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**Report on the Fiscal 2023  
Preliminary Plan and the Fiscal 2022  
Mayor's Management Report for the**

**Mayor's Office of  
Immigrant Affairs**

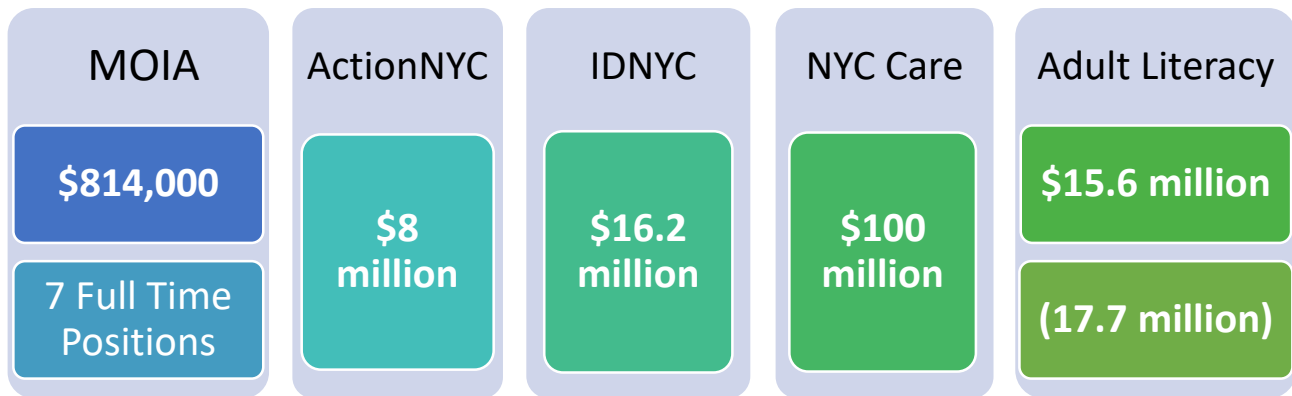
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(Report prepared by Florentine Kabore)

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## Mayor’s Office of Immigrant Affairs Fiscal 2023 Budget Snapshot



### MOIA Overview

The Mayor’s Office of Immigrant Affairs (MOIA) promotes the well-being of immigrant communities by recommending policies and programs that facilitate successful integration of immigrant New Yorkers. MOIA’s goals are as follows:

- To further equity and justice with a focus on economic justice, language access, and access to legal and health services;
- To empower immigrant communities through both civic and cultural engagement; and
- To advocate for immigration law and policy reforms at local, state, and federal levels in order to combat inequalities that harm New York’s immigrant communities.

MOIA’s major initiatives are IDNYC, the City’s municipal identification card program; ActionNYC, the City’s community-based immigration legal services program; NYC Care; and We Speak NYC video series.

This report provides a review of the City’s Fiscal 2023 Preliminary Budget for services for immigrant and foreign-born New Yorkers. The report reviews funding for MOIA, which coordinates with City agencies, City funding for programs and services structurally found within other City agencies, and major State and federal actions. In order to capture impact, this report presents the programs and budgets of major programs that are directly related to the immigrant community or impact the immigrant community in a significant way. In addition, this report highlights performance indicators from different agencies in the Fiscal 2022 Preliminary Mayor’s Management Report (PMMR).

### Financial Summary – City Services

#### Mayor’s Office of Immigrant Affairs

The Fiscal 2023 Preliminary Budget for MOIA totals \$817,886 to support seven full time positions. The budget remains unchanged when compared to the Fiscal 2022 Adopted Budget. MOIA’s funding source is solely City Tax-Levy (CTL) funds. The chart below shows MOIA financial summary.

<b>MOIA Financial Summary</b>						
<i>Dollars in Thousands</i>	FY20	FY21	FY22	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY22	FY23	FY22-FY23
<b>Spending</b>						
Personal Services	\$742,846	\$742,767	\$814,886	\$814,886	\$814,886	-
Other Than Personal Services	\$1,800	\$3,000	\$3,000	\$3,000	\$3,000	-
<b>TOTAL</b>	<b>\$746,846</b>	<b>\$742,767</b>	<b>\$817,886</b>	<b>\$817,886</b>	<b>\$817,886</b>	-
<b>Budgeted Headcount</b>						
Full Time Positions - Civilians	7	7	7	7	7	-

*\*The difference of Fiscal 2022 Adopted Budget compared to Fiscal 2023 Preliminary Budget.*

MOIA's budget is comprised of Personal Services (PS) and Other Than Personal Services (OTPS) budgets, reflected in Mayoral agency (002). MOIA Fiscal 2023 Preliminary Budget totals \$817,886. However, the budget under the Mayoralty does not provide a full picture of MOIA's budget. Indeed, the office coordinates and collaborates with various City agencies including the Department of Health and Mental Health (DHMH), the Department of Youth and Community Development (DYCD), the Human Resources Administration (HRA); on managing MOIA programs found within their agencies.

The Fiscal 2023 Preliminary Budget includes additional funding of \$50.8 million for key immigrant services provided by HRA, DYCD and CUNY. This budget represents less than one percent of the City's total Budget. The Fiscal 2023 budget is \$21.6 million less than the Fiscal 2022 Adopted Budget of \$72.4 million.

The following are descriptions of different agencies' budgets as it relates to services that impact immigrants New Yorkers.

**Table 1: Funding for Immigrant Services by Agency**

<i>Dollars in Thousands</i>	2022	2022	2023	*Difference
	Adopted	Preliminary Plan	Preliminary Plan	FY22 - FY23
MOIA	\$817	\$817	\$817	-
HRA - IDNYC	19,698	16,099	16,255	(3,443)
HRA - ActionNYC	8,450	8,000	8,000	(450)
DYCD - Adult Literacy	33,394	30,390	15,681	(17,712)
CUNY ESL	10,053	10,053	10,053	-
<b>TOTAL</b>	<b>\$72,412</b>	<b>\$65,359</b>	<b>\$50,806</b>	<b>(21,606)</b>

*\*The difference of Fiscal 2022 Adopted Budget compared to Fiscal 2023 Preliminary Budget.*

### Human Resources Administration - IDNYC

The Fiscal 2023 Preliminary Budget for IDNYC includes in HRA's Budget totals \$16.2 million; representing a decrease of \$3.4 million when compared to the Fiscal 2022 Adopted Budget. The Budget includes \$12 million for support 210 positions.

Launched in 2015, IDNYC is a free municipal identification card for New York City residents, ages 10 and up, IDNYC helps New Yorkers access a wide variety of services and programs offered by the City, regardless of their immigration status. There are over 1.4 million cardholders as of December 2021, which comprise of 57 percent of women and 43 percent of men. The highest number of cardholders are aged between 25 and 44 years old and 25 percent of them speak other languages than English.

### Human Resources Administration (HRA) - ActionNYC

The Fiscal 2022 Budget for ActionNYC included in HRA's Budget totals \$8 million. The Council has not yet received the total funding breakdown for ActionNYC for Fiscal 2023. ActionNYC provides all New

Yorkers free, safe immigration legal help in a network community-based organization at community sites, public health facilities, public schools, and libraries.

The program offers all New Yorkers free, safe immigration legal help in a network of trusted community-based organizations at community sites, public health facilities, public schools, and libraries. Services are provided to any New Yorker, regardless of the immigration status and, in multiple languages.

#### [Department of Youth and Community Development \(DYCD\) - Adult Literacy Initiative](#)

The Fiscal 2023 Preliminary Budget for DYCD's Adult literacy program totals \$15.7 million, which represents a decrease of \$17.7 million when compared to the Fiscal 2022 Adopted Budget.

DYCD's adult literacy programs support community-based organizations that provide instruction in Adult Basic Education (ABE), High School Equivalency (HSE), and English for Speakers of Other Languages (ESOL).

In addition, DYCD houses community development services that target immigrant services. In Fiscal 2023 the following funding were dedicated to these services:

- **\$590,000 for *Services for Immigrant Families*.** DYCD Services for Immigrant Families helps identify the complex and multiple needs of newly arrived immigrant families with Limited English Proficiency (LEP), and ensure they gain access to relevant services that will help them prosper and become self-sufficient.
- **\$273,000 for the *Office of immigrant affairs*.** DYCD's office of immigrant affairs is separate from MOIA and oversees the Department's Comprehensive Services for Immigrant Families portfolio.
- \$1.1 million for the *Immigrant Opportunity Initiative*.

#### [City University of New York \(CUNY\) – Adult Literacy](#)

The Fiscal 2023 Preliminary Budget for CUNY ESL Program totals \$10 million. The CUNY Adult Literacy (HSE/ESL) program, which operates on 14 campuses of the University in all five boroughs, enrolls nearly 10,000 students a year.

#### [Department of Health and Mental Health - NYC Care](#)

The Fiscal 2023 Preliminary Budget includes \$100 million for NYC Care and has remained unchanged since Fiscal 2022. Launched in 2019, NYC is a health care access program that guarantees low-cost and no-cost services offered by NYC Health + Hospitals to New Yorkers who do not qualify for or cannot afford health insurance based on federal guidelines.

## **City Actions**

### [Local Law 11 of 2022](#)

In 2021, the City Council passed Introduction Int. 1867, which permits lawfully present residents and those with work authorizations to vote in municipal elections such as races for mayor, comptroller, public advocate, borough president, and city council, as well as ballot referendum. Local law 11 of 2022- was enacted on January 9, 2022.

### [Haitian Refugees](#)

In December 2021, MOIA announced that the City would provide a relief funding of \$1.5 million to help newly arrived Haitian New Yorkers access immigration legal assistance and social services. The funds will be distributed to community-based partners that will provide linguistically-

and culturally responsive case management and immigration legal services to newly arrived Haitian New Yorkers.

Legal services will include assistance in accessing Temporary Protected Status (TPS) and other humanitarian forms of relief, removal and deportation defense, and immigration legal services capacity-building among local CBOs and pro bono attorneys. Case managers will work with newly arrived Haitians to determine eligibility for benefits and connect them to resources and services.

## State Actions

### Excluded Workers Fund

The New York State Legislature and the Governor passed the historic \$2.1 billion Excluded Workers Fund in April 2021, the first such large-scale program of its kind in the country. The fund was created to provide financial relief for residents of New York State who suffered income loss during the pandemic and were left out of various federal relief programs, including unemployment and pandemic benefits. The New York State Department of Labor (DOL), the agency tasked with operationalizing the fund, began the implementation process and over 128,000 applications were approved and \$2 billion in benefits were paid.

However, advocates are calling on Governor Hochul for a \$3 billion expansion for the exhausted Excluded Workers Fund and a permanent unemployment insurance alternative for undocumented workers, and others excluded from unemployment benefits.

### Liberty Defense Program

The Liberty Defense Project provides legal assistance and representation to immigrants in New York State (NYS). The NYS Fiscal 2023 Executive Budget includes \$12 million in funding to sustain the current program, serve additional New Yorkers who need protection and assistance, fund federal litigation efforts around immigration law, and increase social worker capacity.

### Office of New Americans

The NYS Fiscal 2023 Executive Budget includes \$8 million to enhance the current Office of New Americans (ONA) Program. ONA administers grant programs and oversees a network of community providers that help immigrant New Yorkers with citizenship applications and workforce development.

### Refugee Resettlement

The NYS Fiscal 2023 Executive Budget expands Governor Hochul's investment of \$2 million to provide services to help refugees resettle in New York State.

## Federal Action

The Biden administration announced on March 3, 2022, that it would give temporary protection to Ukrainians already in the US. This marks the first key first step in providing refuge to those displaced by Russia's war on their country. According to the administration, Ukrainians who arrived in the US on or prior to March 1, 2022, will be eligible to apply for a temporary protected status (TPS), which will allow them to legally live and work in the US for the next 18 months.

## Council Initiatives

The Fiscal 2022 Adopted Budget included \$58.1 million for immigrant related services, an increase of \$8 million when compared to the Fiscal 2021 Adopted Budget. The funding reflects the Council's

continued commitment to ensuring that immigrant New Yorkers have access to legal assistance, health services, and other supports.

Agency	Program Area	Initiative	Fiscal 2021	Fiscal 2022	Difference
HRA	Immigrant Services	New York Immigrant Family Unit Project	\$16,600	\$16,600	\$0
DYCD	Community Development	Adult Literacy Initiative	\$9,800	\$12,000	\$2,200
DYCD	Community Development	Adult Literacy Pilot Project	\$0	\$2,500	\$2,500
DCLA	Cultural Organizations	Cultural Immigration Initiative	\$6,375	\$7,395	\$1,020
HRA	Immigrant Services	Unaccompanied Minors and Families	\$3,982	\$3,982	\$0
CUNY	Immigrant Services	CUNY Citizenship NOW! Program	\$3,250	\$3,250	\$0
SBS	Small Business Services	Day Laborer Workforce Initiative	\$2,821	\$3,970	\$1,149
HRA	Immigrant Services	Immigrant Opportunities Initiative	\$2,600	\$2,600	\$0
DOHMH	Immigrant Services	Immigrant Health Initiative	\$2,000	\$2,000	\$0
DFTA	Seniors Services	Seniors Centers for Immigrant Populations	\$1,100	\$1,100	\$0
SBS	Small Business Services	Construction Site Safety Training	\$1,045	\$1,400	\$355
HRA	Immigrant Services	Key to the City	\$0	\$700	\$700
MOCJ	Young Women’s Services	Immigrant Survivors of Domestic Violence	\$477	\$530	\$53
HRA	Legal Services	Low Wage Worker Support	\$120	\$120	\$0
<b>Total</b>			<b>\$50,170</b>	<b>\$58,147</b>	<b>\$7,977</b>

## Fiscal 2023 Preliminary Mayor’s Management Report

### Department of Youth and Community Development

DYCD goals in providing adult literacy programs include:

- Engage adolescents and adults in programs to increase English literacy skills and basic education participation.

In Fiscal 2021, there were 15,631 participants in DYCD-funded English literacy programs and, 55 percent of the participants met standards of improvement in their ability to read, write, and speak English. DYCD projects to reach over 16,000 in Fiscal 2022.

- Engage immigrants in programs to support their integration into New York City through education, job readiness and social services programs.

In Fiscal 2021, there were 1,401 participants in immigrant services programs and achieving positive outcomes and the number is estimated to reach 1,563 in Fiscal 2023.

### Human Resources Administration

In conjunction with the Mayor’s Office of Immigrant Affairs (MOIA), HRA administers the City’s municipal identification program (IDNYC) and legal services programs for immigrants.

In Fiscal 2021 the total number of ID cardholders total was 167,070 and 59,506 in the first four month of Fiscal 2022.

Same as the previous years, the Fiscal 2022 PMMR also does not include performance measures for ActionNYC.

### Health and Hospitals

In Fiscal 2022, there was a 192 percent increase in NYC Care Program enrollment, to 100,000 in the first four months of Fiscal 2022 from 34,266 during the same time in Fiscal 2021.

The primary reason for the increase in enrollment is due to NYC Care's city-wide launch, with expanded access in boroughs having large immigrant populations, specifically in Manhattan and Queens.

NYC Care now has 40 percent of its current active members in the borough of Queens. With the expansion, community-based organizations were also involved to educate potential members and help them enroll in NYC Care.

## Budget Issues

- **Baseline an additional \$13.5 million in Adult Literacy Funding (for a total of \$27 million)** to double the amount and rates for adult literacy programming to serve more students and bring programs closer to the actual costs of service per student in the upcoming DYCD RFP.
- **Expand the Adult Literacy Pilot Project to \$5 million** to continue the pilot for the 20 programs currently funded and include another 20 programs for the second year to address growing needs for additional services, adequate teacher salaries, and increased program sustainability.
- **Renew \$4 million for Adult Literacy Council Discretionary Funding** to address the immense, inequitable gap in English literacy, digital literacy, systems navigation skills and access to information.
- **Expand Language Access Citywide - \$3M to expand language access** in two ways: 1) \$2.5 million to create a Community Legal Interpreter Bank and 2) \$750,000 to develop language services worker-owned cooperatives in immigrant communities. A community legal interpreter bank would recruit, train, and dispatch legal interpreters.