

Preconsidered Res. No. 408

By Council Member Dromm

RESOLUTION TO PROVIDE THE AMOUNTS NECESSARY FOR THE SUPPORT OF THE GOVERNMENT OF THE CITY OF NEW YORK AND THE COUNTIES THEREIN AND FOR THE PAYMENT OF INDEBTEDNESS THEREOF, FOR THE FISCAL YEAR BEGINNING ON JULY 1, 2018 AND ENDING ON JUNE 30, 2019, BY THE LEVY OF TAXES ON THE REAL PROPERTY IN THE CITY OF NEW YORK, IN ACCORDANCE WITH THE PROVISIONS OF THE CONSTITUTION OF THE STATE OF NEW YORK, THE REAL PROPERTY TAX LAW AND THE NEW YORK CITY CHARTER.

Whereas, On April 26, 2018, pursuant to the Section 249 of the New York City Charter (the "Charter"), the Mayor of the City of New York (the "Mayor") submitted to the Council of the City of New York (the "Council"), the executive budget for the support of the government of the City of New York and the counties therein (collectively, the "City") for the fiscal year beginning on July 1, 2018 and ending on June 30, 2019 ("Fiscal 2019"); and

Whereas, On May 25, 2018, pursuant to Section 1514 of the Charter, the Commissioner of the Department of Finance (the "Commissioner") delivered to the Council, the certified assessment rolls for all real property assessable for taxation in the City in each borough thereof for Fiscal 2019 a certified copy of which is in the Office of the Clerk of the City pursuant to Section 516, Real Property Tax Law (the "Fiscal 2019 Assessment Rolls"); and

Whereas, On June 14, 2018, the Council adopted a resolution in which the Council computed and certified the current base proportion, the current percentage and the base percentage of each class of real property in the City for Fiscal 2019 pursuant to Section 1803-a(1) of the Real Property Tax Law (the "Current Base Proportion Resolution"); and

Whereas, On June 14, 2018, pursuant to Section 1803-a(5) of the Real Property Tax Law, the Council adopted a resolution in which the Council adjusted the current base proportion of each class of real property in the City for Fiscal 2019, to reflect the additions to, and full or partial removal from, the Fiscal 2019 Assessment Rolls (the "Adjusted Base Proportion Resolution"); and

Whereas, On June 14, 2018, pursuant to Section 254 of the Charter, the Council adopted the budget for the support of the government of the City and for the payment of indebtedness thereof for Fiscal 2019 (the "Fiscal 2019 Budget"); and

Whereas, On June 14, 2018, pursuant to Section 1515(a) of the Charter, the Mayor prepared and submitted to the Council, a statement setting forth the amount of the Fiscal 2019 Budget as approved by the Council (the "Fiscal 2019 Budget Statement") and an estimate of the probable amount of receipts into the City treasury during Fiscal 2019 from all the sources of revenue of the general fund and all receipts other than those of the general fund and taxes on real property, a copy of which is attached hereto as Exhibit A (the "Fiscal 2019 Revenue Estimate");

NOW, THEREFORE, BE IT RESOLVED by The Council of The City of New York as follows:

Section 1. Fixing of Real Property Tax Rates for Fiscal 2019.

a. Determining the Amount of the Real Property Tax Levy.

(i) The total amount of the Fiscal 2019 Budget as set forth in the Fiscal 2019 Budget Statement is \$89,158,064,224.

(ii) The estimate of the probable amount of receipts into the City treasury during Fiscal 2019 from all the sources of revenue of the general fund and all receipts other than those of the general fund and taxes on real property as set forth in the Fiscal 2019 Revenue Estimate is \$61,368,936,224.

(iii) Pursuant to Section 1516 of the Charter, the Council hereby determines that the amount required to be raised by tax on real property shall be \$27,789,128,000, which is derived from deducting the amount set forth in the Fiscal 2019 Revenue Estimate from the amount of the Fiscal 2019 Budget.

(iv) In order to achieve a real property tax yield of \$27,789,128,000 due to provision for uncollectible taxes and refunds and collection of levies from prior years, the Council hereby determines that a real property tax levy of \$29,574,666,070 will be required, calculated as follows:

Not Subject to the 2 1/2 Percent Tax Limitation:

For Debt Service:		
Funded Debt	\$1,969,043,102	

Amount Required for Debt Service and Financing as:

Provision for Uncollectible		
Taxes	\$125,808,589	
Provision for Refunds	\$28,342,640	
Collection of Prior Years'		
Levies	(\$27,634,074)	\$2,095,560,257

Subject to the 2 1/2 Percent Tax Limitation:

For Debt Service:		
Temporary Debt		
Interest on Temporary Debt	\$0	
For General Operating Expenses:		
Funds Required	\$25,820,084,898	

Amount Required for Debt Service and Operating Expenses as:

Provision for Uncollectible		
Taxes	\$1,649,729,481	
Provision for Refunds	\$371,657,360	
Collection of Prior Years'		
Levies	(\$362,365,926)	<u>27,479,105,813</u>

<i>TOTAL REAL PROPERTY TAX LEVY</i>		<u>\$29,574,666,070</u>
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The Council hereby determines that such amount, levied at such rates on the classes of real property pursuant to paragraph (iv) of subsection b below will produce a balanced budget within generally accepted accounting principles for municipalities.

(v) The real property tax levy, net of provision for uncollectible taxes and refunds and the collection of levies from prior years, determined pursuant to clause (iv) above shall be applied as follows:

(A) For payment of debt service not subject to the 2 1/2 percent tax limitation:	\$1,969,043,102
(B) For debt service on short-term debt subject to the 2 1/2 percent tax limitation:	\$0
(C) To provide for conducting the public business of the City and to pay the appropriated expenditures for the counties therein as set forth in the Fiscal 2019 Budget in excess of the amount of revenues estimated in the Fiscal 2019 Revenue Estimate:	\$25,820,084,898

b. Authorizing and Fixing the Real Property Tax Rates.

(i) Assessed Valuation Calculations of Taxable Real Property in the City. The Fiscal 2019 Assessment Rolls set forth the following valuations by class within each borough of the City.

(A) The assessed valuation by class of real property for the purpose of taxation in each borough of the City is set forth below:

Assessment by Class of Property Subject to Taxation for All Purposes					
Borough	All One, Two and Three Family Residential Real Property*	All Other Residential Real Property	Utility Real Property	All Other Real Property	Assessment of Property Subject to Taxation for All Purposes
Manhattan	\$1,056,266,475	\$62,790,698,176	\$6,236,235,470	\$86,916,015,313	\$156,999,215,434
The Bronx	1,662,013,314	4,355,057,681	2,002,465,183	4,674,574,588	12,694,110,766
Brooklyn	6,266,184,493	11,722,855,626	3,019,136,748	10,086,601,064	31,094,777,931
Queens	8,698,449,117	9,431,873,503	3,171,646,611	12,267,008,959	33,568,978,190
Staten Island	3,072,468,853	359,459,835	796,105,163	2,192,745,949	6,420,779,800
TOTAL	\$20,755,382,252	\$88,659,944,821	\$15,225,589,175	\$116,136,945,873	\$240,777,862,121

(ii) Chapter 389 of the Laws of 1997 established a real property tax exemption providing school tax relief (Section 425 of the Real Property Tax Law). Pursuant to subdivision 8 of Section 425, the assessment by tax class of property subject to taxation for all purposes has been increased by the amounts shown below for purposes of: (a) determining the City's tax and debt limits pursuant to law; (b) determining the amount of taxes to be levied; (c) calculating tax rates by tax class; and (d) apportioning taxes among classes in a special assessing unit under Article 18, Real Property Tax Law.

(A) The assessed valuation by class of real property for the purpose of taxation in each borough of the City exempted under Section 425 of the Real Property Tax Law is set forth below:

Assessment by Class of Property Exempted under Section 425 of the Real Property Tax Law, for All Purposes				
Borough	All One, Two and Three Family Residential Real Property*	All Other Residential Real Property**	All Other Real Property	Exempted under Section 425 of the Real Property Tax Law, for All Purposes
Manhattan	\$2,443,150	\$165,492,993	\$18,907	\$167,955,050
The Bronx	54,969,255	31,920,031	296	86,889,582
Brooklyn	173,139,322	85,457,363	41,120	258,637,805
Queens	260,531,986	151,971,967	61,761	412,565,714
Staten Island	117,458,742	5,035,348	0	122,494,090
TOTAL	\$608,542,455	\$439,877,702	\$122,084	\$1,048,542,241

*Includes condominiums of three stories or fewer which have always been condominiums.

** Only residential real property held in the cooperative or condominium form of ownership qualifies for the real property tax exemption providing school tax relief.

(iii) Operating Limit Provisions. The Council hereby determines that the amount to be raised by tax on real property for the Fiscal 2019 Budget pursuant to clause (iii) of subsection (a) of Section 1 hereof does not exceed the limit imposed by Section 10 of Article VIII of the Constitution of the State of New York, as amended, and Article 12-A of the Real Property Tax Law (the "Operating Limit Provisions"). *

(A) The Operating Limit Provisions require that the City not raise an amount by tax on real property in any fiscal year in excess of an amount equal to a combined total of two and one-half percent (2 1/2 %) of the average full valuation of taxable real property, less (i) the amount to be raised by tax on real property in such year for the payment of the interest on and the redemption of certificates or other evidence of indebtedness described therein and (ii) the aggregate amount of district charges, exclusive of debt service, imposed in such year by business improvement districts pursuant to Article 19-A of the General Municipal Law.

(B) The Operating Limit Provisions require that average full valuations of taxable real property be determined by taking the assessed valuations of taxable real property on the last completed assessment roll and the four (4) preceding assessment rolls of the City and applying thereto the special equalization ratios which such assessed valuations of each such roll bear to the full valuations as fixed and determined by the State Office of Real Property Services ("ORPS") pursuant to Section 1251, Real Property Tax Law, as shown below:

Fiscal Year	Assessed Valuations	Equalization Ratio	Full Valuations
2015	184,059,201,523	0.2065	891,327,852,412
2016	196,710,908,548	0.2005	981,101,788,269
2017	210,130,499,481	0.1982	1,060,194,245,616
2018	225,863,036,909	0.2008	1,124,815,920,862
2019	240,777,862,121	0.1919	1,254,704,857,327
		AVERAGE	\$1,062,428,932,897

2 1/2 percent thereof for Fiscal 2019.....	\$26,560,723,322
Less debt service subject to the 2 1/2 percent tax limitation:	
Temporary debt	
Interest on temporary debt.....	\$0
Less aggregate amount of business improvement district charges subject to the 2 1/2 percent tax limitation.....	<u>(\$123,070,431)</u>
Constitutional amount subject to the limitation which may be raised for other than debt service in accordance with the provisions of Section 10 of Article VIII of the State Constitution.....	<u>\$26,437,652,891</u>

* The amount to be raised by tax on real property for purposes of the Operating Limit determination is equal to the real property tax levy as reduced by the net reductions in amounts collected as authorized by New York State law.

(iv) Adjusted Base Proportions. Pursuant to the Adjusted Base Proportion Resolution, the Council certified the following adjusted base proportions to be used in determining the Fiscal 2019 tax rates for the four classes of properties:

All One-, Two- and Three-Family Residential Real Property*.....	15.3423
All Other Residential Real Property.....	38.0416
Utility Real Property.....	5.7696
All Other Real Property.....	<u>40.8465</u>
Total.....	100.0000

*Includes condominiums of three stories or fewer which have always been condominiums.

(v) Tax Rates on Adjusted Base Proportions.

(A) Pursuant to Section 1516 of the Charter, the Council hereby authorizes and fixes the rates of tax for Fiscal 2019 by class upon each dollar of assessed valuation of real property subject to taxation for all purposes of, and within, the City, as fixed in cents and thousandths of a cent per dollar of assessed valuation, as follows:

	All One, Two and Three Family Residential Real Property*	All Other Residential Real Property	Utility Real Property	All Other Real Property
Subject to the 2 1/2 percent tax limitation as authorized by Section 10 of Article VIII of the State Constitution including a reserve for uncollectible taxes.....	0.20312	0.11791	0.10413	0.09665
Not subject to the 2 1/2 percent tax limitation as authorized by Sections 10 and 11 of Article VIII of the State Constitution including a reserve for uncollectible taxes.....	<u>0.01549</u>	<u>0.00899</u>	<u>0.00794</u>	<u>0.00737</u>
Decimal rate on adjusted proportion for all purposes.....	<u>0.21861</u>	<u>0.12690</u>	<u>0.11207</u>	<u>0.10402</u>

*Includes condominiums of three stories or fewer which have always been condominiums.

Section 2. Authorization of the Levy of Real Property Taxes for Fiscal 2019.

a. Pursuant to Section 1517 of the Charter, the Council hereby authorizes and directs the Commissioner to (i) set down in the Fiscal 2019 Assessment Rolls, opposite to the several sums set down as the valuation of real property, the respective sums, in dollars and cents, to be paid as a tax thereon, rejecting the fractions of a cent and add and set down the aggregate valuations of real property in the boroughs of the City and (ii) send a certificate of such aggregate valuation in each such borough to the Comptroller of the State.

b. Pursuant to Section 1518 of the Charter, immediately upon the completion of the Fiscal 2019 Assessment Rolls, the City Clerk shall procure the proper warrants in the form attached hereto as Exhibit B to be signed by the Public Advocate of the City ("Public Advocate") and counter-signed by the City Clerk authorizing and requiring the Commissioner to collect the several sums therein mentioned according to law and immediately thereafter the Fiscal 2019 Assessment Rolls of each borough shall be delivered by the Public Advocate to the Commissioner with proper warrants, so signed and counter-signed, annexed thereto.

Section 3. Effective Date.

This resolution shall take effect as of the date hereof.

**DRAFT**

THE CITY OF NEW YORK

June 14, 2018

To The HONORABLE COUNCIL of THE CITY OF NEW YORK

For the Expense Budget of the City of New York as adopted by the Council pursuant to Section 254 of the Charter for the Fiscal Year beginning July 1, 2018 and ending June 30, 2019 (Fiscal Year 2019) the amount of appropriation is:

Amounts Appropriated	\$89,158,064,224
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The probable amounts and sources of revenues (other than Real Property Taxes) for Fiscal Year 2019, as estimated by me pursuant to Section 1515 of the Charter, are as set forth below:

Taxes (excluding Real Property Taxes)		\$31,230,770,000
Miscellaneous Revenues	\$4,967,076,206	
Grants:		
Federal	7,591,931,554	
State	14,976,586,617	
Provision for Disallowances	(15,000,000)	
Other Categorical Aid	879,999,083	
Transfer from Capital Funds	681,683,764	
Tax Audit Revenue	<u>1,055,889,000</u>	\$30,138,166,224

Making the total amount of the Expense Budget for the Fiscal Year 2019 to be financed by Real Property Taxes (after provision for uncollectibles, refunds and collection of prior years' levies):

	\$27,789,128,000
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DRAFT

In order to achieve the required Real Property Tax yield of \$27,789,128,000,
a Real Property Tax levy of \$29,574,666,070 will be required:

The amount of taxes on real estate to be
levied subject to the 2-1/2 percent tax
limitation as authorized by Article VIII
Section 10 of the State Constitution
including a provision for uncollectible
taxes \$27,479,105,813

The amount of taxes on real estate to be
levied not subject to the 2-1/2 percent
tax limitation as authorized by Article
VIII Sections 10 and 11(a) of the State
Constitution including a provision for
uncollectible taxes \$2,095,560,257

Total amount of Real Property Taxes to be
levied for the Fiscal Year 2019 is \$29,574,666,070

Very truly yours,

Bill de Blasio

Mayor

EXHIBIT B

FORM OF WARRANT

WARRANT

To Jacques Jiha, Commissioner of Finance of the City of New York:

You are hereby authorized and required, in accordance with the provisions of the Real Property Tax Law and the New York City Charter, to collect the real property tax on the properties named and described in the real property assessment roll in accordance with the assessments thereon and the tax rates fixed by the City Council for the fiscal year beginning on July 1, 2018.

Public Advocate of the
City of New York

Clerk of the City of
New York

(SEAL)