CITY COUNCIL

CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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June 5, 2025

Start: 11:04 a.m. Recess: 11:39 a.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: Kevin C. Riley, Chairperson

COUNCIL MEMBERS:

Shaun Abreu David M. Carr Francisco P. Moya Lynn C. Schulman

## APPEARANCES

Jesse Batus, Senior Vice President of Real Estate Development at The Community Builders, Inc

Eric Palatnik, attorney representing CB-Emmanuel

Chris Bramwell, CB-Emmanuel

Julius Tajiddin, self

Richard Lobel, Sheldon Lobel PC

Victor Efremenkov, Victor Efremenkov Management Company

Alexander Zhitnik, Z Architecture PLLC

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SERGEANT-AT-ARMS: Mic check, mic check, this is a mic check on the Subcommittee on Zoning and Franchises. Today's date is June 5, 2025, recorded by Walter Louis in the Chambers.

SERGEANT-AT-ARMS: Good morning, and welcome to today's New York City hearing for the Subcommittee on Zoning and Franchises.

At this time, we ask you to silence all electronic devices, and at no time is anyone to approach the dais.

If you would like to sign up for inperson testimony or have other questions throughout the hearing, please see the Sergeant-at-Arms.

Chair, we are ready to begin.

CHAIRPERSON RILEY: [GAVEL] Good morning,
everyone, and welcome to a meeting of the
Subcommittee on Zoning and Franchises. I'm Council
Member Kevin Riley, Chair of this Subcommittee. This
morning, I'm joined by Council Member Schulman and
remotely by Council Member Moya.

Today, we will hold four public hearings.

Two will cover projects in Brooklyn, including the

Marcus Garvey Boulevard Large-Scale General

Development or LSGD proposal in Bedford-Stuyvesant,

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 as well as the North 7th Street Rezoning Proposal in Williamsburg. In Queens, we will have a hearing on 3 4 Article XI tax exemption request for the previously approved Ocean Crest project, and for the One45 Project in Manhattan, we are holding a hearing on the 6 7 zoning special permit, which is a part of the package 8 of land use actions relating to the project for which we held a comprehensive public hearing last month. On a procedural note, please note that LU 10 11 items 287 and 288 on today's agenda are laid over, and I will now review the hearing procedures. 12 13 This meeting is being held in hybrid format. Members of the public who wish to testify may 14

This meeting is being held in hybrid format. Members of the public who wish to testify may testify in person or through Zoom. Members of the public wishing to testify remotely may register by visiting the New York City Council's website at www.council.nyc.gov/landuse to sign up. For those of you in here in person, please see one of the Sergeant-at-Arms to prepare and submit a speaker's card. Members of the public may also view a live stream broadcast of this meeting on the Council's website.

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When you are called to testify before the Subcommittee, if you join us remotely, you will

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remain muted until recognized by myself to speak.
When you are recognized, your microphone will be unmuted.

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We will limit public testimony to two minutes per witness. If you have additional testimony you would like the Subcommittee to consider, or if you have written testimony you would like to submit instead of appearing in person, please email it to landusetestimony@council.nyc.gov. Written testimony may be submitted up to three days after the hearing is closed. Please indicate the LU number and/or project name in the subject line of your email.

We request that the witnesses joining us remotely remain in the meeting until excused by myself as Council Members may have questions.

Lastly, for everyone attending today's meeting, this is a government proceeding and decorum must be observed at all times. Members of the public are asked not to speak during the meeting unless you are testifying.

The witness table is reserved for people called to testify, and no video recording or photography is allowed from the witness table.

Further, members of the public may not present audio

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2 or video recordings as testimony, but may submit

3 transcripts of such recordings to Sergeant-at-Arms

4 for inclusion in the hearing record.

I just want to state for the record we have been joined by Council Member Carr.

I will now open the public hearing on LU 296 relating to the application for a zoning special permit, which is related to the two other applications for a zoning map amendment and a zoning text amendment, and all of which together are being reviewed concurrently by the Council, and all of which together will facilitate the development known as One45 for Harlem in Council Member Salaam's District. I will remind everyone that this Subcommittee held a public hearing on the other two applications on May 20th last month, where we heard comprehensive testimony from the applicants and the public regarding all aspects of the proposal. Today's hearing is on the zoning special permit, which is a part of that package of applications covered on May 20th.

For anyone wishing to testify on this item remotely, if you have not already done so, you must register online by visiting the Council's

hearing is now closed and the item is laid over.

I will now open the public hearing on pre-considered LU items associated with the application number G 250076 SCQ relating to an Article XI tax exemption request for the Ocean Crest project in Majority Whip Brooks-Powers' District in Queens. The proposal seeks to facilitate an affordable homeownership development with approximately 89 units in Queens. The project site was the subject of a rezoning proposal that was approved by the Council in 2023.

For anyone wishing to testify on this item remotely, if you have not already done so, you must register online by visiting the Council's website at council.nyc.gov/landuse. For anyone with us in person, please see one of the Sergeant-at-Arms to submit a speaker's card. If you prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

I will now call the applicant for this proposal, which is Jesse Batus, and I understand we also have some project team members from HPD on hand for Q and A, if necessary, including Ryan Moroz, Emily Adler, and Justin Donlon.

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Okay. I'm sorry. Go ahead.

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questions.

| JESSE BATUS: Pursuant to Section 5// OI               |
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| the Private Housing Finance Law, Restored Homes       |
| Housing Development Fund Corporation, who will        |
| acquire the exemption area and TCB Beach Channel      |
| Drive Limited Partnership and will collectively be    |
| known as Owner, is seeking approval of an Article XI  |
| tax exemption for a project known as Ocean Crest.     |
| Ocean Crest is an 89-unit, 100-percent affordable     |
| homeownership development previously approved by the  |
| City Council on August 8th of 2023. The proposal is   |
| to be financed under HPD's Open Door Program, whereir |
| eligible sponsors purchase City-owned or privately-   |
| owned land and construct cooperative and condominium  |
| buildings affordable to moderate and middle-income    |
| households.   |
|   |

Thank you, Chair Riley and Subcommittee Members, for your time and consideration of this proposal.

CHAIRPERSON RILEY: Thank you. The applicant panel is now excused.

Counsel, are there any members of the public who wish to testify remotely or in person regarding this rezoning proposal?

SUBCOMMITTEE COUNSEL HUH: Anyone with us in the Chamber wishing to testify on the Ocean Crest Article XI, please step forward, identify yourself, and submit a speaker card to the Sergeants.

CHAIRPERSON RILEY: Thank you. There being no members of the public who wish to testify on the pre-considered LU for Ocean Crest Article XI tax exemption request, the public hearing is now closed and the item is laid over. Thank you.

I will now open the public hearing on LUs numbers 300, 301, and 302 relating to the Marcus Garvey Boulevard LSGD proposal in Council Member Ossé's District in Brooklyn. The proposal seeks a zoning map amendment, a zoning text amendment, and a zoning special permit to develop a 14-story affordable senior housing building in the Bedford-Stuyvesant neighborhood of Brooklyn.

For anyone wishing to testify on these items remotely, if you have not already done so, you must register online by visiting the Council's website at council.nyc.gov/landuse. For anyone with us in person, please see one of the Sergeant-at-Arms to submit a speaker's card. If you prefer to submit a

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2 CHAIRPERSON RILEY: Thank you. And now the 3 applicant team may begin.

I'd just ask that you please restate your name and organization for the record. You may begin.

Palatnik. I'm an attorney, and I'm representing CBEmmanuel in this rezoning special permit application
that, if approved, will create fully affordable
senior housing, the opposite of the Joni Mitchell
song, what is now a parking lot so we are going to
actually remove the parking lot and build a building.
The building is shown right here. If you can go to
the next slide, please. I don't know who's
controlling the screen. Do I control it?

SUBCOMMITTEE COUNSEL HUH: No, you just say next slide when you're ready.

ERIC PALATNIK: All right. Next slide, please.

There you go. I thought so. So you can't see it from here, you can't read the words, so I'll read it to you. But what you can see in the lower right-hand corner is a brand-new proposed 14-story building. The reason we're here today is because the top portion of it that's shaded in a little bit of a

mauve color or burgundy color is not allowed to be there as-of-right so we're requesting here a height increase to allow the increase in height to a 14story building from what is a permitted building height of 90 feet to a total proposed height of 155 feet. And I'm not going to go through the entire presentation, but suffice it to say, there are multiple buildings within the blocks all surrounding it of similar height. Also, as point of reference, we met with the Community Planning Board multiple times, and we've met with the Council Member related to this, and we've met with the Borough President. We received support at the Community Planning Board. We have not heard back from the Council Member yet, but I have no reason to believe that he's objecting to it. Mr. Bramwell here met with him, and we received a support letter from the Borough President's office. If the application is approved, it will allow for the creation of 292 additional units in addition to the 269 that are there now, resulting in 560 units, all of which will be affordable housing, the existing housing on the proposed, to people at 60 percent or lower AMI, and it will be using federal tax credit

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2 subsidies, as well as a host of other funding sources

3 to achieve that.

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And I'll skip right to the chase, and then I'll stop talking. If you can go to page six, please. Page six shows you what we are doing so you can understand it. Again, we're asking for a rezoning from an R6A to an R7A, and we're asking for a special permit for the height increase. We're not asking for the rezoning for floor area. We're very well underbuilt. We're asking for the rezoning to facilitate the height and to enable the height special permit. It will be 14 stories, and the building will be built on the parking lot. It's part of a larger complex known as Willoughby Court Apartments, which Mr. Bramwell and his organization took control of about a decade ago and have spent the last decade making substantial improvements in safety, security, and apartments and site conditions. We heard multiple testimony from multiple people at the Community Planning Board, most of whom supported Mr. Bramwell and the work that he's been doing there for the past 10 years. If this is approved as a part of a larger site improvement, there will be a new plaza area built in the area that's the parking lot

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may have.

between the new building and the existing buildings.
All of the landscaping inside the interior courtyard,
which is Everdeen's open area, will be replaced and
replanted with new landscaping. There will be new
fencing, new lighting, new security systems. There
will be new sidewalks installed as necessary around
the property, as well as street trees installed, as
well as more lighting and security on the perimeter.
Security is a number one concern for Mr. Bramwell. It
was raised at the Community Board, and he's intent on
making this as safe and as nice as he could do so.
And that is, in essence, our application. We'd be
happy to answer any specific questions the Committee

CHAIRPERSON RILEY: Thank you. Your proposal to build on an existing parking lot that I understand is utilized by residents of the Willoughby Court Apartments. The application proposed to relocate the existing space to a cellar of the new building. Will this be a one-for-one replacement, or will there be a reduction in the number of spaces?

ERIC PALATNIK: It'll be a one-for-one replacement. That was discussed at length. People value their cars. The other thing to take note of, so

concerns about existing amenities requiring upgrades,

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2 sanitation in and around property, and personal on-3 site. How do you plan to address these concerns?

CHRIS BRAMWELL: We've met with the tenants a number of times, and we are doing some upgrades that will go along with this project. We'll be redoing the courtyard. There's a massive courtyard that is in the center of the project. We're doing some security upgrades and a lot of beautification. Also, with the plaza that will be between the two buildings, that will also be a great amenity for the residents to have.

CHAIRPERSON RILEY: I did not know this, so I'm asking this question, and Eric knows how I feel about studios. You're proposing 222 studios and 69 one-bedrooms. How did you decide on the number of studios in relation to the number of one-bedroom units, and what were the considerations that determined this?

ERIC PALATNIK: Sure. This is proposed to be fully affordable senior housing. We're taking off of much data that's been accumulated on senior housing through the decades. Obviously, family sizes are tremendously smaller in a senior household. So, we're trying to accommodate, and it's been targeted

their private space as soon as they enter their

| 1  | SUBCOMMITTEE ON ZONING AND FRANCHISES 20              |
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| 2  | household. I do understand why studios are needed,    |
| 3  | because we do have to address the units that we are   |
| 4  | able to produce so I understand, but I would just ask |
| 5  | if there is any space to produce any more one-        |
| 6  | bedrooms, you would try your best to do so. I can     |
| 7  | only ask that request.                                |
| 8  | CHRIS BRAMWELL: I will discuss it with                |
| 9  | the architect and the team to see if there's any      |
| 10 | adjustments that can be made.                         |
| 11 | CHAIRPERSON RILEY: Thank you so much. I               |
| 12 | appreciate it.  |
| 13 | Council Member Schulman, you have any                 |
| 14 | questions?  |
| 15 | Okay. There being no other Council                    |
| 16 | Members with questions, thank you so much for         |
| 17 | testifying here today.                                |
| 18 | ERIC PALATNIK: Thank you for your time,               |
| 19 | everybody.  |
| 20 | CHAIRPERSON RILEY: Counsel, are there any             |
| 21 | members of the public who wish to testify on this     |
| 22 | application?  |
| 23 | SUBCOMMITTEE COUNSEL HUH: Yes, Chair. We              |
| 24 | have currently one registration for public testimony, |

seconds.

There being no members of the public who
wish to testify on LUs number 300, 301, and 302 for
the Marcus Garvey Boulevard LSGD proposal, the public

5 hearing is now closed and the item is laid over.

6 Thank you so much.

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Okay. Our last hearing we will have today, I will now open the public hearing on LUs numbers 298 and 299 relating to the North 7th Street rezoning proposal in Council Member Gutiérrez's District in Brooklyn. The proposal includes a zoning map amendment and a related zoning text amendment to facilitate the development of a new six-story residential building with approximately 28 apartments in the Williamsburg neighborhood of Brooklyn.

For anyone wishing to testify on these items today, if you have not already done so, you must register online by visiting the Council's website at council.nyc.gov/landuse. For anyone with us in person, please see one of the Sergeant-at-Arms to submit a speaker's card.

If you prefer to submit written testimony, you can always do so by emailing it to landusetestimony@council.nyc.gov.

Lobel.

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2 VICTOR EFREMENKOV: Victor Efremenko.

3 ALEXANDER ZHITNIK: Alexander Zhitnik.

SUBCOMMITTEE COUNSEL HUH: And I will ask you each in turn to answer the following. Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony before the Subcommittee and in answer to all Council Member questions? Mr. Lobel.

RICHARD LOBEL: I do.

SUBCOMMITTEE COUNSEL HUH: Mr. Efremenkov.

VICTOR EFREMENKOV: I do.

SUBCOMMITTEE COUNSEL HUH: Mr. Zhitnik?

ALEXANDER ZHITNIK: I do.

CHAIRPERSON RILEY: Thank you. And now the applicant panel may begin.

As you start, please reinstate your name and organization for the record. You may begin.

RICHARD LOBEL: Thank you, Chair Riley,

Council Member Schulman, other Council Members

joining remotely. My name is Richard Lobel from the

law firm of Sheldon Lobel, and I'm here with Victor

and Alex to present the North 7th Street rezoning. We

are hopeful that the Zoning Subcommittee will be

supportive of a rezoning which has enjoyed the

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2 unanimous vote of Community Board 1 in Brooklyn, as

3 | well as the unconditional approval of the Brooklyn

4 | Borough President. Next slide, please.

So, this is a very local rezoning. Victor and several of his neighbors, specifically three other applicants, are proposing a rezoning to eight lots on the south side of North 7th Street between Bedford and Berry Streets. This rezoning would allow for the reinstatement of R6 zoning, so there would be an existing R6B and R6B/C2-4 that would be rezoned to R6A/C2-4. We are also, of course, seeking an MIH text amendment to allow for mapping Options 1 and 2. The resulting development would be a new six-story, 26,000-plus square foot mixed residential and commercial building, which would consist of ground floor commercial use and roughly 28 units, of which roughly seven would be permanently income-restricted. I will present with regards to land use, briefly discuss architectural aspects, and then both Alex, in terms of architecture, and Victor, in terms of program, are happy to answer any questions. Next slide, please.

As you can see from the circled area, tough to see, but we'll see it in the coming maps,

2 this property is currently located on a block on

3 which the southern portion of the property is already

4 | zoned R6A. That's an existing MX8, M12, R6A mixed-use

5 district that was zoned as part of the 2005

6 Greenpoint Williamsburg rezoning. This property was

7 | previously R6(M1-2) and was rezoned to R6B over 20

8 | years ago. The rezoning would, in essence, restore

9 that R6 noncontextual zoning, which here would permit

10 FAR up to 3.9 and allow for development of

11 residential and, importantly, required affordability,

12 | which is not currently a part of the existing zoning

13 district.

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map, you can see the extent of the zoning district boundaries. So, the R6A would be mapped from 100 feet from Bedford through to Berry Streets, and a commercial overlay would be on the middle portion of the block to meet up with the existing commercial overlay existing along Berry and North 7th. In addition, you can see the red highlighted area, that is the area that is the development site currently owned by Victor and his co-applicants.

The next slide is the area map, which I think tells the story well in terms of why this is

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such a supported rezoning. You can see from the area map the Bedford Avenue L stop exists roughly 150 feet from the site. There are multiple subway lines within half a mile of the site, multiple bus lines as well, at least four bus lines, and you've got existing thoroughfares along Bedford and Berry Streets. Clearly, the area can handle this modest additional density, in addition to which, pursuant to City of Yes, the current building is R6A, which would allow for the proposed building, would allow for six stories here as proposed. The existing R6B, because of City of Yes, would also allow for six stories. So essentially, we're allowing for a more full floor plate, which will allow for the increase in residential units as well as affordability in this area. I would add that the area is in dire need of residential use as well as affordable units, given the tremendous upswing in population since 2010. In the most recent census since 2010, there was roughly a 40 percent increase in the number of residents in the area, clearly placing much pressure on the housing market.

The next several slides we can just page through, show pictures of the area, including the

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rezoning.

next slide, which shows the site itself, existing
one- to three-story buildings with ground floor
commercial. I would also note that the commercial
overlay here would serve to create conforming
conditions on many of the commercial uses already
existing on this block, an additional bonus of the

As we page through the next several slides, I guess if we go to the next slide, you can see the proposed building in rendering. There is a building across the street, which totals 12 stories in height, so the six-story building here, clearly within the context of this block.

And with the remaining slides and plans, you can see the sensitive design in terms of the area. If you want to keep moving forward, you can see the floor plans, which allow for cellar storage. You can keep going. The next slide.

Ground floor commercial and residential use, as well as three parking spaces. And then as you go, you can keep paging through the upper stories.

These provide a mix of studios, ones, and twos. I would add that the building is very heavily favored towards one- and two-bedroom units, a total of four

### SUBCOMMITTEE ON ZONING AND FRANCHISES

2 studios, 14 one bedrooms, and 10 two bedrooms,

3 resulting in 85 percent of the units at one bedroom

4 or above.

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So, in essence, that's the application.

6 Again, we've received tremendous support to date.

7 | Community Board 1 was very gracious in their

8 | approval, approving this application by a vote of 40

9 to nothing. And with that, the applicant's happy to

10 answer any questions.

11 CHAIRPERSON RILEY: Thank you, Richard.

12 | The building you proposed is just shy of utilizing

13 the full FAR. Please explain why you aren't able to

14 use the full FAR.

15 RICHARD LOBEL: Alex, do you want to talk

16 | a little bit about the current utilization of the

17 | square footage?

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18 ALEXANDER ZHITNIK: I think one aspect of

19 | the project that Richard didn't mention, the project

20 | also includes an affordable component. So, this is

21 | not purely market rate building. In terms of FAR,

22 | this particular proposal was designed prior to the

23 | latest rezoning. So, the building was designed based

24 on 3.0 FAR right now, although the latest rezoning

would allow 3.9 FAR, which could increase the bulk,

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2 | but we decided not to modify the project because it's

3 already enough and it's in advanced stages already.

4 So, we are actually under-building in comparison to

5 what could have been done based on the most recent

6 | zoning. So it's not a maximization.

RICHARD LOBEL: And just to add to that, the FAR total is 3.54, so close to 3.6. And the additional FAR is minimal, it would be about an additional .3 so it's close to maximum.

CHAIRPERSON RILEY: Thank you. What potential impact will this rezoning have on non-control applicant sites? Are any of those sites considered soft sites?

feet plus is the total rezoning area. Victor and his co-applicants control roughly 8,000 square feet. With regards to most of the other area, there's really two properties. The first is the corner of Berry Street, an existing commercial establishment, a restaurant, which could build roughly to the size and bulk of this property. And then the additional site, which would not be considered soft, is the site immediately to the south of us. That's already built to an FAR of well over 3, and so that would not be considered a

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soft site. So almost all of the buildable square footage within the rezoning area is owned or controlled by Victor and his partners.

CHAIRPERSON RILEY: There are currently eight occupied residential units. What are the lease terms of the existing tenants, and what are the rents of the existing tenants?

RICHARD LOBEL: Sure. So I'll start. And Victor can add as necessary. Most of those tenants have either vacated or their leases that are going to be up during the summer. Victor, again, one of the attractive parts of this rezoning is that we have local owners and neighbors who are conducting the rezoning application, and so they will all receive ample notice. Indeed, the opportunity here, we're not even rezoned yet, but the opportunity here to develop plans for the building at Department of Buildings, as well as obtain financing, would result in a fairly long lead time for those residents of the building. Those who have not vacated or are terming out over the summer, Victor said that he's able to work with them, both having property and knowing landowners within the area and property owners, in order to make sure that they are sufficiently housed after a

rezoning was approved, the rezoning would be approved

within the next several months. Alex is the project

architect, has not yet begun Department of Buildings

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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 34 appears there's no one signed up to testify in 2 3 person. If there is, please come forward and fill out 4 a speaker's card. Okay. 5 CHAIRPERSON RILEY: Okay. There being no members of the public who wish to testify on LUs 6 7 numbers 298 and 299 for the North 7th Street rezoning proposal, the public hearing is now closed and items 8 are laid over. Thank you. Okay. That concludes today's business. As 10 11 a reminder, all public hearings held today have been 12 closed and the items are laid over, but for any members of the viewing public still wishing to submit 13 14 testimony, you may do so through email by sending it 15 to landusetestimony@council.nyc.gov. 16 I would like to thank the members of the 17 public, my Colleagues, Subcommittee Counsel, and the 18 Sergeant-at-Arms for participating in today's 19 meeting. 20 This meeting is hereby adjourned. Thank 21 you. [GAVEL] 2.2

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date July 14, 2025