

**NEW YORK CITY COUNCIL
FINANCE DIVISION**

Tanisha S. Edwards, Esq.
Chief Financial Officer and
Deputy Chief of Staff

Richard Lee
Director

Jonathan Rosenberg
Managing Director

Emre Edev
Deputy Director

Chima Obichere
Deputy Director

Paul Scimone
Deputy Director

Eisha Wright
Deputy Director

Cirilhen R. Francisco
Assistant Director

Elizabeth Hoffman
Assistant Director

Hon. Adrienne Adams
Speaker of the Council

Hon. Justin Brannan
Chair, Committee on Finance

**Report to the Committee on Finance
on the Fiscal 2024 November Plan**

December 11, 2023



Finance Division

Richard Lee, Director

Jonathan Rosenberg, Managing Director

Legal Unit

Kathleen Ahn

Alan Lebowitz

Michael Twomey

Budget Unit

Chima Obichere, Deputy Director

Eisha Wright, Deputy Director

Crilhien Francisco, Assistant Director

Elizabeth Hoffman, Assistant Director

Aliya Ali, Unit Head

Julia Haramis, Unit Head

Florentine Kabore, Unit Head

Jack Storey, Unit Head

Danielle Glants

Ross Goldstein

Sandra Gray

Saiyemul Hamid

Nia Hyatt

Owen Kotowski

Daniel Kroop

Casey Lajszky

Andrew Lane-Lawless

Glenn Martelloni

Phariha Rahman

Monica Saladi

Michael Sherman

Tanveer Singh

Revenue and Economics Unit

Emre Edev, Deputy Director

Dilara Dimnaku, Chief Economist

Paul Sturm, Supervising Economist

Hector German

William Kyeremateng

Andrew Wilber

Discretionary Funding and Data Support Unit

Paul Scimone, Deputy Director

James Reyes, Unit Head

Emmanuel Afuape

Savanna Chou

Carolina Gil

Miguel Perez-Perez

Administrative Support Unit

Vanessa Diaz-Lopez, Operations Manager

Nicole Anderson

Maria Pagan

Table of Contents

Financial Plan Overview	1
Financial Plan Summary	2
City Tax Revenues	3
Budgetary Reserves	4
Expenditure Changes	5
Asylum Seeker Response Costs	6
Program to Eliminate the Gap (PEG)	8
PEGs by Type	8
PEGS by Agencies	10
New Needs	18
Other Adjustments	20
Citywide Headcount Changes	26
Adopted Capital Commitment Plan for Fiscal 2024-2027	26
Financing and Debt Service	28
Debt Services Savings	28
Appendix 1: PEGs by Agency	29
Appendix 2: New Needs by Agency	31

Financial Plan Overview

On November 16, 2023, the Office of Management and Budget (OMB) released an update to the City's Financial Plan (November Plan or Plan).¹ The changes introduced in the Plan are primarily the result of funding increases related to the City's response to asylum seekers partially offset by a Program to Eliminate the Gap (PEG) totaling \$3.7 billion across the first two years of the Plan and \$7.5 billion across the entire plan period. In the Plan, the Fiscal 2024 Budget increases to \$110.5 billion, while Fiscal 2025 increases to \$113.7 billion and the gap increases by \$2.0 billion to \$7.1 billion.

Table 1: November 2023 Financial Plan Summary

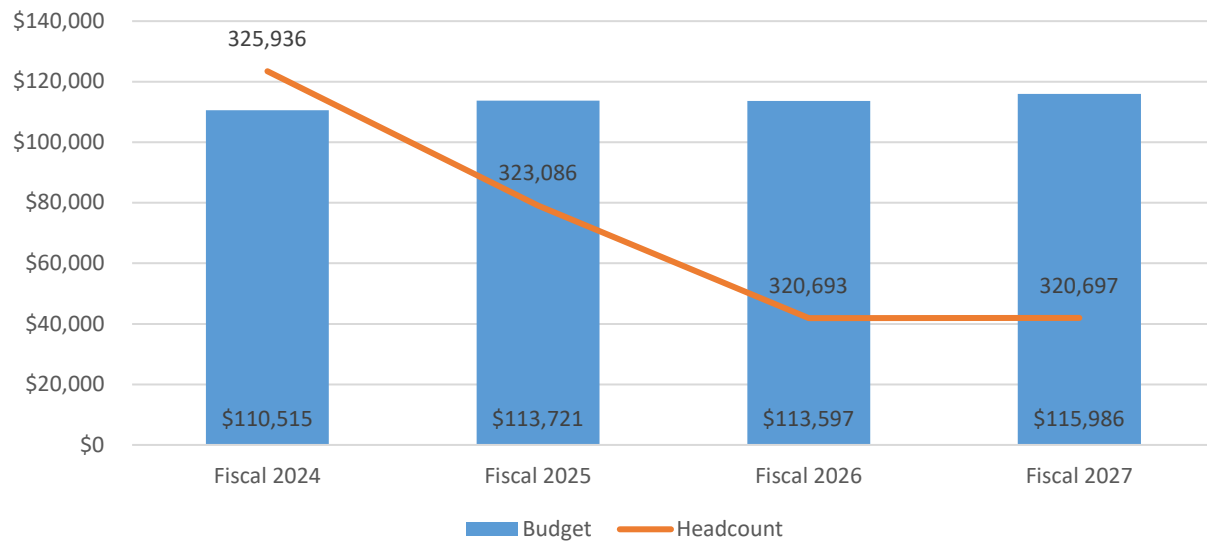
Dollars in Millions

	FY24	FY25	FY26	FY27	Avg. Annual Change
REVENUES					
Taxes	\$71,731	\$73,314	\$74,959	\$77,457	8.0%
Miscellaneous Revenues	8,177	7,656	7,573	7,518	(8.1%)
Unrestricted Intergovernmental Aid	-	-	-	-	
Less: Intra-City and Disallowances	(2,190)	(1,942)	(1,946)	(1,943)	(11.3%)
Subtotal, City Funds	\$77,718	\$79,028	\$80,586	\$83,032	6.8%
State Aid	18,987	18,093	17,589	17,651	(7.0%)
Federal Aid	11,859	7,675	7,142	7,100	(40.1%)
Other Categorical Grants	1,228	1,087	1,082	1,082	(11.9%)
Capital Funds (IFA)	723	728	735	736	1.8%
TOTAL REVENUES	\$110,515	\$106,611	\$107,134	\$109,601	(0.8%)
EXPENDITURES					
Personal Services	\$55,415	\$57,050	\$59,629	\$61,523	11.0%
Other Than Personal Services (OTPS)	52,960	49,567	45,525	45,362	(14.3%)
Debt Service	7,701	8,224	8,924	9,579	24.4%
General Reserve	1,200	1,200	1,200	1,200	0.0%
Capital Stabilization Reserve	250	250	250	250	0.0%
Less: Intra-City	(2,175)	(1,927)	(1,931)	(1,928)	(11.4%)
Spending Before Adjustments	\$115,351	\$114,364	\$113,597	\$115,986	0.6%
Surplus Roll Adjustment (Net)	(\$4,836)	(\$643)			
TOTAL EXPENDITURES	\$110,515	\$113,721	\$113,597	\$115,986	1.5%
Gap to be Closed	\$0	(\$7,110)	(\$6,463)	(\$6,385)	

Source: OMB, "November 2023 Financial Plan, Fiscal Years 2024-2027"

Changes affecting headcount in the Plan reduce the City's total budgeted headcount by 2,710 compared to the Adopted Budget released in June, bringing citywide headcount to 325,936 positions (full time and full-time equivalent positions).

¹Financial Plan and Related Documents: <https://www.nyc.gov/site/omb/publications/finplan11-22.page>

Chart 1: City Budget and Headcount by Fiscal Year (\$ in Millions)

Source: OMB, "November 2023 Financial Plan, Fiscal Years 2024-2027"

Financial Plan Summary

The November Financial Plan includes budgeted spending of \$110.5 billion in Fiscal 2024 and \$113.7 billion in Fiscal 2025. These reflect increases of \$3.4 billion and \$2.8 billion over the Adopted Financial Plan estimates of \$107.1 billion and \$110.9 billion respectively.

The increases are primarily driven by new spending for asylum seeker operations which total \$1.83 billion in Fiscal 2024, and \$9.93 billion across the Plan. As required by the City's Charter, the Financial Plan remains balanced for the current fiscal year, though budget gaps do remain for the outyears. Actions taken in the November Plan increased the budget gap for Fiscal 2025 by \$2.0 billion, while decreasing the gap in Fiscal 2026 by \$373 million and in Fiscal 2027 by \$1.5 billion. The increased gaps are primarily the product of increased agency spending projections related to asylum seeker operations presented in the November Plan.

Expenditures in the Plan increase at a faster rate than revenue over the plan period, resulting in outyear gaps. The Financial Plan includes \$4.8 billion of prior year resources to balance Fiscal 2024, and approximately \$643 million of prior year resources being used to support Fiscal 2025. Table 2 presents the changes in the November Plan for budgeted revenues and expenditures from Fiscal 2024 to Fiscal 2027.

Table 2: Budget Structure / Gap Sheet

November 2023 Financial Plan				
<i>City Funds (Dollars in Millions)</i>				
	FY24	FY25	FY26	FY27
Gap to be closed - June 2023 Financial Plan	\$0	(\$5,079)	(\$6,836)	(\$7,900)
<u>Revenue Changes</u>				
Tax Revenues	558	420	427	476
Non-Tax Revenues	112	40	20	14
PEG - Revenue	106	111	108	103
Total Revenue Changes	\$776	\$571	\$555	\$593
<u>Expense Changes</u>				
Agency Expense Changes	593	93	95	91
Asylum Seekers	1,354	4,828	2,000	1,000
Federal Funding Swap	(240)	228	0	0
Labor Reserves	33	6	7	7
PEG - Expense	(1,583)	(1,846)	(1,725)	(1,733)
Pensions	0	(49)	(111)	(168)
Debt Service	(24)	(15)	(84)	(119)
Total Expense Changes	\$133	\$3,245	\$182	(\$922)
(Gap)/Surplus	\$643	(\$7,753)	(\$6,463)	(\$6,385)
FY24 Prepayment	(643)	643	0	0
Gap to be closed - November 2023 Financial Plan	\$0	(\$7,110)	(\$6,463)	(\$6,385)
<i>Does not include intra-fund capital spending or intra-city revenue</i>				

Source: OMB, "November 2023 Financial Plan, Fiscal Years 2024-2027"

The Administration increased its revenue projections by roughly \$1.3 billion for Fiscal 2024 and 2025, driven primarily by recognition of higher-than-expected tax revenue collections (see "City Tax Revenues"). The new revenue does little to move the needle on reducing the budget gaps beyond Fiscal 2024, and it should also be noted that the Administration did not release an updated set of tax revenue projections with the November Plan.

The new revenue in Fiscal 2024, taken together with the PEG savings, more than offsets new expenses in that year, leaving a \$643 million surplus to prepay expenses for Fiscal 2025. However, the additional asylum seeker expenses in Fiscal 2025 in the November Plan are so large that even the combined effect of new revenue, savings, and the Fiscal 2024 prepayment is not able to counteract the increase. This set of budgetary circumstances creates a \$7.1 billion gap in the budget for Fiscal 2025.

City Tax Revenues

This section will discuss changes made by the Administration to its tax revenue projections in the November Plan. As part of its charter mandated oversight responsibilities, the City Council also

undertakes a tax revenue forecast which is included in the “Economic and Tax Revenue Forecast” published concurrently with this committee report.

The Administration did not produce a new economic forecast, and only made minor adjustments to its tax revenue forecast, almost all solely focused in Fiscal 2024 to reflect up-to-date collections.

The administration made no changes to tax forecasts after Fiscal 2024, except in two areas: the Property Tax and Audit Revenues. Changes to the property tax estimate reflect changes evident in last May’s final assessment roll which came in higher than expected. The changes to tax audit revenue stem from the PEG initiative to hire more auditors. These two changes represent the only changes the Administration has made to its tax forecasts for Fiscal 2025 through 2027 since the 2023 Executive Financial Plan that was released in April, meaning that they are over 6 months out of date.

Table 3: November 2023 Financial Plan Tax Revenue Changes (\$’s in Millions)

Taxes	FY24	FY25	FY26	FY27
Real Property	\$8	\$428	\$435	\$484
Personal Income	403	0	0	0
Business Corporation	112	0	0	0
Unincorporated Business	71	0	0	0
Sales and Use	68	0	0	0
Commercial Rent	0	0	0	0
Real Property Transfer	(36)	0	0	0
Mortgage Recording	(77)	0	0	0
Utility	(1)	0	0	0
Cigarette	(1)	0	0	0
Cannabis	(1)	0	0	0
Hotel	(2)	0	0	0
All Other	26	0	0	0
Audits	26	52	52	52
State Tax Relief Program (STAR)	(4)	0	0	0
Total Plan Changes	\$592	\$480	\$487	\$536

Source: OMB, “November 2023 Financial Plan, Fiscal Years 2024-2027”

The City Council’s Finance Division produced an economic and tax revenue forecast to accompany the November Plan (see Finance Division “Economic and Tax Revenue Forecast”). The Finance Division projects additional tax revenues compared to OMB of \$1.2 billion in Fiscal 2024, \$295 million in Fiscal 2025, \$1.4 billion in Fiscal 2026, and \$2.4 billion in Fiscal 2027. The Finance Division’s forecast reflects a modest decline in tax revenues in Fiscal 2024 compared to the Administration’s two percent decline, the impact of higher interest rates on capital gains, business net income and real estate transactions. Both the Finance Division and OMB expect revenue growth to gradually recover from Fiscal 2025 through 2027.

Budgetary Reserves

In the November Plan, budgetary reserves for Fiscal 2024 total about \$8.2 billion, slightly less than the \$8.3 billion that the City had at this time last year. This decline is the result of a smaller

in-year general reserve (\$1.2 billion versus the \$1.555 billion last year), partially offset by a slightly higher balance in the Retiree's Health Benefit Trust (RHBT).

In addition to budgetary reserves, the City uses the Budget Stabilization Account (BSA) and other pre-payment vehicles to help roll fiscal surpluses forward, which are then drawn down in leaner years. These operate much like budgetary reserves, albeit in a much less transparent manner. Keeping track of this aspect of the budget is difficult in the middle of any one year due to the City's conservative budget practice of under estimating revenues and over estimating expenditures creates the illusion that more of the budget roll is being used than ultimately ends up being used.

For example, at this point last year, the City's financial plan included a Budget Stabilization Account (BSA) of \$705 million (similar to the current \$643 million), but by the end of year the City identified additional resources and ended up with a BSA of approximately \$5.5 billion. Similarly, it is expected that the City will identify additional resources as Fiscal 2024 progresses, much of which will be used to prepay Fiscal 2025 expenses, assisting in closing the \$7.1 billion stated gap in that year. The questions are, how much will the roll be, and will it exceed the \$5.5 billion rolled into Fiscal 2024.

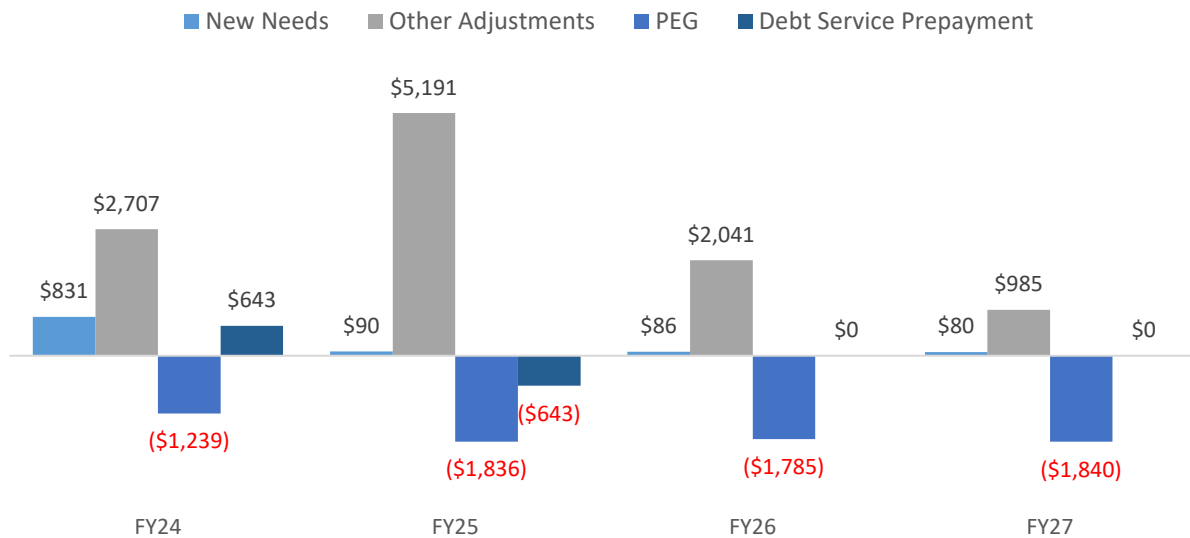
Table 4: Total Budgeted and Accumulated Reserves

Reserve & Prior Year Resources (\$ in Billions)	FY23 November Plan	FY23 at Close	FY24 November Plan
Retiree Health Benefit Trust (RHBT)	\$4.6	\$4.6	\$4.8
Rainy Day Fund	1.9	1.9	2.0
General Reserve	1.6	0	1.2
Capital Stabilization Reserve	0.3	0	0.3
Subtotal Reserves	\$8.3	\$6.6	\$8.2
Roll/Budget Stabilization Account	0.7	5.5	0.6
Total Reserves & Accumulated Resources	\$9.0	\$12.0	\$8.9

Source: 2022 and 2023 November Financial Plans, and 2023 Annual Comprehensive Financial Report

Expenditure Changes

The City's Fiscal 2024 Budget increases from \$107.1 billion to \$110.5 billion in the November Plan. The \$3.4 billion growth in the Fiscal 2024 spending is attributable to various agency new expense needs totaling \$831 million, an additional \$1.83 billion of spending on asylum seeker operations, another \$1.3 billion of net adjustments to agency budgets, and the prepayment of \$643 million of Fiscal 2025 expenses with Fiscal 2024 resources, offset partially by \$1.2 billion PEG savings. Chart 2 summarizes expenditure changes in the Plan by type - new needs, other adjustments, debt service prepayment, and PEG savings.

Chart 2: November Plan Actions by Fiscal Year (\$ in Millions)

Source: OMB, "November 2023 Program to Eliminate the Gap (PEG), Fiscal Years 2024-2027"

Over the four years of the Financial Plan period, new needs total \$1.1 billion, other adjustments \$11.5 billion, PEGs total \$6.7 billion, and debt service prepayment lowers Fiscal 2025 spending

Asylum Seeker Response Costs

A breakdown of the budget for the costs related to the asylum seeker response presented in the November Plan is detailed in Table 5, including a breakdown by fiscal year, agency, and funding source. Additionally, actual spending for Fiscal 2023 and actual spending in Fiscal 2024 through the end of October 2023 are also detailed in Table 5.

The November Plan includes \$4.7 billion in Fiscal 2024 and \$6.1 billion in Fiscal 2025 for costs related to the provision of service to asylum seekers. The largest portion of budgeted funding is allocated to the Department of Social Services (DSS, which encompasses both HRA and DHS), which totals \$6.4 billion across Fiscals 2024 through 2027. The next largest agency budget for asylum seekers is H+H, which includes \$5.0 billion across Fiscals 2024 through 2027. Total funding across Fiscals 2024 and 2027 in the November Plan for all agencies is \$13.84 billion. All funding for Fiscals 2026 and 2027 is budgeted in DHS. Nearly 84 percent of the budget for asylum seeker response efforts in the November Plan is financed by City funds.

Table 5: Citywide Funding for the Asylum Seeker Response, Dollars in Millions

Agency	Fiscal 2023			Fiscal 2024		Fiscal 2025	Fiscal 2026	Fiscal 2027
	Adopted Plan	Actual *, **	Budget - Actual	Nov Plan	Actual as of 10/23 ***	Nov Plan	Nov Plan	Nov Plan
Funding, by Agency								
Department of Homeless Services	\$713.9	\$764.0	(\$25.1)	\$1,422.1	\$401.0	\$1,863.1	\$2,000.0	\$1,000.0
Human Resources Administration	\$25.0			\$29.0		\$32.6		
Health + Hospitals	\$500.0	\$476.0	\$24.0	\$2,174.1	\$592.0	\$2,821.8		
Housing Preservation and Development	\$32.2	\$38.0	(\$5.8)	\$432.5	\$143.0	\$670.6		
NYC Emergency Management	\$96.0	\$92.0	\$4.0	\$160.0	\$57.0	\$186.9		
Department of Citywide Administrative Services	\$54.5	\$38.0	\$16.5	\$380.3	\$74.0	\$403.0		
NYC Office of Technology and Innovation	\$31.1	\$31.0	\$0.1	\$80.8	\$39.0	\$90.0		
Department of Health and Mental Hygiene	\$2.0	\$4.0	(\$2.0)	\$4.3	\$2.0	\$5.4		
New York City Police Department		\$1.0	(\$1.0)		\$5.0			
Department of Investigations				\$4.6		\$2.3		
Department of Youth and Community Development		\$0.5	(\$0.5)	\$3.2		\$1.4		
New York City Fire Department		\$0.4	(\$0.4)	\$0.1				
Department of Design and Construction	\$0.3	\$3.0	(\$2.7)	\$16.1	\$2.0	\$20.9		
Department of Environmental Protection (Housing Recovery Office)	\$0.1	\$0.3	(\$0.1)	\$18.6	\$4.0			
Law Department				\$7.1				
Administration for Children's Services				\$3.1		\$3.4		
Department of Parks and Recreation		\$0.2	(\$0.2)	\$0.9				
Other Agencies ***				\$1.4	\$4.0	\$1.0		
Total	\$1,455.1	\$1,448.4	\$6.8	\$4,738.3	\$1,323.0	\$6,102.4	\$2,000.0	\$1,000.0
Funding, by Source								
City	\$1,016.7			\$3,566.1		\$5,540.3	\$2,000.0	\$1,000.0
State	\$438.0			\$1,009.4		\$562.1	\$0.0	\$0.0
Federal	\$0.3			\$144.7		\$0.0	\$0.0	\$0.0
Intra-City				\$18.2		\$0.0	\$0.0	\$0.0
Total	\$1,455.1			\$4,738.3		\$6,102.4	\$2,000.0	\$1,000.0

Source: Mayor's Office of Management and Budget

* OMB reported actual expenditures in Fiscal 2023 for the Department of Parks and Recreation, for the Department of Youth and Community Development, for the New York City Fire Department, and for the New York City Police Department but there was no budgeted funding for those agencies as of the Fiscal 2024 Adopted Plan.

** In the actual spending information reported by OMB for Fiscal 2023, spending for DSS was provided in aggregate for HRA and DHS combined.

*** In actual spending information reported by OMB Fiscal 2024, actual spending for other agencies was reported only in aggregate and includes the Department of Environmental Protection spending outside of the Housing Recovery Office, the Department of Youth and Community Development, the New York City Fire Department, the Department of Parks and Recreations, the Administration for Children's Services, and the New York City Department of Buildings.

On August 9, 2023, just a few weeks after the Fiscal 2024 Adopted Plan was released, the City revised its cost projections and estimated significant additional funding would be needed for asylum seeker response efforts. The additional funding projected in the August estimate was included in the November Plan. Since the August update, the Administration has not released

revised cost projections for asylum response efforts. Table 6 details the changes in asylum seeker funding from the Fiscal 2024 Adopted Plan to the November Plan. The November Plan includes an additional \$1.8 billion in Fiscal 2024, \$5.1 billion in Fiscal 2025, \$2.0 billion in Fiscal 2026, and \$1.0 billion in Fiscal 2027. This is an increase across the plan of \$9.9 billion.

Table 6: Asylum Seeker Response Funding Changes, Dollars in Millions

	FY24	FY25	FY26	FY27
Fiscal 2024 Adopted Plan	\$2,904.6	\$1,002.3	\$0.0	\$0.0
<i>Changes</i>	<i>\$1,833.7</i>	<i>\$5,100.1</i>	<i>\$2,000.0</i>	<i>\$1,000.0</i>
November Plan	\$4,738.3	\$6,102.4	\$2,000.0	\$1,000.0

Source: Mayor's Office of Management and Budget

In Fiscal 2023, actual City expenditures on asylum seeker response efforts totaled \$1.45 billion, or \$6.8 million less than the budgeted amount as of the Fiscal 2024 Adopted Plan. As of October 31, 2023, the City had spent \$1.32 billion in Fiscal 2024 on the asylum seeker response efforts. The City has spent approximately 30 percent of the funding currently budgeted for Fiscal 2024 in the first four months of the year. In Fiscal 2023, spending by DSS (which is comprised of both DHS and HRA), constituted the largest portion, 52.7 percent, or \$764 million, of total citywide spending on the asylum seeker crisis. Spending by H+H, totaling \$476 million, made up the second largest portion of Fiscal 2023 asylum seeker spending, at 32.9 percent.

In Fiscal 2024, H+H expenditures have increased at a faster pace in comparison to the prior year than DSS expenditures. H+H expenditures make up the largest portion of asylum seeker spending in Fiscal 2024, at \$592.0 million, or 44.7 percent of total asylum seeker spending. In comparison, DSS spending in Fiscal 2024 is only \$401.0 million, or 30.3 percent of total spending. The agency breakdown of actual spending in Fiscals 2023 and 2024 is detailed in Table 5.

On November 20, 2023, the Mayor issued a second PEG letter (the first PEG letter was issued on September 9, 2023), which indicated that the Fiscal 2025 Preliminary Plan will include a 20 percent PEG for asylum response expenses in Fiscals 2024 and 2025. The letter indicated that the PEG will target a reduction of per diem costs and the length of shelter stays. The cost reduction effort will be led by the Mayor's Office of Asylum Seeker Operations and OMB. No further details on how this will be achieved, or which agencies will be impacted, were available at the time this report was finalized.

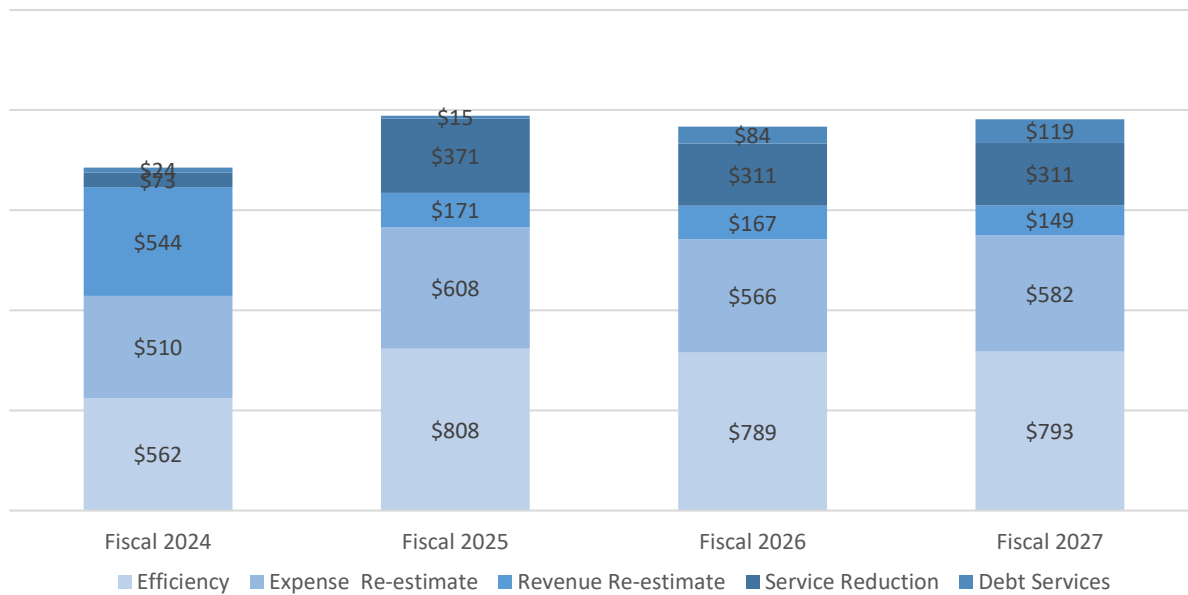
Program to Eliminate the Gap (PEG)

Prior to the November Plan, in September the City's Office of Management and Budget (OMB) informed all agencies that they were required to present proposals for expenditure reductions and revenue enhancements that equaled at least 5 percent of the agency's city-funded expenditures in each year of the Plan as presented at adoption.

All agencies ended up meeting the targets for the PEG. As displayed in Chart 3, the November Plan Citywide PEG totals \$1.71 billion in Fiscal 2024, \$1.97 billion in Fiscal 2025, \$1.92 billion in Fiscal 2026, and \$1.95 billion in Fiscal 2027.

PEGs by Type

Expense re-estimates, accounting for nearly 30 percent of the PEG in Fiscal 2024 (\$510 million) and Fiscal 2025 (\$608 million).

Chart 3: PEGs by Year and Type (\$ in Millions)

Source: OMB, "November 2023 Program to Eliminate the Gap (PEG), Fiscal Years 2024-2027"

Efficiency. Efficiencies are changes to agency practices that reduce city spending or increase revenues without reducing service levels. This may include lowering spending, optimizing grant claiming, or increasing revenue collection. Efficiencies make up the largest portion of the PEG across the Plan. Savings resulting from efficiencies make up 33 percent in Fiscal 2024 totaling \$562.1 million in Fiscal 2024, growing to \$807.7 million (41 percent of the PEG) in Fiscal 2025.

Expense Re-estimate. Expense re-estimates include lower than expected spending due to a delay or lower than expected costs. Expense re-estimates make up 30 percent of PEGs across the Plan. In Fiscal 2024, expense re-estimates total \$509.9 million or 30 percent of PEGs, increasing to \$607.8 million or 31 percent of PEGs in Fiscal 2025.

Revenue Re-estimate. Revenue re-estimates are additional revenue recognized by an agency. These can include grant claiming that results in a funding shift or an increase in City funds revenue. Revenue re-estimates total \$544.0 million or 32 percent of PEGs in Fiscal 2024, declining to \$170.9 million or 9 percent of the program in Fiscal 2025.

Service Reduction. This category includes savings due to the scaling back of programs, resulting in a decrease of services provided to the public. The Plan includes savings of \$72.6 million, or four percent of the PEG in Fiscal 2024, growing to \$370.6 million (under 19 percent of the PEG) in Fiscal 2025. Some of these reductions include the cancellation of police officer academy classes, the elimination of City funding for community composting programs, reductions in litter basket services, and the reduction of the Jobs Training program at the Department of Social Services (DSS), Department of Sanitation (DSNY), and the Department of Parks and Recreation (DPR).

Debt Services. The Plan includes savings of \$24.0 million, or one percent of the PEG in Fiscal 2023, growing to \$119.4 million in Fiscal 2027 resulting from refinancing and other actions related to the cost of servicing the City's debt.

PEGS by Agencies

The November Plan PEG has a value of \$1.7 billion in Fiscal 2024, and approximately \$1.9 billion in Fiscal 2025, Fiscal 2026, and Fiscal 2027. Most of the PEG value is resultant of actions in three agencies, Human Resources Administration (HRA) including the Department of Homeless Services (DHS), the Department of Education (DOE) and the NYC Police Department (NYPD), as shown in Table 7. In Fiscal 2024, PEGs for these agencies totaled \$999.3 million or 58 percent of all PEGs in that year, growing to \$1.1 billion or 57 percent of all PEGs in Fiscal 2025. PEGs resulting from non-agency actions (debt service savings and savings in the miscellaneous budget) total \$74 million in Fiscal 2024, \$191 million in Fiscal 2025, \$224 million in Fiscal 2025, and \$236 million in Fiscal 2026. Appendix 1 presents the full list of PEGs by agencies, while this section reviews the changes by agency.

Table 7: PEG Changes by Agencies, CTL (\$ in Millions)

Agency	FY24	FY25	FY26	FY27
Department of Education (DOE)	\$546.8	\$602.2	\$620.5	\$625.5
Human Resources Administration (HRA) + Homeless Services (DHS)	\$322.0	\$101.0	\$100.3	\$95.0
Police Department (NYPD)	\$131.9	\$429.3	\$285.8	\$288.0
Fire Department (FDNY)	\$74.1	\$104.2	\$93.0	\$93.0
Department of Health and Mental Hygiene (DOHMH)	\$72.1	\$37.2	\$37.9	\$37.9
Department of Youth & Community Development (DYCD)	\$47.9	\$43.7	\$43.9	\$43.9
Admin for Children's Services (ACS)	\$42.6	\$41.8	\$42.1	\$42.1
Debt Service	\$24.0	\$15.4	\$83.6	\$119.4
Miscellaneous	\$30.1	\$72.2	\$84.0	\$87.8
All Other	\$423.0	\$526.0	\$526.0	\$522.0
TOTAL	\$1,712.6	\$1,972.3	\$1,917.1	\$1,954.8

Source: OMB, "November 2023 Program to Eliminate the Gap (PEG), Fiscal Years 2024-2027"

Department of Education (DOE)

The DOE's portion of the PEG totals \$546.8 million in Fiscal 2024, \$602.2 million in Fiscal 2025, \$620.5 million in Fiscal 2026, and \$625.5 million in Fiscal 2027. The Department's PEG is comprised of:

- Fringe Reduction - \$190.2 million in Fiscal 2025, \$216.5 million in Fiscal 2026, \$219 million in Fiscal 2027.
- PS Accruals - \$102.7 million in Fiscal 2024 in savings from salaries and fringe benefits due to vacant pedagogical positions.
- Per Diem/Per Session - \$85.9 million in Fiscal 2024 growing to \$96.3 million in outyears impacting programs outside of normal school hours.
- Vacancy Reductions - \$80.4 million in Fiscal 2024 and \$69.3 million in outyears. Civilian headcount reduction of 680 in Fiscal 2024 and 432 in the outyears.
- Hiring Freeze - \$77.7 million in Fiscal 2024 and \$25 million in the outyears. This largely applies to Civilian positions at Central Office. Principal hires are not affected by the hiring freeze.

- School Food: \$60 million each year. This is a swap of City to Federal funds for \$60 million in Fiscal 2024 and the outyears. City identified Federal funds due to a rule change that lowered the threshold for eligibility. Allowed DOE to take a PEG on City funds.
- MTA Prepayment - \$45 million savings in Fiscal 2024. Student Metrocards for Fiscal 2024 that were paid for in Fiscal 2023.
- OTPS Spending Freeze - \$35 million in Fiscal 2024. This includes restrictions on OTPS items spending like travel, consultants, and equipment.
- Early Childhood PS Accruals - \$25 million in PS accruals in Fiscal 2024 for vacancies in DOE-run classrooms.
- Early Childhood Efficiencies - PS and OTPS cost savings of \$120 million in Fiscal 2025 and outyears in OTPS. Service reductions driven by 37,000 3k/PreK empty seats leading to potential savings in PS and OTPS budgets.
- Community School Allocation: \$10 million in Fiscal 2024 and \$8 million in the outyears. The programs effect has not been determined – 161 of the 421 total Community Schools would receive program reductions.
- Superintendent Budgets - \$8.8 million in Fiscal 2024, \$9.3 million in Fiscal 2025 and \$9.5 million in Fiscal 2026 – 2027.
- Computer Science for All - \$3.5 million in Fiscal 2024. Total Computer Science for All budget for Fiscal 2024 is now \$10.1 million.
- Vacancy Reduction for School Safety - \$3.3 million in Fiscal 2024, \$13.8 million in Fiscal 2025, \$5.3 million in Fiscal 2026, and \$7.8 million in Fiscal 2027. Half of PEG split equally with NYPD for cuts to vacant SSA positions.

Human Resources Administration (HRA) + Homeless Services (DHS)

The DHS and HRA portion of the PEG totals \$322.0 million in Fiscal 2024, \$101.0 million in Fiscal 2025, \$100.3 million in Fiscal 2026, and \$95.0 million in Fiscal 2027. The Departments' PEG is comprised of:

- Prior Year Revenue – In the November Plan, \$284.4 million in City funds are swapped for State and federal funding in Fiscal 2024 for HRA. The revenue is from several funding sources for various social service programs, including Cash Assistance and Medicaid.
- Special Housing Assistance Resource (SHARE) Program – There are PEGs of \$31.7 million in Fiscal 2025, \$30.1 million in Fiscal 2026, and \$24.6 million in Fiscal 2027, from anticipated savings related to reduced shelter stays and increased shelter exits from the new SHARE program. The program is funded by State's Rental Supplement Program (RSP) and will be targeted to long-term DHS clients that are ineligible for other rental assistance programs (non-asylum seeker, undocumented clients).
- Elimination of the Job Training Program (JTP) – SNAP and Cash Assistance recipients have federally-mandated work requirements and JTP, one of the employment programs at HRA, placed HRA clients in jobs at DPR and DSNY to meet this requirement. HRA has capacity in its other employment programs, which are largely contracted. JTP will be

ramped down over the course of Fiscal 2024 and fully eliminated starting in Fiscal 2025. Savings of \$13.9 million in Fiscal 2024, \$28.8 million in Fiscal 2025, \$29.6 million in Fiscal 2026, and \$29.8 million in Fiscal 2027 are included due to the elimination of this program.

- Overtime Savings – Baselined savings of \$16.5 million, starting in Fiscal 2025, are included in the November Plan for an anticipated reduction in staff overtime at HRA. As new employees that were hired recently are trained, HRA estimates it will clear the severe processing backlogs in benefit programs, such as Cash Assistance and SNAP, and no longer need as much overtime in future years.
- Child Care Block Grant – In the November Plan, \$15.5 million in baselined City funds will be swapped for federal funds from the Child Care Block Grant (which subsidizes childcare for low-income households), starting in Fiscal 2024. There is no net impact from this change. This funding relates to the eligibility screening and administration of benefits to HRA clients. The cost of the vouchers is budgeted through the Administration for Children’s Services.

Administration for Children Services (ACS)

The ACS portion of the PEG totals \$42.6 million in Fiscal 2024, \$41.8 million in Fiscal 2025, and \$42.1 million in Fiscals 2026 and 2027. ACS’s PEG is comprised of:

- Fringe Benefits Reimbursement Increase – Baselined savings of \$18.2 million, starting in Fiscal 2024, are included in the November Plan from revised estimates of ACS’ State and federal fringe reimbursement.
- Committee on Special Education Re-estimate – The November Plan includes savings of \$10.1 million in Fiscal 2024, \$5.2 million in Fiscal 2025, and \$5.4 million in Fiscals 2026 and 2027, as a result of underspending on room and board for out-of-State Carter Case placements. The cost of school tuition for Carter Cases is paid by DOE and ACS funds the room and board expenses.
- Close to Home – Baselined savings of \$6.8 million are included, starting in Fiscal 2025, for the Close to Home program due to a slot re-estimate under a recent RFP. The number of slots was reduced due to underutilization, from 201 to 135.
- Childcare Revenue Maximization – A baselined adjustment of \$5.5 million, starting in Fiscal 2024, swaps City funding for federal Childcare Block Grant funding related to childcare expenses for children in foster care. This change has no net funding impact.
- Title XX Swap – In the November Plan, in Fiscal 2024 \$4.2 million in City funding and \$6.8 million in State funding are swapped for additional federal revenue received. This change has no net funding impact.
- Preventive Re-estimate – Baselined savings of \$1.6 million, starting in Fiscal 2025, relate to the removal of 240 slots in preventive support programs for at-risk families. The slots are being reduced due to underutilization.
- Family Court Legal Services Reorganization – Baselined savings of \$987,884 are included, starting in Fiscal 2025, due to reduction in ACS’ utilization of court-ordered supervision. Additionally, there is a headcount reduction of 35 positions.

Department of Cultural Affairs (DCLA)

The DCLA's portion of the PEG totals \$9.4 million in Fiscal 2024 and \$8.0 million in Fiscal 2025 - 2027. The Department's PEG is comprised of:

- Baseline reduction to Cultural Development Fund (CDF) funding of \$2.6 million in Fiscal 2024 and \$1.4 million in Fiscal 2025-2027.
- Baseline reduction to Cultural Institutions Group (CIG) operating subsidies of \$5.8 million in Fiscal 2024, \$6.5 million in Fiscal 2025 and \$6.6 million in Fiscal 2026-2027.
- One year pause of City University of New York (CUNY) Culture Corps program of \$570,000 in Fiscal 2024.
- Reduction to Energy Grant funding of \$143,000 in Fiscal 2024.
- Accrual savings tied to vacant positions of \$200,000 in Fiscal 2024.

Fire Department (FDNY)

The FDNY portion of the PEG totals \$74.1 million in Fiscal 2024, \$104.2 million in Fiscal 2025, and \$93.0 million in Fiscal 2026 - 2027. The Department's PEG is comprised of:

- Civilian Hiring Freeze - \$6.4 million in Fiscal 2024, \$13.9 million in Fiscal 2025 and \$17.7 million in Fiscal 2026-2027 for a total of 266 positions. This will not impact uniformed, EMS, 911 dispatch, or fire protection inspector positions.
- Long Term Light Duty Staff Separation- \$14.3 million in Fiscal 2024, \$29.8 million in Fiscal 2025, \$30.8 million Fiscal 2026-2027. Enforcement of city provisions regarding the termination of 190 uniformed staff who are unable to return to "full duty" status, as determined by Department medical personnel.
- Non-field Uniformed Overtime - \$17.9 million in Fiscal 2024, \$28.1 million in Fiscal 2025, \$11.4 million in Fiscal 2026-2027. Major areas include training, recruitment, youth workforce, mentorship and staffing at outside public ceremonies/events.
- Engine Company Staffing - Temporarily shift staffing at 20 engine companies from 5 Firefighters to 4 consistent with collective bargaining agreement for \$7.9 million in Fiscal 2024.

Department of Correction (DOC)

The DOC portion of the PEG totals \$31.6 million in Fiscal 2024, \$83.5 million in Fiscal 2025, \$88.7 million in Fiscal 2026, and \$87.9 million in Fiscal 2027. The Department's PEG is comprised of:

- Civilian PS Savings: The plan includes a reduction of \$8.5 million in Fiscal 2025 for less than anticipated personal service spending on civilian positions.
- Uniform PS Savings: The November Plan includes a reduction of \$31.6 million in Fiscal 2024, \$75.0 million in Fiscal 2025, \$88.7 million in Fiscal 2026, and \$87.9 million in Fiscal 2027 for less than anticipated spending on uniform PS costs.

Police Department (NYPD)

The New York Police Department (NYPD) portion of the PEG totals \$131.9 million in Fiscal 2024, \$429.3 million in Fiscal 2025, \$285.8 million in Fiscal 2026, and \$288.0 million in Fiscal 2027. The Department's PEG is comprised of:

- Police Officer Class Cancellations. The Plan includes savings of \$41.7 million in FY24, \$289 million in FY25, and \$229 million in the outyears from the cancellation of five officer academy classes.
- Civilian Vacancy Reduction. The Plan includes a vacancy reduction of 325 non-safety civilian positions for savings of \$19.5 million in FY25 and the outyears.
- School Safety Vacancy Reduction. The Plan includes a vacancy reduction of 322 civilian school safety agent positions for savings of \$3.3 million in FY24, \$13.7 million in FY25, \$5.3 million in FY26, and \$7.8 million in FY27.
- Vehicle Savings. The Plan includes savings of \$37.5 million in FY24 and \$35.6 million in FY25 by delaying the purchase of vehicles.
- Various. The Plan recognized additional savings of \$47.8 million in FY24, \$70.5 million in FY25, \$31.9 million in FY26, and \$31.6 million in FY27 for less than anticipated OTPS/PS spending, uniform savings, and a vacancy reduction in the Cadet Program.

Housing Preservation and Development (HPD) & New York City Housing Authority (NYCHA)

The HPD portion of the PEG, which includes PEG for NYCHA, totals \$20.4 million in Fiscal 2024, \$18.5 million in Fiscal 2025, \$20.7 million in Fiscal 2026, and \$19.5 million in Fiscal 2027. The Department's PEG is comprised of:

- HomeFirst Down Payment Assistance Capital Swap: The Plan includes funding swaps totaling \$26.4 million from Fiscal 2024-2027 to the capital budget for HomeFirst down payments, generating expense budget savings (savings are \$3.4 million in Fiscal 2024, \$5.0 million in Fiscal 2025, and \$9.0 million in Fiscal 2026 and Fiscal 2027).
- Supportive Housing Rental Assistance Re-estimate: The Plan includes reductions in planned rental assistance payments for supportive housing by \$4.5 million across two years (savings are \$3.2 million in Fiscal 2025 and \$1.3 million in Fiscal 2026). This continues the Administration's trend of generating savings on slower-than-anticipated supportive housing lease-ups and corresponding rental subsidies.
- NYCHA PEGs: The Plan includes expense funding reductions for NYCHA by \$43.3 million from Fiscal 2024-2027, with \$37.4 million associated with a capital swap for the vacant unit readiness program (of which \$6.2 million is in Fiscal 2024), and \$5.8 million in Fiscal 2024 only for reduced spending on capital ineligible items (e.g. trainings associated with new capital equipment).

Department of Youth and Community Development (DYCD)

The DYCD's portion of the PEG totals \$47.9 million in Fiscal 2024, \$43.7 million in Fiscal 2025, and \$43.9 million in Fiscal 2026 - 2027. The Department's PEG is comprised of:

- COMPASS Reduction - \$1.5 million in Fiscal 2024 and \$6.9 million in Fiscal 2025-2027 due to a reduction of 3,538 unutilized COMPASS slots due to low program attendance. The program continues to serve more than 88,400 slots citywide.
- Office of Neighborhood Safety Reduction - \$5.5 million in Fiscal 2025-2027, reduction to legal services, recreational events, youth service coordination, and technical assistance offered through Office of Neighborhood Safety programs.
- Underutilized Summer Rising middle school Fridays and program hours - \$19.6 million in Fiscal 2025-2027;
- Less than needed funding for Advance and Earn Expansion, Summer Youth Employment Program Metrocards, Precision Employment Initiative, and Readiness Initiative - \$20.6M in FY24 and \$1.1M in FY25-FY27.

Department of Sanitation (DSNY)

The DSNY's portion of the PEG totals \$32.0 million in Fiscal 2024, \$59.9 million in Fiscal 2025, \$60.5 million in Fiscal 2026 and \$59.7 million in Fiscal 2027. The Department's PEG is comprised of:

- Civilian Hiring Freeze - 205 headcount reduction for \$13.7 million in Fiscal 2024, and 321 headcount reduction in the outyears for \$23.8 million in Fiscal 2025, \$28.4 million in Fiscal 2026-2027.
- Collection Productivity Increase - 73 reduction of uniformed positions for \$4.7 million in Fiscal 2025, \$4.8 million in Fiscal 2026, \$4.9 million in Fiscal 2027.
- Reverse previous increases to cleaning of pedestrian areas and litter basket service on park perimeters, greenways, and bridges with 94 reductions of uniformed positions for \$5.3 million in Fiscal 2025, \$5.5 million in Fiscal 2026, \$5.7 million in Fiscal 2027.
- Litter Basket Service - 80 reduction of uniformed positions for \$5.5 million in Fiscal 2025, \$5.6 million in Fiscal 2026, and \$5.8 million in Fiscal 2027.

Department of Environmental Protection (DEP)

The DEP's portion of the PEG totals \$7.4 million in Fiscal 2024, \$5.8 million in Fiscal 2025, and \$6.0 million in Fiscal 2026 - 2027. The Department's PEG is comprised of:

- Funding re-estimates for programs and reports within the Mayor's Office of Climate and Environmental Justice for \$4.1 million in Fiscal 2024, \$2.7 million in Fiscal 2025, and \$2.5 million in Fiscal 2026-2027. This includes decreased funding for studies that can be completed at less-than-anticipated costs (Urban Agriculture Report, Geothermal Study), funding that cannot be spent in the current year due to timeline adjustments (EJNYC, Extreme Heat Policy), and funding for contracts that have not started yet and can be negotiated to reflect a lower cost (NYC Accelerator, City contribution to the NYSERDA Clean Energy Hubs program)

- Less than Planned Other than Personal Services: \$2.9 million in Fiscal 2024, \$2.9 million in Fiscal 2025 and \$3.0 million in Fiscal 2026-2027. DEP has recognized savings, increased revenue generation, or low demand for the following contracts, resulting in less-than-anticipated spending: Water Fountain/Bottle Filler Installations, Hydroelectric Facilities maintenance contract and Arterial Highway Catch Basin Cleaning contracts.
- FloodNet Program Funding Shift from City funding to utility (water & sewer): \$1.5M in FY24, \$1.6M in FY26 and \$1.3M for FY26-27. FloodNet is an inter-agency agreement between CUNY and DEP that will facilitate surface flooding data collection and dissemination to inform inter- and intra-agency stormwater flooding planning, operations, and outreach efforts. Since street flooding due to stormwater closely aligns with DEP's core mission, this program's funding can be switched from the Tax Levy to the Utility budget (Water and Sewer).

Libraries

The Libraries' portion of the PEG totals \$23.6 million in Fiscal 2024, \$22.0 million in Fiscal 2025, and \$22.3 million in Fiscal 2026 - 2027.

The reduction to the operating subsidy will affect the daily operations of the Systems in many aspects including the suspension of Sunday hours, daily reduced hours, vacancy eliminations, outreach programs and less funding for materials, maintenance, repairs and overtime. The Library system's PEG include:

- New York Research Library baseline reduction to operating subsidy for \$1.7 million in Fiscal 2024, \$1.6 million in Fiscal 2025-2027.
- New York Public Library baseline reduction to operating subsidy for \$8.7 million in Fiscal 2024, \$8.1 million in Fiscal 2025, \$8.2 million in Fiscal 2026-2027.
- Brooklyn Public Library baseline reduction to operating subsidy for \$6.5 million in Fiscal 2024, \$6.1 million in Fiscal 2025-2027.
- Queens Borough Public Library baseline reduction to operating subsidy for \$6.8 million in Fiscal 2024, \$6.3 million in Fiscal 2025, \$6.4 million in Fiscal 2026-2027.

Department of Health and Mental Hygiene (DOHMH)

The DOHMH's PEG totals \$35.8 million in Fiscal 2024, \$38.4 million in Fiscal 2025, and \$39.2 million in Fiscals 2026-2027. The breakdown of the Department's PEG categorized by Public Health and Mental Hygiene services includes:

Public Health

The PEG is \$18.9 million in Fiscal 2024, \$22.2 million in Fiscal 2025, and \$22.8 million in Fiscals 2026-2027, including:

- Vacancy Reduction: Savings of \$4.3 million in Fiscal 2024, \$4.5 million in Fiscal 2025, and \$4.7 million in the outyears from the reduction of 24 positions at Thrive NYC.
- Hiring Freeze: Savings of \$3.7 million in Fiscal 2024 only.

- Contract Reductions: Savings of \$3.4 million in Fiscal 2024 and \$3.3 million in Fiscal 2025-2027 related to right-sizing contracts due to underperformance or to meet true programmatic need.
- OTPS Efficiencies: Savings of \$6.4 million in Fiscal 2024 and \$11.7 million in Fiscals 2025-2027 across the agency.

Mental Hygiene

The PEG is \$16.8 million in Fiscal 2024, \$16.2 million in Fiscal 2025, and \$16.4 million in Fiscals 2026-2027, including:

- Prior Year Revenue: City funding swap of \$37.8 million in Fiscal 2024 due to the recognition of prior year revenues from Federal and State grants.
- Funding Shifts: Decrease of \$11.4 million in Fiscals 2024-2025 and \$12.0 million in Fiscal 2026-2027 from the transition of NYC Well contract to newly awarded Federal funding and expenses associated to staffing for some IT projects.
- Contract Reductions: Savings of \$3.4 million in Fiscal 2024, \$3.7 million in Fiscal 2025, and \$3.3 million in Fiscal 2026-2027 related to right-sizing contracts due to underperformance or to meet true programmatic needs.
- Hiring Freeze: The November Plan includes savings of \$1.0 million in Fiscal 2024 only resulting from hiring freeze.

Health and Hospitals Corporation (H+H)

The H+H PEG totals \$25.5 million in Fiscal 2024, \$27.6 million in Fiscal 2025, \$28.0 million in Fiscal 2026, and \$28.5 million in Fiscal 2027. H+H's PEG is comprised of:

- Subsidy Adjustment: A decrease of the City subsidy for H+H of \$23.7 million in Fiscal 2024, \$25.8 million in Fiscal 2025, \$26.2 million in Fiscal 2026, and \$26.7 million in Fiscal 2027 through operational efficiencies.
- Mental Health Service Corps Re-estimate: A baseline decrease of \$1.1 million through reduced training programs and the elimination of eight vacant positions.
- B-HEARD OTPS Re-estimate: A baseline reduction of \$700,000 in H+H with no impact on services. There is another reduction on B-Heard of \$2.0 million under FDNY.

City University of New York (CUNY)

The CUNY PEG totals \$23.1 million in Fiscal 2024 and \$19.9 million in Fiscals 2025-2027. CUNY's PEG is comprised of:

- Fringe Savings of \$16.3 million in Fiscal 2024, and \$19.0 million in Fiscal 2025 in the outyears from vacant positions from faculty, student and academic support at community colleges.
- Savings Restoration: The November Plan includes PEG savings of \$5.9 million in Fiscal 2024 due to the restoration of prior savings initiatives.

- ASAP Lease Savings: The November Plan includes lease savings of \$958,728 in Fiscal 2024, \$1.0 million in Fiscals 2025-2026 and \$993,829 in Fiscal 2027 at CUNY community colleges.

Department of Information Technology and Telecommunications (DoITT)

The DoITT PEG totals \$25.2 million in Fiscal 2024, \$30.0 million in Fiscal 2025, \$26.4 million in Fiscal 2026, and \$26.1 million in Fiscal 2027 with a headcount reduction of 107 in Fiscal 2024, 154 in Fiscal 2025, 127 in Fiscal 2026 and 125 in Fiscal 2027. The Department's PEG is comprised of:

- Vacancy Reduction: Savings of \$12.9 million in Fiscal 2024, \$18.6 million in Fiscal 2025 and \$15.0 million in the outyears from the elimination of vacant positions.
- Citywide Telecommunications Savings: The November Plan includes PEG savings of \$8.0 million in Fiscal 2024 and \$7.0 million in Fiscals 2025-2027 resulting from various citywide telecommunications savings initiatives.
- OTPS Reduction: The November Plan includes OTPS savings at the Mayor's Office of Media and Entertainment and the Civic Engagement Commission of \$1.8 million in Fiscal 2024 and \$1.7 million in Fiscals 2025-2027.

Miscellaneous

The November Plan includes \$30 million in miscellaneous funding in Fiscal 2024 and \$72.2 million in Fiscal 2025, \$83.9 million in Fiscal 2026, and \$87.8 million in Fiscal 2027.

- Fringe Vacancy Reductions: Savings of \$12.4 million in Fiscal 2024, \$28.6 million for Fiscal 2025, \$29.9 million in Fiscal 2026, and \$31.3 million in Fiscal 2027 for fringe savings associated with vacancy reductions.
- Fringe Hiring Freeze: The November Plan includes PEG savings of \$10.7 million in Fiscal 2024, \$28.3 million in Fiscal 2015 for fringe savings related to the hiring freeze.
- Fringe Benefit Efficiencies and Reductions: Savings of \$5.3 million in Fiscal 2024, \$11.4 million in Fiscal 2025, \$11.9 million in Fiscal 2026 and \$12.5 million in Fiscal 2027 related to fringe benefits.
- Pre-Scoping Reduction. Savings of \$1.6 million in Fiscal 2024 and the outyears for savings related to pre-scoping.
- Office of Labor Relations (OLR) Savings. The November Plan includes savings of \$2.4 million in Fiscal 2025, \$11.5 million in Fiscal 2026, and \$12.2 million in Fiscal 2027 related to Dependent Eligibility Verification Audit.

New Needs

The November Plan includes a modest package of new needs across twelve City agencies, totaling \$830.9 million in Fiscal 2024 with the addition of 66 positions. New needs included in the Plan decline to \$90.5 million in Fiscal 2025 with a headcount increase of 218 positions. In the outyears, new needs total \$86.5 million in Fiscal 2026 and \$80.1 million in Fiscal 2027. Additional headcount related to new needs remains at 218 for the remainder of the Plan period. Appendix 2 presents a breakdown of new needs by agencies. Below we review the most significant new needs by agency.

- **Department of Education (DOE).** The November Plan includes an additional \$606.0 million in Fiscal 2024 only.
 - \$116.0 million in FY24 for pupil special education transportation to align with prior year spending. The total budget for special education DOE pupil transportation is now \$968.5 million for Fiscal 2024.
 - \$490.0 million in Fiscal 2024 for Carter Cases, increasing the budget to \$1.1 billion for Fiscal 2024. The budget increase in recent years has been largely driven by the cost of providing special education services.
- **Board of Elections (BOE).** The November Plan includes an additional \$120.3 million for election funding in Fiscal 2024 only. This additional funding is needed to fully meet all election needs during the fiscal year. Two elections per year are included in the baseline and there will be three in the current fiscal year. Additionally, the cost of early voting is not currently baselined, the additional funding also covers that cost for all elections this fiscal year.
- **Fire Department.** The November Plan includes an additional \$89.8 million in Fiscal 2024, \$65.4 million in Fiscal 2025, \$61.5 million in Fiscal 2026, and \$55.5 million in Fiscal 2027 for various Personal Services costs. This funding supports increased Personal Services spending within the fire extinguishment and emergency response budget.
- **NYC Department of Citywide Administrative Services (DCAS).** The November Plan new needs for DCAS total \$5.0 million in Fiscal 2024, \$1.1 million in Fiscal 2025, \$700,000 in Fiscal 2026, and \$25,000 in Fiscal 2027. For emergency façade and roof repairs, \$4.3 million is added in Fiscal 2024 only for non-capitally eligible repairs expenses at several City buildings. For the development of a new firefighter civil service exam, \$650,000 is added in Fiscal 2024, \$1.1 million in Fiscal 2025, \$700,000 in Fiscal 2026, and \$25,000 in Fiscal 2027 for the cost of consultants that will create a revamped firefighter exam. The new exam will be released in Fiscal 2026, as required by a court-ordered monitor.
- **Department of Finance (DOF).** The November Plan includes two new needs totaling \$4.9 million related to the maintenance of revenue collection systems.
- **District Attorneys and Special Narcotics Prosecutor.** Included in the November Plan is \$11.3 million in baselined new funding for 152 Assistant District Attorney positions across the six prosecutor's offices. Additionally, the November Plan includes \$1.9 million in Fiscal 2024 for 66 paralegal positions, rising to \$3.7 million in the outyears.

Other Adjustments

Table 8: Other Adjustments by Funding Source (\$ in Millions)

Category	FY24	FY25	FY26	FY27
City	\$1,545	\$4,341	\$1,889	\$828
State	\$824	\$385	\$117	\$117
Federal	\$1,269	(\$177)	\$52	\$53
Other Categorical	\$102	\$12	\$11	\$11
Community Development	\$56	\$2	\$2	\$0
Capital Fund - IFA	\$3	\$3	\$4	\$4
Intra-City	\$194	(\$18)	(\$34)	(\$29)
TOTAL	\$3,993	\$4,548	\$2,041	\$985

Other expenditure changes in the Plan are categorized as Other Adjustments. These changes increase the budget by \$11.6 billion across the plan period: \$4.0 billion in Fiscal 2024, \$4.5 billion in Fiscal 2025, \$2.0 billion in Fiscal 2026, \$985 million in Fiscal 2027. The majority of the additional expenses categorized as Other Adjustments are associated with increased costs related to asylum seeker operations and collective bargaining.

As shown in Table 8, approximately 39 percent of the Other Adjustment expenditure increase in Fiscal 2024 is funded by City funding, increasing to 95 percent in Fiscal 2025 and outyears. In Fiscal 2024, federal sources make up 32 percent of the increase, while state funding makes up 21 percent. In Fiscal 2026, City funding makes up over 93 percent of the increases. Below we outline the major changes.

- **Aid for Asylum Seekers.** In the November Plan, additional funding added across City agencies for asylum seeker response efforts totals \$1.83 billion in Fiscal 2024, \$5.10 billion in Fiscal 2025, \$2.00 billion in Fiscal 2026, and \$1.00 billion in Fiscal 2027. This brings total asylum seeker response funding up to \$4.74 billion in Fiscal 2024, \$6.10 billion in Fiscal 2025, \$2.00 billion in Fiscal 2026, and \$1.00 billion in Fiscal 2027.
- **Department of Education (DOE).** The November Plan includes an additional \$775.6 million in Fiscal 2024, \$1.04 billion in Fiscal 2025, \$1.61 billion in Fiscal 2026 and \$2.04 billion in Fiscal 2027.
 - UFT Collective Bargaining – The November Plan includes elements of UFT's ratified collective bargaining contract. \$568.8 million in Fiscal 2024, \$948.1 million in Fiscal 2025, \$1.5 billion in Fiscal 2026 and \$1.9 billion in Fiscal 2027.
 - Other Collective Bargaining - Other ratified Union contracts, including Custodians, CWA and International Brotherhood of Teamsters totaling \$51.7 million in Fiscal 2024, \$49.4 million in Fiscal 2025, \$62.9 million in Fiscal 2026 and \$71.1 million in Fiscal 2027.
 - American Rescue Plan Adjustment – The plan includes a decrease of \$204.8 million in Fiscal 2024 and increase of \$96.2 million in Fiscal 2025 in City funds due to funding swap of American Rescue Plan funds; net change of \$0.

- Federal Food Revenue/Food Savings - Swap of City to Federal funds for \$60 million in Fiscal 2024 and the outyears. City identified Federal funds due to a rule change that lowered threshold for eligibility. Allowed DOE to take a PEG on City funds.
- Revenue Adjustment - \$49.4 million in Fiscal 2024. Funding from SCA to pay DOE to do cafeteria enhancement.
- DOE-Workforce Program- Increase of \$7.1 million in Fiscal 2024 in Intracity funding.
- **Human Resources Administration (HRA).** The November Plan includes other adjustments that increase HRA's budget by \$2.1 million in Fiscal 2024 and \$3.7 million in Fiscal 2025, and adjustment that decrease it by \$4.2 million in Fiscal 2026 and \$3.0 million in Fiscal 2027.
 - Prior Year Revenue – In Fiscal 2024, \$250 million in City funds are swapped for federal funding, resulting in no net change to HRA's budget. The additional revenue received largely relates to funding for Cash Assistance benefits.
 - American Rescue Plan Funding Swap – In the November Plan, City funding of \$181.1 million in Fiscal 2024 and \$66.2 million in Fiscal 2025 is swapped for federal pandemic-related funding. The federal aid was reallocated from several other agencies and results in no net change to HRA's budget. The funding is allocated to the CityFHEPS rental assistance program.
 - Medicaid – In Fiscal 2024, \$20 million in City funds are transferred from HRA to Health + Hospitals for Medicaid-related expenses.
 - Special Housing Assistance Resource (SHARE) Program – In the November Plan, funding is added for the SHARE rental assistance program, with \$3.5 million in Fiscal 2024, \$13.3 million in Fiscal 2025, \$15.0 million in Fiscal 2026, and \$13.6 million in Fiscal 2027. The SHARE program will be funded by the State's Rental Supplement Program (RSP). SHARE will be targeted to long-term DHS clients that are ineligible for other rental assistance programs (non-asylum seeker, undocumented clients). This funding will cover the cost of the rental vouchers.
 - Aid to Asylum Seekers – An additional \$356,300 in State funds were included in Fiscal 2024 and \$13.8 million in State and City funds in Fiscal 2025 for expenses related to asylum seeker response efforts. In Fiscals 2024 and 2025, \$356,300 supports two positions at the Mayor's Office of Asylum Seekers Operations. In Fiscal 2025, \$13.5 million supports the operations of the City's asylum seeker navigation center, as well as HRA staff overtime.
 - Elimination of the Job Training Program (JTP) – To meet federally-mandated work requirements, HRA places Cash Assistance and SNAP clients in workforce programs. One of the workforce programs, the JTP made job placements at DSNY and DPR. The program will be ramped down over the course of Fiscal 2024 and fully eliminated starting in Fiscal 2025. Other adjustments for HRA in the November Plan include a reduction of \$19.4 million in Fiscal 2024, \$39.3 million in Fiscal 2025, \$39.9 million in Fiscal 2026, and \$39.6 million in Fiscal 2027. The

November Plan transfers this funding from HRA to DSNY and DPR so those agencies can take a portion of the PEG credit for the elimination of the JTP program.

- **Department of Homeless Services (DHS).** Other adjustments for DHS include a net reduction of \$349.5 million in Fiscal 2024 and net increases of \$1.26 billion in Fiscal 2025, \$2.0 billion in Fiscal 2026, and \$1.0 billion in Fiscal 2027.
 - Aid to Asylum Seeker Responses Costs – Additional funding added in the November Plan to DHS’ budget for asylum seeker response costs largely relate to emergency shelter costs.
 - In Fiscal 2024, there was a reduction of \$800.6 million in City funds as funding was reallocated to other agencies involved in response. Additionally, \$493 million State funds were added, resulting in a net decrease of \$306.4 million.
 - In Fiscal 2025, there was an addition of \$985 million in City funds and \$270.4 million in State funds, for a total increase of \$1.26 billion.
 - In Fiscal 2026, \$2.0 billion in City funds were added, which is the entirety of the current funding for asylum response efforts in Fiscal 2026.
 - In Fiscal 2026, \$1.0 billion in City funds were added, which is the entirety of the current funding for asylum response efforts in Fiscal 2026.
 - American Rescue Plan Funding Swap – In Fiscals 2024 and 2025, \$19 million in federal pandemic-related funding was swapped for City funds, resulting in no net budgetary change. The pandemic funding was reallocated to HRA.
- **Administration for Children’s Services (ACS).** The November Plan includes other adjustments totaling \$29.1 million in Fiscal 2024, \$23.1 million in Fiscal 2025, \$20.6 million in Fiscal 2026, and \$20.9 million in Fiscal 2027. Some of the notable adjustments include:
 - American Rescue Plan Funding Swap – City funds increase of \$8.6 million in Fiscal 2024 and \$9.1 million in Fiscal 2025, to replace the loss federal pandemic funding which was reallocated to other City agencies. There is no net budgetary change from this adjustment.
 - Aid to Asylum Seekers – An additional \$3.1 million in Fiscal 2024 and \$3.4 million in Fiscal 2025 for contracted translation services for asylum seekers and one position in the Mayor’s Office of Asylum Seeker Operations.
- **Department of Citywide Administration Services (DCAS).** The November Plan adds \$394.8 million in Fiscal 2024, \$405.4 million in Fiscal 2025, \$3.4 million in Fiscal 2026, and \$4.2 million in Fiscal 2027 for DCAS. The most significant other adjustments relate to asylum seeker response costs.
 - Asylum Seeker Response Costs – Additional funding added totals \$380.3 million in Fiscal 2024 and \$403.0 million in Fiscal 2025. The funding is largely for the HERRC locations at Randall’s Island, Creedmoor Psychiatric Center, and Floyd Bennett

Field. The funding also supports DCAS' ongoing role in the response, which includes staffing costs, overtime, shelter supplies, and supplemental facility needs, such as shower trailers.

- **Fire Department.** The November Plan includes an additional \$97.2 million in Fiscal 2024, \$60.2 million in Fiscal 2025, \$81.5 million in Fiscal 2026 and \$83.8 million in Fiscal 2027.
 - E-Bike Program Transfer- \$2.0 million decrease in Fiscal 2024. The Council approved a safety-focused e-bike trade in program that would help owners upgrade bikes and scooters to meet UL certification requirements. This is a funding transfer from FDNY to DOT associated with DOT's E-Bike Safety Program.
 - Collective Bargaining Adjustment (including among others, Buyers L300, Communication Electrician, CSBA 21-26, CWA L1180, EMS SOA 17-21, IBEW L3 Electrician, IBT L237, UFOA 21-26)- \$49.9 million in Fiscal 2024, \$67.7 million in Fiscal 2025, \$89.1 million in Fiscal 2026 and \$91.5 million in Fiscal 2027.
- **Youth Services.** The November Plan includes an additional \$13.0 million in Fiscal 2024, \$31.3 million in Fiscal 2025, \$34.7 million in Fiscal 2026 and \$39.4 million in Fiscal 2027.
 - ARP-SLFRF – City Funds increase of \$12.8 million in Fiscal 2024 and \$18.9 million in Fiscal 2025, due to a federal funding reduction (swaps out), net change of \$0.
 - Minimum Wage Increase - \$24.9 million in Fiscal 2025, \$29.6 million in Fiscal 2026, \$34.3 million in Fiscal 2027.
- **Department of Sanitation (DSNY).** The November Plan includes an additional \$1.1 million in Fiscal 2024, (\$147,072) in Fiscal 2025, \$667,210 in Fiscal 2026 and \$1.0 million in Fiscal 2027.
 - ARP-SLFRF – City Funds decrease of \$22.3 million in Fiscal 2024 and \$116.0 million in Fiscal 2025, replaced with an increase in pandemic federal funding, net change of \$0.
- **Department of Environmental Protection (DEP).** The November Plan includes an additional \$61.0 million in Fiscal 2024, \$7.3 million in Fiscal 2025, \$9.9 million in Fiscal 2026 and \$11.5 million in Fiscal 2027.
 - New York City Emergency Management (NYCEM) HRO Asylum Funds – Intracity funding from NYCEM for \$17.9 million in Fiscal 2024. This funding will support the operation of shower trailers at seven asylum seeker respite sites citywide.
 - Aid to Asylum Seekers - \$753,394 in Fiscal 2024. This funding is for DEP staff supporting center-related work.
 - Collective Bargaining (Various) - \$6.4 million in Fiscal 2024, \$6.1 million in Fiscal 2025, \$8.1 million in Fiscal 2026 and \$9.1 million in Fiscal 2027.
 - Hurricane Sandy Funding - \$16.0 million in federal funding in Fiscal 2024 for expenses related to Hurricane Sandy. Projects funded include the conduit project and wire replacement at various DEP wastewater treatment plants (Owls Head,

Red Hook, Newtown Creek, Coney Island, Tallman Island, Hunts Point, Wards Island, Bowery Bay, Oakwood Beach, Port Richmond).

- **Department of Cultural Affairs (DCLA).** The November Plan includes an additional \$809,318 in Fiscal 2024, \$270,921 in Fiscal 2025, \$391,927 in Fiscal 2026 and \$477,421 in Fiscal 2027.
 - Collective Bargaining (Buyers L300, CSBA and IBT L237) - \$355,064 in Fiscal 2024 and \$270,921 in Fiscal 2025, \$391,927 in Fiscal 2026 and \$477,427 in Fiscal 2027.
 - Direct Administrative Cost - FEMA federal funding of \$304,254 in Fiscal 2024, to reimburse Wildlife Conservation Society NY Aquarium for direct administrative cost related to rebuilding the Aquarium post Hurricane Sandy.
- **Housing Preservation and Development & New York City Housing Authority.** Other Adjustments include \$402.4 million in FY24, \$626.9 million in FY25, \$10.1 million in FY26 and \$11.7 million in FY27.
 - Aid to Asylum Seekers. The November Plan includes an additional \$285.6 million in Fiscal 2024 and \$619.6 million in Fiscal 2025, for a two-year increase totaling \$905.1 million. The Administration has added an estimated cost based on the current and projected asylum seeker shelter census to be managed by HPD.
 - Reflect Federal Funding. The Plan reflects an additional \$46.5 million in Fiscal 2024 in federal COVID-19 funding associated with Section 8 emergency housing voucher (EHV) rental assistance.
- **Libraries.** The November Plan includes an additional \$5.6 million in Fiscal 2024, \$2.9 million in Fiscal 2025, \$4.2 million in Fiscal 2026 and \$4.7 million in Fiscal 2027.
 - Collective Bargaining Adjustment (Various) - \$3.1 million in Fiscal 2024, \$2.9 million in Fiscal 2025, \$4.2 million in Fiscal 2026, \$4.7 million in Fiscal 2027.
- **District Attorneys and Special Narcotics Prosecutor.** The November Plan recognizes \$62 million in State funding for the City's prosecutors from various State funding streams.
- **New York Police Department.** The November Plan includes adjustments of \$265.4 million in Fiscal 2024, \$124.5 million in Fiscal 2025, \$183.8 million in Fiscal 2026 and \$231.6 million in FY27. Highlights include:
 - Detectives Endowment Association (DEA) Collective Bargaining Agreement (CBA). The November Plan includes an additional \$60.7 million in FY24, \$94 million in FY25, \$127.8 million in FY26 and \$164 million in FY27 for the DEA CBA. The CBA covers 2022-2027.
 - Federal Funding. The Plan includes an additional \$131.7 million in FY24 through various federal grants and programs. Additional federal funding is typically recognized each year at this time.
 - State Funding. The Plan includes \$29.1 million in FY24 from various State grants and programs.

- **Public Health:** The November Plan includes additional funding of \$399.1 million in Fiscal 2024, \$31.9 million in Fiscal 2025, \$28.4 million in Fiscal 2026, and \$28.6 million in Fiscal 2027. The majority of these other adjustments are associated with COVID-19 Federal funding of \$304.7 million in Fiscal 2024, including:
 - PS and OTPS funding shifts of \$89.9 million.
 - Federal funding of \$58.8 million for immunization and vaccines for Children to ensure access for all populations to COVID-19 vaccines.
 - A funding of \$38.7 million for COVID-19 Paycheck Protection Program and Health Care.
 - A funding of \$56.2 million for COVID-19 Enhancing Detection Expansion (COVID-19 testing kits and services).
- **Mental Hygiene:** The November Plan includes an additional funding of \$52.1 million in Fiscal 2024 and \$32.3 million in Fiscals 2025-2027:
 - State Office of Mental Health: An increased State funds of \$20.9 million in FY24 and \$16.8 million in FY25-27 associated with procurements on mental health supports and services.
 - MHY Rolls: An increased State funds of \$13.1 million in Fiscal 2024 mainly for Thrive-NYC Well.
 - Mental Health – Voluntary program: An increased State funds of \$3.6 million in Fiscals 2024-2027.
- **Health and Hospitals Corporation:** The November Plan includes an additional \$1.6 billion in Fiscal 2024, \$2.7 billion in Fiscal 2025, \$175.7 million in Fiscal 2026, and \$217.5 million in Fiscal 2027.
 - Aid to Asylum Seekers: City funds increase of \$1.4 billion in Fiscal 2024 and \$2.6 billion in Fiscal 2025 to meet the growing needs and services provided at HERRCs for the newly arrived migrants in NYC.
 - Collective Bargaining: An increased City funds of \$110.7 million in Fiscal 2024, \$106.2 million in Fiscal 2025, \$175.7 million in Fiscal 2026, and \$217.6 million in Fiscal 2027 primarily associated with the cost of collective bargaining agreements on nurse's contracts.
 - Medicaid Adjustment: An increase in City funds of \$20 million in Fiscal 2024 for a Medicaid adjustment.
- **City University of New York:** The November Plan adds Intra-City adjustments of \$54.7 million in Fiscal 2024, \$25.0 million in Fiscal 2025, and \$32,000 in Fiscals 2026-2027, including \$25.0 million in Fiscals 2024-2025 were for projects related to child welfare and juvenile justice sectors through ACS Workforce Institute at the CUNY School of Professional Studies.

- **Department of Information Technology and Telecommunications:** The November Plan adds an additional funding of \$88.8 million in Fiscal 2024 and \$81.3 million in Fiscal 2025 including:
 - Aid to Asylum Seekers: An increased City funds of \$50.8 million in Fiscal 2024 and \$80.0 million in Fiscal 2025.
 - A City funding swap of \$25.0 million in Fiscals 2024 and 2025 due to the reduction of COVID-19 Federal stimulus funding of the same amount in Fiscals 2024-2025.

Citywide Headcount Changes

The November Plan includes \$55.4 billion in Fiscal 2024 for personal services (PS) costs with a reduction of 1,886 full-time (FT) positions. Citywide headcount in Fiscal 2024 includes 300,516 FT positions and 25,420 full-time equivalent (FTE) positions for a total citywide headcount of 325,936. In all other years of the Plan, the budgeted headcount in the November Plan is lower than at adoption in June. Table 9 presents a summary of the headcount changes in the Plan by fiscal year.

The November Plan includes 66 new positions in Fiscal 2024 growing to 218 new positions in each subsequent year of the plan period. The Plan includes an additional

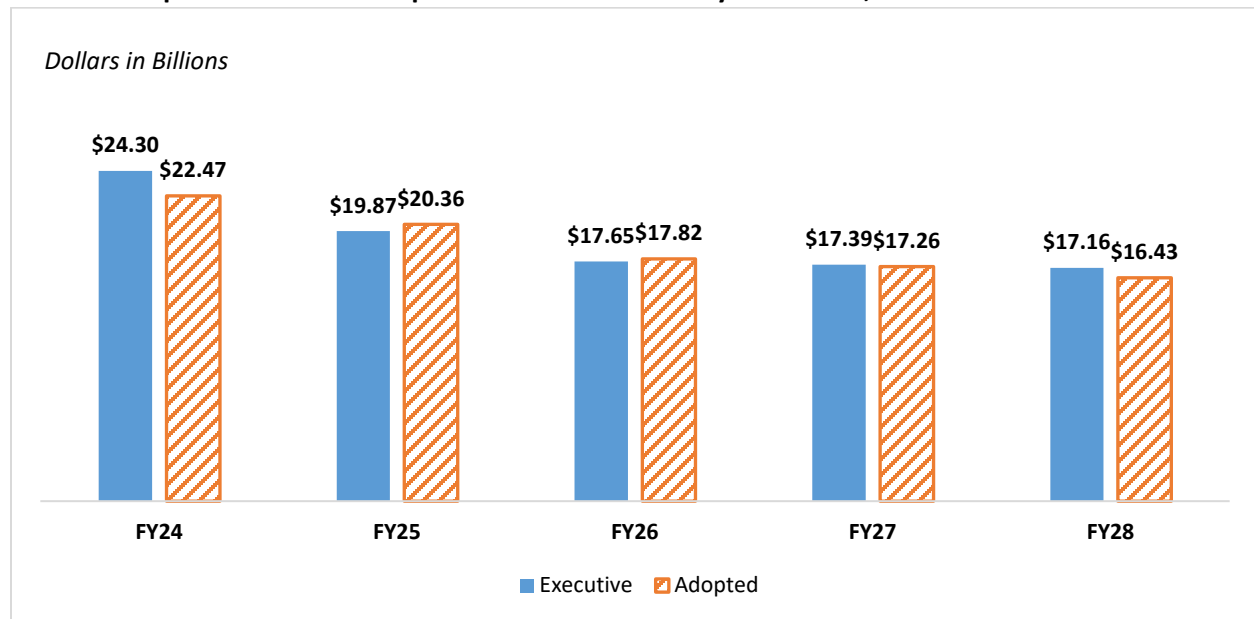
Table 9: Headcount Changes in the November Plan

Category	FY24	FY25	FY26	FY27
New Needs	66	218	218	218
Other Adjustments	444	20	(4)	(8)
PEGs	(2,396)	(2,873)	(2,853)	(2,851)
TOTAL	(1,886)	(2,635)	(2,639)	(2,641)

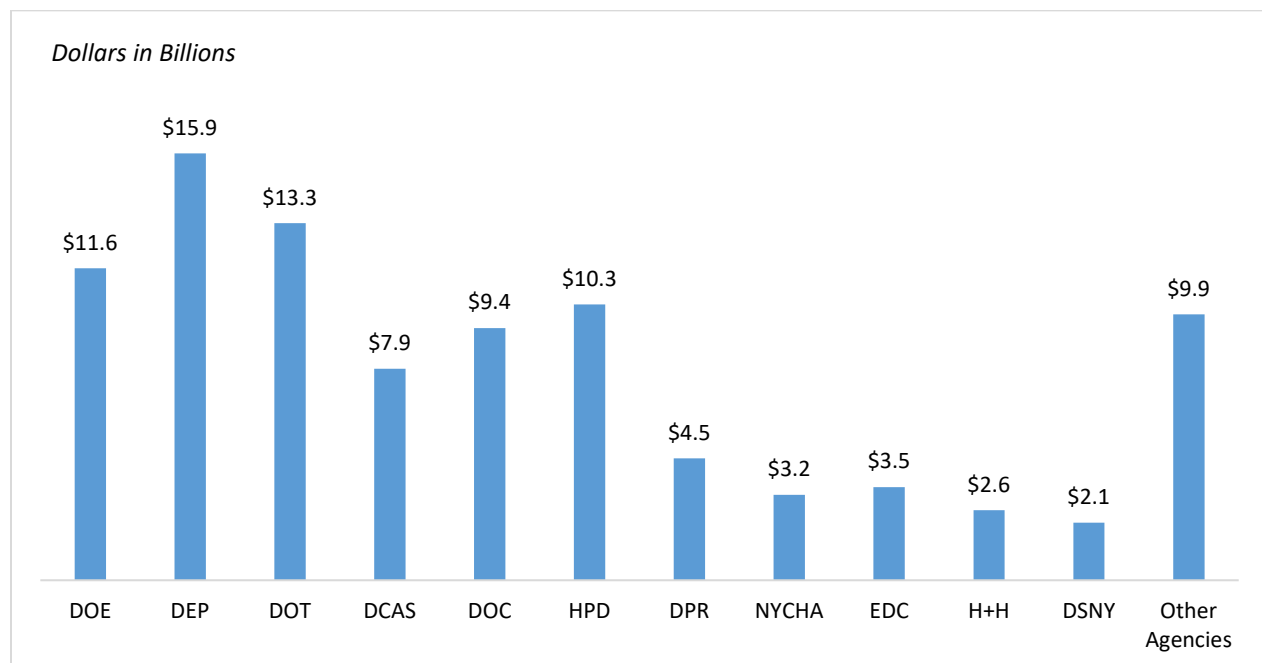
\$3.2 million for these positions beginning in Fiscal 2024. All of the new need headcount occurs in the District Attorney offices and the office of Special Narcotics Prosecutor.

Adopted Capital Commitment Plan for Fiscal 2024-2027

The Adopted Capital Commitment Plan (Adopted Plan), released on September 28, 2023, includes \$94.3 billion (all funds) in planned commitments citywide. This represents a decrease of \$2.02 billion from the Executive Capital Commitment Plan total of \$96.37 billion.

Chart 4: Adopted vs Executive Capital Commitment Plan by Fiscal Year, 2024 –2028

The variance between the Executive Capital Commitment Plan and the Adopted Plan, is primarily the result of planned commitments being rolled out of the current plan period (FY24-FY28) beyond Fiscal 2028. This is in line with the Administration's effort to right size the City's Commitment Plan. In addition, roughly \$2.2 billion of commitments originally planned for Fiscal 2023 have been shifted into the four-year Adopted Plan period. New appropriations of roughly \$16.76 billion that were added in Fiscal 2025 to the Adopted Capital Budget by the Mayor, City Council, and Borough Presidents also increased planned commitments in the Adopted Plan.

Chart 5: Adopted Capital Commitment Plan by Major Agency- FY 2024-2028

Financing and Debt Service

New York City sells bonds to fund its capital program. In the November Plan it is estimated that the City will undertake \$51.6 billion in long-term borrowing over the next four fiscal years to finance the City's many capital needs outlined in the current plan. The largest sources of this borrowing include an estimated \$21.9 billion in General Obligation (GO) bonds and \$22.0 billion in bonds of the New York City Transitional Finance Authority (TFA). Bonds for the New York City Municipal Water Finance Authority (NYW) make up the remaining \$7.8 billion in borrowing in the November Plan. NYW finances the debt it issues with revenues collected from water and sewer fees. The debt services cost for Fiscal 2024 total \$7.7 billion and total \$34.4 billion across the Financial Plan period. A summary of the debt service financing plan is presented in Table 10.

The City's borrowing strategy is a function of numerous factors, including but not limited to financial market conditions, economic pressures like sustained inflation, the City's capital project schedule, and cash flow considerations. The financing plan does not directly align with the Ten-Year Strategy or the Commitment Plan, as it more closely follows the City's actual capital expenditures in any given year. Making the Strategy and Commitment Plan more accurate and realistic would assist in better illuminating the connection between what the City spends on capital projects and how it pays for them.

Table 10: Summary of Capital Financing Plan - November Financial Plan

<i>Dollars in Millions</i>					
	FY24	FY25	FY26	FY27	Total
Financing Plan					
General Obligation Bonds	\$4,385	\$5,380	\$5,770	\$6,350	\$21,885
Transitional Finance Authority Bonds ⁽¹⁾	5,505	5,380	5,770	5,350	22,005
Water Authority Bonds	1,261	2,057	2,177	2,257	7,752
Total	\$11,151	\$12,817	\$13,717	\$13,957	\$51,642
Debt Services Cost					
Total Debt Services Cost	\$7,701	\$8,224	\$8,924	\$9,579	\$34,428

Source: OMB November Plan 2024-2027

1) TFA Bonds do not include Building Aid Revenue Bonds issued for education capital purposes which are secured by Building Aid revenues from the State

The City's total debt outstanding in Fiscal 2024 remained below its constitutional debt limit of \$131.6 billion. The debt limit is projected to grow to \$152.5 billion in Fiscal 2027. Over the same period, total indebtedness against the limit is projected to grow at an annual rate of 10 percent, reaching \$124.9 billion by Fiscal 2026.

Debt Services Savings

The November Plan includes \$242 million in debt services savings across the financial plan period. The debt service budget serves as a routine source of savings for the City as savings from lower-than-assumed interest rates are recognized and refunds accumulate over the course of the fiscal year. This means the debt service budget tends to be overstated for the outyears, and while the November Financial Plan projects that debt service will stay in line with measures of best practice and affordability over the financial plan period, it is likely that actual debt service costs will be even lower in the outyears than currently projected. However, U.S. annual inflation and interest rates continue to sustain higher levels than prior to the pandemic, creating uncertainty in debt services savings moving forward.

Appendix 1: PEGs by Agency

City Tax Levy (CTL) Only, Dollars in Thousands

Agency	FY24	FY25	FY26	FY27
Admin For Children's Services	\$42,574	\$41,838	\$42,062	\$42,062
Board of Correction	\$193	\$175	\$177	\$177
Borough President - Brooklyn	\$373	\$0	\$0	\$0
Brooklyn Public Library	\$6,493	\$6,056	\$6,144	\$6,144
Business Integrity Commission	\$419	\$424	\$429	\$429
Campaign Finance Board	\$3,659	\$633	\$639	\$639
City Clerk	\$281	\$269	\$272	\$272
City University of New York	\$23,167	\$19,973	\$20,025	\$20,074
Civil Service Commission	\$54	\$54	\$54	\$54
Civilian Complaint Review Board	\$1,278	\$1,190	\$1,206	\$1,206
Commission On Human Rights	\$704	\$710	\$717	\$717
Commission On Racial Equity	\$65	\$85	\$85	\$85
Conflicts Of Interest Board	\$81	\$124	\$124	\$124
Debt Service	\$24,035	\$15,365	\$83,643	\$119,418
Department for the Aging	\$16,426	\$14,975	\$14,995	\$14,995
Department of Buildings	\$11,018	\$9,546	\$9,399	\$9,399
Department of City Planning	\$2,414	\$1,398	\$1,473	\$1,204
Department of Citywide Admin Service	\$11,389	\$10,975	\$12,269	\$12,033
Department of Correction	\$31,605	\$83,512	\$88,682	\$87,909
Department of Cultural Affairs	\$9,346	\$7,956	\$8,043	\$8,043
Department of Design & Construction	\$1,313	\$1,060	\$1,069	\$1,069
Department of Education	\$546,812	\$602,162	\$620,468	\$625,505
Department of Emergency Management	\$1,158	\$1,838	\$1,558	\$1,558
Department of Environmental Protect.	\$7,358	\$5,821	\$6,049	\$6,049
Department of Finance	(\$2,204)	(\$4,171)	(\$4,517)	(\$4,758)
Department of Health and Mental Hygiene	\$72,122	\$37,163	\$37,889	\$37,889
Department of Homeless Services	\$14	\$31,738	\$30,140	\$24,636
Department of Info Tech & Telecomm	\$25,173	\$29,757	\$26,388	\$26,176
Department of Investigation	\$2,043	\$2,043	\$2,045	\$2,045
Department of Parks and Recreation	\$25,711	\$21,054	\$25,248	\$25,248
Department of Probation	\$4,736	\$4,659	\$4,671	\$4,671
Department of Records & Information Svcs	\$799	\$802	\$802	\$802
Department of Sanitation	\$31,959	\$59,891	\$60,484	\$59,729
Department of Small Business Services	\$7,307	\$6,666	\$5,846	\$5,742
Department of Social Services	\$321,952	\$69,304	\$70,147	\$70,383
Department of Transportation	\$560	\$4,121	\$4,924	\$8,954
Department of Veterans' Services	\$239	\$236	\$238	\$238
Department of Youth & Community Dev	\$47,870	\$43,663	\$43,871	\$43,871
Dept of Consumer & Worker Protection	\$2,359	\$2,377	\$2,400	\$2,400
Equal Employment Practices Commission	\$64	\$65	\$66	\$66
Financial Information Service Agency	\$1,040	\$5,563	\$5,679	\$5,705
Fire Department	\$74,089	\$104,155	\$93,019	\$92,968
Health and Hospitals Corp	\$25,535	\$27,592	\$28,043	\$28,515
Housing Preservation and Development	\$15,455	\$18,534	\$20,736	\$19,504
Independent Budget Office	\$0	\$0	\$0	\$0
Landmarks Preservation Comm.	\$96	\$86	\$91	\$91
Law Department	\$2,320	\$7,782	\$798	\$798
Mayoralty	\$4,657	\$3,898	\$3,887	\$3,791

City Tax Levy (CTL) Only, Dollars in Thousands

Agency	FY24	FY25	FY26	FY27
Miscellaneous	\$30,058	\$72,247	\$83,974	\$87,831
New York Public Library	\$8,650	\$8,078	\$8,190	\$8,190
New York Research Libraries	\$1,684	\$1,575	\$1,598	\$1,598
NYC Taxi and Limousine Comm	\$3,000	\$1,550	\$1,550	\$1,550
Office of Admin Trials & Hearings	\$3,264	\$3,274	\$3,286	\$3,286
Office of Administrative Tax Appeals	\$309	\$313	\$317	\$317
Office of Collective Bargaining	\$114	\$114	\$114	\$114
Office of Criminal Justice	\$247	\$34,804	\$34,381	\$34,381
Office of Payroll Administration	\$220	\$1,089	\$1,039	\$1,014
Office of Racial Equity	\$247	\$246	\$246	\$246
Office of the Comptroller	\$2,000	\$0	\$0	\$0
Pension Contributions	\$12,800	\$0	\$0	\$0
Police Department	\$130,491	\$428,374	\$285,766	\$288,043
Public Administrator- Queens County	\$35	\$36	\$36	\$36
Public Administrator-Bronx County	\$38	\$39	\$39	\$39
Public Administrator-Kings County	\$28	\$10	\$10	\$10
Public Administrator-New York County	\$45	\$35	\$35	\$35
Public Administrator-Richmond County	\$9	\$8	\$8	\$8
Queens Borough Public Library	\$6,766	\$6,305	\$6,394	\$6,394
Grand Total	\$1,606,118	\$1,861,215	\$1,809,462	\$1,851,721

Appendix 2: New Needs by Agency

Dollars in Millions

Agency	HC	FY24 Amount	HC	FY25 Amount	HC	FY26 Amount	HC	FY27 Amount
DEPARTMENT OF EDUCATION	0	\$606.00	0	\$0.00	0	\$0.00	0	\$0.00
Pupil Transportation	0	\$116.00	0	\$0.00	0	\$0.00	0	\$0.00
Carter Cases	0	\$490.00	0	\$0.00	0	\$0.00	0	\$0.00
BOARD OF ELECTIONS	0	\$120.30	0	\$0.00	0	\$0.00	0	\$0.00
Election Funding	0	\$120.30	0	\$0.00	0	\$0.00	0	\$0.00
FIRE DEPARTMENT	0	\$89.84	0	\$65.37	0	\$61.48	0	\$55.48
PS Adjustment	0	\$89.84	0	\$65.37	0	\$61.48	0	\$55.48
DEPARTMENT OF CITYWIDE ADMIN SERVICE	0	\$4.99	0	\$1.10	0	\$0.70	0	\$0.03
Firefighter Exam Development	0	\$0.65	0	\$1.10	0	\$0.70	0	\$0.03
Emergency Facade and Roof Repair	0	\$4.34	0	\$0.00	0	\$0.00	0	\$0.00
DEPARTMENT OF FINANCE	0	\$4.86	0	\$0.00	0	\$0.00	0	\$0.00
Business Tax System Support	0	\$1.73	0	\$0.00	0	\$0.00	0	\$0.00
PTS Post-Production Support and Maintenance	0	\$3.14	0	\$0.00	0	\$0.00	0	\$0.00
MISCELLANEOUS	0	\$1.65	0	\$6.44	0	\$6.73	0	\$7.02
Fringe Benefit Headcount Adj	0	\$1.65	0	\$6.44	0	\$6.73	0	\$7.02
DISTRICT ATTORNEY KINGS COUNTY	12	\$1.06	50	\$3.61	50	\$3.61	50	\$3.61
ADA Adjustment	0	\$0.00	38	\$2.85	38	\$2.85	38	\$2.85
Paralegal Adjustment	12	\$0.30	12	\$0.60	12	\$0.60	12	\$0.60
OTPS Adjustment	0	\$0.76	0	\$0.16	0	\$0.16	0	\$0.16
DISTRICT ATTORNEY BRONX COUNTY	26	\$0.99	70	\$5.83	70	\$5.83	70	\$5.83
ADA Adjustment	0	\$0.00	44	\$3.22	44	\$3.22	44	\$3.22
OTPS Adjustment	0	\$0.10	0	\$0.84	0	\$0.84	0	\$0.84
Paralegal Adjustment	26	\$0.89	26	\$1.77	26	\$1.77	26	\$1.77
DISTRICT ATTORNEY QUEENS COUNTY	14	\$0.73	52	\$4.28	52	\$4.28	52	\$4.28
ADA Adjustment	0	\$0.00	38	\$2.83	38	\$2.83	38	\$2.83
Paralegal Adjustment	14	\$0.35	14	\$0.70	14	\$0.70	14	\$0.70
OTPS Adjustment	0	\$0.38	0	\$0.75	0	\$0.75	0	\$0.75
DISTRICT ATTORNEY NEW YORK COUNTY	11	\$0.33	34	\$2.92	34	\$2.92	34	\$2.92
ADA Adjustment	0	\$0.00	23	\$1.71	23	\$1.71	23	\$1.71
OTPS Adjustment	0	\$0.08	0	\$0.71	0	\$0.71	0	\$0.71
Paralegal Adjustment	11	\$0.25	11	\$0.50	11	\$0.50	11	\$0.50

<i>Dollars in Millions</i>								
Agency	FY24		FY25		FY26		FY27	
	HC	Amount	HC	Amount	HC	Amount	HC	Amount
OFFICE OF PROSECUTION SPEC NARCO	2	\$0.12	9	\$0.74	9	\$0.74	9	\$0.74
ADA Adjustment	0	\$0.00	7	\$0.52	7	\$0.52	7	\$0.52
Paralegal Adjustment	2	\$0.06	2	\$0.11	2	\$0.11	2	\$0.11
OTPS Adjustment	0	\$0.06	0	\$0.11	0	\$0.11	0	\$0.11
DISTRICT ATTORNEY RICHMOND COUNTY	1	\$0.03	3	\$0.20	3	\$0.20	3	\$0.20
ADA Adjustment	0	\$0.00	2	\$0.15	2	\$0.15	2	\$0.15
Paralegal Adjustment	1	\$0.03	1	\$0.05	1	\$0.05	1	\$0.05
Grand Total	66	\$831.0	218	\$91.3	218	\$87.3	218	\$81.0