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COMMITTEE ON HEALTH JOINTLY WITH THE  
COMMITTEE ON MENTAL HEALTH,  
DISABILITIES AND ADDICTION

CITY COUNCIL  
CITY OF NEW YORK

----- X

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HEALTH JOINTLY  
WITH THE COMMITTEE ON MENTAL  
HEALTH, DISABILITIES  
AND ADDICTION

----- X

March 21, 2023  
Start: 10:10 a.m.  
Recess: 5:11 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: Lynn C. Schulman,  
Chairperson for the Committee on  
Health

Linda Lee,  
Chairperson for the Committee on  
Mental Health, Disabilities and  
Addiction Committee

COUNCIL MEMBERS:

- Joann Ariola
- Charles Barron
- Oswald Feliz
- Crystal Hudson
- Julie Menin
- Mercedes Narcisse
- Marjorie Velázquez
- Kalman Yeger
- Gale A. Brewer
- Shaun Abreu
- Diana Ayala

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DISABILITIES AND ADDICTION

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COUNCIL MEMBERS: (CONTINUED)

Nantasha Williams  
Erik Bottcher  
Tiffany Cabàn  
Darlene Mealy

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3

A P P E A R A N C E S

1  
2  
3  
4 Dr. Ashwin Vasani  
5 Commissioner of the New York City Department of  
6 Health and Mental Hygiene

7 Wei Xia  
8 Acting Chief Financial Officer of the New York  
9 City Department of Health and Mental Hygiene

10 Jamie Neckles  
11 Chief Program Officer, Bureau of Mental  
12 Health, New York City Department of Mental Health  
13 and Hygiene

14 Corinne Schiff  
15 Deputy Commissioner for the Division of  
16 Environmental Health at the Department of Health  
17 and Mental Hygiene

18 Dr. Jason Graham  
19 Chief Medical Examiner for New York City

20 Robert Van Pelt  
21 Deputy Chief of Staff

22 Mirtha Sabio  
23 General Counsel

24 C. Virginia Fields  
25 Working as community cofacilitators with DOHMH to  
produce the city's first diabetes reduction plan

Karina Adler  
New York Lawyers for the Public Interest

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A P P E A R A N C E S (CONTINUED)

Marinda Van Dalen  
Attorney with New York Lawyers for the Public  
Interest

Maria Almonte-Weston  
Center for Justice Innovation

Rabbi William Plevan  
Testifying on behalf of Tirdof

Nadia Chait  
Senior Director of Policy & Advocacy at CASES

Evelyn Graham-NYAASSI  
Correct Crisis Intervention Today, CCIT

Cara Berkowitz  
Acting Director of The Policy Center for a merged  
Coalition for Behavioral Health and the New York  
Association of Alcoholism and Substance Abuse  
Providers

Marcos Stafne  
Gallop NYC

Donald Nesbit  
Executive Vice President for Local 372

Scott Daly  
Senior Director of the Community Tennis programs  
for the New York Junior Tennis and Learning

Jody Rudin  
CEO of the Institute for Community Living, ICL

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A P P E A R A N C E S (CONTINUED)

Fiodna O'Grady  
Samaritans of New York Suicide Prevention Center

Anna Krill  
Founder and President of Astoria Queens Sharing  
and Caring

Rosa Sarmiento  
Astoria Queens Sharing and Caring

Sandra Marin  
Diabetic Management Peer educator in the  
community

Mary Brown  
Educator with Health People

Chris Norwood  
Executive Director of Health People

Elton Santana  
Diabetes Self-Management Educator at Health  
People

Jordan Rosenthal  
Advocacy Coordinator at Community Access

Arvind Sooknanan  
Fountain House in Hell's Kitchen

Kimberly Blair  
NAMI-NYC

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A P P E A R A N C E S (CONTINUED)

1  
2  
3 Jack Latorre  
4 Retired NYPD Lieutenant

5 Matthew Thompson  
6 Senior Policy Associate for the Legal Action  
7 Center

8 Sharlee Banatte

9 Alice Bufkin  
10 Associate Executive Director of Policy for Child  
11 and Adolescent Health at Citizens Committee for  
12 Children

13 Mariam Mohammed Miller  
14 Director of Government Relations at Planned  
15 Parenthood of Greater New York

16 Jason Cianciotto  
17 V.P. of Communications & Policy at GMHC

18 Joshua Belsky  
19 Senior Vice President of Behavioral Health and  
20 Wellness

21 Eva Chan  
22 Greater Harlem Coalition

23 Joelle Ballam-Schwan  
24 Supportive Housing Network of New York

25 Jeannine Mendez  
Director of Development Public and Government  
Relations for Astor Services

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A P P E A R A N C E S (CONTINUED)

Ravi Reddi

Associate Director of Advocacy and Policy at the  
Asian American Federation

Sushmita Diwali

Senior Manager of hub services of South Asian  
Council for Social Services, SACSS

Jane Jang

Grants and Advocacy Coordinator from the Korean  
Community Services of Metropolitan New York

Amy Lin

Health Partnerships Policy Coordinator at CACF

Jimmy Meagher

Policy Director at Safe Horizon

Judy Eisman

Board of Directors of a federally qualified  
health center

Zachary Katz Nelson

Executive Director of the Lippman Commission

Luis Bolanos Ordonez

Civil Rights Union Organizer with Vocal New York

Toni Smith

New York State Director for the Drug Policy  
Alliance

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A P P E A R A N C E S (CONTINUED)

Danny Pru

Kelly Young

Civil Rights Campaign Coordinator at Vocal New  
York

Harold Banks

Member of Vocal New York

Sue Ellen Dodell

Attorney

Sharon McLennan Weir

Executive Director for the Center for  
Independence of the Disabled New York City

Louis Abreu

Director of Substance Use Treatment Services of  
Project Renewal

Jeanine Kelly

Robin Canarido

Retired New York City Police Officer

Jennifer Parish

Director of Criminal Justice Advocacy at the  
Urban Justice Center Mental Health Project

Maria Reinoso

Senior Health Advocate at Make the Road New York

Sage Schaftel

Early Care and Education Consortium



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A P P E A R A N C E S (CONTINUED)

Melissa Fegara

member of Freedom Agenda and the Treatment at  
Jail Coalition

Daniel Evans

Member of Freedom Agenda

Victor Herrera

Leader and Member with Freedom Agenda and the  
Treatment Not Jail Coalition

Tanisha Grant

Executive Director of Parent Support and Parents  
New York

Justin Chen

Charles B Wang Community Health Center

Tamika Map

State Community woman for the 68<sup>th</sup> District

Juan Penzone

Director of Government Relations to the Community  
Services Society

Brian Moriarty

Assistant Vice President of Behavioral Health &  
Specialized Housing at Volunteers of America-  
Greater New York

Schully Pasel

Tirdof, New York Jewish Clergy for Justice

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A P P E A R A N C E S (CONTINUED)

Daniel Lam

New York Edge on behalf of my CEO Rachel Gasdick

Sarita Daftary

Co-Director of Freedom Agenda

Barbara DiGangi

Director of Community Wellness Initiatives at  
University Settlement

Emily Melnick

CSH

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1  
2 SERGEANT AT ARMS: Check one, two. Check one,  
3 two. This is a prerecorded sound test for the  
4 Committee on Health joint with the Committee on  
5 Mental Health, Disabilities and Addictions. Today's  
6 date is March 21, 2023. It's being recorded by  
7 Michael Leonardo in the City Council Chambers.

8 SERGEANT AT ARMS: At this time, can the host  
9 please start the webinar?

10 Good morning and welcome to the New York City  
11 Council Hearing of the Committee on Health, jointly  
12 with Mental Health, Disabilities and Addiction. At  
13 this time, if you wish to testify, please go up to  
14 the Sergeants desk to fill out a testimony slip.

15 Written testimony can be emailed to

16 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). Again, that is

17 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). Thank you for your

18 cooperation. Chair, we are ready to begin.

19 CHAIRPERSON SCHULMAN: Good morning. I am  
20 Council Member Lynn Schulman, Chair of the New York  
21 City Council's Committee on Health. At today's  
22 hearing, we will be reviewing the New York City  
23 Department of Health and Mental Hygiene's \$1.9  
24 billion Fiscal 2024 Operating Budget. Including the  
25 \$1 billion that has been allocated for public health.

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1 I would like to thank members of the Administration  
2 for joining us today. In particular, Commissioner  
3 Ashwin Vasan for joining us today, as well as the  
4 dedicated advocates and stakeholders planning on  
5 testifying. A lot of whom rely on this critical  
6 funding to keep their doors open. I just want to go  
7 off my remarks for a second and say that the  
8 Commissioner of the Department of Health and Mental  
9 Hygiene has been an amazing partner and collaborator  
10 with the City Council and we appreciate him and his  
11 efforts and the efforts of his staff.  
12

13 I also want to thank my fellow Council Member for  
14 joining us Chair Lee at the Mental Health,  
15 Disabilities and Addiction Committee, as well as  
16 Council Member Julie Menin and who brought her  
17 daughter Maddie here today. Welcome Maddie.

18 This past year, our city has faced and in some  
19 cases continues to face numerous health crisis, such  
20 as the continued presence of COVID-19, the emergence  
21 of Mpox, the rise in Type II diabetes cases, the  
22 attack on reproductive rights, including the  
23 escalating maternal health crisis for Black and Brown  
24 New Yorkers, concerns with hospital capacity and the  
25 healthcare workforce shortage. The circulation of

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1 both the flu and RSV coupled with the shortage of  
2 children's medication, as well as numerous animal  
3 welfare concerns to name a few.  
4

5       Moving forward, we must continue to focus on  
6 these health issues as well as health disparities  
7 that impact New Yorkers, especially those who are  
8 most vulnerable. In the coming Fiscal Year, we must  
9 prioritize access to quality preventive and primarily  
10 healthcare for all New York City communities. The  
11 health budget serves all New Yorkers. It is vitally  
12 important that we invest in programs and services  
13 that are accessible to everyone and provide high  
14 quality care throughout the five boroughs. Despite  
15 the fact that the city's health budget has bene  
16 shrinking significantly since Fiscal Year 2022, DOHMH  
17 must be fully resourced in staff to quickly and  
18 comprehensively respond to the many health issues our  
19 city continues to face and the agency must be readily  
20 equipped to anticipate any public health crisis that  
21 may occur in the future.

22       For one, we must ensure that we invest in our  
23 communities in a culturally competent community-based  
24 providers and care in order to meet people where they  
25 are and communicate in the languages they speak.

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1 Community Based organizations provide critical  
2 healthcare services and disease prevention to our  
3 communities but many have faced significant  
4 challenges because of New York States Article 6  
5 General Public Healthworks reimbursement rate, which  
6 in 2019 was reduced from 36 percent to 20 percent and  
7 I want to let folks know that that means \$90 million  
8 that's not coming to New York City right now.

9  
10 Notably, we must also continue investing in  
11 educating and empowering community health workers  
12 across the city. The importance of these community  
13 health workers came to light during the height of the  
14 COVID-19 pandemic and moving forward we should  
15 continue to value their critical work in underserved  
16 communities.

17 In addition to the Department of Health and  
18 Mental Hygiene, we will also hear from the Office of  
19 the Chief Medical Examiner to discuss among other  
20 topics funding for programs such as the offices DNA  
21 Gun Crimes Unit as well as the medical examiner  
22 shortage that's happening in New York City and  
23 nationwide.

24 In closing, I will reiterate once again that  
25 healthcare is a human right and this budget hearing

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1 is a vital step to ensuring that everyone in New York  
2 City can access quality care, especially in light of  
3 the shrinking fiscal year budget for city health  
4 agencies. I want to thank the administration and the  
5 advocates and stakeholders who are here today to  
6 testify. I also want to thank member of the Finance  
7 team Crilhien Francisco and Danielle Glants and our  
8 Committee Staff Senior Counsel Christopher Pepe,  
9 Legislative Council Sara Sucher, Policy analyst  
10 Mahnoor Butt for their work on this hearing. I also  
11 want to thank my Chief of Staff Jonathan Boucher and  
12 my Legislative Director Kevin McAleer. I will now  
13 turn this over to Chair Lee for her opening remarks.

14  
15 CHAIRPERSON LEE: Thank you. Good morning. I'm  
16 Council Member Linda Lee, Chair of the New York City  
17 Council's Committee on Mental Health, Disabilities  
18 and Addiction. And at today's hearing we will be  
19 reviewing the New York City Department of Health and  
20 Mental Hygiene's \$1.9 billion Fiscal 2024 operating  
21 budget including the \$717 million allocated for  
22 mental health and addition programs, as well as  
23 funding for the city's disability support services.

24 I'd like to thank members of the Administration  
25 for joining us today. Thank you so much

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1 Commissioner. As well as the advocates and  
2 interested stakeholders who will be testifying on  
3 behalf of their organizations.  
4

5 We've also been joined by Council Member Gale  
6 Brewer as well as Council Member Shaun Abreu, so  
7 thank you so much for joining. First and foremost, I  
8 would like thank our city's social workers and mental  
9 health professionals for all the hard work that they  
10 do. These New Yorkers have worked tirelessly to  
11 provide mental health aid to our communities before  
12 and during the COVID-19 pandemic. And now we need  
13 them more than ever and of course, I'm bias because  
14 I'm a social worker as well.

15 Providing mental health supports and services is  
16 an incredibly taxing job both physically and  
17 emotionally and many providers have had to make the  
18 difficult decision to lead the field or transfer to  
19 the private sector to make a livable wage. The  
20 question is what can the city do to address this  
21 workforce shortage and what investments should be  
22 made to ensure that culturally competent and  
23 linguistically appropriate mental health services and  
24 supports are provided by all five boroughs.  
25



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1 We must also focus on funding the appropriate  
2 community-based responses to New Yorkers experiencing  
3 a mental health crisis or serious mental illness.  
4 Pathways to doing so include building on clinical  
5 intervention models that minimize law enforcement  
6 involvement, investing in the creation of more  
7 community centers for New Yorkers with SMI, expanding  
8 locations of crisis respite centers throughout the  
9 five boroughs and ensuring that city agencies are  
10 providing timely and publicly available information  
11 on where New Yorkers can access free or low-cost  
12 mental health supports and services.  
13

14 Another focus should be investing; I say that  
15 word a lot today, investing in services and programs  
16 that support some of our most vulnerable New Yorkers,  
17 such as those suffering from substance abuse and  
18 addiction in light of the nationwide opioid crisis.  
19 Overdose deaths have increased in recent years from  
20 about 2,100 deaths in the city in Fiscal Year 2021 to  
21 2,700 deaths in Fiscal Year 2022.

22 As part of the States Opioid Settlement Fund, New  
23 York City was given \$15.4 million, but at this time,  
24 it is unclear where those funds are going and to  
25 whom.

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1  
2 Lastly, I must mention the importance of  
3 adequately funding the city's disability programs and  
4 services including the Mayor's Office of People with  
5 Disabilities and the offices dedicated staff. And we  
6 love Commissioner Curry and all the work she's been  
7 doing. It is one of the lowest funded agencies. It  
8 has a budget of \$849,345 and in the Mayor's Prelim  
9 Budget for FY24 I think MOPWD has been allocated  
10 \$849,346, an increase of one dollar since last year.  
11 And we're talking about approximately one million  
12 people in this city with disabilities.

13 Funding must also be prioritized to the  
14 community-based organizations that do the bulk of the  
15 work and ensuring that the disability community in  
16 New York City has equitable access and can  
17 effectively participate in city life. The city has a  
18 long way to go but I'm hoping that investments in  
19 disability related programs and services will be seen  
20 through the coming fiscal year.

21 I want to thank the Administration and the  
22 advocates and stakeholders who are here today and I  
23 also want to thank of course our members of the  
24 Council's Finance team Crilhien Francisco and  
25 Danielle Glants and Committee Staff Legislative

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1 Council Sara Sucher, who is sitting to my left and  
2 Senior Legislative Policy Analyst Cristy Dwyer who is  
3 over there and uhm, as well as my own team. I will  
4 now turn it over to our Committee Counsel to review  
5 procedural matters and administer the oath.  
6

7 COMMITTEE COUNSEL: Thank you Chair. Good  
8 morning Commissioner, Assistant Commissioner. Please  
9 raise your right hand. Do you swear to tell the  
10 truth, the whole truth and nothing but the truth and  
11 to respond honestly to Council Member questions?

12 ASHWIN VASAN: Yes.

13 COMMITTEE COUNSEL: You may proceed.

14 ASHWIN VASAN: Good morning Chair Schulman and  
15 Lee and Member of the Committees. I'm Dr. Ashwin  
16 Vasani, the Commissioner of the New York City  
17 Department of Health and Mental Hygiene. I am joined  
18 today by our Acting Chief Financial Officer Wei Xia  
19 and members of my senior leadership team. Thanks so  
20 much for the opportunity to testify on the  
21 Department's Preliminary Budget for Fiscal Year 2024.

22 Last week marked my one-year anniversary as the  
23 44<sup>th</sup> Health Commissioner of New York City and it's  
24 been a busy year. We have continued managing the  
25

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1  
2 COVID-19 pandemic, while responding to multiple  
3 unexpected health emergencies.

4       As you know, New York City led the nation in  
5 battling the Mpox outbreak. Our vaccination program  
6 was fast, accessible and worked to balance equity and  
7 speed, with over 100,000 New Yorkers receiving the  
8 vaccine. We set the standard for the country, and an  
9 example of how to innovate as a public health crisis  
10 evolves to help as many people as possible. You all  
11 were in the trenches with us, as were so many leaders  
12 in the community. Thank you for your partnership and  
13 support.

14       Last summer, we met yet another challenge when  
15 poliovirus, a virus previously eradicated in the  
16 United States, began circulating again in New York  
17 State. By raising awareness and making vaccines more  
18 accessible, we increased polio vaccination rates in  
19 the city by nearly ten percent between July and  
20 January compared to the same period in 2021. And we  
21 achieved even higher rates in areas with the lowest  
22 vaccination coverage. This was down to shoe-leather  
23 public health, done close to the community and  
24 quietly, engaging leaders, providers, parents and  
25

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1 community media, and putting the public back in  
2 public health.  
3

4 We have moved as decisively to address non-  
5 communicable diseases as we did communicable ones.  
6 Earlier this month, I was proud to stand with the  
7 Mayor as we released our new strategy to address the  
8 mental health crisis, entitled Care, Community and  
9 Action, A mental health plan for New York City.

10 This ambitious plan recognizes the serious mental  
11 health challenges we face as we come out of the worst  
12 public health crisis in a century, and the ripple  
13 effects that will be felt for years to come. It  
14 makes mental health a core pillar of our public  
15 health agenda now, and into the future.

16 I am proud of the Department's leadership and  
17 coordinating role in developing such a comprehensive  
18 strategy to improve youth mental health, decrease  
19 overdoses, and better address serious mental illness,  
20 the three main drivers of mental health challenges  
21 amongst the most vulnerable and marginalized people  
22 in our city.

23 I especially want to thank Chairs Schulman and  
24 Lee for joining us at this launch event and for  
25 supporting this critical work throughout. We very

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1  
2 much look forward to working with the Council on this  
3 important and foundational effort in the coming  
4 years.

5 I know, and I'm sure you'll agree, that every New  
6 Yorkers is healthier when they live in a city that's  
7 healthy. But right now, our health is on the  
8 decline. In fact, we are experiencing the most  
9 dramatic declines in life expectancy in more than a  
10 century, and it's not all due to COVID-19.

11 Factors include the mental health crisis,  
12 increase in chronic disease, birth inequity, health  
13 emergencies, and violence. The simple truth is that  
14 people are suffering too much and dying too soon.  
15 And that hurts every facet of this city, our  
16 families, our businesses, our schools, and our  
17 workforce.

18 Addressing these interconnected health issues is  
19 the core tenet of public health, and of our work at  
20 the Department. We need a citywide, all hands-on  
21 deck response to reverse these trends. The Health  
22 Department is leading that response by developing  
23 evidence-based strategies and directing resources to  
24 equitably address health challenges. The Mayor has  
25 talked openly about de-siloing government. And there

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1  
2 isn't an issue more interconnected and interdependent  
3 that demands de-siloing, than health and the time is  
4 now.

5 Our goal is to ensure that New Yorkers in every  
6 borough, every neighborhood, and every household live  
7 long, and healthy lives. And we can't wait to dive  
8 into this work with you in the coming months.

9 Our experience with COVID-19 has frankly raised  
10 the expectations for our public health responses and  
11 for public communication. But at the same time,  
12 dedicated federal funding for pandemic response is  
13 coming to an end.

14 Moving forward, we must ensure that public health  
15 initiatives are adequately funded into the future.  
16 We must invest in population health data across our  
17 city, so that we can organize our responses, plan  
18 strategies and respond to threats more effectively.  
19 And we must give local health departments, our first  
20 lines of defense, everything they need to protect and  
21 care for people in the health emergencies.

22 And this will also benefit our work to make this  
23 city healthier in non-emergent times. In sum, we  
24 need funding to expand the parts of our COVID-19  
25 response that worked, improve the parts that didn't,

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1  
2 and address the biggest drivers of health decline  
3 that we see in the data right now.

4       Before I discuss our budget for the upcoming  
5 year, I want to take a moment to thank my team. And  
6 that includes those with me here today, my senior  
7 leadership team and the staff who helped me prepare  
8 for this hearing. It also includes those back at our  
9 offices and those on the ground running everything  
10 from medical and vaccination clinics to health  
11 inspections, to community health work, and disease  
12 investigations.

13       It has been another challenging year, but my  
14 colleagues make me so proud to come to work every  
15 day. Misinformation-fueled mistrust in science and  
16 expertise is at an all-time high and morale in our  
17 field of public health is at an all-time low. Yet we  
18 continue to do this work because we are passionate  
19 about making sure that every New Yorker can live a  
20 healthy life. I just wanted to take a minute to give  
21 our staff the recognition they deserve. Thank you  
22 all.

23       So, now I will take a few moments to speak to our  
24 Preliminary Budget. The Department has approximately  
25 7,000 employees and an operating budget of \$1.9



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1 billion for fiscal year 2024, of which \$932 million  
2 is City Tax Levy. The remainder is Federal, State,  
3 and private funding. With this Preliminary Budget,  
4 we invested in two important public health  
5 initiatives in the City's Housing Blueprint, Be a  
6 Buddy and Medicaid Together to Improve Asthma. To Be  
7 a Buddy Program protects New Yorkers from the impacts  
8 of extreme weather by pairing vulnerable residents  
9 with volunteers who connect them to city services to  
10 conduct wellness checks. Programs like this one are  
11 growing in importance as extreme heat, driven by  
12 climate change, increases risk.

14 We also invested in Medicaid Together to Improve  
15 Asthma, which works by reducing children's exposure  
16 to pests and allergens in their homes. In 2018,  
17 about 2,000 New York City children, insured by  
18 Medicaid or by Child Health Plus were hospitalized  
19 for asthma, so this program has the potential to  
20 improve thousands of lives.

21 Together, these investments total approximately  
22 \$1.3 million of new funding for the Department in  
23 Fiscal Year 2024. The Department also recognized  
24 \$17.2 million in savings in the Preliminary Budget,

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1 primarily through the city's vacancy reduction  
2 initiative.

3  
4 Now, I'll turn to the State Budget. The  
5 Governor's Fiscal Year 2024 Executive Budget proposes  
6 significant investments in mental health. It also  
7 includes important policy changes for reproductive  
8 health, tobacco control, and Medicaid. However, the  
9 budget fails to address several areas that undermine  
10 New Yorkers' health and our public health  
11 infrastructure.

12 Most critically, neither the Governor's budget  
13 nor the Assembly and Senate's One House budget bills  
14 restore the State's contribution to public health  
15 funding in New York City, also known as Article 6.  
16 Four years ago, the State cut public health funding  
17 to New York City from a 36 percent match on the  
18 dollar to 20 percent. This cut was to New York City  
19 only and at the time decreased state public health  
20 funds by \$60 million, with that number increasing  
21 year on year. Today, if parity were restored for  
22 Article 6 in New York City, we project to receive an  
23 additional \$90 million of State revenue.

24 That's \$90 million that would fund core public  
25 health services and activities. These include sexual

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1 and reproductive health programs, disease  
2 surveillance, control of infectious diseases like  
3 tuberculosis and prevention of future outbreaks  
4 through vaccination programs. It includes naloxone  
5 distribution to prevent overdoses, and community  
6 maternal health work like doulas. It is troubling,  
7 and frankly dissonant, to me, that at the same time  
8 that we are reckoning with the end of the Federal  
9 Public Health Emergency, and at a time when  
10 legislators are asking for money to launch new health  
11 initiatives, that we would not restore these cuts  
12 back to their mandated level and give back tens of  
13 millions of dollars in support to New York City's  
14 communities. There have been many lessons learned  
15 across government from COVID-19, but at the very top  
16 of the list is the urgent need for more, not less,  
17 investment in public health infrastructure.

18  
19 You cannot tell me you care about health and not  
20 fund this city and our Health Department at the same  
21 rate as every other county in this state. The State  
22 has an obligation to support the health of all New  
23 Yorkers, including those who live in the five  
24 boroughs.

25

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1  
2 And so, today, I am asking all of you to request  
3 to your State colleagues to reinstate New York City's  
4 Article 6 reimbursement into the State's Adopted  
5 Budget. Beyond Article 6 funding, we have several  
6 concerns about the proposed State Budget. These  
7 include its cut to the Childhood Lead Poisoning  
8 Primary Prevention Program for New York City. We are  
9 also concerned about the omission of insurance  
10 coverage for all New Yorkers in the State's upcoming  
11 1332 waiver request to the federal government. And  
12 finally, the 340B carve out from Medicaid Managed  
13 Care, which is estimated to cost H+H, FQHCs, Ryan  
14 White clinics and community health centers more than  
15 \$300 million in lost revenue. My team is very happy  
16 to provide you with more details on any of these  
17 items.

18 Finally, I'll make a few comments on the Federal  
19 Budget. We thank President Biden, Vice President  
20 Harris, and Health and Human Services Secretary  
21 Becerra, for their support of New York in our COVID-  
22 19 response and ongoing commitment to public health.  
23 However, we are concerned with long term funding from  
24 the federal government to support public health  
25 infrastructure.

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1 We continue to advocate for resources for the  
2 Public Health Emergency Preparedness, PHEP and  
3 Hospital Preparedness programs HPP. These help  
4 health departments and health care system partners  
5 respond to disease threats and prepare for other  
6 disasters like hurricanes and bioterrorism.  
7

8 During COVID-19, this funding enabled us to  
9 deploy nurses to overwhelmed hospitals. It also  
10 helped us quickly ramp up surveillance and laboratory  
11 capacity to better understand and respond to the  
12 virus. However, both of these funding streams have  
13 been significantly reduced over the last two decades.  
14 Later this year, Congress will look to reauthorize  
15 PREP and HPP, as well as other essential preparedness  
16 programs, in the Pandemic and All Hazards  
17 Preparedness Act. This is an opportunity to invest  
18 in public health infrastructure so we can more  
19 effectively respond to future emergencies.

20 On May 11, the federal public health emergency  
21 set in place during the pandemic will end. The  
22 COVID-19 virus is of course here to stay, but we have  
23 the tools we need to mitigate the worst outcomes.  
24 I'm glad to say that as of today we are at the lowest  
25 rates of recorded COVID-19 transmission,

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1 hospitalization, and death that we have since mid-  
2 2021. And this is a product of a collective effort,  
3 with all New Yorkers stepping up to protect  
4 themselves and each other.  
5

6 Over the past three years, the city has received  
7 billions of dollars from the Federal Emergency  
8 Management Agency. This money enabled us to share  
9 important information on TV, streaming platforms,  
10 radio, newspapers, social media, and other digital  
11 platforms, including billboards, subways ads in the  
12 13 languages most commonly spoken in New York City.  
13 It helped us to set up public health vaccine clinics  
14 in all five boroughs, administering almost 20 million  
15 vaccine doses, and it funded our contact tracing  
16 program and free testing network.

17 Each of these efforts was the largest of their  
18 kind in the country and saved countless lives. In  
19 the coming weeks, we will be communicating to New  
20 Yorkers how they will still be able to access free or  
21 low-cost tests, treatments, and vaccines as the  
22 Federal emergency ends.

23 So as I wrap up, I want to once again thank the  
24 staff at the Health Department for their steadfast  
25 commitment to the health of this city and I am very

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1  
2 confident that we have the team and the tenacity to  
3 make this city healthier. I thank Mayor Adams for  
4 the resources dedicated to the Department in his  
5 Preliminary Budget, and for his continued commitment  
6 to public health.

7 And once again, thank you to the Speaker, to the  
8 Chairs, and to the members of the Committees for your  
9 ongoing partnership and your dedication to the health  
10 and wellbeing of all New Yorkers. And now, I am  
11 happy to take your questions. Thank you.

12 CHAIRPERSON SCHULMAN: Thank you Commissioner and  
13 I want to acknowledge we've been joined by Council  
14 Members Barron and Narcisse. My first question is  
15 how many vacancies are still open and how many of the  
16 ten percent of the budget and employes has DOHMH been  
17 able to recover?

18 ASHWIN VASAN: Thanks so much for the question.  
19 I understand of course that vacancies are on  
20 everyone's mind. This is a huge issue for this  
21 agency. It's a huge issue for the public health  
22 workforce at large. We've suffered enormous burnout  
23 and strain and the expected attrition of workers is  
24 no surprise given how much my staff has been through.  
25 We currently have about 600 vacancies and we are

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1  
2 working very hard to hire up to our allocated  
3 headcount and we continue to discuss with OMB any  
4 ongoing needs for operation.

5 CHAIRPERSON SCHULMAN: Are those vacancies part  
6 of the Fiscal Year 2024 Plan or will there be more  
7 vacancies because of that?

8 ASHWIN VASAN: I'm going to kick it over to my  
9 Acting CFO Wei Xia.

10 WEI XIA: Yeah, most of the vacancy CD funding  
11 are already in our plan. We will have some ground  
12 funded vacancy positions added in the Fiscal Year.

13 CHAIRPERSON SCHULMAN: Do you know how many or  
14 you don't?

15 WEI XIA: It varies, depending on one year, two  
16 year, depending on the ground level.

17 CHAIRPERSON SCHULMAN: And where are these  
18 positions being pulled from?

19 ASHWIN VASAN: So, we have taken every effort to  
20 ensure that we pull vacancies in ways that are not  
21 mitigating or compromising core services and  
22 obligations. We have tried to focus our vacancies on  
23 areas for instance where we have had struggles  
24 recruiting for those positions prior to the pandemic.  
25 We have focused on areas of - some of these vacancies



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1  
2 are due to expansions of programs over the last  
3 several years that we have not yet been able to fund.  
4 So, not all of them are coming from the loss of  
5 existing staff and some of them are coming from  
6 vacancies that we haven't yet been able to fill, new  
7 vacancies.

8 CHAIRPERSON SCHULMAN: Is it possible at some  
9 point for us to get a list of what those vacancies  
10 are and where there are?

11 ASHWIN VASAN: Absolutely, happy to follow up.

12 CHAIRPERSON SCHULMAN: And the titles, thank you.  
13 Does DOHMH anticipate operational difficulties  
14 because of any proposed vacancy reductions?

15 ASHWIN VASAN: Thanks for the question. Uhm, we  
16 have as I said, taken every effort to make sure that  
17 we won't see operational deficiencies or impacts from  
18 the requested vacancy reduction initiative. With  
19 that said, I want to be clear that our entire agency,  
20 the entire public health workforce has been shoring  
21 up staff due to the strain of the last three years.  
22 For two and a half of these last three years, about  
23 4,000 of my staff were activated under our emergency  
24 incident command system. That means, in addition to  
25 their daily job, they worked on pandemic response

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1 efforts. That means calls at 6 a.m. up to midnight  
2 seven days a week sometimes at the height of the  
3 emergency. That's not a sustainable way to work.  
4 And so, it's not a surprise that some people have  
5 left the workforce. We're seeing this at public  
6 health departments all across the country. We're  
7 also seeing it in our healthcare system where we've  
8 lost 20 percent of our nursing workforce across  
9 healthcare systems in the city and the country. And  
10 so, I want to make sure that there is context to this  
11 wider issue.  
12

13 CHAIRPERSON SCHULMAN: So, what; this isn't a  
14 trick question but what's the optimal number of  
15 positions necessary for the agency to efficiently  
16 deliver key city services?

17 ASHWIN VASAN: I appreciate the question. I know  
18 what you're trying to get at. Obviously, we would  
19 always, always love to operate at full employment and  
20 with every staff line filled. We have never operated  
21 at full employment. We've always had normal  
22 attrition and turnover year on year and so, but I  
23 understand where you're getting at. We are always  
24 trying to manage our vacancies at a level where it  
25

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1  
2 doesn't compromise the quality of services that New  
3 Yorkers expect.

4 CHAIRPERSON SCHULMAN: So, how is the agency  
5 prioritizing hiring positions that are critical to  
6 the delivery of services?

7 ASHWIN VASAN: So, a lot of that - thank you for  
8 the question. A lot of that work in conjunction with  
9 OMB and identifying those positions that are most  
10 critical to us and prioritization. We have seen  
11 improvements in hiring times in the Adams  
12 Administration, which we're very grateful for.  
13 We've also just really tried to focus on where New  
14 Yorkers will experience the greatest decline in  
15 services. Meaning frontline services and frontline  
16 care. So, those are some of the ways in which we've  
17 tried to mitigate the impact.

18 CHAIRPERSON SCHULMAN: What is the projected cost  
19 of hiring new employees and promoting existing ones?  
20 Do you have a projected cost?

21 ASHWIN VASAN: I'm going to kick that over to my  
22 Acting CFO.

23 WEI XIA: Can you clarify the question again?  
24  
25

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1  
2 CHAIRPERSON SCHULMAN: Yeah, what is the  
3 projected cost of hiring new employees and promoting  
4 existing ones?

5 WEI XIA: So, we're definitely working across OMB  
6 and DCAS within the city's civil services system. In  
7 addition, we want to make sure that we are also  
8 looking at our existing vacancies and looking at  
9 identify candidates who can be promoted. So, that's  
10 our part.

11 CHAIRPERSON SCHULMAN: Okay, yeah, at some point  
12 if you can add a number to that, that would be  
13 helpful. And are you providing any incentives to  
14 attract and retain employees that you have now?

15 ASHWIN VASAN: So, thank you for the question,  
16 yes, we have made investments into our workforce  
17 since my arrival. We've expanded our work site  
18 wellness opportunities. We have invested into  
19 examinations of health benefits as a part of  
20 collective bargaining. We're very encouraged by the  
21 initial reports coming out of the DC 37 agreement.  
22 We have especially around potential pilot  
23 flexibilities and telework and so forth. All of this  
24 is our concerted effort to protect our most valuable  
25 asset, which is our people.

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1  
2 CHAIRPERSON SCHULMAN: So, we're hearing that OMB  
3 has to approve every hire in the agency. Is that  
4 true?

5 ASHWIN VASAN: That is correct.

6 CHAIRPERSON SCHULMAN: Okay, in which areas and  
7 position titles has DOHMH seen attrition? Has the  
8 loss been disproportionate in certain areas?

9 ASHWIN VASAN: So, over the last three years, we  
10 have certainly had to redirect a number of assets  
11 towards pandemic response and turning those services  
12 back on has been variable in terms of retention of  
13 staff, turnover of staff, you know our frontline  
14 clinics, our frontline services are one's that we  
15 really prioritize and try to preserve as much as  
16 possible but there are challenges. The city  
17 workforce is facing this more broadly. We, in many  
18 ways we are becoming increasingly; it's an increasing  
19 struggle to compete with the private sector and the  
20 nonprofit sector for workers. So, we're always  
21 looking at ways to create a better and stronger more  
22 durable pipeline.

23 CHAIRPERSON SCHULMAN: So, I'm going to change  
24 the questioning a little bit. But I want to ask you  
25 if we were to get that money for the Article 6 money,

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1 if there's a way and you don't need to answer it now  
2 but if you could tell us what that would pay for,  
3 what programs and things like that, that would be  
4 really helpful.  
5

6 ASHWIN VASAN: We would be very happy to and I  
7 mentioned a few in my testimony, core things.  
8 Reproductive health, naloxone, disease  
9 investigations, tuberculosis investigations, outbreak  
10 preparedness, maternal health and doulas. So, all of  
11 the issues I know that this Committee cares so deeply  
12 about and our communities deserve are able to be  
13 reimbursed or matched with those state funds, which  
14 then as you know, liberates other funds to be used  
15 for other types of -

16 CHAIRPERSON SCHULMAN: Well, appreciate that. If  
17 you could define that a little bit for us, that would  
18 be helpful.

19 ASHWIN VASAN: Happy to.

20 CHAIRPERSON SCHULMAN: So, on January 30, 2023,  
21 the Biden Administration announced it will end the  
22 public health emergency, which you mentioned. A  
23 national emergency declarations on May 11<sup>th</sup> of 2023.  
24 How does the city plan on acquiring and/or paying for  
25 PPE now the federal money is being depleted and

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1 national emergency is ending and I want to include in  
2 that question the free COVID tests.  
3

4 ASHWIN VASAN: Thank you for the question. It's  
5 an important issue and we're working both very  
6 closely with our federal colleagues at the Department  
7 of Health and Human Services at the Federal Emergency  
8 Management agency, as well as with our local OMB to  
9 find the impact fiscally but operationally, we are  
10 doing everything we can to ensure that New Yorkers  
11 won't experience an interruption in access to testing  
12 to PBE to vaccination and to treatments.

13 And so, we'll be sharing more information in the  
14 coming weeks as we approach the winddown of the  
15 emergency.

16 CHAIRPERSON SCHULMAN: Can you give us a little  
17 bit of information on the waiver on the 1332 waiver,  
18 so that more of an explanation of what that is and  
19 the implications for DOHMH and the city's public  
20 health?

21 ASHWIN VASAN: Thank you so much for the  
22 question. The 1332 waiver is an expansion of the  
23 state's essential plan to cover more undocumented  
24 people with basic insurance, with Medicaid and what  
25 is quite important to know that from the states

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1  
2 perspective, this is zero cost. Because this is  
3 funded out of the CMS Trust Fund from the Federal  
4 Government. It's a reimbursable, replenished trust  
5 fund that every year gets refilled. And so, this  
6 waiver allows for flexibilities to cover more people  
7 who are undocumented or underinsured with full  
8 benefits under the essential plan. In New York City  
9 alone, we estimate that that could rise up to 200,000  
10 people. So, this is nontrivial and we think this  
11 would — we know that this would really help to save  
12 countless lives.

13 CHAIRPERSON SCHULMAN: So, if Article 6 is not  
14 increased by the state, the Administration,  
15 traditionally the Administration picks up some of the  
16 backfill for that discretionary funding. Is that  
17 something that you can continue to do or?

18 ASHWIN VASAN: I think the most important thing  
19 is that these funds must be restored and at a time  
20 when we're all talking about public health and what  
21 we've learned from COVID and what we want for the  
22 future, I think to ask the city to pick up more from  
23 a cut that was undeserved in the first place, I think  
24 sends the wrong message about our priorities.

25



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1  
2 You know, we're always in discussion with OMB  
3 about ways on a contract-to-contract basis, try to  
4 fill in these gaps or on an issue-to-issue basis but  
5 this isn't a sustainable path.

6 CHAIRPERSON SCHULMAN: You had mentioned to me  
7 that you had been to Albany recently, what was the  
8 response when you talked to legislators about Article  
9 6?

10 ASHWIN VASAN: Thank you for the question. I  
11 think that in particular, our New York City  
12 delegation in Albany understands the inherent  
13 unfairness of this cut. It was a cut instituted at a  
14 different time under a different governor, under a  
15 different mayor with a different relationship. And  
16 what I also saw is a lot of momentum around new  
17 health initiatives. And so, what I kept asking all  
18 of them, both the New York City delegation as well as  
19 non-city representatives is, I love that you're so  
20 supportive of health and that you want new dollars  
21 for these health initiatives but we need to replenish  
22 what is mandated as well. We need to start there and  
23 that's a non-insubstantial amount of money. So, it's  
24 a little bit of you know, as I said in my remarks,

25

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1 the desinence is quite strong and I'd like to close  
2 that gap.  
3

4 CHAIRPERSON SCHULMAN: So, I'm going to ask a  
5 couple more questions and then I just want to hand it  
6 over to my co-chair and the members. Can you provide  
7 an update on the implementation of Local Law 78 of  
8 2022, which would require DOHMH to make Medicaid  
9 abortion available at no cost to patients at its  
10 health clinics?

11 ASHWIN VASAN: Yes, thank you for the question  
12 and you know we are very proud of the work that this  
13 city and this Health Department has led in the wake  
14 of the DOBs decision. Abortion remains and will  
15 remain safe and legal in New York City and New York  
16 City will continue to be a safe haven for people who  
17 need abortion or any other reproductive health  
18 services. We are very proud to have launched the New  
19 York City abortion access hub, which is a national  
20 hotline for people seeking abortion care to come to  
21 New York City and access it. And we're very proud to  
22 be the first Health Department to deploy medication  
23 abortion in our city run Health Department Clinic.  
24 So, currently we have that at one clinic in  
25 Morrisania with a second about to open in Jamaica and

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1  
2 with efforts to roll out further over the coming  
3 year.

4 CHAIRPERSON SCHULMAN: With the COVID-19 public  
5 health emergency ending on March 31<sup>st</sup>. The Medicaid  
6 continuous enrollment provisions that require that  
7 Medicaid programs keep people continuously enrolled  
8 is also expiring. What are some of the implications  
9 we can anticipate from the end of this provision?

10 ASHWIN VASAN: Thank you so much for the question  
11 because this is where our local policies and our  
12 federal policies come into alignment or potential  
13 conflict. The 1332 Medicaid expansion will impact  
14 the same exact people who are at threat of falling  
15 off of Medicaid now at the end of the public health  
16 emergency. And so, it's crucial that we focus our  
17 efforts on expanding access through the essential  
18 plan at the state level, so that no one has a gap in  
19 coverage, especially coverage at the most critical of  
20 times when we're seeing chronic health conditions and  
21 delays in preventive care start to reap their head.

22 CHAIRPERSON SCHULMAN: Thank you. Chair Lee, I  
23 want to hand it over to you now for questioning and  
24 I'll come back later.

25

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1  
2 CHAIRPERSON LEE: Okay, great so I'm glad that in  
3 your testimony you mentioned the de-siloing, which I  
4 know that you and the Mayor are both fans of. And  
5 trying to understand exactly how much funding there  
6 is in mental health programming. It's hard because  
7 it cuts across so many different city agencies right.  
8 So, you have DOHMH, you have you know FDNY. You have  
9 DYCD. You have DFTA, so there's a lot of agencies  
10 that have pieces of the mental health budget and it's  
11 hard to – and because of that, I think it's hard to  
12 look into the transparency of it and in terms of the  
13 dollars. So, just out of curiosity, how can we just  
14 from your opinion, you know how can we increase  
15 transparency on DOHMH's side on these services  
16 provided? And how many agencies in total receive  
17 mental health services if you know?

18 ASHWIN VASAN: Thank you for the question. We  
19 are certainly committed to transparency and to  
20 sharing how our mental health dollars are used. It's  
21 important to understand a little bit as you know the  
22 history here, which is that the Department of Health  
23 and Mental Hygiene used to be two separate city  
24 agencies and were merged 25 years ago. And so, we  
25 are the mental health authority of the city as

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1 defined by the state and subject to state mental  
2 hygiene law and we administer many programs that are  
3 mandated under state mental hygiene law and all of  
4 our programs are mandated to follow state mental  
5 hygiene law and so, that's the starting point, which  
6 is, we are the mental health authority and the  
7 largest mental health agency in the city. The  
8 Division of Mental Hygiene in the Department of  
9 Health and Mental Hygiene. The principal focus of  
10 our work has been on community mental health. So,  
11 care that is delivered outside of the hospital  
12 system, outside of the acute care system. Though we  
13 have a lot of work in crisis response and in  
14 connections to care.  
15

16 And so, the bulk of our work is both conducted by  
17 Health Department Staff in the community but also as  
18 you mentioned in your remarks, through contracted  
19 providers, through community-based organizations and  
20 as a former leader of a community based mental health  
21 organization, contracted by the city, to run city  
22 services and where that funding came from a  
23 combination of city and state dollars braided  
24 together. I think it starts to give you a picture of  
25 the complexity that you're describing. This is to

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1 say nothing of mental health dollars as you say that  
2 are living in other parts of city government. Which  
3 is why I's so proud of the plan that we produced  
4 because it's a single place to point and say, what is  
5 the city doing across a whole host of agencies for  
6 mental health and you'll see a range of agencies  
7 represented and their activities represented in that  
8 plan. So, it's a good place to start.

10 CHAIRPERSON LEE: Okay, so then would it be fair  
11 to say that DOHMH sort of oversees the programs? I  
12 guess I'm thinking of current programs like the  
13 Geriatric Mental Health Initiative or the you know  
14 youth programs through DYCD that deal with mental  
15 health or focused or even peer services or those  
16 types of things. So, is it DOHMH that sort of  
17 oversees all of that or which entity or agency?

18 ASHWIN VASAN: We do not play an oversight role  
19 formally for other agencies. We have played a  
20 leadership and coordinating role for the development  
21 of this mental health plan and ensuring that it's  
22 aligned with public health priorities. Each agency  
23 obviously oversees its own program and the Mayor's  
24 Office oversees; City Hall oversees the agencies.

25

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1  
2 CHAIRPERSON LEE: Okay, uhm, and how much funding  
3 would you say all the sources are costing related to  
4 mental health? If you had to guess via the different  
5 agencies?

6 ASHWIN VASAN: Well, we're happy to get that  
7 number for you. I can just say that our division of  
8 mental hygiene's budget is around \$700.

9 CHAIRPERSON LEE: \$717 did I get it right?

10 ASHWIN VASAN: That's correct, yes, that's  
11 correct \$717.

12 CHAIRPERSON LEE: Okay, I was paying attention.  
13 And how much funding specifically is allocated to  
14 disability and equal access services? Do you guys  
15 have that information my any chance?

16 ASHWIN VASAN: I think we're happy to get the  
17 information in more detail for you.

18 CHAIRPERSON LEE: Uhm, and how is DOHMH ensuring  
19 that mental health resources are being provided to  
20 communities with the greatest needs and how do you  
21 assess that and is the agency helping to connect New  
22 Yorkers to CBO's, like community-based facilities  
23 programs and making those connections?

24 ASHWIN VASAN: Thank you for the question.  
25 Number one, it starts with what problems are you

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1 focused on? And so, this mental health plan that  
2 we've announced is focused on the three principle  
3 problems that affect the most marginalized  
4 communities, communities that have been effected by  
5 structural disinvestment, mostly communities of  
6 color. That is serious mental illness, youth mental  
7 health, the youth mental health crisis and overdoses.  
8

9 And so, it starts with problem selection and then  
10 within each of those problems, it starts by going to  
11 communities that are most impacted. So, for  
12 overdoses, building programs where we are seeing the  
13 greatest rates of fatal and non-fatal overdoses in  
14 the city. And similarly, for serious mental illness  
15 going to neighborhoods where we see the greatest  
16 rates of 911 calls and mental health crisis response  
17 calls. And so, we are very much taking a data driven  
18 and place-based approach.

19 CHAIRPERSON LEE: Okay, and then in terms of  
20 connecting, making those connections for folks that  
21 need community-based facilities and programs you guys  
22 are assisting with that as well?

23 ASHWIN VASAN: Absolutely, we have a number of  
24 mobile outreach teams that meet people in crisis and  
25 connect them into care. We have two recently



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1 launched support and connection centers themselves,  
2 which are short stay integrated hubs of care. One in  
3 Harlem and one in the South Bronx that then serves as  
4 a transition point into longer term services. And at  
5 the core of it is the connection into stable long-  
6 term care. Like clubhouses, like long term community  
7 psychiatry and behavioral health care and supportive  
8 housing, which this department runs the service  
9 contracts for the majority of behavioral health  
10 supportive housing in New York City.  
11

12 CHAIRPERSON LEE: Okay, and can you describe a  
13 little bit more in detail what your role is in  
14 working with the public defenders to facilitate  
15 connections between defense teams and treatment teams  
16 through single point of access?

17 So, what's your role in that? And then also, how  
18 has that been working or not working, just based on  
19 what you're seeing on the ground?

20 ASHWIN VASAN: Thank you so much. I'm going to  
21 kick the question to Jamie Neckles, our Assistant  
22 Commissioner for the Bureau of Mental Health.

23 JAMIE NECKLES: Morning.

24 COMMITTEE COUNSEL: Before we do that, I just  
25 need to administer the oath for you. Please raise

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1 your right hand. Do you swear to tell the truth, the  
2 whole truth and nothing but the truth and to respond  
3 honestly to Council Member questions?  
4

5 JAMIE NECKLES: I do.

6 COMMITTEE COUNSEL: You may proceed, thank you.

7 JAMIE NECKLES: So, your question was about  
8 defense attorneys, referrals into community-based  
9 treatment.

10 CHAIRPERSON LEE: Right, so how you guys are  
11 working with public defenders to facilitate that and  
12 then I guess through the single point of access.

13 JAMIE NECKLES: Sure, so we get about over 3,500  
14 referrals a year into our single point of access,  
15 which connects people into high intensity community-  
16 based treatment and care coordination services  
17 focusing on serious mental illness. And so, a large  
18 majority of those referrals are from hospitals.  
19 Also, a good portion from Correctional Health  
20 Services as part of a discharge plan coming out of  
21 Rikers Island. People coming out of state prisons as  
22 well. As probation and parole and legal aid another  
23 public defenders.

24 So, they do refer to us often. Sometimes we're  
25 getting referrals from hospitals for people who are

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1 sort of in a legal process, right but the referral  
2 may be labeled, the hospital but a good portion I'd  
3 say you know about 20 or 30 percent of the referrals  
4 we get have an active, criminal legal involvement.  
5

6 CHAIRPERSON LEE: Okay, sorry I just want to  
7 recognize we've been joined by Council Members Ayala,  
8 Cabàn, Feliz. Am I missing anyone? Oh, and oh  
9 Council Member Williams. We have Council Member  
10 Ariola and I know Council Member Velàzquez is joining  
11 us virtually. Okay, I think I have everyone.

12 Okay, sorry, thank you for that. And uhm, just  
13 wanted to actually go back to the workforce, it's  
14 related to workforce but it's interesting because we  
15 have this huge workforce shortage and retention issue  
16 with a lot of our mental health professionals and  
17 there was something that you had mentioned about  
18 Chair Schulman's questions related to hiring that I  
19 just wanted to dig a little bit deeper on because  
20 according to the information that we have on hiring,  
21 I believe and correct me if I'm wrong. DOHMH has  
22 submitted to OMB 2,440 positions for approval.  
23 Meaning these are people who are ready, willing to  
24 go, who you guys have interviewed and want to hire  
25

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1 but OMB only approved 1,394, which is only about 57  
2 percent.  
3

4 So, do you know - do they give - like, do they  
5 give you reasons why for the rejection? What's the  
6 reason for the rejections and then I'll ask a few  
7 follow-ups to that.

8 ASHWIN VASAN: For specifics I'll kick over to my  
9 acting CFO but I want to say that we have seen in the  
10 year that I've been Commissioner significant  
11 improvement and in turnaround time and in dialogue  
12 with OMB around our personnel actions. And just  
13 specifically with mental health, as I mentioned in my  
14 remarks, we don't deliver the majority of services  
15 directly. We do most of it through contracted  
16 providers and nonprofits. And so, you know it temps  
17 for recruitment and retention of staff are really  
18 effected by things like in the state budget around  
19 the COLA increase. And so, we're watching that very  
20 carefully but I'll kick it to Wei, my Acting CFO for  
21 more details on the PARs.

22 WEI XIA: Yeah, so on the PARs, I think there's -  
23 the 2,400 might include some of the resubmissions.  
24 Based on our latest data for all the ones that were  
25 submitted last calendar year has been approved and we

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1 are pretty much getting nearly [INAUDIBLE 00:49:49]  
2  
3 for this calendar year so far. So, we definitely  
4 have seen a significant approval rate increased.

5 CHAIRPERSON LEE: Do you know from the 2,440 how  
6 many were resubmissions then?

7 WEI XIA: We can get back to you on that one with  
8 detail.

9 CHAIRPERSON LEE: Okay, but when they reject uhm,  
10 you know your request to hire folks, do they give a  
11 reason usually and what is that reason usually that's  
12 given? Or what are some of the issues or examples  
13 that you can give me why OMB wouldn't approve a hire?

14 ASHWIN VASAN: I think it's an ongoing, it's an  
15 ongoing DIALOGUE. You know I think OMB is always  
16 looking at market analysis and timing and you know  
17 one of the things that I'm certainly committed to is  
18 also looking at impact and performance of our  
19 programs. And I know that OMB is committed to that  
20 as well. So, it's hard to characterize in buckets.  
21 It's really dependent on the nature of the program  
22 and the position, the level of salary and so forth.

23 CHAIRPERSON LEE: And so, I guess to that exact  
24 point. Do you know which positions typically have  
25 been rejected? For example, is it front facing staff

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1  
2 that are out there in the field or is it managerial,  
3 both? And then if you could sort of speak a little  
4 bit about mental health staff that have been rejected  
5 versus public health staff.

6 ASHWIN VASAN: I'll answer, thank you for the  
7 question. I'll answer the last part first. Mental  
8 health is of course public health staff, so it's all  
9 one and the same. As I mentioned, a lot of the  
10 staffing is not frontline care for our mental health  
11 teams because the majority of the work we do is  
12 through contracted providers. So, that much more on  
13 the vendor contracting side than the approval side.  
14 So, you know again, I wouldn't characterize the  
15 nature of our discussions with OMB as leaning towards  
16 one direction or another. They're very situational.  
17 We're happy to get back to you with more specifics  
18 but we are encouraged by the improvements that we've  
19 seen in approvals over the year that we've been in  
20 the Administration.

21 CHAIRPERSON LEE: Okay, so in the last few  
22 months, they have been a lot better about approving  
23 them. And then, just to clarify also I know that  
24 definitely mental health is a big public health  
25 concern but I guess I'm talking more specifically

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1  
2 about in the budget how it's categorized and how the  
3 funding contracts and everything are categorized, so.

4 So, uhm, okay, so what is for now, can you give  
5 us a sense of what the current vacancy rates are for  
6 mental health professions, including LCSW, LMWs,  
7 LMHCs, LMFTs?

8 ASHWIN VASAN: We'll be happy to get back to you  
9 with specific breakdowns. Our overall vacancy  
10 numbers are what I described, we're at about 600  
11 vacancies for the agency.

12 CHAIRPERSON LEE: Okay, uhm, I guess and for  
13 those that you've noticed that have been leaving,  
14 what are some of the reasons that they've been giving  
15 you for leaving their positions? Is it pay parity  
16 issues? Is it you know, along those lines or is it  
17 something else?

18 ASHWIN VASAN: Thank you so much for the  
19 question. It's people are tired. People are really  
20 tired. Public service is hard. Public service takes  
21 a lot out of people and families. And to do so  
22 during the pandemic, over the last three years as I  
23 mentioned, 4,000 of my staff were activated for two  
24 and a half years straight. That has a tole. The  
25 body keeps the scores they say. The mind keeps the

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1 score and I'm not surprised that this is an issue  
2 that we are facing as one of the largest public  
3 health agencies in the country because every single  
4 public health agency is facing it in the country and  
5 every single health system, health care system is  
6 facing this in the country. We have a national  
7 health workforce crisis that we have to address at  
8 the highest levels of government and I know that the  
9 administration is focused on this but this is much  
10 bigger than this agency.

12 CHAIRPERSON LEE: Yeah, so just from your  
13 perspective, what are some of the ways that you think  
14 or things that could be implemented to retain the  
15 staff given what you just said? Because I totally  
16 agree, people are just burnt out.

17 ASHWIN VASAN: Well, I think a lot of what - I'm  
18 actually very encouraged by at least what's coming  
19 out about the initial agreement for the DC37 bargain,  
20 which obviously impacts our agency. The majority of  
21 our staff are under DC37. Discussion around  
22 flexibilities and telework and piloting approaches  
23 there. Discussion around piloting pay equity  
24 strategies. These are all things that we are very,  
25 very supportive of. Separate and apart from that, we



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1  
2 have made investments locally at our agency around  
3 investing into mental health of our staff and  
4 worksite wellness approaches, as well as looking at  
5 our benefits. Looking at the health benefits that  
6 city workers receive and ensuring that they have the  
7 best health and mental healthcare possible.

8 CHAIRPERSON LEE: Hmm, hmm, and do you think that  
9 if the state were to increase the Medicaid  
10 reimbursement piece of it that that would help with  
11 the you know, the impact on the workforce shortage?  
12 So, in other words, if Medicaid reimbursements are  
13 higher or if they're also expanding the different  
14 types of services that they're reimbursing, do you  
15 think that would also help? Because that would then  
16 trickle down hopefully to the CBOs that are providing  
17 the services and give the more.

18 ASHWIN VASAN: Thank you so much for the  
19 question. What you're raising is the issue of  
20 parity.

21 CHAIRPERSON LEE: Yup.

22 ASHWIN VASAN: And we don't have — while we have  
23 federal laws on the books that demand that we pay  
24 equally for behavioral health. Mental health and  
25 substance use care to physical health conditions, it

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1 is not implemented in practice. And New York State  
2 is better than most but we're still somewhere around  
3 \$0.88 on the dollar. That means over billions and  
4 billions, sometimes trillions of medical claims we  
5 are bleeding billions of dollars out of the system  
6 that to your point, could go towards reinvesting into  
7 workers, into infrastructure, into community-based  
8 organizations. This is a real issue. If we want to  
9 sustain I believe finance and bills year on year, the  
10 mental health system that we and New Yorkers have  
11 always needed and deserve but never really had and  
12 this is a longstanding, longstanding issue in this  
13 country.  
14

15 CHAIRPERSON LEE: Yeah, definitely a lot of  
16 advocacy at the state level we need to do around  
17 that, so thank you for that.

18 The Mayor's recently released mental health  
19 agenda states that the city will expand a mobile  
20 treatment capacity over the next year to serve 800  
21 more people with high service needs through Intensive  
22 Mobile Treatment, which is IMT. ACT assertive  
23 community treatment particularly for New Yorkers with  
24 SMI. So, how much funding has been allocated to  
25 DOHMH Intensive Mobile Treatment Teams?

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1  
2 ASHWIN VASAN: Just to clarify the question  
3 Council Member, new funding or existing funding?

4 CHAIPRERSON LEE: I guess both. Like if new  
5 funding – or has there been an increase from previous  
6 Fiscal Year to this year?

7 ASHWIN VASAN: We're happy to get back to you  
8 with details. As you know, the Governor's budget  
9 proposes \$1 billion into investment into the  
10 continuum of care for serious mental illness. Some  
11 of that care, most of that budget, around \$900  
12 million goes to supportive housing and the remainder  
13 is going into expansion of mobile treatment teams and  
14 crisis response teams. Intensive Mobile Treatment  
15 Teams are a New York City based model that sits  
16 outside of the Medicaid reimbursement system and the  
17 rules that come along with Medicaid reimbursement,  
18 which limit the amount of time you can spend with a  
19 person or limit the number of times you can spend  
20 face to face with a person and it's been an extremely  
21 effective model for the most severely impaired and  
22 hard to connect with clients and community members.  
23 And so, as a part of our mental health plan, we're  
24 certainly committed to its expansion and will look  
25

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1  
2 towards the executive plan and outyears to really  
3 expand that.

4 CHAIRPERSON LEE: And what is the current vacancy  
5 rate on these teams and how many teams are in  
6 operation currently?

7 ASHWIN VASAN: We're happy to come back to you  
8 with specifics on that.

9 CHAIRPERSON LEE: Okay, and how else does the  
10 agency plan to expand and improve these teams in FY24  
11 based on what you've seen so far?

12 ASHWIN VASAN: We, thank you for the question.  
13 These mobile teams are really a crucial link in a  
14 chain or a continuum of care where a lot of  
15 community-based care is hard to connect to or that  
16 clients struggle to stay connected to, for some of  
17 the reasons you mentioned around payment and lack of  
18 access to providers.

19 And so, we are committed to Intensive Mobile  
20 Treatment as one of several models, along with our  
21 assertive Community Treatment Teams, ACT teams, along  
22 with our forensic ACT teams that specifically work  
23 with people with SMI coming out of a criminal legal  
24 system or connected to the criminal legal system. As  
25 well as our co-response teams and mobile crisis teams

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1 and our heat teams. We have a range of mobile  
2 treatment for mental health because we know how  
3 important it is to meet people where they are with  
4 care and that like coats and clinics are not going to  
5 be the sustained answer for a mental health crisis.  
6 It's going to be community members.  
7

8 CHAIRPERSON LEE: Uhm, and just for the record,  
9 because I know that again, I think going back to the  
10 mental health programs living in different agencies,  
11 how do you track some of the outreach teams that  
12 maybe don't lay under DOHMHs per view? So, for  
13 example, Be Heard, I know technically, I know you  
14 guys are contracting that out right. But technically  
15 it's overseen by OCMH and then EMS has part it as  
16 well. And so, how do you - is there a team that's  
17 coordinating all this together? How is that working?

18 ASHWIN VASAN: Thank you. Be Heard is a critical  
19 program that we, it really reinforces the commitment  
20 of the administration and its expansion to creating a  
21 health first front door to our mental health system.  
22 This is combined with our work to expand services  
23 under NYC Well and 988. We need to create a  
24 different kind of front door to the system that's led  
25 by health professionals. Be Heard is run - the

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1  
2 implementers are H+H and EMS and the Office of  
3 Community Mental Health oversees it but obviously  
4 they are a critical partner to our overall mental  
5 health efforts.

6 CHAIRPERSON LEE: So, going to AOT, which is  
7 another outpatient, assisted outpatient treated,  
8 there's currently four AOT teams if I understand,  
9 that operate throughout the city. One in Manhattan,  
10 one in Queens, one in the Bronx and one for Brooklyn  
11 and Staten Island. Do these teams operate out of  
12 DOHMH? And if so, how much funding will they  
13 receive?

14 ASHWIN VASAN: Thanks to much for the question.  
15 Yes, AOT is a part of mandated services. 9.60 of the  
16 Mental Hygiene Law. This is for a small number of  
17 individuals who have difficulty engaging in  
18 rehabilitation and long-term care and where a court  
19 has determined that they may pose a risk to  
20 themselves or to other people. The assisted  
21 outpatient treatment program is run out of the Bureau  
22 of Mental Health in DOHMH and we're responsible for  
23 implementation of Kendra's Law across New York City.

24 CHAIRPERSON LEE: And how much funding does AOT  
25 receive, that program?

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1  
2 ASHWIN VASAN: In FY24 it's scheduled to receive  
3 around \$13 million.

4 CHAIRPERSON LEE: \$13 million. Okay, is that an  
5 expansion from FY23?

6 ASHWIN VASAN: There's no change from the FY23.

7 CHAIRPERSON LEE: Okay, no change. And have the  
8 needs of the folks, because I realize it's for a  
9 small group with SMI but have the numbers remained  
10 flat or have you seen increases?

11 ASHWIN VASAN: We currently, as of the end of  
12 2022, there are 1,668 people who had received an AOT  
13 court order and that is - the Health Department  
14 itself authorized 862 people under this law, under  
15 the 9.60 mental hygiene law. I'll kick it to Jamie  
16 Neckles to comment on whether this is an increase or  
17 steady state.

18 JAMIE NECKLES: Good morning, yeah, the AOT  
19 program, the volume people served in that program is  
20 an MMR indicator there, so we've been reporting on  
21 that for many years publicly. There was a slight dip  
22 during the pandemic, due to court slowdowns and  
23 that's returned to prepandemic levels. It's more or  
24 less a steady state.

25

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1  
2 CHAIRPERSON LEE: Okay. I'm just going to ask a  
3 couple more questions before I turn over to my  
4 colleagues because I don't want to take up too much  
5 time and then I'll come back later, but in terms of  
6 the state's psychiatric bed expansions. The Governor  
7 announced in her State of Executive Budget and  
8 Expansion of \$890 million in capital funding to build  
9 2,150 residential beds for people with mental illness  
10 with a total amount of new units reaching 3,500  
11 throughout the state. So, do you know how many of  
12 those new beds New York City is expected to receive?  
13 We're happy to get back to you with that information.  
14 Just to be clear though, when we're talking about  
15 beds, these are not all acute care hospital beds.  
16 These can be respite beds or transitional housing  
17 beds, crisis stabilization beds. So, I think it's  
18 important to have the different categories. Happy to  
19 get you more information.

20 CHAIRPERSON LEE: Yeah if it could be broken down  
21 that would be great. And the state also included an  
22 additional \$18 million in capital funding to open at  
23 150 inpatient site beds. And another 850 currently  
24 offline psychiatric beds were also outlined in the  
25 Executive Budget and with these beds going to public



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1 hospitals licensed under Article 28. And so, how  
2 many of these beds do you know the city is expected  
3 to receive? I know that the 850 from what I  
4 understand is from when the beds were converted  
5 during the pandemic and then a lot of them haven't  
6 been converted back, so.

8 ASHWIN VASAN: Yeah, we're very grateful for the  
9 governor's focus on this issue and it's in large  
10 measure to our partnership with the State Office of  
11 Mental Health. It's estimated that over 400  
12 previously open psychiatric beds were closed during  
13 the pandemic and have struggled to reopen and I think  
14 it's important to note that when we talk about beds,  
15 we're generally not talking about spaces for beds.  
16 We're talking about staffing for beds. Psychiatric  
17 experts, psychiatric staffing, nursing in particular.

18 So, this is not just down to the space to have a  
19 physical bed. The Governor is also committing to  
20 expanding state psychiatric beds, which are for  
21 longer term stays, which are a critical piece.  
22 Because we know how complex it can be to find a  
23 stable psychiatric medication regimen and social  
24 services for people living with long-term serious  
25 mental illness. And I know that efforts are underway

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1 both through H+H to reopen beds but also, to hold our  
2 nonprofit and academic partners accountable for  
3 opening up their beds. We can't do it without them.  
4 We're very grateful for the partnership on this with  
5 the greater New York Hospital Association to that  
6 effect.  
7

8 CHAIRPERSON LEE: Okay, uhm, and then in just  
9 going to the Opioid Settlement funds for a little  
10 bit. In the November plan, \$15.4 million in total  
11 was given to New York City as part of the opioid  
12 settlement fund and so, how is the city planning to  
13 spend these funds?

14 ASHWIN VASAN: Thank you so much. Yes, we use  
15 the opioid settlement funds to invest in our overdose  
16 plan, which is focused on harm reduction, focused on  
17 overdose prevention and focused on treatment and  
18 community support for people who use drugs and their  
19 families. This funding is critical to help expand  
20 and build upon initiatives that prevent fatal  
21 overdose and that can expand access to treatment. We  
22 are really in a very difficult situation. A New  
23 Yorker is dying of an overdose every three hours and  
24 as of 2021, 80 percent of those overdoses, fatalities  
25 were involving fentanyl. The drug supply is rapidly

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1 changing and presenting a really existential risk to  
2 people who use drugs. And so, that forces us to  
3 really double down on harm reduction and overdose  
4 prevention as a strategy to keep people alive with a  
5 fighting shot to get to recovery or a fighting shot  
6 to get to a world in which they no longer use  
7 substances. It's a really challenging problem.

9 CHAIRPERSON LEE: And in which, I guess, you know  
10 which programs will receive large - I know you  
11 mentioned harm reduction overdose prevention. So,  
12 most of the funding hopefully will be expected to go  
13 towards those programs around prevention?

14 ASHWIN VASAN: Yes, we've set out five principle  
15 goals in our overdose prevention plan. One of them  
16 is immediate harm reduction efforts to stem the tide  
17 of people passing away and experiencing overdose who  
18 use drugs.

19 Some of that work is in the treatment  
20 environment, expanding access to medication assisted  
21 treatment both through our harm reduction system and  
22 our harm reduction hubs. Our services providers  
23 throughout the city but also through our clinical  
24 systems. This also includes support for families and  
25 loved ones who have experienced a fatal overdose. It

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1 expands our work on drug checking because we know  
2 that often people who use drugs don't know exactly  
3 what's in the substances they're using. And it  
4 includes our tried-and-true prevention programs, like  
5 naloxone distribution and nonfatal overdose response,  
6 amongst other things. So, everything we are  
7 investing in whether it's with the settlement dollars  
8 or with existing city and state funding, is for those  
9 key pillars of an evidence-based approach to saving  
10 lives.  
11

12 CHAIRPERSON LEE: Okay, and so if you could go a  
13 little bit further into the OPC's. So, in 2021, I  
14 know that there were the two centers that were opened  
15 and they've been proven to be massively successful  
16 with their communities and staff interventions. I've  
17 visited myself and are there any new overdose  
18 prevention centers planned to open in the coming  
19 fiscal year?

20 ASHWIN VASAN: As you rightfully said Council  
21 Member, the overdose prevention centers that we've  
22 opened, that the city - that have been opened in New  
23 York City are really transformative, lifesaving  
24 interventions. Over 700 now approaching 800 people  
25 have been experiencing an overdose have been cared

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1 for and intervened upon in a supervised consumption  
2 setting. Whereas, they would have previously been  
3 forced to used that in isolation, used on the street,  
4 used in the subway station, used on a school  
5 playground. So, bringing use indoors in a dignified  
6 environment not only supports people dignity but  
7 clearly, it saves lives and so, in order to bend the  
8 curve to change the trajectory of year on year rises  
9 in overdose deaths, we will need more overdose  
10 prevention centers and as we've outlined in the plan,  
11 we are committed to opening more in the city. I want  
12 to be clear though that to date and currently, no  
13 public dollars are going to supervised consumption  
14 activities. But we are funding everything at harm  
15 reduction hubs and at certain service providers  
16 around it.

17  
18 So, the mental healthcare, physical healthcare,  
19 medication assisted treatment, basic needs like food,  
20 shelter, clothing, and community and social supports,  
21 all of which, are crucial adjacent activities for  
22 safe consumption and supervised consumption to even  
23 happen.

24 So, without those services, supervised  
25 consumption cannot happen. And so, we're really

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1 focused on applying those public dollars to  
2 everything we can.

3  
4 CHAIRPERSON LEE: Yeah, there were the – when I  
5 visited, they had great programs. You can just do  
6 the laundry. You can get meals. You can do aroma  
7 therapy treatment, it's definitely a great model and  
8 just, how much would it cost to open a new OPC center  
9 and also, which areas in the city are you  
10 particularly looking at or have you identified new  
11 locations?

12 ASHWIN VASAN: We're happy to get you dollar  
13 figures and more detail on the cost of supervised  
14 consumption activities. We are focused on working in  
15 communities that are currently experiencing the  
16 highest rates of fatal overdoses, which is why  
17 Northern Manhattan was the target, were the target  
18 areas for the first two OPCs but we're seeing  
19 obviously increases. We see really high rates in  
20 places like the South Bronx and parts of Queens as  
21 well. You know I think we are also desperate for  
22 guidance and clarity from our federal and state  
23 partners. And we'll continue to await that to  
24 partner with them. To push them and to advocate for  
25 clarity in the use of public funds towards safe

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1 consumption activities, supervised consumption  
2 activities.  
3

4 CHAIRPERSON LEE: Thank you. I'm going to hand it  
5 back over to Council Staff and then ask follow-up  
6 later, sorry. Thank you.

7 ASHWIN VASAN: Thank you.

8 CHAIRPERSON LEE: I just wanted to ask a couple  
9 of follow-up questions Commissioner. Okay, so one,  
10 hold on one second. Okay, I'm asking this on behalf  
11 of my colleague Council Member Carlina Rivera who is  
12 out on maternity leave and who is watching today.  
13 How is DOHMH defining Medicaid abortion as provided  
14 in the Local Law?

15 ASHWIN VASAN: Thank you for the question. So,  
16 currently, medication abortion per clinical standard  
17 is a two-drug regimen, mifepristone and misoprostol.  
18 And that's the current standard of care. Obviously,  
19 we're watching attempts at the federal court level to  
20 overturn those standards. We're watching that very  
21 carefully and making preparations to adjust but  
22 that's the current standard of care which is being  
23 implemented across DOH sites as well as our H+H  
24 clinics.  
25

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1  
2 CHAIRPERSON SCHULMAN: Do you know what steps  
3 your anticipating taking or are you still developing  
4 that?

5 ASHWIN VASAN: We're watching for a ruling very  
6 closely and preparing steps right now.

7 CHAIRPERSON SCHULMAN: Okay, and I'm just going  
8 to ask a couple questions going back to hiring and  
9 the budget. How many approval requests to hire have  
10 been submitted to OMB by DOHMH?

11 ASHWIN VASAN: Thank you for the question. I'll  
12 kick it to Wei Xia for more details.

13 WEI XIA: I'm sorry, which period are you  
14 referring to?

15 CHAIRPERSON SCHULMAN: He's asking what period.  
16 One second. For Fiscal 2023 and if there's any for  
17 Fiscal 2024.

18 WEI XIA: We're having some problems for Fiscal  
19 Year 2024, but Fiscal Year 2023 is close to the 1,400  
20 that was approved.

21 CHAIRPERSON SCHULMAN: So, you submitted those  
22 number of approval request and how many were approved  
23 and how many were disapproved?

24 WEI XIA: We'll have to give that to you on the  
25 exact number but it's nearly over 90 percent were



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1 approved. As of January, I think we're looking at  
2 about 98 percent approval.  
3

4 CHAIRPERSON SCHULMAN: Okay, so just so you're  
5 aware, according to our information, DOHMH has a 57  
6 percent approval rate from OMB for hires, with 2,444  
7 submitted and 1,394 submitted, so if you can look  
8 back at that and get the exact numbers to us, it  
9 would be appreciated.

10 WEI XIA: Yes, we can definitely get back to you.  
11 I just want to clarify again, the 2,400 include some  
12 of the resubmissions.

13 CHAIRPERSON SCHULMAN: Okay.

14 WEI XIA: Yeah, if things you know return for  
15 additional information, then we'll resubmit.

16 CHAIRPERSON SCHULMAN: Okay, once you give us  
17 that information, we can correct that as well. Thank  
18 you.

19 WEI XIA: Correct.

20 CHAIRPERSON SCHULMAN: I'm going to hand it over  
21 to my colleague Council Member Menin for her  
22 questions.

23 COUNCIL MEMBER MENIN: Great, thank you so much  
24 Chairs and thank you Chair Schulman and Chair Lee for  
25 holding this important hearing. I have three quick

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1 questions. The first question relates to the  
2 unlicensed smoke shops because I'm very concerned  
3 about the marketing to children using cartoon  
4 characters in colorful flavors. Back in 2015, when I  
5 was DCWP Commissioner, we partnered with the  
6 Department of Health and did one million public  
7 awareness campaign, bus ads, subway ads, warning  
8 parents and children that these projects were  
9 adulterated around K2 and synthetic marijuana. Is  
10 the agency going to commit to do any kind of public  
11 awareness around these smoke shops?  
12

13 ASHWIN VASAN: Thank you so much for the  
14 question. I'm a parent like you. I am worried about  
15 this. I actually have you know in my neighborhood; I  
16 have a number of these vendors and so, it's  
17 concerning to me as I walk to school, walk my kids to  
18 school and so forth. So, this is something on my  
19 mind. Most of the cannabis related work is  
20 coordinated out of the Mayor's Office of Cannabis  
21 policy, including attempts or efforts to raise  
22 awareness to educate. And so, major questions around  
23 those issues are really moving through them. The  
24 Health Department is really focused on the key public  
25 health issues around preventing injury, protecting

1  
2 people who use cannabis, promoting safer use and harm  
3 reduction and ensuring protections from second hand  
4 smoke and inhalation through enforcement of  
5 regulations.

6 COUNCIL MEMBER MENIN: Okay, understood but I'm  
7 just going to point out again that back in 2015, the  
8 Department of Health and DCWP did commit to that kind  
9 of public awareness campaign. I understand you know  
10 the Office of Cannabis Management but again, I think  
11 it's a broader issue and really would urge the agency  
12 to consider doing some kind of public awareness  
13 around that.

14 My second question relates to thrive. Could you  
15 talk about you know, under the de Blasio  
16 Administration, they allocated approximately \$1.2  
17 billion towards thrive. Could you talk a little bit  
18 about what has happened with that funding? What are  
19 the data metrics around it? Is the agency like, just  
20 get an update on what happened to that funding.

21 ASHWIN VASAN: Thanks for the question. Thrive  
22 is no longer a program in existence. Programs  
23 created under Thrive live in a range of agencies  
24 including ours. NYC Well is a perfect example of a  
25 program created under Thrive that currently operates

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1  
2 under our supervision today. Thrive no longer exists  
3 and so, it's very difficult to sort of pinpoint the  
4 kinds of numbers you're talking about. But there is  
5 a range of programs that have carried on after  
6 Thrive.

7 COUNCIL MEMBER MENIN: And was all of that  
8 funding spent that had been allocated before?

9 ASHWIN VASAN: I can't speak to previous  
10 allocations.

11 COUNCIL MEMBER MENIN: Okay, okay, okay, last  
12 question is on rat mitigation. Does the agency  
13 anticipate an increase in funding for rat mitigation  
14 and has the city hired the Rat Czar and then lastly,  
15 is there any kind of additional rat mitigation  
16 services for Council Districts where the Council  
17 Member has allocated discretionary funding?

18 ASHWIN VASAN: Thanks for the question. I think  
19 you know the Mayor and we at the Health Department  
20 are committed to this issue. You know also that  
21 prior to the pandemic, we were at historic low levels  
22 of rat siting's and rat complaints and so, doubling  
23 down on evidence-based strategies is a commitment of  
24 this agency. We are very glad that Rat Taskforce and  
25 the Neighborhood Rat Reduction Initiative has been

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1  
2 revitalized under this administration which really  
3 brings together a range of agencies. It's not all  
4 the Health Department of course. And it requires all  
5 of us. We work with a lot of Council Members  
6 including through our popular Rodent Academy, Rat  
7 Academy and would love to work with you to support  
8 one in your district.

9 COUNCIL MEMBER MENIN: Great thank you.

10 CHAIRPERSON SCHULMAN: Okay, thank you Council  
11 Member Menin. I want to before we go to the next  
12 question, I want to acknowledge that we've been  
13 joined by Council Members Hudson and Yeger and I want  
14 to ask Council Member Brewer to speak. I just want  
15 to also tell my colleagues that we have three minutes  
16 of questioning because we have over 100 people that  
17 have signed up for public testimony and so, we want  
18 to make sure that we have time to hear everybody  
19 today. Thank you.

20 COUNCIL MEMBER BREWER: Thank you very much. I  
21 do want to thank Ricky Wong for all of efforts and  
22 welcome him back to the Health Department. Following  
23 up on the Council Member Menin on the rats. What's  
24 the actual funding for the Health Department rat  
25 mitigation and the great work that Caroline Bragdon

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1  
2 does? Is there an amount for that department and is  
3 it up or down? Has it been cut? Do you have  
4 vacancies etc.? I know that other agencies are  
5 involved but you're pretty much the lead.

6 ASHWIN VASAN: Thanks for the question Council  
7 Member. Good to see you. Our current budget is  
8 \$13.5 million for rat mitigation work in FY24.  
9 That's a slight change from FY23, about \$200,000  
10 more.

11 COUNCIL MEMBER BREWER: Okay and are there  
12 vacancies there?

13 ASHWIN VASAN: Our headcount currently is 198 and  
14 we'll be happy to get back to you with the actual  
15 vacancy count within the program.

16 COUNCIL MEMBER BREWER: Okay, I'd appreciate  
17 that. Second, on lead, I know it's my impression and  
18 I wrote this in a letter a while ago. I know that  
19 you do inspections. I know that you coordinate with  
20 HPD or other agencies. Again, what's the dollar  
21 figure for lead efforts? I don't know if there's how  
22 many staff etc., and then I do get complaints, I have  
23 to be honest with you, it still exists, which we know  
24 but there's not a great recognition of coordination  
25 between the Health Department and HPD. So, I just

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1 want to have a little bit more discussion. What are  
2 the numbers on lead abatement financially? Are there  
3 vacancies and also, what's your long-term prognosis  
4 for literally getting rid of lead in apartments? Not  
5 to mention childcare centers etc.? As you know, you  
6 know how bad it is.

8 ASHWIN VASAN: Thanks for the question and I'm  
9 going to kick it over to my Deputy Commissioner for  
10 environmental health Corinne Schiff to answer  
11 specifics but I'll just reiterate how important lead  
12 mitigation and prevention is to the public health of  
13 our children, of New Yorkers. It's also why I  
14 highlighted the cut to our Childhood Lead Poisoning  
15 Primary Prevention Program, out of the state budget.  
16 That's concerning to us because this is not the time  
17 to draw back funding for these core but sometimes  
18 unsung public health functions that New Yorkers have  
19 come to depend on and deserve.

20 CORINNE SCHIFF: Hi, Corinne Schiff, Deputy  
21 Commissioner for Environmental Health. Do you want  
22 to swear me in or I can just address the question?  
23 Do you want to, yeah.

24 COMMITTEE COUNSEL: Yes, please raise your right  
25 hand. Do you swear to tell the truth, the whole

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1 truth and nothing but the truth and to respond  
2 honestly to Council Member questions?

3  
4 CORINNE SCHIFF: Yes.

5 COMMITTEE COUNSEL: Thank you, proceed.

6 CORINNE SCHIFF: Yeah, thanks Council Member.

7 You know that addressing children with elevated blood  
8 lead levels is such a high priority for the Health  
9 Department and New York City has really been in the  
10 vanguard of this work since the Board of Health  
11 banned lead-based paint in residences in 1960 and the  
12 City Council has certainly been in the lead with  
13 Local Law One including recent updates in the last  
14 few years. We work very, very closely with HPD  
15 really every day, so I would love to follow up with  
16 you to hear some specifics about the complaints that  
17 you get, so we can try to address any gaps that there  
18 may be.

19 COUNCIL MEMBER BREWER: Okay, and the budget, are  
20 there vacancies? I know the state issue but what's  
21 the budget and are there vacancies?

22 CORINNE SCHIFF: So, I'd have to get back to you  
23 on precise vacancies at the moment. But I would just  
24 say that we are - we probably have some vacancies and  
25 would love to have you send us excellent candidates.



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1 It's such an important job and a great place to work.

2 Thank you.

3  
4 COUNCIL MEMBER BREWER: I just want to say one  
5 more thing about the overdose harm reduction and  
6 Council Member Ayala knows well, I've been to the  
7 centers in Manhattan. They're fabulous, I support  
8 them. They're controversial as hell but they are  
9 very supportive of their clients. Problem, this is  
10 what you've got to address. People understandably  
11 leave but they don't leave the area. They just don't  
12 and so, these centers don't have enough money to have  
13 somebody outside, outreach, talking move on etc.,  
14 That's your problem and until you solve it, every  
15 neighborhood is going to have a heart attack if they  
16 are placed there.

17 So, I would suggest that you look at that issue.  
18 Inside is great. Outside is a problem, they don't  
19 have funding to do that. Are you looking at that  
20 kind of issue?

21 ASHWIN VASAN: Thanks for the suggestion and the  
22 comment.

23 COUNCIL MEMBER BREWER: I have lots of  
24 suggestions. That's just one of them.

25

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1  
2 ASHWIN VASAN: We're here to hear it Council  
3 Member, always. You know one of the underappreciated  
4 impacts of overdose prevention centers are the placed  
5 based effects and what do I mean by that? I mean the  
6 partnership that the sites have formed with our  
7 police precincts with the local schools.

8 COUNCIL MEMBER BREWER: It doesn't work.

9 ASHWIN VASAN: And bringing youths off the street  
10 and indoors is in and of itself an important  
11 community impact. 911 calls have also gone down in  
12 the two precincts, in the several precincts in and  
13 around the OPC's. So, I would, I think it's a pretty  
14 nuanced issue.

15 COUNCIL MEMBER BREWER: Okay, I just want to say  
16 the people in the neighborhood are difficult. I got  
17 a whole bunch of them; we all got them. They're  
18 going to complain, so I'm just trying to get more  
19 centers and you have to address the outside  
20 environmental challenges. Not just inside is great.  
21 Getting folks to be not - to be healthy, all great.  
22 It's the outside; those steps around the  
23 neighborhood, that's where you have to put some  
24 staff. Suggestion.

25 ASHWIN VASAN: Thank you.

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1  
2 CHAIRPERSON SCHULMAN: Thank you Council Member  
3 Brewer. We're going to have Council Member Barron  
4 ask questions now.

5 COUNCIL MEMBER BARRON: Thank you. You know the  
6 FY23 Budget was 2.- close to \$2.2 billion and now,  
7 it's \$1.9 billion for FY24. Are you thanking the  
8 Mayor for that?

9 ASHWIN VASAN: Thanks for the comment and the  
10 question. Look, I think all city agencies have had  
11 to absorb.

12 COUNCIL MEMBER BARRON: Right but are you  
13 thanking the Mayor for the - yeah, I heard you say  
14 thank the Mayor for his great commitment to health  
15 and you're thanking a mayor that cut you.

16 ASHWIN VASAN: I am going to answer this by  
17 saying, we've all had to absorb cuts.

18 COUNCIL MEMBER BARRON: No, you didn't. How long  
19 are you going to keep it going? You can keep it  
20 going because I know you're not going to say anything  
21 against the Mayor but I just want you all to know  
22 that this is a serious, serious issue, health and  
23 this mayor cut your agency. No matter how you try to  
24 fix it on a bunch of little programs, cut your agency  
25 in one of the most important agencies in the city,

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1 especially in poor, Black and Brown neighborhoods  
2 because we didn't do that well prior to the pandemic.  
3 The services to our areas weren't as good and now,  
4 when we have a \$102.7 billion budget with \$8.3  
5 billion in the reserve budget, you're going to cut  
6 health, cut education and you sit here saying, thank  
7 you Mayor for your commitment.  
8

9       Secondly, what about the involuntary forcing of a  
10 mental health, people with mental health challenges  
11 with the police because the Mayor prioritized the  
12 police, coming into areas and I've been on case after  
13 case where someone had a mental challenge and then  
14 police came in and killed them. All the way back to  
15 our grandmothers and who ever, you name it, I can  
16 give you a list. When the police come into our  
17 communities to deal with people who have mental  
18 health issues, they wind up dead.

19       So, what is your agency going to do about this  
20 involuntary forcing people to remove them from the  
21 streets and you don't have enough beds? You can play  
22 the bed, staff game but there's not enough beds nor  
23 enough staff to really deal with the crisis that is  
24 before us and since we have 100 people, I'm just  
25 going to get all my stuff in and then leave because I

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1  
2 have other things that have to do. The beds and the  
3 cuts and staffing, it really is a serious problem in  
4 our communities and then finally, the retirees. The  
5 retirees want senior care, not Medicare Advantage  
6 under Etna. So, just in case you don't know, Aetna  
7 was an insurance company that participated in the  
8 slave trade and now they're coming now to make even  
9 more profit after slavery to get a contract from this  
10 city because they have no regard for what happened to  
11 us historically with Etna.

12 So, if you can handle some of those and I'll stop  
13 there, uncharacteristically, I'll go short because I  
14 got 100 people but I'll stop.

15 ASHWIN VASAN: Thanks Council Member. I'll start  
16 with the work on serious mental illness. The plan  
17 that we've announced is as the primary goal of making  
18 sure that as few people as possible ever end up in  
19 the kind of acute and complex crisis that you're  
20 describing, that might require a removal of any kind,  
21 voluntary or involuntary.

22 You know, I ran an organization prior to this  
23 that experienced one of those tragedies, Deborah  
24 Danner.

25

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1  
2 COUNCIL MEMBER BARRON: I was on the Deborah  
3 Danner case. I just want you to get directly to the  
4 - because we don't have time. Just get directly to  
5 the answer and what are you going to do to protect us  
6 from police that come into our neighborhoods, dealing  
7 with mental health individuals? What is your agency  
8 and the mayor going to do about that?

9 ASHWIN VASAN: My job as a city's doctor is to  
10 ensure number one, that as many people as possible -  
11 as few people as possible ever end up needing that  
12 kind of intervention.

13 COUNCIL MEMBER BARRON: I know you're repeating.  
14 Madam Chair, you're repeating the same thing. I'm  
15 asking you not what your job is. What are your  
16 plans? What are you going to do about the reality of  
17 Mayor Cop Adams wanting to put cops in the street to  
18 deal with mental health when it's been a deadly  
19 problem in the past? What are you actually going to  
20 do to protect us from that?

21 ASHWIN VASAN: We just launched a pretty  
22 comprehensive 75-page plan about what we're going to  
23 do on the issues of serious mental illness and it's  
24 much more complex than the few moments around that  
25 but I share your concern about those interactions.

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1  
2 COUNCIL MEMBER BARRON: So, you're not answering  
3 the question. So, I'll just move on because that's  
4 not an answer.

5 CHAIRPERSON SCHULMAN: Thank you Council Member.  
6 Now, we're going to go to Council Member Ariola.

7 COUNCIL MEMBER ARIOLA: Thank you Chair. Thank  
8 you Commissioner for coming to testify. On February  
9 6, 2023, the COVID-19 vaccine mandate for municipal  
10 employees was lifted. How many DOHMH employees  
11 resigned or retired due to the then COVID vaccine  
12 mandate?

13 ASHWIN VASAN: Thank you for the question. Happy  
14 to kick it over to my CFO for those exact numbers.

15 COUNCIL MEMBER ARIOLA: Sure.

16 WEI XAI: We're going to have to get back to you  
17 on the specific figure.

18 COUNCIL MEMBER ARIOLA: I didn't hear you I'm  
19 sorry.

20 WEI XAI: Sorry, we're going to have to get back  
21 to you on the specific figure.

22 COUNCIL MEMBER ARIOLA: So, what is the protocol  
23 for DOH employees who resigned or retired because  
24 they did not comply with the vaccine mandate? What  
25 is the protocol for them to now come back to work?

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1  
2 ASHWIN VASAN: Those are not protocols that are  
3 set by an agency. Those are protocols set by the law  
4 department and DCAS.

5 COUNCIL MEMBER ARIOLA: Do you know what they  
6 are?

7 ASHWIN VASAN: We'll have to get back to you on  
8 those answers.

9 COUNCIL MEMBER ARIOLA: They're your employees.  
10 How do you not know how to get them back on? You're  
11 CEO, CEO?

12 ASHWIN VASAN: Those are not policies that are  
13 set by our agency. And so, we're working closely  
14 with Law Department, with DCAS, with City Hall to  
15 work through those issues.

16 COUNCIL MEMBER ARIOLA: Another non-answer.  
17 Thank you.

18 CHAIRPERSON SCHULMAN: Is that it Council Member?  
19 Okay, now, I'm going to introduce Council Member  
20 Cabàn.

21 COUNCIL MEMBER CABÀN: Thank you. Just a few  
22 questions and I recognize you might not be able to  
23 answer all of them detail but we're going to give it  
24 a go.

25



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1 Does DOHMH oversee the City's Mobile Crisis  
2 Teams? I think some of them but not all, is that  
3 correct?  
4

5 ASHWIN VASAN: Thanks for the question, yes,  
6 that's correct. Mobile Crisis teams formerly are  
7 under DOH per view but there are other forms of teams  
8 that respond to mental health crisis.

9 COUNCIL MEMBER CABÀN: Okay, and can you tell us  
10 what those are and what they're used for?

11 ASHWIN VASAN: I'm going to kick it over to Jamie  
12 Neckles from the Bureau of Mental Health for details.

13 COUNCIL MEMBER CABÀN: Thank you.

14 JAMIE NECKLES: Sure, so there are adult mobile  
15 crisis teams and child serving mobile crisis teams,  
16 25 of them citywide. We contract with community-  
17 based organizations and hospitals to provide those in  
18 home crisis responses within two to three hours of a  
19 call to NYC Well. There is also co-response teams  
20 which is staffed by a combination of health department  
21 social workers and NYPD officers who go out and  
22 respond to situations where there's a crisis and also  
23 a risk of violence.

24 We have health engagement and assessment teams  
25 that are social workers and peers that go out and

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1 engage people, it's pre or post crisis, we refer to  
2 it, right? So, there's sort of stages of acuity, of  
3 risk. So, the health engagement and assessment teams  
4 of social workers and peers go out and respond in  
5 less acute situations to de-escalate and connect  
6 people to care in the community and I'm trying to  
7 think if there are others.  
8

9 Lastly, we have an array of longer-term treatment  
10 and care coordination services. Things like our  
11 intensive mobile treatment and assertive community  
12 treatment teams that we spoke about earlier that  
13 provide you know community-based care for adults  
14 experiencing serious mental illness and substance use  
15 disorders. Those people may from time-to-time  
16 experience crisis, right? And those teams will  
17 provide crisis intervention for their caseloads.

18 COUNCIL MEMBER CABÀN: And what can you tell us  
19 about the Mayor's recent announcement to include  
20 peers, which is obviously people with lived  
21 experience on the city's mobile crisis teams?

22 JAMIE NECKLES: So, it's great news. We've been  
23 hiring peers on mobile crisis teams since 2020 right,  
24 before the pandemic actually that initiative began.  
25 Those peers add real value to what had historically

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1  
2 been a very clinically oriented team. So, at the  
3 same time that we reduced response time for mobile  
4 crisis teams, we added the peer perspective and so,  
5 it's a wonderful trend. I think you know we're you  
6 know pursuing it across the board to sort of further  
7 expand our skills in our multidisciplinary teams.

8 COUNCIL MEMBER CABÀN: Could I ask one additional  
9 question Chairs? Thank you. It's a two-part  
10 question but what's the difference between the city's  
11 mobile crisis teams and Be Heard and can you walk us  
12 through the rationale behind placing peers on mobile  
13 crisis teams but not on the city's nonpolice crisis  
14 response teams known as Be Heard.

15 JAMIE NECKLES: Sure, it's a good question.  
16 There is a lot of acronyms. It's really confusing.  
17 So, 911 right? We're all familiar with 911. There's  
18 a Be Heard is dispatched through 911 for mental  
19 health related crisis calls. So, there's a sort of  
20 triage algorithm there and so, these are emergencies,  
21 911 emergency. Sort of next step down is 988/NYC  
22 Well, which will dispatch mobile crisis teams for  
23 urgent situations right? So, we have Emergent, Be  
24 Heard, social workers and EMT's. There's a lot of  
25 medical issues that come up in those calls. It's

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1 great to have an EMT and a social worker perspective  
2 there and then next step down, mobile crisis teams  
3 where the social worker and a peer dispatched through  
4 988.  
5

6 COUNCIL MEMBER CABÀN: But the second part of  
7 that question was just you know we'll get the  
8 rationale behind placing peers on mobile crisis teams  
9 but not placing peers on the Be Heard teams.

10 JAMIE VASAN: So, I think it was a function of  
11 what we were - the starting point, which was police  
12 and EMT. Right, we took police out of 911 responses  
13 for Be Heard, added a social worker and the EMT  
14 remains, so where the starting point was, I won't  
15 speak further, you know CMH is the lead on Be Heard  
16 and there maybe you know real benefits to further you  
17 know diversifying the team there but I think it's  
18 really a function of where they began, which was  
19 police in the EMT. Take out the police as a social  
20 worker, that's great news.

21 COUNCIL MEMBER CABÀN: Thank you. I'd love the  
22 information. I wish they were also here to testify.  
23 It would be great to ask peers. We've seen that it's  
24 a best practice on these things and then also just a  
25 lot of people don't know that they have the option of

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1 not calling 911 but can call a mobile crisis team  
2 instead and that's like a big barrier that I hope  
3 that the Administration is thinking about and thank  
4 you Chairs.  
5

6 CHAIRPERSON SCHULMAN: Thank you Council Member  
7 Cabàn. I am now going to call on Council Member  
8 Abreu.

9 COUNCIL MEMBER ABREU: Thank you Chair. I have a  
10 question on lead poisoning. The 2022 PMMR outlines  
11 that the amount active group childcare center full  
12 inspections has increased by 66 percent from the  
13 previous year mainly due to inspection resources  
14 being redirected to support COVID-19 mitigation  
15 efforts. What steps is DOHMH taking to increase the  
16 amount of inspections completing? I'm going to kick  
17 this to Corinne Schiff, our Deputy Commissioner for  
18 Environmental Health.

19 CORINNE SCHIFF: This is a question about  
20 inspections in childcare programs?

21 COUNCIL MEMBER ABREU: Correct.

22 CORINNE SCHIFF: So, so many of our staff as you  
23 heard our Commissioner say were moved into our COVID-  
24 19 responses for the couple of years we are  
25 activated. But we are now back to routine work in

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1  
2 childcare programs and so, those inspections are  
3 returning to prepandemic levels.

4 COUNCIL MEMBER ABREU: And so, what is DOHMH  
5 doing to increase the amount of inspections  
6 completed?

7 CORINNE SCHIFF: We have our staff back out doing  
8 the routine work and so, those inspections are  
9 increasing naturally as we return to our routine  
10 activities.

11 COUNCIL MEMBER ABREU: And is there a goal, like  
12 a number of where you're trying to get to for in  
13 terms of inspections you seek to complete?

14 CORINNE SCHIFF: So, we aim to inspect all  
15 childcare programs at least once annually and  
16 depending on what we find when we do those  
17 inspections, we may return for a follow-up  
18 inspection.

19 COUNCIL MEMBER ABREU: Thank you so much.

20 CHAIRPERSON SCHULMAN: Okay, is that it Council  
21 Member? Council Member, is that it? Okay, thank  
22 you. Thank you. Now I want to ask Council Member  
23 Narcisse.

24 COUNCIL MEMBER NARCISSE: Good morning  
25 Commissioner. Good morning Chair, Chairs I should

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1 say. Thank you. What is the headcount for DOHMH for  
2 nurses in the school building?  
3

4 ASHWIN VASAN: For nurses in the school building.  
5 I'll kick it to Wei Xia. I'm sorry, okay, so I've  
6 just learned it's about 1,100 nurses in school  
7 buildings.

8 COUNCIL MEMBER NARCISSE: 1,100?

9 ASHWIN VASAN: Hmm, hmm.

10 COUNCIL MEMBER NARCISSE: Okay, is that enough to  
11 address the needs that we have in the school  
12 building? Especially in the Black and Brown  
13 communities?

14 ASHWIN VASAN: I think the pandemic, especially  
15 around mental health needs, has really brought a lot  
16 of attention to the needs of school aged children and  
17 then of course, where do they spend time in school  
18 and the role of school nursing. We're always in  
19 conversation with OMB and with our partners at DOE  
20 and all are to really talk about salaries as well as  
21 recruitment of nursing staff.

22 COUNCIL MEMEBR NARCISSE: And that's where I was  
23 getting with you. Are there any plans for pay parity  
24 for these nurses?  
25

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1  
2 ASHWIN VASAN: I think we're always talking about  
3 this issue but never more than now coming out of the  
4 pandemic, the worst of the pandemic.

5 COUNCIL MEMBER NARCISSE: And I do appreciate the  
6 fact you take me mental health because I truly  
7 believe that mental health should start at early age  
8 because especially for what's taking place in our  
9 communities, the high risk that we call communities.  
10 Retention for these nurses are low and we need to  
11 make sure that we address the pay parity because  
12 that's one of the reasons I truly believe as a nurse  
13 for over three decades, that I'm hearing personally  
14 from my colleagues that they cannot pay the bill  
15 while they're looking at others you know thriving and  
16 uhm, it's not fair to our city, to not paying the  
17 nurses, especially the one in our school building.

18 So, I appreciate your time but let's continue  
19 addressing the inequities especially in healthcare, I  
20 appreciate you. Thank you.

21 ASHWIN VASAN: Thank you, appreciate you.

22 COUNCIL MEMBER NARCISSE: Thank you Chair.

23 CHAIRPERSON SCHULMAN: Thank you Council Member  
24 Narcisse. Now, I'm' going to ask Council Member  
25 Williams.



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1 COUNCIL MEMBER WILLIAMS: Thank you Chairs.

2 Hello.

3 ASHWIN VASAN: Hi.

4 COUNCIL MEMBER WILLIAMS: I just have a few  
5 questions. One is on the crisis intervention team.  
6 I know DOHMH is slated to train police officers in  
7 de-escalation. Do you know how many officers are  
8 currently trained and are they on target to reach  
9 their previously stated goal?  
10

11 ASHWIN VASAN: We're happy to get back to you  
12 with that information. DOH is responsible along with  
13 our colleagues at the State Office of Mental Health  
14 for developing the guidelines and the training for  
15 all staff involved in street outreach and crisis  
16 intervention.

17 COUNCIL MEMBER WILLIAMS: Okay, thank you because  
18 we know the November plan added \$1.2 million in  
19 Fiscal 2023 for the intervention teams where NYPD  
20 transferred money to your agency. So, would love to  
21 get that answer. And then I'll turn my questions to  
22 mental health services in schools. Is the amount of  
23 mental health services evenly distributed amongst  
24 public schools? Are schools in certain neighborhoods  
25 anticipated to receive more services?

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1 ASHWIN VASAN: Thanks so much for the question.

2  
3 Couldn't be more important or more timely to be  
4 focusing on these issues and I'll just say that we've  
5 never seen anything like this, so we've never seen  
6 anything like the scale of need that we're starting  
7 to see amongst school age New York City children.

8 It's why youth mental health is one of the three core  
9 pillars of the mental health plan. And why we intend  
10 to launch the largest municipal local implementation  
11 of school based or I'm sorry, for a tele-health,  
12 tele-mental health services for school aged children,  
13 for high schoolers in New York City. I will say that  
14 this is an area of constant growth and constant  
15 innovation because as I said, we've never seen  
16 anything like this.

17 COUNCIL MEMBER WILLIAMS: Okay, so are you able  
18 to get back to us if you don't know now which  
19 neighborhoods and the number of mental health  
20 services between each school?

21 ASHWIN VASAN: We're happy to get back to you,  
22 yeah.

23 COUNCIL MEMBER WILLIAMS: Okay, uhm, the other  
24 question I have is in regards to the Mayor's  
25 announcement and he's talked about this a lot, even

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1 when he was campaigning about a comprehensive  
2 approach to supporting public schools around  
3 dyslexia. How has your agency worked with DOE to  
4 implement these screenings?  
5

6 ASHWIN VASAN: So, dyslexia screening is done  
7 almost entirely by educators. So, this is really a  
8 question for the Department of Education.

9 COUNCIL MEMBER WILLIAMS: So, you play no role.

10 ASHWIN VASAN: We don't play any active role.

11 COUNCIL MEMBER WILLIAMS: Okay, do you know how  
12 many social workers and psychologists are currently  
13 employed in public schools as a whole?

14 ASHWIN VASAN: We're happy to get you those  
15 numbers, yeah.

16 COUNCIL MEMBER WILLIAMS: Okay, thank you Chairs.

17 CHAIRPERSON SCHULMAN: Now, I want to ask Council  
18 Member Ayala.

19 COUNCIL MEMBER AYALA: Thank you Madam Chair. I  
20 have a number of questions, so I'm going to ask them  
21 first because I don't want to run out of time. The  
22 first set of questions are for the OCME. The  
23 preliminary budget outlines 54 fewer positions at  
24 OCME than there were at adoption. How many of these  
25 vacancies were for the examiner positions?

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1 Two, last spring, two gay men were drugged,  
2 robbed and killed and excuse me, were you talking to  
3 me? Oh, okay, I'm sorry. Sorry about that. Were  
4 drugged, robbed, and killed in two separate instances  
5 on March 3<sup>rd</sup>. Nearly a year after the first death.  
6 The cases were deemed homicides with drug facilitated  
7 theft, instead of the original description of drug  
8 overdose. What is OCME's process for determining  
9 whether an overdose related death is an accidental  
10 overdose or a drug related homicide? I'll start with  
11 those two.  
12

13 ASHWIN VASAN: I believe OCME is testifying  
14 separately and their work is no longer under the per  
15 view of my office, my agency.

16 COUNCIL MEMBER AYALA: Oh, they gave us a whole  
17 list of questions for them.

18 CHARIPERSON SCHULMAN: They're testifying.

19 ASHWIN VASAN: They're coming next I believe.

20 COUNCIL MEMBER AYALA: Okay, perfect so then  
21 alright, I'll move on. In regards to the tracking of  
22 the synthetic opioids and drugs that are currently in  
23 supply, such as a Tranq, right. So, we've been  
24 paying attention to what's happening in Philadelphia  
25 and you know seeing an increase in the number of

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1 individuals using a drug called Tranq, which is kind  
2 of like a tranquilizer that you know can lead to  
3 amputations of you know the hands, the feet, and  
4 really concerned about you know that kind of  
5 migrating to New York City at some point, and haven't  
6 really seen any messaging around that, any  
7 conversations that have been had about how do we  
8 forewarn individuals about the dangers of Tranq. I  
9 think you know we kind of missed a little bit of an  
10 opportunity with fentanyl in the beginning to kind of  
11 get out you know early enough. Are these  
12 conversations that DOHMH is having internally?

14 ASHWIN VASAN: Absolutely. Not just internally  
15 Tranq or Xylazine is here in New York City. We have  
16 a drug testing program for sites serving service  
17 providers across our city where we have detect- Tranq  
18 has been detected. Xylazine has been detected. We  
19 have issued health advisories for hundreds of  
20 thousands of providers across the city, clinical  
21 providers as well as working directly with our 14  
22 harm reduction hubs or soon service providers in the  
23 city. So, this is an active area of concern and  
24 conversation that's happening within the community of  
25 people who serve people who use drugs.

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1  
2 COUNCIL MEMBER AYALA: Can you tell us where  
3 you're seeing a trend and an uptick in Tranq related  
4 cases? My understanding is that in the Bronx  
5 specifically, the South Bronx, Lincoln Hospital has  
6 seen a number of cases. Is that something that you  
7 can confirm?

8 ASHWIN VASAN: We'll be happy to get back to you  
9 with more information.

10 COUNCIL MEMBER AYALA: Okay, and lastly, I really  
11 want to know if you have any update on our Syringe  
12 Buyback program, which was passed last year and was  
13 supposed to effect 30 days after. So, as far as I'm  
14 concerned, you're not in compliance at this moment  
15 with that law.

16 ASHWIN VASAN: We, syringe liter and community  
17 concerns around syringe liter are very important to  
18 us. It's actually been a big part of the  
19 implementation of the two overdose prevention  
20 centers. If you've visited them, you will have seen  
21 their basement, which is entirely full of boxes of  
22 recovered public waste, syringe use waste. We're  
23 working both to speak with other jurisdictions that  
24 have implemented these programs, as well as reviewing  
25 our options on how to operationalize this law and

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1 we're very happy to meet with you directly about this  
2 issue.

3  
4 COUNCIL MEMBER AYALA: Yeah, it's - I mean, when  
5 you go into a public hospital setting, medical waste  
6 is considered very, you know a very serious issue,  
7 right? And that's why you have these little  
8 containers, so the staff doesn't come in contact with  
9 them. We don't have the benefit of that in my  
10 community, where I have needles in my public  
11 playgrounds, where small children are playing  
12 innocently and you know come in contact with them  
13 every single day and I appreciate that the harm  
14 reduction groups have been you know doing this work.  
15 But quite frankly DOHMH prior to you getting it was  
16 not necessarily funding that work. That was  
17 something that the Council Members were funding and I  
18 know that because when I was Chair of this Committee,  
19 it was something that we prioritized because in  
20 speaking with the providers, what they were sharing  
21 with us was that that was not part of their contract,  
22 right? So, they were giving out needles but they  
23 weren't responsible for picking them up.

24 And you know, I'm happy to hear that it has  
25 changed but that has not you know uhm, in any way

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1 shape or form decreased the numbers of syringe liter  
2 that we're finding and properly disposed of in really  
3 inappropriate places where the general community can  
4 come in contact with them. And that is why we, you  
5 know felt it necessary to introduce and pass that  
6 bill and I would love to you know, I think that the  
7 Administration has had more than enough time to have  
8 conversations with other folks and to put this law to  
9 practice. So, I really would love a date and I would  
10 love somebody to contact me and let me know what the  
11 plan of action is.  
12

13 ASHWIN VASAN: We'll follow-up with you. Thank  
14 you.

15 COUNCIL MEMBER AYALA: Thank you.

16 CHAIRPERSON SCHULMAN: Thank you Deputy Speaker  
17 Ayala. So, I have a few more questions and my Co-  
18 Chair Linda Lee, Council Member Lee has a couple  
19 questions and then we'll be done, so one is, how  
20 often is DOHMH updating its website with COVID-19  
21 information and data and what data is still being  
22 provided?

23 ASHWIN VASAN: Thank you for the question. We  
24 update our website weekly on Thursdays and the data  
25 provided is the same data that we've been providing



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1 throughout the pandemic. Case rates, hospitalization  
2 rates, health system capacity, vaccination rates,  
3 testing rates, treatment rates. We do that mapped  
4 out by place and all across the map of zip codes of  
5 New York City. We also do variant mapping as well to  
6 look at variance of concern.  
7

8 CHAIRPERSON SCHULMAN: Will the end of the  
9 federal emergencies impact COVID reporting and  
10 tracking?

11 ASHWIN VASAN: We remain committed to sharing  
12 relevant information. We are still under discussion  
13 around what that relevant information should be in a  
14 non-pandemic, nonemergency.

15 CHAIRPERSON SCHULMAN: And you'll keep the  
16 Committee informed of what that is?

17 ASHWIN VASAN: 100 percent.

18 CHAIRPERSON SCHULMAN: Okay, great. \$1.4 million  
19 was allocated to start a pilot program in order to  
20 create a vision exam mobile bus that would travel  
21 across the city and provide free eye exams and  
22 glasses for low-income New Yorkers. What's the  
23 current status of that pilot?

24 ASHWIN VASAN: Thank you for the question and  
25 amongst the many things that have been neglected

1 during the pandemic, we're very glad to see a program  
2 like this come online. We've determined a vendor.  
3 We've selected a vendor and their contract is  
4 currently being registered and we're happy to get  
5 back to you with more details.  
6

7 CHAIRPERSON SCHULMAN: Please, yeah, please do.  
8 How many, do you know how many people are expected to  
9 be reached through this program or are you still  
10 working on that?

11 ASHWIN VASAN: We're still working on the details  
12 but we're happy to get back to you with those.

13 CHAIRPERSON SCHULMAN: And do you know if  
14 pediatric eye care services is part of that?

15 ASHWIN VASAN: Happy to include that as part of  
16 the discussion.

17 CHAIRPERSON SCHULMAN: Okay, how many new  
18 supervisory licenses and food vendor permits have  
19 been issued in the past year?

20 ASHWIN VASAN: Food vending?

21 CHAIRPERSON SCHULMAN: Hmm, hmm.

22 ASHWIN VASAN: Yeah, Corinne Schiff will answer  
23 that question.

24 CHAIRPERSON SCHULMAN: Okay.  
25

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1  
2 CORINNE SCHIFF: Thank you. So, as you know the  
3 Council enacted a local law that really dramatically  
4 changed mobile food vending, food carts and trucks  
5 and the licensing for that. And we've been working  
6 very hard in the last two years to implement that  
7 program and we are in the process of sending out  
8 those applications for those supervisory licenses  
9 now.

10 CHAIRPERSON SCHULMAN: Do you know how many there  
11 are?

12 CORINNE SCHIFF: The Local Law allocates 400  
13 applications each year, and so we will have those 400  
14 out by the end of the fiscal year.

15 CHAIRPERSON SCHULMAN: Okay, thank you. The  
16 November plan adds \$703,990 in other category of  
17 funds for animal population funds. However, the  
18 preliminary plan does not add any new funds related  
19 to animal funding. Furthermore, the fiscal 2023-2027  
20 Capital Commitment Plan has a section listed for the  
21 Queens Animal Shelter but no funding is listed for  
22 any of the years. What's the status of this project,  
23 which I asked about last year and which is held over  
24 from previous Council?  
25

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1  
2 ASHWIN VASAN: Thank you for the question. You  
3 know the protection of our work against the care of  
4 animals and the public health responsibility to  
5 manage our animal population is a major concern and a  
6 major priority and we've been innovators on animal  
7 welfare in this city for a long time. I'll kick it  
8 to Corinne for more details.

9 CORINNE SCHIFF: So, we're very excited about the  
10 animal care center, the shelter that will built in -  
11 that's being built in Queens. As I think you know,  
12 this facility that AC&C is developing and will own.  
13 So, we expect it open in the coming months. There  
14 have been some supply chain issues that have slowed  
15 that down but they are working through those. And  
16 so, we're monitoring that and we will make sure that  
17 AC&C gets what it needs to open.

18 CHAIRPERSON SCHULMAN: And we're expecting that  
19 this calendar year?

20 CORINNE SCHIFF: I expect it this calendar year,  
21 yes.

22 CHAIRPERSON SCHULMAN: And do you know how much  
23 it's going to cost to keep it operational?

24 CORINNE SCHIFF: So, I think we'll get back to  
25 you about those as well.

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1  
2 CHAIRPERSON SCHULMAN: Alright, I want that. How  
3 many people are being hired? What positions? So, to  
4 the extent you can get us as many details as  
5 possible, that would be great and I am now going to  
6 hand this over to Chair Lee.

7 CHAIRPERSON LEE: Thank you. Okay, just the last  
8 couple questions, sorry. So, in last years adopted  
9 budget; this is about the trauma recovery centers,  
10 \$2.4 million was allocated to the opening of the  
11 city's first trauma recovery centers, which first  
12 started in San Francisco and have been implemented  
13 and successful in multiple states and currently we  
14 have four, two in the Bronx and two in Brooklyn. So,  
15 just wanted to know if there are plans to expand the  
16 services to cover other boroughs in the city?

17 ASHWIN VASAN: Thanks for the question and you  
18 know the importance of community connection for  
19 people who have suffered individual or collective  
20 trauma is really crucial to our mental health efforts  
21 and to moving upstream, which is part of the  
22 commitment of the mental health plan. Questions  
23 around expansion I think are one's under active  
24 discussion with OMB but we remain committed to  
25 establishing community connections for people.

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1 CHAIRPERSON LEE: Okay, and I don't think, is  
2 there a sense of a timeline of when you think those  
3 would be happening in terms of discussions or where  
4 locations?  
5

6 ASHWIN VASAN: We'll be happy to get back to you.

7 CHAIRPERSON LEE: Okay, and how much has it cost  
8 so far to open each of the TRC's and what sources of  
9 funding can we use?

10 ASHWIN VASAN: Yeah, happy to get back to you.  
11 We have the total envelope and I think there are five  
12 providers contracted. So, happy to look at that with  
13 you.

14 CHAIRPERSON LEE: Okay, and I thought I would  
15 finish off my questions around clubhouses, which is  
16 like I know in your wheelhouse. Because we all know  
17 that clubhouses are one stop shop locations that  
18 provide a whole host of services and definitely  
19 improve quality of life and I know that it's been  
20 mentioned but I don't see that there's funding for it  
21 in the preliminary budget, so is funding going to be  
22 reflected in the executive or adopted plans or will  
23 it be in next year's fiscal budget?  
24  
25

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1  
2 ASHWIN VASAN: We'll point towards the executive  
3 plan for more details on funding for related  
4 activities and commitments in the mental health plan.

5 CHAIRPERSON LEE: Okay, and then similarly, I  
6 think there's only 12 clubhouses currently. Five are  
7 in Brooklyn, three in Queens and two each in  
8 Manhattan and the Bronx. And so, just wondering if  
9 there's also any plans to expand it as well, which  
10 I'm sure would go along with the budget hand and  
11 hand.

12 ASHWIN VASAN: That's correct and I think it's a  
13 combination of expansion as well as strengthening the  
14 existing sites.

15 CHAIRPERSON LEE: Okay, and then in general, how  
16 many people on average do your clubhouses serve and  
17 what's the target goal? Is it under or above, I  
18 would assume it's probably over but -

19 ASHWIN VASAN: That's a very good question and I  
20 think that this is an opportunity for real evolution  
21 in this work. We have at least one clubhouse that is  
22 extremely large and takes up about 50 percent of the  
23 census or close to of people served by clubhouses and  
24 then we have a series of smaller ones and defining  
25 that ideal state, the right amount of staffing, the

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1 right amount of services, the right amount of  
2 connections to care is going to be a crucial part of  
3 this expansion.  
4

5 CHAIRPERSON LEE: Okay, awesome, great thank you.  
6 Thanks Chair.

7 CHAIRPERSON SCHULMAN: Alright, before I let you  
8 go, I want to acknowledge Dr. Morse because she's an  
9 amazing person. She is the Chief Medical Officer for  
10 DOHMH and usually she's up here testifying. Today,  
11 she is sitting in the back and welcome back Ricky  
12 Wong, I wanted to join my Council, Council Member  
13 Brewer in doing that. I also want to acknowledge on  
14 my side Lorine Valentine, who works for the Community  
15 Engagement Division and is assigned to the Health  
16 Committee is a wonderful addition for us.

17 And with that, we really thank you for your  
18 patience and for your answers to the questions and  
19 look forward to the information that we asked for.

20 ASHWIN VASAN: Thank you so much for your  
21 partnership. Thank you.

22 COMMITTEE COUNSEL: And if folks from your Admin,  
23 I know you guys are busy but if you guys can hear  
24 some of the public testimony and have folks stay,  
25



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1 that would be awesome to. Thank you. [01:59:13-  
2  
3 02:00:21].

4 We're taking a five-minute break and then we're  
5 going to move onto OCME after this. Thank you.  
6 [02:00:26- 02:19:46]

7 CHAIRPERSON SCHULMAN: Okay, we're going to  
8 begin. We're going to hear testimony today from the  
9 Office of the Chief Medical Examiner and I'm going to  
10 ask the Counsel to swear in.

11 COMMITTEE COUNSEL: Good afternoon. Please raise  
12 your right hand. Do you swear to tell the truth, the  
13 whole truth and nothing but the truth and to respond  
14 honestly to Council Member questions?

15 You may proceed, thank you.

16 CHAIRPERSON SCHULMAN: Please proceed Dr. Graham.

17 DR. JASON GRAHAM: Good afternoon, Chair  
18 Schulman, Chair Lee and members of the Committee on  
19 Health and the Committee on Mental Health,  
20 Disabilities and Addiction. Thank you for the  
21 opportunity to testify here today. We at the Office  
22 of Chief Medical Examiner or the OCME value your  
23 leadership and thank the City Council for its support  
24 of our mission to serve the people of the City of New  
25 York.

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1 I am Dr. Jason Graham, I'm the Chief Medical  
2 Examiner for New York City, and my duty is to protect  
3 public health and to serve justice through forensic  
4 science. Our agency's core purpose is to provide  
5 answers to families and communities during times of  
6 profound need. Attending with me today are Robert  
7 Van Pelt, our Deputy Chief of Staff, and Mirtha  
8 Sabio, our General Counsel.  
9

10 I am honored to be the Chief Medical Examiner for  
11 New York City, carrying on the tradition set by Dr.  
12 Charles Hirsch and Dr. Barbara Sampson before me. I  
13 lead what is today the nation's premier medicolegal  
14 institution. Impartial, immune from undue influence,  
15 and as accurate as humanly possible. Qualities that  
16 New York City has long valued.

17 I'd like to turn to our budget. The New York  
18 City OCME has approximately 762 employees and an  
19 operating budget of \$88.4 million, city tax levy. We  
20 are responsible for the medicolegal investigation of  
21 all sudden, unexpected or violent deaths across the  
22 five boroughs, the operation of five forensic science  
23 laboratories and serving as the city's mortuary.  
24 Last fiscal year, the OCME investigated over 40,000  
25 reported cases and took jurisdiction for more than

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1 8,000 cases in the city. There were over 86,000  
2 tests performed from evidence submitted to our  
3 Forensic Biology DNA Laboratory, and our Forensic  
4 Toxicology Laboratory performed over 50,000 tests in  
5 the past year.  
6

7 This has been both an exciting and a challenging  
8 year for OCME and the city. One year ago, we  
9 demobilized our pandemic response operations. The  
10 COVID pandemic was a crisis of unprecedented  
11 proportions to which we were exceptionally prepared  
12 to respond, thanks to more than a decade of extensive  
13 pandemic planning and preparedness by our agency.  
14 I'd like to thank the staff at the OCME, whose  
15 tireless work quietly achieved what would otherwise  
16 have been impossible. They managed the greatest  
17 public health emergency in our lifetimes with the  
18 professionalism, compassion, and sensitivity that  
19 grieving families profoundly needed during this time.

20 While the COVID response is now largely behind  
21 us, we at the OCME continue to see a sustained 30  
22 percent approximately increase in our caseload, which  
23 hasn't abated since the pandemic has waned. We've  
24 added additional capacity to our fixed mortuary  
25

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1 facilities to accommodate this increase as we adjust  
2 to this new post-pandemic normal.

3  
4 I'd like to talk about our Forensic Pathology  
5 work, starting with Mayor Eric Adams and New York  
6 Governor Kathy Hochul who unveiled plans for the  
7 Science Park and Research Campus or SPARC, at Kips  
8 Bay last October. We are thrilled by the long-  
9 awaited announcement to replace our flagship  
10 Manhattan Forensic Pathology Center at 520 First  
11 Avenue. It's been a long-time strategic goal of our  
12 agency to finalize a plan to move the office from  
13 this aging facility, which we've occupied since it  
14 opened more than a half century ago. Our new state  
15 of the art Forensic Pathology Center will be part of  
16 an enormous life sciences development at Kips Bay on  
17 the current Hunter College Brookdale site of CUNY  
18 that will serve New Yorkers and nurture future  
19 generations of scientists. This new professional  
20 home will be a space befitting the New York City  
21 OCME, which is itself renowned both nationally and  
22 around the world.

23 Our staffing level for Medical Examiners has been  
24 unparalleled, considering the crisis that we're  
25 experiencing in this country, crisis level shortage

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1 for Forensic Pathologists with only roughly 500  
2 board-certified practicing forensic pathologists in  
3 the entire United States. A New York City's OCME is  
4 home to 30 of these elite professionals. We've  
5 maintained the staffing level, not only because the  
6 New York City OCME offers some of the most  
7 interesting work for Medical Examiners, but because  
8 the OCME runs the largest forensic pathology training  
9 program in the world, which serves as a pipeline for  
10 future medical examiners.  
11

12 This year, we will graduate one of our largest  
13 classes ever. The majority of our current staff have  
14 been hired through this program and it's enabled us  
15 to weather the national shortages of forensic  
16 pathologists in an increasingly competitive  
17 environment. But we recognize that we're not immune,  
18 especially with regard to retaining our more  
19 experienced senior staff Medical Examiners. We're  
20 very hopeful that the collective bargaining under way  
21 will cement our position as a competitive forensic  
22 medical institution, helping to retain our  
23 experienced teachers, our experienced medical  
24 examiners, senior medical examiners who are coveted  
25 teachers in our training program, and keep our recent

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1 trainees who are so highly sought after by offices  
2 across the country.  
3

4 Notwithstanding our increased caseload, we have  
5 nonetheless made strides in our operational growth  
6 and mission. Having spent the last decade  
7 stabilizing and building the agency into the  
8 institution it is today, we're now finding innovative  
9 ways to meet unmet needs by moving beyond the  
10 traditional role of the Medical Examiner, to provide  
11 expanded care to families and increasingly advanced  
12 services to the public health and justice systems.

13 This is demonstrated in several ways. First,  
14 with Forensic Pathology, we're enhancing our forensic  
15 imaging capabilities through integration of Post-  
16 Mortem Computed Tomography or CT scanning. The level  
17 of detail provided by CT scanners will assist the  
18 medical examiners in suspicious infant and child  
19 death investigations, it will help honor family's  
20 religious considerations with respect to autopsy. It  
21 will help hopefully increase the number of tissue and  
22 organ donations that are made possible.

23 Next, there's our work with the OCME Drug  
24 Intelligence and Intervention Group relating to the  
25 national crisis taking its toll across our five

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1 boroughs, the opioid overdose crisis. We as medical  
2 examiners are in a unique position with access to  
3 families at risk who have lost loved ones suddenly  
4 and unexpectedly due to unintentional drug overdose  
5 and we share a special relationship of trust with  
6 them. This crisis in particular has pushed us to go  
7 beyond our traditional role. We have created a first  
8 of its kind model for expanded comprehensive death  
9 investigations that's coupled with navigation to care  
10 and services for family and social network members  
11 surrounding New York City fatalities. This started  
12 as a pilot initiative and now with federal grant  
13 funding and state opioid settlement funds, we're  
14 currently expanding these services by hiring and  
15 training additional staff to increase our outreach.  
16

17 Through this initiative, when someone suffers a  
18 fatal overdose, the OCME's investigation and response  
19 will include skilled social workers to engage with  
20 victim's families and friends who are also at risk  
21 and provide a warm handoff to potentially lifesaving  
22 interventions, mental healthcare and social services  
23 to meet critical and emergent needs.

24 But for the COVID pandemic, the epidemic in the  
25 United States of unintentional drug overdose deaths

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1 would be the public health emergency of our  
2 lifetimes. Our Forensic Toxicology Laboratory  
3 remains a leader in developing testing for the ever-  
4 changing range of substances spurred by the  
5 nationwide opioid epidemic. Testing for over 50  
6 illicit and prescribed opioids and their metabolites,  
7 as well as potentially hundreds of other drugs or  
8 chemical toxins, an unparalleled capability.  
9

10 Despite the increase in the drug related deaths  
11 in New York City, the Forensic Toxicology Lab has  
12 managed this additional workload while continuing to  
13 dramatically reduce testing turnaround times.  
14 Turnaround times for the first quarter of Fiscal 2023  
15 are better than the target limits for the median time  
16 to complete cases across all case types. In February  
17 of 2023, Forensic Toxicology also began installing  
18 \$1.3 million in new advanced instrumentation that  
19 will allow the laboratory to increase capacity and  
20 not only reduce turnaround times further but to also  
21 extend the scope of testing and improve our detection  
22 of illicit opioids and designer drugs.

23 Now, let's turn briefly to our Forensic Biology  
24 Laboratory, which is the largest and most advanced  
25 public DNA lab in the United States, with scientists



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1 who work to identify remains, missing persons, and  
2 perform DNA analysis on nearly every category of  
3 crime occurring in the city, including weapons and  
4 gun cases, homicides, sexual assaults and property  
5 crimes.  
6

7 In June 2022, the Mayor announced that we would  
8 form the first in the nation DNA Gun Crimes Unit with  
9 scientists and equipment dedicated exclusively toward  
10 DNA testing of gun crimes evidence. Within months of  
11 this announcement, we onboarded all 24 new scientists  
12 and this specialized unit in the lab was up and  
13 running. The turnaround time for DNA gun crimes was  
14 already under 60 days, which was faster than 90  
15 percent of the jurisdiction in the country. Our goal  
16 is to reach 30 days, the fastest of any major  
17 jurisdiction in the country and I am very pleased to  
18 report that we are already rapidly closing in on that  
19 goal.

20 I want to highlight the very unique and  
21 meaningful work of our Molecular Genetics Lab, which  
22 assists with the medical examiners by performing  
23 postmortem molecular genetic testing or molecular  
24 autopsies, to search for gene changes to explain  
25 sudden natural deaths that would otherwise have been

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1 unexplainable. The only lab of its kind housed  
2 within a medical examiner's office in the country.  
3 Our lab is staffed by forensic scientists, led by a  
4 board-certified medical geneticist physician and  
5 employs a highly qualified genetic counselor, whose  
6 specially trained to communicate the lab's findings  
7 to surviving family members at risk for inherited  
8 disease and to counsel them, so that they can be  
9 referred for testing if needed and receive  
10 appropriate clinical care and follow up to prevent  
11 other premature deaths.  
12

13 I finally offer as an example of our work in this  
14 area providing services to families, a case this past  
15 year of a 37-year-old man with no known medical  
16 history who died suddenly and unexpectedly. His  
17 autopsy showed a very markedly enlarged and dilated  
18 heart and molecular genetic testing confirmed a rare  
19 condition that caused this genetic change. Follow-up  
20 testing revealed that his first-degree blood  
21 relatives, parents, siblings, children, would have a  
22 50 percent chance of having the same genetic change,  
23 which significantly increased their risk of  
24 developing a dilated heart and putting them at risk  
25 of potentially a sudden death.

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1 After speaking with our genetic counselor, sever  
2 of his surviving family members, including his 10-  
3 year-old daughter have undergone cardiac evaluations  
4 and genetic testing to determine their chances of  
5 developing this heart condition, allowing those with  
6 the same condition to receive lifesaving treatment  
7 and at the same time, providing those relatives  
8 without the condition piece of mind.  
9

10 Thank you again for having us here to testify  
11 before the Committee today and I'm happy to answer  
12 your questions.

13 CHAIRPERSON SCHULMAN: Thank you Dr. Graham. So,  
14 I want to make a couple of comments and then I'm  
15 actually going to ask my colleague Deputy Speaker  
16 Ayala when I'm done to ask questions first, so she  
17 can go on with here calendar for the day.

18 Anyway, I want to mention the Office of the Chief  
19 Medical Examiner is not that well known to folks but  
20 I want to make a point that you contribute greatly to  
21 the public health of this city and so, I want that on  
22 the record and Dr. Graham, you've been amazing. I  
23 remember taking a tour. You have a situation room.  
24 You have a lot of set up there. I mean, I have a  
25 bunch of questions to ask you but I want to thank you

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1 for the job that you're doing. I know people don't  
2 often recognize that. I also want to say that my  
3 late partner passed away about five years ago and had  
4 an autopsy. You weren't the Medical Examiner at the  
5 time but she died of sudden cardiac arrest, had an  
6 enlarged heart. They did the genetic testing lab.  
7 They didn't find anything but it is something that  
8 was a source of information that was needed by the  
9 family. So, I want to acknowledge that as well and  
10 with that, I want to hand it over to Deputy Speaker  
11 Ayala.  
12

13 DR. JASON GRAHAM: Thank you Chair.

14 COUNCIL MEMBER AYALA: Thank you Chair. I agree  
15 with her remarks. I love this - I actually love this  
16 office. I was just sharing how I'm a little bit  
17 morbid and really am fascinated by all the work that  
18 you do but I also recognize the sensitivity and want  
19 to thank the staff for you know the task of working  
20 with families under some really difficult  
21 circumstances and I know that that can't possibly be  
22 easy. But I have a couple of questions.

23 So, in the preliminary budget, it outlines that  
24 54 fewer positions and all of CME than there were at  
25

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1 adoption. How many of those vacancies are for  
2 examiner positions?  
3

4 DR. JASON GRAHAM: Well, we actually, our  
5 headcount reduction was 34, so we had 34 positions.  
6 That was our headcount reduction. Of those, one  
7 position was for a medical examiner.

8 COUNCIL MEMBER AYALA: Okay, uhm, so, regarding  
9 the - I mean, this is information that I'm getting,  
10 you can correct me if I'm wrong. But I'm curious  
11 about there being a potential backlog of autopsies.  
12 So, according to the PMMR, the median amount of times  
13 to complete an autopsy report was 140 days in Fiscal  
14 Year 2022. More than twice as long as the median  
15 amount of time in Fiscal Year 2020 at 67 days. How  
16 has this backlog effected services and is the backlog  
17 driven primarily by an increase in drug overdose  
18 deaths or is it driven by more OCME vacancies?

19 DR. JASON GRAHAM: Well, the number, the  
20 autopsies in terms of the effect of autopsy reports  
21 on families, the performance of an autopsy does not  
22 in any way effect the families ability to claim their  
23 loved one and provide a final disposition.

24 So, the autopsy is performed and the body is able  
25 to be released. And so, it doesn't impact again the

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1 services that the family intends to have for their  
2 loved ones. Once we get an identification that  
3 person is ready to be released to their family.  
4

5 The laboratory reports, the autopsy reports come  
6 later and so, there's no impact directly on the  
7 family having a funeral service, if they get a death  
8 certificate essentially right away.

9 COUNCIL MEMBER AYALA: Okay.

10 DR. JASON GRAHAM: We're certainly dealing with  
11 an increase in our caseload and one of the major  
12 factors in that caseload is the number of drug  
13 overdose deaths that we're seeing in the city.

14 COUNCIL MEMBER AYALA: That's just as horrible.  
15 So, okay, so due to the OCME's backlog with  
16 autopsies, there have also been delays in notifying,  
17 according to our records, that these families on  
18 their deaths. An example of this case was a case  
19 last year where a man was fatally overdosed in a  
20 Starbucks bathroom and his family was not notified  
21 until they were billed by the hospital that treated  
22 him for over 53 days after he passed away. What is  
23 typically the median amount of time that it takes  
24 OCME to contact families about the deaths and how has  
25

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1 the amount of time been impacted by the backlog? I  
2 know you mentioned that there really isn't uhm -

3  
4 DR. JASON GRAHAM: Yeah, I'm aware of this story  
5 and because this is under active litigation, I'm not  
6 going be able to comment on the details of that  
7 particular case but I do want to sort of reiterate  
8 the context. We in most instances are in contact  
9 with families when a death occurs right away. Either  
10 when we're in the home, if we do a scene  
11 investigation, we have contact with them.

12 Potentially at the death scene or generally on the  
13 day of the autopsy in most cases and beyond that, if  
14 we are unable to contact family, we have a robust set  
15 of protocols that will be carried out in an effort to  
16 reach out and find families and communicate with them  
17 about all of the circumstances surrounding an  
18 individual's death.

19 And so, that has been place for a long time. The  
20 performance of an autopsy, as I mentioned a moment  
21 ago, is something that takes place and then the body  
22 is able to be released. And so, the family is able  
23 to claim that person. Have a funeral service, have a  
24 cremation and carry out final disposition. That

25

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1 happens as soon as we get an identification of that  
2 person.  
3

4 So, the autopsy report and the toxicology  
5 reports, those come later after that initial autopsy  
6 and we reach out and are in contact with the families  
7 right away. And we have an outreach department for  
8 challenging cases, where outreach is more difficult  
9 and we have difficulty finding family. So, we have a  
10 robust set of protocols to look for family in case  
11 that family is unavailable right away.

12 COUNCIL MEMBER AYALA: How long do you hold the  
13 body? I mean up to how long can you hold a body if  
14 family you know is not found?

15 DR. JASON GRAHAM: We generally will hold - so,  
16 we as the city's mortuary, if someone who we cannot  
17 find family for or if there are no family to be  
18 found, we as the city mortuary have a responsibility  
19 ultimately for providing a burial for that person.  
20 We, after going through our outreach process and all  
21 of those steps that I mentioned in our outreach  
22 protocols, we generally would hold someone for at  
23 least 30 days. If we have a lead on identification  
24 or if we have a lead in any way at all or we're  
25 working with family in any way. We've found family,



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1 we will work with the family to give them as much  
2 time as they need in order to claim their loved one  
3 if they choose to do so. And if not, we'll provide a  
4 city burial and in fact, over half of the people who  
5 are buried at city burial at Hart Island are there by  
6 the choice of the family.  
7

8 COUNCIL MEMBER AYALA: Wow, okay. Alright, I  
9 feel like I had a question and it just like left me  
10 but I want to say thank you. I did have a case in my  
11 community where we had an older adult who I knew for  
12 many years who passed away in his apartment and he  
13 was from Cuba and he migrated here without family and  
14 it took us roughly six months to be able to get the  
15 documents translated and you know grant permission to  
16 a neighbor to claim his body, have him cremated and  
17 sent back to Cuba and your office was really helpful  
18 in allowing us to be able to do that without having  
19 to worry about you know the body being at Hart Island  
20 and making it more difficult. So I really wanted to  
21 say that and to again thank the staff for all of the  
22 work that they do. Thank you.

23 DR. JASON GRAHAM: Thank you so much. That's our  
24 number one priority every day is working for those  
25 families who have lost someone and trying our best to

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1 serve them and that process is sometimes takes a  
2 while and we understand that. And if we have any  
3 situation like that, we work with the families to  
4 give them as much time as possible.  
5

6 CHAIRPERSON SCHULMAN: Thank you. So, I have  
7 some questions for you. Uhm, how many positions are  
8 currently unfilled in OCME?

9 DR. JASON GRAHAM: Currently, we have 60  
10 positions that are vacant.

11 CHAIRPERSON SCHULMAN: Are they all medical  
12 examiner positions?

13 DR. JASON GRAHAM: No, no. There are only five  
14 vacancies that are medical examiner positions.

15 CHAIRPERSON SCHULMAN: Okay, is OCME providing  
16 any incentives to attract new hires and retain  
17 current employees?

18 DR. JASON GRAHAM: We are continuously in terms  
19 of recruitment and retention; we continuously work  
20 with - one challenge we have is we are very highly  
21 specialized forensic science set of professionals  
22 across laboratories to our physicians. And so, we  
23 have challenges because forensic scientists are not  
24 on every street corner. There are rigid requirements  
25 educationally for both medical examiners obviously

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1 but also for our forensic scientists and so, that's a  
2 barrier that we have been working around over the  
3 course of years to try to best position ourselves to  
4 hire. And that includes everything from exploring  
5 and changing job specifications to broaden the pool  
6 of candidates. For example, medical legal death  
7 investigators. We've worked to change job  
8 specifications opening up what was once a very  
9 limited pool to now forensic science majors,  
10 anthropologists, criminal justice majors and broaden  
11 the pool of candidates to be able to be hired at  
12 OCME. We have also continuously recruited  
13 criminalists by working with colleges and not only  
14 the students but also the professors to try and  
15 continuously recruit science majors into our  
16 workforce. But given the specialty and subspecialty  
17 nature of our work, it's a challenge.

19 CHAIRPERSON SCHULMAN: So, how does the salary  
20 for medical examiner compared to other cities? I  
21 mean is it middle, low, high?

22 DR. JASON GRAHAM: Well, I think that our  
23 salaries are in the setting of our cost of living. I  
24 think that the salaries overall are reasonably  
25 competitive but I'm hopeful that the collective

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1 bargaining that's underway are going to make those  
2 salaries more competitive and help retain our senior  
3 staff medical examiners and help continue to recruit  
4 from the pipeline of trainees, junior medical  
5 examiners to stay on and serve the city.  
6

7 CHAIRPERSON SCHULMAN: As you mentioned medical  
8 examiners are highly specialized and so, the city's  
9 public health if we lost a number of them could  
10 suffer from that, so I just, I wanted to make that  
11 point. That it's not just about a collective  
12 bargaining issue, it's about the health and welfare  
13 of the city.

14 So, will there be any budget constraints in  
15 Fiscal Year 2024 that may disturb the active  
16 recruitment of new employees?

17 DR. JASON GRAHAM: No and in fact, on the medical  
18 examiner front, we are going to be hiring all five of  
19 those positions from within our graduating class and  
20 in addition to that, we have recruited outside the  
21 agency additional medical examiner, senior staff  
22 medical examiner. So, I think that we've been  
23 actively working to anticipate the need in medical  
24 examiner staffing and are going to be – the summer  
25

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1 positioned with the highest number of medical  
2 examiners on staff we have ever had.

3  
4 CHAIRPERSON SCHULMAN: That's great. That sounds  
5 good and what are you doing anything in terms of  
6 working with the medical schools around the issue of  
7 getting medical examiners?

8 DR. JASON GRAHAM: We constantly have medical  
9 students and pathology residents rotate with us and  
10 we are, we actively recruit within those classes.  
11 There's also acknowledging this national crisis.  
12 There's legislation nationally a foot to help further  
13 this cause and fill some of those vacancies in  
14 training and also as you know senior staff medical  
15 examiners in jurisdictions across the country through  
16 various recruitment and retention programs. So, this  
17 is something that's been recognized nationally.

18 CHAIRPERSON SCHULMAN: If you could share that  
19 information with us, we'll look at it as well, the  
20 national legislation because we can always do a  
21 resolution around that to be supportive.

22 DR. JASON GRAHAM: Certainly will.

23 CHAIRPERSON SCHULMAN: So, how many machines does  
24 OCME use for DNA testing?

25

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1 DR. JASON GRAHAM: We have numerous machines that  
2 serve various functions in the process of DNA  
3 testing, which is a multistep process across all  
4 types of DNA tests. The most expensive pieces of  
5 equipment that we use in our DNA lab are the liquid  
6 handling robots and those are as the name would  
7 imply, reasonably expensive. They range from \$60,000  
8 to \$250,000 each. We also use genetic analyzers and  
9 other pieces of laboratory equipment. Genetic  
10 analyzers cost around \$150,000 each and we have  
11 various of these machines throughout the use in our  
12 DNA lab.  
13

14 CHAIRPERSON SCHULMAN: How long does it take for  
15 the machines to complete one DNA test?

16 DR. JASON GRAHAM: Well, for a single test, it  
17 can be done on a machine in about 48 hours if there's  
18 a team of people dedicated to that one test and they  
19 work around the clock. And the point is that we can  
20 expedite any test that needs to be expedited for any  
21 public safety concern. As quickly as we can do the  
22 work and create a reliable, forensically reliable  
23 result.  
24  
25

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1  
2 CHAIRPERSON SCHULMAN: Are there any additional  
3 machines anticipated to be used in the coming year  
4 and do you need funding for more machines?

5 DR. JASON GRAHAM: Well, we do have new machines  
6 that are coming our way and we've planned for those  
7 and they include a couple of rapid DNA instruments  
8 that can be used in forensic identification in a mass  
9 fatality incident setting for example. We're also  
10 purchasing DNA extraction instruments. So, we have  
11 new instrumentation and it's generally a function of  
12 the laboratory equipment ages and there's a  
13 continuous equipment replacement process that occurs  
14 in the lab but we are bringing in new equipment.

15 CHAIRPERSON SCHULMAN: And you have the staff  
16 needed for those machines, right?

17 DR. JASON GRAHAM: Yes, yes, those machines will  
18 be validated using our current criminalist staff,  
19 yeah.

20 CHAIRPERSON SCHULMAN: How are the machines  
21 funded? Is that city tax levy?

22 DR. JASON GRAHAM: Yes it is, yes. Anything  
23 above \$50,000 would be capitally funded.

24 CHAIRPERSON SCHULMAN: Okay, thank you.

25 According to the PMMR, the average amount of time it

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1 takes to complete DNA testing has gone up. Even with  
2 the speed of the testing machines. What other  
3 factors affect the speed in which the DNA tests can  
4 be completed?  
5

6 DR. JASON GRAHAM: Well, the fact is that the -  
7 despite the machines capability, which the laboratory  
8 equipment is you know very sophisticated but the most  
9 time consuming and labor-intensive part of producing  
10 DNA test results is that it's not the instrument but  
11 the analysis and the interpretation and the review  
12 time that's necessary for each of these cases. And  
13 so, that's not only the time-consuming labor-  
14 intensive part but it takes a person that's got a  
15 great deal of training and experience in order to do  
16 it. So, that is certainly a function that goes into  
17 the turnaround times for our DNA testing.

18 CHAIRPERSON SCHULMAN: Do general increases in  
19 crime, such as sexual assault effect the rate at  
20 which testing can be completed?

21 DR. JASON GRAHAM: Generally not. Fluctuations  
22 in the crime rate generally don't effect the rate at  
23 which we're able to do the testing.  
24  
25



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1  
2 CHAIRPERSON SCHULMAN: How is OCME working to  
3 lower the amount of time it takes to complete DNA  
4 testing?

5 DR. JASON GRAHAM: We are every day looking at  
6 variables that effect our DNA turnaround times in the  
7 laboratory and we're making adjustments in order to  
8 maximize the efficiency. That includes staffing,  
9 triaging or prioritizing the caseload based on what's  
10 most important and what is needed by the justice  
11 system. And so, we, in addition to that daily  
12 process that takes place, we also have in house  
13 expertise in both Lean and Six Sigma to help  
14 continuously with that eye look at our process and  
15 see where the efficiency gains could be that we want  
16 to help impact our turnaround time.

17 CHAIRPERSON SCHULMAN: Great, the preliminary  
18 plan includes a total of \$1.23 million in other  
19 adjustments as part of a federal grant to reduce  
20 backlog and turn out timing for DNA testing. The  
21 samples are taken for a case-to-case match for  
22 criminal convictions. What crimes are focused on  
23 with this testing?

24 DR. JASON GRAHAM: Yes, this is I believe you're  
25 referring to the capacity enhancement and backlog

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1 reduction of grants that was for, it started in 2021.

2 We used this money to hire two new forensic DNA

3 technicians. This provided overtime funding for DNA

4 criminalists, supplies, continuing education for

5 these criminalists. That money was used across a

6 range of case types, including all the types of cases

7 that we handle at the DNA lab. Crimes against people

8 as well as property crimes. And that resulted from

9 July 1<sup>st</sup> of 2022 to December 31 of 2022. That was

10 resulting in the processing of 1,600, just over 1,600

11 cases across a range of case types, arson, homicide,

12 property crimes.

13  
14 CHAIRPERSON SCHULMAN: How much of the fiscal

15 year 2024 funding will be dedicated to sexual assault

16 cases or is it just across the board?

17 DR. JASON GRAHAM: It's uhm, it is difficult to

18 say with certainty. I would say that roughly eight

19 to ten percent of our overall workload in the DNA lab

20 is comprised of sexual assault cases. However, we do

21 prioritize in the DNA lab crimes against people. And

22 so, a higher percentage than that maybe 25 percent

23 would be focusing on sexual assault testing as a

24 result of that funding.

25

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1  
2 CHAIRPERSON SCHULMAN: Thank you. OCME has — so  
3 now I'm going to talk about the molecular genetics  
4 laboratory. OCME has the first of its kind molecular  
5 genetics laboratory based in a medical examiner's  
6 office in the United States. This lab performs  
7 molecular autopsies, which identify any inherited  
8 genes and may have led to the cause of death. OCME  
9 is currently applying for accreditation for a genetic  
10 information family testing program, which would allow  
11 them to test living families for these genes plus  
12 preventing earlier and timely deaths. Can you  
13 provide — is the testing done exclusively on post  
14 mortem?

15 DR. JASON GRAHAM: At this point, yes. We are  
16 exclusively doing post mortem testing. This  
17 laboratory was started 20 years ago and we have  
18 expanded our services over that 20 years. It started  
19 with a very small number of genetic tests that we  
20 were capable of doing. We're now testing for over  
21 300 gene variants that can produce disease and cause  
22 sudden death and so, our testing is presently limited  
23 to post-mortem testing only but we're looking at ways  
24 and exploring ways of as we are across the board, the  
25 agency expanding our services, providing better wrap

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1 around care for the families and the loved ones of  
2 people who have died suddenly and unexpectedly. And  
3 so, that is something we are exploring in molecular  
4 genetics as well.  
5

6 CHAIRPERSON SCHULMAN: Thank you. Keep us posted  
7 on that. So far how many cases has this lab worked  
8 on and what's its yearly capacity?

9 DR. JASON GRAHAM: The lab generally and all of  
10 the cases are coming from autopsies performed by our  
11 medical examiners. We, in our lab, usually do around  
12 600 or so cases each year.

13 CHAIRPERSON SCHULMAN: Wow, that's a lot. This  
14 lab has been awarded over \$2 million in grants. Are  
15 these grants federal or from the state?

16 DR. JASON GRAHAM: They are federal grants from  
17 the NIJ, National Institute of Justice.

18 CHAIRPERSON SCHULMAN: What other forms of  
19 funding does the lab receive?

20 DR. JASON GRAHAM: That is all the funding.

21 CHAIRPERSON SCHULMAN: Okay, is the funding  
22 sufficient?

23 DR. JASON GRAHAM: Yes.

24 CHAIRPERSON SCHULMAN: The gun crimes unit. Last  
25 June, the Mayor announced the formation of a DNA gun

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1 crimes unit, the first of such units to serve in the  
2 country. What's the current status of this unit?

3  
4 DR. JASON GRAHAM: Thank you for that question.

5 We right away began to move on the new hires. The  
6 Gun Crimes Unit went into operation in December of  
7 2022. That unit exclusively processes gun crimes and  
8 has been up and running since that time. We have  
9 onboarded the 24 criminalists that were added to  
10 staff at that unit and it's running very well. We're  
11 making very good progress at reducing our gun crimes  
12 turnaround time right now.

13 CHAIRPERSON SCHULMAN: How many tests has the  
14 unit completed?

15 DR. JASON GRAHAM: So far, 775 cases. That is  
16 from December 1<sup>st</sup> till yesterday.

17 CHAIRPERSON SCHULMAN: And the units funded, I'm  
18 guessing city tax levy or?

19 DR. JASON GRAHAM: Yes.

20 CHAIRPERSON SCHULMAN: Okay and is the funding  
21 sufficient for what you need? Because I know there's  
22 a lot of gun crime.

23 DR. JASON GRAHAM: Yes, gun crimes in fact make  
24 up roughly half of all of the work that's being done  
25 in our DNA laboratory and the gun crimes unit at the

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1  
2 outset, our lab had achieved a turnaround time for  
3 gun crimes that was under 60 days, which was a great  
4 turnaround time to begin with, better than 90 percent  
5 of the country.

6 We're intending to move that turnaround time to  
7 30 days and we are well on our way to doing so. I  
8 expect that to happen this summer or certainly within  
9 this year.

10 CHAIRPERSON SCHULMAN: How many people are  
11 employed in the gun crimes unit?

12 DR. JASON GRAHAM: A total of 50. We have the 24  
13 new staff and then a compliment of more senior  
14 criminalists of 26.

15 CHAIRPERSON SCHULMAN: Is 50 the targeted number  
16 that you need?

17 DR. JASON GRAHAM: Yes, it was, yes.

18 CHAIRPERSON SCHULMAN: What job positions does  
19 this unit have and how many people are employed in  
20 each position? You may not have that now; you can  
21 get it to us.

22 DR. JASON GRAHAM: They are all criminalists.  
23 Criminalists titles at a range of criminals levels,  
24 some junior, some more senior.

25

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1  
2 CHAIRPERSON SCHULMAN: What is the median amount  
3 of time for gun crime related testing? I know you  
4 said you wanted to get it down to 30 days or less.  
5 Because we, uhm, the PMMR shows that to complete an  
6 analysis is about 71 days, which is a little over the  
7 60 target and -

8 DR. JASON GRAHAM: Yeah, that is the overall for  
9 all across all crimes. Our gun crimes unit is again,  
10 we started below 60 days, we're continuing to move  
11 that down. We want it below 30 days. We're really  
12 making good progress toward that. I can get you the  
13 latest stats.

14 CHAIRPERSON SCHULMAN: Okay, no, thank you. I  
15 appreciate that. The drug intelligence group was  
16 established in 2017 at OCME. DIG is responsible for  
17 performing post mortem examinations of suspected  
18 overdose cases and notifying appropriate agencies  
19 about emergent threats and patterns in toxicology as  
20 well as connecting family and friends of overdose to  
21 critical support services. Can you give us an  
22 overview of DIG and its day-to-day functions as well  
23 as the number of staff and their responsibilities?

24 DR. JASON GRAHAM: Certainly, thank you for that  
25 question. We established the OCME Drug Intelligence

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1 Intervention Group a few years ago in a very much  
2 pilot form. And the goal was to provide more and  
3 better-quality data for our public health and public  
4 safety partners in the midst of the overdose crisis  
5 and in the midst of that process, we identified a  
6 tremendous range of needs amongst family members and  
7 friends. Social network members around overdose  
8 fatality victims. And so, we wanted to not only get  
9 better and more data but also try and meet those  
10 needs and provide wrap around care and services,  
11 connection to services for those family members and  
12 friends.  
13

14 And so, that was the intent of the drug  
15 intervention, Drug Intelligence, excuse me and  
16 Intervention Group. We have, through federal grant  
17 funding, three positions that were initially part of  
18 that pilot. We have now through the state opioids  
19 settlement funding, we are now adding 11 positions to  
20 really transition this program from a pilot to a  
21 full-fledged unit and we are integrating forensic  
22 social workers, family care coordinators, to really  
23 not only provide grief and bereavement support but  
24 connect them to critically important and often urgent  
25 mental health and substance use treatment needs.



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1  
2 CHAIRPERSON SCHULMAN: That's great, how many  
3 overdose cases has DIG been able to identify in past  
4 year and the ongoing year?

5 DR. JASON GRAHAM: Well, we know that in the year  
6 2021 as the Health Department would show you with the  
7 official in the Health Department is the official  
8 keeper of the numbers for the city but there were you  
9 know over 2,600 overdose deaths in the City of New  
10 York in 2021 officially.

11 2022 looking equally challenging from the public  
12 health standpoint and so, these are not only, these  
13 are confirmed overdoses. The drug intelligence and  
14 intervention group is dealing also with the suspected  
15 drug overdoses that we see upfront before we get test  
16 results and so, we're reaching out to families  
17 earlier on and ultimately a broader range of families  
18 across the board.

19 CHAIRPERSON SCHULMAN: what is the turnaround  
20 time for a typical overdose case?

21 DR. JASON GRAHAM: We're now in toxicology our  
22 turnaround times have improved. We have been in  
23 after the pandemic, which resulted in the closure of  
24 the lab for some time, we had a backlog situation in  
25 toxicology. That's been resolved. We have no

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1 toxicology cases that are waiting to get into the lab  
2 to get started testing. And so, we're now below our  
3 target turnaround time mean across all case types in  
4 toxicology, so less than 90 days. And this has been  
5 in the face of up to a 30 percent increase in our  
6 caseload. The toxicology lab is also trying to keep  
7 up with the different drugs and drug combinations  
8 that are on the street in order to provide accurate  
9 results to us. So, this has been I think a  
10 remarkable achievement in the face of a lot of  
11 challenges.  
12

13 CHAIRPERSON SCHULMAN: What other agencies does  
14 DIG collaboratively work with to performance  
15 functions?

16 DR. JASON GRAHAM: The Drug Intelligence  
17 Intervention Group really was born of the RX Stat  
18 Initiative in the city, which is a public health,  
19 public safety partnership. We have many partners.  
20 We work most closely with the Department of Health,  
21 with NYPD and with the New York and New Jersey High  
22 Intensity Drug Trafficking Area program or HIDTA. We  
23 also work with the New York State Department of  
24 Health, the Office of Drug User Health. So, there  
25 are many very close partners and the network amongst

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1 the RX Stat Initiative now what started as a very  
2 small number of partners has expanded to over 30  
3 agencies, city, state, federal.  
4

5 CHAIRPERSON SCHULMAN: Thank you. You mentioned  
6 about the new initiative the SPARC Kips Bay. In  
7 October, Governor Hochul and Mayor Adams announced  
8 the development of a \$1.6 billion life sciences,  
9 public health and healthcare education up on the  
10 eastside called the Science, Park and Research Campus  
11 Kips Bay. One of the facilities will be or feature  
12 an RCMA forensic pathology center. How many students  
13 is this center anticipated to teach?

14 DR. JASON GRAHAM: We're going to carry on the  
15 tradition of training that has been our legacy in  
16 forensic pathology with our fellowship program, so,  
17 we'll continue to train each year, minimally for  
18 hopefully six trainees a year in forensic pathology  
19 to continue to ensure the pipeline with medical  
20 examiners to New York City and of the nation.

21 In addition, those medical students from and  
22 residents in pathology from around the city, we have  
23 a number of residents and medical students rotate  
24 with us every month. That will be carrying on  
25 directly to the SPARC's Kips Bay facility. The same

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1 way with our laboratories who have interns, master's  
2 level students who are going to be doing their  
3 graduate level work and internships in toxicology,  
4 visiting scientists programs in forensic anthropology,  
5 so I can't say a number all together total but we  
6 will have a broad educational reach in this new  
7 facility.  
8

9 CHAIRPERSON SCHULMAN: How much funding from the  
10 \$1.6 billion is dedicated to this particular center,  
11 do you know?

12 DR. JASON GRAHAM: I can't say at this point. I  
13 think the Administration, there are several designs  
14 that are under consideration with different funding  
15 strategies, and so I think it's preliminary to say  
16 that.

17 CHAIRPERSON SCHULMAN: Okay, is this funding  
18 reflected in the preliminary expense or capital plan?

19 DR. JASON GRAHAM: It's not at this point.

20 CHAIRPERSON SCHULMAN: Okay, and SPARC is  
21 anticipated to be 1.5 million square feet. How many  
22 square feet are dedicated to the center?

23 DR. JASON GRAHAM: Again, I think it's premature  
24 to be able to say because we're looking at different  
25 design possibilities.

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1  
2 CHAIRPERSON SCHULMAN: No, I appreciate that and  
3 thank you. I'm going to ask if Chair Lee has any  
4 questions.

5 CHAIRPERSON LEE: Thank you and I just want to  
6 echo the sentiments of what other folks have said.  
7 It was awesome touring our facilities and I have to  
8 say it was very, very informative because I didn't  
9 realize myself also the extent of work that you all  
10 do in the office there. So, I just want to say thank  
11 you to you and all your staff for all the great work  
12 you do.

13 And I just wanted to go a little further into the  
14 Drug Intelligence Group. I think it's great that you  
15 started this department within OCME and so, I know  
16 that technically when we think of drug overdoses,  
17 it's sort of post mortem, after the fact right. But  
18 then, once you collect the data, how quickly can you  
19 use that data to then sort of dictate public health  
20 patterns or drug overdose patterns and how can we use  
21 that department in a way to become now ahead of the  
22 game as opposed to behind? Because I feel like at  
23 some point it comes back full circle, so then how do  
24 we use that to then prevent future overdoses or  
25 similar things like that from happening?

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1 DR. JASON GRAHAM: That's an excellent question,  
2 thank you for asking and the timeliness of overdose  
3 data has been a long-term challenge and it's been  
4 related largely to the need to wait for confirmed  
5 data to form actionable steps in both public health  
6 and public safety realms. We have been focusing for  
7 some time and we'll focus further in this way on  
8 provisional data. Data that we collect through our  
9 investigative process, both our OCME Medical Legal  
10 Investigators who are doing death investigations in  
11 the field, collect a large amount of data up front on  
12 day one. Our Drug Intelligence Intervention Group  
13 then would follow up on that data with family and  
14 social network members. We really want to focus on  
15 better utilizing and as close to real time as  
16 possible, utilizing that very accurate provisional  
17 data that we get up front on day one or two rather  
18 than relying exclusively on the confirmed data at the  
19 end of the testing process.  
20

21 We have been tracking provisional data for some  
22 time. It follows the confirmed data quite closely.  
23 It's imperfect because it's provisional and there are  
24 always differences in that provisional data and  
25 what's ultimately confirmed. But it is an actionable

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1 source of data in as close to real time as we believe  
2 we can provide. And so, we want to explore ways that  
3 the Drug Intelligence and Intervention group can  
4 process that data and share it with partners in a  
5 much more timely way.  
6

7 CHAIRPERSON LEE: And how would you propose doing  
8 that because that was going to be my next question  
9 which you sort of started answering, which is what  
10 are the constraints around it, so.

11 DR. JASON GRAHAM: Well, the data sharing is  
12 sensitive of course. These are all sensitive cases  
13 and I think that we have to you know explore ways of  
14 determining what our public health partners and  
15 public safety partners need specifically. And  
16 sharing data that is only what they need and being  
17 able to share it earlier on.

18 CHAIRPERSON LEE: Okay. Thank you.

19 CHAIRPERSON SCHULMAN: Thank you. I'm going to  
20 ask - first of all, I'm want to acknowledge we've  
21 been joined by Council Member Erik Bottcher who also  
22 has some questions.

23 COUNCIL MEMBER BOTTCHE: Good afternoon.

24 DR. JASON GRAHAM: Good afternoon.  
25

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1  
2 COUNCIL MEMBER BOTTCHEER: I want to ask you about  
3 a drug facilitated homicides. There has been a  
4 number of drug facilitated homicides and in the  
5 Council District I represent, which includes health  
6 kitchen, the two high profile homicides were those of  
7 John Umberger and Mr. Ramirez. And it took almost a  
8 year to get the official determination that those  
9 were homicides. We're talking about folks who have  
10 been drugged, robbed or killed either at night life  
11 or user after leaving night life. How much are you  
12 able to share with the public about the length of  
13 time that it took for us to get that official  
14 determination from your office?

15 DR. JASON GRAHAM: Sure, these are both active  
16 homicide investigations, so I'm not going to be able  
17 to comment on them. The facts in either of those  
18 cases, but I would provide some context by saying  
19 that we, in each case that we investigate, are  
20 responsible for determining the cause of death and  
21 the manner of death. The cause of death being the  
22 injury or the disease that produces the fatality.  
23 The manner of death referring to the circumstances;  
24 accident, homicide, suicide, natural.

25



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1           The evidence that we use to make those  
2  
3 determinations is never autopsy alone. It is the  
4 results of our autopsy, the results of our laboratory  
5 testing and the results of investigation of the  
6 deaths, investigative information that we have access  
7 to. We never do autopsies in a vacuum and we over  
8 the course of time, evidence may develop that's  
9 initially unknown to us. And so, in any case that we  
10 make a determination, if at a later point and time,  
11 information becomes available that needs  
12 consideration, we will always consider that  
13 information and then place it in the context of our  
14 overall death investigation and make a change if we  
15 need to.

16           COUNCIL MEMBER BOTTCHER: Understanding you can't  
17 speak to the specifics of the Julio Ramirez and John  
18 Umberger cases, with a homicide, with a drug  
19 facilitated homicide determination, would you be  
20 looking at in addition to the manner of the death,  
21 the circumstances that happened earlier that evening  
22 working with the NYPD? What kind of other factors  
23 would you be looking at to make those determinations?

24           DR. JASON GRAHAM: Absolutely that's what I was  
25 largely what I was referring to in terms of the

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1 toxicology results in and of themselves wouldn't  
2 produce the determination necessarily that a case is  
3 a homicide.  
4

5 A homicide is a medical legal term that indicates  
6 death at the hand of another. And I have to have  
7 certainty beyond a reasonable doubt before I state  
8 that a case is classified as a homicide. So, that  
9 would involve the evaluation of the toxicology  
10 results. The full investigation of the circumstances  
11 surrounding the death as you described what was going  
12 on. How and under what conditions and in what ways a  
13 person may have been administered a fatal overdose in  
14 order to call a death or homicide. So, it's the  
15 totality of the investigation, not one single piece  
16 of data that allows us at the end of that process  
17 form the opinion that this is a homicide.

18 COUNCIL MEMBER BOTTCHEER: There have been other  
19 facilitated, drug facilitated homicides in New York  
20 from people drug, robbed and killed at or leaving  
21 nightclubs. Can you tell us how many your office has  
22 processed? How many of these homicides that have  
23 been declared?  
24  
25

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1  
2 DR. JASON GRAHAM: In most recent times, the two  
3 that you mentioned are the only two that have been  
4 classified as a homicide.

5 COUNCIL MEMBER BOTTCHER: There was a murder  
6 charge that the Manhattan District Attorney's Office  
7 brought forward toward the end of last year.  
8 Extensively that was also ruled by your office as a  
9 drug facilitated homicide, no?

10 DR. JASON GRAHAM: I would have to confirm that  
11 and get back to you.

12 COUNCIL MEMBER BOTTCHER: Last question, this is  
13 a budget hearing. Do you feel that this budget  
14 provides you the resources you need to adequately  
15 process these cases, these drug facilitated homicide  
16 investigations that you're doing?

17 DR. JASON GRAHAM: Yes, I believe that we are and  
18 specifically around the toxicology testing, we are  
19 seeing improvements in our turnaround time in the  
20 face of this increased caseload. The challenges of  
21 the overdose crisis, a range of new drugs. So, I  
22 would say yes, we are adequately staffed and funded  
23 to handle this workload. I would also add that with  
24 respect to the murder charge that you refer to and we  
25 will follow up on the possibility of that case but a

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1 murder is a charge that is a legal term. It's not  
2 something that we invoke. It is our determination of  
3 homicide doesn't in any way imply either the legal  
4 terms manslaughter, murder etc. This is an objective  
5 medical term that we use. So, I then want to  
6 immediately, I wanted to make sure that that was  
7 clear.  
8

9 COUNCIL MEMBER BOTTCHEER: Thank you.

10 CHAIRPERSON SCHULMAN: Okay, thank you. Now, I'm  
11 going to ask Council Member Yeger.

12 COUNCIL MEMBER YEGER: Thank you Madam Chair.  
13 Good afternoon Dr. Graham. I just wanted to follow-  
14 up a little bit on the line of questions that  
15 Councilwoman Ayala was talking about with respect to  
16 the timing of the autopsy reports and the management  
17 report, it indicates that the autopsy reports are now  
18 almost doubled or a little more than doubled. It's  
19 140 days to do the report but I know in your answers  
20 you were differentiating between the report itself  
21 and the actual autopsy and you kept on referring to  
22 getting the bodies back quickly for burial etc., to  
23 the family.  
24  
25

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1 I'm wondering if you delve a little deeper to  
2 what that means in terms of how speedy that process  
3 is from when you get the body?  
4

5 DR. JASON GRAHAM: Certainly and thank you for  
6 that question. We have no backlog with respect to  
7 the examination of decedents who come into our  
8 custody. When someone dies and they fall under  
9 medical examiner jurisdiction, a sudden unexpected or  
10 violent death, a death that involves an injury of any  
11 sort. Those cases are excepted for medical  
12 examination, either an examination or autopsy by one  
13 of our doctors. We take custody of the body and that  
14 individual is examined generally within 24 hours of  
15 the OCME taking custody. The majority of those  
16 cases, the identification is completed within that  
17 same amount of time and as soon as the examination  
18 and the identification of that person takes place,  
19 that person's body is going to be ready release to  
20 the family for their funeral plans or whatever their  
21 final dispositions or arrangements may be. That  
22 generally happens within 24 hours. There are not  
23 delays in the examination of decedents.

24 COUNCIL MEMBER YEGER: 24 hours is the time, so  
25 that's good. Okay, let's talk a little bit about the

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1 attrition and particularly among the more senior  
2 medical examiners and I think you referenced it, you  
3 were not at all being sly about it, I think you said  
4 losing them to other jurisdictions, right? You could  
5 say that?  
6

7 DR. JASON GRAHAM: It's a - we are certainly the  
8 most competitive environment in history for medical  
9 examiners. This is a very small specialty, unique  
10 skill set and there's a crisis level shortage in the  
11 country. So, we are competing against all of the  
12 jurisdictions.

13 COUNCIL MEMBER YEGER: So, in your testimony, I  
14 think you refer to that there are maybe 500 people in  
15 the whole country who are trained to be medical  
16 examiners. And I'm wondering if there's any  
17 exploration that OCME has done either with any of the  
18 universities in New York or with CUNY itself, to  
19 create a curriculum of course or some way of  
20 attracting a students to come to New York City to or  
21 obviously my preference would be those who are  
22 already here to take this on as a field. Those who  
23 have an interest in science or medicine and to stay  
24 in the system with some kind of incentivization x-  
25 number of years with OCME or anything like that?

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1 DR. JASON GRAHAM: Well, that is certainly  
2 something that we are attempting to do and we are  
3 trying our best to take advantage of the CSI effect  
4 that has popularized forensic science on television  
5 for some time and this extends beyond just  
6 physicians, which are you know are medical examiners  
7 but to this entire you know, the entire population of  
8 college students who are potentially criminalists in  
9 our laboratories and forensic scientists who want to  
10 become death investigators and so, we are - we do  
11 work closely with colleges. We have internship  
12 opportunities that have produced and in fact, one of  
13 our current forensic pathology fellows who served an  
14 internship with us at OCME, went to medical school  
15 with the purpose of becoming a medical examiner at  
16 OCME. She went to medical school, finished medical  
17 school and is now after a residency. One of our  
18 fellows in forensic pathology.

19  
20 So, the effort that we have placed in recruitment  
21 through internships, college, open houses,  
22 relationships with local colleges in an effort to  
23 recruit forensic science and science majors in  
24 general, that has been fruitful for us. We  
25 absolutely intend to continue that and we are also in

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1 all our interactions with medical students and  
2 residents, making the full range of forensic  
3 pathology practice open to them and giving them  
4 opportunities when they rotate with us in hopes of  
5 recruiting more into this very competitive field now.  
6 So, thank you for that question.  
7

8 COUNCIL MEMBER YEGER: Uhm, very briefly Madam  
9 Chair? Okay. I'll leave the recruitment part alone  
10 for a while because I think it's a greater  
11 conversation that may not be best explored here but I  
12 do think that your department is recognizing that  
13 there's a serious issue that you've already hit it  
14 and I think it's going to continue unless something  
15 is reversed in the ability of the city to attract  
16 people into this field and to stay in this field and  
17 to stay in this field here with us.

18 So, but for now, I just want to touch on one  
19 other topic. You mentioned in your testimony the  
20 post mortem CT I guess, through the integration of  
21 post-mortem CT is how you refer to it but I didn't  
22 really hear any specificity of what that means in  
23 terms of, is that online already, are you ready to  
24 go? Is that happening? Is it there? And I'll, I  
25 see you're nodding, so I'll let you go.



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1  
2 DR. JASON GRAHAM: Yes, thank you. I'm very  
3 pleased to share that we are moving forward with  
4 this. We have the funding in place. We have the  
5 certificate to proceed and we are moving on getting  
6 CT scanning capability in all three of our forensic  
7 pathology centers. That will be in our Manhattan  
8 headquarter office, our Brooklyn office and the  
9 Queens Forensic Pathology Center. We are  
10 anticipating hopefully by the end of this year, we at  
11 the moment do not have those CT scanners in place but  
12 we have been in the planning phases. We have had  
13 various site visits and we are moving toward next  
14 steps to getting installation of those CT scanners in  
15 all three of those locations and I'm hopeful that  
16 that is going to be done by the end of this year.

17 COUNCIL MEMBER YEGER: Okay, so, please forgive  
18 the nonscientific term but once these are online and  
19 operational in your facilities, will this prevent  
20 cutting bodies and more autopsies being able to be  
21 done through this - through an outside exploration  
22 versus actually cutting open a body and being  
23 internal?

24 DR. JASON GRAHAM: I think that in some instances  
25 yes. We will use CT scanning as a tool to help us

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1 determine when in the situations that we would  
2 ordinarily autopsy when it may – it may not be  
3 necessary to autopsy. And in other instances, when  
4 we would not autopsy a person if we see injuries for  
5 example, on a CT scan that are unexpected, that would  
6 lead us to perform an autopsy when we otherwise would  
7 not.  
8

9 So, it can go either direction. It's just a –  
10 it's another tool in our toolbox to give us the  
11 maximum amount of information and also allow us the  
12 maximum degree of flexibility with honoring families  
13 wishes with respect to autopsies.

14 COUNCIL MEMBER YEGER: Okay, thank you very much  
15 Dr. Thank you Madam Chair.

16 CHAIRPERSON SCHULMAN: Sure, thank you very much  
17 Dr. Graham and team. We really appreciate the work  
18 that you're doing, so just know that. And also, I  
19 just have had some preliminary discussions with the  
20 Commissioner of the Department of Health,  
21 Commissioner Vasan about doing a public health agenda  
22 long term and we're going to include OCME in that  
23 because the stats that you have and the work that you  
24 do is very integral to that. So I just wanted to put  
25 that on your radar. Thank you.

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1  
2 DR. JASON GRAHAM: Thank you so much. Thank you  
3 to all the Committee.

4 COMMITTEE COUNSEL: Alright, thank you very much.  
5 Thank you all. We're going to be moving on to public  
6 testimony.

7 Okay, so we will be moving onto public testimony.  
8 We are going to be hearing from folks who are in  
9 Council Chambers first. We will be calling them  
10 first and then we will move onto virtual panelists.  
11 As a reminder, you can submit written testimony up to  
12 72 hours after the hearing and then also, another  
13 reminder that if you wish to testify in Council  
14 Chambers and you have not filled out an appearance  
15 card, please fill out an appearance card. You can go  
16 to the back of the room where you can see the  
17 Sergeant at Arms, but you must fill out an appearance  
18 card in order to testify.

19 CHAIRPERSON SCHULMAN: I also wanted to remind  
20 people that we actually have now over 100 people  
21 testifying, so we're keeping everyone to two minutes.  
22 If you have long testimony, please summarize it and  
23 send the rest of it in. You can send it as Council  
24 said up to 72 hours after the hearing. Thank you.

25

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1  
2 COMMITTEE COUNSEL: And we do read all of the  
3 written testimony that we receive. I'm going to call  
4 up our first in person panel C. Virginia Fields, Lori  
5 Podvesker, Kimberly George, Karina Adler, Marinda Van  
6 Dalen and Maria Almonte-Weston.

7 You can please come up to the tables here. Yes,  
8 two minutes each. Okay and we can start with C.  
9 Virginia Fields.

10 C. VIRGINIA FIELDS: Thank you Committee Members  
11 and Chairs of the Health and Mental Health Committee.  
12 I have submitted my full testimony, so would just  
13 like to highlight three points regarding the fierce  
14 urgency for funding diabetes programming. Diabetes  
15 and its complications have soared in New York without  
16 any coherent or political health response. In the  
17 surge of COVID-19 New York City experienced a 365  
18 percent increase in diabetes related deaths. In  
19 partnership with health, people, community,  
20 preventive health, and support of other leading  
21 stakeholders, we're requesting the City Council to  
22 allocate \$1.5 million for a diabetes disaster must  
23 stop initiative.

24 A copy of that proposal will be made available to  
25 the Committee Chairs. Lastly, Black health through

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1  
2 its robust mobilization will do the education,  
3 engagement and promotion of media. Health people if  
4 on parallel record of training and mobilizing  
5 communities will deliver training for peer educators.

6 Lastly, we congratulate the Council on passing  
7 Intro. 918, very encouraging; however, as the  
8 Department of Health seeks to develop and implement  
9 its citywide diabetes reduction plan, this Diabetes  
10 Disaster Must Stop Initiative becomes a forerunner to  
11 their efforts and it will provide a strong start to  
12 building the community infrastructure and be able to  
13 be in place once the department does what it needs to  
14 do. I thank you and look forward to further  
15 discussions with the Council.

16 COMMITTEE COUNSEL: Thank you. Please.

17 KARINA ADLER: Chair Schulman, Chair Lee, and  
18 distinguished members. Thank you so much for the  
19 opportunity to testify today. Karina Adler from New  
20 York Lawyers for the Public Interest. First, we'd  
21 like to thank the City Council for their generous  
22 support of our Immigrant Health Initiative over the  
23 years. Thanks to you, my colleagues and I have been  
24 able to help hundreds of undocumented New Yorkers  
25 with serious health conditions, improve their health

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1 through access to comprehensive health insurance.

2 Immigration representation and individual health  
3 advocacy. We welcoming and compassionately serving  
4 thousands of new immigrants who have joined our  
5 communities, continues to be a priority for us.

6  
7 So, we appreciate your continued support as we  
8 seek an enhancement in our funding to meet the very  
9 crucial need that our city is facing.

10 Between 2020 and 2022, your support helped us not  
11 only meet our services but expand the services that  
12 we were able to provide. We launched our TGNCI Plus  
13 Campaign, a program that provides directly services  
14 to transgender, gender nonconforming and intersex  
15 people and undocumented people living with HIV. Our  
16 medical provider network supported hundreds of  
17 individuals who were seeking medical assistance and  
18 medical care in immigration and criminal jails.

19 We relaunched our Medical Deferred Action  
20 Campaign to help undocumented and uninsured New  
21 Yorkers in need of organ transplants to qualify for  
22 state funded Medicaid and the essential plan and most  
23 recently, we launched the transplant pipeline, what  
24 we believe is a first of its kind or one of the first  
25 of its kind to work with a safety net hospital that

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1 is offering organ transplants to undocumented New  
2 Yorkers who face various barriers.

3  
4 We've been able to reach many more people through  
5 our capacity building and Community Education  
6 Campaign as well. So, thank you so much for your  
7 support.

8 MARIA ALMONTE-WESTON: Good day Chairperson Lee  
9 and [03:30:23] -

10 COMMITTEE COUNSEL: Please turn your mic on.

11 MARIA ALMONTE-WESTON: Good day. I am Maria  
12 Almonte-Weston from the Center for Justice  
13 Innovation. I am a Social Worker, also someone who  
14 has been impacted by the legal system and substance  
15 use recovery. The Center today is asking for two  
16 goals in FY24 with your support. One for \$1.5  
17 million to enhance misdemeanor alternatives to  
18 incarceration options and the other for \$461,000 to  
19 integrate behavioral health within the justice system  
20 to support individuals with substance use disorder.

21 Behavioral health and the legal systems have  
22 intertwined and we need to address the mental health  
23 and substance use needs of New Yorkers, especially  
24 after the stretches of COVID-19. Our Brooklyn Mental  
25 Health Court has been serving individuals with severe

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1 mental health issues since 2002 with nearly 1,300  
2 participants successfully graduating. Right now, we  
3 have unfunded misdemeanor mental health courts in  
4 both Manhattan and Brooklyn that we are hoping that  
5 you will support us with, knowing that these are  
6 offering community-based interventions and judicial  
7 monitoring for misdemeanor cases eligible for  
8 diversion. We also seek new Council support for the  
9 Bronx Heroin and Overdose Prevention and Education  
10 program. Which addresses substance use issues at the  
11 precinct level of arrest.  
12

13 This option is offered by our peer specialists  
14 and we also know that peer specialists, likely to  
15 engage in programming with individuals are a much  
16 higher percentage. In 2022, Bronx Hope had a contact  
17 rate of 84 percent for dispatch cases based on peer  
18 engagement.

19 Finally, community based pretrial supervision is  
20 a critical component in the implementation of bail  
21 reform and safely strengths the jail population to  
22 close the Riker's Island jail complex by the intended  
23 date. We are seeking a return to FY22 funding levels  
24 as the FY23 contract was reduced by ten percent.  
25



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1 Thank you for your continued partnership and we  
2 are available to answer any questions that you may  
3 have.  
4

5 CHAIRPERSON SCHULMAN: I want to thank you.  
6 First, I want to say that we had a Health Committee  
7 roundtable recently that some of you were at and I  
8 want to thank you for that. I also don't know if you  
9 saw this morning's testimony by the Commissioner of  
10 Department of Health, we really need some help to get  
11 the State Legislature to give us back the Article 6  
12 money. Which I understand is actually going to wind  
13 up being in today's dollars \$90 million, which will  
14 help fund a lot of the things that you've been  
15 talking about and also the 1332 Medicaid Waiver. My  
16 understanding and what we were told was that the  
17 Commissioner and his staff went up to Albany. The  
18 New York delegation seems to be in favor but nobody  
19 is focusing on that. They're focusing on a number of  
20 other things, so if whatever you could to help, we  
21 will do the same on the Council end. So, I wanted to  
22 thank you for that.

23 MARIA ALMONTE-WESTON: Thank you.

24 COMMITTEE COUNSEL: Thank you very much to this  
25 panel. We are going to be moving to our next in-

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1 person panel. We will be hearing from William  
2 Plevan, Nadia Chait, Evelyn Graham-NYAASI, Ruth  
3 Lowencran(SP?). I apologize if I mispronounce any  
4 names. Cara Berkowitz, and Marcos Stafne.  
5

6 And just a reminder to folks testifying, please  
7 turn on the microphone before you begin your  
8 testimony and you will each have two minutes. You  
9 can proceed.

10 WILLIAM PLEVAN: Thank you. Good afternoon to  
11 members of the Committee. I'm Rabbi Bill Plevan. A  
12 proud lifelong resident of Manhattan and I'm  
13 testifying today on behalf of Tirdof.

14 New York Jewish Clergy for Justice, a project of  
15 T'ruah, the call for human rights and Jews for racial  
16 and economic justice. With the holiday of Passover  
17 just two weeks away, I want to take a moment to  
18 recall the biblical Profit Elijah. Towards the end  
19 of the Passover Seder, it is customary to open our  
20 doors to welcome the Profit Elijah into our homes.  
21 According to Jewish lore, when Elijah returns it will  
22 be time for the Messiah, time for redemption for all.

23 Elijah's story in the bible also tells us that he  
24 suffered from great despair and loneliness as he  
25 wondered in the wilderness searching for a safe

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1 place. Today, there are many New Yorkers who not  
2 only lack adequate housing but also struggle with  
3 mental illness that compounds their heroing journey  
4 as unhoused people in New York.

5  
6 Today, I ask you to acknowledge their needs and  
7 devote adequate resources to the best programs that  
8 will truly help the most vulnerable New Yorkers. I  
9 ask you to invest in mental health services that have  
10 a proven track record of centering dignity, self-  
11 determination and social connection. And helping  
12 people living with serious mental illness to recover,  
13 such as respite centers, mobile treatment teams and  
14 community-based recovery programs. The details of  
15 much of our ask will be submitted online and by other  
16 colleagues of mine testifying today online.

17 But I want to make mention of our call for the  
18 NYPD to cancel its mental health co-response teams  
19 that are costing the city \$5.7 million without  
20 meaningfully providing people in crisis with real  
21 public health-based alternatives. These co-response  
22 teams are an example of the NYPD's expansion into  
23 social service roles that they should not be in and  
24 instead, this money should be directed to infill  
25 these important gaps in mental health services, as

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1 I've mentioned above. Thank you for your time and  
2 service to the city and thank you for helping all  
3 people find redemption and safety by welcoming them  
4 home.

5  
6 COMMITTEE COUNSEL: Please turn your microphone  
7 on.

8 EVELYN GRAHAM-NYAASI: Committee Members, Correct  
9 Crisis Intervention Today is a broad coalition of  
10 peers, individuals with lived mental health  
11 experience, service providers, advocacy  
12 organizations, and other advocates committed to  
13 disability and racial justice.

14 CCIT began in 2012. Our goal is to remove police  
15 from mental health crisis responses and institute a  
16 peer-driven health response. My experiences  
17 underscore the need for removing police from crisis  
18 response. Before I was diagnosed with bipolar  
19 disorder, I was accused of stealing a box of relaxer.  
20 I believe that if I asked, it should be given to me  
21 and put the box in my bag. I don't recall running  
22 out there or the police showing up. I didn't recall  
23 going to the precinct either. What I did remember  
24 was, I was fingerprinted like a criminal instead of a  
25 human being who needed help.

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1           When I came to, I was in Delaware State Hospital  
2  
3 where I was first diagnosed with bipolar disorder.  
4 Now, if I apply for a certain job, that shop lifting  
5 charge shows up on my record, even though I never  
6 went to court. Fortunately, it hasn't affected my  
7 ability to get a job. That was my first experience  
8 with the police.

9           Another time in New York City, I was sitting on  
10 my sofa where there was a knock at my door. When I  
11 opened the door, there were eight to nine police  
12 officers in the hallway. A police officer told me  
13 that someone from my home called 911 and said that I  
14 had a knife. He didn't say that I had to go with him  
15 and to bring my medication. I was afraid of cops and  
16 I knew what they could do to me, so I grabbed my coat  
17 and medication. I was escorted outside and a police  
18 officer asked me if I wanted to go in the police car  
19 or ambulance. I chose the ambulance because I didn't  
20 want to go jail. I was taken to Bellevue Hospital  
21 and dropped off. They put me in a locked room where  
22 people were screaming and yelling. We were locked up  
23 like animals. I asked for my medication, but I was  
24 ignored and sent back to my seat. It was MOK  
25 birthday weekend, so nothing could be done until

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1 Tuesday. When Tuesday finally arrived, I was taken  
2 upstairs to the ward and wasn't released until weeks  
3 later.  
4

5 CCIT advocates a total overhaul of city's current  
6 health crisis program being heard, which is has been  
7 done as a nonpolice crisis response. The program was  
8 created without input or consultation, without  
9 providers, peers, community leaders, and other  
10 stakeholders in New York community.

11 To be clear, we ask the Council to enact into  
12 legislation the CCIT NYC proposal to create nonpolice  
13 peer driven mental health crisis response. Allocate  
14 at least \$190 million to fund the CCIT NYC proposal  
15 for a true nonpolice peer driven mental health crisis  
16 response in the city and operates 24/7.

17 We ask that you enact the legislation to amend  
18 the MOC and CMH to add peers, mental health advocates  
19 and provide us to the oversight board. Require  
20 development of an annual strategic plan which enables  
21 all New Yorkers with mental illness to connect with  
22 mental health services, appropriate housing, and  
23 require publication of quarterly reports to achieving  
24 the strategic plans objective.  
25

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1 We really need peers to go with Be Heard. I  
2  
3 heard today that they were not part of the program  
4 and this is supposed to be a nonpolice crisis  
5 response. So, we need peers on the Be Heard Team.  
6 Thank you.

7 COMMITTEE COUNSEL: Thank you. Next.

8 NADIA CHAIT: Good afternoon, I'm Nadia Chait,  
9 the Senior Director of Policy & Advocacy at CASES.  
10 We're a large provider of mental health services to  
11 individuals with criminal legal system involvement,  
12 along with a range of other holistic services. We  
13 work to meet individuals where they are and provide  
14 them with the care and supports that they need to  
15 live healthy and full lives in their community.

16 The City Council has an opportunity in this  
17 budget to divest from our bloated corrections budget  
18 and invest those resources into mental health care  
19 and other services that individuals need. We  
20 encourage the City Council to look at increasing  
21 funding for intensive mobile treatment to eliminate  
22 the waitlist for that service.

23 As Commissioner Vasan talked about earlier today,  
24 it is a wonderful program. We offer seven teams in  
25 several boroughs and it is incredible effective at

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1 meeting individuals who have serious mental health  
2 challenges and are street homeless and have some  
3 level of criminal legal system involvement. We  
4 really see this program transform lives. As one  
5 example, a client whose been with us in intensive  
6 mobile treatment from the earlier days of the  
7 program, was able to become much more stable in her  
8 mental health care to be a much more active parent  
9 then she had previously been able to involved. She  
10 has stable housing. She is now employed full-time.  
11 These are the source of services that New Yorkers  
12 need.  
13

14       Unfortunately, we see every day in our programs  
15 the realty of the racist nature of our criminal  
16 justice system and so, most of the clients we serve  
17 are Black and Brown and many of them have never been  
18 offered voluntary mental health services in their  
19 community. The first time that they are being  
20 offered mental health care is following an arrest or  
21 when they are at risk of incarceration. That's  
22 simply not acceptable. We need to meet people sooner  
23 and earlier with mental healthcare long before  
24 they're arrested. Long before they are at risk of  
25 incarceration. And I would share the call for a peer



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1 led response to mental health crisis rather than  
2 police. Thank you.

3  
4 COMMITTEE COUNSEL: Thank you.

5 MARCOS STAFNE: Good afternoon Committee members.  
6 My name is Marcos Stafne and it is with great  
7 appreciation and enthusiasm that I speak on behalf of  
8 Gallop NYC. New York City's premier therapeutic  
9 horseback riding and horsemanship program for people  
10 with disabilities.

11 We extend our heartfelt thanks to you for  
12 championing the city initiative on autism awareness,  
13 a vital step in ensuring that New Yorkers on the  
14 autism spectrum receive the support and resources  
15 they require. As the Executive Director of Gallop  
16 NYC, I have witnessed first-hand the powerful impact  
17 that therapeutic riding and horsemanship can have on  
18 the lives of individuals with disabilities,  
19 particularly those on the autism spectrum.

20 At Gallop NYC we pride ourselves on our  
21 commitment to inclusivity and access. Consistently  
22 striving to say yes when others have had said no by  
23 providing access to therapeutic horseback riding and  
24 not requiring a formal diagnosis for service. The  
25 personal benefits that our riders and their families

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1 experience extend beyond the individual level and  
2 positively impact the entire community by challenging  
3 preconceived notions of what people with disabilities  
4 can achieve. The funding we are requesting is  
5 critical to Gallop NYC's operations, with a waitlist  
6 of 1,500 people, we are eager to expand our capacity  
7 to serve more New Yorkers. Currently the city  
8 supports almost one-tenth of our operations through  
9 funding for people with autism, seniors and veterans.  
10 A reinstatement of our \$124,916 autism awareness  
11 funding will ensure that New York City residents have  
12 access to the meaningful programming that they need  
13 and deserve.

14  
15 We extend an invitation to all member of the  
16 Committee to visit our program locations in Queens  
17 and Brooklyn and witness firsthand the transformative  
18 impact that therapeutic riding and horsemanship can  
19 have on the lives of individuals with disabilities.  
20 Thank you.

21 MARINDA VAN DALAN: Good afternoon and thank you  
22 to member of the Council for permitting me to testify  
23 today. I am an Attorney with New York Lawyers for  
24 the Public Interest and I'm here on behalf of CCIT  
25 NYC. It's a coalition of over 80 members,

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1 organizations, and peers. It stands for Correct  
2 Crisis Intervention Today New York City.  
3

4 We're united on mental health issues and we're  
5 focused today on telling you that we would like you  
6 to take the powers of the purse to save lives. We're  
7 calling for the implementation of a comprehensive  
8 zero police mental health response system. CCIT NYC  
9 has proposed a model that's been working for decades  
10 in Oregon without a single serious injury. And as  
11 communities across the country turn to nonpolice  
12 responses to mental health crisis, we're saddened to  
13 see the Mayor call for greater policing of mental  
14 illness and targeting of our most vulnerable  
15 neighbors and friends and loved ones, namely people  
16 who are unhoused.

17 We are calling also for the City Council to  
18 defund Be Heard. We know that this is a flawed  
19 system, it has been from the start and it remains so  
20 today. It is not peer centered. It is not trauma  
21 informed. It relies upon 911 and EMT's, which are  
22 part of the system of criminalizing mental illness.  
23 It operates in a small part of our city during  
24 limited hours and despite the tremendous resources  
25 that have gone into this program, over 80 percent of

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1 calls are still going to police precincts for police  
2 responses. Response times are slow and the training  
3 is flawed. Thank you for your time today. We hope  
4 and trust that you will do everything in your power  
5 to ensure that people with serious mental illness who  
6 are perceived as having that are safe in our city.  
7 Thank you.  
8

9 CHAIRPERSON LEE: Right on time. Thank you so  
10 much and I just want to say thank you to this panel,  
11 because I have visited Gallop NYC and the things that  
12 you are doing there are pretty incredible to actually  
13 see in person. Nadia, always good to see you and all  
14 of you that are here. You know, I've seen some of  
15 you at previous hearings and obviously this is a  
16 topic that we take very seriously, so I just wanted  
17 to thank you all for your advocacy.

18 PANEL: Thank you.

19 COMMITTEE COUNSEL: Thank you to this panel.  
20 We'll be moving to our next in person panel. Donald  
21 Nesbit, Scott Daly, Jody Rudin, Fiodna O'Grady, Anna  
22 Krill, and Rosa Sarmiento. Please come up to the  
23 table.  
24  
25

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1  
2 And as a reminder, please turn on the microphone  
3 before you begin your testimony and you'll each have  
4 two minutes to testify. We could start with you sir.

5 SCOTT DALY: How is this? A lot better. Thank  
6 you very much Chairs Schulman and members of the  
7 Committee. Thank you for having us here. My name is  
8 Scott Daly and I am the Senior Director of the  
9 Community Tennis programs for the New York Junior  
10 Tennis and Learning, legally incorporated as New York  
11 Junior Tennis League.

12 We are the nation's largest interscholastic  
13 tennis program. Right now, we are funded under the  
14 Council's Physical Education and Fitness Initiative.  
15 We provide quality programming all 12 months a year.  
16 Right now, we are extremely grateful to the Council  
17 for its continued support throughout the years. This  
18 year we are asking for \$1 million in citywide  
19 funding, an increase of \$200,000. It will be our  
20 first increase in 15 years.

21 We all know what has happened to prices in that  
22 timeframe. During the 15 years, our costs have  
23 doubled and tripled. Minimum wages have gone up  
24 \$1.00 today by \$0.73 of what it was before. So,  
25 given the years of rising costs and the impact on

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1 inflation, we want you to know that we have to  
2 maintain what we have so far but we do need the  
3 increase. Because of the city's support, because of  
4 Council's support, we are able to provide an  
5 opportunity that otherwise would not exist to the  
6 children of the City of New York. Tennis in the  
7 hands of everybody. Our programs, because of the  
8 Council, are free throughout the year.

9  
10 Social skills are learned. Fitness, fitness,  
11 fitness, learning, we must let kids be kids. We are  
12 NYJTL. We have the learning component but learning  
13 has to be done also outside of books. Kids must be  
14 allowed to be kids. There are many values that are  
15 learned on the tennis court. Overwhelmingly, two-  
16 thirds of our population are kids who are ten years  
17 old or younger.

18 Again, I want to thank the Council. We do need  
19 your help. We couldn't do this without your support  
20 on behalf of all the kids of the City of New York, I  
21 want to thank you very much.

22 COMMITTEE COUNSEL: Thank you.

23 FIODNA O'GRADY: Thank you very much Chairs Lee  
24 and Chair Schulman for the opportunity to speak  
25 today. I'm Fiodna O'Grady and I'm representing the

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1 Samaritans of New York Suicide Prevention Center who  
2 for 40 years has operated in New York City's only  
3 anonymous and completely confidential suicide  
4 prevention hotline. Today, we are asking you to  
5 restore \$312,000 for this hotline and a \$50,000  
6 enhancement under the vulnerable, mental health for  
7 vulnerable populations. We all know that mental  
8 health is a critical crisis facing our city, however,  
9 amidst the statistics and budgets, it's easy to  
10 forget that behind every number is an actual  
11 individual whose life is impacted. But that's not  
12 something that we can forget at Samaritans. Every  
13 day on our hotline that answered 60,000 calls last  
14 year, our caring volunteers listen to the voices of  
15 hundreds of New Yorkers doing their best to cope.  
16 From the 1.5 million calls, we've answered to New  
17 Yorkers in crisis. We've learned that suicide  
18 prevention is not a one size fits all. People in  
19 distress will seek help from someone they trust in a  
20 way they feel most comfortable. We cannot dictate  
21 their behavior. Despite massive injection of capital  
22 to create new programs and services, mental health in  
23 our city continues to decline.  
24

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1  
2 After each new worrying statistic is released,  
3 the city regroups to develop a new comprehensive  
4 strategy to tackle the growing problem. But from our  
5 experience, it's clear that it's not having the right  
6 program, it's about having as many varied and diverse  
7 options and viable alternatives available, so that  
8 everyone has the ability to access care that helps  
9 them feel safe. This is borne out by the most  
10 effective suicide prevention program to date in the  
11 U.S. implemented by the U.S. Airforce that showed  
12 that suicide prevention interventions employing  
13 multiple strategies are particularly effective in  
14 reducing suicide rates. And I'd echo the testimony  
15 of the Health Commissioner today, calling for  
16 evidence-based programs as regard to the U.S.  
17 Airforce's points of entry.

18 And I echo Chair Lee's comments today about  
19 investing in community-based organizations in place  
20 and its CBOs that do the work. Thank you everyone.

21 ANNA KRILL: Good afternoon. My name is Anna  
22 Krill, I am a two-time breast cancer survivor and the  
23 Founder and President of Astoria Queens Sharing and  
24 Caring doing business as Sharing and Caring.

25



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1  
2 I am here today to ask the Councils support, our  
3 request of \$250,000 under the Cancer Services  
4 Initiative, an increase of approximately \$100,000  
5 over our FY23 allocation. This would be our first  
6 increase since the creation of the initiative.

7 I, along with three other survivors, founded  
8 Sharing and Caring 29-years-ago to address the needs  
9 of Queens women living with breast or ovarian cancer.  
10 It was our position then as it remains today. The  
11 Queens residents should not have to leave the borough  
12 for quality cancer treatment, care and support.  
13 Through the years, our reach has expanded and we now  
14 serve men and women with all types of cancer. We are  
15 a one stop grassroots community-based organization,  
16 which provides three bilingual supports of services  
17 to Queens cancer survivors, their families,  
18 caregivers and community members. We strive to  
19 reduce the fear and eliminate cultural barriers in  
20 order to promote early detection and treatment, as  
21 well as to improve access to lifesaving services.  
22 Through our device programs and services, we assist  
23 approximately 4,000 individuals a year, equating to  
24 \$62 a person to help save a life from late-stage  
25 diagnosis of cancer.

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1  
2 Over the course of the past two years, we have  
3 provided programming to 11 of the 14 Queens Council  
4 Districts through our various outreach programs and  
5 through provision of direct services to those living  
6 with cancer.

7 I want to thank you for this opportunity. I'm a  
8 new two-year breast cancer survivor again and I'm  
9 very happy to have the opportunity to address you  
10 all. Thank you.

11 ROSA SARMIENTO: Thank you. I also work for  
12 Sharing and Caring and please allow me to give this  
13 testimony in Spanish because that's why the Spanish  
14 population which I serve very much. My name is Rosa  
15 Sarmiento, bilingual English, Spanish and other  
16 program at the Astoria Queens Sharing and Caring.  
17 [SPEAKING IN SPANISH 03:55:32 Sharing and Caring.

18 [SPEAKING IN SPANISH 03:55:34-03:57:25] and my  
19 testimony is in English. Thank you so much.

20 COMMITTEE COUNSEL: Thank you.

21 JODY RUDIN: Good afternoon Chair Schulman, Chair  
22 Lee and member of the Committee. Thank you for your  
23 leadership on the Council and for everything that you  
24 do for New Yorkers who are struggling across the

25

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1 city. And I just want to say, it's a joy to be here  
2 with each of you my courageous fellow panelists.  
3

4 My name is Jody Rudin, I'm the CEO of the  
5 Institute for Community Living, ICL. ICL serves  
6 about 13,000 children and families and adults  
7 experiencing significant mental health challenges,  
8 substance use disorders and intellectual and  
9 developmental disabilities. We take a person-  
10 centered trauma informed approach to our work in  
11 clinics, shelters, residences and community-based  
12 programs. I'm here to talk about the city's mental  
13 health crisis and what needs to be done to ensure we  
14 can implement the ambitious and much needed plan put  
15 forth by Mayor Adams. The plan includes smart  
16 interventions to more support for youth, increased  
17 access to addiction and harm reduction services and  
18 more programs for people living with the most serious  
19 mental health challenges, including the expansion of  
20 IMT teams that provide the best whole health supports  
21 to the hardest to reach and hardest to treat mostly  
22 unhoused individuals. I mean it. ICL's IMT teams  
23 have housed 56 percent of our clients and reduced  
24 incarcerations by 30 percent.

25

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1  
2 The necessary expansion of programs cannot be  
3 achieved without a substantial investment and our  
4 woefully unpaid workforce. Turnover levels are  
5 astronomical, sometimes over 50 percent. And we  
6 struggle to hire staff and this is the experience of  
7 every provider and without providers, the Mayor's  
8 plan will only exist on paper. We need more funding  
9 to pay staff and to achieve pay parity with state  
10 funded programs that cannibalize our city funded  
11 workforce with more generous workforce investments.

12 We are similarly beginning to see employees leave  
13 ICL for the city following wage increases resulting  
14 from the DC37 agreement. Thank you very much.  
15 Appreciate the time.

16 COMMITTEE COUNSEL: Thank you.

17 DONALD NESBIT: Good afternoon Chairs Schulman  
18 and Lee. My name is Donald Nesbit, I'm the Executive  
19 Vice President for Local 372. New York City Board of  
20 Education employees from District Council 37.

21 I'm here representing 250 SAPIS, Substance Abuse  
22 Prevention and Intervention Specialists in our  
23 schools. I am under the leadership of Shaun D.  
24 Francois, President of Local 372. The local request  
25 that the City Council fund the SAPIS program with \$3

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1 million, which would be a dollar-to-dollar match with  
2 the state legislature.  
3

4 New York City school children are in a crisis,  
5 even before the COVID-19, schools faced a surge and  
6 demand for mental health resources. According to the  
7 CDC, children's mental health related visits to the  
8 emergency rooms have skyrocket since April of 2020.  
9 The CDCs report has included that it is critical to  
10 monitor children's mental health, promote coping and  
11 resilient skills and expand access to services to  
12 support children's overall mental health.

13 Since 1971, SAPIS have always provided mental  
14 health services, have taught essential social,  
15 emotional strategies and have provided services to  
16 help students remain learned and ready. SAPIS under  
17 Oasis, they use approved evidence-based programs,  
18 presentations that apply to groups in individual  
19 settings as positive alternatives for New York City  
20 students in need.

21 It is estimated that SAPIS can reach up to 500  
22 students each. SAPIS have always been proactive in  
23 providing students and their families with the tools  
24 to navigate the personal and peer pressures they can.  
25 Derail healthy academic, social and individual

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1 development. SAPIS are also responsible for  
2 monitoring behavior and offering resources and  
3 services to support our students.  
4

5 Local 372 has long testified to this panel about  
6 the devastating effects of cuts to the SAPIS program  
7 and have lost of over hundreds of SAPIS since 2006.  
8 Now more than ever there are simply not enough SAPIS  
9 today to address the needs of all of our at-risk  
10 children. To this end, the New York City Department  
11 of Education needs to prioritize our existing SAPIS  
12 because this is a priority.

13 Local 372's goal is to once again partner with  
14 the New York City Council in making the smart  
15 investment towards the quality of life for both New  
16 York City children, their families and communities at  
17 large. It remains our shared responsibility to  
18 ensure our children meet and exceed their potential.  
19 Without SAPIS, we are robbing struggling children of  
20 the opportunity to a quality, competitive education  
21 and ultimately their futures.

22 In addition, during the height of the pandemic,  
23 the 2020 funding for the SAPIS program was included  
24 in the city budget but it is unclear to us as to  
25

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1 where in the budget the line was itemized. And thus,  
2 whether the allocation actually is this.

3  
4 Likewise, Local 372 also requests that the City  
5 Council ensure that the SAPIS funding is properly  
6 accounted for in the city budget. It is critical  
7 that funding for this program can be properly  
8 accounted for. Again, we thank you as the leadership  
9 of Local 372 on behalf of our 250 SAPIS in our  
10 schools. Thank you.

11 CHAIRPERSON LEE: Thank you everyone. I was just  
12 going to say, you guys are all doing such incredible  
13 work, so I just want to thank you so much.

14 CHAIRPERSON SCHULMAN: Yeah, I wanted to thank  
15 you also and as somebody who is also a breast cancer  
16 survivor. I'm going on a little over two years now.  
17 I understand completely and I want to thank each and  
18 every one of you for all the work that you do for New  
19 Yorkers. Thank you.

20 COMMITTEE COUNSEL: Thank you very much to this  
21 panel. We will be moving to our next in-person  
22 panel. Sandra Marin, Mary Brown, Chris Norwood,  
23 Elton Santana. You can proceed whenever you're  
24 ready.

25

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1 MARY BROWN: Good afternoon. My name is Mary  
2 Brown, I'm an Educator with Health People. My first  
3 one as mentioned that in the year 2020, I lost a  
4 mother, her sister and two aunts from my, on my  
5 father's side of diabetes.  
6

7 To the world, diabetes is an enemy. That if we  
8 don't have the financial and support of the  
9 community, many people will continue to die from  
10 diabetes. We are in a diabetes emergency crisis as  
11 we speak. That is important for all politicians to  
12 not only grips about diabetes but what it's doing to  
13 our children and adults.

14 It has effected eye sights, limbs and feet that  
15 is leading to amputations by the millions worldwide.  
16 How much longer is it going to take for you to  
17 realize that not only COVID and other strains are  
18 taking lives but in complication with diabetes, is  
19 worse. Diabetes is the deadliest disease that can be  
20 a complication with other deadly underly illness. We  
21 can continue to education the community and be a  
22 helping hand to help people lower their Alc sugar  
23 levels and to help eating but we cannot do this  
24 without funding. This is where all politicians  
25



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1 should step in including the New York City Mayor. We  
2 need help now.  
3

4 ELTON SANTANA: Hello, my name is Elton.

5 COMMITTEE COUNSEL: Please turn the microphone  
6 on.

7 ELTON SANTANA: Hello, my name is Elton Santana  
8 and I'm a diabetes self-management educator at Health  
9 People. I've been working with our community for  
10 almost five years and long with my co-peer leaders  
11 and everyone at Help People, we are asking for help  
12 from our officials to take action because all know  
13 the statistics are alarming.

14 Bear with me a second. Okay, and different  
15 studies have shown that 10,000 PLWHA deaths alone  
16 occurred according a ten-year study. And according  
17 to a ten-year study and that those who have been  
18 diagnosed with diabetes died at three times the rate.  
19 But I am one of those people who is HIV positive and  
20 who has diabetes and who has been fortunate enough to  
21 be able to learn and show our community that we can  
22 reverse our condition.

23 Overall, people with HIV and AIDs in different  
24 studies had diabetes and those rates went up to  
25 double those of the general population. I remember

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1 when I was at a Zoom meeting with Chris Norwood, our  
2 CEO and Eric Adams before he was elected our Mayor.  
3 He shared how he was dealing with diabetes and that  
4 of his loved one's and that he was able to greatly  
5 improve his condition. So, my Mayor and all of you,  
6 please take action to make sure that we get funding  
7 and that our community knows that we care and are  
8 ready to show people with diabetes what we have  
9 learned. Please declare diabetes an emergency.  
10 Thank you very much.

11  
12 COMMITTEE COUNSEL: Thank you.

13 SANDRA MARIN: Hi, good afternoon. My name is  
14 Sandra Marin. I am also a diabetic management peer  
15 educator in the community. I've been doing this for  
16 seven years. I started out with the National  
17 Diabetes Prevention Program as a participant that has  
18 taught me how to make changes in my life according to  
19 eating, my eating habits, you know a lot of things  
20 that came into the factor with the NDPP. I had lost  
21 almost 100 pounds. I was almost 300 pounds. I'm 174  
22 now and I'm still losing and I got back to eating  
23 healthier and helping my family and my friends and my  
24 neighbor to do as well.

25

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1  
2 This has to be declared as an emergency because  
3 after COVID, there's a lot of people that [04:09:50]  
4 refuse to come outside of their home to buy healthy  
5 food, to buy clothes and whatever they need to  
6 exercise and do all of the stuff they were doing  
7 before.

8 Doing these classes, it does help people to make  
9 changes in their lifestyle. Be able to eat more  
10 healthier, bring down the Alc. Bring down their  
11 blood sugar level as well as other things. I know  
12 many stories where people taking their medication  
13 through the classes because they knew the technique  
14 that we offering them in order to help them with  
15 their health.

16 So, yes, after COVID, a lot of people's Alc went  
17 back up. Their blood sugar level went back up. They  
18 gained weight. Not only have COVID took a toll over  
19 our health, it's also took the cost of living where  
20 people can't afford the food that they need in order  
21 eat healthy because the prices went up too high. So,  
22 now this is why we're here to declare a lead to bring  
23 down some of those prices down on these healthy foods  
24 and also to be able to get funding to continue to  
25

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1 conduct these classes in the community, because it's  
2 very much needed. Thank you.

4 CHRIS NORWOOD: Good afternoon. I'm Chris  
5 Norwood, Executive Director of Health People. Thank  
6 you very much Council Member and Chairs and thank you  
7 for Intro. 918A. The situation of these peer  
8 educators, one from a family racked by diabetes, four  
9 deaths during COVID, as so many of our families  
10 faced. Another one's overweight grandparent, raising  
11 four grandchildren, a category who had terrible death  
12 rates during COVID and an HIV peer whose diabetes now  
13 reversed, exposed him to triple death rates.

14 Thankfully, these peers had the self-management  
15 education and support to change their health before  
16 COVID struck but as we know, tens of thousands did  
17 not have that chance and they are dead. But what's  
18 worse is absolutely nothing has happened since the  
19 first COVID surge raised the diabetes death rate in  
20 New York by 365 percent. Nothing has happened to  
21 assure that all of these other citizens not just are  
22 able to control their A1c but truly reclaim their  
23 health.

24 We have requested that the City Council fund the  
25 Diabetes Neglect Must End Initiative a \$3.5 million

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1 initiative, to provide the city with targeted  
2 outreach, prevention and self-care education that  
3 works. And that is key to fighting every epidemic  
4 but has never occurred for diabetes. Where else do  
5 you have a 365 percent increase in deaths and nothing  
6 happens except more people go blind, more people go  
7 on dialysis, and the city's appalling diabetes  
8 related amputation rate rises every single year.

9  
10 We really truly appreciate the Council's concern  
11 to start ending this nightmare and despair. Virginia  
12 Fields and I have actually already been working as  
13 community cofacilitators with DOHMH to produce the  
14 city's first diabetes reduction plan, which is  
15 absolutely vital but equally vital, we look forward  
16 to working closely with you to assure that when that  
17 plan is ready, it is implemented by the city. Thank  
18 you so much.

19 CHAIRPERSON LEE: I just wanted to say thank you  
20 and Chris and I, you know we've known each other for  
21 a while because my former nonprofit did a lot of work  
22 around diabetes because Korean Americans actually  
23 have very, very high rates of diabetes and so, thank  
24 you so much for all the work and advocacy you all are  
25

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1 doing, especially in a very culturally competent way,  
2 which I think is very important. So, thank you.  
3

4 CHAIRPERSON SCHULMAN: Thank you very much.

5 COMMITTEE COUNSEL: Thank you very much to this  
6 panel. We will be moving on to our next in-person  
7 panel. The following names: Jordan Rosenthal,  
8 Arvind Sooknanan, Sarah Shapiro, Casey Star, Kimberly  
9 Blair.

10 JORDAN ROSENTHAL: Okay, I'm ready. Hi everyone.  
11 My name is Jordan Rosenthal and I'm the Advocacy  
12 Coordinator at Community Access and also a Steering  
13 Committee Member of CCIT NYC. I just want to say  
14 thank you so much Chair Schulman and Chair Lee to  
15 stick out this long hearing and stay for public  
16 testimony, which is so important.

17 So, I'm actually going to go off of my testimony,  
18 like a little rogue and something I've noticed in all  
19 of these panels, including earlier has been the power  
20 of the peer. And really, what I want to talk about  
21 today is the importance of mental health crisis  
22 response and utilizing peers.

23 So, there is a lot, unfortunately most of the  
24 Council Members who were here earlier have left but I  
25 really wish they were here to understand the

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1 importance of creating a true, nonpolice response to  
2 mental health crisis in New York City.  
3

4 You're going to hear from a family who is here  
5 today who is also signed up to testify about losing  
6 their son during a mental health crisis at the hands  
7 of police and just yesterday, this occurred also in  
8 Rochester New York.

9 This is not an isolated incident. This is  
10 something that keeps on going up and over 80 percent  
11 of the calls being responded to through Be Heard are  
12 still being met with police presence. Until  
13 something like Be Heard is 24/7 and does not utilize  
14 911, we're still going to have police responses,  
15 which is like you're kind of going around in circles  
16 right? Because the whole idea is to avoid that but  
17 if we don't implement these key changes, it's still  
18 going to be a police response.

19 Earlier today, we talked about or we heard about  
20 the importance of peers on these response teams that  
21 are urgent but not emergent and I'm really here to  
22 counter that and say, we've also talked about  
23 workforce issues today and there's a whole section of  
24 people who would be ready to go through the training  
25 to become like peer specialists to be on Be Heard

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1  
2 teams. We may not have this workforce right now but  
3 that doesn't mean that it can't exist. Which also  
4 brings me to my last point and then I'm going to  
5 happily hand it to my colleagues. We need also the  
6 6.5 percent COLA. We need people to fill valued and  
7 trusted because we are going to continue seeing  
8 mental health crisis and people dying if we do not  
9 put everything first in trust, rather than coercive  
10 tactics. Thank you.

11 ARVIND SOOKNANAM: Good afternoon and thank you  
12 for giving people like me an opportunity to be heard.  
13 My name is Arvind Sooknanan and I am a living  
14 testament to the power of community in recovery for  
15 people with serious mental illness and I am here  
16 today to testify on behalf of Fountain House in  
17 Hell's Kitchen in the Bronx and our community of more  
18 than 2,000 members on the priorities we believe  
19 should be included in this year's city's budget.

20 I also want to recognize the millions of New  
21 Yorkers with SMI over decades who have been blamed,  
22 shamed, cast aside and criminalized. Many of whom  
23 died without ever having a real fighting change at a  
24 meaningful thriving life. For our members and 14  
25 million others across the country like us, mental



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1 illness is an engrained part of our lives. It's  
2 impacted our relationships, ability to work, to  
3 finish school. It's made us the target of undo  
4 stigma and harm, particularly in moments of crisis  
5 when we need help the most.  
6

7 Now more than ever we need a 988-crisis response  
8 that is informed by and supports the needs of people  
9 impacted with SMI, recognizing those closest to the  
10 issue are also closest to the solutions. The city  
11 can accomplish this by prioritizing more significant  
12 and sustained investment in the 988 system to hire  
13 more mental health professionals and peers to provide  
14 immediate care in addition to expanding the number of  
15 mobile crisis teams who can be dispatched by 988.  
16 Allowing them to arrive in minutes instead of hours  
17 when every second counts.

18 We also must transition from crisis intervention  
19 to crisis prevention and that includes we also need  
20 to invest in community mental health programs such as  
21 clubhouses that practice early intervention and help  
22 restore people's agency, dignity and thriving as a  
23 meaningful pathway to recovery.

24 As a lifelong resident of the Bronx, I know  
25 firsthand the struggle of accessing adequate mental

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1  
2 healthcare where I live. My borough is known as a  
3 mental health desert where it's incredibly difficult  
4 to get access to services, let alone culturally  
5 competent care. And ten years ago, we launched  
6 Fountain House Bronx to plant ourselves in the  
7 poorest neighborhoods in the country with the  
8 greatest need and over a decade inside a two-story  
9 old firehouse, we have impacted the lives of  
10 thousands of Bronxites with SMI.

11       Lastly, you know we are deeply appreciative of  
12 you know the allocation for programmatic funds but we  
13 also want to you know signify the importance of  
14 capital funds. As many of our clubhouses are at  
15 capacity, including our own Bronx clubhouse. You  
16 know, capital funds are just as critical as program  
17 funds as a physical space is more than just a brick  
18 and mortar space for our members. It is a place in  
19 which we treat like our home with a family and we can  
20 say we belong.

21       Lastly, you know we will be submitting a written  
22 testimony right afterwards for further details but  
23 again, thank you both so much for giving people like  
24 me a voice.

25

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1  
2 KIMBERLY BLAIR: Good afternoon Chair Lee, Chair  
3 Schulman and members of the joint Committee. My name  
4 is Kimberly Blair and I'm one in five New Yorkers  
5 living with serious mental illness. Today, I'm  
6 testifying on behalf of NAMI-NYC, which is the only  
7 nonprofit providing direct and extensive family  
8 support to New Yorkers who care for someone living  
9 with SMI. Our organization is grateful to see recent  
10 landmark commitments at both the city and state  
11 levels to address mental health. However, there are  
12 some essential components that we think are missing  
13 from those plans and that the city and state continue  
14 to omit from the mental health continuum. And those  
15 are one, the need to invest \$250,000 in family  
16 support services.

17 Two, the need to invest in better preventative  
18 services. And three, the need to invest in the  
19 decriminalization of mental illness, including an  
20 appropriate crisis response such as the model  
21 proposed by my CCIT colleague and by keeping the  
22 commitment by the city to close Rikers by 2027, which  
23 has its own growing mental health crisis.

24 Due to current time constraints, I'm only going  
25 to expand upon the need to invest in families because

1 in our experience, that's what's often most  
2 overlooked. I'm here to tell you that families are  
3 the direct care takers of people living with SMI.  
4 That includes parents, siblings, partners, actually  
5 some of you. So, in my experience, support systems  
6 as concentric circles around the person living with  
7 mental illness. Family and friends are the first and  
8 innermost circle that provide daily care and support.  
9 Then we have clinicians providing mental healthcare  
10 and medication and the last and final circle is the  
11 social safety net, which is shrinking, especially due  
12 to the shortage of mental health professionals as  
13 mentioned earlier by Chair Lee. But at NAMI-NYC, we  
14 have no barriers to entry. All of our programming,  
15 resources and psycho ed classes are free of charge.

16 That's why we're hoping for \$250,000 in citywide  
17 funding to support our work, especially with family  
18 members to expand our free helpline, to expand our  
19 evidence-based education classes. Nearly 40 monthly  
20 support groups and our family match mentoring program  
21 to underserved community members throughout New York  
22 City. The time to invest in family members is now,  
23 so I will submit the rest in written but thank you  
24 for your time.  
25

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1  
2 CHAIRPERSON LEE: Thank you all. As a former  
3 board member of NAMI-New York City, I know the great  
4 work that peer support work can do. So, Jordan,  
5 Arvind, Kimberly. Thank you for all the help you've  
6 been providing, not just to our office but the  
7 Committee and we have a lot of work to do, so thank  
8 you.

9 CHAIRPERSON SCHULMAN: Yeah, I also want to thank  
10 you and thank you particularly both of you for coming  
11 here and talking to us and you know, you're very  
12 important to us just like anybody else and we, you  
13 know, we want to be there for you, okay. Thank you.

14 COMMITTEE COUNSEL: Thank you to this panel.  
15 We'll be moving to our next in-person panel. Jack  
16 Latorre, Matthew Thompson, Kip Lyle, and Sharlee  
17 Banatte. And just a reminder to turn on the  
18 microphone before you begin your testimony and you'll  
19 each have two minutes.

20 MATTHEW THOMPSON: Greetings to the Committee on  
21 Mental Health, Disabilities and Addition and to the  
22 Committee on Health. I am Matthew Thompson, Senior  
23 Policy Associate for the Legal Action Center. I  
24 appreciate the opportunity to address you today.

25

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1 New York City is facing a crisis of individuals  
2 with mental health needs. One in five New Yorkers  
3 experience a mental illness in any given year. The  
4 distribution of mental illness, as well as access to  
5 care is highly inequitable according to race and  
6 income. The highest poverty neighborhoods have over  
7 twice as many psychiatric hospitalizations as the  
8 lowest poverty neighborhoods, which are largely made  
9 up of Black and Brown people due to their intentional  
10 historical marginalization from high quality social  
11 resources and care.  
12

13 Punitive responses only worsen our city's  
14 situation and multiply the harm predominantly  
15 experienced by Black and Brown New Yorkers.  
16 Currently, Riker's Island is the largest psychiatric  
17 provider in New York City. Over half of those  
18 detained on Riker's report having a mental illness.  
19 If we are to resolve this crisis, the city must  
20 employ public health strategies including investing  
21 significantly alternatives to incarceration that are  
22 community-based, people centered and that address the  
23 needs of individuals in a holistic manner.

24 ATI providers are helping New Yorkers attain  
25 wellbeing while creating public safety in our

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1 communities. Every year CASES mobile treatment teams  
2 deliver more than 20,000 services visits to clients  
3 in their preferred community settings. Fortune  
4 Society boasts over an 80 percent program completion  
5 rate. 99 percent of clients have avoided rearrest  
6 since 2017. Moreover, the cost savings of these  
7 programs are enormous when compared to the \$500,000  
8 per person, per year, it cost to house one on  
9 Riker's. New York must invest on the front end to  
10 address the systemic conditions that contribute to  
11 poor mental health.  
12

13 Proactive investments must be made in  
14 preventative policies and programs, not just in  
15 reactive solutions to social ills largely produced by  
16 austerity. New Yorkers deserve access to safe and  
17 affordable housing, fully funded education, quality  
18 health and mental healthcare. The list continues.  
19 Poverty prevention programs when approved wellbeing  
20 for the majority of New Yorkers thereby improving  
21 positive mental health rates. We must begin to truly  
22 prioritize people. Thank you for your time.

23 COMMITTEE COUNSEL: Thank you. Please.

24 SHARLEE BANATTE: Good afternoon. I want to  
25 start off by thanking Jordan and her colleagues for

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1  
2 working with us. I want to thank you all for taking  
3 this time out to listen to me today. Urd Peer(SP?)  
4 my cousin, the 26<sup>th</sup> victim according to CCIT NYC and  
5 community access at the hands of NYPD while having a  
6 mental health episode. I don't know all the numbers.  
7 I don't know all the stats. Nor do I know all the  
8 data surrounding mental health statistics but I know  
9 the pain and emptiness our family lives with. That  
10 is the number that sticks out to me. He is the 26<sup>th</sup>  
11 victim since 2007. There has been a problem in our  
12 city that desperately needs a solution. The calls  
13 and cries for better response when faced with mental  
14 health situations. A life is not defined by an  
15 illness or a disease, nor should it be cut short  
16 because of lack of empathy, understanding, compassion  
17 and resources.

18 This too is a pandemic. We cannot put a mask on  
19 it any more. We need a cure. We need better  
20 treatment and it starts with a change in our system.  
21 Not today, not tomorrow, not it's coming or we're  
22 working on it. It needs to start right now. So, I  
23 do support Peers, not police. Thank you.

24 COMMITTEE COUNSEL: Thank you. Sir?

25



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1  
2 JACK LATORRE: Am I on? Good day members of the  
3 Health Committee. My name is Jack Latorre, retired  
4 NYPD Lieutenant and cancer survivor. I am also a  
5 member of the New York City organization of Public  
6 Service Retirees for Benefit Preservation. The last  
7 time I gave in-person testimony was on January 9<sup>th</sup> of  
8 this year and I was joined by over 200 fellow New  
9 York City municipal retirees. The Committee on Civil  
10 Service and Labor heard our plea and did not change  
11 Administrative Code 12-126 and we are very thankful  
12 for that.

13 I come before you again today to speak out  
14 against ETNA's contract proposal. Before I list the  
15 reasons for my request, allow me to state the  
16 following: One, Eric Adams, when running for Mayor,  
17 said the Medicare Advantage plan seemed like a bait  
18 and switch. He was right.

19 Two, the City of New York could implement the  
20 Medicare Advantage Plan for new hires only as they  
21 will know what their health coverage will be from day  
22 one. Those of us who joined city service, did so  
23 with a clear understanding that traditional Medicare  
24 will be there when we retired. Changing horses in  
25 midstream is never a good idea.

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1  
2 By coincidence, today is my birthday and thoughts  
3 of needing assisted living services are far from my  
4 mind but not so for many other retirees. Aetna will  
5 not provide the appropriate support for assisted  
6 living, homecare and skilled nursing without prior  
7 authorization if they do so at all. Who determines  
8 what should be authorized? What are Etna's  
9 guidelines? Stonebrook Hospital in Suffolk County is  
10 not in the Aetna network. What other hospitals in  
11 the five boroughs of New York City and Nassau  
12 Suffolk, Putnam, Rockland, Westchester and Orange  
13 Counties are also not in the Aetna network.

14 In May of 2013, I was diagnosed with acute  
15 myeloid leukemia. Thanks to the sacrifice of NYPD  
16 Detective James Zadroga, we got the Zadroga Act  
17 passed, which allowed me to have a successful bone  
18 marrow transplant through the World Trade Center  
19 Heath Program. With the Medicare Advantage plan  
20 Aetna is bringing before you today have provided  
21 anywhere near the level of urgent medical care and  
22 psychological comfort as the World Trade Center  
23 Health program. If I could just briefly read for an  
24 additional 30 seconds as my birthday wish, just some  
25

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1  
2 comments that folks made that were not able to be  
3 here today.

4 CHAIRPERSON SCHULMAN: Yeah, go ahead.

5 JACK LATORRE: Somebody wrote, I just called  
6 Aetna and found out most of my doctors are not in  
7 network. This is absolutely horrible. I don't want  
8 to change doctors at this point in my life. Even my  
9 retina specialist is not in network. Next, I have to  
10 call each doctors billing office to see if they are  
11 willing to bill Aetna. This is a disgrace. Shame on  
12 the city and the unions.

13 The second one says, this is such a heartbreaking  
14 situation. My hospital, the hospital for special  
15 surgery will not take it. My doctor of more than 30  
16 years will not take it. What callus, cruel and  
17 uncaring treatment of retirees that gave so much of  
18 their lives to this city hoping that we will prevail  
19 and that this rollercoaster ride will end.

20 The final one ladies and gentlemen, you may find  
21 the hospital that accepts the Medicare Advantage Plan  
22 as payment but then you have to find out if the  
23 doctor you choose also accepts the medical advantage  
24 plan as payment. Then there is the anesthesiologist  
25 who you usually don't see until operation day. Do

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1 you ask him or her, one half hour before your  
2 procedure if they accept Aetna as payment. Thank  
3 you.  
4

5 CHAIRPERSON SCHULMAN: Thank you very much and  
6 Officer, happy birthday to you and thank you for your  
7 service to the city.

8 CHAIRPERSON LEE: Thank you so much and happy  
9 birthday and Sharlee, thank you so much for sharing  
10 your personal story.

11 CHAIRPERSON SCHULMAN: Yes, thank you.

12 CHAIRPERSON LEE: And we know that his memory  
13 will go onto help on with this issue because what you  
14 experienced on a personal level is something that is  
15 a very real issue and so we need to work on that, so  
16 thank you.

17 COMMITTEE COUNSEL: Thank you very much to this  
18 panel. At this time, I'm going to call names that I  
19 have previously called but who did not come up to  
20 testify Lori Podvesker, Kimberly George, Casey Star,  
21 Sarah Shapiro, Lyle Kip. Alright, seeing none of  
22 those names, if you would like to testify in person  
23 and you have not heard your name called, can you  
24 please fill out an appearance card? In the meantime,  
25 we're going to take a short break and we will be back

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1 in a few minutes. Thank you very much. One, just  
2  
3 one? Okay, we can hear from you.

4 ALICE BUFKIN: I apologize. I did fill out a  
5 card but I'm not sure, it may have gotten lost at  
6 some point. Alright, good afternoon. Thank you for  
7 staying for so long. We appreciate it. My name is  
8 Alice Bufkin, I am the Associate Executive Director  
9 of Policy for Child and Adolescent Health at Citizens  
10 Committee for Children. We are an organization  
11 dedicated to ensuring every New York child is  
12 healthy, housed, educated and safe. Thank you to the  
13 Chairs and members for holding today's hearing.

14 I'm going to focus my testimony primarily on the  
15 behavioral health needs of children in our city. I  
16 know you've heard throughout this hearing and in  
17 hearings throughout these past weeks, we are seeing a  
18 dramatic increase in the serious mental health needs  
19 of children and the severe lack of adequate  
20 behavioral health supports for them.

21 I want to echo one recommendation I imagine you  
22 also heard during the education hearing, which is the  
23 urgent need to support the mental health continuum.  
24 This is \$5 million that we really need to see  
25 baselined. We are seeing an unprecedented amount of

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1 collaboration between DOE, Health + Hospitals, DOHMH  
2 in order to support the needs of students with  
3 serious mental health needs but we can't fully  
4 implement this program if we're continuing to year to  
5 year know are they going to be able to staff up. Are  
6 they going to be able to be sustained? You know we  
7 really need to baseline this funding so we can  
8 support these at-risk schools throughout the city.  
9

10 I also want to uplift the important role of  
11 school based mental health clinics. These provide  
12 critical diagnostic and treatment services to  
13 schools. They can maximize city dollars by pulling  
14 down federal and state funding but there are  
15 limitations in what they can be reimbursed for, and  
16 that's where we feel like the city can come in and  
17 provide wraparound supports to let them do things  
18 like provide services for children without a  
19 diagnosis. Those who don't have insurance. Provide  
20 things like whole school staff training. These are  
21 all the kinds of things that if we could combine city  
22 wraparound funding, not only to increase the number  
23 of school based mental health clinics but to enhance  
24 supports for those existing ones, we can make a lot  
25 of progress.

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1  
2 I also want to emphasize that as important as  
3 schools are, we have to invest in community-based  
4 services. Those are backbone for the mental health  
5 supports for children and young people. I again, it  
6 came up earlier today, we strongly support the 6.5  
7 percent COLA for the human services workforce. We  
8 really need to make sure we're supporting the  
9 workforce in the community for behavioral health. I  
10 also want to you know thank the City Council for its  
11 support of the Mental Health Initiatives. All of  
12 those are critically important for flexible funding.  
13 I also want to flag we're joining some other  
14 advocates and requesting an additional \$3 million for  
15 youth focused City Council Mental Health Initiative  
16 that could focus on out of school placements and  
17 integrating behavioral healthcare into different  
18 settings out of school. Thank you so much for your  
19 time.

20 CHAIRPERSON SCHULMAN: Thank you.

21 CHAIRPERSON LEE: Thank you before – you're  
22 speaking my language, so definitely want to get your  
23 contact information and also wanted to recognize we  
24 have Council Member Mealy here who is joining us, so  
25 welcome Council Member.

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1 ALICE BUFKIN: Thank you.

2 CHAIRPERSON LEE: Thank you so much.

3 COMMITTEE COUNSEL: Alright, thanks everyone. We  
4 will now be taking a short break. Thank you very  
5 much. [04:36:47- 04:54:30]

6 CHAIRPERSON SCHULMAN: Okay, we are resuming  
7 [GAVEL] after the break and we'll go to our first  
8 panel.  
9

10 COMMITTEE COUNSEL: Yes, uhm, thank you to  
11 everyone who is on Zoom waiting to testify. Thank  
12 you for your patience. We are going to be moving to  
13 virtual panelists. As a general reminder, you'll  
14 each have two minutes to testify. And also as a  
15 reminder you can submit written testimony up to 72  
16 hours after the hearing. Also, generally, please  
17 wait for the Sergeant at Arms to call time before you  
18 begin your testimony. Our first virtual panel will  
19 be Cara Berkowitz, Mariam Mohammed Miller, Vladimir  
20 Martinez, Jason Cianciotto, Joshua Belsky, Eva Chan,  
21 Joelle Ballam-Schwan and Jeannine Mendez. We will  
22 start with Cara Berkowitz. Please wait for the  
23 Sergeant at Arms to call time before you begin.

24 SERGEANT AT ARMS: Starting time.  
25



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1  
2 CARA BERKOWITZ: Chair Schulman, Chair Lee and  
3 distinguished members of the City Council, thank you  
4 for the opportunity to provide testimony today. My  
5 name is Cara Berkowitz, Acting Director of The Policy  
6 Center for a merged Coalition for Behavioral Health  
7 and the New York Association of Alcoholism and  
8 Substance Abuse Providers, representing over 250  
9 community-based mental health and substance use  
10 providers.

11 I'll keep my remarks short. I just submitted  
12 testimony for the record but just in summary, as you  
13 already know, New York City is facing a behavioral  
14 health crisis and it is essential that the city  
15 budget for Fiscal Year 2024 to have a robust  
16 investment in mental health and substance use  
17 services. Over the past three years, there has been  
18 a surge in the demand for behavioral health services.  
19 Almost 7,000 children in New York State have lost a  
20 parent or caregiver due to the pandemic and the  
21 Surgeon General declared a youth mental health  
22 crisis.

23 In 2021, New York City saw a 39.4 percent  
24 increase in the overdose death rate compared to 2020,  
25 a catastrophic number that shows the speed with which

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1 this crisis is worsening. Unfortunately and I know  
2 workforce issues have come up today. Decades of  
3 inadequate funding and insufficient investment in the  
4 behavioral health sector has decimated the field  
5 while the needs skyrocket. This has created an  
6 access to care crisis, as staff leave the field for  
7 higher salaries and easier work, while more and more  
8 New Yorkers are reaching out for services. Programs  
9 are operating with staff vacancy rates as high as  
10 forty-eight percent. Our provider members are being  
11 forced to pause intakes of new patients as they focus  
12 on already lengthy waitlists, which is unprecedented.  
13

14 So to talk just for a minute about immediate and  
15 long-term efforts workforce solutions. First of all,  
16 to establish, fund and enforce an annual cost-of-  
17 living adjustment, a COLA on all human services  
18 contracts and invest half a million dollars or have  
19 one billion dollars increase in mental health funding  
20 and substance use disorders, also to support the  
21 states 8.5 percent COLA, build a pipeline of mental  
22 health professionals through tuition assistance, loan  
23 forgiveness, internship funding. Also expanding  
24 mental health school based mental health services.

25 SERGEANT AT ARMS: Time has expired.

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1 CARA BERKOWITZ: Alright.

3 CHAIRPERSON SCHULMAN: Finish, go ahead finish.

4 CARA BERKOWITZ: Oh, okay and then also serving  
5 those with experiencing homeless and mental illness,  
6 supporting intensive mobile treatment and ensuring  
7 hospitals admit and discharge appropriately. And  
8 then streamlining the city contracting process.  
9 Thank you so much for your time.

10 CHAIRPERSON SCHULMAN: Thank you.

11 COMMITTEE COUNSEL: Thank you. We'll hear next  
12 from Mariam Mohammed Miller, please wait for the  
13 Sergeant at Arms to call time before you begin your  
14 testimony.

15 SERGEANT AT ARMS: Starting time.

16 COMMITTEE COUNSEL: Mariam Mohammed Miller?

17 MARIAM MOHAMMED MILLER: Thank you. Good  
18 afternoon everyone. My name is Mariam Mohammed  
19 Miller, I use she, her pronouns and I'm the Director  
20 of Government Relations at Planned Parenthood of  
21 Greater New York or PPGNY for short. I would like to  
22 thank the Chairs of the Committees on Health and  
23 Mental Health Disabilities and Addictions, Chair Lynn  
24 Schulman and Linda Lee, for convening this hearing,  
25 the entire Council for your continued support for

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1 health initiatives in New York City and PBGNY.

2  
3 Planned Parenthood of Greater New York is an  
4 organization that is over 100 years old and a trusted  
5 provider of sexual reproductive healthcare and  
6 education programs for communities throughout New  
7 York City. In 2020, we conducted almost 80,000  
8 patient visits. We engaged almost 4,000 individuals  
9 throughout our city through our community and  
10 education programs including over 200 young people.  
11 The community's PBGNY serves have faced several  
12 challenges over the last years.

13 Just recently, we all watched as the U.S. Supreme  
14 Court overturned *Rowe v. Wade* ending 50-year-old  
15 precedent that constitutionally protected abortion  
16 access in our country. We are already seeing the  
17 devastating impacts of this decision and it's serving  
18 individuals all through our country from states that  
19 have been or significantly restricted abortion  
20 access.

21 We recognize this harm this decision has had on  
22 our country and New Yorkers and are deeply committed  
23 to ensuring that we at PBGNY are continuing to  
24 provide healthcare services and education to all  
25 those who come to our health centers. So, that is

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1 why today we are requesting funding from several of  
2 the initiatives that we receive funding from the  
3 Council, the first of which is funding from the  
4 sexual reproductive healthcare initiative. That  
5 funding supports our ability to continue to provide  
6 clinical services at all five our health centers. We  
7 provide the full range of sexual reproductive  
8 healthcare services. Everything from gynecological  
9 care, STI testing and treatment, cancer screenings,  
10 treatment for the LGBTQ+ community and treatment for  
11 young people.  
12

13 SERGEANT AT ARMS: Time expired.

14 MARIAM MOHAMMED MILLER: I'm sorry.

15 CHAIRPERSON SCHULMAN: Just finish up and  
16 summarize. Thanks.

17 MARIAM MOHAMMED MILLER: Thank you. We are  
18 requesting funding from the initiatives as I  
19 mentioned at the top that is fully outlined in the  
20 testimony that we will be submitting this afternoon.  
21 But also want to reiterate the importance of  
22 promoting community-based healthcare. Promoting  
23 healthcare by providers that are trusted in  
24 communities, the importance of healthcare navigators  
25 and community education to ensure New Yorkers are

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1 informed and empowered about their healthcare  
2 decisions. Thank you.

3  
4 CHAIRPERSON SCHULMAN: Thank you and I also want  
5 to thank you for participating in the roundtable that  
6 we had recently.

7 COMMITTEE COUNSEL: Thank you very much. We'll  
8 be moving on to Vladimir Martinez. Please wait for  
9 the Sergeant at Arms to call time before you begin  
10 your testimony.

11 SERGEANT AT ARMS: Starting time.

12 COMMITTEE COUNSEL: Alright, Vladimir is not  
13 present. We will be moving onto Jason Cianciotto.  
14 Please wait for the Sergeant at Arms to call time  
15 before you begin.

16 SERGEANT AT ARMS: Starting time.

17 JASON CIANCIOTTO: Can you hear me? Because it's  
18 showing my microphone on mute.

19 COMMITTEE COUNSEL: We can hear you now.

20 JASON CIANCIOTTO: Great, thank you so much for  
21 this hearing. Good afternoon. I'm Jason Cianciotto,  
22 the V.P. of Communications & Policy at GMHC. I'm  
23 here to support continued funding of several key New  
24 York City Council Initiatives without which we are  
25 not going to end the HIV epidemic. First, the Ending

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1 the Epidemic Initiative has supported our testing  
2 center in Midtown Manhattan, which on average  
3 provides 3,000 HIV and other STI tests per year in a  
4 safe and supportive environment, as well as prep and  
5 pep access.  
6

7 The real impacts include the fact that 91 percent  
8 of clients who test HIV positive at our testing  
9 center are immediately linked to care and 94 percent  
10 of clients who tested positive are virally  
11 suppressed. These rates are much higher than HIV  
12 continuum of care outcomes for New York City overall.  
13 Next, in calendar year 2022, the Immigrant  
14 Opportunity Initiative helped GMHC to provide 3,200  
15 direct legal advocacy hours and representation to  
16 over 400 clients, including nearly 240 who  
17 specifically needed immigration services.

18 Third, the Council's HIV and Aids Initiative  
19 supports our mobile HIV testing events that reach  
20 adverse New Yorkers in diverse communities including  
21 at St. John's Lutheran Church in the West Village,  
22 Congregation Beit Simchat Torah in Midtown and  
23 Williams Institute CME in Harlem.

24 Fourth, the Trans Equity Initiative really  
25 highlights the impact of HIV on transgender and

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1 gender nonconforming and nonbinary people in New York  
2 City. In fact, of the 4,700 clients we served in  
3 2022, seven percent were TGNCNB. When you compare  
4 this to the proportion of New York State residents  
5 overall, we're estimated to be TGNCNB, which is five  
6 percent. It shows why GMHC is such an important  
7 asset in this effort. The funding supports our  
8 TGNCNB hub, which is a collection of programs and  
9 services that include project Transend and the  
10 distribution of 300 gender neutral supply kits and  
11 120 gender affirming kits in 2022.

12  
13 It also supports our new collocated pharmacy,  
14 which provides access -

15 SERGEANT AT ARMS: Time expired.

16 JASON CIANCIOOTTO: To families and other -

17 CHAIRPERSON SCHULMAN: Finish Jason, go ahead.

18 JASON CIANCIOOTTO: Lastly, thank you Chair.

19 Lastly, support for the Council's new plan to address  
20 diabetes, which disproportionately effects New  
21 Yorkers living with HIV and Aids is critical to GMHC  
22 and we thank you in particular Chair Schulman for  
23 this. I look forward to you seeing on the full  
24 remarks that we submit in writing and thanks again.

25



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1  
2 CHAIRPERSON SCHULMAN: Thank you Jason. I have a  
3 question for you. We're hearing that the rates of  
4 HIV are going up. Is that true?

5 JASON CIANCIOFFO: What has been reported is an  
6 increase, a pretty significant increase from the last  
7 data set. We're not sure whether to attribute that  
8 or how much of it to attribute to what happened  
9 during the COVID-19 pandemic. But we do know that  
10 stresses like greater mental health needs are  
11 contributing to an increase in HIV.

12 CHAIRPERSON SCHULMAN: Alright, if you can keep  
13 us posted on that because it's something we want to  
14 monitor. We would appreciate.

15 JASON CIANCIOFFO: Happy to do so.

16 CHAIRPERSON SCHULMAN: Thank you Jason.

17 COMMITTEE COUNSEL: Thank you very much. We'll  
18 be moving on to Joshua Belsky. Please wait for the  
19 Sergeant at Arms to call time before you begin your  
20 testimony.

21 SERGEANT AT ARMS: Starting time.

22 JOSHUA BELSKY: Good afternoon Chair Schulman,  
23 Chair Lee, members of the Health and Mental Health  
24 Committees. Thank you for calling this hearing and  
25 inviting JCCA to testify on behalf of the children's

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1 and families to whom we provide behavioral and mental  
2 health services. My name is Joshua Belsky, Senior  
3 Vice President of Behavioral Health and Wellness.  
4

5 JCCA is a child and family service agency that  
6 works with about 17,000 of New York State Children  
7 and families each year. We provide behavioral  
8 health, foster care residential prevention and  
9 educational services to young people across the city  
10 in Westchester.

11 We face a workforce challenge similar to other  
12 mental health providers in the field. Reimbursement  
13 rates are so low that we struggle to keep some of the  
14 programs financially viable. Young people lose  
15 continuity of care when staff find higher paying work  
16 elsewhere. As a result, we cannot even accept all  
17 the referrals we receive because we do not have  
18 enough staff available to serve youth and families.  
19 The young people and families we meet at JCCA face  
20 insurmountable obstacles with compound traumas of  
21 neglect, abuse, poverty, disability, housing and  
22 stability and pandemic related losses. We believe  
23 there are steps the city can take to address the  
24 challenges mental health providers face.  
25

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1  
2       Number one, strengthen the existing  
3 infrastructure of the mental health systems. We find  
4 that young person respond best to face to face  
5 support in real life relationships with clinicians  
6 and therapists. With more investment in in-person  
7 mental health services for youth, we can reach more  
8 young people in grave need. We advocate for greater  
9 investment in community based mental health programs  
10 that both provide medication management and  
11 therapeutic services.

12       Number two, from the 6.5 percent COLA and commit  
13 to future COLA's. Our staff providing services  
14 through city contracts are significantly underpaid  
15 compared to the public and private sector  
16 counterparts. We recommend the 6.5 percent -

17       SERGEANT AT ARMS: Time expired.

18       JOSHUA BELSKY: COLA be included in this year's  
19 budget and future COLA's.

20       Number three, increase reimbursement rates for  
21 services. Number four, support a diverse workforce  
22 with educational training and support.

23       In conclusion, thank you for taking the time to  
24 consider investing in the human resource needs of  
25 children and their families through the workforce

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1 support and mental health and behavioral healthcare.

2 Thank you very much.

3 CHAIRPERSON SCHULMAN: And please make sure to  
4 submit your entire testimony to us.

5 JOSHUA BELSKY: Yes, it is submitted. Thank you.

6 CHAIRPERSON SCHULMAN: Okay, alright, thank you.

7 COMMITTEE COUNSEL: Thank you. We'll be moving  
8 on to Eva Chan. Please wait for the Sergeant at Arms  
9 to call time before you begin your testimony.

10 SERGEANT AT ARMS: Starting time.

11 EVA CHAN: Thank you for the opportunity to  
12 testify. I'm representing the Greater Harlem  
13 Coalition that comprised of 150 plus community  
14 organizations and businesses in Harlem. Learn more  
15 about us at [greaterharlem.nyc](http://greaterharlem.nyc).

16 A year ago, the city hastily placed the nation's  
17 first safe consumption site in Harlem unilaterally  
18 without community consultation. The location of the  
19 site is highly inappropriate because it is across the  
20 street from a Pre-K school and within two blocks of a  
21 site of seven schools with 4,000 plus students. A  
22 year has now passed, public drug use deal and drug  
23 dealing, property theft has worsened as expected.  
24 Crime rate has escalated to a point where the pre-K  
25

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1 school has to install bullet proof glass windows.

2 Due to decades of structural racism, this area has

3 been used as the city's containment zone. It is

4 packed with an extreme density of well-intentioned

5 social services including needle exchange, DOMHSRO

6 supportive housing, New York City's largest methadone

7 clinic and the largest concentration of adult only

8 shelters.

9  
10 For example, data has shown that 75 percent of

11 patients getting treatment in Harlem don't live in

12 Harlem. Packing well intention services in

13 excessively in one district to store local community

14 and it's an inefficient use of city's funding. In

15 this specific case, meeting people where they are at

16 without considering historical contacts only

17 perpetuate decades of structural racism. Evidence

18 based studies have shown that when patients have to

19 travel long distance for care, they are less likely

20 going to recover. Funding must be provided to add

21 services to district with no treatment services such

22 as many areas in Queens.

23 Echoing Council Member Brewer, the city is

24 grossly underestimating the budget needed for each

25 safe consumption site. As it failed to provide

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1 adequate funding to mitigate the negative community  
2 impact. The city should remove the current  
3 consumption site in Harlem unless the city can fund  
4 the following: The government agency near each site  
5 such as sanitation, social workers and police. Fund  
6 many sites in the city at the same time so drug  
7 dealers won't congregate.  
8

9 SERGEANT AT ARMS: Time expired.

10 EVA CHAN: Provide proper oversight and community  
11 engagement, equitably redistribute services not  
12 needed by local Harlem residents and finally, as in  
13 many European countries, set up incarceration  
14 alternative and within the healthcare system, set up  
15 committees and data infrastructure to actively,  
16 consistently reach out to people using drugs in the  
17 community. Thank you.

18 CHAIRPERSON SCHULMAN: Thank you.

19 COMMITTEE COUNSEL: Thank you. We'll be moving  
20 on to Joelle Ballam-Schwan. Please wait for the  
21 Sergeant at Arms to call time before you begin your  
22 testimony.

23 SERGEANT AT ARMS: Starting time.

24 JOELLE BALLAM-SCHWAN: Hi Chair Lee, and members  
25 of the Committee. My name is Joelle Ballam-Schwan,

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1 and I am with the Supportive Housing Network of New  
2 York. The Network is a statewide membership  
3 organization representing 200 plus nonprofit  
4 developers and operators of supportive housing, which  
5 is deeply affordable housing with imbedded support  
6 services for people with a history of homelessness  
7 and additional challenges. Thank you for the  
8 opportunity to testify.  
9

10 I first wanted to talk about the Mayor's Mental  
11 Health plan as it pertains to housing for individuals  
12 who experience serious mental illness as well as  
13 homelessness. The Mayor refers to 8,000 units of  
14 supportive housing in his plan, which is the number  
15 of units left in the city's commitment to create  
16 15,000 supportive housing units NYC 1515.

17 Unfortunately, that 15,000-unit goal is in imminent  
18 danger of not being fulfilled. That's jeopardizing  
19 the Mayor's Mental Health plan. Half of the planned  
20 units were to be developed as congregate but already  
21 at year seven, 70 percent of those units have been  
22 awarded. Meanwhile only 17 percent of the planned  
23 scattered site units have been awarded, which are  
24 apartments rented on the private market with mobile  
25 case management.

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1 So, to reach the goal 15,000 units and to meet  
2 the goal set out in the mental health plan, the city  
3 needs to immediately reimagine 1515, as well as  
4 increase scattered site service rates to 17,500 to  
5 match those of congregate and since 40 to 50 percent  
6 of people incarcerated in New York City have a mental  
7 health diagnosis, the city should change the  
8 eligibility requirements for 1515 and allow stays in  
9 jail and prison of more than 90-days to count toward  
10 time homeless to allow thousands of people returning  
11 from jail or prison access to 1515 supportive  
12 housing. Left out of the mental health plan is the  
13 need to greatly increase the number of IMT teams who  
14 can meet the needs of very high need individuals who  
15 are experiencing homelessness and house individuals  
16 struggling with serious mental health challenges.

17  
18 The network is also a proud member of the Correct  
19 Crisis Response Today Coalition, CCIT NYC and I would  
20 like to echo that the city should fully fund a truly  
21 nonpolice mental health crisis response.

22 The city should allocate \$190 million to fund the  
23 model proposed by CCIT NYC and not Be Heard, as it  
24 operates now with well over 80 percent -

25 SERGEANT AT ARMS: Time expired.



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JOELLE BALLAM-SCHWAN: By the police.

CHAIRPERSON SCHULMAN: Finish your thought.

JOELLE BALLAM-SCHWAN: Achieving these goals, the administration must adopt a 6.5 percent Cost of Living Increase across the human services sector so providers can recruit and retain qualified staff who provide essential services. Thank you so much for this opportunity to testify.

CHAIRPERSON SCHULMAN: Thank you.

COMMITTEE COUNSEL: Thank you. We'll be moving on to Jeannine Mendez. Please wait for the Sergeant at Arms to call time before you begin your testimony.

SERGEANT AT ARMS: Starting time.

JEANNINE MENDEZ: Good afternoon Chair Schulman and Lee. My name is Jeannine Mendez and I am the Director of Development Public and Government Relations for Astor Services. We're a mental behavioral health and educational program that serve children, adolescents, young adults and families with suffering from mental health services.

On behalf of Astor and the over 5,000 children and families we serve annually in the Bronx, I want to thank you for the opportunity to testify before you today regarding our Fiscal Year 2024 budget ask

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1 of \$250,000 that will go towards the expansion of  
2 Astor's bilingual workforce development that's going  
3 to allow us the ability to adequately provide  
4 culturally, competent support and services to the  
5 primarily Black and Hispanic children and families we  
6 serve in your districts.  
7

8 I would like to speak with you today about the  
9 impact that the alarming workforce shortage facing  
10 mental health providers is having on vulnerable  
11 individuals, especially youth in our city. Youth  
12 mental health concerns have been worsening over a  
13 decade with the COVID as well as the increase in  
14 social isolation has created a crisis in our schools  
15 and communities. Our communities are grappling with  
16 the uncertainties of housing and food insecurity, job  
17 loss and lingering effects of the COVID pandemic.

18 As providers scramble to meet new behavioral  
19 health challenges resulting from isolation, economic  
20 and housing insecurity, family loss and heightened  
21 child welfare risk, Astor's essential workforce have  
22 been making every effort to ensure that our clients  
23 continue to receive the support and resources needed  
24 to be effective in the communities we serve.  
25

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1 Capacity and workforce retention has historically  
2 been an issue in the human resources fields. Mental  
3 health providers especially are expected to do more  
4 with less and that cannot be more evident than in the  
5 current backlogs and wait times than most families in  
6 our communities are facing when trying to schedule a  
7 culturally and linguistically competent mental health  
8 services.  
9

10 Astor currently employees over 700 staff  
11 agencywide that range from direct care workers to  
12 clinicians, educators and mental health counselors.  
13 Our diverse and multicultural staff grapple with the  
14 ever-evolving translation and interpretation needs  
15 that currently exist within the workforce. Having  
16 culturally and linguistically trained staff that can  
17 work with families in their Native language. Across  
18 the city, our immigrant communities are forever  
19 growing and developing and with the increased need in  
20 mental health services, Astor wants to ensure that we  
21 are meeting our family's needs.

22 SERGEANT AT ARMS: Time expired.

23 JEANNINE MENDEZ: Astor service is requesting an  
24 investment of \$250,000 that would allow us to expand  
25 our linguistic and cultural professional development

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1 training supports to our current bilingual staff and  
2 provide expansion to our current bilingual clinical  
3 and non-clinical workforce. Thank you so much.

4 COMMITTEE COUNSEL: Thank you. We'll be moving  
5 on to our next virtual panel. We will be hearing  
6 from Ravi Reddi, Mona Hussain, Sushmita Diyali, Paul  
7 Lee, Jane Jang and Amy Lin. First, we'll hear from  
8 Ravi Reddi. Please wait for the Sergeant at Arms to  
9 call time before you begin your testimony.

10 SERGEANT AT ARMS: Starting time.

11 RAVI REDDI: Hi, I'm with my partner right now,  
12 so her father was going through surgery, so I'm  
13 taking all my calls from here.

14 COMMITTEE COUNSEL: Ravi? Okay, we're going to  
15 move on from Ravi to Mona Hussain. Please wait for  
16 the Sergeant at Arms to call time before you begin  
17 your testimony.

18 SERGEANT AT ARMS: Starting time.

19 COMMITTEE COUNSEL: Mona? Okay, we'll be moving  
20 on to Sushmita Diyali, please wait for the Sergeant  
21 at Arms to call time before you begin your testimony.

22 SERGEANT AT ARMS: Starting time.

23 SUSHMITA DIYALI: Good afternoon Council Member  
24 Schulman and other members of the Health Committee.  
25

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1 Senior Manager of hub services of South Asian Council  
2 for Social Services, SACSS. Thank you for this  
3 opportunity to share with you a glimpse of how some  
4 healthcare access programs impact immigrant New  
5 Yorkers wellbeing.  
6

7 Our mission is to empower and integrate  
8 underserved South Asian and other members into the  
9 economic and civic life of New York to free programs  
10 provided by culturally competent staff speaking 19  
11 languages, 12 South Asian languages as well as  
12 Spanish, Mandarin, Cantonese, Haka, Malay, Haitian,  
13 French Creole. The majority of the clients lack  
14 access to comprehensive healthcare services and are  
15 unaware of the services that they can get.

16 Their limited English proficiency only creates  
17 more barriers for them. The fear and misinformation  
18 often lead community members to decisions such as  
19 terminating benefits out of fear of becoming a public  
20 charge. Managed Care Consumer Assistance Program,  
21 MCCAP, is one of the key initiatives of the City  
22 Council. This initiative has enabled our staff to  
23 assist clients to navigate the healthcare system.  
24 Take the case of Ms. Tabasum, 72 years old, lost her  
25 SSI benefits due to a miscommunication with Social

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1 Security Administration. This automatically  
2 disenrolled her Medicaid. With multiple chronic  
3 conditions and taking more than five prescription  
4 drugs. She was only able to get assistance from  
5 Social Security Office.  
6

7 On Saturday September 24th, 2022, Tabasum was on  
8 main street flushing where she saw SACSS staff  
9 distributing flyers in Bengali, Hindi and Urdu, about  
10 assistance with health insurance. She asked for our  
11 help in getting back her insurance. Our MCCAP  
12 advocate helped her apply HRA Medicaid Access of  
13 application, called her doctor to get a new order on  
14 prescriptions, requested the pharmacy to provide a  
15 week's supply and within two weeks she got her  
16 coverage back.

17 We also assisted her in getting back her SSI.  
18 Enrolled her for SNAP benefits introduced her to  
19 SACSS' Senior Center where she made new friends. As  
20 part of MCCAP, we will continue to assist and connect  
21 New Yorkers with essential health related services.  
22 We request the esteemed City Council –

23 SERGEANT AT ARMS: Time expired.

24 SUSHMITA DIYALI: To increase the FY 2024 funding  
25 of MCCAP to \$2.3 million. Thank you.

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1 CHAIRPERSON SCHULMAN: Thank you.

2 COMMITTEE COUNSEL: Thank you. We'll be moving  
3 on to Paul Lee. Okay and Paul is not present, so we  
4 will be moving on to Jane Jang. Please wait for the  
5 Sergeant at Arms to call time before you begin.  
6

7 SERGEANT AT ARMS: Starting time.

8 JANE JANG: Thank you, Council Members, for  
9 allowing me to testify today. My name is Jane Jang.  
10 I am a Grants and Advocacy Coordinator from the  
11 Korean Community Services of Metropolitan New York.  
12 Founded in 1973, KCS is the oldest and largest Korean  
13 nonprofit assisting underserved communities across  
14 the New York City area.

15 KCS is an active member of the 18 percent and  
16 Growing Campaign. This campaign intends to advocate  
17 for more investments in the distinct needs of the  
18 rapidly growing AAPI communities in New York City.  
19 78 percent of AAPIs in New York City are foreign-  
20 born. Our heavily immigrant communities tend to  
21 display limited English proficiency and therefore  
22 demonstrate the highest poverty rate of all ethnic  
23 groups in New York City, with one in five AAPI living  
24 in poverty. Yet AAPI organizations received less  
25

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1 than five percent of the City Council discretionary  
2 dollars in FY22.  
3

4 A major need in AAPI communities is equitable  
5 access to linguistically and culturally competent  
6 healthcare services. Through Access Health, NYC  
7 MCCAP, Breast and Colorectal Cancer, Viral Hepatitis  
8 B, and Tobacco Cessation programs in FY23, the KCS  
9 public health and research center assisted low-income  
10 and vulnerable AAPI New Yorkers in affordable  
11 healthcare enrollment and post-enrollment services.

12 We also provided screenings, counseling and  
13 education for high-risk health behaviors and diseases  
14 that our community members are more susceptible to.  
15 To meet the increased demand for culturally and  
16 linguistically sensitive healthcare services across  
17 the AAPI communities following the outbreak of COVID-  
18 19, KCS PHRC has been working to expand the scope of  
19 our programs to address the health needs of more AAPI  
20 groups.

21 Challenges exist in this process, however, due to  
22 limited funding that reduces our capacity to hire and  
23 retain bilingual and culturally competent workers and  
24 effectively provide our intended deliverables. KCS is  
25 just one out of many organizations that experience



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1  
2 these challenges. Therefore, we stands in support of  
3 the 18 percent and Growing Campaign. Please consider  
4 our coalition's

5 SERGEANT AT ARMS: Time expired.

6 JANE JANG: Request for an equitable share of  
7 State and City funding so that every AAPI  
8 communities' needs, including accessible healthcare,  
9 will be met. Thank you.

10 CHAIRPERSON SCHULMAN: Thank you very much. Did  
11 you want to?

12 CHAIRPERSON LEE: Yeah, KCS.

13 CHAIRPERSON SCHULMAN: Sorry.

14 COMMITTEE COUNSEL: Thank you, we're going to be  
15 moving onto Amy Lin. Please wait for the Sergeant at  
16 Arms to call time before you begin your testimony.

17 SERGEANT AT ARMS: Starting time.

18 AMY LIN: Hello, my name is Amy Lin and I'm the  
19 Health Partnerships Policy Coordinator at CACF, the  
20 Coalition for Asian American Children and Families.  
21 Thank you very much to Chair Schulman and Chair Lee  
22 for holding this hearing and providing me the  
23 opportunity to testify.

24 CACF is one of four lead agencies for Access  
25 Health NYC, which is a City Council, citywide

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1 initiative that funds community-based organizations  
2 or CBO's to provide education, outreach and  
3 assistance to all New Yorkers about how to access  
4 healthcare and coverage. The initiative is composed  
5 of four lead agencies including ourselves and 34  
6 awardee CBO's who provide culturally responsive  
7 linguistically accessible and accurate information  
8 specifically targeting hard to reach populations and  
9 those experiencing barriers to healthcare and  
10 coverage.  
11

12 The initiative began in 2015 with 12 CBO's and  
13 federally qualified health centers and has nearly  
14 tripled to 34 current awardees across all five  
15 boroughs. Thanks for the advocacy and collaboration  
16 of peers with New York City Council Members and  
17 leadership. Right now is a crucial time to focus on  
18 our health initiatives in New York City. We know the  
19 COVID-19 pandemic has left a devastating impact on  
20 our marginalized communities and it's also important  
21 to think about ways to support New Yorkers  
22 experiencing mental health issues and long COVID.

23 In response to the changing circumstances in New  
24 York, our CBO's have always stepped in to conduct  
25 outreach that targets folks experiencing barriers to

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1 healthcare and coverage including individuals who are  
2 uninsured, have limited English proficiency, are  
3 LGBTQ+, are homeless or formerly incarcerated, live  
4 with disabilities and are asylum seekers and  
5 refugees. Meanwhile the lead agencies have trained,  
6 monitored, evaluated and provide technical assistance  
7 and guidance.  
8

9 In Fiscal Year 2023, City Council designated \$3.7  
10 million to access Health NYC. Even in the face of  
11 increasingly limited resources and our needs, our  
12 organizations have continued to work to support our  
13 most vulnerable community members. Thus, we're  
14 calling to actually enhance the initiative to \$4  
15 million for Fiscal Year 2024 in order to sustain our  
16 critical services to communities. This funding is  
17 key to ensure that all awardees receive the same  
18 baseline funding and we would also be able to invite  
19 a few more CBO's to join this important initiative.  
20 So, really encourage you to think about expanding  
21 this initiative and thank you very much for your  
22 time.

23 CHAIRPERSON SCHULMAN: Thank you very much and  
24 Access Health is very important to us and to the  
25 city. Thank you.

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1  
2 COMMITTEE COUNSEL: Thank you. At this time,  
3 we're going to call Ravi Reddi again. Ravi, if  
4 you're available, please wait for the Sergeant at  
5 Arms to call time before you begin your testimony.

6 SERGEANT AT ARMS: Starting time.

7 COMMITTEE COUNSEL: Okay, then we're going to be  
8 moving on to our next virtual panel. We'll be  
9 calling Jimmy Meagher, Judy Eisman(SP?), Zachary Katz  
10 Nelson, Joseph Turner, Dr. Victoria Phillips, and  
11 Madaha Kinsey Lamb(SP?).

12 We will start with Jimmy Meagher. Please wait  
13 for the Sergeant at Arms to call time before you  
14 begin your testimony.

15 SERGEANT AT ARMS: Starting time.

16 JIMMY MEAGHER: Good afternoon and thank you. My  
17 name is Jimmy Meagher, and I am Policy Director at  
18 Safe Horizon, the nation's largest non-profit victim  
19 services organization.

20 Safe Horizon helps 250,000 New Yorkers each year  
21 who have experienced violence or abuse. We are  
22 grateful for your years of collective support and for  
23 championing our nonprofit human services sector.

24 I'll submit my full testimony but wanted to emphasize  
25 a few points. First, Safe Horizon is a proud member

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1 of the Just Pay Campaign. Our dedicated staff  
2  
3 desperately need a 6.5 percent COLA this year.

4 Second, City Council initiative funding  
5 contracted through DOHMH supports our street work  
6 project, counseling center and community programs.  
7 We're requesting restoration of the viral hepatitis  
8 prevention initiative, Court Involved Youth Mental  
9 Health Initiative, Children under Five Mental Health  
10 Initiative, and Mental Health Services for Vulnerable  
11 Populations Initiatives, so we can continue to reach,  
12 help and support survivors across our city.

13 Lastly, Safe Horizon has major concerns with the  
14 Mayor's plan to have police officers respond to and  
15 involuntarily remove and hospitalize New Yorkers that  
16 are too mentally ill to care for themselves, even if  
17 they pose no threat to others.

18 We know that violent encounters with the police  
19 are profound barrier to safety and healing. The  
20 Administration is approaching the homelessness crisis  
21 with a mindset that unhoused New Yorkers are refusing  
22 support rather than seeing and understanding that our  
23 current system responses are vastly inadequate. What  
24 unhoused New Yorkers need is not police response but  
25 a massive investment in housing and long-term

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1 treatment and care. Our current mental health system  
2 is itself in crisis, forcefully hospitalizing folks  
3 and cycling them through the system will do more harm  
4 than good.  
5

6 Ultimately, our unhoused neighbors and community  
7 members need quality, safe, affordable housing and  
8 accessible mental health services. That is where we  
9 should be investing our resources. Thank you so  
10 much.

11 COMMITTEE COUNSEL: Thank you. Apologies for  
12 mispronouncing your last name. We are moving onto  
13 Judy Eisman. Please wait for the Sergeant at arms to  
14 call time before you begin your testimony.

15 SERGEANT AT ARMS: Starting time.

16 JUDY EISMAN: My name is Judy Eisman, I served  
17 for many years on the New York State Commission on  
18 Quality Care Advisory Council. I currently serve on  
19 the Board of Directors of a federally qualified  
20 health center. I'm keenly aware of the immeasurable  
21 challenges the Committee is facing. Thank you for  
22 all you do.

23 I come before you today concerned about the  
24 physical and mental health of all public service  
25 retirees who are in jeopardy of losing their valued

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1 traditional Medicare and GHI senior care. We are  
2 asking for your support to protect us from losing  
3 access to the providers and hospitals that have  
4 served us so well.

6 On a personal note, our son Gregory, now age 47,  
7 non-verbal, non-ambulatory, and has a seizure  
8 disorder and a brain cyst. It's inoperable. He's  
9 profoundly retarded, was diagnosed years ago Lennox  
10 gastaut seizures.

11 In 2018, his dysphasia had deteriorated,  
12 resulting in repeated hospitalizations for aspiration  
13 pneumonia. A feeding tube was surgically placed in  
14 October of 2018. It is keeping him alive but needs  
15 to be changed periodically at Stonebrook Hospital.  
16 From 1985 until 2000, Greg's Lennox Gastaut Seizures  
17 disorder was out of control. We would send him to  
18 small community hospitals and they could not handle  
19 this complex medical need. They would transfer him  
20 to Stonybrook. Stonybrook Hospital will not  
21 participate in the City of New York Medicare  
22 Advantage PPO plan. This is a death sentence for  
23 Gregory. His Stonybrook neurologist successfully  
24 manages his condition. We do blood work frequently  
25 and we are able to prevent hospitalizations by

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1 titrating his medications at his residence. In  
2 addition, this will become out of network.  
3

4 CHAIRPERSON SCHULMAN: Sorry to interrupt but  
5 this is not appropriate for this Committee at this  
6 time. But if you want to end in a sentence. But we  
7 have to move on. I'm sorry.

8 JUDY EISMAN: Okay, we just need you to  
9 understand that the plan is really inequitable,  
10 unconscionable and discriminatory. We need your help  
11 in protecting us. Thank you.

12 CHAIRPERSON SCHULMAN: Okay.

13 COMMITTEE COUNSEL: Thank you. We'll be moving  
14 on to Zachary Katz Nelson. Please wait for the  
15 Sergeant at Arms.

16 SERGEANT AT ARMS: Starting time.

17 ZACHARY KATZ NELSON: Hi good afternoon. I'm  
18 Zachary Katz Nelson, the Executive Director of the  
19 Lippman Commission. I'd like to speak about Rikers  
20 Island and investments that could be made to safely  
21 reduce the number of people subjected to that  
22 dysfunctional violent place and cut recidivism. As  
23 was alluded to earlier, Rikers is the largest  
24 psychiatric facility on the East Coast. Over half of  
25 the people there have a mental illness. Over 1,100



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1 people there have a serious mental illness. Numbers  
2 have grown by a quarter in just the last year alone  
3 but nine out of ten people at Riker's are there pre-  
4 trial awaiting for their day in court but because  
5 cases move so slowly in New York City, many sit in  
6 jail for months, for years. I recently met a man  
7 there with serious mental illness who had been  
8 waiting for four years for a trial on Rikers. And  
9 these delays don't just keep incarcerated people like  
10 him in limbo, thus keep victims waiting for answers  
11 and accountability. Therefore, we urge two critical  
12 investments. First, supportive housing has been  
13 discussed here before. 2,500 or 2,600 people cycling  
14 in and out of Rikers every year who need supportive  
15 housing.  
16

17 It costs about \$1 billion, more than \$1 billion  
18 to incarcerate them. It will cost just over \$100  
19 million to provide supportive housing with far better  
20 outcomes. And we also ask that you add 500 new  
21 supportive housing every year for the next three  
22 years to try and meet the needs of this population.  
23 Meanwhile cases drag on in part because the Office of  
24 the Chief Medical Examiner, despite their best  
25 efforts, has a real lag in their ability to test

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1 evidence. It can take six, seven months sometimes to  
2 get results back.  
3

4 And that means that people sit in jail waiting  
5 for those results, whether they're innocent or guilty  
6 because there's such a backlog. And so, we ask you  
7 to fully fund that office as well. Thank you so  
8 much.

9 CHAIRPERSON SCHULMAN: Thank you. Hi, I just,  
10 for those who are waiting to testify, I just want to  
11 let you know that we're not - this is not a hearing  
12 about the Medicare Advantage Program, so we're going  
13 to ask that you speak about anything that's involving  
14 the Health Department Budget but it is not a hearing  
15 about that and I appreciate people keeping their  
16 remarks to the Department of Health and Mental  
17 Hygiene and the Office of the Chief Medical Examiner.  
18 Thank you.

19 COMMITTEE COUNSEL: Thank you Chair. At this  
20 time, we would like to hear from Joseph Turner.

21 SERGEANT AT ARMS: Starting time.

22 COMMITTEE COUNSEL: And Joseph is not present, so  
23 moving onto Chaplain Dr. Victoria Phillips.

24 SERGEANT AT ARMS: Starting time.  
25

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1  
2 COMMITTEE COUNSEL: Dr. Phillips is also not  
3 present and then we're moving onto Madaha Kinsey  
4 Lamb.

5 SERGEANT AT ARMS: Starting time.

6 COMMITTEE COUNSEL: Madaha Kinsey Lamb? Okay,  
7 uhm, we're going to go back to Ravi Reddi. Ravi,  
8 please wait for the Sergeant at Arms to call time  
9 before you begin.

10 SERGEANT AT ARMS: Starting time.

11 RAVI REDDI: I appreciate the Council Members,  
12 especially the Committee Chairs Lee and Schulman for  
13 having us here to present on this year's budget.

14 I'm Ravi Reddi, the Associate Director of  
15 Advocacy and Policy at the Asian American Federation  
16 where we proudly represent the collective voice of  
17 more than 70-member nonprofit, serving 1.5 million  
18 Asian New Yorkers. And as Asian New Yorkers grapple  
19 with the effects of rising anti-Asian hate, attentive  
20 pandemic recovery, and continued economic insecurity,  
21 mental health demand has skyrocketed in our community  
22 at exactly the time where funding has not.

23 So, you know in partnership, I want to walk you  
24 through some of the work we've been doing. In  
25 partnership with our member organizations in 2021,

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1 our mental health program resulted in 13,000 Asian  
2 New Yorkers gaining access to mental health services.  
3 In 2022, AAF released the first ever online mental  
4 health provider database that prioritizes providers  
5 who speak Asian languages and understand Asian  
6 cultures.  
7

8 To that end, AAF will work closely in partnership  
9 with six Asian community-based organizations to  
10 increase access to in-language culturally responsive  
11 clinical and non-clinical services. In FY 2024, we  
12 will also continue to expand our online mental health  
13 directory by adding 50 to 100 providers to the 195 we  
14 already have across the city. This work and the work  
15 of our community mental health providers need support  
16 more than ever before and many of the issues that  
17 Asian community space, as we all know are  
18 interconnected, further emphasizing the importance of  
19 nonprofit community-based organizations that are able  
20 to provide multiple types of aid.

21 And Council Members need and I'm sure already  
22 understand the urgency of addressing the persistent  
23 inequities in city contracting practices. Last year,  
24 the median total allocation in FY 2023 across City  
25 Council Initiatives was less than \$260,000 across 34

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1 member organizations of ours, an amount that was  
2 barely enough to maintain operations and on top of  
3 that, many who are getting much smaller allocations  
4 but dependent on it even more. I haven't even heard  
5 back from agencies. This is an agency issue and we  
6 really ask that City Council does everything it can  
7 to make sure that agencies are moving as quickly as  
8 possible on contracting. I'm sure you've heard it -

9  
10 SERGEANT AT ARMS: Time is expired.

11 CHAIRPERSON SCHULMAN: Finish up, go ahead.

12 RAVI REDDI: Okay, thank you so much Council  
13 Member Schulman. Specific to this year's budget,  
14 we're asking City Council to increase funding for the  
15 Immigrant Health Initiative and the Mental Health for  
16 Vulnerable Populations Initiative to support mental  
17 health across Asian and other marginalized  
18 communities. We encourage to at least baseline those  
19 numbers but get that money out as quickly as possible  
20 and protect the discretionary funding that City  
21 Council really has been supporting so many community  
22 members and community organizations with. Thank you  
23 so much for having us and we look forward to continue  
24 this conversation with all of you. Thank you again.

25

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1  
2 CHAIRPERSON SCHULMAN: Ravi, we see you all the  
3 time and we so appreciate the work that you do.  
4 Thank you so much.

5 RAVI REDDI: Thank you so much.

6 COMMITTEE COUNSEL: We'll now be moving to the  
7 next remote panel. This panel will be Eileen Mayor,  
8 Louise Bolanos Ordonez, Toni Smith, Ramone Laclerk,  
9 Ibrahim X. Cristine Henson and Kelly Young, as well  
10 as Harold Banks. So, a large panel.

11 So, Eileen Mayor, you may begin once the Sergeant  
12 queues you. Thank you.

13 SERGEANT AT ARMS: Starting time.

14 COMMITTEE COUNSEL: Eileen? Eileen, we're gonna,  
15 we're gonna unmute you and move to the next person or  
16 mute you and move to the next person. Louise, you  
17 may begin once the Sergeant queues you.

18 SERGEANT AT ARMS: Starting time.

19 LUIS BOLANOS ORDONEZ: My name is Luis Bolanos  
20 Ordonez. I'm a Civil Rights Union Organizer with  
21 Vocal New York. We are part of the severe  
22 communities united portfolio reform and the peoples  
23 plan. The people - we're part of peoples center  
24 budget, Care not Cuts. Peers not cops. What is not  
25 people centered in many aspects is you know many

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1 aspects of the way that we currently deal with people  
2 who are undergoing mental health complexities and  
3 issues with drug addiction. Outside of the  
4 lifesaving home reduction services that we are  
5 providing at Vocal, we believe in empowering the most  
6 marginalized members of society. We've got the  
7 revolutionary belief that there nothing really wrong  
8 with our people.  
9

10 Systemic violence is at the root of many of these  
11 issues that we're dealing with. I've successfully  
12 reversed two overdoses in the street. We instruct  
13 folks to call 911 and say medical emergency. Have to  
14 refrain always from saying overdose on drugs when  
15 they call 911 and then we hope the police doesn't  
16 show up first. The overdose crisis a policy choice  
17 brought to us by the War on Drugs. If I go to the  
18 store to grab beer, I ain't got to worry about it  
19 being laced with fentanyl. While discussion mental  
20 health, we must also include the conversation you  
21 know [05:38:19- 05:38:22].

22 I was born originally Latin American where the  
23 war on drugs left millions traumatized. Having  
24 experienced homelessness myself, I know that many of  
25 my worst symptoms got better as soon as I was housed.

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1  
2 Homelessness in our city is a crisis and also a  
3 policy choice. More than once, I've been taken  
4 against my will to the psych emergency facility at  
5 Elmhurst Hospital. I've witnessed police officers  
6 willingly agitating a young man undergoing a mental  
7 health crisis. He was handcuffed to the bed, he kept  
8 screaming and shouting. Whenever he would calm down  
9 and stop, police officers would turn the lights on  
10 and off in his room until he started screaming again.  
11 A statistic, racist, that enforces and protects the  
12 injustices of our society is the last thing that we  
13 need in any mental health facility.

14 The first time that I went to seek some mental  
15 health for my addiction issues, I receive a treatment  
16 that made me feel -

17 CHAIRPERSON SCHULMAN: Sir, you need to summarize  
18 your testimony please.

19 LUIS BOLANOS ORODONEZ: Yes, one more sentence.  
20 So, I refused to go back. I refused treatment for  
21 several years. I prefer to deal with the symptoms  
22 than deal with people that made me feel inferior and  
23 shame. Empathy, respect, compassion, love and  
24 actually what should be at the heart of [INAUDIBLE  
25 [05:39:49]. Thank you.



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CHAIRPERSON SCHULMAN: Thank you very much.

COMMITTEE COUNSEL: Toni Smith, you may begin  
once you're unmuted and the Sergeant queues you.

SERGEANT AT ARMS: Starting time.

COMMITTEE COUNSEL: Toni Smith, you are unmuted,  
if you can please begin your testimony or we will  
move onto the next person.

We will be moving on to the next person. Ramone  
Laclare, you may begin once you are unmuted and the  
Sergeant queues you.

SERGEANT AT ARMS: Starting time.

COMMITTEE COUNSEL: I don't think Ramone is on.  
Ibrihim X. if you are prepared, please accept the  
prompt, that will unmute you and then begin once the  
Sergeant queues you. Thank you.

SERGEANT AT ARMS: Starting time.

IBRIHIM X: I'm definitely prepared. I hope you  
all are prepared. This is my testimony. [05:41:13-  
05:41:28]. This is Daniel Pru, otherwise known as  
Danny P. to those who love him. [05:41:31- 05:41:37]  
When he died, he was the same age I was, I am now, I  
should say, 41 and looks kind of like me. Baldy,  
handsome, Black and mentally ill.

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1  
2 So, if you guys decide you want to play games on  
3 the Council and not fund mental illness in the Black  
4 community and mental health, then you're just going  
5 to replace this face with my face and other faces.  
6 So, just take a look at who is going to be dying  
7 because this one already did. And more is coming if  
8 we don't get justice and if we don't get funding.  
9 I'm Ibrihim X, Civil Rights Leader Vocal New York,  
10 Brooklyn.

11 CHAIRPERSON SCHULMAN: Thank you.

12 IBRIHIM X: Two minutes, I'm not done. You can  
13 look at this man two minutes. My testimony is visual  
14 and put him on the big screen. You can recognize him  
15 because he's all over New York.

16 SERGEANT AT ARMS: Thank you. Time is expired.

17 COMMITTEE COUNSEL: Thank you. We'll now move to  
18 Kelly Young. Once you're unmuted and the Sergeant  
19 queues you, you may begin.

20 SERGEANT AT ARMS: Starting time.

21 COMMITTEE COUNSEL: Kelly, you may begin.

22 KELLY YOUNG: Can you hear me? Okay. My name is  
23 Kelly Young, I am the Civil Rights Campaign  
24 Coordinator at Vocal New York. We are a grassroots  
25 member led organization built in the political power

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1 of people impacted by mass incarceration, war on  
2 drugs, homelessness and HIV Aids epidemic. Our  
3 members and leaders are formerly incarcerated drug  
4 users, homeless and people living with Aids and HIV.  
5 They know all too well the violence that NYPD enacts.  
6 Violence that is yielded disproportionately against  
7 Black, Brown, and poor New Yorkers.  
8

9       Sorry, I lost my notes. I'm sorry. They know  
10 first-hand the violence and ineffectiveness of  
11 involuntary admission. They know the harm of  
12 divestment for mental health services and resources.  
13 Simply put, public health crisis should have a public  
14 health response.

15       Instead our members have been met with guns and  
16 force. The NYPD Homeless Outreach Unit was disbanded  
17 in Fiscal Year 2021, responding to CPR's NYC Budget  
18 Justice Coalition demands. As the acknowledgement  
19 that homelessness was a public health issue requiring  
20 a public health response. We know and we have seen  
21 how the NYPD is often violent and abusive to homeless  
22 New Yorkers. It is deeply concerning that DHS is  
23 planning on spending over \$30 million in Fiscal Year  
24 2024 on their own police force. Putting homeless New  
25 Yorkers at risk by increasing NYPD involvement in

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1 homelessness. DHS should have abandoned failed  
2 strategies to increasing policing of homeless New  
3 Yorkers and focus on ending homelessness. We heard  
4 yesterday during the public safety hearing, that the  
5 forced assistance plan is not only racially bias but  
6 it also a failure. There have been over 1,300 people  
7 involuntarily assisted since late January, 47 percent  
8 were Black. These kinds of disparities should alarm  
9 everyone in the City Council.  
10

11 The city is spending close to \$5.7 million on  
12 NYPD mental health co-response teams that only reach  
13 556 individuals last year and fail to connect people  
14 to services 70 percent of the time. This means that  
15 the city is spending over \$10,000 for every person at  
16 the NYPD co-response teams interact with. You are  
17 failing to address the issues that landed them in  
18 crisis in the first plan.

19 The Council needs to get rid of NYPD mental  
20 health co-response teams and move \$5.7 million from  
21 the NYPD into mental health services. These  
22 solutions are not evidence based and our community  
23 members are dying as a result. We know this  
24 administration is capable of following evidence-based  
25

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1  
2 practices. We've seen it in recent mental health  
3 plans, specifically with regard to drug user -

4 CHAIRPERSON SCHULMAN: Excuse me. Can you please  
5 summarize the rest of your testimony?

6 KELLY YOUNG: Your call for the same people  
7 centered approach to all public health issues. One  
8 of Vocals top state priorities is the passage and  
9 full implementation of Daniels Law. We must end the  
10 role of police as a default response to people in  
11 crisis. We are calling on the City Council to pass a  
12 resolution and call on our state lawmakers to pass  
13 Daniels Law. Thank you.

14 CHAIRPERSON SCHULMAN: Thank you.

15 COMMITTEE COUNSEL: We'll next hear from Harold  
16 Banks. Please wait till the Sergeant queues you and  
17 then you may begin. Thank you.

18 SERGEANT AT ARMS: Starting time.

19 COMMITTEE COUNSEL: Harold Banks, you may begin.  
20 I see you on the screen and you're unmuted. I  
21 apologize, I don't think we can hear your audio.  
22 Apologies, it doesn't seem like the audio is going  
23 through. We're going to move onto the next panelist  
24 but we'll recall you. Oh, never mind, it says  
25

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1 connecting. I'm just going to wait a few seconds to  
2 allow him to connect to the audio to see.  
3

4 Alright, we're going to move onto the next  
5 panelist and we'll recall Harold after. Eileen Mayor  
6 if you're here, please begin once the Sergeant queues  
7 you. Thanks.

8 SERGEANT AT ARMS: Starting time.

9 COMMITTEE COUNSEL: Eileen? Can you hear us?  
10 Okay, we're going to - I'm going to call Toni Smith,  
11 if you are here, please wait till the Sergeant queues  
12 you and then you may begin. Thanks.

13 SERGEANT AT ARMS: Starting time.

14 TONI SMITH: Can you hear me?

15 COMMITTEE COUNSEL: Yes, we can. Thank you.

16 TONI SMITH: Okay, good afternoon. I'm Toni  
17 Smith, I'm the New York State Director for the Drug  
18 Policy Alliance. We are also a member of Communities  
19 United for Police Reform. Thank you for the  
20 opportunity to speak.

21 I am here to ask for the Council's help in fully  
22 implementing the city's plan to open and fund  
23 overdose prevention centers. I grew up in Washington  
24 Heights and attended school in East Harlem where my  
25 children now attend school. These are the two

1 neighborhoods currently served by overdose prevention  
2 centers. These centers save lives and they also  
3 provide non-stigmatizing voluntary care and  
4 community. On Point NYC, which operates New York  
5 City's two OPC's has intervened an 819 overdoses in  
6 16 months. And importantly, they also provide care  
7 in community that is so often denied to people who  
8 use drugs. The lack of which has led to the improper  
9 use of police as the default responders.  
10

11 As we build up harm reduction services, we must  
12 also undo the ways people are criminalized so that  
13 people can actually heal from harm. New York City  
14 has committed to opening more OPC's but as  
15 Commissioner Vasan said earlier, the city needs  
16 clarity from the state to fully implement this plan  
17 with public funding. Opioid settlement funds are  
18 specifically intended to repair and reduce the harms  
19 related to opioid addition. And state authorization  
20 will provide that clarity for the city to allocate  
21 settlement funding for overdose prevention centers.

22 There is movement at the state level to pass  
23 legislation authorizing overdose prevention centers  
24 and allocating funding for them. The Safer  
25 Consumption Services Act was reported out of the

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1  
2 Assembly Health Committee this morning. The Council  
3 can support these efforts by amplifying your support  
4 for funding overdose prevention centers to the state  
5 legislature. New York has the knowledge, the city  
6 and State Health Department leadership, we have the  
7 science on our side and we have available funding.  
8 We just need the state to act to bring this all  
9 together to save New Yorkers lives and the Council  
10 can play a role in that and I hope you will. Thank  
11 you.

12 CHAIRPERSON SCHULMAN: Thank you.

13 COMMITTEE COUNSEL: We'll now go back to Harold  
14 Banks. You may begin once you're unmuted and the  
15 Sergeant queues you. Thank you.

16 SERGEANT AT ARMS: Starting time.

17 HAROLD BANKS: Hi, my name is Harold Banks and  
18 I'm a member of Vocal. I'm coming to you today to  
19 testify on behalf of ending the polices budget when  
20 it comes to mental health distress calls.

21 I'm a personal victim of over policing by the  
22 police on a mental health issue. I served seven and  
23 a half years in the United States Navy for my  
24 country. When police were called because I suffer  
25 from combat PTSD. When police are called and they



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1  
2 come to the scene, my under the influence of my PTSD.  
3 When you come in overwhelming presence like that, I'm  
4 taking that as a threat and with my combat training,  
5 I'm going to handle what I need to handle. So, for  
6 police to respond to mental health issues, you don't  
7 know what a person is dealing with. You don't know  
8 what a person is thinking but I understand why they  
9 need to for safety issues. But it's not necessary  
10 when by them showing up the way they do and as  
11 overwhelming force the way they do, it's more of an  
12 intimidation tactic and that's not always going to  
13 work on somebody like me.

14 All that's going to do is escalate the situation  
15 more. And we can't afford to have that because if  
16 you look at the homeless population in just the State  
17 of New York, 73 percent of your homeless population  
18 is us combat veterans. It's unacceptable. What you  
19 need to do is instead of funding the police, take  
20 this money that's being funded for them and allocate  
21 it toward more mental health, getting housing for us  
22 vets to get us off the streets and having us, help us  
23 deal with our issues because we're ultimately created  
24 by this country to have these issues.

25

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1  
2 If it wasn't for us putting our lives on the line  
3 to defend this country -

4 SERGEANT AT ARMS: Time expired.

5 HAROLD BANKS: It would be a free for all. Thank  
6 you.

7 CHAIRPERSON SCHULMAN: Thank you.

8 CHAIRPERSON LEE: Thank you. Sorry, for those  
9 that are with him, I just had a question real quick.  
10 This is Chair Lee, sorry. So, first of all Harold  
11 thank you so much for your service and so sorry to  
12 hear about your personal experiences but just out of  
13 curiosity, did you ever have any sort of interaction  
14 with the veterans treatment courts at all or no?

15 HAROLD BANKS: No because my discharge was less  
16 than honorable. I'm only allowed a limited benefit  
17 under the VA. They cover just bare basic minimal  
18 medical.

19 CHAIRPERSON LEE: Okay, that's good to know.

20 HAROLD BANKS: I also have family members that  
21 also have served right alongside me because it's a  
22 family lineage, so I have people I can lean on for  
23 support when I'm going through the issues because  
24 they've been in my shoes. You can't walk in my shoes  
25 unless you've been in them. And all us vets know, if

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1  
2 you've been in live combat, you know if you look to  
3 the left of you or the right of you, you have your  
4 brother to depend on and your brother has you to  
5 depend on. Where's the help from our country when  
6 our country asks us to step, we do. Now we need you  
7 to step up and you don't and I'm going to leave it at  
8 that.

9 CHAIRPERSON LEE: Thank you and if you guys could  
10 connect with us offline, that would be great.

11 COMMITTEE COUNSEL: Thank you. We'll now call  
12 Christine Henson.

13 SERGEANT AT ARMS: Starting time.

14 COMMITTEE COUNSEL: It doesn't look like she's  
15 online, so we'll move on to the next panel. Our next  
16 panel will be Rachel Cohn, Sue Ellen Dodell, Lizette  
17 Collin, Roberta Pixier. Rachel, you may begin once  
18 the Sergeant queues you.

19 SERGEANT AT ARMS: Starting time.

20 COMMITTEE COUNSEL: We'll move on to the next.  
21 Sue Dodell, you may begin once the Sergeant queues  
22 you.

23 SERGEANT AT ARMS: Starting time.

24 SUE ELLEN DODELL: Hello, my name is Sue Ellen  
25 Dodell, I am a lawyer. I've worked for the city

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1 since 1979. I'm concerned about the effect on the  
2 Health Department Budget of the contract that the  
3 city is about to enter into with Aetna for a Medicare  
4 Advantage Plan for city retirees. The Plan is  
5 inferior to traditional Medicare because it reduces  
6 retirees access to necessary care and will have grave  
7 consequences for the Health Department Budget.  
8

9 City retirees will be forced to delay necessary  
10 care resulting in an increased reliance on urgent  
11 care facilities, emergency rooms and Medicaid. As  
12 you conduct today's budget hearing and think about  
13 the effect of the Aetna Plan on city residents  
14 health, consider that even doctors who are in that  
15 work with Aetna do not have to remain in the Aetna  
16 plan and their withdrawal from the plan will ensure  
17 that city health department clinics and hospitals in  
18 New York City will be forced to serve these patients.  
19 This increased demand on city clinics and hospitals  
20 will greatly impact the city's budget. Further,  
21 because care received by city retirees in the Aetna  
22 plan will be inferior to traditional Medicare. It  
23 will result in the increased cost to the city when  
24 retirees and others covered in the Aetna plan will  
25

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1 need to seek treatment at City Health Department  
2 clinics and hospitals.

3  
4 I urge you Council Members to support the  
5 legislation sponsored by Council Member Farias, which  
6 would continue to provide retirees with a robust  
7 medigap plan. Thank you.

8 CHAIRPERSON SCHULMAN: Thank you. Listen, I want  
9 to let the next panelist know, if you're testifying  
10 about Medicare Advantage, we're not going to allow  
11 the testimony. I am a big supporter of the retirees,  
12 just like a lot of my colleagues are but this is not  
13 the forum for it. The Medicare Advantage program has  
14 absolutely nothing to do with a budget hearing for  
15 the Department of Health. The Department of Health  
16 has nothing to do with the Medicare Advantage  
17 Program, so if that's what - we want to hear what you  
18 have to say but this is not the forum for it. So,  
19 please, please keep that in mind when we're going  
20 through the next testimonies. Thank you.

21 COMMITTEE COUNSEL: Lizette, you may begin once  
22 the Sergeant queues you.

23 SERGEANT AT ARMS: Starting time.

24 COMMITTEE COUNSEL: Move on to Roberta. You may  
25 begin once the Sergeant queues you.

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SERGEANT AT ARMS: Starting time.

COMMITTEE COUNSEL: Alright, we'll move on to our next panel. Our next panel will be Kendra Clark, Sharon McLennan Weir(SP?), Louis Abreu(SP?), Matthew McCowley(SP?), Jeannine Kelly, Robin Canariodo(SP?). And Kendra, you can begin once the Sergeant queues you.

SERGEANT AT ARMS: Starting time.

COMMITTEE COUNSEL: Moving on. Sharon, you may begin once the Sergeant queues you.

SERGEANT AT ARMS: Starting time.

SHARON MCLENNAN WEIR: Can you hear me?

COMMITTEE COUNSEL: Yes, we can.

SHARON MCLENNAN WEIR: Oh, thank you so much.

Good afternoon. My name is Dr. Sharon McLennan Weir, I am the Executive Director for the Center for Independence of the Disabled New York City. I'm here to testify on behalf of New Yorkers with disabilities, specifically for those that have mental health disabilities.

I'm here to advocate the funding for more comprehensive mental health services for people with mental health disabilities. It is important that we provide cultural competence, cultural understanding,

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1  
2 supportive and evident base mental health services  
3 for people with mental health disabilities. Earlier  
4 this morning, there was a rally in support of  
5 comprehensive peer support services for people with  
6 mental health disabilities and further the  
7 understanding of comprehensive culturally competent  
8 healthcare for people with mental health  
9 disabilities. I'm here to advocate for all people  
10 with disabilities but to make sure that people with  
11 mental health disabilities have the rights to good  
12 mental healthcare. Mental healthcare is a right and  
13 it's not a privilege and it's important for us to  
14 provide the funding that's needed to ensure that each  
15 person that lives in the State of New York can access  
16 work, can access love, and can access play.

17 We need individuals to understand that their  
18 homes should not be in the streets and with the  
19 proper services, they will be able to get the care  
20 that they need. Thank you so much and I appreciate  
21 your support.

22 CHAIRPERSON LEE: Hi, Dr. Weir, it's Linda, nice  
23 to hear your voice. Thank you so much for all your  
24 advocacy and work.

25

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1  
2 COMMITTEE COUNSEL: Alright, moving on to Louis  
3 Abreu. You may begin once the Sergeant queues you.

4 SERGEANT AT ARMS: Starting time.

5 COMMITTEE COUNSEL: Louis Abreu? Are you  
6 prepared to testify? You are unmuted.

7 LOUIS ABREU: Hi, good afternoon everyone. My  
8 name is Louis Abreu and I'm the Director of Substance  
9 Use Treatment Services of Project Renewal. It's  
10 homeless services nonprofit agency that provides  
11 shelter, housing, healthcare and employment services.  
12 Thank you to Chair Schulman and the City Council for  
13 this opportunity to testify. We're grateful that the  
14 Mayor's mental health plan outlines the need to  
15 address the overdose crisis and reach individuals  
16 with serious mental illnesses. Both issues are major  
17 concerns for the communities we serve.

18 At Project Renewal, our programs that are  
19 substance use and mental health include psychiatry,  
20 telepsychiatry, substance use disorder treatment  
21 services at our 3<sup>rd</sup> Street location and an employment  
22 program for people with serious mental illnesses,  
23 among others.

24 Today, I want to highlight one program in  
25 particular that compliments the Mayor and Council's



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1 priorities. To address the substance use and serious  
2 mental health needs of New Yorkers. That program is  
3 Project Renewals, the current connection center. In  
4 partnership with DOHMH, the center provides  
5 stabilization and treatment services for adults  
6 experiencing mental health and our substance use  
7 crisis. In 2020 as the first program of its kind in  
8 the city.  
9

10 The centers guests are referred by the NYPD and  
11 other sources as an alternative to arrests. Summons  
12 or the emergency room. We serve up to 18 guests at a  
13 time for stays of up to five to ten days. Guests  
14 have access to the interdisciplinary team of peer,  
15 counselors, and providers including a psychiatrist,  
16 occupational therapist in addition to meals, showers  
17 and laundry. We have served over 650 New Yorkers at  
18 the center, over 50 percent of guests have chosen to  
19 stay engaged with our services, which include  
20 connections to community services and longer-term  
21 support.

22 We hope that the city will expand support and  
23 connection center model to more neighborhoods. We  
24 stand ready to provide insight and leadership based  
25 on our extensive experience. Project renewal is

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1 grateful for the Council's partnership and for  
2 prioritizing the health of the hardest to reach New  
3 Yorkers. Funding from the City Council -

4 SERGEANT AT ARMS: Time expired.

5 LOUIS ABREU: Funding from the City Council in  
6 FY24 would allow Project Renewal to meaningfully  
7 address the critical needs of people who use drugs,  
8 people with serious mental illness and who are  
9 experiencing homelessness. Thank you for this  
10 opportunity.  
11

12 CHAIRPERSON SCHULMAN: Thank you very much.

13 COMMITTEE COUNSEL: I'll now call Matthew  
14 McCowley.

15 SERGEANT AT ARMS: Starting time.

16 COMMITTEE COUNSEL: I'll move on to the next.  
17 We'll now call Jeanine Kelly. You may begin once the  
18 Sergeant queues you.

19 SERGEANT AT ARMS: Starting time.

20 COMMITTEE COUNSEL: Jeanine Kelly, you may begin  
21 your testimony. We're going to move on to the next  
22 person. Robin Canariodo, you may begin once the  
23 Sergeant queues you.

24 SERGEANT AT ARMS: Starting time. Ma'am, you're  
25 still muted.

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1  
2 COMMITTEE COUNSEL: We're going to try Jeanine  
3 Kelly again. Jeanine, we're going to unmute you.  
4 Please wait for the Sergeant to queue you.

5 SERGEANT AT ARMS: Starting time.

6 COMMITTEE COUNSEL: Jeanine, you may begin your  
7 testimony. Okay, we're going to move on to the next  
8 person. Okay, apologies, I think there's some  
9 technical difficulties. We're going to call Robin.  
10 We're going to unmute you. I think your name may be  
11 mislabeled on our Zoom account, so apologies. You  
12 may begin once the Sergeant queues you.

13 SERGEANT AT ARMS: Starting time.

14 ROBIN CANARIODO: Good afternoon and thank you.  
15 My name is Dr. Robin Canariodo. I am a retired New  
16 York City Police Officer and I'm the President of a  
17 nonprofit organization called, Talk to me Post Tour  
18 Processing. Talk to me Post Tour Processing is a  
19 501C3 organization. We have a patented program that  
20 we have developed for law enforcement officers to  
21 ameliorate their exposure to post-traumatic stress.  
22 Just because their tour is over, doesn't mean it's  
23 over. Police Officers can be exposed to more traumas  
24 in a single tour than most civilians experience in a  
25 lifetime. Left unintended with tension and stress

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1 that result in being bombarded by these traumas can  
2 have devastating effects. This can lead to  
3 difficulties with personal relationships, alcoholism,  
4 suicidal thoughts and unintentional overreactions to  
5 the job. Our program offers anonymity,  
6 confidentiality and security. It is a comprehensive  
7 plan for early identification and remediation of  
8 critical stress in law enforcement personnel,  
9 specifically designed to eliminate or reduce future  
10 instances of adversarial contacts and to restore  
11 positive relations amongst law enforcement officers  
12 and the communities that they serve.

14 Our program is peer to peer, a trained peer  
15 facilitator helps other attendees process what they  
16 have been exposed to daily. It is a way for them to  
17 rewind their roll calls. We have currently developed  
18 this for law enforcement officers and we are now  
19 moving into helping others with this. We hope that  
20 the City Council will give us funding, so that way we  
21 make a difference in restoring relations between the  
22 police and the communities and I thank you very much  
23 for the opportunity today. Thank you.

24 CHAIRPERSON SCHULMAN: Thank you.

25

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1  
2 COMMITTEE COUNSEL: We're going to move on to our  
3 next panel. This panel will be Jennifer Parish,  
4 Maria Reinoso, Sage Schaftel, Emily Melnick, Joseph  
5 Tols and Greg Mihailovich. Jennifer Parish, you may  
6 begin once the Sergeant queues you and you are  
7 unmuted.

8 SERGEANT AT ARMS: Starting time.

9 JENNIFER PARISH: Good afternoon Thanks for the  
10 opportunity to testify. My name is Jennifer Parish  
11 and I am the Director of Criminal Justice Advocacy at  
12 the Urban Justice Center Mental Health Project. I'm  
13 testifying today to stress the need to reduce the  
14 number of people with mental health challenges  
15 involved with the criminal legal system and  
16 incarcerated in New York City jails.

17 The Council should fund community services and  
18 supports for this population and you have the  
19 resources to do so. The Department of Correction  
20 Budget can be cut by at least \$350 million and that  
21 funding reinvested into services that create long-  
22 term stability for people with mental health  
23 challenges. Here are three things that the Council  
24 should fund instead of incarceration.

25

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1  
2 First, forensic assertive community treatment  
3 teams or FACT, for people who require a higher level  
4 of mental health support and are involved in the  
5 criminal legal system. Currently, there aren't  
6 enough ACT, FACT or Intensive Mobile Treatment Teams  
7 to serve those who need them. The Governor and Mayor  
8 have proposed expanding at capacity. We're asking  
9 the Council to add funding so that some of those new  
10 slots can be designated for people involved in the  
11 criminal legal system and some specifically to serve  
12 as alternative to incarceration programs.

13 Second, we ask that you enhance funding for  
14 justice involved supportive housing or JISH. The  
15 city committed to increasing this housing, which  
16 serves people with behavioral health needs who cycle  
17 through incarceration and homelessness. But because  
18 the city hasn't provided the level of funding that  
19 housing providers need to provide these essential  
20 services, the additional units have not been created.  
21 We urge you to increase rates for JISH funding to the  
22 level recommended by the Corporation for Supportive  
23 Housing, for a total investment of \$12.8 million for  
24 500 JISH units.

25

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1  
2 Third, we ask that you provide funding for a true  
3 nonpolice response to people in mental health crisis,  
4 which involved peers trained in de-escalation as  
5 recommended by the CCIT NYC Campaign. And finally,  
6 we urge the Council to pass Resolution 156 of 2022.  
7 This resolution calls on New York State legislature  
8 to pass and the governor to sign -

9 SERGEANT AT ARMS: Time expired.

10 JENNIFER PARISH: Which will expand access to  
11 treatment alternatives for people with mental health  
12 challenges.

13 Thank you very much for this opportunity. We'll  
14 provide written testimony that includes more details  
15 about this recommendation.

16 CHAIRPERSON SCHULMAN: Thank you so much.

17 COMMITTEE COUNSEL: Thank you. We'll now move to  
18 Maria. You may begin once you are unmuted and the  
19 Sergeant queues you. Thank you.

20 SERGEANT AT ARMS: Starting time.

21 MARIA REINOSO: Maria Reinoso, I'm a Senior  
22 Health Advocate at Make the Road New York. We have a  
23 membership of 25,000 individuals. Make the Road has  
24 now been serving New York immigrant and working-class  
25 communities for color for 25 years. We provide

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1 health, legal, adult education and youth services,  
2 community organization and policy innovation. Thank  
3 you Chairwoman Narcisse and Council Members Moya,  
4 [06:10:42] for securing vital funding in FY23 for our  
5 services and for health access in New York City.  
6

7 Make the Roads FY24 Budget requests on behalf of  
8 immigrant and working-class New Yorkers include the  
9 following: We request \$200,000 for Make the Road  
10 under the Speaker's Initiative for our wrap around  
11 health, legal, adult literacy and youth services,  
12 reaching over 15 individuals per year citywide.

13 City Council must expand funding for the Access  
14 Health Initiative to \$4 million. Allocate \$2.3  
15 million in funding for the Managed Care Consumer  
16 Assistance Program, also known as MCCAP and maintain  
17 funding for ending the epidemic at \$7.7 million and  
18 the immigrant health initiative at \$2 million.

19 We request renew allocations to Make the Road of  
20 110,000 under the Access Health Initiative, \$80,000  
21 under the Immigrant Health Initiative, \$76,218 under  
22 the MCCAP Initiative. And \$75,000 under ending the  
23 epidemic to help address healthcare disparities and  
24 \$50,000 from the Food Pantry Initiative for our  
25 pantry in Queens and Brooklyn. We ask that the



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1 Council and the Mayor continue to advocate for the  
2 state to include all immigrants in the 1332 waiver  
3 request, which will allow the state to access federal  
4 funding to expand health coverage to all immigrants.  
5

6 The city should continue to advocate for passage  
7 of coverage for all in this year's state budget -

8 SERGEANT AT ARMS: Time expired.

9 MARIA REINOSO: To insure that all immigrants  
10 have access to health insurance regardless of  
11 immigration status. We appreciate your support.

12 Thank you very much.

13 CHAIRPERSON SCHULMAN: Thank you very much and  
14 please submit your entire testimony to us because  
15 we'll definitely put it in the record.

16 COMMITTEE COUNSEL: We'll now hear from Sage.  
17 You may begin once you're unmuted and the Sergeant  
18 queues you.

19 SERGEANT AT ARMS: Starting time.

20 SAGE SCHAFTEL: Chair Schulman and members of the  
21 Committee. Thank you for your time this afternoon  
22 and for holding this hearing. I'm representing the  
23 early care and education consortium, a national  
24 alliance of high-quality childcare providers, state  
25 childcare associations, and education service

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1 providers. Our members operate nearly 7,000  
2  
3 childcare centers across the country including 222 in  
4 New York and 87 of those in New York City.

5 I wanted to focus my testimony on something we've  
6 raised before the childcare background check  
7 processing delays that have long faced providers and  
8 staff, including before and after school programs, as  
9 well as summer programs. These delays are specific  
10 to programs under the per view of DOHMH and have  
11 amplified the childcare workforce shortages  
12 throughout the city. These shortages in turn impact  
13 the workforce and economy at larger, as providers are  
14 forced to reduce hours or close classrooms to meet  
15 the important child educator ratio requirements and  
16 this then leads to longer waitlists and reduce access  
17 to early care and education for working parents.

18 We know that DOHMH has been working hard to  
19 adjust these delays and have seen significant  
20 improvements over the last couple months as they work  
21 to put in place an automated and more systematic  
22 processing system. However, the delays in New York  
23 City are still in general, far longer than those in  
24 states outside of the city and in most of the other  
25 48 states in which our providers operate.

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1  
2 I include much greater detail and concrete  
3 recommendations in my written testimony but I want to  
4 urge City Council to continue to prioritize fixing  
5 this system. Without sustained investments and  
6 attention and resources, we worry that the processing  
7 times will revert back to the six to twelve months  
8 that they were taking only a few months ago and that  
9 continued progress will lag towards meeting the  
10 federally mandated 45-day processing time.

11 With these delays, we're seeing staff enter and  
12 leave the workforce before they're fully cleared,  
13 either for positions in K-12 where DOE is processing  
14 checks much quicker or for different industries all  
15 together. And one of the critical things that we've  
16 seen throughout the pandemic -

17 SERGEANT AT ARMS: Thank you. Time expired.

18 SAGE SCHAFTEL: Early childhood education sector  
19 and allowing our economy to continue growing. Thank  
20 you for your time and attention to this.

21 CHAIRPERSON SCHULMAN: Thank you very much.

22 COMMITTEE COUNSEL: I will now call Joseph Tols.

23 SERGEANT AT ARMS: Starting time.

24 COMMITTEE COUNSEL: I will now call Greg  
25 Mihailovich.

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1 SERGEANT AT ARMS: Starting time.

2  
3 COMMITTEE COUNSEL: Okay moving on to the next  
4 panel. We will hear from Melissa Fegara(SP?),  
5 Nathaniel Bryant, Victor Herrera, Tanisha Grant and  
6 Justin Chen. We'll hear from Melissa first, you may  
7 begin once you are unmuted and the Sergeant queues  
8 you.

9 SERGEANT AT ARMS: Starting time.

10 MELISSA FEGARA: Good afternoon. I am a member  
11 of Freedom Agenda and the Treatment at Jail  
12 Coalition. I am a mother of a young man detained on  
13 Rikers Island and has been there since 2021. My son  
14 has an array of challenges and he's been diagnosed  
15 with Disruptive Dysregulation Disorder and Autism  
16 Disorder and he operates on borderline intellectual  
17 functioning.

18 After initially being denied for investment for  
19 mental health diversion court, the Queens district  
20 attorney, the ADA was so kind to allow my son to be  
21 evaluated to TASK. The evaluation highlighted his  
22 struggles and their impact on his behaviors but  
23 during my son's court hearing, the ADA shared that he  
24 was denied for mental health court and at that time,  
25 she shared that they were never really considering

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1 for mental health treatment and the evaluation was  
2 only done as a courtesy to the mother because I  
3 reached out.  
4

5 Since then, she proceeded to take pieces out of  
6 his assessment to criminalize my son. His appearance  
7 are due to an illness and they should not be used to  
8 dehumanize him. Rikers Island is the current mental  
9 health treatment for Black and Brown communities and  
10 this is where people of these communities end up when  
11 they struggle with mental health and substance use  
12 disorders. They get minimal care if any and they  
13 experience extreme trauma and go through lots of  
14 traumatic experiences, which are the root cause of  
15 psychological disorders. They are exposed to a piece  
16 of island and mistreatment which exacerbates their  
17 symptoms. Mental health disorders have always been a  
18 significant issue in the Black and Brown communities,  
19 however, when the public school system, children are  
20 labeled as misbehaved, uncooperative and as adults  
21 they are criminalized and sent to Rikers.

22 Additionally, the money we receive from the  
23 Opioid Settlement should be used for rehabilitation.  
24 Using it for overdose treatment is not being  
25 reactive, it's being proactive. I'm sorry, it's not

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1  
2 being proactive, it's being reactive, which does not  
3 solve the root cause of the problem.

4 New York City jails are the countries most funded  
5 in jail system and -

6 SERGEANT AT ARMS: Time expired.

7 MELISSA FEGARA: New York City spends \$556,000  
8 annually per incarcerated person to fail at  
9 rehabilitating people or even providing basic  
10 services and safety. The city has spent nearly \$1  
11 million to torture my son at Rikers Island. What I  
12 know is what will actually address these behaviors is  
13 intense treatment. I urge you to make this year's  
14 budget move money from the bloated Department of  
15 Corrections to the quality community-based treatment  
16 that my son and so many others deserve. The City  
17 Council committed to closing the jails on Rikers  
18 Island by 2027. To get there, we have to open up  
19 real access to treatment. I urge you to pass the  
20 Resolution 156 in support of the Treatment Not Jail  
21 Act to expand access to mental health courts. Thank  
22 you.

23 CHAIRPERSON SCHULMAN: Thank you. Thank you very  
24 much.

25

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1  
2 COMMITTEE COUNSEL: We'll now hear from Nathaniel  
3 Bryant. Please wait until you are unmuted and the  
4 Sergeant queues you to begin.

5 SERGEANT AT ARMS: Starting time.

6 NATHANIEL BRYANT: Hello.

7 SERGEANT AT ARMS: We can hear you but there's an  
8 echo sir.

9 NATHANIEL BRYANT: Thank you. Is that better?

10 COMMITTEE COUNSEL: Sorry, I think there's still  
11 an echo. We're just going to move on to the next  
12 panelist but we'll recall you at the end, I promise.

13 NATHANIEL BRYANT: Okay.

14 COMMITTEE COUNSEL: Victor Herrera, you will be  
15 next. Please wait until you are unmuted and the  
16 Sergeant queues you. Thank you.

17 SERGEANT AT ARMS: Starting time.

18 VICTOR HERRERA: Good afternoon. My name is  
19 Victor Herrera, I'm a leader and member with Freedom  
20 Agenda and the Treatment Not Jail Coalition for  
21 several advocacy organizations but most importantly  
22 I'm a directly impacted constituent with health-based  
23 issues.

24 I'm here to call on the City Council to pass  
25 Resolution 0156-2022. A Resolution calling on the

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1  
2 New York State Legislator to pass and the Governor to  
3 sign the Treatment Not Jail Act. It's 1976-A463  
4 which would amend the law that establishes drug  
5 diversion cost to allow individuals with mental  
6 health issues to get access to the treatment they  
7 need as well.

8       This bill would fit the consumption from cost  
9 rates to community support and stop the revolving  
10 door criminalization, incarceration destabilization  
11 and inevitably rearrest. This legislation is good  
12 for everyone. Those who suffer from underlined  
13 mental health and substance use issues will finally  
14 get the services they need to get better and get back  
15 on their feet. Communities will be safer. Studies  
16 show treatment cost like the one's we are proposing  
17 cut rearrest rates and actually increases the rates  
18 of recidivism.

19       Imagine we have more discretion to look at each  
20 case on a case-by-case basis and tell me what's best.  
21 Not just for the individual who stand before them but  
22 also what is in the best interest of the public.  
23 Even the DA's will benefit. This will reduce their  
24 caseloads and any discover obligations. The  
25 Treatment Not Jail Act would allow these individual



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1 the completion of court on a case-by-case basis to  
2 consider mission at the treatment courts. These  
3 structured, highly effective methods of off ramping  
4 people from the criminal legal system is safely  
5 connecting them to services they need.  
6

7 And the NYC has excellent services. We are  
8 counting on the City Council to use every ounce of  
9 your power to push for the budget that finally  
10 responds to the needs of our communities and pass  
11 Resolution 0156 2022, which is to the New York State  
12 legislature the urgency of passing statewide  
13 legislation to expand access to treatment for those  
14 with mental health issues through the Treatment Not  
15 Jail Act.

16 I know that the forms are not provided for what  
17 my community needs. It's not because there wasn't  
18 enough money but because elected officials put the  
19 law enforcement ahead of people in need.

20 I've summarized this but I've submitted my  
21 testimony, my document testimony. Thank you, I  
22 appreciate it.

23 COMMITTEE COUNSEL: Thank you. Before we move  
24 on, I just want to make a comment that if you're  
25 using two devices simultaneously and you plan to

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1 testify, that is typically the reason why we  
2 experience that echo or reverb. So, if you could try  
3 to use only one device, that would be great.  
4

5 We're going to now move onto Tanisha Grant. You  
6 may begin once the Sergeant queues you.

7 SERGEANT AT ARMS: Starting time.

8 TANISHA GRANT: Hello, my name is Tanisha Grant.  
9 I am the Executive Director of Parent Support and  
10 Parents New York, which is a community-based  
11 organization, not a nonprofit. A community-based  
12 organization that is based in Harlem and Washington  
13 Heights and providers all kinds of services to the  
14 community. As a community-based organization that is  
15 not funded, that has never been funded, we hold  
16 panels, we hold community spaces. We a lot of the  
17 time, are helping people with mental health issues,  
18 such as myself.

19 I also want to say on the record that I suffer  
20 from mental illnesses, depression being one of them  
21 that stems from the fact that I was taken away from  
22 my mother from birth, which is why I do the work that  
23 I do to fill in the gaps.

24 There are no mental health services out here.  
25 They are a joke. They are not mentally coached.

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1 They are not mentally relevant to us. Not relevant  
2 to our culture and it is a revolving door for these  
3 so-called mental health therapists that come into our  
4 community that are getting the stepping stone off of  
5 us to the job that they really want.  
6

7 This is ridiculous, even the way that you hold  
8 these hearings is harmful for our mental health. The  
9 way people have to build themselves up to come here  
10 to testify to an empty chamber. Because by the time  
11 people are given their public comment, everybody's  
12 calendar is filled. It'd disgusting. We cannot sit  
13 here and talk about mental health services and about  
14 who is being funded and who is not when it's harmful  
15 to even come here and raise our voice.

16 I suggest that City Council come into our  
17 communities and look at community-based organizations  
18 like me that you all don't even pay attention to.  
19 That filling the gaps when these nonprofits close  
20 their doors at 5 p.m.

21 SERGEANT AT ARMS: Time expired.

22 CHAIRPERSON SCHULMAN: Finish.

23 TANISHA GRANT: That is very, also very  
24 triggering to hear someone say time expired. I don't  
25 believe you understand how harmful this is to our

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1  
2 mental health. I am asking that you all really  
3 concentrate on the community-based organizations such  
4 as myself who don't get funding but who fill in those  
5 gaps every day for mental health services. I ask  
6 that you really look at the statistics, that 46  
7 percent of the people being locked up are Black.  
8 That is by design. We are literally being drove  
9 crazy and then we are criminalized for it due to  
10 anti-Black racism, which this country is built off  
11 of.

12 I am demanding that the City Council go to the  
13 table and really do some deep searching on what  
14 mental health services look like, what they should  
15 look like and who is really being served. I yield  
16 back.

17 CHAIRPERSON SCHULMAN: Thank you.

18 COMMITTEE COUNSEL: We'll now recall - now, we're  
19 going to go to Justin Chen. You may begin once the  
20 Sergeant queues you.

21 SERGEANT AT ARMS: Starting time.

22 JUSTIN CHEN: Good afternoon. My name is Justin  
23 Chen. I am testifying on behalf of the Charles B  
24 Wang Community Health Center. We are a Federally

25

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1 Qualified Health Center with locations in Manhattan  
2 and Queens.  
3

4 In 2020, we served over 55,000 patients. 80  
5 percent of our patients come from limited English  
6 proficient backgrounds. 90 percent had an income at  
7 or below 200 percent of the federal poverty guideline  
8 level. For the past three years, the COVID-19  
9 pandemic and the surge of anti-Asian violence have  
10 impacted the Asian American community's access to  
11 healthcare. Despite these barriers, even during the  
12 height of the pandemic in early 2020, we remained  
13 open for our patients and community members and  
14 maintained many of our health and outreach programs.

15 This was only possible in part because of support  
16 from City Council discretionary funding. I am  
17 testifying today to ask for continued support of  
18 several initiatives, so that we can continue to serve  
19 vulnerable New Yorkers. The Check Hep B Program,  
20 under the Viral Hepatitis Initiative, provides health  
21 education, patient navigation and care management  
22 services for New York City residents with chronic  
23 hepatitis B.

24 In New York City, it is estimated that 243,000  
25 people are living with this disease. At the health

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1 center, one in eight adult patients have chronic Hep  
2 B. If left unmonitored or untreated, Hep B can  
3 severely damage the liver potentially causing liver  
4 failure or even liver cancer. The Check Hep B  
5 Program has a strong record of success, with 98  
6 percent of participants completing a hepatitis B  
7 medical evaluation through this program.  
8

9 Through the Cancer Services Initiative, we  
10 increased awareness of risk factors and symptoms and  
11 treatment options for breast and colorectal cancers.  
12 The City Council's support would increase cancer  
13 screening through patient navigation for several  
14 hundred members of the Chinese American community,  
15 who traditionally face linguistic, financial and  
16 knowledge barriers to healthcare.

17 Lastly, with the Health Initiative, we provide  
18 education to the Asian American community about  
19 health insurance coverage, aiming to increase  
20 vulnerable New Yorkers access to healthcare services.  
21 With continued funding and resources, our initiatives  
22 can continue to address the health disparities,  
23 inequities, experienced by the communities we serve.  
24 Thank you for the opportunity to testify today.

25 CHAIRPERSON SCHULMAN: Thank you.

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1  
2 COMMITTEE COUNSEL: We're now going to go back to  
3 Nathaniel Bryant. You may begin once you are unmuted  
4 and the Sergeant queues you.

5 SERGEANT AT ARMS: Starting time.

6 DANIEL EVANS: Chair Lee and Chair Schulman and  
7 Council Members. My name is Daniel Evans, I'm a  
8 Member of Freedom Agenda. This testimony focuses on  
9 mental health within society and the steps that's  
10 required to save lives. Throughout my professional  
11 career which has been ten years, I've worked in  
12 nonprofit organizations, mainly folks in mental  
13 health. The last agency that I was asked to be  
14 connected to has experienced five deaths of clients  
15 experiencing mental health and the last one was  
16 Elijah Mohammed, who actually died in January 21,  
17 2022, in Riker's Island.

18 Elijah Mohammed was actually connected to Mental  
19 Health Courts as well as nonprofits, so his status  
20 was actually known, so it was - he actually wound up  
21 in Rikers Island and actually lose his life.

22 So, many more New Yorkers will lose their lives  
23 if this Committee, City Council and Mayor do not take  
24 swift action to address this humanitarian crisis. In  
25 2021, New York City spent almost three times, 290

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1 percent more per incarcerated person than a second  
2 most expensive jail system in the country. More than  
3 556,000 per inmate, per incarcerated person per year.  
4 Yet people in DOC custody are subjected to more, some  
5 of the most worst jail conditions in the nation.  
6

7 More than 50 percent of the people currently  
8 detained on Rikers Island have a mental health  
9 diagnosis. I urge the Committee to invest in  
10 community based mental health services, which will  
11 help the city close Rikers Island by the resources,  
12 New Yorkers and their communities with adequate  
13 healthcare and services before they interact with  
14 criminal justice legal system.

15 Invest in a more justice impacted supportive  
16 housing units also.

17 SERGEANT AT ARMS: Time expired.

18 DANIEL EVANS: Thank you. Have a good day.

19 COMMITTEE COUNSEL: We'll now move on to the next  
20 panel. I also want to remind everyone that we accept  
21 written testimony up to 72 hours after this hearing.  
22 Please send it to [testimony@newyorkcity](mailto:testimony@newyorkcity) - op, let me  
23 just get the email correct, apologies.

24 [testimony@council.nyc.gov](mailto:testimony@council.nyc.gov). So, if you don't have a  
25 chance to testify fully, we read everything in depth.



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1 We'll move now to the next panel. It will be  
2 Tamika Map(SP?), Juan Penzone(SP?), Brian Moriarty,  
3 Schully Pasel(SP?) and Rabbi Margo Hughes Robinson.  
4 Tamika, you may begin once the Sergeant queues you.

5 SERGEANT AT ARMS: Starting time.

6 TAMIKA MAP: Okay, thank you so much to the  
7 Council Members. My name is Tamika Map, I'm the  
8 State Community woman for the 68<sup>th</sup> District. When we  
9 open safe injection sites without a true plan, it  
10 increases open air drug use. A significant risk to  
11 the dope users in the general public.

12 The open-air drug use in our community is out of  
13 control and our community members shouldn't have to  
14 endure any of this. When the City Council funded the  
15 safe injection sites, they should have had a clear  
16 plan on how to keep each person safe and the  
17 community safe. Providing access to addiction  
18 treatment and mental health services in each persons  
19 neighborhood can help drug users address underlying  
20 issues to contribute to drug use and offer them  
21 support and resources to quit drug use.

22 Increasing peer to peer counseling, and implement  
23 horror reduction measures, inclusive peer to peer  
24 patrols and known for drug use can help drug users  
25

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1  
2 for using drugs in public. Engaging with the  
3 community through outreach and education efforts can  
4 help raise awareness about the negative impact of  
5 drug use and promote alternative to drug use.

6 The City Council should have been providing was  
7 funding for providing clean needles. They should  
8 have made sure that these units had enough funding to  
9 pick up the dirty needles that our community is  
10 exposed to on an every day basis. You all need to  
11 New Jersey's lead on creating a peer-to-peer  
12 counseling program with support line to help those  
13 with underlying issues instead of locking people up.

14 We need to ensure the safe sites on every  
15 borough, ensure that the staff at these sites are  
16 providing adequate training and compassionate care to  
17 those whose come for services. And making sure that  
18 we have enough referrals to give people an option to  
19 either treatment or other healthcare services as we  
20 have it now.

21 We need to make sure that we have a law  
22 enforcement diversion program that criminalizing the  
23 drug users will refer individuals to addiction  
24 treatments and mental health services and making sure  
25 that our mental health services and our Council

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1 services have access and study the backlog of trying  
2 to see a counselor. We have to wait years and years.

3  
4 SERGEANT AT ARMS: Time expired.

5 CHAIRPERSON SCHULMAN: Finish up, go ahead.

6 TAMIKA MAP: Okay. I also put in my testimony  
7 the drab of the legislation on open air drug use.  
8 Please look at it and see if you can support that as  
9 well. Thank you for your time.

10 CHAIRPERSON SCHULMAN: Thank you very much  
11 Tamika.

12 COMMITTEE COUNSEL: Juan, you may begin once the  
13 Sergeant queues you.

14 SERGEANT AT ARMS: Starting time.

15 JUAN PENZONE: Good afternoon Chair Schulman and  
16 Chair Lee. Thank you for the opportunity to testify.  
17 I'm Juan Penzone, the Director of Government  
18 Relations to the Community Services Society. In  
19 today's testimony, I would like urge the City Council  
20 to increase funding for the Managed Care Consumer  
21 Assistance Program MCCAP from \$1 million to \$2.3  
22 million in the FY24 budget. We need this increase to  
23 respond adequately to a major change coming to our  
24 healthcare system with Medicaid continues around it,  
25 which could leave millions of New Yorkers, most of

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1 whom are people of color without coverage and access  
2 to care. New Yorkers have to be more likely to need  
3 help navigating their coverage, through issues like  
4 insurance denials and dealing with medical death  
5 because of uncontrolled healthcare spending. And an  
6 overly complicated healthcare system that has simply  
7 failed to put patients needs over profits.  
8

9       The end of Medicaid continues with just one more  
10 barrier to patients accessing coverage and care.  
11 Unfortunately, MCCAP with be there to help them.  
12 Just to remind you, this is a program that was  
13 originally launched in 1998. By then, we had a  
14 network of 26 community-based organizations supported  
15 by a \$2 million discretionary funding allocation but  
16 the program was cut in 2010 during the great  
17 recession. And only partially restoring 2019,  
18 allowing only 12 of the 26 CBOs to return to the  
19 network.

20       Since the program relaunched in February of 2020,  
21 the CSS headline on the CBOs have handled more than  
22 9,000 cases, saving consumers over \$600,000 in  
23 healthcare related costs.

24       MCCAP is also helping the city eliminate  
25 disparities in insurance rates related to race,

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1 ethnicity and immigration status by targeting our  
2 services to people of color and those with limited  
3 English proficiency. Despite our success, our  
4 current network of 12 CBO's is not sufficient to  
5 cover an entire city. Leaving many residents unable  
6 to get in-person services in some of the most  
7 underserved districts. This is why we're urging you  
8 to considering increasing for MCCAPs, so that we can  
9 add an addition 14 CBOs to serve the districts and to  
10 be better prepared for the unwinding of the Medicaid  
11 continued enrollment probation. Thank you so much  
12 for the opportunity to provide this testimony.

14 COMMITTEE COUNSEL: Thank you. We'll now move to  
15 Brian Moriarty. You may begin once you're unmuted  
16 and the Sergeant queues you.

17 SERGEANT AT ARMS: Starting time.

18 BRIAN MORIARTY: Good afternoon. Thank you. My  
19 name is Brian Moriarty. I am the Assistant Vice  
20 President of Behavioral Health & Specialized Housing  
21 at Volunteers of America-Greater New York. I want to  
22 thank Chair Schulman and Chair Lee for allowing us to  
23 testify today. I will be quick in my points. I just  
24 really only have two main points. I want to speak  
25

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1 about the frontline workers in the human service  
2 filed.  
3

4 Over my 30 years in this field, I have seen time  
5 and time again where the city or state decide to have  
6 a new initiative and they call upon the frontline  
7 workers and the hardworking people working and  
8 working with our clients in the field. And too  
9 often, our staff are just one bad week or one  
10 hospital stay or sick call away from needing the very  
11 services that they are providing to the very  
12 challenged New Yorkers. They are the safety net in  
13 some of the poorest communities and most in need  
14 communities in this city. And we don't fund them  
15 well enough. We don't fund the programs well enough  
16 to support a living wage. So I ask, as BOA asked,  
17 that we can support the Just Pay Act and we ask for a  
18 COLA for these frontline workers that time and time  
19 again, through hurricanes, through storms, through  
20 COVID, through blizzards, through whatever, they show  
21 up. Always showing up.

22 While most New Yorkers stayed home during COVID,  
23 they showed up and I think its time that we reward  
24 them for that. Also, I'd like to highlight some of  
25 the shiny points as well to increase supportive

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1 housing in New York City. Housing is the answer to  
2 homelessness. Also to allow New York City 1515 to  
3 pay the fair market rent. So, increase the rental -

4 SERGEANT AT ARMS: Time expired.

5 BRIAN MORIARTY: To those programs. And I thank  
6 you again and I'll end it there.

7 CHAIRPERSON SCHULMAN: Thank you very much.

8 COMMITTEE COUNSEL: We'll now move to Schully  
9 Pasel, you may begin once the Sergeant queues you and  
10 you are unmuted.

11 SERGEANT AT ARMS: Starting time.

12 SCHULY PASEL: Good afternoon and thank you for  
13 this opportunity. I am Rabbi Schully Pasel and I am  
14 with Tirdof, New York Jewish Clergy for Justice. A  
15 project of TRUA. There have been a call for human  
16 rights and Jews for racial and economic justice. I'm  
17 testifying because I am deeply concerned about the  
18 approaches the city is taking to address the mental  
19 health crisis in New York.

20 Years ago, as a rabbinical student, I had a  
21 chaplain field placement in the psychiatric  
22 department of New York Methodist Hospital. Most of  
23 the patients I saw had loving families working in  
24 partnership with the hospital to address their needs  
25

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1 but not everyone has this kind of support. In my  
2 neighborhood on the upper west side, an area with a  
3 large and growing homeless population, ideally  
4 encounter New Yorkers living with mental illness who  
5 have fallen through the cracks. As a faith leader, I  
6 believe our city has a moral responsibility to fill  
7 the gaps for the most vulnerable in our community and  
8 we are far from where we need to be.  
9

10 The Mayor's involuntary removals directed and the  
11 expansion of the NYPD's role in addressing mental  
12 illness, criminalizes houseless and mentally ill New  
13 Yorkers and does not provide the support they need.  
14 The NYPD's mental health co-response teams cost the  
15 city \$5.7 million dollars; This money should be  
16 redirected to interventions with a proven track  
17 record of success. Respite centers, a more holistic  
18 and cost-effective alternative to emergency  
19 hospitalization. There are only eight of them in New  
20 York City and this number should be doubled in Fiscal  
21 Year.

22 Second, street-based teams, IMT, ACT, the others  
23 we heard about today, they reach and aide people who  
24 are most disconnected from services. The city must  
25



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1 fund more teams and eliminate the shameful 600-person  
2 waitlist that currently exists.  
3

4 Third, the city must increase the number of  
5 community-based recovery programs that provide  
6 psychiatric and wrap around services to help people  
7 reintegrate into their communities and to thrive.  
8 All New Yorkers living with mental illness deserve  
9 supportive care and the city's budget must reflect  
10 this moral responsibility. Thank you.

11 CHAIRPERSON SCHULMAN: Thank you very much.

12 COMMITTEE COUNSEL: We'll now call Rabbi Margo  
13 Hughes Robinson.

14 SERGEANT AT ARMS: Starting time.

15 COMMITTEE COUNSEL: Okay, moving on to the next  
16 panel. Our next panel will be Rachel Gasdick, Sarita  
17 Daftary, Peggy Herrera and David A. Bash and Barbara  
18 DiGangi. Rachel, you may begin once you're unmuted  
19 and the Sergeant queues you.

20 SERGEANT AT ARMS: Starting time.

21 DANIEL LAM: Chairs Schulman and Lee and members  
22 of the Committee, my name is Daniel Lam from New York  
23 Edge and I'm here on behalf of my CEO Rachel Gasdick.  
24 I am here today to ask that you prioritize New York  
25 Edge's FY24 citywide funding request. New York Edge

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1 is the largest provider of school based after school  
2 and summer camp programing in New York City, serving  
3 30,000 students in over 100 schools throughout the  
4 five boroughs. We are seeking for the first time  
5 \$250,000 under this Council's Social and Emotional  
6 Supports for Students Initiative. We are also  
7 seeking \$1.2 million under the Council's after-school  
8 enrichment initiative, an increase of \$200,000 over  
9 the last year. This would be our first increase in  
10 15 years. Core components of our programming  
11 including stem education, social emotional learning  
12 and leadership, visual and performing arts, sports,  
13 health and wellness, academics and college and career  
14 readiness and summer programs.  
15

16 Social emotional learning is integrated into  
17 every element of what we do. Our model for aiding  
18 social emotional learning includes robust academic  
19 and personal wellness support and trauma informed  
20 strategies. We are, as identified by Mosaic by ACT,  
21 the largest after-school provider in the nation  
22 offering social emotional learning supports. Our  
23 mission is to help bridge the opportunity gap amongst  
24 students in underinvested communities. And as our  
25 name implies, we strive to provide every student in

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1  
2 our programs with the edge that they need to succeed  
3 in the classroom and in life.

4 Our student population is 90 percent or more  
5 African American or Hispanic serving males and  
6 females equally. More than 85 percent come from low-  
7 income households. Council citywide funding has  
8 enabled us to enrich and expand our school year and  
9 summer camp programs and has allowed us to develop  
10 and implement new, unique and engaging programs such  
11 as our student led podcast formative, our student  
12 book publishing initiative and our Heart for Art  
13 program. A partnership with the [06:42:17].

14 Funding of \$250,000 under the Social and  
15 Emotional Supports for Students Initiative will  
16 enable us to support our current SCL programming  
17 providing high quality evidence based social and  
18 emotional learning assessments, curriculum and  
19 resources to all of our school partners for students  
20 we serve and their families.

21 New York Edge and students and families -

22 SERGEANT AT ARMS: Time expired.

23 DANIEL LAM: For the Council's 30 plus years of  
24 support. We are now looking to you to meet the needs  
25

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1  
2 of the next generation of young people by supporting  
3 our FY24 funding request. Thank you.

4 CHAIRPERSON SCHULMAN: Can you before we end, can  
5 you restate your name for the record so that we make  
6 sure that we have it in our files?

7 DANIEL LAM: Yeah, absolutely. My name is Daniel  
8 Lam, spelled L-A-M.

9 CHAIRPERSON SCHULMAN: Okay, thank you so much.  
10 Thank you for your testimony.

11 COMMITTEE COUNSEL: We'll now move to Sarita  
12 Daftary. You may begin once the Sergeant queues you  
13 and you're unmuted.

14 SERGEANT AT ARMS: Starting time.

15 SARITA DAFTARY: Thank you Chairs Lee and  
16 Schulman for the opportunity to testify today. My  
17 name is Sarita Daftary and I am a co-director of  
18 Freedom Agenda, one of the organizations leading the  
19 Campaign to Close Rikers.

20 Our members are survivors of Rikers, people whose  
21 loved ones are there on Rikers now, and people who  
22 have lost loved ones at Rikers. This Council, and  
23 particularly this Committee, is tasked with setting  
24 budget priorities to best support the well-being of  
25 our city. We have an urgent opportunity to

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1  
2 reallocate resources from the mismanaged Department  
3 of Correction to much better address health and  
4 mental health in our city, and to strengthen public  
5 safety in the process. You've heard colleagues of  
6 mine speak today about the way that Rikers  
7 inappropriately operates as a hospital, as a mental  
8 health treatment provider, as a substance use  
9 disorder and treatment provider.

10       Among the most vulnerable population at  
11 vulnerable population at Rikers are people with a  
12 serious mental illness. This population has grown  
13 from 843 people to 1,153 individuals since this Mayor  
14 took office. That's a 36 percent increase, as  
15 reported by the NYC Comptroller. This is not serving  
16 the health and well-being of our communities, nor  
17 does it serve the purpose of public safety, yet we  
18 are paying over half a million dollars per year per  
19 person per year for this counterproductive cycle,  
20 and DOC's budget is set to increase by \$35 million  
21 this year.

22       One urgent area to invest resources is Justice  
23 Involved Supportive Housing program, also known as  
24 JISH and overseen by DOHMH. JISH is designed to best  
25 serve the people in our city who are cycling between

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1  
2 jails, shelters, and hospitals. In 2019, as part of  
3 the plan to Close Rikers, the city committed to  
4 expanding this program from 120 to 500 units, but  
5 those additional 380 units have still not come online  
6 because the funding rates are not workable for  
7 providers. Supportive housing providers have been  
8 asking since Fall 2021 for the rates, currently at  
9 10,000, to match the rates for the 1515 young adult  
10 population, which is \$25,000. This would amount to  
11 an additional \$12.8 million JISH allocation to DOHMH  
12 to increase the service rates. And the city  
13 absolutely can afford to do this.

14 By taking commonsense measures to eliminate  
15 vacancies at the Department of Correction –

16 SERGEANT AT ARMS: Time expired.

17 SARITA DAFTARY: We can cut – thank you. I'll  
18 just finish up briefly.

19 CHAIRPERSON SCHULMAN: Yeah.

20 SARITA DAFTARY: We could cut \$350 million from  
21 their jail operations budget by simply eliminating  
22 the 428 vacancies that DOC currently has for their  
23 uniformed officers, we could save \$119 million.

24 To finish, when the Mayor and Correction  
25 Commissioner say that they expect the jail population

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1 to increase, we must be clear that is a choice, and  
2 it is the wrong choice. Locking people up with  
3 mental health needs is among the worst possible use  
4 of possible use of our city resources and we are  
5 relying on this Council to make sure that that is not  
6 allowed to happen and that we can stay on track with  
7 closing Rikers by 2027. I'll be sending a detailed  
8 written testimony to follow. Thank you.  
9

10 CHAIRPERSON SCHULMAN: Thank you very much.

11 COMMITTEE COUNSEL: We'll now move to Barbara  
12 DiGangi. I apologize if I mispronounced your name.  
13 You may begin once you are unmuted and the Sergeant  
14 queues you.

15 SERGEANT AT ARMS: Starting time.

16 BARBARA DIGANGI: Chairs Lee and Schulman and  
17 committee members, thank you for the opportunity to  
18 speak today. My name is Barbara DiGangi, and I am  
19 the Director of Community Wellness Initiatives at  
20 University Settlement. As the first settlement house  
21 in the country, University Settlement has partnered  
22 with New Yorkers to build community strength,  
23 developing highly impactful programs that fight  
24 poverty and systemic inequity. We provide broad,  
25 culturally responsive mental health continuum for

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1 people of all ages finding it more and more difficult  
2 to adequately meet the uptick and mental health  
3 needs. I believe we must shift the conversation  
4 from, "what treatment do individuals need?" to "what  
5 treatment do our systems need?" It's imperative that  
6 we answer the question, "what conditions in our city  
7 are preventing emotional well-being.  
8

9 I applaud how comprehensive the Mayor's Mental  
10 Health plan is. I'd also like to elevate what could  
11 make it even stronger. The plan does not mention  
12 Medicaid's Children and Family Treatment Support  
13 Services, also known as CFTSS, which provides multi-  
14 tiered, flexible mental health services to youth and  
15 families where they are.

16 While the clinic model in schools certainly needs  
17 expansion, CFTSS is a promising model we've seen  
18 success with. Moreover, the increase in referrals  
19 for family therapy at home, in classroom push-ins,  
20 are components that clinics haven't historically  
21 offered.

22 Secondly, every day I grow more concerned about  
23 our workforce crisis. For example, we've  
24 strategically embedded mental health staff within  
25 after-school programs. Recently, a participant



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1 turned to one of our staff in the minutes after a  
2 suicide attempt because she knew she could help. Our  
3 staff took this teen to the ER where she wasn't  
4 admitted.  
5

6 I am concerned about the increase of those in  
7 crisis who don't have that go-to person. And I'm  
8 concerned about constantly feeling like I must choose  
9 between sacrificing our bottom line or perpetuating a  
10 cycle of burnout. To sustain our mental health  
11 workforce the city must: Provide an 8.5 percent COLA  
12 and at minimum a 6.5 percent COLA.

13 SERGEANT AT ARMS: Time expired.

14 BARBARA DIGANGI: Increase flexible funding and  
15 rates for services. Just a couple more points. Find  
16 ways to collaborate more efficiently across agencies  
17 and organizations. And lastly but importantly, I  
18 join calls to have peers lead the response to mental  
19 health crisis calls so that they're handled  
20 effectively and without police. Thank you so much  
21 for your time.

22 CHAIRPERSON SCHULMAN: Thank you.

23 COMMITTEE COUNSEL: I will now call Peggy  
24 Herrera.

25 SERGEANT AT ARMS: Starting time.

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1  
2 COMMITTEE COUNSEL: I will now call David A.  
3 Bash.

4 SERGEANT AT ARMS: Starting time.

5 COMMITTEE COUNSEL: Okay, we'll move on to our  
6 last panel. I'm going to call Thomas Balbone, if you  
7 are here, please wait till the Sergeant queues you.

8 SERGEANT AT ARMS: Starting time.

9 COMMITTEE COUNSEL: Alright, we'll move on to the  
10 last two. Juan Calcutta, please wait till the  
11 Sergeant queues you.

12 SERGEANT AT ARMS: Starting time.

13 COMMITTEE COUNSEL: Okay, we'll move on to our  
14 last person Alex Stein. Please wait till the  
15 Sergeant queues you to begin.

16 SERGEANT AT ARMS: Starting time.

17 COMMITTEE COUNSEL: Okay, I will now call - I'm  
18 going to pass it to my colleague, to the other  
19 Committee Counsel to call the people that registered  
20 but were a no show at the time. If you are on Zoom,  
21 please raise your hand and if you're in person,  
22 please fill out a witness slip as well if you would  
23 like to testify.

24 COMMITTEE COUNSEL: Okay, I'm going to read the  
25 names now. Lori Podvesker, Kimberly George, Casey

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1 Star, Sarah Shapiro, Lyle Kip, Vladimir Martinez,  
2  
3 Mona Hussain, Paul Lee, Joseph Turner, Chaplain Dr.  
4 Victoria A. Phillips, Madaha Kinsey Lamb, Eileen  
5 Mayor, Ramone Laclerk, Christine Henson, Rachel Cohn,  
6 Lizette Collin, Roberta Pixier, Kendra Clark, Matthew  
7 McCowley, Joseph Tols, Greg Mihailovich, Rabbi Margo  
8 Hughes Robinson, Peggy Herrera, David A. Bash, Thomas  
9 Balbone, Juan Calcutta, Alex Stein.

10 And at this time, if you have not heard your name  
11 called and you would like to testify, please use the  
12 Zoom raise hand function to indicate that you would  
13 like to testify.

14 COMMITTEE COUNSEL: I see Emily Melnick. Emily,  
15 we will sorry, please wait until you are unmuted and  
16 the Sergeant queues you to begin. Thank you for your  
17 patience.

18 SERGEANT AT ARMS: Starting time.

19 EMILY MELNICK: Great, thank you. My name is  
20 Emily Melnick. I am with CSH and I want to highlight  
21 a few urgent requests to address homelessness in the  
22 city. We've already heard from a number of my  
23 colleagues who are interested in supporting  
24 supportive housing, which is what I'm talking about  
25 today and I'm grateful to be with the community, with

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1  
2 the Council again and our shared concerned for the  
3 intertwined crises of homelessness, overdoes and  
4 mental illness and our shared understanding that  
5 housing is healthcare. Supportive housing as a  
6 reminder is permanently affordable housing paired  
7 with support services like connection to medical and  
8 behavioral healthcare.

9       Although New York has dedicated funding for  
10 supportive housing, we are consistently hearing from  
11 tenants, staff and landlords that it's simply not  
12 enough. Rental subsidies have not kept up with the  
13 market and service funding is too low to provide  
14 adequate supports or to pay social workers and other  
15 direct service staff acceptable wages, contributing  
16 to that staffing crisis that we've all seen and  
17 discontinuity of care.

18       Lastly, there's simply not enough supportive  
19 housing to go around and we need to make efforts to  
20 bring on more units. Just as well-funded supportive  
21 housing really does benefit all New Yorkers,  
22 inadequate funding harms us all. It leads to an  
23 increased reliance on already-stretched crisis  
24 systems, like individual cycling to our emergency  
25 departments, and police, as a first line of response.

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1  
2 Increasing the human and financial costs of the  
3 homelessness and mental health crisis.

4 I will be submitting written testimony with more  
5 details but I do want to highlight a few of the  
6 recommendations that we would like to speak to today.  
7 We respectfully ask this Committee to invest in the  
8 health of the most vulnerable New Yorkers through the  
9 following recommendations: The first is investing in  
10 the New York 1515 program, so the providers are able  
11 to provide quality services and keep up with  
12 increased rent. So, that's increases in both the  
13 service and the rental subsidy portions of that  
14 program.

15 The second recommendation is reallocating funding  
16 that is already in the New York 1515 budget.

17 SERGEANT AT ARMS: Time expired.

18 EMILY MELNICK: To develop and preserve. Just  
19 one moment to finish the thought.

20 CHAIRPERSON SCHULMAN: Sure.

21 EMILY MELNICK: To develop and preserve more  
22 congregate units, rather than the scattered site  
23 units, which we know are not as effective. And the  
24 last pieces around increasing funding for Justice  
25 Involved Supportive Housing or the JISH program to

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1  
2 get those units online so people can come home  
3 safely. Thank you so much for your time.

4 CHAIRPERSON SCHULMAN: Thank you.

5 COMMITTEE COUNSEL: Thank you. At this time, if  
6 you would like to testify and you have not heard your  
7 name called, please indicate that you would like to  
8 testify using the Zoom raise hand function.

9 Alright, seeing none, just a reminder that you  
10 can submit testimony up to 72 hours after the  
11 hearing. Turning it back to the Chairs for closing  
12 remarks.

13 CHAIRPERSON SCHULMAN: Thank you very much. I  
14 want to thank everyone who participated in this  
15 lengthy hearing. It was very important to hear from  
16 the Department of Health and Mental Hygiene and the  
17 Office of the Chief Medical Examiner and all of the  
18 wonderful advocates and individuals and New Yorkers  
19 that were here today, both in person and via Zoom.  
20 We really appreciate everything that you had to say  
21 and we look forward to having a robust conversation  
22 with the Administration around the budget and we  
23 heard everything that you said and I want to again  
24 thank everyone.

25

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1  
2 And I particularly want to thank the staff that  
3 hung in there today and my colleague Chair Lee, who I  
4 will hand it off to to make final closing remarks.

5 CHAIRPERSON LEE: Thank you Chair Schulman.  
6 Actually, you said it perfectly well. I just wanted  
7 to thank especially all the advocates that came and  
8 testified today. We hear you and you know believe me  
9 when I say that the Committee Staff looks at every  
10 word of the testimonies that are submitted. So, if  
11 you have not submitted the testimonies, please make  
12 sure to do so to the email address because we do take  
13 that into consideration when we're trying to figure  
14 out our priorities and you know, there's a lot of  
15 work we definitely need to do on the mental health  
16 front for sure. So, I look forward to working with  
17 all of you and I just want to thank you for staying  
18 on with us as well. So, thank you.

19 CHAIRPERSON SCHULMAN: With that, the Budget  
20 Hearing for the Department of Health and Mental  
21 Hygiene for Fiscal Year 2024 is now adjourned.

22 [GAVEL].  
23  
24  
25

C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date APRIL 15, 2023