CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE
JOINTLY WITH COMMITTEE ON
FIRE AND EMERGENCY MANAGEMENT

----- X

May 6, 2022

Start: 10:03 a.m. Recess: 11:55 a.m.

HELD AT: REMOTE HEARING (VIRTUAL ROOM 1)

B E F O R E: Justin L. Brannan,

Chairperson

Joanne Ariola, Co-Chairperson

COUNCIL MEMBERS:

Diana Ayala Charles Barron Gale A. Brewer

Selvena N. Brooks-Powers

David M. Carr Amanda Farias Farah N. Louis Francisco P. Moya

Chi A. Ossé Keith Powers

Pierina Ana Sanchez Marjorie Velázquez

Julie Won

World Wide Dictation 545 Saw Mill River Road – Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 * 800-442-5993 * Fax: 914-964-8470 www.WorldWideDictation.com Carmen De La Rosa James Gennaro Kevin Riley Oswald Feliz Lynn Schulman Robert Holden Kalman Yeger

A P P E A R A N C E S (CONTINUED)

Laura Kavanagh, First Deputy Commissioner of the New York City Fire Department

John Hodgens, Chief of Operations, New York City Fire Department

Jonathan Pistilli, Emergency Medical Services Assistant Chief, New York City Fire Department

Lizette Christoff, Deputy Commissioner of Budget and Finance

	4

2.2

SERGEANT HOPE: Good morning and welcome to the New York City Council remote hearing for the Fiscal Year 2023 Executive Budget hearing on the Committee on Finance together with the Committee on Fire and Emergency Management. At this time, will all panelists please turn on your videos. To minimize disruption, please place all electronic devices to vibrate or silent mode. Thank you for your kind cooperation. Chair, we are ready to begin.

CHAIRPERSON BRANNAN: Thank you Sergeant. Uh, good morning and welcome to the first executive budget hearing of this legislative session. My name is Justin Brannan. I have the privilege of chairing the Committee on Finance. I am pleased to be joined by my colleague and fellow chair, Council Member Ariola, Chair of the Committee on Fire and Emergency Management.

I want to extend a welcome to the Administration. Thank you for being here Acting Commissioner Kavanagh and your team. We look forward to hearing your testimony. I also want to take a moment to extend my gratitude to the entire Council Finance Division, especially John Russell and Jack Kern for their preparation for today's hearing. Finally, my senior

advisor, John Yetten, and all support staff behind
the scenes for making this virtual hearing possible
today.

4 today.

1

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

This legislative body, the City Council, the coequal branch of government, plays an important role in the budget process by advocating for the needs of New Yorkers. We start the process back in March, where we examine the mayor's preliminary budget of \$98.5 billion for Fiscal 23. Through a series of hearing, this committee and others closely examine the preliminary budget and sought answers to questions from this administration to ensure that not only is the budget balanced, but more importantly, it is fair and equitable to all New Yorkers. begin the process of examining the Mayor's executive budget, and we begin with the Fire Department. Fiscal 23 executive budget allocates \$2.28 billion, a \$162 million decrease compared to the current F.Y.22 budget. We discussed some major issues following release of the preliminary budget including pay parity for E.M.S. members, serious fires reaching the second alarm or higher, and increased reporting there in the MMR, the BEHERD program (The Behavior Health Emergency Response Division program), and the

2.2

2.3

F.D.N.Y.'s approach to the issue of the Fifth
Firefighter, among many other things. I look forward
to hearing from the administration today on how they
will be addressing these topics that we raised in the
preliminary budget oversight hearings, as well as
other issues in the executive budget, as they pertain
to the F.D.N.Y..

What I said at our preliminary budget hearing in March still holds true. New Yorkers work hard and pay a tremendous amount of taxes. Therefore, they rightfully expect to see a tangible return on their investment, and it is imperative that our city delivers for all the hard-working New Yorkers who have felt overlooked, ignored, and shut out of their government in the past. If we can ensure we are spending wisely, safeguarding our financial future, and fortifying the city's social safety net for our most vulnerable, then we can deliver a budget and recovery truly for everyone.

I want to now turn to my co-Chair of this hearing, and the Chair of the Fire and Emergency Management Committee, Joann Ariola, for her opening statement. And go ahead when you are ready.

2	CHAIRPERSON ARIOLA: Thank you Chair. Good
3	morning and again welcome to the Fiscal 2023
4	executive budget hearing for the Fire Department of
5	New York. My name is Joann Ariola, and I am the
6	Chair of the Fire and Emergency Management Committee.
7	Today, we will review the Fire Department's Fiscal
8	2023 budget to understand how it address the needs of
9	all New Yorkers. I would like to begin by
10	acknowledging the tragic loss of life of Firefighter
11	Timothy Klein, a 6-year veteran of the department.
12	Timothy came from a Fire Department family. His
13	service continues his family's legacy. He is also a
14	constituent of mine, and we are thankful for his
15	bravery as we continue to pray for his family his
16	friends, and his fellow F.D.N.Y. members during this
17	difficult time. Today, we are here to discuss the
18	Fire Department's Fiscal 2023 executive budget, which
19	is \$2.28 billion with 17,489 positions. The Fiscal
20	2023 Executive Budget has undergone some large
21	changes, increasing \$116 million since adoption. The
22	department has had 3 new needs in Fiscal 2022,
23	totaling \$50 million, 4 new needs in Fiscal 2023 that
24	increased the budget by \$47 million. All new needs
25	are entirely city funded. The Fire Department's

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

Fiscal 22 to 26 capital commitment plan totals \$1.2

billion and supports 305 distinct projects.

Following a productive conversation around the preliminary budget and some significant budgetary changes to the Department in the past 2 plans, I am looking forward to discussing the Fire Department's priorities, needs, and recent actions. Department has added funding for Behavioral Health Emergency Assistance Response Division, also known as BEHERD, over time, and the Committee and myself would like to understand some of these changes. We would also like to discuss The Fifth Firefighter, ion lithium batteries, fire inspectors, diversity, recruitment, and more. I am excited that we will accomplish a lot over this term and look to build on previous hearing we have had in the past few months like outdoor gas fueling, legislation following the Twin Parks fire, and as usual, the safety of F.D.N.Y. I would like to thank our Committee staff members. for their hard work, Financial Analyst, Jack Kern, Unit Head John Russell, Committee Counsel Josh Kingsley, Political Analyst Wilhon Gesh(sp?) and my incredible Chief of Staff, Phyllis Inserillo.

2.2

2.3

I would like to welcome and thank Acting

Commissioner Kavanagh, our firefighters, EMTs,

paramedics, and the Department civilian staff for the

work that they do. I am looking forward to hearing

from the Acting Commissioner, and I will now turn it

back to committee counsel.

CHAIRPERSON BRANNAN: Thank you Co-Chair.

Counsel, I just want to acknowledge the members we have been joined by before you get into, um, swearing everyone in. So we've been joined today by Council Members Moya, Farias, Brooks-Powers, Yeger, Ossé, Brewer, Schulman, Carr, Holden, Velázquez, and Louis. As more people join, if they do, we will acknowledge them. Thank you again, Chair Ariola. I will now turn to our Committee Counsel to go over procedures and swear in our administration witnesses.

COMMITTEE COUNSEL: Thank you Chairs. Good morning and welcome everyone. My name is Malcolm Butehorn, and I am Counsel to the Finance Committee. Unlike in the past, Council Members and memebrs of the mayoral administration will have the ability to mute and unmute themselves. When not speaking, we ask that you please remember to mute yourself. If people forget to do so, and I hear background noise,

2.3

I will go ahead and mute you myself. Council Members
who have questions for the administration should use
the raise hand function in Zoom. You will be called
on in the order with which you raised your hand after
both chairs have concluded their questions. Council
Members questions will be limited to 5 minutes.

Please note for the purposes of this virtual hearing,
we will not be allowing a second round.

The following members of the administration will testify and/or answer questions: Acting Commissioner Laura Kavanagh, Acting Chief of The Department, John Hodgens, Deputy Chief of E.M.S., Jonathan Pistilli, and Deputy Commissioner of Budget and Finance, Lizette Cristoff.

I will first read the oath, and after I will call on each member from the administration individually to respond.

Do you affirm to tell the truth, the whole truth, and nothing but the truth before this Committee, and to respond honestly to Council Member questions.

22 Commissioner Kavanagh?

COMMISSIONER KAVANAGH: I do.

COMMITTEE COUNSEL: Chief Hodgens?

CHIEF HODGENS: I do.

5

6

7

8

10

11

12

13

14

15

18

19

20

21

2.2

2.3

24

25

1

3 COMMITTEE COUNSEL: Deputy Chief Pistilli?

4 DEPUTY CHIEF PISTILLI: I do.

COMMITTEE COUNSEL: Deputhy Commissioner

Christoff?

COMMISSIONER CHRISTOFF: I do.

COMMITTEE COUNSEL: Thank you. Commissioner

9 Kavanagh, you may begin when ready.

COMMISSIONER KAVANAGH: Thank you Chair Ariola,
Chair Brannan, and all the Council Members present.

My name is Laura Kavanagh, and I am the Acting
Commissioner of the New York City Fire Department. I
am joined today by John Hodgens, Acting Chief of The

16 E.M.S., and Lizette Cristoff, Deputy Commissioner of

Department, Jonathan Pistilli, Deputy Chief of

17 | Budget and Finance.

I would like to begin my testimony by acknowledging the passing of firefighter Timothy Klein, who died 12 days ago as he battled a fire in a Brooklyn Home. Tragically, that fire also claimed the life of Carlos Richards, a 21-year-old resident of the home. Firefighter Klein grew up in Queens, and his family has a proud history of serving in the F.D.N.Y.. Six and a half years ago, he became a

ıt
fe
9
t
np
ng
f

The Mayor's Executive Budget for Fiscal 2023
provides steady support for the Fire Department. We
are grateful to Mayor Adams for his focus on public
safety and his support of the F.D.N.Y.. The Fiscal
Year 2023 budget for the Fire Department is
approximately \$2.3 billion. This reflects \$137
million in additional funding provided as part of the

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

out years.

Executive Budget, the largest component of which is a transfer from the labor reserve of \$83 million for settled labor contracts.

The next largest addition of expense funding is \$37 million for the Behavioral Health Emergency Assistance Response Division or BEHERD program. BEHERD reflects the city's new approach to individuals experiencing a mental health emergency. In this program, E.M.S. members work alongside colleagues from H&H in coordination with the Mayor's Office of Community Mental Health to provide care and coordinate support for patients presenting with mental health and substance abuse challenges. responses prioritize de-escalation and providing health-centered responses to mental health emergencies. The money provided for in the Executive Budget funds is a continuation of the current pilot program as well as expansion into additional neighborhoods and most significantly mental health training for all members of E.M.S. and the related collectively bargained differential.

The Executive Budget also provides funding for

life safety equipment and supplies in F.Y.23 and the

That amount, \$4.4 million per year will

2.2

2.3

go towards general unit prices increases plus
equipment such as self-contained breathing apparatus
face pieces. The Executive Budget also contains
money for department needs associated with I.T.
projects, money for leases of F.D.N.Y. facilities,
and upwards adjustments to energy and fuel costs.

In addition, the Budget provides for several capital new needs. The largest capital item is \$135 million for apparatus floor replacements. Our firehouses are quite old and this money will allow us to address critical needs. The Fire Department also received capital funding for other needs such as the establishment of a data center at PSAC-II in the Bronx, the replacement of chillers at 2 of our communications office, ladder refurbishments, and funding to bridge shortfalls at E.M.S. Station 17, and Engine Company 268.

Over the last few months, the Fire Department has experienced some very difficult days. The loss of Firefighter Klein is the latest reminder of the dangers that F.D.N.Y. Firefighters and E.M.S. members face every time they answer a call. They do so day in and day out, despite the risk to themselves because their mission is to protect the people of New

2

10

11

15

16

17

18

19

20

21

2.2

2.3

24

25

3	That work is possible because of the support the
1	Department receives from Mayor Adams and the City
5	Council. It is also the result of our extensive
ó	interaction with members of the community through
7	multilingual fire safety education events, C.P.R.
3	demonstrations, and a wide assortment of diverse
9	public safety messaging. We are very appreciative of

York City, and they have never let our city down.

the resources that the Fire Department is receiving in the Mayor's Executive Budget. With this support,

12 | the Department will continue our mission, learning

13 from difficult days, and providing the highest level

14 of service possible to the people of New York City.

Thank you.

CHAIRPERSON BRANNAN: Thank you, Commissioner Kavanagh.

I just to acknowledge that we have been joined by Council Members Barron and Sanchez.

Okay, so before we begin, the Committee may not get to all the questions today, so you might not have responses to everything, so we will make sure we send a followup letter for all the unanswered questions.

It is important for us to get everything on the record, as we get into negotiations.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

So I want to jump into something that is very near and dear to my heart and certainly to Chair Ariola, the Fifth Firefighter. So we know that the Fifth Firefighter is currently a negotiated peace of the U.F.A. contract and approximately 20 of the 197 Engine Companies have the Fifth Firefighter. I have long been an advocate for the Fifth Firefighter. have been in favor of restoring the Fifth Firefighter to all engines. We cannot do that legislatively because of collective bargaining, which we understand. But I just want to dig into this a little bit. In the select engines where there is a fifth firefighter, has the F.D.N.Y. seen that those engines are able to get the first hose in faster than the engines with four firefighters?

COMMISSIONER KAVANAGH: I just want to recognize that you have been a great advocate on this, and we appreciate that over the years. We do have a fifth firefighter right now, and as you mentioned, it is due to collective bargaining. I will pass it over to Chief Hodgens to speak to what is currently happening with the 20 that we have in those engines.

CHIEF HODGENS: Good morning. Uh, the 20 fivefirefighter engines that are staffed today were

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

chosen because of the unique response areas that they There are many different criteria, one being what we call H-Type Building, which is the large, non-fireproof multiple dwelling that sometimes requires that we stretch the hose lines is particularly difficult, and that extra hand may come in handy for sure at a building like that. sometimes, if the engine company is located in an area where they may operate alone for a period due to their geographical location. I don't... because of that, you know, the time difference is probably absorbed in comparison to the rest of the city. way we operate with the four firefighters is a second engine company arrives and assists immediately. Usually in most areas, that is not a significant amount of time, and we have been doing this since 1990, and this is our S.O.P. now, and we really... I mean the fifth firefighter in those areas does help out, but in the rest of the city, I do not think it would be a significant difference in time to stretch the whole point.

CHAIRPERSON BRANNAN: Okay, I appreciate that.

So according to F.D.N.Y., it would cost approximately
\$81 million in expense funding, or \$167 million

2.2

2.3

including [inaudible 17:23] to staff the remaining 173 engines with a fifth firefighter, and it would require 865 new firefighters to fully staff as the fifth firefighter.

So, uh, as we've stated here, although this is a negotiated peace with the U.F.A., do we have an idea of how long it would take to hire 865 new firefighters?

COMMISSIONER KAVANAGH: I don't think we could give you a date right now. That is something we could take back and look at, but as you know, due to COVID, we are under headcount in our firefighter ranks right now, and so we need to hire up to the current headcount before we could consider what it would take to hire above headcount at that rate. So I do think it would take a little bit of time, you know, due to the catching up we need to do post COVID, but we could circle back to on... you know, what a timeline might be for something like that.

CHAIRPERSON BRANNAN: Okay, and... and, just to get on the record, does the F.D.N.Y. support the continued expansion of the fifth firefighter, or would the Department prefer to only have the 20 additional firehouses with the fifth firefighter?

2.2

2.3

COMMISSIONER KAVANAGH: I think the matter of the fifth firefighter is really an operational one, and so I think it is something that we will bring up in our next round of collective bargaining to talk about whether or not there is additional flexibility that could be built in, so that we can use the fifth firefighter where and when it is needed operationally.

CHAIRPERSON BRANNAN: So right now... I mean,
I've introduced so many different Reso's on this I
can't keep up, right? But, um... because it is all
we can do. But right now, is there... what would...
what would trigger... I know there have been
situations where extreme weather... or whatever it
may be, where it triggers a fifth firefighter on all
engines. Right now, what are those, um... what are
those situations where you would say, "Okay, all
engines have to have a fifth firefighter"?

COMMISSIONER KAVANAGH: Yeah, you're correct that certainly... It's at our discretion, so, you know, it could be anything that the Chief determines he needs that, but certainly any major event is one where we consider that, or the Chief can add to that.

2.2

2.3

CHIEF HODGENS: So where the fifth firefighter...
or rather where it is utilized effectively is with a
deep snowstorm, you know, anything over 8 inches or
something like that, because, you know, you're
physically stretching to hold the line. There is
snow on the ground and it is more difficult, so those
extra hands come in handy. And if we had, uh, a
chance of severe flooding, we might have the extra...
the fifth firefighter due to maybe delayed response.
Anything that we feel there would be a delayed
response... that would create a delayed response
would trigger the fifth firefighter.

CHAIRPERSON BRANNAN: Okay. Um, I want to get into the BEHERD program. The Behavioral Health Emergency Response Division. The BEHERD program has been operated by H&H, New York Health and Hospitals and the F.D.N.Y. since June of last year with the goal of addressing mental health crises as a public health issue and not as a public safety issue. The program has expanded from 5 precincts to 9 in November of 2021 and March of 2022, including areas of northing Manhattan and the South Bronx. The Fiscal 23 Executive Plan included \$55 million for the entire program in F.Y.23, \$37 million of which would

2.2

2.3

support the F.D.N.Y.'s role in the program compared to the \$26.6 million in the F.Y.22 budget. So when it comes to BEHERD, has the Department viewed this program as successful since it began?

COMMISSIONER KAVANAGH: Uh, we do. Um, we see that people are, um... you know, that these situations are more likely to be just deescalated, and that, um, the patients are more likely to get the exact form of long-term mental health care that they are needed, and are less likely to come back into the system as a result. So it is quite successful from our point of view.

CHAIRPERSON BRANNAN: And does the Department Envision this program expanding citywide?

COMMISSIONER KAVANAGH: Yeah, I think, you know, like anything, we are studying it carefully to make sure it continues to be effective, but I think if it is effective, that is the ultimate goal.

CHAIRPERSON BRANNAN: Okay. Are there conclusions from the pilot program that led to an increase in funding for F.Y.23.

COMMISSIONER KAVANAGH: Yeah. I think it is exactly what I said, which is that, you know, we saw that there were positive outcomes, the ones we were

2.2

2.3

looking for with the patients in the pilot, and so the administration decided to expand the pilot, and those expansions, you know, are really based on where we see there is the most need for this call type.

CHAIRPERSON BRANNAN: Okay, I want to...

um, I'm sure my colleagues will have more questions

about that, but I don't... I don't want to ask

everything. But I do want to ask something that is

very important to the speaker, to myself, to many

members of the Council, and of course to our chair of

the... of this Committee.

Last summer, the O.L.R. and Local 2507 came to an agreement that raised wages for their members, E.M.S. workers. Contract followed previous precedent, and the Union stated the city categorically refused to provide pay parity or anything that approximated pay parity for E.M.S. First Responders in the F.D.N.Y.

So, Commissioner, you have previously stated that this is something you personally care about, which his very meaningful and significant. However, like the fifth firefighter, it is a matter of collective bargaining, so it is not something that the F.D.N.Y. can do much about, unfortunately. However, at the preliminary budget hearing, it was stated that you

were extensively involved in the negotiations last
summer. Um, and I believe The Speaker questioned you
on this issue at an oversight hearing on pay parity
back in 2019, um I just want to I want to quote
something that The Speaker said at that time, that
the issue of pay disparity, especially for a majority
black-and-brown woman workforce is a far-reaching
issue that goes way beyond the table. It goes into
families. It goes into neighborhoods. It goes into
perception. It goes into conversation. Pay equity
should not be something that is negotiable or
negotiated. She went on to say it is imperative and
incumbent on everyone that is sitting around,
everyone that has the authority and the power and the
voice to make that happen.

So, uh, you know, now that you are Acting

Commissioner of the F.D.N.Y. and you have the power

that The Speaker spoke of, how can you amplify the

pervasive pay inequity that has continued to affect

the E.M.S. workers, the majority of which who are

black and brown women in your department?

COMMISSIONER KAVANAGH: So, I... you know, I agree with The Speaker's sentiments. That is exactly why I was, um, intimately involved with the Labor

2 Relations negotiations last year, which is unusual, 3 but I thought was important. At the end of the day 4 though, this is still collectively bargained. I do 5 not have the power to make this change myself, although I wish that I did, but I do think it is 6 important that the leaders of the organization, you 8 know, show how important this is to us by sitting at the tablet at negotiations, because I think... do think that shows, even though we may not have the 10 11 power ourselves to make the change, that it is a 12 critical, long-term priority of the Department. 13 you know, that contract did result in a historic 14 raise for E.M.S., including a 6% differential for the 15 BEHERD program and the mental health work that we 16 were talking about. So, you know, I hear the 17 frustrations of our members. They have been waiting 18 a long time for this, and it is hard to hear that it 19 is going to, you know, take more time. But that 20 being said, I think it shows, certainly our 21 commitment and my commitment to getting there eventually by seeing that historic raise come out of 2.2 2.3 that contract. Certainly, we will be sitting again... down again soon for another round of 24 contract negotiations, and I will be there myself 25

17

18

19

20

21

2.2

2.3

24

25

again, um, and will continue to advocate for this.

You know, I'm always willing to sit down with the

4 Council and think of, you know, other outside-of-the-

5 box ways to solve this problem. I think what we are

6 all frustrated with is that this is a problem that

7 none of us created. You know, E.M.S. workers started

8 categorized as transportation workers many, many

9 years ago, and that fundamental inequity is what has,

10 you know, sort of led to this point now, where we are

11 | continuing to have to put in a lot of work and be

12 constrained by some of the collective bargaining

13 processes. But that being said, you know, I remain

14 as committed as I was last year, and I think you will

15 see that same level of time and effort and commitment

16 on my part to get us where we need to be.

CHAIRPERSON BRANNAN: Yeah, it's certainly frustrating. I mean... we... we're creating what I like to call a second class of first responders.

Right? When someone calls 911 and they ask do you need police, fire, or medical, they are all on the same level except when payday comes. And, uh, you know, we appreciate that this has become more of a mainstream concern, and more people are talking about

Certainly, then-candidate for Mayor Eric Adams,

2	you know, he and I stood shoulder to shoulder with
3	these unions and called for pay parity, so you
4	certainly have the support of the Mayor. I hope that
5	where there is a will, there is a way, and we can
6	actually we can get this done. Certainly, through
7	COVID, you know, if we didn't think that that the
8	E.M.S. workers that the street doctors were
9	performing everyday certainly through COVID when they
10	were responding to seven thousand 911 calls on a good
11	day, um you know I think the time has come for
12	pay parity. You have the full support of the
13	Council, whatever we can do, you know, to help here,
14	we we want to do. That's on behalf of The
15	Speaker, on behalf of everybody in this hearing
16	today. So, I I don't want to be here, you know,
17	next summer talking about this. I think that
18	that's really it. I think it took us a while to get
19	this into the bloodstream. Now it is there, but we
20	really need to do something about it.

COMMISSIONER KAVANAGH: I agree.

CHAIRPERSON BRANNAN: Alright, so I want to move along. So I want to hand it over to my Co-Chair.

But I want to talk a little bit about diversity and recruitment.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

Before I do that, I want to acknowledge we have been joined by Deputy Speaker Ayala and Council Member Feliz.

Um, so diversity and recruitment. Uh, just to understand the F.D.N.Y.'s successful steps, and what it will do to improve: The Department has been investing in diverse recruiting. In 2018, 9% of firefighters were black and 13% were Hispanic. Now 10% of the the proportions have slightly changed. 8100 firefighters identifying as black and 16% as Hispanic. In 2015, Council passed Local Law 49 in an effort to receive reporting on the racial and gender makeup of applications for the F.D.N.Y., and requires the F.D.N.Y. to submit an annual update every March. However, this information has not been submitted since F.Y.20. I do not know what that is. Hopefully we can figure that out. So in order to view additional details about the F.D.N.Y.'s current makeup, the Council has placed a Term and Condition in the Fire Department's budget for the past 3 years, and the F.D.N.Y. has shared the annual demographic information since F.Y.19.

COMMITTEE ON FINANCE

2.2

2.3

So, Commissioner, can the Department commit to submitting the required reporting to comply with the Local Law 49?

COMMISSIONER KAVANAGH: Uh, absolutely. I'm not sure why it wasn't uploaded, although I will say that a number of staff were redeployed during COVID, so given the year that you mentioned, I assume that is why. Right after this hearing, I will double back to that team and make sure that they know that they need to upload this. It's... you know, diversity is extraordinarily important to me, as you know, and certainly that report is something that we can commit to uploading. So we will take care of that.

CHAIRPERSON BRANNAN: Okay. And... and, just because we haven't received the updates through the Local Law 49, can you tell us, what's the status of diversity in recruitment. How much has the F.D.N.Y. spent annually on recruiting diverse applicants?

COMMISSIONER KAVANAGH: So, um, recruiting for the F.D.N.Y. is cyclical. Uh, I believe in the past, it is given every 4 years, so what we spend in those recruitment years, as we call them, is quite a bit more than we spend year to year. We do have baseline recruitment staff of about, you know, 10-15 people

of ads.

2.2

2.3

- plus a number of uniformed members that are detailed.

 We will get you the exact dollar amount of that

 baseline recruitment staff. Then in a recruitment

 year, we typically spend around \$10 to \$12 million on

 the recruitment campaign itself, and we can send you

 over a more detailed breakdown of, you know, what

 that is for. But it's, you know, it's thinks like

 staffing as well as a lot of advertisements and a lot
- 11 CHAIRPERSON BRANNAN: Yeah, if you could get us
 12 that information, that would be great.
 - Okay, I want to hand it over to... I want to...

 One last question, I guess to... maybe, Chief

 Hodgens, or Commissioner, if you want to take it.

 But, back... just going back to the fifth firefighter again: What we saw at Twin Parks in the Bronx. Do we think anything would have been different if we had the fifth firefighter there?
 - CHIEF HODGENS: Do you want me to take it? So...

 no. The... although it was a very tragic event, and
 you know... you know... we all know what happened,
 um, our response was very quick to the building. The
 fire being on the third floor does not require, you
 know, anything out of the ordinary. I... we had over

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

200 firefighters on the scene. I do not believe that it would have made a significant difference in that fire.

CHAIRPERSON BRANNAN: Thank you, Chief.

Okay, I want to hand it over to my, uh, Co-Chair, Councilwoman Ariola, for her line of questioning.

CHAIRPERSON ARIOLA: Much appreciated, Chairman. So, uh, Acting Commissioner Cavanagh: You and I met early on at the firehouse where Jesse Gerhart(sp?) had passed away and we were there with his fellow firefighters. One of the top issues you and I discussed was the fifth firefighter, and the need for it. Now, during all these hearings, when I have been fighting along with Chair Brannan, for the fifth firefighter, for your Department, the narrative has changed. Now, what I have here, and you can... it's turned into a collective bargaining issues, but what I have in my hand, over 30 engine companies throughout this city that encompass Council Members Marte, Rivera, Bottcher, Powers, Brewer, Abreu, Ayala, Richard Jordan, De La Rosa Dinowitz, Riley, Sanchez, Feliz, Stevens, Salamanca, Farias, Moya, Cabán, Gennaro, Krishnan, Won, Williams, Adrienne Adams our Speaker, Crystal Hudson, Chi Ossé, Nurse,

Ritalin Joseph, Darlene Mealy, Charles Barron, Kalmar
Yeger, Council Member Louis, Council Member Vernikov,
and Council Member Kagan, all have high-densely-
populated areas where there is not a fifth
firefighter. To say that the fifth firefighter
couldn't have helped at Twin Parks fire is just not
so, because you said, Chief Hodgens, at the last
hearing that, of course, the more firefighters the
better. Now, although there was a a quick
response by the first engine and 43 seconds later the
second engine came, and over 200, to your own
testimony, firefighters were there, what kind of gaps
were left in other areas, like I just mentioned now,
that have high instances of fires, and would have
been left without their engine companies available
because there wasn't a fifth firefighter, and
those those engine companies had to respond to
such an enormous fire.

CHIEF HODGENS: Well, as far as Twin Parks, I understand, you know, this is a very, you know, hotbutton issue, and I agree it is tragedy, something we really have not seen in many, many years, but you know, from an operational level, there was no delay in stretching the hose line. It was, um, done very

2.2

2.3

quickly. Um, and also on top of the little bit more than 3-minute response, for that instance, I mean... and... the fire was contained to just the third floor, although the smoke is what, you know, unfortunately, killed everybody. So we had engine companies in place on the third floor, which effectively extinguished that fire within, probably less than a minute upon arrival. In that case, what I'm saying is that the fifth firefighter would not have made a difference in that particular case, as far as getting the line in position and putting out the fire, because they effectively did that with... with, you know, a lot of other help with the arriving engine companies.

CHAIRPERSON ARIOLA: Right. With the help of over 200 firefighters from other areas and other engine companies that were left now unprotected if a fire occurred. That is where the fifth firefighter on engine companies in areas that have high incidences of fire, and are in very diverse communities seem to be the ones that do not have the fifth firefighter. So that is what Chair Brannan and I are fighting for. We are fighting for that fifth firefighter to be put back into areas that are

10

11

12

13

14

15

16

- 2 diverse, that have a higher density population in
- 3 high-rise buildings, where we know that there is a
- 4 response time, and then a vertical response time.
- 5 And we know that the fifth firefighter is
- 6 instrumental in the prevention of the loss of lives.
- 7 | And I can't quite understand why we are no longer on
- 8 | the same page, when we have had conversations
- 9 regarding that.
 - So, we are here to ask questions about the preliminary budget... I'm sorry, about the budget... the expense budget. But there are questions that you still haven't answered from our first preliminary budget meeting, and I would like to first address those questions, because they seem to be on... the new questions as well. But there are Council Members
- 17 | that are here today that asked the question, that
- 18 when we asked for the answer, so we could get back to
- 19 those Council Members, no response was given by the
- 20 F.D.N.Y. Such as: We will go to the E.M.S. issue
- 21 | that Council Member Holden inquired about, the
- 22 emergency medical technicians have pay parity, which
- 23 Chair Brannan first just brought up. We were to get
- 24 an answer. The questions were: Can you please
- 25 provide the Department's most recent estimate with

25

backup to show how the figure was determined on... on 2 3 how many E.M.S. workers we have had, how many have 4 left, because they are not getting pay parity, and how many have left because they have not been able ... when they do want to go up to the Fire Department, 6 7 they cannot transfer their time, which causes them 8 then to leave, so we are unable to retain them. Now, E.M.S. is probably one of our most diverse departments. If we made it more amenable for them to 10 11 then go up and into the Fire Department and carry 12 over their time, that would then automatically, 13 organically diversity the Fire Department. So, it... 14 the fire... I'm sorry... Council Member Holden's 15 question said, he wanted to say: What was the 16 number... where do we have a disparity? How many 17 E.M.S. members do we have? What are budgeted for? 18 And how many are on tap to be rehired... to be hired? 19 COMMISSIONER KAVANAGH: I'll let Lizette 20 Christoff, you know, speak to our head count right now, but I do believe that we sent in those 21 2.2 responses, so we will double back and double check 2.3 where those might have been. But there... there is about 4500 lines in the budge for E.M.S. and Lizette 24

Christoff can provide some additional detail on that.

1 2 CHAIRPERSON ARIOLA: The... the answers never 3 made it to our General Counsel. We asked... every 4 week. 5 COMMISSIONER KAVANAGH: We will... CHAIRPERSON ARIOLA: Go ahead. 6 7 COMMISSIONER KAVANAGH: We will look into that. 8 CHAIRPERSON ARIOLA: Lizette, thank you. 9 COMMISSIONER CHRISTOFF: So for our current headcount, our budgeted headcount in F.Y.22 for 10 11 E.M.T. is 2,728, and we are currently above budgeted 12 headcount by 213. Um, our budgeted headcount for 13 paramedics is 957, and we are under budgeted 14 headcount by 116. Uh, for Lieutenants, our budgeted 15 headcount is 499, and we are under budgeted headcount 16 by 71. For captains, our budgeted headcount is 78, 17 and we are over by 11. 18 CHAIRPERSON ARIOLA: Okay. Additionally, Council 19 Member Holden asked if, uh: What was the number of 20 assaults on E.M.S. members, and could you provide the 21 numbers from Fiscal 21, 22 to date for all F.D.N.Y. 2.2 members, disaggregated by E.M.S., Fire, and Civilian 2.3 as was done last year.

COMMISSIONER KAVANAGH: I'll let Chief Pistilli speak to the assault numbers.

24

25

2.2

2.3

CHIEF PISTILLI: Hi. For uh... well, we have workplace violence incidents, so not necessarily assaults. Uh, workplace violence incidents were 290 in 2020 and 330 in 2021.

CHAIRPERSON ARIOLA: So you don't break it down to assaults or just hard on the job?

CHIEF PISTILLI: Uh, we can do that. I don't have that data right now, but we can certainly do that.

CHAIRPERSON ARIOLA: Perhaps you can get that for us. We... we're at the hearing, so perhaps you can have those numbers run, and just circle back with us during this hearing.

CHIEF PISTILLI: I'll... I'll attempt to do that.

CHAIRPERSON ARIOLA: Thank you. Another Council Member Powers asked a question. He said: Please share the number of dedicated members to outreach and education. These... this is a four-part question, but that is the first.

COMMISSIONER KAVANAGH: We're going to pull up our response to The Council and we will make sure you get that right now.

CHAIRPERSON ARIOLA: He asked also about the data on request from schools for fire safety education by

2.2

2.3

borough and school district, and what is the source of the funding for the F.D.N.Y. Foundation? How is the Foundation using the money? What is the cost for educating elementary school students in a school year? We are really focused on fire education. Fire education.. I... we... and this is something I think we all can agree to: It needs to be taught in our schools. It needs to be on social media. It needs to be on television. We have to do outreach. So we need to know what we are working with.

agree. We are on television. We are on social media. We do educate in the schools. The answer to his question about, you know, the Foundation funding: We get a million dollars from the F.D.N.Y. Foundation every year for fire safety and education, and that goes to both educators and P.S.A.s and materials... multilingual materials. It also produces videos, um, that we help distribute to add to our in-person, especially during COVID, to augment in-person teaching. Um, so we have a pretty extensive operation. In addition to the numbers that are detailed to the unit, all of our field... our fire field companies do educational events, so the entire

2.2

2.3

2 fire work force, which is quite large, as you know, a 3 little over 11,000, is dedicated to those efforts.

We did send a response to one of the staffers,

Jack Kerns, I believe, with that breakdown that you had asked for. So we will re-send that, so that you have it on... in terms of the detail... on each school district.

CHAIRPERSON ARIOLA: Okay, for the education portion.

COMMISSIONER KAVANAGH: Yeah.

CHAIRPERSON ARIOLA: Okay. Then I want to shift gears to fire inspectors. Um, at the preliminary budget hearing, we discussed fire inspectors being under headcount, and the importance of a prompt turnaround for fire inspection, especially for those where the inspection may have been delayed after the reassignment for inspectors for COVID-19 related enforcement. During public testimony... during... after that hearing, after the Administration had jumped off, there was testimony given by Oren Barzilay, who is the President of E.M.S., Paramedics, and Fire Inspectors. He said that the numbers were not correct, that the numbers were much lower. So maybe you can just restate for the record now, um,

- 2 you know, how many inspectors do we have? Have...
- 3 is... what is the gap to bring you to the budgeted
- 4 number? And what is the backlog of inspections,
- 5 because of the reassignment of fire inspectors to
- 6 COVID-19 duty?

- 7 COMMISSIONER KAVANAGH: Um, I will let Lizette
- 8 give you our headcount numbers in that unit.
- CHAIRPERSON ARIOLA: Thank you.
- 10 COMMISSIONER CHRISTOFF: So the civilian
- 11 | headcount overall for fire prevention, um, which
- 12 | includes inspectors but also includes kind of more
- 13 | technical, engineering titles that review plans and
- 14 do other important work... um, the overall budgeted
- 15 | headcount is 588... um, and we currently have 520
- 16 active heads, so there are 68 [inaudible 46:07].
- 17 CHAIRPERSON ARIOLA: Okay, and what is the
- 18 | backlog for... for their inspections right now... the
- 19 | buildings that have not yet been inspected because
- 20 they were reassigned. What is the backlog?
- 21 COMMISSIONER KAVANAGH: So there are numerous
- 22 types of inspections as you know in various different
- 23 areas. We can go through and break down those for
- 24 you. You know, I would just say that it... it's far
- 25 more complex, the backlog of inspections due to

COVID. It has, you know, a number of sources that
are not just related to inspectors being assigned.
Unfortunately, the unit lost a number of members to
COVID, and as you've highlighted here, you know,
hiring has been quite difficult. Um, some of that is
COVID related and is bouncing back, and some of that
is because there are some very high highly
technical titles that are, um, in very short supply
across the city, not just in the Fire Department. So
it is bit of a more complex set of factors that have
led to a post-COVID backlog. But that being said,
you know, we are being given all of the resources
that we need by the city, and the Mayor's office is
working hand-in-hand with us, because I think we all
agree that that backlog must be addressed. You know,
it is an essential part of the city's recovery. Um,
so we are doing that, and we can break down the
different types of, you know, permits, and where
backlogs are in each area for you.

CHAIRPERSON ARIOLA: Alright. Okay, getting back to questions asked at the last preliminary budget hearing, we will get back to Council Member Holden, who inquired about the timeline for buildings being inspected, and can you answer the question: Is every

21

2.2

2.3

24

25

2 high-rise building inspected? Have you caught upon 3 that since? Or are there high-rise buildings with 4 multi-family dwellings that have yet to be inspected? COMMISSIONER KAVANAGH: So there are 2 different buckets of inspections with every different, you 6 7 know, sort of post-COVID challenges: one is the 8 inspections done by our fire companies, and those are the inspections that I think you would be referring You know, high-rise multiple dwelling. 10 11 those have continued, and we are still inspecting 12 Those are based on a risk-based algorithm, 13 so, you know, they are inspected based on their 14 relative risk, not on simply, you know, inspecting 15 each building on some pre-set schedule. Those are... 16 those are ongoing. The inspections I think that you 17 are referring to with backlogs have to do with more 18 complex things like plan review... fire alarm plan 19 review, and that primarily effects new building. 20 CHAIRPERSON ARIOLA: Well it's existing buildings

CHAIRPERSON ARIOLA: Well it's existing buildings as well. And my next question is: We know that the Twin Parks fire cost people... 17 people their lives, many of them children, and they were set to be inspected, yet they were not inspected prior to.

Have they been inspected since? I'm assuming yes.

2.2

2.3

COMMISSIONER KAVANAGH: That's mistaken. They were not set to be inspected. They did have an inspection scheduled in May of the prior year, and that inspection was completed, and there were no violations at that time.

CHAIRPERSON ARIOLA: In May of the prior year?

COMMISSIONER KAVANAGH: May of the prior year.

Yes.

CHAIRPERSON ARIOLA: So when testimony was given at hearing, saying that they were to be inspected the month before, and they were not... then that was incorrect testimony, you're saying?

COMMISSIONER KAVANAGH: This is a mistake, and I'm not sure where that comes from. We have, you know, looked into that at your urging. They were scheduled to be inspected in May of the prior year, and they were inspected in May of the prior year.

CHAIRPERSON ARIOLA: Council Member Brewer asked at the last preliminary budget hearing that, uh, it could be a long time from an inspection after it has been requested, and you, Acting Commissioner

Kavanagh, noted that additional resources and a 10-point plan has been developed to address the issue.

Uh, other than the 15 investigators from the November

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

plan, what resources have been added or will be
added?

COMMISSIONER KAVANAGH: Um, so there is three ways that we are tackling these backlogs that we know, you know, everybody is concerned about, including Council Member Brewer, and we definitely... we feel that ourselves, and we hear that, and we want to do something about. So, one is in hiring, which we just talked through, which is mostly about being able to fill, you know, vacant positions that we already have that are particularly hard to recruit, and so we are working with the Mayor's office on that and finding new ways to getting these hard-to-recruit titles. The other is technology: We finally have moved the system to an all-electronic one, and that allows us to find a number of efficiencies in the process, and also will allow for, you know, sort of more transparency with the customer, that they will be able to log into a portal and see what is... what is needed on their inspections, and then the last is a customer service aspect, and I think probably some of you say, you know, myself and Commissioner Kim were out and about in the last week for small business week with some of our customer service

2.2

2.3

agents right there in the community. That is something we are moving towards: making sure that people know when an inspection is coming, are ready for the inspection, and have somebody who is walking them through the process to make sure that that inspection not only gets done in a timely manner, but that they are ready for the inspection when it happens so they don't end up failing, and then that causes further delays to their business, and obviously additional inspections required of the department. So those are the 3 areas that we are tackling right now. And I think, you know, some of that you are seeing already, and some of that you will see unrolling in the next few months.

CHAIRPERSON ARIOLA: Okay. And she further asked about the backlog of inspections, and she had asked you to share the backlog by month for the last 12 months. Perhaps you could get that information to her directly.

COMMISSIONER KAVANAGH: I can, and it is in what we sent. So we are going to make sure that you guys have what we sent over in late April.

CHAIRPERSON BRANNAN: Yeah, I just... sorry.

This is Chair Brannan. I just wanted to jump in.

2.2

2.3

mean... it's... we all have a finite amount of time here, and the fact that Chair Ariola has to... you know, we are sort of re-living what should have been answered in prelim. Is there a reason why we didn't get all this... all this information beforehand?

Because we now have to move into exec questions, and we are still... we are still going over prelim questions from 2 months ago.

COMMISSIONER KAVANAGH: We sent over a response, so I would say I share your frustration, and we will work to figure out where that... (crosstalk)

CHAIRPERSON BRANNAN: Okay, can you tell us when the response was sent?

COMMISSIONER KAVANAGH: The 27th of April.

CHAIRPERSON BRANNAN: Okay. I mean, I was (crosstalk)... the hearing... the response was sent on the 27th of April and when was the hearing?

March?

CHAIRPERSON ARIOLA: In March. But on the 27th of April, this... uh... Mr. Kern has just updated me the... that that portion of our questioning was sent over, not the questions that were all asked. It wasn't a complete answer of the questions, and the questions were... were then followed up multiple

2.2

2.3

times. And this is something that is happening, and is generic to a lot of our hearings, and we are not going to be successful, and we are not going to be pro... we are not going to be able to progress if we don't get the answers that we need when we're told, "We'll get back to you." And that is... (crosstalk)

CHAIRPERSON BRANNAN: yeah, and it's not just about respect for the body. It's respect for everybody's time, including F.D.N.Y.. We don't want to waste anybody's time, and now we're recasting, you know, stuff from March and April when we're in May and we're in exec hearings, so we want to make sure that we got all this so that Chair Ariola doesn't have to go through all these unanswered questions. I mean, it's unacceptable.

COMMISSIONER KAVANAGH: I think we share your frustration, and we will figure out where those answers went, but we certainly agree with you that we... we like our working relationship. I think we have a good one, and we definitely put together those answers, so we will make sure this is smoother going forward.

CHAIRPERSON ARIOLA: Okay and then...

2.2

2.3

2 CHAIRPERSON BRANNAN: Whoops, Chair, sorry...
3 thank you.

CHAIRPERSON ARIOLA: No, thank you. Uh... and then I just want to talk about the lithium batteries. This is on the current. It says, um, that recently a photo from F.D.N.Y. press conference following a fire shared dozens of bikes and scooters, and stated the landlord was issued 3 violations to illegal occupancy. How many of these types of fires have occurred in the calendar year? In this photo, just to put it into perspective, this fire was caused and it had over a dozen piled-up scooters with lithium batteries.

COMMISSIONER KAVANAGH: Yes. Uh, I've seen the photo. It's very concerning. I'm sure you and I share that. And lithium ion battery fires have gone up substantially this year. I'm going to pull the number, um, in 1 second out of my notes here, but it is... I'd say it is quite a concern of the Fire Department that you are seeing these bike regularly cause fires, which can, you know, cause serious property damage and the potential loss of life, so it is something that we are, um, you know, working closely on with a number of... I'm sorry, I'm just

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

pulling the number... with a number... a number of entities to try to figure out, you know, why... what is causing these fires? Is it something about the bikes? Or is it something aftermarket you know, about the way that they are charged, or, you know, batteries that are put into them that aren't compatible. But certainly we are working very hard to get to the bottom of why these are suddenly causing this spate of fires, and to do something about it, and we have done some outreach already specifically to communities where there have been a lot of these fires, in order to, at least in this interim period, make sure they are using them as safely as possible, and so we can better understand as a department and as a city, you know, what it is about the bikes that makes them so potentially dangerous.

CHAIRPERSON ARIOLA: Right, and I think... I think that it has to do because of the... and this was legislated in 2022 with Local Law 47, where it addressed the safe storage of batteries, chargers, including provisions around how to use the batteries, and how they should be stored and charged. So...

2.2

2.3

COMMISSIONER KAVANAGH: Yeah. I have the numbers for you too. Sorry... it just took me a second to pull it up. There has been (crosstalk)...

CHAIRPERSON ARIOLA: What do you see here? is my point. Enforcement is key. So we need to have inspectors out, looking to make sure that this law is being complied with, because, although it might be a restaurant on the main floor, people live above many of those stores, and that's a problem.

COMMISSIONER KAVANAGH: Yes. We definitely agree with that. I would just say that these are not all restaurants that this is happening in. this is happening in a lot of private dwellings, and we believe it is because many of the delivery drivers take their bikes home. And so, you know, obviously, we encourage people to use the charger that came with the bike. We encourage them to make sure they are not using aftermarket batteries, um. With that being said, you know it is, uh, very... it's very difficult for many of these delivery workers to have a safe place to charge these bikes, and they are using them, uh, you know quite frequently which sort of causes the need to have a number of additional batteries.

So, you know, we think that there is more that we can

2.2

2.3

do as a department to work with them... to determine, you know, really what is causing these fires, how do we prevent them, and make sure that we are educating people about the safest way to use the bikes.

And just so you have it: In 2022, so far, we have had 60 fire investigations related to the bikes, 8 injuries, and 1 fatality, and those are all fires where an e-bike was thought to be the cause of the fire.

CHAIRPERSON ARIOLA: And that's a combination of private dwellings and... and, uh, commercial?

COMMISSIONER KAVANAGH: Private and commercial.

Yeah. Uh, and we can get that breakdown too. I

think actually more of them are in private

dwelling... private dwellings, but we will double

check.

CHAIRPERSON ARIOLA: I'll turn it back to Counsel now for questions from my very patient colleagues.

COMMITTEE COUNSEL: Thank you Chair Ariola. So,

I will call you Council Members in the order in which
you raised your hands. I just want to remind Council
Members to please wait for the Sergeants to give the
go-ahead, and they will begin the 5-minute clock. So
the order of hands that I have... some have come

2.2

2.3

down, and some have come back up, so I am going to just read the names that I saw up. We will start with Council Member Barron, followed by Council Members Holden, Ayala, Brooks-Powers, and Sanchez, but we will first start with Council Member Barron.

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER BARRON: Uh, thank you very much, and I appreciate the Chair's strong advocacy for having firefighting efficiency and competently fighting in our communities that really have a need for a fifth firefighter. But I want to deal with the big elephant in the room that is hardly ever mentioned, or slightly mentioned and passed over. That is racism. It is sickening that we are still taking about this, and this F.D.N.Y. Department is the most racist of all the agencies that we have. We don't want to hear nothing more about minority recruitments, you are trying to get more on candidates, because that does not lead to the positions.

Now, we have been going at this for a while, and right now, I believe that according to a 2021 study, 75% of the Fire Department is white and mostly white men, and 8% black, 14% Latino/Latina. It is

2 absolutely absurd that we are still talking about 3 this in the 21st century. I remember going way back 4 with Paul Washington, who was the President of the Vulcan Society, and the Vulcan Society has been 5 fighting against this for decades. And, you know 6 7 what? It seems like even when we get consent 8 decrees, lawsuits, protests, everything... I'm going to read something to you that David Jones wrote in an article ... and that ... what a judge said. First the 10 11 The F.D.N.Y.'s rank and file has never 12 resembled the communities it serves. A U.S. District 13 Judge, Nicholas G. Garaufis, whose ruling forced the 14 F.D.N.Y. to overhaul its recruiting practices called 15 the department, quote, "A stubborn bastion of white-16 male privilege, whose recruiting roadblocks are a 17 shameful blight on the record of 6 mayors." And 18 then, it also reads that the history that is facing 19 the Fire Department now is a history where you have 20 over 147 years of consent decrees, minority 21 recruitment programs, discrimination, lawsuits funded 2.2 by taxpayers. I mean, come on now! We have been 2.3 doing this for a long time, and... and our communities, many black families say they hate to 24 call the Fire Department if they have some smoke, and 25

2.2

2.3

they have a little pot on the stove, because they will come in and tear up the whole house. And I don't know that that happens everywhere, but it certainly happens in our community. The racism is thick. The white-male privilege is thick. And it has to stop now. It has to stop now. You know, we even have... this... this is something else they do. The solution is not to simply grow the pool of black firefighter candidates.

The question is: Who gets invited to take the physical assessment after passing the test? And how is the waiting list manipulated by F.D.N.Y. so that blacks who make the grade are left to languish and never be called in for the slots... to fill the slots. C'mon y'all. We've got to face that racism is alive and all to well in the F.D.N.Y., and we come with these, "Oh, we're doing minority recruiting."

"We're reaching out more." They've been saying that for decades. 75% white men... white people are not 75% of New York City. Blacks and Latinos...

Latinos... we are over 55%. Asians... add them to the mix, and 60-some-odd percent of New York City is not white men. And at some point, it has to be seriously addressed. No more lip service, no more,

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

"I hear you. It takes time." And I don't understand
how we have a black mayor, may be fine to you, but
until he addresses this issue here...

And not just any blacks. This is another thing.

I talked to Paul Washington years ago in the Vulcan Society: We can't just have any black that the system picks, because sometimes we have blacks that get put in positions, and if they are Commissioner or an Assistant Commissioner, and they perpetuate the same policies. We need a radical change, and we need this to be addressed very seriously.

SERGEANT AT ARMS: Time expired.

COMMITTEE COUNSEL: Thank you, Council Member Barron. Next, we will turn to Council Member...

COUNCIL MEMBER BARRON: No. No next. I want to hear a response.

COMMITTEE COUNSEL: Oh. Oh, sorry sir.

COMMISSIONER KAVANAGH: I share your

frustrations, Council Member...

COUNCIL MEMBER BARRON: I'm not frustrated, and I don't want you to share my frustration. No placating remarks. I want to hear concrete, solid solutions.

I don't want you to feel my pain. I want you

25 (crosstalk)...

1

3

4

6

7

8

10

11

12

13

14 15

16

17

18

19 20

21

2.2

2.3

24

COMMISSIONER KAVANAGH: I understand that.

COUNCIL MEMBER BARRON: to come up with positive solutions that is going to change these numbers.

COMMISSIONER KAVANAGH: Yeah, I... I definitely think that we can do that. I think that you will say that you have heard these things before, and certainly I am a student of Fire Department history, and you are correct: There have been lawsuits and consent decrees before, and they have made a difference, and then, you know, you have sort of seen a backsliding of the difference that they made. so I think that it is our mission that that difference is sustained, and, you know, we remain under court monitorship. I don't know if you agree, but that court monitorship has been sustained. think it has been sustained longer than previous efforts in my estimation. Um, and one of the biggest difference that it has made is it is assured that people are assigned to firehouse in the neighborhoods where they grew up, which are the most diverse neighborhoods, and so you do see a substantial change in the most diverse neighborhoods of the city, and there being far more diverse fire companies in those

are overcrowded. Uh, so before the pandemic, more

25

So, I will find that job posting and try to figure

out why it would be worded that way.

24

25

2.2

2.3

COUNCIL MEMBER HOLDEN: Yeah, I'm interested in that, because it seems to exclude E.M.S. workers.

COMMISSIONER KAVANAGH: Yeah, we have a C.P.R

Unit actually that is all E.M.S. workers, that goes

out and teaches C.P.R. I'm not sure. Maybe Chief

Pistilli might know which position that is. If not,

we will just try to find the posting and figure out

why that was.

CHIEF PISTILLI: I... I believe there was a posting for a C.F.R. instructor, not C.P.R. instructor, and that was just to bolster their staff, because they know they have a... a large class coming in. We do have E.M.S. members who participate in C.F.R. instruction. We are just allowing Fire Department members to put in for that as well.

COUNCIL MEMBER HOLDEN: Okay. I'm just going to go quickly because I don't want to lose time. My staff and I regularly tour our firehouses to see, you know, if they need improvement in capital. Recently, we were looking at redoing kitchens over in two of the firehouses in my district. The price tag for each house came in... like... \$1.2 million for... and these weren't... these were smaller kitchens. They weren't like, you know... a very, very large kitchen.

2.2

2.3

Almost like... a little larger than household kitchens. \$1.2 million, um... which is like, you know, I'd like to know what, you know, what kind of equipment is going in this, because it does not seem to be more than just a stove, refrigerator, and so forth. I know they are expensive ones, but you know, what are we doing to lower these prices here, because \$1.2 million per kitchen is a little out of line. mean, you could build a... you could put a building up for \$1.2 million.

COMMISSIONER KAVANAGH: Yeah I... they are sort of industrial grade kitchens, so they are a little different than what you would put in a home, and those costs do include both equipment and labor. I will let Commissioner Christoff dive a little bit further into why that is the cost.

COMMISSIONER CHRISTOFF: Yes. So the cost does seem very high, but to give context to that cost, a lot of our facilities are very old. Um, so the average age of our firehouses is 92 years old. Um, and so often when you are going in to do a project that seems small, it is large enough to trigger new code requirements, um, so there are a lot of other updates that are needed to meet current building and

2.2

2.3

fire codes. Additionally, because of the older age of our facility, a lot of them require abatement, so often the scope ends up expanding to include asbestos abatement. And given the fact that these are operational facilities, phasing becomes a very important part of the project. Uh, you don't want to have to shut the firehouse down, so the budget often includes the setup of temporary facilities to use during construction, as well as accounts for that phasing, and working in a very tight environment, um, to minimize any disruption to it.

million. I just don't see one-point-two... I would like a breakdown, because I'm not going to fun something where it's... it... I want to see... you know, something that breaks it down, where I could say, "Alright, this is reasonable," but I don't want... because I... I get this from the Parks Department too. Like... it's always like, you know, double or triple what it should be.

Uh, my last question is: Does the department plan on increasing mental health services for our fire staff, especially E.M.S. and E.M.T. workers. At a recent, you know, hearing that we had, we heard

- 2 | that mental health services are limited for E.M.S.
- 3 and E.M.T. workers, and they often have to pay out of
- 4 pocket, so, you know, why... are we going to increase
- 5 the, you know, mental health services, especially for
- 6 E.M.T. and, uh, E.M.S. staff?
- 7 SERGEANT AT ARMS: Time expired.
- 8 COMMISSIONER KAVANAGH: So we have, uh, expanded
- 9 services post-pandemic for E.M.S. workers
- 10 specifically. Two big pieces of that: One is that
- 11 we started an E.M.S. peer program, which is something
- 12 | that the fire suppression side already had, and had
- 13 | those E.M.S. peers go out and visit each and every
- 14 station and each and every member in the wake of
- 15 COVID, to, you know, both talk to them about what
- 16 | they've been through, but also to let them know what
- 17 | services are available at C.S.U. and how E.M.S. can
- 18 access then. And then we have also started a program
- 19 where we cover the copays for the members of E.M.S.
- 20 There is one substantial difference between E.M.S.
- 21 and fire, which is fire had unlimited medical leave
- 22 and E.M.S. does not, and that would apply to mental
- 23 | health as well, and that is a matter of collective
- 24 | bargaining, so that is something we will address in
- 25 our other conversations, as we were discussing. I...

2.2

I assume that is really what the union was referring		
to, because that is a frustrating difference for		
them. But in terms of services available through our		
counseling services unit, they are just as available		
to E.M.S. as fire, and we have really put some		
outreach efforts into ensuring that E.M.T.s and		
paramedics on the ground know where our C.S.U. is,		
how to access it, and that it is available for them,		
and that it is not just for members of fire		
suppression.		

COUNCIL MEMBER HOLDEN: Thank you, Commissioner. Thank you Chairs.

COMMITTEE COUNSEL: Thank you Council Member Holden. Next we will turn to Deputy Speaker Ayala.

16 SERGEANT AT ARMS: Starting time.

everyone. Um, I have some questions. One is related to the budget for bariatric ambulances and why. So as the rates of obesity continue to climb, we have, uh, started to receive a request for funds for ambulances that better meet the needs of patients in need of a bariatric ambulance. Since I don't remember ever having heard in a hearing or even in the budget if there is an allocation set aside to

2.2

2.3

meet that new need, so I would love to hear, you know, where we are on that. And then two, on the BEHERD program, the Mayor recently announced a \$55 million increase to the budget to expand the BEHERD program, and I was wondering what the percentage of those funds was that was being directed to E.M.S.

COMMISSIONER KAVANAGH: Uh, Commissioner
Christoff can break that... the BEHERD funding down
for you.

COMMISSIONER CHRISTOFF: Sure, and to briefly respond also on bariatric ambulances, um, I will say that the Executive Budget does include some funding from both the Bronx Borough President and the Manhattan Borough President for bariatric ambulances. We can look to see if there is other funding, uh... (crosstalk)

mean, I... I have spoken to both the Manhattan

Borough President and Bronx Borough President, uh, so
we are splitting the cost on those at my request, but
is there any funding in the budget currently, or any
funding coming through the Executive Budget that
would help offset not only... you know, I don't think
that having 2 ambulances, you know, city wide, when

2.2

2.3

we are seeing an increase in individuals suffering from obesity, is not...

COMMISSIONER CHRISTOFF: Yeah, I would have to go and look back at the funding. The funding for ambulances is also a little complicated, because most funding for ambulances is actually not in the Fire Department's budget. It is part of the Health and Hospitals budget, though we can investigate further.

COUNCIL MEMBER AYALA: Yeah, I... I'm sorry, but the reason why I ask this is because there is a correlation here, right? Because when you have a person that is morbidly obese, usually the F.D.N.Y. has to respond. But then, you know, it creates a lot of, you know, humiliation and embarrassment for the patient, you know, while undergoing whatever medical crisis they are in. And again, I haven't heard a single word on this issue, even though we have seen, you know, the data shows that there has been an increase in obesity citywide, and so this is really important. So if you can get to me on that, I would really appreciate that.

COMMISSIONER KAVANAGH: We can also let Chief Pistilli speak to, you know, how E.M.S. is dealing

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

with both the bariatric ambulances but, as... as you
mentioned, care for obese patients in general.

CHIEF PISTILLI: Sure. So right now, we currently have 2 bariatric ambulances located across the city. We did ask for additional funding just so that, uh, should we need to deploy them, they are closer to the patient. We use... uh... vehicles called ME2's, which are a very large, bus vehicle that, uh, is federally funded through U.A.S.I. are able to transport bariatric patients in those vehicles, but they are coming to end of life, and they are a very large vehicle to move around the city in to... in order to transport one patient. did convert 2 ambulances to bariatric ones, and we would like to convert up to 3 more, so there is one in every borough, but uh, we manage, uh, bariatric calls based on obviously what our capacity is to... to carry the patient. We also have stair chairs. Those are the chairs that carry people down stairs, that can accommodate obese patients, and we have new stretchers that are, uh, power stretchers that can accommodate patients up to 700 pounds. So... so the combination of all those things would help us better manage that community.

2	COUNCIL MEMBER AYALA: Okay. And do do you
3	feel that one per borough is sufficient? That
4	like how like if I'm calling 9-1-1, is the
5	dispatcher asking me this question, whether or not I
6	need that type of of, uh, ambulance, or is this
7	something that the E.M.S. staff, once they get to the
8	unit, you know, realize, and then send to get,
9	like you know, what is the wait time? Does that
10	prolong, you know, the amount of time it takes to
11	take them to get them to the hospital?
12	CHIEF PISTILLI: So yeah. The the, uh
13	it depends on how the call comes in and what
14	information is included in the call. Sometimes there
15	is information that that patient is obese right up
16	front, and then we can start rolling that unit.
17	Uh we we can roll it usually after a unit gets
18	there and requests it. So there there are some
19	times when it could delay it somewhat, but, uh, it
20	very rarely comes up as a problem.
21	SERGEANT AT ARMS: Time expired.
22	COUNCIL MEMBER AYALA: Alright, and the
23	question I'm sorry Mr. Chair, if I could get

a response to be heard?

2.2

2.3

2 COMMITTEE COUNSEL: What was the question? Oh...
3 the funding.

COMMISSIONER KAVANAGH: The... so the funding for the BEHERD program? So the Executive Budget includes, sort of city-wide \$55 million for the BEHERD program next year. That's \$37 million in the Fire Department's budget, and \$18 million in the Health and Hospitals budget. And so, in our budget, um, that includes, um, about \$10.5 million that is associated with the dedicated unit before the, um, existing pilot areas and the planned extension areas, um, and the larger portion of the funding, about \$26.5 million, is tied to the mental health training that all the E.M.S. is receiving, um, as well as collectively bargained differentials related to having completed the first piece of that training.

COMMITTEE COUNSEL: Thank you. I am not seeing Council Member Brooks-Powers on the Zoom. We will turn to Council Member Sanchez, followed by Council Member Yeger, and then Council Member Arias, but we will turn to Council Member Sanchez.

Thank you.

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER AYALA:

2 COUNCIL MEMBER SANCHEZ: Thank you, Chair Ariola. 3 Congratulations for another wonderful hearing. 4 really appreciate how you have followed up on all of your colleagues concerns from last time. And so I have to things. First, I just... uh, I want to echo 6 7 Council Member Barron's points earlier. You know, 8 and I want to echo those points not just to the front lines, but also to the dispatches, alright? dispatchers at F.D.N.Y. are disproportionately white 10 11 and male compared to dispatchers at even N.Y.P.D., 12 and they are paid /substantially/ more than those at 13 N.Y.P.D. who are disproportionately women had people of color. And so I... I just want enjoin that, you 14 15 know, appreciating completely the work at the 16 F.D.N.Y. does for the City of New York does not mean 17 that we don't... don't criticize where criticism is 18 necessary, and so I absolutely want to echo my... my 19 colleague's remarks there. And then second, I want 20 to continue a line of questioning that... sorry. 21 It's muting because I'm on two devices... just 2.2 continuing a line of questioning from Chair Ariola's 2.3 concern about inspection... uh, inspection headcounts. So at the Twin Parks fire safety 24 25 hearing, we talked about the R.B.I.S. and pointed out

2.2

2.3

that the R.B.I.S. is weaker in predicting fires in communities of color and low-income communities, and you said that, uh... F.D.N.Y. said that you would share your methodology so that we could take a look at the Council. I do not believe that we've received that. So please do send then.

Then the question is on the proactive inspection:
So I believe that 40,000 inspections are conducted by
F.D.N.Y. each year. That is 4% of New York City's 1
million buildings. So my... the question is, how has
the Mayor's Executive Order from last month, uh,
changed this. What is coordination looking like with
H.P.D. and D.O.B.? And what can we expect to see in
terms of... can we expect to see more proactive
inspections? Do we have the body's for that?

COMMISSIONER KAVANAGH: Um, so I'll respond to both parts of that. You know, I think that, um, much like yourself and Council Member Barron, you know, I share your frustrations on the slowness of the progress, and I'd say that I think there are 2 things that are required to make that real change in the long term for the Fire Department. One is a sustained commitment to it, and the other is structural change, which is something that you

pay lip service... (crosstalk)

2.2

2.3

mentioned around the different work forces, and pay equity, and looking at their pay and benefits compared to their colleagues, so I think I would harken back to our original conversation at the start of this hearing about E.M.S. and pay parity, and the importance of, you know, executive input in these conversations, because I think that those are the two ways that we ensure that we all see the changes that we want to in the long term and that we don't just

this is more anecdotal, but you know... my community is 98.5% people of color, and the stories that I've heard of folks who have been in these ranks, and have had hate speech left on their desks, have had extreme intimidation on the site, being one of the only people of color in some of these departments, it's... it's more than just the pay structure, but also there has to be a deep look and real... real avenues for people express their complaints and not be, uh, intimidated when they are faced with these horrible circumstances.

COMMISSIONER KAVANAGH: Yeah, I couldn't agree more. Um, you know, sustained structural change is

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

here.

what is required, and an openness from the top down and the administration to hear those concerns aired without repercussion is essential, and it is certainly, you know, a key tenet of my leadership.

And, you know, also, I'd be happy to come talk to you a little more offline about what you've heard, so that can, um, inform, you know, what I'm implementing

I think, you know, on the second part around inspections, I do think, you know, as you mentioned, we have an algorithm, and the algorithm is only as good as the data put into it. So I think that one of the more central pieces, or one of the pieces we are most excited about, about the Mayor's Executive Order is that we are going to see how that additional data makes our algorithm even better. You know, our educational efforts are focused in communities like yours that are at highest risk of fires, which are largely, diverse, non-white communities. So, I think you are going to see an even-more-focused set of inspections and education around the effect... you know, the outcomes of that Executive Order and what the Mayor's office has done to ensure that the agencies are working together towards the same goal.

2.2

2.3

2 COMMITTEE COUNSEL: Thank you Council Member 3 Sanchez.

CHAIRPERSON BRANNAN: Council, I just want to acknowledge we have been joined by Council Members Riley and Gennaro.

COUNCIL MEMBER SANCHEZ: I'm sorry. Can I...? I just wanted to add something. I wanted to ask, uh, Deputy Chief Pistilli if it was possible to get in writing the breakdown, uh, that you shared with us a few minutes ago.

CHIEF PISTILLI: Which... which breakdown are you referring to is it...

COUNCIL MEMBER SANCHEZ: It's on the number of beds... the type of beds where we have the... um...

CHIEF PISTILLI: Okay sure. No problem.

CHAIRPERSON BRANNAN: Yeah, I think... Thank you Deputy Speaker. I think we're... and I thank the Acting Commissioner and the Chief on the call. We are going to put together a document with any followups and things we don't feel were adequately addressed. So we will put that together in a document and get it to you as soon as the hearing is over.

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 COMMITTEE COUNSEL: Next, we'll turn to Council
3 Member Yeger:

SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER YEGER: Thank you very much, Mr. Chairman and Chair. I don't want to beat on Councilman Holden's dead horse about capital, but I sort of feel like I have to because, um, I quess it is great that we have these hearings, because I can hear that it costs \$1.2 million for a kitchen in his district, and the same price for a kitchen in a firehouse in my district, and I do not know how you can come up with the exact, to the penny, same price for 2 different kitchens in 2 different fire houses, and it almost seems like these... these prices are being, you know, picked out of a hat and it is just so... so random. And just by way of example, you know, I... when I got the e-mail from the Fire Department with their capital requests, you know, it said, well... one particular firehouse and, you know, the Fire Department knows its victims in terms of Council Members, because it knows that I like this particular firehouse very much. I... in my first year, I paid \$375,000 for windows, it was because I was new and young and so excited and didn't think

2 that that cost made any sense, but, what do I know? 3 I'm new, young and excited. Now I have the 4 experience of 4 years, and I know when I'm being scammed. And so they... they said, uh, \$1.2 million for the windows at this particular firehouse, but 6 7 also behind door #2, I can choose to do a generator 8 for an engine company for also \$1.2 million, or if I go to door #3 at another firehouse, I can do \$1.2 million, and it would pay for a generator there. I 10 11 asked for a breakdown. Actually, my e-mail said, 12 hello, \$1.2 million to renovate a kitchen. 13 to be a typo. Three weeks later I get an e-mail 14 saying... and I would like this all to be on the 15 record, so that's why I'm going to go through this... 16 \$130,000 for the drawings, permits, and filing. 17 will be gutting the existing kitchen and setting up a 18 brand new kitchen, so there are costs associated with 19 filings, permits, and design fees. Okay, I guess. 20 You know, what do I know? Um... \$120,000 for 21 appliance for the kitchen. That better come with a 2.2 guy to operate the appliances. Because \$120,000 for 2.3 appliances for appliances for a kitchen. know. I mean, my parents own their house, and they 24 don't have \$120,000 worth of appliances in their 25

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

kitchen. Um... \$600,000 for costs for materials such as fiber optics, conduit, counters, wood flooring, and cabinets, and \$350,000 for labor hours.

Okay, look. You know, I'm not a construction quy. I'm a small-country lawyer from Brooklyn. I don't really know about this kind of stuff and how much things cost, but with a straight face... I know we're not all in the same room... we've got to look at each other, and we have to all just nod our heads and say we're being scammed. Now, I'm not saying that the Fire Department is particularly responsible for this. I'm assuming there is some other department somewhere in the city that is making up these numbers, and you are simply the conduit to pass these numbers along to us. But, I... you're got... you know, Commissioner, you've been there for a while. I know you haven't been Commissioner for a long time, but you've been a Deputy Commissioner for a very long time. I'm you've got to... you've got to be able to turn around and say "no" and don't pass these numbers on to us, uh, without raising a very big, red flat and say, "Look, you know, I'm a very experienced fire official here in the city of New York, and I know when I'm being scammed." We're

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

being scammed, right? I mean, it's not just me
saying that.

Uh, n... you're COMMISSIONER KAVANAGH: definitely not. There is really no comparison between a private home, as you mentioned, and a firehouse. Uh, it is much more akin to an industrial kitchen that you might see in a restaurant or a factory or facility. So, you know, as Lizette Christoff mentioned, there are also a number of things that go along with the age of our buildings. They are quite old, many of them well over 100 years old, and require substantial work to be done when any sort of renovation is underway, and, you know, there is 50 people living and working 24-by-7 in these houses, and what is put in is really industrial in grade and is meant to, you know, last for a very long time. So that is where the expense comes from. not know if Commissioner Christoff wants to add anything to that, but you... we are most certainly not giving you inaccurate numbers.

COUNCIL MEMBER YEGER: I... I... with respect, I think that... uh... if... if you told me that \$1.2 million paid for a brand-new firehouse. You know, everything in it was going to be brand new, they were

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

going to replace the doors, give it a whole paint job, and the whole thing, that is fine, but to just say for a kitchen... /for a kitchen/... I don't care what you're putting... the stuff's got to be gold-plated for it to come out to that kind of money, and I would just say, like you know... (crosstalk)

SERGEANT AT ARMS: Time expired.

COUNCIL MEMBER YEGER: ...if you want to convince me, go to the last firehouse where you replaced the kitchen that cost \$1.2 million, send over all the bills. Let us look at them. I mean... I just want to know what people are charging for this stuff because, I... I hate to be the person who says it like this, but I've got a guy who can come to any one of your firehouses. You know, I represent a very large district in Brooklyn. I am sure that I can find people in Brooklyn who would happily do a job... a spectacular job... and if it breaks, you know who to go to... you know, for far less than \$1.2 million. I... you know... I... not to blame you for another department, but I am the... I represent the home of the \$3 million park bathroom that was installed 3 years ago that isn't working. And I'm not blaming you for that, believe me, Commissioner, it's not your

2 But I'm saying that, you know, these numbers, 3 I... we know they're not real. We know they're not 4 real. So the question is: Who is going to help us get to the bottom of... of ... of proving that they're not real and how we come to what the real number is. 6 7 And if the city is actually writing checks for \$1.2 8 million to do a firehouse kitchen, we ought to know that, and somehow, you know, raise a very big red flag about that, because I just think that that money 10 11 is being wasted. I just don't believe the city is 12 actually paying those numbers. I think that is the 13 number that you tell us, and insert it into the budget, and at some point, you know, I guess maybe it 14 15 is my optimism that hopes that the numbers come in 16 far less than that. But if we are /actually/ paying 17 \$1.2 million for a kitchen in a firehouse, I love... 18 I /love/ the firefighters in my district, and I love 19 them, and I know they live in a (inaudible) 20 firehouse, and I know that we ask of them more than 21 we ask of any other municipal employee. We ask them to all bunk together for a dozen hours at a time. 2.2 2.3 ask... we... we have to give them the facilities to live, to sleep, to eat. We do. I get that. I also 24 25 get that \$1.2 million is not real, and if I went into

17

18

19

20

21

- any firehouse and told them that it would cost \$1.2 2 3 million for a kitchen, they would look at me like I'm 4 out of my mind. So I... I don't know what the solution is, but I do want to flag this in a very 5 public way because I think that... Look, I'm not a 6 7 Commissioner. I'm not a bigshot here, and I... I 8 think that, you know, it's something that... that your department needs to... you know, if it's not you doing it, raise the red flag on those who are. 10 11 it's not really a question. It's just, kind of a 12 comment, but I did want to say it out publicly, 13 because I've had these... these e-mails exchanged 14 with your agency in private, and I... and I think 15 that, you know, it ought to be aired, because these 16 numbers are just not real. They can't be.
 - That's it. Uh... thank you very much for Mr.

 Chairman and Chair. I'm not asking for an answer,

 because I don't think there is one right now, but I

 did want to flag this in public. Thank you very much

 Commissioner. It's good to see you.
- 22 COMMISSIONER KAVANAGH: It's good to see you too.
- 23 COMMITTEE CLERK: Thank you Council Member.
- Next, we will turn to Council Member Farias followed
- 25 by Council Member Carr.

2.2

2.3

2 | SERGEANT AT ARMS: Starting time.

COUNCIL MEMBER FARIAS: High. Good morning everyone. I do not want to belabor the point that my colleagues have brought up. I also was here to just ask some general questions about the capital budget process. Um, I too have a... as a new member, have a...

COMMITTEE CLERK: Council Member? (crosstalk)

COUNCIL MEMBER FARIAS: ...a generator upgrade...
(crosstalk)

COMMITTEE CLERK: Council Member? You just... (crosstalk)

COUNCIL MEMBER FARIAS: ...unreasonable requests, but the amounts also were astronomical for, um, what I assume someone who is not a contractor or anything like that, but what I can see is really big numbers in comparison to the capital budget that I have to serve, you know, 200,000 people in Council District 18, and so any assistance or any additional information that you do have, Commissioner, in helping us with that breakdown, um, or better understanding this process or contracting process that you can lead us on that we can rectify would be helpful,

2.2

2.3

Um, and then I guess the only question that does come to mind, and sorry if this is already like listed out in the Mayor's budget, but when we are looking at the capital budget for the Fire Department as a whole, city-wide, are these individual capital firehouse requests lumped into a larger request for the city to see if they get met? And additionally, were requested per firehouse for district to support the larger requests, or does each firehouse have to lean on each individual member for their capital requests?

COMMISSIONER KAVANAGH: Um, they do not need to lean on the individual, Council Member. We do bundle our capital needs, and we submit them to the Mayor's office, and, uh, as you may have heard at the top, but if not, we can go over it again, we got one of our most substantial and most important capital needs were met by the Mayor's office this year to replace apparatus floors, which were really, you know, operationally essential. So this is just above and beyond when we come to the Council Members, you know, both... I know that there is a desire by some of you to fund some of the houses in your district, and I know some of you are very close to your firehouses,

2.2

2.3

and these are things that, you know, potentially in future years, as we... as things age and things become operationally critical, certainly that, um, the Mayor's office funds. You know, this is just something that is above and beyond, and often is at the interest of the Council Members and us to meet the needs of the local firehouse on a grassroots level.

COUNCIL MEMBER FARIAS: Okay.

COMMISSIONER KAVANAGH: So it's... it's not something, where if you don't fund it, um, you know, we're not going to get those needs met eventually. And, as we've discussed here, it is a really complex process, and you know, it can seem... I know it can seem like a lot of money for some of these things, but you know, I would be happy offline both to walk you guys through the process, but also to walk you through, you know, with some of your local firehouses so you can see what we are talking about. You know, I think it would help to just see the size and how substantial some of these things are that we do, so you can understand why at least... they are on another scale. I know you are going to have questions about the process, and certainly we can go

2.2

over that, and anywhere we can find efficiencies, we are happy to work with the Council on, but we are also happy to walk you through so that you can see some of the things we are pitching to your office, what the... the scale of what they really are in side of a firehouse.

COUNCIL MEMBER FARIAS: Yeah, absolutely. I will definitely take you up on that. Obviously, for me, when... when I'm looking at capital requests, something like a generator seems a higher priority than a kitchen upgrade, even though I understand the point of folks being there for such long hours, not really making it home. Like, all of it seems necessary, but as my colleague, Council Member Yeger, stated: I don't want to... I don't want to be too eager in the beginning when maybe there are other creative ways we can look at it, and that I would love to talk offline about that. So thank you for following up with your response, and I... I look forward to offline conversations. I will give the rest of my time back.

COMMITTEE CLERK: Thank you Council Member.

Next, we will turn to Council Member Carr.

SERGEANT AT ARMS: Starting time.

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

COUNCIL MEMBER CARR: Thank you so much to Chairs

Brannan and Ariola for convening this crucial hearing

on the Executive Budget. Commissioner, good to see

you.

Um, my question relates to the fifth man. we talked about that earlier in the hearing. You know, 2 of the 20 that have the fifth man currently are on Staten Island. They are both in the North Short of the borough. So that leaves a significant amount of territory on Staten Island, uh, without an engine company that has the fifth man. And while admittedly we are not nearly as dense as our sister boroughs, we are rather large. Right? It takes companies a long time to get across it. And while a fifth man does not get an engine company there sooner, it does not increase their response times once they get on site. So I'm just curious, you know, again, what are the criteria for what made the 20 be selected as they are. When was the last time you guys made an assessment about maybe adding to that, um... and... and I'd love to hear you're responses.

COMMISSIONER KAVANAGH: I'll let Chief Hodgens answer that.

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHIEF HODGENS: The 20 engine compkanies... that was decided in collective bargaining with the U.F.A. and the city. You know, in Staten Island, which his where I live, you know... we... the engine companies with five firefighters have those unique, uh, situations I spoke about earlier, meaning, uh, are in a main area where they may operate alone, or where there are more complex, uh, buildings that require, you know, with difficult hand stretch of the hose line, and a large portion, particularly on the south shore of Staten Island, it is mostly private dwelling homes, one and two stories, which is a relatively... on a scale of different types of hose stretches, what we consider an easy hose stretch of 1 or 2 lengths of hose, as opposed to 6, 7 or 8 lengths of hose in a... in a taller building. So that is, you know, the reason that the 2 that are on Staten Island are where they are. It is based on the geographical and the type of buildings that they respond to.

COUNCIL MEMBER CARR: Okay. I'm just going to go on the record saying I support this effort to put a fifth man in every engine company in the city. I think it is absolutely required. It is only going to make things better. I think Chair Brannan said it

2.2

2.3

best, right? It's been acknowledged that the more firefighters we have on site the better, and I think that is the case no matter the building stock you are generally dealing with. Especially in parts of my district below the Boulevard, you're dealing with building stock that was created under earlier iterations of the building code, and those are not necessarily, you know, as fire safe, as what we've seen constructed in recent years.

I... I want to turn my attention to the capital process like my colleagues. Thankfully, I think there was only one capital ask coming my way this year, and it was met on the admin side as Commissioner Kavanagh referenced, so I thank you guys for your advocacy on that. But in terms of your process, is D.D.C. sort of your contracting partner when you do your capital work, or is that something that you guys do on... on your own.

COMMISSIONER KAVANAGH: It depends on the size of the project. We do a lot of it on our own, but D.D.C. is involved for larger builds.

COUNCIL MEMBER CARR: So in terms of D.D.C., are they going to be involved in the kind of projects

Council Members Farias, Yeger, and Holden were

2.2

talking about, or is that going to be more an inhouse kind of job? What... what... at what... what's
the tipping point here?

COMMISSIONER KAVANAGH: Uh, Lizette can discuss the threshold. I do not think that they are involved in anything that we just mentioned here.

COMMISSIONER CHRISTOFF: Yeah. Usually the component projects... like if we are talking about doing just doing part of the building, so, um, kitchens, floors, windows, that sort of thing, is usually done in-house by the Fire Department. Our D.D.C. projects tend to be when it is an entirely new building... full construction from you.

COUNCIL MEMBER CARR: Okay. Well, I asked because if they were all D.D.C. projects, I think we would know who the "culprit" is that Council Member Yeger was alluding, because frequently when they are involved, it does really increase the cost of the project. So I'm just wondering like, when you do these inventories about, "Okay, this is going to cost, X, Y, or Z," are you just looking at past examples, or... or, what is the actually kind of the drill-down details for you to arrive at those figures.

estimates that are provided are based on prior examples. Um, so they are based on what our actual experience has been. Um... as I mentioned earlier, I mean, a lot of cases what seems like a relatively small component project grows to be a much larger project, given the age of our facilities, the potential for abatement, and the complicated phasing we must do to ensure that we are not disrupting the field. Uh, so all of these things contribute, but we are happy to have, you know, continued offline conversations to go into some of those details on why specific projects have, um, have come in at what seems to be relatively high prices.

SERGEANT AT ARMS: Time expired.

COUNCIL MEMBER CARR: Thank you Commissioner.

COMMITTEE COUNSEL: Thank you Council Member.

19 Next we will turn to Council Member Brewer.

SERGEANT AT ARMS: Starting time.

21 COUNCIL MEMBERS BREWER: Thank you very much.

22 I'm sorry, I was on a long Zoom. So I tried to

23 listen as much as I can. I have 2 questions, and I

24 think the chair knows one of them. So, certainly,

25 and if this has been asked, you can say, "Gail,

2	forget it." So, it's my experience, because of lack
3	of inspectors, that it is hard to get a new building
4	or daycare center inspected. It takes months. I'm
5	wondering what the status is of hiring for those
6	jobs. These are folks to have to say that this
7	building is okay by the Fire Department. I think
8	what happened was during the pandemic, there wasn't a
9	lot of building, and then all of the construction
10	projects came due during a relatively short period of
11	time, so I get it. But, you know, you have nothing
12	but complaints from the building industry, the
13	developers, the daycare centers, and so on. Number
14	one. Number two, just what I was hearing a few
15	minutes ago. So I've been asked in 2 fire stations
16	on the Upper West Side pay for, I think it's a
17	boiler. Whoa it's I can't do the whole thing.
18	It's a big, big (inaudible). So I will do some. But
19	then what happens is there's is there some other
20	way that the you know, you don't want this money
21	sitting around forever. How does that work in terms
22	of the balance of that money? I can ask you know,
23	you can ask the Speaker, you can try different
24	things. But I want to know from F.D.N.Y.'s

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

perspective, if a Council Member puts in some, is
there some hope for getting the project done?

Thank you very much. Those are my 2 questions.

COMMISSIONER KAVANAGH: Um, sure. We did touch on the inspections earlier, but I will go over it briefly if that is okay with you. So, you know, we are... I think you and I have spoken about some of these locations, and we share that frustration. administration has been incredibly supportive in helping us get to a place where our backlogs are resolved, and we can do those inspections in a shorter turnaround time. There is basically, you know, 3 parts of it. One is hiring. Right now, we are under a head count, and a lot of those titles are really hard to recruit, and so the Administration has really put us together in a working group with our... our... you know, other agencies to find ways to get people into those titles, so we can lower those inspection times, and that's critical. Another piece is technology. We finally moved to an electronic system, and that is going to not only give transparency to the business owners for what they need to do and when, but it will also help us find, you know, more efficient ways to conduct our business

process. And then the last is customer service. You		
know, we're putting resources into a customer service		
unit in the department. We have actually been out		
for small business week, actually bringing our		
inspectors out to the small businesses to let them		
know, you know, who is going to come inspect, what's		
going to happen when they inspect, to help get them		
ready, and to give them a resource for, you know,		
where to reach out when they do feel like there is a		
delay impacting their business, or they are not sure		
what they need to cure in order to pass. So, you		
know, S.B.S. has been working hand-in-hand with us or		
that. So I do think you'll see a difference in the		
backlog over these, you know, next few months.		
COUNCIL MEMBERS BREWER: Okay. And then, just in		

COUNCIL MEMBERS BREWER: Okay. And then, just in terms of the boilers, and the vast cost. I put in some, but I do not know if it is going to help.

COMMISSIONER KAVANAGH: Yeah, Lizette.

COMMISSIONER CHRISTOFF: Yeah, so we didn't have some funding for component renovations at our facilities, so any... any additional funds are helpful in trying to get to fully funding some of those projects. I mean, with the funding we have, we have to prioritize, um... so having... having

Fire Science, and a lot of blacks are graduating from

25

2.2

2.3

there. Don't keep them on the waiting list. Don't deny them physical assessments. This is a way we can get more blacks on the Fire Department. We got one or two already in my district, but we have a whole high school there, and we've got to deal with this racism. It's just been far too long. So I appreciate that. And thank you, Mr. Chair, for me just mentioning my High School of Fire Science. And they're graduating very successfully with high grades and high scores after they graduate on the fire test. Thank you.

COMMISSIONER KAVANAGH: I appreciate you bringing up the high school. It's an incredible organization and exactly what you mentioned is true. It is an incredible source of black diversity for the Fire Department. They will not be... I can assure you that they will not be kept from the list in any way, shape or form. I'd actually love to talk to you at some point about the expansion of the high school program, which I think is really effective.

COUNCIL MEMBER BARON: I'd be glad to do that.

COMMISSIONER KAVANAGH: Okay.

COMMITTEE COUNSEL: Back to you Chair Baron...

25 uh, Chair Brannan. Sorry.

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

CHAIRPERSON BRANNAN: Thank you Counsel.

Okay, so we are going to make sure we, uh, get a followup letter sent for anything that... uh.. the Chair and I... the Co-Chair and I felt were not sufficiently answered today. I think, you know, we want the... The Council wants the F.D.N.Y. to consider them... us partners, right? We want, uh, the F.D.N.Y. to be as strong as they can be, and to have everything that they need, and we want to be partners with you in the fight for E.M.S. pay parity, partners with you in getting that fifth man restored, the procurement reform and the capital issues that my colleagues mentioned, the diversity in recruitment. Certainly, we are invested in how BEHERD is further rolled out across the city, and we want... the Council wants to be partners in all of these things. We understand that a lot of these issues are precluded by collective bargaining, but we can't just shrug our shoulders and surrender to that. There are very important issues that need to be taken care of here, that I think the majority of New Yorkers would support. Certainly, in terms of the E.M.S. pay parity.

2.2

2.3

So we appreciate your time today. I thank all of my colleagues who joined us, and my Chair,

Councilwoman Ariola...

CHAIRPERSON ARIOLA: I ask for your indulgence.

CHAIRPERSON BRANNAN: Sure.

CHAIRPERSON ARIOLA: I had three (inaudible).

CHAIRPERSON BRANNAN: Sure. Go ahead.

CHAIRPERSON ARIOLA: So I just want to make sure, just to piggyback on what Chair Brannan is saying, we really do need to have the responses to the questions here sent in a timely fashion by the deadlines, and I'd especially like to see the information send in writing to Deputy Speaker Ayala regarding the bariatric ambulances.

One of the questions that I was very much interested in and wasn't asked is: Was the current status of firehouse facility upgrades to accommodate female firefighters?

COMMISSIONER KAVANAGH: Um, so every firehouse has facilities for female firefighters. Then, in addition to that, which I think is important for the long term, we have put into our specifications for any facility renovations, specific specifications for female firefighter facilities, especially larger

2	ones. In some cases, those can only be accommodated
3	via a gut renovation of the house, so what we've done
4	is had a short-term, a medium, and a long-term plan.
5	In the short term, there is a facility for every
6	female firefighter. In the medium term, when a
7	female firefighter is assigned somewhere, we actually
8	go in operations as a personal walkthrough and make
9	sure that that facility has everything that that
10	person would need, and we do some work if there is
11	not everything they need there, and then in the long
12	term every time we renovate a firehouse, a female
13	facility will be a part of that renovation.
14	CHAIRPERSON ARIOLA: Okay great. And just a
15	final followup is on the lithium battery fires.
16	Just in those those areas, uh, the 60 fires,
17	like how many of those incidences with the fire were
18	compliant with the regulations that had been passed?
19	COMMISSIONER KAVANAGH: Um, that I don't have in
20	front of me. I'd have to break it down for you.
21	CHAIRPERSON ARIOLA: Okay.
22	COMMISSIONER KAVANAGH: Yeah is it which
23	regulation are you specifically referencing, so we

can break it down correctly?

2.2

2.3

2 CHAIRPERSON ARIOLA: Alright... was it 22? Let's 3 see.

COMMISSIONER KAVANAGH: So you know, while you're looking, the two things we generally look for when we are investigating these fires were were they using a proper charger, you know, the charger that came with the bike, and were they overloading an outlet, and then were they using the batteries that came with the bike, or were they using an aftermarket battery, so those are two things we look for, because those are things we can do education around.

CHAIRPERSON ARIOLA: So it was Local 147. And, uh, so... which is... which states exactly what you were saying. So I just would like it broken down with those 60 fires, you know, how many of those residences and/or commercial buildings that had a fire because of the lithium batteries were compliant.

COMMISSIONER KAVANAGH: Yeah, we'll break it down for you.

CHAIRPERSON ARIOLA: Thank you.

COMMITTEE COUNSEL: And we... we just want to the Chair to make sure we recognize Council Member De La Rosa had joined us as well.

COMMITTEE ON FINANCE

CHAIRPERSON BRANNAN: Thank you Counsel. Um, thanks to all my colleagues. Thank you Chair Ariola. Malcolm, Thank you so much, everyone who worked behind the scenes on this first Executive Budget hearing. Acting Commissioner Cavanagh, and the deputy chiefs that joined us today, we appreciate this partnership, and we will certainly be talking more as we head into further negotiations. With that, I will adjourn this hearing. Thank you.

[Gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 31, 2022