75CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PUBLIC SAFETY

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HELD AT: 250 Broadway-8th Floor, Hearing Rm 1

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Chairperson

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Joann Ariola Diana I. Ayala Tiffany Cabán

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A P P E A R A N C E S (CONTINUED)

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Tarek Rahman NYPD Deputy Commissioner

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A P P E A R A N C E S (CONTINUED)

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Tanesha Grant
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Samah Sisay Center for Constitutional Rights

Christopher Leon Johnson

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SERGEANT AT ARMS: Morning, and welcome to today's New York City Council hearing for the Committee on Public Safety. At this time, I would like to remind everyone to silence all electronic devices. Also, no one is to approach the dais. I repeat, no one is to approach the dais. If you'd like to sign up for in-person testimony or have any other questions throughout the hearing, please see one of the Sergeant at Arms by the desk in the back of the room. Chair Salaam, we are ready to begin.

CHAIRPERSON SALAAM: Good morning. I'm

Councilman Yusef Salaam, Chair of the Committee on

Public Safety, and I want to welcome everyone to

today's oversight hearing on NYPD Officer discipline

and Civilian Complaint Review Board. I'm joined by

committee members Cabán, Marte and Ariola. New

Yorkers deserve an NYPD that is accountable,

transparent and trusted to enforce the law fairly and

safely. That trust is undermined when officers

engage in misconduct and when the disciplinary system

falls short or fails. Today's hearing will examine

the practices, the policies and the procedures and

the challenges intended to hold the NYPD officers

accountable, as well as the role of the CCRB in

investigating misconduct and recommending discipline. 2 3 We will review officer misconduct, including excessive use of force, abuse of authority, 4 5 discourtesy, offensive language, and untruthful statements, collectively referred to as FADO. 6 7 will examine how complaints are investigated, how body-worn camera footage is analyzed and accessed, 8 and how findings translate into discipline. We will also discuss high-profile cases where recommended 10 11 discipline was down-graded or rejected, raising 12 questions about systemic delays, transparency, and 13 public trust. This hearing comes at a time when the 14 CCRB is receiving record level complaints and 15 managing complex cases under constrained staff and budget. We will discuss the board's capacity to 16 17 fully investigate complaints, the impact of 18 vacancies, and interim leadership, and the importance 19 of community engagement. We will also explore the 20 CCRB's expanded authority over bias-based policing and disciplinary quidelines. It is possible to hold 21 the NYPD accountable for ensuring consistent 2.2 2.3 application of discipline, timely sharing of evidence, and meaningful response to sustained 24 misconduct while balancing officer rights and due 25

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process. We will examine how the department is addressing patterns of repeated misconduct, improving concurrence with CCRB recommendations, and performing practices that allow hundreds of substantiated cases to be dismissed under the short statute of limitations policy. Finally, we will hear from advocates, community members and stakeholders on how these systems affect public trust, affect transparency and affect accountability. Our goal is to identify practical steps to strengthen oversight, to improve the fairness and consistency of discipline, and to ensure that New Yorkers can have confidence that misconduct is taken seriously at every level of the NYPD. I thank everyone here for participating in this important conversation, and I look forward to a thoughtful and constructive dialogue.

in the witnesses from the administration for their opening statements. With us today we have Deputy Commissioner Gerber, Deputy Commissioner Rahman, and Director Josh Levin. If you could all please raise your right hands? Do you affirm to tell the truth, the whole truth and nothing but the truth before this

1	COMMITTEE ON PUBLIC SAFETY 8
2	committee and respond honestly to Council Member
3	questions? Noting for the record that all witnesses
4	answered affirmatively, you may begin your testimony
5	DEPUTY COMMISSIONER GERBER: Good
6	morning, Chair Salaam and members of the Council. M
7	name is Michael Gerber and I am the Deputy
8	Commissioner of Legal Matters for the NYPD. I am
9	joined today by Deputy Commissioner Tarek Rahman, th
10	NYPD's Department Advocate. On behalf of
11	Commissioner Jessica Tisch, we thank you for the
12	opportunity to testify regarding the NYPD's
13	disciplinary system and the CCRB. The Department's
14	disciplinary system must be fair and effective, and
15	under Commissioner Tisch, the Department is taking
16	wide-ranging steps to meet those goals. The Police
17	Commissioner has made clear that allegations of
18	misconduct against members of service must be
19	rigorously investigated and promptly adjudicated.
20	Allegations are to be addressed on the merits,
21	consistent with the law and due process. The Police
22	Commissioner has also made clear that the
23	disciplinary process must move faster. Claims of
24	misconduct must be examined with care, but undue

delays undermine the credibility of the disciplinary

2	system. Of course, the participants in every
3	disciplinary case care about the outcome.
4	Disciplinary decisions can result in frustration and
5	anger. We acknowledge that. Whatever disagreements
6	there are about particular disciplinary cases, we are
7	committed to a disciplinary system in which cases are
8	carefully reviewed and resolved through a fair and
9	thorough process. The CCRB plays an important role
10	in that system. As set forth in the New York City
11	Charter, the CCRB has jurisdiction to investigate
12	certain types of misconduct that uniform members of
13	the Department are alleged to have taken against
14	members of the public in violation of Department
15	policy. These include claims of excessive force,
16	abuse of authority, discourtesy, and offensive
17	language. CCRB is also authorized to investigate
18	allegations of false statements by uniformed members
19	of service made in the course of CCRB investigations.
20	When conducting its investigations, the CCRB will
21	obtain materials from the NYPD and will conduct
22	interviews. A CCRB investigator will then write a
23	report with recommended findings. A panel of CCRB
24	board members considers the case and decides whether
25	to substantiate the allegations. When the CCRB

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substantiates, it will also recommend discipline to be imposed by the Police Department. Critically, as a matter of state law, disciplinary proceedings must be initiated within the statute of limitations, 18 months from the incident in question, unless the conduct at issue would otherwise constitute a crime. When the CCRB substantiates an allegation against an officer and refers the matter to the Department, there are different pathways that the case will take depending on the nature of the recommended penalty. When the CCRB recommends training or command discipline, requiring an officer to forfeit up to 10 vacation days, that will generally be evaluated and processed by the Department without additional CCRB involvement. For the most serious disciplinary cases substantiated by the CCRB which result in charges and specifications against an officer, the CCRB will typically serve as the prosecutors within the Department's disciplinary system pursuant to a 2012 MOU between the Department and the CCRB. extent a case goes through a Department trial, a Department judge will hear evidence-- will hear testimony and receive evidence before making a recommendation to the Police Commissioner. Under the

several years, the Department's Legal Bureau has been

responsible for providing materials from the NYPD

that the CCRB needs to conduct its investigations,

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2 including documents and body-worn camera video. 3 are providing materials to the CCRB in a timely manner and will continue to do so. Documents 4 requested by the CCRB are generally provided in two 5 to three weeks. Unredacted video is typically 6 7 produced to the CCRB in a little over a week. To the extent video needs to be redacted in compliance with 8 the sealing statutes, the CCRB will have that video on average within a month. The bottom line is that 10 11 in most cases the CCRB has what it needs from the 12 NYPD within 30 days. Historically, there have been 13 concerns about the Department providing materials to 14 the CCRB, and I want to address that here. There was 15 a backlog in 2020. That was cleared years ago. There 16 was a time in 2023 when the Department was not providing data at the CCRB in connection with bias-17 18 based policing investigations. That issue was long 19 resolved. We entered into an MOU with the CCRB in 20 June 2023 regarding information and documents to be provided in connection with those investigations, and 21 we consistently give CCRB what it needs pursuant to 2.2 2.3 the MOU. We've also made an important change in how we handle a CCRB investigation when there is a 24 parallel criminal investigation or a parallel 25

2	investigation by our Force Investigation Division,
3	also known as FID. Pursuant to a 2019 MOU between
4	the NYPD and the CCRB, materials were not provided to
5	the CCRB until after any criminal investigation or
6	FID investigation had concluded. We recognize that
7	this was not the right approach. And so we wrote a
8	new MOU at the end of 2023 to ensure that when there
9	is an ongoing criminal investigation or FID
10	investigation, the CCRB will receive the relevant
11	materials within 90 days of request. We have honored
12	our obligations under that MOU without exception.
13	There is a broader point beyond the data and the
14	MOUs. We work closely with the CCRB to get the CCRB
15	what it needs to investigate its cases. Members of
16	our CCRB Liaison Unit talk with the CCRB every day.
17	Legal Bureau executives are regularly in contact with
18	CCRB executives. It is a collaborative relationship
19	to ensure that the CCRB can fulfil its mandated under
20	the Charter. Turning to cases in which the CCRB
21	substantiates an allegation of misconduct. As
22	Commissioner Tisch testified earlier this year, she
23	was concerned that some of our procedures for CCRB
24	substantiations did not reflect the core values
25	underlying our disciplinary system. As a result, she

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made two programmatic changes that have substantially altered the way in which we handle CCRB. until early this year, we were imposing a short SOL rule that automatically closed CCRB matters if they came to us less than 60 business days before the statute of limitations was due to expire. On March 1st, Commissioner Tisch reversed that policy in order that the Department makes substantial efforts to review every complaint substantiated by the CCRB. This has been a C change. In 2024, over 800 cases were closed because of the short SOL policy. Since March 1st of this year, there have been three CCRB cases closed because of the proximity and time to the statute of limitations and each case only after a case-specific analysis by the Department Advocate. Second, pursuant to Provision II of the 2012 MOU between the NYPD and the CCRB, there are certain circumstances in which the Police Commissioner can retain a case rather than having it prosecuted by the This includes circumstances in which there's CCRB. an ongoing parallel Department of investigation or later a criminal investigation, or in the interest of justice when an officer has no disciplinary history or prior substantiated CCRB complaints. The Police

2 Commissioner committed to exercising this power 3 judiciously and the data reflects that. In 2024, the 4 Department exercised its provision to authority 93 5 This year, that has happened 24 times. changes and the Department's commitment to engaging 6 7 with CCRB on the merits are reflected in the concurrence rate between the NYPD and the CCRB. 8 The CCRB calculates this rate as the measure of the NYPD's agreement with the disciplinary 10 11 recommendations it receives from the CCRB. concurrence rate was 56 percent. In 2024, it was 30 12 percent. In the first half of 2025, it was 76 13 14 percent, and if you exclude the short SOL cases from 15 the beginning of the year, the concurrence rate in the first half of 2025 was 91 percent. 16 That is in 91 17 percent of cases, the Department imposed the 18 discipline sought by the CCRB. While the Police 19 Commissioner can and sometimes does, disagree with 20 the CCRB. In most cases, the Police Commissioner 21 adopts the CCRB's recommendation. And it is not just that the Department is agreeing with the CCRB much 2.2 2.3 more often, it is also evaluating CCRB cases and imposing discipline at a much faster pace. Using the 24 CCRB's data on adjudicated matters, and excluding the 25

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short SOL cases, in 2023 the Department adjudicated cases against 637 officers. In 2024, that number was 679. In the first half of 2025, it was 643. Under Commissioner Tisch, the Department's productivity when resolving CCRB matters has increased by almost 100 percent. While speed can never come at the expense of fairness, there is tremendous value in resolving cases expeditiously for the CCRB and for the Department and for both complainants and respondent officers. That is what we have committed to do, and that is what we are doing. Thank you for the opportunity to testify today. And we look forward to answering your questions.

CHAIRPERSON SALAAM: Thank you for your testimony. I'd like to acknowledge that we've been joined also by Council Members De La Rosa, Council Member Joseph, Council Member Stevens, Council Member Holden, and also by the Public Advocate which I will yield now for your opening statement.

PUBLIC ADVOCATE WILLIAMS: thank you so much, Mr. Chair. First of all, there's some also digs [sic] y'all got now. I didn't have this when I was I was here. This is pretty cool. As mentioned, my name's Jumaane Williams, Public Advocate for the

2	City of New York. Thank you, Chair Salaam and the
3	members of the Committee on Public Safety, for
4	holding this important hearing. on October 17 th ,
5	2019, Officer Jonathan Rivera shot and killed Alan
6	Feliz [sp?] during a traffic stop in the Bronx. Mr.
7	Feliz was unarmed, and following the shooting was
8	lying left exposed on the street. This disregard for
9	Alan's life and dignity was unjustified, and that is
10	not just my opinion. The NYPD Deputy Commissioner of
11	Trials, Rosemary Maldonado, concluded that now
12	Lieutenant Rivera's testimony was not credible and
13	that he did not even he did not have a reason to
14	believe the lives of his fellow officers were at
15	risk. Commissioner Maldonado found Rivera guilty of
16	first-degree assault and violating NYPD Department
17	guidelines on the use of force and recommended that
18	he be terminated. I want to be clear that Rivera, who
19	in the time since killing Alan Feliz, has been
20	promoted, did not face any criminal charges. The
21	only recommended consequence for unjustifiably
22	taking a person's life was the loss of his job.
23	Still, despite this finding and recommendation,
24	Commissioner Tisch refused in July to terminate
25	Rivera. Alan was a father, brother, a son, a

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partner, a community member, and everyone in his life was left devastated by his death. This is not accountability and it's certainly not justice. happened in the case of Alan Feliz is not unusual. Through the independent Civilian Complaint Review Board, CCRB, and the NYPD Internal Affairs Bureau, IAB, are responsible for investigating complaints of misconduct during -- involving NYPD officers. NYPD Commissioner has the final say in all officer discipline. This means that even in the case of substantiated officer misconduct, the Commissioner can unilaterally decide they should face no consequences. Under Mayor Adams and former NYPD Commissioner Edward Caban, this practice increased even while misconduct complaints also rose. Even in cases where the CCRB concluded that officer misconduct likely amounted to crimes, Commissioner Caban frequently retained cases and ordered little to no discipline. Last week, a CCRB-- CCRB voted to substantiate the charges of misconduct against the officers who killed Win Rozario, a 19-year-old in mental health crisis shot in his home in Queens, Commissioner Tisch moved ahead with departmental charges against the two officers. This is a

promising stop towards some semblance of justice for
the Rozario family, but as we have seen with the
charges against the lieutenant who killed Alan Feliz,
it's not guaranteed. I urge Commissioner Tisch to
move the case forward without delay or obstruction.
It is important to know that this is not a problem of
one mayor or one commissioner. It is indicative of a
systemic entrenched culture within the NYPD often
leading to anything goes without consequence. The
NYPD purposely thwarts misconduct investigations by
refusing to cooperate such as withholding importance
evidence while like body-worn camera footage until
the statute of limitations has passed. Under this
administration, the CCRB's been critically
underfunded and understaffed. At the end of 2023,
the CCRB announced that due to staffing shortages and
budget cuts, it would no longer be investigating
certain categories of police misconduct. Mayor Adams
has repeatedly sought to neutralize oversight on law
enforcement, not just the NYPD, but the Department of
Corrections as well, including pushing out the former
Interim Chair of the CCRB, Arva Rice, for criticizing
the way the NYPD handled the investigations into the
officers who killed Kawaski Trawick. She was

more we can have more transparency, it's better for

police officers and for the communities in which they

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2 limitations is going to run, it does present very significant challenges, it does, and we want to look 3 4 at every case. We want to look at it carefully, and 5 obviously if you're getting a case or large volume of cases just before the statute of limitations is going 6 7 to run, that does present significant challenges for 8 the Department. Now, there was a rule that was put in place some number of years ago, I'm not sure exactly when, but it was a number of years ago. It 10 11 was an internal Department rule, but it was communicated to the CCRB-- and they were well-aware 12 of it-- that they said, look, if cases come to us 13 less than 60 days before the statute of limitations 14 15 is going to run, we're not going to have time to 16 process them. We'll have time to look at them, and 17 so they're going to be administratively closed. 18 They're not going to be processed. They're not going 19 to proceed in the Department. I should say, I think 20 back in the day, even last year, that was really 21 almost never for charges and specification cases. I'm not going to say zero, but I think it-- that was 2.2 2.3 really about the command discipline cases, primarily almost exclusively. Now, I can imagine why that rule 24 was put in place. I think it is important to have a

2	clear understanding between the CCRB and NYPD about
3	how much time the Department needs. We do want to
4	cases in a timely fashion so we have time to process
5	them, and that's in the interest of everyone
6	involved. But what happened was, we had that rule in
7	place, and then you got to a situation like we had
8	last year, where you had hundreds and hundreds of
9	cases that were just being summarily closed, and the
10	Police Commissioner looked at that and realized that
11	that was wrong. It was. And what she directed the
12	Department to do and the Department Advocate to do
13	was look to do our very, very, very best to process
14	every case however close it comes to the statute of
15	limitations. You know, obviously, if we get a case,
16	some just a few days before the statute of
17	limitations is going to run, that does present
18	challenges. The Department Advocate is going to have
19	to look at that to see if we can get it done within,
20	you know, a very narrow time frame, but we have
21	eliminated the rule, right? It's we try to process
22	every case we possibly can no matter how close in
23	time it is to the statute of limitations. As I said
24	inmy testimony, since March 1, since the order from
25	Commissioner Tisch, only been three cases where we

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had that short SOL issue such that the case was

3 closed, and so we've reversed on that rule, and now

4 basically almost every case that we are getting

5 substantiated from the CCRB we are analyzing and

processing accordingly. 6

> CHAIRPERSON SALAAM: You said that -- you said that cases that were brought a short time before the statute of limitation was to expire. Do the individuals or groups that are bringing these forth get an opportunity to refile?

> DEPUTY COMMISSIONER GERBER: No. So, under state-- as a matter of state law, Civil Service Law 75, subsection four, the normal course, a disciplinary matter of the sort has to be brought within 18 months of the incident. There's an exception if we're talking about conduct that otherwise would be a crime, but in most cases it has to be within 18 months. If you don't bring the discipline -- initiate the discipline within 18 months, you're barred. That statute of limitations state law, it binds us. So, to the extent the CCRB substantiated a case and then it was closed administratively because of let's say the short SOL rule, no, they would not have-- the individual who

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initially brought the complaint to the CCRB wouldn't

have had an opportunity to refile, because the

statute of limitations would have run.

CHAIRPERSON SALAAM: Got you. So, when the NYPD receives findings from the CCRB, what is the internal review process that such cases undergo before disciplinary decisions are finalized? And step-by-step, who in the Department reviews CCRB recommendations, and to what extent does the Department conduct separate investigations before cases presented to the Commissioner for final determination?

DEPUTY COMMISSIONER GERBER: Sure. So, for that, I'm going to turn it over to the Department Advocate.

DEPUTY COMMISSIONER RAHMAN: Good morning, Chair. So, the process is the Department Advocates Office actually we have attorneys that work in the-- my office who individually review all of the substantiated cases that come from CCRB. That's talking about less than charges cases. So-- which is the majority of the cases we receive. We get all of the materials from the CCRB, effectively, materials we gave to them. They then send back to us so we

2	know exactly what they reviewed. We also get from
3	them the additional investigation materials that they
4	conducted on their own which include the interviews
5	that they conducted with multiple witnesses often.
6	So, we have to review all of those witness
7	statements. We review we actually listen to all of
8	the audio. We review all the body-worn camera. We
9	review all of the paperwork that they review
10	themselves, and at that point in time, the advocate
11	attorneys will make a recommendation to me as to what
12	they think should happen with the case, whether we
13	should agree with CCRB and their recommendation which
14	as Commissioner Gerber pointed out is the majority of
15	the time. I will then myself review those materials
16	and then make a recommendation first to the First
17	Deputy Commissioner's office, which then goes to the
18	Police Commissioner's office. So, I think it's
19	important to note that when you're talking about the
20	short SOLs, that gives you a little bit of a sense of
21	why it's important for us to get the materials with
22	ample time to review, because we don't simply rubber
23	stamp what CCRB sends to us. We do actually review
24	all the materials ourselves to make sure that there

2 is a consistent and uniform implementation of

3 discipline across the board.

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CHAIRPERSON SALAAM: Thank you. On disciplinary cases or decisions from the NYPD extend for years beyond— before reaching a final disciplinary decision such as in the case of the shooting of Alan Feliz, what are some reasons within the NYPD's control that can explain those delays?

DEPUTY COMMISSIONER GERBER: So, in any given case, there may be multiple potential causes for delay, and sometimes, there are delays on the CCRB end, and sometimes there are delays on the NYPD end. And-- I mean, one thing I was talking about a few minutes ago is, you know, we've obviously gotten a very clear mandate from Commissioner Tisch that we need to move cases along, and the event there have been delays on our end, we need to shorten those delays, eliminate those delays. Obviously, there are times when cases need to be reviewed, but you know, undue delays, again, undermine the credibility of the entire system. And I will say, I think, you know, what does happen sometimes -- and again, this is going to vary case by case, is certainly when you have charge and specifications -- so, CCRB is -- CCRB will

be the prosecutors in that case pursuant to the MOU.
And the question is when does the trial going to
happen. And you know, that's going to vary a
tremendous amount. It's going to depend both on what
the CCRB as prosecutors want to do. It also is
affected by, you know, what extent the respondent
officer is looking to go quickly to trial or not.
Sometimes there are extensive plea discussions that
can take place over an extended period of time. It
really varies case by case. I will say that once
charge and specifications have been brought, you have
the you know, the prosecution is proceeding. You
know, to the extent the parties are not going to be
able to settle the case, they're asking for a trial
date, you know, as a general matter, our trial
judges, once they're asked to set a trial date can
set it typically it's been two to three months.
But a lot of that, again, that depends on both of the
parties, you know, sort of saying yes, we're ready
for trial. We want to go to trial. We don't we're
not looking to get additional materials which
sometimes happens. We're not looking to try to
settle this thing, or times they want more time to

COMMITTEE ON PUBLIC SAFETY 29 settle. So, it really-- it does vary from case to case.

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CHAIRPERSON SALAAM: During these lengthy delays, what communications does the NYPD provide to the complainants or their families regarding the status of the Department's internal review process?

DEPUTY COMMISSIONER GERBER: I think those communications will typically happen from the CCRB to the complainants. I actually -- I'm not really the one to speak to that. CCRB, I think, can speak to that directly. I know they're testifying later. But I think in the normal course, the complainant went to the CCRB or the complainant's complaint was referred to the CCRB. They're in communication with the CCRB. The CCRB, again, in the charge and specifications cases, they are the prosecutors pursuant to the MOU. So, well, because the pre-existing relationship and because of their role as the prosecutors in the case, I think actually does make sense that the CCRB would be the one sort of in communication with them.

CHAIRPERSON SALAAM: How does the NYPD account for adjudicating allegations of misconduct by individuals who themselves play a role in reviewing

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disciplinary cases? For example, allegations of

3 misconduct by the Chief of the Department.

DEPUTY COMMISSIONER GERBER: So, the Chief of the Department does not review disciplinary The chain of command on this is very clear. matters. You know, the Department Advocate reports to the First Deputy Commissioner who reports to the Police Commissioner. The Chief of IAB reports directly to the Police Commissioner. I report directly to the Police Commissioner. So, you know, the operational chain of command, Chief of Department or otherwise, is not in the chain of command when it comes to disciplinary matters.

CHAIRPERSON SALAAM: Well, no, I mean, the question is in regards to I guess the process-not necessarily the process of the chain of command, but the process of reviewing those allegations that are in reference to, say for instance, the Chief of the Department in cases like that. Like, what is the -- how do they account for that allegation?

DEPUTY COMMISSIONER GERBER: Sure. So, obviously, when you have an allegation against a high-ranking member of the Department, that's is of course significant and sensitive, but I think the

with-- I'm not sure anybody-- labor officials. You

ongoing process with the Monitor where there's

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essentially-- we're with the Monitor all the time on 2 3 a variety of matters. There is a working group that 4 exists that meets regularly involving member of the 5 Monitor's team and members of the Department and members of the plaintiff's team in the stop, 6 7 question, frisk monitorship. Actually, going through those recommendations, discussions, consensus, where 8 there's disagreement, you know, working to find common ground -- so that process has been ongoing and 10 that was at the direction of the Monitor. That is 11 what she wanted us to do and that is what we are 12 13 doing, and ultimately, that working group will 14 complete its work, and then you know, the Monitor 15 will then sort of tell us how she wants to proceed in 16 terms of kind of the output from that working group, but that's ongoing. 17

CHAIRPERSON SALAAM: I'm going to open up to the other committee members starting with the Public Advocate Jumaane Williams. Any questions?

Oh, I'll come back. Okay, I'll come back. So, we'll start with Council Member Cabán.

COUNCIL MEMBER CABÁN: Thank you. Okay, great. There's one over here, too. Getting used to the new room and tech. Thank you, Chair. I'm going

2 to start with what the Public Advocate mentioned in 3 his remarks. In 2019, Lieutenant Jonathan Rivera 4 violated NYPD department guidelines when he killed Alan Feliz at a traffic stop. So, just for the 5 background for the record. The NYPD's own Deputy 6 7 Commissioner of Trials recommended firing the Lieutenant following a disciplinary trial, initiated 8 by the CCRB, which obviously is in line with the NYPD disciplinary matrix. I think it's also worth 10 11 mentioning that this was the second time in history that an NYPD trial judge had made this finding and 12 recommended the firing of an officer, and in the 13 14 stated that they found that the circumstances, the 15 evidence supported a finding of guilt to assault in the first degree, which is a Class B violent felony. 16 17 Basically, it requires that there be intent to cause 18 physical injury, and that they-- the person does so 19 with a deadly weapon. And to be clear, if somebody 20 were charged and found quilty of that in our criminal courts, they would be facing mandatory upstate prison 21 time. So, with the novelty of that finding-- very, 2.2 2.3 very rare-- and the serious charges that were substantiated, my question is this: why should the 24 Police Commissioner's judgement be substituted for 25

1 COMMITTEE ON PUBLIC SAFETY 36 the force, but given a promotion and continue to 2 3 police in our streets. 4 DEPUTY COMMISSIONER GERBER: Look, I--COUNCIL MEMBER CABÁN: [interposing] But 5 my question is really simple. 6 7 DEPUTY COMMISSIONER GERBER: 8 understand. COUNCIL MEMBER CABÁN: Like, why should the Police Commissioner's judgment, this Police 10 11 Commissioner's judgement be substituted for the Deputy Commissioner of Trials who is the fact-finder 12 in the NYPD trial room? Why? 13 14 DEPUTY COMMISSIONER GERBER: If you're 15 asking why in sort of a system generally, it is not 16 uncommon to have a fact-finder who makes findings and 17 recommendations and to have someone else who's 18 ultimately reviewing that and making a final 19 determination. COUNCIL MEMBER CABÁN: But it is 20 21 historically uncommon for an NYPD trial judge to find an officer guilty of a Class B violent felony and say 2.2 2.3 that that person should be fired. It had only happened once before in the history of this process, 24

and so given how serious that is, give the novelty of

1	COMMITTEE ON PUBLIC SAFETY 38
2	COUNCIL MEMBER CABÁN: up with this
3	question.
4	DEPUTY COMMISSIONER GERBER: Carefully
5	looked at Commissioner Maldonado's opinion
6	COUNCIL MEMBER CABÁN: [interposing] She
7	looked at things carefully, and did something
8	different.
9	DEPUTY COMMISSIONER GERBER: And she
10	there were places
11	COUNCIL MEMBER CABÁN: [interposing] I
12	only have a little bit of time left, and you're
13	DEPUTY COMMISSIONER GERBER: [interposing]
14	No, no, Chair? Chair?
15	COUNCIL MEMBER CABÁN: taking you're
16	taking up the time on the record.
17	DEPUTY COMMISSIONER GERBER: Please give
18	Council Member Cabán some additional time. I would
19	like the opportunity to answer her question, and then
20	yu could have additional time, please, to ask me
21	questions. I just I do want to give her a full
22	answer.
23	CHAIRPERSON SALAAM: Sure.
24	DEPUTY COMMISSIONER GERBER: Anybody who
25	reads the Police Commissioner's decision, whether you

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agree with it or you disagree with it, I think anyone who reads that will fairly come away with the conclusion that the Police Commissioner thought long and hard about this case, looked very carefully at the facts and at the law, carefully reviewed the entire trial record which included, you know, the AG's determination as well, but looked incredibly carefully at the trial record, considered in a very granular way, Commissioner Maldonado's analysis pointed out places where she agreed with Commissioner Maldonado, pointed out places where she disagreed, and ultimately, the Police Commissioner did what she is required to do which is look at the facts, apply the law to those facts, and then ultimately make the decision that she thought was correct on the facts and on the law. That is what she was obligated to do, and that is what she did.

COUNCIL MEMBER CABÁN: Thank you. So, to provide more context on that— you made the analogy around the appellate courts. I will say that by rule the appellate courts give deference to the fact—finder in a way the Commissioner did not give any deference to the fact—finder. In fact, Commissioner Tisch dismissed the findings point by point. The

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actual language of the letter substituted her own credibility assessment for the DCR. So, I don't think that that flies, but I'm going to move on. I want to sign up for a second round. But I want to at least end with this, right? Again, we found two-that the Commissioner decided to overrule not just her own Deputy Commissioner of Trials, but also the CCRB. So, my question also is like should the Police Commissioner have unfettered discretion to overrule and reverse findings from two independent oversight agencies? And again, in a situation where we're talking about assault in the second degree. Anybody else found guilty of that would have to be serving upstate prison time, and what we're asking for is for this officer, who right before this incident had shot a 15-year-old and had over 40 other complaints, to not be on the force to be that kind of danger to our community. You know, in the testimony it says whatever disagreements there are about particular disciplinary cases, we're committed to a disciplinary system in which cases are carefully reviewed and resolved through a fair and thorough process. Throwing away the rulings and findings of two independent oversight entities in a case where this

much, Mr. Chair. I'm going to probably stay a little

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bit on this. But I first want to just put context, because sometimes the public does not understand the nuances of things that I've said. And so what the Police Department often says when we're pushing on these issues that there's tremendous amount of oversight on NYPD, and they mention CCRB. They'll mention IAB. They'll mention other things [inaudible]. What the public may not understand that most of that often doesn't matter, because the one person that can make a decision is the Police Commissioner. And I say that so hopefully if someone is hearing is, when they hear all these things about all the oversight, the main problem is one person can override all of it. So, it's almost as if we don't even need the Deputy Commissioner as a judge. don't need CCRB. We don't need anybody. All we need is the Commissioner. That is a problem. you mischaracterized what the Commissioner did I think is inaccurate. I think what the Commissioner did was decide to agree with the Attorney General's decision, and the Attorney General had no trial. Attorney General also had a higher threshold of which to make a decision. The judge, administrative judge, actually conducted a trial and had much more facts

than the AG ever did. We had a judge that actually
said she believes this police officer lied on the
stand. So, she said that this person did not follow
departmental policy, lied on the stand. As we
mentioned, had a history before this case, and we
have a Commissioner that still decide to override two
independent areas, one of which is in her own
department. That is a problem when we have to go
back to our communities and say trust the process,
because no matter what you say, the process
absolutely did not work in this case, and we have
someone who killed someone, who lied on the stand,
who was found guilty of violating departmental
policies and is still on the force, except at a
higher level making more money. That sends a
horrible chilling feeling to a community. But even
when you have a case where the departmental judge
never agrees. Where everything lines up, you have a
Commissioner that still overrode them. My first
question is you mentioned in the testimony the
amount of times that the NYPD is now matching CCRB.
I just want make sure. You said that in the first
half of 2025, it was 91 percent. Is that correct?

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DEPUTY COMMISSIONER GERBER: Yes, and I just want to emphasize that in doing this, as I said in the testimony, we're relying on the CCRB's data, This is not just the NYPD saying we agree. riaht? The CCRB regularly publishes its concurrence rate, and if you look at their reports, they actually -they sort of -- they really show how they get there and there's a lot of analysis. So, if you take the CCRB's data, excluding the short SOL cases from the beginning of the year, and I think that is fair because we really -- we have stopped doing that. yes, on the CCRB's data, if you take out the short SOL cases, we're talking about a concurrence rate in the first half of 2025 of 91 percent.

PUBLIC ADVOCATE WILLIAMS: Is there a breakdown on the type of charges, or lower level, high-level charges where the percentages may differ.

DEPUTY COMMISSIONER GERBER: Yes, I have that. So, okay. So, I'm going to do it sort of apples to apples. Again, I'm taking CCRB's data and I'm excluding the short SOL cases. So, the concurrence rate, if the overall concurrence rate is 91 percent, the concurrence rate for the non-APU cases, the cases that are not charges and

specifications, is actually 95 percent. And the concurrence rate for the charges and specifications

4 cases is 71 percent.

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PUBLIC ADVOCATE WILLIAMS: And what's happening with-- explain what's happening with the sort SOL cases.

DEPUTY COMMISSIONER GERBER: So, the short SOL cases, you know, we've-- the Police Commissioner reversed that policy.

PUBLIC ADVOCATE WILLIAMS: Yeah.

DEPUTY COMMISSIONER GERBER: There is no longer any sort of short SOL rule or policy. There have been— and that occurred on March one. So, since March one, there have been three cases that came in right before the short— before the SOL was about to run. The Department Advocate for various circumstances involving those particular cases, the timing, the circumstances, and nature— a variety of things, those three cases were administratively closed. Not because of some rule, but because of analysis and work that the Department Advocate did. So, the short SOL rule, policy, practice no longer exists.

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PUBLIC ADVOCATE WILLIAMS: Okay. 3 going to just-- I'm going to ask these two questions 4 and you can just answer them. I'm going to look into these numbers, so I appreciate it and have my team 5 just kind of dig in. one, I did want to just have a 6 7 better understanding of when the Department-- how you 8 make decisions of when you're going to deviate from CCRB, what are those reasonings? And this has to do

11 are very much troubling. But how are officers, especially trained ones, determining medical urgency? 12

with in-custody deaths which are increasing, which

Because obviously, it's not working while folks in 13

14 custody -- and they're dying. So, I just want to

15 understand those two. And I'll just end with

commentary. One of my most disappointing moments 16

17 with Commissioner Tisch was the Alan Feliz case. It

18 was very disheartening. She made a terrible

19 decision, and then shortly after decided to fire 31

20 officers who were hired through no fault of their

own, because of the decisions that the Police 21

2.2 Department made, even though those officers had no

2.3 known cases of doing anything wrong, and a lot of

them happen to be Black and Brown. So, I'm looking 24

very much forward to what she's going to do in the 25

Win Rozario case. Hopefully, it's the right thing. I
don't think it'll bring any sense of justice to the
Alan Feliz case, though. If you could answer those

5 two questions.

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DEPUTY COMMISSIONER GERBER: Sure. Well, I could tell you, in terms of the Department policies and when prisoners have medical needs, we're actually-- we do have very significant important policies in that regard. Neither Commissioner Rahman or myself are really the right people to answer that question. So, what I'd like to do is we'll send a letter sort of to you with your office sort of walking through some of those policies to answer your question. And then in terms of the Police Commissioner's decision to depart from the CCRB, it is very much case by case. The goal here is to look, you know, look at the facts, to look at the relevant policies, and as I said earlier, there are moments when the Police Commissioner agrees that there was misconduct, but disagrees about precisely what the penalty should be. There are other times-- rare-- it does happen with the Police Commissioner believes that there was no misconduct. I will say, you know, one thing that does structure this for us and the

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CCRB is the disciplinary matrix. So, CCRB can make a recommendation outside the matrix. That is incredibly rare. The-- on a finding of misconduct, the Department can deviate from the matrix. That is also incredibly rare. Any time the Department finds misconduct and then imposes a penalty that deviates from the matrix, when the Police Commissioner does so, we-- there's a letter that we write, that we post on the Department website. I think maybe it's happened once this year. It is incredibly rare.

PUBLIC ADVOCATE WILLIAMS: Thank you.

Mr. Chair, can I ask one additional question? Thank
you. I just wanted to get on the record, it-- is my
assessment correct that the Commissioner chose to
align her decision more of the Attorney General than
of the Department judge?

DEPUTY COMMISSIONER GERBER: So-- and I appreciate the question. So, I think there are two different things happening here I'd like to address. The Attorney General, as you said of course, in deciding whether or not to bring a criminal case, 100 percent higher burden of proof. You know, a higher burden of proof [inaudible] higher burden than an administrative proceeding. The Attorney General

She's relying on the record before her, citing the

disproportionately targeting communities of color

like the one I represent in Washington Heights. How

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terms of the Feliz-- the loss that the Feliz family

has experienced, I have no words for their loss. I

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wouldn't presume to try. The Police Commissioner has
a duty to analyze the facts and apply the law to

those facts as fairly and as thoroughly as she can.

That is what she did. And I understand, again, that

7 you and others-- there are people who strongly

8 disagree with her, I get it, and of course, I respect

9 that, but in terms of the process of how the Police

10 Commissioner went about doing this, she was doing her

11 job which she is obligated to do under the Charter,

12 and she applied the law to the facts and reached the

13 conclusion that she believed was the correct

14 conclusion on the law and the facts before her.

15 COUNCIL MEMBER DE LA ROSA: The message

16 to New Yorkers is that there is no accountability,

17 and that the police cannot police themselves, and

18 that we cannot rely on Commissioner Tisch to police

19 her police. That was the test for Commissioner

20 | Tisch, and she unfortunately failed, and I was one of

21 those people that actually thought that she would

22 root out corruption. But we have the opportunity to

23 bring justice to other families, and there have been

24 delays, like Win Rozario who hasn't had a trial set

yet. Like, Delrawn Smalls who also is waiting for

2	accountability. Like communities like a young woman
3	who just died in police custody in the Bronx in the
4	41 st precinct, Saniyah Cheatham. What is the message
5	that this Police Commissioner and this administration
6	is going to send to those families that are still
7	awaiting a semblance of justice? What is the
8	process? What is the delays? And what have been the
9	obstacles that have led to information sharing not
10	getting to the families? In this specific case of
11	the 41 st precinct with Saniyah, as the
12	investigation's happening we understand that
13	investigations must happen when there is an in death-
14	- in-custody death. Why isn't there more information
15	that is given to the family as investigations are
16	happening? What we continue to hear from the Cheatham
17	family is that they have not been given proper
18	information, that they have been left in the dark,
19	and as you could imagine, for a family that is
20	grieving their child, that is something that causes
21	desperation, but it also adds to the grief that these
22	families are facing.
23	DEPUTY COMMISSIONER GERBER: So, I can't

DEPUTY COMMISSIONER GERBER: So, I can't speak to the particulars of this case. What I can say, though, is that there is often, when there's

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ongoing investigations, there really is a tension and a balance that needs to be struck on the one hand with the interest that you're talking about, which is keeping a family informed, keeping them up to date. To the event you have an ongoing investigation, right, you have to balance, right? You don't want to get out ahead of things. You don't want to give inaccurate information. To the extent you're exploring this or that, you don't want to compromise anything involving the investigation. So, I think-and that a tension exists in so many cases. I think the Department-- the Department tries to strike the appropriate balance, but I agree, there's a real tension there, between the transparency that a victim or a victim's family is looking for on the one hand, and on the other hand, the needs of investigators to figure out what transpired. And again, I do want to come back to what I said earlier, you know, I appreciate there's very strong disagreement about certain disciplinary decisions, anger about those decisions, but in terms of what the message would be to New Yorkers, the message coming from Commissioner Tisch is we are committed to-- she is committed to doing this to the best of her ability, the Department

doing it to the best of its ability to have a fair and thorough process. We are committed to that.

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4 do believe in that. It is what we are trying to do.

COUNCIL MEMBER DE LA ROSA: I appreciate your comments, and I think that all of us want safe communities. We all want to be able to walk down the street, but that shouldn't be a right that's afforded to just some. You know, as a mother on this dais-- I know I'm not the only one, when our children leave our homes, we want to make sure that they can come back home. And this is part of that conversation, especially in Black and Brown communities. So, I would ask you to take a look at your procedures, to take the questions of my colleagues seriously, and to make the appropriate changes in order to get these families the answers that they deserve, because no one will bring their children back, but we can do better for the next generation of New Yorkers that is growing up here.

CHAIRPERSON SALAAM: Thank you. I think we are— this is a heavy moment, and the heaviness of it is, you know, as a father of 10, I'm also in alignment with what is being said and what is desired and requested of the Police Department. And what we

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morning.

want, of course, is to make sure that we do have a Police Department that is, as it said, the best Department in the world, the finest that offers courtesy, professionalism and respect as was on the--I would say the older model cars. It's still on some of the newer ones. But we definitely have an opportunity I think to really align with the moment of being able to put the supports around the community to be able to protect and serve them in a really powerful way. I'm going to move to Council Member Stevens.

COUNCIL MEMBER STEVENS: Good morning.

DEPUTY COMMISSIONER GERBER: Good

council Member Stevens: You know, I've said this so many times in these hearings, and I'm going to just say it again. We have to address the trauma in the communities that NYPD has created, and it's these moments that we talk about. So, when I say the trauma, this is a trauma again that is being caused in the Black and Brown communities that we say we don't trust you, that we say we don't feel safe. This is the moment. Every time we come, we hear the same thing. And so even saying, like, what's the

2	message too New Yorkers? The message is that NYPD is
3	above the law. That's the message. It's not that the
4	Commissioner took all the things into consideration.
5	It is that NYPD is above the law, and this is why we
6	don't trust you when we're in the communities, and
7	it's a rep [sic]. And what this does is, it makes us
8	not safe. It makes us say I'm not calling you in the
9	moment when I need you the most, so this is the
10	moment. So please take that back to the Commissioner
11	that this is where this is why for years we say we
12	don't trust you, because when we are shot dead like
13	dogs in the street, you say we took everything into
14	consideration. That's why. I have a couple of
15	questions. The first question is on July 5 th , 2025,
16	Saniyah, and 18-year-old from the Bronx, died while
17	in the custody of NYPD, Police Department. As for
18	you testifying we must rely on the Commissioner to
19	make investigation a priority. Can you tell me as of
20	today if the investigation has become a priority and
21	whether any officer has been disciplined?
22	DEPUTY COMMISSIONER GERBER' So. I'm not

DEPUTY COMMISSIONER GERBER: So, I'm not familiar with the particulars of that investigation, and quite frankly, to the extent, you know, we're looking at any of these matters, it would not be

with you offline, because I definitely would like more details around where we are and what that looks like and what the outcomes we should be expecting.

When DAO is reviewing CCRB cases, are they merely evening it for consistency, or is it a reinvestigation. And to what extent does CCRB have an opportunity to review any decisions to divert in a downward departure from recommendations for discipline. So, are they able to review any of these things.

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DEPUTY COMMISSIONER GERBER: Yeha, so you want to go first?

DEPUTY COMMISSIONER RAHMAN: Sure. As far as what DAO does, we do not conduct a fresh investigation. In other words, we do not gather additional evidence. There's no effort to reinterview anybody, anything like that. We simply

take the information that's provided from CCRB and review it and evaluate it and then make a recommendation to the Police Commissioner.

DEPUTY COMMISSIONER GERBER: And then as to your second question, certainly in the charge and specifications world, right, whether it's pursuant to P2 of paragraph two, provision two, excuse me, of the 2012 MOU or provision six, cases where the Police Commissioner is considering departing from CCRB's recommendation, yes, they'll be a letter to the CCRB. They will then write a letter back, typically, right? There's a whole back and forth, and that correspondence actually is public. It's on the CCRB website, and every one of those cases, CCRB will post it, post it— I think typically they post it quarterly.

interesting when I was in Oakland and they were talking about the CCRB where the Commissioner and the Chair of the CCRB, they're seen as the same, and so they have to come to a decision together, and it sounds like that's where we need to be moving, because having letters going back and forth doesn't seem very productive, especially when one can trump

the other. So, it seems like we need to be moving at
a direction where CCRB actually has power to not make
recommendation, but also be seen as an authority in
the room, because that seems counter productive to
me. What would improve so, I know especially with
like the investigators for CCRB, there's not a lot of
retention rate. So, could you talk to me about like
what are you guys doing pertaining to retention rates
and keeping your investigations at CCRB
investigators at CCRB, and you know, what does that
look like, the attrition?

DEPUTY COMMISSIONER GERBER: So, I think that's really a question for CCRB. Those are CCRB employees. They're not Department employees. We do have a CCRB Liaison Unit, a full-time unit. What they do is they deal with the CCRB, and a few of them actually do sit over at the CCRB office.

COUNCIL MEMBER STEVENS: How many people are in that unit?

DEPUTY COMMISSIONER GERBER: It is-- I believe it's around 18. Yes, 18, 18 members in that unit, and we have a team of--

and in terms of--

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COUNCIL MEMBER STEVENS: [interposing] Yeah, but on your side, could you talk about the liaisons on your side? So--

DEPUTY COMMISSIONER GERBER: [interposing]

Yeah, sure. It's-- I mean, I don't think we've had a retention issue there, and I think the relationship actually I think is very, very good. My hope is that CCRB will see the same thing when they testify. an incredibly productive relationship. When there are any points of disagreement or issues in terms of getting documents, what they need, timing, I think we have a great system in place where there's communication. If there's disagreement, it gets elevated. I got to tell you, I cannot remember the last time when there was some document request or video request or something of that sort that we were not able to sort out. It's actually a very, very productive relationship.

COUNCIL MEMBER STEVENS: And could you give me the breakdown of how many actual officers and civilians are in the Department? I would love to know what that breakdown looks like.

DEPUTY COMMISSIONER GERBER: We will get that for you, sure.

1	COMMITTEE ON PUBLIC SAFETY 63
2	CHAIRPERSON SALAAM: Thank you. We'll
3	now hear from Council Member Holden Council Member
4	Joseph, sorry.
5	COUNCIL MEMBER JOSEPH: Thank you, Chair.
6	I have to I just have a few questions. What is the
7	current disciplinary matrix used by the NYPD, and
8	when was the last time it was updated?
9	DEPUTY COMMISSIONER RAHMAN: It was last
10	updated in September of '24.
11	COUNCIL MEMBER JOSEPH: 2024?
12	DEPUTY COMMISSIONER RAHMAN: Correct.
13	COUNCIL MEMBER JOSEPH: And what new
14	things were added to that matrix?
15	DEPUTY COMMISSIONER RAHMAN: I'm not
16	sure, actually. Previous
17	COUNCIL MEMBER JOSEPH: [interposing] Can
18	you share? Or can you get back to the committee on
19	that?
20	DEPUTY COMMISSIONER RAHMAN: Sure. From
21	previous iteration, what was updated in September
22	'24, we can get that for you.
23	COUNCIL MEMBER JOSEPH: Thank you. How
24	many officers have been terminated on misconduct

statute of limitations before that matter is brought

1	COMMITTEE ON PUBLIC SAFETY 65
2	to us. So, if it's a less-than charges cases,
3	meaning something that isn't handled by APU, you can
4	figure that the effectively the entire 18-month
5	period is generally how long it takes. For an APU
6	case, meaning if the charges and specs are
7	recommended by CCRB, that's prosecuted by APU. So,
8	once we serve the charges on their behalf, those
9	cases can run many, many months if not years before
10	they're actually brought to trial.
11	COUNCIL MEMBER JOSEPH: What's the
12	average year a case can take?
13	DEPUTY COMMISSIONER RAHMAN: I'm sorry?
14	COUNCIL MEMBER JOSEPH: What's the
15	average?
16	DEPUTY COMMISSIONER RAHMAN: I don't have
17	that for you, but I based on
18	COUNCIL MEMBER JOSEPH: [interposing] So,
19	you will get back to the committee on that.
20	DEPUTY COMMISSIONER RAHMAN: Anecdotally,
21	I can say that they when I look at cases that come
22	in for settlement negotiations, right, because not
23	everything goes to trial, I have seen cases that were

charged-- incidents from 2022, 2023, they're now

1 COMMITTEE ON PUBLIC SAFETY 66 2 hitting my desk for plea negotiations. So, it takes-3 4 COUNCIL MEMBER JOSEPH: [interposing] 5 About three-year average. DEPUTY COMMISSIONER RAHMAN: I would say 6 7 that's fair to say. 8 DEPUTY COMMISSIONER GERBER: Council 9 Member, I just want to add one point on that, I think it's important. You know, sometimes that -- those 10 11 delays are not in our control, right? It just 12 depends. It really does depend on the case, but sometimes--13 14 COUNCIL MEMBER JOSEPH: [interposing] And 15 what is in your control? If those are not, what's in 16 your control? 17 DEPUTY COMMISSIONER GERBER: No, so for 18 example, obviously if -- when you have a charge --19 charge and specifications have been served, right? 20 So, you've got-- you have CCRB as the prosecutors. 21 Obviously, we don't control kind of how they think about timing and when they want to go to trial. You 2.2 2.3 have the respondent and the respondent's counsel. We don't control them either when they want to go to 24

trial. And again, there are various things that can

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go into that. Is one of the sides looking to the additional evidence? Do they want to talk to another person they're hoping to find? Do they want to have plea discussions which can—depending can be done quickly. It can take a long time. So, both of those parties in terms of what they want to do, in terms of going to trial and timing, we don't control. Now, once the parties are asking for a trial date, then we obviously definitely do control or the trial judge controls when that trial date is set, and my sense of it—I don't have precise data for you, but my sense of it is once the parties want a trial, I think typically within two to three months they're getting a trial date.

COUNCIL MEMBER JOSEPH: Okay. How do you handle repeat offenders who accumulate multiple complaints or violations?

DEPUTY COMMISSIONER GERBER: So, the matrix accounts for this. And the way the matrix works is you have your presumptive penalty, you have a mitigated penalty, you have an aggravated penalty, and you know, what goes into mitigation and aggravation, you can imagine a number of different types of things. But one of those things most

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definitely is the person's disciplinary history, and

3 that makes sense. Obviously, it matters what kind of

4 misconduct we're talking about. There's an

incredibly wide range of misconduct, but it matters

if someone has no disciplinary history versus someone 6

7 has an extensive disciplinary history, and the matrix

actually accounts for that.

COUNCIL MEMBER JOSEPH: I'm going to deviate a little bit. What are the procedures for running of CCRB investigation when a Force Investigation Division isn't closed? Does all the material get shared? Especially in this-- for example, in the Saniyah Cheatham case?

DEPUTY COMMISSIONER GERBER: So, since the new MOU the end of 2023, right, the way it'll work, there's an FID investigation. You know, that's just ongoing, right? Materials will be provided within 90 days of request. I think we've been doing it in less than that. I think-- like I don't have precise data, but I think you'd find it around probably like 70 days typically. And the way the MOU works, and this -- by the way, it's available on the CCRB website. It's public. So, all materials are The fact there's an ongoing FID provided.

involved at all.

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DEPUTY COMMISSIONER GERBER: That's by design. The whole point with the MOU is we provide the materials, and in terms of witnesses, you know, CCRB has to go and talk to, again, the AG's Office or the DA's Office to figure out what CCRB wants to do consistent with not in any way interfering with a criminal investigation.

COUNCIL MEMBER JOSEPH: Earlier you said

DOI is looking at it and probably release the report.

Did the Commissioner request that, or you're not

mandated to do that? Do you think that needs to be

changed?

DEPUTY COMMISSIONER GERBER: Do I think that what needs to be changed?

COUNCIL MEMBER JOSEPH: Earlier when you talked about the change looking at-- to release the report?

DEPUTY COMMISSIONER GERBER: I'm sorry.

To be clear, DOI-- as I under-- my understanding is that DOI is looking at-- is going to do a report on deaths in Department custody. I can't speak to the scope of their report or what they're going to look at precisely, but I know that DOI is going to be looking at that.

1	COMMITTEE ON PUBLIC SAFETY 71
2	COUNCIL MEMBER JOSEPH: Thank you, Chair.
3	CHAIRPERSON SALAAM: Thank you. We'll now
4	hear from Council Member Holden.
5	COUNCIL MEMBER HOLDEN: Thank you, Chair,
6	and thank you, Deputy Commissioner. Nice to see you
7	again. And I want to I know the Police
8	Commissioner for maybe eight, nine years now or more,
9	and I find her to be fair. I find her to be
10	intelligent and hard-working. But what does the
11	Police Commissioner generally bring to the table in
12	these discussions of investigations? Let's say,
13	where let's say a trial judge might disagree. What
14	insight would a Police Commissioner have that you
15	feel that the decision could be overturned, or the
16	recommendation from the CCRB shouldn't be followed?
17	DEPUTY COMMISSIONER GERBER: Right.
18	COUNCIL MEMBER HOLDEN: Like that
19	talents?
20	DEPUTY COMMISSIONER GERBER: Yeah, sure.
21	Sure. So, and I'm not sure if you mean Commissioner
22	Tisch in particular or the Police Commissioner in
23	general.

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COUNCIL MEMBER HOLDEN: It doesn't have to be the current Commissioner. I'm just saying generally.

DEPUTY COMMISSIONER GERBER: Yeah, so the Police Commissioner -- and I think this is the idea, it's what underlies the Charter and frankly the New York Court of Appeals has talked about this repeatedly, as a very strong New York State interest in having the person who's ultimately responsible for the Police Department being-- the one that's ultimately responsible for discipline, right? Police Commissioner -- particularly, we are a -- you know, we have a very strong chain of command as you know. And the Police Commissioner is the person who is responsible for giving the orders, for setting policy, for setting procedure for the good order of the Department, and ultimately, the Police Commissioner is the person who is responsible to the public in terms of the functioning of the Department in all respects. That's true in terms of fighting That's true in terms of policing misconduct and imposing discipline, and I think it makes -- I think it makes a lot of sense, particularly, in a Police Department to make sure the person who is

Right, of course.

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DEPUTY COMMISSIONER GERBER: who are very active who don't have a lot of CCRBs. But just the nature of things, because CCRBs are by definition about civilian complaints, and if you think about the categories that fall within CCRBs jurisdiction, yes, if an officer is making more arrests, if an officer is more active, everything else being the same, yes, it is more likely that an officer will get CCRB complaints.

COUNCIL MEMBER HOLDEN: And had they made a number of arrests, maybe more than some other individuals in the Police Department -- I know some have made hundreds and hundreds of arrests, and so they're put in a position in harm's way many more times. Both split-second decisions, also. human, and there are cases where you can't secondguess. You have to make a decision in a split But let me just talk about-- there was some criticism of how the NYPD communicates with victim's families. What's appropriate and what's not appropriate? What can you do in the NYPD to communicate with a victim of a police shooting? Let's say the family of a police victim. What can you do during a-- let's say a trial?

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DEPUTY COMMISSIONER GERBER: Right. I think-- a very important distinction is a case open, is a case closed. That's a crucial, crucial distinction. I think once a case is closed, you know, whatever the posture, right -- in a criminal case, right, our detectives investigate some crime, right, and they're talking to-- there's a victim or, you know, a victim's family whatever it may be, obviously we have a lot more latitude once a case is closed. When a case is ongoing, I think as I said before this, a real tension or a balance that has to be struck. Obviously, you don't want to keep a victim in the dark. You don't want the victim's family to be in the dark. Nobody wants that. also have to be very careful about not-- first of all, not compromising an ongoing investigation. would be a terrible thing. You also want to make sure you're giving an accurate information. nature of investigations, you know, things change over time. You have a suspect. You think that person committed a crime. Then you realize, hey, they didn't do it. It someone else. The last thing you want to do is to be giving a victim inaccurate information and have to come back to them and say oh

excessive force for Officers Alongi and Cianfrocco.

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So, there is times when the Commissioner feels that she is within her rights no matter what other-whether it's the AG or anyone else does, and reports. The investigation is still ongoing with the AG, but she's seen fit for that. That being said, what I'd like to address really is the Q Teams. mentioned earlier that there was an issue with, you know, maybe fear of the Q Teams. Now, the Q Teams went out to every Council Member, or they should have because they were instructed to do so, and explained what their role was, and their role as far as I am concerned is to diffuse and address quality of life issues before they accelerate into something like we've had with many of the issues that we spoke about today and the cases. Perhaps you could just redefine for us the Q Teams and their mission of what their duties are.

DEPUTY COMMISSIONER GERBER: Sure. And I should say at the outset, neither I nor Commissioner Rahman are really the experts on the Q Teams, but I can say that, you know, the Q Teams at the bottom, at core, about responding to 311 complaints. I mean, that is the heart of what the Q Teams are supposed to do, and that's—that's how I think about success for

2 from the presumptive penalties outlined in the

3 | disciplinary matrix?

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DEPUTY COMMISSIONER GERBER: That's actually a hard question to answer, because it's so fantastically rare. I think it's like once this year it happened. I'll answer it I guess more conceptually. You know, the matrix accounts for various things. You know, I would think if you had a situation, and this would be a rare situation in which the matrix-- there was some unusual fact pattern, very unusual fact pattern, unaccounted for by the matrix. Right? The matrix is thinking about, you know, again, someone's disciplinary history, aggravating and mitigating circumstances, but it's the nature of, you know, nature of things. Sometimes certain things are just unaccounted for. This is-you know, you had some very unusual fact pattern where the Police Commissioner were to say, you know, because of this very unusual fact pattern, the matrix -- you know, the folks who drafted the matrix just never thought about this. it wasn't contemplated. So, I think there would be appropriate to deviate from the Matrix, but again, it's hard to answer because it just happened so rarely.

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CHAIRPERSON SALAAM: What steps is the NYPD taking to ensure that penalties are consistent across different precincts and commands, given concerns about uneven applications of discipline?

DEPUTY COMMISSIONER GERBER: Right, so I think the matrix is a very important piece of that, That's part of the point, right, is to have a single matrix for the Department for discipline across the Department, and that matrix applies in whatever command you're in, and then I think-- I think, you know, critically when DAO is -- in the a non-APU cases, DAO is processing CCRB substantiations, and then again in most cases, not all, but in a vast majority of cases concurring with CCRB, those-- let's say it's a command discipline, that will go out to the command, but it's at the direction of DAO, right? You do have that consistency from DAO which really helps to ensure that you have consistency across the Department.

CHAIRPERSON SALAAM: Are we there yet?

And if we're not, how close are we? Meaning, if we are already aligned with the same thing across departments and commands, that's great, but if we're not there yet, how close are we to getting there?

DEPUTY COMMISSIONER GERBER:

So, I think-

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- I think in terms of the CCRB cases and DAO's work, I do very much think we're there structurally because of what I just described. I think there's a whole separate issue, which I think, maybe it's like you're getting at is you also have command disciplines that has nothing to do with CCRB now. Command disciplines, and again, these are by definition lower level. We're not talking about charges and specifications. So, the lower-level discipline that happens at the command level, right? The commanding officer in the command finds that someone who works in that command engaged in some sort of low-level misconduct and then imposes discipline. So, I think there because you don't have centralized DAO sort of controlling across the Department, it is happening at the command level, and there-- by the way, there are very good reasons to have sort of command level discipline. If you're the CO, you're running a command, it's important for you to be able to unilaterally impose discipline, but I agree with you-- I think it is fair to say that when you're talking about that, you are going to see potentially a lack of consistency across the department because of

2 individual CO's who are making these calls. So, I
3 think that is a place where there's still work to be

4 done.

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want to also mention for the record that we've been joined by Council Member Restler. Does the NYPD track patterns of officers who have repeated allegations of misconduct, and to what extent does the NYPD evaluate the effectiveness of disciplinary penalties and reducing the occurrence of specific misconduct? And also, does the NYPD believe that current disciplinary penalties are sufficient to deter officer misconduct, and if so, what data exists to support that belief?

DEPUTY COMMISSIONER GERBER: There are a lot of different—
questions there. Certainly, when you have repeated
misconduct, I mean, there are various things we're
going to do, right? So, this is not disciplinary.
When you have discipline, right, those play out in
individual cases. Officers have due process rights.
There's a whole structure of both laws and policies
that govern those cases. They play out over time.
You know, separately, a variety of non-disciplinary
processes and procedures that are going on. You

know, there's we have performance monitoring. We
have early intervention. We have ComplianceStat
which is less about individual officers and more
about supervisory oversight at the command and
borough level. And so, you know, the issues those
things are playing out in parallel, right,
potentially in parallel. You can have an officer who
has multiple allegations, and again, in the nature of
things, CCRB's work, the Department's work, due
process, that can play out over years. That can
happen. At the same time the question is okay, what
is the nature of that person's supervision? You
know, are they in the right assignment? And we
definitely do look at that.

CHAIRPERSON SALAAM: So, you're saying that there's a method of tracking misconduct allegations.

DEPUTY COMMISSIONER GERBER: Yeah, no, we certainly have data on that 100 percent. I think it gets complicated, right? You-- imagine an officer who has multiple allegations that are pending.

Nothing's been substantiated yet. Maybe it will, maybe it won't. And that-- you know, from a disciplinary perspective, you know, in fairness

there's been no finding against the officer,
nothing's been substantiated. You have multiple
allegations, but they're only allegations, and that's
going to play out over time. You know, but then
separately, the separate question, okay, officer is
getting multiple allegations. Well, why is that?
how's this officer talking to people? Is there some
area of the law where this officer, you know, needs
retraining. Is there a supervisory issue? Is this
officer not getting the supervision that the
supervisor needs that the officer needs? Is the
officer in the right assignment? So, those two things
can play out in parallel. I think it is incredibly
Important, both at we have to let the disciplinary
process play out as a matter of law and due process
and fairness. I think it is also fair and necessary
if you have outliers. Officers who are accumulating
lots of allegations, you got to ask why and look at
why. I think both of those things are happening.

CHAIRPERSON SALAAM: So, the effectiveness of the disciplinary penalties, how do you all-- I mean, is there a method that you all are using and say, you know what, this is actually

working, and if not, how do we get there to that
space?

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DEPUTY COMMISSIONER GERBER: Yeah. So, I think there are a lot of different data sets and inputs that come into that, right? I will give one example which I think is worth pointing out. I think it's just interesting. And I want to be clear, I'm not suggesting that what I'm about to say is like the be-all and end-all through the analysis. But for example, if you look at CC-- allegations coming into CCRB year-to-date, allegations are actually down pretty substantially. I mean, allegations year-todate are down 12 percent, and what we're seeing very interestingly is that in certain types of allegations and things that we have sort of focused on at ComplianceStat are down dramatically. So, for example, just give [inaudible]. So, body-worn camera miss-use is something that we have been really focused on, you know. Late activations or early deactivations, it's really been a theme at ComplianceState. You know, I think every supervisor in the Department knows when they're coming to compliance, [inaudible] we're going to focus on is, you know, body-worn camera usage. Right? So, body-

worn camera allegations of body-worn camera
misconduct are down 28 percent, you know, in the
first half of this year. You know, we've been
focusing a lot on working with the Monitor on issues
in terms of frisks when there are improper frisks,
really focusing on that in ComplianceStat, right?
Allegations of improper frisks in the first half of
2025 down 38 percent with the CCRB. You know, again,
that's one data point, and you really can't look at
allegations alone. The question is okay, are the
allegations going to be substantiated. So, it's very
complicated, and part of the issue quite frankly is
you have this long timeframe, right? Allegation
comes in. We may not know about whether it's
substantiated or not by the CCRB for another 15
months, 16 months. That's a long time. It is. But I
think looking at the patterns with allegations and
seeing some of these decreases, I think it's a cause
for some optimism.

CHAIRPERSON SALAAM: So, just following up, does the NYPD believe that the current disciplinary penalties are sufficient to deter officer misconduct, and if so, what data exists to support that?

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DEPUTY COMMISSIONER GERBER: Yeah, so in terms of the matrix, you know, I think if we come--if we conclude -- if we think that matrix penalties are mis-calibrated, then we'll change them. You know, the matrix has only been in existence for a few years. And I think one of the things that we-- it's an ongoing sort of discussion internally is are those ranges correct, right? And that's something you learn over time. I think the reality is you create a matrix sort of in the abstract, but then you sort of have-- the lived experience of seeing what happens with cases and looking at the facts, seeing what the matrix says. Does that actually hold up? That's an ongoing process. So, I think, you know, we've made changes to the Matrix before. You know, it's certainly possible to make-- I imagine we will make changes again. But that's a very sort of fluid ongoing process.

DEPUTY COMMISSIONER RAHMAN: One stat that does, I think, lead to the conclusion that we're on the right track is that 80 percent of officers that have faced disciplinary history do not get charges against them again.

CHAIRPERSON SALAAM: And the 20 percent?

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DEPUTY COMMISSIONER RAHMAN: Well, it's not perfect, but again, 80 percent that are served charges, they don't have a second case where charges were served.

CHAIRPERSON SALAAM: How does the NYPD coordinate with the Law Department to address the systemic issues that lead to recurrent civil lawsuits tied to office misconduct?

DEPUTY COMMISSIONER GERBER: So, we talk to the Law Department a lot, obviously, in a variety of contexts, and that plays out in a variety of ways. So, obviously, there are certain types of issues, you know, which we're focused on in a very systemic way, Stop, Question and Frisk being I think probably at the-- maybe at the top of that list. We work with the Monitor on that. We work with the Law Department on that all the time in terms of how to improve our procedures and practices and alike. And then sometimes, you know, we-- obviously, there's data that the Law Department puts out that's available to the public, available to us as well, and of course, we look at that. And then frankly, there are-- you know, and there are situations where, you know, if the Law Department's, you know, not going to

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represent, indemnify someone, we're obviously going to look at that. there are times when the Law Department will call, and we appreciate those calls, right? They'll say hey, you know, we're concerned about a case that's coming. We're concerned about something that we're seeing, and you know, those are very important calls to get, and then we engage on

this issues. We take a deep-dive on those issues.

CHAIRPERSON SALAAM: You know, the most common way of bad Stop and Frisk is addressed is with the command discipline. Does the Department view constitutional fourth amendment violations as low-level?

DEPUTY COMMISSIONER GERBER: No. I mean, obviously-- obviously, Stop, Question, Frisk is incredibly important in terms of constitutionality, doing things the right way. We are putting tremendous time and energy and resources, trying to move things forward with the Monitor. I think--like, I don't speak for the Monitor. Let me be very clear about that. the Monitor speaks to her reports. I do think if you look a the reports, what you will see is the Monitor-- in the published reports--saying that we are very engaged on these issues,

2 working with the Monitor and her team to move the 3 ball forward. ComplianceStat is a huge part of that. Now, in terms of, you know, when officers make 4 5 mistakes, I think, you know, this an area of the law which is incredibly complicated. It is. There are 6 7 easy cases, for sure, but there are also area of 8 grey. There are hard cases. The law is you don't have [inaudible], incredibly fact specific. are literally thousands of cases in the New York 10 11 State courts. There are times when officers get the 12 laws wrong and it's egregious, but there also are 13 times, and this happens, you know, not infrequently, 14 where the officer makes a mistake in terms of, you 15 know, the fourth amendment issues, but-- and it's an 16 error and it has to be corrected. And frankly, if it 17 happens repeatedly, there has to be, you know, 18 significant consequences. But sometimes these are 19 issues where, you know, lawyers might disagree or 20 judges might disagree. I mean, the reality is in the 21 fourth amendment space, you look at the case law, you can have what seems like often similar fact patterns 2.2 2.3 and two different judges come out differently. It's sort of the nature of the reasonableness inquiry. 24 doesn't-- it often does not allow for, sort of, 25

It's a phenomenal number, disturbing number. I'm

particularly concerned about what's happening in

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Criminal Court. I represent the courthouse in downtown Brooklyn where we've seen two people die this year, including one of my constituents. When-do you believe we have the-- we have adequate medical treatment and medical professionals on-site in Criminal Court today?

DEPUTY COMMISSIONER GERBER: You know,

Council Member, I can speak to the Department side of things in this candor. In terms of sort of more broadly in the system, I actually don't know the answer either way, and I say that not because like-
COUNCIL MEMBER RESTLER: [interposing] No, no, no.

DEPUTY COMMISSIONER GERBER: It's nothing I'm familiar with, so you know, you should read into anything in that in my response. I do think-- I do think that, you know, from the Department side of things-- look, we have responsibility to prisoners who are in our custody, obviously.

COUNCIL MEMBER RESTLER: Indeed. Our most fundamental and basic responsibility is to keep people alive.

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see a major trend here where people are dying in NYPD

custody, but I want to know what happened and what's

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case of Mr. Nieves [sp?], for example, who requested

2 medical help from the NYPD, who requested medical 3 help from his attorneys, who was desperately seeking 4 assistance, and was left to die in Brooklyn Criminal Court, I just -- I'd like to see the report on what 5 occurred. But we saw this gentleman who was arrested 6 7 for shoplifting from Whole Foods, who dies in NYPD 8 custody. We saw Soso Ramishvili who shoplifted power tools and dies in NYPD custody in Criminal Court where, you know, we see the full diversity of 10 11 Brooklyn that's going through the criminal justice 12 process, coming to arraignment, yet we don't have the 13 medical expertise and assistance on-site there. I 14 just don't get it. So, Council Member Williams has a 15 great bill, Intro 98, that would guarantee that 16 medical care is on-site to people alive, and I really 17 want the NYPD to support it, or I want to understand 18 what your plan is for how you're going to keep people 19 Because this trend is profoundly disturbing alive. 20 It's-- and I as the representative for the to me. 21 Brooklyn Criminal Courthouse, I feel a degree of 2.2 personal responsibility that we need to fix this now. 2.3 So, it sounds like this is not your wheelhouse, but I do want to say that I will be following up with the 24 Commissioner's office, and we want to get clear 25

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answers on what's happened in these recent cases and what's being done to fix it. With that, I'd like to shift gears more directly to your wheelhouse for my last minute and 24 seconds. So, I am just very concerned that we've seen a 60 percent increase in the number of complaints against the NYPD that have gone to the CCRB since Mayor Adams took office, from about 3,483 to FY25 where we saw 5,575-- 60 percent increase since Mayor Adams took office, annual CCRB complaints. I'm concerned the number of substantiated complaints have nearly tripled since pre-COVID. So, when we go back to FY20, 370 annual substantiated complaints. Now, we're well over a thousand annual substantiated complaints. And then I'm just as concerned that we're seeing an increase in non-concurrence, where we're seeing the Commissioner overturn complaints in much larger numbers than ever before. 783 times the NYPD overturned the CCRB recommendation in FY25 for misconduct by police officer. So, I recognize it's a big department. I recognize that overwhelmingly men and women of NYPD are doing good work every day to help keep our community safe, but when there are people that act the wrong way that are disrespectful

to our communities and misuse their force and their responsibility, there has to be accountability. And for 783 non-concurrences to occur just this past fiscal year is deeply concerning to me. So, I would just like for you to help me understand. We're seeing a huge number in increase in substantiated complaints, a huge number of total complaints against the NYPD, 60 percent since the Mayor came into office. We're seeing three times as many substantiated complaints where the CCRB found the officer did the wrong thing relative to pre-COVID, and we're seeing the non-concurrence rate is five times higher than it was pre-COVID when there were 150 cases overturned in FY20 by the NYPD-- CCRB This year, 783. Doesn't that send recommendations. a message to the NYPD officers that they can get away with wahtver they want, and if they act irresponsibly or are responsible for misconduct or rude or actually harmful to members of my community, that there's no accountability whatsoever?

DEPUTY COMMISSIONER GERBER: So, let me respond to-- there are a few different pieces there.

I don't want to-- I want to address them. So, first,

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1	COMMITTEE ON PUBLIC SAFETY 98
2	with regard to the concurrence rate or non-
3	concurrence rate for Fiscal Year 2025
4	COUNCIL MEMBER RESTLER: [interposing]
5	Yes.
6	DEPUTY COMMISSIONER GERBER: What that's
7	doing really what you're talking about there is the
8	second half of 2024 and the first half of 2025.
9	COUNCIL MEMBER RESTLER: Fiscal year.
10	DEPUTY COMMISSIONER GERBER: Yes.
11	COUNCIL MEMBER RESTLER: The fiscal year.
12	DEPUTY COMMISSIONER GERBER: Yeah.
13	COUNCIL MEMBER RESTLER: We live in
14	fiscal years here.
15	DEPUTY COMMISSIONER GERBER: Of course.
16	But so, it's really what's that doing is obscuring
17	the two very different stories. When you look at the
18	data for the second half of 2024 and the first half
19	of 2025 is radically different, radically different
20	in terms of the concurrence rate. So, if you look at
21	it for just you know, again, looking at the CCRB's
22	data on concurrence, right, and then taking out the
23	short SOL cases, because we stopped doing that. I

think that's fair.

1	COMMITTEE ON PUBLIC SAFETY 99
2	COUNCIL MEMBER RESTLER: Let me do this
3	differently
4	DEPUTY COMMISSIONER GERBER: [interposing]
5	Wait, no
6	COUNCIL MEMBER RESTLER: [interposing] No,
7	no, no. I just no, no, you're saying that things
8	have dramatically improved over the last six months
9	of FY25, of calendar year the first you're saying
10	over the last the first six months, the latter six
11	months of FY25, so the first six months of this
12	fiscal year.
13	DEPUTY COMMISSIONER GERBER: Calendar
14	year, yes.
15	COUNCIL MEMBER RESTLER: Calendar year,
16	excuse me. Things dramatically improved. How many
17	non-concurrence decisions were overturned by the NYPD
18	in the first six months of this year total.
19	DEPUTY COMMISSIONER GERBER: I'm getting
20	that for you.
21	COUNCIL MEMBER RESTLER: Please.
22	DEPUTY COMMISSIONER GERBER: Right.
23	Alright, so

So, I'm

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COUNCIL MEMBER RESTLER: [interposing] This calendar year, first six months of this calendar year, how many?

DEPUTY COMMISSIONER GERBER:

using -- I want to be clear about what I'm doing. Ι'm taking the CCRB data. So, it's CCRB, not the PD saying [inaudible], the CCRB saying those numbers, okay? I'm excluding the short SOL cases. We did do quite a few of those in the beginning of the year, but we stopped. And then so out of-- the CCRB finds a concurrence rate using -- of 91 percent in the first half of 2025, okay? Their data says discipline -- you know, they recommended some form of discipline against 643 officers, and the NYPD did what the CCRB recommended in terms of disciplinary recommendation in 585 out of those 643 for a 91 percent concurrence rate, right? Now, I want to be very clear, in the second half of 2024, it wasn't 91 percent, not even close, but that -- the fiscal year is actually obscuring the shift we've seen from the second half of 2024 to the first half of 2025. So, that's--

COUNCIL MEMBER RESTLER: [interposing]

We'll dig in--

1	COMMITTEE ON PUBLIC SAFETY 101
2	DEPUTY COMMISSIONER GERBER: [interposing]
3	Yeah, no
4	COUNCIL MEMBER RESTLER: more to the data.
5	DEPUTY COMMISSIONER GERBER: Just so you
6	know where it's coming from.
7	COUNCIL MEMBER RESTLER: But I just want-
8	- yeah, go ahead.
9	DEPUTY COMMISSIONER GERBER: So, you
10	know, it's coming from this is from the CCRB semi-
11	annual report 2025, page 45 if that helps.
12	COUNCIL MEMBER RESTLER: No, look, what
13	I'm looking at, as you probably know, is the Mayor's
14	Management Report which was
15	DEPUTY COMMISSIONER GERBER: [interposing]
16	Yes.
17	COUNCIL MEMBER RESTLER: released less
18	than what's the date today, the 22 nd ?
19	DEPUTY COMMISSIONER GERBER: I'm aware.
20	I know what it says.
21	COUNCIL MEMBER RESTLER: Five days ago.
22	DEPUTY COMMISSIONER GERBER: Yes.
23	COUNCIL MEMBER RESTLER: So, you know
24	what it says. That's the data I'm citing. It's
25	deeply troubling data.

1	COMMITTEE ON PUBLIC SAFETY 102
2	DEPUTY COMMISSIONER GERBER: No, 100
3	percent.
4	COUNCIL MEMBER RESTLER: You're claiming
5	that things have dramatically improved. So, let's
6	just for the argument sake
7	DEPUTY COMMISSIONER GERBER: [interposing]
8	Well, I'm saying that be clear that the CCRB is
9	saying.
10	COUNCIL MEMBER RESTLER: Well, I haven't
11	seen that data. All I'm going on is the data that
12	was released five days ago by the CCRB and the
13	Mayor's Office claiming that there is a dramatic 783
14	non-concurrence decisions where the NYPD overturned
15	the CCRB's recommendations over the previous 12-month
16	period.
17	DEPUTY COMMISSIONER GERBER: Understood.
18	COUNCIL MEMBER RESTLER: So, you're
19	saying it's 60 over a six-month period which is, you
20	know, close to a which is a significant decline.
21	If it's true, I'm happy.
22	DEPUTY COMMISSIONER GERBER: If I may
23	[inaudible] other question?
24	COUNCIL MEMBER RESTLER: Please.

COUNCIL MEMBER RESTLER: Yes, please.

There's no question that NYPD has shifted their

against the CCRB-- more complaints against the NYPD.

Brown New Yorkers, have led to more complaints

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approach to policing during this administration, and as a result, more people are complaining about misconduct. My issue is that the CCRB hasn't had the resources or the capacity to actually investigate these complaints. When the CCRB came before this committee during our budget testimony this past fiscal year, they told us that whenever an officer curses at someone, acts disrespectfully to somebody, does all kinds of really problematic things, they just close the case automatically, because they don't have the capacity to investigate. We pushed, and thanks to the leadership of Chair Salaam and most of all our Speaker, we secured administration resources in this budget for the CCRB, and I hope they will have more capacity to put-- to look into allegations of misconduct and work to hold the NYPD accountable, but we all know how the system works. As a result of state law, it's ultimately up to the Police Commissioner, and if she's overturning 783 cases in a year, that's a lot. I'm happy to hear about the progress. We will do our own due diligence on the The Chair has been incredibly gracious to let me go long, and I want to thank you, Chair, for that.

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DEPUTY COMMISSIONER GERBER: Chair, if I may, just [inaudible] to add one minute really quick. You know, Council Member, you asked about the CCRB data and the increase in complaints, particularly in 2023. I do think the expanded jurisdiction needs to be part of that discussion. The other point, that I think also needs to be made is with regard to if you look at data on force allegations, what happened from 2022 to 2023, and this continued on for several years, it is true that the number of force allegations went up very significantly. substantiation rate, CCRB's substantiation rate for those force allegations fell from around 12 to 13 percent to around five to six percent. Now, just if I may, 12 to 13 percent, frankly, is pretty low. Five to six percent is like really, really, low. All I'm saying is as part of this discussion it is important I think to acknowledge that yes, you have this increase in allegations, but you also have a significant decrease in a substantiation--

COUNCIL MEMBER RESTLER: [interposing] I

would argue that you have an agency that has been,

the investigators are unable to conduct

like, deliberately and severely under-resourced where

Member's line of questioning. I do want to say that

I'm glad that I heard that DOI is going to be doing a report on in-custody deaths, and I know that the Legal Aid Society and others sent a 10-point plan to the NYPD, so I'm hoping that they take that seriously and implement it. We know about this alarming string of NYPD in-custody deaths. Are officers that were responsible for the wellbeing of people who died current— are they currently suspended pending investigation or are they on modified duty, anything else?

DEPUTY COMMISSIONER GERBER: So, again,

I'm not going to speak to any one particular case. I

think the question becomes in any particular case, is

there a reason to think, believe, conclude that an

officer engaged in misconduct. I do want to

emphasize what I said before. The fact that someone

dies any time-- any time someone dies in police

custody that is a tragedy. It does not mean that the

officers who responded or who had the person in

custody necessarily did something wrong.

COUNCIL MEMBER CABÁN: I'm asking,
though, right? I'm not saying divulge the details of
any particular-- I'm asking are there any officers

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1 COMMITTEE ON PUBLIC SAFETY 110 currently suspending pending any investigations 2 3 related to any of these deaths. 4 DEPUTY COMMISSIONER GERBER: I do not know the answer to that. 5 COUNCIL MEMBER CABÁN: Can you get back 6 7 to this committee with that information? DEPUTY COMMISSIONER GERBER: Sure. 8 9 COUNCIL MEMBER CABÁN: And currently, the FID is investigating those deaths like you mentioned. 10 11 Will you commit to making the findings and the records of those investigations and to any and all of 12 those in-custody deaths available to the public once 13 they're done? 14 15 DEPUTY COMMISSIONER GERBER: I can certainly say that we will share with the public the 16 17 conclusions from those investigations. I can't say 18 that I'm going to give you the work product that goes 19 into that, but if you're asking are we going to be 20 transparent with the public about the conclusion from 21 FID, yes. COUNCIL MEMBER CABÁN: Not just the 2.2 2.3 conclu-- it's like we want to see the math, right? Not just the end result, but how you got there. So 24

that's what I'm asking for a commitment on.

1	COMMITTEE ON PUBLIC SAFETY 111
2	DEPUTY COMMISSIONER GERBER: So, then
3	you're asking that we're going to include sort of
4	necessarily produce like any and all materials in
5	connection with an investigation, no.
6	COUNCIL MEMBER CABÁN: I didn't say that.
7	I didn't say that.
8	DEPUTY COMMISSIONER GERBER: Council
9	Member,
10	COUNCIL MEMBER CABÁN: [interposing] That
11	wasn't my question, right? And now I'm clarifying
12	and saying, listen, I want something beyond just
13	where you landed, but to show how you got there. Now,
14	that doesn't mean that I'm asking for a 1,000-page
15	document with every single piece of information. But
16	I'm asking will the NYPD show the public their math?
17	DEPUTY COMMISSIONER GERBER: When you say
18	their math do you mean I'm not sure what you mean
19	by that.
20	COUNCIL MEMBER CABÁN: Will you show the
21	things that led to the final decision?
22	DEPUTY COMMISSIONER GERBER: What I can
23	tell you
24	COUNCIL MEMBER CABÁN: [interposing] The

framework--

2 DEPUTY COMMISSIONER GERBER: [interposing]

3 | Council Member--

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COUNCIL MEMBER CABÁN: the principles, the policies that were implicated and say hey, this is how we got here. This is the framework we're operating under so you know how we got to this answer.

DEPUTY COMMISSIONER GERBER: Yes, but what I can tell you is that we'll be transparent with the public about our findings and why we concluded what we did. I can tell you that.

COUNCIL MEMBER CABÁN: I don't think that's good enough. Moving on. What training do officers receive to identify when a person in custody needs immediate medical assistance?

DEPUTY COMMISSIONER GERBER: So, we will give you that information. Again, Commissioner

Rahman and I are not the right people to answer that question. You're talking to the lawyers here. But yes, we will—we will send a letter to the

Committee, to you, walking through kind of what that policy is.

COUNCIL MEMBER CABÁN: Can you answer this? So, not knowing what that training is, is it a

1 COMMITTEE ON PUBLIC SAFETY 113 failure to render-- is a failure to render medical 2 3 aid, right? Is that considered serious misconduct? 4 DEPUTY COMMISSIONER GERBER: Tf an officer knows, understands that someone is in medical 5 distress and they fail to give aid, yes, that is 6 serious misconduct, 100 percent. COUNCIL MEMBER CABÁN: Okay. And then 8 9 what are the consequences for failing to render medical aid? 10 11 DEPUTY COMMISSIONER GERBER: Extremely serious discipline, I mean, I think rising 12 potentially to level of termination if -- if an 13 officer understood that someone was in medical 14 15 distress and stood by and did nothing, and 16 particularly if that resulted in someone's-- harm to 17 that person or even death, that is incredibly serious misconduct. 18 19 COUNCIL MEMBER CABÁN: And at this moment 20 you don't know whether any of the officers that were 21 present during the NYPD in-custody deaths that we have referenced. You're not -- you don't know whether 2.2

they have been put on modified duty or suspended or

anything pending investigation?

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1	COMMITTEE ON PUBLIC SAFETY 114
2	DEPUTY COMMISSIONER GERBER: I do not
3	know.
4	COUNCIL MEMBER CABÁN: But you will get
5	that information back to us.
6	DEPUTY COMMISSIONER GERBER: I will.
7	COUNCIL MEMBER CABÁN: Okay. How many
8	complaints have you received over the past three
9	years for failure to render medical aid?
LO	DEPUTY COMMISSIONER GERBER: We can get
L1	that. I don't have that here, but we certainly can
L2	get that for you.
L3	COUNCIL MEMBER CABÁN: Okay. And then in
L 4	addition to that, just as a follow-up, when you get
L5	that information and give it to the Council, I'd love
L 6	to know how many of those complaints there was a
L7	serious injury or death that occurred in NYPD
L8	custody. Are FID investigations into in-custody
L 9	deaths automatic? I think you said it was, but I
20	want to be make sure that we're clear on that, that
21	they are automatic, correct?
22	DEPUTY COMMISSIONER GERBER: There's a
23	death in custody, FID's investigating, period.

words, if you're talking about, like, allegations

last question on this is that why-- why has NYPD

2 decided to contract a third-party vendor Rock Daisy

3 [sp?] to build and maintain the NYPD Officer Profile

4 Portal instead of publishing in Open Data Portal NYC,

 $5 \parallel$ and publishing on that portal?

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DEPUTY COMMISSIONER GERBER: I actually—
I know nothing about this. I don't really know.

COUNCIL MEMBER CABÁN: Okay, well I would like to know the answer to that. You know, until recently the data wasn't posted on Open Data Portal in New York City at all, so I'm just -- I want to know why the NYPD would prioritize utilizing a non-secure vendor instead of complying with New York City's Open Data Law, and what the total cost of that is. I think that's super relevant. Chair, that's the last of my questions, but I wanted to end with a comment. was on the record-- I think one of my colleagues asked about what makes the Commissioner, sort of like, what talent do they have or what makes them special in being able to make a determination that they could -- with the confidence of the public overturn the decision made by two independent oversight bodies. And I just want to put this on the record to think about. We should also think about why the Commissioner should not be the person who

does that, and specifically I think it's in part because they are the Commissioner of a workforce with a union that is the only union that they have to lead and keep under control, right -- that is the only union that bargains for a right to kill without license, right? With impunity, without discipline. And so balancing the struggle of maintaining control of the largest police force in the country and dealing with the biggest most powerful union that literally is the only union that collectively bargains to be able to get to kill people without there being a consequence, and saying, well should this person under those circumstances have the ability to overturn the independent fact-finding judge and the CCRB, and I would submit that she probably shouldn't. Thank you.

DEPUTY COMMISSIONER GERBER: I just do want to say, just for the record, the law, not collective bargaining, the law speaks to officers' use of force, officers use of deadly force, when it is justified, when it is not.

 $\label{eq:CHAIRPERSON SALAAM: Thank you. I'm now going to pass it to Council Member Joseph.$

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2 COUNCIL MEMBER JOSEPH: Thank you, Chair.

I just want to do a really quick follow-up. Should someone not automatically be investigated in the death, and does the Commissioner or the Mayor requested that the death of Saniyah Cheatham be investigated by the Department, yes or no?

DEPUTY COMMISSIONER GERBER: Can you just repeat the question. I'm sorry.

COUNCIL MEMBER JOSEPH: This is the follow-up similar to what my colleague just said. Should someone-- should not automatically be investigated when someone dies in custody, or does the Mayor or the Commissioner have to request that?

DEPUTY COMMISSIONER GERBER: So, I know you said yes or no, but I actually can't do this one yes or no. I'm sorry. So, again, FID will always investigate every death in custody. I also should point out, the State Commission of Correction does have the authority and mandate to investigate deaths in, you know, local correctional facilities which would encompass some, though not all, of the cases that you're talking about. So, they do have a mandate there. And then again, DOI as I understand it is going to be looking at these cases.

1	COMMITTEE ON PUBLIC SAFETY 120
2	COUNCIL MEMBER JOSEPH: Alright. One
3	quick question about your Q Team. I know it was
4	designed by focus on community complaints made with
5	311. Is there data kept on pick-up jobs that are
6	outside of the 311 calls?
7	DEPUTY COMMISSIONER GERBER: There may
8	be. I'm just not sure. I think there is. I just
9	again, I'm not the neither Commissioner Rahman nor
10	I are really sort of the experts on the Q Teams.
11	COUNCIL MEMBER JOSEPH: But you can get
12	that data to the committee, right?
13	DEPUTY COMMISSIONER GERBER: yes.
14	COUNCIL MEMBER JOSEPH: You got a lot of
15	stuff to give to the committee
16	DEPUTY COMMISSIONER GERBER: [interposing]
17	Yes.
18	COUNCIL MEMBER JOSEPH: and we'll be
19	waiting and I'll be watching. Thank you.
20	COMMITTEE COUNSEL: Council Member
21	Ariola?
22	COUNCIL MEMBER ARIOLA: Thank you. I
23	want to kind of flip the narrative, because we're
24	talking about a lot of information that's being
25	shared that would provide information for a person

2 who's incarcerated, the person's who's been arrested.

3 But I'd like to know what the Department is doing to

4 facilitate trial dates for officers who there has

5 been a substantiated evidence, and they're waiting

6 sometimes three years. And in conversation with

7 | unions such as the Lieutenant's Benevolent

8 Association, some of their lieutenants are waiting

9 three years for a resolution, and they've been

10 pushing for trial dates.

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DEPUTY COMMISSIONER GERBER: Yeah, no, It's a fair question. So, as I was saying before, once someone is asking for a trial date, our trial judges are under a mandate to do that very quickly. The delay here is not coming from our trial judges. They are-- they have a very busy docket. They're scheduling things two to three months out, which I think is actually pretty reasonable in terms of trial scheduling. Again, there is a challenge here which is that in the APU cases, the charge and specifications cases, we are not the prosecutors. CCRB prosecutes those cases, and to the extent CCRB as the prosecutor is for whatever reason choosing to delay -- I'm not weighing in on whether they're good reasons or bad reasons, but to the extent CCRB is

questions?

largest civilian police oversight board, our most

COMMITTEE ON PUBLIC SAFETY

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important role is to work on behalf of New Yorkers to provide accountability and oversight of the New York City Police Department. But we also serve as an example for the rest of the country, working to achieve the goal of better police-community relations. Others look to us as a model that they can follow. How do we do this? Perhaps the most importantly, this Council's proposal -- Charter Revision, proposed Charter Revision Commission would help us in ways that would profoundly impact police oversight here in New York. But crucially, they would also serve as an example for the other cities around the country. First, the proposal modify our minimum budget from a headcount-based model to a model based on the personnel costs of the Police Department which will help our work dramatically. Even as the number of police officers has grown, the CCRB has not been able to keep up. This new model would revolutionize our ability to reduce the time it takes to investigate cases. Secondly, the proposal to add two new additional members to our board, one designated by the Police Department and appointed by the Mayor, and one appointed by the Public Advocate, would further help our Agency more efficiently

handling our sizable workload. This would also help
us by expanding the diversity views on our board,
enabling us to demonstrate the importance of thought
leadership and the discussion of our counterparts
around the country. Lastly, the proposal to alter
the quorum requirements to a simple majority, not
including vacant seats, would allow the Board to
convene more often and at greater convenience, once
again giving us the tools to more efficiently
complete the vital work that our agency undertakes.
It is hard to overstate how transformative these
proposals would be to the CCRB. We are pleased to
see the City Council's support of our mission, and
its desire to back that support up with the specific
policies. We appreciate the work of the Police
Commission to Strengthen Local Democracy. These
proposals alone will not enable the CCRB to fulfil
its mission to receive, investigate, mediate, hear,
make findings, and recommend action on complaints
against New York City police officers. We are the
largest police oversight board in the country, and
the scale of our work is even larger. In 2024, we
recorded the highest number of complaints in over a
decade. Many of these complaints represent the worst

2 days of someone's life, whether they are being 3 accused of a crime, suffering a mental health crisis, 4 or simply going about their business. At present, 5 two things constrain our ability to fully represent the people of New York as they request accountability 6 7 from the NYPD for alleged misconduct. The first is that we do not have direct access to all the 8 information our investigations require. For example, after we begin investigating a complaint, our 10 11 investigators must request access to body-worn camera 12 footage from the police department. While this delay 13 has decreased over time, it still represents a 14 significant roadblock in completing our 15 investigations in a timely manner. The same is true for other types of records within the NYPD that may 16 17 come up during an investigation. And many of the 18 records we do request are sealed under statute. 19 means legally we cannot view them, and we may not be 20 unable to investigate serious allegations. We cannot truly begin our investigation in full until we have 21 2.2 access to all necessary records. Having direct 2.3 access to all records, including access to sealed records, would make the Agency much more efficient 24 and able to fully investigate our cases. The CCRB 25

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having direct access also means the CCRB being exempt from New York State's sealing statutes. Second, the CCRB is empowered by law to make recommendations for discipline to the Police Commissioner, but we do not impose that discipline ourselves. We have seen this recently in CCRB cases which as Lieutenant Jonathan Rivera's killing of Allan Feliz. Without final disciplinary authority in these cases we investigate, even the most serious substantiated allegations of police misconduct cannot go unchecked. When this happens, public trust is weakened. People do not trust the CCRB, and they do not trust the other systems of public safety. This weakening of this public trust also weakens the relationship between the police and the people they serve. This is exactly what the CCRB was designed to help fix. is a great privilege to lead the CCRB as Interim Every day, I see the New Yorkers who my Chair. Agency serves walk down the street, waiting in line at the store, even sitting across from me in this hearing room right now. We are pleased to have partners in this work throughout the government, including in this chamber. We believe that together, we're able to be the voice of accountability on

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2 behalf of New Yorkers, and to be a model for other

3 cities around the country to follow. New Yorkers

4 lead, and we always lead. Thank you again for the

5 opportunity to join you here today at this vital

6 hearing. I look forward to your questions.

CHAIRPERSON SALAAM: Thank you. So, I want to begin my line of questions by asking how have staffing reductions and funding shortfalls affected CCRB's backlog and case closure times?

EXECUTIVE DIRECTOR DARCHE: Thank you, The CCRB's staffing shortfalls led us to Chair. implement a policy called the Strategic Resource Allocation Determination in which the agency closed complaints that had certain types of allegations, and we've closed approximately 4,000 complaints without any investigations that would normally have fallen within our jurisdiction. As a result, some of our case processing times have gone down, but it is still a major obstacle that the agency has in investigating complaints that we are not staffed at the level we need to conduct our investigations and our prosecutions. The CCRB is truly appreciative of the work the Council did to increase our budget and our headcount. We already have a new investigative class

of 12 investigators that has begun since the budget was implemented, and we plan to have at least one more class in calendar year 2025, but we are waiting until we actually have the folks on board and able to investigate complaints before we make changes to strategic resource allocation determination. And there's another area in which budget questions come up. One of your colleagues asked a question in the prior panel to the NYPD about trials and how long it takes to get a trial. Right now, the average case load for administrative prosecution use-- prosecution unit team member is 1,100 cases. And so we are waiting on approval to hire three more prosecutors and we've been working diligently with the Department to get cases on the calendar and get them tried as soon as possible. But it is a real challenge, and we are striving to meet it and get cases scheduled for trial and resolved as soon as possible.

CHAIRPERSON SALAAM: Thank you. CCRB relies on NYPD for access to critical investigative materials such as body-worn camera footage. So, to what extent does CCRB feel constrained by its reliance on the NYPD for evidence, and what

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additional authority or access to evidence would most
immediately strengthen your investigations?

EXECUTIVE DIRECTOR DARCHE: So, the CCRB needs, as Doctor Khalid testified to, direct access to the NYPD's records. In order to have that direct access, we need to be exempt from New York State ceiling statutes. There's a bill in Albany that sponsored by Senator -- by Assembly Member Cruz and Senator Bailey that would exempt CCRB from ceiling statutes in a way that would make direct access possible, and that is a real priority for this agency going forward. The NYPD has made significant strides in getting CCRB information in a timely way. is a memorandum of understanding that between the two agencies regarding sharing information from cases that were investigated by the Force Investigations Division that was signed I'm pretty sure at the end of 2024, and that resulted in sharing information in a way that the CCRB was able to close the investigation into the killing of Win Rozario before the expiration of the statute of limitations which is something that is very, very difficult -- had been very, very difficult to do in cases resulting -- in investigations resulting from deaths of civilians

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prior to the signing of that memorandum of
understanding. Also, the times in which the NYPD
turns over body-worn camera footage to the agency
have gone significantly down. This is a result of
changes made structurally to the CCRB and the NYPD
that committed resources on both sides into
requesting and obtaining body-worn camera footage and
other documents, other information from the
Department, and it's it had real progress. I don't
want to diminish the nature of the cooperation we've
received from the NYPD, but the CCRB needs direct
access, and we need to be exempt from ceiling
statutes as the Chair testified to.

CHAIRPERSON SALAAM: Thank you. I'm now going to pass it to Cabán to ask her questions.

much. I know we've been asking the last several hearings about being able to provide y'all with direct access to NYPD records and databases, so it's not surprising that it's come up again, and I think that's incredibly important. I want to start by asking how does CCRB go about enforcing any of the various MOUs with NYPD if NYPD violates the terms or

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So, if the EXECUTIVE DIRECTOR DARCHE: CCRB and the NYPD have a dispute over the interpretation of the MOU, we try and talk to one another and have conversations at an executive level. Two-- the two most recent Memorandums of Understanding were over following the discipline matrix, and sharing information from Force Investigations Division investigations. Oh, and also data sharing for the Racial Profiling Unit. Of the first two that I mentioned, there have been no issues, so that there hasn't-- it hasn't even come up to have that higher level conversation. With regard to data sharing, there was a meeting to work out that Memorandum of Understanding between the administration, the Department and leadership at the And then there have been continual meetings with NYPD Legal since then, and Deputy Commissioner Gerber's team has been very open to listening and trying to work out ways in which we can resolve issues that have come up. And recently, we discussed actually having conversations about making changes to the data that we are given under that MOU, and the

records? If you had direct access, would it save

that we investigate any CCRB-related cases, the

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custody issue if it falls within jurisdiction, then we'll be happy to do it, but if it doesn't, then probably we will not be able to, but should it happen we'll be happy to investigate.

EXECUTIVE DIRECTOR DARCHE: As Doctor

Khalid just said, there are currently-- the CCRB is currently investigating some complaints that we've received about deaths in custody. Mr. Chair, do you mind if I-- thank you. We don't systematically investigate every complaint of a death in custody. There was a recent letter sent by the Legal Aid Society to the Department of Investigations that recommended the CCRB routinely initiate its own complaint into all deaths in custody. That would require a significant increase in resources for us to do that. And I think if you look back, the-- in 2021 when we were discussing how to-- whether the CCRB could handle racial profiling and bias-base police complaints, I said we would need a unit of approximately 50 people to do those complaints. Right now, we have a total of 22 personnel investigating those complaints. To systematically address every death in custody which-- and we've-- we heard the numbers during the earlier session are

EXECUTIVE DIRECTOR DARCHE: Correct.

investigate and every complaint that comes in, right?

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COUNCIL MEMBER CABÁN: Thanks. For-- in terms of training and retention, and then I'll be done. It's just a couple more questions. But how long does it take to train CCRB investigators?

EXECUTIVE DIRECTOR DARCHE: So, the initial training is approximately six weeks long, but generally speaking they're working under close supervision of their squad leaders and supervising investigators for at least six months before they're really—have the training wheels taken off so to speak.

COUNCIL MEMBER CABÁN: Right.

EXECUTIVE DIRECTOR DARCHE: So, it is—and as level one investigators, they are seeing the least complicated of the complains that the CCRB receives.

mean, in order to really have also an impact is that those folks have to stick around a while. I'm going to liken it to my experience as public defender, right? Like, my-- when I was a baby lawyer, the first couple years of my practice I could only do the misdemeanors, and so, you know, it didn't solve for the problem that we had more seasoned attorneys

COMMITTEE	ON	PUBLIC	SAFETY

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taking on-- it was going to be years before I could help with the problem of more experienced attorneys having way too many felonies, violent felonies in their caseloads. It's kind of the same as that, right? It takes some time for them to be able to take on some of these more serious cases. So, that leads me to my next question which is what's the

EXECUTIVE DIRECTOR DARCHE: It's approximately four percent.

attrition rate of investigators?

COUNCIL MEMBER CABÁN: Okay, and how-what would improve retention so that the CCRB is able
to retain and invest in experienced staff, to carry
out the mandate, to be able to take on, you know,
more complicated cases, things like that?

INTERIM CHAIR KHALID: I think, again, it comes through that promoting the investigators. We need more resources. In order to keep them, we have to give them the promotion and better resources to provide them, and I think that would really help us reducing the attrition rate. John, you wanted to add some?

handle extremely complicated complaints.

1	COMMITTEE ON PUBLIC SAFETY 140			
2	COUNCIL MEMBER CABÁN: Thank you. Thank			
3	you, Chair.			
4	CHAIRPERSON SALAAM: Definitely			
5	concerning. How has the discipline matrix improved			
6	or failed to improve consistency between CCRB			
7	recommendations and NYPD outcomes?			
8	EXECUTIVE DIRECTOR DARCHE: So, the			
9	matrix has improved consistency in CCRB			
10	recommendations, but I think there is still I don'			
11	think it has any effect on the Department's			
12	concurrence and discipline rates, because when they			
13	do believe discipline is merited, they also use the			
14	matrix. So, I don't believe they're ignoring the			
15	matrix, but there is a difference in whether they			
16	feel disciplined as warranted or not, and the matrix			
17	can't control that.			
18	CHAIRPERSON SALAAM: High profile cases			
19	demonstrate that NYPD often rejects or downgrades			
20	CCRB's recommendations. Do you have an opinion on			
21	what tools or authority CCRB needs to ensure its			
22	substantiated findings lead to meaningful			
23	accountability, especially in case of serious			

misconduct?

2	INTERIM	CHAIR	KHALID:	Chaır,	the-

looking at the current conditions what is happening
in few of the cases, I think time has come that the
City Council or whatever the authorities are the
whole discipline authority should be given to the
CCRB for a proper disciplinary action instead of
giving to the Police Commissioner. We have seen in
cases that this case was the Deputy Police
Commissioner Maldonado did a case that it was told
that the police officer should be dismissed, but our
recommendation went and the Police Commissioner
turned the other way. So, I think that we
investigate cases. We know what's in there, and I
think it's plus 30 years that this agency was
established, and now I will characterize it this
way. We are tiger but we don't have the teeth. So,
I think it's the time that we should be given the
full authority of investigating and making
determination. What we should be giving to the
police officer, their discipline-wise, so it should
not be given everything to the Police Commissioner to
make a decision. I think 30 more years have passed.
It's time now that we should be doing the

1 COMMITTEE ON PUBLIC SAFETY 142
2 disciplinary action as well since we investigate
3 Police Department personnels.
4 CHAIRPERSON SALAAM: I think we shoul

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CHAIRPERSON SALAAM: I think we should take those recommendations and try to become a perfect world regarding those things. I'm not sure if you have any secondary questions? So, that concludes are--

EXECUTIVE DIRECTOR DARCHE: Thank you,

Mr. Chair.

INTERIM CHAIR KHALID: Thank you, Mr. Chair.

CHAIRPERSON SALAAM: Thank you all as well. Thank you. I'm now going to open up the hearing for public testimony. I remind the members of the public that this is a formal government proceeding, and that decorum shall be observed at all times. As such, members of the public shall remain silent at all times, and the witness table is reserved for those people who wish to testify. No video recording or photography is allowed from the witness table. Further, members of the public may not present audio or video recordings as testimony, but may submit transcripts of such recordings to the Sergeant at Arms for inclusion in the hearing record.

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If you wish to speak today at today's hearing, please
fill out an appearance card if you have not already
done so with the Sergeant at Arms and wait to be
recognized. When recognized, you will have two
minutes to speak on today's hearing topic. If you
have a written statement or additional written
testimony that you wish to submit for the record,
please provide a copy of that testimony to the
Sergeant at Arms. You may also email written
testimony to testimony@council.nyc.gov within 72
hours of this hearing. audio and video recordings
will not be accepted there. I'll now call the first
panel.

COMMITTEE COUNSEL: We'll first hear from Linda Tijani from the Commission on Racial Equity.

LINDA TIJANI: Hi. Good afternoon. My
name is Linda Tijani. I serve as the Chair and
Executive Director for the New York City Commission
on Racial Equity. We are an independent commission,
and I lead CORE in partnership with 14 Commissioners
and 12 staff members. The primary means through
which CORE fulfills its mandate is by shaping,
evaluating, and monitoring the City's biannual racial
equity planning process whose centrality to our work

remains undiminished by the Mayor's ongoing 2 3 delinquency in releasing it to ensure that this 4 process is guided by the priorities of those who have been historically under-represented in or underserved by government and its processes. CORE has engaged 6 7 over an estimated 7,000 New Yorkers and supported 300 8 local community conversations, raising recommendations for what actions government must take to improve the wellbeing of communities harmed by 10 11 racism and social injustice. These conversations 12 have a real de-palpable frustration with the lack of accountability for a history of the New York City 13 14 Police Department actions resulting in the killing, 15 sexual assault, harassment, and false imprisonment of Black and Brown New Yorkers. of the 4,212 New 16 17 Yorkers surveyed during our first round of 18 engagement, 83.6 percent agreed that holding police 19 officers accountable for the harm and abuse they commit is critical to improving the wellbeing of New 20 Yorkers, leading CORE Commissioners to vote in 21 November of 2024 in favor of a community equity 2.2 2.3 priority 16, ensure all city employees and their agencies including the police and social service 24 providers are held accountable for any harm and abuse 25

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of power. Now, in our second round of engagement, we've received feedback from 4,550 residents about the relative urgency of each. Our data, our preliminary data, shows that 94 percent of respondents believe that CEP16 is an urgent task for New York City government to address. Considering that my time is almost out, I am going to just quickly share the recommendations from the Commission on Racial Equity.

CHAIRPERSON SALAAM: Sure. Thank you.

LINDA TIJANI: Allow for the Civilian

Complaint Review Board to have final authority over police officer discipline; develop and implement a police officer and member of service discipline matrix that is transparent, publicly available and agreed upon by survivors of police violence and family members who have lost loved ones to police violence and communities harmed by racism and social injustice; require the NYPD comply with existing laws to turn over footage and information to existing oversight bodies to ensure timely and complete investigations to police misconduct; institute accountability practices that account for ht wellbeing of survivors and family members harmed by

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were unable to take off work. I'll read their

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testimony. "My name is Notan Eva Costa and I am Win's Rozario's mother. No mother should ever have to deal with the pain and unimaginable loss of watching their son gunned down by police in what should have been the safety of our home, while I tried to protect him from the dangerous police. As you may know, my son Win was a teenager when Officer Salvatore Alongi and Matthew Cianfrocco tased him multiple times and shot him five times in less than two minutes from when they got to our apartment. It was terrifying. I was relieved to hear that the NYPD served the CCRB's charges on Alongi and Cianfrocco, but I wish me and my family and so many others did not have to fight to make that happen. Alongi and Cianfrocco should already have been fired, and it's painful that we still have the whole discipline process ahead of us when they killed my son in cold blood. It's wrong that the NYPD never updated us about their FID investigation in the past year and a half, and now they seem to be deflect because CCRB did their job and substantiated misconduct while we have no idea if NYPD even did it a thorough investigation, including on misconduct that's not [inaudible] jurisdiction. hope NYPD finally serving the CCRB's charges means

CHAIRPERSON SALAAM: [interposing] Yeah,
the time did expire. What I would like though is for
that testimony from her to be submitted to be
included in the record for sure, because it's very,
very important. Thank you.

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SAMMY FELIZ: Thank you for allowing us to speak Chair Salam, and Council Member Cabán.

Thank you for being here and speaking well about my bother. I have a lot to say. The time won't cover it, but I'll start. My name is Sammy Feliz. I'm the brother of Allan Feliz who was killed by NYPD

Lieutenant Jonathan Rivera. I'm here to make sure that Commissioner Tisch has not tricked you into believing that she cares about accountability or New Yorker's safety. She made it very clear she only cares about protecting herself and abusive officers when she refused to fire Lieutenant Rivera despite her own Deputy Commissioner's guilty verdict. Many of you know Allan's story. On October 17th, 2019

2 then Sergeant Rivera and officers pulled Allan over 3 for allegedly not wearing a seatbelt which he was. 4 Within minutes they threatened, beat, tased, and 5 Rivera shot him at point blank range in the chest. For almost six years my family and I have rallied and 6 7 protested instead of mourning. We thought our struggle was finally ending when Deputy Commissioner 8 Rosmary Maldonado found Rivera quilty and recommended that he be fired this past February. Finally, we 10 11 thought we could tell Alan's six-year-old son that 12 his father's killer will no longer have a badge and 13 gun. Then after dragging her feet for another six 14 months, Commissioner Tisch overturned her own Deputy 15 Commissioner's ruling, a decision that was first 16 reported by the NYPD's-- in the New York Post, I'm sorry, alongside calls from three different police 17 18 units all singing Tisch's praises. Tisch tossed 19 Maldonado's credibility finding without sitting 20 through the trial, by relying on a five-year-old report from a different investigation with a 21 2.2 different legal standard. At best, this is an 2.3 arbitrary joke. At worst, it is catering to police unions for political gain. Tisch's decision makes it 24 clear that the sole authority to discipline officers 25

1	COMMITTEE ON PUBLIC SAFETY 151
2	must be stripped from the Police Commissioner. We
3	hoped Tisch would listen to the cries of the
4	community members, organizations, elected officials,
5	especially after her promises to clean up the NYPD.
6	Instead, she proved that she is no different than
7	Mayor Adams and his other corrupt commissioners. The
8	devastation my family has felt in this corrupt
9	decision is hard to describe. My family has lost all
10	trust in the NYPD. The thought of being pulled over
11	terrifies us. This fear is not an overstatement.
12	Since killing Allan, Rivera has continued to harm Nev
13	Yorkers. in 2023, the CCRB substantiated yet another
14	fireable [sic] charge against him. So, the question
15	remains, why is he still on the force? Thank you for
16	allowing me to exceed my time as well.
17	CHAIRPERSON SALAAM: Thank you as well.
18	And I would definitely like to if you have any more
19	to submit, please do.
20	SAMMY FELIZ: Will do. Thank you so
21	much.
22	CHAIRPERSON SALAAM: Thank you both. If
23	there are no more questions from the other members

thank you.

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COMMITTEE COUNSEL: Next panel we'll hear from D'Juan Collins, Jackie Gosdigian, Claire Thomas, and Jennvine Wong.

5 CHAIRPERSON SALAAM: Alright, you may 6 begin in whichever order.

JACKIE GOSDIGIAN: Is it on? Okay. My name is Jackie Gosdigian and I'm the Senior Supervising Policy Counsel with Brooklyn Defender Services. I want to thank the Committee on Public Safety and Chair Salaam for holding this critical hearing. The NYPD Commissioner can and regularly does reject or downgrade CCRB and internal NYPD recommendations for officer misconduct. In light of the demonstrated inefficacy of the current system at reigning police abuse, neglect, and biased policing, City Council should explore utilizing every option at its disposal to allow for a more active role for the Council and the selection and approval of the NYPD Commissioner and removing a Police Commissioner's final authority over NYPD discipline. As the Council's aware, there has been a surge of NYPD incustody deaths, and NYPD has not been held accountable for the lives lost. Part of this conversation includes accountability and oversight of

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NYPD's unlawful police/citizen encounters, use of Broken Windows policing, increasing policing of poverty, and unlawful use of custodial arrests. Because these tactics and policies increase the risk of custodial arrests, they also increase the risk of inability to access medical care in NYPD custody. NYPD is increasing its policing of poverty, and what's compounding this is that NYPD continues to routinely violate criminal procedure law when they're issuing -- failing to issue appearance tickets in lieu of arresting individuals for low-level offenses. Custodial arrests for these low-level offenses are on the rise, and according to our arraignment supervisors, desk appearance tickets are down to about a third of what they used to be. one problem in particular is that NYPD has its own exceptions to issuing desk appearance tickets in the Patrol Guide. Specifically, these exceptions include something like not having a verifiable address. Many of these lowlevel cases are also not bail-eligible. So that means that the person will be in the custody of NYPD and then released after arraignment. NYPD, however, claims that while they are in custody, they still need to be accompanied by an NYPD officer to receive

is Claire Thomas. I'm a public defender with Legal

Aid Society Brooklyn Trial Office, and I represented

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2	Christopher Nieves who is the most recent person to
3	die in NYPD custody. Today I will share my
4	experience in arraignments on August 29 th to
5	highlight the impact that a culture of impunity and
6	lack of accountability creates. A Police Department
7	that refused to recognize the dignity and humanity of
8	the people that they have derived into their custody.
9	Deprivation of liberty should not result in
10	deprivation of life. on August 29th, I arrived at
11	Criminal Court arraignment and picked up the file for
12	Mr. Nieves who was being detained after being
13	arrested for taking food from Whole Foods, a low-
14	level offense. At around 5:00 p.m. I want to the
15	holding area which is controlled by NYPD and it's
16	behind the courtroom to speak with Mr. Nieves. This
17	area is grim, dirty, generally always crowded, has a
18	lack of seating which often forces people to have to
19	sit on the floor for hours at a time. There were at
20	least three NYPD officers there that night. When I
21	met Mr. Nieves, I immediately realized that he wasn't
22	well. His skin was a sickly yellow color. He was
23	disoriented, and he told me had just been in the
24	hospital for a few months being treated for a staph
25	infection. He then showed me his foot which is all

file. I asked her if Mr. Nieves had in fact been

just made this gesture towards me like she was

brought to the hospital. She didn't say anything and

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on, definitely please submit that testimony to

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CHAIRPERSON SALAAM: spoiled milk or--

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2	JENNVINE WONG: [interposing] The Patrol
3	Guide does require that officers honor requests for
4	food and water, especially within the NYPD holding
5	cells before even before they make it to central
6	booking, but oftentimes, our clients have reported to
7	us the poor conditions of the food that they've had,
8	sometimes completely inedible. They've often been
9	served milk that has gone bad, food that has been
10	left out, ham and cheese sandwiches that have gone
11	bad, or not having their own dietary restrictions
12	honored, and there have been multiple reports of that
13	kind of treatment. Also, multiple reports of when
14	they request water, sometimes they get water in like
15	the tiniest cup or sometimes they only get it once.
16	Often times our clients are also quite afraid that
17	they might have their DNA collected surreptitiously
18	by the NYPD if they even accept water or some other
19	beverage from the NYPD or the NYPD holding cells.
20	D'JUAN COLLINS: Not to mention that the
21	holding cells are [inaudible]

CHAIRPERSON SALAAM: [interposing] Your microphone is--

D'JUAN COLLINS: Not to mention that the holding cells are very nasty, bugs, rodents, feces in

CHAIRPERSON SALAAM: [interposing] Yes.

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Nieves?

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CLAIRE THOMAS: Claire Thomas.

COUNCIL MEMBER CABÁN: Yeah.

can you remind me your name, the attorney for Mr.

COUNCIL MEMBER CABÁN: I just want to say

happened to Mr. Nieves is just disgustingly horrific, but I also want to point out that the effects of this go much further. I was in your position not that long ago, and I remember -- I'm pretty sure it was in my first year of being a defender. I working the night court arraignment shift, and there was a client in the back who during the shift attempted to hang himself, and everything had to stop and all the court officers had to run into the back to take him down from the belt that he was hanging from, and it is just a horrifically traumatic experience for the people who work and advocate for these folks as well. So, I am sorry that you experienced that, that you're continuing to have to process that and deal with that. I hope that you get any support that you need. Vicarious trauma is very, very real, and you know, it just -- I just want to make a finer point of establishing like, yeah, the deaths in and of themselves are horrific and must stop, but the pain

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and the trauma and the impact is felt by a wide, wide set of folks and certainly affects the work that you're trying to do every day. So, I'm sorry.

JENNVINE WONG: My name is Jennvine Wong. I'm a Supervising Attorney with the Cop Accountability Project within the Legal Aid Society, and as we've heard just now, as public defenders we are witnesses to the impact that police misconduct can have on a person's liberty and ability to live with dignity. I want to point out for this council first and foremost, that we are now over a decade since the decision in the stop and frisk litigation. NYPD is still under federal monitorship, not in compliance. And our public defenders across all five boroughs continue to hear about rampant harassment and unconstitutional stops and frisk by NYPD officers every day. I will note that we have submitted written testimony that details our recommendations to strengthen accountability more broadly as well as our 10-point plan that we released with our sister defender organizations this morning. But I would like to take the opportunity to highlight the growing crisis we face today, and that it is a part of the larger history of NYPD's culture of impunity. We've

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noted that 40 people have died in NYPD custody in 2023 and 2024, the highest two-year toll in nearly a decade, and this year alone at least nine people have tragically lost their lives, including Legal Aid clients while in the custody of NYPD. And despite those deaths, NYPD still has yet to provide any comprehensive information about it, or the steps that they're taking to prevent similar tragedies. Now, I want to note that in stark contrast after the repeal of 50A, the CCRB made a wealth of information available to the public in order for the public to meaningfully analyze how misconduct was being treated in this city. In stark contrast, NYPD has not done And in fact to this day they still have not done They have released select information that they have deemed important to the public, but they have not released information that we need to assess their effective -- whether or not the disciplinary system is effective or not. We've heard a lot about the Force Investigation Division, and I want to highlight that. we don't know anything about the Force Investigation Division investigations generally because we don't have that information. It's not posted publicly. What we do know is public reporting, and for many of

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the families of these high-profile deaths, we have learned that FID investigations have been deficient to put it shortly. FID was created 10 years ago to restore public trust, but it has failed to do so. And I want to note that the FID was actually created as a response to the death of Eric Garner, and now after all of these additional deaths over the past 10 years, so many high-profile deaths, FID investigations are still deficient. And so that is why the Legal Aid Society is calling for an independent agency to be the primary investigator in these instances, because NYPD cannot be trusted to police itself. One last thing I wanted to note, and it is in our written testimony, so I'll warp up very shortly. From 2021 until today, there have been 46 substantiated cases for failure to render medical aid. The most common penalty for that was less than five days. That's it. Failure to render medical aid should be serious mis conduct and should be treated as such. Less than five penalty days shows a disregard for the fact that people who are in NYPD custody, who are entirely reliant on NYPD to render medical aid to make sure they get medical assistance. They're not doing it. NYPD is not taking this

seriously. Thank you for the time today. I wanted to

3 just say that the current administration's revival of

4 Broken Windows policing is what coincides with all of

5 these increases of misconduct complaints and of these

6 high-profile deaths.

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CHAIRPERSON SALAAM: Thank you for your testimony. You may begin.

D'JUAN COLLINS: First of all, I want to say thank you, Council Member Salaam and members of the Public Safety Committee for allowing me to be here today. My name is D'Juan Collins, and I'm a civil rights union leader with Vocal New York. Misconduct in the NYPD is out of control. It's unchecked and a massive abuse of power, from fabricating felony complaints to body-cam footage, and manufacturing evidence, anything else they need to justify an arrest to shape their narrative to bring it to their final conclusion. I have experienced NYPD misconduct firsthand for the 34 precinct in my own case. A now retired sergeant of the NYPD, Lorraine Ramos, falsely accused me of strangling my ex-girlfriend in 2018 to the point of unconsciousness. That never happened. Ramos has a history of fabricating felony complaints from civil

19 Yorkers approximately \$750 million dollars in alleged
20 misconduct lawsuit. Misconduct in the NYPD works

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21 hand-in-hand with misconduct in the DA's office.

Once police fabricate their records, the very public

the Legal Aid Society, from 2018 to 2024 it cost New

servants that are supposed to intervene to prevent a

constitutional violation go along with the status quo

of doing business as usual, because of a benefit

2 promise or recede [sic], or fear of reprisal and loss 3 of a benefit. As a result of misconduct, the cover 4 up ensues by other agencies. A wrongful conviction is born and Black or Brown families are destroyed like mine. This misconduct happens constantly 6 7 because there aren't any real oversight committee 8 with final and binding authority over the Commissioner of New York-- over the commissioner of-over the Commissioner of the NYPD, no checks and 10 11 balances for police officers. They have qualified 12 immunity. Complete cooperation is from other 13 agencies. The idea of even giving the average 14 citizen qualified immunity, protecting them from 15 accountability due to the levels of crimes 16 perpetrated upon innocent New Yorkers or their 17 constitutional rights being violated, would receive 18 disdain, scoffing and ridicule. Would it not? 19 Thre's no respect for the rule of law in New York when it comes to the NYPD. They feel they're above 20 21 the law because when it comes to the police-- I'm They feel they're above the law because no 2.2 sorry. 2.3 one will hold the police accountable. definitely no equal protection of the law to allow 24 NYPD unfettered power over the citizens of New York 25

1 COMMITTEE ON PUBLIC SAFETY 168 is to abolish the rights of New Yorkers. Let's face 2 3 it, absolute power corrupts absolutely. Even when 4 cops are held accountable, which is rare, their 5 discipline is only a slap on the wrist. If a doctor commits medical negligence, they lose their license. 6 CHAIRPERSON SALAAM: I do have a 7 8 question, being that the time has expired. Are there any recommendations that you offer as a representative of the people that you are 10 11 representing as well? 12 D'JUAN COLLINS: Oh, yes. We have a 13 recommendation to support our bill to end qualified 14 immunity. That is one. Another recommendation is--15 CHAIRPERSON SALAAM: [interposing] And do you have that bill number just so that it's part of 16 17 the testimony? 18 D'JUAN COLLINS: I can get that. 19 CHAIRPERSON SALAAM: If not, you can get 20 it to us, you know, later on. 21 D'JUAN COLLINS: Yeah. So, that's one of the recommendations. Another recommendation is to 2.2 2.3 strip the Commissioner of a final making decision authority when it comes to police misconduct. So, if 24

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I can continue?

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CHAIRPERSON SALAAM: Well, actually, because the time did expire, I just kind of wanted you to wrap if you could, because we do have the standard of two minutes.

D'JUAN COLLINS: Okay, got you.

CHAIRPERSON SALAAM: And we do also offer the testimony to definitely be included in the transcript. So it's not like it wouldn't be, but that's why I wanted to maybe ask that question, and if there is a way to summarize as you end, that'll be perfect.

D'JUAN COLLINS: Alright. I'll just--CHAIRPERSON SALAAM: [interposing] But then also submit your testimony.

D'JUAN COLLINS: Okay. So, I just want to say in closing this. I want to leave with the famous dissenting opinion from Justice Louis Brandeis in the Olmstead Decision of 1928. If the government becomes a law-breaker, it breathes contempt for the law. It invites every man to become a law to himself. It invites anarchy. Olmstead versus United States 277US438 at 485. Thank you for your time.

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CHAIRPERSON SALAAM: Well, thank you. I appreciate that. If there are no questions -- thank you for your testimony.

COMMITTEE COUNSEL: Next panel we'll hear from Alissa Johnson, Brian Ehrenpreis, Barbara Manu [sp?], and Yvonne Jennings. After this panel we'll be moving to Zoom testimony.

ALISSA JOHNSON: Good afternoon and thank you for organizing this important hearing. My name is Alissa Johnson and I'm a legal fellow with the Surveillance Technology Oversight Project. Surveillance Technology Oversight Project is a civil rights and anti-surveillance group that advocates and litigates against discriminatory surveillance. of meaningful oversight for NYPD misconduct harms all of us and costs lives. It also hamstrings attempts to hold police accountable for misuse of surveillance technologies such as pervasive over-policing of communities of color using technologies like Shot Spotter, identification and tracking of protestors using drones, circumventions of prohibitions of facial recognition technology by outsourcing requests to other departments like FDNY, and continued noncompliance with the POST Act's reporting

2	requirements. Under existing toothless disciplinary
3	procedures, NYPD officers feel empowered to violate
4	our civil liberties, securing the knowledge that it
5	will likely cost them at worst a handful of vacation
6	days. STOP joins other advocates testifying today in
7	asking the City Council to implement major reforms to
8	disciplinary processes. Among them, we ask that
9	NYPD require be required to promptly charge
10	officers upon confirmation of charges by the CCRB to
11	avoid delays and hitting the statute of limitations.
12	We also ask that the City Council reissue a
13	resolution similar to Resolution 1538 urging that the
14	legislature pass a bill giving final adjudicatory
15	authority over discipline to the CCRB rather than the
16	Police Commissioner. We also recommend as CCRB
17	requested today that they be granted direct access to
18	NYPD camera footage and other evidence. Fourth, we
19	also recommend that the Council continue to allocate
20	increased funds for staffing at CCRB. And finally,
21	we'd ask that the City take steps to end police
22	officers' qualified immunity in civil suits. Thank
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23	you for the opportunity to testify today.

CHAIRPERSON SALAAM: Thank you as well.

25 Yes?

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BRIAN EHRENPREIS: Good afternoon. My name is Brian Ehrenpreis and I'm an attorney with New York County Defender Services. I'm here to talk to you all today, because two men that I knew and represented can't speak for themselves. Those men were named Musa Cetin and Diallo Ibrahim. Both of these men died in the custody of the NYPD this year. One of them died in an arraignment holding cell several blocks that way, 100 Center Street, and the other died in an NYPD holding cell in a Midtown precinct. The deaths of both of these men are directly attributable to a culture of apathy and neglect and impunity in the NYPD. This is a culture that the CCRB can do something about. And I'm here to tell you all that we are at a crisis point in terms of these in-custody deaths, and those of us who are attorneys on the front lines of the system have known that for some time now. Any public defender in any borough of the City will tell you that they have arraigned too many clients who are sick, who are experiencing dangerous medical symptoms, who are in a mental health crisis, or are dealing with untreated injuries from an arrest by the NYPD. This

overwhelmingly sick group of individuals is then

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forced to sit in a squalid cage in the custody of the NYPD, often times upwards of 24 hours before they even see a judge. There are no medical personnel onsite to attend to our client's medical needs during this time. There are no doctors on-site making sure our clients don't die. And the NYPD doesn't care to do this, nor are they qualified to do so. I have personally arraigned clients with bloody faces, with open wounds. I've arraigned clients too weak to even stand up in front of the judge. And there are few public defenders in the City without a story of this kind. Our clients are uniquely vulnerable in terms of their health, and such a blatant disregard of their needs by the NYPD. It's no wonder people are dying at an alarming rate. Why would the NYPD have any incentive to change this, to investigate this, when they themselves are the ones doing the investigation. As you know, it's the Force Investigation Division that does this. accountable only to themselves, and we don't see that information. This is not an acceptable situation, and the City Council does not have to accept it. City Council must require the CCRB to investigate automatically these in-custody deaths whenever they

1	COMMITTEE ON PUBLIC SAFETY 174
2	occur. That is one of the only ways we're going to
3	get to the truth of these incidents and prevent them
4	from occurring again, and to break the cycle of
5	neglect and apathy that is increasingly transforming
6	an arrest in New York City into a death sentence.
7	Thank you.
8	CHAIRPERSON SALAAM: Thank you as well.
9	You may begin. Just press the button to the yes.
10	LAUREN CARBAJAL: Hi, good afternoon.
11	Sorry about that mix-up. My name is Lauren Carbajal
12	and I'm speaking on behalf the Legal Defense Fund.
13	I'm assistant counsel there. We thank the Committee
14	for the opportunity to provide testimony today.
15	Today, we're calling on the City Council to empower
16	the CCRB, particularly its racial profiling and bias
17	based policing unit to carry out its important
18	mission of investigating and issuing findings related
19	to bias policing. First, the CCRB must be fully
20	staffed and funded. CCRB suffers from a lack of
21	resources to effectively hold the NYPD accountable
22	and they face an increasing amount of complaints each
23	year, yet their budget and headcount have not

correspondingly increased. This makes it impossible

to keep up with the growing caseload which could

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2	allow misconduct to go unaddressed. We appreciate
3	the City Council's recognition of the importance of a
4	fully-funded CCRB and Racial Profiling Unit. As
5	evidence by 2024 request to increase CCRB's baseline
6	by \$15 million. we urge you to stand strong in such
7	requests. The Racial Profiling Unit also needs
8	direct, unfettered access to NYPD databases and
9	records. Currently, CCRB must formally request that
10	data such as body camera footage, complaint
11	histories, performance evaluations, and data sets on
12	past conduct from the NYPD itself, and they are only
13	entitled to access such data within one year of
14	proceeding the events alleged at a complaint. This
15	is insufficient for the RPBP Unit to conduct a
16	meaningful analysis. When access to information is
17	blocked or constrained to such a short timeframe,
18	these investigations are severely hindered. The RPBP
19	Unit can be a powerful tool to ensure that officers
20	engaging in racial profiling and discriminatory
21	unconstitutional conduct are held accountable. The
22	City Council must ensure that it can fulfil its
23	mandate. Finally, for decades the NYPD has ignored
24	the or undermined CCRB recommendations which
25	disproportionately harms Black communities. The NYPI

substantiates only about 10 percent of CCRB
recommendations, leaving the vast majority of
misconduct unaddressed, especially racial profiling
complaints. Almost finished. The NYPD's refusal to
discipline officers, even when the CCRB substantiates
misconduct, is not only an abstract failure, it is a
devastating trauma for families. Too many Black New
Yorkers have buried loved ones while watching the
officers responsible remain in uniform. The family
of Allan Feliz was very recently confronted by the
NYPD's decision not to impose discipline even where
the CCRB substantiated claims of officer misconduct.
As the primary oversight body of the NYPD, the City
Council must ensure that these instances of violence
and miscarriages of justice stop. Thank you so much
for your time.

 $\label{eq:chairperson} \mbox{CHAIRPERSON SALAAM: Thank you as well.}$ You may begin.

YVONNE JENNINGS: Hello, sir. I've spoke here at least three times, Public Safety. And Jonathan Darche, I met with years ago. The stalking of me by this coat [sic] started May 11, 2006-- drug related. I don't do drugs. It turns out I had a client-- which I client I had who had a part of a

in the ambulance. In the hospital it went to 216

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over 109 at 3:27 a.m., of which they marched around in there. It was a Tuesday. It wasn't busy. No one was in there, and they left me to die. So, what I just said to you, I'm not saying a tenth of any of this. I fear for my life and safety, and I had reached out to you, tried to speak to you privately for like 10 minutes to show you some letters that were given to your -- Herrera? Yes. Last year, right after my heart attack-- very important, the letters that went to Biden. Yes. I ask again, could you spare 10 minutes of your time sometime that we could talk? Very urgent. Thank you. Because I really don't know what to do, because I reached the CCRB. You know, that's Jonathan Darche, and I reached out to him in the start of 2006. I reached out to him probably -- how old is his child? When his child was three or four-- but they don't handle stalking. No one does. But I'm just sitting watching. leave here, I'm harassed horrendously, horrendously, and I'm always at the camera. So, we got a problem. I don't understand. So, if you could help me out, I greatly appreciate it, okay? Thank you.

CHAIRPERSON SALAAM: Thank you for your testimony as well.

CHAIRPERSON SALAAM: Oh, perfect.

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MICHAEL SISITZKY: Thanks so much. So, good afternoon. I'm Michael Sisitzky, Assistant Policy Director with the New York Civil Liberties Union. So, we really can't separate the increase in complaint activity that we've seen in recent years from this administration's really aggressive approach to policing. Stop and frisk activity has surged to levels that we've not seen since 2014 of staggering racial disparities. Low-level summonses and arrests have increased. Vehicle stops have increased. The NYPD keeps creating specialized unit after specialized unit, Neighborhood safety Teams, Public Safety Teams, Community Response Teams, Quality of Life Teams, euphemisms to obscure the reality of what they're doing which is a full-throated embrace of Broken Windows policing, driving an unacceptably high number of unconstitutional and racially-biased stops with little supervisor review, and no consequences or any kind of discipline, meaningful discipline when these officers are violating New Yorkers' constitutional rights. And alongside all of this, we've seen a systematic effort by this administration to weaken external oversight. While some of the

more egregious attacks on this oversight have been

addressed, under this administration we saw the CCRB
forced to suspend entire categories of investigations
due to budget cuts. We saw the NYPD invent deadlines
out of thin air to justify their short statute of
limitations policy. We've seen and still see a
severe reduction in staffing for the Office of the
Inspector General for the NYPD, having gone from 37
staff members at their peak in 2017 to just three
filled positions as of last month. Three people for
an office meant to oversee the policies and practices
of a department that employs around 34,000 uniformed
officers and thousands more civilian employees.
Whatever the NYPD professed here today about its
commitment to discipline and accountability, we know
that we will not find accountability from within the
NYPD itself. There's hundreds of pages in the
Federal Monitor's report on NYPD discipline that
paint a full picture of a discipline system that is
simply uninterested in disciplining officers. The
CCRB and the Office of Inspector General are by no
means perfect entities, but they provide something
SERGEANT AT ARMS: [interposing] Your time
is expired. Thank you for your testimony.

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MICHAEL SISITZKY: that the public

3 desperately needs which is independent investigations

4 into the NYPD. Those agencies need to be resourced.

5 They need to have the tools they need. They need to

6 have the direct access to the information that they

7 | need to complete their investigations and fulfill

8 their mandate, and the Council must also be doing

9 more to reigning in the abuse of tactics being

10 memployed by officers themselves that are driving

11 | misconduct. We need that accountability on the back

12 | end, but we also need to be doing more to cut off the

13 | harms, the harassment, the racial profiling, and the

14 | excessive force that officers are using in

15 communities in the first place. Thank you.

16 COMMITTEE COUNSEL: Thank you. Next,

17 | we'll go to Tanesha Grant.

SERGEANT AT ARMS: You may begin.

19 TANESHA GRANT: Hello. Give me a second.

20 | Hello, Chair Salaam and fellow Public Safety

21 | Committee Council -- City Council Members. My name is

22 | Tanesha Grant and I am the founder and Executive

23 Director of Parents Supporting Parents New York. We

are one of the organizations supporting the family of

25 | Saniyah Cheatham who died in police custody at the

2 very tender age of 18. Supporting the family of 3 Saniyah has been very difficult. Ms. Thomasina Cheatham has lost her only daughter. Saniyah's 4 5 brothers have lost their only sister. After having a great day, Saniyah somehow ended up dead in the 41st 6 precinct in the early hours of July 5th. Her family 7 are still waiting for answers. Death in police 8 custody is more than traumatic. It is often avoidable, and it more often than not goes 10 11 unpunished. It is the NYPD's job to keep folks safe 12 while they are in custody. This young Black girl has 13 been given very little attention and compassion by this administration. Ms. Thomasina remains in limbo 14 15 trying to figure out why her 18-year-old Black daughter is dead. The police are not above the law. 16 17 Our billionaire commissioner hired by a corrupt Mayor 18 is not above the law. Actions speak louder than 19 words, and the actions of the police and the so-20 called oversight are non-existent. CCRB findings are 21 often overturned. Like in my good friend, Delrawn Small case, when the officer who killed him on video 2.2 is still a police officer. Delrawn was a childhood 2.3 friend I met while both-- while we both were in 24 foster care as children. we are still greiving that 25

Saniyah Cheatham. Her family really needs

1 COMMITTEE ON PUBLIC SAFETY 185 2 transparency and answers on what happened to Saniyah. 3 Thank you for listening to my testimony. 4 CHAIRPERSON SALAAM: Thank you. 5 COMMITTEE COUNSEL: Next, we'll go to Samah Sisay. 6 7 SERGEANT AT ARMS: You may begin. 8 SAMAH SISAY: thank you. Good 9 afternoon, Chair Salaam and members of the City Council. My name is Samah Sisay. I'm an attorney at 10 11 the Center for Constitutional Rights. And I'm going to just really build on what a lot of the other 12 attorneys and Michael from NYCLU talked about which 13 14 is the NYPD's refusal to adequately discipline 15 officers who engage in unconstitutional stop and frisk practices. So, the Center for Constitutional 16 Rights along with Beldock, Levine and Hoffman have 17 18 been unfortunately over a decade lead plaintiff 19 counsel in the Floyd versus City of New York 20 litigation that led to the current federal 21 monitorship of the NYPD's stop, question and frisk practices. Something that's often not discussed 2.2 2.3 about the court's order in Floyd is that the decision really pointed to the fact that discipline was 24

important and remains important to stopping unlawful

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SQF practices in New York City. One of the orders that the court made of the NYPD was to give more deference to the investigations being conducted by the CCRB, because the CCRB is independent, right, an independent city agency that's staffed with experienced lawyers and investigators who are able to do the work that they've been tasked to do. The CCRB has jurisdiction to investigate improper stop, question and frisk allegations under the abuse of authority category, but over 11 years later after this court order, the NYPD has failed to comply. NYPD officers are rarely disciplined for unconstitutional stop and frisk, even when substantiated by the CCRB. And Chair Salaam mentioned the Yates Report which is the recent discipline report that was submitted to the judge in the Floyd monitorship, and in the report they show that the CCRB findings are not given deference as required by the court order. Often times they're ignored. NYPD Police Commissioners have consistently exercised their unfettered authority over discipline to excuse officers of SQF misconduct by stating that they're just acting in good faith. And even when the misconduct--

that clear, that the CCRB works with the NYPD.

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won't the committee start calling out the CCRB themselves for really working with the NYPD to where that the reason that they cops and these committees, these NYPD cops can do what they want, because the CCRB are complicit with what they do. We go to these hearings at CCRB, make our complaints, and nothing ever happens because we start finding out that these guys and gals work together and some of these guys are [inaudible] the same cliques, and -- cliques like Free Masonry and Rotary Clubs and Lions Clubs and all these types of clubs and these other cliques, and they work together. And I'm calling on-- and the City Council should make it aware that the Police Commissioner should not appoint any member of the CCRB because that's like a big conflict of interest. Why you have a committee where you have Joe Fox on the committee and everybody know that guy is so -- has a history, and it's like, yeah, he's going to protect the cops. He's going to protect-- he's going to protect the cops that works-- that he's boys and gals with. And it's-- like I said, people got to start really looking into these cliques, to these-- what is it? These fraternal organizations that work hand-inhand with the police unions. People got to start

virtually, and if there's no one that has raised

1	COMMITTEE ON PUBLIC SAFETY	190
2	their hand, that concludes today's business.	Thank
3	you for your testimony.	
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1	COMMITTEE	ON	PUBLIC	SAFETY	191
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 29, 2025