CITY COUNCIL
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PUBLIC HOUSING

----- X

September 22, 2023 Start: 10:23 a.m. Recess: 1:43 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: Alexa Avilés, Chairperson

COUNCIL MEMBERS:

Diana Ayala
Charles Barron
Darlene Mealy
Chi A. Ossé
Lincoln Restler

Rafael Salamanca, Jr. Pierina Ana Sanchez

OTHER COUNCIL MEMBERS ATTENDING:

Christopher Marte Gale A. Brewer

APPEARANCES

Renee Keitt, Elliott-Chelsea Houses resident

Aixa Torres, Resident Association President of Alfred E. Smith Houses

Sophie Cohen, Staff Attorney with the New York Legal Assistance Group's Public Housing Justice Project

Shaan Mavani, Chief Asset & Capital Management Officer at New York City Housing Authority

Brian Honan, Senior Vice President of Intergovernmental Affairs at New York City Housing Authority

Matthew Charney, Vice President of Design & Construction at New York City Housing Authority

Andrew Kaplan, Chief-of-Staff at New York City Housing Authority

Christina Chaise, Second Vice President of the Ravenswood Houses Resident Association and Advocacy Coordinator at TakeRoot Justice

Crystal Glover, NYCHA resident

Sean Campion, Director of Housing and Economic Development Studies at the Citizens Budget Commission

Dana Elden, President of St Mary's Park House Resident Council

A P P E A R A N C E S (CONTINUED)

Danette Chavis, LaGuardia Houses

Jacqueline Lara, resident at Fulton Houses

Ramona Ferreyra (Guatu Ke Ini Inaru), Save

Section 9

2.2

SERGEANT-AT-ARMS: This is a sound check for the Committee on Public Housing. Today's date is September 22, 2023. Being recorded by Danny Huang (phonetic) in the Chambers.

SERGEANT-AT-ARMS: Good morning and welcome to New York City Council hearing for the Committee on Public Housing.

At this time, please silence your phone.

If you wish to submit a testimony, you may do so via email at testimony@council.nyc.gov.

Just a friendly reminder, do not approach the dais at any moment. If you need assistance, you may ask one of the Sergeants-at-Arms.

Chair, we are ready to begin.

CHAIRPERSON AVILES: [GAVEL] This meeting is coming to order. Good morning, everyone, and welcome to this hearing of the Committee on Public Housing. I am Council Member Alexa Avilés, the Chair of the New York City Council Committee on Public Housing.

I'd like to thank you all for attending this oversight hearing on the New York City Housing Authority's 2023 Physical Needs Assessment which

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

found more than 78 billion dollars in needs across

NYCHA's portfolio over the next 20 years.

We are joined by my Colleagues, Council Member Chi Osse, Council Member Christopher Marte, Council Member Brewer, and online Council Member Barron. Thank you all for being.

I want to start by repeating the 2023 Physical Needs Assessment concluded that NYCHA buildings need more than 78 billion dollars in the next 20 years. That is more than all the estimated damage of Hurricane Sandy that was caused in 24 states and several countries. 78 billion dollars in needs is more than the needs found in the last three years of Physical Needs Assessments combined, in the last three, not three years. While this number on its own is shocking, it's important to remember what the number represents, which is the fact that every day NYCHA residents live with the consequences of decades of defunding. Every five years, NYCHA takes stock of its buildings and grounds to determine the amount needed to repair and replace the various aspects of NYCHA's developments. The end result of this review is the Physical Needs Assessment, a document which puts a dollar amount on the needs throughout NYCHA's

portfolio. This process is an incredibly important		
tool intended to help NYCHA make informed capital		
decisions and justify investments needed to prevent		
NYCHA properties from falling further into disrepair.		
This year's PNA found an alarming increase from the		
2017 PNA which had found then a staggering 45.3		
billion dollars in 20-year needs. This massive		
increase would be concerning enough on its own, but		
there are several underlying factors within the PNA		
report that make this jump even more alarming. As an		
initial matter, the main driver of the increase, a		
full 61 percent of the increase from 45.3 billion to		
more than 78 billion, was market price escalation.		
This is not unexpected as the review occurred in 2023		
when inflation was at its peak. Part of what we want		
to find out today is how NYCHA is interpreting this		
price given inflation has lessened, even if only		
slightly.		

Second, the 2023 PNA does not include

NYCHA developments which have been converted to the

RAD-PACT program, which so far includes 61

developments with over 14,000 apartments. Whether

that need was adequately addressed through RAD-PACT

is unaccounted for in these documents, and we would

2.2

2.3

2 like more information on exactly how NYCHA is also 3 tracking the needs within converted developments.

Finally, I'd like to hear just how this PNA is going to be used in the capital planning process and to hopefully avoid a 2028 PNA with an even greater amount in need.

I think it's also, lastly, important to note that as see the 2017 PNA noted 31.8 billion in critical capital needs and what critical capital needs means is needs that must be addressed within five years, and here we are in 2023 with a now estimated 60.32 billion in critical capital needs, and yet at the last adopted budget, despite knowing that there is this ongoing widening gap of critical needs, at the adopted budget there was no additional capital dollars dedicated to NYCHA, and I think that is simply appalling.

With that, I'd like to thank my Staff,
Christina Bottego and Edward Cerna, along with the
Public Housing Committee Staff, Jose Conde, Charles
Kim, Connor Mealey, Christopher Zawora, Nicholas
Montalbano for all the work that they've put into
this hearing.

2.2

2.3

In keeping with the tradition of this
Committee, before we hear from NYCHA, we will first
hear from a panel of residents and experts, and I
will turn it over to Committee Counsel to call up the
first witnesses.

COMMITTEE COUNSEL: We'll now have the pre-panel. Will Marquis Jenkins, Renee Keitt, and Sophie Cohen please come up to the dais?

Aixa Torres.

CHAIRPERSON AVILES: We just want to recognize we've been joined by Council Member Lincoln Restler.

COMMITTEE COUNSEL: If you'd like to begin.

RENEE KEITT: My name is Renee Keitt. I'm a resident of Elliott-Chelsea Houses which has been allegedly slated for demolition because we allegedly voted for it, or should I say there was a survey taken. There are no conditions in our home that justify demolition so one thing I want to say, no demolition. We are being portrayed as intergenerational poverty. That is inaccurate. We are a community, a mixed-income community, primarily BIPOC residents who live together, making New York a

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

diverse community. We are not to be a sacrifice, to be the continued trend of enriching related companies to the detriment of NYCHA developments. We are lowand moderate-income. We help to run this city. We don't run. We stayed. Hudson Yards was built on the back of George Washington Carver Houses, Frederick Douglass Houses, Jefferson Houses, DeWitt Clinton, and East River. We do not plan to have the Elliott-Chelsea or Fulton Houses be the next sacrifice to enrich a man that is already worth billions. As I said before, it was a survey. To this day, everyone keeps saying we voted. We did not. We do not know how Elliott-Chelsea, Chelsea Addition, and Fulton have voted, or should I say the survey totals for each development. We have asked our City Council Member, our State. We have asked repeatedly of many people. No one is willing. We are not to be sacrificed. You continue the trend of using black and brown communities to build this city thinking we are disposable. We are not. We are not the Indians on the reservation. That is what is going to be. We are not to be sacrificed. I am tired of it. Everyone keeps saying we're not doing the same thing. It continues. I end with one thing. No demolition. We want to know

demolition. Thank you.

2.2

2.3

what happened. We are always being told things after it. I hear the word resident. Resident as in the TA. There are thousands of residents in Elliott-Chelsea, Chelsea Addition, and Fulton. We are not being listened to, and people are refusing to hear. I do not enjoy being gaslit by my City Council Member, Eric Bottcher. I do not enjoy when he dehumanizes us, calling us intergenerational poverty, and our TA presidents are sitting right there, or standing right there, listening to him. They are part of what he is discussing and what he is talking about. We are human being. We are not to be used to make this man any richer than he is. I end with one thing. No

CHAIRPERSON AVILES: Thank you. I'm going to ask questions after all the panel testifies.

AIXA TORRES: Good morning. I thank the

Chairwoman and all the Members of this Committee for
holding this hearing. My name is Aixa Torres, and I

am the Resident Association President of Alfred E.

Smith Houses. I also am a sitting member of CCOP, the
Citywide Council of Presidents.

This Needs Assessment needs to be done again by the residents. The issue is, and this is

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

something that I've been for the last two years when I was on my campaign to be the Chairperson of NYCHA is who better knows, as one of my former residents who Chaired my grievance committee, knows what is wrong in our apartments and in our buildings than the residents who live there. To hire people to come into our developments who don't have a clue, don't ask the questions, and really don't do what needs to be done to do an assessment is totally unconscionable. I am clear as the President of Alfred E. Smith Houses what our needs are, what needs to be finished, what needs to be done. Right now, I have a boiler replacement, and, just for the record, we were allocated from the State 31 million dollars. They put in a contract for 21 million, and every time we go into a meeting and I ask for something on behalf of the residents, oh, there's no money, and I say find my 10 million dollars because we lobbied for that money, the residents of Alfred E. Smith, and so I say all of this, I'm not the only resident association president who's going through this, and when we really complain and talk about what needs to be done, no one is listening to us, and they need to. The assessment has to come from the residents, it has to come from us,

2.2

2.3

and it has to be a dual venture where the residents with management go through every aspect of the development and figure out what exactly is it that you need. Not what somebody who got hired that's never been in our property to decide oh, they need this, they need that, they need this. No. We know exactly what we need, and the most crucial thing for Alfred E. Smith and like other developments that are the same age is we need our piping system to be replaced, the same way that the City all the way from South Ferry to 14th Street, east to west, is changing the pipes in the streets, they need to do that in our developments that are over 50 years old. I thank you for this opportunity to express the real needs that the residents in public housing have.

CHAIRPERSON AVILES: Thank you, Miss Torres.

SOPHIE COHEN: Good morning, Chair Avilés and Members of the Committee. Thank you so much for holding this session. My name is Sophie Cohen, and I'm a Staff Attorney with the New York Legal Assistance Group's Public Housing Justice Project. We are the first team of attorneys and legal workers in New York City dedicated solely to representing public

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

housing tenants and residents. We will submit written testimony, but I would like to offer this testimony now, and we offer this testimony to remind City Council of the following, that regardless of the expected costs over the next 20 years, the New York City Housing Authority remains responsible for maintaining its buildings and ensuring that all NYCHA residents, our clients included, are afforded safe inhabitable homes, homes that they can live in with dignity. The PNA and the expected high costs of necessary work are not an excuse to not provide repairs, to not turn over vacant apartments of which there are at least 3,300, and it is not an excuse or a rationale to privatize public housing. NYCHA's PNA is not a justification for its failure to provide safe and healthy housing to current residents and New Yorkers in need. As a landlord, NYCHA is obligated to ensure that its residents, apartments, and buildings are safe and livable. Just to remind everybody, NYCHA holds 7 percent of the rental housing in the city, and NYCHA is home to at least 500,000 New Yorkers. This is more than the population of large cities like Atlanta and Miami. That said, when residents in NYCHA raise very real conditions, concerns, instead of

2.2

2.3

conducting repairs in a reasonable time or predictable manner, NYCHA staff look for any opportunity to close out repair tickets without actually fixing the problem. Often we see NYCHA staff leaving notes at our clients' doors, claiming that they weren't home when they in fact were. NYCHA staff regularly point to the PNA as an excuse for why it cannot fix even simple problems, and we see this all the time. You've already heard from NYCHA residents what they are experiencing, but I will share a couple

examples that we've seen with our clients.

In one holdover proceeding in Manhattan Housing Court, a NYCHA attorney refused to agree to replace a broken sink in a resident's apartment. This is a cheap fix and a necessary part of a home. They refused to do this relying on the PNA and claiming that they would be fired if they agreed to provide a sink. Similarly, one of our clients has been waiting for a functional kitchen sink for over a year. NYCHA removed the old sink and has yet to install a permanent one, despite repeated requests and our requests to attorneys within NYCHA. In yet another example of a very simple fix, we have a client whose mailbox lock has been broken for months. This means

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 that her legal and personal mail has been left

3 unsecured, and even though her mailbox can be fixed

4 | with a single screw, NYCHA has refused, telling her

5 that she has to wait until they have the money to

6 replace all the mailboxes in the entire development.

These are just a few examples of many.

I also want to talk about RAD. The PNA does not justify the continued privatization of public housing through PACT or the Preservation Trust. In the PNA, NYCHA relies on the PACT program and Preservation Trust privatization in its plan to close the gap in its sorely needed funding. However, City Council must not allow NYCHA to use the PNA to justify the privatization of an essential public good at the expense of the rights and security of public housing tenants. We see the destabilizing effects of privatization. We see increased evictions, we see the demolition of homes, and we see all of this without access to any of the repairs that NYCHA residents have been promised. PACT is not a silver bullet. NYCHA induces its residents to vote in favor of these privatization schemes by making promises of improved conditions and access to repairs that even after conversion these residents will likely never see. I

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

will include just a couple of examples, but there are many more. A client of ours, Miss F., who was a NYCHA tenant for decades before RAD conversion had been living with a broken fridge before conversion and for years after conversion. Additionally, when Miss F.'s granddaughter who has been living with her for her whole life alerted the new private management about mold and health concerns in the apartment, she was told by private management that she should sue her grandmother, Miss F., instead of the management company taking responsibility and doing the work required of them. Another client of ours, Miss J., after a long fight to finally receive a lease in her name for an apartment she had lived in for years finally got a lease, and this was years after RAD conversion and still Section 8 denied her application after inspecting the apartment because of the extensive repairs that needed to be done. These were repairs with issues with wiring, with mold concerns, and these were issues that our client, Miss J., had been asking about for years. Suffice to say, NYCHA use the PNA to evade accountability and quite literally pass the buck to private companies which mimic NYCHA and shirk their obligations to residents.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

The conditions in PACT buildings are so bad that they have forced international human rights organizations to take notice. In January 2022, Human Rights Watch published a damning report called The Tenant Never Wins about the terrible conditions in PACT developments. City Council must take action to stop NYCHA's misuse of the PNA.

I will wrap up and say that we implore the City Council to mobilize and appropriate the money to fund NYCHA adequately to invest in our public housing residents and to provide the ongoing quidance, accountability, and oversight required to ensure that NYCHA does not evade its responsibilities leaving public housing residents to suffer the consequences. We strongly this Council to act now in collaboration with the state and federal governments to fully fund Section 9 and ensure that no public housing tenant in New York City has to compromise their rights to keep their home and to have a safe inhabitable home. We also urge this Council to provide oversight and guidance to ensure the PNA is not used to justify NYCHA's failure to meet its obligations to individual residents in need of repairs or as an excuse for allowing apartments to

2.2

2.3

2 lay vacant for years. Thank you for your attention to 3 this urgent issue.

CHAIRPERSON AVILES: Thank you so much to this first panel, giving us clear insight into the daily experiences of residents and those who support them in managing through these unfortunate experiences.

To the residents, thank you always for your fight and holding us to a much higher standard, unfortunately to a basic standard which we seem not to be able to meet in this circumstance. I'd like to know, Miss Keitt, before we move to NYCHA, can you tell me what the engagement process has been from your perspective in Chelsea-Elliott.

RENEE KEITT: It's actually the ElliottChelsea Houses. One of the things I'm insisting on is
it actually be called that. When we do that, it's
because the Chair ended, prior Chair, Greg Russ,
would always call it the Chelsea-Elliott, centering
the neighborhood and not the people. So Chelsea is
not the (INAUDIBLE) neighborhood everyone thinks it
is. We know that. We live there. We've been there
when the highline was doing it, when it was actually
the operational railroad, and I'm saying this because

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

I want to remind people that we are the people who have been there all along. The gas stations, the post office that runs there, the taxi depots. We are an environmental justice area. Our trees mitigate that. We have at least 40 trees on one block. Very few people have that. That's what we do.

The engagement, I would say it's not engagement. What NYCHA staff does or anyone does is actually have a sign-in sheet and all they do is sign their name. I admit that. That is not engagement. That is just we're saying these many people show up and that's what we did. The engagement process, when we found out about demolition, how should I begin this, there's nothing like finding out that your home is about to be destroyed from a newspaper and from the executive board of the Community Board. That was quite something to hear about. A packet, or should I say a one-pager, was put in our doorway and said we have a unique opportunity. Earlier that day, the New York Times ran an article. I found out about that two days later in a meeting with RPPH. That was highly unpleasant. Then I'm looking at the Community Board and hearing from the executive committee that they've already been down to City Hall. May I simply say that

is not engagement. That is finding about destruction
of your home and the discussion with everyone else
then you are being told you are being engaged and
this is resident driven. It is not a lie. It's a
resident. The TA presidents are residents. There are
thousands of other people you have to speak to as
well. That has not been done. We've had meetings,
yes. One was done on Saturday, another was done on
Monday. Of course, there was only one pager put up,
and it was in English. As I said before, we are a
diverse community. It can't just be in English. We
have a great many Spanish speakers, Cantonese and
Mandarin speakers, and Russian speakers. Engagement
is minimal.

CHAIRPERSON AVILES: Thank you so much,
Miss Keitt. It's clear that we need to have a
significant public discussion on this entire issue.
Thank you.

I'd like to direct a question to Miss

Cohen. Miss Cohen, can you tell me a little bit more

specifically about what you're seeing in housing

court as it relates to the PNA?

SOPHIE COHEN: Yes, absolutely. Thank you. We provided just a couple of examples today, and the

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

examples we see are similar, and I will give some specifics. We have clients, I'll speak about one in particular, Miss S., who had brought NYCHA to housing court many times in HP actions seeking to have conditions fixed. There were large issues like broken elevators that so many NYCHA residents experience to much easier, quicker fixes like replacing a toothbrush holder or replacing a bar in the sink so that she could safely bathe her son. When we asked for these repairs to be made, NYCHA reminds us that there have been a report, there's 78 billion dollars' worth of needs unmet, and that for that reason our clients will have to wait for these very basic fixes that provide dignified homes. What we see is that because these defenses are presented to housing court judges on a regular basis, the housing court judges who are there to hold NYCHA accountable to its residents have started to believe that these repairs are impossible to be done and have said things like they don't want to make an order for NYCHA to make fixes because they don't want to make an order that they know will go undone, and so that's an example of what we see all on the basis of pointing to this PNA or this number that feels untenable but does not mean

COMMITTEE ON PUBLIC HOUSING

2.2

2.3

2 that our clients and NYCHA residents do not deserve
3 to live with dignity.

CHAIRPERSON AVILES: Thank you so much. It is truly concerning, and part of this situation, while there are obviously challenges in resources, it doesn't mean that we don't have the refrigerators and microwaves, the ability to make the actual repair with a screw because there are current resources in place to address these issues. There's a clear disconnect.

 $\label{eq:sophie} \mbox{SOPHIE COHEN: That is absolutely right.}$ Thank you.

 $\label{eq:CHAIRPERSON AVILES: And a methodology} % \end{substantial}% The painful of the painf$

I'd like to just switch quickly to Miss

Torres. As a TA president, as CCOP member, long-time

leader in NYCHA, you have seen the many PNAs

throughout the years. In particular to at least 2017

where all of the developments were surveyed, have

residents ever been engaged in the PNA process, has

CCOP been engaged in the PNA process beyond just

reporting back to you all?

AIXA TORRES: I will not talk about CCOP at that point because I just became a member last

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

year, and so I really can't, but I can speak about Smith and I can speak about the neighboring developments. No. We did have a manager though. We were fortunate. We had a grievance committee, and, unfortunately, my manager and my grievance committee chair have since passed, but locked heads, but that was the assessment we did at the ground level, not with the NYCHA hierarchy, and when we met with management, we were able to say these were our priorities, and the reason I did that was when I went to elected officials to ask them for capital monies, I would need it to be clear about what I was asking for, and that's why I say that the needs assessment has to be done at the ground level with the residents so that you're clear. We took NYCHA on the HPD class action suit, one of the reasons we went was because the grievance committee documented everything, and we were able to show what needed to be fixed, and they fixed the apartments. However, so everybody is clear. The issue is if you don't maintain, and that's what has happened in NYCHA, we have a saying in Spanish if the drop continues to fall on the rock, eventually the rock will burst. If we don't maintain, and that's what has happened in NYCHA, there has been no

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

maintenance. Things that are simple that can maybe cost 100 dollars. By the time it gets fixed, it's 1,000, and you multiply that, and so that's how you end up getting figures like that, but some of the fixes that they're so simple that it is beyond ridiculous, and they don't do it. It's always about a major thing. Once again, the needs assessment needs to be done on ground level with the resident association and hopefully the resident association will have like a grievance committee, some kind of committee that they'll volunteer to knock with management so that we can get a true sense of what really needs to be fixed, and that has been the issue, that we're totally excluded from the process. Even though the HUD regulations, 964, says we're supposed to be included from conception, we're not. We're not. Because of that, these are the things that happen.

CHAIRPERSON AVILES: One last question. In terms of CCOP and I appreciate you were not there then, but, in terms of CCOP right now, has there been dialogue with NYCHA or an expectation that post-PNA you will sit down and look at how prioritization of addressing these needs will occur?

2	AIXA TORRES: I don't want to answer that
3	because there has been dialogue, but there's an issue
4	that we're having with NYCHA about representation
5	where two-thirds of Brooklyn and half of Queens are
6	excluded from the meeting, and, because of that, they
7	have approached and they've done presentations, but I
8	have, personally, I'll speak for myself, I'm not
9	going to speak for the other CCOP members, I have not
10	been present, on principle and about integrity.
11	CHAIRPERSON AVILES: Thank you, Miss
12	Torres. Thank you to the panel. Thank you for being
13	here.
14	COMMITTEE COUNSEL: We'll now move on to
15	the panel from NYCHA. If you all want to come up and
16	we'll swear you in.
17	If you all could just raise your hand,
18	I'll administer the oath and then I'd ask that you
19	all state your name and title for the record.
20	Do you affirm to tell the truth, the
21	whole truth, and nothing but the truth in your
22	testimony before this Committee and to respond

CHIEF OFFICER MAVANI: I do.

honestly to Council Member questions?

23

24

25

VICE PRESIDENT CHARNEY: I do.

Τ	COMMITTEE ON PUBLIC HOUSING 26
2	SENIOR VICE PRESIDENT HONAN: I do.
3	COMMITTEE COUNSEL: State your name and
4	your title, and I believe we have the PowerPoint set
5	up so you can tell the person on the Zoom move
6	forward as you go.
7	CHIEF OFFICER MAVANI: Sure. Shaan Mavani
8	Chief Asset and Capital Management Officer at NYCHA
9	VICE PRESIDENT CHARNEY: Matthew Charney,
10	Vice President of Design and Construction for the
11	Real Estate Development Department.
12	SENIOR VICE PRESIDENT HONAN: Brian Honan
13	Senior Vice President NYCHA Intergovernmental.
14	CHAIRPERSON AVILES: Before you jump into
15	your presentation, I just want to acknowledge we've
16	been joined by Council Member Mealy and Council
17	Member Sanchez. Thank you.
18	CHIEF OFFICER MAVANI: Thank you. Chair
19	Alexa Avilés, Members of the Committee on Public
20	Housing, other distinguished Members of the City
21	Council, NYCHA residents, community advocates, and
22	members of the public, good morning. I am Shaan
23	Mavani, NYCHA's Chief Asset and Capital Management

Officer. I am pleased to be joined by Vice President

of Design and Construction for Real Estate

25

24

2.2

2.3

Development Matthew Charney sitting on my left and
Senior Vice President of Intergovernmental Affairs
Brian Honan.

Thank you, again, for this opportunity to discuss the significant capital needs across NYCHA's portfolio and the ways we are addressing them to bring residents the quality of life they deserve. Our number one priority is to ensure the health and safety of our properties for today's residents and the generations to come, and there are a number of critical housing preservation initiatives underway to comprehensively rehabilitate NYCHA developments and better support the communities we serve.

NYCHA's 2023 Physical Needs Assessment or PNA estimates the 20-year physical needs at 78.3 billion across 264 public housing properties that NYCHA currently directly manages, comprising 161,400 apartments. This represents a 73 percent increase from the 2017 PNA's total estimated needs of 45.3 billion.

The PNA is a critical resource for effectively evaluating capital investment needs as well as for planning and prioritizing capital investments across our properties. Conducted

2.2

2.3

approximately every five years as recommended by the U.S. Department of Housing and Urban Development or HUD, the PNA involves assessing when in the next 20 years the physical assets that make up NYCHA's buildings and campuses will require replacement or upgrade and then estimating the costs for these renovations based on current market prices and NYCHA's recent contracts.

NYCHA has undertaken PNAs since 2006. A 20-year capital investment outlook is recommended by HUD as it is a real estate industry standard and it captures the magnitude of capital investment required to comprehensively address the conditions of NYCHA's aging buildings and campuses to bring them to a good state of repair and ensure their long-term viability. Going forward, NYCHA will update the 2023 PNA results on an annual basis. This will ensure that estimates can reflect both increases in needs due to market price escalation or other causes as well as needs that have been addressed through completed capital projects and other programs.

NYCHA's 2017 PNA included architectural and engineering assessments at all buildings and grounds for more than 300 NYCHA properties, and it

2.2

2.3

generated over 40,000 data points and hundreds of reports. Many physical assets and building systems were found to be close to, at, or beyond their useful life. Because the 2017 PNA collected so much baseline information for assessing asset conditions and modeling future deterioration, NYCHA focused the 2023 PNA on inspections at a representative sample of 30 properties with approximately 29,000 apartments. The purpose of these on-site inspections was to verify and update the asset deterioration forecasts applied to all properties, as is common practice in the industry.

This was done through surveys and interviews of property staff and resident leaders at these sites, joint walkthroughs, and architectural and engineering assessments in all buildings, 10 to 15 percent of apartments in each property, and the grounds. While physical needs assessments typically focus on visual inspection of physical assets, one apartment wall was opened for a sample of apartments and buildings at the different properties to also allow assessment of the condition of piping and other elements behind the walls.

2.2

2.3

Data from various recent analyses, work order data, environmental testing results, and field assessments undertaken by NYCHA were also used in the 2023 PNA to further validate the inspection results and to incorporate new areas of scope not included in 2017, such as lead-based paint abatement, decarbonization of heating systems, and open spaces enhancements.

Approximately two-thirds of the 73
percent increase from the 2017 to the 2023 PNA is
driven by market price escalation, and the remaining
one-third by the additional scope areas I mentioned,
accelerated asset deterioration, and methodology
refinements. I would also like to note that the 2023
PNA figure excludes approximately 10.5 billion of
needs addressed since 2017 through completed capital
projects and the PACT program. Moving to the
presentation, if we can move to slide two which shows
some of the numbers that I just quoted around the
change between the 2017 and the 2023 PNA, and we can
also move to slide three, please.

It's important to note that 54 percent or 42.1 billion of the total need identified relates to assets already at the end of their useful life and

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

requiring replacement immediately or within the next year, and 77 percent or 60.3 billion of the total need identified relates to assets requiring replacement within the next five years. Thus, while the PNA is a 20-year physical needs estimate, the majority of these needs require capital investment in the very short term. Next slide, please.

NYCHA's capital investments are currently focused on major building systems in line with the requirements of the HUD Agreement, including heating systems, elevators, waste management infrastructure, building exteriors to reduce mold, and lead-based paint abatement as well as safety and securityrelated systems. Apartments therefore comprise the largest share of physical needs as shown on the slide followed by additional investments required in heating systems, building exteriors, and plumbing in particular. These areas together account for 57.8 billion or 74 percent of the total physical needs across our properties. The remaining 26 percent comprise a range of building systems and components as well as grounds improvements. Next slide, please.

The per-apartment average physical need, including all assets within the buildings and

2.2

2.3

campuses, is approximately 485,000 dollars. Of course, the level of physical needs can vary significantly among our properties. Buildings comprising 61 percent of NYCHA apartments have less than an average 500,000 dollars in per-apartment physical needs while 39 percent require more than 500,000 dollars of investment. In addition, the actual cost of any individual project to address specific assets at each property can vary significantly from these figures due to factors such as the project's particular scope of work and procurement approach.

To tackle these enormous needs, we are executing a large capital projects portfolio as well as pursuing a variety of innovative and vital housing preservation initiatives. Next slide, please. We must use every tool and strategy available to improve residents' quality of life through desperately needed investment.

As shown on this slide, we believe that approximately 38 billion or 49 percent of the 20-year PNA estimate can be addressed through ongoing and planned capital projects, the PACT program, and the Public Housing Preservation Trust. There are

2.2

2.3

currently more than 750 ongoing and planned capital projects focused on almost 5 billion of investment in individual building systems and components or comprehensive modernization of properties. In collaboration with our partners, we aim to fully rehabilitate an additional 47,000 apartments through PACT, and the Public Housing Preservation Trust law currently allows for the comprehensive renovation of 25,000 apartments.

The majority of NYCHA's properties are more than a half century old, and they have not received the regular investment that all buildings require to remain in a state of good repair. Our mission is to bring our developments the massive investment needed through all avenues possible, to support the health, safety, and quality of life of NYCHA families. Funding is required from all levels of government, in particular the State and federal government, to help address these needs. Thank you for your partnership as we ensure that NYCHA remains a vital bastion of affordable housing for the decades to come.

Thank you, again, and we are happy to answer any questions you may have today.

2.2

2.3

CHAIRPERSON AVILES: Thank you so much for your testimony. I'll open with a few questions then we'll turn it over to my Colleagues because I know they have to run but you get to sit with me as long as it takes so I'll take privilege in that.

I guess just to jump into some of the particulars. Can you identify how much of a percentage increase you've seen in construction costs?

CHIEF OFFICER MAVANI: Sure. Thank you, again, for the question. The PNA exercise identified a significant increase in construction costs that accounted for almost two-thirds of the total increase from 2017 to 2023. That's a result of both general inflation and, in particular, the high levels of inflation we've seen after COVID, but also impacts on supply chains globally and in the U.S. in construction indices prices so the construction industry indices that we track had historic increases in 2021 and 2022, which has kind of raised the baseline level of construction work in the city and I think across the country.

CHAIRPERSON AVILES: Thank you. In 2017, some of the biggest costs were attributable to

architectural needs at about 11 billion, windows,
roofs, and mechanical about 3 billion. How have the
physical needs in these particular categories changed

5 | in the past five years?

1

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHIEF OFFICER MAVANI: Some of those architectural aspects like windows, roofs, and façades are critical for the investments that we're making under the HUD agreement, in particular around mold remediation. The majority of our investments in the 2017 to 2023 period have been around roofing out of those types of assets, in particular because of the City-funded Mayoral Roofing program that we've been implementing for several years now. We have not been able to invest a significant amount in windows, which you highlighted, and that continues to be a major part of the need and one of the reasons why the building exterior's component that was highlighted on one of the slides is one of the biggest categories of needs that we have. Façades of buildings, exteriors also continue be a major area of need. As highlighted, we are increasingly making more investments in façades as we've been able to mobilize more funding around that. Then the architectural needs that are within apartments, which I think you

2.2

2.3

also noted, is a key area where we have not been able to make the types of investments we'd like to simply because we've been so focused on health and safety through building systems investments and also compliance requirements. Going forward through our different programs and tools, we hope to very much increase the amount of investment we can make in the actual apartment architectural features.

CHAIRPERSON AVILES: Okay. In terms of the PNA, Physical Needs Assessment, it's obviously intended to be a comprehensive inventory of NYCHA's capital needs. Do you believe that the 2023 PNA is an accurate reflection of NYCHA's physical plant?

CHIEF OFFICER MAVANI: Yes. I think the PNA is an accurate reflection of our overall needs, Chair, as you highlighted earlier, the critical needs in the next five years as well as the longer-term needs. I think it is important to keep in mind that the PNA is fundamentally a planning and capital strategy development tool. It does inform the specific planning of individual projects, budgeting, and all of that, but it is not a replacement for cost estimating and other activities we undertake when we actually have a project and a budget so it is

informative for that process.

2.2

2.3

extremely important in our process to allow us to have a consistent yardstick to look across properties to understand where systems are failing, where investments are most critical, and then to be able to make those one-off system investments as we do through most of our capital portfolio, and it's very

CHAIRPERSON AVILES: Thank you. That's an area that is really, really difficult to see on the ground how the PNA actually influences the capital strategy and how the PNA, can you tell us more specifically how you see that because it's very hard to see that in practice? I'd like to know how you see the PNA informing the capital planning specifically and then how you see the PNA informing NYCHA's actual operations.

CHIEF OFFICER MAVANI: Thank you for the question. A very critical question I think for all of our stakeholders to understand.

I'll give you an example maybe to start, starting with the HUD agreement that we signed in 2019. The HUD agreement clarified that NYCHA should be prioritizing five areas with our capital investments as well as our operational improvements.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

For example, heating systems and elevators were two of the areas. Mold, lead-based paint, and waste management. The PNA was utilized at the time to identify which specific sites that we need to prioritize, for example, boiler replacements or heating system improvements. The PNA along with more high-frequency work order data, operational data, tenant input is used to then determine if we're going to invest a large amount of funding across our heating systems throughout the city, what specific developments are most in need of those replacements because the PNA captures the assets at the site, how old they are, how they're operating, how many more years they can operate effectively. It's a key input to determine which specific assets we need to prioritize with the funding we have in a specific area so we used that back at that point to prioritize each of those major capital pipelines and, together, the investments that we're making due to the HUD agreement comprises about 90 percent of our capital portfolio, and we're currently in the middle of many of those investments.

As we are able to mobilize additional funding or receive additional federal, state, or city

2.2

2.3

grants, we always go back to that same approach of utilizing the most recent PNA data along with the most recent operational data and, where we have that resident input, to then prioritize what specific assets we allocate that funding against.

GHAIRPERSON AVILES: Okay, we're going to get back to this because I think it's still very hard to understand how the needs are actually getting addressed, right, and obviously when we see the physical need across the developments feeling like underwater, it feels like nothing is ever getting addressed and yet we have millions of dollars, potentially billions, circulating through a system.

I'm going to pause on this, and I'd like to bring my Colleagues into the conversation and we will get back to this more specifically.

First, we'd like to have Council Member Osse.

COUNCIL MEMBER OSSE: Thank you, Chair Avilés, and good morning.

I have a bit of questions, but the first one I wanted to start with was does NYCHA the need status for RAD-PACT developments? Is there a similar

2.2

2.3

2 evaluation and inspection being done to all of our 3 developments?

CHIEF OFFICER MAVANI: Let me ask my colleague, Matt, to take that question.

VICE PRESIDENT CHARNEY: Sure. Are you asking about developments that have already converted through RAD-PACT?

COUNCIL MEMBER OSSE: Yes.

VICE PRESIDENT CHARNEY: I guess I'll take the opportunity, if you don't mind, to describe how we use the PNA and we do other...

COUNCIL MEMBER OSSE: Sure.

PACT, the PNA is really a starting point. It's the best available information. HUD requires all RAD projects to do what is called a CNA, a RAD CNA, it's kind of a similar exercise to the PNA, a Capital Needs Assessment, so we do with a third-party vendor. We meet with residents before that, interview them, interview property management. The inspectors go into 25 percent of the units, all of the vacant units, investigate building systems, and the ancillary residential spaces, and so that is then used and developed through predevelopment and ultimately

2 results in the scope of work for the RAD project. 3 It's a requirement by HUD to meet the 20-year needs 4 of the development. That doesn't always mean that everything is done upfront. Sometimes like, just to 5 give an example, like a roof NYCHA will have replaced 6 within the past five years. We're not going to 8 replace that roof through the RAD-PACT scope because there's still useful life on it, but HUD requires that we put funds aside through a capital reserve to 10 11 make sure we're addressing that in 15 years or whenever the life of the roof is up so we do think 12 13 that these properties are in good shape, both with 14 the immediate repair needs that happen immediately 15 after conversion but also through the capital reserves that are put in to the financing to address 16 17 any future unmet needs. There are also annual repair, 18 maintenance, operation budgets. We also require a 20-19 year needs assessment every 20 years for RAD-PACT 20 projects or whenever our partner, HDC, requests it. 21 They do annual inspections. We oversee the project 2.2 through construction. We are collecting work order 2.3 data ongoing so if there are any spikes in heating requests, we'll be able to see that on a monthly 24 basis so we'll know that there's a problem so we do 25

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

2 have ongoing reporting on work orders, and there's a 3 long-term plan for capital repairs and main.

COUNCIL MEMBER OSSE: Thank you. I want to follow up with a very basic question that I think all of us in this room and anyone listening and especially my constituents would want to hear, but we have these hearings multiple times a year, especially when it comes to repairing the facilities and the homes in which many of our constituents live in, and a lot of the repairs that are being done are patchwork, right? They're not the real work that is needed for the infrastructure to be damaged once again. What is the total cost that it would take for us to not have to have these hearings and, excuse my language but, bitch back and forth to the agency about the work that's needed to be done to repair NYCHA as a whole? I'm just wondering what the overall cost would be.

CHIEF OFFICER MAVANI: Council Member
Osse, thank you for raising that question. To some
degree, the PNA is that number, right?

COUNCIL MEMBER OSSE: Okay, and that number is?

2.2

2.3

CHIEF OFFICER MAVANI: In particular, I would say what the Chair highlighted earlier, the critical needs component, the 60-billion-dollar investment that's required in the next five years would mean that we would have fully renovated properties in that state. Obviously, five years from now or 10 years from now, additional investments will always be required, but that's kind of I think the best answer to your question.

COUNCIL MEMBER OSSE: Thank you. Do you want to speak to that as well?

SENIOR VICE PRESIDENT HONAN: If I could just chime in too, so the PNA and the capital work that Shaan's talking about is just one part of it, right. It's a very important part of it, and it's the infrastructure, but then we also have two budgets, right. We have an operating budget as well, and the operating budget is the budget that takes care of staff, that takes care of the day-to-day repairs, and both of them are going up at the same time. Even if Shaan somehow got a check when he comes back to the office and there's a check waiting for him for 78 billion dollars, and he's able to do that work quickly, we need to make sure that we're keeping up

2.2

can...

in the operations side so we're able to maintain
that. When I first started at NYCHA, we had 16,000
employees. We're down to about 12,000, and so when
you take a hit like that and when I go to
developments and I speak to staff which is often,
staff don't tell me like I wish I had more vacation,
I wish I had a raise, I'm sure they would love that,
but what they say, but what they say is if you guys
just give me two or three more people, I think we

COUNCIL MEMBER OSSE: I hear you, and what's the price tag for that? Do you have an idea of what the...

 $\label{eq:senior_vice_president_honan: We can come} % \begin{center} \begin{center} \textbf{SENIOR VICE PRESIDENT HONAN: We can come} \end{center} % \begin{center} \begin{center} \textbf{SENIOR VICE PRESIDENT HONAN: We can come} \end{center} % \begin{center} \begin{center} \begin{center} \textbf{SENIOR VICE PRESIDENT HONAN: We can come} \end{center} % \begin{center} \begin{center$

SENIOR VICE PRESIDENT HONAN: But that should be a number that we, right? I'm just saying this because, and I know that it sounds a bit agitated and I am and it's not at you folk, and I really appreciate people who work for the City, especially when so many people are not applying to these jobs nor are you being paid enough, President Joe Biden and our federal government passed the Infrastructure and Jobs Act this year. That's over a

trillion dollars that's supposed to go towards
infrastructure and jobs. About 200 billion dollars is
supposed to go to New York State, and I want NYCHA, I
want our City agencies, I want our state government
to be moving with urgency on bringing that money
down, right. Say it's 78 billion dollars for the
infrastructural repair that is needed. There is money
from the federal government that our City government
should be pulling down to make sure that that price
tag isn't solely on the budget of the City, and I'm
wondering what your plan is, whether it's in
communication with HUD to bring that money down, to
communicate with our State partners in making sure
that that money that was passed this year, our
taxpayer dollars are going directly towards this
decades-long wait to repair public housing in New
York City so what is the strategy on bringing that
money down?

SENIOR VICE PRESIDENT HONAN: Thank you so much, Council Member. Remember in the original infrastructure bill, the Build Back Better bill, we spent a lot of time both working with HUD, with Congressional leaders. Unfortunately, that did not happen. However, the infrastructure bill that did

pass, there is a significant amount of funding in
there through IJA and through other programs like
that which we are a part of the conversations. We
have several, and we can give the Council all of our
applications. We've given it to Congressional leaders
to back us in that. A lot of it is related to
sustainability, which is really important because if
we are going to invest we need to do it in a green
way, and we just recently announced at Woodside
Houses, which is a development that over the last few
winters has had significant issues, is going to have
a green system, is going to have a clean heating
system so, if there's money available, we're going to
take advantage of it, whether it's through security
funding, whether it's through green infrastructure,
but we're taking advantage of what's out there.

SENIOR VICE PRESIDENT HONAN: We so far have not secured it, but we have applications in, and we can give the Council all of our applications and the dollar amounts.

COUNCIL MEMBER OSSE: That would be great. Listen, I would love for the Council to be supportive

2.2

2.3

of advocating for that funding, right? We are here to also be a partner with City agencies on bringing that money down. I just think we need to be moving with urgency because there's going to be multiple folks within the state that want that money, but this is a pressing issue, right? I'm sure you don't like to come here multiple times a year and have us hammer in on these issues. I'm sure the people that live in NYCHA are so uncomfortable with how there's been a lack of urgency on repairs, on real repairs within their living conditions so this is an opportunity for us to really work together on making sure that that money that was passed through the federal government is truly invested within our NYCHA developments.

Can I ask one local, I'm so sorry, but my
Staff was at Albany Houses, and our TA President
Carolyn Johnson raised some repair issues. At 1414
Bergen and 1430 Bergen, there are lights that do not
work which makes it dangerous for the residents so if
we could get immediate inspections there and repairs,
that would be wonderful. There's also a fence missing
at the park between 1008 St. Marks and 1191 Park
Place so if we could look into that, that would be

2.2

2.3

wonderful, and if you can follow up with my office,
you know where to find me. Thank you, Chair.

SENIOR VICE PRESIDENT HONAN: Thank you,

Council Member. By the end of the day, we'll get you

an update and then we'll follow through early next

week.

COUNCIL MEMBER OSSE: Thank you.

Member. We can't underscore enough this notion of partnership and certainly NYCHA has reached out to our office in support of a federal application around sustainability issues, but we haven't received any other communication about other applications and so where you can leverage our urgency, because we are talking to the residents every day, we want to be a part of that. We don't want to have to wait for a hearing to ask about those applications because there are additional federal resources we absolutely must draw down on so I can't underscore that enough. A partner in action, not after the fact.

I just wanted to ask one quick questions then I'll turn it over to follow up on Council Member Osse's questions around RAD and PACT, particularly around the CNA. In terms of the Capital Needs

conversion process?

developments is a lot.

1

5

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

- Assessment process, can you tell us are the Capital
 Needs Assessments that are developed by the
 developers provided to the residents during the
- VICE PRESIDENT CHARNEY: Thanks for the
 question. The CNAs are developed primarily by a third
 party, not the development team that NYCHA hires
 directly. We meet with the residents and sometimes
 even tag along on those inspections, although it's a
 lot, 25 percent of the units at some of these
 - CHAIRPERSON AVILES: Can you speak up, please?
 - VICE PRESIDENT CHARNEY: Sorry, yeah. No, typically we don't provide the CNAs in full to the residents. We usually provide a summary, but we're happy to when it's requested and if it's requested. They're just pretty dense documents so we try to summarize it for residents.
 - CHAIRPERSON AVILES: This third party vendor, just to understand this process, so NYCHA hires a third-party vendor who does a Capital Needs Assessment for a private developer?

0.4

VICE PRESIDENT CHARNEY: We do a Capital Needs Assessments on the properties that are planned to go PACT, yeah.

CHAIRPERSON AVILES: Why are we subsidizing work for developers?

VICE PRESIDENT CHARNEY: We're doing that to get an idea of what the needs of the PACT project are, of what needs to happen and the repairs. It's a required part of the HUD RAD program.

here, Chair Avilés. The developer does their own deep dive assessment, which takes six to nine months. They do a whole battery of on-site inspections, testing, and design work, and they come up with their own view on the scope and the needs, and multiple developers in the past can do that type of analysis and propose different things for a property. What Matt is referring to is we have to do our own due diligence as a second layer of quality control. The reason that we employ technical consultants on our side as NYCHA is to ensure that we are fully aligned with whatever work is coming out of the developer, and that is one of the requirements so that when that goes to HUD for

2.2

2.3

approval, we're able to demonstrate our own due diligence of that work as well.

CHAIRPERSON AVILES: Thank you. Coming in for the save. I was about to lose my mind.

What you're speaking of is a second layer of quality control from an initial developer-funded assessment that they do on their own.

CHIEF OFFICER MAVANI: That's right. We always have to have our independent view on whatever it is that they're proposing.

chairperson aviles: Got it. In terms of either of these assessments, I guess we heard the second layer of quality control, we provide summaries. Is the deep dive initial assessment done by the developer provided to the residents? Is there a way for them to access the assessments on their properties?

CHIEF OFFICER MAVANI: I'll start and,

Matt, you can hide. Because they are doing a pretty

broad range of assessments, which typically goes, for

example, much deeper than the PNA, including probing,

piping, and behind walls and all that, there's a

whole range of inspections and testing they do, they

are also typically summarizing that and bringing that

2.2

2.3

to the resident conversations around the priority scope where different funding will be utilized and all of that so we don't have a requirement that they have to share all of these very detailed inspections report with residents, but it's part of the discussion as residents are trying to prioritize what they think are the most important needs to be

addressed through the conversion process.

it's probably a small universe of companies that are expert in these areas. I'm thinking third party reviewers, vendors, and developers are probably all good friends. What are the safeguards to make sure that we do receive like truly independent third party in such a small space?

CHIEF OFFICER MAVANI: It's a very good question. Thank you for asking. The universe of these types of consultants I don't think is so small so basically any architectural engineering firm is able to provide this type of assessment independently of another firm so on our capital portfolio, for example, we work with over 50 architectural engineering firms of different sizes, we have costestimating firms, and then the real estate

requirements.

2	development community has a much broader capability
3	around that as well so I think it's definitely a good
4	thing that we look out for around any potential
5	conflict of interest given the variety of work that
6	we do, but we do have a battery of providers who can
7	do these things. We also have specific controls in
8	place that if a firm is involved in a project in one
9	way they can't be involved in the project any other
10	way, and so those are all in our contractual

CHAIRPERSON AVILES: Thank you for finding the words that I could not find, conflict of interest and controls and firewalls between them. Thank you for that.

Lastly, in terms of the CNA, Elliott-Chelsea has had a CNA done as part of their early potential process?

VICE PRESIDENT CHARNEY: No, not a RAD CNA.

CHAIRPERSON AVILES: Okay, so the only assessment Elliott-Chelsea has had is the PNA component of 2017?

VICE PRESIDENT CHARNEY: 2017, 2023. It was part of the 2023 PNA.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHAIRPERSON AVILES: Right, but was it one of the sites that was looked at specifically because we know the 2023 PNA only looked at a sample. I think 30 percent or 20 percent of the actual developments.

CHIEF OFFICER MAVANI: No. Fulton, Elliott-Chelsea, and Chelsea Addition were not some of the 30 sites that we did the field inspections. However, we did have a lot of data from the 2017 PNA. While a formal CNA has not been completed, right, the development team that was designated there last year has been doing extensive investigations and testing on-site, which is I think obviously one of the drivers of what led resident leadership of those sites to want to move in a different direction. The findings from those assessments, the kind of cost estimates to make repairs. I would say that the independently while the designated firms were doing their analysis, we were doing the 2023 PNA and the numbers have landed in a similar place of just over a billion dollars for a full comprehensive renovation.

CHAIRPERSON AVILES: All right. We're going to get back to some of these pieces.

I will turn it over to Council Member Brewer.

2.2

2.3

COUNCIL MEMBER BREWER: Thank you. First of all, thank you, Brian Honan. I just want to make that on the record.

When you have federal money, I should know this because I did it many years ago, do you need a match or is just application and you get it or you don't?

much, Council Member Brewer, on the type of funding so our core, kind of HUD allocations and other funding we may receive, for example, after disaster recovery from the federal government may not require a match, but there are a range of programs now, especially with some of these new acts that have come out that can require like a local match.

COUNCIL MEMBER BREWER: Okay, so the ones that you're applying for, some do and some don't. If they do require, do you have a match. Sometimes you do have it.

CHIEF OFFICER MAVANI: Yes, sometimes we do from an existing City allocation or sometimes we request it through the process with the City to satisfy that local match requirement.

helpful for us to know.

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

always look for every penny so I guess you could let us know. It would be helpful for the Committee to know we're applying, we have the match, we're applying, we don't have the match. That would be

My real issue, and maybe this is in the PNA which I must admit I have not read, I am embarrassed to say, but I have looked at your summary. I am focused on I want to know how many, 6,900, 6,200, how many vacant apartments exist, I know at Amsterdam Houses there are 40 exactly, and then what's the cost to renovate them, and can you renovate them? I don't know, this is across the board, but can you renovate some, most without doing a complete, I understand if the roof is leaking, why do we renovate the apartment under the roof because you're going to have mold, but is there some or has it been looked at, I know that your CEO has been talking about this, is there some way of addressing some of the vacant apartments for the obvious reasons we need affordable housing without the understandable 78, 60 billion, etc.? You get the point. Is there

2.2

2.3

2 something we can do for however many, how much does
3 it cost, are you thinking about that?

CHIEF OFFICER MAVANI: Let me clarify and try to answer some parts of your question, and then I think I'll call up Andrew Kaplan, our Chief-of-Staff at NYCHA, to get into some more of the details that you asked for.

I want to be clear that turning over apartments for new tenants to come in once they're vacant is not dependent on fully meeting all of the capital repairs.

COUNCIL MEMBER BREWER: I understand that but it's not happening so that's what I'm trying to figure out.

expansive turnover program in our operations function where typically the two things we focus on is bringing all elements of the apartment to a reasonable state of repair without large capital investment so redoing kitchen cabinetry, redoing painting, things like that, and we also make sure that we fully abate the apartment if it has any type of lead and asbestos, and that's what our turnover

2.2

2.3

- 2 program comprises. It is not dependent on these 3 capital investments that we may be making.
 - COUNCIL MEMBER BREWER: Okay, so it could be regarding the PNA or not, depending.

CHIEF OFFICER MAVANI: Yes, we have a large team working extremely actively on turnovers at any given time, and maybe Andrew can provide a little bit more detail.

COUNCIL MEMBER BREWER: It's just my experience that it's not happening. That's what I wanted to know. Go ahead.

COMMITTEE COUNSEL: Before, if you could raise your right hand?

Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony before this Committee and to respond honestly to Council Member questions?

CHIEF OF STAFF KAPLAN: I do. Thank you,

Council Member, and we can certainly follow up with

more information about this including the exact

number because I don't think any of us have it

offhand. It does depend on the specific instance so

some apartments are different than others, some

require a lot of work. We have a very extensive

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 length of time that many residents are in apartments 3 for and so sometimes it does require a lot of work...

COUNCIL MEMBER BREWER: I'm aware.

CHIEF OF STAFF KAPLAN: Which I know you're aware of, and sometimes it's very low-income touch, but like Shaan was mentioning, one of the things that we've been putting in place over the last few years is a quite extensive process of dealing with environmental hazards where we are testing, making sure that we understand the level of lead, the level of asbestos that's in these apartments and that, if there is any work required there, making sure that we're doing that appropriately, and one of the changes that I'll just note there is that when the lead-based paint level dropped from 1 to 0.5, that added an extra layer of work on these apartments as well, but we know this is a very challenging issue and something that the Authority is really focused on.

COUNCIL MEMBER BREWER: Focused and doing, so the PNA has nothing to do with it? In other words, there's nothing in the PNA that has anything to do because it's not the same kind of capital need. Is that correct?

2 CHIEF OF STAFF KAPLAN: Shaan can

2.2

2.3

certainly speak more to the capital side of this. The Physical Needs Assessment does cover apartment work and it does cover lead-based paint abatement so many of the things that we are doing on an operational side in vacant units, that is covered in the PNA, but a lot of the work that we're doing, the vast majority of what we're doing in terms of day-to-day work is some of what Brian was mentioning earlier, that operational side where our staff or vendors are doing the work.

COUNCIL MEMBER BREWER: I don't want to take too much time. I want the Committee, if it's appropriate to know, because we did give City Council money for this also, there's capital money from the Council for this effort, I'd like to know how many are being done, how much it cost, how many there are, where they, etc., etc. because there's nothing worse than telling the public and New Yorkers I think the number is either 6,200 or 6,900 vacant apartments at NYCHA, and so the question is what are we doing about it and how it could fit into the PNA. Seems to me if I was the federal government, it would be nice to see capital needs going towards that effort.

2.2

2.3

2 CHIEF OF STAFF KAPLAN: Council Member, we 3 can certainly follow up with all of those details.

COUNCIL MEMBER BREWER: Thank you. Thank you, Madam Chair.

CHAIRPERSON AVILES: We want to acknowledge we've been joined by Council Member Salamanca and turn it over to Council Member Restler.

council Member Restler: Great. Thank you so much. First, I just want to thank Chair Avilés for focusing on this. The extraordinary increase in the Physical Needs Assessment absolutely requires our attention and oversight, and I'm really please that we're having this hearing today.

We beat up NYCHA a lot so I'll start by just saying something nice. Andrew, you are a tremendous public servant, and I appreciate everything you do, and Brian as well, you guys always respond, you always try. I know that your jobs are hard and that we have under-resourced, we, city, state, federal, have under-resourced NYCHA for many, many decades, and we see the deterioration in this Physical Needs Assessment.

I was struck by the 78-billion-dollar number. Last time around, it was 45 billion dollars,

2.2

2.3

- 10 billion was addressed through RAD and PACT conversions and capital projects so really we're saying there was a 43-billion-dollar increase in the Physical Needs Assessment for a much substantially smaller portfolio of NYCHA units, correct?
 - CHIEF OFFICER MAVANI: That's right. The number of units has gone down I think by about 13,000 between those two numbers.
 - COUNCIL MEMBER RESTLER: We essentially saw a doubling of the Physical Needs Assessment for a smaller number of units.
 - CHIEF OFFICER MAVANI: I think yes if you take into account the unit reduction, it's a doubling, and that is relatively consistent with our last three PNAs and how things have changed over time.
 - COUNCIL MEMBER RESTLER: So it was 485,000 I believe per apartment in this PNA. What was it for the previous PNA?
 - CHIEF OFFICER MAVANI: I believe it was in the range of 240,000, around there.
 - COUNCIL MEMBER RESTLER: It's a startling and dramatic increase in a short period of time. Of course, you're attributing part of that to inflation,

2.2

2.3

but our failure to invest and maintain in these units
is we're watching them crumble before our very eyes,
and this Physical Needs Assessment shows it as
crisply as possible. In our community in Wyckoff and
Gowanus where we're doing a 250-million-dollar
comprehensive modernization project, we're addressing
25 percent, 30 percent of the need in those
developments so, as exciting as that is, we have
people who have horrible condition for years on end
that won't be addressed at all through this process.

I did have one question that I wanted clarification on. In the Physical Needs Assessment in Appendix F, you do a breakdown of every development including the RAD and PACT developments. We have four such developments in our District, but you list out a Physical Needs Assessment estimate for each development including the RAD and PACT developments. For those developments, it amounts to 600 million dollars real money so could you explain that or do those developments continue to have a substantial outstanding need that you're just taking off of your books because it's the RAD and PACT developers' responsibilities.

2.2

2.3

CHIEF OFFICER MAVANI: Thank you, Council
Member Restler. Maybe just to address your question,
we did include sites that had been converted between
2017 and 2023 to be able to understand exactly how
much capital need they've addressed from our
perspective, that would have been there if the
conversion hadn't happened, and that's why...

COUNCIL MEMBER RESTLER: Are you arguing that they've addressed those capital needs or that those are outstanding capital needs or a combination.

part, I'll go back to what Matt explained which is at the time of conversion, they are required to address all critical needs, typically whatever's required investment in the next five years, and they're required to demonstrate a plan with their capital reserve to make any ongoing investments in the next 20 years. So that is typically what happens in the kind of 18 months to three-year construction process after a PACT conversion. They invest and addressed all of those critical needs, and they start to hold the capital reserve that would allow them to make kind of year 5, year 10, 15 investments for remaining needs.

2.2

2.3

COUNCIL MEMBER RESTLER: So they are on the hook essentially to make those full investments over the period of time?

CHIEF OFFICER MAVANI: That's right. That is the plan that HUD approves with the conversion.

COUNCIL MEMBER RESTLER: What is the mechanism for us to be updated on the actual investments that are being made to be able to assure tenants in our developments that these investments are happening?

CHIEF OFFICER MAVANI: Within NYCHA, we are receiving quarterly financial reports that include any additional investments they're making as well as operating investments they're making around maintenance and repairs.

COUNCIL MEMBER RESTLER: Could those reports be shared with me for our developments?

CHIEF OFFICER MAVANI: I think that we can look into that with you and understand what would be most useful information for you to have.

COUNCIL MEMBER RESTLER: Okay. I mean I just want to make sure that we're holding these developers accountable to make the investments that they're required to make to actually fulfill the

2.2

2.3

outstanding 600 million dollars in investments that
are needed to improve the conditions for residents in
those developments.

CHAIRPERSON AVILES: Actually, would like to know in terms of the quarterly financial reports, are they verified? Are you going control checks to make sure that what is reported is in fact what is happening in those developments?

Estate Development Group who manages these PACT projects, we have an asset management function which we've discussed in previous hearings with you that looks at the performance of the PACT developer across multiple areas, and one of those areas is the financial performance and reporting so we are getting that information from them. We are also getting other forms of information from their Section 8 reporting that they do independently and watching what's happening on that side so we do diligence around those financial reports and monitor them and work with them when we see problems or issues that we may feel are concerning to make.

I just wanted to add one additional point on Council Member Restler's question around the

2.2

2.3

funding. Matt highlighted and I reiterated that PACT partners are required to have an investment plan to meet those 20-year needs. The one thing to keep in mind is that the PNA is very useful for NYCHA where we're doing individual systems and asset replacements in terms of pricing how much each of those may cost. Our PACT partners or, as you mentioned, our Comp Mod program that does these large integrated scope projects often is able to achieve efficiencies and economies which means they may not have to invest the full 600 million dollars because they're able to do all of these different assets at the same time and so that's something to keep in mind.

COUNCIL MEMBER RESTLER: I have a few more questions. Do you want me to come back later?

CHAIRPERSON AVILES: Mr. Mavani, if you would, I think I lost in your response, are you verifying the reports that you're receiving? It definitely sounds like the Asset Management Group is reviewing these reports, reviewing the other reporting that is being submitted to HUD. What I was asking is more basic like are we verifying that those repairs that are being claimed in those reports are actually happening on the ground?

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

of it, in addition to receiving data and analyzing that data and looking for trends or issues, we are making site visits. Matt can talk about the site inspections and work that we do during construction and then we continue to do the site validation of what we're hearing from PACT partners, even after construction. If you want to talk about that.

VICE PRESIDENT CHARNEY: I gave the example of like a roof that we had just replaced would be not done immediately, but the majority of this work, and the immediate capital repairs, the goal is to do all of the work that's needed upfront so, Council Member Restler, for the developments in your District which were part of what was known as the Brooklyn Bundle, it included other developments that I think are not in your District, but it was for 430 million dollars of work, almost nearly half a billion dollars of work. That's all upfront. That's all within that two months after, and we're tracking that on a monthly basis, requisitions, we're doing site inspections, we have a goal of getting into 10 percent of all the units after they're done, we're actually 20, 30 percent, so we're really tracking

to do that kind of in perpetuity.

2.2

2.3

that. That's our primary. There is work that will be done over time, but our goal is that work is very minimal, but, as Shaan described, we are getting regular reports and we do site visits, resident surveys long after the repairs are done, and we plan

COUNCIL MEMBER RESTLER: Thank you. Could I, is that okay? I'll just try to be brief. Firstly, when you recently came to this Committee, NYCHA informed us that there were smaller capital projects that you could no longer perform or were delayed indefinitely because you didn't have enough staff to be able to execute on these capital projects. Is the lack of staffing undermining NYCHA's ability to execute on its currently capital plan to be able to meet capital needs across the portfolio of NYCHA housing?

CHIEF OFFICER MAVANI: Thank you for the question. I don't believe that our operating budget and obviously our staffing is undermining our plan. I think for a few reasons. We've grown significantly in the last five years whereas we used to implement less than 200 capital projects at any given time. Even with the 45 or so projects that we paused this year,

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

we are currently implementing close to 700 so we've scaled more than three times in this period, and we're able to manage a portfolio that's much larger than we used to. We have not paused any critical kind of HUD agreement investments, health and safety, security-related investments. We continue to take on new projects that relate to those HUD commitments like heating, elevators, and other areas that we're required to take on, and we have not had to delay those projects because of operating budget or staffing needs. Unfortunately, we have had to delay the 40 to 50 also critical quality-of-life type of projects, and we continue to have those paused, but we do hope that with the projects that we're completely every month at some point next year we'll be able to restart some of those projects with a phased plan.

COUNCIL MEMBER RESTLER: Okay. It's something we're going to certainly be monitoring closely here in the Council and especially with the Mayor's proposed draconian budget cuts that would severely undermine services across the budget, reducing staffing at NYCHA would be highly detrimental.

2.2

2.3

Last, if I may, vacancies. I appreciate

Council Member Brewer mentioning this. I don't think

I heard a clear number on the number of vacancies. I

know there are different categories of vacancies, but

not the total unoccupied but the vacant apartments

that are potentially habitable and with some amount

of work, where are we on those numbers now? They've

been skyrocketing under the Adams' Administration,

it's an area of great concern in a housing crisis.

CHIEF OF STAFF KAPLAN: Thank you, Council Member. What I was saying to Council Member Brewer is that I don't think any of us have the exact number, but we can follow up with that after this hearing immediately.

we've seen an eightfold increase under this Mayor in the number of vacant apartments, and we, thanks to Chair Avilés leadership, pushed for 30-odd million dollars in restoration of funding for repairs of vacant units but we believe more money needs to be pushed to address this and we will continue to advocate for it.

In closing, we all have to push Washington together. Congressmember Velazquez and

COMMITTEE ON PUBLIC HOUSING

1

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2	Senator Schumer have been exceptional leaders in
3	fighting for more funding for public housing. I know
4	Leader Jeffries cares about this a great deal as
5	well. What Joe Manchin on Build Back Better was
6	unconscionable, and we should have had a historic
7	investment in public housing in that plan. It needs
8	to be in the next big thing that comes out of
9	Congress whenever we retake the House, and anything
10	we can do to help support that effort, please count
11	us in. Thank you.

CHAIRPERSON AVILES: Thank you, Council Member Restler.

Just for a point of clarification. Mr. Mavani, did you just say that the Council discretionary projects that were placed on hold because of lack of project management staff will be coming online in a staggered way?

CHIEF OFFICER MAVANI: Yes, Chair. Once we have capacity in our teams to start those projects up again, we'll be developing out a kind of phased plan to do that. There's obviously a range of considerations around how we sequence that, and we'd be happy to have that discussion with any Council Member around projects that they funded.

COMMITTEE ON PUBLIC HOUSING

2.2

2.3

CHAIRPERSON AVILES: So you currently do not have the capacity for those projects, is that correct?

CHIEF OFFICER MAVANI: That's right. We have not restarted any of those projects as of today.

CHAIRPERSON AVILES: Do you have an understanding of a secret stash of money that's coming in that will bring these projects online any time soon?

because of additional funding. It's because other projects that we're currently managing will complete and close off, and that will free up our teams to then have capacity to increase the number of projects they're managing, and so every year we complete, for reference, between 120 and 140 projects, and so, you know, throughout the year as projects are completing and we are also starting other new HUD agreement projects, we will also be trying to restart these projects.

CHAIRPERSON AVILES: Got it. We'll talk more about that, but I'd like to recognize Deputy Speaker Ayala and also turn it over to Council Member Salamanca.

COMMITTEE ON PUBLIC HOUSING

2.2

2.3

Madam Chair. It's frustrating to hear that funding that the Council allocates to NYCHA is just sitting there because you do not have the staffing, and that's nothing new. In 2017, I allocated 3 million dollars to NYCHA for Melrose Houses, and I know Brian is here, I speak to Brian often. Brian, I have a lot of respect for you. We work together. It's unfortunate that you have to answer these questions, but the 3 million dollars that my office allocated in Fiscal Year 2018 for Melrose Houses for cameras and (INAUDIBLE). Was that project completed?

Member, we have good news on that project. I've been looking forward to this day for a long time. In November, those cameras will be turned on (INAUDIBLE) construction will be completed so we want to plan something public because I know those residents have been waiting for a very long time, and I know that you've been waiting for a long time so it's a really, we got there.

COUNCIL MEMBER SALAMANCA: Six years it took for you to complete a project. Why does it take so long?

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHIEF OFFICER MAVANI: Thank you, Council Member Salamanca, for the question. I think that's a project that unfortunately got caught up as our portfolio was growing and we were taking on new responsibilities and priorities around the HUD agreement. Some of the projects did not move nearly as guickly as we wanted, and you have been a continued advocate for us both in terms of providing funding but also holding us accountable to move this forward, and I want to add at last year's hearing, after hearing from you, we went back and we identified 70-plus projects like this that had funding from 2017, 2018, 2019. We've made a very concerted effort to progress and close those off. In the kind of 15 or 16 months since then, we have completed 30 of those 70, we have 28 in the construction, and the remaining 14 or 15 are in design and procurement so based on your push as well as obviously feedback from others, we have really tried to move forward any projects like that that had money from several years back.

COUNCIL MEMBER SALAMANCA: Because NYCHA works at such a snail pace on getting these projects, Council-funded projects to move, we as a Council, me

2.2

2.3

as a Council Member, I don't feel confident in allocating any funding for my capital dollars to NYCHA, especially now that you're telling me that if I give you money in this upcoming budget, it's just going to sit there. Is that correct because you do not have the staff or the capacity to even plan these projects so how can we help you if we're giving you the money and you're doing nothing with it?

CHIEF OFFICER MAVANI: I understand your frustration and obviously the residents may feel. I think there are two areas where you can help us, and this is the approach we took this year and we may take next year. We can leverage smaller-sized projects where Council Members provide us expense funding to move very quickly with those typically or we do continue to have projects, discretionary projects that remain underfunded and that require additional funding. Some of the reason that these projects do get held up is where the funding is not sufficient to meet the full scope of work that residents would like to see, and, as we continue to advocate together with them, and so we can work with you to identify projects in your District that could

2.2

2.3

2 utilize new funding additionally to meet resident
3 demand quickly and then ideally move those forward.

underfunded because you give us a price tag one year, we give you the funding, you do nothing with it, prices go up, and then you turn around and you say you're underfunded on this project, and then we have to wait for the next Fiscal Year to allocate more funding so that we can cover that gap and then you turn around and say hey, you're underfunded again.

This is a game you guys are playing with the lives of NYCHA residents. We at the Council are doing our jobs. We're giving you the funding that you need, and you're not getting the work done. I call the incompetence.

I just want to give you some data here.

You know, when I first got elected in 2016, NYCHA, in

2017, the PNA was 45.3 billion dollars. Today, it is

78.3 billion dollars. It's more than state budgets

throughout the United States of America. In

Massachusetts, they just passed a state budget, 55.9

billion dollars. The state of Louisiana, 47.7 billion

dollars. New Jersey, 54.3 billion dollars.

Connecticut, 51 billion dollars. NYCHA, in order for

2.2

2.3

us to fix NYCHA and give our residents in the City of New York adequate housing is 78.3 billion dollars. Do you see an ending to this? Does NYCHA see an ending where they're going to get the funding necessary to

address proper housing for New Yorkers?

question and for highlighting the magnitude of the need we have. I tried to lay out earlier that with our current tools that are available to us, we do hope that we can address almost half of that need utilizing those specific tools. Obviously, those programs require some level of state, city, and federal support as well, but they do generate a good amount of financing to be able to meet these critical needs for residents. The remainder of the need that's unaddressed through those programs, I think that's something we have to figure out together as we move together, can we scale those programs further, are there other ways that we can address the needs?

COUNCIL MEMBER SALAMANCA: I do understand that there needs to be a collective, you need help from the federal government, they need to do their part in giving you the funding that you need and so does the state, but, honestly, we as a Council, and I

COMMITTEE ON PUBLIC HOUSING

2.2

2.3

think the feds are watching, City Council is giving

NYCHA funding to address basic needs and you're not

doing anything with the funding that we're giving

you, and maybe that's the problem why the federal

government is hesitant to give you the funding that

you need because they feel that you may sit on it and

the price may go up because nothing's getting done.

My last question, how much funding did the City Council allocate to NYCHA in this last fiscal budget?

CHIEF OFFICER MAVANI: I think in the last fiscal budget, so FY-24 City budget, in terms of capital funding, I think we've been allocated something like 3 or 4 million dollars. I'll have to check that number, but that's just my recollection from the discussions we've been having recently?

COUNCIL MEMBER SALAMANCA: That's all the City Council gave you?

SENIOR VICE PRESIDENT HONAN: Council

Member, it was a very low number because we came to

the Council early, the Committee and also to

leadership, for the first time ever we said if you're

going to invest in NYCHA, please give us operating

dollars and not capital dollars because you're 100

2	percent correct. Historically, we've had projects
3	that have sat there for years and years for various
4	reasons, and until we feel confident that we can
5	spend your money, we shouldn't be taking it, right,
6	and the other things that you had mentioned too.
7	These are not just issues that are unique to NYCHA.
8	If you look at the Philadelphia Housing Authority,
9	the Chicago Housing Authority, the Puerto Rico
10	Housing Authority, they are all facing the same
11	issues. This is a nationwide issue. NYCHA is not
12	unique in the fact that it has capital problems, and
13	we are, like other housing authorities throughout the
14	country, we're taking advantage where money is
15	available. In fact, in a lot of ways, there is more
16	local investment in NYCHA than there is in any of the
17	other housing authorities that I mentioned. We are
18	going after dollars where they are. Unfortunately, a
19	lot of it comes down to political will as well.
20	COUNCIL MEMBER SALAMANCA: All right.

COUNCIL MEMBER SALAMANCA: All right.

Thank you, Madam Chair.

CHIEF OFFICER MAVANI: Chair, if you would give me the opportunity to make one comment just to contextualize the helpful comments that Council Member Salamanca made. I think the discretionary

2.2

funding projects that we've had to pause are really critical in many ways, but, at the same time, we are doing our best to move the capital portfolio forward, and, to give that context, we are committing close to a billion dollars a year and spending close to a billion dollars a year. We are completing over 100 projects a year similar to the CCTV project that will close off soon, and the paused projects account for less than 1 percent of our budget, and so it's unfortunate that we don't have the capacity to move them forward just now, and at the same time we've tried to minimize any type of impact from our resource constraints as an organization on our ability to move the rest of the portfolio forward.

CHAIRPERSON AVILES: Thank you. It would be actually quite helpful to know, I know there has been a significant effort to move projects through the capital process which was quite appalling years ago, but it would be great to see the list of capital projects that were completed with specifics so that we can actually see and verify and get a sense of what is being completed in this large scope of work that's being demanded.

2.2

2.3

2 With that, I'd like to turn it over to 3 Deputy Speaker Ayala.

DEPUTY SPEAKER AYALA: Thank you, Madam

Chair. I have a couple of questions and a lot on my

mind so I'm trying to put them all together in a way

that they make sense, but of the estimated 78.3

billion dollars, does that number take into

consideration, does it account for buildings that are

transitioning out through PACT and RAD?

CHIEF OFFICER MAVANI: That number only reflects buildings that have already transitioned out, but as we do our annual updates of the PNA going forward, whether buildings move out of our directly managed portfolio through PACT, through the Trust, or whether we complete capital work, we'll be incorporating that in each annual update, and it'll be reflected there.

DEPUTY SPEAKER AYALA: Theoretically, and correct me if I'm wrong, the 78 billion number would go down, right, because the number of buildings within the portfolio would be significantly smaller?

CHIEF OFFICER MAVANI: That's right,

Council Member Ayala. Earlier on, we presented that

if we were to work through the full PACT pipeline and

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

need.

2 through the Trust allocation in the law, we would be 3 able to address about half of that 78-billion-dollar 4

DEPUTY SPEAKER AYALA: Okay. Could you explain to me what the cost differential is between PACT and the Public Trust plan because my understanding is, and again correct me if I'm mistaken, but I've been here for a long time so I think I remember correctly, when we were sold on PACT, and not entirely sold because I'm still on the cuff of it, I think it's okay for some buildings but not for all, but I digress, the idea was that when resident leaders were complaining about it feeling a little bit cosmetic in nature, the explanation that NYCHA gave at that time was that it was but resources would be readily available because it didn't make financial sense to rip up the whole building and gut rehab it, it's very expensive to do that, right. I understood that. That's a conversation I've had with my resident leaders is look, you're going to get everything brand new, but the pipes in the wall are going to be rotted out. That's a fact. When they burst, and they will, we have the resources to repair them immediately, and now through the Trust, it's

2.2

2.3

almost like the complete opposite, right? The conversation has shifted, we need to gut rehab these apartments, we're going to have to move folks which calls into question the concerns about the vacancies because if we're warehousing units to transition folks, theoretically those apartments could be warehoused for many, many years, but my question is what is the difference between PACT and the Trust in terms of dollars because it seems like it's more expensive.

CHIEF OFFICER MAVANI: Let me try to talk to your point around what are requirements around the scope of work, and then I'll also hand it to my Colleagues to add more details.

Some of those criticisms that were made or observations early on that the PACT scope of work may not have fully addressed what residents felt were the priority need. It's something that we've addressed over the years by every year increasing our specifications to PACT developers around what exactly are the minimum state of repair for every type of asset or system in the building, and, in fact, one of the things that we've been working on over the last year is to increasingly align our requirements,

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

whether it's PACT, whether it would be the Trust, or whether it's a capital project, that it's basically the same set of requirements for how we want to renovate, when you renovate, what quality you bring it to, what technologies you use, and so we have an integrated set of design requirements across the programs that we've been rolling out that would ensure that however NYCHA properties are being renovated and by whoever is taking the lead on that, we're ensuring a minimum set of standards on around quality and resident preference in that process, and so my point to you would be that those are all converging and they already have been for several years, and we would expect to see that continue to happen going forward, whatever the model of renovation that we apply, but I don't know if, Andrew, you want to add to that?

CHIEF OF STAFF KAPLAN: The only other thing I would add, Council Member, just on your question around the Trust versus NYCHA versus PACT, because it's very early in the process, one of the things that we're expecting to get a better sense of is whether there are cost differentials between the different models. Just like with PACT, the starting

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

point for the Trust is the Physical Needs Assessment, that's the best estimate that you have a for a site, and then you do further investigations and so at the Trust, because of the procurement flexibilities that were authorized under the state law, we should have a better sense as we go through the first few sites if they choose to opt into the Trust whether there is some sort of cost differential in that model.

DEPUTY SPEAKER AYALA: I mean I would imagine, and I'm not in that field, but I would imagine that there is a significant difference in cost considering that you're gutting the entire unit, and I'm concerned about this because if I was paying for this, right, I would want to make really good use of those funds that are very limited at this point so that part of it concerns me, but, on the other end, we're facing a really serious housing crisis in New York City and the idea of warehousing units that are desperately needed when we could have opted for PACT, which is probably more cost-efficient and the easiest way to keep folks in their apartments without having to uproot them from their existing housing and move them somewhere else for what could be potentially a year or even more. I'm sorry about this, but NYCHA

2.2

2.3

doesn't have the best track records for doing things expeditiously so I'm concerned about that amount of time that people will be out of their homes, but if you could get back to us with kind of a sense of what the cost differential is, I would appreciate that.

Lastly, just out of curiosity, I was at Chelsea Houses a couple of weeks ago, I have family that lives there, and I realized that the developments don't seem to be in as bad condition as other developments that I have been to, but as I was walking around I realized that that community is very upscale now, and I'm wondering are we having conversations about tearing down those developments and creating more market because of the existing inventory of housing that's in that community already? It didn't sit well with me while I was there.

CHIEF OFFICER MAVANI: I can try to take a first stab at addressing your concern and your question and very good question obviously, and I'm glad you asked it. I think one of the challenges that the level of deterioration in older buildings is not always apparent kind of visually, right, so a lot of the issues that we're talking about in a place like

2 Fulton Elliott-Chelsea or other sites that are older 3 or have a certain type of construction quality at the 4 time are things that you find once you start to probe inside. Once you start to probe inside the walls, 5 inside the roof structure and other areas, you 6 7 realize that we don't know what materials were used 8 back then and actually we can't identify them sometimes today. In Fulton Elliott-Chelsea, we found electrical wiring that's wrapped in cloth and other 10 11 types of very kind of old techniques of doing 12 construction work, and so as you go deeper into the 13 probing and inspections, you often find deteriorated 14 conditions beyond what you would hope or what you 15 would imagine, and I think that's part of what we've 16 seen at a number of sites that were going through the 17 PACT process where a PACT partner has the resources 18 to do that level of site investigation very deeply, 19 they start to identify some of these more challenging 20 conditions that aren't apparent from any of us 21 walking through the site and seeing that so I think 2.2 that's a big driver of what's happening there rather 2.3 than, per se, people anchoring around the fact that otherwise it maybe an upscale neighborhood. Matt, do 24 25 you want to add to that?

2	VICE PRESIDENT CHARNEY: Council Member,
3	just to your point on PACT, I don't think the repairs
4	are cosmetic. We do do plumbing replacement.
5	DEPUTY SPEAKER AYALA: Listen. I'm not
6	poo-pooing PACT. I've been to buildings, my residents
7	in those buildings are really happy with what they
8	have. That's not what I'm questioning here, but I'm
9	just concerned because I saw this happen at Metro
10	North Houses where we tore down buildings to create
11	other types of housing that was Section 8 housing,
12	and all of the tenants were not able to come back.
13	Some of them opted to go into different NYCHA's and,
14	for whatever reason, they had to requalify in order
15	to get into these new buildings.
16	CHIEF OFFICER MAVANI: There would be none
17	of that here…
18	DEPUTY SPEAKER AYALA: I see Brian shaking

DEPUTY SPEAKER AYALA: I see Brian shaking his head no, but that was true. I was there.

SENIOR VICE PRESIDENT HONAN: No, no, no, no there. I'm just saying in this project
(INAUDIBLE)

DEPUTY SPEAKER AYALA: Okay, so that was one thing, but here you have upwards of 2,055 units

if you're uprooting families from Chelsea-Elliott

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

that have been there forever, and I lived in public housing, and I'll tell you that my neighbors then are still neighbors now to my brother who continues to live there, there's a family that's created so you're going to uproot people and when I'm standing there and I'm looking around at all of these beautiful high-rise buildings, I'm thinking the only thing that doesn't look the same here is Chelsea-Elliott, and that bothers me. That bothers me that we would prioritize tearing down that development, and I'm not saying that those tenants don't deserve to live in good quality housing and that the repairs don't need to be made, but I do question the type of housing that is being proposed, and I do worry, and I'm sure that residents that live there will be uprooted and sent elsewhere to make space for more market-rate and that is not acceptable. That is not something that I will support ever, and I think that we need to be honest in our conversations when we're doing things so at least we know where we're standing. Don't try to sell to me this proposal as an affordable housing and we're so concerned about the state of Chelsea-Elliott when in fact the apartments that we're going to be replacing them with are not for the people that

live there so it doesn't make any sense to me so we
can discuss it. I just want to really go on record
saying that because it was really heartbreaking to be
there and see that, and it was so evident that you
literally have to be visually impaired to not see
what I saw when I was there, and it's horrible that
in New York City we would be complicit in doing that
so I will wait for the numbers on the cost
differential between the PACT and the proposed Trust
because I think that there is a significant
difference so I look forward to hearing about that,
and, as some of my Colleagues have mentioned, the
number of units that are currently being what I call
warehoused that are being reserved for those
transitions because I think that there's a different,
right, between how many we're going to need to move
folks out and around at some point.

With that, thank you, Madam Chair.

CHAIRPERSON AVILES: Thank you, Deputy

Speaker. It sounds like a hearing is in order

potentially around Chelsea-Fulton-Elliott, yes. Thank

you.

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

I would like the Zoom to be unmuted for Council Member Barron who would like to make a quick statement.

COUNCIL MEMBER BARRON: Thank you very much. Can you hear me, Madam Chair?

CHAIRPERSON AVILES: Yes.

COUNCIL MEMBER BARRON: Thank you very much for the opportunity. I'm a little under the weather or else I'd be right there with you. we have a very, very serious problem in public housing. For the record, for the last couple of decades, I've been totally against the privatization of public housing, totally against the shifting the emphasis on Section 9 to Section 8, I've been totally against the RAD and PACT program, I don't trust the Trust, and I think that, as with Council Member Ayala just mentioned, I see the privatization also reserving apartments for market-rate people that we can't afford in our Districts or in our communities. I saw some of the transitions, and I sat through most of the meetings, through the process of many of my developments being converted or changed over to RAD and PACT, and the process, they threatened many of the residents with being evicted if they didn't sign onto it. Many of

2

3

4

5

6

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

them were fearful of that. They threatened rent hikes and all of this stuff, and when we were on on several occasions trying to speak against it and we were promoting resident management, let the residents manage these buildings and provide the city, state, and federal money for the residents to manage their own facilities. Now, I know a lot of people said well, the state hasn't done this for all of these years, the feds haven't done it, and the city hasn't done their fair share so we will privatize. Some of the residents say before we privatize and before you make me victims of privatization and at the mercy of private entities, I'd rather keep fighting for the public money, my taxpaying dollars to come my way. For the record, I'm against RAD, I'm against PACT, and I'm against the Trust. I don't trust these things for our residents, and some of it was superficial, commercial stuff made up. As a matter of fact, one of the residents and in my District, we talked about the piping, and they said they're not going to change all the piping, just a small percentage of it, so places like Linden Houses and Boulevard Houses and (INAUDIBLE) and some of the other developments in my District. I know Pink Houses are debating whether

2 they should do it or not, and the Cypress Houses are 3 debating whether they should do it or not, Penn-4 Wortman, those places that we have a real serious 5 challenge, and I firmly believe, I firmly believe that if we had more confidence and faith in our 6 7 residents, in the City that has 107 billion dollar expense budget and a 100-and-some-odd 60-some-odd 8 billion dollar 10-year capital budget, why the hell can't we have some money for public housing? Talking 10 11 about 78 billion. If you can match the city, the 12 state, and the feds capital money, that is more than 13 enough there to take care of our residents in public 14 housing. I quite frankly don't think that the state, 15 city, or feds and not even the private companies that 16 you're leasing these properties out to or having 17 manage them, have any respect for black and brown 18 people who are in low-income public housing. They 19 have no respect whatsoever. We have a lot of 20 complaints through the RAD, we had meetings and all 21 of the complaints about the conversions, about 2.2 sometimes, and, as you know, in Linden Houses, some 2.3 of the workers actually broke into one of the apartments, messed up the man's place, and we're 24 still trying to find out who did it and lied and said 25

2.2

2.3

that someone else, it was a mistake, he was on the wrong list and all of that, there are a lot of problems with this transition to privatization.

CHAIRPERSON AVILES: Thank you.

finished. Just as we have concerns about privatizing healthcare and privatizing housing and privatizing education, this benefits a predatory capitalist system more than it does the struggling tenants of public housing. Thank you, Madam Chair, for allowing me to say these few words, and I know we're getting into the detailed stuff but don't forget the macro picture. We have to keep public housing public and not privatize it. Let the residents manage their facilities where they live. That would be the best solution. Thank you.

CHAIRPERSON AVILES: Thank you so much,
Council Member Barron. Thank you. Always appreciate
your voice and perspective.

Now to move into all the questions I didn't get to ask. Can you walk us through the changes in methodology between the 2017 and 2023 PNA and why those changes were made?

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

CHIEF OFFICER MAVANI: Thank you for the question, Chair Avilés. I think in terms of methodology changes, obviously one of the changes was to use a sampling-based approach and to focus on 30 developments but that account for about 20 percent of our apartments. The major reason we made that change was because this is an industry practice but also we realized that our plan in 2017 of doing such an extensive exercise was to then be able to use that data in the future more efficiently and effectively so we believe the sampling-based approach is kind of the best trade-off in terms of giving us accurate information and, at the same time, preserving funding that we could be using in other places so the PNA exercise in 2023 utilized significantly less funding for the Assessment itself than we had used 2017, leveraging that data we had. In particular, I think what you highlighted earlier that the critical needs, the five-year needs, have grown because many assets are now past their useful life, we recognized that in 2017 and saw that there's limited utility to sending all these inspection teams out to basically confirm what we knew in 2017, is that that asset would be beyond its life in two to three years so basically

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

just to use our resources prudently, we made that
methodology change.

Other methodology changes we made related to how we account for assets that you can't inspect visually. Because a PNA is such a massive exercise across so many properties, it would be extremely cost-prohibitive and resource-intensive if we were going to be doing deep dive probing in the walls and inspections at every site so in 2017 we really couldn't add that element at that scale so in 2023, because we were sampling a smaller number of properties, we then did do some amount of work like that where we opened up walls, we looked at the internal elements in the kitchens, the bathrooms, we looked at piping, plumbing of different types of systems, and that allowed us to get a better sense of how those assets were deteriorating more or less than what the technical teams had assumed in 2011 or 2017 when they weren't actually able to look behind the walls, and that led to a larger amount of need being identified around plumbing and some of these behindthe-wall systems so those were the two largest methodology changes that we made in this exercise, and it's reflected in some of the results.

2.2

2.3

CHAIRPERSON AVILES: Got it. In terms of the 30 sites that you looked at that represent about 28,000 apartments, the percentage to overall housing for the number of respondents, is that 20 percent as well?

CHIEF OFFICER MAVANI: The 29,000 apartments that those 30 developments comprise is I think something like 18 percent of the total 161,000 units that we're managing directly today.

 $\label{eq:CHAIRPERSON AVILES: Got it. I almost } \\$ confused myself on that question.

You mentioned industry standard. I guess
I have a hard time understanding that given the scope
of NYCHA and seeing no other collective that way so
how are we applying an industry standard when NYCHA
is not the standard?

CHIEF OFFICER MAVANI: Sure. I think
that's a great question. Thank you for asking that.
Yes, we are a very large property manager nationally
and globally, but even smaller property managers who
maintain a variety of properties have to do both
long-term capital planning and they have to do kind
of more short-term inspections and maintenance and
repair work and so a similar approach is typically

used to have some consistent methodology to	go out
and inspect sites and do that kind of longer	:-term
capital planning exercise and collect that	
information, and typically, again like what	we've
adopted in 2023, these other property owners	would
not be going out and necessarily inspecting	every
site exhaustively every five years, and one	of the
big benefits of that is that you save some m	noney to
then do more frequent annual inspections on	specific
asset types. For example, in NYCHA's context	in the
past, roofs have been a real challenge in te	erms of
leaks and things so we now do bi-annual insp	pections
of every roof to see the condition, to call	in
warrantors to fix it and we're able to fund	things
like that and these more frequent types of	
inspections rather than doing a more expansi	ve five-
year exercise but may not be responsive to t	the actual
repair work that we can do on an annual basi	s so in
terms of industry practice, the use of a same	npling
approach and the kind of balancing of these	more
comprehensive portfolio-wide exercises versu	ıs more
targeted annual work is kind of what we're r	eferring
†O	

2.2

2.3

2 CHAIRPERSON AVILES: Got it. How much did 3 the 2023 PNA cost?

CHIEF OFFICER MAVANI: The 2023 PNA for the inspections, the analysis, and the reporting and our internal databases that we get from the technical consultants cost just under 6 million dollars.

CHAIRPERSON AVILES: Is that the total cost over the five-year period because it's a five-year contract?

CHIEF OFFICER MAVANI: That's right. That doesn't include some of the annual updates that we'll be getting, and it doesn't include some of the, one of the things that we are also engaging the technical vendor on is helping us to launch a public portal that provides PNA data to residents and other stakeholders in a very user-friendly way integrated with our capital projects information so that's another big component. If we put all of that, I think the total contract is about 9 million.

CHAIRPERSON AVILES: Okay. In terms of integration with the public portal, it seems like one would imagine an enormous amount of overlap. Is this a whole separate system, another database we have to look at?

2	CHIEF OFFICER MAVANI: No, so what we're
3	trying to do, so last year, I think as you know, we
4	launched a capital projects tracker, I think in April
5	2022, and over the last 15 months we've received a
6	lot of feedback from residents and other stakeholders
7	of both the tracker being quite useful in various
8	ways but ways that we could enhance it, and so we
9	have been tabulating all of those enhancements and
10	prioritizing them and combining them with integrating
11	the PNA information directly into that web tracker so
12	now there will be hopefully a very user-friendly tool
13	that replaces that as a kind of version two and not
14	only does it include a range of new features that
15	residents have flagged to us, it will integrate in
16	the PNA information.
17	CHAIRPERSON AVILES: Got it. Thank you.
18	What was the cost of the 2017 PNA?
19	CHIEF OFFICER MAVANI: The 2017 PNA cost
20	us 23 million dollars. That didn't include obviously
21	these features like annual updates, public portal,
22	and things like that.
23	CHAIRPERSON AVILES: Those features were

CHIEF OFFICER MAVANI: No.

not part of the 23 million...

24

conducted, is that correct?

2.2

2.3

2 CHAIRPERSON AVILES: Or were they

CHIEF OFFICER MAVANI: Sorry. In 2017, those features were not part of the exercise at the time.

CHAIRPERSON AVILES: Okay, thank you. What is the background of the firm or firms that conducted the PNA?

We got through a public procurement process to procure firms that have both the technical capacity and experience and the kind of resource base to do an intensive exercise like this in a short period of time, and so through the public procurement, starting a year and a half ago, we ended up procuring a joint venture between AECOM which is a global project management, construction management, architecture engineering services firm and STV which is also a very large firm in that space in the U.S., and so they jointly have been doing the work for us since they started the inspections late last year and then this year the analytics, the report, and then working with us on the portal.

definitely not work with them on the construction

2.2

2.3

monitoring for PACT if they were a developer, but,
yeah, I don't think they do development.

CHAIRPERSON AVILES: Okay. One data point that was found by Staff during our review of the PNA was particular uniformity in the growth of the need in elevators across NYCHA developments, and only a single development saw a drop in the need of elevators against the 2017 PNA. As elevators are a particular focus of the monitor's agreement and as we've known in past testimony, can you give us your understanding of the almost uniform growth in the elevator?

CHIEF OFFICER MAVANI: Sure. The growth in the elevator needs from 2017 to 2023 is about 85 percent, right, so the total need across the portfolio was about 2.5 billion. It moved to 4.5 billion. For each development, it was typically around that 85 percent number as you mentioned partly because it's a pretty consistent feature of each building and partly because the installation of many of those elevators happened at the same time, 20, 25 years ago. However, there was variance, right, and so even though the average and many of the developments were somewhere in the 80 to 90 percent range of

increased need, there were developments in the kind
of 40 percent as well as the 140 percent range and so
there's a variety there. What can determine that? A
couple of things can impact that. One is obviously
when the elevators were installed and how much
they've deteriorated. A second one is the elevator
technology. We largely used what are called traction
elevators, but some of our sites have hydraulic
elevators or other technologies as well as
replacement, right, so the one site that you referred
to that had a much lower growth, that's because we've
replaced half of the elevators between 2017 and 2023
so when they did the inspection it reflected the fact
that half were replaced. The other half are actually
being replaced and will be completed soon as well.
What that reflects is that while we do have a large
elevator pipeline from the HUD agreement, the
completion of those projects really just started to
come in at the end of 2022. We currently have upwards
of I think 220 elevators in construction so as those
projects close off and we have another pipeline of
about 300 elevators that we've started. Those needs
across all the developments will start to decrease

2.3

CHAIRPERSON AVILES: And the timeframes for those are generally when you say in construction, how long, what's the timeframe we're talking about?

what we call our first tranche of elevators that were specified under the HUD agreement and funded at the time by the city and the state and through federal funding are meant to close off by the end of 2024. The second tranche of funding we received from the state in currently in early design, and those projects will complete between 2026 and 2028.

CHAIRPERSON AVILES: Got it. During an earlier presentation on the PNAs, there were ongoing updates to be performed by STV and AECOM which consisted as you mentioned update on pricing and building out of the internal website as you also mentioned and a tool for internal compliance. Could you flesh out the descriptions for these?

CHIEF OFFICER MAVANI: Sure. The technical consultants will be doing an annual update in the first quarter of each year, and then we'll be making that available publicly through this new portal that they're supporting us on. That will involve updating, bringing in the new market price data in particular

2.2

2.3

as well as reflecting what we touched upon earlier where capital work has been completed, reducing the need numbers associated with that. If a site has converted through PACT or through the Trust, reflecting that in what we put out publicly and other updates on an annual basis so that's one piece of work they're doing.

The second piece of work is the portal that we've been speaking about where not only have they helped us to build that out, they will be also ensuring that gets updated on an annual basis so as we update the information underlying, making sure that that flows through into the portal.

The third piece, I think rather than an internal compliance tool, they have developed an internal kind of capital planning tool that really leverages the PNA information along with other information that we have available from our operations colleagues to inform capital planning and prioritization. This is a standard kind of software offering that these firms have for owners to utilize which they've made available to us with our data and allows us to prioritize just given the scarcity of funding we have relative to our need, we typically do

useful for us.

2.2

2.3

2	very clearly prioritize compliance, safety and
3	security, and health issues, but if we either are
1	able to mobilize more funding or through some of
5	these other programs be more creative than that type
5	of sophisticated capital planning tool can be quite

CHAIRPERSON AVILES: Does that prioritization get put out publicly, those commitments of what the work plan is going to actually be within those fiscal years?

annual capital plan that we release, our Board approves and gets released publicly, lays out the investments in each property and each scope area that we're planning to do for the next five years.

CHAIRPERSON AVILES: But doesn't show like the actual investments, doesn't show like elevators in Red Hook?

CHIEF OFFICER MAVANI: It does. It shows the development, elevators, and the dollar amount that will go in each year.

CHAIRPERSON AVILES: Okay, great. In terms of the annual updates, will that include actual

2.2

2.3

inspections and will that only be of the portion that
was sampled or will that be development wide?

updates won't include any inspections to inform the PNA specifically, and I think that's consistent with the point of a PNA and this approach of having kind of magnitudinal capital investment perspective across the property. As I've highlighted earlier, we do do a range of other things internally to inspect, to identify any urgent needs, and then to allocate funding and address them and so where we do learn about major capital investment needs we will be trying to integrate that into these PNA updates, but, for the most part, there's no dedicated inspections for the PNA updates themselves.

I will highlight one other point as something we've started and addresses some of the comments that were made earlier by the resident panel. Something that we started this year in February, we now visit each property at least twice a year and we're targeting four times a year. We sit with the resident leader and with the property manager and their staff and we talk about what their priorities are in addition to giving them a

2.2

2.3

comprehensive update of all ongoing and planned capital projects at that site, and then we maintain a tracker that we can say at any given time this TA leader has said these are their top three priorities for investment in their site, and so we can bring that into our prioritization process and discussions more actively than we have been able to in the past because we weren't able to maintain that data in a systematic way, and so this is one of the major efforts we've made to ensure that we always have in mind what residents see as their major needs at the site that could require capital investment as opposed to smaller scaled repairs.

appreciate that work. I would beg to include maybe local elected officials in that and also understand that while TA presidents, bless their heart, are doing yeoman's effort, I'm not sure that information is actually getting out to residents in the way that would reflect a meaningful engagement and actually just say really our residents are behind this 100 percent. We have a lot of work to do in that area.

2.2

2.3

In terms of the annual, can you tell what the schedule is going to be in terms of the update to the pricing from STV and AECOM?

You with the specifics around that after the hearing. We have agreed that the updates would happen in the first quarter using kind of end-of-year pricing from the last year, but we haven't agreed or I'm not remembering if we have, a specific schedule of the work being released publicly each year, and so we can come back to you with that.

 $\label{eq:chairperson} \mbox{CHAIRPERSON AVILES: Got it. First quarter}$ on the calendar year or?

CHIEF OFFICER MAVANI: Yes, first quarter of the calendar year. Sorry.

CHAIRPERSON AVILES: No, that's quite all right. We see there are short-term needs again. We've discussed this. Over 36 billion in the next 12 months. Actually, we've talked about this. We'd like to see what the plan is and how projects will get prioritized.

CHIEF OFFICER MAVANI: I think this goes back to your earlier question if I remember around our capital strategy and our prioritization, and I

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

think obviously it's important to keep in mind that our capital resources represent maybe about 5 percent of that 20-year need and something like 8 to 10 percent of even that five-year critical need, and so we're always working very hard to understand given that limited resource space where that funding should really go. I mentioned a bit earlier that for the last few years, 90 percent of our capital plan, maybe a little bit more than that, is fully dedicated to meeting our HUD agreement commitments around boiler replacements, elevator replacements, lead abasement, and other specific areas, and so to some degree we really haven't had much flexibility to allocate our capital funding outside of those areas, but those are the critical areas that we feel need to be addressed to really meet safety, quality of life, health type of issues that residents face day to day, and obviously one of the other areas that we, it's not in the HUD agreement, that we have really prioritized is security. Again, so going forward, assuming that we're able to continue to receive capital investment funding in the order that we have over the last few years because of the HUD agreement, then we would have more space to then think about are there other

adopted budget?

asset classes of types that we realry heed to rocus
on in the properties though, as you saw in the PNA,
these areas like heating and elevators continue to be
areas that require a lot more funding to make our way
through the whole portfolio so I guess what I'm
saying in short is I think we always need to balance
between these strategic areas like heating,
elevators, and waste and other aspects, at the same
time respond to some of these more urgent resident
needs that are being flagged to us, and we're also at
the same time dealing with emergencies that happen at
our sites where we have to make capital investments.
Between that, we're typically able to very quickly
fully allocate all the funding we have unfortunately.
CHAIRPERSON AVILES: We noted that coming
out of the 2017 PNA there was 31 billion in critical
need so it's clear that since 2017 we knew this need
was not being met. How much has the Administration

CHIEF OFFICER MAVANI: The last adopted budget being the one that was just adopted recently in July?

contributed towards this short-term need at the last

2.2

CHIEF OFFICER MAVANI: There hasn't been a
new allocation of capital funding for us in that
budget though it's important to highlight that we're
continuing to work through the very sizeable
allocation that was made after the HUD agreement so
the City allocated over 3 billion dollars over 10
years, an initial 2.2 billion and an additional
billion to come in some of the outyears. We continue
to commit and expend that funding. Right now, our
current budget for the Fiscal Year is over a billion
dollars and so we plan to commit a good portion of
that and obviously we're expending funding that we've
committed in the past so the City has generously
provided these resources over the last few years, and
we continue to work through them for many of our
priority core programs.

CHAIRPERSON AVILES: I appreciate that very full response, and all I heard was the City hasn't committed new dollars at adopted despite knowing that there's more than 31 billion in new needs of 2017 although I will acknowledge that the City has been making effort and certainly much more generous than our state level investments have been but, given our current state of affairs and our 160-

2.2

2.3

billion-dollar City capital budget, there is no
excuse other than a clear decision to not fund NYCHA
properly.

I guess with that what is NYCHA's plan if the federal government shuts down next week given that we've heard about the diminishing returns and the state of reserves?

SENIOR VICE PRESIDENT HONAN: We've had conversations with HUD about a possible shutdown, and we've been assured that on the public housing side that we would continue to receive operating funds for October, November, and payments to landlords would be made on the Section 8 side for October. If we go through a longer shutdown than that, we'll have to reassess, but in the short-term we seem to be okay.

CHAIRPERSON AVILES: Just in case. In terms of how does partial funding of ERAP by the state impact the PNA considering the money came in after the survey period and does it have a positive impact on existing capital needs?

SENIOR VICE PRESIDENT HONAN: I can give you an update of where we are with ERAP and then maybe, Shaan, you can say how that can help on your side.

4

1

6

7

8

10

11 12

13

14

15

16 17

18

19

20

21

2.2

2.3

24

25

As you know, the state allocated about 165 million dollars. About 135 million of that was in ERAP funding. The other approximately 30 million was in additional funding for rent arrears. We've been having conversations with OTDA since the budget passed. A lot of mechanics to work through. They also had a leadership change, but I'm happy to report that we submitted 10,000 what we believe a confident first batch of necessary documents for tenants to start getting payment we believe that result in somewhere between 50 and 70 million dollars in payment for residents to see relief. Shaan, maybe you can talk about how the additional funding could help your...

CHIEF OFFICER MAVANI: Sure. Obviously, the ERAP funding which is very beneficial for us feeds into our operating budget by replacing or compensating for some of the rent arrears that we've built up over time. It doesn't make any direct contribution in our capital budget and it's not capital funding per se. However, by reducing some of the challenges we face and the shortfall we face on the operating budget, it does put less pressure on my area in terms of my ability to staff and manage projects effectively, and so I think that is always

2.2

2.3

helpful. It doesn't necessarily mean that we can

accelerate our work given that we continue to face an

arrears challenge.

CHAIRPERSON AVILES: Has the PNA factored in funding from federal and state sources that aim to achieve climate goals, for example, the 70 million aimed at the installation of heat pumps in public housing?

that we've already secured is not necessarily factored in the PNA 78 billion, but it is factored in what we presented in terms of how we plan to address the needs, and so something like the money around the heat pumps that you reference or others where we have committed funding from a source, we have included as addressing some portion of the need going forward. We have not prospectively made assumptions around securing additional funding even though we're extremely active as you heard earlier on putting in applications and trying to secure some of that funding.

CHAIRPERSON AVILES: We talked a lot about prioritization, and I heard you say critical like safety first which I agree, but can you flesh that

that we have?

2.2

2.3

out a little bit more for the record? What's the

criteria that you would use to determine what is

going to get prioritized with the capital resources

CHIEF OFFICER MAVANI: Maybe starting with safety and security, what is in that bucket beyond things like heating and life safety related to that or elevators or what we've talked about around hazardous materials, around lead-based paint abatement or mold or things like that...

CHAIRPERSON AVILES: That's like everything.

the other areas. Within safety and security, we're specifically targeting CCTV, layered access control, building entrance and exit security, fire safety systems around the buildings, and elements like that. We also would be looking at any kind of unsafe conditions that require capital investment so if we have significant deterioration of a roof beyond leaks, we know that that may lead to structural issues in the building. That would also be prioritized as part of our kind of safety and security bucket. We may also include other campus

those with the Council too.

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 CHAIRPERSON AVILES: Everything's online?
3 You just can't find. Thank you.

In terms of just taking a quick shift back to RAD-PACT, can you share what the rubric is for selecting developments for RAD and the Trust actually, what is the rubric that is being used to make those decisions?

CHIEF OFFICER MAVANI: Historically, before the introduction of the Trust legislation, we engage with residents at each site and tenant leadership, often demand-based where they've requested that engagement or otherwise, and have a lengthy engagement process, and this is our historic model that you've heard about in the past where we're engaging intensely at a site where there's interest in exploring RAD-PACT, doing education with residents around what that might mean for them and then moving into the RAD-PACT process, and that's how the bulk of the pipeline that either has converted already or is in kind of the public engagement and predevelopment phase today has been set and the process we've gone through. With the introduction of the Trust and ongoing conversations about PACT, we largely respond to resident demand so where resident leadership would

2.2

2.3

like to explore one or the other model or both

models, we obviously don't want to refuse, and we'll

try to be responsive to resident leadership as much

as we can and support whatever discussions and

support whatever discussions they'd like to have the

with the Board of Resident Community and with

stakeholders on those programs.

CHAIRPERSON AVILES: There is no rubric that is used prior to resident engagement and asking them if they're interested in either of these approaches?

VICE PRESIDENT CHARNEY: We look at the needs of the developments, but all of our developments are in need so looking back at the PACT program now, I think 2016 was Ocean Bay which was obviously impacted by Hurricane Sandy so that was in its own situation, and then there were developments that were kind of known as the unfundeds or had some different strategy than our traditional public housing and then there were our scattered sites which were traditionally hard to operate and manage so I think the site selection has evolved over time to the point where we are today which it is largely based on resident request. We're not at the point where we're

2.2

2.3

forcing PACT on anyone at this point if the resident
leadership isn't interested. We'll work with
developments that are because the need is so great at

5 all of our developments.

Suggesting that there's any forcing. I've heard different stories, and I think you mentioned that it has been evolving over time, but it's curious that NYCHA has all of the information of the status of the developments and their individual needs and is saying that it's largely just driven, that the approach is largely driven by resident engagement and then you ask residents and they actually don't know what these options are so there is definitely a disconnect in that approach.

SENIOR VICE PRESIDENT HONAN: 100 percent, it has evolved over time. I think there was a time when we looked at scattered sites, we were looking at smaller developments because they weren't managed or got the attention that they wanted, over time, that changed, and I think that is 100 percent correct. I don't think there is a development in the entire portfolio that cannot use a substantial amount of investment. Where I think we have changed our

approach is we are going to, at least as a starting
point, developments where there is an interest from
first the resident association and then we build our
way out so in the property that we are now conducting
an election in Nostrand Houses, and the rules around
voting state this, that the first place we have to go
before we even talk to anyone about a possible
election is to the resident association. We say we
think this would be a good site for an election. We
hear what they say. If the residents say we're not
interested, we're not going to do it. We can go on to
the next property where we have that interest, but in
the properties where we are having conversations, it
usually in places where the tenants have come forward
and said I'm interested in doing this. We're not
pushing. I invite any Member of the Council to please
out to Nostrand Houses, come to the meetings. We are
not pushing one idea over the other. The thing that
we're pushing is turnout. We're presenting all three
ideas in an even-handed way, and we're making contact
with residents either through meetings, phone calls,
door knocking, we're doing events, and we're
presenting All three ideas get equal time, and we're

converted though?

I have is the Chair has been asking so articulately,

but how does the, whatever Mr. Schwartz is doing with

his vast amount of money, and the PNA, in other

2.3

24

25

2.2

2.3

words, Mr. Schwartz is saying there's this and that,

he mostly focuses on, as I understand it, lead and

mold so how does what he says, and maybe this got

5 answered earlier, I apologize, I was doing a Zoom,

6 | into the PNA if at all?

CHIEF OFFICER MAVANI: A portion of the federal monitor's team is focused only on the capital side of NYCHA and works with us very intensively, week by week, month by month. I had a meeting...

COUNCIL MEMBER BREWER: More than you ever want, yes. I can say that; you can't. Go ahead.

CHIEF OFFICER MAVANI: Definitely. Their primary focus is on the specific HUD agreement commitments we have around delivery of specific assets. At the same time, they are broadly involved in our organizational enhancement initiatives and they input the things like this where they didn't have a formal role in overseeing the technical consultants who do the PNA but we discussed the PNA, we discussed capital prioritization, and they do have a role in looking at our work over the last two years of how we do this exercise and how it feeds into the way we utilize federal money moving forward, and so they're looking at both our effectiveness on the

1

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

specific projects in the HUD agreement and at the

3 same time they're providing us technical expertise,

4 sometimes reviewing work that's coming out and giving

us feedback on how to improve it or how to work with

the technical consultants. 6

> COUNCIL MEMBER BREWER: Okay. Sounds complicated, but it sounds like it's working I guess in terms of collaboration and coordination.

> CHIEF OFFICER MAVANI: I think that's right and I think that we're moving to a phase where the federal monitor team can increasingly support us through technical capacity. We've moved away maybe from a phase where we were just trying to figure out what challenges we have and how to move past them. For example, over the last three months, the capital part of the monitor team has helped us to develop a training program for our capital staff and rolled that out to upwards of 130 staff now, and so we are collaborating on efforts like that to increase our capability and capacity.

COUNCIL MEMBER BREWER: Congratulaions. On the PNA, say Wagner Houses, I'm making this up, needs a roof, Rangel needs elevators, etc. so you don't

24

2.2

2.3

2 have to do an entire development. You can do the 3 most, I guess prioritizing. Is that how it works?

right. The bulk of our capital portfolio today and going back many years is focused on that. We have a view on all those assets at Rangel or anywhere, but we may only be doing the roof or only doing the heating or only doing the elevators so when we think about prioritization, we're thinking about what is the next important asset to do at any given development just given the state of how it's operating, if there's any emergencies, etc., and so we don't only have to decide which heating system is more important than the other, we have to compare the heating to the roof to the elevator to the whatever to figure out where that priority is.

COUNCIL MEMBER BREWER: Okay. Even when you have the new federal money, it's the same process?

CHIEF OFFICER MAVANI: That's right. Well, any funding we get, that's the process we'd like to use. Now, a lot of the new funding opportunities that were mentioned today are tied to specific types of investments.

2.2

COUNCIL MEMBER BREWER: That's what I was wondering, so it could be tied to the roof or it could be tied to the heating system or something like that?

CHIEF OFFICER MAVANI: That's right. If, for example, some of the sustainability funding, it may be tied to energy efficiency around solar, but they're willing to pay for the roof as well so, for us, it would tick both of the boxes, but it's kind of earmarked in how we could utilize it.

COUNCIL MEMBER BREWER: All right. Thank you, Madam Chair.

CHAIRPERSON AVILES: Thank you, Council Member. I'd like to know, can you tell us about the implications of this fifth round of proposed cuts that the Mayor announced?

CHIEF OFFICER MAVANI: I think this is something that we're working through with the City and with OMB. We've just received the letter, and we'll be trying to understand how we can best achieve those savings. At this point, we don't see any direct impact on today's topic of our PNA and our capital work.

2 CHAIRPERSON AVILES: I supposed that will

1

3

7

8

20

21

2.2

2.3

24

25

change very soon. In terms of work that is currently

4 in the pipeline as it relates to the PNA, for

5 instance, if there were work in process at a

6 development, is that considered in the PNA?

CHIEF OFFICER MAVANI: The threshold we use is that the work has to be completed and the

9 asset delivered so once the work is completed then it

gets basically reduced from the need, and so this is

11 why those annual updates are critical because we have

12 so many projects completing each year, after they

13 complete, we can make sure we then reflect that in

14 the next year's view. Maybe to be specific, at the

15 | time of the inspections last year, if the work was in

16 progress but hadn't completed, the need would still

17 be represented in the 78 billion dollars, but, once

18 that actual work, whatever that is, completes then

19 we'll be reducing it.

CHAIRPERSON AVILES: Do you have a sense of how much of the work, let's say you expect to be completed within a year would fall of the books?

CHIEF OFFICER MAVANI: Yeah, I mentioned earlier that on our capital side we expend just a billion dollars a year, but that's across many

2.2

2.3

delivery.

- projects that could be completing or could be midway, right, so if we're expending some of that on a project that's still not completed, ongoing, so somewhere in that range of potentially something like 300 to 500 million dollars a year we're able to take off of the need through our capital projects
 - think with that, we would like to move to public testimony. Thank you for being here, responding to our questions. I look forward to receiving responses to some of the things were not able to discuss like a clear list of the projects that were completed, an understanding of how things are prioritized, the rubric that is being used for a selection of RAD-PACT and Trust beyond a TA president requested it. I think those would all be very helpful.

Yes, we'll turn it over to public testimony. Thank you again.

CHIEF OFFICER MAVANI: Thank you.

COMMITTEE COUNSEL: We'll now move on to public testimony.

For those wishing to testify in person, if you have not already done so, please see the

2.2

2.3

Sergeants.

Sergeant-at-Arms in the back of the room and fill out
a testimony slip. Even if you registered online,

please still fill out a testimony slip with the

For those who are on Zoom and wishing to testify, after the in-person testimony is completed, we will move on to virtual testimony. As we do that, those on Zoom will be called, and a prompt to unmute yourself will appear on your computer.

All those testifying either in person or virtually are encouraged to submit testimony at testimony@council.nyc.gov or via email at testimony@council.nyc.gov.

I will call up the first panel for public testimony. If you could come to the dais. Luz Chile, Crystal Glover, and Christina Chaise.

You may begin when ready.

CHRISTINA CHAISE: I think it's a little disrespectful that I stayed and waited to hear NYCHA and then they just leave when residents come talk. My name is Christina Chaise. I am Second Vice President of the Ravenswood Houses Resident Association and also an Advocacy Coordinator at TakeRoot Justice.

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

I actually did read the Physical Needs Assessment and, at least in my perspective, I think it's impossible to compare the 2023 Physical Needs Assessment to NYCHA's 2017 Physical Needs Assessment because of the inflation and construction costs or what they call the market-rate escalation which bloats the price tag of capital needs by 18.9 billion across the next five years and 27.8 billion across the next 20 years. Moreover, NYCHA's 2017 PNA entailed inspections of 10 to 15 percent of units at each and every development. At the time, that was 325 developments. Whereas, the 2023 PNA sampled 10 to 15 percent of units across only 30 developments out of 264 current and used a mathematical deterioration curve model to calculate the numbers for the rest of the developments. These numbers are incomparable, and we do not trust the validity of this assessment. Residents do not want pages of data modeling and statistical extrapolation methods. They want real and accurate data regarding their respective developments. That being said, we want an independent Physical Needs Assessment of each and every development, no matter the cost, in language that is accessible and without bias so we can make informed

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

decisions. Projections of capital needs for NYCHA's financialization projects, PACT and the Preservation Trust position this report to serve as an advocacy platform for privatization as a cost-reduction strategy. See pages 20 to 24. PNAs should only include the inspection procedures and costs for repair and rehabilitation. It's quite clear that NYCHA intends to utilize this PNA report to justify further privatization of public housing stock. As we saw in Chelsea-Elliott and Fulton Houses, the huge increase from 344,330,847 dollars in the 2017 PNA to 835,697,211, so more than double, in the 2023 PNA was used to justify the demolition of thousands of homes and was used as a reason to hand over public housing land to wealthy private financialized developers like Essence and Related who own multiple properties in the area. NYCHA's PNA holds more significance now more than ever before because it is one of several materials residents will receive if and when it comes time to vote on the future of their homes. According to the Preservation Trust voting procedures, this is one of the many materials that residents are supposed to receive to make these fully informed decisions.

However, these misleading numbers should not be used

2 for justifying privatization via Section 8 3 conversions as alluded to in the report but rather a 4 call for deep public investment at all levels of governance. Although residents need, want, and deserve comprehensive repairs, it should not be at 6 the cost of their Section 9 lease. Our homes are not 8 for sale to real estate developers. If we know we cannot depend on federal government to fund Section 9 public housing, we must call upon city and state 10 11 officials to support public housing and the families 12 that live within. We need our City Council to help 13 rehabilitate public housing units and ensure we keep 14 public housing public. We have more than enough 15 evidence to demonstrate why there's mistrust of NYCHA, decades of capital negligence, patterns of 16 17 little to no accountability, and a track record of 18 mismanagement and disregard. Because of this 19 legitimate mistrust, we cannot put our faith into 20 this Physical Needs Assessment. We are calling on the 21 state to commission an independent Physical Needs 2.2 Assessment of all NYCHA developments and the City 2.3 Council to ensure residents receive timely repairs without having to convert to Section 8. Lastly, this 24 is a call for Section 9 public housing to be fully 25

country. Thank you.

2.2

2.3

funded at all three levels of government as it is the
most secure avenue of housing stability for over
176,000 families that are most vulnerable in New York
City and hundreds of thousands more across the

CHAIRPERSON AVILES: Thank you so much,
Miss Chaise, and I agree with you which is why we try
to have the resident panel beforehand, but it is not
a full solution.

I need to run home, but I do also want to say with regard to engagement, a flier on a lobby door is not enough. I am not even disabled but, because I work at home, I don't even leave sometimes for a week so I do not get to see these papers, and I can't imagine people who are elderly or disabled who also stay home for long periods of time. If we can have NYCHA Rent knock on our door for late rent, they could slip a paper under our door to let us know what is happening when it comes to any construction procedures.

CHAIRPERSON AVILES: I agree with you 100 percent, and I will also say for the record, 100, the PNA is absolutely not an excuse for lack of repairs.

If there is a policy that NYCHA employees are saying

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

that the PNA is a reason why they can't fix a

mailbox, we have serious problems and we need

accountability around that, and it is certainly not a

5 reason to privatize NYCHA, 100 percent, so we are in

6 full agreement on the record.

CHRISTINA CHAISE: I do want to add I feel like that number is bloated now more than ever because many projects were paused. Even after COVID and everything went back to business, projects were still paused, and I'm curious if that's part of a larger plan of obsolescence to let the units deteriorate to then justify its conversion. I know people who have been waiting years for new cabinets. I just feel like there's no excuse. As Charles Barron said, we've seen the same ideology of public disinvestment and then privatization to make up for that, but it's literally a temporary fix that ends up in permanent displacement, and it's not going to work for us, and we say no, and that's why we want to ensure we have an independent Physical Needs Assessment as well as as much opportunities to inform residents so that they are fully informed of all their options. While NYCHA continues to call Section

2.2

2.3

9 the status quo and give the idea that there will be no changes, we don't accept that.

CHAIRPERSON AVILES: I would say that language is very biased when you say status quo and you live in an apartment that is falling apart and you have been denied or not received any adequate resources, of course, you're going to choose anything else. We need to interrogate our language for sure. Thank you.

CHRISTINA CHAISE: Thank you.

CHAIRPERSON AVILES: Miss Glover.

CRYSTAL GLOVER: Good afternoon, Chair
Avilés and your Colleagues. Before I read what I
wanted to read, I had asked you, I wrote it down on
paper, the actual thing I asked was about the ACOP,
that defines the policy guidelines NYCHA uses in
determining eligibility for Section 9 public housing
admissions and continued occupancy. I just happened
to hear about that, somebody sent me a email, that's
how I know about it, that was like two days ago. The
other thing I would like to say is as a former TA
president, I asked Brian Honan to stay around to hear
my testimony and, as you see, he's still here. Thank
you.

2.2

2.3

CHAIRPERSON AVILES: Miss Glover. Thank
you. I'm so sorry that I did not understand the
question. I wanted to be able to ask what you wanted
but apologies. I asked about CCOP instead of ACOP.

CRYSTAL GLOVER: You sure did.

CHAIRPERSON AVILES: My apologies.

CRYSTAL GLOVER: Thank you.

CHAIRPERSON AVILES: I will say the NYCHA team, while some of them leave, they have made it a point to stay. This is important that they hear directly from the residents and provide the courtesy that residents have offered by spending their time here so certainly we have to give credit where credit is due and I appreciate the NYCHA team staying around through this testimony.

CRYSTAL GLOVER: Thank you. Good morning,
Chair. My name is Crystal G. The only reason why I
don't want to say my full name is because I live in
Washington Houses. It's very dangerous over there.
Our TAs are now functioning with the politicians.
They have abandoned their job. They're not utilizing
their bylaws, and actually someone in the federal
monitor's office when they have those monthly federal
monitor meetings, she's not only a TA president but

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 | she's on CCOP, Tamika I think, no, it wasn't her, it

3 was someone from Resident Engagement/Civic something

4 but it used to be Resident Engagement, now it's

5 Resident Engagement/Civic Partnerships. In any event,

6 hopefully I'll be able to give my whole testimony

7 since there's really nobody else waiting to speak.

CHAIRPERSON AVILES: Miss Glover, we also have people online.

CRYSTAL GLOVER: Okay. Reparations simply means the payment of damages given satisfaction for a wrong or injury. The New York City Housing Authority owes its residents reparations, money, because of neglect. NYCHA stopped maintaining its properties for decades, causing them to deteriorate. For as long as I can remember, hard drugs were always sold on NYCHA property, but back then management kept the buildings and parks and grounds spotless. We didn't have washing machines in our apartments because Housing didn't allow it. We had laundry rooms and then came crack. Destroyed our laundry rooms, and NYCHA allowed it. They let it go on. Tenants didn't report their neighbors because they were afraid and wanted to live so they kept their mouths shut. This caused dysfunction, sickness, stress, death, and even

suicide. In 2018, it became illegal to smoke 2 cigarettes in the buildings. It's even on our lease 3 4 now. But NYCHA, you didn't create a way to enforce it. I was even on the panel because I was complaining about the smoke that I was smelling that was killing 6 7 me, and they asked me would you like to be on the 8 panel. I said absolutely, and I was one of the panel who got this thing going. Yes, tenants can call CCC and report their neighbors but smoke travels. We 10 11 can't always tell where the smoke is coming from. You 12 allow us a voice by giving us tenant associations, 13 resident councils, whatever they call it these days. 14 TAs are independent and democratic, which lets NYCHA 15 off the hook because if tenants don't like the way 16 their boards are working, they can vote them out. 17 Most residents don't get involved because they don't 18 understand the value of a RA. They don't understand 19 the value of a RA. They don't understand that tenant 20 associations are the conduit between management and tenant. That's a lot of power so all these excuses 21 2.2 about I tried to call this one and did this, I was TA 2.3 president before, and I know you can get things done when you're a resident council. Okay, so they are 24 scared. Nor do the Authority mingle with the 25

residents. The Authority doesn't mingle with the
residents. Okay, everything is well we told CCOP,
that's the Central Council of, District Council of
Presidents, and we told the tenant associations and
we met with them and this, that, and the third. Okay,
it doesn't get to the residents, and, unfortunately,
a lot of the resident associations, they haven't been
educated. There's no training. Back in 2011 when I
was TA president, you had organizations like Share
For Life. They were consultants, and they sat with
us. There was so much information given to me at the
time I got in, I thank you Jesus. Okay, you go for
the tenant leaders
CHAIRPERSON AVILES: Miss Glover.
CRYSTAL GLOVER: I'm sorry. I only got
half a page.
CHAIRPERSON AVILES: That's okay. I want
to be equitable for all the folks that are waiting
online so if you could
CRYSTAL GLOVER: Wrap up?
CHAIRPERSON AVILES: Conclude?

CRYSTAL GLOVER: Okay, thank you, sister.

CHAIRPERSON AVILES: Thank you.

24

23

2	CRYSTAL GLOVER: You go through the tenant
3	leaders, but some of them don't keep their tenants
4	informed. I was told by a federal monitor member that
5	95 percent of the TAs and RAs are not operating
6	within their bylaws. 95 percent. That excludes the 5
7	percent that are doing their jobs so don't get it
8	twisted. To all the tenant leaders that fought
9	(INAUDIBLE) got sick and died, this one's for you.
10	We, me, a resident of NYCHA, I want my reparations.
11	You claim you need billions of dollars. Three years
12	ago, it was 35 billion; now, it's 78 billion. You
13	claim you need billions of dollars to piece our
14	buildings back together. Well, you are the reason
15	they were destroyed. You will say the tenants, oh,
16	they're a bunch of slobs. No, some are slobs, but
17	most of them are good, decent, wholesome people. I'll
18	stop here. I want my reparations. I will never
19	forgive NYCHA. I am tired. You abandoned me like a
20	mother or a father abandons their baby. Shame on you.
21	Thank you, Madam Chair, for letting me finish. I
22	could say a whole lot more, but I'll stop there.
2.3	CHAIRPERSON AVILES: Thank you. Miss

Glover. You can also submit testimony for the record.

2.2

2.3

2 COMMITTEE COUNSEL: We'll bring up the
3 next in-person panel. Again, if there are folks here
4 who would like to testify and they have not filled
5 out a testimony slip, please see the Sergeants in the
6 back of the room.

Sean Campion, Daniella May, and Jonathan Rinaldi.

You may begin.

SEAN CAMPION: Thank you. My name is Sean Campion. Thank you for the opportunity to testify.

I'm Director of Housing and Economic Development

Studies at the Citizens Budget Commission. I

submitted our full testimony. It's been a long day.

I'll just give you some highlights.

NYCHA's PNA provides the opportunity to identify what's happened to NYCHA's housing stock over the last five years and help plan for its future. To start with sort of the good news, since 2017, NYCHA has addressed 10 billion of its capital needs, and that's up from less than 2 billion over the 2012 to 2016 period, and most of that increase came as a result of the PACT program. Over 30,000 residents now enjoy or will enjoy renovated units and improved quality of life thanks to the PACT program.

Despite that investment, as we heard today as Council
Member Restler pointed out, capital needs have
doubled for the 161,000 units that are still in
NYCHA's Section 9 program with five-year needs
reaching over 370,000 dollars per unit, and that
inflation is due to both high inflation and the fact
that, highlighting the 2017 PNA underestimated both
the scale and the scope of the work that was actually
needed to bring these units back to good repair. The
result is that the number of units near replacement
cost (INAUDIBLE) the cost to repair them being more
than the cost to build new has increased faster than
when we first forecasted this back in 2018. About a
third of NYCHA units are now at or near replacement
cost, a six-fold increase from 2017, and 57 percent
are getting close or might reach that point soon,
which really underscores the sense of urgency of
action needed to address this problem. To address the
fact that NYCHA residents now live with the worst
physical conditions of any resident in New York City.
So what's next? To address this immense

capital need, NYCHA needs both funding and the

flexibility to execute. The current plan, including

both PACT and the Trust, as we heard today meets

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

about half of the need, but, without accounting for the fact that everything now is more expensive. Borrowing costs are up 50 percent, construction costs increased 20 to 30 percent, and (INAUDIBLE) fund all these PACT projects now cover a smaller share of the renovation costs than they did in the past, and, recognizing this, the City has started to put more capital money into the PACT program as well, and this really raises two big questions which I'll get quickly. First, connect to ensure the process as fast as possible. The longer you wait to do repairs, the more expensive they'll be and the more there's a chance that unexpected developments derail your plans like happened with inflation over the last period. Right now, we're trying to balance engagement and expediency, but process itself can become a risk to feasibility if delays increase cost, and the state and the city should work to streamline the renovation process as much as possible and not introduce additional steps that could delay progress and investment.

The second piece, which I'll end on, is whether NYCHA can raise enough capital to execute its plans. PACT and Trust project are going to need

COMMITTEE COUNSEL: We can.

DANA ELDEN: You can hear me?

2.3

2.2

2.3

2 COMMITTEE COUNSEL: We can hear you, Miss 3 Elden.

DANA ELDEN: Okay, thank you. Good afternoon, everyone. My name is Dana Elden, and I'm the President of St Mary's Park House Resident Council. I'm also the President of our Resident Council 501(c)(3), which we started processing earlier this year in the hopes that we can assist in a lot of things...

CHAIRPERSON AVILES: Miss Elden, I'm sorry to interrupt. This is Council Member Avilés. Could you speak up just a little bit?

DANA ELDEN: Okay, I'm sorry. There's a lot of background noise here so I apologize.

It is no secret as you heard (INAUDIBLE)

Section 9 is in dire need of funding to be used to ready apartments for occupancy but also for repairs that are needed citywide. My apologies as I'm currently hosting a grocery bag distribution as well as homebound deliveries for residents in St. Mary's of cooked meals. I'm busy so I'll make this quick. It is my concern that funding has not been provided to cover the scope of those needs of Section 9 developments but also the Needs Assessment process

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

and the participation in obtaining these figures are questionable. There is a concern that I have regarding the use of contractors and their performances. Not only am I awaiting the replacement of our roofs here in St. Mary's which were completed in 1959, but there are questions that I have after meeting with (INAUDIBLE) as to the air quality of the top floor apartments in which the windows will be sealed as well as having the air vents shut down. I would say that the estimate of the cost of the job of replacing the roofs has been discussed. However, with the apartments being sealed, will each apartment be given an air filter for their apartments? I can say that I believe because of this push to privatization of many developments, the Needs Assessment...

SERGEANT-AT-ARMS: Time expired.

CHAIRPERSON AVILES: Yes.

DANA ELDEN: In fact, it (INAUDIBLE) How does this figure almost double, and where does the PNA come in for the thousands of apartments that need work done that they could be rented again. St. Mary's had six vacancies two years ago and now has 73

2 vacancies, both Section 8 and Section 9 apartments. 3 We are currently waiting again for our roofs, which 4 are 40 years old, to be replaced as well as the need for a handicap ramp to the one building that is not accessible. Didn't Assemblywoman Vanessa Gibson award 6 7 us 300,000 dollars for the construction of the ramp? 8 Until the roofs are replaced, no construction can begin towards the ramp, and, until the roof's replaced, we will continue to have scaffolding that 10 11 stretches 100 feet around each building. The 12 scaffolding complicates the property views and accessibility for resident maintenance, staff 13 14 operations, and (INAUDIBLE) deliveries, etc. Also, we 15 need to replace the 40-year-old camera system as well. Recently, we had four shootings on our 16 17 property. My residents are consumed with fear and 18 apprehension of navigating the scaffolding and, with 19 one-third of my residents being seniors, it has been 20 very daunting to say the least for me to assure them 21 that this process will take place soon. The roofs 2.2 will be replaced along with (INAUDIBLE) replacement 2.3 done, thereby opening up the property again. Once this is done, the work on the accessible ramp can 24 25 begin, and regard to Fulton and Chelsea-Elliott

22

23

24

25

2	Houses, I personally have a concern regarding the						
3	voting process of both. I've spoken to the president:						
4	of both tenant associations as well as residents who						
5	tell different stories, if not versions, as to how						
6	they are now in the process of demolition. I pray						
7	that this Council will continue to hold NYCHA						
8	accountable. In closing, as a disabled senior, the						
9	work that we presidents put in to see that our						
10	developments are taken care of is staggering. The						
11	need for clarity and transparency regarding the PNA						
12	as well as the need for funding for Section 9 is						
13	paramount for survival of the public housing. Thank						
14	you for this opportunity to speak before the Council						
15	on behalf of the residents of St. Mary's Park Houses						
16	Thank you for your time, and I yield the floor.						
17	CHAIRPERSON AVILES: Thank you so much,						
18	Miss Elden.						
19	COMMITTEE COUNSEL: The next person to						
20	testify, Danette Chavis.						

DANETTE CHAVIS: Okay. Thank you for being here. I'll try to be brief. There's a lot going on between the privatization of NYCHA and what's going

COMMITTEE COUNSEL: We can.

DANETTE CHAVIS: Hi. Can you hear me?

on with the resident association boards, and I truly 2 3 wish they would be meeting specifically to deal with 4 these boards, the information or lack of information 5 and training that's being given to help them effectively represent the members. As far as the 78-6 7 billion-dollar assessment that NYCHA has come up, I 8 question those claims for the simple fact that we all know rehabilitation of NYCHA is needed and the lack of funding is the cause for the intent of going 10 11 towards privatization. The inability to obtain the 12 funding needed and also the failure to apply money 13 that is given for specific areas within these 14 developments. The 78 billion dollars, although 15 outlandish, actually works in favor of NYCHA because 16 it's an amount that is unable to be obtained that 17 neither the city or the state or the government is 18 going to supply so it basically guarantees that there 19 will be the privatization of NYCHA. No entity, 20 whether public or private, should be able to drum up 21 the cost by which they themselves shall benefit. I 2.2 believe a private entity needs to be brought in to 2.3 give a true accounting of the assessments and needs of NYCHA. I also believe that NYCHA should be more 24 serious in its dealings with its resident 25

really love for us to get an independent investigator

for the accusations of our buildings being

deteriorated. If this plan goes through, what

2.3

24

2

3

4

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

quarantee do we have that we will come back to this Section 8 application because every Section 8 has their guidelines with the income so I really don't trust NYCHA and their PNA, and I don't trust the elected TA president in our development and they're trying to silence us so we could sure use some help over here so residents can speak and not be fear of the harassment we go through for speaking up of how we feel, and I think that vote or survey, whatever they did, I didn't vote because it just doesn't make sense what the vote is. I do have a copy of that. If anybody needs a copy of that vote so you can see the survey, it's very confusing and misleading, and this says nothing about demolition in that survey. It says construction. Construction and demolition are two different words. Construction is just constructing a building, forcing it, making it better, but demolition is tearing down these developments, and these developments are not (INAUDIBLE) I've been here 21 years, and I love my home, and I would love to keep it public housing (INAUDIBLE) we're very limited to homes, and we all have families, and this includes my neighbors, Chelsea-Elliott. Thank you for the hearing.

2	CHAIRPERSON	AVILES:	Thank	you,	Miss	Lara.

COMMITTEE COUNSEL: The next person would be Ramona Ferreyra.

RAMONA FERREYRA: Hi, everyone.

CHAIRPERSON AVILES: Hi, Ramona. Thank

you.

2.2

2.3

RAMONA FERREYRA: (INAUDIBLE) I had to start eating lunch because I couldn't wait anymore so kudos to you guys for going on so long.

I wanted to say my name is Guatu Ke Ini Inaru, and my colonial name is Ramona Ferreyra. I submit the following testimony on behalf of Save Section 9, a national coalition dedicated to rehabilitating and expanding public housing.

First, I want to thank the Council for bringing us together to discuss the Physical Needs Assessment. Those of us that live in NYCHA are regularly disappointed by the city, the state, and the federal government, but, as we continue to expand the Save Section 9 coalition, it has become apparent to us that we haven't lost everything because, unlike our neighbors in many southern states, we still have our voices, at least in these hearings. Save Section 9 has had one ally that's been examining the Physical

Needs Assessment really deeply, and we've made it a
point to ensure that all of our members understand
what it is and its implications. This is a really
difficult undertaking for us, and it's something
really should fall on NYCHA to prepare materials for
each development so that every tenant understands
what the Physical Needs Assessment says and what it's
hinting at. We know that NYCHA has been inflating its
Physical Needs Assessment numbers, like many people
mentioned earlier today, and they're doing so because
they truly want to push us to believe that the only
option is privatization, and I think that's something
that they do really well in the press and as they
lobby elected officials pushing RAD, PACT, and the
Trust. We know right now that the developers involved
in the Fulton Elliott-Chelsea Houses have actually
been visiting Council Members to make their argument,
but, as you heard today from tenants in that area,
the needs for their homes are not something that
justify demolition and they love their community and
don't want to have to go through project-based
Section 8 recertification process, which, as Diana
Avala mentioned earlier, might lead to them not

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

2.2

2.3

24

25

2 returning. We simply can't afford to do that to this
3 working-class community.

I really want to highlight that while the 79 billion is truly overwhelming and I know that ongoing conversations are going to help us get to what the real number is, it seems that only 40something really reflect the needs that Section 9 itself has once we eliminate the funding that's going to be used for the RAD, PACT, and Trust, but whatever that public housing number is and whatever that cost is when this PNA is finally fully examined, we're worth it, right. Public housing is worth it. It's worth every penny, and NYCHA is the only housing provider that is truly affordable, mixed income ranging from incomes of 12,000 dollars a year to six figures, and it's odd to us that as the Mayor explores changing zoning laws to create housing that will serve all New Yorkers recently arrived and those that have been here for generations, he describes things that sound like public housing, but he refuses to name it so. We must name it and we must ensure that any new housing being created in New York City will be public housing under Section 9, but, because of NYCHA's crooked ways and the fact that we've lost

2.2

2.3

any sort of trust in them, it's important that we really start looking at creating a new public housing authority.

Finally, I want to note regarding the

Inflation Reduction Act, we in our lobbying at the

Congressional level have been talking to our

Congressional delegation for New York, and there is

money that's already been earmarked for NYCHA. The

City Council, our Congressional delegation, and

anyone that cares about public housing really needs

to ensure that that money coming in goes not to the

Trust, not to RAD, and not to PACT, but that it goes

to the Section 9 portfolio. NYCHA has been telling us

now for years that the private market can fix it all,

right, it's going to be this magic bullet that

changes our realities, and I think that it's time

that we give them an opportunity to really prove

their theory.

CHAIRPERSON AVILES: Thank you so much,
Ramona. I can't agree with you more. Public housing
is absolutely worth it, 100 percent. Thank you.

With that, I want to thank everyone for being here today to discuss this enormous rise in estimated capital needs for our housing authority.

2 While there are undeniably systemic issues that 3 paralyze the Authority's ability to provide dignified 4 housing to all of our public housing residents, I can't help but to feel after today's hearing that 5 this Administration and NYCHA has resigned itself 6 7 that Section 9 is simply a thing of the past. Between 8 the RAD program, ever-shifting rule changes most recently with how rents are calculated, proposed demolitions, and now Public Trust program, it is no 10 11 surprise that the people of NYCHA believe that this 12 PNA may be employed simply to illustrate an 13 insurmountable need. It follows that if the systemic underfunding of public housing is again and again 14 15 portrayed to us as simply too big to grapple with 16 then it becomes easier to make the argument that we 17 need to offload this precious housing stock as soon 18 as possible, but this is a matter of perception. If 19 we reframe our thinking, if we instead acknowledge 20 that public housing stock is actually one of the 21 City's greatest assets, especially during this 2.2 unprecedented housing crisis, then what was once a 2.3 burden becomes an opportunity and, in the words of Miss Ramona Ferreyra, public housing is absolutely 24 25 worth it, and we want our federal, state, and city

COMMITTEE ON PUBLIC HOUSING government to ensure that it remains a reality and that it is dignified as it should and has always meant to be. Thank you again for having this discussion with us today. With that, we conclude our hearing. [GAVEL]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 4, 2023