



New York City Council
Hon. Adrienne Adams, Speaker of the Council
Hon. Yusef Salaam, Chair, Public Safety Committee

**Report on the Fiscal 2026 Preliminary Plan for
the Civilian Complaint Review Board**

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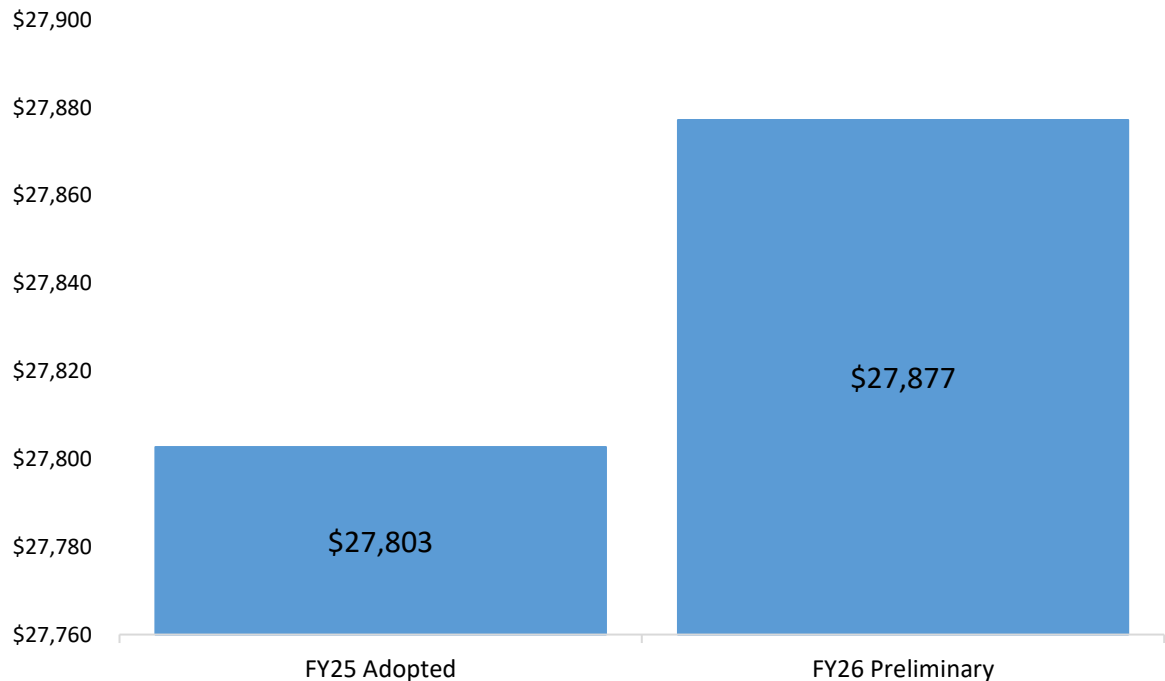
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Fiscal 2026 Preliminary Plan

Civilian Complaint Review Board Budget Overview

The Preliminary Financial Plan for Fiscal 2025-2029 (Preliminary Plan), includes a proposed Fiscal 2026 budget of \$27.9 million for the Civilian Complaint Review Board (CCRB or the Board). The Fiscal 2026 Preliminary Budget is \$74,497 greater than the Fiscal 2025 Adopted Budget.

Difference between FY25 Adopted and FY26 Preliminary



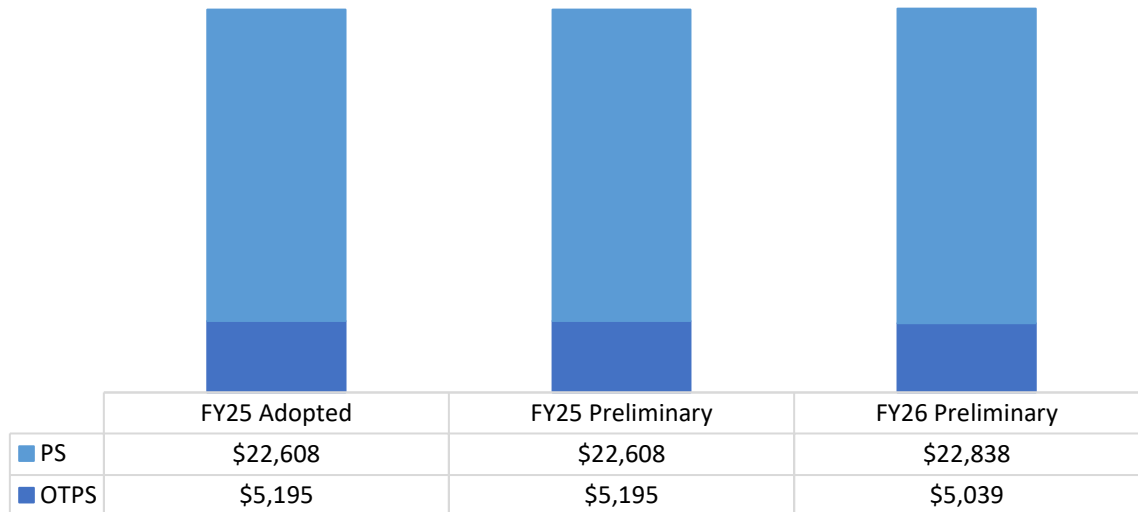
Dollars in Thousands

Source: New York City Office of Management and Budget

PS and OTPS:

PS:
\$22.8 million

OTPS:
\$5.0 million



Dollars in Thousands

Source: New York City Office of Management and Budget

Agency Financial Summary

	FY23	FY24	FY25	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY25	FY26	FY26 - FY25
<i>Dollars in Thousands</i>						
Budget by Unit of Appropriation						
Other Than Personal Services	\$4,549	\$4,773	\$5,195	\$5,195	\$5,039	(\$156)
Personal Services	19,151	21,138	22,608	22,608	22,838	230
TOTAL	\$23,700	\$25,911	\$27,803	\$27,803	\$27,877	\$74
Funding						
City Funds			\$27,631	\$27,631	\$27,877	\$246
State			171	171	0	(171)
TOTAL	\$23,700	\$25,911	\$27,803	\$27,803	\$27,877	\$74
Budgeted Headcount						
Full-Time Positions - Civilian	221	220	247	247	247	0
Full-Time Equivalent Positions	6	11	12	10	11	(1)
TOTAL	227	231	259	257	258	(1)

*The difference of Fiscal 2026 Preliminary Budget compared to Fiscal 2025 Adopted Budget.

Source: New York City Office of Management and Budget

Agency Contract Budget:

FY26 Contract Budget:
\$261,891

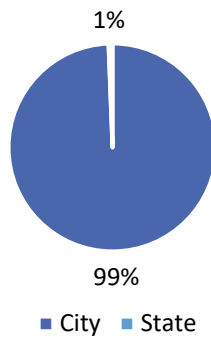
Number of Contracts in FY26: 23

<i>Dollars in Thousands</i>				
Category	FY25 Adopted	Number of Contracts	FY26 Preliminary	Number of Contracts
Cleaning Services	\$23,226	2	\$23,226	2
Contractual Services - General	125,000	1	125,000	1
Data Processing Equipment Maintenance	3,712	3	3,712	3
Maintenance and Repairs - General	4,997	6	4,997	6
Printing Services	30,000	2	30,000	2
Prof. Services - Legal Services	6,000	1	6,000	1
Prof. Services - Other	6,000	1	6,000	1
Temporary Services	15,000	5	15,000	5
Training Program for City Employees	2,456	2	47,956	2
TOTAL	\$216,391	23	\$261,891	23

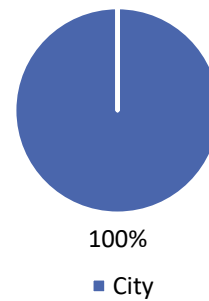
Source: New York City Office of Management and Budget

Agency Budget by Funding Source

Fiscal 2025



Fiscal 2026



Source: New York City Office of Management and Budget

Budgeted Headcount

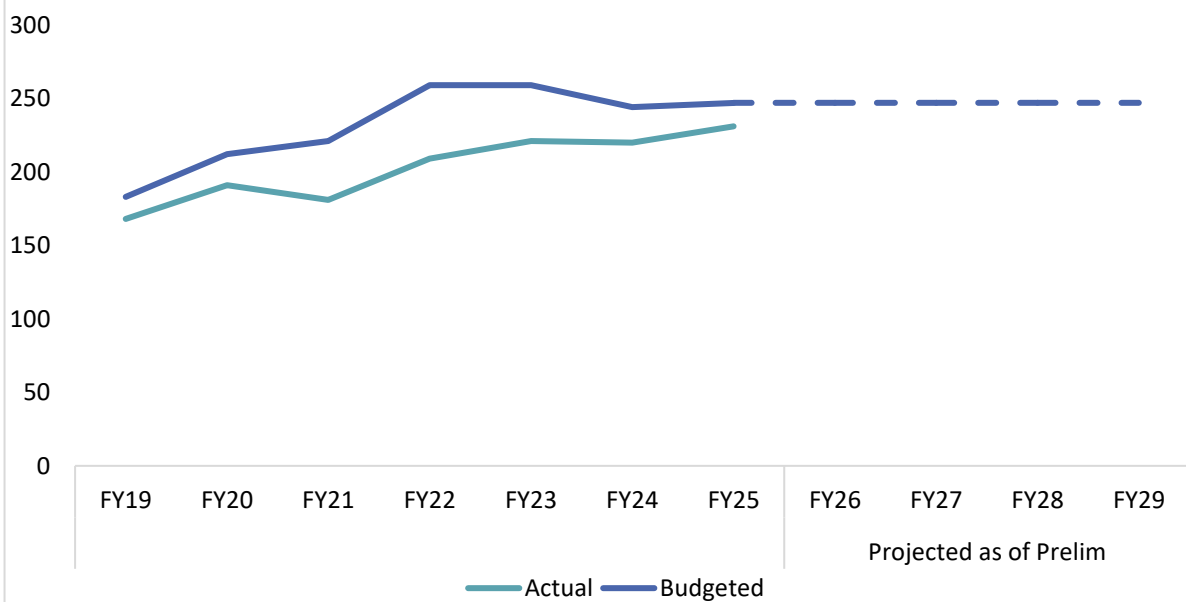
FY26 247 full-time positions

FY25 247 full-time positions

Actual Headcount as of December: 231

Vacancies as of January: 16

Budgeted and Actual Headcount FY19-FY29



Source: New York City Office of Management and Budget

Note: Budgeted and actual headcounts are as of the end of the fiscal year, except for FY26 where budgeted headcount is as of the Preliminary Plan and actual headcount is as of December 2025.

Preliminary Plan Changes	<div> <div> <div>FY25 = \$0</div> <div>New Needs = \$0</div> <div>Other Adjustments = \$0</div> <div>Savings = \$0</div> </div> <div> <div>FY26 = \$0</div> <div>New Needs = \$0</div> <div>Other Adjustments = \$0</div> <div>Savings = \$0</div> </div> <div> <div>FY27 = \$0</div> <div>New Needs = \$0</div> <div>Other Adjustments = \$0</div> <div>Savings = \$0</div> </div> <div> <div>FY28 = \$0</div> <div>New Needs = \$0</div> <div>Other Adjustments = \$0</div> <div>Savings = \$0</div> </div> <div> <div>FY29 = \$0</div> <div>New Needs = \$0</div> <div>Other Adjustments = \$0</div> <div>Savings = \$0</div> </div> </div> <p><i>Dollars in Thousands</i></p> <p><i>Savings in this chart are the sum of all expense savings, from all revenue sources, including but not limited to, City, State, and federal savings.</i></p>
FY26 Changes in Preliminary Plan: Total: \$0 New Needs: \$0 Other Adjustments: \$0	Significant Preliminary Plan Changes New Needs <ul style="list-style-type: none"> There were no new needs added in the Preliminary Plan Other Adjustments <ul style="list-style-type: none"> There were no other adjustments in the Preliminary Plan
Preliminary Mayor's Management Report	<p>The Preliminary Mayor's Management Report (PMMR) for Fiscal 2025 reports on two service areas and four goals for CCRB. Noteworthy metrics that were reported are detailed below.</p> <ul style="list-style-type: none"> Total civilian complaints against uniformed members of the New York City Police Department. In the first four months of Fiscal 2025, CCRB received 1,986 complaints from civilians, a 2.3 percent increase from the 1,941 complaints received during the same period of Fiscal 2024. There were 5,644 complaints in Fiscal 2024, an increase of 20 percent from 4,700 the previous year, but only an increase of 7.8 percent from 5,236 complaints in Fiscal 2019. The assumption is that during the COVID years there were fewer civilian-police interactions because of lockdowns, which led to fewer complaints being filed. Between Fiscals 2020 – 2024 CCRB received an average of 4,350 complaints annually. Cases closed. The Board closed 2,227 cases in the first four months of Fiscal 2025, an increase of 589 cases, or 36 percent, from the 1,638 cases closed during the same period in Fiscal 2024. During this time there were proportional increases in related metrics, including: unable to investigate complaints closed, unfounded complaints closed, and unable to determine complaints closed which increased by 88 percent, 45 percent and 12 percent, respectively. The Board closed 5,505 cases in Fiscal 2024, a 29.6 percent increase over the 4,247 cases closed the previous year, and the highest number of cases closed in the previous five years.

- **Average time to complete a full investigation (days) and average time to complete a substantiated investigation (days).** The Board's average time to complete a full investigation during the first four months of Fiscal 2025 was 416 days, relatively unchanged from the same period in the prior year. The average time to complete a substantiated investigation increased by 52 days (12 percent), from 438 in the first four months of Fiscal 2024 to 490 days in the first four months of Fiscal 2025. In Fiscal 2024 the time to complete a full investigation was 404 days and the time to complete a substantiated investigation was 437 days. The five-year average time to complete a full investigation and substantiated investigation is 429 and 453 days, respectively. The time for completion of each of these types of investigations has been trending upward over the last five years. The increased complexity of cases from increased oversight, the need to review body camera footage, and the implementation of a disciplinary matrix have been responsible for some of the increase in the length of investigations.
- **Rate of officers disciplined.** In the first four months of Fiscal 2025, 28 percent of officers with cases resolved were disciplined, a decrease from the 67 percent of officers disciplined during the same period of Fiscal 2024. The number of cases returned without discipline and the number of non-concurrences returned (instances when NYPD disagrees with the findings and recommendations of CCRB) increased by 350 percent and 137 percent, respectively in the first four months of Fiscal 2025 when compared to the same period in Fiscal 2024. In each of these cases the Commissioner is the final arbitrator of discipline for substantiated allegations of misconduct.
- **Cases successfully mediated.** In the first four months of Fiscal 2025, CCRB successfully mediated 22 cases, a decrease of seven cases or 24 percent from the 29 cases successfully mediated during the same period of Fiscal 2024. While fewer cases were mediated, the **Mediation satisfaction rate** for this period increased by seven percent from a satisfaction rate of 76 percent in the first four months of Fiscal 2024 to 83 percent in the first four months of Fiscal 2025. Over the last five years these two indicators have trended downward. In Fiscal 2024 the CCRB had 74 cases successfully mediated with a 69 percent satisfaction rate.
- **Administrative prosecution (AP) cases closed – total.** The Board closed 145 AP cases in the first four months of Fiscal 2025, a decrease of 13 cases or 8.2 percent from the 158 cases closed during the same period in Fiscal 2024. Cases closed by trial and plea in the first four months of Fiscal 2025 increased by 50 and 31 percent, respectively when compared to the same period in Fiscal 2024. The Board closed 380 cases in Fiscal 2024, far exceeding the prior year's total of 187 and greatly outpacing the average number of cases closed in the prior four years (83). Cases that have been closed by trial and cases that have been closed by plea reached recent highs in Fiscal 2024 of 59 and 157 respectively, exceeding their previous four-year averages of 24 and 14.5 respectively. This trend demonstrates that the Board is continuing to hold officers accountable for their inappropriate behaviors but represents an unfortunate increase in the number of cases in need of a trial or plea.
- **Outreach presentations conducted.** The Board conducted 333 outreach presentations in the first four months of Fiscal 2025, a decrease of 74, or 18 percent, from the 407 presentations conducted during the same period in Fiscal 2024. The Board conducted

1,134 presentations in Fiscal 2024, nearly 100 more than the prior year and the highest in the last five years.

Budget Issues and Concerns

The Council is concerned that the current level of funding and headcount is not sufficient to provide proper oversight. The Civilian Complaint Review Board’s budget is set by the City Charter and is to include funding to support 0.65 percent of the NYPD’s budgeted uniform headcount, currently equaling 228 positions. CCRB’s Fiscal 2026 budget includes funding for 247 positions. The Adopted Fiscal 2025 Plan included a ten-position increase for CCRB beginning in Fiscal 2026, partially restoring some of the reductions made in a PEG initiated in a previous financial.

Prior to adoption last year the Council called on the Administration to increase the Board’s baseline budget by \$15 million, which would enable the Board to fund an additional 144 positions, bringing its total headcount to 376. The additional funding would have increased the Board’s budget to just over 0.5 percent of the Police Department’s (NYPD) budget.

The baseline increases supported by the Council would enable the Board to expand oversight, increase authority and units related to Local Law 69, passed in 2020, and create a disciplinary matrix for penalties and starting points for disciplinary action for specific acts and violations by uniformed members of the NYPD. Additional funding would also enable the Board to appropriately meet the requirements of Local Law 47 of 2021. This law expanded the scope of CCRB investigations to include bias-based policing and racial profiling complaints made by the public. In addition, the law increased CCRB’s responsibility in relation to determinations of racial bias by officers, charging the Board with investigating officers’ history for past professional misconduct related to bias or racial profiling. To handle the additional investigative scope required by Local Law 47, CCRB established a new Bias Based Policing Unit comprised of investigators, prosecutors, statisticians, and policy professionals.

Budget Actions in the November and Preliminary Plans

<i>Dollars in Thousands</i>	FY25			FY26		
	City	Non-City	Total	City	Non-City	Total
CCRB Budget as of the Adopted FY25 Plan	\$27,631	\$171	\$27,802	\$27,877	\$0	\$27,877
Changes Introduced in the November 2024 Plan						
New Needs						
Subtotal, New Needs	\$0	\$0	\$0	\$0	\$0	\$0
Other Adjustments						
Subtotal, Other Adjustments	\$0	\$0	\$0	\$0	\$0	\$0
Savings						
Subtotal, Savings	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL, All Changes in November 2024 Plan	\$0	\$0	\$0	\$0	\$0	\$0
CCRB Budget as of the November 2024 Plan	\$27,631	\$171	\$27,802	\$27,877	\$0	\$27,877
Changes Introduced in the FY26 Preliminary Plan						
New Needs						
Subtotal, New Needs	\$0	\$0	\$0	\$0	\$0	\$0
Other Adjustments						
Subtotal, Other Adjustments	\$0	\$0	\$0	\$0	\$0	\$0
Savings						
Subtotal, Savings	\$0	\$0	\$0	\$0	\$0	\$0
TOTAL, All Changes in the FY26 Preliminary Plan	\$0	\$0	\$0	\$0	\$0	\$0
CCRB Budget as of the FY26 Preliminary Plan	\$27,631	\$171	\$27,802	\$27,877	\$0	\$27,877

Source: New York City Office of Management and Budget

**Budget by
Units of
Appropriation**

001 - Personal Services (PS)						
<i>Dollars in Thousands</i>						
	FY23	FY24	FY25	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY25	FY26	FY26-FY25
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$17,555	\$19,469	\$21,117	\$21,117	\$21,328	\$211
Other Salaried	8	0	0	0	0	0
Additional Gross Pay	186	285	57	159	57	0
Additional Gross Pay - Labor Reserve	440	219	0	0	0	0
Overtime - Civilian	293	386	600	548	600	0
P.S. Other	0	(2)	0	0	0	0
Fringe Benefits	2	2	0	2	0	0
Unsalaries	668	779	834	783	853	19
Subtotal	\$19,151	\$21,138	\$22,608	\$22,608	\$22,838	\$230
TOTAL	\$19,151	\$21,138	\$22,608	\$22,608	\$22,838	\$230
Funding						
City Funds			\$22,608	\$22,608	\$22,838	\$230
TOTAL	\$19,151	\$21,138	\$22,608	\$22,608	\$22,838	\$230
Budgeted Headcount						
Full-Time Positions - Civilian	221	220	247	247	247	0
TOTAL	221	220	247	247	247	0

**The difference of Fiscal 2026 Preliminary Budget compared to Fiscal 2025 Adopted Budget.
Source: New York City Office of Management and Budget*

002 - Other Than Personal Services (OTPS)						
<i>Dollars in Thousands</i>						
	FY23	FY24	FY25	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY25	FY26	FY26-FY25
Spending						
Other Than Personal Services						
Contractual Services	\$208	\$179	\$204	\$287	\$250	\$46
Contractual Services - Professional Services	94	97	12	104	12	0
Supplies & Materials	142	152	462	209	364	(98)
Fixed & Misc. Charges	1	0	2	2	2	0
Property & Equipment	491	170	77	379	77	0
Other Services & Charges	3,613	4,176	4,438	4,214	4,335	(103)
Subtotal	\$4,549	\$4,773	\$5,195	\$5,195	\$5,039	(\$156)
TOTAL	\$4,549	\$4,773	\$5,195	\$5,195	\$5,039	(\$156)
Funding						
City Funds			\$5,023	\$5,023	\$5,039	\$16
State			171	171	0	(171)
TOTAL	\$4,549	\$4,773	\$5,195	\$5,195	\$5,039	(\$156)

**The difference of Fiscal 2026 Preliminary Budget compared to Fiscal 2025 Adopted Budget.*

Source: New York City Office of Management and Budget