CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CHILDREN AND YOUTH

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Tuesday, June 17, 2025

Start: 1:17 P.M. Recess: 4:21 P.M.

HELD AT: 250 Broadway - Committee Room,

14th Floor

B E F O R E: Hon. Althea Stevens, Chair

COUNCIL MEMBERS:

Jumaane Williams, Public Advocate

Rita C. Joseph

Linda Lee Julie Menin Chi A. Ossé

Nantasha M. Williams

## COMMITTEE ON CHILDREN AND YOUTH

## APPEARANCES

Denice Williams,
Deputy Commissioner for Planning, Program
Integration, and Evaluation at the New York City
Department of Youth and Community Development
(DYCD)

Jessica Raithel, Assistant Commissioner for the New York City Department of Youth and Community Development (DYCD)

Dr. Clifford Larochel, Executive Director of the Office of Neighborhood Safety

Dr. Karina Christiansen,
Deputy Executive Director of the Office of
Neighborhood Safety

Denise Ramirez,
Associate Commissioner for Diversity, Equity, and
Inclusion at the NYC Department of Youth and
Community Development (DYCD)

Lemuria Alawode-El, Senior Advisor at the Gun Violence Prevention Task Force, Department of Youth and Community Development (DYCD)

Galloway,
Advocacy Manager at The Ali Forney Center

David Caba, Senior Vice President for the Bronx Rises Against Gun Violence Program at Good Shepherd

Dr. Erica Ford, Founder of LIFE Camp

## COMMITTEE ON CHILDREN AND YOUTH

## A P P E A R A N C E S (CONTINUED)

Sofie Fashana, Policy Advocate at Next100

Cheyanne Deopersaud, Policy Advocate at Next100

Jacqueline Gosdigian, Supervising Policy Attorney at Brooklyn Defenders Services

Tara Brown Arnell,
Director at Bronx Connect

Christopher Leon Johnson, Member of the Public

Takeasha Newton,
Lead Community Organizer for the Community
Justice Unit at The Legal Aid Society

Omar Jackson, Chief Advocacy Officer at Getting Out Staying Out (GOSO) and Director of Stand Against Violence East Harlem (SAVE)

City Council Committee on Children and Youth. I want

Oversight Hearing: Evaluating the Crisis Management

to thank everyone for joining us today for the

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1 COMMITTEE ON CHILDREN AND YOUTH

2 System Under DYCD, the cornerstone of New York City's gun violence prevention program.

We also look forward to hearing the feedback from the Administration on the following bill that will be directed to DYCD: Introduction 992, sponsored by Council Member Narcisse, in relation to requiring the Office for Neighborhood Safety And The Prevention of Gun Violence to provide notice and report on the Crisis Management System.

We will also have a number of other bills to hear today, which are also related to ACS (Administration for Children's Services), but we will still be addressing them today:

Introduction 1077, sponsored by Council Member Joseph, in relation to the provision of luggage to foster care children.

Introduction 1245, sponsored by Speaker Adams, in relation to additional information collected and reported about foster care youth.

Introduction 1246, sponsored by Speaker

Adrienne E. Adams, in relation to establishing a

program to support youth aging out of the foster care

system.

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And Introduction 1259, Council Member Lee, in relation to requiring basic training in behavioral support strategies for certain staff at juvenile detention facilities.

The last four bills, as I mentioned, address ACS, although they are not here. However, we will be hearing from those sponsors in a little while to discuss their bills.

I would like to begin by saying that I am extremely excited about this hearing. The Crisis Management System has been something that I, Council Member Williams, and Council Member Riley, since we got here, have really tried to be instrumental in supporting this work. But we have faced some hiccups, so today we will hopefully be able to get some answers around some of the questions that we have had. I have traveled across the country, speaking and collaborating with other CMS groups to see how other cities have adapted the Crisis Management System and tailored it to make sense for their city's specific needs. I am interested in hearing how we plan to do that here, because the current model seems like something we need to ensure is specific to New York City.

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This hearing is particularly timely as June is Gun Violence Awareness Month, a period of reflection and action and recommitment to addressing the tragic and preventable loss of life that gun violence continues to cause across our city and our country. We know that building truly safe communities demands long-term investments in our neighborhoods and credible messengers in coordination with public health-based systematic strategies. CMS was created with that vision in mind.

Since its launch in 2012, it has grown into a network of more than 20 community-based providers across 41 service areas. Working to interrupt cycles of violence and connect individuals to services that promote stability and safety, these organizations operate on the front line, deploy credible messengers, people who live in the community they serve, and who often have firsthand experience with the justice system or violence. Their lived experience, coupled with targeted programming, allows CMS providers to build trust, mediate conflict, and connect young people and adults alike to jobs, counseling, mental health, educational supports, and other services that promote long-term stability.

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Today's hearing also arrives at a pivotal point in the structure and future of CMS. In 2022, Adams' administration shifted over oversight of the amount from the Mayor's Office of Criminal Justice to the Department of Youth and Community Development. The stated goal was to align CMS and DYCD expertise in youth development and community engagement. The transition prompted several important questions from both providers and advocates. It is clear that consistent coordination between agencies and our providers, who receive timely payments, technical assistance, and the support they need to sustain and scale their work, is necessary. Has the shift led to measurable improvements or challenges? How are programs administered? How is data collected and shared? How are outcomes evaluated? Perhaps most importantly, are communities seeing the importance and impact of those changes on the ground?

This work is powerful, but it is not easy. It is trauma-informed, relationship-driven, and for many staff, it is personal. Interrupting violence is not a 9-to-5 job. It is work that continues into the hour on weekends and during moments of crisis.

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COUNCIL MEMBER LEE: Thank you so much,

I am also curious to see how the Gun
Violence Task Force is driving the policies and data
needed to push this work forward. Ultimately, our
goal is to ensure that CMS continues to be a national
model for crisis management and how cities can invest
in public safety through prevention, rather than just
punishment. This means providing the necessary
funding, training, and oversight to support
organizing, doing the work on the ground, and

We also hope to engage in a constructive dialogue with the Administration today about how those bills interact with ongoing agency work and what steps can be taken to move them forward.

preventing cycles of violence.

I would like to thank the staff for their hard work in preparing for this hearing: Elizabeth Arzt, Senior Legislative Policy Analyst, Committee Counsel, and Christina Yellamaty, as well as my team back in District 16.

Now, I would like to take a moment to allow some of my colleagues to give brief opening statements. I will start with Council Member Lee.

Chair. Good afternoon, Chair, Colleagues, and members

of the public. Thank you for the opportunity to speak

3 on Intro 1259. This legislation was directly inspired

4 by what we learned in roundtable meetings with youth-

5 serving community-based organizations. Staff on the

6 front lines truly expressed a desire for more

7 | training to support justice-involved youth in ways

8 that are trauma-informed, developmentally

9 appropriate, and effective.

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Intro 1259 responds to that need by requiring foundational behavioral training for all direct service staff in juvenile detention facilities who do not hold a clinical or behavioral health license.

This training would cover key principles of behavioral support, positive reinforcement, deescalation strategies, and culturally responsive care. The bill also makes this training available to our community-based organizations working with system-involved youth. That means the same tools and best practices can be accessed by the very providers who often serve as the bridge between youth and their communities. It is important that we extend this to CBOs, as they are essential to this work. It's a bill about capacity, it's about care, and it is about

carry their belongings in trash bags. This is simply

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unacceptable. Intro 1077 will make sure New York City does better. States like Oregon, Texas, and Maryland have already addressed this issue. It's time for New York to follow their lead, and we are proud that this bill will make that happen.

Chair Stevens, with your permission, I'd like to share a few testimonies from foster youth that my office received. I shared them when the bill was first introduced and felt compelled to share them again today.

"I didn't feel like I mattered. It seemed like rushing me was more important than treating me with dignity. The least they could do is give us proper luggage." This was from a 23-year-old foster youth.

"When I was moved from group home to group home, my stuff was packed in garbage bags. Sometimes my things got mixed up with trash and thrown out. My belongings weren't treated as important; they picked what they felt like carrying and threw out the rest. Traveling with trash bags became my new normal."

It is heartbreaking to hear these stories from these young people that we have pledged to protect and support. I know this Council is committed

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COMMITTEE COUNSEL: Hi, please raise your right hand.

to correcting past wrongs. Passing this bill is one step we can take to ensure that no child in foster care ever has to carry a black trash bag again.

Thank you for your support and partnership in helping to get this bill across the finish line and for showing our foster youth and children that we value their dignity. We have worked with several organizations, spoken to the press, and launched campaigns to spread the message loud and clear:

Foster children and youth matter.

Special thanks to Sophie and the entire team at the Next 100 Coalition for their help in drafting this bill, and to our youth advisors at Fair Futures, the staff at (INAUDIBLE) St. Vincent's for joining us at City Hall when we introduced the bill, to my staff for their dedication, and to the bill drafters for their collaboration, and to my coprime sponsors for their continued support. Thank you, Chair Stevens.

CHAIRPERSON STEVENS: At this time, I will pass it over to Committee Counsel to swear in the Administration.

| 1  | COMMITTEE ON CHILDREN AND YOUTH 14                    |
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| 2  | Do you affirm to tell the truth, the whole            |
| 3  | truth, and nothing but the truth, before this         |
| 4  | committee, and to respond honestly to council member  |
| 5  | questions?  |
| 6  | Michael Williams?                                     |
| 7  | DEPUTY DIRECTOR MICHAEL WILLIAMS:                     |
| 8  | (INAUDIBLE)   |
| 9  | COMMITTEE COUNSEL: Jessica Rathel?                    |
| 10 | ASSISTANT COMMISSIONER RATHEL: (INAUDIBLE)            |
| 11 | COMMITTEE COUNSEL: Denice Williams?                   |
| 12 | DEPUTY DIRECTOR WILLIAMS: (INAUDIBLE)                 |
| 13 | COMMITTEE COUNSEL: Dr. Clifford Larochel?             |
| 14 | DR. CLIFFORD LAROCHEL: (INAUDIBLE)                    |
| 15 | COMMITTEE COUNSEL: Dr. Karina Christiansen            |
| 16 | DR. KARINA CHRISTIANSEN: (INAUDIBLE)                  |
| 17 | COMMITTEE COUNSEL: Thank you. You can begin           |
| 18 | when ready.   |
| 19 | DEPUTY DIRECTOR WILLIAMS: Good afternoon,             |
| 20 | Chair Stevens and Members of the Children and Youth   |
| 21 | Committee. My name is Denice Williams, and I serve as |
| 22 | Deputy Commissioner for Planning, Program             |
| 23 | Integration, and Evaluation at the New York City      |
| 24 | Department of Youth and Community Development.        |
| 25 | Today, I am joined by my colleague Jessica Rathel,    |

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who serves as Assistant Commissioner in the same bureau; Dr. Clifford Larochel, Executive Director of the Office of Neighborhood Safety; and Dr. Karina Christensen, Deputy Executive Director of the Office of Neighborhood Safety. We are pleased to be here to discuss the Crisis Management System.

As you know, CMS has a longstanding history in New York City and has continuously evolved over time to best meet the needs of our communities. The Cure Violence model was originally brought to New York in 2010 and funded through state and federal funding, thanks to the advocacy and expertise of many of the community-based organizations that still run programs today. Back then, all the organizations decided to adopt the Ceasefire model out of Chicago, which later transformed into Cure Violence, and then again evolved into CMS or the Crisis Management System that supports many neighborhoods across the city.

Cure Violence was originally designed as an intervention program to engage those individuals who are driving violence in their communities. Cure Violence is a specific public health intervention that views gun violence as a contagious disease where a very small number of individuals drive the outbreaks. To address the problem, trusted, credible messengers seek out those individuals and persuade them to change their behavior. To maintain the credibility of (INAUDIBLE) staff who are influential because they have similar backgrounds to those who drive the violence, including histories of criminal behavior and incarcerations, the programs operate independently from law enforcement. Cure Violence uses three major strategies:

- 1. Strategy one: interrupt and de-escalate incidents of gun violence to stop cycles of retaliation.
- 2. Connect the people who are driving violence to services that help steer them away from violence.
- 3. Change community norms by engaging residents in collaborative efforts to promote public safety.

Although challenges are abundant in assessing the impact of a program that is intertwined with so many community and individual factors, over the years, evidence points to a positive impact on

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community safety and public perception for high-

3 fidelity programs.

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City has gone a step further to embed the Cure
Violence model in individual, specifically designed
support services that also act as prevention. This
led to the development of CMS, or the Crisis
Management System, which includes a spectrum of
wraparound services to complement and expand support
to individuals and communities. These include
community healing and wellness programs, youth
enrichment services, including mediation in schools,
professional mental health services, and mobile
trauma units.

The vision was further realized when DYCD stepped in to provide support and assume responsibility for the CMS programs. The move allowed for more intentional integration into DYCD's network of services, which can address a broader spectrum of needs, including workforce programs, community-based case management, and community centers.

Since assuming responsibility for ONS in 2023, DYCD has conducted a comprehensive assessment of CMS programs and outlined priorities to ensure a

successful onboarding. These included documenting fidelity to the Cure Violence model, strengthening connections to other DYCD-funded programs, increasing capacity building for community-based organizations, implementing CMS programs, structuring and launching a data reporting system for all programs, improving contracting and payment structures, and establishing a commitment to continuous quality improvement, both internally and externally.

Studies on the state of evaluation for Cure Violence programs have emphasized the importance of implementing the model with fidelity to be able to replicate findings and point to essential program components. To this end, DYCD has integrated CMS programs into our agency-wide evaluation and monitoring system, which tracks essential contractual and model requirements. CMS programs now receive standardized site visits from Initiative Managers to document adherence to requirements and provide coaching and additional resources where necessary. Thus far in FY25, ONS staff have conducted 102 evaluations, and 98% of those evaluations have ratings that meet or are above the standard.

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Another key component of the model is to monitor violence and incidents through community intelligence, as well as live and historical data. To this end, DYCD has integrated NYPD data streams into its system of record to support real-time data-driven communication between ONS Initiative Managers and CMS providers. As opportunities to explore expansion have arisen, DYCD has actively analyzed shooting data to inform catchment areas and potential changes to the model. DYCD also regularly convenes with the NYPD to understand data trends and public safety needs to inform provider efforts while still maintaining independence from law enforcement. The data DYCD receives is shared with CMS providers to ensure that Interventions are targeted, timely, and communityinformed. This process is operationalized through localized planning meetings, provided strategy sessions, and coordinated response efforts.

DYCD has also committed to expanding access to other DYCD programs for CMS participants and has intentionally hosted networking and informational sharing convenings with CMS providers and other providers within the DYCD network. Additionally, DYCD is building specific pathways for collaborations and

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referrals through initiatives such as our CRED
Workforce program and the Summer Safety Plan, which
involves our community centers.

DYCD has also reimagined specific CMS wraparound services by aligning scopes to program goals and needed staffing, such as through the consolidation of YEPS programs, and has rolled out new professional mental health supports based on the needs on the ground.

DYCD has a robust technical assistance and professional development network of support for community-based organizations it funds, and has prioritized CMS, CV, and the CV providers within the network for these supports.

To introduce these resources, particularly in the area of financial management, is a recognized need among this cadre of organizations. DYCD staff and TA providers have conducted intentional outreach to CMS providers based on their identified needs, adding an on-site introductory meeting to the normal handoff to the consulting group. One particular engagement with a financial management firm and a CV provider focused on entering and reconciling 2024 transactions in QuickBooks to ensure the accounting

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system accurately reflects all activity for the year. The consulting group also compiled the necessary backup documentation for expenses, allowing the CBO to invoice under their DYCD contract from July 2024 through March 2025. A highlight of our commitment to the professional development of the frontline staff was through our Family Development Credential Program, often referred to as FDC. During the spring 2024 semester, 15 credible messengers completed the FDC program and are eligible to earn nine college credits. DYCD also provides specific support and training for CMS providers to onboard into DYCD Connect, DYCD's data system of record. Thus far in FY25, nine data system trainings have been held specifically for CMS providers. Finally, modelspecific support is provided by the nationally

This brings us to the development and launch of DYCD's data reporting system in DYCD Connect, our agency-wide system of record. As we onboarded the programs into our agencies, we assessed not only their scopes but also their data collection needs. The result was the need to further clarify metrics through contractual scopes and to develop a

recognized Cure Violence Global.

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system that protected participant confidentiality and safety while still ensuring that we can assess the program's activities and measure its reach in the community. The metrics we collect are aligned with the CV model and include measurement of the three main components of the model: Violence interruption through de-escalations, long-term mediations, and shooting responses. Through the first three quarters of FY25, Cure Violence programs have conducted 5,217 mediations, 6,458 de-escalations, and 189 shooting responses.

Participant connections to services through case load, contact tracking, and referrals are the second component that we track. During the first three quarters of FY25, Cure Violence programs averaged a caseload of 1,363 participants per month and had a total of 43,271 in-person contacts with participants, as well as 31,418 virtual contacts, resulting in 4,987 referrals to services, including job training, education, and counseling.

Lastly, community engagement through community events and broader community member interaction— DYCD currently collects metrics aligned to these and is working to provide further quality

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2 assurance to ensure they fully represent the work on

3 the ground. DYCD also tracks demographics of

4 participants and staffing levels at programs.

Moving into FY26, CMS wraparounds will also report data using DYCD Connect, each with its own customized buildout based on the goals and structure of the program. DYCD is also committed to continuing to improve data collection and clarity of the metrics it collects. To this end, the agency had launched a data work group that is a collaboration with CMS providers, DOHMH, and DYCD to collectively recommend standard language for key metrics and to ensure understanding of the entire network.

DYCD remains committed to continuous quality improvement across all aspects of the programming and has partnered with the National Opinion Research Center (NORC) at the University of Chicago and John Jay Research and Evaluation (JJREC) evaluation teams to conduct a long-term study of the program's implementation on the ground. This evaluation launched in FY25 and has three aims:

- Review Current Services, Data Utilization, and Quality
- Conduct a Process Assessment of the CV Model.

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3. Assess the ONS Transition to

DYCD.

This is being implemented through a review of program data, site visits to CMS provider sites, and interviews or focus groups with CMS providers. This study will serve as the foundation for further long-term outcome and impact assessments, as well as a tool for DYCD to improve programming, inform future program models, and develop RFPs. As I've mentioned, he foundation of any solid outcome assessment is an implementation assessment, and DYCD is committed to doing the work to ensure the foundation is solid.

DYCD has also built in feedback loops with providers on an ongoing basis through full network provider meetings, a steering committee of key provider leadership, and close contact between initiative managers at ONS and providers on the ground. This allows for ongoing adjustment and the ability of DYCD to be responsive to emerging needs and concerns.

As mentioned earlier in the testimony, since assuming responsibility for ONS in 2023, DYCD transferred all contracts from MOCJ effective July 1st, 2024, and took over both the contracting and

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payment processes with CMS providers. In FY25, CMS providers transitioned from subcontract to direct contracts with DYCD, allowing for greater transparency, support, and accountability. DYCD provides the CMS network access to one-on-one budgeting and invoice support, which will continue to be available all next year. All CMS contracts are registered and active heading into FY26. Per the Administration's recent commitments on additional advances, providers will receive an advance of 50% of their registered FY26 budget. Additionally, providers have been trained, and we continue to actively engage them to ensure budgets and invoices are submitted and approved in a timely manner.

In terms of Intro 992, we support the intent of the bill, but have concerns, such as disclosing why a contract was not renewed. We look forward to negotiations with the Council posthearing.

Finally, we appreciate the Council's strong support of DYCD and the CMS provider network. Thank you, once again, for this opportunity to testify today. We are pleased to answer your questions.

CHAIRPERSON STEVENS: Okay, thank you. I

3 guess I'll jump right into it.

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One of the things I'm always inquiring about is how we evaluate and what data we collect.

And so the Comptroller's Report in 2025 analyzed the CMS programs and found that the City lacks a standard approach to data collection across the providers.

What specific metrics are CMS providers currently required to report? And what systems are in place for uploading and submitting that data?

I know you talked about DYCD Connect, but I know that system was not originally meant for this.

That was a system that you guys are now integrating into. So, I would love to know what other systems you are using to collect this data.

 $\label{eq:assistant_commissioner_rathel:} Assistant commissioner Rathel: Thank you for the question, Chair Stevens.$ 

As we mentioned earlier, DYCD has spent the last year onboarding CMS into DYCD's system of record, DYCD Connect. DYCD Connect is a DYCD-developed system that allows us to customize the metrics collected for each program scope and have the flexibility to meet the unique needs of each program. So the metrics that providers are required to report

are aligned with key program requirements. So, for

3 Cure Violence, the metrics are aligned with the three

4 areas of the program, such as de-escalations,

5 | mediation, shooting responses, caseload, participant

6 contacts, referrals, community events, and community

7 members engaged.

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On the other hand, you know, for others in the CMS network, the development has been more specific. For example, with MTU, the mobile trauma units, the programs collect metrics specific to their deployments. For youth enrichment programs, they track metrics specific to peer mediation workshops, safe passage work in schools, etc., etc. So each CMS program has a build that is really specific and geared toward its program scope and goals.

CHAIRPERSON STEVENS: You said a lot there, and you're reading really fast. So, I have a lot of responses to that, but I'm going to go to the next question.

One of the things I know we talked about when we were in the very beginnings, and we were looking into getting the contracts when they were under MOCJ, is even around the shooting response, what are we trying to get there, and what are we

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trying to solve with that? Because I've always had an issue with shooting response, since a shooting has already happened, often there in the middle of the day, and how is that effective use of time for the CMS groups when speaking to a lot of them, they're already stretched so thin? How are we making sure that we're using the best use of their time when we're thinking about these metrics that we're coming up with?

EXECUTIVE DIRECTOR LAROCHEL: Thank you so much for the question, Chair Steven.

So shooting responses are part of the public health approach to violence. It's a community response to a shooting that happens in the catchment area. And... (CROSS-TALK)

CHAIRPERSON STEVENS: I know what it is, so you don't have to tell me. Because I'm very aware of it, and we all have a lot of time. I'm asking how that is the best use of the time, especially when we know these CMS groups are stretched so thin. And a lot of times it's them trying to organize and get people there, when they can actually be out there mediating and doing some other things. And it doesn't seem like a good use of time. And it often feels like

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poverty pimping, because, at that time, we'll get every news camera to come out to see that and look at the pain of our community, as opposed to them being more useful with their time.

So I would just love to understand and get a deeper understanding of how that is effectively a good use of the time? Because we know what happened.

EXECUTIVE DIRECTOR LAROCHEL: Right. So, the goal, and I'll just be very quick, with a shooting response, is to put messages of nonviolence before the community. So, shooting happens, and the community coalesces and says, "Hey, we're not going to allow this to overtake our community, we're not going to allow community violence to overtake our community." And so that's the broad goal of the issue... (CROSS-TALK)

CHAIRPERSON STEVENS: I just want us to start thinking about whether that is effective.

Because I know you listed it as having 189 shooter responses. So if we have 189 of them, clearly they're not working. I think that's a place where we need to look to ensure this is working and effective. Because if we're collecting the data, it's showing that they're still happening, and it's consistent. But I

that data? Again, I know you've only had this for a

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2 year, and it's lived in multiple places. So you know,

3 I don't want us to have a program that's coming to

4 DYCD, and you're trying to make it fit your system

and not the other way around, because that wouldn't 5

make sense. 6

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So if they're collecting data in other places, and that's why there are inconsistencies, have you guys looked at, okay, well, the DYCD Connect is what we have, and this is what makes sense?

ASSISTANT COMMISSIONER RATHEL: Yes, so there are a few approaches we're taking here. One is that we recently launched a data work group to really look into definitions- what people are collecting, what's happening on the ground. Making sure we're all aligned across the whole network. We are also, in our implementation assessment, which we're doing with the University of Chicago and John Jay, one of the things that we specifically wanted to focus on was speaking to the folks who were managing the data in these programs to understand what their process is. Are there improvements? Are there challenges, and how can we address them? Because, as you said, they have just launched this past fiscal year, or this current

fiscal year, I guess. So, we have some learning to do, and we're committed to continuing to improve.

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working on figuring out the data system. But how are you working with providers? Because many of them express interest in technical support to improve their data collection and capacity. Is there funding available to help and support these groups, supporting them and helping them upgrade their systems, forms, and technical support? Is there money around that to support them with funding?

 $\label{eq:assistant_commissioner_rathel:} Assistant commissioner Rathel: Thank you for the question.$ 

DYCD has been providing training on its data system, DYCD Connect, to onboard users. We do have a vendor who's specific to that. ONS Initiative Managers also support providers in ingesting data, understanding how it is used on the ground, and providers have access to DYCD's entire suite of capacity-building and technical assistance services. We have a vendor, for example, who specializes in developing outcomes, ensuring things are aligned with a theory of change, and collaborating with providers on the ground. And again, as I mentioned, our

research partners are specifically planning to speak
with the data coordinators, and we look forward to
really understanding the needs on the ground and

5 making sure we're able to address those.

CHAIRPERSON STEVENS: So, your data coordinators are folks who work in-house with you to figure out the data systems, is that correct?

ASSISTANT COMMISSIONER RATHEL: So there are folks who are— and you all can speak to you, know maybe more on the ground... So, there are folks who are working in the programs and the providers who are responsible for doing, uhm... (CROSS-TALK)

I'm asking, is the data that's being driven mostly in-house? How are you getting the feedback and working with the providers? I think some of my issues stem from the fact that this program has expanded significantly and done so very quickly. So, my question is, what support are we providing to providers to help them keep up with the pace? So, yes, understanding that, but I'm asking, do you have people who support them on that data piece to help with this expansion (INAUDIBLE) the way it has?

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ASSISTANT COMMISSIONER RATHEL: Yes, the ONS Initiative Managers are their key contacts on the ground. So they're providing coaching in both terms of program implementation and data. They bring back any issues that arise with data systems and any type of support they need. They either bring it back to our bureau, which houses our Analytics and Evaluation teams, or our Information Technology teams, to ensure the systems are aligned with their needs.

CHAIRPERSON STEVENS: While CMS providers currently report on some key metrics, others have some long-term outcomes, such as the number of conflicts successfully mediated over time, participant retention, and reduction in recidivism. Those things are not tracked. Do you plan on expanding the scope and requirements of metrics to better evaluate the impact of CMS?

 $\label{eq:assistant_commissioner_rathel:} Assistant commissioner rathel: so thank you for the question.$ 

We're always trying... (CROSS-TALK)

CHAIRPERSON STEVENS: You don't have to thank me. It's fine, you could just answer the question. We're family now. We... (CROSS-TALK)

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ASSISTANT COMMISSIONER RATHEL: (LAUGHS) Grateful for the opportunity...

ASSISTANT COMMISSIONER RATHEL: So we're

CHAIRPERSON STEVENS: We're in the conversation.

always striving to improve data collection and build out our knowledge of the program. We currently do have an evaluation contract with the University of Chicago and John Jay to do a more specific implementation assessment. We are trying to lay a foundation here. So, we have the data that we're collecting through our system of record, and we have that data collection that they're doing on the ground. They're going out to providers and conducting site visits to gain a deeper understanding. And we are using this as a foundation to really get to those longer-term outcomes. And we look forward to really defining those, understanding how we want to do that tracking in the long term, to build out our data collection for longer-term, kind of participant outcomes in a way that really protects confidentiality and safety, while being able to get some of that longer-term assessment that you're asking about.

2 CHAIRPERSON STEVENS: Honestly, I'm a little 3 disappointed that we're not further along. Because 4 it's not like this is a new program, and there have been so many different iterations. It kind of feels 5 like, now that (INAUDIBLE) done DYCD, it feels like 6 7 we're starting from scratch when we shouldn't be. And I'm specifically talking about this data collection 8 piece. I feel like we should be much further along. This is like an echo in my ear, uh, much further 10 11 along. I'm a little disappointed that we're still 12 trying to figure out the data collection piece. 13 Because honestly, this work affects lives. So if 14 we're not tracking the right thing and trying to use 15 this to drive the work, it's really unfortunate that we're still trying to figure that out, especially 16 17 when it's clear that some groups are collecting it. 18 So I don't understand why we're not talking to them 19 to allow them to drive what that would look like. 20 Because, as it said, a lot of them, when I was 21 meeting with these groups, they're talking about some 2.2 of them are collecting, like the long-term mediation 2.3 stuff that they're doing. And we're still at the very basic and lower level of collecting data. So I'm a 24

little disappointed.

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Cities like Chicago and Oakland have successfully implemented data dashboards that serve as a central two-way data-sharing system for CMS providers, tracking shootings, data, violence trends, and public health data. Without access to this data, CMS groups have been forced to operate on incomplete information, relying solely on community intelligence, rather than citywide data.

How are CMS providers currently notified of community incidents, such as shootings or potential retaliatory violence that may require an immediate response or intervention?

EXECUTIVE DIRECTOR LAROCHEL: Thank you so much.

There are various ways to track violent incidents. We're able to track it through street intel from our credible messengers. We're also... (CROSS-TALK)

CHAIRPERSON STEVENS: But that's part of the problem, right? Because they should not have to get the information only from there. And we should be further along. This was in the Department of Health. It was also in MOCJ. We are still at a point where our providers have to go out on the ground just to

| 1  | COMMITTEE ON CHILDREN AND YOUTH 38                    |
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| 2  | gather street intel. That's part of it, but we should |
| 3  | definitely have a better system.                      |
| 4  | EXECUTIVE DIRECTOR LAROCHEL: Right.                   |
| 5  | CHAIRPERSON STEVENS: So, not to interrupt             |
| 6  | you, but I'm a little disappointed, just so you know. |
| 7  | I thought we were <i>so</i> much further along.       |
| 8  | EXECUTIVE DIRECTOR LAROCHEL: So it's not              |
| 9  | just street intel. It's street intel, as well as PD   |
| 10 | alerts that we receive daily, along with hospital     |
| 11 | data. So, receive hospital admission (CROSS-TALK)     |
| 12 | CHAIRPERSON STEVENS: Is it in real-time?              |
| 13 | EXECUTIVE DIRECTOR LAROCHEL: Hospital                 |
| 14 | data (CROSS-TALK)                                     |
| 15 | CHAIRPERSON STEVENS: Okay, I heard it. They           |
| 16 | said 'no'.  |
| 17 | EXECUTIVE DIRECTOR LAROCHEL: In near real             |
| 18 | time, in near real time (CROSS-TALK)                  |
| 19 | CHAIRPERSON STEVENS: (LAUGHS) They said no,           |
| 20 | I heard the providers. I'm not deaf.                  |
| 21 | UNKNOWN: He said near (INAUDIBLE)                     |
| 22 | (LAUGHTER)  |
| 23 | EXECUTIVE DIRECTOR LAROCHEL: I said near              |
| 24 | real-time, yes.                                       |
| 25 | UNKNOWN: (INAUDIBLE) real-time.                       |

ASSOCIATE COMMISSIONER RAMIREZ: (INAUDIBLE)

| 1  | COMMITTEE ON CHILDREN AND YOUTH 41                   |
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| 2  | ASSOCIATE COMMISSIONER RAMIREZ: The ONS              |
| 3  | Initiatives Managers have access to this in real-    |
| 4  | time.  |
| 5  | CHAIRPERSON STEVENS: So                              |
| 6  | UNKNOWN: (UN-MIC'D) (INAUDIBLE)                      |
| 7  | ASSOCIATE COMMISSIONER RAMIREZ: And that             |
| 8  | they're the ones who coordinate with our providers.  |
| 9  | CHAIRPERSON STEVENS: Could you make it make          |
| 10 | sense? Because you're saying that the manager, who's |
| 11 | not in the field and not responding, has access, but |
| 12 | the people who are actually going to be out in the   |
| 13 | field and in the community have to get notified by   |
| 14 | them? So, let's be clear: the NYPD is notified, then |
| 15 | the ONS folks are notified, and then the CMS people  |
| 16 | are notified?  |
| 17 | ASSOCIATE COMMISSIONER RAMIREZ: (UN-MIC'D)           |
| 18 | Yes.   |
| 19 | CHAIRPERSON STEVENS: That doesn't make               |
| 20 | sense, guys,   |
| 21 | COUNCIL MEMBER WILLIAMS: Not at all.                 |
| 22 | (LAUGHTER)   |
| 23 | CHAIRPERSON STEVENS: That doesn't make               |
| 24 | sense.   |

| 1  | COMMITTEE ON CHILDREN AND YOUTH 42                    |
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| 2  | COUNCIL MEMBER WILLIAMS: (UN-MIC'D) It does           |
| 3  | not.  |
| 4  | CHAIRPERSON STEVENS: Because that's                   |
| 5  | overlapping a lot of time. So, I think that's a place |
| 6  | we've got to clean up. That doesn't make sense.       |
| 7  | COUNCIL MEMBER WILLIAMS: (UN-MIC'D) And               |
| 8  | what do they know about the community? (LAUGHS) What  |
| 9  | do they know?   |
| 10 | CHAIRPERSON STEVENS: They don't, I agree.             |
| 11 | (LAUGHS)  |
| 12 | My question is, why can't we simply have              |
| 13 | that data go directly to the ONS sites? Why? What's   |
| 14 | the lag? What's the reservation around that?          |
| 15 | EXECUTIVE DIRECTOR LAROCHEL: Right now, the           |
| 16 | agreement we have with the NYPD is for the data       |
| 17 | alerts to come to DYCD, ONS                           |
| 18 | CHAIRPERSON STEVENS: But why is that the              |
| 19 | agreement?  |
| 20 | EXECUTIVE DIRECTOR LAROCHEL: It's the                 |
| 21 | agreement that has been in place, Chair Stevens. What |
| 22 | we do is, we're able to triage that data. Now, to     |
| 23 | understand something, when I mention the (CROSS-      |

TALK)

information will come from them, not you.

EXECUTIVE DIRECTOR LAROCHEL: Can I ask one

of my colleagues to come up to... (CROSS-TALK)

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1 COMMITTEE ON CHILDREN AND YOUTH 45 2 CHAIRPERSON STEVENS: Of course, it's a 3 party. 4 EXECUTIVE DIRECTOR LAROCHEL: It's a party, 5 it's a party. CHAIRPERSON STEVENS: You don't have to ask 6 7 permission, just come up. You have to be sworn in. COMMITTEE COUNSEL: I swore him in. 8 9 CHAIRPERSON STEVENS: Oh, you swore him in? 10 Okay. DEPUTY DIRECTOR MICHAEL WILLIAMS: Chair 11 12 Stevens, we're in-- we're in the process of actually 13 providing a direct link between PD alerts and our CMS providers. What we've done over the course of this 14 15 year is roll out, early in the year, the ability to 16 connect with executive directors and program 17 administrators. And we asked them to designate a 18 supervisor, either their VI Supervisor or OW 19 Supervisor, to receive the alerts. 20 To clarify, DYCD is in the process of 21 moving to a system where PD alerts can come directly 2.2 to providers. We have some providers... (CROSS-TALK) CHAIRPERSON STEVENS: Ya'll know it's not 2.3 this hard. Ya'll know it's technology. And all this 24

stuff can be done really quickly. I don't know why

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we're making it seem like it's brain surgery and saying we have to designate. I'm almost positive all these providers are going to get up here as soon as you guys move from the dais and tell us that they've requested this information, they want this information, they have the person designated, and all the things.

So, I... this is where I get frustrated in these hearings, because there's such a disconnect between the work that you're doing and what the providers are saying is happening. And so it does not— it should not take a year, because this has been under DYCD for a year. And let's be clear, it was under MOCS for even longer. So that's why I'm even more frustrated. This isn't a new program, and it's something we should be continually evolving. This is where my frustration comes in.

I hope that by the next time we have a hearing, you'll be saying, "Oh, all of this is done," because it doesn't take that long. I'm telling you, as soon as y'all get up, these providers are going to say, "We asked for this information." I already got text messages saying that they've asked for this information, they've emailed, and they have emails

| 1  | COMMITTEE ON CHILDREN AND YOUTH 47                    |
|----|---|
| 2  | showing that they've asked for this information, and  |
| 3  | they're not getting it. It's just very frustrating.   |
| 4  | In addition to the real-time shooting, CMS            |
| 5  | providers do not have access to public health data,   |
| 6  | such as substance abuse trends, mental health crises, |
| 7  | and hospital admissions for violence-related          |
| 8  | injuries, which could allow organizations to connect  |
| 9  | at-risk individuals to appropriate services and       |
| 10 | address the underlying causes of violence before they |
| 11 | escalate. Has DYCD explored granting CMS providers    |
| 12 | access to that data?                                  |
| 13 | (PAUSE)   |
| 14 | EXECUTIVE DIRECTOR LAROCHEL: Again, I think           |
| 15 | for us, the major thing here is                       |
| 16 | CHAIRPERSON STEVENS: (LAUGHS) They set you            |
| 17 | up, let me tell you.                                  |
| 18 | ALL: (LAUGHTER)                                       |
| 19 | CHAIRPERSON STEVENS: You need to text them.           |
| 20 | EXECUTIVE DIRECTOR LAROCHEL: (LAUGHS)                 |
| 21 | Well, no, I think, again, part of this                |
| 22 | UNKNOWN: (UN-MIC'D) (INAUDIBLE) works hard.           |
| 23 | ALL: (LAUGHTER)                                       |
| 24 | CHAIRPERSON STEVENS: (LAUGHS) I didn't say            |
| 25 | he didn't work hard. I said they set him up.          |
|    |   |

this work is intertwined. So this is something I've

2 been talking about for the last four years. This does

3 not make sense, especially when this started under

4 DOHMH. So we should already have had information

5 coming and flowing from there, because this is where

6 | it started. So, I'mma calm down, I'm about to pass it

7 off to Nantasha, but I don't think she's going to be

nice to us, just so y'all know.

Another question I have around some of the work— I met with the Gun Violence Task Force last week, and was really looking at a lot of the stuff that they're doing. How are you guys using the Task Force to guide the information to continue to change policy within CMS? Because I know they've been doing a lot of work around policy and being in the community as well. How are we using this work to guide the work and use it as support? And does that look like?

EXECUTIVE DIRECTOR LAROCHEL: Yeah,

definitely, so we're happy to have the Task Force,

Gun Violence Prevention Task Force. A few of the

things the task force does is help mobilize other

city agencies— to your point earlier, Chair Stevens,

they (INAUDIBLE)... (CROSS-TALK)

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42nd, the 73rd... (CROSS-TALK)

| 1  | COMMITTEE ON CHILDREN AND YOUTH 51                    |
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| 2  | CHAIRPERSON STEVENS: You're in the 46th as            |
| 3  | well?   |
| 4  | EXECUTIVE DIRECTOR LAROCHEL: Yes.                     |
| 5  | CHAIRPERSON STEVENS: No, you're not,                  |
| 6  | because that's where y'all need to expand to. I know. |
| 7  | UNKNOWN: (UN-MIC'D) (INAUDIBLE)                       |
| 8  | CHAIRPERSON STEVENS: You know, y'all know I           |
| 9  | know the answer to the questions I'm asking.          |
| 10 | EXECUTIVE DIRECTOR LAROCHEL: This is a                |
| 11 | Summer Safety Plan.                                   |
| 12 | CHAIRPERSON STEVENS: No, no, no, I asked              |
| 13 | the Task Force, what precincts are you guys in in the |
| 14 | Task Force? We didn't get to the Summer Safety Plan,  |
| 15 | because, you know, I have a whole lot of questions to |
| 16 | ask (CROSS-TALK)                                      |
| 17 | EXECUTIVE DIRECTOR LAROCHEL: I'm sorry                |
| 18 | (INAUDIBLE) mentioned the Summer Safety Plan          |
| 19 | CHAIRPERSON STEVENS: Mm-hmm?                          |
| 20 | EXECUTIVE DIRECTOR LAROCHEL: We're in 13              |
| 21 | precincts for the Summer Safety Plan (INAUDIBLE)      |
| 22 | (CROSS-TALK)  |
| 23 | CHAIRPERSON STEVENS: Yeah, yeah, I know               |
| 24 | that one, mm-hmm.                                     |

EXECUTIVE DIRECTOR LAROCHEL: (INAUDIBLE)...

shifted. Because a prime example, the four-six is on fire, and so we're not in the 46th with the Task

Force, around a Gun Violence Task Force. And it's been for the last two years. So, how are we using

7 EXECUTIVE DIRECTOR LAROCHEL: So, again--

updated data to kind of guide this work?

you did mention that I was set up...

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CHAIRPERSON STEVENS: (LAUGHS)

EXECUTIVE DIRECTOR LAROCHEL: (LAUGHS) But, seriously, Chair Stevens, I think, for us, we're always looking at the data. Right? We're always examining data because this approach to violence prevention requires us to analyze the data so that it informs the work happening on the ground. Sometimes it doesn't move as quickly as we would like, but we are looking (INAUDIBLE)... (CROSS-TALK)

CHAIRPERSON STEVENS: But violence does. So we have to move quickly. So I don't think that's an excuse, this work-- we're going to do this, (SILENT HAND GESTURE) because I don't want Sergeant at Arms to start yelling at me. Because y'all know I'm always in trouble. (LAUGHS) But violence moves, and so we can't be using old data and not moving. This work needs to be fluent, and I'm a little disappointed

So I will let him speak. I didn't know you were here.

PUBLIC ADVOCATE WILLIAMS: Thank you so much-peace and blessings, love, and light to everybody. I am giving an opening statement in the middle of the hearing. So thank you, Madam Chair.

I am not in the greatest mood. I just came from 26 Federal Plaza, where our Comptroller is being held by federal agents. So, on the record, I want to just thank him for trying to be present in the horror that's going on there. And I'm going to call on Mayor Eric Adams to step up and condemn what happened and demand his release immediately.

## ALL: (APPLAUSE)

PUBLIC ADVOCATE WILLIAMS: Good afternoon,
my name is Jumaane Williams, and as mentioned, I'm
the Public Advocate for the City of New York. Thank
you to Chair Stevens and the Members of the Committee
for holding this hearing.

Today, the Council is holding an oversight hearing about the Crisis Management System under DYCD, so I would like to take a moment to discuss youth crime, an increasingly popular topic of coverage in the media. Fearmongering about youth crime has existed for decades, with perhaps the most well-known example—the idea of the teenage "super

2 predator"—contributing to a travesty of injustice in

3 our city with the wrongful conviction and

4 incarceration of five teenage boys for assault and

5 rape in Central Park, one of whom is now a member of

6 this body.

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Headlines about rising youth crime blame
Raise the Age, the 2018 law that raised the age of
criminal responsibility from 16 to 18 years old.
Arrests of people under the age of 18 have increased
since 2022, and Mayor Adams, the NYPD, and
publications like The New York Times are quick to
posit that gangs are enticing young teenagers to
commit crimes because the penalties are less harsh.
At the same time, the data paints a more nuanced
picture. Research has found that arrest trends among
people under age 18 generally mirror the scale and
direction of trends among adults age 18 and older.

This is not to say that any young person committing a violent crime or wielding a gun is not cause for deep concern, but we must also be truthful about what the data shows, and not cherry-pick statistics. Increases in youth arrests are generally proportional to increases in arrests across other age groups. The bottom line is that, if recent changes in

1 COMMITTEE ON CHILDREN AND YOUTH

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crime were due to the implementation of Raise the Age, age-specific patterns would be observable in the data, and they're not. I also just want to mention that youth crime across the nation has also increased, and that certainly cannot be blamed on New York's Raise the Age.

The Crisis Management System (CMS) recognizes that youth crime is something that can be prevented through non-carceral, non-punitive means. I'd like to quote DYCD Commissioner Keith Howard: "By the time a young person picks up a gun, the system has failed them." CMS, which deploys teams of credible messengers who mediate conflicts on the street and connect high-risk individuals to services that can reduce the long-term risk of violence, is an inter-agency collaboration between DYCD, the Department of Probation, NYC Public Schools, and Health + Hospitals. In 2023, Mayor Adams announced that the Office of Neighborhood Safety (ONS) would shift to DYCD from MOCJ in order to integrate community violence intervention programming into the existing programs it runs. From 2010 to 2019, there was an average of a 40% reduction in shootings across

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2 all CMS program areas, compared to a 31% decline in 3 shootings in the 17 highest-violence precincts.

In a report published by Comptroller Brad Lander's office in March, an analysis found that Community Violence Intervention (CVI) programs are limited by data gaps and inconsistent leadership, as well as long and growing payment delays to program providers.

Additionally, I wanted to mention that I am a cosponsor of all of the pieces of legislation being introduced today. I think it will help provide better and dignified services for youth in NYC detention centers.

But, I also want to mention, as someone who is the Chair of the Task Force that helped to expand this greatly, and someone who was a cosponsor of the bill that started the Gun Violence Task Force, I have seen stagnation in this work for many numbers of reasons. I have also not seen it allowed to be structuralized so that it is a real part of the public safety discussion. I don't see any folks from CMS during press conferences. I don't know if there are any discussions about what's happening. All public-facing discussions typically involve the

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police and the Police Department. That does not make sense if we are trying to integrate a different way of thinking about this.

There is very real violence that occurs here, so I don't want to undermine people who are harmed by this. But we do know, simply going forward and trying to arrest the children of the people that we arrested 20 years ago, it is probably not going to have a different result than it did 20 years ago.

I am infuriated because when I used to speak with Mayor Eric Adams, when he was Borough President Adams, we had many discussions about how we could do public safety differently. I know that he is a complicated person, like we all are, but I only seem to hear from the Republican cop and not the person who was the head of 100 blacks in law enforcement. And that is very frustrating, because we had the opportunity and we've wasted it. We have wasted a golden opportunity to show how we can integrate a public safety model that shows that public safety is a shared responsibility.

So, when we hear these questions that we've been asking for years, years, probably over a decade now, it is the same crap over and over and over

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again. Folks are not even getting paid. CMS people are getting shot. And they don't even know what to do after that. There is a huge disconnect, and I believe that disconnect is because there is no real buy-in from the top— from the Mayor. There is no real buy-in to this work that is being done. And that is why it is not integrated and why we have the problems that we have. That is the fundamental problem that we have here. There are so many issues that could be easily resolved if there were a real buy-in. It is different from precinct to precinct—whether that precinct has buy-in or does not have buy-in, that is also from the top not giving the orders that should be given.

I believe there is also stagnation because, now, people try to figure out where they can get a contract when we should be building on the infrastructure that's already there. There are so many things that we could have built across that. There are things that I have funded that were taken away and given to other agencies, and nothing was done with it. We have a golden opportunity here. I will say my hope is that the next mayor, because I don't want this mayor anymore, will actually use that opportunity to build out the thing that we know we

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2 can build out and be a real, true beacon for folks.

3 These people are doing amazing work in the streets

4 and not even getting paid. At the very least, we

5 could integrate them. And there is an overlay now for

6 many other programs that we could put directly on.

And I am going to be honest, this is not a panacea. It's not. But it is a thing that we know is working. I also stood with the Mayor three years ago when there was a great plan to micro-target resources in some of these same communities. I don't know what the hell happened to that. I haven't heard anything about it since that press conference. This is a problem because we actually know what to do. We know what to do, we know how to do it, we're just not doing it. And that's really the crux of frustration that I have here.

So I am so thankful to the Chair for having this hearing so that voices can be heard. I hope somebody cares enough to make some changes so that at the next hearing, we're not asking the same questions and getting the same answers that we've been getting for years and years.

And I do want to give a shoutout to K Bain, he's my brother from another. He's going through some

We are currently participating in the YES

or Youth Enrichment Services Initiative with New York

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COMMITTEE ON CHILDREN AND YOUTH

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the top 50 schools, including stand-alone schools and

City Public Schools. They provided us with a list of

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campuses, that have the highest levels four and five

cases, which include suspensions of students carrying

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weapons to school, among other incidents.

CHAIRPERSON STEVENS: Thank you.

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How many schools are you currently in?

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EXECUTIVE DIRECTOR LAROCHEL: Fifty.

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CHAIRPERSON STEVENS: Fifty?

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Some providers have declined or withdrawn from the Youth Enrichment Services contract, citing that the \$40,000 allocated is insufficient for operating a program effectively, which is true. Is this service still being offered across CMS sites? If so, how many schools is this program operating in? Are you currently experiencing challenges in identifying providers who are willing to take the contracts at the existing funding levels?

EXECUTIVE DIRECTOR LAROCHEL: Yes, the price point currently is not \$40,000. For standalone schools, the cost is \$93,000, and for campuses, it is \$135,000.

| 1  | COMMITTEE ON CHILDREN AND YOUTH 64                    |
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| 2  | CHAIRPERSON STEVENS: With \$93,000, still             |
| 3  | not a lot, what's the program model that, I guess, or |
| 4  | the vision around that for the providers?             |
| 5  | EXECUTIVE DIRECTOR LAROCHEL: It's conflict            |
| 6  | mediations in schools                                 |
| 7  | CHAIRPERSON STEVENS: Mm-hmm?                          |
| 8  | EXECUTIVE DIRECTOR LAROCHEL: Workshops                |
| 9  | CHAIRPERSON STEVENS: Can you talk about the           |
| 10 | structure? What do you want the staffing structures   |
| 11 | to be with \$93,000?                                  |
| 12 | EXECUTIVE DIRECTOR LAROCHEL: Yes, so we               |
| 13 | have Conflict Mediation Specialists that are in the   |
| 14 | schools. We also have ancillary staff that's part of  |
| 15 | the model. (INAUDIBLE) (CROSS-TALK)                   |
| 16 | CHAIRPERSON STEVENS: So in the model, how             |
| 17 | many staff are there supposed to be?                  |
| 18 | EXECUTIVE DIRECTOR LAROCHEL: I think I                |
| 19 | will allow Karina to answer, but I think it's four    |
| 20 | staff. We have a flexible staffing structure          |
| 21 | (CROSS-TALK)  |
| 22 | CHAIRPERSON STEVENS: So it's supposed to be           |
| 23 | about four staff members? Mm-hmm.                     |
| 24 | EXECUTIVE DIRECTOR LAROCHEL: Yeah.                    |

CHAIRPERSON STEVENS: So four staff?

| 1  | COMMITTEE ON CHILDREN AND YOUTH 65                    |
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| 2  | EXECUTIVE DIRECTOR LAROCHEL: And they also            |
| 3  | provide(CROSS-TALK)                                   |
| 4  | CHAIRPERSON STEVENS: Are they all part-               |
| 5  | time?   |
| 6  | EXECUTIVE DIRECTOR LAROCHEL: No, they're              |
| 7  | not all part-time. And that's the change in the model |
| 8  | structure. This (CROSS-TALK)                          |
| 9  | CHAIRPERSON STEVENS: At \$93,000?                     |
| 10 | EXECUTIVE DIRECTOR LAROCHEL: At \$93,000.             |
| 11 | Yes, so at \$93,000 that allows them to, uh, right    |
| 12 | now, with the standalone (CROSS-TALK)                 |
| 13 | CHAIRPERSON STEVENS: That's a salary.                 |
| 14 | EXECUTIVE DIRECTOR LAROCHEL: Right.                   |
| 15 | Absolutely, absolutely. And these folks do a lot,     |
| 16 | they do conflict mediation, they do safe passage, but |
| 17 | yes, for the most (CROSS-TALK)                        |
| 18 | CHAIRPERSON STEVENS: So the model is four             |
| 19 | staff?  |
| 20 | EXECUTIVE DIRECTOR LAROCHEL: Yes (CROSS-              |
| 21 | TALK)   |
| 22 | CHAIRPERSON STEVENS: And so what is so                |
| 23 | what's the range, and it's full-time, what's the      |
| 24 | range? Because at this point you're spending all the  |

want to clarify for the record...

registered?

| 1  | COMMITTEE ON CHILDREN AND YOUTH 68                    |
|----|---|
| 2  | EXECUTIVE DIRECTOR LAROCHEL: Yes, all have            |
| 3  | been registered (CROSS-TALK)                          |
| 4  | CHAIRPERSON STEVENS: Oh!                              |
| 5  | EXECUTIVE DIRECTOR LAROCHEL: And then they            |
| 6  | will be receiving 50% of their registered contracts.  |
| 7  | CHAIRPERSON STEVENS: Because I remember, it           |
| 8  | was two years ago, didn't the Commissioner say that   |
| 9  | they were going to have an RFP that came out two      |
| 10 | years ago? That hasn't come out, did it? Hmm, okay.   |
| 11 | Well, he told me that. I remember Darryl was there in |
| 12 | the meeting. I remember that. You were there.         |
| 13 | COUNCIL MEMBER WILLIAMS: (UN-MIC'D)                   |
| 14 | (INAUDIBLE) the office?                               |
| 15 | CHAIRPERSON STEVENS: Yeah, at the office,             |
| 16 | yeah. They told me                                    |
| 17 | COUNCIL MEMBER WILLIAMS: (UN-MIC'D)                   |
| 18 | (INAUDIBLE)   |
| 19 | CHAIRPERSON STEVENS: It was like a year               |
| 20 | ago, mm-hmm.  |
| 21 | Providers have  |
| 22 | COUNCIL MEMBER WILLIAMS: (UN-MIC'D)                   |
| 23 | (INAUDIBLE)   |
| 24 | CHAIRPERSON STEVENS: Huh?                             |

good question.

question I can answer right now. I mean, that's

1 COMMITTEE ON CHILDREN AND YOUTH 71 2 something that we could get back to you on, Chair 3 Stevens. CHAIRPERSON STEVENS: I just find it crazy 4 that we would just have one tour. And even when I was 5 talking to providers, they said sometimes it's only 6 7 about eight of them, which is crazy for a whole 8 catchment area. CMS contracts expire in June 2026, and providers are eagerly awaiting the RFP that will 10 11 right-size the budget and increase pay across all 12 positions. When can we expect the CMS RFP? 13 EXECUTIVE DIRECTOR LAROCHEL: So right now, we are through FY26, so we're good through FY26. I 14 15 think we have an additional two years after FY26 in which we could extend these contracts. 16 17 CHAIRPERSON STEVENS: So, your expectation is to extend them for the next two years? 18 19 EXECUTIVE DIRECTOR LAROCHEL: Well, our 20 expectation is to make sure that, you know, that in the interim period, we are working to figure out how 21 to sustain these contracts. 2.2 2.3 CHAIRPERSON STEVENS: Hmmm... Given the drastic increase in CMS payment process time from 130 24

days in 2016 to 255 days in 2024, what reforms are

2 being considered to streamline procurement and ensure

3 timely payments?

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things that we do, and that we take great pride in, is the sort of white glove treatment, as the DYCD refers to it as, uh, especially with some of our founder-led organizations or supporter-led organizations that need a little bit more TLC. Right? Part of what we've been able to do is work one-on-one with those organizations to address any challenges they have and ensure that they receive payment in a timely manner. We absolutely understand that this work cannot happen unless folks are paid on time.

CHAIRPERSON STEVENS: Yeah, you guys know my fight about the payments. I think it's crazy that we- and this is the City as a whole, and this is the whole, not just CMS, but all the groups. Not being paid is just unacceptable. As a city, we have to do better. And it just baffles me. And I keep saying, like, these— all nonprofits, I would be running down on it, because you can't owe me millions of dollars and think I'm just going to do work.

ALL: (LAUGHTER)

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budget hearing, they would say that you guys are in

this was cut, and this is something that I've been

saying we need. And every time, last year, they would

say, "Oh, we'll meet with the providers," and at the

CHAIRPERSON STEVENS: And not-- I'm showing up at your house. I don't know why you're not at Gracie Mansion every day saying, "Where's my money?" That's what I would be doing. But you know I can only give you my advice, because I'd be running down.

At the Executive Budget Hearing, DYCD noted that legal service providers have been doing excellent work in supporting young adults through referrals, hotlines, and workshops, and that these conversations with OMB were ongoing. Can you provide an update on the discussions and whether there has been any progress towards restoring funding for legal service providers?

in general is that we're, you know, consistently in communication with OMB to stabilize funding. Right?
We understand that stabilized funding is necessary for our frontline workers. We want to make sure that we're also but... (CROSS-TALK)

CHAIRPERSON STEVENS: But this was a PEG, so

know, we want to use data to inform any decision that

| 1  | COMMITTEE ON CHILDREN AND YOUTH 75                    |
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| 2  | we're making on the ground. Right now, our Summer     |
| 3  | Safety Plan is sort of an introductory or appetizer   |
| 4  | to what our future priority precincts might look      |
| 5  | like. As I mentioned earlier, we're in the 40th, the  |
| 6  | 44th, the 46th, the 42nd, the 73rd, the 77th, the     |
| 7  | 67th, the 32nd, the 23rd (CROSS-TALK)                 |
| 8  | CHAIRPERSON STEVENS: Are you talking about            |
| 9  | the Summer Safety Plan?                               |
| 10 | EXECUTIVE DIRECTOR LAROCHEL: For the Summer           |
| 11 | Safety Plan, exactly                                  |
| 12 | CHAIRPERSON STEVENS: Don't worry, I got a             |
| 13 | lot of questions for that. I got a lot of issues with |
| 14 | that, too. So don't worry, don't you worry your       |
| 15 | pretty little face (CROSS-TALK)                       |
| 16 | EXECUTIVE DIRECTOR LAROCHEL: (INAUDIBLE)              |
| 17 | CHAIRPERSON STEVENS: We're going We're                |
| 18 | gonna talk about that summer plan.                    |
| 19 | EXECUTIVE DIRECTOR LAROCHEL: We're in 13              |
| 20 | precincts for the Summer Safety Program.              |
| 21 | CHAIRPERSON STEVENS: I know.                          |
| 22 | How are you identifying communities in need           |
| 23 | of a program, and what barriers prevent your          |
| 24 | expansion into high-need areas?                       |

of high violence. Right? But we also want to make

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sure that we're able to implement this properly and

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safely.

CHAIRPERSON STEVENS: Based on the data, how can the City better understand why CMS programs succeed in some precincts but struggle to reduce shootings in areas like Brownsville or East Harlem, despite long-standing intervention efforts?

ASSISTANT COMMISSIONER RATHEL: Thank you for the question. Yes, I think this is one of the reasons DYCD is really looking to get more on the ground for our implementation assessment: we know that there are essential components for the programs. We want to understand what's working in what context and what's happening in individual communities. So we want to make sure we have that kind of individual contextualized information.

CHAIRPERSON STEVENS: I never heard people talk about data so much, but using old data. It's really driving me crazy. So I'm going to pass it off to Council Member Williams right now.

COUNCIL MEMBER WILLIAMS: Thank you. I have some questions—lots of questions, actually. But some of my initial concerns stem from certain statements you made during questioning and in your testimony.

so what typically happens is that we receive the data, and I want to be very, very clear here- DYCD is

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have an IM that represents each borough, and these

question I had on the testimony was about

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"intentional integration into DYCD's network of services". I heard the words, but how does that operate in practice? What does that look like?

EXECUTIVE DIRECTOR LAROCHEL: DYCD obviously has, for a very long time, done youth services and community development work. What we are able to leverage are the existing resources within DYCD, including their workforce initiatives and data systems, to synchronize them with the work happening on the ground. That also helps inform the work happening on the ground. So, CMS is obviously a collection of concerned citizens and community-based organizations that want to make their community safer. Right? So when you speak to a credible messenger, the one thing they'll tell you is that you can't tell somebody to put a gun down unless you give them something to pick up, unless you...

COUNCIL MEMBER WILLIAMS: Mm-hmm.

EXECUTIVE DIRECTOR LAROCHEL: a viable alternative. And a lot of those alternatives, such as youth services and workforce programs, live at DYCD. So we're trying to synchronize that with the... (CROSS-TALK)

1 2 COUNCIL MEMBER WILLIAMS: Yes, so how does 3 that actually work? So if I'm at, you know, Erica 4 was looking at me, so I'm at (INAUDIBLE) I'm trying to do some type of workforce program at DYCD, how are 5 you all integrating that? What does that look like? 6 7 Because you're saying "trying", but then are you 8 doing it, or are you trying to do it? Like, what does that look like in practice? I'm a very practical person. I need to know, like, do we send them here, 10 11 and then we do this? What does it look like? 12 DEPUTY DIRECTOR WILLIAMS: So, two examples: 13

one, we have a Neighborhood Strategies Group that is under Deputy Commissioner Rattray, and they have Neighborhood convenings that the CMS providers are invited to, along with COMPASS providers, which is Afterschool, our workforce providers... (CROSS-TALK)

CHAIRPERSON STEVENS: That was my brainchild.

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DEPUTY DIRECTOR WILLIAMS: Well, it is happening, uh, neighborhood-- so we do hear you and listen. Then there's by initiative, where if you want CRED, for example, or any of our workforce programs, we would present at a (TIMER) CMS contractor hearing to talk about the workforce programs and how to make

COMMITTEE ON CHILDREN AND YOUTH 83 the referrals between, for example, CRED and a CMS provider.

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So, there's the neighborhood and then there's a program initiative as well.

COUNCIL MEMBER WILLIAMS: Okay, you also testified that CMS programs now receive standardized site visits, and you talked about the evaluation. So I just wanted to get clarity. Do you now have a standard evaluation process across all sites?

ASSISTANT COMMISSIONER RATHEL: Yeah, so there are kind of two different pieces to the evaluation. So there's what I call a "little e evaluation" and a "big E evaluation," so there's an evaluation that's referring to the "little e evaluation" that is really our evaluation and monitoring system at DYCD. And that also lives in DYCD Connect. Across all DYCD programs, we conduct EMS evaluations, also known as Evaluation Monitoring Evaluations, which have standardized indicators based on universal concepts across the agency, and then specific to the program areas and their scopes and goals.

Each program under CMS has specific indicators and a structured schedule. For example,

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2 for Cure Violence, quarterly site visits are

3 conducted, where initiative managers go out into the

4 | field, assess indicators, and enter them into the

5 system in a standardized manner.

COUNCIL MEMBER WILLIAMS: Okay. Another question regarding your testimony— I didn't even get to my actual questions. You mentioned that DYCD also regularly convenes with the NYPD to understand data trends. Are the CMS providers part of those discussions, or are these just the people who work directly for DYCD?

(PAUSE)

EXECUTIVE DIRECTOR LAROCHEL: Yes, so, right now, we do meet regularly with NYPD to discuss data trends, as you mentioned, Council Member. Currently, those meetings are held exclusively between the NYPD and DYCD.

COUNCIL MEMBER WILLIAMS: I want to believe that y'all are like experienced, but I'm struggling to understand the triage system that you all have.

EXECUTIVE DIRECTOR LAROCHEL: Maybe triage isn't the best word... (CROSS-TALK)

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## COMMITTEE ON CHILDREN AND YOUTH

| 2 | COUNCIL | MEMBER | WILLIAMS: | About | the |
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evaluations, can you share the reports, the reports
that you have generated through your evaluations?

ASSISTANT COMMISSIONER RATHEL: Yes, we can get back to you, and I believe a lot of it will be our open data as well.

COUNCIL MEMBER WILLIAMS: Okay, and then you also mentioned this, and it was in the testimony about contractual scopes. Can you explain what those scopes are?

ASSISTANT COMMISSIONER RATHEL: Sure, speak about the scopes?

COUNCIL MEMBER WILLIAMS: The scopes in the contracts.

UNKNOWN: (UN-MIC'D) (INAUDIBLE)

COUNCIL MEMBER WILLIAMS: The scopes in the CMS provider contracts? Because you testified and said specifically that, "The result was the need--you, "onboarded programs into the agency and assessed not only their scopes, but also their data collection needs. The result was the need to further clarify metrics through contractual scopes."

And when I asked the question about data and reporting, it was also mentioned that a part of

| 1  | COMMITTEE ON CHILDREN AND YOUTH 86                    |
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| 2  | the metrics used to evaluate groups is based on their |
| 3  | "contractual scopes". So I wanted to know what those  |
| 4  | contractual scopes are.                               |
| 5  | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:               |
| 6  | Sure, I mean, the scope outlines the key deliverables |
| 7  | and activities. In the testimony, it was described    |
| 8  | that the core model within the community-led          |
| 9  | approaches to public safety scope is a Cure Violence  |
| 10 | Model. So, it would outline the canvassing work that  |
| 11 | happens on the ground in community. It examines the   |
| 12 | key metrics, goals, and deliverables, for example,    |
| 13 | the case load for an outreach worker.                 |
| 14 | So, it sets the model, deliverables, and              |
| 15 | program activities, and then it also sets the model   |
| 16 | (INAUDIBLE) (CROSS-TALK)                              |
| 17 | COUNCIL MEMBER WILLIAMS: So, only                     |
| 18 | canvassing and case management of (CROSS-TALK)        |
| 19 | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:               |
| 20 | (UN-MIC'D) No, it's a (CROSS-TALK)                    |
| 21 | COUNCIL MEMBER WILLIAMS: Okay                         |
| 22 | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:               |
| 23 | (UN-MIC'D) No, it sets It's a very long scope. I'm    |
| 24 | sure we can follow up and share the                   |

detailed about hours, locations, staffing models, and

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goals.

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the job descriptions for the different required staffing levels... (CROSS-TALK)

COUNCIL MEMBER WILLIAMS: Okay.

DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:

They're caseload specific, so we know that this is work that requires lower caseloads because each young person needs more time, so we set out the standard of 10 to 15 per outreach worker for a caseload. So, it's the way to describe and translate a model into practices, and then to set milestones for those practices to say, "This is what the expectation would be at scale." And then of course implementation happens, and implementation meets challenges, and so

the scope is the guideline for the goals of the

COUNCIL MEMBER WILLIAMS: Okay, how is DYCD ensuring uniformity in funding, training, and operational support across all CMS sites?

program and how-- and very transparently how it will

be monitored in terms of meeting those scope-level

DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN: Well, I can say that every-- so all full catchments receive the same funding amount, and we have a handful of just a very tiny number of partial

And, then... (CROSS-TALK)

catchments, but each full catchment is funded at \$1.6 million. And again, it has the same standardized scope and hiring requirements.

Each scope requires a program director and a specific number of outreach workers. So those standards for milestones, staffing requirements, data reporting, and incident reporting are all standardized across all scopes. And now, with the integration within DYCD Connect, we have both data reporting, where all CBOs report the same metrics into the system.

And then also the flip side of that system, which Jessica described, is the EMS, which is the way for the initiative manager to be really—— I mean, we're in partnership with our partners that are doing the work on the ground to identify—you know, here's the universal indicator. Some of them, like Jessica mentioned, are things like is the physical environment of the office safe? Right? Any program would need to demonstrate that it's operating in a safe environment in terms of the fire lanes not being blocked and that there is a welcoming environment.

There's no uniformity, there's no uniformity, even if

| 1  | COMMITTEE ON CHILDREN AND YOUTH 91                  |
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| 2  | there are different contracts, that's to say that,  |
| 3  | like, one maybe has, you know, contract ABC, or one |
| 4  | may have contract D, it still results in a lack of  |
| 5  | uniformity in terms of what (CROSS-TALK)            |
| 6  | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:             |
| 7  | (INAUDIBLE) (CROSS-TALK)                            |
| 8  | COUNCIL MEMBER WILLIAMS: can be provided to         |
| 9  | the community under CMS. No? Why is everyone so     |
| 10 | confused?   |
| 11 | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:             |
| 12 | Absolutely, but I was mentioning the scope          |
| 13 | requirements. So there's (CROSS-TALK)               |
| 14 | COUNCIL MEMBER WILLIAMS: I know, but the            |
| 15 | question was just in general. But we can move on. I |
| 16 | don't think the answer is like (CROSS-TALK)         |
| 17 | DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:             |
| 18 | Yeah, and also (CROSS-TALK)                         |
| 19 | COUNCIL MEMBER WILLIAMS: There's no true            |
| 20 | uniformity, really.                                 |
| 21 | Are all sites receiving funding that                |
| 22 | reflects the true cost of operations?               |
| 23 | EXECUTIVE DIRECTOR LAROCHEL: Well, listen,          |
| 24 | I think I think we can always this is a model in    |
| 25 | which we could add more funding to, obviously.      |
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| 1  | COMMITTEE ON CHILDREN AND YOUTH 92                    |
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| 2  | COUNCIL MEMBER WILLIAMS: Okay.                        |
| 3  | EXECUTIVE DIRECTOR LAROCHEL: Right now                |
| 4  | (CROSS-TALK)  |
| 5  | COUNCIL MEMBER WILLIAMS: That's fine                  |
| 6  | EXECUTIVE DIRECTOR LAROCHEL: There is                 |
| 7  | (INAUDIBLE) (CROSS-TALK)                              |
| 8  | COUNCIL MEMBER WILLIAMS: It's giving me a             |
| 9  | political answer.                                     |
| 10 | How is DYCD coordinating with other                   |
| 11 | agencies? So, like, the Public Advocate mentioned     |
| 12 | like integration, and that's actually my biggest      |
| 13 | gripe. I have two big gripes—one is the lack of       |
| 14 | uniformity, and I know that different communities and |
| 15 | providers are experts in certain areas. I can call    |
| 16 | out different ones that I know are good in the        |
| 17 | workforce versus therapeutic healing models. So, I    |
| 18 | know that not everybody needs the same thing, but     |
| 19 | uniformity and the lack of true integration are       |
| 20 | probably like my biggest gripe with the system.       |
| 21 | How is DYCD coordinating with other                   |
| 22 | agencies, such as the NYPD, DOHMH, New York City      |
| 23 | Public Schools, ACS, and others, to institutionalize  |

CMS as a core part of public safety infrastructure?

| 2   | EXECUTIVE DIRECTOR LAROCHEL: The first step           |
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| 3   | that we're taking is that we are collaborating with   |
| 4   | other city agencies. We are collaborating with the    |
| 5   | city agencies you just mentioned, Council Member. We  |
| 6   | collaborate with DOHMH on hospital-based violence     |
| 7   | intervention programs. DOHMH also provides a strong   |
| 8   | messenger project to our folks on the ground, which   |
| 9   | includes individual and group therapeutics for        |
| LO  | credible messengers. We know that credible messengers |
| 11  | suffer from compassion fatigue, vicarious trauma,     |
| L2  | etc. Right? So we're working with them in that sense. |
| L3  | We're working with ACS with their Close to Home       |
| L 4 | Initiatives, right? Providing conflict mediation,     |
| L5  | conflict mediators, and credible messengers on-site   |
| L 6 | at their facilities. We're working with NYPD around   |
| L7  | data. Obviously, you know (INAUDIBLE) (CROSS-TALK)    |
| L8  | COUNCIL MEMBER WILLIAMS: But, isn't that              |
| L 9 | like a separate contract? Like, I know of a CMS       |
| 20  | group yeah, like, that's not that's not you.          |
| 21  | EXECUTIVE DIRECTOR LAROCHEL: Yeah, that               |
| 22  | (CROSS-TALK)  |

COUNCIL MEMBER WILLIAMS: Like, it's a separate contract. For instance, I know some CMS

| 1  | COMMITTEE ON CHILDREN AND YOUTH 94                    |
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| 2  | providers that are working in a secure facility in    |
| 3  | Queens.   |
| 4  | EXECUTIVE DIRECTOR LAROCHEL: Right, those             |
| 5  | are (CROSS-TALK)                                      |
| 6  | UNKNOWN: (INAUDIBLE)                                  |
| 7  | COUNCIL MEMBER WILLIAMS: That's a separate            |
| 8  | contract (CROSS-TALK)                                 |
| 9  | EXECUTIVE DIRECTOR LAROCHEL: Those                    |
| 10 | contracts are (CROSS-TALK)                            |
| 11 | UNKNOWN: (UN-MIC'D) (INAUDIBLE) with                  |
| 12 | DYCD  |
| 13 | EXECUTIVE DIRECTOR LAROCHEL: Yeah.                    |
| 14 | COUNCIL MEMBER WILLIAMS: So, they're                  |
| 15 | through CMS?  |
| 16 | EXECUTIVE DIRECTOR LAROCHEL: Yes, through             |
| 17 | CMS (CROSS-TALK)                                      |
| 18 | COUNCIL MEMBER WILLIAMS: Okay.                        |
| 19 | EXECUTIVE DIRECTOR LAROCHEL: Exactly.                 |
| 20 | That's the magic of CMS. CMS has these wraparound     |
| 21 | services that, when you connect them to folks who are |
| 22 | on the ground, who are at elevated risk of being      |
| 23 | involved in violence, it inherently reduces their     |
| 24 | risk of being involved in violence.                   |

DEPUTY EXECUTIVE DIRECTOR CHRISTIANSEN:

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So, DYCD also funds the hospital-based violence intervention work. We work closely with H+H and DOHMH, as Cliff mentioned. This includes working inside secure and non-secure detention facilities with our partners at ACS, and, of course, collaborating closely with New York City Public

Schools for the youth enrichment programs.

We meet with them biweekly, more reallywe have set meetings every other week. There's data sharing in terms of program outputs between the agencies. We are in close collaboration with our agency partners. So... (CROSS-TALK)

COUNCIL MEMBER WILLIAMS: Yeah, last time the commissioner was here testifying, we asked about the integration specifically with CMS providers, not-- I'm sorry, not you- but like how it trickles down. And the only thing that he mentioned was that CMS providers are invited to roll call at the police precinct, which I found completely inadequate for developing relationships with local precincts.

Do you have anything else you'd like to add about how you're working to help integrate the CMS providers into the public infrastructure, such as on

1 COMMITTEE ON CHILDREN AND YOUTH 96 2 the grounds? Not high-level, because I feel like 3 there are a lot of high-level conversations, but not 4 many on-the-ground conversations. EXECUTIVE DIRECTOR LAROCHEL: On the ground with other city agencies? With the work that they're 6 7 doing? COUNCIL MEMBER WILLIAMS: Yeah, and the CMS 8 9 groups who are actually doing the work. 10 EXECUTIVE DIRECTOR LAROCHEL: So part of 11 what we're doing with NYPD, I could tell you, Council 12 Member, is we're working with them on a joint curriculum where we're integrating the CMS work into 13 14 the PD curriculum, so that they understand that there 15 are other folks are occupying these spaces and who 16 are interfacing with the same populations that 17 they're interfacing with. Right? So... (CROSS-TALK) 18 COUNCIL MEMBER WILLIAMS: I think that 19 sounds like a great thing long term, but I don't 20 think it speaks to what you're currently doing to make those connections. 21 EXECUTIVE DIRECTOR LAROCHEL: Well, yeah, so 2.2 2.3 we're, again, that's something that I wouldn't call a long-term goal, but it's something that we're 24

currently doing, again, to just further integrate our

1 COMMITTEE ON CHILDREN AND YOUTH 97 CMS work into some of the public health-- excuse me, 2 3 the public safety infrastructure in the City. 4 COUNCIL MEMBER WILLIAMS: Do you have any 5 short-term goals? EXECUTIVE DIRECTOR LAROCHEL: The short-term 6 7 goal is to make sure that we get these folks paid and 8 to continue to support... (CROSS-TALK) 9 COUNCIL MEMBER WILLIAMS: Okay, let me just quickly ask the rest of my questions before the Chair 10 kills me. 11 12 How are you incorporating the leadership 13 and guidance of community-noted experts, the original 14 architects of this system, and current operators in 15 design capacity and policy implementation? 16 EXECUTIVE DIRECTOR LAROCHEL: Yes, so again, 17 we have weekly and biweekly meetings with our 18 providers who are on the ground. We also hold monthly 19 steering committee meetings and various touchpoints 20 where we invite providers to share their input and 21 recommendations. And that's something that we are 2.2 always working on to better this entire mode and 2.3 system. COUNCIL MEMBER WILLIAMS: Okay. That's all 24

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for now.

| 2  | CHAIRPERSON STEVENS: Well, I'm back. So, I            |
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| 3  | think You know it's always great, because in real-    |
| 4  | time, I get text messages from providers and stuff    |
| 5  | like that. There was one thing I wanted to ask about. |
| 6  | I know that when CMS first moved to DYCD, there were  |
| 7  | huge convenings with all the providers in the area.   |
| 8  | They were bringing together the Afterschool Program   |
| 9  | provider, Cornerstone providers, and everyone so they |
| 10 | could get to know each other. But some providers just |
| 11 | texted me that not everyone was invited. So how often |
| 12 | are those meetings happening? And are they happening? |
| 13 | And what does the outreach look like? Because some of |
| 14 | the CMS groups present in this room have stated that  |
| 15 | they were not aware of or not invited to those        |
| 16 | meetings. That's very concerning to me.               |
| 17 | DEPUTY DIRECTOR WILLIAMS: I'll need to get            |
| 18 | back to you on that, as I said, Deputy Commissioner   |
| 19 | Rattray's team oversees it. I know the convenings are |
| 20 | happening (INAUDIBLE) (CROSS-TALK)                    |

CHAIRPERSON STEVENS: Well, I know they happen. I was invited to come... (CROSS-TALK)

DEPUTY DIRECTOR WILLIAMS: I don't have the list of who was or wasn't invited. But I know that

1 COMMITTEE ON CHILDREN AND YOUTH 99 2 they are continuing to happen (INAUDIBLE)... (CROSS-3 TALK) 4 CHAIRPERSON STEVENS: So, there's... 5 (CROSS-TALK) DEPUTY DIRECTOR WILLIAMS: (INAUDIBLE) 6 7 CHAIRPERSON STEVENS: Currently? DEPUTY DIRECTOR WILLIAMS: Yes. I will get 8 9 back to you. They have a whole Neighborhood 10 Strategies Team now, so that is what they focus on... 11 (CROSS-TALK) 12 CHAIRPERSON STEVENS: I'm telling-- I know 13 some of them happened, because I was invited to some, 14 and I attended some. But what I am saying to you is, 15 as we were sitting here, providers texted me and said 16 they have not heard of these meetings, and they were 17 not invited. And so that is a red flag that I am 18 flagging for you. So, if they continue to happen, we 19 need to ensure that we're doing all the necessary 20 outreach, because I think it's important. And that 21 was one of the things that I talked about a lot before they came over, around how we're going to make 2.2 2.3 sure that they have access to all the things-sometimes the spacing, and how we're doing 24

collaborative programming and working together. So,

1 COMMITTEE ON CHILDREN AND YOUTH 100 2 I just want to make sure that we're doing that. And 3 don't worry, I know you'll go back to Darryl, but I 4 will be texting him as well. EXECUTIVE DIRECTOR LAROCHEL: It's never our intention not to... (CROSS-TALK) 6 CHAIRPERSON STEVENS: Things happen... 8 EXECUTIVE DIRECTOR LAROCHEL: integrate the 9 entire CMS (INAUDIBLE)... (CROSS-TALK) 10 CHAIRPERSON STEVENS: As we sit here, folks 11 have texted me and said they did not hear about these 12 meetings. 13 EXECUTIVE DIRECTOR LAROCHEL: Fair enough. 14 CHAIRPERSON STEVENS: So I'm telling y'all. 15 And then the other thing is, there was some around 16 CMS and Cure Violence. So, they wanted me to also 17 point out that Cure Violence is what they do in 18 Chicago, and CMS is what we have here. And what you 19 guys have been talking about has been more about Cure 20 Violence. So I know when they come up to the dais, 21 our providers are going to make sure that they 2.2 clarify that, because they also feel like even how 2.3 it's being explained is not correct. And so maybe that's some of the disconnect that we're having, 24

because what you guys are talking about isn't what

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| 2 | they're doing. And I'm getting a whole bunch of text |
| 3 | messages about that as well. But I'm sure they'll    |
| 1 | clear it up. So hopefully, you'll stay around so you |
| 5 | can hear them give the history lesson.               |
| 5 | How has the agency been engaging CMS                 |
| 7 | providers since the transition in DYCD, both in      |

providers since the transition in DYCD, both in understanding the challenges involved and in shaping future program design and evaluations? Could you talk a little bit about some of the-- Well, no, we already talked-- You know what? I am going to ask another question.

How does DYCD coordinate across the several agencies-- oh, you already asked this one.

CHAIRPERSON WILLIAMS: I did?

CHAIRPERSON STEVENS: You did.

How is DYCD integrating CMS violence interruption work in their youth services, such as Cornerstones and Beacon programs?

EXECUTIVE DIRECTOR LAROCHEL: That's a wonderful question, so again, our Gun Violence

Prevention Task Force is activating spaces over the summer—Cornerstones and Beacons.

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precincts, and you're activating these sites. One of

elevated risk of being involved in violence.

Hopefully, they'll be able to take advantage of these

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| 1  | COMMITTEE ON CHILDREN AND YOUTH 104                   |
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| 2  | safe spaces—Cornerstones and Beacons—that are going   |
| 3  | to be (CROSS-TALK)                                    |
| 4  | CHAIRPERSON STEVENS: So, at all 13 sites,             |
| 5  | do you guys have a CMS group that's going to be       |
| 6  | assigned to that location?                            |
| 7  | EXECUTIVE DIRECTOR LAROCHEL: Yes, we                  |
| 8  | should, I believe. Yes, we do, yep.                   |
| 9  | CHAIRPERSON STEVENS: Okay. How have                   |
| 10 | providers, including the CMS groups, given input on   |
| 11 | this plan?  |
| 12 | EXECUTIVE DIRECTOR LAROCHEL: Well, we've              |
| 13 | been meeting with the CMS providers around the Summer |
| 14 | Safety Plan. Right? So, this(CROSS-TALK)              |
| 15 | CHAIRPERSON STEVENS: I know you've been               |
| 16 | meeting with them; that's not what I'm asking. How    |
| 17 | has their input been implemented into the plan?       |
| 18 | EXECUTIVE DIRECTOR LAROCHEL: We've been               |
| 19 | meeting with them, we've been receiving feedback from |
| 20 | them in these meetings, and we've been asking them    |
| 21 | how we can transform this space for their young       |
| 22 | people and participants (CROSS-TALK)                  |
| 23 | CHAIRPERSON STEVENS: But some of the                  |
| 24 | programs but, that's where I'm confused, because      |

COMMITTEE ON CHILDREN AND YOUTH

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that's why I'm saying, how did they input? Because remember, you now know the programming.

So, the places that you're activating are typically the Cornerstones, right? That's where you're activating. The CMS providers are not necessarily the same people who are doing that work. So, you're saying that you've been talking to the providers. I'm saying specifically, how are we integrating the CMS workers into this work? And how's their input been implemented? Because we know, sometimes it might be a different provider who's on a different site, and doesn't always work out as nicely as we're saying it.

That's why I'm asking you to walk me through it, because just saying we've been meeting with them doesn't mean that's all we need to do.

EXECUTIVE DIRECTOR LAROCHEL: Yes, so we do have the co-locator agreements between the Cornerstones and specific community-based partners for them to be able to utilize that space. Right?

CHAIRPERSON STEVENS: So what will be the responsibility of the provider, and what will be the responsibility of the CMS groups that are there?

| 1  | COMMITTEE ON CHILDREN AND YOUTH 106                   |
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| 2  | EXECUTIVE DIRECTOR LAROCHEL: So, the                  |
| 3  | provider would have to create this safe, and then the |
| 4  | groups can come in and utilize that space as they see |
| 5  | fit. Right? So part of it (CROSS-TALK)                |
| 6  | CHAIRPERSON STEVENS: Okay, so walk me                 |
| 7  | through it. Because I still don't understand it.      |
| 8  | Right? Say I'm a provider, and I have this community  |
| 9  | center, and I'm running a program. I'm in charge of   |
| 10 | running the program. What is the CMS group doing?     |
| 11 | Because they're not the same people.                  |
| 12 | EXECUTIVE DIRECTOR LAROCHEL: No, they're              |
| 13 | not the same people (CROSS-TALK)                      |
| 14 | CHAIRPERSON STEVENS: I know.                          |
| 15 | EXECUTIVE DIRECTOR LAROCHEL: What I'm                 |
| 16 | saying is, the CMS site or the CMS provider is going  |
| 17 | to be invited into this space to be able to utilize   |
| 18 | that space with their participants (INAUDIBLE)        |
| 19 | (CROSS-TALK)  |
| 20 | CHAIRPERSON STEVENS: But, how Okay, but               |
| 21 | that's understand my push back (CROSS-TALK)           |
| 22 | EXECUTIVE DIRECTOR LAROCHEL: And there's              |
| 23 | going to be an agreement in place (CROSS-TALK)        |
| 24 | CHAIRPERSON STEVENS: where confusion is,              |
|    |   |

right?

kids? Do they have to do their own recruitment?

let's not pretend as if people won't come in and be

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like, "All right, well, where are your kids? Did you

bring kids?" That's why I'm asking: what is the

responsibility of the provider, and what is the

responsibility of CMS?

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EXECUTIVE DIRECTOR LAROCHEL: So, Chair

Stevens, I think globally the important thing to

understand here is just the activation of spaces. The

Gun Violence Prevention Task Force is a sister

program...

CHAIRPERSON STEVENS: Mm-hmm!

Right? I could leave it up to them to provide specifics after the hearing. But, right now, as it relates to CMS providers, I think activation of space is the important thing... (CROSS-TALK)

EXECUTIVE DIRECTOR LAROCHEL: within DYCD.

CHAIRPERSON STEVENS: You guys should not be a sister program. You guys should all be working together. So, that is my frustration in the moment. I am just a little frustrated because you should be able to say, "Hey, yes, in the agreement, CMS is coming in, and they are going to do bop, bop, bop, bop, they're going to help with recruitment, they're going to do outreach, and the providers are going to be able to provide the space, the programming,

process... (CROSS-TALK)

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CHAIRPERSON STEVENS: Right before the hearing. (LAUGHS).... (CROSS-TALK)

SENIOR ADVISOR ALAWODE-EL: We are in the process. (LAUGHS) I mean, this is all happening in real time, it's summertime, I know. But we're in the process of figuring that out. But the goal is for CMS to come in and provide programming to do outreach and engagement with their young people, but also to codesign what the program overall looks like within the Cornerstone or the Beacon, where the set activity is going to be happening... (CROSS-TALK)

CHAIRPERSON STEVENS: So, do you guys understand my pushback? Because in a perfect world, it's like, "Okay, they're just going to come in and do programming." I'm just saying that there needs to be real, tangible agreements between the two.

SENIOR ADVISOR ALAWODE-EL: Absolutely.

CHAIRPERSON STEVENS: Because it's not to just be like, "Oh, everybody's going to show up and we're going to be in harmony." We already know that this is part of the problem, and we've set the system up this way, where people are fighting against each other in programs as opposed to working together.

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So coexisting sometimes takes time. And I have the same argument with some Summer Rising. Don't get me started.

So, why are we now going to create another chaotic system in the Cornerstones? So, for me-- and it's a little different, right? Because the provider then is going to be, like, "This is my space," and now you're going to have other people entering their space. I think we need to have much clearer lines of what the expectations are for CMS groups when they enter the building, what the provider's expectations are, and what that looks like. We cannot just leave it up to saying we're going to figure it out. I just want to make sure. That's why I'm pushing back so hard. I was in a gym for 11 years. I had three programs. I'd have been like "You guys are crazy."

SENIOR ADVISOR ALAWODE-EL: And I appreciate the feedback. As I mentioned, we are currently in the process of planning. We've initiated a planning process, which is happening. So, certainly, we'll take these notes and incorporate them into our plans. (INAUDIBLE) Some things that we have been considering, and why we know we need to work with both the youth service providers, as well as the CMS

SENIOR ADVISOR ALAWODE-EL: So one of the things that we're planning on doing, and that I think Andrew is helping us pull together, is briefings with all of the council members in the impacted precincts, so that they're aware of the plan and (BACKGROUND NOISE) (INAUDIBLE)... (CROSS-TALK)

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CHAIRPERSON STEVENS: I'm sorry, if folks are stepping out, could you please step out? We are still in the middle of a session. Thank you.

SENIOR ADVISOR ALAWODE-EL: So that they are aware of the plan and we can engage their offices in supporting the plan.

CHAIRPERSON STEVENS: I just want to say, I know a lot of CMs get upset because we always feel like we are getting briefed and are not part of the

2 process. And then what happens is that we receive

3 backlash when things come, because our office is

4 usually the first line of defense. I think that if

5 you are still in the planning phases and have only 13

6 districts, it would be beneficial to see how involved

7 those members might want to be, as this does affect

8 them in a real way.

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Okay, I think that's all I have for the Summer Safety Plan. Okay, no—how are we integrating NYPD into the Summer Safety Plan? Because I know that's usually a big thing, when those sites are activated, the NYPD is typically activated. Don't get me started; it kind of annoys me.

SENIOR ADVISOR ALAWODE-EL: We are in the process of trying to get a planning meeting on the calendar with NYPD. I know Darryl and others have been in touch. We are certainly working to integrate them into the plan.

CHAIRPERSON STEVENS: Okay. I have some questions about legislation— Intro 992. What details does DYCD believe are appropriate to share publicly and with stakeholders about provider contracts and obligations?

generally speaking, ONS supports efforts to promote transparency and community engagement. We appreciate the bill's intent and alignment with CMS values, but we're still reviewing it to ensure that it aligns with our objectives and to gauge the implementation impacts.

CHAIRPERSON STEVENS: What is DYCD's current process for informing council members, community boards, and NYPD precincts about the providers' assessments in their districts? I mean assignments in their district, sorry.

EXECUTIVE DIRECTOR LAROCHEL: Assignments in the district? Probably need to get back to you on that.

CHAIRPERSON STEVENS: I can tell you're not... it's not one...

EXECUTIVE DIRECTOR LAROCHEL: Well, we have regular-- Yeah, we'll have-- Yeah, we'll (INAUDIBLE)... (CROSS-TALK)

CHAIRPERSON STEVENS: It's not one. It's okay.

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testimony. Thank you, guys, for coming in.

I now open the hearing for public testimony. I remind the members of the public that this is a formal government proceeding and that decorum must be observed at all times. As such, members of the public shall remain silent at all times.

The witness table is reserved for people who wish to testify. No video recording or photography is allowed from the witness table.

Further, members of the public may not present audio or video recordings as testimony, but may submit transcripts of such recordings to the Sergeant at Arms for inclusion in the hearing record.

If you wish to speak at today's hearing, please fill out an appearance card with the Sergeant at Arms and wait to be recognized. When recognized, you will have two minutes to speak on today's hearing topic: Evaluating the Crisis Management System Under DYCD.

If you have a written statement or additional testimony you wish to submit for the record, please provide a copy of that testimony to the Sergeant at Arms.

of 21 and land in the shelters the next day.

In NYC, over nearly a thousand young people

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age out of foster care each year, and the outcomes are devastating. Within one year, 10% enter homelessness, and by year three, that doubles. What we know is that the data shows 31% of individuals remain in care past 21 years in 2023. So why is this? Because we failed to build bridges from foster care to stable adult housing. And in order to do that, we need to make sure that we bridge those gaps with Intro 1246 by establishing a program to support youth aging out of foster care. When we finally recognize that turning 21 doesn't necessarily mean they're ready to navigate housing, employment, and

Also, just want to name that the support of 1245 is equally critical, because without comprehensive data, we cannot ensure that we have sexual orientation, gender identity, and the full needs to be able to support those youth, especially LGBTQ youth, so just ensuring that we get disaggregated data helps us drive solutions and better meet the needs of those youth. We are failing them, and these bills and policies are going to be

healthcare, why are we setting them up for that?

the oversight of the Crisis Management System (CMS)

COMMITTEE ON CHILDREN AND YOUTH

2 under the New York City Department of Youth and 3 Community Development (DYCD).

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My name is David Caba. I am the Senior Vice President overseeing the Bronx Rises Against Gun Violence program at Good Shepherd Services, which is part of the New York City Crisis Management System that operates within the confines of the 46th, 47th, and 52nd precincts in Council Members Pierina Sanchez and Kevin Reilly's districts.

I began my journey with Good Shepherd

Services over ten years ago as the Program Manager

for GSS's first Community Violence Intervention (CVI)

program, known as the Bronx Rises Against Gun

Violence (BRAG). What started off as a pilot program

of only four staff has grown to be a multi-site

program of over 70 staff. Since then, I have been

dedicated to growing leaders within the CMS

community, which includes being a trainer for New

York City Department of Health and Mental Hygiene

(DOHMH) Training Academy, elevating the need for the

City to value the lived experiences of the

individuals doing this work on the ground and also,

sharing best practices among the CMS network.

Based on Comptroller Lander's report recommendations, my testimony will focus on the collective priorities of New York City's Crisis Management System.

Number one is to improve the City's management and coordination of CMS, including strengthened oversight. The oversight of the CMS system is not all within one agency. For example, Works Plus, the workforce development component of CMS, is overseen by the New York City Department of Probation (DOP). As the Council is aware, DOP threatened to cut the program and our collective advocacy with Chairs Nurse and Stevens, DOP agreed to fund it for one more year. This volatility threatens the effectiveness of CMS.

We also want to launch a real-time

Community Violence Intervention (CVI) dashboard.

While all CMS providers are currently reporting

(TIMER) to DYCD via DYCD Connect, our agencies have experienced oversight from three different agencies in the last 10 years, including DOHMH, MOCJ, and now DYCD. With each shift, there have been changes to reporting, which makes it difficult for us to create a data set that shares the effectiveness of the CMS.

Data collection varies for the

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interventions across the Crisis Management System,
which include hospital responder, therapeutic, school
violence intervention, and workforce development. I
would add that we do a host of other collective
approaches, strategic approaches to reach our youth
in our communities and our neighborhoods. A database
is needed that captures the ecosystem surrounding the

Additionally, while we can share data for the Community Violence Intervention work, that alone does not provide the full picture of the holistic work that CMS is doing in communities across New York City, we are asking the City and the Council to invest funding in the following:

individual and its benefits.

- Conduct an evaluation of the NYC Crisis

  Management System as an evidence-based approach that
  supports creating a uniform way for CMS sites to
  capture effectiveness across the various components
  of CMS.
- Ensure the current database can interact with existing community-based organizations' data collection methods to allow for batch uploads of monthly reporting metrics. Many CMS programs have

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data that spans over a decade, while we have been moved from agency to agency.

- Increase DYCD's capacity to provide technical assistance to CMS sites.
- Hire a data analyst within CMS sites to support the internal capacity of CMS sites to capture and analyze data. We are not funded for that.

In closing, regarding payment delays, we received full payment for Fiscal Year 2024 last week, June 9th. Fiscal Year 2025 invoices have either been disbursed or approved for payment by DYCD. I would like to note that the volume of unpaid Invoices for long periods from City agencies is creating cash flow issues for all agencies, both large and small.

In addition to the recommendations proposed by the Comptroller, the collective has the following recommendations:

• Activate a joint task force that includes the Mayor, Council, and the CMS leadership to revisit what is needed to strengthen CMS, including exploring expansion and funding levels that support the various components of CMS, and to ensure the release of a fully funded RFP that includes a scoring system that ranks providers who are doing the work currently. The

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task force can also explore the creation of a NYC-based training academy to support the CMS workforce, since training is currently being conducted by Cure Violence Global in Chicago. And the viability of a 24/7 weekly operation for the CVI sites, which are currently operating only 8 hours, 5 days a week. So, two days out of the week, we are not operating.

- The current contracts are set to expire on June 30th, 2026. We are going into the final fiscal year. We are asking that the City ensure that we have baseline funding to support CMS that accounts for the real cost of living, both for staff and agencies, as all costs, including rent, have increased since many of these contracts were first issued. We are talking about years, Council.
- Revisit the salary ranges for staff,
   ensure we are compensating for lived experience and
   hazard pay given the risk staff are taking, and
   compensation that considers the true cost of living
   in New York City.
- Increase funding for the various components of the CMS, i.e., therapeutics, is \$50,000— we talked about it a lot today—which is not enough to hire a social worker or clinical staff.

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There is a breakdown to this. When they provide the numbers, you have to break them down by school, campus, or multiple schools, as applicable.

- Revisit the work scope and funding for the Youth Enrichment Services (YES), which reduced the number of schools serviced and changed the staff responsibilities, which are not aligned with the previous model. It has been drastically changed from what it was.
- Restore \$1.5 million in funding to the Community Justice Unit, which is operated by the Legal Aid Society, which is detrimentally impacting their ability to continue providing legal services to CMS. CMS needs robust legal support that includes designated people focused on the cases of youth we refer.

I want to thank the Council for hosting this hearing and for your partnership in advancing and elevating CMS in New York City.

CHAIRPERSON STEVENS: Well, thank you. I want to go on record by saying that I am allowing you to go over, because I know many people have left. So, I am just putting it on record, that's why. Since

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some people have left, I am allowing you all to use

DR. ERICA FORD: Straight ahead (INAUDIBLE), you know, there was a lot said that requires clarity. Thank you for doing this, Councilwoman Althea Stevens, and my Councilwoman, Nantasha Williams, as well as the rest of the folks who are not here.

Before I start, I would like to address a couple of things that were said before, if possible.

For clarity, this model, the New York City Crisis Management System, began in 2012 when we confronted Christine Quinn, who was running for president— (LAUGHTER), not president, for mayor at the time, and she started a task force. Right? And I presented to her what we had at that time in Southeast Queens was a VIP system. We started in New York City as the New York City Crisis Management System. Right? Regardless of anything else that happened, we are the New York City Crisis Management System. And the reason why we are in an extreme problem is because all of the city agencies and city officials continue to relate to us as if we are Cure Violence.

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their time.

If we have a contract for \$1 million, let's

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just say, Cure Violence is \$500,000. We are never looking at the other \$500,000, which puts us in a deficit. Right? For our work, for our data tracking, the folks who are overseeing us started the whole explanation of who we are wrong. So how are you ever going to evaluate or really work with us if you don't even know who we are? And I love the people who were here; it's a catch-22. It is really a bigger question than them at DYCD, because as David just said, we went from DOH, we went to MOCJ, now we are at DYCD. And if a new mayor comes, they could say, "We're not going to be (TIMER) at DYCD anymore, we're going to put you somewhere else."

So the question of where we're housed and the baseline of our work has to be just as important as NYPD or FDNY. The unification is not about someone conducting an inspection of your work or making a pop-in visit, or conducting a site visit on a weekly basis; it is about how we integrate city agencies. How do we co-produce? Right? Under Commissioner Shay (phonetic), we had a contract with NYPD. We met with them over and over again, we had a contract. So, how they raided my office to get my video camera, that

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violating the protocol and process of how we relate,

All you had to do was talk to me. Right? So, they're

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5 and might be setting a new precedent for moving

forward with us. I don't know. But I know that there 6

has to be a conversation with the NYPD and a higher

level of a co-production of public safety 8

systematically, not based on friendships, not based

on the area with the highest violence, or the elected 10

11 official who advocates the most. It must be a

12 systematic protocol and procedure that is citywide.

13 And how did we get here? We got here? The crack

14 epidemic in the 80s and the 90s raised a question of

15 families being separated. Children going into

Children's Services, fathers getting killed, fathers 16

17 going to jail, mothers home, some strung out,

18 disarray. There were 2,000 people killed a year. In

19 2017, four to five years after we started, we made

20 New York City the safest big city in America. We had

a weekend where no one was shot. We had a week where 21

no one was killed. If it worked then, it can work 2.2

2.3 now. And it does work. It just is not invested in the

capacity and the manner in which it needs to be. It 24

25 is always an afterthought. We can't be an 2 afterthought and be as effective as we need to be.

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NYPD used to share data. They don't share data anymore. In our catchment area, we used to meet about the data. Every catchment needs to collect the data. It needs to be intentional. It needs to be on schedule. We need to study what we are doing so that it can become effective. We have to be the ecosystem. It is an ecosystem, just like our body; you can't cut off a hand and put it over there and have it still work. It is attached to our body. CMS is a system, not a program. Cure Violence is one of the programs in the New York City Crisis Management System. And we have to stop looking at us as a program and start looking at us as a system. Therapeutic and mental health have no real funding. Had no funding. It must be funded if we are to address it as a public health issue. Legal advocacy doesn't have the funding that it needs. Then we are playing a game of legal Russian roulette. We take the young person, we know these folks who are here, but when we get into the court, it could be somebody else. It might not even be the legal aid team that we work with. It could be an entirely different legal system, due to the court

process. So we have to change how our participants are represented in the court. We need a connection with the judges. We need to have intentional meetings. We need to have intentional conversations with prosecutors about who the participants are that we are working with. Like they said, I saw a shooter coming out of your office. You're supposed to see shooters coming out of my office; that's who we work with. Right?

So, we need to be more intentional. The Peace Mobile is something I remember standing here advocating for 15 years to get. And now we have it, but it has to be systematic. They call it a mobile trauma unit, but I don't call it a mobile trauma unit because I don't want to mobilize trauma. We want to mobilize peace. And no disrespect to anyone, but I came up with the concept. I brought it to the City. So, let's have it done the correct way. If you visit most of the Peace Mobiles or mobile trauma units, we don't know what they're doing. We don't know what they have inside. So we need to have it unified. And I am not saying it because I created it, but I am saying it because I created it. Right? So let's ensure that they all look the same and do the same

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thing. It could be different in some boroughs and cities, but not in other cities, which have duplicated it. However, it needs to be unified. We need to be unified. The workforce program, like he just talked about, some of us don't even have it. We don't all have the same funding. Right? Contrary to what they said, she's talking about Cure Violence. We all don't all have the same funding. We all need to have the same funding and do the same work so that we can be measured effectively. When you go to a police station, you know that every police station is going to have the same thing. Every fire department is going to have the same thing. Every EMT will have the same thing. Every New York City Crisis Management System, in every target area, needs to have the same thing: survivor support needs to be an intentional, intricate part of our system. They need to be alongside us, just as we have the hospital work; we need to have the survivor work. We need to have the mental health work because we can't say that it is rooted in public health and not address and fund it from the public health perspective. Right?

We need every site to be equally funded and professionally trained. We need an internal

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compliance team to help keep ourselves in check, because we must ensure that we are professionals and that we continue to grow professionally.

We need to be uniformly equipped with the right equipment. Some people have vehicles, some people don't. And I mean just basic vehicles to get to all of these shooting responses that you talked about that we have to do every single week. At least five shooting responses, three shooting responses, all over the borough. Right?

We also need to track and measure using a consistent data system. LIFE Camp is building a database system. Right? Because we believe in data. But we need to have one data system that, even if we go somewhere else, and maybe it's not owned and operated by the City, we can still carry the database system with us. Because we keep getting new database things, and it doesn't track the entire CMS model.

The leadership must remain community-centered. Sometimes we have elected officials who choose a group they like, but it is not credible or capable of doing this work.

Everyone fits into the ecosystem, but not everyone fits running the CMS model. Right? They can

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be part of the ecosystem, but we have to keep it intricate for people who are credible messengers, genuinely conscious, and culturally attuned to what we are trying to do. Because then you have people like, I don't know if I can say them, but we have sites like Coney Island, who are not able to order stuff, simply because they are in a bigger group that is not culturally attuned to the needs of the Black and brown children in that community. So we can't have things like that.

We need data that matches the work. Most of the CMS work is not tracked. Only a portion, like Cure Violence, is formally measured, yet Cure Violence often represents just half of the site's funding.

And it always goes back to Chicago. Why are we talking so much about Chicago? For me, the person who brought the concept to the City Council, I think I am very attuned to help build this system. Right? So, I think I should be tapped into. David has been here since the beginning of time. Esai (phonetic) Charles, the beginning of time. We have qualified people. And I just got a doctoral degree, so I am a doctor now. Right?

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ALL: (LAUGHTER)

DR. ERICA FORD: (LAUGHS) We need to be the people who are building out the training, building out how we grow, consulting with these folks. (ALARM) There are a lot of meetings that they talked about, that— I don't know what that [alarm] means, is that Jesus coming in?

entire model, sustain the progress, and scale our impact. We need full funding for every part of the ecosystem. Full funding for every part of the ecosystem— standardized training, branding, and operation across all boroughs. A centralized data system that captures outcomes from every intervention to every part of the ecosystem. We are building such a thing at LIFE Camp.

We need recognition as a model and not as an afterthought. We need to be part of those-- like Jumaane talked about-- and the other thing about what Jumaane talked about, what tends to happen with the CMS model, is we get caught in the political debate by the elected officials, the mayor at the time. And we don't want to be pawns for this stuff. We can't be. Our work is too important. We can't be pawns for

| 1  | COMMITTEE ON CHILDREN AND YOUTH 136                   |
|----|---|
| 2  | political personalities or feelings, etc. We need     |
| 3  | true integration with city agencies. It does not      |
| 4  | exist. We need true integration.                      |
| 5  | CHAIRPERSON STEVENS: Yeah, I need to                  |
| 6  | DR. ERICA FORD: (INAUDIBLE)                           |
| 7  | CHAIRPERSON STEVENS: Ten seconds.                     |
| 8  | DR. ERICA FORD: Ten seconds. True                     |
| 9  | integration. That's it. That's it. That's the end.    |
| 10 | CHAIRPERSON STEVENS: (LAUGHS)                         |
| 11 | DR. ERICA FORD: True integration.                     |
| 12 | CHAIRPERSON STEVENS: I have a question. I             |
| 13 | know you mentioned, Dr. Ford, that you spoke about    |
| 14 | data sharing and used to have meetings with the NYPD, |
| 15 | but those meetings stopped. When did those meetings   |
| 16 | stop for you and NYPD around data sharing?            |
| 17 | DR. ERICA FORD: She said three years. But,            |
| 18 | for me, it stopped citywide after Commissioner Shay.  |
| 19 | After Commissioner Shay, it stopped. For us, in       |
| 20 | Southeast Queens, it stopped after the Queens         |
| 21 | chief   |
| 22 | COUNCIL MEMBER WILLIAMS: Bill?                        |
| 23 | DR. ERICA FORD: No.                                   |
| 24 | COUNCIL MEMBER WILLIAMS: Kevin?                       |

is by going to precinct council meetings.

| 1  | COMMITTEE ON CHILDREN AND YOUTH 140                 |
|----|---|
| 2  | SENIOR VICE PRESIDENT CABA: We don't have           |
| 3  | mobile teams at BRAG.                               |
| 4  | CHAIRPERSON STEVENS: Huh?                           |
| 5  | SENIOR VICE PRESIDENT CABA: We don't have           |
| 6  | MTs at BRAG.  |
| 7  | DR. ERICA FORD: RTG has it.                         |
| 8  | SENIOR VICE PRESIDENT CABA: RTG has it.             |
| 9  | CHAIRPERSON STEVENS: Mm-hmm, no, I know.            |
| 10 | SENIOR VICE PRESIDENT CABA: And SGV doesn't         |
| 11 | have one either, and neither does SOS.              |
| 12 | COUNCIL MEMBER WILLIAMS: (NO MIC)                   |
| 13 | (INAUDIBLE)   |
| 14 | DR. ERICA FORD: Yes.                                |
| 15 | CHAIRPERSON STEVENS: Yes.                           |
| 16 | COUNCIL MEMBER WILLIAMS: (UN-MIC'D)                 |
| 17 | (INAUDIBLE) vehicle.                                |
| 18 | DR. ERICA FORD: Yes. So people have things          |
| 19 | that look like it.                                  |
| 20 | SENIOR VICE PRESIDENT CABA: Yeah, that's            |
| 21 | what I was about to say. You may see vans that have |
| 22 | all of the  |
| 23 | CHAIRPERSON STEVENS: Again, all right, I            |
| 24 | hear you guys. I (CROSS-TALK)                       |
|    |   |

SENIOR VICE PRESIDENT CABA: The logo...

| 1   | COMMITTEE ON CHILDREN AND YOUTH 141                   |
|-----|---|
| 2   | CHAIRPERSON STEVENS: I hear you.                      |
| 3   | SENIOR VICE PRESIDENT CABA: Okay.                     |
| 4   | CHAIRPERSON STEVENS: But, they're still not           |
| 5   | there   |
| 6   | DR. ERICA FORD: Correct.                              |
| 7   | CHAIRPERSON STEVENS: In the moment of                 |
| 8   | crisis, so  |
| 9   | DR. ERICA FORD: Correct.                              |
| LO  | CHAIRPERSON STEVENS: You know (CROSS-                 |
| 11  | TALK)   |
| L2  | SENIOR VICE PRESIDENT CABA: (INAUDIBLE) you           |
| L3  | need  |
| L 4 | CHAIRPERSON STEVENS: Could you talk a                 |
| L5  | little bit about what you mean by 'unification around |
| L 6 | that'? What would that look like?                     |
| L7  | DR. ERICA FORD: Yes, I'm sorry                        |
| L8  | CHAIRPERSON STEVENS: And is that part of              |
| L 9 | the contract?   |
| 20  | DR. ERICA FORD: I'm sorry, could you say              |
| 21  | that again?   |
| 22  | CHAIRPERSON STEVENS: I was asking if you              |
| 23  | could talk a little bit about what the unification    |
| 2.4 | would look like and what that wision is And when      |

police cars come on the scene at a shooting or

DR. ERICA FORD: and for the Peace Mobile.

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CHAIRPERSON STEVENS: Council Member Williams, do you have any questions?

COUNCIL MEMBER WILLIAMS: Okay, what would it mean for your community if your CMS site received full funding to cover all aspects of the ecosystem beyond just street intervention?

DR. ERICA FORD: If we were able to receive full funding, it would mean that would be effective, we would be able to run an effective operation 24 hours a day, seven days a week. We would be able to be the ecosystem that addresses, as Councilwoman Althea just raised, being able to show up at all times when people need the services, not after the fact or as an afterthought. We would look and be as professional as all the other City first...

CHAIRPERSON STEVENS: Responders...

DR. ERICA FORD: first responders, who respond to situations. We would be able to have health insurance that deals with the magnitude of what our people need. We would have life insurance. We would have equipment that protects us- we have several employees who have been shot, stabbed, on the job. And they don't get health insurance to deal with the aftereffects of being shot. There's no extra

(CROSS-TALK)

| 1  | COMMITTEE ON CHILDREN AND YOUTH 146                   |
|----|---|
| 2  | CHAIRPERSON STEVENS: Well, uhm,                       |
| 3  | (UNINTELLIGIBLE)                                      |
| 4  | DR. ERICA FORD: have. We want the cake and            |
| 5  | want to eat it, too, because we are different than    |
| 6  | most nonprofits. There are nonprofits that are not    |
| 7  | running — literally, we are standing between a gun    |
| 8  | and a trigger, talking another person off that ledge. |
| 9  | And sometimes we've been the victim of those things.  |
| 10 | I don't know of another agency that puts its life on  |
| 11 | the line the way we do.                               |
| 12 | CHAIRPERSON STEVENS: (UNINTELLIGIBLE)                 |
| 13 | DR. ERICA FORD: So, we're asking I                    |
| 14 | remember with the community in Crown Heights where    |
| 15 | they received bulletproof vests, they received cars,  |
| 16 | they received a level of communication and            |
| 17 | coordination with NYPD that we don't receive. So we   |
| 18 | are asking (CROSS-TALK)                               |
| 19 | CHAIRPERSON STEVENS: Mm-hmm.                          |
| 20 | DR. ERICA FORD: to be respected.                      |
| 21 | CHAIRPERSON STEVENS: I know what you're               |
| 22 | talking about.  |
| 23 | DR. ERICA FORD: Thank you.                            |
| 24 | COUNCIL MEMBER WILLIAMS: (INAUDIBLE) me,              |
| 25 | too.  |
|    | <del>i</del>  |

point about funding for all of these wraparound

services, it just seems so much more coordinated. As

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COMMITTEE ON CHILDREN AND YOUTH

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someone who has served on the board of a crisis management organization, I believe that the system's disjointed nature has always troubled me. And the lack of true integration—seamless integration—which is a tall task, because city agencies don't even integrate with themselves sometimes...

DR. ERICA FORD: Correct.

COUNCIL MEMBER WILLIAMS: Which is another discussion. So, yes, could you please discuss how the integration, or lack thereof, helped or harmed the work you're doing to provide public safety?

SENIOR VICE PRESIDENT CABA: Well, it starts with the fact that we have been transitioned from city agency to city agency to city agency in our lifetime. I mean, we are a public health approach to the gun violence epidemic, so, of course (BACKGROUND NOISE), we landed in the Department of Health and Mental Hygiene, which made sense. Next thing you know, you move us to the Mayor's Office of Criminal Justice, and I could see the correlation between what we do and criminal justice. Right? And now we're on the Department of Youth and Community Development. Well, the population we primarily serve is youth. So

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if you could take all three and turn that into one city agency, then you'd have a perfect world.

In terms of integration, Dr. Ford mentioned the Parks Department and the FDNY. We're stopping bullets and putting out fires on a regular basis. But

economics. We're not given the same tools, equipment,

we are not treated the same. We're not given the same

like if it were fully integrated is that you would

latitude, or information. So, what this would look

probably have the most powerful workforce you have

ever seen. That also includes reducing the use of

police for every single issue that occurs in our community. They really don't have any knowledge of

how to deal with it in the first place, because

they're not from there. So the credible messenger

workforce, be prepared, because if you really invest

in this, you're going to see vibrant, healthy

communities unlike what you have ever seen before. We

know, because we've been doing it for over a decade.

Just come by and visit.

DR. ERICA FORD: The model came from the  $\,$ 

FEMA model: response, recovery, mitigation,

prevention. Just like a disaster, every shooting

should have all those agencies on the scene. Because

Right? And we couldn't stand NYPD. So there was a

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friction of marriage that wasn't, and still isn't, at its core, the best way. Most of the City Council

people don't know what CMS does. They just look at it

5 as those "violence interrupters," those "criminals,"

6 those "perps", there are so many different names that

7 | are given, even with the hospital, right? It might

8 look good now, but we literally had to fight with

those people to go into the hospital to provide the

10 services to folks, and we became the enemy.

So, I think the integration of everything at the parks is that they turn off the lights at 9 o'clock.

COUNCIL MEMBER WILLIAMS: Mm-hmm.

DR. ERICA FORD: At night, right in the middle of basketball games, creating the most unsafe environment for our community. Just because they can, they have no connection to what we're doing, but they have the ability to make a decision that impacts our community in an instant. They could do it or they can't. The guy literally sits at home and turns it on or turns it off. So, the decision-making process must involve people sitting down at a table and first acknowledging that we are all equally important—
equally important. Then we are talking to

2 commissioners, and not every level of organization is

speaking with the commissioner, but we are speaking

4 head-to-head. And the head gives the directions down.

head-to-head. And the head gives the directions down,

and it goes back up, and it goes down, and it's

6 really...

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COUNCIL MEMBER WILLIAMS: Okay.

DR. ERICA FORD: And it is really integrated

9 into their system of the work approach.

10 CHAIRPERSON STEVENS: Well, I just want to--

11 | I feel like I had a missed opportunity. I actually

12 should have had you guys go before the...

DR. ERICA FORD: Yes, yes...

14 CHAIRPERSON STEVENS: So, I apologize, and

15 | that's why we're taking up so much time. Because you

16 know, when you come to my hearings, I cut everybody

17 | off. But I think it's important that the information

18 | that you guys are sharing is now on the record and is

19 part of the conversation because it is a huge

20 disconnect. And I'm not just saying it, DYCD, and in

21 | a lot of agencies, where what's happening on the

22 ground or the intention of things are necessarily

23 | being played out in real-time. So, again, CMS and

24 | Cure Violence and all of this work have a very

special place in my heart. I know Council Members

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and it has been ...

Williams and Riley, we have been trying to push this
conversation forward. Since we arrived, this has been
one of the first things we've been trying to tackle,

COUNCIL MEMBER WILLIAMS: (UN-MIC'D) (INAUDIBLE) Caucus priority.

CHAIRPERSON STEVENS: Yeah, it's one of the Hood Caucus priorities, yes, I will say it for the record. It has been a priority, but it has been very hard to get information. I will say that DYCD has actually been more forthcoming than it was when it was under MOCJ. But we have so much further to go.

Again, I want to apologize, because you guys actually should have gone before the [Administration] panel. I think it would have set a different tone for the direction of questioning and what could have been said. Because I think that the partnership isn't (UNINTELLIGIBLE) what it needs to be, and you guys are the experts in the room. You've been here since the start.

So, when it changed from agencies, you guys should have been part of those conversations in those transitions and understood it. And I told Cliff that you guys are all cheering him on. But you still are

| 1  | COMMITTEE ON CHILDREN AND YOUTH 154                  |
|----|--|
| 2  | going to hold him accountable. That's (INAUDIBLE) th |
| 3  | job (CROSS-TALK)                                     |
| 4  | DR. ERICA FORD: But that's not Cliff is              |
| 5  | an employee (INAUDIBLE) (CROSS-TALK)                 |
| 6  | CHAIRPERSON STEVENS: All of them are                 |
| 7  | employees.   |
| 8  | ERICA FORD: I know, but they're you know             |
| 9  | CHAIRPERSON STEVENS: Listen, I love my               |
| 10 | agency, and Nantasha will tell you that I'm very     |
| 11 | protective of them, but when everybody sits at that  |
| 12 | dais, they get the smoke.                            |
| 13 | ERICA FORD: Yes.                                     |
| 14 | CHAIRPERSON STEVENS: So, that's how I do.            |
| 15 | But thank you so much for being here; we appreciate  |
| 16 | all the work you are doing.                          |
| 17 | PANEL: Thank you.                                    |
| 18 | CHAIRPERSON STEVENS: The next panel will             |
| 19 | consist of Sofie, Cheyenne, Tara, and Jackie.        |
| 20 | (PAUSE)  |
| 21 | SOFIE FASHANA: Good afternoon, thank you,            |
| 22 | Chair Stevens and Members of the Committee, for the  |
| 23 | record, my name is Sofie Fashana, and I work at      |
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Next100, which is a progressive think tank that

1 COMMITTEE ON CHILDREN AND YOUTH

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centers lived expertise in those in proximity to the
issue and the driving policy chair (sic).

I am here today to express my support for the provision of luggage for foster care youth, led by Council Member Rita Joseph.

I came to speak today as an advocate, but also as an alumnus of the foster care system. We're here today because every day in New York City, a child enters the foster system carrying everything they own in a black plastic bag, conveying that they are disposable. The journey through the foster care system in New York City is unstable and disruptive for thousands of children, and the data reflects that.

According to data analysis about children's rights, children in the New York City foster care system transition on average about three times. For some, this means three different schools, three different families, and three different environments. Within this already stressful transition, the simple act of providing a child with a dignified piece of luggage to carry their belongings is not a common practice despite the over 22,000 transitions occurring within the city.

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Let me start with my own story. When I was first handed a large black trash bag by a caseworker, I did not speak English, but I got the message: I and everything and everything I held dear was trash.

Sadly my story is not original. I've spoken with countless young people in the New York City foster system who feel similarly, like Jalen, 21, who when navigating New York City's foster system had the word "worthless" echo through her mind. The trash bag felt to her like confirmation of that worthiness.

Destiny's belongings got mixed up in the trash and thrown into New York City garbage truck multiple times during moves. Imagine everything you own, that you possess so close to your heart, being thrown in a trash bag because it's confused with garbage because of the bag it was put in.

The agency told another child (TIMER) moving with trash bags, to "Shut the 'F' up" and deal with it.

In 2023, a statewide policy program called "My Bag" distributed 3,560 duffel bags to the local Departments of Social Services across the state, serving only a quarter of children who need them-

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New York City received none despite being home to over half of the foster care population.

In October, Council Member Rita Joseph introduced a luggage to foster care youth bill, a well-funded and enforceable citywide policy, mandating adequate luggage for all children in the New York City foster system.

Just a few weeks ago, a similar bill passed unanimously in both the New York City Senate and Assembly, led by Senator Brisport and Assemblymember Hevesi. Now we are asking for your leadership in passing this bill at the City level, and also urging Governor Hochul to take the next step in ensuring that the young people in foster care are provided with the proper luggage, and to sign Senate Bill 3781.

Today, we urge you to exercise your leadership by passing the City bill and advancing it to the Speaker, as well as issuing a letter of support urging the Governor to sign the State bill into law.

I will leave you with this: ironically, with the City taking steps to ban unsightly black trash bags from our streets, we still allow our

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children to carry their belongings in those very same bags. If we care about the image of our city, we must

4 care even more about the dignity of our children.

And, Chair, you said, you know, you want things that make sense. When it comes to policy, this is a policy that makes sense. It is a policy that's direct, and it's a policy that serves our children and the future of this country. Thank you.

CHEYANNE DEOPERSAUD: Good afternoon. My name is Cheyanne, and I'm a Policy Advocate at a think tank called Next100. I also have lived experience in the foster care system since I was 15 years old.

I wanted to start by saying how deeply grateful I am that this Council is prioritizing the collection of more data on where youth aging out of foster care are placed. I am 100% in favor of this step forward.

As someone who was placed into supportive housing myself, and who has spent the past two years researching the conditions of those placements, I cannot emphasize enough how important it is not just to count placements, but to understand the environments behind them and how they affect the

COMMITTEE ON CHILDREN AND YOUTH

2 youth who live in them, who are just beginning their

3 lives.

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Tracking this data means we're finally paying attention. It means the experiences of youth like me are no longer invisible. And it opens the door to real accountability and real change.

In my upcoming report, titled "Where They Live," I mapped more than 175 supportive housing sites across New York City that serve former foster youth. I compared those locations to indicators like violent crime, building violations, racial segregation, and poverty. The patterns that emerged were heartbreaking, but not surprising. Youth are overwhelmingly placed in neighborhoods with the highest levels of concentrated disadvantage—areas with aging buildings, unsafe streets, and few opportunities to heal or grow.

According to the Opportunity Atlas and NYPD data, over one-third of the buildings I analyzed are located in neighborhoods where poverty rates exceed 30%, with some as high as 52%. These buildings have an average of 63 violations each—some over 200. And in the surrounding precincts, youth face exposure to

high levels of violence: median annual rates of 19
rapes, 178 robberies, and nearly 300 felony assaults.

These are not just numbers. These are the neighborhoods where young people are placed, often with no family support and little say in the matter. And right now, while we track how many youth are placed—(TIMER), whether they're safe, whether their housing is viable, or whether their placement supports their future is not being tracked.

That's why, in addition to supporting this bill, which I am really thankful for, I recommend the following to strengthen it:

First, collect neighborhood-level indicators alongside placement data—things like crime rates, building violations, and poverty levels.

Because this context matters, without it, we risk overlooking deeper patterns that are hurting young people.

Second, please, please, please require ACS to publish an annual public report that gives a full picture—not just where youth are placed, but how those placements are working. That report should include:

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CHEYANNE DEOPERSAUD: Yes.

 The census tract physical locations of all supportive housing buildings serving former foster youth

- For each building, maintenance complaint data: number, nature, and resolution times
- Inspection results and trends by housing provider
- Youth satisfaction surveys at intake,
   midpoint, and exit, by provider
- Outcomes like education, employment, income, and housing stability after placement

This level of transparency isn't just helpful—it's essential. It's how we begin to ensure that young people aging out of care aren't just placed, but supported. Not hidden away in disinvested neighborhoods, but placed where they have a real chance to heal, grow, and thrive.

That was one of the testimonies that I wrote, but I also came with testimony from Sofie's luggage bill, the one from Rita Joseph. So will just read that really, really quickly.

CHAIRPERSON STEVENS: Uhm...

CHEYANNE DEOPERSAUD: Can I, or no?

CHAIRPERSON STEVENS: No, could you submit

they are, and de-escalate conflict. We urge the City

2 to expand the catchment areas and bring in additional

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3 leaders and neighborhoods into the CMS system.

When it works best, the young people who interface with CMS credible messengers or violence interrupters do not need our services, because they are able to avoid contact with the NYPD and the legal system.

While the Crisis Management System is a critical part of ending violence in this city, the City must also focus on what happens if someone actually gets arrested. The fact is that even with CMS, arrests are still happening, and instead of getting the services and programming that young people in this city need, they are facing incarceration and prison sentences.

BDS is fortunate to have great relationships with several alternative-to-incarceration programs, including Fortune, Resolve, Osborne, BronxConnect, and Good Shepherd, to name a few, which provide many of our adolescent clients with holistic services. But for our clients facing charges of alleged gun possession, harsh, mandatory minimum sentencing guidelines, which are three-and-a-half to 15 years in prison for possession alone, make

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resolving a young person's criminal case with an ATI largely dependent on the consent of the District Attorney's Office. There is really no clear criteria used to determine eligibility for ATI programing and the process for acceptance is almost unilaterally controlled by the DA.

This is why we must look at how emerging adults are being treated within the criminal legal system. We now know that while an 18-year-old may be a legal adult, their brain is not fully developed until their mid-20s. Even if a young person at age 16 or 17 has access to programming and services in family court as a result of New York's Raise the Age law, once they turn 19, they are subjected to these mandatory minimum sentencing guidelines.

The science shows us that emerging adults, like younger adolescents, are remarkably malleable and still developing impulse control and the ability to anticipate consequences of choices. (TIMER)

We ask the Council to support and pass a resolution urging the enactment of the Youth Justice and Opportunities Act, which would expand opportunities for programs and other alternatives to

| COMMITTEE | ON | CHILDREN | AND | YOUTH |
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2 incarceration and immediate record sealing for young

3 people up to the age of 25.

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We have additional recommendations in our written testimony. We thank the City Council for holding this important hearing today and for your commitment to violence prevention through community investment. Thank you.

CHAIRPERSON STEVENS: (NO AUDIO) (INAUDIBLE)

TARA BROWN ARNELL: (\*Transcription note:

Audio is muted briefly at the beginning of the witness's testimony.) that it is not limited to deescalation of conflicts that occur anywhere on the street, as our staff come to work or they leave work.

I want to include that the work includes mentoring, which includes, at times, parenting; it includes feeding people in the community; it includes housing; it includes assisting not only participants who come willingly, but also community members with assistance in re-entry, helping to re-enter youth into school; helping youth with mental health therapy— this part is so important, because after they connect with credible therapeutic staff, quite often they don't want to be referred onto individuals

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that they don't know and who are not sensitive to their plight.

The work of the Crisis Management System includes safe passage contracts, but also assistance with safe passage where there is no contract for the Crisis Management System work. It includes assisting parents in navigating hospital visits with high-risk youth, and it includes managing the (TIMER) flow -I'll wrap up here. It includes assisting hospitals, it includes assisting parents and advising them on hospital visitation when their youth might be considered high-risk, and there are people coming in and out; it includes cleaning up garbage within our neighborhood; it includes beautification of a neighborhood; it includes assisting a youth in not committing suicide; and it also includes, in those not so pretty places, being without bulletproof vests, with only four violence interrupters per site. It also includes us speaking to youth, getting youth to come down off the ledge when they're talking about resolving a problem with the use of a gun.

Our work is varied, our work is deep. And I'm sure many would attest that I did not even scratch the surface of the work that the Crisis

| 1  | COMMITTEE ON CHILDREN AND YOUTH 167                   |
|----|---|
| 2  | Management System does in New York City, that which   |
| 3  | is done within the eight hours that we do as we try   |
| 4  | to stretch how can we best serve our community, the   |
| 5  | families and the youth that volunteer themselves for  |
| 6  | Change Life. I'll end here. Still, we probably only   |
| 7  | got 25% of a view of who we are as part of The Crisis |
| 8  | Management System and the work that gets done.        |
| 9  | CHAIRPERSON STEVENS: Thank you.                       |
| 10 | Council Member Williams, you had a                    |
| 11 | question?   |
| 12 | COUNCIL MEMBER WILLIAMS: I'll be very                 |
| 13 | brief. Could you please email me your testimony, as I |
| 14 | have some questions? We have been discussing the      |
| 15 | budget, and something you said triggered my brain on  |
| 16 | certain things that are up to the DA's discretion     |
| 17 | JACQUELINE GOSDIGIAN: Mm-hmm.                         |
| 18 | COUNCIL MEMBER WILLIAMS: around Project               |
| 19 | Reset or other diversion programs. I would just love  |
| 20 | to work with you and talk to you more about that.     |
| 21 | JACQUELINE GOSDIGIAN: Yes, definitely.                |
| 22 | COUNCIL MEMBER WILLIAMS: No questions.                |
| 23 | CHAIRPERSON STEVENS: That will be all for             |
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this panel, thank you.

| 1  | COMMITTEE ON CHILDREN AND YOUTH 168                   |
|----|---|
| 2  | TARA BROWN ARNELL: Chairperson Althea, it             |
| 3  | has been noted that there has been a mayoral          |
| 4  | increase, 50% advancement of payment of \$136 million |
| 5  | increase in monies to the Crisis Management System.   |
| 6  | CHAIRPERSON STEVENS: (UNINTELLIGIBLE) that            |
| 7  | word advancement, because they are literally giving   |
| 8  | you money for work that you already did.              |
| 9  | TARA BROWN ARNELL: Prior to (CROSS-TALK)              |
| 10 | DR. ERICA FORD: (UN-MIC'D) What she means             |
| 11 | is we used to get 25% advance (INAUDIBLE).            |
| 12 | CHAIRPERSON STEVENS: I know.                          |
| 13 | TARA BROWN ARNELL: Now we get                         |
| 14 | CHAIRPERSON STEVENS: I'm not giving them              |
| 15 | points. Umm-mm. Umm-mm.                               |
| 16 | DR. ERICA FORD: They tried that                       |
| 17 | CHAIRPERSON STEVENS: That was cute, though.           |
| 18 | TARA BROWN ARNELL: You said it.                       |
| 19 | DR. ERICA FORD: That was cute.                        |
| 20 | ALL: (LAUGHTER)                                       |
| 21 | CHAIRPERSON STEVENS: Our next panel is                |
| 22 | COMMITTEE COUNSEL: Elome Guinn.                       |
| 23 | CHAIRPERSON STEVENS: Elome Guinn, Rachel              |
| 24 | (NO AUDIO) (INAUDIBLE)                                |

2 CHRISTOPHER LEON JOHNSON: Hello, my name is 3

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Christopher Johnson. I want to say first off, free

Brad Lander. Brad Lander has been arrested, and he's in ICE detention. I know it's kind of off topic...

CHAIRPERSON STEVENS: No, you know I have to

CHRISTOPHER LEON JOHNSON: I need to free Brad Lander. Free... I'm going up there after this.

Free Brad Lander. 10

say it.

So I want to make this clear: I'm calling on the next mayoral administration to fire A.T. Mitchell as the Gun Violence Prevention Czar. He has done nothing as the Gun Violence Prevention Czar in his tenure as mayor. This was a completely useless position in the Mayor's Office. And I am calling on the next mayor to fire him and replace him with Rebecca Fischer, the Executive Director of New Yorkers Against Gun Violence. Because I think she has more brains than he does. So we need to get rid of him.

I am calling on this City Council to investigate these Cure Violence nonprofits because I see that they have done nothing for these districts at all. They haven't -they're calling for the

topic.

| 1  | COMMITTEE ON CHILDREN AND YOUTH 171                   |
|----|---|
| 2  | CHRISTOPHER LEON JOHNSON: Free Brad Lander!           |
| 3  | CHAIRPERSON STEVENS: Thank you. (TIMER)               |
| 4  | CHRISTOPHER LEON JOHNSON: Free Brad Lander!           |
| 5  | CHAIRPERSON STEVENS: Thank you.                       |
| 6  | CHRISTOPHER LEON JOHNSON: Thank you so                |
| 7  | much. Free Brad Lander!                               |
| 8  | CHAIRPERSON STEVENS: Thank you, have a good           |
| 9  | one.  |
| 10 | TAKEASHA NEWTON: Well, thank you very much,           |
| 11 | thank you for the opportunity, Council. I'm Ms.       |
| 12 | Takeasha Newton, and I'm the Lead Community Organizer |
| 13 | in the Community Justice Unit at the Legal Aid        |
| 14 | Society.  |
| 15 | And I'm sorry, but I have to go with my               |
| 16 | heart right now regarding the statement that was just |
| 17 | made about defunding any Cure Violence site here in   |
| 18 | New York City. We actually need to give more funds to |
| 19 | our Cure Violence sites throughout New York City,     |
| 20 | because we have been the change that our communities  |
| 21 | need and make our community safer. I am a prime       |
| 22 | example of that. I previously worked with Cure        |
| 23 | Violence and 696 Build Queensbridge in the early      |
| 24 | days, under the leadership of K Bane and Erica Ford.  |

And I am now over at the Legal Aid Society. So I know

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what our communities need, I know what the Cure
Violence sites need in order to create a safer
environment for our youth and our elders throughout
our communities.

I heard you speak about shooting responses, and I just wanted to tell you a little bit about Cure Violence and how important it is in the mediation process.

If you have harm going on in your community, and you don't take a stance with your community to show them that you are not for further harming your community, it shows a powerful notion of solidarity to the people who are still stuck in their state of trauma. And we need to understand that for all of us, this is a healing process from the trauma that we experienced growing up in our lives, and what we are continuing to face now here.

I wanted to speak about (TIMER) CJU's funding that has been cut, and how, although our funding has been cut, we, the staff in the Community Justice Unit, and The Legal Aid Society as a whole, have continued to provide all legal entities and services that we can, because we know although we cannot physically stop someone from harming someone

with a gun, we know that if we are able help them with those other amenities in their lives that are causing them further trauma, that is a way of us showing the community that we care and that we are here, and that we're not here to just talk about what we want to do. We're showing you by proof, by example, that we are here to assist you and your communities with some of the circumstances that you are facing.

And I know that I went over my time, thank you very much.

CHAIRPERSON STEVENS: Don't worry, everybody went over their time today, it's okay. I told you I have to...

UNKNOWN: (INAUDIBLE)

CHAIRPERSON STEVENS: Yes, I am. A lot of folks left, and I did want to make sure that we heard the whole story. I think it was important, especially with our first panel featuring BRAG and LIFE Camp, to provide a more historical perspective on the topic. But thank you for coming.

I do want to respond. I know you talked about the shooting response. I have to respectfully decline, and respectfully say that I do not agree

1 2 with us continuously putting our trauma out on Front 3 Street and being the story that's being told about 4 our communities. Because, whether we like it or not-yes, we want to stand with our community, and I think 5 there are ways for us to stand with our communities 6 7 in those moments, but it doesn't have to be on the 8 news. It does not have to be crying mothers. It does not have to be the perpetual cycle of trauma that's

being displayed.

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So there needs to be a balance of what that looks like and what we keep displaying. Because, quess what? I have events in my district all the time where young people are doing extraordinary things, and nobody shows up. But as soon as there's a shooting, we've got Channels 7, 4, 12, everybody's out there to exploit our community.

So we as a people have to figure out how to make sure that there's a balance. And there's a way for us to show up and support our community members without putting our trauma on display. I must respectfully disagree with your statement. So...

COUNCIL MEMBER WILLIAMS: Just quickly, I think my issue with shooting responses, and I feel like Erica probably knows my opinions about this, is

pointing the finger at me and preventing me from

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getting funeral assistance for my husband. My
children didn't receive mental health services—no one
to speak to. So these are the things that we need,
and those things should not be withheld from us just
because we're affected by gun violence.

CHAIRPERSON STEVENS: So, I have a question, and I'm happy you brought that up —well, not happy, I'm sorry for your loss. I want to send you love and light because that is a traumatic situation. But there has been some pushback, even when we brought it up to the Administration, that families who've been affected by gun violence are being denied services. I just want to have it on record that you experienced that.

TAKEASHA NEWTON: Yes.

CHAIRPERSON STEVENS: Can you tell us a little bit about that experience, because I was literally told by the Mayor's Office that that is not true, that it's not happening, and that everyone has access to this.

Could you just talk a little bit about it, if that's okay?

TAKEASHA NEWTON: I don't mind at all, and it is a fact that that happens. My husband was

the providers to say that it was them who were not

willing to do the outreach. And when I gave pushback,

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1 COMMITTEE ON CHILDREN AND YOUTH 178 they kept saying, "You don't have any clear 2 3 examples." I would love to continue this 4 conversation, as this is definitely something we brought up, and they consistently say it's a nonfactor, which is really upsetting. 6 7 TAKEASHA NEWTON: Well, it is a fact. 8 CHAIRPERSON STEVENS: I know it is, but you 9 know, it's what... UNKNOWN: (UN-MIC'D) (INAUDIBLE) 10 11 CHAIRPERSON STEVENS: Okay, absolutely. So, we will connect afterwards, because that was one of 12 the conversations I had, and they made it seem like I 13 14 was crazy. And I was just like "No, I've heard this 15 from..." And I've heard this on my side in the Bronx, 16 where families said that they were denied victim 17 services because they were "known gang members". 18 And it was kind of connected to my gang database 19 bill. But we can talk about that offline. Thank you, 20 guys, so much. 21 TAKEASHA NEWTON: Yes, thank you. 2.2 CHAIRPERSON STEVENS: And thank you for your

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time.

have well over 10 years of experience in this field

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of work. SAVE is one of the crisis management organizations, so you are very familiar with the work we do at GOSO. They provide our wraparound services, focusing mainly on the 3 E's: Education, Employment, and Emotional Well-being.

And I know I may sound a bit redundant, because my colleagues spoke so eloquently about the Crisis Management System already, but I just want to speak on the amazing work that we do on the ground, in the juvenile detention centers, in the hospitals, in the schools. But I currently want to speak about our baseline projects, and I feel as if we don't--not are we not getting paid enough, but sometimes we don't get paid at all. Right? Especially the smaller organizations. So, ensuring sustainability through baseline funding is very important for the Crisis Management System. As CMS consistently makes measurable impacts in communities such as East Harlem, you know, through crisis response, through mentorship, through violence intervention and prevention, we all face the challenge of sustainability. And in order for us to continue doing this lifesaving work effectively, we need a consistent and dependable funding stream that

| 1  | COMMITTEE ON CHILDREN AND YOUTH 181                   |  |  |  |  |
|----|---|--|--|--|--|
| 2  | provides our funding on time. There are so many times |  |  |  |  |
| 3  | in organizations such as mine that we have cash flow  |  |  |  |  |
| 4  | issues, and I know of other organizations that are    |  |  |  |  |
| 5  | sometimes not able to pay their staff for a certain   |  |  |  |  |
| 6  | amount of time. (TIMER) Uhm (CROSS-TALK)              |  |  |  |  |
| 7  | SERGEANT AT ARMS: Thank you for your                  |  |  |  |  |
| 8  | testimony. Your time has expired (CROSS-TALK)         |  |  |  |  |
| 9  | CHIEF ADVOCACY OFFICER JACKSON: (INAUDIBLE)           |  |  |  |  |
| 10 | get paid earlier. Excuse me?                          |  |  |  |  |
| 11 | SERGEANT AT ARMS: Thank you for your                  |  |  |  |  |
| 12 | testimony. Your time has expired.                     |  |  |  |  |
| 13 | CHIEF ADVOCACY OFFICER JACKSON: Okay, thank           |  |  |  |  |
| 14 | you.  |  |  |  |  |
| 15 | COMMITTEE COUNSEL: Thank you for your                 |  |  |  |  |
| 16 | testimony. Our next panelist is Jan Heimlich          |  |  |  |  |
| 17 | (phonetic)  |  |  |  |  |
| 18 | SERGEANT AT ARMS: You may begin.                      |  |  |  |  |
| 19 | (NO RESPONSE)   |  |  |  |  |
| 20 | COMMITTEE COUNSEL: If there is anyone on              |  |  |  |  |
| 21 | Zoom who wants to testify, please raise your hand.    |  |  |  |  |
| 22 | (NO RESPONSE)   |  |  |  |  |
| 23 | COMMITTEE COUNSEL: If there is no one else,           |  |  |  |  |
| 24 | I will turn it back to the Chair for closing          |  |  |  |  |
| 25 | statements.   |  |  |  |  |

| COMMITTEE | ON | CHILDREN | AND | YOUTH |
|-----------|----|----------|-----|-------|

CHAIRPERSON STEVENS: I would like to thank everyone who was here today, including DYCD, all our advocates, and those still in the room. Thank you for your work and your service. However, as we have discovered today, there is still much more to be done, and I look forward to working in partnership

Thank you. [GAVEL]

with all of you.

## ${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is no interest in the outcome of this matter.



Date July 25, 2025