CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING
AND FRANCHISES

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January 21, 2022 Start: 10:13 a.m. Recess: 11:26 a.m.

HELD AT: Hybrid Hearing - Council Chambers

City Hall

B E F O R E: Kevin C. Riley

Chairperson

COUNCIL MEMBERS:

Shaun Abreu

Erik D. Bottcher
David M. Carr
Kamillah Hanks
Farah N. Louis
Francisco P. Moya
Lynn C. Schulman

A P P E A R A N C E S (CONTINUED)

Nick Martin Rudin Management Company

Melanie Meyers Fried Frank

Ellen Lehman Fried Frank

Amy Garlock Skidmore, Owings & Merrill LLP

Ryan Pukos Grand Central Partnership

Frank St. Jacques Akerman LLP

Jamie Weisman [sp?] Applicant

Ron Schulman

Bishop Mitchell Taylor

Oresa Napper-Williams Not Another Child

Victoria Cameron on behalf of Bishop White

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UNIDENTIFIED: Welcome ladies and gentleman to today's hybrid hearing of the New York City Council's Committee on Zoning and Franchises.

Let's see. To minimize disruption please turn on your video-- I'm sorry. Please, panelists, please turn on your video. To minimize record-- to minimize disruption please silence your electronic devices, and if you wish to submit testimony you may do so at landusetestimony@council.nyc.gov. Thank you very much. We are ready to begin, Mr. Chair, whenever you are.

CHAIRPERSON RILEY: Good morning, and welcome to the first meeting of the subcommittee on Zoning and Franchises of this session. I'm Council Member Kevin Riley, Chair of the Subcommittee and I'm excited to get to work today on the first round of hearings with my fellow Subcommittee members. Today, I am joined remotely by Majority Leader Powers, Council Member Moya, Council Member Abreu, Council Member Hanks, Council Member Carr, Council Member Schulman, Council Member Barron, and Council Member Louis. Today, we will hold a public hearing on proposals for special permits for 415 Madison Avenue in Manhattan, and a rezoning proposal for 749 Van

3 recognize the Subcommittee Counsel to review the

4 hearing procedures.

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COMMITTEE COUNSEL: Thank you, Chair I am Angelina Martinez Rubio [sic], Counsel Rilev. to the Subcommittee. Member of the public viewing-members of the public, sorry, wishing to testify were asked to register for today's hearing. If you wish to testify and have not already registered, we ask that you please do so now by visiting the New York City Council website at www.council.nyc.gov/landuse to sign up. Members of the public may also view a live stream broadcast of this meeting at the Council's website. As a technical note for the benefit of the viewing public, if you need an accessible version of any of the presentations shown today, please send an email request to landusetestimony@council.nyc.gov. When called to testify, individuals appearing before the Subcommittee will remain muted until recognized by the Chair to speak. Applicant teams will be recognized as a group and called first, followed by members of the public. When the Chair recognizes you, you microphone will be unmuted. Please take a moment to check your device and confirm that your mic

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 6
2	is on before you begin speaking. Public testimony
3	will be limited to two minutes per witness. If you
4	have additional testimony you would like the
5	subcommittee to consider or if you have written
6	testimony you would like to submit, instead of
7	appearing, here before the Subcommittee. You my
8	email it to landusetestimony@councicl.nyc.gov.
9	Please indicate the LU number and/or project name in
10	the subject line of your email. During the hearing,
11	Council Members with questions appearing remotely
12	should use the Zoom raise hand function. The raise
13	hand button should appear at the bottom of either
14	your participant panel or the primary viewing window.
15	Council Members with questions will be announced in
16	order as they raise their hands, and Chair Riley will
17	then recognize members to speak. Witnesses are
18	requested to remain in the meaning until excused by
19	the Chair, as Council Members may have questions.
20	Finally, there will be pauses over the course of this
21	meeting for various technical reasons, and we ask
22	that you please be patient as we work through an
23	issues. Chair Riley will now continue with today's

agenda items.

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CHAIRPERSON RILEY: Thank you, Counsel.

To begin today's meeting I will now open the public hearing on pre-considered LU items under ULURP #C210453ZSM and C210454ZSM relating to the 415 Madison Avenue proposal in Majority Leader Power's district in Manhattan. This is an application for two special permits, one to generate a floor area bonus for the provision of a public concourse at the ground floor of a proposed new office building, and two, a special permit to waive East Midtown height and setback rules and certain other sub-district requirements. These actions will facilitate a new commercial office building at the corner of Madison Avenue and East 48th Street. For anyone wishing to testify on this item, if you have not already done so, you must register online and you may do that now by visiting the Council's website at council.nyc.gov/landuse. I would now like to allow Majority Leader Powers to give any remarks about this project.

COUNCIL MEMBER POWERS: Thank you. And first of all, a very big congratulations to my friend and my colleague, my new Chair Kevin Riley. He takes over one of the most important committees here in the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES City Council, but also for the City of New York in 2 3 the sense that it is all about the future of the 4 City, the housing that we build, the ability to transform Midtown and do much more here in the City. This is a really important part of the City Council. 6 7 I know that Chair Riley is going to do an absolute great job at this. Congratulations to him, and of 8 course, to all my new colleagues who are here joining this committee for the first time. A very big 10 11 congratulations. I'm very excited to have you all 12 here also joining what is a very, very important part of City Council and a part of the future of this 13 14 city. So with that being said, I am the City Council 15 Member Keith Powers. I am the member overseeing this project here, 415 Madison Avenue, and I just want to 16 17 talk a few-- for a few minutes just about the 18 project, and also of course, the importance of the 19 East Midtown corridor and the rezoning. 20 starters, this project itself is part of -- comes out of the East Midtown rezoning which was passed a few 21 years ago under my predecessor Dan Garodnick who's 2.2 2.3 now, as many of you know, the new Chair of the City Planning Commission. Under that rezoning they looked 24

at Midtown and wanted to transform East Midtown and

five million dollars of public ground improvement

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 10 2 funding as well, as part of this project to do 3 sidewalk expansions, plazas, close [sic] streets, you 4 name it, in this east Midtown area. This project [inaudible] forward and some of the special permits they're asking for also allow for extra circulation 6 7 space in this area so pedestrians can more freely 8 flow through the area and provide some changes to the actual size and shape of the building, which I think would be helpful. It's also-- while it's not a--10 11 it's not nearly the size of some of the projects that come forward. It's also another additional piece of 12 13 the puzzle when it comes to east Midtown for 14 providing additional space to different types of 15 tenants that are going to be located near, and also 16 just represents an investment in area that just 17 really needs it right now. I just will say I'm 18 supportive of the project. I have questions I will 19 ask throughout this, but generally it's a 20 straightforward project with a few proposals here to make it better, and I think-- I want to thank the 21 applicant who's here today for their work and their 2.2 2.3 honest engagement as we've had changes or needed to have questions with them as well. I think it's a 24

good piece of the puzzle when it comes to investing

CHAIRPERSON RILEY: Thank you so much,
Majority Leader Powers. We have just been joined by
Council Member Bottcher. Counsel, please call the
first panel for this item.

COMMITTEE COUNSEL: Chair Riley, and apologies to the Council Members, I think we're having some audio issues. The first panel for this item will be Nick Martin, Melanie Meyers, Amy Garlock, Ellen Lehman.

CHAIRPERSON RILEY: Counsel, please administer the affirmation.

COMMITTEE COUNSEL: Applicants, can you please raise your right hand and state your name for the record?

NICK MARTIN: Nick Martin, Rudin Management.

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 12
2	MELANIE MEYERS: Melanie Meyers, Fried
3	Frank.
4	ELLEN LEHMAN: Ellen Lehman, Fried Frank.
5	AMY GARLOCK: Amy Garlock, SOM.
6	COMMITTEE COUNSEL: Do you affirm to tell
7	the truth, the whole truth, and nothing but the truth
8	in your testimony before this Subcommittee and in
9	answer to all Council Member questions?
10	NICK MARTIN: I do.
11	MELANIE MEYERS: I do.
12	ELLEN LEHMAN: I do.
13	AMY GARLOCK: Yeah.
14	CHAIRPERSON RILEY: Thank you. When you
15	are ready to present your slideshow, please say so.
16	It'll be displayed on a screen and slides will be
17	advanced for you by our staff. For the benefit of
18	the viewing public, if you need an accessible version
19	of the presentation please send an email request to
20	landusetestimony@council.nyc.gov. Once again, that
21	is <u>landusetestimony@council.nyc.gov</u> . And now the
22	applicant team may begin. Panelists, as you begin,
23	I'll just ask you please restate your name and

organization for the record. You may begin.

2 NICK MARTIN: Great, good morning

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3 everyone. My name is Nick Martin, Senior Vice

4 President at Rudin Management Company, and we're

5 excited to be one of the first, or the first project

6 to present to this new subcommittee in council.

7 Congratulations to Chair Riley and all the

8 subcommittee members, and thank you Majority Leader

9 Powers for that intro. We've had the fortune of

10 working with the Council Member on this project for

11 | the past two and a half years. So, thank you for

12 making yourself available and you know, your feedback

13 | that has helped make this a better project. I'm

14 | joined today by Melanie Meyers and Ellen Lehman from

15 Fried Frank and Amy Garlock from SOM, who's our

16 architect, to help present the project. So, let's

17 | jump in. If you could please bring up the

18 | presentation. [inaudible] the Council Staff able to

19 | bring up the presentation?

20 CHAIRPERSON RILEY: Yes, Nick, just give

21 us one second, okay?

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22 NICK MARTIN: Sure. Okay, perfect, thank

23 you. So, here you'll see an initial rendering, and

24 we believe that 415 Madison is a thoughtfully and

beautifully designed building that meets the many

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 14 goals of the Midtown East rezoning that Majority 2 3 Leader Powers was talking about in his intro. If you 4 can go to the next slide, please. You'll see here that 415 Madison is centrally located within the Greater East Midtown District. It's on the northeast 6 corner of Madison Avenue and 48th Street in blue. 7 Next slide, please. A key factor in our design of 8 the building was its connection to transportation. On this slide you'll see its proximity to Grand 10 11 Central Station and also the new eastside access. The shaded red area is the new eastside access 12 13 concourse which is currently under construction and 14 slated to open at the end of the year, and the red 15 arrows on the left are a series of entrances that 16 will run up Madison Avenue to provide additional 17 access points to eastside access to the north. If 18 you go to the next slide, this is a zoomed-in version 19 and you'll see on the left the entrances in relation to our building 415 Madison. It's important to note 20 that this is the northern-most entrance to eastside 21 access, and the MTA's projections show that roughly 2.2 2.3 25 percent of the eastside access users will be using this northern-most entrance. So that just underscored 24

the importance of having this be a very functional

the Midtown East rezoning was to update the aging

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 16 2 office stock. You'll see the existing building shown It was the Rudin family's fist commercial 3 4 office building, opening in 1955, and it's very 5 emblematic of the aging office stock in East Midtown. It has low floor to ceiling heights and numerous 6 7 interior columns. Next slide, please? And here 8 you'll see some renderings of our proposed building to redevelop the site. It will be a state of the art class A office building. The site is relatively 10 11 modest at about 11,600 square feet, and so what this will produce is a boutique office building that we 12 13 think will really add to the variety of office space in Midtown to cater to small and medium-sized 14 15 businesses. As Councilman Powers noted, it's 16 different than the other types of projects that have 17 moved forward thus far under the East Midtown 18 rezoning, and we do think it will add diversity to 19 the office stock. It will be very important, and 20 which we believe there's demand for currently. 21 Overall, we think it's a very unique, beautiful 2.2 building that thoughtfully balances all of these 2.3 competing demands, modern office space, connection -superior connections to transportation to east side 24

access, and improving the public realm by adding

distinctive public space along Madison Avenue. We were thrilled that Community Board Five, both Land

Use Committee and the full board voted unanimously in support, and we also received positive recommendations from Borough President Brewer and the City Planning Commission. With that, I'm going to

turn it over to Melanie Meyers from Fried Frank to

run through our Land Use actions.

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MELANIE MEYERS: Thank you, Nick, and thank you for having us this morning. My name is Melanie Meyers. I'm with Fried Frank, Harris, Shriver, and Jacobson, and we're Land Use Counsel for the applicant. So, the building that Nick spoke about and shown in these images utilizes a number of mechanisms that were adopted as part of the East Midtown zoning that are geared first to promoting modern, new office space in place of some of the older building stock, and second to introduce

publicly accessible spaces which will enhance the

please. Certain of the mechanisms re administrative

certifications that have already occurred, and these

include certifications that allow for the rebuilding

of overbuilt floor area and the existing building and

broader East Midtown public realm. Next slide,

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3 building, in our case, St. Bart's Church, and with

both cases, these certifications came with a 4

5 contribution to the East Midtown Public Realm

Improvement Fund. The remainder of the mechanisms 6

7 [inaudible] to use the special permits that are

before the Council today. Namely first, a special 8

permit under Zoning Resolution Section 81645, and

this too is to allow for an additional three FAR on 10

11 the site for the inclusion of an amenity known as a

12 public concourse at the ground floor of the building.

13 And second, a special permit under Zoning Resolution

Section 81685 to allow for modifications to the 14

15 street while [inaudible] and height and setback

16 controls to allow for the introduction of the public

17 concourse as well as for modulation of the building

18 form. Next slide, please. As a result of these

19 mechanisms, a 287,200 square foot, 24.6 FAR modern

20 office building would be allowed. A public concourse

will be provided, and approximately 4.7 million 21

dollars added to the east Midtown public realm 2.2

2.3 improvement fund. Of this amount, the public

concourse special permit will allow for 35,000 square

feet of that floor area. The findings for a public 25

concourse special permit focus on the prominence of the space, its contribution and relationship to pedestrian circulation in the vicinity, the amenities contained within the space, transparency, and activation surrounding the space, and the way that the design of the concourse combines with separate elements within the space into a cohesive and harmonious plan. We believe that the public concourse proposed at 415 epitomizes the goal set forth in the special permit, and I would like to now turn it over to Amy Garlock with SOM to describe the design of the public concourse as well as the

building as a whole. So, thank you for your time,

and I'll turn it over to Amy.

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AMY GARLOCK: Thank you, Melanie. Thank you, Nick, and thank you, Council Members for having us this morning. You can advance to the next slide. My name is Amy Garlock. I'm an Associate at Skidmore, Owings and Merrill, and we're the architects for this project. very honored to present this project to you this morning, and I'm going to speak first about the design of the concourse for the first special permit that Melanie mentioned, and then I'll speak more generally about the design of the overall building

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 20 and the two waivers for the second special permit. 2 3 Starting, though, first with the design of the 4 concourse itself and its relationship to the overall plan of the site. We're looking here at a ground floor plan for this project on the northeast corner 6 of East 48th Street and Madison Avenue, and this site 7 in the context of East Midtown is a relatively small 8 site. It's only 11,674 square feet, and so there's a lot of competing demands for the real estate space at 10 11 the ground floor of this site, and we wanted to make 12 sure all of the pieces of the puzzle work together 13 absolutely seamlessly to have the best possible 14 public experience at the ground floor of this 15 building. In the yellow, you can see the access into 16 the concourse for eastside access. The escalators in 17 the center of the plan go down two levels to the 18 eastside access concourse. And as Nick mentioned,

this will be a very well-used access point for the new eastside access Long Island Rail Road.

Additionally, the MTA has estimated that of the people using this eastside access point, 95 percent of those customers will be heading to the north and west. If you advance to the next slide-- and so when we were considering the placement of the public

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enhanced visibility of the access to the transit and

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next couple of slides. We also, here in the darker

the space and these-- the seating here, we intend to

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building.

be reconfigurable to be adaptable to many different kinds of uses for this space and different kinds of social gathering. If you go to the next slide you can see the concourse in the context of the overall building. At the base of the building the concourse is really prominently located on the corner, and this echoes the language of the rest of the building with pieces stepping gradually down to the street, bringing light and air and open green space down to the street as well as part of the identity of this

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UNIDENTIFIED: [inaudible]

If you go to the next slide, please.

AMY GARLOCK: And then you can see at the base of the building this openness really connects down to the street. Next slide, please? And the ability to have this openness and the stepping down at the corners requires a waiver to the height and setback regulations. And to demonstrate the degree to which we are requesting this waiver, we've put the proposed building on the left side of the screen and a building form that is not our proposal, but the building form on the right side does comply with the height and setback regulations for Greater East Midtown, and in contrast to our proposal is actually

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 25 2 taller and has a taller base as well. And so in 3 order to enable the stepping at the base and to more regular -- enable more regular office floor plates 4 5 [sic] at the top of the building, our proposal trades off a little bit of greater bulk at the corners, 6 7 although it does end up being about 30 feet shorter 8 than the complying proposal on the right, but it -- we think tit also really improves the base of the building by stepping down at the corners and bringing 10 11 more light and air to the street at those points. 12 Also, in order to enable the public concourse-- if 13 you advance to the next slide please-- we are 14 requesting a waiver to the retail continuity and 15 street wall [sic] requirements, which along Madison 16 Avenue require retail for 75 percent of the frontage 17 and requires the street wall within 10 feet of the 18 property line along the full frontage. And if you 19 advance to the next slide, please. In order to 20 enable the recess for the public concourse itself 21 along Madison Avenue and to enable the lobby and public concourse uses along Madison Avenue, we are 2.2 2.3 requesting a waiver to both the street wall continuity and retail requirements. If you go to the 24

next slide, please, there's a small diagram

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illustrating the depth of the recess that requires street wall continuity waiver and in the small text along Madison Avenue you can see illustrated the small retail frontage from the interior retail use within the concourse and the areas where we are requesting a waiver on either side. And if you go to the last slide, I just— to summarize here, we really think this is a great project for East Midtown. To echo my colleagues, this is a new kind of office space for greater East Midtown and we think the public concourse and the eastside access are going to be a real amenity to this corner of East 48th and Madison Avenue, and we are happy to answer any questions from Council Members. Thank you very much.

CHAIRPERSON RILEY: Thank you, Amy,

Melanie, and Nick. Just a few questions and then I'm

going to turn it over to Majority Leader Powers. On

slide 21, I believe, I believe it was the one showing

the alternative site Madison [sic]. Would you just

please confirm that this is meant to illustrate

height and setback compliance with respect to the

daylight requirements? If not, could you please

codify?

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AMY GARLOCK: That is confirmed. You're

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CHAIRPERSON RILEY: Okay, regarding the open area, can you talk a bit more about whether and how this phase meets some of the standard POPS [sic] requirements such as seating and lighting, or if not based on those requirements, how did you arrive at the amount of proposed seating, for example?

MELANIE MEYERS: I'll start a little bit, and then Amy, if you want to follow. So thank you for the question. The public concourse special permit was one of the elements of East Midtown. introduced, and -- in a manner to sort of provide some flexibility in terms of the types of spaces that can benefit the East Midtown. It's not subject to the degree of sort of strict rules that you see in a POPS-- for example, for a public plaza, which identifies the number of trees and the number -- in very specific way. The public concourse special permit had a much broader -- more flexibility from a detail standpoint, but with a strong intent on making sure that the space is sort of within the network that they're next to. And so when we thought about it from the standpoint of what elements worked the

1 best for this corner and this part of East Midtown 2 3 and how this element can sort of add to the network 4 as a whole. And you know, so there are these two 5 elements that we were able to use on a relatively small space. One was providing access to the 6 7 Eastside access which freed up-- which not only facilitated access to East Midtown but helped to 8 facilitate and to free up the sidewalk surrounding the site. And we were able to sort of optimize this 10 11 space, the remainder of this space from a seating and amenities standpoint. So, the calculations and the 12 13 number of seats [inaudible] with City Planning and 14 the community and our discussion with everyone, but 15 we sort of started with the broad notion of what would be the best for this corner from a public 16 17 standpoint. Amy, I don't know if you'd like to add? 18 AMY GARLOCK: Yeah, just a little 19 additional detail. You know, we did work quite 20 closely with City Planning on the design, and it takes a lot of the elements from the POPS 21 regulations, which you may be familiar with, and 2.2

different types of seating, for example. We have

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benches with backs. We have benches with no backs.

integrates them into this plaza. So we have three

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We have moveable tables and chairs. We have public artwork. We have some greenery. We have the retail corner activation and all of those came through an iterative design process where we work directly with

7 CHAIRPERSON RILEY: Thank you, Amy. Last 8 question, what can you tell us about any sustainable

design features or systems that will be incorporated

into this project?

City Planning staff.

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NICK MARTIN: Sure. So, you know, we are designing the building up to the highest sustainability standards. We're certainly looking at what will be required under Local Law 97 and other built environment sustainability bills. You know, it's going to be a key aspect in the design. Amy, I don't know if there's anything more specific as SOM is going through, you know, detailed design that you can speak to?

AMY GARLOCK: Sure. I can just say a few things. We're absolutely committed to reducing our carbon, and to that point, in this building we are looking to minimize use of material as much as possible and also we're having the highest performing façade possible. That really is key to energy

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 savings. As Nick mentioned, we are working to make

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3 sure that this building is not just complying with

4 New York Climate Mobilization Act, but going beyond,

5 and the design of the building itself is really

6 thought of with the access to greenery and outdoors

7 and fresh air for all of the tenants, and that's

8 really key to how those small terraces are deployed

9 \parallel at all the levels of the building.

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MELANIE MEYERS: And if I could just add one more thing. One of the requirements for-- these are qualifying buildings under East Midtown-- is actually a higher performance standard that's written into the zoning text, and we of course will be compliant with those controls as well.

CHAIRPERSON RILEY: I would now like to turn to Majority Leader Powers for some questions.

COUNCIL MEMBER POWERS: Thank you.

Thanks, Chair Riley. I have most of my questions answered today, but I just wanted to talk at first, just kind of like a broader question as we're going to be talking a lot about office space in the coming years and we've seen a lot of progress coming through Midtown as we're tackling the sort of question of

I want to just talk a little bit about your

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2 | building, how it fits into the conversation right now

3 about for the future of Midtown and office space.

4 What one might expect in terms of whether we can--

5 | what [inaudible] may look like and some of the

6 challenges here, because obviously it's a question

7 confronting a lot of us right now as we're

developing, building new office spaces [inaudible]

9 there's some fluctuation in expectations.

NICK MARTIN: Yeah, I'd say those are great questions. So what we're seeing in the -- just starting kind of broad picture in the market right now, is there is certainly a flight to quality, newer, class A buildings. And speaking of East Midtown, I already I think that's the foresight of the Council in passing out legislation was how do you modernize those office buildings. And this is one case where right now we have essentially an obsolete, uncompetitive office building, particularly in this environment and what we've gone through the past, you know, two years. Yea; there's very limited demand The project that we're proposing, you know, I think does -- there's two things that I'm thinking of off-hand, right? One is clearly, you know, that modern class office building that's designed as Amy

1 2 was just talking about with everything that folks are 3 looking for in terms of health and wellness and air 4 quality, you know, connection to greenery outdoor 5 space, you know, from the tenants perspective but also from the public realm perspective with the 6 7 public concourse. The second, which I talked a 8 little bit about in the intro, what's unique about this project particularly in East Midtown is it is-it will be a boutique office building. The floor 10 11 plates, you know, plus or minus depending where you 12 are in the building of 10,000 square feet are likely 13 to attract, you know, -- tenants may take a floor, 14 maybe two, and so what you're looking at there are 15 smaller, medium-sized businesses as compared to some 16 of the other larger full-block buildings who are, you 17 know, one company redeveloping a site. Here you'll 18 have a variety of office space that will bring in 19 different types of companies, and you'll have what we

COUNCIL MEMBER POWERS: Got it. And just one last question and then I'm going to hand it back. So, [inaudible] along, but construction timeline, can

expect a building where each floor or every other

floor will be a different company, you know, to add

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to that office stock.

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you give us a sense of what the process and timeline

will be from start of construction, demolition. I

think you're starting demolition already, but gives

us a sense of timeline here?

NICK MARTIN: So we have largely

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completely interior demo. If you go by the site right now you'll see the sidewalk shed and other materials to prepare the building for full demo.

We've not started full demo yet. We expect to shortly. Once we do, that will take approximately seven months. Once we're complete with demo from start of foundations up to full occupancy is expected to take 50 months.

COUNCIL MEMBER POWERS: Five, zero, 50, right?

NICK MARTIN: Five zero,

COUNCIL MEMBER POWERS: Okay, got it.

Alright, I had most of my questions answered already,
but appreciate you guys doing the presentation here
and thanks to Chair Riley for your time, and good
luck with the rest of the hearing here today.

CHAIRPERSON RILEY: Thank you, Majority
Leader. I now would like to invite my colleagues to
ask any questions if they have. If you have any

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 34 2 questions for the applicant panel and are joining us 3 remotely, please use the raise hand button on the participant panel. Counsel, are there any Council 4 5 Member questions? COMMITTEE COUNSEL: No, Council Member 6 7 questions. 8 CHAIRPERSON RILEY: With there being no 9 questions for this applicant panel, this panel is excused. Counsel, are there any members of the 10 11 public who wish to testify on 415 Madison Avenue 12 proposal? 13 COMMITTEE COUNSEL: We have one person to 14 testify. And apologies for the feedback on the 15 audio. 16 CHAIRPERSON RILEY: For any member of the 17 public here to testify, please note that witnesses 18 will generally be called for -- called in panels of 19 four. If you are a member of the public signed up to 20 testify on 415 Madison Avenue proposal, please 21 standby when you hear your name being called and 2.2 prepare to speak when I begin to call your name. 2.3 Counsel? COMMITTEE COUNSEL: We have one member, 24

Ryan-- I'm trying to confirm, Chair. I think--

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 35 2 sorry, Chair Riley. We'll still having some feedback 3 issues. Can you hear me okay? 4 CHAIRPERSON RILEY: Yes, yes, we can hear 5 you. COMMITTEE COUNSEL: Okay, so I think I 6 7 just need to use the Chamber's mic from now on. Looks like we have one speaker. Can somebody confirm 8 whether we have Ryan-- apologies if I mispronounce your name -- Pukos available to testify? 10 11 RYAN PUKOS: Yes, I'm here. 12 UNIDENTIFIED: Yes, Ryan's here. 13 COMMITTEE COUNSEL: Alright, so we just 14 need the timer, Sergeant, for Ryan. 15 SERGEANT AT ARMS: He can start when he's 16 ready. 17 RYAN PUKOS: Thank you. Good morning, 18 Committee Members and Chair. My name is Ryan Pukos 19 and I'm speaking on behalf of the Grand Central 20 Partnership. The Grand Central Partnership is a business improvement district serving an 21 approximately 70-square block area in the Midtown 2.2 2.3 East surrounding Grand Central Terminal. As one of the world's largest bids, serving a district with 73 24

million square feet of commercial, residential, and

commercial infrastructure with a modern, efficient,

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 and sustainable Class A office building, one of the

37

3 most critical goals of the 2017 Great East Midtown

4 rezoning. The new building will help attract and

5 retain world class talent of businesses that seek new

6 construction and flexible office space. For these

7 reasons, we support the new development of 415

8 | Madison. Thank you.

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CHAIRPERSON RILEY: Thank you, Ryan, for your testimony. Are there any other Council Members with questions for this panel? If you're joining us remotely, please indicate by using the raise hand button. There being no questions for this panel, this witness panel is now excused. Thank you.

COMMITTEE COUNSEL: Chair Riley, I'm just trying to confirm whether we have any more witnesses for this item. No more members of the public signed up to testify, Chair Riley.

CHAIRPERSON RILEY: Thank you, Counsel.

There being no members of the public who wish to testify on Pre-considered LU items under ULURP number, excuse me, C210453ZSM and C210454ZSM for the 415 Madison Avenue proposal. The public hearing is now closed and the items are laid over. I will now open the public hearing on LU number three and four

2 relating to the 749 Van Sinderen Avenue rezoning

3 proposal in Council Member Barron's district in

4 Brooklyn. The applicants seek a zoning amendment to

5 change M1-12C4411-- excuse me, C44L zoning district

6 and the zoning text amendment to map out an MIH area

7 to facilitate a new affordable housing development.

8 Once again, for anyone wishing to testify on this

9 item, if you have not already done so, you must

10 register online and you may do that now by visiting

11 | the council website at council.nyc.gov/landuse. I

12 would like to allow Council Member Barron to give any

13 | brief remarks about this project. Council Member

14 | Barron?

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15 COUNCIL MEMBER BARRON: Thank you, Chair

16 Riley, and congratulations on your ascension to the

17 | Chair. I'm looking forward to a long positive

18 | relationship with you. This project is around

19 | affordable housing, and you know, we always have to

20 define what affordable is, because it may be

21 \parallel affordable in the minds of other people, but not to

22 the AMI for our district. So, we're in very, very

23 positive talks with the project. It's moving in the

 $24 \parallel \text{right direction.}$ There are a few things that still

have to be settled and discussed like the height and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 40
2	and available for Q&A we have Jamie Weisman, Ron
3	Schulman, Richard Bass, and I believe we're having
4	trouble getting I see him now Bishop Mitchell
5	Taylor. That's the whole panel.
6	CHAIRPERSON RILEY: Counsel, can you
7	please administer the affirmation?
8	COMMITTEE COUNSEL: Applicant panel, can
9	you please raise your right hand and state your name
LO	for the record?
11	FRANK ST. JACQUES: Frank St. Jacques,
12	Akerman LLP.
L3	JAMIE WEISMAN: Jamie Weiss go ahead.
L4	Jamie Weisman, applicant.
L5	RACHEL EHRLICH: Rachel Ehrlich, Dattner
L 6	Architects.
L7	RON SCHULMAN: Ron Schulman,
L8	COMMITTEE COUNSEL: Do you affirm to tell
L9	the truth, the whole truth and nothing but the truth
20	in your testimony before this Subcommittee and in
21	your answers to all Council Member questions?
22	FRANK ST. JACQUES: I do.
23	JAMIE WEISMAN: I do.
24	RACHEL EHRLICH: Yes.

RON SCHULMAN: I do.

CHAIRPERSON RILEY: Thank you. When you are ready to present your slideshow, please say so. It will be displayed on the screen and the slides will be advanced for you by our staff. For the benefit of the viewing public, if you need accessible version of this presentation, please send an email request to Landusetestimony@council.nyc.gov. Once again, that's Landusetestimony@council.nyc.gov. And now the applicant team may begin. Panelist, as you begin, I'll just ask you please restate your name and organization for the record, and you may begin.

Riley. Thank you Council Member Barron and
Subcommittee Members. Good morning. My name is
Frank St. Jacques. I'm with Akerman LLP. Akerman is
Land Use Counsel for the project. I'm also joined in
this presentation by the project Architect, Rachel
Ehrlich, an Associate Principal at Dattner
Architects. And as noted earlier, we have-- we're
joined by several members of the project team who
will be available for questions after this
presentation, including the applicant, Jamie Weisman.
Ron Schulman of Best Development Group, he's our
affordable housing consultant, Bishop Mitchell

FRANK ST. JACQUES: Thank you, Chair

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C44L commercial zoning district, and a zoning text amendment to establish a mandatory inclusionary redevelopment of 749 Van Sinderen Avenue with a ninestory mixed-use building with approximately 119 income restricted dwelling units and ground floor local retail and community space. Next slide, please? So, on the slide, the map on the left shows the rezoning area shaded in red which is located on the east side of Van Sinderen Avenue between Linden Boulevard to the south, and New Lots Avenue to the north within a M11 zoning district which does not currently permit residential use. Shown on the map on the right, the applicant is proposing to establish a contextual C44L zoning district. The C44L zoning district has the same bulk controls as the adjacent R7A residential zoning district that is mapped directly to the north and extends northward across

new lots avenue. The C44L zoning district does

however require a five foot setback along the 2 3 property line in order to provide for a wider 4 sidewalk and improved streetscape adjacent to the elevated subway lot. So that's the main difference between the C44L and which is designed to be used 6 7 near elevated train lines and BR7A which is mapped 8 directly to the north. Next slide, please. The land uses in the surrounding area are shown on this map. Here you can see that there is mixed-use multi-family 10 11 development directly to the north and to the west which is shaded in orange and then there's also lower 12 13 density residential in the surrounding R6 zoned 14 areas, and that's shown in yellow. The M11 district 15 is shaded in purple and you can see that sort of 16 cutting through the center of the screen. 17 mostly used for railway infrastructure, including the 18 elevated train line that runs along Van Sinderen. 19 Van Sinderen Plaza has a -- which was developed in 20 around 2018 is located directly to the north of the rezoning area in that R7A district that I mentioned. 21 It's a seven-story mixed residential and commercial 2.2 2.3 building, and Ebenezer Plaza, at least the first phase, is located directly to the west in that R7A, 24 R7D zone portion across the train tracks. 25

2	Lots Subway Station serving the L Line is located
3	just to the north of the rezoning area at New Lots
4	Avenue. Next slide, please. So these photographs
5	show the development site, and you can see some of
6	that elevated train infrastructure on the upper left
7	hand side of the screen, and you can see that Van
8	Sinderen Avenue is a relatively narrow street. Next
9	slide, please. The proposed rezoning would
10	facilitate the development of a nine-story quality
11	housing, mixed-use building with approximately 119
12	dwelling units and just over 10,000 square feet of
13	ground floor space for local retail and community
14	use. The applicant is working with local nonprofit
15	organization, Not Another Child, to provide space in
16	the building. Other potential uses include daycare
17	and medical offices. The unit distribution is shown
18	here in the chart on the bottom of the screen, and
19	I'll go over the affordability in the next two
20	slides. I note that we recently changed five studios
21	previously proposed and have changed those into one
22	bedroom units after our most recent discussion with
23	Council Member Charles Barron. Next slide, please.
24	So, the applicant is seeking to develop the building
25	under HPD's ELLA term sheet that targets extremely

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 45 low and low income households and includes a 15 2 3 percent set-aside for formerly homeless households. This chart shows that all the units would be at or 4 5 below 60 percent AMI. We just changed the breakdown to remove the highest income band which was 6 7 previously at 80 percent AMI so that now all the units would be at 60 percent AMI or below. With this 8 breakdown, 19 units are set aside for the formerly homeless at 16 percent of AMI, and the unit breakdown 10 11 and corresponding rents are shown for each income 12 So that's 14 units at 27 percent AMI, 23 units 13 at 37 percent AMI, 17 units at 47 percent AMI, and 45 14 units at 57 percent AMI, and as Council Member Barron 15 noted, we look forward to hearing his feedback on 16 this most recent breakdown and we can work with him 17 to ensure that he and his office are pleased with the 18 breakdown. Next slide, please. So this chart shows 19 the annual income ranges for households at each of 20 the proposed income bands by unit size. So in the last slide we noted that there's 19 units at 16 21 2.2 percent AMI, and you can see the income ranges by 2.3 bedroom type. Again, that's 14 units at 27 percent AMI, 23 at 37 percent AMI, 17 units at 47 percent 24

AMI, and 45 at 50 percent-- 57 percent AMI.

SUBCOMMITTEE ON ZONING AND FRANCHISES 46

note again that the project's affordable housing

consultant is here for questions after this

presentation if needed, and I'll now turn it over to

Rachel Ehrlich of Dattner Architects for the final

two slides of the presentation to discuss the design.

RACHEL EHRLICH: You have been unmuted. Can you hear me okay?

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Next slide, please.

CHAIRPERSON RILEY: Yes, we can hear you, Rachel.

RACHEL EHRLICH: Okay, sorry about that.

Good morning everyone. My name is Rachel Ehrlich.

I'm an Associate Principal at Dattner Architects and we're very excited to be part of this team proposing this rezoning for contextual and much needed affordable family housing development with new ground floor uses to benefit the community. We have two illustrative renderings to share with you today. In this first one, you see a pedestrian view. We're looking roughly north along Van Sinderen Ave. towards New Lots Avenue. You can see in the existing Van Sinderen Plaza at the corner of Van Sinderen and New Lots Ave. It's adjacent to the New Lots Avenue

Subway Station. This illustrative mapping shows a

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 47 2 nine-story building with neighborhood retail and 3 community facility space at the ground floor with eight floors of affordable family housing above. 4 5 Here we see the residential lobby entrance in the foreground on the right side of the bridge. It's set 6 7 back from the street to help distinguish the residential portion from the retail and community 8 facility uses, and notably because of the proposed rezoning, the entire building would be set back in a 10 11 five feet from the properly line which widens the 12 sidewalk, creates some breathing room along Van 13 Sinderen which as Frank noted is a pretty narrow 14 street, and it generates a more welcoming pedestrian 15 experience and streetscape. You can see this creates 16 room for street trees as well as a planted area at 17 the residential entrance. There are two colors of 18 brick opposed to help articulate the mapping and 19 further distinguish between the ground floor uses. 20 The building is proposed to have a highly-insulated façade with brick cladding with some metal trim used 21 at the windows. It will have high performance 2.2 2.3 windows with a very high acoustical rating to limit sound transmission to the apartment units. And 24

you'll note that there are no mechanical openings or

two lines [sic] of the illustrative mapping.

lines [sic] are articulated as interlocking segments

with contrasting materials, and there's a setback of

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SUBCOMMITTEE ON ZONING AND FRANCHISES the upper stories. So levels eight and night are

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slightly smaller setback [inaudible]. A solar [inaudible] pergola is proposed for the main roof to help the building be extremely energy efficient and reduce its offsite energy usage. Here you can see that the base of the building picks up on the-- the existing Van Sinderen Plaza Development and creates a contextual street wall that brings new uses and a lively presence to Van Sinderen Ave with eight levels

of affordable family housing development. I'm happy

to answer any questions about the design, the

[inaudible] or the performance of the building.

CHAIRPERSON RILEY: Thank you, Rachel.

Just a few questions and then I'm going to turn it over to Council Member Barron. Council Member Barron did mention that there were two body—— auto body shops, businesses that will be displaced or relocated. Was there any mutual agreement that you guys made with these two businesses as of yet?

FRANK ST. JACQUES: I'll take that question. The applicant is working with the-- those tenants on a relocation plan. They own-- the applicant has other buildings in their portfolio

CHAIRPERSON RILEY: Okay, will they be very-- will they be far away from where they are originally located right now?

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FRANK ST. JACQUES: I don't have that information in front of me, but we can certainly provide more details as those agreements are reached.

CHAIRPERSON RILEY: Thank you. although this proposed development is 100 percent deeply affordable from the ELLA term sheet, the application maps MIH option one, 25 percent at 60 AMI, and two, 30 percent at 80 AMI. Are there any issues if the Council were to modify to remove MIH option two?

FRANK ST. JACQUES: No, this building would qualify under either MIH option. If there's a preference for MIH option one, which I understand that to be the case, there would be no issues with removing MIH option one-- or excuse me, with removing MIH option two.

CHAIRPERSON RILEY: How quickly do you anticipate being able to close financing with HPD and begin construction? Is there any estimated completion date for the project?

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2 FRANK ST. JACQUES: So, our environmental

3 analysis conservatively estimated 2027 completion.

4 We would have to, you know, work closely with HPD-- I

5 understand their pipeline is quite long-- to get a

6 better answer, but I think, you know, moving forward

7 with the zoning changes is the first critical step,

8 and then we can drill down with HPD on timing.

CHAIRPERSON RILEY: Okay, just one last question. Can you just rethink over the sustainability and resiliency measures that are incorporated in the building design and construction, such as solar panels, wind turbines? Have you also considered building to Passive House efficiency standards?

FRANK ST. JACQUES: Yeah, you know, I'm going to let Rachel answer this question and she can provide all the details in [inaudible]

CHAIRPERSON RILEY: Thank you, Frank.

RACHEL EHRLICH: Project is proposed as a Passive House development, which means that it meets extremely high performance standards for energy efficiency and occupant comfort. So, as I mentioned, there would be no [inaudible] in the units which creates a very high level of indoor air quality

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combined with the fresh filtered air and the continuous exhaust. The building would be highly insulated with high-performance window and high insulation. And so, Passive House buildings had been found to enhance resiliency because in case of the power outage, occupants remain indoors in an insulated building. They can shelter in place. Because the building is so insulated it would stay cool inside in the summer and warm inside in the winter, which is a great byproduct of a Passive House development. So, the combination of a highperformance envelope, high-performance mechanical systems for heating, cooling, and ventilation, solar panels on the roof taken together create a healthy indoor environment, a very low energy project and reduced greenhouse gas emissions in line with the Climate Globalization Act. I'll also add that the units are air sealed form each other, and so in this era of COVID when you're concerned about ventilation and separation, these would be-- these units would be-- have unitized ventilation so they're not mixing ventilation between units, and there would be fresh filtered air at all times. So, Passive House is a

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 53 high standard of performance, and it has many added 2 benefits for health and wellness as well.

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CHAIRPERSON RILEY: Thank you, Rachel. I would like to allow Council Member Barron to ask his questions and give his remarks. Council Member Barron?

COUNCIL MEMBER BARRON: Well, thank you, Chair Riley--

SERGEANT AT ARMS: [interposing] Starting time.

COUNCIL MEMBER BARRON: Chair Riley, you asked a question that we're still going to be negotiating, and that level of affordability as that-- although it is 100 percent affordable, but we're concerned with the same issue that you raised, and I'm sure we'll get there. I'd like the extremely low income pieces there, because in a lot of projects sometimes we really confuse what affordability is for our neighborhoods. This one fits the income band, but it still has to make some adjustments as you stated in your remarks. It's moving in a positive direction. We're going to have another follow-up meeting. I'll get back to you. And I'm really concerned about the auto body shops, because I hear

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 54 2 that they say they're working things. I want to hear 3 from them to see if, you know, how they're feeling about -- and you asked a good question, where will 4 5 they be replaced, where will they be in the community? So those are things that we're working 6 The height, we might want to stay at seven 7 instead of the setback up to nine. We'll be talking 8 more about that. But this project is one of the things that we fight for in our beloved east New York 10 11 community. It is 100 percent affordable, the income 12 band, as we work out the higher end, we'll work that 13 out. And then the greening of the project, the 14 energy of the project, the Passive Houses stuff all 15 fits. And then having Bishop Taylor and other community people who are concerned about services in 16 17 our community, to be a part of that as well. So it's 18 looking good, but we have to look at how they're 19 going to deal with project labor agreements, you 20 know, how much union stuff is going to be involved, 21 and community jobs and things of that nature. this project is headed in the right direction. I 2.2 2.3 think we can probably iron out any small details or important details, you know, before we get to the 24

vote, and we'll get back to you on that. But these

SUBCOMMITTEE ON ZONING AND FRANCHISES 55 are the kinds of projects that we will bring. And I noticed that not too much around it is going to be blocking anything from anyone. We'll look at that, too, if there's any open space gardens or anything like that. So, as it stands now, it's moving in the right direction, and we hope to put some final touches on it in the upcoming days.

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Member Barron. I'm very impressed with the AMIs and the affordability of this building. I just started in the Council last year, but this building is really going to benefit the community. I see it benefitting a lot of members and being very affordable. I know that you had a very— you and your wife had a lot of [inaudible] interest. I just want to continue to praise you upon helping to lower the AMIs amongst the affordability within New York City. Now, I would like to invite my colleagues to ask any questions. I don't know if anybody— Counsel, do we have any Council Member with questions?

COMMITTEE COUNSEL: Apologies, Chair. No questions from Council Members at this moment.

CHAIRPERSON RILEY: There being no further questions, the applicant panel is excused.

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 56 Counsel, are there any members of the public who wish 2 3 to testify on 749 Van Sinderen Avenue proposal? 4 COMMITTEE COUNSEL: Yes, we have two members of the public who signed up to testify. 5 have Oresa Napper-Williams and Bishop Jeffrey White 6 7 [sp?]. Our first speaker will be Oresa Napper-Williams. 8 SERGEANT AT ARMS: Starting time. ORESA NAPPER-WILLIAMS: Good morning. 10 11 I'm Oresa Nappa-Williams, Founder and Executive 12 Director of Not Another Child. I just want to voice 13 Not Another Child's support of the 749 Van Sinderen 14 project. This project--15 CHAIRPERSON RILEY: [interposing] Ms. 16 Williams, I believe you muted. Hold on one second. 17 Go ahead. I'm sorry. 18 ORESA NAPPER-WILLIAMS: 19 CHAIRPERSON RILEY: No, it's alright, go 20 ahead. 21 ORESA NAPPER-WILLIAMS: To have community members-- to have community members to participate in 2.2 2.3 our programs, which is providing therapeutic support to families of homicide victims, which is a great 24

need in the East New York community. And so I just

whole community by replacing a run-down site with

SUBCOMMITTEE ON ZONING AND FRANCHISES 100+ new affordable housing units. In our community,

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4 making a modest wage is scarce. In Brooklyn, over

5 130,000 residents live in public housing that is run-

affordable housing and access to quality living while

down, dilapidated and unsuitable for living. 6

7 housing is not a desire, but rather a need. We are

in desperate need of permanently affordable housing 8

options, and I fully support this project that will

offer better housing solutions for our residents, 10

11 children, and grandchildren. I strongly urge you to

12 consider this project for approval and think of the

13 130,000+ Brooklyn residents who live in NYCHA

14 campuses. Thank you for your consideration.

15 Sincerely, Bishop Jeffrey White. Thank you.

16 CHAIRPERSON RILEY: Thank you, Victoria, 17 and thank you Bishop White. Council Member Barron,

18 do you have any questions for this panel?

19 COUNCIL MEMBER BARRON: Yes, I just

20 wanted to say that I neglected to mention Napper-

21 Williams and Bishop White, they are strong supporters

2.2 in our community. Ms. Williams has been doing a

2.3 fantastic job. We supported her over the years, and

I'm glad that she's supportive of this project, and

Bishop White. I think it is an asset through our

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 59 2 community, and it's good to have these groups and 3 individuals on board with this project. I'll 4 definitely be an asset for our community. Thank you. CHAIRPERSON RILEY: Thank you, Council 5 Member Barron. Excuse me, Counsel, are there any 6 7 Council Members with questions for this panel? 8 COMMITTEE COUNSEL: No, Council Member 9 with questions at this time for this panel. 10 CHAIRPERSON RILEY: Thank you, Counsel. 11 There being no more questions for this panel, this 12 witness panel is now excused. There being no members 13 of the public who wish to testify on LU numbers three 14 and four for the 749 Van Sinderen Avenue rezoning 15 proposal, the public hearing is now closed, and the items are laid over. That concludes today's 16 17 business. I would like to thank the members of the 18 public, my colleagues, Subcommittee Counsel, Land Use 19 and other council staff, and the Sergeant at Arms for 20 participating in today's meeting. This meeting is 21 hereby adjourned. Thank you, everyone. 2.2 UNIDENTIFIED: Thank you, Chairman. 23 [gavel]

SUBCOMMITTEE ON ZONING AND FRANCHISES 60
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date February 11, 2022