



THE COUNCIL OF THE CITY OF NEW YORK

HON. CHRISTINE C. QUINN

SPEAKER OF THE COUNCIL

HON. DOMENIC M. RECCHIA, JR.

CHAIR, COMMITTEE ON FINANCE

HON. YDANIS RODRIGUEZ

CHAIR, COMMITTEE ON HIGHER EDUCATION

---

HEARING ON THE FISCAL YEAR 2014 EXECUTIVE BUDGET FOR THE

## **CITY UNIVERSITY OF NEW YORK**

May 10, 2013

### **EXECUTIVE BUDGET HIGHLIGHTS**

- ☑ The City University of New York (CUNY) Fiscal 2014 Executive Budget totals \$877.9 million, an increase of \$33.1 million as compared to the Fiscal 2013 Adopted Budget. CUNY is funded almost entirely with State and City tax-levy funds.
- ☑ The Executive Budget includes \$16.8 million in new needs for CUNY including \$16.5 million for Operating Support and \$300,000 for Hunter College. In addition, it includes a net change of \$42.9 million in Other Adjustments.
- ☑ The Executive Budget recognizes \$23 million in additional Tuition Revenue.
- ☑ The Executive Budget includes \$16.1 million in State Operating Aid for the community colleges. This increase reflects an increase in the State's per full-time equivalent (FTE) student aid.
- ☑ The May 2013 Capital Commitment Plan for CUNY totals \$460.3 million in Fiscal 2013-2017. For Fiscal 2013 alone, the Capital Commitment Plan totals \$318.3 million including \$8.2 million in non-City funds.

## **FINANCE DIVISION**

Preston Niblack, Director  
Jeffrey Rodus, First Deputy Director

Scott Crowley, Deputy Director  
Jessica Jimenez, Legislative Financial Analyst

## CITY UNIVERSITY OF NEW YORK OVERVIEW

This report provides an overview of the City University of New York (CUNY)'s Fiscal 2014 Budget, a review of the significant initiatives included in the Executive Budget, and a summary of CUNY's Capital Budget for Fiscal 2014-2019. Appendices 1-2 report the changes made to the Fiscal 2013 and Fiscal 2014 Budget since adoption of the Fiscal 2013 Budget. For additional information on CUNY's Budget and its various programs, please refer to the "Prelim Report" available at: [www.council.nyc.gov](http://www.council.nyc.gov).

CUNY's Financial Plan Summary table provides an overview of CUNY's budget by program area, funding source and headcount.

| FINANCIAL SUMMARY             |                  |                  |                    |                    |                            |
|-------------------------------|------------------|------------------|--------------------|--------------------|----------------------------|
| <i>Dollars in Thousands</i>   | 2012<br>Actual   | 2013<br>Adopted  | 2013<br>Exec. Plan | 2014<br>Exec. Plan | *Difference<br>2013 - 2014 |
| <b>Spending</b>               |                  |                  |                    |                    |                            |
| Personal Services             | \$580,668        | \$576,600        | \$586,196          | \$574,665          | (\$1,935)                  |
| Other Than Personal Services  | 210,508          | 268,196          | 281,851            | 303,212            | 35,016                     |
| <b>Agency Total</b>           | <b>\$791,176</b> | <b>\$844,795</b> | <b>\$868,048</b>   | <b>\$877,877</b>   | <b>\$33,081</b>            |
| <b>Budget by Program Area</b> |                  |                  |                    |                    |                            |
| Community Colleges            | \$775,155        | \$794,067        | \$817,306          | \$826,841          | \$32,775                   |
| Hunter Campus Schools         | 16,021           | 15,729           | 15,741             | 16,036             | 307                        |
| Senior Colleges               | \$0              | \$35,000         | \$35,000           | \$35,000           | \$0                        |
| <b>TOTAL</b>                  | <b>\$791,176</b> | <b>\$844,795</b> | <b>\$868,048</b>   | <b>\$877,877</b>   | <b>\$33,081</b>            |
| <b>Funding</b>                |                  |                  |                    |                    |                            |
| City Funds                    |                  | \$583,601        | \$583,241          | \$592,569          | \$8,969                    |
| Other Categorical             |                  | 13,000           | 13,000             | 13,508             | 508                        |
| State                         |                  | 235,462          | 235,462            | 256,003            | 20,542                     |
| Federal - CD                  |                  | 0                | 547                | 0                  | 0                          |
| Federal - Other               |                  | 0                | 611                | 0                  | 0                          |
| Intra-City                    |                  | 12,734           | 35,187             | 15,797             | 3,063                      |
| <b>TOTAL</b>                  |                  | <b>\$844,795</b> | <b>\$868,048</b>   | <b>\$877,877</b>   | <b>\$33,081</b>            |
| <b>Positions</b>              |                  |                  |                    |                    |                            |
| Pedagogical Positions         | 1723             | 1687             | 1687               | 1756               | 69                         |
| Non-Pedagogical Positions     | 3362             | 3180             | 3180               | 3248               | 68                         |
| <b>TOTAL</b>                  | <b>5,085</b>     | <b>4,867</b>     | <b>4,867</b>       | <b>5,004</b>       | <b>137</b>                 |

\*The difference of Fiscal 2013 Adopted compared to Fiscal 2014 Executive Plan funding.

CUNY's budget for Fiscal 2014 increased by \$33.1 million to \$877.9 million as compared to the Fiscal 2013 Adopted Budget of \$844.7 million. The \$33.1 million is reflected as an increase in Other Than Personal Services of \$35.1 million and a slight decrease of \$1.9 million in Personal Services. The growth is almost entirely in Community Colleges with an increase of \$32.8 million from adoption. CUNY's headcount increased by 69 pedagogical positions and 68 non-pedagogical positions, for a total of 5,004 positions.

At the time of Adoption for Fiscal 2013, CUNY's projected budget for Fiscal 2014 of \$811.3 million was \$33.4 million less than the Fiscal 2013 Adopted budget. Since the Adopted Budget, there has been a \$66.5 million increase which brings the budget to its current Fiscal 2014 level of \$877.9 million. This increase reflects a \$16.8 million increase in new needs and a net change of \$49.7 million in other adjustments. (See appendix 2 for a list of budget actions since Adoption).

CUNY is funded almost entirely with City and State funds. City funds total \$592.6 million in Fiscal 2014, an \$8.97 million increase from the Fiscal 2013 Adopted Budget. The growth in City funds is attributed to a tuition increase. State funds total \$256.0 million, a \$20.5 million increase as compared to the Adopted Budget. The state funds increase stems mainly from an increase in State Operating Aid as well as an increase in funds for CUNY ASAP and the Job Linkage Program. (See appendix 1 for a list of budget actions changes in the Executive Plan)

## NEW IN THE EXECUTIVE BUDGET

The Fiscal 2014 Executive Plan increased CUNY's budget by \$59.7 million as compared to the Fiscal 2014 Preliminary Budget. This is due to \$16.5 in New Needs and \$42.9 in other adjustments.

### ☒ **OPERATING SUPPORT**

The Fiscal 2014 Executive Budget adjusted CUNY's City-funds budget upward by \$16.5 million to ensure that it meets the Maintenance of Effort requirement (MOE). The MOE provision, passed in 1993 by the State, requires the City to maintain a minimum level of support for the community colleges. City support cannot fall below the previous year's funding level.

### ☒ **TUITION AND ENROLLMENT ADJUSTMENT**

The Fiscal 2014 Executive Budget identifies a Tuition adjustment of \$23 million, implemented as part of the NYSUNY 2020 Challenge Grant Program which increases tuition by \$300 per student. The action derives from New York State enacted legislation in June 2011 which permits CUNY to implement a tuition policy by increasing its tuition up to \$300 annually for full-time undergraduate students for five years beginning with fall 2011.

### ☒ **STATE OPERATING AID**

The plan recognizes an additional \$16.1 million in State Operating Aid for the community colleges. This increase reflects a \$150 increase in the State's per full-time equivalent (FTE) student aid. The aid will account for \$12.3 million of the growth.

### ☒ **CUNY ASAP**

The Fiscal 2014 Executive Budget includes baselined State funding of \$1.7 million through to Fiscal 2017 for the CUNY Accelerated Study in Associate Program (ASAP) program. CUNY ASAP provides support to fast track associate degree seeking students.

### ☒ **JOB LINKAGE PROGRAM**

The plan includes \$2 million in State funds for the Next Generation NY Job Linkage Program incentive funding for Fiscal 2014 through Fiscal 2017. The Job Linkage Program will be based on student success measures, including the number of on-time certificate and degree completions.

### ☒ **CEO PROGRAM: CUNY PREP**

For Fiscal 2014 only, the plan recognizes a \$900,000 decrease in CUNY Prep, a Center for Economic Opportunity (CEO) program.

### ☒ **HUNTER COLLEGE**

The Fiscal 2014 Executive Budget recognizes a \$300,000 in new needs for Hunter College.

## CAPITAL PROGRAM

The May 2013 Capital Commitment Plan includes \$460.3 million in Fiscal 2013-2017 for the City University of New York (including City and Non-City funds). This represents just about one percent of the City's total \$44.5 billion May Plan for Fiscal 2013-2017. The agency's May Commitment Plan for Fiscal 2013-2017 is 2.7 percent more than the \$448.3 scheduled in the January Commitment Plan, an increase of \$12.0 million.

The majority of capital projects span multiple fiscal years, and it is, therefore, common practice for an agency to roll unspent capital funds into future fiscal years. In Fiscal Year 2012, CUNY committed \$70.1 million or 28.6 percent of its annual capital plan. Therefore, it is assumed that a significant portion of the agency's Fiscal 2013 Capital Plan will be rolled into Fiscal 2014. Since adoption last June, the City's total Capital Commitment Plan for Fiscal 2013 has decreased from \$17.9 billion in the September Capital Commitment Plan to \$16.6 billion in the May Capital Commitment Plan, a decrease of \$1.3 billion or 7.3 percent.

### CUNY 2013-2016 Commitment Plan: Preliminary and Executive Budget

*Dollars in Thousands*

|                    | FY13      | FY14     | FY15     | FY16     | FY17    | Total<br>FY13 – FY17 |
|--------------------|-----------|----------|----------|----------|---------|----------------------|
| <b>Prelim</b>      |           |          |          |          |         |                      |
| Total Capital Plan | \$319,125 | \$86,808 | \$20,369 | \$18,952 | \$3,038 | <b>\$448,292</b>     |
| <b>Executive</b>   |           |          |          |          |         |                      |
| Total Capital Plan | \$318,308 | \$99,626 | \$20,369 | \$18,952 | \$3,038 | <b>\$460,293</b>     |
| <b>Change</b>      |           |          |          |          |         |                      |
| Level              | (\$817)   | \$12,818 | \$0      | \$0      | \$0     | <b>\$12,001</b>      |
| Percentage         | -0.26%    | 14.77%   | 0.00%    | 0.00%    | 0.00%   | <b>2.68%</b>         |

## MAJOR CAPITAL PROJECTS & EXECUTIVE BUDGET HIGHLIGHTS

During the Fiscal 2013 adoption, an agreement with the Council and the Administration was made which stated that over four years they would together provide \$71 million in funding for CUNY to match the balance of existing State funds available for Community Colleges. The \$71 million will allow CUNY to access their state funds, allowing them to spend \$142 million on projects at Community Colleges. The first allocation in FY13 totaled \$17.5 million.

- A majority of CUNY's capital funds focuses on critical maintenance and repair projects. Specifically, this funding will allow for phase III of the replacement of a terra cotta façade at La Guardia Community College.

**APPENDIX 1: BUDGET ACTIONS IN THE EXECUTIVE PLAN**

| <i>Dollars in Thousands</i>                        | FY 2013          |                  |                  | FY 2014         |                  |                  |
|----------------------------------------------------|------------------|------------------|------------------|-----------------|------------------|------------------|
|                                                    | City             | Non-City         | Total            | City            | Non-City         | Total            |
| <b>CUNY Budget as of the Preliminary 2014 Plan</b> | <b>583,815</b>   | <b>\$281,339</b> | <b>\$865,154</b> | <b>553,441</b>  | <b>\$264,704</b> | <b>\$818,145</b> |
| <b>New Needs</b>                                   |                  |                  |                  |                 |                  |                  |
| Operating Support                                  | \$0              | \$0              | \$0              | \$16,547        | \$0              | \$16,547         |
| Hunter College                                     | 0                | 0                | 0                | 300             | 0                | 300              |
| <b>TOTAL, New Needs</b>                            | <b>\$0</b>       | <b>\$0</b>       | <b>\$0</b>       | <b>\$16,847</b> | <b>\$0</b>       | <b>\$16,847</b>  |
| <b>Other Adjustments</b>                           |                  |                  |                  |                 |                  |                  |
| CEO Prog. CUNY Prep                                | \$0              | \$0              | \$0              | (\$900)         | \$0              | (\$900)          |
| College Discovery Adjustment                       | 0                | 0                | 0                | 0               | 27               | 27               |
| CUNY ASAP                                          | 0                | 0                | 0                | 0               | 1,730            | 1,730            |
| Tuition and Enrollment Adjustment                  | 0                | 0                | 0                | 23,000          | 0                | 23,000           |
| YMI Jobs PLUS and YMI Youthwrap                    | 0                | 679              | 679              | 0               | 0                | 0                |
| State Aid Rental Adjustment                        | 0                | 0                | 0                | 0               | 701              | 701              |
| Job Linkage Program                                | 0                | 0                | 0                | 0               | 2,000            | 2,000            |
| State Operating Aid                                | 0                | 0                | 0                | 0               | 16,084           | 16,084           |
| Heat, Light & Power and Fuel                       | (579)            | 0                | (579)            | (689)           | 0                | (689)            |
| Lease Adjustment                                   | 0                | 0                | 0                | 870             | 0                | 870              |
| Adult Lit. Ex Offender Program                     | 0                | 32               | 32               | 0               | 0                | 0                |
| Member Items                                       | 5                | 0                | 5                | 0               | 0                | 0                |
| PlaNYC Energy Project                              | 0                | 470              | 470              | 0               | 0                | 0                |
| Various Intra-City Adjustments                     | 0                | 2,285            | 2,285            | 0               | 63               | 63               |
| <b>TOTAL, Other Adjustments</b>                    | <b>(\$574)</b>   | <b>\$3,466</b>   | <b>\$2,892</b>   | <b>\$22,281</b> | <b>\$20,605</b>  | <b>\$42,886</b>  |
| <b>TOTAL, All Changes</b>                          | <b>(\$574)</b>   | <b>\$3,466</b>   | <b>\$2,892</b>   | <b>\$39,128</b> | <b>\$20,605</b>  | <b>\$59,733</b>  |
| <b>CUNY Budget as of the Executive 2014 Plan</b>   | <b>\$583,241</b> | <b>\$284,805</b> | <b>\$868,046</b> | <b>592,569</b>  | <b>\$285,309</b> | <b>\$877,878</b> |

**APPENDIX 2: BUDGET ACTIONS IN THE NOVEMBER, FEBRUARY AND EXECUTIVE PLANS**

|                                                       | FY 2013          |                  |                  | FY 2014          |                  |                  |
|-------------------------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|
|                                                       | City             | Non-City         | Total            | City             | Non-City         | Total            |
| <b>Agency Budget as of the Adopted FY 2013 Plan</b>   | <b>\$583,600</b> | <b>\$261,196</b> | <b>\$844,796</b> | <b>549,645</b>   | <b>\$261,704</b> | <b>\$811,349</b> |
| <b>New Needs</b>                                      |                  |                  |                  |                  |                  |                  |
| Operating Support                                     | \$0              | \$0              | \$0              | \$16,547         | \$0              | \$16,547         |
| Hunter College                                        | 0                | 0                | 0                | 300              | 0                | 300              |
| <b>TOTAL, New Needs</b>                               | <b>\$0</b>       | <b>\$0</b>       | <b>\$0</b>       | <b>\$16,847</b>  | <b>\$0</b>       | <b>\$16,847</b>  |
| <b>Other Adjustments</b>                              |                  |                  |                  |                  |                  |                  |
| CEO Programs                                          | \$0              | \$0              | \$0              | \$5,375          | \$0              | \$5,375          |
| PlaNYC Programs                                       | 0                | 1,170            | 1,170            | 0                | 0                | 0                |
| CUNY ASAP                                             | 0                | 0                | 0                | 0                | 1,730            | 1,730            |
| Member Item Reallocation                              | 220              | 0                | 220              | 0                | 0                | 0                |
| Fed Aid Category A/B Claims                           | 0                | 611              | 611              | 0                | 0                | 0                |
| Tuition and Enrollment Adjustments                    | 0                | 0                | 0                | 23,000           | 0                | 23,000           |
| YMI                                                   | 0                | 679              | 679              | 0                | 0                | 0                |
| State Aid Rental Adjustment                           | 0                | 0                | 0                | 0                | 701              | 701              |
| HIP Rate Adjustment                                   | 0                | 0                | 0                | (2,479)          | 0                | (2,479)          |
| College Discovery Adjustment                          | 0                | 0                | 0                | 0                | 27               | 27               |
| State Operating Aid                                   | 0                | 0                | 0                | 0                | 16,084           | 16,084           |
| Heat, Light & Power and Fuel                          | (579)            | 0                | (579)            | (689)            | 0                | (689)            |
| Lease Adjustment                                      | 0                | 0                | 0                | 870              | 0                | 870              |
| Adult Lit. Ex Offender Program                        | 0                | 548              | 548              | 0                | 0                | 0                |
| Job Linkage Program                                   | 0                | 0                | 0                | 0                | 2,000            | 2,000            |
| Intern Programs                                       | 0                | 2,137            | 2,137            | 0                | 0                | 0                |
| Various Intra-City Adjustments                        | 0                | 18,464           | 18,464           | 0                | 3,063            | 3,063            |
| <b>TOTAL, Other Adjustments</b>                       | <b>(\$359)</b>   | <b>\$23,609</b>  | <b>\$23,250</b>  | <b>\$26,077</b>  | <b>\$23,605</b>  | <b>\$49,682</b>  |
| <b>TOTAL, All Changes</b>                             | <b>(\$359)</b>   | <b>\$23,609</b>  | <b>\$23,250</b>  | <b>\$42,924</b>  | <b>\$23,605</b>  | <b>\$66,529</b>  |
| <b>Agency Budget as of the Executive FY 2014 Plan</b> | <b>\$583,241</b> | <b>\$284,805</b> | <b>\$868,046</b> | <b>\$592,569</b> | <b>\$285,309</b> | <b>\$877,878</b> |