CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING & FRANCHISES

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July 8, 2025

Start: 11:11 a.m. Recess: 1:01 p.m.

HELD AT: 250 Broadway-Committee Rm, 16<sup>th</sup> Fl.

B E F O R E: Kevin C. Riley

Chairperson

COUNCIL MEMBERS:

Shaun Abreu
David M. Carr
Kamillah Hanks
Francisco P. Moya

Yusef Salaam Lynn C. Schulman

## A P P E A R A N C E S (CONTINUED)

Richard Lobel Sheldon and Lobel PC

Fayanne Betan

Amanda Iannotti

Hamish Whitefield

Ben Apple [sp?]

Matthew Sloane
Matrix New World Environmental

Aria [sp?]

William Vinicombe Resident at Duffield Street

Nancy Vinicombe Resident at Duffield Street

Harald Watress

Angelica Peralta Ajo & Oregano Restaurant

Jeffrey Nelson RXR

Heidi Hsing RXR

## A P P E A R A N C E S (CONTINUED)

Carol Rosenthal Fried Frank Land Use Legal Counsel

Dina Rabiner Brooklyn Chamber of Commerce

Sara Penenberg Local SEIU 32BJ

Mark Landolina Downtown Brooklyn Partnership

Frank Clarke
New York Building Congress

Tosha Miller NYC Black Chamber of Commerce

Joseph Sbarro Akerman LLP

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SERGEANT AT ARMS: Good morning and welcome to today's New York City Council hearing on

4 the Committee of Zoning and Franchises. At any point

during today's hearing, no one may approach the dais.

6 If you like to testify today, please see one of the

7 Sergeant at Arms in the back to fill out a testimony

slip. Please silence all electronic devices that you

9 may have. Chair, you may begin.

10 CHAIRPERSON RILEY: [gavel] Good morning

11 | everyone, and welcome to a meeting of the

12 | Subcommittee on Zoning and Franchises. I'm Council

13 Member Kevin Riley, Chair of this Subcommittee.

14 Okay. I'm Council Member Kevin Riley, Chair of the

15 | Subcommittee. I'm joined today by Council Member

16 | Salaam, Carr, Hanks, Restler, Majority Leader Farías,

 $17 \parallel$  and online by Council Member Abreu and Schulman.

18  $\parallel$  Today, we are scheduled to hold six public hearings.

19 | The first one concerns a project known as the 347

20 | Flushing Avenue to build a new commercial and

21 community facility space and legalize residential

22 | uses in the existing building located in Council

23 Member Restler's district. The second public hearing

24 | will address the development project known as 236

Gold Street to create a residential mixed-use

SUBCOMMITTEE ON ZONING & FRANCHISES 1 building also located in Council Member Restler's 2 3 district. The third hearing concerns a large mixeduse project known as the 47<sup>th</sup> Hall Street to be 4 developed in Council Member Hudson's district. 5 fourth hearing concerns a proposal known as the 42-11 6 30th Avenue rezoning which seeks to build a 7 residential mixed-use building in Council Member 8 Cabán's district. And the last two hearings, we will hear two sidewalk café applications for restaurants 10 11 located in Majority Leader Farías district and Council Member Powers district. Before opening the 12 hearing, I first will go over the hearing procedures. 13 I just want to state for the record, we've been 14 15 joined remotely by Council Member Moya. I know I 16 just gave order, but we'll be mixing that order up a 17 little bit. We will be hearing the sidewalk cafes a 18 little bit earlier. This meeting is being held in 19 hybrid format. Members of the public who wish to 20 testify may testify in-person or through Zoom. Members of the public wishing to testify remotely may 21 register by the visiting the New York City Council's 2.2 2.3 website at www.council.nyc.gov/landuse to sign up, and for those of you here in-person, please see one 24

of the Sergeant at Arms to prepare and submit a

SUBCOMMITTEE ON ZONING & FRANCHISES 7 speaker's card. Members of the public may also view a live stream broadcast of this meeting at the Council's website. When you are called to testify before the Subcommittee, if joining remotely, you will remain muted until recognized by myself to When you are recognized, your microphone will speak. be unmuted. We will limit public testimony to two minutes per witness. If you have additional testimony you would like the Subcommittee to consider, or if you have written testimony you would like to submit instead of appearing in-person, please email it to landusetestimony@council.nyc.gov. written testimony may be submitted up to three days after the hearing is closed. Please indicate the LU number and/or the project name in the subject line of your email. We request that witnesses joining us remotely remain in the meeting until you're excused, as Council Members may have questions. Lastly, for everyone attending today's meeting, this is a government proceeding and decorum must be observed at all times. Members of the public are asked not to speak during the meeting unless you are testifying. The witness table is reserved for people called to

testify and no video recording or photography is

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25 | landusetestimony@council.nyc.gov. I would now like to

you may do so by emailing it to

1 SUBCOMMITTEE ON ZONING & FRANCHISES

give the floor to Council Member Restler to give

3 opening remarks.

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COUNCIL MEMBER RESTLER: Thanks so much,

Chair Riley. I want to just first by—first begin
by thanking staff for their hard work on this,
especially Lena and Wiliam from the Council Land Use
Division and Angela from my team. We've had a number
of constructive conversations with the applicant team
from 347 Flushing. It's a bit of an unusual
application, and this was a recently constructed
building that they're looking to make some zoning
changes on, but I've been very pleased by the
progress that we're making together, and I'm hopeful
that we'll be able to reach a positive outcome. I
look forward to the presentation and questions today.
Thank you very much.

CHAIRPERSON RILEY: Thank you, Council

Member Restler. I will now call the applicant panel

for this proposal which consists of Richard Lobel,

Amanda Iannotti, Covad Saxina [sp?], Hamish

Whitefield, Fayanne Betan, Ben Apple, and Ifram

Hersch [sp?]. Counsel, please administer the

affirmation.

SUBCOMMITTEE ON ZONING & FRANCHISES 10
COMMITTEE COUNSEL: Could you please
raise your right hand and state your name for the
record?
IFRAM HERSCH: Ifram Hersch.
RICHARD LOBEL: Richard Lobel of Sheldon
Lobel.
BEN APPLE: Ben Apple [sp?].
FAYANNE BETAN: Fayanne Betan.
COMMITTEE COUNSEL: And do we have
anybody else online?
FAYANNE BETAN: Amanda and
BEN APPLE: Amanda
AMANDA IANNOTTI: Amanda Iannotti.
HAMISH WHITEFIELD: Hamish Whitefield.
COMMITTEE COUNSEL: Okay.
UNIDENTIFIED: [inaudible]
COMMITTEE COUNSEL: Thank you. Do you
all swear to tell the truth and nothing but the truth
in your testimony today and in response to Council
Member questions?
FAYANNE BETAN: We do.
RICHARD LOBEL: I do.
UNIDENTIFIED: I do.

2 COMMITTEE COUNSEL: Thank you. You may

3 start.

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CHAIRPERSON RILEY: Thank you. For the viewing public, if you need an accessible version of this presentation, please send an email request to landusetestimony@council.nyc.gov. And now the applicant team may begin. I just ask that you please restate your name and organization for the record. You may begin.

RICHARD LOBEL: Thank you, Chair Riley.

Richard Lobel of Sheldon Lobel PC with the applicant team representing 347 Flushing Avenue. Next slide, please. So, Chair Riley, Committee Members, this is an application as was mentioned by Council Member Restler to rezone the affected property from existing M12 to an M15 district. The building that was built at the site to eight stories was built as-of-right pursuant to M12 zoning. However, this zoning requires two things that are very burdensome in terms of the property. The first is an extraordinary number of required parking spaces and the second is an allocation of uses which really doesn't fit the community. So, if this application is to proceed and was approved, the proposed building here upon

Were this rezoning to be approved, the proposed

building would not have 163,000 square feet. In that

parking on the cellar level-- on the ground floor

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detailed along the way would be sufficient to handle the traffic generated by the site. The next slide shows the zoning map which again shows the existing M12 with nearby R71, and the next slide is the preposed rezoning in terms of the tax map. this one lot would be converted from an M12 to an M15, and the corner lots, roughly 9,000 square feet would now be R71. The next slide is the area map which I think tells the story well in terms of why this appropriate. This site is access from both Classon Avenue as well as Flushing Avenue and is integral to the surrounding residential community.

In fact, Brooklyn Community Board One voted

unanimously in favor of this application, noting that

many local residents heavily utilize this property in

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terms of shopping and are able to accomplish many different shopping goals and attend many-- or visit many different retail stores in one location which actually decreases a lot of demand in terms of local congestion and traffic. In addition to that, there is nearby bulk in the area including R71 to the north of Flushing and R78 at the south. The proposed building here again contextual in terms of these surrounding developed properties. The next several slide shows photographs of the developed building. Again, an eight-story building which provides parking which would not be on the sub-cellar live. And then the slides following these photos demonstrate plans of the building. If you want to keep paging through, you'll see a site plan. Next slide. Sorry, next Great. So, you see the site plan situating slide. the property right there. And then in the ensuing slides, the breakdown in terms of uses and the proposal for the site. Again, in terms of the change in uses, there would not be parking on the sub-cellar There would be commercial use in the cellar and first or third stories, community facilty would be on the fourth story, and general office would be I think that the Community Board was really

1 keyed into why we feel this is a meritorious 2 3 rezoning. Given the fact that he building here was very challenged during COVID to occupy many of these-4 5 - to have many of these spaces occupied by tenants, and really was seen as being beneficial to the area 6 in terms of allowing for local visitors and shoppers 8 to accomplish their goals in one site. And also, we would note that Council Member Restler has been integral in our community conversations, and we're 10 11 hopeful that given the property here as well as the support of the Community Board, the Brooklyn Borough 12 13 President, and City Planning, that the Zoning Subcommittee will vote in favor of this application. 14 15 And with that, the entire applicant team is happy to 16 answer any questions.

CHAIRPERSON RILEY: Thank you, Richard. Given your building includes much-- mostly commercial and community facility uses, why are seeking to map a high-density manufacturing district rather than the commercial district. And do you plan to introduce manufacturing uses?

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RICHARD LOBEL: So, we don't intend to introduce manufacturing uses. The reason for the M15 is that a C District would also allow for residential 2 use, which is not the goal here, and also means

3 something very different in terms of demands of the

4 local area. This area is well-established in terms

5 of surrounding residential. This property itself is

6 really not appropriate for that. So, in terms of

7 available commercial use and allowing for a vast

8 reduction in parking, the M15 was determined by City

9 Planning and as confirmed by our office to be the

10 ptimal zoning district for this separation of needs.

11 CHAIRPERSON RILEY: You recently

12 constructed this building under the community

13  $\parallel$  facility allowed by the current M1-2 zoning district.

14 Now you're seeking the rezoning to allow more

15 commercial uses rather than use the building for

16 community facility uses. Why did you not seek a

17 | rezoning first, and why this change? It's very usual

19 change.

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20 RICHARD LOBEL: Sure, Council Member

21 | Riley. So, truthfully, this is a very unique type of

22 | rezoning, and typically we would come to the Council

23 | before building a building like this. This building

24 began construction in 2019, prior to COVID. The

upper stories were intended to be populated by

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medical office. The difference actually between M15 and M12 in terms of these available uses is that while community facility is the predominant use in an M12, commercial office can be the predominant use in So, we did indeed populate the fourth story with community facility. However, it became clear that we were going to be unable to populate community facility use on the floors above. This resulted in vacancy of the building approaching 60 percent, and the building was close to economic failure. application here would indeed save the building and allow to have productive uses. The distinction between the districts in terms of uses is great, but in terms of bulk is not great. The bulk as permitted pursuant to the M12, close to a 5FAR and the commercial FAR under M15 is a five. So, in essence, we fully intended to move forward with this as an asof-right project, but after COVID and the vacancy of the above, the units above, we were forced to modify and request a rezoning.

CHAIRPERSON RILEY: Thank you, Richard.

Can you help me better understand how the residential building was built given that the current M1-2 zoning district does not allow residential uses?

2 RICHARD LOBEL: Of course, Chair Riley.

So, those buildings were built pursuant to BSA variants granted in 2000, and the buildings were built in 2004. Those buildings were built based upon a very different set of criteria. BSA variances are granted on hardship. At the time, the applicant which was not the owner of this property, made an application to BSA that there were economic challenges facing that property in terms of environmental remediation and such, given the M status of that property. So, at the time, BSA felt justified in granting a residential variance. obviously, we're in a much different atmosphere and the R71 that's proposed for the property would allow for the legalization of these residential units as well as the imposition of MIH. So, to the extent that there was ever any new construction at the site, there would be required affordability. The buildings themselves would not gain any material development rights. Those would remain as residential uses, but very different type of application to go in for BSA variance which requires technical findings under 7221 of the zoning resolution, and a rezoning which seeks

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1 SUBCOMMITTEE ON ZONING & FRANCHISES 19 to change the actual zoning map to reflect proposed 2 3 or in this case, existing uses. 4 CHAIRPERSON RILEY: Thank you, Richard. 5 I have no more questions. I'm going to recognize Council Member Restler for his questions. 6 7 COUNCIL MEMBER RESTLER: Thank you, Chair Riley. Really appreciate your leadership of this 8 committee. Could you just break down for me, in the current zoning what's the square footage that is 10 11 designated for community facility versus the new zoning, what's the square footage designated for 12 13 community facility? 14 RICHARD LOBEL: Under the current zoning, 15 Council Member, the community facility square footage 16 would be roughly 82,000 square feet. Under the 17 proposed zoning, that community facility use would be 18 maintained on the fourth floor resulting in roughly 19 25,700 square feet of community facility. 20 COUNCIL MEMBER RESTLER: So, a difference 21 of approximately 57,000 square feet? 2.2 RICHARD LOBEL: Correct. 2.3 COUNCIL MEMBER RESTLER: Okay. So, look, I-- I'll say I have not yet been inside the building. 24

I've-- I bike by and I walk by, you know, many

hundreds of times. I have heard from many neighbors how much they've enjoyed it and that they think that it's been a really positive addition to the community. So, congratulations on that, and adding good new jobs, good new businesses, and the ODA facility is much-needed. You know, in a dream world for me, I would rather have 82,000 square feet of community facility space than 27,000 square feet of community facility space. I'd rather have more opportunities to -- for more healthcare facilities, for more community-based organizations to be able to build out homes and office-- build out office space and be able to provide more quality childcare facilities and alike that really do meet the needs of the community. But when there's an opportunity for successful businesses to grow, when this is the only way to make the economics of the building work, we recognize it. But it is really important to me that with the community facility space that we have, that we do our best to really meet the needs of the community. I know that there have been some conversations that you all have been pursuing with local partners about potential leases, parking

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SUBCOMMITTEE ON ZONING & FRANCHISES

2 spaces, office space. Could you provide any updates

3 on those conversations?

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BEN APPLE: I provided six parking spaces

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5 for a not-for-profit organization. I am in talks on

6 the--

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CHAIRPERSON RILEY: [interposing] Can you

turn on the mic for me, please?

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COUNCIL MEMBER RESTLER: Or just a little

BEN APPLE: I provided six parking spaces

10 closer to you. It's on, I think it's just a little--

11 | you can move it. You can-- it's not stuck. There

for the community not-for-profit organization that

needed parking. I met yesterday with a different

organization for a food pantry possibility. They--

they came back to me last night asking how we could

go about it, how we'll enter it. I told them that I

actually [inaudible] the morning. He's going to look

[inaudible] discuss with my attorney which I did

we marked out locations that are possibly viable, and

12 you go.

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into it.

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COUNCIL MEMBER RESTLER: Great.

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BEN APPLE: I'll have an answer hopefully

3 later today. I'll be in touch with David [sic] from

4 their office.

COUNCIL MEMBER RESTLER: Great. Well, I just want to say, I-- you know, providing parking spaces for [inaudible] which do an excellent job in advancing community safety for the people of Williamsburg is an enormous service to the community, and the potential for a food pantry in Williamsburg would be a game-changer. You know, we do food distributions in the community, you know, every major holiday, you know, for many Shabbos's, but we don't have a food pantry of our own in the neighborhood of real scale, and so the opportunity to potentially provide those solutions in your building in addition to the other good things that are happening there I think, you know, would be just really wonderful achievements for the community. And I really want to thank you for pursuing those conversations with urgency and being open to helping to make those things happen. I-- you know, I'll be honest, I'm pretty happy. I really just want to make sure those things work out. I really appreciate the way that you've approached this, and let's just stay in active

communication in advance of this coming up for a vote, because if we can work these things out, I think we're in a great place. Thank you very much.

BEN APPLE: Thank you. Looking forward.

CHAIRPERSON RILEY: Thank you. The panel is now excused. Thank you so much. Counsel, there's no public testimony for this item, correct?

COMMITTEE COUNSEL: Correct. Just confirming there's no one in the room here for 347 Flushing, and I don't see anybody online.

CHAIRPERSON RILEY: There being no other members of the public who wish to testify regarding Pre-considered LUs relating to 347 Flushing Avenue proposal, the public hearing is now closed and the items are laid over. I will now open the public hearing on Pre-considered LUs relating to the 236 Gold Street proposal in downtown Brooklyn. Applicant is seeking to build a new 14-story mixed-use residential building with about 114 apartments.

Mandatory Inclusionary Housing will be mapped as a part of this application. So, approximately 29 of the apartments will be permanently affordable. For anyone wishing to testify on this item remotely, if you have not already done so, you must register

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this project?

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online by visiting the Council's website at council.nyc.gov/landuse. For anyone with us inperson, please see one of the Sergeant at Arms to submit a speaker's card, and if you're filling out a speaker's card, please make sure to indicate whether you are testifying in favor or in opposition.

Council Member Restler, do you have any remarks for

COUNCIL MEMBER RESTLER: Thank you, Chair Riley. Twenty years ago, there was a rezoning of this area, the Bridge Plaza area, that has generated thousands of units of -- I don't know the exact number, but I would confidently say thousands of units of housing toward Tillary, toward Prince, and along the stretch of Gold Street. And you know, this is an area appropriate for density. I'm really pleased that our community was able to facilitate that rezoning back in 2003. This site is on the border between the denser part of the area that was rezoned, and the kind of row houses of Concord and Duffield. And so, you know, adding a large building here has been very disconcerting to the neighbors in the immediate proximity who believe that this will have negative impacts on their quality of life, their light, their air. You know, we recognize we're in a housing crisis, and you know, 22 years a long time since the rezoning, and it's a perfectly reasonable

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5 thing for us to revisit it and reconsider more

6 density here, but we have a dynamic where the

7 community is really upset, where the Land Use

8 | Committee voted against it, where the Community Board

9 voted against it, where we've had meetings with the

10 Bridge Plaza Civic Association, and they are, you

11 know, red-hot mad over this proposal. So, I want us

12 | to find a path forward here, but you know, we have

13 | not yet identified how we're trying to work

14 effectively with the community to reach a compromise

15 | that everybody can hopefully live with, and I hope

16 that we'll make some progress on that in the hearing

17 today and beyond.

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18 CHAIRPERSON RILEY: Thank you, Council

19 Member Restler. I will now call the applicant panel

20 for this proposal which consists of Richard Lobel,

21 Amanda Iannotti, Fayanne Betan, Ire Jung Reis [sp?],

22 Mati Stern [sp?], German Cent [sp?], Olga Abinader

[sp?], Matthew Sloane, Yoshi Tenant House [sic], and

Joelle Shorts [sp?]. Counsel, can you please

administer the affirmation?

1	SUBCOMMITTEE ON ZONING & FRANCHISES 26
2	COMMITTEE COUNSEL: Okay. So, let's
3	start with the people online. Can you please raise
4	your right hand and state your name for the record?
5	RICHARD LOBEL: Richard Lobel of Sheldon
6	Lobel PC.
7	COMMITTEE COUNSEL: Who else is online?
8	MATTHEW SLOANE: Matt Sloane, Matrix New
9	World Environmental.
10	ARI: Ari [inaudible] from the
11	[inaudible].
12	COMMITTEE COUNSEL: Anyone else?
13	ARI: I'm Ari [inaudible]
14	COMMITTEE COUNSEL: Is German Cent [sic]
15	or Olga Abinade [sp?] there, or Joel Schwartz [sp?]
16	online?
17	UNIDENTIFIED: Joel Schwartz on.
18	MATTHEW SLOANE: Olga won't be on today.
19	COMMITTEE COUNSEL: Okay. Did I hear
20	Yoshi Tenant House [sp?].
21	UNIDENTIFIED: [inaudible] here.
22	COMMITTEE COUNSEL: Okay. Okay. Sorry,
23	just going through the list here. And then Amanda
24	Iannotti here?

FAYANNE BETAN: She's not going to be.

## SUBCOMMITTEE ON ZONING & FRANCHISES

2 COMMITTEE COUNSEL: No, she's not.

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Fayanne is here. Okay. Could you all please raise your right hand. Do you swear to tell the ruth and nothing but the truth in your testimony today and response to Council Member questions?

FAYANNE BETAN: I do.

RICHARD LOBEL: I do.

MATTHEW SLOANE: I do.

COMMITTEE COUNSEL: Okay, thank you.

CHAIRPERSON RILEY: The applicant team may begin. I just ask that you please restate your name and organization for the record. You may begin.

RICHARD LOBEL: Thank you, Chair Riley,
Committee Members. Richard Lobel of Sheldon Lobel PC
for the 236 Gold Street rezoning. Next slide,
please. Next slide. So, this is a rezoning as was
mentioned by Council Member Restler to rezone the
subject parcels, four parcels totaling roughly 11,000
square feet of lot area from existing R6B to a C62A
zoning district as well as to require affordable
housing in the form of Mandatory Inclusionary
Housing. This action would result in the development
of a new 14-story, roughly 79,000 square foot
building with mixed-use residential and commercial.

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This development would provide roughly 114 dwelling units of which 29 dwelling units would be permanently affordable. As was suggested by Council Member Restler, this is a work in progress and has involved much discussion in terms of community conversations and otherwise. The vote by Community Board Two was a split vote against with two-thirds against, but a third in favor of the rezoning, many speaking in terms of the requirement and the need for additional residential units and particularly affordable housing. So, we do hope to come to some sort of agreement on a path forward and appreciate that Council Members work-- Council Member Restler's work on this. Next slide, please. So, as you can see from the zoning map, this is in an existing R6B district which is adjacent to the C62 district which resulted in 13 and 14-story buildings immediately adjacent and across from the site, as well as a C64 district to the south which has resulted in buildings of 30 to 40 stories. And so when we look at this site and we look at the zoning in the area, we do see that despite the fact that there's an R6B district affecting the site-- this was zoned in 2003 and that was 22 years ago. And needs evolve and the community

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and certain community stakeholders have talked to us about the fact that they do want to see this and do want to see housing with affordability here. As we go through the slides, we'll just demonstrate that there are conditions at the site which regardless of rezonings in prior years make this currently very favorably inclined toward a proposed C62A. the next slide is a tax map which shows that the C62A would be adjacent to a C62 district. This is a condition which is sought by City Planning. In rezoning applications, the opportunity to take an existing district and to stretch it to cover a proposed rezoning area. The C62 here is actually a noncontextual district, meaning that there's no height cap on that district. You're able to keep going up in terms of floor area as long as you have required setbacks. The C62A, a contextual district, which would max the building out at that 145 feet or 14story number. The next slide is the area map which we think really tells the story well in terms of why this rezoning makes sense. This area in terms of the Gold Street area and the immediate area of first fronts on a wide street allowing for good site The street system in the area provides for

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healthy bus access to the site, and in terms of being transit-rich, the area has roughly four subway stations and more than 12 subway lines within 0.6 miles of site. This is a transit-rich area. opportunity here to take a site which is undeveloped and currently vacant which would provide -- which would not cause any displacement of residents on this site, and to provide housing here on a transit-rich-in a transit-rich area on a site with no prior development or no development currently is really a rare opportunity to produce this number of units and this type of affordability. So, again, we are happy that at least a portion of the Community Board found that this was an appropriate site and that we do have votes in favor from the Brooklyn Borough President as well as City Planning. The next several sites also tell the story in terms of -- the next several maps and photos tell the story in terms of why this is appropriate. One can see the 13-story building which would be immediately adjacent to the site, as well as tall buildings in and around the site. The next page shows the 13-story building across from the site. And one of the things to note as we page to the next

slide which shows some proposed rendering of the site

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is that we have performed environmental analyses in accordance with this project. Matthew Sloane is on the phone with us right now from Matrix. And the truth is that the shadows that will be cast by this building and other iterations of this building are quite similar to those that would be cast in terms of an as-of-right development. When we look at City of Yes and the R6B district that is now changed to allow for six-story building much like the building that is on the side of the-- the northern most side of the property as shown in this rendering. That building and six-story buildings across the site would produce shadows that with the exception of very select times during the course of a year would produce very similar shadows in terms of the effect of light and air on rear yards. So, you know, again, we do look forward to working with Council Member Restler and community stakeholders on a going forward basis, but we try to be cognizant of the fact that, you know, from an environmental standpoint we do fall within the context of the area and are cognizant of these The remaining slides, if you want to page concerns. through, show proposed layouts in terms of both commercial ground floor use, accessory space, and

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above that residential space and mix of bedroom units, studios, one's and two's throughout the property. And of course, we would note that pursuant to MIH, any of those affordable units-- numbering 29 units in an option one scenario would be placed throughout the building and would, you know, benefit from larger unit sizes as well as being present on higher floors which is one of the great qualities of MIH. So, I think to conclude this portion of the proposal, you know, we do look forward to continuing to work on this ongoing project and really thank Council Member Restler to-date for all the work that has gone into this. We know that often times these applications are not easy, but the applicant team here is committed to trying to make this work. And with that, we're happy to answer any questions.

CHAIRPERSON RILEY: Thank you, Richard.

Can you discuss the proposed unit size breakdown for me?

or if the Counsel can return to that— one of the last slides that was put on the screen show the unit breakdown. But in the absence of that, currently there's studios that would number roughly 43 units,

UNIDENTIFIED: Less windows.

been not been any definitive discussions given the

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fact that we are in ULURP and don't really have a, you know, a definitive building yet.

CHAIRPERSON RILEY: Okay. And why are you proposing to match a commercial district for a building that is primarily a residential building, rather than just mapping a commercial overlay district?

RICHARD LOBEL: Sure, Chair Riley. in these conversations with City Planning, I think there's two things which go on. The first is that they take a look at the existing sites around the area and zoning districts, and here we have a C62 immediately adjacent. So, from a contextual standpoint, it allows us to really extend that C62 in the form of a contextual C62A and to immediately provide context to that proposed zoning district. The second is that City Planning given the transportation in the area and potential future development looks to potential additional commercial at the site. So, while we are in ULURP and we do have a proposed design, we do know that plans can change and to the extent that for example, more commercial or office was sought at the site, City Planning thought it was appropriate for now or in the

future for this to be a C62A. it's an appropriate district given the abundance of transportation in the area, as well as the potential for larger commercial FARs on a site of this nature. So, I think it was just a view towards the future of the site, and even if this applicant wasn't to build residential, what potentially could happen decades from now.

CHAIRPERSON RILEY: Thank you, Richard.

I would now like to recognize Council Member Restler for his questions.

COUNCIL MEMBER RESTLER: Thank you.

Thank you, Chair Riley. The community in Bridge

Plaza has repeatedly expressed concerns about the

height and the bulk as out-of-character for the

Bridge Plaza area and contrary to the Land Use

principles outlined in the 2003 Bridge Plaza

rezoning. How have you responded to these concerns?

RICHARD LOBEL: So, Council Member, we've met several times with the Bridge Plaza Association, and we've heard their concerns and have tried to make changes to reflect those concerns. I think it's been a challenging time given the fact that there were statements on the record by these-- by the neighbors which basically said that they weren't really

vacant lot wasn't going to be part of a landmarked

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38 district. The-- you know, we've gone back and forth with the LPC. We met with the Chair of the LPC just yesterday again to request further consideration of landmarking of the Bridge Plaza area. You know, they've denied our request previously, including earlier this year, because you know, while there are clearly a handful of homes on Duffield and a handful of homes on Concord that would likely meet the standards for a land-marked district, both sides of each of those streets would not, and so it's challenging to create a historic district when it's a kind of subset of the homes within the area. But that's not germane to this-- to the question we I think that's separate. The-- you know, I understand that neighbors would probably prefer this site was owned for row houses. They would be happy if row house construction or kind of townhouse construction was built here, but has there been any effort to reach a sort of compromise with them that-you know, to move forward?

RICHARD LOBEL: Other than the conversations that we've had with them, responding to their communication with Community Board Two and internal revisions of the proposal that would result

2 in a reduction in stories, we have not put anything

3 on the record that addressed those concerns. On a

4 going forward basis, in the event that we're able to

5 do so and that conversations proceed, we're happy to

6 do that. It's just up to this point we have not done

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COUNCIL MEMBER RESTLER: Okay. How would you—— I think you included this kind of step—down approach in your proposal. But how would you work in this plan to try to reduce the shadow and kind of impacts on the adjacent homeowners, particularly on the Concord Street side and toward the corner at Duffield and Concord?

Certain benefits of City of Yes which were not really fully utilized in terms of our proposal right now.

And what those would allow for would be for distribution of the bulk— additional distribution of the bulk— additional distribution of the bulk to the north side of the property where formally there was a— you know, a heavier required step—down as well as potentially shifting some of the bulk into the rear of the property. This would allow for reduction in height which would— as has been reviewed by [inaudible] Consultants who would result

1 SUBCOMMITTEE ON ZONING & FRANCHISES 40 2 in decreased shadows over the rear yard. So, I think 3 that there are things we can do that haven't been 4 fully explored or at least fully presented that we've

looked at internally that we're happy to present on a going forward basis. 6

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COUNCIL MEMBER RESTLER: How do we guarantee that in the zoning, that there'll be a meaningful stepdown?

RICHARD LOBEL: Yeah, it's hard. I mean, I know that we've been in this position before, Council Member, because we have -- an applicant here is proceeding in good faith who has done other developments in the area and who is trustworthy, but I know that there is, you know, our discussions around, you know, holding a developer's feet to the fire. So, we like to rely on the good will of our applicant, and you know, a letter in the record that says that they're going to do what they're going to do.

COUNCIL MEMBER RESTLER: [inaudible]

RICHARD LOBEL: To the extent that -- you know, I mean, that's where we start and, you know, to the extent additional assurances are required, you know, we discuss those.

Is there

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COUNCIL MEMBER RESTLER: anything you want to put forward on the record today about how you can guarantee in the zoning a meaningful step down that could try to alleviate some of the concerns that have been identified?

RICHARD LOBEL: Yeah. The problem I think is that it's not addressed in the zoning district. So, we have zoning districts where, for example, there's requirements that if you pair two zoning districts, you're required to do commercial use on the ground floor or you're-- or you know, you're required to have certain considerations in terms of design. So, is it something we talked about an applicant team, yes, but in terms of the record and on a going forward basis, I think we'd be more comfortable discussing those directly with you, with local neighbors to make sure that to the extent we are-- have a rezoning here and have an approved application, that everyone walks away confident that the applicant is going to obey their obligations.

COUNCIL MEMBER RESTLER: I just want to be very clear that as Council Members were charged with negotiating these projects, and when we leave it up to the good will of applicants, we get burned the

2 vast majority of the time. And so, my expectation is 3 that we identify crisp, clear, binding agreements in 4 the zoning resolution for how we can guarantee a meaningful step down so that you don't have a 14-5 story tower immediately next to the townhouse on the 6 7 corner, and that we create a thoughtful design that 8 incorporates the building into the neighborhood and bridges -- you know, as appropriate for Bridge Plaza -bridges the -- you know, wasn't that cute? The -- oh, 10 11 my-- you know, Crystal Hudson, we love you. That was 12 on the record. The-- you know, that bridges the

have ideas and suggestions for how we can require this, but I just wanted to one more time give you an opportunity to present any proposals that you have for how you could achieve that stepdown more effectively.

larger buildings to the townhouses. So, I just -- I

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RICHARD LOBEL: Yeah, I think it's a sensitive topic, and you know, my applicant is here to discuss this. I don't want to go on the record as offering anything without, you know-- of this-- which is a serious undertaking just to say that we can commit to that on a going forward basis, and we look for ways to do that, but I just want to be careful

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SUBCOMMITTEE ON ZONING & FRANCHISES 43 about saying that right now because we don't want to-- what we don't want to do is go back on our word and make promises we can't keep. So, you know, we would look forward to working with your office to do that. I just want to be -- I want to be sensitive to the applicant--

COUNCIL MEMBER RESTLER: [interposing] We-

RICHARD LOBEL: in terms of this hearing.

COUNCIL MEMBER RESTLER: Fair enough. look forward to those conversations. We'll have those promptly. I think the other thing I just want to ask-- there's no community facility space in this building. It is a large new development for a growing neighborhood. What if any commitments or intentions does the applicant team have to kind of help meet the needs of the growing neighborhood?

RICHARD LOBEL: Yeah, I know my applicant is in the room today. So, I'd say that given the building envelope I think that there is the opportunity there. I don't know whether or not the applicant team has any other comments in terms of the opportunity for community facility.

sure maybe in partnership with Council Member Hudson

work as well as it can for the neighborhood.

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good.

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CHAIRPERSON RILEY: Thank you, Council

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Member Restler. There being no more questions, this

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applicant panel is now excused. I will now go to

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online testimony. One second. I will now go to

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online testimony and would now like to recognize

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William Vinicombe and Harald Watress [sp?]. We'll

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start first with William. William, if you can hear

me, please unmute and you may begin. William

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Vinicombe?

SERGEANT AT ARMS: You may begin.

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WILLIAM VINICOMBE: Yes, good morning.

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CHAIRPERSON RILEY: Good morning.

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WILLIAM VINICOMBE: Thank you for your

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My name is William Vinnicombe, and I live on

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the block at Duffield Street in a house that was in

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my family for over 100 years. I am also a former

18 19 Chair of Community Board Two, and I head the Land Use

Committee of Community Board Two for over a decade at

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one time. I have three points I'd like to talk about

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today. I'd like to talk about the Community Boards

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involvement with this area, Bridge Plaza. I'd like

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to talk about what is changed, and the last thing I'd

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like to talk about is the precedent that this may set

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for the future. So, number one, Community Board Two

established in 2003. That's changed zoning is doing

HARALD WATRESS: Hello? Can you hear me?

3 HARALD WATRESS: Okay, may I start?

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CHAIRPERSON RILEY: Yes, you may start.

5 HARALD WATRESS: My wife and I are the 6 owners of a unit at 35 Duffield which adjoins the

7 site. So, before we purchased the unit the building

8 was under construction, and we did a thorough

9 investigation of what the rights are of all the

10 buildings, the properties in the block, in particular

11 | the vacant lot which we were going to be looking at.

12 And as you-- as well-documented, the 2003 rezoning

13 | involved a lot of communication, contact and decision

14 was made with thorough thought. The developer bought

15 | this property knowing that the permissible zoning

16 only allowed for four-story building. This developer

17 | is simply seeking to profit from changing the zoning

18  $\parallel$  to a 14-story building without providing parking,

19 which is currently not allowed, all to our detriment.

20 | Noise, parking would be detrimental to us. We would

21  $\parallel$  be looking into 145-foot wall immediately adjacent to

22 | our yard. All three of our bedrooms would be looking

23 at this 140-foot wall. It would be totally

24  $\parallel$  unreasonable to change the zoning for this property

after the community worked tirelessly alongside the

down and to rebuild. So, you know, I think I want to

2 be clear as the Council Member on the record in

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saying that I'm not interested in rezoning the row

4 houses of Duffield Street and Concord in the other

5 portions of Bridge Plaza. I don't think there should

6 be an incentive to tear those buildings down for new

7 development.

## HARALD WATRESS: [inaudible]

COUNCIL MEMBER RESTLER: Sorry, this was a question for Mr. Vinicombe. If-- do you have any further thoughts there or anything you'd like to expand upon that?

WILLIAM VINICOMBE: Yes. Thank you, and thank you for your question. There's some vulnerability there because there are some owners that own more than one building that are adjacent to each other, so that could be a problem in the future. It is a very small neighborhood, and the fact is that while, you know, your support and others at the Community Board and City Planning and maybe at the Borough President, you know, somewhat in the future, but five years from now, you know, there's no guarantee holding this and somebody coming along with the kind of very need for things that's going on politically right now— it could set a precedent that

2 somebody will come along and say well, listen, you

3 know, we did it over here. There's some property

4 that has a bit of a C62 on it now and that has been

5 rezoned. It goes against the backyards. And you

6 know, what is -- we were right back where we are here.

7 Just so-- that's-- it's very-- you know, just-- for

8 29 units to be able to, you know-- and I understand.

9 Under the zoning we've added-- it's been successful.

10 We added affordable housing. So, for 29 units to

11 | jeopardize or maybe set a precedent for the future

12 | that'll actually wipe out the neighborhood-- and we

13 | think about Vinegar Hill, the waterfront, places that

14 where if we allow things like this to go on, over

15 | time we'll just be erased. So, that's my concern.

16 COUNCIL MEMBER RESTLER: Yeah. Look, I

17 | appreciate the sentiment. I think that the-- I do

18 | think that there's a distinction between an empty lot

19 | and a built neighborhood, and the likelihood for

20 | rezoning, but I do think that it's worth taking a

21 | look at, the existing zoning for the row house block

22 | of the neighborhood and if there are any further

23 restrictions that we want to place there to try to

24 protect the housing stock if landmark designation or

25 creation of a landmark district is not viable. So, I

you just with your husband?

hold. New construction located on Duffield Street and

Concord Street is excellent examples. It tastefully

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2 conforms to R6B zoning and enhances the neighborhood

3 while reflecting the historic character of the

4 surrounding existing structures. The zoning changes

5 approved in 2003 by Community Board Two, the Planning

6 Commission, have successfully stimulated new

7 development while preserving the neighborhood's

8 historic low-rise character. The rezoning proposal

9 | that is before us today disregards that vision. For

10 these reasons, I urge you to oppose this rezoning,

11 and I thank you.

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CHAIRPERSON RILEY: Thank you. There being no other members of the public who wish to testify regarding Pre-considered LUs relating to the 236 Gold Street proposal, the public hearing is now closed and the items are laid over. Just before I move on, there's somebody online registered as an iPhone. Please re-register and switch your name to the name that you will be utilizing to testify. Thank you. I will now open up the public hearing regarding the sidewalk café application by Ajo & Oregano Restaurant located along White Plains Road by the Parkchester development. Applicant is seeking to place five tables and 10 chairs along the sidewalk in front of the restaurant. For anyone wishing to

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testify on this item remotely, if you have not already done so, you must register online by visiting the Council's website at council.nyc.gov/landuse.

And for anyone with us in-person, please see one of the Sergeant at Arms to submit your speaker's card.

I would now like to recognize the Majority Leader Farías for her remarks.

COUNCIL MEMBER FARÍAS: Thank you, Chair Riley, and thank you to my colleagues in the subcommittee. Today's hearing provides an important opportunity to ensure applications submitted under the new Dining Out NYC program meet the standards of safety, transparency and community accountability that this council and our constituents expect. members of the Council, we must review sidewalk café applications thoroughly especially when public rightof-way, pedestrian safety, and local business impacts are at stake. Today, I am raising specific concerns about the sidewalk café application submitted for Ajo & Oregano Restaurant in District 18. First, we need to closely examine the actual distance between the proposed sidewalk café and the fire hydrant located to the right of the establishment. The application states a 10-foot distance, but based on our on-site

question the transparency and materials of this

application. We need to know what is the actual intended layout and how does it reflect or contradict what is already in operation. Finally, I must raise the fact that according to photos taken by a member of my staff last week, there is already an operational sidewalk café at the site, despite no official application for a sidewalk cafe having been submitted from District 18 since the launch of Dining Out NYC, let alone for Ajo & Oregano Restaurant. If accurate, this means the sidewalk café has been set up and is in operation illegally. This is deeply concerning and warrants further investigation by DOT and any relevant enforcement agencies. I want to be clear that I support outdoor dining when done correctly, when it respects pedestrian space, meets safety codes, and engages with both the local community and the Dining Out NYC program, but we can't allow applications to move forward when there are serious discrepancies, unanswered questions and signs of non-compliance. Thank you, and I look forward to the applicant and the working-- the work focused on to address a lot of these concerns in full. Thank you, Chair.

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CHAIRPERSON RILEY: Thank you, Majority
Leader. Unfortunately, there is no applicant signed
up to present a testimony. I actually do love this
restaurant, but I have to agree with everything that
you just stated. I will now move onto public
testimony. I will now recognizes Angelica Peralta
and Joelle Casado [sp?]. We'll first begin with
Angelica. Angelica, if you can hear me, you may
begin, and you'll be given two minutes to testify.

ANGELICA PERALTA: Good morning to all chair members. Does everyone hear me?

SERGEANT AT ARMS: You may begin.

CHAIRPERSON RILEY: Yes, we hear you, Angelica.

ANGELICA PERALTA: Okay. Thank you for the opportunity. I just wanted to share that all the points that Ms. Farías mentioned are valid, and we will work to rectify this. We have updated site plans. I just was unclear as to where I could have uploaded that. So, I guess at the conclusion of this hearing, I can definitely email those updated plans. In terms of us operating currently. We had received an email which I can also forward with the updated drawings that we have a temporary license. I will

2 check again to make sure, because I know that some of

3 the emails were sometimes emailed with our other

4 business in mind, that we're concurrently applying

5 for sidewalk seating as well. But it was to our

6 understanding that we were approved. But yes, I

7 agree with all the points made, and rest assured that

we will work with everything to make sure we're in

9 compliance.

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appreciate you being on here and stating that. I-you and I-- if you can reach out to my office so we
can connect on getting everything up-to-date and
looking at the current site plans. I live in the
area, and as Council Member Chair Riley has stated,
we both love this restaurant and would like to see
you folks in compliance as well as where we can find
additional benefit in the area we could do so. So, I
look forward to working together.

ANGELICA PERALTA: Thank you very much.

And again, I also would like to extend an invitation for all who wish to dine with us, please welcome. We want to show you what we created and further discuss, you know, future plans even with expanding the space that we we're working with our landlord. I did want

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to mention, Ms. Arias [sp?], or Farías, I'm sorry, I

did to try reach the number that was on the email

regarding the public hearing, but it has been out of

service. I'm not sure if there's an updated number

6 that you can provide.

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CHAIRPERSON RILEY: It's probably the Council number, but you could always reach out to the Majority Leader's office and they'll be able to assist you with that matter.

ANGELICA PERALTA: Okay.

CHAIRPERSON RILEY: Alright?

ANGELICA PERALTA: Alright, thank you.

much. There being no other members of the public who wish to testify regarding the sidewalk application, the public hearing is now closed, and the item is laid over. I will now open the fifth-- excuse me. I will now open the next public hearing regarding the sidewalk café application by Mykonian House located along 83<sup>rd</sup> Street on the upper east side. The applicant is requesting to place four tables and eight chairs along the sidewalk in front of the restaurant. No applicant is here and the Council Member is in support of this application. So, this

JEFFREY NELSON:

Jeffrey Nelson.

2 HEIDI HSING: Heidi Hsing.

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CAROL ROSENTHAL: Carol Rosenthal.

COMMITTEE COUNSEL: Thank you. Do you swear to tell the truth and nothing but the truth in your testimony today and in response to Council Member questions?

JEFFREY NELSON: Yes.

CHAIRPERSON RILEY: Thank you. I just please that you-- please reinstate your name and organization for the record. You may begin.

JEFFREY NELSON: Good morning. I'm Jeff
Nelson with RXR. I'm joined by Heidi Hsing with RXR
and Carol Rosenthal who's Land Use Counsel at Fried
Frank. Next slide, please. So we're here to talk
about the 47 Hall Street rezoning. Next slide,
please. 47 Hall Street is located in the Wallabout
area, approximate to Clinton Hilll, between Clinton
Hill and the Navy Yard in downtown Brooklyn. The
site, if we zoom in on the next slide, is located
between Ryerson and Hall Streets, Park Ave. and
Flushing Park is where the elevated BQE is located.
It's a campus that's a full block. It's 10 buildings,
as we'll show you on the following slide, and
obviously located right next to the Navy Yard, a

it

HEIDI HSING: Next slide, please. So, when looking at the campus we saw an obvious opportunity to redevelop buildings A and J as they're currently underutilized. So, our plan is to demolish

it over to Heidi who'll talk about the campus.

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those two buildings along with the surface parking and create a new residential building with frontage along Flushing Avenue. For the balance of the site we plan to convert building B to residential, building C and D to self-storage, and because we wanted to maintain a mixed-use character on the site, retaining buildings F, G, H, and I for commercial Next slide, please. So, here is the existing and proposed developments and plan view. Buildings A and B would be residential as shown here in yellow. There would be 620 residential units, 150 to 180 of which would be permanently affordable. Buildings C and D as shown in dark blue would be self-storage. There would be roughly 100,000 square feet of commercial uses spread across buildings F, G, H, and I as shown in light blue, and there would be nearly 50,000 square feet of residential, a portion of which is shown here in red in building E. Next slide, please. So, as illustrated in the proposed ground floor plan, it was very important for us that the site have a strong relationship with the surrounding community. So, as you can see, we have activated nearly every corner on the site with retail uses, targeting local businesses, as well as tenants that

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would serve the community members. There is an existing plaza between the new residential building and the commercial buildings that we expect would be activated as well as used for the residential entries for the buildings. And although the City of Yes waved parking, we do expect there to be some demand from the residential tenants, so we have utilized the lower floors of building E which are not well-suited for residential uses anyway. So, we're planning roughly 60 parking spots there with an entry off of Ryerson Street. Next slide, please. And so here's a view of the proposed development looking from Hall Street. As a reminder, on the left is the new residential building, and in the foreground you'll see the existing commercial buildings which we think are better suited for pre-built suites as well as maker spaces targeted towards smaller commercial And next, I'll hand it off to Carol who tenants. will speak to you more about our proposed zoning action.

CAROL ROSENTHAL: Good afternoon, Chair Riley and Subcommittee members and Council Member Hudson. The application today is for two actions.

The first is for a rezoning which will-- I'll talk a

that manufacturing area across from the Navy Yard

retail, a hotel, offices, garages, a number of

from cold storage to residential lofts, utility uses,

vacancies, and warehouses. So, if we go to the next

slide we'll go into specifics about the requested

rezoning. The current M1 was put in place in 1961

and in order to create the mixed-use community that

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2 Heidi noted, our application would retain an area of

3 the block for an M1 district, M15. This covers the

4 five smaller buildings facing Hall Street which would

5 be for maker space and other commercial uses. Around

6 that is the-- an M16A district paired with an R8

7 district, and in that district there would be the

8 residential new building, residential conversion, and

9 commercial buildings as well. So, that's the

10 proposal for the rezoning, and happy to answer any

11 | questions. I think we have some more-- Jeff's going

12 to tie it up, and then we're prepared to answer any

13 questions.

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shows you just a perspective looking down flushing on the corner of Ryerson and Flushing with a new building on the right, the residential conversion on the left with the entrance to the garage. You can see the corner retail activating this corner as well and improvements along the sidewalk as well. So, on the next slide-- please-- just to summarize the project benefits. Over 600 units of new housing to be delivered in this area, including 150 to 180 permanently affordable housing, permanently

affordable units, a significant number of

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construction and permanent jobs. Those permanent jobs primarily located in the office-serving areas of the campus and community-serving retail to activate the corridor primarily along Hall Street and along Flushing. Thank you, and happy to take any questions.

CHAIRPERSON RILEY: Thank you so much. When did the applicant acquire the properties on this block?

JEFFREY NELSON: 2016.

CHAIRPERSON RILEY: The Borough President disapproved of this project siting concerns of the loss of manufacturing area, lack of affordability, the self-storage use, and the concerns around streetscapes and urban design. How do you plan to respond to these concerns?

JEFFREY NELSON: So, as mentioned in the presentation, you know, we invested a significant amount of capital seeking to repurpose this campus for both office uses as well as light manufacturing. Given the proximity of the Navy Yard and the subsidized rents there it proved very challenging, particularly post COVID to find tenants, and the physical characteristics of the building are also

Self-

challenging with respect to manufacturing uses.

3 actually has the Navy Yard come through, Green Point

4 Manufacturing Design Center come through to look at

the spaces. None of them seemed to think that they

were very viable. And so manufacturing really didn't 6

7 in a sense pan out. So, that's the manufacturing

8 piece. With respect to comments about affordability,

we noted that, you know, the Community Board felt

strongly about selecting MIH option one for our new 10

11 building and that's something that we committed to.

12 We still believe with respect to the conversion, we

13 like the flexibility to pursue either MIH option one

14 or two. That's a request that we have in front of

15 Council Member Hudson today. We do think it's

16 important, you know, to be delivering units at lower

17 AMIs such as option one can deliver.

> storage facilities, I know within the area there's about four within a quarter mile. Can you explain why you have a self-storage facility on this mixed-

CHAIRPERSON RILEY: Thank you.

2.2 use campus even though that area is overly saturated

2.3 with them?

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JEFFREY NELSON: So, self-storage is an as-of-right use permitted here today. That was-- has

studios, one's, and two's, in the new building and in

much, Chair Riley, and good afternoon. You addressed

JEFFREY NELSON: [interposing] 60 percent.

60 percent--

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1	SUBCOMMITTEE ON ZONING & FRANCHISES 74
2	COUNCIL MEMBER HUDSON: Area median
3	income would include 10 percent of the units at 40
4	percent.
5	JEFFREY NELSON: At 40 percent, exactly.
6	COUNCIL MEMBER HUDSON: Thank you. Can
7	you speak to what environmental sustainability
8	features you plan to include in the building design?
9	HEIDI HSING: Sure. So, we're targeting
10	a minimum of lead [sic] silver and to the extent that
11	we can exceed that, we will. Eight of the 10
12	buildings will be preserved which comprises roughly
13	87 percent of the existing floor area. And so that
14	will be adaptive reuse which has a considerably lower
15	embodied carbon footprint compared to new
16	construction, as you don't have to create new
17	building materials, transport. There are also a
18	number of landscaped terraces on the site that will
19	help with stormwater management, as well as mitigate
20	the urban heat island effect. And do I keep going,
21	or?
22	COUNCIL MEMBER HUDSON: You can keep
23	yeah.

HEIDI HSING: And we also plan to have EV charging stations in the parking garage and have allelectric HVAC and hot water systems.

COUNCIL MEMBER HUDSON: Okay, great.

Thank you. And have you had any conversations with the Navy Yard about the proposed mix of uses on the site and its relationship to Navy Yard businesses and future activation?

relationship with the Navy Yard. We have had conversations with them over time. Our hope is that that commercial space on the Hall Street side, about 100,000 square feet, could provide opportunities for Navy Yard businesses. We haven't seen that to-date, but we continue, you know, kind of hope that that space is properly set up. The other thing I had mentioned with respect to kind of workforce training and thinking about local job training, that is something we're going to continue to talk to the Navy Yard about, because they have obviously deep experience working with the local community on that front.

facing Hall Street. Those would continue to be-- we

organization dedicated to helping businesses through

four channels: promotion, support, advocacy, and
convening. The Brooklyn Chamber and its affiliate
organizations, the Brooklyn Alliance, and Brooklyn
Alliance Capital provide direct business services,
technical assistance and support programs to help
businesses grow. I'm here today to express the
chamber's support for the proposed rezoning of 47
Hall Street. This development reflects an innovative
approach for a neighborhood that has lacked
significant investment given its location between the
Brooklyn Navy Yard and the BQE. The planned mixed-
use development will include a significant amount of
housing, including affordable housing, on a
superblock that currently has none. The block-long
campus would also introduce ground floor retail and
commercial space and activate a public plaza and
pedestrian corridor while revitalizing a long-
neglected part of the City. The area sandwiched
between the BQE and Flushing Avenue will benefit from
the introduction of a mixed-use campus and a great
example of how new zoning can help spur economic
development. Introducing a livable, usable
superblock with ground floor retail in a neighborhood
lacking options will usher in a new era of community

SUBCOMMITTEE ON ZONING & FRANCHISES 79

connectivity north of the BQE. The Brooklyn Chamber

believes that this project will be a great benefit to

4 the surrounding neighborhood and we are in full

SARA PENENBERG:

5 support of the rezoning. Thank you.

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CHAIRPERSON RILEY: Thank you. Sara?

Hello, my name is Sara

Penenberg and I'm here representing SEIU Local 32BJ to testify in opposition of the zoned rezoning at 47 Hall. 32BJ is the largest union of property service workers in the country, representing over 175,000 members, 90,000 in New York City. 32BJ members work and keep city buildings, stadium, airports, and public facilities safe, clean and running. 32BJ is fighting to ensure that property service in residential, commercial, and security sector in New York are offered sustainable, family-sustaining wages and benefits so people who keep New York safe and clean can afford to live in buildings that are built there. To-date RXR has not been able to make a commitment to any of the property service jobs

including security at this development, and those

would be not good family-sustaining jobs. And just

to reiterate, we represent a large-- so about 25,000

security guards that represent and protect New York.

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We represent those members, and they work in those buildings. We are looking to secure an agreement for that workforce. We are asking the City Council Subcommittee on Zoning and Franchising to vote no on this project, because we are concerned that it will bring bad jobs to Brooklyn, not good jobs that 32BJ fights for, and we call on RXR to demonstrate a commitment to good jobs by using responsible contactors that provide industry standard wages and benefits to security, residential, and cleaners at this specific 47 Hall property. Thank you so much for your time.

## CHAIRPERSON RILEY: Mark?

MARK LANDOLINA: Good afternoon. My name is Mark Landolina, the Senior Director of Real Estate and Economic Development at the Downtown Brooklyn Partnership. Although 47 Hall is just outside of our district boundaries, we strongly support this rezoning because of its broader potential to benefit surrounding neighborhoods. The proposed mixed-use campus brings over 600 units, including over 25 percent affordable, many of them family-sized along with new retail, office and community space. This directly supports the ongoing need for more housing

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you.

near major employment hubs. The site located just across from the Brooklyn Navy Yard which provides subsidized industrial space and include—continues to grow. The local housing is essential to support the workforce fueling that growth. Importantly, the plan responds to longstanding community priorities. It delivers pedestrian connections to adjacent neighborhoods, traffic calming, and active and safe 24/7 streetscape, retail and public space. RXR's proposal will transform an isolated, underutilized block into a vibrant and connected part of Brooklyn. We believe this project is a smart community-focused investment in the borough's future and I urge your support for the rezoning of 47 Hall Street. Thank

CHAIRPERSON RILEY: Thank you. Council
Member Hudson, you have any questions? Alright.
There being no questions, this panel is excused.
Thank you so much. Next panel we'll call will
consist of Frank and Tosha. And we'll begin first
with Frank.

FRANK CLARKE: Good afternoon, Chair
Riley and Council Member Hudson. My name is Frank
Clarke, Director of Government Relations at the New

York Building Congress. NYBC represents over 500
organizations and 250,000 skilled tradespeople
dedicated to the growth and prosperity of our city,
and we strongly support the proposed rezoning and
redevelopment of 47 Hall Street. RXR's plan
transforms a 2.6 acre predominantly vacant site into
a vibrant mixed-use community offering more than 600
new homes, including over 150 permanently affordable
units alongside commercial and job-generating retail
spaces. Planning to create a public corridor from
Flushing to Myrtle Avenue through activation of
public plazas demonstrates a strong commitment to the
public realm investment, extending the impact of the
project beyond the development itself and into the
lives of the valued community members. Over 60
permanent parking spots for residents and commercial
use, indoor bike storage, connections to MTA transit
lines and bus routes, and ferry access for the Navy
Yard, the development offers a range of
transportation options appealing to a diverse array
of residents. This is a shovel-ready blueprint for
exactly the kind of equitable growth New Yorkers have
been demanding, growth that preserves historic
character while unlocking new opportunity, growth

2 that brings jobs, housing, and vitality to an area

3 long-isolated by planning decisions of the past. The

4 economic upside is real and immediate. More than 500

5 construction jobs and 350 permanent positions paired

6 | with long-term investment in streetscape

7 improvements, transit access, and small business

8 | space, and with family-sized units in a layout

9 focused on community connection, this project meets

10 the moment with genuine livability. We urge you to

11 | approve the rezoning of 47 Hall Street and help bring

12 | this transformational project to life. Thank you.

CHAIRPERSON RILEY: Thank you. Tosha?

14 TOSHA MILLER: Good afternoon, Chair

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15 Riley and members of the Committee. My name is Tosha

16 Miller and I am the President of the New York City

17 Black Chamber of Commerce. Thank you for the

18 ppportunity to testify today in support of the

19 proposed rezoning of 47 Hall Street. Our Chamber is

20 committed to creating opportunities for Black-owned

21 | businesses and advancing economic mobility by working

22 | families across all five boroughs. That's why we

23 | view this project as not just a development, but a

reinvestment of a community that's been overlooked

for far too long. 47 Hall reflects an innovative,

your testimony. You're now excused. Thank you. There being no one else here to testify on Pre-

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Τ	SUBCOMMITTEE ON ZONING & FRANCHISES 85
2	considered LUs relating to the 47 Hall Street
3	proposal, the public hearing is now closed, and the
4	item is laid over. I'll now open the last hearing on
5	Pre-considered LUs relating to 42-11 30 <sup>th</sup> Avenue
6	proposal located in Astoria, Queens. Applicant is
7	seeking to develop a new residential mixed-use
8	building that will have approximately 28 apartments.
9	Mandatory Inclusionary Housing will be mapped as a
10	part of this application. So, approximately seven of
11	the apartments will be permanently affordable. I
12	will now like to call up the applicant panel for this
13	proposal which consists of Joseph Sbarro and Manny
14	Russell [sp?]. Counsel, can you please administer the
15	affirmation?
16	COMMITTEE COUNSEL: Good afternoon. Can
17	you please state your name for the record?
18	JOSEPH SBARRO: Good afternoon. Joseph
19	Sbarro from Akerman LLP. I'm not joined by Manny
20	Russell today. He couldn't make it, so.
21	CHAIRPERSON RILEY: No problem, Joseph.
22	COMMITTEE COUNSEL: Thank you. Coul you
23	please raise your right hand? Do you swear to
24	[inaudible].

JOSEPH SBARRO: I do.

2 CHAIRPERSON RILEY

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CHAIRPERSON RILEY: Thank you, Joseph.

You may just reinstate your name and organization for the record and you may begin.

JOSEPH SBARRO: Good afternoon, Chair Riley and Committee Members. Joseph Sbarro from Akerman LLP. We represent the applicant CG Stone Realty LLC in this rezoning action. CG Stone Real-next slide, please. CG Stone Realty operates the Key Food Grocery Store at 4211 30th Avenue in Astoria. The applicant is seeking a zoning map amendment from an R5C12 to an R6AC24 and changing the R5C12 to R5 generally along the north side of 30th Avenue between  $42^{nd}$  and  $43^{rd}$  Street. The applicant is also proposing a zoning text amendment to establish a Mandatory Inclusionary Housing area with MIH option one. will facilitate the enlargement of the existing grocery store -- existing one-story grocery store into a five-story mixed residential commercial building. These actions will enable the applicant to continue to operate their grocery store business and remain competitive in the market for years to come. This project will also provide for new affordable housing in Astoria on a wide street in a transit-oriented area. Next slide, please. So, here we have a zoning

east/west corridor, and it forms the southern

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boundary of the block. Existing land uses in the surrounding area primarily include mixed-use and commercial buildings along 30th Avenue and Steinway Street with mostly residential use on the mid-blocks ranging from one to five stories in height. slide, please. Here we have a photo of the development site taken looking to the north from 30<sup>th</sup> Avenue. You can see the vacant lot 44 to the left and the grocery store adjacent at the right. Next slide, please. So, a little bit of information about the proposed development. The enlarged building will be five stories, rising to a height of 60 feet. It will have setbacks along 43<sup>rd</sup> Street and also 28<sup>th</sup> It will have 39,916 square feet of floor area in total at a 3.9 FAR. It will also have 15 residential bike spaces, and we're proposing a green roof with recreation space at the fifth floor for building tenants to enjoy. It will also include solar panels along with stormwater bioretention system to reduce runoff, improve water quality and help cool the urban environment. The building will have 28 dwelling units in total as designed including seven MIH units under option one. This will include a mix of studios, one-bedroom, two-bedroom, and three-

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bedroom apartments, and I will show you a breakdown of those units by size in the next slide. project will also facilitate the expanded grocery store on the ground floor, an additional 2,768 square feet with a new entryway, increased capacity, and an improved layout for business operations, and it will also have additional accessory storage in the cellar. Here we have a rendering of the building looking from 30<sup>th</sup> Avenue to the north and 43<sup>rd</sup> Street. You can see the grocery store at the corner with the four stories of residential above. Next slide, please. an illustrative site plan. We will have setbacks, as I mentioned, on 43<sup>rd</sup> Street and 28<sup>th</sup> Avenue. residential and commercial entrances will be located along 30th Avenue on the north side, as you can see here. Next slide, please. Here we have the illustrative first floor plan. Again, you can see the commercial and residential entrances along with the improved store layout for the business. Next slide, please. And last, we have an illustrative massing showing the commercial at the ground floor with the four residential stories above. Next slide, please. So, this is a proposed illustrative unit distribution with percentages of the total project.

2 So, again, 28 units in total with seven MIH under

3 option one; 25 percent of the residential floor area

4 | will be restricted at 60 percent AMI with 10 percent

5 at 40, and the seven MIH units will be distributed

6 across 40, 60, and 80 percent AMI income brackets.

7 Next slide, please. And this is the illustrative

8 unit distribution with the percentages of the total.

9 I would note that the applicant is providing a large

10 percentage of family-size two and three-bedroom

11 units. It's 57 percent of the total. And in response

12 | to feedback from Community Board One, we increased

13 | this from 38 to 57 percent. This concludes my

14 presentation, and I'm happy to answer any questions.

15 Thank you.

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16 CHAIRPERSON RILEY: Thank you so much. I

17 | just have a few questions. Your initial filed

18 application proposed 32 units. However, today you're

19 proposing 28 units. What accounts for the unit count

20 change?

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JOSEPH SBARRO: Thank you for the

22 | question. So, in response to feedback from Community

23 | Board One, they requested us to limit the amount of

24 | studios in the project and increase the number of

two-bedrooms. So we basically combined--

1 SUBCOMMITTEE ON ZONING & FRANCHISES 91 2 CHAIRPERSON RILEY: [interposing] I love 3 it. JOSEPH SBARRO: a number of the studios--4 5 CHAIRPERSON RILEY: [interposing] I love 6 it. 7 JOSEPH SBARRO: and we wound up with 28, 8 so. 9 CHAIRPERSON RILEY: Thank you. I just want to state for the record, I'm not against 10 11 studios. I just think that in New York City I think 12 more people will find livable situations with one-13 bedrooms as opposed to having more studios. I know 14 the objective is, you know, housing as much people as 15 possible, but we want to make sure we're housing 16 people in dignity, and I just personally believe that 17 one-bedrooms are, you know, a more livable situation 18 than studios. So, I appreciate the approach that you 19 guys took to make sure that you're producing more livable units. 20 21 JOSEPH SBARRO: Thank you. So, the amount actually was originally proposing 12 studios, 2.2 2.3 and we're down to four now, and we had four twobedrooms which is now eight in total. 24

definitely--

2 CHAIRPERSON RILEY: [interposing] Great.

JOSEPH SBARRO: larger family-size units.

CHAIRPERSON RILEY: Thank you. The building you are proposing is only five stories which is much shorter than the allowed maximum height of 95 feet under the R6A zoning district you are requesting. Why are you not proposing a district with a shorter height, and is the community okay with the building that is potential nine and not five-

JOSEPH SBARRO: So, for this project, wethe R6A we thought was most compatible with what's
in the neighborhood, and 2021 and also in 2023, two
sites, one to the north and one to the south, were
rezoned to R6A. So, I think it just fit the context
of the building, the area, well, and we're also-- the
additional floor area that we get through the R6A is
being accommodated within the four residential
stories that we're proposing. So, the building
envelope here doesn't allow for higher and it's not
the applicant's intent to build to the nine stories.
So, this was the proposal that we discussed with the
Community Board and they were comfortable with it.

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stories high?

2 CHAIRPERSON RILEY: Okay. And the site is

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3 currently a supermarket. What would happen to the

4 supermarket during construction?

> JOSEPH SBARRO: So, the intent is to remain open as much as possible. Construction will hopefully start in 26 or 27, and again, response to concerns from the Community Board, this grocery store is a vital part of the community. They're not many in the district, so it was important to them that it remain open as much as possible. So, the construction will be in two phases. Phase one is the horizontal enlargement of the grocery store where they'll put the steel beams in. Phase two will be the vertical enlargement of the building, and the goal is to just remain open as much as possible and to do construction work during non-operating hours of the grocery store business. So, I think as the project progresses we can provide further updates once we have the work permits and what that looks like in terms of scheduling.

CHAIRPERSON RILEY: Thank you. being no more questions, you're now excused. you so much.

> JOSEPH SBARRO: Thank you.

## SUBCOMMITTEE ON ZONING & FRANCHISES CHAIRPERSON RILEY: Okay. There being no members of the public who wish to testify regarding the Pre-considered LUs relating to the 42-11 30<sup>th</sup> Avenue proposal, the public hearing is now closed, and the item is laid over. That concludes today's business. I would like to thank the members of the public, my colleagues, our Committee Counsel, Land Use and other Council staff, and the Sergeant at Arms for participating in today's meeting. This meeting is hereby adjourned. Thank you. [gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date August 31, 2025