more of that in the insurance  
13 plan. So, I think that is something that we can do,  
14 and I look forward to working on that more. And we  
15 need to do a better job actually negotiating better  
16 reimbursement rates for a lot of the folks that they  
17 insure and cover.

18 And, one final example that I will just go over  
19 is that New York State allows a licensed clinical  
20 social worker (LCSW) to be reimbursed if the  
21 insurance group requests it, but in New York City,  
22 the city employees' insurer, which is again, Emblem,  
23 requires additional training known as an R  
24 designation. So, you can have an LCSW-R next to your  
25 degree, which, yes, it does provide, you know, more  
oversight, and more hours, and more training, but

1  
2 it's an additional 36 months and 2400 hours of direct  
3 client contact post your LCSW, plus additional fees,  
4 paperwork, and clinical supervision.

5       So, although I understand the need and  
6 requirement to have more supervision oversight and  
7 training, given the fact that we are in a mental  
8 health crisis, I think that it is important for the  
9 city, uhm, to figure out a way to not impose  
10 additional barriers to practice in New York City, but  
11 actually, you know, providing ways to access  
12 clinicians from actually getting their certifications  
13 in an easier way.

14       So, while these regulatory and bureaucratic  
15 inconsistencies and barriers are very frustrating, I  
16 am also confident that we as a city and a state can  
17 come up with solutions that make sense to make mental  
18 health more accessible. Whether we are coordinating  
19 together as a city through the Department of Health  
20 and Mental Hygiene, Health + Hospitals, or through  
21 the newly created Mayor's Office of Community Mental  
22 Health, or whether we are coordinating with our  
23 colleagues in the state, these are problems we must  
24 address and ultimately fix.

3 And even just yesterday, I was speaking on a  
4 mental health panel through city and state with the  
5 OMH commissioner at the state level, Ann Sullivan,  
6 she's great, she's smart, she understands all of the  
7 issues, and I think there is a real opportunity for  
8 us to coordinate on both the city and a state level  
9 to make sure that the funding is there, but also that  
10 the regulations compliance meets our need in this  
11 recovery time post pandemic.

12 This committee, we have a tremendous opportunity  
13 to make improvements here, especially through our  
14 partners. I see Dr. McRae from DOHMH, thank you for  
15 being here, as well as Dr. Barron from Health +  
16 Hospitals, who is the only safety net hospital system  
17 in New Yorker, which is amazing. Uhm, and, so we  
18 are... I am excited to hear from you guys today,  
19 because we need you both, obviously as partners in  
20 this and we can't do it alone.

21 So, I just want to thank my colleagues as well as  
22 my staff, John Wani, who is our Legislative Budget  
23 Director, as well as Chief of Staff Asher Zlotnik the  
24 Council Committee Staff, uhm, Sara Lis, Assistant  
25 Deputy Director; and Legislative Policy Analyst,  
Cristy Dwyer, and Finance Analyst, Lauren Hunt for

3 making today's hearing possible. So, thank you all  
4 so much.

5 And with that, I will turn it over to my  
6 colleague, Chair Abreu, for his opening remarks.

7 CHAIRPERSON ABREU: Thank you, Chair Lee. And,  
8 good afternoon, my name is Shaun Abreu, and I am the  
9 Chair of the Committee on State and Federal  
10 Legislation. Thank you for joining our virtual  
11 hearing today on the coordination of the Coordination  
12 of the state and city in the Provision of Mental  
13 Health Services.

14 Before we begin, I would like to thank Chair Lee  
15 for the opportunity to work together on this  
16 incredibly, incredibly important topic.

17 Over the course of the last two years, we have  
18 paid very close attention to the physical aspects of  
19 our healthcare due to the serious circumstances of  
20 the pandemic. Even though the physical health of New  
21 Yorkers should always remain a priority, it is  
22 crucial to remember that mental health is just as  
23 important. Adequate care and access to mental health  
24 providers is difficult to achieve without proper  
25 coordination between the city and state. Albany has  
26 been working to make strides in the mental health

3 field, and it is imperative that we look at their  
4 work to see how the city can best collaborate with  
5 the state to provide care and services to New  
6 Yorkers. Recently, the state has adopted a new rule  
7 that permits licensed applicants with doctoral  
8 degrees in psychology to qualify for New York's  
9 education requirements for licensure helping to  
10 streamline and lengthy application process in an  
11 effort to increase access to mental health providers.

12 Additionally, there is legislation pending in  
13 Albany on this subject. A5540 sponsored by  
14 Assemblyman Phil Palmesano is a bill that would allow  
15 the state of New York to become a member of the  
16 Interstate Medical Licensure Compact. This would  
17 allow physicians to become licensed in multiple  
18 participating states, thereby increasing the number  
19 of mental health service providers that can provide  
20 counseling and care to New York patients.

21 Furthermore, the State is also considering a bill  
22 introduced by Senator Brad Holyman. If passed, S8422  
23 would authorize the payment of medical assistance  
24 funds for long-term stays in large residential mental  
25 health institutions. Efforts like these will greatly  
impact all New Yorkers and ensure growth in

3 accessibility and options for New Yorkers looking to  
4 prioritize their mental health.

5 I would like to thank committee staff Jayasri  
6 Ganapathy, Senior Counsel to Committee; Wiam Diouri,  
7 Legislative Policy Analyst; Hector German, Finance  
8 Analyst, and I would also like to thank my staff  
9 Jalissa Quigley.

10 I will turn it over to the Committee Counsel,  
11 thank you.

12 CHAIRPERSON LEE: Sorry, I just wanted to  
13 acknowledge, I believe we have also been joined by  
14 Council Member Gutiérrez as well as Council Member  
15 Williams. So, I just wanted to say hello to both of  
16 you as well.

17 And, actually, I wanted to turn it over, uh, to  
18 Council Member Ossé, if you will, to deliver an  
19 opening statement. So, Council Member Ossé, feel  
20 free.

21 COUNCIL MEMBER OSSÉ: [NO AUDIO]

22 CHAIRPERSON LEE: Are you allowed to unmute? Can  
23 you unmute?

24 COUNCIL MEMBER OSSÉ: There we go. Thank you so  
25 much, Chair Lee and Chair Abreu, uh, just watching

1  
2 your leadership is inspiring, especially on an issue  
3 so prevalent in our city, uh, and state here today.

4 The number of overdose death rates in New York  
5 has skyrocketed since the onset of the pandemic.  
6 According to the Department of Health and Mental  
7 Hygiene, there was over 2,000 overdose deaths in the  
8 city in 2020, an increase of nearly 600 deaths from  
9 2019. These deaths are also disproportionately  
10 impacting Black neighborhoods with death rates in  
11 Central Brooklyn, Harlem, and the South Bronx  
12 exceeding the citywide rate.

13 Brooklyn alone lost 371 lives to overdose last  
14 year. The culprits behind these deaths are usually  
15 substances laced with dangerous opioids like fentanyl  
16 a highly potent, synthetic opioid with 50 times the  
17 strength of heroin and 100 times the strength of  
18 morphine.

19 But, these deaths are preventable. Every  
20 overdose is preventable. And these lives can be  
21 saved.

22 Access to opioid antagonist such as naloxone, can  
23 reverse an overdose and save a life. We have a  
24 responsibility as representatives and leaders to  
25

3 expand access to these vital medications to New  
4 Yorkers who need it the most.

5 As a young person who formally worked in the  
6 nightlife industry, I know that our patrons who  
7 frequent our bars, clubs, and other nightlife venues  
8 are impacted by fentanyl related overdoses and the  
9 need to combat them.

10 Currently, the Department of Health and Mental  
11 Hygiene has a program called *NARCAN Behind Every Bar*,  
12 which is a program that provides bars and other  
13 nightlife establishments with naloxone. I am proud  
14 to be a sponsor of Introduction 0056, because we need  
15 to codify this program to ensure that the Department  
16 of Health and Mental Hygiene can continue to provide  
17 this resource for our city and to ensure that we, as  
18 The City Council, have reporting information that  
19 will allow us to measure the program's rate of  
20 success and whether there are gaps that need to be  
21 addressed.

22 We have the tools to blunt this crisis, let's use  
23 them.

24 And, I would like to thank my pro-prime sponsor  
25 Majority Leader Powers, as well as the Chairs for  
allowing me to speak this morning.

3 CHAIRPERSON LEE: Thank you so much Council Member  
4 Ossé.

5 And, I am going to go a little bit out of order,  
6 because I know that Majority Leader Powers is also,  
7 as you mentioned a pro prime sponsor, so I just  
8 wanted to give you the opportunity to say a few words  
9 as well.

10 MAJORITY LEADER POWERS: Thank you, thank you,  
11 Chair Lee, thank you Chair Abreu, and thanks to  
12 giving me, uh, just one minute, I won't take too much  
13 time, but thanks for having me.

14 First of all, I just wanted to commend my  
15 colleague, Council Member Ossé, for introducing this  
16 bill and getting up to 36 sponsors so quickly into  
17 session, Democrats and Republicans on the bill, and  
18 it is an impressive feat to get there so quickly.  
19 But, it is because it's a lifesaving measure that is  
20 a type of intersection, it's a common sense  
21 intersection point when you're talking about trying  
22 to do harm reduction here to make sure that people  
23 are in nightlife establishments, where we have to be  
24 clear about what people do in nightlife  
25 establishments -- which is people sometimes do drugs-  
- that there is, uh, an opportunity to save their

1 lives there. And, so, I think this is a really kind  
2 of common sense piece of legislation with a really,  
3 really good end goal to save people lives and to be  
4 in places where it's most needed and necessary. So,  
5 I hope that other colleagues will consider signing on  
6 to this bill as well. It's something that Council  
7 Member Ossé and I discussed even before he got in to  
8 the City Council and decided to work on this bill  
9 together -- you know, both being people who care  
10 about finding these intervention points and also, you  
11 know, having ties to the nightlife industry here and  
12 knowing that they would be good partners in helping  
13 us to combat overdoses.

14 So, I just ask that people take a look at the  
15 bill and please sign on. And, I am very happy that we  
16 are getting a hearing on this today, and a very big  
17 congratulations top Council Member Ossé for moving so  
18 quickly on a really important lifesaving measure.

19 CHAIRPERSON LEE: yes, thank you to you both.

20 And, I will now turn it over to our moderator,  
21 Committee Counsel, Jayasri Ganapathy, to over some  
22 procedural items.

23 COMMITTEE COUNSEL: Thank you, Chair Lee.

24  
25

3 I am Jayasri Ganapathy, Committee Counsel to The  
4 Committee on State and Federal Legislation, and I  
5 will be moderating this hearing.

6 Before we begin, I would like to remind everyone  
7 that you will be on mute until you are called on to  
8 testify, at which point you will be unmuted by the  
9 host.

10 During the hearing, I will be calling on  
11 panelists to testify. Please listen for your name to  
12 be called, as I will be periodically announcing who  
13 the next panelist will be.

14 At this hearing, we will first be inviting  
15 testimony from the Health + Hospitals Corporation,  
16 the Department of Health and Mental Hygiene, and then  
17 from members of the public.

18 During the hearing, if Council Members would like  
19 to ask a question of the administration or to a  
20 specific panelist, please use the Zoom Raise Hand  
21 Function, and I will call on you in order.

22 For all panelists, when called to testify, please  
23 state your name and the organization you represent if  
24 any.

25 We will now call representatives of the  
administration to testify. We will be hearing from

3 Dr. Charles Barron, Deputy Chief Medical Office of  
4 the Office of Behavioral Health at New York City  
5 Health + Hospitals and Michael T. McRae, PhD, Acting  
6 Executive Deputy Commissioner of Mental Hygiene at  
7 The Department of Health and Mental Hygiene.

8 We will also be joined for questions by Rebecca  
9 Linn-Walton PhD LCSW, Senior Assistant Vice President  
10 the office of Behavioral Health at NYC Health +  
11 Hospitals.

12 At this time, I will administer the affirmation.

13 Panelists, please raise your right hands:

14 Do you affirm to tell the truth, the whole truth,  
15 and nothing but the truth, before this committee, and  
16 to respond honestly to council member questions?

17 Dr. Barron?

18 DR. BARRON: I do.

19 COMMITTEE COUNSEL: Dr. McRae?

20 DR. MCRAE: I do.

21 COMMITTEE COUNSEL: Senior Assistance Vice  
22 President Linn-Walton?

23 DR. LINN-WALTON: I do.

24 COMMITTEE COUNSEL: Thank you.

25 At this time, I would like to invite Dr. Barron  
to present their testimony.

3 DR. BARRON: Thank you, uh, good morning,  
4 Chairperson Lee, and Chairperson Abreu, and members  
5 of the Committee on Mental Health, Disabilities, and  
6 Addiction, and the Committee on State and Federal  
7 Legislation.

8 I am Dr. Charles Barron, the Deputy Chief Medical  
9 Officer of The Office of Behavioral Health and  
10 Medical and Professional Affairs at New York City  
11 Health + Hospitals.

12 I am joined this morning by Rebecca Linn-Walton,  
13 Senior Assistant Vice President in the Office of  
14 Behavioral Health at Health + Hospitals.

15 I am happy to testify to you today to discuss the  
16 coordination of State and City in the Provision of  
17 Mental Health and Behavioral Health Services at  
18 Health + Hospitals.

19 Health + Hospitals is the main provider of  
20 Behavioral Health and Inpatient Psychiatric Care  
21 Services in New York City currently operating one of  
22 the largest and most robust continuums of mental  
23 health and substance use services in the country. All  
24 of our mental health services are licensed and  
25 regulated by New York State.

3 Our mental health programs, which include  
4 psychiatric emergency, inpatient, and outpatient  
5 clinics, are licensed and regulated by the New York  
6 State Office of Mental Health.

7 Our substance use in medical and other settings,  
8 including the emergency department's inpatient  
9 medicine, outpatient substance use, and methadone  
10 programs are all licensed and regulated by the New  
11 York State Office of Addiction Services and Supports.  
12 And as hospitals, we are also licensed by New York  
13 State Department of Health and are subject to joint  
14 commission review. As such, we work with the state  
15 closely in the provision of all of our Behavioral  
16 Health Services.

17 Health + Hospitals is in regular communication  
18 and coordination with The Office of Mental Health as  
19 well as city agency partners like the Department of  
20 Health and Mental Hygiene, The Department of Homeless  
21 Services, the New York City Police department, and  
22 The Mayor's Office of Community Mental Health, and  
23 many others to support homeless patients with  
24 behavioral health needs. This includes the most  
25 recent subway safety plan and the B-HEARD programs.

3 When COVID-19 saw its first case in New York City  
4 in March of 2020, Health + Hospitals was at the  
5 forefront responding to the needs of its patients and  
6 the city overall. Amidst unprecedented  
7 circumstances, Health + Hospitals kept its doors open  
8 so that New Yorkers could safely access care. We  
9 utilized all modalities including in person,  
10 telephonic, video calls, home visits, and mobile  
11 crisis outreach to provide care. Working hand and  
12 hand with the Department of Health and Mental  
13 Hygiene, the Office of Mental Health and OASAS (sp?),  
14 Health + Hospitals ensured coordination of all  
15 available behavioral health beds across all  
16 hospitals.

17 To accommodate the surge in critical COVID-19  
18 patients, Health + Hospitals worked as one system to  
19 safely transfer behavioral health patients to other  
20 facilities that had capacity -- even standing up  
21 COVID positive psychiatric units in several of our  
22 hospitals.

23 COVID led to necessary relaxing of certain  
24 regulatory barriers to care that have greatly  
25 improved our ability to receive and retain patients  
in our care. When the pandemic began, Telemental

1 health services and sessions rolled out in  
2 Psychiatry, Substance Use Services, The Family  
3 Justice Centers for Domestic Violence, addiction  
4 consult teams for both Medical Emergency Departments  
5 and Inpatient Medicine, and mobile treatment in both  
6 Mobile Crisis Teams and Assertive Community  
7 Treatments Teams. To help make this possible, Health  
8 + Hospitals distributed iPads to inpatient and  
9 Emergency Department Behavioral Health Consult  
10 Services. Today, Health + Hospitals has completed  
11 5,020 Behavioral Health Sessions telephonically and  
12 virtually.  
13

14 Other initiatives launched during the pandemic  
15 include the virtual Buprenorphine Clinic created to  
16 provide same-day buprenorphine access to existing and  
17 to new patients.

18 We also partnered with the state, The Department  
19 of Health and Mental Hygiene and OASAS to provide  
20 methadone delivery to patients in quarantine at  
21 hotels and in their homes or to stable patients who  
22 were at high risk of complications from COVID for  
23 whom it was not safe to attend in person sessions.  
24  
25

3 For New Yorkers who required quarantine  
4 [INAUDIBLE 00:24:10] hotel, we provided access to  
5 behavioral health services.

6 Once COVID-19 vaccination outreach began, the  
7 Test & Trace launched The Street Health Outreach and  
8 Wellness mobile units or better known as SHOW vans.  
9 We also began providing free mental health and  
10 substance use screenings on these units as well as  
11 linking people to ongoing care either virtually or in  
12 person.

13 With the introduction of behavioral health  
14 telehealth services, Health + Hospitals has seen  
15 significant positive effects. Virtual access to  
16 mental health and substance use services, especially  
17 being able to initiate buprenorphine via virtual  
18 care, has meant patients have access to care  
19 including detox support right in the safety of their  
20 homes.

21 Virtual express care helps us assess urgent cases  
22 and reduce unnecessary emergency department visits.  
23 Tele and video therapy have enabled patients to see  
24 clinicians safely and more frequently when needed,  
25 and help us retain patients in treatment through  
lockdown and beyond.

3 Methadone delivery to patients isolating during  
4 COVID has greatly supported patients.

5 We look forward to building on the success of  
6 these evolved services to continue to meet New  
7 Yorkers where they are and to provide care they need.

8 In October of 2021, Health + Hospitals received  
9 \$1.8 million award from OASAS to expand services to  
10 opioid and stimulant use in underserved communities  
11 of The Bronx, Manhattan, and Queens. The funding  
12 helps coordinate emergency department substance use  
13 access, consults for addiction treatment, and care in  
14 hospitals, better known of us as CATCH Programs.

15 Outpatient services and virtual access to  
16 substance use care and bridge between substance use  
17 disorders and psychiatry for patients with co-  
18 occurring mental health and substance use diagnoses.

19 However, there are a lot of areas within the  
20 behavioral health system nationwide that need  
21 improvement. The federal government continues to  
22 regulate methadone in a manner that is overly  
23 restrictive for patients. Patients must receive  
24 medications in heavily regulated specialized clinics.  
25 The state is currently rightly advocating to allow  
methadone to be dispensed in traditional outpatient

3 substance use clinics which exist in greater numbers  
4 and to make this lifesaving medication available to  
5 pharmacies. This change will allow patients to  
6 receive their medications when and how it convenient  
7 and to receive treatment as a support rather than a  
8 condition tied to receiving lifesaving medication.  
9 We support this effort to remove barriers to easily  
10 access medication and treatment.

11 Another of the better known issues is the parity  
12 for behavioral health billing and the inability to  
13 bill for social work in primary care settings. As  
14 Health + Hospitals moves to implement behavioral  
15 health support throughout the system including right  
16 in primary care settings, having these licensed  
17 clinicians able to provide and bill for services is  
18 key to patient care and financial sustainability. In  
19 order to overcome these barriers, healthcare  
20 providers need increased funding for new models of  
21 care and care provision for uninsured [INAUDIBLE  
22 00:27:43] for stakeholders including elected  
23 officials to reduce regulations that increase  
24 barriers to care and expansion to key existing safety  
25 net services especially for special populations.

3 Health + Hospitals has a long history of taking  
4 care of the most vulnerable New Yorkers and will  
5 continue to do so. We look forward to continuing to  
6 partner with government and key stakeholders to forge  
7 solutions.

8 I thank your committee for your attention to this  
9 important topic, and we are happy to answer any  
10 questions that you may have.

11 Thank you.

12 COMMITTEE COUNSEL: Uh, thank you, Dr. Barron, we  
13 would just like to now invite Dr. McCrae to testify.

14 DR. MCRAE: Alrighty, good morning, Chairs Lee and  
15 Abreu, and members of the committees on Mental  
16 Health, Disabilities, and Addiction and State and  
17 Federal Legislation. I am Dr. Michael McCrae, Acting  
18 Executive Deputy Commissioner of The Division of  
19 Mental Hygiene and the New York City Department of  
20 Health and Mental Hygiene.

21 On behalf of Commissioner Vasani, thank you for  
22 the opportunity to testify today on Proposed  
23 Introduction 56.

24 First, I want to thank Majority Leader Powers and  
25 Council Member Ossé for championing harm reduction  
approaches for substance use and overdose. We

1  
2 appreciate you bringing attention to this issue and  
3 helping to dismantle the stigma around substance use  
4 and people who use drugs.

5 Before discussing the bill, I would like to take  
6 a moment to acknowledge that New York City is facing  
7 an overdose crisis. Uh, 2020 was the deadliest year  
8 on record for drug overdoses both in New York City  
9 and nationally. More than 2,000 New Yorkers died of  
10 a drug overdose in 2020. This trend continued in to  
11 the first two quarters of 2021 when there were 1,233  
12 overdose deaths compared to 965 overdose deaths  
13 during the same period in 2020. This equates to one  
14 person dying of an overdose every four hours in New  
15 York City. In response, The Health Department has  
16 strengthened our multi-pronged harm reduction  
17 approach to addressing overdose. We continue to work  
18 closely with syringe services providers across the  
19 City, uh, expand access to effective substance use  
20 disorder treatment, and support the implementation of  
21 new evidence-based strategies to prevent overdose  
22 including The Overdose Prevention Centers.

23 The Health Department has also ramped up efforts  
24 to address the involvement of fentanyl in overdose

1  
2 deaths through public awareness campaigns and  
3 fentanyl test strip distribution.

4 Naloxone distribution is a central piece of The  
5 Health Department's strategy to curb the overdose  
6 epidemic. Naloxone is a lifesaving drug that can  
7 reverse and overdose. Our data shows that most  
8 overdoses occur in someone's home, and we work to  
9 equip people who use drugs, and their loved ones,  
10 with naloxone to prevent overdose deaths.

11 We aim to make naloxone and other safe for use  
12 supplies widely available across a variety of  
13 community settings including nightlife settings in  
14 bars and clubs. Since 2018, we have worked closely  
15 with The Office of Nightlife at The Mayor's Office of  
16 Median and Entertainment to provide trainings and  
17 promote availability of naloxone at nightlife  
18 establishments.

19 In 2018, with the help of The Office of  
20 Nightlife, we initiated our Using Cocaine's  
21 Initiative (sp?) through which we conducted direct  
22 outreach to nightlife venues on the Lower East Side  
23 to educate staff about the presence and cocaine and  
24 the risk of overdose, trained staff and patrons to  
25 administer naloxone and respond to overdoses, and

1  
2 provide venues with naloxone kits, and posters with  
3 overdose prevention messaging.

4 The initiative was well received by nightlife  
5 staff, patrons, and community partners and was  
6 expanded to North Brooklyn in 2019.

7 In 2021, The Health Department partnered with The  
8 Office of Nightlife to hold a special virtual  
9 naloxone training for those who work in the nightlife  
10 industry as part of the launch of their NARCAN Behind  
11 Every Bar public awareness campaign. Over 250  
12 naloxone kits were mailed to individuals from that  
13 training. And, importantly, an employee of a  
14 nightlife establishment can currently reach out to  
15 The Health Department for any opioid overdose  
16 preventive program to get trained in overdose  
17 response and receive free naloxone kits.

18 The Office of Nightlife promotes these trainings  
19 through the ongoing NARCAN Behind Every Bar Campaign  
20 with regular webinars, social media posts, and other  
21 communications with thousands of venues they work  
22 with, all to ensure nightlife establishments are  
23 aware of this opportunity and can join as partners in  
24 our collective efforts to combat opioid crisis.

3 For everyone here and everyone listening, I want  
4 you to be clear, naloxone saves lives. We encourage  
5 all New Yorkers who use drugs or who know someone who  
6 is at risk of an overdose, to get trained in overdose  
7 response and have naloxone available.

8 You can visit the naloxone page of our website or  
9 call 3-1-1 to learn more about where to find naloxone  
10 or take one of our virtual trainings to receive a  
11 free kit in the mail.

12 We appreciate our partner community based  
13 organizations and The Council for their help in  
14 promoting these trainings and increasing access to  
15 naloxone.

16 We will now turn to Proposed Introduction 56,  
17 which would establish a nightlife opioid antagonist  
18 program at The Health Department and make naloxone  
19 related trainings and resources available free of  
20 charge to nightlife establishments.

21 The Health Department supports the goal of this  
22 legislation to expand access to opioid antagonists  
23 and ensure continued coordination with The Office of  
24 Nightlife to prevent overdoses in nightclub  
25 establishments. We look forward to working with  
Council on the bill to ensure our shared goals are

3 achieved, and that New Yorkers continue to have  
4 access to this vital lifesaving resource in these  
5 settings.

6 Thank you for your continued partnership and  
7 support for the health and well-being of all New  
8 Yorkers. I am happy to take your questions.

9 COMMITTEE COUNSEL: Thank you, I will now turn it  
10 over to questions from Chair Lee. Panelist, please  
11 stay unmuted if possible during this question and  
12 answer period. And I would also just like to  
13 acknowledge we have been joined by Council Members De  
14 La Rosa and Minority Leader Borelli.

15 CHAIRPERSON LEE: And, also Council Member Mealy I  
16 noticed also joined as well, so I didn't want to  
17 remit that.

18 Thank you so much. So, I will just dive right in  
19 to the questions. Thank you again, both Dr. McCrae  
20 as well as Dr. Barron for being here with us, as well  
21 as Dr. Rebecca Linn-Walton. I am a huge fan, again,  
22 as I said before, of the work that you guys do at H+H  
23 and just wanted to thank you both again.

24 So, you know, one of the common themes I think  
25 that we've been hearing that is sort of a barrier to  
accessing services -- or when you look at the whole

3 mental health continuum of services and care -- is  
4 really the coordination of services between,  
5 especially the agencies and the nonprofit  
6 organizations, and the CBOs on the ground. So, I  
7 just wanted to know, uhm, and I know some of the  
8 answers to this just from my own experiences, but if  
9 you could, uh, for my colleagues as well, uh, explain  
10 what H+H, as well as DOHMH, is doing to coordinate  
11 with mental health providers and organizations in the  
12 neighborhoods that they are located in -- which I  
13 know is sometimes difficult because of where the  
14 hospitals are situated -- but if you could explain  
15 what the outreach efforts are and coordination with  
16 different organizations, that would be great.

17 DR. BARRON: Okay, I guess, uh, let me go first.  
18 Thank you for that question. I think that, uh, H+H  
19 has a long history of working with our community  
20 based partners. While we are certainly the largest,  
21 uh, acute care and also outpatient in our city, we  
22 also very much depend on our community based partners  
23 and work closely with them for the care of our  
24 patients.

25 I think one of those barriers has been in, like  
you say, the communication and coordination between

1 them. One of the things that has most recently  
2 happened, uh, and really improved that, is the  
3 establishment of our system wide electronic medical  
4 record -- one that allows all of our hospitals and  
5 clinics and anything associated with Health +  
6 Hospitals to have access to patient records if they  
7 go to multiple facilities or multiple clinics. In  
8 addition to that, with patient consent, uh, if they  
9 are also attending a community based clinic or  
10 community based program, we can provide access to  
11 that particular organization, uh, and that has  
12 allowed a lot of cross agency, cross program  
13 communication and providing a more comprehensive and  
14 proactive approach to treatment.

15  
16 And if Michael or others have comments?

17 DR. MCRAE: Thank you, uh, sorry, I was trying to  
18 unmute here.

19 Uh, no, so, we already, ,you know, we are  
20 committed obviously to ensuring New Yorkers have  
21 access to high quality mental health services. You  
22 know, we work very closely with our sister agencies  
23 across the City, as well as with the state to really  
24 help ,you know, think about more ways to coordinate,  
25 make sure we are kind of coordinated in our thinking

1 around folks that we are seeing. We coordinate  
2 regularly on planning, oversight implementation, and  
3 improvement around our programs with our state  
4 agencies, uh, OHM, OASAS, [INAUDIBLE 00:38:41],  
5 around specific programs. We are in regular  
6 communication with our state partners and our city  
7 sister agencies. You know, Dr. Barron mentioned  
8 PSYCKES while DOHMH does not have a large... We are  
9 not a large service provider, our city contract  
10 providers do have access to say to PSYCKES, and we  
11 are constantly in communication with OMH around  
12 improving ways that PSYCKES can help inform clinical  
13 decision making.

14  
15 CHAIRPERSON LEE: Okay, uhm, and I guess...  
16 Actually let me ask this question first, also in  
17 terms of your agencies, how is it with coordinating,  
18 and do you guys play a role in coordination with OCMH  
19 so far, which is the new Office of... The Mayor's  
20 Office Community Mental Health?

21 DR. BARRON: Yes, uh, Health + Hospitals is in  
22 very close coordination with The Office of Community  
23 Mental Health in many of our programs -- for example  
24 the B-HEARD Program, the Subway Outreach Program, The  
25 Mental Health Service Corp, and multiple others. So,

3 we work very closely with them on a variety of  
4 programs that serve New Yorkers and continue to try  
5 to expand access for all New Yorkers in any  
6 community.

7 CHAIRPERSON LEE: Okay. And, just... Because,  
8 the way my brain works is I am thinking of this as  
9 like an ORG Chart -- so, if I am understanding  
10 correctly, so, who... So, is it... Like for  
11 example, take the B-HEARD Program, I know technically  
12 it is under OCMH, but is it that they are overseeing  
13 it and H+H is administering it? Is that the  
14 relationship there, or if you could expound on that a  
15 little bit more?

16 DR. BARRON: I mean, it certainly is under the  
17 OCMH is overseeing a lot of this. It's a  
18 collaboration, and it's a really wonderful  
19 collaboration between OCMH, H+H, and FDNY, and the  
20 DOHMH. They are... All of us are coordinating on  
21 this and have different parts of that. But, OCMH is  
22 sort of overseeing that in helping us to sort of  
23 facilitate coordination. And, then we are the ones  
24 providing the clinical support -- social workers...

25 (CROSS-TALK)

3 CHAIRPERSON LEE: Right. And, you're in contact  
4 with, uhm, which staff -- the Acting Director,  
5 correct, or is this... (CROSS-TALK)

6 DR. BARRON: Yes... (CROSS-TALK)

7 CHAIRPERSON LEE: Okay.

8 DR. BARRON: Yes.

9 CHAIRPERSON LEE: Uhm, and, then, also, in terms  
10 of the outreach in efforts to, let's just say,  
11 when... If you could give us a list, it doesn't have  
12 to be right now, but do you have a list of the  
13 Article 31s that are in the communities as well as  
14 some of the [BACKGROUND NOISE] [INAUDIBLE 00:41:31]  
15 mental health services like NAMI's Peer to Peer  
16 Family to Family Supportive Services that actually do  
17 provide some of the supportive services? I just  
18 wanted to know if there was... We... You know, the  
19 range of different types of services that you have  
20 connections with, uhm, through your... through...  
21 through, uhm, H+H?

22 DR. BARRON: Yeah, I will give you an overview...

23 (CROSS-TALK)

24 CHAIRPERSON LEE: [INAUDIBLE 00:41:51]

25 DR. BARRON: But, I'll... I'll... I'll give  
you... (CROSS-TALK)

1 CHAIRPERSON LEE: Okay.

2 DR. BARRON: I'll supply you later a list of more  
3 specifics.

4 But, yes, we have... It includes each of our  
5 acute care hospitals has Article 31s and Article 32  
6 that's both mental health... (CROSS-TALK)

7 CHAIRPERSON LEE: Right.

8 DR. BARRON: and substances -- clinics and  
9 programs in theirs. And, in addition to that, in the  
10 communities, uh, we have a number of Article 31s  
11 throughout the city... (CROSS-TALK)

12 CHAIRPERSON LEE: Mm-hmm

13 DR. BARRON: to provide these particular  
14 behavioral health services, yes. Uh... (CROSS-TALK)

15 CHAIRPERSON LEE: [INAUDIBLE] 00:42:22

16 DR. BARRON: We do also provide virtual with our  
17 establishment of our Express Care Clinic but for  
18 behavioral health. This is certainly expanded access  
19 and outreach to anybody in any part of the city, uh,  
20 can access services and either can receive services  
21 there or be also connected, uh, to some close Article  
22 31 or 32 to them. And, we do outreach and work with  
23 NAMI and other ,you know, organizations such as NAMI  
24

25

1 or FAMI and use them quite effectively. They do meet  
2 in some of our hospitals... (CROSS-TALK)

3 CHAIRPERSON LEE: Yeah.

4 DR. BARRON: And some of our programs, yes.

5 CHAIRPERSON LEE: Awesome. And, uhm, I'm guessing  
6 there is also a relationship with the FQHC's or not  
7 as much with the FQHCs?

8 DR. BARRON: Yes. We do have Article 31s in the  
9 FQHCs, yes.

10 CHAIRPERSON LEE: Okay.

11 DR. BARRON: And, I... (CROSS-TALK)

12 CHAIRPERSON LEE: Awesome.

13 DR. BARRON: Can give you a list of where those  
14 are.

15 CHAIRPERSON LEE: Okay, awesome.

16 Uhm, and I know it's challenging, because...  
17 especially in a city like New York, uhm, the language  
18 barriers, you know, and this is something that I  
19 think maybe we could partner with on the state, is  
20 that, you know, the language barriers, cultural  
21 barriers, are often times a huge issue in terms of  
22 reaching the hard to reach communities so to speak.  
23 And, so, uhm, you know, if there are ideas or ways  
24 that you can think of, or if you have done outreach  
25

3 and can speak to that in terms of those hard to reach  
4 communities, because I feel like those are the ones  
5 often times that are totally not even in this  
6 equation at all. And, so if you could also just  
7 speak to some of the groups that you are working with  
8 on that side as well?

9 DR. BARRON: Sure. This has been a longstanding  
10 issue that I have been involved with, uhm, in some of  
11 my previous background with H+H.

12 Uh, but, you know, we do serve the most  
13 communities, you know, certainly in the United  
14 States, uh, and, uh, so H+H has long had a history of  
15 trying to work in each of our communities -- recruit  
16 staff who are native speakers, understand the  
17 culture, really are able to do that and match our  
18 staff with the patients that were are serving in the  
19 communities.

20 In addition to that, we offer through our Human  
21 Resources and Education Office, uh, we really  
22 specialize in looking at cultural sensitivity to make  
23 sure that everyone has the knowledge and ability to  
24 do that.

25 We also partner, again, with the state in looking  
at trying to outreach to various communities. There

3 are certainly some very hard to reach communities  
4 within New York City. Uh, and we are always striving  
5 to try to find ways to meet, you know, meeting those  
6 needs of both language and cultural to provide the  
7 appropriate level of service for them.

8 CHAIRPERSON LEE: Yeah, and I know that the H+H  
9 hospital that we worked closely with at Elmhurst has  
10 a very, very diverse, uhm, staff different language  
11 needs, which I think is great. Uh... (CROSS-TALK)

12 DR. BARRON: Right, that's my previous hospital.

13 CHAIRPERSON LEE: Oh, yeah! Nice.

14 And, speaking of the... Because, I think one of  
15 the biggest issues we are hearing across the board,  
16 which I am sure you're finding as well, is the  
17 workforce issues, because there is such a shortage of  
18 people. There's burnout, uh, not enough pay, uh, for  
19 mental health providers. And, so how are you dealing  
20 and coping with the work shortages either for DOHMH  
21 both as well as H+H, because I know that... I have  
22 heard that there have been staff vacancy rates of  
23 upwards to 30 to 40%. And, so obviously, this is  
24 very concerning when we are at a crisis in the city  
25 where we need to meet these needs. And I just wanted  
to know, uhm, if you could speak to how you are

3 dealing with the work shortages as well as what you  
4 think some of the potential solutions could be or  
5 barriers -- either way?

6 DR. BARRON: Uh, yes, there is a national shortage  
7 of behavioral health clinicians and people work and  
8 specialize in this particular area of healthcare.  
9 H+H is certainly one of those that are doing that,  
10 although; I think we have more resources sometimes  
11 than other areas of the country. We are constantly  
12 recruiting, looking at people -- ways of having  
13 people going. Right now we are really involved in  
14 some active different recruitment efforts. We are  
15 looking at establishing new and different models of  
16 care that involve other disciplines other than  
17 physicians, uh, nurse practitioners, physicians  
18 assistants, social workers, psychologist, LCATS,  
19 other people. So, we really have been developing new  
20 models of care that allow us to use other clinicians  
21 and other specialists to provide care that would  
22 increase access to that.

23 We are also looking at other incentives that, you  
24 know, try to help to recruit and retain mental health  
25 staff in to our various facilities, uh, and we are  
beginning to do also a lot of outreach to schools and

1 related areas to really begin to provide education,  
2 and hopefully to help people be much more interested  
3 in becoming part of a behavioral health workforce in  
4 the future.

5  
6 CHAIRPERSON LEE: That's awesome.

7 Yeah, I feel like we need to start young in  
8 getting them thinking about these careers at a very  
9 young age, so that's great.

10 So, switching gears a little bit, I know that are  
11 some neighborhoods where there are still challenges  
12 to accessing mental healthcare. I think there are  
13 three neighborhoods in particular that I know has the  
14 lowest connection to healthcare, which is  
15 Kingsbridge, Borough Park, and Northeast Bronx, where  
16 only 20% of those with mental healthcare needs  
17 receive the actual treatment that they need. And, so  
18 just wanted to hear from you what was, you know, what  
19 you're being... You know, what is being done to  
20 target those particular neighborhoods? Has there  
21 been any sort of additional recourses being poured in  
22 to those areas in outreach?

23 DR. BARRON: Well, you know, physically, we have  
24 to really... We are limited by the physical things  
25 we do; however, we have been adding outreach

1 services. Uh, as I mentioned, our SHOW Vans now are  
2 going out in to the various communities especially  
3 those with high needs, uh, to really try to provide  
4 services there, and where appropriate or necessary,  
5 uh, getting them connected to services. But,  
6 starting the engagement process and the screening  
7 process is there to provide those services, uh, in  
8 the neighborhoods, in the communities that, you know,  
9 have a much higher need.  
10

11 And, also the addition of our tele mental health  
12 services has also provided a lot more access to these  
13 particular neighborhoods that don't have... You  
14 know, such as, uh, physical clinics or programs in  
15 their neighborhoods.

16 And, we will continue to try to market and  
17 advertise those to make those easily available.

18 CHAIRPERSON LEE: Okay, and then the final, I  
19 guess, portion of my... actually two more related  
20 questions is about what I was talking about with the  
21 low reimbursement rates. Because, you know,  
22 something that I see that was done on the community  
23 level was there was a group of providers that were  
24 part of an IPA that went to a health insurance  
25 company because they had so many people in their

1 network. And they actually went to the health  
2 insurance company and said, we want to negotiate  
3 rates, and we're going to bring you x number of  
4 patients and all this. And, so, they were able to  
5 actually negotiate better rates for their group of  
6 providers. And, so, you know, being that the  
7 reimbursement rates are so low with the city employee  
8 insurance provider, I just wanted to know, you know,  
9 is there something that H+H or DOHMH can do -- or the  
10 city can do -- to negotiate the better rates. Is  
11 that something that is on your radar? Is there a way  
12 that we can also help, you know, to push that?  
13

14 DR. BARRON: So, we do not administer the H+H  
15 health employers that's really more of The Office of  
16 Labor Relations that can explain a lot more than  
17 that. We do focus with our partners especially the  
18 state, and the city, and DOHMH, uh, on really... and  
19 also our advocacy partners on trying to advocate for  
20 better rates through the state and the federal  
21 levels. We do work with many of our insurance  
22 managed care partners on rates, uh, and worked on  
23 partnerships with them as well. But, we, uh,  
24 certainly look for advocacy from everyone to help us  
25 with getting better rates for our patients.

3 CHAIRPERSON LEE: Okay, and if I would... If  
4 there are any ideas of things that ,you know,  
5 because you guys are obviously on the ground, and you  
6 understand and see very clearly how the rates are  
7 impacting, uh, I would say care. So, if there are  
8 things that you feel like can be done, I would love  
9 to hear those suggestions.

10 And, I just saw Dr. Linn-Walton unmute herself,  
11 so go ahead. Sorry to... I don't know if you wanted  
12 to say something, but...

13 DR. LINN-WALTON: No, no, no, I just had my  
14 phone going off, sorry about that.

15 CHAIRPERSON LEE: Oh, okay, sorry about that.

16 Okay, uhm... (CROSS-TALK)

17 DR. BARRON: We are happy to share. We can  
18 certainly share more with you.

19 CHAIRPERSON LEE: Yes, yes, okay, that would be  
20 great.

21 Uh, and then also in terms of what I mentioned  
22 earlier in my opening statement, regarding the R  
23 Designation, you know, it seems to be that that's  
24 sort of one of the perhaps... I don't know, I don't  
25 want to say barriers, because I know there are  
reasons for it, but it takes... it seems to ,you

3 know, the higher licensing requirements, and so I am  
4 just wondering how you think that is either  
5 negatively/positively impacting car/ workforce  
6 issues, everything that we have been talking about?

7 DR. BARRON: I certainly think that, you know, the  
8 higher restrictions, you know, can limit access or  
9 limit the ability for people to provide services. I  
10 think we have been very successful at having people  
11 both with the R, without the R, provide services to  
12 our things. I think one of the things that has been  
13 helping is that we provide training through our  
14 Mental Health Service Corp, and looking now to expand  
15 that to a broader network within H+H and how we are  
16 providing you with specialized training, that if you  
17 wanted to go ahead for these certifications that you  
18 could, and encouraging people to be able to do that.  
19 But, we certainly think that we would like, you know,  
20 to help with city and state advocacy on really  
21 looking at the issues of the specialized  
22 requirements.

23 CHAIRPERSON LEE: Yeah, and if there's anything  
24 that we can do, because I know the licensing piece is  
25 important. So, the thing I struggle with is how do  
we retain the dignity of the mental health providers

3 while also making sure that we can have more folks in  
4 the pipeline and in the workforce so that we can  
5 provide services. So...

6 DR. BARRON: Yes.

7 CHAIRPERSON LEE: There is always that balance.

8 And, one final question before I hand it off to  
9 Chair Abreu, is for the psych beds, because I know  
10 that ,you know, we lost a lot of the psychiatric beds  
11 because of the pandemic, and so how is it looking on  
12 the ground in terms of bringing those beds back up,  
13 uh, short term - long term? Has it been going  
14 smoothly? What are some of the things that you are  
15 seeing?

16 DR. BARRON: We have over -- I can't remember the  
17 exact percent -- but over 70% of our beds back  
18 online. We are in the process of bringing the rest  
19 of them, uh, we have made a commitment to bring all  
20 of our previously licensed beds back online. And we  
21 have now a plan to bring those back online over the  
22 next period of time. The barrier generally as we say  
23 workforce, and that's why we are looking at different  
24 models of care to be able to bring these lines back  
25 as quickly as possible.

3 CHAIRPERSON LEE: And I am assuming that barrier  
4 of the workforce and other things are also just in  
5 general would be inpatient psychiatric care overall  
6 that has been difficult, correct?

7 DR. BARRON: Yes. Same thing, yes.

8 CHAIRPERSON LEE: Yeah? Okay.

9 And, before I hand it off, I just want to  
10 recognize Council Member Gennaro who has joined as  
11 well. Hi, Jim, it's good to see you.

12 And, I am just going to hand it over now to Chair  
13 Abreu for some questions that he wanted to ask.

14 CHAIRPERSON ABREU: Thank you. Thank you, Chair  
15 Lee, and thank you to everyone who is testifying.

16 So, the city witnessed a breakdown of  
17 communication and coordination surrounding provision  
18 of healthcare during the height of the pandemic. It  
19 is no secret that the former governor and mayor did  
20 not have an easy relationship.

21 How has this relationship shifted under the  
22 executives?

23 DR. BARRON: Well, I cannot comment on a lot of  
24 the specifics on the previous administration, but for  
25 now I think we have a great partnership between the  
city and the state. We all seem to be working

3 together on a lot of the problems and projects that  
4 the city needs to help to improve access to mental  
5 health, especially post pandemic. So, I think we  
6 have a really great partnership and all moving  
7 forward in the same direction.

8 CHAIRPERSON ABREU: That's great.

9 What does the current city communication with the  
10 State look like surrounding provision of mental  
11 healthcare? And how often does DOHMH and H+H  
12 communicate with its colleagues in the State?

13 DR. BARRON: I will let Dr. McCrae comment a  
14 little bit more on DOHMH. But, H+H has regular  
15 meetings and conversations with OMH both the local  
16 field office as well as the State office and The  
17 Commissioner directly. So, we are very frequently in  
18 conversations. And, actually, I have a weekly  
19 conversation with the field office the field office  
20 myself on these issues. But, we are in regular  
21 communication about all of the programs.

22 CHAIRPERSON ABREU: Great, and generally, what  
23 more could the city be doing to advocate for better  
24 regulatory funding and political coordination with  
25 the city and state?

3 DR. BARRON: Well, I think we have, uh... We have  
4 been doing a lot of that. As we said, there are a  
5 number of issues that we have outlined that are  
6 working with city, state, and our advocacy partners  
7 with the legislation and the federal government to  
8 try to help improve and reduce barrier regulations.  
9 So the continued support and advocacy for these  
10 things I think would really help improve peoples'  
11 ability to access care and our ability to provide  
12 that care.

13 CHAIRPERSON ABREU: As we know the... Just  
14 recently the state passed its new budget. Can you  
15 please describe the city's understanding of the  
16 investments made in mental healthcare? And, were  
17 they sufficient, or were you hoping for more  
18 substantial investments?

19 DR. BARRON: Sure. I am going to break and let  
20 Dr. Walton talk a little bit about that, because she  
21 has been very active and involved in a lot of that  
22 part of it.

23 DR. LINN-WALTON: Yeah, I am happy to. I think it  
24 is safe to say that the state and city are making  
25 strong investments. The city is still working out  
their own budget, so we are waiting anxiously and

1 excitedly for that as well as the city has organized  
2 with the state -- and I will turn it over to Dr.  
3 McCrae in two seconds -- a discussion around opioid  
4 settlement and I know that that's happening as well.  
5 And DOHMH reaches out to us all the time for "What  
6 are our treatment needs?" "What are our goals?", and  
7 I'll turn it over to him for a lot more.

9 DR. MCRAE: So, you know, we are actually very  
10 pleased to see the additional investments in the  
11 state budget for mental health and substance... Uh,  
12 mental health and need... healthcare needs. We  
13 always welcome additional funding for this critical  
14 work. You know, the state, uh, even has made  
15 important investments in support of housing, which is  
16 a key, uh, kind of work of The Department of Health  
17 and the city more broadly.

18 I think we, you know, we always welcome  
19 additional state support. And we continue to  
20 evaluate the impacts of the state budget. I mean,  
21 it's relatively, you know, new. So, we are still  
22 pouring through it, but we are actually very happy  
23 with the investments that the state has put in to the  
24 budget around health and mental health.

3 CHAIRPERSON ABREU: Are there specific areas that  
4 you would like to see more substantial investments?

5 DR. MCRAE: Uh, I think... I can get back to you  
6 on kind of specifics on some ideas... (CROSS-TALK)

7 CHAIRPERSON ABREU: No problem.

8 DR. MCRAE: But, I think, you know, more broadly,  
9 we are pleased with the budget.

10 CHAIRPERSON ABREU: Okay, no problem. And, Chair  
11 Lee and myself, we will be in touch with the admin on  
12 those issues.

13 DR. MCRAE: Sure.

14 CHAIRPERSON ABREU: Uh, are there areas where the  
15 city should continue with advocacy even now that  
16 budget season is over? I guess that is maybe an  
17 extension of the previous question.

18 DR. BARRON: I mean, I think that ,you know, as I  
19 had mentioned before, I think the continued advocacy  
20 is ,you know, along with, uh, the state, in trying to  
21 help reduce some of the regulatory barriers, uh, and  
22 making some of them permanent, uh, so that we are  
23 able to... I mean, you know, during COVID, this  
24 really... the elimination of some of these  
25 regulatory issues allowed to reach a lot more New  
Yorkers and have it much more easily in care. So,

3 continued work on those kind of things that make  
4 access easier and reduce the regulations that make it  
5 hard to deliver care.

6 CHAIRPERSON ABREU: That makes sense, Dr. Barron.

7 And, my last question, I guess there's a few  
8 questions within this, uhm, are there any challenges  
9 you anticipate when COVID emergency orders expire in  
10 relation to providing services or overcoming staff  
11 shortages?

12 DR. BARRON: I think many of them, you know,  
13 there's this great idea of collaboration. The state,  
14 who does control a lot of the regulations, uh, are in  
15 agreement with us. We really provided, along with  
16 some of our other New York systems, uh, feedback  
17 through Greater New York and other advocacy agencies,  
18 we really provided a lot of input to them of what  
19 worked and what was really important to do that. And  
20 they really agreed pretty much in general with us  
21 about what it's done. So, they are working, you  
22 know, with those that need legislation. They have  
23 already made a number of changes of what's in their  
24 control so that we are able to do that.  
25

3 CHAIRPERSON ABREU: Okay, and, so what measures  
4 are you taking to reduce the consequences of expiring  
5 emergency orders?

6 DR. BARRON: A lot advocacy and conversation and  
7 collaboration with the state, yeah.

8 CHAIRPERSON ABREU: Okay, so [INAUDIBLE  
9 01:02:28]... (CROSS-TALK)

10 DR. BARRON: So, now that our timeline is very,  
11 you know, definitive.

12 CHAIRPERSON ABREU: Okay. Uh, alright, uh, no  
13 further questions, uh, Chair Lee... (CROSS-TALK)

14 DR. BARRON: Thank you.

15 CHAIRPERSON LEE: Can I just add one comment? I  
16 think one example I can think of just immediately off  
17 the top of my head of what you're saying -- and  
18 correct me I'm wrong -- is that, for example,  
19 telehealth, ,you know, usually... And just from an  
20 outpatient clinic perspective, you know, usually you  
21 have to go through an entire process to be able to  
22 offer telehealth. But obviously, that was sort of...  
23 went out the window, and it was fast tracked during  
24 COVID. And one think I think that the stated did  
25 that was really smart was actually allowing for  
clinics to then have that window of opportunity to

3 say, we're going to make it easier for you guys to  
4 provide this service permanently. And, I think that  
5 is one example of how you can continue that access of  
6 care even post pandemic. And, so, uh, I think if we  
7 can continue to try to push the things that work  
8 well, uhm, and things that we've seen through the  
9 pandemic that seem to have worked well where we can  
10 have more of that reach would be great.

11 So, whatever we can do. If there are other ideas  
12 like that from your perspective, from DOHMH's side as  
13 well as H+H, if you could just let us know as well.

14 DR. BARRON: Definitely, thank you.

15 CHAIRPERSON LEE: Yeah.

16 Okay, uh, and then I think, uh, we will turn it  
17 back over to our moderator, because I believe... I  
18 don't know if any of the council members or fellow  
19 colleague have questions. Sorry, not to take away  
20 from your role.

21 COMMITTEE COUNSEL: No problem, thank you, Chair  
22 Lee, and thank you Chair Abreu.

23 I will now call on other council members to ask  
24 their questions in the order they use the Zoom Raise  
25 Hand Function.

3 Council members, you do have three minutes for  
4 questions. And if you would like to ask a question,  
5 and you have not yet used the Zoom Raise Hand  
6 Function, please raise it now. And, please begin  
7 your questions once I have called on you.

8 Seeing no questions, we can now move to public  
9 testimony.

10 I would like to remind everyone that, unlike our  
11 typical Council Hearings, we will be calling on  
12 individuals one by one to testify. Each panelists  
13 will be given two minutes to speak. Please begin  
14 once the sergeant has started the timer.

15 Council members who have questions for a  
16 particular panelist should use the Zoom Raise Hand  
17 Function, and I will call on you after the panelist  
18 has completed their testimony.

19 For panelists, once your name is called and a  
20 member of our staff unmutes you, the Sergeant At Arms  
21 will give you the go ahead to begin and set the  
22 timer. Please wait for the sergeant to announce that  
23 you may begin before delivering your testimony.

24 I would like to know welcome Alison Burke to  
25 testify, after Alison Burke I will be calling on  
Eileen Maher, and then Dr. Ruth Gerson.

3 Alison, you can go ahead when the sergeants call  
4 time.

5 SERGEANT AT ARMS: We're starting time.

6 ALISON BURKE: [NO AUDIO]

7 SERGEANT AT ARMS: Alison, you still on mute?

8 ALISON BURKE: My goodness, I haven't been doing  
9 this long enough, it's been two years of virtual  
10 meetings, apologies.

11 Good morning Chairs Lee and Abreu, and other  
12 council members.

13 In the interest of time, and sorry for the  
14 technical blip in the beginning, my name is Alison  
15 Burke, I am the Vice President and Greater New York  
16 Hospital Association; I'm its point person on  
17 behavioral health issues. And, thanks so much for  
18 holding this really important hearing today.

19 I am going to not repeat a lot of things, because  
20 Health + Hospitals, and Dr. Barron, and Linn-Walton  
21 are both members and provide a lot input and  
22 collaboration on all of the issues that you've all  
23 raised today.

24 I am just going to focus for a moment on the  
25 workforce issue. It's been obviously a very  
challenging two years for hospitals. The pandemic

3 magnified, obviously, the need, the really important  
4 need, for robust behavioral health services in New  
5 York City. Now, some of the challenges predate the  
6 pandemic, but obviously it's just been significantly  
7 worsened.

8 This year's New York State Budget and New York  
9 City investments in behavioral health are very much  
10 welcome as other witnesses have testified. We think  
11 that's really the strongest way right now to address  
12 immediate pressures on access and, one, increases --  
13 cost of living increases -- for retaining qualified  
14 mental health and substance use workforce  
15 individuals, investments in rates, uh, Chair Lee, you  
16 mentioned the woefully inadequate rates. And, we  
17 think is going to help in short order to strengthen  
18 and maintain what we have now. And, we did hear a  
19 bit about some of the flexibilities, and we really  
20 appreciated them and are in regular conversations  
21 with our colleagues at the state to keep the aspects  
22 of the emergency flexibilities that really worked for  
23 the system -- that moved the system where we were  
24 trying to get before the pandemic -- uhm, and really  
25 have now got demonstrated experience that the

2 telehealth really works. We were able to engage  
3 [INAUDIBLE 01:07:44]... (CROSS-TALK)

4 SERGEANT AT ARMS: Time expired.

5 ALISON BURKE: new people accessing care and  
6 maintain vital services.

7 My time is up, so apologies.

8 CHAIRPERSON LEE: Oh, no, if you wanted to close  
9 up, go ahead.

10 ALISON BURKE: Well, I think that just in an  
11 effort to speak a little bit on the coordination, we  
12 are really working with all of our partners at the  
13 city and the state level. And, just as an example,  
14 with the opioid pandemic, we have a program coming up  
15 the first week of May with our federal partners on  
16 some of the medications for opioid use disorders that  
17 really, the flexibilities were astronomical and  
18 really helped a lot of individuals with opioid use  
19 disorder. And we hope to have those remain in place.  
20 So, there's, at all levels, a lot of unprecedented  
21 collaboration and communication going on.

22 COMMITTEE COUNSEL: Thank you, Alison, [INAUDIBLE  
23 01:08:37]... (CROSS-TALK)

24 ALISON BURKE: [INAUDIBLE 01:08:38] any questions.  
25

3 COMMITTEE COUNSEL: I would like to now invite any  
4 questions from council members that you may have.

5 Seeing none, I would like to now invite Eileen  
6 Maher to testify, followed by Dr. Ruth Gerson, and  
7 then Karen Remy.

8 Eileen, you can go ahead when the sergeants call  
9 time.

10 SERGEANT AT ARMS: Starting time.

11 EILEEN MAHER: [NO AUDIO]

12 SERGEANT AT ARMS: Eileen, you're unmuted, but we  
13 don't hear anything.

14 EILEEN MAHER: Can you hear me now? I apologize.

15 SERGEANT AT ARMS: Yes, now you're good.

16 EILEEN MAHER: Can you hear me now?

17 SERGEANT AT ARMS: Yes, we can.

18 EILEEN MAHER: Okay, hi, my name is Eileen Maher,  
19 I am a Community Activist and Civil Rights Leader  
20 from VOCAL-NY. I am also a woman who was formally  
21 incarcerated; a criminalized survivor of domestic  
22 violence. And since my teenage years, I have  
23 suffered with mental illness, a self-harming  
24 diagnosis, and an addiction to opiate pills for which  
25 I have had periodic active periods of.

3 With that out of the way, I am here to discuss  
4 the mental illness to incarceration pipeline in New  
5 York. I have been blessed with support of family and  
6 friends, as well as an impeccable combination of  
7 mental health services. And, yes, I am on a Medicaid  
8 backed healthcare plan, but many are not. Millions  
9 are not. This includes individuals who were and are  
10 suffering from addiction, physical, and mental  
11 illnesses. As an incarcerated woman, I witnessed and  
12 befriended individuals who were behind those bars  
13 simply because they had lacked the appropriate mental  
14 and physical healthcare. This included individuals  
15 with substance diagnosis, severe physical ailments,  
16 self-harming diagnosis, and developmental disorders.  
17 Had they had access and outreach and received even a  
18 minute amount of healthcare services, they would not  
19 have been incarcerated. And jail and prison are not  
20 and never will be the place to treat and maintain the  
21 mentally ill. It only exacerbates the illnesses --  
22 as it did with my own. I relapsed in to self-harming  
23 and abusing opiate pills as well as the PTSD and  
24 anxiety disorders that are part and parcel with the  
25 American carceral system.

3 Additionally, over the past two years and  
4 entering in to the third, I have seen unhoused  
5 mentally ill, addiction diagnosed, and physically ill  
6 individuals residing, so to speak, on the street --  
7 unhoused -- people that I have not seen since the  
8 90's and the pre- Giuliani disaster. People from the  
9 so called old Time Square Hell's Kitchen and the  
10 Lower Eastside.

11 When I asked an old acquaintance where he had  
12 been, he answered, "The Island, the boat, up north,  
13 [INAUDIBLE 01:11:29]... (CROSS-TALK)

14 SERGEANT AT ARMS: Time expired.

15 EILEEN MAHER: While the... I just have a minute  
16 left... While the bill and discovery halting  
17 solitary confinement and parole laws that I myself  
18 have advocating and fought for, are changed, and a  
19 godsend, and should in no way be rolled back, there  
20 should have been a massive fusion of coinciding  
21 mental health and substance addiction services.  
22 There has not. Yes, there has been an unprecedented  
23 pandemic that monopolized most of the healthcare  
24 professionals and service providers; however, that  
25 did not mean these individuals should have been left  
behind as they have been. Outreach for mentally ill

3 and the addicted should not have all but been  
4 abandoned.

5 Coupled with a broken inadequately trained  
6 classist and racist NYPD, is a recipe not only for  
7 disaster, but a means to fill our jails and prisons  
8 to capacity -- primarily with individuals who should  
9 not only not be there, but will not receive any true  
10 and appropriate individualized care.

11 Transplantation: The mental health and health  
12 providers in our carceral system -- some partnered  
13 with Health + Hospitals -- are [INAUDIBLE 01:12:29].

14 Not everyone has a family and friends who are  
15 eternally supportive like I do, even when I fall.  
16 Not everyone understands how to or where to receive  
17 services. And not everyone is demanding and  
18 knowledgeable as to what services I need and how to  
19 get them when I need to and choose to. Narcan and  
20 fentanyl test kits are a blessing for all of us, but  
21 it isn't just Narcan and flyers for the local  
22 methadone program. One of my oldest friends, a New  
23 Yorker, died of a substance overdose. He self-  
24 medicated with heroine for over 30 years as a result  
25 of PTSD from sexual abuse, prison, and he was  
clinically depressed. Yes, he tried to secure a

3 program that worked for him in New York time and time  
4 again, but most were inadequate and simply handed him  
5 some methadone and sent him on his way. He was, as  
6 many others, needed services for individuals with a  
7 dual diagnosis, tripled, but that's not a thing.  
8 However, the programs that would have provided this  
9 are few and far between. Had there been legal open  
10 consumption sites, and he and thousands of others  
11 like him may have been saved. Not only would they be  
12 able to consume in a legal, safe place, but there  
13 would have been access to appropriate harm reductions  
14 programs.

15 With all of this said, I urge the city to provide  
16 a massive infusion of mental health and addiction  
17 health services and outreach. There are people  
18 willing to provide outreach despite the highs and  
19 lows of COVID.

20 In conclusion, I urge Health + Hospitals to seek  
21 their own humanity and to help these people before  
22 it's too late -- before we have another jam packed  
23 Rikers Island or another situation like the closing  
24 of Willowbrook.

25 Thank you, and thank you for your time.

COMMITTEE COUNSEL: Thank you, Eileen.

3 Uh, I do see that Council Member Williams has her  
4 hand raised, and we can turn to you for questions.

5 SERGEANT AT ARMS: Starting time.

6 COUNCIL MEMBER WILLIAMS: Thank you. I know that  
7 the administration [BACKGROUND NOISE] [INAUDIBLE  
8 01:14:25] so wondering if you have information of how  
9 the city is adjusting phenomenon of The Corrections  
10 Department also bearing the brunt of the lack of  
11 inpatient hospital beds. And if you don't have the  
12 answer, and/or if you do have the answer, I would  
13 like for us in The Committee to also ask the  
14 administration that. I don't believe I have heard  
15 too many questions on the lack of hospital beds for  
16 patients who really need inpatient care.

17 COMMITTEE COUNSEL: Okay, I see that Dr. Barron is  
18 still on, and he unmuted himself, so Council Member  
19 Williams, I think he will probably be able to answer  
20 or try to answer part of your question.

21 DR. BARRON: I will actually probably have to get  
22 back to you.

23 COUNCIL MEMBER WILLIAMS: Okay.

24 CHAIRPERSON LEE: Uhm, but, just, Eileen, I don't  
25 know if you can hear me, but I just wanted to  
personally say thank you for your testimony and

3 sharing that, because I think you highlight so many  
4 of the issues that we are seeing. And that is one of  
5 my pet peeves as well as, you know, again, as you  
6 said, thankfully you do have the Medicaid coverage,  
7 but there is so many others that don't have the  
8 insurance and don't get the services that they need.  
9 And, oftentimes, I just said this on the panel I was  
10 on yesterday, that I do think that public safety is  
11 downstream to mental health. Meaning if we're  
12 talking about mental healthcare overall, I do think  
13 that we will see a betterment in the, you know,  
14 public safety that we're seeing. And, it's, you  
15 know, there are parts of it that are related, but  
16 other parts that are not. And, so how do we make  
17 sure that we're not using Rikers and the prison  
18 system as a way to care for the mentally ill. Right?

19 So, I just wanted to thank you for that.

20 EILEEN MAHER: [NO AUDIO]

21 CHAIRPERSON LEE: Oh, sorry, I think you're muted.  
22 But, we have your testimony. I'll definitely try to  
23 see if we can reach out afterwards. Thank you.

24 COMMITTEE COUNSEL: Thank you, uh, I do see that  
25 Council Member Paladino has her hand raised. Council

3 Member, you can go ahead when the sergeants call  
4 time.

5 SERGEANT AT ARMS: Starting time.

6 COUNCIL MEMBER PALADINO: I want to echo... Good  
7 afternoon, everybody. I want to echo what Linda did  
8 say, and I want to thank the panel for today's  
9 discussion. But, before I run out of time, uh,  
10 Eileen, you are extremely brave. And it encouraged  
11 me tremendously to say what I'm about to day.

12 I, like you, know people who have gone through  
13 the system and have suffered terribly through self-  
14 medication and going to Rikers and spending some time  
15 there.

16 But, here it is, quite frankly, to have 50  
17 psychiatric beds per one 100,000 people, is  
18 absolutely ludicrous. That is part of our problem.  
19 Now in the 2000, we had 6,000 some odd beds,  
20 inpatient psychiatric beds. By 2018, that number  
21 dropped to 5,400.

22 This is a city that has over eight million people  
23 living in it. We have all talked about the  
24 increasing depression and anxiety and mental health.  
25 We have facilities that need to be reopened. We have  
facilities that need to be occupied and spend the

1 money the proper way. There are 20,000 empty beds  
2 waiting in these different state hospitals -- and  
3 city run hospitals -- that can be reopened and funds  
4 allocated the proper way. These people do not belong  
5 in prison. These people belong with the proper  
6 healthcare. And, I know dealing with the nonprofits  
7 that I've seen come through this door, there is one  
8 nonprofit that hits me really, really hard, and I  
9 would like everybody to start to consider this, TSI  
10 they're called -- Transitioning in New York. And,  
11 Linda, I am going to talk to you about this  
12 organization. They have been around since the  
13 1970's, and the people that I am referring to,  
14 Eileen, also have been through the 70's, the 80's,  
15 and I understand exactly what you're going through,  
16 and I think that... (CROSS-TALK)

17  
18 SERGEANT AT ARMS: Time.

19 COUNCIL MEMBER PALADINO: there are other ways to  
20 do this. And, I'd like to see us put our city funded  
21 and our state funded dollars... Because, according  
22 to Hochul and what she has put aside, is somewhere in  
23 the vicinity of \$550 million. Okay? It says it  
24 right here in the papers that were given out to us  
25 today. I've highlighted them, but because I only get

3 two minutes, and my two minutes is up, I would like  
4 us all to take a look at this, and I believe it's on  
5 page three and page four and page five and page six.  
6 So, if everybody would take a look, I'd appreciate  
7 that very much. We have got to get these people the  
8 help they deserve and the help that they need.

9 Thank you, Eileen, thank you Linda, thank you,  
10 everybody for participating today, and thank you for  
11 having me.

12 COMMITTEE COUNSEL: Thank you, Council Member  
13 Paladino.

14 Seeing no additional hands raised and no  
15 additional questions, I would like to now invite  
16 testimony from Dr. Ruth Gerson followed by Karen  
17 Remy, and then Brett Waters.

18 Dr. Ruth Gerson, you can go ahead when the  
19 sergeants call time.

20 SERGEANT AT ARMS: Starting time.

21 DR. GERSON: Thank you, can you guys hear me okay?

22 Okay, well, thank you so much for having me. As  
23 Senior Vice President for Mental Health Services at  
24 The New York Foundling, I am so honored to have this  
25 opportunity to testify before these two committees.

3 The Foundling has extensive experience in working  
4 with both the state and the city mental health  
5 agencies, and we have been a leader in providing  
6 evidence based treatments, treatments that work, for  
7 youth and families.

8 Also, I have to apologize for my voice, I have  
9 COVID. So, I don't sound very good. I apologize if I  
10 am unclear.

11 When children and youth are experiencing mental  
12 health symptoms that impact escalates quickly.

13 Children miss school. Parents miss work. Entire  
14 families are stressed, and this worsens the child's  
15 symptoms, leading to a rapid and spiraling crisis.

16 The solution is twofold: First is prevention,  
17 second is treatment. Advances in science have shown  
18 us that risk for mental illness and substance use  
19 disorders is laid down in early childhood, rooted in  
20 adversity and trauma. Prevention programs that  
21 screen for, prevent, and treat are early diversity,  
22 trauma, and risk factors have tremendous impact on a  
23 child and family's trajectory. These programs should  
24 be embedded in prenatal and primary care, pediatrics,  
25 foster care, and schools. Our treatment services  
should also be embedded in family and community and

3 should include effective, evidence based, and trauma  
4 informed care.

5 The Foundling is one of the few providers of  
6 family based, evidence based mental health treatments  
7 for children and families, and this the kind of  
8 treatment that families want. In our family based  
9 treatment programs, more than 75% of families  
10 complete treatment successfully -- compared to the  
11 city's largely individual therapy oriented programs,  
12 where up to 90% of trauma exposed youth terminate  
13 treatment early.

14 So, how do we achieve broader access to family  
15 based and evidence based treatment?

16 First, as Chair Lee said in her opening remarks,  
17 clinic reimbursement is just not sufficient to  
18 support this kind of work, and nor do current or  
19 proposed increased rates for CFTFS and HCBS services.  
20 Clinic based CFTFS and HCBS services are further  
21 hindered by different eligibility and enrollment  
22 processes, different systems for documentation,  
23 requirements for duplicative treatment planning,  
24 individual [INAUDIBLE 01:21:40] and family based care  
25 management, divisions in the adult and child systems

3 that prevent family based care, and lack of  
4 sufficient workforce.

5 Second, we need investments in intensive and  
6 specialized services for high acuity youth. But,  
7 these should also be evidence based programs...

8 (CROSS-TALK)

9 SERGEANT AT ARMS: Time.

10 DR. GERSON: that let kids stay in their home  
11 schools, such as The Foundling's Partnership to  
12 improve community health outcomes or PICO Programs,  
13 which is an evidence based treatment program that  
14 reduced ER visits and hospitalizations to save more  
15 than \$12 million in insurance costs and tax payer  
16 dollars over the life of the program.

17 And, third, as many have said, so I won't repeat  
18 it, we need investment in workforce with salaries,  
19 COLA increases, training support, that allow  
20 clinicians to build careers in the public sector  
21 rather than being forced to choose between mission  
22 driven work and supporting their families and having  
23 to flee to better paid private practice jobs.

24 Thank you so much for your attention to this  
25 important topic. I will happily answer any  
questions. Thank you for this opportunity to speak.

3 COMMITTEE COUNSEL: Thank you, Dr. Gerson.

4 Seeing no hands raised, I would like to now move  
5 on to calling on Karen Remy to testify, followed by  
6 Brett Waters, and then Lilya Berns.

7 Karen, you can go ahead and when the sergeants  
8 call time.

9 SERGEANT AT ARMS: Starting time.

10 KAREN REMY: My name is Karen Remy, and I am the  
11 Clinical and Community Services at Director at  
12 Greenwich House. Thank you to Chair Lee, Chair  
13 Abreu, and fellow city council members for this  
14 opportunity to testify.

15 Since Greenwich House was founded in 1902, we  
16 have been committed to addressing the needs of  
17 children, families, older adults, and individuals  
18 working to overcome life's challenges through arts,  
19 education, senior services, and health services.

20 In 1969, when we first opened our methadone  
21 maintenance program, it was one of the first programs  
22 of its kind in New York City. Today, we effectively  
23 treat 1,000 opioid dependent individuals every year.

24 Greenwich house MMTP, provides harm reduction and  
25 recovery services, which are designed to meet the  
needs of the individual by customizing care to their

3 specific circumstance. Our services enhance quality  
4 of life, diminish the symptoms of opioid dependency  
5 and withdrawal, foster connection with the community,  
6 and save lives by helping to prevent overdoses.

7 MMTP provides the highest quality of care to  
8 opioid dependent individuals and extends our  
9 treatment services to families who are impacted by  
10 substance abuse.

11 Greenwich House applauds this bill to create the  
12 Nightlife Opioid Antagonist Program to help prevent  
13 opioid overdoses in nightlife establishments and  
14 urges this council to adopt it.

15 Overdoses have risen dramatically over the course  
16 of the pandemic -- you that already -- I will skip  
17 that.

18 After doing this work in the community for 50  
19 years, we know that harm reduction tactics are our  
20 best solution to addressing the tragic trend by  
21 increasing access to Narcan kits and training to  
22 administer it. This bill would undoubtedly save the  
23 lives of recreational drug users in nightclub  
24 settings that tend to attract younger demographics.  
25 But, New Yorkers of all ages and backgrounds are  
being impacted...

3 SERGEANT AT ARMS: Time.

4 KAREN REMY: by rising overdose rates and deaths.

5 Additional investments in harm reduction  
6 interventions in a range of settings including other  
7 businesses, and in residential settings would go a  
8 long way.

9 [COUGHING] I thank you for this opportunity to  
10 testify. And, I'm sorry about that, I've been  
11 talking all day.

12 COMMITTEE COUNSEL: Thank you, Karen. Seeing no  
13 hands... (CROSS-TALK)

14 CHAIRPERSON LEE: [INAUDIBLE 01:25:21]

15 COMMITTEE COUNSEL: Go ahead?

16 CHAIRPERSON LEE: I was just going to say, good  
17 news is that the council staff read every single word  
18 of all of your testimony, which is good.

19 COMMITTEE COUNSEL: Thank you, Karen.

20 Uh, seeing no hands raised, we will now move to  
21 testimony from Brett Waters, followed by Lilya Berns,  
22 and then Lisha Luo Cai.

23 Brett, you can go ahead when the sergeants call  
24 time.

25 SERGEANT AT ARMS: Starting time.

3 BRETT WATERS: Good afternoon, Council Members,  
4 thank you so much for this opportunity today.

5 I will try to keep this pretty brief. This is a  
6 bit of a longer term, but also I think very  
7 significant issue for the city to engage in, you  
8 know, really starting now.

9 Given the enormous challenges that we hear, uh,  
10 financially with current access to mental healthcare,  
11 uh, and the financial burden that is placed on the  
12 nation, the state, the city and that costs and  
13 spending keep going up, but outcomes are just not  
14 getting any better, I mean, we really are going to  
15 need drastic changes to the system of care.

16 And, so it's why I wanted to flag there is a  
17 bill that my organization, Reason for Hope, is  
18 running in Connecticut right now to fund an extended  
19 access program for MDMA and psilocybin - assisted  
20 therapy. It would create a pool of funding to  
21 incentivize providers to be able to go through the  
22 administrative burdens of setting up the expanded  
23 access program with the knowledge that this treatment  
24 that would be very expensive and not covered by  
25 insurance at first, is going to have patients who  
will actually be able to pay for it.

3 And qualifying patients will be those from  
4 underserved communities, uh, and in Connecticut, it's  
5 also veterans, first responders, and frontline  
6 healthcare workers.

7 I think that New York should be doing something  
8 similar to also provide the funding needed to start  
9 training practitioners particularly in underserved  
10 communities.

11 This is a very new form of mental healthcare  
12 that's coming, that's going to require new  
13 specialized training. It's going to be a very  
14 complex process involving the federal, state, and  
15 local governments to get this implemented in to the  
16 healthcare system. But, we have been working closely  
17 with the... (CROSS-TALK)

18 SERGEANT AT ARMS: Time has expired.

19 BRETT WATERS: federal government to start on this  
20 process. There should be some announcements coming  
21 soon.

22 And, there is a bill that Assemblyman Burke is  
23 running in New York State. I've been working with  
24 Assemblyman Gottfried as well, and I think that in  
25 the couple months we have left, we can pass a bill  
similar to what we're doing in Connecticut. And we

3 would love to have the city, you know, speak up to  
4 make this happen in the couple months we have  
5 remaining.

6 So, happy to answer any questions.

7 CHAIRPERSON LEE: Can you actually send more  
8 information on that? Is that okay, if you can send  
9 that... (CROSS-TALK)

10 BRETT WATERS: Yes, happy to. I sent some  
11 information to Sara and Cristy yesterday. I'll  
12 circulate it [INAUDIBLE 01:28:31]... (CROSS-TALK)

13 CHAIRPERSON LEE: Awesome, thank you.

14 COMMITTEE COUNSEL: Thank you, Brett.

15 Uh, seeing no additional questions at this time,  
16 we will be moving to testimony from Lilya Berns,  
17 followed by Lisha Luo Cai.

18 Lilya, you can go ahead when the sergeants call  
19 time.

20 SERGEANT AT ARMS: Starting time.

21 LILYA BERNS: Hi, good morning, my name is Lilya  
22 Berns, I am the Assistant Executive Director of  
23 Behavioral Health Services at Hamilton-Madison House.  
24 Thank you all for this opportunity to testify.

25 Hamilton-Madison House is a nonprofit settlement  
house located in the Lower East Side established in

1  
2 1898. We are also one of the largest outpatient  
3 behavioral health providers for Asian Americans on  
4 the east coast.

5 Currently, we operate five mental health clinics,  
6 a personalized recovery oriented services program,  
7 outpatient substance recovery program, a supportive  
8 housing program for individuals with severe mental  
9 illness in Queens. Our staff are all primarily  
10 bilingual, and we are able to provide services in  
11 Cantonese and Mandarin Chinese, Korean, Japanese,  
12 Cambodian, and Vietnamese.

13 The large majority of our patients we serve are  
14 first generation immigrants of low income status, and  
15 many are receiving therapy for the first time.

16 For Asian Americans, access to behavioral  
17 healthcare is already challenged by a variety of  
18 factors from lower utilization rates, because of  
19 cultural stigma, to a lack of funding for culturally  
20 linguistically competent providers and agencies. As  
21 hate crimes targeting Asian Americans continued to  
22 rise, along with the effects of COVID-19, we have  
23 seen a sharp rise of referrals with symptoms of deep  
24 fear, anxiety, depression, and other mental  
25 illnesses.

3 In the last two years with the unprecedented need  
4 for mental health services, Hamilton-Madison  
5 experienced tremendous hardship in being able to  
6 provide and keep up with the demand. Not unlike  
7 other social services agencies, our workforce has  
8 been taxed to the brink; however, we experienced even  
9 more hardship in attracting bilingual staff due to  
10 limitations of funding streams that would allow us to  
11 be competitive as well as offset visa sponsorships to  
12 attract international clinicians. Despite those  
13 challenges, we did not turn away from our community  
14 members, but instead we increased our contacts to  
15 provide a counseling crisis therapy and added  
16 frequent check-ins, uh... (CROSS-TALK)

17 SERGEANT AT ARMS: Time expired.

18 LILYA BERNIS: to provide case management as well  
19 as concrete services via telehealth, telephonic, and  
20 in person services.

21 To respond to the urgent call to deliver these  
22 mental health services to the community, we must  
23 prioritize funding and invest in Asian led and Asian  
24 serving organizations. Hamilton-Madison House is one  
25 of the few agencies who are able to culturally meet  
and linguistically competently serve the community;

3 however, we need to really invest, recruit, and  
4 retain qualified staff. There needs to be strategies  
5 to be put in to place to inform those going into  
6 social services that they matter and that serving  
7 their community is more than just personally  
8 rewarding, where they can also earn a living wage,  
9 which allows them to pay off educational loans and  
10 invest in their own future. Organizations like ours  
11 are mission driven in providing much needed mental  
12 health services to the community and require  
13 consistent support and funding in order to attract  
14 bilingual speaking staff.

15 As experts on the ground leading the charge in  
16 providing culturally competent services, without  
17 continued support and funding to the mental health  
18 sector, it will only lead to more and deeper crises.

19 We strongly urge that The Committee on Mental  
20 Health, Disabilities, and Addiction to address these  
21 issues and concerns by allocating appropriate funding  
22 streams to increase mental health services and  
23 services to people living with severe mental illness  
24 in the Asian American community.

25 Thank you so much.

3 COMMITTEE COUNSEL: Thank you, Lilya. I do see  
4 that Council Member Gutiérrez has her hand raised and  
5 we can move to you for questioning. Council Member?

6 SERGEANT AT ARMS: Starting time.

7 COUNCIL MEMBER GUTIÉRREZ: Hi, thank you, Lilya,  
8 so much for your testimony. I love hearing all of  
9 your points about not just language access but  
10 culturally competency. As a caregiver of a 71-year-  
11 old, I discover that more and more throughout her  
12 health journey it has become increasingly important  
13 to not just speak the language technically, but to  
14 also really come from a place of empathy, and I like  
15 that you highlight culturally competency.

16 I would like to learn a little bit more about,  
17 uh, and maybe it's not the space, but I do just  
18 appreciate just everything you have done, and I would  
19 like to learn a bit more about... sorry crying  
20 baby... uhm, I would like to learn a little bit more  
21 about what the kind of average interaction is with  
22 one of your patients, uh, what are some the issues  
23 that you think were the most paramount, especially  
24 during the pandemic, and we wanted to highlight how  
25 you were able to switch to, I guess, remote care for

3 your patients during the pandemic, and what were  
4 those challenges like?

5 Thank you.

6 CHAIRPERSON LEE: I think Lilya needs to be  
7 unmuted so she can answer.

8 LILYA BERNES: Thank you, great.

9 Thank you for that question. Uh, so during the  
10 pandemic, one of our challenges has to been to be  
11 able to... Well, many of clients, uh, they preferred  
12 telephone instead of tele-mental health platforms,  
13 because many of them are not able to one, navigate  
14 the platforms, but also they have limited funds to be  
15 able to access these devices. So, telephonic therapy  
16 services have been the preferred method during the  
17 pandemic. I think many of our community members  
18 experience deep, deep fear, you know, not only  
19 because of the stigma to access care, but also, due  
20 to COVID, they are... (CROSS-TALK)

21 SERGEANT AT ARMS: Time expired.

22 LILYA BERNES: deeply afraid out, uh, just to get,  
23 you know, basic needs such a food, uhm, to, you know,  
24 get much needed items.

25 And, so many of our clients are afraid to come  
out of their homes, uh, they have difficulty

3 assisting their family members who are elderly. Uh,  
4 and so, our challenge has been one, providing the  
5 devices to access to care, but also, uh, be able to  
6 reach them.

7 COUNCIL MEMBER GUTIÉRREZ: Thank you, and I would  
8 love to connect. I know your time is up, but I would  
9 love to connect if we can for through committee staff  
10 to help, uhm... (CROSS-TALK)

11 LILYA BERNS: Absolutely, yes... (CROSS-TALK)

12 COUNCIL MEMBER GUTIÉRREZ: because I know that  
13 [INAUDIBLE 01:35:28] serving any folks in my  
14 district. So, thank you, and thank you, Chairs.

15 CHAIRPERSON LEE: Thank you.

16 Council Member Gutiérrez, I would personally  
17 attest, Hamilton-Madison is an awesome organization.  
18 They do such amazing work. So...

19 LILYA BERNS: Thank you, Chair Lee, thank you.

20 COMMITTEE COUNSEL: Thank you, we will now turn to  
21 testimony from Lisha Luo Cai.

22 Lisha, you can go ahead when the sergeants call  
23 time.

24 SERGEANT AT ARMS: Starting time.

25 LISHA LUO CAI: Okay, can you guys hear me? Okay,  
very good. I want to thank... (CROSS-TALK)

3 SERGEANT AT ARMS: Yes.

4 LISHA LUO CAI: I want to thank Chairs Lee, Abreu,  
5 and council members of both committees for holding  
6 this hearing and giving the Asian American Federation  
7 the opportunities to testify on the mental health  
8 needs of our community and our mental health service  
9 providers.

10 I am Lisha Luo Cai, Advocacy Coordinator at AAF,  
11 where we proudly represent the collective voice of  
12 more than 70 member nonprofits serving 1.5 million  
13 Asian New Yorkers.

14 This conversation on mental health is coming at a  
15 critical time. Recent surveys we have done with our  
16 small business communities and our senior serving  
17 organizations and their clients, highlight the  
18 dramatic needs for mental health care in our  
19 community.

20 Our survey report we published late last year  
21 about Asian small business owners has showed that  
22 over 60% of respondents said they were worried about  
23 anti-Asian bias and hate crimes for the safety of  
24 themselves, their staff, and their business  
25 establishment.

3 More than 80% of respondents in a survey of  
4 seniors, who use services from our Seniors Working  
5 Group Coalition, reported that mental health and  
6 social isolation were either "important" or "very  
7 important", and our mental health providers are  
8 stretched thin to meet the demands.

9 Our member organizations have continuously  
10 demonstrated that they are experts in providing the  
11 services most needed. And we're making tangible  
12 progress towards addressing mental health  
13 accessibility in our communities including the first  
14 ever Asian mental health directory that went live on  
15 Asian American Federation's website with a searchable  
16 database of providers providing mental health  
17 services in 17 Asian languages across all five  
18 boroughs.

19 Mental health service delivery in the city's most  
20 diverse community is notoriously difficult. More  
21 than 20 Asian ethnic groups are represented within  
22 our community, speaking dozens of languages.

23 The shortage of linguistically and culturally  
24 competent mental health practitioners, which is  
25 particularly serious in areas of specialty,  
highlights the urgency to address these gaps and

3 ensure that our community has equal access to mental  
4 health services that cater to their unique needs.

5 The city and state must do a better job of  
6 aligning funding with the intricacies of providing  
7 mental health and broader service support to our most  
8 vulnerable communities... (CROSS-TALK)

9 SERGEANT AT ARMS: Time expired.

10 LISHA LUO CAI: One of our member organizations  
11 doing incredible work to provide mental health  
12 services in our community is Hamilton-Madison House -  
13 - who just spoke just before me.

14 AAF's recommendations are to provide increased,  
15 consistent investment in Asian mental health  
16 organizations, to build bilingual and culturally  
17 competent staff capacity and expertise to address the  
18 increased needs of clients with severe mental  
19 illnesses, as well as implement preventive measures  
20 where possible; develop the capacity of Asian serving  
21 community based organizations to identify mental  
22 health needs, and provide nonclinical interventions,  
23 as well as develop a workforce initiative that  
24 creates a pipeline of Asian mental health  
25 professionals skilled in bilingual and culturally  
competent mental healthcare.

3 Our CBOs are doing everything they can to address  
4 the mental health crisis that afflicts the Asian  
5 American community in our city. However, they cannot  
6 succeed without help from The Council. And the  
7 challenges they face must be top of mind as you  
8 consider the state of the city's mental health  
9 provision efforts.

10 We at AAF thank you for allowing us to testify  
11 and look forward to working with you all to make sure  
12 our communities get the mental health support that  
13 they deserve.

14 COMMITTEE COUNSEL: Thank you.

15 Seeing no questions at this time, we call on  
16 anyone we may have inadvertently missed. Please  
17 raise your hands if you have signed up to testify and  
18 haven't been called.

19 Seeing no hands raised, Chair Lee, uh, Chair  
20 Abreu, do you have any other questions you would like  
21 to ask?

22 CHAIRPERSON ABREU: I do not.

23 CHAIRPERSON LEE: No, no further questions.

24 I just wanted to thank, uh, especially the public  
25 for their testimonies today, and of course for DOHMH  
and Health + Hospitals for being here. Because, I

1 think, as it was mentioned several times, I think we  
2 have such a great opportunity to make some impactful  
3 changes across the city when it comes to mental  
4 health services. So, I look forward to working with  
5 everyone.  
6

7 CHAIRPERSON ABREU: Likewise, I am very grateful  
8 to everyone who testified, thank you again, Chair Lee  
9 and to the committee counsel and staff for all your  
10 incredible hard work. Now, let's get to work in  
11 addressing these critical issues.

12 CHAIRPERSON LEE: Thank you. Oh, wait, Jayasri,  
13 you're muted.

14 COMMITTEE COUNSEL: We all make that error at some  
15 point.

16 I'd say with that, we will turn it to you, Chair  
17 Lee, to close out the hearing.

18 CHAIRPERSON LEE: Sure, does that require me to  
19 gavel? I have to close it out?

20 Okay, thank you again so much, very complicated  
21 issues -- city and state -- but we look forward to  
22 working with everyone together, so, thank you.

23 And, with that, I will close out this hearing.

24 [GAVELING OUT] [GAVEL SOUND]  
25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 7, 2022